## MIFFLIN TOWNSHIP WYANDOT COUNTY, OHIO

FINANCIAL STATEMENTS
DECEMBER 31, 2010 AND 2009

WOLF, ROGERS, DICKEY & CO.
Certified Public Accountants



Board of Trustees Mifflin Township 14970 Township Highway 96 Upper Sandusky, Ohio 43351

We have reviewed the *Independent Auditors' Report* of Mifflin Township, Wyandot County, prepared by Wolf, Rogers, Dickey & Co., for the audit period January 1, 2009 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditors' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditors' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Mifflin Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 26, 2011



### Mifflin Township Wyandot County, Ohio

### For the Years Ended December 31, 2010 and 2009

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#### **Independent Auditors' Report**

Mifflin Township Wyandot County, Ohio

To the Board of Trustees:

We have audited the accompanying financial statements of Mifflin Township, Wyandot County, Ohio (the Township), as of and for the years ended December 31, 2010 and 2009. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State of Ohio prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity-wide statements and also presenting the Township's larger (i.e. major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State of Ohio permits, but does not require townships to reformat their statements. The Township has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2010 and 2009 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2010 and 2009, or their changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserve for encumbrances of Mifflin Township, Wyandot County, Ohio as of December 31, 2010 and 2009, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with Government Auditing Standards, we have also issued our report dated June 1, 2011 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provision of laws, regulations, contracts, grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Wolf, Rogers, Diskey & Co.

Certified Public Accountants

June 1, 2011

# Mifflin Township Wyandot County, Ohio Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances All Governmental Fund Types For the Year Ended December 31, 2010

	<u>General</u>	Special <u>Revenue</u>	Totals (Memorandum Only)
Cash receipts:		;	
Property and other local taxes	\$ 4,761	16,395	21,156
Intergovernmental	23,795	98,955	122,750
Earnings on investments	116	114	230
Miscellaneous	_1,262	<u>325</u>	1,587
Total cash receipts	29,934	115,789	145,723
Cash disbursements:			
Current:			
General government	18,342	***	18,342
Public safety	15,843	-	15,843
Public works	-	94,012	94,012
Health	5,766	·	5,766
Capital outlay	-	1,570	1,570
Debt service:			•
Redemption of principal	-	7,895	7,895
Interest	MATERIAL REPORT AND ADDRESS OF THE PARTY AND A	<u>381</u>	<u> 381</u>
Total cash disbursements	<u>39,951</u>	103,858	143,809
Total receipts over (under)			
disbursements	(10,017)	11,931	1,914
Fund cash balances, January 1	<u>54,526</u>	74,804	129,330
Fund cash balances, December 31	\$ <u>44,509</u>	86,735	131,244
Reserve for encumbrances	\$	495	<u>495</u>

The notes to the financial statements are an integral part of this statement.

# Mifflin Township Wyandot County, Ohio Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances All Governmental Fund Types For the Year Ended December 31, 2009

	<u>General</u>	Special <u>Revenue</u>	Totals (Memorandum Only)
Cash receipts:			
Property and other local taxes	\$ 4,661	15,218	19,879
Intergovernmental	43,343	104,352	147,695
Earnings on investments	254	220	474
Miscellaneous	<u>700</u>		<u>700</u>
Total cash receipts	48,958	119,790	168,748
Cash disbursements:			
Current:			
General government	23,681	_	23,681
Public safety	14,887	-	14,887
Public works	, <u>-</u>	73,953	73,953
Health	5,071	, <u>-</u>	5,071
Capital outlay	-	5,479	5,479
Debt service:		,	-,
Redemption of principal	-	8,200	8,200
Interest	-	845	845
Total cash disbursements	43,639	88,477	132,116
Total receipts over disbursements	5,319	31,313	36,632
Fund cash balances, January 1	<u>49,207</u>	43,491	92,698
Fund cash balances, December 31	\$ <u>54,526</u>	74,804	<u>129,330</u>

#### (1) Summary of Significant Accounting Policies

#### Description of the Entity

Mifflin Township, Wyandot County, Ohio (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance. The Township contracts with the City of Upper Sandusky, Ohio; Pitt Township, Wyandot County, Ohio; and Jackson Township, Hardin County, Ohio to provide fire and emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State of Ohio, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State of Ohio.

#### Cash

Certificates of deposit are reported as cash. Accordingly, purchases of certificates of deposit are not recorded as disbursements, and sales of certificates of deposit are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

#### Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### (1) Summary of Significant Accounting Policies, continued

#### Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Motor Vehicle License Tax Fund – This fund receives vehicle registration tax money.

