



# SOUTHERN LOCAL SCHOOL DISTRICT MEIGS COUNTY

### **TABLE OF CONTENTS**

TITLE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Statement of Net Assets	11
Statement of Activities	12
Balance Sheet – Governmental Funds	13
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	14
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	15
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	16
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budget Basis) – General Fund	17
Statement of Fund Net Assets – Medical and Prescription Internal Service Fund	18
Statement of Revenues, Expenses and Changes in Fund Net Assets – Medical and Prescription Internal Service Fund	19
Statement of Cash Flows – Medical and Prescription Internal Service Fund	20
Statement of Fiduciary Net Assets – Fiduciary Funds	21
Statement of Changes in Fiduciary Net Assets – Private Purpose Trust Funds	22
Notes to the Basic Financial Statements	23
Federal Awards Receipts and Expenditures Schedule	55
Notes to the Federal Awards Receipts and Expenditures Schedule	57
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	59
Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required By OMB Circular A-133	61
Schedule of Findings – OMB Circular A-133 § .505	63
Schedule of Prior Audit Findings and Questioned Costs – OMB Circular A-133 § .315(b)	64
Independent Accountant's Report on Applying Agreed-Upon Procedures	65



#### INDEPENDENT ACCOUNTANTS' REPORT

Southern Local School District Meigs County 920 Elm Street Racine, Ohio 45771

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Southern Local School District, Meigs County, Ohio (the School District), as of and for the year ended June 30, 2011, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Southern Local School District, Meigs County, Ohio, as of June 30, 2011, and the respective changes in financial position and where applicable, cash flows, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, the School District adopted the provisions of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 17, 2012, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Southern Local School District Meigs County Independent Accountants' Report Page 2

Accounting principles generally accepted in the United States of America require this presentation to include Management's Discussion and Analysis, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the School District's basic financial statements taken as a whole. The Federal Awards Receipts and Expenditures Schedule (the Schedule) provides additional information required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements. The Schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This Schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Dave Yost Auditor of State

February 17, 2012

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

The discussion and analysis of the Southern Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2011. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

#### **Financial Highlights**

Key financial highlights for the fiscal year 2011 are as follows:

- Net assets of governmental activities increased \$7,724,304.
- General revenues accounted for \$14,874,668 in revenue or 87% of all revenues. Program specific revenues in the form of charges for services, grants, contributions, and interest accounted for \$2,314,425 or 13% of total revenues of \$17,189,093.
- The School District had \$9,464,789 in expenses related to governmental activities; only \$2,314,425 of these expenses were offset by program specific charges for services, grants, contributions, and interest. General revenues of \$14,874,668 were adequate to provide for these programs.
- The School District's major funds were the General Fund and the School Facilities Fund. The General Fund had \$6,906,597 in revenues and \$6,421,171 in expenditures. The General Fund's balance increased \$436,988. The School Facilities Fund had \$614,809 in revenues and \$196,804 in expenditures. The School Facilities Fund's balance increased \$2,888,041.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Southern Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look as the School District's most significant funds with all other non-major funds presented in total in one column.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

#### Reporting the School District as a Whole

Statement of Net Assets and Statement of Activities

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2011?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Assets and the Statement of Activities, all of the School District's programs and services are reported as governmental activities including instruction, support services, operation of non instructional services, bond service operations, and extracurricular activities.

#### Reporting the School District's Most Significant Funds

Fund Financial Statements

The analysis of the School District's major funds begins on page 8. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund and the School Facilities Fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Proprietary Funds** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. The School District's only fund of this type is the Self-Insurance Internal Service Fund. However, the activity of this fund is combined with the Governmental Activities on the entity-wide financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. They are not reflected on the government-wide financial statements because the resources from those funds are not available to support the School District's programs. The School District uses the accrual basis of accounting to report its fiduciary funds.

#### The School District as a Whole

Recall that the Statement of Net Assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2011 compared to 2010.

Table 1 Net Assets

	Gov	ernmental Activi	ities	
	2011	2010	Change	
Assets				
Current and Other Assets	\$17,057,607	\$5,341,011	\$11,716,596	
Capital Assets	9,267,580	9,453,634	(186,054)	
Total Assets	26,325,187	14,794,645	11,530,542	
Liabilities				
Long-term Liabilities	7,029,323	2,996,916	4,032,407	
Other Liabilities	2,661,625	2,887,794	(226,169)	
Total Liabilities	9,690,948	5,884,710	3,806,238	
Net Assets				
Invested in Capital Assets, Net of Debt	6,824,985	6,795,080	29,905	
Restricted	8,325,346	933,002	7,392,344	
Unrestricted	1,483,908	1,181,853	302,055	
Total Net Assets	\$16,634,239	\$8,909,935	\$7,724,304	

Total assets increased \$11,530,542. This increase was mainly due to an increase in cash and cash equivalents of \$4,469,213 due mainly from the unspent bond proceeds for the school facilities project. An increase in intergovernmental receivable of \$6,935,386 is also mainly due to the receivable related to the school facilities project. These increases were offset by a decrease in capital assets of \$186,054.

Long-term liabilities increased \$4,032,407 due primarily for the outstanding bonds issued during the fiscal year for the school facilities project.

Table 2 shows the changes in net assets for the fiscal year ended June 30, 2011, and comparisons to fiscal year 2010.

Southern Local School District, Ohio Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

Table 2 Changes in Net Assets

	Governmental Activities			
	2011	2010	Change	
Revenues				
Program Revenues				
Charges for Services	\$419,237	\$395,998	\$23,239	
Operating Grants, Contributions and Interest	1,887,188	2,342,470	(455,282)	
Capital Grants and Contributions	8,000	10,000	(2,000)	
Total Program Revenues	2,314,425	2,748,468	(434,043)	
General Revenues				
Property Taxes	2,654,076	1,854,434	799,642	
Grants and Entitlements	12,135,670	4,593,476	7,542,194	
Investment Earnings	54,206	44,727	9,479	
Gain on Sale of Capital Assets	0	1,200	(1,200)	
Miscellaneous	30,716	27,079	3,637	
Total General Revenues	14,874,668	6,520,916	8,353,752	
Total Revenues	17,189,093	9,269,384	7,919,709	
Program Expenses				
Instruction:				
Regular	3,201,361	2,764,601	436,760	
Special	1,077,217	894,416	182,801	
Vocational	182,822	200,470	(17,648)	
Student Intervention	309,984	209,877	100,107	
Support Services:				
Pupils	757,531	544,929	212,602	
Instructional Staff	678,604	452,666	225,938	
Board of Education	116,842	61,447	55,395	
Administration	461,430	1,147,173	(685,743)	
Fiscal	323,436	308,520	14,916	
Operation and Maintenance of Plant	688,734	635,164	53,570	
Pupil Transportation	644,766	919,145	(274,379)	
Central	192,029	64,780	127,249	
Operation of Non-Instructional Services:				
Food Service Operations	429,168	420,735	8,433	
Other	7,315	7,307	8	
Extracurricular Activities	139,952	152,365	(12,413)	
Interest and Fiscal Charges	253,598	81,944	171,654	
Total Expenses	9,464,789	8,865,539	599,250	
Increase in Net Assets	7,724,304	403,845	7,320,459	
Net Assets Beginning of Year	8,909,935	8,506,090	403,845	
Net Assets End of Year	\$16,634,239	\$8,909,935	\$7,724,304	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

During fiscal year 2011, the School District saw an increase in grants and entitlements mostly from the Ohio School Facilities project. The School District receives nearly 74% of its funds from the State due to area demographics and overall tax base of the School District.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of those services supported by tax revenue and unrestricted state entitlements.

Table 3
Governmental Activities

	Total Cost	Net Cost	<b>Total Cost</b>	Net Cost
	of Services	of Services	of Services	of Services
	2011	2011	2010	2010
Program Expenses				
Instruction:				
Regular	\$3,201,361	\$2,859,871	\$2,764,601	\$2,374,283
Special	1,077,217	722,563	894,416	517,894
Vocational	182,822	140,859	200,470	158,819
Student Intervention	309,984	100,263	209,877	(34,912)
Support Services:				
Pupil	757,531	283,464	544,929	301,545
Instructional Staff	678,604	364,341	452,666	309,437
Board of Education	116,842	116,842	61,447	61,447
Administration	461,430	429,327	1,147,173	549,905
Fiscal	323,436	320,296	308,520	292,439
Operation and Maintenance of Plant	688,734	663,175	635,164	605,060
Pupil Transportation	644,766	561,615	919,145	735,605
Central	192,029	184,114	64,780	8,904
Operation of Non-Instructional Services:				
Food Service Operations	429,168	61,774	420,735	58,191
Other	7,315	4,209	7,307	(235)
Extracurricular Activities	139,952	84,053	152,365	96,745
Interest and Fiscal Charges	253,598	253,598	81,944	81,944
Total	\$9,464,789	\$7,150,364	\$8,865,539	\$6,117,071

The dependence upon tax revenues and state subsidies for governmental activities is apparent. For fiscal year 2011, 28% of instructional activities were supported through taxes and other general revenues.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

#### The School District Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$10,322,815 and expenditures of \$9,453,627. The School District is focusing its efforts to reduce expenditures, first through strict monitoring of its discretionary budgets, such as supplies and capital outlay, and also through the retirement of several staff members. Also, the School District joined OME-RESA health consortium, effective July 1, 2008, therefore pooling the risk with 10,000 consortium members. The School District passed its renewal levy in November, 2008, for five years. Additionally, the School District recently passed a \$3,950,000 bond levy in August, 2010, for the construction of a new high school facility.

