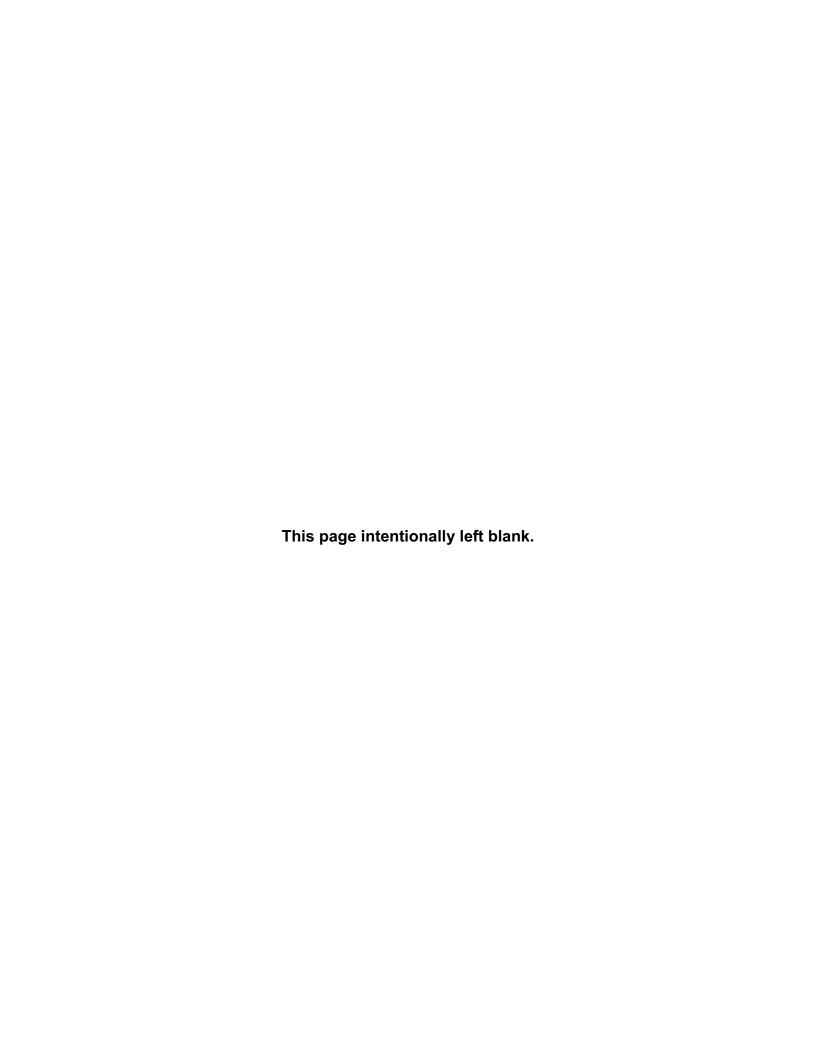


# WARRENSVILLE HEIGHTS CITY SCHOOL DISTRICT CUYAHOGA COUNTY

# **TABLE OF CONTENTS**

IIILE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Assets	12
Statement of Activities	13
Fund Financial Statements	
Balance Sheet – Governmental Funds	14
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	15
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Activities	16
Reconciliation of the Statement of Revenues, Expenditures and Changes In Fund Balances of Governmental Funds to the Statement of Activities	17
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget (Non-GAAP Basis) and Actual – General Fund	18
Statement of Fiduciary Net Assets- Fiduciary Funds	19
Notes to the Basic Financial Statements	21
Federal Awards Receipts and Expenditures Schedule	49
Notes to the Federal Awards Receipts and Expenditures Schedule	50
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	51
Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and Internal Control over Compliance in Accordance with OMB Circular A-133	53
Schedule of Findings	
Schedule of Prior Audit Findings	



#### INDEPENDENT ACCOUNTANTS' REPORT

Warrensville Heights City School District Cuyahoga County 4500 Warrensville Center Road Warrensville Heights, Ohio 44128

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Warrensville Heights City School District, Cuyahoga County, Ohio (the District), as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Warrensville Heights City School District, Cuyahoga County, Ohio, as of June 30, 2006, and the respective changes in financial position thereof and the budgetary comparison for the General fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 26, 2011 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited

Warrensville Heights City School District Cuyahoga County Independent Accountants' Report Page 2

procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements taken as a whole. The federal awards receipts and expenditure schedule provides additional information required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. This schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

**Dave Yost** Auditor of State

October 26, 2011

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

The discussion and analysis of the Warrensville Heights City School District's (The School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2006. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of the School District's financial performance.

# **Financial Highlights**

Key financial highlights for fiscal year 2006 are as follows:

- ☐ In total, net assets increased \$432,150 in fiscal year 2006 which represents a 6.11 percent increase over fiscal year 2005.
- General revenues accounted for \$35,562,915 or 89.94 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions accounted for \$3,978,187 or 10.06 percent of total revenues of \$39.541,102.
- □ Total assets of governmental activities increased by \$1,683,656 as cash and cash equivalents increased by \$1,529,100, receivables increased by \$420,486, capital assets decreased by \$286,550, and other assets increased \$20,620.
- The School District had \$39,108,952 in expenses; only \$3,978,187 of these expenses was offset by program specific charges for services, operating and capital grants and contributions. General revenues (primarily taxes supplemented by grants and entitlements) of \$35,562,915 were available to provide for these programs.
- The general fund had \$32,390,682 in revenues and \$31,130,124 in expenditures. The general fund's ending balance increased \$1,134,517 over fiscal year 2005.

# **Using this Annual Financial Report**

This report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Warrensville Heights City School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column. In the case of Warrensville Heights City School District, the general fund is by far the most significant fund.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

# Reporting the School District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains all of the funds used by the School District to provide programs and activities, the view of the School District as a whole considers all financial transactions and asks the question "How did we perform financially during 2006?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private sector companies. Accrual accounting takes into account all of the current year's revenue and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many financial or non-financial factors. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the *Statement of Net Assets* and the *Statement of Activities*, all of the School District's activities are classified as governmental. The School District's programs and services reported here include instruction, support services, operation of non-instructional services, extracurricular activities and interest and fiscal charges.

## Reporting the School District's Most Significant Funds

Fund Financial Statements

The analysis of the School District's major funds begins on page 8. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus upon the School District's most significant funds. The School District's major governmental funds are the general fund and the bond retirement debt service fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how cash flows into and out of those funds and the balances remaining at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

# The School District as a Whole

You may recall that the *Statement of Net Assets* provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for fiscal year 2006 compared to the prior year:

Table 1 Net Assets

	Government		
	2006	2005	Change
Assets			
Current and Other Assets	\$30,994,178	\$29,023,972	\$1,970,206
Capital Assets, Net	28,355,235	28,641,785	(286,550)
Total Assets	59,349,413	57,665,757	1,683,656
Liabilities			
Current Liabilities	24,215,276	23,423,347	791,929
Long-Term Liabilities:			
Due Within One Year	856,451	743,026	113,425
Due in More than One Year	26,770,529	26,424,377	346,152
Total Liabilities	51,842,256	50,590,750	1,251,506
Net Assets			
Invested in Capital Assets	3,920,425	3,595,793	324,632
Restricted For:			
Capital Projects	908,204	1,177,684	(269,480)
Debt Service	1,503,784	1,643,264	(139,480)
Other Purposes	283,806	560,519	(276,713)
Unrestricted	890,938	97,747	793,191
Total Net Assets	\$7,507,157	\$7,075,007	\$432,150

As shown above, total governmental assets increased \$1,683,656. The major factor contributing to the increase is due to the passage of a 9.5 mill continuous operating levy in November 2004, which began generating additional property tax revenue in fiscal year 2005. Fiscal year 2006 was the first full year of collections.

Total liabilities increased by \$1,251,506. The increase is due mainly to an increase in deferred revenue resulting from the passage of the levy.

# Warrensville Heights City School District Management's Discussion and Analysis

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

Table 2 shows the change in net assets for fiscal year 2006 for Governmental Activities compared to the prior year.

Table 2
Governmental Activities

	2006	2005	Change
Program Revenues			
Charges for Services	\$531,019	\$572,790	(\$41,771)
Operating Grants and Contributions	3,441,818	3,892,630	(450,812)
Capital Grants	5,350	35,951	(30,601)
Total Program Revenues	3,978,187	4,501,371	(523,184)
General Revenues			
Property Taxes	22,735,930	22,672,947	62,983
Grants and Entitlements	12,585,399	12,339,946	245,453
Investment Earnings	162,633	1,812	160,821
Miscellaneous	78,953	75,503	3,450
Total General Revenues	35,562,915	35,090,208	472,707
Total Revenues	39,541,102	39,591,579	(50,477)
Program Expenses			
Instruction	20,375,302	18,892,618	1,482,684
Support Services	, ,	, ,	, ,
Pupil	1,243,264	1,234,967	8,297
Instructional Staff	1,573,860	1,683,353	(109,493)
Board of Education	68,042	50,943	17,099
Administration	4,011,068	3,372,797	638,271
Fiscal	918,668	846,386	72,282
Business	955,629	1,117,826	(162,197)
Operation and Maintenance of Plant	4,324,542	3,620,844	703,698
Pupil Transportation	2,192,838	1,656,371	536,467
Central	292,508	428,754	(136,246)
Operation of Non-Instructional Services		ŕ	
Food Services	1,117,467	1,103,657	13,810
Other Non-Instructional Services	251,410	248,642	2,768
Extracurricular Activities	369,632	319,928	49,704
Interest and Fiscal Charges	1,414,722	1,447,900	(33,178)
Total Program Expenses	39,108,952	36,024,986	3,083,966
Increase (Decrease) in Net Assets	432,150	3,566,593	(3,134,443)
Net Assets Beginning of Year	7,075,007	3,508,414	3,566,593
Net Assets End of Year	\$7,507,157	\$7,075,007	\$432,150

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

#### **Governmental Activities**

Several revenue sources primarily fund the School District's governmental activities. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval to finance the school District operations. Property taxes made up 57.50 percent of revenues for governmental activities for the Warrensville Heights City School District for fiscal year 2006.

The School District voters currently pay residential real estate taxes at 89.6 mills. In 1995, voters approved a 9.5 mill continuing operating levy and another one in 2004, and in 2000 the School District voters renewed an emergency levy for operating purposes at 5.9 mills and again in 2004 to generate \$1,850,000. All tax levies combined have devalued to collect at the effective rate of 44.71 mills for agricultural/residential real estate and 64.945 mills for industrial real estate. This is attributed to the rollback factors under House Bill 920, which literally eliminates inflation from real property valuations. The School District monitors both of these revenue sources closely for fluctuations that would impact upon its activities.

