# SINGLE AUDIT

# FOR THE YEAR ENDED JUNE 30, 2011



Dave Yost • Auditor of State

# TABLE OF CONTENTS

TITLE PAG	<u>GE</u>
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Basic Financial Statements: Government-Wide Financial Statements:	
Statement of Net Assets	. 13
Statement of Activities	. 14
Fund Financial Statements: Balance Sheet Governmental Funds	. 15
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	. 16
Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds	. 17
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	. 18
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund	. 19
Statement of Net Assets – Proprietary Fund	. 20
Statement of Revenues, Expenses and Changes in Net Assets – Proprietary Fund	. 21
Statement of Cash Flows – Proprietary Fund	. 22
Statement of Fiduciary Net Assets – Fiduciary Funds	. 23
Statement of Changes in Fiduciary Net Assets – Fiduciary Funds	. 24
Notes to the Basic Financial Statements	. 25
Federal Awards Receipts and Expenditures Schedule	. 53
Notes to the Federal Awards Receipts and Expenditures Schedule	. 54
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	. 55
Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133	. 57
Schedule of Findings	. 59
Independent Accountants' Report on Applying Agreed-Upon Procedures	. 61

This page intentionally left blank.



# Dave Yost · Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT

Crestview Local School District Richland County 1575 State Route 96 Ashland, Ohio 44805

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Crestview Local School District, Richland County, Ohio, (the District), as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Crestview Local School District, Richland County, Ohio, as of June 30, 2011, and the respective changes in financial position and where applicable, cash flows, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 18, 2011, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

As further described in Note 3 to the basic financial statements, the District restated its July 1, 2010 governmental fund balances due to changes in fund structure as a result of implementing Governmental Accounting Standards Board (GASB) Statement 54.

Crestview Local School District Richland County Independent Accountants' Report Page 2

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements taken as a whole. The federal awards receipts and expenditures schedule provides additional information required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. The federal awards receipts and expenditures schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Dave Yost Auditor of State

November 18, 2011

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

The management's discussion and analysis of the Crestview Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2011. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key financial highlights for fiscal year 2011 are as follows:

- In total, net assets of governmental activities increased \$302,524 which represents a 1.13% increase from fiscal year 2010.
- General revenues accounted for \$9,655,382 in revenue or 75.76% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$3,090,075 or 24.24% of total revenues of \$12,745,457.
- The District had \$12,442,933 in expenses related to governmental activities; \$3,090,075 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$9,655,382 were adequate to provide for these programs.
- The District's major governmental fund is the general fund. The general fund had \$9,777,840 in revenues and \$9,239,570 in expenditures and other financing uses. During fiscal year 2011, the general fund's fund balance increased \$538,270 from a restated balance of \$5,452,098 to \$5,990,368.

#### Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and the only governmental fund reported as a major fund.

# **Reporting the District as a Whole**

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2011?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into accounts all of the current year's revenues and expenses regardless of when cash is received or paid.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

# **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental fund is the general fund.

#### **Governmental Funds**

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

#### **Proprietary Funds**

The District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for medical benefits self-insurance. The basic proprietary fund financial statements can be found on pages 20-22 of this report.

#### **Reporting the District's Fiduciary Responsibilities**

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets on pages 23 and 24. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 25-52 of this report.

Net Assets

#### The District as a Whole

The statement of net assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets at June 30, 2011 and June 30, 2010.

	Governmental Activities 2011	Governmental Activities 2010
Assets		
Current and other assets	\$ 11,190,615	\$ 10,547,002
Capital assets, net	23,267,595	23,920,450
Total assets	34,458,210	34,467,452
<u>Liabilities</u>		
Current liabilities	3,276,507	3,393,122
Long-term liabilities	4,012,746	4,207,897
Total liabilities	7,289,253	7,601,019
Net Assets		
Invested in capital		
assets, net of related debt	20,222,977	20,550,832
Restricted	1,638,413	1,522,838
Unrestricted	5,307,567	4,792,763
Total net assets	\$ 27,168,957	<u>\$ 26,866,433</u>

# Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2011, the District's assets exceeded liabilities by \$27,168,957. Of this total, \$5,307,567 is unrestricted in use.

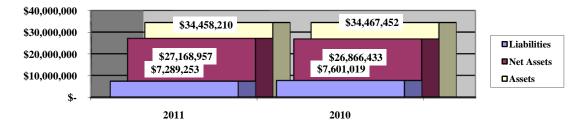
At year end, capital assets represented 67.52% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2011, were \$20,222,977. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$1,638,413, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$5,307,567 may be used to meet the District's ongoing obligations to the students and creditors.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

The graph below shows the District's assets, liabilities and net assets for the governmental activities for 2011 and 2010:

#### **Governmental Activities**



The table below shows the change in net assets for fiscal year 2011 and 2010. The 2010 balance of operating grants and contributions and general revenues – grants and entitlements have been restated to conform to 2011 presentation of PAthway to Student Success (PASS) funding from the State of Ohio which is reported as an operating grant and contribution rather than as general revenue.

Devenues	Governmental Activities 2011	Governmental Activities 2010
<u>Revenues</u> Program revenues:		
Charges for services and sales	\$ 551,808	\$ 593,018
Operating grants and contributions	2,538,267	2,397,235
General revenues:		
Property taxes	2,995,005	2,814,053
Grants and entitlements	6,532,611	6,565,388
Investment earnings	127,766	121,027
Other	<u> </u>	47,036
Total revenues	12,745,457	12,537,757

### **Change in Net Assets**

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

### Change in Net Assets

	Governmental Activities 2011	Governmental Activities 2010
<u>Expenses</u>		
Program expenses:		
Instruction:		
Regular	\$ 5,443,903	\$ 5,250,872
Special	1,352,928	1,451,133
Vocational	262,806	236,877
Other	-	20,715
Support services:		
Pupil	537,537	509,022
Instructional staff	535,175	532,859
Board of education	86,669	60,542
Administration	786,343	731,535
Fiscal	250,183	258,994
Business	897	178
Operations and maintenance	1,038,700	1,134,879
Pupil transportation	810,252	877,444
Central	29,259	26,991
Operation of non-instructional services:		
Other non-instructional services	21,509	42,698
Food service operations	500,116	442,106
Extracurricular activities	520,504	525,561
Interest and fiscal charges	266,152	248,231
Total expenses	12,442,933	12,350,637
Change in net assets	302,524	187,120
Net assets at beginning of year	26,866,433	26,679,313
Net assets at end of year	<u>\$ 27,168,957</u>	\$ 26,866,433

#### **Governmental Activities**

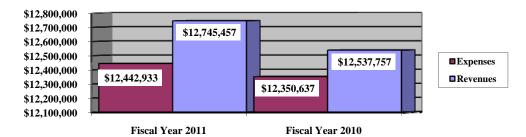
Net assets of the District's governmental activities increased \$302,524. Total governmental expenses of \$12,442,933 were offset by program revenues of \$3,090,075 and general revenues of \$9,655,382. Program revenues supported 24.83% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes, and grants and entitlements. These revenue sources represent 74.75% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$7,059,637 or 56.74% of total governmental expenses for fiscal year 2011.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

The graph below presents the District's governmental activities revenue and expenses for fiscal year 2011 and 2010.



