# Painesville City Local School District

**Basic Financial Statements June 30, 2009** 



## Mary Taylor, CPA Auditor of State

Board of Education Painesville City Local School District 58 Jefferson Street Painesville, Ohio 44077

We have reviewed the *Independent Auditors' Report* of the Painesville City Local School District, Lake County, prepared by Ciuni & Panichi, Inc., for the audit period July 1, 2008 through June 30, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Painesville City Local School District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

January 28, 2010



## Painesville City Local School District

### For The Year Ended June 30, 2009

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## Painesville City Local School District

For The Year Ended June 30, 2009

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#### **Independent Auditors' Report**

Board of Education Painesville City Local School District Painesville, Ohio

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Painesville City Local School District (the "District"), as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provide a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2009, and the respective changes in financial position, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 20 to the financial statements, during the year ended June 30, 2009, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations; and GASB Statement No. 52, Land and Other Real Estate Held as Investments by Endowments.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2009 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.



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**Board of Education** Painesville City Local School District

& Panichi, Inc.

The management's discussion and analysis on pages 3 through 10 and the respective budgetary comparison for the General Fund on page 50 are not required parts of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Cleveland, Ohio

Painesville City Local School District Lake County, Ohio Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2009 (Unaudited)

The discussion and analysis of Painesville City Local School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the District's performance.

#### **Financial Highlights**

Key financial highlights for 2009 are as follows:

- Net assets of governmental activities increased \$8,758,103 which represents a 13.8% increase from 2008.
- General revenues accounted for \$28,112,385 in revenue or 56.7% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$21,461,960 or 43.3% of total revenues of \$49,574,345.
- The District had \$40,816,242 in expenses related to governmental activities; which were offset by program specific charges for services, grants or contributions of \$21,461,960.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and the Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The General Fund and the Classroom Facilities Fund are the major funds of the District.

#### **Government-wide Financial Statements**

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2009?" The Government-wide Financial Statements answer this question. These statements include *all assets* and *liabilities* using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position has improved or diminished. The causes of this change may be the result of many factors, both financial and non-financial. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Government-wide Financial Statements, the overall financial position of the District is presented in the following manner:

• Governmental Activities – Most of the District's programs and services are reported here including instruction, support services, operation of non-instructional services, extracurricular activities, pupil transportation, food service, childcare, and fiscal and interest charges.

#### **Fund Financial Statements**

The analysis of the District's major funds are presented in the Fund Financial Statements. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

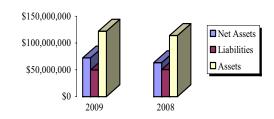
*Fiduciary Funds* Fiduciary Funds are used to account for resources held for the benefits of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

#### The District as a Whole

As stated previously, the Statement of Net Assets looks at the District as a whole. Table 1 provides a summary of the District's net assets for fiscal year 2009 compared to fiscal year 2008:

Table 1 Net Assets

	Governmental Activities		
	2009	2008	
Assets:			
Current and Other Assets	\$29,721,307	\$43,083,413	
Capital Assets	92,112,684	70,815,529	
Total Assets	121,833,991	113,898,942	
Liabilities:			
Other Liabilities	17,640,056	17,739,463	
Long-Term Liabilities	32,141,357	32,865,004	
Total Liabilities	49,781,413	50,604,467	
Net Assets:			
Invested in Capital Assets, Net of Related Debt	61,785,949	39,701,171	
Restricted	11,177,292	21,458,368	
Unrestricted	(910,663)	2,134,936	
Total Net Assets	\$72,052,578	\$63,294,475	



Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2009, the District's assets exceeded liabilities by \$72,052,578.

At year-end, capital assets represented 76% of total assets. Capital assets include land, construction in progress, buildings and improvements, and equipment. Capital assets, net of related debt to acquire the assets at June 30, 2009, was \$61,785,949. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$11,177,292 represents resources that are subject to external restriction on how they must be used. The external restriction will not affect the availability of fund resources for future use.

Capital Assets increased due to the continued progress of the ongoing school improvement projects. Long-Term Liabilities decreased due to the District making scheduled debt payments.

Table 2 shows the changes in net assets for fiscal years 2009 and 2008.

Table 2 Changes in Net Assets

	Government	Governmental Activities		
	2009	2008		
Revenues:				
Program Revenues				
Charges for Services	\$1,291,445	\$1,645,579		
Operating Grants, Contributions	8,931,754	8,743,063		
Capital Grants and Contributions	11,238,761	31,785,101		
General Revenues:				
Property Taxes	10,652,332	11,592,492		
Grants and Entitlements	16,485,472	15,328,526		
Other	974,581	1,831,709		
Total Revenues	49,574,345	70,926,470		
Program Expenses:				
Instruction	22,025,847	21,087,019		
Support Services:				
Pupil and Instructional Staff	4,676,862	4,550,642		
School Administrative, General				
Administration, Fiscal and Business	4,760,483	4,671,036		
Operations and Maintenance	3,034,051	2,815,045		
Pupil Transportation	1,474,016	1,732,828		
Central	443,628	307,216		
Operation of Non-Instructional Services	2,336,739	2,153,528		
Extracurricular Activities	637,084	626,464		
Interest and Fiscal Charges	1,427,532	1,441,310		
Total Program Expenses	40,816,242	39,385,088		
Change in Net Assets	8,758,103	31,541,382		
Net Assets Beginning of Year	63,294,475	31,753,093		
Net Assets End of Year	\$72,052,578	\$63,294,475		

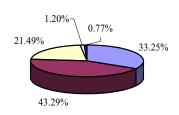
#### **Governmental Activities**

The District revenues are mainly from two sources. Property taxes levied for general purposes, debt service and capital projects and grants and entitlements comprised 55% of the District's revenues for governmental activities.

The District depends greatly on property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenues generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus Ohio districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes made up 21% of revenue for governmental activities for the District in fiscal year 2009.

	Percent
2009	of Total
\$16,485,472	33.25%
21,461,960	43.29%
10,652,332	21.49%
595,117	1.20%
379,464	0.77%
\$49,574,345	100.00%
	\$16,485,472 21,461,960 10,652,332 595,117 379,464



Instruction comprises 54% of governmental program expenses. Support services expenses were 35% of governmental program expenses. All other expenses including interest expense were 11%. Interest expense was attributable to the outstanding bond and borrowing for capital projects.

Capital Grants Program revenue decreased in 2009 as compared to 2008. This decrease resulted from the decrease in the amount of remaining capital grants the District is able to receive from the State of Ohio to build and improve buildings throughout the District. Instruction expense increased due to general inflationary increases from 2008 to 2009. The remaining expenses remained relatively consistent in 2009 as compared to 2008.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. These services are mainly supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of	Services
	2009	2008	2009	2008
Instruction	\$22,025,847	\$21,087,019	(\$4,327,798)	\$16,748,550
Support Services:				
Pupil and Instructional Staff	4,676,862	4,550,642	(3,088,652)	(2,814,522)
School Administrative, General				
Administration, Fiscal and Business	4,760,483	4,671,036	(4,581,703)	(4,430,851)
Operations and Maintenance	3,034,051	2,815,045	(2,785,991)	(2,706,954)
Pupil Transportation	1,474,016	1,732,828	(1,305,524)	(1,604,513)
Central	443,628	307,216	(443,628)	(307,216)
Operation of Non-Instructional Services	2,336,739	2,153,528	(859,169)	(441,256)
Extracurricular Activities	637,084	626,464	(534,285)	(213,273)
Interest and Fiscal Charges	1,427,532	1,441,310	(1,427,532)	(1,441,310)
Total Expenses	\$40,816,242	\$39,385,088	(\$19,354,282)	\$2,788,655

#### The District's Funds

The District has two major governmental funds: the General Fund and the Classroom Facilities Fund. Assets of these funds comprised \$22,284,427 (75%) of the total \$29,854,749 governmental funds assets.

*General Fund*: Fund balance at June 30, 2009 was \$68,220. The fund balance decreased mainly due to an increase in instructional expenses.

*Classroom Facilities Fund*: The net change in fund balance for fiscal year 2009 was (\$7,004,170) and related to expenditures for construction of new schools.

#### **General Fund Budgeting Highlights**

The District's Budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2009, the District amended its General Fund budget numerous times, however none were significant. The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. During the course of the year, the District revised the Budget in an attempt to deal with unexpected changes in revenues and expenditures.

For the General Fund, final budget basis revenue was \$29,006,889, compared to original budget estimates of \$28,233,830. Of this \$773,059 difference, most was due to estimates for taxes and intergovernmental revenue.

The District's ending unobligated cash balance was \$2,449,230.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2009, the District had \$92,112,684 invested in land, construction in progress, buildings and improvements and equipment. Table 4 shows fiscal year 2009 balances compared to fiscal year 2008:

Table 4
Capital Assets at June 30
(Net of Depreciation)

	Government	Governmental Activities		
	2009	2008		
Land	\$8,080,924	\$7,071,870		
Construction in Progress	22,565,113	47,610,778		
Buildings and Improvements	59,110,950	14,849,320		
Equipment	2,355,697	1,283,561		
Total Net Capital Assets	\$92,112,684	\$70,815,529		

The increase in capital assets is due mostly to the additions from construction in progress associated with the new schools. This District continues its ongoing commitment to maintaining and improving its capital assets.

See note 6 to the basic financial statements for further details on the District's capital assets.

#### Debt

At June 30, 2009, the District had \$30,527,331 in debt outstanding, \$618,284 due within one year. Table 5 summarizes total debt outstanding.