Instruction expenses comprise 52.10 percent of governmental program expenses. Building operations, administration, pupil support, staff support, food service, extracurricular activities and interest and fiscal charges make up the remaining 47.90 percent of governmental program expenses. The Board believes that the main focus of the School District should be to provide the best instruction to its pupils as possible and therefore a majority of the expenses of the School District are in the area of instruction, which increased \$1,482,684 over fiscal year 2005 mainly due to increases in salaries and related benefits as well as increases in instructional materials purchased.

The *Statement of Activities* shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost	Total Cost of Services		f Services
	2006	2005	2006	2005
Instruction	\$20,375,302	\$18,892,618	(\$17,921,634)	(\$16,266,268)
Support Services:				
Pupil	1,243,264	1,234,967	(1,243,264)	(1,227,640)
Instructional Staff	1,573,860	1,683,353	(1,189,976)	(1,183,523)
Board of Education	68,042	50,943	(68,042)	(49,723)
Administration	4,011,068	3,372,797	(3,997,280)	(3,368,897)
Fiscal	918,668	846,386	(918,668)	(844,280)
Business	955,629	1,117,826	(955,629)	(1,117,826)
Operation and Maintenance of Plant	4,324,542	3,620,844	(4,312,821)	(3,445,936)
Pupil Transportation	2,192,838	1,656,371	(2,165,676)	(1,636,383)
Central	292,508	428,754	(200,334)	(338,693)
Operation of Non-Instructional Services				
Food Service	1,117,467	1,103,657	(248,877)	(161,601)
Other Non-Instructional Services	251,410	248,642	(240,352)	(214,333)
Extracurricular Activities	369,632	319,928	(253,490)	(220,612)
Interest and Fiscal Charges	1,414,722	1,447,900	(1,414,722)	(1,447,900)
Total Expenses	\$39,108,952	\$36,024,986	(\$35,130,765)	(\$31,523,615)

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

Instruction expenses include activities directly dealing with the teaching of pupils and the interaction between teacher and pupil. Pupils and instructional staff include the activities involved with assisting staff with the content and process of teaching to pupils.

Board of education, administration, fiscal and business includes expenses associated with administrative and financial supervision of the District.

Operation and maintenance of plant activities involve keeping the District grounds, buildings, and equipment in an effective working condition.

Central includes expenses related to planning, research, development and evaluation of support services, as well as the reporting of this information internally and to the public.

Pupil transportation includes activities involved with the conveyance of students to and from school, as well as to and from school activities, as provided by state law.

Operation of non-instructional services includes the preparation, delivery, and servicing of lunches, snacks and other incidental meals to students and school staff in connection with school activities.

Extracurricular activities include expenses related to student activities provided by the School District which are designed to provide opportunities for pupils to participate in school events, public events, or a combination of these for the purposes of motivation, enjoyment and skill improvement.

Interest and fiscal charges involves the transactions associated with the payment of interest and other related charges to debt of the School District.

The dependence upon general revenues for governmental activities is apparent. Program revenues support 12.04 percent instructional activities. The remaining 87.96 percent of instructional activities is supported through taxes and other general revenues. Program revenues support 8.14 percent of all other activities and the remaining 91.86 percent is supported through taxes and other general revenues. The community, as a whole, is the primary support for the Warrensville Heights City School District.

#### The School District's Funds

Information regarding the School District's major funds starts on page 14. These funds are accounted for using the modified accrual basis of accounting. For fiscal year 2006, the School District had two major funds, the general fund and the bond retirement debt service fund. The general fund had total revenues of \$32,390,682 and expenditures of \$31,130,124. The net change in fund balance for the year in the general fund was an increase of \$1,134,517, primarily due to the new levy. The bond retirement fund had total revenues of \$1,847,888 and expenditures of \$1,988,695. The net change in fund balance for the year in the bond retirement fund was a decrease of \$140,807. Since this fund had a large balance at the end of fiscal year 2005, less tax revenue was received into the fund in fiscal year 2006 resulting in expenditures exceeding revenues by \$140,807.

General Fund Budgeting Highlights Information about the School District's budget is prepared in accordance with Ohio Law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the main operating fund of the School District, the general fund. The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

During the course of fiscal year 2006, the School District amended its general fund budget three times by the end of the fiscal year. For the general fund, the final budget basis revenue estimate was \$32,007,919 representing a \$11,024,166 increase from the original budget estimates of \$20,983,753. The actual revenue was \$33,210,885 which was a \$3,092,536 increase over the final budget basis revenue.

The original budgeted expenditures totaled \$29,955,915 and final budgeted expenditures of \$31,904,291. Actual expenditures of \$34,045,580 were \$2,141,289 over the final budgeted expenditures. The School District's unencumbered cash balance totaled (\$28,649) which is lower than that in the final budget.

# **Capital Assets**

At the end of fiscal year 2006, the School District had \$28,355,235 invested in land, buildings, furniture, fixtures and equipment, and vehicles. Table 4 details fiscal year 2006 balances compared to the prior fiscal year.

Table 4
Capital Assets at June 30
(Net of Depreciation)

Governmental Activities		
2006	2005	
\$414,153	\$414,153	
26,195,591	26,796,774	
1,438,235	1,101,635	
307,256	329,223	
\$28,355,235	\$28,641,785	
	2006 \$414,153 26,195,591 1,438,235 307,256	

Overall capital assets decreased \$286,550 from fiscal year 2005 to fiscal year 2006. Additions to capital assets (primarily furniture, fixtures and equipment) were offset by depreciation expense for the year. For more information on capital assets, see Note 10 of the basic financial statements.

#### **Debt**

At June 30, 2006, the School District had \$24,434,810 in general obligation bonds, notes and capital leases with \$647,784 due within one year. Table 5 summarizes the School District's outstanding debt.

**Table 5**Outstanding Debt at Fiscal Year End

	2006	2005
School Improvement Bonds		
Series 2000	\$24,000,000	\$24,550,000
Notes Payable	275,000	275,000
Capital Leases	159,810	220,992
Totals	\$24,434,810	\$25,045,992

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

At June 30, 2006, the School District's overall legal debt margin was \$9,603,685, and the unvoted debt margin was \$364,289. A more detailed presentation is included in Note 15 of the notes to the basic financial statements.

# **Current Financial Related Activities**

The Warrensville Heights City School District is financially vulnerable. The Board of Education, administration and staff are committed to improving the financial condition of the School District. Due to the budget constraints, the School District requested additional support from the community. The community has been supportive of the education system. The change in our financial status is expected to look better because the levies needed were passed at the end of calendar year 2004. These levies are the 9.5 mill continuous operating levy and the renewal of the \$1,850,000 emergency levy.

The ongoing legislative effort to support the existence of community (charter) schools comes at the expense of our current State foundation subsidy. During fiscal year 2006, \$663,632 was deducted from our State subsidy and redirected to local community schools. The School District has also been impacted by the continuing national trend of rapidly escalating employee health care benefit costs, and the ever increasing costs associated with the education of special needs students and special needs transportation costs.

Several significant legislative and judicial actions have occurred that will have a major impact on the School District. The Ohio Supreme Court has issued its fourth decision regarding school funding reform in Ohio. All indicators point to the fact that the ultimate resolution of school funding reform is still some time away. Since 1997, the State has directed its tax revenue growth toward school districts with little property tax wealth. The legislators and government officials continue to negotiate the plan for improvement of the financing of public schools in the State of Ohio.

## **Contacting the School District's Financial Management**

The Warrensville Heights City School District has committed itself to a fiscal discipline based on long-term planning as well as a commitment to full disclosure of financial information and utilization of the highest standards of financial reporting. The School District's commitment to improve fiscal management has led to many budgeting, reporting and internal control enhancements.

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the funds it receives. If you have any questions about this report or need additional financial information, please contact Donald Gambel, Treasurer, at the Warrensville Heights City School District, 4500 Warrensville Center Road, Warrensville, Ohio 44128, or Don.Gambel@whcsd.org.

This Page Intentionally Left Blank

Statement of Net Assets June 30, 2006

	Governmental
	Activities
Assets	-
Equity in Pooled Cash and Cash Equivalents	\$3,793,749
Accounts Receivable	1,034
Intergovernmental Receivable	349,378
Materials and Supplies Inventory	7,407
Inventory Held for Resale	31,128
Taxes Receivable	26,811,482
Nondepreciable Capital Assets	414,153
Depreciable Capital Assets, Net	27,941,082
Total Assets	59,349,413
Liabilities	
Accounts Payable	522,953
Accrued Wages and Benefits	2,692,306
Intergovernmental Payable	1,747,161
Accrued Interest Payable	116,190
Matured Compensated Absences Payable	223,053
Deferred Revenue	18,913,613
Long-Term Liabilities:	
Due Within One Year	856,451
Due In More Than One Year	26,770,529
Total Liabilities	51,842,256
Net Assets	
Invested in Capital Assets	2 020 425
Restricted for:	3,920,425
Capital Projects	908,204
Debt Service	1,503,784
Public School Support	18,968
School Improvement	14,623
Class Size Reduction	20,690
Miscellaneous Federal Grants	30,076
Set-Aside for Textbooks	54,389
Other Purposes	145,060
Unrestricted	890,938
Onestroica	0,70,730
Total Net Assets	\$7,507,157

Statement of Activities
For the Fiscal Year Ended June 30, 2006

			Program Revenues		Net (Expense) Revenue and Changes in Net Assets
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>					
Instruction:					
Regular	\$16,619,788	\$196,017	\$1,293,345	\$0	(\$15,130,426)
Special	3,303,162	0	964,306	0	(2,338,856)
Vocational	452,352	0	0	0	(452,352)
Support Services:					
Pupil	1,243,264	0	0	0	(1,243,264)
Instructional Staff	1,573,860	0	383,884	0	(1,189,976)
Board of Education	68,042	0	0	0	(68,042)
Administration	4,011,068	6,000	7,788	0	(3,997,280)
Fiscal	918,668	0	0	0	(918,668)
Business	955,629	0	0	0	(955,629)
Operation and Maintenance of Plant	4,324,542	0	11,721	0	(4,312,821)
Pupil Transportation	2,192,838	0	21,812	5,350	(2,165,676)
Central	292,508	0	92,174	0	(200,334)
Operation of Non-Instructional Services:					
Food Service Operations	1,117,467	201,802	666,788	0	(248,877)
Other Non-Instructional Services	251,410	11,058	0	0	(240,352)
Extracurricular Activities	369,632	116,142	0	0	(253,490)
Interest and Fiscal Charges	1,414,722	0	0	0	(1,414,722)
Totals	\$39,108,952	\$531,019	\$3,441,818	\$5,350	(35,130,765)
	General Revenues Property Taxes Lev	ied for:			
	General Purposes				20,339,241
	Debt Service				1,698,024
	Capital Projects				562,202
	Other Purposes				136,463
	_	ents not Restricted to	Specific Programs		12,585,399
	Investment Earning		-F		162,633
	Miscellaneous				78,953
	Total General Reve	nues			35,562,915
	Change in Net Asse	ets			432,150
	Net Assets Beginnin	g of Year			7,075,007
	Net Assets End of Y	ear			\$7,507,157

