Financial Condition
Ross County
Single Audit
For the Year Ended December 31, 2011



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Board of Commissioners Ross County 2 North Paint Street Chillicothe, Ohio 45601

We have reviewed the *Independent Auditor's Report* of Ross County, prepared by Millhuff-Stang, CPA, Inc., for the audit period January 1, 2011 through December 31, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Ross County is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

September 10, 2012



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Ross County Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2011

Federal Grantor/Pass-Through Grantor/Program Title	CFDA	Pass-Through Entity or Grant Number	Disbursements
U.S. Department of Agriculture			
Passed through Ohio Department of Job and Family Services:			
Supplemental Nutrition Assistance Program Cluster:			
FSET/FAET	10.561 10.561	G-1011-11-5180 G-1011-11-5180	\$31,043
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	G-1011-11-5180	461,678
Total U.S. Department of Agriculture			492,721
U.S. Department of Housing and Urban Development			
Passed through Ohio Department of Development:		D 777.00 1007.1	
Community Development Block Grant/State's Program Community Development Block Grant/State's Program	14.228 14.228	B-W-09-1CN-1 B-F-09-1CN-1	116,480 44,466
Community Development Block Grant/State's Program	14.228	B-F-10-1CN-1	191,922
Community Development Block Grant/State's Program	14.228	B-Z-08-1CN-1	45,741
Community Development Block Grant/State's Program (CHIP)	14.228	B-C-10-1CN-1	96,497
Total Community Development Block Grant			495,106
HOME Investment Partnerships Program (CHIP)	14.239	B-C-10-1CN-2	39,800
Direct:			
Economic Development Initiative-Special Project, Neighborhood Initiative and Miscellaneous Grants	14.251	B-04-SP-OH-0592	15,219
Economic Development Initiative-Special Project, Neighborhood Initiative and Miscellaneous Grants Total Economic Development Initiative	14.251	B-06-SP-OH-0774	50,856 66,075
Total U.S. Department of Housing and Urban Development			600.981
U.S. Department of Justice			
Passed through the Ohio Office of the Attorney General:			
Crime Victim Assistance	16.575	2011-VAGENE279	49,354
Crime Victim Assistance	16.575	2011-SAGENE279	4,690
Crime Victim Assistance	16.575	2012-VAGENE279	13,052
Crime Victim Assistance	16.575	2012-SAGENE279	1,057
Total Crime Victim Assistance			68,153
Passed through the Ohio Office of Criminal Justice Services:			
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2010-JG-A01-6494	83,500
Edward Byrne Memorial Justice Assistance Grant Program Total Edward Byrne Memorial Justice Assistance Grant Program	16.738	2009-JG-OPD-3738	14,999 98,499
Total U.S. Department of Justice			166,652
			,
U.S. Department of Labor  Passed through the Area 20/21 Workforce Investment Board:			
Workforce Investment Act Cluster:			
WIA Adult Program	17.258	31-6400-085	145,661
WIA Adult Program-Administration	17.258	31-6400-085	24,938
ARRA-Ohio Learning Accounts	17.258	31-6400-085	280
Total WIA Adult Program			170,879
WIA Youth Activities	17.259	31-6400-085	200,699
WIA Youth Activities-Administration	17.259	31-6400-085	3,420
Total WIA Youth Activities			204,119
WIA Dislocated Workers	17.260	31-6400-085	37,324
WIA Dislocated Workers-Administration	17.260	31-6400-085	2,083
ARRA-WIA Dislocated Workers Total WIA Dislocated Workers	17.260	31-6400-085	20,122 59,529
Workforce Investment Act (WIA) National Emergency Grants	17.277	31-6400-085	19,719
WIA Dislocated Worker Formula Grants	17.278	31-6400-085	159,374
WIA Dislocated Worker Formula Grants-Administration Total WIA Dislocated Worker Formula Grants	17.278	31-6400-085	10,441 169,815
Total U.S. Department of Labor			624,061

### Ross County Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2011

For the Year Ended December 3		Pass-Through Entity or	
Federal Grantor/Pass-Through Grantor/Program Title	CFDA	Grant Number	Disbursements
U.S. Department of Transportation			
Direct from U.S. Department of Transportation: Airport Improvement Program	20.106	N/A	\$478
Airport Improvement Program	20.106	N/A	14,737
Total Airport Improvement Program			15,215
Passed through Ohio Department of Transportation:	20 205	DID #21250	02.764
Highway Planning and Construction Highway Planning and Construction	20.205 20.205	PID #21250 PID #87270	92,764 96,588
Highway Planning and Construction	20.205	PID #87450	15,177
Highway Planning and Construction Highway Planning and Construction	20.205 20.205	PID #88870 PID #90189	75,011 7,592
Highway Planning and Construction	20.205	PID #81862	38,335
Total Highway Planning and Construction			325,467
Total U.S. Department of Transportation			340,682
U.S. Department of Education			
Passed through Ohio Department of Education: Special Education Cluster:			
Special Education-Grants to States	84.027	066225-3MD0-2009/2010	57,575
Special Education-Preschool Grants Total Special Education Cluster	84.173	066225-3C50-2009/2010	15,716 73,291
		<del>-</del>	
Total U.S. Department of Education			73,291
U.S. Department of Health and Human Services Passed through Ohio Department of Developmental Disabilities:			
Social Services Block Grant	93.667	G-1011-11-5180	55,058
Medical Assistance Program-MAC	93.778	G-1011-11-5180	166,088
ARRA-eFMAP-Medical Assistance Program	93.778	G-1011-11-5180	27,428
Total Medical Assistance Program			193,516
Passed through Ohio Department of Job & Family Services: Promoting Safe and Stable Families	93.556	G-1011-11-5180	65,522
_			
Temporary Assistance for Needy Families	93.558	G-1011-11-5180	1,666,517
Community-Based Child Abuse Prevention Grant	93.590	G-1011-11-5180	1,788
Stephanie Tubbs Jones Child Welfare Services Program	93.645	G-1011-11-5180	38,287
IV-E Admin and Training Payment	93.658	G-1011-11-5180	395,194
IV-E Foster Care Maintenance ARRA-IV-E Foster Care Maintenance	93.658 93.658	G-1011-11-5180 G-1011-11-5180	742,086 9,344
Total Foster Care-Title IV-E		_	1,146,624
Adoption Assistance	93.659	G-1011-11-5180	180,856
Chaffee Foster Care Independence Program	93.674	G-1011-11-5180	5,797
Child Care Cluster:			
Child Care and Development Block Grant	93.575	G-1011-11-5180	13,735
Child Care Mandatory and Matching Funds of the Child Care and Development Fund Total Child Care Cluster	93.596	G-1011-11-5180	119,923 133,658
Social Services Block Grant	93.667	G-1011-11-5180	1,146,784
Child Support Enforcement	93.563	G-1011-11-5180	791,240
Children's Health Insurance Program	93.767	G-1011-11-5180	1,641
Medical Assistance Program	93.778	G-1011-11-5180	792,136
Passed through the Ohio Secretary of State: Voting Access for Individuals with Disabilities-Grants to States	93.617	N/A	8,380
Total U.S. Department of Education			6,227,804
U.S. Department of Homeland Security			
Passed through Ohio Department of Public Safety-Emergency Management Agency: Disaster Grants-Public Assistance (Presidentially Declared Disasters)	97.036	FEMA-4002-DR-141-10999	94,251
Emergency Management Performance Grants	97.042	2011-EP-00003-S01	58,233
Homeland Security Grant Program	97.067	2008-GE-T8-0025	22,230
Homeland Security Grant Program	97.067	2009-SS-T9-0089	69,098
Homeland Security Grant Program Total Homeland Security Grant Program	97.067	2010-SS-T0-0012	87,870 179,198
		-	<u> </u>
Total U.S. Department of Homeland Security			331,682

### Ross County Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2011

Federal Grantor/Pass-Through Grantor/Program Title	CFDA	Pass-Through Entity or Grant Number	Disbursements
U.S. Election Assistance Commission Passed through the Ohio Secretary of State: Help America Vote Act Requirements Payments	90.401	N/A	\$1,913
Total U.S. Election Assistance Commission			1,913
Total Federal Awards Expenditures			\$8,859,787

Total accompanying notes are an integral part of this schedule.

### **Ross County Financial Condition**

Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2011

### Note 1 – Significant Accounting Policies

The accompanying schedule of expenditures of federal awards (the schedule) summarizes activity of the County's federal award programs. The schedule has been prepared on the cash basis of accounting.

### Note 2 – Subrecipients

The County passes through certain federal assistance received from the Ohio Development of Development to the City of Chillicothe, City of Circleville, Pickaway County, and Pike County (subrecipients). As described in Note 1, the County records expenditures of federal awards to these subrecipients when paid in cash.

These subrecipients have certain compliance responsibilities related to administering these federal programs. Under OMB Circular A-133, the County is responsible for monitoring subrecipients to help assure that federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements, and that performance goals are achieved.

### Note 3 – Community Development Block Grant (CDBG) Revolving Loan Programs

The County has established a revolving loan program to provide low-interest loans to businesses to create jobs for persons from low-to-moderate income households. The United States Department of Housing and Urban Development (HUD) grants money for these loans to the County passed through the Ohio Department of Development. The initial loan of this money was recorded as a disbursement on the schedule. Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on the schedule.

These loans are collateralized by mortgages on the property. At December 31, 2011, the gross amount of loans outstanding under this program was \$24,831. There are no delinquent amounts due.

### Note 4 – Matching Requirements

Certain federal programs require that the County contribute non-federal funds (matching funds) to support the federally-funded programs. The County has complied with the matching requirements. The expenditure of non-federal matching funds is not included on the schedule.

### **Note 5 – Medical Assistance Program-MAC**

During the calendar year, the County received a deferred payment from the Ohio Department of Developmental Disabilities (DODD) for the Medicaid program (CFDA #93.778) in the amount of \$150,305. The deferred payment was for Medicaid Administrative Claiming (MAC) and Wavier Administrative Claiming (WAC) expenses the County incurred in prior reporting periods due to an increase of federal funding received by DODD to reimburse these expenses and also due to changes in the County's Medicaid Eligibility Rate (MER) for certain activity codes within MAC/WAC. This revenue is not listed on the County's schedule of expenditures of federal awards since the underlying expenses occurred in prior reporting periods.



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Board of Commissioners Ross County 2 North Paint Street Chillicothe, Ohio 45601

We have audited the financial statements the of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Ross County, Ohio (the County) as of and for the year ended December 31, 2011, and have issued our report thereon dated June 25, 2012, wherein we noted the County has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and GASB Statement No. 59, Financial Instruments Omnibus. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

Management of the County is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined previously.

Ross County, Ohio

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*Page 2

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the County in a separate letter dated June 25, 2012.

This report is intended solely for the information and use of management, the Board of Commissioners, others within the County, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Natalie Millhuff-Stang, CPA

Natahi Whillhuff Stang

President/Owner

Millhuff-Stang, CPA, Inc.

June 25, 2012

Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133

Board of Commissioners Ross County 2 North Paint Street Chillicothe, Ohio 45601

### Compliance

We have audited Ross County, Ohio's, (the County) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2011. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

### **Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

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Ross County, Ohio

Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

### **Internal Control Over Compliance (Continued)**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

### Schedule of Expenditures of Federal Awards

We have audited the financial statements the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the County as of and for the year ended December 31, 2011, and have issued our report thereon dated June 25, 2012, which contained on unqualified opinion on those financial statements, and wherein we noted the County has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and GASB Statement No. 59, Financial Instruments Omnibus. Our audit was conducted for the purpose of forming our opinions on the financial statements that collectively comprise the County's financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

This report is intended solely for the information and use of management, the Board of Commissioners, others within the County, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Natalie Millhuff-Stang, CPA

President/Owner

Millhuff-Stang, CPA, Inc.

Natalii Whillhuff Stanz

August 31, 2012 (except for the Schedule of Expenditures of Federal Awards as to which is dated June 25, 2012)

### **Ross County Financial Condition**

Schedule of Findings and Questioned Costs OMB Circular A-133 Section .505 For the Year Ended December 31, 2011

### Section I – Summary of Auditor's Results

Financial Statements	
Type of financial statement opinion:	Unqualified
Internal control over financial reporting:	Cirquamica
Material weakness(es) identified?	No
Significant deficiency(ies) identified that are not considered to be	No
material weaknesses?	140
Noncompliance material to financial statements noted?	No
Federal Awards	
Internal control over major program(s):	
Material weakness(es) identified?	No
Significant deficiency(ies) identified that are not considered to be	None reported
material weaknesses?	
Type of auditor's report issued on compliance for major programs:	Unqualified
Any auditing findings disclosed that are required to be reported in	No
accordance with section 510(a) of OMB Circular A-133?	
Identification of major program(s):	Social Services Block Grant, CFDA
	#93.667
	Temporary Assistance for Needy
	Families, CFDA #93.558
	Highway Planning and Construction,
	CFDA #20.205
	Foster Care-Title IV-E, CFDA
	#93.658
Dollar threshold used to distinguish between type A and type B programs:	\$300,000
Auditee qualified as low-risk auditee?	Yes

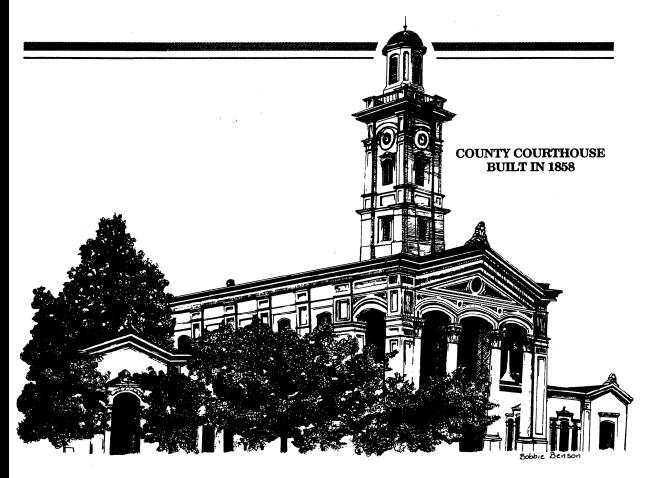
### **Section II – Financial Statement Findings**

None

### Section III – Federal Award Findings and Questioned Costs

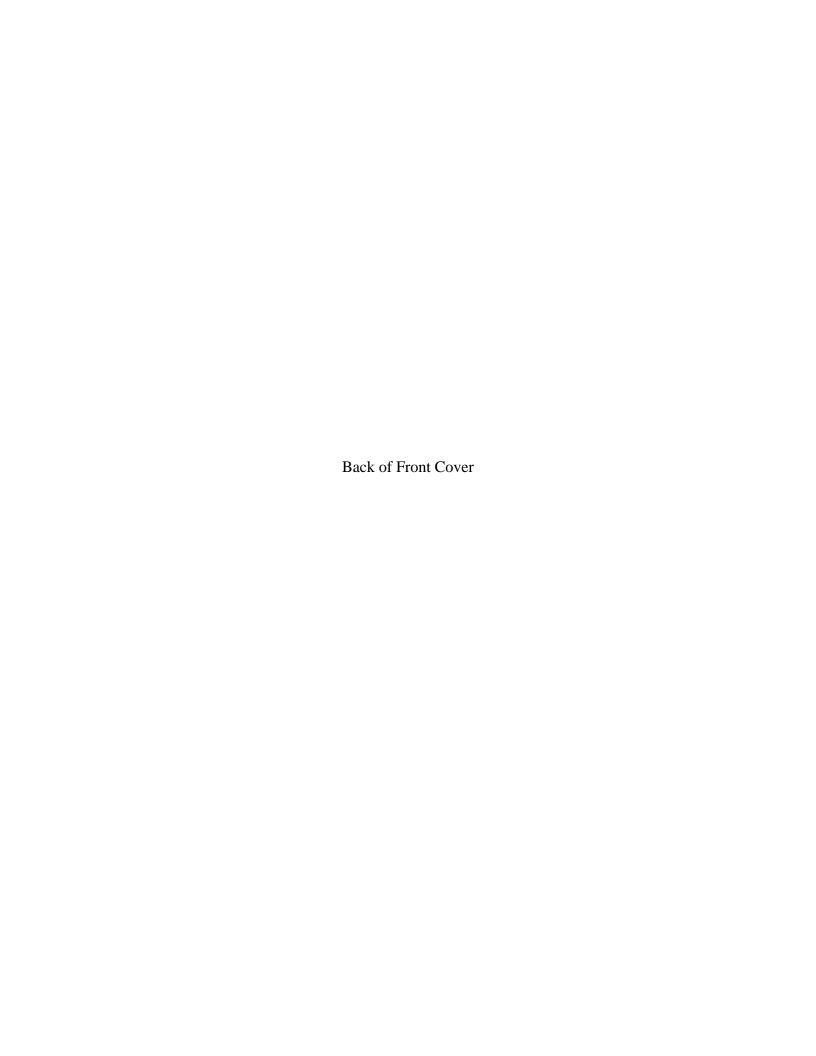
None

# ROSS COUNTY OHIO



Comprehensive Annual Financial Report

For the Year Ended December 31, 2011



# ROSS COUNTY, OHIO

# Comprehensive Annual Financial Report

For the Year Ended December 31, 2011



Prepared by the Ross County Auditor's Office

Stephen A. Neal Ross County Auditor

# Ross County, Ohio Comprehensive Annual Financial Report Table of Contents For the Year Ended December 31, 2011

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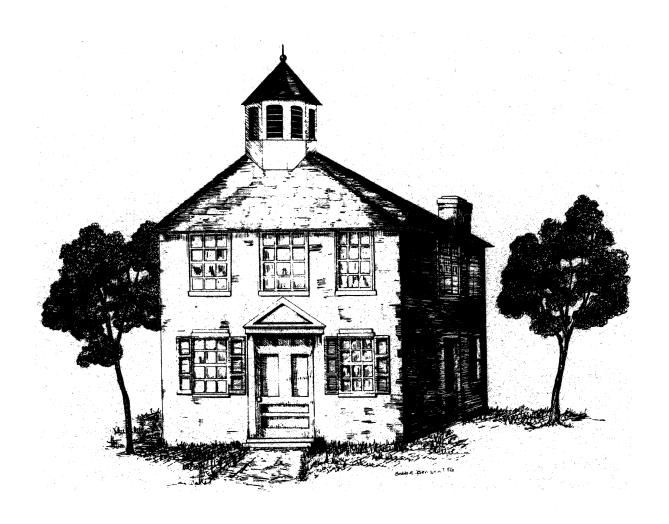
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## INTRODUCTORY SECTION



Ohio's First Statehouse

Built in 1803 in Ross County on the site of the present Courthouse. Razed in 1853





# Auditor of Ross County

### STEPHEN A. NEAL

June 25, 2012

Honorable Citizens of Ross County, Ohio And Ross County Board of Commissioners:

Honorable James M. Caldwell Honorable Frank X. Hirsch Honorable R. Douglas Corcoran

As Auditor of Ross County, Ohio, I am pleased to present the County's Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2011. This report conforms to generally accepted accounting principles as applicable to governmental entities.

The responsibility for the accuracy of the data presented, as well as the completeness and fairness of the presentation including disclosures, rests with the management of the County. The County has a framework of internal controls established to ensure the accuracy of the data presented, as well as the completeness and fairness of the presentation. Because the cost of internal controls should not exceed the anticipated benefits, the controls provide reasonable assurance that the financial statements are free of any material misstatements.

This report provides the necessary information to the taxpayers of Ross County and other interested persons to allow them to gain a clear understanding of the County's financial affairs, as well as provide the management of Ross County with sound financial information for future decision-making.

GAAP requires Management's Discussion and Analysis (MD&A), a narrative introduction, overview, and analysis of the basic financial statements. The MD&A is located in the financial section of this report, following the Independent Auditor's Report. This transmittal letter is designed to compliment the MD&A and should be read in conjunction with it.

The Independent Auditor's Report is located at the front of the financial section of this report and contains an unqualified opinion issued by Millhuff-Stang, CPA, Inc. on the County's financial statements for the year ended December 31, 2011.

### HISTORY, COUNTY ORGANIZATION, AND SERVICES

Ross County was formed on August 20, 1798 by proclamation of Arthur St. Clair, Governor of the Northwest Territory. It included a large part of what is now the State of Ohio. Ross County's huge size was reduced in 1803 by the establishment of Franklin County and then later by the organization of other counties. Ross County was named for James Ross of Allegheny County, Pennsylvania, a close friend of Governor St. Clair; although many thought it should be named after Nathaniel Massie who surveyed the area. In 1800 the capital of the Northwest Territory was moved to Chillicothe, the present county seat. Chillicothe also served as the first capital of the State of Ohio from 1803 until 1816, except for an interval from late 1809 to 1812 when the state legislature met in Zanesville. In 1817, the state capital moved 40 miles north of Chillicothe to Columbus, the State's present capital city, because it was more centrally located. Today, in addition to Chillicothe, Ross County encompasses sixteen townships and six villages. The County includes 693 square miles, the second largest in the state, and has a population of 78,064

according to the 2010 Federal Census. There are 88 counties in the State of Ohio and Ross County ranks 33<sup>rd</sup> in population among these counties.

The County has only those powers conferred upon it by Ohio law. A three-member Board of Commissioners, elected at large in even-numbered years for four-year overlapping terms, serves as the taxing authority, the contracting body and chief administrator of public services for the County. The Board of Commissioners adopts the annual budget and makes the annual appropriations for expenditures of all county monies. Eleven other elected officials and various other appointed department heads manage the internal operations of their respective offices or departments.

The County Auditor is the chief fiscal officer of the County and serves as the tax assessor for the various political subdivisions located within the County. The Auditor is responsible for maintaining all financial records and establishing the taxing rates for personal property and real estate. Once the taxes are collected, the Auditor distributes these tax receipts to the appropriate political subdivisions. No County contract may be entered into or obligation incurred without first receiving the Auditor's certification that funds are available for payment or are in the process of collection. The Auditor is also the central disbursing agent who issues County warrants to make payments to creditors for all liabilities incurred by the County.

The County Treasurer collects local property taxes, is the custodian of all County funds, and is responsible for investing idle funds as prescribed by Ohio law. The other elected officials are the Clerk of Courts, Prosecuting Attorney, Coroner, Engineer, Sheriff, Recorder, and three Common Pleas Court Judges.

Ross County employs 516 people who provide various County services. These services include legislative and executive, judicial, public safety, public works, health, human services, economic development, and other County services.

For financial reporting purposes, the County complies with the provisions of GASB Statement No. 14 as amended by GASB Statement No. 39 in defining the financial reporting entity. The financial reporting entity of the County includes all of the elected officials, organizations, activities and functions that are not legally separate from the County and whose corporate powers the County holds.

The County also serves as fiscal agent for various agencies, boards and commissions; however, the County is not financially accountable for them. Therefore, the operations of these entities will be limited to reflecting only the changes in their assets and liabilities in the agency funds of the County. Note 1 to the financial statements provides a complete discussion of the reporting entity.

### ECONOMIC CONDITIONS AND OUTLOOK

Ross County is located in the south-central portion of the state, approximately 40 miles south of Columbus and 90 miles east of Cincinnati. Connected to major Interstate Highways 70, 71, and 75 via U.S. Routes 23, 35, and 50, Ross County is strategically located for both commercial and industrial development.

Adena Regional Medical Center, a private non-profit health care corporation, is the County's largest employer employing 2,800 people. The County's largest industrial employer is Kenworth Truck Company (Paccar) that employs 2,263 people. Other major employers in Ross County and the number of people employed include the Veteran's Affairs Medical Center (1,464), P. H. Glatfelter Co. (1,226) and two state prisons that employ 1,046 people combined.

Agriculture remains a large contributor to the Ross County economy. According to the latest statistics available from the Ohio Department of Agriculture, nearly \$75 million of agricultural products are produced in the County annually. There are an estimated 1,000 farms containing approximately 215,000 acres of land.

Ross County has experienced steady growth in population. The 2010 population, as determined by the Federal Bureau of the Census, stood at 78,064 people, an increase of 4,719 people or 6.4% from the 2000 Decennial Census count.

Ross County's average unemployment rate stood at 9.9% in 2011, which was down substantially from the 11.5% reported for the previous year. This compares to the national and state annual average unemployment rates of 8.9% and 8.6% respectively.

The retail market in Ross County grew in 2011 as evidenced by the County's 1.5 % sales tax revenues reported in the government-wide statements. The total 2011 County sales tax revenue was \$12,433,761, up \$433,363 or 3.61% from the 2010 sales tax revenue of \$12,000,398. Ross County continues to serve much of southeastern Ohio as a regional shopping hub.

Ross County's rich prehistoric Indian heritage and its prominent place in the development of the Northwest Territory and in Ohio statehood make the County an attractive tourist stop. Major attractions include the outdoor drama Tecumseh, Hopewell Culture National Historical Park, the Adena State Memorial, the Chillicothe Paints Prospect League baseball team, the First Capital District in downtown Chillicothe, and several state parks located in or near Ross County. Collections from the County's 4.25% hotel/motel tax for 2011, which funds the Ross County and Chillicothe Convention and Visitors Bureau (3%) and the Ross County Convention Facilities Authority (1.25%), totaled \$285,798. This was a significant increase of 14.29% from the previous year's total of \$250,053. It is expected that the tourism industry will continue to grow in the future as the overall economy improves due to the efforts of community leaders to promote the area.

Ross County officials are cautiously optimistic about the prospects of long-term economic growth within the County. Having identified economic development as a major priority of the County, the Board of County Commissioners helped establish and contributes funds to the Economic Development Alliance of Southern Ohio and its Office of Economic Development. This organization coordinates economic development activities for the County in conjunction with the City of Chillicothe, the Ross County Community Improvement Corporation (CIC) and the Chillicothe and Ross County Chamber of Commerce. The cooperative aim of all economic development officials in the County has been to assist existing business with job retention and expansion, while at the same time reaching out to new business prospects both domestically and internationally. The County Commissioners have also created four Jobs & Enterprise Zones in the County offering tax incentives and other benefits to new or expanding businesses located in these zones, as permitted by Ohio law.

The County continues to work with the CIC, the City of Chillicothe and other economic development officials to develop the Gateway Interchange Industrial Park. This Industrial Park is strategically located at the intersection of U.S. Route 35 and State Route 104. The development of this industrial park is seen as another positive step in the community's efforts to attract new industrial employers to the County and is being actively marketed by economic development officials.

The Ross County Community Improvement Corporation obtained a \$500,000 grant from the State of Ohio, a \$500,000 loan from the State of Ohio guaranteed by the County, and a \$245,000 private bank loan; as well as committed a \$250,000 equity contribution in the form of land and site improvements to construct a spec building in the industrial park. This spec building has served as an effective tool to draw business prospects to the County. With the recent widening of State Route 104 to four lanes, interest in

this spec building is increasing. In December, the County acquired title to the spec building property from the CIC for \$500,000 and the CIC paid back its County-backed loan to the State. In effect this was done to refinance the spec building at a much lower interest rate than the State's loan. Ross County will carry this loan until the building is sold.

Planning for the future, officials are now working to develop a major commerce park north of Chillicothe near the intersection of the State Route 207 and U.S. Route 23 connector. Discussions are underway to extend State Route 207 to the intersection of State Routes 159 and 180, which will open this area up to even greater potential development. The County also received a federal grant and has run a main water line to this site. This planned commerce park should play a prominent role in the future economic development of the Ross County area.

### **RELEVANT FINANCIAL POLICIES**

It is the County's policy to establish an annual budget that ensures that current year's expected resources are sufficient to fund current year's anticipated expenditures. Budgeted expenditures are set based upon available resources with the County Commissioners determining the level of funding for each department or office within the county government.

The County has an investment policy that is used to manage the investment of County funds. Any financial institution that holds County funds must agree to the requirements of this policy. This policy details the objective and allowable rules for the safekeeping of County funds.

The County's capital asset policy is designed to provide accountability and control over the County's capital assets and to assist departments in gathering and maintaining information needed for the preparation of the financial statements.

The County also has a Policy and Procedures Manual that is used to assist all County departments in the day-to-day procedures and practices of the County.

### MAJOR INITIATIVES AND DEPARTMENTAL ACCOMPLISHMENTS

During 2011, Ross County continued the implementation of its ten-year capital improvements plan for the Ross County Airport. This plan outlines \$2.2 million of improvements to be undertaken over a ten year period which began in 2009. The County's estimated contribution of the total project cost is only \$110,290 or 5 percent of the overall improvement costs. The balance of these improvements will be funded through a series of grants through the Federal Aviation Administration. This plan includes the construction of an additional taxiway, rehabilitation of the existing taxiway, and improvement of lighting for both the runway and taxiways. The County views this project as a vital economic tool to keep and attract businesses to the area. Improvements will also enhance the safety of the airport and make it even more attractive for business and general aviation travel in the future.

The County also began the process during 2011 of the general reappraisal of all real property within the County which is required by State law to be completed every six-years. These new values will be effective for tax year 2013. With 42,631 parcels to reappraise, this revaluation will take approximately two and a half years to complete. Letters are being sent to each property owner to verify parcel characteristics. Data collectors are viewing each property and are taking street-level digital photography of all major structures. These images are geographically referenced so that they can be matched up with the County's geographic information system's aerial and oblique photography and parcel line data. This will allow more uniformity of assessment throughout the County and better quality control as opposed to a manual system which has been used in the past.

Searching for ways to better use available technology to improve service and reduce costs, the County Auditor, in cooperation with the County Auditors' Association of Ohio (CAAO), has secured a state grant in the amount of \$80,000 to determine the feasibility of the development of a joint Ohio county financial and payroll software package that could be shared and maintained by multiple counties. A decision has been made that the best potential option to consider is the modification of the existing Ohio State Auditor's Uniform Accounting Network (UAN) for smaller governments like townships and villages to be adaptable to counties. The feasibility and cost of modification to the UAN to accommodate counties has been made by the state auditor's office. Since the cost and the time to complete these modifications were more significant than expected, other potential avenues for a joint Ohio county financial and payroll software package are still being weighed.

In response to rising cost and the unpredictability of the health insurance market, the County decided to join the County Employee Consortium of Ohio (CEBCO) to provide health benefits for its employees. CEBCO is a multi-county self-funded consortium formed by the County Commissioners Association of Ohio and managed by a board of directors comprised of county commissioners selected by the member counties. The goal of CEBCO is to provide stable, predictable and actuarially sound rates for medical, prescription drugs, dental and vision benefits for member county employees. The County expects significant savings from this program over time and was pleased to learn that no change in rates to Ross County was necessary in 2012 for our second year in this program.

### FOR THE FUTURE

The Ross County Board of Commissioners has been meeting with the Commissioners from two neighboring counties (Hocking and Vinton Counties) regarding the possibility of forming the first ever joint county Department of Job and Family Services. With increasing caseloads and dwindling resources, the goal of this potential merger is to provide better service to the citizens of the three counties while saving administrative costs. State officials have been very supportive of this regional approach including passing legislation to allow for this pilot project. Final details are still being addressed but an expected merger date of October 1, 2012 is planned. Ross County would serve as the fiscal agent for the combined department.

In conjunction with the efforts of the Ross County Re-entry Coalition, a committee of County officials, non-profits, social service agencies, businesses, citizens and faith-based partners who are united in and committed to reducing recidivism among ex-offenders living in Ross County, the Ross County Sheriff's Office is actively exploring different rehabilitation alternatives to help lower level offenders obtain the services and skills they need to become successfully integrated back into the community. GED classes, substance abuse treatment and life skills training are programs being offered to jail inmates as part of this rehabilitation effort.

As part of the process of the revaluation of real property, aerial and oblique photography provided by Pictometry International is being updated during 2012. As the County's real property tax records are being updated, parcels with new construction or demolition will be able to be electronically identified. Using a program called ChangeFindr, footprints of buildings that have changed since the previous photography taken three years ago will be able to be identified so appraisal staff could easily review these parcels for valuation changes.

### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Ross County, Ohio for its comprehensive annual financial report (CAFR) for the year ended December 31, 2010. The Certificate of

Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such CAFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. Ross County has received a Certificate of Achievement for the last twenty-one consecutive years. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

The publication of this 2011 Comprehensive Annual Financial Report of Ross County demonstrates the continual commitment to professionalism of the Ross County Auditor's office. This report significantly increases the accountability of the management of the County to its taxpayers.

My sincere thanks to the Board of Ross County Commissioners, each of the other elected officials and department heads, and a great number of County employees without whose cooperation the preparation of this report would not have been possible.

I also want to acknowledge and thank J.L. Uhrig and Associates, Inc. for their professional expertise and technical assistance in preparing this report. Finally, I would like to express my deep appreciation to all the members of my staff who contributed to this report, especially Jerry Uhrig, Mike Neal, Lucy Thomas, Jeanne Groves, and Rita Haubeil.

Sincerely,

Stephen A. Neal, CGFM Ross County Auditor

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# Certificate of Achievement for Excellence in Financial Reporting

Presented to

### Ross County Ohio

For its Comprehensive Annual Financial Report . for the Fiscal Year Ended December 31,2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

### **Ross County, Ohio**

### Elected Officials As of December 31, 2011

Elected Officials	Title	Term of Office
James M. Caldwell	County Commissioner	1/02/09 to 1/01/13
Frank X. Hirsch	County Commissioner	1/03/09 to 1/02/13
R. Douglas Corcoran	County Commissioner	1/01/11 to 12/31/14
Stephen A. Neal	County Auditor	3/14/11 to 3/8/15
Jerald A. Byers	County Treasurer	9/07/09 to 9/02/13
Matthew S. Schmidt *	Prosecuting Attorney	2/09/11 to 1/07/13
Charles R. Ortman	County Engineer	1/05/09 to 1/07/13
Kathy Dunn	County Recorder	1/05/09 to 1/07/13
John A. Gabis, MD	County Coroner	1/05/09 to 1/07/13
Ty D. Hinton	Clerk of Courts	1/05/09 to 1/07/13
George W. Lavender	County Sheriff	1/05/09 to 1/07/13
Scott W. Nusbaum	Common Pleas Court Judge	1/01/07 to 12/31/12
Michael M. Ater	Common Pleas Court Judge	2/09/11 to 2/08/17
Richard G. Ward	Probate/Juvenile Court Judge	2/09/09 to 2/08/15

<sup>\*</sup> Matthew S. Schmidt was appointed on February 9, 2011 to fill the Prosecuting Attorney unexpired term

### COURTS CONTROL YOUTH TITLE JUVENILE COUNTY DEPARTMENTS AND AGENCIES JUVENILE COURTS COUNTY WIDE SEWER PROBATE ROSS COUNTY GOVERNMENT ORGANIZATIONAL CHART CORONER THE CITIZENS OF ROSS COUNTY **EMERGENCY**MANAGEMENT ELECTED COURT #2 COMMISSION SHERIFF PLANNING ADULT PROBATION COURT #1 RECORDER COUNTY BOARDS AND COMMISSIONS BOARD OF M.R./D.D. BOARD OF COUNTY COMMISSIONERS CONVENTION & VISITORS BUREAU PLANNING BUILDING ENGINEER AUTOMATIC DATA PROCESSING VETERANS DOG PROSECUTOR PROSECUTING ATTORNEY CHILD SUPPORT AGENCY BOARD OF ELECTIONS BOARD OF REVISION JOB & FAMILY SERVICES TAX COMPLIANCE & ASSISTANCE OFFICE TREASURER CHILDREN BUDGET AUDITOR

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### FINANCIAL SECTION



### Ross County Historical Society Museum

Located in Downtown Chillicothe, it houses many artifacts of early Ohio Statehood including the table on which Ohio's Constitution was signed.





### **Independent Auditor's Report**

Board of Commissioners Ross County 2 North Paint Street Chillicothe, Ohio 45601

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Ross County, Ohio (the County) as of and for the year ended December 31, 2011, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ross County, Ohio, as of December 31, 2011, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparisons for the General Fund, Job and Family Services Fund, Motor Vehicle Gas Tax Fund, Board of Developmental Disabilities Fund, and Economic Development Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated June 25, 2012 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide on opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

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Ross County, Ohio Independent Auditor's Report Page 2

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the financial statements as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section and statistical tables are presented for the purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

As described in Note 4, the County has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and GASB Statement No. 59, Financial Instruments Omnibus.

Natalie Millhuff-Stang, CPA President/Owner

Millhuff-Stang, CPA, Inc.

Watalu Whillhuff Stang

June 25, 2012

Management's Discussion and Analysis For the Year Ended December 31, 2011 (Unaudited)

The discussion and analysis of Ross County's financial performance provides an overview of the County's financial activities for the fiscal year ended December 31, 2011. The intent of this discussion and analysis is to look at the County's financial performance as a whole.

### FINANCIAL HIGHLIGHTS

Key financial highlights for 2011 are as follows:

Total assets of the County exceeded its total liabilities at December 31, 2011 by \$48,211,644.

The County's total net assets increased \$2,085,543 or 4.52% from 2010 to 2011.

Program revenues for governmental activities accounted for \$28,864,674 or 52.18% of total governmental activities revenue. General revenues for governmental activities accounted for \$26,457,284 or 47.82%, of total governmental activities revenue.

The County had \$53,256,307 in expenses related to governmental activities; \$28,864,674 of these expenses were offset by program specific charges for services, operating and capital grants and contributions. General revenues (primarily taxes) of \$26,457,284 were sufficient to provide for the remainder of these programs.

Among major funds, the General Fund had \$21,774,473 in revenues, \$19,715,982 in expenditures, and (\$1,676,548) in total other financing sources and uses. The fund balance in the General Fund reflects an increase of \$381,943 from \$6,333,892 to \$6,715,835.

In 2011, the County's outstanding bonds at year-end reflect a net decrease of \$620,000 or 5.92% in the principal balance to \$9,855,000. Loans outstanding reflect a decrease of \$104,423 or 22.74% in the principal balance at year-end to \$354,748. Total debt outstanding decreased in 2011 by \$712,209 to a principal balance of \$10,377,978 at year-end.

#### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. These statements are organized so the reader can understand the County's financial position.

The Statement of Net Assets and the Statement of Activities provides information about the activities of the County as a whole and present a longer-term view of the County's finances.

Fund financial statements provide the next level of detail. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the County's most significant funds in more detail than the government-wide statements. Nonmajor funds are presented separately from the major funds in total and in one column. For the County, the General Fund is the most significant of the major funds.

Management's Discussion and Analysis For the Year Ended December 31, 2011 (Unaudited)

#### REPORTING THE COUNTY AS A WHOLE

#### Statement of Net Assets and the Statement of Activities

One of the most important questions asked about the finances of the County is "How did the County do financially during 2011?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. The accrual basis of accounting recognizes all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the County's net assets and changes in those assets. This change in net assets is important because it tells the reader whether the financial position of the County as a whole has increased or decreased. Over time, increases or decreases in the County's net assets are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors. Some of these factors are financial and some are not. Non-financial factors include changes in the County's property tax base and the condition of the County's capital assets (roads, bridges, buildings, sewer lines, etc). These factors need to be considered when assessing the overall health of the County.

In the Statement of Net Assets and the Statement of Activities, the County is divided into two kinds of activities:

**Governmental Activities** - Most of the County's programs and services are reported here including human services, health, public safety, public works, economic development and assistance and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

**Business-Type Activities** - These services are provided on a charge for goods or services basis to recover all or most of the cost of the services provided. The County wide sewer operation is reported here.

#### REPORTING THE COUNTY'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the County's major funds. The County's major governmental funds are the General Fund, Job and Family Services Fund, Motor Vehicle Gas Tax Fund, Board of Developmental Disabilities Fund and Economic Development Fund.

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds** - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of these funds and

Management's Discussion and Analysis For the Year Ended December 31, 2011 (Unaudited)

the year-end balances available for spending. These funds are reported on the modified accrual accounting method that measures cash and all other financial assets that can be readily converted to cash.

The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services being provided along with the financial resources available.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary Funds** - The County maintains two different types of proprietary funds; enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses an enterprise fund to account for its County wide sewer operation. Internal service funds are an accounting device used to accumulate and allocate cost internally among the County's various functions. The County uses an internal service fund to account for the health benefit program and workers' compensation retrospective rating program of the County. Because this service predominately benefits governmental rather than business-type functions, it has been included with governmental activities in the government-wide financial statements.

**Fiduciary Funds** - Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources from those funds are not available to support the County's programs. The accounting used for fiduciary funds is much like that used for the proprietary funds.

**Notes to the Basic Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information** - In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules.

#### **Government-Wide Financial Analysis**

Table 1 provides a summary of the County's net assets for 2011 compared to 2010:

Management's Discussion and Analysis For the Year Ended December 31, 2011 (Unaudited)

Table 1 Net Assets

	Govern	mental	Busines	s-Type		
	Activities		Activities		Total	
		Restated				Restated
	2011	2010	2011	2010	2011	2010
Assets:						_
Current and Other Assets	\$36,574,099	\$34,136,115	\$102,485	\$77,597	\$36,676,584	\$34,213,712
Capital Assets, Net	37,127,749	38,533,814	86,415	91,415	37,214,164	38,625,229
Total Assets	73,701,848	72,669,929	188,900	169,012	73,890,748	72,838,941
Liabilities:						_
Current and Other Liabilities	13,240,319	13,651,157	2,390	2,394	13,242,709	13,653,551
Long-Term Liabilities	12,436,395	13,059,289	0	0	12,436,395	13,059,289
Total Liabilities	25,676,714	26,710,446	2,390	2,394	25,679,104	26,712,840
Net Assets:						
Invested in Capital Assets,						
Net of Related Debt	27,758,697	28,514,024	86,415	91,415	27,845,112	28,605,439
Restricted	12,615,658	11,604,150	0	0	12,615,658	11,604,150
Unrestricted	7,650,779	5,841,309	100,095	75,203	7,750,874	5,916,512
Total Net Assets	\$48,025,134	\$45,959,483	\$186,510	\$166,618	\$48,211,644	\$46,126,101

Current assets increased primarily from a rise in the equity in pooled cash and cash equivalents in the General Fund, Job and Family Services Fund, and Board of Developmental Disabilities Fund.

