



# FRANKLIN CITY SCHOOL DISTRICT WARREN COUNTY

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Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Franklin City School District Warren County 150 East Sixth Street Franklin, Ohio 45005

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Franklin City School District, Warren County, Ohio (the School District), as of and for the year ended June 30, 2009, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Franklin City School District, Warren County, Ohio, as of June 30, 2009, and the respective changes in financial position, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 10, 2010, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Corporate Centre of Blue Ash / 11117 Kenwood Rd. / Blue Ash, OH 45242 Telephone: (513) 361-8550 (800) 368-7419 Fax: (513) 361-8577 www.auditor.state.oh.us Franklin City School District Warren County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the School District's basic financial statements. The federal awards receipts and expenditure schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the schedule of federal awards expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Jaylo

Mary Taylor, CPA Auditor of State

February 10, 2010

The discussion and analysis of Franklin City School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

# **Financial Highlights**

Key financial highlights for 2009 are as follows:

- In total, net assets decreased \$131,242 which represents a .7 percent decrease from 2008.
- General revenues accounted for \$26,544,034 in revenue or 86 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions and interest and capital grants and contributions accounted for \$4,254,199 or 14 percent of total revenues of \$30,798,233.
- The School District had \$30,929,475 in expenses; only \$4,254,199 of these expenses was offset by program specific charges for services, grants or contributions. General revenues (primarily taxes and entitlements) of \$26,544,034 provided for these programs.
- The General Fund had \$27,964,921 in revenues and \$27,891,511 in expenditures. The General Fund's balance increased \$82,296 from 2008.
- During 2009, capital assets increased as the boiler was replaced at the Jr. High, windows were replaced at Hampton Bennett, a heating system was replaced, fire alarms were installed and a new 72 passenger bus was purchased.

# Using this Generally Accepted Accounting Principles Report (GAAP)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Franklin City School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column. In the case of Franklin City School District, the General Fund is the most significant fund.

# **Reporting the School District as a Whole**

# Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2009?" The statement of net assets and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility condition, required educational programs and other factors.

In the statement of net assets and the statement of activities, the School District reports governmental activities. Governmental activities are the activities where most of the School District's programs and services are reported including, but not limited to, instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities. The School District does not have any business-type activities.

# **Reporting the School District's Most Significant Funds**

# Fund Financial Statements

The analysis of the School District's major fund begins on page 8. Fund financial statements provide detailed information about the School District's major fund. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant fund. The School District's major governmental fund is the General Fund.

# Governmental Funds

Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in the future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship

(or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is reconciled in the financial statements.

# The School District as a Whole

Recall that the statement of net assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2009 compared to 2008:

Net Assets		
	Governmental Activities	
	2008	2009
Assets		
Current and Other Assets	\$21,533,622	\$21,946,020
Capital Assets	13,683,208	14,602,556
Total Assets	35,216,830	36,548,576
Liabilities		
Long-Term Liabilities	4,961,999	5,041,598
Other Liabilities	13,140,771	14,524,160
Total Liabilities	18,102,770	19,565,758
Net Assets		
Invested in Capital Assets, net of Debt	10,201,011	11,330,687
Restricted	1,462,857	1,626,693
Unrestricted	5,450,192	4,025,438
Total Net Assets	\$17,114,060	\$16,982,818

An increase in capital assets contributed to total assets increasing for fiscal year 2009. Property taxes receivable decreased for fiscal year 2009 as the phase out of tangible personal property tax continues. Long-term liabilities increased due to an increase in compensated absences as employees' balances and daily rates continue to increase. Unrestricted net assets decreased \$1,424,754. Unrestricted net assets are the part of net assets that can be used to finance day-to-day activities without constraints established by grants or legal requirements. This was the first year in 4 years that unrestricted net assets decreased.

Table 1

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009

Table 2 shows the changes in net assets for fiscal year 2008 and 2009.

# Table 2 Change in Net Assets

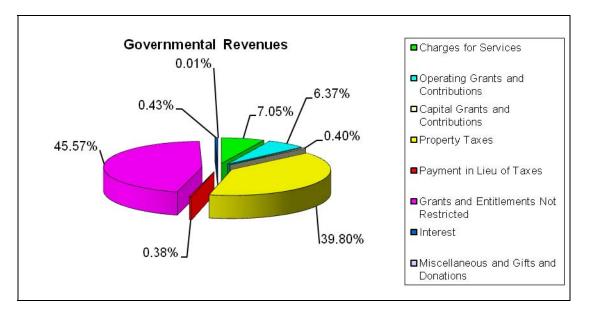
	Governmen	Percentage	
	2008	2009	Change
Revenues			
Program Revenues:			
Charges for Services	\$1,325,572	\$2,170,271	63.72%
Operating Grants and Contributions	2,670,962	1,961,485	(26.56)
Capital Grants and Contributions	148,021	122,443	(17.28)
Total Program Revenues	4,144,555	4,254,199	2.65
General Revenues			
Property Taxes	15,216,337	12,256,599	(19.45)
Grants and Entitlements Not Restricted	13,281,038	14,034,152	5.67
Other	451,838	253,283	(43.94)
Total General Revenues	28,949,213	26,544,034	(8.31)
Total Revenues	33,093,768	30,798,233	(6.94)
Program Expenses			
Instruction	17,195,837	18,182,701	5.74
Support Services:	17,195,057	10,102,701	5.74
Pupils and Instructional Staff	2,659,759	2,859,891	7.52
Board of Education, Administration,	2,000,100	2,000,001	1.52
Fiscal and Business	2,765,942	2,997,252	8.36
Operation and Maintenance of Plant	2,631,598	2,632,764	0.04
Pupil Transportation	1,146,088	1,042,128	(9.07)
Central	353,265	387,907	9.81
Operation of Non-Instructional Services	1,285,864	1,784,968	38.81
Extracurricular Activities	757,926	777,662	2.60
Interest and Fiscal Charges	324,181	264,202	(18.50)
Total Expenses	29,120,460	30,929,475	6.21
Increase in Net Assets	3,973,308	(131,242)	(103.30)
Net Assets, Beginning of Year	13,140,752	17,114,060	30.24
Net Assets, End of Year	\$17,114,060	\$16,982,818	(0.77)

\$105,500 in capital grants and contributions were donations for the stadium project. In prior year, the School District received \$631,250 in capital grants and contributions for the stadium project. The decrease in other revenue was due to an decrease in interest as interest rates decreased. Property tax revenue continues to decrease with the phase out of personal property taxes. These monies are now reimbursed from the State and are included with grants and entitlements not restricted.

Overall, expenses increased 6.21 percent for fiscal year 2009. Contributing to the instruction expense increase was a 2.75% increase to the FEA (teachers' union) membership and a 2% base plus a uniform 2% step increment to the OAPSE (classified union) membership. Lower transportation expenses resulting from lower diesel gas prices also contributed to extracurricular expenses decreasing. Interest and fiscal charges decreased as the School District refunded the library bonds during fiscal year 2008 and the School District is amortizing the accounting loss, the bond premium and the bond issuance costs over the life of the bonds. Operation of non-instructional expenses resulted from the School District taking care of many "warm, safe, and dry" building maintenance issues.

