



LORAIN COUNTY GENERAL HEALTH DISTRICT LORAIN COUNTY

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Mary Taylor, CPA
Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

Lorain County General Health District Lorain County 9880 South Murray Ridge Road Elyria, Ohio 44035

To the Board of Health:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lorain County General Health District, Lorain County, Ohio (the District), as of and for the year ended December 31, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Lorain County General Health District, Lorain County, Ohio, as of December 31, 2009, and the respective changes in cash financial position and the respective budgetary comparison for the General and WIC Funds thereof for the year then ended in conformity with the basis of accounting Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 17, 2010, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Lorain County General Health District Lorain County Independent Accountants' Report Page 2

Mary Taylor

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the Government's basic financial statements. The federal awards expenditure schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the schedules and the federal awards expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

March 17, 2010

Management's discussion and analysis of the Lorain County General Health District's (District) financial performance provides an overall review of the District's financial activities for the year ended December 31, 2009, within the limitations of the District's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

Highlights

Key highlights for 2009 are as follows:

Net assets of governmental activities increased \$ 1,339,166 or 38.5% during 2009.

The largest source of District revenue was from voted property tax receipts. These receipts represented 42.4% of total revenue. Grants, entitlements and contributions provided the second largest source of revenue, representing 36.5% of total revenue.

Using the Basic Financial Statements

This annual report is in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the District's cash basis of accounting.

Report Components

The statement of net assets and the statement of activities provide information about the cash activities of the District as a whole. Fund financial statements provide a greater level of detail. Funds segregate money based on legal regulations or for specific purposes. These statements present financial information by fund, presenting major funds in separate columns. The notes to the financial statements are an integral part of the District-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. These financial statements follow the basis of accounting the Auditor of State prescribes or permits. The District has elected to present its financial statements on the cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the District's cash basis of accounting, receipts are recognized when received, rather than when earned, and disbursements when paid, rather than when a liability is incurred.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

Reporting the Health District as a Whole

The statement of net assets and the statement of activities reflect how the District did financially during 2009. The statement of net assets presents the cash balances of the governmental type activities of the District at year-end. The statement of activities compares cash disbursements with program receipts for each Governmental program activity. Program receipts include charges paid by the recipient for the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each Governmental function draws from the District's general receipts.

These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, one should also consider other non-financial factors as well, such as the District's property tax base, the condition of the District's capital assets, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

Reporting the District's Most Significant Funds

Fund financial statements provide detailed information about the District's major funds, not the District as a whole. The District establishes separate funds to manage its many activities and to help demonstrate that money that is restricted in its use is spent for the intended purpose.

All of the District's activities are reported as governmental activities. Governmental fund financial statements provide a detailed view of the District's governmental operations and the basic services it provides. Governmental fund information helps determine the availability of financial resources to support the District's programs. The District's major Governmental funds have separate columns on the financial statements. The District's major Governmental funds are the General Fund and the Women, Infants and Children (WIC) Fund. The programs reported in Governmental funds are those reported in the Governmental activities section of the entity-wide statements.

The District as a Whole

Table 1 provides a summary of the District's net assets for 2009 compared to 2008 on a cash basis:

TABLE 1Net Assets

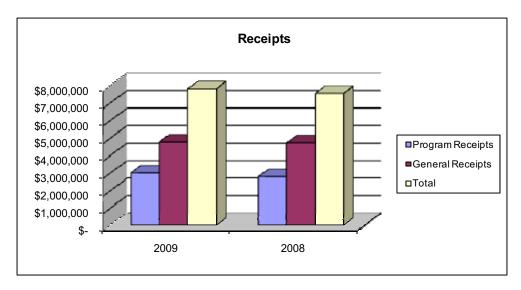
Governmental Activities				
2009	2008			
\$ 4,819,679	\$ 3,480,513			
4,819,679	3,480,513			
531,737	450,015			
4,287,942	3,030,498			
\$ 4,819,679	\$ 3,480,513			
	2009 \$ 4,819,679 4,819,679 531,737 4,287,942			

As mentioned previously, net assets of Governmental activities increased \$ 1,339,166 during 2009. The increase was primarily associated with the General Fund, which increase amounted to \$ 1,257,444.

