BASIC FINANCIAL STATEMENTS (AUDITED) FOR THE FISCAL YEAR ENDED JUNE 30, 2011



Board of Education Pioneer Career and Technology Center 27 Ryan Road Shelby, Ohio 44875

We have reviewed the *Independent Auditor's Report* of the Pioneer Career and Technology Center, Richland County, prepared by Rea & Associates, Inc., for the audit period July 1, 2010 through June 30, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Pioneer Career and Technology Center is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

March 20, 2012

### BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### TABLE OF CONTENTS

Independent Auditor's Report	1 - 2
Management's Discussion and Analysis	3 - 13
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets	14
Statement of Activities	15
Fund Financial Statements:	
Balance Sheet - Governmental Funds	16
Reconciliation of Total Governmental Fund Balances to Net Assets	
of Governmental Activities	17
Statement of Revenues, Expenditures and Changes in Fund	
Balances - Governmental Funds	18
Reconciliation of the Statement of Revenues, Expenditures and Changes	4.0
in Fund Balances of Governmental Funds to the Statement of Activities	19
Statement of Revenues, Expenditures and Changes in Fund	•
Balance - Budget and Actual (Non-GAAP Budgetary Basis) - General Fund	20
Statement of Net Assets - Proprietary Fund	21
Statement of Revenues, Expenses and Changes in	22
Net Assets - Proprietary Fund	22 23
Statement of Cash Flows - Proprietary Fund.	23 24
Statement of Fiduciary Net Assets - Fiduciary Funds	24 25
Statement of Changes in Fiductary Net Assets - Fiductary Fund	23
Notes to the Basic Financial Statements	26 - 57
Independent Auditor's Report on Internal Control over Financial Reporting and on	
Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	59 – 60
Independent Auditor's Report on Compliance with Requirements that Could Have a	
Direct and Material Effect on Each Major Program and Internal Control over	
Compliance in Accordance With OMB Circular A-133	61 – 62
Schedule of Expenditures of Federal Awards	63
Notes to the Schedule of Expenditures of Federal Awards	64
Schedule of Findings	65 – 67
Schedule of Prior Audit Findings	68
Independent Accountant's Report on Applying Agreed-Upon Procedures	69





Focused on Your Future.

December 29, 2011

The Board of Education Pioneer Career and Technology Center Richland County 27 Ryan Road Shelby, OH 44875

#### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Pioneer Career and Technology Center, a joint vocational school district, (the District), as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2011, and the respective changes in financial position and the cash flows, where applicable, thereof, and the respective budgetary comparison for the general fund, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2011, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Pioneer Career and Technology Center Independent Auditor's Report December 29, 2011

The Management's Discussion and Analysis on pages 3 through 13 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Lea & Casociates, Inc.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The management's discussion and analysis of the Pioneer Career and Technology Center's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2011. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for fiscal year 2011 are as follows:

- In total, net assets of governmental activities decreased \$732,506 which represents a 1.77% decrease from fiscal year 2010.
- General revenues accounted for \$14,944,117 in revenue or 83.74% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$2,901,699 or 16.26% of total revenues of \$17,845,816.
- The District had \$18,578,322 in expenses related to governmental activities; only \$2,901,699 of these expenses were offset by program specific charges for services and sales, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$14,944,117 were not adequate to provide for these programs.
- The District's major governmental funds consist of the general fund and the classroom facilities fund. The District restated fund balances at June 30, 2010 as described in Note 3.B to the basic financial statements. The general fund had \$15,923,116 in revenues and other financing sources and \$16,793,719 in expenditures and other financing uses. The general fund had a decrease in the reserve for inventory of \$13,738. During fiscal year 2011, the general fund's fund balance decreased \$884,341 from \$10,741,091 to \$9,856,750.
- The classroom facilities fund had \$9,222,624 in revenues and other financing sources and \$13,869,610 in expenditures. During fiscal year 2011, the classroom facilities fund's fund balance decreased \$4,646,986 from \$13,923,379 to \$9,276,393.

### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *statement of net assets* and *statement of activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and the classroom facilities fund are by far the most significant funds, and the only governmental funds reported as major funds.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### Reporting the District as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2011?" The statement of net assets and the statement of activities answer this question. These statements include *all (non-fiduciary) assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those net assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation of non-instructional services, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 14-15 of this report.

### **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and the classroom facilities fund.

### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 16-20 of this report.

### Proprietary Fund

The District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for employee benefits health self-insurance. The basic proprietary fund financial statements can be found on pages 21-23 of this report.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals. These activities are reported in an agency fund. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets on pages 24 and 25. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 26-57 of this report.

#### The District as a Whole

The statement of net assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets at June 30, 2011 and June 30, 2010.

#### **Net Assets**

	Governmental Activities June 30, 2011	Governmental Activities  June 30, 2010
<u>Assets</u>		
Current and other assets	\$ 34,181,550	\$ 51,531,075
Capital assets, net	26,401,507	10,458,410
Total assets	60,583,057	61,989,485
<u>Liabilities</u>		
Current liabilities	6,695,501	6,956,379
Long-term liabilities	13,127,633	13,540,677
Total liabilities	19,823,134	20,497,056
Net Assets		
Invested in capital		
assets, net of related debt	20,733,794	3,866,661
Restricted	5,266,993	27,212,016
Unrestricted	14,759,136	10,413,752
Total net assets	\$ 40,759,923	\$ 41,492,429

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2011, the District's assets exceeded liabilities by \$40,759,923. At year-end, unrestricted net assets were \$14,759,136.

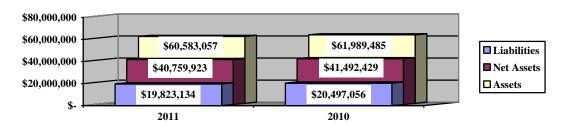
### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

At year-end, capital assets represented 43.58% of total assets. The increase in capital assets during fiscal year 2011 is due to the recording of additional construction in progress related to the District's Ohio School Facilities Commission (OSFC) building project. Capital assets include land, construction in progress, buildings and improvements, furniture and equipment, and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2011, were \$20,733,794. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$5,266,993, represents resources that are subject to external restriction on how they may be used. Of this amount, \$3,982,269 is restricted for capital projects. The remaining balance of unrestricted net assets of \$14,759,136 may be used to meet the District's ongoing obligations to the students and creditors.

The graph below presents the District's governmental assets at June 30, 2011 and June 30, 2010.

#### **Governmental Activities**



The table below shows the change in net assets for fiscal years 2011 and 2010.

#### **Change in Net Assets**

	Governmental Activities	Governmental Activities
	2011	2010
Revenues		
Program revenues:		
Charges for services and sales	\$ 956,065	\$ 1,060,754
Operating grants and contributions	1,945,634	2,032,506
General revenues:		
Property taxes	4,027,470	4,193,681
Grants and entitlements not restricted	10,583,508	10,465,026
Grants and entitlements restricted	-	2,514,841
Investment earnings	197,505	451,804
Miscellaneous	135,634	106,902
Total revenues	17,845,816	20,825,514

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **Change in Net Assets**

<u>Expenses</u>	Governmental Activities 2011	Governmental Activities 2010
Program expenses:		
Instruction:		
Regular	\$ 922,295	\$ 812,927
Special	552,380	526,508
Vocational	9,819,849	9,622,720
Adult	388,076	436,003
Support services:		
Pupil	1,216,093	1,259,823
Instructional staff	1,286,788	1,164,839
Board of education	94,719	91,509
Administration	1,216,463	1,176,818
Fiscal	488,379	478,488
Business	189,630	183,932
Operations and maintenance	1,194,671	1,250,052
Pupil transportation	1,974	1,888
Central	96,891	158,508
Operation of non-instructional services:		
Other non-instructional services	131	140
Food service operations	431,717	423,815
Extracurricular activities	86,356	74,017
Interest and fiscal charges	591,910	604,070
Total expenses	18,578,322	18,266,057
Change in net assets	(732,506)	2,559,457
Net assets at beginning of year	41,492,429	38,932,972
Net assets at end of year	\$ 40,759,923	\$ 41,492,429

#### **Governmental Activities**

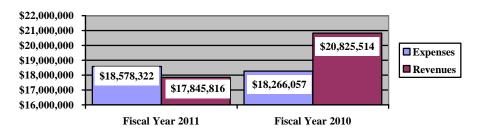
Net assets of the District's governmental activities decreased \$732,506. Total governmental expenses of \$18,578,322 were offset by program revenues of \$2,901,699 and general revenues of \$14,944,117. Program revenues supported 15.62% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes, and grants and entitlements. These revenue sources represent 81.87% of total governmental revenue. Real estate property is reappraised every six years.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2011 and 2010.

### **Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for fiscal years 2011 and 2010. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### **Governmental Activities**

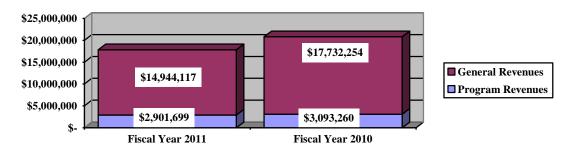
	Total Cost of Services 2011	Net Cost of Services 2011	Total Cost of Services 2010	Net Cost of Services 2010
Program expenses				
Instruction:				
Regular	\$ 922,295	\$ 922,295	\$ 812,927	\$ 812,927
Special	552,380	552,380	526,508	526,508
Vocational	9,819,849	8,502,563	9,622,720	8,230,137
Adult	388,076	40,855	436,003	(35,782)
Support services:				
Pupil	1,216,093	906,106	1,259,823	945,568
Instructional staff	1,286,788	835,422	1,164,839	782,669
Board of education	94,719	94,719	91,509	91,509
Administration	1,216,463	1,167,638	1,176,818	1,135,006
Fiscal	488,379	477,022	478,488	466,174
Business	189,630	189,630	183,932	178,707
Operations and maintenance	1,194,671	1,194,671	1,250,052	1,250,052
Pupil transportation	1,974	1,966	1,888	1,682
Central	96,891	90,008	158,508	111,751
Operation of non-instructional services:				
Other non-instructional services	131	(310)	140	140
Food service operations	431,717	23,392	423,815	(2,338)
Extracurricular activities	86,356	86,356	74,017	74,017
Interest and fiscal charges	591,910	591,910	604,070	604,070
Total expenses	\$ 18,578,322	\$ 15,676,623	\$ 18,266,057	\$ 15,172,797

The dependence upon tax and other general revenues for governmental activities is apparent, as 85.75% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 84.38% of all expenses. The District's taxpayers and grants and entitlements are by far the primary support for District's students.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The graph below presents the District's governmental activities revenue for fiscal years 2011 and 2010.

#### **Governmental Activities - General and Program Revenues**



#### The District's Funds

The District's governmental funds reported a combined fund balance of \$25,159,762, which is less than last year's total restated balance of \$33,207,669 (as described in Note 3.B). The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2011 and June 30, 2010.

	Fund Balance June 30, 2011	(Restated) Fund Balance June 30, 2010	Decrease
General Classroom facilities Other governmental	\$ 9,856,750 9,276,393 6,026,619	\$ 10,741,091 13,923,379 8,543,199	\$ (884,341) (4,646,986) (2,516,580)
Total	\$ 25,159,762	\$ 33,207,669	\$ (8,047,907)

#### General Fund

The District's general fund balance decreased \$884,341.

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

		(Restated)			
	2011	2010		Increase/	Percentage
	 Amount	 Amount	(	Decrease)	<u>Change</u>
Revenues					
Taxes	\$ 3,675,558	\$ 4,121,373	\$	(445,815)	(10.82) %
Earnings on investments	317,942	284,049		33,893	11.93 %
Intergovernmental	11,415,444	11,290,769		124,675	1.10 %
Other revenues	 434,945	 454,731		(19,786)	(4.35) %
Total	\$ 15,843,889	\$ 16,150,922	\$	(307,033)	(1.90) %

Overall revenues of the general fund decreased \$307,033 or 1.90%. The most significant decrease was in the area of taxes, which decreased \$445,815 or 10.82% due to the earmarking of property tax revenue in the general fund to be transferred annually to the classroom facilities maintenance fund (a nonmajor governmental fund). This amount is to be recorded as a reduction to property tax revenue in accordance with Auditor of State Bulletin 2011-004.

