

Southern State Community College  
Highland County  
Single Audit  
For the Fiscal Years Ended June 30, 2013 and 2012



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# Dave Yost • Auditor of State

Board of Trustees  
Southern State Community College  
100 Hobart Drive  
Hillsboro, Ohio 45133

We have reviewed the *Independent Auditor's Report* of the Southern State Community College, Highland County, prepared by Millhuff-Stang, CPA, Inc., for the audit period July 1, 2012 through June 30, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Southern State Community College is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost  
Auditor of State

October 31, 2013

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**Highland County**  
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**Independent Auditor's Report**

Board of Trustees  
Southern State Community College  
100 Hobart Drive  
Hillsboro, Ohio 45133

**Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities of Southern State Community College, Highland County, (the College), a component unit of the State of Ohio, and its discretely presented component unit, as of and for the years ended June 30, 2013 and 2012, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of Southern State Community College, Highland County, as of June 30, 2013 and 2012, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 12 to the financial statements, during the fiscal year ended June 30, 2013, the College adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. We did not modify our opinion regarding this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the College's basic financial statements. The schedule of federal awards expenditures, as required by Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of federal awards expenditures is fairly stated, in all material respects, in relation to the basic financial statements as a whole.



**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 9, 2013 on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.



Natalie Millhuff-Stang, CPA  
President/Owner  
Millhuff-Stang, CPA, Inc.

October 9, 2013

**Southern State Community College  
Highland County**  
*Management's Discussion and Analysis  
For the Fiscal Years Ended June 30, 2013 and 2012  
(Unaudited)*

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**Accounting Standards**

In June 1999, the Governmental Accounting Standards Board (GASB) released Statement No. 34, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments," which established a new reporting format for annual financial statements. In November 1999 GASB released Statement No. 35, "Basic Financial Statements and Management's Discussion and Analysis for Public Colleges and Universities," which applies the new reporting standards to public colleges and universities. Southern State Community College was required to adopt these new standards for this fiscal year ending June 30, 2002, and has done so.

The following discussion and analysis provides an overview of the College's financial activities. This is the twelfth year using this format.

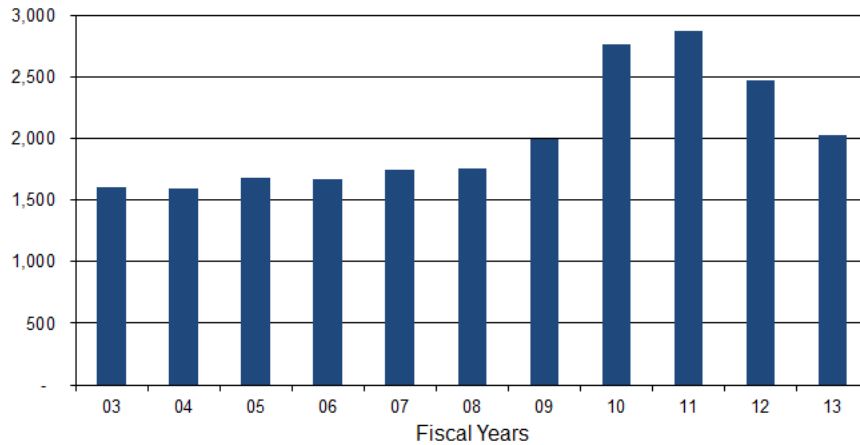
As required by the newly adopted accounting principles, the annual report consists of three basic financial statements that provide information on the College: the statement of net position; the statement of revenues, expenses and changes in net position; and the statement of cash flows. Each one of these statements will be discussed.

**Financial and Enrollment Highlights**

- In FY 13 the College experienced an enrollment decrease of 18.1%.
- Gross student fee revenue decreased 1.2%.

**SOUTHERN STATE COMMUNITY COLLEGE**

ANNUAL FTE



- State Subsidy decreased by 2.7%.
- Health care costs increased 9% in FY 13 and will decrease 9.9% in FY 14.

