VILLAGE OF BALTIC TUSCARAWAS COUNTY Regular Audit For the Years Ended December 31, 2010 and 2009

Perry & Associates
Certified Public Accountants, A.C



Dave Yost · Auditor of State

Village Council Village of Baltic 102 West Main Street Baltic, Ohio 43804

We have reviewed the *Independent Accountants' Report* of the Village of Baltic, Tuscarawas County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2009 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Accountants' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Accountants' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Baltic is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 30, 2011

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TABLE OF CONTENTS

TITLE	PAGE
Independent Accountants' Report	1
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2010	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Proprietary Fund Types - For the Year Ended December 31, 2010	4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2009	5
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Proprietary Fund Types - For the Year Ended December 31, 2009	6
Notes to the Financial Statements	7
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	17
Schedule of Audit Findings	19
Schedule of Prior Audit Findings	20



Perry & Associates

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INDEPENDENT ACCOUNTANTS' REPORT

May 16, 2011

Village of Baltic Tuscarawas County 102 West Main Street Baltic, Ohio 43804

To the Village Council:

We have audited the accompanying financial statements of the **Village of Baltic,** Tuscarawas County, Ohio, (the Village) as of and for the years ended December 31, 2010 and 2009. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Village has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Village's larger (i.e. major) funds separately. While the Village does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of the State permits, but does not require Villages to reformat their statements. The Village has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Village of Baltic Tuscarawas County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2010 and 2009 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2010 and 2009 or its changes in financial position or cash flows, where applicable for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserve for encumbrances of the Village of Baltic, Tuscarawas County, Ohio as of December 31, 2010 and 2009, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Village has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 16, 2011, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Respectfully Submitted,

Perry and Associates

Certified Public Accountants, A.C.

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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2010

	Governmental Fund Types							- 70.1				
	G	eneral		ecial evenue		Debt Service		Capital Projects	Permanent		(Mo	Totals emorandum Only)
Cash Receipts: Property Tax and Other Local Taxes	\$	29,167	\$	12,813	\$	_	\$	20.443	\$	_	\$	62.423
Municipal Income Tax	Ψ	55,326		118,203	Ψ	10,892	Ψ	20,113	Ψ	_	Ψ	184,421
Intergovernmental		43,895		55,397		-		189,544		-		288,836
Charges for Services		3,805		60,740		25,677		-		-		90,222
Fines, Licenses, and Permits		177				-		-		-		177
Earnings on Investments		1,086		357		-		-		-		1,443
Miscellaneous	-	3,161		675						-		3,836
Total Cash Receipts		136,617		248,185		36,569		209,987		-		631,358
Cash Disbursements:												
Current:												
Security of Persons and Property		25,120		107,253		-		-		-		132,373
Public Health Services		1,669		9,219		-		-		-		10,888
Leisure Time Activities		14,280		-		-		-		-		14,280
Community Environment Transportation		1,328 15,599		77,855		-		-		-		1,328 93,454
General Government		91,221		13,082		-		-		-		104,303
Capital Outlay		10,093		24,306		-		919.812		-		954,211
Debt Service:		10,093		24,300		-		919,012		_		934,211
Redemption of Principal						35,181		22,447				57,628
Interest and Fiscal Charges		_		_		2,780		5,421		_		8,201
Total Cash Disbursements		159,310		231,715		37,961		947,680		-		1,376,666
Total Cash Receipts Over/(Under) Disbursements		(22,693)		16,470		(1,392)		(737,693)				(745,308)
Other Financing Receipts and (Disbursements):												
Note Proceeds		-				-		804,607		-		804,607
Other Financing Sources		1,902		3,771								5,673
Total Other Financing Receipts/(Disbursements)		1,902		3,771				804,607				810,280
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements		(20,791)		20,241		(1,392)		66,914				64,972
and Other Philaneting Disbursements		(20,791)		20,241		(1,392)		00,714		-		04,972
Fund Cash Balances, January 1		70,556		222,349		5,834		138,622		24,291		461,652
Fund Cash Balances, December 31	<u>\$</u>	49,765	\$	242,590	\$	4,442	\$	205,536	\$	24,291	\$	526,624
Reserve for Encumbrances, December 31	\$	3,359	\$	2,276	\$		\$	3,813	\$		\$	9,448

