City of Steubenville, Ohio

Reports Issued Pursuant to OMB Circular A-133

Year Ended December 31, 2010





Members of Council City of Steubenville 115 South Third Street Suite 106 Steubenville, Ohio 43952

We have reviewed the *Independent Auditor's Report* of the City of Steubenville, Jefferson County, prepared by Rea & Associates, Inc., for the audit period January 1, 2010 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Steubenville is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 30, 2011



City of Steubenville, Ohio

DECEMBER 31, 2010

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Focused on Your Future.

June 28, 2011

Mayor and Members of Council City of Steubenville Steubenville, OH 43952

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Steubenville (the "City") as of and for the year ended December 31, 2010, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 28, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

City of Steubenville, Ohio Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards June 28, 2011 Page 2

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to management of the City in a separate letter dated June 28, 2011.

This report is intended solely for the information and use of management, City Council, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

Kea & Associates, Inc.



Focused on Your Future.

June 28, 2011

Mayor and Members of Council City of Steubenville Steubenville, OH 43952

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Compliance

We have audited the compliance of the City of Steubenville (the "City") with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2010. The City's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2010.

City of Steubenville, Ohio Independent Auditor's Report on Compliance with Requirements That could have a Direct and Material Effect on each Major Program And Internal Control over Compliance in Accordance with OMB Circular A-133 June 28, 2011 Page 2

Internal Control Over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, and to test and report on internal control over compliance in accordance with OMB circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above.

Schedule of Expenditures of Federal Awards

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City as of and for the year ended December 31, 2010, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 28, 2011. Our audit was performed for the purpose of forming opinions on the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of management, City Council, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

Kea & Associates, Inc.

CITY OF STEUBENVILLE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2010

FEDERAL GRANTOR/PASS THROUGH GRANTOR - PROGRAM TITLE	FEDERAL CFDA NUMBER	GRANT/ PASS- THROUGH ENTITY NUMBER	DISBURSEMENTS
U.S. Department of Housing and Urban Development			
Direct Programs:			
Community Development Block Grant Entitlement Grants Clus		Dar 140 80 0080	
Community Development Block Grant Entitlement Grants	14.218	B06-MC-39-0020	\$ 1,933
Community Development Block Grant Entitlement Grants	14.218 14.218	B07-MC-39-0020 B08-MC-39-0020	198,458 664,266
Community Development Block Grant Entitlement Grants Community Development Block Grant Entitlement Grants	14.218	B09-MC-39-0020	1,302
Community Development Block Grant Entitlement Grants - ARRA	14.253	B09-MC-39-0020	1,302
Passed-Through Jefferson County, Ohio:			
Community Development Block Grant Entitlement Grants-NSP	14.218	N/A	283,082
Total Community Development Block Grant Entitlement Grants Clust	er		1,348,755
Passed-Through Ohio Department of Development:			
Home Investment Partnerships Program	14.239	A-C-08-296-2	144.113
Total U.S. Department of Housing and Urban Development			1,492,868
U.S. Department of Agriculture:			
Passed-Through Ohio Department of Education:			
Summer Food Program	10.559	FY10	112,420
Total U.S. Department of Agriculture			112.420
U.S. Department of Transportation:			
Passed-Through Ohio Department of Transportation:			
Highway Planning and Construction	20.205	N/A	879,450
Highway Planning and Construction - ARRA	20.205	N/A	1,964,288
Total U.S. Department of Transportation			2,843,738
U.S. Department of Justice:			
Passed-Through Ohio Department of Public Safety:			
JAG Grant - ARRA	16.803	2009-RA-C01-2120	44,927
Direct Programs:	17 241	2000 11 127 0476	15.522
Part E - Developing, Testing and Demonstrating New Programs Public Safety Partnership and Community Policing Grants - ARRA	16.541 16.710	2008-JL-FX-0475 2009-RK-WX-0680	15,523
Public Salety Farthership and Community Folicing Grants - AKKA	10.710	2009-KK- W A-0080	144,597
Total U.S. Department of Justice			205,047
Federal Emergency Management Agency:			
Direct Programs:			
Assistance to Firefighters Grant	97.044	EMW-2008-FO-11619	3,098
Total Federal Emergency Management Agency			3,098
Total Federal Expenditures			\$ 4,657,171

CITY OF STEUBENVILLE JEFFERSON COUNTY

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE A: SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards is a summary of the activity of the City's federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE B: MATCHING REQUIREMENTS

Certain Federal programs require that the City contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

CITY OF STEUBENVILLE JEFFERSON COUNTY

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133, SECTION .505 DECEMBER 31, 2010

1. SUMMARY OF AUDITOR'S RESULTS

A-133 Ref.

.505(d)

(d) (1) (i)	Type of Financial Statement Opinion	Unqualified
(d) (1) (ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (ii)	Were there any other internal control deficiencies reported at the financial statement level (GAGAS)?	No
(d) (1) (iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
(d) (1) (iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d) (1) (iv)	Were there any other internal control deficiencies reported for major programs?	No
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unqualified
(d) (1) (vi)	Are any reportable findings under Section .510(a) of Circular A-133?	No
(d) (1) (vii)	Major Programs (list): Community Development Block Grant – Entitlement Cluster Highway Planning and Construction	CFDA # 14.218; 14.253 20.205
(d) (1)	Dollar Threshold: Type A/B	Type A: >\$300,000 Type B: All others
(viii) (d) (1) (ix)	Programs Low Risk Auditee?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

NONE

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

NONE

CITY OF STEUBENVILLE JEFFERSON COUNTY

SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133, SECTION .315(b) DECEMBER 31, 2010

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2009-001	Material Weakness – Lack of control over financial reporting.	Yes	
2009-002	Significant Deficiency – Lack of controls over tracking and reporting Electrical Department Inventory	Yes	
2009-003	Material Non-Compliance/Material Weakness CFDA #14.218 – Lack of Internal Control and Excess cash balances.	Yes	





New Municipal Building

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2010

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2010



PREPARED BY:

ALYSSA N. KERKER, DIRECTOR OF FINANCE DAVID R. LEWIS, FINANCIAL ACCOUNTANT

115 SOUTH THIRD STREET STEUBENVILLE, OHIO 43952

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2010

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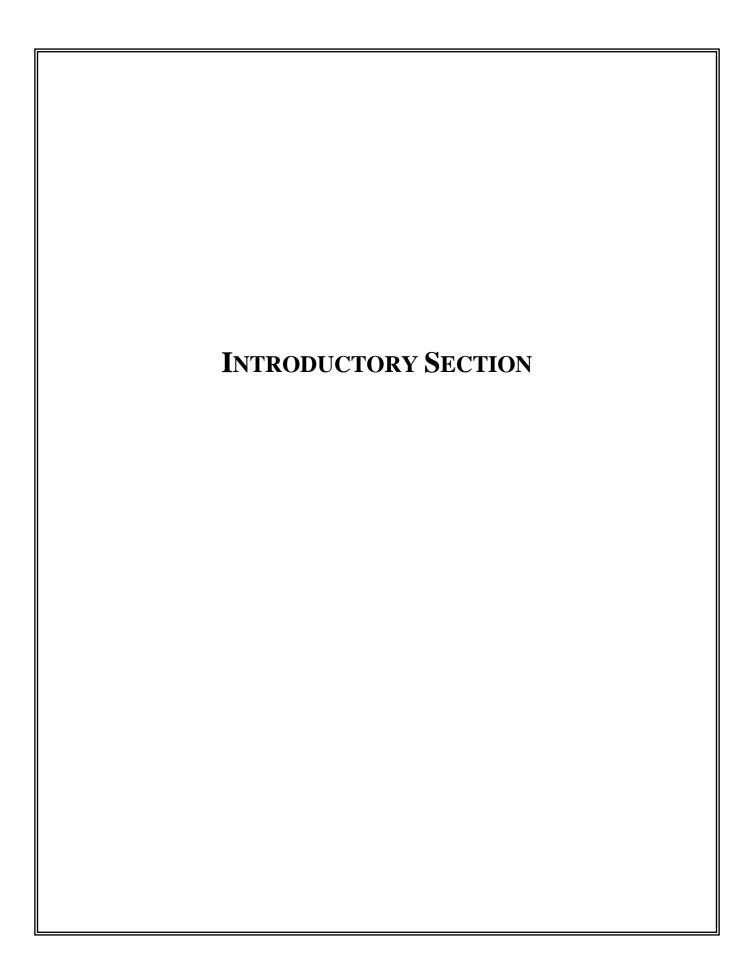
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City of Steubenville Finance Office

115 South Third Street • Suite 106 • Steubenville, Ohio 43952 • Phone: 740.283.6000 ext 1300 Fax: 740.283.6165 • Website: www.cityofsteubenville.us • Email: finance@cityofsteubenville.us

June 28, 2011

Honorable Mayor, Members of City Council And Citizens of Steubenville Steubenville, Ohio

The Comprehensive Annual Financial Report (CAFR) of the City of Steubenville, Ohio (City) is hereby presented. This CAFR represents the official report of the City of Steubenville's operations and financial position for the year ended December 31, 2010, and has been developed to accurately detail the status of the City finances to Steubenville residents and elected officials, investment banks and underwriters and all other interested parties. This report is presented in compliance with Governmental Accounting Standards Board (GASB) Statement No. 34, "Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments". It is intended to provide all pertinent and necessary information to the citizens of Steubenville.

Responsibility for the accuracy of the data contained herein, for the completeness and fairness of the presentation and for all disclosure rests with the City's management. To the best of the City's knowledge, the financial and other data contained in this report fairly present the financial position and results of operations of the City. All necessary disclosures to enable the citizens and other readers to understand the City's financial activities are included in this report.

The City is responsible for establishing and maintaining an internal control structure designed to protect its assets from loss, theft or misuse. Furthermore, the accounting system must be adequate to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the valuation of costs and benefits requires estimates and judgments by management.

The City is required by State law to have an annual audit performed by the Auditor of State's Office or an independent public accounting firm, if permitted by the Auditor of State. Rea & Associates, Inc. performed the audit for the year ended December 31, 2010. The City continues to receive an unqualified opinion. The Independent Auditor's Report on the City's financial statements is included in the Financial Section of this report.

As a part of the City's independent audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the City has complied with applicable laws and regulations. The results of the City's independent audit for the year ended December 31, 2010 provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

This transmittal letter is designed to provide historical information about the City, as well as compliment the required Management's Discussion and Analysis (MD&A). Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The City's MD&A, which focuses on the government-wide statements, can be found immediately following the Independent Auditor's Report.

Community Profile

The City of Steubenville is located in east central Ohio along the west bank of the Ohio River. Founded in 1797, Steubenville operates under a council-manager form of government which was adopted by its voters in 1984. The City is governed by an elected Mayor and a seven member City Council. During its heyday of the 1940s, Steubenville was popularly known as "Little Chicago" due to its prolific industry and downtown bustle. The City is now known as the "City of Murals" because of over 25 murals located in and around the downtown area. Today, the City of Steubenville covers an area of approximately ten square miles and is the largest city in Jefferson County with a population of 18,659. The City is also the Jefferson County Seat.

The City is served by diversified transportation facilities. Approximately 20 motor freight carriers and local haulers serve the Jefferson County area. Railway service is provided by the Norfolk Southern Railway, the Wheeling Lake Erie Railway, and the Ohio Central Rail Corporation. Nationwide bus transportation service to the area is provided by Greyhound. Local bus service is provided by the Steel Valley Transit Authority. Airline services to the area are provided by the Jefferson County Airport and the Pittsburgh International Airport, which is approximately 22 miles east of the City. The City also has a port on the Ohio River.

The major highways in the City are State Route 7, which runs north-south through the City, and U.S. Route 22, which runs east-west and directly links the City with Pittsburgh, Pennsylvania. The City is located within a day's drive of 60 percent of the U.S. population.

The City is served by a number of commercial banks and savings and loan associations with headquarters outside the City.

Primary education services are provided by the Steubenville City School District. The western portion of the City is served by the Indian Creek Local School District. Secondary and post-secondary educational services are provided by a number of public and private colleges and universities located within the City or within commuting distance. The Franciscan University of Steubenville and Eastern Gateway Community College are both located within the City. The University of Pittsburgh, Bethany College, West Virginia Northern Community College, and Carnegie-Mellon University are all located within commuting distance of the City. The City is served by the Public Library of Steubenville and Jefferson County, which was named for and funded by industrialist Andrew Carnegie.

The City provides a full range of municipal services mandated by statute or charter, including police and fire protection, parks, recreation, street maintenance, planning, zoning and other general government services. Health services are provided by the Steubenville Health Department. In addition, water, sewer and refuse services are provided under the enterprise fund concept with user charges set to ensure adequate coverage of operating expenses and payments on outstanding debt.

Economic Condition and Outlook

Local Economy

Steubenville's local economy has evolved in recent years from a center of steel and coal production to one of education and healthcare. Today's local economy is supported to a large extent by the employment at The Franciscan University of Steubenville and Eastern Gateway Community College. Also, an abundance of nursing homes and healthcare facilities including Trinity Healthcare System employ many, and are one of the largest sources of local income tax revenue. These facilities provide a steady employment base and are a source of much of the building construction currently going on in the City.

A rather large number of local citizens work in Pittsburgh, Pennsylvania and its suburbs. There is a base of small manufacturing and service sector jobs that don't exist as much in Steubenville. The City, through the local economic development group "Progress Alliance," has been promoting increasing manufacturing jobs in the area. The success has been mixed so far, but the City is optimistic that improvement is coming.

The most significant current private construction includes renovations at Trinity Hospital, The Franciscan University of Steubenville, CVS, Washington Street Apartments, and at the old Save A-Lot shopping plaza.

The City's economic anchor remains the hospitals and educational institutions in Steubenville. It is upon this base that the City is expending considerable energy to promote and facilitate additional manufacturing and light industrial facilities.

Long-Term Financial Planning

The rise in the local unemployment rate over the past few years has caused some reason for concern regarding the City's long-term financial planning. Any significant unfavorable change in the unemployment rate usually leads to lower income tax collections. Fortunately, the City's income tax revenues have remained fairly stable or have decreased slightly. However, in order to avoid any potential revenue shortfalls should income tax collections decline significantly; the City has taken a conservative approach with current spending. Budget restraints have been implemented in order to curb spending and help maintain a sufficient spending reserve as a hedge against future revenue shortfalls.

City Council is required to adopt a final budget no later than the close of the year. This annual budget serves as the foundation for the City's financial planning and control. The budget is prepared at the legal level of budgetary control, which is by office, department, and division, and within each, appropriated for personal services level for all funds. The City does not prepare a budget for agency funds.

Major Initiatives

In May of 2010, the City completed construction of a new municipal building at a cost of \$4.1 million. The existing municipal building was demolished and in its place will be constructed a park-like green space. This area will enhance the aesthetics of the downtown retail corridor and add to a general sense of local pride in the historical area of the replicated Fort Steuben. The City's various departments have now been consolidated in one facility and the downtown corridor will benefit from a new facility. The new municipal building was funded with a long-term loan of \$3.5 million and with existing City funds.

In 2010 Steubenville City Council adopted a Strategic Plan for the City which set a list of goals and objectives for the City to strive towards, as well as a guideline of economic development expectations.

The City continues construction of the \$8.8 million rebuild of Washington Street, a major east west corridor connecting the downtown area with the City's west end which is being funded with Federal Stimulus funds.

A Federal Emergency Management Agency (FEMA) grant has been awarded to the City in the amount of \$4,730,824 for the John Scott Highway Rock Slope Repair. Work has started in June of 2011 and is estimated to be completed by September of 2011.

During 2010, the City received a grant from the U.S. Department of Energy in the amount of \$579,520 for traffic control light replacement. This project replaced 440 streetlights and 898 traffic signal lights with energy efficient LED lighting. The project was completed by City personnel, during the summer and fall of 2010, and should result in annual energy cost savings to the City in excess of \$100,000.

Use of this Report

The report is published to provide the City Council, as well as to our citizens and other interested persons, detailed information concerning the financial condition of the City, with particular emphasis placed on the utilization of resources during the past year. It is also intended that this report will serve as a guide in formulating policies and in conducting the City's future day-to-day activities. We believe the information, as presented, is accurate in all material aspects; that it is presented in a manner designed to fairly set forth the financial activities of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

In today's bond market environment, it is increasingly important that public agencies prepare soundly conceived annual financial reports which are independently audited by a qualified firm or agency. It has become almost required practice that such reports be prepared in accordance with generally accepted accounting principals (GAAP), and the major bond rating agencies review the data presented in such reports before determining a public agency's bond rating.

Acknowledgements

It is with great pride and pleasure that we submit this CAFR for review and wish to express appreciation to the members of City Council for supporting us in this endeavor and other members of the Finance Office who contributed time and effort in completing this project. We would also like to acknowledge our consultant, Julian & Grube, Inc., who provided us with expert technical assistance in all phases of preparing the report and the cooperation of the team from Rea & Associates, Inc., who conducted a thorough audit of our finances.

Sincerely,

Alyssa N. Kerker Director of Finance

Alysse N. Kerker

PRINCIPAL OFFICIALS DECEMBER 31, 2010

Elected Officials

Mayor Domenick Mucci Jr.

City Council:

Councilman at Large Edward J. Chanoski Jr.

1st Ward CouncilmanGerald DiLoreto2nd Ward CouncilmanRichard Perkins3rd Ward CouncilmanGregory Metcalf4th Ward CouncilmanDavid Fortunato5th Ward CouncilmanAlbert Stasiulewicz

6th Ward Councilman David Lalich
Municpal Court Judge G. Daniel Spahn

Appointed Officials

City Manager Cathy Davison

Law Director S. Gary Repella

Finance Director Alyssa N. Kerker

Urban Project Director Christopher Petrossi

Parks and Recreation Director Troy Kirkendall*

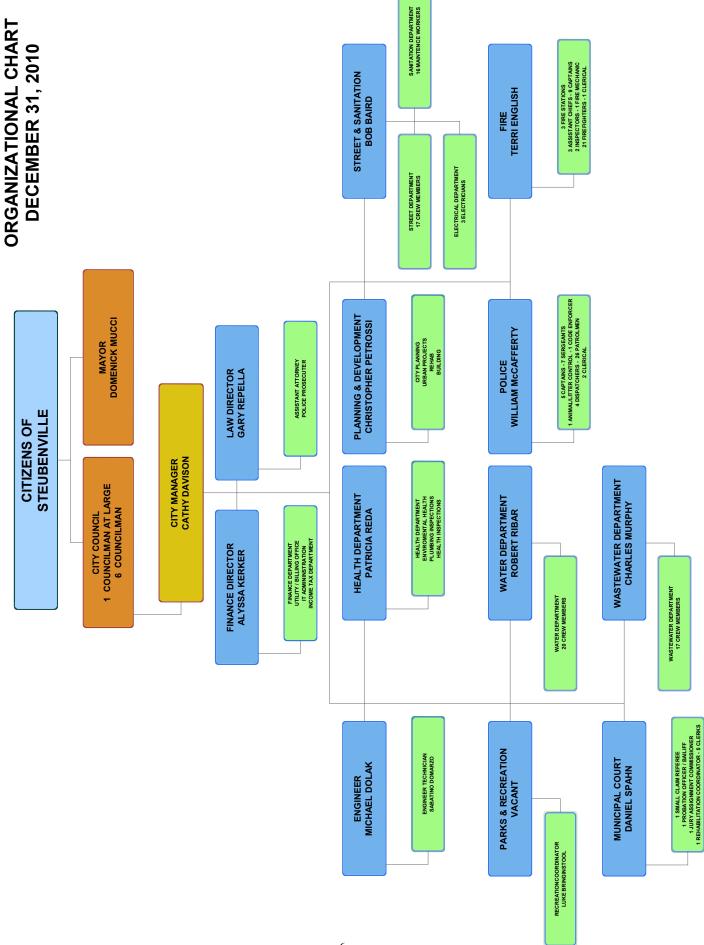
Fire Chief Terri English

Police Chief William A. McCafferty

Health Commissioner Patricia Reda
City Engineer Michael Dolak
Clerk of Council Pam Orlando
Water Superintendent Robert Ribar
Sewer Superintendent Charles Murphy
Street and Sanitation Superintendent Robert Baird

^{*} Beginning February 28, 2011

CITY OF STEUBENVILLE



Certificate of Achievement for Excellence in Financial Reporting

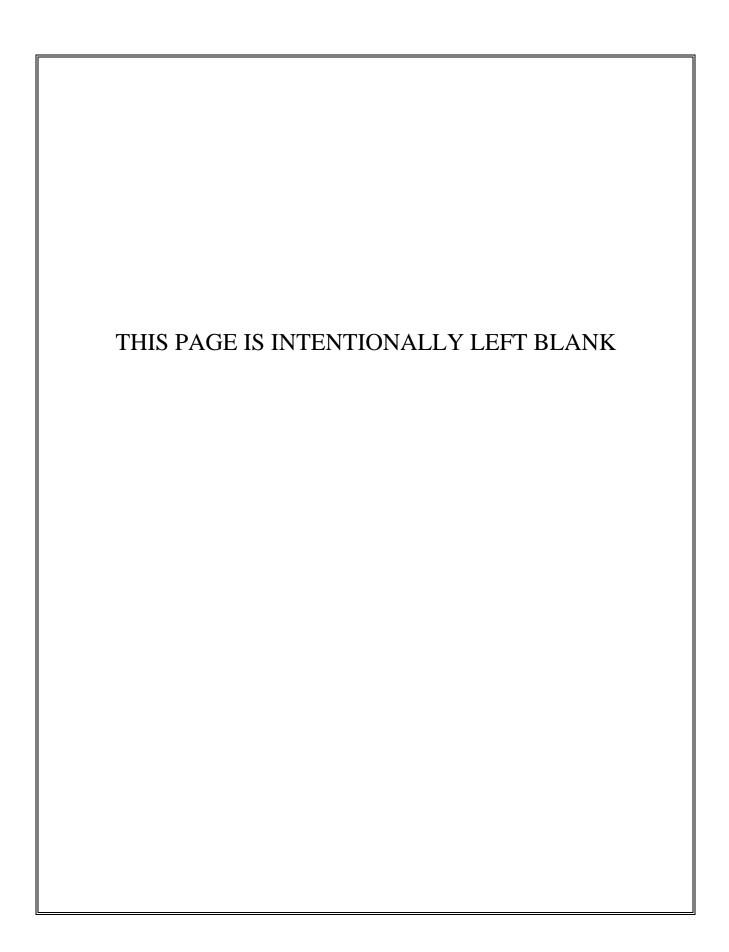
Presented to

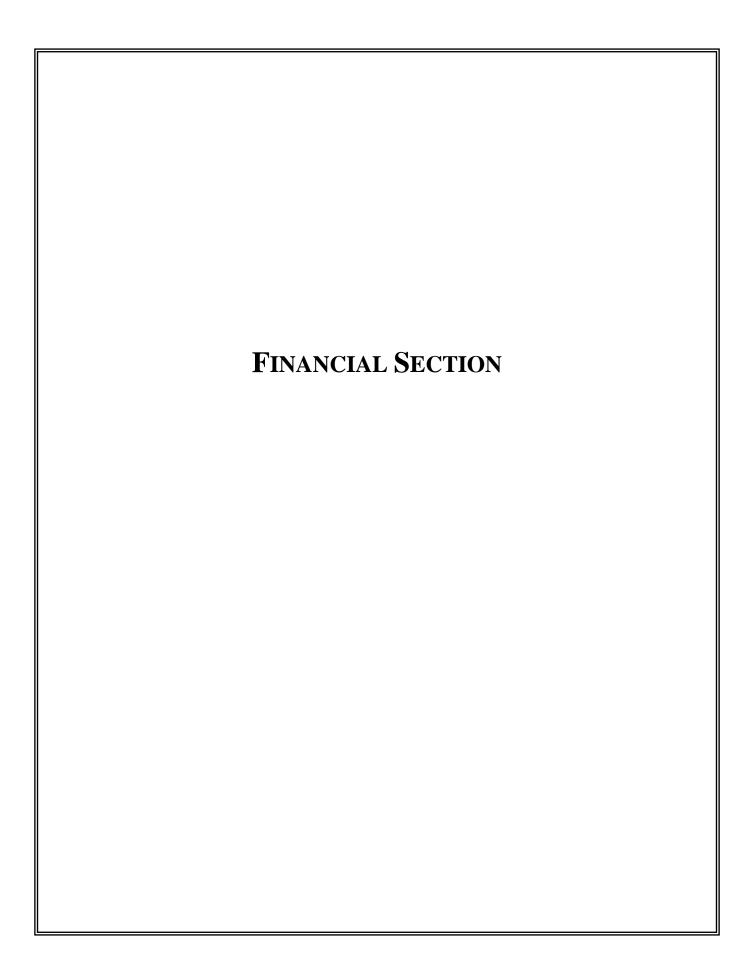
City of Steubenville Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.









122 4th St. NW | PO Box 1020 New Philadelphia, OH 44663-5120

June 28, 2011

Mayor and Members of Council City of Steubenville Steubenville, OH 43952

Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Steubenville (the "City"), as of and for the year ended December 31, 2010, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2010, and the respective changes in financial position and the cash flows, where applicable, thereof and the respective budgetary comparisons for the General Fund, the .7% City Income Tax - Street Improvement Fund, and the ARRA Federal Grant Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2011 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

City of Steubenville Independent Auditor's Report June 28, 2011

The Management's Discussion and Analysis on pages 11 through 23 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and other schedules, listed in the table of contents as supplementary information, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements, and in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The accompanying introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Lea & associates, Inc.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

The management's discussion and analysis of the City of Steubenville's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2010. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

Key financial highlights for 2010 are as follows:

- The total net assets of the City increased \$7,194,741 or 17.59% over 2009. Net assets of governmental activities increased \$5,528,076 or 20.27% and net assets of business-type activities increased \$1,666,665 or 12.22%.
- ➤ General revenues accounted for \$12,418,491, or 56.30% of total governmental activities revenue. Program specific revenues accounted for \$9,641,693 or 43.70% of total governmental activities revenue.
- ➤ The City had \$16,525,870 in expenses related to governmental activities; \$9,641,693 of these expenses was offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$6,884,177 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$12,418,491.
- The City's major governmental funds are the general fund, .7% City income tax street improvement fund, American Recovery and Reinvestment Act (ARRA) federal grant fund and capital improvement fund. The general fund had revenues and other financing sources of \$12,524,383 in 2010. This represents an increase of \$439,953 over 2009 revenues primarily due to an increase in intergovernmental revenues compared to the prior year. The expenditures of the general fund, which totaled \$11,328,600 in 2010, decreased \$1,478,655 from 2009. The net increase in fund balance for the general fund was \$1,195,783, from a deficit balance of \$519,797 to a positive balance of \$675,986.
- The .7% City income tax street improvement fund had \$1,465,779 in revenues in 2010. The expenditures of the .7% City income tax street improvement fund totaled \$2,638,678 in 2010. The net decrease in fund balance for the .7% City income tax street improvement fund was \$1,172,899 from \$737,428 to a deficit balance of \$435,471.
- ➤ The ARRA federal grant fund had \$3,509,760 in revenues in 2010. The expenditures of the ARRA federal grant fund totaled \$3,592,581 in 2010. The net decrease in fund balance for the ARRA federal grant fund was \$82,821.
- ➤ The capital improvement fund had \$3,749,978 in revenues and other financing sources in 2010. The expenditures of the capital improvement fund totaled \$5,048,793 in 2010. The net decrease in fund balance for the capital improvement fund was \$1,298,815 from \$1,587,129 to a balance of \$288,314.
- Net assets for the business-type activities, which are made up of the water, sewer, and refuse enterprise funds, increased in 2010 by \$1,666,665.
- In the general fund, the actual revenues and other financing sources came in \$73,997 greater than the final budgeted revenues and other financing sources. Actual expenditures were \$384,054 less than the amount in the final budget. This was primarily due to conservative spending. The revenue variances are the result of increasing municipal income tax and other revenues. Budgeted revenues and expenditures were amended a few times throughout the year.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

Using this Comprehensive Annual Financial Report (CAFR)

The City's annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the City of Steubenville as a total financial and operating entity. The individual statements provide a detailed look at specific financial activities.

The City's basic financial statements are comprised of three components: 1) City-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The statement of net assets and the statement of activities provide information about the activities of the City as a whole and present a long-term view of the City's finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell the reader how services were financed in the short-term, as well as the amount of funds remaining for future spending. The fund financial statements also look at the City's major funds with all other non-major funds presented in total in one column.

Reporting the City as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2010?" The statement of net assets and the statement of activities answer this question. These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net assets and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, and refuse operations are reported here.

The City's statement of net assets and statement of activities can be found on pages 27-29 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

Reporting the City's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 18.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, .7% City income tax - street improvement fund, ARRA federal grant fund and capital improvement fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 30-40 of this report.

Proprietary Funds

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, and refuse functions. All of the City's enterprise funds are considered major funds. The internal service fund is an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 41-45 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's only fiduciary funds are agency funds. The basic fiduciary fund financial statement can be found on page 46 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 47-83 of this report.

Government-wide Financial Analysis

The table below provides a summary of the City's net assets for 2010 and 2009.

Net Assets

	Governmental Activities 2010	Business-type Activities 2010	Governmental Activities 2009	Business-type Activities 2009	Total 2010	Total 2009
Assets						
Current and other assets	\$ 14,651,703	\$ 12,787,673	\$ 14,026,576	\$ 10,458,919	\$ 27,439,376	\$ 24,485,495
Capital assets, net	31,604,705	56,390,919	26,351,740	56,789,758	87,995,624	83,141,498
Total assets	46,256,408	69,178,592	40,378,316	67,248,677	115,435,000	107,626,993
Liabilities						
Long-term liabilities outstanding	8,162,166	52,983,656	8,285,218	51,773,942	61,145,822	60,059,160
Other liabilities	5,294,859	886,597	4,821,791	1,833,061	6,181,456	6,654,852
Total liabilities	13,457,025	53,870,253	13,107,009	53,607,003	67,327,278	66,714,012
Net assets						
Invested in capital assets, net of						
related debt	26,909,300	10,317,812	23,206,767	10,038,419	37,227,112	33,245,186
Restricted	6,476,251	1,996,135	6,270,368	-	8,472,386	6,270,368
Unrestricted (deficit)	(586,168)	2,994,392	(2,205,828)	3,603,255	2,408,224	1,397,427
Total net assets	\$ 32,799,383	\$ 15,308,339	\$ 27,271,307	\$ 13,641,674	\$ 48,107,722	\$ 40,912,981

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2010, the City's assets exceeded liabilities by \$48,107,722. At year-end, net assets were \$32,799,383 and \$15,308,339 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's net assets. At year-end, capital assets represented 76.23% of total assets. Capital assets include land, buildings, improvements, equipment, vehicles, infrastructure and construction-in-progress. Capital assets, net of related debt to acquire the assets at December 31, 2010, were \$26,909,300 and \$10,317,812 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net assets, \$8,472,386, represents resources that are subject to external restriction on how they may be used.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

The table below shows the changes in net assets for 2010 and 2009.

Change in Net Assets

	Governmental Activities	Business-type Activities	Governmental Activities	Business-type Activities	Total	Total
	2010	2010	2009	2009	2010	2009
Danamaga						
Revenues: Program revenues:						
Charges for services	\$ 1,244,341	\$ 12,443,391	\$ 1,310,573	\$ 12,611,190	\$ 13,687,732	\$ 13,921,763
Operating grants and contributions	2,651,845	\$ 12,443,391	1,695,188	5,000	2,651,845	1,700,188
Capital grants and contributions	5,745,507	_	1,225,697	3,000	5,745,507	1,225,697
Capital grants and contributions	3,743,307		1,223,097		3,743,307	1,223,097
Total program revenues	9,641,693	12,443,391	4,231,458	12,616,190	22,085,084	16,847,648
General revenues:						
Property taxes	1,197,904	-	1,264,207	-	1,197,904	1,264,207
Income taxes	8,460,297	-	9,099,559	-	8,460,297	9,099,559
Hotel taxes	181,220	-	215,029	-	181,220	215,029
Unrestricted grants and entitlements	2,353,784	-	1,857,377	-	2,353,784	1,857,377
Investment earnings	40,629	195	87,574	3,606	40,824	91,180
Contributions and donations	-	-	15,941	-	-	15,941
Miscellaneous	184,657	36,422	225,452	171,224	221,079	396,676
Total general revenues	12,418,491	36,617	12,765,139	174,830	12,455,108	12,939,969
Total revenues	22,060,184	12,480,008	16,996,597	12,791,020	34,540,192	29,787,617
Expenses:						
General government	2,911,400	-	2,934,361	-	2,911,400	2,934,361
Security of persons and property	7,306,577	-	7,992,803	-	7,306,577	7,992,803
Public health and welfare	676,872	-	666,247	-	676,872	666,247
Transportation	3,109,896	-	3,033,970	-	3,109,896	3,033,970
Community environment	1,306,035	-	978,797	-	1,306,035	978,797
Leisure time activity	952,104	-	1,049,465	-	952,104	1,049,465
Interest and fiscal charges	262,986	-	200,235	-	262,986	200,235
Water	-	5,090,449	-	5,329,685	5,090,449	5,329,685
Sewer	-	4,075,627	-	3,293,273	4,075,627	3,293,273
Refuse		1,653,505		1,678,034	1,653,505	1,678,034
Total expenses	16,525,870	10,819,581	16,855,878	10,300,992	27,345,451	27,156,870
Increase (decrease) in net assets before						
transfers and special item	5,534,314	1,660,427	140,719	2,490,028	7,194,741	2,630,747
Transfers	(6,238)	6,238	1,993,424	(1,993,424)	-	-
Special item				142,787		142,787
Change in net assets	5,528,076	1,666,665	2,134,143	639,391	7,194,741	2,773,534
Net assets at beginning of year	27,271,307	13,641,674	25,137,164	13,002,283	40,912,981	38,139,447
Net assets at end of year	\$ 32,799,383	\$ 15,308,339	\$ 27,271,307	\$ 13,641,674	\$ 48,107,722	\$ 40,912,981

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

Governmental Activities

Governmental activities net assets increased \$5,528,076 in 2010. The increase is the result of capital grants and contributions received primarily from the Ohio Department of Transportation (ODOT) for the Washington Street rehabilitation project and the Sunset Boulevard resurfacing project. Also, expenses decreased \$330,008 from 2009 due to cost cutting measures.

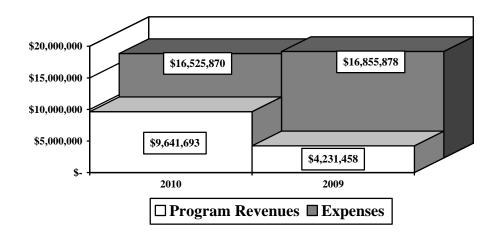
Security of persons and property, which primarily supports the operations of the police and fire departments, had expenses of \$7,306,577 which accounted for 26.72% of the total expenses of the City. These expenses were partially funded by \$1,466 in direct user charges and \$156,647 in operating grants and contributions. The remaining security of persons and property expenses were funded by general revenues. General government expenses totaled \$2,911,400 or 10.65% of the total expenses of the City, which was partially funded by \$646,991 in direct user charges, \$210,928 in operating grants and contributions and \$99,650 in capital grants and contributions.

The State and federal government contributed to the City a total of \$2,651,845 in operating grants and contributions.

General revenues totaled \$12,418,491 and amounted to 56.30% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$9,658,201. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government revenue, estate taxes and property tax reimbursements received from the State, making up \$2,353,784.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the graph below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

Governmental Activities - Program Revenues vs. Total Expenses



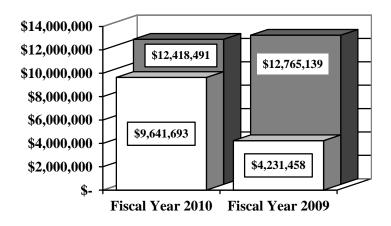
MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

Governmental Activities

	T	otal Cost of Services 2010	 Net Cost of Services 2010	T	otal Cost of Services 2009	N	Net Cost of Services 2009
Program expenses:							
General government	\$	2,911,400	\$ 1,953,831	\$	2,934,361	\$	2,057,633
Security of persons and property		7,306,577	7,148,464		7,992,803		7,992,803
Public health and welfare		676,872	443,972		666,247		440,841
Transportation		3,109,896	(3,324,361)		3,033,970		1,352,192
Community environment		1,306,035	(242,576)		978,797		155,582
Leisure time activity		952,104	641,861		1,049,465		425,134
Interest and fiscal charges		262,986	 262,986		200,235	_	200,235
Total	\$	16,525,870	\$ 6,884,177	\$	16,855,878	\$	12,624,420

The dependence upon general revenues for governmental activities is apparent, with 41.66% and 74.90% of expenses supported through taxes and other general revenues for 2010 and 2009, respectively.