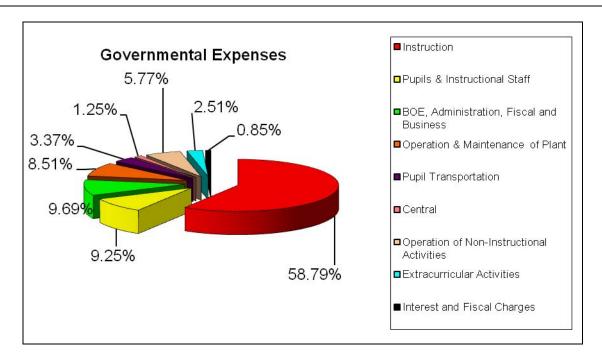
# **Governmental Activities**

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for the School District operations. Property taxes make up 39.8 percent of revenues for governmental activities for Franklin City School District for fiscal year 2009.



Instruction comprises 58.79 percent of district expenses. Support services expenses make up 32.07 percent of the expenses.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

# Table 3 Total and Cost of Program Services Governmental Activities

	Total Cost of Services 2008	Net Cost of Services 2008	Total Cost of Services 2009	Net Cost of Services 2009
Instruction	\$17,195,837	(\$15,582,429)	\$18,182,701	(\$16,454,796)
Support Services:				
Pupils and Instructional Staff	2,659,759	(2,234,950)	2,859,891	(2,466,853)
Board of Education, Administration,				
Fiscal and Business	2,765,942	(2,664,953)	2,997,252	(2,829,054)
Operation and Maintenance of Plant	2,631,598	(2,587,446)	2,632,764	(2,584,622)
Pupil Transportation	1,146,088	(1,116,299)	1,042,128	(1,012,751)
Central	353,265	(329,265)	387,907	(387,907)
Operation of Non-Instructional Services	1,285,864	207,395	1,784,968	(252,694)
Extracurricular Activities	757,926	(343,777)	777,662	(422,397)
Interest and Fiscal Charges	324,181	(324,181)	264,202	(264,202)
Total Expenses	\$29,120,460	(\$24,975,905)	\$30,929,475	(\$26,675,276)

Instruction expenses include activities directly dealing with the teaching of pupils and the interaction between teacher and pupil.

Pupils and instructional staff include the activities involved with assisting staff with the content and process of teaching to pupils.

Board of education, administration, fiscal and business includes expenses associated with administrative and financial supervision of the district.

Operation and maintenance of plant activities involve keeping the school grounds, buildings, and equipment in an effective working condition.

Central includes expenses related to planning, research, development and evaluation of support services, as well as the reporting of this information internally and to the public.

Pupil transportation includes activities involved with the conveyance of students to and from school, as well as to and from school activities, as provided by state law.

Operation of non-instructional services includes the preparation, delivery, and servicing of lunches, snacks and other incidental meals to students and school staff in connection with school activities.

Extracurricular activities includes expenses related to student activities provided by the School District which are designed to provide opportunities for pupils to participate in school events, public events, or a combination of these for the purposes of motivation, enjoyment and skill improvement.

Interest and fiscal charges involves the transactions associated with the payment of interest and other related charges to debt of the School District.

The dependence upon tax revenues is apparent as no program is able to support itself. Over 89 percent of instruction activities are supported through taxes and other general revenues; for all activities general revenue support is 86 percent. Taxes along with state foundation monies are the primary support for the Franklin City School District.

# The School District's Funds

Information about the School District's major fund starts on page 14. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$32,023,267 and expenditures of \$31,762,785. The School District's General Fund balance continued to improve during fiscal year 2009 with an \$82,296 increase. This is the fifth straight year after three consecutive years of decreasing over \$600,000 that the General Fund has experienced an increase in fund balance. On August 2, 2005, the School District passed an emergency operating levy that has improved the fund balance of the General Fund.

# **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2009, the School District amended its General Fund budget numerous times, which resulted in appropriations increasing \$850,670. A large portion of the increase was for the operation of maintenance and plant. The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. Prior to fiscal year-end, the School District passed appropriations to match expenditures plus encumbrances.

For the General Fund, the final budget basis revenue estimate was \$27,981,410. The original budgeted estimate was \$26,762,829. Increases were due to the amount anticipated to be received for property taxes. The estimate for intergovernmental revenue also increased.

# **Capital Assets**

At the end of fiscal year 2009, the School District had \$14,602,556 invested in land, land improvements, buildings and improvements, furniture, fixtures and equipment, and vehicles.

Table 4 shows fiscal year 2009 balances compared to 2008.

	Governmental Activities	
	2008	2009
Land	\$409,574	\$409,574
Land Improvements	1,060,161	1,097,071
Buildings and Improvements	14,574,482	15,633,313
Furniture/Fixtures/Equipment	3,397,569	2,821,159
Vehicles	1,290,274	1,359,374
Less: Accumulated Depreciation	(7,048,852)	(6,717,935)
	\$13,683,208	\$14,602,556

Overall capital assets increased \$919,348 from fiscal year 2008 to fiscal year 2009. During 2009, the boiler was replaced at the Jr. High, windows were replaced at Hampton Bennett, a heating system was replaced, fire alarms were installed and a new 72 passenger bus was purchased. For more information on capital assets, see Note 7 of the Basic Financial Statements.

# **Debt Administration**

At June 30, 2009, the School District had outstanding debt in the amount \$3,271,869. Only \$682,951 of the debt is for a 1997 school improvement refunding. The remaining portion is for library bonds that were approved by voters in November 2001. During fiscal year 2008, the School District advance refunded a portion of the library bonds.

For more information on the School District's debt, see Note 12 of the Basic Financial Statements.

# **Current Financial Issues and Concerns**

The Franklin Board of Education, Administration and staff are committed to improving the financial condition of our School District.

On August 2, 2005, the voters of the School District passed a 9.79 mill, 5 year emergency operating levy. The levy is anticipated to generate approximately \$4,068,895.

In conclusion, the Franklin City School District continues to be committed to improving our financial condition. Prior to the passage of the August 2005 levy, the School District voters last approved an operating levy in 1995. A conservative approach to spending has allowed many years to pass without requesting additional money from taxpayers.

# **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Jana Bellamy, Treasurer at Franklin City School District, 150 E. Sixth Street, Franklin, OH 45005 or email Jbellamy@franklin-city.k12.oh.us.

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# Statement of Net Assets June 30, 2009

	GOVERNMENTAL
	ACTIVITIES
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$9,302,293
Accrued Interest Receivable	18,891
Accounts Receivable	132,049
Intergovernmental Receivable	126,577
Inventory of Supplies and Materials	12,896
Property Taxes Receivable	12,294,938
Deferred Charges	58,376
Depreciable Capital Assets, Net	14,192,982
Non-Depreciable Capital Assets	409,574
Total Assets	36,548,576
101417155015	50,540,570
Liabilities:	
Accounts Payable	63,756
Accrued Wages and Benefits Payable	2,548,500
Intergovernmental Payable	785,020
Deferred Revenue	11,031,478
Accrued Interest Payable	95,406
Long Term Liabilities:	
Due Within One Year	395,650
Due In More Than One Year	4,645,948
Total Liabilities	19,565,758
Net Assets:	11 220 607
Invested in Capital Assets, Net of Related Debt	11,330,687
Restricted for:	1 150 555
Debt Service	1,170,755
Capital Projects	290,819
Other Purposes	165,119
Unrestricted	4,025,438
Total Net Assets	\$16,982,818