### General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal 2011, the School District amended its General Fund budget, but not significantly. The School District uses a modified site-based budgeting technique which is designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, budget basis revenue was \$6,279,076, above final estimates of \$6,272,437. The \$6,639 difference was mainly due to an increase in miscellaneous revenue. Original estimated revenues were increased \$25,798 mainly in the taxes and intergovernmental revenue areas due to more than expected state foundation and tax monies. Actual expenditures were \$1,834 under final appropriations. Original appropriations were increased \$414,878 due to increases in medical insurance and retirement benefits.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2011, the School District had \$9,267,580 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles. Table 4 shows fiscal year 2011 balances compared to 2010.

Table 4
Capital Assets
(Net of Depreciation)

	Governmental Activities		
	2011 2010		
Land	\$173,855	\$173,855	
Construction in Progress	196,804	0	
Land Improvements	157,913	174,535	
<b>Buildings and Improvements</b>	7,830,792	8,227,416	
Furniture and Equipment	611,548	688,429	
Vehicles	296,668	189,399	
Totals	\$9,267,580	\$9,453,634	

See Note 13 to the basic financial statements for more information on capital assets.

#### Debt

At June 30, 2011, the School District had the following debt outstanding.

Table 5
Outstanding Debt, at Fiscal Year End

	Governmental Activities	
	2011 2010	
1995 Asbestos Loan	\$17,719	\$29,531
2009 Classroom Facilities Refunding Bonds	2,495,063	2,685,587
2010 School Improvement Bonds	4,220,618	0
Capital Leases	0	10,709
	\$6,733,400	\$2,725,827

See Notes 16 and 17 to the basic financial statements for more information on debt.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2011 Unaudited

#### **Current Issues**

Southern Local Schools will face budget reductions from the State over the next few years as all local governments are reducing expenditures in the current financial climate. As such, pooling limited resources with other agencies to help eliminate duplicate services will be needed to withstand future cuts in education funding.

#### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Roy Johnson, Treasurer, at Southern Local School District, 920 Elm Street, Racine, Ohio 45771. Or E-Mail at Roy.Johnson@Southernlocal.net.

Statement of Net Assets June 30, 2011

	Governmental
	Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$6,930,012
Cash and Cash Equivalents:	
In Segregated Accounts	1,176
With Fiscal Agents	103,233
Accrued Interest Receivable	2,572
Accounts Receivable	1,355
Intergovernmental Receivable	7,208,211
Materials and Supplies Inventory	27,302
Prepaid Items	1,047
Property Taxes Receivable	2,676,933
Deferred Charges	105,766
Nondepreciable Capital Assets	370,659
Depreciable Capital Assets, Net	8,896,921
Total Assets	26,325,187
Liabilities	
Accounts Payable	106,664
Accrued Wages and Benefits Payable	642,676
Matured Compensated Absences Payable	14,910
Accrued Interest Payable	28,300
Intergovernmental Payable	261,659
Vacation Benefits Payable	19,150
Claims Payable	171,650
Deferred Revenue	1,416,616
Long-Term Liabilities:	
Due Within One Year	249,907
Due In More Than One Year	6,779,416
Total Liabilities	9,690,948
Net Assets	
Invested in Capital Assets, Net of Related Debt	6,824,985
Restricted for:	
Debt Service	501,027
Capital Projects	7,381,121
Unclaimed Monies	441
Other Purposes	442,757
Unrestricted	1,483,908
Total Net Assets	\$16,634,239

Statement of Activities For the Fiscal Year Ended June 30, 2011

			Program Revenues		Net (Expense) Revenue and Changes in Net Assets
			Operating Grants,		
		Charges for	Contributions	Capital Grants	Governmental
	Expenses	Services	and Interest	and Contributions	Activities
Governmental Activities					
Instruction:					
Regular	\$3,201,361	\$272,972	\$68,518	\$0	(\$2,859,871)
Special	1,077,217	0	354,654	0	(722,563)
Vocational	182,822	0	41,963	0	(140,859)
Student Intervention	309,984	0	209,721	0	(100,263)
Support Services:					
Pupils	757,531	1,397	472,670	0	(283,464)
Instructional Staff	678,604	0	314,263	0	(364,341)
Board of Education	116,842	0	0	0	(116,842)
Administration	461,430	0	32,103	0	(429,327)
Fiscal	323,436	0	3,140	0	(320,296)
Operation and Maintenance of Plant	688,734	0	25,559	0	(663,175)
Pupil Transportation	644,766	0	83,151	0	(561,615)
Central	192,029	360	7,555	0	(184,114)
Operation of Non-Instructional Services:					
Food Service Operations	429,168	98,269	269,125	0	(61,774)
Other	7,315	227	2,879	0	(4,209)
Extracurricular Activities	139,952	46,012	1,887	8,000	(84,053)
Interest and Fiscal Charges	253,598	0	0	0	(253,598)
Totals	\$9,464,789	\$419,237	\$1,887,188	\$8,000	(7,150,364)
		General Revenues Property Taxes Le			
		General Purpose			2,277,860
		Debt Service	55		344,502
			ities Maintenance		
				Cmanifia Dunamana	31,714
			nents not Restricted to	Specific Programs	12,135,670
		Investment Earning			54,206
		Gifts and Donation	is		2,128
		Miscellaneous			28,588
		Total General Rev	enues		14,874,668
		Change in Net Ass	ets		7,724,304
		Net Assets Beginni	ng of Year		8,909,935
		Net Assets End of Y	Year		\$16,634,239

Balance Sheet Governmental Funds June 30, 2011

	General	School Facilities	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$1,770,680	\$2,897,131	\$2,261,760	\$6,929,571
Restricted Assets:		0	0	444
Equity in Pooled Cash and Cash Equivalents	441	0	0	441
Cash and Cash Equivalents in Segregated Accounts Receivables:	0	0	1,176	1,176
Property Taxes	2,208,941	0	467,992	2,676,933
Accrued Interest	856	1,268	448	2,572
Accounts	539	0	816	1,355
Intergovernmental	6,151	6,805,737	396,323	7,208,211
Interfund	21,491	0	0	21,491
Prepaid Items	768	0	279	1,047
Materials and Supplies Inventory	3,847	0	23,455	27,302
Total Assets	\$4,013,714	\$9,704,136	\$3,152,249	\$16,870,099
Liabilities and Fund Balances Liabilities				
Accounts Payable	\$91,923	\$0	\$14,741	\$106,664
Accrued Wages and Benefits Payable	454,304	0	188,372	642,676
Interfund Payable	0	0	21,491	21,491
Matured Compensated Absences Payable	14,910	0	0	14,910
Intergovernmental Payable	194,126	0	67,533	261,659
Deferred Revenue	1,502,192	6,805,737	596,095	8,904,024
Total Liabilities	2,257,455	6,805,737	888,232	9,951,424
Fund Balances				
Nonspendable	5,056	0	23,734	28,790
Restricted	0	2,898,399	2,450,892	5,349,291
Assigned	19,347	0	1,773	21,120
Unassigned	1,731,856	0	(212,382)	1,519,474
Total Fund Balances	1,756,259	2,898,399	2,264,017	6,918,675
Total Liabilities and Fund Balances	\$4,013,714	\$9,704,136	\$3,152,249	\$16,870,099

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2011

Total Governmental Fund Balances		\$6,918,675
Amounts reported for governmental activities in the statement of net assets are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		9,267,580
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:  Property Taxes  Grants and Intergovernmental Revenues	407,300 7,079,842	
Tuition and Fees	266	7,487,408
Unamortized issuance costs represent deferred charges which do not provide current financial resources and therefore are not reported in the funds.		105,766
Accrued Interest Payable is recognized for outstanding long-term liabilities with interest accruals that are not expected to be paid with expendable available financial resources and therefore are not reported in the funds.		(28,300)
Vacation Benefits Payable is recognized for earned vacation benefits that are to be used within one year but is not recognized on the balance sheet until due.		(19,150)
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.		(68,417)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:  School Construction Refunding Bonds School Construction Bonds Asbestos Abatement Loan	(2,495,063) (4,220,618) (17,719)	
Sick Leave Benefits Payable	(295,923)	(7,029,323)
Net Assets of Governmental Activities		\$16,634,239

