PORTAGE COUNTY DISTRICT LIBRARY PORTAGE COUNTY

REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2010-2009



Dave Yost • Auditor of State

Board of Trustees Portage County District Library 10482 South Street Garrettsville, Ohio 44231

We have reviewed the *Independent Accountants' Report* of the Portage County District Library, prepared by Escott & Company, LLC, for the audit period January 1, 2009 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Accountants' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Accountants' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Portage County District Library is responsible for compliance with these laws and regulations.

hore Yost

Dave Yost Auditor of State

May 5, 2011

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PORTAGE COUNTY DISTRICT LIBRARY PORTAGE COUNTY

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MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS OHIO SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS

Certified Public Accountants

RICHARD J. TINKER, CPA AL STEFANOV, CPA

INDEPENDENT ACCOUNTANTS' REPORT

JAMES A. TINKER, CPA

Portage County District Library Portage County 10482 South Street Garrettsville, Ohio 44231

To the Board of Trustees:

We have audited the accompanying financial statements of the Portage County District Library, Portage County, (the Library) as of and for the years ended December 31, 2010 and 2009. These financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement! An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Library has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Library's larger (i.e. major) funds separately. While the Library does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require Libraries to reformat their statements. The Library has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2010 and 2009 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2010 and 2009, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Portage County District Library, Portage County, as of December 31, 2010 and 2009, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

628 S. Water St., P.O. Box 609 Kent, Ohio 44240 (330) 673-4819 Fax (330) 673-4629 250 S. Chestnut St., Suite 28 Ravenna, OH 44266 (330) 296-6010 Fax (330) 296-0964 8122 Main St., P.O. Box 173 Garrettsville, OH 44231 (330) 527-2103 Fax (330) 527-2551 Portage County District Library Portage County Independent Accountants' Report Page 2

The Library has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2011 on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Ercott & Company UL

March 25, 2011

PORTAGE COUNTY DISTRICT LIBRARY PORTAGE COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2010

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	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts: Library and Local Government Support Patron Fines and Fees Services Provided to Other Entities Contributions, Gifts and Donations Earnings on Investments Miscellaneous	\$ 1,945,547 39,909 38,740 38,294 10,265 16,997	\$ - - - - - - -	\$ - - - - - -	\$ 1,945,547 39,909 38,740 38,294 10,265 16,997
Total Cash Receipts	2,089,752			2,089,752
Cash Disbursements: Current: Salaries Employee Fringe Benefits Purchased and Contractual Services Library Materials and Information Supplies Other Capital Outlay Total Cash Disbursements Total Receipts Over/(Under) Disbursements	1,150,351 373,747 239,691 139,987 28,352 16,012 26,315 1,974,455 115,297	1,493 - - - 1,493 (1,493)	2,778 283 <u>14,373</u> . <u>17,434</u> (17,434)	1,150,351 373,747 242,469 141,480 28,635 16,012 40,688 1,993,382 96,370
Other Financing Receipts / (Disbursements): Transfers-In Transfers-Out Total Other Financing Receipts / (Disbursements)	<u>(6,529)</u> (6,529)	1,892	4,637	6,529 (6,529) -
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements Fund Cash Balances, January 1	108,768 248,015	399	(12,797) 454,657	96,370 885,873
Fund Cash Balances, December 31	<u>\$ 356,783</u>	<u>\$ 183,600</u>	<u>\$ 441,860</u>	\$ <u>982,243</u>

PORTAGE COUNTY DISTRICT LIBRARY PORTAGE COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2010

	Agency
Operating Cash Receipts: Library and Local Government Support Patron Fines and Fees Earnings on Investments Miscellaneous	\$166,332 931 1,212 7,204
Total Operating Cash Receipts	175,679
Operating Cash Disbursements: Current: Salaries Employee Fringe Benefits Purchased and Contracted Services Library Materials and Information Supplies Other Objects Capital Outlay	10,898 2,153 160,636 53,824 1,900 101 2,648
Total Operating Cash Disbursements	232,160
Operating Income/(Loss)	(56,481)
Fund Cash Balances, January 1	133,230
Fund Cash Balances, December 31	<u>\$76,749</u>

