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Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties Scioto County 802 Chillicothe Street Portsmouth, Ohio 45662

To the Members of the Board:

We have audited the accompanying financial statements of the governmental activities and the major fund of the Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence and Scioto Counties, Scioto County, Ohio (the Board), as of and for the year ended December 31, 2008, which collectively comprise the Board's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Board's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities and the major fund of the Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence and Scioto Counties, Scioto County, Ohio, as of December 31, 2008, and the respective changes in cash financial position and the respective budgetary comparison thereof for the year then ended in conformity with the basis of accounting Note 1 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2009, on our consideration of the Board's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties Scioto County Independent Accountant's Report Page 2

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the Board's basic financial statements. The Schedule of Federal Awards Expenditures is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the Schedule of Federal Awards Expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 29, 2009

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

This discussion and analysis provides key information from management highlighting the overall financial performance of the ADAMHS Board of Adams, Lawrence and Scioto Counties (the Board) for the year ended December 31, 2008. This is meant to be an easily readable summary of the most important financial information regarding the accompanying financial statements. Please read it in conjunction with the Board's financial statements.

Financial Highlights

Major financial highlights for 2008 are as follows:

- Net assets of governmental activities decreased by \$595,776 or over 37 percent.
- The Board's major fund had \$16,438,195 in receipts and \$17,033,971 in disbursements. The fund balance decreased by \$595,776.
- General receipts accounted for \$7,517,949 in receipts or 46 percent of total receipts. Program specific receipts in the form of operating grants and contributions accounted for \$8,920,246 or 54% of the total receipts of \$16,438,195.
- The Board had \$17,033,971 in disbursements related to governmental activities; only \$8,920,246 of these disbursements were offset by program specific operating grants and contributions. General receipts of \$7,517,949 were inadequate to provide for these programs.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Board's basic financial statements. The Board's financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Report Components

The statement of net assets and the statement of activities provide information about the cash activities of the Board as a whole.

Fund financial statements provide a greater level of detail. The fund is created and maintained on the financial records of the Board, in which its use is restricted to a particular specified purpose. These statements present financial information for the fund.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Board has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Board's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

Reporting the Board as a Whole

The statement of net assets and the statement of activities reflect how the Board did financially during 2008, within the limitations of cash basis accounting. The statement of net assets presents the cash balance of the Board at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Board's general receipts.

These statements report the Board's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Board's financial health. Over time, increases or decreases in the Board's cash position is one indicator of whether the Board's financial health is improving or deteriorating.

In the statement of net assets and the statement of activities, the Board has one type of activity:

Governmental activity - All of the Board's basic services are reported here. State and federal grants finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

Reporting the Board's Major Fund

Fund financial statements provide detailed information about the Board's major fund.

The Board as a Whole

Table 1 reflects the Board's net assets in 2008 compared to 2007.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Table 1

Net Assets - Cash Basis

Governmental Activities

	2008	2007
Cash Basis Assets Cash Equivalents	<u>\$1,002,102</u>	<u>\$1,597,878</u>
Net Assets Unrestricted	\$ <u>1,002,102</u>	\$ <u>1,597,878</u>
Total Net Assets	<u>\$1,002,102</u>	<u>\$1,597,878</u>

Total net assets decreased by \$595,776. This decrease is primarily due to a timing difference related to Medicaid Federal Financial Participation (FFP) funding received by the Board and Medicaid payments made to providers.

Table 2 shows the changes in net assets for the year ended December 31, 2008, compared to December 31, 2007.

<u>Table 2</u> Changes in Net Assets

	2008	2007	Increase (Decrease)
Receipts			
Program Cash Receipts			
Operating Grants & Contributions	\$ 8,920,246	\$ 7,508,337	<u>\$1,411,909</u>
Total Program Cash Receipts	8,920,246	7,508,337	1,411,909
General Receipts			
Entitlements – Unrestricted	7,392,041	6,878,833	513,208
Other Receipts	125,908	100,680	25,228
Total General Receipts	7,517,949	6,979,513	538,436
Total Receipts	16,438,195	14,487,850	1,950,345
Disbursements			
Mental Health and Recovery	17,033,971	14,688,988	2,344,983
Total Disbursements	17,033,971	14,688,988	2,344,983
Change in Net Assets	<u>\$ (595,776)</u>	<u>\$ (201,138)</u>	<u>\$ (394,638)</u>

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Table 2 shows an increase in Operating Grants and Contributions primarily due to an increase in Ohio Department of Alcohol, Drug Addiction Services (ODADAS) and Ohio Department of Mental Health (ODMH) Medicaid FFP as well as an increase in Entitlements due to additional ODADAS state matching funds and ODMH Safety Net funds.

