## MORGAN COUNTY

## ANNUAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2010

Wolfe, Wilson, & Phillips, Inc. 37 South Seventh Street Zanesville, Ohio 43701



Board of Commissioners Morgan County 155 East Main Street Room 217 McConnelsville, Ohio 43756

We have reviewed the *Independent Auditors' Report* of Morgan County, prepared by Wolfe, Wilson & Phillips, Inc., for the audit period January 1, 2010 through December 31, 2010. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Morgan County is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

February 22, 2012



# MORGAN COUNTY

# TABLE OF CONTENTS

<u>Title</u>	Page
Independent Auditors' Report.	1
Management Discussion and Analysis.	4
Government-wide Financial Statements:	
Statement of Nets Assets Year Ended December 31, 2010.	10
Statement of Activities Year Ended December 31, 2010.	11
Fund Financial Statements:	
Governmental Funds	
Statement of Cash Basis Assets and Fund Balances, Year Ended December 31, 2010	12
Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance, Year Ended December 31, 2010  Statement of Revenues, Expenditures and Changes in Fund Cash Balances-	13
Budget and Actual (Non-GAAP Budgetary Basis) - General Fund, Year Ended December 31, 2010	14
Budget and Actual (Non-GAAP Budgetary Basis) - JFS Fund, Year Ended December 31, 2010	15
Statement of Revenues, Expenditures and Changes in Fund Cash Balances-	10
Budget and Actual (Non-GAAP Budgetary Basis) - MVGT Fund, Year Ended December 31, 2010	16
Statement of Revenues, Expenditures and Changes in Fund Cash Balances-	10
Budget and Actual (Non-GAAP Budgetary Basis) - B/DD Fund, Year Ended December 31, 2010	17
Proprietary Funds	
Statement of Nets Assets Year Ended December 31, 2010.	18
Statement of Cash Receipts, Disbursements and Changes in Fund Net Assets, Year Ended December 31, 2010	19
Fiduciary Funds	
Statement of Fiduciary Net Assets, Year Ended December 31, 2010.	20
Notes to the Financial Statements.	24
Independent Auditors' Report on Internal Control Over	
Financial Reporting and on Compliance and Other Matters	
Required By Government Auditing Standards	46
Independent Auditors' Report on Compliance with Requirements	
That Could have A Direct and Material Effect on Each Major Program	
and on Internal Control Over Compliance in Accordance with OMB Circular A-133 Standards	48
Schedule of Findings and Questioned Costs.	50
Schedule of Federal Awards	52
Notes to Schedule of Federal Awards	55
Schedule of Prior Audit Findings.	56



## WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

#### INDEPENDENT AUDITORS' REPORT

Morgan County 155 East Main Street Room 217 McConnelsville, Ohio 43756-1297

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Morgan County, Ohio (the County) as of and for the year ended December 31, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates, if any, made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

Ohio Administrative Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the Morgan County, Ohio as of December 31, 2010, and the respective changes in financial position and the respective budgetary comparison for the General Fund, Developmentally Disabled Fund, Job and Family Services Fund, and Motor Vehicle and Gasoline Tax Fund for the year then ended in conformity with the basis of accounting Note 2 describes.

Independent Auditors' Report Page two

In accordance with *Government Auditing Standards*, we have also issued a report dated July 19, 2011, on our consideration of Morgan County's internal control over financial reporting and our tests of its compliance with laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of an audit in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine of the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards expenditures present additional information and is required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. It is not a required part of the basic financial statements. We subjected the federal awards expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Wolfe, Wilson, & Phillips, Inc. Zanesville, Ohio July 19, 2011

This page is intentionally left blank.

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

The discussion and analysis of Morgan County's financial performance provides an overview of the County's financial activities for the year ended December 31, 2010. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the basic financial statements to enhance their understanding of the County's financial performance.

## **Financial Highlights**

Key financial highlights for 2010 are as follows:

• At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$3,543,796, an increase of \$481,002 from the prior year.

#### **Using This Annual Financial Report**

This discussion and analysis is intended to serve as an introduction to Morgan County's Cash Financial Statements. Morgan County's financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements.

#### **County-Wide Financial Statements**

The County-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The Statement of Net Assets - Cash Basis presents information on Morgan County's Cash assets.

The Statement of Activities – Cash Basis presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs.

Both of the government-wide financial statements identify functions of Morgan County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of Morgan County include general government, public safety, public works, health, human services, and conservation and recreation.

Governmental Activities - Most of the County's programs and services are funded primarily by taxes and intergovernmental revenues, including federal and State grants and other shared revenues.

Component Units - The County's financial statements include financial data of the Regional Airport Authority, Inc. and the Mary Hammond Adult Activity Center, Inc. These component units are described in the notes to the financial statements. Component units are separate legal entities which may buy, sell, lease, and mortgage property and sue or be sued in their own name.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds. Fund financial statements provide detailed information about the County's major funds. Based on the restriction on the use of moneys, the County has established many funds that account for the multitude of services provided to our

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

residents. The County's major governmental funds are the General Fund and the Job and Family Services, Motor Vehicle and Gasoline Tax, and Board of Developmental Disabilities Special Revenue Funds.

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities on the government-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of the funds and the year end balances available for spending.

The County maintains a multitude of individual governmental funds. Information is presented separately on the governmental fund *Statement of Receipts, Disbursements and Changes in Cash Basis Fund Balance* for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the County's programs.

*Notes to the Basic Financial Statements* - The notes provide additional information that is essential to a full understanding of the data provided on the government-wide and fund financial statements.

## **Government-Wide Financial Analysis**

Table 1 provides a summary of the County's net assets for 2010 compared to 2009:

Table 1 Net Assets - Cash Basis

	Govern Activ		
	2010	2009	Change
Assets			
Equity in Pooled Cash and Cash Equivalents	\$3,269,349	\$2,839,332	\$430,017
Cash and Cash Equivalents with Fiscal Agent	305,319	235,843	69,476
Total Assets	\$3,574,668	\$3,075,175	\$499,493
Net Assets			
Restricted for:			
Capital Projects	\$1,239	\$1,239	\$0
Job and Family Services	104,801	105,699	(898)
Motor Vehicle and Gasoline Tax	585,868	683,434	(97,566)
Board of Developmental Disabilities	1,098,170	781,211	316,959
Senior Citizen Services	78,584	86,827	(8,243)
Child Support Enforcement Agency	6,123	27,015	(20,892)
Children Services	91,105	90,436	669
Other Purposes	1,384,767	1,220,916	163,851
Unclaimed Monies	15,859	12,481	3,378
Unrestricted	208,152	65,917	142,235
Total Net Assets	\$3,574,668	\$3,075,175	\$499,493

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

A portion of the County's net assets, \$3,366,516 or 94.2 percent, represents resources that are subject to restrictions on how they can be used. The remaining balance of unrestricted assets, \$208,152, or 5.8 percent is to be used to meet the County's ongoing obligations to citizens and creditors.

Table 2 shows the changes in net assets for 2010 compared to 2009:

Table 2 Changes in Net Assets

Ç	Governmental Activities		
Receipts:	2010	2009	
Program Receipts			
Charges for Services	\$1,439,922	\$1,190,372	
Operating Grants and Contributions	10,666,383	10,206,325	
Capital Grants and Contributions	663,310	929,025	
Total Program Receipts	12,769,615	12,325,722	
General Receipts:			
Property Taxes	1,903,238	1,904,368	
Conveyance Fees	75,711	49,075	
Permissive Sales Taxes	1,182,648	1,120,890	
Intergovernmental	450,829	392,898	
Interest	121,098	112,227	
Rent	241,354	258,438	
Payment in Lieu of Taxes	4,399	11,952	
Proceeds from Loan	226,457	0	
Miscellaneous	299,224	612,317	
Total General Receipts	4,504,958	4,462,165	
Total Receipts	17,274,573	16,787,887	
<b>Program Disbursements</b>			
General Government:			
Legislative and Executive	1,130,947	1,112,387	
Judicial	499,987	478,045	
Public Safety	2,212,247	1,967,261	
Public Works	4,263,249	3,853,006	
Health	2,186,046	2,083,241	
Human Services	4,219,812	5,387,628	
Conservation and Recreation	586,282	41,208	
Capital Outlay	663,310	929,025	
Other	755,566	711,092	
Debt Service:			
Principal	168,338	200,249	
Interest and Fiscal Charges	89,296	95,690	
Total Disbursements	16,775,080	16,858,832	
Increase (Decrease) in Net Assets	499,493	(70,945)	
Net Assets Beginning of Year	3,075,175	3,146,120	
Net Assets End of Year	\$3,574,668	\$3,075,175	

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

Operating grants were the largest program revenues, accounting for \$10,666,383 or 61.7 percent of total governmental activities receipts. The major recipients of intergovernmental program receipts were the Job and Family Services, Motor Vehicle and Gasoline Tax, and Board of Developmental Disabilities program disbursements.

Property tax revenues account for \$1,903,238 or 11 percent of total governmental revenues. Another major component of governmental receipts is permissive sales taxes, which accounted for \$1,182,648 or 6.8 percent of total receipts.

The County's direct charges to users of governmental services made up \$1,439,922 or 8.3 percent of total governmental receipts. These charges are for fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits.

Human services programs accounted for \$4,219,812, or 25.2 percent of total disbursements for governmental activities. Other major program disbursements for governmental activities include public works programs, which accounted for \$4,263,249, or 25.4 percent of total disbursements.