Capital assets decreased as a result of current depreciation and disposals that exceeded new acquisitions and improvements made to existing capital assets.

Current liabilities decreased slightly as the net effect of a combination of increases and decreases throughout the various current liability accounts.

Long-term liabilities decreased from the reduction in the County's long-term bond and loan obligations from the scheduled debt payments made in accordance with the debt covenants.

As noted earlier, the County's net assets, when reviewed over time, may serve as a useful indicator of the County's financial position. In the case of the County, assets exceeded liabilities by \$48,211,644. By far, the largest portion of the County's net assets (57.76%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, infrastructure), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the County's net assets represents resources that are subject to restrictions on how they can be used. These resources accounted for 26.17% of total net assets. The remaining balance represents unrestricted net assets and may be used to meet the County's ongoing obligation to citizens and creditors. Total net assets increased in 2011 by \$2,085,543. As of December 31, 2011, the County is able to report positive net assets of \$48,025,134 for governmental type activities. For business type activities, positive net assets of \$186,510 are reported.

Management's Discussion and Analysis For the Year Ended December 31, 2011 (Unaudited)

Table 2 shows the changes in net assets for the year 2011. Revenue and expense comparisons to 2010 are presented to provide a comparative analysis of government-wide data with the prior year.

Table 2 Changes in Net Assets

	Govern	mental	Busines	s-Type		
	Activ	vities	Activ	rities	To	tal
		Restated				Restated
	2011	2010	2011	2010	2011	2010
Revenues:						
Program Revenues:						
Charges for Services	\$7,363,285	\$8,245,120	\$48,941	\$51,600	\$7,412,226	\$8,296,720
Operating Grants and Contributions	21,019,614	22,345,912	0	0	21,019,614	22,345,912
Capital Grants and Contributions	481,775	1,130,012	0	0	481,775	1,130,012
Total Program Revenues	28,864,674	31,721,044	48,941	51,600	28,913,615	31,772,644
General Revenues:						
Property Taxes	10,239,846	8,956,159	0	0	10,239,846	8,956,159
Sales Tax	12,433,761	12,000,398	0	0	12,433,761	12,000,398
Grants and Entitlements	2,641,377	1,279,565	0	0	2,641,377	1,279,565
Investment Earnings	176,371	207,628	0	0	176,371	207,628
Miscellaneous	965,929	1,443,552	4,476	2,587	970,405	1,446,139
Total General Revenues	26,457,284	23,887,302	4,476	2,587	26,461,760	23,889,889
Total Revenues	55,321,958	55,608,346	53,417	54,187	55,375,375	55,662,533
Program Expenses:						
General Government:						
Legislative and Executive	6,611,573	7,121,162	0	0	6,611,573	7,121,162
Judicial	3,925,370	3,939,912	0	0	3,925,370	3,939,912
Public Safety	10,328,105	9,670,250	0	0	10,328,105	9,670,250
Public Works	8,647,091	8,232,899	0	0	8,647,091	8,232,899
Health	697,433	688,518	0	0	697,433	688,518
Human Services	21,379,105	22,501,002	0	0	21,379,105	22,501,002
Economic Development and Assistance	1,182,144	1,798,263	0	0	1,182,144	1,798,263
Intergovernmental	0	15,975	0	0	0	15,975
Interest and Fiscal Charges	485,486	522,118	0	0	485,486	522,118
County Wide Sewer	0	0	33,525	34,920	33,525	34,920
Total Expenses	53,256,307	54,490,099	33,525	34,920	53,289,832	54,525,019
Change in Net Assets	2,065,651	1,118,247	19,892	19,267	2,085,543	1,137,514
Net Assets - January 1	45,959,483	44,841,236	166,618	147,351	46,126,101	44,988,587
Net Assets - December 31	\$48,025,134	\$45,959,483	\$186,510	\$166,618	\$48,211,644	\$46,126,101

### **Governmental Activities**

The most significant program expenses for the County are Human Services, Public Safety, Public Works, and Legislative and Executive. These programs account for 88.19% of the total governmental activities. Human Services, which accounts for 40.14% of the total, represents costs associated with providing services for various state and locally mandated public assistance and welfare programs for families and individuals. These expenses reflect programs administered by Job and Family Services, Board of Developmental Disabilities, Child Support Enforcement Agency and Children Services. Public Safety, which represents 19.39% of the total, represents costs mainly associated with the operation of the

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Sheriff's Department and County Correctional Facility. Public Works, which accounts for 16.24% of the total, represents costs associated with the operation of the County Engineer in maintaining the County's roads and bridges. Legislative and Executive expenses, which is 12.42% of the total, represents costs associated with the general administration of county government including the County Commissioners, Auditor, Treasurer, Prosecutor and Recorder.

Funding for the most significant programs indicated above is from charges for services, operating grants, and in some instances property and sales taxes. The Child Support Enforcement Agency, and Job and Family Services are basically funded with federal and state monies. Children Services and the Board of Developmental Disabilities are primarily supported by both voted property tax levies and federal and state monies. The operation of the Sheriff's Department and County Correctional Facility is funded primarily by the General Fund with a small portion being funded by charges for services that are generated through per diem charges to house prisoners from other jurisdictions. The most significant funding sources for the County Engineer are motor vehicle license fees and gasoline taxes.

The net assets for the governmental activities increased \$2,065,651 or 4.49% in 2011. Last year, net assets increased \$1,118,247 or 2.49%. Total revenues decreased \$286,388 or 0.51% from last year and expenses decreased \$1,233,792 or 2.26% from last year.

The major factor in the change in revenues is from a significant decrease of \$2,856,370 or 9% in program revenues from last year. This significant decrease in program revenues is due primarily to the decrease in funding for the human service programs through Job and Family Services, the decrease in funding for the neighborhood stabilization program through the Small Cities Block Grant, and the decrease in funding for the funding generated from prisoner housing charges through the County Correctional Facility. Charges for services, operating grants and capital grants each contributed to this overall decrease by reflecting decreases of \$881,835, \$1,326,298 and \$648,237, respectively.

General revenues helped to offset some of the decrease in program revenues with an overall increase of \$2,569,982 or 10.76% from last year. Property taxes, as well as grants and entitlements, contributed the largest percentage to the increase in general revenues.

Human Services expenses decreased \$1,121,897 or 4.99% due to the decreased activity that is directly related to the decreased funding in the Job and Family Services, and Workforce Development programs. Legislative and Executive expenses decreased \$509,589 or 7.16% due primarily to a decrease in the operational needs of various departments that are funded through the General Fund. Finally, Economic Development and Assistance expenses decreased \$616,119 or 34.26% as a result of a decrease in neighborhood stabilization funding in the Small Cities Formula Grant program.

The decreases in the previously mentioned program service areas were partially offset by an increase of \$657,855 or 6.80% in Public Safety expenses that resulted from increased operational demands at the Sheriff's Department and County Correctional Facility. A net increase of \$355,958 or 2.66% in the remaining program areas also offset the overall decrease in expenses.

Table 3, for governmental activities, indicates the total cost of services and the net cost of services. The Statement of Activities reflects the cost of program services and the charges for services and sales, grants and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted intergovernmental revenues.

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Table 3
Governmental Activities

	Total Cost of	<b>Total Cost of</b>	Net Cost of	Net Cost of
	Services	Services	Services	Services
		Restated		Restated
	2011	2010	2011	2010
General Government:				
Legislative and Executive	\$6,611,573	\$7,121,162	\$3,042,758	\$3,726,915
Judicial	3,925,370	3,939,912	2,448,201	2,158,025
Public Safety	10,328,105	9,670,250	8,408,731	6,400,537
Public Works	8,647,091	8,232,899	2,670,335	1,114,435
Health	697,433	688,518	697,433	688,518
Human Services	21,379,105	22,501,002	6,149,543	6,736,659
Economic Development and Assistance	1,182,144	1,798,263	489,146	1,405,873
Intergovernmental	0	15,975	0	15,975
Interest and Fiscal Charges	485,486	522,118	485,486	522,118
Total Expenses	\$53,256,307	\$54,490,099	\$24,391,633	\$22,769,055

It should be noted that 54.20% of the total cost of services for governmental activities are derived from program revenues including charges for services, operating grants, and capital grants and other contributions.

For Public Safety, the majority of the \$8,408,731 in net cost of services represents the cost of operating the Sheriff's Department and County Correctional Facility that requires support from the General Fund. To help reduce the financial burden on the General Fund and increase program revenues, the County actively pursues contracts for the housing of prisoners from other jurisdictions. During 2011, the County received \$586,483 in revenue for housing prisoners.

The \$6,149,543 in net cost of services for Human Services indicates the costs of services that are not supported from state and federal resources, and that requires support from the local level. As such, local taxpayers have approved property tax levies for several programs including the Board of Developmental Disabilities and Children Services. For 2011, the net cost of providing these Human Services was 25.21% of the total net cost of all governmental activities.

### **Business-Type Activities**

Program revenues more than covered the costs of operation for the County's business-type activities as net assets increased by \$19,892 or 11.94% due to the County's efforts to maintain and control spending levels for these operations during 2011.

#### **Governmental Funds**

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful in assessing financing requirements. Unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year. These funds are accounted for using

Management's Discussion and Analysis For the Year Ended December 31, 2011 (Unaudited)

the modified accrual basis of accounting. The County's governmental funds reported combined ending fund balances of \$15,394,052 (16.62% is unassigned), an increase of \$2,697,461 or 21.25% from last year. The funds that contributed most to this increase were the General Fund, Board of Developmental Disabilities Fund, and nonmajor special revenue – Workforce Development Fund.

The General Fund is the primary operating fund of the County. At the end of 2011, the total fund balance in the General Fund was \$6,715,835 of which \$4,532,169 was unassigned. During the year, revenues exceeded expenditures by \$2,058,491. However, operating transfers of \$1,751,279 were made to various other funds primarily for the retirement of debt, thereby limiting the overall increase to \$381,943 or 6.03% in the fund balance. The General Fund balance at year-end equaled 30.84% of the total 2011 General Fund revenue.

For the other major funds of the County, the Job and Family Services fund balance increased \$78,112 due to the fact that, while state and federal funding levels dropped substantially, revenues still outpaced expenditures. The Motor Vehicle Gas Tax fund balance decreased \$42,373 due to the fact that expenditure activity increased at a more rapid pace than revenues. The Board of Developmental Disabilities fund balance increased \$1,506,982 due to an increase in revenue activity that exceeded an increase in expenditure activity. The Economic Development fund balance increased \$35,895 due to transfers into the fund that exceeded expenditures out of the fund.

### **Proprietary Funds**

The County's only enterprise fund is the County Wide Sewer Fund. The County provides sewer services to approximately one hundred and fifty customers in the Union Heights Subdivision. This fund provides the same information found in the government-wide financial statements but in more detail. Net assets of the Enterprise Fund at year-end were \$186,510, of which \$100,095 was unrestricted.

#### **Budgetary Highlights – General Fund**

By state statute, the County Commissioners adopt the annual operating budget for the County on the first day of January. The County's appropriations are restricted by the amount of anticipated revenues certified by the Budget Commission in accordance with the Ohio Revised Code.

The final budgeted revenues and other financing sources were \$21,348,855 representing a decrease of \$140,000 from the original budgeted estimate of \$21,488,855. The final budget reflected a 0.65% decrease from the original budgeted amount. Actual revenues and other financing sources were \$363,043 or 1.70% less than the final budgeted amount due primarily to advances from other funds.

During 2011, numerous revisions were made to the original budget of appropriations adopted by the County Commissioners. The most significant revisions in appropriations occurred in public works and advances out where estimates increased by \$97,559 and \$94,946, respectively and in transfers out where estimates decreased by \$76,285.

The final budgeted expenditures and other financing uses were \$21,413,695 representing an increase of \$187,186 or 0.88% from the original budgeted estimate of \$21,226,509. Actual expenditures and other financing uses were less than the final budgeted amount by \$366,421 or 1.71% due to the efforts of each County department to closely monitor their budgets and limit spending.

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The combined effect of all these factors allowed the County's actual fund balance in the General Fund at December 31, 2011 to be \$3,378 better than the final projections.

### **Capital Assets and Debt Administration**

**Capital Assets** - The County's investment in capital assets for governmental and business-type activities as of December 31, 2011 amounts to \$27,845,112 (net of accumulated depreciation and related debt). This investment in capital assets includes land, buildings, improvements, equipment and infrastructure.

During 2011, road and bridge improvements totaling \$1,284,275 were made throughout the County, bringing the infrastructure investment of the County to a total of \$39,490,968. Note 8 provides additional information about the County's capital asset activity during the 2011 fiscal year.

**Long-Term Debt** - At December 31, 2011, the County had total bonds outstanding of \$9,855,000. The County's long-term bonds reflect a net decrease of \$620,000 during 2011 due to the scheduled payments made on the general obligation bonds.

Moody's Investors Service, Inc. assigned a rating of "Aa2" to the last general obligation bonds issued by the County.

The County's long-term obligations include general obligation bonds, special tax revenue bond, loan, compensated absences, capital lease obligations, and claims payable. Additional information about the County's bonds and other long-term obligations can be found in Note 9 of this report.

#### **Economic Factors**

Ross County is primarily a rural community with a significant agricultural and durable goods manufacturing presence. There is also a large concentration of governmental employers in the County that adds to the diversity of the local economy. Ross County serves much of south-central Ohio as a hub for retail, medical and other services.

Chillicothe, the county seat, was recently ranked 21st from the top of the 576 micropolitan areas in the nation for business expansion and major projects in 2011. A micropolitan area is defined by the US Census Bureau as an urban area with a population of between 10,000 to 49,999 people. The ranking is part of Site Selection Magazine's annual survey of states, metro and micro areas. It is believed that this ranking will attract the attention of site selection consultants, brokers and others that Ross County is a place to be considered for future projects.

Receipts from the County's 1.5% sales tax, the largest revenue source for the County's General Fund, is up significantly this year. Sales tax collections for the first four months of 2012 are up 7.41 % from the same period last year. This increase is more than expected and tends to indicate consumer spending in the County is rapidly increasing.

The current unemployment rate in 2012 is 9.3%, down from 10.5% this same time last year. This equates to an additional 500 people in Ross County that are employed now over the 30,700 employed at the same time last year. Ross County's rate is still somewhat higher than the current 2012 state and national unemployment rates of 7.8% and 8.4%, respectively.

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Receipts from the County's 4.25% lodging tax are also up 7.89% from the same period last year. Tourism in Ross County is expected to continue to grow in 2012 due to several major activities to be held this year in the County. Overnight business travel is also expected to grow due to the increase in overall economic activity.

With regard to Ross County's major industrial employers, Kenworth Truck Company, a division of PACCAR, Inc., increased its workforce by 1,088 people during 2011 to a total of 2,263 people by adding an additional production shift. The company recently announced that its newest model, the Kenworth T680 which focuses on the latest aerodynamics and intelligent technology, will be made exclusively at its Ross County facility, which speaks well for its future. Unfortunately, a 10% workforce reduction was made in April of 2012 while demand for the new model ramps up. The second largest industrial employer, P.H. Glatfelter Company has maintained a fairly stable workforce at the local paper mill with a slight reduction in staff from 1,298, people to 1,226 during 2011. The company continues to compete well in the global market despite a decreasing demand for paper. Westmoreland Company is expanding its local FedEx facility by 17,340 square foot investing \$1.42 million in the local economy

The health care industry is thriving in Ross County. Adena Regional Medical Center has recently completed the construction of a \$21 million freestanding Regional Cancer Center. With their continued growth, Adena hired 333 more health care employees in 2011. In addition, the local VA Medical Center increased its workforce by 48 employees last year. The demand for health care workers in the County is expected to continue to increase in the future along with the economic benefits associated with these new jobs.

The U.S. Department of Energy's \$2.1 billion ten-year contract with Fluor-B&W Portsmouth, LLC for the decontamination and decommissioning of the Portsmouth Gaseous Diffusion Plant in neighboring Pike County which was awarded in late 2010 will also result in a significant boost in jobs and economic activity over the next several years for the local region as this project ramps up. This federal facility which includes 3,778 acres was built in the early 1950's as part of the nation's nuclear weapons complex and enriched uranium until 2001. This contract includes decontamination and decommissioning of the three massive uranium enrichment process buildings. The buildings each have a footprint of more than 30 acres and they contain thousands of stages of uranium enrichment equipment. More than 30 percent of the total project value is expected to support work by small businesses allowing for local business opportunities. The federal government has created a Community Reuse Organization to receive one-half of the funds generated from any recycling of materials and equipment from this facility to be used for economic development activities within Ross and three other surrounding counties.

### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Stephen A. Neal, Ross County Auditor, 2 N. Paint Street, Suite G, Chillicothe, Ohio 45601 or call (740) 702-3080.

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Assets Equity in Pooled Cash, Cash Equivalents and Investments	\$14,313,785	\$94,631	\$14,408,416
Cash and Cash Equivalents In Segregated Accounts	452,384	994,031 0	452,384
Accounts Receivable	139,811	7,854	147,665
Accrued Interest Receivable	44,287	0	44,287
Intergovernmental Receivable	5,243,771	0	5,243,771
Property Taxes Receivable	10,904,126	0	10,904,126
Sales Taxes Receivable	3,542,359	0	3,542,359
Loans Receivable	1,104,831	0	1,104,831
Materials and Supplies Inventory	600,112	0	600,112
Prepaid Items	119,375	0	119,375
Deferred Charges	109,258	0	109,258
Nondepreciable Capital Assets	3,685,321	14,434	3,699,755
Depreciable Capital Assets, Net	33,442,428	71,981	33,514,409
Total Assets	73,701,848	188,900	73,890,748
Liabilities			
Accounts Payable	546,594	0	546,594
Accrued Wages Payable	752,729	0	752,729
Contracts Payable	686,977	2,390	689,367
Intergovernmental Payable	934,287	0	934,287
Matured Compensated Absences Payable	2,286	0	2,286
Accrued Interest Payable	70,862	0	70,862
Unearned Revenue	10,246,584	0	10,246,584
Long-Term Liabilities:			
Due Within One Year	2,292,479	0	2,292,479
Due in More Than One Year	10,143,916	0	10,143,916
Total Liabilities	25,676,714	2,390	25,679,104
Net Assets			
Invested in Capital Assets, Net of Related Debt	27,758,697	86,415	27,845,112
Restricted for:			
Highway/Street Maintenance and Repair	2,890,972	0	2,890,972
Mental Retardation Services	4,791,926	0	4,791,926
Legislative and Executive	398,793	0	398,793
Judicial D. W. G. C.	1,185,044	0	1,185,044
Public Safety	613,668	0	613,668
Public Works	170,525	0	170,525
Human Services	1,520,231	0	1,520,231
Economic Development Capital Projects	786,396	0	786,396
Capital Projects Debt Service	115,821 142,282	0	115,821
Unrestricted	7,650,779	100,095	142,282 7,750,874
Total Net Assets	\$48,025,134	\$186,510	\$48,211,644

# Statement of Activities For the Year Ended December 31, 2011

	_	Program Revenues			
Primary Government	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental Activities					
Current: General Government:					
Legislative and Executive	\$6,611,573	\$3,477,977	\$90,838	\$0	
Judicial	3,925,370	701,644	775,525	0	
Public Safety	10,328,105	1,295,517	623,857	0	
Public Works	8,647,091	1,188,538	4,306,443	481,775	
Health	697,433	0	0	0	
Human Services	21,379,105	699,609	14,529,953	0	
Economic Development and Assistance	1,182,144	0	692,998	0	
Interest and Fiscal Charges	485,486	0	0	0	
Total Governmental Activities	53,256,307	7,363,285	21,019,614	481,775	
<b>Business-Type Activities</b>					
County Wide Sewer	33,525	48,941	0	0	
Total Business-Type Activities	33,525	48,941	0	0	
Total Primary Government	\$53,289,832	\$7,412,226	\$21,019,614	\$481,775	

### **General Revenues:**

Property Taxes Levied for:

Children Services

Board of Developmental Disabilities

Senior Citizens

General Fund

Sales Tax for:

General Fund

Grants and Entitlements not Restricted to Specific Programs

**Investment Earnings** 

Miscellaneous

Total General Revenues

Change in Net Assets

Net Assets at Beginning of Year, As Restated (See Note 4)

Net Assets at End of Year

and	et (Expense) Revenu Changes in Net Ass	ets
I	Primary Government	
Governmental	Business-Type	
Activities	Activities	Total
(\$3,042,758)	\$0	(\$3,042,758)
(2,448,201)	0	(2,448,201)
(8,408,731)	0	(8,408,731)
(2,670,335)	0	(2,670,335)
(697,433)	0	(697,433)
(6,149,543)	0	(6,149,543)
(489,146)	0	(489,146)
(485,486)	0	(485,486)
(24,391,633)	0	(24,391,633)
0	15,416	15,416
	13,410	15,410
0	15,416	15,416
(24,391,633)	15,416	(24,376,217)
885,756	0	885,756
5,704,046	0	5,704,046
465,688	0	465,688
3,184,356	0	3,184,356
12,433,761	0	12,433,761
2,641,377	0	2,641,377
176,371	0	176,371
965,929	4,476	970,405
26,457,284	4,476	26,461,760

19,892

166,618

\$186,510

2,085,543

46,126,101

\$48,211,644

2,065,651

45,959,483

\$48,025,134

Balance Sheet Governmental Funds December 31, 2011

A 4-	General	Job and Family Services	Motor Vehicle Gas Tax
Assets Equity in Pooled Cash, Cash Equivalents and Investments	\$4,061,164	\$907,464	\$592,903
Cash and Cash Equivalents In Segregated Accounts	95,351	9907,404	\$392,903 828
Accounts Receivable	130,058	0	2,624
Accrued Interest Receivable	44,287	0	0
Intergovernmental Receivable	795,444	689,850	2,092,223
Interfund Receivable	244,280	2,178	2,607
Property Taxes Receivable	3,383,965	0	0
Sales Taxes Receivable	3,542,359	0	0
Loans Receivable	0	0	0
Materials and Supplies Inventory	98,238	41,512	432,492
Prepaid Items	119,375	0	0
Advances to Other Funds	692,360	0	115,058
Total Assets	\$13,206,881	\$1,641,004	\$3,238,735
Liabilities			
Accounts Payable	\$286,910	\$11,387	\$52,988
Accrued Wages Payable	366,504	148,907	46,902
Contracts Payable	64,971	118,762	1,995
Intergovernmental Payable	197,321	94,424	26,377
Accrued Interest Payable	0	0	0
Matured Compensated Absences Payable	0	2,286	0
Interfund Payable	299,338	240,001	49,283
Deferred Revenue	2,248,488	0	1,390,672
Unearned Revenue	3,027,514	0	0
Advances from Other Funds	0	0	0
Total Liabilities	6,491,046	615,767	1,568,217
Fund Balances			
Nonspendable	1,263,648	41,512	547,550
Restricted	0	983,725	1,122,968
Committed	280,120	0	0
Assigned	639,898	0	0
Unassigned	4,532,169	0	0
Total Fund Balances (Deficits)	6,715,835	1,025,237	1,670,518
Total Liabilities and Fund Balances	\$13,206,881	\$1,641,004	\$3,238,735

Board of Developmental Disabilities	Economic Development	Other Governmental Funds	Total Governmental Funds
\$3,856,792	\$0	\$3,824,762	\$13,243,085
0	0	356,205	452,384
1,335	0	0	134,017
0	0	0	44,287
411,181	0	1,095,063	5,083,761
16,709	0	0	265,774
6,079,092	0	1,441,069	10,904,126
0	0	0	3,542,359
0	1,080,000	24,831	1,104,831
15,576	0	12,294	600,112
0	0	0	119,375
737,582	0	0	1,545,000
\$11,118,267	\$1,080,000	\$6,754,224	\$37,039,111
	+ -,		+01,000,000
\$62,315	\$0	\$132,994	\$546,594
134,025	0	56,391	752,729
178,453	0	322,796	686,977
228,822	0	40,683	587,627
0	27,618	164	27,782
0	0	0	2,286
119,065	35,000	183,968	926,655
882,730	1,080,000	720,935	6,322,825
5,420,219	0	1,798,851	10,246,584
0	1,045,000	500,000	1,545,000
7,025,629	2,187,618	3,756,782	21,645,059
753,158	0	37,125	2,642,993
3,339,480	0	3,544,543	8,990,716
0	0	282,071	562,191
0	0	0	639,898
0	(1,107,618)	(866,297)	2,558,254
4,092,638	(1,107,618)	2,997,442	15,394,052
\$11,118,267	\$1,080,000	\$6,754,224	\$37,039,111

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Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities December 31, 2011

Total Governmental Funds Balances		\$15,394,052
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		37,127,749
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:		
Property Taxes	845,744	
Sales Taxes	1,378,111	
Intergovernmental Revenue	3,018,970	
Proceeds of Loans	1,080,000	
Total		6,322,825
Unamortized issuance costs represent deferred charges which do not provide current		109,258
financial resources and are therefore not reported in the funds.		
An internal service fund is used by management to charge the costs of insurance to indvidual		
funds. The assets and liabilities of the internal service fund are included in governmental		
activities in the Statement of Net Assets.		1,358,649
Long-term liabilities, including bonds payable, notes payable and accrued interest payable, are		
not due and payable in the current period and therefore are not reported in the funds:		
Bonds Payable	(9,855,000)	
Loans Payable	(354,748)	
Premium on Bonds Issued	(10,729)	
Accrued Interest Payable	(43,080)	
Capital Leases Payable	(157,501)	
Compensated Absences Payable	(1,866,341)	
Total		(12,287,399)
Net Assets of Governmental Activities		\$48,025,134

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2011

	General	Job and Family Services	Motor Vehicle Gas Tax
Revenues			
Property Taxes	\$3,171,326	\$0	\$0
Sales Tax	12,341,993	0	0
Intergovernmental	1,856,093	5,436,522	4,537,440
Interest	167,493	0	4,407
Licenses and Permits	242,263	0	0
Fines and Forfeitures	133,476	0	10,494
Charges for Services	2,836,282	411,346	1,092,930
Rent	615,531	0	0
Special Assessments	0	0	0
Other	410,016	180,568	124,235
Total Revenues	21,774,473	6,028,436	5,769,506
Expenditures			
Current:			
General Government:			
Legislative and Executive	5,422,178	0	0
Judicial	3,346,682	0	0
Public Safety	8,876,922	0	0
Public Works	404,103	0	5,633,791
Health	697,433	0	0
Human Services	594,240	6,155,337	0
Economic Development and Assistance	304,147	0	0
Capital Outlay	0	0	0
Intergovernmental	0	0	0
Debt Service:	(1.602	0	0
Principal Retirement	61,692	0	0
Interest and Fiscal Charges	8,585	0	0
Total Expenditures	19,715,982	6,155,337	5,633,791
Excess of Revenues Over (Under) Expenditures	2,058,491	(126,901)	135,715
Other Financing Sources (Uses)			
Inception of Capital Lease	74,731	0	0
Transfers In	0	205,013	0
Transfers Out	(1,751,279)	0	(178,088)
Total Other Financing Sources (Uses)	(1,676,548)	205,013	(178,088)
Net Change in Fund Balances	381,943	78,112	(42,373)
Fund Balances (Deficits) at Beginning of Year, As Restated (See Note 4)	6,333,892	947,125	1,712,891
Fund Balances (Deficits) at End of Year	\$6,715,835	\$1,025,237	\$1,670,518

Board of		Other	Total
Developmental	Economic	Governmental	Governmental
Disabilities	Development	Funds	Funds
Disacinites		T dilds	T direct
\$5,679,067	\$0	\$1,344,908	\$10,195,301
0	0	0	12,341,993
5,208,801	0	7,519,201	24,558,057
675	0	3,796	176,371
0	0	0	242,263
0	0	147,271	291,241
4,472	0	1,854,646	6,199,676
0	0	0	615,531
0	0	14,574	14,574
63,487	0	222,623	1,000,929
			1,000,727
10,956,502	0	11,107,019	55,635,936
10,730,302		11,107,017	33,033,730
0	0	872,638	6,294,816
0	0	701,741	4,048,423
0	0	1,607,877	10,484,799
0	0	320,608	6,358,502
0	0	0	697,433
9,299,520	0	5,688,681	21,737,778
0	0	377,285	681,432
0	0	1,415,833	1,415,833
0	0	25,446	25,446
0	0	724,423	786,115
0	39,133	434,911	482,629
9,299,520	39,133	12,169,443	53,013,206
1,656,982	(39,133)	(1,062,424)	2,622,730
0	0	0	74,731
0	75,028	1,863,323	2,143,364
(150,000)	0	(63,997)	(2,143,364)
(150,000)	75,028	1,799,326	74,731
1,506,982	35,895	736,902	2,697,461
2,585,656	(1,143,513)	2,260,540	12,696,591
\$4,092,638	(\$1,107,618)	\$2,997,442	\$15,394,052

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Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2011

Net Change in Fund Balances - Total Governmental Funds		\$2,697,461
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period:		
Capital Outlay Depreciation	3,223,060 (4,388,795)	
Total		(1,165,735)
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(240,330)
Revenues in the Statement of Activities that do not provide current financial resources are		
not reported as revenues: Property Taxes Sales Taxes Intergovernmental Revenue Loan Receivable	44,517 91,768 (415,263) (35,000)	
Total		(313,978)
Repayment of bond and note principal and capital leases is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.		786,115
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		3,891
Bond issuance costs are reported as expenditures in the governmental funds when due, but in the Statement of Activities these costs are accrued as deferred charges.		(7,573)
Some expenses reported in the Statement of Activities do not require the use of the current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Compensated Absences	(95,885)	
Premium on Bonds Issued	825	
Total		(95,060)
Other financing sources in the governmental funds that increase long-term liabilities in the Statement of Net Assets are not reported as revenues in the Statement of Activities:  Inception of Capital Leases		(74,731)
The internal service fund used by management to charge the cost of insurance to individual funds is not reported in the government-wide Statement of Activities. Governmental expenditures and the related internal service fund revenue are eliminated. The net revenue (expense) of the		
internal service fund is allocated among the activities.		475,591
Change in Net Assets of Governmental Activities		\$2,065,651

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$3,167,940	\$3,167,940	\$3,168,568	\$628
Sales Tax	12,142,000	12,142,000	12,199,761	57,761
Intergovernmental	1,894,346	1,644,346	1,741,710	97,364
Interest	179,000	179,000	189,942	10,942
Licenses and Permits	214,035	214,035	242,263	28,228
Fines and Forfeitures	100,000	100,000	101,976	1,976
Charges for Services	1,910,623	1,910,623	1,799,650	(110,973)
Rent	619,000	619,000	615,531	(3,469)
Other	379,622	379,622	343,599	(36,023)
Total Revenues	20,606,566	20,356,566	20,403,000	46,434
Expenditures				
Current:				
General Government:				
Legislative and Executive				
County Commissioners				
Personal Services	380,031	374,088	372,179	1,909
Materials and Supplies	3,626	2,809	2,582	227
Contractual Services	59,125	84,525	64,692	19,833
Capital Outlay	5,000	4,217	4,193	24
Other	156,826	73,069	49,545	23,524
Total County Commissioners	604,608	538,708	493,191	45,517
County Auditor				
Personal Services	549,136	543,748	541,219	2,529
Materials and Supplies	36,093	45,093	44,373	720
Contractual Services	4,469	4,469	3,096	1,373
Capital Outlay	2,500	2,500	2,500	0
Other	24,529	25,529	19,776	5,753
Total County Auditor	616,727	621,339	610,964	10,375
County Treasurer				
Personal Services	312,249	307,597	296,494	11,103
Materials and Supplies	24,387	24,387	22,087	2,300
Contractual Services	2,050	2,050	1,472	578
Capital Outlay	4,092	4,092	3,288	804
Other	4,845	4,845	4,657	188
Total County Treasurer	347,623	342,971	327,998	14,973
Other Financial Administration				
Contractual Services	62,300	54,550	53,238	1,312
Total Other Financial Administration	62,300	54,550	53,238	1,312

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund (Continued) For the Year Ended December 31, 2011

	Budgeted A	Budgeted Amounts		Variance with Final Budget
	<u>Original</u>	Final	Actual	Positive (Negative)
Prosecuting Attorney				
Personal Services	759,511	774,178	727,192	46.986
Materials and Supplies	20,529	20,529	20,527	2
Allowances	57,852	57,852	32,380	25,472
Other	3,605	3,605	3,530	75
Total Prosecuting Attorney	841,497	856,164	783,629	72,535
Board of Revision				
Other	1,000	1,000	516	484
Total Board of Revision	1,000	1,000	516	484
Bureau of Inspection				
Contractual Services	71,046	64,046	62,547	1,499
Total Bureau of Inspection	71,046	64,046	62,547	1,499
Planning Commission				
Personal Services	333,092	334,077	328,731	5,346
Materials and Supplies	5,542	5,542	3,323	2,219
Contractural Services	22,197	38,197	34,353	3,844
Other	36,177	38,677	31,437	7,240
Total Planning Commission	397,008	416,493	397,844	18,649
Data Processing Board				
Personal Services	115,308	113,630	112,365	1,265
Materials and Supplies	11,000	11,000	11,000	0
Contractual Services	47,116	67,116	64,040	3,076
Capital Outlay	5,035	5,035	4,746	289
Other	1,500	2,820	2,820	0
Total Data Processing Board	179,959	199,601	194,971	4,630
Board of Elections				
Personal Services	487,441	484,206	481,808	2,398
Materials and Supplies	31,700	24,200	20,333	3,867
Contractual Services	160,422	229,697	219,182	10,515
Capital Outlay	3,150	150	0	150
Other	15,225	15,225	9,719	5,506
Total Board of Elections	697,938	753,478	731,042	22,436
				continued

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund (Continued) For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
		inounts		Positive
	Original	Final	Actual	(Negative)
Buildings and Grounds				
Personal Services	510,928	504,536	489,367	15,169
Materials and Supplies	45,136	53,735	49,144	4,591
Contractual Services	59,149	58,524	44,944	13,580
Capital Outlay	179,412	212,575	210,444	2,131
Other	377,201	343,248	316,532	26,716
Total Buildings and Grounds	1,171,826	1,172,618	1,110,431	62,187
Recorder				
Personal Services	345,671	347,071	344,857	2,214
Materials and Supplies	7,941	7,941	7,926	15
Contractual Services	77,725	70,725	69,067	1,658
Other	3,400	3,400	3,389	11
Total Recorder	434,737	429,137	425,239	3,898
Ross County Service Center				
Materials and Supplies	10,110	11,680	11,680	0
Contractual Services	142,274	142,922	136,114	6,808
Other	161,290	154,352	120,328	34,024
Total Ross County Service Center	313,674	308,954	268,122	40,832
Taxes on Property				
Levies and Assessments - Taxes	20,000	9,000	7,462	1,538
Delinquent Tax Advertising	1,000	1,000	730	270
Auditor/Treasurer Fees	72,000	88,500	88,008	492
Total Taxes on Property	93,000	98,500	96,200	2,300
Total General Government - Legislative and Executive	5,832,943	5,857,559	5,555,932	301,627
Judicial				
Common Pleas Court - Other				
Personal Services	191,908	189,414	188,601	813
Public Defender	450,820	465,820	465,416	404
Attorney Fees	78,600	72,600	51,553	21,047
Juror Fees	50,000	55,000	52,522	2,478
Witness Fees	5,000	16,000	3,849	12,151
Contractual Services	28,867	23,867	22,943	924
Total Common Pleas Court - Other	805,195	822,701	784,884	37,817
				continued

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund (Continued) For the Year Ended December 31, 2011

	Budgeted A	Budgeted Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Court of Appeals				
Materials and Supplies	3,631	3,131	2,673	458
Capital Outlay	11,528	11,528	3,841	7,687
Other	58,419	58,919	53,610	5,309
Total Court of Appeals	73,578	73,578	60,124	13,454
Common Pleas Court #1				
Personal Services	195,967	195,722	194,307	1,415
Materials and Supplies	9,136	9,786	9,390	396
Contractual Services	7,500	6,700	4,874	1,826
Capital Outlay	3,500	800	230	570
Other	15,664	18,439	14,024	4,415
Total Common Pleas Court #1	231,767	231,447	222,825	8,622
Common Pleas Court #2				
Personal Services	227,061	224,785	223,851	934
Materials and Supplies	8,380	7,669	7,569	100
Contractual Services	6,562	6,062	5,920	142
Capital Outlay	2,152	17,313	17,313	(
Other	7,500	11,850	9,501	2,349
Total Common Pleas Court #2	251,655	267,679	264,154	3,525
Jury Commission				
Personal Services	11,782	11,664	10,850	814
Materials and Supplies	5,039	5,039	3,219	1,820
Other	553	553	251	302
Total Jury Commission	17,374	17,256	14,320	2,936
Juvenile Court				
Personal Services	766,252	738,940	732,864	6,076
Materials and Supplies	3,745	3,745	3,722	23
Contractual Services	1,510	1,510	1,510	(
Capital Outlay	0	750	750	(
Other	25,107	47,463	45,118	2,345
Total Juvenile Court	796,614	792,408	783,964	8,444
Probate Court	454.002	455.505	455.405	1.746
Personal Services	464,882	457,735	456,187	1,548
Materials and Supplies	8,003	8,003	7,480	523
Contractual Services	4,300	4,300	4,300	(
Capital Outlay	500	1,500	1,466	34
Other	25,538	25,538	24,239	1,299
Total Probate Court	503,223	497,076	493,672	3,404 continue

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund (Continued) For the Year Ended December 31, 2011

				Variance with
	Budgeted A	Amounts		Final Budget Positive
	Original	Final	Actual	(Negative)
Clerk of Courts				
Personal Services	434,409	431,802	428,864	2,938
Materials and Supplies	63,500	21,300	16,295	5,005
Contractual Services	24,200	62,710	61,696	1,014
Capital Outlay	0	4,490	4,490	0
Other	2,705	1,905	1,677	228
Total Clerk of Courts	524,814	522,207	513,022	9,185
Municipal Court				
County Share	137,687	138,267	138,264	3
Juror's Fees	8,000	8,470	8,470	0
Witness Fees	6,500	15,500	14,586	914
Criminal Prosecution	34,335	34,335	34,335	0
Indigent Defense	7,000	5,950	4,477	1,473
Total Municipal Court	193,522	202,522	200,132	2,390
Total General Government - Judicial	3,397,742	3,426,874	3,337,097	89,777
Public Safety				
Adult Probation				
Personal Services	286,984	282,771	272,031	10,740
Materials and Supplies	9,576	9,576	2,468	7,108
Contractual Services	1,800	1,800	100	1,700
Capital Outlay	9,084	9,084	5,901	3,183
Other	15,500	15,500	6,675	8,825
Total Adult Probation	322,944	318,731	287,175	31,556
Juvenile Probation				
Personal Services	373,549	366,210	364,121	2,089
Materials and Supplies	1,081	1,081	286	795
Contractual Services	300	705	705	0
Other	7,116	6,711	5,901	810
Total Juvenile Probation	382,046	374,707	371,013	3,694
Juvenile IV-E Program				
Personal Services	172,000	175,324	175,324	0
Materials and Supplies	4,784	3,784	1,522	2,262
Contractual Services	120,750	120,750	99,935	20,815
Capital Outlay	3,414	3,414	2,839	575
Other	17,034	17,034	15,471	1,563
Total Juvenile IV-E Program	317,982	320,306	295,091	25,215 continued

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund (Continued) For the Year Ended December 31, 2011

				Variance with	
	Budgeted A	Final Actual		Final Budget Positive (Negative)	
	Original	rinai	Actual	(Negative)	
Detention Home					
Other	465,608	465,608	422,774	42,834	
Total Detention Home	465,608	465,608	422,774	42,834	
Coroner					
Personal Services	207,976	205,987	204,975	1,012	
Materials and Supplies	1,550	1,091	1,091	0	
Contractual Services	25,500	24,400	24,400	0	
Capital Outlay	3,200	1,811	1,811	0	
Other	85,017	86,965	86,965	0	
Total Coroner	323,243	320,254	319,242	1,012	
Sheriff					
Personal Services	88,158	87,219	86,693	526	
Allowances	30,832	30,832	30,832	0	
Total Sheriff	118,990	118,051	117,525	526	
Emergency Management					
Grants - Disaster Services	44,872	44,872	44,872	0	
Total Emergency Management	44,872	44,872	44,872	0	
Dog Warden					
Personal Services	275	275	275	0	
Total Dog Warden	275	275	275	0	
Total Public Safety	1,975,960	1,962,804	1,857,967	104,837	
Public Works					
Engineer					
Personal Services	179,867	177,373	176,405	968	
Materials and Supplies	3,500	3,500	1,915	1,585	
Construction - Sales Tax - Twp	134,323	214,323	214,323	0	
Capital Outlay	12,100	12,100	9,777	2,323	
Other	2,500	2,500	2,500	0	
Total Engineer	332,290	409,796	404,920	4,876	
Air Navigation Facilities					
Personal Services	32,659	32,712	32,003	709	
Contractual Services	11,000	27,200	25,397	1,803	
Capital Outlay	5,000	5,000	1,100	3,900	
Other	12,922	16,722	16,528	194	
Total Air Navigation Facilities	61,581	81,634	75,028	6,606	
Total Public Works	393,871	491,430	479,948	11,482	
				continue	

