ASHLAND COUNTY, OHIO

AUDIT REPORT

For the Years Ended December 31, 2010 and 2009

Charles E. Harris and Associates, Inc.
Certified Public Accountants and Government Consultants



Board of Trustees Perry Township 1567 County Road 175 Jeromesville, Ohio 44840

We have reviewed the *Report of Independent Accountants* of Perry Township, Ashland County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2009 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Report of Independent Accountants* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Report of Independent Accountants* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Perry Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

June 9, 2011



ASHLAND COUNTY, OHIO

Audit Report

For the Years Ended December 31, 2010 and 2009

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Charles E. Harris & Associates, Inc.

Certified Public Accountants

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REPORT OF INDEPENDENT ACCOUNTANTS

Perry Township Ashland County 1567 County Road 175 Jeromesville, Ohio 44840

To the Board of Trustees:

We have audited the accompanying financial statements of Perry Township, Ashland County, Ohio (Township) as and for the years ended December 31, 2010 and 2009. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although, we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2010 and 2009. Instead of the combined funds the accompanying financial statements present for 2010 and 2009, the revision requires presenting entity wide statements and also to present larger (i.e. major) funds separately for 2010 and 2009. While the Township does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since the Township does not use GAAP to measure its financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2010 and 2009, do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2010 and 2009, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Perry Township, Ashland County as of December 31, 2010 and 2009, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the years ended December 31, 2010 and 2009. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 14, 2011 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Charles Having Association

Charles E. Harris & Associates, Inc. April 14, 2011

ASHLAND COUNTY, OHIO COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN

FUND BALANCES - ALL GOVERNMENTAL FUND TYPES For the Year Ended December 31, 2010

	Governmental Fund Types					Total				
	Special			Debt				(Memorandum		
		Seneral	F	Revenue	S	ervice	Pern	nanent		Only)
Receipts:										
Property and Other Local Taxes	\$	76,988	\$	86,526		_		_	\$	163,514
Licenses, Permits and Fees	•	3,357	•	450		-		_	*	3,807
Intergovernmental		42,702		87,889		-		_		130,591
Earnings on Investments		1,647		-		-		-		1,647
Miscellaneous		20,942		1,125						22,067
Total Receipts		145,636		175,990		-		-		321,626
Disbursements:										
General Government		66,908		-		-		-		66,908
Public Works		12,193		185,309		-		-		197,502
Health		1,185		3,304		-		-		4,489
Capital Outlay		78,144		4,081		-		-		82,225
Total Disbursements		158,430		192,694						351,124
Receipts Over/(Under) Disbursements		(12,794)		(16,704)		-		-		(29,498)
Other Financing Sources/(Uses):										
Sale of Fixed Assets		-		2,612		-		-		2,612
Transfers - In		-		2,000		-		-		2,000
Transfers - Out		(2,000)		<u> </u>		-		-		(2,000)
Total Other Financing Sources/(Uses)		(2,000)		4,612						2,612
Receipts and Other Financing Sources Over/ (Under) Disbursements and Other										
Financing Uses		(14,794)		(12,092)		-		-		(26,886)
Fund Balance, January 1, 2010		150,363		166,711	\$	4,821	\$	161		322,056
Fund Balance, December 31, 2010	\$	135,569	\$	154,619	\$	4,821	\$	161	\$	295,170
Reserve for Encumbrances, December 31, 2010	\$	5,001	\$	35,000	\$		\$		\$	40,001

The notes to the financial statements are an integral part of this statement

ASHLAND COUNTY, OHIO

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - ALL GOVERNMENTAL FUND TYPES For the Year Ended December 31, 2009

	Governmental Fund Types						Total			
			Special Debt		Debt			(Memorandum		
		Seneral	R	evenue	S	ervice	Pern	nanent		Only)
Receipts:										
Property and Other Local Taxes	\$	78,248	\$	85,257		-		-	\$	163,505
Licenses, Permits and Fees		4,275		2,250		-		-		6,525
Intergovernmental		75,747		86,632		-		-		162,379
Earnings on Investments		2,440		929		-		-		3,369
Miscellaneous		2,049	-	2,875		-		-		4,924
Total Receipts		162,759		177,943		-		-		340,702
Disbursements:										
General Government		73,970		-		-		-		73,970
Public Works		15,207		193,666		-		-		208,873
Health		1,167		4,691		-		-		5,858
Capital Outlay		19,111		2,681		-		-		21,792
Total Disbursements		109,455		201,038						310,493
Receipts Over/(Under) Disbursements		53,304		(23,095)		-		-		30,209
Fund Cash Balance, January 1, 2009		97,059		189,806	\$	4,821	\$	161		291,847
Fund Balance, December 31, 2009	\$	150,363	\$	166,711	\$	4,821	\$	161	\$	322,056
Reserve for Encumbrances, December 31, 2009	\$	12,793	\$		\$	<u>-</u>	\$		\$	121,793

The notes to the financial statements are an integral part of this statement

Notes to the Financial Statements For the Years Ended December 31, 2010 and 2009

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. <u>DESCRIPTION OF THE ENTITY</u>

Perry Township, Ashland County (the Township) is a body corporate and politic established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three member Board of Trustees and a publicly-elected Fiscal Officer. The Township provides road and bridge maintenance and cemetery maintenance.

