



Dave Yost • Auditor of State



**CITY OF ASHLAND**  
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# Dave Yost • Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Ashland  
Ashland County  
206 Claremont Avenue  
Ashland, Ohio 44805

To the City Council:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ashland, Ashland County, Ohio, (the City) as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 29, 2012, wherein we noted the City restated its January 1, 2011 governmental fund balances and net assets of Governmental Activities due to changes in fund structure as a result of implementing Governmental Accounting Standards Board (GASB) Statement 54. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the City's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency or combination of deficiencies in internal control such that there is a reasonable possibility that material financial statement misstatements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs that we consider a significant deficiency in internal control over financial reporting. We consider finding 2011-002 to be a significant deficiency. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings and questioned costs as item 2011-001.

We also noted certain matters not requiring inclusion in this report that we reported to the City's management in a separate letter dated June 29, 2012.

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the City's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of management, the audit committee, the City Council, federal awarding agencies and pass-through entities, and others within the City. We intend it for no one other than these specified parties.



**Dave Yost**  
Auditor of State

June 29, 2012



# Dave Yost • Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

City of Ashland  
Ashland County  
206 Claremont Avenue  
Ashland, Ohio 44805

To the City Council:

### Compliance

We have audited the compliance of the City of Ashland, Ashland County, Ohio, (the City) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect the City's major federal program for the year ended December 31, 2011. The *summary of auditor's results* section of the accompanying schedule of findings and questioned costs identifies the City's major federal program. The City's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to opine on the City's compliance based on our audit.

Our compliance audit followed auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the City's compliance with these requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with these requirements.

As described in findings 2011-003 and 2011-004 in the accompanying schedule of findings and questioned costs, the City did not comply with requirements regarding Matching and Reporting applicable to its Formula Grants for Other Than Urbanized Areas major federal program. Compliance with these requirements is necessary, in our opinion, for the City to comply with the requirements applicable to this program.

In our opinion, except for the noncompliance described in the preceding paragraph, the City of Ashland, Ashland County, Ohio, complied in all material respects, with the requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2011.

### **Internal Control over Compliance**

The City's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with the requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of expressing our opinion on compliance, and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the City's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, we cannot assure we have identified all deficiencies, significant deficiencies, or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2011-003 and 2011-004 to be material weaknesses.

The City's responses to the findings we identified are described in the accompanying schedule of findings and questioned costs. We did not audit the City's responses and, accordingly, we express no opinion on them.

We also noted matters involving federal compliance or internal control over federal compliance not requiring inclusion in this report, that we reported to the City's management in a separate letter dated June 29, 2012.

### **Federal Awards Expenditures Schedule**

We have also audited and issued our unqualified opinion on the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Ashland, Ashland County, Ohio, (the City) as of and for the year ended December 31, 2011, and have issued our report thereon dated June 29, 2012, wherein we noted the City restated its January 1, 2011 governmental fund balances and net assets of Governmental Activities due to changes in fund structure as a result of implementing Governmental Accounting Standards Board (GASB) Statement 54. Our audit was performed to form opinions on the financial statements that collectively comprise the City's basic financial statements taken as a whole. The accompanying federal awards expenditures schedule provides additional information required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. This schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

We intend this report solely for the information and use of the audit committee, management, the City Council, others within the City, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.



**Dave Yost**  
Auditor of State

June 29, 2012

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CITY OF ASHLAND  
ASHLAND COUNTY

FEDERAL AWARDS EXPENDITURES SCHEDULE  
FOR THE YEAR ENDED DECEMBER 31, 2011

Federal Grantor/ <i>Pass Through Grantor/</i> Program Title	Federal CFDA Number	Pass Through Entity Number	Federal Expenditures
<b><u>U.S. Department of Housing and Urban Development</u></b>			
<i>Passed through the Ohio Department of Development:</i>			
Community Development Block Grants/State's Program	14.228	A-F-10-2AC-1	\$79,181
		A-C-09-084-1	296
		A-C-09-084-1	78,064
Total Community Development Block Grant Program			<u>157,541</u>
Home Investment Partnerships Program	14.239	A-C-09-084-2	<u>151,219</u>
Total U.S. Department of Housing and Urban Development			308,760
<b><u>U.S. Department of Justice</u></b>			
<i>Passed through the Ohio Criminal Justice Service:</i>			
Bulletproof Vest Partnership Program	16.607	FY2011-BVP	5,129
<b><u>U.S. Department of Transportation - Federal Transit Administration</u></b>			
<i>Passed through the Ohio Department of Transportation:</i>			
Formula Grants for Other Than Urbanized Areas	20.509	RPT-4003-030-101	23,205
		RPT-0003-030-102	2,845
		RPT-4003-031-111	214,690
		RPT-4003-031-112	21,540
		RPT-4003-031-112	<u>29,215</u>
Total Formula Grants for Other Than Urbanized Areas/U.S. Department of Transportation - Federal Transit Administration			291,495
<b><u>Environmental Protection Agency</u></b>			
<i>(Direct)</i>			
Congressionally Mandated Projects	66.202	SF-424	<u>71,742</u>
Total Federal Expenditures			<u><u>\$677,126</u></u>

*The accompanying note to this schedule is an integral part of this schedule.*

**CITY OF ASHLAND  
ASHLAND COUNTY**

**NOTE TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE  
FISCAL YEAR ENDED DECEMBER 31, 2011**

**NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Expenditures Schedule (the Schedule) reports the City of Ashland, Ashland County, Ohio, (the City's) federal award programs' disbursements. The schedule has been prepared on the cash basis of accounting.

CITY OF ASHLAND  
ASHLAND COUNTY

SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
OMB CIRCULAR A -133 § .505  
DECEMBER 31, 2011

**1. SUMMARY OF AUDITOR'S RESULTS**

<i>(d)(1)(i)</i>	Type of Financial Statement Opinion	Unqualified
<i>(d)(1)(ii)</i>	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
<i>(d)(1)(ii)</i>	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	Yes
<i>(d)(1)(iii)</i>	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
<i>(d)(1)(iv)</i>	Were there any material internal control weaknesses reported for major federal programs?	Yes
<i>(d)(1)(iv)</i>	Were there any significant deficiencies in internal control reported for major federal programs?	No
<i>(d)(1)(v)</i>	Type of Major Programs' Compliance Opinion	Qualified
<i>(d)(1)(vi)</i>	Are there any reportable findings under § .510(a)?	Yes
<i>(d)(1)(vii)</i>	Major Programs (list):	CFDA 20.509 - Formula Grants for Other Than Urbanized Areas
<i>(d)(1)(viii)</i>	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others
<i>(d)(1)(ix)</i>	Low Risk Auditee?	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2011-001**

**Noncompliance Finding**

**Ohio Rev. Code Section 5705.41(D)** provides no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision stating the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

### FINDING NUMBER 2011-001 (Continued)

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

**1. "Then and Now" Certificate** – If the fiscal officer can certify both at the time the contract or order was made ("then"), and at the time the fiscal officer is completing the certification ("now"), sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the City can authorize the drawing of a warrant for the payment of the amount due. The City has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the City.

**2. Blanket Certificate** – Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.

**3. Super Blanket Certificate** – The City may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

55 percent of expenditures tested were not certified prior to incurring the obligation. It was also found none of the exceptions above were utilized for the items found to be in non-compliance. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balance.

Unless the exceptions noted above are used, prior certification is not only required by statute, but is a key control in the disbursement process to assure purchase commitments received prior approval. To improve control over disbursements and to help reduce the possibility of the City's funds exceeding budgetary spending limitations, the Finance Director should certify the funds are or will be available prior to the obligation by the City. When prior certification is not possible, "then and now" certification should be used.

We recommend the City certify purchases to which section 5705.41(D) applies. The most convenient certification method is to use purchase orders that include the certification language 5705.41(D) requires to authorize disbursements. The Finance Director should sign the certification prior to the City incurring a commitment, and only when the requirements of 5705.41(D) are satisfied. The Finance Director should post approved purchase commitments to the proper appropriation code, to reduce the available appropriation.

**Officials' Response:**

<i>Finding Number</i>	<i>Planned Corrective Action</i>	<i>Anticipated Completion Date</i>	<i>Responsible Contact Person</i>
2011-001	<p>The City will develop a certifications system in conjunction with its current purchasing system. This system would allow for the continued purchasing of goods and services to keep the city in operation, while at the same time allowing the Finance Director to issue a certificate for that purchase.</p> <p>The certificate will state that the City has appropriated and has either collected or is in the process of collecting the funds necessary to meet the obligation. The goal would be to have this new program in operation by the end of the third quarter of 2012.</p>	10/01/2012	Finance Director

**FINDING NUMBER 2011-002**

**Significant Deficiency**

**IT - Backup Procedures**

The creation and maintenance of backups are a critical control to help ensure the availability of City data. The City experienced a major loss in their data during a system crash in January of 2012. The loss of data resulted from the following conditions:

- Backups were not performed daily.
- Backups were not rotated off-site.
- Backups were not monitored for successful completion.

While the City has made improvements in their backup process, the following weaknesses were noted with their current backup procedures:

- Backups are rotated off-site to the home of a City employee.
- Backups that are rotated to another City owned facility, approximately a mile from the Municipal Building, are only happening every 2-3 weeks.

Without access to important data, critical resources and processing may not be restored in a timely and efficient manner. As a result, the City may incur substantial costs in attempting to retrieve and recreate pertinent network information for internal and external purposes.

**FINDING NUMBER 2011-002 (Continued)**

**Significant Deficiency**

**IT - Backup Procedures (Continued)**

The City should continue to evaluate their backup procedures to ensure their current data is available in the event of a disaster situation or other circumstance that would render their systems unusable. The evaluation of backup procedures should include consideration of the following:

- Off-site rotation frequency: Determine the amount of time and effort the City is willing to expend on re-entering data into their system a second time.
- Off-site storage facility: Evaluate the storage practices necessary to ensure off-site backup data is maintained in a secure location with protection from physical and environmental conditions.

Backup procedures: Make the necessary arrangements to ensure backups are completed as well as monitored for successful completion, on a regular basis, by more than one individual.

**Officials' Response:**

<i>Finding Number</i>	<i>Planned Corrective Action</i>	<i>Anticipated Completion Date</i>	<i>Responsible Contact Person</i>
2011-002	<p>At the beginning of 2012 the City did experience a major computer server malfunction which caused the City to develop a backup system of its information.</p> <p>This backup system stores the accounting software and the customer database every business day. The information is verified and then stored in a fireproof safe in the Finance Director's office. As an additional security measure backup tapes are located to a secure off site location.</p> <p>The City continues to evaluate this system to assure that the information contained within it is both secured and properly retained.</p>	Continuous	Mayor & Finance Director

<b>3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS</b>
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<b>Finding Number</b>	2011-003
<b>CFDA Title and Number</b>	20.509 - Formula Grants for Other Than Urbanized Areas
<b>Federal Award Number / Year</b>	2011
<b>Federal Agency</b>	U.S. Department of Transportation – Federal Transit Administration
<b>Pass-Through Agency</b>	Ohio Department of Transportation

**Questioned Costs/Noncompliance/Material Weakness**

**49 USC 5311(g)** indicates operating assistance requires a 50 percent match, half of which must be non-Federal. Capital and administration require a 20 percent non-Federal match. No match is required for State administration, RTAP, or the Tribal Transit Program. Revenues from providing public transportation (e.g., farebox revenue) may not be used for the match. Amounts received under a service agreement with a State or local social service agency or a private social service organization may be used to match operating assistance. Recipients may use funds from other Federal agencies (non-DOT) for the entire local match if the other agency makes the funds available to the recipient for the purposes of the project.

**Ohio Department of Transportation Rural Transit Program Manual, Chapter 1, Section D(1)** indicates the federal share for program operating expenses will be the lesser of up to 50 percent of the net project cost (operating and administration expenses less fare box and incidental charter revenue) or the applicant's federal allocation. Federal funds may also be used for up to 80 percent of capital (vehicles, facilities, and equipment) purchases.

The 4th Quarter 2011 invoice indicated the net project costs for the operating portion of the grant were \$468,420 with the City responsible to provide \$234,210 from local revenue. The total match provided by the City via allowable sources and the City's contribution totaled \$221,206, which means the City would have been eligible for \$221,206 of federal grant funds. The City expended \$468,420 of grant funds. The difference of the \$468,420 total costs less the actual local match of \$221,206, less the eligible federal reimbursement of \$221,206, is \$26,008. This \$26,008 is considered a federal questioned cost.

Additionally, the City expended \$50,755 for the capital portion of the grant. The capital portion of the grant required a 20 percent local match. The City used prior carry-over funds in its transit department fund to cover the balance of its capital purchases. However, the City was unable to demonstrate the source of these funds was from "local" sources. Therefore, we are unable to determine if the City met its 20 percent match requirement and consider the entire \$50,755 capital grant expenditures to be a questioned cost.

The total questioned costs for matching requirements totaled \$76,763.

The City should implement procedures to ensure that the City provides the required local funding for federal grants and that they clearly indicate the source of local funding.

**Officials' Response / Corrective Action Plan:**

<i>Finding Number</i>	<i>Planned Corrective Action</i>	<i>Anticipated Completion Date</i>	<i>Responsible Contact Person</i>
2011-003	<p>The Transit Coordinator will continuously review the grant requirements to ensure the City meets its obligations and grant requirements.</p> <p>The Finance Director will create a new and separate revenue and expenditure line for federal transit grant monies to be deposited into and expensed from. The revenue line will only receive the federal grant monies for this program. The first MV expenditure line will be used exclusively for the payment of the MV Transportation, Inc. contract with grant monies. The second MV expenditure line will be set up to pay the remaining amount of the MV Transportation, Inc. contract with the city's local share. If additional expenditure lines are needed to track federal grant monies they will be created and identified as such.</p> <p>The City utilized only local funds to match the capital expenditures that were allocated to the city. Because the federal funds were not clearly identified within the fund all monies received by the fund were scrutinized as federal funds.</p> <p>With the development of new and separate revenue and expenditure lines for federal grant income, the City does not anticipate that this will be an issue in the future.</p>	10/01/2012	Mayor & Finance Director

<b>Finding Number</b>	2011-004
<b>CFDA Title and Number</b>	20.509 - Formula Grants for Other Than Urbanized Areas
<b>Federal Award Number / Year</b>	2011
<b>Federal Agency</b>	U.S. Department of Transportation – Federal Transit Administration
<b>Pass-Through Agency</b>	Ohio Department of Transportation

**Noncompliance/Material Weakness**

**49 CFR 630.4 (a) National Transit Database Reporting System**, requires each applicant for and beneficiary of Federal financial assistance under 49 U.S.C. 5307 or 5311 must comply with the applicable requirements of 49 U.S.C. 5335, as set forth in the reference documents. State Departments of Transportation shall provide reports on behalf of their subrecipients of grants under 49 U.S.C. 5311 as specified in the reference documents. **Rural Transit Manual Chapter 5, Section H** indicates, grantees and private operators receiving Federal Rural Transit Program funds and Ohio Public Transportation Grant funds must retain all financial capital and operating records for a minimum period of three years following the end of a grant period or of final audit conclusion, whichever period is longer.

The Quarterly Operating and Administrative Invoice form is submitted when the City requests federal funds from the Ohio Department of Transportation (ODOT). The City is to enter total program revenue and expenditures from the grant fund as recorded on their records to show that cash requested is based on realistic cash needs.

During testing of the Rural Transit grant, we found that, while the cash requested appeared to be based on realistic cash needs, there was no information retained to support the total expenditure amounts reported to ODOT for all of the Quarterly Invoices submitted by the City. Because the grant activity was commingled with nongrant funding, the City could not recreate the reports used to complete the invoices.

Due to lack of supporting documentation for the amounts reported on the Quarterly Invoices, we were unable to obtain sufficient documentation supporting the City's compliance with the requirements of Rural Transit grant's Reporting requirements nor were we able to satisfy ourselves as to the City's compliance with these requirements by other auditing procedures.

The City should retain information to support the amounts reported on the Quarterly Operating and Administrative Invoice forms. Specifically, the City should keep a copy of their expenditure ledgers, or some form of summary report, that shows the expenditures when the Quarterly Invoice was completed and that it agrees to the total expenditures amount on the Quarterly Invoice. In addition, the City should consider creating a separate fund dedicated solely to tracking federal receipts and disbursements for the Rural Transit grant.

**Officials' Response / Corrective Action Plan:**

<i>Finding Number</i>	<i>Planned Corrective Action</i>	<i>Anticipated Completion Date</i>	<i>Responsible Contact Person</i>
2011-004	<p>Due to a retirement the City has employed a new Transit Coordinator who is working to improve the reporting and managing of the records of this program.</p> <p>The City will enhance its financial records by expanding the grants activities number system into the City's expenditure lines. This enhancement will better identify the costs which are associated with the different activities of the grant.</p> <p>The City will continue to monitor the program to make sure it operates within the grant guidelines and that the records are both secured and retained properly.</p>	Continuous	Mayor & Finance Director

# City of Ashland, Ohio

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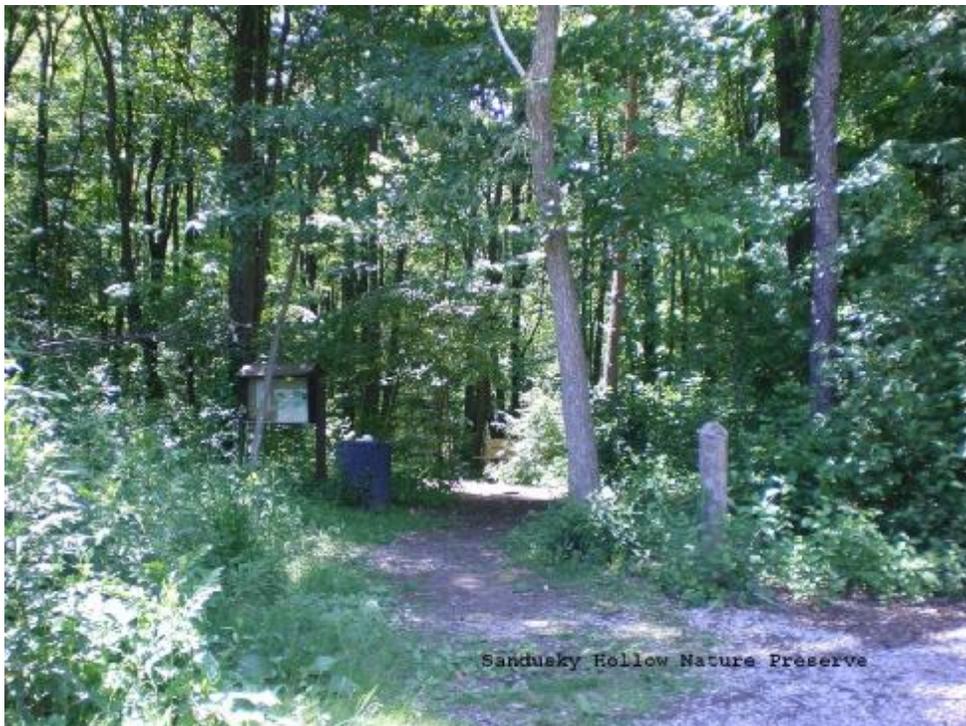
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**For Year Ended December 31, 2011**

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Sandusky Hollow Nature Preserve



# **City of Ashland, Ohio**

Comprehensive Annual Financial Report  
For the Year Ended December 31, 2011

Prepared by:  
Larry D. Paxton, Finance Director  
and Finance Department Staff

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# Introductory Section



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*City of Ashland*  
*Comprehensive Annual Financial Report*  
*Year Ended December 31, 2011*

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**CITY OF ASHLAND**  
Finance Division  
206 Claremont Ave.  
Ashland, Ohio 44805  
(419) 289-8170  
FAX: (419) 281-0400

**Larry D. Paxton**  
Finance Director

Dear Fellow Citizens, Business Partners and Interested Parties;

Attached, is your City's Comprehensive Annual Financial Report for the year ended December 31, 2011. As a part of our commitment to good government and a requirement of the Ohio Revised Code, we have prepared this report in an effort to better inform you of your City's business and activities during this time frame.

The City prepares this report annually, pursuant to generally accepted accounting principles. As a result you will find financial statements with notes, a section of combined statements, a statement of revenues and expenditures and changes in fund balances, as well as a statistical section within this report. Accordingly, we are obligated to prepare and file this report with the Auditor of State's Office within one hundred fifty (150) days after the end of the calendar year.

It is the responsibility of the Finance Division for completeness and accuracy of the information contained in this report. To this end, we utilize a comprehensive framework of internal controls to ensure that this information is correct and accurate. We would like to note that because the cost of internal controls should not exceed the benefit derived from such controls, it is the objective of this framework to provide reasonable assurance that this report is free from any material misstatements.

The Honorable State Auditor David Yost Regional Canton Office's dedicated staff performed the City's 2011 annual audit. In conjunction with this report, the City also employed Rea & Associates Inc., a Certified Public Accounting firm to assist it in the preparation of the financial statements included within this report.

In this report you will find State Auditor Yost's opinion located in the front of the financial section of this report. A Management Discussion and Analysis (MD&A) immediately follows the State Auditor's information. The MD&A provides a narrative of the financial statements, including an introduction, overview and analysis of information reported in this document. MD&A compliments this letter of transmittal and should be read in conjunction with it.

## **Profile of the Government**

The City of Ashland, Ohio was incorporated in 1884 and is located in the North Central part of the State of Ohio. The City's 10.85 square mile area is home to a population of 20,362. Located within Ashland County, Ashland is home to the county seat. The City of Ashland is a municipal corporation formed under the laws of the State of Ohio and, as such, operates under its own duly adopted Charter. The Charter was adopted June 18, 1914 and has undergone several amendments, with the last being in 2007. The City's management team consists of a Mayor serving as the chief executive officer, Law Director serving as the chief legal advisor, Finance Director serving as the chief financial officer, Council President serving as the head of the legislative body and the four members on City Council serving their respective wards of the community. The Municipal Judge is also an intricate part of this management team and is responsible for the operation of the court system. All of these public servants serve our community as independently elected officials but cooperate and work together for the good and betterment of the community.

The City provides a full range of municipal services as directed by its Charter. These services include police & fire protection, health care administration, utility services, recreational activities, programming, planning, zoning, right-of-way development and maintenance, sanitation services, tax collection and enforcement, economic development, and general administrative services. As a part of the full disclosure process the City includes within this report all funds, agencies, boards and commissions that are controlled by, or dependent on the City's legislative branch. "Controlled by" or "dependent on" the City is determined on the basis of budget adoption process, taxing authority, and/or the City's obligation to fund those activities.

Annual budgets are prepared and adopted for all funds and departments. Under state law, the annual tax budget is required to be submitted to Council for consideration and approval no later than July 15th of each year. According to City Charter, the City must pass a balanced annual appropriation ordinance by no later than March 31<sup>st</sup>. The appropriations ordinance builds upon the tax budget of the previous July and is updated for any estimates or revisions. The legal level that City Council appropriates is at the personal services and other services level for all funds.

## **Historical Local Economy Analysis 5-10 year for Ashland, Ohio**

The City works closely with the Ashland Area Council for Economic Development (AACED) for business attraction, retention and expansion services. AACED files indicate that approximately 1,500 manufacturing jobs were lost in the late 1990's through 2002. These consolidations included such companies or satellite divisions such as Caraustar, Timken and Bosch. These consolidations reflect the City's transition from a high-volume commodity-type manufacturing community to a more current focus on niche industries and product innovation. The City continues to feel the impact of a sluggish national economy, but has seen some modest improvements with unemployment rates leveling off at around 8%.

### **Positive economic signs include:**

1. The City enjoys the benefits of having The Ashland University main campus located within the city limits. The University continues to enjoy enhanced enrollment and added a professional nursing curriculum to their programs. The University also has completed several major facility improvements and accommodations to its campus, greatly enhancing its facilities.
2. Ashland Area Council for Economic Development continues to work with the industrial base in and around the City. Many of the City's larger employers continue to explore emerging markets in an effort to develop new markets, such as alternative energy products (wind turbines, solar panels, biomass-based devices, etc.).
3. The City of Ashland Industrial Park, with the assistance of a grant from the Ohio Department of Development completed some major utility improvements to the industrial park. This undertaking developed several shovel ready industrial sites for light to moderate manufacturing facilities.
4. Barbasol LLC, located in the Ashland Industrial Park completed its second major investment in its new facility doubling its size located within the Business Park.
5. Novatec North America, located in the Ashland Industrial Park also completed an additional expansion to its original facility, which had only been in operation for less than six years.
6. Ashland Conveyor Systems located in the Ashland Industrial Park completed and moved into its new facility.
7. The Bioscience Consortium of Northeast Ohio, in partnership with local institutions like Ashland-West Holmes Career Center and North Central State College, are successfully collaborating with one of the City's largest employers—WIL Research, employer of 652. WIL (and the overall bioscience industry) holds great potential for the future of Ashland.

### **Financial Management Initiatives**

The Finance Director develops and maintains all accounting policies and procedures in conjunction with the charter of the City and state law. Recent initiatives include the following:

1. A new procurement policy was prepared and adopted.
2. A financial disaster minimization policy and procedure was prepared.
3. An investment policy was prepared and adopted.
4. A debt process was developed and adopted allowing the City to accelerate payment of its outstanding indebtedness.
5. A long-term financial plan was developed with the City preparing its annual appropriations with three-year estimates into the future. This plan projects funding levels in an effort to stabilize the funding of programs.
6. The City of Ashland has had the good fortune to be awarded a Certificate of Achievement for Excellence in Financial Reporting consecutively for the last four years by the Government Finance Officers Association of the United States and Canada.

## Major Initiatives

The City continues to move forward with the completion of several major infrastructure projects. With the assistance of the Ohio Public Works Grant program the City completed the following projects-the East Liberty/Main Street intersection improvement project, the Water Treatment Plant Chlorine Conversion project and the Jamison Creek lift station replacement project. Also in 2011 the city began the process of improving the Wil Research Sanitary Lift Station replacement project, the Miller Street, Main Street, Smith Road and Claremont Ave. traffic signals replacement projects, and the Center Street Storm Sewer replacement project. These projects will be completed in 2012. The City also funded several projects internally, including almost \$250,000. worth of street resurfacing and the continuation of the development of additional water wells with an estimated one million gallons of fresh water daily.

## Award and Acknowledgements

This is the fifth year the City of Ashland, Ohio has completed a Comprehensive Annual Financial Report and will be submitting an application to the Government Finance Officer's Association of the United States and Canada (GFOA) for the Certificate of Achievement for Excellence in Financial Reporting. The purpose in our preparing and submitting this report for this award has several points. First, this process requires us to set our standards high in preparing sound and accurate information. Secondly, as a taxpayer as well as an elected official I am committed to good government process. Because of this commitment, my office strives to assure our citizens that its government is doing its very best to properly and correctly report their government's activities. Thirdly, it is a requirement that your government prepares and publishes an easily readable and efficiently organized annual financial report. This report must satisfy Government Accounting Standards Board rules concerning generally accepted accounting principles as well as all legal and applicable requirements. The Certificate of Achievement that we will be applying for is valid for one year. I believe our report meets the program's requirements and we will be submitting it to the Government Financial Officers Association to determine its eligibility for this certificate. The preparation of this report would not have been possible without the dedication and efficient efforts of the employees of the Finance Department who contributed greatly to its preparation and it is with my sincere appreciation that we submit this report for your review.

Respectfully submitted,



Larry D. Paxton,  
Director of Finance Division for the City of Ashland

**City of Ashland, Ohio**  
Comprehensive Annual Financial Report  
For the year ended December 31, 2011

**City Officials**

**Ruth G. Detrow**

1/1/1982 – 12/31/1985 (Council)  
9/20/2002 – present (Council)

**Robert L. Valentine**

Employed **seasonally** as Recreation Supervisor/Park: 1979 – 1992  
1/1/2004 – 12/31/2011 (Council)

**Robert M. Valentine**

Employed **seasonally**: 1974 (Laborer), 1978 (Sewer), 1979 (Park)  
1/1/2006 – present (Council)

**Sandra Hedlund Tunnell**

1/1/2010 - present (Council)

**Stephen L. Stuart**

2/5/2008 – present (Council)

**Glen P. Stewart**

10/28/1981 – 9/30/1989 (Council)  
7/3/2002 – 12/31/2007 (Council)  
1/1/2008 – present (Mayor)

**Jacob M. Fridline**

4/6/1979 – 12/31/1993 (Acting Judge)  
1/1/1994 – 12/31/2011 (Municipal Court Judge)

**Richard P. Wolfe II**

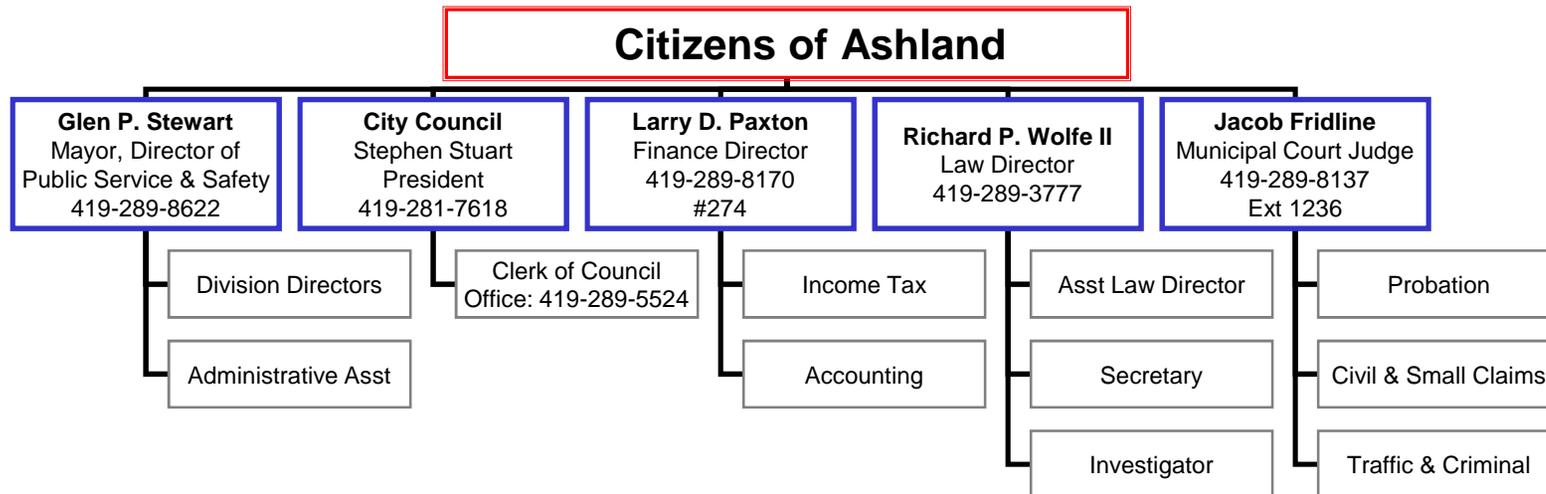
2/11/1974 – 12/31/1975 (Asst Law Director)  
1/1/1976 – present (Law Director)

**Larry D. Paxton**

5/1/2006 – 1/6/2007 (Assistant Director of Finance)  
1/6/2007– 1/28/2009 (Assistant to the City Engineer)  
1/28/2009 – 6/1/2009 (Acting Director of Engineering)  
6/1/2009 – 11/20/2009 (Assistant to the City Engineer)  
11/20/2009 – Present (Director of Finance)



# City of Ashland Elected Officials



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Ashland  
Ohio

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
December 31, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



*Linda C. Davidson*

President

*Jeffrey R. Emer*

Executive Director

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# Financial Section



City of Ashland Brookside  
Pool

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# Dave Yost • Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT

City of Ashland  
Ashland County  
206 Claremont Avenue  
Ashland, Ohio 44805

To the City Council:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ashland, Ashland County, Ohio, (the City) as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ashland, Ashland County, Ohio, as of December 31, 2011, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General Fund and Street Maintenance and Repair Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3 to the basic financial statements, the City restated its January 1, 2011 governmental fund balances and net assets of Governmental Activities due to changes in fund structure as a result of implementing Governmental Accounting Standards Board (GASB) Statement 54.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2012, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the City's basic financial statements taken as a whole. The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information provides additional analysis and is not a required part of the basic financial statements. The financial section's combining statements, individual fund statements and schedules are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. These statements and schedules were subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.