Table 2 reflects the changes in net assets in 2009 compared to 2008 on a cash basis.

Table 2 Change in Net Assets

	Governmental Activities 2009	Governmental Activities 2008		
Receipts				
Program receipts				
Charges for services and sales	\$ 1,545,505	\$ 1,520,248		
Operating grants and contributions	1,481,738	1,292,082		
Total program receipts	3,027,243	2,812,330		
General receipts				
Property and other local taxes	3,319,129	3,408,513		
Grants and entitlements	1,374,069	1,197,454		
Miscellaneous	109,051	152,018		
Total general receipts	4,802,249	4,757,985		
Total receipts	7,829,492	7,570,315		
Disbursements				
Public health services	6,490,326	6,208,450		
Excess of receipts over disbursements	1,339,166	1,361,865		
Net assets, beginning of year	3,480,513	2,118,648		
Net assets, end of year	\$ 4,819,679	\$ 3,480,513		



Program receipts in 2009 represent 38.7 percent of total receipts as compared to 37.1 percent in 2008. These receipts are primarily comprised of restricted intergovernmental receipts and fees received for home health services, immunizations, inspections, and food service licenses.

General receipts represent 61.3 percent of the District's total receipts, and of this amount, 69.1 percent are local taxes.

Governmental Activities

If one looks at the Statement of Activities, the first column lists the major service provided by the District. The next column identifies the costs of providing that service. The major program disbursements for governmental activities are for public health services. The next two columns of the Statement entitled Program Receipts identify amounts collected through fees and grants received by the District that have a restricted use. The Net (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the services that expend general receipts, the source of which to a significant extent, is the local taxpayer. A comparison between the total cost of services and the net cost is presented below.

	Total Cost	Program	Net Cost	
	of Services	Receipts	of Services	
Public health services	\$ 6,490,326	\$ 3,027,243	\$ 3,463,083	

Property taxes and other general receipts support 74.0 percent of the governmental activities.

The District's Funds

Total Governmental funds had receipts of \$ 7,829,492 and disbursements of \$ 6,490,326. The greatest change within Governmental funds occurred within the General Fund. The General Fund balance increased by \$ 1,257,444 in 2009, as compared to an increased by \$ 1,295,635 in 2008.

General Fund Budget Highlights

The District's budget is prepared according to Ohio law and accounts for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During 2009 the Board of Health amended the General Fund budget as necessary to reflect incremental revenues and corresponding expenditures. The Health Commissioner approves all adjustments to categories within the Board approved appropriations.

Actual receipts were less than final budget receipts by \$15,672, primarily due to state and local intergovernmental revenue and other fees. The final disbursements budget was \$5,534,827 while actual disbursements were \$4,833,354. The \$701,473 variance was primarily due to salaries and benefits, equipment and other expenditures being less than appropriated.

Capital Assets and Debt Administration

Capital Assets

The District currently tracks its capital assets. However, since the financial statements are presented on a cash basis, capital assets are not reflected on the District's financial statements. Instead, the acquisitions of property, plant and equipment are recorded as disbursements when paid.

Debt

The District has no debt obligations.

Current Issues

The local economy continued to be depressed in Lorain County during 2009. This situation has continued to impact Environmental Health income through a decline in home sewage treatment system requests and closure of some food service operations. The economy also impacted the tax collections with a slight reduction in income for 2009. The decline in income did not significantly affect the operations or financial stability of the Lorain County General Health District.

In spite of the local economy, the health district has realized positive financial status with the passage of the health levy in 2008 and federal financial support for the Emergency Response activities related to the H1N1 pandemic and other emergency planning activities. These funds have provided significant income and financial stability to the agency over and above our current level. There were additional expenditures in over-time, supplies, and seasonal flu vaccine costs related to the influenza effort. The federal support to pay for the flu clinic operating expenses alleviated the need to use the general fund. This income has caused a temporary increase in surplus funds that will diminish over time as demand for services increase and public health standards change.

