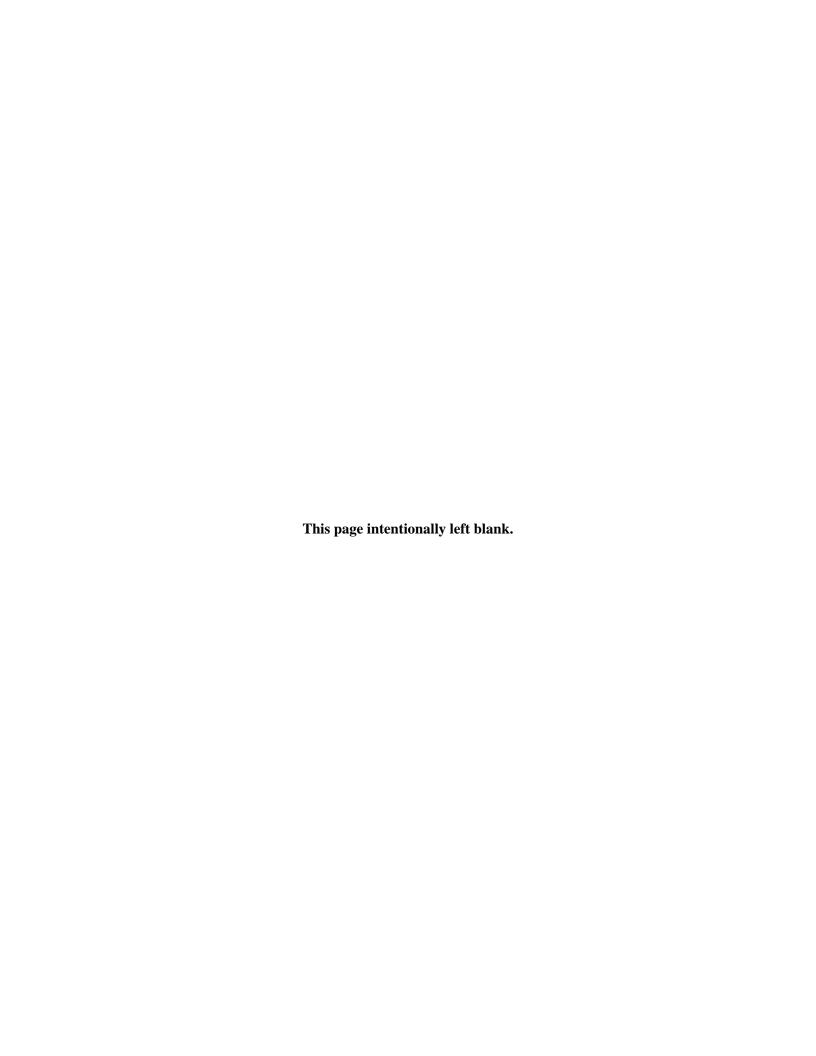




# SYLVANIA AREA JOINT RECREATION DISTRICT LUCAS COUNTY

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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Sylvania Area Joint Recreation District Lucas County 7060 Sylvania Avenue Sylvania, Ohio 43560-3528

To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities and each major fund of the Sylvania Area Joint Recreation District, Lucas County, Ohio (the District), as of and for the year ended December 31, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Sylvania Area Joint Recreation District, Lucas County, Ohio, as of December 31, 2008, and the respective changes in financial position thereof and budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 23, 2009, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Sylvania Area Joint Recreation District Lucas County Independent Accountants' Report Page 2

results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 23, 2010

#### SYLVANIA, OHIO

Management's Discussion and Analysis For the Year Ended December 31, 2008

Unaudited

The discussion and analysis of the Sylvania Area Joint Recreational District's financial performance provides an overall review of the District's financial activities for the fiscal year ended December 31, 2008. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the District's financial performance.

#### FINANCIAL HIGHLIGHTS

#### **Key financial highlights for 2008 are as follows:**

- ☐ In total, net assets increased \$6,794,643 from 2007. This was mostly due to the acquisition of property by the District from the City of Sylvania.
- □ General revenues accounted for \$1.7 million in revenue or 19% of all revenues. Program specific revenues in the form of charges for services and capital contributions accounted for 81% of total revenues of \$8.8 million.
- □ The District had \$2.1 million in expenses related to governmental activities; \$7,159,408 of these expenses were offset by program specific charges for services. General revenues (primarily taxes) of \$1.7 million were adequate to provide for these programs.
- □ Among major funds, the general fund had \$1.3 million in revenues and \$1.3 million in expenditures. The general fund's fund balance increased \$70,629 to \$392,303.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts – *management's discussion and analysis* and the *basic financial statements*. The basic financial statements include two kinds of statements that present different views of the District:

These statements are as follows:

- 1. <u>The Government-Wide Financial Statements</u> These statements provide both long-term and short-term information about the District's overall financial status.
- 2. <u>The Fund Financial Statements</u> These statements focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

#### SYLVANIA, OHIO

Management's Discussion and Analysis For the Year Ended December 31, 2008

Unaudited

#### **Government-wide Statements**

The government-wide statements report information about the District as a whole using accepting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net assets and how they have changed. Net-assets (the difference between the District's assets and liabilities) is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the District you need to consider additional nonfinancial factors such as property tax base, current property tax laws, conditions of the District's capital assets and its continued growth.

