CITY OF TWINSBURG SUMMIT COUNTY Regular Audit For the Year Ended December 31, 2011

Perry & AssociatesCertified Public Accountants, A.C.



City Council City of Twinsburg 10075 Ravenna Road Twinsburg, Ohio 44087

We have reviewed the *Independent Accountants' Report* of the City of Twinsburg, Summit County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2011 through December 31, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Twinsburg is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State



CITY OF TWINSBURG SUMMIT COUNTY

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INDEPENDENT ACCOUNTANTS' REPORT

July 31, 2012

City of Twinsburg Summit County 10075 Ravenna Road Twinsburg, Ohio 44087

To the Honorable Mayor and Members of Council:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **City of Twinsburg**, Summit County, Ohio (the City), as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Twinsburg, Summit County, Ohio, as of December 31, 2011, and the respective changes in financial position and where applicable, cash flows, thereof and the budgetary comparison for the General and Fire Pension Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, during 2011 the City adopted Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 31, 2012, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

City of Twinsburg Summit County Independent Accountants' Report Page 2

Accounting principles generally accepted in the United States of America requires this presentation to include Management's discussion and analysis, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

Respectfully Submitted,

Perry and Associates

Certified Public Accountants, A.C.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended December 31, 2011

The discussion and analysis of the City of Twinsburg's financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2011. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers are encouraged to consider the information presented here in conjunction with the additional information contained in the financial statements and the notes thereof.

Financial Highlights

Key financial highlights for 2011 are as follows:

- ♦ The assets of the City of Twinsburg exceeded its liabilities at the close of the most recent fiscal year by \$180,868,658. Of this amount, \$21,021,712 may be used to meet the City's ongoing obligations to citizens and creditors.
- ◆ Total assets increased by \$938,663, which represents an increase of .47 percent over 2010. The primary change that contributed to this increase was the increase in cash and cash equivalents of \$3,729,278.
- ♦ Total liabilities decreased by \$1,370,185, which represents a decrease of 6.38 percent over 2010. The main factor that contributed to this decrease was the decrease of \$1,219,035 in long term liabilities.
- ♦ In total, net assets increased by \$2,308,848 during 2011. This represents a 1.29 percent increase from 2010.

Using this Annual Financial Report

This discussion and analysis is intended to serve as an introduction to the City of Twinsburg's basic financial statements. The City of Twinsburg's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide financial statements – Reporting the City of Twinsburg as a Whole

Statement of Net Assets and the Statement of Activities

The Statement of Net Assets presents information on all the City of Twinsburg's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increase or decrease in net assets may serve as a useful indicator of whether the financial position of the City of Twinsburg is improving or deteriorating. However, in evaluating the overall position of the City, nonfinancial factors such as the City's tax base, change in property and income tax laws, and the condition of the capital assets should also be considered. Both the Statement of Net Assets and the Statement of Activities use the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended December 31, 2011

In the Statement of Net Assets and the Statement of Activities, we divide the City into two kinds of activities:

- Governmental activities: most of the City's basic services are reported here, including the
 police, fire, street maintenance, parks and recreation, and general administration. Income
 tax, state and county taxes, licenses, permits and charges for services finance most of these
 activities.
- Business-type activities: the City charges a fee to customers to help it cover all or most of
 the cost of certain services it provides. The City's sewer system, golf course, fitness center,
 and community theater are reported here.

Fund Financial Statements - Reporting the City of Twinsburg's Most Significant Funds

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The City of Twinsburg, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Twinsburg can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all *other financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Both the governmental fund balance sheet and the government fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate a comparison between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds.

The City of Twinsburg maintains 27 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances, for the General fund, Fire Pension fund, Park Debt Service fund, and the Capital Improvement fund, all of which are considered to be major funds.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended December 31, 2011

Proprietary Funds

The City of Twinsburg maintains enterprise funds that are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sewer operations, fitness center, community theater and golf course activity.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found starting on page 26 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found starting on page 30 of this report.

Government-wide Financial Analysis - City of Twinsburg as a Whole

As noted earlier, the Statement of Net Assets looks at the City as a Whole and can prove to be a useful indicator of the City's financial position.

The Statement of Net Assets and the Statement of Activities are divided into the following categories:

- Assets
- Liabilities
- Net Assets (Assets minus Liabilities)
- Program Expenses and Revenues
- General Revenues
- Net Assets Beginning and End of Year

City of Twinsburg

Management's Discussion and Analysis (Unaudited)

For the Fiscal Year Ended December 31, 2011

Table 1 provides a summary of the City's net assets for 2011 as compared to 2010.

Table 1 Net Assets

		Governmental Activities			_	Business-T	'yp	e Activities	Total			
		2011		2010	_	2011	•	2010		2011		2010
Assets:												_
Current and other												
Assets	\$	30,973,530	\$	27,070,181	\$	4,223,490	\$	3,862,979	\$	35,197,020	\$	30,933,160
Capital assets, net		121,860,997		124,402,387	4	43,928,615		44,712,422		165,789,612	_	169,114,809
Total assets		152,834,527		151,472,568	4	48,152,105		48,575,401		200,986,632	_	200,047,969
Liabilities:												
Current and other												
Liabilities		2,919,529		3,094,572		371,099		347,206		3,290,628		3,441,778
Long-term liabilities:												
Due within one year		1,977,957		1,602,786		106,784		241,864		2,084,741		1,844,650
Due in more than												
one year		14,512,514		14,350,334	_	230,091		1,851,397		14,742,605	_	16,201,731
Total liabilities		19,410,000		19,047,692	-	707,974		2,440,467		20,117,974	_	21,488,159
Net assets:												
Invested in capital asset	s,											
net of related debt		106,963,648		110,143,632	4	43,919,484		43,049,588		150,883,132		153,193,220
Restricted for:												
Unclaimed monies		11,516		20,143		-		-		11,516		20,143
Capital projects		4,747,551		4,737,460		-		-		4,747,551		4,737,460
Other purposes		4,204,747		4,512,111		-		-		4,204,747		4,512,111
Unrestricted		17,497,065		13,011,530	_	3,524,647		3,085,346		21,021,712	_	16,096,876
Total net assets	\$	133,424,527	\$	132,424,876	\$ 4	47,444,131	\$	46,134,934	\$	180,868,658	\$	178,559,810

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended December 31, 2011

Total net assets of the City increased \$2,308,848. The following factors were responsible for this increase:

- An increase in cash and cash equivalents of \$3,729,278.
- An increase in taxes receivable of \$479,225.
- A decrease in long term liabilities \$1,219,035.

The City has tried to make concerted efforts to maximize the return on investments of its cash and cash equivalents and use these funds to provide liquidity for planned future capital purchases. Due to decreased interest rates in the past few years, the investments have remained in short term CD's with STAROhio. Additionally, even though the State code allows for investments with maturities of five years or less, the City has not invested in any instrument with a maturity of more than one year.

Another tool used by the City to reduce its long-term liability is to pay off accumulated sick leave for employees who have a balance in excess of 240 hours of sick time remaining in their account at the end of each year. This excess is paid off at the rate of 1 hour for every two hours in excess of the 120 hours. This allows the City to buy back accumulated sick hours at the current hourly rate as opposed to paying for it at a higher rate in the future at the time of retirement of the employee. The employees benefit by having funds available to them currently with the opportunity to invest them and potentially gain a higher rate of return as opposed to a future date.

The various departments within the City have established safety committees to meet the Bureau guidelines and provide the employees with safety equipment to enable them to perform their tasks efficiently and, as much as possible; to help keep the City premises an injury free work place which entitles the City to a 4 percent discount from Summit County Safety Council. Random drug testing policy for employees with CDL licenses also affords an added measure of achieving this goal.

The net assets of our business-type activities increased by 2.84 percent in 2011. The City generally can only use these net assets to finance the continuing operations of the sewer system, golf course, fitness center, and community theater operations.

In order to further understand what makes up the changes in net assets for the current year, the following table gives readers further details regarding the results of activities for the current year in comparison to 2010.

City of Twinsburg

Management's Discussion and Analysis (Unaudited)

For the Fiscal Year Ended December 31, 2011

Table 2 Statement of Activities

	Governmer	nental Activities		Business-Type Activities		e Activities	Total		I
	2011	2010		2011	• •	2010	2011		2010
	_								
Program Revenues:									
Charges for Services \$	2,809,820	\$ 2,863,206	\$	4,936,536	\$	4,863,429	\$ 7,746,356	\$	7,726,635
Operating Grants	109,477	47,768		-		-	109,477		47,768
Capital Grants	819,384						819,384		
Total Program Revenue	3,738,681	2,910,974		4,936,536		4,863,429	8,675,217		7,774,403
General Revenues:									
Property Taxes	1,455,144	1,250,996		_		_	1,455,144		1,250,996
Income Taxes	20,305,224	19,406,177		_		_	20,305,224		19,406,177
Grants and Entitlements	20,303,221	17,100,177					20,303,221		17,100,177
(Not Restricted to Specific									
Purposes)	1,566,739	3,333,837		_		_	1,566,739		3,333,837
Investment Earnings	49,544	8,452		362		875	49,906		9,327
Miscellaneous	51,846	95,153		-		-	51,846		95,153
Transfers	-	-		2,019,171		394,865	2,019,171		394,865
Total General Revenues	23,428,497	24,094,615		2,019,533		395,740	25,448,030		24,490,355
Total Revenues	27,167,178	27,005,589		6,956,069		5,259,169	34,123,247		32,264,758
D									
Program Expenses:	4 505 202	4.504.640					4 505 202		1 501 610
General Government	4,505,303	4,594,648		-		-	4,505,303		4,594,648
Security of Persons	7 170 7 15	5 202 5 45					7 170 715		7.000.747
and Property	7,179,745	7,282,747		-		-	7,179,745		7,282,747
Transportation	5,217,894	7,523,868		-		-	5,217,894		7,523,868
Leisure Time Activities	2,183,923	2,274,586		-		-	2,183,923		2,274,586
Community Development	4,265,753	899,304		-		-	4,265,753		899,304
Basic Utility Services	15,815	15,049		-		-	15,815		15,049
Interest and Fiscal Charges	779,923	640,793		- 224256		-	779,923		640,793
Sewer	-	-		3,324,356		2,953,181	3,324,356		2,953,181
Fitness Center	=	-		1,285,571		1,306,424	1,285,571		1,306,424
Other business-type activiti		204.065		1,036,945		1,056,241	1,036,945		1,056,241
Transfers	2,019,171	394,865				- - 215 045	2,019,171		394,865
Total Program Expenses	26,167,527	23,625,860		5,646,872		5,315,846	31,814,399		28,941,706
Change in Net Assets \$	999,651	\$3,379,729	\$	1,309,197	\$	(56,677)	\$ 2,308,848	\$	3,323,052

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Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended December 31, 2011

Governmental Activities

Several revenue sources fund our governmental activities with the City income tax being the largest contributor. The City's income tax rate increased January 2010 from 2.00 percent to 2.25 percent. Residents of the City who work in another community and pay the withholding tax for that community receive a 100 percent tax credit on their City tax for 100 percent, the credit limit being 2 percent. During 2011, the revenues generated from income tax collections amounted to \$20,305,224. The City continues to enforce a delinquent letter program and the subpoena program to ensure compliance with the local tax laws.