The Township's management believes these financial statements included in this report represent all of the funds of the Township over which the Township has the ability to exercise direct operating control.

B. BASIS OF ACCOUNTING

The Township prepares its financial statements following the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved.)

The statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. CASH

Investments are included in the fund cash balances. Accordingly, purchases of investments are not recorded as disbursements and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

D. **FUND ACCOUNTING**

The Township maintains its accounting records in accordance with the principles of "Fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts, an accounting entity, which stands separate from the activities reported in other funds. The restrictions associated with each class of funds are as follows:

Governmental Fund Types:

<u>General Fund</u>: The general operating fund of the Township. It is used to account for all financial resources except those required by law or contract to be accounted for in another fund.

Notes to the Financial Statements For the Years Ended December 31, 2010 and 2009

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

D. <u>FUND ACCOUNTING</u> – (continued)

<u>Special Revenue Funds</u>: These funds are used to account for proceeds from special sources (other than from trusts or for capital projects) that are restricted to expenditures for specific purposes. The Township has the following significant Special Revenue funds:

- Road and Bridge Fund This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.
- Gasoline Tax Fund This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

<u>Debt Service Fund</u>: These funds are used to accumulate resources for the payment of bond and note indebtedness. The Township has the following significant Debt Service Fund:

 Debt Retirement Fund – This fund receives property tax revenue which is used to pay any debt incurred by the Township.

<u>Permanent Fund</u>: – The Permanent Fund is used to account for resources restricted by a legally binding trust agreement.

• Cemetery Bequest Fund – This fund accounts for resources used to maintain the cemetery grounds.

E. BUDGETARY PROCESS

A budget of estimated cash receipts and disbursements is prepared by the Fiscal Officer, approved by the Township Board of Trustees, and submitted to the county auditor, as secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

1. Estimated Resources

The county auditor calculates the estimated revenues available to the Township. He prepares a certificate of estimated resources based upon this calculation and upon the other financial information supplied in the budget sent by the Township. The county budget commission approves the certificate of estimated resources.

Prior to December 31, the Township must revise its budget so that the total budgeted expenditures for a fund will not exceed the amount of estimated resources stated in the certificate of estimated resources. The revised budget serves as the basis for the annual appropriation measure.

On or about January 1, the Fiscal Officer sends the county auditor a certificate which includes the actual unencumbered balances from the preceding year. The county auditor prepares an amended certificate, submits it to the county budget commission for approval. This amended certificate may be further amended during the year if projected revenue increases or the Fiscal Officer identifies decreases in revenue.

Notes to the Financial Statements For the Years Ended December 31, 2010 and 2009

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

E. <u>BUDGETARY PROCESS</u> - (continued)

1. <u>Estimated Resources</u> – (continued)

Budgeted receipts, as shown in Note 5 do not include the unencumbered fund balances as of January 1, 2010 and 2009. However, those fund balances are available for appropriation.

2. Appropriations

A temporary appropriation measure to control cash expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by March 31 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources.

3. <u>Encumbrances</u>

The Township is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The sum of expenditures and encumbrances may not exceed appropriated totals at any level of budgetary control. The Township's legal level of control is the fund, function and object level.

Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried over at year-end.

F. PROPERTY, PLANT AND EQUIPMENT

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. <u>ACCUMULATED</u> LEAVE

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

2. <u>EQUITY IN POOLED CASH AND CASH EQUIVALENTS</u>

The Township maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

Notes to the Financial Statements For the Years Ended December 31, 2010 and 2009

2. <u>EQUITY IN POOLED CASH AND CASH EQUIVALENTS</u> – (continued)

	 2010	2009
Demand Deposits	\$ 286,863	\$ 313,898
Certificate of Deposit	 8,307	8,158
Total Deposits and Investments	\$ 295,170	\$ 322,056

Deposits: Deposits are either (1) insured by the Federal Deposit Insurance Corporation, (2) collateralized by securities specifically pledged by the financial institution to the Township, or (3) collateralized by the financial institution's public entity deposit pool.

3. PROPERTY TAXES

Property taxes are levied, assessed and collected on a calendar year basis. They include amounts levied against all real, public utility, and tangible personal property located in the Township. Taxes collected on real property (other than public utility) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the Ashland County Auditor at 35% of appraised market value. All property is required to be revalued every six years. The last revaluation for the Township was completed in 2010. The next update is scheduled for 2013.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31. If paid semi-annually, the first payment is usually due December 31, with the remainder payable June 20.

