



#### **OTTAWA COUNTY**

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#### INDEPENDENT AUDITOR'S REPORT

Ottawa County 315 Madison Street, Suite 103 Port Clinton, Ohio, 43452-1943

To the Board of County Commissioners:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ottawa County, Ohio (the County), as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ottawa County, Ohio, as of December 31, 2012, and the respective changes in cash financial position and the respective budgetary comparison for the General, Road and Bridge, Job and Family Services, and Board of Developmental Disabilities funds thereof for the year then ended in accordance with the accounting basis described in Note 2.

#### Accounting Basis

Ohio Administrative Code § 117-2-03 (B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### Emphasis of Matter

As discussed in Note 3 to the financial statements, during the year ended December 31, 2012, the County adopted the provisions of Governmental Accounting Standard No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and No. 65, *Items Previously Reported as Assets and Liabilities*. We did not modify our opinion regarding this matter.

#### Other Matters

Supplemental and Other Information

We audited to opine on the County's financial statements that collectively comprise its basic financial statements.

Management's Discussion and Analysis includes tables of net assets, changes in net assets, and governmental activities. This information provides additional analysis and is not a required part of the basic financial statements.

The Schedule of Federal Award Expenditures also presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is also not a required part of the financial statements.

These tables and the Schedule are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these tables and the Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling these tables and the Schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, these tables and the Schedule are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion and Analysis, and we express no opinion or any other assurance on it.

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#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 25, 2013, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

**Dave Yost** Auditor of State

Columbus, Ohio

September 25, 2013

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

The management's discussion and analysis of Ottawa County's (the County) financial performance provides an overall review of the County's financial activities for the year ended December 31, 2012. The intent of the management's discussion and analysis is to look at the County's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the County's financial performance.

#### **Financial Highlights**

Key financial highlights for 2012 are as follows:

- In total, net cash position decreased \$320,921, which represents a 0.80% decrease from 2011.
- The 2012 general fund cash disbursements and other financing uses of \$17,287,340 exceeded cash receipts and other financing sources of \$15,683,702 by \$1,603,638, which represents a 39.65% decrease under 2011. Of the \$17,287,340 in general fund cash disbursements and other financing uses, \$1,800,000 represents a transfer to the capital replacement fund. The 2012 general fund beginning cash balance was \$4,044,493, whereas the ending cash balance was \$2,440,855.
- The County's major funds include the General, Road and Bridge, Job and Family Services and Board of Developmental Disabilities.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's cash basis of accounting.

The annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the County as a financial whole, or, as an entire operating entity.

#### **Report Components**

The Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds, with all other non-major funds presented in total in a single column. For the County, the General fund is the most significant fund. The County's major funds are the General, Road and Bridge, Job and Family Services and Board of Developmental Disabilities.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The County has elected to present its financial statements on a cash basis of accounting. The County uses the cash basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America. Under the County's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the County as a Whole

#### Statement of Net Position and Statement of Activities

The Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis answer the question, "How did we do financially during 2012?" These statements include only net cash position using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year receipts and disbursements if the cash is actually received or paid.

These two statements report the County's net cash position and changes on a cash basis. This change in net cash position is important because it tells the reader that, for the County as a whole, the cash basis financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, sales tax receipts, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis, the County is divided into two distinct kinds of activities.

<u>Governmental Activities</u> - Most of the County's programs and services are reported here, which include legislative and executive and judicial general government, human services, health, public safety, and public works. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

<u>Business-Type Activities</u> - These services are provided on a charge for goods or services basis to recover all of the cash disbursements for the goods or services provided. The Riverview Nursing Home, Danbury Sewer Operations, Regional Water Operations, and Catawba Portage Sewer are reported as major enterprise funds and are reported as business activities.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's major governmental funds are the General, Road and Bridge, Job and Family Services and Board of Developmental Disabilities funds.

#### **Governmental Funds**

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

Most of the County's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various County programs. Since the County is reporting on the cash basis of accounting, the only item resulting in a difference between the amount of net cash position and fund cash balances or changes in net cash position and changes in fund cash balances is the consolidation of the County's internal service fund with governmental activities. As such, reconciliations are presented between such financial statements. However, differences will be apparent when comparing gross revenues and expenses on the Fund Financial Statements to the Statement of Activities - Cash Basis due to transfers between governmental funds being eliminated for reporting in the Statement of Activities - Cash Basis.

The County's budgetary process accounts for certain transactions on a cash basis. The budgetary statements for the General fund and all annually budgeted major special revenue funds are presented to demonstrate the County's compliance with annually adopted budgets.

#### **Proprietary Funds**

The County maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the Riverview Nursing Home, Danbury Sewer Operations, Regional Water Operations, Catawba Portage Sewer, Portage Catawba Water, Sewer District #13 Reserve, Erie Township Sewer Planning, Plasterbed Road Water and Sewer Service, Salem Reserve, Put-In-Bay Water/Wastewater Plan, Project C Water Tower South Bass Island Park, Phase II Erie Township Sewer, and South Bass Island - Future Water and Sewer Extensions. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses an internal service fund to account for a health insurance program for employees of the County.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. Agency funds are the County's only fiduciary fund type. Only the cash held at year end for the agency funds is reported.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-Wide Financial Analysis**

The table below provides a summary of the County's net cash position for 2012 and 2011.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

#### **Net Cash Position**

	Governmental Activities 2012	Business-Type Activities 2012	Governmental Activities 2011	Business-Type Activities 2011	2012 Total	2011 Total
Assets						
Equity in pooled cash and	Φ 24 100 020	Ф. 11.002.001	ф. <b>25</b> 10 <b>2</b> 04 <b>5</b>	Φ 0.545.041	Φ 25 201 020	ф. <b>24.741</b> 00.6
cash equivalents	\$ 24,188,838	\$ 11,093,001	\$ 25,193,945	\$ 9,547,941	\$ 35,281,839	\$ 34,741,886
Cash in segregated accounts	189,531	13,023	174,843	313	202,554	175,156
Restricted equity in pooled cash						
and cash equivalents	88,736	3,645,853	89,184	4,533,677	3,734,589	4,622,861
Restricted cash with fiscal agent		604,467		604,467	604,467	604,467
Total assets	24,467,105	15,356,344	25,457,972	14,686,398	39,823,449	40,144,370
Net Cash Position						
Restricted	17,501,087	3,645,853	16,968,020	4,533,677	21,146,940	21,501,697
Unrestricted	6,966,018	11,710,491	8,489,952	10,152,721	18,676,509	18,642,673
Total net cash position	\$ 24,467,105	\$ 15,356,344	\$ 25,457,972	\$ 14,686,398	\$ 39,823,449	\$ 40,144,370

The total net cash position of the County decreased \$320,921. Net cash position of governmental activities decreased \$990,867, which represents a 3.89% decrease from the 2011 balance. Net cash position of business-type activities increased \$669,946, or 4.56% from 2011.

A portion of the County's governmental net cash position, \$17,501,087, represents resources that are subject to external restrictions on how they may be used. The remaining balance of governmental unrestricted net cash position of \$6,966,018 may be used to meet the government's ongoing obligations to citizens and creditors.

The table below shows the changes in net cash position for 2012 and 2011. Some of the prior year revenues have been reclassified to conform to current year classifications for comparability purposes.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

#### **Change in Net Cash Position**

	Governmental Activities 2012	Business-Type Activities 2012	Governmental Activities 2011	Business-Type Activities 2011	2012 Total	2011 Total
Cash Receipts:						
Program receipts:						
Charges for services and sales	\$ 9,413,512	\$ 18,759,293	\$ 10,568,721	\$ 18,067,121	\$ 28,172,805	\$ 28,635,842
Operating grants and contributions	11,221,052	152,523	13,809,515	441,485	11,373,575	14,251,000
Capital grants and contributions	4,364,432		967,405		4,364,432	967,405
Total program receipts	24,998,996	18,911,816	25,345,641	18,508,606	43,910,812	43,854,247
General receipts:						
Property taxes	7,658,484	787,050	7,567,425	780,917	8,445,534	8,348,342
Sales taxes	6,666,394	-	6,331,076	-	6,666,394	6,331,076
Other local taxes	508,098	-	503,213	-	508,098	503,213
Unrestricted grants	1,167,182	-	1,527,703	-	1,167,182	1,527,703
Issuance of debt	125,937	-	-	3,170,000	125,937	3,170,000
Investment receipts	366,012	-	369,705	-	366,012	369,705
Miscellaneous	3,503,007	197,323	2,992,146	123,825	3,700,330	3,115,971
Total general receipts	19,995,114	984,373	19,291,268	4,074,742	20,979,487	23,366,010
Total receipts	44,994,110	19,896,189	44,636,909	22,583,348	64,890,299	67,220,257

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

#### **Change in Net Cash Position - Continued**

	Governmental Activities  2012	Business-Type Activities 2012	Governmental Activities 2011	Activities Activities		2011 Total
Cash Disbursements:						
General government:						
Legislative and executive	5,432,135	-	5,619,221	-	5,432,135	5,619,221
Judicial	2,911,812	-	2,808,857	-	2,911,812	2,808,857
Public safety	6,932,350	-	6,868,662	-	6,932,350	6,868,662
Public works	5,600,249	-	7,644,368	-	5,600,249	7,644,368
Health	265,362	-	260,274	-	265,362	260,274
Human services	15,211,347	-	15,105,117	-	15,211,347	15,105,117
Conservation and recreation	2,361	-	15,919	-	2,361	15,919
Economic development	1,725	-	1,635	-	1,725	1,635
Other	566,261	-	347,514	-	566,261	347,514
Capital outlay	6,382,964	-	1,396,074	-	6,382,964	1,396,074
Debt service:						
Principal retirement	1,564,074	-	2,349,816	-	1,564,074	2,349,816
Interest and fiscal charges	662,804	-	742,639	-	662,804	742,639
Riverview nursing home	-	10,129,597	-	10,269,137	10,129,597	10,269,137
Danbury sewer operations	-	2,694,118	-	2,573,048	2,694,118	2,573,048
Regional water operations	-	4,539,011	-	7,174,186	4,539,011	7,174,186
Catawba portage sewer	-	2,214,010	-	3,744,083	2,214,010	3,744,083
Nonmajor enterprise		101,040		139,244	101,040	139,244
Total cash disbursements	45,533,444	19,677,776	43,160,096	23,899,698	65,211,220	67,059,794
Advances	(307,207)	307,207	(49,121)	49,121	-	-
Transfers	(144,326)	144,326	638,839	(638,839)		
Change in net cash position	(990,867)	669,946	2,066,531	(1,906,068)	(320,921)	160,463
Net cash position						
at beginning of year	25,457,972	14,686,398	23,391,441	16,592,466	40,144,370	39,983,907
Net cash position at end of year	\$ 24,467,105	\$ 15,356,344	\$ 25,457,972	\$ 14,686,398	\$ 39,823,449	\$ 40,144,370

#### **Governmental Activities**

Governmental net cash position decreased by \$990,867 in 2012 from 2011's balance.

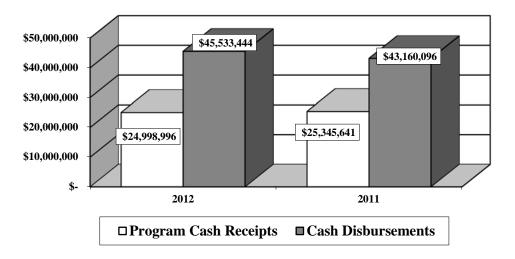
General government represents activities related to the governing body as well as activities that directly support County programs. In 2012, general government cash disbursements totaled \$8,343,947, or 18.32%, of total governmental activities cash disbursements. General government programs were supported by \$2,981,815 in direct charges to users and \$99,937 in operating grants and contributions.

The County's human services programs accounted for \$15,211,347, or 33.41%, of total governmental activities cash disbursements. Human service programs include Public Assistance, Board of Developmental Disabilities, Child Support Enforcement, and Children Services. Human service programs are supported by \$2,118,244 in direct charges to users and \$6,035,574 operating grants and contributions.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

The Statement of Activities - Cash Basis shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2011 and 2012. That is, it identifies the cost of these services supported by tax receipts and unrestricted state grants and entitlements.

#### Governmental Activities - Program Cash Receipts vs. Total Cash Disbursements



The table below shows the changes in net cost of services for 2012 and 2011.

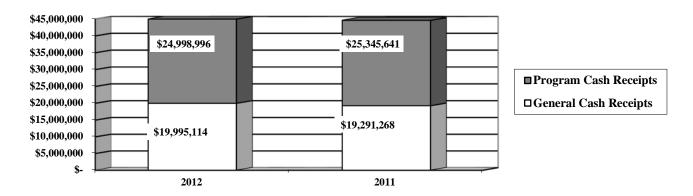
#### **Governmental Activities**

	Total Cost of Services 2012	Net Cost of Services 2012	Total Cost of Services 2011	Net Cost of Services 2011
Cash disbursements:				
General government:				
Legistlative and executive	\$ 5,432,135	\$ 3,491,566	\$ 5,619,221	\$ 3,725,184
Judicial	2,911,812	1,770,629	2,808,857	1,786,399
Public safety	6,932,350	4,727,224	6,868,662	4,718,881
Public works	5,600,249	61,919	7,644,368	988,622
Health	265,362	64,678	260,274	62,724
Human services	15,211,347	7,057,529	15,105,117	4,997,037
Conservation and recreation	2,361	316	15,919	1,919
Economic development	1,725	-	1,635	-
Other	566,261	487,867	347,514	216,171
Capital outlay	6,382,964	1,989,538	1,396,074	413,394
Debt service:				
Principal retirement	1,564,074	1,564,074	2,349,816	2,349,816
Interest and fiscal charges	662,804	(680,892)	742,639	(1,445,692)
Total	\$ 45,533,444	\$ 20,534,448	\$ 43,160,096	\$ 17,814,455

The dependence upon general cash receipts for governmental activities is apparent, with 45.10% of cash disbursements supported through taxes and other general cash receipts during 2012.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

#### Governmental Activities - General and Program Cash Receipts



#### **Business-Type Activities**

The Riverview Nursing Home, Danbury Sewer Operations, Regional Water Operations, Catawba Portage Sewer, Portage Catawba Water, Sewer District #13 Reserve, Erie Township Sewer Planning, South Bass Island Resorts, Salem Reserve, Phase III Erie Township Sewer, Phase III Erie Township Water and South Bass Island - Future Water and Sewer Extensions are the County's enterprise funds. These programs had cash receipts (both operating and non-operating) of \$19,896,189, cash disbursements (both operating and non-operating) of \$19,677,776, advances in of \$355,853, advances out of \$48,646, transfers in of \$404,960 and transfers out of \$260,634 for 2012. The net cash position of the programs increased \$669,946 from 2011.

#### Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The County's governmental funds are accounted for using the cash basis of accounting.

The County's governmental funds reported a combined fund cash balance of \$23,496,749, which is \$791,465 below last year's balance of \$24,288,214.

The schedule below indicates the fund cash balance and the total change in fund cash balance as of December 31, 2012 and December 31, 2011 for all major and nonmajor governmental funds.

		eash Balance ber 31, 2012	Cash Balance mber 31, 2011	Increase (Decrease)	
Major Funds:					
General	\$ 2	2,440,855	\$ 4,044,493	\$ (1,603,638)	
Road and Bridge	,	3,588,015	3,100,148	487,867	
Job and Family Services		79,821	788,716	(708,895)	
Board of Developmental Disabilities	,	7,971,014	7,857,245	113,769	
Other Nonmajor Governmental Funds		9,417,044	 8,497,612	919,432	
Total	\$ 23	3,496,749	\$ 24,288,214	\$ (791,465)	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

#### **General Fund**

The general fund, the County's largest major fund, had cash receipts and other financing sources of \$15,683,702 in 2012. The cash disbursements and other financing uses of the general fund totaled \$17,287,340 in 2012. Of the \$17,287,340 in general fund cash disbursements and other financing uses, \$1,800,000 represents a transfer to the capital replacement fund. The general fund's cash balance decreased \$1,603,638 from the 2011 balance.

The table that follows assists in illustrating the cash receipts of the general fund. Some of the prior year revenues have been reclassed to conform to current year classifications for comparability purposes.