Security of Persons and Property and General Government are the major activities of the City generating 45% percent of the governmental expenses. Currently, there are 32 full-time sworn officers, 2 sworn part-time officers/jailers and a civilian support staff of 14 employees in the police department. During 2011, the department still continues to place strong emphasis on the training of its employees in order to keep up with the rapidly changing laws, practices and technology.

The fire department consists of 33 full-time and 9 part-time fire fighters. Training plays a crucial role in the day-to-day operation of the fire department. Techniques such as driving rodeos, continuing education classes, practice drills and watching training videos help keep the men and women updated to perform their jobs most efficiently. There were 2,340 calls for assistance of which approximately 1,853 were for EMS and 487 for fire and fire related incidents. The total cost of operating the Fire and EMS department during 2011 was \$2,789,046 within the General Fund. As a result of entering into a contract with Life Force Management, Inc. for the EMS billing services the City received \$425,240 in revenue.

The 2011 annual road program, which is used primarily to provide maintenance and preservation of existing roadways, will cost about \$1,180,293. Improvements to sanitary, water, storm water, traffic signals, road reconstruction and sidewalks are anticipated to cost an additional \$2,104,747. This cost will come from various fund accounts and not from capital. The capital fund will receive revenue from OPUC and OPWC for some of these projects.

Business-Type Activities

The Business-Type activities of the City, which include the City's sewer, golf course, community theater and fitness center operations, increased the City's net assets by \$1,309,197.

Net program expenses exceeded net program revenues in the amount of \$360,860 for the sewer operations for 2011. This is due to increased operating expenses.

Net program expenses exceeded program revenue in the amount of \$272,420 for the fitness center operations for 2011.

Net program expenses exceeded program revenues in the amount of \$77,056 for the other business-type activity operations for 2011.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended December 31, 2011

The City's Funds

Governmental Funds

Information about the City's major funds starts on page 17. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues and other financing sources of \$39,673,712 and expenditures and other financing uses of \$35,790,385.

The net change in fund balance for the year was most significant in the General Fund showing an increase in fund balance of \$4,923,911 in 2011 which increases the beginning fund balance of \$13,943,003 to \$18,866,914. The Capital Improvement Capital Projects Fund reflected a decrease of \$764,610. Overall the revenue base continues to meet City obligations and reflects the current solid financial condition of the City as a whole.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on the basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund. An annual appropriation budget is legally required to be prepared for all funds of the City other than agency funds. Council is provided with a detailed line item budget for all departments and after a discussion at a regularly held council meeting, which is open to the public; the budget is adopted by City council. Council must approve legislation for any revisions in the budget that alter totals or the total appropriations for any department or fund. The finance department watches all the departmental budgets closely to monitor compliance with allocated budgets and provides monthly reports to City Council depicting monthly and year-to-date activity.

For the General Fund, final budget basis revenue, including other financing sources was \$2,477,144 higher than the original budget estimates of \$20,675,934. The City continues the conservative practice of estimating low in the tax, intergovernmental revenue and interest revenue areas. The final appropriations, including other financing uses of \$20,079,787 were sufficient to meet the expenditures and other financing uses for the year, which ended up at \$18,740,987.

The City's ending unobligated budgetary fund balance was \$1,330,167 higher than the final budgeted amount.

Business-Type Funds

The City's major Enterprise funds consist of the Sewer Fund and Fitness Center Fund. The basic financial statements for the major funds are included in this report.

Proprietary Funds provide the same type of information as the government-wide financial statements only in more detail. The proprietary fund financial statements provide separate information for the Sewer and Fitness Center. The basic proprietary fund financial statements can be found on pages 26 through 29 of this report.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended December 31, 2011

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal 2011, the City of Twinsburg had \$165,789,612 invested in land, buildings, vehicles, equipment and infrastructure.

Table 3 shows fiscal 2011 balances of Capital Assets as compared to the 2010 balances:

Table 3
Capital Assets at December 31

_	Governmen	Activities	Business-Type Activities					Total			
_	2011		2010		2011		2010		2011	_	2010
Construction in process \$	4,221,687	\$	3,770,568	\$	936,538	\$	862,342	\$	5,158,225	\$	4,632,910
Land and land improvements	25,934,053		25,934,053		2,843,237		2,843,237		28,777,290		28,777,290
Buildings	10,202,122		10,202,122		23,919,188		23,890,377		34,121,310		34,092,499
Machinery and equipment	4,874,380		4,858,334		2,691,617		2,661,117		7,565,997		7,519,451
Vehicles	6,143,966		5,987,165		714,355		574,843		6,858,321		6,562,008
Infrastructure:											
Roads	53,706,185		53,612,827		-		-		53,706,185		53,612,827
Water mains	31,643,237		31,643,237		-		-		31,643,237		31,643,237
Storm sewers and culverts	33,493,094		33,486,642		-		-		33,493,094		33,486,642
Traffic signs and signals	1,207,331		1,207,331		-		-		1,207,331		1,207,331
Street lights	1,595,278		1,589,517		-		-		1,595,278		1,589,517
Sanitary sewer lines	-		-		30,419,924		30,419,924		30,419,924		30,419,924
Less: Accumulated											
Depreciation	(51,160,336)		(47,889,409)	(17,596,244)	(16,539,418)		(68,756,580)	<u>)</u>	(64,428,827)
Total capital assets \$	121,860,997	\$	124,402,387	\$_	43,928,615	\$_	44,712,422	\$	165,789,612	\$	169,114,809

The City has an aggressive stance on maintaining its assets, including infrastructure, in excellent condition. Vehicles such as fire trucks and ambulances are planned for well in advance by the respective department heads and a scheduled maintenance and replacement time-table is followed to provide peak performance for the maximum time frame. Vehicles no longer in service are either traded in or sold at an auction or on-line.

With regards to the infrastructure, the City's engineering department maintains a comprehensive listing of all the streets, bridges, culverts and sewer lines in the City. As part of the City's annual road maintenance program, the Engineer evaluates the condition of each street after each winter and prepares a list of streets to be either resurfaced or crack sealed and in the case of concrete roads, either replaced or repaired. After approval from council, the projects are bid in early to late spring to get the best possible pricing from contractors. This program is paid for out of the Capital Improvement Fund of the City.

The City is committed to a long-term goal of meeting the needs of its infrastructure and facilities. We have a five-year capital plan in place that provides for street improvements and adding additional facilities to complement our current structures. Additional information concerning the City's capital assets can be found in the notes to the financial statements.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended December 31, 2011

Debt

At December 31, 2011, the City of Twinsburg had \$16,827,346 in outstanding debt and compensated absences, of which \$13,463,452 was in General Obligation Bonds. Table 4 summarizes the outstanding obligations of the City.

Table 4
Outstanding Debt at Year End

	Governme	ntal Activities	Business-T	`ype	<u>Activities</u>	<u>Total</u>		
	2011	2010	2011		2010	2011	2010	
General Obligation Bonds	\$ 11,623,452	\$ 10,670,024	\$ -	\$	1,635,003	\$ 11,623,452	\$ 12,305,027	
Special Assessment Bonds	256,000	287,000	-		10,000	256,000	297,000	
ODOT Loan Payable	795,000	1,008,765	-		-	795,000	1,008,765	
Energy Equipment Loan Payab	le 656,964	774,801	-		-	656,964	774,801	
OPWC Loan Payable	1,511,029	1,398,737	-		-	1,511,029	1,398,737	
Capital Lease Payable	54,904	119,428	9,131		17,831	64,035	137,259	
Compensated Absences	1,593,122	1,694,365	327,744		430,427	1,920,866	2,124,792	
Total	\$ <u>16,490,471</u>	\$ <u>15,953,120</u>	\$ 336,875	\$	2,093,261	\$ <u>16,827,346</u>	\$ <u>18,046,381</u>	

General obligation bonds are composed of park land and conservation, senior citizens center, and road improvements. The special assessment bonds consist of the taxpayer portion of water, sewer, and road improvements. The ODOT loan is composed of road improvements. The Energy Equipment Loan is composed of equipment purchased for energy conservation. The OPWC loans are composed of road improvements.

Other obligations include compensated absences and capital lease obligations. Additional information concerning the City's debt can be found in the notes to the financial statements.

Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended December 31, 2011

Current Related Financial Activities

The City of Twinsburg, in the past, faced some challenging financial years due to the economic downturn and the loss of a major manufacturing company that contributed over 2 million dollars to the City's operations. However, since a vast number of residents voted to increase the City's income tax rate from 2 percent to 2.25 effective as of January 2010, the City managed to overcome most of these financial challenges. The City's motto, "operate lean without compromising services", reflected a positive outcome in 2011. The City operated under budget and was awarded several grants to help support energy conservation and capital projects. As a result, the City was able to increase the General Fund reserves to a comfortable cash position for the future.

