Warren County, Ohio

July 1, 2009 through June 30, 2010

Single Audit

Year Audited Under GAGAS: 2010





Board of Education Wayne Local School District 569 Dayton Road Waynesville, Ohio 45068

We have reviewed the *Independent Auditor's Report* of the Wayne Local School District, Warren County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period July 1, 2009 through June 30, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Wayne Local School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

March 29, 2011



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#### **Independent Auditor's Report**

Board of Education Wayne Local School District 659 Dayton Road Waynesville, Ohio 45068

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Wayne Local School District (the School District), Warren County, Ohio, as of and for the year ended June 30, 2010, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash basis of accounting. This is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Wayne Local School District, Warren County, as of June 30, 2010, and the respective changes in cash basis financial position and the respective budgetary comparison for the General Fund thereof for the year then ended in conformity with the accounting basis Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2010, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Board of Education Wayne Local School District Independent Auditor's Report Page 2

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the School District's basic financial statements taken as a whole. The accompanying Schedule of Federal Awards Receipts and Expenditures is required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements. We subjected the Schedule of Federal Awards Receipts and Expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

November 30, 2010

#### Management's Discussion and Analysis For the Year Ended June 30, 2010 (Unaudited)

As Management of Wayne Local Schools, we offer readers of Wayne Local Schools' financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2010. The intent of this discussion and analysis is to look at the district's financial performance as a whole; readers should also review the notes to the financial statement to enhance their understanding of the districts financial results.

The key component of operations is cash. The overall cash position is as follows:

• Net cash assets of governmental activities decreased by \$699,817. At the close of the 2010 fiscal year, Wayne Local Schools' governmental funds reported a combined unencumbered ending cash fund balance of \$2,866,783 of this amount \$1,179,681 is available for spending to support operations at Management's discretion.

#### **Overview of the Financial Statements**

The following overview and discussion is intended to serve as an introduction to Wayne Local Schools' Financial Statements. The statements are comprised of three components: 1) Government-wide financial statements, 2) fund financial statements, 3) notes to the financial statements.

**Government-wide Financial Statements:** These financial statements are designed to provide readers with a broad overview of Wayne Local Schools' finances.

The "Statement of Net-Assets Cash Basis" presents information on all of Wayne Local Schools' cash assets presented as net assets. Over time, increases or decreases of net assets may serve as an indicator of whether the financial position of Wayne Local is improving or deteriorating. However it is important to note that the School District's mission is to provide a thorough and efficient educational program and not to generate profits as private sector companies strive to do. To assess the financial well being of the District, one must consider the health of the School District's property tax base, current and any changes to property tax laws in Ohio including those that restrict revenue growth.

The "Statement of Activities Cash Basis" present information showing how the District's net assets changed during the most recent fiscal year. All changes in net assets are reported on a cash basis and thus correspond with the addition or liquidation of cash.

The government-wide financial statements can be found starting on page 12 of the report.

**Fund Financial Statements**: A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Wayne Local Schools like other public schools in Ohio, as well as other governmental units, use fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds can be divided into two categories: governmental funds, and fiduciary funds.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government or district-wide cash basis financial cash statements. The General Fund (major fund) is separate since it is not part of the aggregate.

The District maintains many individual governmental funds. Information is presented in a single aggregated total of the governmental funds with the *Statement of Cash Receipts*, *Disbursement and Changes in Cash Basis Fund Balances* presentation.

#### Management's Discussion and Analysis (continued) For the Year Ended June 30, 2010 (Unaudited)

The District adopts an annual appropriated budget for its' General fund as well as other governmental funds. A budgetary comparison statement has been prepared for the General fund (the District's only major fund) to demonstrate compliance with this budget.

The cash basis governmental fund financial statement can be found on page 12 of this report.

*Fiduciary Fund.* Fiduciary funds are used to account for resources held for the benefit of parties outside of the district. These are primarily Scholarship funds. Fiduciary funds are *not* reflected in the government wide financial statements because the resources of those funds are not available to support the District's programs.

The basic fiduciary fund financial statement can be found on page 17 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found on pages 19 to 32 of this report.

#### **Government-Wide Financial Analysis**

As noted earlier net assets cash basis serve over time as a useful indicator of a school district's financial position. This is the second year for Wayne Local Schools in implementing a new standard of reporting. Wayne Local has chosen to report financials on the *Other Comprehensive Basis of Accounting* in a format similar to that required by Governmental Accounting Statement No. 34. This format requires a comparative analysis of Government-wide data in the Management Discussion and Analysis section.

#### Wayne Local Schools Net Assets - Cash Basis GOVERNMENTAL ACTIVITIES

GOVERNMENTAL ACTIVITIES							
		2010		2009			
Cash	\$	3,027,772	\$	3,727,589			
Total Assets	\$	3,027,772	\$	3,727,589			
Restricted for							
Debt service	\$	617,741	\$	617,944			
Capital		595,282		1,052,554			
<b>Budget Stabilization</b>		245,233		245,233			
Severance Payments		228,846		204,253			
Other Purposes		160,989		155,847			
Unrestricted		1,179,681		1,451,758			
Total Net Assets	\$	3,027,772	\$	3,727,589			

#### **Financial Analysis of the Government Funds**

As noted earlier Wayne Local uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

**Governmental Funds:** The focus of Wayne Local Schools' governmental funds is to provide information on cash basis inflow and outflows and resultant year end balances. Such information is useful in assessing the District's financing requirements. In particular unreserved fund balances may serve as a useful measure of the District's cash basis resources available at the end of the fiscal year and the amount available for expenditures in the ensuing fiscal year.

# Management's Discussion and Analysis (continued) For the Year Ended June 30, 2010 (Unaudited)

As of the end of the current fiscal year Wayne Local's governmental funds reported a combined ending fund (cash basis) balances of \$3,027,772 a decrease of \$699,817 in comparison to the previous year. This represents a nineteen percent decrease from the prior year. Of this amount \$1,179,681 constitutes an unreserved fund balance, which is available for spending at the District's discretion for necessary school expenses. The remainder of the fund balance is reserved or restricted to indicate that the amounts are not available for new spending because the cash has already been committed or restricted to a select fund or purpose. The following illustrates the changes.

Table 2 shows the highlights of the School District's cash receipts and cash disbursements. These two main components are subtracted to yield the change in net assets. The first presentation is Cash Receipts and the receipts are divided into two major components: Program Cash Receipts and General Cash Receipts. Program Cash Receipts are defined as charges for services and sales, capital and operating grants, and contributions. General Cash Receipts include property taxes, unrestricted grants, such as State foundation support, unrestricted contributions, investment earnings and miscellaneous revenues.

The second presentation of Table 2 is that Cash Disbursements are shown in programs that are easily identifiable utilizing the current Uniform School Accounting System (USAS) coding structure.