The growth of the organization and the increase in demands for services has caused an additional need for office space and infrastructure. The health district is currently evaluating mobile and virtual workforce technologies, procedures, and policies to alleviate the spacing problems, in addition to evaluating satellite offices. The health district is in the process of updating servers and computers.

The health district is preparing for the National Public Health Accreditation process that is scheduled to begin in 2011. Staff reorganization, quality improvement processes and business process modeling are components of the accreditation process and require additional resources and effort.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the District's finances and to reflect the District's accountability for the monies it receives. If you have any questions about this report or need additional information, contact Kenneth G. Pearce, M.P.H. at Lorain County General Health District, 9880 S. Murray Ridge Road, Elyria, Ohio 44035, or by telephone at 440-284-3219.

LORAIN COUNTY GENERAL HEALTH DISTRICT STATEMENT OF NET ASSETS – CASH BASIS DECEMBER 31, 2009

	•	overnmental Activities
Assets Equity in pooled cash	\$	4,819,679
Total assets		4,819,679
Net assets		
Restricted for special purposes		531,737
Unrestricted		4,287,942
Total net assets	\$	4,819,679

LORAIN COUNTY GENERAL HEALTH DISTRICT STATEMENT OF ACTIVITIES – CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2009

				Program (`ach R	acainte	(Die	Net bursements)
	_			Program Cash Receipts Charges Operating		`	eceipts and	
		Cash	for Services Grants and			hanges in		
	Dis	Disbursements		and Sales Contributions		N	let Assets	
Governmental activities								
Public health services	\$	6,490,326	\$	1,545,505	\$	1,481,738	\$	(3,463,083)
		eral receipts erty taxes levie	ed for:					
	Ge	neral purposes						3,319,129
	Gran	ts and entitlem	ents n	ot restricted to	specif	ic purposes		1,374,069
	Misc	ellaneous						109,051
	Total	general receip	ts					4,802,249
	Char	nge in net asse	ts					1,339,166
	Net a	assets at begin	ning o	f year				3,480,513
	Net a	assets at end o	f year				\$	4,819,679

COMBINED STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES – GOVERNMENTAL FUNDS

DECEMBER 31, 2009

Assets	General Fund	WIC Fund	Other Governmental Funds	Total Governmental Funds
Equity in pooled cash Total assets	\$ 4,287,942 4,287,942	\$ 67,561 67,561	\$ 464,176 464,176	\$ 4,819,679 4,819,679
Reserved for encumbrances Unreserved, reported in:	105,435	2,290	8,041	115,766
General fund	4,182,507	-	-	4,182,507
Special revenue funds		65,271	456,135	521,406
Total fund balances	\$ 4,287,942	\$ 67,561	\$ 464,176	\$ 4,819,679

COMBINED STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES – GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2009

	General Fund	WIC Fund	Other Governmental Funds	Totals (Memorandum Only)
Receipts	A 0.040.400	•	Φ.	Φ 0.040.400
Taxes	\$ 3,319,129	\$ -	\$ -	\$ 3,319,129
Intergovernmental		707.405	070 000	4 070 470
Federal State and local	1 265 694	707,185	672,288	1,379,473
Charges for services	1,365,684	-	110,650	1,476,334
Home health services	44,890	_	_	44,890
Immunizations	218,197	_	_	218,197
Inspection fees	55,835	_	_	55,835
Contractual services	473,478	_	_	473,478
Licenses	64,169	_	285,764	349,933
Miscellaneous	01,100		200,101	0.0,000
Other receipts	56,964	-	60,379	117,343
Other fees	284,435	_	-	284,435
Refunds	102,582	523	7,340	110,445
Total receipts	5,985,363	707,708	1,136,421	7,829,492
Disbursements				
Salaries and benefits	3,629,736	674,567	534,485	4,838,788
Travel	78,609	6,384	12,489	97,482
Office supplies	46,106	5,973	6,322	58,401
Medical supplies	163,022	1,482	1,039	165,543
Equipment	102,171	- 1, 102	8,677	110,848
Contracts - repair/service	182,257	_	278,157	460,414
Distribution to state	118,914	_	173,340	292,254
Other expenditures	407,104	17,836	41,656	466,596
Total disbursements	4,727,919	706,242	1,056,165	6,490,326
Excess receipts over				
disbursements	1,257,444	1,466	80,256	1,339,166
Other financing sources (uses) Advances in	61,000	50,000	11,000	122,000
Advances in Advances out	(61,000)	(50,000)	(11,000)	(122,000)
Total other fianancing sources (uses)	(01,000)	(30,000)	(11,000)	(122,000)
Excess receipts over/(under) disbursements and other sources (uses)	1,257,444	1,466	80,256	1,339,166
Cash balance, beginning of year	3,030,498	66,095	383,920	3,480,513
Cash balance, end of year	\$ 4,287,942	\$ 67,561	\$ 464,176	\$ 4,819,679
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See accompanying notes to the basic financial statements.