Gasoline Tax Fund – This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

Road and Bridge Fund – This fund receives local real estate, property tax and other revenues collected to construct, maintain and repair Township roads.

#### **Budgetary Process**

The Ohio Revised Code (ORC) requires each fund to be budgeted annually.

#### Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### Encumbrances

The ORC requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2010 and 2009 budgetary activity appears in Note 3.

#### Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### (2) Equity in Pooled Cash

The Township maintains a cash pool used by all funds. The ORC prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	<u>2010</u>	<u>2009</u>	
Demand deposits Certificates of deposit	\$ 111,244 _20,000	109,330 	
Total deposits	\$ <u>131,244</u>	129,330	

Deposits are either insured by the Federal Deposit Insurance Corporation, or collateralized by the financial institution's public entity deposit pool.

#### (3) Budgetary Activity

Budgetary activity for the years ended December 31, 2010 and 2009 follows:

Fund Type	2010 Budgeted vs	. Actual Receipts Budgeted Receipts	Actual Receipts	<u>Variance</u>
General Special Revenue		\$ 30,396 110,651	29,934 115,789	(462) 5,138
Total		\$ <u>141,047</u>	145,723	<u>4,676</u>
	2010 Budgeted vs. Actual			
Fund Type	-	Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue		\$ 84,922 185,455	39,951 104,353	44,971 81,102
Total		\$ <u>270,377</u>	144,304	126,073

#### (3) Budgetary Activity, continued

	2009 Budgeted vs. Actual Receipts Budgeted	Actual	
Fund Type	Receipts	Receipts	<u>Variance</u>
General Special Revenue	\$ 31,113 110,064	48,958 119,790	17,845 <u>9,726</u>
Total	\$ <u>141,177</u>	168,748	<u>27,571</u>
	2009 Budgeted vs. Actual Budgetary I		<u>S</u>
Fund Type	Appropriation <u>Authority</u>	Budgetary Expenditures	<u>Variance</u>
General Special Revenue	\$ 80,320 <u>153,556</u>	43,639 88,477	36,681 65,079
Total	\$ <u>233,876</u>	132,116	101,760

#### (4) Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State of Ohio, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### (5) Retirement Systems

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple-employer plan. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the ORC.

Contribution rates are also prescribed by the ORC. For 2010 and 2009, OPERS members contributed 10% of their gross salaries. The Township contributed an amount equal to 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2010.

#### (6) Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees. The Township insures against injuries to employees through the Ohio Bureau of Workers' Compensation.

The Township belongs to the Ohio Plan Risk Management, Inc. (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized jointly administered self-insurance risk management program and other administrative services to over 750 Ohio governments ("Members"). This entity was formerly included in the Ohio Government Risk Management Plan.

Pursuant to Section 2744.081 of the ORC, the Plan is a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages, modified for each Member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the Member's deductible.

The Plan issues its own policies and reinsures the Plan with A-VII or better rated carriers, except that effective November 1, 2010 the Plan began retaining 40 percent of the premium and losses of the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. From November 1, 2009 to October 31, 2010 the Plan retained 17.5% of the premium and losses of the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Individual Members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

#### (6) Risk Management, continued

The Plan's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2010 and 2009 (the latest information available):

	<u>2010</u>	<u>2009</u>
Assets Liabilities	\$ 12,036,541 (4,845,056)	11,176,186 (4,852,485)
Net Assets	\$ _7,191,485	6,323,701

You can read the complete audited financial statements for The Ohio Government Risk Management Plan at the Plan's website, <a href="www.ohioplan.org">www.ohioplan.org</a>.

#### Contributions to the Plan

2008	•	\$ :	5,682
2009		:	3,035
2010			3,080

#### (7) Commitments

The Township is committed to a contract through July 15, 2012 with Jackson Township, Hardin County, Ohio for fire protection at a cost of \$3,850 per year. In addition, the Township is committed to a contract through July 1, 2013 with the City of Upper Sandusky, Ohio for fire protection at a cost of \$5,347 per year.

In December 2010, the Township entered into a one year contract for 2011 with Pitt Township, Wyandot County, Ohio for fire protection at a cost of \$4,950 per year.

#### (8) Subsequent Events

Subsequent events have been evaluated through June 1, 2011, which is the date the financial statements were available to be issued.