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2011

			Other	Total
		School	Governmental	Governmental
	General	Facilities	Funds	Funds
Revenues	** ***	4.0		
Taxes	\$2,271,077	\$0	\$374,927	\$2,646,004
Intergovernmental	4,277,692	604,371	2,269,002	7,151,065
Investment Earnings	35,774	10,438	4,329	50,541
Charges for Services	0	0	99,269	99,269
Tuition and Fees Extracurricular Activities	272,669	0	0	272,669
Gifts and Donations	3,444	0	43,589	47,033
Miscellaneous	17,426	0	9,887	27,313
Miscenaneous	28,515	0	406	28,921
Total Revenues	6,906,597	614,809	2,801,409	10,322,815
Expenditures				
Current:				
Instruction:		_		
Regular	2,836,184	0	89,665	2,925,849
Special	640,354	0	374,453	1,014,807
Vocational	169,039	0	0	169,039
Student Intervention	76,000	0	220,127	296,127
Support Services:	252.005	0	2.52.407	71 < 472
Pupils	352,985	0	363,487	716,472
Instructional Staff	313,036	0	345,179	658,215
Board of Education	55,855	0	60,987	116,842
Administration	189,715	0	238,146	427,861
Fiscal	296,065	0	17,440	313,505
Operation and Maintenance of Plant	600,908	0	67,983	668,891
Pupil Transportation Central	627,339	0	59,490	686,829
Operation of Non-Instructional Services	153,532 3,325	0	32,271 405,461	185,803 408,786
Extracurricular Activities	95,661	0	42,200	137,861
Capital Outlay	93,001	196,804	42,200	196,804
Debt Service:	O	170,004	Ü	170,004
Principal	10,709	0	216,812	227,521
Interest and Fiscal Charges	464	0	211,711	212,175
Bond Issuance Costs	0	0	90,240	90,240
Total Expenditures	6,421,171	196,804	2,835,652	9,453,627
Excess of Revenues Over (Under) Expenditures	485,426	418,005	(34,243)	869,188
Other Financing Sources (Uses)				
Transfers In	0	0	233,035	233,035
General Obligation Bonds Issued	0	2,470,036	1,479,960	3,949,996
Premium on Bonds Issued	0	0	334,341	334,341
Discount on Bonds Issued	0	0	(59,500)	(59,500)
Transfers Out	(48,438)	0	(184,597)	(233,035)
Total Other Financing Sources (Uses)	(48,438)	2,470,036	1,803,239	4,224,837
Net Change in Fund Balance	436,988	2,888,041	1,768,996	5,094,025
Fund Balances Beginning of Year - Restated (See Note 3)	1,319,271	10,358	495,021	1,824,650
Fund Balances End of Year	\$1,756,259	\$2,898,399	\$2,264,017	\$6,918,675

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2011

Net Change in Fund Balances - Total Governmental Funds		\$5,094,025
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation		
exceeded capital outlays in the current period: Capital Asset Additions Depreciation Expense	371,318 (557,372)	(186,054)
Revenues in the statement of activities that do not provide current financial		
resources are not reported as revenues in the funds:		
Property Taxes	8,072	
Grants	6,854,447	
Tuition and Fees	266	
Miscellaneous	(333)	6,862,452
Repayment of principal is an expenditure in the governmental funs, but the		
repayment reduces long-term liabilities in the statement of net assets.		227,521
Bond proceeds are other financing sources in the governmental funds, but the issuance		
increases the long-term liabilities on the statement of activities. Governmental funds		
report the effect of premiums and discounts when the debt is first issued; however, these		
amounts are deferred and amortized on the statement of activities:		
General Obligation Bonds	(129,996)	
Recovery Zone Economic Development Bonds	(1,820,000)	
Qualified School Construction Bonds	(2,000,000)	
Premium on Serial Bonds	(334,341)	
Discount on Serial Bonds	59,500	(4,224,837)
Interest is reported as an expenditure when due in the governmental funds, but is accrued		
on outstanding debt on the statement of activities. Premiums and discounts are reported		
as revenues and expenditures when the debt is first issued; however, these amounts are deferred and amortized on the statement of activities:		
Annual Accretion	(39,436)	
Accrued Interest Payable	(21,435)	
Amortization of Deferred Amount on Refunding	(6,625)	
Amortization of Issuance Costs	(9,731)	
Amortization of Premium	39,107	(41, 422)
Amortization of Discount	(3,303)	(41,423)
Issuance costs are reported as an expenditure when paid in the		
governmental funds, but are allocated as an expense over the life of the outstanding		00.240
debt on the statement of activities.		90,240
The internal service fund used by management to charge the costs of insurance to individual		
funds is not reported in the district-wide statement of activities. Governmental fund		
expenditures and the related internal service fund revenues are eliminated. The net revenue		
(expense) of the internal service fund is allocated among the governmental activities.		(75,178)
Some expenses reported in the statement of activities do not require the use of current		
financial resources and therefore are not reported as expenditures in governmental funds:		
Vacation Benefits Payable	2,392	
Sick Leave Benefits Payable	(24,834)	(22,442)
Change in Net Assets of Governmental Activities		\$7,724,304

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Fiscal Year Ended June 30, 2011

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Taxes	\$1,669,078	\$1,675,973	\$1,675,973	\$0
Intergovernmental	4,243,036	4,260,564	4,260,564	0
Investment Earnings	35,106	35,251	36,068	817
Tuition and Fees	271,542	272,664	272,664	0
Extracurricular Activities	3,430	3,444	3,444	0
Gifts and Donations	17,354	17,426	17,426	0
Miscellaneous	7,093	7,115	12,937	5,822
Total Revenues	6,246,639	6,272,437	6,279,076	6,639
Expenditures				
Current:				
Instruction:				
Regular	2,644,208	2,825,767	2,825,767	0
Special	599,725	626,384	626,384	0
Vocational	168,246	166,580	165,845	735
Student Intervention	0	70,451	70,451	0
Support Services:				
Pupils	263,121	329,311	329,311	0
Instructional Staff	250,066	316,568	316,568	0
Board of Education	29,095	56,558	56,558	0
Administration	235,395	150,868	150,868	0
Fiscal	287,925	296,713	296,628	85
Operation and Maintenance of Plant	584,722	568,946	568,946	0
Pupil Transportation	603,369	632,304	632,304	0
Central	123,774	160,983	159,969	1,014 0
Operation of Non-Instructional Services Extracurricular Activities	1,000 90,301	3,318 91,074	3,318 91,074	0
Total Expenditures	5,880,947	6,295,825	6,293,991	1,834
Excess of Revenues Over (Under) Expenditures	365,692	(23,388)	(14,915)	8,473
				· · · · · · · · · · · · · · · · · · ·
Other Financing Sources (Uses) Advances In	8,474	8,474	8,474	0
Advances In Advances Out				0
Refund of Prior Year Expenditures	0 12,035	(18,209) 12,035	(18,209) 12,035	0
Refund of Prior Year Receipts	0	(967)	(967)	0
Transfers Out	0	(48,438)	(48,438)	0
Total Other Financing Sources (Uses)	20,509	(47,105)	(47,105)	0
Net Change in Fund Balance	386,201	(70,493)	(62,020)	8,473
Fund Balance Beginning of Year- Restated (See Note 3)	1,809,322	1,809,322	1,809,322	0
Prior Year Encumbrances Appropriated	13,811	13,811	13,811	0
Fund Balance End of Year	\$2,209,334	\$1,752,640	\$1,761,113	\$8,473

Statement of Fund Net Assets Medical and Prescription Internal Service Fund June 30, 2011

Current Assets Cash and Cash Equivalents with Fiscal Agents	\$103,233
Current Liabilities Claims Payable	171,650
Net Assets Unrestricted	(\$68,417)

Statement of Revenues, Expenses and Changes in Fund Net Assets Medical and Prescription Internal Service Fund

For the Fiscal Year Ended June 30, 2011

Operating Revenues	
Charges for Services	\$1,747,399
Operating Expenses	
Purchased Services	404,399
Claims	1,422,004
Total Operating Expenses	1,826,403
Operating Loss	(79,004)
Non-Operating Revenues: Interest	3,826
Change in Net Assets	(75,178)
Net Assets Beginning of Year	6,761
Net Assets (Deficit) End of Year	(\$68,417)

Statement of Cash Flows Medical and Prescription Internal Service Fund For the Fiscal Year Ended June 30, 2011

Increase (Decrease) in Cash and Cash Equivalents	
Cash Flows from Operating Activities:	
Cash Received from Transactions with Other Funds	\$1,747,399
Cash Payments to Suppliers for Services	(404,399)
Cash Payments for Claims	(1,393,334)
Net Cash Used for Operating Activities	(50,334)
Cash Flows from Investing Activities:	
Interest	3,826
Net Decrease in Cash and Cash Equivalents	(46,508)
Cash and Cash Equivalents Beginning of Year	149,741
Cash and Cash Equivalents End of Year	\$103,233
Reconciliation of Operating Loss to Net Cash Used for Operating Activities	
Operating Loss	(\$79,004)
Changes in Liabilities	
Increase in Claims Payable	28,670
Net Cash Used for Operating Activities	(\$50,334)

Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2011

	Private-Purpose Trusts	Agency
Assets		
Equity in Pooled Cash and Cash Equivalents	\$0	\$4,017
Investments	138,361	0
Total Assets	138,361	\$4,017
Liabilities		
Due to Students	0	\$4,017
Net Assets Held in Trust for Scholarships	\$138,361	

Statement of Changes in Fiduciary Net Assets
Private Purpose Trust Funds
For the Fiscal Year Ended June 30, 2011

Additions	
Interest	\$7,844
Deductions	
Scholarships	5,500
Other Expenses in accordance with Trust Agreements	283
Total Deductions	5,783
Change in Net Assets	2,061
Net Assets Beginning of Year	136,300
Net Assets End of Year	\$138,361

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

### Note 1 - Description of the School District and Reporting Entity

Southern Local School District, Meigs County (the School District), is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The School District provides educational services as authorized by State and/or local guidelines. The School District is staffed by 58 certificated employees and 36 classified employees who provide services to 746 students. The School District currently operates one elementary school (grades kindergarten to eighth) and one high school (grades ninth to twelfth).

#### Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations included to ensure that the basic financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Southern Local School District, this includes general operations, food service, and student-related activities.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The School District participates in the Southeastern Ohio Voluntary Education Cooperative and the Coalition of Rural and Appalachian Schools, which are defined as jointly governed organizations; the Ohio School Plan and Ohio School Boards Association Workers' Compensation Group Rating Plan, which are defined as insurance purchasing pools; and the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) Self-Insurance Plan, which is defined as a claims servicing pool. These organizations are presented in Notes 20, 21, and 22 to the basic financial statements.

#### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities and internal service fund unless those pronouncements conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below.

#### A. Basis of Presentation

The School District's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for the fiduciary fund. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. These statements usually distinguish between those activities of the School District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts, or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The School District, however, has no business-type activities.

The statement of net assets presents the financial condition of the governmental activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program; grants and contributions that are restricted to meeting the operational or capital requirements of a particular program; and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

#### **Fund Financial Statements**

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

### B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain functions or activities. A fund is a fiscal and accounting entity with a self balancing set of accounts. The School District classifies each fund as either governmental, proprietary, or fiduciary.

*Governmental:* The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants) and other nonexchange transactions as governmental funds. The following are the School District's major governmental funds:

*General Fund* The General Fund accounts for all financial resources except for restricted resources requiring a separate accounting. The General Fund balance is available for any purpose provided it is disbursed or transferred according to Ohio law.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

*School Facilities* The School Facilities Fund accounts for the construction of a new high school under the Ohio School Facilities Grant and Loan Program.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service; the School District has no enterprise funds.

**Medical and Prescription Self-Insurance Internal Service Fund** The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operation of the School District's self-insurance program for employee medical and prescription drug coverage.

Fiduciary Fund Type Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's private purpose trust funds account for programs that provide college scholarships to students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only agency fund accounts for student activities.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net assets. The statement of activities accounts for increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the proprietary fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activity.

The private purpose trust funds are reported using the economic resources measurement focus.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes and grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 8). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal yearend: property taxes available as an advance, investment earnings, tuition, grants, fees, and rentals.

**Deferred Revenue** Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2011, but which were levied to finance fiscal year 2012 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

### E. Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds except the private purpose trust funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During fiscal year 2011, investments were limited to certificates of deposit, which are reported at cost.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2011 amounted to \$35,774, which includes \$8,486 assigned from other School District funds.

The School District has a segregated bank account for athletic activities. This depository account is presented as "cash and cash equivalents in segregated accounts" since it is not deposited into the School District treasury.

The School District utilizes OME-RESA to account for the self-insurance internal service fund. This interest bearing depository account is presented in the financial statements as "cash and cash equivalents with fiscal agents" and represents deposits.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

#### F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2011, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

#### G. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventories consist of materials and supplies held for consumption and donated and purchased food and held for resale.

#### H. Capital Assets

The School District's only capital assets are general assets. General capital assets are those assets specifically related to governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. The School District was able to estimate the historical cost for the initial reporting of certain assets by back trending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of \$1,000. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	50 years
Buildings and Improvements	8 - 75 years
Furniture and Equipment	5 - 50 years
Vehicles	15 - 20 years

#### I. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other government or imposed by law through constitutional provisions or enabling legislation. Restricted assets represent unclaimed monies.

#### J. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for classified and certified employees after seven years of current service with the School District.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are reported as "matured compensated absences payable" in the fund from which the employees who will receive the payment are paid.

#### K. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Long-term loans, capital leases, and bonds are recognized as a liability on the governmental fund financial statements when due.

#### L. Internal Activity

Transfers between governmental activities are eliminated. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments of interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

<u>Nonspendable</u>: The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash. It also includes the long-term amount of loans and notes receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Restricted:** The restricted fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation. Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

<u>Committed:</u> The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

<u>Assigned:</u> Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education.

<u>Unassigned:</u> The unassigned fund balance is the residual classification for the General Fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balances.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications could be used.

### N. Interfund Assets and Liabilities

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column of the statement of net assets.

#### O. Unamortized Issuance Costs and Note/Bond Premiums and Discounts

On government-wide financial statements, issuance costs and bond discounts and premiums are deferred and amortized over the term of the bonds. Issuance costs are recorded as deferred charges. Bond premiums are presented as an addition of the face amount of bonds payable.

Bond discounts on the capital appreciation bonds are deferred and accreted over the term of the bonds. Bond discounts are presented as a reduction to the face amount of the bonds.

On the governmental fund financial statements, issuance costs, bond premiums, and bond discounts are recognized in the current period.

#### P. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for food service operations and athletic and music activities, and federal and state grants restricted to expenditure for specified purposes.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

### Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During fiscal year 2011, the School District had none.

#### R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### S. Budgetary Process

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level, except for the General Fund which has been established at the object level. The Treasurer maintains budgetary information at the fund, function, and object level and has the authority to allocate appropriations to the function and object level.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement are based on estimates made before the end of the prior fiscal year. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate in effect when final appropriations for the fiscal year were passed.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

### **Note 3 - Change in Accounting Principles and Restatement of Fund Balances**

For fiscal year 2011, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The implementation of this statement resulted in the reclassification of certain funds and restatement of the School District's financial statements.

The implementation of GASB Statement No. 54 had the following effect on fund balances of the major and nonmajor funds as they were previously reported.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

	General Fund	School Facilities Fund	Other Governmental Funds	Total
Fund Balance at				
June 30, 2010	\$1,305,533	\$10,358	\$508,759	\$1,824,650
Change in Fund Structure	13,738	0	(13,738)	0
Adjusted Fund Balance at				
June 30, 2010	\$1,319,271	\$10,358	\$495,021	\$1,824,650

As a result of the implementation of GASB Statement No. 54, the funds, Uniform School Supplies, Principal's Fund, Unclaimed Monies and Severance Fund, were combined with the General Fund and had the following effect on the General Fund Budget Basis Fund Balance. As a result, the June 30, 2010 General Fund Budget Basis Fund Balance of \$1,789,347 was restated to \$1,809,322, an increase of \$19,975.

#### **Note 4 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Fund Balances	General Fund	School Facilities Fund	Other Governmental Funds	Total
Nonspendable:				
Prepaids	\$768	\$0	\$279	\$1,047
Unclaimed Monies	441	0	0	441
Materials and Supplies Inventory	3,847	0	23,455	27,302
Total Nonspendable	5,056	0	23,734	28,790
Restricted for:				
Local Grant Expenditures	0	0	6,917	6,917
Federal Grant Expenditures	0	0	113,045	113,045
Athletic Programs	0	0	25,099	25,099
Capital Improvements	0	2,898,399	1,521,045	4,419,444
Debt Service	0	0	784,786	784,786
Total Restricted	0	2,898,399	2,450,892	5,349,291
Assigned to:				
Capital Improvements	0	0	1,773	1,773
Other Purposes	19,347	0	0	19,347
Total Assigned	19,347	0	1,773	21,120
Unassigned:	1,731,856	0	(212,382)	1,519,474
Total Fund Balances	\$1,756,259	\$2,898,399	\$2,264,017	\$6,918,675

# **Note 5 - Fund Deficits**

At June 30, 2011, the following funds had deficit fund balances:

	Deficit
Special Revenue Funds:	
Food Service	\$28,478
State Grants	17,300
Educational Jobs Grant	36,251
Race to the Top	6,507
Title VI-B	23,730
Title I	43,714
Federal Grants	3,102
21st Century Grant	714
Grant to Reduce Alcohol Addiction	29,131

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

The deficits are the result of charges for services not covering expenditures, accrued liabilities, and over-expended grant resources. The General Fund provides transfers to cover deficit fund balances in special revenue funds; however, this is done when cash is needed rather than when accruals occur.

# **Note 6 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as an assignment of fund balance (GAAP basis).
- 4. Advances In and Advances Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
- 5. Unreported and prepaid items represent amounts received but not included as revenues on the budget basis operating statements. These amounts are included as revenues on the GAAP basis operating statement.