Table 3, for governmental activities, indicates the total cost of services and the net cost of services for 2010 and 2009. The statement of activities reflects the cost of program services and the charges for services, and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted intergovernmental revenues.

Table 3
Governmental Activities

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2010	2010	2009	2009
General Government:				
Legislative and Executive	\$1,130,947	\$535,809	\$1,112,387	\$720,377
Judicial	499,987	206,845	478,045	237,433
Public Safety	2,212,247	1,278,892	1,967,261	1,321,980
Public Works	4,263,249	272,955	3,853,006	115,615
Health	2,186,046	555,109	2,083,241	770,868
Human Services	4,219,812	163,102	5,387,628	435,501
Conservation and Recreation	586,282	(20,447)	41,208	(45,573)
Capital Outlay	663,310	0	929,025	0
Other	755,566	755,566	711,092	711,092
Debt Service:				
Principal	168,338	168,338	200,249	200,249
Interest and Fiscal Charges	89,296	89,296	95,690	95,690
Total Expenses	\$16,775,080	\$4,005,465	\$16,858,832	\$4,563,232

Charges for services, operating grants, and capital grants of \$12,769,615, or 73.9 percent of the total costs of services, are received and used to fund general governmental disbursements of the County. The remaining governmental disbursements are funded by property taxes, permissive sales taxes, intergovernmental revenues, interest, and miscellaneous revenues.

The \$555,109 in net cost of services for Health demonstrates the costs of services that are not supported from State and federal resources. As such, the taxpayers have approved property tax levies for several programs including the Board of Developmental Disabilities, Senior Citizen Services, and Ambulance Services.

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

#### **Financial Analysis of County Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

As of December 31, 2010, the County's governmental funds reported a combined ending fund balance of \$3,543,796, an increase of \$481,002 in comparison with the prior year. \$3,401,809 or 96 percent of this total, constitutes unreserved, undesignated fund balance. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of the prior year (\$126,128) or for unclaimed money payouts (\$15,859). While the bulk of the governmental fund balances are not reserved in the governmental fund statements, they lead to restricted net assets on the Statement of Net Assets due to expenditure restrictions mandated by the source of the resource, such as the State or federal government.

The General Fund is the primary operating fund of the County. At the end of 2010, unreserved fund balance was \$153,257, while total fund balance was \$193,139. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 4.8 percent to total General Fund disbursements, while total fund balance represents 6.1 percent of that same amount.

The fund balance of the County's General Fund increased by \$127,122 during 2010. The primary causes of the increase include an increase in intergovernmental and charges for services revenue and sales taxes being collected.

At the end of 2010, the Job and Family Services Special Revenue Fund had a fund balance of \$104,801, a decrease of \$898 from 2009.

At the end of 2010, the Motor Vehicle and Gasoline Tax Special Revenue Fund had a fund balance of \$585,868, in comparison to a fund balance of \$683,434 at the end of 2009. This is a decrease of \$97,566.

At the end of 2010, the Board of Developmental Disabilities Special Revenue Fund had a fund balance of \$1,098,170. This is an increase of \$316,959 from the fund balance of \$781,211 at the end of 2009.

## **Budgetary Highlights**

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Board of County Commissioners adopts a permanent annual operating budget for the County on or about January 1.

For the General Fund, changes from the original budget to the final budget have been minimal. Fluctuations in growth and diversity have typically not occurred in Morgan County, allowing department managers the ability to consistently predict revenues and expenditures.

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

## **Capital Assets and Debt Administration**

Capital Assets - The County had an appraisal of their capital assets in 1995. No updates to the County's capital assets have been made since 1995 and no information relating to capital assets is being presented.

Long-Term Obligations - As of December 31, 2010, the County had total general obligation bonded debt outstanding of \$1,741,646. All of this debt is expected to be repaid through governmental activities. Other outstanding long-term debt included an OWDA Loan of \$74,300, a First National Bank Loan of \$181,166 and a Tax Increment Financing Loan of \$65,285.

Additional information on the County's long-term obligations can be found in Note 13 of this report.

#### **Economic Factors**

The County's \$270.596 million tax base has increased 3.1 percent over the last three years. This increase is attributed to an increase in the County's real estate tax values. Real property values within the County have risen over the past several years and are now at an all time high.

## **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Gary Woodward, Morgan County Auditor, 155 East Main Street, Room 217, McConnelsville, Ohio 43756.

Statement of Net Assets - Cash Basis December 31, 2010

	Primary Government		Component Units				
	Governmental Activities		Morgan County Regional Airport Authority		Mary Hammond Adult Activity Center, Inc.		
Assets							
Equity in Pooled Cash and Cash Equivalents	\$	3,269,349	\$	6,089	\$	25,435	
Cash and Cash Equivalents with Fiscal Agents		305,319					
Total Assets	\$	3,574,668	\$	6,089	\$	25,435	
Net Assets							
Restricted for:							
Capital Projects	\$	1,239	\$	-	\$	-	
Job and Family Services		104,801		-		-	
Motor Vehicle and Gasoline Tax		585,868		-		-	
Board of Developmental Disabilities		1,098,170		-		-	
Senior Citizen Services		78,584		-		-	
Child Support Enforcement Agency		6,123		-		-	
Children Services		91,105		-		-	
Other Purposes		1,384,767		-		-	
Unclaimed Monies		15,859		-		-	
Unrestricted		208,152		6,089		25,435	
Total Net Assets	\$	3,574,668	\$	6,089	\$	25,435	

Morgan County, Ohio Statement of Activities - Cash Basis For the Year Ended December 31, 2010

#### Net (Disbursements) Receipts and Changes in Net Assets

					Progr	am Receipt	s		Pri	mary Government		Compone	ent Units	į.
	Di	Cash isbursements		Charges for Services and Sales	G	perating rants and ntributions		oital Grants and ntributions		Governmental Activities	Regio	an County nal Airport uthority	Ad	y Hammond ult Activity enter, Inc.
Governmental Activities:	- 101	isourscincitis		and Saics		itiloutions		introutions		Activities		utilority		anter, me.
General Government:														
Legislative and Executive	\$	1,130,947	\$	547,094	\$	48,044	\$	-	\$	(535,809)	\$	-	\$	-
Judicial		499,987		235,652		57,490		-		(206,845)		-		-
Public Safety		2,212,247		150,445		782,910		-		(1,278,892)		-		-
Public Works		4,263,249		108,803		3,881,491		663,310		390,355		-		-
Health		2,186,046		47,220		1,583,717		-		(555,109)		-		-
Human Services		4,219,812		243,682		3,813,028		-		(163,102)		-		-
Community and Economic Dev.		586,282		107,026		499,703		-		20,447		-		-
Capital Outlay		663,310		-		-		-		(663,310)		-		-
Other		755,566		-		-		-		(755,566)		-		-
Debt Service:														
Principal Retirement		168,338		-		-		-		(168,338)		-		-
Interest and Fiscal Charges		89,296	_							(89,296)		-		
<b>Total Governmental Activities</b>	\$	16,775,080	\$	1,439,922	\$ 1	0,666,383	\$	663,310	\$	(4,005,465)				
Component Units:														
Morgan County Regional Airport Authority	\$	9,115		12,280		_		_		_		3,165		_
Mary Hammond Adult Activity Center, Inc.	\$	117,869		127,407		_		-		-		-		9,538
					Prop Ge Bo Ta Se	eral Receip erty Taxes a eneral Purpo eard of Dev. x Increment nior Citizen anbulance Se	Levied ses Disab t Finar Servi	led cing		755,302 756,043 6,704 54,810 330,379		- - - -		- - - -
						veyance Fee				75,711		-		-
						nissive Sale								
						General Pu ots and Entit	-			1,182,648		-		-
						stricted to S				450,829		_		_
					Inter		1			121,098		24		4
					Ren					241,354		_		_
						nent in Lieu	ı of Ta	xes		4,399		_		_
						eeds from I				226,457		_		_
					Miso	cellaneous				299,224		5		5,498
					Tota	l General R	eceipt	<b>s</b>		4,504,958		29		5,502
					Cha	nge in Net A	Assets			499,493		3,194		15,040
					Net	Assets Begi	inning	of Year		3,075,175		2,895		8,395
					Net	Assets End	of Ye	ar	\$	3,574,668	\$	6,089	\$	23,435

Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2010

	General	Job and Family Services	Motor Vehicle and Gasoline Tax	Board of Developmental Disabilities	Other Governmental Funds	Total Governmental Funds
Assets						
Equity in Pooled Cash						
and Cash Equivalents	\$177,280	\$104,801	\$585,868	\$792,851	\$1,561,818	\$3,222,618
Cash With Fiscal Agent	0	0	0	305,319	0	305,319
Restricted Assets:						
Equity in Pooled Cash						
and Cash Equivalents	15,859	0	0	0	0	15,859
Total Assets	\$193,139	\$104,801	\$585,868	\$1,098,170	\$1,561,818	\$3,543,796
Fund Balances						
Reserved for Encumbrances	\$24,023	\$19,174	\$24,781	\$28,824	\$29,326	\$126,128
Reserved for Unclaimed Monies	15,859	0	0	0	0	15,859
Unreserved:						
Undesignated, Reported in:						
General Fund	153,257	0	0	0	0	153,257
Special Revenue Funds	0	85,627	561,087	1,069,346	1,531,253	3,247,313
Capital Projects Funds	0	0	0	0	1,239	1,239
Total Fund Balances	\$193,139	\$104,801	\$585,868	\$1,098,170	\$1,561,818	\$3,543,796