Table 5 Outstanding Debt, at Year End

	Governmental Activities		
	2009 2008		
General Obligation Bonds:			
2004 School Improvement Bond	\$18,355,000	\$18,800,000	
Current Interest Bonds - 2005 School Improvement	10,480,007	10,495,007	
Premium on 2005 School Improvement Bonds	473,921	494,088	
Capital Appreciation Bonds - 2005 School Improvement	454,993	454,993	
Accreted Interest	200,596	136,066	
Stadium Project - Refinancing	375,000	485,000	
Notes Payable:			
Project - National City	187,814	219,200	
Capital Lease Payable:			
Phone Lease	0	30,004	
Total Outstanding Debt at Year End	\$30,527,331	\$31,114,358	

See note 7 to the basic financial statements for further details on the District's debt.

#### For the Future

In June of 2005, the State legislature passed House Bill 66. House Bill 66 phases out the tax on tangible personal property of general business, telephone, and telecommunications companies, and railroads. The tax on general business and railroad property began being phased out in 2006 and will be eliminated by 2009. The tax on telephone and telecommunication property will begin being phased out in 2009 and will be eliminated by 2011. The tax is being phased out by reducing the assessment rate on the property each year. In the first five years, school districts are being reimbursed fully for the lost revenue; in the following seven years, the reimbursements are phased out.

All of the District's financial abilities will be needed to meet the challenges of the future. With careful planning and monitoring of the District's finances, the District's management is confident that the District can continue to provide a quality education for our students and provide a secure financial future.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Rick Taylor, Treasurer at Painesville City Local School District, 58 Jefferson Street, Painesville, Ohio 44077. Or E-mail at pc\_taylor@lgca.org.

	Governmental Activities
Assets:	
Equity in Pooled Cash and Investments	\$16,175,777
Restricted Cash and Investments	1,608,365
Receivables:	
Taxes	11,071,274
Accounts	27,174
Interest	52,284
Intergovernmental	603,260
Deferred Bond Issuance Costs	128,975
Inventory	54,198
Nondepreciable Capital Assets	30,646,037
Depreciable Capital Assets, Net	61,466,647
Total Assets	121,833,991
Liabilities:	
Accounts Payable	227 400
Accounts Fayable Accrued Wages and Benefits	237,409 4,377,349
Retainage Payable	1,069,675
Accrued Interest Payable	114,068
Contracts Payable	1,803,112
Unearned Revenue	10,024,126
Other Liabilities	14,317
Long-Term Liabilities:	14,517
Due Within One Year	965,644
Due In More Than One Year	31,175,713
Due in wore than one tear	31,173,713
Total Liabilities	49,781,413
Net Assets:	
Invested in Capital Assets, Net of Related Debt	61,785,949
Restricted for:	,,,,,,,
Special Revenue	310,779
Debt Service	1,314,579
Capital Projects	9,446,466
Set-Aside	105,468
Unrestricted	(910,663)
Total Net Assets	\$72,052,578