**Governmental Activities - Revenues and Expenses** 

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### **Governmental Activities**

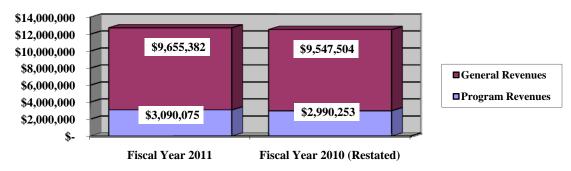
	Т	otal Cost of	N	let Cost of	T	Restated otal Cost of	N	Restated let Cost of
		Services		Services		Services		Services
		2011		2011		2010		2010
Program expenses								
Instruction:								
Regular	\$	5,443,903	\$	5,201,539	\$	5,250,872	\$	5,042,685
Special		1,352,928		67,760		1,451,133		27,406
Vocational		262,806		210,610		236,877		186,983
Other		-		-		20,715		20,715
Support services:								
Pupil		537,537		442,818		509,022		394,815
Instructional staff		535,175		364,492		532,859		407,308
Board of education		86,669		81,652		60,542		60,542
Administration		786,343		781,923		731,535		731,535
Fiscal		250,183		249,178		258,994		258,994
Business		897		(957)		178		(3)
Operations and maintenance		1,038,700		673,035		1,134,879		727,027
Pupil transportation		810,252		699,601		877,444		853,535
Central		29,259		17,434		26,991		13,555
Operations of non-instructional services								
Other non-instructinal services		21,509		21,389		42,698		42,698
Food service operations		500,116		(23,353)		442,106		2,779
Extracurricular activities		520,504		299,585		525,561		341,579
Interest and fiscal charges		266,152		266,152		248,231		248,231
Total expenses	\$	12,442,933	\$	9,352,858	\$	12,350,637	\$	9,360,384

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

The dependence upon tax and other general revenues for governmental activities is apparent, as 77.62% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 75.17%. The District's taxpayers and grants and entitlements received from the State of Ohio, as a whole, are by far the primary support for the District's students.

The graph below presents the District's governmental activities revenue for fiscal year 2011 and 2010.

#### **Governmental Activities - General and Program Revenues**



# The District's Funds

The District's governmental funds reported a combined fund balance of \$7,539,664, which is a higher balance than last year's total restated balance of \$6,909,825 (as described in Note 3B). The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2011 and 2010.

	Fund Balance June 30, 2011	Restated Fund Balance June 30, 2010	Increase (Decrease)	Percentage Change
General Other governmental	\$ 5,990,368 1,549,296	\$ 5,452,098 1,457,727	\$ 538,270 91,569	9.87 % 6.28 %
Total	<u>\$ 7,539,664</u>	\$ 6,909,825	\$ 629,839	9.12 %

# **General Fund**

The District's general fund balance increased \$538,270. The increase is primarily due to an increase in tax revenues and a decrease in expenditures related to extracurricular activities. Revenues exceeded expenditures for fiscal year 2011 by \$551,270.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

				Restated			
		2011		2010		Increase	Percentage
	_	Amount	_	Amount	(]	Decrease)	Change
<u>Revenues</u>							
Taxes	\$	2,406,055	\$	2,119,658	\$	286,397	13.51 %
Earnings on investments		140,319		138,771		1,548	1.12 %
Intergovernmental		7,075,977		7,126,336		(50,359)	(0.71) %
Other revenues		155,489	_	263,312		(107,823)	(40.95) %
Total	\$	9,777,840	\$	9,648,077	\$	129,763	1.34 %
<u>Expenditures</u>							
Instruction	\$	5,767,047	\$	5,636,504	\$	130,543	2.32 %
Support services		3,149,405		3,126,916		22,489	0.72 %
Non-instructional services		22,296		42,698		(20,402)	(47.78) %
Extracurricular activities		287,822		309,115		(21,293)	(6.89) %
Facilities acquisition and construction				3,326		(3,326)	(100.00) %
Total	\$	9,226,570	\$	9,118,559	\$	108,011	1.18 %

Tax revenues increased 13.51% due to an increase in the collection of real estate taxes. Intergovernmental revenues decreased due to a decrease in basic foundation revenues and due to a decrease in the revenues received from the State in relation to the tangible personal property tax loss. Other revenues decreased 40.95% due to a decrease in miscellaneous revenues. Expenditures increased 1.18%, most of which was due to personnel costs.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2011, the District amended its general fund budget several times. For the general fund, original budgeted revenues and other financing sources were \$9,407,499 and final budgeted revenues and other financing sources were \$9,637,899. Actual revenues and other financing sources for fiscal year 2011 were \$9,635,016. This represents a \$97,117 increase over final budgeted revenues and other financing sources. The increase is primarily due to the conservative budgeting of taxes and intergovernmental revenues.

General fund original appropriations (appropriated expenditures including other financing uses) totaled \$9,608,016 and final appropriations were \$9,548,884. The actual budget basis expenditures and other financing uses for fiscal year 2011 totaled \$9,389,255, which was \$159,629 lower than the final budget appropriations.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2011, the District had \$23,267,595 invested in land, land improvements, buildings and improvements, furniture and equipment and vehicles. This entire amount is reported in governmental activities.

The following table shows fiscal year 2011 balances compared to 2010:

# Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities			
	2011	2010		
Land	\$ 194,705	\$ 194,705		
Land improvements	132,490	154,394		
Building and improvements	22,163,843	22,758,717		
Furniture and equipment	284,629	309,162		
Vehicles	491,928	503,472		
Total	\$ 23,267,595	\$ 23,920,450		

The overall decrease in capital assets of \$652,855 is due to depreciation expense of \$777,500 exceeding capital outlays of \$124,645. See Note 8 to the basic financial statements for additional information on the District's capital assets.

#### Debt Administration

At June 30, 2011, the District had \$3,520,858 in general obligation bonds. Of this total, \$307,431 is due within one year and \$3,213,427 is due in greater than one year. The following table summarizes the bonds outstanding.

#### **Outstanding Debt, at Year End**

	Governmental Activities 2011	Governmental Activities 2010
General obligation bonds	\$ 3,520,858	\$ 3,745,116
Total	\$ 3,520,858	\$ 3,745,116

See Note 9 to the basic financial statements for additional information on the District's debt administration.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (UNAUDITED)

#### **Current Financial Related Activities**

The Crestview Local School District is currently in a solid financial position. The District had a carryover available cash balance in the general fund of \$5.5 million as of June 30, 2011. In addition, the District had approximately \$650,000 set-aside in a budget reserve fund for a future shortfall. The 5-year financial forecast shows a positive general fund cash balance through fiscal year 2015.

