



#### TABLE OF CONTENTS

| IIILE  | PAGE |
|--|------|
|  |      |
| Independent Accountants' Report  | 1    |
| Management's Discussion and Analysis   | 3    |
| Basic Financial Statements:  |      |
| Government-Wide Financial Statements   |      |
| Statement of Net Assets  | 9    |
| Statement of Activities  | 10   |
| Fund Financial Statements:   |      |
| Balance Sheet - Governmental Funds   | 11   |
| Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities  | 12   |
| Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds   | 13   |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities   | 14   |
| Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual Comparison (Non-GAAP Budgetary Basis) General Fund  | 15   |
| Statement of Fiduciary Assets - Fiduciary Funds  | 16   |
| Statement of Changes in Fiduciary Net Assets - Fiduciary Fund  | 17   |
| Notes to the Basic Financial Statements  | 19   |
| Federal Awards Receipts and Expenditures Schedule  | 49   |
| Notes to the Federal Awards Receipts and Expenditures Schedule   | 50   |
| Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>                      | 51   |
| Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 | 53   |
| Schedule of Findings   | 55   |
| Schedule of Prior Audit Findings   | 57   |
| Independent Accountants' Report on Applying Agreed-Upon Procedures   | 59   |



#### INDEPENDENT ACCOUNTANTS' REPORT

Napoleon Area City School District Henry County 701 Briarheath Drive Napoleon, Ohio 43545-1298

#### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Napoleon Area City School District, Henry County, Ohio (the District), as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Napoleon Area City School District, Henry County, Ohio, as of June 30, 2012, and the respective changes in financial position, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 14, 2013, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Napoleon Area City School District Henry County Independent Accountants' Report Page 2

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements taken as a whole. The federal awards receipts and expenditure schedule provides additional information required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Dave Yost Auditor of State

March 14, 2013

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED

The discussion and analysis of the financial performance of Napoleon Area City School District (the District) provides an overall review of the District's financial activities for the fiscal year ended June 30, 2012. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

#### Financial Highlights

Key financial highlights for fiscal year 2012 are as follows:

The District retired \$410,000 in general obligation bonds from amounts accumulated in the Bond Retirement Fund.

In total, net assets increased \$975,365.

General revenues accounted for \$20,807,593, or 86 percent of all revenues, and reflect the District's significant dependence on property taxes and unrestricted state entitlements. Program specific revenues in the form of charges for services and sales, and operating grants, and contributions accounted for \$3,411,045 or 14 percent of total revenues of \$24,218,638.

The District's major fund is the General Fund. The General Fund had \$20,467,191 in revenues and \$20,056,730 in expenditures and other financing uses. The General Fund's fund balance increased \$410,461 from the prior fiscal year.

The fiscal condition of the State of Ohio is a major concern for the District and could significantly impact future operations.

#### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the District as a financial whole, or as an entire operating entity.

The statement of net assets and the statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds, with all other non-major funds presented in total in a single column. For the District, the General Fund is the most significant fund.

#### Reporting the District as a Whole

Statement of Net Assets and Statement of Activities

The statement of net assets and the statement of activities reflect how the District did financially during fiscal year 2012. These statements include all assets and liabilities using the accrual basis of accounting similar to which is used by most private-sector companies. This basis of accounting considers all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (CONTINUED)

These statements report the District's net assets and changes in those assets. This change in net assets is important because it tells the reader whether the financial position of the District as a whole has increased or decreased from the prior fiscal year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the statement of net assets and the statement of activities, the District discloses its governmental activities, which include all of the District's programs and services including, instruction, support services, non-instructional services, and extracurricular activities. These services are primarily funded by property tax revenues and from intergovernmental revenues including federal and state grants and other shared revenues.

#### Reporting the District's Most Significant Funds

#### Fund Financial Statements

Fund financial statements provide detailed information about the District's major funds. While the District uses many funds to account for its multitude of financial transactions, the fund financial statements focus on the District's most significant funds. The District's major governmental fund is the General Fund.

Governmental Funds - Most of the District's activities are reported in governmental funds, which focus on how monies flow into and out of those funds and the balances left at fiscal year end for spending in future periods. These funds are reported using modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance educational programs.

<u>Fiduciary Funds</u> - Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the District's programs. These funds use the accrual basis of accounting.

#### The District as a Whole

Table 1 provides a summary of the District's net assets for fiscal year 2012 compared to fiscal year 2011.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (CONTINUED)

Table 1 Net Assets Governmental Activities

|   | 2012         | 2011         |
|---|--------------|--------------|
| Assets  |              |              |
| Current and Other Assets                        | \$23,764,021 | \$24,188,279 |
| Capital Assets, Net                             | 8,808,761    | 9,243,418    |
| Total Assets                                    | 32,572,782   | 33,431,697   |
| Liabilities                                     |              |              |
| Current and Other Liabilities                   | 12,052,948   | 12,931,409   |
| Long-Term Liabilities                           | 6,194,824    | 7,150,643    |
| Total Liabilities                               | 18,247,772   | 20,082,052   |
| Net Assets                                      |              |              |
| Invested in Capital Assets, Net of Related Debt | 4,974,475    | 4,943,446    |
| Restricted                                      | 2,250,306    | 1,887,501    |
| Unrestricted                                    | 7,100,229    | 6,518,698    |
| Total   | \$14,325,010 | \$13,349,645 |

Total assets decreased by \$858,915 (2.6 percent). The decrease in total assets was mainly due to the depreciation of capital assets. Total liabilities decreased by \$1,834,280 (9.1 percent). This is mainly due to a decrease in long-term debt. Total net assets increased by \$975,365 due to the effect of the continuing operating levy passed in 2008.

Table 2 reflects the changes in net assets for fiscal year 2012 compared to fiscal year 2011.

Table 2
Change in Net Assets
Governmental Activities

|  | 2012        | 2011        |
|--|-------------|-------------|
| Revenues                                     |             |             |
| Program Revenues:                            |             |             |
| Charges for Services and Sales               | \$1,603,118 | \$1,617,251 |
| Operating Grants, Contributions and Interest | 1,807,927   | 2,780,279   |
| Total Program Revenues                       | 3,411,045   | 4,397,530   |
| General Revenues:                            |             |             |
| Property Taxes                               | 8,887,555   | 8,296,234   |
| Grants and Entitlements                      | 11,309,896  | 11,436,433  |
| Payment in Lieu of Taxes                     | 344,661     | 88,110      |
| Interest                                     | 44,436      | 00,110      |
| Gifts and Donations                          | 98,226      | 142,048     |
| Miscellaneous                                | 92,419      | 49,378      |
| Proceeds from Sale of Capital Assets         | 30,400      |             |
| Total General Revenues                       | 20,807,593  | 20,012,203  |
| Total Revenues                               | 24,218,638  | 24,409,733  |

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (CONTINUED)

|                                    | 2012       | 2011       |
|------------------------------------|------------|------------|
| Program Expenses                   |            |            |
| Instruction                        | 13,573,357 | 13,390,771 |
| Support Services:                  |            |            |
| Pupils                             | 1,303,983  | 1,090,087  |
| Instructional Staff                | 1,018,726  | 1,102,841  |
| Board of Education                 | 43,166     | 48,844     |
| Administration                     | 1,503,915  | 1,631,641  |
| Fiscal                             | 622,361    | 674,598    |
| Operation and Maintenance of Plant | 1,847,111  | 2,064,320  |
| Pupil Transportation               | 1,101,662  | 1,254,295  |
| Central                            | 399,904    | 422,714    |
| Non-Instructional                  | 935,316    | 999,354    |
| Extracurricular Activities         | 696,460    | 719,417    |
| Interest and Fiscal Charges        | 197,312    | 250,399    |
| Total Expenses                     | 23,243,273 | 23,649,281 |
| Increase in Net Assets             | \$975,365  | \$760,452  |

Total revenues decreased by \$191,095 (.78 percent) due to the decrease in operating grants.

Program revenues account for 14 percent of total revenues and are primarily represented by restricted intergovernmental revenues, charges for tuition and fees, extracurricular activities, and food service sales.

Total expenditures decreased by \$406,008 (1.7 percent) due largely to the decrease in operation and maintenance of plant and equipment as well as decreases in transportation costs. Instructional staff and administration also had significant decreases from the prior year while pupils had significant increase from the prior year. The net result of these changes had little effect on total expenditures. These changes in the types of expenditures were due largely to the reduction of administration and other staff in the District.

The major program expenses for governmental activities are for instruction, which accounts for 58 percent of all governmental expenses. Other programs, which support the instruction process, including pupils, instructional staff, operation and maintenance of plant and pupil transportation, account for 23 percent of governmental expenses. Therefore, over 81 percent of the District's expenses are related to the primary functions of providing facilities and delivering education. As can be seen, these costs are funded almost entirely from property taxes and grants and entitlements.