The City of Twinsburg's system of budgeting and internal controls is well regarded. Due to said controls, the Ohio State Auditor, David Yost awarded the City of Twinsburg for exemplary Financial Reporting for the audit year 2010 in 2011. As a continued effort to stay above the economic challenges—the Administration and Council meet frequently to discuss current operating conditions, the economy and community development. The City will continue to be proactive by strategizing to maintain solvency not just for today, but the future.

Contacting the City of Twinsburg's Finance Department

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need additional financial information, contact Director of Finance, Karen Howse, City of Twinsburg, 10075 Ravenna Road, Twinsburg, Ohio 44087, telephone (330) 425-7161, or web site at my.twinsburg.com.

Statement of Net Assets

	Governmental Activities	-	Business-Type Activities	Total
Assets:				
Equity in pooled cash and cash equivalents	\$ 23,866,090	\$	3,675,994	\$ 27,542,084
Restricted cash	11,517		=	11,517
Materials and supplies inventory	223,675		46,510	270,185
Accrued interest receivable	1,167		-	1,167
Accounts receivable	79,725		472,947	552,672
Intergovernmental receivable	937,801		-	937,801
Income taxes receivable	4,464,084		-	4,464,084
Special assessments receivable	1,476		28,039	29,515
Property taxes receivable	1,265,799		-	1,265,799
Unamortized bond issuance costs	122,196		=	122,196
Nondepreciable capital assets	27,168,390		3,617,688	30,786,078
Depreciable capital assets, net	94,692,607		40,310,927	135,003,534
Total assets	152,834,527	-	48,152,105	200,986,632
Liabilities:				
Accounts payable	552,241		27,708	579,949
Accrued wages and benefits	370,695		81,248	451,943
Intergovernmental payable	674,934		46,495	721,429
Claims payable	83,867		20,052	103,919
Deferred revenue	1,187,199		195,596	1,382,795
Accrued interest payable	50,593		-	50,593
Long-term liabilities:				
Due within one year	1,977,957		106,784	2,084,741
Due in more than one year	14,512,514	_	230,091	14,742,605
Total liabilities	19,410,000	-	707,974	20,117,974
Net assets:				
Invested in capital assets, net of related debt	106,963,648		43,919,484	150,883,132
Restricted for:				
Unclaimed monies	11,516		=	11,516
Capital projects	4,747,551		-	4,747,551
Other purposes	4,204,747		=	4,204,747
Unrestricted	17,497,065		3,524,647	21,021,712
Total net assets	\$ 133,424,527	\$	47,444,131	\$ 180,868,658



Statement of Activities

For The Year Ended December 31, 2011

			_	Program Revenues						
						Operating		Capital		
				Charges		Grants and		Grants and		
	_	Expenses	_	for Services		Contributions		Contributions		
Governmental activities:										
General government	\$	4,505,303	\$	1,017,949	\$	-	\$	-		
Security of persons and property		7,179,745		540,684		109,099		-		
Transportation		5,217,894		401,378		-		-		
Leisure time activities		2,183,923		431,237		-		67,349		
Community development		4,265,753		418,572		378		752,035		
Basic utility service		15,815		-		-		-		
Interest and fiscal charges	_	779,923	_							
Total governmental activities	-	24,148,356	=	2,809,820		109,477		819,384		
Business-type activities:										
Sewer		3,324,356		2,963,496		-		_		
Fitness center		1,285,571		1,013,151		-		-		
Other business-type activities	_	1,036,945	_	959,889						
Total business-type activities	_	5,646,872	_	4,936,536		=				
Total	\$ =	29,795,228	\$	7,746,356	\$	109,477	\$	819,384		

General revenues:

Property and other local taxes levied for:

General purposes

Debt service

Municipal income taxes levied for:

General purposes

Grants and entitlements not restricted to

specific programs

Investment income

Miscellaneous

Transfers

Total general revenues and transfers

Change in net assets

Net assets beginning of year

Net assets end of year

Net (Expense) Revenue
and Changes in Net Assets

	Governmental	na C	Business-Type	sets	
	Activities		Activities		Total
	Activities		Activities		Iotai
\$	(3,487,354)	\$	-	\$	(3,487,354)
	(6,529,962)		_		(6,529,962)
	(4,816,516)		-		(4,816,516)
	(1,685,337)		-		(1,685,337)
	(3,094,768)		-		(3,094,768)
	(15,815)		=		(15,815)
	(779,923)				(779,923)
	(20,409,675)				(20,409,675)
			(2.50, 0.50)		(2.50, 0.50)
	-		(360,860)		(360,860)
	-		(272,420)		(272,420)
			(77,056)		(77,056)
	- (20, 400, 67.5)		(710,336)		(710,336)
	(20,409,675)		(710,336)		(21,120,011)
	578,350		-		578,350
	876,794		=		876,794
	20,305,224		-		20,305,224
	1,566,739		-		1,566,739
	49,544		362		49,906
	51,846		=		51,846
	(2,019,171)		2,019,171		
,	21,409,326		2,019,533		23,428,859
	999,651		1,309,197		2,308,848
	132,424,876		46,134,934		178,559,810
\$	133,424,527	\$	47,444,131	\$	180,868,658

Balance Sheet Governmental Funds

	_	General		Fire Pension
Assets:	Ф	1 < 01 4 401	Φ.	1.5
Equity in pooled cash and cash equivalents	\$	16,014,481	\$	15
Restricted cash		11,517		-
Income taxes receivable		4,464,084		-
Property taxes receivable		-		184,070
Accounts receivable		79,725		-
Accrued interest receivable		1,167		-
Special Assessment receivable		1,476		-
Intergovernmental receivable		555,047		2,851
Materials and supplies inventory	_	223,675	_	_
Total assets	\$ _	21,351,172	\$ _	186,936
Liabilities and fund balances:				
Liabilities:				
Accounts payable	\$	326,521	\$	-
Accrued wages		176,822		99,660
Claims payable		83,867		, -
Intergovernmental payable		328,807		189,543
Deferred revenue		1,568,241		186,921
Total liabilities		2,484,258		476,124
Fund balances:				
Nonspendable		235,191		_
Restricted		-		_
Committed		_		_
Assigned		363,095		_
Unassigned		18,268,628		(289,188)
	_	-0,200,020	_	(20),100)
Total fund balances		18,866,914	_	(289,188)
Total liabilities and fund balances	\$ _	21,351,172	\$	186,936

<u>De</u>	Park ebt Service	<u>I</u> :	Capital mprovement	_	Other Governmental		Total Governmental
\$	29,687	\$	5,019,815	\$	2,802,092	\$	23,866,090
	-		-		-		11,517
	-		-		-		4,464,084
	897,659		-		184,070		1,265,799
	-		-		-		79,725
	-		-		-		1,167
	-		-		-		1,476
	-		26,750		353,153		937,801
_		_	-	_	-		223,675
\$	927,346	\$	5,046,565	\$ _	3,339,315	\$ _	30,851,334
\$	-	\$	220,503	\$	5,217	\$	552,241
	-		-		94,213		370,695
	-		=		-		83,867
	-		-		156,584		674,934
	897,659			_	405,576	_	3,058,397
	897,659		220,503	_	661,590	_	4,740,134
	-		-		-		235,191
	29,687		719,241		2,334,346		3,083,274
	-		4,106,821		557,702		4,664,523
	-		-		- (214 222)		363,095
				_	(214,323)	_	17,765,117
	29,687	_	4,826,062	_	2,677,725	_	26,111,200
\$	927,346	\$_	5,046,565	\$ _	3,339,315	\$ _	30,851,334

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Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities

December 31, 2011

2 0000000000000000000000000000000000000					
Total Governmental Fund Balances				\$	26,111,200
Amounts reported for governmental activinet assets are different because:					
Capital assets used in governmental active resources and therefore are not reported in		121,860,997			
Other long term assets are not available to expenditures and therefore are deferred in					
Property and other Municipal income Special assessments. Charges for service Intergovernments.	e taxes nts ces	\$	78,601 1,291,218 1,476 28,978 470,925		
Total					1,871,198
In the statement of activities, interest is a bonds, whereas in governmental funds, a is reported when due.					(50,593)
In the Statement of Activities, bond amortized over the term of the bonds, wh funds, bond issuance expenditures are re- issued.	ereas in governmental				122,196
Long term liabilities are not due and period and are therefore not reported in the					
General obligation Special assessment ODOT loan payan Energy Equipment OPWC loan payan Leases payable Compensated abs	nt bonds ble nt loan payable ble	_	(11,623,452) (256,000) (795,000) (656,964) (1,511,029) (54,904) (1,593,122)		
Total				_	(16,490,471)
Net assets of governmental activities	\$ _	133,424,527			

The accompanying notes are an integral part of these financial statements

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

	Gei	neral	Fire	Pension
Revenues:				
Property and other taxes	\$	-	\$	219,851
Municipal income tax	19	,945,248		-
Other local taxes		119,445		-
Intergovernmental	1.	,008,483		-
Charges for services	1.	,360,371		-
License and permits		313,924		-
Fines and forfeitures		108,670		_
Investment income		49,544		_
Reimbursements received		473,980		_
Miscellaneous income		154,806		_
Total revenues	23	,534,471		219,851
Expenditures:				
Current operations and maintenance:				
Security of persons and property	5	,710,312		607,370
Leisure time activities		,964,427		-
Community development		,236,221		_
Basic utility service	1.	105,253		
Transportation	2	,930,546		_
				-
General government	4.	,583,054		-
Capital outlay		-		-
Debt service:				
Principal retirement		-		-
Interest and fiscal charges		-		-
Issuance Costs			-	
Total expenditures	17	,529,813		607,370
Excess of revenues over (under) expenditures	6	,004,658		(387,519)
Other financing sources (uses):				
Transfers - in		-		335,292
Transfers - out	(1.	,080,747)		-
Proceeds from issuance of debt		-		_
Premium on issuance of debt		_		_
Payment on refunded bond escrow agent		_		_
Total other financing sources (uses)	(1	,080,747)		335,292
Net change in fund balances	4	,923,911		(52,227)
Fund balance (deficit) beginning of year	13	,943,003		(236,961)
Fund balance (deficit) end of year	\$ <u>18</u>	,866,914	\$	(289,188)