The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# Net Change in Fund Balance

GAAP Basis	\$436,988
Revenue Accruals	(615,502)
Expenditure Accruals	103,427
Unreported Items:	
Beginning of Fiscal Year	38
End of Fiscal Year	(22)
Prepaid Items:	
Beginning of Fiscal Year	22,853
End of Fiscal Year	(768)
Advances In	8,474
Advances Out	(18,209)
Principal Retirement	10,709
Encumbrances	(10,008)
Budget Basis	(\$62,020)

# **Note 7 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) above;
- 7. The State Treasurer's investment pool (STAROhio); and
- 8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

**Deposits** Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal year end, the School District's bank balance was \$7,048,092. \$354,409 was covered by Federal depository insurance; \$6,693,683 was exposed to custodial credit risk because it was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the School District to a successful claim by the FDIC.

The School District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

# **Note 8 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar year 2011 represents collections of calendar year 2010 taxes. Real property taxes received in calendar year 2011 were levied after April 1, 2010, on the assessed value listed as of January 1, 2010, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Public utility property tax revenue received in calendar year 2011 represents collections of calendar year 2010 taxes. Public utility real and tangible personal property taxes received in calendar year 2011 became a lien December 31, 2009, were levied after April 1, 2010 and are collected in calendar year 2011 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar year 2011 (other than public utility property tax) represents the collection of 2011 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing and equipment, furniture and fixtures is no longer levied and collected. Tangible personal property taxes received from telephone companies in calendar year 2011 were levied after October 1, 2010, on the value as of December 31, 2010. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The School District receives property taxes from Meigs County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2011, are available to finance fiscal year 2011 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property, and tangible personal property taxes which are measurable as of June 30, 2011, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2011, was \$853,017 and is recognized as revenue: \$707,015 in the General Fund, \$12,688 in the Classroom Facilities Maintenance Special Revenue Fund, and \$133,314 in the Bond Retirement Fund. The amount available as an advance at June 30, 2010, was \$231,860 and is recognized as revenue: \$111,911 in the General Fund, \$10,807 in the Classroom Facilities Maintenance Special Revenue Fund, and \$109,142 in the Bond Retirement Fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

The assessed values upon which the fiscal year 2011 taxes were collected are:

	2010 Second- Half Collections		2011 First- Half Collections	
	Amount	Percent Amount		Percent
Agricultural/Residential				
And Other Real Estate	\$61,203,220	83%	\$68,917,760	84%
Public Utility Personal	12,349,340	17%	12,689,580	16%
<b>Tangible Personal Property</b>	126,540	0%	60,140	0%
	\$73,679,100	100%	\$81,667,480	100%
Tax Rate per \$1,000 of Assessed Valuation	\$31.70		\$28.20	

## **Note 9 - Receivables**

Receivables at June 30, 2011, consisted of taxes, accrued interest, accounts, interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. Except for property taxes, all receivables are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year. A summary of principal items of intergovernmental receivables follows:

	Amounts
<b>Governmental Activities</b>	
School Facilities Assistance	\$6,805,737
School Counseling Demonstration	340,705
21st Century	26,100
Title I	16,452
Race to the Top	12,816
Other	5,285
Medicaid	866
School Breakfast to School Wellness Partnership	250
Total	\$7,208,211

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# Note 10 - Interfund Transfers and Balance

Transfers made during fiscal year 2011 were as follows:

	Transfer In	Transfer Out
General Fund	\$0	\$48,438
Nonmajor Funds:		
Food Service Special Revenue Fund	48,438	0
High School Project Capital Projects Fund	0	184,597
Bond Retirement Debt Service Fund	184,597	0
Total All Funds	\$233,035	\$233,035

Unpaid interfund cash advances at June 30, 2011, were as follows:

	Receivables	Payables
General Fund	\$21,491	\$0
Nonmajor Special Revenue Funds:		
State Grant Funds	0	10,757
Title VIB	0	370
Federal Grant Funds	0	629
Race to the Top	0	7,804
21st Century	0	1,931
Total Special Revenue Funds	0	21,491
Total All Funds	\$21,491	\$21,491

The interfund balances result from the provision of cash flow resources from the General Fund until the receipt of grant monies by the grant funds.

# Note 11 - Risk Management

# A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The School District participates in the Ohio School Plan (OSP), a public entity insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium s based on types of coverage, limits of coverage, and deductibles that it selects. The School District pays this annual premium to the OSP (See Note 21). The types and amounts of coverage provided by the Ohio School Plan are as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Property (\$1,000 deductible):	
Building and Contents-replacement cost	\$25,198,616
Boiler and Machinery Breakdown	25,198,616
Crime(\$1,000 deductible):	
Employee Theft	25,000
Forgery of Alteration	25,000
Automobile Liability (Comprehensive \$250/Collision \$500):	
Bodily Injury and Property Damage – combined single limit	2,000,000
Medical Payments – each person	5,000
Uninsured/Underinsured Motorist	1,000,000
Violence Coverage(no deductible):	
Violence Limit	1,000,000
Aggregate Limit	1,000,000
General Liability (no deductible):	
Bodily Injury and Property Damage Limit – each occurrence	2,000,000
Aggregate Limit	4,000,000
Employers' – Stop Gap – Bodily Injury: (no deductible)	2,000,000
Legal Liability (\$2,500 deductible):	
Errors and Omissions Injury Limit	2,000,000
Aggregate Limit	4,000,000
Employment Practices Injury Limit	2,000,000
Aggregate Limit	4,000,000

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage from coverage in fiscal year 2010.

# B. Workers' Compensation

For fiscal year 2011, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 21). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control, and actuarial services to the GRP.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# C. Medical/Surgical and Prescription Drug Insurances

Medical/surgical and prescription drug insurance is offered through a self-insurance internal service fund. The School District pays 90% of the monthly insurance premium for either family or single coverage. The employee shall pay 10% of the monthly insurance premium. The School District is a member of a claims servicing pool in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the School District's behalf. The School District's stop loss amount per person is \$35,000 for fiscal year 2011. The claims liability of \$171,650 reported in the internal service fund at June 30, 2011, is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by the incremental claims adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the fund's claims liability amount in 2011 were:

	Balance at			
	Beginning of	Current Year	Claims	Balance at
	Year	Claims	Payments	End of Year
2010	\$98,477	\$1,185,693	\$1,141,190	\$142,980
2011	142,980	1,422,004	1,393,334	171,650

# **Note 12 - Employee Benefits**

# A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. The liability for vacation benefits is recorded as vacation benefits payable, rather than long-term liabilities, as the balances earned by employees on their anniversary hire date must be used within one year.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 260 days for all personnel. Upon retirement, personnel receive twenty-five percent of the number of days of sick leave accumulated not to exceed 40 days for employees with 10 years or less of service; 50 and 55 days for classified and certified, respectively, for employees with more than 10 years but less than 20 years of services; and 60 and 65 days for classified and certified, respectively, for employees with more than 20 years of service.

## B. Insurance

The School District provides dental and life insurance and accidental death and dismemberment insurance to most employees through Coresource and vision insurance through Vision Plus. The cost of premiums for the coverage is \$48.66 for dental, and \$12.34 family and \$5.45 single for vision.

**Note 13 - Capital Assets** 

Capital asset activity for the fiscal year ended June 30, 2011, was as follows:

	Balance			Balance
	6/30/2010	Additions	Deductions	6/30/2011
Capital Assets:				
Capital Assets not being depreciated:				
Land	\$173,855	\$0	\$0	\$173,855
Construction in Progress	0	196,804	0	196,804
Total Capital Assets not being Depreciated	173,855	196,804	0	370,659
Depreciable Capital Assets:				
Land Improvements	522,845	0	0	522,845
<b>Buildings and Improvements</b>	13,101,124	0	0	13,101,124
Furniture and Equipment	1,502,467	14,881	0	1,517,348
Vehicles	706,172	159,633	(137,686)	728,119
Total Capital Assets being Depreciated	15,832,608	174,514	(137,686)	15,869,436
Less Accumulated Depreciation				
Land Improvements	(348,310)	(16,622)	0	(364,932)
<b>Buildings and Improvements</b>	(4,873,708)	(396,624)	0	(5,270,332)
Furniture and Equipment	(814,038)	(91,762)	0	(905,800)
Vehicles	(516,773)	(52,364)	137,686	(431,451)
Total Accumulated Depreciation	(6,552,829)	(557,372) *	137,686	(6,972,515)
Total Capital Assets being Depreciated, Net	9,279,779	(382,858)	0	8,896,921
Capital Assets, Net	\$9,453,634	(\$186,054)	\$0	\$9,267,580

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$219,247
Special	45,977
Vocational	11,575
Student Intervention	5,855
Support Services:	
Pupils	37,387
Instructional Staff	32,022
Administration	38,393
Fiscal	6,922
Operation and Maintenance of Plant	19,401
Pupil Transportation	106,786
Central	7,574
Food Service Operations	24,142
Extracurricular Activities	2,091
Total Depreciation Expense	\$557,372

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# **Note 14 - Defined Benefit Pension Plans**

# A. School Employees Retirement System

Plan Description – The School District participates in the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2011, the allocation to pension and death benefits was 11.81 percent. The remaining 2.19 percent of the 14 percent employer contribution rate is allocated to the Medicare B and Health Care funds. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2011, 2010, and 2009, were \$62,559, \$178,340 and \$80,730, respectively. For fiscal year 2011, 25.09 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2010 and 2009.

