

Eastern Local School District  
Brown County, Ohio

Single Audit

July 1, 2008 through June 30, 2009  
Fiscal Year Audited Under GAGAS: 2009



**Balestra, Harr & Scherer, CPAs, Inc.**

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Mary Taylor, CPA  
Auditor of State

Board of Education  
Eastern Local School District  
P. O. Box 500  
Sardinia, Ohio 45171

We have reviewed the *Independent Auditor's Report* of the Eastern Local School District, Brown County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period July 1, 2008 through June 30, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Eastern Local School District is responsible for compliance with these laws and regulations.

*Mary Taylor*

Mary Taylor, CPA  
Auditor of State

April 2, 2010

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***Eastern Local School District***  
**Table of Contents**

TITLE	PAGE
Independent Auditor’s Report .....	1
Management’s Discussion and Analysis .....	3
Basic Financial Statements:	
Government – Wide Financial Statements:	
Statement of Net Assets .....	10
Statement of Activities .....	11
Fund Financial Statements:	
Balance Sheet – Governmental Funds .....	12
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities .....	13
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds .....	14
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	15
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual – General Fund .....	16
Statement of Fiduciary Assets and Liabilities – Agency Fund .....	17
Notes to the Basic Financial Statements .....	18
Schedule of Federal Awards Receipts and Expenditures .....	41
Notes to the Schedule of Federal Awards Receipts and Expenditures .....	42
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	43
Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 .....	45
Schedule of Findings – OMB Circular A-133 § 505 .....	47
Independent Auditor’s Report on Applying Agreed-Upon Procedures .....	49



### Independent Auditor's Report

Members of the Board  
Eastern Local School District  
P.O. Box 500  
Sardinia, Ohio 45171

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Eastern Local School District (the School District), Brown County, Ohio, as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

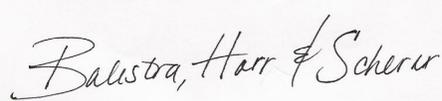
We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2009, and the respective changes in financial position thereof, and the budgetary comparison for the General Fund, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 3, 2010 on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting of the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the School District's basic financial statements. The accompanying Schedule of Federal Awards Receipts and Expenditures is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the Schedule of Federal Awards Receipts and Expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.



Balestra, Harr & Scherer, CPAs, Inc.  
February 3, 2010

**Eastern Local School District, Brown County**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2009*  
*Unaudited*

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The discussion and analysis of Eastern Local School District's (School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

## **FINANCIAL HIGHLIGHTS**

Key financial highlights for the fiscal year 2009 are as follows:

- Net assets of governmental activities decreased \$777,087.
- General revenues accounted for \$11,753,627 in revenue or 82% of all revenues. Program specific revenues in the form of charges for services and sales, grants, and contributions, accounted for \$2,544,421, or 18% of total revenues of \$14,298,048.
- The School District had \$15,075,135 in expenses related to governmental activities; only \$2,544,421 of these expenses were offset by program specific charges for services and sales, grants, and contributions.
- The School District has two major funds: the General Fund and the Classroom Facilities Fund. All governmental funds had total revenues and other financing sources of \$21,763,817 and expenditures and other financing uses of \$35,900,049. The most significant change in fund balance was in the Classroom Facilities Fund.

## **USING THIS ANNUAL FINANCIAL REPORT**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Eastern Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The statement of net assets and statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

### ***Reporting the School District as a Whole***

#### *Statement of Net Assets and Statement of Activities*

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2009?" The statement of net assets and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

**Eastern Local School District, Brown County**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2009*  
*Unaudited*

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In the statement of net assets and the statement of activities, the School District's programs and services are reported as governmental activities including instruction, support services, operation of non-instructional services, and extracurricular activities.

***Reporting the School District's Most Significant Funds***

*Fund Financial Statements*

The analysis of the School District's major funds begins on page 7. Fund financial statements provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund and the Classroom Facilities Fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is reconciled in the financial statements.

***Fiduciary Funds*** The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements. The School District's only fiduciary fund is an agency fund, which is used to account for student-managed activities. Fiduciary funds use the accrual basis of accounting.

**Eastern Local School District, Brown County**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2009*  
*Unaudited*

**THE SCHOOL DISTRICT AS A WHOLE**

Recall that the statement of net assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2009 compared to 2008.

Table 1  
Net Assets

	Governmental Activities	
	2009	2008
<b>Assets</b>		
Current and Other Assets	\$ 15,508,769	\$ 38,322,672
Capital Assets	41,624,433	21,117,071
Total Assets	<u>57,133,202</u>	<u>59,439,743</u>
<b>Liabilities</b>		
Long-term Liabilities	9,895,816	10,212,870
Current and Other Liabilities	5,941,856	7,154,256
Total Liabilities	<u>15,837,672</u>	<u>17,367,126</u>
<b>Net Assets</b>		
Invested in Capital Assets, Net of Related Debt	32,467,413	11,627,566
Restricted	9,691,887	31,479,112
Unrestricted (Deficit)	(863,770)	(1,034,061)
Total Net Assets	<u>\$ 41,295,530</u>	<u>\$ 42,072,617</u>

Current and other assets decreased \$22,813,903. This decrease is primarily due to decreases in pooled cash and investments, intergovernmental receivable and taxes receivable. Pooled cash and investments and intergovernmental receivable decreased due to the receipt and payment of a significant portion of its Ohio School Facilities Commission (OSFC) funding during the fiscal year. Taxes receivable decreased due to the phase out of tangible personal property taxes. These decreases were partially offset by an increase in restricted pooled cash and investments, which resulted from an increase in retainage. Capital assets increased \$20,507,362. This increase is a result of the completion of a significant portion of the OSFC project. This increase was partially offset by current year depreciation. Long-term liabilities decreased \$317,054. This decrease is primarily due to principal payments on outstanding debt and lower compensated absences balances, which resulted from lower vacation leave balances as of June 30, 2009 as compared to June 30, 2008. These decreases were partially offset by the recognition of a long-term early retirement incentive payable. Current and other liabilities decreased \$1,212,400. This decrease is primarily due to decrease in accrued wages and benefits payable, contracts payable, and deferred revenue. Accrued wages and benefits payable decreased due to lower insurance premiums. Contracts payable decreased due to the significant portion of the OSFC project having been completed during the fiscal year. Deferred revenue decreased as a direct result of the decrease in taxes receivable.

**Eastern Local School District, Brown County**  
*Management's Discussion and Analysis*  
For the Fiscal Year Ended June 30, 2009  
Unaudited

Table 2 shows the changes in net assets for the fiscal years ended June 30, 2009 and 2008.

Table 2  
Changes in Net Assets

	Governmental Activities <u>2009</u>	Governmental Activities <u>2008*</u>
<b>Revenues</b>		
Program Revenues		
Charges for Services and Sales	\$ 1,012,124	\$ 926,264
Operating Grants and Contributions	<u>1,532,297</u>	<u>1,677,649</u>
Total Program Revenues	<u>2,544,421</u>	<u>2,603,913</u>
General Revenues		
Property Taxes	3,628,637	2,684,953
Payments in Lieu of Taxes	54,118	69,563
Grants and Entitlements, Not Restricted to Specific Programs	7,600,266	7,290,152
Grants and Entitlements, Restricted for Classroom Facilities	-	2,994,901
Investment Earnings	361,791	704,194
Gifts and Donations, Not Restricted to Specific Programs	16,816	17,022
Proceeds from Sale of Assets	-	1,210
Miscellaneous	91,999	74,650
Total General Revenues	<u>11,753,627</u>	<u>13,836,645</u>
Total Revenues	<u>14,298,048</u>	<u>16,440,558</u>
<b>Program Expenses</b>		
Instruction:		
Regular	6,495,027	5,533,134
Special	1,367,623	1,385,951
Vocational	161,243	225,670
Other	876,516	863,629
Support Services:		
Pupils	421,661	418,191
Instructional Staff	1,117,964	1,008,447
Board of Education	19,321	23,824
Administration	1,028,145	991,554
Fiscal	422,146	444,774
Business	5,762	2,576
Operation and Maintenance of Plant	971,000	1,115,729
Pupil Transportation	940,984	1,014,871
Central	33,260	37,036
Operation of Non-Instructional Services	561,555	594,254
Extracurricular Activities	216,576	197,153
Interest and Fiscal Charges	436,352	490,732
Total Expenses	<u>15,075,135</u>	<u>14,347,525</u>
Increase (Decrease) in Net Assets	(777,087)	2,093,033
Net Assets, Beginning of Year	<u>42,072,617</u>	<u>39,979,584</u>
Net Assets, End of Year	<u>\$ 41,295,530</u>	<u>\$ 42,072,617</u>

\*Certain reclassifications were made for consistency of reporting between years.