**Dave Yost**  
Auditor of State

June 29, 2012

**City of Ashland**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2011*  
(Unaudited)

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The discussion and analysis of the City of Ashland's ("the City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2011. The intent of this discussion and analysis is to look at the City's performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

***Financial Highlights***

Key financial highlights for 2011 are as follows:

- General revenues accounted for \$11,287,243 in revenue or 40 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants, and contributions accounted for \$17,121,536 or 60 percent of total revenues of \$28,408,779.
- Total program expenses were \$25,981,523; \$17,043,885 in governmental activities and \$8,937,638 in business-type activities.
- In total, net assets increased \$2,427,256. Net assets of governmental activities increased \$932,149. Net assets of business-type activities increased \$1,495,107.
- Outstanding debt decreased from \$17,461,564 to \$16,219,637 through principal payments.

***Using this Annual Financial Report***

This report is designed to allow the reader to look at the financial activities of the City of Ashland as a whole and is intended to allow the reader to obtain a summary view or a more detailed view of the City operations, as they prefer.

The Statement of Net Assets and the Statement of Activities provide information from a summary perspective showing the effects of the operations for the year 2011 and how they affected the operations of the City as a whole.

***Reporting the City of Ashland as a Whole***

*Statement of Net Assets and the Statement of Activities*

The *Statement of Net Assets and Statement of Activities* provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column. In the case of Ashland, the general fund and street maintenance and repair fund are the most significant governmental funds. The water, sewer, and sanitation funds are the significant enterprise funds.

**City of Ashland**  
*Management's Discussion and Analysis (Continued)*  
*For the Year Ended December 31, 2011*  
(Unaudited)

---

A question typically asked about the City's finances "How did we do financially during 2011?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include *all assets and liabilities* (excluding fiduciary funds) using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's *net assets and changes in those assets*. This change in net assets is important because it tells the reader that, for the City as a whole, the *financial position* of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Assets and the Statement of Activities, the City is divided into two distinct kinds of activities:

- ü **Governmental Activities** - Most of the City's programs and services are reported here, including general government, security of persons and property, public health services, community environment, leisure time activities and transportation.
- ü **Business-Type Activities** - These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The City's water, sewer, sanitation, stormwater, golf course and swimming pool funds are reported as business-type activities.

***Reporting the City of Ashland's Most Significant Funds***

*Fund Financial Statements*

A fund is a grouping of related accounts that is used to maintain control over resources that have been safeguarded for specific activities or objectives. The City uses many funds to account for financial transactions. However, these fund financial statements focus on the City's most significant funds. The City's major governmental funds are the general fund and street maintenance and repair fund.

**Governmental Funds** - Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance future services. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and street maintenance and repair fund, both of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation.

**City of Ashland**  
*Management's Discussion and Analysis (Continued)*  
For the Year Ended December 31, 2011  
(Unaudited)

The City adopts an annual appropriated budget for each of its funds. A budgetary comparison statement has been provided for the general fund and each major special revenue fund to demonstrate compliance with this budget.

**Proprietary Funds** - Proprietary funds use the same basis of accounting as business-type activities (water, sewer, sanitation, stormwater, golf course, and swimming pool); therefore, these statements will essentially match, except for the internal service fund allocations to the governmental activities.

**Fiduciary Funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for the fiduciary funds is much like that used for proprietary funds.

**The City of Ashland as a Whole**

Recall that the Statement of Net Assets provides the perspective of the City as a whole.

Table 1 provides a summary of the City's net assets for 2011 compared to 2010:

**(Table 1)**  
**Net Assets**

	Governmental Activities		Business-Type Activities		Total	
	2011	Restated 2010	2011	2010	2011	Restated 2010
<b>Assets</b>						
Current and Other Assets	\$ 10,494,702	\$ 10,215,170	\$ 6,146,391	\$ 5,331,963	\$ 16,641,093	\$ 15,547,133
Capital Assets	20,264,046	20,111,899	37,339,112	37,473,653	57,603,158	57,585,552
Total Assets	30,758,748	30,327,069	43,485,503	42,805,616	74,244,251	73,132,685
<b>Liabilities</b>						
Long-Term Liabilities	3,549,102	3,960,337	13,523,964	14,341,544	17,073,066	18,301,881
Other Liabilities	1,865,728	1,954,963	329,438	327,078	2,195,166	2,282,041
Total Liabilities	5,414,830	5,915,300	13,853,402	14,668,622	19,268,232	20,583,922
<b>Net Assets</b>						
Invested in Capital Assets Net of Related Debt	17,429,633	16,855,976	24,249,832	23,585,113	41,679,465	40,441,089
Restricted	5,247,071	4,690,172	0	0	5,247,071	4,690,172
Unrestricted	2,667,214	2,865,621	5,382,269	4,551,881	8,049,483	7,417,502
Total Net Assets	\$ 25,343,918	\$ 24,411,769	\$ 29,632,101	\$ 28,136,994	\$ 54,976,019	\$ 52,548,763

**City of Ashland**  
*Management's Discussion and Analysis (Continued)*  
For the Year Ended December 31, 2011  
(Unaudited)

Total assets increased by \$1,111,566 with governmental assets increasing \$431,679 and business-type assets increasing \$679,887. The \$431,679 increase in governmental assets is mainly due to capital outlay exceeding depreciation. The increase in business-type assets is due to an increase of cash. Total liabilities decreased by \$1,315,690 with governmental liabilities decreasing \$500,470 and business-type liabilities decreasing \$815,220. The majority of these decreases were the result of principal payments on general obligation bonds and OPWC loans.

Table 2 shows the changes in net assets for fiscal year 2011 and 2010. This enables the reader to draw further conclusion about the City's financial status and possibly project future problems.

**(Table 2)**  
**Changes in Net Assets**

	Governmental Activities		Business-Type Activities		Total	
	2011	2010	2011	2010	2011	2010
<b>Revenues</b>						
<i>Program Revenues:</i>						
Charges for Services and Sales	\$ 3,676,283	\$ 3,650,244	\$ 9,994,224	\$ 9,705,164	\$ 13,670,507	\$ 13,355,408
Operating Grants, Contributions and Interest	2,642,624	2,361,638	0	0	2,642,624	2,361,638
Capital Grants, Contributions and Interest	513,400	42,698	295,005	453,322	808,405	496,020
<i>General Revenue:</i>						
Property Taxes	1,139,664	1,081,107	0	0	1,139,664	1,081,107
Income Taxes	8,287,362	7,927,209	0	0	8,287,362	7,927,209
Grants and Entitlements	1,513,673	1,424,438	0	0	1,513,673	1,424,438
Investment Earnings	53,567	111,566	0	0	53,567	111,566
Gain on Sale of Capital Assets	89,558	48,486	0	13,127	89,558	61,613
Miscellaneous	195,116	321,305	8,303	11,058	203,419	332,363
<b>Total Revenues</b>	<b>18,111,247</b>	<b>16,968,691</b>	<b>10,297,532</b>	<b>10,182,671</b>	<b>28,408,779</b>	<b>27,151,362</b>
<b>Program Expenses</b>						
General Government	5,341,766	5,618,313	0	0	5,341,766	5,618,313
Security of Persons and Property	6,836,097	6,965,365	0	0	6,836,097	6,965,365
Transportation	2,785,525	2,601,886	0	0	2,785,525	2,601,886
Public Health	315,944	325,085	0	0	315,944	325,085
Community and Economic Development	455,576	465,674	0	0	455,576	465,674
Leisure Time Services	1,181,955	1,323,969	0	0	1,181,955	1,323,969
Interest and Fiscal Charges	127,022	141,477	0	0	127,022	141,477
<i>Enterprise Operations:</i>						
Water	0	0	3,470,157	3,546,848	3,470,157	3,546,848
Sewer	0	0	2,862,379	2,797,203	2,862,379	2,797,203
Sanitation	0	0	1,718,055	1,640,119	1,718,055	1,640,119
Other	0	0	887,047	816,880	887,047	816,880
<b>Total Program Expenses</b>	<b>17,043,885</b>	<b>17,441,769</b>	<b>8,937,638</b>	<b>8,801,050</b>	<b>25,981,523</b>	<b>26,242,819</b>
Increase (Decrease) in Net Assets Before Transfers	1,067,362	(473,078)	1,359,894	1,381,621	2,427,256	908,543
Transfers	(135,213)	(171,574)	135,213	171,574	0	0
<b>Increase (Decrease) in Net Assets</b>	<b>\$ 932,149</b>	<b>\$ (644,652)</b>	<b>\$ 1,495,107</b>	<b>\$ 1,553,195</b>	<b>\$ 2,427,256</b>	<b>\$ 908,543</b>

**City of Ashland**  
*Management's Discussion and Analysis (Continued)*  
*For the Year Ended December 31, 2011*  
(Unaudited)

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**Governmental Activities**

The funding for the governmental activities comes from several different sources, the most significant being the municipal income tax. Other prominent sources are property taxes, grants and entitlements, and charges for services.

The City's income tax is at a rate of 1.5 percent. Both residents of the City and non-residents who work inside the City are subject to the income tax. However if residents work in a locality that has a municipal income tax, the City provides 100 percent credit up to 1 percent for those who pay income tax to another city. City Council could by Ordinance, choose to vary that income tax credit and create additional revenues for the City.

General revenues include grants and entitlements, such as local government funds. With the combination of property tax, income tax and intergovernmental funding all expenses in the governmental activities are funded. The City monitors its source of revenues very closely for fluctuations.

Police and fire represent the largest expense of the Governmental Activities. This expense of \$6,836,097 represents 40 percent of the total expenses. These two departments operate out of the General fund.

The City also maintains a health department (public health) and a park department (leisure time services) within the City. These areas had expenses of \$1,497,899 in 2011 equaling 9 percent of the total governmental services expenses.

**Business-Type Activities**

Business-type activities include water, sewer, sanitation, storm water, golf course and swimming pool operations. The revenues are generated primarily from charges for services. In 2011, charges for services of \$9,994,224 accounted for over 97 percent of the business-type revenues. Capital grants and other revenues were \$303,308 for total revenues of \$10,297,532 in the business-type activities. The total expenses were \$8,937,638, thus leaving an increase of \$1,359,894 before transfers for the business-type activities.

***The City's Funds***

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$6,190,512, a 2 percent increase from the prior year.

**City of Ashland**  
*Management's Discussion and Analysis (Continued)*  
For the Year Ended December 31, 2011  
(Unaudited)

The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2011 and 2010.

	Fund Balance		Increase/ (Decrease)
	12/31/2011	Restated 12/31/2010	
General	\$ 2,092,637	\$ 2,024,471	\$ 68,166
Street Maintenance and Repair	1,366,971	925,987	440,984
Other governmental	2,730,904	3,137,462	(406,558)
<i>Totals</i>	<u>\$ 6,190,512</u>	<u>\$ 6,087,920</u>	<u>\$ 102,592</u>

The general fund is the chief operating fund of the City. The increase in fund balance of the general fund is the result of intergovernmental revenues offset by decreases in income tax revenue and charges for services. In 2011, the City's general fund revenues increased, while expenditures decreased from the prior year. The street maintenance and repair fund is a special revenue fund that maintains the City's streets and public roads. The increase in fund balance of the street maintenance and repair fund was mainly due to transfer in. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$1,874,507.

***Proprietary Funds***

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets in the water fund at the end of the year amounted to \$1,415,946. Total net assets increased \$211,939 or 2 percent from the previous year. The increase is a result of a decrease in debt through principal payments made in 2011.

Unrestricted net assets in the sewer fund at the end of the year amounted to \$2,067,781. Total net assets increased \$866,412 or 7 percent from the previous year. The increase is a result of increased cash balances as revenues continued to exceed expenses, as well as a decrease in debt through principal payments made in 2011.

Unrestricted net assets in the sanitation fund at the end of the year amounted to \$969,869. Total net assets increased \$176,708 or 17 percent from the previous year. The increase is a result of increased cash balances as revenues continued to exceed expenses.

***General Fund Budgeting Highlights***

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of 2011, the City amended its general fund budget on various occasions. All recommendations for appropriation changes come to Council from the Director of Finance. The Finance Committee of Council reviews them and makes recommendation, to the Council as a whole.

**City of Ashland**  
*Management's Discussion and Analysis (Continued)*  
For the Year Ended December 31, 2011  
(Unaudited)

For the general fund, final budget basis revenue was \$10,612,413, and the original budget estimates were \$9,815,385. The majority of this \$797,028 increase was attributable to higher than expected intergovernmental revenues. Final revenues exceeded actual budgeted amounts by \$317,268.

Final appropriations (excluding other financing uses) of \$11,033,845 were \$112,735 higher than the \$10,921,110 in the original budget. Actual expenditures of \$10,036,800 were less than the final budget by \$997,045. The majority of this difference was related to a reduction in general government and security of persons and property expenditures.

***Capital Assets and Debt Administration***

**Capital Assets**

At the end of year 2011, the City had \$57,603,158 invested in land, buildings and improvements, equipment, infrastructure, vehicles and construction in progress. A total of \$20,264,046 of this was for governmental activities with the remainder attributable to business-type activities. Table 3 shows fiscal year 2011 balances compared with 2010.

**(Table 3)**  
**Capital Assets at December 31**  
**(Net of Depreciation)**

	Governmental Activities		Business-Type Activities		Total	
	2011	2010	2011	2010	2011	2010
Land	\$ 6,982,327	\$ 6,602,531	\$ 3,538,626	\$ 3,538,626	\$ 10,520,953	\$ 10,141,157
Construction in Progress	244,891	80,871	167,624	800,324	412,515	881,195
Buildings and Improvements	4,976,021	5,003,498	8,053,912	8,298,789	13,029,933	13,302,287
Equipment	1,022,336	1,068,981	1,860,750	1,944,579	2,883,086	3,013,560
Vehicles	1,950,767	1,997,176	605,384	706,796	2,556,151	2,703,972
Streets	3,700,763	4,179,013	0	0	3,700,763	4,179,013
Bridges	731,003	811,863	0	0	731,003	811,863
Street Lighting	655,938	367,966	0	0	655,938	367,966
Infrastructure	0	0	23,112,816	22,184,539	23,112,816	22,184,539
<b>Totals</b>	<b>\$ 20,264,046</b>	<b>\$ 20,111,899</b>	<b>\$ 37,339,112</b>	<b>\$ 37,473,653</b>	<b>\$ 57,603,158</b>	<b>\$ 57,585,552</b>

The \$17,606 increase in capital assets was attributable to capital outlay exceeding depreciation expense. Note 11 provides capital asset activity during the 2011 year.

**City of Ashland**  
*Management's Discussion and Analysis (Continued)*  
For the Year Ended December 31, 2011  
(Unaudited)

**Debt**

The outstanding debt for the City of Ashland as of December 31, 2011 was \$16,219,637 with \$1,153,966 due within one year. Table 4 summarizes outstanding debt.

**(Table 4)**  
**Outstanding Debt, at December 31**

	Governmental Activities		Business-Type Activities		Total	
	2011	2010	2011	2010	2011	2010
OPWC Loans	\$ 0	\$ 0	\$ 0	\$ 100,816	\$ 0	\$ 100,816
General Obligation Bonds	2,597,000	2,959,000	13,183,000	13,886,000	15,780,000	16,845,000
Premium on General Obligation Bonds	0	0	171,935	185,957	171,935	185,957
ODOT Loan	267,702	329,791	0	0	267,702	329,791
<i>Total</i>	\$ 2,864,702	\$ 3,288,791	\$ 13,354,935	\$ 14,172,773	\$ 16,219,637	\$ 17,461,564

In 2005, the City was awarded a new loan from the Ohio Department of Transportation (ODOT) in the amount of \$462,010. The loan proceeds were used for U.S. Route 250 improvements.

In previous years, the proceeds of the general obligation bonds of the business-type funds were used for various water and sewer utility construction and improvement projects.

In previous years, the proceeds of the general obligation bonds of the governmental activities were used for the construction of a new municipal court and police facility.

In 2008, the City was awarded a loan from the Ohio Public Works Commission (OPWC) in the amount of \$93,261. The proceeds were used to make water treatment plant improvements.

In 2009, the Ohio Public Works Commission (OPWC) awarded the City a loan in the amount of \$18,097. The loan proceeds were used for the renovation of the Mifflin Avenue booster station.

In 2010, The City issued various purpose improvement serial and term bonds to refund notes. Additional proceeds were also borrowed to fund sewer and water projects and miscellaneous fire items.

Additional information concerning the City's debt can be found in Note 17 to the basic financial statements.

***Current Financial Status***

In 2011 the City of Ashland continued to feel the effects of the national economy with unemployment continued to linger in the around 7% locally coupled with higher operating and energy costs. The challenge for the City during this time was to continue to meet the needs of the community, its obligations and maintain its workforce while balancing a somewhat restricted appropriation.

**City of Ashland**  
*Management's Discussion and Analysis (Continued)*  
*For the Year Ended December 31, 2011*  
(Unaudited)

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The City's revenues continued to produce according to projections with the income and property tax revenues continuing the same funding levels as the previous year. The City did receive a larger than normal amount of unanticipated estate taxes. This estate tax unfortunately has now been eliminated by the state government and it is the opinion of Finance Director's that the loss of this tax will have a substantial long-term impact on the City beginning in 2013.

The City continued to closely monitor and scrutinize its operating expenditures during 2011. All aspects of the City's operations were continually reviewed for both productivity and efficiencies. The City continues to struggle with reducing its operating expenses while dealing with increased demand for its services particularly in its safety forces. The City does continue to enjoy a stable and cooperative relationship with its workforce while having to make minor adjustments to its staffing levels.

In 2011 the City began to take advantage of its accelerated long-term debt-retiring schedule by making its initial 2010 issued bond retirement payments. This debt retirement schedule in conjunction with the 2003 issued bond retirement payments has enabled the City to retire over a million dollars in long-term debt annually. It is the City's position that debt is a tool to be used in managing the City's operations. It is our opinion that by establishing a realistic approach to addressing debt retirement this practice benefits the community and its stakeholders by projecting a strong and sound financial plan for the future. An additional and immediate benefit the City realized from this process was by developing this plan the cash flow and budgeting processes improved by anticipating these obligations.

During the year the City continued to work on several Ohio Public Works Commission replacement projects, seeing one major traffic signal and intersection improvement project completed and two traffic signal controls devices and a sanitary sewer lift station improvement project nearing completion and should come on line within the first quarter of 2012.

During the year the storm water enterprise fund completed several maintenance and improvement projects to the City's storm water infrastructure and several mandated issues were addressed. This process is a long term commitment by the City to remove storm water infiltration from getting into the sanitary sewer system and will take years to accomplish.

A very promising and bright spot for the City is the development of the City's Industrial Park with its continued prosperity. The Barbasol Shaving Cream Plant that began operation in 2010 began a new additional expansion to their plant, doubling that plant size and production. Novatex North America Inc. a manufacture in infant care also completed an expansion doubling their plant size and production of that facility. Ashland Conveyor, a manufacture in plant logistics and conveyors, began its first official year in business at its new plant located in the industrial park. All these businesses we feel choose to locate in Ashland because of the business friendly atmosphere of the community and highly trained and developed work force.

In closing it is the commitment of the management team of the City to continually strive to meet the needs of our community with the resources they have available to it.

***Contacting the City's Finance Department***

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Larry Paxton, Director of Finance, 206 Claremont Avenue, Ashland, Ohio 44805, or [larrypaxton@ashland-ohio.com](mailto:larrypaxton@ashland-ohio.com).

**City of Ashland**  
*Statement of Net Assets*  
December 31, 2011

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Equity in Pooled Cash and Investments	\$ 4,995,169	\$ 4,549,990	\$ 9,545,159
Cash and Cash Equivalents in Segregated Accounts	0	758	758
Taxes Receivable	3,089,923	0	3,089,923
Accounts Receivable	281,086	1,014,061	1,295,147
Intergovernmental Receivable	1,763,098	31,517	1,794,615
Prepaid Items	114,216	52,197	166,413
Materials and Supplies Inventory	220,921	232,212	453,133
Deferred Charges	30,289	265,656	295,945
Non-Depreciable Capital Assets	7,227,218	3,706,250	10,933,468
Depreciable Capital Assets, Net	13,036,828	33,632,862	46,669,690
<i>Total Assets</i>	<u>30,758,748</u>	<u>43,485,503</u>	<u>74,244,251</u>
<b>Liabilities</b>			
Accounts Payable	80,773	11,895	92,668
Accrued Wages	265,312	118,205	383,517
Contracts Payable	140,773	46,175	186,948
Intergovernmental Payable	257,721	81,147	338,868
Matured Compensated Absences Payable	0	15,950	15,950
Accrued Vacation Payable	43,134	7,035	50,169
Accrued Interest Payable	13,392	45,059	58,451
Unearned Revenue	1,064,623	0	1,064,623
Retainage Payable	0	3,972	3,972
Long-Term Liabilities:			
Due Within One Year	424,894	762,817	1,187,711
Due in More Than One Year	3,124,208	12,761,147	15,885,355
<i>Total Liabilities</i>	<u>5,414,830</u>	<u>13,853,402</u>	<u>19,268,232</u>
<b>Net Assets</b>			
Invested in Capital Assets, Net of Related Debt	17,429,633	24,249,832	41,679,465
Restricted for Debt Service	188,450	0	188,450
Restricted for Capital Outlay	987,178	0	987,178
Restricted for Roads and Bridges	1,786,310	0	1,786,310
Restricted for Parks & Recreation	167,801	0	167,801
Restricted for Police & Fire	194,826	0	194,826
Restricted for Public Transportation	195,201	0	195,201
Restricted for Municipal Court Programs	669,476	0	669,476
Restricted for Community Development	745,803	0	745,803
Restricted for Other Purposes	312,026	0	312,026
Unrestricted	2,667,214	5,382,269	8,049,483
<i>Total Net Assets</i>	<u>\$ 25,343,918</u>	<u>\$ 29,632,101</u>	<u>\$ 54,976,019</u>

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
**Statement of Activities**  
For the Year Ended December 31, 2011

	Program Revenues			Net (Expense) Revenue and Changes in Net Assets			
	Expenses	Charges for Services and Sales	Operating Grants, Contributions and Interest	Capital Grants, Contributions and Interest	Governmental Activities	Business-Type Activities	Total
<b>Governmental Activities</b>							
General Government	\$ 5,341,766	\$ 1,514,835	\$ 475,057	\$ 0	\$ (3,351,874)	\$ 0	\$ (3,351,874)
Security of Persons and Property	6,836,097	1,572,044	184,310	0	(5,079,743)	0	(5,079,743)
Public Health	315,944	216,045	0	0	(99,899)	0	(99,899)
Leisure Time Services	1,181,955	67,664	40,303	513,400	(560,588)	0	(560,588)
Community and Economic Development	455,576	0	568,170	0	112,594	0	112,594
Transportation	2,785,525	305,695	1,374,784	0	(1,105,046)	0	(1,105,046)
Interest and Fiscal Charges	127,022	0	0	0	(127,022)	0	(127,022)
<i>Total Governmental Activities</i>	<u>17,043,885</u>	<u>3,676,283</u>	<u>2,642,624</u>	<u>513,400</u>	<u>(10,211,578)</u>	<u>0</u>	<u>(10,211,578)</u>
<b>Business-Type Activities</b>							
Water	3,470,157	3,571,678	0	152,885	0	254,406	254,406
Sewer	2,862,379	3,578,750	0	78,627	0	794,998	794,998
Sanitation	1,718,055	1,884,653	0	0	0	166,598	166,598
Stormwater Management	289,361	524,284	0	63,493	0	298,416	298,416
Golf Course	524,339	369,799	0	0	0	(154,540)	(154,540)
Swimming Pool	73,347	65,060	0	0	0	(8,287)	(8,287)
<i>Total Business-Type Activities</i>	<u>8,937,638</u>	<u>9,994,224</u>	<u>0</u>	<u>295,005</u>	<u>0</u>	<u>1,351,591</u>	<u>1,351,591</u>
<b>Totals</b>	<u>\$ 25,981,523</u>	<u>\$ 13,670,507</u>	<u>\$ 2,642,624</u>	<u>\$ 808,405</u>	<u>(10,211,578)</u>	<u>1,351,591</u>	<u>(8,859,987)</u>
<b>General Revenues:</b>							
Property Taxes Levied for:							
General Purposes					638,810	0	638,810
Park and Recreation					139,977	0	139,977
Police and Fire Pension					192,135	0	192,135
Debt Service					168,742	0	168,742
Income Taxes Levied for:							
General Purposes					6,831,867	0	6,831,867
Street Maintenance and Repair					719,881	0	719,881
Park and Recreation					735,614	0	735,614
Grants and Entitlements not Restricted to Specific Programs					1,513,673	0	1,513,673
Investment Earnings					53,567	0	53,567
Gain on the Sale of Capital Assets					89,558	0	89,558
Miscellaneous					195,116	8,303	203,419
<i>Total General Revenues</i>					<u>11,278,940</u>	<u>8,303</u>	<u>11,287,243</u>
Transfers					(135,213)	135,213	0
<i>Total General Revenues and Transfers</i>					<u>11,143,727</u>	<u>143,516</u>	<u>11,287,243</u>
<i>Change in Net Assets</i>					<u>932,149</u>	<u>1,495,107</u>	<u>2,427,256</u>
<i>Net Assets Beginning of Year (Restated - See Note 3)</i>					<u>24,411,769</u>	<u>28,136,994</u>	<u>52,548,763</u>
<i>Net Assets End of Year</i>					<u>\$ 25,343,918</u>	<u>\$ 29,632,101</u>	<u>\$ 54,976,019</u>

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Balance Sheet*  
*Governmental Funds*  
*December 31, 2011*

	<u>General</u>	<u>Street Maintenance and Repair</u>	<u>All Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 1,418,522	\$ 963,161	\$ 2,613,486	\$ 4,995,169
Taxes Receivable	2,177,992	153,485	758,446	3,089,923
Accounts Receivable	211,269	4,861	64,956	281,086
Intergovernmental Receivable	492,181	406,777	864,140	1,763,098
Prepaid Items	85,412	14,115	14,689	114,216
Materials and Supplies Inventory	0	220,921	0	220,921
<i>Total Assets</i>	<u>\$ 4,385,376</u>	<u>\$ 1,763,320</u>	<u>\$ 4,315,717</u>	<u>\$ 10,464,413</u>
<b>Liabilities</b>				
Accounts Payable	\$ 20,443	\$ 0	\$ 60,330	\$ 80,773
Accrued Wages	220,414	24,082	20,816	265,312
Contracts Payable	124,113	16,660	0	140,773
Intergovernmental Payable	225,376	16,416	15,929	257,721
Deferred Revenue	1,702,393	339,191	1,487,738	3,529,322
<i>Total Liabilities</i>	<u>2,292,739</u>	<u>396,349</u>	<u>1,584,813</u>	<u>4,273,901</u>
<b>Fund Balances</b>				
Nonspendable	85,412	235,036	14,689	335,137
Restricted	0	1,131,935	2,237,980	3,369,915
Committed	3,020	0	480,217	483,237
Assigned	129,698	0	0	129,698
Unassigned	1,874,507	0	(1,982)	1,872,525
<i>Total Fund Balances</i>	<u>2,092,637</u>	<u>1,366,971</u>	<u>2,730,904</u>	<u>6,190,512</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$ 4,385,376</u>	<u>\$ 1,763,320</u>	<u>\$ 4,315,717</u>	<u>\$ 10,464,413</u>

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Assets of Governmental Activities  
 December 31, 2011*

<b>Total Governmental Fund Balances</b>		\$ 6,190,512
 <i>Amounts reported for governmental activities in the statement of net assets are different because</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		20,264,046
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:		
Property Taxes	\$ 125,735	
Income Tax	894,849	
Intergovernmental	1,338,728	
Charges for Services	<u>105,387</u>	
Total		2,464,699
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(13,392)
In the statement of activities, bond issuance costs are amortized over the term of the bonds, whereas in governmental funds a bond issuance expenditure is reported when bonds are issued.		30,289
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
ODOT Loan	(267,702)	
General Obligation Bonds	(2,597,000)	
Accrued Vacation Leave	(43,134)	
Compensated Absences	<u>(684,400)</u>	
Total		<u>(3,592,236)</u>
<i>Net Assets of Governmental Activities</i>		<u>\$ 25,343,918</u>

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2011*

	General	Street Maintenance and Repair	All Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$ 659,663	\$ 0	\$ 497,658	\$ 1,157,321
Income Taxes	6,783,825	668,634	714,213	8,166,672
Charges for Services	1,757,057	298,230	487,738	2,543,025
Licenses and Permits	28,051	0	0	28,051
Fines and Forfeitures	654,071	7,465	402,462	1,063,998
Intergovernmental	1,623,263	1,118,918	1,381,117	4,123,298
Interest	53,530	7	414	53,951
Rental Income	7,650	0	64,541	72,191
Contributions and Donations	30,374	0	229,546	259,920
Other	122,030	57,320	15,766	195,116
<i>Total Revenues</i>	<u>11,719,514</u>	<u>2,150,574</u>	<u>3,793,455</u>	<u>17,663,543</u>
<b>Expenditures</b>				
Current:				
General Government	4,510,324	0	609,196	5,119,520
Security of Persons and Property	5,618,293	0	892,009	6,510,302
Public Health	295,067	0	20,877	315,944
Leisure Time Services	0	0	1,056,252	1,056,252
Community and Economic Development	130,231	0	314,773	445,004
Transportation	0	1,957,277	0	1,957,277
Capital Outlay	188,414	110,162	1,262,851	1,561,427
Debt Service:				
Principal Retirements	0	0	424,089	424,089
Interest and Fiscal Charges	0	0	126,813	126,813
<i>Total Expenditures</i>	<u>10,742,329</u>	<u>2,067,439</u>	<u>4,706,860</u>	<u>17,516,628</u>
<i>Excess (Deficiency) of Revenues Over (Under) Expenditures</i>	<u>977,185</u>	<u>83,135</u>	<u>(913,405)</u>	<u>146,915</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	357,849	415,957	773,806
Proceeds from Sale of Capital Assets	0	0	90,890	90,890
Transfers Out	(909,019)	0	0	(909,019)
<i>Total Other Financing Sources (Uses)</i>	<u>(909,019)</u>	<u>357,849</u>	<u>506,847</u>	<u>(44,323)</u>
<i>Net Change in Fund Balance</i>	68,166	440,984	(406,558)	102,592
<i>Fund Balance Beginning of Year (Restated - See Note 3)</i>	<u>2,024,471</u>	<u>925,987</u>	<u>3,137,462</u>	<u>6,087,920</u>
<i>Fund Balance End of Year</i>	<u>\$ 2,092,637</u>	<u>\$ 1,366,971</u>	<u>\$ 2,730,904</u>	<u>\$ 6,190,512</u>

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2011*

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**Net Change in Fund Balances - Total Governmental Funds** \$ 102,592

*Amounts reported for governmental activities in the statement of activities are different because*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.

Capital Asset Additions	\$ 1,561,427	
Current Year Depreciation	<u>(1,407,948)</u>	
Total		153,479

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. (1,332)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Delinquent Property Taxes	(17,658)	
Income Tax	120,690	
Charges for Services	(30,977)	
Intergovernmental	<u>286,054</u>	
Total		358,109

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in entity-wide statement of activities. Governmental expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities. (100,874)

Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.