Governmental Activities – General and Program Revenues



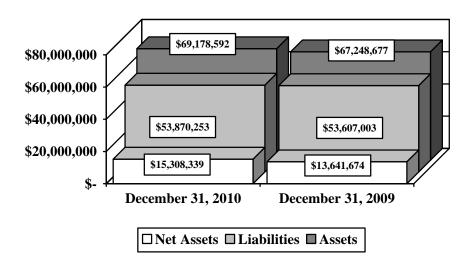


MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

Business-type Activities

Business-type activities include the water, sewer, and refuse enterprise funds. These programs had program revenues of \$12,443,391, general revenues of \$36,617, transfers in of \$6,238 and expenses of \$10,819,581 for 2010. During 2010, the City was able to reduce the amounts charged to consumers for services while spending more to provide additional water, sewer and refuse service. The net assets of the business-type activities increased \$1,666,665 from 2009. The graph below shows the business-type activities assets, liabilities and net assets at year-end.

Net Assets in Business-type Activities



Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on pages 30-31) reported a combined fund balance of \$3,335,078, which is \$1,540,346 less than the previous year's fund balance of \$4,875,424. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2010 for all major and nonmajor governmental funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

	Fu	nd Balances (deficit) 12/31/10	 nd Balances (deficit) 12/31/09	Increase (Decrease)
Major funds:				
General	\$	675,986	\$ (519,797)	\$ 1,195,783
.7% City income tax - street improvement		(435,471)	737,428	(1,172,899)
ARRA federal grant		(82,821)	-	(82,821)
Capital improvement		288,314	1,587,129	(1,298,815)
Other nonmajor governmental funds		2,889,070	 3,070,664	(181,594)
Total	\$	3,335,078	\$ 4,875,424	\$(1,540,346)

General Fund

The City's general fund balance increased \$1,195,783. The table that follows assists in illustrating the revenues of the general fund.

	_	2010 Amount	_	2009 Amount	Percentage <u>Change</u>	
Revenues:						
Taxes	\$	8,650,652	\$	8,930,294	(3.13) %	
Charges for services		92,194		99,086	(6.96) %	
Licenses and permits		673,703		456,842	47.47 %	
Fines and forfeitures		283,999		343,711	(17.37) %	
Investment income		40,625		87,574	(53.61) %	
Intergovernmental		2,241,072		1,909,192	17.38 %	
Rental income		106,107		88,750	19.56 %	
Other		90,462		168,981	(46.47) %	
Total	\$	12,178,814	\$	12,084,430	0.78 %	

Tax revenue represents 71.03% of all general fund revenue. Tax revenue decreased slightly which is primarily due to overall high rates of unemployment in the City during 2010. The most significant increase in revenues occurred in intergovernmental revenue due to an increase in estate tax receipts. Interest income decreased because of lower interest rates during 2010. Other revenue decreased due to a decrease in reimbursements. Licenses and permits revenue increased primarily because of an increase in building permits. All other revenue remained consistent between 2009 and 2010.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

The table that follows assists in illustrating the expenditures of the general fund.

	2010	2009	Percentage
	<u>Amount</u>	<u>Amount</u>	Change
Expenditures:			
General government	\$ 2,375,597	\$ 2,605,297	(8.82) %
Security of persons and property	6,725,875	7,580,391	(11.27) %
Public health and welfare	545,808	567,418	(3.81) %
Transportation	891,541	1,105,207	(19.33) %
Community environment	126,110	95,009	32.73 %
Leisure time activity	528,096	704,556	(25.05) %
Debt service	135,573	149,377	(9.24) %
Total	\$ 11,328,600	\$ 12,807,255	(11.55) %

Every expenditure line item in the general fund decreased during 2010 except for community environment. This is primarily due to the City making large cuts in all departments in order to balance the budget and deal with uncertain income tax collections. All other expenditures remained consistent between 2009 and 2010.

.7% City Income Tax - Street Improvement Fund

The .7% City income tax - street improvement fund had \$1,465,779 in revenues in 2010. The expenditures of the .7% City income tax - recreation improvement fund totaled \$2,638,678 in 2010. The City undertook several street improvement projects during 2010, which include the ongoing Sunset Boulevard resurfacing project, the Sunset Boulevard video traffic signal upgrade and the Hot Mix paving program. The improvements to Sunset Boulevard were primarily financed with federal grants passed through ODOT. The net decrease in fund balance for the .7% City income tax - street improvement fund was \$1,172,899 from \$737,428 to a deficit balance of \$435,471. The decrease in fund balance is due to large amount of construction expenditures which won't be reimbursed by ODOT until 2011.

ARRA Federal Grant Fund

The ARRA federal grant fund had \$3,509,760 in revenues in 2010. The expenditures of the ARRA federal grant fund totaled \$3,592,581 in 2010. The City received several grants during 2010 due to the American Recovery and Reinvestment Act. The largest grant was for the ongoing Washington Street rehabilitation project. The net decrease in fund balance for the ARRA federal grant fund was \$82,821. The decrease in fund balance is due to large amount of construction expenditures which won't be reimbursed until 2011.

Capital Improvement Fund

The capital improvement fund had \$3,749,978 in revenues and other financing sources in 2010. The expenditures of the capital improvement fund totaled \$5,048,793 in 2010. The net decrease in fund balance for the capital improvement fund was \$1,298,815 from \$1,587,129 to a balance of \$288,314. The decrease in fund balance is due to expenditures to complete the City's new municipal building, which was opened during 2010.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

Budgeting Highlights - General Fund

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

In the general fund, estimated revenues and other financing sources decreased \$357,417. Appropriations were decreased by \$235,319 during 2010. Decreases to the appropriations were primarily due to cuts made at various City departments. Actual revenues and other financing sources of \$13,837,267 were greater than final budgeted revenues and other financing sources by \$73,997. Actual expenditures of \$13,644,360 came in \$384,054 less than the final budgeted amounts.

Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The interfund activity reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements, as well as internal balances between the governmental and business-type funds due to the allocation of the internal service fund (reported as internal balances) which are not reported on the proprietary statements.

Capital Assets and Debt Administration

Capital Assets

At the end of 2010, the City had \$87,995,624 (net of accumulated depreciation) invested in land, buildings, improvements, equipment, vehicles, infrastructure and construction in progress. Of this total, \$31,604,705 was reported in governmental activities and \$56,390,919 was reported in business-type activities. Additional details are provided in Note 8 of the notes to the financial statements. The following table shows 2010 balances compared to 2009:

Capital Assets at December 31 (Net of Depreciation)

	Governmental Activities			Business-type Activities				Total			
	2010		2009		2010		2009		2010		2009
Land	\$ 469,112	\$	469,112	\$	66,000	\$	66,000	\$	535,112	\$	535,112
Construction-											
in-progress	5,667,700		3,620,090		6,735,266		6,204,091		12,402,966		9,824,181
Buildings	6,526,365		2,209,011		24,174,219		24,623,571		30,700,584		26,832,582
Improvements	4,025,116		4,500,870		286,747		288,894		4,311,863		4,789,764
Equipment	495,697		414,224		282,791		215,981		778,488		630,205
Vehicles	852,891		1,151,339		15,738		107,629		868,629		1,258,968
Infrastructure	 13,567,824	_	13,987,094	_	24,830,158	_	25,283,592	_	38,397,982		39,270,686
Totals	\$ 31,604,705	\$	26,351,740	\$	56,390,919	\$	56,789,758	\$	87,995,624	\$	83,141,498

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

The City's largest capital asset category is infrastructure which includes roads constructed from 1980 through 2010. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 42.93% of the City's total governmental capital assets.

The City's largest business-type capital asset category is infrastructure that primarily includes water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 44.04% of the City's total business-type capital assets.

Debt Administration

The City had the following long-term obligations outstanding at December 31, 2010 and 2009. Additional details are provided in Note 11 of the notes to the financial statements.

Governmental Activities

	2010		2009
Loans payable	\$ 1,059,760	\$	1,216,006
Compensated absences	1,520,566	·	1,565,413
Bonds payable	3,497,922		_
Notes payable	-		3,500,000
Capital lease obligation payable	7,326		13,311
Police and fire pension liability	 1,945,885		1,990,488
Total long-term obligations	\$ 8,031,459	\$	8,285,218

Business-type Activities

	2010	2009
Long-term notes payable	\$ 26,304	\$ 51,292
OWDA loans	43,046,020	43,514,345
OPWC loans	332,036	381,870
Landfill closure/postclosure	4,704,540	4,788,434
Compensated absences	226,233	234,169
Loans payable	88,747	104,956
Bonds payable	4,559,776	2,698,876
Total long-term obligations	\$ 52,983,656	\$ 51,773,942

Economic Conditions and Outlook

The unemployment rates as of December 31, 2010 are 9.6% for the United States, 10.1% for the State of Ohio and 13.4% for Jefferson County. The rate for Jefferson County has increased throughout 2010, which would suggest flat income tax revenues for 2011. On the other hand, the City has seen a surge in health care providers locating in Steubenville as well as continued profitability from major national retailers located in and around Steubenville. The net result of this is a more stable income tax revenue stream than otherwise would be possible. In order to cope with these economic uncertainties, the City made cuts to many departments during 2010.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2010

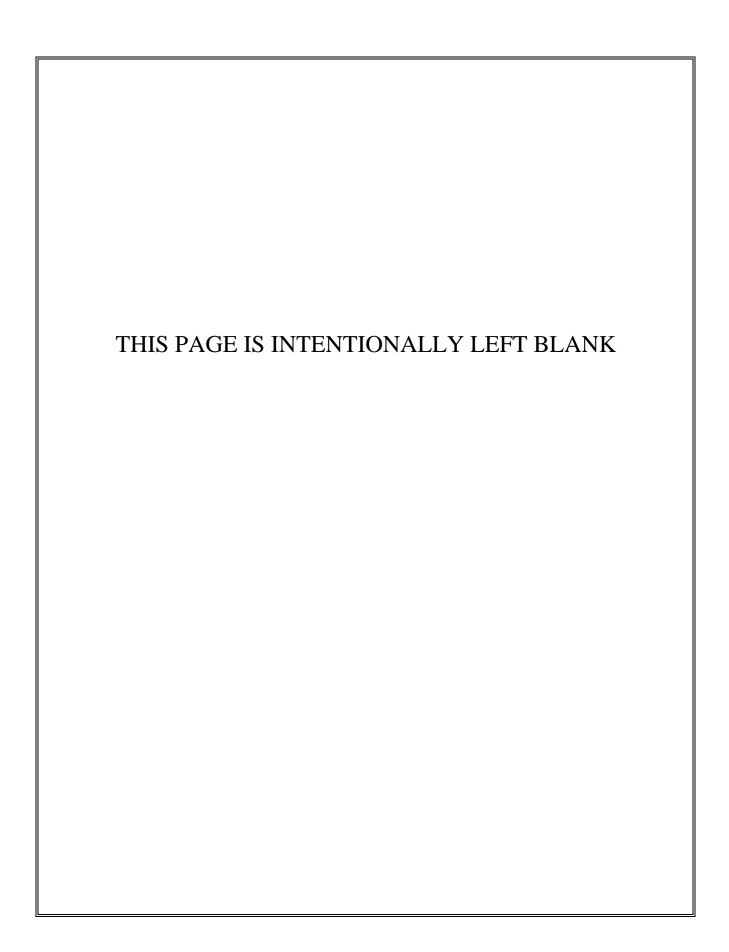
The City continues to grapple with the high cost of providing water and sewer services to its customers while meeting the demands of federal and State environmental authorities. This City has undertaken several projects to improve the City's water and sewer treatment and distribution systems. These projects have been financed through loans obtained through the Ohio Water Development Authority (OWDA).

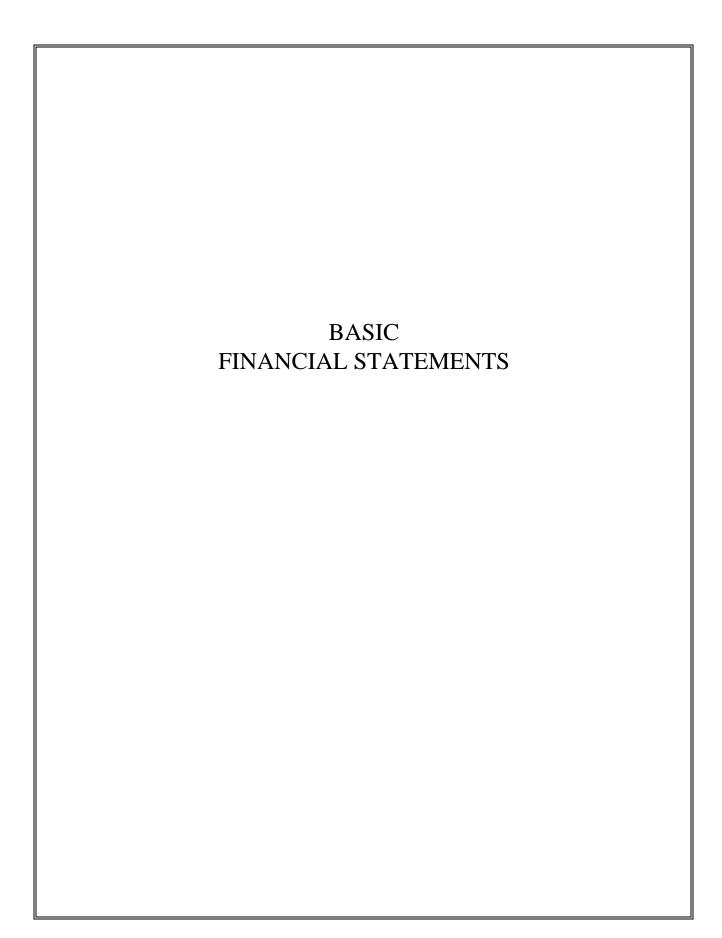
The City has also undertaken several other projects. The City began an extensive rehabilitation project on Washington Street, which was funded by approximately \$8.8 million in federal stimulus money. The City also undertook projects for Sunset Boulevard resurfacing and an upgrade to the traffic signals on Sunset Boulevard. During 2009, the City also began construction on the new municipal building, which was completed during 2010.

The net result of the above is a continued precarious formal outlook. Continued diligence to control costs will be practiced by the City to meet its financial projections.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Ms. Alyssa N. Kerker, Finance Director, City of Steubenville, 115 South Third Street, Steubenville, Ohio 43952.







STATEMENT OF NET ASSETS DECEMBER 31, 2010

	vernmental Activities	iness-type ctivities	 Total
Assets:	_	_	
Equity in pooled cash and cash equivalents	\$ 5,012,970	\$ 9,064,744	\$ 14,077,714
Receivables (net of allowances for uncollectibles):			
Income taxes	1,856,364	-	1,856,364
Property and other taxes	1,719,725	-	1,719,725
Accounts	71,806	1,629,920	1,701,726
Special assessments	33,136	-	33,136
Due from other governments	5,516,993	-	5,516,993
Internal balance	(25,694)	25,694	-
Prepayments	8,750	7,670	16,420
Materials and supplies inventory	332,739	-	332,739
Restricted assets:			
Equity in pooled cash and cash equivalents	-	1,996,135	1,996,135
Unamortized bond issue costs	124,914	63,510	188,424
Capital assets:			
Land and construction in progress	6,136,812	6,801,266	12,938,078
Depreciable capital assets, net	25,467,893	49,589,653	75,057,546
Total capital assets, net	 31,604,705	56,390,919	87,995,624
Total assets	46,256,408	69,178,592	115,435,000
T + 1 994	_	_	
Liabilities:	176 276	105.606	262.072
Accounts payable	176,376	185,696	362,072
Contracts payable	2,527,075	311,902	2,838,977
Accrued wages and benefits	114,706	40,567	155,273
Accrued vacation payable	478,865	185,545	664,410
Due to other governments	649,241	154,544	803,785
Accrued interest payable	41,875	8,343	50,218
Claims payable	112,660	-	112,660
Unearned revenue	1,194,061	-	1,194,061
Long-term liabilities:			
Due within one year	300,709	4,307,948	4,608,657
Due in more than one year	 7,861,457	 48,675,708	 56,537,165
Total liabilities	 13,457,025	 53,870,253	 67,327,278
Net assets:			
Invested in capital assets, net			
of related debt	26,909,300	10,317,812	37,227,112
Restricted for:			
Debt service	126,882	1,996,135	2,123,017
Capital projects	288,314	-	288,314
Street construction, maintenance and repairs	1,838,580	-	1,838,580
Municipal court improvements	54,566	-	54,566
Community development	1,747,983	_	1,747,983
Police and fire	82,567	_	82,567
Safety programs	1,051,792	_	1,051,792
Recreation	66,800	_	66,800
Health programs	57,079	_	57,079
Equipment improvement	1,004,498	_	1,004,498
Other purposes	157,190	_	157,190
Unrestricted (deficit)	 (586,168)	 2,994,392	 2,408,224
Total net assets	\$ 32,799,383	\$ 15,308,339	\$ 48,107,722

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2010

				Progr	am Revenues		
			harges for		rating Grants	Car	oital Grants
	Expenses		ices and Sales		Contributions		Contributions
Governmental activities:	 <u> </u>						
General government	\$ 2,911,400	\$	646,991	\$	210,928	\$	99,650
Security of persons and property	7,306,577		1,466		156,647		, -
Public health and welfare	676,872		232,830		70		_
Transportation	3,109,896		41,896		748,754		5,643,607
Community environment	1,306,035		129,981		1,418,630		-
Leisure time activity	952,104		191,177		116,816		2,250
Interest and fiscal charges	262,986		-		-		_
<u> </u>							
Total governmental activities	 16,525,870		1,244,341		2,651,845		5,745,507
Business-type activities:							
Water	5,090,449		4,795,414		-		-
Sewer	4,075,627		5,324,955		-		-
Refuse	 1,653,505		2,323,022		<u>-</u> _		
Total business-type activities	 10,819,581		12,443,391				
Total primary government	\$ 27,345,451	\$	13,687,732	\$	2,651,845	\$	5,745,507
		Pro (Inc. (S. If Oti Inc. Oti Inc. Tota Tran Chai	eral revenues: operty taxes levi General purpose: Debt service come taxes levie General purpose: Street fund Equipment improduction improduction improduction improduction improduction improduction of the second and entitlent of specific programs and entitlent of specific programs is cellaneous Il general revenues fers	d for: s ovemen ovemen for: taxes. nents no ams ss ess	tt		
		1101	assets at Degilli	ung or ;	,	• • • •	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Net (Expense) Revenue and Changes in Net Assets

	an	d Changes ir		ets	
Go	vernmental	Business	-type		
	Activities	Activit	ties		Total
\$	(1,953,831)	\$	-	\$	(1,953,831)
	(7,148,464)		-		(7,148,464)
	(443,972)		-		(443,972)
	3,324,361		-		3,324,361
	242,576		-		242,576
	(641,861)		-		(641,861)
	(262,986)				(262,986)
	(6,884,177)				(6,884,177)
	_	(2	295,035)		(295,035)
	_		49,328		1,249,328
			69,517		669,517
		1,6	523,810		1,623,810
	(6,884,177)	1,6	523,810		(5,260,367
	986,308		-		986,308
	211,596		-		211,596
	7,389,061		-		7,389,061
	679,734		-		679,734
	293,627		-		293,627
	97,875		-		97,875
	181,220		-		181,220
	2,353,784		-		2,353,784
	40,629		195		40,824
	184,657		36,422		221,079
	12,418,491		36,617		12,455,108
	(6,238)		6,238		-
	5,528,076	1,6	666,665		7,194,741
	27,271,307	13,6	641,674		40,912,981
\$	32,799,383	\$ 15,3	08,339	\$	48,107,722

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2010

	General	Ir	.7% City ncome Tax Street nprovement	ARRA Federal Grant	Capital provement
Assets:			000 711	101 7.00	
Equity in pooled cash and cash equivalents	\$ 563,162	\$	993,516	\$ 131,568	\$ 288,314
Receivables (net of allowance for uncollectibles):	1 (10 10 7		150.000		
Income taxes	1,619,185		150,330	-	-
Property and other taxes	1,439,466		-	-	-
Accounts.	71,806		-	-	-
Special assessments	-		-	-	-
Due from other governments	917,453		1,568,015	927,089	-
Interfund loans	-		130,000	-	-
Prepayments	8,113		-	-	-
Materials and supplies inventory	 294,153			 	
Total assets	\$ 4,913,338	\$	2,841,861	\$ 1,058,657	\$ 288,314
Liabilities:					
Accounts payable	\$ 113,810	\$	4,746	\$ -	\$ _
Contracts payable	-		1,612,036	915,039	-
Accrued wages and benefits	111,189		_	-	-
Due to other governments	631,388		-	-	-
Interfund loans payable	-		-	130,000	_
Deferred revenue	2,398,792		1,660,550	96,439	_
Unearned revenue	 982,173		<u> </u>	 <u> </u>	
Total liabilities	 4,237,352		3,277,332	 1,141,478	
Fund balances:					
Reserved for encumbrances	59,321		198,106	_	_
Reserved for supplies inventory	294,153		_	_	_
Reserved for prepayments	8,113		_	_	_
Unreserved, undesignated (deficit), reported in:	-, -				
General fund	314,399		_	_	_
Special revenue funds	_		(633,577)	(82,821)	_
Debt service fund	_		-	-	_
Capital projects fund	 			 	 288,314
Total fund balances (deficit)	 675,986		(435,471)	 (82,821)	 288,314
Total liabilities and fund balances	\$ 4,913,338	\$	2,841,861	\$ 1,058,657	\$ 288,314

	Other	Total
(Governmental	Governmental
	Funds	Funds
\$	2,812,961	\$ 4,789,521
	86,849	1,856,364
	280,259	1,719,725
	-	71,806
	33,136	33,136
	2,104,436	5,516,993
	-	130,000
	637	8,750
	38,586	332,739
\$	5,356,864	\$ 14,459,034
\$	57,820	\$ 176,376
	-	2,527,075
	3,517	114,706
	17,853	649,241
	_	130,000
	2,176,716	6,332,497
	211,888	1,194,061
_	2,467,794	11,123,956
	74,988	332,415
	38,586	332,739
	637	8,750
	-	314,399
	2,710,517	1,994,119
	64,342	64,342
		288,314
	2 880 070	2 225 079
	2,889,070	3,335,078
\$	5,356,864	\$ 14,459,034

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2010

Total governmental fund balances			\$	3,335,078
Amounts reported for governmental activities on the statement of net assets are different because:				
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.				31,604,705
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.				
Income taxes receivable	\$	1,498,695		
Property and other taxes receivable		518,879		
Accounts receivable		71,806		
Intergovernmental receivable		4,209,981		
Special assessments receivable		33,136		
Total				6,332,497
The internal service fund is used by management to charge the costs of the health insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net assets. The net assets of the internal service				
fund, including internal balances of (\$25,694), are:				85,095
Interest is accrued on outstanding loans and bonds on the statement				
of net assets whereas in governmental funds, interest expenditures are reported when due.				(41,875)
Bond issuance costs are reported as an expenditure in the governmental funds however, they are amortized over the life of the bonds on the statement net assets	S,			124,914
Unamortized premiums on bond issuance are not recognized in governmental funds.				(130,707)
Vacation is accrued for leave accrued on the statement of net				
assets, whereas in governmental funds, vacation leave expenditures				
are reported when taken.				(478,865)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported				
in the funds.				
Compensated absences		(1,520,566)		
Police and fire pension liability		(1,945,885)		
Capital lease payable		(7,326)		
General obligation bonds		(3,497,922)		
Loans payable		(1,059,760)		
Total			-	(8,031,459)
Net assets of governmental activities			\$	32,799,383



STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

	General	.7% City Income Tax Street Improvement	ARRA Federal Grant	Capital Improvement
Revenues:				
Municipal income taxes	\$ 7,571,336	\$ 694,992	\$ -	\$ -
Property and other taxes	1,079,316	-	-	-
Charges for services	92,194	-	-	-
Licenses and permits	673,703	-	-	-
Fines and forfeitures	283,999	-	-	-
Intergovernmental	2,241,072	770,268	3,509,760	11,317
Special assessments	-	-	-	-
Contributions and donations	4,025	_	_	83,333
Investment income	40,625	_	_	-
Rental income	106,107	_	_	_
Other	86,437	519	_	26,645
Total revenues.	12,178,814	1,465,779	3,509,760	121,295
Total revenues.	12,170,014	1,405,777	3,307,700	121,273
Expenditures:				
Current:				
General government	2,375,597	-	-	-
Security of persons and property	6,725,875	-	144,597	-
Public health and welfare	545,808	_	-	_
Transportation	891,541	2,510,860	_	_
Community environment	126,110	-	_	_
Leisure time activity	528,096	_	_	_
Capital outlay	-	_	3,447,984	1,423,531
Debt service:			3,117,201	1,123,331
Principal retirement	50,588	98,779		3,500,000
-	,		-	3,300,000
Interest and fiscal charges	84,985	29,039	-	105.000
Bond issuance costs	11 220 600	2 (20 (70	2 502 501	125,262
Total expenditures	11,328,600	2,638,678	3,592,581	5,048,793
Excess/(deficiency) of revenues				
over/(under) expenditures	850,214	(1,172,899)	(82,821)	(4,927,498)
r		, , ,	(
Other financing sources (uses):				
Bond issuance	-	-	-	3,497,612
Premium on bond issuance	-	-	-	131,071
Sale of capital assets	1,087	-	-	-
Transfers in	344,482	-	-	-
Transfers out	-	-	-	-
Total other financing sources (uses)	345,569			3,628,683
Net change in fund balances	1,195,783	(1,172,899)	(82,821)	(1,298,815)
Fund balances (deficit)	,			
at beginning of year	(519,797)	737,428		1,587,129
Fund balances (deficit) at end of year	\$ 675,986	\$ (435,471)	\$ (82,821)	\$ 288,314

Go	Other evernmental Funds	Total Governmental Funds
d.	400,000	Ф 9.666.229
\$	400,000	\$ 8,666,328
	276,370	1,355,686
	820	93,014
	72,475	746,178
	44,655	328,654
	2,509,433	9,041,850
	37,481	37,481
	-	87,358
	396	41,021
	-	106,107
	107,331	220,932
	3,448,961	20,724,609
	427,190	2,802,787
	30,976	6,901,448
	122,337	668,145
	814,468	4,216,869
	1,505,379	1,631,489
	138,513	666,609
	, _	4,871,515
	57,467	3,706,834
	189,743	303,767
		125,262
	3,286,073	25,894,725
	1.62.000	(5.150.116)
	162,888	(5,170,116)
	_	3,497,612
	_	131,071
	_	1,087
	_	344,482
	(344,482)	(344,482)
	(344,482)	3,629,770
	(181,594)	(1,540,346)
	3,070,664	4,875,424
\$	2,889,070	\$ 3,335,078
Ψ	2,007,070	φ 5,555,070

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2010

Amounts reported for governmental activities in the statement of activities are different because: Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeds depreciation expense in the current period. Capital asset additions	7,497,907 (2,137,103)	
However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeds depreciation expense in the current period. Capital asset additions	, ,	
Current year depreciation Total		5,360,804
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net assets.		(107,839)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Income taxes Property and other taxes Licenses and permits revenue Intergovernmental revenues Special assessments	(206,031) 23,438 942 1,610,739 (93,517)	1 005 571
Total Proceeds of bonds, are reported as an other financing source in the governmental funds, however, in the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net assets.		1,335,571
on the statement of net assets. Premiums on general obligation bonds are recognized as other financing		(3,497,612)
sources in the governmental funds, however, they are amortized over the life of the issuance in the statement of activities.		(131,071)
Issuance costs on general obligation bonds are recognized as expenditures in the governmental funds, however, they are amortized over the life of the issuance in the statement of activities.		125,262
In the statement of activities, interest is accrued on outstanding bonds and loans, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in decreased interest being reported on the statement of activities: Decrease in accrued interest payable Accreted interest on capital appreciation bonds Amortization of bond issuance costs Amortization of bond premiums Total	41,075 (310) (348) 364	40,781

- - continued

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2010

Repayment of note, loan and lease principal is an expenditure	
in the governmental funds, but the repayment reduces long-term	
liabilities in the statement of net assets.	\$ 3,706,834
In the statement of activities, vacation leave is accrued when earned,	
whereas in governmental funds, an expenditure is reported when	
vacation leave is taken.	27,684
Some expenses reported in the statement of activities, such as	
compensated absences, do not require the use of current financial	
resources and therefore are not reported as expenditures in	
governmental funds.	44,847
The internal service fund used by management to charge the costs	
of the health insurance to individual funds is not reported in	
the government-wide statement of activities. Governmental fund	
expenditures and the related internal service fund revenues	
are eliminated. The net revenue (expense) of the internal	
service fund, including internal balances of (\$64,668),	
is allocated amoung the governmental activites.	 163,161
Change in net assets of governmental activities	\$ 5,528,076

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted	Amo	unts		Fin	iance with al Budget Positive
	Original		Final	Actual		egative)
Revenues:	 			 		
Municipal income taxes	\$ 7,457,410	\$	7,509,891	\$ 7,547,485	\$	37,594
Property and other taxes	1,144,216		1,083,110	1,089,375		6,265
Charges for services	118,404		92,021	92,194		173
Licenses and permits	555,904		671,823	673,703		1,880
Fines and forfeitures	334,161		288,415	283,999		(4,416)
Intergovernmental	2,073,869		2,047,530	2,048,123		593
Contributions and donations	15,941		5,525	4,025		(1,500)
Investment income	80,583		37,776	40,625		2,849
Rental income	101,395		108,326	106,107		(2,219)
Other	1,873,903		1,573,284	1,606,062		32,778
Total revenues	 13,755,786		13,417,701	 13,491,698		73,997
Expenditures:						
Current:						
General government	4,799,924		4,757,158	4,502,433		254,725
Security of persons and property	6,979,042		6,800,889	6,751,675		49,214
Public health and welfare	612,656		610,731	600,941		9,790
Transportation	1,234,565		1,254,236	1,225,267		28,969
Community environment	144,892		93,394	89,403		3,991
Leisure time activity	 492,654		512,006	474,641		37,365
Total expenditures	 14,263,733		14,028,414	13,644,360		384,054
Excess of expenditures over revenues	 (507,947)		(610,713)	 (152,662)		458,051
Other financing sources:						
Sale of capital assets	14,901		1,087	1,087		-
Note issuance	350,000		-	-		-
Transfers in	-		344,482	344,482		-
Total other financing sources	364,901		345,569	345,569		
Net change in fund balances	(143,046)		(265,144)	192,907		458,051
Fund balances at beginning of year	112,773		112,773	112,773		-
Prior year encumbrances appropriated	144,043		144,043	144,043		-
Fund balance (deficit) at end of year	\$ 113,770	\$	(8,328)	\$ 449,723	\$	458,051

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) .7% CITY INCOME TAX - STREET IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted	Amo	unts			ariance with inal Budget Positive
	Original		Final	Actual	((Negative)
Revenues:	 			 		
Municipal income taxes	\$ 692,370	\$	693,578	\$ 694,443	\$	865
Intergovernmental	11,828,525		2,095,984	739,519		(1,356,465)
Other	 80,242		519	 90,018		89,499
Total revenues	 12,601,137		2,790,081	 1,523,980		(1,266,101)
Expenditures:						
Current:						
Transportation	783,728		2,743,616	1,333,540		1,410,076
Debt service:						
Principal retirement	9,321,620		98,572	98,572		-
Interest and fiscal charges	 2,552,920		26,996	 26,996		_
Total expenditures	 12,658,268		2,869,184	 1,459,108		1,410,076
Excess/(deficiency) of revenues						
over/(under) expenditures	 (57,131)		(79,103)	64,872		143,975
Other financing uses:						
Advances out	-		(130,000)	(130,000)		-
Total other financing uses	-		(130,000)	(130,000)		-
Net change in fund balances	(57,131)		(209,103)	(65,128)		143,975
Fund balances at beginning of year	674,351		674,351	674,351		-
Prior year encumbrances appropriated	 132,341		132,341	132,341		
Fund balance at end of year	\$ 749,561	\$	597,589	\$ 741,564	\$	143,975

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ARRA FEDERAL GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts				Fina	ance with al Budget ositive	
	Origi	inal		Final	Actual		egative)
Revenues:					 		
Intergovernmental	\$	-	\$	2,589,485	\$ 2,679,110	\$	89,625
Total revenues				2,589,485	 2,679,110		89,625
Expenditures:							
Current:							
Security of persons and property		-		144,597	144,597		-
Capital outlay				2,444,888	 2,532,945		(88,057)
Total expenditures				2,589,485	2,677,542		(88,057)
Excess of revenues over expenditures					 1,568		1,568
Other financing sources:							
Advances in		-		-	130,000		130,000
Total other financing sources		-			130,000		130,000
Net change in fund balances		-		-	131,568		131,568
Fund balances at beginning of year		<u>-</u>					
Fund balance at end of year	\$		\$		\$ 131,568	\$	131,568

STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2010

Assets: Current assets: Equity in pooled cash and cash equivalents 2,979,981 4,159,700 1,925,063 9,064,744 223,449 Receivables (net of allowance for uncollectibles): 656,114 739,432 234,374 1,629,920 - Prepayments 2,076 3,518 2,076 7,670 - Restricted assets: 2,076 3,518 2,076 7,670 - Equity in pooled cash and cash equivalents 898,261 1,097,874 - 1,996,135 - Total current assets - 4,536,432 6,000,524 2,161,513 12,698,469 223,449 Noncurrent assets: - - 1,1097,874 - 1,996,135 - 23,449 Land and construction in progress - 4,536,432 6,000,524 2,161,513 12,698,469 223,449 Depreciable capital assets, net. 35,580,697 13,698,097 310,859 49,589,653 - Total capital assets, net. 41,251,186 14,798,874 340,859 56,390,919 -		Bu	siness-type Activit	ies - Enterprise Fu	nds	Governmental Activities -	
Current assets		Water	Sewer	Refuse	Total	Internal Service Fund	
Receivable (not of allowance for uncollectibles) Company Com				· 			
Accounts (net of allowance for uncollectibles: Accounts. 6 566,114 739,432 234,374 1,629,920 0 Prepayments. 2,076 3,518 2,076 7,670 2 Restricted assetts: 2,096,135 2,096,135 2,23,449 Noncurrent assetts: 2,356,432 6,000,524 2,161,513 1,296,135 223,449 Domeoutment assetts: 2 3,580,697 11,007,77 30,000 6,801,266 3,500,000 Depreciable capital assets, net. 35,580,697 13,698,097 301,0359 49,589,053 - Total account assets. 21,213,186 14,783,348 3,405,59 5,659,019 - Total account assets. 41,227,675 14,833,80 340,859 565,409 - Total account assets. 41,227,9765 14,833,80 340,859 565,4429 - Total account assets. 42,277,655 14,833,80 340,859 565,4429 - Total account assets. 22,279 34,931 6,882 185,696 <		Ф. 2.070.001	Φ 4.150.700	Φ 1.025.062	Φ 0.064.744	Ф. 222 440	
Accounts. 656.114 739.432 234.374 1,629.200 - Perpayments. 2.076 3.518 2.076 7.670		\$ 2,979,981	\$ 4,159,700	\$ 1,925,063	\$ 9,064,744	\$ 223,449	
Pepspaments 2.076 3,518 2.076 7,670 Restricted asserts Equity in pooled cash and cash equivalents 898,261 1.097,874 1.996,135 2.23,449 Noncurrent assetts 4,336,432 6,000,524 2,161,513 1.2698,469 223,449 Noncurrent assetts 2 3,580,697 1,100,777 30,000 6,801,266 - English assets, et 35,580,697 13,698,097 310,859 49,589,653 - Total capital assets, net 412,511,85 14,798,874 30,809 56,309,019 - Unamortized bond issue costs 42,8579 34,931 6,63,510 - - Total assets 412,797,65 143,833,805 340,839 56,444,29 - Total assets 42,816,197 2,0834,329 2,502,372 69,152,898 223,449 Labifities 223,449 43,816,197 2,0834,329 2,502,372 69,152,898 223,449 Labifities 22,222 2,023,372 69,152,898 23,349 1,313,11 <t< td=""><td></td><td>656 114</td><td>739 432</td><td>234 374</td><td>1 629 920</td><td>_</td></t<>		656 114	739 432	234 374	1 629 920	_	
Restricted assets: Bay18 propoled cash and cash equivalents 898,261 1.097,874 2 1.996,135 2.23,499 Total current assets: 4.536,432 6.000,524 2.161,513 12,698,469 223,499 Noncurrent assets: Capital assets. 8.88285 8.88285 8.88285 8.88286 8.88286 9.890,807 310,889 46,589,653 6.801,266 6.801,267 7.801,268 2.801,268 6.802,276 8.91,263 2.92,449 8.801,261 8.801,261 8.801,261 8.801,261 8.801,261 8.801,261 8.801,261 8.801,261 8.801,261 8.801,261 8.801,261 8.801,261 8.801,261 <t< td=""><td></td><td></td><td></td><td>,</td><td></td><td>-</td></t<>				,		-	
Noncurrent assets	* •	_,	2,2 2 3	_,	.,		
Noncurrent assets: Capital assets: Capital assets: Capital assets: Capital assets: S.670.489 1.100.777 30.000 6.801.266 - Depreciable capital assets, net. 35.580.697 13.698.097 310.859 49.589.653 - Total capital assets, net. 41.251.186 14.798.874 340.859 65.390.919 - Total and assets. net. 41.251.186 14.798.874 340.859 56.5390.919 - Total noncurrent assets 41.279.765 14.833.805 340.859 56.545.429 - Total assets 41.279.765 14.833.805 340.859 56.545.429 - Total assets 41.279.765 48.33.805 40.567 - Total assets 41.279.765 48.34.329 49.567 - Total assets 41.279.765 49.587.829 49.587 - Total assets 41.279.765 49.587.829 49.587 - Total assets 41.279.829 - Total assets 4	Equity in pooled cash and cash equivalents.	898,261	1,097,874	-	1,996,135	-	
Capital assets: Land and construction in progress 5,670,489 1,100,777 30,000 6,801,266 − Depreciable capital assets, net. 35,580,697 13,698,097 310,859 49,589,653 − Total capital assets, net. 41,251,186 14,798,274 340,859 56,3010 − Total capital assets, net. 41,279,765 14,833,805 340,859 56,454,429 − Total assets 41,279,765 41,833,805 340,867 − 131,902 − Accrued vacculation assets 264,738 47,164 − 311,902 − Accrued vacculation payable 7,829 − 514 8,534 − <	Total current assets	4,536,432	6,000,524	2,161,513	12,698,469	223,449	
Land and construction in progress, 5,670,489 1,100,777 30,000 6,801,266 - Depreciable capital assets, net. 35,580,697 13,089,097 310,889 56,390,919 - Total capital assets, net. 41,251,186 14,798,874 340,859 56,390,919 - Total noncurrent assets 41,251,186 14,798,874 340,859 56,390,919 - Total and construction assets 41,279,765 14,833,805 340,859 56,434,429 - Total assets 42,797,65 14,833,805 340,859 56,434,429 - Total capital assets, net. 42,816,197 20,834,329 2,502,372 69,152,898 223,449 Liabilities 20 43,816,197 20,834,329 2,502,372 69,152,898 223,449 Liabilities 20 43,846 40,628 6,882 185,696 20,314 40,40 40,567 40,567 40,567 40,567 40,567 40,567 40,567 40,567 40,567 40,567 40,567 40,567 <t< td=""><td>Noncurrent assets:</td><td></td><td></td><td></td><td></td><td></td></t<>	Noncurrent assets:						
Depreciable capital assets, net. 35,880,697 13,689,8097 310,889 49,889,633 − Total capital assets, net. 41,251,186 14,798,873 34,351 − 63,510 − Total ancurrent assets 41,279,765 14,833,805 340,859 56,354,429 − Total assets 41,279,765 14,833,805 340,559 56,354,429 − Total assets 41,261 48,343 −	Capital assets:						
Total capital assets, net. 41,251,186 14,798,874 340,859 55,390,919 1		5,670,489	1,100,777	30,000	6,801,266	-	
Unamorized bond issue costs 28,579 34,931 — 63,510 — Total ancurrent assets 41,279,765 14,833,805 340,859 56,454,429 — Total assets 45,816,197 20,834,329 2,502,372 69,152,898 223,449 Liabilities: Current liabilities: Accound wages and benefits 18,666 13,371 8,530 40,667 — Accrued wages and benefits 18,666 13,371 8,530 40,667 — Due to other governments 74,223 49,140 31,171 154,544 — Accrued vacation payable 80,606 61,673 43,266 185,545 — Accrued interest payable 7,829 — 514 8,343 — Current portion of Compensated absences 14,871 10,918 5,574 31,363 — Current portion of OPADA Ioans 1,636,689 232,015 — 1,868,689 — Current portion of bothos payable 888,350 1,91,426							
Total anneumrent assets				340,859			
Total assets 45,816,197 20,834,329 2,502,372 69,152,898 223,449 Liabilities: Current liabilities: 82,786 96,028 6,882 185,696 - Contracts payable. 264,738 47,164 8,300 40,567 - Due to other governments 74,233 49,140 31,171 154,544 - Accrued vacation payable. 80,606 61,673 43,266 185,545 - Accrued interest payable. 7,829 514 8,343 - Current portion of Compensated absences 14,871 10,918 5,574 31,363 - Current portion of OWDA loans 1,636,689 232,000 1,868,689 - Current portion of bonds payable. 171,750 63,250 235,000 - Current portion of bonds payable. 888,350 1,091,426 1,997,776 - Current portion of landfill closure/postclosure 16,982 - 16,982 - Current portion of landfill closure/postclosure 16,982							
Current portion of compensated absences 14,871 10,918 5,574 31,363 4,686,892 1,686,894 4,786	-					222 440	
Current liabilities	Total assets	45,816,197	20,834,329	2,502,372	69,152,898	223,449	
Accounts payable. 82,786 96,028 6.882 185,696 Contracts payable. 264,738 47,164 - 311,902 - Accrued wages and benefits 18,666 13,371 8,530 40,567 - Due to other governments 74,233 49,140 31,71 154,544 - Accrued vacation payable. 80,606 61,673 43,266 185,545 - Accrued interest payable 7,829 - 514 8,343 - Current portion of Compensated absences 14,871 10,918 5,574 31,363 - Current portion of OPWC loans 1,636,689 232,000 - 1,868,689 - Current portion of bonds payable 171,750 63,250 - 235,000 - Payable from restricted assets: - 100,000 100,000 100,000 - Current portion of bonds payable. 888,350 1,091,426 - 1,979,776 - Current portion of loans payable. 888,350 1,091,426 </td <td>Liabilities:</td> <td></td> <td></td> <td></td> <td></td> <td></td>	Liabilities:						
Contracts payable. 264,738 47,164 - 311,902 Accrued wages and benefits 18,666 13,371 8,530 40,567 1 Due to other governments 74,233 49,140 31,171 154,544 4 Accrued vacation payable. 80,606 61,673 43,266 185,545 5 Accrued interest payable 7,829 - 514 8,343 5 Current portion of Compensated absences 14,871 10,918 5,574 31,363 - Current portion of OWDC loans 26,819 23,015 - 49,834 - Current portion of Bowls payable 171,750 63,250 - 235,000 - Current portion of bonds payable. 888,350 1,091,426 - 1,979,776 - Current portion of landfill closure/postclosure - - 100,000 100,000 - Current portion of londs payable. 888,350 1,091,426 - 1,979,776 - Current portion of londs payable. -							
Accrued wages and benefits		· · · · · · · · · · · · · · · · · · ·	,	6,882	,	-	
Due to other governments 74,233 49,140 31,171 154,544 Accrued vacation payable. 80,606 61,673 43,266 185,545 - Accrued interest payable. 7,829 - 514 8,343 - Current portion of Compensated absences 14,871 10,918 5,574 31,363 - Current portion of OPWC loans 26,819 23,015 - 49,834 - Current portion of OWDA loans 1,636,689 232,000 - 1,868,689 - Current portion of bonds payable 171,750 63,250 - 235,000 - Current portion of bonds payable. 888,350 1,091,426 - 1,979,776 - Current portion of loads payable. 888,350 1,091,426 - 1,979,776 - Current portion of loads payable. 888,350 1,091,426 - 1,979,776 - Current portion of loads payable. 16,982 - 16,982 - - - - - - <						-	
Accrued vacation payable. 80,606 61,673 43,266 185,545 Accrued interest payable 7,829 - 514 8,343 - Current portion of compensated absences 14,871 10,918 5,574 31,363 - Current portion of OPWC loans 26,819 232,000 - 49,834 - Current portion of DoNds payable 171,750 63,250 - 235,000 - Current portion of bonds payable 171,750 63,250 - 235,000 - Payable from restricted assets: - - 100,000 100,000 - Current portion of bonds payable 888,350 1,091,426 - 1,797,776 - Current portion of notes payable - 16,982 - 16,982 - 16,982 - 112,660 Total current liabilities 3,267,337 1,704,967 222,241 5,194,545 112,660 Long-term liabilities 3,267,337 1,704,967 222,241 5,194,545 112,660 OPW		· · · · · · · · · · · · · · · · · · ·	,		,	-	
Accrued interest payable 7,829 514 8,343 - Current portion of compensated absences 14,871 10,918 5,574 31,363 - Current portion of OPWC loans 26,819 23,015 - 49,834 - Current portion of OWDA loans 1,636,689 232,000 - 1,868,689 - Current portion of bonds payable 171,750 63,250 - 235,000 - Payable from restricted assets: - - 100,000 100,000 - Current portion of bonds payable 888,350 1,091,426 - 1,979,776 - Current portion of landfill closure/postclosure - 16,982 - 16,982 - 16,982 - 112,660 Current portion of loans payable - - - - - 112,660 Total current liabilities - - - - 112,660 Total current liabilities - - - - - - -			*	*		-	
Current portion of Compensated absences 14,871 10,918 5,574 31,363		· · · · · · · · · · · · · · · · · · ·	01,073	,	,	-	
Current portion of OPWC loans 26,819 23,015 - 49,834 - Current portion of OWDA loans 1,636,689 232,000 - 1,868,689 - Current portion of bonds payable 171,750 63,250 - 235,000 - Payable from restricted assets: Total corrent portion of bonds payable 888,350 1,091,426 - 1,979,776 - Current portion of bonds payable - - 26,304 26,304 - Current portion of notes payable - - 26,304 26,304 - Current portion of loans payable - - - 26,304 - - Current portion of loans payable -			10.918			_	
Current portion of OWDA loans 1,636,689 232,000 - 1,868,689 - Current portion of bonds payable 171,750 63,250 - 235,000 - Payable from restricted assets: - - - 1,979,776 - Current portion of bonds payable 888,350 1,091,426 - 1,979,776 - Current portion of loand payable - - 26,304 26,304 26,304 - Current portion of loans payable - - 26,304 26,304 - - Current portion of loans payable - - - 26,304 26,304 - Current portion of loans payable - - - - 16,982 - 16,982 - - - - 112,660 Current portion of loans payable 3,267,337 1,704,967 222,241 5,194,545 112,660 Loans payable 213,157 69,045 51,358 194,870 - - - 0PWC lo			,	5,574	,	_	
Current portion of bonds payable 171,750 63,250 - 235,000 - Payable from restricted assets: Current portion of bonds payable. 888,350 1,091,426 - 1,979,776 - Current portion of landfill closure/postclosure - - 100,000 100,000 - Current portion of loans payable. - - 26,304 26,304 - Current portion of loans payable. - - - 16,982 - 112,660 Claims payable. - - - - - - - 112,660 Total current liabilities: - - - - - - - - 112,660 Down term liabilities: - <td></td> <td></td> <td></td> <td>_</td> <td></td> <td>_</td>				_		_	
Payable from restricted assets: Current portion of bonds payable. 888,350 1,091,426 - 1,979,776 - Current portion of loandfill closure/postclosure - - 100,000 100,000 - Current portion of notes payable. - - 26,304 26,304 - Current portion of loans payable. - 16,982 - 16,982 - 112,660 Total current liabilities: - - - - - 112,660 Long-term liabilities: - - - - - 112,660 Long-term liabilities: - - - - - 112,660 DPWC loans payable 213,157 69,045 - 282,202 - OWDA loans payable 30,573,422 10,603,909 - 41,177,331 - General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - Landfill closure/postclosure - - - 4,604,540 <td></td> <td>, , , , , , , , , , , , , , , , , , ,</td> <td></td> <td>_</td> <td></td> <td>_</td>		, , , , , , , , , , , , , , , , , , ,		_		_	
Current portion of landfill closure/postclosure - 100,000 100,000 - Current portion of notes payable. - 16,982 - 16,982 - Current portion of loans payable. - 16,982 - 16,982 - Claims payable. - - - - - 112,660 Total current liabilities: Compensated absences 98,928 44,584 51,358 194,870 - OPWC loans payable 213,157 69,045 - 282,202 - OWDA loans payable 30,573,422 10,603,909 - 41,177,331 - General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - Loans payable 7,1765 - 71,765 - 71,765 - Landfill closure/postclosure - 71,765 - 71,765 - 71,765 - Total long-term liabilities 32,160,757 11,859,053 4,655,898 48,675,708		ŕ	,		ŕ		
Current portion of notes payable. - - 26,304 26,304 - - - - - - - 16,982 - - 16,982 - - - - - - - - - - 112,660 Claims payable. 3,267,337 1,704,967 222,241 5,194,545 112,660 Long-term liabilities: - - - - - 1212,660 Compensated absences 98,928 44,584 51,358 194,870 - OPWC loans payable 213,157 69,045 - 282,202 - OWDA loans payable 30,573,422 10,603,909 - 41,177,331 - General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - Loans payable 7,1765 - 71,765 - 71,765 - Landfill closure/postclosure 32,160,757 11,859,053 4,655,898 48,675,708 -	Current portion of bonds payable	888,350	1,091,426	-	1,979,776	-	
Current portion of loans payable. - 16,982 - 16,982 - 112,660 Claims payable. - - - - - 112,660 Total current liabilities: - - - - 5,194,545 112,660 Long-term liabilities: - - - - 222,241 5,194,545 112,660 OPWC loans payable 98,928 44,584 51,358 194,870 - - OPWC loans payable 213,157 69,045 - 282,202 - - OWDA loans payable 30,573,422 10,603,909 - 41,177,331 - - General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - - Loans payable - 71,765 - 71,765 - - - - - - 1,766 - - - - - - - - - - - -		-	-	100,000	100,000	-	
Claims payable - - - - - 112,660 Total current liabilities 3,267,337 1,704,967 222,241 5,194,545 112,660 Long-term liabilities: Compensated absences 98,928 44,584 51,358 194,870 - OPWC loans payable 213,157 69,045 - 282,202 - OWDA loans payable 30,573,422 10,603,909 - 41,177,331 - General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - Loans payable 7,1765 - 71,765 - 71,765 - Loans payable 32,160,757 11,859,053 4,604,540 4,604,540 - Landfill closure/postclosure 32,160,757 11,859,053 4,655,898 48,675,708 - Total liabilities 35,428,094 13,564,020 4,878,139 53,870,253 112,660 Net assets: Invested in capital assets, net of related debt. 7,354,099 2,649,158 <t< td=""><td></td><td>-</td><td>-</td><td>26,304</td><td>,</td><td>-</td></t<>		-	-	26,304	,	-	
Total current liabilities 3,267,337 1,704,967 222,241 5,194,545 112,660 Long-term liabilities: Compensated absences 98,928 44,584 51,358 194,870 - OPWC loans payable 213,157 69,045 - 282,202 - OWDA loans payable 30,573,422 10,603,909 - 41,177,331 - General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - Loans payable - 71,765 - 71,765 - 71,765 - Landfill closure/postclosure - - 4,604,540 4,604,540 4,604,540 - Total long-term liabilities 32,160,757 11,859,053 4,655,898 48,675,708 - Total liabilities 35,428,094 13,564,020 4,878,139 53,870,253 112,660 Net assets: Invested in capital assets, net of related debt. 7,354,099 2,649,158 314,555 10,317,812 - Restricted for debt service </td <td></td> <td>-</td> <td>16,982</td> <td>-</td> <td>16,982</td> <td>-</td>		-	16,982	-	16,982	-	
Long-term liabilities: Compensated absences 98,928 44,584 51,358 194,870 - OPWC loans payable 213,157 69,045 - 282,202 - OWDA loans payable 30,573,422 10,603,909 - 41,177,331 - General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - Loans payable - 71,765 - 71,765 - 71,765 - Landfill closure/postclosure - 71,765 - 4,604,540 4,604,540 - Total long-term liabilities 32,160,757 11,859,053 4,655,898 48,675,708 - Total liabilities 35,428,094 13,564,020 4,878,139 53,870,253 112,660 Net assets: Invested in capital assets, net of related debt. 7,354,099 2,649,158 314,555 10,317,812 - Restricted for debt service 898,261 1,097,874 - 1,996,135 - Unrestricted (deficit) 2,135,743 3,523,277 (2,690,322) 2,968,698 110,789 Color of the internal service funds activities related to enterprise funds. 25,694		-		-	-		
Compensated absences 98,928 44,584 51,358 194,870 - OPWC loans payable 213,157 69,045 - 282,202 - OWDA loans payable 30,573,422 10,603,909 - 41,177,331 - General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - Loans payable - 71,765 - 71,765 - 71,765 - Landfill closure/postclosure - - 4,604,540 4,604,540 - - Total long-term liabilities 32,160,757 11,859,053 4,655,898 48,675,708 - Total liabilities 35,428,094 13,564,020 4,878,139 53,870,253 112,660 Net assets: Invested in capital assets, net of related debt. 7,354,099 2,649,158 314,555 10,317,812 - Restricted for debt service 898,261 1,097,874 - 1,996,135 - Unrestricted (deficit) 2,135,743 3,523,277	Total current habilities	3,267,337	1,704,967	222,241	5,194,545	112,660	
OPWC loans payable 213,157 69,045 - 282,202 - OWDA loans payable 30,573,422 10,603,909 - 41,177,331 - General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - Loans payable - 71,765 - 71,765 - 71,765 - Landfill closure/postclosure - - - 4,604,540 4,604,540 - Total long-term liabilities 32,160,757 11,859,053 4,655,898 48,675,708 - Total liabilities 32,160,757 11,859,053 4,878,139 53,870,253 112,660 Net assets: Invested in capital assets, net of related debt. 7,354,099 2,649,158 314,555 10,317,812 - Restricted for debt service 898,261 1,097,874 - 1,996,135 - Unrestricted (deficit) 2,135,743 3,523,277 (2,690,322) 2,968,698 110,789 Total net assets (deficit) \$10,388,103							
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General obligation bonds payable 1,275,250 1,069,750 - 2,345,000 - Loans payable - 71,765 - 71,765 - Landfill closure/postclosure - - 4,604,540 4,604,540 - Total long-term liabilities 32,160,757 11,859,053 4,655,898 48,675,708 - Total liabilities 35,428,094 13,564,020 4,878,139 53,870,253 112,660 Net assets: Invested in capital assets, net of related debt. 7,354,099 2,649,158 314,555 10,317,812 - Restricted for debt service 898,261 1,097,874 - 1,996,135 - Unrestricted (deficit) 2,135,743 3,523,277 (2,690,322) 2,968,698 110,789 Total net assets (deficit) \$10,388,103 7,270,309 \$(2,375,767) 15,282,645 \$110,789 Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. 25,694				-		-	
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Landfill closure/postclosure - - 4,604,540 4,604,540 - Total long-term liabilities 32,160,757 11,859,053 4,655,898 48,675,708 - Total liabilities 35,428,094 13,564,020 4,878,139 53,870,253 112,660 Net assets: Invested in capital assets, net of related debt. 7,354,099 2,649,158 314,555 10,317,812 - Restricted for debt service 898,261 1,097,874 - 1,996,135 - Unrestricted (deficit) 2,135,743 3,523,277 (2,690,322) 2,968,698 110,789 Total net assets (deficit) \$10,388,103 7,270,309 \$(2,375,767) 15,282,645 \$110,789 Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. 25,694 -		1,275,250		-		-	
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Net assets: Invested in capital assets, net of related debt. 7,354,099 2,649,158 314,555 10,317,812 - Restricted for debt service. 898,261 1,097,874 - 1,996,135 - Unrestricted (deficit) 2,135,743 3,523,277 (2,690,322) 2,968,698 110,789 Total net assets (deficit) \$10,388,103 7,270,309 \$(2,375,767) 15,282,645 \$110,789 Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. 25,694		22 160 757	11 950 052				
Net assets: Invested in capital assets, net of related debt. 7,354,099 2,649,158 314,555 10,317,812 - Restricted for debt service 898,261 1,097,874 - 1,996,135 - Unrestricted (deficit) 2,135,743 3,523,277 (2,690,322) 2,968,698 110,789 Total net assets (deficit) \$10,388,103 7,270,309 \$(2,375,767) 15,282,645 \$110,789 Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. 25,694						112 660	
Invested in capital assets, net of related debt. 7,354,099 2,649,158 314,555 10,317,812 - Restricted for debt service 898,261 1,097,874 - 1,996,135 - Unrestricted (deficit) 2,135,743 3,523,277 (2,690,322) 2,968,698 110,789 Total net assets (deficit) \$ 10,388,103 7,270,309 \$ (2,375,767) 15,282,645 \$ 110,789 Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. 25,694		55,120,074	15,504,020	1,070,137	55,570,255	112,000	
Restricted for debt service 898,261 1,097,874 - 1,996,135 - Unrestricted (deficit) 2,135,743 3,523,277 (2,690,322) 2,968,698 110,789 Total net assets (deficit) \$ 10,388,103 7,270,309 (2,375,767) 15,282,645 \$ 110,789 Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. 25,694 25,694		7.254.000	0.640.150	214555	10.217.012		
Unrestricted (deficit)		, ,		314,555	, ,	-	
Total net assets (deficit)				(2,600,322)		110.790	
Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. 25,694							
· · · · · · · · · · · · · · · · · · ·	taran da araba da ar					φ 110,769	
Net assets of business-type activities \$\\ \frac{\\$15,308,339}{\}	Adjustment to reflect the consolidation of the internal s	service funds activ	vities related to ente	erprise funds.			
	Net assets of business-type activities				\$ 15,308,339		

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

	Bus	nds	Governmental Activities -				
	Water	Water Sewer Refuse		Total	Internal Service Fund		
Operating revenues:							
Charges for services	\$ 4,795,414	\$ 5,324,955	\$ 2,323,022	\$ 12,443,391	\$ 1,780,895		
Other operating revenues	28,845	2,073	5,504	36,422			
Total operating revenues	4,824,259	5,327,028	2,328,526	12,479,813	1,780,895		
Operating expenses:							
Personal services	1,457,723	1,511,504	862,760	3,831,987	-		
Contract services	-	-	330,349	330,349	-		
Maintenance and operations	1,331,904	1,522,292	203,893	3,058,089	2,104		
Administrative costs	196,313	196,313	165,918	558,544	-		
Depreciation	838,640	338,798	48,103	1,225,541	-		
Claims expense	-	-	-	-	1,550,966		
Total operating expenses	3,824,580	3,568,907	1,611,023	9,004,510	1,553,070		
Operating income (loss)	999,679	1,758,121	717,503	3,475,303	227,825		
Nonoperating revenues (expenses):							
Interest expense and fiscal charges	(1,297,954)	(532,096)	(1,804)	(1,831,854)	-		
Interest revenue	195	-	-	195	4		
Other nonoperating revenues	72,420	63,356	40,624	176,400	-		
Other nonoperating expenses	(100,244)	(198,055)	(76,748)	(375,047)	-		
Total nonoperating revenues (expenses)	(1,325,583)	(666,795)	(37,928)	(2,030,306)	4		
Income (loss) before contributions	(325,904)	1,091,326	679,575	1,444,997	227,829		
Capital contributions			157,000	157,000			
Change in net assets	(325,904)	1,091,326	836,575	1,601,997	227,829		
Net assets (deficit) at beginning of year	10,714,007	6,178,983	(3,212,342)		(117,040)		
Net assets (deficit) at end of year	\$ 10,388,103	\$ 7,270,309	\$ (2,375,767)		\$ 110,789		
Adjustment to reflect the consolidation of internal se	ervice funds activities	s related to enterpri	se funds.	64,668			
Change in net assets of business-type activities.				\$ 1,666,665			

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STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

	Bus	Governmental Activities -				
	Water	Sewer Refuse		Total	Internal Service Funds	
Cash flows from operating activities:	774001	<u> </u>	Teruse	1000	Bervice Funds	
Cash received from charges for services	\$ 4,766,685	\$ 5,300,056	\$ 2,306,824	\$ 12,373,565	\$ 1,780,895	
Cash received from other operations	28,845	2,073	5,504	36,422	-	
Cash payments for personal services	(1,578,605)	(1,543,391)	(865,031)	(3,987,027)	-	
Cash payments for contractual services	-	-	(354,197)	(354,197)	-	
Cash payments for maintenance and operations	(1,344,496)	(1,468,061)	(209,175)	(3,021,732)	(2,104)	
Cash payments for administrative costs	(196,313)	(196,313)	(165,918)	(558,544)	-	
Cash payments for claims	<u> </u>				(1,560,221)	
Net cash provided by operating activities	1,676,116	2,094,364	718,007	4,488,487	218,570	
Cash flows from capital and related						
financing activities:						
Acquisition of capital assets	(1,314,495)	(344,353)	(16,200)	(1,675,048)	-	
Cash used for landfill closure/postclosure	-	-	(83,894)	(83,894)	-	
Principal retirement on OPWC loans	(26,819)	(23,015)	-	(49,834)	-	
Principal retirement on OWDA loans	(1,564,823)	(224,561)	-	(1,789,384)	-	
Principal retirement on loans	-	(16,209)	-	(16,209)	-	
Principal retirement on notes	-	-	(24,988)	(24,988)	-	
Principal retirement on general obligation bonds.	(152,845)	(46,255)	-	(199,100)	-	
Cash received from the issuance of bonds	927,000	1,133,000	-	2,060,000	-	
Cash used for bond issuance costs	(28,739)	(35,126)	-	(63,865)	-	
Loan issuance	1,272,699	48,360	-	1,321,059	-	
Interest and fiscal charges	(1,296,447)	(538,093)	(2,346)	(1,836,886)		
Net cash used in capital and related						
financing activities	(2,184,469)	(46,252)	(127,428)	(2,358,149)		
Cash flows from investing activities:						
Interest received	195			195	4	
Net cash provided by investing activities	195			195	4	
Net increase (decrease) in cash and						
cash equivalents	(508,158)	2,048,112	590,579	2,130,533	218,574	
Cash and cash equivalents at beginning of year .	4,386,400	3,209,462	1,334,484	8,930,346	4,875	
Cash and cash equivalents at end of year	\$ 3,878,242	\$ 5,257,574	\$ 1,925,063	\$ 11,060,879	\$ 223,449	

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STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2010

	Business-type Activities - Enterprise Funds								Governmental Activities - Internal		
		Water		Sewer		Refuse		Total		Service Funds	
Reconciliation of operating income to net cash provided by operating activities:											
Operating income	\$	999,679	\$	1,758,121	\$	717,503	\$	3,475,303	\$	227,825	
Adjustments:											
Depreciation		838,640		338,798		48,103		1,225,541		-	
Changes in assets and liabilities:											
(Increase) in accounts receivable		(28,729)		(24,899)		(16,198)		(69,826)		-	
(Increase) decrease in prepayments		1,375		(1,517)		(75)		(217)		-	
Increase (decrease) in accounts payable		(13,967)		55,748		(29,055)		12,726		-	
(Decrease) in accrued wages and benefits		(37,615)		(23,981)		(18,173)		(79,769)		-	
(Decrease) in intergovernmental payable		(39,862)		(27,535)		(19,362)		(86,759)		-	
Increase (decrease) in compensated											
absences payable		(33,057)		7,197		17,924		(7,936)		-	
Increase (decrease) in accrued											
vacation payable		(10,348)		12,432		17,340		19,424		-	
(Decrease) in claims payable										(9,255)	
Net cash provided by operating activities	\$	1,676,116	\$	2,094,364	\$	718,007	\$	4,488,487	\$	218,570	

At December 31, 2010 and December 31, 2009, the water fund purchased \$0 and \$798,385 respectively in capital assets on account.

At December 31, 2010 and December 31, 2009, the sewer fund purchased \$0 and \$8,314 respectively in capital assets on account.

During 2010, the refuse fund received \$157,000 in capital contributions from other funds.

During 2010, the water, sewer and refuse funds spent \$16,576, \$105,323, and \$16,200, respectively, to purchase capital assets relating to the construction of the City's new municipal building and Hot Mix program, which are capitalized in the governmental activities. During 2010, the water fund reclassified \$7,179 in equipment to infrastructure. This is recorded as an addition and disposal in the water fund.

During 2010, the sewer fund reclassified \$7,500 in buildings to equipment. This is recorded as an addition and disposal in the sewer fund.

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUNDS DECEMBER 31, 2010

	Agency	
Assets:		
Equity in pooled cash and cash equivalents	\$	287,588
Cash in segregated accounts		30,726
Total assets	\$	318,314
Liabilities:		
Deposits held and due to others	\$	287,588
Undistributed monies		30,726
Total liabilities	\$	318,314

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 1 - DESCRIPTION OF THE CITY

The City of Steubenville, (the "City"), is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

Beginning June 1, 1984, the City has operated under a council-manager form of government as provided by 705.51 to 705.60, Ohio Revised Code, inclusive. The powers and functions of the municipal governments are distributed among the municipality, its citizens, the various officers, boards, and commissions. The Mayor is the official head of the municipality for ceremonial purposes. Administration is not part of the duties of the Mayor. The City Council is composed of seven members, six of whom are elected by their respective electors within their designated wards. The Councilman at large, the seventh member of Council, is elected by the voters of the City at large. The City Council, by a majority vote, appoints the administrative City Manager.

The charter created two administrative departments: the Department of Finance and the Department of Law. The Directors of these departments are appointed by the City Manager and are approved by the Council.

Several board and commissions that serve the citizens of the City in various capacities are an integral part of the municipality's government. The boards and commissions include: Civil Service Commission, Planning and Zoning Commission, Board of Engineering and Building Appeals, Parks and Recreation Board and the Board of Health. All members of these boards and commissions are appointed by the Mayor and are approved by Council.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) guidance issued on or before November 30, 1989, to its governmental and business-type activities and its proprietary funds provided it does not conflict with or contradict GASB pronouncements. The City has the option to also apply FASB guidance issued after November 30, 1989 to its business-type activities and enterprise funds, subject to this same limitation. The City has elected not to apply this FASB guidance. The City's significant accounting policies are described below.

A. Reporting Entity

For financial reporting purposes, the City's financial statement includes all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Component units are legally separate organizations for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's Governing Board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected Governing Board, a Governing Board appointed by another government, or a jointly appointed Board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. Based upon the application of these criteria, the City has no component units.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The primary government of the City consists of all funds, agencies, departments and offices that are not legally separate from the City. The primary government includes the City departments and agencies that provide the following services: police and fire protection, planning, zoning, refuse collection, street maintenance and repairs, community development, public health and welfare, parks and recreation and water and sewer utilities. The preceding financial statements include all funds of the City (the primary government).

The following organizations are described due to their relationship with the City.

JOINTLY GOVERNED ORGANIZATIONS

<u>Jefferson County Regional Planning Commission</u>: The City participates in the Jefferson County Regional Planning Commission (the Commission) which is a statutorily created political subdivision of the State of Ohio under Ohio Revised Code Chapter 713. The Commission is jointly governed among Jefferson County and municipalities and townships within Jefferson County. The Commission includes the three Jefferson County Commissioners, fourteen municipal mayors, fourteen township trustees, and six non-governmental representatives appointed by the member governments. Each member's control over the operation of the Commission is limited to its representation on the Board.

The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environment, social, economic and governmental functions and services of Jefferson County and applies for Community Development Block Grants on behalf of member governments. The Board exercises total control of the budgeting, appropriation, contracting and management. The City contributes a fee of \$3,875 annually. Continued existence of the Commission is not dependent on the continued participation of the City. Complete financial statements can be obtained from the Jefferson County Regional Planning Commission, Steubenville, Ohio.

Jefferson County Family and Children First Council: The Jefferson County Family and Children First Council (the Council) is a jointly governed organization created under Ohio Revised Code Section 121.37. The Council is currently governed by a 24 member Board, which includes the Health Commissioner of the City of Steubenville. During 2010, the City made no contributions to the Council. Continued existence of the Council is not dependent on the City's continued participation.

B. Basis of Presentation - Fund Accounting

The City's financial statements consist of government-wide statements, including a statement of net assets and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements - The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service fund are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

Fund Financial Statements - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund.

<u>.7% City income tax - street improvement fund</u> - The .7% city income tax - street improvement fund is used to account for income tax revenue and grants designated for improvement of streets within the City

<u>ARRA federal grant fund</u> - The ARRA federal grant fund is used to account for projects related to federal grants received, including grants from the American Recovery and Reinvestment Act (ARRA).

<u>Capital improvement fund</u> - The capital improvement fund accounts for the acquisition and construction of major capital improvements other than those financed by proprietary funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Other governmental funds of the City are used to account for (a) grants and other resources whose use is restricted to a particular purpose; and (b) the accumulation of resources for and payment of long-term liabilities.

Proprietary Funds - Proprietary fund reporting focuses on changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise funds or internal service funds.

<u>Enterprise funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Water fund</u> - This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

<u>Sewer fund</u> - This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

<u>Refuse fund</u> - This fund accounts for the operations providing refuse waste removal to the residents and commercial users located with the City.

<u>Internal service fund</u> - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on the activity of the centralized City self-insurance health program.

Fiduciary Funds - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds, which are primarily to account for the Mayor's Court activity and for funds held in trust for deposits.

D. Measurement Focus and Basis of Accounting

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 6.B.). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6.A.). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures and licenses and permits and fees.

Unearned Revenue and Deferred Revenue - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2010, but which were levied to finance year 2011 operations, and other revenues received in advance of the fiscal year for which they were intended to finance, have been recorded as unearned revenue. Income taxes and special assessments not received within the available period, grants and entitlements received before the eligibility requirements are met, and delinquent property taxes due at December 31, 2010, are recorded as deferred revenue in the governmental funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The legal level of budgetary control is by office, department, and division, and within each, appropriated for personal services. Budgetary modifications may only be made by resolution of the City Council at the legal level of budgetary control.

Tax Budget - During the first Council meeting in July, the Finance Director presents the annual operating budget for the following fiscal year to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. On or before December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include unencumbered cash balances at December 31 of the preceding year.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources at the time final appropriations were adopted.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Appropriations - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the legal level of budgetary control. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for the fund that covers the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

Lapsing of Appropriations - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are not reappropriated as part of the subsequent year appropriations.

G. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During 2010, the City's investments were limited to overnight repurchase agreements.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. During 2010, interest revenue credited to the general fund amounted to \$40,625, which includes \$39,568 assigned from other City funds.

For purpose of the statement of cash flows and for presentation on the statement of net assets, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments, to the extent that the investment was purchased from a specific fund.

The City has segregated bank accounts for Mayor's Court monies held separate from the City's central bank account. These interest bearing depository accounts are presented on the financial statements as "cash in segregated accounts" since they are not required to be deposited into the City treasury.

An analysis of the City's depository accounts at year-end is provided in Note 4.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

H. Inventories of Materials and Supplies

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption.