	2012	2011	Percentage
	Amount	Amount	Change
Cash Receipts:			
Taxes	\$ 9,886,965	\$ 9,529,102	3.76 %
Charges for services	2,273,673	2,079,803	9.32 %
Licenses and permits	188,008	190,004	(1.05) %
Fines and forfeitures	450,382	429,272	4.92 %
Intergovernmental	1,167,182	1,509,698	(22.69) %
Investment income	366,012	369,705	(1.00) %
Rental income	34,118	35,213	(3.11) %
Reimbursements	307,550	-	100.00
Other	590,380	856,589	(31.08) %
Total	\$ 15,264,270	\$ 14,999,386	1.77 %

The table that follows assists in illustrating the cash disbursements of the general fund.

	2012	2011	Percentage	
	Amount	Amount	<u>Change</u>	
Cash Disbursements				
General government:				
Legislative and executive	\$ 4,263,682	\$ 4,506,750	(5.39) %	
Judicial	2,473,044	2,643,482	(6.45) %	
Public safety	5,330,367	5,327,167	0.06 %	
Public works	321,318	329,811	(2.58) %	
Health	80,486	123,072	(34.60) %	
Human services	722,073	675,477	6.90 %	
Other	395,797	373,540	5.96 %	
Debt service	2,787	3,480	(19.91) %	
Total	\$ 13,589,554	\$ 13,982,779	(2.81) %	

All cash disbursements decreased or remained consistent with the prior year, with the exception of health which only slightly increased. These decreases can be attributed to overall cuts implemented by the County.

#### Road and Bridge Fund

The road and bridge fund, a major fund, had cash receipts and other financing sources of \$5,495,558 in 2012. The road and bridge fund had cash disbursements of \$5,007,691 in 2012. The road and bridge fund cash balance

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

increased \$487,867 from 2011 to 2012. Increase in the fund cash balance was the result of obtaining grant monies and cutting expenses throughout the year.

#### Job and Family Services Fund

The job and family services fund, a major fund, had cash receipts and other financing sources of \$1,430,000 and cash disbursements of \$2,138,895 in 2012. The job and family services fund cash balance decreased \$708,895 in 2012. Decrease in fund cash balance was due to the timing of reimbursements from the Ohio Department of Job and Family Services.

#### **Board of Developmental Disabilities Fund**

The Board of Developmental Disabilities fund, a major fund, had cash receipts of \$7,499,521 in 2012. The fund had cash disbursements and other financing uses of \$7,385,752 in 2012. The fund cash balance increased \$113,769 from 2011 to 2012.

#### **Budgeting Highlights - General Fund**

The County's appropriations are prepared according to Ohio law and are based on accounting for transactions on the basis of cash receipts, disbursements and encumbrances. The general fund is the most significant budgeted fund.

During each year the general fund budget is revised as needs arise. Records of the revisions are found in the Commissioners' Journals.

Estimated receipts in the original and final budget were \$14,196,990. Actual revenues and other financing sources of \$15,274,396 were \$1,077,406 higher than final budgeted estimates. Original appropriations of \$14,040,154 were increased to \$16,638,431 in the final budget. Actual disbursements and other financing uses of \$17,121,254 were \$482,823 higher than the final budget. The County variances can be attributed to not having to budget for advances between funds since they are to be repaid.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

The County does not report capital assets in the accompanying basic financial statements, but records payments for capital assets as cash disbursements. The County had capital outlay disbursements of \$6,382,964 for governmental activities and \$262,736 for business-type activities during 2012.

#### **Debt Administration**

The County does not report debt obligations in the accompanying basic financial statements.

#### **Economic Factors and Next Year's Budgets and Rates**

The County's current population as of the 2011 census is 41,396.

The County's unemployment rate as of December 31, 2012 is 10.9%, compared to the 6.7% State average and the 7.8% national average.

These economic factors were considered in preparing the County's budgets for 2012. With the continuation of conservative budgeting practices, the County's financial position should remain strong in future years.

#### **Contacting the County's Financial Management**

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2012 UNAUDITED

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Larry Hartlaub, Ottawa County Auditor, 315 Madison St., Room 202, Port Clinton, Ohio 43452.

### STATEMENT OF NET POSITION - CASH BASIS DECEMBER 31, 2012

	Governmental Activities		siness-Type Activities	Total
Assets:				
Equity in pooled cash, cash equivalents, and investments	\$	24,188,838	\$ 11,093,001	\$ 35,281,839
Cash in segregated accounts		189,531	13,023	202,554
Equity in pooled cash, cash equivalents, and investments.		88,736	3,645,853	3,734,589
Cash with fiscal agent			 604,467	 604,467
Total assets		24,467,105	 15,356,344	39,823,449
Net position:				
Restricted for:				
Capital projects		222,683	-	222,683
Debt service		35,949	-	35,949
Public safety programs		1,445,258	-	1,445,258
Public works projects		4,342,106	-	4,342,106
Health services		693,572	-	693,572
Human services programs		8,236,721	-	8,236,721
Economic development		1,352	-	1,352
Repairs and replacements		-	1,950,516	1,950,516
Revenue bond current debt service		-	1,293,801	1,293,801
Revenue bond future debt service		-	401,536	401,536
Other purposes		2,523,446	-	2,523,446
Unrestricted		6,966,018	 11,710,491	 18,676,509
Total net position	\$	24,467,105	\$ 15,356,344	\$ 39,823,449



### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2012

				Program Cash Receipts					
	Dis	Cash sbursements		Charges or Services and Sales	(	Operating Grants and ontributions	_	Capital rants and ntributions	
Governmental activities:									
General government:									
Legislative and executive	\$	5,432,135	\$	1,940,569	\$	-	\$	-	
Judicial		2,911,812		1,041,246		99,937		-	
Public safety		6,932,350		1,162,981		1,042,145		-	
Public works		5,600,249		1,497,182		4,041,148		-	
Health		265,362		200,684		-		-	
Human services		15,211,347		2,118,244		6,035,574		-	
Conservation and recreation		2,361		-		2,045		-	
Economic development and assistance		1,725		1,725		-		-	
Other		566,261		78,191		203		-	
Capital outlay		6,382,964		28,994		-		4,364,432	
Principal retirement		1,564,074		-		-		-	
Interest and fiscal charges		662,804		1,343,696					
Total governmental activities		45,533,444		9,413,512		11,221,052		4,364,432	
<b>Business-type activities:</b>									
Riverview nursing home		10,129,597		9,118,968		90,867		-	
Danbury sewer operations		2,694,118		2,366,008		-		-	
Regional water operations		4,539,011		5,020,302		61,656		-	
Catawba portage sewer		2,214,010		2,155,988		-		-	
Nonmajor enterprise funds		101,040		98,027					
Total business-type activities		19,677,776		18,759,293		152,523			
Total primary government	\$	65,211,220	\$	28,172,805	\$	11,373,575	\$	4,364,432	
	Ge De Se Ri Sales Othe	erty taxes levied eneral purposes evelopmental dis nior program hu verview nursing taxes	abilities man se home.	es human service	es		  	· · · · · · · · · · · · · · · · · · ·	
	Inves	eeds of notes stment receipts. ellaneous							
	Total	general cash red	ceipts .						
		nnces							
	Tota	l general cash r	eceipts	s, advances and	transf	ers		•	
	Chai	nge in net positi	on						
	Net <sub>1</sub>	osition at begin	ning (	of year					
	Net <sub>1</sub>	position at end o	f year	·				•	

### Net Cash Receipts (Cash Disbursements) and Changes in Net Position

Governmental Activities	V -					
\$ (3,491,566)	¢	¢ (2.401.566)				
	\$ -	\$ (3,491,566)				
(1,770,629)	-	(1,770,629)				
(4,727,224)	-	(4,727,224)				
(61,919)	-	(61,919)				
(64,678)	-	(64,678)				
(7,057,529)	-	(7,057,529)				
(316)	-	(316)				
(107.067)	-	(107.967)				
(487,867)	-	(487,867)				
(1,989,538)	-	(1,989,538)				
(1,564,074)	-	(1,564,074)				
680,892		680,892				
(20,534,448)		(20,534,448)				
-	(919,762)	(919,762)				
-	(328,110)	(328,110)				
-	542,947	542,947				
-	(58,022)	(58,022)				
	(3,013)	(3,013)				
-	(765,960)	(765,960)				
(20,534,448)	(765,960)	(21,300,408)				
3,220,571	-	3,220,571				
4,032,223	_	4,032,223				
405,690	-	405,690				
<u> </u>	787,050	787,050				
6,666,394	· -	6,666,394				
508,098	-	508,098				
1,167,182	_	1,167,182				
125,937	-	125,937				
366,012	_	366,012				
3,503,007	197,323	3,700,330				
19,995,114	984,373	20,979,487				
(307,207)	307,207	-				
(144,326)	144,326					
19,543,581	1,435,906	20,979,487				
(990,867)	669,946	(320,921)				
25,457,972	14,686,398	40,144,370				
\$ 24,467,105	\$ 15,356,344	\$ 39,823,449				

## STATEMENT OF ASSETS AND FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS DECEMBER 31, 2012

	General		Road and Bridge		Job and Family Services		De	Board of velopmental Disabilities
Assets:								
Equity in pooled cash and cash equivalents	\$	2,181,320	\$	3,588,015	\$	79,821	\$	7,971,014
Cash in segregated accounts		170,799		-		-		-
Restricted assets:								
Equity in pooled cash and cash equivalents		88,736						
Total assets	\$	2,440,855	\$	3,588,015	\$	79,821	\$	7,971,014
Fund balances:								
Nonspendable	\$	88,736	\$	-	\$	-	\$	-
Restricted		-		3,588,015		79,821		7,971,014
Committed		-		-		-		-
Assigned		301,800		-		-		-
Unassigned		2,050,319						
Total fund balances	\$	2,440,855	\$	3,588,015	\$	79,821	\$	7,971,014

Go	Other overnmental Funds	Total Governmental Funds					
\$	9,398,312 18,732	\$	23,218,482 189,531				
	_		88,736				
\$	9,417,044	\$	23,496,749				
\$	5,862,237 3,554,807	\$	88,736 17,501,087 3,554,807 301,800 2,050,319				
\$	9,417,044	\$	23,496,749				

### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES - CASH BASIS DECEMBER 31, 2012

#### Total governmental fund balances

\$ 23,496,749

Amounts reported for governmental activities on the statement of net position - cash basis are different because:

An internal service fund is used by management to charge the cost of insurance to individual funds. The assets of the internal service fund are included in governmental activities in the statement of net position - cash basis.