General Obligation Bonds	362,000	
ODOT Loan	<u>62,089</u>	
Total		424,089

In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. 2,370

In the statement of activities, bond issuance costs are amortized over the term of the bonds, whereas in governmental funds a bond issuance expenditure is reported when bonds are issued. (2,579)

Some expenses reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated Absences	(12,854)	
Vacation Payable	<u>9,149</u>	
Total		<u>(3,705)</u>

*Change in Net Assets of Governmental Activities* \$ 932,149

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2011*

	<u>Budgeted Amounts</u>			Variance with Final Budget
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Property Taxes	\$ 589,000	\$ 639,000	\$ 659,663	\$ 20,663
Income Taxes	5,930,360	6,008,644	6,288,919	280,275
Charges for Services	1,416,150	1,416,150	1,510,653	94,503
Licenses and Permits	26,600	26,600	28,051	1,451
Fines and Forfeitures	614,225	614,225	642,642	28,417
Intergovernmental	1,053,090	1,691,834	1,549,246	(142,588)
Interest	80,000	80,000	74,230	(5,770)
Rent	12,750	12,750	7,650	(5,100)
Contributions and Donations	4,150	34,150	30,374	(3,776)
Other	89,060	89,060	138,253	49,193
<i>Total Revenues</i>	<u>9,815,385</u>	<u>10,612,413</u>	<u>10,929,681</u>	<u>317,268</u>
<b>Expenditures</b>				
Current:				
General Government	4,372,667	4,439,167	3,861,721	577,446
Security of Persons and Property	5,822,431	5,852,431	5,680,891	171,540
Public Health	311,340	311,340	300,448	10,892
Community and Economic Development	172,646	172,646	129,439	43,207
Capital Outlay	242,026	258,261	64,301	193,960
<i>Total Expenditures</i>	<u>10,921,110</u>	<u>11,033,845</u>	<u>10,036,800</u>	<u>997,045</u>
<i>Excess (Deficiency) of Revenues Over (Under) Expenditures</i>	<u>(1,105,725)</u>	<u>(421,432)</u>	<u>892,881</u>	<u>1,314,313</u>
<b>Other Financing Use</b>				
Transfers Out	(180,000)	(864,293)	(909,019)	(44,726)
<i>Net Change in Fund Balance</i>	(1,285,725)	(1,285,725)	(16,138)	1,269,587
<i>Fund Balance Beginning of Year (Restated - See Note 3)</i>	1,287,526	1,287,526	1,287,526	0
Prior Year Encumbrances Appropriated	5,444	5,444	5,444	0
<i>Fund Balance End of Year</i>	<u>\$ 7,245</u>	<u>\$ 7,245</u>	<u>\$ 1,276,832</u>	<u>\$ 1,269,587</u>

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Street Maintenance and Repair Fund*  
*For the Year Ended December 31, 2011*

	<u>Budgeted Amounts</u>			Variance with Final Budget
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Income Taxes	\$ 579,000	\$ 704,000	\$ 614,295	\$ (89,705)
Charges for Services	321,000	321,000	293,369	(27,631)
Fines and Forfeitures	7,000	7,000	7,465	465
Intergovernmental	1,070,800	1,220,528	1,120,528	(100,000)
Interest	20	20	7	(13)
Other	32,500	5,772	57,320	51,548
<i>Total Revenues</i>	<u>2,010,320</u>	<u>2,258,320</u>	<u>2,092,984</u>	<u>(165,336)</u>
<b>Expenditures</b>				
Current:				
Transportation	2,309,571	2,576,571	2,227,144	349,427
Capital Outlay	370,802	370,802	93,502	277,300
<i>Total Expenditures</i>	<u>2,680,373</u>	<u>2,947,373</u>	<u>2,320,646</u>	<u>626,727</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(670,053)</u>	<u>(689,053)</u>	<u>(227,662)</u>	<u>461,391</u>
<b>Other Financing Sources</b>				
Transfers In	0	267,000	357,849	90,849
<i>Net Change in Fund Balance</i>	(670,053)	(422,053)	130,187	552,240
<i>Fund Balance Beginning of Year</i>	648,964	648,964	648,964	0
Prior Year Encumbrances Appropriated	21,091	21,091	21,091	0
<i>Fund Balance End of Year</i>	<u>\$ 2</u>	<u>\$ 248,002</u>	<u>\$ 800,242</u>	<u>\$ 552,240</u>

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Statement of Fund Net Assets*  
*Proprietary Funds*  
*December 31, 2011*

	Enterprise Funds				Totals
	Water	Sewer	Sanitation	All Other Enterprise Funds	
<b>Assets</b>					
<i>Current Assets</i>					
Equity in Pooled Cash and Investments	\$ 1,013,209	\$ 1,697,550	\$ 997,439	\$ 841,792	\$ 4,549,990
Cash and Cash Equivalents in Segregated Accounts	0	0	0	758	758
Materials and Supplies Inventory	119,475	0	0	112,737	232,212
Accounts Receivable	457,501	522,621	27,154	6,785	1,014,061
Intergovernmental Receivable	0	31,517	0	0	31,517
Prepaid Items	20,010	24,088	8,099	0	52,197
<i>Total Current Assets</i>	<u>1,610,195</u>	<u>2,275,776</u>	<u>1,032,692</u>	<u>962,072</u>	<u>5,880,735</u>
<i>Non-Current Assets</i>					
Deferred Charges	85,687	179,969	0	0	265,656
Non-Depreciable Capital Assets	2,596,817	245,332	25,000	839,101	3,706,250
Depreciable Capital Assets, net	12,018,822	19,138,444	200,565	2,275,031	33,632,862
<i>Total Non-Current Assets</i>	<u>14,701,326</u>	<u>19,563,745</u>	<u>225,565</u>	<u>3,114,132</u>	<u>37,604,768</u>
<i>Total Assets</i>	<u>16,311,521</u>	<u>21,839,521</u>	<u>1,258,257</u>	<u>4,076,204</u>	<u>43,485,503</u>
<b>Liabilities</b>					
<i>Current Liabilities</i>					
Accounts Payable	8,236	3,659	0	0	11,895
Accrued Wages	60,242	33,048	16,602	8,313	118,205
Contracts Payable	0	46,175	0	0	46,175
Intergovernmental Payable	33,180	24,144	14,498	9,325	81,147
Matured Compensated Absences	15,950	0	0	0	15,950
Accrued Interest Payable	18,450	26,609	0	0	45,059
Accrued Vacation Leave Payable	3,447	3,588	0	0	7,035
Retainage Payable	0	3,972	0	0	3,972
Compensated Absences Payable	567	536	2,015	699	3,817
General Obligation Bonds Payable	363,000	396,000	0	0	759,000
<i>Total Current Liabilities</i>	<u>503,072</u>	<u>537,731</u>	<u>33,115</u>	<u>18,337</u>	<u>1,092,255</u>
<i>Long-Term Liabilities</i>					
Compensated Absences Payable - Net of Current Portion	54,176	66,266	29,708	15,062	165,212
General Obligations Bonds Payable - Net of Current Portion	4,843,771	7,752,164	0	0	12,595,935
<i>Total Long-Term Liabilities</i>	<u>4,897,947</u>	<u>7,818,430</u>	<u>29,708</u>	<u>15,062</u>	<u>12,761,147</u>
<i>Total Liabilities</i>	<u>5,401,019</u>	<u>8,356,161</u>	<u>62,823</u>	<u>33,399</u>	<u>13,853,402</u>
<b>Net Assets</b>					
Invested in Capital Assets, Net of Related Debt	9,494,556	11,415,579	225,565	3,114,132	24,249,832
Unrestricted	1,415,946	2,067,781	969,869	928,673	5,382,269
<i>Total Net Assets</i>	<u>\$ 10,910,502</u>	<u>\$ 13,483,360</u>	<u>\$ 1,195,434</u>	<u>\$ 4,042,805</u>	<u>\$ 29,632,101</u>

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Statement of Revenues, Expenses and Changes in Fund Net Assets*  
*Proprietary Funds*  
*For the Year Ended December 31, 2011*

	Enterprise Funds				Totals	Governmental Activities - Internal Service Fund
	Water	Sewer	Sanitation	All Other Enterprise Funds		
<b>Operating Revenue</b>						
Charges for Services	\$ 3,571,678	\$ 3,578,750	\$ 1,884,653	\$ 959,143	\$ 9,994,224	\$ 0
Other	0	0	1,348	6,955	8,303	0
<i>Total Operating Revenue</i>	<u>3,571,678</u>	<u>3,578,750</u>	<u>1,886,001</u>	<u>966,098</u>	<u>10,002,527</u>	<u>0</u>
<b>Operating Expenses</b>						
Personal Services	1,385,612	1,018,140	638,442	370,419	3,412,613	0
Contractual Services	479,305	343,643	844,238	131,885	1,799,071	142,724
Materials and Supplies	576,383	349,756	156,763	209,201	1,292,103	0
Utilities	243,273	208,140	8,910	26,576	486,899	0
Depreciation	524,263	571,475	60,940	71,553	1,228,231	0
Other	120	0	0	73,309	73,429	0
<i>Total Operating Expenses</i>	<u>3,208,956</u>	<u>2,491,154</u>	<u>1,709,293</u>	<u>882,943</u>	<u>8,292,346</u>	<u>142,724</u>
<i>Operating Income (Loss)</i>	<u>362,722</u>	<u>1,087,596</u>	<u>176,708</u>	<u>83,155</u>	<u>1,710,181</u>	<u>(142,724)</u>
<b>Non-Operating Revenues (Expenses)</b>						
Interest	0	0	0	0	0	37
Loss on Sale of Capital Assets	(4,641)	(1,925)	0	0	(6,566)	0
Interest and Fiscal Charges	(237,756)	(359,157)	0	0	(596,913)	0
<i>Total Non-Operating Revenues (Expenses)</i>	<u>(242,397)</u>	<u>(361,082)</u>	<u>0</u>	<u>0</u>	<u>(603,479)</u>	<u>37</u>
<i>Income (Loss) Before Transfers and Capital Contributions</i>	120,325	726,514	176,708	83,155	1,106,702	(142,687)
Capital Contributions	152,885	78,627	0	63,493	295,005	0
Transfers In	0	61,271	0	135,213	196,484	0
Transfers Out	(61,271)	0	0	0	(61,271)	0
<i>Total Transfers and Capital Contributions</i>	<u>91,614</u>	<u>139,898</u>	<u>0</u>	<u>198,706</u>	<u>430,218</u>	<u>0</u>
<i>Change in Net Assets</i>	211,939	866,412	176,708	281,861	1,536,920	(142,687)
<i>Net Assets Beginning of Year</i>	<u>10,698,563</u>	<u>12,616,948</u>	<u>1,018,726</u>	<u>3,760,944</u>		<u>142,687</u>
<i>Net Assets End of Year</i>	<u>\$ 10,910,502</u>	<u>\$ 13,483,360</u>	<u>\$ 1,195,434</u>	<u>\$ 4,042,805</u>		<u>\$ 0</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds:					(41,813)	
Change in Net Assets of Business-Type Activities					<u>\$ 1,495,107</u>	

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Statement of Cash Flows*  
*Proprietary Funds*  
For the Year Ended December 31, 2011

	Enterprise Funds				Totals	Governmental Activities - Internal Service Fund
	Water	Sewer	Sanitation	All Other Enterprise Funds		
<b>Increase (Decrease) in Cash and Investments</b>						
<b>Cash Flows from Operating Activities</b>						
Cash Received from Customers	\$ 3,574,729	\$ 3,559,515	\$ 1,881,389	\$ 958,200	\$ 9,973,833	\$ 0
Other Operating Receipts	0	0	0	6,955	6,955	0
Cash Payments to Suppliers for Goods and Services	(600,307)	(553,785)	(156,763)	(200,118)	(1,510,973)	0
Cash Payments to Employees	(1,367,913)	(1,014,387)	(642,308)	(372,810)	(3,397,418)	0
Cash Payments for Contractual Services	(722,036)	(343,434)	(865,090)	(158,461)	(2,089,021)	(142,724)
Other Cash Payments	(120)	0	0	(73,309)	(73,429)	0
<i>Net Cash Provided by (Used for)</i> <i>Operating Activities</i>	<u>884,353</u>	<u>1,647,909</u>	<u>217,228</u>	<u>160,457</u>	<u>2,909,947</u>	<u>(142,724)</u>
<b>Cash Flows from Noncapital Financing Activities</b>						
Transfers In	<u>0</u>	<u>0</u>	<u>0</u>	<u>135,213</u>	<u>135,213</u>	<u>0</u>
<b>Cash Flows from Capital and Related Financing Activities</b>						
Intergovernmental Receipts	167,750	48,467	0	63,493	279,710	0
Acquisition of Capital Assets	(614,831)	(291,262)	0	(188,144)	(1,094,237)	0
Principal Payments on Loans	(100,816)	0	0	0	(100,816)	0
Principal Payments on Bonds	(348,000)	(355,000)	0	0	(703,000)	0
Interest Payments	(237,318)	(362,955)	0	0	(600,273)	0
<i>Net Cash (Used for) Capital and</i> <i>Related Financing Activities</i>	<u>(1,133,215)</u>	<u>(960,750)</u>	<u>0</u>	<u>(124,651)</u>	<u>(2,218,616)</u>	<u>0</u>
<b>Cash Flows from Investing Activities</b>						
Interest	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>37</u>
<i>Net Increase (Decrease) in Cash Investments</i>	(248,862)	687,159	217,228	171,019	826,544	(142,687)
<i>Cash and Investments Beginning of Year</i>	<u>1,262,071</u>	<u>1,010,391</u>	<u>780,211</u>	<u>671,531</u>	<u>3,724,204</u>	<u>142,687</u>
<i>Cash and Investments End of Year</i>	<u>\$ 1,013,209</u>	<u>\$ 1,697,550</u>	<u>\$ 997,439</u>	<u>\$ 842,550</u>	<u>\$ 4,550,748</u>	<u>\$ 0</u>

(Continued)

**City of Ashland**  
*Statement of Cash Flows*  
*Proprietary Funds*  
For the Year Ended December 31, 2011

	Enterprise Funds				Totals	Governmental Activities - Internal Service Fund
	Water	Sewer	Sanitation	All Other Enterprise Funds		
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>						
<i>Operating Income (Loss)</i>	\$ 362,722	\$ 1,087,596	\$ 176,708	\$ 83,155	1,710,181	\$ (142,724)
Adjustments:						
Depreciation	524,263	571,475	60,940	71,553	1,228,231	0
(Increase) Decrease in Assets:						
Accounts Receivable	3,051	(19,235)	(4,612)	(943)	(21,739)	0
Materials and Supplies Inventory	(23,157)	2,070	0	9,526	(11,561)	0
Prepaid Items	542	209	(431)	0	320	0
Increase (Decrease) in Liabilities:						
Accounts Payable	(767)	2,041	(11,511)	(443)	(10,680)	0
Matured Compensated Absences	15,950	0	0	0	15,950	0
Accrued Wages	21,245	2,322	(1,114)	2,147	24,600	0
Accrued Vacation Leave Payable	(1,923)	(1,217)	0	0	(3,140)	0
Compensated Absences Payable	(9,460)	10,207	379	(868)	258	0
Intergovernmental Payable	(8,113)	(7,559)	(3,131)	(3,670)	(22,473)	0
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>\$ 884,353</u>	<u>\$ 1,647,909</u>	<u>\$ 217,228</u>	<u>\$ 160,457</u>	<u>\$ 2,909,947</u>	<u>\$ (142,724)</u>

**Noncash Capital Financing Activities:**

During 2011, capital assets were transferred from the water fund to the sewer enterprise fund in the amount of \$61,271 (cost was \$72,558 accumulated depreciation was \$11,287).

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Statement of Fiduciary Net Assets*  
*Fiduciary Funds*  
*December 31, 2011*

	Private Purpose Trust	Agency Funds
<b>Assets</b>		
Equity in Pooled Cash and Investments	\$ 6,605	\$ 21,845
Cash and Cash Equivalents in Segregated Accounts	0	55,936
<i>Total Assets</i>	6,605	\$ 77,781
<b>Liabilities</b>		
Undistributed Monies	0	\$ 77,781
<b>Net Assets</b>		
Held in Trust for Private Purposes	\$ 6,605	

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
*Statement of Changes in Fiduciary Net Assets*  
*Fiduciary Fund*  
*For the Year Ended December 31, 2011*

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	<u>Private Purpose Trust</u>
<b>Additions</b>	
Interest	\$ 2
<b>Deductions</b>	
Payments in Accordance with Trust Agreements	<u>501</u>
<i>Change in Net Assets</i>	<u>(499)</u>
<i>Net Assets, Beginning of Year (Restated - See Note 3)</i>	<u>7,104</u>
<i>Net Assets, End of Year</i>	<u><u>\$ 6,605</u></u>

The accompanying notes are an integral part of the financial statements.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 1: REPORTING ENTITY**

The City of Ashland (the “City”) is a municipal corporation, established under the laws of the State of Ohio. The City operates under a Council-Mayor form of government. The Mayor, five Council members, Finance Director, and Law Director are elected.

In evaluating how to define the City for financial reporting purposes, management has considered all agencies, departments, and organizations making up the City (the primary government) and its potential component units consistent with Government Accounting Standards Board Statements No. 14, “*The Financial Reporting Entity*” and No. 39, “*Determining Whether Certain Organizations are Component Units – An Amendment of GASB Statement No. 14.*”

The City provides various services including police and fire protection, emergency medical, public transportation, water, sewer and sanitation services, golf course, parks and recreation, planning, zoning, street maintenance and repair, and general administrative services. The operation of each of these activities is directly controlled by the Council through the budgetary process. None of these services are provided by a legally separate organization; therefore, these operations are included in the primary government.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization’s governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization’s resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the levying of taxes or the issuance of debt. The City does not have any component units.

The City is involved with the Ashland Community Improvement Corporation and the Ashland Area Council for Economic Development, which are defined as jointly governed organizations. Additional information concerning the jointly governed organizations is presented in Note 21.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has elected not to apply FASB pronouncements and Interpretations issued after November 30, 1989, to its business-type activities and enterprise funds. The FASB has codified its standards and the standards issued prior to November 30, 1989 are included in the codification. The most significant of the City's accounting policies are described below.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***A. Basis of Presentation***

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is also eliminated to avoid “doubling up” revenues and expenses. The effect of interfund services provided and used between activities are not eliminated on the statement of activities. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

***Fund Financial Statements*** During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

***B. Fund Accounting***

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**General Fund** – The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Street Maintenance and Repair Fund** – The street maintenance and repair special revenue fund is used to account for the costs associated with maintaining the streets and public roads.

The other governmental funds of the City account for grants and other resources to which the City is bound to observe constraints imposed upon the use of the resources.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows. The following are the City's proprietary fund types:

**Enterprise Funds** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds.

**Water Fund** – The water fund accounts for the provision of water service to the residents and commercial users located within the City.

**Sewer Fund** – The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

**Sanitation Fund** – The sanitation fund accounts for revenues generated from charges for sanitation services and the costs associated with providing those services.

The other enterprise funds of the City account for the operations of the storm water, golf course and swimming pool.

**Internal Service Fund** – Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund accounts for the City's health reimbursement account.

**Fiduciary Funds** Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's trust fund is a private-purpose trust fund established to account for the funds used for the purpose of presenting free concerts at the Myers Memorial Bandshell. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's agency funds account for court collections that are distributed to various other City funds.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***C. Measurement Focus***

***Government-wide Financial Statements*** The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of fund net assets. The statement of revenues, expenses and changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary fund activities. Trust funds also use the flow of economic resources focus. Agency funds do not report a measurement focus.

***D. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of the fiscal year-end.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 8.) Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements, and rentals.

***Unearned/Deferred Revenue*** Unearned/Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2011, but which were levied to finance fiscal year 2012 operations, have been recorded as unearned/deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***E. Cash and Investments***

To improve cash management, all cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and investments."

Investments are reported at fair value which is based on quoted market prices, with the exception of nonparticipating certificates of deposit and repurchase agreements, which are reported at cost.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

During 2011, investments were limited to certificates of deposit, interest in STAROhio (the State Treasury Asset Reserve of Ohio) and Federal Home Loan Bank notes.

STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on December 31, 2011.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2011 amounted to \$53,530, which includes \$44,966 assigned from other City funds.

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the City are presented on the financial statements as "equity in pooled cash and investments". Investments with an original maturity of more than three months that are not made from the pool are reported as "investments." See Note 7, Deposits and Investments.

***F. Prepaid Items***

Prepayments made to vendors for services that will benefit periods beyond December 31, 2011 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

***G. Materials and Supplies Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expensed when used. Inventories consist of expendable supplies.

***H. Capital Assets***

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000 for its capital assets. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

All reported capital assets, except for land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Buildings and Improvements	15-70 Years	15-70 Years
Equipment and Machinery	3-20 Years	3-20 Years
Infrastructure	10-75 Years	10-80 Years
Vehicles	3-20 Years	3-20 Years

The City's infrastructure consists of streets, bridges, lighting systems, sewer systems, and water systems.

***I. Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at fiscal year end taking into consideration any limits specified in the City's termination policy. The City records a liability for all accumulated unused vacation time when earned for all employees. The City records a liability for accumulated unused sick leave for all employees ages thirty-eight or older with eight or more years of accumulated service.

The entire compensated absence liability is reported on the government-wide financial statements.

In governmental funds, the liability for unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “matured compensated absences payable” in the funds from which the employee will be paid.

***J. Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds and long-term loans are recognized as a liability on the government fund financial statements when due.

***K. Net Assets***

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions, enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. At December 31, 2011, none of the City’s net assets were restricted by enabling legislation.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

***L. Fund Balance***

In accordance with Governmental Accounting Standards Board Statement No. 54, “*Fund Balance Reporting and Governmental Fund Type Definitions*,” the City classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

*Nonspendable* – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

*Committed* – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of City Council. Those committed amounts cannot be used for any other purpose unless Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the City.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***M. Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water, sewer and sanitation services, as well as charges related to the City's storm water management, golf course, and swimming pool. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

***N. Interfund Activity***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are generally not presented on the financial statements.

***O. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the current year.

***P. Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Q. Budgetary Data***

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object level (personal services and other) within each department in the general fund and at the object level (personal services and other) for all other funds. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time the final appropriations were enacted by Council.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 3: RESTATEMENT OF FUND BALANCES AND NET ASSETS**

Fund reclassifications are required in order to report funds in accordance with GASB Statement No. 54. These fund reclassifications had the following effect on the City's governmental fund balances as previously reported:

	Other Governmental
Fund Balance Previously Reported at December 31, 2010	\$ 3,144,566
Fund reclassifications:	
Kate Myers Trust	(7,104)
Restated Fund Balance at January 1, 2011	\$ 3,137,462

	Governmental Activities	Private Purpose Trust Fund
Net Assets Previously Reported at December 31, 2010	\$ 24,418,873	\$ 0
Fund Reclassification		
Kate Myers Trust	(7,104)	7,104
Restated Net Assets at January 1, 2011	\$ 24,411,769	\$ 7,104

In prior years certain funds that are legally budgeted in separate special revenue funds were considered part of the general fund on a budgetary basis. Pursuant to GASB Statement No. 54, only the legally budgeted general fund should be reported in the budgetary statement; therefore, a restatement to the beginning budgetary balance is required. The restatement of the general fund's budgetary basis fund balance at December 31, 2010 is as follows:

	General Fund
Balance at December 31, 2010	\$ 1,314,527
Funds Budgeted Elsewhere	(27,001)
Restated Fund Balance at January 1, 2011	\$ 1,287,526

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 4: IMPLEMENTATION OF NEW ACCOUNTING POLICIES**

For the year ended December 31, 2011, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, “*Fund Balance Reporting and Governmental Fund Type Definitions*” and GASB Statement No. 59, “*Financial Instruments Omnibus*.”

GASB Statement No. 54 enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The requirements of this statement classify fund balance as nonspendable, restricted, committed, assigned and/or unassigned.

GASB Statement No. 59 updated and improved existing standards regarding financial reporting and disclosure requirements of certain financial instruments and external investment pools for which significant issues have been identified in practice. Implementation of this GASB statement did not affect the presentation of the financial statements of the City.

**NOTE 5: ACCOUNTABILITY**

Contrary to Ohio Revised Code (ORC) section 5709.39, the Section 125 Fund had final appropriations in excess of final estimated revenue plus beginning balances in the amount of \$1,358. Contrary to ORC section 5705.41(D), the City did not certify all commitments as required by Ohio law. The community corrections special revenue fund had deficit fund balance at December 31, 2011, of \$1,348. The deficit fund balance is due to the recognition of accrued liabilities. The general fund is liable for any deficit balance and provides transfers when cash is required, not when accruals occur.

**NOTE 6: BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The Statements of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the general fund and the street maintenance and repair major special revenue fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditure/expenses (budget) rather than as assigned, committed or restricted fund balance (GAAP).

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 6: BUDGETARY BASIS OF ACCOUNTING (Continued)**

4. Some funds are included in the general fund, (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and the street maintenance and repair special revenue fund.

**Net Change in Fund Balance**

	General	Street Maintenance and Repair
GAAP Basis	\$ 68,166	\$ 440,984
Revenue accruals	(8,968)	(57,590)
Expenditure accruals	768,802	(90,288)
Encumbrances	(7,568)	(162,919)
** Funds budgeted elsewhere	(836,570)	0
Budget Basis	\$ (16,138)	\$ 130,187

\*\* As part of Governmental Accounting Standards Board Statement No. 54, “*Fund Balance Reporting and Governmental Fund Type Definitions*,” certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes city maintenance fund, city income tax fund and section 125 fund.

**NOTE 7: DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active monies are public deposits necessary to meet the demands on the treasury. Such monies must be maintained either as cash by the City, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 7: DEPOSITS AND INVESTMENTS (Continued)**

Interim monies to be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above, provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days.;
4. Bonds and any other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAROhio).
7. Certain bankers acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the purchase date in any amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and
8. Under limited circumstances, corporate debt interests noted in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 7: DEPOSITS AND INVESTMENTS (Continued)**

According to State law, public depositories must give security for all uninsured public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the City's name. During 2011, the City and public depositories complied with the provisions of these statutes.

**Deposits with Financial Institutions**

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as collateral against all of the uninsured public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the City.

At year-end, the carrying amount of the City's deposits was \$8,806,153. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2011, \$4,868,149 of the City's bank balance of \$9,395,424 was exposed to custodial credit risk as discussed above, while \$4,527,275 was covered by Federal Deposit Insurance Corporation.

**Investments**

As of December 31, 2011, the City had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>6 Months or Less</u>
FHLB Notes	\$ 350,063	\$ 350,063
STAROhio	474,087	474,087
Total	<u>\$ 824,150</u>	<u>\$ 824,150</u>

**Interest Rate Risk** The City's investment policy limits investment maturities to less than five years.

**Custodial Credit Risk:** For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with investment custodial credit risk beyond the requirement in Ohio law that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 7: DEPOSITS AND INVESTMENTS (Continued)**

**Credit Risk** Standard & Poor’s has assigned STAROhio and FHLB notes an AAA rating. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service.

The City has no investment policy that would further limit its investment choices.

**Concentration of Credit Risk** The following table includes the percentage to total of each investment type held by the City at December 31, 2011:

Investment Type	Fair Value	Percent of Total
FHLB Notes	\$ 350,063	42.48%
STAROhio	474,087	57.52%
Total Investments	\$ 824,150	100.00%

**NOTE 8: PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2011 for real and public utility property taxes represents collections of the 2010 taxes.

2011 real property taxes were levied after October 1, 2011 on the assessed value as of January 1, 2011, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2011 real property taxes are collected in and intended to finance 2012.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2011 public utility property taxes which became a lien December 31, 2010, are levied after October 1, 2011, and are collected in 2012 with real property taxes.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phased out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property was eliminated in calendar year 2009, and the tax on telephone and telecommunications property was eliminated in calendar year 2010. The tax was phased out by reducing the assessment rate on the property each year. The bill replaced the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2010, the City was fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements are being phased out. On June 30, 2011, House Bill No. 153 was signed into law, which further reduced the amounts of these reimbursements.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 8: PROPERTY TAXES (Continued)**

The full tax rate for all City operations for the year ended December 31, 2011 was \$3.90 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2011 property tax receipts were based are as follows:

Real Property	\$ 211,442,550
Public Utilities - Real	90,550,190
Public Utilities -Personal	<u>8,462,390</u>
Total Assessed Value	<u>\$ 310,455,130</u>

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30; with the remainder payable by September 20.

The County Treasurer collects property taxes on behalf of all taxing districts within the County, including the City of Ashland. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility real and tangible personal property taxes, and outstanding delinquencies which became measurable as of December 31, 2011, and for which there is an enforceable legal claim. In the governmental funds, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2011 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On the accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

**NOTE 9: RECEIVABLES**

Receivables at December 31, 2011 consisted of taxes, accounts (billed and unbilled user charged services) and intergovernmental receivables arising from grants, entitlements and shared revenues. All receivables are deemed collectible in full.

**City of Ashland**  
***Notes To The Basic Financial Statements***  
***For the Year Ended December 31, 2011***

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**NOTE 10: INCOME TAX**

The City levies a municipal income tax of 1.5 percent on gross salaries, wages and other personal service compensation earned by residents of the City and on the earnings of nonresidents working within the City. This tax also applies to the net income of businesses operating within the City. Residents of the City are granted a credit up to 1.0 percent for taxes paid to other municipalities.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

Income tax revenues are distributed among the General Fund, Street Maintenance and Repair Special Revenue Fund and the Park and Recreation Special Revenue Fund. The distribution was determined by Ordinance 7-11.

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**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 11: CAPITAL ASSETS**

A summary of changes in capital assets during 2011 follows:

	Balance 1/1/2011	Additions	Deletions	Balance 12/31/2011
<b>Governmental Activities:</b>				
<i>Capital Assets Not Being Depreciated:</i>				
Land	\$ 6,602,531	\$ 379,796	\$ 0	\$ 6,982,327
Construction in Progress	80,871	487,681	(323,661)	244,891
<i>Total Capital Assets, Not Being Depreciated</i>	<u>6,683,402</u>	<u>867,477</u>	<u>(323,661)</u>	<u>7,227,218</u>
<i>Capital Assets, Being Depreciated:</i>				
Buildings and Improvements	9,142,649	165,000	0	9,307,649
Equipment	2,999,720	156,213	(7,995)	3,147,938
Vehicles	4,995,944	372,737	(79,986)	5,288,695
Streets	23,963,522	0	0	23,963,522
Bridges	2,526,671	0	0	2,526,671
Street lighting	845,373	323,661	(12,866)	1,156,168
<i>Total Capital Assets, Being Depreciated</i>	<u>44,473,879</u>	<u>1,017,611</u>	<u>(100,847)</u>	<u>45,390,643</u>
<i>Less Accumulated Depreciation:</i>				
Buildings and Improvements	(4,139,151)	(192,477)	0	(4,331,628)
Equipment	(1,930,739)	(201,526)	6,663	(2,125,602)
Vehicles	(2,998,768)	(419,146)	79,986	(3,337,928)
Streets	(19,784,509)	(478,250)	0	(20,262,759)
Bridges	(1,714,808)	(80,860)	0	(1,795,668)
Street Lighting	(477,407)	(35,689)	12,866	(500,230)
<i>Total Accumulated Depreciation</i>	<u>(31,045,382)</u>	<u>(1,407,948)*</u>	<u>99,515</u>	<u>(32,353,815)</u>
<i>Total Capital Assets Being Depreciated, Net</i>	<u>13,428,497</u>	<u>(390,337)</u>	<u>(1,332)</u>	<u>13,036,828</u>
<i>Total Governmental Activity Capital Assets, Net</i>	<u>\$ 20,111,899</u>	<u>\$ 477,140</u>	<u>\$ (324,993)</u>	<u>\$ 20,264,046</u>

\*Depreciation expense was charge to governmental functions as follows:

General Government	\$ 188,323
Leisure Time Services	125,673
Community and Economic Development	1,262
Security of Persons and Property	269,207
Transportation	823,483
	<u>823,483</u>
Total	<u>\$ 1,407,948</u>

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 11: CAPITAL ASSETS (Continued)**

	Balance 1/1/2011	Additions	Deletions	Balance 12/31/2011
<b>Business-Type Activities:</b>				
<i>Capital Assets Not Being Depreciated:</i>				
Land	\$ 3,538,626	\$ 0	\$ 0	\$ 3,538,626
Construction in Progress	800,324	556,792	(1,189,492)	167,624
<i>Total Capital Assets, Not Being Depreciated</i>	<u>4,338,950</u>	<u>556,792</u>	<u>(1,189,492)</u>	<u>3,706,250</u>
<i>Capital Assets, Being Depreciated:</i>				
Buildings and Improvements	13,538,743	39,886	0	13,578,629
Machinery and Equipment	3,463,340	111,427	(35,625)	3,539,142
Vehicles	1,744,784	15,116	0	1,759,900
Infrastructure	37,322,552	1,566,527	(21,000)	38,868,079
<i>Total Capital Assets, Being Depreciated</i>	<u>56,069,419</u>	<u>1,732,956</u>	<u>(56,625)</u>	<u>57,745,750</u>
<i>Less Accumulated Depreciation:</i>				
Buildings and Improvements	(5,239,954)	(284,763)	0	(5,524,717)
Machinery and Equipment	(1,518,761)	(188,690)	29,059	(1,678,392)
Vehicles	(1,037,988)	(116,528)	0	(1,154,516)
Infrastructure	(15,138,013)	(638,250)	21,000	(15,755,263)
<i>Total Accumulated Depreciation</i>	<u>(22,934,716)</u>	<u>(1,228,231)</u>	<u>50,059</u>	<u>(24,112,888)</u>
<i>Total Capital Assets Being Depreciated, Net</i>	<u>33,134,703</u>	<u>504,725</u>	<u>(6,566)</u>	<u>33,632,862</u>
<i>Total Business-Type Capital Assets, Net</i>	<u>\$ 37,473,653</u>	<u>\$ 1,061,517</u>	<u>\$ (1,196,058)</u>	<u>\$ 37,339,112</u>

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 12: RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City contracts with private carriers for property and fleet insurance, liability insurance and inland marine coverage. Coverage provided is as follows:

<u>Company</u>	<u>Type of Coverage</u>	<u>Period</u>
Westfield Insurance/The Buren Insurance Group, Inc.	Property	8/30/10-8/30/12
St. Paul Travelers/Boales Insurance	Commercial General Liability	8/30/10-8/30/12
	Law Enforcement Liability	8/30/10-8/30/12
	Automobile Liability	8/30/10-8/30/12
	Umbrella Policy	8/30/10-8/30/12
	Basic Errors and Omissions	8/30/10-8/30/12
Public Entities Pool of Ohio	Commercial General Liability	2/28/10-2/28/12

Settlement claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from last year.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

**NOTE 13: OTHER EMPLOYEE BENEFITS**

***A. Compensated Absences***

City employees generally earn vacation ranging from two to five weeks per year based on length of service. Accumulated vacation leave cannot be carried over from one year to another without express written authorization of the Mayor. Sick leave is generally earned at the rate of 4.6 hours for every 80 hours worked and employees may accumulate on continuing basis. Sick leave is fully vested when earned. 25 percent of unused sick leave, up to the following maximums for employees who complete ten years of service plus any accumulated vacation leave, is paid at retirement or death. Sick leave accumulates up to a maximum of 688 hours for members of the Northern Ohio Patrolmen's Benevolent Association, 894 hours for members of The International Association of Fire Fighters Local 1386, AFL-CIO, 688 hours for all non-union City employees and 520 hours for AFSCME employees. As of December 31, 2011, the total liability for unpaid compensated absences was \$853,429.