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Park Debt Service	Capital Improvement	Other Governmental	Total Governmental
	<u>*</u>		
\$ 876,794	\$ -	\$ 219,851	\$ 1,316,496
-	309,351	· <u>-</u>	20,254,599
_	-	-	119,445
-	719,241	751,393	2,479,117
_	· -	196,639	1,557,010
-	-	169,235	483,159
-	-	-	108,670
_	-	-	49,544
-	-	47,473	521,453
_	27,005	28,065	209,876
876,794	1,055,597	1,412,656	27,099,369
_	_	544,756	6,862,438
_	_	54,496	2,018,923
_	_	5 1,120	1,236,221
_	_	15,815	121,068
_	_	1,219,584	5,150,130
10	212,259	283	4,795,606
10	815,425	59,023	874,448
_	813,423	39,023	074,440
473,343	64,524	1,585,374	2,123,241
499,683	638	294,712	795,033
4,659		1,666	6,325
977,695	1,092,846	3,775,709	23,983,433
(100,901)	(37,249)	(2,363,053)	3,115,936
(100,501)	(31,219)	(2,505,055)	3,113,730
		1,100,942	1,436,234
(1,556,850)	(817,808)	1,100,942	(3,455,405)
	90,447	1 000 000	
9,570,000	90,447	1,000,000	10,660,447
461,190	-	16,472	477,662
(8,351,547)	(707.2(1)	2 117 414	(8,351,547)
122,793	(727,361)	2,117,414	767,391
21,892	(764,610)	(245,639)	3,883,327
7,795	5,590,672	2,923,364	22,227,873
\$ 29,687	\$ 4,826,062	\$ 2,677,725	\$ 26,111,200

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

		_		
Net Change in Fund Balances - Total Governmental Funds			\$	3,883,327
Amounts reported for Governmental Activities in the Statement of Activities are different because:				
Governmental Funds report capital outlay as expenditures. However in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.				
Capital outlay Depreciation	\$	1,270,977 (3,774,996)		(2,504,019)
In the Statement of Activities, only the loss on the disposal of property and equipment are reported, whereas, in the Governmental Funds, the proceeds from the disposal increase financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the property and equipment.				(37,371)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the Funds.				
Property and other taxes Municipal income taxes Special assessment Charges for services Intergovernmental	_	19,203 50,625 1,331 (19,841) 16,483		67,801
Repayment of bond principal is an expenditure in the Governmental Funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.				10,197,626
Other financing sources in the governmental funds increase long-term liabilities in the Statement of Net Assets.				
Loan payable proceeds		(1,000,000)		
OWDA loan proceeds General obligation bonds issued		(112,292) (9,570,000)		(10,682,292)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds.	_	(2,370,00 <u>0</u>)		(10,002,272)
Compensated absences		101,313		
Capital leases		64,524		
Premium on debt issues		(477,662) 234,483		
Loss on refunding Bond issuance costs		234,483 136,811		
Amortization of premium		46,044		
Amortization of prelimini Amortization of loss on refunding		(21,317)		
Amortization of bond issuance costs		(14,685)		
Accrued interest on bonds	_	5,068	_	74,579
Change in Net Assets of Governmental Activities			\$ _	999,651

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual

General Fund

Revenues:	Bu Original	ndget <u>Final</u>	Actual	Variance with Final Budget Positive (Negative)
Municipal income taxes \$	17,540,000	\$ 19,657,619	\$ 19,657,619	\$ -
Other local taxes	106,304	119,036	119,057,019	25
Intergovernmental	957,435	1,072,108	1,072,334	226
Charges for services	1,060,955	1,188,027	1,188,277	250
License and permits	280,288	313,858	313,924	66
Fines and forfeitures	99,793	111,745	111,769	24
Investment income	29,711	33,269	33,276	7
Reimbursement received	448,217	501,900	502,006	106
Other	152,080		137,544	(8,612)
Total revenue	20,674,783	146,156 23,143,718	23,135,810	(7,908)
Total levellue	20,074,763			(7,908)
Expenditures: Current:				
Security of property and persons	6,144,337	6,224,324	5,742,933	481,391
Leisure time activities	2,090,847	2,118,085	1,953,921	164,164
Community development	1,358,787	1,575,830	1,527,148	48,682
Basic utility services	112,629	114,096	105,253	8,843
Transportation	4,038,881	4,091,496	3,774,491	317,005
General government	4,921,635	4,784,407	4,556,494	227,914
Total expenditures	18,667,116	18,908,238	17,660,240	1,247,998
Excess of revenues over (under) expenditures	2,007,667	4,235,480	5,475,570	1,240,090
Other financing sources (uses):				
Transfers – in	1,151	9,360	8,635	(725)
Transfers – out	(1,156,483)	(1,171,549)	(1,080,747)	90,802
Total other financing sources (uses)	(1,155,332)	(1,162,189)	(1,072,112)	90,077
Net change in fund balance	852,335	3,073,291	4,403,458	1,330,167
Fund halance hasinning of the year	11 250 444	11 250 444	11 250 444	
Fund balance beginning of the year	11,259,444	11,259,444	11,259,444	-
Outstanding encumbrances at year end	363,096	363,096	363,096	
Fund balance end of the year \$	12,474,875	\$ <u>14,695,831</u>	\$ <u>16,025,998</u>	\$1,330,167

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual

Fire Pension

		Bu	ıdget				Variance with Final Budget Positive
	-	Original	-ugut	Final		Actual	(Negative)
Revenues:	-		_				
Property Taxes	\$	221,750	\$	219,850	\$	219,851 \$	1
Other	_	40,500	_		_	=	
Total revenue		262,250		219,850		219,851	1
Expenditures: Current:							
Security of property and persons	-	503,521	=	555,554	=	555,540	14
Excess of revenues over (under) expenditures		(241,271)		(335,704)		(335,689)	15
Other financing sources (uses): Transfers – in		250,000	_	335,292	_	335,292	
Net change in fund balance		8,729		(412)		(397)	15
Fund balance beginning of the year		206		206		206	-
Outstanding encumbrances at year end	-	206	_	206	_	206	
Fund balance end of the year	\$	9,141	\$ _		\$ _	<u>15</u> \$	15

Statement of Fund Net Assets Proprietary Funds

	Business-Type Activities							
				Fitness	<u> </u>	Other		
		Sewer		Center	В	Susiness-Type		Total
Assets:	-	<u> </u>	-	Contor		asiness Type		10111
Current assets:								
Equity in pooled cash and cash equivalents	\$	3,135,693	\$	277,786	\$	262,515	\$	3,675,994
Receivables:	Ψ	2,122,032	Ψ	277,700	Ψ	202,010	Ψ	2,0,0,0,0
Accounts receivable		466,258		6,689		_		472,947
Special assessments receivable		28,039		-		_		28,039
Materials and supplies inventory		46,510		_		_		46,510
Total current assets	-	3,676,500	-	284,475		262,515		4,223,490
	-		-					
Non-current assets:								
Nondepreciable capital assets		910,303		57,385		2,650,000		3,617,688
Depreciable capital assets, net		31,332,847		8,750,091		227,989		40,310,927
Total non-current assets		32,243,150	-	8,807,476		2,877,989		43,928,615
Total assets		35,919,650	-	9,091,951		3,140,504		48,152,105
Liabilities:								
Current liabilities:								
Accounts payable		26,548		-		1,160		27,708
Accrued wages		81,248		-		-		81,248
Intergovernmental payable		46,495		-		-		46,495
Claims payable		13,111		4,300		2,641		20,052
Deferred revenue		-		195,596		-		195,596
Due within one year		65,635	_	9,077		32,072		106,784
Total current liabilities	_	233,037	_	208,973		35,873		477,883
Long-term liabilities (net of current portion):								
Compensated absences	_	168,810	_	28,074		33,207		230,091
Total long-term liabilities	_	168,810	_	28,074		33,207		230,091
Total liabilities	_	401,847	_	237,047		69,080		707,974
Net assets:								
Invested in capital assets,								
net of related debt		32,243,150		8,807,476		2,868,858		43,919,484
Unrestricted (deficit)		3,274,653	_	47,428		202,566		3,524,647
Total net assets	\$	35,517,803	\$ _	8,854,904	\$	3,071,424	\$	47,444,131

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds

		Business-Type Activities						
	-			Fitness		Other		
	_	Sewer	_	Center	Bu	siness-Type	_	Total
Operating revenues:								
Charges for services	\$	2,963,496	\$	1,010,785	\$	892,766	\$	4,867,047
Other	_			2,366	_	67,123	_	69,489
Total operating revenues	-	2,963,496	_	1,013,151	_	959,889	_	4,936,536
Operating expenses:								
Personal services		1,832,282		755,523		513,717		3,101,522
Materials and supplies		222,742		54,039		196,489		473,270
Contractual services		529,943		183,055		216,468		929,466
Other operating expenses		-		-		49,667		49,667
Depreciation	_	738,508	_	292,954		25,364	_	1,056,826
Total operating expenses	-	3,323,475	_	1,285,571	_	1,001,705	_	5,610,751
Operating loss	=	(359,979)	_	(272,420)	_	(41,816)	_	(674,215)
Non-operating revenue (expenses):								
Investment income		362		_		_		362
Interest and fiscal charges		(881)		-		(35,240)		(36,121)
Total non-operating revenues (expenses)	-	(519)			_	(35,240)	_	(35,759)
Loss before transfers		(360,498)		(272,420)		(77,056)		(709,974)
Transfers-in	-		_	172,515	_	1,846,656	_	2,019,171
Change in net assets		(360,498)		(99,905)		1,769,600		1,309,197
Net assets beginning of year	_	35,878,301	_	8,954,809	_	1,301,824	_	46,134,934
Net assets end of year	\$	35,517,803	\$ _	8,854,904	\$ _	3,071,424	\$ _	47,444,131