**Southern State Community College  
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*Management's Discussion and Analysis  
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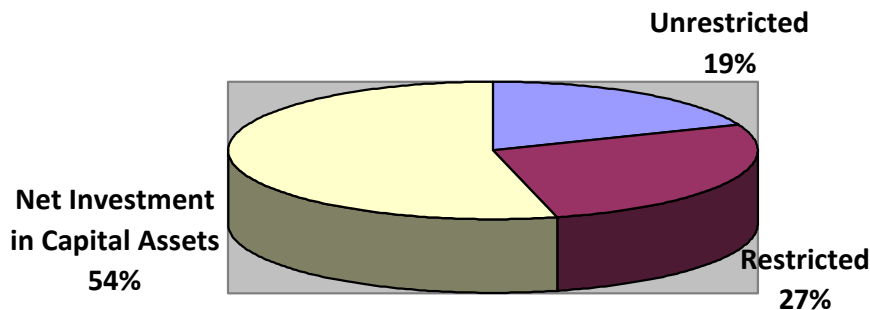
**Statement of Net Position**

The statement of net position includes assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector institutions. Net position – the difference between assets and liabilities – are one way of measuring the financial health of the College.

	<u>FY 13</u>	<u>FY 12</u>	<u>FY 11</u>
<b>Assets</b>			
Current assets	\$11,002,537	\$10,957,730	\$11,931,714
Noncurrent assets	12,775,243	13,155,873	2,198,218
Capital assets, net	<u>22,923,443</u>	<u>22,660,228</u>	<u>20,020,827</u>
Total assets	46,701,223	46,773,831	34,150,759
<b>Liabilities</b>			
Current liabilities	1,234,215	1,347,271	1,364,860
Noncurrent liabilities	<u>19,309,009</u>	<u>20,059,616</u>	<u>5,515,266</u>
Total liabilities	20,543,224	21,406,887	6,880,126
Deferred inflows of resources	1,760,751	776,245	770,070
<b>Net position</b>			
Net investment in capital assets	13,120,889	14,020,509	15,230,729
Restricted	6,527,900	4,097,493	4,307,583
Unrestricted	<u>4,748,459</u>	<u>6,472,697</u>	<u>6,962,251</u>
Total net position	<u>\$24,397,248</u>	<u>\$24,590,699</u>	<u>\$26,500,563</u>

Receivables include student accounts for tuition, daycare charges, company accounts for training, and grant receivables. The decrease is the result of reduced enrollment. Deferred inflows of resources is largely represented by tuition and fees generated from registrations for the next fiscal year, FY 14. These dollars will be recognized in the following year's financial statements. Long-term liabilities include deferred compensation (accrued vacation and sick days) and the net present value of the future capital lease and the bond issue payments. Net position includes the net investment in capital assets and both restricted and unrestricted funds. Total net position decreased 0.8% from FY 12 to FY 13.

**Net Position  
as of June 30, 2013**



**Southern State Community College**  
**Highland County**  
*Management's Discussion and Analysis*  
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**Statement of Revenues, Expenses and Changes in Net Position**

The statement of revenues, expenses and changes in net position presents the operating results of the College operations, as well as the non-operating revenues and expenses. Annual state appropriations, while budgeted for, are considered non-operating revenues according to generally accepted accounting principles.

	FY 13	FY 12	FY 11
Operating revenue:			
Net tuition and fees	\$11,344,509	\$8,307,233	\$9,663,998
Auxiliary	3,924,640	4,050,470	4,651,383
Grants and contracts	732,270	687,572	857,488
Other	252,765	132,521	113,064
Total	<u>16,254,184</u>	<u>13,177,796</u>	<u>15,285,933</u>
Operating expenses			
Instructional	9,155,627	9,018,534	8,815,132
Research	15	20	9
Community service	832,227	844,821	980,957
Academic support	2,638,946	2,862,580	2,496,015
Student services	2,189,381	2,360,301	2,072,761
Institutional support	2,345,460	3,028,655	2,667,789
Plant operations	2,001,241	1,668,419	1,922,876
Depreciation	960,408	943,813	866,433
Scholarships	9,078,530	7,675,478	9,068,122
Auxiliary	3,335,070	3,872,080	4,134,378
Total	<u>32,536,905</u>	<u>32,274,701</u>	<u>33,024,472</u>
Operating loss	(16,282,721)	(19,096,905)	(17,738,539)
Nonoperating revenues (expenses):			
Federal grants	7,832,508	9,548,675	12,019,395
State subsidy	8,037,891	7,895,937	6,992,446
Investment income	196,661	43,628	267,203
Interest on capital asset-related debt	(599,492)	(345,835)	(224,348)
Capital appropriations	345,786	0	151,140
Addition to endowments	6,311	15,989	4,978
Return of endowments	0	0	(77,084)
Other nonoperating revenue	269,605	28,647	461,925
Total	<u>16,089,270</u>	<u>17,187,041</u>	<u>19,595,655</u>
Change in net position	(193,451)	(1,909,864)	1,857,116
Net position - beginning of year	24,590,699	26,500,563	24,643,447
Net position - end of year	<u>\$24,397,248</u>	<u>\$24,590,699</u>	<u>\$26,500,563</u>