The increase in earnings on investments revenue of \$33,893 or 11.93% is due to the maturity of various investments related to the District's OSFC project that occurred during fiscal year 2011.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

				(Restated)			
		2011		2010	]	Increase/	Percentage
	_	Amount	_	Amount	_(]	Decrease)	Change
<b>Expenditures</b>							
Instruction	\$	10,424,334	\$	10,109,961	\$	314,373	3.11 %
Support services		4,644,863		4,759,198		(114,335)	(2.40) %
Operation of non-instructional services		131		140		(9)	(6.43) %
Extracurricular activities		81,239		68,910		12,329	17.89 %
Capital outlay		75,449		20,670		54,779	265.02 %
Debt service		880,492		892,407		(11,915)	(1.34) %
Total	\$	16,106,508	\$	15,851,286	\$	255,222	1.61 %

Overall expenditures of the general fund increased \$255,222 or 1.61%. Instruction expenditures minimally increased \$314,373 or 3.11% due to the District's effort to remain fiscally responsible during difficult economic times. Capital outlay expenditures increased \$54,779 or 265.02% due to new capital lease obligations that were entered into by the District during fiscal year 2011. All other expenditures remained comparable to fiscal year 2010.

#### Classroom Facilities Fund

The classroom facilities fund had \$9,222,624 in revenues and other financing sources and \$13,869,610 in expenditures. During fiscal year 2011, the classroom facilities fund's fund balance decreased \$4,646,986 from \$13,923,379 to \$9,276,393.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, final budgeted revenues and other financing sources were \$15,933,249, which matched exactly to the original budgeted revenues and other financing sources. Actual revenues and other financing sources for fiscal year 2011 were \$16,303,046. This represents a \$369,797 increase over final budgeted amounts, primarily due to actual tax settlements exceeding budgeted amounts.

General fund original appropriations and other financing uses of \$17,310,222 were increased to \$17,350,222 in the final budget. The actual budget basis expenditures and other financing uses for fiscal year 2011 totaled \$17,348,083, which was \$2,139 less than the final budget amounts. Actual vocational instruction was significantly less than budgeted amounts due to the District's effort to remain fiscally responsible. This favorable variance was offset by actual transfers out to support other funds exceeding budgeted amounts.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2011, the District had \$26,401,507 invested in land, construction in progress, buildings and improvements, furniture and equipment, and vehicles. This entire amount is reported in governmental activities.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The following table shows June 30, 2011 balances compared to June 30, 2010.

### Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities			<u>ities</u>
	-	2011	-	2010
Land	\$	25,000	\$	25,000
Construction in progress		23,757,153		7,865,490
Building and improvements		689,382		671,437
Furniture and equipment		1,818,484		1,741,125
Vehicles		111,488		155,358
Total	\$	26,401,507	\$	10,458,410

The overall increase in capital assets of \$15,943,097 is due to capital outlays of \$16,382,619 exceeding current year depreciation of \$368,428. Total disposals to capital assets were \$71,094 (net of accumulated depreciation).

See Note 8 to the basic financial statements for additional information on the District's capital assets.

#### **Debt Administration**

At June 30, 2011, the District had \$11,947,692 in energy conservation bonds, certificates of participation and capital lease obligations outstanding. Of this total, \$327,930 is due within one year and \$11,619,762 is due in more than one year. The following table summarizes the bonds and leases outstanding at June 30, 2011 compared to June 30, 2010.

#### **Outstanding Debt at June 30**

	Governmental Activities	Governmental Activities 2010
Energy conservation bonds	\$ 295,000	\$ 345,000
Certificates of participation	11,525,000	11,750,000
Pollution remediation	-	46,906
Capital lease obligations	127,692	100,741
Total	<u>\$ 11,947,692</u>	\$ 12,242,647

See Note 10 to the basic financial statements for additional information on the District's debt administration.

#### **Current Financial Related Activities**

The District has carefully managed its general fund budgets in order to optimize the dollars available for educating the students it serves, and to minimize the levy millage amounts needed periodically from the community's citizens. As the preceding information shows, the general fund cash balance reported by the District was \$10,160,963 at June 30, 2011. The general fund cash balance includes the cash balance of various funds that are considered part of the general fund on a GAAP-basis. The general fund cash balance was \$10,711,905 at June 30, 2010. This minimal decrease of \$550,942 indicates that the District is maintaining a healthy cash balance.

Sound fiscal management by the Board of Education and Administration has enabled the District to maintain a healthy cash balance, replace the 1 mill five year operating levy in 1999, and renew it again in November 2003 and continue a quality, comprehensive educational program.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

With Board guidance, the recent fiscal year budgets have been carefully managed in order to avoid additional tax millage above the current 3.7 voted mills that is being collected at 2.0 effective mills. In November 2003, the Board submitted, and the electors of the District approved (by a vote of 61.26% to 38.74%) a 1-mill renewal tax for the purpose of current expenses for a third five year period of time. By monitoring its five-year forecast, the Board was able to request voter approval early in the forecast cycle to maintain the same millage and not face possible reductions in educational programming. This millage is currently rolled back and collected at .67 mills for Residential and Agricultural Real Estate property. Since the total effective millage is at the 2 mill floor, it was not of any benefit to renew this levy in 2009. The Board is committed to utilizing the funds the District receives from the remaining levies to increase teacher salaries and purchase instructional materials, textbooks, and technology. Substantial funds have also been set aside for vocational equipment and building repair and maintenance.

Several significant legislative and judicial actions have occurred that will have a major impact on the District. The Ohio Supreme Court ruled in March 1997 that the State of Ohio was operating an unconstitutional educational system, one that was neither "adequate" nor "equitable." After 20 years of controversy over its school funding system, Ohio was given a new method for providing funding to its public schools. Enacted as part of the 2009-2011 State budget, the Ohio Evidence-Based Model was designed to fund strategies that have the best chance to help students learn. While economic realities required that the new approach be phased in over 10 years, the principles underlying the evidence-based model were put in place. What's more, the new funding model was tied to education reforms designed to build a 21st-century system of education for Ohio. This new funding model was not applicable to Joint Vocational School's (JVS's) and a State funding committee was working on a method to fund JVS's. With the election of a new governor in November 2010, the Ohio Evidence-Based Model was discarded and a new funding model is currently under development. For the prior biennium, fiscal year 2010 and fiscal year 2011 JVS's were given an increase of 0.75% over the prior fiscal year due to the recession's impact on the State budget. This resulted in an increase of \$80,000 per year for fiscal year 2010 and fiscal year 2011. Had the District remained on the per pupil funding as in prior years, the increase would have been \$1.3 million for each fiscal year. This resulted in a loss of funding of \$1.2 million for each of the two years of the biennium. For the current biennium of fiscal year 2012 and fiscal year 2013, there was no increase in State funding due to the continuing recession. In addition, the new governor and the legislature accelerated the reimbursement for the phase out of the tangible property tax resulting in the loss of an additional \$4.5 million through fiscal year 2015. This has resulted in the need for a new levy sooner than anticipated to replace the 1 mill that expired at December 2009.

Another challenge facing the District was the need to renovate its facilities to meet current safety codes, correct building defects, and streamline operations and to enhance learning space design for students. The Board was approved for building assistance funding through the OSFC. OSFC funding comprised approximately 75% of the approved project costs; thus, it was important to capture this revenue source to relieve some of the financial burden from local taxpayers. As the facility is now over forty years old, there were many updates, repairs and upgrades needed to continue quality vocational programming and protect the taxpayer's investment for future students. The total project is \$34.5 million and requires an annual maintenance fund of about \$425,000 for 23 years. To fund the local share and the annual maintenance requirement, a 1 mill continuing Permanent Improvement Levy was submitted to the voters in November 2007 and was defeated by a 52.3 % margin. This ballot issue was resubmitted to the voters in March 2008 and was defeated a second time. Using the current 5 year forecast, the District decided to issue Certificates of Participation in the amount of \$11.5 million in August of 2008 to secure the \$19 million OSFC State match. Projections indicate that the District will need additional funding by fiscal year 2013 to continue operations and service the debt. A financial task force has been formed to review the options concerning the 1 mill operating levy that expired in 2009.

The District has committed itself to educational and financial excellence for many years. Each challenge identified in this section is viewed simultaneously as an opportunity for the District to foray down paths not previously traveled and to continue its commitment to excellence. The District is committed to living within its financial means, and working with the community it serves in order to garner adequate resources to support the educational program.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Jerry Payne, Treasurer, Pioneer Career & Technology Center, 27 Ryan Road, Shelby, Ohio 44875-0309.

### STATEMENT OF NET ASSETS JUNE 30, 2011

	Governmental Activities		
Assets:	0 0 510 510		
Equity in pooled cash and investments	\$ 26,712,713		
Cash with fiscal agent	470,236		
Cash with escrow agent	782,450		
Receivables:			
Taxes	4,061,811		
Accounts	76,497		
Intergovernmental	1,597,596		
Accrued interest	89,055		
Prepayments	61,285		
Materials and supplies inventory	85,463		
Unamortized certificate of participation			
issuance costs	244,444		
Capital assets:			
Land and construction in progress	23,782,153		
Depreciable capital assets, net	2,619,354		
Capital assets, net	26,401,507		
Total assets	60,583,057		
Liabilities:			
Accounts payable	143,963		
Contracts payable	1,483,202		
Retainage payable	432,558		
Accrued wages and benefits	1,220,693		
Pension obligation payable	201,327		
Intergovernmental payable	91,628		
Unearned revenue	2,766,995		
Accrued interest payable	45,248		
Claims payable	309,887		
Long-term liabilities:	309,887		
	640.210		
Due within one year.	640,310		
Due in more than one year	12,487,323		
Total liabilities	19,823,134		
Net Assets:			
Invested in capital assets, net			
of related debt	20,733,794		
Restricted for:			
Capital projects	3,982,269		
Classroom facilities maintenance	593,553		
State funded programs	43,950		
Federally funded programs	5,377		
Other purposes	641,844		
Unrestricted	14,759,136		
Total net assets	\$ 40,759,923		

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

					ram Reven		R (	et (Expense) evenue and Changes in Net Assets
		_		arges for		ating Grants,		vernmental
G		Expenses	Servic	es and Sales	Contribu	tions and Interest		Activities
Governmental activities:								
Instruction:	Ф	000 005	Ф		Φ.		Φ	(022.205)
Regular	\$	922,295	\$	=	\$	-	\$	(922,295)
Special		552,380		-		1.025.055		(552,380)
Vocational		9,819,849		280,321		1,036,965		(8,502,563)
Adult.		388,076		111,315		235,906		(40,855)
Support services:		1 216 002		24.020		275 140		(006 106)
Pupil		1,216,093		34,839		275,148		(906,106)
Instructional staff		1,286,788		282,891		168,475		(835,422)
Board of education		94,719		10.264		20.461		(94,719)
Administration		1,216,463		19,364		29,461		(1,167,638)
Fiscal		488,379		-		11,357		(477,022)
Business		189,630		-		-		(189,630)
Operations and maintenance		1,194,671		-		8		(1,194,671)
Pupil transportation		1,974		-		-		(1,966)
Central		96,891		-		6,883		(90,008)
Other non-instructional services		131		441				310
Food service operations		431,717		226,894		181,431		(23,392)
Extracurricular activities		86,356		220,094		101,431		(86,356)
Interest and fiscal charges		591,910		_		-		(591,910)
Ç								
Total	\$	18,578,322	\$	956,065	\$	1,945,634		(15,676,623)
			Cono	ral Revenues:				
				perty taxes lev				
								3,602,110
								425,360
				ents and entitle				.22,200
								10,583,508
								197,505
					U			135,634
			Total	general revenu	ies			14,944,117
			Chang	ge in net assets				(732,506)
			Net as	ssets at begin	ning of year	r		41,492,429
			Net as	ssets at end of	f year		\$	40,759,923

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2011

	General	Classroom Facilities				Total Governmental Funds	
Assets:					_		_
Equity in pooled cash							
and investments	\$ 10,160,963	\$	10,959,501	\$	5,592,249	\$	26,712,713
Cash with escrow agent	-		-		782,450		782,450
Receivables:							
Taxes	4,061,811		_		-		4,061,811
Accounts	52,595		_		23,902		76,497
Intergovernmental	36,720		1,518,434		42,442		1,597,596
Accrued interest	89,055		_		, -		89,055
Interfund loans	72,000		_		_		72,000
Prepayments	40,411		16,024		4,850		61,285
Materials and supplies inventory	84,213		,		1,250		85,463
Total assets	\$ 14,597,768	\$	12,493,959	\$	6,447,143	\$	33,538,870
Liabilities:							
Accounts payable	\$ 93,287	\$	-	\$	50,676	\$	143,963
Contracts payable	_		1,322,026		161,176		1,483,202
Retainage payable	_		432,558		_		432,558
Accrued wages and benefits	1,147,477		_		73,216		1,220,693
Compensated absences payable	104,739		_		-		104,739
Pension obligation payable	157,199		_		44,128		201,327
Intergovernmental payable	84,817		_		6,811		91,628
Interfund loans payable	04,017		_		61,000		61,000
Deferred revenue	386,504		1,462,982		23,517		1,873,003
Unearned revenue	2,766,995		1,402,702		23,317		2,766,995
Total liabilities	 4,741,018		3,217,566		420,524		8,379,108
	 1,711,010		3,217,300		120,321	-	0,377,100
Fund Balances: Nonspendable:							
Prepayments	40,411		16,024		4,850		61,285
Materials and supplies inventory	84,213		10,024		1,250		85,463
Restricted:	04,213		_		1,230		05,405
Capital improvements			8,403,706		199,453		8,603,159
Adult education	-		6,403,700		659,919		659,919
Classroom facilities maintenance	-		-		593,553		593,553
	-		-				
Food service operations	-		-		41,318		41,318
Other purposes	-		-		42,646		42,646
Committed:			056.662		2.740.001		4 605 544
Capital improvements	-		856,663		3,748,881		4,605,544
Debt service.	-		-		784,691		784,691
Assigned:	111.064						111.064
Student instruction	111,864		-		-		111,864
Student and staff support.	270,877		-		-		270,877
Extracurricular activities	461		-		-		461
School supplies	59,177		-		-		59,177
Other purposes	84,435		-		-		84,435
Unassigned (deficit)	 9,205,312				(49,942)		9,155,370
Total fund balances	 9,856,750		9,276,393		6,026,619		25,159,762
Total liabilities and fund balances	\$ 14,597,768	\$	12,493,959	\$	6,447,143	\$	33,538,870