Statement of Cash Flows Proprietary Funds

For The Year Ended December 31, 2011

	_	Business-Type Activities						
	_		Fitness	Other	· · · · · · · · · · · · · · · · · · ·			
	-	Sewer	Center	Business-Type	Total			
Increase (decrease) in cash and cash equivalents:								
Cash flows from operating activities:								
Cash received from customers	\$	2,984,380 \$	1,004,189	\$ 892,766	4,881,335			
Cash payments for personal services		(1,907,768)	(752,686)	(508,747)	(3,169,201)			
Cash payments for contractual services		(560,319)	(205,137)	(216,079)	(981,535)			
Cash payments for vendors for supplies								
and materials		(225,846)	(54,039)	(196,489)	(476,374)			
Cash received for other operating activities		-	2,366	67,123	69,489			
Cash used for other operating activities		<u> </u>		(49,667)	(49,667)			
Net cash provided by (used in) operating								
activities	-	290,447	(5,307)	(11,093)	274,047			
Cash flows from capital and related								
financing activities:		(10.000)		(1.642.702)	(1, (50, 500)			
Principal paid on debt maturities		(10,000)	-	(1,643,703)	(1,653,703)			
Interest paid on debt		(934)	- (50.211)	(41,793)	(42,727)			
Payments for capital acquisitions		(213,708)	(59,311)		(273,019)			
Net cash used in capital		(224 (42)	(50.211)	(1, (05, 407)	(1.060.440)			
and related financing activities	-	(224,642)	(59,311)	(1,685,496)	(1,969,449)			
Cash flows from noncapital								
financing activities:								
Transfers in		-	172,515	1,846,656	2,019,171			
Transfers out		-	_	, , , <u>-</u>	-			
Net cash used for	•							
noncapital financing activities	-	<u> </u>	172,515	1,846,656	2,019,171			
Cool flows from investing activities								
Cash flows from investing activities: Interest received		262			262			
interest received	-	362	-		362			
Net increase (decrease)								
in cash and cash equivalents		66,167	107,897	150,067	324,131			
1		,		,	, -			
Cash and cash equivalents,								
beginning of year	-	3,069,526	169,889	112,448	3,351,863			
Cash and cash equivalents, end of year	\$	3,135,693 \$	277,786	\$ <u>262,515</u>	3,675,994			

(Continued)

Statement of Cash Flows (Continued) Proprietary Funds

		Business-Type Activities					
		Fitness	Other				
	Sewer	Center	Business-Type	Total			
Reconciliation of operating							
loss to net cash from operating activities:							
Operating loss	\$ (359,979) \$	(272,420)	\$(41,816) \$	(674,215)			
Adjustments:							
Depreciation	738,508	292,954	25,364	1,056,826			
(Increase) decrease in assets:							
Accounts receivable	(12,204)	(6,689)	-	(18,893)			
Materials and supplies inventory	(3,104)	-	-	(3,104)			
Special assessments receivable	(14,383)	-	-	(14,383)			
Increase (decrease) in liabilities:							
Accounts payable	17,095	(22,082)	389	(4,598)			
Accrued wages and benefits	(2,175)	-	-	(2,175)			
Claims payable	727	334	1,302	2,363			
Compensated absences payable	(108,854)	2,503	3,668	(102,683)			
Intergovernmental payable	34,816	-	-	34,816			
Deferred revenue	<u> </u>	93		93			
Total adjustments	650,426	267,113	30,723	948,262			
Net cash provided by							
operating activities:	\$ 290,447 \$	(5,307)	\$ (11,093)	274,047			

Notes to the Basic Financial Statements

For The Year Ended December 31, 2011

Note 1: The Reporting Entity

The City of Twinsburg is a home rule municipal corporation established under the laws of the State of Ohio, which operates under its own Charter. The current Charter, which provides for a mayor-council form of government, was adopted November 3, 1981.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Twinsburg, this includes police and fire protection, parks and recreation, planning, zoning, street maintenance and repair, refuse collection, a wastewater treatment plant and general administrative services. The City's departments include a public safety department, a public service department, a street maintenance department, a sanitation system, a parks and recreation department, a planning and zoning department, and a staff to provide support (i.e., payroll processing, accounts payable, and revenue collection) to the service providers. The operation of each of these activities and entities is directly controlled by the City Council through the budgetary process.

The City of Twinsburg is divided into various departments and financial management and control systems. The City departments include a public safety department, a public service department, a street maintenance department, a sanitation system, a parks and recreation department, a planning and zoning department, a waste water treatment system, and a staff to provide support (i.e., payroll processing, accounts payable, and revenue collection) to the service providers. The operation of each of these activities and entities is directly controlled by the City Council through the budgetary process and therefore is included as a part of the reportable entity.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes. The City has no component units.

Jointly Governed Organizations

Northeast Ohio Public Energy Council – The City is a member of The Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of 92 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 1: The Reporting Entity (continued)

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The City of Twinsburg did not contribute to NOPEC during 2011. Financial information can be obtained by contacting Dan DiLiberto, Treasurer, 35150 Lakeshore Boulevard, Eastlake, Ohio 44095.

Note 2: Summary of Significant Accounting Policies

The financial statements of the City of Twinsburg have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Accounting Standards Codifications (ASC) issued on or before November 30, 1989, to its business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has elected not to apply FASB ASC issued after November 30, 1989, to its business-type activities and enterprise funds. The most significant of the City's accounting policies are described below.

A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid doubling up revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business activity is self-financing or draws from the general revenues of the City.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

A. Basis of Presentation (continued)

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

B. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used.

Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Twinsburg and/or the general laws of Ohio.

Fire Pension Fund – The fire pension fund accounts for property taxes levied for the payment of the current and accrued liability for fire disability and pension benefits.

Park Debt Fund - The park debt fund accounts for that portion of municipal income tax designated by Council for the purpose of improving parks and paying off debt associated with maintenance of the parks.

Capital Improvement Fund - The capital improvement fund accounts for that portion of municipal income tax designated by Council for the purpose of improving, constructing, maintaining, and purchasing those items necessary to enhance the operation of the City.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

B. Fund Accounting (continued)

Proprietary Funds - Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no internal service funds.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds.

Sewer Fund - The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

Fitness Center Fund - The fitness center fund accounts for the operations of the fitness center.

Fiduciary Funds - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Agency funds are purely custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City has no agency funds.

C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Assets.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

C. Measurement Focus (continued)

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Available period for the City is sixty days after year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned.

Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6).

Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, licenses and permits, interest, grants and rentals.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

D. Basis of Accounting (continued)

Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2011, but which were levied to finance year 2011 operations, have been recorded as deferred revenue. Special assessments not received within the available period and grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Process

An annual appropriated budget is legally required to be prepared for all funds of the City other than agency funds. Council passes appropriations at the line item level except for capital projects funds which are appropriated by department or project. Line item appropriations may be transferred between the accounts with the approval of the City Council. Council must approve any revisions in the budget that alter total fund appropriations. The following are the procedures used by the City in establishing the budgetary data reported in the basic financial statements:

Tax Budget

A tax budget of estimated revenue and expenditures for all funds other than agency funds is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20th of each year, for the period January 1 to December 31 of the following year.

Estimated Resources

The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized property tax rates and reviews revenue estimates. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

E. Budgetary Process (continued)

On or about January 1 the certificate of estimated resources is amended to include unencumbered fund balances at December 31. Further amendments may be made during the year if the Finance Director determines that revenue to be collected will be greater than or less than the prior estimates and the budget commission finds the revised estimates to be reasonable. The amounts reported in the budgetary statements as original represent the amounts in the first official certificate of estimated resources issued during 2011. The amounts reported in the budgetary statements as final reflect the amounts in the final amended official certificate of estimated resources issued during 2011.

Annual Estimate

The Mayor, with the assistance of the Finance Director, is required by Charter to submit to Council, on or before December 1 of each fiscal year, an estimate of the revenues and expenditures of each fund of the City for the next succeeding fiscal year. The annual estimate serves as the basis for appropriations (the appropriated budget) in each fund.

Appropriations

An appropriation ordinance (the appropriated budget) to control the level of expenditures for all funds must be legally enacted on or about January 1. Appropriations may not exceed estimated resources as established in the Official Amended Certificate of Estimated Resources. Supplemental appropriations may be adopted by Council action. During the year, several supplemental appropriation measures were necessary. The amounts reported as the original budgeted amounts in the budgetary statements reflect the first appropriated budget for each fund that covered the entire year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and is not reappropriated.

Budgeted Level of Expenditure

Administrative control is maintained through the establishment of detailed line-item budgets. Appropriated funds may not be expended for purposes other than those designated in the appropriation ordinance without authority from Council. Expenditures plus encumbrances may not legally exceed appropriations at the level of appropriation adopted by Council. Council appropriations are made to personal services, travel and education, contractual services, supplies and materials, capital outlay, other expenditures, debt principal and interest payments, and transfer accounts for each department. Capital projects funds are appropriated by department or project. The appropriations set by Council must remain fixed unless amended by Council ordinance. More detailed appropriation allocations may be made by the Finance Director as long as the allocations are within Council's appropriated amount.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

E. Budgetary Process (continued)

Encumbrances

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are encumbered and recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and determine and maintain legal compliance. The Ohio Revised Code prohibits expenditures plus encumbrances from exceeding appropriations. On the GAAP basis, encumbrances outstanding at year-end are reported as reservations of fund balances for subsequent-year expenditures of governmental funds. On the GAAP basis, encumbrances outstanding at year-end are reported as a reservation of fund balance for subsequent year expenditures for governmental funds, and as a note disclosure for proprietary funds.

F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, except the investment trust fund, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the balance sheet.