**Eastern Local School District, Brown County**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2009*  
*Unaudited*

Property taxes increased \$943,684, which resulted from the timing of the collection of delinquencies between years. Unrestricted grants and entitlements increased \$310,144, which resulted from increased Foundation receipts over the prior year. Grants and entitlements restricted for classroom facilities projects decreased \$2,994,901, which resulted from the OSFC project nearing completion and the School District having used most of its funding. Investment earnings decreased \$342,403, which resulted from lower cash in banks, due primarily to the payment of the significant portion of OSFC funding, and lower interest rates. Regular instruction increased \$961,893, which resulted from the recognition of a large loss due to uncapitalizable construction costs, where the School District had to incur significant repair expenses to previously completed buildings.

**Governmental Activities**

General revenues of \$11,753,627 provide 82% of total revenues. Of this total, property taxes make up 31% and unrestricted grants and entitlements make up 65% of total general revenues.

As indicated by governmental program expenses, instruction is emphasized. Regular instruction comprised 43% of governmental program expenses with special instruction comprising 9% of governmental expenses.

The statement of activities shows the cost of program services and the charges for services and sales, grants, and contributions offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by unrestricted State entitlements, property taxes, and other general revenues.

Table 3  
 Governmental Activities

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2009	2009	2008	2008*
Instruction	\$ 8,900,409	\$ 7,617,819	\$ 8,008,384	\$ 6,762,341
Support Services	4,960,243	4,520,819	5,057,002	4,621,250
Operation of Non-Instructional Services	561,555	(103,693)	594,254	(94,962)
Extracurricular Activities	216,576	59,417	197,153	60,877
Interest and Fiscal Charges	436,352	436,352	490,732	394,106
<b>Total</b>	<b>\$ 15,075,135</b>	<b>\$ 12,530,714</b>	<b>\$ 14,347,525</b>	<b>\$ 11,743,612</b>

\*Certain reclassifications were made for consistency of reporting between years.

**THE SCHOOL DISTRICT'S FUNDS**

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The General Fund had \$11,348,042 in revenues and other financing sources and \$11,159,331 in expenditures resulting in an increase in fund balance of \$188,711. This increase is a result of cash receipts in excess of cash disbursements. Total revenues increased \$224,685, which was due primarily to increases in property taxes and intergovernmental revenue. Total expenditures decreased \$592,390, which was due primarily to decreases in regular instruction, operation and maintenance of plant, and pupil transportation expenditures. These items decreased primarily due to decreases in salaries and benefits. Pupil transportation also decreased as a result of lower fuel costs. The Classroom Facilities Fund had \$7,754,455 in revenues and \$21,318,359 in expenditures resulting in a fund balance decrease of \$13,563,904. This decrease is a result of cash disbursements in excess of cash receipts. Intergovernmental revenues decreased \$11,944,948 due to the receipt of the majority of its OSFC funding as of June 30, 2009. Interest revenue decreased \$190,298 due to payments made on the OSFC project which resulted in lower cash in banks during the year. This decrease is also due to lower interest rates. Total expenditures increased \$13,380,819 due to payments for the OSFC project and due to costs associated with repairs on previously completed buildings.

**Eastern Local School District, Brown County**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2009*  
*Unaudited*

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

During the course of fiscal year 2009, the School District amended its General Fund budget. These amendments increased estimated total revenues and other financing sources by \$4,050 and increased estimated total expenditures and other financing uses by \$4,050. Actual total revenues and other financing sources were \$35,082 above the final budget of \$11,246,097. Actual total expenditures and other financing uses were \$213,012 below the final budget of \$11,526,774. The General Fund's ending unobligated cash balance was \$506,721; \$248,094 above the final budgeted amount.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets**

At the end of fiscal year 2009, the School District had \$41,624,433 invested in its capital assets. For additional information on capital assets, see Note 10 to the basic financial statements. Table 4 shows fiscal year 2009 balances compared to 2008.

Table 4  
 Capital Assets  
 (Net of Depreciation)

	Governmental Activities	
	2009	2008
Land	\$ 592,510	\$ 592,510
Construction in Progress	31,181,531	10,281,846
Buildings and Improvements	8,983,976	9,242,161
Furniture and Equipment	578,945	637,827
Vehicles	287,471	362,727
Totals	\$ 41,624,433	\$ 21,117,071

Changes in capital assets from the prior year primarily resulted from the addition of \$20,899,685 in construction in progress which was partially offset by depreciation.

**Debt**

At June 30, 2009, the School District had general obligation bonds outstanding of \$9,157,020. The bonds were issued for the purpose of constructing, remodeling, reconstructing and adding to school buildings. For additional information on debt, see Note 11 to the basic financial statements.

**Eastern Local School District, Brown County**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2009*  
*Unaudited*

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**CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Kevin Kendall, Treasurer at Eastern Local School District, P.O. Box 500, Sardinia, Ohio 45171.

**Eastern Local School District, Brown County**  
*Statement of Net Assets*  
*June 30, 2009*

	Governmental Activities
<b>ASSETS:</b>	
Current Assets:	
Equity in Pooled Cash and Investments	\$ 9,449,554
Accounts Receivable	13,552
Intergovernmental Receivable	1,465,740
Taxes Receivable	3,800,838
Noncurrent Assets:	
Restricted Assets:	
Equity in Pooled Cash and Investments	680,862
Unamortized Financing Costs	98,223
Non-Depreciable Capital Assets	31,774,041
Depreciable Capital Assets, net	9,850,392
<i>Total Assets</i>	57,133,202
<b>LIABILITIES:</b>	
Current Liabilities:	
Accounts Payable	87,585
Accrued Wages and Benefits Payable	1,249,602
Contracts Payable	797,944
Retainage Payable	592,192
Intergovernmental Payable	303,558
Accrued Interest Payable	35,636
Matured Compensated Absences Payable	66,954
Unearned Revenue	2,808,385
Non-Current Liabilities:	
Long-Term Liabilities:	
Due Within One Year	445,631
Due in More Than One Year	9,450,185
<i>Total Liabilities</i>	15,837,672
<b>NET ASSETS:</b>	
Invested in Capital Assets, Net of Related Debt	32,467,413
Restricted for Debt Service	1,043,832
Restricted for Capital Outlay	8,235,274
Restricted for Other Purposes	412,781
Unrestricted (Deficit)	(863,770)
<i>Total Net Assets</i>	\$ 41,295,530

The notes to the basic financial statements are an integral part of this statement.