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2010

		prietary nd Type
	Ent	terprise
Operating Cash Receipts: Charges for Services Miscellaneous	\$	265,657 10,129
Total Operating Revenues		275,786
Operating Cash Disbursements: Personal Services Fringe Benefits Contractual Services Supplies and Materials Capital Outlay		118,194 993 91,659 24,610 14,990
Total Operating Cash Disbursements		250,446
Operating Income (Loss)		25,340
Non-Operating Cash Receipts: Intergovernmental Revenue Earnings on Investments		9,924 4
Total Non-Operating Cash Receipts		9,928
Non-Operating Cash Disbursements: Debt Service: Redemption of Principal Interest and Fiscal Charges Total Nonoperating Expenses		22,609 29,293 51,902
Excess of Cash Receipts Over/(Under) Cash Disbursements		(16,634)
Transfer-In Transfer-Out		30,000 (30,000)
Net Receipts Over/(Under) Cash Disbursements		(16,634)
Fund Cash Balances, January 1		248,247
Fund Cash Balances, December 31	\$	231,613
Reserve for Encumbrances, December 31	\$	3,787

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2009

	Governmental Fund Types											
	(General		Special Revenue		Debt Service		Capital Projects	Per	rmanent	(Me	Totals morandum Only)
Cash Receipts:												
Property Tax and Other Local Taxes	\$	28,670	\$	12,785	\$	-	\$	20,127	\$	-	\$	61,582
Municipal Income Tax		46,289		114,007		11,144		-		-		171,440
Intergovernmental		82,408		70,449		-		358,965		-		511,822
Charges for Services		5,050		61,674		25,431		-		-		92,155
Fines, Licenses, and Permits		761		-		-		-		-		761
Earnings on Investments		1,014		407		-		-		-		1,421
Miscellaneous		4,268	_	3,442				14,500				22,210
Total Cash Receipts		168,460		262,764		36,575		393,592				861,391
Cash Disbursements:												
Current:												
Security of Persons and Property		24,867		123,709		-		-		-		148,576
Public Health Services		1,428		8,577		-		-		-		10,005
Leisure Time Activities		13,970		-		-		-		-		13,970
Community Environment		711		-		-		-		-		711
Transportation		2,960		79,478		-		-		-		82,438
General Government		103,010		14,514		-		-		-		117,524
Capital Outlay		19,624		27,019		-		639,890		-		686,533
Debt Service:												
Redemption of Principal		-		-		36,952		21,655		-		58,607
Interest and Fiscal Charges			_	-		18,332		6,213				24,545
Total Cash Disbursements		166,570		253,297		55,284		667,758				1,142,909
Total Cash Receipts Over/(Under) Disbursements		1,890		9,467		(18,709)		(274,166)				(281,518)
Other Financing Receipts and (Disbursements):												
Note Proceeds		-		_		_		285,179		_		285,179
Transfer-In		_		_		_		74,000		_		74,000
Other Financing Sources		4,061		9,913								13,974
Total Other Financing Receipts/(Disbursements)		4,061		9,913				359,179				373,153
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements		5,951		19,380		(18,709)		85,013		_		91,635
.,		,				, , ,						,
Fund Cash Balances, January 1		64,605		202,969		24,543		53,609		24,291		370,017
Fund Cash Balances, December 31	\$	70,556	\$	222,349	\$	5,834	\$	138,622	\$	24,291	\$	461,652
Reserve for Encumbrances, December 31	\$	1,542	\$	972	\$		\$		\$		\$	2,514