#### Statement of Activities

For the Fiscal Year Ended June 30, 2009

		PROGRAM REVENUES	
	EXPENSES	CHARGES FOR SERVICES AND SALES	OPERATING GRANTS CONTRIBUTIONS AND INTEREST
Governmental Activities			
Instruction:			
Regular	\$13,663,148	\$622,433	\$311,161
Special	4,015,368	63,084	617,763
Vocational	469,198	10,482	102,982
Student Intervention Services	34,987	0	0
Support Services:			
Pupils	1,417,733	0	280,805
Instructional Staff	1,442,158	0	112,233
Board of Education	28,442	0	0
Administration	2,167,737	0	168,198
Fiscal	641,062	0	0
Business	160,011	0	0
Operation and Maintenance of Plant	2,632,764	48,142	0
Pupil Transportation	1,042,128	7,000	4,934
Central	387,907	0	0
Operation of Non-Instructional Services	1,784,968	1,171,836	360,438
Extracurricular Activities	777,662	247,294	2,971
Interest and Fiscal Charges	264,202	0	0
Total Governmental Activities	\$30,929,475	\$2,170,271	\$1,961,485

General Revenues: Property Taxes Levied for: General Purposes Capital Outlay Debt Service Grants and Entitlements not Restricted to Specific Programs Gifts and Donations not Restricted to Specific Programs Payment in Lieu of Taxes Investment Earnings Miscellaneous Total General Revenues

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

NET (EXPENSE) REVENUE
AND CHANGES IN NET ASSETS
TOTAL
GOVERNMENTAL
ACTIVITIES
(\$12,729,554)
(3,334,521)
(355,734)
(34,987)
(2.1,2.2)
(1,136,928)
(1,329,925)
(28,442)
(1,999,539)
(641,062)
(160,011)
(2,584,622)
(1,012,751)
(387,907)
(252,694)
(422,397)
(264,202)
(26,675,276)

11,634,966
249,552
372,081
14,034,152
703
117,141
133,616
1,823
26,544,034
(131,242)
17,114,060
\$16,982,818

#### Balance Sheet

Governmental Funds

June 30, 2009

	GENERAL	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Assets:			
Equity in Pooled Cash and Cash Equivalents Receivables:	\$7,434,454	\$1,867,839	\$9,302,293
Property Taxes	11,554,787	740,151	12,294,938
Accounts	131,257	792	132,049
Accrued Interest	18,891	0	18,891
Intergovernmental	0	126,577	126,577
Interfund	27,622	0	27,622
Inventory of Supplies and Materials	0	12,896	12,896
Total Assets	\$19,167,011	\$2,748,255	\$21,915,266
Liabilities and Fund Balances Liabilities: Accounts Payable	\$37,828	\$25,928	\$63,756
Accrued Wages and Benefits Payable	2,345,727	202,773	2,548,500
Intergovernmental Payable	723,324	61,696	785,020
Interfund Payable	0	27,622	27,622
Deferred Revenue	10,862,435	699,846	11,562,281
Total Liabilities	13,969,314	1,017,865	14,987,179
Fund Balances			
Reserved for Encumbrances	242,994	65,006	308,000
Reserved for Property Taxes	842,500	60,010	902,510
Unreserved, Undesignated, Reported in:			
General Fund	4,112,203	0	4,112,203
Special Revenue Funds	0	209,879	209,879
Debt Service Funds	0	1,145,904	1,145,904
Capital Projects Funds	0	249,591	249,591
Total Fund Balances	5,197,697	1,730,390	6,928,087
Total Liabilities and Fund Balances	\$19,167,011	\$2,748,255	\$21,915,266

Reconciliation of the Total Governmental Fund Balances to

Net Assets of Governmental Activities

June 30, 2009

Total Governmental Fund Balances		\$6,928,087
Amounts reported for governmental activities in the		
statement of net assets are different because:		
Some assets used in governmental activities are not financial		
resources and therefore are not reported in the funds. These assets		
consist of:		
Land	409,574	
Land Improvements	1,097,071	
Building and Improvements	15,633,313	
Furniture/Equipment/Fixtures	2,821,159	
Vehicles	1,359,374	
Accumulated Depreciation	(6,717,935)	14,602,556
Total Capital Assets		
Unamortized Bond Costs		58,376
Other long-term assets are not available to pay for current		
period expenditures and therefore are deferred in the funds:		
r i r i r i r i r i r i r i r i r i r i		
Property Taxes	360,950	
Tuition and Fees and Rentals	131,693	
Interest	18,891	
Intergovernmental Grants	19,269	530,803
Some liabilities are not due and payable in the current period		
and therefore are not reported in the funds. Those		
liabilities consist of:		
General Obligation Bonds	(3,213,490)	
Unamortized Premium on Refunding Bonds	(178,115)	
Accounting Loss	119,736	
Accrued Interest on Loans	(95,406)	
Compensated Absences	(1,769,729)	(5,137,004)
Net Assets of Governmental Activities		\$16,982,818
See Assemptouving Notes to the Pasia Financial Statements		

### **Franklin City School District** Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the Fiscal Year Ended June 30, 2009

	GENERAL	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
	GENERAL	TUNDS	TONDS
Revenues:			
Property Taxes	\$12,933,731	\$653,374	\$13,587,105
Payment in Lieu of Taxes	120,249	0	120,249
Tuition and Fees	646,528	0	646,528
Interest	120,972	1,296	122,268
Intergovernmental	13,996,478	2,579,387	16,575,865
Extracurricular Activities	0	220,197	220,197
Charges for Services	123	538,170	538,293
Gifts and Donations	105,703	43,216	148,919
Miscellaneous	41,137	22,706	63,843
Total Revenues	27,964,921	4,058,346	32,023,267
Expenditures:			
Current:			
Instruction:			
Regular	13,221,068	265,573	13,486,641
Special	3,119,303	647,928	3,767,231
Vocational	486,219	0	486,219
Student Intervention Services	34,987	0	34,987
Support Services:	54,907	0	54,707
Pupils	1,111,621	296,243	1,407,864
Instructional Staff	1,345,723	116,414	1,462,137
Board of Education	28,235	0	28,235
Administration	1,986,609	151,503	2,138,112
Fiscal	619,279	10,258	629,537
Business	167,176	0	167,176
Operation and Maintenance of Plant	2,547,503	0	2,547,503
Pupil Transportation	1,080,357	5,056	1,085,413
Central	387,907	5,050 0	387,907
Operation of Non-Instructional Services	0	1,662,882	1,662,882
Extracurricular Activities	532,803	229,438	762,241
Capital Outlay	1,228,721	0	1,228,721
Debt Service:	1,220,721	0	1,220,721
Principal Retirement	0	233,216	233,216
Interest and Fiscal Charges	0	246,763	246,763
Total Expenditures	27,897,511	3,865,274	31,762,785
			01,702,700
Excess of Revenues Over (Under) Expenditures	67,410	193,072	260,482
Other Financing Sources (Uses):			
Proceeds from Sale of Capital Assets	3,681	0	3,681
Insurance Recoveries	11,205	18,784	29,989
Total Other Financing Sources (Uses)	14,886	18,784	33,670
Net Change in Fund Balances	82,296	211,856	294,152
Fund Balances at Beginning of Year	5,115,401	1,518,534	6,633,935
Fund Balances at End of Year	\$5,197,697	\$1,730,390	\$6,928,087