I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of streets, irrigation systems, traffic lights, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities <u>Estimated Lives</u>	Business-type Activities <u>Estimated Lives</u>
Improvements	10 - 15 years	10 - 15 years
Buildings	50 years	50 years
Equipment	10 - 20 years	10 - 20 years
Vehicles	5 - 20 years	5 - 20 years
Infrastructure:		
Sewer and water lines	N/A	50 years
Roads, traffic lights	10 - 65 years	10 - 65 years
Equipment Vehicles Infrastructure: Sewer and water lines	10 - 20 years 5 - 20 years N/A	10 - 20 years 5 - 20 years 50 years

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

J. Compensated Absences

Compensated absences of the City consist of sick leave to the extent that payment to the employee for these absences is attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee. Vacation earned in the current year must be used by December 31 of the following year.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination (severance) payments and by those employees for whom it is probable they will become eligible to receive termination (severance) benefits in the future.

The total liability for sick leave payments has been calculated using pay rates in effect at the financial statement date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

K. Prepaid Items

Prepayments made to vendors for services that will benefit future periods beyond December 31, 2010 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

M. Fund Balance Reserves

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or use. The unreserved and undesignated portions of fund equity reflected in the governmental funds are available for use within the specific purposes of the funds.

The City reports a reservation of fund balance for amounts representing encumbrances outstanding, materials and supplies inventory and prepayments in the governmental fund financial statements.

N. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of Council and that are either unusual in nature or infrequent in occurrence. During 2010, the City had no transactions classified as extraordinary or special items.

O. Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

P. Interfund Activity

Transfers between governmental and business-type activities on the governmental-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expense in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Q. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

R. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for the water, sewer and refuse enterprise funds and charges for services to other departments for the self-insurance internal service fund. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund.

S. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

Certain resources set aside for the repayment of certain debt issues are classified as restricted assets on the financial statements because their use is limited by applicable bond covenants.

T. Unamortized Bond Issuance Costs and Bond Premiums

On the government-wide financial statements, bond issuance costs are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Unamortized bond issuance costs are recorded as an asset on the financial statements.

Bond premiums are deferred and amortized over the term of the bonds. Bond premiums are presented as an addition to the face amount of the bonds.

On the fund financial statements, issuance costs and bond premiums are recognized in the current period.

U. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable/payable". These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For 2010, the City has implemented GASB Statement No. 51, "<u>Accounting and Financial Reporting for Intangible Assets</u>", GASB Statement No. 53, "<u>Accounting and Financial Reporting for Derivative Instruments</u>", and GASB Statement No. 58, "<u>Accounting and Financial Reporting for Chapter 9 Bankruptcies</u>".

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 51 addresses accounting and financial reporting standards for intangible assets, which are assets that lack physical substance, are nonfinancial in nature, and have an initial useful life extending beyond a single reporting period. Examples of intangible assets include easements, water rights, computer software, patents, and trademarks. GASB Statement No. 51 improves the quality of financial reporting by creating consistency in the recognition, initial measurement, and amortization of intangible assets. The implementation of GASB Statement No. 51 did not have an effect on the financial statements of the City.

GASB Statement No. 53 addresses the recognition, measurement, and disclosure of information regarding derivative instruments entered into by state and local governments. Derivative instruments are financial arrangements used by governments to manage specific risks or to make investments. Common types of derivative instruments include interest rate and commodity swaps, interest rate locks, options, swaptions, forward contracts, and futures contracts. The implementation of GASB Statement No. 53 did not have an effect on the financial statements of the City.

GASB Statement No. 58 establishes accounting and financial reporting guidance for governments that have petitioned for protection from creditors by filing for bankruptcy under Chapter 9 of the United States Bankruptcy Code. GASB Statement No. 58 requires governments to remeasure liabilities that are adjusted in bankruptcy when the bankruptcy court confirms a new payment plan. The implementation of GASB Statement No. 58 did not have an effect on the financial statements of the City.

B. Deficit Fund Balance/Net Assets

The following funds had deficit fund balance/net assets as of December 31, 2010:

Major governmental funds	
.7% City income tax - street improvement	\$ 435,471
ARRA federal grant	82,821
Nonmajor governmental fund Community development	3,451
Major proprietary fund	
Refuse	2,375,767

These funds complied with Ohio state law, which does not permit a cash basis deficit at year end. The deficit net assets in the refuse fund is caused by the reporting of a liability for estimated closure and post-closure care costs for the municipal landfill. The liability for estimated closure and post-closure care costs is more fully described in Note 16. The deficit fund balances in the .7% city income tax - street improvement fund, ARRA federal grant fund and community development fund are caused by accrued liabilities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal interest, or coupons; and,
- 3. Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Finance Director by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash in Segregated Accounts

At year end, the City had \$30,726 deposited with a financial institution for monies related to the Mayor's Court which is reported as an agency fund. The entire balance is covered by the FDIC. The amount is not included in the City's depository balance below.

B. Deposits with Financial Institutions

At December 31, 2010, the carrying amount of all City deposits was \$4,223,493, exclusive of the \$12,137,944 in repurchase agreements included in investments below. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2010, \$3,182,114 of the City's bank balance of \$4,118,402 was exposed to custodial risk as discussed below, while \$936,288 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the City. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the City to a successful claim by the FDIC.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

C. Investments

As of December 31, 2010, the City had the following investments and maturities:

Investment type	Fair Value	tment Maturity months or less
Repurchase agreements	\$ 12,137,944	\$ 12,137,944
Total	\$ 12,137,944	\$ 12,137,944

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the City's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The federal agency securities that underlie the City's repurchase agreements were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively. The City's investment policy does not specifically address credit risk beyond requiring the City to only invest in securities authorized by State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with investment custodial risk beyond the requirement in Ohio law that prohibits payments for investments prior to the delivery of the securities representing such investments to the Finance Director or qualified trustee. The City's investment in repurchase agreements is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the City. Ohio law requires the market value of the securities subject to a repurchase agreement must exceed the principal value of securities subject to a repurchase agreement by 2%.

Concentration of Credit Risk: The City places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the City at December 31, 2010:

<u>Investment type</u>	Fair Value	% of Total
Repurchase agreements	\$ 12,137,944	100.00%
Total	\$ 12,137,944	100.00%

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

D. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash as reported in the note above to cash as reported on the statement of net assets as of December 31, 2010:

|--|

Carrying amount of deposits	\$ 4,223,493
Investments	12,137,944
Cash in segregated accounts	 30,726
Total	\$ 16,392,163

Cash and investments per statement of net assets

Governmental activities	\$	5,012,970
Business type activities		11,060,879
Agency funds	_	318,314
Total	\$	16,392,163

NOTE 5 - INTERFUND TRANSACTIONS

A. Interfund transfers for the year ended December 31, 2010, consisted of the following, as reported on the fund financial statements:

Transfers to the general fund from:	
Nonmajor governmental funds	\$ 344,482
Total transfers	\$ 3// /82

On July 30, 2010, the City made a transfer from the general bond retirement fund, a nonmajor governmental fund to the general fund in order to cover a budget shortfall. This transfer was approved by the Court of Common Pleas of Jefferson County, Ohio. This transfer was in compliance with Ohio Revised Code Section 5705.14(C), which states that the unexpended balance of a bond retirement fund may be transferred after all indebtedness, interest and other obligations have been paid and retired upon approval of the court of common pleas of the county in which the City is located.

Transfers between governmental funds are eliminated on the government-wide financial statements.

B. Interfund loans consisted of the following at December 31, 2010, as reported on the fund financial statements:

Receivable fund	Payable fund	Amount
.7% City income tax - street improvement	ARRA federal grant	\$ 130,000

The purpose of the interfund loan was to cover expenditures in the ARRA federal grant fund until the grant money is received. The interfund loan is expected to be repaid within one year.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 6 - TAXES

A. Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Fiscal Officer at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2010 public utility property taxes became a lien December 31, 2009, are levied after October 1, 2010, and are collected in 2011 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

Tangible personal property tax revenues received in calendar year 2010 (other than public utility property) represent the collection of calendar year 2010 taxes levied against local and inter-exchange telephone companies. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied after October 1, 2009, on the value as of December 31, 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property was eliminated in calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the City due to the phasing out of the tax. In calendar years 2009-2010, the City was fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Steubenville. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, tangible personal property taxes and outstanding delinquencies which are measurable as of December 31, 2010 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by unearned revenue since the current taxes were not levied to finance 2010 operations and the collection of delinquent taxes has been offset by deferred revenue since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is deferred.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 6 - TAXES - (Continued)

The full tax rate for all City operations for the year ended December 31, 2010 was \$8.20 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2010 property tax receipts were based are as follows:

Real property

Residential/agricultural	\$ 160,091,390
Commercial/industrial/mineral	72,105,080
Tangible personal property	345,630
Public utility	
Real	46,930
Personal	 11,301,060
Total assessed value	\$ 243,890,090

B. Municipal Income Tax

The City's municipal income tax of 2.0 percent is levied on gross salaries, wages and other personal service compensation earned by residents both in and out of the City and on the earnings of nonresidents (except certain transients) earned in the City. This tax also applies to net income of business organizations within the City. Residents of the City are allowed a credit for all income taxes paid to other municipalities up to 100% of the City's current rate.

Employers within the City are required to withhold income tax on employee earnings and remit the tax to the Regional Income Tax Agency (RITA) at least quarterly. Corporations and other individual taxpayers are required to pay their estimated tax at least quarterly and file a final return annually. The income tax is collected by RITA and remitted to the City monthly.

Municipal income taxes are allocated by City ordinance as follows: 100% of the original one percent of the City income tax is for the general fund; .7% of the second one percent is allocated in various amounts to the general, street improvement, equipment and recreation fund; and .3% of this second one percent is allocated in various amounts to the general and street improvement fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 7 - RECEIVABLES

Receivables at December 31, 2010 consisted of taxes, accounts (billings for user charged services), and intergovernmental receivables arising from grants, entitlements and special assessments. Receivables have been recorded to the extent that they are measurable at December 31, 2010.

A summary of the items of receivables reported on the statement of net assets follows:

Governmental activities:

Income taxes	\$1,856,364
Property and other taxes	1,719,725
Accounts	71,806
Special assessments	33,136
Due from other governments	5,516,993

Business-type activities:

Accounts 1,629,920

Receivables have been disaggregated on the face of the financial statements. All receivables are expected to be collected within the subsequent year, with the exception of special assessments which will be collected over the life of the assessment.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 8 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2010, was as follows:

Governmental activities:	Balance 12/31/09	Additions	Disposals	Balance 12/31/10
Capital assets, not being depreciated:				
Land	\$ 469,112	\$ -	\$ -	\$ 469,112
Construction in progress	3,620,090	6,642,290	(4,594,680)	5,667,700
Total capital assets, not being depreciated	4,089,202	6,642,290	(4,594,680)	6,136,812
Capital assets, being depreciated:				
Buildings	3,589,916	4,594,680	(246,420)	7,938,176
Improvements	5,647,491	75,071	(299,537)	5,423,025
Equipment	954,531	187,559	(11,776)	1,130,314
Vehicles	4,072,428	63,651	-	4,136,079
Infrastructure	33,015,562	921,463		33,937,025
Total capital assets, being depreciated	47,279,928	5,842,424	(557,733)	52,564,619
Less: accumulated depreciation:				
Buildings	(1,380,905)	(117,463)	86,557	(1,411,811)
Improvements	(1,146,621)	(272,579)	21,291	(1,397,909)
Equipment	(540,307)	(97,548)	3,238	(634,617)
Vehicles	(2,921,089)	(362,099)	-	(3,283,188)
Infrastructure	(19,028,468)	(1,340,733)		(20,369,201)
Total accumulated depreciation	(25,017,390)	(2,190,422)	111,086	(27,096,726)
Total capital assets, being depreciated, net	22,262,538	3,652,002	(446,647)	25,467,893
Governmental activities capital assets, net	\$ 26,351,740	\$ 10,294,292	\$ (5,041,327)	\$ 31,604,705

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 8 - CAPITAL ASSETS - (Continued)

Business-type activities:	Balance 12/31/09	Additions	Disposals	Balance 12/31/10
Capital assets, not being depreciated:				
Land	\$ 66,000	\$ -	\$ -	\$ 66,000
Construction in progress	6,204,091	640,175	(109,000)	6,735,266
Total capital assets, not being depreciated	6,270,091	640,175	(109,000)	6,801,266
Capital assets, being depreciated:				
Buildings	31,136,048	157,000	(7,500)	31,285,548
Improvements	293,835	-	-	293,835
Equipment	391,209	121,837	(20,279)	492,767
Vehicles	1,480,556	-	(38,717)	1,441,839
Infrastructure	26,900,328	91,917		26,992,245
Total capital assets, being depreciated	60,201,976	370,754	(66,496)	60,506,234
Less: accumulated depreciation:				
Buildings	(6,512,477)	(602,040)	3,188	(7,111,329)
Improvements	(4,941)	(5,876)	3,729	(7,088)
Equipment	(175,228)	(34,748)	-	(209,976)
Vehicles	(1,372,927)	(91,891)	38,717	(1,426,101)
Infrastructure	(1,616,736)	(545,351)		(2,162,087)
Total accumulated depreciation	(9,682,309)	(1,279,906)	45,634	(10,916,581)
Total capital assets, being depreciated, net	50,519,667	(909,152)	(20,862)	49,589,653
Business-type activities capital				
assets, net	\$ 56,789,758	\$ (268,977)	\$ (129,862)	\$ 56,390,919

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 8 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:

General government	\$ 209,417
Security of persons and property	277,540
Transportation	1,353,647
Community environment	6,700
Leisure time activity	289,799
Total depreciation expense - governmental activities	\$ 2,137,103
Business-type activities:	
Water	\$ 838,640
Sewer	338,798
Refuse	48,103
Total depreciation expense - business-type activities	\$ 1,225,541

During 2010, various capital assets and their associated accumulated depreciation were reclassified between capital asset categories. This activity is shown in the additions and disposals columns in the tables above. The effect of these reclassifications results in \$53,319 and \$54,365 of depreciation not being charged to the functions/programs of the City for governmental activities and business-type activities, respectively.

NOTE 9 - OTHER EMPLOYEE BENEFITS

Compensated Absences

Vacation - Employees earn vacation leave at varying rates based upon length of service. Vacation earned in any one year must be used within the following year with no carryover. At time of separation employees are entitled to any earned and unused vacation leave.

Sick leave - Sick leave is accrued according to contracts. Members of AFSCME, police and non-union personnel are credited with 120 hours at the beginning of each year and fire department personnel are credited with 168 hours. There is no limit to the amount employees can accumulate during their service time with the City. Upon termination, an employee with less than 10 years is entitled to 25% of accumulated sick hours. An employee with 10 years or more is entitled to 50% of accumulated sick hours. For AFSCME union members and non-union personnel there is a limit of 2,000 hours of accumulated sick hours that can be paid; police and fire personnel have no limit that can be paid. The total obligation for sick leave accrual for the City as a whole as of December 31, 2010 was \$1,746,799.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 10 - LEASES

In prior years, the City entered into capitalized lease agreements for office equipment and copiers. These lease agreements meet the criteria of a capital lease as defined by FASB Statement No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

General capital assets consisting of equipment have been capitalized in the statement of net assets in the amount of \$31,783. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of December 31, 2010 was \$24,375, leaving a current book value of \$7,408. A corresponding liability was recorded in the statement of net assets. Principal payments in 2010 totaled \$5,985 paid by the general fund.

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the minimum lease payments as of December 31, 2010:

Year Ended December 31,	_A	mount_
2011 2012	\$	5,930 1,826
Total		7,756
Less: amount representing interest		(430)
Present value of net minimum lease payments	\$	7,326

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 11 - LONG-TERM OBLIGATIONS

A. During fiscal year 2010, the following changes occurred in the City's governmental activities long-term obligations:

	Interest Rate	Balance 12/31/09	Additions	Reductions	Balance 12/31/10	Due Within One Year
Governmental activities:						
Loans:						
State Rt. 22 (ODOT)	0%	\$ 44,931	\$ -	\$ (44,931)	\$ -	\$ -
State Rt. 22 (ODOT)	0%	15,711	-	(15,711)	-	_
Sunset Blvd (ODOT)	3.00%	785,697	-	(38,137)	747,560	39,386
Route 43 project	4.69%	369,667		(57,467)	312,200	60,210
Total loans		1,216,006	-	(156,246)	1,059,760	99,596
General obligation bonds:						
Current interest bonds	2%-5%	-	3,405,000	_	3,405,000	80,000
Capital appreciation bonds		-	92,612	_	92,612	· -
Accreted interest		-	310	-	310	_
Total general obligation bonds			3,497,922		3,497,922	80,000
2 2						
Other long-term liabilities:						
Police and fire pension liabilit	y	1,990,488	-	(44,603)	1,945,885	46,518
Municipal building note	3.61%	3,500,000	-	(3,500,000)	-	, -
Capital lease obligation		13,311	-	(5,985)	7,326	5,532
Compensated absences		1,565,413	35,214	(80,061)	1,520,566	69,063
Total other long-term liabilities		7,069,212	35,214	(3,630,649)	3,473,777	121,113
Total governmental activities						<u> </u>
long-term liabilities		\$ 8,285,218	\$ 3,533,136	\$(3,786,895)	8,031,459	\$ 300,709
iong torm nuorities		+ 0,203,210	\$ 3,333,130	\(\sigma\)	0,031,137	y 300,102
		Un	amortized pren	nium on bonds	130,707	
		T	otal on statemen	nt of net assets	\$ 8,162,166	

<u>ODOT loans</u> - In prior years, the City obtained loans through the Ohio Department of Transportation (ODOT) to fund various road projects. Two loans have been obtained through ODOT for State Route 22 improvements, which bore no interest and matured in 2010. The ODOT loan for the Sunset Boulevard widening project matures in 2025 and bears an interest rate of 3.00%. These loans are paid from the .7% City income tax - street improvement fund. These loans are funded by income tax levies.

<u>Route 43 project loan</u> - During 2005, the City issued a loan for the Route 43 construction project. The loan bears an interest rate of 4.69% and is paid from the motor vehicle license fund, a nonmajor governmental fund. The loan matures in 2015 and is funded by motor vehicle tax revenues.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

<u>Police and fire pension liability</u> - The police and fire pension obligation payable was entered into in 1973 with a total principal amount financed of \$2,574,594. These obligations payable were offered to assist governments throughout the State of Ohio to fund their unfunded pension costs associated with police and fire service. Payments are due in May and November of each year, with the final payment due in May, 2035. This obligation is being repaid through the use of local property tax revenues in the general fund.

<u>Municipal building note</u> - On July 24, 2009, the City issued a \$3,500,000 note to pay the costs of constructing a new municipal building. This note was retired with the proceeds of the bond issuance discussed below. The note bore an interest rate of 3.61%.

<u>General obligation bonds</u> - On November 17, 2010, the City issued general obligation bonds to retire the municipal building note, which provided funds for construction of a new municipal building. These bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment. Accordingly, such unmatured obligations of the City are accounted for on the statement of net assets. Payments of principal and interest relating to this bond are recorded as expenditures in the general bond retirement fund, a nonmajor governmental fund.

This issue is comprised of both current interest bonds, par value \$3,405,000, and capital appreciation bonds, par value \$92,612. The interest rates on the current interest bonds range from 2.00% to 5.00%. The capital appreciation bonds mature on December 1, 2017 (approximate initial offering yield to maturity 3.32%), December 1, 2018 (approximate initial offering yield to maturity 3.64%), December 1, 2019 (approximate initial offering yield to maturity 3.92%) and December 1, 2020 (approximate initial offering yield to maturity 4.31%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds is \$380,000. A total of \$310 in accreted interest on the capital appreciation bonds has been included on the statement of net assets at December 31, 2010.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2040.

<u>Capital lease obligation</u> - Capital lease payments are made from the general fund. See Note 10 for lease details

<u>Compensated absences</u> - Compensated absences for governmental activities will be paid from the fund in which the employee who has earned the leave is paid from, which, for the City, is the general fund and the following nonmajor governmental funds: food fund, community development fund and CHIP loan fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

B. The annual requirements amortize governmental activities long-term obligations outstanding as of December 31, 2010, are as follows:

Year		ODOT - Loans	3		Route 43 Loan			
Ended	Principal	Interest	Total	Principal	Interest	Total		
2011	\$ 39,386	\$ 22,134	\$ 61,520	\$ 60,210	\$ 13,619	\$ 73,829		
2012	40,677	20,943	61,620	63,084	10,745	73,829		
2013	42,009	19,712	61,721	66,095	7,734	73,829		
2014	43,386	18,442	61,828	69,250	4,579	73,829		
2015	44,808	17,130	61,938	53,561	4,134	57,695		
2016 - 2020	247,042	64,412	311,454	-	-	-		
2021 - 2025	290,252	24,525	314,777	<u> </u>	<u> </u>	<u> </u>		
Totals	\$ 747,560	<u>\$ 187,298</u>	\$ 934,858	\$ 312,200	\$ 40,811	\$ 353,011		
Year	Cı	ırrent Interest Bo	onds	Capit	al Appreciation	Bonds		
Ended	Principal	Interest	Total	Principal	Interest	Total		
2011	\$ 80,000	\$ 145,201	\$ 225,201	\$ -	\$ -	\$ -		
2012	85,000	140,831	225,831	-	-	-		
2013	85,000	139,131	224,131	-	-	-		
2014	90,000	137,431	227,431	-	-	-		
2015	90,000	135,631	225,631	-	-	-		
2016 - 2020	95,000	660,606	755,606	92,612	287,388	380,000		
2021 - 2025	510,000	619,069	1,129,069	-	-	-		
2026 - 2030	625,000	507,381	1,132,381	-	-	-		
2031 - 2035	770,000	357,038	1,127,038	-	-	-		
2036 - 2040	975,000	151,250	1,126,250		<u> </u>			
Totals	\$ 3,405,000	\$ 2,993,569	\$ 6,398,569	\$ 92,612	\$ 287,388	\$ 380,000		
Year	Police a	and Fire Pension	Liability					
Ended	Principal	Interest	Total					
2011	\$ 46,518	\$ 82,212	\$ 128,730					
2012	48,518	80,213	128,731					
2013	50,600	78,129	128,729					
2014	52,774	75,956	128,730					
2015	55,041	73,688	128,729					
2016 - 2020	312,761	330,888	643,649					
2021 - 2025	385,953	257,695	643,648					
2026 - 2030	476,272	167,576	643,848					
2031 - 2035	517,448	56,045	573,493					
Totals	\$ 1,945,885	\$ 1,202,402	\$ 3,148,287					

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

C. During fiscal year 2010, the following changes occurred in the City's business-type activities long-term obligations:

	Interest Rate		Balance 12/31/09		Additions	Reductions		Balance 12/31/10		Oue Within One Year
Business-type activities:										
OWDA loans:										
Sewer - OWDA #3868	3.53%	\$	199,736	\$	-	\$ (16,595)	\$	183,141	\$	17,000
Sewer - OWDA #4791	4.11%		10,812,374		48,360	(207,966)		10,652,768		215,000
Water - OWDA #3441	3.90%		5,869,398		-	(354,387)		5,515,011		368,343
Water - OWDA #5093	4.95%		2,289,175		1,272,699	(130,109)		3,431,765		150,000
Water - OWDA #3686	3.95%		3,097,613		-	(161,888)		2,935,725		168,346
Water - OWDA #4427	3.25%		21,246,049			(918,439)		20,327,610		950,000
Total OWDA loans		_	43,514,345		1,321,059	(1,789,384)		43,046,020		1,868,689
OPWC loans:										
Sewer - OPWC #CN28D	0.00%		115,075		-	(23,015)		92,060		23,015
Water - OPWC #CN523	0.00%		35,236		-	(5,872)		29,364		5,872
Water - OPWC #CN729	0.00%		45,438		-	(6,058)		39,380		6,058
Water - OPWC #CN038	0.00%		186,121		_	(14,889)		171,232		14,889
Total OPWC loans			381,870		_	(49,834)		332,036		49,834
Improvement loan:										
Sewer improvement	4.60%		104,956		_	(16,209)		88,747		16,982
Total loan			104,956		_	(16,209)		88,747	_	16,982
General obligation note:										
Refuse - garbage packer	5.20%		51,292		_	(24,988)		26,304		26,304
Total general obligation notes			51,292			(24,988)		26,304		26,304
General obligation bonds:			-							
Water improvement bonds	4.30%		635,000		_	(115,000)		520,000		120,000
Water refunding bonds	2%-5%		-		927,000	(110,000)		927,000		51,750
Water improvement bonds	5.45%		926,195		-	(37,845)		888,350		888,350
Sewer refunding bonds	2%-5%		-		1,133,000	-		1,133,000		63,250
Sewer improvement bonds	5.45%		1,137,681		-	(46,255)		1,091,426		1,091,426
Total general obligations bonds		_	2,698,876		2,060,000	(199,100)		4,559,776		2,214,776
Other long-term liabilities:										
Compensated absences	n/a		234,169		3,529	(11,465)		226,233		31,363
Landfill closure/postclosure	n/a		4,788,434			(83,894)		4,704,540		100,000
Total other long-term liabilities			5,022,603	_	3,529	(95,359)	_	4,930,773	_	131,363
Total business-type										
long-term obligations		\$	51,773,942	\$	3,384,588	\$ (2,174,874)	\$	52,983,656	\$	4,307,948

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

<u>OWDA loans</u> - The City has entered into debt financing arrangements through the Ohio Water Development Authority (OWDA) to fund construction projects. The amounts due to the OWDA are payable from water and sewer revenues. The loan agreements function similar to a line-of-credit agreement. At December 31, 2010, the City has outstanding borrowings of \$43,046,020. The loan agreements require semi-annual payments based on the permissible borrowings rather than the actual amount loaned. These payments are reflected in the future maturities of principal and interest table and are subject to revision if the total amount is not drawn down. Future annual debt service principal and interest requirements for the open loans, which have a total balance of \$34,595,284 at December 31, 2010, are not available.

The City has pledged future water revenues to repay OWDA loans. The loans are payable solely from water fund revenues and are payable through 2029. Annual principal and interest payments on the loans are expected to require 152.17 percent of net revenues and 57.13 percent of total revenues. Principal and interest paid for the current year were \$2,797,614, total net revenues were \$1,838,514 and total revenues were \$4,896,874.

The City has pledged future sewer revenues to repay OWDA loans. The loans are payable solely from sewer fund revenues and are payable through 2039. Annual principal and interest payments on the loans are expected to require 33.20 percent of net revenues and 12.92 percent of total revenues. Principal and interest paid for the current year were \$696,174, total net revenues were \$2,096,919 and total revenues were \$5,390,384.

<u>OPWC loans</u> - During 2003, the City was granted a \$230,150 loan from the Ohio Public Works Commission (OPWC). The purpose of the loan is to finance and reimburse the costs of replacing a wastewater treatment laboratory facility to meet Ohio Environmental Protection Agency requirements. The loan is being paid from the sewer fund over 10 years, with semi-annual payments of \$11,507. As of December 31, 2010, the loan has a balance of \$92,060. In prior years the City received loans from OPWC to fund improvements of the water plant. The loans granted totaled \$536,402 and payments are made from the water fund in semi-annual payments over 20 years. During 2010, the City made principal payments of \$26,819 on the water improvement OPWC loans. There is no interest on these loans.

<u>Improvement loan</u> - During 2005 the City issued a loan to fund the construction of sewer lines for \$126,000 and an emergency sewer project for \$40,000, totaling \$166,000. The loan matures in 2015 and will be repaid using user charges collected by the sewer fund.

<u>General obligation note</u> - During 2006, the City issued a note for \$119,000 in the refuse fund to finance the purchase of a garbage packer. This note matures in 2011 and has an interest rate of 5.20%.

<u>General obligation bonds</u> - During 2005 the City issued bonds for water and sewer improvements in the amounts of \$2,359,000 and \$1,120,000, respectively. The water improvement bonds consist of two separate issues in the amounts of \$1,120,000 and \$1,059,000. The bonds will be retired with user charges in the water and sewer funds. General obligation bonds are direct obligations of the City for which its full faith, credit and resources are pledged for repayment.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

Year

On November 17, 2010, the City issued bonds to retire the 2005 water and sewer bonds. The City received the issuance proceeds on November 24, 2010. As of December 31, 2010, the 2005 bonds had not been redeemed and are therefore shown as a liability at year end. The proceeds received to redeem the 2005 bonds have been classified as restricted assets on the proprietary fund financial statements and the government-wide financial statements. The amount of restricted assets at December 31, 2010 is \$898,261 in the water fund and \$1,097,874 in the sewer fund. The balance of the 2005 bonds to be retired from the restricted assets is \$888,350 and \$1,091,426 in the water and sewer funds, respectively. Since the 2005 water and sewer bonds had not been redeemed as of December 31, 2010, there is no economic gain or loss to report at year end. The 2005 bonds to be retired from restricted assets are not included in the calculation of invested in capital assets, net of related debt.

The 2010 bonds are general obligation bonds and are direct obligations of the City for which its full faith, credit and resources are pledged for repayment. The 2010 bond issue is comprised of \$927,000 in water bonds and \$1,133,000 in sewer bonds. The bonds will be retired with user charges in the water and sewer funds. The bonds bear interest rates ranging from 2.00% to 5.00% percent and mature on December 1, 2025. The aggregate debt service reduction between the 2005 bonds and the 2010 bonds is \$269,289.

Landfill closure/postclosure liability - See Note 16 for landfill information.

<u>Compensated absences</u> - Compensated absences for business-type activities will be paid from the water, sewer and refuse funds.

D. The annual requirements amortize business-type activities long-term obligations outstanding as of December 31, 2010, are as follows:

OWDA Loans

			011	DA Loans					OI V	VC Loans		
Ended	P	rincipal		Interest		Total	P	rincipal	Iı	nterest		Total
2011	\$	536,689	\$	325,844	\$	862,533	\$	49,834	\$	_	\$	49,834
2012		557,910		304,623		862,533		49,835		-		49,835
2013		579,970		282,563		862,533		49,835		-		49,835
2014		602,902		259,631		862,533		49,835		-		49,835
2015		626,741		235,792		862,533		26,820		-		26,820
2016 - 2020	3	3,525,616		787,048		4,312,664		83,535		-		83,535
2021 - 2024	2	2,020,908		128,149		2,149,057		22,342				22,342
Totals	\$ 8	3,450,736	\$	2,323,650	\$ 1	0,774,386	\$	332,036	\$		\$	332,036
Year			Se	wer Loan				Ger	neral C	Obligation 1	Vota	
			50	WCI LOUII				GCI	iorar c	onganon i	NOLE	
Ended	P	rincipal		Interest		Total	P	rincipal		nterest		Total
Ended 2011	<u>P</u>	rincipal 16,982			\$	Total 20,823	P:				\$	Total 27,334
				Interest	\$		-	rincipal	Iı	nterest		
2011		16,982		Interest 3,841	\$	20,823	-	rincipal	Iı	nterest		
2011 2012		16,982 17,793		3,841 3,031	\$	20,823 20,824	-	rincipal	Iı	nterest		
2011 2012 2013		16,982 17,793 18,642		3,841 3,031 2,181	\$	20,823 20,824 20,823	-	rincipal	Iı	nterest		

OPWC Loans

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

Year		Water &	z Sew	er Refundir	ıg Bo	onds	Water Improvement Bonds					
Ended	I	Principal		Interest	Total		P	Principal		Interest	Total	
2011	\$	115,000	\$	64,971	\$	179,971	\$	120,000	\$	21,260	\$	141,260
2012		120,000		61,431		181,431		125,000		16,053		141,053
2013		120,000		59,031		179,031		135,000		10,413		145,413
2014		120,000		56,631		176,631		140,000		4,555		144,555
2015		125,000		54,231		179,231		-		-		-
2016 - 2020		665,000		225,338		890,338		-		-		-
2021 - 2025		795,000		97,800		892,800				<u> </u>		<u>-</u>
Totals	\$	2,060,000	\$	619,433	\$	2,679,433	\$	520,000	\$	52,281	\$	572,281

E. The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The assessed valuation used in determining the City's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the City's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2010, the City's total debt margin was \$22,138,898 and the unvoted debt margin was \$13,394,945.

NOTE 12 - RISK MANAGEMENT

A. Comprehensive

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City was part of the Ohio Municipal Alliance, an insurance purchasing pool, for all property, crime, liability, boiler and machinery, and public official liability. The City has transferred its risk of loss to the insurance carrier to the extent of the limits shown below.

Type of Coverage	<u>Deductible</u>	Limits of <u>Coverage</u>
Property	\$ 25,000	\$72,512,000
Employee dishonesty	1,000	100,000
Money and securities	1,000	25,000
Vehicle	2,500	1,000,000
General liabilities	25,000	1,000,000
Law enforcement	25,000	1,000,000
Public officials liability	25,000	1,000,000
Employment practices	25,000	1,000,000
Umbrella liability	N/A	2,000,000

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 12 - RISK MANAGEMENT - (Continued)

B. Health Insurance

The City provides health care coverage through a self-insured program administered by Health Assurance. The City pays 100% of the monthly medical claims for full-time and part-time employees. The City's insurance claims are transferred from various funds to the health care fund. Monthly, the administrator bills the City for an administrative fee and the amount of claims paid. The City issues a check from the general, water, sewer, refuse and community development funds for the administrative fee and a check from the health care fund for the amount of claims paid.

Claims payable is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount can be reasonably estimated. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Claims payable at December 31, 2010, is estimated by the third party administrator at \$112,660. The changes in the claims liability for 2010 and 2009 were as follows:

		Current-Year Claims and		
	Beginning	Changes in	Claims	Ending
<u>Year</u>	Balance	Estimates	<u>Payments</u>	Balance
2010	\$ 121,915	\$ 1,550,966	\$ (1,560,221)	\$ 112,660
2009	90,869	1,843,265	(1,812,219)	121,915

C. Workers' Compensation

The City also participates in the Ohio Municipal League public entity insurance purchasing pool for workers' compensation. The Group Rating Plan is administered by Gates McDonald Company. The OML Group Rating Plan is intended to achieve lower workers' compensation premium rates for the participants, and result in the establishment of a safer working environment. There are no additional contributions required by a participant other than their annual fee.

There were no significant reductions in insurance coverage from the prior year in any category of risk. Claims have not exceeded coverage limitations in any of the past three years.

Post-employment health care is provided to plan participants or their beneficiaries through the respective retirement systems discussed in Note 14. As such, no funding provisions are required by the City.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 13 - PENSION PLANS

A. Ohio Public Employees Retirement System

Plan Description - The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Pension Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the Member-Directed Plan. While members in the State and local divisions may participate in all three plans, law enforcement (generally sheriffs, deputy sheriffs and township police) and public safety divisions exist only within the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The Ohio Revised Code provides statutory authority for member and employer contributions. For 2010, member and contribution rates were consistent across all three plans. While members in the State and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Plan. The 2010 member contribution rates were 10.00% for members in State and local classifications. Public safety and law enforcement members contributed 10.5% and 11.1%, respectively. The City's contribution rate for 2010 was 14.00%, except for those plan members in law enforcement or public safety, for whom the City's contribution was 17.87% of covered payroll.

The City's contribution rate for pension benefits for members in the Traditional Plan for 2010 was 8.50% from January 1 through February 28, 2010 and 9.00% from March 1 through December 31, 2010. The City's contribution rate for pension benefits for members in the Combined Plan for 2010 was 9.27% from January 1 through February 28, 2010 and 9.77% from March 1 through December 31, 2010. For those plan members in law enforcement and public safety pension contributions were 12.37% from January 1 through February 28, 2010 and 12.87% from March 1 through December 31, 2010. The City's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2010, 2009, and 2008 were \$467,613, \$480,843, and \$468,907, respectively; 87.65% has been contributed for 2010 and 100% has been contributed for 2009 and 2008. Contributions to the member-directed plan for 2010 were \$5,634 made by the City and \$4,025 made by the plan members.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 13 - PENSION PLANS - (Continued)

B. Ohio Police and Fire Pension Fund

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy - Plan members are required to contribute 10.0% of their annual covered salary, while the City is required to contribute 19.50% and 24.00% for police officers and firefighters, respectively. Contribution rates are established by State statute. For 2010, the portion of the City's contributions to fund pension obligations was 12.75% for police officers and 17.25% for firefighters. The City's required contributions for pension obligations to OP&F for police officers and firefighters were \$310,558 and \$355,947 for the year ended December 31, 2010, \$307,577 and \$368,987 for the year ended December 31, 2009, and \$341,429 and \$374,888 for the year ended December 31, 2008. The full amount has been contributed for 2009 and 2008. 70.60% has been contributed for 2010 with the remainder being recorded as a liability within the respective funds.