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2009

		oprietary ınd Type
	E	nterprise
Operating Cash Receipts: Charges for Services Miscellaneous	\$	248,445 1,637
Total Operating Revenues		250,082
Operating Cash Disbursements: Personal Services Transportation Contractual Services Supplies and Materials Capital Outlay		116,874 297 69,206 16,793 12,719
Total Operating Cash Disbursements		215,889
Operating Income (Loss)		34,193
Non-Operating Cash Receipts: Earnings on Investments		82
Total Non-Operating Cash Receipts		82
Excess of Cash Receipts Over/(Under) Cash Disbursements		34,275
Transfer-Out		(74,000)
Net Receipts Over/(Under) Cash Disbursements		(39,725)
Fund Cash Balances, January 1		287,972
Fund Cash Balances, December 31	<u>\$</u>	248,247
Reserve for Encumbrances, December 31	\$	2,660

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of Baltic, Tuscarawas County (the Village), as a body corporate and politic. A publicly elected six-member Council governs the Village. The Village provides general governmental services, including water and sewer utilities, park operations, and police and fire protection services.

The Village participates in two jointly governed organizations and the Ohio Government Risk Management Plan public entity risk pool. Notes 8 and 9 to the financial statements provides additional information for these entities. These organizations are:

Jointly Governed Organizations:

- 1. Swiss Valley Joint Ambulance District which provides emergency medical services to residents, and
- 2. Tuscarawas County Tax Incentive Review Council which reviews and evaluates the performance of enterprise zones.

Public Entity Risk Pool:

The Village participates in the Ohio Government Risk Management Plan to provide for insurance needs.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively. Money market mutual funds (including STAR Ohio) are recorded at share values the mutual funds report.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

<u>Street Construction, Maintenance and Repair Fund</u> – This fund receives gasoline tax and motor vehicle license tax money for constructing, maintaining, and repairing Village streets.

<u>Fire Fund</u> – This fund receives real estate and property taxes and receipts from fire protection contracts with other communities for providing fire protection.

Police Fund – This fund receives tax levy monies for providing police protection.

3. Debt Service Fund

These funds account for resources the Village accumulates to pay bond and note debt. The Village had the following significant Debt Service Funds:

<u>Water-Sewer Debt Service Fund</u> – This fund receives monies to retire the debt associated with the water and sewer improvements within the Village.

<u>Waste Water Treatment Plant Debt Service Fund</u> – This fund receives monies to retire the debt associated with the improvements at the wastewater treatment plant.

4. Capital Project Funds

These funds account for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project funds:

<u>Fire Truck Fund</u> – This fund receives monies from taxes to be used for acquisition of fire trucks and necessary equipment including payment of debt related to such purchases.

<u>Waste Water Treatment Plant Construction Fund</u> – This fund receives grant and loan monies for the construction and renovations of the water treatment plant.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

5. Permanent Fund

These funds account for assets held under a trust agreement that are legally restricted to the extent that only earnings, not principal, are available to support the Village's programs. The Village had the following significant permanent fund:

<u>Cemetery Endowment Fund</u> – This nonexpendable trust fund is used to maintain a bequest to the Village for general cemetery maintenance and repairs. The interest on this endowment fund is recorded in the special revenue cemetery fund. These earnings are used for the general maintenance and upkeep of the Village's cemetery.

6. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

<u>Water Fund</u> - This fund receives charges for services from residents to cover the cost of providing this utility.

<u>Sewer Fund</u> - This fund receives charges for services from residents to cover the cost of providing this utility.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (continued)

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over and need not be reappropriated in the subsequent year.

A summary of 2010 and 2009 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. EQUITY IN POOLED DEPOSITS AND INVESTMENTS

The Village maintains a cash and investment pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	 2010	2009
Demand deposits	\$ 672,321	\$ 596,037
Total deposits	672,321	 596,037
STAR Ohio	 85,916	113,862
Total investments	 85,916	113,862
Total deposits and investments	\$ 758,237	\$ 709,899

Deposits: Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized by securities specifically pledged by the financial institution to the Village.