Net Change in Fund Balances - Total Governmental Funds		\$294,152
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital Outlay Depreciation Expense Excess of Capital Outlay over Depreciation Expense	1,314,855 (382,724)	932,131
The proceeds from the sale of capital assets are reported as an other financing source in the governmental funds. However, the cost of the capital assets is removed from the capital assets account on the statement of net assets and is offset against the proceeds from the sale of capital assets resulting in a loss on disposal of capital assets		752,151
on the statement of activities. Loss on Disposal of Capital Assets		(12,783)
Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. In the current fiscal year, these amounts consist of:		
General Obligation Bonds Principal Payments		233,216
The issuance of long-term debt provides current financial resources to governmental funds, but in the statement of net assets, the debt is reported as a liability.		
Accretion on General Obligation Capital Appreciation Bonds Amortization of Accounting Loss Amortization of Premium on Refunding Bonds	(13,654) (5,442) 8,096	(11,000)
Some revenues that will not be collected for several months after the School District's fiscal year-end are not considered "available" revenues and are deferred in the		
governmental funds. Property Taxes Tuition and Fees and Rentals Revenue in Lieu of Taxes Interest Intergovernmental Grants	(1,330,506) 50,726 (3,108) 12,270 11,914	(1,258,704)
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Decrease in Unamortized Bonds Costs	(2,654)	
Increase in Accrued Interest Increase in Compensated Absences	(3,785) (301,815)	(200
Change in Net Assets of Governmental Activities	-	(308,254) (\$131,242)

#### Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non - GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2009

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET
	ORIGINAL	FINAL	ACTUAL	POSITIVE (NEGATIVE)
Revenues:	<b>*</b> • • • • • • •		*** *** ==*	**
Property Taxes	\$11,801,842	\$12,820,771	\$12,820,771	\$0
Tuition and Fees	599,817	646,528	646,528	0
Interest	200,000	138,947	138,947	0
Intergovernmental	13,988,152	14,207,124	14,207,124	0
Charges for Services	0	123	123	0
Gifts and Donations	108,000	105,703	105,703	0
Miscellaneous	55,018	43,971	43,996	25
Total Revenues	26,752,829	27,963,167	27,963,192	25
Expenditures:				
Current:				
Instruction:	10.050.000	10 010 000	10 010 000	0
Regular	12,952,328	13,213,298	13,213,298	0
Special	3,225,352	3,129,217	3,129,217	0
Vocational	494,922	501,099	501,099	0
Student Intervention Services	24,775	40,392	40,392	0
Support Services:				
Pupils	1,169,986	1,139,751	1,139,751	0
Instructional Staff	1,084,968	1,233,259	1,233,259	0
Board of Education	26,401	28,248	28,248	0
Administration	1,948,257	1,967,249	1,967,249	0
Fiscal	604,614	612,260	612,260	0
Business	134,828	167,763	167,763	0
Operation and Maintenance of Plant	2,282,874	2,658,166	2,658,166	0
Pupil Transportation	1,215,196	1,149,767	1,149,767	0
Central	328,972	344,214	344,214	0
Operation of Non-Instructional Services	3,000	0	0	0
Extracurricular Activities	522,584	520,003	520,003	0
Capital Outlay	1,120,980	1,286,021	1,286,021	0
Total Expenditures	27,140,037	27,990,707	27,990,707	0
Excess of Revenues Under Expenditures	(387,208)	(27,540)	(27,515)	25
Other Financing Sources (Uses):				
Proceeds from Sale of Capital Assets	0	3,681	3,681	0
Refund of Prior Year Expenditures	0	3,357	3,357	0
Insurance Recoveries	10,000	11,205	11,205	0
Total Other Financing Sources (Uses)	10,000	18,243	18,243	0
Net Change in Fund Balances	(377,208)	(9,297)	(9,272)	25
Fund Balances at Beginning of Year	7,103,117	7,103,117	7,103,117	0
Prior Year Encumbrances Appropriated	94,968	94,968	94,968	0
Fund Balances at End of Year	\$6,820,877	\$7,188,788	\$7,188,813	\$25
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Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2009

#### PRIVATE PURPOSE TRUST

	псы		
	SCHOLARSHIP	AGENCY	
Assets: Equity in Pooled Cash and Cash Equivalents	\$73,563	\$56,097	
Liabilities: Due to Students		\$56,097	
Net Assets: Held in Trust for Scholarships Expendable Non-expendable Total Net Assets	\$10,622 62,941 \$73,563		

# **Franklin City School District** Statement of Changes in Fiduciary Net Assets Fiduciary Fund For the Fiscal Year Ended June 30, 2009

	PRIVATE PURPOSE TRUST	
	SCHOLARSHIP	
Additions:		
Gifts and Contributions	\$10,313	
Miscellaneous	3,797	
Total Additions	14,110	
Deductions:		
Scholarships Awarded	2,445	
Change in Net Assets	11,665	
Net Assets Beginning of Year	61,898	
Net Assets End of Year	\$73,563	

# NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

The Franklin City School District (the "School District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally elected five-member board and provides educational services as authorized by its charter or further mandated by state/federal agencies. The Board controls the School District's eight instructional facilities, staffed by 119 non-certified personnel and 203 full-time teaching personnel and administrative employees providing education to approximately 3,030 students.

The School District is located in Franklin, Ohio and serves an area of approximately 36 square miles. The School District operates six elementary schools (K-6), one junior high school (7-8), and one high school (9-12).

# **Reporting Entity:**

A reporting entity is composed of the primary government, component units, and other organizations that are included to insure that the financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Franklin City School District, this includes general operations, food service, and student related activities of the School District. The following activities are also included within the reporting entity:

Parochial Schools – Within the School District boundaries, Bishop Fenwick High School is operated as a private Catholic school. Current state legislation provides funding to parochial and private schools. These monies are received and disbursed on behalf of the parochial schools by the Treasurer of the School District, as directed by the parochial and private charter schools. This program is reflected as a governmental activity for financial reporting purposes.

Component units are legally separate organizations for which the School District would be financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. The School District is also financially accountable for any organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

# <u>NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY</u> (continued)

Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the School District, are accessible to the School District and are significant in the amount to the School District. The School District has no component units.

The School District participates in four jointly governed organizations and one insurance purchasing pool. These organizations are the Southwestern Ohio Computer Association (SWOCA), the Warren County Career Center, the Southwestern Ohio Educational Purchasing Council (SOEPC), the Southwestern Ohio Instructional Technology Association (SOITA), and the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), respectively. These organizations are presented in Note 13 and 14 to the basic financial statements.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The significant accounting policies followed in the preparation of these financial statements are summarized below. These policies conform to Generally Accepted Accounting Principles (GAAP) for local governmental units prescribed in the statements issued by the Governmental Accounting Standards Board (GASB) and other recognized authoritative sources. The Governmental Accounting Standards Board is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The most significant of the School District's accounting principles are described below.

# A. Basis Of Presentation - Fund Accounting

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

# Government-wide Financial Statements:

The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The government-wide financial statements usually distinguish between those activities that are governmental and those that are business-type. The School District, however, has no activities which are reported as business-type.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

The statement of net assets presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues that are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

### Fund Financial Statements:

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# **B.** Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The School District divides its funds into two categories: governmental and fiduciary.

#### Governmental Funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the School District's major governmental fund:

*General Fund* - The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

# Fiduciary Fund Types:

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, privatepurpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only fiduciary funds are a private purpose trust fund and an agency fund. The School District's private purpose trust fund accounts for college scholarship programs for students. The agency fund is custodial in nature (assets equal liabilities) and does not involve measurement of results of operations. The student managed activities agency fund accounts for those student activity programs, which have student participation in the activity and have students involved in the management of the program. This fund typically includes those student activities, which consist of a student body, student president, student treasurer, and faculty advisor.

# C. Measurement Focus

# Government-wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the School District are included on the statement on net assets. The statement of activities accounts for increases (i.e., revenues) and decreases (i.e., expenses) in total net assets.

# Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust fund is reported using the economic resources measurement focus.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

### **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

### *Revenues - Exchange and Non-exchange Transactions:*

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 5). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, billings for charges for services, student fees, and grants.