Balance Sheet Governmental Funds June 30, 2006

	General	Bond Retirement Debt Service	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$1,875,505	\$794,339	\$1,064,166	\$3,734,010
Accounts Receivable	1,034	0	0	1,034
Intergovernmental Receivable	25,051	0	324,327	349,378
Restricted Assets		_	_	
Equity in Pooled Cash and Cash Equivalents	59,739	0	0	59,739
Materials and Supplies Inventory	0	0	7,407	7,407
Inventory Held for Resale	0	0	31,128	31,128
Interfund Receivable	865,599	0	0	865,599
Taxes Receivable	23,372,340	2,531,316	907,826	26,811,482
Total Assets	\$26,199,268	\$3,325,655	\$2,334,854	\$31,859,777
Liabilities and Fund Balances Liabilities				
Accounts Payable	\$389,426	\$0	\$133,527	\$522,953
Accrued Wages and Benefits	2,468,769	0	223,537	2,692,306
Intergovernmental Payable	1,495,882	0	251,279	1,747,161
Matured Compensated Absences Payable	223,053	0	0	223,053
Interfund Payable	0	0	865,599	865,599
Deferred Revenue	20,747,961	2,232,954	1,081,431	24,062,346
Total Liabilities	25,325,091	2,232,954	2,555,373	30,113,418
Fund Balances				
Reserved for Encumbrances	1,373,088	0	453,081	1,826,169
Reserved for Property Taxes	1,450,386	210,059	77,492	1,737,937
Reserved for Textbooks	54,389	0	0	54,389
Reserved for Bus Purchases	5,350	0	0	5,350
Unreserved, Undesignated (Deficit)				
Reported in:				
General Fund	(2,009,036)	0	0	(2,009,036)
Special Revenue Funds	0	0	(1,325,964)	(1,325,964)
Debt Service Funds	0	882,642	0	882,642
Capital Projects Funds	0	0	574,872	574,872
Total Fund Balances (Deficit)	874,177	1,092,701	(220,519)	1,746,359
Total Liabilities and Fund Balances	\$26,199,268	\$3,325,655	\$2,334,854	\$31,859,777

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2006

<b>Total Governmental Fund Balances</b>		\$1,746,359
Amounts reported for governmental activities in the statement of net assets are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		28,355,235
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds: Delinquent Property Taxes Grants Total	4,862,894 285,839	5,148,733
In the statement of activities, interest is accrued on outstanding loans, whereas in governmental fund, an interest expenditure is reported when due.		(116,190)
Long-term liabilities including compensated absences, capital leases, and general obligation bonds are not due and payable in the current period and therefore are not reported in the funds.		
General Obligation Bonds Notes Capital Leases Compensated Absences	(24,000,000) (275,000) (159,810) (3,192,170)	
Total		(27,626,980)
Net Assets of Governmental Activities		\$7,507,157

Warrensville Heights City School District Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2006

		ъ .		_
		Bond		
		Retirement	Other	Total
		Debt	Governmental	Governmental
_	General	Service	Funds	Funds
Revenues				
Taxes	\$19,467,520	\$1,698,920	\$695,762	\$21,862,202
Intergovernmental	12,430,295	148,968	3,439,092	16,018,355
Interest	162,633	0	0	162,633
Tuition and Fees	193,394	0	2,623	196,017
Extracurricular Activities	62,820	0	64,380	127,200
Contributions and Donations	0	0	10,000	10,000
Charges for Services	0	0	201,802	201,802
Rentals	6,000	0	0	6,000
Miscellaneous	68,020	0	10,933	78,953
Total Revenues	32,390,682	1,847,888	4,424,592	38,663,162
Expenditures				
Current:				
Instruction:				
Regular	13,953,439	0	1,540,872	15,494,311
Special	2,289,233	0	921,768	3,211,001
Vocational	436,571	0	0	436,571
Support Services:	450,571	O	V	450,571
Pupil	1,165,311	0	20,228	1,185,539
Instructional Staff	1,212,504	0	347,671	1,560,175
Board of Education		0	0	, ,
Administration	64,350	0	-	64,350
	3,650,213	-	64,891	3,715,104
Fiscal	846,080	31,082	23,685	900,847
Business	950,289	0	0	950,289
Operation and Maintenance of Plant	3,596,507	0	132,706	3,729,213
Pupil Transportation	2,159,928	0	21,901	2,181,829
Central	204,006	0	84,258	288,264
Operation of Non-Instructional Services				
Food Service Operations	0	0	1,042,566	1,042,566
Other Non-Instructional Services	90	0	216,841	216,931
Extracurricular Activities	315,839	0	41,761	357,600
Capital Outlay	215,250	0	787,081	1,002,331
Debt Service:				
Principal Retirement	61,182	550,000	0	611,182
Interest and Fiscal Charges	9,332	1,407,613	0	1,416,945
Total Expenditures	31,130,124	1,988,695	5,246,229	38,365,048
Excess of Revenues Over (Under) Expenditures	1,260,558	(140,807)	(821,637)	298,114
Other Financing Sources (Uses)				
Notes Issued	275,000	0	0	275,000
Current Refunding	(275,000)	0	0	(275,000)
Transfers In	0	0	126,041	126,041
Transfers Out	(126,041)	0	0	(126,041)
Total Other Financing Sources (Uses)	(126,041)	0	126,041	0
Net Change in Fund Balances	1,134,517	(140,807)	(695,596)	298,114
Fund Balances (Deficit) Beginning of Year	(260,340)	1,233,508	475,077	1,448,245
Fund Balances (Deficit)End of Year	\$874,177	\$1,092,701	(\$220,519)	\$1,746,359

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2006

Net Change in Fund Balances - Total Governmental Fun	nds	\$298,114
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. statement of activities, the cost of those assets are allocate lives as depreciation expense. This is the amount by whice exceeded capital outlay in the current period.	d over their useful	
Capital Asset Additions	874,805	
Current Year Depreciation	(1,155,842)	
Total		(281,037)
Governmental funds only report the disposal of capital asset proceeds are received from the sale. In the statement of ac		
or loss is reported for each disposal.		(5,513)
Revenues in the statement of activities that do not provide coresources are not reported as revenues in the funds.  Delinquent Property Taxes  Grants	873,728 4,212	
Total		877,940
Repayment of bond, note and lease principal is an expendit funds, but the repayment reduces long-term liabilities in the	_	886,182
In the statement of activities, interest is accrued on outstand in governmental funds, an interest expenditure is reported	•	2,223
Some expenses reported in the statement of activities, such absences payable do not require the use of current financiand therefore are not reported as expenditures in government.	ial resources	(1,070,759)
Other financing sources in the governmental funds, such as anticipation notes, that increase long-term liabilities in the	estatement	(275,000)
of net assets are not reported as revenues in the statement	or activities.	(275,000)
Change in Net Assets of Governmental Activities		\$432,150

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2006

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues Taxes	\$12,837,525	\$20,313,349	\$20,313,349	\$0
Intergovernmental	7,855,445	11,275,058	12,430,295	1,155,237
Interest	103,389	148,397	163,058	14,661
Tuition and Fees	122,775	176,221	193,394	17,173
Extracurricular Activities	34,463	49,466	62,820	13,354
Rentals	4,308	6,183	6,000	(183)
Miscellaneous	25,848	39,245	41,969	2,724
Total Revenues	20,983,753	32,007,919	33,210,885	1,202,966
Expenditures				
Current:				
Instruction:				
Regular	13,209,380	14,648,024	14,993,800	(345,776)
Special	1,817,087	2,167,087	2,496,774	(329,687)
Vocational	457,169	465,319	532,424	(67,105)
Support Services:				
Pupil	1,191,831	1,180,431	1,254,911	(74,480)
Instructional Staff	1,191,491	1,188,241	1,229,106	(40,865)
Board of Education	65,606	65,606	73,776	(8,170)
Administration	3,813,199	3,623,199	3,795,045	(171,846)
Fiscal	912,067	862,067	945,941	(83,874)
Business	1,035,812	1,092,755	1,193,123	(100,368)
Operation and Maintenance of Plant	3,587,424	3,905,337	4,285,609	(380,272)
Pupil Transportation	1,896,696	1,919,696	2,135,952	(216,256)
Central	199,785	199,785	231,386	(31,601)
Operation of Non-Instructional Services	605	605	99	506
Extracurricular Activities Capital Outlay	307,866 269,897	316,242 269,897	332,737 269,897	(16,495) 0
Debt Service:	209,897	209,897	209,897	0
Principal Retirement	0	0	275,000	(275,000)
Total Expenditures	29,955,915	31,904,291	34,045,580	(2,141,289)
Excess of Revenues Over(Under) Expenditures	(8,972,162)	103,628	(834,695)	(938,323)
Other Financing Sources (Uses)				
Notes Issued	0	0	275,000	275,000
Transfers In	372,633	534,846	0	(534,846)
Transfers Out	(966,903)	(966,903)	(359,109)	607,794
Advances In	183,086	262,786	279,075	16,289
Advances Out	(519,983)	(519,983)	(195,000)	324,983
Total Other Financing Sources (Uses)	(931,167)	(689,254)	(34)	689,220
Net Change in Fund Balance	(9,903,329)	(585,626)	(834,729)	(249,103)
Fund Balance Beginning of Year	(2,848)	(2,848)	(2,848)	0
Prior Year Encumbrances Appropriated	808,928	808,928	808,928	0
Fund Balance (Deficit) End of Year	(\$9,097,249)	\$220,454	(\$28,649)	(\$249,103)

Statement of Fiduciary Assets and Liabilities
Agency Fund
June 30, 2006

Assets Equity in Pooled Cash and Cash Equivalents	\$61,206
Liabilities Due to Students	\$61,206

This Page Intentionally Left Blank

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

# Note 1 - Description of the School District and Reporting Entity

The Warrensville Heights City School District (School District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five-members elected at-large for staggered four year terms. The School District provides educational services as authorized and mandated by State statute and federal guidelines. The Board controls the School District's six instructional facilities, staffed by 152 classified employees, 230 certificated full-time teaching personnel and 21 administrators who provide services to students and other community members.

The School District is located in Warrensville Heights, Ohio, Cuyahoga County. The enrollment for the School District during the 2006 fiscal year was 2,809. The School District operated three elementary schools (K-4), one lower school (5-6), one upper middle school (7-8), and one high school (9-12).

# Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, agencies, departments and offices that are not legally separate from the School District. For Warrensville Heights City School District, this includes general operations, food service, and student related activities.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District does not have any component units.

The School District participates in two jointly governed organizations. These organizations are the Lake Geauga Computer Association (LGCA) and the Ohio Schools Council Association. These organizations are presented in Note 16 of the basic financial statements.

## **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities unless those pronouncements conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

# A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental and those that are considered business-type. The School District, however, has no business-type activities.

The statement of net assets presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental activity is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The fiduciary fund is reported by type.

# B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The funds of the School District are divided into two categories, governmental and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the School District's major governmental fund:

**General Fund** The general fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund.

**Bond Retirement Fund** The bond retirement fund is used to account for the accumulation of property tax revenues for, and the payment of, general obligation bonds issued for energy conservation and school improvements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

Fiduciary Fund Type Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only agency fund reports resources belonging to the student activities of the various schools.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net assets. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences between the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

**Deferred Revenue** Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2006, but which were levied to finance fiscal year 2007 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgetary Data

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds. The Treasurer has been given the authority to allocate appropriations to the function and object level within each fund.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate that were in effect at the time the final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated resources by fund. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year,

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

# F. Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2006, investments were limited to money market mutual fund investment sweep accounts and STAR Ohio. Investments are reported at fair value which is based on current share price.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 2006.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2006 amounted to \$162,633 which includes \$80,989 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

#### G. Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, laws of governments, or imposed by enabling legislation. Restricted assets in the general fund include unspent resources restricted for the purpose of buses and amounts required by State statute to be set aside for the purchase of textbooks. See Note 18 for additional information regarding set-asides.

## H. Prepaids

Payments made to vendors for services that will benefit periods beyond June 30, 2006, are reported as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

#### I. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

Inventories consist of donated food, purchased food and school supplies held for resale, and materials and supplies held for consumption.

# J. Capital Assets

All of the School District's capital assets are general capital assets. General capital assets are those assets related to activities reported in the governmental funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of one thousand five hundred dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and Improvements	50 years
Furniture, Fixtures and Equipment	5-20 years
Vehicles	10 years

# K. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans and interfund services provided and used are classified as "interfund receivables/payables." Interfund balances are eliminated in the governmental activities column of the statement of net assets.

## L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all classified employees.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due to each period upon the occurrence of employee resignations and retirements. These amounts are reported as "matured compensated absences payable" in the funds from which the employees who have resigned or retired will be paid.

### M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for the payment during the current fiscal year. Bonds, capital lease obligations and long-term notes are recognized as a liability on the governmental fund financial statements when due.

#### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed by law on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The government-wide statement of net assets reports \$2,695,794 of restricted net assets, none of which is restricted by enabling legislation. Net assets restricted for other purposes include resources restricted for food service, uniform school supplies and student activities.

The School District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

# O. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### P. Fund Balance Reserves

The School District reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances, property taxes, textbooks and bus purchases.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriation under State statute.

# Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. There were no extraordinary or special items.

#### R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# **Note 3 – Change in Accounting Principles**

For fiscal year 2006, the School District has implemented GASB Statement No. 47, "Accounting for Termination Benefits."

GASB Statement No. 47 established standards of accounting and financial reporting for termination benefits.

The implementation of GASB Statement No. 47 did not materially affect the presentation of the financial statements of the School.

## Note 4 – Accountability and Compliance

## A. Accountability

At June 30, 2006, the following funds had deficit fund balances:

	Amount
Non-Major Funds	
Food Service	\$519,147
Recreation	202,306
Student Reading Intervention	1,027
Alternative Schools	392
Poverty Aid	163,989
Title VI-B	101,427
Title I	199,021
Preschool Grant	1,449

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

The deficit balances resulted from adjustments for accrued liabilities. The general fund is liable for any deficits in these funds and provides operating transfers when cash is required, rather than when accruals occur.

# B. Legal Compliance

The School District did not have all supporting documentation for timesheets, four disbursements and students qualifying for economically disadvantaged. This is contrary to Ohio Revised Code Section 149.351(A).

The School District had negative cash balances in the following funds indicating that revenues from other sources were used to pay obligations of these funds contrary to Ohio Revised Code Section 5705.10:

Amount
\$122,333
1,008
121,097
4,300

Contrary to Section 5705.41, Ohio Revised Code, the following funds had expenditures plus encumbrances in excess of appropriations for fiscal year 2006:

	Expenditures				
				Plus	
	App	ropriations	Enc	cumbrances	Excess
Non-Major Funds					
Recreation	\$	201,501	\$	385,124	\$ 183,623
Public School Support		27,004		51,949	24,945
Termination Benefits		1,260		108,373	107,113
Athletics and Music		9,814		16,050	6,236
Entry Year Teachers		502		4,443	3,941
Data Communications Support		10,710		16,917	6,207
Ohio Reads		24,818		129,232	104,414
Student Reading Intervention		8,824		16,744	7,920
Title VI-B		605,168		676,929	71,761
Title I		705,633		1,002,172	296,539
Preschool		15,609		19,256	3,647
Title II-A		169,870		185,880	16,010
Miscellaneous Federal Grants		36,613		40,283	3,670

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

The following funds had total original appropriations in excess of estimated resources plus carryover balances contrary to Section 5705.39, Revised Code.

	Estimated Resources		
	Appropriations	Plus Carryover	Excess
Major Fund			
General	\$31,452,801	\$22,362,580	\$9,090,221
Non-Major Funds			
Food Service	1,243,619	1,101,157	142,462
Poverty Aid	1,379,870	1,231,648	148,222
Ohio Reads	102,317	69,818	32,499
Title VI-B	625,976	483,214	142,762

The following fund had total final appropriations in excess of estimated resources plus carryover balances contrary to Section 5705.39, Revised Code.

	Estimated Resources			
	Appropriations	Plus Carryover	Excess	
Non-Major Fund				
Food Service	\$1,205,414	\$1,161,797	\$43,617	

The School District did not certify the availability of funds prior to committing expenditures in all cases. This is contrary to Ohio Revised Code Section 5705.41(D).

Although the budgetary violations were not corrected by fiscal year-end, management has indicated that appropriations will be closely monitored to ensure no future violations.

## **Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

4. Advances-In and Advances-Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements on a fund type basis for the general fund.

# Net Change in Fund Balance

GAAP Basis	\$1,134,517
Net Adjustment for Revenue Accruals	825,659
Advances In	279,075
Unrecorded Cash	(5,456)
Net Adjustment for Expenditure Accruals	(1,354,641)
Advances Out	(195,000)
Adjustment for Encumbrances	(1,518,883)
Budget Basis	(\$834,729)

# **Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits necessary to meet current demands on the School District treasury. Active monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations;
- 7. The State Treasurer's investment pool (STAR Ohio); and,
- 8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

# Deposits

Custodial Credit Risk Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, \$200,653 of the School District's bank balance of \$300,653 was uninsured and uncollateralized. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the School District to a successful claim by the FDIC.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### Investments

Investments are reported at fair value. All investments are in an internal investment pool. As of June 30, 2006, the School District had investments in a KeyBank Victory Federal Money Market mutual fund investment sweep account, a National City Bank mutual fund investment sweep account and STAR Ohio.

	Fair	Average
	Value	Maturity
Money Market Mutual Fund		
Investment Sweep Accounts	\$4,245,044	Daily
STAR Ohio	8,262	39 days
Total	\$4,253,306	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

*Interest Rate Risk* As a means of limiting its exposure to fair value losses caused by rising interest rates, the School District's investment policy requires that operating funds be invested primarily in investments so that securities mature to meet cash requirements for ongoing operations. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

*Credit Risk* STAR Ohio carries a rating of AAAm by Standard and Poor's. The KeyBank Victory Federal Money Market and National City Bank mutual fund investment sweep accounts invest in federal agency securities that carry a AAA rating by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

**Concentration of Credit Risk** Concentration of credit risk is defined by the Governmental Accounting Standards Board as having five percent or more invested in the securities of a single issuer. The School District's investment policy places no limit on the amount it may invest in any one issuer. The following is the School District's allocation as of December 31, 2006:

Investment	Investment
Money Market Mutual Fund	
Investment Sweep Accounts	99.81%
STAR Ohio	0.19%

#### **Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar year 2006 represents collections of calendar year 2005 taxes. Real property taxes received in calendar year 2006 were levied after April 1, 2005, on the assessed value listed as of January 1, 2005, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2006 represents collections of calendar year 2005 taxes. Public utility real and tangible personal property taxes received in calendar year 2006 became a lien December 31, 2004, were levied after April 1, 2005 and are collected in 2006 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar year 2006 (other than public utility property) represents the collection of 2006 taxes. Tangible personal property taxes received in calendar year 2006 were levied after April 1, 2005, on the value as of December 31, 2005. In prior years, tangible personal property was assessed at twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2006 is 18.75 percent. This will be reduced to 12.5 percent for 2007, 6.25 percent for 2008 and zero for 2009. Payments by multi-county

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30. This year, the June 2006 tangible personal property tax settlement was not received until July 2006.

The School District receives property taxes from Cuyahoga County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2006, are available to finance fiscal year 2006 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2006, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 and the late personal property tax settlement were levied to finance current fiscal year operations and are reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2006, was \$1,450,386 in the general fund, \$210,059 in the bond retirement debt service fund, \$61,348 in the permanent improvement capital projects fund and \$16,144 in the recreation special revenue fund. The amount available as an advance at June 30, 2005, was \$2,592,374 in the general fund, \$418,798 in the bond retirement debt service fund, \$120,282 in the permanent improvement capital projects fund and \$31,653 in the recreation special revenue fund.

The late tax settlement made by the County for fiscal year 2006 was \$1,173,993 in the general fund, \$88,303 in the bond retirement debt service fund, \$27,504 in the permanent improvement capital projects fund and \$7,238 in the recreation special revenue fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2006 taxes were collected are:

	2005 Second - Half Collections		2006 First - Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$304,352,230	83.81 %	\$305,702,440	83.92 %
Public Utility	15,983,080	4.40	15,910,120	4.37
Tangible Personal Property	42,823,123	11.79	42,676,150	11.71
Total Assessed Value	\$363,158,433	100.00	\$364,288,710	100.00
Tax rate per \$1,000 of assessed valuation		\$89.40		\$89.60

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

The additional .20 mill increase in the tax rate is for the 1999 (\$26,100,000) bond levy. Since bond levies are passed based on the dollar amount of the bond issue, the tax rate will increase or decrease based on increases or decreases in the debt payment for principal and interest. The County Auditor extrapolates the tax rate based on the debt payment information. For fiscal year 2006, the payments for principal and interest increased \$50,262 over the payments for fiscal year 2005.