The Statement of Activities – Cash Basis shows the cost of program services and the operating grants and contributions offsetting those services. Table 3 shows the total cost of services and the net cost of the services. In other words, it identifies the cost of those services supported by unrestricted state entitlements.

<u>Table 3</u> Governmental Activities

	Total Cost of Services 2008	Total Cost of Services 2007	Net Cost of Services 2008	Net Cost of Services 2007
Alcohol, Drug Addiction, & Mental Health Services				
Agency Provider Contracts	\$ 16,058,573	\$ 13,734,466	(\$7,138,327)	(\$6,226,129)
Salaries & Benefits	732,245	715,040	(732,245)	(715,040)
Supplies	28,076	9,974	(28,076)	(9,974)
Contracts – Repair	3,526	, <u> </u>	(3,526)	-
Equipment	9,452	7,089	(9,452)	(7,089)
Rentals	41,860	-	(41,860)	_
Travel	17,573	18,424	(17,573)	(18,424)
PERS	70,079	70,614	(70,079)	(70,614)
Workers Comp	6,857	16,506	(6,857)	(16,506)
Other	65,730	116,875	(65,730)	(116,875)
Total Disbursements	\$ 17,033,971	\$ 14,688,988	<u>(\$8,113,725</u>)	<u>(\$7,180,651</u>)

The dependence upon state grants for governmental activities is apparent as 48% of alcohol, drug addiction and mental health services costs are supported through these entitlements for 2008. For 2007, the percentage was 49 percent.

Table 3 shows an increase in Agency Provider Contracts due to greater Medicaid services expenditures; an increase in Salaries & Benefits due to salary increases; an increase in Supplies and an increase in Equipment expenses due to the purchase of computer equipment and software purchases; and a decrease in Other expenses and an increase in Contracts-Repair and Rentals is due to breaking these costs out of Other expenses for the year.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

The Board's Fund

The major fund had revenues of \$16,438,195 and expenditures of \$17,033,391. The fund balance decreased \$595,776 as the result of a timing difference between provider Medicaid payments made and Medicaid FFP reimbursement received.

General Fund Budgeting Highlights

The Board's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

During 2008, the Board amended its budget several times, and the budgetary statement reflects both the original and final appropriated amounts. There were no significant changes between the original and final estimated receipts. Appropriations for Agency Provider Contracts increased based on an increase in Medicaid mental health and recovery services.

Economic Factors

The receipts of the Board remain stagnant and are receding in accordance with budget cuts at the state level. The Board contracts with eight provider agencies to deliver alcohol, drug addiction and mental health services to the residents of Adams, Lawrence, and Scioto Counties. The Board will be challenged to maintain the current level of services and programs due to a stagnant receipts base and ordinary inflation. The Board and its administration must maintain careful financial planning and prudent fiscal management in order to balance the budget annually.

Contacting the Board's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Board's finances and to reflect the Board's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Anthony Pollard, Executive Director, ADAMHS Board of Adams, Lawrence, and Scioto Counties, 802 Chillicothe Street, Portsmouth, Ohio 45662.

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STATEMENT OF NET ASSETS - CASH BASIS December 31, 2008

ASSETS:	
Cash Equivalents	\$ 1,002,102
Total assets	\$ 1,002,102
NET ASSETS:	
Unrestricted	\$ 1,002,102
Total Net Assets	\$ 1,002,102

See accompanying notes to the basic financial statements.

