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Northwest Water District Williams County 14426 County Road 6-75 Montpelier, Ohio 43543-9508

To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Mary Taylor, CPA Auditor of State

Mary Taylor

October 12, 2010

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INDEPENDENT ACCOUNTANTS' REPORT

Northwest Water District Williams County 14426 County Road 6-75 Montpelier, Ohio 43543-9508

To the Board of Trustees:

We have audited the accompanying financial statements of Northwest Water District, Williams County, (the District) as of and for the years ended December 31, 2009 and 2008. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

While the District does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The District has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Northwest Water District Williams County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2009 and 2008 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2009 and 2008, or its changes in financial position and cash flows for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the cash balance of Northwest Water District, Williams County, as of December 31, 2009 and 2008, and its cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The accompanying financial statements have been prepared assuming that the District will continue as a going concern. As discussed in Note 6 to the financial statements, the District has incurred substantial debt to construct a water system with no apparent revenue stream and raises substantial doubt about its ability to continue as a going concern. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 12, 2010, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Mary Taylor, CPA Auditor of State

Mary Taylor

October 12, 2010

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCE FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008

| | 2009 | 2008 |
|---|---------|-----------|
| Operating Cash Disbursements: | | |
| Personal Services | \$5,500 | \$24 |
| Utilities | 483 | |
| Other Contractual Services | 200 | |
| Insurance | 4,750 | |
| Capital Outlay | 986,436 | 1,759,078 |
| Total Operating Cash Disbursements | 997,369 | 1,759,102 |
| Non-Operating Cash Receipts: | | |
| Intergovernmental Revenues | 9,550 | 500,000 |
| Loan Proceeds | 986,436 | 1,259,078 |
| Total Non-Operating Cash Receipts | 995,986 | 1,759,078 |
| Net Cash Disbursements Over Cash Receipts | (1,383) | (24) |
| Cash Balance, January 1 | 1,633 | 1,657 |
| Cash Balance, December 31 | \$250 | \$1,633 |

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges for the Northwest Water District, Williams County, (the District) as a body corporate and politic. Northwest Township appoints each member to the Board of Trustees to direct the District. There are three Board members. Northwest Township[is the only subdivision within the District. The District provides water services within the District.

The District participates in a risk pool, Public Entities Pool of Ohio (PEP). Note 5 to the financial statements provide additional information for this entity.

The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Budgetary Process

The Ohio Revised Code requires the Board to budget annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the function or object level of control, and appropriations may not exceed estimated resources. The appropriation authority includes current year appropriations plus encumbrances carried over from the prior year (if any). The Board must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are cancelled, and reappropriated in the subsequent year. The District did not use the encumbrance method of accounting.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A summary of 2009 and 2008 budgetary activity appears in Note 3.

E. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

2. **DEPOSITS**

The carrying amount of deposits at December 31 was as follows:

| | 2009 | 2008 |
|-----------------|-------|---------|
| Demand deposits | \$250 | \$1,633 |

Deposits: Deposits are insured by the Federal Depository Insurance Corporation.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2009 and 2008 follows:

| 2009 Budgeted vs. Actual Receipts | | | | |
|---|-----------------------------------|------------------|--|--|
| Budgeted | Actual | | | |
| Receipts | Receipts | Variance | | |
| | \$995,986 | \$995,986 | | |
| | | | | |
| 2009 Budgeted vs | s. Actual Budgetary Ba | sis Expenditures | | |
| Appropriation | Budgetary | | | |
| Authority | Expenditures | Variance | | |
| | \$997,369 | (\$997,369) | | |
| | 2008 Budgeted vs. Actual Receipts | | | |
| Budgeted | Actual | | | |
| Receipts | Receipts | Variance | | |
| | \$1,759,078 | \$1,759,078 | | |
| 2008 Budgeted vs. Actual Budgetary Basis Expenditures | | | | |
| Appropriation | Budgetary | | | |
| Authority | Expenditures | Variance | | |
| | | | | |

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

3. **BUDGETARY ACTIVITY (Continued)**

Contrary to Ohio law, the following occurred:

- 1. Loan proceeds in 2009 and 2008 and a grant which benefitted the District in 2008 were not recorded on its financial statements.
- 2. The District did not prepare and approve a budget and set appropriations for 2009 and 2008.

4. DEBT

Debt outstanding at December 31, 2009 was as follows:

| | Principal | Interest Rate |
|----------------------------------|-------------|---------------|
| Ohio Water Development Authority | \$2,245,514 | 3% |
| Line of Credit | 95,000 | |
| Northwest Township | 84,360 | |
| Total | \$2,424,874 | |

The District borrowed from the Ohio Water Development Authority (O.W.D.A.) to finance the building of a water tower and water lines for a proposed travel plaza near the Ohio Turnpike. The water system was finished in 2009. No loan repayment schedule has been finalized due to the ongoing litigation over the bankruptcy filing.