970,356

Net position of governmental activities

\$ 24,467,105



### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2012

Ceater Increcipts         Property taxes         \$ 3,220,571         \$ \$ 4,032,223           Sales taxes.         6,666,394         4.64,451         3,944           Other local taxes.         2,273,673         1,266,560         801,000           Licenses and permits         188,008         5,200         6.68,100           Licenses and permits         188,008         5,200         6.68,100           Fines and foreitures         450,382         16,336         949,685         2,276,243           Special assessments         11,167,182         3,710,937         949,685         2,276,243           Special assessments         1         6,600         6,358         96,851         6,628           Rental income         366,012         6,358         96,851         7,499,521           Reimbursements         307,550         6,589,842         1,099,869         7,499,521           Other         590,380         6,589         35,333         2,80,800           Other         590,380         6,589         35,333         2,80,800           Collegative ments         4,263,682         4         6         6         7,499,521           Leist discissive ments         321,318         4,970,492         9         7,162		General		Road and Bridge		Job and Family Services		Board of Developmental Disabilities		
Sales taxes         6,666,394	Cash receipts:									
Other local taxes.         44451         39,449           Charges for services.         2,273,673         1,266,560         861,806           Licenses and permits         1,88,008         5,200         6           Fines and forfeitures         450,382         16,336         7           Intergovernmental         1,167,182         3,710,377         949,685         2,276,243           Special assessments.         3         306,012         6         6         6           Retail income.         34,118         9         96,851         6           Retail income.         34,118         9         96,851         7           Other         590,380         6,358         53,333         289,800           Total cash receipts         15,264,270         5,469,842         1,099,869         7,499,521           Current         C         590,380         6,358         53,333         289,800           Total cash receipts         4,263,682         1,099,869         7,499,521           Current         C         2,473,044         1         9,9869         7,499,521           General government:         C         2,473,044         1         9,979,492         1         1         1,62,647	1 2	\$		\$	-	\$	-	\$	4,032,223	
Charges for services.         2,273,673         1,266,560         — 861,806           Liceness and permits         188,008         5,200         —           Fines and forfeitures         450,382         16,336         —           Intergovernmental.         1,167,182         3,710,937         949,685         2,276,243           Special assessments.         —         —         —         —           Investment income         366,012         —         —         —           Rental income.         34,118         —         —         —           Reinbursements.         307,550         —         96,851         —           Other         590,380         6,358         53,333         289,800           Total cash receipts.         15,264,270         5,469,842         1,099,869         7,499,521           Cash disbursements.           Current           Cash disbursements.           Current           Cash disbursements.         4,263,682         —         —         —         —         —         —         —         —         —         —         —         —         —         —         —         —			6,666,394		-		-		-	
Licenses and permits         188,008         5,200         -           Fines and forfeitures         450,382         16,336         -           Intergovernmental.         1,167,182         3,710,937         949,685         2,276,243           Special assessments.         -         -         -         -           Investment income         36,012         -         -         -           Renal income.         34,118         -         -         -           Reimbursements.         307,550         -         96,851         -           Other         590,380         6,358         53,333         289,800           Total cash receipts.         -         5,469,842         1,099,869         7,499,521           Cash disbursements:           Current:         -	Other local taxes		-		464,451		-		39,449	
Fines and forfeitures         450,382 lnergovernmental.         11,671,82 lnergovernmental.         37,109,377 lnergovernmental.         2,276,243 lnergovernmental.           Special assessments.         1         -	Charges for services		2,273,673				-		861,806	
Intergovernmental.					,		-		-	
Special assessments.         -			450,382		16,336		-		-	
Investment income         366,012	<u> </u>		1,167,182		3,710,937		949,685		2,276,243	
Rental income         34,118         —         —         4         2         6         851         2         28,000         0         0         6,858         53,333         289,800         0         0         7,499,521         0         0         0         7,499,521         0         7,499,521         0         0         7,499,521         0         7,499,521         0         0         7,499,521         0         7,499,521         0         0         7,499,521         0         0         7,499,521         0         0         7,499,521         0         0         0         7,499,521         0			-		-		-		-	
Reimbursements.         307,550         -         96,851         -           Other         590,380         6,358         53,333         289,800           Total cash receipts.         15,264,270         5,469,842         1,099,869         7,499,521           Cash disbursements:           Current:           General government:         -         -         -         -           Legislative and executive.         4,263,682         -         -         -         -           Judicial         2,473,044         -					-		-		-	
Other         590,380         6,358         53,333         289,800           Tota cash receipts         15,264,270         5,469,842         1,099,869         7,499,521           Cash disbursements:           Current:           General government:         8         8         5         6					-		-		-	
Total cash receipts.         15,264,270         5,469,842         1,099,869         7,499,521           Cash disbursements:         Current:         Section of S					-				-	
Cash disbursements:   Current:   General government:   Legislative and executive.   4,263,682   -										
Current:   General government:   Legislative and executive.	Total cash receipts		15,264,270		5,469,842		1,099,869		7,499,521	
Legislative and executive.   4,263,682   -   -   -   -   -   -   -   -     -     -										
Judicial         2,473,044         -	General government:									
Public safety.         5,330,367         -         -         -           Public works.         321,318         4,970,492         -         -           Health         80,486         -         -         -           Human services         722,073         -         2,138,895         7,162,647           Conservation and recreation.         -         -         -         -           Economic development and assistance.         -         -         -         -         -           Other.         395,797         -	Legislative and executive		4,263,682		-		-		-	
Public works         321,318         4,970,492         -         -           Health         80,486         -         -         -           Human services         722,073         -         2,138,895         7,162,647           Conservation and recreation         -         -         -         -           Economic development and assistance.         -         -         -         -           Other         395,797         -         -         -           Capital outlay         -         -         -         -           Debt service:         -         -         -         -           Principal retirement         2,202         37,199         -         -           Interest and fiscal charges         585         -         -         -           Total cash disbursements         13,589,554         5,007,691         2,138,895         7,162,647           Excess (deficiency) of cash receipts over (under) cash disbursements         1,674,716         462,151         (1,039,026)         336,874           Other financing sources (uses):           Not proceeds         -         -         -         -           Sale of capital assets         47,424         3,576	Judicial		2,473,044		-		-		_	
Health         80,486         -         -         -           Human services         722,073         2,138,895         7,162,647           Conservation and recreation.         -         -         -           Economic development and assistance.         -         -         -           Other.         395,797         -         -           Capital outlay         -         -         -           Debt service:         -         -         -           Principal retirement         2,202         37,199         -         -           Interest and fiscal charges         585         -         -         -           Total cash disbursements         13,589,554         5,007,691         2,138,895         7,162,647           Excess (deficiency) of cash receipts over (under) cash disbursements         1,674,716         462,151         (1,039,026)         336,874           Other financing sources (uses):           Note proceeds         -         -         -         -           Sale of capital assets         47,424         3,576         -         -         -           Sale of capital assets         47,424         3,576         -         -         -         - <td< td=""><td>Public safety</td><td></td><td>5,330,367</td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td></td<>	Public safety		5,330,367		-		-		-	
Human services         722,073         -         2,138,895         7,162,647           Conservation and recreation.         - <td>Public works</td> <td></td> <td>321,318</td> <td></td> <td>4,970,492</td> <td></td> <td>-</td> <td></td> <td>-</td>	Public works		321,318		4,970,492		-		-	
Conservation and recreation.         -	Health		80,486		-		-		-	
Economic development and assistance.         -	Human services		722,073		-		2,138,895		7,162,647	
Other         395,797         -         -         -           Capital outlay         -         -         -         -           Debt service:         -         -         -         -           Principal retirement         2,202         37,199         -         -           Interest and fiscal charges         585         -         -         -           Total cash disbursements         13,589,554         5,007,691         2,138,895         7,162,647           Excess (deficiency) of cash receipts over (under) cash disbursements         1,674,716         462,151         (1,039,026)         336,874           Other financing sources (uses):         -         -         -         -         -           Note proceeds         -         -         -         -         -         -           Sale of capital assets         47,424         3,576         -         -         -         -           Other financing sources         -         -         -         -         -         -           Advances in         345,302         -         8,331         -         -         -           Transfers in         26,706         22,140         321,800         -         - <td></td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>_</td>			-		-		-		_	
Other         395,797         -         -         -           Capital outlay         -         -         -         -           Debt service:         -         -         -         -           Principal retirement         2,202         37,199         -         -           Interest and fiscal charges         585         -         -         -           Total cash disbursements         13,589,554         5,007,691         2,138,895         7,162,647           Excess (deficiency) of cash receipts over (under) cash disbursements         1,674,716         462,151         (1,039,026)         336,874           Other financing sources (uses):         -         -         -         -         -           Note proceeds         -         -         -         -         -         -           Sale of capital assets         47,424         3,576         -         -         -         -           Other financing sources         -         -         -         -         -         -           Advances in         345,302         -         8,331         -         -         -           Transfers in         26,706         22,140         321,800         -         - <td>Economic development and assistance</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td>	Economic development and assistance		-		-		-		-	
Debt service:         Principal retirement         2,202         37,199         -			395,797		-		-		_	
Principal retirement         2,202         37,199         -         -           Interest and fiscal charges         585         -         -         -           Total cash disbursements         13,589,554         5,007,691         2,138,895         7,162,647           Excess (deficiency) of cash receipts over (under) cash disbursements         1,674,716         462,151         (1,039,026)         336,874           Other financing sources (uses):         -         -         -         -         -           Note proceeds         -         -         -         -         -         -           Sale of capital assets.         47,424         3,576         -	Capital outlay		-		-		-		-	
Interest and fiscal charges         585         -	Debt service:									
Total cash disbursements         13,589,554         5,007,691         2,138,895         7,162,647           Excess (deficiency) of cash receipts over (under) cash disbursements         1,674,716         462,151         (1,039,026)         336,874           Other financing sources (uses):           Note proceeds         -         -         -         -           Sale of capital assets         47,424         3,576         -         -           Other financing sources         -         -         -         -           Advances in         345,302         -         8,331         -           Advances out         (926,098)         -         -         -           Transfers in         26,706         22,140         321,800         -           Transfers out         (2,771,688)         -         -         (223,105)           Total other financing sources (uses)         (3,278,354)         25,716         330,131         (223,105)           Net change in fund balance - cash basis         (1,603,638)         487,867         (708,895)         113,769           Fund balance - cash basis, January 1         4,044,493         3,100,148         788,716         7,857,245	Principal retirement		2,202		37,199		-		-	
Excess (deficiency) of cash receipts over (under) cash disbursements       1,674,716       462,151       (1,039,026)       336,874         Other financing sources (uses):         Note proceeds       -       -       -       -       -         Sale of capital assets       47,424       3,576       -       -       -         Other financing sources       -<	Interest and fiscal charges		585		-		-		-	
(under) cash disbursements         1,674,716         462,151         (1,039,026)         336,874           Other financing sources (uses):           Note proceeds         -         -         -         -           Sale of capital assets         47,424         3,576         -         -           Other financing sources         -         -         -         -           Advances in         345,302         -         8,331         -           Advances out         (926,098)         -         -         -           Transfers in         26,706         22,140         321,800         -           Transfers out         (2,771,688)         -         -         (223,105)           Total other financing sources (uses)         (3,278,354)         25,716         330,131         (223,105)           Net change in fund balance - cash basis         (1,603,638)         487,867         (708,895)         113,769           Fund balance - cash basis, January 1.         4,044,493         3,100,148         788,716         7,857,245	Total cash disbursements		13,589,554		5,007,691		2,138,895		7,162,647	
Other financing sources (uses):         Note proceeds	•									
Note proceeds       -       -       -       -         Sale of capital assets       47,424       3,576       -       -         Other financing sources       -       -       -       -         Advances in       345,302       -       8,331       -         Advances out       (926,098)       -       -       -         Transfers in       26,706       22,140       321,800       -         Transfers out       (2,771,688)       -       -       (223,105)         Total other financing sources (uses)       (3,278,354)       25,716       330,131       (223,105)         Net change in fund balance - cash basis       (1,603,638)       487,867       (708,895)       113,769         Fund balance - cash basis, January 1       4,044,493       3,100,148       788,716       7,857,245	(under) cash disbursements		1,674,716		462,151		(1,039,026)		336,874	
Note proceeds       -       -       -       -         Sale of capital assets       47,424       3,576       -       -         Other financing sources       -       -       -       -         Advances in       345,302       -       8,331       -         Advances out       (926,098)       -       -       -         Transfers in       26,706       22,140       321,800       -         Transfers out       (2,771,688)       -       -       (223,105)         Total other financing sources (uses)       (3,278,354)       25,716       330,131       (223,105)         Net change in fund balance - cash basis       (1,603,638)       487,867       (708,895)       113,769         Fund balance - cash basis, January 1       4,044,493       3,100,148       788,716       7,857,245	Other financing courses (uses)									
Sale of capital assets.       47,424       3,576       -       -         Other financing sources       -       -       -       -         Advances in       345,302       -       8,331       -         Advances out       (926,098)       -       -       -       -         Transfers in       26,706       22,140       321,800       -       -       -       (223,105)         Total other financing sources (uses)       (3,278,354)       25,716       330,131       (223,105)         Net change in fund balance - cash basis       (1,603,638)       487,867       (708,895)       113,769         Fund balance - cash basis, January 1.       4,044,493       3,100,148       788,716       7,857,245										
Other financing sources       - <td></td> <td></td> <td>47.424</td> <td></td> <td>- 3 576</td> <td></td> <td>-</td> <td></td> <td>-</td>			47.424		- 3 576		-		-	
Advances in			47,424		3,370		-		-	
Advances out       (926,098)       -       -       -         Transfers in       26,706       22,140       321,800       -         Transfers out       (2,771,688)       -       -       -       (223,105)         Total other financing sources (uses)       (3,278,354)       25,716       330,131       (223,105)         Net change in fund balance - cash basis       (1,603,638)       487,867       (708,895)       113,769         Fund balance - cash basis, January 1       4,044,493       3,100,148       788,716       7,857,245	=		345 302		_		Q 221		_	
Transfers in					-		6,551		-	
Transfers out         (2,771,688)         -         -         (223,105)           Total other financing sources (uses)         (3,278,354)         25,716         330,131         (223,105)           Net change in fund balance - cash basis         (1,603,638)         487,867         (708,895)         113,769           Fund balance - cash basis, January 1         4,044,493         3,100,148         788,716         7,857,245					22 140		221 900		-	
Total other financing sources (uses).       (3,278,354)       25,716       330,131       (223,105)         Net change in fund balance - cash basis       (1,603,638)       487,867       (708,895)       113,769         Fund balance - cash basis, January 1.       4,044,493       3,100,148       788,716       7,857,245					22,140		321,800		(223 105)	
Net change in fund balance - cash basis					25 716		330 131	-		
<b>Fund balance - cash basis, January 1.</b> 4,044,493 3,100,148 788,716 7,857,245	Total other imalientg sources (uses)		(3,270,334)		23,710		330,131		(223,103)	
	Net change in fund balance - cash basis		(1,603,638)		487,867		(708,895)		113,769	
Fund balance - cash basis, December 31       \$ 2,440,855       \$ 3,588,015       \$ 79,821       \$ 7,971,014										
	Fund balance - cash basis, December 31	\$	2,440,855	\$	3,588,015	\$	79,821	\$	7,971,014	

C	Other		Total
Gove	rnmental	Ge	overnmental
F	unds		Funds
\$	405,690	\$	7,658,484
	-		6,666,394
	4,198		508,098
	2,594,872		6,996,911
	197,274		390,482
	16,511		483,229
	8.648.619		16,752,666
	- , ,		
	1,508,772		1,508,772
	-		366,012
	-		34,118
	261,901		666,302
	1,251,926		2,191,797
1	4,889,763		44,223,265
	1,136,050		5,399,732
	415,551		2,888,595
	1,550,167		6,880,534
	286,968		5,578,778
	183,172		263,658
	5,130,657		15,154,272
	2,361		2,361
	1,725		1,725
			,
	150,303 6,382,964		546,100 6,382,964
	0,362,904		0,362,904
	1,524,673		1,564,074
	662,219		662,804
1	7,426,810		45,325,597
(	(2,537,047)		(1,102,332)
	125,937		125,937
	- /		51,000
	593,908		593,908
	561,914		915,547
	(296,656)		(1,222,754)
	2,920,332		3,290,978
	(448,956)		(3,443,749)
	3,456,479		310,867
	919,432		(791,465)
	8,497,612		24,288,214
\$	9,417,044	\$	23,496,749
	. , , , , , , , , ,	<u> </u>	

# RECONCILIATION OF THE STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2012

#### Net change in fund balance - cash basis - total governmental funds

\$ (791,465)

Amounts reported for governmental activities in the statement of activities - cash basis are different because:

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the government-wide statement of activities - cash basis. Governmental fund disbursements and the related internal service fund receipts are eliminated. The total change in net assets of the internal service fund is allocated among the governmental activities.

(199,402)

Change in net position of governmental activities

\$ (990,867)

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE GOVERNMENTAL FUNDS - BUDGETARY BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	Dudgeted Amounts						Fi	riance with nal Budget Positive
	Budgeted Amounts Original Fire			Final	A of	-ual Amaumta		Positive Negative)
Budgetary basis receipts:	<u> </u>	gmai		<u>r IIIai</u>	ACI	tual Amounts	(1	Negative)
Property taxes	\$ 3.	433,000	\$	3,433,000	\$	3,220,571	\$	(212,429)
Sales taxes		100,000	Ψ	6,100,000	Ψ	6,666,394	Ψ	566,394
Charges for services		636,740		1,636,740		1,819,282		182,542
Licenses and permits	-,	153,250		153,250		188,008		34,758
Fines and forfeitures		458,900		458,900		450,382		(8,518)
Intergovernmental	1.	098,000		1,098,000		1,167,182		69,182
Investment income	-,	305,000		305,000		366,012		61,012
Rental income		35,000		35,000		34,118		(882)
Reimbursements		307,600		307,600		307,550		(50)
Other		429,500		429,500		555,581		126,081
Total budgetary basis receipts		956,990		13,956,990		14,775,080		818,090
Budgetary basis disbursements:								
General government:								
Legislative and executive	4	282,742		4,448,005		4,339,030		108,975
Judicial		404,701		2,460,920		2,325,199		135,721
Public safety		683,991		5,356,344		5,296,292		60,052
Public works	٦,	345,110		397,076		321,648		75,428
Health		60,250		100,237		95,818		4,419
Human services		727,446		769,075		737,192		31,883
Other		325,199		329,186		302,842		26,344
Total budgetary basis disbursements	12,	829,439		13,860,843		13,418,021		442,822
Excess of budgetary basis receipts								
over budgetary basis desbursements	1,	127,551		96,147		1,357,059		1,260,912
Other financing sources (uses):								
Transfers in		230,000		230,000		101,706		(128,294)
Transfers out.	(1.	210,715)		(2,777,588)		(2,777,137)		451
Advances in	(1,	-		(2,777,388)		350,186		350,186
Advances out		_		_		(926,096)		(926,096)
Sale of capital assets.		10,000		10,000		47,424		37,424
Total other financing sources (uses)		970,715)		(2,537,588)		(3,203,917)		(666,329)
Total other imaliening sources (uses)		770,713)		(2,337,300)		(3,203,717)		(000,527)
Net change in fund balance		156,836		(2,441,441)		(1,846,858)		594,583
Fund balance, January 1	2.	964,527		2,964,527		2,964,527		-
Prior year encumbrances appropriated		283,755		283,755		283,755		
Fund balance, December 31	\$ 3,	405,118	\$	806,841	\$	1,401,424	\$	594,583

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE GOVERNMENTAL FUNDS - BUDGETARY BASIS ROAD AND BRIDGE FUND FOR THE YEAR ENDED DECEMBER 31, 2012

				Variance with Final Budget
		l Amounts		Positive
Budgetary basis receipts:	Original	<u>Final</u>	Actual Amounts	(Negative)
Other local taxes	\$ 425,000	\$ 425,000	\$ 464,451	\$ 39,451
Charges for services	2,190,000	2,190,000	1,266,560	(923,440)
Licenses and permits	4,000	4,000	5,200	1,200
Fines and forfeitures	10,000	10,000	16,336	6,336
Intergovernmental	3,525,000	3,525,000	3,710,937	185,937
Other	-	-	6,358	6,358
Total budgetary basis receipts	6,154,000	6,154,000	5,469,842	(684,158)
				(001,000)
Budgetary basis disbursements:				
Current:				
Public works	7,761,139	7,874,924	4,998,862	2,876,062
Principal retirement	37,199	37,199	37,199	-
Total budgetary basis disbursements	7,798,338	7,912,123	5,036,061	2,876,062
Excess (deficiency) of budgetary basis receipts				
over (under) budgetary basis disbursements	(1,644,338)	(1,758,123)	433,781	2,191,904
Other financing sources (uses):				
Sale of capital assets	-	-	3,576	3,576
Transfers in	20,000	20,000	22,140	2,140
Transfers out	(300)	-	-	-
Total other financing sources (uses)	19,700	20,000	25,716	5,716
Net change in fund balance	(1,624,638)	(1,738,123)	459,497	2,197,620
Fund balance, January 1	3,029,565	3,029,565	3,029,565	-
Prior year encumbrances appropriated	70,583	70,583	70,583	
Fund balance, December 31	\$ 1,475,510	\$ 1,362,025	\$ 3,559,645	\$ 2,197,620

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE GOVERNMENTAL FUNDS - BUDGETARY BASIS JOB AND FAMILY SERVICES FUND FOR THE YEAR ENDED DECEMBER 31, 2012

							nriance with inal Budget	
	 Budgeted	Amo	ounts			Positive		
	 Original		Final	Act	ual Amounts	(	Negative)	
Budgetary basis receipts:								
Intergovernmental	\$ 2,049,558	\$	2,049,558	\$	949,685	\$	(1,099,873)	
Reimbursements	87,382		87,382		96,851		9,469	
Other	 48,118		48,118		53,333		5,215	
Total budgetary basis receipts	 2,185,058		2,185,058		1,099,869		(1,085,189)	
Budgetary basis disbursements:								
Current:								
Human services	2,769,318		3,536,963		2,218,716		1,318,247	
Total budgetary basis disbursements	 2,769,318		3,536,963		2,218,716		1,318,247	
Excess of budgetary basis disbursements								
over budgetary basis receipts	 (584,260)		(1,351,905)		(1,118,847)		233,058	
Other financing sources:								
Transfers in	563,189		563,189		321,800		(241,389)	
Advances in	-		-		8,331		8,331	
Total other financing sources	563,189		563,189		330,131		(233,058)	
Net change in fund balance	(21,071)		(788,716)		(788,716)		-	
Fund balance, January 1	767,653		767,653		767,653		-	
Prior year encumbrances appropriated	 21,063		21,063		21,063			
Fund balance, December 31	\$ 767,645	\$		\$		\$		