#### (Table 2) Change in Net Assets

_	Governmental Activities					
		2010		2009		
Cash Receipts						
Program Cash Receipts:						
Charges for Services and Sales	\$	1,337,501	\$	1,190,946		
Operating Grants & Contributions	\$	950,788	\$	478,710		
Total Program Cash Receipts	\$	2,288,289	\$	1,669,656		
				_		
General Cash Receipts						
Property Taxes	\$	5,729,333	\$	5,495,549		
Grants and Entitlements not Restricted						
to Specific Programs	\$	4,964,491	\$	5,215,878		
Investment Earnings	\$	20,473	\$	80,881		
Miscellaneous	\$	120,511	\$	123,499		
Total General Cash Receipts	\$	10,834,808	\$	10,915,807		
Total Cash Receipts	\$	13,123,097	\$	12,585,463		
		·	·	<u></u>		

#### Management's Discussion and Analysis (continued) For the Year Ended June 30, 2010 (Unaudited)

(Table 2) Change in Net Assets Continued

	Govern	nmental Activities	s 2009		
<b>Program Cash Disbursements</b>					
Instruction:					
Regular	\$	6,141,020	\$	6,311,350	
Special		1,132,118		992,079	
Vocational		19,266		15,604	
Other		29,404		28,863	
Support Services:					
Pupils		923,953		797,525	
Instructional Staff		638,120		640,991	
Board of Education		29,275		18,410	
Administration		832,261		868,819	
Fiscal		316,378		316,887	
Business		93,928		100,971	
Operation and Maintenance of Plant		763,403		852,171	
Pupil Transportation		684,168		652,004	
Central		79,890		48,364	
Operation of Food Services		349,516		325,889	
Extracurricular Activities		432,309		545,300	
Capital Outlay		863,286		180,124	
Operation of Non-Instructional Services		71,144		63,028	
Intergovernmental		-		-	
Debt Service:					
Principal		195,000		180,000	
Interest and Fiscal Charges		228,475		236,494	
Total Cash Disbursements		13,822,914		13,174,873	
Transfers/ Refunds		-		-	
Change in Net Assets		(699,817)		(589,411)	
Net Assets, Beginning of the Year	\$	3,727,589	\$	4,317,000	
Fund Reclassification	\$		\$	-	

#### **Governmental Activities**

Net Assets, End of the Year

Grants and entitlements not restricted to specific programs made up 37.9 percent of cash receipts for governmental activities of the Wayne Local School District for fiscal year 2010. Property tax receipts made up 43.7 percent of the total cash receipts for governmental activities. These two items make up a total of 81.6 percent of all cash receipts in our governmental accounts.

Instruction costs comprise 53.0 percent of governmental program cash disbursements. Support services expenses make up 31.6 percent of governmental cash disbursements.

#### Management's Discussion and Analysis (continued) For the Year Ended June 30, 2010 (Unaudited)

The Statement of Activities shows the cost of program services and the charges for services and sales and grants offsetting those services. In Table 3, the total cost of services column contains all costs related to the programs and the net cost column shows how much of the total amount is not covered by program cash receipts. Net costs are costs that must be covered by unrestricted State aid (State Foundation) or local taxes. The difference in these two columns would represent charges for services, restricted grants, fees and donations.

(Table 3)
Governmental Activities

	Total Cost of Services 2010	Net Cost of Services 2010	Total Cost of Services 2009	Net Cost of Services 2009
Instruction	\$ 7,321,808	\$ 5,990,237	\$ 7,347,896	\$ 6,559,556
Support Services	4,361,376	4,361,376	4,296,142	4,296,142
Operation of Non-Instructional Services	420,660	38,428	388,917	58,627
Extracurricular Activities	432,309	(142,177)	545,300	(5,726)
Capital Outlay	863,286	863,286	180,124	180,124
Intergovernmental	-	-	-	-
Principal	195,000	195,000	180,000	180,000
Interest and Fiscal Charges	228,475	228,475	236,494	236,494
Transfers/ other	-	-	-	-
Total Cash Disbursements	\$ 13,822,914	\$ 11,534,625	\$ 13,174,873	\$ 11,505,217

The general fund is the chief operating fund of the Wayne Local Schools. At the end of the current fiscal year the unreserved fund balance was \$713,747. This amount is net of encumbrances of \$28,162 and a budget stabilization reserve of \$245,233. The general fund had \$10,396,736 of receipts and \$10,738,982 of expenses.

The general fund balance of the Wayne Local Schools decreased \$342,246 during the fiscal period ending June 30, 2010. Though district expenses were less than the previous year the erosion of our year end cash position is largely due to the failure to replace our expiring levy in calendar year 2008. Our property tax collections were \$637,500 LESS in FY 2010 than in FY 2008. With the passage of the levy in 2009 our future revenue stream from property taxes will most helpful in maintaining our operations. The second major revenue loss is in investment earnings. Due to the available returns, Fiscal year 2010 investments yielded unprecedented low interest rates.

On the cost side we did have decreases in energy costs and benefited from cost saving initiatives. Pre-school expenses continue without adequate funding from the State, and we are fortunate to have Warren County MRDD assist us for a three period starting in 2010 in an amount in the \$111,000 per year range. Ohio has adjusted the workers compensation discount rate for public employers and we did experience an increase in our bill, but we continue to avert huge increases due to our participation in a group rating pool. Likewise we have saved in property insurances using a similar pooling concept.

Management's Discussion and Analysis (continued)
For the Year Ended June 30, 2010
(Unaudited)

#### **General Fund Budgetary Highlights**

The districts budget is prepared according to Ohio Law and is based on accounting for transactions on a cash basis of receipts and disbursements, while allowing for the accounting of outstanding encumbrances to be paid. The most significant and highest dollar volume budgeted fund is the General Fund. During the course of the year, as allowed by law the District can revise the General Fund budget at various times. The final adjusted budget as with past year's budgets, attempts to include all cost savings initiatives and projected economic factors in the original budget. For the year ended June 30, 2010, General Fund disbursements were \$776,438 less than the final budget appropriations. Under state law a state district cannot allow expenditures to exceed budgeted amounts. As such the typical treasurer should budget with fiscal constraints in mind, yet allow for contingencies to ensure meeting statutory requirements. As such districts should inherently have actual expenditures that are lower than budgeted amounts.

On the revenue side, actual revenues for the general fund were \$164,953 above the final revenue budgeted amount. Under state law, a district cannot budget total resources to exceed actual amounts. As such treasurers must be very cautious in budgeting revenues. Districts should have actual revenues exceed budgeted amounts. Please note in addition to the budget, the treasurer prepares a monthly forecast and five year plan that is used as the planning tools of the district. These tools allow for a more precise outlook of the financial picture of the district.

#### **Economic Factors and Next Year's Budgets**

In preparation of the fiscal year 2010 budget various factors were considered. On the revenue side we are seeing state funds being supplanted by stimulus funds. The district will not receive an increase in total state funds. The major obstacle to a clear picture of our future cash position forecast resides in one single item. This item is our <u>state foundation support</u>. Without a clear picture from the state we must proceed with caution.

In 2010 the state funding model has changed from what was termed "Building Blocks" to what is now termed an "Evidence Based Model" or EBM funding. This EBM is potentially devastating to the Wayne Local Schools.

The EBM is clearly driven by two distinct variables:

EDUCATIONAL CHALLENGE FACTOR and the Targeted Poverty Index These are the two variables that drive the redistribution of state aid to other schools. If you want to learn more about this new funding mechanism visit:

http://www.ode.state.oh.us/GD/Templates/Pages/ODE/ODEDetail.aspx?page=3&TopicRelationID=990 &ContentID=10849&Content=83755

The simple change from the Building Blocks formula to the EBM moved Wayne Local Schools deeper on transition aid from \$740,638 to \$1,731,144. Transition aid is the amount that the state is currently funding to keep us within 98% of what we received in the previous year. At any time, any or all of this transition aid could be taken away. To compound our risk exposure, the state SUPPLANTED normal state aid with stimulus funds in 2010. For example our state aid was calculated to be \$4,229,376. A portion of this amount was labeled "Stabilization Support". This amounted to \$252,618. Please understand the totals received from the state remained at \$4,229,376 but the amount is now separated into two distinct accounts, one being stimulus funds, and the other traditional state aid.