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Program Revenues						Net (Expense) Revenue
Services and Sales   and Contributions   and Contributions   Activities						and Changes in Net Assets
Governmental Activities:   Instruction:   Signature			Charges for	Operating Grants	Capital Grants	Governmental
Instruction:         Regular         \$13,903,231         \$909,061         \$2,419,460         \$11,219,976         \$645,266           Special         4,936,315         31,306         2,974,299         0         (1,930,710)           Vocational         334,567         0         59,173         0         (2,766,960)           Other         2,851,734         0         84,774         0         (2,766,960)           Support Services:         Pupil         2,370,043         5,798         807,435         0         (1,556,810)           Instructional Staff         2,306,819         7,638         767,339         0         (1,556,810)           General Administration         120,868         0         0         0         (120,868)           School Administration         3,917,052         0         178,780         0         (3738,272)           Fiscal         631,284         0         0         0         (312,284)           Business         91,279         0         0         0         (2785,991)           Operations and Maintenance         30,34,051         27,178         220,822         0         (2785,991)           Operation of Non-Instructional Service         2,336,739         198,772	_	Expenses	Services and Sales	and Contributions	and Contributions	Activities
Regular         \$13,903,231         \$909,061         \$2,419,460         \$11,219,976         \$645,266           Special         4,936,315         31,306         2,974,299         0         (1930,710)           Other         2,851,734         0         84,774         0         (275,594)           Other         2,851,734         0         84,774         0         (276,596)           Support Services:         Pupil           Pupil         2,370,043         5,798         807,435         0         (1,556,810)           Instructional Staff         2,300,819         7,638         767,339         0         (1,531,842)           General Administration         120,868         0         0         0         (120,868)           School Administration         3,917,052         0         178,780         0         (37,38,272)           Fiscal         631,284         0         0         0         (37,38,272)           Fiscal Substitution         1,474,016         23,689         126,018         18,785         (1,305,524)           Operations and Maintenance         91,279         0         0         0         (27,859,91)           Central         443,628         0	Governmental Activities:					
Special	Instruction:					
Vocational         334,567         0         59,173         0         (275,944)           Other         2,851,734         0         84,774         0         (276,960)           Support Services:         Pupil         2,370,043         5,798         807,435         0         (1,556,810)           Instructional Staff         2,306,819         7,638         767,339         0         (1531,842)           General Administration         120,868         0         0         0         0         (120,868)           School Administration         3,917,052         0         178,780         0         (631,284)           Business         91,279         0         0         0         (631,284)           Business         91,279         0         0         0         (2785,991)           Operations and Maintenance         3,034,051         27,178         220,882         0         (2785,991)           Operations and Maintenance         443,628         0         0         0         (443,628)           Operation of Non-Instructional Services         2,336,739         198,772         1,278,98         0         (859,169)           Extracurricular Activities         637,084         88,003         14,79	Regular	\$13,903,231	\$909,061	\$2,419,460	\$11,219,976	\$645,266
Other Support Services:         2,851,734         0         84,774         0         (2,766,960)           Support Services:         Pupil         2,370,043         5,798         807,435         0         (1,556,810)           Instructional Staff         2,306,819         7,638         767,339         0         (1,536,810)           General Administration         3,917,052         0         178,780         0         (37,38,272)           Fiscal         631,284         0         0         0         (631,284)           Business         91,279         0         0         0         (2,785,991)           Operations and Maintenance         3,034,051         27,178         220,882         0         0         (2,785,991)           Operation of Non-Instructional Services         443,628         0         0         0         (435,629)           Operation of Non-Instructional Services         637,084         88,003         14,796         0         (859,169)           Extracurricular Activities         637,084         88,003         14,796         0         (1,427,532)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (8)19,354,283 <td< td=""><td>Special</td><td>4,936,315</td><td>31,306</td><td>2,974,299</td><td>0</td><td>(1,930,710)</td></td<>	Special	4,936,315	31,306	2,974,299	0	(1,930,710)
Support Services:           Pupil         2,370,043         5,798         807,435         0         (1,556,810)           Instructional Staff         2,306,819         7,638         767,339         0         (1,531,842)           General Administration         120,868         0         0         0         0         (120,868)           School Administration         3,917,052         0         178,780         0         (631,284)           Business         91,279         0         0         0         (631,284)           Business         91,279         0         0         0         (2785,991)           Operations and Maintenance         3,034,051         27,178         220,882         0         (2785,991)           Pupil Transportation         1,474,016         23,689         126,018         18,785         (1,305,524)           Central         443,628         0         0         0         (859,169)           Operation of Non-Instructional Services         2,336,739         198,772         1,278,798         0         (859,169)           Interest and Fiscal Charges         1,427,532         0         0         0         (1,427,532)           Total Governmental Activities	Vocational	334,567	0	59,173	0	(275,394)
Pupil	Other	2,851,734	0	84,774	0	(2,766,960)
Instructional Staff	Support Services:					
Ceneral Administration	Pupil	2,370,043	5,798	807,435	0	(1,556,810)
General Administration         120,868         0         0         0         (120,868)           School Administration         3,917,052         0         178,780         0         (3738,272)           Fiscal         631,284         0         0         0         (631,284)           Business         91,279         0         0         0         (91,279)           Operations and Maintenance         3,034,051         27,178         220,882         0         (2,785,991)           Pupil Transportation         1,474,016         23,689         126,018         18,785         (1,305,524)           Central         443,628         0         0         0         (443,628)           Operation of Non-Instructional Service         2,336,739         198,772         1,278,798         0         (859,169)           Extracurricular Activities         637,084         88,003         14,796         0         (1427,532)           Interest and Fiscal Charges         1,427,532         0         0         0         (1,427,532)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$1,579,198           Debt Service Purposes         Debt Service Purposes         1	Instructional Staff	2,306,819	7,638	767,339	0	(1,531,842)
School Administration         3,917,052         0         178,780         0         (3,738,272)           Fiscal         631,284         0         0         0         (631,284)           Business         91,279         0         0         0         (91,279)           Operations and Maintenance         3,034,051         27,178         220,882         0         0         (2,785,991)           Pupil Transportation         1,474,016         23,689         126,018         18,785         (1,305,524)           Central         443,628         0         0         0         (443,628)           Operation of Non-Instructional Service         2,336,739         198,772         1,278,798         0         (534,285)           Interest and Fiscal Charges         1,427,532         0         0         0         (534,285)           Interest and Fiscal Charges         1,427,532         0         0         0         (51,235,242)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$19,354,282)           General Revenues:           Property Taxes Levied for:           General Purposes         16,485,472         115,791,198	General Administration	120,868	0	0	0	
Fiscal Business         631,284   0 0 0 0 0 0 (631,284) Business         0 0 0 0 (91,279) 0 0 0 0 (91,279) 0 0 0 0 (91,279) 0 0 0 0 (91,279) 0 0 0 0 (91,279) 0 0 0 0 (91,279) 0 0 0 0 (91,279) 0 0 0 0 (91,279) 0 0 0 0 (91,278) 0 0 0 0 (27,85,991) 0 0 0 0 (27,85,991) 0 0 0 0 0 (443,628) 0 0 0 0 0 0 (443,628) 0 0 0 0 0 (443,628) 0 0 0 0 0 (443,628) 0 0 0 0 0 (443,628) 0 0 0 0 0 (859,169) 0 0 0 (534,285) 0 0 0 0 0 (534,285) 0 0 0 0 0 (534,285) 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 0 0 (1,427,532) 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	School Administration		0	178,780	0	
Business         91,279         0         0         0         (91,279)           Operations and Maintenance         3,034,051         27,178         220,882         0         (2,785,991)           Pupil Transportation         1,474,016         23,689         126,018         18,785         (1,305,524)           Central         443,628         0         0         0         (443,628)           Operation of Non-Instructional Services         2,336,739         198,772         1,278,798         0         (859,169)           Extracurricular Activities         637,084         88,003         14,796         0         (534,285)           Interest and Fiscal Charges         1,427,532         0         0         0         (1,427,532)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$19,354,282)           General Revenues:           Property Taxes Levied for:           General Projects Purposes         1,579,198           Capital Projects Purposes         15,53,81           Grants and Entitlements not Restricted to Specific Programs         16,485,472           Unrestricted Contributions         80,000           Investment Earnings         595,117	Fiscal		0	· · · · · · · · · · · · · · · · · · ·	0	
Operations and Maintenance         3,034,051         27,178         220,882         0         (2,785,991)           Pupil Transportation         1,474,016         23,689         126,018         18,785         (1,305,524)           Central         443,628         0         0         0         (443,628)           Operation of Non-Instructional Services         2,336,739         198,772         1,278,798         0         (534,285)           Extracurricular Activities         637,084         88,003         14,796         0         (534,285)           Interest and Fiscal Charges         1,427,532         0         0         0         (1,427,532)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$19,354,282)           General Revenues:           Property Taxes Levied for:           General Purposes         8,917,753         1,579,198         15,5381           Grants and Entitlements not Restricted to Specific Programs         16,485,472         10,799,198         10,799,198         10,799,198         10,799,198         10,799,198         10,799,198         10,799,198         10,799,198         10,799,198         10,799,198         10,799,198         10,799,198         10,799,198<	Business		0	0	0	
Pupil Transportation         1,474,016         23,689         126,018         18,785         (1,305,524)           Central Central         443,628         0         0         0         (443,628)         0         0         0         (443,628)         0         0         0         (443,628)         0         0         0         (859,169)         Extracurricular Activities         637,084         88,003         14,796         0         0         (534,285)         Interest and Fiscal Charges         1,427,532         0         0         0         0         (1,427,532)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$19,354,282)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$19,354,282)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$19,354,282)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         \$1,579,198         \$1,579,198         \$1,579,198         \$1,579,198         \$1,579,198         \$1,579,198         \$1,6485,472         \$1,6485,472         \$1,6485,	Operations and Maintenance		27,178	220,882	0	
Central         443,628         0         0         (443,628)           Operation of Non-Instructional Services         2,336,739         198,772         1,278,798         0         (859,169)           Extracurricular Activities         637,084         88,003         14,796         0         (534,285)           Interest and Fiscal Charges         1,427,532         0         0         0         (1,427,532)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$19,354,282)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$19,354,282)           General Revenues:         Property Taxes Levied for:         General Purposes         28,917,753           Debt Service Purposes         1,579,198         Capital Projects Purposes         15,381           Grants and Entitlements not Restricted to Specific Programs         16,485,472         10,485,472           Unrestricted Contributions         80,000         10,485,472         10,485,472         10,485,472           Other Revenues         299,464         10,485,472         299,464         10,485,472         299,464         10,485,472         10,485,47	•			126.018	18.785	
Operation of Non-Instructional Services         2,336,739         198,772         1,278,798         0         (859,169)           Extracurricular Activities         637,084         88,003         14,796         0         (534,285)           Interest and Fiscal Charges         1,427,532         0         0         0         (1,427,532)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         (\$19,354,282)           Total Governmental Activities         \$40,816,242         \$1,291,445         \$8,931,754         \$11,238,761         \$8,917,753           Debt Service Purposes         Debt Service Purposes         1,579,198           Capital Projects Purposes         1,579,198           Graph Activation of Programs         1,544,454	-		,			
Extracurricular Activities   637,084   88,003   14,796   0   0   (534,285)						` ' '
Interest and Fiscal Charges	=					
Total Governmental Activities						
General Revenues:         8,917,753           Property Taxes Levied for:         8,917,753           General Purposes         1,579,198           Capital Projects Purposes         155,381           Grants and Entitlements not Restricted to Specific Programs         16,485,472           Unrestricted Contributions         80,000           Investment Earnings         595,117           Other Revenues         299,464           Total General Revenues         28,112,385           Change in Net Assets         8,758,103           Net Assets Beginning of Year         63,294,475		1,127,002				(1, 127,002)
Property Taxes Levied for:       8,917,753         General Purposes       1,579,198         Debt Service Purposes       155,381         Capital Projects Purposes       155,381         Grants and Entitlements not Restricted to Specific Programs       16,485,472         Unrestricted Contributions       80,000         Investment Earnings       595,117         Other Revenues       299,464         Total General Revenues       28,112,385         Change in Net Assets       8,758,103         Net Assets Beginning of Year       63,294,475	Total Governmental Activities =	\$40,816,242	\$1,291,445	\$8,931,754	\$11,238,761	(\$19,354,282)
Debt Service Purposes       1,579,198         Capital Projects Purposes       155,381         Grants and Entitlements not Restricted to Specific Programs       16,485,472         Unrestricted Contributions       80,000         Investment Earnings       595,117         Other Revenues       299,464         Total General Revenues       28,112,385         Change in Net Assets       8,758,103         Net Assets Beginning of Year       63,294,475			Property Taxes Levie	d for:		
Capital Projects Purposes       155,381         Grants and Entitlements not Restricted to Specific Programs       16,485,472         Unrestricted Contributions       80,000         Investment Earnings       595,117         Other Revenues       299,464         Total General Revenues       28,112,385         Change in Net Assets       8,758,103         Net Assets Beginning of Year       63,294,475						· · · · · · · · · · · · · · · · · · ·
Grants and Entitlements not Restricted to Specific Programs  Unrestricted Contributions  Investment Earnings  Other Revenues  Total General Revenues  Change in Net Assets  Net Assets Beginning of Year  16,485,472  80,000  80,000  1700  1800  1900  1900  1000			•			
Unrestricted Contributions       80,000         Investment Earnings       595,117         Other Revenues       299,464         Total General Revenues       28,112,385         Change in Net Assets       8,758,103         Net Assets Beginning of Year       63,294,475				-		155,381
Investment Earnings       595,117         Other Revenues       299,464         Total General Revenues       28,112,385         Change in Net Assets       8,758,103         Net Assets Beginning of Year       63,294,475					pecific Programs	16,485,472
Other Revenues 299,464  Total General Revenues 28,112,385  Change in Net Assets 8,758,103  Net Assets Beginning of Year 63,294,475				tions		,
Total General Revenues 28,112,385  Change in Net Assets 8,758,103  Net Assets Beginning of Year 63,294,475			Investment Earnings			
Change in Net Assets 8,758,103  Net Assets Beginning of Year 63,294,475			Other Revenues			299,464
Net Assets Beginning of Year63,294,475			Total General Revenu	ies		28,112,385
			Change in Net Assets			8,758,103
Net Assets End of Year _ \$72,052,578			Net Assets Beginning	of Year		63,294,475
			Net Assets End of Ye	ar		\$72,052,578

	General	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Assets: Equity in Pooled Cash and Investments	\$2,594,362	\$8,365,712	\$5,215,703	\$16,175,777
Restricted Cash and Investments	538,690	1,069,675	\$5,215,705 0	1,608,365
Receivables:	330,070	1,007,075	V	1,000,303
Taxes	9,188,567	0	1,882,707	11,071,274
Accounts	27,171	0	3	27,174
Interest	0	52,284	0	52,284
Intergovernmental	11,341	174,208	417,711	603,260
Interfund	262,417	0	0	262,417
Inventory	0	0	54,198	54,198
Total Assets	12,622,548	9,661,879	7,570,322	29,854,749
Liabilities and Fund Balances: Liabilities:				
Accounts Payable	168,190	13,260	55,959	237,409
Accrued Wages and Benefits	3,419,722	0	957,627	4,377,349
Compensated Absences	195,697	0	0	195,697
Retainage Payable	0	1,069,675	0	1,069,675
Contracts Payable	0	0	1,803,112	1,803,112
Interfund Payable	0	0	262,417	262,417
Unearned Revenue	8,756,402	134,501	1,937,494	10,828,397
Other Liabilities	14,317	0	0	14,317
Total Liabilities	12,554,328	1,217,436	5,016,609	18,788,373
Fund Balances:				
Reserved for Encumbrances	515,632	724,117	403,172	1,642,921
Reserved for Inventory	0	0	54,198	54,198
Reserved for Property Tax Advances	432,165	0	105,780	537,945
Reserved for Budget Stabilization	105,468	0	0	105,468
Unreserved, Undesignated, Reported in:				
General Fund	(985,045)	0	0	(985,045)
Special Revenue Funds	0	0	190,311	190,311
Debt Service Funds	0	0	1,254,030	1,254,030
Capital Projects Funds	0	7,720,326	546,222	8,266,548
Total Fund Balances	68,220	8,444,443	2,553,713	11,066,376
Total Liabilities and Fund Balances	\$12,622,548	\$9,661,879	\$7,570,322	\$29,854,749