STATEMENT OF ACTIVITIES - CASH BASIS Year ended December 31, 2008

	Di	Cash isbursements	Program Cash Receipts Operating Grants and Contributions		Program Recei Cash Receipts ir Operating Grants Go		Disbursements)/ ipts and Changes n Net Assets overnmental Activities
Governmental Activities Mental Health and Recovery Services:							
Salaries and Benefits	\$	732,245	\$		\$	(732,245)	
Supplies	φ	28,076	φ	-	φ	(28,076)	
Equipment Equipment		9,452		_		(9,452)	
Contracts - Repair		3,526				(3,526)	
Agency provider contracts		16,058,573		8,920,246		(7,138,327)	
Rentals		41,860		-		(41,860)	
Travel		17,573		_		(17,573)	
Public Employee's Retirement		70,079		_		(70,079)	
Worker's Compensation		6,857		_		(6,857)	
Other		65,730		-		(65,730)	
Total Governmental Activities	\$	17,033,971	\$	8,920,246		(8,113,725)	
	Entitle	ral Receipts ements - Unrestrice Receipts	eted			7,392,041 125,908	
	Total	General Receipts				7,517,949	
	Chang	ge in Net Assets				(595,776)	
	Net A	ssets - Beginning	of Year			1,597,878	
	Net A	ssets - End of Yea	ar		\$	1,002,102	

STATEMENT OF CASH BASIS ASSETS AND CASH BASIS FUND BALANCE - GOVERNMENTAL FUND December 31, 2008

CASH BASIS ASSETS: Cash Equivalents	\$ 1,002,102
Total Cash Basis Assets	\$ 1,002,102
CASH BASIS FUND BALANCE: Reserved for Encumberances Unreserved, Undesignated	\$ 5,400 996,702
Total Cash Basis Fund Balance	\$ 1,002,102

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCE GOVERNMENTAL FUND Year ended December 31, 2008

Receipts	
Grants	\$ 16,312,287
Other Revenue	125,908
Total Receipts	16,438,195
•	· · · · ·
Disbursemments	
Salaries and Benefits	732,245
Supplies	28,076
Equipment	9,452
Contracts Repairs	3,526
Agency provider contracts	16,058,573
Rentals	41,860
Travel	17,573
Public Employee's Retirement	70,079
Worker's Compensation	6,857
Other	 65,730
Total Disbursements	 17,033,971
Excess of Receipts Over(Under) Disbursements	 (595,776)
Fund Balance Beginning of Year	 1,597,878

See accompanying notes to the basic financial statements.

1,002,102

Fund Balance End of Year

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCE -BUDGET AND ACTUAL (BUDGET BASIS) Year ended December 31, 2008

	Budgeted	d Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
D				
Receipts	¢ 14.202.442	¢ 15 992 464	¢ 16.212.207	¢ 400.022
Grants	\$ 14,393,442	\$ 15,823,464	\$ 16,312,287	\$ 488,823
Other Revenues:	88,072	114,342	125,908	11,566
Total Receipts	14,481,514	15,937,806	16,438,195	500,389
Disbursemments				-
Salaries and Benefits	739,500	754,600	732,245	22,355
Supplies	19,500	37,500	28,076	9,424
Equipment	11,000	13,500	9,452	4,048
Contracts Repairs	3,500	5,500	3,526	1,974
Agency provider contracts	13,479,463	16,479,027	16,058,573	420,454
Rentals	42,600	42,600	41,860	740
Advertising and Printing	500	200	-	200
Travel	21,000	21,000	17,573	3,427
Public Employee's Retirement	76,000	76,000	75,479	521
Worker's Compensation	16,506	6,857	6,857	-
Other Expenses	94,100	98,900	65,730	33,170
Total Disbursements	14,503,669	17,535,684	17,039,371	496,313
Excess of Receipts Over (Under) Disbursements	(22,155)	(1,597,878)	(601,176)	996,702
Fund Balance Beginning of Year	1,575,723	1,575,723	1,575,723	-
Prior Year Encumberances Appropriated	22,155	22,155	22,155	
Fund Balance End of Year	\$ 1,575,723	\$ -	\$ 996,702	\$ 996,702

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Notes to the Basic Financial Statements Year Ended December 31, 2008

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The Adams, Lawrence and Scioto Counties Alcohol, Drug Addiction and Mental Health Services Board (the Board), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Board is required to be directed by an eighteen-member Board. Board members are appointed by the Director of Mental Health, the Director of Alcohol and Drug Addiction Services and the legislative authorities of the political subdivisions making up the Board. The Board includes members from those legislative authorities as well as citizens of the Board. Those subdivisions are Adams County, Lawrence County and Scioto County. The Board provides alcohol, drug addiction and mental health services and programs to citizens of the Board. These services are provided primarily through contracts with private and public agencies. The Board is associated with the Southern Consortium for Children, which is defined as a jointly governed organization. This organization is described in Note 6.