The District, however, is seeing that starting in fiscal year 2012 revenues aren't keeping pace with expenditures. Eventually, the carryover cash balance will be exhausted. This will become a serious issue as the District will need greater revenues in the future.

Since the District relies on the State for approximately 70% of the general operating revenues, one of the largest challenges facing the District is that of State funding. The State of Ohio was found by the Supreme Court in March 1997 to be operating an unconstitutional education funding system, one that was neither adequate nor equitable. Since State funding isn't sufficient to pay the entire cost of an adequate education, districts are forced to make up those funds with local revenues.

In conclusion, the Board of Education of the Crestview Local School District is committed to being financially responsible. The Board continues to set fiscal goals each year and implement cost-saving and cost-containing measures in an attempt to have a balanced general fund budget.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Tina Bennett, Treasurer, Crestview Local School District, 1575 St. Rt. 96, Ashland, Ohio 44805.

# STATEMENT OF NET ASSETS JUNE 30, 2011

	Governmental Activities
Assets:	¢ 9 225 976
Equity in pooled cash and investments Receivables:	\$ 8,225,876
Taxes.	2,704,569
	20,111
Accounts.	*
Accrued interest	11,003
Intergovernmental	105,488
Prepayments	67,813
Materials and supplies inventory.	55,755
Capital assets:	
Land	194,705
Depreciable capital assets, net	23,072,890
Capital assets, net	23,267,595
Total assets	34,458,210
Liabilities:	
Accounts payable.	28,547
Accrued wages and benefits	855,213
Pension obligation payable.	195,500
Intergovernmental payable	46,806
Unearned revenue	1,936,190
Accrued interest payable	11,016
Claims payable.	203,235
Long-term liabilities:	205,255
-	345,893
Due within one year.	
Due in more than one year	3,666,853
Total liabilities	7,289,253
Net Assets:	
Invested in capital assets, net	
of related debt	20,222,977
Restricted for:	
Capital projects	374,858
Classroom facilities maintenance	239,451
Debt service.	681,726
Locally funded programs	157
Federally funded programs	93,725
Student activities	33,664
Other purposes	214,832
Unrestricted.	5,307,567
Total net assets	\$ 27,168,957

# STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

			Program	Reven	ues	R (	et (Expense) evenue and Changes in Net Assets
	-		narges for		rating Grants	-	overnmental
~	 Expenses	Servi	ces and Sales	and	Contributions		Activities
Governmental activities:							
Instruction:							
Regular	\$ 5,443,903	\$	83,471	\$	158,893	\$	(5,201,539)
Special	1,352,928		43,870		1,241,298		(67,760)
Vocational	262,806		-		52,196		(210,610)
Support services:							
Pupil	537,537		-		94,719		(442,818)
Instructional staff	535,175		-		170,683		(364,492)
Board of education	86,669		-		5,017		(81,652)
Administration	786,343		-		4,420		(781,923)
Fiscal.	250,183		-		1,005		(249,178)
Business.	897		-		1,854		957
Operations and maintenance	1,038,700		1,497		364,168		(673,035)
Pupil transportation	810,252		-		110,651		(699,601)
Central	29,259	- 11.825		11,825		(17,434)	
Operation of non-instructional services:	,				·		
Other non-instructional services	21,509		-		120		(21,389)
Food service operations	500,116		211,371		312,098		23,353
Extracurricular activities.	520,504		211,599		9,320		(299,585)
Interest and fiscal charges	 266,152				-		(266,152)
Totals	\$ 12,442,933	\$	551,808	\$	2,538,267		(9,352,858)

# **General Revenues:**

Property taxes levied for:	
General purposes	2,367,568
Special revenue	42,200
Debt service.	327,407
Capital outlay	257,830
Grants and entitlements not restricted	
to specific programs	6,532,611
Investment earnings	127,766
Total general revenues	9,655,382
Change in net assets	302,524
Net assets at beginning of year	26,866,433
Net assets at end of year	\$ 27,168,957

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2011

	General		Other Governmental Funds		Go	Total overnmental Funds
Assets:						
Equity in pooled cash						
and investments	\$	6,366,276	\$	1,466,920	\$	7,833,196
Receivables:		, ,				
Taxes		2,142,410		562,159		2,704,569
Accounts.		19,310		801		20,111
Accrued interest		11,003		-		11,003
Intergovernmental		2,429		103,059		105,488
Prepayments		38,470		29,343		67,813
Materials and supplies inventory		45,489		10,266		55,755
Restricted assets:		-,		- ,		
Equity in pooled cash						
and cash equivalents		1,198		-		1,198
Total assets	\$	8,626,585	\$	2,172,548	\$	10,799,133
	Ψ	0,020,000	Ψ	2,172,510	Ψ	10,777,155
Liabilities:						
Accounts payable	\$	3,500	\$	25,047	\$	28,547
Accrued wages and benefits		750,662		104,551		855,213
Compensated absences payable		28,292		-		28,292
Intergovernmental payable		42,719		4,087		46,806
Unearned revenue		1,533,742		402,448		1,936,190
Deferred revenue		100,507		68,414		168,921
Pension obligation payable		176,795		18,705		195,500
Total liabilities.		2,636,217		623,252		3,259,469
Fund Balances:						
Nonspendable:						
Materials and supplies inventory		45,489		10,266		55,755
Prepaids.		38,470		29,343		67,813
Restricted:		20,170		_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		01,010
Debt service		-		668,723		668,723
Capital improvements		-		364,017		364,017
Classroom facilities maintenance		-		237,736		237,736
Food service operations		-		206,790		206,790
Special education		-		15,073		15,073
Other purposes.		-		6,611		6,611
Extracurricular.		-		33,664		33,664
School bus purchases		1,198		-		1,198
Committed:		1,170				1,170
Student instruction		2,000		-		2,000
Assigned:		2,000				2,000
Student instruction		5,742		-		5,742
Student and staff support.		59,477		_		59,477
Other purposes.		1,327		-		1,327
Unassigned (deficit)		5,836,665		(22,927)		5,813,738
-		<u> </u>				
Total fund balances	<u>۴</u>	5,990,368	¢	1,549,296	¢	7,539,664
Total liabilities and fund balances	\$	8,626,585	\$	2,172,548	\$	10,799,133

### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2011

Total governmental fund balances			\$ 7,539,664
Amounts reported for governmental activities on the statement of net assets are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			23,267,595
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes receivable	¢	122.040	
Accrued interest receivable	\$	122,969 3,097	
Intergovernmental receivable		42,855	
Total			168,921
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in			
governmental activities on the statement of net assets.			188,247
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.			
Compensated absences		(463,596)	
General obligation bonds		(3,520,858)	
Accrued interest payable		(11,016)	
Total		<u> </u>	 (3,995,470)
Net assets of governmental activities			\$ 27,168,957