## B. State Teachers Retirement System

Plan Description – The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that can be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50. Benefits are established by Ohio Revised Code Chapter 3307.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon the recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. For the fiscal year ended June 30, 2011, plan members were required to contribute 10 percent of their annual covered salary. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations.

The School District's required contributions to STRS Ohio for the DB Plan and for the defined benefit portion of the Combined Plan were \$439,987 and \$3,578 for the fiscal year ended June 30, 2011, \$351,401 and \$0 for the fiscal year ended June 30, 2010, and \$315,402 for the DB Plan for the fiscal year ended June 30, 2009. The Combined Plan information for the fiscal year ended June 30, 2009, was unavailable. For fiscal year 2011, 65.66 percent has been contributed for the DB plan and 65.66 percent has been contributed for the Combined Plan, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2010 and 2009.

Contributions made to STRS Ohio for the DC Plan for fiscal year 2011 were \$3,591 made by the School District and \$2,565 made by the plan members. In addition, member contributions of \$2,555 were made for fiscal year 2011 for the defined contribution portion of the Combined Plan.

# C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2011, two members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages.

## **Note 15 - Postemployment Benefits**

# A. School Employees Retirement System

Plan Description – The School District participates in two cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plans administrated by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligation to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For fiscal year 2011, 1.43 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for fiscal year 2011, this amount was \$35,800. During fiscal year 2011, the School District paid \$19,272 in surcharge.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2011, 2010, and 2009 were \$34,957, \$24,951, and \$51,001, respectively. For fiscal year 2011, 28.64 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2010 and 2009.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2011, this actuarially required allocation was 0.76 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2011, 2010, and 2009, were \$4,491, \$9,335, and \$7,274 respectively. For fiscal year 2011, 32.85 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2010 and 2009.

# B. State Teachers Retirement System

Plan Description – The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2011, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to post-employment health care. The School District's contributions for health care for the fiscal years ended June 30, 2011, 2010, and 2009 were \$33,845, \$27,031, and \$24,262 respectively. For fiscal year 2011, 65.66 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2010 and 2009.

# **Note 16 - Capital Leases**

In prior fiscal years, the School District entered into a lease agreement with Cannon for seven photo-copying pieces of equipment. This lease obligation met the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital leases payable had been recorded on the government-wide statements. Principal payments in fiscal year 2011 totaled \$10,709 in the governmental funds. The equipment was capitalized in the amount of \$31,904, the present value of the minimum lease payments at the inception of the lease. There was accumulated depreciation as of \$15,952 as

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

of June 30, 2011, therefore, leaving a remaining book value of \$15,952. The lease was fully paid off by the School District during 2011.

Note 17 -Long-Term Debt

The changes in the School District's long-term obligations during the fiscal year consist of the following:

Governmental Activities:	Principal Outstanding 6/30/10	Additions	Deductions	Principal Outstanding 6/30/11	Amounts Due Within One Year
1995 Asbestos Abatement Loan - 0%	\$29,531	\$0	\$11,812	\$17,719	\$11,812
2009 Classroom Facilities Refunding					
Bonds - 2.00%-4.00%	2,570,000	0	205,000	2,365,000	210,000
Original Issue of Capital Appreciation Bonds	75,000	0	0	75,000	0
Accretion on Capital Appreciation					
Bonds - 18.517%	12,485	16,937	0	29,422	0
Deferred Amount on Refunding	(75,676)	0	(6,625)	(69,051)	0
Discount on Term Bonds	(24,660)	0	(2,159)	(22,501)	0
Premium on Term Bonds	128,438	0	11,245	117,193	0
2010 School Improvement					
Serial Bonds - 2.00%	0	5,000	0	5,000	0
Original Issue of Capital Appreciation					
Bonds - 2.04%-3.25%	0	124,996	0	124,996	0
Accretion on Capital Appreciation					
Bonds - 32.96%	0	22,499	0	22,499	0
Recovery Zone Economic Development					
Bonds - 7.10%	0	1,820,000	0	1,820,000	0
Qualified School Construction Bonds - 6.60%	0	2,000,000	0	2,000,000	0
Discount on Serial Bonds	0	(59,500)	(1,144)	(58,356)	0
Premium on Serial Bonds	0	334,341	27,862	306,479	0
Capital Leases	10,709	0	10,709	0	0
Sick Leave Benefits	271,089	56,767	31,933	295,923	28,095
Total Long Term Obligations	\$2,996,916	\$4,321,040	\$288,633	\$7,029,323	\$249,907

Sick leave benefits will be paid from the fund from which the employees' salaries are paid. These funds include the General Fund and Food Service, Title VIB, and Title I Special Revenue Funds.

The School District's overall debt margin was \$1,744,863, with an unnoted debt margin of \$81,667 at June 30, 2011.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

**Asbestos Abatement Loan -** On May 25, 1995, the School District obtained a loan, in the amount of \$212,618, for removing asbestos. The loan was obtained under the authority of Ohio Rev. Code Section 3317.22 for a twenty year period, with maturity in fiscal year 2013. The loan is being retired through the Bond Retirement Debt Service Fund.

Principal requirements to retire the loan are as follows:

Fiscal Year	
Ending June 30	Principal
2012	\$11,812
2013	5,907
Total	\$17,719

Classroom Facilities Construction and Improvement Bonds - On December 1, 1998, the School District issued \$4,042,000 in voted general obligation bonds for building a new elementary and an addition to the high school. The bond issue included serial and term bonds in the amounts of \$1,432,000 and \$2,610,000, respectively. The bonds were issued for a twenty-three year period, with the final maturity date during fiscal year 2022. During fiscal year 2010, the School District made the schedule repayment of the bonds in the amount of \$165,000 and advance refunded the remaining bonds of \$2,670,000. The refunded bonds were removed from the financial statements of School District.

On July 20, 2009, the School District issued \$2,670,000 of general obligation refunding bonds to refund \$2,670,000 of outstanding 1998 Classroom Facilities Construction and Improvements Bonds. The bonds were issued for over a 12 year period with final maturity at December 1, 2021. The bond issue included term and capital appreciation bonds in the amounts of \$2,595,000 and \$75,000, respectively. At the date of refunding, \$2,751,938 (including premium and after underwriting fees, and other issuance costs) was deposited in an irrevocable trust to provide for all future debt service payments on the refunded bonds. The bond holders were paid on August 25, 2009; therefore, no amounts remain in the trust.

These refunding bonds were issued with a discount of \$26,700 which is reported as a decrease to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight-line method, the amortization of the discount for fiscal year 2011 was \$2,159. These refunding bonds were also issued with a premium of \$139,066 which is reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight-line method, the amortization of the premium for fiscal year 2011 was \$11,245. The issuance costs of \$27,347 are reported as deferred charges and are being amortized over the life of the bonds using the straight-line method. The amortization of the issuance costs for fiscal year 2011 was \$2,211. The refunding resulted in a difference between the net carrying amount of the debt and the acquisition price of \$81,938. This difference, reported in the accompanying financial statements as a decrease to bonds payable is being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of this difference for fiscal year 2011 was \$6,625.

The 2009 bond issue consists of term and capital appreciation bonds. These bonds are not subject to early redemption.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

The capital appreciation bonds for the issue mature December 1, 2015. These bonds were purchased as a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as principal liability. The maturity amount of the bonds is \$230,000. In fiscal year 2007, \$180,465 capital appreciation bond principal was repaid. For fiscal year 2011, \$16,937 was accreted, leaving a total bond liability of \$108,422.

Principal and interest requirements to retire the refunding bonds are as follows:

			Capital Appreciation		To	tal
Fiscal Year	Term E	Bonds	Bo	onds		Accretion/
Ending June 30	Principal	Interest	Principal	Accretion	Principal	Interest
2012	\$210,000	\$76,175	\$0	\$0	\$210,000	\$76,175
2013	215,000	71,657	0	0	215,000	71,657
2014	215,000	66,550	0	0	215,000	66,550
2015	220,000	60,562	0	0	220,000	60,562
2016	230,000	57,262	75,000	155,000	305,000	212,262
2017-2021	1,000,000	177,731	0	0	1,000,000	177,731
2022	275,000	5,500	0	0	275,000	5,500
Totals	\$2,365,000	\$515,437	\$75,000	\$155,000	\$2,440,000	\$670,437

School Facilities Improvement Bonds – On November 16, 2010, the School District issued serial bonds, capital appreciation bonds, recovery zone economic development bonds, and qualified school construction bonds for the purpose of constructing school facilities (in particular a new high school) under the Ohio School Facilities Commission Classroom Facilities Assistance Program; renovating, improving, and constructing additions to existing school facilities, including improvements to school technology; furnishing and equipping the same and landscaping and improving the sites thereof. The bonds will be repaid from the Bond Retirement Debt Service Fund from a levy approved by the voters of the School District at an election held on August 3, 2010.