PORTAGE COUNTY DISTRICT LIBRARY PORTAGE COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2009

	Governmental Fund Types		_	
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts: Library and Local Government Support Patron Fines and Fees Services Provided to Other Entities Contributions, Gifts and Donations Earnings on Investments Miscellaneous	\$ 2,080,593 44,798 38,730 18,395 13,779 32,149	\$ - - 1,277	\$ - - - 639	\$ 2,080,593 44,798 38,730 18,395 15,695 32,149
Total Cash Receipts	2,228,444	1,277	639	2,230,360
Cash Disbursements: Current: Salaries Employee Fringe Benefits Purchased and Contractual Services Library Materials and Information Supplies Other Capital Outlay Total Cash Disbursements Total Receipts Over/(Under) Disbursements	1,426,348 435,297 264,232 231,157 30,783 11,717 18,911 2,418,445 (190,001)	3,568 - - - - - - - - - - - - - - - - - - -	1,916 - - - - 26,359 - - - - - - - - - - - - - - - - - - -	1,426,348 435,297 266,148 234,725 30,783 11,717 <u>45,270</u> 2,450,288 (219,928)
Other Financing Receipts / (Disbursements): Transfers-In Transfers-Out Total Other Financing Receipts / (Disbursements)	100,000 (8,903) 91,097	(2,251) (100,000) (97,548)	6,451 6,451 6,451	108,903 (108,903)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(98,904)	(99,839)	(21,185)	(219,928)
Fund Cash Balances, January 1	346,919	283,040	475,842	1,105,801
Fund Cash Balances, December 31	<u>\$ 248.015</u>	<u>\$ 183,201</u>	<u>\$ 454.657</u>	<u>\$ 885,873</u>

PORTAGE COUNTY DISTRICT LIBRARY PORTAGE COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	Agency
Operating Cash Receipts: Library and Local Government Support Patron Fees and Fines Earnings on Investments Miscellaneous	\$177,048 381 385 2,725
Total Operating Cash Receipts	
Operating Cash Disbursements: Current: Salaries Employee Fringe Benefits	11,179 2,118
Purchased and Contracted Services Library Materials and Information Supplies Other Objects Capital Outlay	112,658 65,253 3,587 90 5,123
Total Operating Cash Disbursements	200,008
Operating Income/(Loss)	(19,469)
Fund Cash Balances, January 1	152,699
Fund Cash Balances, December 31	<u>\$133,230</u>

1. Summary of Significant Accounting Policies

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Portage County District Library, Portage County, (the Library) as a body corporate and politic. The Library is a county district public library established pursuant to Section 3375.19 of the Ohio Revised Code.

The Library is directed by a seven-member Board of Trustees, four of whom are appointed by the Portage County Commissioners and three of whom are appointed by the Portage County Common Pleas Court. The Library provides the community with various educational and literary resources.

The library's main office and administrative headquarters are located in Garrettsville, Ohio, and there are also branch libraries at: Aurora Public Library, Streetsboro Library, Randolph Library, Windham Library, and Brimfield Library.

The Library is associated with the Portage Library Consortium, which was formed in 1990 by an agreement between the Portage County District Library, Kent Free Library, and Reed Memorial Library and is defined as a jointly governed organization (See Note 7). The Library acts as the fiscal agent for the consortium.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Library recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Deposits and Investments

The Library's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Library values certificates of deposits at cost. Money market mutual funds (including STAR Ohio) are recorded at share values the mutual funds report.

D. Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Library had the following significant Special Revenue Funds:

Mildred Chang Memorial Fund – This fund accounts for the bequest by Ms. Chang to be used for capital improvements of the Windham Branch only.

Vehicle Replacement Fund – This fund is used to accumulate resources for the repair and replacement of Library vehicles.

3. Capital Project Funds

These funds account for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Library had the following significant capital project funds:

Garrettsville Building Fund – This fund is used to account for capital improvements and repairs of the Garrettsville building.

Branch Improvement Fund – This fund is used to account for the capital improvements of various Library branches other than the Garrettsville building.

Portage County District Library Automated Circulation System Fund – This fund is used to account for computer purchases and automation at the library.

4. Fiduciary Funds (Agency Funds)

Funds for which the Library is acting in an agency capacity are classified as agency funds. The Library had the following significant fiduciary funds:

The Library acts as the fiscal agent for the Portage Library Consortium (PLC) and uses a PLC General Fund and a PLC Circulation Fund.

E. Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures (that is disbursements and encumbrances) may not exceed appropriations at the fund and function level of control.

A summary of 2010 and 2009 budgetary activity appears in Note 3.

F. Property, Plant, and Equipment

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. Equity in Pooled Deposits and Investments

The Library maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2010	2009
Demand deposits	\$990,406	\$550,603
Certificates of deposit	0	150,000
Total deposits	990,406	700,603
STAR Ohio	68,586	318,500
Total deposits and investments	\$1,058,992	\$1,019,103

Deposits: Deposits are insured by the Federal Depository Insurance Corporation, or collateralized by securities collateralized by the financial institution's public entity deposit pool.

Investments: Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

3. Budgetary Activity

Budgetary activity for the years ending December 31, 2010 and 2009 follows:

2010 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$2,049,253	\$2,089,752	\$40,499
Special Revenue	0	1,892	1,892
Capital Projects	0	4,637	4,637
Agency	181,946	175,679	(6,267)
Total	\$2,231,199	\$2,271,960	\$40,761

2010 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$2,297,273	\$1,980,984	\$316,289
Special Revenue	183,199	1,493	181,706
Capital Projects	454,657	17,434	437,223
Agency	314,986	232,160	82,826
Total	\$3,250,115	\$2,232,071	\$1,018,044

2009 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$2,327,023	\$2,328,444	\$1,421
Special Revenue	0	3,729	3,729
Capital Projects	0	7,090	7,090
Agency	181,261	180,539	(722)
Total	\$2,508,284	\$2,519,802	\$11,518

2009 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$2,673,945	\$2,427,348	\$246,597
Special Revenue	283,039	103,568	179,471
Capital Projects	475,842	28,275	447,567
Agency	333,771	200,008	133,763
Total	\$3,766,597	\$2,759,199	\$1,007,398

4. Grants-in-aid

The primary source of revenue for Ohio public libraries is the Public Library Fund (PLF). The State allocates PLF to each county based on the total tax revenue credited to the State's general revenue fund during the preceding month. The County Budget Commission bases the amount for distribution on the needs of such library for the construction of new library buildings, parts of buildings, improvements, operation, maintenance, or other expenses. The County Budget Commission cannot reduce its allocation of these funds to the Library based on of any additional revenues the Library receives. The County Libraries have agreed to the following allocation of these funds. Portage County District Library 46.67%, Kent Free Library 29.67%, Reed Memorial Library 19.67% and Portage Library Consortium 3.99%.

5. Retirement System

The Library's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2010 and 2009, OPERS members contributed 10%, respectively, of their gross salaries and the Library contributed an amount equaling 14%, respectively, of participants' gross salaries.

The Library has paid all contributions required through December 31, 2010.

6. Risk Management

Commercial Insurance

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

The Library also provides health insurance and dental and vision coverage to full-time employees through a private carrier.

7. Jointly Governed Organization

The Portage Library Consortium (PLC) authorized under Ohio Revised Code Section 3375.403 consists of the Portage County District Library, Kent Free Library, and Reed Memorial libraries. The purpose of the consortium is to provide better services at reduced costs to each member through collective efforts and resource sharing. The PLC is governed by a Council comprised of two trustees from each member library. Member libraries are entitled to a single vote. Council controls the budget and all financial concerns. The three libraries allocate 1.33% of the PLF for a total of 3.99% allocation of revenue. The Portage County District Library acts as the fiscal agent for the consortium.



Certified

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RICHARD J. TINKER, CPA AL STEFANOV, CPA

JAMES A. TINKER, CPA

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS **REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Portage County District Library Portage County 10482 South Street Garrettsville, Ohio 44231

To the Board of Trustees:

We have audited the financial statements of the Portage County District Library, Portage County, (the Library) as of and for the years ended December 31, 2010 and 2009, and have issued our report thereon dated March 25, 2011, wherein we noted the Library followed accounting practices the Auditor of State permits rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Government's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Government's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Government's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Library's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses. as defined above.

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Portage County District Library Portage County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Government's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management, and the Board of Trustees. We intend it for no one other than these specified parties.

Eath & Campan U.C.

March 25, 2011



Dave Yost • Auditor of State

PORTAGE DISTRICT LIBRARY

PORTAGE COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MAY 17, 2011

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