Total Governmental Fund Balance		\$11,066,376
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		92,112,684
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		
Delinquent Property Taxes Intergovernmental	\$509,202 295,069	
		804,271
In the statement of net assets interest payable is accrued when incurred, whereas in the governmental funds interest is reported as a liability only when it will require the use of current financial resources.		(114,068)
Some liabilities reported in the statement of net assets do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds.		
Compensated Absences		(1,418,329)
Deferred bond issuance cost associated with long-term liabilities are not reported in the funds.		128,975
Long-term liabilities, are not due and payable in the current period and therefore are not reported in the funds.	-	(30,527,331)
Net Assets of Governmental Activities	=	\$72,052,578

	Consul	Classroom Facilities	Other Governmental	Total Governmental
Revenues:	General	Facilities	Funds	Funds
Taxes	\$8,951,177	\$0	\$1,733,481	\$10,684,658
Tuition and Fees	809,336	0	103	809,439
Investment Earnings	268,266	350,385	127,588	746,239
Intergovernmental	18,299,491	10,771,466	7,457,472	36,528,429
Extracurricular Activities	2,321	0	108,838	111,159
Charges for Services	0	0	192,547	192,547
Other Revenues	380,838	478	106,055	487,371
Total Revenues	28,711,429	11,122,329	9,726,084	49,559,842
Expenditures:				
Current:				
Instruction:				
Regular	11,845,515	0	2,476,842	14,322,357
Special	3,355,068	0	1,485,848	4,840,916
Vocational	365,189	0	0	365,189
Other	2,789,664	0	62,070	2,851,734
Support Services:				
Pupil	1,476,093	0	891,906	2,367,999
Instructional Staff	1,575,834	0	746,323	2,322,157
General Administration	120,639	0	0	120,639
School Administration	3,603,717	0	240,058	3,843,775
Fiscal	596,825	0	25,947	622,772
Business	91,279	0	0	91,279
Operations and Maintenance	2,973,997	0	25,162	2,999,159
Pupil Transportation	1,338,735	0	16,404	1,355,139
Central	427,684	0	0	427,684
Operation of Non-Instructional Services	489,156	0	1,797,634	2,286,790
Extracurricular Activities	425,650	0	165,452	591,102
Capital Outlay	64,292	18,126,499	3,348,944	21,539,735
Debt Service:			504.005	<b>524.20</b> 0
Principal Retirement	30,004	0	601,386	631,390
Interest and Fiscal Charges	435	0	1,378,743	1,379,178
Total Expenditures	31,569,776	18,126,499	13,262,719	62,958,994
Excess of Revenues Over (Under) Expenditures	(2,858,347)	(7,004,170)	(3,536,635)	(13,399,152)
Other Financing Sources (Uses):				
Proceeds from Sale of Capital Assets	0	0	10,000	10,000
Transfers In	0	0	408,577	408,577
Transfers (Out)	(84,648)	0	(323,929)	(408,577)
Total Other Financing Sources (Uses)	(84,648)	0	94,648	10,000
Net Change in Fund Balance	(2,942,995)	(7,004,170)	(3,441,987)	(13,389,152)
Fund Balance Beginning of Year	3,011,215	15,448,613	5,995,700	24,455,528
Fund Balance End of Year	\$68,220	\$8,444,443	\$2,553,713	\$11,066,376

Net Change in Fund Balance - Total Governmental Funds	(\$13,389,152)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.

Capital assets used in governmental activities	\$23,009,132
Depreciation Expense	(1,541,247)

21,467,885

Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The amount of the proceeds must be removed and the gain or loss on the disposal of capital assets must be recognized. This is the amount of the difference between the proceeds and the gain or loss.

(170,730)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Delinquent Property Taxes	(32,326)
Intergovernmental	207,559

175,233

Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.

631,390

In the statement of activities interest expense is accrued when incurred, whereas in governmental funds an interest expenditure is reported when due.

1,497

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated Absences	91,831
Amortization of Bond Issuance Cost	(5,488)
Amortization of Bond Premium	20,167
Bond Accretion	(64,530)

41,980

Change in Net Assets of Governmental Activities

\$8,758,103

	Private Purpose Trust	Agency
Assets:	Trust	Agency
Equity in Pooled Cash and Investments	\$14,266	\$39,224
Total Assets	14,266	39,224
Liabilities:		
Other Liabilities	0	39,224
Total Liabilities	0	\$39,224
Net Assets:		
Held in Trust	14 266	
neiu III Trust	14,266	
Total Net Assets	\$14,266	

	Private Purpose Trust
Additions:	
Donations	\$3,000
Investment Earnings	143
Total Additions	3,143
Deductions:	
Scholarships	2,560
Total Deductions	2,560
Change in Net Assets	583
Net Assets Beginning of Year	13,683
Net Assets End of Year	\$14,266

Painesville City Local School District Lake County, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2009

#### NOTE 1 - DESCRIPTION OF THE DISTRICT

The Painesville City Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local district as defined by Section 3311.03 of the Ohio Revised Code. The District operates under a five member elected Board of Education and is responsible for the provision of public education to residents of the District.

The District is located in Lake County.

Average daily membership (ADM) as of June 1, 2009 was 3,111. The District employed 275 certificated employees and 195 non-certificated employees. It currently operates six instructional facilities.

#### REPORTING ENTITY

In accordance with Governmental Accounting Standards Board (GASB) Statement 14, the financial reporting entity consists of a primary government and its component units. The District is a primary government because it is a special-purpose government that has a separately elected governing body, is legally separate, and is fiscally independent of other state and local governments.

There are no component units combined with the District for financial statement presentation purposes, and it is not included in any other governmental reporting entity. Consequently, the District's financial statements include only the funds of those organizational entities for which its elected governing body is financially accountable. The District's major operations include education, pupil transportation, food service, and maintenance of District facilities.

The District participates in three Jointly Governed Organizations, a shared risk pool and an insurance purchasing pool, that are further described in the notes to the financial statements.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The most significant of the District's accounting policies are described below.

#### **FUND ACCOUNTING**

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the District are grouped into the categories governmental and fiduciary.

#### **Governmental Funds**

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Classroom Facilities Fund</u> – The classroom facilities fund is used to account for construction projects related to new classroom facilities.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's only trust fund is a private purpose trust which accounts for scholarship programs for students. The District has a student managed activity agency fund which accounts for assets and liabilities generated by student managed activities.

#### **MEASUREMENT FOCUS**

#### **Government-wide Financial Statements**

The government-wide statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the statement of net assets. Fiduciary Funds are not included in entity-wide statements.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust is reported using the economic resources measurement focus.

#### **BASIS OF ACCOUNTING**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

#### Revenues – Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, included property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: property taxes available for advance, grants and interest.

#### Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2009, but which were levied to finance fiscal year 2010 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### <u>Unearned Revenue</u>

Unearned revenue represents amounts under the accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

#### Expenses/Expenditures

On the accrual basis of accounting, expenditures are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### **EQUITY IN POOLED CASH AND INVESTMENTS**

Cash received by the District is pooled for investment purposes. Interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposits and repurchase agreements are reported at cost.

The District has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during fiscal year 2009. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company but does operate in a manner consistent with Rule 2A7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2009.

Following Ohio statutes, the Board has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue during the fiscal year amounted to \$268,266 credited to the general fund, \$350,385 credited to the classroom facilities fund, and \$127,588 credited to other governmental funds.

For presentation on the financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

#### **INVENTORY**

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of food held for resale and consumable supplies.

#### CAPITAL ASSETS

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of one thousand dollars (\$1,000). The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated, except land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is allocated using the straight-line method over the following useful lives:

<u>Description</u>	Estimated Lives
Buildings and Improvements	10 - 50 years
Equipment	5 - 10 years

#### **COMPENSATED ABSENCES**

The District reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time, when earned, for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, a liability is recorded only for the portion of unpaid compensated absences that have matured, for example, as a result of resignations and retirements.

The District's policies regarding compensated absences are determined by the state laws and/or negotiated agreements. In summary, the policies are as follows:

Vacation How Earned	<u>Certified</u> Not Eligible	Administrators Per Contract	Non-Certificated 0 days for less than 1 year of service, 10-25 days depending on length of service after 1 year of service
Maximum Accumulation	Not Applicable	Per Contract	Two years vacation leave
Accumulation	Not Applicable	1 Cl Contract	I wo years vacation leave
Vested	Not Applicable	Per Contract	After first year of employment
Termination Entitlement	Not Applicable	Per Contract	Paid upon termination
Sick Leave How Earned	1 1/4 days per month of employment (15 days per year)	1 1/4 days per month of employment (15 days per year)	Per Contract
Maximum Accumulation	232 days	Unlimited	Unlimited
Vested	As Earned	As Earned	As Earned
Termination Entitlement	40% of accumulated sick leave up to 52 days	40% of accumulated sick leave up to 52 days	40% of accumulated sick leave up to 42 days

#### ACCRUED LIABILITIES AND LONG-TERM OBLIGATIONS

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. In general, liabilities that mature or come due for payment during the fiscal year are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements when due.