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2011

Total governmental fund balances		\$ 25,159,762
Amounts reported for governmental activities on the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		26,401,507
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes receivable Intergovernmental receivable Accrued interest receivable	\$ 348,076 1,486,499 38,428	
Total		1,873,003
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net assets.		149,349
Unamortized certificates of participation issuance costs are not recognized in the funds.		244,444
Unamortized discounts on certificates of participation are not recognized in the funds.		178,417
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(45,248)
Long-term liabilities, including certificates of participation, are not due and payable in the current period and therefore are not reported in the funds.  Compensated absences payable Energy conservation bonds payable Certificates of participation	(1,253,619) (295,000) (11,525,000)	
Capital lease obligations	(127,692)	
Total		 (13,201,311)
Net assets of governmental activities		\$ 40,759,923

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	General	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Revenues:	General	Facilities	<u> </u>	Fullus
From local sources:				
Taxes	\$ 3,675,558	\$ -	\$ 425,360	\$ 4,100,918
Tuition.	φ 3,073,330 -	Ψ -	295,520	295,520
Charges for services	_	_	226,894	226,894
Earnings on investments	317,942	12,050	290	330,282
Extracurricular	21,863	-	-	21,863
Classroom materials and fees	144,717	-	-	144,717
Contributions and donations	5,347	-	-	5,347
Contract services	133,546	-	128,857	262,403
Other local revenues	129,472	-	5,483	134,955
Intergovernmental - intermediate	-	-	129,230	129,230
Intergovernmental - state	11,415,444	8,353,911	286,523	20,055,878
Intergovernmental - federal			684,712	684,712
Total revenues	15,843,889	8,365,961	2,182,869	26,392,719
Expenditures:				
Current:				
Instruction:				
Regular	874,865	-	-	874,865
Special	529,067	-	-	529,067
Vocational	9,020,402	-	644,990	9,665,392
Adult	-	-	381,647	381,647
Support services:				
Pupil	862,920	-	334,030	1,196,950
Instructional staff	854,377	-	389,928	1,244,305
Board of education	84,822	-	9,897	94,719
Administration	1,202,974	-	30,914	1,233,888
Fiscal	432,855	32,047	15,674	480,576
Business	186,194	-	-	186,194
Operations and maintenance	881,166	-	257,167	1,138,333
Pupil transportation	1,966	-	8	1,974
Central	137,589	-	3,798	141,387
Operation of non-instructional services:	101			121
Other non-instructional services	131	-	400.757	131
Food service operations	91 220	-	409,757	409,757
Extracurricular activities	81,239	12.027.562	2.070.042	81,239
Facilities acquisition and construction	75 440	13,837,563	2,078,843	15,916,406
Capital outlay	75,449	-	-	75,449
Principal retirement	304,446			304,446
Interest and fiscal charges	576,046	_	-	576,046
Total expenditures	16,106,508	13,869,610	4,556,653	34,532,771
Excess of expenditures over revenues	(262,619)	(5,503,649)	(2,373,784)	(8,140,052)
Other financing sources (uses):				
Transfers in	_	856,663	1,369,437	2,226,100
Transfers (out)	(687,211)	-	(1,538,889)	(2,226,100)
Sale of capital assets	3,778	_	27,950	31,728
Inception of capital lease	75,449	-	-	75,449
Total other financing sources (uses)	(607,984)	856,663	(141,502)	107,177
Net change in fund balances	(870,603)	(4,646,986)	(2,515,286)	(8,032,875)
Fund balances at beginning of year (restated).	10,741,091	13,923,379	8,543,199	33,207,669
Decrease in reserve for inventory	(13,738)		(1,294)	(15,032)
Fund balances at end of year	\$ 9,856,750	\$ 9,276,393	\$ 6,026,619	\$ 25,159,762
I dire summers at time of year.	Ψ 7,030,730	Ψ 7,210,373	Ψ 0,020,019	Ψ 23,137,102

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Net change in fund balances - total governmental funds	\$	(8,032,875)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceed depreciation expense in the current period.  Capital asset additions \$ 16,382,61 Current year depreciation (368,42)		16,014,191
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net assets.		(71,094)
Governmental funds report expenditures for inventory when purchased. However, in the statement of activities, they are reported as an expense when consumed.		(15,032)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Taxes (73,44 Intergovernmental (8,341,95 Earnings on investments (146,50 Total	54)	(8,561,910)
Repayment of principal and capital lease obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net assets.		304,446
Capital lease obligation payable balance forgiven as part of the lease trade-in agreement. This reduces the long-term obligations on the statement of net assets.		19,052
Proceeds of capital lease transactions are recorded as other financing sources in the funds; however, in the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net assets.		(75,449)
In the statement of activities, interest is accrued on outstanding bonds and certificates of participation whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in additional interest being reported in the statement of activities:		
Decrease in accrued interest payable 77 Amortization of discounts (7,02 Amortization of issuance costs (9,61) Total	20)	(15,864)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		65,435
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net expense of the internal		
service fund is allocated among the governmental activities.		(363,406)
Change in net assets of governmental activities	\$	(732,506)