The District entered into a line of credit with a contractor in conjunction to the water tower project. The balance of the line of credit is \$95,000. A tap fee of \$250,000 was to be used to repay this debt.

The District obtained a loan from Northwest Township. The loan was used for operating costs. No repayment schedule has been finalized with this loan.

5. RISK MANAGEMENT

Risk Pool Membership

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. American Risk Pooling Consultants, Inc. (ARPCO), a division of York Insurance Services Group, Inc. (York), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by ARPCO. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2009, PEP retained \$350,000 for casualty claims and \$150,000 for property claims.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

5. RISK MANAGEMENT (Continued)

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2009 and 2008.

| | 2009 | 2008 |
|-------------|---------------------|--------------|
| Assets | \$36,374,898 | \$35,769,535 |
| Liabilities | (15,256,862) | (15,310,206) |
| Net Assets | <u>\$21,118,036</u> | \$20,459,329 |

At December 31, 2009 and 2008, respectively, the liabilities above include approximately \$14.1 million and \$13.7 million of estimated incurred claims payable. The assets above also include approximately \$13.7 million and \$12.9 million of unpaid claims to be billed to approximately 447 member governments in the future, as of December 31, 2009 and 2008, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2009, the District's share of these unpaid claims collectible in future years is approximately \$4,000.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

| Contributions to PEP | | |
|----------------------|-------------|--|
| <u>2009</u> | <u>2008</u> | |
| \$4,750 | | |

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2009 AND 2008 (Continued)

6. FUTURE UNCERTAINTIES

The District constructed a water system for a total of \$2,768,000. The water system was constructed to provide an adequate supply of water to a travel plaza which was to be built by a developer (Flying J, Inc.) within the District. The District is contractually obligated to the Ohio Water Development Authority (OWDA) in connection with financing of \$2,245,514 that the OWDA provided to the District to construct a water system.

Williams County assigned \$490,000 of Community Block Development Grant (CDBG) grant proceeds to this project. The District entered into a line of credit with the contractor for \$95,000 to complete the construction. The developer was to pay a tap-in fee of \$250,000 which the District planned to apply to the line of credit.

The District's plan was to pay its obligation to OWDA from the revenue generated by water sales to the travel plaza over a fifteen year period. Annual payments of \$68,340 to OWDA are scheduled to begin January 1, 2011 which are interest only payments for the initial five years, and that annual principal and interest payments of approximately \$265,000 begin after that five year period.

The travel plaza was not built. The developer filed a Chapter 11 bankruptcy petition on December 22, 2008. The District has submitted a proof of claim in the developer's bankruptcy case requesting payment of \$3,128,393. It's unclear whether any portion of this claim will ultimately will be paid.



INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Northwest Water District Williams County 14426 County Road 6-75 Montpelier, Ohio 43543-9508

To the Board of Trustees:

We have audited the financial statements of Northwest Water District, Williams County, (the District) as of and for the years ended December 31, 2009 and 2008, and have issued our report thereon dated October 12, 2010, wherein we noted the Township prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America and the District has incurred substantial debt with no apparent revenue stream that raises substantial doubt about their ability to continue as a going concern. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, we cannot assure that we have identified all deficiencies, significant deficiencies or material weaknesses. However, as described in the accompanying schedule of findings we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and timely corrected. We consider findings 2009-002 and 2009-003 described in the accompanying schedule of findings to be material weaknesses.

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Northwest Water District
Williams County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2009-001, 2009-002, 2009-004 and 2009-005.

We also noted certain matters not requiring inclusion in this report that we reported to the District's management in a separate letter dated October 12, 2010.

We intend this report solely for the information and use of management, Board of Trustees and others within the District. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

October 12, 2010

SCHEDULE OF FINDINGS DECEMBER 31, 2009 AND 2008

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2009-001

Noncompliance Citation

Ohio Revised Code §5705.41(D), (1) states no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached certificate of the fiscal officer of the subdivision that the amount required for the order or contract has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Every such contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The <u>main</u> exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, each of which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. **"Then and Now" Certificate** – If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of an appropriate fund, free from any previous encumbrances, the Board of Trustees can authorize the drawing of a warrant for the payment of the amount due. The Board of Trustees has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the District.

- 2. **Blanket Certificate** Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The Board of Trustees may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification may, but need not, be limited to a specific vendor. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

Northwest Water District Williams County Schedule of Findings Page 2

None of the transactions tested were certified by the fiscal officer at the time the commitments were incurred and there was no evidence the District followed the aforementioned exceptions. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances.

Certification is not only required by Ohio law but it is a key control in the disbursement process to help assure that purchase commitments receive prior approval and to help reduce the possibility of the District's funds being over expended or exceeding budgetary spending limitations as set by the Board of Trustees.

To improve controls over disbursements, we recommend the District's disbursements receive prior certification of the Fiscal Officer and the Board of Trustees periodically review the expenditures made to ensure they are within the appropriations adopted by the Board of Trustees, certified by the Fiscal Officer and recorded against appropriations.