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE GOVERNMENTAL FUNDS - BUDGETARY BASIS BOARD OF DEVELOPMENTAL DISABILITIES FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	Budgeted Amounts						Variance with Final Budget Positive		
		Original		Final	Act	ual Amounts	(1	Negative)	
Budgetary basis receipts:									
Property taxes	\$	3,810,196	\$	3,810,196	\$	4,032,223	\$	222,027	
Other local taxes		40,000		40,000		39,449		(551)	
Charges for services		879,000		879,000		861,806		(17,194)	
Intergovernmental		2,214,804		2,214,804		2,276,243		61,439	
Other		2,600		62,152		289,800		227,648	
Total budgetary basis receipts		6,946,600		7,006,152		7,499,521		493,369	
Budgetary basis disbursements: Current:									
Human services		7,833,601		8,156,068		7,587,404		568,664	
Total budgetary basis disbursements		7,833,601		8,156,068		7,587,404		568,664	
Excess of budgetary basis disbursements									
over budgetary basis receipts		(887,001)		(1,149,916)		(87,883)		1,062,033	
Other financing sources (uses):									
Transfers out		(452,105)		(223,105)		(223,105)		-	
Advances in		615,751		615,751		-		(615,751)	
Total other financing sources (uses)		163,646		392,646		(223,105)		(615,751)	
Net change in fund balance		(723,355)		(757,270)		(310,988)		446,282	
Fund balance, January 1		7,418,599		7,418,599		7,418,599		-	
Prior year encumbrances appropriated		438,646		438,646		438,646		<u> </u>	
Fund balance, December 31	\$	7,133,890	\$	7,099,975	\$	7,546,257	\$	446,282	



## STATEMENT OF NET POSITION - CASH BASIS PROPRIETARY FUNDS DECEMBER 31, 2012

	<b>Business-type Activities - Enterprise Funds</b>										
		iverview Nursing Home	Danbury Sewer Operations			Regional Water Operations		Catawba Portage Sewer			
Assets:											
Equity in pooled cash								• • • • • • • • • • • • • • • • • • • •			
and cash equivalents	\$	569,742	\$	2,376,051	\$	5,997,854	\$	2,017,808			
Cash in segregated accounts		372		-		-		12,651			
Restricted assets:											
Equity in pooled cash											
and cash equivalents	-		1,916,918		-			1,728,935			
Cash with fiscal agent				604,467							
Total assets		570,114		4,897,436		5,997,854		3,759,394			
Net position:											
Restricted for:											
Repairs and replacements		-		613,699		-		1,336,817			
Revenue bond current debt service		-		1,244,097		-		49,704			
Revenue bond future debt service	_		59,122		_			342,414			
Unrestricted		570,114		2,980,518		5,997,854		2,030,459			
Total net position	\$	570,114	\$	4,897,436	\$	5,997,854	\$	3,759,394			

onmajor nterprise Funds	 Total	Governmenta Activities - Internal Service Fund	
\$ 131,546	\$ 11,093,001 13,023	\$	970,356 -
 - -	 3,645,853 604,467		- -
 131,546	15,356,344		970,356
- - 131,546	 1,950,516 1,293,801 401,536 11,710,491		970,356
\$ 131,546	\$ 15,356,344	\$	970,356

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN NET POSITION - CASH BASIS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2012

	<b>Business-Type Activities - Enterprise Funds</b>								
	Rivervi		I	Danbury		Regional	Catawba		
	Nursin Home	0	Sewer Operations		Water Operations		Portage Sewer		
Operating receipts:		·		perations		perations		Sewei	
Charges for services	\$ 9,118	968	\$	2,348,494	\$	5,020,302	\$	2,103,481	
Other	, .	,984	Ψ	27,872	Ψ	27,625	Ψ	23,054	
Cilici		,,,,,,		27,072		27,023		23,031	
Total operating receipts	9,171	,952		2,376,366		5,047,927		2,126,535	
Operating disbursements:									
Personal services	6,600	,913		741,121		1,287,114		733,789	
Contract services	1,763	,910		211,235		689,138		262,663	
Materials and supplies	900	,351		208,079		208,510		318,052	
Capital outlay	190	,288		15,375		24,683		32,390	
Claims		-		-		-		-	
Other	182	,365		276,214		169,306		302,796	
Total operating disbursements	9,637	,827		1,452,024		2,378,751		1,649,690	
Operating income (loss)	(465	,875)		924,342		2,669,176		476,845	
Nonoperating receipts (disbursements):									
Debt service:									
Principal retirement	(430	,000)		(981,064)		(1,526,513)		(279,491)	
Interest and fiscal charges		,770)		(261,030)		(633,747)		(284,829)	
Intergovernmental receipts	90	,867		-		61,656		-	
Property tax receipts	787	,050		_		-		-	
Special assessment receipts		_		17,514		-		52,507	
Advances in		-		289,714		58,243		-	
Advances out		_		(40,000)		-		-	
Other nonoperating revenues		_		14,016		41,976		9,037	
-	29/	147							
Total nonoperating receipts (disbursements)		,147_		(960,850)		(1,998,385)		(502,776)	
Income (loss) before transfers	(79	,728)		(36,508)		670,791		(25,931)	
Transfers in	4	,452		130,578		242,735		26,352	
Transfers out						(260,634)			
Change in net position	(75	,276)		94,070		652,892		421	
Net position at beginning of year	645	,390		4,803,366		5,344,962		3,758,973	
Net position at end of year	\$ 570	,114	\$	4,897,436	\$	5,997,854	\$	3,759,394	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

En	nmajor terprise Funds	 Total	overnmental Activities - Internal Service Fund
\$	2,525	\$ 18,593,770	\$ 5,788,541
	9	 131,544	 620
	2,534	 18,725,314	 5,789,161
	692	9,363,629	-
	-	2,926,946	533,049
	-	1,634,992	-
	-	262,736	-
	-	-	5,463,959
	106	 930,787	 -
	798	 15,119,090	5,997,008
	1,736	3,606,224	 (207,847)
	(76,361)	(3,293,429)	-
	(23,881)	(1,265,257)	-
	-	152,523	-
	05.502	787,050	-
	95,502 7,896	165,523 355,853	-
	(8,646)	(48,646)	-
	750	65,779	-
	(4,740)	 (3,080,604)	 -
	(3,004)	 525,620	(207,847)
	843	404,960 (260,634)	8,445
	(2,161)	669,946	(199,402)
	133,707	 14,686,398	1,169,758
\$	131,546	\$ 15,356,344	\$ 970,356

## STATEMENT OF FIDUCIARY NET POSITION - CASH BASIS AGENCY FUNDS DECEMBER 31, 2012

Assets:	
Equity in pooled cash and cash equivalents	\$ 7,334,894
Cash in segregated accounts	 687,916
Total assets	\$ 8,022,810
	 _
Net position:	
Unrestricted	\$ 8,022,810

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012

#### NOTE 1 - DESCRIPTION OF THE COUNTY

Ottawa County, Ohio (the "County"), was created in 1840. The County is governed by a board of three commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, a Common Pleas Court Judge, a Municipal Court Judge, and a Probate/Juvenile Court Judge.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the entire County.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the County are not misleading.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the County are presented on a cash basis of accounting, as discussed further in section D. Basis of Accounting in this note disclosure. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting.

The most significant of the County's accounting policies are described below.

#### A. Reporting Entity

The County's reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity", and as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units". The reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the basic financial statements are not misleading. The primary government includes all funds, agencies, boards, commissions, and component units for which the County and the County Commissioners are "accountable". Accountability was evaluated based on financial accountability, and the nature and significance of the potential component unit's (PCU) relationship with the County and whether exclusion would cause the County's basic financial statements to be misleading or incomplete. Among the factors considered were separate legal standing; appointment of a voting majority of the PCU's board; fiscal dependency and whether a benefit or burden relationship exists; imposition of will; and the nature and significance of the PCU's relationship with the County.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Based on the foregoing criteria, the financial activities of the following PCUs have been reflected in the accompanying basic financial statements as follows:

#### POTENTIAL COMPONENT UNIT NOT REPORTED

Riverview Industries, Inc. - Riverview Industries is a legally separate, not-for-profit corporation served by a self-appointing board of trustees. Riverview Industries, under a contractual agreement with the Ottawa County Department of Development Disabilities (DD), provides sheltered employment for mentally retarded or handicapped adults in Ottawa County. The Ottawa County Board of Developmental Disabilities provides Riverview Industries with all expenses and personnel for the operation of Riverview Industries including staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, and other funds as necessary for the operation of Riverview Industries. It has been determined that excluding Riverview Industries as a component unit would not have a significant impact on the County's financials. Riverview Industries operates on a fiscal year ending December 31. Financial information for Riverview Industries can be obtained from James Frederick, 8200 West State Route 163, Oak Harbor, Ohio 43449.

#### POTENTIAL COMPONENT UNITS REPORTED AS AGENCY FUNDS

The County Treasurer, as the custodian of public funds, invests all public monies held on deposit in the County treasury. In the case of the separate organizations listed below, the County serves as fiscal agent but is not financially accountable for their operations. Accordingly, the following entities are presented as agency funds within the financial statements:

Ottawa County Soil and Water Conservation District Ottawa County District Board of Health Ottawa County Family and Children First Council Ottawa County Law Library

The County participates in several joint ventures, a jointly governed organization, and an insurance pool as follows:

#### JOINT VENTURES

#### Joint Solid Waste District

The Joint Solid Waste District (the "District") is a joint venture between Ottawa, Sandusky, and Seneca Counties. The joint venture was formed to make disposal of waste in the three-county area more comprehensive in terms of recycling, incinerating, and waste disposal.

The District is governed and operated by the three counties. Each of the counties has contractual obligations with the District and shares in the equity of the District based on the percentages of population within the three counties. In the event of dissolution of the District, all members will share in net obligations or asset liquidations in a ratio proportionate to their percentages of population within the member counties at the time of dissolution. The District does not have any outstanding debt.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The District consists of a nine-member board of directors, comprised of the three commissioners from each county, who are responsible for the District's financial matters. Each county's degree of control over the District is limited to its representation on the board of directors. The District operates autonomously from the County, the County has no financial responsibility from the operations of the District, and the County does not subsidize the District in any way. The District has not accumulated significant financial resources nor is it experiencing fiscal stress that may cause an additional financial benefit to or burden on the County in the future.

The District's sole revenue source is derived from a waste disposal fee for in-district and out-of-district waste. A sixteen-member policy committee, consisting of five members from each county and one atlarge member appointed by the board of directors, is responsible for preparing the solid waste management plan of the District in conjunction with a sixteen-member Technical Advisory Council (members appointed by the policy committee). As of December 31, 2012, the County's equity interest in the Joint Solid Waste District was \$954,577. Financial information can be obtained from William Farrell, Sandusky County Auditor, 100 North Park Avenue, Fremont, Ohio, 43420.

#### Mental Health and Recovery Board of Erie and Ottawa Counties

The MHRB is a governmental joint venture between Erie and Ottawa Counties. It provides mental health education, consultation, training, and referral services to the public. The organization is controlled by a board whose membership consists of seventeen members. Eight members are appointed by the Board of the Erie County Commissioners, three members are appointed by the Board of the Ottawa County Commissioners, three members are appointed by the Ohio Department of Alcohol and Drug Addiction Services, and three members are appointed by the Ohio Department of Mental Health. Fiscal matters are handled by the Erie County Auditor. Financial statements for the MHRB are available, upon request, from: Mental Health and Recovery Board of Erie and Ottawa Counties, 416 Columbus Avenue, Sandusky, Ohio, 44870.

## Regional Airport Authority

The Regional Airport Authority (the "Airport Authority") is a joint venture between Ottawa and Erie Counties. The Airport Authority was formed to provide maintenance of runways and taxiways at the Airport facility. The Airport Authority operates under the direction of a seven-member board of trustees. Three members are appointed by the County Commissioners in each county. The seventh member is appointed at large by the other six. The members serve without compensation as outlined in Section 308.04 of the Ohio Revised Code. The continued existence of the Airport Authority is dependent upon Ottawa County's participation. The Airport Authority has not accumulated significant financial resources nor is the Airport Authority experiencing fiscal stress that may cause an additional financial benefit to or burden on the County in the future. During 2012, the County provided \$30,000 for airport operations. Financial information for the Airport Authority can be obtained from Valerie Gregory, Secretary, 3255 East State Road, Port Clinton, Ohio, 43452.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### JOINTLY GOVERNED ORGANIZATION

#### Ottawa County Regional Planning Commission

The County participates in the Ottawa County Regional Planning Commission (the "Commission"), which is a statutorily created political subdivision of the State. The Commission is jointly governed among Ottawa County, the City of Port Clinton, seven villages, and twelve townships within the County. Each member's control over the operation of the Commission is limited to its representation on the Commission. The Commission makes studies, maps, plans, recommendations, and reports concerning the physical, environmental, social, economic, and governmental characteristics, functions, and services of the County. In 2012, the County contributed \$120,166 to the Regional Planning Commission.

#### INSURANCE POOL

#### County Risk Sharing Authority, Inc. (CORSA)

The County Risk Sharing Authority, Inc. is a jointly governed organization among forty-one counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine directors. Only county commissioners of member counties are eligible to serve on the Board. No county may have more than one representative on the Board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Directors.

The County's payment to CORSA for insurance in 2012 was \$322,445, which included a credit given to the County for its proportional share of a distribution from member equity. CORSA's net position as of the fiscal year ended April 30, 2012 were \$57,897,372. CORSA's audited financial statements may be obtained by contacting the County Commissioners' Association of Ohio in Columbus, Ohio.

#### **B.** Basis of Presentation

The County's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The government-wide statement of net position presents the cash balance of the governmental and business-type activities of the County at year end. The government-wide statement of activities presents a comparison between direct disbursements and program receipts for each segment of the business-type activities of the County and for each function or program of the County's governmental activities. Direct disbursements are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the County. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general receipts of the County.

**Fund Financial Statements** - Fund financial statements report detailed information about the County. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The financial statements for governmental funds are a statement of assets and fund balances – cash basis, and a statement of receipts, disbursements and changes in fund balances – cash basis which reports on the sources (i.e., receipts and other financing sources) and uses (i.e., disbursements and other financing uses) of current financial resources.

The financial statements for proprietary funds are a statement of net position - cash basis, and a statements of receipts, disbursements and changes in net position – cash basis which presents increases (i.e., receipts) and decreases (i.e., disbursements) in net position.

Proprietary funds distinguish operating receipts and disbursements from nonoperating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating receipts of the County's proprietary funds are charges for services. Operating disbursements for the proprietary funds include personnel and other disbursements related to the operations of the proprietary fund's activity. All receipts and disbursements not meeting these definitions are reported as nonoperating receipts and disbursements.

The financial statement for the agency funds is a statement of fiduciary net position - cash basis.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### C. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions of the County are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. The following are the County's major governmental funds:

<u>General Fund</u> - The general fund is used to account for all activities of the County not required to be included in another fund. The general fund cash balance is available to the County for any purpose provided it is disbursed or transferred according to the general laws of Ohio.

<u>Road and Bridge Fund</u> - This fund accounts for monies derived from gasoline taxes and the sale of motor vehicle licenses. Disbursements are restricted by State law to county road and bridge repair/improvement programs.

<u>Job and Family Services Fund</u> - This fund accounts for federal, state and local monies used to provide general relief and to pay providers of medical assistance and social services.

<u>Ottawa County Board of Developmental Disabilities Fund</u> - This fund accounts for a county-wide tax levy and federal and state grants that are used for developing and implementing programs for developmentally disabled citizens.

Other governmental funds of the County are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities; (b) for the accumulation of resources for, and the repayment of, general long-term debt principal, interest and related costs; and, (c) for grants and other resources, the use of which is restricted or committed to a particular purpose.

#### PROPRIETARY FUNDS

Proprietary funds are used to account for the County's ongoing activities which are similar to those found in the private sector. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise Funds</u> - The enterprise funds are used to account for operations financed and operated in a manner similar to private business enterprises. The intent of the County is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The County has presented the following major enterprise funds:

<u>Riverview Nursing Home Fund</u> - This fund accounts for the daily operations of the County nursing home. Receipts are generated from resident fees and charges for services and are used to pay other agencies for services, to fund the daily costs of operations, and to provide services to the residents such as laundry, transportation, personal care items, and incidental medical supplies.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Danbury Sewer Operations Fund</u> - This fund accounts for sanitary sewer services provided to individuals and commercial users in Danbury Township and the Village of Marblehead.