***B. Additional Insurance***

The City provides life insurance to all employees. The policy is in the amount of \$20,000.

The City contracts with Medical Mutual Insurance Group to provide health insurance to employees. The City and the employees share the cost of the total monthly premiums of \$483.85 single health care, \$1,006.50 employee and spouse health care, \$798.93 employee and child health care and \$1,321.58 family health care. Premiums and co-payments are paid from the same funds that pay the employee's salaries.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 14: SELF-INSURANCE**

The City's health insurance also includes a health reimbursement account (HRA), which is administered by Medical Mutual of Ohio. The HRA is an allocated benefit amount set up by the City to reimburse covered out-of-pocket expenses incurred by covered employees. The allocated benefit amount for those employees electing single coverage was \$1,120 per year, and the allocated benefit amount for those employees electing family coverage was \$2,240 per year. Additionally, the HRA has a rollover feature which allows the amount of unused HRA at the end of the plan year to be added to the new amount available in the new plan year. The maximum amount the HRA may have as an accumulated balance is \$1,620 for single coverage and \$3,240 for family coverage. Providers submit claims to the third-party administrator, which then invoices the City weekly. Due to the small lag in claims payments, the City reports no claims liability at year-end.

**NOTE 15: DEFINED BENEFIT PENSION PLANS**

**A. Ohio Public Employees Retirement System**

Plan Description – The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/investments/cafr.shtml>, writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or calling 614-222-5601 or 1-800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For 2011, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan.

For the year ended December 31, 2011, members in state and local classifications contributed 10.0 percent of covered payroll while public safety and law enforcement members contributed 11.0 percent and 11.6 percent, respectively.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 15: DEFINED BENEFIT PENSION PLANS (Continued)**

The City's 2011 contribution rate was 14.0 percent, except for those plan members in law enforcement or public safety, for whom the City's contribution was 18.1 percent of covered payroll. The portion of employer contributions used to fund pension benefits is net of postemployment health care benefits. The portion of employer contribution allocated to health care for members in the Traditional Plan was 4.0 percent during calendar year 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05 percent during calendar year 2011.

The City's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2011, 2010 and 2009 were \$584,690, \$410,059 and \$396,401, respectively; 95 percent has been contributed for 2011 and 100 percent for 2010 and 2009. Contributions to the member-directed plan for 2011 were \$17,542 made by the City and \$12,530 made by the plan members.

***B. Ohio Police and Fire Pension Fund (OP&F)***

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy - Plan members are required to contribute 10.0 percent of their annual covered salary, while employers are required to contribute 19.5 percent for police officers and 24.0 percent for firefighters. For 2011, a portion of the City's contribution equal to 6.75 percent of covered payroll was allocated to fund the post-employment health care plan. The City's contributions to OP&F for police and firefighters were \$211,037, and \$335,242, \$198,050, and \$316,647 and \$72,359 and \$181,631, for the years ended December 31, 2011, 2010 and 2009, respectively. The full amount has been contributed for 2010 and 2009. 96 percent has been contributed for police and for firefighters for 2011.

**NOTE 16: POSTEMPLOYMENT BENEFITS**

***A. Ohio Public Employees Retirement System***

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment health care plan, which includes a medical plan, a prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and Combined Plans. Members of the Member-Directed plan do not qualify for ancillary benefits, including post-employment health care coverage.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 16: POSTEMPLOYMENT BENEFITS (Continued)**

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/investments/cafr.shtml>, writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or calling 614-222-5601 or 1-800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care benefits.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2011, state and local employers contributed at a rate of 14.0 percent of covered payroll, and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active members do not make contributions to the OPEB Plan.

OPERS' Postemployment Health Care plan was established under, and is administered in accordance with Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding postemployment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4.0 percent during calendar year 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05 percent during calendar year 2011.

The OPERS Board of Trustees is also authorized to establish rules for the retiree, or their surviving beneficiaries, to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and coverage selected.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2011, 2010, and 2009 were \$233,876, \$410,059 and \$331,460, respectively; 95 percent has been contributed for 2011 and 100 percent for 2010 and 2009.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 16: POSTEMPLOYMENT BENEFITS (Continued)**

***B. Ohio Police and Fire Pension Fund (OP&F)***

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined post-employment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium reimbursement and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide healthcare coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required by Ohio Revised Code to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24 percent of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2011, the employer contribution allocated to the health care plan was 6.75 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 16: POSTEMPLOYMENT BENEFITS (Continued)**

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment health care benefits for police and firefighters were \$111,725 and \$131,182, \$104,850 and \$123,906 and \$38,308 and \$71,073 for the years ended December 31, 2011, 2010 and 2009, respectively. The full amount has been contributed for 2010 and 2009. 96 percent has been contributed for police and for firefighters for 2011.

**NOTE 17: LONG-TERM OBLIGATIONS**

Debt Issue	Interest Rate	Original Issue Amount	Date of Maturity
<b>Governmental Activities</b>			
2005 ODOT Loan - US Route 250	3.00%	\$ 462,010	11/28/2015
2003 Justice Center Bond	Various	2,923,000	12/1/2023
2010 Fire Pumper Tanker Bonds	2.00 - 3.00%	280,000	12/1/2014
2010 Fire Equipment and Facility Improvement Bonds	2.00 - 3.00%	340,000	12/1/2014
2010 Squad Bonds	2.00 - 3.00%	185,000	12/1/2014
<b>Business-Type Activities</b>			
OPWC Loans:			
*Water Treatment Plant Improvements	0.00%	92,361	7/1/2029
*Mifflin Avenue Booster Station Renovation Project	0.00%	18,097	7/1/2019
General Obligation Bonds:			
2003 North Trunk Sewer Bond	Various	1,019,000	12/1/2023
2003 Sewer System Bond	Various	1,426,000	12/1/2023
2003 Jamison Creek Bond	Various	1,019,000	12/1/2023
2003 Water System Bond	Various	1,834,000	12/1/2023
2003 Water Treatment Bond	Various	3,360,000	12/1/2023
2003 Reservoir Bond	Various	1,324,000	12/1/2023
2010 Various Sewer Projects Bonds	2.00 - 3.00%	485,000	12/1/2015
2010 EQ Basin Bonds	2.00 - 5.00%	5,380,000	12/1/2035
2010 New Water Projects Bonds	2.00 - 4.25%	770,000	12/1/2020

\* Debt was retired early during 2011.

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**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 17: LONG-TERM OBLIGATIONS (Continued)**

Changes in the long-term obligations of the City during 2011 were as follows:

	Principal Balance 1/1/2011	Additions	(Reductions)	Principal Balance 12/31/2011	Due in One Year
<b>Governmental Activities:</b>					
2003 General Obligation Bonds	\$ 2,124,000	\$ 0	\$ (127,000)	\$ 1,997,000	\$ 131,000
2010 General Obligation Bonds	835,000	0	(235,000)	600,000	200,000
ODOT Loan	329,791	0	(62,089)	267,702	63,966
Compensated Absences	671,546	75,749	(62,895)	684,400	29,928
<i>Total Governmental Activities</i>	<u>\$ 3,960,337</u>	<u>\$ 75,749</u>	<u>\$ (486,984)</u>	<u>\$ 3,549,102</u>	<u>\$ 424,894</u>
<b>Business-Type Activities:</b>					
OPWC Loans	\$ 100,816	\$ 0	\$ (100,816)	\$ 0	\$ 0
2003 General Obligation Bonds	7,251,000	0	(433,000)	6,818,000	449,000
2010 General Obligation Bonds	6,635,000	0	(270,000)	6,365,000	310,000
Premium on 2010 General Obligation Bonds	185,957	0	(14,022)	171,935	0
Compensated Absences	168,771	12,154	(11,896)	169,029	3,817
<i>Total Business-Type Activities</i>	<u>\$ 14,341,544</u>	<u>\$ 12,154</u>	<u>\$ (829,734)</u>	<u>\$ 13,523,964</u>	<u>\$ 762,817</u>

The Ohio Public Works Commission loan and the general obligation bonds in the business-type activities will be paid from user charges of the water and sewer funds. The general obligation bonds in the governmental activities will be repaid with property tax revenues. The compensated absences will be paid from the general operating revenues of the fund from which the employees' salaries are paid.

In 2008, the City was awarded a loan from the Ohio Public Works Commission (OPWC) in the amount of \$92,361 for water treatment plant improvements. The City drew down \$35,988 in 2008 and the remaining \$56,373 in 2009. The loan was repaid in 2011.

In 2009, the Ohio Public Works Commission (OPWC) awarded the City a loan in the amount of \$18,097. The loan proceeds were used for the renovation of the Mifflin Avenue booster station. The loan was repaid in 2011.

General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 17: LONG-TERM OBLIGATIONS (Continued)**

A summary of annual requirements to pay principal and interest on debt outstanding at December 31, 2011 is as follows:

	Business-Type Activities			
	2003 General Obligation Bonds		2010 General Obligation Bonds	
	Principal	Interest	Principal	Interest
2012	\$ 449,000	\$ 301,045	\$ 310,000	\$ 239,653
2013	464,000	285,330	310,000	233,452
2014	484,000	267,930	325,000	224,152
2015	503,000	248,570	330,000	214,403
2016	517,000	228,450	235,000	204,502
2017-2021	2,997,000	748,238	1,245,000	872,012
2022-2026	1,404,000	95,582	1,080,000	659,769
2027-2031	0	0	1,295,000	448,425
2032-2035	0	0	1,235,000	151,375
Totals	<u>\$ 6,818,000</u>	<u>\$ 2,175,145</u>	<u>\$ 6,365,000</u>	<u>\$ 3,247,743</u>

	Governmental Activities					
	2003 General Obligation Bonds		ODOT Loan		2010 General Obligation Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2012	\$ 131,000	\$ 88,192	\$ 63,966	\$ 11,067	\$ 200,000	\$ 16,000
2013	136,000	83,608	65,901	9,240	200,000	12,000
2014	141,000	78,508	67,892	7,357	200,000	6,000
2015	147,000	72,867	69,943	5,418	0	0
2016	153,000	66,988	0	0	0	0
2017-2021	878,000	219,038	0	0	0	0
2022-2023	411,000	27,945	0	0	0	0
Totals	<u>\$ 1,997,000</u>	<u>\$ 637,146</u>	<u>\$ 267,702</u>	<u>\$ 33,082</u>	<u>\$ 600,000</u>	<u>\$ 34,000</u>

	Business Type Activities		Governmental Activities	
	Total		Total	
	Principal	Interest	Principal	Interest
2012	\$ 759,000	\$ 540,698	\$ 394,966	\$ 115,259
2013	774,000	518,782	401,901	104,848
2014	809,000	492,082	408,892	91,865
2015	833,000	462,973	216,943	78,285
2016	752,000	432,952	153,000	66,988
2017-2021	4,242,000	1,620,250	878,000	219,038
2022-2026	2,484,000	755,351	411,000	27,945
2027-2031	1,295,000	448,425	0	0
2032-2035	1,235,000	151,375	0	0
Totals	<u>\$ 13,183,000</u>	<u>\$ 5,422,888</u>	<u>\$ 2,864,702</u>	<u>\$ 704,228</u>

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 17: LONG-TERM OBLIGATIONS (Continued)**

***2003 Various Purpose Improvement Bonds***

The \$12,905,000 bond issue consists of serial and term bonds. The serial bonds were issued with a varying interest rate of 1.15-4.5 percent. The term bonds that mature in the year 2018, with an interest rate of 4.75 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2016, and on each December 1 thereafter at 100 percent of the principal amount thereof plus accrued interest to the date of redemption according to the following schedule:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2016	\$670,000
2017	705,000

The term bonds due December 1, 2020 with an interest rate of 4.75 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2019 in the amount of \$775,000 (and the balance of \$810,000 is to be paid at stated maturity on December 1, 2020), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to the redemption date.

The term bonds due December 1, 2022 with an interest rate of 4.75 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2021 in the amount of \$850,000 (and the balance of \$885,000 is to be paid at stated maturity on December 1, 2022), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to the redemption date.

The bonds maturing on or after December 1, 2014 are subject to prior redemption, by and at the sole option of the City, either in whole or in part (as selected by the City and in integral multiples of \$5,000), on any date on or after December 1, 2013, at 100 percent of par, plus interest accrued to the redemption date.

***2010 Various Purpose Improvement Bonds***

The \$7,470,000 bond issue consists of serial and term bonds. The serial bonds were issued with a varying interest rate of 2.00-4.30 percent. The term bonds that mature on December 1, 2022, with an interest rate of 3.25 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2021 in the amount of \$195,000 (and the balance of \$200,000 is to be paid at stated maturity on December 1, 2022), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2024, with an interest rate of 3.45 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2023 in the amount of \$210,000 (and the balance of \$215,000 is to be paid at stated maturity on December 1, 2024), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

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**NOTE 17: LONG-TERM OBLIGATIONS (Continued)**

The term bonds that mature on December 1, 2026, with an interest rate of 3.55 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2025 in the amount of \$225,000 (and the balance of \$230,000 is to be paid at stated maturity on December 1, 2026), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2028, with an interest rate of 3.75 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2027 in the amount of \$240,000 (and the balance of \$250,000 is to be paid at stated maturity on December 1, 2028), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2030, with an interest rate of 4.00 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2029 in the amount of \$255,000 (and the balance of \$270,000 is to be paid at stated maturity on December 1, 2030), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2032, with an interest rate of 4.25 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2031 in the amount of \$280,000 (and the balance of \$290,000 is to be paid at stated maturity on December 1, 2032), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2035, with an interest rate of 5.00 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2034 in the amount of \$315,000 (and the balance of \$330,000 is to be paid at stated maturity on December 1, 2035), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

Term bonds redeemed by other than mandatory redemption, or purchased for cancellation, may be credited against the applicable mandatory redemption requirement for the corresponding term bonds.

The bonds maturing on or after December 1, 2021 are subject to prior redemption, by and at the sole option of the City, in whole or in part as selected by the City (in whole multiples of \$5,000), on any date on or after December 1, 2020, at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to the redemption date.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 18: INTERFUND TRANSFERS**

Following is a summary of transfers in and out for all funds for 2011:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General	\$ 0	\$ 909,019
Street	357,849	0
Non-Major Governmental Funds:		
Park and Recreation	20,000	0
Ashland Public Transportation	80,000	0
Capital Improvement	266,700	0
CCA Monitoring	3,000	0
Emergency Grounds	25,000	
Nature Preserve Fund	21,257	0
Total Non-Major Governmental Funds	<u>415,957</u>	<u>0</u>
Major Enterprise Funds:		
Water	0	61,271
Sewer	61,271	0
Non-Major Enterprise Funds:		
Brookside Swimming Pool	10,000	0
Brookside Golf Course	125,213	0
Total Non-Major Enterprise Funds:	<u>135,213</u>	<u>0</u>
Total All Funds:	<u>\$ 970,290</u>	<u>\$ 970,290</u>

The transfers from the General Fund to the various other funds were to provide additional resources for current operations. The water fund transferred capital assets in the amount of \$61,271 to the sewer fund.

**NOTE 19: CONTRACTUAL COMMITMENTS**

As of December 31, 2011, the City had contractual commitments for the following project:

	<u>Contractual Commitment</u>	<u>Expended</u>	<u>Balance 12/31/2011</u>
Simonson - Wil research lift station	\$ 460,837	\$ (51,806)	\$ 409,031

At December 31 2011, the City had \$162,919 of outstanding encumbrances in the Street Maintenance Repair Fund for traffic signal improvements.

**City of Ashland**  
***Notes To The Basic Financial Statements***  
***For the Year Ended December 31, 2011***

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**NOTE 20: CONTINGENCIES**

***A. Grants***

The City received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on the overall financial position of the City at December 31, 2011.

***B. Litigation***

The City is a party to several legal proceedings. City management is of the opinion that ultimate disposition of these proceedings will not have a material effect, if any, on the financial condition of the City.

**NOTE 21: JOINTLY GOVERNED ORGANIZATIONS**

***A. Ashland Community Improvement Corporation***

The City participates in the Ashland Community Improvement Corporation (CIC), a 501(c)(3) not-for-profit-corporation established under Ohio Revised Code Section 1724.10. The CIC administers the CDBG revolving loan program in conjunction with the City's revolving loan fund.

The CIC board consists of thirty members, two-fifths of whom are required by the Ohio Revised Code to be from the participating governments. Ashland City has one representative on the CIC board. Financial information can be obtained from the Ashland Community Improvement Corporation, 47 West Main Street, Ashland, Ohio 44805.

***B. Ashland Area Council for Economic Development***

The Ashland Area Council for Economic Development (Council) is a jointly governed organization between the City and Ashland County. The Council was organized to undertake joint programs for economic development in the Ashland County area. The Council's board consists of a council member from the City of Ashland, a representative appointed by City Council, a member of the Board of County Commissioners, and a representative appointed by the Board of Commissioners. Each term is for three years. In 2011, the City contributed \$40,000 to the Council. Financial information can be obtained from the Ashland Area Council for Economic Development, 206 Claremont Avenue, Ashland, Ohio 44805.

**City of Ashland**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2011**

**NOTE 22: FUND BALANCE**

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other funds are presented as follows:

	General	Street Maintenance and Repair	Other Governmental Funds	Total
Nonspendable for:				
Prepays	\$ 85,412	\$ 14,115	\$ 14,689	\$ 114,216
Inventory	0	220,921	0	220,921
Total Nonspendable	85,412	235,036	14,689	335,137
Restricted for:				
Roads and Bridges	0	1,131,935	111,065	1,243,000
Public Transportation	0	0	156,892	156,892
Municipal Court Programs	0	0	639,261	639,261
Police and Fire	0	0	2,828	2,828
Community Development	0	0	145,844	145,844
Debt Service	0	0	151,802	151,802
Capital Projects	0	0	987,178	987,178
Other Purposes	0	0	43,110	43,110
Total Restricted	0	1,131,935	2,237,980	3,369,915
Committed for:				
Section 125	3,020	0	0	3,020
Fire/Rescue Equipment	0	0	158,305	158,305
Police Donations	0	0	1,394	1,394
Mayor's Underprivileged Children	0	0	2,246	2,246
Industrial Park Fund	0	0	204,179	204,179
Emergency Grounds Maintenance	0	0	25,348	25,348
Nature Preserve	0	0	1,720	1,720
Park and Recreation	0	0	87,025	87,025
Total Committed	3,020	0	480,217	483,237
Assigned for:				
Encumbrances	129,698	0	0	129,698
Unassigned	1,874,507	0	(1,982)	1,872,525
Total Fund Balance	<u>\$2,092,637</u>	<u>\$ 1,366,971</u>	<u>\$ 2,730,904</u>	<u>\$ 6,190,512</u>

# Combining Statements for Nonmajor Governmental Funds



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## CITY OF ASHLAND, OHIO

### Fund Descriptions – Nonmajor Funds

#### *Nonmajor Special Revenue Funds*

To account for revenues from specific sources which legally, or otherwise, are restricted to expenditures for specific purposes.

**State Highway** - To account for that portion of the state gasoline tax and motor vehicle registration fees designated for maintenance of State highways within the City.

**Permissive Tax** - To account for the additional motor vehicle registration fees designated for maintenance and repair of streets within the City that is collected by the County.

**City Permissive** - To account for the deposit, control and expenditure of additional vehicle License Tax.

**Bandshell Improvements** - To account for the deposit, control and expenditure of donated monies to be used for bandshell improvement.

**Park & Recreation** - To account for revenue from all sources to maintain and operate all areas of the park & recreation department.

**Nature Preserve** - To account for the deposit, control and expenditures of monies to be used for the maintenance and development of the nature preserve.

**Fire/Rescue Training** - To account for grants and donations and expenditures for EMS grant expenditures.

**Fire/Rescue Equipment** - To account for note proceeds and other revenues and expenditures for equipment purchases, and principal and interest on equipment purchases.

**Community Development Block Grant** - To account for grant revenue and expenditures for specific sewer, water treatment and landscaping projects.

**Ohio Regional Development Housing** - To account for the deposit control and expenditure of monies for the Ohio Regional Development Housing Program through habit for humanity, down payments and rehab assistance.

**Firemens Pension** - To account for accumulated property taxes levied for the payment of current employer contributions for Fire disability and pension benefits and the accrued liability.

**Policemens Pension** - To account for accumulated property taxes levied for the payment of current employer contributions for Police disability and pension benefits and the accrued liability.

## CITY OF ASHLAND, OHIO

### Fund Descriptions – Nonmajor Funds (continued)

**Drug Law Enforcement** - To account for revenue from fines and expenditures as stated in ORC 2925.03.

**Enforcement & Education** - To account for the collection of revenue from fines and the expenditure as set forth in ORC 4511.99.

**Ashland Public Transportation** - To account for Federal, State and Elderly grants and fare box revenue and for the expenditure of the total transit operation.

**Municipal Court Computer** - To account for the deposit of revenue from fines and the expenditures for computers for the Municipal Court.

**Indigent Drivers** - To account for the deposit and control of revenue from fines and the expenditures of ACCADA and alcohol treatment.

**Municipal Probation** - To account for the deposit and control of revenue from fines and the expenditures for the operation of the Probation Department.

**Police Donations** - To account for the deposit and control of revenue from donations and the expenditures for the purchase of equipment.

**Home Arrest** - To account for the deposit and control of revenue from fines and the expenditures for Monitoring services.

**Community Corrections** - To account for the deposit and control of revenue from a CCA Grant and the expenditure for probation operations pursuant to ORC 2951.021.

**Municipal Court Special Program** - To account for the deposit, control and expenditure of monies to be used for special projects as determined by the Municipal Court, including but not limited to , those purposes set forth in ORC 1901.26.

**CCA Monitoring** - To account for the deposit, control and expenditure of monies from fees to be used for personal services and other expenditures.

**Revolving Loan** - To account for the deposit, control and expenditure of monies from repayments and interest to be used for miscellaneous expenditures related to revolving loans.

**Mayor's Underprivileged Children** - To account for the deposit, control and expenditure of monies from program income and interest to be used for miscellaneous expenditures related to this fund.

## CITY OF ASHLAND, OHIO

### *Fund Descriptions – Nonmajor Funds (continued)*

***Indigent Driver's Interlock*** - To account for the deposit, control of revenue and expenditure of monies for the purpose pursuant to ORC 4510.13.

***Continuing Education*** - To account for funds received for paying the cost of continuing professional training programs.

***Assistance Grant*** - To account for the deposit, control and expenditure of monies from United States Department of Justice Grant Program.

***Industrial Park*** - To account for the deposit, control and expenditure of monies to be used for said purpose.

***Emergency Grounds Maintenance*** - To account for funds received for paying the costs of caring for vacant homes by the city and nuisance claims for negligent homeowners.

### ***Nonmajor Debt Service Funds***

***General Obligation Bond Retirement*** - To account for resources used for the payment of principal and interest and fiscal charges related to general obligation debt.

***Note Retirement*** - To account for resources used for the payment of principal and interest and fiscal charges related to note debt.

### ***Nonmajor Capital Projects Funds***

***Capital Improvement*** - To account for the deposit, control and expenditure of monies from assessments and interest income to pay for various capital improvement projects.

***Brookside Nature Preserve*** - To account for the deposit, control and expenditure of monies relative to funds obtained through the Ohio Public Works Commission to pay for various capital improvement projects to the Brookside Nature Preserve.

**City of Ashland**  
*Combining Balance Sheet*  
*Nonmajor Governmental Funds*  
*December 31, 2011*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 1,465,109	\$ 151,802	\$ 996,575	\$ 2,613,486
Receivables:				
Taxes	512,061	246,385	0	758,446
Accounts	62,885	0	2,071	64,956
Intergovernmental Receivable	846,167	17,973	0	864,140
Prepaid Items	14,689	0	0	14,689
<i>Total Assets</i>	<u>\$ 2,900,911</u>	<u>\$ 416,160</u>	<u>\$ 998,646</u>	<u>\$ 4,315,717</u>
<b>Liabilities</b>				
Accounts Payable	\$ 48,862	\$ 0	\$ 11,468	\$ 60,330
Accrued Wages	20,816	0	0	20,816
Intergovernmental Payable	15,929	0	0	15,929
Deferred Revenue	1,223,380	264,358	0	1,487,738
<i>Total Liabilities</i>	<u>1,308,987</u>	<u>264,358</u>	<u>11,468</u>	<u>1,584,813</u>
<b>Fund Balances</b>				
Nonspendable	14,689	0	0	14,689
Restricted	1,099,000	151,802	987,178	2,237,980
Committed	480,217	0	0	480,217
Unassigned	(1,982)	0	0	(1,982)
<i>Total Fund Balances</i>	<u>1,591,924</u>	<u>151,802</u>	<u>987,178</u>	<u>2,730,904</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$ 2,900,911</u>	<u>\$ 416,160</u>	<u>\$ 998,646</u>	<u>\$ 4,315,717</u>

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Governmental Funds*  
*For the Year Ended December 31, 2011*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Revenues</b>				
Property Taxes	\$ 336,454	\$ 161,204	\$ 0	\$ 497,658
Income Taxes	714,213	0	0	714,213
Charges for Services	487,738	0	0	487,738
Fines and Forfeitures	402,462	0	0	402,462
Intergovernmental	1,040,631	20,486	320,000	1,381,117
Interest	13	0	401	414
Rental Income	64,541	0	0	64,541
Contributions and Donations	36,146	0	193,400	229,546
Other	10,834	0	4,932	15,766
<i>Total Revenues</i>	<u>3,093,032</u>	<u>181,690</u>	<u>518,733</u>	<u>3,793,455</u>
<b>Expenditures</b>				
Current:				
General Government	608,286	0	910	609,196
Security of Persons and Property	880,541	0	11,468	892,009
Public Health	20,877	0	0	20,877
Leisure Time Services	1,056,252	0	0	1,056,252
Community and Economic Development	314,773	0	0	314,773
Capital Outlay	495,576	0	767,275	1,262,851
Debt Service:				
Principal Retirement	273,502	150,587	0	424,089
Interest and Fiscal Charges	33,295	93,518	0	126,813
<i>Total Expenditures</i>	<u>3,683,102</u>	<u>244,105</u>	<u>779,653</u>	<u>4,706,860</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(590,070)</u>	<u>(62,415)</u>	<u>(260,920)</u>	<u>(913,405)</u>
<b>Other Financing Sources</b>				
Transfers In	149,257	0	266,700	415,957
Proceeds from Sales of Capital Assets	90,890	0	0	90,890
<i>Total Other Financing Sources</i>	<u>240,147</u>	<u>0</u>	<u>266,700</u>	<u>506,847</u>
<i>Net Change in Fund Balances</i>	(349,923)	(62,415)	5,780	(406,558)
<i>Fund Balances Beginning of Year</i>	<u>1,941,847</u>	<u>214,217</u>	<u>981,398</u>	<u>3,137,462</u>
<i>Fund Balances End of Year</i>	<u>\$ 1,591,924</u>	<u>\$ 151,802</u>	<u>\$ 987,178</u>	<u>\$ 2,730,904</u>

**City of Ashland**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds*  
*December 31, 2011*

	<u>State Highway</u>	<u>City Permissive</u>	<u>Bandshell Improvements</u>	<u>Park &amp; Recreation</u>
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 35,192	\$ 50,165	\$ 43,110	\$ 18,421
Receivables:				
Taxes	0	0	0	327,129
Accounts	0	0	0	0
Intergovernmental Receivable	32,570	44,183	0	9,646
Prepaid Items	0	0	0	12,538
<i>Total Assets</i>	<u>\$ 67,762</u>	<u>\$ 94,348</u>	<u>\$ 43,110</u>	<u>\$ 367,734</u>
<b>Liabilities</b>				
Accounts Payable	\$ 0	\$ 0	\$ 0	\$ 0
Accrued Wages	0	0	0	12,955
Intergovernmental Payable	0	0	0	10,875
Deferred Revenue	21,227	29,818	0	244,341
<i>Total Liabilities</i>	<u>21,227</u>	<u>29,818</u>	<u>0</u>	<u>268,171</u>
<b>Fund Balances</b>				
Nonspendable	0	0	0	12,538
Restricted	46,535	64,530	43,110	0
Committed	0	0	0	87,025
Unassigned	0	0	0	0
<i>Total Fund Balances</i>	<u>46,535</u>	<u>64,530</u>	<u>43,110</u>	<u>99,563</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$ 67,762</u>	<u>\$ 94,348</u>	<u>\$ 43,110</u>	<u>\$ 367,734</u>

(Continued)

<u>Nature Preserve</u>	<u>Fire/Rescue Training</u>	<u>Fire/Rescue Equipment</u>	<u>Community Development Block Grant</u>	<u>Ohio Regional Development Housing</u>	<u>Firemens Pension</u>	<u>Policemens Pension</u>
\$ 1,720	\$ 2,828	\$ 164,247	\$ 110	\$ 54,883	\$ 0	\$ 0
0	0	0	0	0	92,466	92,466
0	0	0	0	2,656	0	0
0	0	0	146,959	500,000	7,049	7,049
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>\$ 1,720</u>	<u>\$ 2,828</u>	<u>\$ 164,247</u>	<u>\$ 147,069</u>	<u>\$ 557,539</u>	<u>\$ 99,515</u>	<u>\$ 99,515</u>
\$ 0	\$ 0	\$ 5,942	\$ 0	\$ 0	\$ 0	\$ 0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
<u>0</u>	<u>0</u>	<u>0</u>	<u>131,959</u>	<u>468,000</u>	<u>99,515</u>	<u>99,515</u>
<u>0</u>	<u>0</u>	<u>5,942</u>	<u>131,959</u>	<u>468,000</u>	<u>99,515</u>	<u>99,515</u>
0	0	0	0	0	0	0
0	2,828	0	15,110	89,539	0	0
1,720	0	158,305	0	0	0	0
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>1,720</u>	<u>2,828</u>	<u>158,305</u>	<u>15,110</u>	<u>89,539</u>	<u>0</u>	<u>0</u>
<u>\$ 1,720</u>	<u>\$ 2,828</u>	<u>\$ 164,247</u>	<u>\$ 147,069</u>	<u>\$ 557,539</u>	<u>\$ 99,515</u>	<u>\$ 99,515</u>

(Continued)

**City of Ashland**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds (Continued)*  
*December 31, 2011*

	<u>Drug Law Enforcement</u>	<u>Enforcement &amp; Education</u>	<u>Ashland Public Transportation</u>	<u>Municipial Court Computer</u>
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 27,087	\$ 8,698	\$ 192,349	\$ 211,378
Receivables:				
Taxes	0	0	0	0
Accounts	0	0	1,295	9,614
Intergovernmental Receivable	0	0	38,309	0
Prepaid Items	0	0	0	0
<i>Total Assets</i>	<u>\$ 27,087</u>	<u>\$ 8,698</u>	<u>\$ 231,953</u>	<u>\$ 220,992</u>
<b>Liabilities</b>				
Accounts Payable	\$ 0	\$ 0	\$ 36,411	\$ 3,153
Accrued Wages	0	0	0	0
Intergovernmental Payable	0	0	341	0
Deferred Revenue	0	0	38,309	0
<i>Total Liabilities</i>	<u>0</u>	<u>0</u>	<u>75,061</u>	<u>3,153</u>
<b>Fund Balances</b>				
Nonspendable	0	0	0	0
Restricted	27,087	8,698	156,892	217,839
Committed	0	0	0	0
Unassigned	0	0	0	0
<i>Total Fund Balances</i>	<u>27,087</u>	<u>8,698</u>	<u>156,892</u>	<u>217,839</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$ 27,087</u>	<u>\$ 8,698</u>	<u>\$ 231,953</u>	<u>\$ 220,992</u>