Net tuition and fees represents gross student fee revenue of \$12,337,961 in FY 13 and \$10,480,330 in FY 12 net of scholarship allowances of \$993,452 and \$2,173,097 for those years respectively. Auxiliary revenue consists of bookstore, daycare, and non-grant portion of corporate and community services. This decrease was due to

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**Highland County**  
*Management's Discussion and Analysis*  
*For the Fiscal Years Ended June 30, 2013 and 2012*  
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significantly reduced volume in noncredit job training. Operating expense increases primarily reflect increases in scholarship expenses, which were partially offset by decreases in enrollment driven costs.

State subsidy as a percent of total revenue has declined from past years. However, in FY 13 and FY 12, it represented 48% and 45%, respectively of non-operating revenues.

**Statement of Cash Flows**

The statement of cash flows provides information about cash receipts and cash payments during the year. This statement also helps users assess the College's ability to generate net cash flows, its ability to meet obligations as they come due, and its need for external funding.

	FY 13	FY 12	FY 11
Cash provided by (used In):			
Operating activities	(\$16,571,193)	(\$16,937,698)	(\$16,791,715)
Non-capital financing activities	16,146,316	17,489,248	19,401,660
Capital and related financing activities	(1,807,570)	10,519,289	(975,100)
Investing activities	593,419	(631,549)	46,367
Net increase (decrease) in cash	(1,639,028)	10,439,290	1,681,212
Cash - beginning of year	19,523,133	9,083,843	7,402,631
Cash - end of year	<u>\$17,884,105</u>	<u>\$19,523,133</u>	<u>\$9,083,843</u>

The primary cash receipts from operating activities are student fees. State subsidies and federal grants represent the primary non-operating sources of funds. Payments to employees are the primary use of funds.

**Capital Assets**

Capital assets, net of accumulated depreciation totaled \$22,923,443 at June 30, 2013, a net increase of \$263,215 from the prior year-end. Additions to capital assets during the year totaled \$1,223,623 and there were no disposals. Depreciation expense for the year ended June 30, 2013 totaled \$960,408. For more information on capital assets, see Note 4 to the basic financial statements.

**Debt**

As of June 30, 2013, the College had outstanding debt of \$18,889,766 of which \$457,015 was short-term (or due within one year) and \$18,432,751 was long-term debt (would come due beyond after one year). Of the outstanding debt, \$179,766 related to capital leases, and \$18,710,000 related to four 20 year bond issues that were used to provide a portion of the funding of the Patriot Center located on the Central Campus, and a portion of the funding for a renovation and expansion project on the Fayette Campus, and the construction of a new Brown County campus, which will replace the existing facility. The Patriot Center was completed in March of 2005. The Fayette expansion was completed in 2009. The construction of the new Brown County Campus began March 2013, with completion scheduled for March 2014. For more information on capital leases and debt, see Notes 6 and 10 to the basic financial statements.

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**Highland County**  
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*(Unaudited)*

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**Economic Factors that will effect the Future**

Challenges

- The College continues to have one of the lowest tuition rates in the state among non-levy state colleges. Maintaining the appropriate balance between affordability and quality is a continuing challenge.
- Adjusting to enrollment trends has always been important, but more so in recent years. The College historically has experienced significant growth. A leveling of significant spikes in enrollment experienced in FY 09 and FY 10 had clearly been anticipated. Identifying where a return to a normal growth curve will take place will be important.