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	General	Go	Other vernmental Funds	Go	Total vernmental Funds
Revenues:	 				
From local sources:					
Taxes	\$ 2,406,055	\$	645,423	\$	3,051,478
Tuition	80,963		-		80,963
Earnings on investments	140,319		2,097		142,416
Charges for services	-		211,371		211,371
Extracurricular.	13,730		190,077		203,807
Classroom materials and fees	46,378		-		46,378
Rental income	1,497		-		1,497
Contributions and donations	4,407		19,731		24,138
Other local revenues	8,514		-		8,514
Intergovernmental - state	7,075,977		147,827		7,223,804
Intergovernmental - federal	-		1,777,262		1,777,262
Total revenues	 9,777,840		2,993,788		12,771,628
Expenditures:					
Current: Instruction:					
	1 803 005		221 442		5 024 527
Regular.	4,803,095		221,442		5,024,537
Special	717,029 246,923		606,051		1,323,080
Vocational	240,925		-		246,923
Support services:	117 516		02 004		540 510
Pupil	447,516		92,994		540,510
Instructional staff	372,186		162,730		534,916
Board of education	79,801		5,278		85,079
Administration	789,354		-		789,354
Fiscal	238,503		12,712		251,215
Business.	897		-		897
Operations and maintenance	572,515		476,156		1,048,671
Pupil transportation	631,199		184,196		815,395
Central	17,434		11,825		29,259
Operation of non-instructional services:					
Other non-instructional services.	22,296		-		22,296
Food service operations.	-		468,549		468,549
Extracurricular activities	287,822		192,699		480,521
Facilities acquisition and construction	-		1,193		1,193
Debt service:					
Principal retirement.	-		325,000		325,000
Interest and fiscal charges	 -		154,394		154,394
Total expenditures	 9,226,570		2,915,219		12,141,789
Excess of revenues over					
expenditures	 551,270		78,569		629,839
Other financing sources (uses):					
Transfers in.	-		13,000		13,000
Transfers (out)	(13,000)		-		(13,000)
Total other financing sources (uses)	 (13,000)		13,000		-
Net change in fund balances	 538,270		91,569		629,839
Fund balances at beginning of year (restated).	5,452,098		1,457,727		6,909,825
Fund balances at end of year.	\$ 5,990,368	\$	1,549,296	\$	7,539,664

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Net change in fund balances - total governmental funds	\$	629,839
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlay in the current period. Capital asset additions Current year depreciation Total	\$ 124,645 (777,500)	(652,855)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Taxes Interest Intergovernmental Total	 (56,473) (12,553) 42,855	(26,171)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		325,000
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, interest is expensed when due. The following items resulted in additional interest being reported on the statement of activities: Decrease in accrued interest payable Accreted interest on capital appreciation bonds Total	 2,307 (100,742)	(98,435)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(63,101)
An internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue of the internal service fund is allocated among the governmental activities.		188,247
Change in net assets of governmental activities	\$	302,524

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Budgeted Amounts					Variance with Final Budget Positive	
		Original		Final	 Actual	(N	legative)
Revenues:							
From local sources:							
Taxes	\$	2,161,261	\$	2,253,000	\$ 2,258,346	\$	5,346
Tuition		130,960		84,361	79,512		(4,849)
Earnings on investments		150,064		95,528	87,691		(7,837)
Classroom materials and fees		38,984		40,504	44,756		4,252
Rental income		265		1,175	1,497		322
Other local revenues		18,307		18,974	27,039		8,065
Intergovernmental - state		6,873,544		7,000,999	7,078,594		77,595
Intergovernmental - federal				-	 2,646		2,646
Total revenues		9,373,385		9,494,541	 9,580,081		85,540
Expenditures:							
Current:							
Instruction:							
Regular		4,920,121		4,810,797	4,787,050		23,747
Special.		707,517		730,996	713,629		17,367
Vocational.		246,243		249,895	246,580		3,315
Support services:							
Pupil		473,464		474,496	458,161		16,335
Instructional staff		365,134		395,582	379,654		15,928
Board of education		61,930		92,969	87,010		5,959
Administration		803,909		845,661	827,196		18,465
Fiscal		240,370		248,682	244,161		4,521
Operations and maintenance		672,486		650,873	639,600		11,273
Pupil transportation		766,525		686,474	667,674		18,800
Central.		18,183		22,601	18,470		4,131
Operation of non-instructional services:							
Other non-instructional services		22,490		25,677	24,927		750
Extracurricular activities.		309,292		300,838	282,143		18,695
Facilities acquisition and construction		350		343	 -		343
Total expenditures		9,608,015		9,535,884	 9,376,255		159,629
Excess (deficiency) of revenues over (under)							
expenditures		(234,630)		(41,343)	 203,826		245,169
Other financing sources (uses):							
Refund of prior year's expenditures		33,672		42,900	32,229		(10,671)
Transfers (out).		-		(13,000)	(13,000)		-
Sale of capital assets		442		458	22,706		22,248
Total other financing sources (uses)		34,114		30,358	41,935		11,577
Net change in fund balance		(200,516)		(10,985)	245,761		256,746
Fund balance at beginning of year		5,887,084		5,887,084	5,887,084		-
Prior year encumbrances appropriated		99,936		99,936	99,936		-
Fund balance at end of year	\$	5,786,504	\$	5,976,035	\$ 6,232,781	\$	256,746

STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2011

	Governmental Activities - Internal Service Fund	
Assets:		
Current assets:		
Equity in pooled cash		
and cash equivalents	\$	391,482
Total assets.		391,482
Liabilities:		
Current:		
Claims payable		203,235
Total liabilities		203,235
Net assets:		
Unrestricted		188,247
Total net assets	\$	188,247

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Governmenta Activities - Internal Service Fund		
Operating revenues:			
Charges for services.	\$	865,592	
Total operating revenues		865,592	
Operating expenses:			
Purchased services.		131,506	
Claims		545,839	
Total operating expenses		677,345	
Change in net assets		188,247	
Net assets at beginning of year			
Net assets at end of year	\$	188,247	

# STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Governmental Activities - Internal Service Funds	
Cash flows from operating activities:		
Cash receipts from charges for services	\$	865,592
Cash payments for purchased services		(131,506)
Cash payments for claims		(342,604)
Net cash provided by operating activities		391,482
Net increase in cash and cash equivalents		391,482
Cash and cash equivalents at beginning of year		-
Cash and cash equivalents at end of year	\$	391,482
Reconciliation of operating income to net cash provided by operating activities:		
Operating income.	\$	188,247
Changes in liabilities:		
Increase in claims payable		203,235
Net cash provided by operating activities	\$	391,482

### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2011

	Private Purpose Trust			
	Scholarship		А	gency
Assets:				
Current assets:				
Equity in pooled cash				
and cash equivalents	\$	590	\$	30,724
Total assets.		590	\$	30,724
Liabilities:				
Due to students.				
		-	\$	30,724
Total liabilities		-	\$	30,724
Net assets:				
Held in trust for scholarships		590		
Total net assets	\$	590		

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

		e Purpose Frust
	Sch	olarship
Additions:         Interest.         Gifts and contributions.         Total additions.	\$	10 1,000 1,010
<b>Deductions:</b> Scholarships awarded		1,500
Change in net assets		(490)
Net assets at beginning of year		1,080
Net assets at end of year	\$	590

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Crestview Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local district as defined by Section 3311.03 of the Ohio Revised Code. The District operates under an elected Board of Education and is responsible for providing public education to residents of the District.