(Continued)

<u>Indigent Drivers</u>	<u>Municipal Probation</u>	<u>Police Donations</u>	<u>Home Arrest</u>	<u>Community Corrections</u>	<u>Municipal Court Special Program</u>	<u>CCA Monitoring</u>
\$ 52,588	\$ 106,830	\$ 1,394	\$ 1,728	\$ 5,330	\$ 160,480	\$ 4,003
0	0	0	0	0	0	0
0	11,420	0	0	0	4,798	0
0	0	0	0	55,273	0	0
0	1,517	0	0	634	0	0
<u>\$ 52,588</u>	<u>\$ 119,767</u>	<u>\$ 1,394</u>	<u>\$ 1,728</u>	<u>\$ 61,237</u>	<u>\$ 165,278</u>	<u>\$ 4,003</u>
\$ 0	\$ 0	\$ 0	\$ 0	\$ 3,356	\$ 0	\$ 0
0	5,546	0	0	2,231	0	84
0	2,835	0	0	1,725	138	15
0	0	0	0	55,273	0	0
0	8,381	0	0	62,585	138	99
0	1,517	0	0	634	0	0
52,588	109,869	0	1,728	0	165,140	3,904
0	0	1,394	0	0	0	0
0	0	0	0	(1,982)	0	0
<u>52,588</u>	<u>111,386</u>	<u>1,394</u>	<u>1,728</u>	<u>(1,348)</u>	<u>165,140</u>	<u>3,904</u>
<u>\$ 52,588</u>	<u>\$ 119,767</u>	<u>\$ 1,394</u>	<u>\$ 1,728</u>	<u>\$ 61,237</u>	<u>\$ 165,278</u>	<u>\$ 4,003</u>

(Continued)

**City of Ashland**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds (Continued)*  
*December 31, 2011*

	<u>Revolving Loan</u>	<u>Mayor's Underprivileged Children</u>	<u>Indigent Driver's Interlock</u>	<u>Continuing Education</u>	<u>Assistance Grant</u>
<b>Assets</b>					
Equity in Pooled Cash and Investments	\$ 41,195	\$ 2,246	\$ 47,625	\$ 1,975	\$ 0
Receivables:					
Taxes	0	0	0	0	0
Accounts	0	0	2,808	0	0
Intergovernmental Receivable	0	0	0	0	5,129
Prepaid Items	0	0	0	0	0
<i>Total Assets</i>	<u>\$ 41,195</u>	<u>\$ 2,246</u>	<u>\$ 50,433</u>	<u>\$ 1,975</u>	<u>\$ 5,129</u>
<b>Liabilities</b>					
Accounts Payable	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Accrued Wages	0	0	0	0	0
Intergovernmental Payable	0	0	0	0	0
Deferred Revenue	0	0	0	0	5,129
<i>Total Liabilities</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>5,129</u>
<b>Fund Balances</b>					
Nonspendable	0	0	0	0	0
Restricted	41,195	0	50,433	1,975	0
Committed	0	2,246	0	0	0
Unassigned	0	0	0	0	0
<i>Total Fund Balances</i>	<u>41,195</u>	<u>2,246</u>	<u>50,433</u>	<u>1,975</u>	<u>0</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$ 41,195</u>	<u>\$ 2,246</u>	<u>\$ 50,433</u>	<u>\$ 1,975</u>	<u>\$ 5,129</u>

Industrial Park	Emergency Grounds Maintenance	Totals
\$ 204,179	\$ 25,348	\$ 1,465,109
0	0	512,061
0	30,294	62,885
0	0	846,167
0	0	14,689
<u>\$ 204,179</u>	<u>\$ 55,642</u>	<u>\$ 2,900,911</u>
\$ 0	\$ 0	\$ 48,862
0	0	20,816
0	0	15,929
0	30,294	1,223,380
<u>0</u>	<u>30,294</u>	<u>1,308,987</u>
0	0	14,689
0	0	1,099,000
204,179	25,348	480,217
0	0	(1,982)
<u>204,179</u>	<u>25,348</u>	<u>1,591,924</u>
<u>\$ 204,179</u>	<u>\$ 55,642</u>	<u>\$ 2,900,911</u>

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds*  
*For the Year Ended December 31, 2011*

	State Highway	Permissive Tax	City Permissive	Bandshell Improvements	Park & Recreation
<b>Revenues</b>					
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 0	\$ 141,683
Income Taxes	0	0	0	0	714,213
Charges for Services	0	0	0	0	58,965
Fines and Forfeitures	0	0	0	0	0
Intergovernmental	73,981	100,000	93,952	0	20,475
Rental Income	0	0	0	0	0
Contributions and Donations	0	0	0	21,758	1,200
Interest	0	0	0	0	0
Other	0	0	0	0	2,912
<i>Total Revenues</i>	<u>73,981</u>	<u>100,000</u>	<u>93,952</u>	<u>21,758</u>	<u>939,448</u>
<b>Expenditures</b>					
Current:					
General Government:	0	0	0	0	0
Security of Persons and Property	0	0	0	0	0
Public Health	0	0	0	0	0
Leisure Time Services	0	0	0	17,359	1,010,656
Community and Economic Development	0	0	0	0	0
Capital Outlay	8,851	100,000	102,800	0	0
Debt Service:					
Principal Retirement	62,089	0	0	0	6,413
Interest and Fiscal Charges	9,432	0	0	0	692
<i>Total Expenditures</i>	<u>80,372</u>	<u>100,000</u>	<u>102,800</u>	<u>17,359</u>	<u>1,017,761</u>
<i>Excess (Deficiency) of Revenues Over (Under) Expenditures</i>	<u>(6,391)</u>	<u>0</u>	<u>(8,848)</u>	<u>4,399</u>	<u>(78,313)</u>
<b>Other Financing Sources</b>					
Transfers In	0	0	0	0	20,000
Proceeds from Sale of Capital Assets	0	0	0	0	0
<i>Total Other Financing Sources</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>20,000</u>
<i>Net Change in Fund Balances</i>	<u>(6,391)</u>	<u>0</u>	<u>(8,848)</u>	<u>4,399</u>	<u>(58,313)</u>
<i>Fund Balances Beginning of Year</i>	<u>52,926</u>	<u>0</u>	<u>73,378</u>	<u>38,711</u>	<u>157,876</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$ 46,535</u>	<u>\$ 0</u>	<u>\$ 64,530</u>	<u>\$ 43,110</u>	<u>\$ 99,563</u>

(Continued)

Nature Preserve	Fire/Rescue Training	Fire/Rescue Equipment	Community Development Block Grant	Ohio Regional Development Housing	Firemens Pension	Policemens Pension
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 97,385	\$ 97,386
0	0	0	0	0	0	0
0	0	339,157	0	0	0	0
0	0	0	0	0	0	0
0	0	0	34,211	188,756	13,102	13,102
8,700	0	0	0	0	0	0
0	9,387	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	6,439	0	0
<u>8,700</u>	<u>9,387</u>	<u>339,157</u>	<u>34,211</u>	<u>195,195</u>	<u>110,487</u>	<u>110,488</u>
0	0	0	0	0	0	0
0	7,439	5,942	0	0	110,487	110,488
0	0	0	0	0	0	0
28,237	0	0	0	0	0	0
0	0	0	64,484	250,289	0	0
0	0	243,190	0	0	0	0
0	0	205,000	0	0	0	0
0	0	23,171	0	0	0	0
<u>28,237</u>	<u>7,439</u>	<u>477,303</u>	<u>64,484</u>	<u>250,289</u>	<u>110,487</u>	<u>110,488</u>
<u>(19,537)</u>	<u>1,948</u>	<u>(138,146)</u>	<u>(30,273)</u>	<u>(55,094)</u>	<u>0</u>	<u>0</u>
21,257	0	0	0	0	0	0
0	0	0	0	0	0	0
<u>21,257</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
1,720	1,948	(138,146)	(30,273)	(55,094)	0	0
0	880	296,451	45,383	144,633	0	0
<u>\$ 1,720</u>	<u>\$ 2,828</u>	<u>\$ 158,305</u>	<u>\$ 15,110</u>	<u>\$ 89,539</u>	<u>\$ 0</u>	<u>\$ 0</u>

(Continued)

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (Continued)*  
*For the Year Ended December 31, 2011*

	Drug Law Enforcement	Enforcement & Education	Ashland Public Transportation	Municipal Court Computer
<b>Revenues</b>				
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Income Taxes	0	0	0	0
Charges for Services	0	0	88,696	0
Fines and Forfeitures	5,123	3,277	0	120,112
Intergovernmental	0	0	408,546	0
Rental Income	0	0	0	0
Contributions and Donations	0	0	0	0
Interest	0	0	0	0
Other	0	0	0	0
<i>Total Revenues</i>	<u>5,123</u>	<u>3,277</u>	<u>497,242</u>	<u>120,112</u>
<b>Expenditures</b>				
Current:				
General Government:	0	0	570,521	677
Security of Persons and Property	9,504	1,299	0	89,803
Public Health	0	0	0	0
Leisure Time Services	0	0	0	0
Community and Economic Development	0	0	0	0
Capital Outlay	0	0	40,735	0
Debt Service:				
Principal Retirement	0	0	0	0
Interest and Fiscal Charges	0	0	0	0
<i>Total Expenditures</i>	<u>9,504</u>	<u>1,299</u>	<u>611,256</u>	<u>90,480</u>
<i>Excess (Deficiency) of Revenues Over (Under) Expenditures</i>	<u>(4,381)</u>	<u>1,978</u>	<u>(114,014)</u>	<u>29,632</u>
<b>Other Financing Sources</b>				
Transfers In	0	0	80,000	0
Proceeds from Sale of Capital Assets	0	0	0	0
<i>Total Other Financing Sources</i>	<u>0</u>	<u>0</u>	<u>80,000</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	(4,381)	1,978	(34,014)	29,632
<i>Fund Balances Beginning of Year</i>	<u>31,468</u>	<u>6,720</u>	<u>190,906</u>	<u>188,207</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$ 27,087</u>	<u>\$ 8,698</u>	<u>\$ 156,892</u>	<u>\$ 217,839</u>

(Continued)

Indigent Drivers	Municipal Probation	Police Donations	Home Arrest	Community Corrections	Municipal Court Special Program	CCA Monitoring
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
7,802	188,498	0	0	0	52,104	5,315
0	0	0	0	94,246	0	0
0	0	0	0	0	0	0
0	0	1,739	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
<u>7,802</u>	<u>188,498</u>	<u>1,739</u>	<u>0</u>	<u>94,246</u>	<u>52,104</u>	<u>5,315</u>
0	0	0	0	0	0	0
21,247	239,340	635	0	143,029	123,508	9,413
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
<u>21,247</u>	<u>239,340</u>	<u>635</u>	<u>0</u>	<u>143,029</u>	<u>123,508</u>	<u>9,413</u>
<u>(13,445)</u>	<u>(50,842)</u>	<u>1,104</u>	<u>0</u>	<u>(48,783)</u>	<u>(71,404)</u>	<u>(4,098)</u>
0	0	0	0	0	0	3,000
0	0	0	0	0	0	0
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>3,000</u>
(13,445)	(50,842)	1,104	0	(48,783)	(71,404)	(1,098)
<u>66,033</u>	<u>162,228</u>	<u>290</u>	<u>1,728</u>	<u>47,435</u>	<u>236,544</u>	<u>5,002</u>
<u>\$ 52,588</u>	<u>\$ 111,386</u>	<u>\$ 1,394</u>	<u>\$ 1,728</u>	<u>\$ (1,348)</u>	<u>\$ 165,140</u>	<u>\$ 3,904</u>

(Continued)

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (Continued)*  
*For the Year Ended December 31, 2011*

	Revolving Loan	Mayor's Underprivileged Children	Indigent Driver's Interlock	Continuing Education	Assistance Grant	Industrial Park
<b>Revenues</b>						
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Income Taxes	0	0	0	0	0	0
Charges for Services	0	0	0	0	0	0
Fines and Forfeitures	0	0	20,231	0	0	0
Intergovernmental	0	0	0	260	0	0
Rental Income	0	0	0	0	0	55,841
Contributions and Donations	0	2,062	0	0	0	0
Interest	13	0	0	0	0	0
Other	0	0	0	0	0	1,219
<i>Total Revenues</i>	<u>13</u>	<u>2,062</u>	<u>20,231</u>	<u>260</u>	<u>0</u>	<u>57,060</u>
<b>Expenditures</b>						
Current:						
General Government:	0	0	0	0	0	37,088
Security of Persons and Property	0	0	450	0	7,957	0
Public Health	0	0	0	0	0	0
Leisure Time Services	0	0	0	0	0	0
Community and Economic Development	0	0	0	0	0	0
Capital Outlay	0	0	0	0	0	0
Debt Service:						
Principal Retirement	0	0	0	0	0	0
Interest and Fiscal Charges	0	0	0	0	0	0
<i>Total Expenditures</i>	<u>0</u>	<u>0</u>	<u>450</u>	<u>0</u>	<u>7,957</u>	<u>37,088</u>
<i>Excess (Deficiency) of Revenues Over (Under) Expenditures</i>	<u>13</u>	<u>2,062</u>	<u>19,781</u>	<u>260</u>	<u>(7,957)</u>	<u>19,972</u>
<b>Other Financing Sources</b>						
Transfers In	0	0	0	0	0	0
Proceeds from Sale of Capital Assets	0	0	0	0	0	90,890
<i>Total Other Financing Sources</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>90,890</u>
<i>Net Change in Fund Balances</i>	13	2,062	19,781	260	(7,957)	110,862
<i>Fund Balances Beginning of Year</i>	<u>41,182</u>	<u>184</u>	<u>30,652</u>	<u>1,715</u>	<u>7,957</u>	<u>93,317</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$ 41,195</u>	<u>\$ 2,246</u>	<u>\$ 50,433</u>	<u>\$ 1,975</u>	<u>\$ 0</u>	<u>\$ 204,179</u>

Emergency Grounds Maintenance		Totals
\$ 0	\$ 336,454	
0	714,213	
920	487,738	
0	402,462	
0	1,040,631	
0	64,541	
0	36,146	
0	13	
264	10,834	
<u>1,184</u>	<u>3,093,032</u>	
0	608,286	
0	880,541	
20,877	20,877	
0	1,056,252	
0	314,773	
0	495,576	
0	273,502	
0	33,295	
<u>20,877</u>	<u>3,683,102</u>	
<u>(19,693)</u>	<u>(590,070)</u>	
25,000	149,257	
0	90,890	
<u>25,000</u>	<u>240,147</u>	
5,307	(349,923)	
<u>20,041</u>	<u>1,941,847</u>	
<u>\$ 25,348</u>	<u>\$ 1,591,924</u>	

**City of Ashland**  
*Combining Balance Sheet*  
*Nonmajor Debt Service Funds*  
*December 31, 2011*

	General Obligation <u>Bond Retirement</u>	Note <u>Retirement</u>	<u>Total</u>
<b>Assets</b>			
Equity in Pooled Cash and Investments	\$ 151,652	\$ 150	\$ 151,802
Receivables:			
Taxes	246,385	0	246,385
Intergovernmental	<u>17,973</u>	<u>0</u>	<u>17,973</u>
<i>Total Assets</i>	<u>\$ 416,010</u>	<u>\$ 150</u>	<u>\$ 416,160</u>
<b>Liabilities</b>			
Deferred Revenue	<u>\$ 264,358</u>	<u>\$ 0</u>	<u>\$ 264,358</u>
<b>Fund Balances</b>			
Restricted	<u>151,652</u>	<u>150</u>	<u>151,802</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$ 416,010</u>	<u>\$ 150</u>	<u>\$ 416,160</u>

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Debt Service Funds*  
*For the Year Ended December 31, 2011*

	General Obligation <u>Bond Retirement</u>	Note <u>Retirement</u>	<u>Total</u>
<b>Revenues</b>			
Property Taxes	\$ 161,204	\$ 0	\$ 161,204
Intergovernmental	<u>20,486</u>	<u>0</u>	<u>20,486</u>
<i>Total Revenues</i>	<u>181,690</u>	<u>0</u>	<u>181,690</u>
<b>Expenditures</b>			
Debt Service:			
Principal Retirement	127,000	23,587	150,587
Interest and Fiscal Charges	<u>93,518</u>	<u>0</u>	<u>93,518</u>
<i>Total Expenditures</i>	<u>220,518</u>	<u>23,587</u>	<u>244,105</u>
<i>Net Change in Fund Balances</i>	(38,828)	(23,587)	(62,415)
<i>Fund Balances Beginning of Year</i>	<u>190,480</u>	<u>23,737</u>	<u>214,217</u>
<i>Fund Balances End of Year</i>	<u>\$ 151,652</u>	<u>\$ 150</u>	<u>\$ 151,802</u>

**City of Ashland**  
*Combining Balance Sheet*  
*Nonmajor Capital Projects Funds*  
*December 31, 2011*

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	<u>Capital Improvement</u>
<b>Assets</b>	
Equity in Pooled Cash and Investments	\$ 996,575
Accounts Receivable	<u>2,071</u>
<i>Total Assets</i>	<u><u>\$ 998,646</u></u>
<b>Liabilities</b>	
Accounts Payable	<u>\$ 11,468</u>
<b>Fund Balances</b>	
Restricted	<u>987,178</u>
<i>Total Liabilities and Fund Balances</i>	<u><u>\$ 998,646</u></u>

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Capital Projects Funds*  
*For the Year Ended December 31, 2011*

	Capital Improvement	Brookside Nature Preserve	Total
<b>Revenues</b>			
Intergovernmental	\$ 0	\$ 320,000	\$ 320,000
Interest	401	0	401
Contributions and Donations	0	193,400	193,400
Other	4,932	0	4,932
<i>Total Revenues</i>	<u>5,333</u>	<u>513,400</u>	<u>518,733</u>
<b>Expenditures</b>			
Current:			
General Government	910	0	910
Security of Persons and Property	11,468	0	11,468
Capital Outlay	253,875	513,400	767,275
<i>Total Expenditures</i>	<u>266,253</u>	<u>513,400</u>	<u>779,653</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(260,920)</u>	<u>0</u>	<u>(260,920)</u>
<b>Other Financing Sources</b>			
Transfers In	266,700	0	266,700
<i>Net Change in Fund Balances</i>	5,780	0	5,780
<i>Fund Balance Beginning of Year</i>	<u>981,398</u>	<u>0</u>	<u>981,398</u>
<i>Fund Balances End of Year</i>	<u>\$ 987,178</u>	<u>\$ 0</u>	<u>\$ 987,178</u>

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# **Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual Governmental Funds – Major and Nonmajor**



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## CITY OF ASHLAND, OHIO

### *Major General Fund*

The general fund is the operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

### *Funds being reported as part of the General Fund*

The following funds are legally budgeted as separate special revenue funds but are being reported as part of the general fund for GAAP reporting purposes.

***City Income Tax Administration*** – To account for receipts from the assessment of a 1.50% income tax, which are used to cover the cost of operating the collection department and issuing refunds to taxpayers for overpayments.

***City Maintenance*** – To account for the deposit, control and expenditures of money to be used for the operation of a city maintenance division.

***Section 125*** – To account for the deposit, control and expenditures of money to be used for section 125 (cafeteria plan).

### *Major Street Maintenance and Repair*

The street maintenance and repair fund is used to account for that portion of the income tax, grants, charges for services and fines designated for maintenance and repairs of streets within the City.

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 639,000	\$ 659,663	\$ 20,663
Income Taxes	6,008,644	6,288,919	280,275
Charges for Services	1,416,150	1,510,653	94,503
Licenses and Permits	26,600	28,051	1,451
Fines and Forfeitures	614,225	642,642	28,417
Intergovernmental	1,691,834	1,549,246	(142,588)
Interest	80,000	74,230	(5,770)
Rent	12,750	7,650	(5,100)
Contributions and Donations	34,150	30,374	(3,776)
Other	89,060	138,253	49,193
<i>Total Revenues</i>	<u>10,612,413</u>	<u>10,929,681</u>	<u>317,268</u>
<b>Expenditures</b>			
Current:			
General Government			
Mayor			
Personal Services	145,087	144,390	697
Other	9,478	7,695	1,783
Total Mayor	<u>154,565</u>	<u>152,085</u>	<u>2,480</u>
Director of Finance			
Personal Services	265,794	251,414	14,380
Other	182,000	165,855	16,145
Total Director of Finance	<u>447,794</u>	<u>417,269</u>	<u>30,525</u>
Director of Law			
Personal Services	275,428	217,363	58,065
Other	54,144	45,848	8,296
Total Director of Law	<u>329,572</u>	<u>263,211</u>	<u>66,361</u>

(Continued)

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
Department of Human Services			
Personal Services	134,794	134,335	459
Other	41,750	22,016	19,734
Total Department of Human Services	176,544	156,351	20,193
Council			
Personal Services	63,656	63,652	4
Other	18,950	16,489	2,461
Total Council	82,606	80,141	2,465
Municipal Court Clerk			
Personal Services	1,138,773	1,018,130	120,643
Other	151,850	128,686	23,164
Total Municipal Court Clerk	1,290,623	1,146,816	143,807
Technical Services Department			
Personal Services	123,305	105,750	17,555
Other	7,815	2,293	5,522
Total Technical Services Department	131,120	108,043	23,077
Municipal Building Maintenance			
Personal Services	50,358	47,699	2,659
Other	75,300	54,767	20,533
Total Municipal Building Maintenance	125,658	102,466	23,192
Justice Center Maintenance			
Personal Services	78,345	76,543	1,802
Other	128,130	119,874	8,256
Total Justice Center Maintenance	206,475	196,417	10,058

(Continued)

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
Engineer			
Personal Services	179,465	178,306	1,159
Other	35,820	23,963	11,857
Total Engineer	215,285	202,269	13,016
General Miscellaneous			
Personal Services	233,200	223,646	9,554
Other	1,045,725	813,007	232,718
Total General Miscellaneous	1,278,925	1,036,653	242,272
Total General Government	4,439,167	3,861,721	577,446
Security of Persons and Property			
Police Department			
Personal Services	2,452,905	2,396,320	56,585
Other	332,870	293,172	39,698
Total Police Department	2,785,775	2,689,492	96,283
Fire Department			
Personal Services	2,650,356	2,619,368	30,988
Other	266,300	239,537	26,763
Total Fire Department	2,916,656	2,858,905	57,751
Street Lighting			
Other	150,000	132,494	17,506
Total Security of Persons and Property	5,852,431	5,680,891	171,540

(Continued)

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
Public Health			
Health Department			
Personal Services	214,315	205,918	8,397
Other	97,025	94,530	2,495
Total Health Department	311,340	300,448	10,892
Community and Economic Development			
Building and Zoning			
Personal Services	122,851	85,511	37,340
Other	8,775	3,299	5,476
Total Building and Zoning	131,626	88,810	42,816
Planning Commission			
Other	1,020	629	391
Economic Development			
Personal Services	28,137	26,452	1,685
Other	11,863	13,548	(1,685)
Total Economic Development	40,000	40,000	0
Total Community and Economic Development	172,646	129,439	43,207
Capital Outlay			
Capital Outlay	258,261	64,301	193,960
Total Capital Outlay	258,261	64,301	193,960
<i>Total Expenditures</i>	11,033,845	10,036,800	997,045
<i>Excess (Deficiency) of Revenues Over (Under) Expenditures</i>	(421,432)	892,881	1,314,313
<b>Other Financing Use</b>			
Transfers Out	(864,293)	(909,019)	(44,726)
<i>Net Change in Fund Balance</i>	(1,285,725)	(16,138)	1,269,587
<i>Fund Balance Beginning of Year</i>	1,287,526	1,287,526	0
Prior Year Encumbrances Appropriated	5,444	5,444	0
<i>Fund Balance End of Year</i>	\$ 7,245	\$ 1,276,832	\$ 1,269,587

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*City Income Tax Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Income Tax	\$ 580,640	\$ 546,146	\$ (34,494)
Other	0	802	802
<i>Total Revenues</i>	<u>580,640</u>	<u>546,948</u>	<u>(33,692)</u>
<b>Expenditures</b>			
Current:			
General Government			
City Income Tax			
Personal Services	231,127	229,007	2,120
Other	357,358	198,429	158,929
<i>Total Expenditures</i>	<u>588,485</u>	<u>427,436</u>	<u>161,049</u>
<i>Net Change in Fund Balance</i>	(7,845)	119,512	127,357
<i>Fund Balance Beginning of Year</i>	0	0	0
Prior Year Encumbrances Appropriated	<u>8,433</u>	<u>8,433</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 588</u>	<u>\$ 127,945</u>	<u>\$ 127,357</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*City Maintenance Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Charges for Services	\$ 65,000	\$ 59,997	\$ (5,003)
<b>Expenditures</b>			
Current:			
General Government			
City Maintenance			
Personal Services	65,134	62,138	2,996
Other	12,953	5,605	7,348
<i>Total Expenditures</i>	<u>78,087</u>	<u>67,743</u>	<u>10,344</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(13,087)	(7,746)	5,341
<b>Other Financing Sources</b>			
Transfers In	10,000	0	(10,000)
<i>Net Change in Fund Balance</i>	(3,087)	(7,746)	(4,659)
<i>Fund Balance Beginning of Year</i>	<u>10,841</u>	<u>10,841</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 7,754</u>	<u>\$ 3,095</u>	<u>\$ (4,659)</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Section 125 Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Charges for Services	\$ 186,000	\$ 173,920	\$ (12,080)
<b>Expenditures</b>			
Current:			
General Government			
Other	<u>203,518</u>	<u>187,061</u>	<u>16,457</u>
<i>Net Change in Fund Balance</i>	(17,518)	(13,141)	4,377
<i>Fund Balance Beginning of Year</i>	<u>16,160</u>	<u>16,160</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ (1,358)</u></u>	<u><u>\$ 3,019</u></u>	<u><u>\$ 4,377</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Street Maintenance and Repair Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Income Taxes	\$ 704,000	\$ 614,295	\$ (89,705)
Charges for Services	321,000	293,369	(27,631)
Fines and Forfeitures	7,000	7,465	465
Intergovernmental	1,220,528	1,120,528	(100,000)
Interest	20	7	(13)
Other	5,772	57,320	51,548
<i>Total Revenues</i>	<u>2,258,320</u>	<u>2,092,984</u>	<u>(165,336)</u>
<b>Expenditures</b>			
Current:			
Transportation			
Street Maintenance and Repair			
Personal Services	1,007,172	867,612	139,560
Other	1,569,399	1,359,532	209,867
Total Transportation	<u>2,576,571</u>	<u>2,227,144</u>	<u>349,427</u>
Capital Outlay			
Street Maintenance and Repair			
Other	370,802	93,502	277,300
<i>Total Expenditures</i>	<u>2,947,373</u>	<u>2,320,646</u>	<u>626,727</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(689,053)	(227,662)	461,391
<b>Other Financing Sources</b>			
Transfers In	267,000	357,849	90,849
<i>Net Change in Fund Balance</i>	(422,053)	130,187	552,240
<i>Fund Balance Beginning of Year</i>	648,964	648,964	0
Prior Year Encumbrances Appropriated	21,091	21,091	0
<i>Fund Balance End of Year</i>	<u>\$ 248,002</u>	<u>\$ 800,242</u>	<u>\$ 552,240</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*State Highway Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$ 74,000	\$ 74,111	\$ 111
<b>Expenditures</b>			
Capital Outlay			
Other	10,000	8,851	1,149
Debt Service:			
Principal Retirements	63,000	62,089	911
Interest and Fiscal Charges	14,500	9,432	5,068
Total Debt Service	77,500	71,521	5,979
<i>Total Expenditures</i>	87,500	80,372	7,128
<i>Net Change in Fund Balance</i>	(13,500)	(6,261)	7,239
<i>Fund Balance Beginning of Year</i>	41,453	41,453	0
<i>Fund Balance End of Year</i>	\$ 27,953	\$ 35,192	\$ 7,239

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Permissive Tax Fund*  
*For the Year Ended December 31, 2011*

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	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$ 100,000	\$ 100,000	\$ 0
<b>Expenditures</b>			
Capital Outlay			
Other	100,000	100,000	0
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 0	\$ 0

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*City Permissive Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$ 93,000	\$ 93,762	\$ 762
<b>Expenditures</b>			
Capital Outlay			
Other	137,000	102,800	34,200
<i>Net Change in Fund Balance</i>	(44,000)	(9,038)	34,962
<i>Fund Balance Beginning of Year</i>	59,203	59,203	0
<i>Fund Balance End of Year</i>	\$ 15,203	\$ 50,165	\$ 34,962

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Bandshell Improvements Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Contributions and Donations	\$ 21,000	\$ 21,758	\$ 758
<b>Expenditures</b>			
Current:			
Leisure Time Services			
Other	59,711	17,359	42,352
<i>Net Change in Fund Balance</i>	(38,711)	4,399	43,110
<i>Fund Balance Beginning of Year</i>	38,711	38,711	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 43,110	\$ 43,110