#### Governmental Activities

Table 3 indicates the total cost of services and the net cost of services for governmental activities. The statement of activities reflects the cost of program services and the charges for services and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted state entitlements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (CONTINUED)

Table 3
Governmental Activities

|                                    | Total Cost of Services | Net Cost of<br>Services | Total Cost of Services | Net Cost of<br>Services |
|------------------------------------|------------------------|-------------------------|------------------------|-------------------------|
|                                    | 2012                   | 2012                    | 2011                   | 2011                    |
| Instruction                        | \$13,573,357           | \$11,914,226            | \$13,390,771           | \$11,415,121            |
| Support Services:                  |                        |                         |                        |                         |
| Pupils                             | 1,303,983              | 1,278,773               | 1,090,087              | 1,062,338               |
| Instructional Staff                | 1,018,726              | 563,109                 | 1,102,841              | 661,481                 |
| Board of Education                 | 43,166                 | 43,166                  | 48,844                 | 48,844                  |
| Administration                     | 1,503,915              | 1,502,403               | 1,631,641              | 1,610,123               |
| Fiscal                             | 622,361                | 612,959                 | 674,598                | 674,598                 |
| Operation and Maintenance of Plant | 1,847,111              | 1,808,889               | 2,064,320              | 1,448,487               |
| Pupil Transportation               | 1,101,662              | 1,101,662               | 1,254,295              | 1,233,884               |
| Central                            | 399,904                | 390,904                 | 422,714                | 411,339                 |
| Non-Instructional                  | 935,316                | 13,468                  | 999,354                | 56,176                  |
| Extracurricular Activities         | 696,460                | 405,357                 | 719,417                | 378,961                 |
| Interest and Fiscal Charges        | 197,312                | 197,312                 | 250,399                | 250,399                 |
| Total Expenses                     | \$23,243,273           | \$19,832,228            | \$23,649,281           | \$19,251,751            |

The dependence upon tax revenues and unrestricted state entitlements for governmental activities is apparent. Over 87 percent of instruction activities are supported through taxes and other general revenues. For all governmental activities, support from general revenues is 85 percent. It is apparent that the community, as a whole, is the primary support for the District's students.

#### The District's Funds

The District's governmental funds are accounted for using the modified accrual basis of accounting. The District's major government fund is the General Fund. General Fund revenues increased by 2.7 percent; this was due to an increase in property and other local taxes revenues. General Fund expenditures increased by 1.3 percent. The General Fund balance increased by \$410,461 in 2012 due primarily to an increase in property and local tax revenues.

#### **General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. During the course of fiscal year 2012, the District amended its General Fund budget as needed.

General Fund original and final budgeted revenues and other financing sources were \$19,532,600 and \$19,952,932, respectively, an increase of \$420,332 (2 percent). This increase is primarily due to increasing anticipated property and other local taxes revenue. Actual revenues and other financing sources were \$20,045,071. This represents an increase of \$92,139 (less than 1 percent) from the final budget.

General Fund original appropriations (appropriated expenditures plus other financing uses) of \$20,560,008 were increased to \$20,569,998 in the final budget. The actual budget basis expenditures and other financing uses for fiscal year 2012 totaled \$20,508,722, which was \$61,276 (less than 1 percent) less than the final budget appropriations. The District over appropriates in case significant,

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (CONTINUED)

unexpected expenditures arise during the fiscal year, or as the District's reserves dwindle.

#### Capital Assets and Debt Administration

#### Capital Assets

At the end of fiscal year 2012, the District had \$8,808,761 invested in capital assets (net of accumulated depreciation) for governmental activities, a decrease of 5 percent from the beginning of the year.

For further information regarding the District's capital assets, see the notes to the basic financial statements.

#### Debt

At June 30, 2012, the District's long term obligations, which include advance refunding general obligation bonds, EPA asbestos abatement project, energy conservation and non-interest bearing notes and compensated absences, were \$6,194,824, down 13.3 percent from the end of fiscal year 2011. This is due in large part to the payoff of long term debt.

At June 30, 2012, the District's overall legal debt margin was \$23,165,104 with an unvoted debt margin of \$283,534.

For further information regarding the District's debt, see the notes to the basic financial statements.

#### **Current Issues**

The District's facilities are kept in good condition with the use of Permanent Improvement funds. Approximately \$500,000 per year is generated from the 2 mil continuing levy. This money is used to maintain the District facilities, to purchase 2 buses per year and to update technology as well as to make other improvements to District facilities.

The District is a rural community experiencing little growth. Our enrollment continues to decline. The size of the District makes open enrollment a concern. Each year the District loses approximately \$750,000 to open enrollment.

District voters approved a \$31.5 million dollar bond issue in March 2012 which will be used to construct new schools.

#### Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to reflect the District's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Michael R. Bostelman, Treasurer, Napoleon Area City School District, 701 Briarheath Drive, Suite 108, Napoleon, Ohio 43545-1298.

#### STATEMENT OF NET ASSETS JUNE 30, 2012

|  | Governmental Activities                  |
|--|--|
| Assets   |  |
| Equity in Pooled Cash and Cash Equivalents   | \$12,122,987                             |
| Materials and Supplies Inventory   | 139,950                                  |
| Accrued Interest Receivable  | 1,100                                    |
| Accounts Receivable  | 86                                       |
| Intergovernmental Receivable   | 205,900                                  |
| Taxes Receivable   | 10,905,978                               |
| Revenue in Lieu of Taxes Receivable  | 290,108                                  |
| Unamortized Bond Costs   | 97,912                                   |
| Non-Depreciable Capital Assets   | 262,779                                  |
| Depreciable Capital Assets, net  | 8,545,982                                |
| Total Assets   | 32,572,782                               |
| Liabilities Accounts Payable Accrued Wages and Benefits Intergovernmental Payable Accrued Interest Payable | 50,000<br>2,123,637<br>479,569<br>13,207 |
| Matured Compensated Absences Payable   | 51,054                                   |
| Deferred Revenue Long-Term Liabilities:  | 9,335,481                                |
| Due Within One Year  | 940,518                                  |
| Due in More Than One Year  | 5,254,306                                |
| Total Liabilities  | 18,247,772                               |
| Net Assets   | 4 074 475                                |
| Invested in Capital Assets, Net of Related Debt  | 4,974,475                                |
| Restricted for Debt Service  | 1,157,352                                |
| Restricted for Other Purposes Unrestricted   | 1,092,954                                |
| Total Net Assets   | 7,100,229<br>\$14,325,010                |
| Total Net Assets   | \$14,325,010                             |

# STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2012

|   |                         | Program F               | Revenues        | Net(Expense)<br>Revenue and<br>Changes in Net<br>Assets |
|---|-------------------------|-------------------------|-----------------|---|
|   |                         | Charges for             | Operating       |   |
|   |                         | Services and            | Grants and      | Governmental  |
|   | Expenses                | Sales                   | Contributions   | Activities  |
|   |                         |                         |                 |   |
| Governmental Activities                 |                         |                         |                 |   |
| Instruction:                            |                         |                         |                 |   |
| Regular                                 | \$8,540,647             | \$876,571               | \$121,277       | (\$7,542,799)   |
| Special                                 | 3,289,634               | ψο. ο,ο                 | 615,622         | (2,674,012)   |
| Vocational                              | 265,200                 |                         | 45,661          | (219,539)   |
| Other                                   | 1,477,876               |                         | .0,00.          | (1,477,876)   |
| Support Services:                       | 1, 117,070              |                         |                 | (1,111,010)   |
| Pupils                                  | 1,303,983               |                         | 25,210          | (1,278,773)   |
| Instructional Staff                     | 1,018,726               |                         | 455,617         | (563,109)   |
| Board of Education                      | 43,166                  |                         | .00,0           | (43,166)  |
| Administration                          | 1,503,915               |                         | 1,512           | (1,502,403)   |
| Fiscal                                  | 622,361                 |                         | 9,402           | (612,959)   |
| Operation and Maintenance of Plant      | 1,847,111               | 12,500                  | 25,722          | (1,808,889)   |
| Pupil Transportation                    | 1,101,662               | ,                       |                 | (1,101,662)   |
| Central                                 | 399,904                 |                         | 9,000           | (390,904)   |
| Operation of Non-Instructional Services | 935,316                 | 422,944                 | 498,904         | (13,468)  |
| Extracurricular Activities              | 696,460                 | 291,103                 | ,               | (405,357)   |
| Interest and Fiscal Charges             | 197,312                 | ,                       |                 | (197,312)   |
| Totals                                  | \$23,243,273            | \$1,603,118             | \$1,807,927     | (19,832,228)  |
|   | General Revenues        |                         |                 |   |
|   | Taxes:                  |                         |                 |   |
|   | Property Taxes, Lev     | vied for General Purpo  | oses            | 7,952,210   |
|   | Property Taxes, Lev     | vied for Capital Outlay | ,               | 384,574   |
|   | Property Taxes, Lev     | vied for Debt Service   |                 | 550,771   |
|   | Grants and Entitlement  | ts not Restricted to Sp | ecific Programs | 11,309,896  |
|   | Payment in Lieu of Tax  | es                      |                 | 344,661   |
|   | Gifts and Donations     |                         |                 | 98,226  |
|   | Investment Earnings     |                         |                 | 44,436  |
|   | Miscellaneous           |                         |                 | 92,419  |
|   | Proceeds from Sale of   | Capital Assets          |                 | 30,400  |
|   | Total General Revenue   | es                      |                 | 20,807,593  |
|   | Change in Net Assets    |                         |                 | 975,365   |
|   | Net Assets Beginning of |                         |                 | 13,349,645  |
|   | Net Assets End of Yea   | r                       |                 | \$14,325,010  |