# Morgan County, Ohio Statement of Cash Receipts, Disbursements and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2010

			Motor	Board of	Other	Total
		Job and Family	Vehicle and	Developmental	Governmental	Governmental
	General	Services	Gasoline Tax	Disabilities	Funds	Funds
Receipts	<b></b>	4.0	**	A== 1 0 10	4404.004	******
Property Taxes	\$755,302	\$0	\$0	\$756,043	\$391,893	\$1,903,238
Permissive Sales Taxes	1,182,648	0	0	0	0	1,182,648
Payment in Lieu of Taxes	4,399	0	0	0	0	4,399
Charges for Services	587,587	0	100,558	17,118	450,457	1,155,720
Licenses and Permits	1,100	0	0	0	180,482	181,582
Fines and Forfeitures	91,420	0	6,971	0	79,940	178,331
Intergovernmental	493,415	3,266,126	3,233,368	1,577,213	3,191,659	11,761,781
Interest	121,098	0	13,515	3,364	1,862	139,839
Rent	25,650	0	0	0	215,704	241,354
Miscellaneous	130,686	43,347	0	101,111	24,080	299,224
Total Receipts	3,393,305	3,309,473	3,354,412	2,454,849	4,536,077	17,048,116
Disbursements						
Current:						
General Government:						
Legislative and Executive	799,546	0	0	0	331,401	1,130,947
Judicial	380,223	0	0	0	119,764	499,987
Public Safety	1,041,910	0	0	0	1,170,337	2,212,247
Public Works	0	0	3,633,144	0	630,105	4,263,249
Health	26,361	0	0	2,137,890	21,795	2,186,046
Human Services	169,858	3,368,973	0	0	680,981	4,219,812
Community and						
Economic Development	0	0	0	0	604,773	604,773
Capital Outlay	0	0	0	0	663,310	663,310
Other	755,566	0	0	0	0	755,566
Debt Service:						
Principal Retirement	10,710	0	45,291	0	112,337	168,338
Interest and Fiscal Charges	3,393	0	0	0	85,903	89,296
Total Disbursements	3,187,567	3,368,973	3,678,435	2,137,890	4,420,706	16,793,571
Excess of Receipts Over						
(Under) Disbursements	205,738	(59,500)	(324,023)	316,959	115,371	254,545
Other Financing Sources (Uses)						
Proceeds from Loan	0	0	226,457	0	0	226,457
Advances In	31,082	0	0	0	51,096	82,178
Advances Out	(51,096)	0	0	0	(31,082)	(82,178)
Transfers In	0	58,602	0	0	0	58,602
Transfers Out	(58,602)	0	0	0	0	(58,602)
Total Other Financing Sources (Uses)	(78,616)	58,602	226,457	0	20,014	226,457
Net Change in Fund Balances	127,122	(898)	(97,566)	316,959	135,385	481,002
Fund Balances Beginning of Year	66,017	105,699	683,434	781,211	1,426,433	3,062,794
Fund Balances End of Year	\$193,139	\$104,801	\$585,868	\$1,098,170	\$1,561,818	\$3,543,796

Statement of Receipts, Disbursements and Changes in in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Year Ended December 31, 2010

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Property Taxes	\$767,000	\$747,000	\$750,139	\$3,139
Permissive Sales Taxes	1,086,862	1,130,862	1,182,648	51,786
Payment in Lieu of Taxes	5,000	5,000	4,399	(601)
Charges for Services	495,625	539,658	587,587	47,929
Licenses and Permits	1,000	1,000	1,100	100
Fines and Forfeitures	80,200	80,200	91,420	11,220
Intergovernmental	404,403	469,068	493,415	24,347
Interest	110,375	110,375	121,098	10,723
Rent	24,000	24,000	25,650	1,650
Miscellaneous	150,160	155,160	130,686	(24,474)
Total Receipts	3,124,625	3,262,323	3,388,142	125,819
Disbursements				
Current:				
General Government:				
Legislative and Executive	603,914	799,546	799,546	0
Judicial	502,309	320,015	380,223	(60,208)
Public Safety	690,859	706,875	1,055,081	(348,206)
Health	26,242	26,241	26,361	(120)
Human Services	151,229	180,710	180,710	0
Other	1,098,151	1,164,100	755,566	408,534
Debt Service:				
Principal Retirement	10,710	10,710	10,710	0
Interest and Fiscal Charges	3,394	3,393	3,393	0
Total Disbursements	3,086,808	3,211,590	3,211,590	0
Excess of Receipts Over Disbursements	37,817	50,733	176,552	125,819
Other Financing Use				
Transfers Out	(69,326)	(58,602)	(58,602)	0
Net Change in Fund Balance	(31,509)	(7,869)	117,950	125,819
Fund Balance Beginning of Year	31,138	31,138	31,138	0
Prior Year Encumbrances Appropriated	13,136	13,136	13,136	0
Fund Balance End of Year	\$12,765	\$36,405	\$162,224	\$125,819

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Job and Family Services Fund For the Year Ended December 31, 2010

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Intergovernmental	\$3,861,000	\$3,350,990	\$3,266,126	(\$84,864)
Miscellaneous	100,000	50,000	43,347	(6,653)
Total Receipts	3,961,000	3,400,990	3,309,473	(91,517)
Disbursements				
Current:				
Human Services	3,983,188	3,422,928	3,388,147	34,781
Excess of Receipts Under Disbursements	(22,188)	(21,938)	(78,674)	(126,298)
Other Financing Source				
Transfers In	69,000	59,000	58,602	(398)
Net Change in Fund Balance	46,812	37,062	(20,072)	(57,134)
Fund Balance Beginning of Year	90,761	90,761	90,761	0
Prior Year Encumbrances Appropriated	14,938	14,938	14,938	0
Fund Balance End of Year	\$152,511	\$142,761	\$85,627	(\$57,134)

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Motor Vehicle and Gasoline Tax Fund For the Year Ended December 31, 2010

	Budgeted a	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
				(= (= gaar + )
Receipts				
Charges for Services	\$61,000	\$61,000	\$100,558	\$39,558
Fines and Forfeitures	8,800	8,800	6,971	(1,829)
Intergovernmental	3,205,800	3,205,800	3,233,368	27,568
Interest	6,000	6,000	13,515	7,515
Miscellaneous	23,000	23,000	0	(23,000)
Total Receipts	3,304,600	3,304,600	3,354,412	49,812
Disbursements				
Current:				
Public Works	3,334,329	3,571,527	3,657,925	(86,398)
Debt Service:				
Principal Retirement	0	0	45,291	(45,291)
Total Disbursements	3,334,329	3,571,527	3,703,216	(131,689)
Excess of Receipts Over Disbursements	(29,729)	(266,927)	(348,804)	(81,877)
Other Financing Source				
Proceeds of Loans	0	0	226,457	226,457
Net Change in Fund Balance	(29,729)	(266,927)	(122,347)	144,580
Fund Balance Beginning of Year	648,579	648,579	648,579	0
Prior Year Encumbrances Appropriated	34,855	34,855	34,855	0
Fund Balance End of Year	\$653,705	\$416,507	\$561,087	\$144,580

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) Board of Developmental Disabilities Fund For the Year Ended December 31, 2010

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Property Taxes	\$785,000	\$785,000	\$750,782	(\$34,218)
Charges for Services	10,000	10,000	17,118	7,118
Intergovernmental	1,258,545	1,344,711	1,577,213	232,502
Interest	0	0	3,364	3,364
Miscellaneous	13,100	63,100	101,111	38,011
Total Receipts	2,066,645	2,202,811	2,449,588	246,777
Disbursements				
Current:				
Health	2,238,909	2,248,650	2,166,714	81,936
Net Change in Fund Balance	(172,264)	(45,839)	282,874	328,713
Fund Balance Beginning of Year	703,222	703,222	703,222	0
Prior Year Encumbrances Appropriated	26,900	26,900	26,900	0
Fund Balance End of Year	\$557,858	\$684,283	\$1,012,996	\$328,713

Statement of Fund Net Assets - Cash Basis
Internal Service Fund
December 31, 2010

	Governmental Activities-	
	Grants Administration	
	Fund	
Assets	*** ***	
Equity in Pooled Cash and Cash Equivalents	\$30,872	
Net Assets		
Unrestricted	\$30,872	

Morgan County, Ohio Statement of Cash Receipts, Disbursements and Change in Fund Net Assets - Cash Basis Internal Service Fund For the Year Ended December 31, 2010

	Governmental Activities- Grants Administration Fund
Operating Receipts	
Charges for Services	\$85,528
Operating Disbursements Contractual Services	67,037
Change in Net Assets	18,491
Net Assets Beginning of Year	12,381
Net Assets End of Year	\$30,872

Statement of Fiduciary Net Assets - Cash Basis Agency Funds December 31, 2010

**Assets** 

Equity in Pooled Cash and Cash Equivalents \$1,070,393

**Net Assets** 

Total Net Assets \$1,070,393

This page is intentionally left blank.