#### Note 8 - Receivables

Receivables at June 30, 2006, consisted of taxes, accounts (rent and tuition), and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. All receivables are expected to be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

Governmental Activities	Amounts
Cleveland State University	\$25,051
Title VI-B	116,888
Title I	149,213
Title V	8,947
Drug Free Schools	3,746
Preschool Grant	5,853
Classroom Size Reduction	37,742
Miscellaneous Federal Grants	1,938
Total	\$349,378

#### **Note 9 - Capital Leases**

On October 1, 2002 the School District entered into a lease-purchase agreement with Key Municipal Finance for \$181,851 for providing 160 Valera computers for the School District, under the authority of Ohio Revised Code section 3313.37. The lease was issued for a three year period with final maturity during fiscal year 2006. This was paid from the permanent improvement capital projects fund.

Also, on September 9, 2002 the School District entered into a lease-purchase agreement with Expanets/CIT Communications Finance Corporation for the lease of Cisco Call Manager IP Telephony System in the amount of \$323,854, with annual rate of interest of 4.97 percent. The lease was paid from the permanent improvement capital projects fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

Capital assets acquired by lease have been capitalized as follows:

	Governmental
	Funds
Asset:	
Furniture, Fixtures and Equipment	\$505,705
Less: Accumulated Depreciation	(202,280)
Total Book Value as of June 30, 2006	\$303,425

The following is a schedule of the future long-term minimum lease payments required under the capital lease and present value of the minimum lease payments is as follows:

Fiscal Year Ending June 30, 2007	
Total Minimum Lease Payments	\$173,048
Less: Amount Representing Interest	(13,238)
Present Value of Minimum Lease Payments	\$159,810

Capital lease payments have been reclassified and are reflected as debt service in the fund financial statements for the permanent improvement capital projects fund. These expenditures are reflected as program expenditures on a budgetary basis.

#### Warrensville Heights City School District Notes to the Basic Financial Statements

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### **Note 10 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2006, was as follows:

	Balance June 30, 2005	Additions	Deletions	Balance June 30, 2006
Governmental Activities	June 30, 2003	Additions	Detetions	June 30, 2000
Capital Assets, not being depreciated:				
Land	\$414,153	\$0	\$0	\$414,153
Capital Assets, being depreciated:				
Buildings and Improvements	37,606,037	218,715	0	37,824,752
Furniture, Fixtures and Equipment	2,538,182	596,240	0	3,134,422
Vehicles	869,084	59,850	(116,717)	812,217
Total Capital Assets, being depreciated	41,013,303	874,805	(116,717)	41,771,391
Less: Accumulated Depreciation				
Buildings and Improvements	(10,809,263)	(819,898)	0	(11,629,161)
Furniture, Fixtures and Equipment	(1,436,547)	(259,640)	0	(1,696,187)
Vehicles	(539,861)	(76,304)	111,204	(504,961)
Total Accumulated Depreciation	(12,785,671)	(1,155,842)	111,204	(13,830,309)
Total Capital Assets, being depreciated, Net	28,227,632	(281,037)	(5,513)	27,941,082
Governmental Activities Capital Assets, Net	\$28,641,785	(\$281,037)	(\$5,513)	\$28,355,235

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

<sup>\*</sup>Depreciation expense was charged to governmental activities as follows:

Instruction:	
Regular	\$454,483
Special	46,205
Vocational	6,106
Support Services:	
Pupil	3,669
Instructional Staff	8,694
Board of Education	3,692
Administration	79,113
Fiscal	3,185
Business	3,122
Operation and Maintenance of	
Plant	389,565
Pupil Transportation	10,376
Central	2,787
Food Service Operations	37,128
Non-Operating Services	93,199
Extracurricular Activities	14,518
Total Depreciation Expense	\$1,155,842

#### Note 11 - Risk Management

#### A. Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The School District contracted with Indiana Insurance Company for property insurance (which also includes inland marine, crime), general liability, umbrella and automobile coverage. The School District also contracted with Travelers Insurance for boiler/machinery, and with Ohio Casualty Insurance Company for blanket employee dishonesty coverage.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

Company	Type of Coverage	Coverage
Indiana Insurance Company	Property (\$10,000 Deductible)	\$85,785,752
	Inland Marine (\$250 Deductible)	2,067,232
	Crime (\$250 - \$1,000 Deductible)	35,000
	General Liability:	
	In Aggregate	2,000,000
	Per Occurrence (\$5,000 Deductible)	1,000,000
	Automobile Liability - Single Limit	1,000,000
	Umbrella Coverage:	
	Each Occurrence Limit	10,000,000
	Aggregate Limit	10,000,000
	Self-Insured Retention	10,000
	Blanket Employee Dishonesty (\$1,000	
Cincinnati Insurance	Deductible)	250,000
Travelers Insurance Company	Boiler/Machinery (\$1,000 Deductible)	30,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from the prior year.

#### B. Workers' Compensation

The School District pays the Workers' Compensation system a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### Note 12 - Defined Benefit Pension Plan

#### A. School Employees Retirement System

The School District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746, by calling (800) 878-5853 or by visiting the SERS website at ohsers.org.

Plan members are required to contribute 10.00 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2006, 10.58 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum for pension obligations to SERS for the fiscal years ended June 30, 2006, 2005, and 2004 were \$482,168,

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

\$411,527 and \$260,325 respectively; 61.87 percent has been contributed for fiscal year 2006 and 100 percent for fiscal years 2005 and 2004.

#### B. State Teachers Retirement System

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, Ohio 43215-3371 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2006, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2005, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2006, 2005, and 2004 were \$2,021,922, \$1,803,981 and \$1,895,478, respectively; 80.89 percent has been contributed for fiscal year 2006 and 100 percent for fiscal years 2005 and 2004. Contributions to the DC and Combined Plans for fiscal year 2006 were \$8,606 made by the School District and \$20,596 made by the plan members.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### C. Social Security System

Effective July I, 1991, employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the SERS/STRS of Ohio. As of June 30, 2005, one member of the Board of Education had elected Social Security. The Board's liability is 6.2 percent of wages paid.

#### **Note 13 - Postemployment Benefits**

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

All STRS retirees who participated in the DB and Combined Plan and their dependents are eligible for health care coverage. The STRS Ohio Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2006, the STRS Ohio Board allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. For the School District, this amount equaled \$155,532 for fiscal year 2006.

STRS Ohio pays health care benefits from the Health Care Stabilization Fund. At June 30, 2006, the balance in the Fund was \$3.5 billion. For the year ended June 30, 2006, net health care costs paid by STRS Ohio were \$282,743,000 and STRS Ohio had 119,184 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. All retires and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility, and retirement status.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2006, employer contributions to fund health care benefits were 3.42 percent of covered payroll, compared to 3.43 percent of covered payroll for fiscal year 2005. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2006, the minimum pay was established at \$35,800. However, the surcharge is capped at two percent of each employer's SERS salaries. For the School District, the amount contributed to fund health care benefits, including the surcharge, during the 2006 fiscal year equaled \$441,456.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the projected claims less premium contributions for the next fiscal year. Expenses for the fiscal year ended June 30, 2006, were \$158,751,207. At June 30, 2006, SERS had net assets available

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

for payment of health care benefits of \$295.6 million. SERS has approximately 59,492 participants eligible to receive health care benefits.

#### **Note 14 - Other Employee Benefits**

#### A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn five to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Teachers and administrators do not earn vacation time.

Teachers, administrators and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated with no maximum. Upon retirement, payment is made for one-fourth of the total sick leave accumulation, up to a maximum of 250 days for certified staff and a maximum of 205 days for classified employees.

#### B. Insurance

The School District provides life insurance and accidental death and dismemberment insurance to most employees through various life insurance companies. The School District has elected to provide employee medical/surgical benefits through Medical Mutual of Ohio and Kaiser Permanente. The employees share the cost of the monthly premium with the Board. The premium varies with the employee depending on the terms of the union contract. Dental and prescription insurance is provided by the School District to all employees through Medical Mutual of Ohio.

#### C. Special Termination Benefits

The School District offered employees participation in a Special Termination Incentive program. Participation was open to full-time certified employees between July 1, 2004 through June 30, 2006 who qualify for retirement and have 30 years of service (13 of those years must be with the Warrensville Heights City School District). The incentive is \$5,000 for up to 12 employees if the Superintendent is notified in writing by April 30<sup>th</sup> of the retirement year. If notification is given to the Superintendent by February 28<sup>th</sup> of the retirement year, an additional bonus of \$3,000 will be paid. If all of the conditions are met, payment is made in one lump sum within the first 60 days of the following calendar year. The School District paid \$8,000 in Special Termination benefits in fiscal year 2006. At June 30, 2006, the School District did not have a liability for Special Termination benefits.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### **Note 15 - Long-Term Obligations**

The changes in the School District's long-term obligations during fiscal year 2006 were as follows:

	Balance 6/30/2005	Additions	Deletions	Balance 6/30/2006	Amount Due in One Year
<b>Governmental Activities</b>			_		
School Improvements-Series 2000	\$24,550,000	\$0	\$550,000	\$24,000,000	\$600,000
Long-Term Note	275,000	275,000	275,000	275,000	0
Capital Leases	220,992	0	61,182	159,810	47,784
Compensated Absences	2,121,411	1,340,462	269,703	3,192,170	208,667
Total Governmental Activities Long-Term Obligations	\$27,167,403	\$1,615,462	\$1,155,885	\$27,626,980	\$856,451

On June 2, 2000, the School District issued \$26,100,000 in general obligation bonds for the purpose of school improvement under the authority of Ohio Revised Code, section 133.34(D). The bonds were issued for a twenty-five year period with a final maturity during fiscal year 2025 bearing interest at 4.44 percent per year. The bonds are paid from the debt service fund.

On June 8, 2006, the School District retired the \$275,000 note with 3.95 percent interest and issued a new note for \$275,000 with 4.15 percent interest and a maturity date of June 7, 2007.

Capital lease payments are paid from the permanent improvement capital projects fund.

Compensated absences will be paid from the general fund and the food service, recreation, Poverty Aid, title VI-B, title I and title VI special revenue funds.