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGETARY BASIS) – GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2009

GENERAL FUND

		AL I OND			
	Budget Amounts			Variance with Final Budget Positive	
B	Original	<u>Final</u>	Actual	(Negative)	
Receipts	Ф 0.000.00E	Ф 0.040.000	Ф 0.040.400	Ф 70.400	
Taxes	\$ 3,083,225	\$ 3,242,660	\$ 3,319,129	\$ 76,469	
Intergovernmental	4 440 075	4 440 075	4 005 004	(70,004)	
State and local	1,442,375	1,442,375	1,365,684	(76,691)	
Charges for services	50,000	45.000	44.000	(440)	
Home health services	50,000	45,000	44,890	(110)	
Immunizations	161,000	226,000	218,197	(7,803)	
Inspection fees	76,000	56,000	55,835	(165)	
Contractual services	430,000	460,000	473,478	13,478	
Licenses	69,000	65,000	64,169	(831)	
Miscellaneous	0.500	57 500	FC 004	(500)	
Other receipts	9,500	57,500	56,964	(536)	
Other fees	260,000	306,500	284,435	(22,065)	
Refunds	100,000	100,000	102,582	2,582	
Total receipts	5,681,100	6,001,035	5,985,363	(15,672)	
Disbursements					
Salaries and benefits	3,951,500	3,947,100	3,629,736	317,364	
Travel	86,000	86,256	79,359	6,897	
Office supplies	73,000	73,014	50,806	22,208	
Medical supplies	236,500	232,737	200,486	32,251	
Equipment	260,650	224,950	109,839	115,111	
Contracts - repair/service	180,000	236,219	202,848	33,371	
Distribution to state	150,000	158,887	141,914	16,973	
Other expenditures	550,500	575,664	418,366	157,298	
Total disbursements	5,488,150	5,534,827	4,833,354	701,473	
Excess receipts over					
disbursements	192,950	466,208	1,152,009	685,801	
Other financing sources (uses)					
Advances in	100,000	100,000	61,000	(39,000)	
Transfers out	(40,000)	-	-	-	
Advances out	(60,000)		(61,000)	39,000	
Total other fianancing sources (uses)					
Excess receipts over/(under)					
disbursements and other sources (uses)	192,950	466,208	1,152,009	685,801	
Prior year encumbrances	101,750	101,750	101,750		
Cash balance, beginning of year	2,928,748	2,928,748	2,928,748		
Cash balance, end of year	\$ 3,223,448	\$ 3,496,706	\$ 4,182,507	\$ 685,801	

See accompanying notes to the basic financial statements.