# Deferred Revenue:

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of June 30, 2009, but which were levied to finance fiscal year 2010 operations, have been recorded as deferred revenue.

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue. On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

# *Expenses/Expenditures:*

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of costs, such as depreciation and amortization are not recognized in governmental funds.

# **E.** Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

During fiscal year 2009, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio), Van Kampen Equity and Income Fund, Huntington Money Market Investment, Federal Home Loan Mortgage Corporation MTN, and repurchase agreements. Nonparticipating investment contracts such as repurchase agreements are reported at cost.

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2009.

The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2009 amounted to \$120,972, which includes \$61,836 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they were purchased by the District are presented on the financial statements as cash equivalents.

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# F. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of purchased food held for resale.

# **G.** Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2009, are recorded as prepaid items using the consumption method. A current asset is recorded at the time of purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

# H. Capital Assets and Depreciation

The School District's only capital assets are general capital assets. General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except for land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	40 years
Buildings and Improvements	99 years
Furniture/Fixtures/Equipment	5-40 years
Vehicles	10-20 years

# I. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for classified employees after ten years of current service with the School District and for certified employees and administrators after ten years of service.

The entire compensated absences liability is reported on the government-wide financial statements. A liability is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

# J. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the governmental funds. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. General obligation bonds are recognized as a liability in the fund financial statements when due.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

# K. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include activities for food service operations, music and athletic programs, and federal and state grants restricted to expenditures for specified purposes.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. None of the restricted net assets were restricted by enabling legislation.

# L. Fund Balance Reserves

The School District reserves those portions of fund balance, which are legally segregated for specific future use or do not represent available expendable resources available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity available for appropriation in future periods. Fund balance reserves are established for encumbrances and property taxes.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute.

# M. Bond Premiums/Issuance Costs/Accounting Loss

Bond premiums, issuance costs and the accounting loss are deferred and amortized over the term of the bonds using the straight line method since the results are not significantly different from the effective interest method. Bond premiums and the accounting loss are presented as reduction/addition of the face of the bonds payable, whereas issuance costs are recorded as deferred charges.

# N. Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and are eliminated on the statement of activities. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# **O.** Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### P. Budgetary Process

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate that was issued during fiscal year 2009. Prior to fiscal year-end, the School District requested and received an amended certificate of estimated resources that reflected actual revenue for the fiscal year in the General Fund and which was in effect at the time the final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year. Prior to fiscal year-end, the School District passed an amended appropriation resolution which matched appropriations to expenditures plus encumbrances.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 3 - BUDGET TO GAAP RECONCILIATION

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

	General
GAAP Basis	\$82,296
Revenue Accruals	1,628
Expenditure Accruals	179,929
Prepaid Items	138
Encumbrances	(273,263)
Budget Basis	(\$9,272)

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings accounts including, but not limited to, passbook accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 4 - DEPOSITS AND INVESTMENTS (continued)

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury notes, bills, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and

### Franklin City School District Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 4 - DEPOSITS AND INVESTMENTS (continued)

8. Under limited circumstances, debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited.

### Deposits

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned to it. The School District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution in security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured.

At fiscal year-end, the carrying amount of the School District's deposits was \$546,710 and the bank balance was \$1,995,570. \$750,000 of the School District's deposits was insured by federal depository insurance. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2009, \$1,245,570 of the School District's bank balance of \$1,995,570 exposed to custodial risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the School District's name.

### Investments

At June 30, 2009, the School District had the following investments.

Investments:	Maturity	Fair Value
Repurchase Agreement	1 day	\$281,937
Huntington Money Market Investment	54 days	69
Federal Home Loan Mtg Corp MTN	3/15/2029	37,624
Van Kampen Equity Income	< one year	17,791
STAR Ohio	58.1 days	8,547,822
		\$8,892,183
		\$8,892,

*Interest Rate Risk* - The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's investment policy does not further limit its investment choices.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 4 - DEPOSITS AND INVESTMENTS (continued)

*Credit Risk* – State law limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. The School District's investment policy does not further limit its investment choices. The School District's investment in STAR Ohio is rated AAAm by Standard & Poor's. The School District's investment in the Federal Home Loan Mortgage Corp MTN is rated AAA by Standard & Poor's. The School District's investment in Van Kampen Equity and Income Fund and Huntington Money Market Fund is not rated.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The repurchase agreement is exposed to custodial credit risk as it is uninsured, unregistered, and held by the counterparty's trust department or agent but not in the School District's name. The School District has no investment policy dealing with custodial credit risk beyond the requirements of State statue which prohibit payment for investments prior to the delivery of the securities representing the investments to the Treasurer or qualified trustee.

*Concentration of Credit Risk* - The School District places no limits on the amount the School District may invest in any one issuer. Of the School District's investments at June 30, 2009, 96% was invested in STAR Ohio.

## NOTE 5 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and tangible personal (used in business) property located in the School District. Real property tax receipts received in calendar year 2009 represent the collection of calendar year 2008 taxes. Real property taxes received in calendar year 2009 were levied after April 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 5 - PROPERTY TAXES (continued)

Public utility property tax receipts received in calendar year 2008 represent the collection of calendar year 2008 taxes. Public utility real and tangible personal property taxes received in calendar year 2009 became a lien on December 31, 2007, were levied after April 1, 2008, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in calendar year 2009 (other than public utility property) represent the collection of calendar year 2009 taxes levied against local and interexchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes.

Tangible personal property taxes received from telephone companies in calendar year 2009 were levied on October 1, 2008, on the value as of December 31, 2008. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The School District receives property taxes from Warren County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2009, are available to finance fiscal year 2009 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes, which are measurable as of June 30, 2009, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue. The amount available as an advance is recognized as revenue. On an accrual basis, collectable property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is deferred.

The amount available as an advance at June 30, 2009, was \$842,500 in the General Fund and \$60,010 in the Bond Retirement Debt Service Fund. The amount available as an advance at June 30, 2008, was \$729,540 in the General Fund and \$26,242 in the Bond Retirement Debt Service Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

## NOTE 5 - PROPERTY TAXES (continued)

The assessed values upon which the fiscal year 2009 taxes were collected are:

	2008 Second- Half Collections		2009 First- Half Collections		
	Amount	Amount Percent		Percent	
Agricultural/Residential and Other Real Estate	\$426,419,880	92.09%	\$458,814,460	96.06%	
Public Utility Personal	17,665,430	3.82%	17,538,570	3.67%	
Tangible Personal Property	18,944,635	4.09%	1,301,050	0.27%	
Total	\$463,029,945	100.00%	\$477,654,080	100.00%	
Tax Rate per \$1,000 of Assessed Valuation	\$62.58		\$62.58		

## **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2009, consisted of property taxes, accounts (rent, billings for user charged services, and student fees), interfund, interest and intergovernmental grants. All receivables are considered collectible in full and will be received within one year.