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund (Continued) For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Health				
Vital Statistics				
Registration Fees	2,000	2,000	1,637	363
Total Vital Statistics	2,000	2,000	1,637	363
Agriculture				
Soil and Water - Grants	246,650	246,650	246,650	0
Extension Grants	279,000	279,000	279,000	0
Agricultural Society - Grants	12,500	12,500	12,500	0
Fair/Debt	37,500	37,500	37,500	0
Premiums	3,300	3,300	3,300	0
Apiary Inspection	1,500	1,598	1,598	0
Total Agriculture	580,450	580,548	580,548	0
Other Health				
Crippled Children Aid	117,130	117,130	115,248	1,882
Grant - Sales Tax - Health Department	10,000	10,000	0	10,000
Total Other Health	127,130	127,130	115,248	11,882
Total Health	709,580	709,678	697,433	12,245
Human Services				
Veteran's Assistance				
Personal Services	93,839	93,766	93,394	372
Materials and Supplies	7,449	7,449	7,447	2
Contractual Services	8,067	4,871	4,871	0
Relief Allowances	252,900	252,900	251,203	1,697
Capital Outlay	7,713	2,728	2,728	0
Other	4,570	3,770	3,692	78
Total Veteran's Assistance	374,538	365,484	363,335	2,149
Veteran's Service				
Personal Services	158,856	156,512	156,004	508
Burials	33,625	41,806	40,806	1,000
Other	114,154	114,828	114,450	378
Total Veteran's Service	306,635	313,146	311,260	1,886
Veteran's Assistance				
Personal Services	16,866	15 605	15 624	51
		15,685	15,634	51
Total Veteran's Assistance	16,866	15,685	15,634	- 31
Total Human Services	698,039	694,315	690,229	4,086
Economic Development and Assistance				
Grants - Other	280,000	314,000	304,147	9,853
Total Economic Development and Assistance	280,000	314,000	304,147	9,853
Total Expenditures	13,288,135	13,456,660	12,922,753	533,907
Excess of Revenues Over Expenditures	7,318,431	6,899,906	7,480,247	580,341 continued

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Other Financing Sources (Uses)					
Advances In	722,289	832,289	432,812	(399,477)	
Advances Out	0	(94,946)	(269,974)	(175,028)	
Transfers In	160,000	160,000	150,000	(10,000)	
Transfers Out	(7,938,374)	(7,862,089)	(7,854,547)	7,542	
Total Other Financing Sources (Uses)	(7,056,085)	(6,964,746)	(7,541,709)	(576,963)	
Excess of Revenues and Other Financing Sources					
Over Expenditures and Other Financing Uses	262,346	(64,840)	(61,462)	3,378	
Fund Balance at Beginning of Year	1,852,990	1,852,990	1,852,990	0	
Prior Year Encumbrances Appropriated	463,432	463,432	463,432	0	
Fund Balance at End of Year	\$2,578,768	\$2,251,582	\$2,254,960	\$3,378	

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Job and Family Services Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Intergovernmental	\$5,630,129	\$5,630,129	\$5,870,931	\$240,802
Charges for Services	413,072	413,072	411,346	(1,726)
Other	176,270	176,270	183,608	7,338
Total Revenues	6,219,471	6,219,471	6,465,885	246,414
Expenditures				
Current:				
Human Services				
Personal Services	5,083,067	4,918,656	4,526,778	391,878
Materials and Supplies	90,575	77,840	67,211	10,629
Contractual Services	721,977	834,588	783,154	51,434
Capital Outlay	3,000	50,711	20,037	30,674
Other	560,519	625,416	555,854	69,562
Total Human Services	6,459,138	6,507,211	5,953,034	554,177
Total Expenditures	6,459,138	6,507,211	5,953,034	554,177
Excess of Revenues Over (Under) Expenditures	(239,667)	(287,740)	512,851	800,591
Other Financing Sources				
Transfers In	211,799	211,799	205,013	(6,786)
Total Other Financing Sources	211,799	211,799	205,013	(6,786)
Excess of Revenues and Other Financing Sources				
Over (Under) Expenditures	(27,868)	(75,941)	717,864	793,805
Fund Balances at Beginning of Year	157,274	157,274	157,274	0
Prior Year Encumbrances Appropriated	27,868	27,868	27,868	0
Fund Balances at End of Year	\$157,274	\$109,201	\$903,006	\$793,805

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Motor Vehicle Gas Tax Fund For the Year Ended December 31, 2011

	Budgeted A		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)
Revenues				
Intergovernmental	\$4,546,263	\$4,546,263	\$4,552,325	\$6,062
Interest	3,845	3,845	4,407	562
Fines and Forfeitures	53,036	53,036	10,494	(42,542)
Charges for Services	0	1,091,564	1,104,818	13,254
Other	0	0	121,611	121,611
Total Revenues	4,603,144	5,694,708	5,793,655	98,947
Expenditures				
Current:				
Public Works				
Personal Services	1,978,674	2,112,741	1,969,366	143,375
Materials and Supplies	794,364	1,100,298	1,018,473	81,825
Capital Outlay	1,341,716	2,513,279	2,504,322	8,957
Other	552,879	552,879	431,765	121,114
Total Public Works	4,667,633	6,279,197	5,923,926	355,271
Total Expenditures	4,667,633	6,279,197	5,923,926	355,271
Excess of Revenues Over (Under) Expenditures	(64,489)	(584,489)	(130,271)	454,218
Other Financing Sources (Uses)				
Advances In	199,567	199,567	81,902	(117,665)
Transfers Out	(180,518)	(180,518)	(178,088)	2,430
Total Other Financing Sources (Uses)	19,049	19,049	(96,186)	(115,235)
Excess of Revenues and Other Financing Sources				
Over Expenditures and Other Financing Uses	(45,440)	(565,440)	(226,457)	338,983
Fund Balances at Beginning of Year	395,014	395,014	395,014	0
Prior Year Encumbrances Appropriated	245,007	245,007	245,007	0
Fund Balances at End of Year	\$594,581	\$74,581	\$413,564	\$338,983

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Board of Developmental Disabilities Fund For the Year Ended December 31, 2011

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$5,694,000	\$5,694,000	\$5,673,588	(\$20,412)
Intergovernmental	4,720,071	4,720,071	5,218,216	498,145
Interest	7,200	7,200	675	(6,525)
Charges for Services	5,200	5,200	4,472	(728)
Other	20,200	20,200	62,102	41,902
Total Revenues	10,446,671	10,446,671	10,959,053	512,382
Expenditures				
Current:				
Human Services				
Personal Services	5,148,696	5,202,196	5,060,992	141,204
Materials and Supplies	294,807	294,807	282,975	11,832
Contractual Services	3,488,262	3,381,762	3,191,766	189,996
Capital Outlay	285,000	323,500	322,102	1,398
Other	776,354	892,914	790,321	102,593
Total Human Services	9,993,119	10,095,179	9,648,156	447,023
Total Expenditures	9,993,119	10,095,179	9,648,156	447,023
Excess of Revenues Over (Under) Expenditures	453,552	351,492	1,310,897	959,405
Other Financing Sources				
Advances In	757,266	757,266	2,975	(754,291)
Transfers Out	0	(150,000)	(150,000)	0
Total Other Financing Sources	757,266	607,266	(147,025)	(754,291)
Excess of Revenues and Other Financing Sources				
Over (Under) Expenditures	1,210,818	958,758	1,163,872	205,114
Fund Balances at Beginning of Year	2,187,402	2,187,402	2,187,402	0
Prior Year Encumbrances Appropriated	273,347	273,347	273,347	0
Fund Balances at End of Year	\$3,671,567	\$3,419,507	\$3,624,621	\$205,114

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Economic Development Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Debt Service:				
Interest and Fiscal Charges	41,284	41,284	40,028	1,256
Total Debt Service	41,284	41,284	40,028	1,256
Total Expenditures	41,284	41,284	40,028	1,256
Excess of Revenues Under Expenditures	(41,284)	(41,284)	(40,028)	1,256
Other Financing Sources (Uses)				
Transfers In	76,284	76,284	75,028	(1,256)
Advances Out	(35,000)	(35,000)	(35,000)	0
Total Other Financing Sources (Uses)	41,284	41,284	40,028	(1,256)
Excess of Revenues and Other Financing Sources				
Over (Under) Expenditures and Other Financing Uses	0	0	0	0
Fund Balances at Beginning of Year	0	0	0	0
Fund Balances at End of Year	\$0	\$0	\$0	\$0

Statement of Fund Net Assets Proprietary Funds December 31, 2011

	Business-Type Activities	Governmental Activities
	Enterprise Fund	Internal Service Fund
Assets		
Current Assets:		
Equity in Pooled Cash, Cash Equivalents and Investments	\$94,631	\$1,070,700
Accounts Receivable	7,854	5,794
Intergovernmental Receivable	0	160,010
Interfund Receivable	0	660,881
Total Current Assets	102,485	1,897,385
Noncurrent Assets:		
Nondepreciable Capital Assets	14,434	0
Depreciable Capital Assets, Net	71,981	0
Total Noncurrent Assets	86,415	0
Total Assets	188,900	1,897,385
Liabilities		
Current Liabilities:		
Contracts Payable	2,390	0
Intergovernmental Payable	0	346,660
Claims Payable	0	78,848
Total Current Liabilities	2,390	425,508
Long-Term Liabilities:		
Claims Payable	0	113,228
Total Liabilities	2,390	538,736
Net Assets		
Invested in Capital Assets	86,415	0
Unrestricted	100,095	1,358,649
Total Net Assets	\$186,510	\$1,358,649

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended December 31, 2011

	Business-Type Activities	Governmental Activities
	Enterprise Fund	Internal Service Fund
Operating Revenues	Φ40.041	Φ0 205 212
Charges for Services Miscellaneous	\$48,941 4,476	\$8,305,213 8,996
Miscendieous	4,470	0,990
Total Operating Revenues	53,417	8,314,209
Operating Expenses		
Contractual Services	25,740	7,723,629
Claims	0	104,665
Refunds	0	2,795
Other	2,785	0
Depreciation	5,000	0
Total Operating Expenses	33,525	7,831,089
Operating Income	19,892	483,120
Nonoperating Revenue (Expense)		
Interest	0	5,656
Interest and Fiscal Charges	0	(13,185)
Total Nonoperating Revenue (Expense)	0	(7,529)
Change in Net Assets	19,892	475,591
Net Assets at Beginning of Year	166,618	883,058
Net Assets at End of Year	\$186,510	\$1,358,649

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## Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2011

	Business-Type Activities	Governmental Activities
	Enterprise Fund	Internal Service Fund
Increase (Decrease) in Cash and Cash Equivalents		
Cash Flows from Operating Activities		
Cash Received from Customers	\$51,396	\$8,082,809
Other Cash Receipts	4,476	3,202
Cash Payments for Goods and Services Cash Payments for Claims	(25,744)	(7,736,273) (111,235)
Other Cash Payments	(2,785)	(2,795)
Net Cash from Operating Activities	27,343	235,708
Cash Flows from Noncapital Financing Activities Advances Out	0	(550,000)
Cash Flows from Capital and Related Financing Activities Interest Paid	0	(27,349)
Cash Flows from Investing Activities		
Interest on Investments	0	5,656
Net Increase (Decrease) in Cash and Cash Equivalents	27,343	(335,985)
Cash and Cash Equivalents at Beginning of Year	67,288	1,406,685
Cash and Cash Equivalents at End of Year	\$94,631	\$1,070,700
Reconciliation of Operating Income to Net Cash from Operating Activities		
Operating Income	\$19,892	\$483,120
Adjustments:		
Depreciation	5,000	0
(Increase) Decrease in Assets:		
Accounts Receivable	2,455	(5,794)
Interfund Receivable	0	(62,394)
Intergovernmental Receivable Increase (Decrease) in Liabilities:	0	(160,010)
	(4)	0
		(6,570)
Contracts Payable Claims Payable		
Claims Payable Intergovernmental Payable	0	(12,644)

See accompanying notes to the basic financial statements.

Ross County, Ohio Statement of Fiduciary Net Assets Fiduciary Funds December 31, 2011

Assets         Equity in Pooled Cash, Cash Equivalents and Investments       \$40,051       \$7,731,271         Cash and Cash Equivalents in Segregated Accounts       272,970       1,008,554         Intergovernmental Receivable       0       3,076,515         Property Taxes Receivable       0       39,447,446         Total Assets       313,021       51,263,786         Liabilities         Intergovernmental Payable       0       50,409,604         Undistributed Monies       0       536,847         Deposits Held and Due To Others       0       317,335         Total Liabilities         Net Assets         Held in Trust for Other Individuals and Organizations       313,021		Private Purpose Trust Funds	Agency Funds
Cash and Cash Equivalents in Segregated Accounts         272,970         1,008,554           Intergovernmental Receivable         0         3,076,515           Property Taxes Receivable         0         39,447,446           Total Assets           Liabilities         Intergovernmental Payable           Undistributed Monies         0         50,409,604           Undistributed Monies         0         536,847           Deposits Held and Due To Others         0         317,335           Total Liabilities           Net Assets           Held in Trust for Other Individuals and Organizations         313,021	Assets		
Intergovernmental Receivable         0         3,076,515           Property Taxes Receivable         0         39,447,446           Total Assets         313,021         51,263,786           Liabilities         0         50,409,604           Undistributed Monies         0         536,847           Deposits Held and Due To Others         0         317,335           Total Liabilities         0         \$51,263,786           Net Assets         1         13,021	Equity in Pooled Cash, Cash Equivalents and Investments	\$40,051	\$7,731,271
Property Taxes Receivable         0         39,447,446           Total Assets         313,021         51,263,786           Liabilities         0         50,409,604           Undistributed Monies         0         536,847           Deposits Held and Due To Others         0         317,335           Total Liabilities         0         \$51,263,786           Net Assets           Held in Trust for Other Individuals and Organizations         313,021	Cash and Cash Equivalents in Segregated Accounts	272,970	1,008,554
Total Assets         313,021         51,263,786           Liabilities         Sintergovernmental Payable         0         50,409,604           Undistributed Monies         0         536,847           Deposits Held and Due To Others         0         317,335           Total Liabilities         0         \$51,263,786           Net Assets           Held in Trust for Other Individuals and Organizations         313,021	Intergovernmental Receivable	0	3,076,515
LiabilitiesIntergovernmental Payable050,409,604Undistributed Monies0536,847Deposits Held and Due To Others0317,335Total Liabilities0\$51,263,786Net AssetsHeld in Trust for Other Individuals and Organizations313,021	Property Taxes Receivable	0	39,447,446
Intergovernmental Payable 0 50,409,604 Undistributed Monies 0 536,847 Deposits Held and Due To Others 0 317,335  Total Liabilities 0 \$\$51,263,786\$  Net Assets Held in Trust for Other Individuals and Organizations 313,021	Total Assets	313,021	51,263,786
Undistributed Monies0536,847Deposits Held and Due To Others0317,335Total Liabilities0\$51,263,786Net AssetsHeld in Trust for Other Individuals and Organizations313,021	Liabilities		
Deposits Held and Due To Others0317,335Total Liabilities0\$51,263,786Net Assets313,021	Intergovernmental Payable	0	50,409,604
Total Liabilities  0 \$51,263,786  Net Assets Held in Trust for Other Individuals and Organizations 313,021	Undistributed Monies	0	536,847
Net Assets Held in Trust for Other Individuals and Organizations 313,021	Deposits Held and Due To Others	0	317,335
Held in Trust for Other Individuals and Organizations  313,021	Total Liabilities	0	\$51,263,786
	Net Assets		
	Held in Trust for Other Individuals and Organizations	313,021	
Total Net Assets \$313 021	Č	•	
Ψ313,021	Total Net Assets	\$313,021	

See accompanying notes to the basic financial statements.

# Statement of Changes in Fiduciary Net Assets Fiduciary Funds For the Year Ended December 31, 2011

	Private Purpose Trust Funds
Additions	
Interest	\$4,885
Miscellaneous	1,872
Total Additions	6,757
Deductions	
Human Services	5,814
Total Deductions	5,814
Change in Net Assets	943
Net Assets at Beginning of Year, As Restated (See Note 4)	312,078
Net Assets at End of Year	\$313,021

See accompanying notes to the basic financial statements.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2011

## NOTE 1 - DESCRIPTION OF ROSS COUNTY AND REPORTING ENTITY

## A. Ross County

Ross County is a political subdivision of the State of Ohio and was established in 1798. The three-member Board of County Commissioners is the legislative and executive body of the County. The County Auditor is the chief fiscal officer and tax assessor, and the County Treasurer serves as the custodian of all County funds and as tax collector. In addition, there are six other elected administrative officials provided for by Ohio law that include the Clerk of Courts, Recorder, Coroner, Engineer, Prosecuting Attorney and Sheriff. The judicial branch of the County includes two Common Pleas Court Judges, and one Juvenile Court and Probate Court Judge. Although these elected officials manage the internal operations of their respective departments, the County Commissioners serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the County, including each of these departments.

Ross County provides a multitude of services to its residents including human and social services, law enforcement services, road and bridge maintenance services, health and community assistance services, as well as other general and administrative support services.

## **B.** Reporting Entity

For financial reporting purposes, the County complies with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, as amended by GASB Statement No. 39, in defining the financial reporting entity. The financial reporting entity includes all of the elected officials, organizations, activities and functions that are not legally separate from the County and whose corporate powers the County holds. The financial reporting entity also includes the component units for which the elected officials of the County are financially accountable or for which the County is not financially accountable, but the nature and significance of their relationship with the County are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate entities that meet any of the following criteria: (1) The primary government appoints the voting majority of the potential component unit's board, and (a) the primary government is able to impose its will on the potential component unit or (b) the primary government is in a relationship of financial benefit or burden with the potential component unit; (2) The potential component unit is fiscally dependent upon the primary government or; (3) The financial statements would be misleading if data from the potential component unit were not included.

The County participates in the following related organizations, joint venture and jointly governed organizations. These organizations are presented in Note 18, Note 19 and Note 20, respectively.

- \* Ross County Park District
- \* Ross County-Chillicothe Public Library
- \* Ross County Convention Facilities Authority
- \* South Central Ohio Regional Juvenile Detention Center
- \* Joint Solid Waste Management District
- \* County Risk Sharing Authority, Inc.
- \* Pickaway/Ross/Fairfield Area 21 Workforce Investment Board
- \* Southern Ohio Council of Governments

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County Treasury. In the case of the legally separate agencies, boards and commissions listed below, the County serves as fiscal agent, but the organizations are not considered a part of Ross County. Accordingly

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

the activity of the following districts and agencies are presented as agency funds within the County's financial statements:

- \* Ross County General Health District
- \* Ross County Soil and Water Conservation District
- \* Paint Valley Alcohol, Drug Addiction and Mental Health Services Board (ADAMH)
- \* Family & Child First Council
- \* Joint Solid Waste Management District
- \* Ross County Park District
- \* Emergency Planning Agency
- \* South Central Ohio Regional Juvenile Detention Center
- \* Ross County Convention Facilities Authority
- \* Pickaway/Ross/Fairfield Area 21 Workforce Investment Board

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities, business-type activities, enterprise fund and internal service fund provided they do not conflict with or contradict GASB pronouncements, and has elected not to apply FASB statements and interpretations issued after November 30, 1989, to its governmental activities, business-type activities, enterprise fund and internal service fund. The most significant of the County's accounting policies are described below.

#### A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

**Government-Wide Financial Statements** – The Statement of Net Assets and the Statement of Activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The Statement of Net Assets presents the financial condition of the governmental activities and business-type activities of the County at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the single business-type activity of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the Statement of Activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses to program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

general revenues of the County.

**Fund Financial Statements** - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented as a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### **B.** Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

**Governmental Funds** - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

**General Fund** - This fund accounts for all financial resources except those that are required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio. The General Fund includes the Correctional and Law Enforcement, Certificate of Title Administration, County Recorder's Equipment and Unclaimed Monies Funds. These funds are maintained and reported as separate funds for accounting and budgetary purposes but do not meet the criteria for separate reporting in the fund financial statements.

**Job and Family Services Fund** - This fund accounts for various Federal and State grants, as well as transfers from the General Fund that are used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

**Motor Vehicle Gas Tax Fund** - This fund accounts for the County road and bridge maintenance, repair and improvement programs. Revenue sources include charges for services and State grants and distributions.

**Board of Developmental Disabilities Fund** - This fund accounts for the operation of a school and resident homes for the developmentally disabled. Revenue sources include a County wide property tax levy and Federal and State grants.

**Economic Development Fund** - This fund accounts for the proceeds of a bond anticipation note issued to assist the Ross County Convention Facilities Authority with improvements made at the V.A. Memorial Stadium and Tecumseh Outdoor Drama.

The other governmental funds of the County account for grants and other resources whose use is restricted for a particular purpose, and funding sources used for debt service and capital projects.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

**Proprietary Funds** - Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

**County Wide Sewer Fund** - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. This fund is the only enterprise fund of the County and accounts for sewer services provided to individual users in the Union Heights Subdivision of the County.

**Ross County Group Insurance Fund** - Internal service funds account for services provided on a cost-reimbursement basis, by one department or agency to other departments or agencies of the County. This fund is the only internal service fund of the County and accounts for the health benefit program and workers' compensation retrospective rating program of the County.

**Fiduciary Funds** - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

The County's fiduciary funds are private-purpose trust funds and agency funds. The County's private-purpose trust funds are established to account for assets that are used for the post-secondary education needs of children in the custody of Children's Services, the prevention of delinquency in juveniles that are in the custody of Juvenile Court, and the prevention of child abuse in the County. The County's agency funds account for assets held for political subdivisions in which the County acts as fiscal agent and for taxes, statelevied shared revenues, and fines and forfeitures that have been collected and which will be distributed to other political subdivisions.

#### C. Measurement Focus

**Government-Wide Financial Statements** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the Statement of Net Assets.

**Fund Financial Statements** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the Statement of Net Assets. The Statement of Changes in Fund Net Assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The Statement of Cash Flows provides

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

information about how the County finances and meets the cash flow needs of its proprietary activities.

The private purpose trust funds are reported using the economic resources measurement focus.

## **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are also measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 14). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, revenue sources considered to be both measurable and available at yearend include delinquent property taxes received in the available period, sales taxes, charges for services and fees, state-levied shared taxes (including motor vehicle license fees and gasoline taxes), and grants.

**Unearned Revenue** - Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. With the exception of delinquencies, property taxes for which there is an enforceable legal claim as of December 31, 2011 but which were levied to finance year 2012 operations have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met have been recorded as unearned revenue.

**Deferred Revenue** - On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

**Expenses/Expenditures** - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

and amortization, are not recognized in governmental funds.

## E. Budgetary Process

All funds, except agency funds, are required by law to be budgeted and appropriated. The major documents prepared by the County are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by the County Commissioners at the fund, program, department, and object level. Advances between funds are not required by law to be budgeted and appropriated.

The certificate of estimated resources may be amended during the year if the County Auditor identifies increases or decreases in projected revenue. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during 2011.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources at the fund level. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

The Jail Commissary Fund (nonmajor special revenue), and Unclaimed Monies Fund (combined with the General Fund) are not required by law to be budgeted and appropriated; therefore, no budgetary schedules are presented for these funds.

#### F. Cash, Cash Equivalents and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "equity in pooled cash, cash equivalents and investments". Cash and cash equivalents that are held separately with the departments of the County, and not included in the County Treasury, are recorded as "cash and cash equivalents in segregated accounts".

During 2011, investments were limited to certificates of deposit, municipal bonds, Ross County securities and STAROhio. All investments are reported at fair value, except for nonparticipating investment contracts. Nonparticipating investment contracts such as certificates of deposit are reported at cost. Fair value is based on quoted market prices. STAROhio is an investment pool managed by the State Treasurer's Office that allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price that is the price the investment could be sold for on December 31, 2011.

All investment earnings are assigned to the General Fund unless required by Ohio statute to be credited to a

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

specific fund. Interest revenue credited to the General Fund during 2011 amounted to \$167,493 and includes \$141,959 assigned from other funds of the County.

For presentation on the financial statements, funds included within the County's cash management pool and Investments with original maturities of three months or less are considered to be cash and cash equivalents.

## **G.** Inventory

On government-wide financial statements, inventories are presented at cost on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption or use. The cost of inventory items is recorded as an expenditure in the governmental funds when consumed or used.

## H. Prepaid Items

Payments to vendors for services that benefit periods beyond December 31, 2011 are recorded as prepaid items using the consumption method. Under the consumption method, a current asset is recorded for the prepaid amount and an expenditure/expense is recorded in the year in which the services are used or consumed.

## I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the enterprise fund are reported both in the business-type activities column of the government-wide statement of net assets and in the fund.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market value as of the date received. The County maintains a capitalization threshold of \$5,000. The County's infrastructure consists of roads, bridges, and culverts. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of enterprise fund capital assets is also capitalized.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

	Governmental	<b>Business-Type</b>
	Activities	Activities
Description	Estimated Lives	Estimated Lives
Land Improvements	5-20 years	Not Applicable
Buildings, Structures and Improvements	20-40 years	Not Applicable
Furniture, Fixtures and Equipment	5-20 years	Not Applicable
Infrastructure	10-60 years	Not Applicable
Plant and Facilities	Not Applicable	40 years

## J. Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables" whereas activity resulting from long-term lending/borrowing arrangements between funds is classified as "advances to/from other funds." These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as "internal balances."

## **K.** Compensated Absences

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences" as interpreted by Interpretation No. 6 of the GASB, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements".

Vacation and compensatory time benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignation or retirement. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported on the fund financial statements.

## L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported on the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability on the fund financial statements only to the extent that they are due for payment during the current year. Bonds and capital leases are recognized as a liability in the governmental fund financial statements when due.

#### M. Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. Fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent because they are either not in a spendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because either (a) constraints imposed by law through constitutional provisions, charter requirements or enabling legislation; or (b) constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

**Committed** – amounts that can only be used for specific purposes pursuant to constraints imposed by formal resolution of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove the specified use by taking the same type of action as when imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – amounts constrained by the County's "intent" to be used for specific purposes, but are neither restricted nor committed. The County Commissioners have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted or committed.

**Unassigned** – this is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the County considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the County Commissioners have provided otherwise in its commitment or assignment actions.

#### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

## O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for sewer services, health benefit program and workers' compensation program. Operating expenses are necessary costs that are incurred to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as nonoperating.

## P. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

## Q. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## **NOTE 3 - BUDGETARY BASIS OF ACCOUNTING**

While the County is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budget basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budget Basis) is presented for the General Fund and major special revenue funds on the budget basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and modified accrual GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as a restriction, commitment or assignment of fund balance.
- 4. Advances in and advances out are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

5. Certain funds are maintained as separate funds for accounting and budgetary purposes (budget basis) but do not meet the criteria for separate reporting in the financial statements (GAAP basis) and are reported in the General Fund in accordance with GASB Statement No. 54.

The following table summarizes the adjustments necessary to reconcile the GAAP and budget basis statements for the General Fund and major special revenue funds:

Net Change in F	und Balances (Defic	its)/Excess of R	evenues and Ot	ther Sources	
Over (Under) Expenditures and Other Uses					
		Job and	Motor	Board of	_
		Family	Vehicle	Developmental	Economic
	General	Services	Gas Tax	Disabilities	Development
GAAP Basis	\$381,943	\$78,112	(\$42,373)	\$1,506,982	\$35,895
Adjustments:					
Revenue Accruals	(286,273)	437,449	24,149	2,551	0
Expenditure Accruals	(778,611)	202,303	(290,135)	(348,636)	(895)
Other Sources (Uses)	88,107	0	81,902	2,975	(35,000)
Prospective Difference:					
Activity of Funds Reclassified					
for GAAP Reporting Purposes	533,372	0	0	0	0
<b>Budget Basis</b>	(\$61,462)	\$717,864	(\$226,457)	\$1,163,872	\$0

#### **NOTE 4 – NEW ACCOUNTING PRONOUNCEMENTS**

For the year ended December 31, 2011, the County implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", and GASB No. 59, "Financial Instruments Omnibus".

GASB Statement No. 54 enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The implementation of this statement resulted in the reclassification of certain funds and restatement of the net assets of the governmental activities, the fund balance of the certain major and nonmajor other governmental funds, and the net assets of the private purpose trust fund, as previously reported at December 31, 2010:

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

			Correctional		Private
	Governmental		and Law	Other	Purpose
	Activities	General	Enforcement	Governmental	Trust
Net Assets/Fund Balance					
at December 31, 2010	\$45,566,756	\$4,873,107	\$940,202	\$2,388,396	\$704,805
Change in Fund Structure	392,727	1,460,785	(940,202)	(127,856)	(392,727)
Net Assets/Fund Balance					
at December 31, 2010, Restated	\$45,959,483	\$6,333,892	\$0	\$2,260,540	\$312,078

GASB Statement No. 59 addresses significant practice issues that have arisen when accounting for financial instruments and external investment pools. The implementation of this statement did not result in any change in the County's financial statements.

## **NOTE 5 - CASH, DEPOSITS AND INVESTMENTS**

Monies held in the County Treasury are pooled for the purpose of investment management. The County is authorized to invest in those instruments identified in section 135.35 of the Ohio Revised Code. Specifically, these authorized instruments consist of:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States, or any book entry, zero-coupon security that is a direct obligation of the United States.
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
- 3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to fair value daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County.
- 5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts.
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- 7. The State Treasurer's investment pool (STAROhio).

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in division (1) or (2) or cash or both securities and cash, equal value for equal value.
- 9. Up to 25% of the County's total average portfolio in either (a) high grade commercial paper when the aggregate value of the notes does not exceed 10% of the aggregate value of the outstanding commercial paper of the issuing corporation, and the notes mature no later than 270 days after purchase or (b) bankers acceptances of banks insured by the Federal Deposit Insurance Corporation (FDIC) when the obligations are eligible for purchase by the Federal Reserve System and mature no later than 180 days after purchase.
- 10. Up to 15% of the County's total average portfolio in high-grade notes issued by U.S. corporations, and the notes mature no later than two years after purchase.
- 11. High grade debt interests issued by foreign nations diplomatically recognized by the U.S government. All interest and principal shall be denominated and payable in U.S. funds. In the aggregate, this investment shall not exceed 1% of the County's total average portfolio and shall mature no later than five years after purchase.

Investments in stripped principal or interest obligations, except for federally issued or federally guaranteed stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee. If the securities are not represented by a certificate, payment for investments may be made upon receipt of a confirmation of transfer from the custodian.

Public depositories must give security for all public funds on deposit. When public funds on deposit exceed FDIC limits, a depository may pledge specific collateral to individual accounts or pledge a pool of collateral equal to 105% of the uninsured public funds on deposit at their institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the County's name. During the year 2011, the County complied with the provisions of these statutes.

The amount available for deposit and investment is as follows:

Cash, Cash Equivalents and Investments (Carrying Amounts)	
Pooled	\$22,179,738
Segregated	1,733,908
Reconciling Items (Net) to Arrive at Bank Balances of Deposits	516,612
Total Bank Balances - Deposits and Investments	\$24,430,258

**Deposits -** Custodial credit risk is the risk that, in the event of a bank failure, the County's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to 105% of the uninsured public funds on deposit. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the County.

As of December 31, 2011, the carrying amount of all County deposits was \$21,108,817. Based on the criteria described in GASB Statement No. 40, \$20,625,429 of the \$21,625,429 in bank balances of the County was exposed to custodial risk as discussed above while \$1,000,000 was covered by FDIC. The \$20,625,429 exposed to custodial risk was uninsured, and collateral was held by the pledging banks trust department but not in the County's name.

Custodial Credit Risk – The County's policy requires that deposits follow the Ohio Revised Code.

**Investments -** As of December 31, 2011, the County had the following investments and maturities:

	_	Investment Maturities		
	Fair	Less Than	<b>Greater Than</b>	
Investment Type	Value	One Year	One Year	
Ross County Securities	\$1,580,000	\$35,000	\$1,545,000	
Municipal Bonds	1,208,904	1,208,904	0	
STAROhio	15,925	15,925	0	
Totals	\$2,804,829	\$1,259,829	\$1,545,000	

**Interest Rate Risk** – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the County's policy limits investment portfolio maturities to five years or less.

**Credit Risk** – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The County's policy limits its investments to those authorized by State statute. Standard and Poor's has assigned a rating of "AAAm" to STAROhio. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The County determined that it was not necessary to have a rating assigned to the Ross County Securities, since the Ross County Treasury is the holder of the securities. Municipal bonds were not rated.

**Custodial Credit Risk** – For investments, custodial credit risk is the risk that, in event of the failure of the counter party, the County will not be able to recover the value of its investments or collateral securities in the possession of an outside party. The County's policy provides that investments be held in the County's name. All of the County's investments are held in the County's name.

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The County's policy minimizes concentration of credit risk by diversifying assets by issuer as necessary. The County's investment in Ross County Securities was 56.33%, municipal bonds were 43.10%, and STAROhio was .57% of the County's total investments.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

## **NOTE 6 - INTERFUND TRANSACTIONS**

Interfund transactions resulting in assets and liabilities between funds as of December 31, 2011 are as follows:

## A. Interfund Receivable/Payables

	Interfund	Interfund
Funds	Receivables	Payables
General	\$244,280	\$299,338
Job and Family Services	2,178	240,001
Motor Vehicle Gas Tax	2,607	49,283
Board of Developmental Disabilities	16,709	119,065
Economic Development	0	35,000
Other Nonmajor Governmental	0	183,968
Ross County Group Insurance	660,881	0
Totals	\$926,655	\$926,655

Interfund receivables/payables are due to lags between the dates that interfund goods and services are provided, transactions are recorded in the accounting system, and payments between funds are made, except the interfund payables in the Governments Collaboration Grant Fund and Sheriff's OCJS Grants Fund (Other Nonmajor Governmental – Special Revenue Funds) are due to short-term loans or advances. The County expects to repay all interfund balances within the next year.

#### **B.** Advances to/from Other Funds

	Advances to	Advances from
Funds	Other Funds	Other Funds
General	\$692,360	\$0
Motor Vehicle Gas Tax	115,058	0
Board of Developmental Disabilities	737,582	0
Economic Development	0	1,045,000
Other Nonmajor Governmental	0	500,000
Totals	\$1,545,000	\$1,545,000

Advances to/from other funds are lending/borrowing arrangements between funds that are long-term in nature. The purpose of these advances is to allow the County to exercise its authority to use the inactive monies in funds to invest in its own securities. See Note 25 for more information.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

## **C.** Interfund Transfers

	Transfers To Funds				
	Job and		Other		
	Family	Economic	Nonmajor		
Transfer from Funds	Services	Development	Governmental	Total	
General	\$205,013	\$75,028	\$1,471,238	\$1,751,279	
Motor Vehicle Gas Tax	0	0	178,088	178,088	
Board of Developmental Disabilities	0	0	150,000	150,000	
Other Nonmajor Governmental	0	0	63,997	63,997	
Totals	\$205,013	\$75,028	\$1,863,323	\$2,143,364	

The above mentioned transfers from/to were used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to spend them; to move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due; to use unrestricted revenue collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; and to move money into the capital project funds to be spent on capital related projects.

## **NOTE 7 - RECEIVABLES**

Receivables at December 31, 2011 consisted of property taxes, sales taxes, interest, accounts (billings for user charged services), loans and intergovernmental grants. All receivables are considered fully collectible.

A summary of the principal items of intergovernmental receivables follows:

Governmental Activities and Fiduciary Fund	
General Fund	
Local Government Distributions and Other Grants	\$795,444
Job and Family Services Fund	
State/Federal Funding	689,850
Motor Vehicle Gas Tax Fund	
Auto Tax and Gas Tax Distributions	2,092,223
Board of Developmental Disabilities Fund	
State/Federal Funding	411,181

Continued

Ross County, Ohio
Notes to the Basic Financial Statements For the Year Ended December 31, 2011

<b>Governmental Activities and Fiduciary Fund</b>	
Other Nonmajor Governmental Funds	
Children Services State Funding	160,219
Small Cities Block Grant	450,611
VOCA/SVAA Grant	96,094
Workforce Development	306,016
Other Grants and Reimbursements	82,123
Total Other Nonmajor Governmental Funds	1,095,063
Internal Service Fund	
Ross County Group Insurance	160,010
Fiduciary Funds	
Library and Local Government Distributions	2,205,306
Auto Tax and Gas Tax Distributions	871,209
Total Fiduciary Funds	3,076,515
Total Intergovernmental Receivables	\$8,320,286

# **NOTE 8 - CAPITAL ASSETS**

A summary of changes in general capital assets during 2011 were as follows:

	Balance			Balance
	January 1,			December 31,
	2011	Additions	Deletions	2011
<b>Governmental Activities:</b>				_
Nondepreciable Capital Assets:				
Land	\$3,583,105	\$75,000	\$0	\$3,658,105
Construction in Progress	10,412	16,804	0	27,216
Total Nondepreciable Capital Assets	3,593,517	91,804	0	3,685,321
Depreciable Capital Assets:				
Land Improvements	5,707,635	0	0	5,707,635
Buildings, Structures and Improvements	29,964,522	627,880	0	30,592,402
Furniture, Fixtures and Equipment	9,524,652	1,219,101	(1,044,121)	9,699,632
Infrastructure	38,401,436	1,284,275	(194,743)	39,490,968
Total Depreciable Capital Assets	83,598,245	3,131,256	(1,238,864)	85,490,637
Accumulated Depreciation:				
Land Improvements	(3,474,412)	(238,308)	0	(3,712,720)
Buildings, Structures and Improvements	(17,908,571)	(942,795)	0	(18,851,366)
Furniture, Fixtures and Equipment	(6,538,899)	(593,451)	803,791	(6,328,559)
Infrastructure	(20,736,066)	(2,614,241)	194,743	(23,155,564)
Total Accumulated Depreciation	(48,657,948)	(4,388,795)	998,534	(52,048,209)
Depreciable Capital Assets, Net	34,940,297	(1,257,539)	(240,330)	33,442,428
<b>Governmental Activities Capital Assets, Net</b>	\$38,533,814	(\$1,165,735)	(\$240,330)	\$37,127,749

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

At December 31, 2011, furniture, fixtures and equipment include \$384,941 of capital assets under capital leases.

For governmental activities, depreciation expense was charged to functions as follows:

Governmental Activities	
General Government:	
Legislative and Executive	\$426,991
Judicial	41,626
Public Safety	543,426
Public Works	3,146,498
Human Services	230,254
<b>Governmental Activities Depreciation Expense</b>	\$4,388,795

A summary of changes in capital assets during 2011 for business-type activities were as follows:

	Balance January 1,			Balance December 31,
	2011	Additions	Deletions	2011
<b>Business-Type Activities:</b>				_
Nondepreciable Capital Assets:				
Land	\$14,434	\$0	\$0	\$14,434
Total Nondepreciable Capital Assets	14,434	0	0	14,434
Depreciable Capital Assets:				_
Plant and Facilities	249,987	0	0	249,987
Total Depreciable Capital Assets	249,987	0	0	249,987
Accumulated Depreciation:				_
Plant and Facilities	(173,006)	(5,000)	0	(178,006)
Total Accumulated Depreciation	(173,006)	(5,000)	0	(178,006)
Depreciable Capital Assets, Net	76,981	(5,000)	0	71,981
<b>Business-Type Activities Capital Assets, Net</b>	\$91,415	(\$5,000)	\$0	\$86,415

The business-type activities of the County are the sewer operations at Union Heights subdivision.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

## **NOTE 9 - LONG-TERM OBLIGATIONS**

The County's long-term obligations activity for the year ended December 31, 2011 was as follows:

Purpose	Balance			Balance	Amounts
Issue Date-Maturity Date	January 1,			December 31,	Due Within
Interest Rate; Issue Amount	2011	Additions	Deletions	2011	One Year
<b>Governmental Activities:</b>					
General Obligation Bonds Payable:					
Various Purpose - Series 2004	\$2,300,000	\$0	\$130,000	\$2,170,000	\$135,000
2004-2024					
1.50%-4.40%; \$3,015,000					
Various Purpose - Series 2008	5,230,000	0	305,000	4,925,000	310,000
2008-2028					
3.25%-4.90%; \$5,800,000					
Issuance Premium on Debt	11,554	0	825	10,729	825
Special Tax Revenue Bond Payable:					
Road Improvement	2,945,000	0	185,000	2,760,000	190,000
2003-2023					
2.00%-4.15%; \$4,115,000					
Loan Payable:					
State Route 207 Connector	459,171	0	104,423	354,748	107,579
2004-2014					
3.00%; \$849,917					
Other Long-Term Obligations:					
Compensated Absences	1,770,456	1,638,801	1,542,916	1,866,341	1,404,037
Capital Leases	144,462	74,731	61,692	157,501	66,190
Claims Payable	198,646	104,665	111,235	192,076	78,848
<b>Governmental Activities</b>					
<b>Long-Term Obligations</b>	\$13,059,289	\$1,818,197	\$2,441,091	\$12,436,395	\$2,292,479

The Various Purpose – Series 2004 bonds were issued to pay the County's share of the cost of constructing and improving the South Central Ohio Regional Juvenile Detention Center; to pay the cost of constructing offices in the Ross County Service Center for the Ross County Department of Job and Family Services; and to pay for the acquisition of and improvements made to real estate on East Second Street. The Various Purpose – Series 2008 bonds were issued to refund the \$3,170,000 County Building (Series 1997 and 1998) bonds and to convert \$2,675,500 in bond anticipation notes to general obligation bonds. The Road Improvement bonds were issued to construct a connector road to U.S. Route 50. The State Route 207 Connector loan was obtained to pay a portion of the County's share of constructing this connector road to U.S. Route 23.