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGETARY BASIS) – WIC FUND

FOR THE YEAR ENDED DECEMBER 31, 2009

	WIC FUND							
		Budget A	∖mou	ınts			Fin	iance with al Budget Positive
		Original		Final		Actual	(N	legative)
Receipts								
Intergovernmental								
Federal	\$	665,000	\$	720,000	\$	707,185	\$	(12,815)
Miscellaneous								
Refunds						523		523
Total receipts		665,000		720,000		707,708		(12,292)
Disbursements								
Salaries and benefits		624,900		681,520		674,567		6,953
Travel		7,000		7,000		6,384		616
Office supplies		6,600		11,600		5,973		5,627
Medical supplies		2,800		2,800		1,482		1,318
Other expenditures		23,700		30,080		20,126		9,954
Total disbursements		665,000		733,000		708,532		24,468
Excess receipts over								
disbursements				(13,000)		(824)		12,176
Other financing sources (uses)								
Advances in		100,000		100,000		50,000		(50,000)
Advances out		(100,000)		(100,000)		(50,000)		50,000
Total other fianancing sources (uses)								
Excess receipts over/(under)								
disbursements and other sources (uses)		-		(13,000)		(824)		12,176
Prior year encumbrances		-		-		-		-
Cash balance, beginning of year		66,095		66,095		66,095		
Cash balance, end of year	\$	66,095	\$	53,095	\$	65,271	\$	12,176

NOTE 1 - DESCRIPTION OF THE GENERAL HEALTH DISTRICT AND REPORTING ENTITY

The constitution and laws of the State of Ohio establish the rights and privileges of the Lorain County General Health District, (the District) as a body corporate and politic. An eight member Board, including a Health Commissioner govern the District which provides health services to the community including education and prevention of disease.

REPORTING ENTITY

A reporting entity is comprised of the primary government, component units and other organizations ensuring that the financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. They comprise the District's legal entity which provides services associated with immunization, vital statistics, health related licenses and permits, disease prevention and control, public health nursing, water and solid waste programs and emergency preparedness programs.

The Lorain County Commissioners are the taxing authority for the District. The Lorain County Auditor and the Lorain County Treasurer are responsible for fiscal control of the resources of the District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. BASIS OF PRESENTATION

These financial statements follow the basis of accounting the Auditor of State prescribes or permits.

The District's Basic Financial Statements consist of government-wide financial statements, including a Statement of Net Assets and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government.

The Statement of Net Assets presents the cash balances of the governmental activities of the District at year-end. The Statement of Activities presents a comparison between direct disbursements and program receipts for each program or function of the District's governmental activities. Direct disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing or draws from the general receipts of the District.

NOTE 2 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

A. BASIS OF PRESENTATION (continued)

Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

B. FUND ACCOUNTING

The District uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The District utilizes the governmental category of funds.

Governmental Funds

Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. The following are the District's major governmental funds:

General Fund - is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Women, Infants and Children (WIC) Fund – this fund receives federal grant funds which are used to provide services through the Special Supplemental Nutrition Program.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

C. MEASUREMENT FOCUS

The District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the District's cash basis of accounting, receipts are recognized when received in cash, rather than when earned, and disbursements when paid, rather than when a liability is incurred.

D. BASIS OF ACCOUNTING

These financial statements are presented in accordance with the cash basis of accounting. As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. CASH

As required by Ohio Revised Code, the Lorain County Treasurer is custodian for the District's cash. The District's assets are held in the County's cash and investment pool, and are valued at the County Treasurer's reported carrying amount. Financial information can be obtained from the Lorain County Treasurer, located at 226 Middle Avenue, Elyria, Ohio 44035.

F. CAPITAL ASSETS

Acquisitions of property, plant and equipment are recorded as disbursements when paid. Acquisitions of property are not reflected as an asset under the basis of accounting the District uses.

G. COMPENSATED ABSENCES

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The cash basis of accounting does not recognize unpaid leave as a liability.

H. LONG-TERM OBLIGATIONS

The District did not have any bonds or other long-term debt obligations.

I. INTERFUND RECEIVABLES/PAYABLES

The statements report exchange transactions between funds as receipts in the seller funds and as disbursements in the purchasing funds. Non-exchange flows of cash from one fund to another are reported as interfund transfers. Governmental funds report interfund transfers as other financing sources/uses.

J. NET ASSETS

These statements report restricted net assets when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on their use. The Statement of Net Assets reports \$ 531,737 as restricted net assets, none of which is restricted by enabling legislation.

The District first applies restricted resources when incurring a disbursement for which it may use either restricted or unrestricted resources.

K. FUND BALANCE RESERVES AND DESIGNATIONS

In the fund financial statement, governmental funds report reservations of fund balance for amounts that are not available for appropriation. Fund balance reserves have been established for encumbrances.