<u>Regional Water Operations Fund</u> - This fund accounts for water services provided to individuals and commercial users in Bay, Catawba, Danbury, Erie, Harris, Portage, and Salem Townships, the City of Port Clinton, and the Village of Oak Harbor.

<u>Catawba Portage Sewer Fund</u> - This fund accounts for sanitary sewer services provided to individuals and commercial users in portions of Catawba and Portage Townships.

<u>Internal Service Fund</u> - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service fund accounts for monies received for the activities of the self insurance program for employee health benefits.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on cash basis assets and net cash position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature and do not involve measurement of the results of operations. The County's only fiduciary funds are agency funds that account for assets held by the County for political subdivisions for which the County acts as fiscal agent and for taxes, state-levied shared revenues, and fines and forfeitures collected and distributed to other political subdivisions.

## D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. The County's basic financial statements are prepared using the cash basis of accounting. Receipts are recorded in the County's financial records and reported in the basic financial statements when cash is received, rather than when earned. Disbursements are recorded in the County's financial records and reported in the basic financial statements when cash is paid, rather than when a liability is incurred.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as receivables and revenues for goods and services provided and billed but not yet collected) and certain liabilities and their related expenses/expenditures (such as payables and expenses/expenditures for goods and services received but not yet paid, and accrued liabilities and expenses/expenditures) are not reported in these basic financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### E. Budgetary Data

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the alternate tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The alternate tax budget indicates the projected receipts and disbursements for those funds receiving tax monies. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on disbursements plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by the County Commissioners at the fund, department, and object levels for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the County Commissioners.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year, and also include amounts automatically carried forward from prior years.

#### F. Cash and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

The County has segregated bank accounts for monies held separately from the County's central bank account. These interest-bearing depository accounts are presented on the financial statements as "cash in segregated accounts" or "cash with fiscal agent" since they are not required to be deposited into the County treasury.

During 2012, investments were limited to federal agency securities, money market mutual funds, certificates of deposits, and the State Treasury Asset Reserve of Ohio (STAR Ohio). On the cash basis of accounting, investments are reported at cost.

The County has invested funds in STAR Ohio during 2012. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the Securities and Exchange Commission (SEC) as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price, which is the price the investment could be sold for on December 31, 2012.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest receipts credited to the general fund during 2012 amounted to \$366,012, which includes \$341,565 assigned from other County funds.

For presentation on the basic financial statements, investments of the cash management pool of the County are considered to be cash equivalents.

#### G. Inventories of Materials and Supplies

On the cash basis of accounting, inventories of materials and supplies are recorded as disbursements when purchased. These items are not reported as assets in the basic financial statements.

#### H. Capital Assets

On the cash basis of accounting, acquisitions of capital assets are recorded as disbursements when paid. These items are not reported as assets in the basic financial statements.

#### I. Prepaid Items

On the cash basis of accounting, payments made to vendors for services that will benefit periods beyond December 31, 2012 are recorded as disbursements when paid. These items are not reported as assets in the basic financial statements.

#### J. Loss on Advance Refunding

On the cash basis of accounting, for advance refundings resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is recorded as a reduction of disbursement when the transaction occurs. This amount is not reported as a reduction of a liability in the basic financial statements.

#### K. Compensated Absences

On the cash basis of accounting, compensated absences consisting of vacation leave and sick leave are not accrued as a liability and are recorded as disbursements when paid. These amounts are not reported as liabilities in the basic financial statements.

#### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of County Commissioners (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of County Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of County Commissioners, which includes giving the County Auditor the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### M. Long-term Obligations

On the cash basis of accounting, issuances of debt are recorded as receipts and debt service payments of principal and interest are recorded as disbursements when these transactions occur. Long-term debt and other long-term obligations are not reported as liabilities in the basic financial statements.

#### N. Interfund Transactions

During the normal course of operations, the County has numerous transactions between funds. Transfers represent the movement of resources from the fund receiving those resources to the fund through which those resources will be disbursed and are recorded as other financing sources and uses in governmental funds and as transfers in proprietary funds. Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On the cash basis of accounting, advances are reported as other financing sources and uses in governmental funds and as nonoperating receipts and disbursements in proprietary funds. Exchange transactions between funds are recorded as receipts in the fund providing the goods or services and as disbursements in the fund receiving the goods or services.

#### O. Operating Receipts and Disbursements

Operating receipts are those receipts that are generated directly from the primary activities of the proprietary funds. For the County, these receipts are charges for services for the County nursing home, water and sewer services, and charges for health care premiums in the internal service fund. Operating disbursements are necessary costs incurred to provide the goods or services that are the primary activities of the proprietary funds. All receipts and disbursements not meeting these definitions are reported as nonoperating.

#### P. Net Position

Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. As of December 31, 2012, there was no net position restricted by enabling legislation.

The County applies restricted resources first when a disbursement is incurred for purposes for which both restricted and unrestricted net position are available.

#### Q. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

Restricted assets in the enterprise funds represent certain resources which are segregated from other resources of the County to comply with various covenants established by bond financing agreements. These assets are generally held in separate accounts of the County or by a trustee. The various covenants place restrictions on the use of these resources, require minimum balances to be maintained in certain accounts, and establish annual amounts to be accumulated for specific purposes.

## R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County administration and that are either unusual in nature or infrequent in occurrence. The County had no extraordinary or special items during 2012.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For 2012, the County has implemented GASB Statement No. 60, "<u>Accounting and Financial Reporting for Service Concession Arrangements</u>", GASB Statement No. 62, "<u>Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA pronouncements</u>", GASB Statement No. 63, "<u>Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position</u>", and GASB Statement No. 65, "<u>Items Previously Reported as Assets and Liabilities</u>".

GASB Statement No. 60 addresses issues related to service concession arrangements (SCAs), which are a type of public-private or public-public partnership. An SCA is an arrangement between a transferor (a government) and an operator (governmental or nongovernmental entity) in which (1) the transferor conveys to an operator the right and related obligation to provide services through the use of infrastructure or another public asset (a "facility") in exchange for significant consideration and (2) the operator collects and is compensated by fees from third parties. The implementation of GASB Statement No. 60 did not have an effect on the financial statements of the County.

GASB Statement No. 62 codifies accounting and financial reporting guidance contained in pre-November 30, 1989 FASB and AICPA pronouncements in an effort to codify all sources of GAAP for State and local governments so that they derive from a single source. The implementation of GASB Statement No. 62 did not have an effect on the financial statements of the County.

GASB Statement No. 63 provides financial and reporting guidance for *deferred outflows of resources* and *deferred inflows of resources* which are financial statement elements that are distinct from assets and liabilities. GASB Statement No. 63 standardizes the presentation of deferred outflows or resources and deferred inflows of resources and their effects on a government's *net position*. The implementation of GASB Statement No. 63 has changed the presentation of the County's financial statements to incorporate the concepts of net position, deferred outflows of resources and deferred inflows of resources.

GASB Statement No. 65 establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities. GASB Statement No. 65 also provides other financial reporting guidance related to the impact of the financial statement elements deferred outflows of resources and deferred inflows of resources, such as changes in the determination of the major fund calculations and limiting the use of the term deferred in financial statement presentations. The implementation of GASB Statement No. 65 did not have an effect on the financial statements of the County.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### B. Compliance

Ohio Administrative Code Section 117-2-03 (B), requires the County to prepared its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The County can be fined and various other administrative remedies may be taken against the County.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested in the following securities provided a written investment policy has been filed with the Ohio Auditor of State:

- 1. United States Treasury Notes, bills, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States, or any book entry zero-coupon United States treasury security that is a direct obligation of the United States;
- 2. Bonds, notes, debentures, or any other obligations or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County;
- Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above, and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange securities, or cash, equal value for equal value;
- 9. Up to twenty-five percent of the County's average portfolio in either of the following:
  - a. Commercial paper notes in entities incorporated under the laws of Ohio or any other State that have assets exceeding five hundred million dollars rated at the time of purchase, which are rated in the highest qualification established by two nationally recognized standard rating services, which do not exceed 10 percent of the value of the outstanding commercial paper of the issuing corporation and which mature within two hundred seventy days after purchase;
  - b. Bankers acceptances eligible for purchase by the federal reserve system and which mature within one hundred eighty days after purchase;
- 10. Up to 15 percent of the County's average portfolio in notes issued by United States corporations or by depository institutions that are doing business under authority granted by the United States provided that the notes are rated in the second highest or higher category by at least two nationally recognized standard rating services at the time of purchase and the notes mature within two years from the date of purchase;
- 11. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service consisting exclusively of obligations guaranteed by the United States, securities issued by a federal government agency or instrumentality, and/or highly rated commercial paper; and,
- 12. Up to 1 percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the County Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### A. Cash on Hand

At year-end, the County had \$37,601 in undeposited cash on hand, which is included on the financial statements of the County as part of "equity in pooled cash and cash equivalents".

#### B. Cash in Segregated Accounts

At year-end, the County deposited \$890,470 in accounts separate from the County's internal investment pool. The balances in these depository accounts are included in "deposits with financial institutions" below.

#### C. Deposits with Financial Institutions

At December 31, 2012, the carrying amount of all County deposits was \$22,034,904. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2012, \$6,518,067 of the County's bank balance of \$25,773,168 was covered by the FDIC, while \$19,255,101 was exposed to custodial risk as discussed below.

Custodial credit risk is the risk that, in the event of bank failure, the County's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the County. The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

#### D. Investments

As of December 31, 2012, the County had the following investments and maturities:

			Investment Maturities								
		6 months	S	7 - 12			13 - 18		19 - 24		More than
<u>Investment type</u>	Amount	or less		months		_	months	_	months		24 months
FHLMC	\$ 7,000,000	\$	-	\$	-	\$	-	\$		-	\$ 7,000,000
FNMA	18,128,990		-		-		-			-	18,128,990
Mutual funds	604,467	604,4	67		-		-			-	-
STAR Ohio	40,297	40,2	97			_	-	_		_	
Total	\$ 25,773,754	\$ 644,7	64	\$		\$		\$		_	\$ 25,128,990

The weighted average maturity of investments at December 31, 2012 is 3.96 years.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the County's investment policy limits investment portfolio maturities to five years or less.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Credit Risk:* The County's investments were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio an AAAm money market rating. STAR Ohio must maintain the highest letter or numerical rating provided by at least one nationally recognized standard rating service.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the County's name. The County has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk: The County places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the County at December 31, 2012:

	Percent
Amount	of Total
\$ 7,000,000	27.15
18,128,990	70.34
604,467	2.35
40,297	0.16
\$ 25,773,754	100.00
	\$ 7,000,000 18,128,990 604,467 40,297

#### E. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note disclosure above to cash and investments as reported on the statement of net position - cash basis as of December 31, 2012:

Cash	and	investments per note disclosure
		•

Carrying amount of deposits	\$ 22,034,904
Investments	25,773,754
Cash on hand	37,601
Total	\$ 47,846,259

## Cash and investments per statement of net position

Governmental activities	\$ 24,467,105
Business-type activities	15,356,344
Agency funds	8,022,810
Total	\$ 47,846,259

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Transfers for the year ended December 31, 2012 consisted of the following, as reported in the fund financial statements:

<u>Fund</u>	<u>T</u> 1	ansfers In	Transfers Out		
Major governmental funds:					
General	\$	26,706	\$	2,771,688	
Road and bridge		22,140		-	
Job and family services		321,800		-	
Board of developmental disabilities		-		223,105	
Nonmajor governmental funds		2,920,332		448,956	
Total governmental funds		3,290,978		3,443,749	
Major enterprise funds:					
Riverview nursing home		4,452		-	
Danbury sewer operations		130,578		-	
Regional water operations		242,735		260,634	
Catawaba portage sewer		26,352		-	
Nonmajor enterprise funds		843			
Total enterprise funds		404,960		260,634	
Internal service fund		8,445			
Total	\$	3,704,383	\$	3,704,383	

Transfers are used to (1) move receipts from the fund that statute or budget required to collect them to the fund that statute or budget requires to disburse them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted receipts collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

**B.** Advances for the year ended December 31, 2012 consisted of the following, as reported in the fund financial statements:

<u>Fund</u>	Advances In		Ad	vances Out
Major governmental funds:				
General	\$	345,302	\$	926,098
Job and family services		8,331		-
Nonmajor governmental funds		561,914		296,656
Total governmental funds		915,547		1,222,754
Major enterprise funds:				
Danbury sewer operations		289,714		40,000
Regional water operations		58,243		-
Nonmajor enterprise funds		7,896		8,646
Total enterprise funds		355,853		48,646
Total	\$	1,271,400	\$	1,271,400

These advances will be repaid in the next year as resources become available. Advances between governmental funds are eliminated for reporting on the government-wide statement of net position.

## **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility located in the County. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year proceeding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2012 public utility property taxes became a lien December 31, 2011, are levied after October 1, 2012, and are collected in 2013 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected.

The full tax rate for all County operations for the year ended December 31, 2012 was \$6.40 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2012 property tax receipts were based are as follows:

#### Real Property

Residential/Agricultural	\$ 1,401,841,500
Commercial/Industrial/Mineral	258,653,860
Public Utility	
Real	599,700
Personal	 141,329,980

1,802,425,040

#### **NOTE 7 - PERMISSIVE SALES AND USE TAX**

Total Assessed Value

The County Commissioners, by resolution, imposed a 1 percent tax on all retail sales made in the County, except sales of motor vehicles, and on the storage, use, or consumption of tangible personal property in the County, including motor vehicles not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies, to the State Auditor, the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. On July 1, 2010, the County added an additional 0.25% sales tax which is effective for three years.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 8 - LONG-TERM OBLIGATIONS

**A.** Long-term obligation activity for the fiscal year ended December 31, 2012 was as follows:

Governmental Activities:	Interest Rate	Balance 12/31/11	Additions	Reductions	Balance 12/31/12	Amount Due In One Year
General Obligation Bonds:						
2003 County / City Complex (original amount \$1,385,000)	3.63%	\$ 700,000	- \$	\$ (90,000)	\$ 610,000	\$ 90,000
2003 Industrial Park Improvements (original amount \$510,000)	3.64	355,000	-	(45,000)	310,000	45,000
2003 Airport Improvements (original amount \$695,000)	3.63	260,000	-	(30,000)	230,000	35,000
2003 Community Resource Center (original amount \$3,060,000)	4.18	2,220,000	-	(100,000)	2,120,000	100,000
2003 Port Authority Improvements (original amount \$605,000)	3.19	205,000	-	(50,000)	155,000	50,000
2003 Airport Improvements (original amount \$465,000)	3.96	285,000	-	(20,000)	265,000	20,000
2006 Board of DD Facility Bonds (original amount \$2,020,000)	4.00-4.40	1,655,000	-	(80,000)	1,575,000	85,000
2006 Riverview Industries Building (original amount \$950,000)	4.00-4.40	780,000	-	(40,000)	740,000	40,000
2008 Agriculture Building Refunding (original amount \$488,000)	3.00	203,000		(100,000)	103,000	103,000
Total General Obligation Bonds		6,663,000		(555,000)	6,108,000	568,000

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

<b>Governmental Activities:</b>	Interest Rate	Balance 12/31/11	Additions	Reductions	Balance 12/31/12	Amount Due In One Year
Special Assessment Bonds:						
1991 LaCarne Water	7.00%	\$ 2,300	\$ -	\$ (2,300)	\$ -	\$ -
(original amount \$45,000)						
1995 Gypsum Sewer	4.50	22,500	-	(5,600)	16,900	5,600
(original amount \$112,769)						
2008 Route 269 Sewer Refunding	3.00	6,000		(6,000)		
(original amount \$22,000)						
Total Special Assessment Bonds		30,800		(13,900)	16,900	5,600
OWDA Loans:						
1998 Dani-Donn	5.54	24,034	-	(2,674)	21,360	2,823
(original amount \$47,710)						
1999 Perryview Estates	6.13	73,193	-	(6,793)	66,400	7,215
(original amount \$127,826)						
1999 Regional Water	4.02	9,382,345		(946,306)	8,436,039	984,730
(original amount \$17,942,681)						
Total OWDA Loans		9,479,572		(955,773)	8,523,799	994,768
OPWC Loans:						
2007 Port Clinton Eastern Road	0.00	129,879	-	(7,871)	122,008	7,872
(original amount \$157,431)						
2007 Port Clinton Eastern Road	0.00	315,722	-	(19,134)	296,588	19,135
(original amount \$382,692)						
2009 Lemon Road Bridge Replacement	0.00	137,603	-	(10,194)	127,409	10,193
(original amount \$152,891)						
2012 Toussaint East Road CR 93 Reconstruction						
(original amount \$125,937)	0.00	_	125,937	_	125,937	_
	0.00					
Total OPWC Loans		583,204	125,937	(37,199)	671,942	37,200
Other Long-Term Obligations:						
Capital Leases		8,309		(2,202)	6,107	2,385
Total Other Long-Term Obligations		8,309	-	(2,202)	6,107	2,385
					<u> </u>	<u> </u>
<b>Total Governmental Activities</b>		\$ 16,764,885	\$ 125,937	\$ (1,564,074)	\$ 15,326,748	\$ 1,607,953