# Management's Discussion and Analysis (continued) For the Year Ended June 30, 2010 (Unaudited)

In 2011, we will experience a reduction of 2% or \$84,555 of state received funds. We will see further shifting of base support to the "stimulus stabilization support" account. Our 2011 base state support will be \$3,792,648 with "Stabilization Support" estimated to be \$352,173. (See 1.045 of our forecast) This movement increased Stabilization Support and DECREASED State base support is a foreshadowing of impending doom. As we move into 2012, I am forecasting that we will experience another 2% reduction in state aid. The continued reduction is due to the fact we are on the aforementioned "transitional aid" or what I term the "funds at risk guarantee". With the stimulus coming to an end in 2011, I am forecasting a complete elimination of the stimulus aid of \$352,173 in 2012. I do not believe the state will un-supplant these amounts. In other words, the funds were isolated for a reason, and that reason is to expect that **they will not continue.** 

#### **Outstanding Debt**

The district completed an advance refinancing of select bonds in June of 2003 that were previously issued in 1995 for the construction of a new high school. The total outstanding debt as of June 30, 2010 is \$5,705,639. As a result of the combination of various factors including the June 2003, bond refinancing, the initiative allowed for a property tax millage reduction to the local taxpayers. Note 11 of the financial statements illustrate the changes in the district's long-term obligations.

# (Table 4) Outstanding Debt, at Year End Governmental Activities

2000

2010

	2009		 2010
Construction Bonds	\$	6,125,639	\$ 5,930,639
Capital Lease		_	
Totals	\$	6,125,639	\$ 5,930,639

#### **Request for information**

The financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional information contact Ron James CPA,CFP, Treasurer, at Wayne Local Schools, 659 Dayton Road, Waynesville, Ohio 45068

# WAYNE LOCAL SCHOOL DISTRICT WARREN COUNTY STATEMENT OF NET ASSETS - CASH BASIS JUNE 30, 2010

		Governmental Activities		
ASSETS: Equity in Pooled Cash and Cash Equivalents	\$	3,027,772		
Equity in Fooled Cash and Cash Equivalents	<u> </u>	3,021,112		
NET ASSETS:				
Restricted or Reserved For:				
Debt Service		617,741		
Capital Outlay		595,282		
Reserved for Budget Stabilization		245,233		
Reserved for Serverance Payments		228,846		
Reserved for Other Purposes		160,989		
Unrestricted		1,179,681		
Total Net Assets	\$	3,027,772		

# WAYNE LOCAL SCHOOL DISTRICT WARREN COUNTY STATEMENT OF ACTIVITIES - CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2010

Net (Cash Disbursements) Receipts and Changes

			Program Cash Receipts					in Net Assets
	Dis	Cash sbursements	Charges for Services and Sales		Operating Grants and Contributions		Governmental Activities	
Governmental Activities:								
Instruction:								
Regular and Special	\$	7,273,138	\$	505,002	\$	826,569	\$	(5,941,567)
Vocational		16,266		-		-		(16,266)
Adult/Continuing		3,000		-		-		(3,000)
Other		29,404		-		-		(29,404)
Support Services:		022.052						(022.052)
Pupils		923,953		-		-		(923,953)
Instructional Staff		638,120		-		-		(638,120)
Board of Education		29,275		-		-		(29,275)
Administration		832,261		-		-		(832,261)
Fiscal		316,378		-		-		(316,378)
Business		93,928		-		-		(93,928)
Operation and Maintenance of Plant		763,403		-		-		(763,403)
Pupil Transportation		684,168		-		-		(684,168)
Central		79,890		-		-		(79,890)
Operation of Non-Instructional Services		71,144		-		-		(71,144)
Operation of Food Service		349,516		258,013		124,219		32,716
Extracurricular Activities		432,309		574,486		-		142,177
Capital Outlay/Site Improvement		863,286		-		-		(863,286)
Debt Service:								
Principal		195,000		-		-		(195,000)
Interest		228,475		-		<del>-</del>		(228,475)
Total Governmental Activities	\$	13,822,914	\$	1,337,501	\$	950,788		(11,534,625)
				Receipts: Taxes Levied for:				
			General	l Purposes				4,932,418
			Debt se	rvice				372,390
			Capital	Outlay				424,525
			Grants an	d Entitlements not	Restricted to	Specific Programs		4,964,491
			Investme	nt Earnings				20,473
			Miscellar	neous				120,511
			Total Ger	neral Receipts				10,834,808
			Change in	n Net Assets				(699,817)
			Net Asset	s at Beginning of Yo	ear			3,727,589
			Net Asset	s at End of Year			\$	3,027,772

# STATEMENT OF ASSETS AND FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS JUNE 30, 2010

	General		All Other Governmental Funds		Go	Total vernmental Funds
ASSETS:	Φ.	007.142	Ф	2.040.620	Ф	2.027.772
Equity in Pooled Cash and Cash Equivalents	\$	987,142	\$	2,040,630	\$	3,027,772
Total Assets		987,142		2,040,630		3,027,772
FUND BALANCES:						
Reserved for Encumbrances		28,162		132,827		160,989
Unreserved:						
Designated for Budget Stabilization		245,233		-		245,233
Designated for Severance Payments		-		228,846		228,846
Undesignated, Reported in:						
General Fund		713,747		-		713,747
Special Revenue Funds		-		465,934		465,934
Debt Service Fund		-		617,741		617,741
Capital Projects Funds		-		595,282		595,282
Total Fund Balances	\$	987,142	\$	2,040,630	\$	3,027,772

### $STATEMENT\ OF\ CASH\ RECEIPTS, DISBURSEMENTS\ AND\ CHANGES\ IN\ FUND\ BALANCES\ -\ CASH\ BASIS$ $GOVERNMENTAL\ FUNDS$

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2010

	General (		G	Other Govermental Funds		Total Govermental Funds	
CASH RECEIPTS							
Property Taxes	\$	4,932,418	\$	796,915	\$	5,729,333	
Intergovernmental		4,840,125		1,075,154		5,915,279	
Interest		3,680		16,793		20,473	
Tuition and Fees		505,002		-		505,002	
Food Services		-		258,013		258,013	
Extracurricular Activities				574,486		574,486	
Miscellaneous		115,511		5,000		120,511	
Total Receipts		10,396,736		2,726,361		13,123,097	
CASH DISBURSEMENTS							
Instruction:							
Regular		6,038,836		102,184		6,141,020	
Special		812,910		319,208		1,132,118	
Vocational		16,266		-		16,266	
Adult/Continuing		-		3,000		3,000	
Other		29,404		-		29,404	
Support Services:							
Pupils		509,342		414,611		923,953	
Instructional Staff		614,509		23,611		638,120	
Board of Education		27,526		1,749		29,275	
School Administration		831,652		609		832,261	
Fiscal		305,971		10,407		316,378	
Business		93,928		-		93,928	
Operation and Maintenance of Plant		683,278		80,125		763,403	
Pupil Transportation		597,147		87,021		684,168	
Central		68,031		11,859		79,890	
Operation of Food Service		-		349,516		349,516	
Extracurricular Activities		110,182		322,127		432,309	
Capital Outlay		-		863,286		863,286	
Other Non-Instructional		-		71,144		71,144	
Debt Service:							
Principal		-		195,000		195,000	
Interest		-		228,475		228,475	
Total Disbursements		10,738,982		3,083,932		13,822,914	
Total Cash Receipts Over/(Under) Disbursements		(342,246)		(357,571)		(699,817)	
Fund Balances, Beginning of Year		1,329,388		2,398,201		3,727,589	
Fund Balances, June 30, 2008	\$	987,142	\$	2,040,630	\$	3,027,772	