The overall debt margin of the School District as of June 30, 2006, was \$9,603,685 with an unvoted debt margin of \$364,289 at June 30, 2006. Principal and interest requirements for school improvement bonds outstanding at June 30, 2005, are as follows:

Year Ending	Gen	eral Obligation Bo	ande
6/30	Principal	Interest	Totals
2007	\$600,000	\$1,379,575	\$1,979,575
2008	675,000	1,348,169	2,023,169
2009	750,000	1,312,713	2,062,713
2010	825,000	1,273,131	2,098,131
2011	925,000	1,228,713	2,153,713
2012-2016	5,450,000	5,122,297	10,572,297
2017-2021	7,275,000	3,224,297	10,499,297
2022-2025	7,500,000	891,250	8,391,250
Total	\$24,000,000	\$15,780,145	\$39,780,145

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### **Note 16 - Jointly Governed Organizations**

#### A. Lake Geauga Educational Computer Association

The Lake Geauga Educational Computer Association (LGCA) is a jointly governed organization that was formed for the purpose of providing computer services for accounting, grading, scheduling, EMIS and other applications among its 18 member school districts. Each of the school districts support LGCA based on a per pupil charge. The Executive Committee (governing board) consists of the superintendents and treasurers of the member school districts. The degree of control exercised by any participant is limited to its representation on the governing board. LGCA's continued existence is not dependent on the School District's continued participation. The School District contributed \$106,422 to LGCA during the fiscal year 2006. A copy of LGCA's financial statements may be obtained by contracting the Lake Geauga Educational Computer Association at 8140 Auburn Road, Painsville, Ohio 44077.

#### B. Ohio Schools Council

The Ohio Schools Council Association (Council) is a jointly governed organization among 91 school districts. The jointly governed organization was formed to purchase quality products and services at the lowest possible cost to the member districts. Each district supports the Council by paying an annual participation fee. The Council's Board consists of seven superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. In fiscal year 2006, the School District paid \$710 to the Council. Financial information can be obtained by contacting Dr. David A. Cottrell, the Executive Director of the Ohio Schools Council at 6133 Rockside Rd., Suite 10, Independence, Ohio 44131.

The School District participates in the Council's electric purchase program which was implemented during fiscal year 1998 and the natural gas program which was implemented during fiscal year 2000.

The electric purchase program allows school districts to purchase electricity at reduced rates, if the school districts will commit to participating for an eight year period. The participants make monthly payments based on estimated usage. Each June these estimated payments are compared to their actual usage for the year and any necessary adjustments are made.

Energy Acquisition Corp., a non-profit corporation with a self-appointing board, issued \$119,140,000 in debt to purchase eight years of electricity from Cleveland Electric Illuminating (CEI) for the participants. The participating school districts are not obligated in any manner for this debt. If a participating school district terminates its agreement, the district is required to repay the savings to CEI and CEI will refund the remaining prepayment related to that participant to Energy Acquisition Corp.

The natural gas program allows school districts to purchase natural gas at reduced rates, if the school district will commit to participating for a twelve year period. The participants make monthly payments based on estimated usage. Each month these estimated payments are compared to their actual usage and any necessary adjustments are made.

The City of Hamilton, a municipal corporation and political subdivision duly organized and existing under the laws of the State of Ohio, issued \$89,450,000 in debt to purchase twelve years of natural gas from CMS Energy Corporation for the participants. The participating school districts are not obligated in any manner for this debt. If a participating school district terminates its agreement, the district is entitled to recover that amount, if any, of its contributions to the operating fund which are not encumbered for its share of program administrative costs.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### **Note 17 - Interfund Transactions**

#### A. Transfers

During fiscal year 2006, the School District made the following transfers:

	Transfer From
Transfer To	General
Title I	\$3,069
Termination Benefits	122,972
Total	\$126,041

The transfers from the general fund are to move unrestricted balances to support programs and projects accounted for in other funds.

#### B. Balances

At the end of the fiscal year, the School District advanced \$865,599 from the general fund to other funds to provide additional resources for current operations. Negative cash balances in the recreation, student reading intervention, title I and class size reduction grant fund special revenue funds were eliminated with interfund receivables from the general fund. Interfund balances at June 30, 2006, consist of the following individual fund receivables and payables:

	Interfund Receivable
Interfund Payable	General
Nonmajor Funds	
Recreation	\$192,333
Venture Capital	5,000
Athletic Fund	63
Alternative School	392
Food Service	540,442
Public School Support	964
Student Reading Intervention	1,008
Title I	121,097
Class Size Reduction	4,300
Total	\$865,599

The interfund payables in the public school support, student reading intervention, title I, and class size reduction special revenue funds will be repaid in fiscal year 2007. \$122,333 of the recreation special revenue fund interfund payable will be repaid in fiscal year 2007. The athletic special revenue fund interfund payable will be repaid in fiscal year 2007 or 2008. The Board has not determined when the interfund payables of the alternative school, food service and \$70,000 of the recreation special revenue funds will be repaid.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### **Note 18 - Set-Aside Calculations**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years. In prior fiscal years, the School District was also required to set aside money for budget stabilization.

The following cash basis information describes the change in the fiscal year end set-aside amounts for textbooks and capital acquisitions. Disclosure of this information is required by State statute.

		Capital
	Textbooks	Improvements
Set-aside Reserve Balance as of June 30, 2005	\$242,556	\$0
Add: Current Year Set-aside Requirement	429,473	429,473
Permanent Improvement Levy Offset During the Fiscal Year	0	(611,901)
Qualifying Disbursements	(617,640)	(727,090)
Total	\$54,389	(\$909,518)
Set-aside Balance Carried Forward to Future Fiscal Years	\$54,389	(\$909,518)
Set-aide Reserve Balance as of June 30, 2006	\$54,389	\$0

The School District had qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside. This amount may be used to reduce the set-aside requirement for future fiscal years.

#### **Note 19 - Contingencies**

#### A. Grants

The School District received financial assistance from federal and State agencies in the form of grants. The disbursements of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2006.

#### B. Litigation

The School District is not a party to any legal proceedings.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### Note 20 – Subsequent Event

On June 8, 2006, the \$275,000 note was repaid and a new note was issued for \$275,000 at 4.15 percent interest. The new note will mature June 7, 2007.

On April 27, 2007, the School District issued \$15,999,977 in School Improvement Refunding bonds with interest rates varying from 4.0 to 4.25 percent.

On June 8, 2007, the School District retired the June 8, 2006 note by issuing a \$275,000 note at 4.0 percent. The new note will mature June 6, 2008.

On June 8, 2008, the School District retired the June 8, 2007 note by issuing a \$275,000 note at 4.0 percent. The new note will mature June 6, 2009.

The Federal Bureau of Investigation had issued subpoena for any contracts, board travel, and hiring policies and procedures for January 1, 2007 through February 26, 2009. The School District is not aware of any action taken on items received. The School District has been cooperating with the request.

## Warrensville Heights City School District Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2006

This Page Intentionally Left Blank

#### WARRENSVILLE HEIGHTS CITY SCHOOL DISTRICT CUYAHOGA COUNTY FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR FISCAL YEAR ENDED JUNE 30, 2006

Federal Grantor Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
U.S. DEPARTMENT OF AGRICULTURE						
Passed Through Ohio Department of Education:						
Nutrition Cluster:						
School Breakfast Program	05-PU-2005	10.553	\$19,479	\$0	\$19,479	\$0
School Breakfast Program	05-PU-2006	10.553	97,065	0	97,065	0
Total School Breakfast Program			116,544	0	116,544	0
Afterschool Snack	LL-P1-2006	10.555	2,146	0	2,146	0
National School Lunch Program	LL-P4-2005	10.555	82,467	0	82,467	0
National School Lunch Program	LL-P4-2006	10.555	434,238	44,093	434,238	59,145
Total National School Lunch Program			516,705	44,093	516,705	59,145
Total Nutrition Cluster			635,395	44,093	635,395	59,145
Total U.S. Department of Agriculture			635,395	44,093	635,395	59,145
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES						
Passed Through Ohio Department of Developmental Disabilities:						
Medicaid Assistance Program	N/A	93.778	19,431	0	19,431	0
State Children's Health Insurance Program	N/A	93.767	5,821	0	5,821	0
Total U.S. Department of Health and Human Services			25,252	0	25,252	0
·			20,202		20,202	
U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Education:						
Special Education Cluster:	CD CE 2005	04.007	407.004	0	440.070	0
Title VI-B Special Education Grants to States Title VI-B Special Education Grants to States	6B-SF-2005 6B-SF-2006	84.027 84.027	107,801 458,408	0	118,373 451,815	0
Total Title VI-B	05-31 -2000	04.027	566,209	0	570,188	0
Special Education-Preschool Grants	PG-S1-2005	84.173	6,479	0	199	0
Special Education-Preschool Grants	PG-S1-2006	84.173	987	0	329	0
Total Special Education-Preschool Grants	. 0 0. 2000	00	7,466	0	528	0
Total Special Education Cluster			573,675	0	570,716	0
Title I Grants to Local Educational Services	C1-SK-2005	84.010	76,350	0	53,228	0
Title I Grants to Local Educational Services	C1-SK-2006	84.010	53,967	0	53,131	0
Title I Grants to Local Educational Services	C1-S1-2005	84.010	162,732	0	154,243	0
Title I Grants to Local Educational Services	C1-S1-2006	84.010	412,282	0	490,464	0
Total Title I			705,331	0	751,066	0
Title VI / Innovative Education Program Strategy	C2-S1-2005	84.298	(1,659)	0	0	0
Title VI / Innovative Education Program Strategy	C2-S1-2006	84.298	9,697	0	7,959	0
Total Title VI / Innovative Education Program Strategy			8,038	0	7,959	0
Safe and Drug Free Schools and Communities State Grants	DR-S1-2005	84.186	(944)	0	0	0
Safe and Drug Free Schools and Communities State Grants	DR-S1-2006	84.186	8,571	0	5,478	0
Total Drug Free Schools			7,627	0	5,478	0
Improving Teacher Quality State Grants (Title II, Part A)	TR-S1-2005	84.367	20,770	0	17,782	0
	TR-S1-2006	84.367	121,885	0	140,377	0
Total Improving Teacher Quality			142,655	0	158,159	0
Technology Literacy Challenge Funds	TJ-S1-2005	84.318	7,678		11,981	
Technology Literacy Challenge Funds	TJ-S1-2006	84.318	15,583	0	15,724	0
Total Technology Literacy Challenge Funds			23,261		27,705	_
Total U.S. Department of Education			1,460,587	0	1,521,083	0
Total Federal Financial Assistance			\$2,121,234	\$44,093	\$2,181,730	\$59,145

The accompanying notes to this schedule are an integral part of this schedule.

## NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FISCAL YEAR ENDED JUNE 30, 2006

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B - CHILD NUTRITION CLUSTER**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

#### **NOTE C - FOOD DONATION PROGRAM**

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.

#### **NOTE D - NEGATIVE RECEIPTS**

The Ohio Department of Education (ODE) transferred federal monies from grant year 2005 to grant year 2006 for several of the District's federal grants. These transfers appear as negative receipts in the 2005 grant year and positive receipts in the 2006 grant years. This action by ODE allowed the District to extend the availability period for expenditure of these receipts.

N/A - Not applicable.

CFDA - Catalog of Federal Domestic Assistance.