The government-wide financial statements of the District are:

• Governmental Activities – The District's program's and services are reported here in the form of leisure time activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant funds, not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

Governmental Funds – Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance District activities. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

#### SYLVANIA, OHIO

Management's Discussion and Analysis For the Year Ended December 31, 2008

Unaudited

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

The following table provides a comparison of the District's net assets between 2008 and 2007:

	Governmental		
	Activities		
	2008	2007	
Current and other assets	\$6,511,521	\$1,967,763	
Capital assets, Net	16,193,185	4,214,008	
Total assets	22,704,706	6,181,771	
Long-term debt outstanding	12,662,553	3,700,000	
Other liabilities	2,185,251	1,419,512	
Total liabilities	14,847,804	5,119,512	
Net assets			
Invested in capital assets,			
net of related debt	3,828,192	514,008	
Restricted	3,689,166	111,583	
Unrestricted	339,544	436,668	
Total net assets	\$7,856,902	\$1,062,259	

Changes in Net Assets – The following table shows the changes in net assets for the fiscal year 2008 and 2007:

	Governmental Activities		
	2008	2007	
Revenues			
Program revenues:			
Charges for Services and Sales	\$135,240	\$240,162	
Capital Grants and Contributions	7,024,168	526,699	
General revenues:			
Property Taxes	1,432,766	1,450,433	
Shared Revenues	217,854	240,713	
Investment Earnings	61,255	22,533	
Total revenues	8,871,283	2,480,540	
Program Expenses			
Leisure Time Activities	1,867,487	1,429,040	
Interest and Fiscal Charges	209,153	171,332	
Total expenses	2,076,640	1,600,372	
Total Change in Net Assets	6,794,643	880,168	
Beginning Net Assets	1,062,259	182,091	
Ending Net Assets	\$7,856,902 \$1,062,		

#### SYLVANIA, OHIO

Management's Discussion and Analysis For the Year Ended December 31, 2008

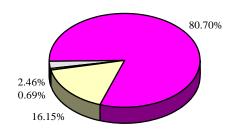
Unaudited

#### Governmental Activities

Net assets of the District's governmental activities increased by \$6,794,643. This was due primarily to the acquisition of property from the City of Sylvania by the District during 2008. The property was booked at its current market value allowing the District to show a one time capital contribution in the amount of \$7,024,168.

In most years, the District has a large reliance upon tax revenues. This is demonstrated by the following graph indicating 16.15% of total revenues from property tax revenues. Without the large amount in capital contributions received by the District in 2008 the amount of revenue from property taxes would have been almost 78% as seen in the follow graph:

		Percent
Revenue Sources	2008	of Total
General Shared Revenues	\$217,854	2.46%
Program Revenues	7,159,408	80.70%
Property Tax Revenues	1,432,766	16.15%
General Other	61,255	0.69%
Total Revenue	\$8,871,283	100.00%



#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The District's governmental funds reported a combined fund balance of \$4,058,502, which is an increase from last year's balance of \$435,939. The schedule below indicates the fund balance and the total change in fund balance by fund type as of December 31, 2008 and 2007:

	Fund Balance December 31, 2008	Fund Balance December 31, 2007	Increase (Decrease)
General	\$392,303	\$321,674	\$70,629
General Obligation Debt Service	144,373	100,379	43,994
Capital Improvement	3,521,826	13,886	3,507,940
Total	\$4,058,502	\$435,939	\$3,622,563

General Fund – The District's General Fund balance increase is due to many factors. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

#### SYLVANIA, OHIO

Management's Discussion and Analysis For the Year Ended December 31, 2008

Unaudited

	2008 Revenues	2007 Revenues	Increase (Decrease)
Property Taxes	\$1,015,779	\$1,047,111	(\$31,332)
Intergovernmental Revenue	126,207	107,177	19,030
Charges for Services	82,500	207,623	(125,123)
Investment Earnings	61,255	22,533	38,722
All Other Revenue	52,740	25,713	27,027
Total	\$1,338,481	\$1,410,157	(\$71,676)

General Fund revenues in 2008 decreased approximately 5.1% compared to revenues in fiscal year 2007. The most significant factor contributing to this decrease was the decrease in charges for services.

2008	2007	Increase	
Expenditures	Expenditures	(Decrease)	
\$1,217,852	\$1,525,990	(\$308,138)	
50,000	50,000	0	
\$1,267,852	\$1,575,990	(\$308,138)	
	Expenditures \$1,217,852 50,000	Expenditures         Expenditures           \$1,217,852         \$1,525,990           50,000         50,000	

General Fund expenditures decreased by \$308,138 or 19.6% mostly due to slight decreases in operating expenses during 2008.