NOTE 2 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

L. BUDGETARY PROCESS

The Ohio Revised Code requires that all funds be budgeted and appropriated. The major documents prepared are the appropriations resolution and certificate of estimated resources, which use the budgetary basis of accounting. The budgetary basis reports expenditures when a commitment is made (i.e., when an encumbrance is approved). The certificate of estimated resources establishes a limit on the amounts the Board of Health may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board of Health uses the fund/function level as its legal level of control for all funds.

ORC Section 5705.28(C)(1) requires the Health District to file an estimate of contemplated revenue and expenses with the municipalities and townships within the Health District by about June 1 (forty-five days prior to July 15). The county auditor cannot allocate property taxes from the municipalities and townships within the district if the filing has not been made.

ORC Section 3709.28 establishes budgetary requirements for the Health District, which are similar to ORC Chapter 5705 budgetary requirements. On or about the first Monday of April the Health District must adopt an itemized appropriation measure. The appropriation measure, together with an itemized estimate of revenues to be collected during the next fiscal year, shall be certified to the county budget commission. Subject to estimated resources, the Board of Health may, by resolution, transfer appropriations from one appropriation item to another, reduce or increase any item, create new items, and make additional appropriations or reduce the total appropriation. Such appropriation modifications shall be certified to the county budget commission for approval.

The District amends the certificate of estimated resources during the year if the District receives additional or new sources of funds. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources in effect at the time final appropriations were passed by the District.

The Board may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the District during the year.

Budget versus actual statements for major funds are presented as part of the financial statements.

The following adjustment is necessary to reconcile the cash basis statement to the budgetary basis statement:

Net Change in Fund Balance							
		WIC					
		Fund	Fund				
Budget basis	\$	1,152,009	\$	(824)			
Adjustment for encumbrances		105,435		2,290			
Cash basis, as reported	\$	1,257,444	\$	1,466			

NOTE 3 - CASH BALANCES

The Health District's cash pool, used by all funds, is deposited with the Lorain County Treasurer. The cash pool is commingled with Lorain County's cash and investment pool and is not identifiable as to demand deposits or investments. The carrying amount of cash on deposit with the Lorain County Treasurer at December 31, 2009 was \$4,819,679.

NOTE 4 - PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Health. The Ohio Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State of Ohio, and are reflected in the accompanying financial statements as intergovernmental receipts. Tax payments are due to Lorain County by December 31. If the property owner elects to make semi-annual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Health District.

The full tax rate for all Health District operations for the year ended December 31, 2009, was \$ 0.994921 per \$1,000 of assessed value. The assessed values of real and personal property upon which 2008 property tax receipts were based are as follows:

Real property	\$ 3,862,439,133
Public utility property	78,544,740
Tangible personal property	3,667,202
	\$ 3,944,651,075

Lorain County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Health District.

NOTE 5 - DEFINED BENEFIT PENSION PLAN

The District participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans as described below:

The Traditional Pension Plan —a cost sharing, multiple-employer defined benefit pension plan.

The Member-Directed Plan —a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings.

The Combined Plan —a cost sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, employer contributions are invested by OPERS to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member- Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2008, member and employer contribution rates were consistent across all three plans. Separate divisions for law enforcement and public safety exist only within the Traditional Pension Plan. The 2008 member contribution rates were 10.0% for members in classifications other than law enforcement and public safety. For local government employer units, the rate was 14.0% of covered payroll.

The District's contributions for pension obligations to the traditional, combined, and member directed plans for the year ended December 31, 2009, December 31, 2008, and December 31, 2007 were \$511,746, \$494,367, and \$451,124, respectively. 92.3% has been contributed for 2009, with the remaining 7.7% to be paid in January 2010. The full amount has been contributed for 2008 and 2007.

NOTE 6 - POSTEMPLOYMENT BENEFITS

Ohio Public Employees Retirement System (OPERS) maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing OPERS, Attention: Finance Director, 277 East Town Street, Columbus OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

The Ohio Revised Code provides the statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2009, local government employer units contributed at 14.0% of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.0% of covered payroll for state and local employer units. Active members do not make contributions to the OPEB Plan.

