



Dave Yost • Auditor of State

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Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT

Fulton County 152 South Fulton Street, Suite 165 Wauseon, Ohio 43567-1712

To the Board of Commissioners:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fulton County, Ohio (the County), as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fulton County, Ohio, as of December 31, 2012, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Motor Vehicle Gas Tax, County Board of Developmental Disabilities, and Emergency Medical Services Advanced and Basic Life Service Funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 3 to the financial statements, during the year ended December 31, 2012, the County adopted the provisions of Governmental Accounting Standards Board Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and No. 65, *Items Previously Reported as Assets and Liabilities.* We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The Schedule of Federal Award Expenditures presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is also not a required part of the financial statements.

The Schedule of Federal Award Expenditures is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 17, 2013, on our consideration of the County's internal control over financial reporting and our tests of its

Fulton County Independent Auditor's Report Page 3

compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Dare Yost

Dave Yost Auditor of State

Columbus, Ohio

September 17, 2013

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MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

The management's discussion and analysis of Fulton County's (the "County") financial performance provides an overall review of the County's financial activities for the year ended December 31, 2012. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the County's financial performance.

Financial Highlights

Key financial highlights for 2012 are as follows:

- The total net position of the County increased \$940,399. Net position of governmental activities increased \$175,386, which represents a 0.23% increase from 2011. Net position of business-type activities increased \$765,013 or 3.17% from 2011.
- General revenues accounted for \$17,793,357 or 51.67% of total governmental activities revenue. Program specific revenues accounted for \$16,645,813 or 48.33% of total governmental activities revenue of \$34,439,170.
- The County had \$34,223,784 in expenses related to governmental activities; \$16,645,813 of these expenses was offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$17,793,357 were adequate to provide for these programs.
- The general fund, the County's largest major fund, had revenues and other financing sources of \$12,691,428 in 2012. The expenditures and other financing uses of the general fund were \$11,543,751 in 2012. The general fund balance increased \$1,147,677 from 2011 to 2012.
- The motor vehicle and gas tax fund, a County major fund, had revenues of \$4,783,165 in 2012. The motor vehicle and gas tax fund had expenditures of \$5,556,332 in 2012. The motor vehicle and gas tax fund balance decreased \$773,167 from 2011 to 2012.
- The county board of developmental disabilities (the "county board of DD") fund, a County major fund, had revenues and other financing sources of \$5,153,627 in 2012. The county board of DD had expenditures of \$7,168,896 in 2012. The county board of DD fund balance decreased \$2,015,269 from 2011 to 2012.
- The emergency medical system advanced and basic ("EMS A&B") life services fund, a County major fund, had revenues of \$2,048,387 in 2012. The EMS advanced and basic life services fund had expenditures of \$2,521,946 in 2012. The EMS A&B life services fund balance decreased \$473,559 from 2011 to 2012.
- The County had two major proprietary funds. The net position for the water fund increased in 2012 by \$755,294 or 4.77%. Net position for the sewer fund increased in 2012 by \$22,297 or 0.36%.
- In the general fund, the actual revenues and other financing sources came in \$483,015 greater than they were originally budgeted and actual expenditures and other financing uses were \$44,634 less than the amount in the original budget. The positive variance in revenue is a result of the County's conservative budgeting process.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

Using this Basic Financial Statements (BFS)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the County as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column. In the case of the County, there are four major governmental funds. The general fund is the largest major fund.

Reporting the County as a Whole

Statement of Net Position and the Statement of Activities

The statement of net position and the statement of activities answer the question, "How did we do financially during 2012?" These statements include all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the County's net position and changes in net position. This change in net position is important because it tells the reader that, for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions and other factors.

In the statement of net position and the statement of activities, the County is divided into two distinct kinds of activities:

Governmental activities - Most of the County's programs and services are reported here including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided.

The statement of net position and statement of activities can be found on pages 18 - 20 of this report.

Reporting the County's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's major governmental funds are the general, motor vehicle and gas tax, board of developmental disabilities (county board of DD), and EMS advanced and basic (EMS A&B) life services funds. The analysis of the County's major governmental and proprietary funds begins on page 11.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental financial statements can be found on pages 21 - 31 of this report.

Proprietary Funds

The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water, sewer, solid waste incinerator and recycling operations. The internal service funds used to accumulate and allocate costs intentionally for mapping services and information technology provided to other departments. The basic proprietary fund financial statements can be found on pages 32 - 35 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statement can be found on page 36 of this report.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 37 - 78 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

Government-Wide Financial Analysis

Recall that the statement of net position provides the perspective of the County as a whole.

The table below provides a summary of the County's net position for 2012 and 2011.

Governmental Activities 2012	Business-type Activities 2012	Governmental Activities 2011	Business-type Activities 2011	2012 Total	2011 Total
\$ 40,344,312 47,160,325	\$ 4,098,884 23,246,161	\$ 43,121,987 44,392,288	\$ 4,179,733 23,865,743	\$ 44,443,196 70,406,486	\$ 47,301,720 68,258,031
87,504,637	27,345,045	87,514,275	28,045,476	114,849,682	115,559,751
2,710,011 1,019,749	3,286,708 144,855	3,107,891 906,742	4,589,202 307,805	5,996,719 1,164,604	7,697,093 1,214,547
3,729,760	3,431,563	4,014,633	4,897,007	7,161,323	8,911,640
7,226,544		7,126,695		7,226,544	7,126,695
45,557,303	20,287,494	42,693,161	19,786,071	65,844,797	62,479,232
22,603,546	-	26,939,079	-	22,603,546	26,939,079
8,387,484	3,625,988	6,740,707	3,362,398	12,013,472	10,103,105
\$ 76,548,333	\$ 23,913,482	\$ 76,372,947	\$ 23,148,469	\$ 100,461,815	\$ 99,521,416

Net Position

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2012, the County's assets exceeded liabilities and deferred inflows by \$100,461,815. This amounts to \$76,548,333 in governmental activities and \$23,913,482 in business-type activities. The County's finances remained strong during 2012.

Capital assets reported on the government-wide statements represent the largest portion of the County's net position. At year-end, capital assets represented 61.31% of total governmental and business-type assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles and infrastructure. The County's net investment in capital assets at December 31, 2012, was \$65,844,797. These capital assets are used to provide services to citizens and are not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

As of December 31, 2012, the County is able to report positive balances in all three categories of net position for the governmental activities and business-type activities.

A portion of the County's net position, \$22,603,546 or 22.50%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$12,013,472 may be used to meet the government's ongoing obligations to citizens and creditors.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

The table below shows the changes in net position for fiscal years 2012 and 2011.

	Change in Net Position					
	Governmental Activities 2012	Business-type Activities 2012	Governmental Activities 2011	Business-type Activities 2011	2012 Total	2011 Total
Revenues:						
Program revenues:						
Charges for services and sales	\$ 6,026,871	\$ 3,379,789	\$ 7,225,544	\$ 3,037,810	\$ 9,406,660	\$ 10,263,354
Operating grants and contributions	9,904,843	-	10,844,209	-	9,904,843	10,844,209
Capital grants and contributions	714,099	1,327,620	847,131	1,321,094	2,041,719	2,168,225
Total program revenues	16,645,813	4,707,409	18,916,884	4,358,904	21,353,222	23,275,788
General revenues:						
Property taxes	6,920,872	-	6,670,833	-	6,920,872	6,670,833
Sales tax	6,989,568	-	7,338,349	-	6,989,568	7,338,349
Unrestricted grants	2,349,996	-	2,790,009	-	2,349,996	2,790,009
Investment earnings	372,362	-	495,498	-	372,362	495,498
Other	1,160,559	59,491	1,300,958	153,729	1,220,050	1,454,687
Total general revenues	17,793,357	59,491	18,595,647	153,729	17,852,848	18,749,376
Total revenues	34,439,170	4,766,900	37,512,531	4,512,633	39,206,070	42,025,164
Expenses:						
Program expenses:						
General government	7,172,018	-	6,736,226	-	7,172,018	6,736,226
Public safety	7,305,279	-	8,327,848	-	7,305,279	8,327,848
Public works	5,557,384	-	5,434,322	-	5,557,384	5,434,322
Health	6,441,908	-	5,900,523	-	6,441,908	5,900,523
Human services	5,184,693	-	4,807,503	-	5,184,693	4,807,503
Economic development	1,691,431	-	1,043,304	-	1,691,431	1,043,304
Other	3,934	-	2,852	-	3,934	2,852
Intergovernmental	828,623	-	904,101	-	828,623	904,101
Interest and fiscal charges	38,514	-	52,950	-	38,514	52,950
Water	-	3,258,418	-	2,836,071	3,258,418	2,836,071
Sewer	-	540,708	-	553,421	540,708	553,421
Solid waste incinerator		242,761		236,460	242,761	236,460
Total expenses	34,223,784	4,041,887	33,209,629	3,625,952	38,265,671	36,835,581
Transfers	(40,000)	40,000				
Change in net position	175,386	765,013	4,302,902	886,681	940,399	5,189,583
Net position at beginning of year	76,372,947	23,148,469	72,070,045	22,261,788	99,521,416	94,331,833
Net position at end of year	<u>\$ 76,548,333</u>	\$ 23,913,482	\$ 76,372,947	\$ 23,148,469	\$ 100,461,815	<u>\$ 99,521,416</u>

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

Governmental Activities

Governmental net position increased by \$175,386 in 2012 from 2011.

General government represents activities related to the governing body as well as activities that directly support County programs. In 2012, general government expenses totaled \$7,172,018, or 20.96% of total governmental expenses. General government programs were supported by \$3,295,501 in direct charges to users and \$8,196 in operating grants and contributions.

The County's largest program was public safety, which primarily supports the operations of the sheriff's department, E-911, emergency medical services, and the EMS advanced & basic life services. The program accounted for \$7,305,279 or 21.35% of total governmental expenses. Public safety programs are primarily supported by revenues from charges to users of services, of \$1,158,724, and operating grants and contributions of \$352,040.

The next largest program is health, which accounted for \$6,441,908 of expenses, or 18.83% of total governmental expenses of the County during 2012. Health programs include the operation of the county board of DD, the senior center and the dog warden and kennel. These expenses were funded in part by \$447,466 in charges to users of services and \$1,522,080 in operating grants and contributions in 2012.

Another significant program is public works, which accounted for \$5,557,384 of expenses, or 16.24% of total governmental expenses of the County during 2012. Public works programs include the office of the County Engineer, which is accounted for in the motor vehicle and gas tax fund. These expenses were funded in part by \$221,721 in charges to users of services, \$4,026,210 in operating grants and contributions, and \$714,099 in capital grants and contributions in 2012.

The final significant program is human services, which accounted for \$5,184,693 of expenses, or 15.15% of total governmental expenses of the County during 2012. Human services programs include the operations of the public assistance, public assistance trust, child support enforcement agency and the children services board. These expenses were funded in part by \$887,066 in charges to users of services and \$3,275,496 in operating grants and contributions in 2012.

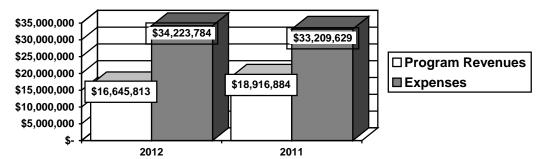
Operating grants and contributions were the largest type of program revenue. The State and federal government contributed revenues of \$9,904,843 in operating grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$3,275,496, or 33.07%, subsidized human services programs, \$4,026,210 or 40.65%, subsidized public works programs, and \$1,522,080, or 15.37%, subsidized health programs. Another type of program revenue is direct charges to users of governmental activities, made up \$6,026,871 or 17.50% of total governmental revenues. These charges for services and sales include fees for charges for services, licenses and permits, and fines and forfeitures related to judicial activities, and rental income.

General revenues totaled \$17,793,357, and amounted to 51.67% of total revenues. These revenues primarily consist of property and sales tax revenue of \$13,910,440, or 78.18% of total general revenues in 2012. Property taxes increased by 3.75% during 2012. Sales tax revenue decreased 4.76% in 2012. The other primary source of general revenues is grants and entitlements not restricted to specific programs which include local government revenue, homestead and rollback and tangible personal property tax reimbursement revenue. Interest earnings decreased during 2012 to \$372,362, or 2.10%, of total general revenues.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2012. That is, it identifies the cost of these services supported by tax revenue and

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

unrestricted State grants and entitlements. Governmental Activities – Program Revenues vs. Total Expenses

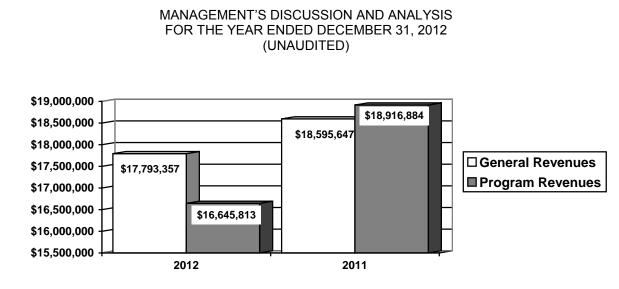


Governmental Activities

	Total Cost of Services 2012	Net Cost of Services 2012	Total Cost of Services 2011	Net Cost of Services 2011
Program expenses:				
General government	\$ 7,172,018	\$ 3,868,321	\$ 6,736,226	\$ 3,642,385
Public safety	7,305,279	5,794,515	8,327,848	5,482,166
Public works	5,557,384	595,354	5,434,322	433,645
Health	6,441,908	4,472,362	5,900,523	3,899,881
Human services	5,184,693	1,022,131	4,807,503	600,859
Economic development and assistance	1,691,431	954,217	1,043,304	(726,094)
Other	3,934	3,934	2,852	2,852
Intergovernmental	828,623	828,623	904,101	904,101
Interest and fiscal charges	38,514	38,514	52,950	52,950
Total	\$ 34,223,784	<u>\$ 17,577,971</u>	\$ 33,209,629	\$ 14,292,745

The dependence upon general revenues for governmental activities is apparent; with 51.37% and 43.04% of expenses supported through taxes and other general revenues during 2012 and 2011, respectively.

Governmental Activities - General and Program Revenues



Business-Type Activities

The water and sewer funds are the County's two major proprietary funds. The business-type activities had revenues of \$4,766,900, expenses of \$4,041,887 and transfers in of \$40,000 for 2012. The net position of these programs increased \$765,013 or 3.31% from 2011. During 2012, these programs received \$1,327,620 in capital grants and contributions.

Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available for spending at year-end.

The County's governmental funds (as reported on the balance sheet on pages 21-22) reported a combined fund balance of \$28,165,496, which is \$2,769,040 less than last year's total of \$30,934,536. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2012 for all major and non-major governmental funds.

	Fund Balance December 31, 2012		 Ind Balance Imber 31, 2011	Increase (Decrease)	
Major funds:					
General	\$	7,792,655	\$ 6,644,978	\$	1,147,677
Motor vehicle and gas tax		2,769,149	3,542,316		(773,167)
County board of DD		4,724,216	6,739,485		(2,015,269)
EMS A & B life services		3,719,689	4,193,248		(473,559)
Other nonmajor governmental funds		9,159,787	 9,814,509		(654,722)
Total	\$	28,165,496	\$ 30,934,536	\$	(2,769,040)

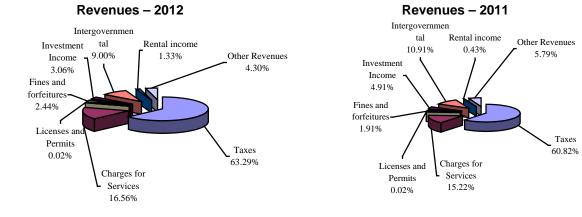
General Fund

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

The general fund is the primary operating fund of the County. During 2012, the County's general fund balance increased \$1,147,677. The table that follows assists in illustrating the revenues of the general fund.