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Park and Recreation Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 161,994	\$ 141,683	\$ (20,311)
Income Taxes	660,000	699,444	39,444
Charges for Services	72,000	58,965	(13,035)
Intergovernmental	33,500	20,475	(13,025)
Contributions and Donations	1,200	1,200	0
Other	21,100	2,912	(18,188)
<i>Total Revenues</i>	<u>949,794</u>	<u>924,679</u>	<u>(25,115)</u>
<b>Expenditures</b>			
Current:			
Leisure Time Services			
Park Levy			
Personal Services	140,301	131,921	8,380
Park and Recreation			
Personal Services	330,834	314,363	16,471
Other	441,933	437,112	4,821
<i>Total Park and Recreation</i>	<u>772,767</u>	<u>751,475</u>	<u>21,292</u>
Arborist			
Personal Services	102,820	104,665	(1,845)
Other	25,385	29,771	(4,386)
<i>Total Arborist</i>	<u>128,205</u>	<u>134,436</u>	<u>(6,231)</u>
<i>Total Leisure Time Services</i>	<u>1,041,273</u>	<u>1,017,832</u>	<u>23,441</u>
Debt Service			
Principal Retirement	6,400	6,413	(13)
Interest and Fiscal Charges	800	692	108
<i>Total Debt Service</i>	<u>7,200</u>	<u>7,105</u>	<u>95</u>
<i>Total Expenditures</i>	<u>1,048,473</u>	<u>1,024,937</u>	<u>23,536</u>
<i>Excess (Deficiency) of Revenues Over (Under) Expenditures</i>	(98,679)	(100,258)	(1,579)
<b>Other Financing Sources</b>			
Transfers In	0	20,000	20,000
<i>Net Change in Fund Balance</i>	(98,679)	(80,258)	18,421
<i>Fund Balance Beginning of Year</i>	98,679	98,679	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 18,421</u>	<u>\$ 18,421</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Nature Preserve Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Rent	\$ 8,700	\$ 8,700	\$ 0
<b>Expenditures</b>			
Current:			
Leisure Time Services			
Other	29,957	28,237	1,720
<i>Excess of Revenues Under Expenditures</i>	(21,257)	(19,537)	1,720
<b>Other Financing Sources</b>			
Transfers In	21,257	21,257	0
<i>Net Change in Fund Balance</i>	0	1,720	1,720
<i>Fund Balance Beginning of Year</i>	0	0	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 1,720</u>	<u>\$ 1,720</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Fire/Rescue Training Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 6,500	\$ 0	\$ (6,500)
Contributions and Donations	<u>6,000</u>	<u>9,387</u>	<u>3,387</u>
<i>Total Revenues</i>	<u>12,500</u>	<u>9,387</u>	<u>(3,113)</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	<u>18,230</u>	<u>12,289</u>	<u>5,941</u>
<i>Net Change in Fund Balance</i>	(5,730)	(2,902)	2,828
<i>Fund Balance Beginning of Year</i>	880	880	0
Prior Year Encumbrances Appropriated	<u>4,850</u>	<u>4,850</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 2,828</u>	<u>\$ 2,828</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Fire/Rescue Equipment Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Charges for Services	\$ 336,579	\$ 339,157	\$ 2,578
<b>Expenditures</b>			
Current:			
Capital Outlay			
Other	402,030	249,132	152,898
Debt Service			
Principal Retirement	205,000	205,000	0
Interest and Fiscal Charges	26,000	23,171	2,829
Total Debt Service	231,000	228,171	2,829
<i>Total Expenditures</i>	633,030	477,303	155,727
<i>Net Change in Fund Balance</i>	(296,451)	(138,146)	158,305
<i>Fund Balance Beginning of Year</i>	124,564	124,564	0
Prior Year Encumbrances Appropriated	171,887	171,887	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 158,305</u>	<u>\$ 158,305</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Community Development Block Grant Fund  
For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 98,000	\$ 19,211	\$ (78,789)
<b>Expenditures</b>			
Current:			
Community and Economic Development			
Other	129,300	79,184	50,116
<i>Net Change in Fund Balance</i>	(31,300)	(59,973)	(28,673)
<i>Fund Balance Beginning of Year</i>	60,083	60,083	0
<i>Fund Balance End of Year</i>	<u>\$ 28,783</u>	<u>\$ 110</u>	<u>\$ (28,673)</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Ohio Regional Development Housing Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$ 250,592	\$ 250,296	\$ (296)
Other	3,600	3,783	183
<i>Total Revenues</i>	<u>254,192</u>	<u>254,079</u>	<u>(113)</u>
<b>Expenditures</b>			
Current:			
Community and Economic Development			
Other	310,730	255,734	54,996
<i>Net Change in Fund Balance</i>	(56,538)	(1,655)	54,883
<i>Fund Balance Beginning of Year</i>	<u>56,538</u>	<u>56,538</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 54,883</u>	<u>\$ 54,883</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Firemens Pension Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 102,600	\$ 97,385	\$ (5,215)
Intergovernmental	12,400	13,102	702
<i>Total Revenues</i>	<u>115,000</u>	<u>110,487</u>	<u>(4,513)</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	<u>115,000</u>	<u>110,487</u>	<u>4,513</u>
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Policemens Pension Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 105,600	\$ 97,386	\$ (8,214)
Intergovernmental	12,400	13,102	702
<i>Total Revenues</i>	<u>118,000</u>	<u>110,488</u>	<u>(7,512)</u>
<b>Expenditures</b>			
Current:			
Security of Person and Property			
Personal Services	<u>118,000</u>	<u>110,488</u>	<u>7,512</u>
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Drug Law Enforcement Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 1,400	\$ 5,123	\$ 3,723
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	32,868	9,504	23,364
<i>Net Change in Fund Balance</i>	(31,468)	(4,381)	27,087
<i>Fund Balance Beginning of Year</i>	31,468	31,468	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 27,087</u>	<u>\$ 27,087</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Enforcement and Education Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 1,900	\$ 3,277	\$ 1,377
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	8,620	1,299	7,321
<i>Net Change in Fund Balance</i>	(6,720)	1,978	8,698
<i>Fund Balance Beginning of Year</i>	6,720	6,720	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 8,698</u>	<u>\$ 8,698</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Ashland Public Transportation Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Charges for Services	\$ 105,000	\$ 87,401	\$ (17,599)
Intergovernmental	428,358	408,546	(19,812)
<i>Total Revenues</i>	<u>533,358</u>	<u>495,947</u>	<u>(37,411)</u>
<b>Expenditures</b>			
Current:			
General Government			
Public Transit			
Other	622,176	569,901	52,275
Capital Outlay	70,000	40,735	29,265
<i>Total Expenditures</i>	<u>692,176</u>	<u>610,636</u>	<u>81,540</u>
<i>Deficiency of Revenues Under Expenditures</i>	<u>(158,818)</u>	<u>(114,689)</u>	<u>44,129</u>
<b>Other Financing Source</b>			
Transfers In	80,000	80,000	0
<i>Net Change in Fund Balance</i>	(78,818)	(34,689)	44,129
<i>Fund Balance Beginning of Year</i>	<u>227,038</u>	<u>227,038</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 148,220</u>	<u>\$ 192,349</u>	<u>\$ 44,129</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Municipal Court Computer Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	<u>\$ 105,000</u>	<u>\$ 117,877</u>	<u>\$ 12,877</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	<u>288,304</u>	<u>89,803</u>	<u>198,501</u>
<i>Net Change in Fund Balance</i>	(183,304)	28,074	211,378
<i>Fund Balance Beginning of Year</i>	<u>183,304</u>	<u>183,304</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 211,378</u>	<u>\$ 211,378</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Indigent Drivers Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 19,800	\$ 7,802	\$ (11,998)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	85,833	21,247	64,586
<i>Net Change in Fund Balance</i>	(66,033)	(13,445)	52,588
<i>Fund Balance Beginning of Year</i>	66,033	66,033	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 52,588	\$ 52,588

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Municipal Probation Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 256,840	\$ 187,966	\$ (68,874)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	231,703	229,258	2,445
Other	<u>63,716</u>	<u>14,722</u>	<u>48,994</u>
Total Security of Persons and Property	<u>295,419</u>	<u>243,980</u>	<u>51,439</u>
<i>Net Change in Fund Balance</i>	(38,579)	(56,014)	(17,435)
<i>Fund Balance at Beginning of Year</i>	<u>162,844</u>	<u>162,844</u>	<u>0</u>
<i>Fund Balance at End of Year</i>	<u>\$ 124,265</u>	<u>\$ 106,830</u>	<u>\$ (17,435)</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Police Donations Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Contributions and Donations	<u>\$ 1,100</u>	<u>\$ 1,739</u>	<u>\$ 639</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	<u>1,390</u>	<u>635</u>	<u>755</u>
<i>Net Change in Fund Balance</i>	(290)	1,104	1,394
<i>Fund Balance Beginning of Year</i>	<u>290</u>	<u>290</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ 0</u></u>	<u><u>\$ 1,394</u></u>	<u><u>\$ 1,394</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Home Arrest Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	\$ 1,728	\$ 0	\$ 1,728
<i>Net Change in Fund Balance</i>	(1,728)	0	1,728
<i>Fund Balance Beginning of Year</i>	<u>1,728</u>	<u>1,728</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 1,728</u>	<u>\$ 1,728</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Community Corrections Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 137,576	\$ 131,183	\$ (6,393)
Other	6,650	0	(6,650)
<i>Total Revenues</i>	<u>144,226</u>	<u>131,183</u>	<u>(13,043)</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Community Corrections			
Personal Services	74,301	73,463	838
Other	83,862	68,076	15,786
<i>Total Expenditures</i>	<u>158,163</u>	<u>141,539</u>	<u>16,624</u>
<i>Net Change in Fund Balance</i>	(13,937)	(10,356)	3,581
<i>Fund Balance Beginning of Year</i>	<u>15,686</u>	<u>15,686</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 1,749</u>	<u>\$ 5,330</u>	<u>\$ 3,581</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Municipal Court Special Program Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 51,200	\$ 51,002	\$ (198)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	60,638	58,975	1,663
Other	213,742	64,395	149,347
<i>Total Expenditures</i>	<u>274,380</u>	<u>123,370</u>	<u>151,010</u>
<i>Net Change in Fund Balance</i>	(223,180)	(72,368)	150,812
<i>Fund Balance Beginning of Year</i>	211,930	211,930	0
Prior Year Encumbrances Appropriated	<u>20,918</u>	<u>20,918</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ 9,668</u></u>	<u><u>\$ 160,480</u></u>	<u><u>\$ 150,812</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*CCA Monitoring Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 6,374	\$ 5,315	\$ (1,059)
<b>Expenditures</b>			
Current			
Security of Persons and Property			
Personal Services	4,120	2,521	1,599
Other	6,989	6,808	181
Total Security of Persons and Property	11,109	9,329	1,780
<i>Total Expenditures</i>	11,109	9,329	1,780
<i>Excess of Revenues Over (Under) Expenditures</i>	(4,735)	(4,014)	721
<b>Other Financing Sources</b>			
Transfers In	3,000	3,000	0
<i>Net Change in Fund Balance</i>	(1,735)	(1,014)	721
<i>Fund Balance Beginning of Year</i>	5,017	5,017	0
<i>Fund Balance End of Year</i>	<u>\$ 3,282</u>	<u>\$ 4,003</u>	<u>\$ 721</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Revolving Loan Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Interest	\$ 1	\$ 13	\$ 12
<b>Expenditures</b>			
Current:			
General Government			
Other	41,183	0	41,183
<i>Net Change in Fund Balance</i>	(41,182)	13	41,195
<i>Fund Balance Beginning of Year</i>	41,182	41,182	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 41,195</u>	<u>\$ 41,195</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Mayor's Underprivileged Children Fund  
For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Interest	\$ 1	\$ 0	\$ (1)
Contributions and Donations	0	2,062	2,062
<i>Total Revenues</i>	1	2,062	2,061
<b>Expenditures</b>			
Current:			
General Government			
Other	185	0	185
<i>Net Change in Fund Balance</i>	(184)	2,062	2,246
<i>Fund Balance Beginning of Year</i>	184	184	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 2,246	\$ 2,246

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Indigent Driver's Interlock Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 15,000	\$ 23,810	\$ 8,810
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	39,265	450	38,815
<i>Net Change in Fund Balance</i>	(24,265)	23,360	47,625
<i>Fund Balance Beginning of Year</i>	24,265	24,265	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 47,625	\$ 47,625

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Continuing Education Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 500	\$ 260	\$ (240)
<b>Expenditures</b>			
Current:			
Security of Person and Property			
Other	2,215	0	2,215
<i>Net Change in Fund Balance</i>	(1,715)	260	1,975
<i>Fund Balance Beginning of Year</i>	1,715	1,715	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 1,975</u>	<u>\$ 1,975</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Assistance Grant Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 8,000	\$ 0	\$ (8,000)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	15,957	7,957	8,000
<i>Net Change in Fund Balance</i>	(7,957)	(7,957)	0
<i>Fund Balance Beginning of Year</i>	7,957	7,957	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Industrial Park Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Rent	\$ 50,000	\$ 55,841	\$ 5,841
Other	0	1,219	1,219
<i>Total Revenues</i>	<u>50,000</u>	<u>57,060</u>	<u>7,060</u>
<b>Expenditures</b>			
Current:			
General Government			
Other	190,817	37,088	153,729
Total Security of Persons and Property	190,817	37,088	153,729
<i>Total Expenditures</i>	<u>190,817</u>	<u>37,088</u>	<u>153,729</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(140,817)	19,972	160,789
<b>Other Financing Sources</b>			
Proceeds from Sale of Capital Assets	47,500	90,890	43,390
<i>Net Change in Fund Balance</i>	(93,317)	110,862	204,179
<i>Fund Balance Beginning of Year</i>	<u>93,317</u>	<u>93,317</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 204,179</u>	<u>\$ 204,179</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Emergency Grounds Maintenance Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Charges for Services	\$ 0	\$ 3,114	\$ 3,114
Other	<u>0</u>	<u>264</u>	<u>264</u>
<i>Total Revenues</i>	<u>0</u>	<u>3,378</u>	<u>3,378</u>
<b>Expenditures</b>			
Current:			
Public Health			
Personal Services	<u>42,847</u>	<u>20,877</u>	<u>21,970</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(42,847)	(17,499)	25,348
<b>Other Financing Sources</b>			
Transfers In	<u>25,000</u>	<u>25,000</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	(17,847)	7,501	25,348
<i>Fund Balance Beginning of Year</i>	<u>17,847</u>	<u>17,847</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 25,348</u>	<u>\$ 25,348</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Obligation Bond Retirement Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 168,109	\$ 161,204	\$ (6,905)
Intergovernmental	42,300	20,486	(21,814)
<i>Total Revenues</i>	<u>210,409</u>	<u>181,690</u>	<u>(28,719)</u>
<b>Expenditures</b>			
Debt Service			
Principal Retirements	127,000	127,000	0
Interest and Fiscal Charges	94,034	93,518	516
<i>Total Expenditures</i>	<u>221,034</u>	<u>220,518</u>	<u>516</u>
<i>Excess of Revenues Over Expenditures</i>	<u>(10,625)</u>	<u>(38,828)</u>	<u>(28,203)</u>
<i>Net Change in Fund Balance</i>	(10,625)	(38,828)	(28,203)
<i>Fund Balance Beginning of Year</i>	<u>190,480</u>	<u>190,480</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 179,855</u>	<u>\$ 151,652</u>	<u>\$ (28,203)</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Note Retirement Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Expenditures</b>			
Debt Service			
Principal Retirements	\$ 23,737	\$ 23,587	\$ 150
<i>Net Change in Fund Balance</i>	(23,737)	(23,587)	150
<i>Fund Balance Beginning of Year</i>	<u>23,737</u>	<u>23,737</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 150</u>	<u>\$ 150</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Capital Improvement Fund*  
*For the Year Ended December 31, 2011*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Interest	\$ 0	\$ 401	\$ 401
Other	12,000	2,861	(9,139)
<i>Total Revenues</i>	<u>12,000</u>	<u>3,262</u>	<u>(8,738)</u>
<b>Expenditures</b>			
Current:			
General Government			
Personal Services	67,893	7,103	60,790
Security of Persons and Property			
Personal Services	15,301	8,801	6,500
Capital Outlay	<u>421,114</u>	<u>253,875</u>	<u>167,239</u>
<i>Total Expenditures</i>	<u>504,308</u>	<u>269,779</u>	<u>234,529</u>
<i>Excess (Deficiency) of Revenues Over (Under) Expenditures</i>	<u>(492,308)</u>	<u>(266,517)</u>	<u>225,791</u>
<b>Other Financing Sources</b>			
Transfers In	<u>0</u>	<u>266,700</u>	<u>266,700</u>
<i>Net Change in Fund Balance</i>	(492,308)	183	492,491
<i>Fund Balance Beginning of Year</i>	925,284	925,284	0
Prior Year Encumbrances Appropriated	<u>71,108</u>	<u>71,108</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 504,084</u>	<u>\$ 996,575</u>	<u>\$ 492,491</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Brookside Nature Preserve Fund*  
*For the Year Ended December 31, 2011*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 320,000	\$ 320,000	\$ 0
<b>Expenditures</b>			
Capital Outlay	320,000	320,000	0
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>

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# Combining Statements for Nonmajor Enterprise Funds



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## CITY OF ASHLAND, OHIO

### *Fund Descriptions – Nonmajor Enterprise Funds*

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

***Stormwater Management Utility*** – To account for the deposit, control and expenses of moneys from sales and transfers to cover the operation of the managing stormwater.

***Brookside Swimming Pool*** - To account for the deposit, control and expenses of moneys from sales and transfers to cover the operation of the swimming pool.

***Brookside Golf Course*** - To account for the deposit, control and expenses of moneys from sales and transfers to cover the operation of the golf course.

**City of Ashland**  
*Combining Statement of Fund Net Assets*  
*Nonmajor Enterprise Funds*  
*December 31, 2011*

	Stormwater Management Utility	Brookside Swimming Pool	Brookside Golf Course	Total
<b>Assets</b>				
<i>Current Assets</i>				
Equity in Pooled Cash and Investments	\$ 821,237	\$ 14,808	\$ 5,747	\$ 841,792
Cash and Cash Equivalents in Segregated Accounts	0	0	758	758
Materials and Supplies Inventory	0	0	112,737	112,737
Accounts Receivable	6,785	0	0	6,785
<i>Total Current Assets</i>	<u>828,022</u>	<u>14,808</u>	<u>119,242</u>	<u>962,072</u>
<i>Noncurrent Assets</i>				
Non-Depreciable Capital Assets	2,050	37,120	799,931	839,101
Depreciable Capital Assets, net	1,891,918	87,388	295,725	2,275,031
<i>Total Noncurrent Assets</i>	<u>1,893,968</u>	<u>124,508</u>	<u>1,095,656</u>	<u>3,114,132</u>
<i>Total Assets</i>	<u>2,721,990</u>	<u>139,316</u>	<u>1,214,898</u>	<u>4,076,204</u>
<b>Liabilities</b>				
<i>Current Liabilities</i>				
Accrued Wages	2,354	0	5,959	8,313
Intergovernmental Payable	1,523	1,038	6,764	9,325
Compensated Absences Payable	0	0	699	699
<i>Total Current Liabilities</i>	<u>3,877</u>	<u>1,038</u>	<u>13,422</u>	<u>18,337</u>
<i>Noncurrent Liabilities</i>				
Compensated Absences Payable - net of current portion	0	0	15,062	15,062
<i>Total Liabilities</i>	<u>3,877</u>	<u>1,038</u>	<u>28,484</u>	<u>33,399</u>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	1,893,968	124,509	1,095,655	3,114,132
Unrestricted	824,145	13,769	90,759	928,673
<i>Total Net Assets</i>	<u>\$ 2,718,113</u>	<u>\$ 138,278</u>	<u>\$ 1,186,414</u>	<u>\$ 4,042,805</u>

**City of Ashland**  
*Combining Statement of Revenues, Expenses and Changes in Fund Net Assets*  
*Nonmajor Enterprise Funds*  
*For the Year Ended December 31, 2011*

	Stormwater Management Utility	Brookside Swimming Pool	Brookside Golf Course	Total
<b>Operating Revenue</b>				
Charges for Services	\$ 524,284	\$ 65,060	\$ 369,799	\$ 959,143
Other	0	0	6,955	6,955
<i>Total Operating Revenues</i>	<u>524,284</u>	<u>65,060</u>	<u>376,754</u>	<u>966,098</u>
<b>Operating Expenses</b>				
Personal Services	75,290	48,312	246,817	370,419
Contractual Services	106,225	0	25,660	131,885
Materials and Supplies	4,720	15,195	189,286	209,201
Utilities	0	6,861	19,715	26,576
Depreciation	28,869	2,979	39,705	71,553
Other	73,309	0	0	73,309
<i>Total Operating Expenses</i>	<u>288,413</u>	<u>73,347</u>	<u>521,183</u>	<u>882,943</u>
<i>Income (Loss) Before Transfers and Contributions</i>	235,871	(8,287)	(144,429)	83,155
Capital Contributions	63,493	0	0	63,493
Transfers In	0	10,000	125,213	135,213
<i>Change in Net Assets</i>	299,364	1,713	(19,216)	281,861
<i>Net Assets at Beginning of Year</i>	<u>2,418,749</u>	<u>136,565</u>	<u>1,205,630</u>	<u>3,760,944</u>
<i>Net Assets at End of Year</i>	<u>\$ 2,718,113</u>	<u>\$ 138,278</u>	<u>\$ 1,186,414</u>	<u>\$ 4,042,805</u>

**City of Ashland**  
*Combining Statements of Cash Flows*  
*Nonmajor Enterprise Funds*  
*For the Year Ended December 31, 2011*

	Stormwater Management Utility	Brookside Swimming Pool	Brookside Golf Course	Totals
<b><i>Increase (Decrease) in Cash and Investments</i></b>				
<b>Cash Flows from Operating Activities</b>				
Cash Received from Customers	\$ 523,341	\$ 65,060	\$ 369,799	\$ 958,200
Other Operating Receipts	0	0	6,955	6,955
Cash Payments to Suppliers for Goods and Services	(4,720)	(15,195)	(180,203)	(200,118)
Cash Payments to Employees	(77,610)	(48,784)	(246,416)	(372,810)
Cash Payments for Contractual Services	(106,225)	(6,861)	(45,375)	(158,461)
Other Cash Payments	(73,309)	0	0	(73,309)
<i>Net Cash Provided By (Used for) Operating Activities</i>	<u>261,477</u>	<u>(5,780)</u>	<u>(95,240)</u>	<u>160,457</u>
<b>Cash Flows from Noncapital Financing Activities</b>				
Transfers In	0	10,000	125,213	135,213
<b>Cash Flows from Capital and Related Financing Activities</b>				
Intergovernmental Receipts	63,493	0	0	63,493
Acquisition of Capital Assets	(148,074)	0	(40,070)	(188,144)
<i>Net Cash Used for Capital and Related Financing Activities</i>	<u>(84,581)</u>	<u>0</u>	<u>(40,070)</u>	<u>(124,651)</u>
<i>Net Increase (Decrease) in Cash and Investments</i>	176,896	4,220	(10,097)	171,019
<i>Cash and Investments Beginning of Year</i>	<u>644,341</u>	<u>10,588</u>	<u>16,602</u>	<u>671,531</u>
<i>Cash and Investments End of Year</i>	<u>\$ 821,237</u>	<u>\$ 14,808</u>	<u>\$ 6,505</u>	<u>\$ 842,550</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>				
<i>Operating Income (Loss)</i>	\$ 235,871	\$ (8,287)	\$ (144,429)	\$ 83,155
Adjustments:				
Depreciation	28,869	2,979	39,705	71,553
(Increase) Decrease in Assets:				
Accounts Receivable	(943)	0	0	(943)
Materials and Supplies Inventory	0	0	9,526	9,526
Increase (Decrease) in Liabilities:				
Accounts Payable	0	0	(443)	(443)
Accrued Wages	(667)	0	2,814	2,147
Compensated Absences Payable	0	0	(868)	(868)
Intergovernmental Payable	(1,653)	(472)	(1,545)	(3,670)
<i>Net Cash Provided By (Used for) Operating Activities</i>	<u>\$ 261,477</u>	<u>\$ (5,780)</u>	<u>\$ (95,240)</u>	<u>\$ 160,457</u>

# Combining Statements for Fiduciary Funds



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## CITY OF ASHLAND, OHIO

### *Fund Descriptions - Fiduciary Funds*

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agency for individuals, private organizations, other governments, and/or funds. The following is the City's fiduciary fund type:

#### *Agency Funds*

Agency funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations.

***Municipal Court*** - To account for all municipal court receipts held prior to being disbursed to the various funds according to ordinance and state law.

***Performance Bonds*** - To account for revenue received from performance bonds on contract bids and the return of performance bonds.

***Brookside Golf Course Gift Certificates*** - To account for the deposit, control and expenditure of gift certificates offered by the golf course.

***Employee Deductions*** - To account for the funds from the employee share of health insurance deducted from their paychecks. This is paid with the city portion when the health insurance bill comes due.

**City of Ashland**  
*Combining Statement of Fiduciary Assets and Liabilities*  
*Agency Funds*  
*December 31, 2011*

	<u>Municipal Court</u>	<u>Performance Bonds</u>	<u>Brookside Golf Course Gift Certificates</u>	<u>Employee Deductions</u>	<u>Total</u>
<b>Assets</b>					
Equity in Pooled Cash and Investments	\$ 0	\$ 300	\$ 10,309	\$ 11,236	\$ 21,845
Cash and Cash Equivalents in Segregated Accounts	<u>55,936</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>55,936</u>
<i>Total Assets</i>	<u><u>\$ 55,936</u></u>	<u><u>\$ 300</u></u>	<u><u>\$ 10,309</u></u>	<u><u>\$ 11,236</u></u>	<u><u>\$ 77,781</u></u>
<b>Liabilities</b>					
Undistributed Monies	<u><u>\$ 55,936</u></u>	<u><u>\$ 300</u></u>	<u><u>\$ 10,309</u></u>	<u><u>\$ 11,236</u></u>	<u><u>\$ 77,781</u></u>

**City of Ashland**  
*Combining Statement of Changes in Assets and Liabilities*  
*All Agency Funds*  
*For the Year Ended December 31, 2011*

	Balance 12/31/2010	Additions	Reductions	Balance 12/31/2011
<b>Municipal Court</b>				
<b>Assets</b>				
Cash and Cash Equivalents in Segregated Accounts	\$ 44,525	\$ 11,411	\$ 0	\$ 55,936
<b>Liabilities</b>				
Undistributed Monies	\$ 44,525	\$ 11,411	\$ 0	\$ 55,936
<b>Performance Bonds</b>				
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 1,387	\$ 113	\$ 1,200	\$ 300
<b>Liabilities</b>				
Undistributed Monies	\$ 1,387	\$ 113	\$ 1,200	\$ 300
<b>Brookside Golf Course Gift Certificates</b>				
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 9,337	\$ 8,120	\$ 7,148	\$ 10,309
<b>Liabilities</b>				
Undistributed Monies	\$ 9,337	\$ 8,120	\$ 7,148	\$ 10,309
<b>Employee Deductions</b>				
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 10,313	\$ 353,915	\$ 352,992	\$ 11,236
<b>Liabilities</b>				
Undistributed Monies	\$ 10,313	\$ 353,915	\$ 352,992	\$ 11,236
<b>All Agency Funds</b>				
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 21,037	\$ 362,148	\$ 361,340	\$ 21,845
Cash and Cash Equivalents in Segregated Accounts	44,525	11,411	0	55,936
<i>Total Assets</i>	<u>\$ 65,562</u>	<u>\$ 373,559</u>	<u>\$ 361,340</u>	<u>\$ 77,781</u>
<b>Liabilities</b>				
Undistributed Monies	65,562	373,559	361,340	77,781
<i>Total Liabilities</i>	<u>\$ 65,562</u>	<u>\$ 373,559</u>	<u>\$ 361,340</u>	<u>\$ 77,781</u>

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# City of Ashland, Ohio

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## Statistical Section

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# Statistical Section

This part of the City of Ashland, Ohio’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city’s overall financial health. These tables are presented in accordance with Governmental Accounting Standards Board (GASB) Statement 44, *Economic Condition Reporting: The Statistical Section*.

## **Contents**

## **Tables**

### **Revenue Capacity**

**S2-S8**

These schedules contain information to help the reader assess the city’s most significant local revenue source, the property tax, and the municipal income tax.

### **Debt Capacity**

**S9-S12**

These schedules present information to help the reader assess the affordability of the city’s current levels of outstanding debt and the city’s ability to issue additional debt in the future.

### **Demographic and Economic Information**

**S13-S14**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the city’s financial activities take place.

### **Financial Trends**

**S15-S21**

These schedules contain trend information to help the reader understand how the city’s financial performance and well-being have changed over time.

### **Operating Information**

**S22-S25**

These schedules contain service and infrastructure data to help the reader understand how the information in the city’s financial report relates to the services the city provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The city implemented GASB Statement 34 in 2003: schedules presenting government-wide information include information beginning in that year.

# CITY OF ASHLAND, OHIO

## Revenue Capacity

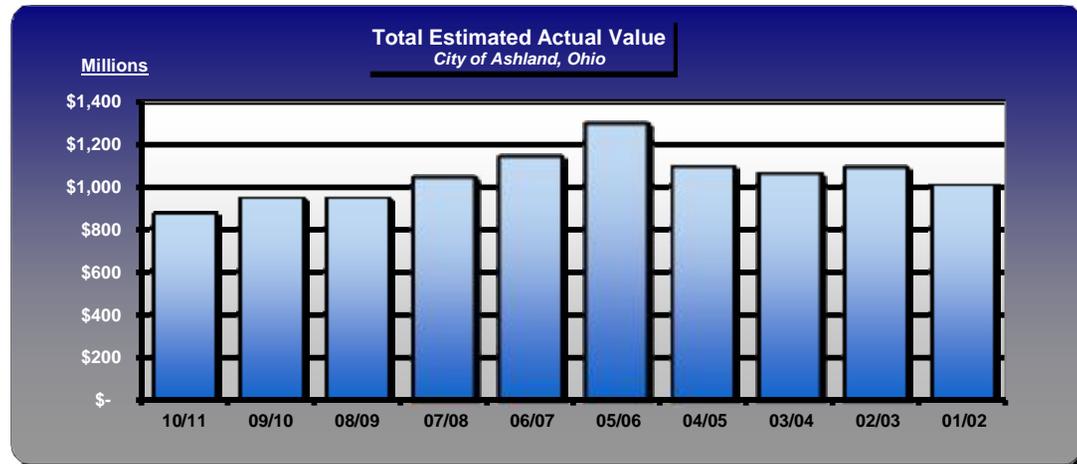
Assessed Value and Estimated Actual Value of Taxable Property  
Last Ten Years

Tax Year/Collection Year	Real Property Assessed Values			Tangible Personal Property Assessed Values		Estimated Actual Value	Total		Ratio	Direct Tax Rate
	Residential/Agricultural	Other Real Property	Estimated Actual Value	Tangible Personal Property	Public Utilities		Assessed Values	Estimated Actual Value		
10/11	\$ 211,442,550	\$ 90,550,190	\$ 862,836,400	\$ 0	\$ 8,462,390	\$ 9,616,352	\$ 310,455,130	\$ 872,452,752	35.58%	3.90
09/10	231,041,550	97,065,350	937,448,286	249,600	8,110,370	11,213,130	336,466,870	948,661,415	35.47%	3.90
08/09	231,385,550	95,823,450	934,882,857	540,440	7,968,850	13,379,031	335,718,290	948,261,889	35.40%	3.90
07/08	231,461,610	91,522,560	922,811,914	14,399,868	7,739,260	123,993,558	345,123,298	1,046,805,472	32.97%	3.90
06/07	221,436,630	86,915,050	881,004,800	31,913,261	7,557,520	263,894,179	347,822,461	1,144,898,979	30.38%	3.90
05/06	218,161,440	78,330,240	847,119,086	54,780,177	9,106,840	448,590,098	360,378,697	1,295,709,184	27.81%	3.90
04/05	204,347,880	72,623,820	791,347,714	54,837,769	9,834,340	303,643,488	341,643,809	1,094,991,202	31.20%	3.90
03/04	201,973,640	72,618,350	784,548,543	61,134,064	10,114,410	277,293,926	345,840,464	1,061,842,469	32.57%	3.90
02/03	199,870,710	74,910,880	785,090,257	67,959,249	9,766,440	306,573,223	352,507,279	1,091,663,480	32.29%	3.90
01/02	174,907,620	59,240,980	668,996,000	75,804,187	9,794,410	340,713,433	319,747,197	1,009,709,433	31.67%	3.90

Real property is appraised every six years by the County Auditor with a triennial update. The assessed value of real property is 35 percent of estimated actual value. Personal property tax is assessed on all personal property used in business in Ohio. The assessed value of public utilities personal property is 88%. All other types of tangible personal property were assessed at 12.50% in 2006, 18.75% in 2005, and 23% in 2004.

House Bill No.66 was signed into law on June 30,2005. House Bill No.66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property was eliminated in calendar year 2009, and the tax on telephone and telecommunications property was eliminated in calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaced the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2010, the City was fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

Source: Ashland County, Ohio: County Auditor



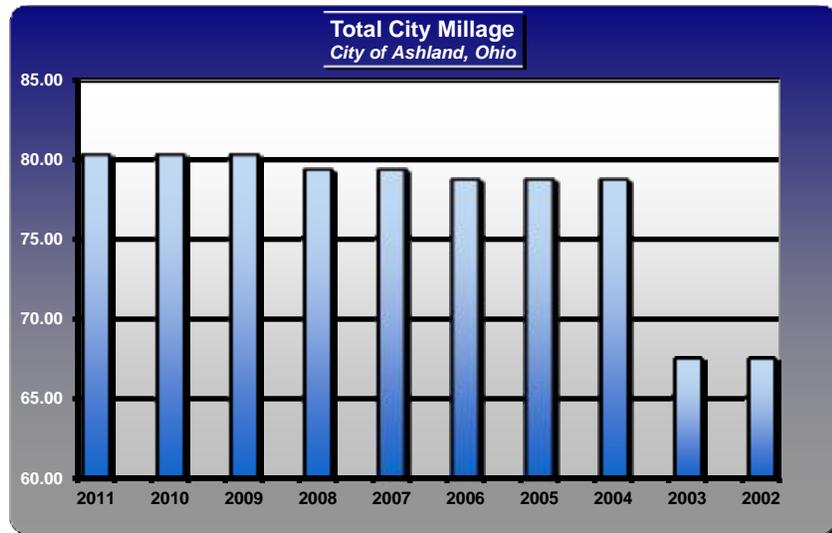
# CITY OF ASHLAND, OHIO

## Revenue Capacity

Direct and Overlapping Property Tax Rates  
(Per \$1,000 of Assessed Valuation)  
Last Ten Collection Years

	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
<b>Inside Millage</b>										
Operating	2.00	2.30	2.00	2.10	2.43	2.43	2.43	2.43	2.68	2.80
Debt	0.80	0.50	0.80	0.70	0.37	0.37	0.37	0.37	0.12	0.00
Fire Pension	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
Police Pension	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
<b>Total Unvoted Millage</b>	<b>3.40</b>									
<b>Outside Millage</b>										
Recreation	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
<b>Total Voted Millage</b>	<b>0.50</b>									
<b>Total Millage</b>	<b>3.90</b>									
<b>Overlapping Rates by Taxing District</b>										
Ashland County	9.10	9.10	9.10	9.10	9.10	8.50	8.50	8.50	7.00	7.00
Ashland School District	62.25	62.25	62.25	62.25	62.25	62.25	62.25	62.25	52.35	52.35
Ashland County Vocational School	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10
Ashland Public Library	1.00	1.00	1.00	0.00	0.00	0.00	0.00	0.00	0.10	0.10
City of Ashland	3.90	3.90	3.90	3.90	3.90	3.90	3.90	3.90	3.90	3.90
<b>Total</b>	<b>80.35</b>	<b>80.35</b>	<b>80.35</b>	<b>79.35</b>	<b>79.35</b>	<b>78.75</b>	<b>78.75</b>	<b>78.75</b>	<b>67.45</b>	<b>67.45</b>

Source: Ashland County, Ohio: County Auditor



# CITY OF ASHLAND, OHIO

## Revenue Capacity

Principal Property Tax Payers  
2011 and 2007

January 1, 2010			January 1, 2006		
Taxpayer	Assessed Valuation	Total Assessed Valuation	Taxpayer	Assessed Valuation	Total Assessed Valuation
Ohio Edison Company	\$ 5,086,050	2.41%	Ohio Edison Company	\$ 4,093,110	1.85%
Wal-Mart Real Estate	2,990,720	1.41%	Wal-Mart Real Estate	3,045,010	1.38%
WIL Reasearch Laboratories	2,860,290	1.35%	Myers Pump Company	2,433,070	1.10%
Myers Pump Company	2,267,920	1.07%	American Transmission	3,045,010	1.38%
American Transmission	2,254,120	1.07%	Samariton Regional Hospital	2,327,640	1.05%
Eagleview Realty LLC	2,220,400	1.05%	Home Depot U.S.A., Inc.	1,909,850	0.86%
Samariton Regional Hospital	2,155,030	1.02%	Baker Properties	1,603,090	0.72%
HD Development of Maryland	1,820,760	0.86%	Brethern Care, Inc.	1,445,140	0.65%
Sonoma Properties	1,493,710	0.71%	Ashland 250 Apartments	1,268,380	0.57%
Kingston of Ashland	1,484,080	0.70%	Wurster Properties, Inc.	1,245,290	0.56%
	<u>\$ 24,633,080</u>	<u>11.65%</u>		<u>\$ 22,415,590</u>	<u>10.12%</u>
<b>Total Assessed Valuation</b>			<b>Total Assessed Valuation</b>		
	<b>\$ 211,442,550</b>			<b>\$ 221,436,630</b>	

**Note:** Property is assessed at 35 percent of fair market value. Real property taxes paid in 2011 are based on January 1, 2010 values. Data for nine years ago is not available, therefore, 2007 data was presented as it was the oldest information available.