The Board's management believes these financial statements present all activities for which the Board is financially accountable.

A reporting entity is comprised of the primary government, component units and other organizations included ensuring that the basic financial statements are not misleading. The primary government of the Board consists of all funds, departments, boards and agencies that are not legally separate from the Board.

Component units are legally separate organizations for which the Board is financially accountable. Component units may also include organizations that are fiscally dependent on the Board in that the Board approves their budget, the issuance of their debt or the levying of their taxes. The Board has no component units.

B. Basis of Presentation

These financial statements and notes are presented on a cash basis of accounting. The Board recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Government Accounting Standards Board (GASB) pronouncements.

Notes to the Basic Financial Statements Year Ended December 31, 2008

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation (Continued)

Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved). Differences between disbursements reported in the fund and entity wide statements versus budgetary expenditures are due to encumbrances outstanding at the beginning and end of the year.

Government-wide Financial Statements - The statement of net assets and the statement of activities display information about the Board as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the Board that are governmental and those that are considered business-type activities. The Board has no business-type activities.

The Statement of Net Assets presents the financial condition of the governmental activities of the Board at year-end. The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function of the Board's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Board with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Board.

Fund Financial Statements - Fund financial statements report detailed information about the Board. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column.

C. Fund Accounting

The Board uses a general revenue fund to report its financial position and results of operations. The general revenue fund is an independent fiscal and accounting entity with a self-balancing set of accounts. The general revenue fund is established to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes.

Notes to the Basic Financial Statements Year Ended December 31, 2008

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Basis of Accounting

The Government-wide Statement of Net Assets and Statement of Activities and the fund financial statements are presented using the cash basis of accounting. This basis recognizes assets, liabilities, net assets/fund equity, receipts, and disbursements when they result from cash transactions. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of the cash basis of accounting, certain assets and their related receipts and certain liabilities and their disbursements are not recorded in these financial statements. If the Board utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting.

E. Budgetary Basis Fund Balances

Ohio law requires all funds, other than agency funds, to be budgeted and appropriated. The major documents prepared are the appropriation resolution and the certificate of estimated resources, which use the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amounts that the Board may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board uses the function as its legal level of control.

The Board may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget reflect the first appropriation for that fund covering the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budget represent the final appropriation the Board passed during the year.

Differences between the budgetary basis fund balances and fund cash balances are due to encumbrances. The table below presents this difference for the Board's Major Fund:

	General Fund
Budgetary Basis Fund Balance	\$ 996,702
Encumbrances	5,400
Fund Cash Balance	\$ 1,002,102

Notes to the Basic Financial Statements Year Ended December 31, 2008

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Cash and Cash Equivalents

As required by Ohio Revised Code, the Scioto County Treasurer is custodian for the Board's cash. The Board's cash is held in the County's cash and investment pool, and is valued at the County Treasurer's carrying amount.

G. Property, Plant, and Equipment

The Board records disbursement for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

I. Fund Balance Reserves

The Board records reservations for portions of fund balance that are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund balance that is available for appropriation in future periods. A fund balance reserve has been established for encumbrances.

J. Net Assets

Net assets represent the difference between assets and liabilities.

2. DEPOSITS AND INVESTMENTS

Ohio law restricts deposits and investments to the following:

- 1. Commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts;
- 2. Money market deposits;
- 3. Savings accounts or certificates of deposit;
- 4. United States Treasury securities, or securities of its agencies or instrumentalities the federal government guarantees;
- 5. No-load money market mutual funds consisting exclusively of obligations described in (4) above and repurchase agreements secured by such obligations;

Notes to the Basic Financial Statements Year Ended December 31, 2008

2. DEPOSITS AND INVESTMENTS (Continued)

- 6. Bonds and obligations of the State of Ohio or Ohio local governments;
- 7. The State Treasurer's investment pool (STAROhio, a Rule 2-a7-like pool);
- 8. Certain bankers' acceptances and commercial paper notes;
- 9. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

An investment must mature within five years from the purchase date unless matched to a specific obligation or debt of the Board and must be purchased with the expectation it will be held to maturity. Investments may only be made through specified dealers and institutions.