#### **NET ASSETS**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. Of the \$11,177,292 in restricted net assets, none was restricted by enabling legislation.

#### **ESTIMATES**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### INTERFUND ACTIVITY

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column on the Statement of Net Assets.

As a general rule the effect of interfund (internal) activity has been eliminated from the government-wide statement of activities. The interfund services provided and used are not eliminated in the process of consolidation.

#### **BUDGETARY PROCESS**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

#### Tax Budget

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the Lake County Budget Commission for rate determination.

#### **Estimated Resources**

Prior to April 1, the Board accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the amended certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2009.

#### **Appropriations**

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution must be legally enacted by the Board of Education at the fund level of expenditures, which are the legal levels of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals at any level of control.

Any revisions that alter the total of any fund appropriation must be approved by the Board of Education. The Board may pass supplemental fund appropriations so long as the total appropriations by fund does not exceed the amounts set forth in the most recent Certificate of Estimated Resources. During the year, several supplemental appropriations were legally enacted. The budget figures, which appear in the statements of budgetary comparisons, represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds, other than agency funds, consistent with statutory provisions.

#### Encumbrances

As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriations and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at fiscal year end are reported as a reservation of fund balance for subsequent year expenditures for governmental funds.

#### Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

#### **FUND EQUITY**

Reserved fund balances indicate a portion of fund equity which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances, inventory, property tax advances and budget stabilization. The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute. The unreserved portion of fund equity, reflected for the Governmental Funds, is available for use within the specific purpose of those funds.

#### RESTRICTED ASSETS

Restricted assets in the general fund represent Equity in Pooled Cash and Investments set aside to establish a budget stabilization reserve and a designation balance reserve. A corresponding fund balance reserve has also been established for the budget stabilization reserve. Restricted assets in the Classroom Facilities Fund represent Equity in Pooled Cash and Investments set aside to establish retainage accounts for continuing improvements (construction projects) throughout the District.

#### NOTE 3 - EQUITY IN POOLED CASH AND INVESTMENTS

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the statement of net assets and balance sheet as "Equity in Pooled Cash and Investments."

State statute requires the classification of monies held by the District into three categories:

<u>Active Monies</u> - Those monies required to be kept in a "cash" or "near cash" status for immediate use by the District. Such monies must by law be maintained either as cash in the District treasury, in depository accounts payable or withdrawable on demand.

<u>Inactive Monies</u> – Those monies not required for use within the current two year period of designated depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designated depositories, or as savings or deposit accounts, including, but not limited to passbook accounts.

<u>Interim Monies</u> – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Ohio law permits interim monies to be invested or deposited in the following securities:

- (1) Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest.
- (2) Bonds, notes, debentures, or other obligations or securities issued by any federal governmental agency.
- (3) No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- (4) Interim deposits in the eligible institutions applying for interim monies to be evidenced by time certificates of deposit maturing not more than one year from date of deposit, or by savings or deposit accounts, including, but limited to, passbook accounts.

- (5) Bonds, and other obligations of the State of Ohio.
- (6) The Ohio State Treasurer's investment pool (STAR Ohio).
- (7) Commercial paper and banker's acceptances which meet the requirements established by Ohio Revised Code, Sec. 135.142.
- (8) Under limited circumstances, corporate debt interests in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### **Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's policy for deposits is any balance not covered by depository insurance will be collateralized by the financial institutions with pledged securities. As of June 30, 2009 the carrying amount of the District's deposits was \$1,931,594 and \$638,911 of the District's bank balance of \$2,096,378 was exposed to custodial risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the District's name.

Ohio Revised Code Chapter 135, Uniform Depository Act, authorizes pledging of pooled securities in lieu of specific securities. Specifically, a designated public depository may pledge a single pool of eligible securities to secure repayment of all public monies deposited in the financial institution, provided that all times the total value of the securities so pledged is at least equal to 105% of the total amount of all public deposits secured by the pool, including the portion of such deposits covered by any federal deposit insurance.

#### **Investments**

Investments are reported at fair value. As of June 30, 2009, the District had the following investments:

		Weighted Average
Investment Type	Fair Value	Maturity (Years)
Money Market Funds	\$8,119,371	0.00
STAR Ohio	949,513	0.16
Federal Home Loan Bank	2,006,250	0.11
Federal Home Loan Mortgage - Discount Note	2,497,550	0.41
Ohio State Department Administrative Services	821,624	1.17
Short Bond Portfolio	1,511,730	1.75
Total Fair Value	\$15,906,038	
Portfolio Weighted Average Maturity		0.31

Interest Rate Risk - In accordance with the investment policy, the District manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to three years.

Credit Risk – It is the District's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have a credit quality rating of the top 2 ratings issued by nationally recognized statistical rating organizations. The District's investments in Federal Home Loan Bank, Federal Home Loan Mortgage - Discount Note, Short Bond Portfolio and in the Money Market Funds were rated AAA by Standard & Poor's and Fitch Ratings and Aaa by Moody's Investors Service. Investments in Ohio State Administration Services were rated AA by Standard & Poor's and AA3 by Moody's. Investments in STAR Ohio were rated AAAm by Standard & Poor's.

Concentration of Credit Risk – The District's investment policy allows investments in Federal Agencies or Instrumentalities. All investments were issued or guaranteed by the federal government. At year end, the District's allocations of investments were as follows: Federal Home Loan Bank (13%), Federal Home Loan Mortgage – Discount Note (16%), Short Bond Portfolio (9%), Ohio State Department Administration Services (5%), Money Market Accounts (51%) and STAROhio (6%).

Custodial credit risk is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the District's securities are either insured and registered in the name of the District or at least registered in the name of the District.

### **NOTE 4 - PROPERTY TAXES**

Real property taxes collected in 2009 were levied in April on the assessed values as of January 1, 2008, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. A re-evaluation of real property is required to be completed no less than every six years, with a statistical update every third year. The most recent re-evaluation was completed in January, 2009.

Tangible personal property tax is assessed on equipment and inventory held by businesses. Tangible property is assessed at 25 percent of true value for capital assets and 23 percent of true value for inventory. Each business was eligible to receive a \$10,000 exemption in assessed value which was reimbursed by the State.

The tangible personal property tax will phase out over a four-year period starting with tax year 2006 and ending with no tax due in 2009. This phase-out applies to most businesses and includes furniture and fixtures, machinery and equipment and inventory. New manufacturing machinery and equipment first reportable on the 2006 and subsequent year returns is not subject to the personal property tax.

Real property taxes are payable annually or semi-annually. In 2009, if paid annually, payment was due by January 20th. If paid semi-annually, the first payment (at least 1/2 amount billed) was due January 20th with the remainder due on June 20th.

The Lake County Auditor remits portions of the taxes collected to all taxing districts with periodic settlements of real and public utility property taxes in February and August and tangible personal property taxes in June and October. The District records billed but uncollected property taxes as receivables at their estimated net realizable value.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, personal property and public utility taxes which became measurable at June 30, 2009. Delinquent property taxes collected within 60 days are included as a receivable and tax revenue as of June 30, 2009. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is available to finance current year operations. The receivable is, therefore, offset by a credit to deferred revenue for that portion not intended to finance current year operations.

The amount available as an advance at June 30, 2009, was \$432,165 for General Fund and \$105,780 for Other Governmental Funds, and is recognized as revenue, with a corresponding reserve to fund balance since the Board did not appropriate these receivables for fiscal year 2009 operations.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2009 taxes were collected are:

	First Half	Second Half
	Amount	Amount
Agricultural/Residential		
and Other Real Estate	\$213,326,930	\$234,532,900
Public Utility Personal	4,553,320	1,550,900
Tangible Personal Property	25,567,322	716,147
Total	\$243,447,572	\$236,799,947

### NOTE 5 – RECEIVABLES

Receivables at June 30, 2009, consisted of taxes, accounts (rent and student fees), interest, intergovernmental grants and interfund. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

### **NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2009, was as follows:

	Beginning			Ending
	Balance	Additions	Deletions	Balance
<b>Governmental Activities</b>				
Capital Assets, not being depreciated:				
Land	\$7,071,870	\$1,009,054	\$0	\$8,080,924
Construction in Progress	47,610,778	21,539,735	46,585,400	22,565,113
Total Capital Assets, not being				
depreciated	54,682,648	22,548,789	46,585,400	30,646,037
Capital Assets, being depreciated:				
Buildings and Improvements	19,748,206	45,576,346	1,370,129	63,954,423
Equipment	5,835,056	1,469,397	673,590	6,630,863
Total Capital Assets, being depreciated:	25,583,262	47,045,743	2,043,719	70,585,286
Totals at Historical Cost	\$80,265,910	\$69,594,532	\$48,629,119	\$101,231,323
Less Accumulated Depreciation:				
Buildings and Improvements	4,898,886	1,143,986	1,199,399	4,843,473
Equipment	4,551,495	397,261	673,590	4,275,166
Total Accumulated Depreciation	9,450,381	1,541,247	1,872,989	9,118,639
Governmental Activities Capital Assets, Net	\$70,815,529	\$68,053,285	\$46,756,130	\$92,112,684

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$876,259
Special	42,693
Vocational	2,188
Support Services:	
Pupils	6,285
Instructional Staff	7,406
General Administration	229
School Administration	60,744
Fiscal	138
Operations and Maintenance	228,947
Pupil Transportation	121,707
Central	15,471
Operation of Non-Instructional Services	130,651
Extracurricular Activities	48,529
Total Depreciation Expense	\$1,541,247