**Eastern Local School District, Brown County**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2009

	Program Revenues			Net (Expense) Revenue and Changes in Net Assets
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	
<b>Governmental Activities:</b>				
Instruction:				
Regular	\$ 6,495,027	\$ 276,583	\$ 184,316	\$ (6,034,128)
Special	1,367,623	49,555	700,625	(617,443)
Vocational	161,243	7,859	5,411	(147,973)
Other	876,516	50,127	8,114	(818,275)
Support Services:				
Pupils	421,661	24,118	2,640	(394,903)
Instructional Staff	1,117,964	50,600	97,710	(969,654)
Board of Education	19,321	1,120	-	(18,201)
Administration	1,028,145	59,212	3,474	(965,459)
Fiscal	422,146	22,854	1,141	(398,151)
Business	5,762	334	-	(5,428)
Operation and Maintenance of Plant	971,000	45,699	57,046	(868,255)
Pupil Transportation	940,984	48,338	23,210	(869,436)
Central	33,260	1,928	-	(31,332)
Operation of Non-Instructional Services	561,555	290,664	374,584	103,693
Extracurricular Activities	216,576	83,133	74,026	(59,417)
Interest and Fiscal Charges	436,352	-	-	(436,352)
<i>Total Governmental Activities</i>	<u>\$ 15,075,135</u>	<u>\$ 1,012,124</u>	<u>\$ 1,532,297</u>	<u>(12,530,714)</u>
General Revenues:				
Property Taxes Levied for:				
General Purposes				2,787,137
Building Maintenance				53,699
Debt Service				717,481
Permanent Improvement				70,320
Grants and Entitlements not Restricted to Specific Programs				7,600,266
Gifts and Donations not Restricted to Specific Programs				16,816
Investment Earnings				361,791
Payments in Lieu of Taxes				54,118
Miscellaneous				91,999
<i>Total General Revenues</i>				<u>11,753,627</u>
<i>Change in Net Assets</i>				(777,087)
<i>Net Assets Beginning of Year</i>				<u>42,072,617</u>
<i>Net Assets End of Year</i>				<u>\$ 41,295,530</u>

The notes to the basic financial statements are an integral part of this statement.

**Eastern Local School District, Brown County**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2009*

	General	Classroom Facilities	All Other Governmental Funds	Total Governmental Funds
<b>ASSETS:</b>				
Equity in Pooled Cash and Investments	\$ 472,903	\$ 6,017,852	\$ 2,958,799	\$ 9,449,554
Accounts Receivable	13,552	-	-	13,552
Intergovernmental Receivable	4,112	1,366,169	95,459	1,465,740
Taxes Receivable	2,948,521	-	852,317	3,800,838
Restricted Assets:				
Equity in Pooled Cash and Investments	88,670	592,192	-	680,862
<i>Total Assets</i>	<u>\$ 3,527,758</u>	<u>\$ 7,976,213</u>	<u>\$ 3,906,575</u>	<u>\$ 15,410,546</u>
<b>LIABILITIES:</b>				
Accounts Payable	\$ 31,296	\$ 6,052	\$ 50,237	\$ 87,585
Accrued Wages and Benefits Payable	1,082,644	-	166,958	1,249,602
Contracts Payable	-	797,944	-	797,944
Retainage Payable	-	592,192	-	592,192
Intergovernmental Payable	259,864	-	43,694	303,558
Matured Compensated Absences Payable	66,954	-	-	66,954
Deferred Revenue	2,383,893	1,366,169	675,669	4,425,731
<i>Total Liabilities</i>	<u>3,824,651</u>	<u>2,762,357</u>	<u>936,558</u>	<u>7,523,566</u>
<b>FUND BALANCES:</b>				
Reserved:				
Reserved for Encumbrances	29,082	1,678,737	554,912	2,262,731
Reserved for Property Taxes	573,680	-	179,078	752,758
Reserved for Textbooks and Instructional Materials	51,911	-	-	51,911
Reserved for Budget Stabilization	36,759	-	-	36,759
Unreserved, Undesignated, Reported in:				
General Fund	(988,325)	-	-	(988,325)
Special Revenue Funds	-	-	302,765	302,765
Debt Service Funds	-	-	841,634	841,634
Capital Projects Funds	-	3,535,119	1,091,628	4,626,747
<i>Total Fund Balances</i>	<u>(296,893)</u>	<u>5,213,856</u>	<u>2,970,017</u>	<u>7,886,980</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$ 3,527,758</u>	<u>\$ 7,976,213</u>	<u>\$ 3,906,575</u>	<u>\$ 15,410,546</u>

The notes to the basic financial statements are an integral part of this statement.

**Eastern Local School District, Brown County**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Assets of Governmental Activities  
 June 30, 2009*

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<b>Total Governmental Fund Balances</b>	\$ 7,886,980
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*Amounts reported for governmental activities in the statement of net assets are different because:*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	41,624,433
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Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.

Unamortized Financing Costs	98,223	
Taxes	239,695	
Other	9,052	
Intergovernmental	<u>1,368,599</u>	
Total		1,715,569

Long-term liabilities, including bonds, unamortized bond premium, accrued interest, and the long-term portion of compensated absences and early retirement incentive, are not due and payable in the current period and therefore are not reported in the funds.

Compensated Absences and Early Retirement Incentive	(738,796)	
General Obligation Bonds	(8,990,000)	
Accrued Interest Payable	(35,636)	
Unamortized Bond Premium	<u>(167,020)</u>	
Total		<u>(9,931,452)</u>

<b>Net Assets of Governmental Activities</b>	<b><u>\$ 41,295,530</u></b>
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The notes to the basic financial statements are an integral part of this statement.

**Eastern Local School District, Brown County**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2009*

	General	Classroom Facilities	All Other Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>				
Property Taxes	\$ 2,778,622	\$ -	\$ 837,006	\$ 3,615,628
Intergovernmental	7,802,397	7,469,046	1,316,744	16,588,187
Interest	18,780	280,212	62,799	361,791
Tuition and Fees	633,294	-	-	633,294
Rent	11,568	-	-	11,568
Extracurricular Activities	-	-	76,920	76,920
Gifts and Donations	16,816	-	28,696	45,512
Customer Sales and Services	-	-	290,343	290,343
Payments in Lieu of Taxes	42,614	-	11,504	54,118
Miscellaneous	40,442	5,197	37,308	82,947
<i>Total Revenues</i>	<u>11,344,533</u>	<u>7,754,455</u>	<u>2,661,320</u>	<u>21,760,308</u>
<b>EXPENDITURES:</b>				
<b>Current:</b>				
<b>Instruction:</b>				
Regular	4,768,796	1,089,433	299,809	6,158,038
Special	845,514	-	508,337	1,353,851
Vocational	135,549	-	7,999	143,548
Other	864,522	-	11,994	876,516
<b>Support Services:</b>				
Pupils	423,378	250	3,902	427,530
Instructional Staff	870,319	96,172	144,169	1,110,660
Board of Education	19,321	-	-	19,321
Administration	1,000,797	-	5,000	1,005,797
Fiscal	402,559	-	26,385	428,944
Business	5,762	-	-	5,762
Operation and Maintenance of Plant	806,049	246	177,741	984,036
Pupil Transportation	832,577	-	11,451	844,028
Central	33,260	-	-	33,260
Operation of Non-Instructional Services	5,533	-	555,139	560,672
Extracurricular Activities	107,148	-	109,428	216,576
Capital Outlay	38,247	20,132,258	792,707	20,963,212
<b>Debt Service:</b>				
Principal	-	-	325,000	325,000
Interest	-	-	440,826	440,826
<i>Total Expenditures</i>	<u>11,159,331</u>	<u>21,318,359</u>	<u>3,419,887</u>	<u>35,897,577</u>
Excess of Revenues Over (Under) Expenditures	185,202	(13,563,904)	(758,567)	(14,137,269)
<b>Other Financing Sources and Uses:</b>				
Transfers In	2,472	-	-	2,472
Proceeds from Sale of Capital Assets	1,037	-	-	1,037
Transfers Out	-	-	(2,472)	(2,472)
<i>Total Other Financing Sources and Uses</i>	<u>3,509</u>	<u>-</u>	<u>(2,472)</u>	<u>1,037</u>
<i>Net Change in Fund Balances</i>	188,711	(13,563,904)	(761,039)	(14,136,232)
<i>Fund Balances (Deficit) at Beginning of Year</i>	<u>(485,604)</u>	<u>18,777,760</u>	<u>3,731,056</u>	<u>22,023,212</u>
<i>Fund Balances (Deficit) at End of Year</i>	<u>\$ (296,893)</u>	<u>\$ 5,213,856</u>	<u>\$ 2,970,017</u>	<u>\$ 7,886,980</u>

The notes to the basic financial statements are an integral part of this statement.