NOTE 14 - POSTRETIREMENT BENEFIT PLANS

A. Ohio Public Employees Retirement System

Plan Description - OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more of qualifying Ohio service credit. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administrated in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 14 - POSTRETIREMENT BENEFIT PLANS - (Continued)

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2010, local government employers contributed 14.00% of covered payroll (17.87% for public safety and law enforcement). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan for 2010 was 5.50% from January 1 through February 28, 2010 and 5.00% from March 1 through December 31, 2010. The portion of employer contributions allocated to fund post-employment healthcare for members in the Combined Plan for 2010 was 4.73% from January 1 through February 28, 2010 and 4.23% from March 1 through December 31, 2010.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2010, 2009, and 2008 were \$265,050, \$347,686, and \$468,907, respectively; 87.65% has been contributed for 2010 and 100% has been contributed for 2009 and 2008.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Board of Trustees on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates for state and local employers increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

B. Ohio Police and Fire Pension Fund

Plan Description - The City contributes to the OP&F Pension Fund sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-employment health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 14 - POSTRETIREMENT BENEFIT PLANS - (Continued)

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50% and 24.00% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts, one for health care benefits under an Internal Revenue Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code Section 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan into the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2010, the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that the pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment healthcare benefits for police officers and firefighters were \$164,413 and \$139,284 for the year ended December 31, 2010, \$162,835 and \$144,386 for the year ended December 31, 2009, and \$180,756 and \$146,695 for the year ended December 31, 2008. The full amount has been contributed for 2009 and 2008. 70.60% has been contributed 2010 with the remainder being recorded as a liability within the respective funds.

NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statements of revenues, expenditures and changes in fund balances - budget and actual (non-GAAP budgetary basis) presented for the general fund, .7% City income tax - street improvement fund and ARRA federal grant fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues and other financing sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP);
- 2. Expenditures/expenses and other financing uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP);
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP);

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- 4. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement; and,
- 5. Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented.

Net Change in Fund Balance

				.7% City			
			I	ncome Tax	ARRA Federal		
	General		Stree	t Improvement	Grant		
Budget basis	\$	192,907	\$	(65,128)	\$	131,568	
Net adjustment for revenue accruals		(1,312,884)		(58,201)		830,650	
Net adjustment for expenditure accruals		2,202,321		(1,431,522)		(915,039)	
Net adjustment for other sources/uses		-		130,000		(130,000)	
Adjustment for encumbrances		113,439		251,952			
GAAP basis	\$	1,195,783	\$	(1,172,899)	\$	(82,821)	

NOTE 16 - LANDFILL CLOSURE AND POSTCLOSURE CARE COST

State and federal laws and regulations require the City to place a final cover on its municipal landfill site and to perform certain maintenance and monitoring functions at the closed landfill site for thirty years after closure. The landfill is no longer being used; however, the final cover as required by State and federal laws has not been placed on the landfill. The first phase of placing the final cover on the landfill began in 2006. The estimated liability for the landfill is \$2,792,750 for closure costs and \$2,692,492 for the post closure care costs for a total liability of \$5,485,242. The estimated cost of landfill closure and postclosure care expenses is based on the amount that would be paid if all materials and services required to monitor and maintain the closed landfill were acquired as of December 31, 2004. However, the actual costs of closure and postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations. At December 31, 2009, the landfill outstanding balance was \$4,788,434. Outlays of \$83,894 were made during 2010, which decreased the estimated liability to \$4,704,540.

NOTE 17 - WATER AND WASTEWATER COMPLIANCE

The City of Steubenville has been mandated by the Ohio Environmental Protection Agency to upgrade the water and wastewater system in the City. The City anticipates spending approximately \$54 million to upgrade these facilities over the next several years. Construction began in 2002 to upgrade the water system (raw water transmission mains, raw water intake lines and pump station). Some loans have been obtained through the Ohio Pubic Works Commission which are included in the long-term liabilities of the water and sewer enterprise funds and are described in Note 11.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2010

NOTE 18 - CONTINGENCIES

A. Grants

The City receives significant financial assistance from numerous federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2010.

B. Litigation

The City has been named in various lawsuits, however, according to the City's legal counsel pending litigation will not have a material effect, if any, on the financial condition of the City.

NOTE 19 - CONTRACTUAL COMMITMENTS

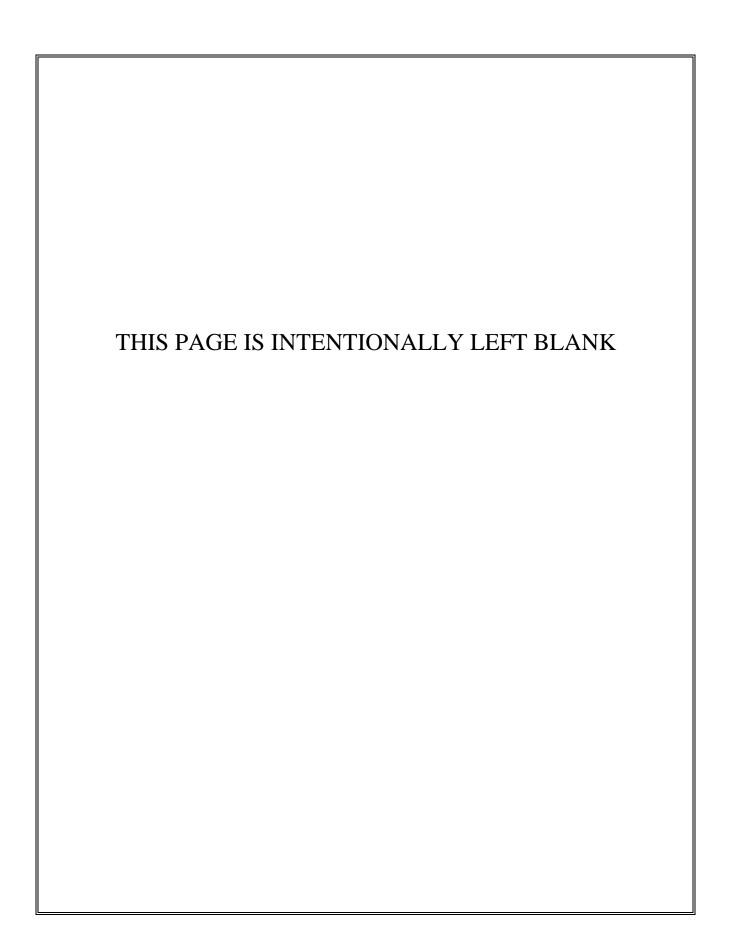
At of December 31, 2010, the City has commitments with the following companies for various construction projects.

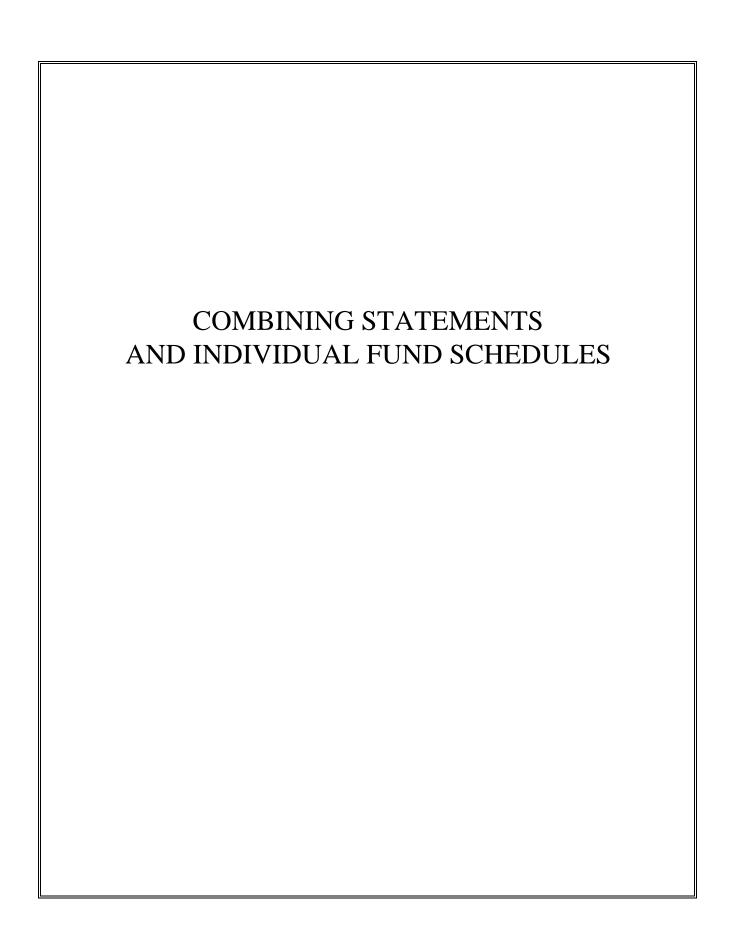
	Amount P					Amount	
	Contract			as of	Remaining		
Contractor	<u></u>	Amount	Dece	ember 31, 2010	on Contract		
Shelly and Sands	\$	9,068,537	\$	2,550,044	\$	6,518,493	
MWH Construction		15,435,592		14,429,496		1,006,096	
CT Consultants, Inc.		632,293		182,655		449,638	
W.E. Quicksall		147,700		51,180		96,520	
TMS Engineers		35,226		33,515		1,711	
Perram Electric		504,159		464,565		39,594	
Total	\$	25,823,507	\$	17,711,455	\$	8,112,052	

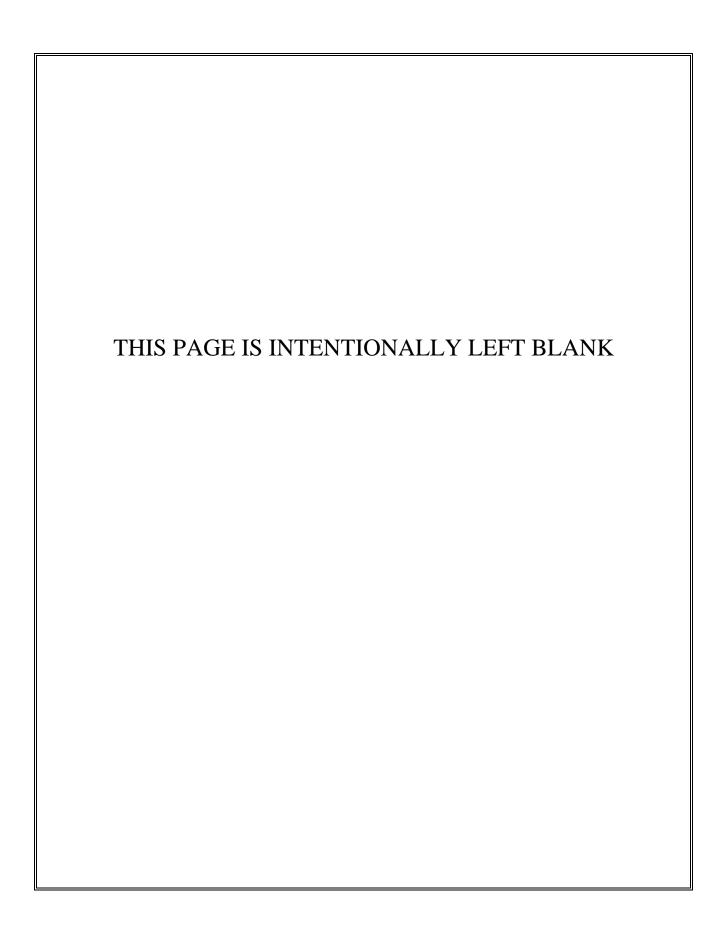
NOTE 20 - CONDUIT DEBT

To provide funds to finance the cost of acquiring, constructing, installing and equipping certain hospital facilities and refunding prior debt obligations, the City has issued \$43,930,000 hospital facilities revenue refunding bonds, series 2010 (Trinity Health System Obligated Group). These bonds are special limited obligations of the City, payable solely from and secured by a sublease and pledged receipts. The bonds do not constitute a debt or pledge of the faith and credit of the City and, accordingly, have not been reported in the accompanying financial statements.

At December 31, 2010, hospital facilities revenue refunding bonds outstanding aggregated \$43,930,000.







INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

GENERAL FUND

The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

MAJOR SPECIAL REVENUE FUND

.7% City Income Tax - Street Improvement Fund

This fund accounts for income tax and Ohio Department of Transportation grants designated for improvement of the streets within the City.

ARRA Federal Grant Fund

This fund accounts for projects related to federal grants received, including grants from the American Recovery and Reinvestment Act (ARRA).

NONMAJOR SPECIAL REVENUE FUNDS

The special revenue funds are used to account for all specific financial resources (other than major capital projects) that are legally restricted for specified expenditure purposes. The following are the special revenue funds which the City operates:

Municipal Court Improvement Fund

This fund accounts for fines and forfeitures designated for municipal court improvements.

Street Maintenance and Repair Fund

This fund accounts for the portion of State gasoline tax and motor vehicle registration fees designated for the maintenance of the streets within the City.

State Highway Improvement Fund

This fund accounts for the portion of the State gasoline tax and motor vehicle registration fees designated for maintenance of State highways within the City.

.7% City Income Tax - Equipment Improvement Fund

This fund accounts for income tax revenue designated for purchases of new equipment for City departments.

.7% City Income Tax - Recreation Improvement Fund

This fund accounts for income tax revenue designated for improvement of the City's parks and recreational facilities.

Litter

This fund accounts for grants for litter prevention.

Convention and Visitors Bureau Fund

This fund accounts for hotel occupancy taxes levied for operation of the Steubenville Convention and Visitors Bureau.

Improvement Bond Escrow Fund

This fund accounts for miscellaneous escrow funds.

Floto Historical Site Fund

This fund accounts for money held to improve a historical site in Steubenville.

Indigent Drivers Fund

This fund accounts for fees and fines to be used as payment of the cost of attendance at an alcohol and drug addiction treatment program.

Enforcement and Education Fund

This fund accounts for grant monies received from DUI arrests to be used for enforcement and education and for DUI housing reimbursements pursuant to Ohio Revised Code Section 4511.191.

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

Parks Material Usage Fund

This fund accounts for fees assessed for using park facilities.

Law Enforcement Trust Fund

This fund accounts for monies received from Federal Law Enforcement agencies designated for law enforcement purposes.

Court Security Fund

This fund accounts for fines and forfeitures designated for municipal court improvements.

South End Economic Development Fund

This fund accounts for designated funds for the development of the South End of Downtown Steubenville.

Safety Fund

This fund accounts for monies and grants used for programs and equipment to prevent employee injuries and maintain a reasonable workers' compensation rate.

Unclaimed Monies Fund

This fund accounts for uncashed checks issued by the City.

Summer Food Program Fund

This fund accounts for federal grants to provide meals to school-aged children during summer months.

Special Assessments Fund

This fund accounts for special assessments charged to property owners for City services.

Motor Vehicle License Tax Fund

This fund accounts for fees from license plates to be used for street improvements within the City.

Zoning and Planning Fund

This fund accounts for fees paid by residents applying for a zoning permit.

OJJDP Recreation Fund

This fund accounts for federal grant money for afterschool recreation programs.

Police Education Trust Fund

This fund accounts for monies designated to be used for police training and education.

Special Projects Fund

This fund accounts for the proceeds of the \$10 increase in municipal court criminal/traffic court costs.

IDIAM Court Fund

The Indigent Driver's Interlock and Monitoring (IDIAM) fund is used to account for court costs and fines in funding Interlock and SCRAM.

Lab Test Fees Fund

This fund accounts for fees derived from customers in the City's health department.

Food Fund

This fund accounts for license fees from local food service vendors.

Court Community Correction Act Grant Fund

This fund accounts for all activity associated with the Court Community Corrections Act State Grant. The purpose of this grant is to provide community service, treatment, and house arrest as an alternative to jail time. The State grant is a complement to the Federal Stimulus Grant.

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

Court Daily Reporting Center Grant Fund

This fund accounts for all activity associated with the Court Daily Reporting Center Federal Stimulus Grant. The purpose of this grant is to provide community service, treatment, and house arrest as an alternative to jail time.

EPSDT Fund

This fund accounts for State monies designated for use in the health department.

Mears Relief Fund

This fund accounts for monies bequethed to the City in 1871, held in a certificate of deposit, with interest payable to non-profit organizations.

Swimming Pool Fund

This fund accounts for license fees for public and private swimming pools within the City.

Route 7 Project Fund

This fund accounts for monies reserved for State Route 7 improvements.

Community Development Fund

This fund accounts for monies received from Community Development Block Grant projects.

CHIP Loan Fund

This fund accounts for federal grant monies for first-time homebuyers and home rehabilitation projects.

NONMAJOR DEBT SERVICE FUND

The debt service fund is used to account for the accumulation of resources and the payments of general obligation and special assessment principal, interest, and related costs.

General Bond Retirement Fund

This fund accounts for the resources that are used for the payment of principal, interest, and other fiscal charges on general obligation debt.

MAJOR CAPITAL PROJECTS FUND

The capital project fund is used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds. Following is a description of the capital project fund:

General Capital Improvement Fund

This fund accounts for the acquistion and construction of major capital improvements other than those financed by proprietary funds.

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SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted	l Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:	Φ 7.457.410	Ф 7 700 001	Φ 7.547.405	Φ 27.504
Municipal income taxes	\$ 7,457,410	\$ 7,509,891	\$ 7,547,485	\$ 37,594
Property and other taxes	1,144,216	1,083,110	1,089,375	6,265 173
Charges for services	118,404 555,904	92,021	92,194 673,703	1,880
Fines and forfeitures	334,161	671,823 288,415	283,999	(4,416)
Intergovernmental	2,073,869	2,047,530	2,048,123	593
Contributions and donations	15,941	2,047,330 5,525	4,025	(1,500)
Investment income	80,583	37,776	40,625	2,849
	101,395	108,326	106,107	(2,219)
Rental income.				
Other	1,873,903 13,755,786	1,573,284 13,417,701	1,606,062 13,491,698	32,778 73,997
Total revenues	13,/33,/80	15,417,701	13,491,098	
Expenditures: Current:				
General government				
Mayor				
Personal services	49,952	48,840	48,172	668
Maintenance and operations	5,599	4,142	4,096	46
Total mayor	55,551	52,982	52,268	714
Total mayor	33,331	32,762	32,200	717
Finance				
Personal services	292,017	317,255	306,494	10,761
Maintenance and operations	22,964	16,479	15,973	506
Other	210,000	102,820	146,653	(43,833)
Total finance	524,981	436,554	469,120	(32,566)
Law director				
Personal services	201,368	202,070	200,871	1,199
Maintenance and operations	40,758	25,046	25,045	1
Total law director	242,126	227,116	225,916	1,200
Civil service				
Maintenance and operations	18,406	1,700	1,695	5
Total civil service	18,406	1,700	1,695	5
Central purchasing				
Personal services	1,597,471	1,603,943	1,417,622	186,321
Contractual services	42,300	41,040	41,040	100,521
Maintenance and operations	736,022	769,279	716,659	52,620
•	362,415	287,328	264,651	
Other	2,738,208	2,701,590	2,439,972	22,677 261,618
t				
City manager	100.005	155 400	155.550	100
Personal services	189,905	177,699	177,570	129
Maintenance and operations	11,950	10,389	10,025	364
Total city manager	201,855	188,088	187,595	493

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Engineering					
Personal services	\$ 189,237	\$ 191,582	\$ 190,608	\$ 974	
Maintenance and operations	8,572	4,924	4,875	49	
Total engineering	197,809	196,506	195,483	1,023	
City buildings					
Maintenance and operations	151,893	149,457	148,548	909	
Total city buildings	151,893	149,457	148,548	909	
Council					
Personal services	81,529	80,147	80,085	62	
Maintenance and operations	41,205	30,897	28,003	2,894	
Total council	122,734	111,044	108,088	2,956	
Municipal court					
Personal services	344,148	406,757	407,906	(1,149)	
Contractual services	22,000	22,000	22,000	(1,1.5)	
Maintenance and operations	84,775	69,074	68,470	604	
Total municipal court	450,923	497,831	498,376	(545)	
Building department					
Personal services	85,367	146,827	130,573	16,254	
Contractual services	2,595	34,587	32,147	2,440	
Maintenance and operations	7,476	12,876	12,652	224	
Total building department	95,438	194,290	175,372	18,918	
Total general government	4,799,924	4,757,158	4,502,433	254,725	
Security of persons and property					
Police Personal services	3,544,129	3,491,578	3,465,072	26,506	
Contractual services	168,554	3,471,376	3,403,072	20,300	
Maintenance and operations	24,196	130,740	130,345	395	
Total police	3,736,879	3,622,318	3,595,417	26,901	
Fire					
Personal services	2,990,554	2,947,920	2,935,146	12,774	
Maintenance and operations	116,390	104,350	96,098	8,252	
Total fire	3,106,944	3,052,270	3,031,244	21,026	
Electrical					
Personal services	116,182	113,125	113,314	(189)	
Maintenance and operations	19,037	13,176	11,700	1,476	
Total electrical	135,219	126,301	125,014	1,287	
Total security of persons and property	6,979,042	6,800,889	6,751,675	49,214	
·				•	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Public health and welfare				
Health services	f 150 416	Φ 152.177	Φ 152.115	Φ 60
Personal services.	\$ 152,416	\$ 153,177	\$ 153,115	\$ 62
Maintenance and operations	10,373 162,789	9,388 162,565	9,355 162,470	33 95
Total health services	102,767	102,303	102,470	
Health clinic				
Personal services	63,307	59,270	58,948	322
Maintenance and operations	7,213	7,077	6,939	138
Total health clinic	70,520	66,347	65,887	460
** 14 1 1 1 1 1 1				
Health administration	160 200	164 177	162 200	1.060
Personal services	160,290	164,177	162,209	1,968
Maintenance and operations	203,079 363,369	210,142	202,875 365.084	7,267 9,235
Total health administration	303,309	374,319	303,084	9,233
Assistance to the needy				
Other	15,978	7,500	7,500	-
Total assistance to the needy	15,978	7,500	7,500	
Total public health and welfare	612,656	610,731	600,941	9,790
m:				
Transportation Street department				
Personal services	889,223	918,230	898,308	19,922
Maintenance and operations	36,248	28,096	27,536	560
Total street department	925,471	946,326	925,844	20,482
Lighting				
Maintenance and operations	307,225	307,225	299,399	7,826
Total lighting	307,225	307,225	299,399	7,826
Weed control				
Personal services	1,869	685	24	661
Total weed control	1,869	685	24	661
Total transportation	1,234,565	1,254,236	1,225,267	28,969
Community environment				
Planning				
Personal services	130,450	83,372	79,381	3,991
Maintenance and operations	14,442	10,022	10,022	
Total planning	144,892	93,394	89,403	3,991
Total community environment	144,892	93,394	89,403	3,991
Leisure time activity				
Recreation-parks				
Personal services	12,492	13,909	14,066	(157)
Maintenance and operations	67,609	82,096	72,463	9,633
Total recreation-parks	80,101	96,005	86,529	9,476
•			·	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Recreation-pools				
Personal services	\$ 55,023	\$ 67,713	\$ 67,713	\$ -
Maintenance and operations	26,552	18,650	17,569	1,081
Total recreation-pools	81,575	86,363	85,282	1,081
Recreation-golf				
Maintenance and operations	225	-	-	-
Total recreation-golf	225			
Recreation-indoors				
Personal services	129,767	122,887	122,775	112
Maintenance and operations	63,415	76,183	66,581	9,602
Total recreation-indoors	193,182	199,070	189,356	9,714
Recreation-administration				
Personal services	92,376	94,381	77,433	16,948
Contractual services	1,863	276	276	-
Maintenance and operations	13,332	10,687	10,556	131
Total recreation-administration	107,571	105,344	88,265	17,079
Community celebrations				
Personal services	-	1,134	1,134	-
Maintenance and operations	30,000	24,090	24,075	15
Total community celebrations	30,000	25,224	25,209	15
Total leisure time activity	492,654	512,006	474,641	37,365
Total expenditures	14,263,733	14,028,414	13,644,360	384,054
Excess of expenditures				
over revenues	(507,947)	(610,713)	(152,662)	458,051
Other financing sources:				
Sale of capital assets	14,901	1,087	1,087	-
Note issuance	350,000	-	-	-
Transfer in	-	344,482	344,482	-
Total other financing sources	364,901	345,569	345,569	
Net change in fund balance	(143,046)	(265,144)	192,907	458,051
Fund balance at beginning of year	112,773	112,773	112,773	-
Prior year encumbrances appropriated	144,043	144,043	144,043	
Fund balance (deficit) at end of year	\$ 113,770	\$ (8,328)	\$ 449,723	\$ 458,051

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) .7% CITY INCOME TAX - STREET IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amou	nts			Fi	riance with nal Budget
	(Original		Final		Actual		Positive Negative)
Revenues:		<u> </u>						
Municipal income taxes	\$	692,370	\$	693,578	\$	694,443	\$	865
Intergovernmental		11,828,525		2,095,984		739,519		(1,356,465)
Other		80,242		519		90,018		89,499
Total revenues		12,601,137		2,790,081		1,523,980		(1,266,101)
Expenditures:								
Current:								
Transportation								
Street department		721 241		2.710.042		1 200 766		1 410 076
Capital outlay		731,341 52,387		2,710,842 32,774		1,300,766 32,774		1,410,076
Total transportation		783,728		2,743,616		1,333,540		1,410,076
Total transportation	-	703,720		2,743,010	-	1,333,340		1,410,070
Debt service:								
Principal retirement		9,321,620		98,572		98,572		-
Interest and fiscal charges		2,552,920		26,996		26,996		
Total debt service		11,874,540		125,568		125,568		
Total expenditures		12,658,268		2,869,184		1,459,108		1,410,076
Excess (deficiency) of revenues								
over (under) expenditures		(57,131)		(79,103)		64,872		143,975
Other financing uses:								
Advances out				(130,000)		(130,000)		-
Total other financing uses		-		(130,000)		(130,000)		
Net change in fund balance		(57,131)		(209,103)		(65,128)		143,975
Fund balance at beginning of year		674,351		674,351		674,351		-
Prior year encumbrances appropriated		132,341		132,341	-	132,341		-
Fund balance at end of year	\$	749,561	\$	597,589	\$	741,564	\$	143,975

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ARRA FEDERAL GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amou	nts			Fin	iance with al Budget Positive
	Or	iginal	Final		Actual		(Negative)	
Revenues:								
Intergovernmental	\$	-	\$	2,589,485	\$	2,679,110	\$	89,625
Total revenues				2,589,485		2,679,110		89,625
Expenditures:								
Current:								
Security of persons and property Police								
Personal services		-		144,597		144,597		-
Total security of persons and property				144,597		144,597		-
Capital outlay: Capital improvement								
Capital outlay		-		2,444,888		2,532,945		(88,057)
Total capital outlay		-		2,444,888		2,532,945		(88,057)
Total expenditures				2,589,485		2,677,542		(88,057)
Excess of revenues over expenditures						1,568		1,568
Other financing sources:								
Advances in						130,000		130,000
Total other financing sources						130,000		130,000
Net change in fund balance		-		-		131,568		131,568
Fund balance at beginning of year				-		-		
Fund balance at end of year	\$		\$	<u>-</u>	\$	131,568	\$	131,568

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CAPITAL IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted	Amou	ints			Fin	ance with al Budget Positive
	Original		Final		Actual		egative)
Revenues:	 						
Intergovernmental	\$ 19,963	\$	1,472	\$	1,472	\$	-
Contributions and donations	-		83,333		83,333		-
Other	 <u>-</u>		75,245		75,245		
Total revenues	 19,963		160,050		160,050		-
Expenditures:							
Capital improvement							
Capital outlay	3,018,656		5,432,428		5,411,617		20,811
Other	24,720		5,068		3,099		1,969
Total expenditures	 3,043,376		5,437,496		5,414,716		22,780
Excess of expenditures over revenues	 (3,023,413)		(5,277,446)		(5,254,666)		22,780
Other financing sources:							
Bond issuance	3,500,000		3,503,421		3,503,421		-
Total other financing sources	3,500,000		3,503,421		3,503,421		-
Net change in fund balance	476,587		(1,774,025)		(1,751,245)		22,780
Fund balance at beginning of year	485,214		485,214		485,214		-
Prior year encumbrances appropriated	 1,554,345		1,554,345	-	1,554,345	-	
Fund balance at end of year	\$ 2,516,146	\$	265,534	\$	288,314	\$	22,780

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2010

	Nonmajor cial Revenue Funds	onmajor bt Service Fund	al Nonmajor vernmental Funds
Assets:	 	 	
Equity in pooled cash and cash equivalents Receivables (net of allowances of uncollectibles):	\$ 2,748,619	\$ 64,342	\$ 2,812,961
Income taxes	86,849	_	86,849
Property and other taxes	5,693	274,566	280,259
Special assessments	33,136	-	33,136
Due from other governments	2,089,160	15,276	2,104,436
Prepayments	637	-	637
Materials and supplies inventory	 38,586	 	 38,586
Total assets	\$ 5,002,680	\$ 354,184	\$ 5,356,864
Liabilities:			
Accounts payable	\$ 57,820	\$ -	\$ 57,820
Accrued wages and benefits	3,517	-	3,517
Due to other governments	17,853	-	17,853
Deferred revenue	2,098,762	77,954	2,176,716
Unearned revenue	 <u>-</u>	 211,888	 211,888
Total liabilities	 2,177,952	 289,842	 2,467,794
Fund balances:			
Reserved for encumbrances	74,988	-	74,988
Reserved for prepayments	637	-	637
Reserved for materials and supplies inventory Unreserved, undesignated, reported in:	38,586	-	38,586
Special revenue funds	2,710,517	_	2,710,517
Debt service fund	2,710,317	64,342	64,342
Debt service fund	 	04,342	 07,572
Total fund balances	 2,824,728	 64,342	 2,889,070
Total liabilities and fund balances	\$ 5,002,680	\$ 354,184	\$ 5,356,864

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Total Nonmajor Governmental Funds	
Revenues:				
Municipal income taxes	\$ 400,000	\$ -	\$ 400,000	
Property and other taxes	66,802	209,568	276,370	
Charges for services	820	-	820	
Licenses and permits	72,475	-	72,475	
Fines and forfeitures	44,655	-	44,655	
Intergovernmental	2,476,310	33,123	2,509,433	
Special assessments	37,481	-	37,481	
Investment income	396	-	396	
Other	107,331		107,331	
Total revenues	3,206,270	242,691	3,448,961	
Expenditures:				
Current:				
General government	422,221	4,969	427,190	
Security of persons and property	30,976	-	30,976	
Public health and welfare	122,337	-	122,337	
Transportation	814,468	-	814,468	
Community environment	1,505,379	-	1,505,379	
Leisure time activity	138,513	-	138,513	
Debt service:				
Principal retirement	57,467	-	57,467	
Interest and fiscal charges	16,362	173,381	189,743	
Total expenditures	3,107,723	178,350	3,286,073	
Excess of revenues over expenditures	98,547	64,341	162,888	
Other financing uses:				
Transfers out	-	(344,482)	(344,482)	
Total other financing uses	<u> </u>	(344,482)	(344,482)	
Net change in fund balances	98,547	(280,141)	(181,594)	
Fund balances (deficit) at beginning of year	2,726,181	344,483	3,070,664	
Fund balances at end of year	\$ 2,824,728	\$ 64,342	\$ 2,889,070	

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2010

	unicipal Court provement	 Street intenance id Repair	e Highway provement
Assets:			
Equity in pooled cash and cash equivalents Receivables (net of allowances of uncollectibles):	\$ 54,566	\$ 22,492	\$ 170,401
Income taxes	-	-	-
Property and other taxes	-	-	-
Special assessments	-	202.262	26.202
Due from other governments	-	303,363	26,293
Prepayments	 <u> </u>	 38,586	 <u>-</u>
Total assets	\$ 54,566	\$ 364,441	\$ 196,694
Liabilities:			
Accounts payable	\$ -	\$ 88	\$ -
Accrued wages and benefits	-	-	-
Due to other governments	-	258,562	19,465
Defended revenue	 	 236,302	 19,403
Total liabilities	 	 258,650	 19,465
Fund balances:			
Reserved for encumbrances	-	7,964	-
Reserved for prepayments	-	-	-
Reserved for materials and supplies inventory	-	38,586	-
Unreserved, undesignated (deficit), reported in:		70.044	
Special revenue funds	54,566	59,241	177,229
Total fund balances (deficit)	54,566	105,791	177,229
Total liabilities and fund balances	\$ 54,566	\$ 364,441	\$ 196,694

Iı E	.7% City Income Tax Equipment Improvement		.7% City Income Tax Recreation Improvement		Litter		nvention I Vistors sureau	Improvement Bond Escrow			Floto orical Site
\$	939,361	\$	29,257	\$	4,771	\$	-	\$	8,000	\$	1,510
	65,137		21,712		-		_		_		-
	-		-		-		5,693		-		-
	-		-		-		-		-		-
	-		-		-		-		-		-
			<u>-</u>		<u>-</u>		- -	-	- -	-	<u> </u>
\$	1,004,498	\$	50,969	\$	4,771	\$	5,693	\$	8,000	\$	1,510
\$	- -	\$	- -	\$	- -	\$	- -	\$	- -	\$	- -
	65,137		21,712		- -		2,866		-		-
	65,137		21,712		<u>-</u> _		2,866				
	-		5,000		-		-		-		-
	-		-		-		-		-		-
	939,361		24,257		4,771		2,827		8,000		1,510
	939,361		29,257		4,771		2,827		8,000		1,510
\$	1,004,498	\$	50,969	\$	4,771	\$	5,693	\$	8,000	\$	1,510

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2010

	Indigent Drivers		Enforcement and Education		Parks Material Usage		Law Enforcement Trust	
Assets:								
Equity in pooled cash and cash equivalents Receivables (net of allowances of uncollectibles):	\$	8,190	\$	25,971	\$	820	\$	39,977
Income taxes		-		_		-		-
Property and other taxes		-		_		-		-
Special assessments		-		-		-		-
Due from other governments		-		-		-		-
Prepayments		-		-		-		-
Materials and supplies inventory								
Total assets	\$	8,190	\$	25,971	\$	820	\$	39,977
Liabilities:								
Accounts payable	\$	-	\$	-	\$	-	\$	228
Accrued wages and benefits		-		-		-		-
Due to other governments		-		-		-		-
Deferred revenue								
Total liabilities		-	-	<u>-</u>				228
Fund balances:								
Reserved for encumbrances		-		-		-		-
Reserved for prepayments		-		-		-		-
Reserved for materials and supplies inventory Unreserved, undesignated (deficit), reported in:		-		-		-		-
Special revenue funds		8,190		25,971		820		39,749
Total fund balances (deficit)		8,190		25,971		820		39,749
Total liabilities and fund balances	\$	8,190	\$	25,971	\$	820	\$	39,977

Court ecurity	Ec	uth End conomic elopment	 Safety	nclaimed Monies	nmer Food rogram		Special sessments
\$ 3,824	\$	6,671	\$ 1,052,511	\$ 17,450	\$ 16,039	\$	51,446
-		-	-	-	-		-
-		-	-	-	-		33,136
-		-	-	-	-		-
-	-	-	 <u>-</u>	 - -	 -	-	-
\$ 3,824	\$	6,671	\$ 1,052,511	\$ 17,450	\$ 16,039	\$	84,582
\$ -	\$	-	\$ 719	\$ -	\$ -	\$	-
- - -		- - -	 - -	 - -	 3,852		33,136
 <u>-</u>			 719	 	 3,852		33,136
-		-	6,307	-	4,277		-
-		-	-	-	-		-
3,824		6,671	1,045,485	17,450	7,910		51,446
3,824		6,671	 1,051,792	 17,450	 12,187		51,446
\$ 3,824	\$	6,671	\$ 1,052,511	\$ 17,450	\$ 16,039	\$	84,582