The Various Purpose – Series 2004 bonds were sold at a premium and the remaining unamortized premium of \$10,729 is being amortized over the life of the bonds. Additionally, issuance costs were incurred with both this 2004 bond issue and the Various Purpose – Series 2008 bonds and these issuance costs are deferred. The remaining unamortized bond issuance costs of \$109,258 are being amortized over the life of the bonds. The amount amortized in 2011 for these bond issue costs is \$7,573.

The Various Purpose – Series 2004 bonds include serial and term bonds outstanding in the amount of \$135,000 and \$2,035,000, respectively. The serial bonds will be paid off in 2012 and the term bonds will

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

be paid from 2015 – 2024. Beginning December 1, 2013, the bonds maturing on or after December 1, 2014 are subject to redemption at the option of the County, by lot by the Paying Agent, and may be redeemed in whole or in part (in the amount of \$5,000 or any multiple thereof) on any date at the redemption price of 100% of the principal amount of the bonds being redeemed plus accrued interest to the redemption date.

The Various Purpose – Series 2008 bonds include serial and term bonds outstanding in the amount of \$2,385,000 and \$2,540,000, respectively. The serial bonds will be paid from 2012 – 2018 and the term bonds will be paid from 2021 – 2028. Beginning December 1, 2018, the bonds maturing on or after December 1, 2019 are subject to redemption at the option of the County, by lot by the Paying Agent, and may be redeemed in whole or in part (in the amount of \$5,000 or any multiple thereof), on any date at the redemption price of 100% of the principal amount of the bonds being redeemed plus accrued interest to the redemption date.

The annual requirements to amortize long-term bond and loan obligations outstanding as of December 31, 2011 are as follows:

For the Year Ended		
December 31	Principal	Interest
2012	\$742,579	\$412,338
2013	765,830	388,296
2014	789,180	362,404
2015	712,159	332,882
2016	720,000	307,836
2017-2021	3,435,000	1,116,876
2022-2026	2,440,000	425,798
2027-2028	605,000	44,834
Totals	\$10,209,748	\$3,391,264

**Long-Term Bonds** - All long-term bonds issued for governmental purposes of the County are retired through the Bond Retirement Fund from funds transferred in by the General Fund and Motor Vehicle Gas Tax Fund. The Various Purpose – Series 2004 and Various Purpose – Series 2008 general obligation bonds are secured by the County's ability to levy a voted or unvoted property tax within the limitations of Ohio law. These bonds are also backed by the full faith and credit of the County as additional security.

The County has pledged its Motor Vehicle Gas Tax Fund revenues and its one percent permissive sales tax revenues to repay the Road Improvement special tax revenue bond. The bond is payable solely from these revenues. Total principal and interest remaining on this bond is \$3,506,790, payable through December 2023. For the current year, total principal and interest paid was \$293,710 and total Motor Vehicle Gas Tax Fund revenues and permissive sales tax revenues were \$13,997,634.

**Long-Term Loan -** The State Route 207 Connector loan is being retired through the State Route 207/U.S. 23 Connector Fund from funds transferred in by the Motor Vehicle Gas Tax Fund. The County has pledged its Motor Vehicle Gas Tax Fund revenues, net of revenues pledged to repay the County special tax revenue bond, to repay this loan. The loan is payable solely from these revenues. If Motor Vehicle Gas Tax Fund revenues are not sufficient to make any required payments on this loan, the County will use its nontax revenues to pay the loan. Total principal and interest remaining on the loan is \$360,775, payable through October 2014. For the current year, total principal and interest paid was \$120,258 and total Motor Vehicle Gas Tax Fund revenues were \$5,769,506.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

Compensated Absences - Upon retirement, employees hired prior to January 1, 1992, with at least ten years of credited service with the County, State or any political subdivision, are paid fifty percent (50%) of their accrued sick leave. Employees hired on or after January 1, 1992 and before May 31, 2011, with less than ten years of service with the County but with ten or more combined years of service with the County, State or any political subdivision, are paid twenty-five percent (25%) of their accrued sick leave up to a maximum of thirty workdays. Employees hired on or after January 1, 1992 and before May 31, 2011, with ten or more years of service with the County, are paid fifty percent (50%) of their accrued sick leave. Employees hired on or after June 1, 2011, with ten or more years of service with the County or ten or more combined years of service with the County, State or any political subdivision, are paid twenty-five percent (25%) of their accrued sick leave up to a maximum of thirty workdays.

The exceptions to this policy are as follows: (1) Employees of the Board of Developmental Disabilities with at least five but less than ten years of service with the Board or with ten or more years of service with the State or any political subdivision, but not with the Board, are paid twenty-five (25%) of their accrued sick leave. Employees with at least ten years of service with the Board are paid fifty percent (50%) of their accrued sick leave. (2) Employees of the Sheriff's office hired on or after January 1, 1992, with less than ten years of service with the County but with ten or more combined years of service with the County, State or any political subdivision, are paid twenty-five percent (25%) of their accrued sick leave up to a maximum of thirty workdays. Employees hired on or after January 1, 1992, with ten or more years of service with the County, are paid fifty percent (50%) of their accrued sick leave.

Vacation time is vested for employees after a minimum of one year of credited service. Unused vacation may be accumulated up to three (3) years according to Ohio law. Compensatory time may also be accumulated by employees but must be used within specified limits. However, certain departments have the option of being compensated for overtime worked in lieu of compensatory time off.

All sick leave, vacation and compensatory time is compensated at the employee's current rate of pay at the time of retirement or termination. Compensated absences are paid from the General, Job and Family Services, Motor Vehicle Gas Tax, Board of Developmental Disabilities, Dog and Kennel, Litter Control, Real Estate Assessment, Emergency Management, Law Library, Certificate of Title Administration, U.S. Rt. 23 Task Force Grants, Prosecutor's Diversion Program, Mediation Institutionalization, Prison Diversion Subsidy, and Sheriff's OCJS Grants Funds.

Capital Lease Obligations - The County has entered into agreements to lease equipment and other assets. Such agreements are, in substance, lease purchases and are reflected as capital lease obligations in the government-wide statements. Furniture, fixtures and equipment have been acquired by capital lease and are capitalized in the statement of net assets for governmental activities in the amount of \$384,941, which is equal to the present value of the minimum lease payments at the time of acquisition. At the time of acquisition, a corresponding liability was also recorded in the statement of net assets for governmental activities. Capital lease payments of \$61,692 were made in 2011 and are reflected as debt service principal in the General Fund.

The County's future minimum lease payments under capital lease obligations as of December 31, 2011 are as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

	Capital	
For the Year Ended	Lease	
December 31	Payments	
2012	\$75,265	
2013	53,291	
2014	28,159	
2015	16,029	
2016	2,059	
Total Minimum Lease Payments	174,803	
Less: Amount Representing Interest	(17,302)	
<b>Present Value of Net Minimum Lease Payments</b>	\$157,501	

**Claims Payable** – The County's obligation for claims represents unpaid workers' compensation claims costs for the workers' compensation retrospective rating program. These claims are paid from the Ross County Group Insurance Fund. See Note 13 for more information.

#### NOTE 10 - CONDUIT DEBT OBLIGATIONS

## A. Adena Regional Medical Center

In September 2010, the County issued, on behalf of the Adena Regional Medical Center (the Hospital), \$30,000,000 in Adjustable Rate Demand Hospital Facilities Revenue Bonds. The bonds were issued to finance the construction of a cancer center and the renovation and equipping of certain other facilities at the Hospital.

In July 2008, the County issued, on behalf of the Hospital, \$142,970,000 in Hospital Facilities Revenue Refunding and Improvement Bonds. The bonds were issued to refinance previously issued debt and finance the acquisition, construction, renovation and equipping of certain facilities at the Hospital. The Hospital has obtained bond insurance for a portion of the Series 2008 Bonds over the life of the bonds.

In September 1998, the County issued, on behalf of the Hospital, \$8,175,000 in Hospital Facilities Revenue Bonds to (i) pay the costs of acquisition and construction of various improvements to the Hospital, including the 60,000 square foot expansion of a medical office building to provide additional physicians' offices and hospital services and renovation of the women's and maternity unit, (ii) pay the cost of acquisition and installation of certain moveable equipment and a management information system, and (iii) pay certain eligible expenses associated with the issuance of the Series 1998 Bonds.

Each of the bonds mentioned above are special limited obligations of the Hospital, and are payable solely from and secured by revenues generated by the Hospital. Neither the County, the State, or any other political subdivision is obligated in any manner for the repayment of the bonds. Accordingly, the bonds are not reported as a liability in the accompanying basic financial statements.

As of December 31, 2011, the Hospital Facilities Revenue Bonds aggregated principal amount payable was \$176,645,000. Of this amount, \$30,000,000 was payable on the 2010 Series, \$141,550,000 was payable on the 2008 Series, and \$5,095,000 on the 1998 Series.

## **B.** Ross County Community Improvement Corporation

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

During December of 2010, the County agreed to be the guarantor on an Airport Facilities Project Loan made by the Vinton County National Bank to the Ross County Community Improvement Corporation (RCCIC). This loan was issued on January 6, 2011 in the amount of \$535,000 for a period of 15 years at an initial variable interest rate of 5.75%. Beginning on January 6, 2016 and every 5 years thereafter, the interest rate can be increased or decreased based on the Prevailing National Prime Rate by no more than 2% during each 5 year period. The interest rate during the term of this loan will never be greater than 9.75% or less than 5.75%. This loan was issued in connection with the acquisition of a 15,000 square foot hangar located at the Ross County Airport. The hangar is being leased by a private company for a period of 15 years that coincides with the term of this loan.

Because it is the responsibility of the RCCIC to retire this loan and the County serves only as guarantor, the obligation from this loan is not reflected in the County's financial statements.

## **NOTE 11 -PENSION PLANS**

## A. Ohio Public Employees Retirement System

All Ross County employees, who are not certified teachers with the school for developmental disabilities, participate in the Ohio Public Employee Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member- Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits.

Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or (800) 222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2011, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan.

The 2011 member contribution rates were 10% of covered payroll for members in state and local classifications. Public safety and law enforcement members contributed 11% and 11.6%, respectively.

The 2011 employer contribution rate for state and local employers was 14% of covered payroll. The law enforcement and public safety division employer contribution rate was 18.1% of covered payroll.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

The County's required contributions for pension obligations to OPERS for the years ended December 31, 2011, 2010 and 2009 were \$1,804,691, \$1,621,919 and \$1,483,299, respectively; 88.64% or \$1,599,749 has been contributed for 2011, and 100% has been contributed for 2010 and 2009. Of the 2011 required contribution, \$204,942 remained unpaid at December 31, 2011 and is recorded as a fund liability in the County's financial statements.

## **B. State Teachers Retirement System of Ohio**

Certified teachers, employed by the school for developmental disabilities, participate in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system.

STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution or other agency controlled, managed and supported, in whole or in part, by the state or any other political subdivision thereof.

Plan Options - New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5% of earned compensation among various investment choices. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and the Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members will transfer to the DB Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

**DB Plan Benefits** - DB Plan benefits are established under Chapter 3307 of the Ohio Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2% multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31<sup>st</sup> year of earned Ohio service credit is calculated at 2.5%. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5% instead of 2.2%. Under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

**DC Plan Benefits** - DC Plan benefits are established under Sections 3307.80 to 3307.89 of the Ohio Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5% are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Combined Plan Benefits** - Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1% of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

Eligible faculty of Ohio's public colleges and universities may choose to enroll in either STRS Ohio or an alternative retirement plan (ARP) offered by their employer. Employers have 120 days from their employment date to select a retirement plan.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by 3% of the original base amount for DB Plan participants.

The DB and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the DB Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers.

Contribution requirements and the contributions actually made for the fiscal year ended June 30, 2011 were 10% of covered payroll for members and 14% for employers.

The County's required contributions for pension obligations to STRS Ohio for the years ended December 31, 2011, 2010, and 2009 were \$95,868, \$95,803, and \$94,150 respectively; 100% has been contributed for each of the three years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

STRS Ohio issues a stand-alone financial report. Interested parties may request additional information or a copy of the *Comprehensive Annual Financial Report* by writing to STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877 or by visiting the STRS Ohio website at www.strsoh.org.

## **NOTE 12 - POSTEMPLOYMENT BENEFITS**

## A. Ohio Public Employees Retirement System

**Plan Description** - The Ohio Public Employees Retirement System (OPERS) administers three separate plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit postemployment health care plan, that includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including postemployment health care coverage.

In order to qualify for postemployment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or (800) 222-7377.

**Funding Policy** - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of postemployment health care benefits.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2011, state and local employers contributed at a rate of 14% of covered payroll, and public safety and law enforcement employers contributed at 18.1%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active members do not make contributions to the OPEB Plan.

OPERS' Postemployment Health Care Plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of postemployment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4% during calendar year 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05% during calendar year 2011. The portion of employer contributions allocated

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

to health care for the calendar year beginning January 1, 2012 remained the same, but they are subject to change based on Board action. Employers will be notified if the portion allocated to health care changes during calendar year 2012. The OPERS Board of Trustees is also authorized to establish rules for the retiree, or their surviving beneficiaries, to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The County's required contributions that were allocated to fund postemployment benefits with OPERS for the years ended December 31, 2011, 2010, and 2009 were \$691,429, \$883,758, and \$1,023,260 respectively; 88.61% or \$612,659 has been contributed for 2011, and 100% has been contributed for 2010 and 2009. Of the 2011 required contribution, \$78,770 remained unpaid at December 31, 2011 and is recorded as a fund liability in the County's financial statements.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Board of Trustees on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates for state and local employers increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

## **B. State Teachers Retirement System**

**Plan Description** – The State Teachers Retirement System of Ohio (STRS Ohio) administers a pension plan that is comprised of a Defined Benefit Plan, a self-directed Defined Contribution Plan, and a Combined Plan that is a hybrid of the Defined Benefit Plan and the Defined Contribution Plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums.

Pursuant to 3307 of the Ohio Revised Code, the State Teachers Retirement System Board (STRS Board) has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report. Interested parties may request additional information or a copy of the *Comprehensive Annual Financial Report* by writing to STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877 or by visiting the STRS Ohio website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

**Funding Policy** - Under Ohio law, funding for postemployment health care may be deducted from employer contributions. Of the 14% employer contribution rate, 1% of covered payroll was allocated to postemployment health care for the years ended June 30, 2011, 2010 and 2009. The 14% employer contribution rate is the maximum rate established under Ohio law.

The County's contributions allocated to fund postemployment health care benefits with STRS Ohio for the years ended December 31, 2011, 2010, and 2009 were \$7,374, \$7,369, and \$7,242 respectively; 100% has been contributed for each of the three years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

## **NOTE 13 - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts, theft, damage to or destruction of assets, errors and omissions, employee injuries, and natural disasters. The County has addressed these various types of risk by purchasing insurance through County Risk Sharing Authority (CORSA) and a commercial carrier.

General liability insurance is maintained in the amount of \$1,000,000 for each occurrence with no annual aggregate. Other liability insurance includes \$1,000,000 for law enforcement liability, \$1,000,000 for automobile liability, \$1,000,000 for public officials' errors and omissions liability, \$5,000,000 excess liability, \$10,000,000 for airport liability.

In addition, the County maintains replacement cost insurance on buildings and contents in the amount of \$112,726,884. Other property insurance includes the following: \$1,000,000 for extra expense/business income, \$5,000,000 for newly acquired location, \$100,000 for property in transit, \$100,000,000 for flood damage, \$100,000,000 for earthquake damage, \$1,000,000 for valuable papers, \$1,000,000 for accounts receivable, \$250,000 for unintentional omissions, the lesser of actual cash value or cost of repair for automobile damage, and replacement cost for contractor's equipment. Comprehensive equipment coverage is carried on the boiler, machinery, and data processing equipment in the amount of \$100,000,000.

The County also maintains crime insurance in the amount of \$1,000,000 for theft, disappearance, and destruction at the County offices.

The County provides health, dental and vision insurance for its employees through Anthem Blue Cross Blue Shield, Inc. This is a fully funded insurance program and is not considered limited risk health insurance.

The County participates in the Workers' Compensation Program provided by the State of Ohio. The County belongs to a pool with 63 other Ohio counties (through the County Commissioners Association of Ohio) for a workers' compensation group-rating program. As a part of this group-rating program, the County maintains a reserve within the internal service fund to account for and finance the program. The County uses a cost-guaranteed program provided by the Bureau of Ohio Workers' Compensation to cover injured workers' claims. All departments of the County participate in the program and make per capita payments to the County's internal service fund. A liability for unpaid workers' compensation claims costs of \$192,076 has been accrued as of December 31, 2011.

Interfund premiums are based on the insured funds' claims experience. Changes in the funds' claims liability in 2010 and 2011 are:

	Balance at			Balance at
	Beginning	<b>Current Year</b>	Claim	End
Year	of Year	Claims	Payments	of Year
2010	\$236,833	\$68,299	\$106,486	\$198,646
2011	198,646	104,665	111,235	192,076

The County has had no significant reductions in any of its insurance coverage from that maintained in prior years. Additionally, there have been no insurance settlements that have exceeded insurance coverage in any of the past three years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

## **NOTE 14 - PROPERTY TAX REVENUE**

Property taxes include amounts levied against 2010 real and public utility property. The assessed value by property classification upon which 2011 revenues were derived follows:

	Assessed
Property Classification	Values
Real Property	\$1,098,348,970
Public Utility Personal Property	57,890,740
Total	\$1,156,239,710

Ohio law prohibits taxation of property from all taxing authorities in excess of 10 mills of assessed value without a vote of the people. The County is authorized to levy up to 3.10 mills of the first 10 mills of assessed value for the General Fund. In addition to the 3.10 mills, 7.40 mills have been levied based upon mills voted for the Developmental Disabilities, Children Services and Senior Citizens levies.

A summary of voted millage follows:

			(	<b>b</b> )	
	Original	(a)	Rate Levied for Current Year		Final
	Collection	Authorized			Current Yo
Levy Purpose	Year	Rate	R/A	C/I	Year
Children Services (c)	2009	1.00	0.82	0.94	2013
Senior Citizens (c)	2008	0.50	0.44	0.48	2012
Developmental Disabilities (c)	2005	2.10	1.73	1.97	Continuing
Developmental Disabilities (c)	2011	3.80	3.73	3.80	Continuing
Totals	_	7.40	6.72	7.19	_

- (a) Dollars per \$1,000 of assessed valuation.
- (b) Ohio law provides for a tax credit to voted levies to offset inflationary values resulting from a reappraisal of real property. To attain this tax credit, reduction factors are applied to authorized voted levies so that each levy yields the same amount of property tax as in the year in which the levy was approved. Increases to voted levy revenues are restricted to assessments from new construction. The reduction factors are computed and applied separately for residential/agricultural (R/A) property and commercial/industrial (C/I) property.
- (c) Levies represent replacements of levies originally voted in prior years.

In 2011, real property taxes were levied on January 1, 2011, on assessed values as of January 1, 2010, the lien date. Assessed values are established by the County Auditor at 35% of appraised market value. A revaluation of real property must be completed no less than every six years, with a statistical update every third year. The most recent update was completed in 2010. Real estate taxes were due and payable February 11, 2011 and July 8, 2011. Public utility real property is assessed at 35% of true value (which is, in general, net book value); public utility tangible personal property currently is assessed at varying

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

percentages of true value. Tangible personal property taxes on business inventory, manufacturing and equipment, and furniture and fixtures have been phased-out and are no longer levied or collected.

The County Treasurer collects property taxes on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various Agency Funds of the County.

Accrued property taxes receivable reported in both the Agency Funds and the governmental funds, represent current taxes that were levied, measurable and unpaid, as well as, delinquent taxes outstanding as of December 31, 2011. Although total property tax collections for the next ensuing fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31 and are intended to finance the subsequent year's operations. Therefore, the delinquent taxes outstanding and available to the County within the first 60 days of 2012 were recorded as revenue in 2011; the remaining receivable is offset by a credit to deferred revenue in the fund financial statements.

## **NOTE 15 - SALES TAX REVENUE**

The County currently imposes a 1.5% tax on every retail sale in the County. On November 27, 1979 the County Commissioners adopted a resolution that allowed for the imposition of a 0.5% permissive sales tax pursuant to Sections 5739.02 and 5741.02, Ohio Revised Code. The tax became effective on January 1, 1980 and remains in effect for a continuing period of time, unless it is repealed. The revenues generated from this sales tax are used for providing additional revenue for the County's General Fund.

On August 4, 1986, the County Commissioners adopted a resolution that allowed for the placement of an additional 0.5% sales tax before the vote of the people of Ross County in the general election held on November 4, 1986. The electorate approved the sales tax in the general election and the tax became effective February 1, 1987 and continued for a period of twenty years. The revenues generated from this tax were used for the purpose of providing additional revenue for the County's General Fund including the construction, operation and the maintenance of the Ross County Law Enforcement Complex. However, due to the fact that this levy has expired and after determining that the County General Fund continues to need this additional revenue, the County Commissioners imposed a 0.5% sales tax effective January 1, 2007 that remains in effect for a continuing period of time, unless it is repealed.

On August 23, 1993, the County Commissioners again adopted a resolution that allowed for the imposition of another 0.5% tax pursuant to Sections 5739.021 and 5741.021, Ohio Revised Code. The tax became effective on October 1, 1993 and remains in effect for a continuing period of time, unless it is repealed. The revenues generated from this sales tax are used for providing additional revenue for the County's General Fund.

In 2011, these sales taxes generated a combined total of \$12,341,993 in tax revenue in the General Fund.

## **NOTE 16 - CONTINGENCIES**

The County participates in several federal and state assisted grants and programs that are subject to financial and compliance audits by grantor agencies or their representatives. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. The County believes that disallowed claims, if any, will not have a material adverse effect on the County's financial position.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

Additionally, there are currently no material claims or lawsuits pending against the County with the County Prosecutor.

#### NOTE 17 - ROSS COUNTY AND CHILLICOTHE LAW ENFORCEMENT CENTER

The Ross County and Chillicothe Law Enforcement Center is located adjacent to the Ross County Courthouse. The Center houses the Ross County Sheriff's Department, the Ross County Jail, and the Chillicothe City Police Department.

Ross County paid all of the construction costs, including the cost to purchase the land on which the Center is located, which totaled \$11,995,690. The County billed the City of Chillicothe for its share of these costs based on a percentage of square footage to be occupied by the City in proportion to total square footage, after deducting certain jail-related only costs. The City of Chillicothe contributed \$1,924,352 to the construction of the Center.

An agreement between the County and the City of Chillicothe leases space to the City of Chillicothe for a term of fifty years with payment of the lease to be charged against the portion contributed by the City of Chillicothe for construction of the Center.

The lease agreement also states the County and the City of Chillicothe will share the cost and expense of repairs, maintenance and replacement as follows:

The repair, maintenance and replacement of the roof that covers the Law Complex section of the Center will be shared equally.

The City will pay its pro rata share of 18.47% for the cost of repairing, maintaining and replacing the public elevators, the freight lift, heating, air conditioning, electrical and plumbing equipment within the Law Complex section of the Center. The 18.47% was derived by taking the ratio of square footage occupied by the City to the total square footage of the Center.

The County and the City of Chillicothe will share equally the cost of maintaining, repairing and replacing the sidewalks, public areas, and parking lots contiguous to the Center, including snow removal.

The City of Chillicothe will pay 100% of the cost of maintaining, repairing and replacing interior decorations within the City offices, and 50% of the cost pertaining to interior decorations within the common offices.

The City of Chillicothe will pay 50% of the cost of maintaining, repairing and replacing the telephone equipment in common offices.

The City of Chillicothe will pay 18.47% of gas, electric, water, sewer, and solid waste disposal utilities and 50% of the cost of janitorial services.

The County applied for and received approval for a grant through the Governor's Office of Criminal Justice to fund construction of the County Jail. The City of Chillicothe intends to house prisoners in this facility and will be billed by the County on a per diem basis. The City of Chillicothe has no percentage interest in the County Jail.

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

The Law Complex is considered a shared asset between the County and the City of Chillicothe due to the retained interest in the maintenance, repair and replacement of the facility and the fact that the length of the lease is for the majority of the useful life of the asset. Since the original construction of the Law Complex, various improvements have been made. Therefore, the County has recorded \$10,151,200 in its capital assets that represents the County's share of this asset.

## **NOTE 18 - RELATED ORGANIZATIONS**

## A. Ross County Park District

The County's probate judge is responsible for appointing the members of the board of the Ross County Park District. In 2011, the County distributed \$160,000 in operating grants to the Park District. The County is the fiscal agent for the Park District, therefore, the activities of the Park District are reflected as an agency fund of the County.

## B. Ross County - Chillicothe Public Library

The County Commissioners and Common Pleas Judge are responsible for appointing the members of the board of the Ross County - Chillicothe Public Library. The County does not act as fiscal agent for the Library, therefore, the activities of the Library are not reflected in the County's basic financial statements.

## C. Ross County Convention Facilities Authority

The Commissioners appoint a majority of the board members of the Ross County Convention Facilities Authority (CFA) but have no further accountability for it. The CFA is a separate and distinct legal entity that generates its revenue from a 1.25% bed tax that was enacted by the CFA in 2007. The County is not responsible for the operation of the CFA.

The County acts as fiscal agent for the CFA, therefore, the activities of the CFA are reflected as an agency fund of the County.

#### **NOTE 19 – JOINT VENTURE**

The County is a participant with Highland, Pike, Jackson, Vinton and Fayette counties in the South Central Ohio Regional Juvenile Detention Center which is a facility that provides temporary housing for juvenile delinquents from each county. The juvenile judge from each participating county appoints one trustee to serve on the board, except Ross County which appoints two trustees of the board since it is the home county. The commissioners of each county have the final approval of their respective trustee.

Each county is obligated to provide financial support to this entity through per diem charges and assessments that are based on the total assessed valuation of each county in proportion to the total assessed valuation of all participating counties. The County has an ongoing financial responsibility for this entity and, during 2011, contributed \$270,517 toward the operation of this facility. In 2001, the participating counties, with a substantial grant from the State of Ohio, agreed to construct a new facility and to make various other improvements. This facility was completed in 2004. The total cost of this project was \$6,258,352, with the State of Ohio contributing \$2,268,000. The remaining cost of \$3,990,352 was allocated among and contributed by the participating counties, based upon the total 2001 assessed valuation of each county in proportion to the total assessed valuation of all participating counties. The County originally issued \$1,250,000 in bond anticipation notes in 2001 for the County's estimated share of this

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

project. The County's final share of the project's cost was \$1,311,315. The County refunded the outstanding \$1,250,000 in bond anticipation notes and financed its remaining share with general obligation bonds issued on March 15, 2004. See Note 9 for more information. The County is the fiscal agent for the Center, therefore, the activities of the Center are reflected as an agency fund of the County. Complete financial statements of the joint venture can be obtained from the Ross County Auditor, Ross County Courthouse, 2 North Paint Street, Suite G, Chillicothe, Ohio, 45601.

#### **NOTE 20 - JOINTLY GOVERNED ORGANIZATIONS**

#### A. Joint Solid Waste Management District

The County, in conjunction with Pickaway, Highland and Fayette counties, has created the Joint Solid Waste Management District that is responsible for the maintenance, protection, and use of solid waste collection, transfer, disposal, recycling or resource recovery facilities located within each county. The District's board is composed of the three commissioners from each county.

During 2011, the County did not contribute any funds toward the operation of this facility. The County is the fiscal agent for the District. Therefore, the activities of the District are reflected as an agency fund of the County.

#### B. County Risk Sharing Authority, Inc.

The County Risk Sharing Authority, Inc. (CORSA) is a jointly governed organization among 63 counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. This coverage includes comprehensive general liability, law enforcement liability, public officials' errors and omissions liability, automobile liability, and certain property and crime insurances.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. CORSA is governed by an elected board of nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. The County does not have an equity interest in or a financial responsibility for CORSA. The County's payment to CORSA in 2011 for insurance was \$356,246.

#### C. Pickaway/Ross/Fairfield Area 21 Workforce Investment Board

The Pickaway/Ross/Fairfield Area 21 Workforce Investment Board (the Board) is a jointly governed organization between the three counties that was created to oversee the strategic planning for workforce development in the area, and to submit periodic required plans in compliance with state and federal regulations. The Board is responsible for (i) bringing together business, education, and labor leaders to assess the workforce needs of employers, and employment and training needs of job seekers; (ii) identifying fiscal and other available resources at the local level; (iii) developing priorities and targeting resources toward meeting the priorities; (iv) setting policies and priorities; (v) working with the local elected officials

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

to establish a one-stop system; (vi) monitoring outcomes; and (vii) allowing administrative staff to directly operate programs and resolve administrative details. The Board is appointed by the County Commissioners of each county. The Board must be comprised of at least 51% representation from the business community and includes 18 representatives from small, medium and large business; 2 representatives from education; 2 representatives from labor; 2 representatives from Community Based Organizations; 2 representatives from public or private economic development; 1 Commissioner from each county; and representatives from each of the One-Stop partners in each county.

During 2011, the County did not contribute any funds toward the operation of the Board. The County is the fiscal agent for the Board. Therefore, the activities of the Board are reflected as an agency fund of the County.

#### **D. Southern Ohio Council of Governments**

The County is a member of the Southern Ohio Council of Governments (the "Council"), which is a jointly governed organization created under Ohio Revised Code Section 167.01. The governing body consists of a fifteen member board with each participating County represented by its Director of its Board of Developmental Disabilities. Member counties include: Adams, Athens, Brown, Clinton, Fayette, Gallia, Highland, Jackson, Lawrence, Meigs, Pickaway, Pike, Ross, Scioto, and Vinton Counties. The Council acts as fiscal agent for the Ross County Board of Developmental Disabilities' waiver reconciliation. The County had a \$238,299 balance on hand with the Council which includes investments at cost. Financial statements can be obtained by writing to the Southern Ohio Council of Governments, 126 East Second Street, Suite C, Chillicothe, Ohio, 45601.

#### **NOTE 21 - GROUP PURCHASING POOL**

The County participates in a group-rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association Service Corporation (CCASC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and treasurer of CCASC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at the meeting held in December of each year. No participant can have more than one member of the group executive committee in any year, and each elected member shall be a County Commissioner.

#### **NOTE 22 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Ross County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2011

		Job and	Motor	Board of		
		Family	Vehicle	Developmental	Economic	Other
	General	Services	Gas Tax	Disabilities	Development	Governmental
Fund Balances						
Nonspendable:						
Prepaids	\$119,375	\$0	\$0	\$0	\$0	\$0
Loans	0	0	0	0	0	24,831
Material and Supplies Inventory	98,238	41,512	432,492	15,576	0	12,294
Advances	692,360	0	115,058	737,582	0	0
Unclaimed Monies	353,675	0	0	0	0	0
Total Nonspendable	1,263,648	41,512	547,550	753,158	0	37,125
Restricted for:						
Legislative & Executive	0	0	0	0	0	406,397
Judicial	0	0	0	0	0	1,127,736
Public Safety	0	0	0	0	0	701,859
Public Works	0	0	1,122,968	0	0	200,491
Human Services	0	983,725	0	3,339,480	0	727,952
Economic Development	0	0	0	0	0	360,996
Capital Projects	0	0	0	0	0	19,112
Total Restricted	0	983,725	1,122,968	3,339,480	0	3,544,543
Committed to:						
Public Safety	280,120	0	0	0	0	0
Debt Service	0	0	0	0	0	185,362
Capital Projects	0	0	0	0	0	96,709
<b>Total Committed</b>	280,120	0	0	0	0	282,071
Assigned to:						
Legislative & Executive	234,910	0	0	0	0	0
Judicial	14,172	0	0	0	0	0
Public Safety	187,498	0	0	0	0	0
Public Works	61,028	0	0	0	0	0
Human Services	116,721	0	0	0	0	0
Other Purposes	25,569	0	0	0	0	0
Total Assigned	639,898	0	0	0	0	0
Unassigned	4,532,169	0	0	0	(1,107,618)	(866,297)
<b>Total Fund Balances</b>	\$6,715,835	\$1,025,237	\$1,670,518	\$4,092,638	(\$1,107,618)	

Notes to the Basic Financial Statements For the Year Ended December 31, 2011

#### **NOTE 23 – ENCUMBRANCE COMMITMENTS**

The County utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end are reservations of fund balance for subsequent-year expenditures and may be reported as part of restricted, committed, or assigned classifications of fund balance. At December 31, 2011, the County's commitments for encumbrances in the governmental funds were as follows:

	Year-End
Funds	Encumbrances
General	\$831,569
Motor Vehicle Gas Tax	179,336
Board of Developmental Disabilities	232,170
Other Nonmajor Governmental Funds:	
Real Estate Assessment	48,441
401 Care and Custody Grant	37,197

#### **NOTE 24 – ACCOUNTABILITY**

The County's fund deficits at December 31, 2011 were as follows:

	Deficit
	Fund Balance/
Funds	Net Assets
Economic Development	\$1,107,618
Other Nonmajor Governmental Funds:	
Child Enforcement	229,438
Governments Collaboration Grant	25,446
Sheriff's OCJS Grants	71,019
ODOT Freedom Grant	40,230
Permanent Improvement	500,164

The deficit fund balances in each of these funds are due to the recognition of payables in accordance with generally accepted accounting principles. These deficits do not exist on a cash basis and will be eliminated either through future revenues generated, transfers from the General Fund or payment of debt obligations.

#### **NOTE 25 – SUBSEQUENT EVENTS**

On April 13, 2012, the County repaid \$35,000 against the loan balance of \$1,080,000 from the lending/borrowing agreement between the Ross County Treasury and the Economic Development Fund. This lending/borrowing agreement is in the form of bonds and matures in the year 2035, but can be paid in whole or in part at any time.

# Combining Statements

and Individual

**Fund Schedules** 

Combining Statements and Individual Fund Schedules Nonmajor Governmental Funds

### **Nonmajor Special Revenue Funds**

Special revenue funds are used to account for the proceeds of specific revenue sources (other than for major capital projects) that are legally restricted to expenditure for specified purposes. Following is a description of the County's nonmajor special revenue funds:

#### Dog and Kennel

To account for the dog warden's operations, financed by sales of dog tags, kennel permits and fine collections.

### **Drug Law Enforcement**

To account for revenues received from drug fines in the County to be used for drug prevention and drug law enforcement.

#### Law Enforcement

To account for revenues received from fines and proceeds from the sale of contraband that, by state law, can only be used for law enforcement activities.

#### Litter Control

To account for state grant receipts and donations, from both individuals and corporations, and transfers from the General Fund used to enforce litter laws, educate citizens and promote litter control and recycling in the County.

#### Real Estate Assessment

To account for state mandated County wide real estate tax reappraisals and other annual real estate tax assessment related functions that are funded by charges to the County's political subdivisions.

#### Treasurer's Prepayment

To account for the investment earnings on prepayments of real property taxes that can be used by the Treasurer only for the payment of the expenses incurred in administering the prepayment system.

#### **Emergency Management**

To account for revenues received from various subdivisions and grants for planning and coordinating efforts to prevent and manage disasters. The Agency was established under Section 5915.07 of the Ohio Revised Code and is controlled by an executive committee made up of elected officials who participate in the Agency. The executive committee and County Commissioners employ a director and approve the budget. The County is responsible for any fund deficits.

#### Marriage License

To account for the state mandated fee collected on each issued marriage license. The County has contracted with the Ross County Coalition Against Domestic Violence, a non-profit organization, to operate a battered spouse program. The fees are sent to the non-profit organization as prescribed by law.

#### **Drug Enforcement and Education**

To account for certain fines received from Municipal Court to provide for drug law enforcement and education.

## Combining Statements and Individual Fund Schedules Nonmajor Governmental Funds

### <u>Common Pleas Court – General Projects</u>

To account for fees collected by the Common Pleas Court, under Chapter 2303.201 of the Ohio Revised Code, that can be used for general projects of the Court.

#### 911 Equipment

To account for fees collected from the establishment and delivery of the County wide wireless 911 service in Ross County.

#### **Probate Conduct of Business**

To account for certain filing fees charged by the Probate Court to be used for operating expenses of the Probate Court.

#### Law Library

To account for revenue received from fines and other sources that are used for operating the Law Library.

#### Child Enforcement

To account for poundage fees collected by the Ross County Job and Family Services - Child Enforcement Division that are restricted for use by state statute and Title IV-D grants that reimburse expenditures for child support enforcement operations.

### Computerized Research

To account for fees assessed by the Common Pleas, Probate, and Juvenile Courts, under Chapter 2303 of the Ohio Revised Code, to be used for computerized legal research or other automatic data processing expenses by the judges.

#### Delinquent Tax and Assessment Collection

To account for the 5% fee collected on all delinquent taxes and used equally by the County Prosecutor and the County Treasurer to collect delinquencies.

#### Indigent Guardianship

To account for fees received from Probate Court to provide an attorney for indigent guardianship persons.

#### **Children Services**

To account for a County wide tax levy and various state and federal monies to be used for providing foster care and other services for neglected, battered and abused children. This fund also accounts for the operation of the Roweton Ranch and Parent Visitation Home.

#### **Indigent Driver Alcohol**

To account for that part of OMVI related fine money that is to be used for indigent driver alcohol treatment.

#### Senior Citizens Levy

To account for a County wide tax levy used for contracting with the Ross County Committee for the Elderly, Inc. to provide services to senior citizens of Ross County.

### Combining Statements and Individual Fund Schedules Nonmajor Governmental Funds

#### Computer System Service

To account for fees assessed by the Common Pleas, Probate and Juvenile Courts, under Chapter 2101 of the Ohio Revised Code, to pay solely for acquiring and maintaining computerized systems for the courts or office of the Clerk of Courts.

#### Local Law Enforcement Grant

To account for the grant money received from the U.S. Department of Justice to provide assistance in reducing crime and improving public safety.

#### U.S. Rt. 23 Task Force Grants

To account for grants received from the Ohio Office of Criminal Justice Services for personnel, equipment and other expenses to assist in the prevention of illegal drug trafficking along the U.S. Rt. 23 corridor in Ross County and Southern Ohio.

#### **FEMA Grants**

To account for grant monies received from the U.S. Department of Homeland Security for the repair of flood damage in the County.

#### Richmondale Sewer Grant

To account for a grant received from the Ohio Department of Development to make improvements to the sanitary sewer system in Richmondale for the Richmondale Sewer District.

#### Small Cities Block Grant

To account for monies received from the Ohio Department of Development for improvement projects in qualified low-income areas in Ross County or for capital improvement awards to subdivisions in Ross County.

#### Prosecutor's Diversion Program

To account for state grant monies expended to provide a second chance to first time non-violent offenders who are about to be convicted of a crime. Upon successful completion of the program, the original charges are dismissed.

#### Governments Collaboration Grant

To account for a grant from the Ohio Department of Development used to study and determine the feasibility of creating a uniform accounting system for the benefit of Ohio counties.

#### **Prison Diversion Subsidy**

To account for a grant from the Ohio Department of Rehabilitation and Corrections used for personnel, equipment and other expenses to reduce the incarceration rate of felony offenders through intensive supervision.

#### **Child Abuse Prevention**

To account for the remaining balance of a grant received from the Children Trust Fund to be used for the prevention of child abuse.

## Combining Statements and Individual Fund Schedules Nonmajor Governmental Funds

#### Sheriff's OCJS Grants

To account for monies received from the Ohio Office of Criminal Justice Services for personnel, equipment and other expenses of the U.S. 23 major crimes task force, used for narcotics investigations and the prevention of illegal drug trafficking.

#### Jail Commissary

To account for monies held by the Ross County Sheriff's Department in a commissary rotary fund and used to purchase and sell merchandise to jail inmates. The Jail Commissary Fund is not required by law to be budgeted and appropriated; therefore, no budgetary schedule is presented for this fund.

#### 401 Care and Custody Grant

To account for grant monies received from the State Department of Youth Services and used for placement of children in foster care homes or facilities, diversion and work programs involving restitution for juvenile delinquents, juvenile delinquency prevention and other related activities.

#### Juvenile Court IV-E

To account for Title IV-E reimbursements received by the Juvenile Court from the Ohio Job and Family Services to provide foster care and other treatment of unruly or delinquent juveniles.