	2012 Amount	2011 Amount	Percentage Change
Povenuesi	Anount	Amount	Onange
Revenues:		• • • • • • • • •	
Taxes	\$ 8,013,297	\$ 7,680,651	4.33 %
Charges for services	2,097,035	1,921,343	9.14 %
Licenses and permits	2,865	2,476	15.71 %
Fines and forfeitures	308,685	241,155	28.00 %
Intergovernmental	1,138,999	1,377,281	(17.30) %
Investment income	387,699	619,542	(37.42) %
Rental income	167,674	53,800	211.66 %
Other	544,225	731,862	(25.64) %
Total	<u>\$ 12,660,479</u>	<u>\$ 12,628,110</u>	0.26 %

Tax revenue represents 63.30% of all general fund revenue. Tax revenue increased by 4.33% from the prior year. This is due to increased sales tax revenue from the recovering economy. Charges for services revenue increased 9.14% from 2011. This is primarily due to an increase in charges received for EMS. The decrease in intergovernmental revenue is due to cuts made by the State of Ohio to the local governmental fund. All other revenue remained comparable to 2011.



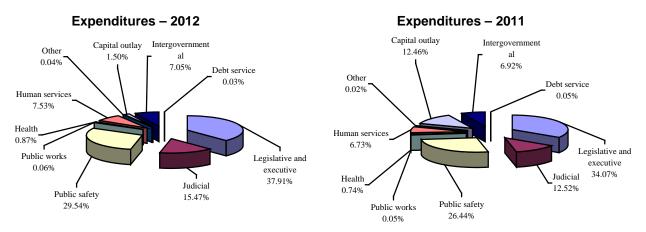
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MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

The table that follows assists in illustrating the expenses of the general fund.

	2012	2011	Percentage
	Amount	Amount	Change
Expenditures			
General government			
Legislative and executive	\$ 4,025,212	\$ 4,016,610	0.21 %
Judicial	1,642,484	1,476,155	11.27 %
Public safety	3,135,844	3,117,547	0.59 %
Public works	6,269	6,299	(0.48) %
Health	91,881	87,502	5.00 %
Human services	799,151	793,302	0.74 %
Other	3,934	2,852	37.94 %
Capital outlay	159,825	1,469,060	(89.12) %
Intergovernmental	748,596	815,793	(8.24) %
Debt service	2,939	5,964	(50.72) %
Total	<u>\$ 10,616,135</u>	<u>\$ 11,791,084</u>	(9.96) %

Overall general fund expenditures decreased 9.96% from the prior year, which is mainly due to capital outlay expenditures for a new agricultural services building in 2011. Judicial expenditures increased \$166,329. This is primarily due to increases in expenditures for the common pleas court and the public defender during 2012.



Motor Vehicle and Gas Tax Fund

The motor vehicle and gas tax fund, a County major fund, had revenues of \$4,783,165 in 2012. The motor vehicle and gas tax fund had expenditures of \$5,556,332 in 2012. The motor vehicle and gas tax fund balance decreased \$773,167 from 2011 to 2012. The decrease is due to expenditures for public works projects being greater than revenues.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

County Board of Developmental Disabilities (County Board of DD)

The county board of DD, a County major fund, had revenues and other financing sources of \$5,153,627 in 2012. The county board of DD had expenditures of \$7,168,896 in 2012. The county board of DD fund balance decreased \$2,015,269 from 2011 to 2012. The decrease is due to capital outlays for building improvements.

EMS Advanced and Basic Life Services Fund

The EMS A&B life services fund, a County major fund, had revenues of \$2,048,387. The EMS advanced and basic life services fund had expenditures of \$2,521,946. The EMS advanced and basic life services fund balance decreased \$473,559 from 2011 to 2012. This decrease is primarily due to decreasing continuing revenue sources, such as property taxes and charges for services.

Budgeting Highlights – General Fund

The County's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the County's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

In the general fund, actual revenues and other financing sources of \$12,302,977 exceeded original and final budgeted revenues and other financing sources by \$483,015. The increase is due to the County's conservative approach to budgeting. Actual expenditures and other financing uses of \$11,664,966 were \$44,634 less than original budgeted appropriations and \$127,539 less than final budgeted appropriations, respectively.

Proprietary Funds

The County's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, but in more detail.

Capital Assets and Debt Administration

Capital Assets

At the end of 2012, the County had \$70,406,486 (net of accumulated depreciation) invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles, and infrastructure. Of this total, \$47,160,325 was reported in governmental activities and \$23,246,161 was reported in business-type activities, see Note 10 to the basic financial statements for detail.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

The following table shows fiscal 2012 balances compared to 2011:

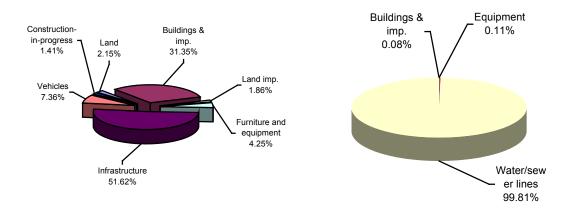
	Governme	ntal Activities	Business-Ty	pe Activities	Total		
	2012	2011	2012	2011	2012	2011	
Land	\$ 1,011,931	\$ 1,011,931	\$-	\$-	\$ 1,011,931	\$ 1,011,931	
Construction-in-progress	665,403	489,830	-	4,918,007	665,403	5,407,837	
Land improvements	876,086	998,034	-	-	876,086	998,034	
Building and improvements	14,786,441	12,984,877	19,090	20,825	14,805,531	13,005,702	
Furniture and equipment	2,003,215	2,078,423	24,726	30,976	2,027,941	2,109,399	
Vehicles	3,471,485	3,178,215	-	-	3,471,485	3,178,215	
Infrastructure	24,345,764	23,650,978	-	-	24,345,764	23,650,978	
Water/sewer lines			23,202,345	18,895,935	23,202,345	18,895,935	
Total	\$ 47,160,325	\$ 44,392,288	\$ 23,246,161	\$ 23,865,743	\$ 70,406,486	\$ 68,258,031	

Capital Assets at December 31 (Net of Depreciation)

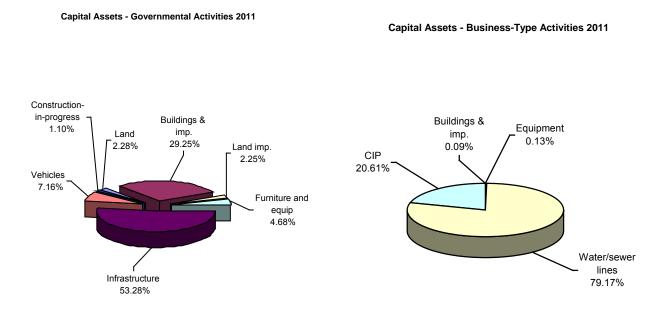
The following graphs show the breakdown of governmental and business-type activities capital assets by category for 2012 and 2011.

Capital Assets - Governmental Activities 2012

Capital Assets - Business-Type Activities 2012



MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)



Debt Administration

The County had the following long-term obligations outstanding at December 31, 2012 and 2011:

	Governmental Activities 2012	Governmental Activities 2011		
OWDA loans Special assessment bonds General obligation notes General obligation bonds Landfill closure/postclosure Capital lease OPWC loans	\$ 28,912 63,481 144,000 505,000 61,153 7,743 946,279	\$ 171,397 93,186 169,137 595,000 276,269 11,955 923,035		
Total long-term obligations	<u>\$ 1,756,568</u>	<u>\$2,239,979</u>		
	Business-Type Activities 2012	Business-Type Activities 2011		
OWDA loans Special assessment bonds Loan payable	\$ 2,697,976	\$		
Total long-term obligations	<u>\$ 3,256,686</u>	<u>\$ 4,557,936</u>		

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 (UNAUDITED)

See Note 13 to the basic financial statements for additional disclosures and detail regarding the County's debt activity.

Economic Factors

The County's Administration considered the impact of various economic factors when establishing the 2012 budget. Despite the uncertainty surrounding the economy, the County continues to carefully monitor its primary sources of revenue—real estate taxes, local sales taxes, local government funds and interest income. In order to stabilize the impact of the fluctuations in these revenue sources, the County continues to pursue economic development and job creation; and adoption of a budget designed to promote long-term fiscal stability. In order to meet the objectives of the 2012 budget, the County emphasized various efforts to continue to contain costs while pursuing new sources of revenue.

The passage of the State budget bill, House Bill 153, in June of 2011 is predicted to have a significant impact on the 2013 County budget. The anticipated cuts in the local government fund and the accelerated phase out of the tangible personal property tax reimbursements will increase the reliance on other general fund revenue sources, such as sales taxes.

The average unemployment rate for Fulton County in 2011 was 7.8%, which reflects a decrease from 2011. Fulton County ranks higher than the state average of 7.2%. Efforts in the area of economic development are predicted to have positive results in 2012 with the addition of jobs in Fulton County. The strongest growth area in 2013 is predicted to be in the area of commercial/retail opportunities, while the manufacturing base is remaining steady. Also, new housing growth is remaining steady in the County. The overall economy of the County is anticipated to improve slowly over the next year.

Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Honorable Brett J. Kolb, Fulton County Auditor, Courthouse, 152 S. Fulton Street, Suite 165, Wauseon, Ohio 43567.

STATEMENT OF NET POSITION DECEMBER 31, 2012

	Governmental Activities	Business-type Activities	Total
Assets:			
Equity in pooled cash and investments	\$ 26,317,173	\$ 2,909,720	\$ 29,226,893
Cash in segregated accounts	58,700	2,121	60,821
Sales taxes.	1,643,147	-	1,643,147
Property taxes	7,258,766	-	7,258,766
Accounts.	447,411	473,925	921,336
Special assessments	473,760	698,683	1,172,443
Accrued interest	75,975	-	75,975
Due from other governments	3,466,177	-	3,466,177
Materials and supplies inventory	298,322	-	298,322
Prepayments	134,644	16,010	150,654
Loans receivable, net	168,662	-	168,662
Internal balance	1,575	(1,575)	-
Land and construction in progress.	1,677,334	-	1,677,334
Depreciable capital assets, net	45,482,991	23,246,161	68,729,152
Total capital assets, net.	47,160,325	23,246,161	70,406,486
Total assets	87,504,637	27,345,045	114,849,682
Liabilities:			
Accounts payable.	387,761	94,609	482,370
Accrued wages and benefits.	441,075	10,761	451,836
Due to other governments	182,285	12,974	195,259
Accrued interest payable	8,628	26,511	35,139
Long-term liabilities:			
Due within one year	921,164	717,359	1,638,523
Due in more than one year.	1,788,847	2,569,349	4,358,196
Total liabilities	3,729,760	3,431,563	7,161,323
Deferred inflows of resources:			
Property taxes levied for the next fiscal year	7,226,544		7,226,544
Total liabilities and deferred inflows of resources.	10,956,304	3,431,563	14,387,867
Net position:			
Net investment in capital assets.	45,557,303	20,287,494	65,844,797
Restricted for:			
Debt service	43,042	-	43,042
Capital projects	909,438	-	909,438
Real estate assessment.	758,718	-	758,718
Public safety programs	5,521,480	-	5,521,480
Public works.	4,124,042	-	4,124,042
Health programs	6,020,997	-	6,020,997
County court special projects	587,687	-	587,687
Human services programs	2,717,250	-	2,717,250
Economic development programs	756,692	-	756,692
County court computer services	354,838	-	354,838
Other purposes.	809,362	-	809,362
	8,387,484	3,625,988	12,013,472
Total net position	\$ 76,548,333	\$ 23,913,482	\$ 100,461,815

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2012

			harges for		am Revenues ating Grants	Can	ital Grants
	Expenses			and Contributions			
Governmental activities:	 						
General government:							
Legislative and executive.	\$ 5,210,205	\$	2,010,999	\$	-	\$	-
Judicial	1,961,813		1,284,502		8,196		-
Public safety	7,305,279		1,158,724		352,040		-
Public works	5,557,384		221,721		4,026,210		714,099
Health.	6,441,908		447,466		1,522,080		-
Human services	5,184,693		887,066		3,275,496		-
Economic development and assistance .	1,691,431		16,393		720,821		-
Intergovernmental	828,623		-		-		-
Other	3,934		-		-		-
Interest and fiscal charges	 38,514		-		-		
Total governmental activities	 34,223,784		6,026,871		9,904,843		714,099
Business-type activities:							
Water.	3,258,418		2,872,811		-		1,140,901
Sewer	540,708		316,808		-		186,719
Other business-type activities:							
Solid waste incinerator.	 242,761		190,170		-		-
Total business-type activities	 4,041,887		3,379,789				1,327,620
Totals	\$ 38,265,671	\$	9,406,660	\$	9,904,843	\$	2,041,719

General revenues:

Property taxes levied for: General purposes
Total general revenues
Transfers
Change in net position
Net position at beginning of year
Net positon at end of year

	Net (Expense) Revenue and Changes in Net Position										
Go	overnmental		iges in Net Pos isiness-type		<u> </u>						
	Activities	_,	Activities		Total						
\$	(3,199,206)	\$	-	\$	(3,199,206)						
	(669,115)		-		(669,115)						
	(5,794,515)		-		(5,794,515)						
	(595,354)		-		(595,354)						
	(4,472,362)		-		(4,472,362)						
	(1,022,131)		-		(1,022,131)						
	(954,217)		-		(954,217)						
	(828,623)		-		(828,623)						
	(3,934)		-		(3,934)						
	(38,514)		-		(38,514)						
	(17,577,971)				(17,577,971)						
			755 004		755 004						
	-		755,294		755,294						
	-		(37,181)		(37,181)						
			(52,591)		(52,591)						
	-		665,522		665,522						
	(17,577,971)		665,522		(16,912,449)						
	1,489,469		-		1,489,469						
	2,673,950		-		2,673,950						
	763,416		-		763,416						
	1,279,820		-		1,279,820						
	206,943		-		206,943						
	507,274		-		507,274						
	6,989,568		-		6,989,568						
	2,349,996		-		2,349,996						
	372,362		-		372,362						
	1,160,559		59,491		1,220,050						
	17,793,357		59,491		17,852,848						
	(40,000)		40,000		-						
	175,386		765,013		940,399						
	76,372,947		23,148,469		99,521,416						
\$	76,548,333	\$	23,913,482	\$	100,461,815						

Net (Expense) Revenue	
and Changes in Net Position	

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2012

•	General	Motor Vehicle and Gas Tax	County Board of DD	EMS A & B Life Services
Assets:	• • • • • • • • • •	* • • - • - • •	• • - • - • • - • •	* • • • • • • •
Equity in pooled cash and investments.		\$ 2,050,709	\$ 4,746,719	\$ 3,663,227
Cash in segregated accounts.	58,700	-	-	-
Receivables:	4 005 000	07 754		
Sales taxes	1,605,396	37,751	-	-
	1,582,023	-	2,671,709	1,506,688
Accounts.	166,239	4,499	17,007	188,805
Special assessments	-	-	-	-
	177,000	-	-	-
	75,975	-	-	-
Due from other funds	24,017	-	-	-
Due from other governments.	592,362	1,999,638	297,854	88,163
Advances to other funds	140,473	-	-	-
Materials and supplies inventory.	55,558	185,537	4,865	-
Prepayments	86,922	2,385	6,445	-
Loans receivable, net.	- \$ 10,776,888	<u>-</u> \$ 4,280,519	<u>-</u> \$ 7,744,599	- ¢ 5116002
Total assets	\$ 10,776,888	\$ 4,280,519	\$ 7,744,599	\$ 5,446,883
Liabilities:				
Accounts payable.	\$ 77,402	\$ 33,027	\$ 42,154	\$ 3,300
Accrued wages and benefits payable	163,105		\$ 42,134 86,091	
	20,836	53,540 10,678	80,091	1,824
Compensated absences payable	79,486	17,235	- 33,379	708
Interfund loans payable.	79,400	17,255	55,579	700
Advances from other funds.	-	-	-	-
Due to other funds	- 32,449	- 82	-	-
Total liabilities		114,562	161,624	5,832
	575,270	114,302	101,024	5,052
Deferred inflows of resources:				
Property taxes levied for the next fiscal year.	1,575,000	_	2,659,849	1,500,000
Delinquent property tax revenue not available.	7,023	_	11,860	6,688
Accrued interest not available	15,008	_	-	-
Special assessments revenue not available.	-	_	-	_
Sales tax revenue not available	614,022	_	_	_
Intergovernmental revenue not available	399,902	1,396,808	187,050	88,163
Miscellaneous revenue not available.		-	-	126,511
Total deferred inflows of resources	2,610,955	1,396,808	2,858,759	1,721,362
Total liabilities and deferred inflows of resources.	2,984,233	1,511,370	3,020,383	1,727,194
	,,			, <u>, , -</u>
Fund balances:				
Nonspendable	466,019	187,922	11,310	-
Restricted.	-	2,581,227	4,712,906	3,719,689
Committed	-	-	-	-
Assigned	966,200	-	-	-
Unassigned (deficit)	6,360,436	-	-	-
	-,,			
Total fund balances.	7,792,655	2,769,149	4,724,216	3,719,689
Total liabilities, deferred inflows				
of resources and fund balances	<u>\$ 10,776,888</u>	\$ 4,280,519	\$ 7,744,599	\$ 5,446,883
=				