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2010

		or Vehicle ense Tax	ing and anning	OJJDP creation	Police Education Trust	
Assets:		4.7.4.70	•••			4 - 0 -
Equity in pooled cash and cash equivalents	\$	45,178	\$ 296	\$ 4,287	\$	16,847
Receivables (net of allowances of uncollectibles):						
Income taxes		-	-	-		-
Property and other taxes		-	-	-		-
Special assessments		-	-	-		-
Due from other governments		4,740	-	-		-
Prepayments		-	-	-		-
Materials and supplies inventory			 	 		
Total assets	\$	49,918	\$ 296	\$ 4,287	\$	16,847
Liabilities:						
Accounts payable	\$	-	\$ -	\$ 90	\$	-
Accrued wages and benefits		-	-	-		-
Due to other governments		-	-	553		-
Deferred revenue	-		 	 		
Total liabilities			 	 643		
Fund balances:						
Reserved for encumbrances		-	-	108		-
Reserved for prepayments		-	-	-		-
Reserved for materials and supplies inventory		-	-	-		-
Unreserved, undesignated (deficit), reported in:						
Special revenue funds		49,918	296	3,536		16,847
Total fund balances (deficit)		49,918	296	3,644		16,847
Total liabilities and fund balances	\$	49,918	\$ 296	\$ 4,287	\$	16,847

	Special rojects		DIAM Court	Co Cori	Court mmunity rection Act Grant	Re	urt Daily eporting Center Grant		Food	I	EPSDT
\$	5,066	\$	4,265	\$	27,219	\$	14,000	\$	47,552	\$	33,424
	-		-		-		-		-		-
	-		-		-		-		-		-
	-		-		41,500		2,564		-		-
	-		_		-		-		-		637
\$	5,066	\$	4,265	\$	68,719	\$	16,564	\$	47,552	\$	34,061
\$		\$		\$		\$		\$	335	\$	_
Ψ	-	Ψ	_	Ψ	-	Ψ	_	Ψ	695	Ψ	-
	-		-		-		-		2,996		282
					20,750		2,564				-
					20,750		2,564		4,026		282
	-		-		-		-		54		-
	-		-		-		-		-		637
	-		-		-		-		-		-
	5,066		4,265		47,969		14,000		43,472		33,142
	5,066		4,265		47,969		14,000		43,526		33,779
\$	5,066	\$	4,265	\$	68,719	\$	16,564	\$	47,552	\$	34,061

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONCLUDED) DECEMBER 31, 2010

		Mears Relief	_	Route 7 Project		Community Development		CHIP Loan
Assets:								
Equity in pooled cash and cash equivalents	\$	10,122	\$	1,595	\$	4,917	\$	80,594
Receivables (net of allowances of uncollectibles):								
Income taxes		-		-		-		-
Property and other taxes		-		-		-		-
Special assessments		-		-		-		-
Due from other governments		-		-		1,531,864		178,836
Prepayments		-		-		-		-
Materials and supplies inventory								
Total assets	\$	10,122	\$	1,595	\$	1,536,781	\$	259,430
Liabilities:	φ		φ		¢.	22 (59	ď.	22 702
Accounts payable	\$	-	\$	-	\$	32,658	\$	23,702
Accrued wages and benefits		-		-		2,822		1 152
Due to other governments		-		-		9,018		1,152
Deferred revenue						1,495,734		178,836
Total liabilities						1,540,232		203,690
Fund balances:								
Reserved for encumbrances		-		-		-		51,278
Reserved for prepayments		-		-		-		-
Reserved for materials and supplies inventory		-		-		-		-
Unreserved, undesignated (deficit), reported in:		10.100		4 707		(2.151)		
Special revenue funds		10,122		1,595		(3,451)		4,462
Total fund balances (deficit)		10,122		1,595		(3,451)		55,740
Total liabilities and fund balances	\$	10,122	\$	1,595	\$	1,536,781	\$	259,430

Total Nonmajor Special Revenue Funds										
\$ 2,748,619										
86,849 5,693 33,136 2,089,160 637 38,586										
\$ 5,002,680										
\$ 57,820 3,517 17,853 2,098,762										
2,177,952										
74,988 637 38,586										
2,710,517										
 2,824,728										
\$ 5,002,680										

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

	(inicipal Court rovement	Street intenance d Repair	State Highway Improvement		
Revenues:	-		 			
Municipal income taxes	\$	-	\$ -	\$	-	
Property and other taxes		-	-		-	
Charges for services		-	-		-	
Licenses and permits		-	-		-	
Fines and forfeitures		27,777	-		-	
Intergovernmental		-	610,784		56,110	
Special assessments		-	-		-	
Investment income		-	109		217	
Other	-		 14,818			
Total revenues		27,777	 625,711		56,327	
Expenditures:						
Current:						
General government		33,536	-		-	
Security of persons and property		-	-		-	
Public health and welfare		-	-		-	
Transportation		-	797,769		16,699	
Community environment		-	-		-	
Leisure time activity		-	-		-	
Debt service:						
Principal retirement		-	-		-	
Interest and fiscal charges			 <u>-</u>			
Total expenditures		33,536	 797,769		16,699	
Net change in fund balances		(5,759)	(172,058)		39,628	
Fund balances at beginning of year		60,325	 277,849		137,601	
Fund balances (deficit) at end of year	\$	54,566	\$ 105,791	\$	177,229	

Inc Ec	7% City come Tax quipment provement	In Re	.7% City Income Tax Recreation Improvement		Litter		nvention l Vistors Bureau		Improvement Bond Escrow		Floto orical Site
\$	300,000	\$	100,000	\$	-	\$			-	\$	-
	-		-		-		66,802		-		-
	-		-		-		-		-		-
	-		-		-		-		-		-
	5,000		2,250		-		-		-		-
	-		-		-		-		-		-
					<u>-</u>		<u>-</u>				
	305,000		102,250		_		66,802		_		_
	80,396		-		-		-		-		-
	-		-		-		-		-		-
	-		-		-		-		-		-
	-		-		-		73,987		-		-
	-		6,563		-		-		-		-
	-		-		-		-		-		-
	80,396		6,563				73,987				
	224,604		95,687		-		(7,185)		-		-
	714,757		(66,430)		4,771		10,012		8,000		1,510
\$	939,361	\$	29,257	\$	4,771	\$	2,827	\$	8,000	\$	1,510

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2010

	ndigent Drivers	orcement Education	Parks Material Usage		Law Enforcement Trust	
Revenues:	 	_				
Municipal income taxes	\$ -	\$ -	\$	-	\$	-
Property and other taxes	-	-		-		-
Charges for services	-	-		820		-
Licenses and permits	-	-		-		-
Fines and forfeitures	4,569	1,466		-		-
Intergovernmental	-	-		-		-
Special assessments	-	-		-		-
Investment income	-	-		-		-
Other	 	 				10,026
Total revenues	 4,569	 1,466		820		10,026
Expenditures:						
Current:						
General government	-	-		-		-
Security of persons and property	-	955		-		30,021
Public health and welfare	-	-		-		-
Transportation	-	-		-		-
Community environment	-	-		-		-
Leisure time activity	-	-		-		-
Debt service:						
Principal retirement	-	-		-		-
Interest and fiscal charges	 -	 -		-		
Total expenditures	 	 955				30,021
Net change in fund balances	4,569	511		820		(19,995)
Fund balances at beginning of year	 3,621	 25,460				59,744
Fund balances (deficit) at end of year	\$ 8,190	\$ 25,971	\$	820	\$	39,749

Court Economic Security Development		onomic	 Safety	nclaimed Monies	nmer Food rogram	Special Assessments		
\$ -	\$	-	\$ -	\$ -	\$ -	\$	-	
-		-	-	-	-		-	
-		-	-	-	-		-	
-		-	13,437	-	116,816		37,481	
 - -		-	 16,709	 1,235	- -		25,482	
 			 30,146	 1,235	 116,816		62,963	
-		-	114,583	-	-		42,178	
-		-	-	-	-		-	
-		-	-	-	-		-	
-		-	-	-	115,085		-	
-		-	-	-	-		-	
 			 114,583	 	 115,085		42,178	
-		-	(84,437)	1,235	1,731		20,785	
 3,824		6,671	 1,136,229	 16,215	 10,456		30,661	
\$ 3,824	\$	6,671	\$ 1,051,792	\$ 17,450	\$ 12,187	\$	51,446	

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2010

		or Vehicle ense Tax		ing and inning	_	JJDP creation		Police tion Trust
Revenues:	' <u>'</u>						'	
Municipal income taxes	\$	-	\$	-	\$	-	\$	-
Property and other taxes		-		-		-		-
Charges for services		-		-		-		-
Licenses and permits		-		-		-		-
Fines and forfeitures		-		-		-		-
Intergovernmental		72,750		-		14,297		-
Special assessments		-		-		-		-
Investment income		-		-		-		-
Other				3,000				
Total revenues		72,750		3,000		14,297		
Expenditures:								
Current:								
General government		-		-		-		-
Security of persons and property		-		-		-		-
Public health and welfare		-		-		-		-
Transportation		-		-		-		-
Community environment		-		2,704		-		-
Leisure time activity		-		-		15,330		-
Debt service:								
Principal retirement		57,467		-		-		-
Interest and fiscal charges		16,362						
Total expenditures		73,829	_	2,704		15,330		
Net change in fund balances		(1,079)		296		(1,033)		-
Fund balances at beginning of year		50,997				4,677		16,847
Fund balances (deficit) at end of year	\$	49,918	\$	296	\$	3,644	\$	16,847

Projects (IDIAM Court				Court Community Correction Act Grant		Court Daily Reporting Center Grant		ab Test Fees	Food	
\$ -	\$	-	\$	-	\$	-	\$	-	\$	-		
-		-		-		-		-		-		
-		-		-		-		-		56,418		
2,881		2,975		4,987		- 59.027		-		-		
-		-		115,250		58,927		-		-		
_		-		_		-		_		_		
 						34,333				918		
 2,881		2,975		120,237		93,260				57,336		
-		-		72,268		79,260		-		-		
-		-		-		-		2 202		97.512		
-		-		-		-		3,303		87,512		
_		-		_		-		_		-		
-		-		-		-		-		-		
-		-		-		-		-		-		
 -												
				72,268		79,260		3,303		87,512		
2,881		2,975		47,969		14,000		(3,303)		(30,176)		
 2,185		1,290						3,303		73,702		
\$ 5,066	\$	4,265	\$	47,969	\$	14,000	\$		\$	43,526		

^{- -} Continued

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONCLUDED) FOR THE YEAR ENDED DECEMBER 31, 2010

]	EPSDT	Mears Swimming Relief Pool		_	Route 7 Project	
Revenues:			 	-			
Municipal income taxes	\$	-	\$ -	\$	-	\$	-
Property and other taxes		-	-		-		-
Charges for services		-	-		-		-
Licenses and permits		14,522	-		1,535		-
Fines and forfeitures		-	-		-		-
Intergovernmental		-	-		-		-
Special assessments		-	-		-		-
Investment income		-	70		-		-
Other			 				
Total revenues		14,522	 70		1,535		
Expenditures:							
Current:							
General government		-	-		-		-
Security of persons and property		-	-		-		-
Public health and welfare		31,522	-		-		-
Transportation		-	-		-		-
Community environment		-	-		-		-
Leisure time activity		-	-		1,535		-
Debt service:							
Principal retirement		-	-		_		-
Interest and fiscal charges			 				
Total expenditures		31,522	 		1,535		-
Net change in fund balances		(17,000)	70		-		-
Fund balances at beginning of year		50,779	 10,052				1,595
Fund balances (deficit) at end of year	\$	33,779	\$ 10,122	\$	-	\$	1,595

ommunity velopment	CHIP Loan	Total Nonmajor cial Revenue Funds
\$ _	\$ _	\$ 400,000
_	_	66,802
_	_	820
-	-	72,475
-	-	44,655
870,312	540,377	2,476,310
· -	· -	37,481
_	-	396
810	-	107,331
871,122	540,377	3,206,270
-	_	422,221
-	-	30,976
-	-	122,337
-	-	814,468
877,259	551,429	1,505,379
-	-	138,513
-	-	57,467
 	 	 16,362
877,259	551,429	 3,107,723
(6,137)	(11,052)	98,547
 2,686	 66,792	 2,726,181
\$ (3,451)	\$ 55,740	\$ 2,824,728

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MUNICIPAL COURT IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amoun	ts			Variance with Final Budget Positive	
	C	Original		Final		Actual		sitive gative)
Revenues:								
Fines and forfeitures	\$	34,440	\$	28,374	\$	27,777	\$	(597)
Other		2,072						
Total revenues		36,512		28,374		27,777		(597)
Expenditures: Current: General government Municipal court Capital outlay. Other		26,345		39,561 3,846		39,492 3,846		69
Total expenditures		26,345		43,407	-	43,338		69
Net change in fund balance		10,167		(15,033)		(15,561)		(528)
Fund balance at beginning of year		70,127		70,127		70,127		
Fund balance at end of year	\$	80,294	\$	55,094	\$	54,566	\$	(528)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET MAINTENANCE AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amou	nts			Fin	iance with
	(Original Final		Actual		Positive (Negative)		
Revenues:								
Intergovernmental	\$	659,771	\$	623,628	\$	606,726	\$	(16,902)
Investment income		23,991		96		109		13
Other						14,818		14,818
Total revenues		683,762		623,724		621,653		(2,071)
Expenditures:								
Current:								
Transportation								
Street department								
Maintenance and operations		281,716		373,525		368,454		5,071
Capital outlay		-		15,000		15,000		-
Other		423,357		342,718		342,718		
Total transportation		705,073		731,243		726,172		5,071
Total expenditures		705,073		731,243		726,172	-	5,071
Net change in fund balance		(21,311)		(107,519)		(104,519)		3,000
Fund balance at beginning of year		112,409		112,409		112,409		-
Prior year encumbrances appropriated		6,550		6,550		6,550		
Fund balance at end of year	\$	97,648	\$	11,440	\$	14,440	\$	3,000

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STATE HIGHWAY IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted			Fin	iance with al Budget		
	0:	riginal	nal Final		Actual		Positive (Negative)	
Revenues:					-			
Intergovernmental	\$	52,993	\$	53,957	\$	52,586	\$	(1,371)
Investment income		4,131		192		217		25
Total revenues		57,124		54,149		52,803		(1,346)
Expenditures:								
Current:								
Transportation								
Street department								
Maintenance and operations		18,337		4,108		3,907		201
Other		37,716		207		15,025		(14,818)
Total transportation		56,053		4,315		18,932		(14,617)
Total expenditures		56,053		4,315		18,932		(14,617)
Net change in fund balance		1,071		49,834		33,871		(15,963)
Fund balance at beginning of year		134,366		134,366		134,366		-
Prior year encumbrances appropriated		2,163		2,163		2,163		-
Fund balance at end of year	\$	137,600	\$	186,363	\$	170,400	\$	(15,963)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) .7% CITY INCOME TAX - EQUIPMENT IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts						Variance with Final Budget Positive		
	Original			Final		Actual	(Negative)		
Revenues:									
Municipal income taxes	\$	300,000	\$	300,000	\$	300,000	\$	-	
Intergovernmental				5,000		5,000			
Total revenues		300,000		305,000		305,000			
Expenditures:									
Current:									
General government									
Capital outlay									
Capital outlay		221,745		51,700		67,269		(15,569)	
Other				13,061		13,061			
Total general government		221,745		64,761		80,330		(15,569)	
Security of persons and property									
Police									
Capital outlay		67,969		26,000		12,760		13,240	
Total police		67,969		26,000		12,760		13,240	
Fire									
Capital outlay		28,937		10,896		5,477		5,419	
Total fire		28,937		10,896		5,477		5,419	
Total security of persons and property		96,906		36,896		18,237		18,659	
Total expenditures		318,651		101,657		98,567		3,090	
Net change in fund balance		(18,651)		203,343		206,433		3,090	
Fund balance at beginning of year		714,277		714,277		714,277		-	
Prior year encumbrances appropriated		18,651		18,651		18,651			
Fund balance at end of year	\$	714,277	\$	936,271	\$	939,361	\$	3,090	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) .7% CITY INCOME TAX - RECREATION IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budge	ted Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Municipal income taxes	\$ 100,000	\$ 100,000	\$ 100,000	\$ -	
Intergovernmental	4,200	2,250	2,250	-	
Investment income	63,937	-	-	-	
Other		31,748	31,748	-	
Total revenues	168,137	133,998	133,998		
Expenditures:					
Current:					
Leisure time activity					
Recreation improvement					
Capital outlay	298,670	331,498	326,660	4,838	
Other		6,413	6,413		
Total expenditures	298,670	337,911	333,073	4,838	
Net change in fund balance	(130,533	(203,913)	(199,075)	4,838	
Fund balance (deficit) at beginning of year .	(75,338	(75,338)	(75,338)	-	
Prior year encumbrances appropriated	298,670	298,670	298,670		
Fund balance at end of year	\$ 92,799	\$ 19,419	\$ 24,257	\$ 4,838	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LITTER FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	l Amount			Varian Final I Posi	Budget	
	Original			Final	A	Actual	(Nega	ntive)
Fund balance at beginning of year	\$ 4,771		\$	4,771	\$	4,771	\$	
Fund balance at end of year	\$	4,771	\$	4,771	\$	4,771	\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CONVENTION AND VISITORS BUREAU FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amoun	ts			Fina	Variance with Final Budget Positive	
	C	riginal		Final	1	Actual	(Negative)		
Revenues:		_		_		_			
Property and other taxes	\$	125,000	\$	83,217	\$	73,987	\$	(9,230)	
Total revenues		125,000		83,217		73,987		(9,230)	
Expenditures:									
Current:									
Community environment									
Convention and visitors bureau									
Other		112,500		83,217		73,987		9,230	
Total expenditures		112,500		83,217		73,987		9,230	
Net change in fund balance		12,500		-		-		-	
Fund balance at beginning of year						<u>-</u>			
Fund balance at end of year	\$	12,500	\$		\$		\$		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) IMPROVEMENT BOND ESCROW FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted	Amounts Final Actual			Actual	Variance with Final Budget Positive (Negative)	
Fund balance at beginning of year	\$ 8,000	\$	8,000	\$	8,000	\$	
Fund balance at end of year	\$ 8,000	\$	8,000	\$	8,000	\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FLOTO HISTORICAL SITE FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted riginal	l Amounts Final Actual			Actual	Variance with Final Budget Positive (Negative)	
Fund balance at beginning of year	\$ 1,510	\$	1,510	\$	1,510	\$	
Fund balance at end of year	\$ 1,510	\$	1,510	\$	1,510	\$	_

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) INDIGENT DRIVERS FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amount	ts			Variance with Final Budget Positive	
	0	riginal]	Final	Actual		(Negative)	
Revenues:								
Fines and forfeitures	\$	3,546	\$	4,442	\$	4,569	\$	127
Total revenues		3,546		4,442		4,569		127
Expenditures:								
Current:								
General government								
Municipal court								
Other		5,000						-
Total expenditures		5,000		-		-		-
Net change in fund balance		(1,454)		4,442		4,569		127
Fund balance at beginning of year		3,621		3,621		3,621		
Fund balance at end of year	\$	2,167	\$	8,063	\$	8,190	\$	127

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ENFORCEMENT AND EDUCATION FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amount	s			Variance with Final Budget Positive		
	Oı	riginal	J	Final	A	Actual	(Negative)		
Revenues:						<u>.</u>			
Fines and forfeitures	\$	1,404	\$	1,381	\$	1,466	\$	85	
Total revenues		1,404		1,381		1,466		85	
Expenditures:									
Current:									
General government									
Municipal court									
Maintenance and operations				955		955			
Total expenditures		-		955		955		-	
Net change in fund balance		1,404		426		511		85	
Fund balance at beginning of year		25,460		25,460		25,460			
Fund balance at end of year	\$	26,864	\$	25,886	\$	25,971	\$	85	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PARKS MATERIAL USAGE FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amounts			Final	nce with Budget sitive	
	o	riginal	\mathbf{F}	inal	Ac	ctual	(Negative)	
Revenues:	<u> </u>							•
Charges for services	\$	1,000	\$	500	\$	820	\$	320
Total revenues		1,000		500		820		320
Expenditures:								
Current:								
Leisure time activity								
Recreation-parks								
Maintenance and operations		900						_
Total expenditures		900						
Net change in fund balance		100		500		820		320
Fund balance at beginning of year								
Fund balance at end of year	\$	100	\$	500	\$	820	\$	320

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAW ENFORCEMENT TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted Priginal		ts Final	A	Actual	Variance with Final Budget Positive (Negative)	
Revenues:	-	9	-		-	_		
Other	\$	104,939	\$	10,026	\$	10,026	\$	_
Total revenues		104,939		10,026		10,026		
Expenditures:								
Current:								
Security of persons and property								
Police								
Maintenance and operations		-		262		262		-
Other		75,000		29,531		29,531		_
Total expenditures		75,000		29,793		29,793	-	
Net change in fund balance		29,939		(19,767)		(19,767)		-
Fund balance at beginning of year		59,744		59,744		59,744		
Fund balance at end of year	\$	89,683	\$	39,977	\$	39,977	\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COURT SECURITY FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted	s Final	 Actual	Final l Posi	nce with Budget itive ative)
Fund balance at beginning of year	\$ 3,824	\$ 3,824	\$ 3,824	\$	
Fund balance at end of year	\$ 3,824	\$ 3,824	\$ 3,824	\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SOUTH END ECONOMIC DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted				Variand Final E Posi	Budget tive		
	0	riginal		Final	<i>P</i>	Actuai	ual (Neg		
Fund balance at beginning of year	\$	6,671	\$	6,671	\$	6,671	\$		
Fund balance at end of year	\$	6,671	\$	6,671	\$	6,671	\$		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SAFETY FUND

	 Budgeted	Amou	nts		Fina	ance with Il Budget ositive
	Original		Final	Actual		egative)
Revenues:	8			 		<u> </u>
Intergovernmental	\$ 40,902	\$	13,437	\$ 13,437	\$	-
Other	 17,032		2,639	16,709		14,070
Total revenues	57,934		16,076	 30,146		14,070
Expenditures:						
Current:						
General government						
Safety						
Contractual services	60,000		39,680	39,358		322
Maintenance and operations	 104,676		82,796	81,763		1,033
Total expenditures	164,676		122,476	121,121		1,355
Net change in fund balance	(106,742)		(106,400)	(90,975)		15,425
Fund balance at beginning of year	1,136,374		1,136,374	1,136,374		-
Prior year encumbrances appropriated	 696		696	 696		
Fund balance at end of year	\$ 1,030,328	\$	1,030,670	\$ 1,046,095	\$	15,425

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) UNCLAIMED MONIES FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amounts	<u>s</u>			Variance with Final Budget Positive
	Original			Final	A	ctual	(Negative)
Revenues:							
Other	\$	7,866	\$	1,235	\$	1,235	\$ -
Total revenues		7,866		1,235		1,235	
Expenditures:							
Current:							
General government							
Unclaimed monies							
Maintenance and operations		2,564		_			
Total expenditures		2,564					
Net change in fund balance		5,302		1,235		1,235	-
Fund balance at beginning of year		16,215		16,215		16,215	
Fund balance at end of year	\$	21,517	\$	17,450	\$	17,450	\$ -

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SUMMER FOOD PROGRAM FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts Original Final					Actual	Fin	riance with al Budget Positive Vegative)
Revenues:			-		-			(egail (e)
Intergovernmental	\$	140,000	\$	116,816	\$	116,816	\$	_
Total revenues		140,000		116,816		116,816		-
Expenditures:								
Current:								
Leisure time activity								
Recreation-administration								
Personal services		46,078		31,470		31,043		427
Maintenance and operations		93,773		85,737		85,654		83
Total expenditures		139,851		117,207		116,697		510
Net change in fund balance		149		(391)		119		510
Fund balance at beginning of year		11,643		11,643		11,643		
Fund balance at end of year	\$	11,792	\$	11,252	\$	11,762	\$	510

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SPECIAL ASSESSMENTS FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amoun	nts		Fina	nnce with I Budget ositive
	C	Original		Final	Actual	(Ne	gative)
Revenues:	-				 		
Special assessments	\$	24,546	\$	37,481	\$ 37,481	\$	-
Investment income		2,613		-	-		-
Other		99		25,482	25,482		-
Total revenues		27,258		62,963	 62,963		-
Expenditures:							
Current:							
General government							
Central purchasing							
Maintenance and operations		209		40,918	40,709		209
Total central purchasing		209		40,918	40,709		209
Special assessment							
Maintenance and operations		_		1,490	1,469		21
Total special assessment		-		1,490	1,469		21
Total general government		209		42,408	 42,178		230
Total expenditures		209		42,408	 42,178		230
Net change in fund balance		27,049		20,555	20,785		230
Fund balance at beginning of year		30,452		30,452	30,452		_
Prior year encumbrances appropriated		209		209	209		
Fund balance at end of year	\$	57,710	\$	51,216	\$ 51,446	\$	230

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MOTOR VEHICLE LICENSE TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amoun	ts			Variance with Final Budget Positive (Negative) \$ 190	
	C	riginal		Final	A	Actual		
Revenues:					-			
Intergovernmental	\$	66,860	\$	72,970	\$	73,160	\$	190
Other		6,190						
Total revenues		73,050		72,970		73,160		190
Expenditures:								
Debt service:								
Principal retirement		57,467		57,467		57,467		-
Interest and fiscal charges		16,362		16,362		16,362		-
Total expenditures		73,829		73,829		73,829		
Net change in fund balance		(779)		(859)		(669)		190
Fund balance at beginning of year		45,847		45,847		45,847		
Fund balance at end of year	\$	45,068	\$	44,988	\$	45,178	\$	190

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ZONING AND PLANNING FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts Original Final				Δ	ctual	Fina P	ance with al Budget ositive egative)
Revenues:					1100001		(11)	cgutive)
Other	\$	15,500	\$	3,000	\$	3,000	\$	-
Total revenues		15,500		3,000		3,000		-
Expenditures:								
Current:								
Community environment								
Zoning and rezoning								
Personal services		500		250		-		250
Maintenance and operations		15,000		2,738		2,704		34
Total expenditures		15,500		2,988		2,704		284
Net change in fund balance		-		12		296		284
Fund balance at beginning of year								
Fund balance at end of year	\$		\$	12	\$	296	\$	284

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) OJJDP RECREATION FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amoun	ts			Final	ince with I Budget ositive
	C	Original		Final	I	Actual	(Negative)	
Revenues:								
Intergovernmental	\$	35,774	\$	18,380	\$	18,297	\$	(83)
Total revenues		35,774		18,380		18,297		(83)
Expenditures:								
Current:								
Leisure time activity								
Recreation-administration								
Personal services		34,254		15,583		15,721		(138)
Total expenditures		34,254		15,583		15,721		(138)
Net change in fund balance		1,520		2,797		2,576		(221)
Fund balance at beginning of year		1,513		1,513		1,513		
Fund balance at end of year	\$	3,033	\$	4,310	\$	4,089	\$	(221)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE EDUCATION TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted		ts Final	Actual	Varian Final I Posi (Nega	Budget tive
Revenues:	-		-				
Investment income	\$	636	\$	-	\$ -	\$	-
Total revenues		636		_	-		-
Net change in fund balance		636		-	-		-
Fund balance at beginning of year		16,847		16,847	 16,847		
Fund balance at end of year	\$	17,483	\$	16,847	\$ 16,847	\$	_

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SPECIAL PROJECTS FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted original	s Final	A	Actual	Final Po	nce with Budget sitive gative)
Revenues:	 	 				
Fines and forfeitures	\$ 2,017	\$ 2,650	\$	2,881	\$	231
Total revenues	 2,017	2,650		2,881		231
Net change in fund balance	2,017	2,650		2,881		231
Fund balance at beginning of year	 2,185	 2,185		2,185		
Fund balance at end of year	\$ 4,202	\$ 4,835	\$	5,066	\$	231

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) IDIAM COURT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

Donomore	 Budgeted riginal		s Final	A	Actual	Final Po	nce with Budget sitive gative)
Revenues:	 		_				 -
Fines and forfeitures	\$ 1,144	\$	2,598	\$	2,975	\$	377
Total revenues	 1,144	·	2,598		2,975		377
Net change in fund balance	1,144		2,598		2,975		377
Fund balance at beginning of year	 1,290		1,290		1,290		
Fund balance at end of year	\$ 2,434	\$	3,888	\$	4,265	\$	377

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COURT COMMUNITY CORRECTION ACT GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted		Actual	Final Po	nce with Budget ositive
Revenues:)riginal	 Final	 Actual	(INE	gative)
Fines and forfeitures	\$ -	\$ 4,486 94,500	\$ 4,987 94,500	\$	501
Total revenues	-	98,986	 99,487		501
Expenditures: Current: General government Municipal court Maintenance and operations Total expenditures	 	 73,176 73,176	 72,268 72,268		908 908
Net change in fund balance	-	25,810	27,219		1,409
Fund balance at beginning of year	 	 	 		
Fund balance at end of year	\$ 	\$ 25,810	\$ 27,219	\$	1,409

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COURT DAILY REPORTING CENTER GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted Original		ts Final	Actual	Fina Po	ance with I Budget ositive egative)
Revenues:	 	-				8 ,
Intergovernmental	\$ -	\$	52,423	\$ 58,927	\$	6,504
Other	-		32,941	34,333		1,392
Total revenues	-		85,364	93,260		7,896
Expenditures: Current: General government Municipal court Maintenance and operations Total expenditures	 		85,364 85,364	 79,260 79,260		6,104 6,104
Net change in fund balance	-		-	14,000		14,000
Fund balance at beginning of year	 			 		
Fund balance at end of year	\$ <u>-</u>	\$	<u>-</u>	\$ 14,000	\$	14,000

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAB TEST FEES FUND FOR THE YEAR ENDED DECEMBER 31, 2010

		Budgeted	Amoun	ts			Varian Final I Posi	Budget
	o	riginal		Final	I	Actual	(Nega	
Expenditures:								
Current:								
Public health and welfare								
Lab fees								
Other	\$	3,303	\$	3,303	\$	3,303	\$	
Total expenditures		3,303		3,303		3,303		
Net change in fund balance		(3,303)		(3,303)		(3,303)		-
Fund balance at beginning of year		3,303		3,303		3,303		
Fund balance at end of year	\$		\$	<u>-</u>	\$		\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FOOD FUND

		Budgeted	Amoui			Fina Po	nnce with l Budget ositive
)riginal		Final	 Actual	(Ne	gative)
Revenues:							
Licenses and permits	\$	60,663	\$	56,154	\$ 56,418	\$	264
Other		278		1,417	 1,690		273
Total revenues	-	60,941		57,571	 58,108		537
Expenditures:							
Current:							
Public health and welfare							
Food							
Personal services		64,251		63,468	63,897		(429)
Maintenance and operations		10,891		8,438	8,336		102
Other		20,399		19,064	19,064		_
Total expenditures		95,541		90,970	91,297		(327)
Excess of expenditures over revenues		(34,600)		(33,399)	 (33,189)		210
Other financing sources:							
Transfers in		848		-	-		-
Total other financing sources		848		-	-		
Net change in fund balance		(33,752)		(33,399)	(33,189)		210
Fund balance at beginning of year		80,346		80,346	80,346		-
Prior year encumbrances appropriated		195		195	 195		
Fund balance at end of year	\$	46,789	\$	47,142	\$ 47,352	\$	210

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EPSDT FUND

	Budgeted Amounts						Fina	ance with l Budget ositive
	C	Original		Final	4	Actual	(Ne	egative)
Revenues:								
Licenses and permits	\$	12,294	\$	5,659	\$	14,522	\$	8,863
Other		556		-		_		-
Total revenues		12,850		5,659		14,522		8,863
Expenditures:								
Current:								
Public health and welfare								
EPSDT								
Personal services		5,981		6,105		6,257		(152)
Contractual services		7,379		1,352		1,352		-
Maintenance and operations		3,158		5,703		5,510		193
Other		18,278		18,296		18,296		
Total expenditures		34,796		31,456		31,415		41
Net change in fund balance		(21,946)		(25,797)		(16,893)		8,904
Fund balance at beginning of year		50,317		50,317		50,317		
Fund balance at end of year	\$	28,371	\$	24,520	\$	33,424	\$	8,904

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MEARS RELIEF FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts Original Final				A	Actual	Variance with Final Budget Positive (Negative)	
Revenues:								
Investment income	\$	311	\$	69	\$	70	\$	1
Total revenues		311		69		70	-	1
Expenditures: Current: Public health and welfare Mears relief		275						
Maintenance and operations		375						
Total expenditures		375				-		
Net change in fund balance		(64)		69		70		1
Fund balance at beginning of year		10,052		10,052		10,052	-	
Fund balance at end of year	\$	9,988	\$	10,121	\$	10,122	\$	1

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SWIMMING POOL FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgeted Amounts Original Final				A	ctual	Variance with Final Budget Positive (Negative)	
Revenues:		8					(= (= g)	
Licenses and permits	\$	1,970	\$	1,535	\$	1,535	\$ -	
Total revenues		1,970		1,535		1,535		
Expenditures:								
Current:								
Leisure time activity								
Recreation-pools								
Maintenance and operations		970		763		763	-	
Other		1,000		772		772	-	
Total expenditures		1,970		1,535		1,535		
Net change in fund balance		-		-		-	-	
Fund balance at beginning of year				<u>-</u>		<u>-</u> _		
Fund balance at end of year	\$		\$		\$		\$ -	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ROUTE 7 PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted riginal	s Final	A	ctual	Varianc Final B Posit (Nega	udget ive
Revenues:	 	 				
Investment income	\$ 3	\$ 	\$		\$	
Total revenues	 3	 				-
Net change in fund balance	3	-		-		-
Fund balance at beginning of year	 1,595	 1,595		1,595		
Fund balance at end of year	\$ 1,598	\$ 1,595	\$	1,595	\$	-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMMUNITY DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budgete	d Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues:					
Intergovernmental	\$ 1,039,323	\$ 1,379,968	\$ 1,060,512	\$ (319,456)	
Other		810	810		
Total revenues	1,039,323	1,380,778	1,061,322	(319,456)	
Expenditures:					
Current:					
Community environment					
Community development					
Personal services	261,970	430,007	214,604	215,403	
Maintenance and operations	75,240	50,455	48,051	2,404	
Capital outlay	916,471	909,583	804,451	105,132	
Total expenditures	1,253,681	1,390,045	1,067,106	322,939	
Net change in fund balance	(214,358)	(9,267)	(5,784)	3,483	
Fund balance (deficit) at beginning of year	(205,653)	(205,653)	(205,653)	-	
Prior year encumbrances appropriated	214,920	214,920	214,920		
Fund balance (deficit) at end of year	\$ (205,091)	\$ -	\$ 3,483	\$ 3,483	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CHIP LOAN FUND

	Budgeted Amounts					Fin	iance with al Budget Positive
	Origin	al		Final	Actual		legative)
Revenues:					 		
Investment income	\$	257	\$	-	\$ -	\$	-
Intergovernmental	37	3,330		655,770	540,377		(115,393)
Total revenues	37	3,587		655,770	540,377		(115,393)
Expenditures:							
Current:							
Community environment							
Community development							
Personal services		4,722		32,130	32,130		-
Maintenance and operations		71		71	-		71
Other	28	6,039		736,897	596,839		140,058
Total expenditures	29	00,832		769,098	628,969		140,129
Net change in fund balance	8	32,755		(113,328)	(88,592)		24,736
Fund balance at beginning of year	2	27,289		27,289	27,289		-
Prior year encumbrances appropriated	8	36,039		86,039	 86,039		
Fund balance at end of year	\$ 19	96,083	\$	_	\$ 24,736	\$	24,736

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL BOND RETIREMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	 Budgeted	Amou	ints			Varianc Final B Posit	udget
	Original		Final		Actual	(Negative)	
Revenues:	 						
Property and other taxes	\$ 243,544	\$	209,568	\$	209,568	\$	-
Intergovernmental	33,123		33,123		33,123		-
Other	 49,719						-
Total revenues	 326,386		242,691		242,691		
Expenditures:							
Current:							
General government							
General bond retirement							
Maintenance and operations	 6,800		4,970		4,970		
Total general government	 6,800		4,970		4,970		
Debt service:							
Princpal retirement	 3,642,595		173,380		173,380		-
Total debt service	 3,642,595		173,380		173,380		
Total expenditures	 3,649,395		178,350		178,350		
Excess (deficiency) of							
revenues over (under) expenditures	 (3,323,009)		64,341		64,341		
Other financing sources (uses):							
Transfers out	-		(344,482)		(344,482)		-
Note issuance	3,500,000		-		-		-
Total other financing sources (uses)	3,500,000		(344,482)		(344,482)		-
Net change in fund balance	176,991		(280,141)		(280,141)		-
Fund balance at beginning of year	 344,483		344,483		344,483		
Fund balance at end of year	\$ 521,474	\$	64,342	\$	64,342	\$	_

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - PROPRIETARY FUNDS

ENTERPRISE FUNDS

To account for the financing of costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis that are financed or recovered primarily through user charges.