### Small Cities Revolving Loan

To account for monies received from the Ohio Department of Development and the Ohio Environmental Protection Agency to make low-interest loans to qualified businesses and homeowners in Ross County. The fund also accounts for the repayment of principal and interest on these loans.

#### **VOCA/SVAA** Grant

To account for a grant from the Ohio Attorney General's Office to provide assistance to crime victims.

#### County Ditch

To account for special assessments collected from landowners for the development and maintenance of ditches throughout the County.

#### Marine Patrol

To account for a grant from the Ohio Department of Natural Resources, Division of Watercraft, to maintain a marine patrol by the Ross County Sheriff's Department.

#### **Mediator Fees**

To account for fees collected by the Juvenile Court and Common Pleas Courts for mediation services.

#### **Board of Elections Grant**

To account for a grant received from the State of Ohio through the federal Help America Vote Act of 2002. This grant is to be used to upgrade the Board of Elections voter registration system.

#### Mediation Institutionalization Grant

To account for a grant received from the Ohio Supreme Court to provide for mediation services for the Common Pleas Courts of Ross and Pike counties.

## Combining Statements and Individual Fund Schedules Nonmajor Governmental Funds

#### **ODOT Freedom Grant**

To account for grant monies received from the U.S. Department of Transportation for a mini-van used to provide public transportation within the County.

#### Rehabilitation Center

To account for proceeds received from the lease of agricultural land at the Roweton Ranch Complex. The proceeds are transferred to the Childrens Services Fund for general operations.

#### Regional Multi-Purpose Facility

To account for a grant received from the U.S. Department of Housing and Urban Development to assist in the planning and development of a regional multi-purpose facility and commerce park.

#### Workforce Development

To account for a grant received from the U.S. Department of Labor to strengthen the local workforce by providing training services to employed adults, youth and dislocated workers.

#### Sheriff Concealed Weapon

To account for fees assessed by the Ross County Sheriff to individuals that make application for the issuance or renewal of a license to carry a concealed handgun as permitted by Ohio Revised Code section 2923.125.

#### **Drug Task Force**

To account for funds received from the Office of Criminal Justice Services to fight drug trafficking in the County.

#### **Nonmajor Debt Service Fund**

The debt service fund is used to account for the accumulation of financial resources for, and the payment of, general long-term obligation principal, interest, and related costs.

#### **Bond Retirement Debt Service**

To account for interfund transfers that are expended for the payment of general obligation bonds and their related interest. Since this is the only nonmajor debt service fund, no combining statements for the debt service fund are presented.

#### **Nonmajor Capital Projects Funds**

Capital projects funds are used to account for the acquisition and construction of major capital facilities, other than those financed by proprietary funds.

#### Permanent Improvement

To account for bond anticipation note proceeds expended for various County vehicles and equipment, and interfund transfers used to make the debt service payments on the note.

#### Airport Construction

To account for federal and state grants used to improve runways at and make other improvements to the Ross County Shoemaker Airport.

## Combining Statements and Individual Fund Schedules Nonmajor Governmental Funds

#### **Board of Developmental Disabilities Improvements**

To account for the remaining balance of a grant from the State of Ohio that is used for capital improvements of the Board of Developmental Disabilities.

#### Camp Cattail Construction

To account for the remaining balance of donations collected from Ross County residents to construct and make improvements to a camping facility for the handicapped.

#### Road and Bridge Improvements

To account for funds received from the Ohio Public Works Commission and the Ohio Department of Transportation for various road and bridge improvements.

#### Ross County Service Center

To account for funds used to maintain and repair the Ross County Service Center.

#### State Route 207/U.S. 23 Connector

To account for the proceeds of a loan received from the Ohio Department of Transportation for engineering costs related to the connector road that has been built from State Route 207 to U.S. Route 23, and also to account for interfund transfers used to make debt service payments on the loan.

#### **Funds Reported Separately for Budgetary Purposes**

The following funds have been combined with the General Fund for reporting in accordance with accounting principles generally accepted in the United States of America. However, their budgets are reported separately in this section for accountability purposes.

#### Correctional and Law Enforcement

This fund accounts for contractual revenues derived from the housing of prisoners in the County Correctional Facility, as well as transfers from the General Fund that are used to operate and maintain both the Sheriff's Department and the County Correctional Facility.

#### Certificate of Title Administration

To account for fees collected by the Clerk of Courts, under Chapter 325.33 of the Ohio Revised Code, for use in the administration of the Title Department of that office.

#### County Recorder's Equipment

To account for General Fund monies provided to supplement the equipment needs of the County Recorder as established by Section 317.321 of the Ohio Revised Code.

#### **Unclaimed Monies**

To account for monies received from various County Departments that is due to, but remains unclaimed by, their rightful owners. The Unclaimed Monies Fund is not required by law to be budgeted and appropriated; therefore, no budgetary schedule is presented for this fund.

Ross County, Ohio
Combining Balance Sheet Nonmajor Governmental Funds December 31, 2011

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets				
Equity in Pooled Cash, Cash Equivalents and Investments	\$3,520,790	\$185,362	\$118,610	\$3,824,762
Cash and Cash Equivalents in Segregated Accounts	356,205	0	0	356,205
Intergovernmental Receivable	1,095,063	0	0	1,095,063
Property Taxes Receivable	1,441,069	0	0	1,441,069
Loans Receivable	24,831	0	0	24,831
Materials and Supplies Inventory	12,294	0	0	12,294
Total Assets	\$6,450,252	\$185,362	\$118,610	\$6,754,224
Liabilities and Fund Balances				
Accounts Payable	\$132,994	\$0	\$0	\$132,994
Accrued Wages Payable	\$132,994 56,391	90	0	56,391
Contracts Payable	320,007	0	2,789	322,796
Intergovernmental Payable	40,683	0	2,789	40,683
Accrued Interest Payable	0	0	164	164
Interfund Payable	183,968	0	0	183,968
Deferred Revenue	720,935	0	0	720,935
Unearned Revenue	1,798,851	0	0	1,798,851
Advances from Other Funds	0	0	500,000	500,000
Total Liabilities	3,253,829	0	502,953	3,756,782
Fund Balances				
Nonspendable	37,125	0	0	37,125
Restricted	3,525,431	0	19,112	3,544,543
Committed	0	185,362	96,709	282,071
Unassigned	(366,133)	0	(500,164)	(866,297)
Total Fund Balances (Deficits)	3,196,423	185,362	(384,343)	2,997,442
Total Liabilities and Fund Balances	\$6,450,252	\$185,362	\$118,610	\$6,754,224

### Ross County, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2011

D.	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues	¢1 244 000	¢0	¢0	¢1 244 000
Property Taxes	\$1,344,908 6,623,822	\$0 0	\$0 895,379	\$1,344,908
Intergovernmental Interest	3,796	0	093,379	7,519,201 3,796
Fines and Forfeitures	147,271	0	0	147,271
Charges for Services	1,854,646	0	0	1,854,646
Special Assessments	14,574	0	0	1,834,040
Other	145,396	77,227	0	222,623
Total Revenues	10,134,413	77,227	895,379	11,107,019
Expenditures				
Current:				
General Government:				
Legislative and Executive	872,638	0	0	872,638
Judicial	701,741	0	0	701,741
Public Safety	1,607,877	0	0	1,607,877
Public Works	320,608	0	0	320,608
Human Services	5,688,681	0	0	5,688,681
Economic Development and Assistance	377,285	0	0	377,285
Capital Outlay	0	0	1,415,833	1,415,833
Intergovernmental	25,446	0	0	25,446
Debt Service:				
Principal Retirement	0	620,000	104,423	724,423
Interest and Fiscal Charges	0	418,695	16,216	434,911
Total Expenditures	9,594,276	1,038,695	1,536,472	12,169,443
Excess of Revenues (Under) Expenditures	540,137	(961,468)	(641,093)	(1,062,424)
Other Financing Sources (Uses)				
Transfers In	398,773	963,666	500,884	1,863,323
Transfers Out	(63,997)	0	0	(63,997)
Total Other Financing Sources (Uses)	334,776	963,666	500,884	1,799,326
Net Change in Fund Balances	874,913	2,198	(140,209)	736,902
Fund Balances (Deficits) at Beginning of Year, As Restated	2,321,510	183,164	(244,134)	2,260,540
Fund Balances (Deficits) at End of Year	\$3,196,423	\$185,362	(\$384,343)	\$2,997,442

Ross County, Ohio
Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2011

	Dog and Kennel	Drug Law Enforcement	Law Enforcement	Litter Control	Real Estate Assessment
Assets					
Equity in Pooled Cash, Cash Equivalents					
and Investments	\$58,795	\$417	\$572	\$31,575	\$111,211
Cash and Cash Equivalents In					
Segregated Accounts	0	20,085	123,792	0	0
Intergovernmental Receivable	0	0	0	0	0
Property Taxes Receivable	0	0	0	0	0
Loans Receivable	0	0	0	0	0
Materials and Supplies Inventory	2,678	0	0	0	3,051
Total Assets	\$61,473	\$20,502	\$124,364	\$31,575	\$114,262
Liabilities and Fund Balances					
Liabilities					
Accounts Payable	\$1,929	\$0	\$0	\$354	\$2,836
Accrued Wages Payable	3,649	1,844	0	2,307	7,200
Contracts Payable	0	0	0	0	9,680
Intergovernmental Payable	2,053	0	0	1,292	4,032
Interfund Payable	3,707	0	0	2,010	6,615
Deferred Revenue	0	0	0	0	0
Unearned Revenue	0	0	0	0	0
Total Liabilities	11,338	1,844	0	5,963	30,363
Fund Balances					
Nonspendable	2,678	0	0	0	3,051
Restricted	47,457	18,658	124,364	25,612	80,848
Unassigned	0	0	0	0	0
Total Fund Balances (Deficits)	50,135	18,658	124,364	25,612	83,899
Total Liabilities and Fund Balances	\$61,473	\$20,502	\$124,364	\$31,575	\$114,262

Treasurer's Prepayment	Emergency Management	Marriage License	Drug Enforcement and Education	Common Pleas Court - General Projects	911 Equipment	Probate Conduct of Business	Law Library
\$15,646	\$49,942	\$10,666	\$6,525	\$7,017	\$187,564	\$8,916	\$22,419
0	0	1,052	0	1,610	17,984	0	2,308
0	64	0	0	0	0	0	0
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
345	0	0	0	0	0	0	0
\$15,991	\$50,006	\$11,718	\$6,525	\$8,627	\$205,548	\$8,916	\$24,727
\$0 560 0 0 0	\$215 2,669 0 1,495 2,484	\$0 0 0 0 0	\$0 0 0 0 0	\$0 0 0 0 0 0	\$0 0 38,999 0 0	\$0 0 0 0 0	\$9,596 1,106 0 619 1,076
0	0	0	0	0	0	0	0
560	6,865	0	0	0	38,999	0	12,397
345	0	0	0	0	0	0	0
15,086	43,141	11,718	6,525	8,627	166,549	8,916	12,330
0	0	0	0	0	0	0	0
15,431	43,141	11,718	6,525	8,627	166,549	8,916	12,330
\$15,991	\$50,006	\$11,718	\$6,525	\$8,627	\$205,548	\$8,916	\$24,727

Continued

Ross County, Ohio
Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2011

Assets	Child Enforcement	Computerized Research	Delinquent Tax and Assessment Collection	Indigent Guardianship	Children Services
Equity in Pooled Cash, Cash Equivalents	Ф252 002	\$70.0¢7	#210.202	ф52 40 <b>7</b>	<b>\$5.00.05</b> 0
and Investments  Cash and Cash Equivalents In	\$353,993	\$78,067	\$319,282	\$53,497	\$568,056
Segregated Accounts	0	0	0	0	1,968
Intergovernmental Receivable	0	0	0	0	160,219
Property Taxes Receivable	0	0	0	0	943,319
Loans Receivable	0	0	0	0	0
Materials and Supplies Inventory	0	0	930	0	0
Total Assets	\$353,993	\$78,067	\$320,212	\$53,497	\$1,673,562
Liabilities and Fund Balances Liabilities					
Accounts Payable	\$0	\$110	\$419	\$600	\$17,725
Accrued Wages Payable	20,196	0	4,065	0	0
Contracts Payable	11,867	0	0	0	242,389
Intergovernmental Payable	11,293	0	2,016	0	0
Interfund Payable	27,028	0	3,944	0	480
Deferred Revenue	0	0	0	0	135,109
Unearned Revenue	513,047	0	0	0	841,793
Total Liabilities	583,431	110	10,444	600	1,237,496
Fund Balances					
Nonspendable	0	0	930	0	0
Restricted	0	77,957	308,838	52,897	436,066
Unassigned	(229,438)	0	0	0	0
Total Fund Balances (Deficits)	(229,438)	77,957	309,768	52,897	436,066
Total Liabilities and Fund Balances	\$353,993	\$78,067	\$320,212	\$53,497	\$1,673,562

Indigent Driver Alcohol	Senior Citizens Levy	Computer System Service	Local Law Enforcement Grant	U.S. Rt. 23 Task Force Grants	FEMA Grants	Richmondale Sewer Grant
\$2,580	\$0	\$19,546	\$18,503	\$32,810	\$94,251	\$13,231
0	0	1,887	0	0	0	0
0	33,196	0	0	0	0	0
0	497,750	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
\$2,580	\$530,946	\$21,433	\$18,503	\$32,810	\$94,251	\$13,231
\$0 0	\$0 0	\$0 0	\$0 0	\$1,068 3,325	\$0 0	\$13,231 0
0	0	0	0	0	0	0
0	0	0	0	638	0	0
0	0	0	0	597	0	0
0	71,824	0	0	0	0	0
0	444,011	0	0	0	0	0
0	515,835	0	0	5,628	0	13,231
0	0	0	0	0	0	0
2,580	15,111	21,433	18,503	27,182	94,251	0
0	0	0	0	0	0	0
2,580	15,111	21,433	18,503	27,182	94,251	0
\$2,580	\$530,946	\$21,433	\$18,503	\$32,810	\$94,251	\$13,231

Continued

Ross County, Ohio
Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2011

Assets	Small Cities Block Grant	Prosecutor's Diversion Program	Governments Collaboration Grant	Prison Diversion Subsidy	Child Abuse Prevention
Equity in Pooled Cash, Cash Equivalents					
and Investments	\$180,721	\$44,391	\$0	\$25,818	\$1,795
Cash and Cash Equivalents In					
Segregated Accounts	0	0	0	0	0
Intergovernmental Receivable	450,611	31,363	0	0	0
Property Taxes Receivable	0	0	0	0	0
Loans Receivable	0	0	0	0	0
Materials and Supplies Inventory	0	0	0	0	0
Total Assets	\$631,332	\$75,754	<u>\$0</u>	\$25,818	\$1,795
Liabilities and Fund Balances Liabilities					
Accounts Payable	\$4,576	\$0	\$0	\$235	\$0
Accrued Wages Payable	0	0	0	3,880	0
Contracts Payable	0	0	0	0	0
Intergovernmental Payable	0	1,032	0	0	0
Interfund Payable	24,612	2,292	25,446	0	0
Deferred Revenue	431,222	15,682	0	0	0
Unearned Revenue	0	0	0	0	0
Total Liabilities	460,410	19,006	25,446	4,115	0
Fund Balances					
Nonspendable	0	0	0	0	0
Restricted	170,922	56,748	0	21,703	1,795
Unassigned	0	0	(25,446)	0	0
Total Fund Balances (Deficits)	170,922	56,748	(25,446)	21,703	1,795
Total Liabilities and Fund Balances	\$631,332	\$75,754	\$0	\$25,818	\$1,795

Sheriff's OCJS Grants	Jail Commissary	401 Care and Custody Grant	Juvenile Court IV-E	Small Cities Revolving Loan	VOCA/ SVAA Grant
\$6,157	\$0	\$185,467	\$550,914	\$87,586	\$9,465
0	78,696	0	0	102,488	0
0	0	0	0	0	96,094
0	0	0	0	0	0
0	0	0	0	24,831	0
0	0	4,298	0	0	992
\$6,157	\$78,696	\$189,765	\$550,914	\$214,905	\$106,551
\$4,309 0	\$0 0	\$9,806 0	\$3,021 0	\$0 0	\$211 2,064
0	0	0	0 0	0	2,064 0
0 0 1,859	0 0 0	0 0 0	0 0 0	0 0 0	2,064 0 1,156
0 0 1,859 71,008	0 0 0	0 0 0 2,618	0 0 0 0	0 0 0 0	2,064 0 1,156 1,923
0 0 1,859	0 0 0	0 0 0	0 0 0	0 0 0	2,064 0 1,156
0 0 1,859 71,008	0 0 0 0	0 0 0 2,618 0	0 0 0 0	0 0 0 0	2,064 0 1,156 1,923 67,096
0 0 1,859 71,008 0 0 77,176	0 0 0 0 0 0	0 0 0 2,618 0 0 12,424	0 0 0 0 0 0 3,021	0 0 0 0 0 0 0	2,064 0 1,156 1,923 67,096 0 72,450
0 0 1,859 71,008 0 0 77,176	0 0 0 0 0 0 0	0 0 0 2,618 0 0 12,424 4,298 173,043	0 0 0 0 0 0 3,021	0 0 0 0 0 0 0 0	2,064 0 1,156 1,923 67,096 0 72,450
0 0 1,859 71,008 0 0 77,176	0 0 0 0 0 0	0 0 0 2,618 0 0 12,424	0 0 0 0 0 0 3,021	0 0 0 0 0 0 0	2,064 0 1,156 1,923 67,096 0 72,450
0 0 1,859 71,008 0 0 77,176	0 0 0 0 0 0 0	0 0 0 2,618 0 0 12,424 4,298 173,043	0 0 0 0 0 0 3,021	0 0 0 0 0 0 0 0	2,064 0 1,156 1,923 67,096 0 72,450

Continued

Ross County, Ohio
Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2011

Assets	County Ditch	Marine Patrol	Mediator Fees	Board of Elections Grant	Mediation Institutionalization Grant
Equity in Pooled Cash, Cash Equivalents					
and Investments	\$64,753	\$7,634	\$177,608	\$0	\$22,117
Cash and Cash Equivalents In	ψ0+,733	Ψ1,054	Ψ177,000	ΨΟ	Ψ22,117
Segregated Accounts	0	0	4,335	0	0
Intergovernmental Receivable	0	0	0	1,625	0
Property Taxes Receivable	0	0	0	0	0
Loans Receivable	0	0	0	0	0
Materials and Supplies Inventory	0	0	0	0	0
Total Assets	\$64,753	\$7,634	\$181,943	\$1,625	\$22,117
Liabilities and Fund Balances Liabilities					
Accounts Payable	\$0	\$0	\$0	\$0	\$328
Accrued Wages Payable	0	0	0	0	3,526
Contracts Payable	0	0	0	0	0
Intergovernmental Payable	0	0	0	0	4,148
Interfund Payable	0	588	0	0	7,107
Deferred Revenue	0	0	0	0	0
Unearned Revenue	0	0	0	0	0
Total Liabilities	0	588	0	0	15,109
Fund Balances					
Nonspendable	0	0	0	0	0
Restricted	64,753	7,046	181,943	1,625	7,008
Unassigned	0	0	0	0	0
Total Fund Balances (Deficits)	64,753	7,046	181,943	1,625	7,008
Total Liabilities and Fund Balances	\$64,753	\$7,634	\$181,943	\$1,625	\$22,117

ODOT Freedom Grant	Rehabilitation Center	Regional Multi-Purpose Facility	Workforce Development	Sheriff Concealed Weapon	Drug Task Force	Total Nonmajor Special Revenue Funds
\$0	\$0	\$0	\$2,553	\$57,925	\$30,805	\$3,520,790
0	0	0	0	0	0	356,205
0	0	15,875	306,016	0	0	1,095,063
0	0	0	0	0	0	1,441,069
0	0	0	0	0	0	24,831
0	0	0	0	0	0	12,294
\$0	\$0	\$15,875	\$308,569	\$57,925	\$30,805	\$6,450,252
\$40,230 0	\$0 0	\$0 0	\$17,390 0	\$4,805 0	\$0 0	\$132,994 56,391
0	0	0	17,072	0	0	320,007
0	0	0	9,050	0	0	40,683
0	0	0	0	0	433	183,968
0	0	0	0	0	0	720,935
0	0	0	0	0	0	1,798,851
40,230	0	0	43,512	4,805	433	3,253,829
0	0	0	0	0	0	37,125
0	0	15,875	265,057	53,120	30,372	3,525,431
(40,230)	0	0	0	0	0	(366,133
(40,230)	0	15,875	265,057	53,120	30,372	3,196,423
\$0	\$0	\$15,875	\$308,569	\$57,925	\$30,805	\$6,450,252

Ross County, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	Dog and Kennel	Drug Law Enforcement	Law Enforcement	Litter Control	Real Estate Assessment
Revenues Property Taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental	0	0	0	2,000	0
Interest	0	0	0	2,000	0
Fines and Forfeitures	4,595	23,840	39,499	0	0
Charges for Services	122,659	0	0	0	797,219
Special Assessments	0	0	0	0	0
Other	7,374	0		20,000	0
Total Revenues	134,628	23,840	39,499	22,000	797,219
Expenditures					
Current:					
General Government:					
Legislative and Executive	0	0	0	0	705,356
Judicial	0	0	0	0	0
Public Safety	232,172	39,793	49,792	0	0
Public Works	0	0	0	115,938	0
Human Services	0	0	0	0	0
Economic Development and Assistance	0	0	0	0	0
Intergovernmental	0	0		0	0
Total Expenditures	232,172	39,793	49,792	115,938	705,356
Excess of Revenues Over (Under) Expenditures	(97,544)	(15,953)	(10,293)	(93,938)	91,863
Other Financing Sources (Uses)					
Transfers In	112,000	0	0	106,000	0
Transfers Out	0	0	0	0	0
Total Other Financing Sources (Uses)	112,000	0	0	106,000	0
Net Change in Fund Balances	14,456	(15,953)	(10,293)	12,062	91,863
Fund Balances (Deficits) at Beginning of Year	35,679	34,611	134,657	13,550	(7,964)
Fund Balances (Deficits) at End of Year	\$50,135	\$18,658	\$124,364	\$25,612	\$83,899

surer's Emergency yment Management	Marriage License	Drug Enforcement and Education	Common Pleas Court - General Projects	911 Equipment	Probate Conduct of Business	Law Library
\$0 \$0	\$0	\$0	\$0	\$0	\$0	\$0
0 289,796	0	0	0	0	0	0
3,381 0	0	0	0	0	0	0
0 0	0	423	0	0	0	78,751
0 0	20,199	0	8,627	165,159	529	0
0 0	0	0	0	0	0	0
00	0	0	0	1,821	0	0
3,381 289,796	20,199	423	8,627	166,980	529	78,751
15,365 0	0	0	0	0	0	0
0 0	0	0	0	0	0	86,978
0 292,113	0	0	0	158,985	0	0
0 0	0	0	0	0	0	0
0 0	22,058	0	0	0	0	0
0 0	0	0	0	0	0	0
00	0	0	0	0	0	0
15,365 292,113	22,058	0	0	158,985	0	86,978
(11,984) (2,317)	(1,859)	423	8,627	7,995	529	(8,227)
0 0	0	0	0	0	0	0
00	0	0	0	0	0	0
0 0	0	0	0	0	0	0
(11,984) (2,317)	(1,859)	423	8,627	7,995	529	(8,227)
27,415 45,458	13,577	6,102	0	158,554	8,387	20,557
\$15,431 \$43,141	\$11,718	\$6,525	\$8,627	\$166,549	\$8,916	\$12,330

Continued

Ross County, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

Revenues	Child Enforcement	Computerized Research	Delinquent Tax and Assessment Collection	Indigent Guardianship	Children Services
Property Taxes	\$0	\$0	\$0	\$0	\$881,385
Intergovernmental	1,232,448	0	0	0	2,087,370
Interest	0	0	0	0	0
Fines and Forfeitures	0	0	0	0	0
Charges for Services	260,523	6,653	134,624	7,573	3,069
Special Assessments	0	0	0	0	0
Other	0	0	10,152	0	5,700
Total Revenues	1,492,971	6,653	144,776	7,573	2,977,524
Expenditures					
Current:					
General Government:					
Legislative and Executive	0	0	145,162	0	0
Judicial	0	1,253	0	10,035	0
Public Safety	0	0	0	0	0
Public Works	0	0	0	0	0
Human Services	1,307,805	0	0	0	3,063,823
Economic Development and Assistance	0	0	0	0	0
Intergovernmental	0	0	0	0	0
Total Expenditures	1,307,805	1,253	145,162	10,035	3,063,823
Excess of Revenues Over (Under) Expenditures	185,166	5,400	(386)	(2,462)	(86,299)
Other Financing Sources (Uses)					
Transfers In	30,000	0	0	0	11,935
Transfers Out	0	0	0	0	0
Total Other Financing Sources (Uses)	30,000	0	0	0	11,935
Net Change in Fund Balances	215,166	5,400	(386)	(2,462)	(74,364)
Fund Balances (Deficits) at Beginning of Year	(444,604)	72,557	310,154	55,359	510,430
Fund Balances (Deficits) at End of Year	(\$229,438)	\$77,957	\$309,768	\$52,897	\$436,066

Richmondale Sewer Grant	FEMA Grants	U.S. Rt. 23 Task Force Grants	Local Law Enforcement Grant	Computer System Service	Senior Citizens Levy	Indigent Driver Alcohol
\$0	\$0	\$0	\$0	\$0	\$463,523	\$0
129,711	94,251	144,869	0	0	100,968	0
C	0	0	0	0	0	0
C	0	0	0	0	0	163
C	0	0	0	39,925	0	0
C	0	0	0	0	0	0
	0	0	0	0	0	0
129,711	94,251	144,869	0	39,925	564,491	163
C	0	0	0	0	0	0
C	0	0	0	40,376	0	0
C	0	97,578	0	40,370	0	0
129,711	0	0	0	0	0	0
125,711	0	0	0	0	564,144	0
C	0	0	0	0	0	0
	0	0	0	0	0	0
129,711	0	97,578	0	40,376	564,144	0
	94,251	47,291	0	(451)	347	163
C	0	0	0	0	0	0
C	0	0	0	0	0	0
	0	0	0	0	0	0
C	94,251	47,291	0	(451)	347	163
	0	(20,109)	18,503	21,884	14,764	2,417
\$0	\$94,251	\$27,182	\$18,503	\$21,433	\$15,111	\$2,580

Continued

Ross County, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	Small Cities Block Grant	Prosecutor's Diversion Program	Governments Collaboration Grant	Prison Diversion Subsidy	Child Abuse Prevention
Revenues		40	4.0	**	th o
Property Taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental	548,560	62,725	0	180,000	0
Interest Fines and Forfeitures	0	0	0	0	0
	0	7.040	0	0	0
Charges for Services		7,940		0	-
Special Assessments Other	0	0	0	0	0
Other		0		0	
Total Revenues	548,560	70,665	0	180,000	0
Expenditures					
Current:					
General Government:					
Legislative and Executive	0	0	0	0	0
Judicial	0	0	0	0	0
Public Safety	0	64,146	0	183,192	0
Public Works	0	0	0	0	0
Human Services	0	0	0	0	1
Economic Development and Assistance	370,796	0	0	0	0
Intergovernmental	0	0	25,446	0	0
Total Expenditures	370,796	64,146	25,446	183,192	1
Excess of Revenues Over (Under) Expenditures	177,764	6,519	(25,446)	(3,192)	(1)
Other Financing Sources (Uses)					
Transfers In	0	0	0	0	0
Transfers Out	0	0	0	0	0
Total Other Financing Sources (Uses)	0	0	0	0	0
Net Change in Fund Balances	177,764	6,519	(25,446)	(3,192)	(1)
Fund Balances (Deficits) at Beginning of Year	(6,842)	50,229	0	24,895	1,796
Fund Balances (Deficits) at End of Year	\$170,922	\$56,748	(\$25,446)	\$21,703	\$1,795

Sheriff's OCJS Grants	Jail Commissary	401 Care and Custody Grant	Juvenile Court IV-E	Small Cities Revolving Loan	VOCA/ SVAA Grant
\$0	\$0	\$0	\$0	\$0	\$0
103,479	0	226,041	190,373	0	78,644
0	0	0	0	415	0
0	0	0	0	0	0
0	101,244	0	0	0	0
0	0	0	0	0	0
0	0	0	0	7,245	0
103,479	101,244	226,041	190,373	7,660	78,644
0	0	0	0	0	0
0	0	215,547	107,125	0	88,298
248,435	119,338	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	6,489	0
0	0	0	0	0	0
248,435	119,338	215,547	107,125	6,489	88,298
(144,956)	(18,094)	10,494	83,248	1,171	(9,654)
59,877	0	0	0	0	20,623
0	0	0	0	0	0
59,877	0	0	0	0	20,623
(85,079)	(18,094)	10,494	83,248	1,171	10,969
14,060	96,790	166,847	464,645	213,734	23,132
(\$71,019)	\$78,696	\$177,341	\$547,893	\$214,905	\$34,101

Continued

Ross County, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds For the Year Ended December 31, 2011

	County Ditch	Marine Patrol	Mediator Fees	Board of Elections Grant	Mediation Institutionalization Grant
Revenues				_	
Property Taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental	0	18,828	0	8,380	74,541
Interest	0	0	0	0	0
Fines and Forfeitures	0	0	0	0	0
Charges for Services	0	0	71,037	0	0
Special Assessments	14,574	0	0	0	0
Other	0	0	0	0	0
Total Revenues	14,574	18,828	71,037	8,380	74,541
Expenditures					
Current:					
General Government:					
Legislative and Executive	0	0	0	6,755	0
Judicial	0	0	0	0	152,129
Public Safety	0	17,580	0	0	0
Public Works	8,885	0	0	0	0
Human Services	0	0	0	0	0
Economic Development and Assistance	0	0	0	0	0
Intergovernmental	0	0	0	0	0
Total Expenditures	8,885	17,580	0	6,755	152,129
Excess of Revenues Over (Under) Expenditures	5,689	1,248	71,037	1,625	(77,588)
Other Financing Sources (Uses)					
Transfers In	0	6,276	0	0	52,062
Transfers Out	0	0	(52,062)	0	0
Total Other Financing Sources (Uses)	0	6,276	(52,062)	0	52,062
Net Change in Fund Balances	5,689	7,524	18,975	1,625	(25,526)
Fund Balances (Deficits) at Beginning of Year	59,064	(478)	162,968	0	32,534
Fund Balances (Deficits) at End of Year	\$64,753	\$7,046	\$181,943	\$1,625	\$7,008

ODOT Freedom Grant	Rehabilitation Center	Regional Multi-Purpose Facility	Workforce Development	Sheriff Concealed Weapon	Drug Task Force	Total Nonmajor Special Revenue Funds
\$0	\$0	\$0	\$0	\$0	\$0	\$1,344,908
0	0	81,949	968,889	0	0	6,623,822
0	0	0	0	0	0	3,796
0	0	0	0	0	0	147,271
0	0	0	0	107,666	0	1,854,646
0	0	0	0	0	0	14,574
0	5,968	0	87,136	0	0	145,396
0	5,968	81,949	1,056,025	107,666	0	10,134,413
0	0	0	0	0	0	872,638
0	0	0	0	0	0	701,741
0	0	0	0	104,320	433	1,607,877
0	0	66,074	0	0	0	320,608
40,230	0	0	690,620	0	0	5,688,681
0	0	0	0	0	0	377,285
0	0	0	0	0	0	25,446
40,230	0	66,074	690,620	104,320	433	9,594,276
(40,230)	5,968	15,875	365,405	3,346	(433)	540,137
0	0	0	0	0	0	398,773
0	(11,935)	0	0	0	0	(63,997
0	(11,935)	0	0	0	0	334,776
(40,230)	(5,967)	15,875	365,405	3,346	(433)	874,913
0	5,967	0	(100,348)	49,774	30,805	2,321,510
(\$40,230)	\$0	\$15,875	\$265,057	\$53,120	\$30,372	\$3,196,423

Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2011

	Permanent Improvement	Airport Construction	Board of Developmental Disabilities Improvements	Camp Cattail Construction
Assets				
Equity in Pooled Cash, Cash Equivalents				
and Investments	\$0	\$5,373	\$68,353	\$16,528
		<u> </u>		
Total Assets	\$0	\$5,373	\$68,353	\$16,528
Liabilities and Fund Balances				
Liabilities				
Contracts Payable	\$0	\$2,789	\$0	\$0
Accrued Interest Payable	164	0	0	0
Advances from Other Funds	500,000	0	0	0
Total Liabilities	500,164	2,789	0	0
Fund Balances				
Restricted	0	2,584	0	16,528
Committed	0	0	68,353	0
Unassigned	(500,164)	0	0	0
Total Fund Balances (Deficits)	(500,164)	2,584	68,353	16,528
Total Liabilities and Fund Balances	\$0	\$5,373	\$68,353	\$16,528

Road & Bridge Improvements	Ross County Service Center	State Route 207/ U.S. 23 Connector	Total Nonmajor Capital Projects Funds
\$0	\$28,356	\$0	\$118,610
\$0	\$28,356	\$0	\$118,610
\$0	\$0	\$0	\$2,789
0	0	0	164 500,000
0	0	0	502,953
0 0	0 28,356	0 0	19,112 96,709
0	0	0	(500,164)
0	28,356	0	(384,343)
\$0	\$28,356	\$0	\$118,610

Ross County, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Capital Projects Funds For the Year Ended December 31, 2011

	Permanent Improvement	Airport Construction	Board of Developmental Disabilities Improvements	Camp Cattail Construction
Revenues				
Intergovernmental	\$0	\$99,063	\$0	\$0
Total Revenues	0	99,063	0	0
Expenditures				
Capital Outlay	500,000	16,872	87,901	0
Debt Service:				
Principal Retirement	0	0	0	0
Interest and Fiscal Charges	380	0	0	0
Total Expenditures	500,380	16,872	87,901	0
Excess of Revenues Over (Under) Expenditures	(500,380)	82,191	(87,901)	0
		<del></del>	· · · · · · · · · · · · · · · · · · ·	
Other Financing Sources				
Transfers In	230,625	0	150,000	0
Total Other Financing Sources	230,625	0	150,000	0
Net Change in Fund Balances	(269,755)	82,191	62,099	0
Fund Balances (Deficits) at Beginning of Year	(230,409)	(79,607)	6,254	16,528
Fund Balances (Deficits) at End of Year	(\$500,164)	\$2,584	\$68,353	\$16,528

Road & Bridge Improvements	Ross County Service Center	State Route 207/ U.S. 23 Connector	Total Nonmajor Capital Projects Funds	
\$796,316	\$0	\$0	\$895,379	
796,316	0	0	895,379	
796,316	14,744	0	1,415,833	
0	0	104,423	104,423	
0	0	15,836	16,216	
796,316	14,744	120,259	1,536,472	
0	(14,744)	(120,259)	(641,093)	
0	0	120,259	500,884	
0	0	120,259	500,884	
0	(14,744)	0	(140,209)	
0	43,100	0	(244,134)	
\$0	\$28,356	\$0	(\$384,343)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Dog and Kennel Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Fines and Forfeitures	\$5,000	\$5,000	\$4,595	(\$405)
Charges for Services	124,000	124,000	122,659	(1,341)
Other	6,000	6,000	7,374	1,374
Total Revenues	135,000	135,000	134,628	(372)
Expenditures				
Current:				
Public Safety				
Personal Services	145,113	145,163	139,400	5,763
Contractual Services	2,000	2,000	1,756	244
Materials and Supplies	4,500	4,500	4,160	340
Other	98,734	99,734	91,508	8,226
Total Public Safety	250,347	251,397	236,824	14,573
Total Expenditures	250,347	251,397	236,824	14,573
Excess of Revenues Over (Under) Expenditures	(115,347)	(116,397)	(102,196)	14,201
Other Financing Sources				
Transfers In	112,000	112,000	112,000	0
Total Other Financing Sources	112,000	112,000	112,000	0
Excess of Revenues and Other Financing Sources Over (Under) Expenditures	(3,347)	(4,397)	9,804	14,201
Fund Balances at Beginning of Year	42,003	42,003	42,003	0
Fund Balances at End of Year	\$38,656	\$37,606	\$51,807	\$14,201

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Drug Law Enforcement Fund For the Year Ended December 31, 2011

	Budgeted Amounts		Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)	
Revenues	Ф11 000	ф11 000	<b>#10.007</b>	(0.5)	
Fines and Forfeitures	\$11,000	\$11,000	\$10,995	(\$5)	
Total Revenues	11,000	11,000	10,995	(5)	
Expenditures					
Current:					
Public Safety	• 4 000	• 4 000	• 4 000		
Other	24,000	24,000	24,000	0	
Total Public Safety	24,000	24,000	24,000	0	
Total Expenditures	24,000	24,000	24,000	0	
Excess of Revenues Over (Under) Expenditures	(13,000)	(13,000)	(13,005)	(5)	
Fund Balances at Beginning of Year	13,422	13,422	13,422	0	
Fund Balances at End of Year	\$422	\$422	\$417	(\$5)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Law Enforcement Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Fines and Forfeitures	\$8,496	\$21,996	\$22,568	\$572
Total Revenues	8,496	21,996	22,568	572
Expenditures Current: Public Safety Other	11,863	25,363	25,363	0
Total Public Safety	11,863	25,363	25,363	0
Total Expenditures	11,863	25,363	25,363	0
Excess of Revenues Over (Under) Expenditures	(3,367)	(3,367)	(2,795)	572
Fund Balances at Beginning of Year	3,367	3,367	3,367	0
Fund Balances at End of Year	\$0	\$0	\$572	\$572

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Litter Control Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$0	\$0	\$2,000	\$2,000	
Other	20,000	20,000	20,000	0	
Total Revenues	20,000	20,000	22,000	2,000	
Expenditures					
Current:					
Public Works Personal Services	108,500	108,500	105,548	2,952	
Materials and Supplies	1,800	1,800	651	1,149	
Other	15,774	17,774	9,323	8,451	
			<u> </u>		
Total Public Works	126,074	128,074	115,522	12,552	
Total Expenditures	126,074	128,074	115,522	12,552	
Excess of Revenues Over (Under) Expenditures	(106,074)	(108,074)	(93,522)	14,552	
Other Financing Sources					
Transfers In	106,000	106,000	106,000	0	
Total Other Financing Sources	106,000	106,000	106,000	0	
Excess of Revenues and Other Financing Sources Over (Under) Expenditures	(74)	(2,074)	12,478	14,552	
Over (Onacr) Experiments	(74)	(2,074)	12,470	14,332	
Fund Balances at Beginning of Year	18,123	18,123	18,123	0	
Prior Year Encumbrances Appropriated	469	469	469	0	
Fund Balances at End of Year	\$18,518	\$16,518	\$31,070	\$14,552	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Real Estate Assessment Fund For the Year Ended December 31, 2011

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Charges for Services	\$640,000	\$785,000	\$797,219	\$12,219
Total Revenues	640,000	785,000	797,219	12,219
Expenditures				
Current:				
General Government -				
Legislative and Executive				
Personal Services	323,983	299,383	279,178	20,205
Contractual Services	277,727	437,727	432,727	5,000
Materials and Supplies	15,000	19,600	14,585	5,015
Capital Outlay	5,000	5,000	253	4,747
Other	10,519	15,519	13,644	1,875
Total Legislative and Executive	632,229	777,229	740,387	36,842
Total Expenditures	632,229	777,229	740,387	36,842
Excess of Revenues Over (Under) Expenditures	7,771	7,771	56,832	49,061
Other Financing Sources (Uses)				
Advances In	0	0	100,000	100,000
Advances Out	0	0	(100,000)	(100,000)
Total Other Financing Sources (Uses)	0	0	0	0
Excess of Revenues and Other Financing Sources				
Over (Under) Expenditures and Other Financing Uses	7,771	7,771	56,832	49,061
Fund Balances at Beginning of Year	5,194	5,194	5,194	0
Prior Year Encumbrances Appropriated	746	746	746	0
Fund Balances at End of Year	\$13,711	\$13,711	\$62,772	\$49,061

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Treasurer's Prepayment Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Interest	\$3,036	\$3,036	\$3,381	\$345
Total Revenues	3,036	3,036	3,381	345
Expenditures				
Current:				
General Government -				
Legislative and Executive				
Personal Services	15,112	15,112	14,562	550
Other	5,000	5,000	368	4,632
Total Legislative and Executive	20,112	20,112	14,930	5,182
Total Expenditures	20,112	20,112	14,930	5,182
Excess of Revenues Over (Under) Expenditures	(17,076)	(17,076)	(11,549)	5,527
Fund Balances at Beginning of Year	27,195	27,195	27,195	0
Fund Balances at End of Year	\$10,119	\$10,119	\$15,646	\$5,527