## $STATEMENT\ OF\ RECEIPTS,\ DISBURSEMENTS\ AND\ CHANGES\\ IN\ FUND\ BALANCE\ -\ BUDGET\ (BUDGETARY\ BASIS)\ AND\ ACTUAL\\ GENERAL\ FUND$

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2010

CACH DECEMPTS	Original Budget	Final Budget	Actual	Variance with Final Budget
CASH RECEIPTS	\$ 5,068,478	\$ 4,931,877	\$ 4,932,418	\$ 541
Property Taxes Intergovernmental	5,008,478 5,222,754	\$ 4,931,877 4,796,754	\$ 4,932,418 4,840,125	\$ 341 43.371
Interest	35,000	3,000	3,680	680
Tuition and Fees	318,790	308,166	414,254	106.088
Classroom Materials and Fees	84,692	83,674	90,748	7,074
Revenue in Lieu of Taxes	790	-	-	-
Miscellaneous	3,312	108,312	115,511	7,199
Total Cash Receipts	10,733,816	10,231,783	10,396,736	164,953
CASH DISBURSEMENTS Current:				
Instruction: Regular	6,457,236	6,470,979	6,066,998	403,981
Special	752,623	757,823	812,910	(55,087)
Vocational	752,025	757,625	16,266	(16,266)
Other	129,684	34,684	29,404	5,280
Support Services:	12,,00	2.,00.	22,.01	2,200
Pupils	562,867	562,867	509,342	53,525
Instructional Staff	666,236	666,236	614,509	51,727
Board of Education	31,220	31,220	27,526	3,694
Administration	799,872	799,872	831,652	(31,780)
Fiscal	336,808	371,795	305,971	65,824
Business	99,828	99,828	93,928	5,900
Operation and Maintenance of Plant	833,898	783,898	683,278	100,620
Pupil Transportation	627,533	627,533	597,147	30,386
Central	61,655	87,155	68,031	19,124
Academic and Subject Oriented Activities	35,788	35,788	-	35,788
Extracurricular Activities	185,741	185,742	110,182	75,560
Total Cash Disbursements	11,580,989	11,515,420	10,767,144	748,276
Excess of Cash Receipts Over (Under) Disbursements	(847,173)	(1,283,637)	(370,408)	913,229
Fund Balance at Beginning of Year	1,329,388	1,329,388	1,329,388	-
Prior Year Encumbrances Appropriated	52,260	52,260	52,260	
Fund Balance at End of Year	\$ 534,475	\$ 98,011	\$ 1,011,240	\$ 913,229

## STATEMENT OF FIDUCIARY NET ASSETS - CASH BASIS FIDUCIARY FUNDS

#### For the Fiscal Year Ended June 30, 2010

	te Purpose Trust	Age	ncy Fund
ASSETS: Equity in Pooled Cash and Cash Equivalents	\$ 58,220	\$	26,731
NET ASSETS: Restricted for Scholarships Unrestricted	58,220		26,731
Total Net Assets	\$ 58,220	\$	26,731

#### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS CASH BASIS-FIDUCIARY FUND

#### For the Fiscal Year Ended June 30, 2010

	te Purpose Frust
Additions	
Earnings on Investments	\$ 51
Miscellaneous	5,926
Total Additions	 5,977
<b>Deductions</b> Operation of Non-Instructional Services Total Deductions	10,917 10,917
Change in Net Assets	(4,940)
Net Assets - Beginning of Year	 63,160
Net Assets - End of Year	\$ 58,220

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 1 - Description of the School District and Reporting Entity

The Wayne Local School District (the District) is a body politic and corporate established to exercise the rights and privileges the constitution and laws of the State of Ohio convey to it. The District covers land located in Warren County and a portion of Greene County. The buildings and administration are located in the village of Waynesville. The District serves an area of approximately 48 square miles. The District has a history of strong academic, arts and athletic success. The recent Ohio report card as published by the Ohio Department of Education has Waynesville at the "EXCELLENT" rating with 30 out of 30 indicators met, this is the highest rating per ODE standards. In addition you will find based on ODE reports Wayne Local Schools has one of the lowest per pupil spending amounts in the State. The link to the ODE web site is: http://www.ode.state.oh.us/

A locally-elected 5-member Board governs the District, which provides educational services mandated by the State and federal agencies. This Board of Education controls the School District's instructional/support facilities staffed by 60 classified employees, 91 certificated full-time personnel, and 4 administrators who provide services to 1,446 students. The district also serves additional pre-school students that are not included in the total shown. The district also serves numerous community groups and activities. The School District currently operates three buildings at one base site.

#### Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations included ensuring that the basic financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Wayne Local School District, this includes general operations, food service, preschool, community services, and student related activities of the School District. The District has no component units.

#### **Jointly Governed Organizations**

The School District participates in six jointly governed and one related organization. These organizations are:

#### **Dayton Area Superintendent's Association:**

The Dayton Area Superintendent's Association (DASA) is and organization formed by area school Superintendents. The purpose of the organization is to serve as a forum for practicing Superintendents to present problems, seek solutions, reach consensus and take appropriate action to resolve issues. The organization also shares information among its members and provides, on a contractual basis, in-service education for the school management tem. Membership in the organization is open to the Greater Dayton area school system Superintendents, directors, and professional staff members of institutions of higher education, and/or Region IX of the Buckeye Association of School Administrators. Region IX presently includes Champaign, Clark, Darke, Greene, Montgomery, Preble, Shelby, and Warren Counties. The Executive committee is comprised of eight representatives of the DADA member schools or institutions. The members of the Executive Committees are selected annually in each county. The County Superintendent of each county is responsible for the nomination and election of their representative. All member schools are obligated to pay all dues and fines as established by the Executive Committee. To obtain financial information, write to DASA Executive Secretary, 451 West Third Street, Dayton, Ohio 45422-1040.

<u>Warren County Career Center</u>
The Warren County Career Center (the "Career Center") is a distinct political subdivision of the State of Ohio operated under the direction of a Board, which consists of one representative from each of the participating school Districts' elected board. The Career Center possesses its own budgeting and taxing authority. To obtain financial information, write to The Warren County Career Center, Ms. Karen Royer, Treasurer, at 3525 State Route 48, Lebanon, Ohio 45036.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 1 - Description of the School District and Reporting Entity (continued)

#### Southwestern Ohio Educational Purchasing Council

The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of nearly 126 school Districts in 18 counties. The SOEPC acts as its own fiscal agent and is a Regional Council of Governments. The purpose of the Council is to obtain prices for quality merchandise and services commonly used by schools. All member Districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC.