Deposits - The Scioto County Treasurer serves as the fiscal agent for the Board and the investments of the County funds, including the Board's cash. The Board maintains no control over the investment of its cash. At year-end, the carrying amount of the Board's deposits was \$1,002,102.

The Board's deposits maintained by the Scioto County Treasurer are either insured by the Federal Deposit Insurance Corporation or were considered collateralized by securities held by the pledging institutions' trust departments in Scioto County's name and all State statutory requirements for the deposit of money had been followed.

3. DEFINED BENEFIT PENSION PLAN AND POST EMPLOYMENT BENEFITS

A. Defined Benefit Pension Plan

The Board participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional pension plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

Notes to the Basic Financial Statements Year Ended December 31, 2008

3. DEFINED BENEFIT PENSION PLAN AND POST EMPLOYMENT BENEFITS (Continued)

A. Defined Benefit Pension Plan (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional pension and combined plans. Members of the member-directed plan do not quality for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

For the year ended December 31, 2008, the members of all three plans were required to contribute 10.0% of their annual covered salaries. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Board's contribution rate for pension benefits for 2008 was 14.0% of covered payroll. A portion of the Board's contribution was allocated to fund the post-employment healthcare plan. Employer contribution rates are actuarially determined. State statute sets a maximum contribution rate of 14 percent.

B. Post Employment Benefits

The Ohio Public Employees Retirement System (OPERS) provides post retirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional pension or combined plans. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Members of the member-directed plan do not qualify for post retirement health care coverage. The health care coverage provided by OPERS is considered an Other Post Employment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of post retirement health care based on authority granted by State statute. The 2008 state and local government employer contribution rate was 14 percent of covered payroll.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS' latest actuarial review performed as of December 31, 2007, include a rate of return on investments of 6.5 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase at the projected wage inflation rate plus an additional factor ranging from .5 to 4 percent annually for the next seven years and health care costs were assumed to increase 4 percent annually after 7 years.

Notes to the Basic Financial Statements Year Ended December 31, 2008

3. DEFINED BENEFIT PENSION PLAN AND POST EMPLOYMENT BENEFITS (Continued)

B. Post Employment Benefits (Continued)

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional pension and combined plans was 363,503. OPERS' net assets available for payment of benefits at December 31, 2007, (the latest information available) were \$12.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$29.8 billion and \$17 billion, respectively. The Board has paid all contributions required through December 31, 2008.

4. RISK MANAGEMENT

Commercial Insurance

The Board has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Errors and omissions.

The Board also provides health, life, and disability insurances, and dental and vision coverage to full-time employees through a private carrier.

5. CONTINGENCIES

Grants

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

Litigation

The Board is currently involved a lawsuit regarding a former employee. The results of this lawsuit are not anticipated to have a materially adverse effect on the Board.

Notes to the Basic Financial Statements Year Ended December 31, 2008

6. JOINTLY GOVERNED ORGANIZATIONS

Adams, Lawrence and Scioto Counties Alcohol, Drug Addiction and Mental Health Services Board is currently a member of the Southern Consortium for Children (SCC). SCC is a regional council of governments, authorized by Chapter 167 of the Ohio Revised Code. The SCC serves as a program planner, developer and coordinator for services for youth who are severely emotionally disturbed within the members' service area. The members include the Alcohol, Drug Addiction and Mental Health Services Boards of Gallia, Jackson and Meigs Counties; Athens Hocking and Vinton Counties; and Adams, Lawrence and Scioto Counties; and the Washington County Mental Health and Addiction Recovery Board.

The SCC operates under an appointed four member board, consisting of the Executive Director of each of the above named Alcohol, Drug Addiction and Mental Health Services Boards.