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Emergency Management Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$118,934	\$298,310	\$305,600	\$7,290	
Total Revenues	118,934	298,310	305,600	7,290	
Expenditures					
Current:					
Public Safety					
Personal Services	102,285	102,285	100,548	1,737	
Contractual Services	6,079	185,404	184,644	760	
Materials and Supplies	6,589	6,589	5,965	624	
Other	7,556	7,556	6,890	666	
Total Public Safety	122,509	301,834	298,047	3,787	
Total Expenditures	122,509	301,834	298,047	3,787	
Excess of Revenues Over (Under) Expenditures	(3,575)	(3,524)	7,553	11,077	
Fund Balances at Beginning of Year	32,392	32,392	32,392	0	
Prior Year Encumbrances Appropriated	3,575	3,575	3,575	0	
Fund Balances at End of Year	\$32,392	\$32,443	\$43,520	\$11,077	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Marriage License Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Charges for Services	\$19,000	\$19,000	\$20,203	\$1,203
Total Revenues	19,000	19,000	20,203	1,203
Expenditures				
Current:				
Human Services				
Contractual Services	19,000	22,058	22,058	0
Total Human Services	19,000	22,058	22,058	0
Total Expenditures	19,000	22,058	22,058	0
Excess of Revenues Over Expenditures	0	(3,058)	(1,855)	1,203
Fund Balances at Beginning of Year	12,520	12,520	12,520	0
Fund Balances at End of Year	\$12,520	\$9,462	\$10,665	\$1,203

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Drug Enforcement and Education Fund For the Year Ended December 31, 2011

	Budgeted Original	Budgeted Amounts  Original Final		Variance with Final Budget Positive (Negative)
Revenues	Original	1 mai	Actual	(Ivegative)
Fines and Forfeitures	\$500	\$500	\$423	(\$77)
Total Revenues	500	500	423	(77)
Expenditures	0	0	0	0
Excess of Revenues Over Expenditures	500	500	423	(77)
Fund Balances at Beginning of Year	6,102	6,102	6,102	0
Fund Balances at End of Year	\$6,602	\$6,602	\$6,525	(\$77)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Common Pleas Court -General Projects Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Charges for Services	\$5,000	\$5,000	\$7,017	\$2,017	
Total Revenues	5,000	5,000	7,017	2,017	
Expenditures					
Current:					
General Government					
Judicial Contractual Services	1,000	1,000	0	1,000	
Capital Outlay	1,000	1,000	0	1,000	
Total Judicial	2,000	2,000	0	2,000	
Total Expenditures	2,000	2,000	0	2,000	
Excess of Revenues Over (Under) Expenditures	3,000	3,000	7,017	4,017	
Fund Balances at Beginning of Year	0	0	0	0	
Fund Balances at End of Year	\$3,000	\$3,000	\$7,017	\$4,017	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) 911 Equipment Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Charges for Services	\$177,630	\$177,630	\$147,175	(\$30,455)
Other	0	0	1,821	1,821
Total Revenues	177,630	177,630	148,996	(28,634)
Expenditures				
Current:				
Public Safety				
Capital Outlay	0	10,000	10,000	0
Other	177,000	177,000	119,986	57,014
Total Public Safety	177,000	187,000	129,986	57,014
Total Expenditures	177,000	187,000	129,986	57,014
Excess of Revenues Over (Under) Expenditures	630	(9,370)	19,010	28,380
Fund Balances at Beginning of Year	158,554	158,554	158,554	0
Fund Balances at End of Year	\$159,184	\$149,184	\$177,564	\$28,380

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Probate Conduct of Business Fund For the Year Ended December 31, 2011

	Budgeted Amounts  Original Final		Actual	Variance with Final Budget Positive (Negative)
Revenues	Original	1 mai	7 Ictuar	(regative)
Charges for Services	\$520	\$520	\$529	\$9
Total Revenues	520	520	529	9
Expenditures	0	0	0	0
Excess of Revenues Over (Under) Expenditures	520	520	529	9
Fund Balances at Beginning of Year	8,387	8,387	8,387	0
Fund Balances at End of Year	\$8,907	\$8,907	\$8,916	\$9

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Law Library Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Fines and Forfeitures	\$70,000	\$70,000	\$81,545	\$11,545
Total Revenues	70,000	70,000	81,545	11,545
Expenditures				
Current:				
General Government				
Judicial				
Personal Services	33,850	34,850	34,055	795
Contractual Services	540	0	0	0
Materials and Supplies	744	744	624	120
Capital Outlay	664	664	220	444
Other	36,434	45,974	44,973	1,001
Total Judicial	72,232	82,232	79,872	2,360
Total Expenditures	72,232	82,232	79,872	2,360
Excess of Revenues Over Expenditures	(2,232)	(12,232)	1,673	13,905
Fund Balances at Beginning of Year	18,474	18,474	18,474	0
Prior Year Encumbrances Appropriated	2,252	2,252	2,252	0
Fund Balances at End of Year	\$18,494	\$8,494	\$22,399	\$13,905

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Child Enforcement Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues					
Intergovernmental	\$1,040,100	\$1,040,100	\$1,180,119	\$140,019	
Charges for Services	245,000	245,000	260,523	15,523	
Total Revenues	1,285,100	1,285,100	1,440,642	155,542	
Expenditures					
Current:					
Human Services					
Personal Services	827,201	826,201	814,603	11,598	
Contractual Services	289,866	281,266	176,938	104,328	
Other	363,201	372,801	371,698	1,103	
Total Human Services	1,480,268	1,480,268	1,363,239	117,029	
Total Expenditures	1,480,268	1,480,268	1,363,239	117,029	
Excess of Revenues Over (Under) Expenditures	(195,168)	(195,168)	77,403	272,571	
Other Financing Sources					
Transfers In	30,000	30,000	30,000	0	
Total Other Financing Sources	30,000	30,000	30,000	0	
Excess of Revenues and Other Financing Sources					
Over Expenditures	(165,168)	(165,168)	107,403	272,571	
Fund Balances at Beginning of Year	246,588	246,588	246,588	0	
Fund Balances at End of Year	\$81,420	\$81,420	\$353,991	\$272,571	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Computerized Research Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Charges for Services	\$6,100	\$6,100	\$6,653	\$553	
Total Revenues	6,100	6,100	6,653	553	
Expenditures					
Current:					
General Government -					
Judicial					
Other	3,792	4,292	1,531	2,761	
Total Judicial	3,792	4,292	1,531	2,761	
Total Expenditures	3,792	4,292	1,531	2,761	
Excess of Revenues Over (Under) Expenditures	2,308	1,808	5,122	3,314	
Fund Balances at Beginning of Year	72,265	72,265	72,265	0	
Prior Year Encumbrances Appropriated	292	292	292	0	
Fund Balances at End of Year	\$74,865	\$74,365	\$77,679	\$3,314	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Delinquent Tax and Assessment Collection Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Charges for Services	\$106,000	\$106,000	\$134,624	\$28,624	
Other	3,500	3,500	10,152	6,652	
Total Revenues	109,500	109,500	144,776	35,276	
Expenditures					
Current:					
General Government -					
Legislative and Executive					
Personal Services	127,338	127,338	124,882	2,456	
Contractual Services	10,104	9,104	536	8,568	
Materials and Supplies	4,002	4,002	3,633	369	
Capital Outlay	8,800	8,800	2,800	6,000	
Other	15,154	16,154	14,352	1,802	
Total Legislative and Executive	165,398	165,398	146,203	19,195	
Total Expenditures	165,398	165,398	146,203	19,195	
Excess of Revenues Over (Under) Expenditures	(55,898)	(55,898)	(1,427)	54,471	
Fund Balances at Beginning of Year	314,920	314,920	314,920	0	
Prior Year Encumbrances Appropriated	4,310	4,310	4,310	0	
Fund Balances at End of Year	\$263,332	\$263,332	\$317,803	\$54,471	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Indigent Guardianship Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Charges for Services	\$7,488	\$7,488	\$7,573	\$85	
Total Revenues	7,488	7,488	7,573	85	
Expenditures					
Current:					
General Government -					
Judicial					
Other	20,534	20,534	9,735	10,799	
Total Judicial	20,534	20,534	9,735	10,799	
Total Expenditures	20,534	20,534	9,735	10,799	
Excess of Revenues Over (Under) Expenditures	(13,046)	(13,046)	(2,162)	10,884	
Fund Balances at Beginning of Year	55,329	55,329	55,329	0	
Prior Year Encumbrances Appropriated	30	30	30	0	
Fund Balances at End of Year	\$42,313	\$42,313	\$53,197	\$10,884	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Children Services Fund For the Year Ended December 31, 2011

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Property Taxes	\$865,585	\$865,585	\$880,761	\$15,176
Intergovernmental	2,057,608	2,075,327	2,003,083	(72,244)
Charges for Services	8,900	8,900	1,434	(7,466)
Other	1,600	1,600	5,700	4,100
Total Revenues	2,933,693	2,951,412	2,890,978	(60,434)
Expenditures				
Current:				
Human Services				
Contractual Services	2,673,335	2,956,035	2,673,315	282,720
Other	180,566	377,372	339,876	37,496
Total Human Services	2,853,901	3,333,407	3,013,191	320,216
Total Expenditures	2,853,901	3,333,407	3,013,191	320,216
Excess of Revenues Over (Under) Expenditures	79,792	(381,995)	(122,213)	259,782
Other Financing Sources				
Transfers In	0	0	11,935	11,935
Total Other Financing Sources	0	0	11,935	11,935
Excess of Revenues and Other Financing Sources				
Under Expenditures	79,792	(381,995)	(110,278)	271,717
Fund Balances at Beginning of Year	635,099	635,099	635,099	0
Prior Year Encumbrances Appropriated	40,208	40,208	40,208	0
Fund Balances at End of Year	\$755,099	\$293,312	\$565,029	\$271,717

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Indigent Driver Alcohol Fund For the Year Ended December 31, 2011

	Budgeted Amounts  Original Final Actual			Variance with Final Budget Positive (Negative)
Revenues				
Fines and Forfeitures	\$156	\$156	\$163	\$7
Total Revenues	156	156	163	7
Expenditures	0	0	0	0
Excess of Revenues Over Expenditures	156	156	163	7
Fund Balances at Beginning of Year	2,417	2,417	2,417	0
Fund Balances at End of Year	\$2,573	\$2,573	\$2,580	\$7

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Senior Citizens Levy Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$462,790	\$462,790	\$463,176	\$386
Intergovernmental	104,908	101,354	100,968	(386)
Total Revenues	567,698	564,144	564,144	0
Expenditures				
Current:				
Human Services				
Contractual Services	556,198	551,178	551,178	0
Other	11,500	12,966	12,966	0
Total Human Services	567,698	564,144	564,144	0
Total Expenditures	567,698	564,144	564,144	0
Excess of Revenues Over Expenditures	0	0	0	0
Fund Balances at Beginning of Year	0	0	0	0
Fund Balances at End of Year	\$0	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Computer System Service Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
D.	Original	Final	Actual	Positive (Negative)	
Revenues Charges for Services	\$38,482	\$38,482	\$39,682	\$1,200	
Charges for Services	\$30,462	Φ30,402	\$39,062	\$1,200	
Total Revenues	38,482	38,482	39,682	1,200	
Expenditures					
Current:					
General Government -					
Judicial	20.010	<b>2</b> 0		• • • •	
Contractual Services	38,919	37,659	35,056	2,603	
Capital Outlay		5,345	5,320	25	
Total Judicial	38,919	43,004	40,376	2,628	
Total Expenditures	38,919	43,004	40,376	2,628	
Excess of Revenues Over (Under) Expenditures	(437)	(4,522)	(694)	3,828	
Fund Balances at Beginning of Year	18,430	18,430	18,430	0	
Prior Year Encumbrances Appropriated	1,810	1,810	1,810	0	
Fund Balances at End of Year	\$19,803	\$15,718	\$19,546	\$3,828	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Local Law Enforcement Grant Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures	0	0	0	0
Excess of Revenues Over (Under) Expenditures	0	0	0	0
Fund Balances at Beginning of Year	18,503	18,503	18,503	0
Fund Balances at End of Year	\$18,503	\$18,503	\$18,503	0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) U.S. Rt. 23 Task Force Grants Fund For the Year Ended December 31, 2011

	Budgeted .	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$95,210	\$117,064	\$144,869	\$27,805	
Total Revenues	95,210	117,064	144,869	27,805	
Expenditures					
Current:					
Public Safety					
Personal Services	29,171	29,327	29,327	0	
Materials and Supplies	2,470	6,982	6,982	0	
Capital Outlay	1,291	325	325	0	
Other	6,405	59,652	59,652	0	
Total Public Safety	39,337	96,286	96,286	0	
Total Expenditures	39,337	96,286	96,286	0	
Excess of Revenues Over (Under) Expenditures	55,873	20,778	48,583	27,805	
Other Financing Uses					
Advances Out	(30,000)	(30,000)	(30,000)	0	
Total Other Financing Uses	(30,000)	(30,000)	(30,000)	0	
Excess of Revenues and Other Financing Uses					
Over (Under) Expenditures	25,873	(9,222)	18,583	27,805	
Fund Balances at Beginning of Year	10,638	10,638	10,638	0	
Prior Year Encumbrances Appropriated	3,158	3,158	3,158	0	
Fund Balances at End of Year	\$39,669	\$4,574	\$32,379	\$27,805	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) FEMA Grants Fund For the Year Ended December 31, 2011

		Budgeted Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues					
Intergovernmental	\$94,251	\$94,251	\$94,251	\$0	
Total Revenues	94,251	94,251	94,251	0	
Expenditures	0	0	0	0	
Excess of Revenues Over (Under) Expenditures	94,251	94,251	94,251	0	
Fund Balances at Beginning of Year	0	0	0	0	
Fund Balances at End of Year	\$94,251	\$94,251	\$94,251	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Richmondale Sewer Grant Fund For the Year Ended December 31, 2011

	Budgeted Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)
Revenues				
Intergovernmental	\$284,669	\$116,480	\$129,711	\$13,231
Total Revenues	284,669	116,480	129,711	13,231
Expenditures				
Current:				
Public Works				
Contractual Services	284,669	116,480	116,480	0
Total Public Works	284,669	116,480	116,480	0
Total Expenditures	284,669	116,480	116,480	0
Excess of Revenues Over Expenditures	0	0	13,231	13,231
Fund Balances at Beginning of Year	0	0	0	0
Fund Balances at End of Year	\$0	\$0	\$13,231	\$13,231

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Small Cities Block Grant Fund For the Year Ended December 31, 2011

	Budgeted A	amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$792,444	\$469,479	\$529,171	\$59,692	
Total Revenues	792,444	469,479	529,171	59,692	
Expenditures					
Current:					
Economic Development and Assistance	910.460	425.020	425.020	0	
Other	810,469	435,039	435,039		
Total Economic Development and Assistance	810,469	435,039	435,039	0	
Total Expenditures	810,469	435,039	435,039	0	
Excess of Revenues Over (Under) Expenditures	(18,025)	34,440	94,132	59,692	
Fund Balances at Beginning of Year	7,645	7,645	7,645	0	
Prior Year Encumbrances Appropriated	65,155	65,155	65,155	0	
Fund Balances at End of Year	\$54,775	\$107,240	\$166,932	\$59,692	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Prosecutor's Diversion Program Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$31,261	\$62,624	\$62,725	\$101
Charges for Services	0	0	7,940	7,940
Total Revenues	31,261	62,624	70,665	8,041
Expenditures				
Current:				
Public Safety				
Personal Services	28,799	57,001	56,987	14
Contractual Services	3,031	3,319	3,319	0
Materials and Supplies	26	2,343	1,401	942
Other	1,451	2,386	1,920	466
Total Public Safety	33,307	65,049	63,627	1,422
Total Expenditures	33,307	65,049	63,627	1,422
Excess of Revenues Over (Under) Expenditures	(2,046)	(2,425)	7,038	9,463
Fund Balances at Beginning of Year	37,500	37,500	37,500	0
Fund Balances at End of Year	\$35,454	\$35,075	\$44,538	\$9,463

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Governments Collaboration Grant Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$64,025	\$0	\$0	\$0	
Total Revenues	64,025	0	0	0	
Expenditures					
Intergovernmental					
Contractual Services	64,025	25,446	25,446	0	
Total Intergovernmental	64,025	25,446	25,446	0	
Total Expenditures	64,025	25,446	25,446	0	
Excess of Revenues Over Expenditures	0	(25,446)	(25,446)	0	
Other Financing Sources					
Advances In	0	25,446	25,446	0	
Total Other Financing Sources	0	25,446	25,446	0	
Excess of Revenues and Other Financing Sources					
Over (Under) Expenditures	0	0	0	0	
Fund Balances at Beginning of Year	0	0	0	0	
Fund Balances at End of Year	\$0	\$0	\$0	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Prison Diversion Subsidy Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$90,000	\$180,000	\$180,000	\$0
Total Revenues	90,000	180,000	180,000	0
Expenditures				
Current:				
Public Safety				
Personal Services	77,759	124,941	124,941	0
Contractual Services	13,500	32,700	32,700	0
Materials and Supplies	9,760	12,574	12,574	0
Capital Outlay	6,471	7,155	7,155	0
Other	7,334	8,107	8,107	0
Total Public Safety	114,824	185,477	185,477	0
Total Expenditures	114,824	185,477	185,477	0
Excess of Revenues Over Expenditures	(24,824)	(5,477)	(5,477)	0
Fund Balances at Beginning of Year	24,886	24,886	24,886	0
Prior Year Encumbrances Appropriated	9	9	9	0
Fund Balances at End of Year	\$71	\$19,418	\$19,418	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Child Abuse Prevention Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$1,795	\$1,795	\$1,795	\$0
Total Revenues	1,795	1,795	1,795	0
Expenditures				
Current:				
Human Services				
Other	1,795	0	0	0
Total Human Services	1,795	0	0	0
Total Expenditures	1,795	0	0	0
Excess of Revenues Over (Under) Expenditures	0	1,795	1,795	0
Fund Balances at Beginning of Year	0	0	0	0
Fund Balances at End of Year	\$0	\$1,795	\$1,795	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Sheriff's OCJS Grant Fund For the Year Ended December 31, 2011

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues			****	-
Intergovernmental	\$14,999	\$103,479	\$103,479	\$0
Total Revenues	14,999	103,479	103,479	0
Expenditures				
Current:				
Public Safety				
Personal Services	27,787	89,008	89,008	0
Capital Outlay	0	24,748	24,748	0
Other	3,864	132,979	132,979	0
Total Public Safety	31,651	246,735	246,735	0
Total Expenditures	31,651	246,735	246,735	0
Excess of Revenues Over (Under) Expenditures	(16,652)	(143,256)	(143,256)	0
Other Financing Sources				
Advances In	0	69,500	69,500	0
Transfers In	0	59,877	59,877	0
Total Other Financing Sources	0	129,377	129,377	0
Excess of Revenues and Other Financing Sources				
Over Expenditures	(16,652)	(13,879)	(13,879)	0
Fund Balances at Beginning of Year	14,862	14,862	14,862	0
Prior Year Encumbrances Appropriated	1,790	1,790	1,790	0
Fund Balances at End of Year	\$0	\$2,773	\$2,773	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) 401 Care and Custody Grant Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$93,314	\$226,041	\$226,041	\$0	
Total Revenues	93,314	226,041	226,041	0	
Expenditures					
Current:					
General Government -					
Judicial					
Personal Services	28,878	42,995	42,995	0	
Contractual Services	136,200	169,329	169,329	0	
Materials and Supplies	6,881	6,567	6,567	0	
Capital Outlay	36,742	36,074	36,074	0	
Other	11,750	12,042	12,042	0	
Total General Government - Judicial	220,451	267,007	267,007	0	
Total Expenditures	220,451	267,007	267,007	0	
Excess of Revenues Over (Under) Expenditures	(127,137)	(40,966)	(40,966)	0	
Fund Balances at Beginning of Year	141,278	141,278	141,278	0	
Prior Year Encumbrances Appropriated	47,957	47,957	47,957	0	
Fund Balances at End of Year	\$62,098	\$148,269	\$148,269	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Juvenile Court IV-E Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$178,447	\$178,447	\$269,801	\$91,354
Total Revenues	178,447	178,447	269,801	91,354
Expenditures				
Current:				
General Government				
Judicial				
Contractual Services	11,078	11,078	7,080	3,998
Capital Outlay	30,450	30,450	29,642	808
Other	116,525	112,280	111,763	517
Total Judicial	158,053	153,808	148,485	5,323
Total Expenditures	158,053	153,808	148,485	5,323
Excess of Revenues Over (Under) Expenditures	20,394	24,639	121,316	96,677
Fund Balances at Beginning of Year	381,947	381,947	381,947	0
Prior Year Encumbrances Appropriated	42,928	42,928	42,928	0
Fund Balances at End of Year	\$445,269	\$449,514	\$546,191	\$96,677

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Small Cities Revolving Loan Fund For the Year Ended December 31, 2011

	Budgeted A	Budgeted Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$21,285	\$0	\$0	\$0	
Interest	0	0	260	260	
Other	0	0	2,728	2,728	
Total Revenues	21,285	0	2,988	2,988	
Expenditures					
Current:					
Economic Development and Assistance					
Contractual Services	21,285	0	0	0	
Other	0	6,489	6,489	0	
Total Economic Development and Assistance	21,285	6,489	6,489	0	
Total Expenditures	21,285	6,489	6,489	0	
Excess of Revenues Over (Under) Expenditures	0	(6,489)	(3,501)	2,988	
Fund Balances at Beginning of Year	91,088	91,088	91,088	0	
Fund Balances at End of Year	\$91,088	\$84,599	\$87,587	\$2,988	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) VOCA/SVAA Grant Fund For the Year Ended December 31, 2011

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$58,475	\$65,165	\$65,165	\$0
Total Revenues	58,475	65,165	65,165	0
Expenditures				
Current:				
General Government -				
Judicial Personal Services	65,015	82,391	82,275	116
Contractual Services	600	800	800	0
Materials and Supplies	914	1,199	1,199	0
Other	4,071	5,371	5,156	215
Total Judicial	70,600	89,761	89,430	331
Total Expenditures	70,600	89,761	89,430	331
Excess of Revenues Over (Under) Expenditures	(12,125)	(24,596)	(24,265)	331
Other Financing Sources				
Transfers In	0	20,623	20,623	0
Total Other Financing Sources	0	20,623	20,623	0
Excess of Revenues and Other Financing Sources				
Over (Under) Expenditures	(12,125)	(3,973)	(3,642)	331
Fund Balances at Beginning of Year	11,909	11,909	11,909	0
Prior Year Encumbrances Appropriated	342	342	342	0
Fund Balances at End of Year	\$126	\$8,278	\$8,609	\$331

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) County Ditch Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues Special Assessments	\$0	\$14,000	\$14,574	\$574	
Total Revenues	0	14,000	14,574	574	
Expenditures Current: Public Works					
Other	1,700	10,910	10,585	325	
Total Public Works	1,700	10,910	10,585	325	
Total Expenditures	1,700	10,910	10,585	325	
Excess of Revenues Over (Under) Expenditures	(1,700)	3,090	3,989	899	
Fund Balances at Beginning of Year	60,764	60,764	60,764	0	
Fund Balances at End of Year	\$59,064	\$63,854	\$64,753	\$899	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Marine Patrol Fund For the Year Ended December 31, 2011

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues		_	<u> </u>	
Intergovernmental	\$0	\$18,828	\$18,828	\$0
Total Revenues	0	18,828	18,828	0
Expenditures				
Current:				
Public Safety				
Personal Services	1,634	19,040	19,040	0
Capital Outlay	1,900	2,857	2,857	0
Other	3,240	1,204	1,204	0
Total Public Safety	6,774	23,101	23,101	0
Total Expenditures	6,774	23,101	23,101	0
Excess of Revenues Over (Under) Expenditures	(6,774)	(4,273)	(4,273)	0
Other Financing Sources				
Transfers In	3,549	6,276	6,276	0
Total Other Financing Sources	3,549	6,276	6,276	0
Excess of Revenues and Other Financing Sources				
Under Expenditures	(3,225)	2,003	2,003	0
•	· · · · · · · · · · · · · · · · · · ·	,	,	
Fund Balances at Beginning of Year	5,630	5,630	5,630	0
Prior Year Encumbrances Appropriated	0	0	0	0
Fund Balances at End of Year	\$2,405	\$7,633	\$7,633	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Mediator Fees Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues Charges for Services	\$67.440	\$67,440	\$71,146	\$3,706
Charges for Services	\$67,440	\$67,440	\$71,140	\$5,700
Total Revenues	67,440	67,440	71,146	3,706
Expenditures				
Current: General Government -				
Judicial				
Other	0	3,205	0	3,205
Total General Government - Judicial	0	3,205	0	3,205
Total Expenditures	0	3,205	0	3,205
Excess of Revenues Over Expenditures	67,440	64,235	71,146	6,911
Other Financing Uses				
Transfers Out	(62,062)	(62,062)	(52,062)	10,000
Total Other Financing Uses	(62,062)	(62,062)	(52,062)	10,000
Excess of Revenues Over (Under) Expenditures and Other Financing Uses	5,378	2,173	19,084	16,911
Fund Balances at Beginning of Year	158,524	158,524	158,524	0
Fund Balances at End of Year	\$163,902	\$160,697	\$177,608	\$16,911

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Board of Elections Grant Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$1,730	\$6,755	\$6,755	\$0	
Total Revenues	1,730	6,755	6,755	0	
Expenditures  Current:  General Government -  Legislative and Executive					
Other	1,730	6,755	6,755	0	
Total Legislative and Executive	1,730	6,755	6,755	0	
Total Expenditures	1,730	6,755	6,755	0	
Excess of Revenues Over (Under) Expenditures	0	0	0	0	
Fund Balances at Beginning of Year	0	0	0	0	
Fund Balances at End of Year	\$0	\$0	\$0	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Mediation Institutionalization Grant Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues					
Intergovernmental	\$88,646	\$82,983	\$82,983	\$0	
Total Revenues	88,646	82,983	82,983	0	
Expenditures					
Current:					
General Government -					
Judicial					
Personal Services	121,583	123,271	123,271	0	
Contractual Services	2,500	0	0	0	
Materials and Supplies	2,536	1,282	1,282	0	
Capital Outlay	2,500	774	774	0	
Other	9,000	26,509	26,509	0	
Total Judicial	138,119	151,836	151,836	0	
Total Expenditures	138,119	151,836	151,836	0	
Excess of Revenues Under Expenditures	(49,473)	(68,853)	(68,853)	0	
Other Financing Sources					
Transfers In	52,062	52,062	52,062	0	
Total Other Financing Sources	52,062	52,062	52,062	0	
Excess of Revenues and Other Financing Sources					
Over (Under) Expenditures	2,589	(16,791)	(16,791)	0	
Fund Balances at Beginning of Year	38,332	38,332	38,332	0	
Prior Year Encumbrances Appropriated	18	18	18	0	
Fund Balances at End of Year	\$40,939	\$21,559	\$21,559	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) ODOT Freedom Grant Fund For the Year Ended December 31, 2011

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures	0	0	0	0
Excess of Revenues Over Expenditures	0	0	0	0
Fund Balances at Beginning of Year	0	0	0	0
Fund Balances at End of Year	\$0	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Rehabilitation Center Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues Other	\$5,968	\$5,968	\$5,968	\$0	
Total Revenues	5,968	5,968	5,968	0	
Expenditures	0	0	0	0	
Excess of Revenues Over Expenditures	5,968	5,968	5,968	0	
Other Financing Uses Transfers Out	(5,967)	(11,935)	(11,935)	0	
Total Other Financing Uses	(5,967)	(11,935)	(11,935)	0	
Excess of Revenues Over Expenditures and Other Financing Uses	1	(5,967)	(5,967)	0	
Fund Balances at Beginning of Year	5,967	5,967	5,967	0	
Fund Balances at End of Year	\$5,968	\$0	\$0	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Regional Multi-Purpose Facility Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$110,827	\$66,074	\$66,074	\$0	
Total Revenues	110,827	66,074	66,074	0	
Expenditures					
Current: Public Works					
Other	110,827	66,074	66,074	0	
Total Public Works	110,827	66,074	66,074	0	
Total Expenditures	110,827	66,074	66,074	0	
Excess of Revenues Over (Under) Expenditures	0	0	0	0	
Fund Balances at Beginning of Year	0	0	0	0	
Fund Balances at End of Year	\$0	\$0	\$0	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Workforce Development Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$1,011,089	\$638,831	\$609,234	(\$29,597)
Other	30,000	100,000	87,136	(12,864)
Total Revenues	1,041,089	738,831	696,370	(42,461)
Expenditures				
Current:				
Human Services				
Contractual Services	336,422	290,841	289,941	900
Materials and Supplies	23,601	9,911	9,430	481
Capital Outlay	8,641	8,673	8,572	101
Other	693,651	423,230	423,180	50
Total Human Services	1,062,315	732,655	731,123	1,532
Total Expenditures	1,062,315	732,655	731,123	1,532
Excess of Revenues Over (Under) Expenditures	(21,226)	6,176	(34,753)	(40,929)
Fund Balances at Beginning of Year	16,079	16,079	16,079	0
Prior Year Encumbrances Appropriated	21,227	21,227	21,227	0
Fund Balances at End of Year	\$16,080	\$43,482	\$2,553	(\$40,929)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Sheriff Concealed Weapon Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Charges for Services	\$125,000	\$125,000	\$107,666	(\$17,334)	
Total Revenues	125,000	125,000	107,666	(17,334)	
Expenditures					
Current:					
Public Safety					
Materials and Supplies	1,000	1,000	562	438	
Capital Outlay	0	6,504	6,504	0	
Other	129,353	129,353	110,471	18,882	
Total Public Safety	130,353	136,857	117,537	19,320	
Total Expenditures	130,353	136,857	117,537	19,320	
Excess of Revenues Over (Under) Expenditures	(5,353)	(11,857)	(9,871)	1,986	
Fund Balances at Beginning of Year	42,112	42,112	42,112	0	
Prior Year Encumbrances Appropriated	12,353	12,353	12,353	0	
Fund Balances at End of Year	\$49,112	\$42,608	\$44,594	\$1,986	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Drug Task Force Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Current:				
Public Safety				
Personal Services	17,013	0	0	0
Other	13,793	0	0	0
Total Public Safety	30,806	0	0	0
Total Expenditures	30,806	0	0	0
Excess of Revenues Over (Under) Expenditures	(30,806)	0	0	0
Fund Balances at Beginning of Year	30,806	30,806	30,806	0
Fund Balances at End of Year	\$0	\$30,806	\$30,806	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Bond Retirement Debt Service Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Other	\$0	\$78,483	\$77,227	(\$1,256)	
Total Revenues	0	78,483	77,227	(1,256)	
Expenditures					
Debt Service:	(20,000	<b>620,000</b>	<b>620,000</b>	0	
Principal Retirement Interest and Fiscal Charges	620,000 418,695	620,000 418,695	620,000 418,695	0	
interest and i iscar charges	410,073	410,075	410,073		
Total Debt Service	1,038,695	1,038,695	1,038,695	0	
Total Expenditures	1,038,695	1,038,695	1,038,695	0	
Excess of Revenues Over (Under) Expenditures	(1,038,695)	(960,212)	(961,468)	(1,256)	
Other Financing Sources (Uses)					
Transfers In	1,038,695	962,410	963,666	1,256	
Advances In	0	0	75,028	75,028	
Advances Out	0	0	(75,028)	(75,028)	
Total Other Financing Sources (Uses)	1,038,695	962,410	963,666	1,256	
Excess of Revenues and Other Financing Sources					
Over (Under) Expenditures and Other Financing (Uses)	0	2,198	2,198	0	
Fund Balances at Beginning of Year	183,164	183,164	183,164	0	
Fund Balances at End of Year	\$183,164	\$185,362	\$185,362	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Permanent Improvement Fund For the Year Ended December 31, 2011

	Budgeted A	mounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Capital Outlay:				
Capital Outlay	500,000	500,000	500,000	0
Total Capital Outlay	500,000	500,000	500,000	0
Debt Service:				
Interest and Fiscal Charges	5,625	5,625	5,625	0
Total Debt Service	5,625	5,625	5,625	0
Total Expenditures	505,625	505,625	505,625	0
Excess of Revenues Over (Under) Expenditures	(505,625)	(505,625)	(505,625)	0
Other Financing Sources (Uses)				
Advances Out	(225,000)	(225,000)	(225,000)	0
Advances In	500,000	500,000	500,000	0
Transfers In	230,625	230,625	230,625	0
Total Other Financing Sources (Uses)	505,625	505,625	505,625	0
Excess of Revenues and Other Financing Sources				
Over (Under) Expenditures and Other Financing Uses	0	0	0	0
Fund Balances at Beginning of Year	0	0	0	0
Fund Balances at End of Year	\$0	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Airport Construction Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Intergovernmental	\$137,999	\$99,063	\$99,063	\$0
Total Revenues	137,999	99,063	99,063	0
Expenditures				
Capital Outlay:				
Capital Outlay	52,444	15,214	15,214	0
Total Capital Outlay	52,444	15,214	15,214	0
Total Expenditures	52,444	15,214	15,214	0
Excess of Revenues Over (Under) Expenditures	85,555	83,849	83,849	0
Other Financing Sources (Uses)				
Advances Out	(80,000)	(80,000)	(80,000)	0
Transfers In	2,130	0	0	0
Total Other Financing Sources (Uses)	(77,870)	(80,000)	(80,000)	0
Excess of Revenues and Other Financing Sources				
Over Expenditures and Other Financing Uses	7,685	3,849	3,849	0
Fund Balances at Beginning of Year	1,524	1,524	1,524	0
Fund Balances at End of Year	\$9,209	\$5,373	\$5,373	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Board of Developmental Disabilities Improvements Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues	\$0	\$0	\$0_	\$0	
Expenditures					
Capital Outlay: Capital Outlay	6,254	87,901	87,901	0	
Total Capital Outlay	6,254	87,901	87,901	0	
Total Expenditures	6,254	87,901	87,901	0	
Excess of Revenues Over Expenditures	(6,254)	(87,901)	(87,901)	0	
Other Financing Sources					
Transfers In	0	150,000	150,000	0	
Total Other Financing Sources	0	150,000	150,000	0	
Excess of Revenues and Other Financing Sources					
Over (Under) Expenditures	(6,254)	62,099	62,099	0	
Fund Balances at Beginning of Year	6,254	6,254	6,254	0	
Fund Balances at End of Year	<u>\$0</u>	\$68,353	\$68,353	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Camp Cattail Construction Fund For the Year Ended December 31, 2011

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures	0	0	0	0
Excess of Revenues Over Expenditures	0	0	0	0
Fund Balances at Beginning of Year	16,527	16,527	16,527	0
Fund Balances at End of Year	\$16,527	\$16,527	\$16,527	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Road and Bridge Improvements Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$796,316	\$796,316	\$796,316	\$0	
Total Revenues	796,316	796,316	796,316	0	
Expenditures Capital Outlay:					
Capital Outlay	796,316	796,316	796,316	0	
Total Capital Outlay	796,316	796,316	796,316	0	
Total Expenditures	796,316	796,316	796,316	0	
Excess of Revenues Over Expenditures	0	0	0	0	
Fund Balances at Beginning of Year	0	0	0	0	
Fund Balances at End of Year	\$0	\$0	\$0	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Ross County Service Center Fund For the Year Ended December 31, 2011

	Budgeted A	Budgeted Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues	\$0	\$0	\$0	\$0	
Expenditures Capital Outlay: Capital Outlay	14,744	14,744	14,744	0	
Total Capital Outlay	14,744	14,744	14,744	0	
Total Expenditures	14,744	14,744	14,744	0	
Excess of Revenues Over Expenditures	(14,744)	(14,744)	(14,744)	0	
Fund Balances at Beginning of Year	43,100	43,100	43,100	0	
Fund Balances at End of Year	\$28,356	\$28,356	\$28,356	\$0	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) State Route 207 / US 23 Connector Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0_	\$0	\$0
Expenditures				
Debt Service:	104.422	104.422	104.422	0
Principal Retirement	104,423	104,423	104,423	0
Interest and Fiscal Charges	15,836	15,836	15,836	0
Total Debt Service	120,259	120,259	120,259	0
Excess of Revenues Over (Under) Expenditures	(120,259)	(120,259)	(120,259)	0
Other Financing Sources				
Transfers In	120,259	120,259	120,259	0
Total Other Financing Sources	120,259	120,259	120,259	0
Excess of Revenues and Other Financing Sources				
Over (Under) Expenditures	0	0	0	0
Fund Balances at Beginning of Year	0	0	0	0
Fund Balances at End of Year	\$0	\$0	\$0	\$0

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Correctional and Law Enforcement Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Charges for Services	\$838,000	\$956,407	\$985,068	\$28,661
Other	45,000	45,000	41,924	(3,076)
Total Revenues	883,000	1,001,407	1,026,992	25,585
Expenditures				
Current:				
Public Safety				
Personal Services	5,601,033	5,627,405	5,365,755	261,650
Materials and Supplies	506,427	563,670	553,041	10,629
Contractual Services	337,649	400,247	385,061	15,186
Capital Outlay	145,000	139,130	127,351	11,779
Other	1,074,028	1,033,015	945,143	87,872
Total Public Safety	7,664,137	7,763,467	7,376,351	387,116
Total Expenditures	7,664,137	7,763,467	7,376,351	387,116
Excess of Revenues Over (Under) Expenditures	(6,781,137)	(6,762,060)	(6,349,359)	412,701
Other Financing Sources (Uses)				
Advances In	210,878	210,878	77,339	(133,539)
Transfers In	6,143,189	6,143,189	6,143,189	0
Transfers Out	(34,049)	(66,153)	(66,153)	0
Total Other Financing Sources (Uses)	6,320,018	6,287,914	6,154,375	(133,539)
Excess of Revenues and Other Financing Sources				
Over (Under) Expenditures and Other Financing Uses	(461,119)	(474,146)	(194,984)	279,162
Fund Balances at Beginning of Year	545,068	545,068	545,068	0
Prior Year Encumbrances Appropriated	131,231	131,231	131,231	0
Fund Balances at End of Year	\$215,180	\$202,153	\$481,315	\$279,162

See accompanying notes to the basic financial statements.

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Certificate of Title Administration Fund For the Year Ended December 31, 2011

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Charges for Services	\$430,000	\$430,000	\$431,455	\$1,455
Total Revenues	430,000	430,000	431,455	1,455
Expenditures				
Current:				
General Government -				
Legislative and Executive				
Personal Services	273,240	287,240	284,726	2,514
Contractual Services	556	556	500	56
Materials and Supplies	13,000	8,800	8,521	279
Capital Outlay	2,500	2,500	2,489	11
Other	3,500	3,700	1,944	1,756
Total Legislative and Executive	292,796	302,796	298,180	4,616
Total Expenditures	292,796	302,796	298,180	4,616
Excess of Revenues Over Expenditures	137,204	127,204	133,275	6,071
Other Financing Uses				
Transfers Out	(150,000)	(150,000)	(150,000)	0
Total Other Financing Uses	(150,000)	(150,000)	(150,000)	0
Excess of Revenues Over (Under) Expenditures and Other Financing Uses	(12,796)	(22,796)	(16,725)	6,071
Fund Balances at Beginning of Year	96,971	96,971	96,971	0
Prior Year Encumbrances Appropriated	56	56	56	0
Fund Balances at End of Year	\$84,231	\$74,231	\$80,302	\$6,071

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) County Recorder's Equipment Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Current:				
General Government -				
Legislative and Executive Contractual Services	26 222	0	0	0
Contractual Services	26,322	0	0	0
Total Legislative and Executive	26,322	0	0	0
Total Expenditures	26,322	0	0	0
Excess of Revenues Over (Under) Expenditures	(26,322)	0	0	0
Other Financing Sources				
Transfers In	26,232	26,232	26,232	0
Total Other Financing Sources	26,232	26,232	26,232	0
Excess of Revenues and Other Financing Sources				
Over (Under) Expenditures	(90)	26,232	26,232	0
Fund Balances at Beginning of Year	5,858	5,858	5,858	0
Prior Year Encumbrances Appropriated	90	90	90	0
Fund Balances at End of Year	\$5,858	\$32,180	\$32,180	\$0

Combining Statements and Individual Fund Schedules
Nonmajor Proprietary Funds

#### **Nonmajor Enterprise Fund**

Enterprise funds are maintained to account for operations of the County that provide goods or services to the general public in a manner similar to private business enterprises. The costs of providing these goods or services are financed through user charges.

#### County Wide Sewer

To account for sewer services provided to individuals in the Union Heights Subdivision in the County. Since this is the only nonmajor enterprise fund, no combining statements for the enterprise fund are presented.

# **Nonmajor Internal Service Fund**

Internal service funds are maintained to account for the operations of County activities that provide services to other County departments and funds.

#### Ross County Group Insurance

To account for the activity from the County's health benefit program and workers' compensation retrospective rating program. Since this is the only nonmajor internal service fund, no combining statements for the internal service fund are presented.