Each member District has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member Districts by the Fiscal Agent. Any District withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. To obtain information, write to the SOEPC, Ken Swink, who serves as the director, at 303 Corporate Center Drive, Suite 208, Vandalia Ohio, 45377.

#### Southwestern Ohio Instructional Technology Association

The Southwestern Ohio Instructional Technology Association (SOITA) is a not for profit corporation formed under the Section 1702.01 of the Ohio Revised Code. The purpose of the corporation is to serve the educational needs of the area through television programming for the advancement of educational programs. The Board of Trustees is comprised of twenty-three representatives from the SOITA member schools or institutions. Nineteen representatives are elected by the qualified members from within the participating counties; i.e., Auglaize, Brown, Butler, Champaign, Clark, Clinton, Darke, Fayette, Greene, Hamilton, Logan, Mercer, Miami, Montgomery, Preble, Shelby, and Warren. Montgomery, Greene, and Butler counties elect two representatives per area and one board member comes from Non-Public entities and one from Higher education (Miami University).

All superintendents, except those from educational service centers, vote on the election of nominated representatives. One at-large representative is elected by the non-public school SOITA members from within the state assigned SOITA service area, and one at-large representative is elected by higher education SOITA members from within the state assigned SOITA service area.

All member Districts are obligated to pay all fees, charges, or other assessments as established by SOITA. Upon dissolution, the net assets shall be distributed to the federal government, or to the state or local government, for a public purpose. To obtain information, write to the Southwestern Ohio Instructional Technology Association, Director, 150 East Sixth Street, Franklin, Ohio 45005.

#### Southwestern Ohio Computer Association (SWOCA)

SWOCA is a jointly governed organization between three-county consortiums of school Districts. The jointly governed organization was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member Districts. Each of the governments of these schools supports SWOCA based upon a per pupil charge dependent upon the software package utilized. The Governing Board of SWOCA consists of six members elected by majority vote of all charter member schools plus one representative from the fiscal agent. The District has an equity interest that is explicit and measurable in that the jointly governed Agreement stipulates that the participants have a future claim to the net resources of SWOCA upon dissolution. The agreement sets forth the method to determine each member's proportionate share.

#### **RELATED ORGANIZATION**

The Mary L. Cook Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. A Board of Trustees appointed by the Wayne Local School District Board of Education governs the Library. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and has issued tax-related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax (as well as its rate and purpose) and discretionary decisions are made solely by the Board of Trustees of the Library. Financial information can be obtained from the Mary L. Cook Public Library, 381 Old Stage Road, Waynesville, Ohio 45068.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 1 - Description of the School District and Reporting Entity (continued)

#### PUBLIC ENTITY RISK POOL

For the fiscal year the School District participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan. The GRP is intended to reduce premiums for the participants. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The school districts apply for participation each year. The firms of Corvell Inc. and Hunter Consulting provide administrative, cost controls, and actuarial services to the GRP.

#### MEDICAL AND DENTAL BENEFITS

For the fiscal year, the School District participated in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP), and insurance purchasing pool. Then intent of the MBP is to achieve the benefit of reduced health insurance premiums for the School District by virtue of its grouping and representation with other participants in the MBP. The health insurance experience of the participating school district is calculated and a premium rate is applied to the applicable school district in the MBP. Each participant pays its medical and dental insurance premiums to the Southwestern Ohio Educational Purchasing Council (SOEPC). Participation is limited to school districts that can meet the MBP's selection criteria.

#### Note 2 – Summary of Significant Accounting Policies

Although Ohio Administrative Code Section 117-2-03 (B) requires the District's financial report to follow generally accepted accounting principles (GAAP), the District chooses to prepare its financial statements and notes in accordance with the cash-basis of accounting. The cash basis method is consistent with record keeping and current state software systems. The District has applied the use of "Other Comprehensive Basis of Accounting" (OCBOA) financial reporting and has used the American Institute of Certified Public Accountants (AICPA) practice aid series, "Applying OCBOA in State and Local Governmental Financial Statements" to assist in the format and content of the District's presentation. As noted while OCBOA does not represent GAAP it could currently be considered as generally applied principles for many small state and local governmental entities. This basis of accounting is similar to the cash receipts and disbursements basis. The District recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 2 – Summary of Significant Accounting Policies (continued)

#### A. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The District classifies each fund as either Governmental, or Fiduciary. The Board approves all budgets and appropriations at the Fund level.

Governmental: The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants) and other non-exchange transactions as governmental funds. The School District's only major governmental fund is the General Fund. The general fund accounts for all financial resources except for restricted resources requiring a separate accounting. The general fund balance is available for any purpose provided it is expended or transferred according to Ohio law.

*Fiduciary:* Fiduciary funds account for cash and investments where the District is acting as trustee or fiscal agent for other entities or individuals. Fiduciary funds include private-purpose trust funds and Agency Funds. Trust funds account for assets held by the District under an agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's primary fiduciary fund is a private purpose trust which accounts for scholarship money or recognition award funds as provided by various donors. The District's Agency funds are custodial in nature, where the District deposits and pays cash as directed by School District advisors that assist in student activities.

#### B. Basis of Presentation

The School District's basic financial statements consist of a government-wide statement of activities, and fund financial statements providing more detailed financial information.

Government-wide Financial Statement of Activities: This statement displays information about the School District as a whole, except for the aforementioned fiduciary funds. The statement reports governmental activities and business-type activities. These disbursements are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing on the cash basis or draws from the School District's general receipts.

**Fund Financial Statements:** Fund financial statements report detailed information about the School District. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. No major funds are aggregated and presented in a single column. Fiduciary funds are reported by type either private purpose which are typically scholarship funds or agency student activity funds.

#### C. Cash and Cash Equivalents

The School District pools cash from all funds for investment purposes. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

The District values cash equivalents at cost.

Following Ohio statutes, the Board of Education specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2010 was \$3,680 with a total of \$20,524 for all funds.

For presentation on the financial statements, investments with an original maturity of three months or less when purchased are deemed cash equivalents.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 2 – Summary of Significant Accounting Policies (continued)

#### D. Designated Fund Balance

The Board has a set aside (not state mandated) \$245,233. This amount was previously established under a past and now renounced state statute concerning rainy-day set aside requirements. The Board, though not required by state law, continues to desire to display this amount as a safety net or rainy day type funds. In Fiscal year 2005 the Board established a fund to specifically ensure adequate cash to fund severance amounts for teachers and non-certified employees this amount is now at \$228,846. This amount ensures coverage of current eligible retirees. The other restricted assets in \$58,220 which is the total fiscal year end balance of Trust type accounts held for scholarships, awards etc.. (See Note 10 for additional information regarding set-asides.)

#### E. Inventory and Prepaid Items

On the modified cash-basis of accounting, inventories of supplies and food service items are reported as disbursements when purchased.

#### F. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

#### G. Compensated Absences

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused sick leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting. However please note we have gone one step further than a mere accrual of the liability, we have 100% funded the required amounts, this ensures we can meet such obligations as they occur. We have funded the accrual.

#### H. Long-term Obligations

Bonds and other long-term obligations are not recognized as a liability in the financial statements under the cash-basis of accounting. These statements report proceeds of debt when cash is received, and debt service disbursements for debt principal payments. Please note that all required annual debt obligations for the year were met in a timely fashion.