Notes to the Basic Financial Statements December 31, 2010

#### **NOTE 1 - REPORTING ENTITY**

Morgan County, Ohio (The County), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County is governed by a board of three County Commissioners elected by the voters of the County. An elected County Auditor serves as chief fiscal officer. In addition, there are nine other elected administrative officials. These officials are: County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, and the Common Pleas Court/ Probate and Juvenile Court Judges. The County Commissioners serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the County.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the County are not misleading.

The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the County. For Morgan County, this includes the Board of Developmental Disabilities and all departments and activities that are directly operated by the elected County Officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the program's governing board and (1) the County is able to significantly influence the programs of services performed or provided by the organization; or (2) the County is legally entitled to or can access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the levying of taxes, or the issuance of debt. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the County, are accessible to the County and are significant in amount to the County.

The Mary Hammond Adult Activity Center, Inc. (the Workshop) is a legally separate, not-for-profit corporation, served by a self-appointing Board of Trustees. The Workshop is under a contractual agreement with the Morgan County Board of Developmental Disabilities (BDD) to provide sheltered employment for developmentally disabled or handicapped adults in the County. BDD provides the Workshop with staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, and other funds as necessary for the operation of the Workshop. Based on the significant services and resources provided by the County to the Workshop and the sole purpose of the Workshop to provide assistance to the disabled and handicapped adults of the County, the Workshop is considered to be a component unit of Morgan County.

The Morgan County Regional Airport Authority (the Authority) was created by resolution of the County Commissioners under Ohio Rev. Code Section 308.01. The purpose of the Authority is the acquisition, construction, operation, and maintenance of airports and airport facilities in the County. The Authority operates under the direction of a three-member Board of Trustees, appointed by the County Commissioners. A Secretary-Treasurer is responsible for the fiscal accounting of the resources of the Authority. Services provided by the Authority include the means by which to aid the safe taking off and landing of aircraft, storage and maintenance of aircraft, and the safe and efficient operation and maintenance of the airport. Since the Authority's Board is appointed by the County Commissioners, the Authority is considered to be a component unit of Morgan County and is discretely presented. Additional disclosures can be found in Note 20.

# Notes to the Basic Financial Statements December 31, 2010

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards, and commissions listed below, the County serves as fiscal agent but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies is presented as agency funds within the County's financial statements:

The Morgan County Health District The District is governed by the Board of Health which oversees the operation of the District and is elected by a regional advisory council composed of township trustees, mayors of participating municipalities, and one County Commissioner. The council adopts its own budget and operates autonomously from the County. Funding is based on a rate per taxable valuation, along with State and Federal grants applied for by the District.

Morgan County Soil and Water Conservation District The Soil and Water Conservation District is statutorily created as a separate and distinct political subdivision of the State. The five supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits.

The County is associated with certain organizations which are defined as jointly governed organizations and insurance purchasing pools. These organizations are presented in Notes 15 and 16 to the Basic Financial Statements. The organizations are:

Buckeye Hills-Hocking Valley Regional Development District
Joint Solid Waste District
Morgan County Family and Children First Council
Community Action Program Corporation of Washington-Morgan Counties
Buckeye Hills Resource Conservation and Development Project
Mental Health and Recovery Services Board of Muskingum County
Mid Eastern Ohio Regional Council of Governments (MEORC)
Buckeye Joint-County Self-Insurance Council
County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements and the fund financial statements for the proprietary fund, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the School District's accounting policies.

# A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

# Notes to the Basic Financial Statements December 31, 2010

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund(s) is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the County that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts, or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services, if any.

The statement of net assets presents the cash balance of the governmental activities of the County at year end. The statement of activities compares disbursements with program receipts for each function or program of the County's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the County's general receipts.

Fund Financial Statements During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The County classifies each fund as either governmental, proprietary, or fiduciary.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. The following are the County's major governmental funds:

*General Fund* The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Job and Family Services Fund The public assistance fund accounts for various federal and State grants as well as transfers from the General Fund used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

*Motor Vehicle and Gasoline Tax Fund* This fund accounts for revenue derived from motor vehicle licenses, gasoline taxes, grants, permissive sales taxes, and interest. Expenditures in this fund are restricted by State law to County road and bridge repair/improvements programs.

# Notes to the Basic Financial Statements December 31, 2010

**Board of Developmental Disabilities Fund** This fund accounts for the operation of a school and the costs of administering a sheltered workshop for the mentally handicapped and developmentally disabled residents of the County. Revenue sources are Federal and State grant monies and a county-wide property tax levy.

**Proprietary Fund** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows. The County's proprietary fund is classified as an internal service fund.

Internal Service Fund Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service fund accounts for grant monies received from the Commissioner's Development Office and administers the grants by paying for the payroll, fringe benefits, and related expenditures of the grant.

Fiduciary Funds Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. The County's fiduciary funds are all classified as agency funds. The agency funds account for assets held by the County as agent for the Board of Health and other districts and entities and for various taxes, assessments, and state shared resources collected on behalf of and distributed to other local governments.

#### C. Basis of Accounting

The County's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the County's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the County are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by County Commissioners at the fund, program, department, and object level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the

# Notes to the Basic Financial Statements December 31, 2010

final amended certificate of estimated resources issued in effect at the time final appropriations were passed by the County Commissioners.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

#### E. Cash and Cash Equivalents

To improve cash management, cash received by the County is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the County are considered to be cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

During 2010, the County had investments in non-negotiable certificates of deposit, which are reported at cost.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

Under existing Ohio statutes, the County has specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund is entirely assigned from other County funds.

#### F. Inventory and Prepaid Items

The County reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### G. Capital Assets

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

# H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the County's cash-basis of accounting.

# I. Employer Contributions to Cost-Sharing Pension Plans

The County recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits.

# Notes to the Basic Financial Statements December 31, 2010

# J. Long-term Obligations

The County's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither other financing sources nor capital outlay are reported at inception. Lease payments are reported when paid.

#### K. Fund Balance Reserves

The County reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balances indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for unclaimed monies and encumbrances.

#### L. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Unclaimed monies that are required to be held for five years before they may be utilized by the County are reported as restricted.

#### M. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include ambulance services, activities involving community development, dog warden services, and activities of the County's courts and corrections department. The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### N. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments of interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Nonexchange flows of cash from one fund to another are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating receipts/disbursements in proprietary funds. The statements do not report repayments from funds responsible for particular disbursements to the funds initially paying the costs.

Notes to the Basic Financial Statements December 31, 2010

# **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

Ohio Administrative Code, section 117-2-03 (B), requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The County can be fined and various other administrative remedies may be taken against the County.

The following accounts had expenditures in excess of final appropriations for the year ended December 31, 2010:

	Actual		
	Appropriations	Expenditures	Excess
General Fund:			
General Government -			
Judicial	\$320,015	\$380,223	(\$60,208)
Public Safety	706,875	1,055,081	(348,206)
Health	26,241	26,361	(120)
Motor Vehicle and Gasoline Tax Fund:			
Public Works	3,571,527	3,657,925	(86,398)
Debt Service -			
Principal Retirement	0	45,291	(45,291)

The County will more closely monitor budgetary procedures pertaining to violations of this nature in the future.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies could be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

- 1. United States Treasury Bills, bonds, notes, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bond and other obligations of the State of Ohio or its political subdivisions;

# Notes to the Basic Financial Statements December 31, 2010

- 5. Time certificates of deposits or savings or deposit accounts, including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange similar securities or cash, equal value for equal value;
- 9. Commercial paper notes, corporate notes and bankers acceptances; and
- 10. Debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government. All interest and principal shall be denominated and payable in United States funds.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days. Commercial paper and corporate notes must mature within 270 days. All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity. Investments may only be made through specified dealers and institutions.

**Deposits** Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, the County's bank balance was \$4,538,836. Of the bank balance \$750,000 was covered by Federal depository insurance and \$3,788,836 was collateralized with securities held by the pledging financial institution's trust department in the County's name. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirement could potentially subject the County to a successful claim by the FDIC.

The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Notes to the Basic Financial Statements December 31, 2010

## **NOTE 5 - BUDGETARY BASIS OF ACCOUNTING**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis for the General Fund and each major special revenue fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is (are) outstanding year end encumbrances are treated as expenditures (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to:

Net Change in Fund Balances General and Major Special Revenue Funds

		Job and Family	Motor Vehicle and	Board of
	General	Services	Gasoline Tax	Developmental Disabilities
Cash Basis	\$127,122	(\$898)	(\$97,566)	\$316,959
Agency Fund Distribution:				
Beginning of Year	52,825	0	0	51,089
End of Year	(57,988)	0	0	(56,350)
Advances In	(31,082)	0	0	0
Advances Out	51,096	0	0	0
Encumbrances	(24,023)	(19,174)	(24,781)	(28,824)
Budget Basis	\$117,950	(\$20,072)	(\$122,347)	\$282,874

#### **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the County. Property tax revenue received during 2010 for real and public utility property taxes represents collections of the 2009 taxes. Property tax payments received during 2010 for tangible personal property (other than public utility property) are for 2010 taxes.

2010 real property taxes are levied after October 1, 2010, on the assessed value as of January 1, 2010, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2010 real property taxes are collected in and intended to finance 2011.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2010 public utility property taxes became a lien December 31, 2009, are levied after October 1, 2010, and are collected in 2011 with real property taxes.

2010 tangible personal property taxes are levied after October 1, 2009, on the value as of December 31, 2009. Collections are made in 2010. In prior years, tangible personal property was assessed at 25 percent of true value for machinery and equipment and 23 percent for inventory. The tangible personal property tax is being phased out – the assessed percentage for all property including inventory for 2010 it was reduced to zero.