A summary of intergovernmental receivables follows:

Intergovernmental Receivable	Amounts
Governmental Activities:	
Food Service reimbursement	\$1,015
Title I	72,269
IDEA-B grant	49,400
Drug Free Schools	3,893
Total Governmental Activities	\$126,577

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

# NOTE 7 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2009, was as follows:

	Balance	A 1111	Dilution	Balance
~	6/30/2008	Additions	Deletions	6/30/2009
Governmental Assets				
Capital Assets, not being depreciated				
Land	\$409,574	\$0	\$0	\$409,574
Capital Assets, being depreciated				
Land Improvements	1,060,161	36,910	0	1,097,071
Building and Improvements	14,574,482	1,139,063	(80,232)	15,633,313
Furniture/Equipment/Fixtures	3,397,569	69,782	(646,192)	2,821,159
Vehicles	1,290,274	69,100	0	1,359,374
Total Capital Assets, being depreciated	20,322,486	1,314,855	(726,424)	20,910,917
Less: Accumulated Depreciation			_	
Land Improvements	(409,671)	(26,558)	0	(436,229)
Building and Improvements	(4,171,441)	(159,298)	70,911	(4,259,828)
Furniture/Equipment/Fixtures	(1,854,642)	(134,741)	642,730	(1,346,653)
Vehicles	(613,098)	(62,127)	0	(675,225)
Total Accumulated Depreciation	(7,048,852)	(382,724)	713,641	(6,717,935)
Total Capital Assets, being depreciated, net	13,273,634	932,131	(12,783)	14,192,982
Governmental Activities Capital Assets, net	\$13,683,208	\$932,131	(\$12,783)	\$14,602,556

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 7 - CAPITAL ASSETS (continued)

\* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$113,379
Special	5,476
Vocational	2,540
Support Services:	
Pupils	4,089
Instructional Staff	7,660
Board of Education	207
Administration	9,377
Fiscal	1,078
Operation and Maintenance of Plant	167,317
Transportation	47,213
Operation of Non-Instructional Services	13,601
Extracurricular Activities	10,787
Total	\$382,724

### NOTE 8 - RISK MANAGEMENT

### A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2009, the School District contracted Ohio Casualty for its insurance. Building/contents and boiler and machinery insurance have a \$57,495,000 limit. There is a \$500 deductible with this coverage.

General liability has a \$1 million single and \$2 million aggregate limit. Sexual misconduct has a \$1 million single and \$1 million aggregate limit. Errors and omission liability limit is \$1 million single and \$1 million aggregate. The deductible is \$2,500. The School District's vehicles are covered by Ohio Casualty with a liability limit of \$1 million and uninsured motorist or underinsured limit of \$1 million. The deductible is \$250/\$500.

The School District carries performance bonds in the amount of \$20,000 for both the superintendent and board president. These bonds are held by the Traveler's Casualty and Surety Company of America. The Cincinnati Insurance Company maintains a \$20,000 public official bond for the Treasurer. Indiana National Insurance Group holds a \$25,000 blanket bond for all other employees with a \$1,000 deductible. Ohio Casualty holds a \$50,000 employee blanket bond, \$25,000 for money and securities and \$50,000 for forgery with no deductible.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 8 - RISK MANAGEMENT (continued)

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There have been no significant reductions in insurance coverage from last fiscal year.

### **B.** Workers' Compensation

For fiscal year 2009, the School District participated in the Southwestern Ohio Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 14). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as on experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Hunter Consulting provides administrative, cost control and actuarial services to the GRP.

## **NOTE 9 - DEFINED BENEFIT PENSION PLANS**

### A. School Employees Retirement System

Plan Description - The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under Employees/Audit Resources.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The Retirement Board acting with the advice of the actuary, allocates the employer contribution rating among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicate B Fund and Health Care Fund) of the System. For fiscal year 2009, the allocation to pension and death benefits is 9.09 percent of annual covered salary. The remaining 4.91% of the 14% employer contribution rate is allocated to the Health Care and Medicare B Funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 9 - DEFINED BENEFIT PENSION PLANS (continued)

The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008 and 2007 were \$341,218, \$299,707, and \$380,581 respectively; 48.37 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

### **B. State Teachers Retirement System of Ohio**

Plan Description - The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at <u>www.strsoh.org</u>.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For the fiscal year ended June 30, 2009, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### **NOTE 9 - DEFINED BENEFIT PENSION PLANS** (continued)

Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008, and 2007 were \$1,639,908, \$1,575,778, and \$1,516,444, respectively; 83.53 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007. Contributions to the DC and Combined Plans for fiscal year 2009 were \$69 made by the School District and \$8,070 made by the plan members.

### **NOTE 10 - POSTEMPLOYMENT BENEFITS**

### A. School Employees Retirement System

Plan Description – The School District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan.

Medicare Part B Plan – The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999, Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2009 was \$96.40, SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2009, this actuarially required allocation was 0.75 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2009, 2008, and 2007 were \$28,153, \$21,595, and \$23,519 respectively; 48.37 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

Health Care Plan – ORC 3309.375 and 2209.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMOs, PPOs, Medicare Advantage and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 10 - POSTEMPLOYMENT BENEFITS (continued)

The ORC provides the statutory authority to fund SERS' postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Health Care Fund was established under, and is administered in accordance with Internal Revenue Code 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14 percent contribution to the Health Care Fund. For the year ended June 30, 2009, the health care allocation is 4.16 percent. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS covered payroll for health care surcharge. The surcharge, added to the unallocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund.

The School District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007 were \$226,574, \$202,988, and \$181,858 respectively; 33.34 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on the SERS' at www.ohsers.org under employers/audit resources.

### **B. State Teachers Retirement System of Ohio**

Plan Description – The School District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 10 - POSTEMPLOYMENT BENEFITS (continued)

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The School District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007 were \$126,147, \$121,214, and \$116,650, respectively; 83.53 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

### NOTE 11 - EMPLOYEE BENEFITS

### A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn five to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers and administrators do not earn vacation time, with the exception of the Superintendent, Assistant Superintendent, Curriculum Coordinator and Treasurer.

Teachers, administrators, and employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 232 days for classified staff and 235 for certified staff. Upon retirement, employees are paid 25% of their unused sick leave up to a maximum of 59 days for classified staff and 58 days for certified staff.

### **B.** Insurance Benefits

The School District provides life insurance and accidental death and dismemberment insurance to most employees through The Great American Reserve Insurance Company.

The School District provides comprehensive medical/surgical (including major medical) coverage through private carriers to most employees. Employees have the option of enrolling in a traditional medical plan with Anthem Community Mutual Insurance Company, a health maintenance plan with the United Health Care Corporation or in Anthem Community Choice, an in network/out of network provider plan. The School District and employees share in the monthly premiums.

### **<u>C. Deferred Compensation</u>**

School District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death, or an unforeseeable emergency.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 12 - LONG-TERM OBLIGATIONS

The changes in the School District's long-term obligations during fiscal year 2009 were as follows:

	Amount Outstanding 6/30/2008	Additions	Deletions	Amount Outstanding 6/30/2009	Amount Due in One Year
Govermental Activities					
School Improvement Refunding					
1997 3.75 to 5.2%	\$821,167	\$0	(\$138,216)	\$682,951	\$131,160
Library Bond					
2001 3.45 to 5.9%	270,000	0	(65,000)	205,000	65,000
Library Improvement Refunding Bonds	2007				
Serial Bonds 4.0 to 4.2%	955,000	0	(30,000)	925,000	30,000
Term Bonds 4.35%	1,295,000	0	0	1,295,000	0
Capital Appreciation Bonds 4.35%	91,885	13,654	0	105,539	0
Premium on Refunding Bonds	186,211	0	(8,096)	178,115	0
Accounting Loss	(125,178)	0	5,442	(119,736)	0
Total General Obligation Bonds	3,494,085	13,654	(235,870)	3,271,869	226,160
Compensated Absences	1,467,914	457,179	(155,364)	1,769,729	169,490
Total Governmental Activities					
Long-Term Liabilities	\$4,961,999	\$470,833	(\$391,234)	\$5,041,598	\$395,650

In 1997, the School District issued general obligations bonds in the amount of \$3,174,989 for the purpose of refunding school improvement bonds. These bonds are backed by the full faith and credit of the School District. The bonds will mature in June, 2015.