Funds	Funds
\$ 9,523,708 -	\$ 26,196,586 58,700
_	1,643,147
1,498,346	7,258,766
70,861	447,411
473,760	473,760
-	177,000
-	75,975
122,246	146,263
488,160	3,466,177
23,121	163,594
52,028	297,988
38,892	134,644
168,662	168,662
\$ 12,459,784	\$ 40,708,673
\$ 230,983	\$ 386,866
128,096	432,656
997	32,511
48,562	179,370
177,000	177,000
163,594	163,594
112,066	144,597
861,298	1,516,594
1,491,695	7,226,544
6,651	32,222
-	15,008
473,760	473,760
-	614,022
466,168	2,538,091
425	126,936
2,438,699	11,026,583
3,299,997	12,543,177
90,920	756,171
8,622,001	19,635,823
500,000	500,000
4,937	971,137
(58,071)	6,302,365
	29 165 406
9,159,787	28,165,496

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2012

Total governmental fund balances			\$ 28,165,496
Amounts reported for governmental activities on the statement of net position are different because:			
Capital assets used in governmental activities (excluding internal service fund capital assets) are not financial resources and			47 444 020
therefore are not reported in the funds.			47,144,832
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the fund Sales taxes receivable Property taxes receivable Charges for service receivable Intergovernmental receivable	s. \$	614,022 32,222 126,936 2,538,091	
Special assessments receivable Accrued interest receivable		473,760 15,008	
Total			3,800,039
Internal service funds are used by management to charge the costs of geographic information systems, loss and information technology to individual funds. The assets and liabilities of the internal service funds are included in governmental activities on the statement of net position.			112,512
On the statement of net position interest is accrued on outstanding			
bonds and loans payable, whereas in the governmental funds, interior go	erest		(0,000)
is accrued when due.			(8,628)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.			
Compensated absences		909,350	
OWDA loans		28,912	
Capital lease payable		7,743	
General obligation bonds		505,000	
General obligation notes		144,000	
Special assessment bonds		63,481	
OPWC loans		946,279	
Landfill closure/postclosure Total		61,153	(2,665,918)
			 (2,000,010)
Net position of governmental activities			\$ 76,548,333

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STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2012

	General	Motor Vehicle and Gas Tax	County Board of DD	EMS A & B Life Services
Revenues:	• • • • • • • • •	•	• • • • • • • • •	• • • • • • • • •
Property taxes.	\$ 1,488,513	\$ -	\$ 2,672,259	\$ 1,278,910
Sales taxes.	6,524,784	524,146	-	-
Charges for services.	2,097,035	48,439	142,357	549,866
Licenses and permits	2,865	-	-	-
Fines and forfeitures	308,685	62,877 4,011,626	-	- 215,278
Special assessments	1,138,999	4,011,020	2,163,786	210,270
	387,699	5,675	_	_
Rental income	167,674	5,075		_
Contributions and donations.	4,322	_	9,355	_
Other	539,903	130,402	120,870	4,333
	12,660,479	4,783,165	5,108,627	2,048,387
		.,		
Expenditures:				
Current:				
General government:				
Legislative and executive	4,025,212	-	-	-
Judicial	1,642,484	-	-	-
Public safety	3,135,844	-	-	2,521,946
Public works	6,269	5,340,671	-	-
Health	91,881	-	4,770,247	-
Human services.	799,151	-	-	-
Economic development and assistance	-	-	-	-
Intergovernmental	748,596	-	-	-
Other	3,934	-	-	-
	159,825	113,500	2,398,649	-
Debt service:				
Principal retirement.	2,309	102,161	-	-
Interest and fiscal charges	630	-		-
Total expenditures	10,616,135	5,556,332	7,168,896	2,521,946
Excess (deficiency) of revenues				
over (under) expenditures.	2,044,344	(773,167)	(2,060,269)	(473,559)
	2,044,044	(773,107)	(2,000,209)	(473,559)
Other financing sources (uses):				
	_	_	-	_
Sale of capital assets.	30,949	-	-	-
Transfers in	-	_	45,000	_
Transfers (out).	(927,616)	-	-	-
Total other financing sources (uses)	(896,667)		45,000	
<u> </u>				
Net change in fund balances	1,147,677	(773,167)	(2,015,269)	(473,559)
Fund balances at beginning of year	6,644,978	3,542,316	6,739,485	4,193,248
Fund balances at end of year	\$ 7,792,655	\$ 2,769,149	\$ 4,724,216	\$ 3,719,689
-				

Other Governmenta Funds	Total I Governmental Funds
\$ 1,476,420	. , ,
0.007.400	- 7,048,930
2,207,183	
201,024 163,572	
5,113,181	
380,367	
6.038	
0,000	- 167,674
19,660	
505,893	,
10,073,338	
770,508	
194,638	, ,
1,430,641	
94,332	
1,329,639	
4,200,538	
1,679,361	, ,
	- 748,596
1 640 474	- 3,934
1,649,474	4,321,448
289,230	393,700
42,468	
11,680,829	9 37,544,138
(1,607,491) (2,870,142)
125,405	,
	- 30,949
927,116	
(99,752	
952,769	101,102
(654,722	2) (2,769,040)
9,814,509	30,934,536
\$ 9,159,787	

RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2012

Net change in fund balances - total governmental funds		\$	(2,769,040)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeds depreciation expense in the current period. Capital asset additions Current year depreciation Total	\$ 6,201,382 (3,327,734)		2,873,648
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations decrease net position.	s) is to		(105,438)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Sales taxes Property taxes Intergovernmental revenues Special assessments Investment income Charges for services Total	(59,362) 4,770 11,974 (107,037) (15,301) (69,870)		(234,826)
Proceeds of loans are reported as an other financing source in the governmental funds, however, in the statement of activiti they are not reported as revenues as they increase the liabili on the statement of net position.	ies,		(125,405)
Repayment of bond, loan, note and lease principal is an exper in the governmental funds, but the repayment reduces long- liabilities on the statement of net position.			393,700
Governmental funds report capital outlay expenditures for improvements related to the landfill. However, on the statement of net position, capital outlays decrease the long-t liability for the closure and postclosure cost.	erm		215,116
In the statement of activities, interest is accrued on outstanding bonds and loans, whereas in governmental funds, an interes expenditure is reported when due.	-		4,584
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.			(74,434)
The internal service funds used by management to charge the costs of GIS and IT to individual funds are not reported in the government-wide statement of activities. Governmental expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service funds are allocated among the governmental activities	fund		(2,519)
Change in net position of governmental activities		\$	175,386
		-NITO	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS $^{\mbox{27}}$

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	Budget	ed Amounts		Variance with Final Budget Positive		
	Original	Original Final		(Negative)		
Revenues:	0					
Property taxes.	\$ 1,585,000	\$ 1,585,000	\$ 1,482,853	\$ (102,147)		
Sales taxes	6,000,000	6,000,000	6,515,976	515,976		
Charges for services.	1,763,580	1,763,580	1,815,788	52,208		
Licenses and permits	1,900	1,900	2,840	940		
Fines and forfeitures	249,500	249,500	301,407	51,907		
Intergovernmental.	1,034,462	1,034,462	1,100,345	65,883		
Investment income	576,020	576,020	396,629	(179,391)		
Rental income	36,000	36,000	167,301	131,301		
Contributions and donations.	2,000	2,000	3,405	1,405		
Other	561,500	561,500	485,484	(76,016)		
Total revenues	11,809,962	11,809,962	12,272,028	462,066		
Expenditures:						
Current:						
General government:						
Legislative and executive	4,308,238		4,083,170	183,667		
Judicial	1,617,857		1,542,776	142,497		
Public safety	3,546,782		3,106,740	340,908		
Public works	6,000		5,994	6		
Health	103,978		91,881	152		
Human services.	883,580		804,062	145,479		
Intergovernmental	911,782		762,510	149,743		
Other	211,067		4,334	8,305		
Capital outlay	120,316		158,883	6,320		
Total expenditures	11,709,600	11,537,427	10,560,350	977,077		
Excess of revenues						
over expenditures.	100,362	272,535	1,711,678	1,439,143		
Other financing sources (uses):						
Sale of capital assets.	10,000	10,000	30,949	20.949		
Advances (out)	10,000	(177,000)	(177,000)	20,949		
Transfers (out)	-	(927,616)	(927,616)	-		
Total other financing sources (uses)	10,000		(1,073,667)	20,949		
	10,000	(1,004,010)	(1,070,007)	20,073		
Net change in fund balances	110,362	(822,081)	638,011	1,460,092		
Fund balances at beginning of year	4,057,387	4,057,387	4,057,387	-		
Prior year encumbrances appropriated	138,706		138,706	-		
Fund balance at end of year	\$ 4,306,455		\$ 4,834,104	\$ 1,460,092		
,	, , ,					

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MOTOR VEHICLE AND GAS TAX FOR THE YEAR ENDED DECEMBER 31, 2012

	Budgetec	I Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Sales taxes	\$ 504,000	\$ 504,000	\$ 526,468	\$ 22,468
Charges for services.	80,000	80,000	48,439	(31,561)
Fines and forfeitures	62,600	62,600	62,931	331
Intergovernmental	3,970,000	3,970,000	4,044,259	74,259
Investment income.	4,000	4,000	5,675	1,675
Other	83,400	83,400	130,290	46,890
Total revenues	4,704,000	4,704,000	4,818,062	114,062
Expenditures: Current:				
Public works	4,818,327	6,663,320	5,478,839	1,184,481
Capital outlay	150,000	166,000	161,428	4,572
Principal retirement.	80,000	102,161	102,161	-
Total expenditures	5,048,327	6,931,481	5,742,428	1,189,053
Net change in fund balances	(344,327)	(2,227,481)	(924,366)	1,303,115
Fund balances at beginning of year	2,544,829	2,544,829	2,544,829	-
Prior year encumbrances appropriated	227,417	227,417	227,417	-
Fund balance at end of year	\$ 2,427,919	\$ 544,765	\$ 1,847,880	\$ 1,303,115

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COUNTY BOARD OF DEVELOPMENTAL DISABILITIES FOR THE YEAR ENDED DECEMBER 31, 2012

	Budgeted Amounts						Variance with Final Budget Positive		
	Original		Final		Actual		(Negative)		
Revenues:									
Property taxes	\$	2,640,000	\$	2,640,000	\$	2,661,460	\$	21,460	
Charges for services.		110,000		110,000		134,644		24,644	
Intergovernmental		1,928,634		1,928,634		2,127,926		199,292	
Contributions and donations		1,000		1,000		9,355		8,355	
Other		13,500		13,500		111,742		98,242	
Total revenues		4,693,134		4,693,134		5,045,127		351,993	
Expenditures: Current:									
		5,215,978		5,192,831		4,874,375		318,456	
		995,330		2,498,544		2,405,473		93,071	
		6,211,308		7,691,375		7,279,848		411,527	
		0,211,000	·	1,001,010		1,210,010		,021	
Deficiency of revenues									
under expenditures.	(1,518,174)		(2,998,241)		(2,234,721)		763,520	
Other financing sources:									
Transfers in		45,000		45,000		45,000		-	
Total other financing sources		45,000		45,000		45,000			
Net change in fund balances	(1,473,174)		(2,953,241)		(2,189,721)		763,520	
Fund balances at beginning of year		6,500,976		6,500,976		6,500,976		-	
Prior year encumbrances appropriated		128,408		128,408		128,408		-	
	\$	5,156,210	\$	3,676,143	\$	4,439,663	\$	763,520	
•		<u> </u>		<u> </u>		<u> </u>		<u> </u>	

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EMS ADVANCED AND BASIC LIFE SERVICES FOR THE YEAR ENDED DECEMBER 31, 2012

	I Oric	Amo	unts Final		Actual	Variance with Final Budget Positive (Negative)		
Revenues:								<u> </u>
Property taxes.	\$ 1.5	500,000	\$	1,266,938	\$	1,273,508	\$	6,570
Charges for services.	. ,	610,000		610,000	•	552,615		(57,385)
Intergovernmental.		20,000		120,000		215,278		95,278
Other		1,000		1,000		3,418		2,418
Total revenues	2,2	231,000		1,997,938		2,044,819		46,881
Expenditures: Current:								
Public safety		574,579		2,707,404		2,602,775		104,629
Total expenditures	2,	574,579		2,707,404		2,602,775		104,629
Net change in fund balances	(3	343,579)		(709,466)		(557,956)		151,510
Fund balances at beginning of year	3,5	586,895		3,586,895		3,586,895		-
Prior year encumbrances appropriated	4	72,343		472,343		472,343		-
Fund balance at end of year	\$ 3,7	15,659	\$	3,349,772	\$	3,501,282	\$	151,510

STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2012

		Business-type Activities - Enterprise Funds			
_	Wotor	Sower	Nonmajor Enterprise Funds	Total	Activities - Internal
Assets:	Water	Sewer	Funds	Total	Service Funds
Current assets:					
Equity in pooled cash and investments	\$ 2,349,114 -	\$ 527,495 -	\$ 33,111 2,121	\$ 2,909,720 2,121	\$ 120,587 -
Receivables: Accounts	431,320	37,002	5,603	473,925	
Special assessments	431,320	652,331	5,005	698,683	-
Materials and supplies inventory.	-0,002		_		334
Prepayments	15,706	129	175	16,010	-
Total current assets	2,842,492	1,216,957	41,010	4,100,459	120,921
-	, ,		,		,
Noncurrent assets: Capital assets:					
Depreciable capital assets, net.	17,681,459	5,539,324	25,378	23,246,161	15,493
Total capital assets, net.	17,681,459	5,539,324	25,378	23,246,161	15,493
Total noncurrent assets	17,681,459	5,539,324	25,378	23,246,161	15,493
Total assets	20,523,951	6,756,281	66,388	27,346,620	136,414
Liabilities:					
Current liabilities:					
Accounts payable.	69,611	13,265	11,733	94,609	895
Accrued wages and benefits	3,110	3,110	4,541	10,761	8,419
Due to other funds	905	670	-	1,575	91
Due to other governments	11,052	1,350	572	12,974	2,915
Accrued interest payable	25,275	1,236	-	26,511	-
Compensated absences payable - current.	10,923	10,924	-	21,847	8,317
Special assessment bonds payable	20,455	36,255	-	56,710	-
OWDA loans payable	611,559	12,188	-	623,747	-
Other loans payable	15,055			15,055	
Total current liabilities	767,945	78,998	16,846	863,789	20,637
Long-term liabilities:	4,088	4,087		0 175	2 265
Compensated absences payable Special assessment bonds payable	4,088 31,661	273,314	-	8,175 304,975	3,265
OWDA loans payable	1,887,159	187,070	_	2,074,229	_
Other loans payable	181,970		_	181,970	_
Total long-term liabilities	2,104,878	464,471		2,569,349	3,265
	2,101,010			2,000,010	0,200
Total liabilities	2,872,823	543,469	16,846	3,433,138	23,902
Net position:					
Net investment in capital assets.	15,015,401	5,246,715	25,378	20,287,494	15,493
Unrestricted	2,635,727	966,097	24,164	3,625,988	97,019
Total net position.	\$17,651,128	\$ 6,212,812	\$ 49,542	\$23,913,482	\$ 112,512