Opportunities

- The construction of the new campus in Brown County and increased participation in early college partnerships with local schools presents significant growth potential.

**Southern State Community College**  
**Highland County**  
*Statements of Net Position*  
*As of June 30, 2013 and 2012*

	2013		2012	
	College	Foundation	College	Foundation
<b>Assets:</b>				
<b>Current assets:</b>				
Cash	\$4,117,778	\$0	\$4,272,895	\$0
Cash equivalents	3,269,815	197,907	4,823,267	144,495
Accounts receivable, net	2,910,029	0	1,196,716	0
Pledges receivable	0	30,768	0	30,768
Inventories	353,565	0	316,425	0
Other assets	120,820	1,855	171,309	1,855
<b>Total current assets</b>	<b>10,772,007</b>	<b>230,530</b>	<b>10,780,612</b>	<b>177,118</b>
<b>Noncurrent assets:</b>				
Restricted cash equivalents	10,298,605	0	10,282,476	0
Restricted investments	694,355	1,782,283	1,180,137	1,693,260
Capital assets, net	22,923,443	0	22,660,228	0
<b>Total noncurrent assets</b>	<b>33,916,403</b>	<b>1,782,283</b>	<b>34,122,841</b>	<b>1,693,260</b>
<b>Total assets</b>	<b>44,688,410</b>	<b>2,012,813</b>	<b>44,903,453</b>	<b>1,870,378</b>
<b>Liabilities:</b>				
<b>Current liabilities:</b>				
Accounts payable	316,730	0	294,758	0
Accrued liabilities	307,187	0	584,532	0
Held in custody for others	153,283	0	137,740	0
Bonds payable, current portion	390,000	0	260,000	0
Capital lease obligation, current portion	67,015	0	70,241	0
<b>Total current liabilities</b>	<b>1,234,215</b>	<b>0</b>	<b>1,347,271</b>	<b>0</b>
<b>Noncurrent liabilities:</b>				
Bonds payable, long-term portion	18,320,000	0	18,710,000	0
Capital lease obligation, long-term portion	112,751	0	179,766	0
Compensated absences	876,258	0	1,169,850	0
<b>Total noncurrent liabilities</b>	<b>19,309,009</b>	<b>0</b>	<b>20,059,616</b>	<b>0</b>
<b>Total liabilities</b>	<b>20,543,224</b>	<b>0</b>	<b>21,406,887</b>	<b>0</b>
Deferred inflows of resources	1,760,751	0	776,245	0
<b>Net position:</b>				
Net investment in capital assets	13,120,889	0	14,020,509	0
Restricted for:				
Nonexpendable:				
Endowments	12,318	1,935,671	12,318	1,805,747
Expendable:				
Loans	17,696	0	17,696	0
Scholarships and fellowships	0	50,690	0	52,886
Other	4,511,525	0	2,208,846	0
Unrestricted	4,722,007	26,452	6,460,952	11,745
<b>Total net position</b>	<b>\$22,384,435</b>	<b>\$2,012,813</b>	<b>\$22,720,321</b>	<b>\$1,870,378</b>

The notes to the basic financial statements are an integral part of this statement.

**Southern State Community College**  
**Highland County**  
*Statements of Revenues, Expenses and Changes in Net Position*  
*For the Fiscal Years Ended June 30, 2013 and 2012*