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Revenues:         Final         Actual         (vegative)           Revenues:         83,002,977         \$4,112,961         \$2,008,84           Earnings on investments         250,535         33,686         86,361           Other local revenues         73,219         73,219         134,258         61,039           Intergovernmental state         11,611,001         11,411,001         11,415,444         4,443           Total revenues         15,637,322         15,637,322         15,995,592         36,182           Expenditures:           Total revenues         15,637,322         13,242         52,623         7,574           Regular         868,335         870,323         862,749         7,574           Special         9,439,922         940,6668         8,997,275         463,395           Special         9,439,923         881,181         874,650         463,397           Special         9,439,923         870,022         87,975         463,393           Special         9,439,923         881,181         874,650         8,972,75         463,393           Special         9,439,923         881,181         874,650         8,972,75         4,933         4,932		Budgeted Amounts				Variance with Final Budget Positive		
Prom local sources:		(	)riginal		Final	Actual		
Tames	Revenues:		×1-8			 1100000		reguer ( c)
Earnings on investments	From local sources:							
Earnings on investments	Taxes	\$	3,902,977	\$	3,902,977	\$ 4,112,961	\$	209,984
Other local revenues         73,219         73,219         134,258         61,039           Intergovernmental - state         11,411,001         11,411,001         11,415,444         4,443           Total revenues         15,637,732         15,637,732         15,999,559         361,827           Expenditures:           Current:           Instruction:           Regular         868,335         870,323         862,749         7,574           Special         9,439,923         9,460,668         8,997,275         463,393           Support services:         20         11,111,105         11,211,105         11,23,829         874,650         (56,461)           Pupil .         816,172         818,189         874,650         (56,461)         83,797           Board of education         85,260         85,462         87,595         (2,133)           Administration.         1,121,105         1,123,829         1,181,610         (57,781)           Fiscal         4445,478         446,492         439,403         7,089           Business         137,499         137,924         184,254         (46,330)           Operations and maintenance         1,222,006         1,224,485			250,535		250,535	336,896		86,361
Intergovernmental - state   11,411,001   11,415,444   4,443   15,637,732   15,637,732   15,995,59   361,827   15,637,732   15,995,59   361,827   15,637,732   15,995,59   361,827   15,637,732   15,995,59   361,827   15,637,732   15,995,59   361,827   15,637,732   15,995,59   361,827   15,637,732   15,995,59   361,827   15,637,732   15,995,59   361,827   15,637,732   15,995,59   361,827   15,637,732   15,637,732   15,995,59   15,637,732   15,995,59   15,637,732   15,637,732   15,637,732   15,637,732   15,995,59   15,757			73,219		73,219	134,258		61,039
Total revenues			11,411,001		11,411,001	11,415,444		4,443
Current:   Instruction:   Regular								
Current:   Instruction:   Regular	Expenditures:							
Instruction:   Regular	<del>-</del>							
Regular         868,335         870,323         862,749         7,574           Special         533,012         534,224         526,233         7,991           Vocational         9,439,923         9,460,668         8,997,275         463,393           Support services:         Pupil         816,172         818,189         874,650         (56,461)           Instructional staff         939,969         941,948         88,151         83,797           Board of education         85,260         85,462         87,595         (2,133)           Administration.         1,121,105         1,123,829         1,181,610         (57,781)           Fiscal         445,478         446,492         439,403         7,089           Business         137,499         137,924         184,254         (46,330)           Operations and maintenance         1,222,006         1,224,485         1,074,726         149,759           Pupil transportation         5         10         1,883         (1,873)           Central         115,141         115,491         151,644         (36,153)           Extracurricular activities         58,708         58,894         80,488         (21,594)           Debt service:         Princi								
Special.         533,012         534,224         526,233         7,991           Vocational.         9,439,923         9,460,668         8,997,275         463,393           Support services:         Pupil.         816,172         818,189         874,650         (56,461)           Instructional staff         939,969         941,948         858,151         83,797           Board of education         85,260         85,462         87,595         (2,133)           Administration.         1,121,105         1,123,829         1,181,610         (57,781)           Fiscal         445,478         446,492         439,403         7,089           Business         137,499         137,924         184,254         (46,330)           Operations and maintenance         1,222,006         1,224,485         1,074,726         149,759           Pupil transportation         5         10         1,883         (1,873)           Central.         115,141         115,491         151,644         36,153           Extracurricular activities         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement.         275,793         276,427         275,000         1,427			868 335		870 323	862 749		7 574
Vocational.         9,439,923         9,460,668         8,997,275         463,393           Support services:         816,172         818,189         874,650         (56,461)           Instructional staff         939,969         941,948         858,151         83,797           Board of education         85,260         85,462         87,595         (2,133)           Administration.         1,121,105         1,123,829         1,181,610         (57,781)           Fiscal         445,478         446,492         439,403         7,089           Business         137,499         137,924         184,254         (46,330)           Operations and maintenance         1,222,006         1,224,485         1,074,726         149,759           Pupil transportation         5         10         1,883         (1,873)           Central.         115,141         115,491         151,644         (36,153)           Extracurricular activities         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement         275,793         276,427         275,000         1,427           Interest and fiscal charges         569,573         570,882         567,851         3,031	C							
Support services:   Pupil.	•							
Pupil.         816,172         818,189         874,650         (56,461)           Instructional staff         939,969         941,948         858,151         83,797           Board of education         85,260         85,462         87,955         (2,133)           Administration         1,121,105         1,123,829         1,181,610         (57,781)           Fiscal         445,478         446,92         439,403         7,089           Business         137,499         137,924         184,254         (46,330)           Operations and maintenance         1,222,006         1,224,485         1,074,726         149,759           Pupil transportation         5         10         1,883         (1,873)           Central         115,141         115,491         151,644         (36,153)           Extracurricular activities         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement         275,793         276,427         275,000         1,427           Interest and fiscal charges         569,573         570,882         567,851         3,031           Total expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563			J, 43J, J23		2,400,000	0,771,213		403,373
Instructional staff	• •		816 172		818 189	874 650		(56.461)
Board of education         85,260         85,462         87,595         (2,133)           Administration         1,121,105         1,123,829         1,181,610         (57,781)           Fiscal         445,478         446,492         439,403         7,089           Business         137,499         137,924         184,254         (46,330)           Operations and maintenance         1,222,006         1,224,485         1,074,726         149,759           Pupil transportation         5         10         1,883         (1,873)           Central         115,141         115,1491         151,644         (36,153)           Extracurricular activities         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement         275,793         276,427         275,000         1,427           Interest and fiscal charges         569,573         570,882         567,851         3,031           Total expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year exceipts								
Administration.         1,121,105         1,123,829         1,181,610         (57,781)           Fiscal         445,478         446,492         439,403         7,089           Business         137,499         137,924         184,254         (46,330)           Operations and maintenance         1,222,006         1,224,485         1,074,726         149,759           Pupil transportation         5         10         1,883         (1,873)           Central         115,141         115,491         151,644         (36,153)           Extracurricular activities         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement         275,793         276,427         275,000         1,427           Interest and fiscal charges         569,573         570,882         567,851         3,031           Total expenditures         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year expenditures         (32)         (32)         -         32           Transfers (out).         (53								
Fiscal         445,478         446,492         439,403         7,089           Business         137,499         137,924         184,254         (46,330)           Operations and maintenance         1,222,006         1,224,485         1,074,726         149,759           Pupil transportation         5         10         1,883         (1,873)           Central         115,141         115,491         151,644         (36,153)           Extracurricular activities         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement         275,793         276,427         275,000         1,427           Interest and fiscal charges         569,573         570,882         567,851         3,031           Total expenditures         16,627,979         16,665,248         16,163,512         501,736           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year receipts         (32)         (32)         -         32           Transfers (out)         <						· · · · · · · · · · · · · · · · · · ·		
Business         137,499         137,924         184,254         (46,330)           Operations and maintenance         1,222,006         1,224,485         1,074,726         149,759           Pupil transportation         5         10         1,883         (1,873)           Central.         115,141         115,491         151,644         (36,153)           Extracurricular activities         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement         275,793         276,427         275,000         1,427           Interest and fiscal charges         569,573         570,882         567,851         3,031           Total expenditures         (990,247)         (1,027,516)         (163,953)         863,563           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year receipts         (32)         (32)         -         32           Transfers (out)         (532,003)         (534,568)         (1,112,571)         (578,003) <t< td=""><td></td><td></td><td></td><td></td><td>, ,</td><td></td><td></td><td></td></t<>					, ,			
Operations and maintenance.         1,222,006         1,224,485         1,074,726         149,759           Pupil transportation         5         10         1,883         (1,873)           Central.         115,141         115,491         151,644         (36,153)           Extracurricular activities.         58,708         58,894         80,488         (21,594)           Debt service:         275,793         276,427         275,000         1,427           Interest and fiscal charges.         569,573         570,882         567,851         3,031           Total expenditures         16,627,979         16,665,248         16,163,512         501,736           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year receipts.         (32)         (32)         -         32           Transfers (out).         (532,003)         (534,568)         (1,112,571)         (578,003)           Advances in.         275,469         275,469         275,000         (469)           Advances (out)         (150,208					,			
Pupil transportation         5         10         1,883         (1,873)           Central.         115,141         115,491         151,644         (36,153)           Extracurricular activities.         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement.         275,793         276,427         275,000         1,427           Interest and fiscal charges.         569,573         570,882         567,851         3,031           Total expenditures         16,627,979         16,665,248         16,163,512         501,736           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year expenditures         (32)         (32)         (32)         -         32           Transfers (out).         (532,003)         (534,568)         (1,112,571)         (578,003)           Advances in.         275,469         275,469         275,000         469           Advances (out)         (150,208)         (150,374)         (72,000)         78,372			<i>*</i>					
Central.         115,141         115,491         151,644         (36,153)           Extracurricular activities.         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement.         275,793         276,427         275,000         1,427           Interest and fiscal charges.         569,573         570,882         567,851         3,031           Total expenditures         16,627,979         16,665,248         16,163,512         501,736           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year receipts.         (32)         (32)         -         32           Transfers (out).         (532,003)         (534,568)         (1,112,571)         (578,003)           Advances in.         275,469         275,469         275,000         (469)           Advances (out)         (150,208)         (150,374)         (72,000)         78,374           Sale of capital assets         6         6         3,778         3,772           Total	•					, ,		
Extracurricular activities.         58,708         58,894         80,488         (21,594)           Debt service:         Principal retirement.         275,793         276,427         275,000         1,427           Interest and fiscal charges.         569,573         570,882         567,851         3,031           Total expenditures         16,627,979         16,665,248         16,163,512         501,736           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year receipts.         (32)         (32)         -         32           Transfers (out).         (532,003)         (534,568)         (1,112,571)         (578,003)           Advances in.         275,469         275,469         275,000         (469)           Advances (out)         (150,208)         (150,374)         (72,000)         78,374           Sale of capital assets         6         6         3,778         3,772           Total other financing sources (uses)         (386,726)         (389,457)         (881,084)         (491,627)						· · · · · · · · · · · · · · · · · · ·		,
Debt service:           Principal retirement.         275,793         276,427         275,000         1,427           Interest and fiscal charges.         569,573         570,882         567,851         3,031           Total expenditures         16,627,979         16,665,248         16,163,512         501,736           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year receipts         (32)         (32)         -         32           Transfers (out)         (532,003)         (534,568)         (1,112,571)         (578,003)           Advances in         275,469         275,469         275,000         (469)           Advances (out)         (150,208)         (150,374)         (72,000)         78,374           Sale of capital assets         6         6         3,778         3,772           Total other financing sources (uses)         (386,726)         (389,457)         (881,084)         (491,627)           Net change in fund balance         (1,376,973)         (1,416,973)         (1,045,037) <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>								
Principal retirement.         275,793         276,427         275,000         1,427           Interest and fiscal charges.         569,573         570,882         567,851         3,031           Total expenditures         16,627,979         16,665,248         16,163,512         501,736           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year receipts.         (32)         (32)         -         32           Transfers (out).         (532,003)         (534,568)         (1,112,571)         (578,003)           Advances in.         275,469         275,469         275,000         (469)           Advances (out)         (150,208)         (150,374)         (72,000)         78,374           Sale of capital assets         6         6         3,778         3,772           Total other financing sources (uses)         (386,726)         (389,457)         (881,084)         (491,627)           Net change in fund balance         (1,376,973)         (1,416,973)         (1,045,037)         371,936			36,700		30,074	00,400		(21,3)4)
Interest and fiscal charges.         569,573         570,882         567,851         3,031           Total expenditures         16,627,979         16,665,248         16,163,512         501,736           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year receipts.         (32)         (32)         -         32           Transfers (out).         (532,003)         (534,568)         (1,112,571)         (578,003)           Advances in.         275,469         275,469         275,000         (469)           Advances (out)         (150,208)         (150,374)         (72,000)         78,374           Sale of capital assets         6         6         3,778         3,772           Total other financing sources (uses)         (386,726)         (389,457)         (881,084)         (491,627)           Net change in fund balance         (1,376,973)         (1,416,973)         (1,045,037)         371,936           Fund balance at beginning of year (restated).         10,400,302         10,400,302         10,400,302         <			275 793		276.427	275 000		1.427
Total expenditures         16,627,979         16,665,248         16,163,512         501,736           Excess of expenditures over revenues         (990,247)         (1,027,516)         (163,953)         863,563           Other financing sources (uses):           Refund of prior year expenditures         20,042         20,042         24,709         4,667           Refund of prior year receipts.         (32)         (32)         -         32           Transfers (out).         (532,003)         (534,568)         (1,112,571)         (578,003)           Advances in.         275,469         275,469         275,000         (469)           Advances (out)         (150,208)         (150,374)         (72,000)         78,374           Sale of capital assets         6         6         3,778         3,772           Total other financing sources (uses)         (386,726)         (389,457)         (881,084)         (491,627)           Net change in fund balance         (1,376,973)         (1,416,973)         (1,045,037)         371,936           Fund balance at beginning of year (restated).         10,400,302         10,400,302         10,400,302         -           Prior year encumbrances appropriated         201,656         201,656         201,65								
Excess of expenditures over revenues						 		
Other financing sources (uses):         Refund of prior year expenditures       20,042       20,042       24,709       4,667         Refund of prior year receipts.       (32)       (32)       -       32         Transfers (out).       (532,003)       (534,568)       (1,112,571)       (578,003)         Advances in.       275,469       275,469       275,000       (469)         Advances (out)       (150,208)       (150,374)       (72,000)       78,374         Sale of capital assets       6       6       3,778       3,772         Total other financing sources (uses)       (386,726)       (389,457)       (881,084)       (491,627)         Net change in fund balance       (1,376,973)       (1,416,973)       (1,045,037)       371,936         Fund balance at beginning of year (restated).       10,400,302       10,400,302       10,400,302       -         Prior year encumbrances appropriated       201,656       201,656       201,656       -						 -,,-		,,,,,,
Refund of prior year expenditures       20,042       20,042       24,709       4,667         Refund of prior year receipts.       (32)       (32)       -       32         Transfers (out).       (532,003)       (534,568)       (1,112,571)       (578,003)         Advances in.       275,469       275,469       275,000       (469)         Advances (out)       (150,208)       (150,374)       (72,000)       78,374         Sale of capital assets       6       6       3,778       3,772         Total other financing sources (uses)       (386,726)       (389,457)       (881,084)       (491,627)         Net change in fund balance       (1,376,973)       (1,416,973)       (1,045,037)       371,936         Fund balance at beginning of year (restated).       10,400,302       10,400,302       10,400,302       -         Prior year encumbrances appropriated       201,656       201,656       201,656       -	Excess of expenditures over revenues		(990,247)		(1,027,516)	 (163,953)		863,563
Refund of prior year expenditures       20,042       20,042       24,709       4,667         Refund of prior year receipts.       (32)       (32)       -       32         Transfers (out).       (532,003)       (534,568)       (1,112,571)       (578,003)         Advances in.       275,469       275,469       275,000       (469)         Advances (out)       (150,208)       (150,374)       (72,000)       78,374         Sale of capital assets       6       6       3,778       3,772         Total other financing sources (uses)       (386,726)       (389,457)       (881,084)       (491,627)         Net change in fund balance       (1,376,973)       (1,416,973)       (1,045,037)       371,936         Fund balance at beginning of year (restated).       10,400,302       10,400,302       10,400,302       -         Prior year encumbrances appropriated       201,656       201,656       201,656       -	Other financing sources (uses):							
Transfers (out).         (532,003)         (534,568)         (1,112,571)         (578,003)           Advances in.         275,469         275,469         275,000         (469)           Advances (out)         (150,208)         (150,374)         (72,000)         78,374           Sale of capital assets         6         6         3,778         3,772           Total other financing sources (uses)         (386,726)         (389,457)         (881,084)         (491,627)           Net change in fund balance         (1,376,973)         (1,416,973)         (1,045,037)         371,936           Fund balance at beginning of year (restated).         10,400,302         10,400,302         10,400,302         -           Prior year encumbrances appropriated         201,656         201,656         201,656         -			20,042		20,042	24,709		4,667
Advances in.       275,469       275,469       275,000       (469)         Advances (out)       (150,208)       (150,374)       (72,000)       78,374         Sale of capital assets       6       6       6       3,778       3,772         Total other financing sources (uses)       (386,726)       (389,457)       (881,084)       (491,627)         Net change in fund balance       (1,376,973)       (1,416,973)       (1,045,037)       371,936         Fund balance at beginning of year (restated)       10,400,302       10,400,302       10,400,302       -         Prior year encumbrances appropriated       201,656       201,656       201,656       -	Refund of prior year receipts		(32)		(32)	-		32
Advances (out)       (150,208)       (150,374)       (72,000)       78,374         Sale of capital assets       6       6       3,778       3,772         Total other financing sources (uses)       (386,726)       (389,457)       (881,084)       (491,627)         Net change in fund balance       (1,376,973)       (1,416,973)       (1,045,037)       371,936         Fund balance at beginning of year (restated)       10,400,302       10,400,302       10,400,302       -         Prior year encumbrances appropriated       201,656       201,656       201,656       -	Transfers (out)		(532,003)		(534,568)	(1,112,571)		(578,003)
Sale of capital assets	Advances in		275,469		275,469	275,000		(469)
Total other financing sources (uses)       (386,726)       (389,457)       (881,084)       (491,627)         Net change in fund balance       (1,376,973)       (1,416,973)       (1,045,037)       371,936         Fund balance at beginning of year (restated)       10,400,302       10,400,302       10,400,302       -         Prior year encumbrances appropriated       201,656       201,656       201,656       -	Advances (out)		(150,208)		(150,374)	(72,000)		78,374
Net change in fund balance       (1,376,973)       (1,416,973)       (1,045,037)       371,936         Fund balance at beginning of year (restated).       10,400,302       10,400,302       10,400,302       -         Prior year encumbrances appropriated.       201,656       201,656       201,656       -	Sale of capital assets		6		6	3,778		3,772
Fund balance at beginning of year (restated).       10,400,302       10,400,302       10,400,302       -         Prior year encumbrances appropriated       201,656       201,656       201,656       -	Total other financing sources (uses)		(386,726)		(389,457)	(881,084)		(491,627)
Prior year encumbrances appropriated         201,656         201,656         201,656         -	Net change in fund balance		(1,376,973)		(1,416,973)	(1,045,037)		371,936
Prior year encumbrances appropriated         201,656         201,656         201,656         -	Fund balance at beginning of year (restated)		10,400,302		10,400,302	10,400,302		_
								_
		\$		\$		\$	\$	371,936

### STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2011

	Governmental Activities - Internal Service Fund		
Assets:			
Current assets:			
Cash with fiscal agent	\$	470,236	
Total assets		470,236	
Liabilities:			
Current liabilities:			
Interfund loans payable		11,000	
Claims payable		309,887	
Total liabilities		320,887	
Net assets:			
Unrestricted		149,349	
Total net assets	\$	149,349	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Governmental Activities - Internal Service Fund		
Operating revenues:			
Charges for services	\$	2,667,425	
Total operating revenues		2,667,425	
Operating expenses:			
Claims expense		3,044,847	
Total operating expenses		3,044,847	
Operating loss		(377,422)	
Nonoperating revenues:			
Interest revenue		14,016	
Total nonoperating revenues		14,016	
Change in net assets		(363,406)	
Net assets at beginning of year		512,755	
Net assets at end of year	\$	149,349	

### STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Governmental Activities - Internal Service Fund			
Cash flows from operating activities:				
Cash received from charges for services	\$ 2,667,425			
Cash payments for claims expenses	(2,998,111)			
Net cash used in				
operating activities	(330,686)			
Cash flows from noncapital financing activities:				
Cash received from interfund loans	11,000			
Net cash provided by noncapital				
financing activities	11,000			
Cash flows from investing activities:				
Interest received	14,016			
Net cash provided by investing activities	14,016			
Net decrease in cash and investments	(305,670)			
Cash with fiscal agent at beginning of year	775,906			
Cash with fiscal agent at end of year	\$ 470,236			
Reconciliation of operating loss to net cash used in operating activities:				
Operating loss	\$ (377,422)			
Increase in claims payable	46,736			
Net cash used in operating activities	\$ (330,686)			

### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2011

	Private-Purpose Trust								
	Scholarship		Scholarship		Scholarship		Scholarship		Agency
Assets:			 						
Equity in pooled cash									
and investments	\$	165,023	\$ 722,545						
Receivables:									
Accounts		-	10,754						
Prepayments		-	 21,821						
Total assets		165,023	\$ 755,120						
Liabilities:									
Accounts payable		-	\$ 50,452						
Intergovernmental payable		-	659,668						
Due to students		<u> </u>	 45,000						
Total liabilities		<u>-</u>	\$ 755,120						
Net assets:									
Held in trust for scholarships		165,023							
Total net assets	\$	165,023							

## STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Private-Purpose Trust		
	Scl	nolarship	
Additions: Interest	\$	2.315	
Gifts and contributions		4,660	
Total additions		6,975	
<b>Deductions:</b> Scholarships awarded		5,431	
Change in net assets		1,544	
Net assets at beginning of year		163,479	
Net assets at end of year	\$	165,023	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 1 - DESCRIPTION OF THE DISTRICT

The Pioneer Career and Technology Center (the "District") was formed on June 18, 1965. The District is a vocational school district as defined by Section 3311.18 of the Ohio Revised Code and is a body politic and corporate. The District was established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District operates under an appointed 11 member Board of Education and is responsible for the provision of public education to residents of the District.

The District's primary mission is to provide students with job training, which is expected to lead to the students' employment upon graduation from high school. The District includes 14 member school districts throughout Richland, Crawford, Huron, Morrow, Wyandot, Seneca, Marion and Ashland counties.

The District also provides support services for the pupils, instructional staff, operation and maintenance, food services, extracurricular activities, and nonprogrammed services. It is staffed by 50 non-certified employees and 133 certified full-time teaching personnel, who provide services to 2,490 students and other community members.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) guidance issued on or before November 30, 1989, to its governmental activities and to its proprietary fund provided it does not conflict with or contradict GASB pronouncements. The FASB has codified its standards and the standards issued prior to November 30, 1989 are included in the codification. The District's significant accounting policies are described below.

### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, preschool and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise have access to the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINT VENTURE WITHOUT EQUITY INTEREST

### Heartland Council of Governments/North Central Ohio Computer Cooperative (the "COG")

The COG is a jointly governed organization among 16 school districts, 1 educational service center and a career center. The COG is an association of public school districts within the boundaries of Ashland, Crawford, Huron, Marion, Morrow, Richland, Seneca, and Wyandot counties. The COG was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. Each member school district supports the COG based on a per pupil charge dependent upon the software package utilized. The COG is governed by a Cooperative Assembly consisting of superintendents of the member school districts. The degree of control exercised by any school district is limited to its representation on the Cooperative Assembly. During fiscal year 2011, the District paid \$209,628 to the COG for various services. The District serves as fiscal agent for the COG and financial activity for fiscal year 2011 is reported in the financial statements as an agency fund.

#### PUBLIC ENTITY RISK POOLS

#### Ohio Association of School Business Officials Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (the "Plan") was established through the Ohio Association of School Business Officials (OASBO) as a group purchasing pool.

Each year, the participating school districts pay an enrollment fee to Sheakley Uniservice, Inc. to cover the costs of administering the program.

#### School of Ohio Risk Sharing Authority

The District also participates in the Schools of Ohio Risk Sharing Authority Board (SORSA), an insurance purchasing pool. SORSA's business affairs are conducted by a nine member Board of directors consisting of a President, Vice President, Secretary, Treasurer and five delegates. SORSA was created to provide joint self-insurance coverage and to assist members to prevent and reduce losses and injuries to the District's property and person. It is intended to provide liability and property insurance at reduced premiums for the participants. SORSA is organized as a nonprofit corporation under provisions of Ohio Revised Code 2744.

### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General fund</u> -The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Classroom facilities fund</u> - The classroom facilities fund is used to account for financial resources and expenditures related to the school facilities construction project.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditures related to debt service activities.

#### PROPRIETARY FUND

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal service fund</u> - The internal service fund is used to account for the financing of services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program, which provides health benefits to employees.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency funds account for student activities and the Heartland COG.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund operating activity is eliminated to avoid overstatement of revenues and expenses.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net assets. The statement of revenues, expenses and changes in net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is charges for services. Operating expenses for internal service fund activity include the District's claims expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report results of operations.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2011, but which were levied to finance fiscal year 2012 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2011 are recorded as deferred revenue on the fund financial statements.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgets

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources by fund, as certified. The specific timetable is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Richland County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the original and final certificates of estimated resources issued for fiscal year 2011.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures for all funds. (State statute permits a temporary appropriation to be effective until no later than October 1 of each year.) Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.
- 5. All funds, other than agency funds, are legally required to be budgeted and appropriated. Short-term interfund loans are not required to be budgeted since they represent a temporary cash flow resource, and are intended to be repaid.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 7. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 8. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations which either reallocated or increased the original appropriated amounts. Although the legal level of budgetary control is at the fund level, the District has elected to show the budgetary statement at the fund and function level of expenditures.
  - All supplemental appropriations were legally enacted by the Board during fiscal year 2011.
- 9. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level for all funds.

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During fiscal year 2011, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio), federal agency securities, negotiable certificates of deposit, U.S. Government money market and nonnegotiable certificates of deposit. All investments of the District had a maturity date of five years or less from the date of purchase. Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit, are reported at cost.

The District has invested funds in STAR Ohio during fiscal year 2011. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price, which is the price the investment could be sold for on June 30, 2011.

Under existing Ohio statutes all investment earning are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2011 amounted to \$317,942, which includes \$124,483 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

An analysis of the District's investments at year end is provided in Note 4.

### G. Inventory

On government-wide and fund financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Donated commodities are presented at their entitlement value. Inventories are accounted for using the purchase method on the fund financial statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

#### H. Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements. For fiscal year 2011, the District maintained a capitalization threshold of \$5,000.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their fair market values as of the date received. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Governmental

	Governmentar
	Activities
<u>Description</u>	Estimated Lives
Buildings and improvements	25 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	5 - 15 years

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivables/payables". These amounts are eliminated in the governmental activities column on the statement of net assets.

#### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2011, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible to retire in the future, all employees age 50 with at least 5 years of service and all employees with at least 20 years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2011 and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, certificates of participation and capital lease obligations are recognized as a liability on the fund financial statements when due.

### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes includes amounts restricted for the following nonmajor governmental funds: food service and adult education.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the allocation method, which amortizes their cost over the periods benefiting from the advance payment.

At fiscal year end, because prepayments and deferrals are not available to finance future governmental fund expenditures, the fund balance is considered nonspendable in an amount equal to the carrying value of the asset.

### O. Unamortized Issuance Costs/Discount

On government-wide financial statements, issuance costs are defined and amortized over the term of the certificates of participation using the straight-line method, which approximates the effective interest method. Unamortized issuance costs of certificates of participation are recorded as a separate line item on the statement of net assets.

Discounts on certificates of participation are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Premiums are presented as an addition to the face amount of the certificates of participation.

On the governmental fund financial statements, issuance costs and discounts are recognized in the current period. A reconciliation between the certificates of participation face value and the amount reported on the statement of net assets is presented in Note 10.C.

### P. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2011.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

### A. Change in Accounting Principles

For fiscal year 2011, the District has implemented GASB Statement No. 54, "<u>Fund Balance Reporting and Governmental Fund Type Definitions</u>", and GASB Statement No. 59, "<u>Financial Instruments Omnibus</u>".

GASB Statement No. 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. GASB Statement No. 54 also clarifies the definitions of governmental fund types.

GASB Statement No. 59 updates and improves guidance for financial reporting and disclosure requirements of certain financial instruments and external investment pools. The implementation of GASB Statement No. 59 did not have an effect on the financial statements of the District.

### **B.** Fund Reclassifications

Fund reclassifications are required in order to report funds in accordance with GASB Statement No 54. These fund reclassifications had the following effect on the District's governmental fund balances as previously reported:

	General			Classroom Facilities	Nonmajor overnmental	Total Governmental		
Fund balance as previously reported	\$	10,611,064	\$	13,923,379	\$ 8,673,226	\$	33,207,669	
Fund reclassifications:								
Special trust fund		4,672		-	(4,672)		-	
Uniform school supplies fund		108,288		-	(108,288)		-	
Public school support fund		17,067		<u>-</u>	 (17,067)		<u>-</u>	
Total fund reclassifications	_	130,027	_	<u>-</u>	(130,027)	_		
Restated fund balance at July 1, 2010	\$	10,741,091	\$	13,923,379	\$ 8,543,199	\$	33,207,669	

The fund reclassifications did not have an effect on net assets as previously reported.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

### C. Budgetary Prior Period Adjustment

In prior years certain funds that are legally budgeted in separate special revenue funds were considered part of the general fund on a budgetary basis. The District has elected to report only the legally budgeted general fund in the budgetary statement; therefore, a restatement to the beginning budgetary balance is required. The restatement of the general fund's budgetary-basis fund balance at June 30, 2010 is as follows:

### **Budgetary Basis**

	G	eneral Fund
Balance at June 30, 2010 Funds budgeted elsewhere	\$	10,476,474 (76,172)
Restated balance at July 1, 2010	\$	10,400,302

#### D. Deficit Fund Balances

Fund balances at June 30, 2011 included the following individual fund deficits:

Nonmajor governmental funds	Ι	Deficit
Other grants	\$	5,424
Public school preschool		8,868
Vocational education enhancements		1,143
School to work		12,125
Vocational education		14,414
Improving teacher quality		7,968

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances are a result of adjustments for accrued liabilities and the reporting of short-term interfund loans as a fund liability rather than as an other financing source.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in these divisions are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash on Hand

At fiscal year end, the District had \$425 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and investments".

#### B. Cash with Fiscal Agent

The District is self-insured through a fiscal agent. The money held by the fiscal agent cannot be identified as an investment or deposit, since it is held in a pool made up of numerous participants. The amount held by the fiscal agent at June 30, 2011 was \$470,236 and is not included in "Deposits with Financial Institutions".

### C. Cash with Escrow Agent

At June 30, 2011, the District had \$782,450 in cash with an escrow agent relating to the certificates of participation that were issued during fiscal year 2011. This amount is recorded in the debt service fund (a nonmajor governmental fund) and is included in "Deposits with Financial Institutions".