**Source:** Ashland County, Ohio: County Auditor

# CITY OF ASHLAND, OHIO

## *Revenue Capacity*

### Property Tax Levies and Collections

Last Ten Years

Collection Year	Real and Public Utility				Tangible Personal Property				Total		
	Billed	Taxes Collected	Percent Collected	Delinquent Tax Collections	Billed	Taxes Collected	Percent Collected	Delinquent Tax Collections	Billed	Taxes Collected	Percent Collected
2011	\$ 1,322,799	\$ 1,243,416	94%	\$ 79,383	\$ 107,097	\$ 60,745	57%	\$ 46,352	\$ 1,429,896	\$ 1,304,161	91.21%
2010	1,347,008	1,278,898	95%	68,110	263,637	188,354	71%	75,283	1,610,645	1,467,252	91.10%
2009	1,235,677	1,163,614	94%	72,063	232,359	189,211	81%	43,148	1,468,036	1,352,825	92.15%
2008	1,224,642	1,187,330	97%	37,312	135,293	133,408	99%	1,885	1,359,935	1,320,738	97.12%
2007	1,122,409	1,092,877	97%	29,532	264,854	197,855	75%	66,999	1,387,263	1,320,284	95.17%
2006	1,321,079	1,064,709	81%	24,930	119,459	53,918	45%	25,925	1,440,538	1,118,627	77.65%
2005	1,065,423	1,065,423	100%	N/A	213,643	191,938	90%	21,705	1,279,066	1,257,361	98.30%
2004	1,071,648	1,071,648	100%	N/A	283,212	224,760	79%	58,452	1,354,860	1,296,408	95.69%
2003	871,034	871,034	100%	N/A	303,130	244,658	81%	58,472	1,174,164	1,115,692	95.02%
2002	824,964	824,964	100%	N/A	333,834	262,004	78%	52,669	1,158,798	1,086,968	93.80%

**Note:** Special assessments are not included. The County information does not provide the applicable year when a delinquency is collected. Thus the "taxes collected" represent the total collections for the year instead of total collections of a particular tax year. As a result, "percent collected" can exceed 100% in any particular year.

**Source:** Ashland County, Ohio: County Auditor and County Treasurer

**Note:** Amounts include homestead and rollback.

# CITY OF ASHLAND, OHIO

## Revenue Capacity

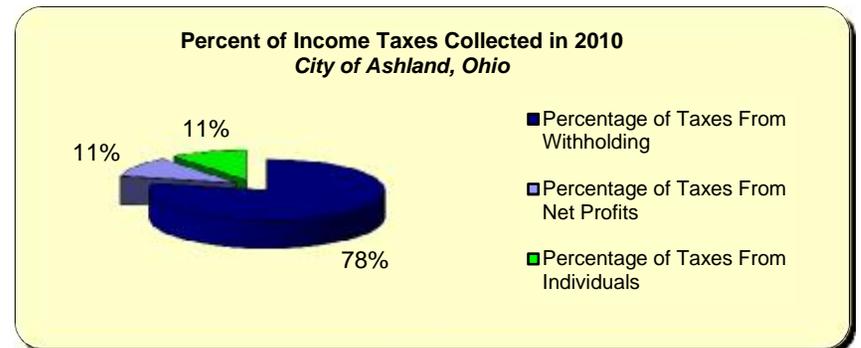
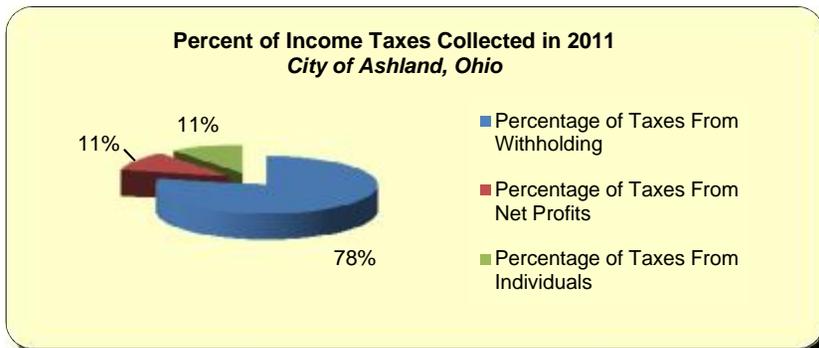
### Income Tax Revenue Base and Collections

Last Ten Years

Tax Year	Tax Rate	Total Tax Collected	Taxes From Withholding	Percentage of Taxes From Withholding	Taxes From Net Profits	Percentage of Taxes From Net Profits	Taxes From Individuals	Percentage of Taxes From Individuals
2011	1.50%	\$ 8,149,985	\$ 6,392,565	78.44%	\$ 895,581	10.99%	\$ 862,139	10.57%
2010	1.50%	7,790,359	6,100,321	78.31%	859,000	11.03%	831,033	10.66%
2009	1.50%	7,839,674	6,104,518	77.87%	840,097	10.72%	895,059	11.42%
2008	1.50%	8,400,872	6,509,919	77.49%	1,014,856	12.08%	876,097	10.43%
2007	1.50%	8,554,563	6,434,318	75.22%	1,226,463	14.34%	893,782	10.45%
2006	1.50%	8,542,453	6,350,938	74.35%	1,277,454	14.95%	914,061	10.70%
2005	1.50%	7,890,443	5,993,886	75.96%	979,308	12.41%	917,249	11.62%
2004	1.50%	7,523,618	5,836,891	77.58%	811,456	10.79%	875,271	11.63%
2003	1.50%	7,760,498	5,967,838	76.90%	1,027,124	13.24%	765,536	9.86%
2002	1.50%	7,524,585	6,040,343	80.27%	754,690	10.03%	729,552	9.70%

% Represents percent of total tax collected

Source: Income Tax Department, City of Ashland, Ohio



# CITY OF ASHLAND, OHIO

## Revenue Capacity

### Income Tax Statistics

Last Ten Years

Income Averages for City of Ashland Tax Years 2002-2011					
Tax Year	Income Range (Dollars)	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
2011	\$ 0-24,999	2,891	50%	\$ 29,761,998	13%
2011	25,000-49,999	1,413	25%	51,281,096	23%
2011	50,000-74,999	745	13%	45,499,287	21%
2011	75,000-99,999	345	6%	29,571,974	13%
2011	Over 100,000	<u>342</u>	6%	<u>65,605,458</u>	30%
<i>Total</i>		5,736		\$ 221,719,813	
2010	\$ 0-24,999	5,177	58%	\$ 38,033,159	14%
2010	25,000-49,999	1,863	21%	67,485,742	26%
2010	50,000-74,999	952	11%	58,033,920	22%
2010	75,000-99,999	404	4%	34,869,996	13%
2010	Over 100,000	<u>534</u>	6%	<u>64,669,769</u>	25%
<i>Total</i>		8,930		\$ 263,092,586	
2009	\$ 0-24,999	3,033	51%	\$ 31,583,688	15%
2009	25,000-49,999	1,516	26%	54,889,979	26%
2009	50,000-74,999	722	12%	44,004,013	21%
2009	75,000-99,999	309	5%	26,633,712	13%
2009	Over 100,000	<u>332</u>	6%	<u>52,424,949</u>	25%
<i>Total</i>		5,912		\$ 209,536,341	
2008	\$ 0-24,999	3,684	51%	\$ 31,671,250	15%
2008	25,000-49,999	1,843	26%	54,521,265	26%
2008	50,000-74,999	874	12%	44,404,815	21%
2008	75,000-99,999	379	5%	26,572,982	13%
2008	Over 100,000	<u>399</u>	6%	<u>53,781,821</u>	25%
<i>Total</i>		7,179		\$ 210,952,133	
2007	\$ 0-24,999	4,043	52%	\$ 41,693,849	15%
2007	25,000-49,999	1,986	26%	71,818,388	27%
2007	50,000-74,999	969	12%	58,940,634	22%
2007	75,000-99,999	394	5%	33,915,792	13%
2007	Over 100,000	<u>389</u>	5%	<u>60,649,201</u>	23%
<i>Total</i>		7,781		\$ 267,017,864	
2006	\$ 0-24,999	4,066	51%	\$ 42,049,256	15%
2006	25,000-49,999	2,086	26%	75,122,885	26%
2006	50,000-74,999	1,009	13%	61,230,495	22%
2006	75,000-99,999	419	5%	36,038,282	13%
2006	Over 100,000	<u>393</u>	5%	<u>67,242,395</u>	24%
<i>Total</i>		7,973		\$ 281,683,313	

(Continued)

# CITY OF ASHLAND, OHIO

## Revenue Capacity

### Income Tax Statistics

Last Ten Years

Income Averages for City of Ashland Tax Years 2002-2011					
Tax Year	Income Range (Dollars)	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
2005	\$ 0-24,999	4,753	52%	\$ 47,443,989	13%
2005	25,000-49,999	2,329	26%	84,145,992	24%
2005	50,000-74,999	1,065	12%	64,536,443	19%
2005	75,000-99,999	434	5%	37,354,431	11%
2005	Over 100,000	<u>463</u>	5%	<u>114,305,030</u>	33%
<i>Total</i>		9,044		\$ 347,785,885	
2004	\$ 0-24,999	4,925	54%	\$ 49,863,695	15%
2004	25,000-49,999	2,239	24%	80,939,115	24%
2004	50,000-74,999	1,088	12%	65,925,585	19%
2004	75,000-99,999	452	5%	39,867,135	12%
2004	Over 100,000	<u>445</u>	5%	<u>101,559,949</u>	30%
<i>Total</i>		9,149		\$ 338,155,479	
2003	\$ 0-24,999	4,994	53%	\$ 49,818,232	15%
2003	25,000-49,999	2,375	25%	85,482,246	25%
2003	50,000-74,999	1,073	12%	65,099,706	19%
2003	75,000-99,999	436	5%	37,452,745	11%
2003	Over 100,000	<u>446</u>	5%	<u>102,355,545</u>	30%
<i>Total</i>		9,324		\$ 340,208,474	
2002	\$ 0-24,999	5,082	53%	\$ 50,292,025	15%
2002	25,000-49,999	2,487	26%	89,735,825	27%
2002	50,000-74,999	1,093	12%	66,479,889	20%
2002	75,000-99,999	454	5%	38,775,251	12%
2002	Over 100,000	<u>424</u>	4%	<u>86,169,433</u>	26%
<i>Total</i>		9,540		\$ 331,452,423	

**Source:** Income Tax Department, City of Ashland, Ohio

## City of Ashland, Ohio

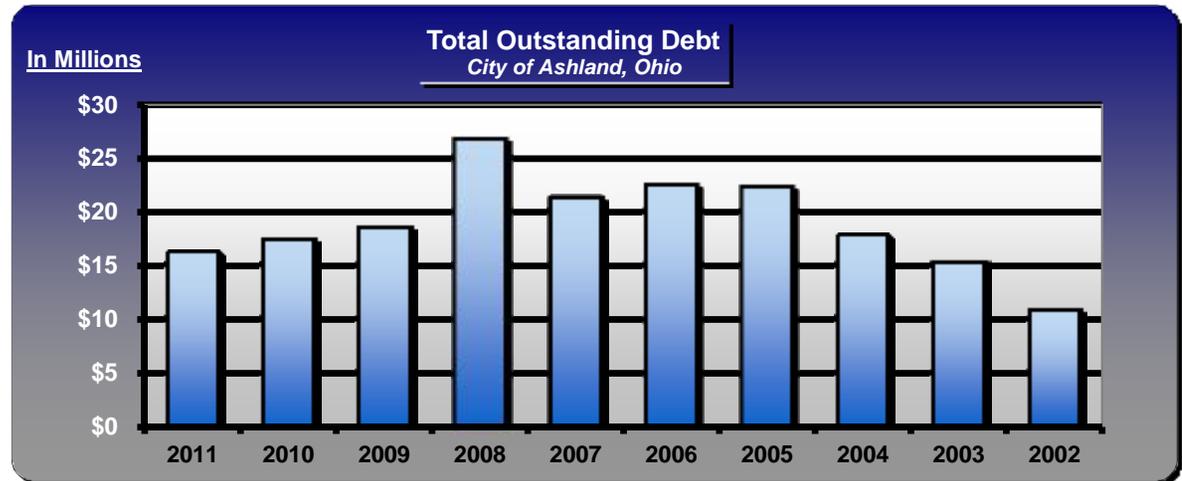
### Debt Capacity

Ratios of Outstanding Debt to Total Personal Income and Debt Per Capita  
Last Ten Years

Year	Governmental Activities					Business-Type Activities				Total Debt	Percentage of Personal Income	Per Capita
	General Obligation Bonds	ODOD Loan	ODOT Loan	Bond Anticipation Notes	OPWC Loan	General Obligation Bonds	Bond Anticipation Notes	OWDA Loan	OPWC Loan			
2011	\$ 2,597,000	\$ 0	\$ 267,702	\$ 0	\$ 0	\$ 13,354,935	\$ 0	\$ 0	\$ 0	\$ 16,219,637	4.04%	\$ 797
2010	2,959,000	0	329,791	0	0	14,071,957	0	0	100,816	\$17,461,564	5.12%	858
2009	2,247,000	0	390,060	555,000	0	7,673,000	7,145,000	476,793	107,244	\$18,594,097	5.22%	875
2008	2,367,000	0	412,603	1,376,000	22,017	8,083,000	13,800,000	775,547	40,356	\$26,876,523	7.55%	1,265
2007	2,484,000	0	475,974	997,000	31,027	8,481,000	7,850,000	1,059,906	5,163	\$21,384,070	6.00%	1,006
2006	2,598,177	379,500	462,010	947,000	40,037	8,871,823	8,065,000	1,196,905	5,957	\$22,566,409	6.34%	1,062
2005	2,657,072	379,500	462,010	1,176,932	49,046	9,072,930	7,005,000	1,588,176	6,751	\$22,397,417	6.29%	1,054
2004	2,766,934	0	0	1,185,000	58,057	9,448,067	2,595,000	1,712,290	7,545	\$17,772,893	4.99%	836
2003	2,870,000	0	0	629,000	0	9,800,000	135,000	1,951,511	0	\$15,385,511	4.32%	724
2002	165,000	0	0	3,772,000	0	165,000	4,650,000	2,179,205	0	\$10,931,205	3.07%	514

Source: Ashland City Finance Dept

Note: Personal income and Population based on 2000 and 2010 Census (See S13)



# City of Ashland, Ohio

## *Debt Capacity*

Ratios of Net General Bonded Debt Outstanding  
Last Ten Years

Year	Population (1)	Estimated Actual Value of Taxable Property (2)	Gross Bonded Debt (3)	Less: Amounts Available in Debt Service Fund (4)	Net General Bonded Debt	Percentage of Estimated Actual Value of Taxable Property	Net General Bonded Debt Per Capita
2011	20,362	\$ 872,452,752	\$ 15,951,935	\$ 151,652	\$ 15,800,283	1.81%	\$ 776
2010	20,362	948,661,415	17,030,957	190,480	16,840,477	1.78%	827
2009	21,249	948,261,889	17,620,000	60,721	17,559,279	1.85%	826
2008	21,249	1,046,805,472	25,626,000	0	25,626,000	2.45%	1,206
2007	21,249	1,144,898,979	19,812,000	13,783	19,798,217	1.73%	932
2006	21,249	1,295,709,184	20,482,000	102,746	20,379,254	1.57%	959
2005	21,249	1,094,991,202	19,911,934	43,250	19,868,684	1.81%	935
2004	21,249	1,061,842,469	15,995,001	0	15,995,001	1.51%	753
2003	21,249	1,091,663,480	13,434,000	130,972	13,303,028	1.22%	626
2002	21,249	1,009,709,433	8,752,000	148,126	8,603,874	0.85%	405

(1) U.S. Census Bureau

(2) Ashland County, Ohio: County Auditor

(3) General Obligation Bonds supported by property taxes.

(4) Amount available in the general obligation bond retirement fund.

# CITY OF ASHLAND, OHIO

## *Debt Capacity*

Direct and Overlapping Governmental Activities Debt

As of December 31, 2011

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Jurisdiction	Total Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City of Ashland
<b>Direct - City of Ashland</b>			
General Obligation Bonds	\$2,597,000	100.00%	\$2,597,000
ODOT Loan	<u>267,702</u>	100.00%	<u>267,702</u>
<i>City of Ashland</i>	2,864,702		2,864,702
<b>Overlapping</b>			
Ashland City School District			
General Obligation Bonds	3,190,709	70.27%	2,242,111
<i>Total Overlapping Debt</i>	3,190,709		2,242,111
<b>Total</b>	\$6,055,411		\$5,106,813

**Source:** Ashland County, Ohio: County Auditor

(1) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the city by its total valuation.

## City of Ashland, Ohio

### Debt Capacity

Legal Debt Margin Information

Last Ten Years

	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
<b>General Bonded Debt Outstanding:</b>										
General Obligation Bonds	\$ 15,780,000	\$ 16,845,000	\$ 9,920,000	\$ 10,450,000	\$ 10,965,000	\$ 11,470,000	\$ 11,730,002	\$ 12,215,001	\$ 12,670,000	\$ 330,000
Bond Anticipation Notes	0	0	7,700,000	15,176,000	8,847,000	9,012,000	8,181,932	3,780,000	764,000	8,422,000
<b>Total</b>	<b>\$ 15,780,000</b>	<b>\$ 16,845,000</b>	<b>\$ 17,620,000</b>	<b>\$ 25,626,000</b>	<b>\$ 19,812,000</b>	<b>\$ 20,482,000</b>	<b>\$ 19,911,934</b>	<b>\$ 15,995,001</b>	<b>\$ 13,434,000</b>	<b>\$ 8,752,000</b>
Percentage of Estimated Actual Property Value Assessed Property Value	1.81%	1.78%	1.86%	1.55%	1.73%	1.58%	1.82%	1.51%	1.23%	0.87%
	\$ 310,455,130	\$ 336,466,870	\$ 335,718,290	\$ 345,194,668	\$ 347,822,461	\$ 360,378,697	\$ 341,643,809	\$ 345,840,464	\$ 352,507,279	\$ 319,747,197
<b>Total Debt Per Capita</b>	<b>797</b>	<b>858</b>	<b>875</b>	<b>1,265</b>	<b>1,006</b>	<b>1,062</b>	<b>1,054</b>	<b>836</b>	<b>724</b>	<b>514</b>
Less:										
General Obligation Bonds- Business-Type Funds	\$ 13,183,000	\$ 13,886,000	\$ 7,673,000	\$ 8,083,000	\$ 8,481,000	\$ 8,871,823	\$ 9,072,930	\$ 9,448,067	\$ 9,800,000	\$ 165,000
Bond Anticipation Notes - Business-Type Funds	0	0	7,145,000	13,800,000	7,850,000	8,065,000	7,005,000	2,595,000	135,000	4,650,000
General Obligation Bond Retirement Fund Balance	151,652	190,480	60,722	0	13,783	102,746	43,250	0	130,972	148,126
<b>Total Net Debt Applicable to Limit</b>	<b>\$ 2,445,348</b>	<b>\$ 2,768,520</b>	<b>\$ 2,741,278</b>	<b>\$ 3,743,000</b>	<b>\$ 3,467,217</b>	<b>\$ 3,442,431</b>	<b>\$ 3,790,754</b>	<b>\$ 3,951,934</b>	<b>\$ 3,368,028</b>	<b>\$ 3,788,874</b>
<b>Overall Legal Debt Limit</b>										
10 1/2% of Assessed Valuation	32,597,789	35,329,021	35,250,420	36,245,440	36,521,358	37,839,763	35,872,600	36,313,249	37,013,264	33,573,456
Legal Debt Margin Within 10 1/2% Limitations	30,152,441	32,560,501	32,509,142	32,502,440	33,054,141	34,397,332	32,081,846	32,361,315	33,645,236	29,784,582
Legal Debt Margin as a Percentage of the Debt Limit	92.50%	92.16%	92.22%	89.67%	90.51%	90.90%	89.43%	89.12%	90.90%	88.71%
<b>Unvoted Debt Limitation</b>										
5 1/2% of Assessed Valuation	17,075,032	18,505,678	18,464,506	18,985,707	19,130,235	19,820,828	18,790,409	19,021,226	19,387,900	17,586,096
Total Net Debt Applicable to Limit	2,445,348	2,768,520	2,741,278	3,743,000	3,467,217	3,442,431	3,790,754	3,951,934	3,368,028	3,788,874
Net Debt Within 5 1/2% Limitations	\$ 14,629,684	\$ 15,737,158	\$ 15,723,228	\$ 15,242,707	\$ 15,663,018	\$ 16,378,397	\$ 14,999,655	\$ 15,069,292	\$ 16,019,872	\$ 13,797,222
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limitation	85.68%	85.04%	85.15%	80.29%	81.88%	82.63%	79.83%	79.22%	82.63%	78.46%

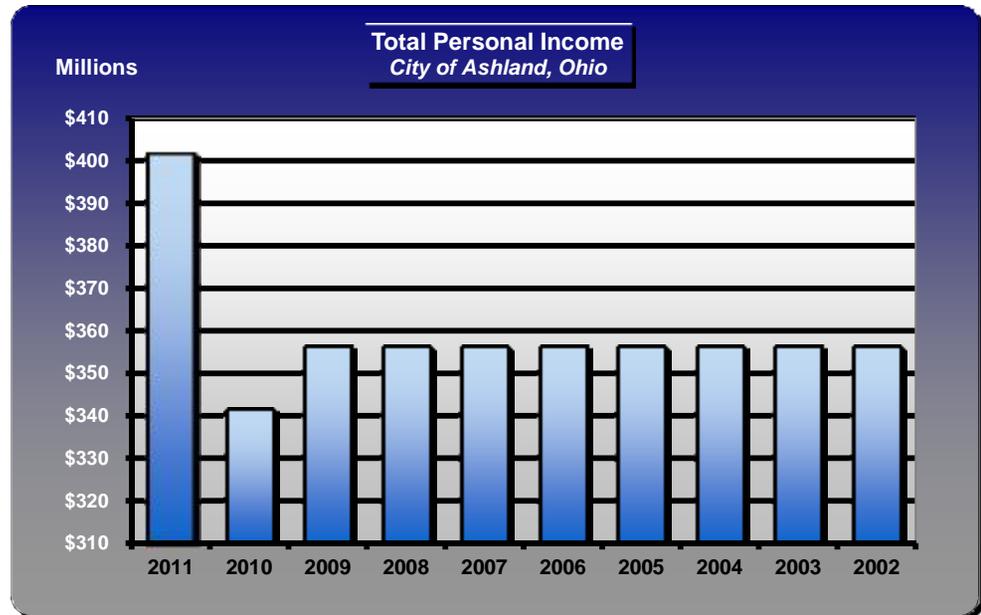
**Note:** Direct Debt Limitation is based on Section 133, The Uniform Bond Act of the Ohio Revised Code. Total debt limit should not exceed 10.5% of net assessed property value. Total unvoted debt limit should not exceed 5.5% of net assessed property value.

# CITY OF ASHLAND, OHIO

## Demographic and Economic Information Demographic and Economic Statistics Last Ten Years

Year	Population (1)	Total Personal Income	Per Capita Personal Income (1)	Median Household Income (1)	Median Age (1)	Bachelor's Degree or Higher (%) (1)	School Enrollment (1)	Unemployment Rate (1)	Total Assessed Property Value (2)
2011	20,362 c	\$ 401,640,450	\$ 19,725 c	\$ 37,776 c	36.1 c	25.9 c	6,064 c	7.2 c	\$ 310,455,130
2010	20,362 b	341,267,120	16,760 b	34,250 b	34.8 b	19.6 b	6,104 b	5.6 b	336,466,870
2009	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	335,718,290
2008	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	345,123,298
2007	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	360,378,697
2006	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	345,123,298
2005	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	347,822,461
2004	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	360,378,697
2003	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	341,643,809
2002	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	345,840,464

- (1) **Source:** U.S. Census Bureau  
 (a) 2000 Federal Census Demographic Profile  
 (b) Note - Demographic Info Not Available from 2010 Census Yet used most recent available  
 (c) From 2010 Federal Census Demographic Profile  
 (2) Ashland County, Ohio: County Auditor



# CITY OF ASHLAND, OHIO

## Demographic and Economic Information

### Principal Employers

Current Year and Nine Years Ago

2011		
Employer*	Employees	Percentage of Total City Employment
Ashland University	2,463	11.62%
Samaritan Hospital	728	3.43%
Wil Research Lab	652	3.08%
Ashland City Schools	634	2.99%
Pentair Pump Group	323	1.52%
Ashland County	516	2.43%
State of Ohio	300	1.41%
City of Ashland	332	1.57%
Lance/Vista Bakery	214	1.01%
Wal Mart Associates	162	0.76%
<b>Total</b>	<b>6,324</b>	<b>29.82%</b>

**Total City Employees**      **21,202**

2002		
Employer*	Employees	Percentage of Total City Employment
Pentair Pump Group	838	3.17%
Ashland University	2,688	10.16%
Abbott Lab	626	2.37%
Samaritan Hospital	697	2.63%
Ashland City School Distr	810	3.06%
Ashland County	564	2.13%
Caraustar Packaging Inc	336	1.27%
City of Ashland	400	1.51%
State of Ohio	695	2.63%
Hedstorm Corp.	340	1.28%
<b>Total</b>	<b>7,994</b>	<b>30.21%</b>

**Total City Employees**      **26,464**

**Source:** Income Tax Department, City of Ashland, Ohio

\* Employers are listed by gross wages paid.

## City of Ashland, Ohio

### Financial Trends Information

Net Assets by Component

Last Nine Years

(accrual basis of accounting)

<b>Governmental Activities</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>	<b>2007</b>	<b>2006</b>	<b>2005</b>	<b>2004</b>	<b>2003</b>
Invested in Capital Assets, Net of Related Debt	\$17,429,633	\$16,855,976	\$17,480,892	\$17,364,157	\$17,464,839	\$15,878,702	\$15,396,151	\$15,814,814	\$ 15,571,712
Restricted	5,247,071	4,697,276	5,041,024	5,354,993	5,917,701	4,546,053	4,897,655	4,486,273	0
Unrestricted	2,667,214	2,865,621	2,541,609	1,405,084	2,943,854	2,718,074	2,541,807	1,397,126	5,523,538
<b>Total Governmental Activities Net Assets</b>	<b>25,343,918</b>	<b>24,418,873</b>	<b>25,063,525</b>	<b>24,124,234</b>	<b>26,326,394</b>	<b>23,142,829</b>	<b>22,835,613</b>	<b>21,698,213</b>	<b>21,095,250</b>
<b>Business-Type Activities</b>									
Invested in Capital Assets, Net of Related Debt	24,249,832	23,585,113	22,448,977	19,848,064	19,156,906	17,836,938	14,082,876	11,785,629	9,521,011
Restricted	0	0	0	0	0	0	0	0	8,470,066
Unrestricted	5,382,269	4,551,881	4,134,822	6,181,991	6,250,563	6,838,306	10,655,019	11,676,466	4,918,716
<b>Total Business-Type Activities Net Assets</b>	<b>29,632,101</b>	<b>28,136,994</b>	<b>26,583,799</b>	<b>26,030,055</b>	<b>25,407,469</b>	<b>24,675,244</b>	<b>24,737,895</b>	<b>23,462,095</b>	<b>22,909,793</b>
<b>Primary Government</b>									
Invested in Capital Assets, Net of Related Debt	41,679,465	40,441,089	39,929,869	37,212,221	36,621,745	33,715,640	29,479,027	27,600,443	25,092,723
Restricted	5,247,071	4,697,276	5,041,024	5,354,993	5,917,701	4,546,053	4,897,655	4,486,273	8,470,066
Unrestricted	8,049,483	7,417,502	6,676,431	7,587,075	9,194,417	9,556,380	13,196,826	13,073,592	10,442,254
<b>Total Primary Government Net Assets</b>	<b>\$54,976,019</b>	<b>\$52,555,867</b>	<b>\$51,647,324</b>	<b>\$50,154,289</b>	<b>\$51,733,863</b>	<b>\$47,818,073</b>	<b>\$47,573,508</b>	<b>\$45,160,308</b>	<b>\$ 44,005,043</b>

Note: Data for years prior to 2003 is unavailable

**City of Ashland, Ohio**

*Financial Trends Information*

Changes in Net Assets

Last Nine Years

*(accrual basis of accounting)*

	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>Program Revenues</b>									
Governmental Activities:									
Charges for Services:									
General Government	\$ 1,514,835	\$ 1,487,776	\$ 1,331,320	\$ 1,324,950	\$ 1,621,076	\$ 686,995	\$ 708,133	\$ 601,356	\$ 995,992
Security of Persons and Property	1,572,044	1,512,569	1,461,705	1,435,562	1,381,724	1,132,691	1,225,866	951,365	364,539
Public Health	216,045	241,702	399,078	67,220	62,497	282,529	189,816	44,901	253,305
Leisure Time Services	67,664	64,942	91,685	90,603	56,366	64,548	75,141	0	350,117
Transportation	305,695	319,728	364,678	222,551	315,859	7,132	4,830	55,555	39,226
Community and Economic Development	0	23,527	0	0	0	2,059	34,492	107,400	0
Operating Grants, Contributions and Interest	2,642,624	2,361,638	2,678,173	2,057,660	2,978,931	1,735,281	2,283,613	2,568,467	420,164
Capital Grants, Contributions and Interest	513,400	42,698	0	0	41,447	383,763	1,073,487	223,583	1,066,898
<b>Total Governmental Activities Program Revenues</b>	<b>6,832,307</b>	<b>6,054,580</b>	<b>6,326,639</b>	<b>5,198,546</b>	<b>6,457,900</b>	<b>4,294,998</b>	<b>5,595,378</b>	<b>4,552,627</b>	<b>3,490,241</b>
Business-Type Activities:									
Charges for Services:									
Water	3,571,678	3,540,445	3,616,111	3,520,505	3,520,855	3,490,314	2,842,528	2,186,344	2,057,443
Sewer	3,578,750	3,307,884	3,023,932	2,964,354	3,077,761	2,875,886	2,436,514	2,596,382	2,566,747
Sanitation	1,884,653	1,830,742	1,776,691	1,769,983	1,766,002	1,653,907	1,614,162	1,528,742	1,366,529
Other	959,143	1,026,093	1,047,545	530,781	507,956	605,911	613,555	564,895	523,672
Operating Grants, Contributions and Interest	0	0	2,128	371	258	233	1,098,702	419,646	0
Capital Grants, Contributions and Interest	295,005	453,322	317,918	708,451	702,950	0	0	0	0
<b>Total Business-Type Activities Program Revenues</b>	<b>10,289,229</b>	<b>10,158,486</b>	<b>9,784,325</b>	<b>9,494,445</b>	<b>9,575,782</b>	<b>8,626,251</b>	<b>8,605,461</b>	<b>7,296,009</b>	<b>6,514,391</b>
<b>Total Primary Government Program Revenues</b>	<b>17,121,536</b>	<b>16,213,066</b>	<b>16,110,964</b>	<b>14,692,991</b>	<b>16,033,682</b>	<b>12,921,249</b>	<b>14,200,839</b>	<b>11,848,636</b>	<b>10,004,632</b>
<b>Expenses</b>									
Governmental Activities:									
General Government	5,341,766	5,618,313	4,901,152	5,605,535	4,968,816	4,263,566	4,317,791	4,113,766	4,579,262
Security of Persons and Property	6,836,097	6,965,365	7,171,283	7,237,405	6,784,358	6,724,134	6,094,828	6,639,085	6,456,979
Public Health	315,944	325,085	307,075	278,645	278,792	286,343	241,998	264,135	257,810
Leisure Time Services	1,181,955	1,323,969	1,197,605	1,181,681	1,155,718	1,080,716	1,112,301	1,121,287	1,320,476
Transportation	2,785,525	2,601,886	2,294,355	3,075,759	2,145,360	2,481,334	3,175,923	2,220,560	3,441,755
Community and Economic Development	455,576	465,674	363,379	607,586	280,071	729,787	814,799	460,434	328,626
Interest and Fiscal Charges	127,022	141,477	217,392	143,350	203,089	162,169	132,990	134,083	124,645
Issuance Costs	0	0	33,243	0	0	0	0	0	0
<b>Total Governmental Activities Expenses</b>	<b>17,043,885</b>	<b>17,441,769</b>	<b>16,485,484</b>	<b>18,129,961</b>	<b>15,816,204</b>	<b>15,728,049</b>	<b>15,890,630</b>	<b>14,953,350</b>	<b>16,509,553</b>
Business-Type Activities:									
Water	3,470,157	3,546,848	3,750,067	3,564,277	3,220,773	2,876,249	2,883,882	3,635,238	3,094,620
Sewer	2,862,379	2,797,203	2,524,962	3,087,637	3,403,143	3,457,361	2,294,196	2,554,326	2,234,682
Sanitation	1,718,055	1,640,119	1,676,694	1,777,164	1,733,145	1,742,641	1,605,048	1,459,791	1,425,809
Other	887,047	816,880	1,353,645	831,373	669,767	654,844	591,940	745,266	712,394
<b>Total Business-Type Activities Expenses</b>	<b>8,937,638</b>	<b>8,801,050</b>	<b>9,305,368</b>	<b>9,260,451</b>	<b>9,026,828</b>	<b>8,731,095</b>	<b>7,375,066</b>	<b>8,394,621</b>	<b>7,467,505</b>
<b>Total Primary Government Expenses</b>	<b>25,981,523</b>	<b>26,242,819</b>	<b>25,790,852</b>	<b>27,390,412</b>	<b>24,843,032</b>	<b>24,459,144</b>	<b>23,265,696</b>	<b>23,347,971</b>	<b>23,977,058</b>