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Warrensville Heights City School District Cuyahoga County 4500 Warrensville Center Road Warrensville Heights, Ohio 44128

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Warrensville Heights City School District, Cuyahoga County, (the District) as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements and have issued our report thereon dated October 26, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, we cannot assure that we have identified all deficiencies, significant deficiencies or material weaknesses. However, as described in the accompanying schedule of findings and questioned costs we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and timely corrected. We consider finding 2006-001 described in the accompanying schedule of findings and questioned costs to be a material weakness.

.

Warrensville Heights City School District
Cuyahoga County
Independent Accountants' Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Required by *Government Auditing Standards*Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings and questioned costs as items 2006-001 through 2006-005.

We also noted certain matters not requiring inclusion in this report that we reported to the District's management in a separate letter dated October 26, 2011.

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the District's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities, and others within the District. We intend it for no one other than these specified parties.

**Dave Yost** Auditor of State

October 26, 2011

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Warrensville Heights City School District Cuyahoga County 4500 Warrensville Center Road Warrensville Heights, Ohio 44128

To the Board of Education:

#### Compliance

We have audited the compliance of the Warrensville Heights City School District, Cuyahoga County, Ohio (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2006. The summary of auditor's results section of the accompanying schedule of findings and questioned costs identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

As described in finding 2006-006, 2006-007, and 2006-009 in the accompanying schedule of findings and questioned costs, the Government did not comply with requirements regarding eligibility and period of availability applicable to its Nutrition Cluster, Title I, and Special Education Cluster major federal programs. Compliance with these requirements is necessary, in our opinion, for the Government to comply with requirements applicable to these programs.

In our opinion, except for the noncompliance described in the preceding paragraph, the Warrensville Heights City School District complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2006.

The results of our auditing procedures also disclosed another instance of noncompliance with those requirements that, while not affecting our opinion on compliance, OMB Circular A-133 requires us to report. The accompanying schedule of findings and questioned costs lists this instance as finding 2006-008.

Warrensville Heights City School District
Cuyahoga County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required By OMB Circular A-133
Page 2

#### **Internal Control over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with the requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, we cannot assure we have identified all deficiencies, significant deficiencies, or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses and a deficiency that we consider to be significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2006-006 and 2006-007 and 2006-009 to be material weaknesses.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a federal program compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2006-008 to be a significant deficiency.

The District's responses to the findings we identified are described in the accompanying schedule of findings and questioned costs. We did not audit the District's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of the audit committee, management, the Board of Education, others within the entity, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

**Dave Yost** Auditor of State

October 26, 2011

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	Yes
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	Yes
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Qualified, for Nutrition Cluster, Title I, and Special Education Cluster
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	Yes
(d)(1)(vii)	Major Programs (list):	Nutrition Cluster (10.553, 10.555) Title I (84.010) Special Education Cluster (84.027, 84.173)
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2006-001**

#### **Material Noncompliance Finding and Material Weakness**

#### **Public Records**

Ohio Revised Code Section 149.43(B) states "all public records shall be promptly prepared and made available for inspection to any person at all reasonable times during regular business hours ... In order to facilitate broader access to public records, public offices shall maintain public records in a manner that they can be made available for inspection."

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006 (Continued)

#### **FINDING NUMBER 2006-001 (Continued)**

In addition, Ohio Revised Code Section 149.351(A) establishes guidelines against the destruction or damage of records and states, "All records are the property of the public office concerned and shall not be removed, destroyed, mutilated, transferred or otherwise damaged or disposed of, in whole or in part, except as provided by law."

During our testing we noted the following:

- The District was unable to provide timesheets or other documentation for 13 of 34 employees selected during the testing of Payroll controls.
- The District was unable to provide support for one check selected for the testing of non-payroll disbursements for the Nutrition Cluster federal program.
- The District was unable to provide supporting documentation for the number of pupils who were economically disadvantaged during our testing of the Title I federal program.
- The District was unable to provide Inventory Report forms for all schools for October and November 2005.
- The District was unable to locate invoices for 3 non-payroll expenditures.

These weaknesses could result in the improper expenditure of public funds and incomplete financial statements.

We recommend the District maintain supporting records for all expenditures and establish procedures that would make these records available for inspection.

#### Official's Response:

The District attempts to keep track of its documentation in order to provide an audit trail. There was a breakdown in the system. Close monitoring of supportive documentation is in place to prevent a repeat of not having the information as backup for transactions.

#### **FINDING NUMBER 2006-002**

#### **Material Noncompliance Finding**

#### **Encumbrance of Funds**

Ohio Revised Code Section 5705.41(D)(1) states that no subdivision shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Further, contracts and orders of expenditures lacking prior certification shall be null and void.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. "Then and Now" certificate – If the fiscal officer can certify that both at the time the contract or order was made ("then"), and at the time the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the District can authorize the drawing of a warrant for the payment of the amount due.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006 (Continued)

#### **FINDING NUMBER 2006-002 (Continued)**

The District has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the District.

- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- **3. Super Blanket Certificate** The District may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

Forty-one percent (25 out of 60) of the transactions tested were not certified by the fiscal officer at the time the commitment was incurred and there was no evidence that the District followed the aforementioned exceptions. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances.

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the District's funds exceeding budgetary spending limitations, we recommend the Treasurer certify the funds are or will be available prior to obligation by the District. When prior certification is not possible, "then and now" certification should be used.

We recommend the District certify purchases to which Section 5705.41(D) applies. The most convenient certification method is to use purchase orders that include the certification language 5705.41(D) required to authorize disbursements. The fiscal officer should sign the certification at the time the District incurs a commitment, and only when the requirements of 5705.41(D) are satisfied. This signature should be manual, electronic, or mechanical, but should not involve the use of rubber stamps. The fiscal officer should post approved purchase commitments to the proper appropriation code, to reduce the available appropriation.

#### Official's Response:

We have had to issue "Then and Now" certificates and brought them to the Board for approval and recognition. Further, Directive 103 has been issued to all departments. This directive covers the practice of ordering without a requisition/purchase order. The Board has been very supportive of these efforts.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006 (Continued)

#### FINDING NUMBER 2006-003

#### **Material Noncompliance Finding**

#### **Appropriations Exceeding Estimated Resources**

Ohio Revised Code Section 5705.39 states in part that the total appropriations from each fund should not exceed the total estimated revenue.

The following funds had total original appropriations in excess of estimated resources plus carryover balances contrary to Section 5705.39, Revised Code.

Major Fund	Original Appropriations	Estimated Resources Plus Carryover	Excess
General	\$31,452,801	\$22,362,580	\$9,090,221
Non-Major Funds			
Food Service	1,243,619	1,101,157	142,462
Poverty Aid	1,379,870	1,231,648	148,222
Ohio Reads	102,317	69,818	32,499
Title VI-B	625,976	483,214	142,762

The following fund had final appropriations in excess of estimated resources plus carryover balances contrary to Section 5705.39, Revised Code.

	Final	Estimated Resources	
Non-Major Fund	Appropriations	Plus Carryover	Excess
Food Service	\$1,205,414	\$1,161,797	\$43,617

We recommend the District monitor its budget to ensure compliance with the above noted ORC Code Section.

#### Official's Response:

The District is attempting, through reorganization and restructuring, to bring the negative balance in the Food Service fund to a positive balance with interfund transfers from the General fund.

#### **FINDING NUMBER 2006-004**

#### **Material Noncompliance Finding**

#### **Expenditures plus Encumbrances Exceeded Appropriations**

Ohio Revised Code Section 5705.41(B) prohibits a subdivision or taxing unit from making an expenditure or encumbrance unless it has been properly appropriated. Budgetary expenditures as enacted by the District may not exceed appropriations at the legal level of control for all funds. The District's legal level of control is at the fund level for all funds.

The District had the following violations at June 30, 2006:

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006 (Continued)

#### **FINDING NUMBER 2006-004 (Continued)**

	Appropriations	Expenditures Plus Encumbrances	Variance
Non-Major Funds			
Recreation	\$201,501	\$385,124	(\$183,623)
Public School support	27,004	51,949	(24,945)
Termination Benefits	1,260	108,373	(107,113)
Athletics and Music	9,814	16,050	(6,236)
Entry Year Teachers	502	4,443	(3,941)
Data Communications Support	10,710	16,917	(6,207)
Ohio Reads	24,818	129,232	(104,414)
Student Reading Intervention	8,824	16,744	(7,920)
Title VI-B	605,168	676,929	(71,761)
Title I	705,633	1,002,172	(296,539)
Preschool	15,609	19,256	(3,647)
Class Size Reduction	169,870	185,880	(16,010)
Miscellaneous Federal Grants	36,613	40,283	(3,670)

#### Official's Response:

The District with the utilization of advances or transfers does not exceed appropriations.

#### **FINDING NUMBER 2006-005**

#### **Material Noncompliance Finding**

#### **Negative Cash and Fund Balances**

Ohio Revised Code Section 5705.10 states that money paid into any fund shall be used only for the purposes for which such fund is established. A negative fund balance indicates that money from one fund was used to cover the expenses of another fund.

During our testing we noted that various funds had negative cash balances or negative fund balances at year end:

	Negative
Fund	Cash Balance
Recreation	(\$122,333)
Summer Intervention	(1,008)
Title I	(121,097)
Improving Teacher Quality	(4,300)

We recommend the District utilize cash advances to these funds, request reimbursements, or other appropriate measures to ensure negative cash balances do not exist during or at the end of the fiscal year.

#### Official's Response:

The District is attempting, through reorganization and restructuring, to bring the negative balance in the Recreation fund to a positive balance with interfund transfers from the General fund approved by the Board of Education.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006 (Continued)

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

Finding Number	2006-006	
CFDA Title and Number	Nutrition Cluster (10.553, 10.555)	
Federal Award Number / Year	School Breakfast ( 05PU-2006) Afterschool Snack (LLP1-2006) School Lunch (LLP4-2006)	
Federal Agency	U.S. Department of Agriculture	
Pass-Through Agency	Ohio Department of Education	

#### Food Service - Material Noncompliance (Eligibility) and Material Weakness

7 CFR 245.6a provides that "... by December 15 of each School Year, School Food Authorities [should] have selected and verified a sample of their approved free and reduced price applications in accordance with the conditions and procedures described in this section. ... (2) Households selected to provide verification shall be provided written notice that their applications have been selected for verification ... (3)(c) ... each school food authority must report information related to its annual verification activity to the State agency ... School food authorities shall retain copies of the information reported under this section and all supporting documents for a minimum of 3 years. All relevant correspondence between the household selected for verification and the school or school food authority must be retained."

7 CFR Part 210.8 and 220.8, Subpart (B) (formerly A-87) states that in prior to submission of a monthly Claim for Reimbursement the District should review to ensure that monthly claims include only the number of free, reduced price and paid lunches served on any day of operation to children currently eligible for such breakfast/lunches.