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2012

	Business-type Activities - Enterprise Funds				Governmental
_			Nonmajor		Activities -
	14/	0	Enterprise	Tatal	Internal
Operating revenues:	Water	Sewer	Funds	Total	Service Funds
Operating revenues:	т <u>о о</u> го	¢ 0.050	¢	¢ 5 700	¢
		\$ 2,850	\$ -	\$ 5,700	\$ -
Charges for services		313,958	190,170	3,374,089	349,544
Other operating revenues		59,478	13	59,491	-
Total operating revenues.	2,872,811	376,286	190,183	3,439,280	349,544
Operating expenses:					
Personal services	122,525	122,525	52,309	297,359	250,543
Contract services.	2,429,806	215,753	182,157	2,827,716	76,591
Materials and supplies.	34,018	7,718	358	42,094	33,616
Administrative costs.	5,704	5,705	-	11,409	3,612
Depreciation.	481,708	163,952	4,250	649,910	2,673
Other	121,036	5,787	3,687	130,510	280
Total operating expenses.	3,194,797	521,440	242,761	3,958,998	367,315
Operating loss	(321,986)	(145,154)	(52,578)	(519,718)	(17,771)
Nonoperating expenses:					
Interest and fiscal charges	(63,621)	(19,268)	-	(82,889)	-
Total nonoperating expenses.		(19,268)		(82,889)	
· · · · · ·					
Loss before contributions and					
transfers	(385,607)	(164,422)	(52,578)	(602,607)	(17,771)
Transfer in	-	-	40,000	40,000	15,252
Capital contributions	1,140,901	186,719		1,327,620	
Change in net position	755,294	22,297	(12,578)	765,013	(2,519)
Net position at beginning of year	16,895,834	6,190,515	62,120	23,148,469	115,031
Net position at end of year	\$17,651,128	\$ 6,212,812	\$ 49,542	\$23,913,482	\$ 112,512

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2012

	Busin	Governmental			
			Nonmajor Enterprise		Activities - Internal
	Water	Sewer	Funds	Total	Service Funds
Cash flows from operating activities:	• • • • • •	• • • • • •	<u>^</u>	• - - - - - - - - - -	•
Cash received from tap-in fees	\$ 2,850	\$ 2,850	\$ -	\$ 5,700	\$ -
Cash received from charges for services.	2,677,291	310,517	190,718	3,178,526	349,544
Cash received from other operations	-	59,478	8	59,486	-
Cash payments for personal services.	(123,675)	(123,675)	,	(296,882)	(247,471)
Cash payments for contractual services	(2,378,703)	(234,686)	(, , ,	(2,796,652)	(74,863)
Cash payments for materials and supplies	(18,242)	(7,010)	()	(25,610)	(33,556)
Cash payments for administrative costs.	(5,940)	(5,941)		(11,881)	(3,466)
Cash payments for other expenses	(123,109)	(5,436)	(4,337)	(132,882)	(369)
Net cash provided by (used in)					
operating activities	30,472	(3,903)	(46,764)	(20,195)	(10,181)
Cash flows from noncapital financing activities:					
Cash received from special assessments	39,995	71,178	-	111,173	-
Cash received from transfers in	-	-	40,000	40,000	15,252
Not an all some data dike some som ted					
Net cash provided by noncapital	20.005	74 470	40.000	454 470	45.050
financing activities.	39,995	71,178	40,000	151,173	15,252
Cash flows from capital and related					
financing activities:					
Acquisition of capital assets	(225,883)	-	-	(225,883)	(2,500)
Capital contributions.	1,140,901	186,719	-	1,327,620	-
Principal retirement on bonds.	(20,413)	(35,958)	-	(56,371)	-
Principal retirement on loans.	(1,110,997)	(164,210)	-	(1,275,207)	-
Cash received from loan issuance.	30,328	-	-	30,328	-
Interest and fiscal charges	(89,244)	(22,363)		(111,607)	
.					
Net cash used in capital and related	(075 000)	(05.040)		(011 100)	(0,500)
financing activities.	(275,308)	(35,812)		(311,120)	(2,500)
Net increase (decrease) in cash and					
cash equivalents	(204,841)	31,463	(6,764)	(180,142)	2,571
		- ,		(,)	,
Cash and investments at beginning of year	2,553,955	496,032	41,996	3,091,983	118,016
Cash and investments at end of year	\$ 2,349,114	\$ 527,495	\$ 35,232	\$ 2,911,841	\$ 120,587

- - Continued

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2012

	Business-type Activities - Enterprise Funds					Governmental		
	Water		Sewer	N Ei	onmajor nterprise Funds	Total	I	tivities - nternal /ice Funds
Reconciliation of operating loss to net cash provided by (used in) operating activities:								
Operating loss	(321,986)	\$	(145,154)	\$	(52,578)	\$ (519,718)	\$	(17,771)
Adjustments:								
Depreciation.	481,708		163,952		4,250	649,910		2,673
Changes in assets and liabilities:								
Decrease in materials and supplies inventory	-		-		-	-		60
Decrease (increase) in accounts receivable	(192,670)		(3,441)		543	(195,568)		-
Decrease (increase) in prepayments	(14,255)		8		(75)	(14,322)		1,779
Increase (decrease) in accounts payable	69,294		2,212		(1,681)	69,825		4
Increase (decrease) in accrued wages and benefit:	(308)		(308)		3,012	2,396		1,904
Increase (decrease) in intergovernmental payable. Increase (decrease) in compensated	9,482		(20,145)		(235)	(10,898)		24
absences payable.	(622)		(622)		-	(1,244)		1,144
Increase (decrease) in due to other funds.	(171)		(405)		-	 (576)		2
Net cash provided by (used in) operating activities	30,472	\$	(3,903)	\$	(46,764)	\$ (20,195)	\$	(10,181)

At December 31, 2010, the water fund purchased \$185,293 in capital assets on account. At December 31, 2011, the water fund purchased \$10,262 in capital assets on account. These amounts were paid during 2012.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUNDS DECEMBER 31, 2012

	 Agency
Assets:	
Equity in pooled cash	
and investments	\$ 5,935,513
Cash in segregated accounts.	425,257
Receivables:	
Real estate and other taxes.	39,136,479
Due from other governments.	1,585,970
Special assessments.	5,550,475
Deferred special assessments.	 1,263,107
Total assets	\$ 53,896,801
Liabilities:	
Deposits held and due to others.	\$ 6,360,770
Due to other governments.	46,272,924
Deferred loan payments.	 1,263,107
Total liabilities	\$ 53,896,801

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 1 - DESCRIPTION OF THE COUNTY

Fulton County, Ohio (the "County") was created in 1850. The County is governed by a Board of three commissioners elected by the voters of the County. The County Commissioners serve as the taxing authority, the contracting body, and the chief administrators of public services for the County. Other officials elected by the voters of the County that manage various segments of the County's operations are: the county auditor, county treasurer, recorder, clerk of courts, coroner, engineer, prosecuting attorney, sheriff, common pleas court judge, a probate court judge and two county municipal court judges.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the County have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

The most significant of the County's accounting policies are described below.

A. Reporting Entity

The County's reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB statement No. 39 "<u>Determining</u> <u>Whether Certain Organizations are Component Units</u>". The basic financial statements include all funds, agencies, boards, commissions, and component units for which the County and the County Commissioners are "accountable". Accountability as defined in GASB Statement No. 14 was evaluated based on financial accountability, the nature and significance of the potential component unit's (PCU) relationship with the County and whether exclusion would cause the County's basic financial statements to be misleading or incomplete. Among the factors considered were separate legal standing; appointment of a voting majority of the PCU's board; fiscal dependency and whether a benefit or burden relationship exists; imposition of will; and the nature and significance of the PCU's relationship with the County.

Based on the foregoing criteria, the financial activities of the following PCU's have been reflected in the accompanying basic financial statements as:

EXCLUDED POTENTIAL COMPONENT UNITS

As counties are structured in Ohio, the County Auditor and County Treasurer, respectively, serve as fiscal officer and custodian of funds for various agencies, boards, and commissions. As fiscal officer, the County Auditor certifies the availability of cash and appropriations prior to the processing of payments and purchases. As the custodian of all public funds, the County Treasurer invests public monies held on deposit in the County treasury.

In the case of the separate agencies, boards, and commissions listed below the County serves as fiscal agent and custodian, but is not accountable; therefore the operations of the following PCU's have been excluded from the County's BFS, but the funds held on behalf of these PCU's in the County treasury are included in the agency funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Fulton County Board of Health</u> - The five member Board of Health is appointed by the District Advisory Council, which is comprised of township trustee chairmen and clerks and mayors of participating municipalities. The Board of Health adopts its own budget and operates autonomously from the County.

<u>Soil and Water Conservation District</u> - The five members of the District are independently elected officials. They adopt their own budget and operate autonomously from the County.

JOINTLY GOVERNED ORGANIZATIONS

<u>Maumee Valley Planning Organization</u> - The County is a member of the Maumee Valley Planning Organization (MVPO) which is a jointly governed organization between Defiance, Fulton, Henry, Paulding, and Williams Counties and the respective townships and municipalities in each of those counties. The purpose of MVPO is to act as a joint regional planning commission to write and administer Community Development Block Grants and help with housing rehabilitation in the area.

MVPO is governed by a Board consisting of fifteen members. The Board is made up of one County Commissioner from each member county as well as one township representative and one municipal representative for each of the five member counties. The main sources of revenue are fees charged by MVPO to administer Community Development Block Grants and a per capita amount from each county. In 2012, the County paid per capita charges of \$75,689 to MVPO.

<u>Defiance-Fulton-Henry Counties Council</u> - The County is a member of the Defiance-Fulton-Henry Counties Council (Council) which is a jointly governed organization between Defiance, Fulton and Henry Counties. The Council was formed under Ohio Revised Code Section 167.04 as a regional council of governments. The purpose of the Council is to foster cooperation among the three member counties in all areas of service.

The Council is governed by a Board consisting of one representative from each member county's Board of County Commissioners. The Council establishes cooperative programs which benefit member entities. Fulton County obtains employees health, dental and vision coverage through a program established by the Council.

<u>Regional Port Authority of Northwest Ohio</u> - The Regional Port Authority of Northwest Ohio (the "Authority") was created in June 2008 and is a jointly governed organization between Defiance, Henry, Paulding and Fulton Counties. The Authority was established pursuant to Ohio Revised Code Section 4582.21. The purpose of the Authority is to enhance, foster, aid, provide or promote transportation, economic development, housing, recreation, education, governmental operations, culture, research and the creation and preservation of jobs and employment opportunities.

The Authority is governed by a Board consisting of twelve appointed members. Each member county's Board of County Commissioners shall appoint three members. Each respective Board of County Commissioners shall appoint one member of the Board whose initial term expires December 31, 2012, one member of the Board whose initial term expires December 31, 2013 and one member of the Board whose initial term expires December 31, 2014. Upon the expiration of the initial terms, each subsequent member of the Board shall serve a four year term commencing on January 1 of each year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Any county may withdraw from the Authority by resolution of that county's Board of County Commissioners. Upon withdrawal, such county shall not be entitled to any distribution from the Authority and forfeits its rights to receive any funds it contributed to the Authority. The Authority may be dissolved by adoption of a resolution by all member counties' Board of County Commissioners. Upon dissolution and after paying all expenses, costs and debts of the Authority, any real or personal property given to the Authority shall be returned to the county from which it was received, and any balances remaining in the funds of the Authority, and remaining real or personal property of the Authority, shall be distributed to the counties equally.

During 2012, the County made no contributions to the Authority. Financial information of the Authority can be obtained by contacting Jerry J. Arkebauer, Executive Director, 1300 E. 2nd Street, Suite 200, Defiance, Ohio 43512.

JOINT VENTURES WITHOUT EQUITY INTEREST

<u>Corrections Center of Northwest Ohio</u> - The County is a member of Northwest Ohio's Multicounty - Municipal Correctional Center (CCNO), which is a joint venture between Defiance, Fulton, Henry, Lucas and Williams counties and the City of Toledo. The purpose of the CCNO is to provide additional jail space for convicted criminals in the five counties and City of Toledo and to provide a correctional center for the inmates. The CCNO joint venture was created in 1986, construction was finished and occupancy was taken December 31, 1996.

The CCNO is governed by a commission team made up of 18 members. These members consist of one judge, one chief law enforcement officer, and one county commissioner or administrative official from each entity. Sources of revenue include operating costs and capital costs contributed by members and rental revenue. The County does not have explicit, measurable right to the net resources of the CCNO. Total expenditures made by the County to the CCNO in 2012 were \$1,208,897. Complete financial statements for the CCNO can be obtained from the CCNO's administrative office on County Road 24 in Stryker, Ohio.

<u>Regional Planning Commission</u> - The County, along with the townships, villages and cities within Fulton County, is a participant in the joint venture to operate the Fulton County Regional Planning Commission (the "Commission"). The Commission's duties are to make studies, maps, plans, recommendations and reports concerning the physical, environmental, social, economic and governmental characteristics, functions, services, and other aspects of the County.

The entities within the Commission pay an annual assessment to the Commission based on census figures. The County's assessments are a match to the total assessment on the members. The financial statements of the Commission can be reviewed at the Fulton County Courthouse, Wauseon.

<u>Quadco Rehabilitation Center</u> - The County is a participant with Henry, Defiance, and Williams Counties in a joint venture to operate Quadco Rehabilitation Center, Administrative Board (Quadco). Quadco, a nonprofit corporation, provides services and facilities for training physically and mentally disabled persons. Quadco is responsible for contracting with various agencies to obtain funding to operate the organization.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Quadco is governed by an eight member Board composed of two appointees made by each of the four County Boards of Developmental Disabilities (County Boards of DD). This Board in conjunction with the County Boards of DD assesses the need of the adult developmentally disabled residents in each County and sets priorities based on available funds. The County provides subsidies to Quadco based on units of service provided to it. For the year ended December 31, 2012 the County remitted \$21,362 to Quadco to supplement its operations.

The Board operates autonomously from the County and the County has no financial responsibility for the operations of the Board. On dissolution of Quadco, the property and equipment of the corporation would revert back to the four counties. This access to the net resources of the Board has not been explicitly defined, nor is it currently measurable. Complete financial statements for Quadco can be obtained from Quadco's administrative office at 427 N. Fulton Street, Stryker, Ohio.

<u>Four County Solid Waste District</u> - The County is a member of the Four County Solid Waste District (District), which is a joint venture between Fulton, Defiance, Paulding, and Williams counties. The purpose of the District is to make disposal of waste in the four-county area more comprehensive in terms of recycling, incinerating, and landfilling. The District was created in 1989.

The District is governed and operated through a twelve member Board of Directors, comprised of three commissioners from each county. Financial records are maintained by the Williams County Auditor in Bryan, Ohio. The District's sole revenue source is derived from a waste disposal fee for in-district and out-of-district waste.