Major Enterprise Funds

Water Fund

This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

Sewer Fund

This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

Refuse Fund

This fund accounts for the operations of providing refuse waste removal to the residents and commercial users located within the City.

INTERNAL SERVICE FUND

To account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.

Nonmajor Internal Service Fund

Health Assurance Fund

This fund accounts for health care claims for the City's employees.

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) WATER FUND

	Budgeted	Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Operating revenues:					
Charges for services	\$ 4,961,632	\$ 4,760,810	\$ 4,766,685	\$ 5,875	
Other	1,177,912	485,787	484,794	(993)	
Total revenues	6,139,544	5,246,597	5,251,479	4,882	
Operating expenses:					
Personal services	2,045,679	1,964,445	1,903,630	60,815	
Maintenance and operations	1,935,068	1,611,153	1,474,648	136,505	
Capital outlay	1,861,066	1,282,317	1,281,937	380	
Total expenses	5,841,813	4,857,915	4,660,215	197,700	
Operating income	297,731	388,682	591,264	202,582	
Nonoperating revenues (expenses):					
Investment income	104,825	-	195	195	
Loans issued	1,851,387	2,170,960	2,170,960	-	
Reimbursements	(690,493)	(329,115)	(279,491)	49,624	
Principal retirement	(2,031,662)	(2,620,517)	(2,620,517)	_	
Interest and fiscal charges	(1,022,358)	(1,318,677)	(1,318,678)	(1)	
Total nonoperating revenues (expenses)	(1,788,301)	(2,097,349)	(2,047,531)	49,818	
Net change in fund equity	(1,490,570)	(1,708,667)	(1,456,267)	252,400	
Fund equity at beginning of year	4,202,404	4,202,404	4,202,404	_	
Prior year encumbrances appropriated	183,996	183,996	183,996		
Fund equity at end of year	\$ 2,895,830	\$ 2,677,733	\$ 2,930,133	\$ 252,400	

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SEWER FUND

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Operating revenues:					
Charges for services	\$ 5,424,590	\$ 5,283,733	\$ 5,300,056	\$ 16,323	
Other	151,737	2,073	2,073		
Total revenues	5,576,327	5,285,806	5,302,129	16,323	
Operating expenses:					
Personal services	1,340,272	1,307,127	1,273,262	33,865	
Maintenance and operations	2,064,653	1,624,368	1,583,963	40,405	
Capital outlay	495,766	76,677	75,920	757	
Total expenses	3,900,691	3,008,172	2,933,145	75,027	
Operating income	1,675,636	2,277,634	2,368,984	91,350	
Nonoperating revenues (expenses):					
Investment income	29,040	-	-	-	
Loans issued	475,766	1,146,234	1,146,234	-	
Reimbursements	(1,637,478)	(719,671)	(683,794)	35,877	
Principal retirement	(609,761)	(1,399,072)	(1,399,073)	(1)	
Interest and fiscal charges	(238,372)	(546,935)	(546,935)		
Total nonoperating revenues (expenses)	(1,980,805)	(1,519,444)	(1,483,568)	35,876	
Net change in fund equity	(305,169)	758,190	885,416	127,226	
Fund equity at beginning of year	3,106,029	3,106,029	3,106,029	-	
Prior year encumbrances appropriated	103,433	103,433	103,433		
Fund equity at end of year	\$ 2,904,293	\$ 3,967,652	\$ 4,094,878	\$ 127,226	

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) REFUSE FUND

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Operating revenues:					
Charges for services	\$ 2,285,201	\$ 2,297,658	\$ 2,306,824	\$ 9,166	
Other	7,446	3,950	5,504	1,554	
Total revenues	2,292,647	2,301,608	2,312,328	10,720	
Operating expenses:					
Personal services	860,647	802,767	768,917	33,850	
Contractual services	351,250	391,348	384,822	6,526	
Maintenance and operations	336,197	132,041	129,063	2,978	
Capital outlay	22,882	150,987	122,882	28,105	
Total expenses	1,570,976	1,477,143	1,405,684	71,459	
Operating income	721,671	824,465	906,644	82,179	
Nonoperating revenues (expenses):					
Investment income	17,002	-	-	-	
Intergovernmental	5,000	-	-	-	
Note issuance	135,000	-	-	-	
Reimbursements	(735,300)	(369,800)	(369,800)	-	
Debt service:					
Principal retirement	(24,983)	(24,983)	(24,983)	-	
Interest and fiscal charges	(2,351)	(2,351)	(2,351)		
Total nonoperating revenues (expenses)	(605,632)	(397,134)	(397,134)		
Net change in fund equity	116,039	427,331	509,510	82,179	
Fund equity at beginning of year	1,299,617	1,299,617	1,299,617	-	
Prior year encumbrances appropriated	34,867	34,867	34,867		
Fund equity at end of year	\$ 1,450,523	\$ 1,761,815	\$ 1,843,994	\$ 82,179	

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HEALTH ASSURANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2010

	Budge	eted Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Operating revenues:					
Charges for services	\$ 1,952,033	3 \$ 1,773,932	\$ 1,780,894	\$ 6,962	
Total revenues	1,952,033	3 1,773,932	1,780,894	6,962	
Operating expenses:					
Claims	1,819,686	5 1,604,911	1,560,221	44,690	
Maintenance and operations	590		2,103	(3)	
Total expenses	1,820,276		1,562,324	44,687	
Operating income	131,757	7 166,921	218,570	51,649	
Nonoperating revenues:					
Investment income	1,165	-	4	4	
Total nonoperating revenues	1,165	-	4	4	
Net change in fund equity	132,922	2 166,921	218,574	51,653	
Fund equity at beginning of year	4,875	5 4,875	4,875		
Fund equity at end of year	\$ 137,79	<u>\$ 171,796</u>	\$ 223,449	\$ 51,653	

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTION - AGENCY FUNDS

Agency Funds

Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

Utility Service Deposit

This fund is to account for monies put forth by customers as deposits on their utility accounts.

Fire Damage Removal

This fund is to account for monies deposited with the City in escrow until proper completion of work on fire damaged buildings.

Zoning and Rezoning

This fund accounts for monies paid by residents or businesses applying for zoning or rezoning of their property.

Mayor's Court

This fund accounts for fines and forfeitures used for the operation of the City's Mayor's Court.

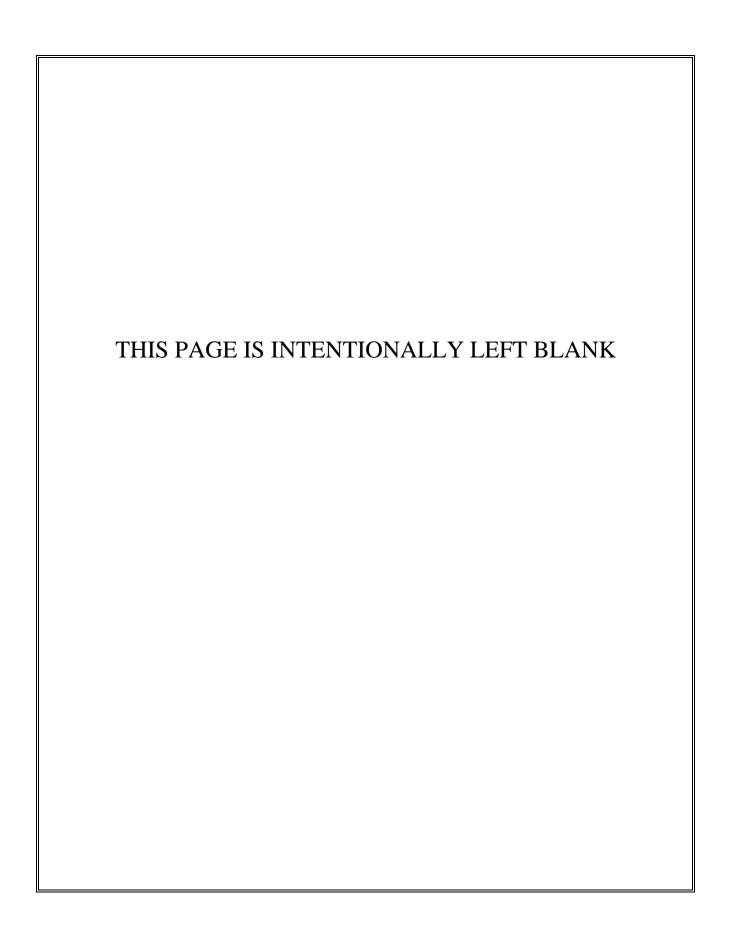
COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES $A \mathsf{GENCY} \ \mathsf{FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2010

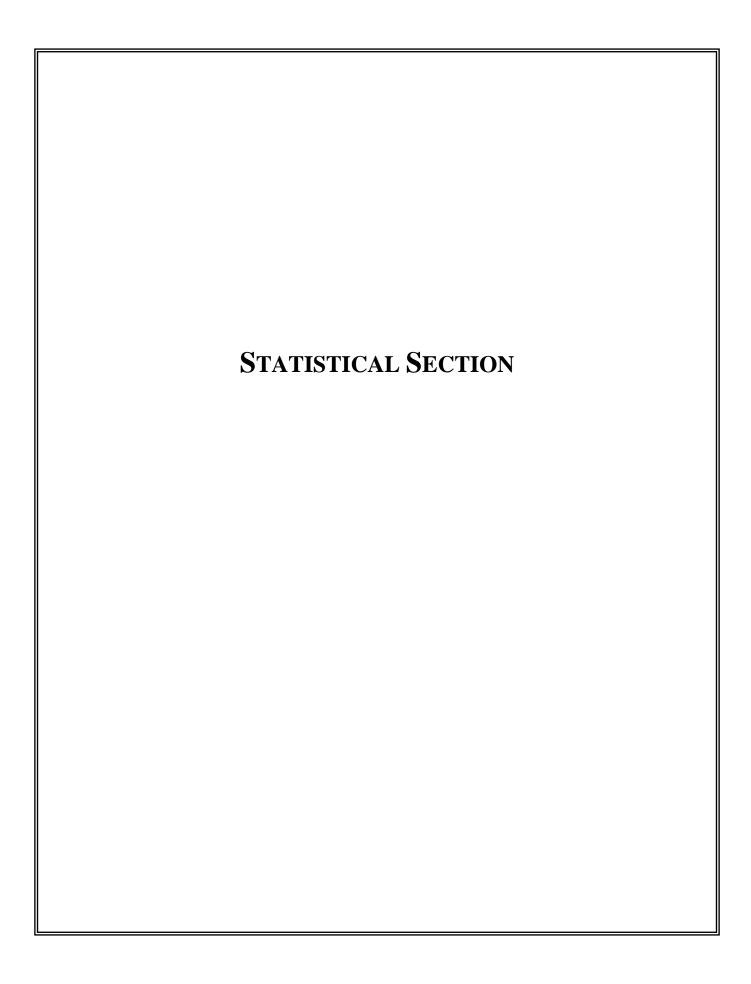
Utility Service Deposit]	eginning Balance 2/31/2009		.dditions	D.	eductions	1	Ending Balance //31/2010
Assets:	12	2/31/2009	A	aditions		eductions	12	/31/2010
Equity in pooled cash								
and cash equivalents	\$	261,810	\$	106,090	\$	106,656	\$	261,244
Total assets	\$	261,810	\$	106,090	\$	106,656	\$	261,244
		· · · · · · · · · · · · · · · · · · ·		<u> </u>		<u> </u>		<u> </u>
Liabilities:								
Deposits held and due to others	\$	261,810	\$	106,090	\$	106,656	\$	261,244
Total liabilities	\$	261,810	\$	106,090	\$	106,656	\$	261,244
Fire Damage Removal Assets: Equity in pooled cash and cash equivalents Total assets Liabilities: Deposits held and due to others Total liabilities.	\$ \$ \$	23,273 23,273 23,273 23,273	\$ \$	14,960 14,960 14,960 14,960	\$ \$ \$ \$	21,414 21,414 21,414 21,414	\$ \$ \$ \$	16,819 16,819 16,819 16,819
Zoning and Rezoning Assets: Equity in pooled cash and cash equivalents	\$ \$	7,522 7,522	\$ \$	2,500 2,500	\$ \$	497 497	\$ \$	9,525 9,525
Liabilities:								
Deposits held and due to others	\$	7,522	\$	2,500	\$	497	\$	9,525
Total liabilities	\$	7,522	\$	2,500	\$	497	\$	9,525
			=					

- - Continued

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS (CONCLUDED) FOR THE YEAR ENDED DECEMBER 31, 2010

Mayor's Court	1	eginning Balance /31/2009		Additions	F	Reductions	J	Ending Balance 2/31/2010
Assets: Cash in segregated accounts	\$	17,396	\$	926,990	\$	913,660	\$	30,726
Total assets	<u> </u>		\$		\$		\$	
Total assets		17,396	Φ	926,990	Þ	913,660		30,726
Liabilities:								
Undistributed monies	\$	17,396	\$	926,990	\$	913,660	\$	30,726
Total liabilities	\$	17,396	\$	926,990	\$	913,660	\$	30,726
Total Agency Funds Assets: Equity in pooled cash and cash equivalents	\$	292,605 17,396	\$	123,550 926,990	\$	128,567 913,660	\$	287,588 30,726
Total assets	\$	310,001	\$	1,050,540	\$	1,042,227	\$	318,314
Liabilities: Undistributed monies	\$	17,396 292,605	\$	926,990 123,550	\$	913,660 128,567	\$	30,726 287,588
Total liabilities	\$	310,001	\$	1,050,540	\$	1,042,227	\$	318,314





STATISTICAL SECTION

This part of the City of Steubenville's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents Page 162-175 **Financial Trends** These schedules contain trend information to help the reader understand how the City's financial performance and wellbeing have changed over time. 176-182 **Revenue Capacity** These schedules contain information to help the reader assess the City's most significant local revenue sources, income and property taxes. **Debt Capacity** 184-191 These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. **Demographic and Economic Information** 192-193 These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place. 194-199 **Operating Information**

Sources: Sources are noted on the individual schedules. The City implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

These schedules contain service and infrastructure data to help the reader understand how the information in the City's

financial report relates to the services the City provides and the activities it performs.

NET ASSETS BY COMPONENT LAST EIGHT YEARS (ACCRUAL BASIS OF ACCOUNTING)

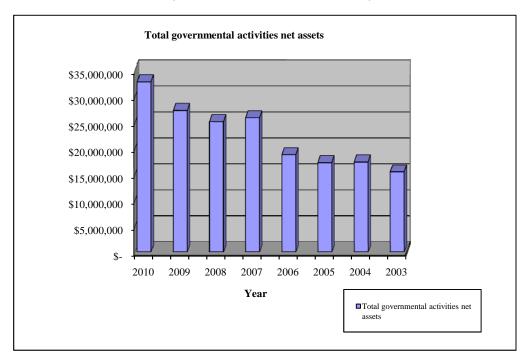
		2010		2009		2008		2007
Governmental activities:								
Invested in capital assets, net of related debt	\$	26,909,300	\$	23,206,767	\$	16,585,071	\$	15,898,225
Restricted for:								
Capital projects		288,314		-		-		5,669
Debt service		126,882		420,527		879,230		606,116
Street construction, maintenance and repair		1,838,580		1,728,087		2,435,015		2,154,123
Police and fire		82,567		102,051		88,829		51,763
Municipal court improvements		54,566		60,325		59,684		45,815
Recreation		66,800		29,430		2,846,834		3,045,062
Community development projects		1,747,983		1,829,627		2,354,668		1,619,150
Health programs		57,079		114,445		128,361		165,029
Safety programs		1,051,792		1,136,229		1,210,404		1,303,307
Equipment improvement		1,004,498		786,267		654,301		-
Other purposes		157,190		63,380		58,704		758,041
Unrestricted (deficit)		(586, 168)		(2,205,828)		(2,163,937)		183,363
Total governmental activities net assets	\$	32,799,383	\$	27,271,307	\$	25,137,164	\$	25,835,663
Business-type activities:								
Invested in capital assets, net of related debt	\$	10,317,812	\$	10,038,419	\$	7,806,962	\$	6,003,850
Restricted for:	Ψ		Ψ	10,030,417	Ψ	7,000,702	Ψ	0,003,030
Debt service		1,996,135		-		-		-
Capital projects		_		-		-		-
Unrestricted (deficit)		2,994,392		3,603,255		5,195,321		3,862,938
Total business-type activities net assets (deficit)	\$	15,308,339	\$	13,641,674	\$	13,002,283	\$	9,866,788
Total primary government:								
Invested in capital assets, net of related debt	\$	37,227,112	\$	33,245,186	\$	24,392,033	\$	21,902,075
Restricted for:								
Capital projects		288,314		-		-		5,669
Debt service		2,123,017		420,527		879,230		606,116
Street construction, maintenance and repair		1,838,580		1,728,087		2,435,015		2,154,123
Police and fire		82,567		102,051		88,829		51,763
Court computer		54,566		60,325		59,684		45,815
Recreation		66,800		29,430		2,846,834		3,045,062
Community development projects		1,747,983		1,829,627		2,354,668		1,619,150
Health programs		57,079		114,445		128,361		165,029
Safety programs		1,051,792		1,136,229		1,210,404		1,303,307
Equipment improvement		1,004,498		786,267		654,301		, , , <u>-</u>
Other purposes		157,190		63,380		58,704		758,041
Unrestricted (deficit)		2,408,224		1,397,427		3,031,384		4,046,301
Total primary government net assets	\$	48,107,722	\$	40,912,981	\$	38,139,447	\$	35,702,451

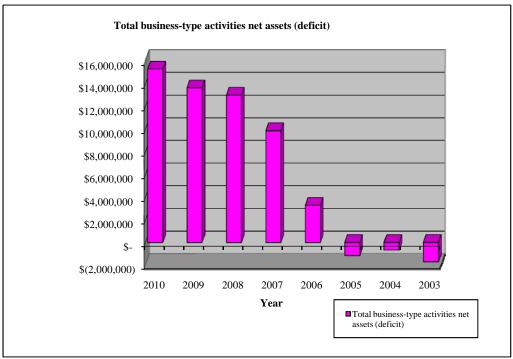
Source: City financial records

Note: 2003 was the first year the City implemented GASB Statement No. 34, so comparative information before that date is not available.

	2006		2005		2004		2003
\$	11,569,280	\$	10,295,202	\$	10,697,004	\$	8,989,950
	6,163		6,064		59,433		_
	349,711		96,880		1,990,719		1,676,511
	1,901,304		1,206,031		813,741		-
	22,519		16,172		18,771		-
	77,582		79,110		55,966		-
	387,185		264,184		228,884		-
	1,433,165		1,496,213		1,626,304		-
	170,125		155,792		202,038		-
	1,334,423		1,397,229		1,453,509		-
	-		-		-		-
	811,675		626,979		459,717		2,175,397
	681,931		1,597,186		(252,988)		2,604,997
\$	18,745,063	\$	17,237,042	\$	17,353,098	\$	15,446,855
\$	4,329,702	\$	3,617,908	\$	3,521,041	\$	1,660,889
	-		-		-		-
	-		-		-		672,331
Φ.	(1,042,723)	Ф.	(4,784,303)	Φ.	(4,193,054)		(4,037,621)
\$	3,286,979	\$	(1,166,395)	\$	(672,013)	\$	(1,704,401)
\$	15,898,982	\$	13,913,110	\$	14,218,045	\$	10,650,839
	6,163		6,064		59,433		672,331
	349,711		96,880		1,990,719		1,676,511
	1,901,304		1,206,031		813,741		-
	22,519		16,172		18,771		-
	77,582		79,110		55,966		-
	387,185		264,184		228,884		-
	1,433,165		1,496,213		1,626,304		-
	170,125		155,792		202,038		-
	1,334,423		1,397,229		1,453,509		-
	-		-		-		-
	811,675		626,979		459,717		2,175,397
	(360,792)	_	(3,187,117)		(4,446,042)	_	(1,432,624)
\$	22,032,042	\$	16,070,647	\$	16,681,085	\$	13,742,454

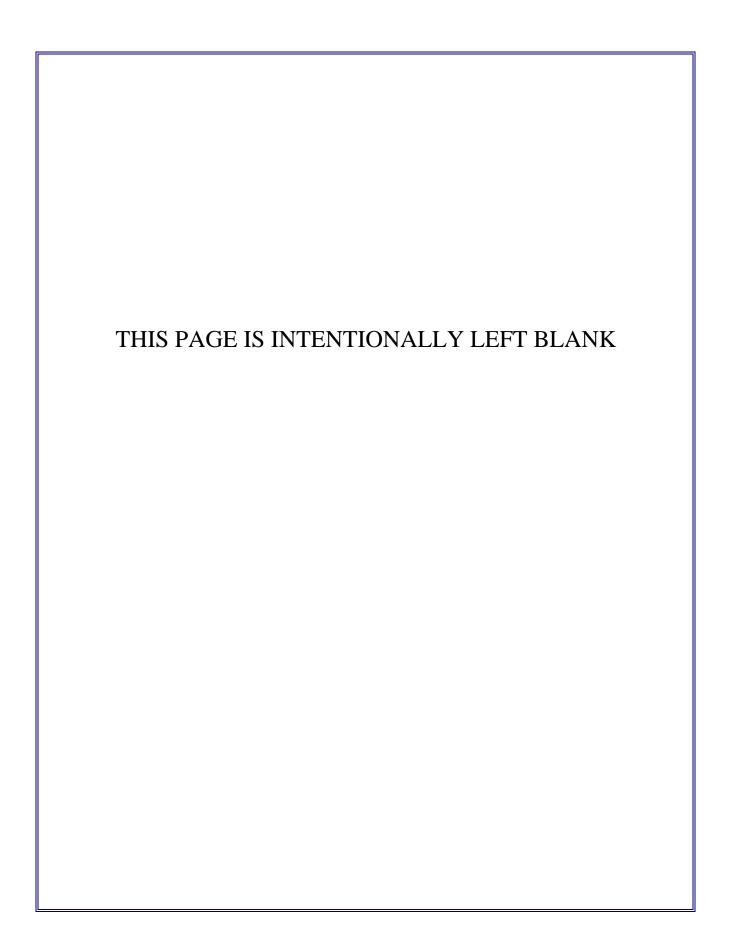
NET ASSETS CHART BY YEAR LAST EIGHT YEARS (ACCRUAL BASIS OF ACCOUNTING)





Source: City financial records.

Note: 2003 was the first year the City implemented GASB Statement No. 34, so comparative information before that date is not available.



CHANGES IN NET ASSETS LAST EIGHT YEARS (ACCRUAL BASIS OF ACCOUNTING)

		2010		2009		2008		2007
Program revenues:								_
Governmental activities:								
Charges for services:								
General government	\$	646,991	\$	801,003	\$	672,740	\$	722,722
Security of persons and property		1,466		-		-		-
Public health and welfare		232,830		225,164		222,305		96,972
Transportation		41,896		57,906		61,712		80,782
Community environment		129,981		72,974		91,980		122,548
Leisure time activity		191,177		153,526		173,053		147,641
Operating grants and contributions		2,651,845		1,695,188		2,085,508		2,075,776
Capital grants and contributions		5,745,507		1,225,697	-	1,121,706		336,145
Total governmental activities program revenues		9,641,693		4,231,458		4,429,004		3,582,586
Business-type activities:								
Charges for services:								
Water		4,795,414		4,835,011		6,173,116		7,097,240
Sewer		5,324,955		5,484,921		5,135,268		5,607,176
Refuse		2,323,022		2,291,258		2,071,423		2,054,759
Operating grants & contributions		-		5,000		-		-
Capital grants and contributions								
Total business-type activities program revenues		12,443,391		12,616,190		13,379,807		14,759,175
Total primary government	\$	22,085,084	\$	16,847,648	\$	17,808,811	\$	18,341,761
Expenses:								_
Governmental activities:								
General government	\$	2,911,400	\$	2,934,361	\$	3,483,576	\$	3,709,120
Security of persons and property		7,306,577	·	7,992,803		8,339,319		7,899,412
Public health and welfare		676,872		666,247		673,311		584,846
Transportation		3,109,896		3,033,970		3,128,182		3,108,143
Community environment		1,306,035		978,797		798,136		766,962
Leisure time activity		952,104		1,049,465		1,134,775		1,150,102
Interest and fiscal charges		262,986		200,235		166,141		110,959
Total governmental activities expenses		16,525,870		16,855,878		17,723,440		17,329,544
Business-type activities:								
Water		5,090,449		5,329,685		5,109,929		4,196,897
Sewer		4,075,627		3,293,273		3,544,872		3,261,806
Refuse		1,653,505		1,678,034		1,757,654		1,643,833
Total business-type activities expenses		10,819,581		10,300,992		10,412,455		9,102,536
Total primary government	\$	27,345,451	\$	27,156,870	\$	28,135,895	\$	26,432,080
Net (amount) management								
Net (expense) revenue: Governmental activities	¢	(6 994 177)	Ф	(12 624 420)	¢	(13 204 426)	Φ	(12 746 059)
	\$	(6,884,177)	\$	(12,624,420) 2,315,198	\$	(13,294,436)	\$	(13,746,958)
Business-type activities Total primary government net expense	\$	1,623,810 (5,260,367)	\$	(10,309,222)	\$	2,967,352 (10,327,084)	\$	5,656,639 (8,090,319)
Total primary government net expense	<u> </u>	(3,200,307)	φ	(10,309,222)	φ	(10,327,004)	φ	(0,070,317)

	2006		2005	2004			2003
\$	859,967	\$	1,162,228	\$	570,338	\$	44,056
	-		-		-		7,098
	116,237		116,747		112,663 15,344		-
	42,126 117,697		12,174 92,777		13,344		-
	141,343		150,299		138,125		129,212
	2,845,380		3,299,749		2,341,005		505,542
	693,500		156,930		-		2,160,102
	4,816,250		4,990,904		3,290,622		2,846,010
	5,208,970		2,953,427		5,272,318		4,391,282
	4,261,270		3,303,677		2,659,158		2,946,954
	1,879,283		1,558,520		1,224,700		1,585,341
	-		-		1,884		-
					82,933		236,654
	11,349,523		7,815,624		9,240,993		9,160,231
\$	16,165,773	\$	12,806,528	\$	12,531,615	\$	12,006,241
\$	3,068,472	\$	3,643,118	\$	2,922,021	\$	4,291,920
-	7,396,326	_	7,039,478	_	7,219,148	-	6,637,134
	554,806		552,773		551,723		483,774
	2,524,113		2,662,626		2,578,988		2,177,323
	996,697		1,152,806		1,204,524		1,714,799
	1,094,251		1,330,663		1,136,809		1,252,440
	155,708		157,898		139,162		59,187
	15,790,373		16,539,362		15,752,375		16,616,577
	3,005,936		3,883,618		3,774,894		2,904,483
	2,668,393		2,926,004		2,706,380		2,430,305
	1,480,158		1,566,337		1,560,753		1,435,658
	7,154,487		8,375,959		8,042,027		6,770,446
\$	22,944,860	\$	24,915,321	\$	23,794,402	\$	23,387,023
\$	(10,974,123)	\$	(11,548,458)	\$	(12,461,753)	\$	(13,770,567)
	4,195,036		(560,335)		1,198,966		2,389,785
\$	(6,779,087)	\$	(12,108,793)	\$	(11,262,787)	\$	(11,380,782)

⁻⁻ Continued

CHANGES IN NET ASSETS LAST EIGHT YEARS (CONTINUED) (ACCRUAL BASIS OF ACCOUNTING)

	2010			2009		2008		2007
General revenues and other changes in net assets:					-		-	
Governmental activities:								
Taxes:								
Property taxes levied for:								
General purposes	\$	986,308	\$	1,045,944	\$	1,081,165	\$	1,166,643
Debt service		211,596		218,263		224,870		241,412
Special revenue		-		-		-		-
Municipal income taxes levied for:								
General purposes		7,389,061		7,943,321		7,236,415		7,585,986
Street improvement		679,734		734,850		780,379		695,058
Equipment improvement		293,627		316,041		355,469		300,000
Recreation		97,875		105,347		118,490		100,000
Other taxes:								
Hotel occupance taxes		181,220		215,029		252,246		268,287
General purposes		-		-		-		-
Special revenue		-		-		-		-
Grants and entitlements								
not restricted to specific programs		2,353,784		1,857,377		2,156,652		2,921,033
Investment earnings		40,629		87,574		148,934		238,765
Contributions and donations		-		15,941		15,864		20,915
Other		184,657		225,452		225,453		195,974
Special item		-		-		-		2,617,966
Transfers		(6,238)		1,993,424				(30,000)
Total governmental activities		12,412,253		14,758,563		12,595,937		16,322,039
Business-type activities:								
Investment earnings		195		3,606		150,867		283,091
Other		36,422		171,224		17,276		610,079
Special item		-		142,787		-		-
Transfers		6,238		(1,993,424)		-		30,000
Total business-type activities		42,855		(1,675,807)		168,143		923,170
Total primary government	\$	12,455,108	\$	13,082,756	\$	12,764,080	\$	17,245,209
Change in net assets:								
Governmental activities	\$	5,528,076	\$	2,134,143	\$	(698,499)	\$	2,575,081
Business-type activities	Ψ	1,666,665	Ψ	639,391	Ψ	3,135,495	Ψ	6,579,809
Total primary government	\$	7,194,741	\$	2,773,534	\$	2,436,996	\$	9,154,890
F	Ψ	,,., ,, ,,	Ψ	2,7.0,001	Ψ	_,,,,,	Ψ	7,12 1,070

Source: City financial records

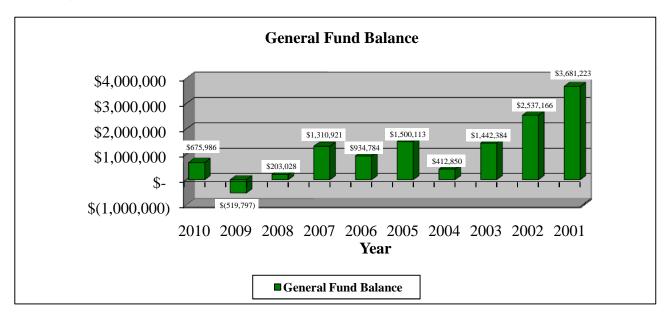
Note: 2003 was the first year the City implemented GASB Statement No. 34, so comparative information before that date is not available.

2006		2005	2004		2003
\$ 1,250,706	\$	1,205,469	\$	1,285,355	\$ 1,148,257
236,710		227,932		207,605	349,618
-		-		-	203,203
7,562,801		7,404,956		6,808,783	8,402,304
1,094,769		1,091,160		1,082,904	881,748
-		-		-,,	-
-		-		-	-
2.607		027.041		01.002	
2,607		237,241		81,902	1,352,889
-	-			-	946,005
					240,003
1,899,649		1,939,642		2,237,786	1,307,095
233,119		161,181		67,950	80,441
_		-		-	-
295,708		225,647		215,819	723,195
(93,925)		6,896		-	-
 12,482,144				11,988,104	 15 204 755
 12,462,144		12,500,124		11,988,104	 15,394,755
128,394		72,849		18,112	15,384
36,019		-		4,700	339,058
-		-		-	-
 93,925		(6,896)			
 258,338		65,953		22,812	 354,442
\$ 12,740,482	\$	12,566,077	\$	12,010,916	\$ 15,749,197
\$ 1,508,021	\$	951,666	\$	(473,649)	\$ 1,624,188
4,453,374	-	(494,382)	•	1,221,778	2,744,227
\$ 5,961,395	\$	457,284	\$	748,129	\$ 4,368,415

FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2010	2009	2008	2007	2006	2005
General fund:						
Reserved	\$ 361,587	\$ 319,606	\$ 1,279,272	\$ 2,166,736	\$ 1,355,508	\$ 1,715,504
Unreserved (deficit)	314,399	(839,403)	(1,076,244)	(855,815)	(420,724)	(215,391)
Total general fund	\$ 675,986	\$ (519,797)	\$ 203,028	\$ 1,310,921	\$ 934,784	\$ 1,500,113
All other governmental funds:						
Reserved	\$ 312,317	\$ 1,472,789	\$ 1,339,217	\$ 214,565	\$ 546,490	\$ 412,947
Unreserved (deficit), reported in:						
Special revenue funds	1,994,119	3,094,366	6,033,891	7,731,775	4,175,135	3,434,654
Capital projects funds	288,314	483,583	(114,796)	5,669	6,163	6,064
Debt service fund	64,342	344,483	806,046	542,029	287,488	
Total all other governmental funds	\$ 2,659,092	\$ 5,395,221	\$ 8,064,358	\$ 8,494,038	\$ 5,015,276	\$ 3,853,665

Source: City financial records



2004	2003	2002	2001
\$ 926,792	\$ 2,133,430	\$ 2,800,956	\$ 3,356,722
(513,942)	(691,046)	(263,790)	324,501
\$ 412,850	\$ 1,442,384	\$ 2,537,166	\$ 3,681,223
\$ 225,847	\$ 1,779,022	\$ 201,210	\$ 793,943
2,992,219	3,734,689	3,396,040	1,543,594
59,433	-	(222,261)	-
1,931,570	-	1,439,479	1,200,514
\$ 5,209,069	\$ 5,513,711	\$ 4,814,468	\$ 3,538,051

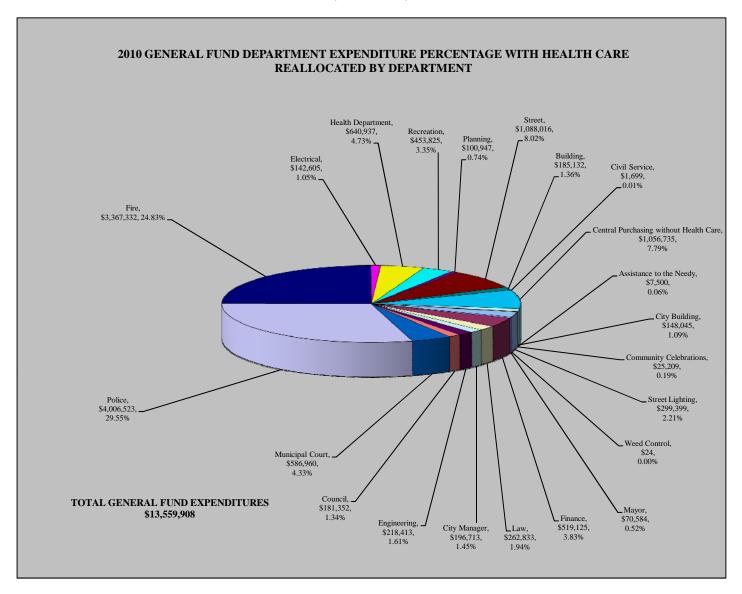
CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2010	2009	2008	2007	2006
Revenues					
Taxes	\$ 10,022,014	\$ 10,334,853	\$ 10,270,175	\$ 10,609,414	\$ 9,896,164
Charges for services	93,014	99,956	108,076	115,666	117,442
Licenses and permits	746,178	531,924	644,608	578,566	574,840
Fines and forfeitures	328,654	385,276	366,135	389,442	400,215
Intergovernmental	9,041,850	4,840,646	4,808,235	5,208,001	5,550,198
Special assessments	37,481	24,546	17,396	19,532	21,917
Investment income	41,021	94,164	177,626	400,646	254,387
Rental income	106,107	88,750	102,971	86,991	105,189
Contributions and donations	87,358	320,987	15,864	35,915	-
Other	220,932	225,452	210,552	182,084	333,118
Total revenues	20,724,609	16,946,554	16,721,638	17,626,257	17,253,470
Expenditures					
Current:					
General government	2,802,787	3,082,262	3,182,833	3,818,711	2,994,448
Security of persons and property	6,901,448	7,739,712	8,116,321	7,730,624	7,304,695
Public health and welfare	668,145	654,942	657,005	567,287	550,636
Transportation	4,216,869	3,931,171	3,475,403	2,883,481	1,982,037
Community environment	1,631,489	1,365,997	800,670	790,370	995,509
Leisure time activity	666,609	4,143,221	1,341,137	1,095,447	1,023,240
Capital outlay	4,871,515	1,968,845	120,465	24,900	1,286,959
Debt service:					
Principal retirement	3,706,834	804,310	412,361	226,195	362,045
Interest and fiscal charges	303,767	148,056	167,917	110,716	157,552
Bond issuance cost	125,262				
Total expenditures	25,894,725	23,838,516	18,274,112	17,247,731	16,657,121
Excess of revenues over (under) expenditures	(5,170,116)	(6,891,962)	(1,552,474)	378,526	596,349
Other financing sources (uses)					
Notes issued	_	3,500,000	_	750,000	-
Loans issued	-	-	-	-	-
Bonds issued	3,497,612	-	-	-	-
Premium on bonds	131,071	-	-	-	-
Capital lease transaction	-	-	-	24,406	-
Sale of capital assets	1,087	-	14,901	13,890	-
Transfers in	344,482	150,000	-	695	54,692
Transfers (out)	(344,482)	(150,000)	-	(695)	(54,759)
Proceeds from sale of golf course				2,688,077	
Total other financing sources (uses)	3,629,770	3,500,000	14,901	3,476,373	(67)
Net change in fund balances	\$ (1,540,346)	\$ (3,391,962)	\$ (1,537,573)	\$ 3,854,899	\$ 596,282
Capital expenditures	7,497,907	10,162,964	2,099,841	1,336,789	1,339,728
Debt service as a percentage of noncapital expenditures.	22.48%	6.96%	3.59%	2.12%	3.39%

Source: City financial records

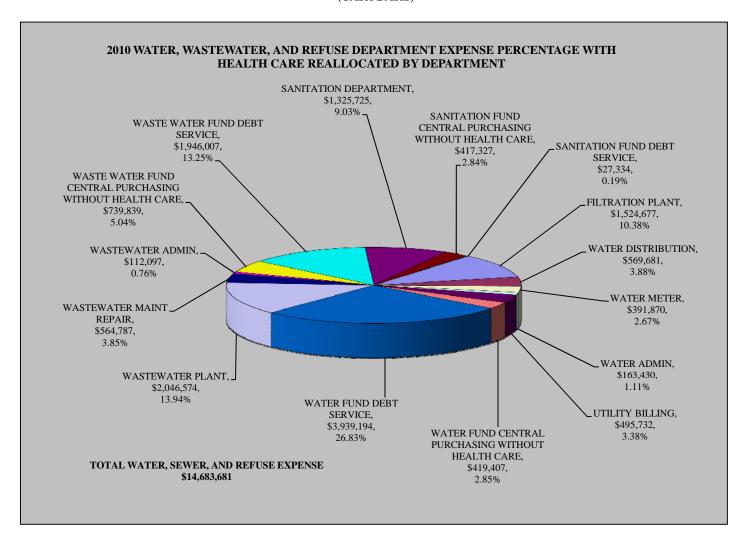
2005	2004	2003	2002	2001		
\$ 10,114,019	\$ 9,746,602	\$ 10,275,944	\$ 9,751,456	\$ 10,498,542		
141,887	122,305	180,367	746,943	230,905		
508,617	531,805	672,008	590,545	601,728		
627,392	237,781	-	-	-		
5,534,534	4,430,523	5,383,232	6,192,083	5,152,346		
21,052	17,206	· -	17,452	23,550		
158,753	67,302	80,441	<u>-</u>	-		
89,754	57,726	-	-	-		
-	-	-	-	-		
225,647	197,313	790,994	947,823	1,320,117		
17,421,655	15,408,563	17,382,986	18,246,302	17,827,188		
3,557,204	3,048,252	4,238,125	3,774,495	3,337,589		
7,056,162	7,203,239	6,634,632	6,150,680	5,656,238		
541,450	558,459	478,712	442,091	408,723		
3,964,513	3,494,551	2,176,920	1,927,320	1,931,853		
1,142,684	1,184,462	1,832,466	1,461,661	1,600,729		
1,275,090	1,278,909	1,183,695	1,190,642	950,620		
497,326	310,546	941,600	3,118,584	2,952,842		
120,688	324,404	29,033	125,569	318,689		
136,303	138,909	46,887	-	-		
18,291,420	17,541,731	17,562,070	18,191,042	17,157,283		
(869,765)	(2,133,168)	(179,084)	55,260	669,905		
-	183,000	-	76,500	222,709		
586,100	-	-	-	-		
-	-	-	-	-		
-	-	-	-	-		
7,377	26,401	-	-	-		
1,251	81,569	-	-	-		
2,163,120	400,000	88,853	500,000	400,000		
(2,156,224)	-	(88,853)	(500,000)	(400,000)		
601,624	690,970		76,500	222,709		
\$ (268,141)	\$ (1,442,198)	\$ (179,084)	\$ 131,760	\$ 892,614		
2,356,926	2,203,905	1,026,613	3,118,584	2,952,842		
1.61%	3.02%	0.46%	0.83%	2.24%		

GENERAL FUND EXPENDITURES CHART BY DEPARTMENT CURRENT YEAR (CASH BASIS)



Source: City financial records.