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2012

|  | General Fund | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|--------------|--------------------------------|--------------------------------|
|  |              |                                |                                |
| Assets                                     |              |                                |                                |
| Equity in Pooled Cash and Cash Equivalents | \$9,381,089  | \$2,690,561                    | \$12,071,650                   |
| Materials and Supplies Inventory           | 133,371      | 6,579                          | 139,950                        |
| Accrued Interest Receivable                | 1,100        |                                | 1,100                          |
| Accounts Receivable                        | 86           |                                | 86                             |
| Interfund Receivable                       | 220,000      |                                | 220,000                        |
| Intergovernmental Receivable               |              | 205,900                        | 205,900                        |
| Taxes Receivable                           | 9,844,425    | 1,061,553                      | 10,905,978                     |
| Revenue in Lieu of Taxes Receivable        | 275,603      | 14,505                         | 290,108                        |
| Restricted Assets:                         |              |                                |                                |
| Equity in Pooled Cash and Cash Equivalents | 51,337       |                                | 51,337                         |
| Total Assets                               | 19,907,011   | 3,979,098                      | 23,886,109                     |
|  |              |                                |                                |
| Liabilities                                |              |                                |                                |
| Accounts Payable                           | 38,275       | 11,725                         | 50,000                         |
| Accrued Wages and Benefits                 | 1,950,400    | 173,237                        | 2,123,637                      |
| Interfund Payable                          |              | 220,000                        | 220,000                        |
| Intergovernmental Payable                  | 436,538      | 43,031                         | 479,569                        |
| Matured Compensated Absences Payable       | 50,525       | 529                            | 51,054                         |
| Deferred Revenue                           | 8,988,865    | 1,062,143                      | 10,051,008                     |
| Total Liabilities                          | 11,464,603   | 1,510,665                      | 12,975,268                     |
|  |              |                                |                                |
| Fund Balances                              |              |                                |                                |
| Nonspendable                               | 133,371      | 6,579                          | 139,950                        |
| Restricted                                 |              | 2,503,959                      | 2,503,959                      |
| Assigned                                   | 421,966      |                                | 421,966                        |
| Unassigned (Deficit)                       | 7,887,071    | (42,105)                       | 7,844,966                      |
| Total Fund Balances                        | 8,442,408    | 2,468,433                      | 10,910,841                     |
| Total Liabilities and Fund Balances        | \$19,907,011 | \$3,979,098                    | \$23,886,109                   |

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2012

| Total Governmental Fund Balances  |   | \$10,910,841                |
|---|---|-----------------------------|
| Amounts reported for governmental activities on the statement of net assets are different because of the following:   |   |                             |
| Capital assets used in governmental activities are not financial resources and, therefore, not reported in the funds.   |   | 8,808,761                   |
| Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds: Revenue in Lieu of Taxes Receivable Intergovernmental Receivable Taxes Receivable            | 290,108<br>121,900<br>303,519                       |                             |
|   |   | 715,527                     |
| Unamortized Bond Costs  |   | 97,912                      |
| Some liabilities are not due and payable in the current period and, therefore, not reported in the funds: Accrued Interest Payable Capital Leases Payable General Obligation Bonds Payable Compensated Absences Payable | (13,207)<br>(122,175)<br>(4,736,068)<br>(1,336,581) | /6 209 02 <b>1</b> \        |
| Net Assets of Governmental Activities   |   | (6,208,031)<br>\$14,325,010 |

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

|  | General Fund | All Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|--------------|------------------------------------|--------------------------------|
| Revenues                                     |              |                                    |                                |
| Property and Other Local Taxes               | \$8,019,338  | \$940,093                          | \$8,959,431                    |
| Intergovernmental                            | 11,115,144   | 2,150,205                          | 13,265,349                     |
| Interest                                     | 42,080       | 2,356                              | 44,436                         |
| Tuition and Fees                             | 876,571      | 2,000                              | 876,571                        |
| Rent   | 11,050       | 1,450                              | 12,500                         |
| Extracurricular Activities                   | 64,932       | 220,367                            | 285,299                        |
| Gifts and Donations                          | 15,262       | 82,964                             | 98,226                         |
| Customer Sales and Services                  | 61,894       | 366,854                            | 428,748                        |
| Payments in Lieu of Taxes                    | 216,344      | 11,387                             | 227,731                        |
| Miscellaneous                                | 44,576       | 47,843                             | 92,419                         |
| Total Revenues                               | 20,467,191   | 3,823,519                          | 24,290,710                     |
| Expenditures Current:                        |              |                                    |                                |
| Instruction:                                 |              |                                    |                                |
| Regular                                      | 7,984,864    | 331,120                            | 8,315,984                      |
| Special                                      | 2,774,543    | 504,067                            | 3,278,610                      |
| Vocational                                   | 261,802      |                                    | 261,802                        |
| Other  | 1,477,876    |                                    | 1,477,876                      |
| Support Services:                            |              |                                    |                                |
| Pupils                                       | 1,275,698    | 35,354                             | 1,311,052                      |
| Instructional Staff                          | 568,183      | 449,359                            | 1,017,542                      |
| Board of Education                           | 43,166       |                                    | 43,166                         |
| Administration                               | 1,454,425    | 36,820                             | 1,491,245                      |
| Fiscal                                       | 582,122      | 40,698                             | 622,820                        |
| Operation and Maintenance of Plant           | 1,556,343    | 52,853                             | 1,609,196                      |
| Pupil Transportation                         | 881,436      | 122,173                            | 1,003,609                      |
| Central                                      | 351,467      | 70,509                             | 421,976                        |
| Operation of Non-Instructional Services      |              | 936,933                            | 936,933                        |
| Extracurricular Activities                   | 486,918      | 259,299                            | 746,217                        |
| Capital Outlay                               | 15,376       | 116,597                            | 131,973                        |
| Debt Service:                                |              |                                    |                                |
| Principal                                    | 122,173      | 779,830                            | 902,003                        |
| Interest                                     |              | 174,663                            | 174,663                        |
| Total Expenditures                           | 19,836,392   | 3,910,275                          | 23,746,667                     |
| Excess of Revenues Over (Under) Expenditures | 630,799      | (86,756)                           | 544,043                        |
| Other Financing Sources and (Uses)           |              |                                    |                                |
| Transfers In                                 |              | 220,338                            | 220,338                        |
| Proceeds from Sale of Capital Assets         |              | 30,400                             | 30,400                         |
| Transfers Out                                | (220,338)    |                                    | (220,338)                      |
| Total Other Financing Sources and Uses       | (220,338)    | 250,738                            | 30,400                         |
| Net Change in Fund Balances                  | 410,461      | 163,982                            | 574,443                        |
| Fund Balance at Beginning of Year            | 8,031,947    | 2,304,451                          | 10,336,398                     |
| Fund Balance at End of Year                  | \$8,442,408  | \$2,468,433                        | \$10,910,841                   |

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2012

| Net Change in Fund Balances - Total Governmental Funds  |                                  | \$574,443            |
|---|----------------------------------|----------------------|
| Amounts reported for governmental activities on the statement of activities are different because of the following:   |                                  |                      |
| Governmental funds report capital outlay as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeds capital outlay in the current year.  |                                  |                      |
| Capital Outlay - Depreciable Capital Assets Depreciation  | 299,095<br>(726,934)             | (427,839)            |
| The proceeds from the sale of capital assets are reported as other financing sources in the governmental funds. However, the cost of the capital assets is removed from the capital asset account on the statement of net assets and is offset against the proceeds from the sale of capital assets resulting in a loss on disposal of capital assets on the statement of activities. |                                  | (421,039)            |
| Loss on Disposal of Capital Assets  |                                  | (6,818)              |
| Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds:  Delinquent Property Tax Intergovernmental Payment in Lieu of Taxes   | (71,876)<br>(147,526)<br>116,930 |                      |
| Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of activities.   |                                  | (102,472)<br>779,830 |
| Payments on Capital Lease   |                                  | 122,173              |
| Interest is reported as an expenditure when due in the governmental funds but is accrued on outstanding debt on the statement of net assets. Premiums and discounts are reported as revenues/expenditures when the debt is first issued; however, these amounts are deferred and amortized on the statement of activities.  |                                  |                      |
| Accrued Interest Payable Annual Accretion on Capital Appreciation Bonds   | 2,936<br>(25,585)                |                      |
|   |                                  | (22,649)             |
| Compensated absences reported on the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds   |                                  | 58,697               |
| Change in Net Assets of Governmental Activities   |                                  | \$975,365            |

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2012

|  | Original Budget | Final Budget | Actual      | Variance with<br>Final Budget |
|--|-----------------|--------------|-------------|-------------------------------|
| Revenues                                 |                 |              |             |                               |
| Property and Other Local Taxes           | \$7,379,000     | \$7,580,985  | \$7,572,151 | (\$8,834)                     |
| Intergovernmental                        | 10,997,000      | 11,115,144   | 11,115,144  |                               |
| Interest                                 | 75,000          | 40,250       | 41,214      | 964                           |
| Tuition and Fees                         | 740,100         | 830,797      | 830,797     |                               |
| Rent                                     | 4,000           | 11,050       | 11,050      |                               |
| Extracurricular Activities               |                 |              |             |                               |
| Gifts and Donations                      |                 |              |             |                               |
| Customer Sales and Services              | 59,500          | 61,894       | 61,894      |                               |
| Payments in Lieu of Taxes                | 190,000         | 216,344      | 216,344     |                               |
| Miscellaneous                            | 24,000          | 30,145       | 30,154      | 9                             |
| Total Revenues                           | 19,468,600      | 19,886,609   | 19,878,748  | (7,861)                       |
| Expenditures                             |                 |              |             |                               |
| Current:                                 |                 |              |             |                               |
| Instruction:                             |                 |              |             |                               |
| Regular                                  | 7,854,193       | 8,002,396    | 8,005,701   | (3,305)                       |
| Special                                  | 3,252,618       | 2,978,966    | 2,899,894   | 79,072                        |
| Vocational                               | 249,828         | 257,919      | 250,002     | 7,917                         |
| Other                                    | 1,408,000       | 1,477,875    | 1,477,876   | (1)                           |
| Support Services:                        |                 |              |             |                               |
| Pupils                                   | 1,109,292       | 1,271,408    | 1,270,043   | 1,365                         |
| Instructional Staff                      | 459,051         | 583,904      | 618,577     | (34,673)                      |
| Board of Education                       | 53,975          | 48,150       | 44,089      | 4,061                         |
| Administration                           | 1,587,209       | 1,476,007    | 1,643,165   | (167,158)                     |
| Fiscal                                   | 623,750         | 590,072      | 584,480     | 5,592                         |
| Operation and Maintenance of Plant       | 1,897,167       | 1,710,824    | 1,605,032   | 105,792                       |
| Pupil Transportation                     | 1,039,055       | 1,005,589    | 1,000,339   | 5,250                         |
| Central                                  | 312,297         | 355,771      | 352,158     | 3,613                         |
| Extracurricular Activities               | 437,325         | 429,466      | 421,652     | 7,814                         |
| Capital Outlay                           | 24,248          | 59,313       | 15,376      | 43,937                        |
| Total Expenditures                       | 20,308,008      | 20,247,660   | 20,188,384  | 59,276                        |
| Excess of Expenditures over Revenues     | (839,408)       | (361,051)    | (309,636)   | 51,415                        |
| Other Financing Sources and (Uses)       |                 |              |             |                               |
| Transfers In                             |                 |              | 100,000     | 100,000                       |
| Advances In                              | 60,000          | 55,000       | 55,000      |                               |
| Refund of Prior Year Expenditures        | 4,000           | 11,323       | 11,323      |                               |
| Transfers Out                            | (250,000)       | (320,338)    | (320,338)   |                               |
| Advances Out                             | (2,000)         | (2,000)      |             | 2,000                         |
| Total Other Financing Sources and (Uses) | (188,000)       | (256,015)    | (154,015)   | 102,000                       |
| Net Change in Fund Balances              | (1,027,408)     | (617,066)    | (463,651)   | 153,415                       |
| Fund Balance at Beginning of Year        | 9,035,546       | 9,035,546    | 9,035,546   |                               |
| Prior Year Encumbrances Appropriated     | 413,682         | 413,682      | 413,682     |                               |
| Fund Balance at End of Year              | \$8,421,820     | \$8,832,162  | \$8,985,577 | \$153,415                     |