### NOTE 7 - LONG-TERM LIABILITIES

	Maturity Dates	Beginning Balance	Additions	Reductions	Ending Balance	Due In One Year
<b>Governmental Activities:</b>						
General Obligation Bonds:						
School Improvement Bonds						
2004 4.62%	12/1/32	\$18,800,000	\$0	\$445,000	\$18,355,000	\$455,000
Stadium Project - Refinancing						
2002 1.60-3.55%	6/1/14	485,000	0	110,000	375,000	115,000
Current Interest Bonds -						
School Improvement 2005						
4.87%	12/1/33	10,495,007	0	15,000	10,480,007	15,000
Premium on 2005 School						
Improvement Bonds	12/1/33	494,088	0	20,167	473,921	0
Capital Appreciation Bonds -						
School Improvement 2005	12/1/15	454,993	0	0	454,993	0
Accreted Interest		136,066	64,530	0	200,596	0
Notes Payable	6/1/14	219,200	0	31,386	187,814	33,284
Capital Lease	6/1/09	30,004	0	30,004	0	0
Total Long Term Debt		31,114,358	64,530	651,557	30,527,331	618,284
Compensated Absences		1,750,646	237,951	374,571	1,614,026	347,360
Total Governmental Activities		\$32,865,004	\$302,481	\$1,026,128	\$32,141,357	\$965,644

Principal and interest requirements to retire general obligation debt outstanding at year end are as follows:

	Current Interest Bonds and Notes Payable		Capital Ap	preciation Bon	<u>ds</u>	
Fiscal Year						
Ending June 30	Principal	Interest	Total	Principal	Interest	Total
2010	\$618,284	\$1,349,813	\$1,968,097	\$0	\$0	\$0
2011	845,298	1,335,221	2,180,519	0	0	0
2012	892,434	1,303,697	2,196,131	0	0	0
2013	814,698	1,376,974	2,191,672	0	0	0
2014	562,100	1,028,594	1,590,694	167,621	217,379	385,000
2015-2019	4,160,000	5,264,557	9,424,557	287,372	482,628	770,000
2020-2024	6,170,000	4,457,595	10,627,595	0	0	0
2025-2029	7,785,000	2,794,484	10,579,484	0	0	0
2030-2033	7,550,007	726,274	8,276,281	0	0	0
Total	\$29,397,821	\$19,637,209	\$49,035,030	\$454,993	\$700,007	\$1,155,000

In December 2004, the District issued \$19,990,000 in general obligation bonds, with interest at 4.62%. Proceeds are being used to fund construction of a new school.

In September 2002, the District issued \$1,000,000 in general obligation bonds with interest rates varying from 1.60 to 3.55 percent. Proceeds were used to refund \$1,000,000 of the outstanding 1992 School Improvement Bonds.

### **School Improvement Bonds**

In November 2005, the District issued \$11,000,000 in school improvement bonds that are for the purpose of new construction, improvements, renovations, and additions to school facilities. The \$544,901 premium on the issuance of the bonds is included in this new debt and will be amortized over the remaining life of the debt which has a final maturity date of December 1, 2032. The new debt will be retired from the debt service fund.

The bonds are not subject to optional redemption prior to maturity. Of the \$11,000,000 issued, \$10,545,007 represents serial bonds and \$454,993 is capital appreciation bonds. The serial bonds mature at varying amounts through December 1, 2032.

The capital appreciation bonds will mature in fiscal years 2013 through 2015. The final maturity amount of the bonds is \$1,155,000. For fiscal year 2009, \$64,530 of accretion was recorded for the capital appreciation bonds.

### **Notes Payable**

In August 1999, the District obtained \$432,211 of energy conservation notes, with interest at 6.05%. Payments of principal and interest relating to this liability are recorded as expenditures in the General Fund via transfers to the Debt Service Fund. These notes will be paid down through fiscal year 2014.

### **NOTE 8 - PENSION PLANS**

### SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO

### Plan Description

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability, and survivor benefits; annual cost-of-living adjustments; and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under *Employers/Audit Resources*.

### **Funding Policy**

Plan members are required to contribute 10% of their annual covered salary and District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The Retirement Board acting with the advice of the actuary, allocates the employer contribution rate among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care fund) of the System. For fiscal year ending June 30, 2009, the allocation to pension and death benefits is 9.09%. The remaining 4.91% of the 14% employer contribution rate is allocated to the Health Care and Medicare B Funds. The District's contributions to SERS for the years ended June 30, 2009, 2008, and 2007 were \$874,896, \$814,656 and \$779,676 respectively; 51% has been contributed for fiscal year 2009 and 100% for fiscal years 2008 and 2007.

### STATE TEACHERS RETIREMENT SYSTEM OF OHIO

### Plan Description

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement system. STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution, or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof. Additional information or copies of STRS Ohio's *Comprehensive Annual Financial Report* can be requested by writing to STRS Ohio, 275 E. Broad Street, Columbus, OH 43215-3771, by calling toll-free 1-888-227-7877, or by visiting the STRS Ohio web site at www.strsoh.org.

### Plan Options

New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5% of earned compensation among various investment choices. The Combined Plan offers features of the DC Plan and DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members will transfer to the DB Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

### **DB Plan Benefits**

Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2% multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31st year of earned Ohio service credit is calculated at 2.5%. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5% instead of 2.2%. Under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

### DC Plan Benefits

Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5% are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

### Combined Plan Benefits

Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1% of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

Eligible faculty of Ohio's public colleges and universities may choose to enroll in either STRS Ohio or an alternative retirement plan (ARP) offered by their employer. Employees have 120 days from their employment date to select a retirement plan.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by 3% of the original base amount for DB Plan participants.

The DB and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalizations, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

A DB or Combined Plan member with five or more years' credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the DB Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

### **Funding Policy**

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers.

Contribution requirements and the contributions actually made for the fiscal year ended June 30, 2009, were 10% of covered payroll for members and 14% for employers. The District's contributions to STRS for the years ended June 30, 2009, 2008, and 2007 were \$2,174,124, \$2,164,080 and \$2,197,620, respectively; 82% has been contributed for fiscal year 2009 and 100% for fiscal years 2008 and 2007.

### **NOTE 9 - POST EMPLOYMENT BENEFITS**

### SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO

### Plan Description

In addition to a cost-sharing multiple-employer defined benefit pension plan, the School Employees Retirement System of Ohio (SERS) administers two postemployment benefit plans.

### Medicare Part B Plan

The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2009 was \$96.40; SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal year 2009, the actuarially required allocation was .75%. District contributions for the year ended June 30, 2009, 2008 and 2007 were \$46,869, \$39,569 and \$41,768, respectively, which equaled the required contributions each year.

### Health Care Plan

ORC 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMO's, PPO's, Medicare Advantage and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The ORC provides the statutory authority to fund SERS' postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Health Care Fund was established under, and is administered in accordance with, Internal Revenue Code 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14% contribution to the Health Care Fund. At June 30, 2009, the health care allocation was 4.16%. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statues provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2009, the minimum compensation level was established at \$35,800. The surcharge, added to the unallocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District contributions assigned to health care for the years ended June 30, 2009, 2008, and 2007 were \$259,969, \$307,295, and \$294,555, respectively.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its *Comprehensive Annual Financial Report*. The report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under *Employers/Audit Resources*.

### STATE TEACHERS RETIREMENT SYSTEM OF OHIO

### <u>Plan Description</u>

STRS Ohio administers a pension plan that is comprised of: a Defined Benefit Plan; a self-directed Defined Contribution Plan and a Combined Plan that is a hybrid of the Defined Benefit and the Defined Contribution Plan.

Ohio law authorized STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums.

Pursuant to 3307 of the Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent *Comprehensive Annual Financial Report* by visiting <u>www.strsoh.org</u> or by requesting a copy by calling toll-free 1-888-227-7877.

### **Funding Policy**

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14% employer contributions rate, 1% of covered payroll was allocated to post-employment health care for the year ended June 30, 2009, 2008 and 2007. The 14% employer contribution rate is the maximum rate established under Ohio law. The District contributions for the years ended June 30, 2009, 2008, and 2007 were \$155,295, \$154,577, and \$156,973, respectively.

### **NOTE 10 – CONTINGENT LIABILITIES**

### **GRANTS**

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds.

However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District as of June 30, 2009.

### **LITIGATION**

The District is not currently a party to any significant legal proceedings.

### NOTE 11 – LAKE COUNTY SCHOOL FINANCING DISTRICT

The Board of Education of the Lake County Educational Service Center has, by a resolution adopted February 6, 1990, pursuant to Section 3311.50 of the Revised Code, created a county school financing district known as the Lake County School Financing District (the "Financing District") for the purpose of levying taxes for the provision of the following specified educational programs and services by the school districts that are part of the Financing District: the provision of necessary personnel, materials, supplies and transportation for instruction in language arts, social studies, mathematics, fine and practical arts, health and physical education, science and business education.

The Board of Education of the Lake County Educational Service Center acts as the taxing authority of the Financing District pursuant to Section 3311.50 of the Revised Code. The Financing District receives settlements of taxes levied and distributes within ten days to each of the Member Districts (including Painesville City Local School District) each such Member District's proportionate share of that tax settlement. Each Member District's proportionate share is a fraction, the numerator being Member District's total pupil population and the denominator being the aggregate pupil population of all Member Districts as of that date.

Taxes collected by the Financing District available to the District at June 30 are recorded as receivables and revenue for the current fiscal year. Uncollected taxes outstanding received by the Financing District within 60 days after the fiscal year are recorded as a receivable and deferred revenue for they are measurable but not available to the District. The receivable is included in the account "Receivables – Intergovernmental".