On November 11, 2000, voters approved a Franklin Public Library bond issue for .72 mills. The bond issue raised \$3,000,000 at an average 5.3185% interest for the purpose of constructing a new public library building. During fiscal year 2008, a portion of this bond was advance refunded.

On July 17, 2007, the School District issued Library Improvement Refunding bonds. \$980,000 is serial bonds with interest rates ranging from 4% to 4.2% with a final maturity on December 1, 2018. \$1,295,000 is term bonds with an interest rate of 4.35% maturing December 1, 2030. \$79,997 is capital appreciation bonds (maturity amount of \$135,000 on December 1, 2019 and 2022 and \$140,000 on December 1, 2020 and 2021). The capital appreciation bonds were accreted \$13,654 in fiscal year 2009.

In the prior year, the School District defeased Library Improvement Refunding bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the School District's financial statements. On June 30, 2009, \$2,355,000 of the library bonds are considered to be defeased and the liability for this portion of the bonds is no longer shown outstanding in the above table.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 12 - LONG-TERM OBLIGATIONS (continued)

The term bonds are due December 1, 2030, are subject to mandatory sinking fund redemption as follows:

Year	Amount to be Redeemed
2023	\$140,000
2024	145,000
2025	155,000
2026	155,000
2027	165,000
2028	170,000
2029	180,000

Unless otherwise called for redemption, the remaining \$185,000 principal amount of the bonds due December 1, 2030 is to be paid December 1, 2030.

The school improvement refunding bonds and library bonds will be paid from the Bond Retirement Debt Service Fund. Compensated absences will be paid from the General Fund, Lunchroom Fund, IDEA-B Fund, Poverty Based Assistance Fund, Title I-TA & I-SW Fund, and the Title II-A Fund.

The School District's voted legal debt margin was \$40,946,823 with an un-voted debt margin of \$477,654 at June 30, 2009.

Principal and interest requirements to retire general obligation debt outstanding at June 30, 2009, are as follows:

Fiscal Year			
Ending June 30,	Principal	Interest	Total
2010	\$226,160	\$249,807	\$475,967
2011	223,570	253,210	476,780
2012	218,266	259,164	477,430
2013	220,147	257,891	478,038
2014	218,236	260,302	478,538
2015-2019	706,572	529,398	1,235,970
2020-2024	690,000	278,618	968,618
2025-2029	790,000	167,910	957,910
2030-2031	365,000	15,986	380,986
Total	\$3,657,951	\$2,272,286	\$5,930,237

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### **NOTE 13 - JOINTLY GOVERNED ORGANIZATIONS**

#### Southwestern Ohio Computer Association (SWOCA)

The District is a participant in the Southwestern Ohio Computer Association (SWOCA), which is an information technology center which provides on-line computerized services to the member school districts. SWOCA provides services to the member school districts within the boundaries of Butler, Hamilton, Preble, and Warren Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. The governing board of SWOCA consists of one representative from each of the participating members plus one representative from the fiscal agent. The School District paid SWOCA \$80,568 for services provided during the fiscal year. Financial information can be obtained from K. Michael Crumley, Executive Director of SWOCA at 3607 Hamilton-Middletown Road, Hamilton, Ohio 45011.

#### Warren County Career Center

The Warren County Career Center, a jointly governed organization, is a district political subdivision of the State of Ohio operated under the direction of a seven-member Board which possesses its own budgeting and taxing authority. The Board is appointed by Franklin, Kings, Lebanon, Little Miami, Springboro and Waynesville School Districts, one from each of the six districts and a seventh member from one of those districts in a rotation schedule. Accordingly, the Warren County Career Center is not part of the District and its operations are not included as part of the reporting entity. During fiscal year 2009, the School District paid \$7,845 to the Warren County Career Center. Financial information can be obtained from Karen R. Royer, Treasurer, at 3525 N. St. Rt. 48, Lebanon, Ohio 45036.

### Southwestern Ohio Educational Purchasing Council

The School District participates in the Southwestern Ohio Educational Purchasing Council (SOEPC), a purchasing council made up of 126 school districts in 18 counties. The purpose of the council is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges or other assessments as established by the SOEPC. Each member district has one voting representative. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. Payments to SOEPC are made from the General Fund. During fiscal year 2009, the School District paid \$203,554 to SOEPC. To obtain financial information, write the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Vandalia, OH 45377.

### **Franklin City School District** Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

## NOTE 13 - JOINTLY GOVERNED ORGANIZATIONS (continued)

### Southwestern Ohio Instructional Technology Association

The Southwestern Ohio Instructional Technology Association (SOITA) is a not-for-profit corporation formed under section 1702.01 of the Ohio Revised Code. The purpose of the corporation is to serve the educational needs of the area through television programming for the advancement of educational programs. The Board of Trustees is comprised of twenty-three representatives of SOITA member schools or institutions. Twenty-one representatives are elected from with the counties by the qualified members within the counties, i.e. Auglaize, Brown, Butler, Champaign, Clark, Clermont, Clinton, Darke, Fayette, Greene, Hamilton, Logan, Mercer, Miami, Montgomery, Preble, Shelby, and Warren. Montgomery, Greene and Butler Counties shall elect two representatives per area. All others shall elect one representative per area.

All superintendents except for those from educational service centers vote on the representatives after the nomination committee nominates individuals to run. One at-large non-public representative shall be elected by the non-public school SOITA members as the State assigned SOITA service area representative. One at-large higher education representative shall be elected by higher education SOITA members from within the State assigned SOITA service area.

All member districts are obligated to pay all fees, charges, or other assessments as established by the SOITA. Upon dissolution, the net assets shall be distributed to the federal government, or to a state or local government, for a public purpose. Payments to SOITA are made from the general fund. During fiscal year 2009, the School District paid \$18,055 to SOITA. To obtain financial information, write to the Southwestern Ohio Instructional Technology Association, Larry Pogue, who serves as Executive Director, at 150 East Sixth Street, Franklin, Ohio 45005.

## NOTE 14 - INSURANCE PURCHASING POOL

### Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan

The School District participates in the Southwestern Ohio Education Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an eleven member Executive Committee consisting of the Chairperson, the Vice-Chairperson, a representative from the Montgomery County Educational Service Center and eight other members elected by majority vote of all member school districts. The Chief Administrator of GRP serves as the coordinator of the program. Each fiscal year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### **NOTE 15 - CONTINGENCIES**

## A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2009.

### **B.** Litigation

The School District is of the opinion that the ultimate disposition of claims and legal proceedings will not have a material effect, if any, on the financial condition of the School District.

## NOTE 16 - ACCOUNTABILITY

At June 30, 2009, the Entry Year Programs, High Schools that Work, Poverty Based Assistance, Title VI-B, Title I, Title VI, Title II-A and Miscellaneous Federal Grants special revenue funds had deficit fund balances of \$20, \$5, \$7,342, \$34,692, \$6,015, \$16, \$25,391, and \$5, respectively, which were created by the application of generally accepted accounting principles. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

## NOTE 17 – SET-ASIDE CALCULATIONS AND FUND RESERVES

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by fiscal year-end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for textbooks and instructional materials and capital acquisition. Disclosure of this information is required by State statute.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

### NOTE 17 – SET-ASIDE CALCULATIONS AND FUND RESERVES (continued)

	Textbooks and	
	Instructional	Capital
	Material	Acquisitions
Set-aside Reserve Balance as of June 30, 2008	(\$330,868)	\$0
Current Year Set-aside Requirement	440,077	440,077
Qualifying Disbursements	(716,745)	(2,082,429)
Totals	(\$607,536)	(\$1,642,352)
Set-aside Balances Carried Forward to Future Fiscal Years	(\$607,536)	\$0
Set-aside Reserve Balances as of June 30, 2009	\$0	\$0

The School District had qualifying disbursements during the fiscal year that reduced the capital acquisitions amounts below zero; however, this extra amount may not be used to reduce the set-aside requirement in future fiscal years.