The County has an ongoing financial interest in the District. The County Commissioners are able to influence the Board of Directors to use the District's surplus resources to undertake special projects of interest of the County's citizens. In the event that a county withdraws from the District, this access to the net resources has not been explicitly defined, nor is it currently measurable. The County has no ongoing financial responsibility for the District. No contributions were made by the County to the District in 2012. Grant monies received by the County from the District are reported in a special revenue fund.

<u>Community Improvement Corporation of Fulton County</u> - The County, along with the townships, villages and cities within Fulton County, is a participant in the joint venture to operate the Community Improvement Corporation (CIC) of Fulton County. The CIC's duties are to advance, encourage and promote the industrial, economic, commercial and civic development of the County and the surrounding territory.

The CIC is governed by a board of twenty-three trustees. Four of these trustees are elected and appointed officials of Fulton County, with the remaining trustees consisting of officials from the various municipalities, townships and villages represented, as well as four at-large members from local businesses which have an interest in economic development. The County's degree of control over the board is limited to its representation on the board.

<u>Northwest Ohio Juvenile Detention, Training, and Rehabilitation District</u> - The County is a participant with Defiance, Henry, and Williams Counties in a joint venture to operate the Northwest Juvenile Detention, Training, and Rehabilitation District (NWOJDD), established to operate both detention and training and rehabilitation facilities for juveniles.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

NWOJDD is governed and operated by a thirteen member board of trustees consisting of three trustees from each county and one at large member. Revenue sources are from member counties and rental revenue. The County has no ongoing financial responsibility for NWOJDD. The County remitted \$226,807 to NWOJDD in 2012.

<u>Four County Board of Alcohol, Drug Addiction and Mental Health Services</u> - The Four County Board of Alcohol, Drug Addiction and Mental Health Services (the "Board") is a joint venture between Fulton, Defiance, Henry, and Williams Counties. The purpose of this board is to provide alcohol, drug addiction, and mental health services to individuals in the four counties.

The Four County Board is governed by a Board consisting of eighteen members. The breakdown is as follows: four members are appointed by the Ohio Director of Alcohol and Drug Addiction Services and by the Ohio Department of Mental Health, three each are appointed by the Defiance and Fulton County Commissioners, and two each are appointed by the Henry and Williams County Commissioners.

The main sources of revenue of the Board are State and federal grants, and a property tax levy covering the entire four county areas. Outside agencies are contracted by the Board to provide services for the Board. The Board operates autonomously from the County and the County has no financial responsibility for the operations of the Board. The County does have indirect access to the net resources of the Board. In the event the County withdrew from the Board it would be entitled to a share of the state and federal grants that is currently being received by the Board. This access to net resources of the Board has not been explicitly defined, nor is it currently measurable. Complete financial statements for the Board can be obtained from the Board at its offices located at State Route 66 at State Route 34, Archbold, Ohio.

B. Basis of Presentation

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fund Financial Statements - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

C. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows is reported as fund balance. The following are the County's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Motor Vehicle and Gas Tax</u> - This fund accounts for revenues derived from motor vehicle licenses, and gasoline taxes. Expenditures are restricted by State law to County road and bridge repair and maintenance programs.

<u>County Board of Developmental Disabilities (County Board of DD)</u> - This fund accounts for the operation of a school and the costs of administering a workshop for the developmentally disabled. Revenue sources include a countywide property tax levy and federal and State grants.

<u>EMS Advanced and Basic Life Services</u> - This fund accounts for a property tax levy, charges for services and cost of services related to the emergency medical services provided by the County.

Other governmental funds of the County are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

Proprietary Funds - Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The County has presented the following major enterprise funds:

<u>Sewer</u> - This fund accounts for sanitary sewer services provided to individual and commercial users in the majority of the unincorporated areas of the County. The costs of providing these services are financed primarily through user charges.

<u>Water</u> - This fund accounts for revenues and expenses associated with water services provided from the County to individual and commercial users. The costs of providing these services are financed primarily through user charges.

The other enterprise funds of the County are used to account for the solid waste incinerator and recycling activities. These funds are nonmajor funds whose activities have been aggregated and presented in a single column in the BFS.

Internal Service Funds - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service funds primarily account for geographic information systems services provided to various departments of the County and information technology services provided to various departments of the County.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's only fiduciary funds are agency funds. The County's agency funds account for assets held by the County for political subdivisions in which the County acts as fiscal agent and for taxes, State-levied shared revenues, and fines and for forfeitures collected and distributed to other political subdivisions.

D. Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, all deferred outflows, all liabilities and all deferred inflows associated with the operation of the County are included on the statement of net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current deferred outflows, current liabilities and current deferred inflows generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows, liabilities and deferred inflows associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary funds.

Agency funds do not report a measurement focus as they do not report operations.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. Government-wide financial statements are prepared using the full accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds use the full accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the full accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of year end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On a full accrual basis, revenue from sales taxes is recognized in the year in which the sales are made. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from all other nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: sales tax (See Note 7), interest, federal and State grants and subsidies, State-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

Deferred Inflows of Resources and Deferred Outflows of Resources - A deferred inflow of resources is an acquisition of net position by the County that is applicable to a future reporting period. A deferred outflow of resources is a consumption of net position by the County that is applicable to a future reporting period.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Property taxes for which there is an enforceable legal claim as of December 31, 2012, but which were levied to finance year 2013 operations, and other revenues received in advance of the fiscal year for which they were intended to finance, have been recorded as a deferred inflow. Special assessments and sales taxes not received within the available period, grants and entitlements received before the eligibility requirements are met, and delinquent property taxes due at December 31, 2012, are recorded as a deferred inflow in the governmental funds.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as a deferred inflow.

Expense/Expenditures - On the full accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds and the OWDA debt service fund, are required to be budgeted and appropriated. The primary level of budgetary control is at the object level within each department. Budgetary modifications may only be made by resolution of the County Commissioners.

Tax Budget - A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. All funds, except agency funds and the OWDA debt service fund, are legally required to be budgeted. The purpose of the tax budget is to reflect the need for existing (or increased) tax rates.

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized property tax rates and reviews revenue estimates. The County Budget Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official certificate of estimated resources, which states the projected revenue of each fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31. Further amendments may be made during the year if the County Auditor determines that revenue to be collected will be greater than or less than the prior estimates and the County Budget Commission finds the revised estimates to be reasonable. The amounts set forth in the budgetary statements represent estimates from the original and final amended certificate of estimated resources issued during 2012.

Appropriations - A temporary appropriation resolution to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation resolution must be passed by April 1 of each year for the period January 1 to December 31. The appropriation resolution may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources. The County legally adopted several supplemental appropriations during the year. The original budget and all budgetary amendments and supplemental appropriations necessary during 2012 are included in the original and final budget amounts in the budget-to-actual comparisons.

Lapsing of Appropriations - At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is not reappropriated.

G. Cash and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During 2012, investments were limited to federal agency securities, corporate notes, municipal notes, nonnegotiable certificates of deposit and U.S. Government money market mutual funds.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposit are reported at cost.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2012 amounted to \$387,699 which includes \$326,208 assigned from other County funds.

The County has segregated bank accounts for monies held separately from the County's central bank account. These depository accounts are presented on the basic financial statements as "cash in segregated accounts" since they are not required to be deposited into the County treasury.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

An analysis of the County's investment account at year end is provided in Note 4.

H. Inventories of Materials and Supplies

On the government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On fund financial statements, reported material and supplies inventory is equally offset by nonspendable balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

I. Capital Assets

Governmental capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of \$2,500. The County's infrastructure consists of roads, bridges, culverts and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated except for land and construction in process. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacements. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Land improvements Buildings and improvements Machinery and equipment Vehicles Sewer lines/water lines Infrastructure	10 - 20 years 20 - 40 years 5 - 20 years 8 - 20 years - 20 - 50 years	20 - 40 years 5 - 20 years 5 years 50 years 20 - 50 years

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Interest is capitalized on proprietary fund capital assets acquired with tax-exempt debt. The County's policy is to capitalize net interest on construction projects until substantial completion of the project. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project from the date of borrowing until completion of the project and the interest earned from temporary investment of the debt proceeds over the same period.

Capitalized interest is amortized on the straight-line method over the estimated useful life of the asset. For 2012, the net interest expense incurred on proprietary fund construction projects was not material.

J. Compensated Absences

Compensated absences of the County consist of vacation leave and sick leave to the extent that payment to the employee for these absences is attributable to services already rendered and is not contingent on a specific event that is outside the control of the County and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated <u>Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at December 31, 2012, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. Sick leave benefits are accrued using the vesting method.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at December 31, 2012, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments.

County employees earn vacation at varying rates ranging from two to five weeks per year. Sick leave is accumulated at the rate of 4.6 hours per 80 hours worked. Vacation and sick leave are accumulated on an hours worked basis. Vacation pay is vested after one year and sick pay upon eligibility for retirement. Accumulated vacation cannot exceed three times the annual accumulation rate for an employee.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the accounts "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

K. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2012, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the governmentwide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, notes, capital leases and long-term loans are recognized as a liability in the fund financial statements when due.

M. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

During the normal course of operations, the County has numerous transactions between funds. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended and are recorded as other financing sources (uses) in governmental funds and as transfers in proprietary funds. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the County are treated similarly when involving other funds of the County.

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "advances to/from other funds" for long-term loans and "interfund loans receivable/payable" for loans expected to be repaid within one year. All other outstanding balances outstanding between funds are reported as "due to/from other funds." These amounts are eliminated in the statement of net position, except for any residual balances outstanding between the governmental activities and business-type activities, which are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the governmental fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Commissioners (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Commissioners.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activities of the proprietary funds. For the County, these revenues are charges for services for the water, sewer, solid waste incinerator, recycling and geographic information systems programs. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund.

P. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, or from grants or outside contributions of resources restricted to capital acquisition and construction. During 2012, the water and sewer funds received \$1,140,901 and \$186,719 in contributions, respectively.

Q. Net Position

Net position represents the difference between assets plus deferred outflows less liabilities and deferred inflows. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. At December 31, 2012, there was no net position restricted by enabling legislation.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence. The County had no extraordinary or special items during 2012.

S. Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For 2012, the County has implemented GASB Statement No. 60, "<u>Accounting and Financial</u> <u>Reporting for Service Concession Arrangements</u>", GASB Statement No. 62, "<u>Codification of</u> <u>Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB</u> <u>and AICPA Pronouncements</u>", GASB Statement No. 63, "<u>Financial Reporting of Deferred</u> <u>Outflows of Resources, Deferred Inflows of Resources, and Net Position</u>", and GASB Statement No. 65, "<u>Items Previously Reported as Assets and Liabilities</u>".

GASB Statement No. 60 addresses issues related to service concession arrangements (SCAs), which are a type of public-private or public-public partnership. An SCA is an arrangement between a transferor (a government) and an operator (governmental or nongovernmental entity) in which (1) the transferor conveys to an operator the right and related obligation to provide services through the use of infrastructure or another public asset (a "facility") in exchange for significant consideration and (2) the operator collects and is compensated by fees from third parties. The implementation of GASB Statement No. 60 did not have an effect on the financial statements of the County.

GASB Statement No. 62 codifies accounting and financial reporting guidance contained in pre-November 30, 1989 FASB and AICPA pronouncements in an effort to codify all sources of GAAP for State and local governments so that they derive from a single source. The implementation of GASB Statement No. 62 did not have an effect on the financial statements of the County.

GASB Statement No. 63 provides financial and reporting guidance for *deferred outflows* of *resources* and *deferred inflows* of *resources* which are financial statement elements that are distinct from assets and liabilities. GASB Statement No. 63 standardizes the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's *net position*. The implementation of GASB Statement No. 63 has changed the presentation of the County's financial statements to incorporate the concepts of net position, deferred outflows of resources and deferred inflows of resources.

GASB Statement No. 65 establishes accounting and financial reporting standards that reclassify, as *deferred outflows of resources* or *deferred inflows of resources*, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities. GASB Statement No. 65 also provides other financial reporting guidance related to the impact of the financial statement elements *deferred outflows of resources* and *deferred inflows of resources*, such as changes in the determination of the major fund calculations and limiting the use of the term *deferred* in financial statement presentations.

B. Deficit Fund Balances

Fund balances at December 31, 2012 included the following individual fund deficits:

Nonmajor governmental funds	Deficit
2011 HSTS improvement	\$ 7,800
Ditch bond retirement	50,271

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

NOTE 4 - DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time;
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.
- 9. High grade commercial paper for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the County's total average portfolio; and

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

10. Bankers acceptances for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the County's total average portfolio.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the County Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the County Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash in Segregated Accounts

At year end, the County had \$486,078 cash and cash equivalents deposited separate from the County's internal investment pool. This amount is included in the amount of deposits with fiscal institutions below.

B. Deposits with Financial Institutions

At December 31, 2012, the carrying amount of all County deposits was \$32,120,192. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk</u> <u>Disclosures</u>", as of December 31, 2012, \$16,706,293 of the County's bank balance of \$31,993,013 was exposed to custodial risk as discussed below, while \$15,286,720 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the County's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the County. The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105% of the deposits being secured.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

C. Investments

As of December 31, 2012, the County had the following investments and maturities:

		Investment maturities				
Investment type	Fair value	6 months or less	7 to 12 months	13 to 18 months	19 to 24 months	Greater than 24 months
<u>involution type</u>			montrio	montrio		
FFCB	\$ 2,008,000	\$-	\$-	\$-	\$-	\$ 2,008,000
GE corporate notes	1,013,135	-	504,930	508,205	-	-
Municipal notes	497,057	-	497,057	-	-	-
U.S. government	10,100	40.400				
money market	10,100	10,100				
Total	\$ 3,528,292	<u>\$ 10,100</u>	<u>\$ 1,001,987</u>	<u>\$ 508,205</u>	<u>\$ -</u>	\$ 2,008,000

The weighted average maturity of investments is 3.13 years.

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the County's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The U.S. Government money market funds carry a rating of AAAm by Standard & Poor's. The County's investments in federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. The County's investments in corporate notes were rated A1 by Moody's Investor Services. The County's investments in municipal notes were not rated.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Federal Farm Credit Bank Notes, GE corporate notes and municipal notes are exposed to custodial credit risk in that they are uninsured and unregistered. The County has no investment policy dealing with investments custodial risk beyond the requirement in State statute that prohibits payments for investments prior to the delivery of the securities representing such investments to the County Treasurer or qualified trustee.

Concentration of Credit Risk: The County places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the County at December 31, 2012:

Investment type	Fair value	% of total
FFCB GE corporate notes Municipal notes	\$ 2,008,000 1,013,135 497,057	56.91% 28.71% 14.09%
U.S. government money market	10,100	<u>0.29</u> %
Total	<u>\$ 3,528,292</u>	<u>100.00</u> %

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2012:

Cash and investments per note		
Carrying amount of deposits	\$	32,120,192
Investments		3,528,292
Total	\$	35,648,484
Cash and investments per statement of net posit	ion	
Governmental activities	\$	26,375,873
Business-type activities		2,911,841
Agency funds		6,360,770
Total	\$	35,648,484

NOTE 5 - INTERFUND TRANSACTIONS

A. Interfund transfers for the year ended December 31, 2012, consisted of the following, as reported on the fund financial statements:

Transfers to nonmajor governmental funds from:	
General fund	\$ 872,364
Nonmajor governmental funds	54,752
Transfers to County Board of DD fund from:	
Nonmajor governmental funds	45,000
Transfers to internal service funds from:	
General fund	15,252
Transfers to nonmajor enterprise funds from:	
General fund	 40,000
Total transfers	\$ 1,027,368

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers between governmental funds are eliminated on the statement of activities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 5 - INTERFUND TRANSACTIONS - (Continued)

B. Long-term advances to and from other funds at December 31, 2012, consisted of the following, as reported on the fund financial statements:

Receivable fund	Payable fund	Amount
General fund	Nonmajor governmental funds	\$ 140,473
Nonmajor governmental funds	Nonmajor governmental funds	23,121
Total long-term advances		\$ 163,594

The balance in the general fund represents amounts due from other funds that are not expected to be repaid within the next fiscal year.