ENTERPRISE FUNDS EXPENSES BY DEPARTMENT CURRENT YEAR (CASH BASIS)



Source: City financial records.

ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS

	Real P	roperty	Public Utility Property					Tangible Personal Property			
Collection Year	Assessed Value	Estimated Actual Value (a)		Assessed Value		Estimated Actual Value (b)	Assessed Value			Estimated Actual Value (c)	
2010	\$ 232,243,400	\$ 663,552,571	\$ 11,301,060		\$	12,842,114	\$	345,630	\$	5,530,080	
2009	237,605,420	678,872,629		10,779,200		12,249,091		674,930		10,798,880	
2008	234,308,020	669,451,486		10,902,720		12,389,455		14,664,912		234,638,592	
2007	230,981,890	659,948,257		12,857,380		14,610,659		19,189,085		153,512,680	
2006	206,432,060	589,805,886		13,051,460		14,831,205		22,470,997		119,845,317	
2005	203,563,940	581,611,257		13,235,020		15,039,795		31,607,557		126,430,228	
2004	205,439,310	586,969,457		12,935,750		14,699,716		29,566,069		118,264,276	
2003	194,790,780	556,545,086		12,849,760		14,602,000		27,607,706		110,430,824	
2002	201,970,840	577,059,543		9,896,144		11,245,618		20,392,891		81,571,564	
2001	202,604,502	578,870,006		12,929,415		14,692,517		22,374,632		89,498,528	

Source: Jefferson County, Ohio; Auditor's Office

⁽a) Real property is assessed at 35% of actual value. Real property taxes collected in a calendar year are levied as of January 1 of that year based on assessed values as of January 1 of the preceding year.

⁽b) Public utility is assessed at 88% of actual value. Public utility real and tangible property taxes collected in a calendar year are levied in the preceding calendar year based on assessed values determined as of December 31 of the second preceding year.

⁽c) For 2005 and prior, tangible personal is assessed at 25% of true value for capital assets and 23% percent of true value for inventory.

For 2006, tangible personal personal property tax is assessed at 18.75% of property value, including inventory.

For 2007, tangible personal personal property tax is assessed at 12.50% of property value, including inventory.

For 2008, tangible personal personal property tax is assessed at 6.25% of property value, including inventory.

For 2009 and 2010, tangible personal property tax is assessed at 0.00% of property value, including inventory, except for telephone tangible personal property which is assessed at 10% of property value, including inventory. In 2009 and 2010, telephone tangible is the only taxable tangible personal property.

Total

Assessed Value	Estimated Actual Value	Ratio	Total Direct Tax Rate			
\$ 243,890,090	\$ 681,924,765	35.76%	\$	8.20		
249,059,550	701,920,600	35.48%		8.20		
259,875,652	916,479,533	28.36%		8.20		
263,028,355	828,071,596	31.76%		8.20		
241,954,517	724,482,409	33.40%		8.20		
248,406,517	723,081,282	34.35%		8.20		
247,941,129	719,933,450	34.44%		8.20		
235,248,246	681,577,910	34.52%		8.20		
232,259,875	669,876,725	34.67%		8.20		
237,908,549	683,061,051	34.83%		8.20		

DIRECT AND OVERLAPPING PROPERTY TAX RATES (RATE PER \$1,000 OF ASSESSED VALUE) LAST TEN YEARS

		City Direct Rates							Overlapping Rates							
Collection Year	Operating		Debt Operating Service		Police and Total Direct Fire Pension Rate		Jefferson County		Steubenville City School District		Jefferson County Joint Vocational School		Steel Valley Regional Transit Authority			
2010	\$	6.60	\$	1.00	\$	0.60	\$	8.20	\$	11.95	\$	35.35	\$	1.50	\$	1.50
2009		6.60		1.00		0.60		8.20		13.25		35.35		1.50		1.50
2008		6.60		1.00		0.60		8.20		11.95		35.35		1.50		1.50
2007		6.60		1.00		0.60		8.20		11.95		35.35		1.50		1.50
2006		6.60		1.00		0.60		8.20		11.95		35.35		1.50		1.50
2005		6.60		1.00		0.60		8.20		11.95		35.35		1.50		1.00
2004		6.60		1.00		0.60		8.20		10.95		35.35		1.50		1.00
2003		6.60		1.00		0.60		8.20		10.95		35.95		1.50		1.00
2002		6.60		1.00		0.60		8.20		10.75		36.45		1.50		1.00
2001		6.60		1.00		0.60		8.20		10.75		36.45		1.50		1.00

Source: Jefferson County, Ohio; Auditor's Office

Note: Prior to 2010, Eastern Gateway Community College was

known as Jefferson County Community College.

Overlapping Rates (continued)

Eastern Gateway Community College		Indian Creek Local School District		Public Library of Steubenville and Jefferson County		Ove	Fotal rlapping Rates	Total Direct and Overlapping Rates			
\$	1.00	\$	42.65	\$	1.00	\$	94.95	\$	103.15		
	1.00		42.65		-		95.25		103.45		
	1.00		39.10		-		90.40		98.60		
	1.00		39.10		-		90.40		98.60		
	1.00		39.10		-		90.40		98.60		
	1.00		39.10		-		89.90		98.10		
	1.00		39.10		-		88.90		97.10		
	1.00		39.10		-		89.50		97.70		
	1.00		39.10		-		89.80		98.00		
	1.00		39.10		-		89.80		98.00		

PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND TWO YEARS AGO

Decem	nar	- 4	

Taxpayer	 Taxable Assessed Value	Rank	Percentage of Assessed Value
Fort Steuben Improvements	\$ 12,747,470	1	5.23%
Ohio Power Company	10,284,800	2	4.22%
Hollywood Center, Inc.	3,847,730	3	1.58%
Cal-Steuben Limited	2,325,930	4	0.95%
Carriage Inn of Steubenville, Inc.	1,952,630	5	0.80%
Laurels of Steubenville LLC	1,902,180	6	0.78%
L Steubenville LLC	1,589,810	7	0.65%
Wheeling Pittsburgh Steel	1,529,710	8	0.63%
Columbia Gas of Ohio, Inc.	1,308,580	9	0.54%
Crown Hotels, Inc.	 1,236,970	10	0.51%
Total, top ten principal property taxpayers	\$ 38,725,810		15.89%
Total City property tax assessed			
valuation	\$ 243,890,090		

December 31, 2008

Taxpayer	 Taxable Assessed Value	Rank	Percentage of Assessed Value		
Fort Steuben Improvements	\$ 12,726,650	1	4.90%		
Ohio Power Company	9,750,000	2	3.75%		
Hollywood Center, Inc.	3,847,730	3	1.48%		
Wheeling Pittsburgh Steel	2,784,680	4	1.07%		
Cal-Steuben Limited	2,325,930	5	0.90%		
Carriage Inn of Steubenville, Inc.	1,948,010	6	0.75%		
Crown Hotels, Inc.	1,236,970	7	0.48%		
L Steubenville LLC	1,155,000	8	0.44%		
Albert Ltd.	1,086,560	9	0.42%		
Columbia Gas of Ohio, Inc.	 1,069,280	10	0.41%		
Total, top ten principal property taxpayers	\$ 37,930,810		14.60%		
Total City property tax assessed					
valuation	\$ 259,875,652				

Source: Jefferson County, Ohio; Auditor's Office

Note: Information prior to 2008 is not available

PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

<u>Year</u>	Total Levy	Current Collection	Percent of Current Collections to Tax Levy	Delinquent Collections	Total Collections	Percent of Total Collections to Tax Levy	Outstanding Delinquent Taxes	Percentage of Delinquent Taxes to Tax Levy
2010	\$ 1,314,478	\$ 1,119,407	85.16%	\$ 58,587	\$ 1,177,994	89.62%	\$ 512,001	38.95%
2009	1,327,149	1,128,015	85.00%	72,954	1,200,969	90.49%	495,411	37.33%
2008	1,348,726	1,176,758	87.25%	63,689	1,240,447	91.97%	467,612	34.67%
2007	1,496,121	1,331,222	88.98%	60,922	1,392,144	93.05%	427,988	28.61%
2006	1,442,041	1,296,800	89.93%	49,154	1,345,954	93.34%	425,422	29.50%
2005	1,428,992	1,310,667	91.72%	58,691	1,369,358	95.83%	383,321	26.82%
2004	1,409,396	1,294,223	91.83%	68,589	1,362,812	96.69%	379,912	26.96%
2003	1,362,805	1,204,289	88.37%	49,740	1,254,029	92.02%	378,798	27.80%
2002	1,346,123	1,230,011	91.37%	57,772	1,287,783	95.67%	N/A	N/A
2001	1,382,322	1,266,602	91.63%	65,904	1,332,506	96.40%	N/A	N/A

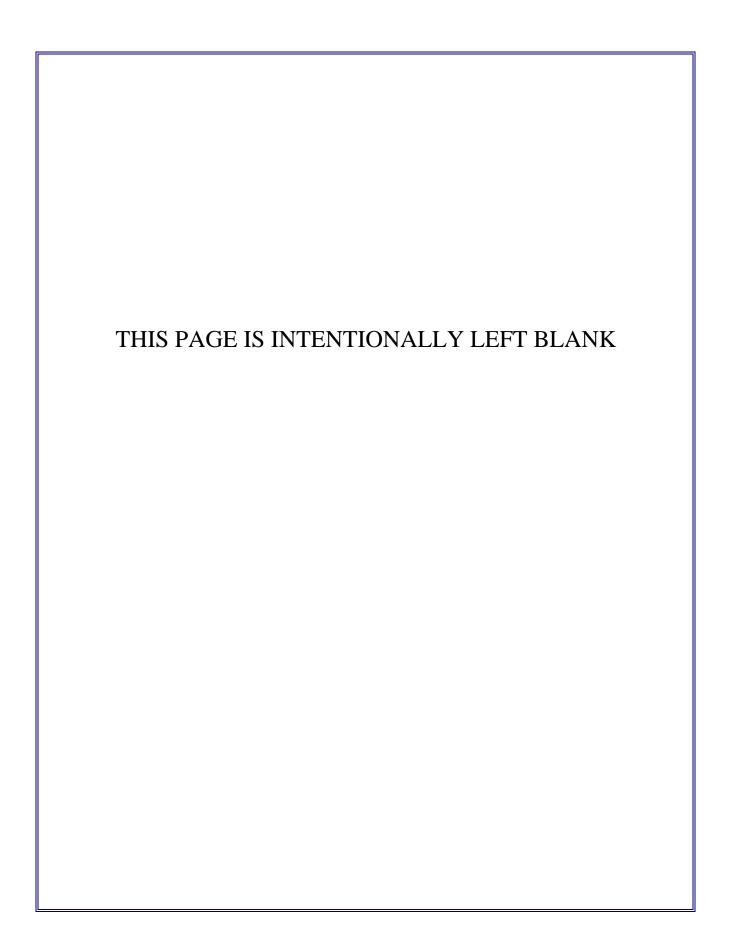
Source: Jefferson County, Ohio; Auditor's Office

Note: N/A indicates the information is not available.

INCOME TAX RATE AND COLLECTIONS LAST TEN YEARS (CASH BASIS)

Year	Tax Rate	Total Tax Collected		
2010	2.00%	\$	8,641,927	
2009	2.00%		8,772,925	
2008	2.00%		8,809,796	
2007	2.00%		8,915,531	
2006	2.00%		8,476,037	
2005	2.00%		8,445,071	
2004	2.00%		8,106,255	
2003	2.00%		8,917,898	
2002	2.00%		8,190,322	
2001	2.00%		8,277,686	

Source: Regional Income Tax Agency (RITA)



RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

		Governmen	Business-type Activities				
Year	General Obligation Bonds	Loans	Notes	Capital Leases	General Obligation Bonds	Loans	
2010	\$ 3,497,922	\$ 1,059,760	\$ -	\$ 7,326	\$ 4,559,776	\$ 43,466,803	
2009	-	1,216,006	3,500,000	13,311	2,698,876	44,001,171	
2008	-	1,429,942	541,239	19,679	2,888,630	42,890,909	
2007	-	1,650,340	681,864	30,013	3,069,261	33,332,047	
2006	-	1,759,540	-	15,150	3,245,984	25,481,533	
2005	-	2,076,248	-	22,790	3,414,000	13,658,121	
2004	-	1,568,226	-	21,878	-	14,635,825	
2003	-	1,670,451	-	-	-	13,988,341	
2002	-	1,642,984	-	-	-	9,934,107	
2001	-	4,955,351	-	-	-	4,250,472	

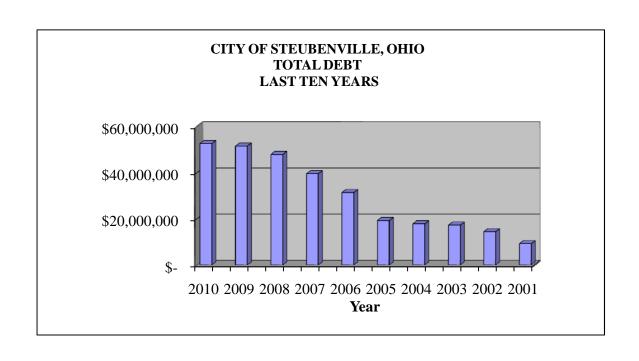
Sources:

⁽a) See notes to the financial statements regarding the City's outstanding debt information.

⁽b) See Schedule "Demographic and Economic Statistics - Last Ten Years" for personal income and population.

Business-type Activities (Continued)

 Notes	Capital Notes Leases		(a) (b) Total Total Primary Personal Government Income		Percentage of Personal (b) Income Population		Per Capita		
\$ 26,304	\$	-	\$	52,617,891	\$ 590,762,599	8.91%	18,659	\$	2,820
51,292		-		51,480,656	591,493,780	8.70%	18,820		2,735
75,029		-		47,845,428	568,021,323	8.42%	19,329		2,475
749,579		10,296		39,523,400	528,103,595	7.48%	19,015		2,079
787,257		20,121		31,309,585	498,421,180	6.28%	19,015		1,647
42,334		29,495		19,242,988	494,351,970	3.89%	19,015		1,012
1,557,414		38,439		17,821,782	475,260,910	3.75%	19,015		937
1,576,881		46,973		17,282,646	466,856,280	3.70%	19,015		909
2,800,000		-		14,377,091	447,632,115	3.21%	19,015		756
-		-		9,205,823	428,274,845	2.15%	19,015		484



RATIO OF GENERAL BONDED DEBT TO ASSESSED VALUE AND BONDED DEBT PER CAPITA LAST TEN YEARS

Year	Population (1)	imated Actual ue of Taxable Property	 Bonded Debt	Ratio of Bonded Debt to Estimated Actual Value of Property	 Bonded Debt Per Capita
2010	18,659	\$ 681,924,765	\$ 8,057,698	1.18%	\$ 432
2009	18,820	701,920,600	2,698,876	0.38%	143
2008	19,329	916,479,533	2,888,630	0.32%	149
2007	19,015	828,071,596	3,069,261	0.37%	161
2006	19,015	724,482,409	3,245,984	0.45%	171
2005	19,015	723,081,282	3,414,000	0.47%	180
2004	19,015	719,933,450	-	0.00%	-
2003	19,015	681,577,910	-	0.00%	-
2002	19,015	669,876,725	-	0.00%	-
2001	19,015	683,061,051	-	0.00%	-

Source: (1) U.S Census Bureau

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2010

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of rlapping Debt
Direct:			
City of Steubenville	\$ 3,497,922	100.00%	\$ 3,497,922
Total of direct debt	3,497,922		3,497,922
Overlapping debt:			
Steubenville City School District	5,713,261	96.61%	5,519,581
Jefferson County	1,845,000	20.86%	384,867
Jefferson County Joint Vocational School	1,078,690	20.35%	219,513
Indian Creek Local School District	11,104,999	24.82%	2,756,261
Total of overlapping debt	19,741,950		 8,880,222
Total direct and overlapping debt	\$ 23,239,872		\$ 12,378,144

Source: Ohio Municipal Advisory Council

Note: The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the City's taxable assessed value that is within the subdivision's boundaries and dividing it by the City's total taxable assessed value.

WATER OWDA LOAN PLEDGED REVENUE COVERAGE LAST EIGHT YEARS

		(Operating	(Direct Operating	Ne	et Available	Debt S	Servic	e	
_	Year		Revenues		xpenses (1)		Revenues	Principal		Interest	Coverage
	2010	\$	4,824,259	\$	2,985,940	\$	1,838,319	\$ 1,564,824	\$	1,232,791	0.66
	2009		4,769,977		3,235,982		1,533,995	1,448,648		1,182,229	0.58
	2008		6,182,944		3,096,569		3,086,375	1,881,887		1,137,062	1.02
	2007		7,663,037		2,665,927		4,997,110	1,471,497		817,390	2.18
	2006		5,235,595		2,110,122		3,125,473	1,125,350		507,860	1.91
	2005		2,953,427		2,960,570		(7,143)	1,087,056		531,682	(0.00)
	2004		5,272,318		2,986,474		2,285,844	985,598		489,370	1.55
	2003		4,721,626		2,743,890		1,977,736	425,790		350,598	2.55

⁽¹⁾ Operating expenses do not include depreciation.

Source: City financial records

Note: The City did not have debt service payments on OWDA loans prior to 2003.

SEWER OWDA LOAN PLEDGED REVENUE COVERAGE LAST EIGHT YEARS

	Operating	Direct Operating	Na	et Available		Dobt 9	Service			
Year	Revenues	xpenses (1)	Revenues		Principal		Interest		Coverage	
2010	\$ 5,327,028	\$ 3,230,109	\$	2,096,919	\$	224,560	\$	471,615	3.01	
2009	5,433,208	3,386,044		2,047,164		215,698		480,477	2.94	
2008	5,140,602	3,366,498		1,774,104		330,086		23,638	5.02	
2007	5,647,788	3,019,514		2,628,274		319,723		33,998	7.43	
2006	4,262,096	2,448,946		1,813,150		309,685		44,035	5.13	
2005	3,303,677	2,619,793		683,884		299,963		53,685	1.93	
2004	2,659,158	2,390,149		269,009		153,098		36,953	1.42	
2003	2,954,058	1,898,114		1,055,944		6,551		6,639	80.06	

⁽¹⁾ Operating expenses do not include depreciation.

Source: City financial records

Note: The City did not have debt service payments on OWDA loans prior to 2003.

COMPUTATION OF LEGAL DEBT MARGIN LAST TEN YEARS

		2010	 2009	 2008	 2007
Assessed value (a)	\$	243,544,460	\$ 248,906,480	\$ 244,714,840	\$ 241,293,590
Legal debt margin: Debt limitation - 10.5% of assessed value		25,572,168	26,135,180	25,695,058	25,335,827
Debt applicable to limitation: General obligation bonds Gross indebtedness		8,057,388	 2,698,876	 2,888,630	 3,069,261
(Total voted and unvoted debt)		8,057,388	 2,698,876	 2,888,630	 3,069,261
Less: debt outside limitations General obligation bonds Total debt outside limitations	_	(4,559,776) (4,559,776)	 (2,698,876) (2,698,876)	 (2,888,630) (2,888,630)	 (3,069,261)
Total debt applicable to limitation - Within 10.5% limitations		3,497,612	-	-	-
Less: amount available in debt service fund to pay debt applicable to limitation		(64,342)	 (344,483)	 (806,046)	 (542,029)
Net debt within 10.5% limitation		3,433,270	(344,483)	(806,046)	(542,029)
Overall debt margin within 10.5% limitation	\$	22,138,898	\$ 26,479,663	\$ 26,501,104	\$ 25,877,856
Unvoted debt limitation - 5.5% of assessed valuation	\$	13,394,945	\$ 13,689,856	\$ 13,459,316	\$ 13,271,147
Gross indebtedness authorized by council Less: debt outside limitations:		8,057,388	2,698,876	2,888,630	3,069,261
Total debt outside limitations		(8,057,388)	 (2,698,876)	 (2,888,630)	 (3,069,261)
Unvoted debt margin within 5.5% limitation	\$	13,394,945	\$ 13,689,856	\$ 13,459,316	\$ 13,271,147

Source: City of Steubenville financial records

⁽a) Beginning in 2007, the debt limit excludes the assessed valuation of tangible personal property tax, as well as railroad and telephone public utility personal property in accordance with Ohio House Bill 530.

	2006		2005	 2004	 2003		2002		2001
\$	241,954,517	\$	248,406,517	\$ 247,941,129	\$ 235,248,246	\$	232,259,875	\$	237,908,549
	25,405,224		26,082,684	26,033,819	24,701,066		24,387,287		24,980,398
	3,245,984		3,414,000	 <u>-</u>	 <u>-</u>		-		-
	3,245,984	-	3,414,000	 -	 -	-			
	(3,245,984) (3,245,984)		(3,414,000) (3,414,000)	 <u>-</u>	<u>-</u>			_	<u>-</u>
	-		-	-	-		-		-
·	(287,488)		(37,683)	 (1,931,570)	 (1,676,511)		(1,439,479)		(1,200,514)
	(287,488)		(37,683)	 (1,931,570)	 (1,676,511)		(1,439,479)		(1,200,514)
\$	25,692,712	\$	26,120,367	\$ 27,965,389	\$ 26,377,577	\$	25,826,766	\$	26,180,912
\$	13,307,498	\$	13,662,358	\$ 13,636,762	\$ 12,938,654	\$	12,774,293	\$	13,084,970
	3,245,984		3,414,000	-	-		-		-
	(3,245,984)		(3,414,000)	 	 				
\$	13,307,498	\$	13,662,358	\$ 13,636,762	\$ 12,938,654	\$	12,774,293	\$	13,084,970

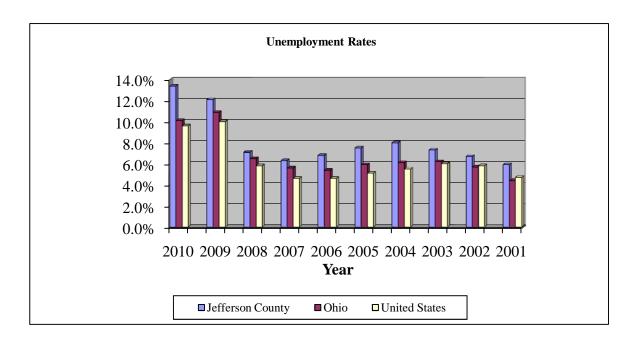
DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

			Per Capita		Annual Avera	ge Unemployme	ent Rates (2)
Year	Population (1)	Personal Income		er Capita onal Income (3)	Jefferson County	Ohio	United States
2010	18,659	\$ 590,762,599	\$	31,661	13.4%	10.1%	9.6%
2009	18,820	591,493,780		31,429	12.1%	10.9%	10.0%
2008	19,329	568,021,323		29,387	7.1%	6.5%	5.8%
2007	19,015	528,103,595		27,773	6.3%	5.6%	4.6%
2006	19,015	498,421,180		26,212	6.8%	5.4%	4.6%
2005	19,015	494,351,970		25,998	7.5%	5.9%	5.1%
2004	19,015	475,260,910		24,994	8.0%	6.1%	5.5%
2003	19,015	466,856,280		24,552	7.3%	6.2%	6.0%
2002	19,015	447,632,115		23,541	6.7%	5.7%	5.8%
2001	19,015	428,274,845		22,523	5.9%	4.4%	4.7%

Sources:

- (1) U.S. Census Bureau
- (2) Ohio Department of Job & Family Services, Office of Workforce Development
- (3) U.S. Department of Commerce, Bureau of Economic Analysis

Note: Per capita personal income is presented for the Weirton-Steubenville Metropolitan Statistical Area (MSA).



PRINCIPAL EMPLOYERS CURRENT YEAR AND TWO YEARS AGO

		2010	
Employer	Number of Employees	Rank	Percent of Total Employment
Franciscan University	1,973	1	18.48%
Trinity Medical Center West	1,265	2	11.85%
Jefferson County	619	3	5.80%
Wal-Mart Associates, Inc.	558	4	5.23%
Eastern Gateway Community College	482	5	4.51%
Steubenville City School District	339	6	3.17%
Trinity Medical Center East	301	7	2.82%
City of Steubenville	220	8	2.06%
Laurels of Jefferson LLC	216	9	2.02%
The Kroger Co.	188	10	1.76%
Total of top ten	6,161		57.70%
Total City employment	10,679		

		2008	
Employer	Number of Employees	Rank	Percent of Total Employment
Franciscan University	1,859	1	18.02%
Trinity Medical Center West	1,508	2	14.62%
Jefferson County	660	3	6.40%
Wal-Mart Associates Inc.	637	4	6.18%
Eastern Gateway Community College	445	5	4.31%
Trinity Medical Center East	345	6	3.34%
Steubenville City School District	344	7	3.34%
City of Steubenville	245	8	2.38%
Lowe's Home Centers Inc.	245	9	2.38%
Wheeling-Pittsburgh Steel	240	10	2.33%
Total of top ten	6,528		63.30%
Total City employment	10,314		

Source: Regional Income Tax Agency (RITA)

Note: Information prior to 2008 was not available.

FULL-TIME-EQUIVALENT CITY EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2010	2009	2008	2007	2006	2005
General government:						
Mayor	1.00	1.00	1.00	1.00	1.00	1.00
Finance	5.00	5.00	5.00	5.00	5.00	7.00
Law director	1.00	1.00	1.00	1.00	1.00	1.00
Civil service	1.00	1.00	1.00	1.00	1.00	1.00
City manager	1.00	1.00	1.00	1.00	1.00	1.00
Engineering	1.00	1.00	1.00	1.00	1.00	1.00
City council	8.00	8.00	8.00	8.00	8.00	8.00
Municipal court	7.00	7.00	7.00	7.00	7.00	7.00
Building	1.00	3.00	4.00	4.00	4.00	4.00
Information systems	1.00	1.00	1.00	1.00	1.00	-
Security of persons and property	:					
Police	47.00	47.00	46.00	43.00	46.00	45.00
Fire	38.00	38.00	40.00	40.00	40.00	40.00
Electrical	2.00	2.00	3.00	3.00	4.00	4.00
Public health and welfare:						
Health services	3.00	3.00	3.00	3.00	3.00	3.00
Health clinic	3.00	3.00	3.00	3.00	3.00	3.00
Health administration	3.00	3.00	3.00	3.00	3.00	3.00
Food	1.00	1.00	1.00	1.00	1.00	1.00
Transportation:						
Street	18.00	19.00	22.00	20.00	23.00	23.00
Weed control	-	-	8.00	6.00	6.00	10.00
Community environment:						
Community development	5.00	5.00	4.00	4.00	4.00	4.00
Leisure time activity:						
Parks	-	-	5.00	5.00	5.00	6.00
Indoors	5.00	7.00	7.00	6.00	9.00	5.00
Administration	1.00	1.00	2.00	2.00	2.00	3.00
Swimming pool	20.00	16.00	17.00	20.00	19.00	18.00
Utility services:						
Water	26.00	26.00	26.00	26.00	25.00	30.00
Sewer	19.00	18.00	19.00	19.00	19.00	19.00
Refuse	12.00	12.00	13.00	15.00	15.00	15.00
Total	230.00	230.00	252.00	249.00	257.00	263.00

Source: City of Steubenville records

2004	2003	2002	2001
1.00	1.00	1.00	1.00
8.00	8.00	8.00	7.00
1.00	1.00	1.00	1.00
1.00	1.00	1.00	1.00
1.00	1.00	1.00	1.00
1.00	1.00	1.00	1.00
8.00	8.00	8.00	8.00
7.00	7.00	7.00	7.00
4.00	4.00	4.00	3.00
-	-	-	-
45.00	47.00	47.00	48.00
40.00	40.00	40.00	40.00
4.00	4.00	4.00	4.00
3.00	3.00	3.00	3.00
3.00	3.00	3.00	3.00
3.00	3.00	3.00	3.00
1.00	1.00	1.00	1.00
23.00	23.00	23.00	23.00
11.00	14.00	1.00	1.00
11.00	14.00	1.00	1.00
4.00	4.00	4.00	4.00
8.00	8.00	7.00	7.00
5.00	4.00	5.00	6.00
3.00	3.00	3.00	2.00
20.00	20.00	21.00	20.00
31.00	31.00	31.00	31.00
19.00	19.00	21.00	21.00
17.00	17.00	18.00	18.00
272.00	276.00	267.00	265.00

OPERATING INDICATORS BY FUNCTION LAST TEN YEARS

Function	2010	2009	2008	2007	2006	2005	2004
General government:							
Positions filled	220	230	326	316	331	315	332
Ordinances & resolutions	90	107	101	116	110	121	158
Security of persons and property:							
Police:							
Physical arrests	1,510	1,518	1,603	1,531	1,488	1,507	1,628
Parking violations	644	288	392	429	828	1,540	948
Traffic violations	772	856	1,250	1,364	2,040	1,672	1,072
Leisure time activity:							
Recreation center attendance	16,245	21,408	2,154	2,159	761	N/A	N/A
Transportation:							
Tons of salt used	3,000	3,114	1,642	3,611	2,005	2,872	1,020
Water:							
New connections	7	4	3	7	7	3	13
Water main breaks	103	75	57	119	73	60	66

Source: City of Steubenville Departments.

Note: N/A indicates the information was not available.

2003	2002	2001		
321	315	311		
99	99	162		
1,886	1,567	1,114		
1,366	733	590		
1,201	1,081	925		
N/A	N/A	N/A		
5,552	3,202	3,847		
3,332	3,202	3,047		
9	9	4		
82	74	47		

CAPITAL ASSETS STATISTICS BY FUNCTION LAST TEN YEARS

Function	2010	2009	2008	2007	2006	2005	2004
Security of persons and property:							
Police:							
Stations	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Fire:							
Stations	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Leisure time activities:							
Parks	13.00	13.00	13.00	13.00	13.00	13.00	13.00
Park acreage	261.32	261.32	261.32	261.32	369.19	369.19	369.19
Fitness center	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Swimming pools	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Wading pools	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Tennis courts	6.00	6.00	6.00	6.00	6.00	6.00	6.00
Baseball diamonds	8.00	8.00	4.00	4.00	4.00	4.00	4.00
Softball fields	0.00	0.00	0.00	0.00	1.00	1.00	1.00
Transportation:							
Streets (paved miles)	120.00	120.00	120.00	120.00	120.00	120.00	120.00
Water:							
Water mains (miles)	84.00	84.00	84.00	84.00	84.00	84.00	84.00
Sewer:							
Sanitary sewers (miles)	81.00	81.00	81.00	81.00	81.00	81.00	81.00

Source: City of Steubenville Departments.

2003	2002	2001		
1.00	1.00	1.00		
3.00	3.00	3.00		
2.00	2.00	2.00		
13.00	12.00	12.00		
	13.00	13.00		
369.19	369.19	369.19		
1.00	1.00	1.00		
1.00	2.00	2.00		
1.00	2.00	2.00		
6.00	6.00	6.00		
4.00	4.00	4.00		
1.00	1.00	1.00		
120.00	120.00	120.00		
84.00	84.00	84.00		
81.00	81.00	81.00		





CITY OF STEUBENVILLE

JEFFERSON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 13, 2011