### NOTE 12 – JOINTLY GOVERNED ORGANIZATIONS

<u>Auburn Career Center</u> – The Auburn Career Center is a joint vocational school district, which is a jointly governed organization among eleven school districts. The students of each participating school district may attend classes offered at the vocational facility. Each participant's control over the operation of the Auburn Career Center is limited to representation on the board. Continued existence of the Auburn Career Center is not dependent on the District's continued participation. Financial information can be obtained by writing the Auburn Career Center, 8140 Auburn Road, Painesville, Ohio 44077.

Lake Geauga Computer Association - The Lake Geauga Computer Association (LGCA) is a jointly governed organization that was first formed for the purpose of providing computer services for accounting, grading, scheduling, EMIS and other applications to its eighteen (18) member school districts. Each of the districts supports LGCA based upon a per pupil charge. The executive committee (governing board) consists of the superintendents and treasurers of the member school districts. The degree of control exercised by any participating school district is limited to its representation on the governing board. LGCA's continued existence is not dependent on the District's continued participation. LGCA is not accumulating significant financial resources or experiencing financial distress, which would cause additional financial benefits or burden on the District. Financial information can be obtained from: Lake Geauga Computer Association, 8140 Auburn Road, Painesville, Ohio 44077.

Ohio Schools Council Association - The Ohio Schools Council Association (the Council) is a jointly governed organization among eighty-two school districts. The jointly governed organization was formed to bring quality products and services at the lowest possible cost to the member districts. The Council's Board consists of seven superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. In fiscal year 2002, the District paid \$500 to the Council. Financial information can be obtained by contacting the Executive Secretary of the Ohio Schools Council at 6133 Rockside Road, Suite 10, Independence, Ohio 44131.

The District also participates in the Council's prepaid natural gas program, which was implemented during fiscal year 1999. This program allows school districts to purchase natural gas at reduced rates, if the school districts will commit to participating for a twelve-year period. The participants make monthly payments based on estimated usage. Each month, these estimated payments are compared to their actual usage and any necessary adjustments are made.

The City of Hamilton, a municipal corporation, a political subdivision duly organized and existing under the laws of the State of Ohio, issued \$89,450,000 in debt to purchase twelve years of natural gas from CMS Energy Corporation for the participants. The participating school districts are not obligated in any manner for this debt. If a participating school district terminates its agreement, the district is entitled to recover that amount, if any, of its contributions to the operating fund, which are not encumbered for its share of program administrative costs.

### **NOTE 13 – CLAIMS SERVICING POOL**

The District participates in Lake County Council of Governments Health Care Benefits Program (HCBP) Self-Insurance Program, a shared risk pool, comprised of nine Lake County school districts plus Lake County Community College and Lake County Educational Service Center. Each school district has a representative on the assembly (usually the superintendent or designee). Each member pays an administrative fee to the pool. The plan's business and affairs are conducted by a five member Board of Directors elected by the HCBP's assembly. The assembly elects officers for one year terms to serve on the Board of Directors.

### **NOTE 14 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2009, the District contracted with Indiana Insurance for property and general liability insurance. There is a \$3,000,000 limit of liability.

Commercial umbrella liability is protected by Indiana Insurance with a \$5,000,000 single and aggregate occurrence limit. Vehicles are covered by Indiana Insurance and have a \$500 deductible for comprehensive collision. Automobile liability has a \$1,000,000 combined single limit of liability. Settled claims have not exceeded this commercial coverage in any of the past three years.

The District has elected to provide medical coverage through the Lake County Council of Governments Health Care Benefits Program.

### NOTE 15 – OSBA INSURANCE PURCHASING POOL

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

### NOTE 16 – FUND BALANCE RESERVES FOR SET-ASIDES

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

For fiscal year ended June 30, 2009, the District was no longer required to set aside funds in the budget reserve set-aside, with the exception of refund monies received from the Bureau of Workers' Compensation, which must be spent for specified purposes.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

	Textbooks	Capital Acquisition	Budget Stabilization
Set Aside Reserve Balance as of June 30, 2008 Current Year Set Aside Requirements	(\$515,612) 483,327	\$0 483,327	\$105,468 0
Qualified Disbursements	(491,905)	(268,400)	
Current Year Offsets	0	(20,775,199)	0
Total	(\$524,190)	(\$20,560,272)	\$105,468
Set Aside Reserve Balance Carried Forward to Future Years	(\$524,190)	\$0	\$0
Set Aside Balance as of June 30, 2009	0	0	105,468
Designation Balance as of June 30, 2009	0	0	433,222
Restricted Cash as of June 30, 2009			\$538,690

Effective April 10, 2001, Am. Sub. Senate Bill 345 amended ORC Section 5705.29 effectively eliminating the requirement for the District to establish and maintain a budget stabilization reserve. The non-BWC (Bureau of Workers' Compensation) portion of monies previously reported in the budget stabilization reserve are now reported as designated fund balance for budget stabilization in the General Fund. On June 11, 2001, the Board passed a resolution authorizing the transfer of the non-BWC portion of the budget stabilization reserve to the General Fund designated fund balance. The money set aside in this account can only be used in the event of funding deficit or catastrophic emergency and then only by Board resolution. The District is still required by State law to maintain the textbook reserve and the capital acquisition reserve.

Although the District had qualifying expenditures during the year that reduced the set-aside amounts to below zero, only the excess expenditures for the textbook reserve can be carried forward to the next fiscal year.

### NOTE 17 – INTERFUND TRANSACTIONS

Interfund transactions at June 30, 2009, consisted of the following interfund receivables and interfund payables, transfers in and transfers out:

	Interfund		Trans	sfers
	Receivable	Payable	In	Out
General Fund	\$262,417	\$0	\$0	\$84,648
Other Governmental Funds	0	262,417	408,577	323,929
Total All Funds	\$262,417	\$262,417	\$408,577	\$408,577

Transfers out of the General Fund were made to provide resources to other governmental funds. The transfers out of Other Governmental Funds cover the required maintenance fee for the Ohio School Facilities Commission.

Interfund balances/transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate and to return money to the fund from which it was originally provided once a project is completed.

### NOTE 18 – ACCOUNTABILITY AND COMPLIANCE

### **Accountability**

The following funds had a deficit in fund balance:

Fund	Deficit
Special Revenue Funds:	
District Managed Student Activity (300)	\$823
Public Preschool (439)	8,208
Poverty Based Assistance (494)	367,362
Title VI-B (516)	63,312
Community Development (557)	7,998
Title I (572)	13,130
Food Service (006)	208,700

The deficit in fund balance was due to accruals in GAAP. The general fund is liable for any deficit in these funds and will provide operating transfers when cash is required not when accruals occur.

### NOTE 19 – CONSTRUCTION AND OTHER COMMITMENTS

For the construction contracts, the total of all contracts made was \$52,469,475. Of this contracted amount, there is \$5,050,182 remaining to be paid on various contractors.

### **NOTE 20 – CHANGE IN ACCOUNTING PRINCIPLES**

For 2009, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations (OPEB) and GASB Statement No. 52, Land and Other Real Estate Held as Investments by Endowments.

GASB Statement No. 49 addresses accounting and financial reporting standards for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effect of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The implementation of this Statement did not result in any change to the District's financial statements.

GASB Statement No. 52 establishes standards for accounting and financial reporting for land and other real estate held as investments by endowments. Endowments include permanent and term endowments, and permanent funds. This Statement does not apply to lands granted by the Federal government in connection with a state being admitted to the United States. It also does not apply to quasi-endowments. The implementation of this Statement did not result in any change to District's financial statements.

### **NOTE 21 – SUBSEQUENT EVENTS**

On December 14, 2009, the District accepted the purchase agreement for the sale of real properties located at 979 North St. Clair Street, 348 South State Street and 61 Roosevelt Drive.

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# REQUIRED SUPPLEMENTARY INFORMATION

### General Fund

		Fun	d	
	Original	Final		Variance from
	Budget	Budget	Actual	Final Budget
Revenues:				
Taxes	\$8,753,166	\$8,992,833	\$9,002,583	\$9,750
Tuition and Fees	792,887	814,597	815,480	883
Investment Earnings	257,370	264,417	264,704	287
Intergovernmental	18,017,953	18,511,296	18,531,365	20,069
Extracurricular Activities	2,257	2,318	2,321	3
Other Revenues	410,197	421,428	421,885	457
Total Revenues	28,233,830	29,006,889	29,038,338	31,449
Expenditures:				
Current:				
Instruction:				
Regular	12,726,259	12,843,985	12,017,015	826,970
Special	3,607,834	3,641,209	3,406,767	234,442
Vocational	430,789	434,774	406,781	27,993
Other	3,126,575	3,155,498	2,952,329	203,169
Support Services:				
Pupil	1,613,516	1,628,443	1,523,594	104,849
Instructional Staff	1,599,569	1,614,366	1,510,424	103,942
General Administration	131,981	133,202	124,626	8,576
School Administration	4,009,828	4,046,921	3,786,357	260,564
Fiscal	633,518	639,379	598,212	41,167
Business	97,907	98,813	92,451	6,362
Operations and Maintenance	3,293,348	3,323,813	3,109,807	214,006
Pupil Transportation	1,462,928	1,476,461	1,381,398	95,063
Central	455,848	460,065	430,443	29,622
Operation of Non-Instructional Services	351,304	354,554	331,726	22,828
Extracurricular Activities	457,464	461,696	431,969	29,727
Capital Outlay	91,827	92,676	86,709	5,967
Debt Service:				
Principal Retirement	30,004	30,004	30,004	0
Interest and Fiscal Charges	2,232	2,530	435	2,095
Total Expenditures	34,122,731	34,438,389	32,221,047	2,217,342
Excess of Revenues Over (Under) Expenditures	(5,888,901)	(5,431,500)	(3,182,709)	2,248,791
Other Financing Sources (Uses):				
Advances In	66,163	67,974	68,048	74
Advances (Out)	(244,359)	(246,620)	(230,741)	15,879
Transfers In	3,150	3,236	3,240	4
Transfers (Out)	(93,075)	(93,936)	(87,888)	6,048
Total Other Financing Sources (Uses)	(268,121)	(269,346)	(247,341)	22,005
Net Change in Fund Balance	(6,157,022)	(5,700,846)	(3,430,050)	2,270,796
Fund Balance Beginning of Year (includes				
prior year encumbrances appropriated)	5,879,280	5,879,280	5,879,280	0
1 7				
Fund Balance End of Year	(\$277,742)	\$178,434	\$2,449,230	\$2,270,796

See accompanying notes to the required supplementary information.