	2013		2012	
	College	Foundation	College	Foundation
<b>Revenues:</b>				
Operating revenues:				
Student tuition and fees (net of scholarship allowance)	\$11,344,509	\$0	\$8,307,233	\$0
State grants and contracts	217,497	0	178,414	0
Local grants and contracts	279,826	0	282,013	0
Private grants and contracts	197,921	37,026	203,472	23,673
Auxiliary services	3,924,640	0	4,050,470	0
Other operating revenue	252,765	0	132,521	0
Total operating revenue	16,217,158	37,026	13,154,123	23,673
<b>Expenses:</b>				
Operating expenses:				
Instructional	9,155,627	0	9,018,534	0
Research	15	0	20	0
Community service	832,227	0	844,821	0
Academic support	2,638,946	0	2,862,580	0
Student services	2,136,707	52,674	2,186,729	173,572
Institutional support	2,345,460	0	3,028,655	0
Plant operations	2,001,241	0	1,668,419	0
Depreciation	960,408	0	943,813	0
Scholarships	9,078,530	0	7,675,478	0
Auxiliary activities	3,335,070	0	3,872,080	0
Total operating expenses	32,484,231	52,674	32,101,129	173,572
Operating loss	(16,267,073)	(15,648)	(18,947,006)	(149,899)
<b>Nonoperating revenues (expenses)</b>				
Federal grants and contracts	7,832,508	0	9,548,675	0
State appropriations	8,037,891	0	7,895,937	0
Investment income (net of investment expense)	44,889	151,772	33,711	9,917
Interest on capital asset-related debt	(599,492)	0	(345,835)	0
Other nonoperating revenues (expenses)	269,605	0	28,647	0
Total nonoperating revenues (expenses)	15,585,401	151,772	17,161,135	9,917
Income (loss) before other revenues, expenses, gains, losses	(681,672)	136,124	(1,785,871)	(139,982)
Capital appropriations	345,786	0	0	0
Additions to permanent endowments	0	6,311	0	15,989
Change in net position	(335,886)	142,435	(1,785,871)	(123,993)
Net position - beginning of year	22,720,321	1,870,378	24,506,192	1,994,371
Net position - end of year	\$22,384,435	\$2,012,813	\$22,720,321	\$1,870,378

The notes to the basic financial statements are an integral part of this statement.



**Southern State Community College**  
**Highland County**  
*Statements of Cash Flows*  
For the Fiscal Years Ended June 30, 2013 and 2012

	2013		2012	
	College	Foundation	College	Foundation
Cash flows from operating activities:				
Tuition and fees	\$10,615,702	\$0	\$9,528,848	\$0
Grants and contracts	695,244	0	663,899	0
Private gifts	0	37,026	0	23,673
Payments to suppliers	(6,325,618)	0	(7,154,199)	0
Payments for utilities	(486,299)	0	(759,468)	0
Payments to employees	(12,411,742)	0	(11,322,756)	0
Payments for benefits	(3,757,250)	0	(4,275,404)	0
Scholarships	(9,078,530)	(52,674)	(7,675,478)	(173,572)
Auxiliary enterprise charges:				
Bookstores	3,924,640	0	4,050,470	0
Other receipts	268,308	0	156,289	0
Net cash used by operating activities	(16,555,545)	(15,648)	(16,787,799)	(149,899)
Cash flows from noncapital financing activities:				
Federal grants and contracts	7,832,509	0	9,548,675	0
State appropriations	8,037,891	0	7,895,937	0
Gifts and grants received for other than capital purposes	269,605	6,311	28,647	15,989
Net cash provided by noncapital financing activities	16,140,005	6,311	17,473,259	15,989
Cash flows from capital and related financing activities:				
Capital appropriations	345,786	0	0	0
Proceeds from capital debt	0	0	16,210,000	0
Proceeds from capital leases	0	0	235,781	0
Purchase of capital assets	(1,223,623)	0	(3,583,216)	0
Principal paid on capital debt and lease	(330,241)	0	(1,997,441)	0
Interest paid on capital debt and lease	(599,492)	0	(345,835)	0
Net cash provided (used) by capital and related financing activities	(1,807,570)	0	10,519,289	0
Cash flows from investing activities:				
Interest on investments	44,889	151,772	33,711	9,917
(Purchase) sale of investments	485,781	(89,023)	(731,563)	56,386
Net cash provided (used) by investing activities	530,670	62,749	(697,852)	66,303
Net increase (decrease) in cash	(1,692,440)	53,412	10,506,897	(67,607)
Cash and cash equivalents - beginning of year	19,378,638	144,495	8,871,741	212,102
Cash and cash equivalents - end of year	\$17,686,198	\$197,907	\$19,378,638	\$144,495
Reconciliation of net operating revenues (expenses) to net cash used by operating activities:				
Operating loss	(\$16,267,073)	(\$15,648)	(\$18,947,006)	(\$149,899)
Adjustments to reconcile net loss to net cash used by operating activities:				
Depreciation expense	960,408	0	943,813	0
Changes in assets and liabilities:				
Receivables, net	(1,713,313)	0	1,215,440	0
Inventories	(37,140)	0	(9,233)	0
Other assets	50,489	0	(75,409)	0
Accounts payable	(294,660)	0	(115,634)	0
Accrued liabilities	39,287	0	14,824	0
Deferred inflows of resources	984,506	0	6,175	0
Deposits held for others	15,543	0	23,768	0
Compensated absences	(293,592)	0	155,463	0
Net cash used by operating activities	(\$16,555,545)	(\$15,648)	(\$16,787,799)	(\$149,899)