**Eastern Local School District, Brown County**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2009*

**Net Change in Fund Balances - Total Governmental Funds** \$ (14,136,232)

*Amounts reported for governmental activities in the statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital asset additions exceeded depreciation in the current period.

Capital Asset Additions	20,963,212	
Current Year Depreciation	(443,050)	
Total	20,520,162	20,520,162

Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of capital assets and the proceeds from the sale of capital assets.

Loss on Disposal of Capital Assets	(11,763)	
Proceeds from Sale of Capital Assets	(1,037)	
Total	(12,800)	(12,800)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Taxes	13,008	
Other	9,052	
Intergovernmental	(7,484,320)	
Total	(7,462,260)	(7,462,260)

The amortization of premium from the sale of bonds is recorded as a reduction of liability in the statement of net assets, but does not result in an expenditure in the governmental funds.

7,485

Repayments of bond principal are expenditures in the governmental funds, but the repayment reduces liabilities in the statement of net assets and does not result in an expense in the statement of activities.

325,000

The amortization of debt issuance costs are reported in the statement of activities, but are not reported as expenditures in the governmental funds.

(4,402)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Increase in Compensated Absences and Early Retirement Incentive	(15,431)	
Decrease in Accrued Interest Payable	1,391	
Total	(14,040)	(14,040)

**Net Change in Net Assets of Governmental Activities** \$ (777,087)

The notes to the basic financial statements are an integral part of this statement.

**Eastern Local School District, Brown County**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Budgetary Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2009*

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
Total Revenues and Other Financing Sources	\$ 11,242,047	\$ 11,246,097	\$ 11,281,179	\$ 35,082
Total Expenditures and Other Financing Uses	<u>11,522,724</u>	<u>11,526,774</u>	<u>11,313,762</u>	<u>213,012</u>
Net Change in Fund Balance	(280,677)	(280,677)	(32,583)	248,094
Fund Balance at Beginning of Year	516,580	516,580	516,580	-
Prior Year Encumbrances Appropriated	<u>22,724</u>	<u>22,724</u>	<u>22,724</u>	<u>-</u>
Fund Balance at End of Year	<u>\$ 258,627</u>	<u>\$ 258,627</u>	<u>\$ 506,721</u>	<u>\$ 248,094</u>

The notes to the basic financial statements are an integral part of this statement.

**Eastern Local School District, Brown County**  
*Statement of Fiduciary Assets and Liabilities*  
*Agency Fund*  
*June 30, 2009*

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	<u>Agency Fund</u>
ASSETS:	
Equity in Pooled Cash and Investments	<u>\$ 20,010</u>
LIABILITIES:	
Undistributed Monies	<u>\$ 20,010</u>

The notes to the basic financial statements are an integral part of this statement.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

Eastern Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and/or federal guidelines.

The School District was established in 1957 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 75 square miles. It is located in Brown County and includes the Villages of Macon and Russellville and various townships within the County. It is staffed by 68 non-certified and 91 certified employees providing education to 1,421 students and other community members.

**Reporting Entity**

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Eastern Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

Entities which perform activities within the School District's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the School District is not financially accountable for these entities nor are they fiscally dependent on the School District. These entities include the Boosters Club, Parent Teacher Organizations, and Alumni Associations.

The School District is associated with three organizations, one of which is defined as a jointly governed organization and two as insurance purchasing pools of which one is also a public entity shared risk pool. These organizations are the South Central Ohio Computer Association (SCOCA), the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP), and the Brown County Schools Benefits Consortium. The Brown County Schools Benefits Consortium is made up of a public entity shared risk pool and an insurance purchasing pool. These organizations are presented in Notes 12, 13 and 14 to the basic financial statements.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Eastern Local School District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Fund Accounting**

The School District's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific School District functions or activities. The operation of each fund is accounted for within a separate set of self-balancing accounts. The funds of the School District fall within two categories: governmental and fiduciary.

**Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the School District's major governmental funds:

**General Fund**

The General Fund is the general operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is available to the School District for any purpose provided it is expended or transferred according to the school laws of Ohio.

**Classroom Facilities Fund**

The Classroom Facilities Fund is a fund provided to account for monies received and expended in connection with contracts entered into by the School District and the Ohio School Facilities Commission for the building and equipping of classroom facilities.

The other governmental funds of the School District account for grants and other resources, debt service, and capital projects whose use is restricted to a particular purpose.

**Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements. The School District's only fiduciary fund is an agency fund, which is used to account for student-managed activities.

**Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Government-wide Financial Statements**

The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets presents the financial condition of governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements**

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

**Measurement Focus**

Government-Wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net assets. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

**Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The fund financial statements are prepared using either the modified accrual basis of accounting for governmental funds or the accrual basis of accounting for fiduciary funds. Differences in the accrual and modified accrual bases of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Revenues – Exchange and Non-exchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. Revenue from property taxes is recognized in the fiscal year for which taxes are levied. (See Note 5) Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

**Deferred/Unearned Revenue**

Deferred/unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of June 30, 2009, but which were levied to finance fiscal year 2010 operations, have been recorded as deferred/unearned revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue. On the governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

**Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, except for (1) principal and interest on general long-term debt and capital lease obligations, which is recorded when due, (2) the costs of accumulated unpaid vacation, personal leave and sick leave are reported as fund liabilities as payments come due each period upon the occurrence of employee resignations and retirements. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**Budgetary Process**

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2009.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

**Cash and Cash Equivalents**

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the basic financial statements.

During fiscal year 2009, the School District's investments were limited to funds invested in the State Treasury Assets Reserve of Ohio (STAR Ohio), Federal Home Loan Bank Bonds, and money market funds. Federal Home Loan Bank Bonds are reported at market value.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 2009.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund, Classroom Facilities Fund, and all other governmental funds during fiscal year 2009 amounted to \$18,780, \$280,212, and \$62,799, respectively.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be pooled cash and investments and are reported as "Equity in Pooled Cash and Investments" in the accompanying financial statements.

**Capital Assets and Depreciation**

All capital assets of the School District are general capital assets that are associated with governmental activities. General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of \$1,000. The School District does not have any infrastructure.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Improvements are capitalized. The School District does not capitalize interest for capital asset purchases. All reported capital assets except land and construction in progress are depreciated. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Building and Improvements	30-40 years
Furniture and Equipment	5-20 years
Vehicles	5 years

**Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employee will be paid.

**Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds are recognized as a liability on the government-wide financial statements when due.

**Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the unexpended outstanding balances of any borrowings used for the acquisition, construction or improvements of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes represent balances in special revenue funds for grants whose use is restricted by grant agreements.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

The government-wide statement of net assets reports \$9,691,887 in restricted net assets, none of which is restricted by enabling legislation.

**Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Interfund transfers within governmental activities are eliminated in the statement of activities. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

**Fund Balance Reserves**

The School District reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances, property taxes, textbooks and instructional materials, capital improvements, and budget stabilization.

The reserve for property taxes represents taxes recognized as revenue under accounting principles generally accepted in the United States of America, but not available for appropriation under State statute.

**Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation.

Restricted assets in the General Fund represent pooled cash and investments whose use is limited by legal requirements. Restricted assets represent amounts required by statute to be set-aside by the School District for textbooks and instructional materials, capital improvements, and budget stabilization. See Note 15 for additional information regarding set-asides.

Restricted assets in the Classroom Facilities Fund represent cash and cash equivalents held for contractor retainage.

**Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 3 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of revenues, expenditures and changes in fund balances - budget (budgetary basis) and actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund.