Taxes collected from tangible personal property (other than public utility) received during calendar year 2010 represent the collection of 2010 taxes levied against local and interexchange telephone companies. Tangible personal property taxes on business inventory, manufacturing and equipment, and furniture and fixtures is no longer levied and collected. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied April 1, 2009 on the values listed as of December 31, 2009. Public utility real and public utility personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Real property is assessed at 35% of market value and personal property is assessed at 100% of market value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The Ashland County Treasurer collects property taxes on behalf of the Township. The Ashland County Auditor remits the collected taxes to the Township. Tax settlements are made each March and August for real property taxes and each June and October for personal property.

4. TRANSFERS

In 2010, the Township transferred \$2,000 from the General Fund to the Cemetery Operating Fund – Special Revenue Fund to subsidize operations. This transfer of funds was in compliance with Ohio Revised Code requirements.

Notes to the Financial Statements For the Years Ended December 31, 2010 and 2009

5. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2010 and 2009 follows:

2010 Budgeted vs Actual Budgetary Basis Expenditures							
	Appro priation		Βι	ıdgetary			
Funds		Authority		enditures	<u>Variance</u>		
General	\$	251 051	\$	165,431	\$	86,520	
	Φ	251,951	Φ	•	Ф	•	
Special Revenue		335,900		227,694		108,206	
2009 Budgeted vs Actual Budgetary Basis Expenditures							
	App	oropriation	В	udgetary			
<u>Funds</u>		uthority	Exp	<u>en ditures</u>	Varian ce		
General Special Revenue	\$	200,906 358,000	\$	122,248 201,038	\$	78,658 156,962	
2010 Budgeted vs Actual Receipts Budgeted Actual							
Funda		•				/:	
<u>Funds</u>	<u>K</u>	eceipts	Receipts		<u>Variance</u>		
General	\$	135,037	\$	145,636	\$	10,599	
Special Revenue		177,199		180,602		3,403	
•							
2009 Budgeted vs Actual Receipts							
		Budgeted		Actual		\/! ·	
<u>Funds</u>	Receipts		Receipts		<u> Variance</u>		
General	\$	- ,	\$,	•	,	
Special Revenue		168,279		177,943		9,664	

6 RETIREMENT SYSTEM

Employees of the Township belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a state operated, cost sharing, multiple employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are prescribed by the Ohio Revised Code. Non-police OPERS members contributed 10% of their gross pay while the Township contributed an amount equal to 14% of covered payroll. The Township paid all required contributions through 2010.

Notes to the Financial Statements For the Years Ended December 31, 2010 and 2009

7. RISK MANAGEMENT

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). American Risk Pooling Consultants, Inc. (APRCO), a division of York Insurance Service Group, Inc. (York), functions as the administrator of OTARMA and provides underwriting, claims loss control, risk management, and reinsurance services for OTARMA. OTARMA is a member of the American Public Entity Excess Pool (APEEP), which is also administered by ARPCO. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty and Property Coverage

APEEP provides OTARMA with an excess risk-sharing program. Under the arrangement, OTARMA retains insurance risks up to an amount specified in the contracts. At December 31, 2009, OTARMA retained \$350,000 for casualty claims and \$150,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payment on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Financial Position

Financial Position - OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2009 and 2008:

	2009	2008
Assets	\$ 38,982,088	\$ 40,737,740
Liabilities	(12,880,766)	(12,981,818)
Retained earnings	\$ 26,101,322	\$ 27,755,922

At December 31, 2009 and 2008, respectively, liabilities noted above include approximately \$12 million and \$12.1 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$11.5 million and \$10.9 million of unpaid claims to be billed to approximately 950 member townships in the future, as of December 31, 2009 and 2008, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$9,380.

8. <u>CONTINGENT LIABILITES/SUBSEQUENT EVENTS</u>

Management believes there are no pending claims or lawsuits.

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Charles E. Harris & Associates, Inc.

Certified Public Accountants

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Perry Township Ashland County 1567 County Road 175 Jeromesville, Ohio 44840

To the Board of Trustees:

We have audited the financial statements of Perry Township, Ashland County Ohio (the Township) as of and for the years ended December 31, 2010 and 2009 and have issued our report thereon dated April 14, 2011, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

Internal Controls Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of management, the audit committee, the Board of Trustees and others within the Township. We intend it for no one other than these specified parties.

Charles Having Assaciation

Charles E. Harris and Associates, Inc. April 14, 2011

PERRY TOWNSHIP ASHLAND COUNTY

SCHEDULE OF PRIOR AUDIT FINDINGS December 31, 2010 and 2009

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken or Finding No Longer Valid; Explain
2008-001	Township had reclassified a non-expendable trust fund.	Yes	Finding No Longer Valid
2008-002	Transfer of funds not in accordance with §5705.14,Revised Code	Yes	Finding No Longer Valid





ASHLAND COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JUNE 21, 2011