Schedule of Revenues, Expenses and Changes in Fund Equity - Budget and Actual (Budget Basis) County Wide Sewer Fund For the Year Ended December 31, 2011

	Budgeted A	Budgeted Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues	Original		rictuur	(reguire)	
Charges for Services	\$51,000	\$51,000	\$51,396	\$396	
Other Revenues	4,700	4,700	4,476	(224)	
Total Revenues	55,700	55,700	55,872	172	
Expenses					
Contractual Services	28,133	30,933	29,825	1,108	
Other Expenses	4,112	4,112	2,825	1,287	
Total Expenses	32,245	35,045	32,650	2,395	
Excess of Revenues Over (Under) Expenses	23,455	20,655	23,222	2,567	
Fund Equity at Beginning of Year	64,093	64,093	64,093	0	
Prior Year Encumbrances Appropriated	3,195	3,195	3,195	0	
Fund Equity at End of Year	\$90,743	\$87,943	\$90,510	\$2,567	

Schedule of Revenues, Expenses and Changes in Fund Equity - Budget and Actual (Budget Basis) Ross County Group Insurance Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Charges for Services	\$8,325,000	\$8,325,000	\$8,082,809	(\$242,191)
Other	20,000	20,000	3,202	(16,798)
Total Revenues	8,345,000	8,345,000	8,086,011	(258,989)
Expenses				
Contractual Services	7,900,000	7,927,000	7,736,273	190,727
Claims	200,000	200,000	111,235	88,765
Refunds	2,000	4,000	2,795	1,205
Total Expenses	8,102,000	8,131,000	7,850,303	280,697
Excess of Revenues Over (Under) Expenses	243,000	214,000	235,708	21,708
Other Financing Sources (Uses)				
Interest	1,000	1,000	5,656	4,656
Interest and Fiscal Charges	(50,000)	(48,000)	(27,349)	20,651
Advances Out	(550,000)	(550,000)	(550,000)	0
Total Other Financing Sources (Uses)	(599,000)	(597,000)	(571,693)	25,307
Excess of Revenues and Other Financing Sources Over (Under) Expenses and Other Financing Uses	(356,000)	(383,000)	(335,985)	47,015
Fund Equity at Beginning of Year	1,406,686	1,406,686	1,406,686	0
Fund Equity at End of Year	\$1,050,686	\$1,023,686	\$1,070,701	\$47,015

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# Combining Statements and Individual Fund Schedules Nonmajor Fiduciary Funds

Fiduciary Funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations and/or other governments.

#### **Private Purpose Trust Funds**

#### **Children Services Trust**

To account for miscellaneous income sources and interest earnings from trusts to be used primarily for college tuition and other expenses related to children served by the Ross County Job and Family Services, Children's Division.

#### Juvenile Delinquency Prevention Trust

To account for the remaining balance of donations received by the Juvenile Court used to help prevent juvenile delinquency.

#### Mary Keiser Trust

To account for the remaining balance of a donation used for expenses related to children served by the Ross County Job and Family Services, Children's Division.

#### **Agency Funds**

These funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations.

#### South Central Ohio Regional (S.C.O.R.) Juvenile Detention Agency

To account for the operation of the multi-county juvenile detention center which serves as a temporary holding facility for juvenile delinquents and for which the County Auditor acts as fiscal agent, as set forth in Chapter 2151, Ohio Revised Code.

#### Workforce Development Agency

To account for state monies that are received from the Ohio Department of Job and Family Services and distributed to the Pickaway/Ross/Fairfield Area 21 Workforce Investment Board to oversee the strategic planning for workforce development in the three-county area.

#### Ross County Health District Agency

To account for a County wide one-mill tax levy and other monies received for the operation of the Ross County General Health District for which the County Auditor is the fiscal agent as required under section 3709.07, Ohio Revised Code.

#### Convention Facilities Authority Agency

To account for the 1.25% hotel/motel lodging tax enacted by the Ross County Convention Facilities Authority and used to improve and promote various venues in the County with the goal of attracting large groups of travelers.

#### Paint Valley Alcohol, Drug Addiction and Mental Health Services (ADAMH) Board

To account for the proceeds of a one mill tax levy collected in a five county district and state and federal grants to be used by the Paint Valley Alcohol, Drug Addiction and Mental Health Services Board (ADAMH) for contractual services to provide mental health and drug and alcohol rehabilitation services for which the County Auditor acts as fiscal agent.

# Combining Statements and Individual Fund Schedules Nonmajor Fiduciary Funds

#### Soil and Water Conservation Agency

To account for the funds of the Soil and Water Conservation District established under Chapter 1515, Ohio Revised Code for which the County Auditor acts as fiscal agent.

#### Joint Solid Waste Management Agency

To account for the operating funds of the Joint Solid Waste District for which the County Auditor is the fiscal officer. Ross, Pickaway, Highland and Fayette counties comprise the Joint Solid Waste District.

#### Park District Agency

To account for the operating funds of the Ross County Park District for which the County Auditor is the fiscal officer.

#### Agency Tax

To account for real estate, personal property, manufactured home and various other types of local tax collections, including homestead, rollback and personal property tax exemptions. These taxes are periodically apportioned to local governments in the County (including the County itself).

#### Indigent Defense Recoupment Agency

To account for partial reimbursements for indigent defense received from individuals who are marginally indigent.

#### Miscellaneous Agency

To account for various small agency funds including State of Ohio, foreign counties, escrow, depository, and revenues from other counties to be distributed periodically to various political subdivisions in the County.

#### Alimony and Child Support Agency

To account for monies received from alimony and child support collections and monies distributed to court-designated recipients by Ross County Job and Family Services.

#### Jail Inmate Agency

To account for monies held by the Ross County Sheriff's department for jail inmates. The money is distributed on behalf of the jail inmates to the commissary for purchases of merchandise or to jail inmates upon release.

#### County Sheriff Agency

To account for the activities of the Ross County Sheriff's civil division and related receipts not reflected in the County's accounting system.

#### County Court Agency

To account for the following court activities not being reflected within the County's accounting system;

- 1. Clerk of Courts auto title fees, and legal (court related) receipts, and dispositions;
- 2. Probate Court related receipts; and
- 3. Juvenile Court related receipts

Combining Statements and Individual Fund Schedules Nonmajor Fiduciary Funds

#### Family and Child First Agency

To account for federal and state monies received from the Ohio Department of Youth Services to provide for coordination of various family and community-based organizations in the planning and implementation of services for families with children.

#### **Emergency Planning Agency**

To account for the operation of the Local Emergency Planning Committee (LEPC) which is responsible for planning and implementing an emergency response to any hazardous materials that may be released in the County. The County Auditor serves as fiscal officer for the LEPC.

#### County Assessments Agency

To account for monies received from delinquent sewer collections on behalf of Pleasant Valley Sewer District.

Combining Statement of Fiduciary Net Assets Private Purpose Trust Funds December 31, 2011

	Children Services Trust	Juvenile Delinquency Prevention Trust	Mary Keiser Trust	Total Private Purpose Trust Funds
Assets				
Equity in Pooled Cash, Cash Equivalents and Investments	\$18,549	\$6,043	\$15,459	\$40,051
Cash and Cash Equivalents in Segregated Accounts	182,744	0	90,226	272,970
Total Assets	201,293	6,043	105,685	313,021
Liabilities	0	0	0	0
Net Assets				
Held in Trust for Other Individuals and Organizations	201,293	6,043	105,685	313,021
Total Net Assets	\$201,293	\$6,043	\$105,685	\$313,021

# Combining Statement of Changes in Fiduciary Net Assets Private Purpose Trust Funds For the Year Ended December 31, 2011

Additions	Children Services Trust	Juvenile Delinquency Prevention Trust	Mary Keiser Trust	Total Private Purpose Trust Funds
Interest	\$2,156	\$0	\$2,729	\$4,885
Miscellaneous	•		·	•
Miscenaneous	1,872	0	0	1,872
Total Additions	4,028	0	2,729	6,757
Deductions				
Human Services	5,387	0	427	5,814
Total Deductions	5,387	0	427	5,814
Change in Net Assets	(1,359)	0	2,302	943
Net Assets at Beginning of Year	202,652	6,043	103,383	312,078
Net Assets at End of Year	\$201,293	\$6,043	\$105,685	\$313,021

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Children Services Trust Fund For the Year Ended December 31, 2011

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues Interest Other	\$1,000 3,000	\$1,000 3,000	\$96 1,872	(\$904) (1,128)	
Total Revenues	4,000	4,000	1,968	(2,032)	
Expenditures Current: Human Services	18,545	1,980	1,980	0	
Total Human Services	18,545	1,980	1,980	0	
Total Expenditures	18,545	1,980	1,980	0	
Excess of Revenues Over (Under) Expenditures	(14,545)	2,020	(12)	(2,032)	
Fund Balances at Beginning of Year	18,545	18,545	18,545	0	
Prior Year Encumbrances Appropriated	0	0	0	0	
Fund Balances at End of Year	\$4,000	\$20,565	\$18,533	(\$2,032)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Juvenile Delinquency Prevention Trust Fund For the Year Ended December 31, 2011

	Budgeted		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures	0	0	0	0
Excess of Revenues Over Expenditures	0	0	0	0
Fund Balances at Beginning of Year	6,043	6,043	6,043	0
Fund Balances at End of Year	\$6,043	\$6,043	\$6,043	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) Mary Keiser Trust Fund For the Year Ended December 31, 2011

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues	\$0	\$0_	\$0	\$0
Expenditures Current: Human Services				
Other	13,757	0	0	0
Total Human Services	13,757	0	0	0
Total Expenditures	13,757	0	0	0
Excess of Revenues Over (Under) Expenditures	(13,757)	0	0	0
Other Financing Sources Interest	2,500	2,500	1,702	(798)
Total Other Financing Sources	2,500	2,500	1,702	(798)
Excess of Revenues and Other Financing Sources Over (Under) Expenditures	(11,257)	2,500	1,702	(798)
Fund Balances at Beginning of Year	13,757	13,757	13,757	0
Fund Balances at End of Year	\$2,500	\$16,257	\$15,459	(\$798)

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# Combining Statement of Changes in Assets & Liabilities All Agency Funds For the Year Ended December 31, 2011

	1/1/2011	2011	2011	12/31/2011
	Balance	Additions	Reductions	Balance
S.C.O.R. Juvenile Detention Agency Assets				
Equity in Pooled Cash, Cash Equivalents				
and Investments	\$116,074	\$1,376,113	\$1,421,886	\$70,301
Total Assets	\$116,074	\$1,376,113	\$1,421,886	\$70,301
Liabilities				
Intergovernmental Payable	\$116,074	\$1,376,113	\$1,421,886	\$70,301
g	+,	7 - 10 - 10 - 10 - 10 - 10 - 10 - 10 - 1		
Total Liabilities	\$116,074	\$1,376,113	\$1,421,886	\$70,301
Workforce Development Agency				
Assets				
Equity in Pooled Cash, Cash Equivalents				
and Investments	\$60,216	\$2,477,690	\$2,528,049	\$9,857
Total Assets	\$60,216	\$2,477,690	\$2,528,049	\$9,857
101011133013	ψ00,210	Ψ2,477,000	Ψ2,320,043	Ψ,031
Liabilities				
Intergovernmental Payable	\$60,216	\$2,477,690	\$2,528,049	\$9,857
Taral Linkilia	\$60.216	\$2.477.600	¢2.529.040	¢0.957
Total Liabilities	\$60,216	\$2,477,690	\$2,528,049	\$9,857
Ross County Health District Agency				
Assets				
Equity in Pooled Cash, Cash Equivalents and Investments	\$852,659	\$5,879,719	\$6,120,608	\$611,770
and investments	ψ032,037	ψ5,075,715	ψ0,120,000	ψ011,770
Total Assets	\$852,659	\$5,879,719	\$6,120,608	\$611,770
Liabilities	\$050 C50	¢5 070 710	¢c 120 coe	¢<11.770
Intergovernmental Payable	\$852,659	\$5,879,719	\$6,120,608	\$611,770
Total Liabilities	\$852,659	\$5,879,719	\$6,120,608	\$611,770
•	·	·		

# Combining Statement of Changes in Assets & Liabilities All Agency Funds For the Year Ended December 31, 2011

1/1/2011	2011	2011	12/31/2011
Balance	Additions	Reductions	Balance
0054	фо <b>2 27 4</b>	Φ <b>7</b> 5.020	Ф0.200
\$864	\$82,374	\$75,029	\$8,209
\$864	\$82,374	\$75,029	\$8,209
\$864	\$82,374	\$75,029	\$8,209
\$864	\$82,374	\$75,029	\$8,209
Φ2 011 100	<b>\$21.512.525</b>	<b>\$21.161.547</b>	¢2.1.62.007
\$2,811,109	\$21,513,535	\$21,161,547	\$3,163,097
\$2,811,109	\$21,513,535	\$21,161,547	\$3,163,097
\$2,811,109	\$21,513,535	\$21,161,547	\$3,163,097
\$2,811,109	\$21,513,535	\$21,161,547	\$3,163,097
\$2	\$478,062	\$437,163	\$40,901
42	<u> </u>		
\$2	\$478,062	\$437,163	\$40,901
\$2	\$478,062	\$437,163	\$40,901
\$2	\$478,062	\$437,163	\$40,901
	\$864 \$864 \$864 \$864 \$864 \$2,811,109 \$2,811,109 \$2,811,109 \$2,811,109	Balance       Additions         \$864       \$82,374         \$864       \$82,374         \$864       \$82,374         \$864       \$82,374         \$2,811,109       \$21,513,535         \$2,811,109       \$21,513,535         \$2,811,109       \$21,513,535         \$2,811,109       \$21,513,535         \$2,811,109       \$21,513,535         \$2       \$478,062         \$2       \$478,062         \$2       \$478,062         \$2       \$478,062	Balance       Additions       Reductions         \$864       \$82,374       \$75,029         \$864       \$82,374       \$75,029         \$864       \$82,374       \$75,029         \$864       \$82,374       \$75,029         \$2,811,109       \$21,513,535       \$21,161,547         \$2,811,109       \$21,513,535       \$21,161,547         \$2,811,109       \$21,513,535       \$21,161,547         \$2,811,109       \$21,513,535       \$21,161,547         \$2,811,109       \$21,513,535       \$21,161,547         \$2,811,109       \$21,513,535       \$21,161,547         \$2,811,109       \$21,513,535       \$21,161,547         \$2,811,109       \$21,513,635       \$21,161,547

# Combining Statement of Changes in Assets & Liabilities All Agency Funds For the Year Ended December 31, 2011

	1/1/2011 Balance	2011 Additions	2011 Reductions	12/31/2011 Balance
Joint Solid Waste Management Agency Assets				
Equity in Pooled Cash, Cash Equivalents and Investments	\$378,218	\$342,486	\$352,032	\$368,672
Total Assets	\$378,218	\$342,486	\$352,032	\$368,672
Liabilities				
Intergovernmental Payable	\$378,218	\$342,486	\$352,032	\$368,672
Total Liabilities	\$378,218	\$342,486	\$352,032	\$368,672
Park District Agency				
Assets				
Equity in Pooled Cash, Cash Equivalents and Investments	\$19,433	\$505,521	\$439,172	\$85,782
Total Assets	\$19,433	\$505,521	\$439,172	\$85,782
Liabilities				
Intergovernmental Payable	\$19,433	\$505,521	\$439,172	\$85,782
Total Liabilities	\$19,433	\$505,521	\$439,172	\$85,782
Agency Tax				
Assets				
Equity in Pooled Cash, Cash Equivalents and Investments	\$3,044,686	\$67,548,903	\$67,509,765	\$3,083,824
Intergovernmental Receivable	3,111,834	3,076,515	3,111,834	3,076,515
Property Taxes Receivable	39,862,065	39,447,446	39,862,065	39,447,446
Total Assets	\$46,018,585	\$110,072,864	\$110,483,664	\$45,607,785
Liabilities				
Intergovernmental Payable	\$46,018,585	\$110,072,864	\$110,483,664	\$45,607,785
Total Liabilities	\$46,018,585	\$110,072,864	\$110,483,664	\$45,607,785

# Combining Statement of Changes in Assets & Liabilities All Agency Funds For the Year Ended December 31, 2011

	1/1/2011	2011	2011	12/31/2011
Indigent Defense Recoupment Agency	Balance	Additions	Reductions	Balance
Assets				
Equity in Pooled Cash, Cash Equivalents				
and Investments	\$2,375	\$30,472	\$30,504	\$2,343
Total Assets	\$2,375	\$30,472	\$30,504	\$2,343
Liabilities				
Intergovernmental Payable	\$2,375	\$30,472	\$30,504	\$2,343
Total Liabilities	\$2,375	\$30,472	\$30,504	\$2,343
Miscellaneous Agency				
Assets				
Equity in Pooled Cash, Cash Equivalents	<b>4114.261</b>	ф <b>л</b> 5.4.20 <b>7</b>	Φ <b>7</b> 54 251	<b>4114 217</b>
and Investments	\$114,361	\$754,307	\$754,351	\$114,317
Total Assets	\$114,361	\$754,307	\$754,351	\$114,317
Liabilities				
Intergovernmental Payable	\$114,361	\$754,307	\$754,351	\$114,317
8				
Total Liabilities	\$114,361	\$754,307	\$754,351	\$114,317
Alimony & Child Support Agency Assets				
Cash and Cash Equivalents in				
Segregated Accounts	\$3,281	\$431,857	\$431,216	\$3,922
Till	¢2.201	¢421.057	¢421.216	Ф2 022
Total Assets	\$3,281	\$431,857	\$431,216	\$3,922
Liabilities				
Undistributed Monies	\$3,281	\$431,857	\$431,216	\$3,922
Total Liabilities	\$3,281	\$431,857	\$431,216	\$3,922
	7-,1		,	

# Combining Statement of Changes in Assets & Liabilities All Agency Funds For the Year Ended December 31, 2011

	1/1/2011	2011	2011	12/31/2011
Jail Inmate Agency	Balance	Additions	Reductions	Balance
Assets				
Cash and Cash Equivalents in				
Segregated Accounts	\$44,986	\$320,277	\$278,648	\$86,615
Total Assets	\$44,986	\$320,277	\$278,648	\$86,615
Liabilities				
Deposits Held and Due to Others	\$44,986	\$320,277	\$278,648	\$86,615
Total Liabilities	\$44,986	\$320,277	\$278,648	\$86,615
County Sheriff Agency				
Assets Cash and Cash Equivalents in				
Segregated Accounts	\$210,379	\$1,135,496	\$1,174,560	\$171,315
Total Assets	\$210,379	\$1,135,496	\$1,174,560	\$171,315
Liabilities				
Deposits Held and Due to Others	\$210,379	\$1,135,496	\$1,174,560	\$171,315
Total Liabilities	\$210,379	\$1,135,496	\$1,174,560	\$171,315
Total Labitimes	\$210,377	\$1,133,470	ψ1,174,500	\$171,313
County Court Agency				
Assets				
Cash and Cash Equivalents in	****	********	********	
Segregated Accounts	\$813,084	\$8,312,422	\$8,378,804	\$746,702
Total Assets	\$813,084	\$8,312,422	\$8,378,804	\$746,702
Liabilities				
Intergovernmental Payable	\$136,524	\$7,238,304	\$7,220,456	\$154,372
Undistributed Monies	621,554	936,024	1,024,653	532,925
Deposits Held and Due to Others	55,006	138,094	133,695	59,405
Total Liabilities	\$813,084	\$8,312,422	\$8,378,804	\$746,702

# Combining Statement of Changes in Assets & Liabilities All Agency Funds For the Year Ended December 31, 2011

	1/1/2011 Balance	2011 Additions	2011 Reductions	12/31/2011 Balance
Family and Child First Agency	Balance	Additions	Reductions	Balance
Assets				
Equity in Pooled Cash, Cash Equivalents and Investments	\$104,747	\$435,337	\$403,443	\$136,641
Total Assets	\$104,747	\$435,337	\$403,443	\$136,641
Liabilities				
Intergovernmental Payable	\$104,747	\$435,337	\$403,443	\$136,641
Total Liabilities	\$104,747	\$435,337	\$403,443	\$136,641
Emerger on Planning Agency				
Emergency Planning Agency Assets				
Equity in Pooled Cash, Cash Equivalents and Investments	\$43,359	\$0	\$7,802	\$35,557
Total Assets	\$43,359	\$0	\$7,802	\$35,557
Liabilities				
Intergovernmental Payable	\$43,359	\$0	\$7,802	\$35,557
Total Liabilities	\$43,359	\$0	\$7,802	\$35,557
County Assessments Agency Assets				
Equity in Pooled Cash, Cash Equivalents				
and Investments	\$0	\$452,485	\$452,485	\$0
Total Assets	\$0	\$452,485	\$452,485	\$0
Liabilities				
Intergovernmental Payable	\$0	\$452,485	\$452,485	\$0
Total Liabilities	\$0	\$452,485	\$452,485	\$0

Continued

# Combining Statement of Changes in Assets & Liabilities All Agency Funds For the Year Ended December 31, 2011

	1/1/2011 Balance	2011 Additions	2011 Reductions	12/31/2011 Balance
All Agency Funds				
Assets				
Equity in Pooled Cash, Cash Equivalents				
and Investments	\$7,548,103	\$101,877,004	\$101,693,836	\$7,731,271
Cash and Cash Equivalents in				
Segregated Accounts	1,071,730	10,200,052	10,263,228	1,008,554
Intergovernmental Receivable	3,111,834	3,076,515	3,111,834	3,076,515
Property Taxes Receivable	39,862,065	39,447,446	39,862,065	39,447,446
Total Assets	\$51,593,732	154,601,017	154,930,963	\$51,263,786
Liabilities				
Intergovernmental Payable	\$50,658,526	151,639,269	151,888,191	\$50,409,604
Undistributed Monies	624,835	1,367,881	1,455,869	536,847
Deposits Held and Due to Others	310,371	1,593,867	1,586,903	317,335
•				
Total Liabilities	\$51,593,732	\$154,601,017	\$154,930,963	\$51,263,786

# STATISTICAL SECTION



Adena State Memorial

Home of Thomas Worthington Sixth Governor of Ohio (1814 - 1818)



# Ross County, Ohio Statistical Section

This part of the Ross County, Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

Contents	<u>Tables</u>
Financial Trends	1-4
These schedules contain trend information to help the reader understand how the County's financial position has changed over time.	
Revenue Capacity	5-12
These schedules contain information to help the reader understand and assess the factors affecting the County's ability to generate its most significant local revenue sources, the property tax and the sales tax.	
Debt Capacity	13-16
These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	
Economic and Demographic Information	17-18
These schedules offer economic and demographic indicators to help the reader understand the environment within which the County's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	
Operating Information	19-20
These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.	
<b>Sources:</b> Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The County implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.	

# Ross County, Ohio Net Assets by Component Last Ten Years (accrual basis of accounting)

Table 1

	2002	2003	2004	2005
Governmental Activities:				
Invested in Capital Assets, Net of Related Debt	\$29,852,993	\$31,133,018	\$29,093,115	\$28,473,512
Restricted for:				
Capital Projects	319,472	349,321	91,724	83,540
Debt Service	590,607	592,273	825,854	398,389
Other Purposes	4,957,307	5,024,244	5,156,772	8,233,170
Unrestricted	949,369	694,341	1,325,119	972,953
Total Governmental Activities Net Assets	\$36,669,748	\$37,793,197	\$36,492,584	\$38,161,564
<b>Business-Type Activities:</b>				
Invested in Capital Assets, Net of Related Debt	\$127,701	\$131,393	\$130,862	\$116,415
Unrestricted	35,614	50,219	48,879	51,418
Total Business-type Activities Net Assets	\$163,315	\$181,612	\$179,741	\$167,833
Primary Government:				
Invested in Capital Assets, Net of Related Debt	\$29,980,694	\$31,264,411	\$29,223,977	\$28,589,927
Restricted	5,867,386	5,965,838	6,074,350	8,715,099
Unrestricted	984,983	744,560	1,373,998	1,024,371
Total Primary Government Net Assets	\$36,833,063	\$37,974,809	\$36,672,325	\$38,329,397

2006	2007	2008	2009	2010	2011
\$27,509,015	\$28,050,320	\$28,280,507	\$29,706,359	\$28,514,024	\$27,758,697
302,976	80,935	382,019	235,850	69,886	115,821
378,083	295,873	180,354	115,426	136,193	142,282
7,221,588	9,727,402	10,369,937	10,541,715	11,398,071	12,357,555
360,772	(103,241)	1,614,387	3,953,743	5,841,309	7,650,779
\$35,772,434	\$38,051,289	\$40,827,204	\$44,553,093	\$45,959,483	\$48,025,134
*	*	****		****	*****
\$111,415	\$106,415	\$101,415	\$96,415	\$91,415	\$86,415
52,844	51,033	23,236	50,936	75,203	100,095
\$164,259	\$157,448	\$124,651	\$147,351	\$166,618	\$186,510
Ψ104,237	Ψ137,440	Ψ124,031	Ψ147,331	Ψ100,010	\$100,510
\$27,620,430	\$28,156,735	\$28,381,922	\$29,802,774	\$28,605,439	\$27,845,112
7,902,647	10,104,210	10,932,310	10,892,991	11,604,150	12,615,658
413,616	(52,208)	1,637,623	4,004,679	5,916,512	7,750,874
\$35,936,693	\$38,208,737	\$40,951,855	\$44,700,444	\$46,126,101	\$48,211,644

# Changes in Net Assets Last Ten Years (accrual basis of accounting

crual basis of accou	inting)					
2005	2006	2007	2008	2009	2010	

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Expenses										
Governmental Activities:										
General Government:										
Legislative and Executive	\$5,592,751	\$5,302,353	\$6,112,287	\$6,524,373	\$6,679,728	\$6,388,693	\$6,219,012	\$6,038,689	\$7,121,162	\$6,611,573
Judicial	2,788,061	2,896,082	2,694,520	3,069,427	3,295,833	3,602,469	4,063,096	4,001,088	3,939,912	3,925,370
Public Safety	8,046,106	8,485,222	9,337,424	10,153,820	10,989,133	10,626,470	11,381,124	10,166,766	9,670,250	10,328,105
Public Works	5,656,624	5,680,207	6,472,804	7,190,307	7,755,225	7,102,563	6,143,054	8,100,154	8,232,899	8,647,091
Health	657,182	591,009	550,156	783,539	691,278	618,517	633,843	506,371	688,518	697,433
Human Services	21,401,432	21,605,687	21,578,517	21,081,835	26,473,844	25,885,394	24,751,610	25,364,508	22,501,002	21,379,105
Economic Development and Assistance	847,798	710,199	816,568	652,563	2,160,618	827,859	884,524	665,792	1,798,263	1,182,144
Other	1,146,819	600,673	1,265,928	0	0	0	0	0	15,975	0
Interest and Fiscal Charges	525,799	704,761	519,024	517,629	538,846	737,698	747,836	597,639	522,118	485,486
Total Governmental Activities Expenses	46,662,572	46,576,193	49,347,228	49,973,493	58,584,505	55,789,663	54,824,099	55,441,007	54,490,099	53,256,307
Business-type Activities:										
County Wide Sewer	31,465	22,940	38,832	55,990	57,806	62,209	88,292	32,514	34,920	33,525
Total Business-type Activities Expenses	31,465	22,940	38,832	55,990	57,806	62,209	88,292	32,514	34,920	33,525
Total Primary Government Expenses	46,694,037	46,599,133	49,386,060	50,029,483	58,642,311	55,851,872	54,912,391	55,473,521	54,525,019	53,289,832
Program Revenues										
Governmental Activities:										
Charges for Services										
General Government:										
Legislative and Executive	1,934,759	2,371,947	2,001,085	3,158,924	3,119,295	2,919,583	3,148,672	3,107,033	3,269,614	3,477,977
Judicial	380,914	244,379	472,265	514,157	540,336	569,196	721,347	582,060	697,951	701,644
Public Safety	839,332	1,078,294	1,810,719	1,912,641	2,381,964	2,085,711	2,282,713	2,536,455	2,550,286	1,295,517
Public Works	19,005	27,040	49,405	872,649	851,040	833,107	848,956	1,010,661	832,380	1,188,538
Human Services	1,146,334	951,513	1,369,638	1,211,938	1,007,552	1,047,785	789,917	834,037	894,889	699,609
Other	0	0	50,675	0	0	0	0	0	0	0
Operating Grants and Contributions	20,390,121	18,220,582	19,389,634	20,659,818	25,196,492	25,305,168	24,382,925	25,833,502	22,345,912	21,019,614
Capital Grants and Contributions	1,403,518	868,549	669,201	805,799	1,834,988	1,098,434	1,773,849	2,157,455	1,130,012	481,775
Total Governmental Activities Program Revenues	26,113,983	23,762,304	25,812,622	29,135,926	34,931,667	33,858,984	33,948,379	36,061,203	31,721,044	28,864,674
Business-type Activities:										
Charges for Services										
County Wide Sewer	34,136	13,433	36,080	51,439	52,961	50,825	53,499	53,554	51,600	48,941
Total Business-type Activities Program Revenues	34,136	13,433	36,080	51,439	52,961	50,825	53,499	53,554	51,600	48,941
Total Primary Government Program Revenues	26,148,119	23,775,737	25,848,702	29,187,365	34,984,628	33,909,809	34,001,878	36,114,757	31,772,644	28,913,615
Net (Expense)/Revenue										
Governmental Activities	(20,548,589)	(22,813,889)	(23,534,606)	(20,837,567)	(23,652,838)	(21,930,679)	(20,875,720)	(19,379,804)	(22,769,055)	(24,391,633)
Business-type Activities	2,671	(9,507)	(2,752)	(4,551)	(4,845)	(11,384)	(34,793)	21,040	16,680	15,416
Dusiness type Henvines	2,071	(7,501)	(2,132)	(4,551)	(7,043)	(11,504)	(54,173)	21,040	10,000	15,410

(continued)

Table 2

# Changes in Net Assets (continued) Last Ten Years (accrual basis of accounting)

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
General Revenues and Other Changes in Net Assets										
Governmental Activities:										
Property Taxes Levied for:										
Children Services	\$708,998	\$750,569	\$965,488	\$949,133	\$884,777	\$991,291	\$902,310	\$844,848	\$862,004	\$885,756
Board of Developmental Disabilities	3,191,948	4,027,830	4,075,270	4,842,474	4,821,451	4,750,291	4,603,716	4,310,553	4,533,998	5,704,046
Senior Citizens	207,475	224,964	289,647	284,740	283,504	301,076	477,140	447,234	456,618	465,688
General Operating	1,638,234	1,578,705	1,940,898	1,992,328	1,988,636	1,981,740	2,250,984	3,034,638	3,103,539	3,184,356
Sales Tax for:										
General Operating	10,250,454	10,235,263	10,866,704	10,668,370	11,219,814	11,221,082	11,063,568	11,212,937	12,000,398	12,433,761
Grants and Entitlements not										
Restricted to Specific Programs	1,625,737	2,489,333	1,846,749	1,729,969	1,728,241	1,934,303	1,396,402	1,600,032	1,279,565	2,641,377
Gain on Sale of Capital Asset	0	92,027	0	0	0	0	0	0	0	0
Investment Earnings	338,511	212,671	223,769	605,428	980,435	838,378	624,595	356,226	207,628	176,371
Miscellaneous	3,106,611	2,699,352	2,055,975	867,072	652,083	2,191,373	1,118,999	1,299,225	1,443,552	965,929
Transfers	400	354	552	1,129	0	0	0	0	0	0
Total Governmental Activities	21,068,368	22,311,068	22,265,052	21,940,643	22,558,941	24,209,534	22,437,714	23,105,693	23,887,302	26,457,284
Business-type Activities:										
Investment Earnings	400	354	552	1,129	0	0	0	0	0	0
Miscellaneous	1,457	641	881	1,559	1,271	4,573	1,996	1,660	2,587	4,476
Transfers	(400)	(354)	(552)	(1,129)	0	0	0	0	0	0
Total Business-type Activities	1,457	641	881	1,559	1,271	4,573	1,996	1,660	2,587	4,476
Total Primary Government General Revenues	21,069,825	22,311,709	22,265,933	21,942,202	22,560,212	24,214,107	22,439,710	23,107,353	23,889,889	26,461,760
and Other Changes in Net Assets										
Change in Net Assets										
Governmental Activities	519,779	(502,821)	(1,269,554)	1,103,076	(1,093,897)	2,278,855	1,561,994	3,725,889	1,118,247	2,065,651
Business-type Activities	4,128	(8,866)	(1,871)	(2,992)	(3,574)	(6,811)	(32,797)	22,700	19,267	19,892
Total Primary Government Change in Net Assets	\$523,907	(\$511,687)	(\$1,271,425)	\$1,100,084	(\$1,097,471)	\$2,272,044	\$1,529,197	\$3,748,589	\$1,137,514	\$2,085,543

# Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

Table 3

	2002	2003	2004	2005	2006
General Fund					
Nonspendable	\$0	\$0	\$0	\$0	\$0
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0	0	0
Reserved	135,873	164,390	1,074,988	607,107	302,243
Unreserved	4,382,347	4,329,872	3,017,890	3,098,832	3,510,467
Total General Fund	4,518,220	4,494,262	4,092,878	3,705,939	3,812,710
All Other Governmental Funds					
Nonspendable	0	0	0	0	0
Restricted	0	0	0	0	0
Committed	0	0	0	0	0
Unassigned	0	0	0	0	0
Reserved	360,298	629,286	257,501	746,516	723,227
Unreserved, Undesignated, Reported in:					
Special Revenue Funds	2,720,568	3,775,938	2,363,620	3,642,028	2,589,123
Debt Service Funds	620,783	619,818	803,536	396,524	397,428
Capital Projects Funds	(2,835,118)	11,110	91,724	83,540	3,722
Total All Other Governmental Funds	866,531	5,036,152	3,516,381	4,868,608	3,713,500
Total Governmental Funds	\$5,384,751	\$9,530,414	\$7,609,259	\$8,574,547	\$7,526,210

**Note:** The provisions of the Governmental Accounting Standards Board (GASB) Statement No. 54 were adopted in calendar year 2011. The standard replaces the previous reserved and unreserved fund balance categories with the following five fund balance classifications: nonspendable, restricted, committed, assigned, and unassigned fund balance.

2007	2008	2009	2010	2011
\$0	\$0	\$0	\$1,037,559	\$1,263,648
0	0	0	819,700	280,120
0	0	0	257,876	639,898
0	0	0	4,218,757	4,532,169
308,881	299,570	824,254	0	0
3,340,163	2,687,406	3,008,666	0	0
3,649,044	2,986,976	3,832,920	6,333,892	6,715,835
0	0	0	556,690	1,379,345
0	0	0	7,617,474	8,990,716
0	0	0	238,485	282,071
0	0	0	(2,049,950)	(1,973,915)
521,341	387,508	1,775,272	0	0
5 046 115	6,997,107	4 704 691	0	0
5,846,115 414,775	167,627	4,704,681 166,191	0	0
(2,712,965)	(153,903)	(295,526)	0	0
4,069,266	7,398,339	6,350,618	6,362,699	8,678,217
\$7,718,310	\$10,385,315	\$10,183,538	\$12,696,591	\$15,394,052

# Changes in Fund Balances, Governmental Funds Last Ten Years

(modified accrual basis of accounting)

Table 4

	2002	2003	2004	2005	2006
Revenues					
Property Taxes	\$5,678,750	\$6,540,135	\$6,970,600	\$8,038,454	\$8,005,613
Sales Tax	10,250,454	10,235,263	10,866,704	10,668,370	11,219,814
Special Assessments	6,143	6,590	9,038	11,228	7,312
Charges for Services	4,163,821	4,322,615	4,838,496	6,673,395	6,821,908
Licenses and Permits	7,676	158,165	106,139	205,656	189,264
Fines and Forfeitures	148,823	138,909	145,688	141,027	297,384
Intergovernmental	22,764,752	20,804,520	21,538,723	22,714,147	29,148,686
Interest	330,749	211,961	222,878	597,160	980,435
Rent	0	0	0	640,353	584,319
Other	3,104,296	2,699,352	2,761,368	867,072	673,030
Total Revenues	46,455,464	45,117,510	47,459,634	50,556,862	57,927,765
Expenditures					
Current:					
General Government:					
Legislative and Executive	4,033,932	3,987,089	4,499,186	6,159,468	7,006,090
Judicial	2,226,181	2,363,027	2,650,193	3,159,342	3,248,354
Public Safety	7,514,514	7,735,939	9,318,248	9,753,621	10,507,598
Public Works	4,629,963	5,306,029	5,451,664	5,957,655	5,842,494
Health	625,745	591,009	550,156	648,540	691,278
Human Services	21,395,348	20,839,973	21,728,274	21,273,026	26,474,650
Economic Development	819,508	710,199	816,568	652,563	2,160,618
Intergovernmental	0	0	0	0	0
Capital Outlay	2,265,332	4,861,687	1,154,753	982,483	4,089,037
Other	2,003,632	2,070,602	2,218,097	0	0
Debt Service:					
Principal Retirement	778,995	2,872,130	5,939,816	2,857,210	820,444
Interest and Fiscal Charges	528,813	707,392	482,060	491,216	513,891
Issuance Costs	0	0	97,373	0	0
Current Funding	0	0	0	0	187,500
Total Expenditures	46,821,963	52,045,076	54,906,388	51,935,124	61,541,954
Excess of Revenues Over					
(Under) Expenditures	(366,499)	(6,927,566)	(7,446,754)	(1,378,262)	(3,614,189)
Other Financing Sources (Uses)					
Premium from Bonds Issued	0	0	10,546	0	0
Proceeds from the Sale of Capital Assets	0	1,462,385	0	0	0
Inception of Capital Lease	0	14,780	83,220	77,500	32,505
Issuance of Bonds	0	4,115,000	3,015,000	0	0
Issuance of Loan	0	0	0	158,342	550,847
Issuance of Notes	0	5,480,000	2,415,390	1,540,500	3,107,500
	0	0	0	0	(1,125,000
Issuance of Current Refunding Bonds		0	0	0	0
	0	0		· ·	
Payment to Refunded Bond Escrow Agent	0 7,445,209	7,405,185	7,703,027	7,918,850	7,840,300
Payment to Refunded Bond Escrow Agent Transfers In			7,703,027 (7,701,584)		
Payment to Refunded Bond Escrow Agent Transfers In Transfers Out	7,445,209	7,405,185		7,918,850	7,840,300 (7,840,300) 2,565,852
Payment to Refunded Bond Escrow Agent Transfers In Transfers Out Total Other Financing Sources (Uses)	7,445,209 (7,440,875)	7,405,185 (7,404,121)	(7,701,584)	7,918,850 (7,909,453)	(7,840,300
Issuance of Current Refunding Bonds Payment to Refunded Bond Escrow Agent Transfers In Transfers Out Total Other Financing Sources (Uses) Net Change in Fund Balances Debt Service as a Percentage of	7,445,209 (7,440,875) 4,334	7,405,185 (7,404,121) 11,073,229	(7,701,584) 5,525,599	7,918,850 (7,909,453) 1,785,739	(7,840,300) 2,565,852

2007	2008	2009	2010	2011
\$7,930,103	\$8,157,539	\$8,550,453	\$8,914,739	\$10,195,301
11,221,082	10,999,023	11,254,088	11,951,370	12,341,993
9,447	11,292	24,435	27,855	14,574
6,422,796	6,619,538	6,864,439	7,092,192	6,199,676
230,995	290,444	244,408	212,664	242,263
221,274	213,128	357,463	291,627	291,241
28,400,233	27,179,312	28,446,695	25,554,965	24,558,057
960,407	624,595	356,226	207,628	176,371
570,870	657,203	579,501	620,782	615,531
1,046,373	1,133,999	1,314,225	1,443,552	1,000,929
57,013,580	55,886,073	57,991,933	56,317,374	55,635,936
5,704,735	5,936,464	5,971,306	6,549,502	6,294,816
3,446,009	4,023,431	4,167,469	4,002,009	4,048,423
10,513,625	10,674,039	9,976,256	9,925,837	10,484,799
5,597,375	5,841,753	6,044,073	5,954,977	6,358,502
618,517	633,843	517,630	688,518	697,433
25,695,494	24,837,310	25,928,830	22,841,239	21,737,778
827,859	884,524	667,760	1,798,542	681,432
0	0	0	15,975	25,446
1,489,028	1,667,609	2,259,868	1,113,929	1,415,833
0	0	0	0	0
3,755,733	2,134,385	2,101,683	744,604	786,115
647,846	812,184	659,376	519,165	482,629
047,840	54,077	059,570	0	482,029
0	0	0	0	0
58,296,221	57,499,619	58,294,251	54,154,297	53,013,206
30,270,221	37,477,017	30,274,231	J+,13+,271	33,013,200
(1,282,641)	(1,613,546)	(302,318)	2,163,077	2,622,730
0	0	0	0	0
0	0	0	0	0
		100,541		
7,741 0	40,551 0	100,341	61,833 0	74,731 0
0	0	0	0	0
1,467,000	1,375,000	0	0	0
1,467,000	5,800,000	0	0	0
0	(2,935,000)	0	0	0
8,432,584	(2,933,000) 8,017,212	7,783,375	7,757,103	2,143,364
(8,432,584)	(8,017,212)	(7,783,375)	(7,757,103)	(2,143,364)
1,474,741	4,280,551	100,541	61,833	74,731
				•
\$192,100	\$2,667,005	(\$201,777)	\$2,224,910	\$2,697,461
7.90%	5.68%	5.03%	2.46%	2.55%

# Assessed and Estimated Actual Value of Taxable Property Last Ten Years

Table 5

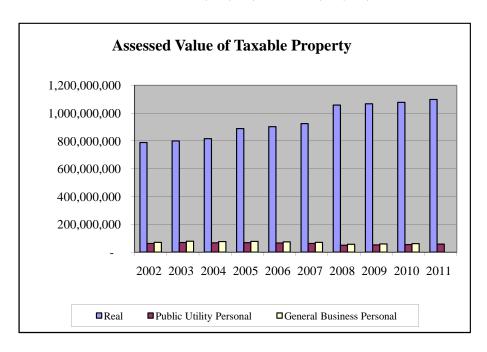
		Real Property		Personal Property Public Utility		
	Assesse	d Value	Estimated	Public	Estimated	
Collection	Residential/	Commercial/	Actual	Assessed	Actual	
Year	Agricultural	Industrial/PU	Value	Value	Value	
2002	\$634,413,860	\$154,525,670	\$2,254,112,943	\$61,642,170	\$70,047,920	
2003	646,260,940	153,846,670	2,286,021,743	69,061,160	78,478,591	
2004	659,748,000	156,525,250	2,332,209,286	66,624,110	75,709,216	
2005	720,072,850	169,187,290	2,540,743,257	68,094,690	77,380,330	
2006	731,074,500	172,141,960	2,580,618,457	65,223,240	74,117,318	
2007	748,075,140	176,476,560	2,641,576,286	61,990,460	70,443,705	
2008	856,084,100	202,788,500	3,025,350,286	49,436,490	56,177,830	
2009	867,447,410	199,827,220	3,049,356,086	51,880,530	58,955,148	
2010	875,972,700	201,812,620	3,079,386,629	54,042,190	61,411,580	
2011	899,743,580	198,605,390	3,138,139,914	57,890,740	65,784,932	

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. Personal property tax is assessed on all tangible personal property used in business in Ohio. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property was assessed at 25 percent for machinery and equipment and 23 percent for inventories. The general business tangible personal property tax was phased out beginning in 2006. The listing percentage is 18.75% for 2006, 12.5% for 2007, 6.25% for 2008 and zero for 2009. Beginning in 2009, Tangible Personal Property consisted only of Telephone/Telecommunications property. This property was assessed at 12.5 percent for 2009 and 6.25 percent for 2010 and will be assessed at zero for 2011.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10%, 2 1/2% and homestead exemptions before being billed. Beginning in the 2006 collection year, the 10% rollback for commercial/industrial property was eliminated.