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2012

|   | Private Purpose Trust | Agency Fund |
|---|-----------------------|-------------|
| Assets Current Assets: Equity in Pooled Cash and Cash Equivalents | \$20,754              | \$141,324   |
| Liabilities Current Liabilities: Undistributed Monies             |                       | \$141,324   |
| Net Assets Held in Trust for Scholarships                         | \$20,754              |             |

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

|  | Private<br>Purpose Trust    |
|--|-----------------------------|
| Additions Gifts and Contributions  | \$17,795                    |
| <b>Deductions</b> Payments in Accordance with Trust Agreements           | 16,301                      |
| Change in Net Assets Net Assets Beginning of Year Net Assets End of Year | 1,494<br>19,260<br>\$20,754 |

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### 1. DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Napoleon Area City School District (the District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a city school district as defined by 3311.02 of Ohio Revised Code. The District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the District.

The District is the 230<sup>th</sup> largest in the State of Ohio (among 612 school districts) in terms of enrollment. It is staffed by 99 classified employees and 155 certified teaching personnel, who provide services to 2,013 students and other community members. The Board of Education oversees the operations of the District's five instructional and support facilities.

#### The Reporting Entity

The reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. This includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District does not have any component units. The following organizations are not part of the reporting entity and are excluded from the accompanying financial statements:

Non-Public Schools - Within the city boundaries, non-public schools are operated by religious organizations. Current state legislation provides funding to these non-public schools. These monies are received and disbursed on behalf of the non-public schools by the Treasurer of the District. The accounting for these school operations is reflected as part of the special revenue funds of the District.

The District is associated with nine organizations, which are defined as jointly governed organizations, group purchasing pools or related organizations. These organizations include the Northwest Ohio Computer Association (NWOCA), Northern Buckeye Educational Council, Four County Career Center, Northwestern Ohio Educational Research Council, Inc., Educational Regional Service System, Northern Buckeye Health Plan Northwest Division of Optimal Health Initiative Consortium, Northern Buckeye Health Plan Workers' Compensation Group Rating Plan, Schools of Ohio Risk Sharing Authority, and Napoleon Public Library. Information about these organizations is presented in Notes 17, 18, and 19 to the basic financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. Following are the more significant of the District's accounting policies.

#### A. Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets presents the financial condition of the governmental activities of the District at year-end. The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which governmental function is self-financing or draws from the general revenues of the District.

#### **Fund Financial Statements**

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

#### B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the District are grouped into the categories governmental and fiduciary.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Governmental Funds

Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The General Fund is the District's only major governmental fund:

<u>General Fund</u> - The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the District account for grants and other resources, and capital projects of the District whose uses are restricted to a particular purpose.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's trust funds are private purpose trusts, which account for programs that provide college scholarships to students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency funds account for various student managed activity.

#### C. Measurement Focus

**Government-Wide Financial Statements** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust fund is reported using the economic resources measurement focus.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual bases of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

#### Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined, and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, payments in lieu of taxes, grants, investment earnings, tuition, and student fees.

#### Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2012, but which were levied to finance fiscal year 2013 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On the governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Expenditures/Expenses

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of costs, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of budgetary control selected by the Board is at the fund level. Any budgetary modifications at this level may only be made by the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

#### F. Pooled Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

During fiscal year 2012, the District invested in nonnegotiable certificates of deposit, and STAR Ohio. Investments are reported at cost, except STAR Ohio. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2012.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2012 amounted to \$42,080, which includes \$9,453 assigned from other funds.

For presentation on the financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

#### G. Inventory

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On the fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption, donated food, purchased food and school supplies held for resale and are expensed. The cost of inventory items is recorded as an expenditure when purchased.

#### H. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributor's grantors, or laws of other government or imposed by enabling legislation. Restricted assets include the amount required by State statute to be set aside to create a reserve for budget stabilization.

#### I. Capital Assets

General capital assets are those assets not specifically related to activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported on the fund financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District's capitalization threshold is \$2,500. The District does not possess any infrastructure. Improvements with a cost in excess of \$15,000 are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during construction of capital assets is also not capitalized.

All reported capital assets, other than land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| Description                       | Estimated<br>Lives |
|-----------------------------------|--------------------|
| Land Improvements                 | 10- 20 years       |
| Buildings                         | 30 - 50 years      |
| Building Improvements             | 10 - 40 years      |
| Furniture, Fixtures and Equipment | 5 - 20 years       |

#### J. Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities columns of the statement of net assets.

#### K. Compensated Absences

The District has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 16, "Accounting for Compensated Absences." In conformity with GASB Statement No. 16, the District accrues vacation as earned by its employees if the leave is attributable to past service and it is probable that the District will compensate the employees for the benefits through paid time or some other means, such as cash payments at termination or retirement. Likewise, the District accrues for sick pay benefits as earned by those employees who currently are eligible to receive termination payments as well as other employees who are expected to become eligible in the future. These compensated absences are measured using the rates in effect at June 30, 2012.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the governmentwide financial statements.

In general, governmental fund payables and accrued liabilities that once incurred, are paid in a timely manner and in full from current financial resources and are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Long-term loans are recognized as a liability on the governmental fund financial statements when due.

#### M. Unamortized Issuance Costs and Premiums

On government-wide financial statements, issuance costs and premiums are deferred and amortized over the term of the bonds using the straight-line method. Issuance costs are recorded as deferred charges and are generally paid from debt proceeds. Bond premiums are presented as an addition to the face amount of bonds payable. On the governmental fund financial statements, issuance costs and bond premiums are recognized in the period in which the debt is issued.

#### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments.

Net assets restricted for other purposes include activities for food service operations, music and athletic programs, and federal and state grants restricted to expenditures for specific purposes.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### O. Fund Balance

Fund Balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon use of the resources in governmental funds. The classifications are as follows:

Nonspendable - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Restricted - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or is imposed by law through constitutional provisions.

Committed - The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education.

Unassigned - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

#### P. Interfund Transactions

Transfers between governmental activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### R. Pass-Through Grants

The Preschool Disabilities Grant (recorded in special revenue funds) is a pass-through grant in which the Northwest Ohio Educational Service Center is the primary recipient. In accordance with GASB Statement 24, "Accounting and Financial Reporting or Certain Grants and Other Financial Assistance," the secondary recipients should report monies spent on their behalf by the primary recipient as revenue and operating expenses.

#### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the District and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2012.

#### 3. BUDGETARY BASIS OF ACCOUNTING

While the District is reporting financial position, results of operations, and changes in fund balances/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and fund financial statements are the following:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 3. BUDGETARY BASIS OF ACCOUNTING (Continued)

#### **Net Change in Fund Balance**

| <u> </u>  | General     |
|---|-------------|
| GAAP Basis  | \$410,461   |
| Net Adjustment for Revenue Accruals                 | (467,913)   |
| Net Adjustment for Expenditure Accruals             | (100,110)   |
| Net Adjustment for Other Sources/Uses               | 66,323      |
| Encumbrances Outstanding at Year End (Budget Basis) | (361,699)   |
| Perspective difference for Cash Reporting Purposes: |             |
| Activity of Funds Reclassified                      | (5,003)     |
| Outstanding Encumbrances of Funds Reclassified      | (5,710)     |
| Budget Basis  | (\$463,651) |

#### 4. EQUITY IN POOLED CASH AND EQUIVALENTS

State statutes classify monies held by the District into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the District Treasury. Active monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the agreement by at least two percent and to be marked to market daily, and that the term of the agreement must not exceed thirty days;

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 4. EQUITY IN POOLED CASH AND EQUIVALENTS (Continued)

- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations provided that investments in securities described in this division are made through eligible in institutions:
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Commercial paper and bankers acceptances if training requirements have been met, for a period not to exceed 180 days in an amount not to exceed 25 percent of interim monies available for investment at any one time.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

At year end, the District had \$350 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents."

#### Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$12,206,820 of the District's bank balance of \$12,471,522 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the District's name.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### <u>Investments</u>

As of June 30, 2012, the District had \$38,010 invested in STAR Ohio.

Credit Risk - STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District has no investment policy that would further limit its investment choices beyond the requirements of state statutes.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 5. PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis, while the District's fiscal year runs from July through June. First-half tax distributions are received by the District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the District. Real and public utility property tax revenues received in calendar year 2012 represent the collection of calendar year 2011 taxes. Real property taxes for 2012 were levied after April 1, 2011, on the assessed values as of January 1, 2011, the lien date. Assessed values for real property taxes are established by state statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, state statute permits alternate payment dates to be established.

Public utility taxes for 2012 were levied after April 1, 2011, on the assessed values as of December 31, 2010, the lien date. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The District receives property taxes from Henry County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2012, are available to finance fiscal year 2012 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property and public utility property taxes, which were measurable as of June 30, 2012 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at June 30, nor were they levied to finance fiscal year 2012 operations. For the governmental fund financial statements, the receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance was recognized as revenue.

The amount available as an advance at June 30, 2012, was \$1,131,163 in the General Fund, \$80,682 in the Debt Service Fund, and \$55,133 in the Capital Projects Fund. The amount available as an advance at June 30, 2011, was \$683,976 in the General Fund, \$56,777 in the Debt Service Fund, and \$36,313 in the Capital Projects Fund.

The assessed values upon which the fiscal year 2012 taxes were collected are:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 5. **PROPERTY TAXES (Continued)**

|  | 2011 Second-<br>Half Collections |         | 2012 First-<br>Half Collections |         |
|--|----------------------------------|---------|---------------------------------|---------|
|  | Amount                           | Percent | Amount                          | Percent |
| Agricultural/Residential                   | \$226,064,180                    | 82%     | \$237,835,420                   | 84%     |
| Industrial/Commercial                      | 44,363,270                       | 16%     | 41,644,860                      | 15%     |
| Public Utility                             | 3,967,270                        | 2%      | 4,053,230                       | 1%      |
| Total Assessed Value                       | \$274,394,720                    | 100%    | \$283,533,510                   | 100%    |
| Tax rate per \$1,000 of assessed valuation | \$52.70                          |         | \$52.70                         |         |

#### 6. **RECEIVABLES**

Receivables at June 30, 2012, consisted of property taxes, accounts (rent and student fees), payments in lieu of taxes, and intergovernmental. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

|  | Amount    |
|--|-----------|
| Accounts Receivable:                       |           |
| General Fund                               |           |
| Tuition and Fees                           | \$86      |
| Total Accounts Receivable                  | \$86      |
| Payments in Lieu of Taxes Receivable:      |           |
| General Fund                               | \$275,603 |
| Capital Projects Fund                      | 14,505    |
| Total Payments in Lieu of Taxes Receivable | \$290,108 |
|  |           |
| Intergovernmental Receivable:              |           |
| Education Jobs Fund                        | \$25,000  |
| Title I Fund                               | 158,900   |
| Title II-A Fund                            | 22,000    |
| Total Intergovernmental Receivable         | \$205,900 |

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 7. CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2012, was as follows:

|   | Balance at 6/30/11 | Additions   | Reductions | Balance at 6/30/12 |
|---|--------------------|-------------|------------|--------------------|
| Governmental Activities                     |                    |             |            |                    |
| Capital Assets, not being depreciated       |                    |             |            |                    |
| Land  | \$254,016          |             |            | \$254,016          |
| Construction in Progress                    |                    | \$8,763     |            | 8,763              |
| Total Nondepreciable Capital Assets         | 254,016            | \$8,763     |            | 262,779            |
| Depreciable Capital Assets                  |                    |             |            |                    |
| Land Improvements                           | 2,052,555          |             |            | 2,052,555          |
| Buildings and Building Improvements         | 14,786,879         | 128,068     | (\$3,928)  | 14,911,019         |
| Furniture, Fixtures, and Equipment          | 2,379,029          | 132,264     | (79,818)   | 2,431,475          |
| Vehicles                                    | 2,114,290          | 30,000      | (64,940)   | 2,079,350          |
| Totals                                      | 21,332,753         | 290,332     | (148,686)  | 21,474,399         |
| Less Accumulated Depreciation               |                    |             |            |                    |
| Land Improvements                           | (1,451,372)        | (63,324)    |            | (1,514,696)        |
| Buildings and Building Improvements         | (8,404,447)        | (393,410)   | 3,928      | (8,793,929)        |
| Furniture, Fixtures, and Equipment          | (1,594,345)        | (149,508)   | 73,000     | (1,670,853)        |
| Vehicles                                    | (893,187)          | (120,692)   | 64,940     | (948,939)          |
| Total Accumulated Depreciation              | (12,343,351)       | (726,934)   | 141,868    | (12,928,417)       |
| Governmental Activities Capital Assets, Net | \$9,243,418        | (\$427,839) | (\$6,818)  | \$8,808,761        |

Depreciation expense was charged to governmental functions as follows:

| Instruction:                            |           |
|---|-----------|
| Regular                                 | \$331,262 |
| Special                                 | 1,966     |
| Support Services:                       |           |
| Pupils                                  | 3,698     |
| Instructional Staff                     | 211       |
| Administration                          | 4,211     |
| Operation and Maintenance of Plant      | 135,710   |
| Pupil Transportation                    | 136,455   |
| Central                                 | 15,864    |
| Operation of Non-Instructional Services | 3,131     |
| Extracurricular                         | 93,219    |
| Capital Outlay                          | 1,207     |
| Total Depreciation Expense              | \$726,934 |

#### 8. INTERFUND ASSETS/LIABILITIES

As of June 30, 2012, on the fund financial statements, the Capital Projects Funds owed the General Fund \$220,000. This amount is represented as "Interfund Receivable/Payable" on the balance sheet.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 9. PAYMENT IN LIEU OF TAXES

The District has entered into agreements with a number of property owners under which the District has granted property tax abatements to those property owners. The property owners have agreed to make payments to the District which reflect all or a portion of the property taxes which the property owners would have paid if their taxes had not been abated. The property owner's contractual promise to make these payments in lieu of taxes generally continue until the agreement expires.

#### 10. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, theft of or damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The District participates in the Schools of Ohio Risk Sharing Authority, Inc., an insurance purchasing pool, (Note 18) for insurance coverage. Coverages provided are as follows:

| Property (building & contents) | \$61,541,091 |
|--------------------------------|--------------|
| Automobile Liability           | 12,000,000   |
| Educators' Legal Liability     | 12,000,000   |
| Crime Coverage                 | 100,000      |
| General Liability:             |              |
| Per Occurrence                 | 12,000,000   |
| General Annual Aggregate       | 14,000,000   |

Settled claims have not exceeded commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from last year.

Through December 31, 2011, the District participated in the Northern Buckeye Educational Council Employee Insurance Benefits Program (Program), a public entity shared risk pool consisting of educational entities within Defiance, Fulton, Henry, Lucas, Williams, and Wood counties. The District paid monthly premiums for the benefits offered to its employees including medical, dental, and life insurance. The Northern Buckeye Education Council was responsible for the management and operations of the program. The agreement for the Program provided for additional assessments to participants if the premiums were insufficient to pay the program costs for the fiscal year. Upon withdrawal from the Program, a participant was responsible for any claims not processed and paid and any related administrative costs.

Effective January 1, 2012, the Employee Insurance Benefits Program (Program) merged with Optimal Health Initiative Consortium (OHIC) to form the Northern Buckeye Health Plan Northwest Division of OHIC (Plan). The District pays monthly premiums to Plan for the benefits offered to its employees including medical, dental, and life insurance. Northern Buckeye Health Plan is responsible for the management and operations of the program.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 10. RISK MANAGEMENT (Continued)

Through December 31, 2011, the District participated in the Northern Buckeye Education Council Worker's Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GFP was intended to reduce premiums for the participants. The workers' compensation experience of the participants was calculated as one experience and a common premium rate was applied to all participants in the GRP. Each participant paid its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP was limited to educational entities that could meet the selection criteria. Each participant had to apply annually. The GRP provided the participants with a centralized program for the processing, analysis, and management of workers' compensation claims and a risk management program to assist in developing safer work environments. Each participant had to pay its premiums, enrollment or other fees, and perform it obligations in accordance with the terms of the agreement.

Effective January 1, 2012, the GRP was transferred to Northern Buckeye Health Plan Northern Division of Optimal Health Initiative Consortium. The Northern Buckeye Health Plan Workers' Compensation Group Rating Plan (WCGRP) is an insurance purchasing pool. The WCGRP is governed by the Northern Buckeye Health Plan and the participating members of the WCGRP. The Executive Director of the Northern Buckeye Health Plan coordinates the administration and management of the program.

#### 11. PENSION AND RETIREMENT PLANS

#### A. School Teachers Retirement System

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that can be obtained by writing to the State Teachers Retirement System of Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit Plan (DBP), a Defined Contribution Plan (DCP), and a Combined Plan (CP). The DBP offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service or on an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DCP allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age fifty and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The CP offers features of both the DBP and the DCP. In the CP, member contributions are invested by the member and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DBP. The DBP portion of the CP payment is payable to a member on or after age sixty; the DCP portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty. Benefits are established by Chapter 3307 of the Ohio Revised Code.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 11. PENSION AND RETIREMENT PLANS (Continued)

A DBP or CP member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DCP who become disabled are entitled only to their account balance. If a member of the DCP dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the STRS Ohio Board upon the recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. For the fiscal year ended June 30, 2012, plan members were required to contribute 10 percent of their annual covered salary. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2012, 2011, and 2010 were \$1,212,769, \$1,154,851, and \$1,163,005 respectively; 83.65 percent has been contributed for fiscal year 2012 and 100 percent for fiscal years 2011 and 2010.

