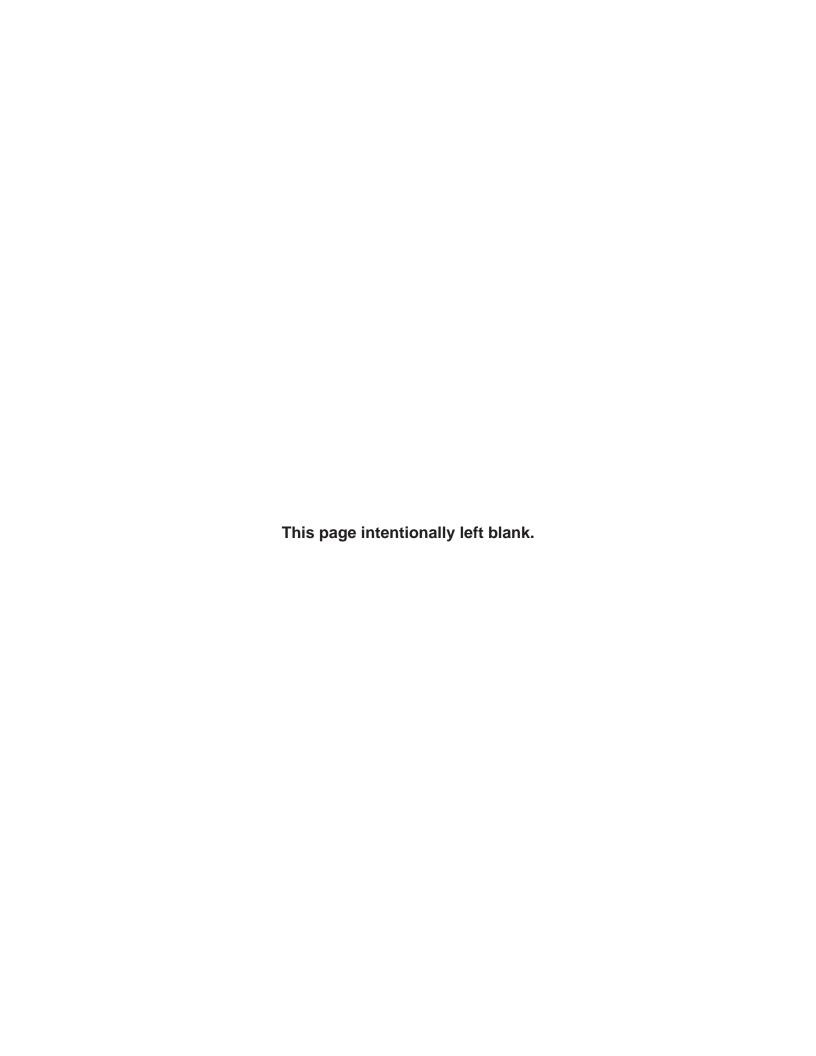


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#### INDEPENDENT ACCOUNTANTS' REPORT

Pandora-Gilboa Local School District Putnam County 410 Rocket Ridge Pandora, Ohio 45877-9607

#### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Pandora-Gilboa Local School District, Putnam County, Ohio (the District), as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Pandora-Gilboa Local School District, Putnam County, Ohio, as of June 30, 2012, and the respective changes in cash financial position, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with the accounting basis Note 2 describes.

Pandora-Gilboa Local School District Putnam County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated March 13, 2013, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

We conducted our audit to opine on the District's financial statements taken as a whole. Management's Discussion and Analysis includes tables of net assets, changes in net assets, and governmental activities. These tables provide additional information, but are not part of the basic financial statements. However these tables are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. These tables were subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion and Analysis, and we express no opinion or any other assurance on it.

**Dave Yost** Auditor of State

March 13, 2013

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED

The discussion and analysis of Pandora-Gilboa School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2012. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key financial highlights for year 2012 are as follows:

In total, net assets increased \$117,415.

General revenues accounted for \$5,955,879, or 88 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, accounted for \$783,487, or 12 percent of total revenues of \$6,739,366.

The General Fund had \$5,753,001 in receipts and other financing sources and \$5,602,864 in disbursements and other financing uses. The General Fund's balance increased \$150,137 from the prior fiscal year.

The revenue generated from the Debt Service Fund is used to pay for the current portion of bonded debt.

#### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the District as a financial whole.

The statement of net assets and the statement of activities, provide information about the activities of the whole District.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds, with all other non-major funds presented in total in a single column. For the District, the General Fund is the most significant fund.

#### Reporting the District as a Whole

The statement of net assets and the statement of activities, reflect how the District did financially during fiscal year 2012 within the limitations of the cash basis of accounting.

These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, you should also consider other nonfinancial factors as well such as the District's property tax base, the condition of the District's capital assets, the extent of the District's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property and income taxes.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (Continued)

In the statement of net assets and the statement of activities, all of the District's activities are presented as governmental activities. All of the District's programs and services are reported here including instruction, support services, food services, extracurricular activities, capital outlay disbursements, and debt service.

#### **Reporting the District's Most Significant Funds**

Fund financial statements provide detailed information about the District's major funds – not the District as a whole. The District establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose.

The funds of the District are split into two categories: governmental and fiduciary. While the District uses many funds to account for its financial transactions, the fund financial statements focus on the District's most significant funds. The District's only major governmental fund is the General Fund.

Governmental Funds - Most of the District activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the District's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the District's programs. The District's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The District's major governmental fund is the General Fund. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the District's programs.

#### The District as a Whole

Table 1 provides a summary of the District's net assets for fiscal year 2012 compared to fiscal year 2011 on another comprehensive basis of accounting.

# Table 1 Net Assets Governmental Activities

Government / totivities				
	2012	2011		
Assets:				
Current and Other Assets	\$3,712,284	\$3,594,869		
Net Assets:				
Restricted for Debt Service	347,568	298,115		
Restricted for Capital Outlay	442,056	441,672		
Restricted for Other Purposes	318,720	378,361		
Unrestricted	2,603,940	2,476,721		
Total	\$3,712,284	\$3,594,869		

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (Continued)

As mentioned previously, net assets of governmental activities increased \$117,415 or 3 percent during fiscal year 2012. The primary reason contributing to the increase in cash balance was the General Fund realized an increase in revenues during 2012. The larger increases were in property and other local taxes, income tax, and intergovernmental.

Table 2 reflects the changes in net assets for 2012 compared to fiscal year 2011.