Long-term advances between governmental funds are eliminated on the statement of net position.

C. Interfund loans receivable/payable at December 31, 2012, consisted of the following, as reported on the fund financial statements:

Receivable fund	Payable fund	Amount
General fund	Nonmajor governmental funds	\$ 177,000
Total interfund loans		\$ 177,000

The balance in the general fund and nonmajor governmental funds represents amounts due from other funds that are expected to be repaid within the next year.

Interfund loans between governmental funds are eliminated on the statement of net position.

D. Due to/from other funds consisted of the following at December 31, 2012, as reported on the fund financial statements:

Receivable fund	Payable fund	Amount
General	Motor vehicle and gas tax	\$ 82
General	Nonmajor governmental funds	22,269
General	Water	905
General	Sewer	670
General	Internal service funds	91
Nonmajor governmental funds	Nonmajor governmental funds	89,797
Nonmajor governmental funds	General	32,449
Total due to/from other funds		\$ 146,263

The balances resulted from the time lag between the dates that payments between the funds are made. Amounts due to/from between governmental funds are eliminated on the statement of net position.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 6 - PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the County. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2012 public utility property taxes became a lien December 31, 2011, are levied after October 1, 2012, and are collected in 2013 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2012 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow since the current taxes were not levied to finance 2012 operations and the collection of delinquent taxes has been offset by a deferred inflow since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is a deferred inflow.

The full tax rate for all County operations for the year ended December 31, 2012 was \$10.30 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2011 property tax receipts were based are as follows:

Real property	
Residential/agricultural	\$ 689,189,280
Commercial/industrial/mineral	140,121,240
Public utility	
Real	452,910
Personal	 39,511,580
Total assessed value	\$ 869,275,010

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 7 - PERMISSIVE SALES AND USE TAX

In 1983, the County Commissioners by resolution imposed a 0.5% tax on all retail sales made in the County, including sales of motor vehicles, and on storage, use, or consumption in the County of tangible personal property, including automobiles not subject to the sales tax. In 1987, the County Commissioners by resolution increased this tax by 0.5% to provide a total tax of 1.0%. In 2009, the County Commissioners by resolution increased this tax by 0.5% to provide a total tax of 1.5%.

Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Office of Budget and Management the amount of the taxes to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month.

Proceeds of the sales tax are credited to the general fund and the motor vehicle and gas tax fund and amounts that have been collected by the State and are to be received within the available period are accrued as revenue to the extent they are intended to finance the 2012 operations. Sales tax revenue for 2012 amounted to \$7,048,930.

NOTE 8 - RECEIVABLES

Receivables at December 31, 2012, consisted of taxes, special assessments, accounts (billings for user charged services), interest, and intergovernmental receivables arising from grants, entitlements and shared revenue. All intergovernmental receivables have been classified as "due from other governments" on the basic financial statements. Receivables have been recorded to the extent that they are measurable at December 31, 2012.

A summary of the principal items of receivables reported on the statement of net position follows:

Governmental activities: Sales taxes Property taxes Accounts Due from other governments Special assessments	\$ 1,643,147 7,258,766 447,411 3,466,177 473,760
Accrued interest	75,975
Business-type activities: Accounts Special assessments	473,925 698.683
opecial assessments	000,000

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year, with the exception of the special assessments which are collected over the life of the assessment.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 9 - LOANS RECEIVABLE

Loans receivable represents low interest loans made by the County for development projects and small businesses under the Federal Community Development Block Grant (CDBG) program. The loans bear interest at annual rates ranging between 3 and 5 percent. The loans are to be repaid over periods ranging from 5 to 10 years. A summary of the CDBG loan activity for 2012 is as follows:

	Balance at 12/31/2011		Issued/ Additions		Payments/ Reductions			Balance at 12/31/2012		
Revolving loans	\$	384,969	\$	-	\$	(79,272)	\$	305,697		
Allowance for doubtful accounts		(137,035)		-				(137,035)		
Revolving loans, net	\$	247,934	\$	-	\$	(79,272)	\$	168,662		

The loans are reported in the nonmajor governmental funds.

NOTE 10 - CAPITAL ASSETS

A. Capital asset activity for the fiscal year ended December 31, 2012, was as follows:

	Balance 12/31/11	Additions	<u>Deductions</u>	Balance 12/31/12
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 1,011,931	\$-	\$-	\$ 1,011,931
Construction in progress	489,830	175,573		665,403
Total capital assets not being depreciated	1,501,761	175,573		1,677,334
Capital assets being depreciated:				
Land improvements	4,035,093	-	-	4,035,093
Buildings and improvements	21,350,767	2,401,325	-	23,752,092
Machinery and equipment	5,324,885	304,585	(86,911)	5,542,559
Vehicles	5,430,217	758,150	(526,347)	5,662,020
Infrastructure	45,922,357	2,564,249		48,486,606
Total capital assets being depreciated	82,063,319	6,028,309	(613,258)	87,478,370
Less: accumulated depreciation:				
Land improvements	(3,037,059)	(121,948)	-	(3,159,007)
Buildings and improvements	(8,365,890)	(599,761)	-	(8,965,651)
Machinery and equipment	(3,246,462)	(374,775)	81,893	(3,539,344)
Vehicles	(2,252,002)	(364,460)	425,927	(2,190,535)
Infrastructure	(22,271,379)	(1,869,463)		(24,140,842)
Total accumulated depreciation	(39,172,792)	(3,330,407)	507,820	(41,995,379)
Total capital assets being depreciated, net	42,890,527	2,697,902	(105,438)	45,482,991
Governmental activities capital assets, net	\$ 44,392,288	\$ 2,873,475	<u>\$ (105,438)</u>	\$ 47,160,325

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 10 - CAPITAL ASSETS - (Continued)

Capital assets of the business-type activities for the year ended December 31, 2012, was as follows:

	Balance 12/31/11	Additions	Deductions	Balance 12/31/12
Business-type activities:				
Capital assets not being depreciated:				
Construction in progress	\$ 4,918,007	\$ 30,328	\$ (4,948,335)	\$
Total capital assets not being depreciated	4,918,007	30,328	(4,948,335)	
Capital assets being depreciated:				
Buildings and improvements	69,416	-	-	69,416
Machinery and equipment	228,946	-	-	228,946
Vehicles	20,989	-	-	20,989
Waterlines/sewerlines	27,616,749	4,948,335		32,565,084
Total capital assets being depreciated	27,936,100	4,948,335		32,884,435
Less: accumulated depreciation:				
Buildings and improvements	(48,591)	(1,735)	-	(50,326)
Machinery and equipment	(197,970)	(6,250)	-	(204,220)
Vehicles	(20,989)	-	-	(20,989)
Waterlines/sewerlines	(8,720,814)	(641,925)		(9,362,739)
Total accumulated depreciation	(8,988,364)	(649,910)		(9,638,274)
Total capital assets being depreciated, net	18,947,736	4,298,425		23,246,161
Business-type activities capital assets, net	\$ 23,865,743	\$ 4,328,753	<u>\$ (4,948,335)</u>	\$ 23,246,161

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 10 - CAPITAL ASSETS - (Continued)

B. Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
Legislative and executive	\$ 348,272
Judicial	105,682
Public safety	209,905
Public works	2,172,821
Health	260,381
Human services	143,174
Economic development	7,472
Intergovernmental	80,027
Depreciation of internal service fund capital assets	 2,673
Total depreciation expense - governmental activities	\$ 3,330,407
Business-type activities:	
Water	\$ 481,708
Sewer	163,952
Nonmajor	 4,250
Total depreciation expense - business-type activities	\$ 649,910

NOTE 11 - CAPITAL LEASES - LESSEE DISCLOSURE

In prior years, the County entered into capital lease agreements for the acquisition of copier equipment. These leases meet the criteria of a capital lease as defined by generally accepted accounting principles which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. At inception, capital lease transactions are accounted for as a capital outlay expenditure and other financing source in the appropriate fund.

Capital assets consisting of copier equipment have been capitalized in the amount of \$33,115. This amount represents the present value of minimum lease payments at the time of acquisition. Accumulated depreciation as of December 31, 2012 was \$22,525, leaving a current book value of \$10,590. A corresponding liability was recorded in the government-wide financial statements. Principal payments made in the 2012 totaled \$2,309 and \$1,903, paid by the general fund and the workforce investment act fund, a nonmajor governmental fund, respectively.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 11 - CAPITAL LEASES - LESSEE DISCLOSURE - (Continued)

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2012:

Year Ending <u>December 31,</u>	<u> </u>	mount
2013	\$	3,697
2014		2,664
2015		2,220
Total future minimum lease payments		8,581
Less: amount representing interest		(838)
Present value of net minimum lease payments	\$	7,743

NOTE 12 - COMPENSATED ABSENCES

Vacation leave is earned at rates which vary depending upon length of service and standard workweek. Current policies credit vacation leave on a pay period basis except for new employees who are required to complete one year of service prior to their accrual becoming available. Employees, per department policy, may also accrue compensatory time for hours worked in excess of regular work week. County employees are paid for earned, unused vacation leave upon termination of employment. Unused compensatory time may, depending on departmental policy, be paid at termination of service.

Upon retirement, all employees are paid their accumulated, unused sick leave per Ohio Revised Code Section 124.39(B). Each employee of the County with ten or more years of service with any Ohio local government or the State of Ohio is paid 25% of his or her accumulated unused sick leave, up to a maximum of 30 days upon retirement from the County, with the exception of the County Engineer Department highway workers who are paid 33% of the accumulated unused sick leave, up to maximum of 30 days upon retirement from the County.

At December 31, 2012, vested benefits for vacation leave for governmental activities employees totaled \$629,820 and vested benefits for sick leave totaled \$94,719. These amounts represent the non-current portion of the vested benefits and are reported in the government-wide financial statements. A current liability of \$32,511 is reported for governmental activities sick leave at December 31, 2012. For business-type activities, vested benefits for vacation leave totaled \$21,847 and vested benefits for sick leave totaled \$0. These amounts represent the current and non-current portion of the vested benefits and are reported as a liability of the fund from which the employee is paid. In accordance with GASB Statement No. 16, an additional liability of \$196,393 for governmental activities employees and \$8,175 for business-type activities employees was accrued to record termination (severance) payments for employees expected to become eligible to retire in the future.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 13 - LONG-TERM OBLIGATIONS

A. Governmental Long-Term Obligations

During 2012, the following changes occurred in the County's governmental long-term obligations:

	lssue Date	Maturity Date	Balance 12/31/11	Additions	Reductions	Balance 12/31/12	Amount Due in One Year
Governmental activities:							
OWDA loans:							
Delta/Worthington Steel Waterlines - 6.36%	7/4/00	1/1/13	¢ 05 754	¢	¢ (50.040)	¢ 00.040	¢ 00.040
Sewerlines - 1%	7/1/96 1/1/96	7/1/12	\$ 85,754 85,643	\$-	\$ (56,842) (85,643)	\$ 28,912	\$ 28,912
Total OWDA loans	1/1/30	111112	171,397		(142,485)	28,912	28,912
Special assessment bonds:							
Ditch Bond, Ditch #2105	10/15/09	12/1/14	93,186	-	(29,705)	63,481	31,042
Total special assessment bonds			93,186	-	(29,705)	63,481	31,042
General obligation notes:							
Fulton County							
solid waste building	1/10/03	12/1/17	169,137		(25,137)	144,000	26,165
Total general obligation notes			169,137		(25,137)	144,000	26,165
General obligation bonds:							
Various purposes	8/30/07	8/15/17	195,000	-	(30,000)	165,000	30,000
Various purposes	8/30/07	8/15/17	400,000		(60,000)	340,000	65,000
Total general obligation bonds			595,000		(90,000)	505,000	95,000
OPWC loans payable:							
Issue II Loan - Co Rd C Project	12/01/06	01/01/27	71,438	-	(4,763)	66,675	4,762
Issue II Loan - Co Rd 14 Project	12/01/06	01/01/27	62,002	-	(4,133)		4,134
Issue II Loan - Co Rd C Reconstruct.	1/1/07	1/1/28	20,000	-	(1,250)	18,750	1,250
Issue II Loan - Co Rd A Project	1/1/07	7/1/18	106,581	-	(16,397)	90,184	16,397
Issue II Loan - Rd 20 Resurfacing	12/1/09	7/1/19	101,712	-	(13,562)	88,150	13,562
Issue II Loan - County Rd B Issue II Loan - Co Rd D Resurfacing	10/22/10 7/22/11	1/1/21 1/1/22	251,147 310,155	-	(27,905) (31,016)	223,242 279,139	27,906 31,015
Issue II Loan - Bridge T64.9 replace	10/5/12	7/1/32		- 125,405	(31,010) (3,135)	122,270	6,270
Total OPWC Loans		-	923,035	125,405	(102,161)	946,279	105,296
Other long-term obligations							
Landfill closure/postclosure costs			276,269	-	(215,116)	61,153	50,000
Capital lease obligations			11,955	-	(4,212)		3,214
Compensated absences			867,912	592,743	(507,212)	953,443	581,535
Total other long-term obligations			1,156,136	592,743	(726,540)	1,022,339	634,749
Total governmental activities							
long-term liabilities			<u>\$ 3,107,891</u>	<u>\$ 718,148</u>	<u>\$(1,116,028)</u>	<u>\$ 2,710,011</u>	<u>\$ 921,164</u>

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

<u>Ohio Water Development Authority (OWDA) Loans</u>: The OWDA loans reported as governmental activities liabilities were issued in previous years by the County for waterline and sewer line projects. The loans are funded by tax increment financing service payments. Loan payments will be made from nonmajor governmental funds. A portion of the waterline loan is reported in the water fund in Note 13.C.

<u>Special assessment bonds:</u> The special assessment bonds are supported by the full faith and credit of the County. Special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners from nonmajor governmental funds.

<u>Landfill closure/postclosure costs</u>: The County has recognized a liability for estimated closure and postclosure costs on the landfill. The liability is reduced as expenditures are made, which occur in a nonmajor governmental fund. The liability for landfill closure and postclosure costs is further described in Note 19.

<u>General obligation notes</u>: The County issued general obligation notes on January 10, 2003, for the purpose of acquiring and improving a facility to be used as a solid waste/recycling transfer station and acquiring equipment for operation. The notes have been issued in three series - the first series for \$91,000 had an interest rate of 4.40% and matured December 1, 2007; the second series for \$115,000 has an interest rate of 4.65% and matured on December 1, 2012; and the third series for \$144,000 has an interest rate of 4.80% and matures on December 1, 2017. Payments are made from nonmajor governmental funds.

<u>General obligation bonds</u>: On August 30, 2007 the County issued two general obligation bonds for various purposes in the amount of \$915,000. These bonds bear an interest rate of 4.05% and are supported by the full faith and credit of the County. Repayment will be made with tax levy revenues in the nonmajor governmental funds.

<u>OPWC loans payable:</u> The Ohio Public Works Commission (OPWC) loans were issued on December 1, 2006, January 1, 2007, July 24, 2008, June 22, 2009, October 22, 2010, July 22, 2011 and October 5, 2012 to provide for improvements to County Road C, County Road 14, County Road A, County Road 20, County Road B, County Road D and Bridge T64.9. These loans bear no interest rate as long as the County remains current on its payments. The OPWC loan proceeds are recorded in a nonmajor governmental fund and OPWC loan payments are recorded in the motor vehicle and gas tax fund.

<u>Capital lease obligation</u>: The County has entered into capital lease obligations for the purchase of copier equipment. Principal payments on these obligations are reported in the general fund and in nonmajor governmental funds. The capital lease obligation is further described in Note 11.