### **D.** Deposits with Financial Institutions

At June 30, 2011, the carrying amount of all District deposits was \$22,557,375. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2011, \$6,156,378 of the District's bank balance of \$20,724,425 was exposed to custodial risk as discussed below, while \$14,568,047 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### E. Investments

As of June 30, 2011, the District had the following investments and maturities:

			Investment Maturities									
Investment type	<u>I</u>	Fair Value	6	months or less	_	7 to 12 months		13 to 18 months		19 to 24 months		Greater than 24 months
Negotiable CD's	\$	750,391	\$	550,765	\$	199,626	\$	-	\$		-	\$ -
FNMA		1,002,390		-		-		-			-	1,002,390
FHLB		1,001,480		-		-		-			-	1,001,480
STAR Ohio		1,539		1,539		-		-			-	-
U.S. Government money market	_	3,069,131		3,069,131			_		_		_	
Total	\$	5,824,931	\$	3,621,435	\$	199,626	\$		\$		_	\$ 2,003,870

The weighted average maturity of investments is 0.87 years.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The District's investments in federal agency securities were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio and the U.S. Government money market an AAAm money market ratings. The District has no investment policy dealing with investment credit risk beyond the requirements in State statutes.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2011:

<u>Investment type</u>	_1	Fair Value	% of Total
Negotiable CD's	\$	750,391	12.88
FNMA		1,002,390	17.21
FHLB		1,001,480	17.19
STAR Ohio		1,539	0.03
U.S. Government money market		3,069,131	52.69
Total	\$	5,824,931	100.00

### F. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2011:

Cash and investments per note	
Carrying amount of deposits	\$ 22,557,375
Investments	5,824,931
Cash with fiscal agent	470,236
Cash on hand	425
Total	\$ 28,852,967
Cash and investments per statement of net assets	
Governmental activities	\$ 27,965,399
Private-purpose trust fund	165,023
Agency funds	722,545
Total	\$ 28,852,967

### **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Interfund balances at June 30, 2011 as reported on the fund statements, consist of the following individual interfund loans receivable and payable:

Receivable fund	Payable fund		Amount
General	Nonmajor governmental funds		\$ 61,000
General	Internal service fund		11,000
		Total	\$ 72,000

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year.

Interfund balances between governmental funds are eliminated on the government-wide financial statements; therefore, no internal balances at June 30, 2011 are reported on the statement of net assets.

**B.** Interfund transfers for the year ended June 30, 2011, consisted of the following, as reported on the fund financial statements:

Transfers to nonmajor governmental funds from:

General fund	\$ 687,211
Nonmajor governmental fund	682,226
Transfer to classroom facilities fund from:	
Nonmajor governmental fund	 856,663
Total	\$ 2,226,100

Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

During fiscal year 2011, the capital projects fund (a nonmajor governmental fund) transferred \$856,663 to the classroom facilities fund and \$682,226 to the building fund (a nonmajor governmental fund) to finance additional renovations included as part of the District's Ohio School Facilities Commission (OSFC) construction project.

Interfund transfers between governmental funds are eliminated on the government-wide financial statements; therefore, no transfers are reported on the statement of activities.

All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and certain tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Real property taxes received in calendar year 2011 were levied after April 1, 2010, on the assessed values as of January 1, 2010, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Public utility real and tangible personal property taxes received in calendar year 2011 became a lien on December 31, 2009, were levied after April 1, 2010, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in the District's fiscal year ended June 30, 2011 (other than public utility property) generally represent the collection of calendar year 2010 taxes levied against local and inter-exchange telephone companies. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied after October 1, 2009 on the value as of December 31, 2009. Amounts paid by multi-county taxpayers were due September 20, 2010. Single county taxpayers could pay annually or semiannually. If paid semiannually, the first payment was due April 30, 2010, with the remainder payable by September 20, 2010.

The District receives property taxes from Huron, Crawford, Ashland, Wyandot, Morrow, Richland, Marion and Seneca Counties. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2011, are available to finance fiscal year 2011 operations. The amount available as an advance at June 30, 2011 was \$946,740 in the general fund. This amount is recorded as revenue. The amount available for advance at June 30, 2010 was \$957,825 in the general fund. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2011 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 6 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2011 taxes were collected are:

					2011 First Half Collection			
	_				Amount	Percent		
Agricultural/residential and other real estate Public utility personal	\$	2,142,480,180 84,487,990	96.21 3.79	\$	2,145,026,300 89,082,830	96.01 3.99		
Total	\$	2,226,968,170	100.00	\$	2,234,109,130	100.00		
Tax rate per \$1,000 of assessed valuation	\$	3.70		\$	2.85			

### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2011 consisted of taxes, accounts (billings for user charged services and student fees), intergovernmental grants and entitlements and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

### **Governmental activities:**

Taxes	\$ 4,061,811
Accounts	76,497
Intergovernmental	1,597,596
Accrued interest	 89,055
Total	\$ 5,824,959

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected in the subsequent year with the exception of the \$1,518,434 OSFC receivable which is expected to be collected over the remainder of the project.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 8 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2011, was as follows:

	Balance						Balance		
	June 30, 2010		Additions		<u>Deductions</u>		June 30, 2011		
Governmental activities:									
Capital assets, not being depreciated:									
Land	\$	25,000	\$	-	\$	-	\$	25,000	
Construction in progress		7,865,490	_	15,891,663				23,757,153	
Total capital assets, not being depreciated		7,890,490		15,891,663		<u> </u>		23,782,153	
Capital assets, being depreciated:									
Buildings and improvements		4,070,475		100,000		-		4,170,475	
Furniture and equipment		3,951,502		390,956		(239,405)		4,103,053	
Vehicles		449,521		<u>-</u>		(11,000)		438,521	
Total capital assets, being depreciated		8,471,498		490,956		(250,405)		8,712,049	
Less: accumulated depreciation:									
Buildings and improvements		(3,399,038)		(82,055)		-		(3,481,093)	
Furniture and equipment		(2,210,377)		(242,503)		168,311		(2,284,569)	
Vehicles		(294,163)		(43,870)		11,000		(327,033)	
Total accumulated depreciation		(5,903,578)		(368,428)		179,311		(6,092,695)	
Governmental activities capital assets, net	\$	10,458,410	\$	16,014,191	\$	(71,094)	\$	26,401,507	

Depreciation expense was charged to governmental functions as follows:

<u>Instruction:</u>	
Regular	\$ 9,656
Special	1,525
Vocational	195,852
Support services:	
Pupil	1,798
Instructional staff	3,166
Administration	19,982
Fiscal	224
Business	433
Operations and maintenance	50,497
Central	68,821
Food service operations	11,357
Extracurricular activities	5,117
Total depreciation expense	\$ 368,428

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 9 - CAPITALIZED LEASES - LESSEE DISCLOSURE

In the current fiscal year and in previous fiscal years, the District entered into capitalized leases for copiers, a postage machine and a mailing machine. These lease agreements meet the criteria of a capital lease as defined by FASB Statement No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statement.

Capital assets consisting of copiers, a postage mail machine and a mailing machine have been capitalized in the amount of \$218,280. This amount represents the present value of the minimum lease payments at the time of acquisition. As of June 30, 2011 accumulated depreciation was \$76,264, resulting in a net carrying value of \$142,016. A liability is recorded in the government-wide financial statements equal to the present value of the future minimum lease payments. Principal payments in fiscal year 2011 totaled \$29,446 paid by the general fund. The District also disposed of capital leases in the amount of \$19,052 during fiscal year 2011.

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the future minimum lease payments as of June 30, 2011:

Fiscal Year Ending June 30,	 <u>Amount</u>
2012	\$ 45,940
2013	45,940
2014	22,542
2015	17,630
2016	 11,952
Total minimum lease payments	144,004
Less: amount representing interest	 (16,312)
Total	\$ 127,692

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 10 - LONG-TERM OBLIGATIONS**

**A.** In prior fiscal years, the District issued energy conservation bonds to provide for energy improvements to various District buildings. The primary source of repayment of these bonds is through energy savings as a result of the improvements. Principal payments are made from the general fund.

The following is a description of the District's energy conservation bonds outstanding as of June 30, 2011:

<u>Purpose</u>	Interest Rate	Issue Date	Maturity <u>Date</u>	Balance June 30, 2010	Retired in 2011	Balance June 30, 2011
Energy conservation bonds	5.51%	08/01/00	12/01/15	\$ 345,000	\$ (50,000	) \$ 295,000

Principal and interest requirements to retire energy conservation bonds at June 30, 2011, are as follows:

Fiscal			
Year Ending	Principal on	Interest on	
June 30,	Bonds	Bonds	Total
2012	\$ 55,000	\$ 15,311	\$ 70,311
2013	55,000	12,259	67,259
2014	60,000	9,009	69,009
2015	60,000	5,559	65,559
2016	65,000	1,909	66,909
	·		
Total	\$ 295,000	\$ 44,047	\$ 339,047
	<del></del>		

**B.** On August 21, 2008, the District issued \$11,970,000 in certificates of participation ("COPs") to finance the acquisition, construction, installation and improvement of District facilities. The certificates bear interest rates ranging from 3.00% to 5.125%. Interest payments on the certificates are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 31, 2036. The District had \$6,101,562 in unspent proceeds at June 30, 2011. Principal and interest payments are made from the general fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)

Principal and interest requirements to retire the COPs at June 30, 2011, are as follows:

Fiscal			
Year Ending	Principal on	Interest on	
June 30,	<u>COPs</u>	<u>COPs</u>	Total
2012	\$ 235,000	\$ 542,569	\$ 777,569
2013	240,000	534,850	774,850
2014	250,000	526,575	776,575
2015	260,000	517,000	777,000
2016	270,000	506,400	776,400
2017 - 2021	1,510,000	2,356,809	3,866,809
2022 - 2026	1,870,000	1,987,982	3,857,982
2027 - 2031	2,370,000	1,470,839	3,840,839
2032 - 2036	3,035,000	784,766	3,819,766
2037	1,485,000	38,053	1,523,053
Total	\$ 11,525,000	\$ 9,265,843	\$ 20,790,843

### **C.** The District's long-term obligations during the year consist of the following:

		Balance Outstanding une 30, 2010	Additions	<u>R</u>	eductions		Balance Outstanding one 30, 2011	_	Amounts Due in One Year
Governmental activities:									
Energy conservation bonds	\$	345,000	\$ -	\$	(50,000)	\$	295,000	\$	55,000
Certificates of participation		11,750,000	-		(225,000)		11,525,000		235,000
Capital lease obligations		100,741	75,449		(48,498)		127,692		37,930
Pollution remediation		46,906	-		(46,906)		-		-
Compensated absences		1,483,467	 236,927		(362,036)		1,358,358		312,380
Total long-term obligations,									
governmental activities	\$	13,726,114	\$ 312,376	\$	(732,440)		13,306,050	\$	640,310
Less: Unamortized discount						_	(178,417)		
Total per statement of net asset	S					\$	13,127,633		

Compensated absences will be paid from the fund from which the employee is paid, which for the District is primarily the general fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

### D. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2011, are a voted debt margin of \$190,329,513 (including available funds of \$784,691) and an unvoted debt margin of \$1,939,109.

### **NOTE 11 - RISK MANAGEMENT**

### A. Property and Liability

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, error and omissions, injuries to employees and natural disasters. The District contracted with the Schools of Ohio Risk Sharing Authority (SORSA) general liability, school board legal liability, employee benefits liability, auto liability, property, and crime coverages. Commercial general liability has a \$2,000,000 per occurrence, \$4,000,000 aggregate limit. Umbrella coverage of \$4,000,000 per occurrence, \$4,000,000 aggregate limit was provided by (SORSA). Boiler and machinery coverage was provided by (SORSA) in the amount of \$50,000,000. Crime coverage is also provided with a limit of \$100,000 for public employee dishonesty, forgery, computer fraud and money and securities.

Vehicles are covered by (SORSA) and carry an Actual Cash Value (ACV) physical damage. Automobile liability has a \$512,345 combined single limit of liability. The aforementioned umbrella policy is above the auto as well.

School leader's errors and omissions policy is provided by (SORSA) in the amount of \$6,000,000 per occurrence, \$6,000,000 aggregate limit, with a \$1,000 deductible for each wrongful act.

The District provides \$40,000 and 2.5 times their salary in life insurance and accidental death and dismemberment insurance to its general employees and to its administrators, respectively, through Madison National Life Insurance.

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant reduction in coverage from the prior year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 11 - RISK MANAGEMENT - (Continued)**

### B. Employee Health

The District has elected to provide employee medical/surgical benefits through a self-insured program. The District maintains a self-insurance internal service fund to account for and finance its uninsured risk of loss in this program. This plan provides a medical/surgical plan, with a \$150 single and \$300 family deductible per year. The plan also provides dental care. A third-party administrator, Employee Benefits Management Corporation, reviews and pays all claims. The administrator purchases stop-loss coverage of \$35,000 per employee. The District pays into the self-insurance internal service fund \$1,169 for family coverage and \$556 for individual coverage per employee per month, with the employee contributing \$300 per year and the Board of Education paying the remainder. This premium is paid by the fund that pays the salary for the employee and is based on historical cost information.