As part of the issue, \$1,820,000 in Recovery Zone Economic Development Bonds (RZEDs) (Series 2010B Current Interest Term Bonds) and \$2,000,000 in Qualified School Construction Bonds (QSCBs) (Series 2010C Current Interest Term Bonds) were issued in accordance with the American Recovery and Reinvestment Act of 2009 (ARRA). The School District has elected to treat the Series 2010B Bonds as "build America bonds" under Section 54AA(d) of the Code and has designated them as "recovery zone economic developments bonds" under Section 1400U-2(b) of the Code in order to receive the Series 2010B Direct Payments from the Treasury. The School District has designated the Series 2010C Bonds as Qualified School Construction Bonds under Section 54F of the Code and has irrevocably elected under Section 643(f) of the Code to receive the Direct Payments from the Treasury. Holders of these bonds will not be entitled to receive any tax credits with respect thereto.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

The principal (sinking fund deposits) and interest requirements to maturity for the RZEDs are as follows:

#### Recovery Zone Economic Fiscal Year **Development Bonds** Ending June 30, Principal Interest Subsidy Total 2012 \$0 \$129,220 (\$58,149) \$71,071 129,220 2013 0 (58,149)71,071 2014 0 129,220 71,071 (58,149)0 71,071 2015 129,220 (58,149)2016 0 71,071 129,220 (58,149)0 (290,745) 2017-2021 646,100 355,355 2022-2026 0 646,100 (290,745)355,355 2027-2031 170,000 640,065 522,036 (288,029)2032-2036 1,005,000 416,593 (187,467)1,234,126 2037-2039 645,000 62,657 (28,196)679,461 Totals \$1,820,000 \$3,057,615 (\$1,375,927)\$3,501,688

The principal (sinking fund deposits) and interest requirements to maturity for the QSCBs are as follows:

Fiscal Year	(	Qualified School Construction Bond		
Ending June 30,	Principal	Interest	Subsidy	Total
2012	\$0	\$132,000	(\$111,200)	\$20,800
2013	0	132,000	(111,200)	20,800
2014	10,000	131,670	(110,922)	30,748
2015	15,000	130,845	(110,227)	35,618
2016	15,000	129,855	(109,393)	35,462
2017-2021	450,000	595,980	(502,068)	543,912
2022-2026	780,000	372,900	(314,140)	838,760
2027-2030	730,000	98,010	(82,566)	745,444
Totals	\$2,000,000	\$1,723,260	(\$1,451,716)	\$2,271,544

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

The Series 2010B Current Interest Term Bonds matured on December 1, 2038, are subject to mandatory sinking fund redemption at a redemption price of 100% of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

	Principal Amount
Year (December 1)	to be Redeemed
2030	\$170,000
2031	175,000
2032	190,000
2033	200,000
2034	210,000
2035	230,000
2036	240,000
2037	250,000

The remaining principal amount of \$155,000 will be paid at stated maturity on December 1, 2038.

The Series 2010C Current Interest Term Bonds matured on December 1, 2029, are subject to mandatory sinking fund redemption at a redemption price of 100% of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

	Principal Amount
Year (December 1)	to be Redeemed
2013	\$10,000
2014	15,000
2015	15,000
2016	15,000
2017	30,000
2018	130,000
2019	135,000
2020	140,000
2021	145,000
2022	150,000
2023	160,000
2024	160,000
2025	165,000
2026	175,000
2027	180,000
2028	185,000

The remaining principal amount of \$190,000 will be paid at stated maturity on December 1, 2029.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

The Current Interest Bonds maturing after December 1, 2020, are subject to redemption at the option of the School District, either in whole or in part, in such order of maturity as the School District shall determine, on any date on or after December 1, 2020, at a redemption price equal to 100% of the principal amount redeemed pus, in each case, accrued interest to the date fixed for redemption.

As part of the ARRA act of 2009, issuers of these bonds are eligible to receive direct payments from the federal government which offset interest payments on the bonds. As an alternate, bonds may be issued as tax credit bonds under which bond holders receive federal tax credits in lieu of interest as a means to significantly reduce the issuer's interest cost. The School District, under agreement with the federal government, has chosen to receive a forty-five percent semi-annual direct payment from the federal government to help offset interest expense on the Recovery Zone Economic Development Bonds. Direct payments for the Qualified School Construction Bonds are equal to the applicable credit rate (5.56%) determined under Section 54A(b)(3) of the Code.

The bonds are subject to extraordinary optional redemption at the option of the School District, either in whole or in part, in such order of maturity as the School District shall determine on any date at a redemption price equal to 100% of the principal amount redeemed, plus accrued interest to the date fixed for redemption, in the event that the direct payments from the federal government cease or are in an amount less than 45 percent of the corresponding interest payable on the Series 2010B Bonds.

To the extent that less than 100% of the available project proceeds of the Series 2010C Bonds are expended for qualified purposes by November 30, 2013, (or if an extension of such expenditure period has been received by the School District from the Secretary of the Treasury or the IRS, by the close of the extended period), the School District shall be required to redeem the nonqualified Series 2010C Bonds within 90 days after the end of such period. Redemption of the nonqualified Series 2010C Bonds shall be at a price equal to the sum of the principal amount being redeemed plus accrued interest thereon to the redemption date.

Also as part of the total bond issuance, \$5,000 in current interest, tax-exempt serial bonds and \$124,996 in capital appreciation bonds were issued.

The capital appreciation bonds for this issue mature December 1, 2013, 2014, 2015, 2016, and 2017. These bonds were purchased at a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as a liability. The maturity amount of outstanding capital appreciation bonds is \$525,000. The 2011 accretion was \$22,499 leaving a total bond liability of \$147,495.

Principal and interest requirements to maturity for the 2010 serial bonds are as follows:

Fiscal Year Ending

June 30,	Principal	Interest	Total
2012	\$0	\$100	\$100
2013	5,000	50	5,050
Totals	\$5,000	\$150	\$5,150

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

Principal and interest requirements to maturity for the capital appreciation bonds are as follows:

Fiscal Year Ending

June 30,	Principal	Interest	Total
2014	\$42,005	\$62,995	\$105,000
2015	30,959	74,041	105,000
2016	22,819	82,181	105,000
2017	16,818	88,182	105,000
2018	12,395	92,605	105,000
Totals	\$124,996	\$400,004	\$525,000

As part of the entire debt issuance, the School District, pursuant to Section 3317.18, Ohio Revised Code, and Section 3301-8-01, Ohio Administrative Code, participated in the Ohio Credit Enhancement Program, and was assigned a long-term rating of AA from Standard & Poor's for the bond issuance. In the event the School District is unable to make sufficient debt service payments and the payment will not be made by a credit enhancement facility, the department of education will make the sufficient payment.

## **Note 18 - Set-Aside Calculations**

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year end set aside amounts for textbooks and capital improvements. Disclosure of this information is required by State statute.

		Textbooks/
	Capital	Instructional
	Improvements	Materials
	Reserve	Reserve
Set-aside Balance as of June 30, 2010	\$67,024	(\$18,296)
Prior Offsets Not Recorded	(\$26,842)	0
Current Year Set-aside Requirement	113,057	113,057
Offsetting Credits	(30,130)	0
Qualifying Disbursements	(129,472)	(108,416)
Total	(\$6,363)	(\$13,655)
Set-aside Balance Carried Forward	_	
to Future Fiscal Years	\$0	(\$13,655)

The School District had qualifying disbursements during the fiscal year that reduced the textbook setaside amount below zero. This extra amount may be used to reduce the set-aside requirement in future fiscal years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# **Note 19 - Contractual Commitments**

As of June 30, 2011, the School District had contractual purchase commitments for construction services relating to the Ohio School Facilities Project. The contract amount for these services is as follows:

	Contract	Amount	Amount
Contractor	Amount	Expended	Remaining
SHP Leading Design	\$699,697	\$174,924	\$524,773
Geotechnical Consultants Inc.	9,200	9,200	0
Kleingers & Associates	7,675	7,675	0
Key Blue Prints	805	805	0
PMC	4,200	4,200	0
	\$721,577	\$196,804	\$524,773

# **Note 20 - Jointly Governed Organizations**

# A. Southeastern Ohio Voluntary Education Cooperative (SEOVEC)

SEOVEC was created as a regional council of governments pursuant to State statutes. SEOVEC is a computer consortium formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. SEOVEC has 28 participants consisting of school districts in eight southeastern Ohio counties. SEOVEC is governed by a governing board which is selected by the member districts. SEOVEC possesses its own budgeting and taxing authority. During fiscal year 2011, the School District paid \$24,930 to SEOVEC. To obtain financial information, write to the Southeastern Ohio Voluntary Education Cooperative at 221 North Columbus Road, Athens, Ohio 45701.

## B. Coalition of Rural and Appalachian Schools

The Coalition of Rural and Appalachian Schools is a jointly governed organization composed of 134 school districts and other educational institutions in the 35-county region of Ohio designated as Appalachia. The Coalition is operated by a Board which is composed of seventeen members. One elected and one appointed from each of the seven regions into which the 35 Appalachian counties are divided; and three from Ohio University College of Education. The Coalition provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Coalition is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Coalition. The School District's membership fee was \$325 for fiscal year 2011. The financial information for the Coalition of Rural and Appalachian Schools can be obtained from the Executive Director at McCraken Hall, Ohio University, Athens, Ohio 45701.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2011

# **Note 21 - Insurance Purchasing Pool**

## A. Ohio School Plan

The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a thirteen member Board of directors consisting of school district superintendents and treasurers, as well as the president of Harcum-Hyre Insurance Agency, Inc. and a partner of the Hylant Group, Inc. Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. is the sales and marketing representative, which establishes agreements between OSP and member schools.

# B. Ohio School Boards Association Workers' Compensation Group Rating Plan

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

# **Note 22 - Claims Servicing Pool**

The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency Self-Insurance Plan, a claims servicing pool composed of fifty members. The Plan's business and affairs are conducted by a nine member Board of Directors elected by the OME-RESA's assembly. The member pays a monthly premium based on their claims history and a monthly administration fee. All participating members retain their risk. The Plan acts solely as the claims servicing agent.

# **Note 23 - Contingencies**

# A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2011.

# B. Litigation

The School District is currently not a party to any material legal proceedings.

# FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2011

FEDERAL GRANTOR/		Federal		
Pass Through Grantor	Grant	CFDA		
Program Title	Year	Number	Receipts	Disbursements
U.S. DEPARTMENT OF AGRICULTURE				
Passed Through Ohio Department of Education: Child Nutrition Cluster:				
Non-Cash Assistance (Food Distribution):				
National School Lunch Program	2011	10.555	\$ 22,307	\$ 22,307
Cash Assistance:	2011	10.000	Ψ 22,007	Ψ 22,001
School Breakfast Program	2011	10.553	83,446	83,446
National School Lunch Program	2011	10.555	157,777	157,777
Cash Assistance Subtotal			241,223	241,223
Total Child Nutrition Cluster			263,530	263,530
Total U.S. Department of Agriculture			263,530	263,530
U.S. DEPARTMENT OF EDUCATION				
Direct from the Federal Government:	2010	04 4044	22 540	22.200
Safe and Drug-Free Schools and Communities - National Programs	2010	84.184A	23,519	23,280
Elementary and Secondary School Counseling Program	2009	81.215E		2,045
Elementary and Secondary School Counseling Frogram	2010	01.213L	216,645	218,029
	2011		22,470	22,470
Total Elementary and Secondary School Counseling Program	2011		239,115	242,544
rotal Elementally and elementally elementally elementally and			200,	,
Passed Through Ohio Department of Education:				
Title 1 Cluster:				
Title 1 Grants to Local Educational Agencies	2010	84.010		17,076
	2011		282,609	279,414
Total Title 1 Grants to Local Educational Agencies			282,609	296,490
ARRA - Title 1 Grants to Local Educational Agencies	2010	84.389		282
Total ADDA Title 4 Counts to Level 5 directional Associat	2011		51,811	67,331
Total ARRA - Title 1 Grants to Local Educational Agencies			51,811	67,613
Total Title 1 Cluster			334,420	364,103
Total Title T Gluster			334,420	304,103
Special Education Cluster:				
Special Education - Grants to States	2010	84.027		7,836
·	2011		169,739	164,696
Total Special Education - Grants to States			169,739	172,532
ARRA - Special Education - Grants to States	2010	84.391		414
	2011		27,359	37,770
Total ARRA - Special Education - Grants to States			27,359	38,184
Total Consider Education Objects			407.000	040.740
Total Special Education Cluster			197,098	210,716
Safe and Drug-Free Schools and Communities - State Grants	2010	84.186	381	367
Sale and Stag 1 100 Schools and Communities State Grants	2010	0-7. T00	1,240	1,963
Total Safe and Drug-Free Schools and Communities - State Grants			1,621	2,330
•			,	,
Twenty-First Century Community Learning Centers	2011	84.287	323,879	323,171

# FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (Continued)

FEDERAL GRANTOR/ Pass Through Grantor Program Title	Grant Year	Federal CFDA Number	Receipts	Disbursements
U.S. DEPARTMENT OF EDUCATION (Continued)  Passed Through Ohio Department of Education (Continued)				
Education Technology State Grants	2010 2011	84.318	\$ 161 1,301	\$ 1,767
Total Education Technology State Grants			1,462	1,767 1,767
Rural Education	2010 2011	84.358	19,323	5,431 20,716
Total Rural Education			19,323	26,147
Improving Teacher Quality State Grants	2010 2011	84.367	71,084	5,332 64,033
Total Improving Teacher Quality State Grants	2011		71,084	69,365
School Improvement Grants	2010	84.377		828
ARRA - State Fiscal Stabilization Fund - Education State Grants	2010	84.394		4,024
Total ARRA - State Fiscal Stabilization Fund - Education State Grants	2011		341,181 341,181	314,450 318,474
ARRA - State Fiscal Stabilization Fund - Race-to-the-Top Incentive Grants	2011	84.395	27,344	35,148
Total U.S. Department of Education			1,580,046	1,617,873
Total Federal Awards Receipts and Expenditures			\$ 1,843,576	\$ 1,881,403

The Notes to the Federal Awards Receipts and Expenditures Schedule is an integral part of the Schedule.

# NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2011

# **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the School District's federal award programs' receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

## **NOTE B – CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

## NOTE C - FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at fair value. The School District allocated donated food commodities to the respective program that benefited from the use of those donated food commodities.

This page intentionally left blank.

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Southern Local School District Meigs County 920 Elm Street Racine, Ohio 45771

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Southern Local School District, Meigs County, Ohio (the School District), as of and for the year ended June 30, 2011, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 17, 2012, wherein we noted the School District has adopted Governmental Accounting Standards Board Statement No. 54. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the School District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the School District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Southern Local School District
Meigs County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain matters not requiring inclusion in this report that we reported to the School District's management in a separate letter dated February 17, 2012.

We intend this report solely for the information and use of management, the Board of Education, federal awarding agencies and pass-through entities, and others within the School District. We intend it for no one other than these specified parties.

**Dave Yost** Auditor of State

February 17, 2012

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Southern Local School District Meigs County 920 Elm Street Racine, Ohio 45771

To the Board of Education:

# Compliance

We have audited the compliance of the Southern Local School District, Meigs County, Ohio (the School District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the School District's major federal programs for the year ended June 30, 2011. The Summary of Auditor's Results section of the accompanying Schedule of Findings identifies the School District's major federal programs. The School District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the School District's compliance based on our audit.

Our compliance audit followed auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' Government Auditing Standards; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. These standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with these requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with these requirements.

In our opinion, the School District, complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2011.

Southern Local School District
Meigs County
Independent Accountants' Report on Compliance with Requirements Applicable
To Each Major Federal Program and on Internal Control Over Compliance in
Accordance with OMB Circular A-133
Page 2

# **Internal Control Over Compliance**

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We also noted matters involving federal compliance or internal control over federal noncompliance not requiring inclusion in this report, that we reported to the School District's Management in separate letter dated February 17, 2012.

We intend this report solely for the information and use of management, the Board of Education, others within the School District, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Dave Yost Auditor of State

February 17, 2012

# SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2011

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under §.510(a)?	No
(d)(1)(vii)	Major Programs (list):	Title I Cluster: CFDA #84.010 and #84.389  Twenty First Century Community Learning Centers: CFDA #84.287  ARRA - State Fiscal Stabilization Fund – Education State Grants:
(.0/4)()	Dellas Theories III Torres A/D Dec	CFDA #84.394
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

# 3. FINDINGS FOR FEDERAL AWARDS

None

# SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 §.315(b) JUNE 30, 2011

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2010-001	2 C.F.R. Part 225, Appendix B Section 8d(5) for failure to pay employer portion of retirement contributions from same funds that paid the related gross payroll.	Yes	



# Dave Yost · Auditor of State

# Independent Accountants' Report on Applying Agreed-Upon Procedures

Southern Local School District Meigs County 920 Elm Street Racine, Ohio 45771

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether Southern Local School District, Meigs County, Ohio (the School District), has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently, we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

 We noted the Board did not amend its anti-harassment policy to include violence within a dating relationship within its definition of harassment, intimidation or bullying by the required date. A revised anti-harassment policy was approved by the Board at its meeting on November 22, 2010 which included the required dating violence language.

Ohio Rev. Code Section 3313.666 required the Board to amend its definition by September 28, 2010.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Dave Yost Auditor of State

February 17, 2012





## SOUTHERN LOCAL SCHOOL DISTRICT

#### **MEIGS COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 8, 2012