Table 2
Change in Net Assets
Governmental Activities

Governmental Act	2012	2011
Receipts:	_	
Program Revenues:		
Charges for Services and Sales	\$465,746	\$480,746
Operating Grants, Contributions and Interest	317,741	471,456
Total Program Revenues	783,487	952,202
General Revenues:		
Property Taxes	1,664,866	1,602,860
Income Taxes	1,293,757	1,242,975
Grants and Entitlements	2,940,997	2,876,914
Gifts and Donations	44,735	42,227
Investment Earnings	3,612	10,753
Miscellaneous	7,108	3,097
Proceeds from Sale of Capital Assets	804	40,619
Total General Revenues	5,955,879	5,819,445
Total Receipts	6,739,366	6,771,647
B'alama ana anta		
<u>Disbursements:</u> Instruction	3,612,730	3,545,068
Support Services:	3,012,730	3,343,000
Pupils	91,933	88,475
Instructional Staff	406,654	249,178
Board of Education	16,579	16,272
Administration	562,281	557,448
Fiscal	169,322	234,248
Operation and Maintenance of Plant	560,129	586,279
Pupil Transportation	318,208	305,272
Central	20,631	11,273
Non-Instructional	249,044	240,905
Extracurricular Activities	294,568	319,266
Capital Outlay	1,005	2,829
Principal	220,000	153,589
Interest and Fiscal Charges	98,867	216,053
Total Disbursements	6,621,951	6,526,155
Increase in Net Assets	117,415	245,492
Net Assets Beginning of Year	3,594,869	3,349,377
Net Assets End of Year	\$3,712,284	\$3,594,869
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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (Continued)

Program receipts account for 12 percent of total receipts and are represented by restricted intergovernmental receipts, charges for tuition and fees, extracurricular activities, and food service sales.

As stated previously, general receipts represent 88 percent of the District's total receipts, and of this amount, over 49 percent is the result of unrestricted grants and entitlements which primarily represents State foundation resources. Property taxes and income taxes make up the balance of the District's general receipts (28 percent property and 22 percent income). Other receipts, such as interest, donations, and rent are very insignificant and somewhat unpredictable revenue sources.

The major program disbursements for governmental activities are for instruction, which accounts for 55 percent of all governmental disbursements. Other programs which support the instruction process, including pupil, instructional staff, and pupil transportation account for 12 percent of governmental disbursements. Maintenance of the District's facilities represents a significant disbursement of 8 percent. The remaining 25 percent of the District's disbursements are related to the primary functions of delivering education and providing facilities. These costs are funded almost entirely from property taxes and grants and entitlements.

#### **Governmental Activities**

If you look at the Statement of Activities you will see that the first column lists the major services provided by the District. The next column identifies the costs of providing these services. The major program disbursement for governmental activities is for instruction, which accounts for 55 percent of all governmental disbursements. The next two columns of the Statement entitled Program Cash Receipts identify amounts paid by people who are directly charged for the service and grants received by the District that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by state unrestricted entitlements and local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

Table 3
Governmental Activities

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2012	2012	2011	2011
Instruction	\$3,612,730	\$3,171,740	\$3,545,068	\$3,176,890
Support Services:				
Pupils	91,933	91,531	88,475	88,336
Instructional Staff	406,654	401,254	249,178	242,304
Board of Education	16,579	16,579	16,272	16,272
Administration	562,281	562,281	557,448	557,448
Fiscal	169,322	169,322	234,248	229,248
Operation and Maintenance of Plant	560,129	560,129	586,279	356,080
Pupil Transportation	318,208	318,208	305,272	305,272
Central	20,631	20,631	11,273	11,273
Non-Instructional	249,044	6,723	240,905	(17,819)
Extracurricular Activities	294,568	200,194	319,266	236,181
Capital Outlay	1,005	1,005	2,829	2,829
Principal	220,000	220,000	153,589	153,589
Interest and Fiscal Charges	98,867	98,867	216,053	216,053
Total Expenses	\$6,621,951	\$5,838,464	\$6,526,155	\$5,573,956

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (Continued)

The dependence upon tax revenues, income tax revenues, and unrestricted state entitlements for governmental activities is apparent. Over 88 percent of instruction activities are supported through taxes and other general revenues. For all governmental activities, support from general revenues is 88 percent. The remaining 12 percent are derived from charges for services and operating grants and contributions.

#### The District's Funds

The District's governmental funds are accounted for using the cash basis of accounting. Total governmental funds had receipts and other financing sources of \$6,749,366 and disbursements and other financing uses of \$6,631,951. The net positive change of \$117,415 in fund balance for the year indicates that the District was able to meet current costs.

#### **General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. During fiscal year 2011, the District amended its General Fund budget as needed to reflect changing circumstances.

Actual receipts and other financing sources were less than final budget receipts and other financing sources by \$67,429. There was no variance between original and final estimated resources.

Final disbursements and other financing uses were budgeted at \$6,419,672 while actual disbursements and other financing uses were \$5,692,776. The \$726,896 difference between budgeted disbursements and actual disbursements was a result of lower than anticipated instructional support and maintenance expenditures.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

The District's capital assets are not reflected in the other comprehensive basis of accounting statements, however the District does track capital assets through the state provided software program.

#### **Debt**

At June 30, 2012, the District had \$2,679,997 in school improvement general obligation bonds for building improvements. For further information regarding the District's debt, refer to Note 11 to the basic financial statements.

#### **Current Issues**

The District is looking toward new avenues of funding in the state of a declining economy and uncertainty in State funding. Pandora-Gilboa is a small rural community of 2,500 people in Northwest Ohio. It has a number of small and medium businesses with agriculture having a contributing influence on the economy.

The District is currently operating in the first year of the state biennium budget. 51 percent of District revenue sources are from local funds, and 49 percent is from state and federal funds. The total expenditure per pupil was calculated at \$12,083.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 UNAUDITED (Continued)

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to reflect the District's accountability for the monies it receives. Questions concerning any of the information in this report or request for additional information should be directed to Brad Deleruyvelle, Treasurer, Pandora-Gilboa Local School District, 410 Rocket Ridge, Pandora, Ohio 45877-9607.

# STATEMENT OF NET ASSETS - CASH BASIS JUNE 30, 2012

	Governmental Activities
Assets: Equity in Pooled Cash and Cash Equivalents	\$3,712,284
	<del>+ -,: · =,= · ·</del>
Net Assets:	
Restricted for:	
Debt Service	\$347,568
Capital Outlay	442,056
Other Purposes	318,720
Unrestricted	2,603,940
Total Net Assets	\$3,712,284

## STATEMENT OF ACTIVITIES - CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30,2012

Net(Expense)