#### B. School Employee Retirement System

Plan Description - The District participates in the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a stand-alone financial report that can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under employers/audit resources.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirement of plan members and employers is established and may be amended by the SERS Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the system's funds (pension trust fund, death benefit fund, Medicare B fund, and health care fund). For the fiscal year ended June 30, 2012, the allocation to pension and death benefits was 12.7 percent. The remaining 1.3 percent of the 14 percent employer contribution rate was allocated to the Medicare B and health care funds. The District's required contribution for pension obligations to SERS for the fiscal years ended June 30, 2012, 2011, and 2010 was \$299,200, \$262,786, and \$278,274, respectively; 36.77 percent has been contributed for fiscal year 2012 and 100% for fiscal years 2011 and 2010.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 11. PENSION AND RETIREMENT PLANS (Continued)

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Retirement System. As of June 30, 2012, one member of the Board of Education has elected Social Security. The contribution rate is 6.2 percent of wages.

#### 12. POSTEMPLOYMENT BENEFITS

#### A. School Teachers Retirement System

Plan Description - The District participates in a cost-sharing multiple-employer defined benefit Health Care Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the Defined Benefit or Combined pension plans offered by STRS Ohio. Ohio law authorizes STRS Ohio to offer the Plan. Benefits include hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare Part B premiums. The Plan is included in STRS Ohio's financial report which can be obtained by calling (888) 227-7877 or by visiting the STRS Ohio Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

Funding Policy - Chapter 3307 of the Ohio Revised Code authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for postemployment health care may be deducted from employer contributions. For fiscal year 2012, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to postemployment health care. The District's contribution for health care for the fiscal years ended June 30, 2012, 2011, and 2010 was \$93,290, \$88,835, and \$89,462, respectively; 83.65 percent has been contributed for 2012 and 100 percent for 2011 and 2010.

#### B. School Employees Retirement System

Plan Description - The District participates in two cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plans administered by the School Employees Retirement System (SERS) for classified retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians fees through several types of plans including HMO's, PPO's, and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligation to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under employers/audit resources.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 12. POSTEMPLOYMENT BENEFITS (Continued)

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each fiscal year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For fiscal year 2012, .55 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount. For fiscal year 2012, this amount was \$35,800. For fiscal year 2012, the School District paid \$36,715 in surcharge.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility, and retirement status.

The District's contribution for health care for the fiscal years ended June 30, 2012, 2011, and 2010 was \$49,672, \$69,113, and \$46,922, respectively. For fiscal year 2012, 83.51 percent has been contributed. The full amount has been contributed for fiscal years 2011 and 2010.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare Part B Fund. For fiscal year 2012, this actuarially required allocation was 1.30 percent of covered payroll. The District's contribution for Medicare Part B for the fiscal years ended June 30, 2012, 2011, and 2010 was \$17,669, \$16,911, and \$16,548, respectively. For fiscal year 2012, 36.77 percent has been contributed. The full amount has been contributed for fiscal years 2011 and 2010.

#### 13. COMPENSATED ABSENCES

Employees earn vacation at rates specified under State of Ohio law and based on credited service. Clerical, Technical, and Maintenance and Operation employees with one or more years of service are entitled to vacation ranging from 5 to 20 days. Employees with less than one year of service earn one vacation day per month worked, not to exceed five days. Certain employees are permitted to carry over vacation leave earned in the current year into the next year.

All employees are entitled to a sick leave credit equal to one and one-quarter days for each month of service (earned on a pro rata basis for less than full-time employees). This sick leave will either be absorbed by time off due to illness or injury or, within certain limitations, be paid to the employee upon retirement. The amount paid to a teacher upon retirement is limited to 25% of the accumulated sick leave to a maximum of 50 days. The amount paid to an administrator upon retirement is limited to 25% of the accumulated sick leave to a maximum of 50.00 days. The amount paid to the Superintendent or Treasurer upon retirement is limited to 30% of the accumulated sick leave. The amount paid to a classified employee upon retirement is limited to 25% of the accumulated sick leave to a maximum of 55 days. The amount paid to a supervisor upon retirement is limited to 25% of the accumulated sick leave to a maximum of 51.25 days. The amount paid to a confidential employee with a minimum of 5 years of service upon retirement is limited to 25% of the accumulated sick leave to a maximum of 51.25 days.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 13. COMPENSATED ABSENCES (Continued)

At June 30, 2012 the current amount of matured compensated absences in all funds was \$51,054. The amount of long-term compensated absences in all funds was \$1,336,581.

Service Retirement Recognition Stipend: Bargaining Unit Members who first become eligible (have five years of service credit and have attained age sixty, or have twenty-five years of service credit and have attained age fifty-five, or have thirty years of service credit) to retire from the District and who are qualified for and receive service retirement benefits from STRS will be eligible for a service retirement recognition stipend (the stipend). The stipend will be a one-time cash payment of \$9,000. In order to qualify for the stipend the member must give notice of intent to retire to the Superintendent or designee no later than March 1 of the year in which he/she is first eligible to retire, and retire at the end of the school year. The stipend will be paid to the VALIC Special Pay Plan account of the person entitled thereto. Such payment shall be made no later than the last day of the month following the month in which the retiring employee submits evidence of the employee having received his/her first retirement check from the retirement system.

#### 14. LONG-TERM OBLIGATIONS

During the year ended June 30, 2012, the following changes occurred in obligations reported in the Government-Wide financial statements:

|  | Balance at 6/30/11 | Additions | Deductions | Balance at 6/30/12 | Due Within<br>One Year |
|--|--------------------|-----------|------------|--------------------|------------------------|
| 1996 General Obligation Bonds                      | \$334,415          | \$25,585  | \$360,000  |                    |                        |
| 2005 Advance Refunding<br>General Obligation Bonds | 2,305,000          |           | 50,000     | \$2,255,000        | \$420,000              |
| Unamortized Bond Premium                           | 118,616            |           | 20,704     | 97,912             | 20,704                 |
| Energy Conservation Loan 2006                      | 1,511,262          |           | 124,239    | 1,387,023          | 118,553                |
| EPA Settlement Obligation                          | 1,033,545          |           | 107,500    | 926,045            | 129,879                |
| 2009 Dodge Ram Truck                               | 10,417             |           | 6,250      | 4,167              | 4,167                  |
| EPA Asbestos Loan                                  | 197,762            |           | 131,841    | 65,921             | 65,921                 |
| Total Long-Term Debt                               | 5,511,017          | 25,585    | 800,534    | 4,736,068          | 759,224                |
| Capital Leases                                     | 244,348            |           | 122,173    | 122,175            | 122,175                |
| Compensated Absences                               | 1,395,278          |           | 58,697     | 1,336,581          | 59,119                 |
| Total Long-Term Obligations                        | \$7,150,643        | \$25,585  | \$981,404  | \$6,194,824        | \$940,518              |

The scheduled payments of principal and interest on debt outstanding at June 30, 2012, are as follows:

| Fiscal year     |             |           |             |
|-----------------|-------------|-----------|-------------|
| Ending June 30, | Principal   | Interest  | Total       |
| 2013            | \$759,223   | \$153,590 | \$912,813   |
| 2014            | 750,096     | 131,304   | 881,400     |
| 2015            | 785,861     | 102,189   | 888,050     |
| 2016            | 821,872     | 71,427    | 893,299     |
| 2017            | 707,534     | 42,533    | 750,067     |
| 2018-2022       | 911,482     | 62,453    | 973,935     |
| Total           | \$4,736,068 | \$563,496 | \$5,299,564 |

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 14. LONG-TERM OBLIGATIONS (Continued)

The general obligation bonds were issued in December 1996 for the purpose of renovating, repairing, and improving existing school buildings and facilities. The bonds consist of \$5,905,000 in current interest bonds (\$2,785,000 issued as serial bonds and \$3,120,000 as term bonds) and \$109,456 capital appreciation bonds. On March 23, 2005, the District issued general obligation advance refunding bonds. The bonds consist of \$3,325,000 serial bonds. This bond issue retired \$655,000 of serial bonds from the 1996 issue. In addition, all the 1996 term bonds were retired. During fiscal year 2012 the last of the 1996 capital appreciation bonds matured and were retired through the Bond Retirement Debt Service Fund.

Advance Refunding Bonds - 2005

Proceeds from the outstanding bonds were used for the purpose of refunding a portion of general obligation improvement and construction bonds, dated December 19, 1996. The refunded debt is considered defeased and accordingly, has been removed from the statement of net assets.

The refunding bonds were issued on March 23, 2005. The bonds consisted of \$3,325,000 in current interest serial bonds.

The refunding bonds outstanding are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Payments of principal and interest relating to these liabilities are recorded as expenditures in the Debt Service Fund. The source of payment is derived from a current tax levy.

The current interest bonds shall bear interest at the rates per year and will mature December 1 in the principal amounts and on the following dates:

| Principal            |           |               |  |  |
|----------------------|-----------|---------------|--|--|
| <b>Maturity Date</b> | Amount    | Interest Rate |  |  |
| 2012                 | \$420,000 | 5.000%        |  |  |
| 2013                 | 450,000   | 5.000%        |  |  |
| 2014                 | 480,000   | 5.000%        |  |  |
| 2015                 | 510,000   | 5.000%        |  |  |
| 2016                 | 395,000   | 5.000%        |  |  |

These bonds are not subject to redemption prior to maturity.