Net Change in Fund Balance	
	<u>General</u>
GAAP Basis	\$188,711
Adjustments:	
Revenue Accruals	(66,863)
Expenditure Accruals	(95,623)
Encumbrances	<u>(58,808)</u>
Budget Basis	<u>(\$32,583)</u>

**NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts, including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 4 - DEPOSITS AND INVESTMENTS** (Continued)

Interim monies may be deposited or invested in the following securities:

1. United States treasury notes, bills, bonds, or other obligations of or securities issued by the United States treasury or any other obligation guaranteed as to the payment of principal and interest by the United States;
2. Bonds, notes, debentures, or other obligations of or securities issued by any federal government agency or instrumentality, including, but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above, provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. Interim deposits in the eligible institutions applying for interim money as provided in section 135.08 of the Revised Code;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Certain bankers' acceptances for a period not to exceed one hundred eighty days and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time;
9. Linked deposits as authorized by ordinance adopted pursuant to section 135.80 of the Revised Code;
10. Commercial paper notes issued by any entity that is defined in division (D) of section 1705.01 of the Revised Code and has assets exceeding five hundred million dollars, and to which notes are rated at the time of purchase in the highest classification established by at least two standard rating services; the aggregate value of the notes does not exceed ten percent of the aggregate value of the outstanding commercial paper of the issuing corporation; the notes mature no later than one hundred eighty days after purchase; and
11. Bankers' acceptances of banks that are members of the federal deposit insurance corporation to which obligations both the following apply: obligations are eligible for purchase by the federal reserve system and the obligations mature no later than one hundred eighty days after purchase.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 4 - DEPOSITS AND INVESTMENTS** (Continued)

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of the purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits: Custodial credit risk is the risk that in the event of the failure of the counterparty, the School District's deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the Federal Deposit Insurance Corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual amounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The School District's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateralization of public funds.

As of June 30, 2009, the School District's bank balance of \$6,816,008 is either covered by FDIC or collateralized by the financial institutions public entity deposit pools in the manner described above.

Investments: As of June 30, 2009, the School District had the following investments and maturities:

<u>Description:</u>	<u>Fair Value</u>	<u>Investment Maturities (in years)</u>	
		<u>Less than 1</u>	<u>3-5</u>
STAR Ohio	\$ 654,655	\$ 654,655	\$ -
Fifth Third Institutional Government Money Market	2,856,145	2,856,145	-
Federal Home Loan Bank Bonds	254,220	-	254,220
Total Investments	<u>\$ 3,765,020</u>	<u>\$ 3,510,800</u>	<u>\$ 254,220</u>

Interest rate risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with the investment policy, the School District manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio.

Credit risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The School District limits their investments to STAR Ohio, Federal Home Loan Bank Consolidated Bonds, and money market funds. Investments in STAR Ohio were rated AAAM by Standard & Poor's. The Fifth Third Institutional Government Money Market was rated AAAM by Standard & Poor's and Aaa by Moody's. The Federal Home Loan Bank Bonds are rated AAA by Standard & Poor's and Aaa by Moody's. The School District's investment policy does not address credit risk beyond allowing investments as authorized in the Ohio Revised Code.

Concentration of credit risk – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The School District's investment policy allows investments as authorized in the Ohio Revised Code. The School District has invested 6.7% of its investments in Federal Home Loan Bank Consolidated Bonds, 75.9% in Fifth Third Institutional Government Money Market, and 17.4% in STAR Ohio.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 4 - DEPOSITS AND INVESTMENTS** (Continued)

Custodial credit risk - Custodial credit risk is the risk that in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the School District's securities are either insured and registered in the name of the School District or at least registered in the name of the School District. Of the School District's investment in and money market funds, the entire balance is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the School District. The School District's investment policy does not address custodial credit risk beyond the requirements of the Ohio Revised Code.

**NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property located in the School District. Property tax revenue received during calendar year 2009 for real and public utility property taxes represents collections of calendar year 2008 taxes. Property tax payments received during calendar year 2009 for tangible personal property (other than public utility property) are for calendar year 2009 taxes.

2009 real property taxes are levied after April 1, 2009, on the assessed value as of January 1, 2009, the lien date.

Assessed values are established by State law at thirty-five percent of appraised market value. First half 2009 real property taxes are collected in and intended to finance fiscal year 2010.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at thirty-five percent of true value. 2009 public utility property taxes became a lien December 31, 2008, are levied after April 1, 2009 and are collected in 2010 with real property taxes.

2009 tangible personal property taxes are levied after April 1, 2008, on the value as of December 31, 2008. Collections are made in 2009. Tangible personal property assessments are six and one-quarter percent of true value.

Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

Ohio House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces revenue lost by the School District due to the phasing out of the tax. In calendar years 2006 through 2010, the School District will be fully reimbursed at the level of calendar year 2004 assessed values for the lost revenue. In calendar years 2011 through 2017, the reimbursements will be phased out.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

**NOTE 5 - PROPERTY TAXES** (Continued)

The assessed values upon which fiscal year 2009 taxes were collected are:

	2008 Second- Half Collections		2009 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$ 137,925,270	94.49%	\$ 142,089,290	94.54%
Public Utility	7,131,680	4.89%	7,474,820	4.97%
Tangible Personal Property	915,940	0.63%	730,180	0.49%
Total Assessed Value	\$ 145,972,890	100.00%	\$ 150,294,290	100.00%
 Tax rate per \$1,000 of assessed valuation	 \$ 40.20		 \$ 40.20	

The School District receives property taxes from Adams, Brown and Highland Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2009 are available to finance fiscal year 2009 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represent delinquent taxes outstanding, the late settlement of personal property taxes and real property, tangible personal property, and public utility taxes which became measurable as of June 30, 2009 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the delayed settlement of personal property tax and the amounts available as an advance at June 30 were levied to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not levied to finance current year operations. The amount available as an advance is recognized as revenue. The amount available as an advance at June 30, 2009, was \$573,680 in the General Fund and \$179,078 in all other governmental funds.

**NOTE 6 - RECEIVABLES**

Receivables at June 30, 2009, consisted of property taxes, accounts, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable conditions of State programs, and the current year guarantee of federal funds.

A summary of the intergovernmental receivables follows at June 30, 2009:

	Amounts
Major Funds:	
General	\$ 4,112
Classroom Facilities	1,366,169
Total Major Funds	1,370,281
Non-Major Funds:	
Special Education, IDEA Part B	23,431
Title I	54,987
Improving Teacher Quality, Title II-A	14,611
Schoolnet	2,430
Total Non-Major Funds	95,459
Total Intergovernmental Receivables	\$ 1,465,740

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 7 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2009, the School District contracted with Ohio School Plan for general liability insurance with a \$3,000,000 single occurrence limit and a \$5,000,000 aggregate. Property is protected by the Ohio School Plan in the amount of \$27,692,114. The School District's vehicles are covered by the Ohio School Plan and hold a \$1,000 deductible for buses and \$250 for all other autos for comprehensive and a \$1,000 deductible for buses and \$500 for all other autos for collision with a \$3,000,000 limit on any accident. Violence coverage is provided by the Ohio School Plan with a \$1,000,000 single occurrence and aggregate.

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant reduction of coverage from the prior year.

For fiscal year 2009, the School District participated in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 13). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sheakley UniService. provides administrative, cost control and actuarial services to the GRP.

The School District participates in the Brown County Schools Benefits Consortium (the Consortium), a public entity shared risk pool (Note 14) consisting of nine districts. The School District is responsible for providing a current listing of enrolled employees and for providing timely pro-rata payments of premiums to the Consortium for employee health coverage and benefits. The Consortium is responsible for the management and operations of the program. Upon termination from the Consortium, for any reason, the terminated member assumes and is responsible for the payment of any delinquent contributions.