Personal	Property				
General 1	Business		Total		
	Estimated		Estimated		Weighted
Assessed	Actual	Assessed	Actual		Average
Value	Value	Value	Value	Ratio	Tax Rate
\$164,370,940	\$684,878,917	\$1,014,952,640	\$3,009,039,780	33.73%	7.27
176,110,370	765,697,261	1,045,279,140	3,130,197,595	33.39%	8.13
137,975,700	599,894,348	1,020,873,060	3,007,812,850	33.94%	8.80
106 770 170	551 200 425	1 004 122 000	2 160 222 022	24.210/	0.42
126,778,170	551,209,435	1,084,133,000	3,169,333,022	34.21%	9.42
90,288,410	481,538,187	1,058,728,110	3,136,273,962	33.76%	9.37
70,200,110	101,330,107	1,030,720,110	3,130,273,702	33.1070	7.31
64,703,330	517,626,640	1,051,245,490	3,229,646,631	32.55%	9.31
33,529,260	536,468,160	1,141,838,350	3,617,996,276	31.56%	8.82
7,598,130	60,785,040	1,126,753,290	3,169,096,274	35.55%	9.91
2 ((7 010	50 (50 100	1 105 104 500	2 100 150 260	25.400/	0.00
3,667,010	58,672,160	1,135,494,520	3,199,470,369	35.49%	9.90
0	0	1,156,239,710	3,203,924,846	36.09%	11.04
U	U	1,130,239,710	3,203,924,040	30.07/0	11.04



Real Property Value and Construction Last Ten Years

Table 6

		New Construction		Re	eal Property Value (1)	)
Collection Year	Agricultural/ Residential	Commercial/ Industrial	Total New Construction	Agricultural/ Residential	Commercial/ Industrial	Total
2002	\$34,047,257	\$6,363,057	\$40,410,314	\$1,812,611,028	\$439,172,257	\$2,251,783,285
2003	33,642,486	5,275,743	38,918,229	1,846,459,828	437,274,829	2,283,734,657
2004	29,357,343	6,620,514	35,977,857	1,884,994,285	444,850,371	2,329,844,656
2005	42,171,457	15,327,457	57,498,914	2,057,351,000	480,983,629	2,538,334,629
2006	27,978,371	5,648,143	33,626,514	2,088,784,285	489,475,114	2,578,259,399
2007	42,522,914	5,420,686	47,943,600	2,137,357,542	501,797,771	2,639,155,313
2008	62,231,371	24,628,000	86,859,371	2,445,954,571	576,501,971	3,022,456,542
2009	35,278,857	8,773,857	44,052,714	2,478,421,171	568,028,400	3,046,449,571
2010	25,797,886	7,478,400	33,276,286	2,502,779,143	573,299,486	3,076,078,629
2011	25,331,771	6,039,400	31,371,171	2,570,695,943	564,005,800	3,134,701,743

<sup>(1)</sup> Estimated actual property value from Table 5 net of public utilities real estate.

Property Taxes on a \$100,000 Owner-Occupied Home or a Business City of Chillicothe / Chillicothe City School District December 31, 2011

Table 7

Real estate taxes help finance your school district, your city, village or township, and various County services. In the example below, if your home or business has an appraised value of \$100,000 located in the City of Chillicothe and the Chillicothe City School District, this is how the taxes were distributed in 2011.

Tax Recipient	Home	Business
Chillicothe City Schools	\$977.36	\$1,233.82
Board of MR/DD	167.40	201.88
Children Services	25.19	32.80
ADAMH Board	13.95	20.83
Health Board	16.10	27.17
County General Fund	94.94	108.50
Senior Citizens	13.51	16.95
City of Chillicothe	98.00	112.00
Pickaway-Ross JVS	83.21	106.05
Scioto Township	17.71	20.57
Chillicothe - Ross Library	30.10	35.00
Total	\$1,537.47	\$1,915.57

Property Tax Rates (per \$1,000 of assessed value) Last Ten Years

Table 8

	2002	2003	2004	2005	2006
Unvoted Millage					_
Operating	1.60	1.60	2.00	2.00	2.00
Voted Millage - by levy					
1983 MRDD - cont (1)					
Residential/Agricultural Real	0.562603	-	-	-	-
Commercial/Industrial and Public Utility Real	0.677719	-	-	-	-
Public Utility Personal	1.00	-	-	-	-
1987 MRDD - cont (1)					
Residential/Agricultural Real	1.26951	-	-	-	-
Commercial/Industrial and Public Utility Real	1.61669	-	-	-	-
Public Utility Personal	2.00	-	-	-	-
2002 MRDD - cont (1)					
Residential/Agricultural Real	-	2.998866	2.99211	2.80185	2.801016
Commercial/Industrial and Public Utility Real	-	2.998044	2.998128	2.90523	2.893299
Public Utility Personal	-	3.00	3.00	3.00	3.00
2004 MRDD - cont (2)					
Residential/Agricultural Real	0.971143	0.970777	0.96859	1.966465	1.965879
Commercial/Industrial and Public Utility Real	1.249243	1.248429	1.248465	2.034929	2.026573
Public Utility Personal	1.50	1.50	1.50	2.10	2.10
2007 Senior Citizens - 5 years (3)					
Residential/Agricultural Real	0.190426	0.190354	0.299324	0.28029	0.280207
Commercial/Industrial and Public Utility Real	0.242503	0.242345	0.30	0.290704	0.28951
Public Utility Personal	0.30	0.30	0.30	0.30	0.30
1989/2003 Children's Services - 5 years (4)					
Residential/Agricultural Real	0.634755	0.634516	0.997747	0.934303	0.934025
Commercial/Industrial and Public Utility Real	0.815819	0.815288	1.00	0.969014	0.965035
Public Utility Personal	1.00	1.00	1.00	1.00	1.00
1992 Health District - 5 years					
Residential/Agricultural Real	0.639371	0.63913	0.637691	0.597142	0.596965
Commercial/Industrial and Public Utility Real	0.828887	0.828347	0.828371	0.802704	0.799408
Public Utility Personal	1.00	1.00	1.00	1.00	1.00
1982 ADAMH Operating - 5 years					
Residential/Agricultural Real	0.569228	0.555883	0.546019	0.534622	0.512447
Commercial/Industrial and Public Utility Real	0.619224	0.637492	0.631663	0.629721	0.595992
Public Utility Personal	1.00	1.00	1.00	1.00	1.00
Total voted millage by type of property					
Residential/Agricultural Real	4.837036	5.989526	6.441481	7.114672	7.090539
Commercial/Industrial and Public Utility Real	6.050085	6.769945	7.006627	7.632302	7.569817
Public Utility Personal	7.80	7.80	7.80	8.40	8.40
Total millage by type of property					
Residential/Agricultural Real	6.437036	7.589526	8.441481	9.114672	9.090539
Commercial/Industrial and Public Utility Real	7.650085	8.369945	9.006627	9.632302	9.569817
Public Utility Personal	9.40	9.40	9.80	10.40	10.40

The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

- (1) On May 7, 2002, voters approved to replace and combine the 1983 1.00 mill and the 1987 2.00 mill MRDD levies. On May 4, 2010, voters approved to renew and increase to 3.00 mill levy to 3.80 mill.
- $(2) \ On \ November \ 2, 2004, voters \ approved \ to \ replace \ the \ 1.50 \ mill \ MRDD \ levy \ and \ increase \ it \ to \ 2.10.$
- $(3) On \ November \ 6, 2007, voters \ approved \ to \ replace \ the \ 0.30 \ mill \ Senior \ Citizens \ levy \ and \ increase \ it \ to \ 0.50.$
- (4) On November 4, 2003, voters approved to replace the 1.00 mill Children Services levy.

Source: Ohio Department of Taxation and Ross County Auditor

2007	2008	2009	2010	2011	
2.00	2.00	3.10	3.10	3.10	
-	-	-	-	-	
-	-	-	-	-	
-	-	-	-	-	
-	-	-	-	-	
-	-	-	-	-	
-	-	-	-	-	
2.795319	2.506875	2.509032	2.510232	3.734681	
2.900916	2.649534	2.721537	2.727375	3.80	
3.00	3.00	3.00	3.00	3.80	
1.96188	1.759436	1.76095	1.761792	1.73151	
2.031907	1.855828	1.906262	1.910353	1.968086	
2.10	2.10	2.10	2.10	2.10	
0.279637	0.448405	0.448791	0.449006	0.441289	
0.290272	0.456671	0.469082	0.470088	0.484295	
0.30	0.50	0.50	0.50	0.50	
0.932126	0.835941	0.83666	0.83706	0.822672	
0.967575	0.883728	0.907744	0.909692	0.937184	
1.00	1.00	1.00	1.00	1.00	
0.595751	0.534277	0.534737	0.534993	0.525798	
0.801513	0.732057	0.751951	0.753564	0.776338	
1.00	1.00	1.00	1.00	1.00	
0.495543	0.479602	0.470663	0.46073	0.455654	
0.594562	0.573011	0.581543	0.597357	0.595133	
1.00	1.00	1.00	1.00	1.00	
7.060256	6.564536	6.560833	6.553813	7.711604	
7.586745	7.150829	7.338119	7.368429	8.561036	
8.40	8.60	8.60	8.60	9.40	
9.060256	8.564536	9.660833	9.653813	10.811604	
9.586745	9.150829	10.438119	10.468429	11.661036	
10.40	10.60	11.70	11.70	12.50	

Property Tax Rates of Overlapping Governments (per \$1,000 of assessed value) Last Ten Years

Table 9

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
In County School Districts:										
Adena	37.30	37.30	37.30	37.00	37.00	37.00	36.50	36.50	36.50	36.50
Chillicothe	37.70	37.70	37.70	44.67	50.67	50.67	50.67	50.67	50.67	51.00
Huntington	31.50	31.50	31.50	31.00	31.00	31.00	30.30	30.30	30.30	30.30
Paint Valley	35.50	35.50	35.50	35.20	35.20	35.20	34.70	34.70	34.70	34.70
Southeastern	33.95	33.95	33.50	33.30	33.30	33.30	32.70	32.70	32.70	32.70
Union Scioto	36.80	36.80	36.40	34.60	34.60	34.60	34.10	34.10	34.10	34.10
Zane Trace	33.00	33.00	33.00	32.60	32.60	32.50	32.00	32.00	32.00	32.00
Out of County School Distri	cts:									
Greenfield	27.22	26.22	26.22	25.40	25.40	25.40	25.40	25.40	25.40	25.40
Miami Trace	30.05	35.30	32.60	32.60	36.45	35.95	33.95	36.75	36.75	36.75
Waverly	37.12	37.12	37.12	37.12	36.75	31.75	31.75	31.75	31.75	31.75
Joint Vocational School Dis	tricts:									
Great Oaks	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70	2.70
Pickaway-Ross County	3.20	3.20	3.20	3.20	3.20	4.20	4.20	4.20	4.20	4.20
Pike County	6.50	6.50	6.50	6.50	7.50	7.50	7.50	7.50	7.50	7.50
Corporations:										
Adelphi	6.00	6.00	6.00	7.00	7.00	5.00	5.00	2.00	1.00	1.00
Bainbridge	6.00	6.00	6.00	6.00	6.00	8.90	8.90	8.90	8.90	8.90
Chillicothe	3.20	3.20	3.20	3.20	3.20	3.20	3.20	3.20	3.20	3.20
Clarksburg	4.40	4.40	4.40	4.40	4.40	4.40	4.40	4.40	4.40	4.40
Frankfort	3.90	3.90	3.90	3.90	3.90	3.90	3.90	3.90	3.90	3.90
Kingston	1.60	1.60	1.60	1.60	1.60	1.60	1.60	1.60	1.60	1.60

continued

# Property Tax Rates of Overlapping Governments (continued) (per \$1,000 of assessed value) Last Ten Years

Table 9

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Out of County Corporations	<u>s:</u>									
Greenfield (1)	1.10	1.10	1.10	1.10	1.10	1.10	1.10	1.10	1.10	0.80
Townships:										
Buckskin	3.50	3.50	3.50	3.50	3.50	3.50	3.50	3.50	2.50	2.50
Colerain	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40
Concord	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10
Deerfield	7.90	7.90	7.90	7.90	7.90	7.90	7.90	7.90	7.90	7.90
Franklin	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40	8.40
Green	4.80	4.80	4.80	4.80	4.80	6.30	6.30	6.30	6.30	6.30
Harrison	2.40	2.40	2.40	2.40	2.40	2.40	2.40	2.40	2.40	2.40
Huntington	9.10	9.10	9.10	9.10	6.00	6.00	6.00	6.00	6.00	6.00
Jefferson	7.90	7.90	7.90	7.90	7.90	7.90	7.90	7.90	7.90	7.90
Liberty	7.90	7.90	7.90	7.90	7.90	7.90	7.90	7.90	7.90	7.90
Paint	4.40	4.40	4.40	4.40	4.40	4.40	4.40	4.40	2.40	2.40
Paxton	7.50	7.50	7.50	7.50	7.50	9.00	9.00	9.00	9.00	9.00
Scioto	5.50	5.50	5.50	5.50	5.50	5.50	5.50	5.50	5.50	5.50
Springfield	6.70	6.70	6.70	6.70	6.70	6.70	6.70	6.70	6.70	6.70
Twin	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Union	7.40	7.40	7.40	7.40	7.40	7.40	7.40	7.40	7.40	7.40
Other Taxing Authorities:										
Paint Creek Joint										
EMS/Fire District	-	-	-	-	-	-	-	-	5.50	5.50
Chillicothe Ross Library	-	-	-	-	-	-	-	-	-	1.00

<sup>(1)</sup> Property was annexed into the County in 2001.

The rates presented in this Table represent the original voted rates.

# Ross County, Ohio Principal Taxpayers As of December 31, 2011 and December 31, 2002

Table 10

		2011			2002	
Name of Taxpayer	Taxable Assessed Value	Rank	Percent of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percent of Total Taxable Assessed Value
American Electric Power	\$44,291,600	1	3.83%	\$22,301,720	2	2.20%
P H Glatfelter Co. (formerly Mead Corp.)	18,880,810	2	1.63%	121,580,590	1	11.98%
Paccar, Inc.	9,321,220	3	0.81%	12,898,680	4	1.27%
South Central Power Company	9,085,400	4	0.79%	6,515,290	5	0.64%
Adena Health System	5,842,190	5	0.51%	-	-	-
Chillicothe Mall, Inc.	4,220,620	6	0.37%	3,312,040	8	0.33%
DDR Ohio Opportunity II LLC	4,053,210	7	0.35%	3,389,440	7	0.33%
Central Center	3,111,480	8	0.27%	2,664,780	9	0.26%
Columbia Gas of Ohio, Inc.	3,049,700	9	0.26%	-	-	-
Sam's Real Estate	2,629,020	10	0.23%	-	-	-
Horizon Telcom Inc.	-	-	-	17,164,810	3	1.69%
PPG Industries, Inc.	-	-	-	5,226,680	6	0.51%
Norfolk & Western Railway Co.		-		2,541,660	10	0.25%
Total Top Ten Taxpayers	104,485,250		9.04%	197,595,690		19.47%
All Others	1,051,754,460		90.96%	817,356,950		80.53%
TOTAL	\$1,156,239,710		100.00%	\$1,014,952,640		100.00%

Property Tax Levies and Collections (1)
Last Ten Years

Table 11

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (2)	Total Tax Collections (3)	Percent of Total Tax Collections to Current Tax Levy
2002	\$5,947,806	\$5,759,676	96.84%	\$166,887	\$5,926,563	99.64%
2003	7,007,288	6,804,458	97.11	227,314	7,031,772	100.35
2004	7,565,618	7,288,260	96.33	274,096	7,562,356	99.96
2005	8,763,189	8,444,647	96.36	306,851	8,751,498	99.87
2006	8,536,320	8,253,873	96.69	347,931	8,601,804	100.77
2007	8,489,468	8,236,651	97.02	358,264	8,594,915	101.24
2008	8,764,533	8,430,404	96.19	383,003	8,813,407	100.56
2009	9,915,195	9,511,675	95.93	383,735	9,895,410	99.80
2010	10,003,026	9,641,296	96.38	402,217	10,043,513	100.40
2011	11,505,869	10,997,612	95.58	516,099	11,513,711	100.07

- (1) Includes Homestead/Rollback taxes assessed locally, but distributed through the State and reported as Intergovernmental Revenue.
- (2) Delinquent tax collections include amounts collected from penalties, interest, and other delinquent collections. The County does not identify delinquent tax collections by tax year.
- (3) Total tax collections include current levied taxes and delinquent (excluding penalties and interest) taxes from prior years' taxes levied, therefore; the total percent collected may exceed 100% of the current taxes levied.

Major General Fund Revenue Source Last Ten Years

Table 12

# **County Sales Tax:**

The County imposed a one-half percent sales tax effective January 1, 1980, and an additional one-half percent effective October 1, 1993, both for a continuing period of time, unless repealed. In addition, on November 4, 1986, the electorate approved a one-half percent sales tax effective February 1, 1987, for a period of twenty years. The revenues generated from this tax were used to further supplement the County's General Fund, including the construction, operation and maintenance of the Ross County Law Enforcement Complex. However, due to the fact that this levy has expired and after determining that there will be a need for additional revenues, the County imposed a one-half percent sales tax for a continuing period of time, effective January 1, 2007, unless repealed.

Calendar	
Year	Amount
2002	\$10,250,454
2003	10,235,263
2004	10,866,704
2005	10,668,370
2006	11,219,814
2007	11,221,082
2008	11,063,568
2009	11,212,937
2010	12,000,398
2011	12,433,761

Note: Amounts are on an accrual basis of accounting as reported in the government-wide financial statements.

# **Dollar Volume of Taxable Retail Sales in Ross County**

Calendar	Sales Tax	Retailers	Retailers	Motor		
Year	Rate	(Ross Co. Only)	(Multi-County)	Vehicles	Other	Total
2002	1.50%	\$195,525,300	\$344,443,679	\$128,248,014	\$29,033,139	\$697,250,132
2003	1.50%	195,339,353	344,238,531	125,313,142	25,754,093	690,645,119
2004	1.50%	187,842,839	377,304,592	123,633,283	29,087,124	717,867,838
2005	1.50%	188,784,941	401,885,991	110,910,311	29,290,245	730,871,488
2006	1.50%	189,891,978	415,094,694	110,485,836	35,414,059	750,886,567
2007	1.50%	190,894,283	431,792,252	119,030,061	37,556,436	779,273,032
2008	1.50%	187,851,665	433,509,982	112,387,772	25,224,128	758,973,547
2009	1.50%	177,136,159	443,379,825	94,382,235	29,766,962	744,665,181
2010	1.50%	181,157,600	449,927,800	102,120,733	70,358,067	803,564,200
2011	1.50%	187,080,030	474,197,677	112,262,119	71,554,699	845,094,525

Note: Based on gross receipts as certified by the State of Ohio on a cash basis.

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# Ross County, Ohio

Ratios of Outstanding Debt By Type

Last Ten Years

Table 13

	Governmental Activities								
Year	General Obligation Bonds	Notes Payable	Capital Leases	Motor Vehicle Gas Tax Revenue Bonds Payable	Loans Payable	Total Primary Government	Percentage of Assessed Taxable Value of Property (1)	Percentage of Personal Income (2)	Per Capita (1)
1 eai	Bollus	rayable	Leases	rayable	rayable	Government	Froperty (1)	filcome (2)	Capita (1)
2002	\$6,810,000	\$4,355,000	\$317,244	\$0	\$0	\$11,482,244	1.13%	0.67%	\$155.34
2003	4,025,000	5,480,000	244,894	4,115,000	0	13,864,894	1.33%	0.79%	186.53
2004	6,840,000	2,253,750	223,298	3,960,000	161,640	13,438,688	1.32%	0.74%	180.70
2005	6,515,000	1,540,500	189,721	3,800,000	319,982	12,365,203	1.14%	0.66%	165.18
2006	6,180,000	4,713,000	129,782	3,635,000	870,829	15,528,611	1.47%	0.80%	206.62
2007	5,835,000	4,252,500	96,042	3,470,000	774,076	14,427,618	1.37%	0.73%	191.35
2008	8,345,000	1,452,000	89,707	3,300,000	658,915	13,845,622	1.21%	unavailable	182.00
2009	7,945,000	0	130,874	3,125,000	560,530	11,761,404	1.04%	unavailable	154.81
2010	7,530,000	0	144,462	2,945,000	459,171	11,078,633	0.98%	unavailable	141.92
2011	7,095,000	0	157,501	2,760,000	354,748	10,367,249	0.90%	unavailable	132.80

<sup>(1)</sup> See Table 15 for Assessed Value and Population data

(2) See Table 17 for Personal Income data

# Computation of Direct and Overlapping Debt Attributable to Governmental Activities December 31, 2011

Table 14

	Debt Outstanding (1)	Percentage Applicable to County (2)	Amount of Direct and Overlapping Debt
Direct:			
Ross County	\$6,952,718	100.00%	\$6,952,718
Overlapping: Cities, Villages, & Townships wholly within the County	11,455,815	100.00%	11,455,815
School Districts wholly within the County	38,747,929	100.00%	38,747,929
Adena Local School District	2,832,682	97.76%	2,769,230
Greenfield Exempted Village School District	2,014,997	24.25%	488,637
Great Oaks Career Center Joint Vocational School District	17,500,000	0.24%	42,000
Miami Trace Local School District	26,991,400	0.09%	24,292
Waverly City School District	5,459,992	3.62%	197,652
Total Overlapping Political Subdivis	sions		53,725,555
Grand Total			\$60,678,273

- (1) Net General Obligation Debt includes General Obligation Bonds and General Obligation Bond Anticipation Notes net of available cash fund balances.
- (2) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the County by the total assessed valuation of the subdivision. The valuations used were for the 2011 collection year.

Ratio of Debt to Assessed Value and Debt per Capita Last Ten Years

Table 15

Year	Population (1)	Assessed Value of Taxable Property (2)	General Bonded Debt Outstanding	Resources Available to Pay Principal	Net General Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
2002	73,915	\$1,014,952,640	\$6,810,000	\$620,783	\$6,189,217	0.61%	83.73
2003	74,331	1,045,279,140	4,025,000	619,818	3,405,182	0.33%	45.81
2004	74,370	1,020,873,060	6,840,000	803,536	6,036,464	0.59%	81.17
2005	74,858	1,084,133,000	6,515,000	396,524	6,118,476	0.56%	81.73
2006	75,155	1,058,728,110	6,180,000	397,428	5,782,572	0.55%	76.94
2007	75,398	1,051,245,490	5,835,000	414,775	5,420,225	0.52%	71.89
2008	76,073	1,141,838,350	8,345,000	167,627	8,177,373	0.72%	107.49
2009	75,972	1,126,753,290	7,945,000	166,191	7,778,809	0.69%	102.39
2010	78,064	1,135,494,520	7,530,000	136,193	7,393,807	0.65%	94.71
2011	78,064	1,156,239,710	7,095,000	142,282	6,952,718	0.60%	89.06

<sup>(1) 2010</sup> Population shown is the actual decennial census count certified by the U.S. Department of Commerce, Bureau of Census.

All other figures shown were estimates provided by the Ohio Department of Development - Office of Strategic Research.

Sources: U. S. Department of Commerce, Bureau of Census
Department of Development - Office of Strategic Research
Ross County Auditor

<sup>(2)</sup> From Table 5

Computation of Legal Debt Margin Last Ten Years

Table 16

	2002	2003	2004	2005
Total Assessed Property Value	\$1,014,952,640	\$1,045,279,140	\$1,020,873,060	\$1,084,133,000
Debt Limit (1)	\$23,873,816	\$24,631,979	\$24,021,827	\$25,603,325
Amount of Debt Applicable to Debt Limit				
General Obligation Bonds and Notes	7,320,000	5,630,000	7,286,640	6,743,000
Less Amount Available in Debt Service	(620,783)	(619,818)	(803,536)	(396,524)
Amount of Debt Subject to Limit	6,699,217	5,010,182	6,483,104	6,346,476
Legal Debt Margin	\$17,174,599	\$19,621,797	\$17,538,723	\$19,256,849
Legal Debt Margin as a Percentage of the Debt Limit	71.94%	79.66%	73.01%	75.21%
Unvoted Debt Limit (2)	\$10,149,526	\$10,452,791	\$10,208,731	\$10,841,330
Amount of Debt Subject to Limit	6,699,217	5,010,182	6,483,104	6,346,476
Unvoted Legal Debt Margin	\$3,450,309	\$5,442,609	\$3,725,627	\$4,494,854
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limit	33.99%	52.07%	36.49%	41.46%

(1) Ohio Bond Law sets a limit calculated as follows:

Three percent of the first \$100,000,000 of the tax valuation

One and one/half percent of the next \$200,000,000 of the tax valuation

Two and one/half percent of the amount of the tax valuation in excess of \$300,000,000

(2) Ohio Bond Law sets a limit of one percent of the tax valuation

2006	2007	2008	2009	2010	2011
\$1,058,728,110	\$1,051,245,490	\$1,141,838,350	\$1,126,753,290	\$1,135,494,520	\$1,156,239,710
\$24,968,203	\$24,781,137	\$27,045,959	\$26,668,832	\$26,887,363	\$27,405,993
8,608,000 (397,428)	8,005,000 (414,775)	8,667,000 (167,627)	7,945,000 (166,191)	7,530,000 (183,164)	7,095,000 (185,362)
8,210,572	7,590,225	8,499,373	7,778,809	7,346,836	6,909,638
\$16,757,631	\$17,190,912	\$18,546,586	\$18,890,023	\$19,540,527	\$20,496,355
67.12%	69.37%	68.57%	70.83%	72.68%	74.79%
\$10,587,281	\$10,512,455	\$11,418,384	\$11,267,533	\$11,354,945	\$11,562,397
8,210,572	7,590,225	8,499,373	7,778,809	7,346,836	6,909,638
\$2,376,709	\$2,922,230	\$2,919,011	\$3,488,724	\$4,008,109	\$4,652,759
22.45%	27.80%	25.56%	30.96%	35.30%	40.24%

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# **Ross County**

# Demographic and Economic Statistics Last Ten Years

Table 17

			Demographics			Average Unemployment Rates (4)			
Year	Population (1)	Per Capita Income (2)	Personal Income (in thousands)	Median Age (1)	K-12 School Enrollment (3)	Ross County	State of Ohio	United States	
2002	73,915	\$23,123	\$1,709,137	36.9	12,461	6.2%	5.7%	5.8%	
2003	74,331	23,554	1,750,792	37.2	12,444	7.3%	6.0%	6.0%	
2004	74,370	24,470	1,819,834	37.5	12,150	7.9%	6.1%	5.5%	
2005	74,858	24,798	1,856,329	37.4	12,204	7.3%	5.9%	5.1%	
2006	75,155	25,553	1,920,436	37.4	12,089	6.2%	5.5%	4.6%	
2007	75,398	26,397	1,990,281	37.5	11,654	6.9%	5.6%	4.6%	
2008	76,073	unavailable	unavailable	37.5	11,830	8.0%	6.5%	5.8%	
2009	75,972	unavailable	unavailable	37.5	12,037	12.0%	10.2%	9.3%	
2010	78,064	unavailable	unavailable	37.5	11,714	11.5%	10.1%	9.6%	
2011	78,064	unavailable	unavailable	37.5	11,821	9.9%	8.6%	8.9%	

**Sources:** (1) U.S. Census Bureau

<sup>(2)</sup> The National Center for Higher Education Management Systems

<sup>(3)</sup> Ohio Department of Education and Individual Private Schools

<sup>(4)</sup> Ohio Job and Family Services, Office of Workforce Development

# Principal Employers Current Year and Nine Years Ago

Table 18

			2011			2002	
		(1) Number of		Percentage of Total	(1) Number of		Percentage of Total
Employer	Nature of Business	Employees	Rank	Employment	Employees	Rank	Employment
Adena Regional Medical Center	Health/Medical Services	2,800	1	9.00%	1,686	1	5.32%
Kenworth Truck Company (Paccar)	Assembly of Heavy Trucks	2,263	2	7.28%	1,092	3	3.44%
Veterans Affairs Medical Center	Veterans Hospital	1,464	3	4.71%	1,089	4	3.44%
P.H. Glatfelter Company (formerly Mead Corp.)	Specialty Papers & Engineered Products	1,226	4	3.94%	1,600	2	5.05%
Chillicothe Correctional Institute	Ohio Penal Institution	536	5	1.72%	588	7	1.85%
Ross County	County Government	516	6	1.66%	571	8	1.80%
Ross County Correctional Institute	Ohio Penal Institution	510	7	1.64%	602	6	1.90%
Pickaway/Ross JVSD	Vocational Education	369	8	1.19%	435	9	1.37%
Chillicothe City School District	Education	345	9	1.11%	401	10	1.26%
City of Chillicothe	City Governemt	280	10	0.90%	-	-	-
Horizon Telcom, Inc.	Telephone/Communications		-		906	5	2.86%
Total		10,309		33.15%	8,970		28.30%
Total Employment within the County		31,100	(2)		31,700	(2)	

### **Sources:**

- (1) The number of employees were obtained from the individual employers and include full and part-time employees.
- (2) The amount of total employment was prepared by the Bureau of Labor Statistics and the U.S. Department of Labor.

# County Government Employees by Function/Activity Last Seven Years

Table 19

	2005	2006	2007	2008	2009	2010	2011
General Government		_	_			-	
Legislative and Executive							
Commissioners	4	4	4	4	4	4	4
Auditor	16	16	16	15	17	16	16
Treasurer	7	7	7	7	7	7	7
Prosecuting Attorney	21	20	21	20	19	20	21
Board of Elections	10	10	10	13	12	10	10
Recorder	7	7	7	6	6	6	7
Buildings and Grounds	12	11	12	11	11	10	10
Data Processing	2	2	2	2	2	2	2
Judicial							
Common Pleas Court	18	17	17	17	17	16	16
Probate Court	10	10	10	10	10	10	10
Juvenile Court	22	21	26	22	24	23	21
Clerk of Courts	18	18	17	18	17	16	17
Law Library	1	1	1	1	1	1	1
Public Safety							
Sheriff	130	125	132	102	93	91	92
Probation	5	6	5	6	6	9	9
Emergency Management Agency	3	3	3	3	3	3	3
Dog Warden	6	6	6	3	3	4	4
Coroner	6	6	6	8	7	6	6
Public Works							
Engineer	31	32	30	31	31	31	30
Building Department	3	3	3	3	3	3	3
Planning Department	3	3	3	2	2	2	2
Litter Control	5	4	4	4	4	2	5
Health							
DD	78	80	86	85	87	94	100
Human Services							
Jobs and Family Services	117	118	123	122	116	102	97
Child Support Enforcement Agency	16	15	17	17	18	14	13
Veteran Services	9	9	10	10	9	10	10
Total	560	554	578	542	529	512	516

**Source:** Office of the Auditor, Ross County, Ohio Information was not available prior to 2005.

Operating Indicators and Capital Asset Statistics Last Seven Years

Table 20

	2005	2006	2007	2008	2009	2010	2011
General Government			-			-	-
Legislative and Executive							
Commissioners							
Number of purchase orders issued	3,356	3,644	3,786	3,602	3,130	3,052	2,901
Number of meetings	53	52	53	52	54	53	53
Number of buildings maintained	23	25	25	25	26	22	21
Recreational land maintained (in acres)	90.65	90.65	90.65	90.65	90.65	90.65	90.65
Number of titled vehicles	167	154	160	154	177	177	206
Auditor							
Number of non-exempt conveyances	1,857	1,704	1,567	1,233	1,132	1,240	1,223
Number of exempt conveyances	1,383	1,290	1,112	1,029	988	998	1,088
Number of real estate transfers	3,240	2,994	2,679	2,262	2,120	2,238	2,311
Number of parcels	41,155	41,464	41,825	42,132	42,208	42,419	42,631
Number of vendor checks issued	24,826	24,436	23,834	23,603	23,014	21,804	20,541
Number of dog tags issued	16,853	17,903	17,694	18,216	17,559	17,665	17,180
Treasurer							
Number of tax payments processed	88,949	91,132	92,614	91,674	91,329	99,035	98,633
Return on portfolio	3.13%	4.84%	5.10%	3.09%	1.41%	0.97%	0.67%
Prosecuting Attorney							
Number of reports received	634	658	748	738	722	978	861
Number of criminal prosecutions	591	642	645	722	744	717	840
Board of Elections							
Number of registered voters	41,101	42,351	41,428	44,330	44,433	45,332	45,841
Number of voters last general election	18,069	24,345	16,555	32,426	20,741	22,429	21,076
Percentage of register voters that voted	43.96%	57.48%	39.96%	73.15%	46.68%	49.48%	45.98%
Recorder	13.5070	37.1070	37.7070	73.1370	10.0070	15.1070	13.5070
Number of deed & lease transactions recorded	4,805	4,298	4,145	3,169	3,005	3,294	3,499
Number of mortgage transactions recorded	4,490	3,982	3,536	3,248	3,239	6,275	5,956
Amount of morgtage transactions (millions of \$'s)	\$1,457	\$721	\$4,763	\$4,925	\$2,692	\$2,542	\$2,020
Number of other transactions	12,194	11,022	10,267	8,654	8,018	4,518	4,004
Buildings and Grounds	12,174	11,022	10,207	0,054	0,010	4,516	4,004
Total community service hours for maintenance	4,026	5,824	3,302	3,045	10,593	7,692	8,034
•	4,020	3,024	3,302	3,043	10,393	7,092	6,034
Title Department Number of titles issued	22.702	24.705	22 172	21.770	20.251	20, 420	20.542
	32,793	34,705	32,172	31,779	30,351	29,439	29,542
Litter Control & Recycling	100	0.5	0.1	77	07.07	01.52	02.64
Number of tons of litter collected	108	85	91	77	87.27	81.53	83.64
Participants in educational/outreach activities	9,557	7,806	10,948	13,162	9,045	9,472	10,900
Judicial							
Common Pleas Court							
Number of civil cases filed	600	732	816	1,078	965	873	720
Number of criminal cases filed	450	504	525	583	530	645	627
Number of domestic cases filed	519	610	664	540	545	584	535
Number of court rooms	2	2	2	2	2	2	2
Probate Court	2	2	2	2	2	2	2
Number of cases filed	1,126	1,164	1,110	1,167	1,145	1,117	1,185
				548	500		
Number of marriage licenses issued Number of court rooms	555 1	513 1	529 1	548 1	500 1	524 1	530 1
	1	1	1	1	1	1	1
Juvenile Court	110	151	140	1.45	100	176	250
Number of dependent, neglect or abused cases filed	113	151	140	145	100	176	250
Number of traffic cases filed	446 524	497	470 554	430	415	355	355
Number of delinquent cases filed	524	482	554	557	462	421	458
							(continued)

Operating Indicators and Capital Asset Statistics (continued) Last Seven Years

Table 20

	2005	2006	2007	2008	2009	2010	2011
Judicial							
Municipal Court							
Number of civil cases filed	1,803	1,820	2,139	2,027	1,895	1,568	1,634
Number of criminal cases filed	4,407	4,645	4,708	4,720	4,122	3,684	4,110
Number of small claims cases filed	524	560	716	435	229	163	146
Number of traffic cases filed	9,067	9,226	8,767	10,327	10,121	8,663	9,023
Number of court rooms	2	2	2	2	2	2	2
Clerk of Courts							
Number of civil cases filed	600	732	816	1,078	965	873	720
Number of criminal cases filed	450	504	525	583	530	645	627
Public Safety							
Sheriff							
Jail Operation							
Average daily jail census	158	175	175	191	186	194	181
Prisoners booked	7,273	7,646	7,936	8,252	7,440	6,268	6,555
Prisoners released	7,151	7,520	7,814	8,089	7,296	5,922	6,600
Out of County inmate bed days	27,180	25,897	25,932	20,697	20,746	14,684	13,030
Enforcement							
Number of incidents reported	23,423	23,464	23,812	22,382	21,337	20,950	20,913
Number of citations issued	1,140	1,540	1,479	1,420	537	1,385	2,131
Number of papers served	7,010	6,760	8,610	8,979	8,616	10,495	9,327
Number of 9-1-1 calls	23,028	23,282	19,951	22,116	30,412	26,873	35,916
Number of Sheriff's vehicles	70	67	71	70	76	55	45
Probation							
Average surpervised population	542	561	510	500	625	724	750
Number entering supervision	110	249	200	145	341	341	259
Number discharged from supervision	133	196	90	111	186	292	196
Disaster Services							
Number of emergency responses	2	2	2	3	4	6	3
Coroner							
Number of requests for investigation	433	400	447	434	463	500	557
Coroner cases determining manner of death	153	122	120	135	122	137	144
Public Works							
Engineer							
Miles of roads maintained	403	403	403	402	402	402	402
Miles of roads repaved	33	40	26	33	30	27	17
Number of County maintained bridges	424	424	424	427	428	429	429
Number of bridges replaced	3	8	1	7	2	1	3
Number of culverts built/replaced	49	21	22	28	72	59	35
Number of feet of guardrail installed	7,260	6,100	13,049	3,800	27,969	14,875	1,675
Number of traffic signs erected	882	817	592	327	429	380	403
Building Department							
Number of permits issued (Commercial/Industrial)	237	241	263	228	224	187	176
Number of inspections performed	1,038	1,221	1,039	1,052	831	849	601
Health							
Number of children with medical handicap receiving aid	324	304	258	298	244	381	458

(continued)

Operating Indicators and Capital Asset Statistics (continued) Last Seven Years

Table 20

	2005	2006	2007	2008	2009	2010	2011
Human Services							
MRDD							
Number of students enrolled							
Early intervention program	32	34	49	54	58	56	53
Preschool	31	31	24	16	16	16	22
School age	62	63	61	62	65	66	67
Number of adult clients	278	286	297	314	376	381	427
Number of facilities	2	2	2	2	2	2	2
Number of buses	23	23	23	23	22	23	18
Jobs and Family Services							
Average client count - food stamps	10,123	10,770	11,437	12,466	14,851	16,735	17,673
Average client count - WIA	35	63	194	254	369	453	256
Average client count - heating assistance	561	611	656	239	134	0	0
Average client count - job placement	600	675	816	991	924	1,612	2,119
Children's Services							
Average client count - foster care	222	188	185	171	169	194	280
Average client count - adoption	10	8	10	7	12	8	17
Total number of abuse & neglect investigations	692	686	724	602	743	748	830
Human Services							
Child Support Enforcement Agency							
Average number of active support orders	6,703	6,906	7,197	7,417	7,526	7,888	7,277
Total amount child support collected (millions of \$'s)	\$12.4	\$13.4	\$13.4	\$14.06	\$13.70	\$12.30	\$14.00
Veteran Services							
Number of clients contacts	24,630	32,506	35,600	29,967	31,016	34,710	32,937
Number of clients receiving material assistance	2,629	2,639	4,430	3,918	4,558	2,795	3,013
Number of client transports	1,449	1,620	1,711	1,894	1,914	1,908	2,020
<b>Economic Development &amp; Assistance</b>							
Number of grant program beneficiaries	1,303	1,849	1,162	960	2,577	936	764

Source: Ross County Officials

Information was not available prior to 2005.

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### **ROSS COUNTY FINANCIAL CONDITION**

## **ROSS COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 25, 2012