OPERS' Post Employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post employment health care benefits. For 2009, the employer contribution allocated to the health care plan was 7.0% of covered payroll. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The District's contributions for post-employment benefits for the year ended December 31, 2009, December 31, 2008, and December 31, 2007 were \$ 255,873, \$ 247,184, and \$ 148,194, respectively. 92.3% has been contributed for 2009, with the remaining 7.7%, to be paid in January 2010. The full amount has been contributed for 2008 and 2007.

On September 9, 2004, OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to skyrocketing health care costs.

NOTE 7 - RISK MANAGEMENT

The Health District has obtained commercial insurance for comprehensive property and general liability, vehicles, and errors and omissions. Settled claims have not exceeded commercial coverage in any of the past three years. There have been no significant reductions in coverage from prior years. The Health District provides health, prescription, dental and vision insurance coverage through commercial insurance coverage.

NOTE 8 - CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, management believes such refunds, if any, would not be significant.

LORAIN COUNTY GENERAL HEALTH DISTRICT SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2009

Federal Grantor / Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Disbursements
U.S. Department of Agriculture			
Passed through the Ohio Department of Health			
Special Supplemental Food Program for Women, Infants and Children (WIC)	10.557	04710011WA0209/ 04710011WA0310	\$ 706,242
Total U.S. Department of Agriculture			706,242
U.S. Department of Health and Human Services Passed through the Ohio Department of Health			
Immunization Action Plan	93.268	04710012IM0209	114,402
Centers for Disease Control and Prevention - Public Health Emergency Preparedness Public Health Emergency Response	93.069 93.069H1N1	04710012Pl0209 04710012Pl0209	220,024 401,465 *
Total U.S. Department of Health and Human Services			735,891
U.S. Department of Transportation Passed through the Office of the Governor's Highway Safety Representative	63		733,031
Traffic Safety Grant	20.600	SC-2009-47-00-00-00448-03	47,796
Total U.S. Department of Transportation			47,796
Total Federal Awards Expenditures			\$ 1,489,929

^{*} Includes \$ 241,704 paid from the General Fund which has not been reimbursed.

LORAIN COUNTY GENERAL HEALTH DISTRICT NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2009

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the Health District's federal award programs. The schedule has been prepared on the cash basis of accounting.

CFDA – Catalog of Federal Domestic Assistance



Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Lorain County General Health District Lorain County 9880 South Murray Ridge Road Elyria, Ohio 44035

To the Board of Health:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lorain County General Health District, Lorain County, Ohio (the District), as of and for the year ended December 31, 2009, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 17, 2010, wherein we noted the District uses a comprehensive accounting basis other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Lorain County General Health District Lorain County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain matters not requiring inclusion in this report that we reported to the District's management in a separate letter dated March 17, 2010.

We intend this report solely for the information and use of management, the audit committee, the Board of Health, and federal awarding agencies and pass-through entities, and others within the District. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

March 17, 2010



Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO ITS MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Lorain County General Health District Lorain County 9880 South Murray Ridge Road Elyria, Ohio 44035

To the Board of Health:

Compliance

We have audited the compliance of Lorain County General Health District (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to its major federal program for the year ended December 31, 2009. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal program. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Lorain County General Health District complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended December 31, 2009.

Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of opining on compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance.

Lorain County General Health District Lorain County Independent Accountants' Report on Compliance with Requirements Applicable to its Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133 Page 2

Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, the Board of Health, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA
Auditor of State

March 17, 2010

LORAIN COUNTY GENERAL HEALTH DISTRICT LORAIN COUNTY

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2009

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified	
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No	
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No	
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified	
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	No	
(d)(1)(vii)	Major Program (list):	Special Supplemental Food Program for Women, Infants and Children (WIC) – CFDA 10.557	
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$ 300,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee?	Yes	

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS FOR FEDERAL AWARDS

None



Mary Taylor, CPA Auditor of State

LORAIN COUNTY GENERAL HEALTH DISTRICT

LORAIN COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED APRIL 8, 2010