**NOTE 8 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS**

**A. Defined Benefit Pension Plans**

**School Employees Retirement System**

The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement, disability, and survivor benefits; annual cost-of-living adjustments; and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website, [www.ohsers.org](http://www.ohsers.org), under *Employers/Audit Resources*.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 8 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS**

(Continued)

**A. Defined Benefit Pension Plans (Continued)**

Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. The Retirement Board acting with the advice of the actuary, allocates the employer contribution rate among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund) of the System. For fiscal year 2009, the allocation to pension and death benefits is 9.09 percent. The remaining 4.91 percent of the 14 percent employer contribution rate is allocated to the Health Care and Medicare B Fund. The School District's contributions to SERS which were allocated for pension and death benefits for the fiscal years ended June 30, 2009, 2008 and 2007 were \$169,279, \$180,341, and \$200,910, respectively; 48 percent of the required contribution has been made for fiscal year 2009 and 100 percent of the required contribution has been made for fiscal years 2008 and 2007. \$87,194 represents the unpaid contribution for fiscal year 2009 and is recorded as a liability within the respective funds.

**State Teachers Retirement System**

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system.

STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof.

**Plan Options** - New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5 percent of earned compensation among various investment choices. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund a defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and the Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

**DB Plan Benefits** – Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the “formula benefit” or the “money-purchase benefit” calculation. Under the “formula benefit,” the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2% multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31st year of earned Ohio service credit is calculated at 2.5%. An additional one-tenth of a percent is added to the calculation of every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5% instead of 2.2%. Under the “money-purchase benefit” calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 8 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS**

(Continued)

**A. Defined Benefit Pension Plans (Continued)**

**DC Plan Benefits** – Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5% are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Combined Plan Benefits** – Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1% of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by 3% of the original base amount for Defined Benefit Plan participants.

The Defined Benefit and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

A Defined Benefit or Combined Plan member with five or more years' credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the Defined Benefit Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers.

For the fiscal years ended June 30, 2009, 2008, and 2007, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations.

The School District's contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008, and 2007 were \$676,360, \$692,922, and \$684,335, respectively; 83 percent of the required contribution has been made for fiscal year 2009 and 100 percent of the required contribution has been made for fiscal years 2008 and 2007. \$117,843 represents the unpaid contribution for fiscal year 2009 and is recorded as a liability within the respective funds.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 8 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS**

(Continued)

**A. Defined Benefit Pension Plans (Continued)**

STRS Ohio issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771 or by calling (888) 227-7877, or by visiting the STRS Ohio website at [www.strsoh.org](http://www.strsoh.org).

**B. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2009, no members of the Board of Education had elected Social Security.

**C. Postemployment Benefits**

STRS Ohio administers a pension plan that is comprised of: a defined benefit plan; a self-directed defined contribution plan; and a combined plan which is a hybrid of the defined benefit and defined contribution plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the defined benefit or combined plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. Pursuant to Section 3307 of the Ohio Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting [www.strsoh.org](http://www.strsoh.org) or by requesting a copy by calling toll-free 1-888-227-7877.

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14 percent employer contribution rate, 1 percent of covered payroll was allocated to post-employment health care for the years ended June 30, 2009, 2008 and 2007. The 14 percent employer contribution rate is the maximum rate established under Ohio law. For the School District, these amounts equaled \$52,028, \$52,758, and \$53,398 for fiscal years 2009, 2008, and 2007, respectively.

In addition to a cost-sharing, multiple-employer defined benefit pension plan, the School Employees Retirement System (SERS) administers two post employment benefit plans.

**Medicare Part B Plan**

The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2009 was \$96.40; SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal years 2009, 2008, and 2007, the actuarially required allocations were 0.75 percent, 0.66 percent, and 0.68 percent. For the School District, contributions for the years ended June 30, 2009, 2008, and 2007, were \$14,545, \$12,510, and \$12,661, which equaled the required contributions for those years.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 8 - DEFINED BENEFIT PENSION PLANS AND OTHER POSTEMPLOYMENT BENEFITS**

(Continued)

**C. Postemployment Benefits (Continued)**

Health Care Plan

Ohio Revised Code 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The Ohio Revised Code provides the statutory authority to fund SERS' post-employment benefits through employer contributions. Active members do not make contributions to the post-employment benefit plans.

The Health Care Fund was established under, and is administered in accordance with, Internal Revenue Code 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14 percent contribution to the Health Care Fund. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2009, the minimum compensation level was established at \$35,800. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. At June 30, 2009, 2008, and 2007, the health care allocations were 4.16 percent, 4.18 percent, and 3.32 percent, respectively. For the School District, the amounts contributed to fund health care benefits, including the surcharge, during the 2009, 2008, and 2007 fiscal years equaled \$107,637, \$93,684 and \$95,548, respectively.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending upon the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its *Comprehensive Annual Financial Report*. The report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at [www.ohsers.org](http://www.ohsers.org) under *Employers/Audit Resources*.

**NOTE 9 - EMPLOYEE BENEFITS**

**A. Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month for a total of 15 days of sick leave for each year under contract. Sick leave may be accumulated up to a maximum of 220 days for teachers and classified personnel. Administrators with a 242 day contract may accumulate up to a maximum of 286 days, with a 222 day contract may accumulate up to a maximum of 264 days, and with a 202 day contract may accumulate up to 242 days. Upon retirement, payment is made for one-fourth of the maximum allowable accumulation for teachers, administrators, and classified personnel.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

**NOTE 9 - EMPLOYEE BENEFITS** (Continued)

**B. Other Employee Benefits**

The School District provides life insurance and accidental death and dismemberment insurance to most employees through Lincoln National Life. Dental insurance is provided by the School District to all employees through Dental Care Plus. Vision insurance is provided by the School District to all employees through Vision Service Plan.

**C. Early Retirement Incentive**

The School District offers an Early Retirement Incentive (Super-Severance) program to all certified employees. The employee must retire in the first year they become eligible. For these employees, they must give written notice to the Superintendent by April 1<sup>st</sup> of the year he/she becomes eligible for "full retirement". For fiscal year 2009, no employees took advantage of this incentive to receive the \$10,000 bonus.

During fiscal year 2006, the Board approved an incentive which states that if the employee retires, the Board will give them a five year contract and continue to pay all of their benefits. The employee will be placed on step three of their salary schedule. They will be frozen at step three. The employee is eligible for base increases, but they are not eligible for step increases or bonuses such as the personal day or attendance bonus.

**D. Severance Payout Obligation**

There were several employees who took advantage of the incentive noted in the second paragraph of C. above. The School district is making their severance payouts over a five year period accordingly. This is reported as a long term obligation in Note 11.

**NOTE 10 – CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2009, was as follows:

	Ending Balance 6/30/2008	Additions	Deletions	Ending Balance 6/30/2009
<b>Governmental Activities</b>				
Capital Assets, Not Being Depreciated				
Land	\$ 592,510	\$ -	\$ -	\$ 592,510
Construction in Progress	10,281,846	20,899,685	-	31,181,531
Total Capital Assets, Not Being Depreciated	<u>10,874,356</u>	<u>20,899,685</u>		<u>31,774,041</u>
Capital Assets Being Depreciated				
Buildings and Improvements	12,883,861	-	-	12,883,861
Furniture and Equipment	2,363,164	60,527	(16,000)	2,407,691
Vehicles	1,479,788	3,000	(31,980)	1,450,808
Total Capital Assets Being Depreciated	<u>16,726,813</u>	<u>63,527</u>	<u>(47,980)</u>	<u>16,742,360</u>
Less: Accumulated Depreciation:				
Buildings and Improvements	(3,641,700)	(258,185)	-	(3,899,885)
Furniture and Equipment	(1,725,337)	(106,609)	3,200	(1,828,746)
Vehicles	(1,117,061)	(78,256)	31,980	(1,163,337)
Total Accumulated Depreciation	<u>(6,484,098)</u>	<u>(443,050)</u>	<u>35,180</u>	<u>(6,891,968)</u>
Total Capital Assets Being Depreciated, Net	<u>10,242,715</u>	<u>(379,523)</u>	<u>(12,800)</u>	<u>9,850,392</u>
Governmental Capital Assets, Net	<u>\$ 21,117,071</u>	<u>\$ 20,520,162</u>	<u>\$ (12,800)</u>	<u>\$ 41,624,433</u>