(Continued)

**City of Ashland, Ohio**

*Financial Trends Information*

Changes in Net Assets

Last Nine Years

*(accrual basis of accounting)*

	2011	2010	2009	2008	2007	2006	2005	2004	2003
<b>Net (Expense)/Revenue</b>									
Governmental Activities	(10,211,578)	(11,387,189)	(10,158,845)	(\$12,931,415)	(\$9,358,304)	(\$11,433,051)	(\$10,295,252)	(\$10,400,723)	(\$13,019,312)
Business-Type Activities	1,351,591	1,357,436	478,957	233,994	548,954	(104,844)	1,230,395	(1,098,612)	(953,114)
<b>Total Primary Government Net Expense</b>	<b>\$ (8,859,987)</b>	<b>\$ (10,029,753)</b>	<b>\$ (9,679,888)</b>	<b>\$ (12,697,421)</b>	<b>\$ (8,809,350)</b>	<b>\$ (11,537,895)</b>	<b>\$ (9,064,857)</b>	<b>\$ (11,499,335)</b>	<b>\$ (13,972,426)</b>
<b>General Revenues and Other Changes in Net Assets</b>									
Governmental Activities:									
Property Taxes	1,139,664	1,081,107	1,164,661	1,298,913	1,243,168	1,418,737	1,199,079	1,131,037	1,136,336
Income Taxes	8,287,362	7,927,209	8,117,515	8,265,781	8,493,569	8,500,884	8,031,251	7,969,508	7,204,526
Grants and Entitlements	1,513,673	1,424,438	1,050,112	940,906	1,512,283	1,015,634	1,094,831	861,821	2,398,369
Investment Earnings	53,567	111,566	273,954	367,013	641,645	467,275	503,014	217,604	219,900
Contributions and Donations	0	0	0	0	0	0	0	0	801,261
Miscellaneous	284,674	369,791	560,446	238,118	282,585	379,930	604,477	27,564	47,619
Transfers	(135,213)	(171,574)	(68,552)	(381,476)	(179,214)	0	0	(205,564)	0
<b>Total Governmental Activities</b>	<b>11,143,727</b>	<b>10,742,537</b>	<b>11,098,136</b>	<b>10,729,255</b>	<b>11,994,036</b>	<b>11,782,460</b>	<b>11,432,652</b>	<b>10,001,970</b>	<b>11,808,011</b>
Business-Type Activities:									
Investment Earnings	0	0	0	0	0	0	0	34,675	1,053
Contributions and Donations	0	0	0	0	0	0	0	0	246,093
Miscellaneous	8,303	24,185	6,235	7,116	4,057	0	0	2,450	10,423
Transfers	135,213	171,574	68,552	381,476	179,214	0	0	205,564	0
<b>Total Business-Type Activities</b>	<b>143,516</b>	<b>195,759</b>	<b>74,787</b>	<b>388,592</b>	<b>183,271</b>	<b>0</b>	<b>0</b>	<b>242,689</b>	<b>257,569</b>
<b>Total Primary Government</b>	<b>11,287,243</b>	<b>10,938,296</b>	<b>11,172,923</b>	<b>11,117,847</b>	<b>12,177,307</b>	<b>11,782,460</b>	<b>11,432,652</b>	<b>10,244,659</b>	<b>12,065,580</b>
<b>Change in Net Assets</b>									
Governmental Activities	932,149	(644,652)	939,291	(2,202,160)	2,635,732	349,409	1,137,400	(398,753)	(1,211,301)
Business-Type Activities	1,495,107	1,553,195	553,744	622,586	732,225	(104,844)	1,230,395	(855,923)	(695,545)
<b>Primary Government Change in Net Assets</b>	<b>\$ 2,427,256</b>	<b>\$ 908,543</b>	<b>\$ 1,493,035</b>	<b>(\$1,579,574)</b>	<b>\$3,367,957</b>	<b>\$244,565</b>	<b>\$2,367,795</b>	<b>(\$1,254,676)</b>	<b>(\$1,906,846)</b>

Note: Data for years prior to 2003 is unavailable

## City of Ashland, Ohio

### Financial Trends Information

#### Program Revenues by Function/Program

Last Nine Years

*(accrual basis of accounting)*

Function/Program	2011	2010	2009	2008	2007	2006	2005	2004	2003
<b>Governmental Activities:</b>									
General Government	\$ 1,989,892	\$ 2,016,535	\$ 1,741,248	\$ 1,718,322	\$ 2,100,217	\$ 1,085,928	\$ 855,143	\$ 1,213,481	\$ 995,992
Security of Persons and Property	1,756,354	1,778,552	1,644,348	1,670,050	1,560,439	1,307,901	1,423,492	1,261,035	545,133
Public Health	216,045	241,702	399,078	67,220	62,497	282,529	189,816	49,401	264,266
Leisure Time Services	621,367	250,486	537,183	137,803	110,129	128,967	119,688	55,885	350,117
Community and Economic Development	568,170	276,327	393,603	72,701	645,823	27,405	1,644,520	800,082	233,042
Transportation	1,680,479	1,490,978	1,611,179	1,532,450	1,978,795	1,462,268	1,362,719	1,172,743	1,101,691
<b>Total Governmental Activities</b>	<b>6,832,307</b>	<b>6,054,580</b>	<b>6,326,639</b>	<b>5,198,546</b>	<b>6,457,900</b>	<b>4,294,998</b>	<b>5,595,378</b>	<b>4,552,627</b>	<b>3,490,241</b>
<b>Business-Type Activities:</b>									
Water	3,724,563	3,607,516	3,618,546	4,208,372	3,652,078	3,490,547	3,941,230	2,553,195	2,057,443
Sewer	3,657,377	3,694,135	3,341,164	2,984,938	3,649,488	2,875,886	2,436,514	2,649,177	2,566,747
Sanitation	1,884,653	1,830,742	1,776,691	1,769,983	1,766,002	1,653,907	1,614,162	1,528,742	1,366,529
Other	1,022,636	1,026,093	1,047,924	531,152	508,214	605,911	613,555	564,895	523,672
<b>Total Business-Type Activities</b>	<b>10,289,229</b>	<b>10,158,486</b>	<b>9,784,325</b>	<b>9,494,445</b>	<b>9,575,782</b>	<b>8,626,251</b>	<b>8,605,461</b>	<b>7,296,009</b>	<b>6,514,391</b>
<b>Total Primary Government</b>	<b>\$ 17,121,536</b>	<b>\$ 16,213,066</b>	<b>\$ 16,110,964</b>	<b>\$ 14,692,991</b>	<b>\$ 16,033,682</b>	<b>\$ 12,921,249</b>	<b>\$ 14,200,839</b>	<b>\$ 11,848,636</b>	<b>\$ 10,004,632</b>

Note: Data for years prior to 2003 is unavailable

**City of Ashland, Ohio**

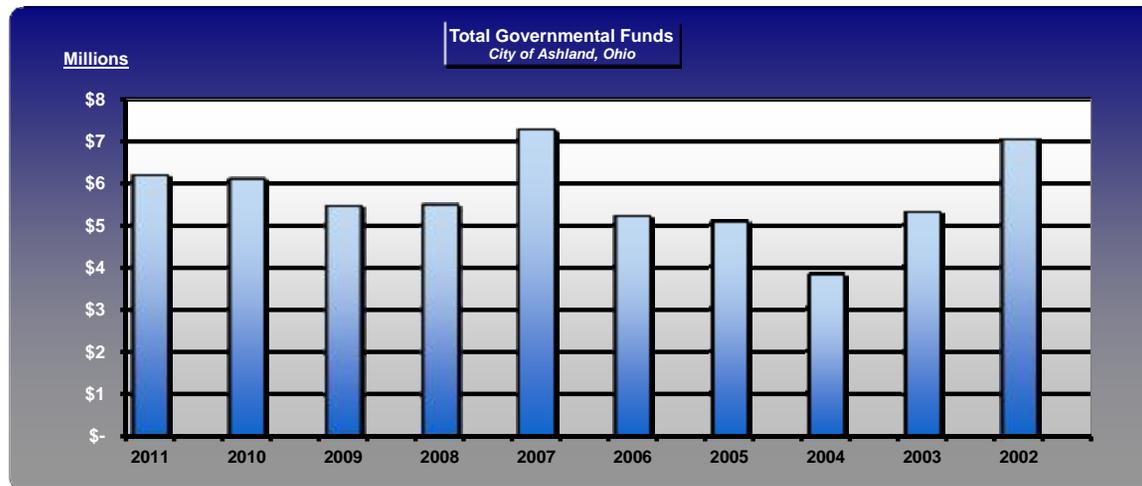
*Financial Trends Information*

Fund Balances, Governmental Funds

Last Ten Years

*(modified accrual basis of accounting)*

	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
<b>General Fund</b>										
Nonspendable	\$ 85,412	N/A								
Committed	3,020	N/A								
Assigned	129,698	N/A								
Unassigned	1,874,507	N/A								
Reserved	N/A	\$ 10,419	\$ 19,913	\$ 36,406	\$ 111,382	\$ 3,292	\$ 22,342	\$ 26,564	\$ 23,440	\$ 89,495
Unreserved	N/A	2,014,052	1,828,275	1,225,356	2,696,509	2,608,077	2,625,459	1,306,344	2,173,978	2,376,890
<b>Total General Fund</b>	<b>2,092,637</b>	<b>2,024,471</b>	<b>1,848,188</b>	<b>1,261,762</b>	<b>2,807,891</b>	<b>2,611,369</b>	<b>2,647,801</b>	<b>1,332,908</b>	<b>2,197,418</b>	<b>2,466,385</b>
<b>All Other Governmental Funds</b>										
Nonspendable	249,725	N/A								
Restricted	3,369,915	N/A								
Committed	480,217	N/A								
Unassigned	(1,982)	N/A								
Reserved	N/A	399,249	207,892	258,666	231,726	469,464	260,159	393,122	282,618	332,310
Unreserved, Reported in:										
Special Revenue Funds	N/A	2,531,803	2,252,686	2,809,493	3,355,117	1,494,180	1,597,840	1,977,329	2,014,927	2,759,721
Debt Service Funds	N/A	214,217	87,459	14,542	88,472	95,318	13,038	(42,889)	0	41,240
Capital Projects Funds	N/A	925,284	1,077,765	1,158,387	798,838	556,031	573,523	170,022	827,941	1,437,680
<b>Total All Other Governmental Funds</b>	<b>4,097,875</b>	<b>4,070,553</b>	<b>3,625,802</b>	<b>4,241,088</b>	<b>4,474,153</b>	<b>2,614,993</b>	<b>2,444,560</b>	<b>2,497,584</b>	<b>3,125,486</b>	<b>4,570,951</b>
<b>Total Governmental Funds</b>	<b>\$ 6,190,512</b>	<b>\$ 6,095,024</b>	<b>\$ 5,473,990</b>	<b>\$ 5,502,850</b>	<b>\$ 7,282,044</b>	<b>\$ 5,226,362</b>	<b>\$ 5,092,361</b>	<b>\$ 3,830,492</b>	<b>\$ 5,322,904</b>	<b>\$ 7,037,336</b>



## City of Ashland, Ohio

### Financial Trends Information

Changes in Fund Balances, Governmental Funds

Last Ten Years

(modified accrual basis of accounting)

	2011	2010	2009	2008	2007
<b>Revenues</b>					
Property Taxes	\$ 1,157,321	\$ 1,052,925	\$ 1,158,112	\$ 1,285,673	\$ 1,317,357
Income Taxes	8,166,672	7,927,130	7,840,484	8,231,759	8,578,034
Charges for Services	2,543,025	2,440,271	2,666,577	2,116,113	2,216,258
Licenses and Permits	28,051	27,785	53,418	34,102	40,911
Fines and Forfeitures	1,063,998	1,067,750	1,082,464	1,098,332	1,159,926
Intergovernmental	4,123,298	3,966,281	3,259,390	3,745,252	3,806,575
Special Assessments	0	23,527	0	0	0
Rental Income	72,191	63,380	52,643	367,013	641,645
Interest	53,951	111,602	274,215	51,934	0
Contributions and Donations	259,920	47,668	98,519	47,290	71,661
Other	195,116	289,756	503,340	228,172	157,148
<b>Total Revenues</b>	<b>17,663,543</b>	<b>17,018,075</b>	<b>16,989,162</b>	<b>17,205,640</b>	<b>17,989,515</b>
<b>Expenditures</b>					
Current:					
General Government	5,119,520	5,455,386	5,044,994	5,372,569	5,054,855
Security of Persons and Property	6,510,302	6,707,997	7,026,459	6,980,721	6,658,923
Public Health	315,944	325,085	307,075	304,456	278,792
Leisure Time Services	1,056,252	1,213,926	1,058,094	1,051,707	1,037,444
Community and Economic Development	445,004	483,674	364,060	606,201	280,593
Transportation	1,957,277	1,833,595	1,480,092	2,169,051	2,236,464
Capital Outlay	1,561,427	861,743	1,065,698	1,012,083	910,820
Debt Service:					
Principal Retirements	424,089	183,269	414,560	1,186,381	614,001
Interest and Fiscal Charges	126,813	117,998	213,663	169,428	166,864
Issuance Costs	0	20,026	33,243	0	0
<b>Total Expenditures</b>	<b>17,516,628</b>	<b>17,202,699</b>	<b>17,007,938</b>	<b>18,852,597</b>	<b>17,238,756</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>146,915</b>	<b>(184,624)</b>	<b>(18,776)</b>	<b>(1,646,957)</b>	<b>750,759</b>
<b>Other Financing Sources (Uses)</b>					
Bond and Note Proceeds	0	835,000	0	250,000	997,000
Proceeds from Loans	0	0	0	0	13,964
Premium on Debt Issued	0	30,629	57,106	9,944	16,117
Contributions and Donations	0	0	0	0	0
Proceeds from Sale of Capital Assets	90,890	48,486	0	0	367,716
Transfers In	773,806	542,449	725,959	846,829	142,340
Transfers Out	(909,019)	(650,906)	(793,149)	(1,239,010)	(232,214)
Other	0	0	0	0	0
<b>Total Other Financing Sources (Uses)</b>	<b>(44,323)</b>	<b>805,658</b>	<b>(10,084)</b>	<b>(132,237)</b>	<b>1,304,923</b>
<b>Net Change in Fund Balances</b>	<b>\$102,592</b>	<b>\$621,034</b>	<b>(\$28,860)</b>	<b>(\$1,779,194)</b>	<b>\$2,055,682</b>
<b>Debt Service as a Percentage of Noncapital Expenditures</b>	<b>3.45%</b>	<b>1.85%</b>	<b>3.95%</b>	<b>7.60%</b>	<b>5.13%</b>

(Continued)

	2006	2005	2004	2003	2002
\$	1,309,090	\$ 1,194,484	\$ 1,131,298	\$ 1,150,823	\$ 1,065,937
	8,510,633	7,978,111	7,492,176	7,190,039	7,601,283
	1,064,562	1,036,034	2,338,964	1,610,612	1,198,362
	23,127	83,351	99,910	68,660	39,774
	1,066,175	974,169	786,667	748,504	789,292
	3,593,929	4,188,542	2,934,298	3,460,834	3,530,352
	0	0	0	0	0
	467,275	503,014	217,604	219,900	0
	0	0	0	0	412,956
	91,617	84,192	71,027	0	160,585
	311,482	552,596	8,759	63,329	116,945
	<b>16,437,890</b>	<b>16,594,493</b>	<b>15,080,703</b>	<b>14,512,701</b>	<b>14,915,486</b>
	4,165,136	3,840,023	4,651,136	4,188,441	3,075,339
	6,711,420	5,659,723	6,065,738	6,031,241	5,801,862
	283,364	243,830	263,467	255,409	257,120
	1,321,117	1,054,649	992,576	1,104,013	1,226,527
	742,619	790,187	456,665	326,108	596,201
	2,608,188	2,852,190	1,857,441	2,112,726	1,572,079
	343,386	1,302,007	2,099,478	1,844,402	986,615
	99,150	239,373	112,076	225,236	5,709,744
	196,205	142,109	124,964	124,645	150,562
	0	0	0	0	0
	<b>16,470,585</b>	<b>16,124,091</b>	<b>16,623,541</b>	<b>16,212,221</b>	<b>19,376,049</b>
	<b>(32,695)</b>	<b>470,402</b>	<b>(1,542,838)</b>	<b>(1,699,520)</b>	<b>(4,460,563)</b>
	0	0	0	2,870,000	4,922,000
	0	962,010	0	0	0
	66,728	52,431	0	0	21,425
	0	0	0	801,261	0
	0	0	18,805	0	81,622
	1,001,162	964,843	565,623	0	2,468,153
	(1,043,355)	(964,843)	(750,151)	0	(2,813,562)
	142,560	0	0	58,549	54,334
	<b>167,095</b>	<b>1,014,441</b>	<b>(165,723)</b>	<b>3,729,810</b>	<b>4,733,972</b>
	<b>\$134,400</b>	<b>\$1,484,843</b>	<b>(\$1,708,561)</b>	<b>\$2,030,290</b>	<b>\$273,409</b>
	<b>1.95%</b>	<b>2.65%</b>	<b>1.63%</b>	<b>2.27%</b>	<b>32.65%</b>

# City of Ashland, Ohio

## Operating Information

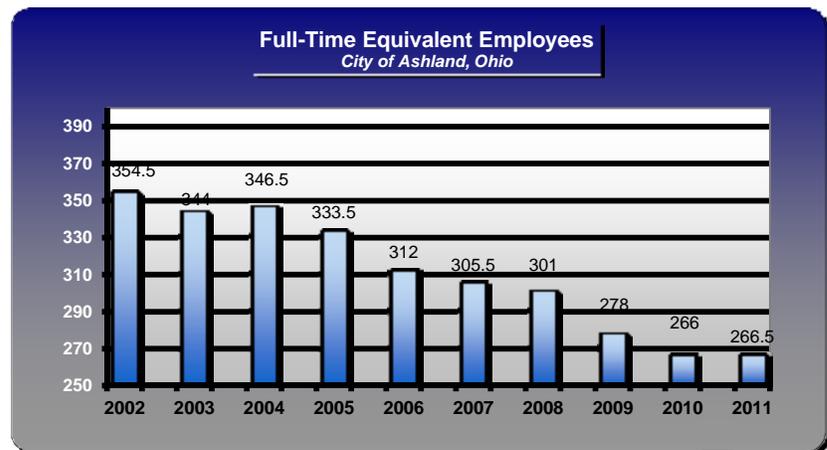
### Full-Time Equivalent City Government Employees by Function/Program Last Ten Years

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
<b>Function/Program</b>										
<b>General Government:</b>										
Council	4.5	3.5	3.5	4	3.5	3.5	3.5	3.5	3	3
Mayor	3	4	3	3	3	4	3	3	2.5	2.5
Finance	7	7	7	8	9	5	5.5	6	5	5
Law	4	4	4	5	4.5	4	5	4	5	4
Engineering	6.5	5	6	6	5.5	5.5	5	5	4	4
Building and Zoning	3.5	3.5	3.5	3	3	3.5	4	2.5	2	2
Human Resources	3	3	3	3	3	3	3	2.5	2	2
Income Tax	5	5	5	5	4	4	4	3.5	4	4
Municipal Court	31	31	30	30.5	29	29	34.5	35.5	30	41
Municipal Court Community Corrections	2	2	2	2	2	2	2	2	2	2
Municipal Court Probation	3	4	4	4	4	4	4	3	3	2
<b>Security of Persons and Property:</b>										
Police	49	49	48	42.5	42.5	42.5	44	38.5	40	36
Fire	55.5	50	51	47.5	38	40	39	37	35	36
<b>Recreation:</b>										
Golf Course	24	22.5	19.5	20	21	20.5	18	15	11	12.5
Park	36.5	35.5	34	31	33	31.5	26	23	16.5	19.5
Swimming Pool	13	10.5	11	9.5	9.5	8	8.5	10	10.5	9
<b>Service:</b>										
Building Maintenance	2	2	2	2	2	2	2	2	1	1
Economic Development	1	4.5	4	4	1	0	0	0	0	0
Justice Center Maintenance	2.5	2	2.5	2	1	1	1	1	1.5	1
Maintenance	2	2	2	2	1	1	1	1	1	1
Sanitation	26	26	22	24	24	20	18	14	18	14
Sewer	7	6	10.5	7	6	6	5	4	6	5
Street Maintenance	20.5	20.5	21.5	21	19	18	21	20	20	18
Technical Services	1.5	1.5	2	2	2	2	2	2	2	2
Water Distribution	15.5	14	15.5	13.5	14.5	14.5	15	12	13	13
Water Pollution	15	15	19	21	17	21	14	15	14	14
Water Treatment	11	11	11	11	10	10	13	13	14	13
<b>Total Number of Employees</b>	<b>354.5</b>	<b>344</b>	<b>346.5</b>	<b>333.5</b>	<b>312</b>	<b>305.5</b>	<b>301</b>	<b>278</b>	<b>266.0</b>	<b>266.5</b>

**Source:** Finance Division, City of Ashland, Ohio

**Method:** Using 1.0 for each full-time employee, and 0.50 for each part-time and seasonal employee. Count taken from W-2s.

Some employees have more than one W-2.



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# CITY OF ASHLAND, OHIO

## Operating Information

Operating Indicators by Function/Program  
Last Ten Years

Function/Program	2011	2010	2009	2008	2007
<b>General Government</b>					
Construction Permits Issued (1)	6	9	10	56	95
Estimated Value of Construction (1)	\$ 1,083,000	\$ 1,213,300	\$ 22,987,925	\$ 6,634,485	\$ 21,240,687
Total Cases Filed (2)	13,265	11,265	11,866	9,612	11,807
Fines Collected (2)	\$ 3,068,278	\$ 3,076,082	\$ 2,933,817	\$ 923,245	\$ 2,838,741
Economic Development Projects (3)	40	46	45	42	40
Purchase Orders Issued (4)	546	735	473	582	656
Number of W-2 Forms Issued (4)	332	336	346	375	382
<b>Police (5)</b>					
Total Incidents	16,554	16,939	18,704	21,028	14,699
Total Arrests	390	1,319	1,208	518	1,515
Hours of Training	785	1,592	549	2,305	1,167
Total Citations	935	1,264	1,082	671	1,180
Parking Tickets	305	378	379	518	1,452
Parking Ticket Fines Collected	\$ 7,220	\$ 7,235	\$ 7,863	\$ 10,098	\$ 11,750
<b>Fire (6)</b>					
Fire Calls	572	543	538	595	592
EMS Calls	3,230	2,988	3,016	3,021	3,336
Total People Reached (Fire Safety Classes)	601	386	1,678	1,134	2,018
Hours of Training	3,304	3,792	4,931	7,317	7,396
Fire Loss	\$ 5,952,090	\$ 902,210	\$ 919,800	\$ 1,298,840	\$ 398,950
<b>Public Service</b>					
Tons of snow melting salt used (7)	4,927	4,041	4,800	8,996	3,537
Leaves picked up (cubic yards) (7)	4,823	6,240	8,818	5,558	7,957
Diesel Fuel Used (gal.) (7)*	36,371	35,942	30,245	1,112	11,181
Unleaded Fuel Used (gal.) (7)*	56,164	53,594	49,236	4,548	6,794
Total Water Customers (8)	7,613	7,820	7,218	7,248	7,924
Water Receipts (8)	\$ 2,967,778	\$ 3,109,373	\$ 3,214,130	\$ 3,230,076	\$ 2,937,860
Sewer Receipts (8)	\$ 3,276,106	\$ 3,179,785	\$ 2,854,567	\$ 2,389,225	\$ 2,446,003
Refuse Receipts (8)	\$ 1,538,533	\$ 1,684,341	\$ 1,706,628	\$ 1,702,745	\$ 1,719,232
Number of trees removed (9)	302	176	185	315	228
Number of trees planted (9)	309	275	219	183	245
Transports (10)	34,012	33,899	27,158	28,430	24,334
Miles Transported (10)	138,830	130,611	129,990	155,565	176,677
<b>Recreation (11)</b>					
Number of Brookside Pool Memberships	159	129	147	201	212
Number of Parks	15	15	14	13	13
Size of Parks (Acres)	443	443	418	388	388
Number of Golf Courses	1	1	1	1	1

\* Fuel statistics are estimates.

(Continued)

**Sources:** (1) City of Ashland Building and Zoning Department  
 (2) City of Ashland Municipal Court  
 (3) City of Ashland Economic Development  
 (4) City of Ashland Finance Division  
 (5) City of Ashland Police Department

(6) City of Ashland Fire Department  
 (7) City of Ashland Street Department  
 (8) City of Ashland Water and Sanitation Division  
 (9) City of Ashland Arborist Division  
 (10) City of Ashland Transit Division  
 (11) City of Ashland Park Division

**Note:** N/A indicates statistics were not available.

Note: Economic Development is not part of city as of 2006. Funded by city, county, & private investors.

# CITY OF ASHLAND, OHIO

## Operating Information

Operating Indicators by Function/Program  
Last Ten Years

Function/Program	2006	2005	2004	2003	2002
<b>General Government</b>					
Construction Permits Issued (1)	85	121	118	121	114
Estimated Value of Construction (1)	\$ 17,154,880	\$ 27,558,156	\$ 20,278,983	\$ 11,818,195	\$ 14,281,011
Total Cases Filed (2)	11,903	12,501	10,814	14,605	13,652
Fines Collected (2)	\$746,640	\$827,615	\$867,073	\$1,020,309	\$970,999
Economic Development Projects (3)	40	26	48	40	N/A
Purchase Orders Issued (4)	708	454	659	715	608
Number of W-2 Forms Issued (4)	388	409	443	441	459
<b>Police (5)</b>					
Total Incidents	14,256	13,500	14,887	14,009	15,796
Total Arrests	1,279	1,435	1,526	1,487	1,701
Hours of Training	514	633	1,490	1,065	1,295
Total Citations	1,093	851	1,251	1,234	1,762
Parking Tickets	1,015	760	1,576	1,300	1,398
Parking Ticket Fines Collected	\$ 6,290	\$ 4,830	\$ 9,530	\$ 8,110	\$ 8,405
<b>Fire (6)</b>					
Fire Calls	553	562	586	642	651
EMS Calls	3,041	3,049	3,020	2,919	3,238
Total People Reached (Fire Safety Classes)	4,100	3,838	4,000	3,917	2,754
Hours of Training	6,902	4,692	9,070	8,556	7,617
Fire Loss	\$ 1,291,520	\$ 420,200	\$ 581,795	\$ 474,050	\$ 3,510,275
<b>Public Service</b>					
Tons of snow melting salt used (7)	1,547	4,792	4,519	5,268	4,136
Leaves picked up (cubic yards) (7)	6,361	6,697	1,076	6,515	7,029
Diesel Fuel Used (gal.) (7)*	6,522	9,662	11,529	12,028	14,162
Unleaded Fuel Used (gal.) (7)*	6,202	7,079	6,854	8,110	10,565
Total Water Customers (8)	7,924	7,903	7,823	7,898	8,022
Water Receipts (8)	\$ 2,937,860	\$ 2,542,479	\$ 2,039,641	\$ 1,969,500	\$ 1,881,070
Sewer Receipts (8)	\$ 2,446,003	\$ 2,484,555	\$ 2,464,513	\$ 2,537,693	\$ 2,613,221
Refuse Receipts (8)	\$ 1,719,232	\$ 1,577,952	\$ 1,475,639	\$ 1,339,493	\$ 1,173,000
Number of trees removed (9)	228	107	116	91	87
Number of trees planted (9)	245	40	455	422	139
Transports (10)	24,334	25,700	29,838	13,995	N/A
Miles Transported (10)	176,677	138,105	156,548	61,861	N/A
<b>Recreation (11)</b>					
Number of Brookside Pool Memberships	212	179	254	354	368
Number of Parks	13	13	12	11	9
Size of Parks (Acres)	388	388	383	350	338
Number of Golf Courses	1	1	1	1	1

# CITY OF ASHLAND, OHIO

## Operating Information

### Capital Asset Statistics by Function/Program

Last Eight Years

Function/Program	2011	2010	2009	2008	2007	2006	2005	2004
<b>General Government</b>								
(1) Square Footage Occupied (Municipal Bld)	21726	21,726	21,726	21,726	21,726	21,726	21,726	21,726
(3) Engineering Vehicles	2	2	2	2	5	4	4	5
(3) Other Departmental Vehicles	7	7	6	10	10	10	10	11
<b>Police</b>								
(1) Stations	1	1	1	1	1	1	1	1
(1) Square Footage of Building	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000
(3) Vehicles	19	23	20	31	31	31	31	30
<b>Fire Station</b>								
(1) Stations	1	1	1	1	1	1	1	1
(1) Square Footage of Building	15377	15,377	15,377	15,377	15,377	15,377	15,377	15,377
(3) Vehicles	17	16	18	19	19	19	19	20
<b>Other Public Works</b>								
(4) Streets (miles)	115	115	97	97	95	93	92	91
* Streetlights	*	*	*	*	*	*	*	*
(4) Traffic Signals (includes flashing)	37	37	31	31	31	31	31	31
(3) Public Service Vehicles	80	85	89	130	130	95	89	93
<b>Recreation</b>								
(2) Number of Parks	15	15	14	13	13	13	13	12
(3) Vehicles	35	36	22	29	29	34	33	35
<b>Water</b>								
(1) Water mains (miles)	104	104	104	103	103	102	102	102
(1) Fire hydrants	920	920	920	916	910	900	900	900
<b>Wastewater</b>								
(1) Sanitary Sewers (miles)	100	100	100	97	96	95	95	95
(1) Storm Sewers (miles)	66	66	66	66	64	63	62	62
<b>Transit</b>								
(3) Vehicles	9	9	10	11	10	9	9	9

Source:

- (1) Ashland City Engineering Dept
- (2) Ashland City Park Dept
- (3) Ashland City Finance Dept - Asset Report
- (4) Street Dept (2011 - included flashing signals also)

\* Streetlights are owned by the Electric Company

Note: Only last eight years available



# Dave Yost • Auditor of State

CITY OF ASHLAND

ASHLAND COUNTY

## CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

CLERK OF THE BUREAU

CERTIFIED  
AUGUST 09, 2012