These records include but are not limited to:

(1) Documentation of participation data by school in support of the Claim for Reimbursement and data used in the claims review process, as required under §210.8(a), (b), and (c) of this part.

To qualify a child for meals/milk served free or at reduced price under the Nutrition Cluster federal program, the child's family must annually submit an application to the District. The application must be approved and maintained on file at the District. The application establishes that the child's family income and family size place him/her within income eligibility standards issued by the State agency.

During our review of the applications files we noted the following errors, three applications could not be located for students selected from the District's building eligibility lists, one application was approved as eligible to receive reduced lunches but was categorized as eligible to receive free lunches on the District's listing, and one application was approved as eligible to receive reduced lunches but did not appear as eligible to receive reduced lunches on the District's listing.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006 (Continued)

#### FINDING NUMBER 2006-006 (Continued)

During the year, the District performed a verification of approved free and reduced lunch applications. At the end of the verification process the District submits to the Ohio Department of Education a Verification Summary Report indicating the results of their verification process. On this report the District indicated 50 applications were tested when only 33 applications were tested for verification. The 33 applications were less than the three percent required to be tested based on the total number of approved applications reported. However, we could not determine if the total number was accurate due to missing building eligibility lists.

The District uses cash registers to maintain a count of the number and type (free, reduced, paid) of meals served on a daily basis. The Daily Sales Activity forms are automatically generated from the cash registers, printed on a daily basis, and given to the Food Service Supervisor. The information contained in the Daily Sales Activity forms is used to complete the monthly CN6 and CN7 forms. The Supervisor then uses these reports to complete the Site Claim forms at the end of the month. During our review of Daily Sales Activity forms, monthly CN forms, and monthly Site Claim forms, we noted discrepancies between all forms of the number and type of meals served. We also noted nine out of eleven days tested at Westwood Elementary reported free lunches served in excess of the approved free lunch applications and one out of eleven days tested at Westwood Elementary reported free breakfast served in excess of the approved free breakfast applications.

During our review of the October and November site claim forms per building (twelve tested) we noted instances where the inventory and ADM count was not accurately reported. In addition, inventory sheets were not retained by the District, inventory sheets had commodity information recorded but no dollar valuations entered, inventory reported to the State did not agree to the actual inventory sheets and the District could not provide explanations for the variances. The District has not establish procedures on the preparation and reporting of inventory and government donated commodities and for periodic inventory counts which are signed by the employees conducting the counts.

Adequate internal controls are needed to assure only authorized eligible students receive reduced and free breakfast or lunches and the proper amounts are reported to the State for reimbursement. In addition, an adequate number of applications need to be tested to ensure proper reporting to the State. If the proper information is not reported to the State improper reimbursements may occur.

We recommend the District ensure all free and reduced applications are properly approved and all documentation related to the District's verification of the applications be retained for the proper period of time. We also recommend the District maintain accurate records listing the number of students eligible and which students are eligible to receive free or reduced lunches throughout the year to ensure the number of each type of meal served does not exceed the number authorized and the proper students receive the benefit. This information should be accurately reported on the CN6/CN7 forms and Site Claim Forms. Also, if there is a difference between the Daily Sales Activity forms for the month, the CN6/CN7 forms, and/or the amount reported to the State on the Site Claim Form, the District should maintain records stating the reason for the differences. The District needs to properly monitor inventory and report accurately the usage and balances to the State.

#### Official's Response:

Better record keeping is taking place in food service and the department has made accurate record management a priority.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006 (Continued)

Finding Number	2006-007
CFDA Title and Number	Title I (84.010)
Federal Award Number / Year	School Improvement (C1SK-2006) Schoolwide (C1S1-2006)
Federal Agency	U.S. Department of Education
Pass-Through Agency	Ohio Department of Education

#### Title I - Material Noncompliance (Eligibility and Period of Availability) and Material Weakness

34 CFR 80.23 provides that "Where a funding period is specified, a grantee may charge to the award only costs resulting from obligations of the funding period unless carryover of unobligated balances is permitted, in which case the carryover balances may be charged for costs resulting from obligations of the subsequent funding period." The Ohio Department of Education has specified that the funding period for the Title I federal grant ends on June 30 of the grant year, unless carryover balances are approved.

34 CFR 80.42 provides that "records must be retained for three years from ... the day the grantee or subgrantee submits to the awarding agency its single or last expenditure report for that period."

During our testing of the grant year 2006 Title I period of availability, we noted \$2,443 in obligations that were incurred, encumbered, and spent after June 30, 2006. These expenditures were reported on the District's final expenditure report. The District did not have a carryover approved for this grant.

We also noted the District did not maintain supporting documentation for the number of pupils who were economically disadvantaged. This amount is utilized on the District's funding application to determine the eligibility of each school building to participate in the Title I program. Adequate internal controls to help assure supporting documentation for the number of pupils who were economically disadvantaged were not in place.

We recommend the District review all grant expenditures to ensure they are allowable expenditures and that expenditures are incurred during the period of availability. The District should also maintain all required documentation for the grant in accordance with the above.

#### Official's Response:

Better record keeping is taking place in special education.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006 (Continued)

Finding Number	2006-008
CFDA Title and Number	Special Education Cluster (84.027 and 84.173)
Federal Award Number / Year	Title VI-B (6BSF-2005 and 6BSF-2006) Special Education- Preschool Grants (PGS1-2005 and PGS1-2006)
Federal Agency	U.S. Department of Education
Pass-Through Agency	Ohio Department of Education

#### Special Education Cluster - Questioned Cost (Allowable Cost) and Significant Deficiency

34 CFR 80.42 provides that "records must be retained for three years from ... the day the grantee or subgrantee submits to the awarding agency its single or last expenditure report for that period."

During our testing of grant year 2006 Title VI-B expenditures we noted \$17,109 did not have any supporting documentation. The final expenditure report for this grant was submitted on September 30, 2006. All grant related records should have been maintained until September 30, 2009. We performed our testing of this grant during August 2008.

We recommend the District maintain all required documentation for the grant in accordance with the above.

#### Official's Response:

The new special education director is aware of missing information and is taking precaution to prevent this from happening again.

Finding Number	2006-009
CFDA Title and Number	Special Education Cluster (84.027 and 84.173)
Federal Award Number / Year	Title VI-B ( 6BSF-2005 and 6BSF-2006) Special Education-Preschool Grants (PGS1-2005 and PGS1-2006)
Federal Agency	U.S. Department of Education
Pass-Through Agency	Ohio Department of Education

#### Special Education Cluster - Material Noncompliance (Eligibility) and Material Weakness

34 CFR 300.342(a) states that "At the beginning of each school year, each public agency shall have an Individualized Education Program (IEP) in effect for each child with a disability within its jurisdiction." Parents are to be consulted regarding a child's IEP in a timely manner and IEP's are required to be reevaluated every three years.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .505 JUNE 30, 2006 (Continued)

#### FINDING NUMBER 2006-009 (Continued)

During our testing of IEP's and related student files for the 2006 Special Education Cluster grant year we noted the following:

- Fourteen out of 60 (23%) children were listed on the disability inclusion report and did not have a completed IEP. Of the 14 IEP's that were not completed, five students had been discharged from the program at the end of fiscal year 2005 and were no longer receiving services.
- One out of 54 (2%) of the IEP's did not have a parent's signature indicating they had received a copy of the parent's notice of their rights and the procedural safeguards.

We recommend the District properly complete and retain IEP's for all students receiving special education services. The IEP's should be completed in a timely manner and contain all the proper signatures.

#### Official's Response:

Completion and maintenance of accurate student records are priorities under the new director of special education.

#### Official's Response to all Federal Findings and Questioned Costs:

While minimal changes will be noticed for fiscal years 2006 and 2007, fiscal year 2008 should see positive changes among the federal award programs. First a change in personnel has taken place in special education, food service, human resources, and the business office. Second reorganization is underway in the operation of food service and special education. The department heads are meeting more often and communications are taking place between and among department heads and staff. In conjunction, month end reports are being produced in food service and turned in to the Business Manager. The director of special education is also reporting to the Superintendent regularly.

## SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .315 (b) JUNE 30, 2006

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2005-001	ORC 5705.39 – Appropriations Limited by Estimated Resources – 6 funds were in violation at 6/30/05.	No	Repeated as Finding Number 2006-003.
2005-002	ORC 5705.14, 5705.15, & 5705.16 – Transfers and Advances – The District made 3 transfers before board approval, did not obtain Board approval for 11 transfers, did not obtain Board approval for 9 advances, and had old outstanding advances.	Yes	
2005-003	ORC 149.43(B)(1) and 149.351(A) – Missing supporting documentation.	No	Repeated as Finding Number 2006-001.
2005-004	ORC 5705.41(D)(1) – Proper Encumbering – 20 out of 60 expenditures were not properly encumbered.	No	Repeated as Finding Number 2006-002.
2005-005	ORC 5705.10(H) – Negative Fund Balances	No	Repeated as Finding Number 2006-005.
2005-006	ORC 3315.17(A) and 5705.13(A) - Set- Asides and Reserve Balance Accounts	Yes	
2005-007	Five Year Forecast – The actual revenues and expenditures were overstated for fiscal year 2004 and the May 2005 forecast presented estimated amounts for fiscal year 2005 which were not reasonably close to actual activity.	Yes	
2005-008	Daily Sales Sheets – The District had a questioned cost in the Nutrition Cluster due to variances between the daily sales sheets and site claim forms.	No	Repeated as Finding Number 2006-006.
2005-009	Title I - Missing documentation, questioned costs, and obligations after the period of availability.	No	Repeated as Finding Number 2006-007.
2005-010	Special Education Cluster – Missing documentation.	No	Repeated as Finding Number 2006-008.
2005-011	Individualized Education Programs (IEP) – Numerous incomplete and missing IEPs.	No	Repeated as Finding Number 2006-008.
2005-012	Annual Certification – Inaccurate verification of approved free and reduced lunch applications.	No	Repeated as Finding Number 2006-006.
2005-013	Site Claim Forms – The site claim forms were completed incorrectly.	No	Repeated as Finding Number 2006-006.

# SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .315 (b) JUNE 30, 2006 (Continued)

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2005-014	Free/Reduced Applications – The amount of free and reduced meals reported as served was inconsistent with the number of approved applications.	No	Repeated as Finding Number 2006-006.
2005-015	Safeguarding and Reporting Food Service Inventory Records – Inventory records were not properly maintained.	No	Repeated as Finding Number 2006-006.



#### WARRENSVILLE HEIGHTS CITY SCHOOL DISTRICT

#### **CUYAHOGA COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED NOVEMBER 29, 2011