SCHEDULE OF FEDERAL AWARDS EXPENDITURES For the year ended December 31, 2008

FEDERAL GRANTOR Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed Through the Ohio Department of Mental Health:			
Social Services Block Grant - Title XX	N/A	93.667	\$ 194,035
Promoting Safe and Stable Families - FAST 07	N/A	93.556	66,512
Block Grants for Community Mental Health Services			
Community Plan	N/A	93.958	207,186
Total Ohio Department of Mental Health			467,733
Passed Through Ohio Department of Alcohol and Drug Addiction			
Services and the Ohio Department of Mental Health:			
State Children's Insurance Program	N/A	93.767	
ODADAS			122,326
ODMH			342,408
Total State Children's Insurance Program			464,734
Medical Assistance Program	N/A	93.778	
ODADAS			2,328,326
ODMH			5,075,934
PASARR			22,539
Total Medical Assistance Program			7,426,799
Total Ohio Department of Alcohol and Drug Addiction Services and Ohio Department of Mental Health	1		7,891,533
Passed Through the Ohio Department of Alcohol and Drug Addiction	on Services:		
Block Grants for Prevention and Treatment of Substance Abuse		93.959	
Women's Residential	73-06846-WOMEN-T-08-0238		501,744
Per Capita	N/A		533,846
Total Block Grants for Prevention and Treatment of Substance Abus	se Grants		1,035,590
Total Ohio Department of Alcohol and Drug Addiction Services			1,035,590
Total U.S. Department of Health and Human Services			9,394,856
U.S. DEPARTMENT OF EDUCATION			
Passed Through the Ohio Department of Alcohol and Drug Addiction	on Services:		
Student Wellness Advocacy Taskforce	73-9425-DFSCA-P-09-0923	84.186	11,664
Total U.S. Department of Education			11,664
Total Federal Awards Expenditures			\$ 9,406,520
I our I cuci ai ri mai us Dapenuitui es			φ 2,400,520

 ${\it The Notes to the Schedule of Federal Awards Expenditures is an integral part of the Schedule.}$

Notes to the Schedule of Federal Awards Expenditures Year Ended December 31, 2008

Note A. SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the Board's federal programs. The Schedule has been prepared on the cash basis of accounting.

Note B. SUBRECIPIENTS

The Board passes-through certain Federal assistance received from the Ohio Department of Mental Health and the Ohio Department of Alcohol and Drug Addiction Services to not-for-profit and for-profit agencies (subrecipients). As described in Note A, the Board records expenditures of Federal awards to subrecipients when paid in cash.

The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under Federal Circular A-133, the Board is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements, and that performance goals are achieved.

Note C. MATCHING REQUIREMENTS

Certain Federal programs require that the Board contribute non-Federal funds (matching funds) to support the Federally-funded programs. The Board has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence and Scioto Counties Scioto County 802 Chillicothe Street Portsmouth, Ohio 45662

To the Members of the Board:

We have audited the financial statements of the governmental activities and the major fund of the Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence and Scioto Counties, Scioto County, Ohio (the Board), as of and for the year ended December 31, 2008, which collectively comprise the Board's basic financial statements and have issued our report thereon dated December 29, 2009, wherein we noted the Board uses a comprehensive accounting basis other than generally accepted accounting principals. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Board's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Board's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Board's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Board's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Board's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Board's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted certain matters that we reported to the Board's management in a separate letter dated December 29, 2009.

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Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence and Scioto Counties Scioto County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matter Required by Government Auditing Standards Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Board's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the Board's management in a separate letter dated December 29, 2009.

We intend this report solely for the information and use of the audit committee, management, the Board, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 29, 2009



Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence and Scioto Counties Scioto County 802 Chillicothe Street Portsmouth, Ohio 45662

To the Members of the Board:

Compliance

We have audited the compliance of the Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence and Scioto Counties, Scioto County, Ohio (the Board), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to its major federal program for the year ended December 31, 2008. The Summary of Auditor's Results section of the accompanying Schedule of Findings identifies the Board's major federal program. The Board's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Board's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Board's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Board's compliance with those requirements.