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

**NOTE 10 – CAPITAL ASSETS** (Continued)

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$322,168
Special	4,156
Vocational	5,932
Support Services:	
Pupils	1,545
Instructional Staff	4,664
Administration	1,789
Fiscal	1,606
Operation and Maintenance of Plant	4,861
Pupil Transportation	95,856
Operation of Non-Instructional Services	473
Total Depreciation Expense	<u>\$443,050</u>

**NOTE 11 - LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during the fiscal year 2009 were as follows:

	<u>Principal Outstanding 06/30/08</u>	<u>Additions</u>	<u>Deductions</u>	<u>Principal Outstanding 06/30/09</u>	<u>Due Within One Year</u>
School Construction/Remodeling Bonds 1995 6.25%	\$ 2,320,000	\$ -	\$ 150,000	\$ 2,170,000	\$ 160,000
Classroom Facilities General Obligation Bonds 2006 4% - 4.75%	6,995,000	-	175,000	6,820,000	185,000
Premium	174,505	-	7,485	167,020	7,485
Compensated Absences	723,365	681,869	723,365	681,869	81,761
Severance Payout Obligation	-	56,927	-	56,927	11,385
Total Governmental Activities	<u>\$ 10,212,870</u>	<u>\$ 738,796</u>	<u>\$ 1,055,850</u>	<u>\$ 9,895,816</u>	<u>\$ 445,631</u>

On March 1, 1995, the School District issued \$3,340,000 in voted general obligation bonds for the purpose of constructing, remodeling, reconstructing and adding to school buildings. The bonds were issued for a twenty-three year period with final maturity in 2018. The bonds will be retired from the Bond Retirement Fund.

On October 23, 2006, the School District issued \$7,165,000 in general obligation classroom facilities bonds for the purpose of retiring the \$7,165,000 bond anticipation notes which were used for the purpose of school improvement. The bonds consisted of \$3,100,000 in serial bonds and \$4,065,000 in term bonds. The serial bonds were issued for a fourteen year period with final maturity in 2021. The term bonds were issued with maturities beginning in 2020 and a final maturity in 2031. The bonds will be retired from the Bond Retirement Fund.

All general obligation debt is supported by the full faith and credit of the School District. Compensated absences and the Severance Payout Obligation will be paid from the funds from which the employees' salaries are paid with the General Fund being the most significant fund.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

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**NOTE 11 - LONG-TERM OBLIGATIONS** (Continued)

The School District's overall legal debt margin was \$4,408,453 with an unvoted debt margin of \$148,872 at June 30, 2009. Principal and interest requirements to retire general obligation debt at June 30, 2009 are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2010	\$ 345,000	\$ 423,937	\$ 768,937
2011	360,000	406,126	766,126
2012	410,000	386,449	796,449
2013	425,000	364,857	789,857
2014	460,000	341,868	801,868
2015-2019	2,370,000	1,320,078	3,690,078
2020-2024	1,475,000	898,972	2,373,972
2025-2029	1,825,000	537,232	2,362,232
2030-2032	1,320,000	95,950	1,415,950
Totals	<u>\$ 8,990,000</u>	<u>\$ 4,775,469</u>	<u>\$ 13,765,469</u>

**NOTE 12 - JOINTLY GOVERNED ORGANIZATION**

**South Central Ohio Computer Association**

The School District is a participant in the South Central Ohio Computer Association (SCOCA), which is a computer consortium. SCOCA is an association of public school districts within the boundaries of Pickaway, Gallia, Highland, Adams, Pike, Scioto, Brown, Ross, Jackson, Vinton and Lawrence Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SCOCA consists of two representatives from each county in the SCOCA service region designated by the Ohio Department of Education, two representatives of the school treasurers plus the fiscal agent. The School District paid SCOCA \$79,375 for all services provided during the year. Financial information can be obtained from their fiscal agent, the Vern Riffe Career and Technology Center, Tonya Cooper, who serves as Treasurer, at P. O. Box 577, 175 Beaver Creek Road, Piketon, Ohio 45661.

**NOTE 13 - INSURANCE PURCHASING POOL**

**Ohio Association of School Business Officials Workers' Compensation Group Rating Plan**

The School District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by the chamber of commerce. Sheakley UniService, the third party administrator, determines eligibility for the program using company claims and risk records provided by the State. Each year, the participating school districts pay an enrollment fee to Sheakley to cover the costs of administering the program.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

**NOTE 14 - PUBLIC ENTITY SHARED RISK POOL**

**Brown County Schools Benefits Consortium**

The Brown County Schools Benefits Consortium, a public entity shared risk and insurance purchasing pool, currently operates to provide health insurance (insurance purchasing pool) and dental coverage (public entity shared risk pool) to enrolled employees of the consortium members and to eligible dependents of those enrolled employees. Six Brown County school districts (Eastern, Fayetteville-Perry, Georgetown, Ripley-Union-Lewis-Huntington, Southern Hills Joint Vocational and Western Brown Schools) and two Highland County school districts (Lynchburg-Clay and Bright Schools) have entered into an agreement with the Brown County Educational Service Center to form the Brown County Schools Benefits Consortium. The overall objectives of the consortium are to formulate and administer a program of health and dental insurance for the benefit of the consortium members' employees and their dependents. The consortium contracts with Humana to provide medical insurance directly to consortium member employees. The School District pays premiums to the consortium based on employee membership. For dental coverage the consortium acts as a public entity shared risk pool. Each member district pays dental premiums based on the consortium estimates of future claims. If the member district's dental claims exceed its premiums, there is no individual supplemental assessment; on the other hand, if the School District's claims are low, it will not receive a refund. Dental coverage is administered through a third party administrator, Dental Care Plus. Participating member districts pay an administrative fee to the fiscal agent to cover the costs associated with the administering of the Consortium. To obtain financial information write to Brown County Educational Service Center at 325 West State St., Georgetown, Ohio 45121.

**NOTE 15 - SET-ASIDE CALCULATIONS AND FUND RESERVES**

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

For fiscal year ended June 30, 2009, the School District was not required to set aside funds in the budget reserve set-aside, with the exception of monies received from the Bureau of Workers' Compensation, which must be retained for budget stabilization or spent for specified purposes. The following cash basis information describes the change in the year-end set-aside amounts for textbooks, capital acquisition and budget stabilization. Disclosure of this information is required by State statute.

\*The beginning set-aside reserve balance was restated for the capital acquisition reserve to properly show offsets for securities issued for capital improvements.

	<u>Textbooks</u>	<u>Capital Acquisition*</u>	<u>Budget Stabilization</u>
Set-aside Reserve Balance as of			
June 30, 2008	\$ -	\$ (7,110,347)	\$ 36,759
Current Year Set-aside Requirement	232,146	232,146	-
Current Year Offsets	-	(184,212)	-
Prior Year Carryforward	(14,134)	-	-
Qualifying Disbursements	<u>(166,101)</u>	<u>(27,052)</u>	<u>-</u>
Set-aside Balance Carried Forward			
to Future Years	<u>\$ 51,911</u>	<u>\$ (7,089,465)</u>	<u>\$ 36,759</u>
Set-aside Reserve Balance as of			
June 30, 2009	<u>\$ 51,911</u>	<u>\$ (7,089,465)</u>	<u>\$ 36,759</u>

The total reserve balance for the set-asides at the end of the fiscal year was \$88,670.

**Eastern Local School District, Brown County**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2009*

**NOTE 16 - CONTINGENCIES**

**Grants**

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2009.