Investments: Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2010 and 2009 follows:

2010 B	udgeted	vs. /	Actual	Receipts
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	Budgeted		Actual		
Fund Type		Receipts		Receipts	 Variance
General	\$	123,612	\$	138,519	\$ 14,907
Special Revenue		191,235		251,956	60,721
Debt Service		42,127		36,569	(5,558)
Capital Projects		1,194,960		1,014,594	(180,366)
Enterprise		277,885		315,714	37,829
Total	\$	1,829,819	\$	1,757,352	\$ (72,467)

2010 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority		Budgetary penditures	Variance		
General	\$ 194,168	\$	162,670	\$	31,498	
Special Revenue	409,576		233,991		175,585	
Debt Service	47,961		37,961		10,000	
Capital Projects	1,333,582		951,493		382,089	
Enterprise	 526,487		336,135		190,352	
Total	\$ 2,511,774	\$	1,722,250	\$	789,524	

2009 Budgeted vs. Actual Receipts

		Budgeted		Actual			
Fund Type	<u> </u>	Receipts		Receipts	Variance		
General	\$	164,372	\$	172,521	\$	8,149	
Special Revenue		242,810		272,677		29,867	
Debt Sevice		40,000		36,575		(3,425)	
Capital Projects		981,700		752,771		(228,929)	
Enterprise		216,188		250,164		33,976	
Total	\$	1,645,070	\$	1,484,708	\$	(160,362)	

2009 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority		Budgetary penditures	Variance		
General	\$	233,413	\$ 168,112	\$	65,301	
Special Revenue		442,343	254,269		188,074	
Debt Service		60,319	55,284		5,035	
Capital Projects		1,033,897	667,758		366,139	
Enterprise		501,563	292,549		209,014	
Total	\$	2,271,535	\$ 1,437,972	\$	833,563	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

4. DEBT

Debt outstanding at December 31, 2010 was as follows:

		Interest
	 Principal	Rate
Fire Truck Promissory Note	\$ 90,087	5.00%
Ohio Public Works Commission (OPWC)	374,513	0.00%
Sewer System Improvement Bonds	208,222	5.00%
Ohio Water Development Authority Loans (OWDA)	798,158	2.00%
Waste Water Treatment Plant Loan	 88,443	6.00%
Total	\$ 1,559,423	

The Fire Truck Loan was issued in 2005 for \$200,000. Payments are semi-annual in the amount of \$13,934 and will mature in March 2014.

The Ohio Public Works Commission (OPWC) Loans are for a water/sewer line extension project (issued in 1992) and a wastewater treatment plant renovation (issued in 2006). The initial loans were for \$50,558 and \$30,000 respectively. The water line loan will be repaid in semiannual installments of \$1,264 and will mature in 2012. The treatment plant renovation loan will be repaid in semiannual installments of \$750 and will mature in 2026.

The Village obtained an additional OPWC loan in 2010 for the Water Treatment Plant replacement project. This loan was originally for \$350,000 at 0% for a term of 20 years.

The sewer system improvement bonds were issued in 2005 for \$250,000. Interest is paid semiannually with a principal reduction annually. Total yearly payments are \$20,060. These bonds will mature in 2025.

The OWDA loan is for the new water treatment plant construction project. The loan commitment is \$859,930. This loan has not been fully disbursed as of December 31, 2010. This loan includes the previous OWDA loan for the design phase of the plant construction. An amortization schedule has not been completed at this time. Payments for this loan are not included in the table below.

The WWTP Loan is extended annually. It was originally issued for wastewater treatment plant improvements. The Village makes monthly payments of \$2,200 including interest. This loan is not included in the table below.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

4. **DEBT** (Continued)

Amortization of the above long term debt, including interest, is scheduled as follows:

Year ending	Fire Truck	Sewer System						
December 31:	Loan	OPWC		Im	Impr. Bond		Total	
2011	\$ 27,867	\$	20,263	\$	20,060	\$	68,190	
2012	27,867		19,000		20,061		66,928	
2013	27,868		19,000		20,060		66,928	
2014	15,842		19,000		20,061		54,903	
2015	-		19,000		20,061		39,061	
2016-2020	-		95,000		100,302		195,302	
2021-2025	-		95,000		100,304		195,304	
2026-2030			88,250				88,250	
Total	\$ 99,444	\$	374,513	\$	300,909	\$	774,866	

5. LOCAL INCOME TAX

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required, Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

6. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

7. RETIREMENT SYSTEMS

The Village's full-time employees and elected officials belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multi-employer plan. This plan provides retirement benefits, including post retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. Members of OPERS contributed 10% of their gross salaries. The Village contributed an amount equal to 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2010.