#### (9) Compliance

#### Contrary to Ohio law:

- Funds were not encumbered for all expenditures as required by ORC Section 5705.41.
- As required by ORC Section 5705.36 a reduced amended Certificate of Estimated Resources was not obtained from the budget commission when actual receipts to be collected fell short of estimates for 2010 and 2009. Available resources were below the current level of appropriation.
- Bond coverage for the Fiscal Officer in 2010 was less than the minimum requirement per ORC Section 507.03.

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Independent Auditors' Report On Internal Control Over
Financial Reporting And On Compliance And Other Matters,
Based On An Audit Of Financial Statements
Performed In Accordance With Government Auditing Standards

Mifflin Township Wyandot County, Ohio

To the Board of Trustees:

We have audited the financial statements of Mifflin Township, Wyandot County, Ohio (the Township), as of and for the years ended December 31, 2010 and 2009, and have issued our report thereon dated June 1, 2011, wherein we noted the Township followed accounting practices the Auditor of State of Ohio prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or

material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed certain instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings as Findings 2010-01 through 2010-03.

We noted certain noncompliance or other matters not requiring inclusion in this report that we reported to management of the Township in a separate letter dated June 1, 2011.

The Township's response to the findings identified in our audit is described in the accompanying Schedule of Findings. We did not audit the Township's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Board of Trustees, management and others within the organization, and is not intended to be and should not be used by anyone other than these specified parties.

Wolf, Rogers, Dirkey & Co. Certified Public Accountants

June 1, 2011

#### Mifflin Township Wyandot County, Ohio Schedule of Findings December 31, 2010 and 2009

#### Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

Finding Number 2010-01 Noncompliance

Ohio Revised Code (ORC) Section 507.03 prescribes minimum bond requirements for the fiscal officer for terms beginning after November 5, 2005 based on the annual budget of the Township. The Township's budget according to the official Certificate of Estimated Resources for 2010 is \$270,377, which would require a minimum bond of \$85,000 for the Fiscal Officer. The Fiscal Officer's bond coverage in effect was \$60,000.

Response by Township

No response received.

Finding Number 2010-02 Noncompliance

ORC Section 5705.41(D) states that no subdivision shall make any contract or order any expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury when such contract or order is made.

ORC Section 5705.41 also provides that if no certificate was furnished at the time that the contract was entered into, the fiscal officer may prepare a Then and Now Certificate stating (1) that there was at the time of the making of the contract and (2) at the time of the execution of this certificate a sufficient sum appropriated for the purpose of the contract in question in the treasury or in process of collection to the credit of the appropriate fund, free from previous encumbrances. Funds were not encumbered prior to expenditure for two of the nine disbursements tested and no Then and Now Certificate was prepared.

Response by Township

No response received.

#### Mifflin Township Wyandot County, Ohio Schedule of Findings, continued December 31, 2010 and 2009

#### Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

Finding Number 2010-03 Noncompliance

#### ORC Section 5705.36 states:

- (1) That an increased amended certificate must be obtained from the Budget Commission if the legislative authority intends to appropriate and expend revenue in excess of the estimated resources.
- (2) A reduced amended certificate must be obtained if the amount of the deficiency will reduce the available resources below the current level of appropriations.

In 2010, appropriations exceeded available resources by \$461 in the General Fund and \$180 in the Cemetery Fund. In 2009, appropriations exceeded available resources by \$814 in the Motor Vehicle License Tax Fund and \$505 in the Cemetery Fund. These deficits were caused by actual receipts falling below budgeted receipts. We recognize that the Township did not spend all appropriations and actual expenses did not exceed available resources, but ORC Section 5705.36 still requires an amended Certificate of Estimated Resources to reflect the reduced receipts. Additionally, the Township should have reduced the appropriations below the estimated resources.

Response by Township

No response received.

#### Mifflin Township Wyandot County, Ohio Schedule of Prior Audit Findings December 31, 2010 and 2009

Finding <u>Number</u>	Finding <u>Summary</u>	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid: Explain:
2008-01	ORC 507.03 minimum bond requirements for Fiscal Officer	No	Repeat as Finding Number 2010-01.
2008-02	ORC 505.601 Reimbursement of Health insurance	Yes	Finding no longer valid.
2008-03	ORC 5705-41 Fiscal Officer must certify the commitment of money prio to the expenditure taking place.	No r	Repeat as Finding Number 2010-02.
2008-04	Adjustments to financial statements were required	Yes	Finding no longer valid.





#### **MIFFLIN TOWNSHIP**

#### WYANDOT COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 8, 2011