#### Notes to the Basic Financial Statements December 31, 2010

The full tax rate for all County operations for the year ended December 31, 2010, was \$11.15 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2010 property tax receipts were based are as follows:

Real Property	\$206,972,020
Public Utility Tangible Personal Property	63,624,430
Total Assessed Value	\$270,596,450

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County.

#### NOTE 7 - PERMISSIVE SALES AND USE TAX

For the purposes of providing additional receipts, the County has levied a sales tax at the rate of one and one-half percent upon certain retail sales made in the County, except sales of motor vehicles, and on the storage, use, or consumption of tangible personal property in the County, including motor vehicles not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the State Auditor the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of the month. The State Auditor then has five days in which to draw the warrant payable to the County. Proceeds of the tax are credited to the General Fund.

#### **NOTE 8 - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; employee injuries; and natural disasters. During 2010, the County contracted with the Buckeye Joint-County Self-Insurance Council, an insurance purchasing pool, (see Note 16), for liability, auto, and crime insurance. Each member pays a premium for their coverage. The agreement provides that the Council will be self-sustaining through member premiums. In the event of losses, the first \$250 to \$2,500 of any valid claim, depending on type of loss, will be paid by the member. The next payment, with a maximum pay out ranging from \$100,000 to \$1,000,000 per occurrence, will come from the insurance purchasing pool based on the member's percentage of contribution. If the aggregate claims paid by the pool exceed the available resources, the pool may require the members to make additional supplementary payments. Morgan County does not have any ongoing financial interest or responsibility. The agreement between the counties and the Council indicates that a voluntary withdrawal or termination by any county shall constitute a forfeiture of any pro rate share of the Council reserve fund. Current calculation of this potential residual interest is, therefore, not possible. During 2010, Morgan County paid \$156,076 to the Council for insurance coverage. Coverage provided to the County by the program is as follows:

#### Notes to the Basic Financial Statements December 31, 2010

	Coverage	Deductible
General Liability	\$1,000,000/3,000,000	\$0
Medical Expense Limit	10,000/50,000	0
Employer's Liability (Ohio Stop Gap)	1,000,000	0
Employee Benefits Liability	1,000,000/3,000,000	0
Property Damage Liability	18,994,424	1,000
Public Official Liability	1,000,000/3,000,000	5,000
Law Enforcement	1,000,000/3,000,000	5,000
Crime Coverage:		
Theft, Disappearance and Destruction	50,000	0
Public Dishonesty	250,000	0
Forgery or Alteration	5,000	0
Computer Fraud	50,000	100
Inland Marine	1,700,895	1,000
Electronic Equpment/Media Coverage:		
Electronic Equipment	500,000	1,000
Electronic Media	5,000	1,000
Extra Expense	5,000	1,000
Automobile	1,000,000 Per Occurrence	0

Settled claims have not exceeded coverage in any of the last three years. There has been no significant reduction in coverage from the prior year.

For 2010, the County participated in the County Commissioners Association of Ohio Workers' Compensation Group Rating Plan (Plan), an insurance purchasing pool (see Note 16). The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The worker's compensation experience of the participating Counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. In order to allocate the savings derived by formation of the Plan, and to maximize the number of participants in the Plan, the Plan's executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to Counties that can meet the Plan's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any participant leaving the Plan allows the representative of the Plan to access loss experience for three years following the last year of participation.

The County pays all elected official bonds by State statute.

Notes to the Basic Financial Statements December 31, 2010

#### **NOTE 9 - DEFINED BENEFIT PENSION PLAN**

Plan Description – The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan. While members in the State and local divisions may participate in all three plans, law enforcement (generally sheriffs, deputy sheriffs and township police) and public safety divisions exist only within the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for state and local employer units and 18.1 percent of covered payroll for law enforcement and public safety employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 10 percent of covered payroll. For the year ended December 31, 2010, members in state and local classifications contributed 10 percent of covered payroll while public safety and law enforcement members contributed 10.5 percent and 11.1 percent, respectively. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan. For 2010, member and employer contribution rates were consistent across all three plans.

The County's 2010 contribution rate was 14.0 percent, except for those plan members in law enforcement or public safety, for whom the City's contribution was 17.87 percent of covered payroll. The portion of employer contributions used to fund pension benefits is net of post-employment health care benefits. The portion of employer contribution allocated to health care for members in the Traditional Plan was 5.5 percent from January 1 through February 28, 2010, and 5 percent from March 1 through December 31, 2010. The portion of employer contributions allocated to health care for members in the Combined Plan was 4.73 percent from January 1 through February 28, 2010, and 4.23 percent from March 1 through December 31, 2010. Employer contribution rates are actuarially determined.

The County's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2010, 2009, and 2008, were \$428,932, \$400,531, and \$344,966, respectively. For 2010, 99.65 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2009 and 2008. Contributions to the member-directed plan for 2010 were \$1,514 made by the County and \$1,081 made by the plan members.

Notes to the Basic Financial Statements December 31, 2010

#### **NOTE 10 - POST-EMPLOYMENT BENEFITS**

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment health care plan for qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The plan includes a medical plan, prescription drug program and Medicare Part B premium reimbursement.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2010, state and local government employers contributed 14.0 percent of covered payroll, and public safety and law enforcement employers contributed at 17.87 percent. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for state and local employer units and 18.1 percent of covered payroll for law and public safety employer units.

Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 5.5 percent from January 1 through February 28, 2010, and 5 percent from March 1 through December 31, 2010. The portion of employer contributions allocated to health care for members in the Combined Plan was 4.73 percent from January 1 through February 28, 2010, and 4.23 percent from March 1 through December 31, 2010.

The Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits by the retiree or the retiree's surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2010, 2009, and 2008, were \$230,154, \$259,657 and \$236,206, respectively. For 2010, 99.65 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2009 and 2008.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional fund to be allocated to the health care plan.

Notes to the Basic Financial Statements December 31, 2010

#### **NOTE 11 - CONTRACTUAL COMMITMENTS**

As of December 31, 2010, the County had contractual purchase commitments as follows:

Project	Fund	Purchase Commitments	Amounts Paid as of 12/31/2010	Amounts Remaining on Contracts
TSASS	Motor Vehicle Gasoline Tax Fund	\$5,200	\$0	\$5,200
ASC Group	Motor Vehicle Gasoline Tax Fund	5,800	4,971	829
Stantec	Motor Vehicle Gasoline Tax Fund	10,000	4,729	5,271
ASC Group	Motor Vehicle Gasoline Tax Fund	2,500	0	2,500
Total		\$23,500	\$9,700	\$13,800

#### NOTE 12 - CAPITAL LEASES - LESSEE DISCLOSURE

In 2010, the County entered into a capitalized lease for ballot equipment. The lease meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13 "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Principal payments for the capital lease during 2010 totaled \$4,680.

Future minimum lease payments through 2014 are as follows:

	Governmental Activities			
Year	Principal	Interest		
2011	\$3,302	\$1,378		
2012	3,603	1,077		
2013	3,931	749		
2014	4,290	390		
Total	\$15,126	\$3,594		

Notes to the Basic Financial Statements December 31, 2010

#### **NOTE 13 - LONG-TERM OBLIGATIONS**

Changes in the County's long-term obligations during the year consisted of the following:

	Original Issue Amount	Principal Outstanding 12/31/09	Additions	Deductions	Principal Outstanding 12/31/10	Amounts Due within One Year
Governmental Activities: General Obligation Debt: 2003 Sales Tax Supported Building Improvement Limited Tax General Obligation Bonds - 4.625%	\$2,000,000	\$1,783,743	\$0	\$42,097	\$1,741,646	\$44,043
1997 Ohio Water Development Authority Loan - 4.12%	190,884	85,010	0	10,710	74,300	11,156
2010 First National Bank Loan - 3.50%	226,457	0	226,457	45,291	181,166	45,291
Total General Obligation Debt		1,868,753	226,457	98,098	1,997,112	100,490
2009 Home Sewer Treatment System Loan - 0.00%	97,253	0	67,131	67,131	0	0
2001 Tax Increment Financing Loan - 4.98%	93,266	68,394	0	3,109	65,285	3,109
Capital Lease		0	19,806	4,680	15,126	3,302
Total Governmental Activities		\$1,937,147	\$313,394	\$173,018	\$2,077,523	\$106,901

The County issued a general obligation bond anticipation note in 2001 to finance the renovation of a county building to provide county offices. The County refinanced the note with the U.S. Department of Agriculture on February 27, 2003, by issuing \$2,000,000 in Sales Tax Supported Building Improvement Limited Tax General Obligation Bonds.

In 1997, the County entered into contract with the Ohio Water Development Authority. The loan was originally for \$190,884. The proceeds were used to pay for a study to determine the cap, leachate management, explosive gas monitoring, ground water monitoring, and other technical services to close the County's landfill. General Fund monies are being used to repay the debt.

On February 1, 2010, the County entered into contract with the First National Bank. The loan was in the amount of \$226,457. The proceeds were used to purchase a new Asphalt Zipper and two new dump trucks. The loan has an interest rate of 3.5 percent and will be repaid using gas tax revenues.