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

Business-Type Activities:	Interest Rate	Balance 12/31/11	Additions	Reductions	Balance 12/31/12	Amount Due In One Year
General Obligation Bonds:						
2011 Catawaba Portage Sanitary Sewer (original amount \$1,440,000)	1.30-3.70	\$ 1,270,000	\$ -	\$ (100,000)	\$ 1,170,000	\$ 95,000
2011 Regional Water System	2.50-4.875	1,665,000	-	(50,000)	1,615,000	50,000
Improvement Bonds						
(original amount \$1,730,000)						
2003 Danbury Sewer Refunding (original amount \$3,355,000)	3.30	1,675,000	-	(540,000)	1,135,000	555,000
2003 County Home Refunding	3.07	1,035,000	-	(330,000)	705,000	345,000
(original amount \$3,650,000)						
2003 Catawba Portage Sewer Station (original amount \$245,000)	3.66	130,000	-	(15,000)	115,000	15,000
2006 County Home Improvements	4.00-4.25	530,000	-	(100,000)	430,000	100,000
(original amount \$965,000)						
2008 Danbury Sewer Refunding	3.00	34,000	_	(34,000)	_	_
(original amount \$148,000)	2.00	3 1,000		(5 1,000)		
2008 Catawba Portage Sewer Refunding	3.00	5,197,000	_	(130,000)	5,067,000	132,000
(original amount \$5,272,000)		· · · · · · · · · · · · · · · · · · ·			· · · · · ·	
· ·		44.504.000		4 200 000	40.227.000	4 202 000
Total General Obligation Bonds		11,536,000		(1,299,000)	10,237,000	1,292,000
Caraial Assessment Dandar						
Special Assessment Bonds: 2005 Sanitary Sewer Improvements	5.00	331,000	_	(17,000)	314,000	18,000
(original amount \$815,000)				(=1,,,,,)		
· ·		221 000		(17,000)	314,000	19,000
Total Special Assessment Bonds		331,000	<del>-</del>	(17,000)	314,000	18,000
OWDA Loans:						
1997 Danbury Sanitary Sewer	3.04	455,467	_	(70,303)	385,164	72,456
(original amount \$1,246,205)	3.01	133,107		(70,303)	303,101	72,130
1997 Regional Water	2.00	17,433,055	-	(1,187,482)	16,245,573	1,211,232
(original amount \$29,991,085)				, , ,		
2001 Camp Perry Western Road	5.74	11,337	-	(814)	10,523	860
(original amount \$17,145)						
2004 Danbury Township Wastewater	3.76	3,638,410	-	(221,662)	3,416,748	230,074
(original amount \$4,632,743)						
2004 Golf Lane Waterline	4.56	52,963	-	(2,915)	50,048	3,049
(original amount \$69,018)						

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

Business-Type Activities (continued):	Interest Rate	Balance 12/31/11	Additions	Reductions	Balance 12/31/12	Amount Due In One Year
OWDA Loans (continued):						
2004 Water Plant Expansion	4.51%	2,858,357	-	(72,859)	2,785,498	76,183
(original amount \$3,065,360)						
2006 South Bass Island Waterline	2.00	816,630	-	(42,230)	774,400	43,078
(original amount \$968,848) 2007 Sewer Construction	3.82	205,585		(9,939)	195,646	10,322
(original amount \$245,936)	3.02	203,363	-	(9,939)	193,040	10,322
2008 Ductile Iron Cathode Protection	3.36	1,027,116	_	(45,670)	981,446	47,218
(original amount \$1,216,200)	3.30	1,027,110		(15,070)	701,110	17,210
2009 Phase III Water Main Corrosion	3.52	299,757	-	(12,178)	287,579	12,611
(original amount \$434,264)						
2009 Phase II Erie Twp. Water & Sewer	4.79	205,938	-	(7,741)	198,197	8,116
(original amount \$223,761)	4.70	296 940		(14.541)	272.200	15 246
2009 Sand Road Waterline Replacement	4.79	386,840		(14,541)	372,299	15,246
(original amount \$420,319)						
Total OWDA Loans		27,391,455		(1,688,334)	25,703,121	1,730,445
OPWC Loans:						
1992 Danbury Sanitary Sewer	4.00	51,317	-	(33,872)	17,445	17,445
(original amount \$486,780)						
1994 Portage Catawba Island WWTP	4.00	39,748	-	(10,801)	28,947	11,236
(original amount \$168,000)						
1999 Danbury Sewer	0.00	67,896	-	(8,487)	59,409	8,487
(original amount \$169,741)						
1999 Allen / Clay Sanitary Sewer	0.00	9,214	-	(1,152)	8,062	1,151
(original amount \$23,035)	0.00	50.450		(4.107)	49.262	4.107
2003 Gypsum Water Replacements (original amount \$83,933)	0.00	52,459	-	(4,197)	48,262	4,197
2003 Clay Center Sanitary Sewer	0.00	150,087	_	(11,118)	138,969	11,117
(original amount \$222,352)	0.00	150,007		(11,110)	150,707	11,117
2004 Regional Water System Repair	0.00	121,800	_	(8,700)	113,100	8,700
(original amount \$174,000)		,		, ,	,	•
2004 State Road Sanitary Sewer	0.00	97,004	-	(6,690)	90,314	6,690
(original amount \$133,798)						
2006 S.R. 269 Sanitary Sewer Main	0.00	110,840	-	(7,151)	103,689	7,151
(original amount \$143,018)						
2009 Phase III Erie Twp. Sewer	0.00					
Improvements (original amount \$238,440)		232,479	<u> </u>	(11,922)	220,557	11,922
Total OPWC Loans		932,844		(104,090)	828,754	88,096

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

	Interest	Balance		<b>.</b>	Balance	Amount Due
<b>Business-Type Activities:</b>	Rate	12/31/11	Additions	Reductions	12/31/12	In One Year
Ohio Water & Sewer Loans:						
1991 Portage Catawba Water	0.00%	\$ 63,775	\$ -	\$ -	\$ 63,775	\$ -
(original amount \$185,855) 1992 Danbury Sewer	0.00	78,042			78,042	
(original amount \$216,741)	0.00	78,042	-	-	76,042	-
1992 Catawba Portage Sewer (original amount \$28,662)	0.00	6,915	-	-	6,915	-
1999 Regional Water (original amount \$1,108,668)	0.00	917,484	-	(12,303)	905,181	-
2001 Camp Perry Western Road (original amount \$37,929)	0.00	28,436	-	-	28,436	-
2004 Clay Center (original amount \$13,128)	0.00	13,128	-	-	13,128	-
2005 State Road Sewer (original amount \$28,990)	0.00	28,990	-	-	28,990	-
2008 Allen/Clay Phase IV (original amount \$21,207)	0.00	21,207	-	-	21,207	-
2008 SBI Waterline	0.00	8,421			8,421	
(original amount \$8,421)						
Total Ohio Water & Sewer Loans		1,166,398		(12,303)	1,154,095	
OEPA Loans:		4 = 4 = 4 = 4		(450 500)	4 700 700	450.544
1999 Regional Water (original amount \$3,274,564)	4.02	1,712,291		(172,702)	1,539,589	179,714
Total OEPA Loans		1,712,291		(172,702)	1,539,589	179,714
<b>Total Business-Type Activities</b>		\$ 43,069,988	<u>\$</u>	\$ (3,293,429)	\$ 39,776,559	\$ 3,308,255

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

#### **General Obligation Bonds**

General obligation bonds are supported by the full faith and credit of Ottawa County. General obligation bonds will be paid from property tax receipts to the extent that other resources are not available to meet annual principal and interest payments.

#### 1998 Various Improvement Bonds

The bonds maturing on September 1, 2018, are subject to mandatory sinking fund redemption on each September 1, commencing September 1, 2012, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year		Amount		
2012	ф	200.000		
2013	\$	200,000		
2014		100,000		
2015		105,000		
2016		110,000		
2017		110.000		

The remaining principal, in the amount of \$125,000, is payable at stated maturity.

The bonds maturing on September 1, 2031, are subject to mandatory sinking fund redemption on each September 1, commencing September 1, 2019, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	Amount		
2019	\$	125,000	
2020		140,000	
2021		150,000	
2022		150,000	
2023		320,000	
2024		345,000	
2025		360,000	
2026		385,000	
2027		400,000	
2028		425,000	
2029		440,000	
2030		460,000	

The remaining principal, in the amount of \$470,000, is payable at stated maturity.

#### 2003 Various Improvement Bonds

On June 3, 2003, the County issued \$10,615,000 in general obligation bonds with interest rates from 3.63 percent to 4.18 percent. These bonds were issued for improvements to the County/City Complex, Industrial Park Improvement, Airport Improvement, Community Resource Center construction and Port Authority Improvements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

The bonds maturing on December 1, 2015, are subject to mandatory sinking fund redemption on December 1, 2014, at a redemption price of 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	Amount		
2014	\$	735,000	

The remaining principal, in the amount of \$400,000, is payable at stated maturity.

The bonds maturing on December 1, 2021, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2016, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	Amount		
2016	\$	250,000	
	Ф	350,000	
2017		370,000	
2018		385,000	
2019		165,000	
2020		170,000	

The remaining principal, in the amount of \$175,000, is payable at stated maturity.

The bonds maturing on December 1, 2027, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2022, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	 Amount		
2022	\$ 190,000		
2023	160,000		
2024	165,000		
2025	175,000		
2026	180,000		

The remaining principal, in the amount of \$190,000, is payable at stated maturity.

#### 2006 Various Improvement Bonds

On June 28, 2006, the County issued \$3,935,000 in general obligation bonds with interest rates from 4.00 percent to 4.40 percent. These bonds were issued for constructing a new building for Mentally Retarded and Developmentally Disabled, Riverview Industries building improvements, and various County building improvements.

The bonds maturing on December 1, 2018, are subject to mandatory sinking fund redemption on December 1, 2017, at a redemption price of 100 percent of the principal redeemed plus accrued interest to the redemption dates in the principal amounts and in the years as follows:

<u>Year</u>	 Amount
2017	\$ 145,000

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

Unless otherwise called for redemption, the remaining principal, in the amount of \$155,000, is payable at stated maturity.

The bonds maturing on December 1, 2020, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2019, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption dates in the principal amounts and in the years as follows:

Year	 Amount
2019	\$ 160,000

Unless otherwise called for redemption, the remaining principal, in the amount of \$165,000, is payable at stated maturity.

The bonds maturing on December 1, 2022, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2021, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption dates in the principal amounts and in the years as follows:

<u>Year</u>	Amount	
2021	\$	175,000

Unless otherwise called for redemption, the remaining principal, in the amount of \$180,000, is payable at stated maturity.

The bonds maturing on December 1, 2024, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2023, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption dates in the principal amounts and in the years as follows:

Year	 Amount	
2023	\$ 190,000	

Unless otherwise called for redemption, the remaining principal, in the amount of \$195,000, is payable at stated maturity.

The bonds maturing on December 1, 2026, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2025, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption dates in the principal amounts and in the years as follows:

Year	 Amount	
2025	\$ 205,000	

Unless otherwise called for redemption, the remaining principal, in the amount of \$215,000, is payable at stated maturity.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## **NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)**

The bonds maturing on December 1, 2018 and thereafter shall be subject to optional redemption, in whole or in part, on any date, in any order of maturity as determined by the County and by lot within a maturity at the option of the County on or after December 1, 2016, at par, which is 100 percent of the face value of the bonds.

#### **Special Assessment Bonds**

The special assessment bonds will be paid from the proceeds of the special assessments levied against those property owners who primarily benefited from the project. In the event that property owners fail to make their special assessment payments, the County is responsible for providing the resources to meet annual principal and interest payments. Special assessment debt is supported by the full faith and credit of Ottawa County.

#### **Capital Lease Obligation**

Capital lease obligations will be paid from the fund that maintains the related asset. See Note 9.

#### **General Obligation Revenue Bonds**

The general obligation revenue bonds are liabilities of the various enterprise funds and pledge their respective receipts for repayment. The bonds also pledge the full faith and credit and taxing ability of the County in the event that the enterprise funds' receipts are not sufficient to meet the principal and interest requirements.

#### **Danbury Sanitary Sewer System Refunding Bonds**

The bonds maturing on October 1, 2014, are subject to mandatory sinking fund redemption on each October 1, commencing October 1, 2014, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	 Amount	
2009	\$ 455,000	
2010	485,000	
2011	510,000	
2012	535,000	
2013	565,000	

The remaining principal, in the amount of \$600,000, is payable at stated maturity.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

#### Catawba Portage Sanitary Sewer Revenue Refunding Bonds

The bonds maturing on December 1, 2022, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2022, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

<u>Year</u>	 Amount	
2014	\$ 105,000	
2015	115,000	
2016	120,000	
2017	130,000	
2018	145,000	
2019	145,000	
2020	160,000	
2021	150,000	

The remaining principal, in the amount of \$195,000, is payable at stated maturity.

Fund assets, whose use are restricted under the bond indenture, are presented as restricted assets on the statement of fund net position. Relating to the Catawba Portage Sanitary Sewer Revenue Refunding Bonds, restricted assets held by the trustee at December 31, 2012 were as follows:

Revenue Bond Debt Service Reserve	\$600,300
Revenue Bond Debt Service	4,167

In prior years, the County defeased certain general obligation revenue bonds by placing the proceeds of the new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included on the County's financial statements.

## Series 2008 Refunding Bonds

On October 1, 2008, the County issued general obligation and special assessment bonds (Series 2008 Refunding Bonds) to advance refund the callable portion of the Series 1998 general obligation and special assessment bonds. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The balance of the refunded Series 1998 general obligation and special assessment bonds at December 31, 2012 is \$5,067,000.

The refunding issues are comprised of general obligation and special assessment bonds, par value \$8,680,000. The interest rate on the general obligation and special assessment bonds is 3.00%. Interest payments on the bonds are due on March 1 and November 1 each year. The final maturity stated in the issues range from September 1, 2011, to September 1, 2031. Payments of principal and interest are recorded as disbursements of the general obligation bonds fund (a nonmajor governmental fund) and special assessment bonds fund in the governmental funds and as disbursements of the Riverview nursing home fund, Danbury sewer operations fund, Catawba Portage sewer fund and Portage Catawba water fund (a nonmajor business-type fund) in the business-type funds.

The reacquisition price exceeded the net carrying amount of the old debt by \$635,677.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

#### 2011 Catawaba Portage Sanitary Sewer Refunding Bonds

On June 5, 2011, the County issued \$1,400,000 in refunded general obligation bonds with interest rates from 1.3 percent to 3.7 percent. The proceeds of the bonds were used to refund \$1,655,000 of the County's outstanding 1998 Catawaba Portage Sanitary Sewer bonds. The bonds were issued for a 12 year period with final maturity at December 1, 2022.

The bonds maturing on December 1, 2013, are subject to mandatory sinking fund redemption on December 1, 2011, at a redemption price of 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

<u>Year</u>	 Amount	
2011	\$ 170,000	
2012	100,000	

The remaining principal, in the amount of \$95,000, is payable at stated maturity.

The bonds maturing on December 1, 2015, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2014, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	Amount	
2014	\$	95,000

The remaining principal, in the amount of \$105,000, is payable at stated maturity.

The bonds maturing on December 1, 2017, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2016, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	Amount	
2016	\$	105,000

The remaining principal, in the amount of \$110,000, is payable at stated maturity.

The bonds maturing on December 1, 2019, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2018, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	Amount	
2018	\$	125,000

The remaining principal, in the amount of \$125,000, is payable at stated maturity.

The bonds maturing on December 1, 2022, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2020, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

## NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

Year	 Amount	
2020	\$ 130,000	
2021	120,000	

The remaining principal, in the amount of \$160,000, is payable at stated maturity.