The claims liability of \$309,887 reported in the fund at June 30, 2011 is based on the requirements of Governmental Accounting Standards Board Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims cost, including estimates of cost relating to incurred but not reported claims, be reported. Changes in the fund's claims liability for fiscal year 2011 and the prior fiscal year follows:

	Balance at	Current Year	Claim	Balance at
<u>Year</u>	Beginning of Year	<u>Claims</u>	<u>Payments</u>	End of Year
2011 2010	\$ 263,151 186.044	\$ 3,044,847 2,572,012	\$ (2,998,111) (2,494,905)	\$ 309,887 263,151

Post employment health care is provided to plan participants or their beneficiaries through the respective retirement systems discussed in Note 13. As such, no funding provisions are required by the District.

### C. Workers' Compensation

The District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool. The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. Participants of the Plan are placed in tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the State based on the rate for its Plan tier rather than its individual rate. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. Sheakley Uniservice, Inc. provides administrative cost control and actuarial services to the Plan.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 12 - PENSION PLANS**

### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement, disability, survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <a href="https://www.ohsers.org">www.ohsers.org</a>, under "Media/Financial Reports".

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2011, 11.77 percent and 0.04 percent of annual covered salary was the portion used to fund pension obligations and death benefits, respectively. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations and death benefits to SERS for the fiscal years ended June 30, 2011, 2010 and 2009 were \$312,289, \$328,961 and \$230,450, respectively; 100 percent has been contributed for fiscal years 2011, 2010 and 2009.

### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org, under "Publications".

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 12 - PENSION PLANS - (Continued)**

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2011, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2011, 2010 and 2009 were \$1,128,261, \$1,109,374 and \$1,122,335, respectively; 100 percent has been contributed for fiscal years 2011, 2010 and 2009. Contributions to the DC and Combined Plans for fiscal year 2011 were \$55,152 made by the District and \$39,394 made by the plan members.

### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2011, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

### **NOTE 13 - POSTEMPLOYMENT BENEFITS**

### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Section 3309.69 of the Ohio Revised Code. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2011 was \$96.40 and SERS' reimbursement to retirees was \$45.50. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under "Media/Financial Reports".

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2011, 1.43 percent of covered payroll was allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the statewide SERS-covered payroll for the health care surcharge. For fiscal year 2011, the actuarially determined amount was \$35,800.

Active members do not contribute to the postemployment benefit plans. The Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2011, 2010 and 2009 were \$90,466, \$62,633 and \$153,368, respectively; 100 percent has been contributed for fiscal years 2011, 2010 and 2009.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2011, this actuarially required allocation was 0.76 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2011, 2010, and 2009 were \$20,096, \$19,563 and \$19,014, respectively; 100 percent has been contributed for fiscal years 2011, 2010 and 2009.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a>, under "Publications" or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2011, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2011, 2010 and 2009 were \$86,789, \$85,336 and \$86,333, respectively; 100 percent has been contributed for fiscal years 2011, 2010 and 2009.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTE 14 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis):
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

### **Net Change in Fund Balance**

	General fund
Budget basis	\$ (1,045,037)
Net adjustment for revenue accruals	(461,143)
Net adjustment for expenditure accruals	(100,311)
Net adjustment for other sources/uses	273,100
Funds budgeted elsewhere	(7,212)
Adjustment for encumbrances	470,000
GAAP basis	<u>\$ (870,603)</u>

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the uniform school supplies fund, special rotary fund, rotary fund, public school support fund and portions of the special trust fund.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 15 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

### B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

### **NOTE 16 - SET-ASIDES**

The District is required by State statute to annually set-aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. These amounts must be carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for textbooks and capital improvements. Disclosure of this information is required by State statute.

	_Textl	ooks_	_	apital ovements
Set-aside balance June 30, 2010	\$	-	\$	-
Current year set-aside requirement	20	06,942		206,942
Contributions in excess of the current fiscal year set-aside requirement		-		-
Current year qualifying expenditures	(5)	11,043)	(	(360,384)
Excess qualified expenditures from prior years	(2,8	73,583)		-
Current year offsets		-	(	(925,360)
Waiver granted by ODE		-		-
Prior year offset from bond proceeds				
Total	\$ (3,1	77,684)	\$ (1,	,078,802)
Balance carried forward to fiscal year 2012	\$	<u>-</u>	\$	
Set-aside balance June 30, 2011	\$		\$	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### **NOTE 16 - SET-ASIDES - (Continued)**

The District had qualifying disbursements and offsets during the fiscal year that reduced the textbook set-aside amount to below zero. Effective July 1, 2011, the textbook set-aside is no longer required and has been removed from existing law. This negative balance is therefore not being presented as being carried forward to the future fiscal year. During fiscal year 2009, the District issued \$11,970,000 in capital related school improvement certificates of participation. These proceeds may be used to reduce the capital improvements set-aside amount to below zero for future years. The amount presented for prior year offset from debt proceeds is limited to an amount needed to reduce the capital improvements set-aside balance to \$0. The District is responsible for tracking the amount of proceeds that may be used as an offset in future periods, which was \$11,970,000 at June 30, 2011.

### **NOTE 17 - CONTRACTUAL COMMITMENTS**

As a result of the OSFC Project that was in progress at June 30, 2011, the District had the following outstanding contractual commitments at fiscal year end:

	Contract		Amount	Amount	
Vendor	Amoun	ı <u>t _</u>	Expended	Outstanding	
Lawhon & Associates, Inc.	\$ 25	\$,303	(15,277	7) \$ 10,026	6
Gandee & Associates, Inc.	87	,811	(73,073	3) 14,738	8
Adena Corporation	1,541	,000	(841,140	0) 699,860	0
BCU Electric	993	3,154	(58,309	934,845	5
Crawford Mechanical Services	1,224	,500	(852,980	371,520	0
J&F Construction	9,095	,450	(5,604,881	3,490,569	9
S.A. Communale	406	5,800	(285,800	121,000	0
Vaughn Industries, LLC	6,853	,000	(5,261,861	1,591,139	9
Southeastern Security Corp.	1,476	,619	(1,017,478	3) 459,14	1
Contract Source	112	2,011	(28,621	1) 83,390	0
Tom Sexton & Associates	70	0,000	(23,474	46,520	6
Continental Office Environment	461	,065	(246,915	5) 214,150	0
Louis R Polster Co.	669	0,000	(95,824	4) 573,176	6
Four Seasons Environmental, Inc.	161	,700	(41,031	120,669	9
Key Blue Prints	63	3,987	(51,364	12,623	3
Jeffrey Carr Construction, Inc.	1,209	,615	(1,164,660	<u>(44,955</u> )	5
Total Contractual Commitments	\$ 24,451	,015 \$	(15,662,688	<u>\$ 8,788,327</u>	7

### **NOTE 18 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	`	Year-End		
<u>Fund</u>	Encumbrances			
General fund	\$	363,589		
Classroom facilities		7,192,752		
Other governmental		900,619		
Total	\$	8,456,960		

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Focused on Your Future.

December 29, 2011

The Board of Education Pioneer Career and Technology Center Richland County 27 Ryan Road Shelby, OH 44875

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Pioneer Career and Technology Center, a joint vocational school district (the District), as of and for the year ended June 30, 2011, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 29, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control over Financial Reporting**

Management of the District is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying *schedule of findings*, we identified a certain deficiency in internal control over financial reporting that we consider to be a material weakness and another deficiency that we consider to be a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying *schedule of findings* as finding 2011-001 to be a material weakness.

Pioneer Career and Technology Center Report on Internal Control over Financial Reporting And on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards Page 2 of 2

A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying *schedule of findings* as finding 2011-002 to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated December 29, 2011.

The District's response to the findings identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Lea & Casociates, Inc.



Focused on Your Future.

December 29, 2011

The Board of Education Pioneer Career and Technology Center Richland County 27 Ryan Road Shelby, OH 44875

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

#### Compliance

We have audited the compliance of Pioneer Career and Technology Center, a joint vocational school district, (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, *Compliance Supplement* that could have a direct and material effect on its major federal program for the year ended June 30, 2011. The District's major federal program is identified in the summary of auditor's results section of the accompanying *schedule of findings*. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that are could have a direct and material effect on its major federal program for the year ended June 30, 2011.

Pioneer Career and Technology Center Report on Compliance with Requirements that Could Have a Direct and Material Effect on Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133 Page 2 of 2