The County obtained a Home Sewer Treatment System Loan on August 19, 2009, from the Ohio Water Development Authority. Proceeds from this loan were used to update inadequate wastewater systems in Morgan County. In 2010, the OWDA forgave the County's outstanding balance of \$67,131.

The County obtained a tax increment financing loan in 2001 for \$93,266. Proceeds from this loan will be used to pay for water line chlorination systems and a bulk station to provide potable water for industry. Tax Increment Financing service payments are being used to repay this debt.

#### Notes to the Basic Financial Statements December 31, 2010

The following is a summary of the County's future annual principal and interest requirements to retire general obligation bonds:

Year Ended	Building Improvement General Obligation Bonds				
December 31,	Principal	Interest	Total		
2011	\$44,043	\$80,551	\$124,594		
2012	46,081	78,514	124,595		
2013	48,212	76,383	124,595		
2014	50,442	74,153	124,595		
2015	52,775	71,820	124,595		
2016-2020	302,824	320,151	622,975		
2021-2025	379,636	243,339	622,975		
2026-2030	475,932	147,043	622,975		
2031-2033	341,701	32,084	373,785		
Total	\$1,741,646	\$1,124,038	\$2,865,684		

The following is a summary of the County's future annual principal and interest requirements to retire the OWDA and Tax Increment Financing Loans:

	Ohio Water Development		Tax Increment				
Year Ended		Authority Loan		Financing		g Loan	
December 31,	Principal	Interest	Total	Principal	Interest	Total	
2011	\$11,156	\$2,947	\$14,103	\$3,109	\$3,251	\$6,360	
2012	11,620	2,483	14,103	3,109	3,096	6,205	
2013	12,104	1,999	14,103	3,109	2,942	6,051	
2014	12,608	1,496	14,104	3,109	2,787	5,896	
2015	13,132	970	14,102	3,109	2,632	5,741	
2016-2020	13,680	425	14,105	15,545	10,838	26,383	
2021-2025	0	0	0	15,545	6,967	22,512	
2026-2030	0	0	0	15,545	3,096	18,641	
2031-2033	0	0	0	3,105	155	3,260	
Total	\$74,300	\$10,320	\$84,620	\$65,285	\$35,764	\$101,049	

The County's annual principal and interest requirement to retire the First National Bank Loan is an annual principal payment of \$45,291 plus interest at a fixed rate of 3.50% for a period of 5 years. Interest is based on a 30/360 basis.

#### Debt Margin

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total valuation of the County. The Code further provides that the total shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The County's unvoted debt margin was \$3,743,001 at December 31, 2010.

Notes to the Basic Financial Statements December 31, 2010

#### NOTE 14 - INTERFUND BALANCES AND TRANSFERS

At December 31, 2010, the Other Nonmajor Governmental Funds owed the General Fund \$111,189 due to lags between the dates transactions recorded in the accounting system and payments between funds were made.

Interfund transfers for the year ended December 31, 2010, consisted of the following:

	Transfer From	
Transfer to	General	Total
Major Funds:		
Job and Family Services	\$58,602	\$58,602

The transfers were to use unrestricted revenues collected in the General Fund to finance the program accounted for in other fund in accordance with budgetary authorizations.

#### **NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS**

#### A. Buckeye Hills-Hocking Valley Regional Development District

The Buckeye Hills-Hocking Valley Regional Developmental District serves as the Area Agency on Aging for Washington, Athens, Hocking, Meigs, Monroe, Morgan, Noble, and Perry Counties. The District was created to foster a cooperative effort in regional planning, programming, and implementing plans and programs. The District is governed by a fifteen member board of directors. The board is composed of one County Commissioner from each county, one member from the City of Athens, one member from the City of Marietta, four at-large members appointed from the ten government members, and one member from the minority sector. The board has total control over budgeting, personnel, and all other financial matters. The District administers County Community Development Block Grant and Issue II monies. During 2010, the County contributed \$2,161 to the District. The continued existence of the District is not dependent on the County's continued participation and no equity interest exists.

#### B. Joint Solid Waste District

The County is a member of the Joint Solid Waste District which consists of Washington, Guernsey, Monroe, Morgan, Muskingum, and Noble Counties. The purpose of the District is to make disposal of waste in the six-county area more comprehensive in terms of recycling, incinerating, and land filling. The District was created in 1989 as required by Ohio Revised Code.

The Joint Solid Waste District is governed and operated through three groups. An eighteen-member board of directors, composed of the three Commissioners from each County, is responsible for the District's financial matters. Financial records were maintained by Muskingum County until May 1993 at which time Noble County assumed the responsibility. The District's sole revenue source is a waste disposal fee for in-district and out-of-district waste. Although the County contributed amounts to the District at the time of its creation, no contributions were received from the County in 2010. No future contributions by the County are anticipated. A thirty-one member policy committee composed of five members from each county and one at-large member appointed by the policy committee, is responsible for preparing the solid waste management plan of the District in conjunction with a Technical Advisory Council whose members are appointed by the Policy Committee. Continued existence of the District is not dependent on the County's continued participation, no equity interest exists, and no debt is outstanding.

Notes to the Basic Financial Statements December 31, 2010

#### C. Morgan County Family and Children First Council

The Morgan County Family and Children First Council provide services to multi-need youth in Morgan County. Members of the Cluster include the Morgan County Health Department, the Regional Office of Youth Services, the Morgan County Juvenile Court, the Morgan County Mental Health Board, Morgan County Children Services, the General Health District, and a representative of the Morgan County School Districts. The operation of the Council is controlled by an advisory committee which consists of a representative from each agency. The continued existence of the Council is not dependent on the County's continued participation and no equity interest exists.

#### D. Community Action Program Corporation of Washington-Morgan Counties

The Community Action Program Corporation of Washington-Morgan Counties, Ohio, is operated as a non-profit organization formed to provide various programs in Washington and Morgan Counties. Currently, the Corporation administers the Family Service and Outreach Program; the Community Action Bus Line (CABL); the Child Development Program; the Senior Nutrition Program; Women, Infants and Childrens' Supplemental Nutrition Program; the Home Weatherization Assistance and Energy Program; the Job Training and Partnership Act Program; Housing and Urban Development Section 8 Existing Housing Voucher/Certificate Program; and various other state and federal programs. The Corporation is the direct recipient of the federal and state monies. The Corporation is governed by a fifteen member council. The council is composed of the Mayor of the City of Marietta, the Mayor of the City of Belpre, two commissioners from Washington County, one Commissioner from Morgan County, five lower income representatives, and five private sector representatives from Washington and Morgan Counties selected by outreach workers. Currently, the Corporation, by contract, provides administrative services to these governments in specific programs. During 2010, the Corporation did not receive any administrative fees from the County. These fees were received by the Corporation directly from the granting agencies. The continued existence of the Corporation is not dependent on the County's continued participation and the City does not have an equity interest in the Corporation.

#### E. Buckeye Hills Resource Conservation and Development Project

The Buckeye Hills Resource Conservation and Development Project was organized to lead local efforts directed toward improving social and economic conditions of the Buckeye Hills RC&D Area through development, conservation, and proper use of all the resources of the area. It serves Athens, Belmont, Hocking, Meigs, Monroe, Morgan, Noble, Perry, and Morgan Counties. The Project is governed by an executive council. The Council is composed of one County Commissioner from each county, one member from the Soil and Water Conservation District of each county, a representative chosen jointly by the county commissioners and Soil and Water Conservation Districts of each county, a member from the Muskingum Watershed Conservancy District, and one member from the Rush Creek Conservancy District. The Council has total control over budgeting, personnel, and all other financial matters. During 2010, the Council did not receive any administrative fees from Morgan County. The continued existence of the District is not dependent on the County's continued participation and no equity interest exists.

#### F. Mental Health and Recovery Services Board of Muskingum County

The Mental Health and Recovery Services Board of Muskingum County (the Board) provides alcohol, drug addiction and mental health services and programs, primarily through contracts with private and public agencies. The Board also provides forensic evaluation services to adult felony courts, and residential services to youth experiencing emotional problems which prevent them from living at home. The Board serves Coshocton, Guernsey, Morgan, Muskingum, Noble, and Perry Counties and operates under the direction of an eighteen-member appointed Board. Each participating county has agreed to levy a tax within their county to assist in the operation of the Board. The Board also directly receives state and

#### Notes to the Basic Financial Statements December 31, 2010

federal funding for its operations. Although the Muskingum County Auditor and County Treasurer are responsible for fiscal control of the resources of the Board, the Board is responsible for budgeting and accounting for the resources at its disposal. Membership on the Board is based upon Ohio law. The continued existence of the Board is not dependent upon the County's continued participation and no equity interest exists. In 2010, the County contributed \$164,610 to the Board.

#### G. Mid Eastern Ohio Regional Council of Governments (MEORC)

The Mid Eastern Ohio Regional Council of Governments is a regional council of governments created pursuant to Ohio Revised Code Chapter 167. Participating counties include Belmont, Carroll, Coshocton, Fairfield, Guernsey, Harrison, Hocking, Holmes, Jefferson, Knox, Monroe, Morgan, Muskingum, Noble, Perry, Tuscarawas, and Morgan Counties. MEORC was created to provide the best possible services to the mentally handicapped and disability in their respective counties. Each county has representation on the MEORC board. Member counties have a contract between its county BDD board and the MEORC for MEORC to provide supported living services or housing to eligible persons in the member counties.