FINDING NUMBER 2009-002

Noncompliance Citation - Material Weakness

Ohio Revised Code § 5705.10(D) states all revenue derived from a source other than the general property tax and which the law prescribes shall be used for a particular purpose, shall be paid into a special fund for such purpose.

Auditor of State Bulletin 88-08, dated March 7, 1998, and entitled "Accounting and Reporting of Certain Grants", directs accounting procedures for projects conducted under agreement with Ohio Water Development Authority (the OWDA).

The following represents, in part, the minimum acceptable accounting treatment at the local government level:

- The fiscal officer of the local government shall be notified of the grant and shall establish a capital projects fund for the project.
- The legislative authority of the local government should appropriate the approved amount of the project.
- All revenue received on behalf of the project should be posted to the capital projects fund of the local government by type of revenue.
- All expenditures made on behalf of the capital project should be posted to the capital project fund of the local government.

The District received loan proceeds from OWDA in the amount of \$1,259,078 in 2008, and \$986,436 in 2009. Also in 2008, the District benefited from \$500,000 in Community Development Block Grant (CDBG) grant funding. Williams County applied, received and administered this grant on behalf of the District. However, the Fiscal Officer did not record the related receipts and disbursements in the appropriate fund in the District's accounting system.

Adjustments were made to the financial statements to accurately record these monies on the District's financial statements.

Northwest Water District Williams County Schedule of Findings Page 3

Since the Fiscal Officer of the local government is accountable for maintaining proper records for the grant, loan, and project, we recommend that the Fiscal Officer review Auditor of State Bulletin 88-08 for more information on recording this activity properly.

FINDING NUMBER 2009-003

Material Weaknesses - Financial Reporting

As a result of the audit procedures performed, the following errors were noted in the financial statements that required audit adjustments:

- 1. In 2008 Ohio Water Development Authority (O.W.D.A.) loan proceeds received (\$1,259,078) by the District were not posted to the financial statements. These amounts should have been recorded as memorandum entries of Intergovernmental revenue and capital outlay expenditures.
- 2. In 2008 the District received an on behalf grant for the planning of the Flying J. Incorporated development for (\$500,000) and this was not posted to the financial statements. This should have been posted as Intergovernmental revenue and capital outlay expenditures.
- 3. In 2009 Ohio Water Development Authority (O.W.D.A.) loan proceeds received (\$986,436) by the District were not posted to the financial statements. These amounts should have been recorded as memorandum entries of Intergovernmental revenue and capital outlay expenditures.

Sound financial reporting is the responsibility of the Fiscal Officer and the Board of Trustees and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. To ensure the District's financial statements and notes to the statements are complete and accurate, the District should adopt policies and procedures, including a final review of the statements and notes by the Fiscal Officer and the Trustees, to identify and correct errors and omissions. In addition, the District should also review the Auditor of State's workbook for cash basis Annual Financial Reports.

FINDING NUMBER 2009-004

Noncompliance Citation

Ohio Revised Code § 5705.28 (2)(a) states a the taxing authority of a taxing unit that does not levy a tax is not required to adopt a tax budget pursuant to division (A) of this section. Instead, on or before the fifteenth day of July each year, such taxing authority shall adopt an operating budget for the taxing unit for the ensuing fiscal year. The operating budget shall include an estimate of receipts from all sources, a statement of all taxing unit expenses that are anticipated to occur, and the amount required for debt charges during the fiscal year. The operating budget is not required to be filed with the county auditor or the county budget commission.

The District did not prepare an operating budget as mentioned above for 2009 and 2008.

We recommend the Fiscal Officer prepare an operating budget annually prior to beginning of each fiscal year. The Board of Trustees should approve this budget. Then, use estimated receipts in the budget to set its annual appropriation measure keeping in mind appropriations cannot exceed to this amount and the total unencumbered carryover balances.

Northwest Water District Williams County Schedule of Findings Page 4

FINDING NUMBER 2009-005

Noncompliance Citation

Ohio Revised Code § 5705.38 requires the passage of an annual appropriations measure. Ohio Revised Code § 5705.38(C) requires appropriation measures be classified so as to set forth separately the amounts appropriated for each office, department, and division, and, within each, the amount appropriated for personal services.

The District did not pass appropriations for 2008 and 2009. As result, all expenditures made during 2009 and 2008 were not appropriated which is contrary to **Ohio Revised Code § 5705.41(B)**.

We recommend the District adopt an appropriation measure for each fiscal year. The appropriations set in this measure should be incorporated into the District's accounting records, normally in the appropriation ledger. Expenditures should then be charged against these appropriations providing the District with a method to which it can monitor spending.

Officials' Response:

We received no response from Officials to the findings reported above.



NORTHWEST WATER DISTRICT

WILLIAMS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED NOVEMBER 4, 2010