<u>Compensated absences</u>: Compensated absences represent amounts for which the County could potentially be liable on eligible employees. Compensated absences are presented net of actual increases and decreases because of the practicality of determining these values. The benefits will be paid from the funds from which the employees' salaries are paid, which are primarily the general, motor vehicle and gas tax, and County Board of DD funds. Compensated absences are further described in Note 12.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

The following is a summary of the County's future annual debt service principal and interest requirements for general obligation bonds, special assessment bonds and OWDA loans:

	Special Assessment Bonds						OWDA Loans					
Year Ending	F	Principal		nterest		Total	_ <u>F</u>	Principal		Interest		Total
2013 2014	\$	31,042 32,439	\$	2,857 1,459	\$	33,899 33,898	\$	28,912 -	\$	289	\$	29,201 -
Total	\$	63,481	\$	4,316	\$	67,797	\$	28,912	\$	289	\$	29,201
	_		OP	WC Loans			General Obligation Bonds					
Year Ending	F	Principal		nterest		Total	<u> </u>	Principal		Interest		Total
2013 2014 2015 2016 2017 2018 - 2022 2023 - 2027 2028 - 2032	\$	105,296 105,295 105,294 105,298 105,294 318,401 73,185 28,216	\$	- - - - - -	\$	105,296 105,295 105,294 105,298 105,294 318,401 73,185 28,216	\$	95,000 95,000 100,000 105,000 110,000 - -	\$	19,439 15,694 11,745 7,695 3,342 - -	\$	114,439 110,694 111,745 112,695 113,342 - -
Total	\$	946,279 Gene	<u>\$</u> eral C		<u>\$</u> Note	946,279 s	\$	505,000	\$	57,915	\$	562,915

		General Obligation Notes									
Year Ending	F	Principal	_	Interest		Total					
2013	\$	26,165	\$	6,912	\$	33,077					
2014		27,420		5,656		33,076					
2015		28,737		4,340		33,077					
2016		30,116		2,960		33,076					
2017		31,562		1,515		33,077					
Total	\$	144,000	\$	21,383	\$	165,383					

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

B. The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County.

The Code further provides that the total voted and unvoted net debt of the County, less the same exempt debt, shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The assessed valuation used in determining the County's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the County's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. Based on this calculation, the County's voted legal debt margin was \$19,726,875 at December 31, 2012 and the unvoted legal debt margin was \$8,692,750 at December 31, 2012.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

C. Business-Type Activities

During 2012, the following changes occurred in the County's business-type long-term obligations:

	Issue Date	Maturity Date	Balance 12/31/11	Additions	Reductions	Balance 12/31/12	Amount Due <u>in One Year</u>
Business-type activities:							
OWDA loans:							
Lucas County/North Star	1996	2013	\$ 1,081,127	\$-	\$ (713,386)		\$ 367,741
Lucas County/North Star	1996	2013	527,548	-	(349,946)	177,602	177,602
NE Fulton County Water Supply	2010	2042	1,956,155	30,328	(33,108)	1,953,375	66,216
Riviera Mobile Home Court sewer	2011	2031	32,963	-	(1,545)	31,418	1,698
Worthington/North Star	1996	2012	128,774	-	(128,774)	-	-
Sewer infrastructure	2002	2012	23,401	-	(23,401)	-	-
Wastewater collection/treatment	2007	2028	178,330		(10,490)	167,840	10,490
Total OWDA loans			3,928,298	30,328	(1,260,650)	2,697,976	623,747
Special assessment bonds:							
Pettisville waterline	9/1/97	12/1/14	60,000	-	(20,000)	40,000	20,000
Waterline extension assessment	6/15/06	6/15/26	12,529	-	(413)	12,116	455
Exit 3 sewer improvement	1/13/99	12/1/18	240,000	-	(30,000)	210,000	30,000
Industrial corridor sewer district	12/23/04	12/1/24	105,527	-	(5,958)	99,569	6,255
						· · · · · · · · · · · · · · · · · · ·	. <u></u>
Total special assessment bonds			418,056		(56,371)	361,685	56,710
Other long-term obligations:							
Loan payable			211.582	_	(14,557)	197,025	15,055
Compensated absences			31,266	9,731	(10,975)	30,022	21,847
compensated absences			51,200	3,731	(10,373)	50,022	21,047
Total other long-term obligations			242,848	9,731	(25,532)	227,047	36,902
Total business-type activities long-te	rm liabilitie	es	\$ 4,589,202	\$ 40,059	<u>\$(1,342,553</u>)	\$ 3,286,708	<u>\$ 717,359</u>

<u>Ohio Water Development Authority Loans - 1996 Issues:</u> During 1996, Fulton County entered into various loan agreements with the Ohio Water Development Authority (OWDA) as incentives for the location of two steel mills. The loan agreements were for the construction of water and sewer lines. Repayment of these loans is funded through tax increment financing (TIF) service payments made by the two steel mills. Semi-annually the TIF service payments are made to the County and subsequently remitted to the OWDA. The loans are amortized over a period of fifteen years. A portion of the capital assets associated with the Lucas County/North Star Steel loans are no longer reported as capital assets of the County, therefore, 15% of the balances of the loans are excluded from the County's calculation of "net investment in capital assets" for the water fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

<u>Ohio Water Development Authority Loan - 2002 Issue:</u> During 2002, the County entered into a loan agreement with the OWDA for infrastructure. Repayment of this loan is funded through user charges in the sewer fund. This loan bears an interest rate of 3.0% and was retired in 2012.

<u>Ohio Water Development Authority Loan - 2007 Issue:</u> During 2007, the County entered into a loan agreement with the OWDA for wastewater collection and treatment. Repayment of this loan is funded through user charges in the sewer fund. This loan is interest free with final maturity on July 1, 2028.

<u>Ohio Water Development Authority Loan - 2010 Issue:</u> During 2010, the County entered into a loan agreement with the OWDA for the Northeast Fulton County Water Supply project. Repayment of this loan is funded through user charges in the water fund. This loan is interest free with final maturity on January 1, 2042.

<u>Ohio Water Development Authority Loan - 2011 Issue:</u> During 2011, the County entered into a loan agreement with the OWDA for the Riviera Mobile Home Court Sanitary Sewer. Repayment of this loan is funded through user charges in the sewer fund. This loan is interest free with final maturity on January 1, 2031. Since no capital assets were purchased with this loan, it is not included in the calculation of "net investment in capital assets" in the sewer fund. This loan was previously reported as OEPA (Ohio Environmental Protection Agency) loan payable. OWDA assumed administration of this loan during 2012.

<u>Special assessment bonds</u>: On June 15, 2006, the County issued special assessment bonds which retired the bond anticipation note issued in 2005 for the waterline extension project. On December 23, 2004, the County issued special assessment bonds for the industrial corridor sewer project in the amount of \$140,000. Other special assessments issued in prior years include the Pettisville waterline and Exit 3 sewer improvement projects. These bonds are supported by the full faith and credit of the County. Special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners in the sewer fund. A portion of the capital assets of the County, therefore, 88% of the balance of this loan is excluded from the County's calculation of "net investment in capital assets" for the sewer fund.

<u>Loan payable</u>: During 2002, Fulton County entered into an agreement with the City of Wauseon as a subrecipient of an OWDA loan to construct the Tedrow waterline. Repayment of this loan will be funded by user charges collected by the County. The loan bears an interest rate of 3.39% and will mature on January 1, 2024.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

The following is a summary of the future debt service requirements of the business-type special assessment bonds and loans:

		Specia	al Assessment Bonds			OWDA Loans							
Year Ended	<u> </u>	Principal		nterest		Total		Prir	ncipal_		nterest		Total
2013	\$	56,710	\$	19,693	\$	76,403	:	\$6	623,747	\$	25,108	\$	648,855
2014		62,070		16,636		78,706			78,404		-		78,404
2015		42,450		13,300		55,750			78,405		-		78,405
2016		42,852		11,009		53,861			78,404		-		78,404
2017		43,276		8,695		51,971			78,404		-		78,404
2018 - 2022		88,663		17,944		106,607		3	392,022		-		392,022
2023 - 2027		25,664		2,577		28,241		3	392,021		-		392,021
2028 - 2032		-		-		-		3	347,516		-		347,516
2033 - 2037		-		-		-		3	331,081		-		331,081
2038 - 2042		-		-		-	_	2	297,972		-		297,972
							_						
Total	\$	361,685	\$	89,854	\$	451,539		\$ 2,6	697,976	\$	25,108	\$ 2	2,723,084

	-	Loan Payable					
Year Ended	F	Principal		Interest		Total	
2013	\$	15,055	\$	6,553	\$	21,608	
2014 2015		15,570 16,102		6,038 5,506		21,608 21,608	
2016		16,653		4,955		21,608	
2017		17,222		4,386		21,608	
2018 - 2022		95,353		12,684		108,037	
2023		21,070		537		21,607	
Total	\$	197,025	\$	40,659	\$	237,684	

D. Deferred Loan Payable to the Ohio Sewer and Water Rotary Commission

The County has received an advance to meet the portion of the cost of extension of waterlines to be financed by assessments from which collections are deferred or exempt pursuant to division (B) of Section 6103.052 of the Ohio Revised Code. The Board of County Commissioners is responsible for collecting the assessments upon expiration of the maximum time for which the deferments were made or when the property no longer meets the exemption criteria. This money must be remitted to the Ohio Sewer and Water Rotary Commission within one year. If the money is not collected and remitted within one year, the County is responsible for paying interest from the general fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 14 - RISK MANAGEMENT

A. County Risk Sharing Authority, Inc.

The County is exposed to various risks of loss related to torts, theft, damage to or destruction of assets, errors and omissions, employee injuries, and natural disasters.

The County is a member of the County Risk Sharing Authority Inc. (CORSA), which is a shared risk pool of sixty-one counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, law enforcement liability, crime and excess liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any one time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board.

The County continues to carry commercial insurance for all other risks of loss, including workers' compensation and employee health and accident insurance. The County obtains employee health, dental and vision coverage through a program sponsored by the Defiance-Fulton-Henry Counties Council (the "Council"). See Note 2.A. for further detail on the Council. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

B. Fulton-Henry Counties Employee Insurance Benefits Program

The County participates in the Fulton-Henry Counties Employee Insurance Benefits Program (the "Program"), a public entity shared risk pool consisting of Fulton and Henry Counties. The purpose of the Program is for its members to pool funds or resources to purchase health and dental insurance products and enhance the wellness opportunities for employees.

Each member pays a monthly premium amount, which is established annually by the Council's Governing Board, to Reliance Financial Services ("Reliance"). Reliance is the fiscal agent for the Council and has a trust agreement with the Council to account for all Council finances and assets. The Program is governed by a board consisting of one representative from each member county's Board of County Commissioners.

The degree of control exercised by any participating member is limited to its representation on the board. Upon withdrawal from the Program, a program agreement shall govern the disposition of any contributions by the withdrawing member to each program of the Council in excess of that member's share of the costs of that program. In 2012, the County contributed a total of \$2,480,757 for this plan.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 15 - PENSION PLANS

A. Ohio Public Employees Retirement System

Plan Description - The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Pension Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the Member-Directed Plan. While members in the State and local divisions may participate in all three plans, law enforcement (generally sheriffs, deputy sheriffs and township police) and public safety divisions exist only within the Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report which may be obtained by visiting <u>https://www.opers.org/investments/cafr.shtml</u>, writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The Ohio Revised Code provides statutory authority for member and employer contributions. For 2012 member and contribution rates were consistent across all three plans. While members in the State and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Plan. The 2012 member contribution rates were 10.00% for members in State and local classifications. Public safety and law enforcement members contributed 11.50% and 12.10%, respectively. The County's contribution rate for 2012 was 14.00%, except for those plan members in law enforcement or public safety, for whom the County's contribution was 18.10% of covered payroll.

The County's contribution rate for pension benefits for members in the Traditional Plan for 2012 was 10.00%. The County's contribution rate for pension benefits for members in the Combined Plan and Traditional Plan was 7.95% and 10.00%, respectively. For those plan members in law enforcement and public safety pension contributions were 14.10%. The County's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2012, 2011, and 2010 were \$1,160,934, \$1,179,266, and \$1,015,724, respectively; 100% has been contributed for 2012, 2011 and 2010. Contributions to the member-directed plan for 2012 were \$32,151 made by the County and \$22,965 made by the plan members.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 15 - PENSION PLANS - (Continued)

B. State Teachers Retirement System of Ohio

Plan Description - The County participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org, under "Publications".

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For 2012, plan members were required to contribute 10 percent of their annual covered salaries. The County was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to STRS Ohio for the years ended December 31, 2012, 2011 and 2010 were \$30,744, \$30,773 and \$29,830, respectively; 100 percent has been contributed for 2012, 2011 and 2010.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 16 - POSTEMPLOYMENT BENEFIT PLANS

A. Ohio Public Employees Retirement

Plan Description - OPERS maintains a cost-sharing multiple employer defined benefit postemployment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more of qualifying Ohio service credit. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <u>https://www.opers.org/investments/cafr.shtml</u>, writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administrated in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2012 local government employers contributed 14.00% of covered payroll (18.10% for public safety and law enforcement). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan for 2012 was 4.00%. The portion of employer contributions allocated to fund post-employment healthcare for members in the Combined Plan for 2012 was 6.05%.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2012, 2011, and 2010 were \$452,581, \$458,347, and \$557,340, respectively; 100% has been contributed for 2012, 2011 and 2010.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contributions toward the health care fund after the end of the transition period.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 16 - POSTEMPLOYMENT BENEFIT PLANS - (Continued)

B. State Teachers Retirement System of Ohio

Plan Description - The County contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org, under "*Publications*" or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2012, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The County's contributions for health care for the years ended December 31, 2012, 2011 and 2010 were \$2,365, \$2,367 and \$2,295, respectively; 100 percent has been contributed for 2012, 2011 and 2010.

NOTE 17 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund, motor vehicle and gas tax fund, County Board of DD fund and EMS A&B life services fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 17 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

Net Change in Fund Balance

	Ge	eneral fund	or Vehicle Gas Tax	County Board of DD	EMS A&B e Services
Budget basis	\$	638,011	\$ (924,366)	\$ (2,189,721)	\$ (557,956)
Net adjustment for revenue accruals		77,183	(34,897)	63,500	3,568
Net adjustment for expenditure accruals		13,624	(16,733)	(19,124)	18,690
Net adjustment for other sources/uses		177,000	-	-	-
Funds budgeted elsewhere		128,237	-	-	-
Adjustment for encumbrances		113,622	 202,829	130,076	 62,139
GAAP basis	\$	1,147,677	\$ (773,167)	<u>\$ (2,015,269</u>)	\$ (473,559)

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the budget stabilization fund, the unclaimed hospital bond fund, the self insurance fund, unclaimed monies fund, the age 26-28 dependent fund, the title administration fund, the recorder equipment fund and rural fire protection fund.

NOTE 18 - CONTINGENT LIABILITIES

A. Grants

The County has received federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the County Commissioners believe such disallowance, if any, will be immaterial.

B. Litigation

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecutor, no liability is anticipated in excess of insurance coverage.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 19 - LANDFILL

State laws and regulations require that the County perform certain maintenance and monitoring functions at the closed landfill site for thirty years after closure. The landfill was closed in 1983. The estimated liability for landfill postclosure care has a balance of \$64,153 as of December 31, 2012. The estimated cost of landfill postclosure care expenses is based on the amount that would be paid if all materials and services required to monitor and maintain the closed landfill were acquired as of December 31, 2012. However, the actual cost of postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations. The costs will be paid from current County revenues.

NOTE 20 - CONDUIT DEBT OBLIGATIONS

To provide for the financing of certain expenditures at the Fulton County Health Center, the Health Center has issued special facility revenue bonds. These consist of \$5,200,000 in 1995 and \$7,000,000 in 1999, Fulton County, Ohio, Tax-Exempt Variable Rate Demand Bonds, with final maturity in 2021. In 2005, the special facility bonds were refunded and new bonds were issued in the amount of \$28,500,000. In 2011 the special facility bonds were refunded and new bonds were issued in the amount of \$28,755,000. These bonds do not constitute a debt or pledge of the faith and credit of the County and have not been reported in the accompanying financial statements. As of December 31, 2012, \$28,110,000 was still outstanding.