The large increase in fund balance in the Capital Improvement Fund was related to the issuance of general obligation debt by the district during 2008 for the purchase of the Tam O' Shanter sports complex from the City of Sylvania along with other capital improvements made by the District.

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2008 the District amended its General Fund budget once prior to the close of the fiscal year.

For the General Fund, final budget basis revenue of \$1.3 million did not change significantly over the original budget estimates of \$1.4 million. The General Fund had an adequate fund balance to cover expenditures.

#### SYLVANIA, OHIO

Management's Discussion and Analysis For the Year Ended December 31, 2008

Unaudited

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At the end of fiscal 2008 the District had \$16,193,185 net of accumulated depreciation invested in land, improvements, buildings and machinery and equipment. The following table shows fiscal year 2008 and 2007 balances:

	Governmental Activities		Increase (Decrease)
	2008	2007	
Land	\$3,000,852	\$3,000,852	\$0
Construction in Progress	1,397,202	0	1,397,202
Buildings and Improvements	12,397,663	1,595,165	10,802,498
Machinery and Equipment	223,268	162,000	61,268
Less: Accumulated Depreciation	(825,800)	(544,009)	(281,791)
Totals	\$16,193,185	\$4,214,008	\$11,979,177

The primary increase occurred in buildings and improvements and construction in progress. The increase in buildings and improvements was related to the purchase of the Tam O' Shanter Sports Complex from the City of Sylvania. Additional information on the City's capital assets can be found in Note 6.

#### Debt

In July 2004, the District defeased \$3,200,000 of General Obligation Bonds for Recreation Facility Improvements dated May 1, 1995 (the "1995 Bonds) through the issuance of \$3,365,000 of General Obligation Bonds for Recreation Facility Improvements (the "2004 Bonds"). The net proceeds of the 2004 Bonds have been invested in obligations guaranteed as to both principal and interest by the United States and placed in irrevocable escrow accounts which, including interest earned, will be used to pay the principal and interest on the refunded bonds. The refunded bonds, which have an outstanding balance of \$2,545,000 at December 31, 2008 are not included in the District's outstanding debt since the District has in-substance satisfied its obligations through the advance refunding.

At December 31, 2008, the District had \$12.6 million in bonds outstanding, \$389,878 due within one year. The following table summarizes the District's debt outstanding as of December 31, 2007 and 2006:

	2008	2007
Governmental Activities:		
General Obligation Bonds	\$12,324,993	\$3,610,000
Premium on G.O. Bonds	297,560	0
Long-Term Note Payable	40,000	90,000
Total Governmental Activities	\$12,662,553	\$3,700,000

#### SYLVANIA, OHIO

Management's Discussion and Analysis For the Year Ended December 31, 2008

Unaudited

State statutes limit the amount of unvoted general obligation debt the District may issue. The aggregate amount of the District's unvoted debt is also subject to overlapping debt restrictions with other political subdivisions. At December 31, 2008, the District's outstanding debt was below the legal limit. Additional information on the District's long-term debt can be found in Note 7.

#### ECONOMIC FACTORS

The District's original budget for 2008 utilized conservative revenue estimates with limited increases in base operating costs. Original General Fund revenues were projected to be 5% greater than the actual receipts for 2008.

General Fund expenditures were originally budgeted at more than 2008 actual expenditures. Expenditure requests were reduced from original submissions; certain anticipated capital projects were eliminated or reduced; and only those items that the District Board of Trustees determined necessary were appropriated.

The District Board of Trustees continues to pursue new revenue sources, while reviewing the possibility of increasing existing sources, in addition to a continued review of reducing expenditures. A close watch of current economic conditions is ongoing to determine if increased revenues, or further reductions in expenditures, are necessary in order to maintain fiscal stability.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact the District's Fiscal Officer at the Sylvania Area Joint Recreation District, 7060 Sylvania Avenue, Sylvania, Ohio 43560.

## SYLVANIA, OHIO

# Statement of Net Assets December 31, 2008

	Governmental Activities	
Assets:		
Cash and Cash Equivalents	\$ 4,022,623	
Receivables:		
Taxes	2,196,968	
Intergovernmental	129,034	
Deferred Charge	162,896	
Capital Assets:		
Capital Assets not Being Depreciated	4,398,054	
Capital Assets Being Depreciated	11,795,131	
Total Assets	22,704,706	
Liabilities:		
Unearned Revenue	2,132,632	
Accrued Interest Payable	52,619	
Noncurrent liabilities:		
Due within one year	429,878	
Due in more than one year	12,232,675	
Total Liabilities	14,847,804	
Net Assets:		
Invested in Capital Assets, Net of Related Debt	3,828,192	
Restricted For:		
Capital Projects	3,521,826	
Debt Service	167,340	
Unrestricted	339,544	
Total Net Assets	\$ 7,856,902	