In our opinion, the Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence and Scioto Counties complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended December 31, 2008. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that OMB Circular A-133 requires us to report, which is described in the accompanying Schedule of Findings as item 2008-001. In a separate letter to the Board's management dated December 29, 2009, we reported an other matter related to federal noncompliance not requiring inclusion in this report.

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Board of Adams, Lawrence and Scioto Counties
Scioto County
Independent Accountants' Report on Compliance Requirements
Applicable to Each Major Federal Program and Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 2

Internal Control Over Compliance

The Board's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Board's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Board's ability to administer a federal program such that there is more than a remote likelihood that the Board's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the Board's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we noted a matter involving the internal control over federal compliance not requiring inclusion in this report, that we reported to the Board's management in a separate letter dated December 29, 2009.

The Board's response to the finding we identified is described in the accompanying Schedule of Findings. We did not audit the Board's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of the finance committee, management, the Board, and federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 29, 2009

SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2008

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified		
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No		
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No		
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No		
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No		
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No		
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified		
(d)(1)(vi)	Are there any reportable findings under § .510?	Yes		
(d)(1)(vii)	Major Programs (list):	Medical Assistance Program CFDA #93.778		
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others		
(d)(1)(ix)	Low Risk Auditee?	Yes		

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2008 (Continued)

3. FINDINGS FOR FEDERAL AWARDS

Finding Number	2008-001		
CFDA Title and Number	Social Services Block Grant, #93.667; Promoting Safe and Stable Families-FAST 07, #93.556; Block Grants for Community and Mental Health Services, #93.958; State Children's Insurance Program, #93.767; Medical Assistance Program, #93.778; Student Wellness Advocacy Taskforce, #84.186; Block Grants for Prevention and Treatment of Substance Abuse, #93.959		
Federal Award Number / Year	73-9425-DFSCA-P-09-0923, 73-06846-WOMEN-T-08-0238		
Federal Agency	U.S. Department of Health and Human Services		
Pass-Through Agency	Ohio Department of Mental Health, Ohio Department of Alcohol and Drug Addiction Services		

Noncompliance Finding

OMB Circular Number A-133, Subpart C, §_.300(a) requires the auditee to identify in its accounts, all Federal awards received and expended and the federal programs under which they were received. Federal program and award identification shall include, as applicable, the CFDA title and number, award number and year, name of the Federal agency, and name of the pass-through entity.

Furthermore, OMB Circular Number A-133, Subpart B §_.200(a) requires that non-federal entities that expend \$500,000 or more in a year in Federal awards shall have a single or program-specific audit conducted annually. Subpart C, §_.300(e) also requires the auditee to ensure that the audits required by this part are properly performed and submitted when due (within nine months of the year end).

OMB Circular Number A-133 Subpart C, §_.300(e) also requires the auditee to ensure that the audits required by this part are properly performed and submitted when due (within nine months of the year end).

Although an annual federal single audit for the year ended December 31, 2008 was performed, it was not timely. The audit could not be completed by the required deadline due to the Board not having the financial information, including the Schedule of Federal Awards Expenditures, prepared in a timely fashion. The Board applied for an extension with the U.S. Department of Health and Human Services, however, the extension was denied.

We recommend the Board complete the necessary financial information in a timely fashion in order to complete the annual federal single audit by the required deadline.

Officials' Response: The Board requested an extension on its single audit from the US Department of Health and Human Services. The request was recommended by Auditor of State staff during the preengagement meeting on September 9, 2009. The request was denied because the deadline for requesting extensions had passed (May, 2009). The Board also has had to address issues with the sudden departure of its fiscal officer in April, 2009. All of this delayed the completion of the single audit for 2008.

SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 § .315(b) DECEMBER 31, 2008

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2007-001	A material noncompliance citation was issued under Ohio Rev. Code Sections 117.28 for recovering public money illegally expended against Mr. Pollard for personal cell phone use.	Yes	Corrected.
2007-002	A material noncompliance citation was issued under Ohio Rev. Code Sections 121.22 to maintain clear and consistent record of proceedings.	Yes	Corrected.



Mary Taylor, CPA Auditor of State

ADAMHS BOARD OF ADAMS, LAWRENCE AND SCIOTO COUNTIES SCIOTO COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JANUARY 12, 2010