Investments are reported at fair value, which is based on quoted market prices, with the exception of nonparticipating repurchase agreements, which are reported at cost. For investments in open-end mutual funds, fair value is determined by the fund's share price.

Interest allocation is determined by the Ohio Constitution, state statutes, and local ordinances adopted under City Charter. Under these provisions, City funds required to receive interest allocations are: 1) those which receive proceeds from the sale of notes and/or bonds and 2) those which receive distributions of state gasoline tax and motor vehicle licenses fees (street maintenance and state highway special revenue funds). All remaining interest is allocated to the general fund. Legally, proprietary funds generally do not receive interest.

G. Inventory

Inventories are stated at cost, on the first-in, first-out basis. The purchase method is used to account for inventories. Under the purchase method, inventories are recorded as expenditures when purchased; however, material amounts of inventories at period-end are reported as assets of the respective fund, which are equally offset by a fund balance reserve which indicates they are unavailable for appropriation even though they are a component of reported assets. Inventories of proprietary funds are valued using the first-in/first out method and are expensed when used rather than when purchased.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2011, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of five thousand dollars, which was increased from five hundred dollars. The City's infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, irrigation systems and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	Estimated Lives
Buildings and improvements	5 to 50 years
Machinery and equipment	5 to 30 years
Vehicles	10 to 15 years
Infrastructure	20 to 100 years

J. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables". Interfund loans which do not represent available expendable resources are offset by a fund balance reserve account. Interfund balance amounts are eliminated in the statement of net assets.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

K. Compensated Absences

The City reports compensated absences in accordance with the provisions of GASB No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at fiscal year end taking into consideration any limits specified in the City's termination policy. Additionally, certain salary related payments associated with the payment of compensated absences have been accrued.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental funds, the current portion of unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, and compensated absences are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the fund financial statements when due.

M. Fund Balance Reserves

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. Fund balance reserves have been established for encumbrances and inventories.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. As of December 31, 2011, the City of Twinsburg had no assets restricted by enabling legislation in the statements of net assets.

O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sewer, fitness center, and other proprietary programs. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the fund.

P. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2011.

R. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

S. Subsequent Events

In preparing these financial statements, the City has evaluated events and transactions for potential recognition or disclosure through July 31, 2012, the date the financial statements were available to be issued.

T. Comparative Data/Reclassifications

Prior year data presented in Management's Discussion and Analysis have been reclassified in order to be comparative and provide an understanding of the changes in financial position and operations. Certain reclassifications have been made to the 2010 financial statements in order to conform to the 2011 presentation.

U. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable: The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted: Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed: The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance or resolution) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 2: Summary of Significant Accounting Policies (continued)

U. Fund Balance

Assigned: Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance.

Unassigned: Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3: Change in Accounting Principle

For 2011, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions and GASB Statement No. 59, Financial Instruments Omnibus.

GASB Statement No. 54 enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that compromise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The implementation of this statement resulted in the reclassification of certain funds and the restatement of the City's financial statements.

GASB Statement No. 59 updates and improves existing standards regarding financial reporting and disclosure requirements of certain financial instruments and external investment pools for which significant issues have been identified in practice. The City has no such investments and thus, the implementation of this Statement has no impact on the City's financial statements or disclosures.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 4: Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statements of Revenues, Expenditures, and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are identified as follows:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures/Expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) Encumbrances are treated as expenditures (budget basis) rather than a reservation of fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

	_	General	Fir	e Pension
GAAP basis	\$	4,923,911	\$	(52,227)
Increase (decrease) due to:				
Revenue accruals		(390,026)		-
Expenditure accruals		(493,523)		51,624
Outstanding encumbrances		363,096	_	206
Budget basis	\$ _	4,403,458	\$ _	(397)

Note 5: Deposits and Investments

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are monies identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies may be deposited or invested in the following securities:

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 5: Deposits and Investments (Continued)

- 1. United States Treasury notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily;
- 4. Investment grade obligations of state and local governments, and public authorities;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
- 6. The State Treasurer's investment pool (STAROhio).

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution, by surety company bonds or by a single collateral pool established by the financial institution. In accordance with Chapter 135 of the Ohio Revised Code, any public depository receiving deposits pursuant to an award of City funds shall be required to pledge as security for repayment of all public moneys.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 5: Deposits and Investments (Continued)

Deposits (continued)

At year-end, the carrying amount of the City's deposits was \$27,553,601 and the bank balance was \$28,336,545. Of the bank balance, \$4,594,712 was covered by the Federal depository insurance, and \$23,741,833 was uninsured and collateralized with securities held by the pledging institution's trust department, not in the City's name.

Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The City investment policy also limits security purchases to those that mature five years unless specifically matched to a specific cash flow. To date, no investments have been purchased with a life greater than one year.

Custodial risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

Credit risk is addressed by the City's investment policy by the requirements that all investments are authorized by Ohio Revised Code and that the City's portfolio be diversified both by types of investment and issuer. All investments of the City are registered and carry a rating AAA by Standard & Poor's.

Concentration of credit risk is defined by the Governmental Accounting Standards Board as five percent or more in the securities of a single issuer. The City's investment policy requires diversification of the portfolio but does not indicate specific percentage allocations.

Note 6: Receivables

Receivables at December 31, 2011 consisted primarily of taxes, intergovernmental receivables arising from grants, entitlements or shared revenues, accounts, special assessments and interest on investments. All receivables are considered fully collectible.

A. Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 6: Receivables (continued)

A. Property Taxes (continued)

Taxes collected on real property (other than public utility) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the state statute at 35 percent of appraised market value. All property is required to be revalued every six years. The last revaluation was completed in 2008. Real property taxes are payable annually or semiannually. The first payment is due January 20, with the remainder payable by June 20.

Taxes collected on tangible personal property (other than public utility) in one calendar year are levied in the prior calendar year on assessed values during and at the close of the most recent fiscal year of the taxpayer that ended on or before March 31 of that calendar year, and at the tax rates determined in the preceding year.

Tangible personal property used in business (except for public utilities) is currently assessed for *ad valorem* taxation purposes at 25 percent of its true value. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2011 is zero. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30; with the remainder payable by September 20. Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 100 percent of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Fiscal Officer collects property taxes on behalf of all taxing districts in the county, including the City of Twinsburg. The County Fiscal Officer periodically remits to the City its portion of the taxes collected. The full tax rate for all City operations for the year ended December 31, 2011, was \$1.70 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2011 property tax receipts were based are as follows:

Category:	Assessed Value
Real estate	\$ 620,347,920
Public utility	7,819,090
Total	\$ 628,167,010

B. Income Taxes

The City levies and collects an income tax of 2.25% on all income earned within the City as well as on income of residents earned outside the City. In the latter case, the City allows a credit of 100% of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly.

Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 6: Receivables (continued)

C. Intergovernmental Receivables

A summary of intergovernmental receivables follows:

Governmental ac	tivities:	:
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Local government and local government revenue assistance	\$	566,594
CAT tax		5,701
Estate tax		27,193
Gasoline and excise tax and state highway distributions		327,482
Permissive motor vehicle license tax	_	10,831
Total	\$ _	937,801

Note 7: Capital Assets

		Balance 12/31/10	Additions	Disposals		Balance 12/31/11
Business-Type Activities:						
Capital assets not being depreciated:						
Construction in progress	\$	862,342	\$ 74,196	\$ -	\$	936,538
Land		2,681,150			_	2,681,150
Total capital assets not being depreciated	_	3,543,492	74,196		_	3,617,688
Capital assets being depreciated:						
Land improvements		162,087	-	-		162,087
Buildings and improvements		23,890,377	28,811	-		23,919,188
Machinery and equipment		2,661,117	30,500	-		2,691,617
Vehicles		574,843	139,512	-		714,355
Infrastructure:						
Sewer lines		30,419,924			_	30,419,924
Total capital assets being depreciated		57,708,348	198,823	-		57,907,171
Less: accumulated depreciation	_	(16,539,418)	(1,056,826)		_	(17,596,244)
Net capital assets being depreciated	_	41,168,930	(858,003)		_	40,310,927
Total business-type activities capital assets, net	\$ _	44,712,422	\$ (783,807)	\$ 	\$ _	43,928,615

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 7: Capital Assets (continued)

Capital asset activity for government the year ended December 31, 2011, was as follows:

	Balance 12/31/10	Additions	Disposals	Balance 12/31/11
Governmental Activities:			<u> </u>	
Capital assets not being depreciated				
Construction in progress \$	3,770,568 \$	451,119 \$	- \$	4,221,687
Land	22,946,703	=	=	22,946,703
Total capital assets not being				
depreciated	26,717,271	451,119	-	27,168,390
Capital assets being depreciated				
Land improvements	2,987,350	-	-	2,987,350
Buildings	10,202,122	-	-	10,202,122
Machinery and equipment	4,858,334	16,046	-	4,874,380
Vehicles	5,987,165	156,801	-	6,143,966
Infrastructure:	- , ,	,		-, -,
Roads	53,612,827	627,100	(533,742)	53,706,185
Water mains	31,643,237	-	-	31,643,237
Storm sewers and culverts	33,486,642	6,452	-	33,493,094
Traffic signs and signals	1,207,331	-	_	1,207,331
Streetlights	1,589,517	13,459	(7,698)	1,595,278
Total capital assets being depreciated		819,858	(541,440)	145,852,943
Less accumulated depreciation:	113,371,323	017,030	(311,110)	113,032,713
Land improvements	(1,161,150)	(76,947)	_	(1,238,097)
Buildings	(3,330,331)	(208,317)	_	(3,538,648)
Machinery and equipment	(3,313,071)	(268,203)	_	(3,581,274)
Vehicles	(3,390,987)	(351,519)	_	(3,742,506)
Infrastructure:	(3,370,761)	(331,317)		(3,742,300)
Roads	(21,787,234)	(1,870,456)	498,656	(23,159,034)
Water mains	(5,152,997)	(316,432)	- 70,030	(5,469,429)
Storm sewers and culverts	(8,226,275)	(558,152)	_	(8,784,427)
Traffic signs and signals	(581,157)	(62,810)	_	(643,967)
Streetlights	(946,207)	(62,160)	5,413	(1,002,954)
Total accumulated depreciation	(47,889,409)	(3,774,996)	504,069	(51,160,336)
Total accumulated depreciation	(47,002,402)	(3,777,770)	304,002	(31,100,330)
Net capital assets being depreciated	97,685,116	(2,955,138)	(37,371)	94,692,607
Governmental activities capital assets, net \$	124,402,387 \$	(2,504,019) \$	(37,371) \$	121,860,997
Depreciation expense was charged to govern	mental activities as fo	ollows:		
Community development			\$	26,340
General government			•	80,887
Leisure time activities				191,404
Security of persons and property				433,152
Transportation				3,043,213
Total depreciation expense			\$	
m depression empende			Ψ	2,7.7.,770