## SYLVANIA, OHIO

# Statement of Activities For the Year Ended December 31, 2008

		Program	Revenues	Net (Expense) Revenue and Changes in Net Assets
		Charges for Services and	Capital Grants and	Governmental
	Expenses	Sales	Contributions	Activities
<b>Governmental Activities:</b>				
Current:				
Leisure Time Activities	\$ 1,867,487	\$ 135,240	\$ 7,024,168	\$ 5,291,921
Interest and Fiscal Charges	209,153	0	0	(209,153)
<b>Total Governmental Activities</b>	\$2,076,640	\$135,240	\$7,024,168	5,082,768
	General Revenues Property Taxes Grants and Entitle	s ements not Restricte	d to Specific	1,432,766 217,854
	Investment Earni	ngs		61,255
	Total General Rev	enues		1,711,875
	Change in Net Ass	ets		6,794,643
	Net Assets Beginn	ing of Year		1,062,259
	Net Assets End of	Year		\$ 7,856,902

## SYLVANIA, OHIO

Balance Sheet Governmental Funds December 31, 2008

		General	General Obligation ebt Service	Ir	Capital mprovement	G	Total overnmental Funds
Assets:							
Cash and Cash Equivalents	\$	376,299	\$ 124,498	\$	3,521,826	\$	4,022,623
Receivables:							
Taxes		985,497	1,211,471		0		2,196,968
Intergovernmental		67,704	 61,330		0		129,034
Total Assets	\$	1,429,500	\$ 1,397,299	\$	3,521,826	\$	6,348,625
Liabilities:							
Deferred Revenue		1,037,197	1,252,926		0		2,290,123
<b>Total Liabilities</b>	_	1,037,197	 1,252,926	_	0		2,290,123
Fund Balances:							
Reserved for Encumbrances		0	0		2,372,488		2,372,488
Undesignated/Unreserved in:							
General Fund		392,303	0		0		392,303
Debt Service Funds		0	144,373		0		144,373
Capital Projects Funds		0	0		1,149,338		1,149,338
<b>Total Fund Balances</b>		392,303	 144,373		3,521,826		4,058,502
<b>Total Liabilities and Funds Balances</b>	\$	1,429,500	\$ 1,397,299	\$	3,521,826	\$	6,348,625

#### SYLVANIA, OHIO

## Reconciliation Of Total Governmental Fund Balances To Net Assets Of Governmental Activities December 31, 2008

Total Governmental Fund Balances	\$ 4,058,502
Amounts reported for governmental activities in the statement of net assets are different because	
Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.	16,193,185
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.	320,387
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	(12,715,172)
Net Assets of Governmental Funds	\$ 7,856,902

#### SYLVANIA, OHIO

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2008

	General	O	General Obligation Obt Service	Iı	Capital mprovement	Go	Total overnmental Funds
Revenues:							
Property Taxes	\$ 1,015,779	\$	424,716	\$	0	\$	1,440,495
Intergovernmental Revenues	126,207		51,976		0		178,183
Charges for Services	82,500		0		0		82,500
Investment Earnings	61,255		0		0		61,255
All Other Revenue	 52,740		0		0		52,740
Total Revenue	 1,338,481		476,692		0	_	1,815,173
Expenditures:							
Current:							
Leisure Time Activities	1,217,852		0		0		1,217,852
Capital Outlay	0		0		5,767,540		5,767,540
Debt Service:							
Principal Retirement	50,000		265,000		0		315,000
Interest & Fiscal Charges	 0		169,771		0		169,771
Total Expenditures	 1,267,852		434,771		5,767,540		7,470,163
Excess (Deficiency) of Revenues							
Over Expenditures	70,629		41,921		(5,767,540)		(5,654,990)
Other Financing Sources (Uses):							
General Obligation Bonds Issued	0		0		8,979,993		8,979,993
Premium on General Obligation Bond Issued	 0		2,073		295,487		297,560
<b>Total Other Financing Sources (Uses)</b>	0		2,073		9,275,480	_	9,277,553
Net Change in Fund Balances	70,629		43,994		3,507,940		3,622,563
Fund Balances at Beginning of Year	321,674		100,379		13,886	_	435,939
Fund Balances End of Year	\$ 392,303	\$	144,373	\$	3,521,826	\$	4,058,502

#### SYLVANIA, OHIO

## Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For The Fiscal Year Ended December 31, 2008

Net Change in Fund Balances - Total Governmental Funds	\$	3,622,563
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.		4,955,009
Donations of capital assets increase net assets in the statement of activities, but do not appear in the governmental funds because they are not financial resources.		7,024,168
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		31,942
The issuance of long-term debt provides current financial resources to governmental funds, but has no effect on net assets. In addition, repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		(8,962,553)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(39,382)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.  Change in Net Assets of Governmental Activities	•	162,896 6,794,643
Change in Nei Assets of Governmental Activities	Þ	0,794,043