8. RISK MANAGEMENT

Risk Pool Membership

Through December 31, 2008, the Village belonged to the Ohio Government Risk Management Plan (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan was legally separate from its member governments.

On January 1, 2009, through an internal reorganization, the Plan created three separate non-profit corporations including:

- Ohio Plan Risk Management, Inc. (OPRM) formerly known as the Ohio Risk Management Plan:
- Ohio Plan Healthcare Consortium, Inc. (OPHC) formerly known as the Ohio Healthcare Consortium; and
- Ohio Plan, Inc. mirrors the oversight function previously performed by the Board of Directors. The Board of Trustees consists of eleven (11) members that include appointed and elected officials from member organizations.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio. These coverage programs, referred to as Ohio Plan Risk management ("OPRM"), are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss, except OPRM retain 17.5% (15% through October 31, 2009) of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 725 members as of December 31, 2009. The Village participates in this coverage.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

8. RISK MANAGEMENT (Continued)

Risk Pool Membership (Continued)

The Plan formed the Ohio Plan Healthcare Consortium ("OPHC"), as authorized by Section 9.833 of the Ohio Revised Code. The OPHC was established to provide cost effective employee benefit programs for Ohio political sub-divisions and is a self-funded, group purchasing consortium that offers medical, dental, vision and prescription drug coverage as well as life insurance for its members. The OPHC is sold through seventeen appointed independent agents in the State of Ohio. Coverage programs are developed specific to each member's healthcare needs and the related premiums for coverage are determined through the application of uniform underwriting criteria. Variable plan options are available to members. These plans vary primarily by deductibles, coinsurance levels, office visit co-pays and out-of pocket maximums. OPHC had 60 members as of December 31, 2009. The Government does not participate in this coverage.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31: 2009 and 2008 (the latest information available), and include amounts for both OPRM and OPHC:

	20	009 OPRM	2	009 OPHC	Total 2009		 2008	
Assets	\$	11,176,186	\$	1,358,802	\$	12,534,988	\$ 5 10,471,114	
Liabilities		(4,852,485)		(1,253,617)		(6,106,102)	 (5,286,781)	
Members'								
Equity	\$	6,323,701	\$	105,185	\$	6,428,886	\$ 5,184,333	

You can read the complete audited financial statements for OPRM and OPHC at the Plan's website, www.ohioplan.org.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2010 AND 2009 (Continued)

9. JOINTLY GOVERNED ORGANIZATIONS

The Swiss Valley Joint Ambulance District (the District) provides emergency medical services to the citizens within the District including the Village. The District is directed by an eight member Board of Trustees, who are appointed from participating villages and townships the District serves.

The Tuscarawas County Tax Incentive Review Council (TCTIRC) is a jointly governed organization created as a regional council of governments pursuant to the Ohio Revised Code Section 5705.62. TCTIRC has 42 members, consisting of 3 members appointed by the County Commissioners, 18 members appointed by municipal corporations, 14 members appointed by township trustees, member from the County Auditor's Office and 7 members appointed by boards of education located within the County. The TCTIRC reviews and evaluates the performance of each Enterprise Zone Agreement. The body is advisory in nature and cannot directly impact an existing Enterprise Zone Agreement; however, the TCTIRC can make written recommendations to the legislative body that approved the agreement. There is no cost associated with being a member of the TCTIRC. The continued existence of the TCTIRC is not dependent upon the Village's continued participation and no measurable equity interest exists.

10. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the state government. Any disallowed cost may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any would not be material.