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 8: Long-Term Obligations

A. Original Issues

The original issue date, interest rates and original issuance amount for each of the City's bonds follows:

,	\mathcal{C}		J
	Original IssueDate	Original Interest Rate	Issue Amount
General obligation bonds:			
Park land and conservation	2001	3.30% - 7.04%	\$ 10,500,000
Park land and conservation refunding	2011A	2.00% - 4.88%	6,455,000
Park land and conservation refunding	2011B	2.00% - 4.25%	3,115,000
Senior citizens center	2002	2.85% - 16.21%	2,399,997
Darrow Road improvement	2003	2.00% - 4.80%	3,065,000
Special Assessment Bonds:			
Case Parkway South	1992	4.75%	715,000
Creekside/Glenwood Improvement	1993	5.00%	462,000
Darrow/Chamberlin	1995	6.00%	191,875
Liberty/Cannon/Chamberlin/Ravenna	2003	2.75 - 5.10%	310,000
Chamberlin Waterline	2005	4.20%-5.00%	62,000
Enterprise Fund Bonds:			
Golf Course Refunding Bonds	1996	2.85% - 16.21%	2,800,000
Cannon/Case North/Darrow Water Impr.	1991	5.40% - 10.00%	1,150,000

B. Bonded Debt and Other Long-Term Obligations

		Balance		Issued		Balance		Due in
	_	12/31/10	_	(Retired)	_	12/31/11	_	One Year
Business-Type Activities:								
General obligation bonds:								
Golf course refunding bonds	\$	1,635,003	\$	(1,635,003)	\$		\$_	
Special assessment bonds:								
Cannon/Case North/Darrow								
Water improvement, due through 2011	_	10,000	_	(10,000)	_		_	
Other long term obligations:								
Capital lease payable		17,831		(8,700)		9,131		9,131
Accrued compensated absences		430,427		5,481				
	_		_	(108,164)	_	327,744	_	97,653
Total other long-term obligations	_	448,258	_	(111,383)	_	336,875	_	106,784
Total business-type activities	\$	2,093,261	\$	(1,756,386)	\$	336,875	\$	106,784

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 8: Long-Term Obligations (continued)

B. Bonded Debt and Other Long-Term Obligations (continued)

Bonded debt and other long-term obligations payable activity for the year ended December 31, 2011 was as follows:

follows:	Balance	ce Issued			Balance	Due in		
	12/31/10		(Retired)		12/31/11		One Year	
Governmental Activities:		-		•		-		
General obligation bonds:								
Park land and conservation,								
due through 2021	\$ 6,950,021	\$	(6,950,021)	\$	-	\$	-	
Park land and conservation refunding								
due through 2021	-		6,455,000					
			(140,000)		6,315,000		605,000	
Senior center and golf course refunding								
due through 2021	-		3,115,000					
			(10,000)		3,105,000		275,000	
Senior citizens center,								
due through 2021	1,595,003		(1,595,003)		-		-	
Darrow Road improvement,								
due through 2022	2,125,000		(140,000)		1,985,000		145,000	
Premium on general obligation bonds	-		477,662					
			(46,044)		431,618		-	
Loss on refunding	-		(234,483)					
			21,317		(213,166)	_		
Total general obligation bonds	10,670,024		953,428		11,623,452	_	1,025,000	
Special assessment bonds:								
Liberty/Cannon/Case/Darrow								
due through 2023	195,000		(15,000)		180,000		15,000	
Creekside/Glenwood								
improvement, due through 2013	30,000		(10,000)		20,000		10,000	
Darrow/Chamberlin,								
due through 2015	15,000		(3,000)		12,000		3,000	
Chamberlin Waterline								
Due through 2025	47,000	-	(3,000)		44,000	-	3,000	
Total special assessment bonds	287,000		(31,000)		256,000	_	31,000	
Other long-term obligations:								
ODOT loan payable	1,008,765		(1,008,765)		-		-	
ODOT loan refunding	-		1,000,000					
			(205,000)		795,000		260,000	
Energy Equipment Loan Payable	774,801		(117,837)		656,964		122,999	
OPWC – Edgewood Improvements	342,965		-		342,965		11,498	
OPWC – Haverhill and Croyden	343,808		-		343,808		11,572	
OPWC – Post Road	711,964		112,292		824,256		-	
Capital lease payable	119,428		(64,524)		54,904		54,904	
Accrued compensated absences	1,694,365		386,776					
			(488,019)		1,593,122	_	460,984	
Total other long-term obligations	4,996,096		(385,077)		4,611,019	-	921,957	
Total governmental activities	\$ 15,953,120	\$	537,351	\$	16,490,471	\$	1,977,957	

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 8: Long-Term Obligations (continued)

Principal and interest requirements to retire the long-term debt obligations outstanding at December 31, 2011 were as follows:

	General Ob	oliga	ation Bonds	 Special Asse	ssm	ent Bonds	ODO	ΤL	oan			
Year	Principal		Interest	Principal		Interest	Principal		In	terest	-	Total
2012	\$ 1,025,000	\$	409,410	\$ 31,000	\$	13,001	\$ 260,000		\$	15,900	5	5 1,754,311
2013	1,045,000		386,155	31,000		11,306	265,000			10,700		1,749,161
2014	1,080,000		362,405	21,000		9,862	270,000			5,400		1,748,667
2015	1,125,000		452,230	21,000		8,791	-			-		1,607,021
2016	1,140,000		296,252	18,000		8,665	-			-		1,462,917
2017-2021	5,765,000		764,050	90,000		28,690	-			-		6,647,740
2022-2026	225,000		10,800	44,000		6,448					_	286,248
	\$ 11,405,000	\$	2,681,302	\$ 256,000	\$	86,763	\$ 795,000	\$		32,000	\$	15,256,065

General obligation bonds will be paid from the Bond Retirement Debt Service Fund, Park Debt Service Fund and Golf Fund. Special assessment bonds are payable from the proceeds of assessments levied against the specific property owners who primarily benefited from the project. Special assessment monies will be received in, and the debt will be retired through, the Special Assessment Bond Retirement Debt Service Fund. In the event that property owners fail to make their special assessment payments, the City is responsible for providing the resources to meet the annual principal and interest payments. Compensated absences will be paid from the fund which the employees' salaries are paid. Ohio Department of Transportation loan (ODOT) will be paid from the Bond Retirement Debt Service Fund. See Note 9 for further detail on capital leases.

In 2008, the City obtained an Ohio Public Works Commission (OPWC) loan for the Edgewood road improvements to be repaid in semi-annual principal payments of approximately \$7,536 beginning upon project completion. OPWC has authorized this loan up to \$344,925. The above represents the monies drawn against this loan and as a result, the debt maturity schedule above does not reflect any amounts for principal or interest. When the loan is finalized, the principal and interest will be included above.

During 2009, the City obtained a second Ohio Public Works Commission (OPWC) loan for the Haverhill and Croyden road improvements to be repaid in semi-annual principal payments of approximately \$8,333 beginning upon project completion. OPWC has authorized this loan up to \$500,000. The above represents the monies drawn against this loan and as a result, the debt maturity schedule above does not reflect any amounts for principal or interest. When the loan is finalized, the principal and interest will be included above.

Also during 2009, the City obtained a loan from First Merit bank for the purchase of energy efficient equipment to be repaid annually in combined principal and interest payments of approximately \$152,401 beginning July 2010 for an estimated 7 years. First Merit has authorized this loan up to \$902,008. The above represents the monies drawn against this loan and as a result, the debt maturity schedule above does not reflect any amounts for principal or interest. When the loan is finalized, the principal and interest will be included above.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 8: Long-Term Obligations (continued)

B. Bonded Debt and Other Long-Term Obligations (continued)

During 2010, the City obtained a third Ohio Public Works Commission (OPWC) loan for the Post road improvements to be repaid in semi-annual principal payments beginning upon project completion. OPWC has authorized this loan up to \$1,044,396. The above represents the monies drawn against this loan and as a result, the debt maturity schedule above does not reflect any amounts for principal or interest. When the loan is finalized, the principal and interest will be included above.

On February 17, 2011, the City issued \$10,570,000 in general obligation bonds for the purpose of refunding various general obligation bonds and the City's ODOT loan in order to take advantage of lower interest rates. An analysis of the information follows:

	2001 Parkland &	2002 Senior	1996 Golf	ODOT
	Conservation	Center	Course	Loan
Outstanding at December 31, 2010	\$ 6,950,021 \$	1,595,003 \$	1,635,003 \$	1,008,764
Amount refunded	(6,616,678)	(1,515,850)	(1,556,850)	(1,002,384)
Principal payment on				
non-refunded portion	(333,343)	(79,153)	(78,153)	(8,764)
Outstanding at December 31, 2011	\$ \$	\$	\$	<u>-</u>

The bonds were sold at a premium of \$477,662. Proceeds of \$9,908,397 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the various general obligation bonds and ODOT loan. As a result, \$10,691,762 of these bonds and loan are considered defeased and the liability for the refunded portion of these bonds and loan have been removed from the City's financial statements.

The City decreased its total debt service payments by \$931,588 as a result of the refunding. The City also incurred an economic gain (difference between the present value of the old and new debt service payments) of \$736,933.