#### SYLVANIA, OHIO

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2008

				Variance with Final Budget
				Positive
	Original Budget	Final Budget	Actual	(Negative)
Revenues:				
Property Taxes	\$ 1,019,500	\$ 978,470	\$ 999,775	\$ 21,305
Intergovernmental Revenue	106,000	126,000	126,207	207
Charges for Services	237,700	53,805	82,500	28,695
Investment Earnings	20,000	60,000	61,255	1,255
All Other Revenues	15,000	40,000	52,740	12,740
Total Revenues	1,398,200	1,258,275	1,322,477	64,202
<b>Expenditures:</b>				
Current:				
Leisure Time Activities	1,669,874	1,529,949	1,217,852	312,097
Debt Service:				
Principal Retirement	50,000	50,000	50,000	0
Total Expenditures	1,719,874	1,579,949	1,267,852	312,097
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(321,674)	(321,674)	54,625	376,299
Fund Balance at Beginning of Year	321,674	321,674	321,674	0
Fund Balance at End of Year	\$ 0	\$ 0	\$ 376,299	\$ 376,299

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Sylvania in conjunction with the Sylvania Township Trustees and the Sylvania City School District formed the Sylvania Area Joint Recreation District (the "SAJRD") under the authority of Ohio Revised Code Section 755.14 (C). The SAJRD Board of Trustees is composed of twelve members, four of whom are appointed by each of the three separate governmental entities identified above. Funding for the SAJRD is provided by a voter approved tax levy on all real property located within Sylvania Township. Taxes are collected by the County Auditor and remitted to the SAJRD Board of Trustees. The SAJRD is fiscally independent of the City and the SAJRD's financial statements have not been included within the City's reporting entity.

Until 2008, the SAJRD operated the City-owned Tam O'Shanter ice skating complex under an agreement with the City. The terms of the agreement required the SAJRD to pay the City an annual amount equal to the City's debt service on the ice skating complex and reimbursement of any building improvements made to the facility by the City. The total amount paid to the City in 2008 from the SAJRD was \$53,805 for debt service. During 2008, the Tam O'Shanter ice skating complex was sold by the City to the SAJRD which issued general obligation bonds in the amount of \$3,839,598 for the purchase of the facilities.

The accompanying basic financial statements of the District present the financial position of the various fund types and the results of operations of the various fund types. The financial statements are presented as of December 31, 2008 and for the year then ended and have been prepared in conformity with generally accepted accounting principles (GAAP) applicable to local governments. The Governmental Accounting Standards Board (the GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's Codification of Governmental Accounting and Financial Reporting Standards (GASB Codification).

#### A. Reporting Entity

The accompanying basic financial statements comply with the provisions of GASB Statement No. 14, "The Financial Reporting Entity," in that the financial statements include all organizations, activities, functions and component units for which the District (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the District's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to, or impose a financial burden on, the District.

Based on the foregoing, the District's financial reporting entity has no component units but includes all funds, agencies, boards and commissions that are part of the District.

#### **B.** Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. The various funds are summarized by type in the basic financial statements. The following fund types are used by the District:

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. <u>Basis of Presentation - Fund Accounting</u> (Continued)

#### Governmental Funds

The governmental funds are those funds through which most governmental functions typically are financed. The acquisition, use and balances of the District's expendable financial resources and the related current liabilities are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the District's major governmental funds:

<u>General Fund</u> - This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>General Obligation Debt Service Fund</u> – This fund is used to account for the accumulation of resources for, and the payment of, principal and interest on general obligation debt.

<u>Capital Improvement Fund</u> - This fund is used to account for funds used for capital projects financing or related capital expenditures attributable to various capital improvements.

#### C. Basis of Presentation – Financial Statements

<u>Government-wide Financial Statements</u> – The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities. The District has no activities considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. <u>Basis of Presentation</u> – <u>Financial Statements</u> (Continued)

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

#### **D.** Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures in the accounts and reported in the financial statements, and relates to the timing of the measurements made. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **D.** Basis of Accounting (Continued)

The modified accrual basis of accounting is followed by the governmental funds and agency funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the modified accrual basis when the exchange takes place and the resources are available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the District is 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Revenue considered susceptible to accrual at year end includes income taxes withheld by employers, interest on investments, and state levied locally shared taxes (including motor vehicle license fees and local government assistance). Other revenue, including licenses, permits, certain charges for services, income taxes other than those withheld by employers and miscellaneous revenues, is recorded as revenue when received in cash because it is generally not measurable until received.

Property taxes measurable as of December 31, 2008, but which are not intended to finance 2008 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred revenue as further described in Note 4.

#### E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year.

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. <u>Budgetary Process</u> (Continued)

All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the fund and function level of control. Budgetary control is maintained by not permitting expenditures to exceed appropriations at the function level within each fund without the approval of District's Board. Budgetary modifications above the major function level by fund may only be made by resolution of the District Board.

#### 1. Estimated Resources

The County Budget Commission reviews estimated revenue and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The Budget Commission then certifies its actions to the District by September 1 of each year. As part of the certification process, the District receives an official certificate of estimated resources stating the projected receipts by fund. Prior to December 31, the District must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year do not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or if actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2008.

#### 2. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 through December 31. The appropriation ordinance establishes spending controls at the fund and function level, and may be modified during the year by ordinance of the District Board. Total fund appropriations may not exceed the current estimated resources as certified by the County Budget Commission. Expenditures may not legally exceed budgeted appropriations at the fund and function level. Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Combined Statement of Revenues, Expenditures, and Changes in Fund Balances--Budget and Actual--All Governmental Fund Types" are provided on the budgetary basis to provide a comparison of actual results to the final budget, including all amendments and modifications.