**NOTE 17 – ACCOUNTABILITY**

At June 30, 2009, the General Fund, and Lunchroom, Special Education – IDEA Part B, and Title II-A Special Revenue Funds had fund balance deficits of \$296,893, \$56,840, \$13,041, and \$15,815 respectively which were created by the application of accounting principles generally accepted in the United States of America. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

**NOTE 18 – CONTRACT COMMITMENTS**

As of June 30, 2009, the School District had significant contractual purchase commitments for the construction and renovation of school facilities as follows:

<u>Contractor</u>	<u>Contract Amount</u>	<u>Amount Expended</u>	<u>Balance at 6/30/09</u>
AC Electrical Systems, Inc.	\$ 1,250,020	\$ 1,222,869	\$ 27,151
Continental Office Furniture	255,220	77,134	178,086
Dalmation Fire, Inc.	85,668	80,018	5,650
ESI, Inc.	3,129,503	2,835,598	293,905
Emerald Fire Protection	275,770	238,159	37,611
Feldkamp Enterprises, Inc.	4,815,577	4,671,581	143,996
G/C Contracting Corp.	4,444,176	4,392,092	52,084
Martin Public Seating	294,818	121,013	173,805
STAN and Associates, Inc.	86,935	38,507	48,428
Steed Hammond Paul	3,134,034	2,335,866	798,168
Stephen Gross & Sons, Inc.	8,827,668	8,260,797	566,871
Turner/Dag	2,941,346	1,623,775	1,317,571
Total	<u>\$ 29,540,735</u>	<u>\$ 25,897,409</u>	<u>\$ 3,643,326</u>

**Eastern Local School District, Brown County**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2009*

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**NOTE 19 – INTERFUND ACTIVITY**

**Interfund Transfers**

Transfers made during the fiscal year ended June 30, 2009 were as follows:

	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ 2,472	\$ -
Non-Major Fund:		
Miscellaneous Federal Grants	<u>-</u>	<u>2,472</u>
Total	<u>\$ 2,472</u>	<u>\$ 2,472</u>

The General Fund was reimbursed by the Miscellaneous Federal Grants Fund for payments made by the General Fund for repairs related to wind and snow damage, which were covered by FEMA funding.

**NOTE 20 – SUBSEQUENT EVENTS**

On November 19, 2009, the School District received an amendment to the project agreement with the Ohio School Facilities Commission awarding an increase in the project cost above the original amount budget by the Ohio Controlling Board in the amount of \$9,295,920. Of this amount, \$7,758,585 will be State funding.

**Eastern Local School District**  
Schedule of Federal Awards Expenditures  
For the Fiscal Year Ended June 30, 2009

Federal Grantor/Pass Through Grantor/Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
<b>United States Department of Agriculture</b>						
<i>Passed through the Ohio Department of Education</i>						
<i>Nutrition Cluster:</i>						
School Breakfast Program	05-PU	10.553	49,823	-	49,823	-
National School Lunch Program	LL-P4	10.555	214,532	44,353	214,532	44,353
Total United States Department of Agriculture			264,355	44,353	264,355	44,353
<b>United States Department of Education</b>						
<i>Passed through the Ohio Department of Education</i>						
Title I Grants to Local Educational Agencies	C1-S1	84.010	359,669	-	364,072	-
Special Education-Grants to States	6B-SF	84.027	279,829	-	280,898	-
Safe & Drug Free Schools and Communities - State Grants	DR-S1	84.186	4,026	-	3,144	-
State Grants for Innovative Programs	C2-S1	84.298	1,921	-	3,923	-
Education Technology State Grants	TJ-S1	84.318	4,295	-	4,630	-
Improving Teacher Quality State Grants	TR-S1	84.367	102,325	-	106,581	-
Learn and Serve America Grant	NA	94.004	15,000	-	14,100	-
Total United States Department of Education			767,065	-	777,348	-
<i>Passed through the Ohio Department of Public Safety</i>						
Federal Emergency Management Agency	FEMA-1805-DR-0F56E	97.036	1,157	-	1,157	-
Federal Emergency Management Agency	FEMA-1805-DR-0F56E	97.036	1,315	-	1,315	-
Total United States Emergency Management Agency			2,472	-	2,472	-
<b>Total Federal Financial Assistance</b>			<b>\$1,033,892</b>	<b>\$44,353</b>	<b>\$1,044,175</b>	<b>\$44,353</b>

NA - Pass Through Entity Number is Not Available

See accompanying notes to the schedule of federal awards expenditures.

***Eastern Local School District***  
Notes to the Schedule of Federal Awards Receipts and Expenditures  
For the Fiscal Year Ended June 30, 2009

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**NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) is a summary of the activity of the School District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

**NOTE B -FOOD DONATION**

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the entitlement value of the commodities received.



**Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by  
*Government Auditing Standards***

Members of the Board  
Eastern Local School District  
P.O. Box 500  
Sardinia, Ohio 45171

We have audited the accompanying financial statements of the governmental activities, the major fund and the aggregate remaining fund information of the Eastern Local School District, Brown County (the School District) as of and for the year ended June 30, 2009, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 3, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Governmental Auditing Standards*.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the School District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the School District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the School District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the School District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the School District's internal control will not prevent or detect a material financial misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that we must report under *Government Auditing Standards*.

We noted certain non-compliance or other matters that we reported to the School District in a separate letter dated February 3, 2010.

We intend this report solely for the information and use of management, members of the Board, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

A handwritten signature in cursive script that reads "Balestra, Harr & Scherer". The signature is written in black ink on a light-colored background.

Balestra, Harr & Scherer, CPAs, Inc.

February 3, 2010



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**REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133**

Board of Education  
Eastern Local School District  
P.O. Box 500  
Sardinia, Ohio 45171

**Compliance**

We have audited the compliance of Eastern Local School District, Brown County, Ohio (the School District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that apply to its major federal program for the year ended June 30, 2009. The School District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. The School District's management is responsible for complying with the requirements of laws, regulations, contracts and grants applicable to its major federal program. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the School District's compliance with those requirements.

In our opinion, the School District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2009.

**Internal Control Over Compliance**

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

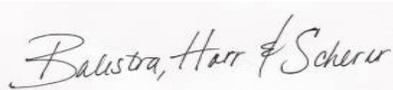
**Internal Control Over Compliance (Continued)**

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect noncompliance with a federal program's compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the School District's ability to administer a federal program such that there is more than a remote likelihood that the School District's internal control will not prevent or detect more-than-inconsequential non-compliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the School District's internal control will not prevent or detect material non-compliance with a federal program compliance requirement.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.



Balestra, Harr & Scherer, CPAs, Inc.  
February 3, 2010

Eastern Local School District  
Brown County  
June 30, 2009

SCHEDULE OF FINDINGS  
OMB CIRCULAR A-133 SECTION .505

**SUMMARY OF AUDITOR'S RESULTS**

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant control deficiencies reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant control deficiencies reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under section .510?	No
(d)(1)(vii)	Major Programs (list):	Nutrition Cluster CFDA# 10.553 and 10.555
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

Eastern Local School District  
Brown County  
June 30, 2009

SCHEDULE OF FINDINGS  
OMB CIRCULAR A-133 SECTION .505

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**None noted.**

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

**None noted.**



### Independent Auditor's Report on Applying Agreed-Upon Procedures

Eastern Local School District  
Brown County  
P.O. Box 500  
Sardinia, Ohio 45171

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Eastern Local School District (the District) has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board adopted an anti-harassment policy at its meeting on December 18, 2007.
2. We read the policy, noting it included the following requirements from the Ohio Rev. Code Section 3313.666(B)
  - 1) A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
  - 2) A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Rev. Code Section 3313.66;
  - 3) A procedure for reporting prohibited incidents;
  - 4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;
  - 5) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;
  - 6) A procedure for documenting any prohibited incident that is reported;

- 7) A procedure for responding to and investigating any reported incident;
- 8) A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;
- 9) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;
- 10) A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and post the summary on its web site, if the district has a web site, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than this specified party.



Balestra, Harr & Scherer, CPAs, Inc.

February 3, 2010





**Mary Taylor, CPA**  
Auditor of State

**EASTERN LOCAL SCHOOL DISTRICT**

**BROWN COUNTY**

**CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
APRIL 15, 2010**