The District ranks as the 418<sup>th</sup> largest by total enrollment among the 918 public and community school districts in the State. Average daily membership during fiscal year 2011 was 1,246. The District employed 95 certified employees and 61 non-certified employees.

Management believes the financial statements included in this report represent all of the funds of the District over which the District has the ability to exercise direct operating control.

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) guidance issued on or before November 30, 1989 to its governmental activities and proprietary fund provided it does not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

# A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### Heartland Council of Governments/North Central Ohio Computer Cooperative (the "COG")

The COG is a jointly governed organization among 16 school districts, 1 educational service center and a career center. The COG is an association of public school districts within the boundaries of Ashland, Crawford, Huron, Marion, Morrow, Richland, Seneca, and Wyandot counties. The COG was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. Each member school district supports the COG based on a per pupil charge dependent upon the software package utilized. The COG is governed by a Cooperative Assembly consisting of superintendents of the member school districts. The degree of control exercised by any school district is limited to its representation on the Cooperative Assembly. During fiscal year 2011, the District paid \$72,515 to the COG for various services. Financial information can be obtained from the treasurer for the Pioneer Career and Technology Center, who serves as fiscal agent, at 27 Ryan Road, Shelby, Ohio 44875-0309.

#### Pioneer Career and Technology Center (PCTC)

The PCTC is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the participating school districts' elected boards, which possesses its own budgeting and taxing authority. To obtain financial information write to the Treasurer of the Pioneer Career and Technology Center at 27 Ryan Road, Shelby, OH 44875-0309.

#### INSURANCE PURCHASING POOL

#### Ohio Association of School Business Officials Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP) was established through the Ohio Association of School Business Officials (OASBO) as a group purchasing pool.

The Executive Director of the OASBO, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

#### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following is the District's major governmental fund:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) financial resources that are restricted to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted to expenditures for principal and interest.

#### PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal service fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides medical benefits to employees.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund operating activity is eliminated to avoid overstatement of revenues and expenses.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenue of the District's internal service fund is charges for services. Operating expenses for the internal service fund includes claims and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The private-purpose trust fund is reported using the economic resources measurement focus. The agency fund does not report a measurement focus as it does not report operations.

#### **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 5).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2011, but which were levied to finance fiscal year 2012 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2011 are recorded as deferred revenue in the governmental funds.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds (except agency funds). The specific timetable for fiscal year 2011 is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Richland County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. On or before June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the original and final certificate of estimated resources issued for fiscal year 2011.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Resolution appropriations by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal year 2011.
- 8. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures may not legally exceed budgeted appropriations at the fund level.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During fiscal year 2011, investments were limited to non-negotiable certificates of deposit, negotiable CD's and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Investments are reported at fair value, which is based on quoted market prices, with the following exception: nonparticipating investment contracts such as certificates of deposit are reported at cost.

The District has invested funds in STAR Ohio during fiscal year 2011. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2011.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Investment earnings are credited to funds based on Board Policy and State statute. Interest revenue credited to the general fund during fiscal year 2011 amounted to \$140,319, which includes \$27,864 assigned from other funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

#### G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

### H. Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	5 - 20 years
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	6 - 10 years

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column on the statement of net assets. The District had no short-term interfund balances at June 30, 2011.

#### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2011, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible to retire in the future, all employees age 50 or greater with at least 10 years of service and all employees with at least 20 years of service regardless of their age, were expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2011, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

#### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes include amounts restricted by State statute for school bus purchases, food service, public school support and budget stabilization.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

#### **O.** Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# P. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents that are restricted in use by State statute. Restricted assets represent monies received from the State of Ohio that are restricted for school bus purchases. The fund balance in the general fund has a restricted amount of \$1,198 for school bus purchases.

### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

### **R.** Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2011.

#### S. Budget Stabilization Arrangement

The District has established a budget stabilization reserve in accordance with authority established by State law. Additions to the stabilization reserve can only be made by formal resolution of the Board of Education. Expenditures out of the budget stabilization reserve can only be made for future general fund shortfall. At June 30, 2011, the balance in the budget stabilization reserve was \$653,831. This amount is included in unassigned fund balance of the general fund and in unrestricted net assets on the statement of net assets.

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2011, the District has implemented GASB Statement No. 54, "<u>Fund Balance Reporting</u> and Governmental Fund Type Definitions", and GASB Statement No. 59, "<u>Financial Instruments</u> <u>Omnibus</u>".

GASB Statement No. 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. GASB Statement No. 54 also clarifies the definitions of governmental fund types.

GASB Statement No. 59 updates and improves guidance for financial reporting and disclosure requirements of certain financial instruments and external investment pools. The implementation of GASB Statement No. 59 did not have an effect on the financial statements of the District.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

### **B.** Fund Reclassifications

Fund reclassifications are required in order to report funds in accordance with GASB Statement No 54. These fund reclassifications had the following effect on the District's governmental fund balances as previously reported:

		Nonmajor			Total
	 General	Go	overnmental	Go	overnmental
Fund balance as previously reported	\$ 5,429,731	\$	1,480,094	\$	6,909,825
Fund reclassifications:					
Public school support fund	21,997		(21,997)		-
Special trust fund	 370		(370)		-
Total fund reclassifications	 22,367		(22,367)		
Restated fund balance at July 1, 2010	\$ 5,452,098	\$	1,457,727	\$	6,909,825

The fund reclassifications did not have an effect on net assets as previously reported.

# C. Deficit Fund Balances

Fund balances at June 30, 2011 included the following individual fund deficits:

Nonmajor funds	Deficit	
Stimulus Title II-D	\$ 7	
Title I	17,549	
Improving Teacher Quality	5,371	

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### A. Cash on Hand

At fiscal year end, the District had \$400 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and investments".

### **B.** Deposits with Financial Institutions

At June 30, 2011, the carrying amount of all District deposits was \$2,826,135. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of June 30, 2011, \$1,333,429 of the District's bank balance of \$2,803,245 was exposed to custodial risk as discussed below, while \$1,469,816 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

### C. Investments

As of June 30, 2011, the District had the following investments and maturities:

			Investment Maturities									
			6 months or		onths or 7 to 12		13 to 18		19 to 24		2	25 to 60
Investment type	F	air Value		less	_	months	mont	hs		months	_	months
STAR Ohio	\$	80,294	\$	80,294	\$	-	\$	-	\$	-	\$	-
Negotiable CD's		5,350,361		1,884,500		1,117,044	1,229	,332		713,519		405,966
Total	\$	5,430,655	\$	1,964,794	\$	1,117,044	\$ 1,229	,332	\$	713,519	\$	405,966

The weighted average length to maturity of the District's investments is 0.90 years.