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. <u>Budgetary Process</u> (Continued)

#### 3. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance, if any, is carried forward to the subsequent fiscal year and need not be reappropriated.

#### 4. Budgetary Basis of Accounting

The District's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on a cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund:

Net Change In Fund Balance		
	General Fund	
GAAP Basis (as reported) Increase (Decrease): Accrued Revenues at December 31, 2008	\$70,629	
received during 2009	(16,004)	
Budget Basis	\$54,625	

#### F. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits. The District pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. See Note 3, "Pooled Cash, Cash Equivalents and Investments."

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. <u>Investments</u>

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution, the Ohio Revised Code and local ordinances. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$61,255. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", the District records all its investments at fair value. All investment income, including changes in the fair value of investments, are recognized as revenue in the operating statements. Fair value is determined by quoted market prices. See Note 3, "Pooled Cash, Cash Equivalents and Investments."

#### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2008, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

#### I. Capital Assets and Depreciation

#### 1. Property, Plant and Equipment - Governmental Activities

Governmental activities' capital assets are those not directly related to business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Assets, but they are not reported in the Fund Financial Statements.

#### 2. Depreciation

All capital assets are depreciated, excluding land. Depreciation has been provided using the straight-line method over the following estimated useful lives:

Description	Estimated Lives (in years)
Buildings & Improvements	15 - 50
Machinery and Equipment	15

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### J. Long-Term Debt

Long-term debt is being repaid from the following funds:

Obligation	Fund
General Obligation Bonds	General Obligation Debt Service
	Fund
Long-Term Note	General Fund

#### K. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws and regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### L. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### M. Reservations of Fund Balance

Reserves indicate that a portion of fund balance is not available for expenditure or is legally segregated for a specific future use. Fund balances are reserved for encumbered amounts that have not been accrued at year end.

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### N. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### O. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the District Board and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2008.

# NOTE 2 – RECONCILITATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. <u>Explanation of certain differences between the governmental fund balance sheet and the</u> government-wide statement of net assets

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net assets of governmental funds as reported in the government-wide statement of net assets. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Other long-term assets not available to pay for current-period expenditures:

Shared Revenues	\$129,034
Delinquent Property Tax Revenue	28,457
Unamortized Bond Issuance Costs	162,896
	\$320,387
Long-Term liabilities not reported in the funds:	
General Obligation Bonds Payable	(\$12,622,553)
Long-Term Note Payable	(40,000)
Accrued Interest on Long-Term Debt	(52,619)
	(\$12,715,172)

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

# NOTE 2 – RECONCILITATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

# B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities as reported in the government – wide statement of activities. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Amount by which capital outlay exceeded depreciation in the current period:

Capital Outlay	\$5,236,800
Depreciation Expense	(281,791)
	\$4,955,009

Governmental revenues not reported in the funds:

Increase in Shared Revenue	\$39,671
Decrease in Delinquent Property Tax	(7,729)
	\$31,942

Net amount of long-term debt issuance and bond and lease principal payments:

G.O. Bond Principal Payment	\$265,000
Long-Term Note Principal Payment	50,000
G.O. Bonds Issued	(8,979,993)
Premium on G.O. Bonds Issued	(297,560)
	(\$8,962,553)

Expenses not requiring the use of current financial resources:

Bond Issuance Costs \$162,896

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 3 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash resources of a majority of individual funds are combined to form a pool of cash and investments. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and Cash Equivalents." Ohio law requires the classification of funds held by the District into three categories.

Category 1 consists of "active" funds - those funds required to be kept in a "cash" or "cash equivalent" status for immediate use by the District. Such funds must be maintained either as cash in the District treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal
  government agency or instrumentality, including but not limited to, the federal national
  mortgage association, federal home loan bank, federal farm credit bank, federal home loan
  mortgage corporation, government national mortgage association, and student loan marketing
  association. All federal agency securities shall be direct issuances of federal government
  agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the
  first two bullets of this section and repurchase agreements secured by such obligations,
  provided that investments in securities described in this division are made only through
  eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 3 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### A. Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned. The District's policy is to place deposits with major local banks. All deposits, except for deposits held by fiscal and escrow agents or trustees, are collateralized with eligible securities. The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Collateral permitted by Chapter 135 of the ORC is limited to obligations of the United States and its agencies, bonds of any state, and bonds and other obligations of any country, municipal corporation or other legally constituted authority of the State of Ohio, or any instrumentality of such county, municipal corporation or other authority. Such collateral, as permitted by Chapter 135 of the ORC is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at a Federal Reserve Bank in the name of the District.