		Program I	Povenues	Revenue and Changes in Net Assets
		Charges for Services and	Operating Grants and	Governmental
	Expenses	Sales	Contributions	Activities
Governmental Activities:				
Instruction:				
Regular	\$3,068,514	\$195,153	\$230,980	(\$2,642,381)
Special	472,199	ψ100,100	Ψ200,000	(472,199)
Vocational	72,017		14,857	(57,160)
Support Services:	,-		,	(- , ,
Pupils	91,933		402	(91,531)
Instructional Staff	406,654		5,400	(401,254)
Board of Education	16,579			(16,579)
Administration	562,281			(562,281)
Fiscal	169,322			(169,322)
Operation and Maintenance of Plant	560,129			(560,129)
Pupil Transportation	318,208			(318,208)
Central	20,631			(20,631)
Operation of Non-Instructional Services	249,044	176,219	66,102	(6,723)
Extracurricular Activities	294,568	94,374		(200,194)
Capital Outlay	1,005			(1,005)
Debt Service:				
Principal	220,000			(220,000)
Interest and Fiscal Charges	98,867			(98,867)
Totals	\$6,621,951	\$465,746	\$317,741	(5,838,464)
	General Revenues:			
	Taxes:			
		evied for General Purp		1,310,462
		evied for Debt Service		329,948
		evied for Classroom F	acilities	24,456
	Income Taxes	anta not Bootrioted to	Caccific Drograms	1,293,757
	Gifts and Donations	ents not Restricted to	Specific Programs	2,940,997
	Investment Earnings			44,735 3,612
	Miscellaneous	,		7,108
	Proceeds from Sale	of Canital Assets		804
	Total General Revenue	•		5,955,879
	Change in Net Assets	•		117,415
	Net Assets Beginning o	f Year		3,594,869
	Net Assets End of Year			\$3,712,284
				+3,=,=31

# STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS JUNE 30, 2012

	General	Other Governmental Funds	Total Governmental Funds
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	\$2,666,513	\$1,045,769	\$3,712,282
Fund Balances Restricted Committed Assigned Unassigned	62,573 107,389 2,496,553	1,045,769	1,045,769 62,573 107,389 2,496,553
Total Fund Balances	\$2,666,515	\$1,045,769	\$3,712,284

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30,2012

	General	Other Governmental Funds	Total Governmental Funds
Revenues:			
Property and Other Local Taxes	\$1,310,462	\$354,404	\$1,664,866
Income Tax	1,293,757	Ψοσ :, : σ :	1,293,757
Intergovernmental	2,889,147	369,591	3,258,738
Interest	3,210	402	3,612
Tuition and Fees	194,775		194,775
Rent	378	900	1,278
Extracurricular Activities	24,110	69,364	93,474
Gifts and Donations	29,250	15,485	44,735
Customer Sales and Services		176,219	176,219
Miscellaneous	7,108		7,108
Total Revenues	5,752,197	986,365	6,738,562
Expenditures: Current:			
Instruction:			
Regular	2,773,158	295,356	3,068,514
Special	472,199	200,000	472,199
Vocational	72,017		72,017
Support Services:	72,017		7 2,0 1 1
Pupils	91,531	402	91,933
Instructional Staff	399,254	7,400	406,654
Board of Education	16,579	.,	16,579
Administration	562,281		562,281
Fiscal	158,454	10,868	169,322
Operation and Maintenance of Plant	503,609	56,520	560,129
Pupil Transportation	318,208		318,208
Central	20,631		20,631
Operation of Non-Instructional Services	3,211	245,833	249,044
Extracurricular Activities	200,727	93,841	294,568
Capital Outlay	1,005		1,005
Debt Service:			
Principal		220,000	220,000
Interest		98,867	98,867
Total Expenditures	5,592,864	1,029,087	6,621,951
Excess of Revenues Over (Under) Expenditures	159,333	(42,722)	116,611
Other Financing Sources (Uses):			
Advances In		10,000	10,000
Proceeds from Sale of Capital Assets	804		804
Advances Out	(10,000)		(10,000)
Total Other Financing Sources (Uses)	(9,196)	10,000	804
Net Change in Fund Balances	150,137	(32,722)	117,415
Fund Balance at Beginning of Year	2,516,378	1,078,491	3,594,869
Fund Balance at End of Year	\$2,666,515	\$1,045,769	\$3,712,284

# STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30,2012

Revenues:		Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Income Tax					
Intergovernmental   2,885,788   2,885,788   2,889,147   \$3,359   Interest   3,160   3,160   3,210   50   Tuition and Fees   192,927   192,927   194,775   1,848   Extracurricular Activities   24,277   24,277   (24,277)   Rent   378   378   378   Gifts and Donations   28,827   28,827   29,250   423   Miscellaneous   6,562   6,562   2,750   (3,812)   Total Revenues   5,746,138   5,746,138   5,723,729   (22,409)      Expenditures:  Current: Instruction: Regular   3,115,629   3,115,629   2,796,220   319,409   Special   561,632   561,632   473,617   88,015   Vocational   110,145   110,145   81,856   28,289   Support Services:  Pupils   105,275   105,275   90,917   14,358   Instructional Staff   452,096   452,096   412,142   39,954   Board of Education   17,325   17,325   16,579   746   Administration   624,860   624,860   634,860   638,784   86,076   Fiscal   64,613   164,613   159,319   5,294   Operation and Maintenance of Plant   582,311   582,311   510,721   71,590   Operation of Non-Instructional Services   2,293   2,293   2,294   Operation of Non-Instructional Services   2,293   2,293   2,293   2,294   Operation of Non-Instructional Services   2,293   2,293   2,293   2,293   2,293   Operation of Non-Instructional Services   2,293   2,293   2,293   2,293   2,293   Operation of Non-Instructional Services   2,293   2,293   2,293   2,293   2,293   2,293   Operation of Non-Instructional Services   2,293					
Interest   3,160   3,160   3,210   50     Tuition and Fees   192,927   192,927   194,775   1,848     Extracurricular Activities   24,277   24,277   378   378   378     Gifts and Donations   28,827   28,827   29,250   423     Miscellaneous   6,562   6,562   2,750   (3,812)     Total Revenues   5,746,138   5,746,138   5,723,729   (22,409)      Expenditures:					
Tuition and Fees					
Extracurricular Activities         24,277         24,277         (24,277)           Rent         378         378         378         378           Giffs and Donations         28,627         28,827         29,250         423           Miscellaneous         6,562         6,562         2,750         (3,812)           Total Revenues         5,746,138         5,746,138         5,723,729         (22,409)           Expenditures:           Current:         Instruction:         Sepail         561,632         561,632         473,617         88,015           Vocational         110,145         110,145         81,856         28,289           Support Services:         Pupils         105,275         105,275         90,917         14,358           Instructional Staff         452,096         452,096         412,142         39,954           Board of Education         17,325         17,325         16,579         746           Administration         624,860         624,860         58,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721         71,590 <td></td> <td></td> <td></td> <td>·</td> <td>50</td>				·	50
Rent         378         378         378           Gifts and Donations         28,827         28,827         29,250         423           Miscellaneous         6,562         6,562         2,750         (3,812)           Total Revenues         5,746,138         5,746,138         5,723,729         (22,409)           Expenditures:           Current:           Instruction:         Regular         3,115,629         2,796,220         319,409           Special         561,632         561,632         473,617         88,015           Vocational         110,145         110,145         81,856         28,289           Support Services:         Pupils         105,275         105,275         90,917         14,358           Instructional Staff         452,096         452,096         412,142         39,954           Board of Education         17,325         17,325         16,579         746           Administration         624,860         624,860         538,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721         71,590	Tuition and Fees	192,927	192,927	194,775	,
Gifts and Donations         28,827         28,827         29,250         423           Miscellaneous         6,562         6,562         2,750         (3,812)           Total Revenues         5,746,138         5,746,138         5,723,729         (22,409)           Expenditures:           Current:           Unrent:           Instruction:           Regular         3,115,629         3,115,629         2,796,220         319,409           Special         561,632         561,632         473,617         88,015           Vocational         110,145         110,145         81,856         28,289           Support Services:         2         105,275         90,917         14,358           Instructional Staff         452,096         452,096         412,142         39,954           Board of Education         17,325         17,325         16,579         746           Administration         624,860         624,860         538,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721	Extracurricular Activities	24,277	24,277		(24,277)
Miscellaneous         6,562         6,562         2,750         (3,812)           Total Revenues         5,746,138         5,746,138         5,723,729         (22,409)           Expenditures:           Current:           Instruction:         8         8         3,115,629         3,115,629         2,796,220         319,409         Special         561,632         561,632         473,617         88,015         Vocational         110,145         110,145         81,856         28,289         Support Services:         81,856         28,289         Support Services:         90,917         14,358         18,566         28,289         Support Services:         90,917         14,358         18,566         28,289         Support Services:         90,917         14,358         18,566         28,289         Support Services:         90,917         14,358         18,576         29,991         74,662         28,289         Support Services:         105,275         90,917         14,358         18,566         28,289         Support Services:         110,5275         105,275         90,917         14,358         18,679         746         46,2209         412,142         39,954         16,269         452,096         412,142         39,954         16,676					
Expenditures:   Current:			28,827	29,250	423
Expenditures:   Current:   Instruction:   Regular   3,115,629   3,115,629   2,796,220   319,409   Special   561,632   561,632   473,617   88,015   Vocational   110,145   110,145   81,856   28,289   Support Services:   Pupils   105,275   105,275   90,917   14,358   Instructional Staff   452,096   452,096   412,142   39,954   80,076   624,860   624,860   538,784   86,076   Fiscal   164,613   164,613   159,319   5,294   Operation and Maintenance of Plant   582,311   582,311   510,721   71,590   Operation of Non-Instructional Services   6,285   6,285   4,400   1,885   Extracurricular Activities   219,360   219,360   200,523   18,837   Operation of Non-Instructional Services   6,351,556   6,351,556   5,630,660   720,896   Excess of Revenues Over (Under) Expenditures   605,418   605,418   93,069   698,487   Operation Sale of Capital Assets   805   805   Stransfers Out   6,2416	Miscellaneous	6,562	6,562	2,750	(3,812)
Current:   Instruction:   Regular   3,115,629   3,115,629   2,796,220   319,409   Special   561,632   561,632   473,617   88,015   Vocational   110,145   110,145   81,856   28,289   Support Services:   Pupils   105,275   105,275   90,917   14,358   Instructional Staff   452,096   452,096   412,142   39,954   Board of Education   17,325   17,325   16,579   746   Administration   624,860   624,860   538,784   86,076   Fiscal   164,613   164,613   159,319   5,294   Operation and Maintenance of Plant   582,311   582,311   510,721   71,590   Pupil Transportation   366,116   366,116   323,946   42,170   Central   24,904   24,904   20,631   4,273   Operation of Non-Instructional Services   6,285   6,285   4,400   1,885   Extracurricular Activities   219,360   219,360   200,523   18,837   Capital Outlay   1,005   1,005   1,005   Total Expenditures   6,351,556   6,351,556   5,630,660   720,986   Excess of Revenues Over (Under) Expenditures   605,418   605,418   93,069   698,487   Operades from Sale of Capital Assets   805   805   805   Transfers In   5,000   5,000   5,000   C,5000	Total Revenues	5,746,138	5,746,138	5,723,729	(22,409)
Instruction: Regular   3,115,629   3,115,629   2,796,220   319,409   Special   561,632   561,632   473,617   88,015   Vocational   110,145   110,145   81,856   28,289   Support Services:   Fupilis   105,275   105,275   90,917   14,358   Instructional Staff   452,096   452,096   412,142   39,954   Board of Education   17,325   17,325   16,579   746   Administration   624,860   624,860   538,784   86,076   Fiscal   164,613   164,613   159,319   5,294   Operation and Maintenance of Plant   582,311   582,311   510,721   71,590   Pupil Transportation   366,116   366,116   323,946   42,170   Central   24,904   24,904   20,631   4,273   Operation of Non-Instructional Services   6,285   6,285   4,400   1,885   Extracurricular Activities   219,360   219,360   200,523   18,837   Capital Outlay   1,005   1,005   1,005   Total Expenditures   6,351,556   6,351,556   5,630,660   720,896   Excess of Revenues Over (Under) Expenditures   605,418   605,418   93,069   698,487   Operation Sources (Uses)   9,375   (9,375)   (48,395)   (39,020)   Net Change in Fund Balances   (614,793)   (614,793)   44,674   659,467   Fund Balance at Beginning of Year   2,340,384   2,340,384   2,340,384   Prior Year Encumbrances Appropriated   111,496					
Regular         3,115,629         3,115,629         2,796,220         319,409           Special         561,632         561,632         473,617         88,015           Vocational         110,145         110,145         81,856         28,289           Support Services:         Pupils         105,275         105,275         90,917         14,358           Instructional Staff         452,096         452,096         412,142         39,954           Board of Education         17,325         17,325         16,579         746           Administration         624,860         624,860         538,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         510,721         71,590           Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1					
Special         561,632         561,632         473,617         80,015           Vocational         110,145         110,145         81,856         28,289           Support Services:         Pupils         105,275         105,275         90,917         14,358           Instructional Staff         452,096         452,096         412,142         39,954           Board of Education         17,325         17,325         16,579         746           Administration         624,860         624,860         538,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721         71,590           Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005         1,005           Total Expenditures		3 115 620	3 115 620	2 706 220	210 400
Vocational         110,145         110,145         81,856         28,289           Support Services:         8         3         105,275         90,917         14,358           Pupils         105,275         105,275         90,917         14,358           Instructional Staff         452,096         452,096         412,142         39,954           Board of Education         17,325         17,325         16,579         746           Administration         624,860         624,860         538,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721         71,590           Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,280         200,523         18,837           Extracurricular Activities         219,360         219,360         200,523         18,837           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896					
Support Services:         Pupils         105,275         105,275         90,917         14,358           Instructional Staff         452,096         452,096         412,142         39,954           Board of Education         17,325         17,325         16,579         746           Administration         624,860         624,860         538,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721         71,590           Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         20,523         18,837           Capital Outlay         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         605,418         605,418         93,069         698,487 <t< td=""><td>·</td><td></td><td>·</td><td>·</td><td></td></t<>	·		·	·	
Pupils         105,275         105,275         90,917         14,358           Instructional Staff         452,096         452,096         412,142         39,954           Board of Education         17,325         17,325         16,579         746           Administration         624,860         624,860         538,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721         71,590           Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         605,418         605,418         93,069         698,487           Other Financing Sour		110,145	110,145	01,000	20,209
Instructional Staff	• •	105 275	105 275	00.017	1/1 250
Board of Education         17,325         17,325         16,579         746           Administration         624,860         624,860         538,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721         71,590           Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         605,418         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         50,000         5,000	•				
Administration         624,860         624,860         538,784         86,076           Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721         71,590           Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805 </td <td></td> <td></td> <td></td> <td></td> <td></td>					
Fiscal         164,613         164,613         159,319         5,294           Operation and Maintenance of Plant         582,311         582,311         510,721         71,590           Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)		•			_
Operation and Maintenance of Plant         582,311         582,311         510,721         71,590           Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         (48,395)					
Pupil Transportation         366,116         366,116         323,946         42,170           Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020) </td <td></td> <td></td> <td></td> <td></td> <td></td>					
Central         24,904         24,904         20,631         4,273           Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         (614,793)         (44,6	•	•			
Operation of Non-Instructional Services         6,285         6,285         4,400         1,885           Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384					
Extracurricular Activities         219,360         219,360         200,523         18,837           Capital Outlay         1,005         1,005         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496					
Capital Outlay         1,005         1,005         1,005           Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         (44,674)         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496	·				
Total Expenditures         6,351,556         6,351,556         5,630,660         720,896           Excess of Revenues Over (Under) Expenditures         (605,418)         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496					18,837
Excess of Revenues Over (Under) Expenditures         (605,418)         (605,418)         93,069         698,487           Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496					700.000
Other Financing Sources (Uses):           Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496					
Transfers In         52,936         52,936         12,916         (40,020)           Advances In         5,000         5,000         (5,000)           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496	Excess of Revenues Over (Under) Expenditures	(605,418)	(605,418)	93,069	698,487
Advances In         5,000         5,000         5,000           Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496					
Proceeds from Sale of Capital Assets         805         805         805           Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496				12,916	
Transfers Out         (52,116)         (52,116)         (52,116)           Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496					(5,000)
Advances Out         (16,000)         (16,000)         (10,000)         6,000           Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496	Proceeds from Sale of Capital Assets				
Total Other Financing Sources (Uses)         (9,375)         (9,375)         (48,395)         (39,020)           Net Change in Fund Balances         (614,793)         (614,793)         44,674         659,467           Fund Balance at Beginning of Year         2,340,384         2,340,384         2,340,384           Prior Year Encumbrances Appropriated         111,496         111,496         111,496	Transfers Out				
Net Change in Fund Balances       (614,793)       (614,793)       44,674       659,467         Fund Balance at Beginning of Year       2,340,384       2,340,384       2,340,384         Prior Year Encumbrances Appropriated       111,496       111,496       111,496	Advances Out	(16,000)	(16,000)	(10,000)	6,000
Net Change in Fund Balances       (614,793)       (614,793)       44,674       659,467         Fund Balance at Beginning of Year       2,340,384       2,340,384       2,340,384         Prior Year Encumbrances Appropriated       111,496       111,496       111,496	Total Other Financing Sources (Uses)	(9,375)	(9,375)	(48,395)	(39,020)
Prior Year Encumbrances Appropriated 111,496 111,496 111,496	Net Change in Fund Balances	(614,793)	(614,793)	44,674	
Prior Year Encumbrances Appropriated 111,496 111,496 111,496	Fund Balance at Beginning of Year	2,340,384	2,340,384	2,340,384	
Fund Balance at End of Year \$1,837,087 \$1,837,087 \$2,496,554 \$659,467	Prior Year Encumbrances Appropriated	111,496	111,496		
	Fund Balance at End of Year	\$1,837,087	\$1,837,087	\$2,496,554	\$659,467