The Asbestos Loan was entered into by the District and the United States Environmental Protection Agency during 1994 for \$2,373,141. This loan is interest free. A semi-annual payment of \$65,921 is required to be made by the District until May 2013.

The Energy Conservation notes were issued in 2006 for \$2,060,000. The interest rate on the notes is 4.2 percent. The final maturity of this issuance is July 10, 2021.

The Asbestos Settlement Obligation was entered into by the District and the United States Environmental Protection Agency during 2009 for \$1,238,545. This loan is interest free. Semi-annual payments are required to be made by the District until November 2018.

The District purchased a 2009 Dodge Ram Truck for \$24,999. This loan is interest free. Monthly payments of \$521 are required to be made by the District until March 2013.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 15. CAPITAL LEASES – LESSEE DISCLOSURE

In fiscal year 2009, the District entered into two capital leases for the acquisition of buses. The lease meets the criteria of a capital lease as defined by FASB Statement No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers the benefits and risks of ownership to the lessee at the conclusion of the lease term. At inception, both leases were accounted for as an other financing source and a capital outlay expenditure in the General Fund. Capital lease payments have been reclassified and shown as debt service expenditures in the General Fund. Principal payments made during fiscal year 2012 totaled \$122,175 for the buses.

|                               | Governmental |
|-------------------------------|--------------|
|                               | Activities   |
| Property under Capital Lease  | \$449,820    |
| Less Accumulated Depreciation | (131,198)    |
| Total June 30, 2012           | \$318,622    |

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the future minimum lease payments as of June 30, 2012.

| Fiscal year ending June 30, 2013 | <u>Buses</u> |
|----------------------------------|--------------|
| Principle payments               | \$122,175    |
| Plus Interest payments           | 4,016        |
| Total minimum lease payment      | \$126,191    |

#### 16. SET-ASIDE CALCULATIONS AND FUND RESERVES

The District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years. A similar provision related to the purchase of textbooks and instructional materials was repealed effective July 1, 2011. Therefore, the June 30, 2011 textbook and instructional material set aside balance was not carried forward into fiscal year 2012. In addition, for fiscal year 2012, only the unspent portion of certain workers compensation refunds is required to be set-aside at fiscal year end. The balance no longer required by statute for budget stabilization was designated by the District to be used for budget stabilization.

The following cash basis information describes the change in the year-end set-aside amounts for capital acquisition, and budget stabilization. Disclosure of this information is required by State statute.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 16. SET-ASIDE CALCULATIONS AND FUND RESERVES (Continued)

|  | Capital<br>Maintenance | Budget<br>Stabilization |
|--|------------------------|-------------------------|
| Set-aside cash balance as of June 30, 2011 |                        | \$51,337                |
| Current year set-aside requirement         | \$345,487              |                         |
| Current Year Qualifying Expenditures       | (160,140)              |                         |
| Current Year Offsets                       | (368,435)              |                         |
| Total                                      | (\$183,088)            | \$51,337                |
| Balance carried forward to FY 2013         |                        | \$51,337                |

The District also had current year offsets during the fiscal year that reduced the capital improvements set aside amount to below zero. However, this amount cannot be carried forward to reduce future set aside requirements, and therefore is not reflected in this schedule.

#### 17. JOINTLY GOVERNED ORGANIZATIONS

#### A. Northwest Ohio Computer Association

The District is a participant in Northwest Ohio Computer Association (NWOCA). NWOCA is an association of public school districts within the boundaries of Defiance, Fulton, Henry, and Williams Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. NWOCA is governed by Northern Buckeye Education Council and its participating members. Total disbursements made by the District to NWOCA during this fiscal year were \$2,406. Financial information can be obtained from Robin Pfund, who serves as Treasurer, at 209 Nolan Parkway, Archbold, Ohio 43502.

#### B. Northern Buckeye Education Council

Northern Buckeye Education Council (NBEC) was established in 1979 to foster cooperation among various educational entities located in Defiance, Fulton, Henry, and Williams counties. NBEC is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its member educational entities and bylaws adopted by the representatives of the member educational entities. NBEC is governed by an elected Board consisting of two representatives from each of the four counties in which the member educational entities are located. The Board is elected from an Assembly consisting of a representative from each participating educational entity. Total disbursements made by the District to NBEC during this fiscal year were \$118,385. To obtain financial information write to Northern Buckeye Education Council, Robin Pfund, who serves as Treasurer, at 209 Nolan Parkway, Archbold, Ohio 43502.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 17. JOINTLY GOVERNED ORGANIZATIONS (Continued)

#### C. Four County Career Center

Four County Career Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of five representatives from Northwest Ohio Educational Service Center - one each from the counties of Defiance, Fulton, Henry, and Williams and one additional representative; one representative from each of the city districts; and one representative from each of the exempted village districts. Four County Career Center possesses its own budgeting and taxing authority. Total disbursements made by the District to Four County Career Center during this fiscal year were \$210. To obtain financial information write to Four County Career Center, Jennifer Bonner, who serves as Treasurer, at 22-900 State Route 34, Archbold, Ohio 43502.

#### D. Northwestern Ohio Educational Research Council, Inc.

Northwestern Ohio Educational Research Council, Inc. (NOERC) is a jointly governed organization formed to bring educational entities into a better understanding of their common educational problems, facilitate and conduct practical educational research, coordinate educational research among members, provide a means for evaluating and disseminating the results of research, serve as a repository for research and legislative materials and provide opportunities for training. NOERC serves a twenty-five county area of Northwest Ohio. The Board of Directors consists of superintendents from two educational service centers, two exempted village school districts, five local school districts, and five city school districts, as well as representatives from two private or parochial schools and three institutions of higher education. Each active member is entitled to one vote on all issues addressed by the Board of Directors. There were no disbursements made by the District to NOERC during this fiscal year. Financial information can be obtained from Northwestern Ohio Educational Research Council, Inc., P.O. Box 456, Ashland, Ohio 44805.

#### E. Educational Regional Service System

Educational Regional Services System (the System) is a jointly governed organization among the school districts in Defiance, Fulton, Hancock, Henry, Lucas, Ottawa, Paulding, Putnam, Sandusky, Seneca, Van Wert, Williams, and Wood counties. House Bill 115 established the System and required the creation of a coordinated, integrated, and aligned system to support state and school district efforts to improve school effectiveness and student achievement.

The System is a 16-region system consisting of a State Regional Alliance Advisory Board, an advisory council and five specialized subcommittees for each of the 16 regions, a fiscal agent for each region, educational service centers, special education regional resources centers, data acquisition sites, and other regional service providers. The 34-member State Regional Alliance Advisory Board is not a policymaking body. Members are to receive no compensation. The board's duties are to promote communication and coordination among the State Board of Education, the Department of Education, fiscal agents, advisory councils, and customers of the System. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from the Lucas County Educational Service Center, 2275 Collingwood, Toledo, Ohio,43620.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 18. GROUP PURCHASING POOLS

#### A. Northern Buckeye Health Plan Northwest Division of OHIC

Through December 31, 2011, the District participated in the Northern Buckeye Educational Council Employee Insurance Benefits Program (Program), a public entity shared risk pool consisting of educational entities within Defiance, Fulton, Henry, Lucas, Williams, and Wood counties. The Program was governed by Northern Buckeye Education Council and its participating members.

Effective January 1, 2012, the Employee Insurance Benefits Program merged with the Optimal Health Initiative Consortium (OHIC) to form the Northern Buckeye Health Plan Northwest Division of OHIC (Plan). The Plan is governed by a Board elected from an Assembly consisting of a representative from each participant.

#### B. Northern Buckeye Health Plan Workers' Compensation Group Rating Plan

Through December 31, 2011, the District participated in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Northern Buckeye Education Council Worker's Compensation Group Rating Plan (GRP) was established through the Northern Buckeye Education Council (NBEC) as an insurance purchasing pool governed by the NBEC and the participants of the GRP.

Effective January 1, 2012, the GRP was transferred to Northern Buckeye Health Plan Northern Division of Optimal Health Initiative Consortium. The Northern Buckeye Health Plan Workers' Compensation Group Rating Plan (WCGRP) is an insurance purchasing pool governed by the Northern Buckeye Health Plan and the participants of the WCGRP. The Executive Director of the Northern Buckeye Health Plan coordinates the administration and management of the program.

#### C. Schools of Ohio Risk Sharing Authority

The District participates in Schools of Ohio Risk Sharing Authority (SORSA), which was established in 2002 pursuant to Articles of Incorporation filed under Chapter 1702 of the Ohio Revised Code – Non-Profit Corporations and functioning under authority granted by § 2744.081 of the Ohio Revised Code. SORSA's purpose is to provide a joint self-insurance pool and to assist member school districts in preventing and reducing losses and injuries to property and persons that might result in claims being made against members of SORSA, their employees or officers. The District paid \$77,153 for these services to SORSA in fiscal year 2011.

A nine-person Board of Directors manages the business and affairs of SORSA and is elected annually by the members of the pool. The Board of Directors consists of Superintendents, Treasurers, or Business Managers from the participating school districts. Willis Pooling administers the pool and Frank Gates Service Company manages the claims. Financial information can be obtained from Willis Pooling, 655 Metro Place South, Dublin, Ohio 43017.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 19. RELATED ORGANIZATION

#### **Napoleon Public Library**

Napoleon Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by Napoleon Area City School District Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires, and fires personnel, and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from Napoleon Public Library, at 310 West Clinton Street, Napoleon, Ohio 43545.