At year end the carrying amount of the District's deposits was \$424,380 and the bank balance was \$436,911. The Federal Deposit Insurance Corporation (FDIC) covered \$250,000 of the bank balance and \$186,911 was uninsured. Of the remaining uninsured bank balance, the District was exposed to custodial risk as follows:

	<u>Balance</u>
Uninsured and collateralized with securities held by	
the pledging institution's trust department not in the District's name	\$186,911
Total Balance	\$186,911

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### NOTE 3 - POOLED CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### **B.** Investments

The District's investments at December 31, 2008, are summarized below:

			Investment Maturities (in Years)
	Fair Value	Credit Rating	less than 1
STAR Ohio	\$3,598,243	AAAm <sup>1</sup>	\$3,598,243
Total Investments	\$3,598,243		\$3,598,243

<sup>&</sup>lt;sup>1</sup> Standard & Poor's

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date.

Concentration of Credit Risk – The District places no limit on the amount the District may invest in one issuer.

#### C. Reconciliation of Cash, Cash Equivalents and Investments

The classification of cash, cash equivalents and investments on the financial statements is based on criteria set forth in GASB Statement No. 9. The classification of cash and cash equivalents (deposits) for purposes of this note is based on criteria set forth in GASB Statement No. 3.

A reconciliation between classifications of cash and investments on the financial statements and the classifications per items A and B of this note are as follows:

	Cash and Cash	
	Equivalents	Investments
Financial Statements	\$4,022,623	
Investments:		
Star Ohio	(3,598,243)	3,598,243
Per GASB Statement No. 3	\$424,380	\$3,598,243

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### **NOTE 4 – PROPERTY TAXES**

Property taxes include amounts levied against all real estate and public utility property, and tangible personal property used in business and located in the District. Real property taxes (other than public utility) collected during 2008 were levied after October 1, 2007 on assessed values as of January 1, 2007, the lien date. Assessed values were established by the County Auditor at 35 percent of appraised market value. All property is required to be reappraised every six years and equalization adjustments made in the third year following reappraisal. The last revaluation was completed in 2007. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable by June 20.

Tangible personal property tax revenues received in 2008 (other than public utility property) represent the collection of 2008 taxes. Tangible personal property taxes received in 2008 were levied after October 1, 2007, on the true value as of January 1, 2007. In prior years, tangible personal property assessments were twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. Tangible personal property tax is being phased out. The assessment percentage for property, including inventory is 12.5% for 2007. This percentage will be reduced to 6.25% in 2008 and zero for 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

House Bill No. 66 was signed into law on June 30, 2005. House Bill NO.66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the District due to the phasing out of the tax. In calendar years 2006-2010, the District will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100 percent of its true value. Public utility property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including the Sylvania Area Joint Recreational District. The County Auditor periodically remits to the District its portion of the taxes collected. The full tax rate for all District operations for the year ended December 31, 2008 was \$1.20 per \$1,000 of assessed value. The assessed value upon which the 2008 receipts were based was \$1,664,396,160. This amount constitutes \$1,600,709,170 in real property assessed value, \$20,863,390 in public utility assessed value and \$42,823,600 in tangible personal property assessed value.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the District's share is .120% (1.20 mills) of assessed value.

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### **NOTE 5 - RECEIVABLES**

Receivables at December 31, 2008 consisted of taxes and intergovernmental receivables.

#### **NOTE 6 – CAPITAL ASSETS**

#### A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at December 31, 2008:

#### Historical Cost:

Class	December 31, 2007	Additions	Deletions	December 31, 2008
Capital assets not being depreciated:				
Land	\$3,000,852	\$0	\$0	\$3,000,852
Construction in Progress	0	1,397,202	0	1,397,202
Capital assets being depreciated:				
Buildings and Improvements	1,595,165	10,802,498	0	12,397,663
Machinery and Equipment	162,000	61,268	0	223,268
Total Cost	\$4,758,017	\$12,260,968	\$0	\$17,018,985
Accumulated Depreciation:				
	December 31,			December 31,
Class	2007	Additions	Deletions	2008
Buildings and Improvements	(\$533,209)	(\$266,906)	\$0	(\$800,115)
Machinery and Equipment	(10,800)	(14,885)	0	(25,685)
Total Depreciation	(\$544,009)	(\$281,791) *	\$0	(\$825,800)
Net Value:	\$4,214,008			\$16,193,185

<sup>\*</sup> Depreciation expenses were charged to governmental functions as follows:

Leisure Time Activities	\$281,791
Total Depreciation Expense	\$281,791

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### **NOTE 7 - LONG-TERM DEBT**

Long-term debt of the District at December 31, 2008 is as follows:

		Balance			Balance	Amounts
	Issue	December 31,	Issued	Issued	December 31,	Due Within
	Date	2007	(Retired)	(Retired)	2008	One Year
Governmental Activities:	,					
General Obligation Bonds:						
5.00% Recreation Facility	1995	\$1,020,000	\$0	(\$55,000)	\$965,000	\$60,000
2.00% Recreation Facility	2004	2,590,000	0	(210,000)	2,380,000	215,000
3.00% Recreation Facility	2008	0	8,979,993	0	8,979,993	100,000
Premium G.O. Bonds	2008	0	297,560	0	297,560	14,878
Total General Obligation Bonds		3,610,000	9,277,553	(265,000)	12,622,553	389,878
Long-Term Note Payable:						
6.00% Pacesetter Park Land	2005	90,000	0	(50,000)	40,000	40,000
Total Governmental Activities						
Long-Term Debt		\$3,700,000	\$9,277,553	(\$315,000)	\$12,662,553	\$429,878