### **Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

Lea & Associates, Inc.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Cash Assistance:         School Breakfast Program         10.553         N/A         29,122           National School Lunch Program         10.555         N/A         132,409         1           Cash Assistance Subtotal         161,531         1           Total Child Nutrition Cluster         177,439         1           Total U.S. Department of Agriculture         177,439         1           Institute of Museum and Library Services           Direct Program:           Grants to States         45.310         2010         128,857           U. S. Department of Education           Direct Program:           Federal Pell Grant Program         84.063         2011         72,704           Passed through the Ohio Department of Education:           Vocational Education - Basic Grants to States         84.048         2010         41           Vocational Education - Basic Grants to States         84.048         2011         301,050         2           Total Passed through the Madison Local School District:           Vocational Education - Basic Grants to States         84.048         2011         26,849	
Passed Through Ohio Department of Education:   Child Nutrition Cluster:   Non-Cash Assistance:   National School Lunch Program   10.555   N/A   15,908   \$     Cash Assistance:   School Breakfast Program   10.553   N/A   29,122   National School Lunch Program   10.555   N/A   132,409   1     Cash Assistance Subtotal   10.555   N/A   132,409   1     Cash Assistance Subtotal   10.555   N/A   132,409   1     Total Child Nutrition Cluster   177,439   1     Total U.S. Department of Agriculture   177,439   1     Institute of Museum and Library Services     Direct Program:   Grants to States   45.310   2010   128,857     Total Institute of Museum and Library Services   128,857     U.S. Department of Education     Direct Program:   Federal Pell Grant Program   84.063   2011   72,704     Passed through the Ohio Department of Education:     Vocational Education - Basic Grants to States   84.048   2010   41     Vocational Education - Basic Grants to States   84.048   2011   301,050   2     Total Passed through the Ohio Department of Education     Passed through the Madison Local School District:     Vocational Education - Basic Grants to States   84.048   2011   301,050   2     Passed through the Madison Local School District:     Vocational Education - Basic Grants to States   84.048   2011   301,050   2     Passed through the Madison Local School District:     Vocational Education - Basic Grants to States   84.048   2011   26,849	
Non-Cash Assistance:   National School Lunch Program   10.555   N/A   \$ 15,908   \$	
National School Lunch Program	
Cash Assistance:   School Breakfast Program   10.553   N/A   29,122     National School Lunch Program   10.555   N/A   132,409   1     Cash Assistance Subtotal   161,531   1     Total Child Nutrition Cluster   177,439   1     Total U.S. Department of Agriculture   177,439   1     Institute of Museum and Library Services     Direct Program:   Grants to States   45.310   2010   128,857     Total Institute of Museum and Library Services   128,857     U.S. Department of Education     Direct Program:   Federal Pell Grant Program   84.063   2011   72,704     Passed through the Ohio Department of Education:     Vocational Education - Basic Grants to States   84.048   2010   41     Vocational Education - Basic Grants to States   84.048   2011   301,050   2     Total Passed through the Ohio Department of Education   301,091   2     Passed through the Madison Local School District:     Vocational Education - Basic Grants to States   84.048   2011   26,849     Passed through the Madison Local School District:     Vocational Education - Basic Grants to States   84.048   2011   26,849     Passed through the Madison Local School District:     Vocational Education - Basic Grants to States   84.048   2011   26,849	
School Breakfast Program	15,908
National School Lunch Program	
Total Child Nutrition Cluster  Total U.S. Department of Agriculture  Institute of Museum and Library Services  Direct Program: Grants to States  45.310  U.S. Department of Education  Direct Program: Federal Pell Grant Program  84.063  Passed through the Ohio Department of Education: Vocational Education - Basic Grants to States  Passed through the Ohio Department of Education  Passed through the Madison Local School District: Vocational Education - Basic Grants to States  Passed through the Madison Local School District: Vocational Education - Basic Grants to States  Passed through the Madison Local School District: Vocational Education - Basic Grants to States  84.048  2011  26,849	29,122
Total Child Nutrition Cluster  Total U.S. Department of Agriculture  Institute of Museum and Library Services  Direct Program: Grants to States  45.310 2010 128,857  Total Institute of Museum and Library Services  128,857  U.S. Department of Education Direct Program: Federal Pell Grant Program  Federal Pell Grant Program  Vocational Education - Basic Grants to States  84.048 2010 41  Vocational Education - Basic Grants to States  Total Passed through the Ohio Department of Education:  Passed through the Ohio Department of Education  10. 20. 20. 20. 20. 20. 20. 20. 20. 20. 2	32,409
Institute of Museum and Library Services  Direct Program: Grants to States 45.310 2010 128,857  Total Institute of Museum and Library Services 128,857  U.S. Department of Education Direct Program: Federal Pell Grant Program 84.063 2011 72,704  Passed through the Ohio Department of Education: Vocational Education - Basic Grants to States 84.048 2010 41 Vocational Education - Basic Grants to States 84.048 2011 301,050 2  Total Passed through the Ohio Department of Education:  Vocational Education - Basic Grants to States 84.048 2011 301,050 2  Passed through the Ohio Department of Education  Passed through the Madison Local School District: Vocational Education - Basic Grants to States 84.048 2011 26,849	51,531
Institute of Museum and Library Services  Direct Program: Grants to States 45.310 2010 128,857  Total Institute of Museum and Library Services 128,857  U. S. Department of Education Direct Program: Federal Pell Grant Program 84.063 2011 72,704  Passed through the Ohio Department of Education: Vocational Education - Basic Grants to States 84.048 2010 41 Vocational Education - Basic Grants to States 84.048 2011 301,050 2  Total Passed through the Ohio Department of Education  Passed through the Madison Local School District: Vocational Education - Basic Grants to States 84.048 2011 26,849	77,439
Direct Program: Grants to States  45.310  2010  128,857  Total Institute of Museum and Library Services  128,857  U. S. Department of Education Direct Program: Federal Pell Grant Program  84.063  2011  72,704  Passed through the Ohio Department of Education: Vocational Education - Basic Grants to States 45.310  84.063  2011  72,704  Passed through the Ohio Department of Education: Vocational Education - Basic Grants to States 84.048  2010  41  Vocational Education - Basic Grants to States 84.048  2011  301,050  2  Passed through the Ohio Department of Education  Passed through the Madison Local School District: Vocational Education - Basic Grants to States 84.048  2011  26,849	77,439
Grants to States 45.310 2010 128,857  Total Institute of Museum and Library Services 128,857  U. S. Department of Education  Direct Program: Federal Pell Grant Program 84.063 2011 72,704  Passed through the Ohio Department of Education: Vocational Education - Basic Grants to States 84.048 2010 41 Vocational Education - Basic Grants to States 84.048 2011 301,050 2  Total Passed through the Ohio Department of Education  Passed through the Madison Local School District: Vocational Education - Basic Grants to States 84.048 2011 26,849	
Total Institute of Museum and Library Services  U. S. Department of Education  Direct Program: Federal Pell Grant Program  84.063 2011 72,704  Passed through the Ohio Department of Education: Vocational Education - Basic Grants to States 84.048 2010 41 Vocational Education - Basic Grants to States 84.048 2011 301,050 2  Total Passed through the Ohio Department of Education  Passed through the Madison Local School District: Vocational Education - Basic Grants to States 84.048 2011 26,849	
U. S. Department of Education  Direct Program: Federal Pell Grant Program 84.063 2011 72,704  Passed through the Ohio Department of Education: Vocational Education - Basic Grants to States 84.048 2010 41 Vocational Education - Basic Grants to States 84.048 2011 301,050 2  Total Passed through the Ohio Department of Education 301,091 2  Passed through the Madison Local School District: Vocational Education - Basic Grants to States 84.048 2011 26,849	35,774
Direct Program: Federal Pell Grant Program  84.063  2011  72,704  Passed through the Ohio Department of Education: Vocational Education - Basic Grants to States Vocational Education - Basic Grants to States 84.048  2010  41  Vocational Education - Basic Grants to States 84.048  2011  301,050  2  Total Passed through the Ohio Department of Education  Passed through the Madison Local School District: Vocational Education - Basic Grants to States  84.048  2011  26,849	35,774
Federal Pell Grant Program  84.063  2011  72,704  Passed through the Ohio Department of Education:  Vocational Education - Basic Grants to States  Vocational Education - Basic Grants to States  84.048  2010  41  Vocational Education - Basic Grants to States  84.048  2011  301,050  2  Passed through the Ohio Department of Education  Passed through the Madison Local School District:  Vocational Education - Basic Grants to States  84.048  2011  26,849	
Passed through the Ohio Department of Education:  Vocational Education - Basic Grants to States 84.048 2010 41  Vocational Education - Basic Grants to States 84.048 2011 301,050 2  Total Passed through the Ohio Department of Education 301,091 2  Passed through the Madison Local School District:  Vocational Education - Basic Grants to States 84.048 2011 26,849	
Vocational Education - Basic Grants to States84.048201041Vocational Education - Basic Grants to States84.0482011301,0502Total Passed through the Ohio Department of Education301,0912Passed through the Madison Local School District: Vocational Education - Basic Grants to States	72,704
Vocational Education - Basic Grants to States84.0482011301,0502Total Passed through the Ohio Department of Education301,0912Passed through the Madison Local School District: Vocational Education - Basic Grants to States84.048201126,849	
Total Passed through the Ohio Department of Education 301,091 2  Passed through the Madison Local School District:  Vocational Education - Basic Grants to States 84.048 2011 26,849	-
Passed through the Madison Local School District:  Vocational Education - Basic Grants to States  84.048  2011  26,849	77,313
Vocational Education - Basic Grants to States 84.048 2011 26,849	77,313
77.1V ( 151.4) D. G. ( 17.4)	26,849
Total Vocational Education - Basic Grants to States 327,940 3	04,162
Passed through the Ohio Department of Education:	
Title II-A - Improving Teacher Quality 84.367 2010 3,680	777
Title II-A - Improving Teacher Quality 84.367 2011 2,428	10,385
Total Title II-A - Improving Teacher Quality 6,108	11,162
Total U.S. Department of Education 406,752 3	38,028
Total Federal Assistance \$ 713,048 \$ 6	01,241

### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### Note A – Significant Accounting Policies

The accompanying Schedule of Expenditures of Federal Awards summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **Note B - Child Nutrition Cluster**

Federal money commingled with state subsidy reimbursements. It is assumed federal monies are expended first.

### **Note C – Food Donation Program**

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance and related expenditures are reported in this schedule at the value of the commodities received as assessed by the U.S. Department of Agriculture (entitlement value).

#### **Note D - Transfers**

The District generally must spend Federal assistance within 15 months of receipt (funds must be obligated by June 30 and spent by September 30). However, with Ohio Department of Education's (ODE) approval, a District can transfer unspent Federal assistance to the succeeding year, thus allowing the District a total of 27 months to spend the assistance. During fiscal year 2011, ODE authorized a transfer from program year 2010 to 2011 for CFDA #84.367, Title II-A Improving Teacher Quality for \$1,426.

### SCHEDULE OF FINDINGS OMB CIRCULAR A-133, SECTION .505 JUNE 30, 2011

### 1. SUMMARY OF AUDITOR'S RESULTS

(d) (1) (i)	Type of Financial Statement Opinion	Unqualified	
(d) (1) (ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	Yes	
(d) (1) (ii)	Were there any other significant deficiency conditions reported at the financial statement level (GAGAS)?	Yes	
(d) (1) (iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	No	
(d) (1) (iv)	Was there any material internal control weakness conditions reported for major federal programs?	No	
(d) (1) (iv)	Were there any other significant deficiencies reported for major federal programs?	No	
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unqualified	
(d) (1) (vi)	Are there any reportable findings under Section .510?	No	
(d) (1) (vii)	Major Programs (list): Vocational Education	CFDA #84.048	
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: All others	
(d) (1) (ix)	Low Risk Auditee?	No	

SCHEDULE OF FINDINGS OMB CIRCULAR A-133, SECTION .505 JUNE 30, 2011

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number: 2011-001 – Material Weakness

**Criteria:** The American Institute of Certified Public Accountants (AICPA) establishes auditing standards generally accepted in the United States that certified public accountants and government auditors must follow in conducting audits of state and local governments. SAS No. 115 establishes standards, responsibilities and guidance for auditors during a financial statement audit engagement for identifying and evaluating a client's internal control over financial reporting. This new standard requires the audit to report *in writing* to management and the governing body any control deficiencies found during the audit that are considered significant deficiencies and/or material weaknesses. To this end, SAS No. 115 lists specific control deficiencies that should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

**Condition:** As a result of our audit, we identified a material misstatement in the District's financial statements. These amounts have been subsequently reported in the audited financial statements.

**Cause:** The factor that resulted in the adjustments to the financial statements were progress payments related to the Ohio Schools Facilities project that were not properly captured as a contracts payable for fiscal year 2011 nor reported as construction in progress.

**Effect:** The above condition resulted in audit adjustments to the original financial statements presented for audit to correct the understatement of contracts payable and correlating construction in progress account.

**Recommendation:** It is recommended that the District improve controls over cutoff procedures, with an emphasis on the Ohio Schools Facility Commission expenditures, to reduce the opportunity for misstatements in the financial statements.

**Client Response:** In the future management will review payments made from construction project funds after fiscal year end to ensure any payments made relating to prior fiscal year services are being picked up on reports utilized from the District's system to determine contracts payable. Possible payables will be reviewed by construction managers to ensure the payments or portions of payments specifically related to prior fiscal year services.

Finding Number: 2011-002 – Significant Deficiency

**Criteria:** The American Institute of Certified Public Accountants (AICPA) establishes auditing standards generally accepted in the United States that certified public accountants and government auditors must follow in conducting audits of state and local governments. SAS No. 115 establishes standards, responsibilities and guidance for auditors during a financial statement audit engagement for identifying and evaluating a client's internal control over financial reporting. This new standard requires the audit to report *in writing* to management and the governing body any control deficiencies found during the audit that are considered significant deficiencies and/or material weaknesses. To this end, SAS No. 115 lists specific control deficiencies that should be regarded as at least a significant deficiency in internal control.

**Condition:** The District posted an adult vocational education receipt, intended for the adult education fund for unrestricted grants-in-aid, as a reduction to non-instruction salary expenditures for data processing services in the computer network fund.

SCHEDULE OF FINDINGS OMB CIRCULAR A-133, SECTION .505 JUNE 30, 2011

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

**Finding Number:** 2011-002 – Significant Deficiency (Continued)

Cause: Ohio Board of Regents electronically deposits state drawdowns related to adult vocational education directly into the District's bank account. The receipt was identified during the District's monthly bank reconciliation process; however, the description of this receipt was not easily discernible based on the electronic funds transfer (EFT) description and the District's lack of investigation into this receipt resulted in improper recording. This is also indicative of the absence of reconciling between estimated revenue based on grant awards to the actual revenue collected. If this reconciliation was performed, the May 2011 receipt would have been discovered as not received, prompting further investigation. Although immaterial to the financial statements, there are multiple transactions that are received in this manner that could result in misstatement of the financial statements. In addition, there are no compensating controls to reduce this risk.

**Effect:** As a result, revenues and expenditures were understated in the District's cash basis ledgers and cash balances were incorrect for the two impacted funds. The District's general ledger was subsequently updated to record the receipt and eliminate the reduction to expenditures in the appropriate funds.

**Recommendation:** It is recommended that the District spend adequate time investigating unfamiliar deposits and any reconciling items during the bank reconciliation process as well as implement controls to compare estimated revenues to actual receipts, especially for grants. Depending on the frequency of deposits, it may be necessary to reconcile receipts on more frequent basis, such as daily or weekly.

**Client Response:** In the future, EFT's that cannot be identified during month end closing will be posted to a miscellaneous revenue account until such time as it can be identified and posted to the proper revenue account. This can be facilitated by more frequent grant reconciliation.

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None noted.

# SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2011

Finding Number	Finding Summary	Fully Corrected?	Corrected, Significantly Different Corrective Action Taken or Finding No Longer Valid Explain
2010-001	Material violation of ORC 5705.41(D)	No	Partially Corrected, reported in management letter
2010-002	Internal Controls over Financial Reporting	No	Similar comment repeated as Finding Number 2011-001



Focused on Your Future.

December 29, 2011

The Board of Education Pioneer Career and Technology Center Richland County 27 Ryan Road Shelby, OH 44875

#### INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURE

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether Pioneer Career and Technology Center (the District) has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

We noted the Board amended its anti-harassment policy at its meeting on November 21, 2011, to include violence within a dating relationship within its definition of harassment, intimidation or bullying.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Lea & Associates, Inc.





### PIONEER CAREER AND TECHNOLOGY CENTER

### **RICHLAND COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 3, 2012