#### 20. INTERFUND TRANSACTIONS

During the year ended June 30, 2012, the following transfers in and out occurred:

| Fund                      | Transfers<br>In | Transfers<br>Out |
|---------------------------|-----------------|------------------|
| General Fund              |                 | \$220,338        |
| Other Governmental Funds: |                 |                  |
| Special Revenue Fund:     |                 |                  |
| EMIS Fund                 | \$35,000        |                  |
| Capital Project Fund:     |                 |                  |
| Building Fund             | 185,338         |                  |
| Totals                    | \$220,338       | \$220,538        |

Transfers were made to move unrestricted balances from the General Fund to support programs and projects accounted for in other funds.

#### 21. CONTINGENT LIABILITIES

#### A. Grants

The District receives significant financial assistance from numerous federal, state, and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability to the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District at June 30, 2012.

#### B. Litigation

There are currently no matters in litigation with the District as defendant.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 22. ACCOUNTABILITY AND COMPLIANCE

#### **Deficit Fund Balances**

Fund balances at June 30, 2012 included the following individual fund deficits:

| Nonmajor Governmental Funds | <u>Deficit</u> |
|-----------------------------|----------------|
| Food Service Fund           | \$16,714       |
| Jobs Education Fund         | 12,249         |
| Title II-D Fund             | 6,563          |

These funds complied with Ohio State law, which does not permit a cash basis deficit at year end. The deficit fund balances resulted from reporting notes payable and advances from other funds and other accrued liabilities as a fund liability. These deficits will be alleviated when sufficient revenues are received to retire the notes and repay the advances.

#### 23. FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

|                        |             | Other        | Total                 |
|------------------------|-------------|--------------|-----------------------|
| Fund Balance           | General     | Governmental | Governmental<br>Funds |
| Nonspendable for:      |             |              |                       |
| Materials and Supplies | \$133,371   | \$6,579      | \$139,950             |
| Restricted for:        |             |              |                       |
| Regular Instruction    |             | 141,478      | 141,478               |
| Special Instruction    |             | 723,520      | 723,520               |
| Athletics              |             | 66,283       | 66,283                |
| Debt Retirement        |             | 1,151,998    | 1,151,998             |
| Permanent Improvements |             | 420,364      | 420,364               |
| Building Construction  |             | 316          | 316                   |
| Total Restricted       |             | 2,503,959    | 2,503,959             |
| Assigned for:          |             |              |                       |
| School Supplies        | 32,037      |              | 32,037                |
| Rotary Special Service | 5,648       |              | 5,648                 |
| Rotary                 | 152         |              | 152                   |
| Principal Funds        | 42,744      |              | 42,744                |
| Unpaid Obligations     | 341,385     |              | 341,385               |
| Total Assigned         | 421,966     |              | 421,966               |
| Unassigned (Deficit)   | 7,887,071   | (42,105)     | 7,844,966             |
| Total Fund Balance     | \$8,442,408 | \$2,468,433  | \$10,910,841          |

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (CONTINUED)

#### 24. SUBSEQUENT EVENTS

#### **Ohio School Facilities Commission Project and Debt**

In August 2012, the Ohio School Facilities Commission (OSFC) approved a project agreement with the District to build a new elementary school, renovate the high school, and demolish three elementary schools and a middle school. The total project cost is \$45,938,772, with the state share of \$17,456,733, and the local share of \$28,482,039. In addition the District is responsible for a local funded initiative of \$717,614, which results in a total of \$29,199,653 the District will need to fund.

The District issued School Facilities Construction and Improvement Bonds in the amount of \$30,800,000 in August 2012 to provide funding for its portion of the OSFC project cost.

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# FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2012

| FEDERAL GRANTOR  Pass Through Grantor  Program Title  | Federal<br>CFDA<br>Number | Receipts                     | Disbursements                |
|---|---------------------------|------------------------------|------------------------------|
| UNITED STATES DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education:                                      |                           | <u> </u>                     |                              |
| Nutrition Cluster:<br>School Breakfast Program  | 10.553                    | \$68,599                     | \$68,599                     |
| National School Lunch Program Cash assistance Non-cash Assistance (Food Distribution) Total National School Lunch Program | 10.555<br>10.555          | 342,500<br>54,275<br>396,775 | 342,500<br>61,253<br>403,753 |
| Total United States Department of Agriculture   |                           | 465,374                      | 472,352                      |
| UNITED STATES DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education:  |                           |                              |                              |
| Title I Grants to Local Educational Agencies  | 84.010                    | 415,884                      | 431,299                      |
| Special Education Grants to States  | 84.027                    | 463,632                      | 472,000                      |
| Safe and Drug Free Schools and Communities State Grant  | 84.186                    | 210                          | 260                          |
| Education Technology State Grants   | 84.318                    | 3,563                        | 3,621                        |
| Improving Teacher Quality State Grants  | 84.367                    | 60,829                       | 59,991                       |
| Education Jobs Grant  | 84.410                    | 212,427                      | 216,907                      |
| Total United States Department of Education   |                           | 1,156,545                    | 1,184,078                    |
| TOTAL FEDERAL FINANCIAL ASSISTANCE  |                           | \$1,621,919                  | \$1,656,430                  |

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THIS SCHEDULE.

# NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

#### **NOTE B - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### **NOTE C - FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the program that benefitted from the use of those donated food commodities.

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Napoleon Area City School District Henry County 701 Briarheath Drive Napoleon, Ohio 43545-1298

To the Board of Education:

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Napoleon Area City School District, Henry County, Ohio (the District), as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 14, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Napoleon Area City School District
Henry County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We also noted a certain matter not requiring inclusion in this report that we reported to the District's management in a separate letter dated March 14, 2013.

We intend this report solely for the information and use of management, the audit committee, the Board of Education, federal awarding agencies and pass-through entities, and others within the District. We intend it for no one other than these specified parties.

**Dave Yost** Auditor of State

March 14, 2013

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Napoleon Area City School District Henry County 701 Briarheath Drive Napoleon, Ohio 43545-1298

To the Board of Education:

#### Compliance

We have audited the compliance of Napoleon Area City School District, Henry County, Ohio (the District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the District's major federal programs for the year ended June 30, 2012. The *summary of auditor's results* section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to opine on the District's compliance based on our audit.

Our compliance audit followed auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' Government Auditing Standards; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. These standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with these requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with these requirements.

In our opinion, Napoleon Area City School District, Henry County, Ohio complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2012.

Napoleon Area City School District
Henry County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Programs and On Internal Control Over
Compliance in Accordance with *OMB Circular A-133*Page 2

#### **Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, the Board of Education, others within the District, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Dave Yost Auditor of State

March 14, 2013

#### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2012

#### 1. SUMMARY OF AUDITOR'S RESULTS

| (d)(1)(i)    | Type of Financial Statement Opinion  | Unqualified  |
|--------------|--|--|
| (d)(1)(ii)   | Were there any material control weaknesses reported at the financial statement level (GAGAS)?                  | No   |
| (d)(1)(ii)   | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)? | No   |
| (d)(1)(iii)  | Was there any reported material noncompliance at the financial statement level (GAGAS)?                        | No   |
| (d)(1)(iv)   | Were there any material internal control weaknesses reported for major federal programs?                       | No   |
| (d)(1)(iv)   | Were there any significant deficiencies in internal control reported for major federal programs?               | No   |
| (d)(1)(v)    | Type of Major Programs' Compliance Opinion   | Unqualified  |
| (d)(1)(vi)   | Are there any reportable findings under § .510(a)?   | No   |
| (d)(1)(vii)  | Major Programs (list):   | Special Education – Grants to<br>States CFDA #84.027  Nutrition Cluster: School Breakfast Program CFDA #10.553  National School Lunch Program CFDA #10.555 |
| (d)(1)(viii) | Dollar Threshold: Type A\B Programs  | Type A: > \$ 300,000<br>Type B: all others   |
| (d)(1)(ix)   | Low Risk Auditee?  | No   |

Napoleon Area City School District Henry County Schedule of Findings Page 2

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

#### 3. FINDINGS FOR FEDERAL AWARDS

None

#### SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b) JUNE 30, 2012

| Finding<br>Number | Finding<br>Summary  | Fully<br>Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> |
|-------------------|---|---------------------|---|
| 2011-001          | Recommendation to improve monitoring of financial statements  | No                  | Partially corrected. Repeated in Management Letter.   |
| 2011-002          | Section 1512 of the<br>American Recovery and<br>Reinvestment Act of 2009<br>(ARRA) for insufficient<br>vendor reporting | Not Applicable      | Finding No Longer Valid. No ARRA grant activity in fiscal year 2012.  |

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#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Napoleon Area City School District Henry County 701 Briarheath Drive Napoleon, Ohio 43545-1298

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Napoleon Area City School District, Henry County, Ohio (the District) has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. In our report dated January 19, 2010, we noted the Board adopted an anti-harassment policy on April 27, 2007. However, this policy did not include all matters required by Ohio Rev. Code 3313.666.
- We inquired with the Board's management regarding the aforementioned policy. They stated they
  have not amended the April 27, 2007 policy. Therefore, the policy still lacks the following required
  by Ohio Rev. Code Section 3313.666:
  - (1) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by Section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;
  - (2) A procedure for documenting any prohibited incident that is reported.
  - (3) A procedure for responding to and investigating any reported incident;
  - (4) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States;
  - (5) An amendment to include violence within a dating relationship within its definition of harassment, intimidation or bullying.

Napoleon Area City School District Henry County Independent Accountants' Report on Applying Agreed-Upon Procedures Page 2

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board of Education and is not intended to be and should not be used by anyone other than these specified parties.

**Dave Yost** Auditor of State

March 14, 2013



#### NAPOLEON AREA CITY SCHOOL DISTRICT

#### **HENRY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 28, 2013