NOTE 21 - FEDERAL TRANSACTIONS

The Fulton County Department of Job and Family Services distributes federal food stamps to entitled recipients within Fulton County. The receipt and issuance of these stamps have the characteristics of federal grants. However, the Department of Human Services merely acts in an intermediary capacity. Therefore, the inventory value of the stamps is not reflected in the accompanying financial statements as the only economic interest related to the stamps rest with the ultimate recipient.

NOTE 22 - OTHER COMMITMENTS

The County utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

	Ň	rear-End
Fund	Enc	<u>cumbrances</u>
General fund	\$	104,486
Motor vehicle and gas tax		179,602
County Board of DD		91,821
EMS A&B life services		58,839
Nonmajor governmental		1,117,900
Total	\$	1,552,648

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE 23 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	General	Motor Vehicle Gas Tax	County Board of DD	EMS A&B Life Services	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:						
Materials and supplies inventory	\$ 55,558	\$ 185,537	\$ 4,865	\$-	\$ 52,028	\$ 297,988
Prepaids	86,922	2,385	6,445	-	38,892	134,644
Advances to other funds	140,473	-	-	-	-	140,473
Unclaimed hospital bond	40,262	-	-	-	-	40,262
Unclaimed monies	142,804					142,804
Total nonspendable	466,019	187,922	11,310		90,920	756,171
Restricted:						
Debt service	-	-	-	-	7,157	7,157
Capital improvements	-	-	-	-	514,280	514,280
Public works	-	2,581,227	-	-	33,800	2,615,027
Real estate assessment	-	-	-	-	778,518	778,518
Economic development	-	-	-	-	665,505	665,505
Public safety	-	-	-	3,719,689	1,505,638	5,225,327
WIA	-	-	-	-	102,506	102,506
Health programs	-	-	4,712,906	-	1,265,203	5,978,109
Human service programs	-	-	-	-	2,463,643	2,463,643
County court computer services	-	-	-	-	354,784	354,784
County court special projects	-	-	-	-	587,687	587,687
Other purposes					343,280	343,280
Total restricted		2,581,227	4,712,906	3,719,689	8,622,001	19,635,823
Committed:						
Capital improvements					500,000	500,000
Total committed					500,000	500,000
Assigned:						
Debt service	-	-	-	-	46	46
Capital improvements	-	-	-	-	4,891	4,891
Legislative and executive	88,348	-	-	-	-	88,348
Subsequent year's appropriations	851,151	-	-	-	-	851,151
Other purposes	26,701					26,701
Total assigned	966,200				4,937	971,137
Unassigned (deficit)	6,360,436				(58,071)	6,302,365
Total fund balances	\$ 7,792,655	\$ 2,769,149	\$ 4,724,216	\$ 3,719,689	<u>\$ 9,159,787</u>	\$28,165,496

FINANCIAL CONDITION FULTON COUNTY

SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2012

FEDERAL GRANTOR Pass-through Grantor Program Files	Federal CFDA Number	Project Number	Disburse- ments
UNITED STATES DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
Passed through the Ohio Department of Development			
Community Development Block Grants			
Fiscal Year 2010 Formula Grants	14.228	B-F-10-1AX-1	\$ 61,000
Fiscal Year 2011 Formula Grants	14.228 14.228	B-F-11-1AX-1 B-C-10-1AX-01&02	147,735
Community Housing Improvement Program (CHIP)	14.220	D-C-10-1AA-01&02	354,008
Total Community Development Block Grants	14.253	B-Z-08-024-01	562,743 309,488
Neighborhood Stabilization Program	14.255	D-Z-00-024-01	
Total U.S. Department of Housing and Urban Development			872,230
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed through the Ohio Department of Job and Family Services			
Promoting Safe and Stable Families	93.556		34,618
Temporary Assistance for Needy Families	93.558		368,622
Child Support Enforcement	93.563		352,092
Child Care Cluster			
Child Care and Development Block Grant	93.575		40,432
Child Care Mandatory & Match Funds of Child Care & Development Fund	93.596		(5,607)
Total Child Care Cluster	00.000		34,826
			,
Child Welfare Services	93.645		25,743
ARRA Foster Care (Title IV-E)	93.658		20,862
ARRA Adoption Assistance	93.659		35,116
Social Services Block Grant (Title XX)	93.667		394,852
MEDICAID Chafee Feeter Care Independence Program	93.778 93.674		200,320 2,943
Chafee Foster Care Independence Program	93.074		1,469,994
Total passed through the Ohio Department of Job and Family Services			1,469,994
Passed through the Ohio Secretary of State			
Voting access for Individuals with Disabilities	93.617		1,742
-			
Passed through the Ohio Department of Developmental Disabilities			
Medicaid Assistance Program	93.778		41,553
Social Services Block Grant (Title XX)	93.667		33,969
Total passed through the Ohio Department of Developmental Disabilities			75,522
Total Social Service Block Grant Program (CFDA 93.667)			428.821
Total Medicaid Assistance Program (CFDA 93.778)			241,873
Total U.S. Department of Health and Human Services			1,547,258
UNITED STATES GENERAL SERVICES ADMINISTRATION ON BEHALF OF THE ELECTION ASSISTANCE COMMISSION			
Pass-through the Ohio Secretary of State			
Help America Vote Act, Title II	90.401		4,668

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Continued -

FINANCIAL CONDITION FULTON COUNTY

SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2012

FEDERAL GRANTOR Pass-through Grantor	Federal CFDA	Project	Disburse-
Program Files	Number	Number	ments
UNITED STATES DEPARTMENT OF LABOR			
Passed through Area 7, Workforce Investment Board (Montgomery County)			
Workforce Investment Act Cluster			
Workforce Investment Act - Adult	17.258		40,238
Workforce Investment Act - Youth	17.259		127,633
Workforce Investment Act - Dislocated Worker	17.260		129,279
Total Workforce Investment Act Cluster		-	297,150
One Stop Resource Sharing	17.225	-	99,341
Total U.S. Department of Labor		-	396,491
UNITED STATES DEPARTMENT OF HOMELAND SECURITY			
Passed through Ohio Emergency Management Agency			
Emergency Management Performance Grant-11	97.042	2012-EP-0004-S01	25,799
Emergency Management Performance Grant-12	97.042	2012-EP-0004-S01	7,636
Total passed through the Ohio Emergency Management Agency		-	33,435
Passed through the Ohio Office of Domestic Preparedness	07 007		5 500
Fiscal Year 2010 State Homeland Security Program	97.067	-	5,528
Total U.S. Department of Homeland Security		-	38,963
UNITED STATES DEPARTMENT OF TRANSPORTATION,FEDERAL AVIATION ADMINISTRATION			
Direct Assistance			
Airport Improvement Program			
Vision 100	20.106	3-39-0087-0708	38,619
Vision 100	20.106	3-39-0087-1112	25,677
Vision 100	20.106	3-39-0087-1011	28,660
Total U.S. Department of Transportation, Federal Aviation Administration		-	92,956
UNITED STATES DEPARTMENT OF AGRICULTURE FOOD AND			
NUTRITION SERVICES			
Passed through the Ohio Department of Job and Family Services			
State Admin Match Grant for Supplemental Nutrition Assistance Program	10.561		167,471
JNITED STATES DEPARTMENT OF TRANSPORTATION			
Passed through the Ohio Department of Transportation			
Highway Planning and Construction			
FED/LBR - 2012	20.205	90189	20,736
FED/LBR - 2012	20.205	92742	33,350
FED/LBR - 2013	20.205	92282	10,07
FED/CSTP - 2012	20.205	90483	29,300
FED/CSTP - 2013		_	93,457
Total U.S. Department of Transportation		_	
		=	\$ 3,213,494
TOTAL FEDERAL AWARDS EXPENDITURES			

THE ACCOMPANYING NOTES ARE A INTEGRAL PART OF THIS SCHEDULE

NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) reports Fulton County's (the County's) federal award programs' disbursements. The Schedule has been prepared on the cash basis of accounting.

NOTE B - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The County has a revolving loan fund (RLF) program to provide low-interest loans to businesses to create jobs for low to moderate income persons and also to lend money to eligible persons to rehabilitate homes. The federal Department of Housing and Urban Development (HUD) grants money for these loans to the County, passed through the Ohio Department of Development. The initial loan of this money is recorded as a disbursement on the accompanying Schedule of Federal Awards Expenditures (the Schedule). Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans; and therefore are reported as federal expenditures in the year of disbursement. Prior year outstanding loan balances are reported in the schedule below.

These loans are collateralized by mortgages, personal guarantees, promissory notes and/or security agreements.

Activity in the CDBG revolving loan fund during 2012 is as follows:	\$384,969
Loan principal repaid	(79,272)
Ending loans receivable balance as of December 31, 2012	\$305,679
Cash balance on hand in revolving loan fund as of December 31, 2012	\$360,864

The County estimates \$137,017 of the loans outstanding at December 31, 2012 to be uncollectible.

NOTE C - MATCHING REQUIREMENTS

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2012

NOTE D - MEDICAID SETTLEMENTS

During 2012, the Fulton County Board of Developmental Disabilities received a refund for eFMAP (ARRA) funds for the Medicaid Program (CFDA #93.778) in the amount of \$2,286 from the Ohio Department of Developmental Disabilities. This refund was a correction to the eFMAP percentage for four billing cycles during July and August 2009. This revenue is not listed on the County's Schedule of Federal Awards Expenditures since the underlying expenses occurred in prior periods.

During 2012, the Fulton County Board of Developmental Disabilities received a settlement for the 2007 Cost Report from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA # 93.778) in the amount of \$5,042. The Cost Report (MAC) settlement was for the settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This revenue is not listed on the County's Schedule of Federal Awards Expenditures since the underlying expenses occurred in prior reporting periods.

During 2012, the Fulton County Board of Developmental Disabilities received a settlement for the 2007 Cost Report from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA #93.778) in the amount of \$15,510. The Cost Report (CAFS) settlement was for the settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This revenue is not listed on the County's Schedule of Federal Awards Expenditures since the underlying expenses occurred in prior reporting periods.

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Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Fulton County 152 South Fulton Street, Suite 165 Wauseon, Ohio 43567-1712

To the Board of Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fulton County, Ohio (the County) as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 17, 2013, wherein we noted the County implemented Governmental Accounting Standards Board Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and Governmental Accounting Standards Board Statement Assets and Liabilities.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Fulton County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standard* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Dave Yost Auditor of State

Columbus, Ohio

September 17, 2013



Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Fulton County 152 South Fulton Street, Suite 165 Wauseon, Ohio 43567-1712

To the Board of Commissioners:

Report on Compliance for Each Major Federal Program

We have audited Fulton County, Ohio's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of Fulton County's major federal programs for the year ended December 31, 2012. The *Summary of Audit Results* in the accompanying schedule of findings identifies the County's major federal programs.

Management's Responsibility

The County's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

One Government Center, Suite 1420, Toledo, Ohio 43604-2246 Phone: 419-245-2811 or 800-443-9276 Fax: 419-245-2484 www.ohioauditor.gov Fulton County Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Programs and On Internal Control Over Compliance in Accordance with *OMB Circular A-133* Page 2

Basis for Qualified Opinion on Community Development Block Grant – States Program

As described in finding 2012- 001 in the accompanying schedule of findings, the County did not comply with requirements regarding cash management applicable to its Community Development Block Grant-States program major federal program. Compliance with this requirement is necessary, in our opinion, for the County to comply with requirements applicable to this program.

Qualified Opinion on Community Development Block Grant – States Program

In our opinion, except for the noncompliance described in the *Basis for Qualified Opinion on Community Development Block Grant – States Program* paragraph, Fulton County, Ohio complied, in all material respects, with the requirements referred to above that could directly and materially affect its *Community Development Block Grant* for the year ended December 31, 2012.

Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, Fulton County, Ohio complied in all material respects with the requirements referred to above that could directly and materially affect each of its other major federal programs identified in the summary of auditor's results section of the accompanying schedule of findings for the year ended December 31, 2012.

Report on Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Therefore, we cannot assure we have identified all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies that might be material weaknesses or significant deficiencies. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance sa reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as item 2012-001 to be a material weakness.

Fulton County Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Programs and On Internal Control Over Compliance in Accordance with *OMB Circular A-133* Page 3

The County's response to our internal control over compliance finding is described in the accompanying schedule of findings. We did not audit the County's response and, accordingly, we express no opinion on it.

This report only describes the scope of our tests of internal control over compliance and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

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Dave Yost Auditor of State

Columbus, Ohio

August 17, 2013

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SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2012

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	Yes
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified for all major programs except for the Community Development Block Grant- States Program which we qualified
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	Yes
(d)(1)(vii)	Major Programs (list):	Community Development Block Grant – States Program – CFDA # 14.228. Temporary Assistance for Needy Families – CFDA # 93.558 Social Service Block Grant – CFDA # 93.667. Neighborhood Stabilization Program – CFDA #14.253
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS FOR FEDERAL AWARDS

Cash Management-Noncompliance Citation/Material Weakness

Finding Number	2012-001					
CFDA Title and Number	Community Development Block Grant – States Program CFDA # 14.228					
Federal Award Number / Year	2012					
Federal Agency	United States Department of Housing and Urban Development					
Pass-Through Agency	Ohio Department of Development					

Office of Housing and Community Partnerships Financial Management Rules and Regulations, Section (A)(3)(f) provides in part that the grantee must develop a cash management system to ensure compliance with the 15-day rule relating to prompt disbursement of funds. This rule states that funds drawn down should be limited to amounts that will enable the grantee to disburse the funds on hand to a balance of less than \$5,000 within 15 days of receipt of any funds. Lump sum draw downs are not permitted.

The County did not sufficiently monitor the timing of requests for funds. The County maintained a balance in excess of \$5,000 for the entirety of the fiscal year after receiving a draw.

Noncompliance with the 15-Day Rule may jeopardize future funding.

We recommend the County establish procedures to monitor requests for funds to ensure that excess amounts of cash are not maintained.

Officials' Response:

The OCD grant funds can require in excess of 30 days from draw to receipt; therefore, in 2012 MVPO was estimating the draw amounts based upon contractor's information of anticipated project completion. Due to circumstances or weather conditions unforeseen by the contractor, delays in the project could happen postponing the completion and invoicing process.

As indicated before the County has the option of paying invoices prior to receiving OCD funds, although it is unlikely the County has sufficient working capital to do so. Therefore, MVPO as of January 1, 2013, implemented the process of drawing funds from the State based only on invoices as they are received by the contractors to avoid 15-day rule findings.

CORRECTIVE ACTION PLAN OMB CIRCULAR A -133 § .315 (c) DECEMBER 31, 2012

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2012-01	The OCD grant funds can require in excess of 30 days from draw to receipt; therefore, in 2012 MVPO was estimating the draw amounts based upon contractor's information of anticipated project completion. Due to circumstances or weather conditions unforeseen by the contractor, delays in the project could happen postponing the completion and invoicing process. As indicated before the County has the option of paying invoices prior to receiving OCD funds, although it is unlikely the County has sufficient working capital to do so. Therefore, MVPO as of January 1, 2013, implemented the process of drawing funds from the State based only on invoices as they are received by the contractors to avoid 15-day rule findings.	9/30/2013	Annie Hernandez, Fiscal Supervisor

SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b) DECEMBER 31, 2012

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2011-001	Failure to comply with 15 day rule for disbursement of CDBG Funds.	No	Not corrected and reissued as Finding 2012-001 in this report.



Dave Yost • Auditor of State

FULTON COUNTY FINANCIAL CONDITION

FULTON COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED OCTOBER 3, 2013

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov