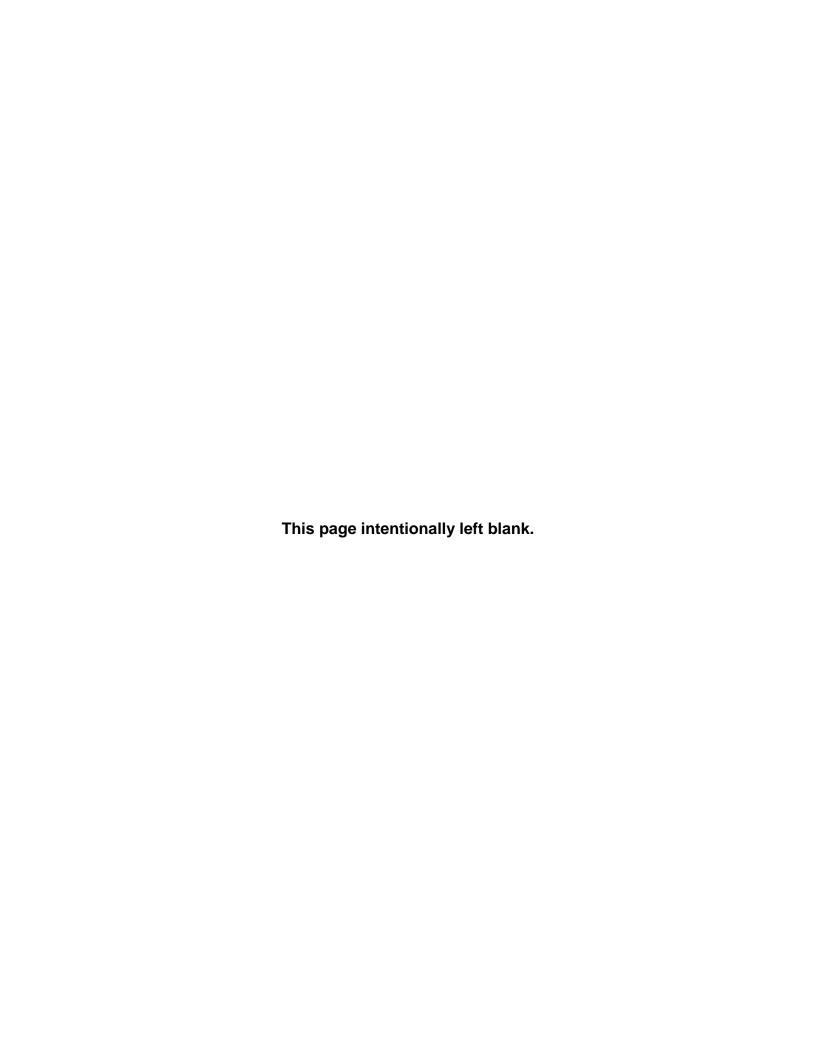




# CITY OF CORTLAND TRUMBULL COUNTY

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#### INDEPENDENT AUDITOR'S REPORT

City of Cortland Trumbull County 400 North High Street Cortland, OH 44410

To the City Council:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cortland, Trumbull County, Ohio (the City), as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Cortland Trumbull County Independent Auditor's Report Page 2

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cortland, Trumbull County, Ohio, as of December 31, 2012, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General Fund, Police Levy Fund, and Fire Levy Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 26, 2013, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

**Dave Yost** Auditor of State

Columbus, Ohio

July 26, 2013

Management's Discussion and Analysis For the Year Ended December 31, 2012 Unaudited

The discussion and analysis of the City of Cortland's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2012. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers are encouraged to consider the information presented here in conjunction with the additional information contained in the financial statements and notes to enhance their understanding of the City's financial performance.

### Financial Highlights

- ➤ During 2012, the City implemented multiple Governmental Accounting Standard Board (GASB) Statements including Statement No. 65, "Items Previously Reported as Assets and Liabilities" which properly classifies certain items that were previously reported as assets and liabilities as deferred outflows and deferred inflows or resources.
- > This is the City of Cortland's ninth publication of financial statements under the GASB 34 reporting model.
- ➤ During 2012, the City received new OPWC and OWDA monies for the North Wellfield Interconnect and water storage tank water projects.
- Overall, governmental activities expenses increased as a result of increases in wages and benefits paid. The City actively pursues grants to offset costs of providing services and to offer new programs to the citizens of Cortland.
- > The City had several additions to capital assets including improvements to roads, curbs and storm sewers and the purchase of vehicles.

#### Using this Annual Financial Report

This discussion and analysis is intended to serve as an introduction to the City of Cortland's basic financial statements. These statements are organized so that readers can understand the City as a financial whole or as an entire operating entity. The statements then proceed to provide an increasing detailed look at specific financial conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City. They provide both an aggregate view of the City's finances in addition to a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

# The City of Cortland as a Whole

Statement of Net Position and the Statement of Activities

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the questions, "How did we do financially during 2012?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by the private sector. The basis for this accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

The government-wide financial statements are designed to provide readers with a broad overview of the City of Cortland's finances, in a manner similar to private sector businesses.

Management's Discussion and Analysis For the Year Ended December 31, 2012 Unaudited

The *statement of net position* presents information on all of the City of Cortland's assets, deferred outflows, liabilities and deferred inflows with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Cortland is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Cortland that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Cortland include general government, security of persons and property, leisure time activities, community environment, transportation and basic utility services. General government activities include those of the City council, the mayor's office, the finance department, the law director and the service director as well as other administrative services. Security of persons and property activities include those of the police and fire department. The leisure time activities include the upkeep and maintenance of the City's park while community environment includes the planning and zoning and public lands and buildings departments. Transportation includes all street construction, maintenance and repair activities and basic utility services include the maintenance and upkeep of all storm sewers located within the City. The business-type activities include water and sewer.

### Reporting the City's Most Significant Funds

**Fund Financial Statements** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Cortland, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Cortland can be divided into two categories: governmental funds and proprietary funds.

**Governmental funds** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements focus on *near-term inflows and outflows of expendable resources*, as well as on balances of expendable resources available at the end of the year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*.

The City of Cortland maintains thirteen individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balances for the general fund, the police levy, the fire levy special revenue funds and the issue II capital projects fund, all of which are considered to be major funds. Data from the other governmental funds are combined into single, aggregated presentation.

Management's Discussion and Analysis For the Year Ended December 31, 2012 Unaudited

The City of Cortland adopts an annual appropriated budget for each of its funds to demonstrate budgetary compliance.

**Proprietary Funds** The City of Cortland's proprietary funds consist of water and sewer. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer operations as they are considered major funds.

**Notes to the Basic Financial Statements** The notes provide additional information that are essential for a full understanding of the data provided in the government-wide and fund financial statements.

### The City as a Whole

As noted earlier, the Statement of Net Position looks at the City as a whole. The following table provides a summary of the City's net assets for 2012 compared to 2011.

**Table 1**Net Position

	Governmental Activities		Business-Type Activities		Total	
	2012	2011	2012	2011	2012	2011
Assets						
Current and Other Assets	\$4,311,653	\$4,501,764	\$1,066,261	\$970,043	\$5,377,914	\$5,471,807
Capital Assets, Net	5,014,927	4,348,240	10,565,116	10,865,943	15,580,043	15,214,183
Total Assets	9,326,580	8,850,004	11,631,377	11,835,986	20,957,957	20,685,990
T : 1.1124:						
Liabilities Current Liabilities	102 626	210 212	27.205	22.501	210.011	251 014
• *** • *** = **** **** ****	183,626	219,313	27,285	32,501	210,911	251,814
Long-Term Liabilities Due Within One Year	57,911	44,821	159,307	145,852	217 210	190,673
Due in More Than One Year	209,738	216,589	2,972,748	3,136,293	217,218 3,182,486	3,352,882
_ ***						
Total Liabilities	451,275	480,723	3,159,340	3,314,646	3,610,615	3,795,369
Deferred Inflows of Resources						
Property Taxes	2,131,151	2,044,476	0	0	2,131,151	2,044,476
Net Position						
Net Investment in						
Capital Assets	5,014,927	4,348,240	7,504,824	7,656,508	12,519,751	12,004,748
Restricted for:						
Capital Projects	303,444	203,444	0	0	303,444	203,444
Police	104,616	114,847	0	0	104,616	114,847
Fire	216,527	391,798	0	0	216,527	391,798
Street Construction,						
Maintenance and Repair	400,437	396,140	0	0	400,437	396,140
Other Purposes	144,211	87,416	0	0	144,211	87,416
Unrestricted	559,992	782,920	967,213	864,832	1,527,205	1,647,752
Total Net Position	\$6,744,154	\$6,324,805	\$8,472,037	\$8,521,340	\$15,216,191	\$14,846,145

Management's Discussion and Analysis For the Year Ended December 31, 2012 Unaudited

For the City, total net position for governmental activities increased. A major component of the City's assets is capital assets. For 2012, the City's net capital assets increased due to a number of governmental infrastructure projects completed during the year as well as vehicle additions. This is a reflection of the commitment of the City to undertake major capital projects to protect the health and safety of its residents.

Total net position for business-type activities showed a decrease that can be directly attributed to the increase in long-term debt due to additional OPWC and OWDA funding along with continued depreciation on capital assets.

The City of Cortland was able to report positive balances for combined net position as well as for the separate governmental and business-type activities.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for the year. The following table provides a summary of the City's changes in net position for 2012 compared to 2011.

Table 2Change in Net Position

	Governmental Activities		Business-Type Activities		Totals	
	2012	2011	2012	2011	2012	2011
Revenues						
Program Revenues						
Charges for Services	\$445,199	\$469,500	\$1,532,402	\$1,422,915	\$1,977,601	\$1,892,415
Operating Grants	773,102	754,641	0	0	773,102	754,641
Capital Grants	723,017	277,120	0	0	723,017	277,120
Total Program Revenues	1,941,318	1,501,261	1,532,402	1,422,915	3,473,720	2,924,176
General Revenues						
Property Taxes	2,049,753	2,091,821	0	0	2,049,753	2,091,821
Grants and Entitlements	305,508	363,656	0	0	305,508	363,656
Investment Earnings	8,913	16,157	0	0	8,913	16,157
Gain on Sale						
of Capital Assets	999	7,005	0	9,402	999	16,407
Other	21,468	42,222	59,522	25,245	80,990	67,467
Total General Revenues	2,386,641	2,520,861	59,522	34,647	2,446,163	2,555,508
Total Revenues	\$4,327,959	\$4,022,122	\$1,591,924	\$1,457,562	\$5,919,883	\$5,479,684

Management's Discussion and Analysis For the Year Ended December 31, 2012 Unaudited

Table 2
Change in Net Position (continued)

	Governmental		Busines	Business-Type		
	Activ	rities	Activ	rities	Totals	
	2012	2011	2012	2011	2012	2011
Program Expenses						
General Government	\$617,218	\$521,348	\$0	\$0	\$617,218	\$521,348
Security of Persons						
and Property	2,339,690	2,413,027	0	0	2,339,690	2,413,027
Public Health and Welfare	44	30	0	0	44	30
Leisure Time Activities	54,466	62,738	0	0	54,466	62,738
Community Environment	118,348	41,816	0	0	118,348	41,816
Transportation	558,263	707,133	0	0	558,263	707,133
Basic Utility Services	220,581	0	0	0	220,581	0
Water	0	0	672,683	739,565	672,683	739,565
Sewer	0	0	968,544	1,179,866	968,544	1,179,866
Total Program Expenses	3,908,610	3,746,092	1,641,227	1,919,431	5,549,837	5,665,523
Increase (Decrease) in Net Position	419,349	276,030	(49,303)	(461,869)	370,046	(185,839)
Net Position Beginning of Year	6,324,805	6,048,775	8,521,340	8,983,209	14,846,145	15,031,984
Net Position End of Year	\$6,744,154	\$6,324,805	\$8,472,037	\$8,521,340	\$15,216,191	\$14,846,145

### **Governmental Activities**

For governmental activities, there was an increase in revenues. This was mostly due to the increase in program revenues for 2012 in operating and capital grants. The City's overall general revenues saw a slight decrease due primarily to a decrease in property taxes and grants not restricted. Property tax collections are the largest source of revenue for governmental activities. The City collects 2.5 mills of inside millage and 16.66 mills of outside millage. The outside millage is generated from a 1.9 mill general fund operating levy which was renewed for 5 years at the November 8, 2011 general election, an 8 mill police levy which is continuous and a 6.76 fire levy which is also continuous. The City is constantly reviewing its fee structure to insure that all fees constitute a fair charge for the cost of providing government services.

A review of table 2 also shows that program expenses decreased from 2011 levels. The increase in governmental expenses can be contributed to the non-capitalization of work performed out of basic utility services. Business-type expenses decreased from careful spending to ensure positive net position.

Overall, the largest expenses for the City are in the security of persons and property program which are the police and fire departments. The Cortland City Police Department is a full-service law enforcement agency consisting of 9 full-time, 5 part-time, and 4 reserve police officers. The department offers 24-hour patrol and citizen complaint response, as well as providing additional services such as vacation checks, business and citizen programs, fingerprinting, etc. The Cortland City Fire Department currently operates out of one station house. The department responds to nearly 900 emergencies each year. The department is staffed by 10 full-time and 20 part-time employees. The full time daily staff of six IAFF firefighter / Paramedics is supplemented by part time and volunteer crews.

General government expenses consist of administration and support service personnel within the City. The increase in this expense from the prior year was the result of raises and increases to benefits paid.

Management's Discussion and Analysis For the Year Ended December 31, 2012 Unaudited

Another major expense is transportation. The City uses a combination of the State license and gasoline excise taxes to fund a ten person service department.

Table 3 presents a summary for governmental activities, the total cost of services and the net cost of providing these services.

**Table 3**Cost of Services

	Governmental Activities					
	Total Cost	Total Cost	Net Cost	Net Cost		
	of Services	of Services	of Services	of Services		
	2012	2011	2012	2011		
General Government	\$617,218	\$521,348	(\$513,530)	(\$415,616)		
Security of Persons and Property	2,339,690	2,413,027	(1,778,092)	(1,709,727)		
Public Health and Welfare	44	30	568	20		
Leisure Time Activities	54,466	62,738	126,240	(57,534)		
Community Environment	118,348	41,816	11,748	(35,634)		
Transportation	558,263	707,133	371,310	(57,720)		
Basic Utility Services	220,581	0	(185,536)	31,380		
Total	\$3,908,610	\$3,746,092	(\$1,967,292)	(\$2,244,831)		

## **Business-Type Activities**

Business-type activities include the City's water and sewer operations. In 2012, charges for services continued to be the major revenue source for business-type activities and they increased from the prior year. Expenses decreased due to a decrease in contractual service expenses as spending was closely monitored to ensure positive net position.

#### Governmental Funds

A review of the City's governmental funds provides information on near-term flows and balances of expendable resources and serves as a useful measure of a government's net resources. Governmental fund information can be found beginning on page 16 and is accounted for using the modified accrual basis of accounting.

The City's major governmental funds are the general fund, police levy, fire levy special revenue funds and the issue II capital projects fund. The general fund saw a decrease in fund balance due to a decrease in intergovernmental revenues from the reduction of State funding. The police levy and fire levy special revenue funds both saw decreases in fund balance. The decrease in the fire levy special revenue fund can be attributed to the decrease in property tax collections during the year along with an increase in expenditures from the City needing to provide needed services. Expenditures continued to outpace revenues in the police levy.

### General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general

Management's Discussion and Analysis For the Year Ended December 31, 2012 Unaudited

fund. During the course of 2012, the City amended its general fund budget on various occasions. All recommendations for budget changes are presented to the Finance Committee of Council before going to City Council for legislative action to approve the change. Budgetary changes normally consist of requests for capital expenditures as the City of Cortland operates with a legal level of control at the fund level for all funds other than the general fund. The control level of the general fund is by department within the fund. This allows the City to make small interdepartmental budget modifications within departments. The general fund supports many major activities that include parks and storm sewers, in addition to being the funding source for legislative and administrative activities. The general fund is monitored closely with regard to revenues and related expenditures.

There was a slight decrease in revenues from the final budget to actual, but overall projections were accurate. The City was very aware of the revenue stream during the year and updated their certificate of estimated resources with the County several times during the course of 2012. There was also a large decrease in actual expenditures made compared to the final budget. This was due to restricting spending as much as possible in the City's efforts to maintain a positive fund balance.

### Capital Assets and Debt Administration

Capital Assets

Table 4 shows 2012 balances of capital assets as compared to 2011.

**Table 4**Capital Assets at December 31
(Net of Accumulated Depreciation)

	Governmental Activities		Business-Type Activities		Total	
	2012	2011	2012	2011	2012	2011
Land	\$17,576	\$17,576	\$45,087	\$45,087	\$62,663	\$62,663
Construction in Progress	0	0	411,335	389,315	411,335	389,315
<b>Buildings and Improvements</b>	364,355	380,753	0	0	364,355	380,753
Furniture, Fixtures						
and Equipment	186,001	200,265	68,753	41,353	254,754	241,618
Vehicles	324,135	374,817	158,104	185,053	482,239	559,870
Infrastructure	4,122,860	3,374,829	9,881,837	10,205,135	14,004,697	13,579,964
Total Capital Assets	\$5,014,927	\$4,348,240	\$10,565,116	\$10,865,943	\$15,580,043	\$15,214,183

For 2012, the primary additions for governmental activities included a new police cruiser and additions to infrastructure included improvements to roads, new storm sewers, curbs and sidewalks. The City disposed of a police cruiser.

The primary addition for the business-type activities was equipment purchased for meter reading systems. The New Wellfield water project was also continued during 2012.

Additional information concerning the City's capital assets can be found in Note 12 to the basic financial statements.

Management's Discussion and Analysis For the Year Ended December 31, 2012 Unaudited

#### Debt

Table 5 summarizes the City's long-term obligations outstanding.

 Table 5

 Outstanding Long-term Obligations at Year End

	Governmental Activities			Business-Type Activities		Total	
	2012	2011	2012	2011	2012	2011	
OPWC Loans	\$0	\$0	\$1,894,412	\$2,021,642	\$1,894,412	\$2,021,642	
OWDA Loans	0	0	1,165,880	1,187,793	1,165,880	1,187,793	
Compensated Absences	267,649	261,410	71,763	72,710	339,412	334,120	
Total	\$267,649	\$261,410	\$3,132,055	\$3,282,145	\$3,399,704	\$3,543,555	

The City's long-term obligations consists only of compensated absences, OPWC loans and OWDA loans. All OPWC loans and OWDA loans are business-type debt issued for infrastructure improvement projects, which are repaid using water and sewer revenues. During 2012, the City received additional proceeds on an OPWC loan and an OWDA loan.

Additional information concerning debt issuances can be found in Note 13 to the basic financial statements.

#### **Current Financial Related Activities**

The general fund continues to fund the administrative costs and activities such as parks and storm sewers. Since the City of Cortland does not have an income tax, but relies upon tax levies for the majority of its funding, the flow of revenue has remained fairly constant. These revenues will continue to be closely monitored and reviewed to insure continued financial stability as we go forward.

The two proprietary funds have shown significant differences in the past few years. The water fund needs to begin building capital for major improvements over the next five to ten years. A rate increase was instituted in 2008 to generate additional funding in the water fund which will need additional operating revenue, as well as funding for major projects. The sewer fund has been utilized to study areas of inflow and infiltration, and projects have been completed to replace old and dilapidating sewer lines throughout the City. This program will continue, with money available in the sewer fund.

### **Contacting the City's Finance Department**

This financial report is designed to provide the citizens, taxpayers, creditors, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional information, contact Fran Moyer, Finance Director, City of Cortland, 400 N. High St. Cortland, Ohio 44410. Phone: (330) 637-4263, Fax: (330) 637-4778 or email financedirector@cityofcortland.org.

Statement of Net Position December 31, 2012

	Governmental Activities	Business-Type Activities	Total
Assets			
Equity in Pooled Cash and Cash Equivalents	\$1,445,841	\$769,623	\$2,215,464
Accounts Receivable	78,077	286,132	364,209
Intergovernmental Receivable	475,268	0	475,268
Prepaid Items	28,459	10,506	38,965
Property Taxes Receivable	2,284,008	0	2,284,008
Nondepreciable Capital Assets	17,576	456,422	473,998
Depreciable Capital Assets, Net	4,997,351	10,108,694	15,106,045
Total Assets	9,326,580	11,631,377	20,957,957
Liabilities			
Accounts Payable	360	30	390
Accrued Wages	60,799	10,750	71,549
Intergovernmental Payable	122,467	16,505	138,972
Long-Term Liabilities:			
Due Within One Year	57,911	159,307	217,218
Due In More Than One Year	209,738	2,972,748	3,182,486
Total Liabilities	451,275	3,159,340	3,610,615
<b>Deferred Inflows of Resources</b>			
Property Taxes	2,131,151	0	2,131,151
Net Position			
Net Investment in Capital Assets	5,014,927	7,504,824	12,519,751
Restricted for:			
Capital Projects	303,444	0	303,444
Police	104,616	0	104,616
Fire	216,527	0	216,527
Street Construction, Maintenance and Repair	400,437	0	400,437
Other Purposes	144,211	0	144,211
Unrestricted	559,992	967,213	1,527,205
Total Net Position	\$6,744,154	\$8,472,037	\$15,216,191

Statement of Activities

### For the Year Ended December 31, 2012

		Program Revenues				
	Expenses	Charges for Services	Operating Grants	Capital Grants		
<b>Governmental Activities:</b>						
General Government	\$617,218	\$103,688	\$0	\$0		
Security of Persons and Property	2,339,690	293,681	267,917	0		
Public Health and Welfare	44	612	0	0		
Leisure Time Activities	54,466	2,577	0	178,129		
Community Environment	118,348	9,596	120,500	0		
Transportation	558,263	0	384,685	544,888		
Basic Utility Services	220,581	35,045	0	0		
Total Governmental Activities	3,908,610	445,199	773,102	723,017		
<b>Business-Type Activities:</b>						
Water	672,683	704,091	0	0		
Sewer	968,544	828,311	0	0		
Total Business-Type Activities	1,641,227	1,532,402	0	0		
Total	\$5,549,837	\$1,977,601	\$773,102	\$723,017		

### **General Revenues**

Property Taxes Levied for:

General Purposes

Police Levy

Fire Levy

Grants and Entitlements not Restricted

to Specific Programs

Interest

Gain on Sale of Capital Assets

Other

Total General Revenues

Change in Net Position

Net Position Beginning of Year

Net Position End of Year

Net (Expense) R	Revenue and Changes i	n Net Position
Governmental Activities	Business-Type Activities	Total
(\$513,530)	\$0	(\$513,530)
(1,778,092)	0	(\$313,330) (1,778,092)
568	0	568
126,240	0	126,240
11,748	0	11,748
371,310	0	371,310
(185,536)	0	(185,536)
(1,967,292)	0	(1,967,292)
0	31,408	31,408
0	(140,233)	(140,233)
0	(108,825)	(108,825)
(1,967,292)	(108,825)	(2,076,117)
471,032	0	471,032
813,532	0	813,532
765,189	0	765,189
305,508	0	305,508
8,913	0	8,913
999	0	999
21,468	59,522	80,990
2,386,641	59,522	2,446,163
419,349	(49,303)	370,046
6,324,805	8,521,340	14,846,145
\$6,744,154	\$8,472,037	\$15,216,191

Balance Sheet Governmental Funds December 31, 2012

		Police	Fire
	General	Levy	Levy
Assets		_	
Equity in Pooled Cash and			
Cash Equivalents	\$278,525	\$130,006	\$220,142
Receivables:			
Taxes	492,575	962,428	829,005
Accounts	707	0	77,215
Intergovernmental Receivable	159,144	64,415	60,959
Prepaid Items	10,059	10,506	7,894
Total Assets	\$941,010	\$1,167,355	\$1,195,215
T != 1.994!			
Liabilities Accounts Payable	\$360	\$0	\$0
Accounts Payable Accrued Wages	6,873	20,865	27,559
Intergovernmental Payable	13,633	44,485	59,550
intergovernmentar rayable	13,033	44,463	39,330
Total Liabilities	20,866	65,350	87,109
Deferred Inflows of Resources			
Property Taxes	459,609	898,018	773,524
Unavailable Revenue	137,818	128,825	116,440
Total Deferred Inflows of Resources	597,427	1,026,843	889,964
Fund Balances			
Nonspendable	10,059	10,506	7,894
Restricted	0	64,656	210,248
Committed	0	0	0
Assigned	1,143	0	0
Unassigned	311,515	0	0
Total Fund Balances	322,717	75,162	218,142
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$941,010	\$1,167,355	\$1,195,215
	<i>+,-10</i>	,,	, , - 10

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2012

Other Governmental	Total Governmental	Total Governmental Fund Balances	\$1,454,344
Funds	Funds	Amounts reported for governmental activities in the	
		statement of net position are different because	
\$817,168	\$1,445,841	Capital assets used in governmental activities are not financial	
		resources and therefore are not reported in the funds.	5,014,927
0	2,284,008	•	
155	78,077	Other long-term assets are not available to pay for current-period	
190,750	475,268	expenditures and therefore are reported as unavailable revenue in the fo	unds.
0	28,459	Delinquent Property Taxes 152,857	
		Intergovernmental 389,675	
\$1,008,073	\$4,311,653		
		Total	542,532
			- ,
\$0	\$360	Long-term liabilities, such as compensated absences, are not due	
5,502	60,799	and payable in the current period and are therefore not	
4,799	122,467	reported in the funds.	(267,649)
10,301	183,626	Net Position of Governmental Activities	\$6,744,154
		_	
0	2,131,151		
159,449	542,532		
159,449	2,673,683		
0	28,459		
714,636	989,540		
123,687	123,687		
0	1,143		
0	311,515		
838,323	1,454,344		
\$1,008,073	\$4,311,653		

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2012

		Police	Fire	Issue
	General	Levy	Levy	II
Revenues				
Property Taxes	\$476,429	\$816,942	\$773,838	\$0
Charges for Services	74,210	0	283,905	0
Licenses and Permits	79,267	0	0	0
Fines and Forfeitures	6,095	0	0	0
Intergovernmental	307,585	131,372	124,067	544,888
Interest	7,701	0	0	0
Contributions and Donations	0	0	100	0
Other	6,745	13,892	831	0
Total Revenues	958,032	962,206	1,182,741	544,888
Expenditures				
Current:				
General Government	587,700	0	0	0
Security of Persons and Property	47,813	943,406	1,231,093	0
Public Health Services	0	0	0	0
Leisure Time Activities	14,217	0	0	0
Community Environment	52,948	0	0	0
Transportation	0	0	0	40,164
Basic Utility Services	193,353	0	0	0
Capital Outlay	193,827	21,623	0	504,724
Total Expenditures	1,089,858	965,029	1,231,093	544,888
Excess of Revenues Under Expenditures	(131,826)	(2,823)	(48,352)	0
Other Financing Sources (Uses)				
Sale of Capital Assets	0	999	0	0
Transfers In	0	0	0	0
Transfers Out	(60,000)	0	(100,000)	0
Total Other Financing Sources (Uses)	(60,000)	999	(100,000)	0
Net Change in Fund Balance	(191,826)	(1,824)	(148,352)	0
Fund Balances Beginning of Year	514,543	76,986	366,494	0
Fund Balances End of Year	\$322,717	\$75,162	\$218,142	\$0

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2012

Other	Total	Net Change in Fund Balances - Total Governmental Funds	(\$226,089)	
Governmental	Governmental			
Funds	Funds	Amounts reported for governmental activities in the statement		
		of activities are different because		
\$0	\$2,067,209			
0	358,115	Governmental funds report capital outlays as expenditures. However, in the		
0	79,267	statement of activities, the cost of those assets is allocated over their		
1,722	7,817	estimated useful lives as depreciation expense. This is the amount by		
691,169	1,799,081	which capital outlay exceeded depreciation in the current period.		
1,212	8,913	Capital Asset Additions 1,143,998		
0	100	Depreciation (477,311)		
0	21,468			
		Total	666,687	
694,103	4,341,970			
		Revenues in the statement of activities that do not provide current		
		financial resources are not reported as revenues in the funds.		
		Property Taxes (17,456)		
0	587,700	Intergovernmental 2,446		
14,617	2,236,929			
44	44	Total	(15,010)	
40,249	54,466			
65,400	118,348	Some expenses reported in the statement of activities, such as compensated		
194,056	234,220	absences, do not require the use of current financial resources and		
0	193,353	therefore are not reported as expenditures in governmental funds.	(6,239)	
423,824	1,143,998	-		
		Change in Net Position of Governmental Activities	\$419,349	
738,190	4,569,058	=		
,				
(44,087)	(227,088)			
0	999			
160,000	160,000			
0	(160,000)			
160.000	999			
115,913	(226,089)			
722,410	1,680,433			
\$838,323	\$1,454,344			

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2012

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues					
Property Taxes	\$458,549	\$458,549	\$476,429	\$17,880	
Charges for Services	81,500	81,500	74,341	(7,159)	
Licenses and Permits	82,700	82,700	79,267	(3,433)	
Fines and Forfeitures	5,000	5,000	5,826	826	
Intergovernmental	292,951	292,951	296,208	3,257	
Interest	10,000	10,000	7,833	(2,167)	
Other	25,000	25,000	6,745	(18,255)	
Total Revenues	955,700	955,700	946,649	(9,051)	
Expenditures					
Current:					
General Government	720,628	720,628	604,507	116,121	
Security of Persons and Property	50,000	50,000	47,813	2,187	
Leisure Time Activities	46,000	46,000	14,217	31,783	
Community Environment	72,859	72,859	54,848	18,011	
Basic Utility Services	201,550	201,550	194,496	7,054	
Capital Outlay	265,000	265,000	193,827	71,173	
Total Expenditures	1,356,037	1,356,037	1,109,708	246,329	
Excess of Revenues Under Expenditures	(400,337)	(400,337)	(163,059)	237,278	
Other Financing Sources (Uses)					
Advances In	0	0	40,000	40,000	
Advances Out	(40,000)	(40,000)	(40,000)	0	
Transfers Out	(60,000)	(60,000)	(60,000)	0	
Total Other Financing Sources (Uses)	(100,000)	(100,000)	(60,000)	40,000	
Net Change in Fund Balance	(500,337)	(500,337)	(223,059)	277,278	
Fund Balance Beginning of Year	467,317	467,317	467,317	0	
Prior Year Encumbrances Appropriated	33,020	33,020	33,020	0	
Fund Balance End of Year	\$0	\$0	\$277,278	\$277,278	

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Police Levy Fund For the Year Ended December 31, 2012

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues					
Property Taxes	\$808,377	\$908,377	\$816,942	(\$91,435)	
Intergovernmental	137,000	137,000	131,372	(5,628)	
Other	10,000	10,000	13,892	3,892	
Total Revenues	955,377	1,055,377	962,206	(93,171)	
Expenditures					
Current:					
Security of Persons and Property	1,074,676	1,174,676	952,498	222,178	
Capital Outlay	21,623	21,623	21,623	0	
Total Expenditures	1,096,299	1,196,299	974,121	222,178	
Excess of Revenues Under Expenditures	(140,922)	(140,922)	(11,915)	129,007	
Other Financing Sources (Uses)					
Sale of Capital Assets	0	0	999	999	
Advances In	0	40,000	40,000	0	
Advances Out	0	(40,000)	(40,000)	0	
Total Other Financing Sources (Uses)	0	0	999	0	
Net Change in Fund Balance	(140,922)	(140,922)	(10,916)	129,007	
Fund Balance Beginning of Year	140,922	140,922	140,922	0	
Fund Balance End of Year	\$0	\$0	\$130,006	\$129,007	

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Levy Fund For the Year Ended December 31, 2012

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Property Taxes	\$765,034	\$765,034	\$773,838	\$8,804	
Charges for Services	275,000	275,000	278,412	3,412	
Intergovernmental	130,000	130,000	124,067	(5,933)	
Contributions and Donations	0	0	100	100	
Other	5,000	5,000	831	(4,169)	
Total Revenues	1,175,034	1,175,034	1,177,248	2,214	
Expenditures					
Current:					
Security of Persons and Property	1,451,155	1,451,155	1,233,227	217,928	
Excess of Revenues Under Expenditures	(276,121)	(276,121)	(55,979)	220,142	
Other Financing Uses					
Transfers Out	(100,000)	(100,000)	(100,000)	0	
Net Change in Fund Balance	(376,121)	(376,121)	(155,979)	220,142	
Fund Balance Beginning of Year	376,121	376,121	376,121	0	
Fund Balance End of Year	\$0	\$0	\$220,142	\$220,142	

Statement of Fund Net Position Enterprise Funds December 31, 2012

	Water	Sewer	Total
Assets			
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$647,887	\$121,736	\$769,623
Accounts Receivable	114,580	171,552	286,132
Prepaid Items	5,253	5,253	10,506
Total Current Assets	767,720	298,541	1,066,261
Noncurrent Assets:			
Nondepreciable Capital Assets	455,735	687	456,422
Depreciable Capital Assets, Net	5,197,927	4,910,767	10,108,694
Total Noncurrent Assets	5,653,662	4,911,454	10,565,116
Total Assets	6,421,382	5,209,995	11,631,377
Liabilities			
Current Liabilities:			
Accounts Payable	30	0	30
Accrued Wages	5,338	5,412	10,750
Intergovernmental Payable	8,017	8,488	16,505
Compensated Absences Payable	5,028	5,027	10,055
OPWC Loans Payable	115,359	33,893	149,252
Total Current Liabilities	133,772	52,820	186,592
Long-Term Liabilities:			
Compensated Absences Payable	35,417	26,291	61,708
OPWC Loans Payable	1,707,276	37,884	1,745,160
OWDA Loans Payable	1,165,880	0	1,165,880
Total Long-Term Liabilities	2,908,573	64,175	2,972,748
Total Liabilities	3,042,345	116,995	3,159,340
Net Position			
Net Investment in Capital Assets	2,665,147	4,839,677	7,504,824
Unrestricted	713,890	253,323	967,213
Total Net Position	\$3,379,037	\$5,093,000	\$8,472,037

Statement of Revenues,
Expenses and Changes in Fund Net Position
Enterprise Funds
For the Year Ended December 31, 2012

	Water	Sewer	Total
<b>Operating Revenues</b>			
Charges for Services	\$698,671	\$826,825	\$1,525,496
Tap-In Fees	5,420	1,486	6,906
Other	56,645	2,877	59,522
Total Operating Revenues	760,736	831,188	1,591,924
<b>Operating Expenses</b>			
Personal Services	268,143	280,012	548,155
Materials and Supplies	77,146	58,065	135,211
Contractual Services	122,931	434,708	557,639
Depreciation	166,018	195,759	361,777
Total Operating Expenses	634,238	968,544	1,602,782
Operating Income (Loss)	126,498	(137,356)	(10,858)
Non-Operating Expenses			
Interest and Fiscal Charges	(38,445)	0	(38,445)
Change in Net Position	88,053	(137,356)	(49,303)
Net Position Beginning of Year	3,290,984	5,230,356	8,521,340
Net Position End of Year	\$3,379,037	\$5,093,000	\$8,472,037

Statement of Cash Flows
Enterprise Funds
For the Year Ended December 31, 2012

	Water	Sewer	Total
Increase (Decrease) in Cash and Cash Equivalents			
Cash Flows from Operating Activities			
Cash Received from Customers	\$707,147	\$778,388	\$1,485,535
Tap In Fees	5,420	1,486	6,906
Other Operating Revenues	56,645	2,877	59,522
Cash Payments to Suppliers for Materials and Supplies	(77,605)	(58,543)	(136,148)
Cash Payments for Employee Services and Benefits	(270,416)	(282,965)	(553,381)
Cash Payments for Contractual Services	(123,407)	(435,184)	(558,591)
Net Cash Provided by Operating Activities	297,784	6,059	303,843
Cash Flows from Capital and Related Financing Activities			
Acquisition of Capital Assets	(32,735)	(28,215)	(60,950)
OPWC Loans Issued	22,020	0	22,020
OWDA Loans Issued	23,722	0	23,722
Principal Paid on OPWC Loans	(115,357)	(33,893)	(149,250)
Principal Paid on OWDA Loans	(45,635)	0	(45,635)
Interest Paid on OWDA Loans	(38,445)	0	(38,445)
Net Cash Used for Capital and Related Financing Activities	(186,430)	(62,108)	(248,538)
Net Increase (Decrease) in Cash and Cash Equivalents	111,354	(56,049)	55,305
Cash and Cash Equivalents Beginning of Year	536,533	177,785	714,318
Cash and Cash Equivalents End of Year	\$647,887	\$121,736	\$769,623
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities			
Operating Income (Loss)	\$126,498	(\$137,356)	(\$10,858)
Adjustments:			
Depreciation	166,018	195,759	361,777
(Increase) Decrease in Assets:			
Accounts Receivable	8,476	(48,437)	(39,961)
Prepaid Items	(476)	(476)	(952)
Increase (Decrease) in Liabilities:			
Accounts Payable	(459)	(478)	(937)
Accrued Wages	1,027	805	1,832
Compensated Absences Payable	(308)	(639)	(947)
Intergovernmental Payable	(2,992)	(3,119)	(6,111)
Total Adjustments	171,286	143,415	314,701

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Notes to the Basic Financial Statements For the Year Ended December 31, 2012

### **Note 1 - Reporting Entity**

The City of Cortland (the "City") was incorporated under the laws of the State of Ohio in 1852, and adopted its first charter in 1981. The Charter provides for a Mayor-Council form of government. The Mayor is elected for a four-year term and the seven Council Members are elected at large for four year staggered terms.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Cortland, this includes the agencies and departments that provide the following services: police protection, fire fighting and prevention, street maintenance and repairs, building inspection, water and wastewater treatment. The operation of each of these activities is directly controlled by Council through the budgetary process.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. The City has no component units.

The Lakeview Local School District has been excluded from the reporting entity because the City is not financially accountable for this organization nor does the City approve the budget, the levying of taxes or the issuance of debt for this organization.

The City participates in the Eastgate Regional Council of Governments and the Emergency Management Agency. These are jointly governed organizations and are presented in Note 17 to the basic financial statements.

The City's management believes these financial statements present all activities for which the City is financially accountable.

### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

### **Basis of Presentation**

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

Government-wide Financial Statements The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Indirect costs, which are those that cannot be specifically associated with a service, program, or department have been allocated to major functions in order to present a more accurate and complete picture of the cost of City services. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

### Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The City reports two categories of funds: governmental and proprietary.

Governmental Funds Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

**General Fund** The general fund accounts for and reports all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Police Levy Fund** The police levy special revenue fund is used to account for and report a restricted property tax police operating levy restricted for police equipment and for salaries of the policemen.

*Fire Levy Fund* The fire levy special revenue fund is used to account for and report a restricted property tax fire operating levy restricted for fire equipment and for salaries of firemen.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

*Issue II Fund* The issue II capital projects fund is used to account for and report revenues restricted for the construction of various capital improvements throughout the City.

The other governmental funds of the City account for and report grants and other resources whose use is restricted, committed or assigned to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no internal service funds.

**Enterprise Funds** - Enterprise funds may be used to account for and report any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

**Water Fund** The water fund accounts for and reports the provision of water service to the residents and commercial users located within the City.

**Sewer Fund** The sewer fund accounts for and reports the provisions of sanitary sewer services to the residents and commercial users located within the City.

#### Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

### Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for the proprietary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include property taxes and grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: interest, federal and state grants and subsidies, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fees and fines and forfeitures.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The City does not have any deferred outflows of resources.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2012, but which were levied to finance 2013 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City unavailable revenue includes delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

### Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

During 2012, the City's investments were limited to STAR Ohio. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's net asset value per share which is the price the investment could be sold at December 31, 2012.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2012 amounted to \$7,701 which includes \$6,579 assigned from other City funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are presented on the financial statements as cash equivalents.

### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond December 31, 2012, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services are consumed.

### Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of two thousand five hundred dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

Description	Governmental Activities Estimated Lives	Business Type Activities Estimated Lives
Buildings and Improvements	20 - 50 years	n/a
Furniture, Fixtures and Equipment	5 - 10 years	5 - 10 years
Vehicles	5 - 20 years	5 - 10 years
Infrastructure:		
Roads	10 years	n/a
Storm Sewers	50 years	n/a
Sidewalks	40 years	n/a
Curbs	50 years	n/a
Water and Sewer Lines	n/a	50 years

The City's infrastructure consists of roads, storm sewers, sidewalks, curbs and water and sewer lines and includes infrastructure acquired prior to December 31, 1980.

### **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business type activities columns of the statement of net position, except for any net residual amounts due between governmental and business type activities, which are presented as interfund balances.

### Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination payments and those the City has identified as probable of receiving payment in the future (those employees who will be eligible to receive termination payments within the next five years). The amount is based on accumulated sick leave and employees' wage rates at year end, taking into consideration any limits specified in the City's termination policy. The City records a liability for accumulated unused sick leave for all employees after ten years of service.

### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Capital leases are recognized as a liability on the governmental fund financial statements when due.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed: The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance or resolution, as both are equally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution, as both are equally binding) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned: Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by City Council. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance or by State Statute. State statute authorizes the Finance Director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

*Unassigned:* Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Net position restricted for other purposes include security of persons and property through the police and fire departments and roadwork improvements. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### Internal Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government wide financial statements. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water and sewer services. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. Any revenues and expenses not meeting the definitions of operating are reported as nonoperating.

### Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence.

#### **Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### **Budgetary Process**

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. Council appropriations are made to the department level within the general fund and at the fund level for all other funds. Any budgetary modifications at this level may only be made by resolution of City Council. Authority to further allocate Council appropriations within funds (except the general fund) and within departments within the general fund has been given to the Director of Finance.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original and final appropriations were enacted by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

#### Note 3 – Change in Accounting Principles

For 2012, the City has implemented Governmental Accounting Standard Board (GASB) Statement No. 60, "Accounting and Financial Reporting for Service Concession Arrangements," Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989, FASB and AICPA Pronouncements," Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position," Statement No. 64, "Derivative Instruments: Application of Hedge Accounting Termination Provisions – and amendment of GASB Statement No. 53" Fund Balance Reporting and Governmental Fund Type Definitions," Statement No. 65, "Items Previously Reported as Assets and Liabilities" and Statement No. 66, "Technical Corrections-2012-an amendment of GASB Statements No. 10 and No. 62".

GASB Statement No. 60 improves financial reporting by addressing issues related to service concession arrangements, which are a type of public-private or public-public partnership. The implementation of this statement did not result in any change in the City's financial statements.

GASB Statement No. 62 incorporates into GASB's authoritative literature certain FASB and AICPA pronouncements issued on or before November 30, 1989. The implementation of this statement did not result in any change in the City's financial statements.

GASB Statement No. 63 provides guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in a statement of financial position and related note disclosures. These changes were incorporated in the City's 2012 financial statements; however, there was no effect on beginning net position/fund balance.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

GASB Statement No. 64 clarifies whether an effective hedging relationship continues after the replacement of a swap counterparty or a swap counterparty's credit support provider. This Statement sets forth criteria that establish when the effective hedging relationship continues and hedge accounting should continue to be applied. The implementation of this statement did not result in any change in the City's financial statements.

GASB Statement No. 65 properly classifies certain items that were previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources or recognizes certain items that were previously reported as assets and liabilities as outflows of resources (expenses or expenditures) or inflows of resources (revenues). These changes were incorporated in the City's 2012 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 66 resolves conflicting accounting and financial reporting guidance that could diminish the consistency of financial reporting and thereby enhance the usefulness of the financial reports. The implementation of this statement did not result in any change in the City's financial statements.

#### **Note 4 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

				Nonmajor	
		Police	Fire	Governmental	
Fund Balances	General	Levy	Levy	Funds	Total
Nonspendable					
Prepaids	\$10,059	\$10,506	\$7,894	\$0	\$28,459
Restricted for					
Public Safety	0	64,656	210,248	3,833	278,737
Street Maintenance	0	0	0	352,259	352,259
Community Improvement	0	0	0	55,100	55,100
Capital Improvements	0		0	303,444	303,444
Total Restricted	0	64,656	210,248	714,636	989,540
Committed to					
Capital Improvements	0	0	0	123,687	123,687
Assigned to					
Purchases on Order	1,143	0	0	0	1,143
Unassigned	311,515	0	0	0	311,515
Total Fund Balances	\$322,717	\$75,162	\$218,142	\$838,323	\$1,454,344
			,,		- ,,

#### **Note 5 - Budgetary Basis of Accounting**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law and described above is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balances (Non-GAAP Basis) - Budget and Actual are presented in the basic financial statements for the General Fund and Major

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

Special Revenue funds. The major differences between the budget basis and the GAAP Basis (generally accepted accounting principles) are:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Unrecorded cash represents amounts received and not reported by the City on the operating statements (budget), but reported on the GAAP basis operating statements.
- 5. Budgetary revenues and expenditures of the new customer service fund are classified to the general fund for GAAP reporting.
- 6. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).

The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general and major special revenue funds:

#### Net Change in Fund Balances

	Police	Fire
General	Levy	Levy
(\$191,826)	(\$1,824)	(\$148,352)
(11,257)	0	(5,493)
(230)	0	0
104	0	0
40,000	40,000	0
(18,707)	(9,092)	(2,134)
(40,000)	(40,000)	0
(1,143)	0	0
(\$223,059)	(\$10,916)	(\$155,979)
	(\$191,826) (11,257) (230) 104 40,000 (18,707) (40,000) (1,143)	General         Levy           (\$191,826)         (\$1,824)           (11,257)         0           (230)         0           104         0           40,000         40,000           (18,707)         (9,092)           (40,000)         (40,000)           (1,143)         0

#### **Note 6 - Deposits and Investments**

State statutes classify monies held by the City into these categories.

Active monies are public monies necessary to meet current demands on the treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the finance director by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies held by the City can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement exceeds the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations;
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 25 percent of the interim monies available for investment at any one time.

The City may also invest any monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and
- 3. Obligations of the City.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Deposits**

Custodial Credit Risk Custodial credit risk for deposits is the risk that in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in possession of an outside party. At year end, \$1,200,089 of the City's bank balance of \$2,082,400 was uninsured and uncollateralized. Although the securities were held by the pledging financial institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the Federal Deposit Insurance Corporation.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### **Investments**

At December 31, 2012, the City had an investment with STAR Ohio. The fair value of this investment was \$200,015 and had an average maturity of 55.4 days.

*Credit Risk* STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City has no investment policy that addresses credit risk.

#### **Note 7 - Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2012 for real and public utility property taxes represents collections of 2011 taxes.

2012 real property taxes were levied after October 1, 2012, on the assessed value as of January 1, 2012, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2012 real property taxes are collected in and intended to finance 2013.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2012 public utility property taxes which became a lien December 31, 2011, are levied after October 1, 2012, and are collected in 2013 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2012, was \$19.16 per \$1,000 of assessed value. The assessed values of real and public utility tangible personal property upon which 2012 property tax receipts were based are as follows:

Real Property	\$131,278,190
Public Utility Personal Property	1,900,890
Total	\$133,179,080

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2012, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2012 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

#### **Note 8 - Receivables**

Receivables at December 31, 2012, primarily consisted of taxes, accounts (billings for user charged services including unbilled utility services) and intergovernmental receivables arising from grants, entitlements and shared revenues and interest on investments.

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant. All receivables except property taxes are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

	Amount
Homestead and Rollback	\$162,439
Gasoline Tax	138,750
Estate Tax	65,357
Local Government	56,722
Auto License	52,000
Total	\$475,268

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### **Note 9 - Contingencies**

#### Grants

The City receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2012.

#### Litigation

The City of Cortland is a party to legal proceedings. The City management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

#### Note 10 – Interfund Transfers

The general fund transferred \$60,000 to the parks and recreation capital projects fund and the fire levy special revenue fund transferred \$100,000 to the fire improvement capital projects fund to provide additional resources for current operations.

#### **Note 11 - Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2012, the City contracted with several companies for various types of insurance as follows:

Company	Туре	Coverage
Trident Company	Commercial Automobile	\$1,000,000
	Public Officials Liability	2,000,000
Argonaut Insurance Group	Commercial Property	4,907,232
	Public Employee Dishonesty	25,000
	Forgery	2,500
	Theft, Disappearance and Destruction:	
	Inside the Premises	7,000
	Outside the Premises	7,000
Cincinnati Insurance Company	Bonds - Employees and Officials	25,000
American Alternative Insurance Corporation	General Fire Liability/Rescue	2,000,000

Claims have not exceeded this coverage in any of the past three years and there have been no significant reductions in commercial coverage in any of the past three years.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

**Note 12 - Capital Assets** 

Capital asset activity for the year ended December 31, 2012, was as follows:

	Balance 12/31/11	Additions	Reductions	Balance 12/31/12
Governmental Activities:				
Capital assets not being depreciated				
Land	\$17,576	\$0	\$0	\$17,576
Capital assets being depreciated				
<b>Buildings and Improvements</b>	969,672	0	0	969,672
Furniture, Fixtures and Equipment	712,850	28,350	0	741,200
Vehicles	1,248,067	21,623	(19,524)	1,250,166
Infrastructure:				
Roads	3,163,070	351,208	0	3,514,278
Storm Sewers	1,047,001	314,427	0	1,361,428
Sidewalks	240,184	211,281	0	451,465
Curbs	394,315	217,109	0	611,424
Total capital assets being depreciated	7,775,159	1,143,998	(19,524)	8,899,633
Accumulated depreciation				
<b>Buildings and Improvements</b>	(588,919)	(16,398)	0	(605,317)
Furniture, Fixtures and Equipment	(512,585)	(42,614)	0	(555,199)
Vehicles	(873,250)	(72,305)	19,524	(926,031)
Infrastructure:				
Roads	(1,326,688)	(297,023)	0	(1,623,711)
Storm Sewers	(93,347)	(27,229)	0	(120,576)
Sidewalks	(19,206)	(9,514)	0	(28,720)
Curbs	(30,500)	(12,228)	0	(42,728)
Total accumulated depreciation	(3,444,495)	(477,311) *	19,524	(3,902,282)
Capital assets being depreciated, net	4,330,664	666,687	0	4,997,351
Governmental activities capital assets, net	\$4,348,240	\$666,687	\$0	\$5,014,927

City of Cortland, Ohio
Notes to the Basic Financial Statements For the Year Ended December 31, 2012

	Balance 12/31/11	Additions	Reductions	Balance 12/31/12
Business type Activities:				
Capital assets not being depreciated				
Land	\$45,087	\$0	\$0	\$45,087
Construction in progress	389,315	22,020	0	411,335
Total capital assets not being depreciated	434,402	22,020	0	456,422
Capital assets being depreciated				
Furniture, Fixtures and Equipment	166,001	38,930	0	204,931
Vehicles	291,421	0	0	291,421
Infrastructure:				
Water Lines	7,889,008	0	0	7,889,008
Sewer Lines	9,149,575	0	0	9,149,575
Total capital assets being depreciated	17,496,005	38,930	0	17,534,935
Accumulated depreciation				
Furniture, Fixtures and Equipment	(124,648)	(11,530)	0	(136,178)
Vehicles	(106,368)	(26,949)	0	(133,317)
Infrastructure:				
Water Lines	(2,594,529)	(152,832)	0	(2,747,361)
Sewer Lines	(4,238,919)	(170,466)	0	(4,409,385)
Total accumulated depreciation	(7,064,464)	(361,777)	0	(7,426,241)
Capital assets being depreciated, net	10,431,541	(322,847)	0	10,108,694
Business type Activities capital assets, net	\$10,865,943	(\$300,827)	\$0	\$10,565,116

<sup>\*</sup> Depreciation expense was charged to governmental activities as follows:

General Government	\$45,141
Security of Persons and Property	82,109
Transportation	322,833
Basic Utility Services	27,228
Total	\$477,311

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

**Note 13 - Long-term Obligations** 

The original issuance amounts for the City's long-term obligations are as follows:

		Original	Year of
Debt Issue	Interest Rate	Issue Amount	Maturity
<b>Business-Type Activities</b>			
Ohio Public Works Commission Loans:			
West Main Street - 1994	0%	\$172,749	2014
North High Street - 1998	0%	352,685	2018
South Mecca - 1995	0%	507,071	2015
Southern Waterline - 2007	0%	328,900	2027
North High Street II - 2009	0%	375,193	2031
Willow Park Tank Replacement - 2009	0%	77,595	2031
North Wellfield Interconnect - 2011	0%	242,748	2032
Ohio Water Development Authority Loan:			
Water Storage Tank - 2010	3.20%	1,210,073	2031

Changes in long-term obligations of the City during 2012 were as follows:

	Outstanding			Outstanding	Due Within
	12/31/2011	Additions	Reductions	12/31/2012	One Year
<b>Business Type Activities</b>					
Ohio Public Works Commission Loans					
West Main Street	\$17,275	\$0	\$8,637	\$8,638	\$8,638
North High Street	105,806	0	17,634	88,172	17,635
South Mecca	88,395	0	25,256	63,139	25,255
Southern Waterline	254,898	0	16,445	238,453	16,445
North High Street II	434,520	0	24,140	410,380	24,140
Willow Park Tank Replacement	878,000	0	43,900	834,100	43,900
North Wellfield Interconnect	242,748	22,020	13,238	251,530	13,239
Total OPWC Loans	2,021,642	22,020	149,250	1,894,412	149,252
<b>Ohio Water Development Authority Loan</b>					
Water Storage Tank	1,187,793	23,722	45,635	1,165,880	0
Compensated Absences	72,710	43,874	44,821	71,763	10,055
Total Business Type Activities	\$3,282,145	\$89,616	\$239,706	\$3,132,055	\$159,307
<b>Governmental Type Activities</b>					
Compensated Absences	\$261,410	\$16,079	\$9,840	\$267,649	\$57,911

OPWC loans will be paid from water and sewer enterprise fund user service charges. The OWDA loan will be paid from the water enterprise fund user service charges. Compensated absences will be paid from the general fund, the street construction, maintenance and repair, police levy and fire levy special revenue funds and the water and sewer enterprise funds.

The City's overall legal debt margin was \$13,983,803 at December 31, 2012. Principal and interest requirements to retire long-term obligations outstanding at December 31, 2012, are as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### Business Type Activities

	OPWC Loans
Year	Pincipal
2013	\$149,252
2014	140,613
2015	127,986
2016	115,357
2017	115,359
2018-2022	488,617
2023-2027	480,396
2028-2031	276,832
Total	\$1,894,412

During 2010, the City entered into a contractual agreement for a loan from the Ohio Water Development Authority (OWDA). The proceeds of the loan were used for a water storage tank. The loan will not have an accurate repayment schedule until the loan is finalized and, therefore, is not included in the schedule of future annual debt service requirements. The balance of this loan is \$1,165,880.

#### **Note 14 - Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Employees earn ten to thirty days of vacation per year, depending upon length of service. Earned unused vacation time is paid upon termination of employment. Employees earn sick leave at different rates depending upon length of service and type of employment. Sick leave accrual is continuous, without limit. Upon retirement or death, an employee of the fire department can be paid a maximum of 480 hours of accumulated, unused sick leave. Police department, service department and all other employees are paid at 50 percent, 100 percent and 100 percent respectively, of their accumulated, unused sick leave, with a maximum payment of 60 days.

#### **Note 15 - Defined Benefit Pension Plans**

#### Ohio Public Employees Retirement System

Plan Description – The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for state and local employer units and 18.1 percent of covered payroll for law enforcement and public safety employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 10 percent of covered payroll for members in State and local divisions and 12 percent for law enforcement and public safety members. For the year ended December 31, 2012, members in state and local divisions contributed 10 percent of covered payroll while public safety and law enforcement members contributed 11.5 percent and 12.1 percent, respectively. Effective January 1, 2013, the member contribution rates for public safety and law enforcement increased to 12 percent and 12.6 percent, respectively. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan. For 2012, member and employer contribution rates were consistent across all three plans.

The City's 2012 contribution rate was 14.0 percent, except for those plan members in law enforcement or public safety, for whom the City's contribution was 18.10 percent of covered payroll. The portion of employer contributions used to fund pension benefits is net of post-employment health care benefits. The portion of employer contribution allocated to health care for members in the Traditional Plan was 4.00 percent for 2012. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05 percent for 2012. Employer contribution rates are actuarially determined.

The City's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2012, 2011 and 2010 were \$62,787, \$73,144, and \$53,740, respectively. For 2012, 87.32 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2011 and 2010. Contributions to the Member-Directed Plan for 2012 were \$2,808 made by the City and \$2,006 made by plan members.

#### Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code requires plan members to contribute 10.0 percent of their annual covered salary, while employers are required to contribute 19.5 percent for police officers and 24.0 percent for firefighters.

The OP&F Pension Fund is authorized by the Ohio Revised Code to allocate a portion of the employer contributions to retiree health care benefits. The portion of employer contributions used to fund pension benefits was 12.75 percent of covered payroll for police officers and 17.25 percent of covered payroll for

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

firefighters. The City's contributions to OP&F for police and firefighters pension were \$60,340 and \$92,938 for the year ended December 31, 2012, \$67,926 and \$93,739 for the year ended December 31, 2011, and \$63,303 and \$88,210 for the year ended December 31, 2010, respectively. For 2012, 71.38 percent for police and 71.16 percent for firefighters has been contributed with the balance for both police and firefighters being report as an intergovernmental payable. The full amount has been contributed for 2011 and 2010.

#### **Note 16 - Postemployment Benefits**

#### Ohio Public Employees Retirement System

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment health care plan for qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The plan includes a medical plan, prescription drug program and Medicare Part B premium reimbursement.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The post-employment health care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2012, state and local employers contributed at a rate of 14.0 percent of covered payroll, and public safety and law enforcement employers contributed at 18.10 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code.

Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4.0 percent for 2012. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05 percent for 2012. Effective January 1, 2013, the portion of employer contributions allocated to healthcare was lowered to 1 percent for both plans, as recommended by the OPERS Actuary.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2012, 2011 and 2010 were \$25,115, \$29,257 and \$30,637, respectively. For 2012, 87.32 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2011 and 2010.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contributions toward the health care fund after the end of the transition period.

#### Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined post-employment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available of OP&F's website at <a href="https://www.op-f.org">www.op-f.org</a>.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required by Ohio Revised Code to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24.0 percent of covered payroll for police and fire employers, respectively. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2012, the employer contribution allocated to the

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

health care plan was 6.75 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment health care benefits for police and firefighters were \$31,944 and \$36,367 for the year ended December 31, 2012, \$35,961 and \$36,681 for the year ended December 31, 2011, and \$33,513 and \$34,517 for the year ended December 31, 2010. For 2012, 71.38 percent has been contributed for police and 71.16 percent has been contributed for firefighters with the balance for both police and firefighters being report as an intergovernmental payable. The full amount has been contributed for 2011 and 2010.

#### **Note 17 - Jointly Governed Organizations**

#### Eastgate Regional Council of Governments

The Eastgate Regional Council of Governments (ERCG) is a jointly governed organization that is committed to fostering cooperative regional efforts in the planning, programming and implementation of public sector activities. ERCG has forty-eight participating members. These include representatives from Trumbull County and Mahoning County, township trustees and officials from participating cities and villages. The operation of ERCG is controlled by a general policy board which consists of a representative from each participant. Funding comes from each of the participants. For 2012, the City contributed \$2,486 to the Eastgate Regional Council of Governments. For more information contact John R. Getchey, executive director, at 5121 Mahoning Avenue, Youngstown, Ohio 44515.

#### **Emergency Management Agency**

The Emergency Management Agency is a jointly governed organization among the thirty-four subdivisions located within Trumbull County that was created to ensure that the State, and the citizens residing in it, are prepared to respond to an emergency or disaster and to lead mitigation efforts against the effect of future disasters. The eight members of the advisory board are appointed by the thirty-four member subdivisions. The degree of control exercised by any participating government is limited to its representation on the Board. The Agency adopts its own budget, authorizes expenditures and hires and fires its own staff. Funding comes from each of the participants. For 2012, the City contributed \$1,492 to the Emergency Management Agency. For more information contact Linda Beil, director, at 1453 Youngstown Kingsville Road, Vienna, Ohio 44473.

Notes to the Basic Financial Statements For the Year Ended December 31, 2012

#### **Note 18 – Significant Commitments**

#### **Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

Governmental Funds:		Business-Type Funds:	
General Fund	\$1,143	Water Fund	\$90,503

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Cortland Trumbull County 400 North High Street Cortland, Ohio 44410

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cortland, Trumbull County, (the City) as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated July 26, 2013.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of Cortland Trumbull County Independent Auditor's Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Required By Governmental Auditing Standards

#### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio

July 26, 2013

## CITY OF CORTLAND TRUMBULL COUNTY

## SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2012

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2011-001	Accounting for OPWC and OWDA Monies	No	Partially corrected and will only be placed as a management letter comment.





#### **CITY OF CORTLAND**

#### TRUMBULL COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 10, 2013