#### STATEMENT OF FIDUCIARY NET ASSETS - CASH BASIS FIDUCIARY FUNDS JUNE 30, 2012

	Private Purpose Trust	Agency Fund
Assets Equity in Pooled Cash and Cash Equivalents	\$5,069	\$28,191
Net Assets	<b>\$5,060</b>	
Held in Trust for Scholarships Held for Student Activities	\$5,069	\$28,191

#### STATEMENT OF CHANGES IN FIDUCIARY NET ASSSETS - CASH FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30,2012

	Private Purpose Trust
Additions: Interest	\$2
Net Assets Beginning of Year Net Assets End of Year	5,067 \$5,069

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### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### Note 1 – Reporting Entity

Pandora-Gilboa Local School District (the District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by state and/or federal guidelines.

The District was established in 1951 through the consolidation of existing land areas and school districts. The District serves an area of approximately 66 square miles. It is located in Putnam County and includes the entire Villages of Pandora and Gilboa, and portions of Riley, Blanchard, Richland, Pleasant, and Van Buren Townships. The District employs 19 non-certified and 47 certified teaching personnel, and 6 administrative employees to provide services to approximately 548 students in grades K through 12 and other community members. The District currently operates one building.

The reporting entity is composed of the primary government, component units, and other organizations that are included to insure the financial statements are not misleading.

#### A. Primary Government

The primary government of the District consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student-related activities of the District.

#### B. Component Units

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. The District is also financially accountable for any organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the District, are accessible to the District and are significant in amount to the District. The District does not have any component units.

#### C. Other Organizations

The District participates in four jointly governed organizations and three public entity risk pools. These organizations are:

Jointly Governed Organizations:

Northwest Ohio Area Computer Services Cooperative Millstream Cooperative Career Center Northwest Ohio Educational Research Council, Inc. State Support Region 1

Public Entity Risk Pool:

Putnam County School Insurance Group Ohio School Board Association Workers' Compensation Group Rating Program Schools of Ohio Risk Sharing Authority

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 1 – Reporting Entity (Continued)

These organizations are presented in Notes 8 and 15 to the basic financial statements.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The District does not apply FASB statements issued after November 30, 1989, to its business-type activities and to its enterprise funds. Following are the more significant of the District's accounting policies.

#### A. Basis of Presentation

The District's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

The statement of net assets presents the cash balance of the governmental activities of the District at fiscal year end. The statement of activities compares disbursements with program receipts for each function or program of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the District's general receipts.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### **Fund Financial Statements**

During the fiscal year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are divided into two categories, governmental or fiduciary.