Note 9: Capital Leases

The City has entered into lease agreements as lessee for financing which relate to various equipment and vehicles. These lease agreements qualify as capital leases for accounting purposes and therefore, have been recorded at the present value of its future minimum lease payments as of inception date.

	G _i	overnmental Activities	_	Business-Type Activities			
Assets:							
Vehicles	\$	204,114	\$	-			
Machinery and equipment		-		43,603			
Less: accumulated depreciation	<u>-</u>	(13,608)	_	(4,360)			
Total	\$ _	190,506	\$ _	39,243			

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 9: Capital Leases (continued)

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments.

	Gov	vernmental	Business-Type
<u>Year</u>	<i>_</i>	<u>activities</u>	Activities
2012	\$	56,685	\$ 9,583
Less: Amount representing interest		(1,781)	(452)
Present value of minimum lease payments	\$	54,904	\$9,131

Lease payments are made from the Capital Improvement Fund and Golf Fund. The lease payments amount will be paid with current, available resources that have accumulated in the fund for payment early in the following year.

Note 10: Compensated Absences

Accumulated unpaid vacation is accrued when earned and is normally paid in the first three months of the subsequent calendar year. In accordance with the Codified Ordinances of the City, unused vacation pay cannot be carried over from year to year. Accordingly, all accrued vacation pay is considered to be a current liability. City employees are paid for earned, unused vacation leave at the time of the termination of their employment.

Sick leave is earned at the rate of ten hours per month for full-time employees and 4.6 hours per eighty hours worked by part-time employees. Each employee with the City is paid for up to 180 days or a maximum of 1,440 hours for PERS employees and 1,740 hours for OP&F employees, upon retirement from the City, and 30 years of service for PERS employees and 20 years of service for retiring police employees. Individuals leaving the employment of the City prior to retirement lose their accumulated sick leave.

Note 11: Pension Plans

A. Ohio Public Employees Retirement System

The City of Twinsburg participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 11: Pension Plans (continued)

A. Ohio Public Employees Retirement System (continued)

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the traditional pension plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800)-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2011, member and employer contribution rates were consistent across all three plans. For the year ended December 31, 2011, the members of all three plans were required to contribute 10.0 percent of their annual covered salary to fund pension obligations. The City contributed 14.0 percent of covered payroll.

The City's required contributions for pension obligations, excluding the health-care portion, to the traditional and combined plans for the years ended December 31, 2011, 2010, and 2009 were \$707,772, \$634,222, and \$594,110, respectively. The full amount has been contributed for 2011, 2010 and 2009. Contributions to the member-directed plan for 2011 were \$2,324 made by the City of Twinsburg and \$1,660 made by the plan members.

B. Ohio Police and Fire Pension Fund

The City of Twinsburg contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10 percent of their annual covered salary, while employers are required to contribute 19.5 percent for police officers and 24 percent for firefighters. Contributions are authorized by state statute. The City of Twinsburg's contributions to the OP&F for police and firefighters were \$462,969 and \$551,462 for the year ended December 31, 2011, \$468,642 and \$550,509 for the year ended December 31, 2010, and \$483,660 and \$552,237 for the year ended December 31, 2009. The full amount has been contributed for 2010 and 2009. 72.10 percent for police and 72.00 percent for firefighters has been contributed for 2011 with the remainder being reported as a liability.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 12: Postemployment Benefits

A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the Traditional Plan (TP) – a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan (MD) – a defined contribution plan; and the Combined Plan (CO) – a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-retirement health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH, 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2011, state and local employers contributed at a rate of 14 percent of covered payroll and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active members do not make contributions to the OPEB Plan.

OPERS' Post-Employment Health Care plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of the post-employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4.0 percent during calendar year 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05 percent during calendar year 2011. The portion of employer contributions allocated to health care for the calendar year beginning January 1, 2012 remained the same, but they are subject to change based on Board action. Employers will be notified if the portion allocated to health care changes during calendar year 2012. The OPERS Board of Trustees is also authorized to establish rules for the retiree, or their surviving beneficiaries, to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 12: Postemployment Benefits (continued)

A. Ohio Public Employees Retirement System (continued)

The City's contributions for health care for the years ended December 31, 2011, 2010, and 2009 were \$289,241, \$360,065, and \$432,198, respectively; 100 percent has been contributed for 2011, 2010 and 2009.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Board of Trustees on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased on January 1 of each year from 2006 to 2008. These rate increases allowed additional funds to be allocated to the health care plan.

B. Ohio Police and Fire Pension Fund

The City of Twinsburg contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 E. Town St., Columbus, Ohio 43215-5164.

The Ohio Revised Code provides for contribution requirements of the participating employers and of the plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24.0 percent of covered payroll for police and fire employers, respectively. The Ohio revised Code states that the employer contribution may not exceed 19.5 percent of the covered payroll for police employer units and 24.0 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 12: Postemployment Benefits (continued)

B. Ohio Police and Fire Pension Fund (continued)

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2011, the employer contribution allocated to health care plan was 6.75 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 1150 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F for police and fire for the years ending December 31, 2011, 2010, and 2009 were \$495,721 and 591,109, \$468,642 and 550,509, and \$483,660 and \$552,237, respectively, of which \$171,596 and \$166,249, \$162,222 and \$154,831, \$158,837 and \$148,985, respectively, was allocated to the healthcare plan. The full amount has been contributed for 2010 and 2009. For 2011, 72.1 percent for police and 72 percent for firefighters has been contributed, with the remainder being reported as a liability.

Note 13: Risk Management

The City maintains comprehensive insurance coverage with private insurance carriers for real property, building contents, vehicle and general liability insurance, and police professional liability insurance.

The City continues to carry health insurance through Medical Mutual of Ohio. The City pays a monthly premium from the General Fund, Sewer Fund, Gleneagles Golf Fund, and Fitness Center Fund for each employee that varies according to which fund the employees' salary is paid. Incurred but not reported claims of \$103,919 have been accrued as a liability at December 31, 2011 based on an estimate by Medical Mutual.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

There were no reductions in insurance coverage from the previous year, nor have settlements exceeded insurance coverage in any of the prior three fiscal years.

The claims liability of \$103,919 reported in the funds at December 31, 2011, was estimated by reviewing current claims and is based on the requirements of GASB No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claims adjustment expenses.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 13: Risk Management (continued)

Changes in the fund's claims liability amount were:

	_	Balance at Beginning of Year	_	Current Year Claims	 Claim Payments	Balance at End of Year			
2011	\$	79,973	\$	314,555	\$ 290,608	\$	103,919		
2010		201,353		143,528	264,908		79,973		
2009		-		461,055	259,702		201,353		

Note 14: Interfund Transfers

Interfund transfers for the year ended December 31, 2011, consisted of the following:

	_	Transfer From									
		General	Capital		Debt						
Transfer to	_	Fund	Improvement		Service	_	Total				
Fire Pension fund	\$	335,292	\$ -	\$	-	\$	335,292				
Non major governmental funds		283,134	817,808		-		1,100,942				
Other business-type funds		289,806	-		1,556,850		1,846,656				
Fitness Center fund	_	172,515			_	_	172,515				
Total transfers	\$_	1,080,747	\$ 817,808	\$	1,556,850	\$	3,455,405				

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed.

Note 15: Accountability

The following funds had deficit fund balances at December 31, 2011:

Police Pension	\$ 214,323
Fire Pension	289,188

The deficit fund balance in the Police Pension and Fire Pension were a result of the application of GAAP, namely intergovernmental payable at December 31, 2011. These deficits will be eliminated with future events.

Notes to Basic Financial Statements (continued)

For The Year Ended December 31, 2011

Note 16: Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances		General	Fire Pension	Capital Improvement	Park Debt	Other Governmental	Total Governmental
Nonspendable: Inventory Unclaimed monies Total nonspendable	\$	223,675 11,516 235,191	\$ - - -	\$ <u>-</u>	\$ <u>-</u>	\$ - -	\$ 223,675 11,516 235,191
Restricted for:							200,171
Debt service payments		-	-	-	29,687	17,176	46,863
Streets & highways		-	-	-	-	2,284,247	2,284,247
Law enforcement education	n	-	-	-	-	32,923	32,923
Capital improvements				719,241			719,241
Total restricted				719,241	29,687	2,334,346	3,083,274
Committed to:							
Capital improvements		-	-	4,106,821	-	-	4,106,821
Parks & Recreation		-	-	-	-	437,307	437,307
Wastewater Treatment		-	-	-	-	46,043	46,043
Glenwood Ohio Rotary						74,352	74,352
Total committed				4,106,821		557,702	4,664,523
Assigned to:							
Other purposes		363,095	-	-	-	_	363,095
Total assigned		363,095					363,095
Unassigned (deficit)		18,268,628	(289,188)			(214,323)	17,765,117
Total fund balance	\$	18,866,914	\$ (289,188)	\$ 4,826,062	\$ 29,687	\$ 2,677,725	\$ 26,111,200

Note 17: Contingencies/Pending Litigation

The City is a party to various legal proceedings. The City's management is of the opinion that the ultimate outcome of such litigation will not have a material adverse effect on the City's financial position.

Perry & Associates

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INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

July 31, 2012

City of Twinsburg Summit County 10075 Ravenna Road Twinsburg, Ohio 44087

To the Honorable Mayor and Members of Council:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **City of Twinsburg**, Summit County, Ohio (the City) as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements and have issued our report thereon dated July 31, 2012, in which we noted the City implemented Government Accounting Standards Board Statement 54, "Fund Balance Reporting and Governmental Fund Type Definitions". We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the City's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

City of Twinsburg Summit County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend the report solely for the information and use of management, the Finance Committee, the City Council, and others with the City. We intend it for no one other than these specified parties.

Respectfully Submitted,

Perry and Associates

Certified Public Accountants, A.C.

Very Marcutes CAS A. C.



CITY OF TWINSBURG

SUMMIT COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED DECEMBER 13, 2012