*Interest Rate Risk:* Interest rate risk arises when potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating.

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The negotiable certificates of deposit are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2011:

Investment type	Fair Value	<u>% of Total</u>
STAR Ohio	\$ 80,294	1.48
Negotiable CD's	5,350,361	98.52
Total	\$ 5,430,655	100.00

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

# D. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2011:

Cash and investments per note	
Carrying amount of deposits	\$ 2,826,135
Investments	5,430,655
Cash on hand	 400
Total	\$ 8,257,190
Cash and investments per statement of net assets	
Governmental activities	\$ 8,225,876
Private-purpose trust funds	590
Agency fund	 30,724
Total	\$ 8,257,190

#### NOTE 5 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and certain tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Real property taxes received in calendar year 2011 were levied after April 1, 2010, on the assessed values as of January 1, 2010, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Public utility real and tangible personal property taxes received in calendar year 2011 became a lien on December 31, 2009, were levied after April 1, 2010, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in the District's fiscal year ended June 30, 2011 (other than public utility property) generally represent the collection of calendar year 2010 taxes levied against local and inter-exchange telephone companies. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied after October 1, 2009 on the value as of December 31, 2009. Amounts paid by multi-county taxpayers were due September 20, 2010. Single county taxpayers could pay annually or semiannually. If paid semiannually, the first payment was due April 30, 2010, with the remainder payable by September 20, 2010.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 5 - PROPERTY TAXES - (Continued)**

The District receives property taxes from Richland and Ashland County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2011, are available to finance fiscal year 2011 operations. The amount available as an advance at June 30, 2011 was \$511,258 in the general fund, \$68,251 in the debt service fund (a nonmajor governmental fund), \$9,000 in the classroom facilities maintenance fund (a nonmajor governmental fund) and \$56,901 in the permanent improvement fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available for advance at June 30, 2010 was \$363,549 in the general fund, \$67,220 in the debt service fund (a nonmajor governmental fund), \$7,038 in the classroom facilities maintenance fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2011 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred.

	2010 Seco Half Collect		2011 Firs Half Collect	-		
	 Amount	Percent	Amount	Percent		
Agricultural/residential and other real estate Public utility personal	\$ 108,328,390 8,351,450	92.84 7.16	\$ 108,910,620 8,993,520	92.35 7.63		
Tangible personal property	 	-	21,010	0.02		
Total	\$ 116,679,840	100.00	<u>\$ 117,925,150</u>	100.00		
Tax rate per \$1,000 of assessed valuation for:						
Operations	\$42.40		\$42.40			
Debt service	3.70		3.00			
Permanent improvements	3.00		3.00			

The assessed values upon which the fiscal year 2011 taxes were collected are:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 6 - INTERFUND TRANSACTIONS**

Interfund transfers for the fiscal year ended June 30, 2011, consisted of the following, as reported on the fund financial statements:

	 mount
Transfers to nonmajor governmental fund from:	
General fund	\$ 13,000
Total transfers	\$ 13,000

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations and (3) move debt proceeds to the fund which is required to expend them.

Interfund transfers between governmental funds are eliminated on the government-wide financial statements.

#### NOTE 7 - RECEIVABLES

Receivables at June 30, 2011 consisted of taxes, accounts (billings for user charged services and student fees), intergovernmental grants and entitlements and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds.

A summary of the principal items of receivables reported on the statement of net assets follows:

Governmental activities:	
Taxes	\$ 2,704,569
Accounts	20,111
Intergovernmental	105,488
Accrued interest	11,003
Total	\$ 2,841,171

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

# **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2011, was as follows:

	Balance			Balance		
	07/01/10	Additions	Deductions	06/30/11		
Governmental activities:						
Capital assets, not being depreciated:						
Land	\$ 194,705	\$ -	\$	\$ 194,705		
Total capital assets, not being depreciated	194,705			194,705		
Capital assets, being depreciated:						
Land improvements	296,970	-	-	296,970		
Buildings and improvements	30,089,946	-	-	30,089,946		
Furniture and equipment	810,325	40,805	(46,302)	804,828		
Vehicles	1,659,675	83,840	(160,175)	1,583,340		
Total capital assets, being depreciated	32,856,916	124,645	(206,477)	32,775,084		
Less: accumulated depreciation:						
Land improvements	(142,576)	(21,904)	-	(164,480)		
Buildings and improvements	(7,331,229)	(594,874)	-	(7,926,103)		
Furniture and equipment	(501,163)	(65,338)	46,302	(520,199)		
Vehicles	(1,156,203)	(95,384)	160,175	(1,091,412)		
Total accumulated depreciation	(9,131,171)	(777,500)	206,477	(9,702,194)		
Governmental activities capital assets, net	\$ 23,920,450	<u>\$ (652,855)</u>	<u>\$</u> -	\$ 23,267,595		

Depreciation expense was charged to governmental functions as follows:

Instruction: Regular	\$ 433,326
Special	28,447
Vocational	11,873
Support services:	
Pupil	2,313
Instructional staff	40,378
Board of education	1,590
Administration	26,463
Fiscal	2,394
Operations and maintenance	41,867
Pupil transportation	97,099
Extracurricular activities	39,983
Food service operations	51,767
Total depreciation expense	\$ 777,500

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 9 - LONG-TERM OBLIGATIONS**

**A.** During the fiscal year 2011, the following changes occurred in governmental activities long-term obligations:

General obligation bonds	 Balance 07/01/10	A	Additions	<u>R</u>	eductions	 Balance 06/30/11	]	mounts Due in ne Year
Current interest bonds	\$ 3,275,000	\$	-	\$	(325,000)	\$ 2,950,000	\$	-
Capital appreciation bonds	94,618		-		-	94,618		50,756
Accreted interest on capital appreciation bonds	 375,498		100,742			 476,240		256,675
Total bonds payable	 3,745,116		100,742		(325,000)	 3,520,858		307,431
Other long-term obligations								
Compensated absences payable	 462,781		100,510		(71,403)	 491,888		38,462
Total other long-term obligations	 462,781		100,510		(71,403)	 491,888		38,462
Total	\$ 4,207,897	\$	201,252	\$	(396,403)	\$ 4,012,746	\$	345,893

Amounte

Compensated absences will be paid from the funds which the related salaries and wages were paid.

**B.** On December 15, 2001, the District issued general obligation bonds to provide funds for the construction and improvements to the elementary and high school and for the advance refunding of the 1992 general obligation bonds. A portion of the proceeds of the bonds were used to advance refund the 1992 general obligation bonds by purchasing U.S. Government Securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of the refunded debt. The refunded bonds are not included in the District's outstanding debt since the District has satisfied its obligations through the advance refunding.

These bonds are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Payments of principal and interest relating to this bond are recorded as an expenditure in the debt service fund (a nonmajor governmental fund).

This issue is comprised of both current interest bonds, par value \$5,195,000, and capital appreciation bonds, par value \$94,618. The interest rates on the current interest bonds range from 4.011% to 5.20%. The capital appreciation bonds mature on December 1, 2011 (approximate initial offering yield at maturity 5.00%) and December 1, 2012 (approximate initial offering yield at maturity 5.05%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds has been included in the long term liabilities on the statement of net assets at June 30, 2011.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2029.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

The following is a summary of the future annual requirements to maturity for general obligation bonds:

Fiscal	Cui	rrent Interest Bo	onds	Capita	Bonds	
Year Ending,	Principal	Interest	Total	Principal	Interest	Total
2012	\$ -	\$ 147,162	\$ 147,162	\$ 50,756	\$ 284,244	\$ 335,000
2013	-	147,162	147,162	43,862	306,138	350,000
2014	345,000	139,055	484,055	-	-	-
2015	360,000	122,488	482,488	-	-	-
2016	105,000	111,455	216,455	-	-	-
2017 - 2021	605,000	473,109	1,078,109	-	-	-
2022 - 2026	770,000	302,180	1,072,180	-	-	-
2027 - 2030	765,000	80,990	845,990			
Total	\$ 2,950,000	\$ 1,523,601	\$ 4,473,601	<u>\$ 94,618</u>	\$ 590,382	\$ 685,000

#### C. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2011, are a voted debt margin of \$8,237,369 (including available funds of \$668,723) and an unvoted debt margin of \$117,925.

#### **NOTE 10 - RISK MANAGEMENT**

#### A. Comprehensive

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2011, the District contracted with Ohio School Plan (Hylant) for property insurance, fleet insurance and inland marine coverage. Coverages provided by Ohio School Plan (Hylant) are as follows:

00
00
00
ıe
ıe
) )

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 10 - RISK MANAGEMENT - (Continued)**

General liability is protected by the Ohio School Plan (Hylant), with a \$4,000,000 annual aggregate/\$2,000,000 single occurrence limit and no deductible. The bus fleet is also covered by \$3,000,000 liability plus \$1,000,000 excess liability.

Settled claims have not exceeded this commercial coverage in any of the past three years.

#### **B.** Workers' Compensation

The District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 2.A.). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. Participants in the GRP are placed on tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the State based on the rate for its GRP tier rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control and actuarial services to the GRP.

#### C. Medical Insurance

As of January 1, 2011 medical insurance is offered to employees through a self-insurance internal service fund. The District offers a self insured program for medical to most employees through Mutual Health Services. The claims liability of \$203,235 reported in the internal service fund at June 30, 2011, is based on an estimate provided by Mutual Health Services (the third party administrator) and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued at the estimated ultimate cost of settling claims. Fiscal year 2011 was the first year the District was self-insured, therefore, the prior year's reconciliation of the claims liability was unavailable. In the future, the District will disclose two years of information. Changes in the funds' claims liability in fiscal year 2011 were as follows.

Fiscal Year	Begin <u>Bala</u>	U	Claims Incurred	 Claims Payments		Ending Balance
2011	\$	-	\$ 545,839	\$ (342,604)	\$	203,235

#### NOTE 11 - PENSION PLANS

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement, disability, survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under "*Media/Financial Reports*".

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 11 - PENSION PLANS - (Continued)

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2011, 11.77 percent and 0.04 percent of annual covered salary was the portion used to fund pension obligations and death benefits, respectively. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations and death benefits to SERS for the fiscal years ended June 30, 2011, 2010 and 2009 were \$157,219, \$172,480 and \$116,280, respectively; 82.14 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org, under "Publications".

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2011, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 11 - PENSION PLANS - (Continued)

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2011, 2010 and 2009 were \$664,984, \$641,932 and \$614,186, respectively; 82.77 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009. Contributions to the DC and Combined Plans for fiscal year 2011 were \$7,715 made by the District and \$5,511 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2011, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

#### NOTE 12 - POSTEMPLOYMENT BENEFITS

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Chapter 3309.69 of the Ohio Revised Code. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2011 was \$96.40 and SERS' reimbursement to retirees was \$45.50. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under "Media/Financial Reports".

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2011, 1.43 percent of covered payroll was allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the statewide SERS-covered payroll for the health care surcharge. For fiscal year 2011, the actuarially determined amount was \$35,800.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

Active members do not contribute to the postemployment benefit plans. The Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2011, 2010, and 2009 were \$46,524, \$32,345 and \$78,253, respectively; 82.14 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2011, this actuarially required allocation was 0.76 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2011, 2010, and 2009 were \$10,117, \$10,257 and \$9,594, respectively; 82.14 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

#### **B.** State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org, under "Publications" or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2011, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2011, 2010 and 2009 were \$51,153, \$49,379 and \$47,425, respectively; 82.77 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

# NOTE 13 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 13 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

	Ge	neral fund
Budget basis	\$	245,761
Net adjustment for revenue accruals		171,108
Net adjustment for expenditure accruals		115,348
Net adjustment for other sources/uses		(54,935)
Funds budgeted elsewhere		(5,036)
Adjustment for encumbrances		66,024

# Net Change in Fund Balance

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the public school support fund and certain special cost centers of the special trust fund.

538,270

\$

# **NOTE 14 - CONTINGENCIES**

GAAP basis

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

#### **B.** Litigation

The District is involved in no material litigation as either plaintiff or defendant.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 15 - SET-ASIDES**

The District is required by State statute to annually set-aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. These amounts must be carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for textbooks and capital improvements. Disclosure of this information is required by State statute.

	Textbooks		Capital <u>Improvements</u>	
Set-aside balance June 30, 2010	\$	-	\$	-
Current year set-aside requirement		183,344		183,344
Current year qualifying expenditures		(220,608)		(60,255)
Excess qualified expenditures from prior years		(232,666)		-
Current year offsets		-		(163,022)
Total	\$	(269,930)	\$	(39,933)
Balance carried forward to fiscal year 2012	\$		\$	
Set-aside balance June 30, 2011	\$	-	\$	-

The District had qualifying disbursements and offsets during the fiscal year that reduced the textbook setaside amount to below zero. Effective July 1, 2011, the textbook set-aside is no longer required and has been removed from existing law. This negative balance is therefore not being presented as being carried forward to the future fiscal year. Although the District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount to below zero for the capital improvements set-aside, this amount may not be used to reduce the set-aside requirement for future fiscal years. The negative balance is therefore not presented as being carried forward to future fiscal years.

In addition to the above statutory set-asides, the District also has \$1,198 in monies restricted for school bus purchases.