#### NOTE 18 – DONOR RESTRICTED ENDOWMENTS

The School District's private purpose trust funds include donor-restricted endowments. These assets are shown as net assets held in trust for scholarships - non-expendable to represent the principal portion of the endowment. The amount of net appreciation in donor-restricted investments that is available for expenditures by the governing body is shown as net assets held in trust for scholarships - expendable. State law permits the governing board to appropriate, for purposes consistent with the endowment's intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise. The endowments of the private purpose funds indicate that the interest should be used to provide scholarships.

#### NOTE 19 – CHANGES IN ACCOUNTING PRINCIPLE

For fiscal year 2009, the School District implemented GASB Statement No. 49, "Accounting and Financial Reporting for Pollution Remediation Obligations", Statement No. 51, "Accounting for Intangible Assets", Statement No. 52, "Land and Other Real Estate Held as Investments by Endowments", and Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments".

GASB Statement No. 49 establishes accounting and financial reporting requirements for pollution remediation obligations by requiring more timely and complete reporting of the obligations and by requiring all governments to account for pollution remediation obligations in the same manner. The implementation of this statement did not result in any changes to the financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009 (Continued)

#### NOTE 19 – CHANGES IN ACCOUNTING PRINCIPLE (continued)

GASB Statement No. 51 establishes accounting and financial reporting requirements for intangible assets to reduce inconsistencies thereby enhancing comparability of the accounting and financial reporting of such assets among state and local governments. The implementation of this statement did not result in any changes to the financial statements.

GASB Statement No. 52 establishes consistent standards for reporting land and other real estate held as investments. It requires endowments to report land and other real estate investments at fair value, to report the changes in fair value as investment income, and to disclose methods and significant assumptions used to determine fair value. The implementation of this statement did not result in any changes to the financial statements.

GASB Statement No. 53 addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by state and local governments. The implementation of this statement did not result in any changes to the financial statements.

#### FRANKLIN CITY SCHOOL DISTRICT WARREN COUNTY

#### FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Federal Grantor/ Pass Through Grantor Program Title	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
UNITED STATES DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education: Nutrition Cluster:					
School Breakfast Program	10.553	\$114,908		\$114,908	
National School Lunch Program	10.555	351,000	139,944	351,000	139,944
Total Nutrition Cluster		465,908	139,944	465,908	139,944
Total United States Department of Agriculture		465,908	139,944	465,908	139,944
UNITED STATES DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education:					
Special Education Cluster: Special Education - Grants to States	84.027	552,462		581,067	
Special Education - Preschool Grant	84.173	6,344		8,523	
Total Special Education Cluster		558,805		589,590	
Title I Grants to Local Educational Agencies	84.010	555,971		533,744	
Safe and Drug-Free Schools and Communities - State Grants	84.186	5,667		6,798	
State Grants for Innovative Programs	84.298	6,546		7,382	
Education Technology State Grants	84.318	4,840		6,247	
Improving Teacher Quality State Grants Total United States Department of Education	84.367	184,354 1,316,182		<u>191,171</u> 1,334,933	
TOTAL FEDERAL ASSISTANCE		\$1,782,090	\$139,944	\$1,800,840	\$139,944

The accompanying notes to this schedule are an integral part of this schedule.

#### FRANKLIN CITY SCHOOL DISTRICT WARREN COUNTY

#### NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditure Schedule (the Schedule) summarizes activity of the School District's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### NOTE B -- FOOD DONATION PROGRAM

Program regulations do not require the School District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.

#### **NOTE C - CHILD NUTRITION CLUSTER**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

#### **NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require that the School District contribute non-Federal funds (matching funds) to support the Federally-funded programs. The School District has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



<u>Mary Taylor, CPA</u> Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Franklin City School District Warren County 150 East Sixth Street Franklin, Ohio 45005

To the Board of Education:

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Franklin City School District, Warren County, Ohio (the School District), as of and for the year ended June 30, 2009, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 10, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider finding 2009-001 described in the accompanying schedule of findings to be a significant deficiency in internal control over financial reporting.

Franklin City School District Warren County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 56

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. We believe the significant deficiency described above is not a material weakness.

We noted certain matters that we reported to the School District's management in a separate letter dated February 10, 2010.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the School District's management in a separate letter dated February 10, 2010.

We intend this report solely for the information and use of the audit committee, management, Board of Education, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

February 10, 2010



Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Franklin City School District Warren County 150 East Sixth Street Franklin, Ohio 45005

To the Board of Education:

#### Compliance

We have audited the compliance of Franklin City School District, Warren County, Ohio (the School District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2009. The summary of auditor's results section of the accompanying schedule of findings identifies the School District's major federal programs. The School District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with those requirements.

In our opinion, Franklin City School District, Warren County, Ohio complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended June 30, 2009.

Corporate Centre of Blue Ash / 11117 Kenwood Rd. / Blue Ash, OH 45242 Telephone: (513) 361-8550 (800) 368-7419 Fax: (513) 361-8577 www.auditor.state.oh.us Franklin City School District Warren County Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

#### **Internal Control Over Compliance**

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A *control deficiency* in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the School District's ability to administer a federal program such that there is more than a remote likelihood that the School District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance more than a remote likelihood that the School District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the School District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

mary Jaylor

Mary Taylor, CPA Auditor of State

February 10, 2010

#### FRANKLIN CITY SCHOOL DISTRICT WARREN COUNTY

#### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2009

#### (d)(1)(i) **Type of Financial Statement Opinion** Unqualified Were there any material control weaknesses (d)(1)(ii) No reported at the financial statement level (GAGAS)? Were there any other significant deficiencies No (d)(1)(ii) in internal control reported at the financial statement level (GAGAS)? No (d)(1)(iii) Was there any reported material noncompliance at the financial statement level (GAGAS)? Were there any material internal control No (d)(1)(iv) weaknesses reported for major federal programs? Were there any other significant deficiencies No (d)(1)(iv) in internal control reported for major federal programs? Type of Major Programs' Compliance Opinion Unqualified (d)(1)(v)(d)(1)(vi) Are there any reportable findings under No §.510? Title 1: Major Programs (list): (d)(1)(vii) CFDA #84.010 Type A: > \$ 300,000 (d)(1)(viii) **Dollar Threshold: Type A\B Programs** Type B: all others (d)(1)(ix) Low Risk Auditee? Yes

#### 1. SUMMARY OF AUDITOR'S RESULTS

#### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

Franklin City School District Warren County 150 East Sixth Street Franklin, Ohio 45005

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Franklin City School District has adopted an antiharassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment policy at its meeting on August 15, 2003.
- 2. We read the policy, noting it included the following requirements from Ohio Rev. Code Section 3313.666(B):
  - (1) A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
  - (2) A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Rev. Code Section 3313.666;
  - (3) A procedure for reporting prohibited incidents;
  - (4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;
  - (5) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;
  - (6) A procedure for documenting any prohibited incident that is reported;

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- (7) A procedure for responding to and investigating any reported incident;
- (8) A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;
- (9) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

February 10, 2010





#### FRANKLIN CITY SCHOOL DISTRICT

#### WARREN COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED APRIL 8, 2010

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