#### **NOTE 16 - INSURANCE PURCHASING POOLS**

#### A. <u>Buckeye Joint-County Self-Insurance Council</u>

The Buckeye Joint-County Self-Insurance Council is an insurance purchasing pool that serves Washington, Athens, Hocking, Jackson, Lawrence, Meigs, Monroe, Morgan, Noble, Perry, Pike, and Vinton Counties. It was formed as an Ohio not-for-profit corporation for the purpose of establishing an insurance pool to obtain general liability, law enforcement, professional, and fleet insurance. Member counties provide operating resources to the Council based on actuarially determined rates.

The degree of control exercised by any participating government is limited to its representation on the Council. The Governing Board is composed of at least one County Commissioner from each of the participating counties. The Governing Board annually elects officers who include a President, Vice President, Second Vice President, and two Governing Board members. The expenses and investment of funds by the officers must be approved by the Governing Board unless specific limits have been set by the Governing Board to permit otherwise.

#### B. County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

The County is participating in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuring year by the participants at the meeting held in the month of December each year. No participant can have more than member of the group executive committee in any year and each elected member shall be a County Commissioner.

Notes to the Basic Financial Statements December 31, 2010

#### NOTE 17 - FEDERAL FOOD STAMP PROGRAM

The County's Department of Job and Family Services distributes federal food stamps to entitled recipients within Ohio County. The receipt and issuance of food stamps have the characteristics of federal "grants"; however, the Department of Job and Family Services merely acts in an intermediary capacity. The inventory value of these stamps is not reflected in the accompanying financial statements as the only economic interest related to the stamps rests with the ultimate recipient. The County's Department of Job and Family Services had no inventory of food stamps on hand at December 31, 2010.

#### **NOTE 18 - CONTINGENT LIABILITIES**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

There were no claims and lawsuits pending against the County as of December 31, 2010.

#### **NOTE 19 - LANDFILL**

The Commissioners leased land from F. E. and Eileen Haines to operate the Morgan County Landfill (the Facility). William Miller was the operator and license holder for the Facility from 1974 to 1988, when the Facility was closed. The Ohio Administrative Code requires the operator to complete certain environmental remediation to the Facility within sixty days after closing and to maintain the site after closure. Subsequent to the closure on September 1, 1988, the Ohio Environmental Protection Agency (OEPA) conducted inspections and documented various violations of closure requirements. On February 13, 1995, the Director of the OEPA issued Final Findings and Orders to the Morgan County Commissioners, F. E. and Eileen Haines, and William R. Miller concerning violations of closure and post-closure requirements. Post-closure requirements extend 30 years beyond the closure date.

As a result of the Directors Final Findings and Orders, the Commissioners contracted for a study to determine the cap, leachate management, explosive gas monitoring, ground water monitoring, and for other technical services relating to closure procedures for the Facility. During 1997, the County paid for the construction phase of capping the Facility. In 2001, the Commissioners contracted with an engineering firm to prepare a corrective measure plan to address the remaining OEPA concerns, including post-closure care. Other alternative plans ranging from approximately \$1.5 million to \$15.9 million have been documented and presented by Advanced Geo Services, who are employees of Gould, Inc., to the OEPA. Advanced GeoServices continues to monitor gas and groundwater pollutant levels for Gould. The Commissioners are also responsible for providing \$33,000 of in-kind contributions for illegal dump cleanup. To date, approximately \$26,423 of these in-kind contributions have been provided.

As of the date of this report, the Commissioners cannot determine which plan will be accepted, if any, or what portion of the remaining costs may have to be paid by the County. However, plans are being made to install a leachate collection tank.

Notes to Basic Financial Statements December 31, 2010

A. The following are the Morgan County Regional Airport Authority (the Authority), notes to the financial statements for the year ended December 31, 2010.

Summary of Significant Accounting Policies

**Basis of Presentation**: The Summary of significant Accounting Policies is presented to assist in understanding the Authority's financial statements. The financial statements and notes are representations of the Authority's management, who are responsible for their integrity and objectivity. These accounting policies conform to the provisions of GASB 34 for financial reporting on a cash basis.

<u>Cash and Cash Equivalents</u>: The Authority considers deposits with maturities of twelve months or less to be cash equivalents. At December 31, 2010, the carrying amount of the Authority's deposits was \$6,089 and the bank balance was \$6,089. The bank balance was covered by federal depository insurance.

**Property, Plant and Equipment:** Capital assets acquired or constructed for the Authority are recorded as disbursements. Depreciation is not recorded for these capital assets.

<u>Income Taxes:</u> The Authority is exempt from income tax under Section 501 ( C ) (3) of Internal Revenue Code

**<u>Debt</u>**: in 2007, the Authority obtained a loan from First National Bank in the amount of \$35,000. As of December 31, 2010, the amount of the loan due was \$31,891. payment will be made monthly The first 60 months will be repaid in installments of \$293.46/Mo. And then \$315.19 over the next 120 months. The caluclated nominal annual interest rate is 6.532%.

Notes to the Basic Financial Statements December 31, 2010

#### B. Mary Hammond Adult Activity Center, Inc.

The following are the Mary Hammond Adult Activity Center, Inc. (the Workshop) notes to the financial statements for the year ended December 31, 2010:

Summary of Significant Accounting Policies

<u>Basis of Presentation</u>: The summary of Significant Accounting Policies is presented to assist in understanding the Workshop's financial statements. The financial statements and notes are representations of the Workshop's management who are responsible for their integrity and objectivity. These accounting policies conform to provisions of GASB 34 for financial reporting on a cash basis.

<u>Cash and Cash Equivalents</u>: The Workshop considers deposits with maturities of twelve months or less to be cash equivalents. At December 31, 2010, the carrying amount of the workshop's deposits totaled \$25,4355 and the bank balance was \$29,705. The bank balance was covered by federal depository insurance.

<u>Income Taxes</u>: The Workshop has applied for exemption from federal income taxes under 501 (C) (3) of the Internal Revenue Code and has been recognized as a non-profit by the state of Ohio. Therefore no provision has been made for federal or Ohio income taxes in the financial statements.

<u>Debt:</u> In 2004, the Workshop opened a line of credit with North Valley Bank for \$7,500 with an interest rate of 6.5 percent. Each year this line of credit is renewed. There is no outstanding balance as of December 31, 2010.

<u>Related Party Transactions</u>: During 2010, Morgan County provided facilities, certain equipment, transportation, and salaries for administration, implementation, and supervision of programs to the Workshop. These in-kind contributions were valued at \$288,037. This amount is not reflected in the cash basis financial statements.

<u>Retirement System</u>: All employees of the Workshop are covered by Social Security. The Workshop's liability is 6.2% of wages paid. Employees contribute a matching amount.

<u>Property, Plant and Equipment</u>: Capital assets acquired or constructed for the Workshop are recorded as disbursements. Depreciation is not recorded for these capital assets.

#### WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Morgan County 155 East Main Street Room 217 McConnelsville, Ohio 43756-1297

We have audited the financial statements of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the Morgan County, Ohio as of and for the year ended December 31, 2010, which collectively comprise the County's basic financial statements and have issued our report thereon dated July 19, 2011, wherein, we noted, the County uses a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Morgan County's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely manner.

Our consideration of internal control over financial reporting was for the limited purposes described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above. We noted certain matters that we have reported to management in a separate letter dated July 19, 2011.

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Morgan County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards*., which is described in the accompanying Schedule of Findings as items 2010-01 and 2010-02. We also noted certain immaterial instances of noncompliance, which we have reported to management of Morgan County in a separate letter dated July 19, 2011.

Morgan County's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit Morgan County's response and, accordingly, we express no opinion on it.

This report is intended for the information of the management, the Board of County Commissioners, Auditor of State, federal award agencies, and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Wolfe, Wilson, & Phillips, Inc. Zanesville, Ohio July 19, 2011

#### WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

# REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Morgan County 155 East Main Street Room 217 McConnelsville, Ohio 43756-1297

#### Compliance

We have audited the compliance of Morgan County, Ohio with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have a direct and material effect on each of Morgan County's major federal programs for the year ended December 31, 2010. Morgan County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Morgan County's management. Our responsibility is to express an opinion on Morgan County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Morgan County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Morgan County's compliance with those requirements.

In our opinion, the Morgan County complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2010.

#### **Internal Control Over Compliance**

Management of Morgan County is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, and to test and report on internal control over compliance in accordance with OMB Circular A-133 but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

Morgan County Report on Compliance with OMB A-133 Page 2

#### **Internal Control Over Compliance (Continued)**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies, or material weaknesses in internal control over compliance. We did not identify any deficiencies in internal control over compliance that we consider to be material weakness, as defined above.

This report is intended for the information of the management, The Board of Commissioners, the Auditor of State, federal award agencies, and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Wolfe, Wilson, & Phillips, Inc. Zanesville, Ohio July 19, 2011

#### **MORGAN COUNTY**

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION 505 DECEMBER 31, 2010

#### 1. Summary of Auditor's Results

(d)(1)(I)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	NO
(d)(1)(ii)	Were there any other significant deficienci In internal control reported at the financial Statement level (GAGAS)?	
(d)(1)(iii)	Was there any reported non-compliance at the financial statement level (GAGAS)?	YES
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	NO
(d)(1)(iv)	Were there any other significant deficienci In internal control reported for major federal programs?	es NO
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under section. 510?	NO
(d)(1)(vii)	Major Programs:	WIA; CFDA #17.258-17.261 Transit; CFDA #20.509
(d)(1)(viii)	Dollar Threshold: Type A\B Programs:	Type A: >\$300,000; Type B: All Others
(d)(1)(ix)	Low Risk Auditee?	Yes

#### 2. Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

#### FINDING NUMBER 2010-01

#### **Noncompliance Citation**

Ohio Revised Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Admin. Code Section 117-2-03 further clarifies the requirements of Ohio Revised Code Section 117.38.