A schedule of the restricted assets at June 30, 2011 follows:

Amount restricted for school bus purchases	\$ 1,198
Total restricted cash	\$ 1,198

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 16 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end are reservations of fund balance for subsequent-year expenditures and may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

Year-End		
Encu	mbrances	
\$	51,260	
	53,274	
\$	104,534	
	Encu	

# FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE YEAR ENDED JUNE 30, 2011

Federal Grantor/ Passed Through Grantor/ Program Title	Federal CFDA Number	Pass Through Grantor Number	Receipts	Non-Cash Receipts	Expenditures	Non-Cash Expenditures
<u>U.S. Department of Agriculture</u> (Passed through the Ohio Department of Education)						
Child Nutrition Cluster: School Breakfast Program	10.553	N/A	\$73,831	\$1,311	\$73,831	\$1,311
National School Lunch Program	10.555	N/A	198,242	64,257	198,242	64,257
Total Child Nutrition Cluster/U.S. Department of Agriculture			272,073	65,568	272,073	65,568
<u>U.S. Department of Education</u> (Passed through the Ohio Department of Education)						
Title I Cluster: Title I Grants to Local Educational Agencies	84.010	2010 2011	53,914 338,135		53,914 321,347	
Total Title I Grants to Local Educational Agencies		2011	392,049		375,261	
ARRA - Title I Grants to Local Educational Agencies	84.389	2010 2011	4,640 67,621		6,436 62,952	
Total ARRA - Title I Grants to Local Educational Agencies			72,261		69,388	
Total Title I Cluster			464,310		444,649	
Special Education Cluster: Special Education_Grants to States	84.027	2010	0		2,492 200,560	
Total Special Education_Grants to States		2011	<u>203,117</u> 203,117		200,580	
ARRA - Special Education Grants to States	84.391	2010 2011	13,248 132,884		14,530 129,932	
Total ARRA - Special Education Grants to States			146,132		144,462	
Total Special Education Cluster			349,249		347,514	
Education Technology State Grants	84.318	2011	1,188		1,188	
Improving Teacher Quality State Grants	84.367	2011	5,780		5,951	
Total Improving Teacher Quality State Grants			<u>80,899</u> 86,679		80,861 86,812	
ARRA - State Fiscal Stabilization Fund (SFSF) - Education State Grants	84.394	2010	0		25,454	
Total ARRA - State Fiscal Stabilization Fund (SFSF) - Education State Grants		2011	<u>569,946</u> 569,946		<u>569,946</u> 595,400	
ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants	84.395	2011	20,000		13,476	
Total U.S. Department of Education			1,491,372		1,489,039	
Totals			\$1,763,445	\$65,568	\$1,761,112	\$65,568

The Notes to the Federal Awards Receipts and Expenditures Schedule are an integral part of this schedule.

# NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FISCAL YEAR ENDED JUNE 30, 2011

# **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the Crestview Local School District's (the District's) federal award programs' receipts and disbursements. The schedule has been prepared on the cash basis of accounting.

# **NOTE B - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

# NOTE C – FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



Dave Yost · Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Crestview Local School District Richland County 1575 State Route 96 Ashland, Ohio 44805

To the Board of Education:

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Crestview Local School District, Richland County, Ohio, (the District) as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 18, 2011. We noted the District restated its governmental funds' fund balances due to changes in fund structure as a result of implementing Governmental Accounting Standards Board (GASB) Statement 54. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

 101 Central Plaza South, 700 Chase Tower, Canton, Ohio 44702-1509

 Phone: 330-438-0617 or 800-443-9272
 Fax: 330-471-0001

 www.auditor.state.oh.us

Crestview Local School District Richland County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* 

Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2011-001.

We also noted certain matters not requiring inclusion in this report that we reported to the District's management in a separate letter dated November 18, 2011.

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of management, the Board of Education, others within the District, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

are yout

Dave Yost Auditor of State

November 18, 2011



Dave Yost · Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Crestview Local School District Richland County 1575 State Route 96 Ashland, Ohio 44805

To the Board of Education:

# Compliance

We have audited the compliance of Crestview Local School District, Richland County, Ohio, (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the Crestview Local School District's major federal programs for the year ended June 30, 2011. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Crestview Local School District complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2011.

Crestview Local School District Richland County Independent Accountants' Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133 Page 2

#### **Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance with a federal program compliance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We noted matters involving federal compliance or internal control over federal compliance not requiring inclusion in this report, that we reported to the District's management in a separate letter dated November 18, 2011.

We intend this report solely for the information and use of management, the Board of Education, others within the District, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Dave Yost Auditor of State

November 18, 2011

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2011

1. SUMMART OF AUDITOR 5 RESULTS					
(d)(1)(i)	Type of Financial Statement Opinion	Unqualified			
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No			
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No			
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes			
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No			
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No			
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified			
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	No			
(d)(1)(vii)	Major Programs (list):	Special Education Cluster, CFDA 84.027 and 84.391; ARRA – State Fiscal Stabilization Fund, CFDA 84.394			
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$300,000 Type B: all others			
(d)(1)(ix)	Low Risk Auditee?	Yes			

# 1. SUMMARY OF AUDITOR'S RESULTS

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# Finding Number 2011-001

# Finding For Recovery - Repaid Under Audit

# NONCOMPLIANCE

Dean Glenn retired on June 30, 2010, and on October 1, 2010, was paid a severance payment of \$9,383 for 50 unused sick leave days at \$187.67 per day. However, this daily rate of \$187.67 was based on Mr. Glenn's 2011 proposed contract salary amount. The 2010 salary amount was \$185.17 per day. Since Mr. Glenn did not work during 2011, his 2010 salary amount of \$185.17 should have been used for his severance payment, which would have resulted in his severance payment being \$9,258, resulting in a \$125 overpayment.

In accordance with the foregoing facts and pursuant to Ohio Rev. Code Section 117.28, a Finding for Recovery for public money illegally expended is hereby issued against Dean Glenn in the amount of \$125 and in favor of the District's General Fund.

The amount of \$127.81 (the \$125 overpayment plus the Board's portion of Medicare and Workers' Compensation) was repaid to the District on October 3, 2011.

The District should ensure severance payments are calculated correctly using the salary rate in effect at the time of retirement.

Officials' Response: The overpayment has been repaid to the District.

# 3. FINDINGS FOR FEDERAL AWARDS

None



# Dave Yost · Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Crestview Local School District Richland County 1575 State Route 96 Ashland, Ohio 44805

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether Crestview Local School District, Richland County, Ohio, (the District) has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board did not amend its anti-harassment policy to include violence within a dating relationship within its definition of harassment, intimidation or bullying.

Ohio Rev. Code Section 3313.666 required the Board to amend its definition by September 28, 2010.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Dave Yost Auditor of State

November 18, 2011

101 Central Plaza South, 700 Chase Tower, Canton, Ohio 44702-1509 Phone: 330-438-0617 or 800-443-9272 Fax: 330-471-0001 www.auditor.state.oh.us This page intentionally left blank.



# Dave Yost • Auditor of State

# **CRESTVIEW LOCAL SCHOOL DISTRICT**

# **RICHLAND COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED DECEMBER 8, 2011

> 88 East Broad Street, Fifth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.auditor.state.oh.us