11. INTERFUND TRANSFERS

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During 2009 and 2010 the following transfers were made:

2009	An	nount
Transfer from Water Operating Fund to Filtration Plant Construction Fund	\$ '	74,000
2010		
Transfer from Water Operating Fund to Water Debt Fund	\$ 3	30,000

These transfers represent the allocation of charges for services receipts collected in the Water Operating Fund to finance the construction of the new water treatment plant and to pay debt for this construction in accordance with budgetary authorizations.

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INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

May 16, 2011

Village of Baltic Tuscarawas County 102 West Main Street Baltic, Ohio 43804

To the Village Council:

We have audited the financial statements of the **Village of Baltic,** Tuscarawas County, Ohio (the Village) as of and for the years ended December 31, 2010 and 2009, and have issued our report thereon dated May 16, 2011, wherein we noted the Village followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Village's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Village's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, we cannot assure that we have identified all deficiencies, significant deficiencies or material weaknesses. However, as described in the accompanying schedule of audit findings we identified certain deficiencies in internal control over financial reporting, that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and timely corrected. We consider findings 2010-01 and 2010-02 described in the accompanying schedule of audit findings to be material weaknesses.

Village of Baltic Tuscarawas County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain matters not requiring inclusion in this report that we reported to the Village's management in a separate letter dated May 16, 2011.

The Village's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Government's responses and, accordingly, we express no opinion on them.

We intend the report solely for the information and use of management, Village Council and others with the Village. We intend it for no one other than these specified parties.

Respectfully Submitted,

Perry and Associates

Certified Public Accountants, A.C.

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SCHEDULE OF AUDIT FINDINGS DECEMBER 31, 2010 and 2009

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2010-001

Material Weakness

Posting of Receipts and Expenditures

During 2010 and 2009, several receipts and expenditures related to taxes, intergovernmental revenue, construction revenue and debt were not posted into accurate classifications based on the source of the receipt or expenditure. The following mispostings were noted during the audit:

- Expenditures for debt payments were posted to capital outlay or entirely to principal or interest rather than broken down between principal and interest.
- Construction loan revenue was posted as intergovernmental revenue.
- Tax reimbursements from the state were posted as tax revenue rather than as intergovernmental revenue.

These mispostings resulted in several audit reclassifications. The accompanying financial statements reflect all reclassifications.

We recommend the Fiscal Officer refer to the Village Handbook for guidance to determine the proper establishment of revenue and expenditure accounts and posting of receipts and expenditures. We also recommend the Village review the financial statement preparation process with the program consultant to ensure all general ledger accounts are rolling up to the proper classification on the financial statements.

Management's Response – We will review the account coding in the Village Officer's Handbook to ensure we have coded all accounts properly. We will also review the accounts and where they roll up on the financial statements with our accounting system representative to make sure all accounts are reflected properly on the financial statements.

FINDING NUMBER 2010-002

Material Weakness

Recording Direct Payments to Contractors

The Village is required to record all direct payments made by the granter or lender to the contractors on the construction projects. We noted two payments totaling \$90,455 were not recorded on the Village's books in 2010. In addition, capitalized interest was not recorded in 2009.

Adjustments were made to record both the expenses as capital outlay and the revenue as intergovernmental revenue. The accompanying financial statements reflect all reclassifications.

We recommend the Village establish a procedure to review the documentation from the project manager and funding sources to ensure all direct payments are recorded both as receipts and expenditures.

Management's Response – We did not receive correspondence from the project administrator indicating some of the payments made. We will monitor more closely the activity of all projects in the future.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2010 and 2009

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2008-001	ORC Section 5705.41(D) – Certifying availability of funds.	Yes	
2008-002	ORC Section 5705.39 – Appropriations in excess of estimated resources.	No	Partially corrected - Moved to Management Letter
2008-003	ORC Section 5705.41(B) – Expenditures is excess of appropriations.	No	Partially corrected - Moved to Management Letter
2008-004	Mispostings of receipts and expenditures	No	Repeat as Finding 2010-01
2008-005	Reconciling estimated revenues and appropriations between County Budget Commission and Village records.	No	Partially corrected - Moved to Management Letter



VILLAGE OF BALTIC

TUSCARAWAS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 13, 2011