#### 2011 Regional Water System Improvement Bonds

On March 9, 2011, the County issued \$1,730,000 in general obligation bonds with interest rates from 2.5 percent to 4.875 percent. The proceeds of the bonds were used to pay \$1,673,100 of the County's outstanding 1999 Regional Water Development bonds. The bonds were issued for a 24 year period with final maturity at December 1, 2034.

The bonds maturing on December 1, 2016, are subject to mandatory sinking fund redemption on December 1, 2011, at a redemption price of 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

<u>Year</u>	<i>P</i>	Amount	
2011	\$	65,000	
2012		50,000	
2013		50,000	
2014		50,000	
2015		50,000	

The remaining principal, in the amount of \$55,000, is payable at stated maturity.

The bonds maturing on December 1, 2021, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2017, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	 Amount		
2017	\$ 55,000		
2018	55,000		
2019	60,000		
2020	60,000		

The remaining principal, in the amount of \$65,000, is payable at stated maturity.

The bonds maturing on December 1, 2026, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2022, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Year	 Amount	
2022	\$ 65,000	
2023 2024	70,000 70,000	
2025	75,000	

The remaining principal, in the amount of \$75,000, is payable at stated maturity.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

#### NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

The bonds maturing on December 1, 2031, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2027, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

<u>Year</u>	 Amount		
2027	\$ 80,000		
2028	85,000		
2029	90,000		
2030	95,000		

The remaining principal, in the amount of \$95,000, is payable at stated maturity.

The bonds maturing on December 1, 2034, are subject to mandatory sinking fund redemption on each December 1, commencing December 1, 2032, at a redemption price equal to 100 percent of the principal redeemed plus accrued interest to the redemption date as follows:

Amount	
\$	100,000 105,000

The remaining principal, in the amount of \$110,000, is payable at stated maturity.

#### **Ohio Water and Sewer Loans**

The Ohio Water and Sewer Loans were provided to the County for the deferral of special assessment collections on agricultural land. The loan principal is being deferred as long as the land is used for agriculture purposes. If the land is ever used for other than agriculture purposes, the loan is due and payable, the special assessments are then due and collectible by the County, and the monies collected are to be remitted to the Ohio Water and Sewer Rotary Commission (OWSRC) within one year of collection.

The loans are non-interest bearing as long as the land is used for agriculture purposes. If the land is ever used for other than agriculture purposes and the required special assessments are not remitted to OWSRC, the loans become interest bearing at an interest rate to be determined by OWSRC. Several of these loans were used for purposes outside the loan and were required to submit monies to OWSRC.

#### **OWDA Loans**

OWDA loans consist of monies owed to the Ohio Water Development Authority for various water and sewer projects. OWDA loans are payable solely from special assessments and the gross receipts of the enterprise funds. As of December 31, 2012, certain OWDA loans were not finalized and, therefore, are not included in the schedule of future annual debt service requirements presented below.

The County has pledged future water and sewer receipts to repay OWDA loans. The loans are payable solely from water and sewer fund receipts and are payable through 2034. Annual principal and interest payments on the loans are expected to require 66.76 percent of net receipts and 32.41 percent of total receipts. The total principal and interest remaining to be paid on the loans is \$31,286,050. Principal and interest paid for the current year were \$2,412,761, total net r receipts were \$3,613,966 and total revenues were \$7,445,081.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

### NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

### **OPWC Loans**

OPWC loans consist of monies owed to the Ohio Public Works Commission for various water and sewer projects. OPWC loans are payable solely from the gross receipts of the enterprise funds.

As of December 31, 2012, the future annual debt service payments related to the 2012 Toussaint East Road CR 93 Reconstruction are available because the loan is not finalized.

#### **OEPA Loan**

The OEPA loan consists of monies owed to the Ohio Environmental Protection Agency (OEPA) for the Regional Water Project. The OEPA loan is payable from receipts from the Regional Water enterprise fund.

#### **Legal Debt Margins**

The Ohio Revised Code provides that net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors, should not exceed 1 percent of the total assessed valuation of the County. The Ohio Revised Code further provides that the total voted and unvoted net debt of the County, less the same exempt debt, should not exceed a sum equal to 3 percent of the first \$100,000,000 of assessed valuation, plus 1.5 percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus 2.5 percent of such valuation in excess of \$300,000,000.

The assessed valuation used in determining the County's legal debt margins has been modified by House Bill 530, which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the County's legal debt margin calculations excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations.

The effects of these debt limitations at December 31, 2012 are a legal voted debt margin of \$35,327,020 (including available funds of \$1,407,643) and a legal unvoted debt margin of \$16,610,951.

The following is a summary of the County's future annual debt service requirements for governmental activities:

	General Ol	General Obligation Bonds			sment B	onds
Year Ended	Principal	Interest	Princ	<u>ipal</u>	Inte	erest
2013	\$ 568,000	\$ 268,703	\$	5,600	\$	760
2014	485,000	248,968		5,700		509
2015	515,000	226,017		5,600		252
2016	470,000	201,618		-		-
2017	495,000	180,013		-		-
2018 - 2022	1,900,000	601,745		-		-
2023 - 2027	1,675,000	204,242		<u> </u>		
Total	\$ 6,108,000	\$ 1,931,306	\$ 1	6,900	\$	1,521

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)

	OWDA	A Loans	OPWC	CLoans
Year Ended	<u>Principal</u>	Interest	<u>Principal</u>	Interest
2013	\$ 994,768	\$ 334,475	\$ 37,200	\$ -
2014	1,035,356	293,886	37,198	-
2015	1,077,606	251,636	37,200	-
2016	1,121,583	207,659	37,198	-
2017	1,167,362	161,882	37,200	-
2018 - 2022	3,127,124	191,976	185,995	-
2023 - 2027	-	-	160,513	-
2028 - 2029			13,501	
Total	\$ 8,523,799	\$ 1,441,514	\$ 546,005	\$ -

The following is a summary of the County's future annual debt service requirements for business-type activities:

	General Obligation Bonds		Special Asses	ssment Bonds
Year Ended	Principal	Interest	Principal	Interest
2013	\$ 1,292,000	\$ 413,868	\$ 18,000	\$ 14,994
2014	1,345,000	372,994	19,000	14,137
2015	420,000	321,621	20,000	13,233
2016	435,000	308,144	21,000	12,281
2017	330,000	292,953	22,000	11,281
2018 - 2022	1,780,000	1,279,807	125,000	39,746
2023 - 2027	2,195,000	880,203	89,000	8,664
2028 - 2032	2,225,000	331,488	-	-
2033 - 2034	215,000	15,844		
Total	\$ 10,237,000	\$ 4,216,922	\$ 314,000	\$ 114,336

	OWDA Loans		OPWO	C Loans	OEPA Loans	
Year Ended	<u>Principal</u>	Interest	<u>Principal</u>	Interest	<u>Principal</u>	<u>Interest</u>
2013	\$ 1,730,445	\$ 683,314	\$ 88,096	\$ 1,397	\$ 179,714	\$ 60,103
2014	1,773,733	639,028	71,106	593	187,012	52,806
2015	1,818,226	594,534	65,437	120	194,605	45,213
2016	1,863,971	548,789	59,416	-	202,507	37,311
2017	1,911,000	501,760	59,416	-	210,729	29,088
2018 - 2022	9,859,808	1,785,171	268,162	-	565,022	34,523
2023 - 2027	5,328,877	610,838	175,394	-	-	-
2028 - 2032	1,036,817	197,819	41,727	-	-	-
2033 - 2034	380,244	21,676				
Total	\$ 25,703,121	\$ 5,582,929	\$ 828,754	\$ 2,110	\$ 1,539,589	\$ 259,044

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

### **NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)**

### **Industrial Revenue Bonds**

The County has issued industrial revenue bonds for the following organizations:

		Amount
	Amount of	Outstanding
	Issuance	at 12/31/12
Luther Home of Mercy	\$ 5,666,072	\$ 4,540,000
Otterbein Home	85,565,000	37,815,000
Ottawa Residential Services	4,043,000	3,195,370
Magruder Hospital	6,700,000	2,750,000

The County is not obligated in any way to pay debt and related charges on industrial revenue bonds from any of its funds, and therefore, they have been excluded entirely from the County's debt presentation. There has not been, and there is not currently, any condition of default under the bonds or the related financing documents.

### **NOTE 9 - CAPITAL LEASES**

The County has entered into capitalized leases for equipment. Each lease meets the criteria of a capital lease as defined by accounting principles generally accepted in the United States, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service disbursements on the statement of cash receipts, cash disbursements, and changes in fund cash balance for the governmental funds.

Principal payments in 2012 were \$2,202 for governmental funds.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the minimum lease payments as of December 31, 2012.

		Governmental Activities				
Year Ended	Pr	Principal		terest		
2013	\$	2,385	\$	402		
2014		2,583		204		
2015		1,139		23		
Total	\$	6,107	\$	629		

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

### **NOTE 10 - RISK MANAGEMENT**

### A. General Insurance

The County is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2012, the County contracted with County Risk Sharing Authority (CORSA) for liability, property and crime insurance. The CORSA program has a \$2,500 deductible. Coverages provided by CORSA are as follows:

Type of Coverage	<u>Amount</u>
General Liability	\$ 1,000,000
Excess Liability	10,000,000
Law Enforcement Professional Liability	1,000,000
Automobile Liability and Physical Damage:	
Liability	1,000,000
Uninsured Motorist	250,000
Public Officials Errors and Omissions	1,000,000
Ohio Stop Gap (Additional	
Workers' Compensation Coverage)	1,000,000
Building and Contents	
Other Property Insurance:	
Extra Expense	1,000,000
Contractors Equipment	
Valuable Papers and Records	1,000,000
Miscellaneous Floaters	
Automobile Physical Damage	Actual cash value
Flow and Earthquake	100,000,000
Comprehensive Boiler and Machinery	100,000,000
Crime	1,000,000

With the exceptions of medical coverage and workers' compensation, all insurance is held with CORSA (See Note 2). There has been no significant reduction in coverage from prior year, and settled claims have not exceeded limits of coverage in the past three years. The County pays all elected officials' bonds in accordance with statute.

### **B.** Workers Compensation

Workers' compensation coverage is provided by the State of Ohio. The County pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### C. Medical Insurance

The County manages health, vision, dental, and drug card insurance for its employees on a self insured basis. A third party administrator processes the claims, which the County pays. The Self Insurance internal service fund allocates the cost of providing claims servicing and claims payments by charging a monthly premium to each individual enrolled in the health insurance program. These premiums, along with the premium the County pays for each employee enrolled in the program, are paid into the Self Insurance internal service fund. Claims and services are paid from the Self Insurance internal service fund.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

### **NOTE 10 - RISK MANAGEMENT - (Continued)**

Under the health insurance program, the Self Insurance internal service fund provides coverage for a maximum annual benefit of \$2,500,000 per individual. The County purchased commercial insurance for claims in excess of coverage provided by the Self Insurance internal service fund. Settled claims have not exceeded this commercial coverage in the past three years.

All funds of the County participate in the program and make payments to the Self Insurance internal service fund based on actuarial estimates of the amounts needed to pay prior and current-year claims. Claims payable is based on the requirements of Governmental Accounting Standards Board Statement No. 30, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount can be reasonably estimated. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Claims payments for the year ended December 31, 2012 were \$5,463,959.

The changes in the cash balance of the Self Insurance internal service fund for 2012 and 2011 were:

	Beginning			Ending
<u>Year</u>	Balance	Receipts	Disbursements	Balance
2012	\$ 1,169,758	\$ 5,797,606	\$ (5,997,008)	\$ 970,356
2011	812,316	5,741,427	(5,383,985)	1,169,758

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

### **NOTE 11 - PENSION PLANS**

### **Ohio Public Employees Retirement System**

Plan Description - The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Pension Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the Member-Directed Plan. While members in the State and local divisions may participate in all three plans, law enforcement (generally sheriffs, deputy sheriffs and township police) and public safety divisions exist only within the Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report which may be obtained by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The Ohio Revised Code provides statutory authority for member and employer contributions. For 2012 member and contribution rates were consistent across all three plans. While members in the State and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Plan. The 2012 member contribution rates were 10.00% for members in State and local classifications. Public safety and law enforcement members contributed 11.50% and 12.10%, respectively. The County's contribution rate for 2012 was 14.00%, except for those plan members in law enforcement or public safety, for whom the County's contribution was 18.10% of covered payroll.

The County's contribution rate for pension benefits for members in the Traditional Plan for 2012 was 10.00%. The County's contribution rate for pension benefits for members in the Combined Plan and Traditional Plan was 7.95% and 10%, respectively. For those plan members in law enforcement and public safety pension contributions were 14.10%. The County's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2012, 2011, and 2010 were \$2,037,156, \$2,046,768, and \$1,864,340, respectively; 89.23% has been contributed for 2012 and 100% has been contributed for 2011 and 2010. Contributions to the member-directed plan for 2012 were \$86,630 made by the County and \$61,879 made by the plan members.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

### **NOTE 12 - POSTRETIREMENT BENEFIT PLANS**

### **Ohio Public Employees Retirement**

Plan Description - OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more of qualifying Ohio service credit. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administrated in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2012 local government employers contributed 14.00% of covered payroll (18.10% for public safety and law enforcement). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan for 2012 was 4.00%. The portion of employer contributions allocated to fund post-employment healthcare for members in the Combined Plan for 2012 was 6.05%.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2012, 2011, and 2010 were \$794,794, \$821,338, and \$1,005,929, respectively; 89.23% has been contributed for 2012 and 100% has been contributed for 2011 and 2010.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Board of Trustees on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates for state and local employers increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

### NOTE 13 - BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The statement of cash receipts, cash disbursements and changes in fund cash balance - governmental funds - cash basis - (budgetary basis) presented for the general fund and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the cash basis are that:

- (a) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund cash balance for that portion of outstanding encumbrances (cash basis); and
- (b) Some funds are included in the general fund (cash basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the net change in fund cash balance for the year on the budget basis to the cash basis for the general fund and major special revenue funds are as follows:

### **Net Change in Fund Balances**

		Governmental Funds					
	General	Road and Bridge	Job and Family Services	Board of Developmental <u>Disabilities</u>			
Budget basis	\$ (1,846,858)	\$ 459,497	\$ (788,716)	\$ (310,988)			
Net adjustment for cash in segregated accounts Net adjustment for	713	-	-	-			
funds budgeted elsewhere Encumbrances (budget-basis)	(35,976) 278,483	28,370	79,821	424,757			
Cash basis	\$ (1,603,638)	\$ 487,867	\$ (708,895)	\$ 113,769			

### **NOTE 14 - CONTINGENCIES**

### A. Grants

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the County Commissioners believe such disallowance, if any, will be immaterial.

### **B.** Litigation

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecutor, no liability is anticipated in excess of insurance coverage.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

### **NOTE 15 - OTHER COMMITMENTS**

The County utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

	Year - End		
<u>Fund</u>	En	cumbrances	
General	\$	287,818	
Road and bridge		28,370	
Job and family services		79,821	
Board of developmental disabilities		424,757	
Other governmental		1,019,681	
Total	\$	1,840,447	

### NOTE 16 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

# NOTE 16 - FUND BALANCE - (Continued)

					Nonmajor	Total
		Road and	Job and	Board of	Governmental	Governmental
Fund balance	General	Bridge	Family Services	DD	Funds	Funds
Nonspendable:						
Unclaimed monies	\$ 88,736	\$ -	<u>\$</u>	\$ -	\$ -	\$ 88,736
Total nonspendable	88,736	<u> </u>				88,736
Restricted:						
Capital projects	-	-	-	-	222,683	222,683
Debt service	-	_	-	-	35,949	35,949
Public safety programs	-	-	-	_	1,445,258	1,445,258
Public works project	-	3,588,015	-	-	754,091	4,342,106
Health services	_	_	-	_	693,572	693,572
Human services program	_	-	79,821	7,971,014	185,886	8,236,721
Economic development	_	_	_	_	1,352	1,352
Other purposes	-	-	-	-	2,523,446	2,523,446
Total restricted		3,588,015	79,821	7,971,014	5,862,237	17,501,087
Committed:						
Capital projects	_	_	-	_	2,165,665	2,165,665
Debt service	-	-	-	-	1,371,694	1,371,694
Public safety programs	-	-	-	-	15,058	15,058
Public works project					2,390	2,390
Total committed					3,554,807	3,554,807
Assigned:						
Public safety programs	249,076	_	-	-	-	249,076
Other purposes	52,724	<u> </u>				52,724
Total assigned	301,800					301,800
Unassigned	2,050,319					2,050,319
Total fund balances	\$ 2,440,855	\$ 3,588,015	\$ 79,821	\$ 7,971,014	\$ 9,417,044	\$ 23,496,749

# SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2012

FEDERAL GRANTOR Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
UNITED STATES DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
Passed Through Ohio Department of Development			
Community Development Block Grants	B-C-11-1CE-1	14.228	\$84,538
	B-F-11-057-1		149,053
	B-F-10-1CE-1		19,761
Community Development Block Grants - Revolving Loans	N/A		552
Total - Community Development Block Grants			253,904
HOME Investment Partnerships Program	B-C-11-1CE-2	14.239	99,758
HOME Revolving Loan - Housing Program	N/A	200	738
Total - HOME Investement Partnerships Program			100,496
Total - Department of Housing and Urban Development			354,400
UNITED STATES ENVIRONMENTAL PROTECTION AGENCY			
Direct Assistance ARRA - Brownfield Assessment and Cleanup Cooperative Agreement	2B-00E89201-1	66.818	54,054
UNITED STATES DEPARTMENT OF JUSTICE			
Passed Through Ohio Attorney General's Office Crime Victim Assistance	2012 VAGENE 248	16.575	26,109
Offine Victim Assistance	2012 VAGENE 248 2013 VAGENE 248	10.575	7,833
Total - Crime Victim Assistance	2010 1/102112 210		33,942
Passed Through Drug Task Force - Erie County			
Edward Byrne Memorial Justice Assistance Grant Program	2011-JG-A01-6718	16.738	48,008
Total - Department of Justice			81,950
UNITED STATES DEPARTMENT OF AGRICULTURE			
Passed Through Ohio Department of Job and Family Services			
Food Assistance	N/A	10.561	69,287
FAET	N/A	10.561	11,254
Food Assistance Refunds	N/A	10.561	14,230
Total - Department of Agriculture			94,771
UNITED STATES DEPARTMENT OF LABOR  Passed Through Workforce Investment Act, Area 7  Workforce Investment Act (WIA) Cluster:			
Workforce Investment Act - Adult Administration (SFY 11)	N/A	17.258	2,843
Workforce Investment Act - Adult Program (SFY 11)			31,651
Workforce Investment Act - Adult Program (SFY 12)			50,619
Workforce Investment Act - Adult Program (SFY 13)			33,957
Workforce Investment Act - Adult Program (PY 11) Workforce Investment Act - Adult Program (PY 12)			102,014 17,593
Total - Workforce Investment Act - Adult			238,677
Workforce Investment Act - Youth Program (PY 11)	N/A	17.259	132,476
Workforce Investment Act - Youth Program (PY 12)			29,277
Total - Workforce Investment Act - Youth			161,753
Workforce Investment Act - Dislocated Worker Administration (SFY 11)	N/A	17.278	1 202
Workforce Investment Act - Dislocated Worker Administration (SFY 11)  Workforce Investment Act - Dislocated Worker Administration (SFY 12)	IN/A	11.210	1,292 3,109
Workforce Investment Act - Dislocated Worker - Program (SFY 11)			47,238
Workforce Investment Act - Dislocated Worker - Program (SFY 11)			5,919
Workforce Investment Act - Dislocated Worker - Program (SFY 11)			44,090
Workforce Investment Act - Dislocated Worker - Program (SFY 11)			16,860
Workforce Investment Act - Dislocated Worker - Program (SFY 11)			6,082
Total - Workforce Investment Act - Dislocated Worker			124,590
Total - Workforce Investment Act (WIA) Cluster			525,020
Workforce Investment Act - National Emergency Grant Dislocated Worker	N/A	17.277	10,000
Total - Department of Labor			535,020
			(Continued)

### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

FEDERAL GRANTOR	Pass Through	Federal	
Pass Through Grantor	Entity	CFDA	
Program Title	Number	Number	Disbursements
UNITED STATES DEPARTMENT OF HOMELAND SECURITY	Number		Disburscritchis
Passed Through Ohio Emergency Management Agency			
FY 11 Emergency Management Performance Grant	DPSFE170	97.042	32.660
FY 12 Emergency Management Performance Grant	DPSFE186	97.042	20,435
Total - Emergency Management Performance Grants	DI 31 E 100	37.042	53,095
Total - Emergency Management Ferformance Grants			55,095
FY 09 State Homeland Security Program	DPSFE146	97.067	66,644
FY 11 State Homeland Security Program	DPSFE174	97.067	11,200
FY 09 Citizen Corps Program Grant Local Award	DPSFE145		,
FY 10 Operation Stonegarden-Marine Patrols	DPSFE 158	97.067	5,397 7,067
	DPSFE154	97.067 97.067	,
FY 10 State Homeland Security Program - Law Enforcement		97.067	51,192
FY 11 Operation Stonegarden-Marine Patrols	DPSFE177	97.067	1,399
Total - State Homeland Security Grant Program			142,899
Treasury Executive Office Forfeiture Fund	MOU	97.000	10,070
Troubury Excounts office to troubure t and	Moo	07.000	10,070
Total - Department of Homeland Security			206,064
UNITED STATES DEPARTMENT OF EDUCATION			
Passed Through Ohio Department of Education			
Special Education - Grants for Infants and Families (HMG)	N/A	84.141	5,004
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed Through Ohio Department of Job and Family Services Caseworker Visits	N1/A	00.550	471
	N/A	93.556	
Caseworker Visits - Admin	N/A	93.556	52
ESAA Prevention	N/A	93.556	6,711
ESAA Prevention - Operating	N/A	93.556	934
ESAA Reunification	N/A	93.556	5,512
ESAA Reunification - Operating	N/A	93.556	937
Total - Promoting Safe and Stable Families			14,617
Tomporory Assistance for Needy Families Administration	N/A	93.558	270.074
Temporary Assistance for Needy Families - Administration			379,874
Temporary Assistance for Needy Families - ADC Collections	N/A N/A	93.558	(1,568)
Temporary Assistance for Needy Families - Regular		93.558	147,362
Temporary Assistance for Needy Families - Summer Youth	N/A	93.558	62,197
Total - Temporary Assistance for Needy Families			587,865
Child Core and Davidsonant Black Crant Chater			
Child Care and Development Block Grant Cluster Child Care Administration	N/A	00 575	0.040
	N/A N/A	93.575	6,849
Child Care Non-Administration	IN/A	93.575	25,380
Total - Child Care and Development Block Grant			32,229
Child Care Mandatany and Matahina France of the Child Care			
Child Care Mandatory and Matching Funds of the Child Care	N1/A	02.500	(0 F72)
and Development Fund	N/A	93.596	(9,573)
Total - Child Care and Development Block Grant Cluster			22,656
Chafee Feeter Care Independence Drawers	N1/A	00.074	040
Chafee Foster Care Independence Program	N/A	93.674	616
Ossial Ossaicas Black Ossat Title VV Base	N1/A	00.007	400.000
Social Services Block Grant - Title XX-Base	N/A	93.667	182,660
Social Services Block Grant - Title XX-Transfer			234,886
Total - Social Services Block Grant			417,546
Madical Assistance Basessa			
Medical Assistance Program	N1/A	00.770	455.007
Medicaid - 50%	N/A	93.778	155,227
Medicaid - Child Welfare Related			424
Medicaid - Net			72,328
Medicaid - Refunds			(23,645)
Total - Medicaid Assistance Program			204,334
Title IV/ D. Child Connect Enforcement	A1/A	00.500	000 070
Title IV-D - Child Support Enforcement	N/A	93.563	260,279
Child Makeye Comises Administration	NI/A	00.045	40 700
Child Welfare Services-Administration	N/A	93.645	16,700
Child Welfare Services			2,213
Total - Child Welfare Services			18,913
T3 N.E. E O			
Title IV-E - Foster Care	N/A	93.658	14,993
Title IV-E - Foster Care-Administrative and Training			327,778
Title IV-E - Foster Care-Juvenile Court			8,539
Total - Title IV-E Foster Care			351,310

(Continued)

### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

FEDERAL GRANTOR Pass Through Grantor	Pass Through Entity	Federal CFDA		
Program Title	Number	Number	Disbursements	
Title IV-E - Adoption Assistance-Administrative and Training	N/A	93.659	4,312	
Voting Access for Individuals with Disabilities - Grants to States	N/A	93.617	1,578	
Children's Health Insurance Program (SCHIP)	N/A	93.767	4,374	
Total Passed through Ohio Job and Family Services			1,888,400	
Passed Through Ohio Department of Developmental Disabilities				
Social Services Block Grant - Title XX	N/A	93.667	47,630	
Medical Assistance Program				
Medicaid - Primary	N/A	93.778	57,258	
Medicaid - EMAP Correction			272	
Total - Medical Assistance Program			57,530	
Total Passed through Ohio Department of Developmental Disabilities			105,160	
Total All Social Services Block Grant - CFDA #93.667			465,176	
Total All Medical Assistance Programs - CFDA #93.778			261,864	
Total - Department of Health and Human Services			1,993,560	
UNITED STATES DEPARTMENT OF TRANSPORTATION				
Passed Through Ohio Department of Transportation				
Formula Grants for Other Than Urbanized Areas				
ARRA - Innovative Transit & Light Rail Projects	RPTS-0062-003-095	20.509	3,368,286	
Rural Transit Grant - Capital	RPTS-0062-001-094		58,622	
Rural Transit Grant - Capital	RPT 0062 031112			
Rural Transit Grant - Capital	RPTS-0062-032-122		192,171	
Rural Transit Grant - Operating	RPT-4062-032-121		927,000	
Rural Transit Grant - Capital	RPT-4062-032-122		167,144	
Total - Formula Grants for Other Than Urbanized Areas			4,713,223	
Federal Transit_Formula Grants	SUA-0062-072-121	20.507	41,029	
STW 2011 CEAO Load Ratings	90189	20.205	22,230	
STW CEAO Safety Studies FY 2012	91537	20.205	18,000	
Total - Highway Planning and Construction			40,230	
State and Community Highway Safety - HVEO	HVEO-2012-62-00-00-00326-01	20.600	14,780	
Total - Department of Transportation			4,809,262	
Total			\$8,134,085	

The accompanying notes are an integral part of this schedule.

### NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2012

### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Expenditures (the Schedule) reports Ottawa County's (the County's) federal award programs' disbursements. The Schedule has been prepared on the cash basis of accounting.

#### **NOTE B - SUBRECIPIENTS**

The County passes certain federal awards received from Workforce Investment Act, Area 7 to other governments or not-for-profit agencies (subrecipients). As Note A describes, the County reports expenditures of federal awards to subrecipients when paid in cash. Of the federal expenditures presented in the Schedule, the County provided federal awards to subrecipients as follows:

	Federal CFDA	<b>Amounts Provided</b>
Program Title	Numbers	to Subrecipients
Workforce Investment Act (WIA) Cluster	17.258, 17.259	\$ 403,386

The County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

### NOTE C - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The County has a revolving loan fund (RLF) program to provide low-interest loans to businesses to create jobs for low to moderate income persons and also to lend money to eligible persons to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the County, passed through the Ohio Department of Development. The Schedule reports loans made and administrative costs as disbursements on the Schedule. Subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans.

These loans are collateralized by mortgages on the property, business assets including equipment, inventory and receivables, and personal assets.

Activity in the CDBG revolving loan fund during 2012 is as follows:

Beginning loans receivable balance as of January 1, 2012	\$804,949
Loan principal repaid	340,607
Ending loans receivable balance as of December 31, 2012	\$464,342
Cash balance on hand in the revolving loan fund as of December 31, 2012	\$552,725
Administrative costs expended during 2012	\$552

## NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2012 (Continued)

### NOTE D - HOME REVOLVING LOAN PROGRAM

The County has established a revolving loan program to provide low-interest loans to low-moderate income households and to eligible persons and to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) granted money for these loans to the Count, passed through the Ohio Department of Development. The initial loan of this money would be recorded as a disbursement on the accompanying Schedule. Loans repaid, including interest are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are also included as disbursements on the Schedule.

These loans are collateralized by mortgages on the property. The County made new loans under this program in 2012 in the amount of \$37,375. The administrative expenditures under this program in 2012 were \$738 and cash balance on hand in the revolving loan fund as December 31, 2012 was \$36,332. At December 31, 2012, the gross amount of loans outstanding under this program was \$984,152.

#### **NOTE E - MATCHING REQUIREMENTS**

Certain federal programs require the County to contribute non-federal funds (matching funds) to support the federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-federal matching funds.

### **NOTE F - TRANSFERS BETWEEN FEDERAL PROGRAMS**

During fiscal year 2012, the County made allowable transfers of \$234,886 from the Temporary Assistance for Needy Families (TANF) (93.558) program to the Social Services Block Grant (SSBG) (93.667) program. The Schedule shows the County spent approximately \$587,865 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during fiscal year 2012 and the amount transferred to the Social Services Block Grant program.

Total Temporary Assistance for Needy Families	Ψ	367,003
Total Temporary Assistance for Needy Families		587,865
Transfer to Social Services Block Grant		(234,886)
Temporary Assistance for Needy Families	\$	822,751

# NOTE G - DEPARTMENT OF DEVELOPMENTAL DISABILITIES MAC/WAC ADJUSTMENTS - CY 2012

During the calendar year, the County Board of Developmental Disabilities received a settlement for the 2007 Cost Report from the Ohio Department of Developmental Disabilities (DODD) for the Medicaid Program (CFDA #93.778) in the amount of \$11,011. The cost report settlement was for settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This amount is not listed on the County's Schedule of Federal Awards Expenditures since the underlying expenses occurred in prior reporting periods.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Ottawa County 315 Madison Street, Suite 103 Port Clinton, Ohio, 43452-1943

To the Board of County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ottawa County, Ohio, (the County) as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 25, 2013, wherein, we noted the County uses a comprehensive accounting basis other than generally accepted accounting principles and the County adopted Governmental Accounting Standards Board Statement No. 63 and No. 65.

### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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Ottawa County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

### **Compliance and Other Matters**

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2012-001.

### Entity's Response to Findings

The County's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the County's response and, accordingly, we express no opinion on it.

### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio

September 25, 2013

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ottawa County 315 Madison Street, Suite 103 Port Clinton, Ohio, 43452-1943

To the Board of County Commissioners:

### Report on Compliance for Each Major Federal Program

We have audited Ottawa County's, Ohio (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the County's major federal programs for the year ended December 31, 2012. The *Summary of Audit Results* in the accompanying schedule of findings identifies the County's major federal programs.

### Management's Responsibility

The County's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

### Opinion on Each Major Federal Program

In our opinion, Ottawa County, Ohio complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2012.

Ottawa County
Independent Auditor's Report on Compliance With Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by OMB Circular A-133
Page 2

### Report on Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio

September 25, 2013

# **OTTAWA COUNTY**

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2012

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	No
(d)(1)(vii)	Major Programs (list):	Formula Grants for Other than Urbanized Areas – CFDA #20.509, Social Service Block Grant – CFDA #93.667, Foster Care (Title IV-E) – CFDA #93.658
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### **FINDING NUMBER 2012-001**

### **Noncompliance Citation**

**Ohio Revised Code, § 117.38,** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

Ohio Administrative Code, § 117-2-03(B), which further clarifies the requirements of Ohio Revised Code § 117.38, requires counties to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

For 2012, the County prepared financial statements that, although formatted similar to financial statements prescribed by Governmental Accounting Standards Board Statement No. 34, report on the cash basis of accounting. This presentation differs from accounting principles generally accepted in the United States of America (GAAP). There would be variances on the financial statements between the County's accounting practice and GAAP that, while presumably material, cannot be reasonably determined at this time. The County can be fined and various other administrative remedies may be taken against the County.

We recommend the County take the necessary steps to ensure the financial report is prepared in accordance with generally accepted accounting principles.

### Officials' Response:

Management believes reporting on a basis of accounting other than generally accepted accounting principles (GAAP) is more cost efficient and does not present a higher risk for the County's assets and debt.

#### 3. FINDINGS FOR FEDERAL AWARDS

None

# **OTTAWA COUNTY**

# SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b) DECEMBER 31, 2012

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2011-001	Ohio Administrative Code §117-2-03(B) for reporting on a basis other than generally accepted accounting principles.	No	Not corrected and repeated as finding 2012-001 in this report.
2011-002	Significant deficiency for the lack of formal policies and procedures to ensure the accuracy and completeness of the Schedule of Federal Awards Expenditures.	Yes	
2011-003	49 CFR Section 18.32(d)(1) for federal equipment purchases not included in inventory record.	Yes	





### **OTTAWA COUNTY FINANCIAL CONDITION**

### **OTTAWA COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 8, 2013