#### I. Net Assets

Net assets are reported as restricted when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on its use. Net assets restricted for other purposes represent net assets restricted by State and Federal grantor agencies. The District first applies restricted resources when a disbursement is incurred for purposes for which both restricted and unrestricted net assets are available. Of the District's restricted net assets of \$1,848,091, \$474,079 represented the voluntary budget stabilization and the aforementioned reserve for severance payments restricted by enabling legislation. These are detailed on page 10 of the statement of net assets.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 2 – Summary of Significant Accounting Policies (continued)

#### J. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general receipts. Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchasing funds. Non-exchange flows of cash from one fund to another are reported as Interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Interfund transfers occurred within the accounting of the total governmental fund totals. The district did not have any such transfers in fiscal year 2010.

#### K. Budgetary Data

Ohio law requires all funds, other than agency funds, to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which use the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board of Education uses the fund level as its legal level of control.

The certificate of estimated resources may be amended during the year if the School District Treasurer projects increases or decreases in receipts. The amounts reported as the original budget in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budget in the budgetary statements reflect the amounts in the amended certificate in effect at the time the final appropriations were passed.

The Board may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget reflect the first appropriation for that fund covering the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budget represent the final appropriation the Board passed during the year.

#### **Note 3 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the school District fiscal year runs from July through June. First half tax collections are received by the school District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar 2010 represents collections of calendar year 2009 taxes. Real property taxes received in calendar year 2010 were levied after January 1, 2009, on the assessed value listed as of January 1, 2009, the lien date. Assessed values for real property taxes are established by State law at thirty five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2010 represents collections of calendar year 2009 taxes. Public utility real property taxes received in calendar year 2009 became a lien December 31, 2009, was levied after April 1, 2009 and is collected in 2010 with real property taxes. Public utility real property is assessed at 35 percent of true value.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### **Note 3 - Property Taxes (Continued)**

House Bill 66, passed in 2005 phases out the tax on tangible personal property of all general business and railroad property by 2009, and the tax on telephone and telecommunications property will be eliminated by 2011. Their assessed rate is 15% of true value in 2008, and 10% in 2009 and 5% in 2010. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30. The District receives property taxes from Warren and Greene County. The Warren County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2010, are available to finance fiscal year 2011 operations. The amount available to be advanced can vary based on the date the tax bills are sent. No advances were received by the District for the second half collections prior to June 30, 2010.

		2009			2010		
		SECOND	HALF			FIRST HA	LF
	AM	OUNT	% TOTAL		AMO	OUNT	% TOTAL
AG/RES/COMMERCIA	\$ 2	12,185,910	96.4%	AG/RES/COMMERC	\$	201,502,370	96.2%
PUBLIC UTILITY	\$	7,133,570	3.2%	PUBLIC UTILITY	\$	7,549,870	3.6%
TANGIBLE	\$	814,210	0.4%	TANGIBLE	\$	494,750	0.2%
TOTAL	\$ 2	20,133,690	100.0%	TOTAL	\$	209,546,990	100.0%
TAX RATE PER \$1,00	\$	24.28			\$	35.88	

#### **Note 4 - Deposits and Investments**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the School District treasury. Such monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdraw able on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the School District has identified as not required for use within the current fiveyear period of designation of depositories. Inactive deposits must either be evidenced by depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### **Note 4 - Deposits and Investments (continued)**

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

(Authorized investments may include investments in commercial paper and bankers acceptances with appropriate limitations if ORC training requirements have been met.)

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At year end, the School District had no undeposited cash on hand.

#### Custodial Credit Risk

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), or by a Collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution. Custodial risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured. At year-end, the carrying amount of the School District's bank balances was \$3,099,132. The amount of the bank balance covered by federal deposit insurance was \$267,630 with the remainder of 3,159,945 collateralized in the manner described above.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### **Note 4 - Deposits and Investments (continued)**

#### **Investments**

Investments are reported at cost. As of June 30, 2009, the School District had the following investments:

	Cost as of	% of Total	Maturities		
	06/30/10	Investment	1-5 Year	> 5 Years	
Star Ohio	\$13,591	100.00	\$13,591	\$0	
Total Investments	\$13,591	100.00%	\$13,591	\$0	

#### **Interest Rate Risk**

The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchases of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The School District's investment policy addresses interest rate risk by requiring that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The School District's policy allows the Treasurer to invest in those investments authorized by the Ohio Revised Code, and places additional limitations with amounts authorized for investment in certain types. The School District has limited its investments to U.S. Government agency securities.

The School District's investments include Star Ohio.

#### **Concentration** Risk

The School District places no limit on the amount the district may invest in any one issuer, however State statute limits investments in commercial paper and bankers' acceptances to 25% of the interim monies available for investment at any one time.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 5 - Risk Management

#### A. Commercial Insurance

The District has obtained commercial insurance for the following risks:

- General liability; Property, Auto Liability
- Boiler and Machinery
- Educators Liability Errors and omissions.

#### **Risk Pool Membership**

The District is a member of the Southwestern Ohio Educational Purchasing Council (EPC) group Insurance purchasing program. The Program currently includes 33 Ohio Public School Districts in Southwestern Ohio. The secured self-insurance under Gallagher Risk Management Services allows the EPC council to retain a portion of predictable losses, transfer a portion of catastrophic risk, and broaden our insurance program coverages. The Pool assumes the risk of loss up to the limits of the carrier. The loss fund represents the residual cash after considering outstanding reserves. With this program there is an aggregate (Stop Loss) Insurance policy. Should the loss fund be exhausted by the EPC council, the aggregate excess coverage applies to the fund the retention on behalf of the EPC council. No supplemental assessments can occur under this program. In turn the District has no claim to any loss fund or other program assets. The Pool covers the following risks:

- General liability; Property, Auto Liability
- Boiler and Machinery
- Educators Liability Errors and omissions

#### B. Workers' Compensation

For fiscal year 2010 the School District participated in the Southwestern Ohio Educational Purchasing Council (EPC) Association Workers' Compensation Group Rating Program (GRP), in conjunction with the services of Hunter Consulting. The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school Districts is calculated as one experience and a common premium rate is applied to the pool that your district is eligible for of the school Districts in the GRP. Each participant pays its' workers' compensation premium to the State based on the rate for the assigned GRP rather than its individual rate. The 2010 Estimated savings to the District was \$32,377. This "equity pooling" arrangement insures that each participant shares in the overall performance of the GRP. Participation in the GRP is limited to school Districts that can meet the GRP's selection criteria. The firms of Hunter Consulting Company and Corvell Inc. provide administrative, cost control and actuarial services to the GRP.

#### C. Employee Medical Benefits

The School District obtains employee medical (Anthem), dental and life insurance benefits through the assistance of the Southwestern Ohio Educational Purchasing Council (EPC). The District pays a monthly premium for coverage. The EPC works with Anthem to establish rates and payment to providers. Future premium rates are impacted by both the coverage of the given insurance, employee utilization and the actual cost and inflation of services and pharmaceuticals.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 6 - Benefit Pension Plans

#### A. School Employees Retirement System

The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476 or by calling (614)222-5853.

Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The district's SERS payments for 2010 were \$492,420.

#### B. State Teachers Retirement System

The School District participates in the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to the STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3371 or by calling (614) 227-4090, or by visiting the STRS Ohio web site at www.strsoh.org.

STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Oho or any school, community school, college, university, institution or other agency controlled, managed and supported, in whole in part, by the state or any political subdivision there of.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 20, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 6 - Benefit Pension Plans (Continued)

For the fiscal year ended June 30, 2010, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. The School District's required contributions for pension obligations to the STRS plans for the fiscal years ended June 30, 2010 was \$751,180. This amount is withheld directly from our foundation allocation. Unlike the SERS deduction the STRS payments are current. Payments are withheld based on estimates and Wayne Local Schools is completely paid up as of 6/30/2010.

#### **Note 7- Post-employment Benefits**

The employees of the District that retire under the STRS/SERS defined benefit plans could be eligible for retirement benefits. A portion of the district's required STRS/SERS payments can be used by the given board for health care benefits to eligible retirees. Currently such health benefits are provided by the State programs, but they are not guaranteed in the future. Any concerns or questions concerning such benefit plans should be addressed to the plan administrators of the respective retirement boards.

#### **Note 8- Contingencies**

#### A. Grants

The School District receives financial assistance from federal and State agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2010.

#### B. Litigation

The Wayne Local School District is not a party to any legal proceedings.

#### Note 9 - Long - Term Obligations

The changes in the School District's long-term obligations during fiscal year 2010 were as follows:

#### **Governmental Activities**

		ount standing at						ount standing at		
Description	6/30	0/2009	Ado	ditions	Ded	luctions	6/30	0/2010	Due	In One Year
1996 Bonds	\$	1,570,000	\$	-	\$	(95,000)	\$	1,475,000	\$	125,000
2003 Bonds	\$	3,700,000	\$	-	\$	(100,000)	\$	3,600,000	\$	100,000
Sub-total	\$	5,270,000	\$	-	\$	(195,000)	\$	5,075,000	\$	225,000
Capital Appreciation Bonds -2003 Issuance Value Premium	\$ \$	24,983 830,656	\$ \$	- -	\$ \$	- -	\$ \$	24,983 830,656	_	
Sub-total Cap Bonds	\$	855,639	\$	-	\$	-	\$	855,639		
Grand Total	\$	6,125,639	\$	-	\$	(195,000)	\$	5,930,639	\$	225,000

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 9 – Long – Term Obligations (Continued)

All current obligation bonds outstanding were issued to provide funds for the acquisition and construction of equipment and facilities are general obligations of the District for which the full faith and credit of the district is pledged for repayment. Accordingly, payments of principal and interest relating to the liabilities are recorded as expenditures in the debt service fund. The source of payment is derived from the current bonded debt tax levy. The original millage passed for collection was 5.95 mills. However due to property growth and the refinancing of select bonds the current effective tax millage is 2.0mills. On June 24, 2003, the District issued general obligation bonds to provide funds for an advance refunding of a portion of the original issue 1996 general obligation bonds. The proceeds were used to advance refund \$4,255,000 of the 1996 general obligation bonds. The securities and proceeds were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of the refunded debt. The total amount of such future debt services were completely paid as of June 30, 2007. The refunded bonds are not included in the District's outstanding debt since the district has satisfied its' obligations through the advance refunding.

The 2003 bond issue is comprised of both general obligation current interest bonds with an outstanding face value of \$3,900,000, and capital appreciation bonds with a face value of \$24,983 with a premium of \$830,656. These CAP bonds will accrete to a value of \$2,190,000 at the time of repayment over the fiscal years of 2022-2024. The total payment of \$2,190,000 will be \$710,000 in 2022; \$730.000 in 2034; and \$750,000 in 2024. These amounts are illustrated in the payment schedule below as a total of \$2,190,000 under the Capital Appreciation Bonds section. The interest rates on the 2003 refinanced current interest bonds range from 1.500% to 3.850%. All bonds will be retired by December 2024. The capital appreciation bonds (CAB) were issued as part of an advance refunding, and the CAB'S were issued at a deep discount. The effective accretion rate including the effect of the amortization of the premium is 16.12%.

Interest payments on the bonds are due on June 1 and December 1, of each year. Principal payments are due on December 1, of each year. As noted above the final maturity is December 1,2024.

The following is a summary of future annual requirements to maturity for General Obligation bonds:

Fiscal	Curr	ent Interest Bonds		Cap	ital Appreciation B	onds
Year Ending	Principal	Interest	Total	Principal	Accretion	<u>Total</u>
2011-2015	1,420,000	956,957	2,376,957	-	-	-
2016-2020	2,400,000	485,819	2,885,819		-	-
2021-2024	1,255,000	48,881	1,303,881	24,983	2,165,017	<u>2,190,000</u>
TOTAL:	\$5,075,000	\$1,7250,132	\$6,990,132	24,983	2,165,017	2,190,000

#### **Legal Debt Margin**

The Ohio Revised Code provides that voted net general obligations of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtness shall not exceed 1/10 of 1% of the property valuation of the District. The effect of these debt limitations at June 30, 2010 is a total a debt margin of \$14,376,987 including available funds of \$617,741 the current balance of the bond retirement account).

#### Note 10 - Set-Aside Calculations

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2010

#### Note 10 - Set-Aside Calculations (continued)

The following cash basis information describes the change in the year-end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

note: A negative balance means we have exceeded the requirements and that the district DOES NOT have to set aside funds	Textbooks	Capital Acquisition	Budget Stabilization
Set-aside Reserve Balance as of June 30, 2009	\$0	\$0	\$245,233
Carry over Credit	(\$885,059)	\$0	\$0
Current Year Set-aside Requirement	231,766	231,766	\$0
Current Year Offsets/ Disbursments	(187,883)	(231,766)	\$0
Totals (Negatives indicate we meet or exceed requirements)	(841,176)	0	0
Amount reserved JUNE 30, 2010:	\$ -	\$ -	\$ 245,233

As shown in the previous chart the District had offsets and qualifying disbursements during the year that reduced the textbooks/instructional materials set-aside amount, any extra amounts plus the previous year's offset by law is being carried forward to reduce the set-aside requirements of future years.

The School District had offsets for capital acquisition during the year that reduced the set-aside amount to zero. The carryover amount in the Capital Acquisition Reserve is limited to the balance of the offsets attributed to bond or tax levy proceeds. The School district is responsible for tracking the amount of the bond proceeds that may be used in future periods, which was \$283,568 at June 30, 2010.

The District has previously set-aside money for budget stabilization. This amount is presented on the Statement of Cash Basis Assets and Fund Balances as a designation of fund balance, rather than as a reserve, and is therefore not included in restricted assets.

#### Note 11 - Compliance and Accountability

Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (B) require School Districts to prepare its' financial statements in accordance with GAAP. However Wayne Local Schools prepares our cash based statements under the AICPA's guidelines for presentation. According to The State Auditor's Bulletin 2005-002 that if a GAAP mandated entity follows the AICPA interpretation by preparing statements that substantially conform with the display and disclosure requirements of GASB, then the district would not receive and adverse opinion concerning our statements and disclosure. We feel we substantially conform to the rules.

As such the Wayne Local School follows the AICPA practices aid series in applying a standard of "Other Comprehensive Basis of Accounting" commonly known as "OCBOA" in our financial statement presentation. The AICPA series clearly indicates that nationally, as many as 75% state and local governmental entities use a basis of accounting other than GAAP. In Ohio, many entities as pointed out in State Auditor's Bulletin 2005-002 prepare their financial statements on a cash basis.

GAAP does not ensure integrity nor does GAAP application make accounting "better" to the user. In fact the school district's legal appropriations and cash rules require us to present our results on a cash basis not on any GAAP basis accruals or deferral method. The Wayne Local Schools Board of Education has determined that OCBOA is cost effective and provides users a clear picture of the district's results, and is consistent with the legal requirements of other state and tax budget rules.

#### Wayne Local School District Warren County

## Schedule of Federal Awards Receipts and Expenditures For the Year Ended June 30, 2010

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements	
1 logiani 1 lue	Number	Nullibei	Receipts	Receipts	Disbursements	Disbursements	
United States Department of Agriculture							
Passed through Ohio Department of Education	_						
Nutrition Cluster:							
National School Breakfast Program	3L70	10.553	\$ 18,754	\$ -	\$ 18,754	S -	
National School Lunch Program	3L60	10.555	103,457	14,945	103,457	14,945	
Total - Nutrition Cluster			122,211	14,945	122,211	14,945	
Total United States Department of Agriculture			122,211	14,945	122,211	14,945	
United States Department of Education							
Passed through Ohio Department of Education	<u> </u>						
Special Education Cluster:							
Special Education - Grants to States	3M20	84.027	229,214	-	229,214	-	
Special Education - Preschool Grants	3C50	84.173	2,711	-	2,711	-	
ARRA - Special Education Grants to States, Recovery Act	3DJ0	84.391	114,298	-	114,298	-	
ARRA - Special Education - Preschool Grants, Recovery Act	3DL0	84.392	9,008	-	9,008	-	
Total Special Education Cluster			355,231	-	355,231	-	
Title I, Part A Cluster:							
Title I Grants to Local Educational Agencies	3M00	84.010	109,408	-	109,408	-	
ARRA - Title I Grants to Local Educational Agencies, Recovery Act	3DK0	84.389	38,173	-	37,923	-	
Total Title I, Part A Cluster			147,581	-	147,331	-	
Safe and Drug Free Schools and Communities State Grants	3D10	84.186	3,387	-	3,387	-	
State Grants for Innovative Programs	3M10	84.298	481	-	-	-	
Education Technology State Grants	3S20	84.318	980	-	980	-	
Improving Teacher Quality State Grants	3Y60	84.367	35,619	-	35,619	-	
ARRA - State Fiscal Stabilization Fund (SFSF) - Education State Grants, Recovery Act	GRF	84.394	269,795	-	269,795	-	
Total United States Department of Education			813,074	-	812,343		
Total Federal Financial Assistance			\$ 935,285	\$ 14,945	\$ 934,554	\$ 14,945	

See Notes to Schedule of Federal Awards Receipts and Expenditures.

#### Wayne Local School District Notes to the Schedule of Federal Awards Receipts and Expenditures For the Fiscal Year Ended June 30, 2010

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying schedule of federal awards receipts and expenditures is a summary of the activity of the School District's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B - FOOD DISTRIBUTIONS**

Program regulations do not require the School District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value.

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

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## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Wayne Local School District Warren County 659 Dayton Road Waynesville, Ohio 45068

To the Board of Education:

We have audited the financial statements of the governmental activities, the major fund and the aggregate remaining fund information of the Wayne Local School District, Warren County (the School District) as of and for the year ended June 30, 2010, which collectively comprise the School District's basic financial statements and have issued our report thereon dated November 30, 2010, wherein we noted that the School District follows the cash basis of accounting which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Governmental Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the School District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the School District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies, resulting in more than a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Board of Education Wayne Local School District Warren County Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance we must report under *Government Auditing Standards*, which is described in the accompanying Schedule of Findings as item 2010-001.

The School District's response to the finding identified in our audit is described in the accompanying Schedule of Findings. We did not audit the School District's response, and accordingly, we express no opinion on it.

We intend this report solely for the information and use of management, members of the Board, federal awarding agencies and pass-through entities, and others within the School District. We intend it for no one other than these specified parties.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

November 30, 2010



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Members Ohio Society of Certified Public Accountants

### Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133

Wayne Local School District Warren County 659 Dayton Road Waynesville, Ohio 45068

To the Board of Education:

#### Compliance

We have audited the compliance of the Wayne Local School District, Warren County (the School District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could directly and materially affect each of the School District's major federal programs for the year ended June 30, 2010. The School District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings. The School District's management is responsible for complying with the requirements of laws, regulations, contracts and grants applicable to each major federal program. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with those requirements.

In our opinion, the Wayne Local School District, Warren County, complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2010.

#### **Internal Control Over Compliance**

The management of the School District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

Board of Education
Wayne Local School District
Warren County
Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A - 133
Page 2

#### **Internal Control Over Compliance (Continued)**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of management, Members of the Board, others within the School District, and federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

November 30, 2010

#### WAYNE LOCAL SCHOOL DISTRICT WARREN COUNTY JUNE 30, 2010

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 SECTION .505

#### SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under section .510?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster, CFDA #84.027, #84.173, #84.391 and #84.392; State Fiscal Stabilization Fund Cluster, CFDA #84.394
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

#### WAYNE LOCAL SCHOOL DISTRICT WARREN COUNTY JUNE 30, 2010

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 SECTION .505

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### Finding Number 2010-001

#### **Noncompliance Citation**

Ohio Rev. Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code Section 117-2-03 further clarifies the requirements of Ohio Rev. Code Section 117.38.

Ohio Admin. Code Section 117-2-03(B) requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. The School District prepares its financial statements in accordance with the cash basis of accounting in a report format similar to the requirements of Government Accounting Standards Board Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*. This presentation differs from accounting principles generally accepted in the United States of America (GAAP). There would be variances on the financial statements between this accounting practice and GAAP that, while presumably material, cannot be reasonably determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

We recommend the School District prepare its annual financial report in accordance with generally accepted accounting principles.

#### **Client Response**

The Wayne Local School follows the AICPA practices aid series in applying OCBOA in state and local governmental financial statements. The AICPA series clearly indicates that as many as 75% of state and local governmental entities use a basis of accounting other than GAAP. The Wayne Local Schools Board of Education has determined that OCBOA is cost effective and provides all users with a sound basis of "cash" financial results. OCBOA and cash reporting is consistent with all other required governmental and tax budget reporting. We feel that by filing the widely accepted cash (non GAAP) financial statements that we serve the district and the community in the most cost effective manner, and provide an understandable set of resultant financial statements. Please understand this is not an internal control matter impacting the transactional integrity of our financial systems.

#### 3. FINDINGS AND OUESTIONED COSTS FOR FEDERAL AWARDS

None.

# SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 §.315(b) FOR THE FISCAL YEAR ENDED JUNE 30, 2010

Finding	Finding	Fully	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No
Number	Summary	Corrected?	Longer Valid; Explain:
2009-001	A noncompliance citation was Issued for Ohio Revised Code Section 117.38 and Ohio Admin. Code Section 117-2-03 (B), for failing to prepare the School District's financial statements in accordance with generally accepted accounting principles.	No	Not Corrected:  The School District's officials did not believe that preparing financial Statements in accordance with generally accepted accounting principles was cost beneficial.  Reissued as Finding Number 2010-001.



#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 12, 2011