#### Governmental Funds

The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants) and other nonexchange transactions as governmental funds. The following is the District's major governmental fund:

<u>General Fund</u> - The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

#### Fiduciary Funds

The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are not available to support the District's own programs. The District's private purpose trust fund accounts for programs that provide college scholarships to students after graduation. Agency funds are custodial in nature. The District's agency fund accounts for various student-managed activities.

#### C. Basis of Presentation

The District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The Board of Education uses the fund/cost center as its legal level of control. Budgetary allocations at the function and object level within all funds are made by the Treasurer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

#### E. Cash and Investments

To improve cash management, cash received by the District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments of the District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2012, investments were limited to a money market mutual fund, and the State Treasury Asset Reserve of Ohio (STAR Ohio). The District's money market mutual fund is recorded at the amount reported by Fifth Third Investments at June 30, 2012.

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2012.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

As authorized by Ohio statutes, the Board of Education has specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2012 amounted to \$3,210, which included \$933 assigned from other District funds.

#### F. Inventory and Prepaid Items

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Interfund Receivables/Payables

The District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### I. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

#### J. Employer Contributions to Cost-Sharing Pension Plans

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### K. Long-Term Obligations

The District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

#### L. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for food service operations, music and athletic programs, and federal and state grants restricted to cash disbursement for specified purposes. The District's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net assets are available.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

Nonspendable – The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

<u>Restricted</u> – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or is imposed by law through constitutional provisions.

<u>Committed</u> – The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporations contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – Amounts in the assigned classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education.

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

#### N. Interfund Activity

Transfers within governmental activities are eliminated on the government- wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursement in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 3 - Compliance

Ohio Administrative Code, Section 117-2-03(B), requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

#### Note 4 - Deposits and Investments

Monies held by the District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 4 - Deposits and Investments (Continued)

- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$2,129,152 of the District's bank balance of \$2,633,447 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the District's name.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### Investments

As of June 30, 2012, the District had investments with STAR Ohio with a carrying balance of \$1,173,290.

STAR Ohio carries a rating of AAAm by Standard and Poor's. The District has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least on nationally recognized standard rating service.

#### Note 5 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual (Budgetary Basis) presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$84,515 in the General Fund.

In addition, as part of Governmental Accounting Standards Board Statement No. 54, "<u>Fund Balance Reporting</u>", certain funds that are legally budgeted in separate special revenue funds (uniform school supplies and public school support funds) are considered part of the General fund on the cash basis.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 5 – Budgetary Basis of Accounting (Continued)

The following table summarizes the adjustments necessary to reconcile the cash basis statement to the budgetary basis statement for the General fund:

Net Change in Fund Cash Balance	
	General Fund
Cash Basis Perspective Difference:	\$150,137
Activity of Funds Reclassified for Cash Reporting Purposes	(20,948)
Adjustment for Encumbrances	(84,515)
Budget Basis	\$44,674

#### **Note 6 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the District's fiscal year runs from July through June. First-half tax distributions are received by the District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and tangible personal (used in business) property located in the District. Real property tax receipts received in calendar year 2012 represent the collection of calendar years 2011 taxes. Real property taxes received in calendar years 2012 were levied after April 1, 2011, on the assessed values as of January 1, 2011, respectively, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in calendar years 2012 represent the collection of calendar year 2011 taxes. Public utility real and tangible personal property taxes received in calendar year 2012 became a lien on December 31, 2010, were levied after April 1, 2011, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Putnam County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the counties by June 30, 2012 are available to finance fiscal year 2012 operations, respectively. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which fiscal year 2012 taxes were collected are:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### **Note 6 - Property Taxes (Continued)**

	2011 Second- Half Collections		2012 Fir Half Collec	
	Amount	Percent	Amount	Percent
Real Property:			_	
Agricultural/Residential	\$60,025,020	91.39%	\$71,702,330	93.43%
Industrial/Commercial	3,920,440	5.97%	3,255,140	4.24%
Public Utility Property	1,731,260	2.64%	1,787,430	2.33%
Total Assessed Value	\$65,676,720	100.00%	\$76,744,900	100%
Tax rate per \$1,000 of assessed valuation	\$42.35		\$42.10	

#### Note 7 - Income Taxes

The District levies a voted tax of .75% for general operations on the income of residents and of estates. The tax was renewed for a period of five years on January 1, 2008. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax receipts are recorded in the General Fund.

In May 2006, the voters approved an additional 1% income tax for general operations. The levy was effective January 1, 2007, and expired on December 31, 2011.

#### Note 8 - Risk Management

#### A. Risk Pool Membership

The District is a member of the Schools of Ohio Risk Sharing Authority (SORSA). SORSA is a member owned organization having approximately 87 members. SORSA is a joint self-insurance pool. SORSA assumes the risk of loss up to the limits of the District's policy. SORSA covers the following risks:

Coverage provided through the Schools of Ohio Risk Sharing Authority (SORSA) is as follows:

	<u>Coverage</u>
Property	\$24,579,267
Employee dishonesty Liability	100,000
Automobile Liability	12,000,000
Uninsured Motorists	1,000,000
Medical Payments - per occurrence	5,000
General District Liability	
Total per year	12,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years.

SORSA financial statements are available by contacting Patrick Shaver, Schools of Ohio Risk Sharing Authority, 8050 North High St., Columbus, Ohio 43235.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 8 – Risk Management (Continued)

#### B. Employee Medical Benefits

The District participates as a member of the Putnam County School Insurance Group, a public entity risk pool, administered by Huntington Trust. The District converted its fully-insured medical insurance program to partial self insurance through participation in this public entity risk pool. Medical Mutual of Ohio provides claim review and processing. The District maintains stop-loss coverage for its medical insurance program. Aggregate stop loss is maintained for expected claims.

#### C. Workers' Compensation

The District participates in the Ohio School Board Association's Worker's Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP is intended to reduce premiums for the participants. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to educational entities that can meet the GRP's selection criteria. Each participant must apply annually. The GRP provides the participants with a centralized program for processing, analysis and management of worker's compensation claims and a risk management program to assist in developing safer work environments. Each participant must pay its premiums, enrollment or other fees, and perform its obligations in accordance with the terms of the agreement. The GRP's business and affairs are conducted by a 25 member Board of Directors consisting of two representatives from each county elected by a majority vote of all charter member schools within each county plus one representative from the fiscal agency A-site. The Treasurer of Findlay City Schools serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### Note 9 - Defined Benefit Pension Plans

#### A. State Teachers Retirement System

Plan Description - The District contributes to the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to the State Teachers Retirement System of Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit Plan (DBP), a Defined Contribution Plan (DCP), and a Combined Plan (CP). The DBP offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service or on an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DCP allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age fifty and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The CP offers features of both the DBP and the DCP. In the CP, member contributions are invested by the member and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DBP. The DBP portion of the CP payment is payable to a member on or after age sixty; the DCP portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty. Benefits are established by Chapter 3307 of the Ohio Revised Code.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 9 – Defined Benefit Pension Plans (Continued)

A DBP or CP member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DCP who become disabled are entitled only to their account balance. If a member of the DCP dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the STRS Ohio Board upon the recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. For the fiscal year ended June 30, 2012, plan members were required to contribute 10 percent of their annual covered salary. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2012, 2011, and 2010 were \$313,778, \$318,726, and \$220,500 respectively; 83 percent has been contributed for fiscal year 2012 and 100 percent for fiscal years 2011 and 2010.

#### B. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a stand-alone financial report that can be obtained by visiting the SERS website at www.ohsers.org under employers/audit resources.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirement of plan members and employers is established and may be amended by the SERS Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the system's funds (pension trust fund, death benefit fund, Medicare B fund, and health care fund). For the fiscal year ended June 30, 2012, the allocation to pension and death benefits was 12.7 percent. The remaining 1.3 percent of the 14 percent employer contribution rate was allocated to the Medicare B and health care funds. The District's required contribution for pension obligations to SERS for the fiscal years ended June 30, 2012, 2011, and 2010 was \$73,206, \$77,350, and \$90,066, respectively; 25 percent has been contributed for fiscal year 2012 and 100% for fiscal years 2011 and 2010.

#### Note 10 - Postemployment Benefits

#### A. State Teachers Retirement System

Plan Description - The District contributes to a cost-sharing multiple-employer defined benefit Health Care Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the Defined Benefit or Combined pension plans offered by STRS Ohio. Ohio law authorizes STRS Ohio to offer the Plan. Benefits include hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare Part B premiums. The Plan is included in STRS Ohio's financial report which can be obtained by calling (888) 227-7877 or by visiting the STRS Ohio Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 10 – Postemployment Benefits (Continued)

Funding Policy - Chapter 3307 of the Ohio Revised Code authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for postemployment health care may be deducted from employer contributions. For fiscal year 2012, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to postemployment health care. The District's contribution for health care for the fiscal years ended June 30, 2012, 2011, and 2010 was \$24,137, \$24,517, and \$16,962, respectively; 83 percent has been contributed for 2012 and 100 percent for 2011 and 2010.

#### B. School Employees Retirement System

Plan Description - The District participates in two cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plans administered by the School Employees Retirement System (SERS) for classified retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians fees through several types of plans including HMO's, PPO's, and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligation to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under employers/audit resources.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each fiscal year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For fiscal year 2012, .55 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount. For fiscal year 2012, this amount was \$35,800. For fiscal year 2012, the District paid \$10,592 in surcharge.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility, and retirement status.

The District's contribution for health care for the fiscal years ended June 30, 2012, 2011, and 2010 was \$13,906, \$20,009, and \$13,885, respectively. For fiscal year 2012, 82 percent has been contributed. The full amount has been contributed for fiscal years 2011 and 2010.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare Part B Fund. For fiscal year 2012, this actuarially required allocation was 1.30 percent of covered payroll. The District's contribution for Medicare Part B for the fiscal years ended June 30, 2012, 2011, and 2010 was \$7,833, \$4,978, and \$5,356, respectively. For fiscal year 2012, 24 percent has been contributed. The full amount has been contributed for fiscal years 2011 and 2010.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 11 - Debt

The changes in the District's long-term obligations during fiscal year 2012 were as follows:

	Principal Outstanding 06/30/11 Reductions		Principal Outstanding 06/30/12	Amounts Due In One Year
General Obligation Bonds:				
General obligation bonds – 2010	\$2,750,000	\$210,000	\$2,540,000	\$220,000
Capital appreciation bonds - 2010	139,997		139,997	
Total General Obligation Bonds	\$2,889,997	\$210,000	\$2,679,997	\$220,000

<u>2010 Advance Refunding of 2002 Bonds – Interest Rates 3.55 – 4.375%</u>: Proceeds from the outstanding bonds were used for the purpose of advance refunding of general obligation bonds, dated July 1, 2001, which were issued for the purpose of renovating and otherwise improving school facilities. The bonds were issued on May 18, 2010. The bonds consisted of \$2,840,000 in current interest serial bonds and \$139,997, in capital appreciation bonds.

The serial bonds shall bear interest at the rates per year and will mature in the principal amounts and on the following dates:

Fiscal Year	Principal Amount	Interest Rate
2013	\$220,000	2.000%
2014	225,000	2.250%
2015	230,000	2.500%
2018	250,000	3.375%
2019	250,000	3.500%
2020	255,000	4.000%
2021	260,000	4.000%
2022	275,000	4.000%
2023	285,000	4.000%
2024	290,000	4.000%

The capital appreciation bonds were issued in the aggregate original principal amount of \$139,997 and mature on December 1, in the years, have the original principal amounts and mature with the accreted values at maturity, as follows:

Fiscal Year	Original Principal Amount	Accreted Value at Maturity
2016	\$76,352	\$235,000
2017	63.645	240.000

At June 30, 2012, the total amount of these bonds including accretion was \$211,686. The bonds are being retired through the Bond Retirement Debt Service Fund.

At June 30, 2012 \$2,820,000 of the refunded bonds were still outstanding.

Principal and interest requirements to retire long-term liabilities outstanding at June 30, 2012, are as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

Note 11 - Debt (Continued)

	General Obligation Bonds		Capita	Appreciation Bo	nds	
Year Ended	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2013	\$220,000	\$84,800	\$304,800			
2014	225,000	80,069	305,069			
2015	230,000	74,663	304,663			
2016		71,788	71,788	\$76,352	\$158,648	\$235,000
2017		71,787	71,787	63,645	\$176,355	240,000
2018-2022	1,290,000	243,744	1,533,744			
2023-2024	575,000	23,100	598,100			
Total	\$2,540,000	<u>\$649,951</u>	\$3,189,951	<u>\$139,997</u>	\$335,003	\$475,000

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtness shall not exceed 1/10 of 1% of the property valuation of the District.

The effects of these debt limitations at June 30, 2012 are a voted debt margin of \$4,574,611 and an unvoted debt margin of \$76,745.

#### Note 12 – Leases

The District entered into a lease-purchase agreement, through the OASBO Expanded Asset Pooled Financing Program, to supplement the local cost of an amendment to the new school construction with the Ohio School Facilities Commission. Lease payments are reflected as debt service expenditures on the combined financial statements for governmental funds. Assets were acquired by the lease in the amount of \$374,990. Principal payments in fiscal year 2012 were \$10,000.

Principal and interest requirements to retire lease-purchase commitments outstanding at June 30, 2012, were as follows:

Fiscal year			
Ending June 30,	Principal	Interest	Total
2013	\$16,000	\$9,198	\$25,198
2014	17,000	8,475	25,475
2015	17,000	7,731	24,731
2016	18,000	6,964	24,964
2017	19,000	6,154	25,154
2018 - 2022	107,000	17,279	124,279
2023	24,000	526	24,526
Total	\$218,000	\$56,327	\$274,327

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 13 - Set-Aside Calculations

State statute annually requires the District to set aside in the General Fund an amount based on a statutory formula to acquire and construct capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward for the same uses in future years. A similar provision related to the purchase of textbooks and other instructional materials was repealed effective July 1, 2011.

The following cash basis information describes the change in the fund balance reserves for capital improvements during fiscal year 2012.

	Capital
	Improvements
	Reserve
Set-aside Reserve Balance as of June 30, 2011	
Current year set-aside requirements	\$95,106
Current Year Off-Sets	(24,456)
Qualifying Disbursements	(70,650)
Total	

#### Note 14 – Contingencies

#### A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements, and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2012.

#### B. Litigation

There are currently no matters in litigation with the District as defendant.

#### Note 15 – Jointly Governed Organizations

#### A. Northwest Ohio Area Computer Service Cooperative

The District is a participant in the Northwest Ohio Area Computer Service Cooperative (NOACSC), a not-for-profit computer service organization. NOACSC is an association of public Districts within the boundaries of Allen, Auglaize, Hancock, Hardin, Mercer, Paulding, Putnam, Van Wert and Wood Counties, and the Cities of St. Marys and Wapakoneta. The organization was formed for the purpose of applying modern technology with the aid of computers and electronic equipment to administrative and instructional functions among member districts.

The governing board of NOACSC consists of two representatives each county elected by majority vote of all charter member Districts within each county and one representative from the fiscal agent District. Financial information can be obtained from Ray Burden, who serves as director, at 645 S. Main St., Lima, Ohio 45804.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

#### Note 15 – Jointly Governed Organizations (Continued)

#### B. Millstream Cooperative Career Center

The Millstream Cooperative Career Center is a distinct political subdivision of the State of Ohio established under Section 3313.90. The Career Center operates under the direction of an Advisory Council consisting of the superintendent of each participating school district and one additional representative appointed by the Findlay City School District. The Putnam and Hancock Counties Educational Service Centers serve in an ex-officio capacity for all meetings. To obtain financial information write to the Findlay City School District, Michael Barnhart, Treasurer, at 227 South West Street, Findlay, Ohio 45840-3377.

#### C. Northwestern Ohio Educational Research Council. Inc.

The Northwestern Ohio Educational Research Council, Inc. (NOERC) is a jointly governed organization formed to bring educational entities into a better understanding of their common educational problems, facilitate and conduct practical educational research, coordinate educational research among members, provide a means for evaluating and disseminating the results of research, serve as a repository for research and legislative materials, and provide opportunities for training. The NOERC serves a twenty-five county area in Northwest Ohio. The Board of Directors consists of superintendents from two educational service centers, two exempted village school districts, five local school districts, and five city school districts, as well as representative from two private or parochial schools and three institutions of higher education. Each active member is entitled to one vote on all issues addressed by the Board of Directors. Financial information can be obtained from the Northwestern Ohio Educational Research Council, Inc., Box 456, Ashland, Ohio 44805.

#### D. State Support Team Region 1

The State Support Region 1 (SSTR1) provides specialized core work related to building regional capacity for district, building, and community school implementation of the Ohio Improvement Process (OIP) at a high level. The service region of the SSTR1 includes Defiance, Fulton, Hancock, Henry, Lucas, Ottawa, Paulding, Putnam, Sandusky, Van Wert, Williams, and Wood counties, and Fostoria Community School in Seneca County. The Lucas County Educational Service Center is the fiscal agent for the SSTR1. Executive Director and Single Point of Contact is Sue Zake. Contact information is available at www.sstr1.org.

#### Note 16 - Fund Balance

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Continued)

Note 16 - Fund Balance (Continued)

		Other Governmental	Total Governmental
Fund Balance	General	Funds	Funds
Restricted For:			
Regular Instruction			
Special Instruction		\$5,473	\$5,473
Athletics		9,491	9,491
Food Service Operation		19,806	19,806
Facilities Maintenance		221,377	221,377
Debt Retirement		347,568	347,568
Capital Improvements		442,054	442,054
Total Restricted		1,045,769	1,045,769
Committed for:			
Severance	\$62,573		62,573
Assigned for:			
Educational Activities	22,874		22,874
Unpaid Obligations (encumbrances)	84,515		84,515
Total Assigned	107,389		107,389
Unassigned	2,496,553		2,496,553
Total Fund Balance	\$2,666,515	\$1,045,769	\$3,712,284

#### Note 17 – Contractual Commitments

As of June 30, 2012 the District had one outstanding contractual commitment with ACI for installation of a new track in the amount of \$206,724.

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Pandora-Gilboa Local School District Putnam County 410 Rocket Ridge Pandora, Ohio 45877-9607

To the Board of Education:

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Pandora-Gilboa Local School District, Putnam County, Ohio (the District), as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 13, 2013, wherein we noted the District uses a comprehensive accounting basis other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies, resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Pandora-Gilboa Local School District
Putnam County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2012-001.

We also noted certain matters not requiring inclusion in this report that we reported to the District's management in a separate letter dated March 13, 2013.

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of management, the audit committee, the Board of Education, and others within the District. We intend it for no one other than these specified parties.

Dave Yost Auditor of State

March 13, 2013

#### SCHEDULE OF FINDINGS JUNE 30, 2012

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2012-001**

#### **Noncompliance Citation**

Ohio Revised Code, § 117.38, provides each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**Ohio Administrative Code § 117-2-03(B)**, which further clarifies the requirements of Ohio Revised Code § 117.38, requires school districts to prepare their annual financial report in accordance with accounting principles generally accepted in the United States of America.

The District prepared its financial statements in accordance with the cash basis of accounting. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures, that while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

We recommend the District prepare its financial statements in accordance with generally accepted accounting principles.

#### Officials' Response:

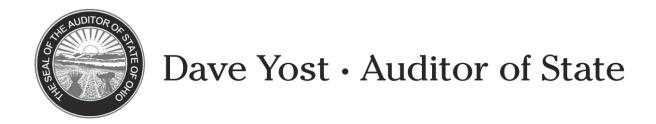
Officials for the District believe since the District operates on a cash basis throughout the year, the cash basis of accounting statements included in this report provide the reader with an accurate depiction of the District's financial activity for the audit period and fairly represent the District's cash basis financial position as of June 30, 2012 and 2011, as well as saving the District thousands of dollars in costs of preparation and audit fees by not presenting statements on GAAP basis

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#### SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2011

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2011-001	Ohio Administrative Code § 117-2-03(B) for reporting on an accounting basis other than generally accepted accounting principles.	No	Finding has not been corrected and is repeated in this report as finding 2012-001.





#### PANDORA-GILBOA LOCAL SCHOOL DISTRICT

#### **PUTNAM COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 9, 2013