#### A. Principal and Interest Requirements

The District's future long-term obligation funding requirements, including principal and interest payments as of December 31, 2008, is as follows:

	G.O. I	Bonds	Long-Te	rm Note	То	tal
Years	Principal	Interest	Principal	Interest	Principal	Interest
2009	\$389,878	\$634,312	\$40,000	\$0	\$429,878	\$634,312
2010	559,878	474,279	0	0	559,878	474,279
2011	589,878	454,681	0	0	589,878	454,681
2012	619,878	432,601	0	0	619,878	432,601
2013	679,878	408,584	0	0	679,878	408,584
2014-2018	2,494,380	3,121,196	0	0	2,494,380	3,121,196
2019-2023	3,679,393	1,186,336	0	0	3,679,393	1,186,336
2024-2028	3,609,390	481,066	0	0	3,609,390	481,066
Totals	\$12,622,553	\$7,193,055	\$40,000	\$0	\$12,662,553	\$7,193,055

#### B. <u>Defeasance of General Obligation Debt</u>

In July 2004, the District defeased \$3,200,000 of General Obligation Bonds for Recreation Facility Improvements dated May 1, 1995 (the "1995 Bonds), through the issuance of \$3,365,000 of General Obligation Bonds for Recreation Facility Improvements (the "2004 Bonds"). The net proceeds of the 2004 Bonds have been invested in obligations guaranteed as to both principal and interest by the United States and placed in irrevocable escrow accounts which, including interest earned, will be used to pay the principal and interest on the refunded bonds. The refunded bonds, which have an outstanding balance of \$2,545,000 at December 31, 2008, are not included in the District's outstanding debt since the District has, in-substance, satisfied its obligations through the advance refunding. The District obtained an economic gain of \$97,938.

#### SYLVANIA, OHIO

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### **NOTE 8 - OPERATING LEASE COMMITMENTS**

The District is committed under a lease with the Sylvania City Board of Education for a piece of property known as Veteran's Memorial Field at an annual rate of \$1.00, to be used for its community and recreational programs. Under the terms of the lease, the District is responsible for operating and maintaining the property. This lease began on August 1, 1997 and is scheduled to end on July 31, 2022, at which time the District has the option to renew the lease for an additional twenty-five years. This lease is considered for accounting purposes to be an operating lease. Lease expenditures for the fiscal year ended December 31, 2008, amounted to \$1.00.

The District is committed under a lease with the City of Sylvania for a piece of property containing an ice skating complex and a field house owned by the District which is used for its community and recreational programs. Under the terms of the lease, the District is responsible for operating and maintaining the property. The initial term of the lease is for fifty (50) years; with the aggregate base rent of \$1,000.00. This lease began on June 25, 2008 and is scheduled to end on June 30, 2058, at which time the District has the option to renew the lease for three additional ten year periods each commencing on the expiration of the initial term or the prior renewal term with aggregate rent payments of \$100.00 for each period. This lease if considered for accounting purposes to be an operating lease. Lease expenditures for the fiscal year ended December 31, 2008 amounted to \$1,000.00 which is the aggregate base rent for the initial term.

#### **NOTE 9 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters.

During 2008 the District contracted with several different insurance providers for various insurance coverages, as follows:

Type of Coverage	Coverage	Deductible	
General Liability	\$7,000,000	\$0	
Automobile (CSL)	\$5,000,000	\$250	
Excess Liability	\$2,000,000	\$0	
Real and Personal Property	\$16,404,114	\$1,000	
Public Officials Liability	\$7,000,000	\$2,500	
Crime Coverage:			
Blanket Bond	\$100,000	\$0	
Forgery Alterations	\$10,000	\$0	
Monies & Securities	\$5,000	\$0	
Computer Data and Media	\$15,000	\$0	

There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

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# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Sylvania Area Joint Recreation District Lucas County 7060 Sylvania Avenue Sylvania, Ohio 43560-3528

To the Board of Trustees:

We have audited the financial statements of the governmental activities and each major fund of the Sylvania Area Joint Recreation District, Lucas County, (the District) as of and for the year ended December 31, 2008, which collectively comprise the District's basic financial statements and have issued our report thereon dated September 23, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Sylvania Area Joint Recreation District Lucas County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted certain matters that we reported to the District's management in a separate letter dated September 23, 2010.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain noncompliance matter that we reported to the District's management in a separate letter dated September 23, 2010.

We intend this report solely for the information and use of the audit committee, management, and the Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA
Auditor of State

Mary Saylor

September 23, 2010



# Mary Taylor, CPA Auditor of State

#### SYLVANIA AREA JOINT RECREATION DISTRICT

#### **LUCAS COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED NOVEMBER 4, 2010