#### MORGAN COUNTY

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) OMB CIRCULAR A-133 SECTION 505 DECEMBER 31, 2010

### 2. <u>Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS</u> (continued)

#### FINDING NUMBER 2010-01 (CONTINUED)

Ohio Admin. Code Section 117-2-03 (B) requires the County to file its annual report pursuant to generally accepted accounting principles. However, the County prepared its financial statements in accordance with standards established by the cash basis of accounting. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Revised Code Section 117.38, the County may be fined and subject to various other administrative remedies for its failure to file the required financial report.

We recommend the County take necessary steps to ensure the annual financial report is prepared in accordance with generally accepted accounting principles.

Client Response: Morgan County has not filed GAAP financial statements because we feel that the costs related to the GAAP filing requirements far outweigh the benefits that Morgan County would realize.

#### **FINDING NUMBER 2010-02**

Ohio Revised Code Section 5705.41(B), states that no subdivision or taxing authority is to expend money unless it has been appropriated. The County had the following funds which had expenditures greater than appropriation authority.

	Appropriation		
Fund	Authority	Expenditures	Variance
General Fund-Judicial	320,015	380,223	(60,208)
General Fund-Public Safety	706,875	1,055,451	(348,206)
General - Health	26,241	26,361	(100)
MVGT – Public Works	3,571,527	3,657,925	(86,398)
MVGT – DS-Principal	-	45,291	(45,291)

Client Response: We agree with findings and will continue to monitor budgetary activity.

#### 3. Findings and Questioned Costs for Federal Awards

None

#### MORGAN COUNTY SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2010

Federal Grantor/ Sub-Grantor	Pass Through	Federal CFDA	
Program Title	Entity Number	Number	Expenditures
U.S. DEPARTMENT OF HOUSING AND URBAN D			•
(Pass through Ohio Department of Development)			
Community Development Block Grant	BW-06-053-1 BF-08-053-1	14.228	\$ 34,046 254,734
	BC-08-053-1		9,244
	BC-09-053-1		109,729
			407,753
HOME Partnership Grant	BC-08-053-2	14.239	185,741
Total U.S. Department of Housing and Urban Devel	opment		593,494
U.S. DEPARTMENT OF JUSTICE: Pass through Ohio Attorney General's Office			
Crime Victim Assistance	2010-VA-GENE-336	16.575	24,147
	2011-VA-GENE-336		7,773
			31,920
Pass through Ohio Office of Criminal Justice Sevice and the Village of McConnelsville	es		
Violence Against Women Formula Grants	2004WF-VA2-8423	16.588	3,355
Violence Against Women Formula Grants-ARRA	n/a	16.588	21,637
Pass through Ohio Office of Criminal Justice Sevice	es		
Officer Overtime Grant	2005-JG-LLE-5145	16.738	10,819
Total U.S. Department of Justice			67,731
U.S. DEPARTMENT OF LABOR: Pass through Workforce Investment Act Area 15			
Workforce Investment Act Cluster:			
WIA Adult	n/a	17.258	148,017
WIA Adult-ARRA	n/a	17.258	5,587
WIA Youth Activities	n/a	17.259	68,270
WIA Youth Activities-ARRA	n/a	17.259	2,039
WIA Dislocated Worker	n/a	17.260	95,086
WIA Dislocated Worker-ARRA	n/a	17.260	19,064
WIA Rapid Response	n/a	17.261	118,885
WIA Rapid Response-ARRA	n/a	17.261	18,055
			475,003
Total U.S. Department of Labor			475,003

#### MORGAN COUNTY SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2010

Federal Grantor/		Federal	
Sub-Grantor	Pass Through	CFDA	
Program Title U.S. DEPARTMENT OF TRANSPORTATION	<b>Entity Number</b>	Number	Disbursements
Pass through Ohio Department of Transportation			
Highway Planning and Construction	n/a	20.205	37,400
Formula Grants for Other than Urbanized Areas-ARRA	RPTS0058 001093	20.509	59,861
Formula Grants for Other than Urbanized Areas-ARRA	RPTS0058 004094	20.509	325,000
Formula Grants for Other than Urbanized Areas	RPT0058029092	20.509	31,095
Formula Grants for Other than Urbanized Areas	RPT4058029091	20.509	12,035
Formula Grants for Other than Urbanized Areas	RPT4058030101	20.509	201,495
Formula Grants for Other than Urbanized Areas	RPT0058030102	20.509	83,152 <b>712,638</b>
Capital Assistance Program for Elderly Persons			
and Persons with Disabilities		20.513	14,000
Total U.S. Department of Transportation			764,038
Total C.S. Department of Transportation			704,036
U.S. DEPARTMENT OF EDUCATION: Pass through Ohio Department of Health			
	n/a	84.181	101,430
Total U.S. Department of Education	11/ 4	04.101	101,430
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVI	ICES:		
Pass through Ohio Department of Aging and the Area Ag			
Special Programs for the Aging - Title III, Part B	n/a	93.044	82,224
Pass through Ohio Department of DD			
Social Services Block Grant		02 667	16 671
Social Services Block Grain	n/a	93.667	16,671
Pass through Ohio Department of JFS			
Temporary Assistance to Needy Families (TANF)	n/a	93.558	928,814
Medical Assistance Program	n/a	93.778	317,747
Social Services Block Grant	n/a	93.667	278,103
Child Care and Development Block Grant-ARRA	n/a	93.713	43,371
Child Care Mandatory and Matching Fund-Child Care	n/a	93.596	50,769
Child Care Cluster	n/a	93.575	2,795
Child Support Enforcement Agency	n/a	93.563	137,319
IV-E Foster Care Maintenance	n/a	93.658	136
IV E Admin and Training December		02 650	0.40
IV-E Admin and Training Payment Total U.S. Department of Health and Human Services	n/a	93.659	968 1,858,917

See notes to Schedule of Federal Awards Expenditures.

#### MORGAN COUNTY SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2010

Federal Grantor/ Sub-Grantor	Pass Through	Federal CFDA	
Program Title	Entity Number	Number	Disbursements
DEPARTMENT OF HOMELAND SECURITY Pass through Ohio EMA			
Public Assistance Grant	FEMA-1580-DR-115-05BOA	97.036	12,371
State Homeland Security Program	2006-GE-T5-0001	97.073	28,188
<b>Total Department of Homeland Security</b>			40,559
<u>U.S. ELECTION ASSISTANCE COMMISSION</u> (Pass through Ohio Board of Elections)			
Help America Vote Act Requirements Payments	n/a	90.401	1,393
<b>Total U.S. Election Assistance Commission</b>			1,393
ENVIRONMENTAL PROTECTION AGENCY			
ARRA Stimulus - Septic Program	n/a	10.864	69,787
<b>Total Environment Protection Agency</b>			69,787
U.S. DEPARTMENT OF AGRICULTURE (Passed through Ohio Department of JFS)			
<b>Supplemental Nutrition Assistance Program</b>	n/a	10.551	212,307
<b>SNAP State Administration Matching</b>	n/a	10.561	11,392
Total U.S. Department of Agriculture			223,699
<b>Total Federal Awards Expenditures</b>			\$ 4,196,051

### MORGAN COUNTY NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

#### NOTES A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards expenditures is a summary of the activity of the County's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### NOTE B - MATCHING REQUIREMENTS

Certain Federal programs require the County contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

#### NOTE C - SUBRECIPIENTS

The County passes-through certain Federal assistance received from the U.S. Department of Housing and Urban Development to other governments or not-for-profit agencies (subrecipients). As described in Note A, the County records expenditures of Federal awards to subrecipients when paid in cash.

The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under OMB Circular A-133, the County is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts or grant agreements, and that performance goals are achieved.

#### NOTE D - OHIO DEPARTMENT OF JOB AND FAMILY SERVICES

The Ohio Department of Job and Family Services (ODJFS) sub-awarded to Harrison County, Federal funding from the U.S. Department of Health and Human Services. Although these programs were administered at the County level, In July 2010 ODJFS adjusted some of the County's child care expenditures to align them with available funding sources. ODJFS adjustments were retroactive to the beginning of the grant period (October 1, 2009). There were no adjustments to the 2009 amounts reported.

#### MORGAN COUNTY

#### SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 SECTION 315(b) December 31, 2010

Finding Number	Finding Summary	Fully Corrected	Not Corrected, Partially Corrected Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2009-01	OAC 117-2-03B  Not filing report in accordance with GAAP	No	Not Corrected. Cited in current report as finding 2010-01
2009-2	ORC 5705.41(B) Expenditures exceeding Appropriations	No	Not Corrected. Cited in current report as item 2010-02
2008-03	Cash Management WIA Program 10 day rule	Yes	Finding No Longer Valid
2008-04	Cash Management CDBG Program 15 day rule	No	Not Corrected. Originally reported as finding 2007-04 in 2007



#### MORGAN COUNTY FINANCIAL CONDITION

#### **MORGAN COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 8, 2012