Painesville City Local School District Lake County, Ohio Notes to the Required Supplementary Information For the Year Ended June 30, 2009

### **NOTE 1 - BUDGETARY PROCESS**

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the fiscal year 2009.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Board during the year.

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Basis) presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).

- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types and expendable trust funds (GAAP basis).
- 4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

### Net Change in Fund Balance

	General
GAAP Basis	(\$2,942,995)
Revenue Accruals	326,909
Expenditure Accruals	117,199
Transfers In	3,240
Transfers (Out)	(87,888)
Advances In	68,048
Advances (Out)	(230,741)
Encumbrances	(683,822)
Budget Basis	(\$3,430,050)



### Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Education Painesville City Local School District Painesville, Ohio

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Painesville City Local School District (the "District"), as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 23, 2009, wherein we noted the District implemented GASB Statement No.'s 49 and 52, as disclosed in Note 20. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A *control deficiency* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.



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Board of Education Painesville City Local School District

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of Education, management, the Auditor of State's Office, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

& Panichi Inc.

Cleveland, Ohio December 23, 2009



### Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133

Board of Education Painesville City Local School District Painesville, Ohio

### **Compliance**

We have audited the compliance of the Painesville City Local School District (the "District"), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2009. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2009.





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### **Internal Control over Compliance**

The management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *control deficiency* in the District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the District's internal control.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the District's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

### **Schedule of Expenditures of Federal Awards**

Cumi & Panichi Inc.

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of and for the year ended June 30, 2009, and have issued our report there on dated December 23, 2009, wherein we noted the District implemented GASB Statement No.'s 49 and 52, as disclosed in Note 20.

Our audit was performed for the purpose of forming our opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of Education, management, the Auditor of State's Office, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Cleveland, Ohio December 23, 2009

Schedule of Expenditures of Federal Awards

### For the year ended June 30, 2009

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA <u>Number</u>	<u>Receipts</u>	Non-cash Receipts	Disburse- ments	Non-Cash Disburse- ments
U.S. Department of Agriculture: Passed-Through Ohio Department of Educatio	n:				
Nutrition Cluster:					
School Breakfast Program	10.553	\$\$ 227,034 \$	S	\$ 227,034	\$
National School Lunch Program	10.555	<u>772,804</u>	121,554	772,804	104,811
Summer Food Program	10.559	23,660		23,660	
Total Nutrition Cluster		1,023,498		1,023,498	
Total U.S. Department of Agricu	ılture	1,023,498	121,554	1,023,498	104,811
U.S. Department of Education: Passed-Through Ohio Department of Educatio	n:				
Special Education Cluster:					
Preschool Grant	84.173	23,038		23,038	
Title VI-B	84.027	76,022	-	95,051	-
Title VI-B	84.027	646,166		607,457	
Subtotal Title VI-B		722,188	<del></del>	702,508	
Total Special Education Cluster		745,226		725,546	
Title I	84.010	189,854	-	209,755	-
Title I	84.010	15,542	-	17,269	-
Title I	84.010	1,092,603	-	1,058,166	-
Title I - School Improvement	84.010	54,299		50,921	
Total Title I		1,352,298	<del></del>	1,336,111	
Innovative Education Program Strategy	84.298	2,768		2,617	
Adult Education	84.002	-	-	195	_
Adult Education	84.002	26,986	-	26,986	-
Adult Education	84.002	3,301	-	1,307	-
Adult Education	84.002	<u>58,108</u>		58,108	<del>-</del>
Total Adult Education		<u>88,395</u>		86,596	
Migrant Education	84.011	46,007	-	59,993	-
Migrant Education	84.011	141,846		136,223	
Total Migrant Education		<u> 187,853</u>		196,216	
Title II-D	84.318	11,797	<del>-</del>	11,751	
Title III	84.365	17,875	-	21,736	-
Title III	84.365	105,615		97,923	
Total Title III		123,490		119,659	
Title II-A	84.367	25,135	_	33,415	_
Title II-A	84.367	191,492	=	186,683	
Total Title II-A		216,627		220,098	-
Total U.S. Department of Education	n	2,728,454		2,698,594	

 $Schedule\ of\ Expenditures\ of\ Federal\ Awards-continued$ 

### For the year ended June 30, 2009

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Receipts	Non-cash Receipts	Disburse- ments	Non-Cash Disburse- ments
Corporation for National and Community Service Passed-Through Ohio Department of Education:					
Learn and Serve America	94.004			818	
U.S. Department of Housing and Urban Developmer Passed-Through Lake County:	nt:				
Community Development Block Grants	14.228	16,529		13,000	
U.S. Department of Health & Human Services: Passed-Through Ohio Department of Human Services; passed through Ohio Department of Mental Retardation and Developmental Disabilities:					
Children's Health Insurance	93.767	4,028		4,028	
Medicaid Cluster: Medical Assistance Program - Title XIX	93.778	21,600		21,600	
Total U.S. Department of Health & Human Services		25,628		25,628	
Total Expenditures of Federal Awards		\$ <u>3,794,109</u> \$	<u>121,554</u> \$	3,761,538	\$ 104,811

Notes to the Schedule of Expenditures of Federal Awards

### June 30, 2009

### **Note 1: Significant Accounting Policies**

### **Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal awards of the Painesville City Local School District (the "District") and is presented on the cash basis of accounting. The information in this Schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations;* therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

### **Child Nutrition Cluster**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed that federal monies are expended first.

### **Food Donation Program**

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.

Schedule of Findings OMB Circular A-133 Section .505

### June 30, 2009

### 1. Summary of Auditors' Results

(d)(I)(i)	Type of Financial Statement Opinion	Unqualified
(d)(I)(ii)	Was there any significant deficiencies reported at the financial statement level (GAGAS)?	No
(d)(I)(ii)	Were there any other material weaknesses reported at the financial statement level (GAGAS)?	No
(d)(I)(iii)	Was there any material noncompliance reported at the financial statement level (GAGAS)?	No
(d)(I)(iv)	Was there any material weaknesses reported for major federal programs?	No
(d)(I) (iv)	Were there any significant control deficiencies reported for major federal programs?	No
(d)(I) (v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(I)(vi)	Are there any reportable findings under Section .510?	No
(d)(I)(vii)	Major Programs	Special Education Cluster CFDA 84.027, 84.173 Title III CFDA 84.365 Title II-A CFDA 84.367
	Dollar Threshold: Type A/B Programs	Type A: >\$300,000 Type B: All Others
(d)(I)(ix)	Low Risk Auditee?	Yes

### 2. Findings Related to the Financial Statements Required to be Reported in Accordance With GAGAS

There were no findings to report in 2009.

### 3. Findings for Federal Awards

There were no findings for federal awards to report in 2009.

Schedule of Prior Audit Findings OMB Circular A-133 Section .315(b)

### June 30, 2009

Finding Number	Finding Summary	Fully Corrected
2008-1	Ohio Rev. Code Section 5705.39, total	Yes
	appropriations from each fund should not	
	exceed the total estimated revenue	
2008-2	Financial Reporting – insufficient	Yes
	management oversight on the compilation of	
	financial statements; therefore, requiring	
	significant adjustments by the auditor.	





### **Independent Accountants' Report on Applying Agreed-Upon Procedures**

Board of Education Painesville City Local School District Painesville, Ohio

#### To the Board of Education:

Ohio Revised Code Section 117.53 states, "the Auditor of State shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The Auditor of State shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Painesville City Local School District has adopted an anti-harassment policy in accordance with Ohio Revised Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment policy at its meeting on December 10, 2007.
- 2. We read the policy, noting it included the following requirements from Ohio Revised Code Section 3313.666(B):
  - a. A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
  - b. A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Revised Code Section 3313.666;
  - c. A procedure for reporting prohibited incidents;
  - d. A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;
  - e. A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;

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Joel Strom Associates LLC
C&P Wealth Management, LLC

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### Board of Education Painesville City Local School District

- f. A procedure for documenting any prohibited incident that is reported;
- g. A procedure for responding to and investigating any reported incident;
- h. A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;
- i. A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;
- j. A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and post the summary on its web site, if the district has a web site, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board of Education and is not intended to be and should not be used by anyone other than these specified parties.

Cleveland, Ohio

December 23, 2009

Cumi & Panichi Inc.



# Mary Taylor, CPA Auditor of State

## PAINESVILLE CITY LOCAL SCHOOL DISTRICT LAKE COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 9, 2010**