The notes to the basic financial statements are an integral part of this statement.

**Southern State Community College**  
**Highland County**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Years Ended June 30, 2013 and 2012*

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**Note 1 - Summary of Significant Accounting Policies**

**Reporting Entity**

Southern State Community College (the College) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio and is considered to be a component unit of the primary reporting unit of the State of Ohio. The financial statements present the financial position and results of operations of the College along with the Southern State Community College Foundation (the Foundation), as a component unit of the College.

The College was chartered on February 21, 1975 as the Southern State General and Technical College. On October 21, 1977, the name of the College was officially changed to Southern State Community College.

The College operates under the direction of a nine member Board of Trustees who are appointed by the Governor with the advice and consent of the Ohio Senate. A President is appointed by the Board of Trustees to oversee day-to-day operations of the College. An appointed treasurer is the custodian of funds and is responsible for the fiscal control of the resources of the College.

The College was organized principally to offer educational programs beyond high school, normally not exceeding two years in duration, and leading to the award of an associate degree. The College offers programs in the liberal arts and sciences, technical training, and adult and continuing education, as outlined in ORC Section 3358.01.

**Basis of Presentation**

The financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB), including Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*, and Statement No. 35, *Basic Financial Statements and Management's Discussion and Analysis of Public Colleges and Universities*, issued in June and November 1999, respectively. The College reports as a special purpose government engaged solely in "business-type activities" under GASB Statement No. 34.

**Basis of Accounting**

The financial statements of the College have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when obligations have been incurred. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by providers have been met.

**Cash and Cash Equivalents**

The College's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents include the College's investment in the STAR Ohio and STAR Plus funds and money market funds, which amounted to \$13,766,327 and \$15,250,238 at June 30, 2013 and 2012, respectively.

**Investments**

The College does not have a formal investment policy but consults the Ohio Revised Code for guidance with respect to allowable investments. The Foundation does have a formal policy, and the purchase of specific investment instruments is at the discretion of the Treasurer within these policy guidelines. As of June 30, 2013 and 2012, investments held by the College and Foundation were valued at \$2,476,638 and \$2,873,397, respectively. In accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, investments are reported at fair value.

**Southern State Community College**  
**Highland County**  
*Notes to the Basic Financial Statements*  
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**Note 1 - Summary of Significant Accounting Policies (Continued)**

**Accounts and Pledges Receivables**

At June 30, 2013 and 2012, accounts receivable consist primarily of student tuition and fees, third party, and intergovernmental grants and contracts. Student and third party accounts receivable are reported net of an allowance for doubtful accounts of \$1,568,360 and \$1,784,242 at June 30, 2013 and 2012, respectively, whereas other receivables are reported at net, based on separate allowances for doubtful accounts estimated by management.

Pledges receivable are unconditional promises to give and are recognized at the present value of future cash flows. No allowance for uncollectible promises to give is considered necessary.

**Inventory**

Inventories consist principally of books and supplies of the bookstore and central stores inventory. Inventories, which are stated at the lower of cost or market, are determined on the first-in-first-out (FIFO) basis.

**Restricted Assets**

Restricted assets represent assets whose use is restricted by external parties or by law through constitutional or enabling legislation.

**Capital Assets**

Capital assets with a unit cost of over \$5,000, and all library books, are recorded at cost at the date of acquisition, or, if donated, at fair market value at the date of donation. Depreciation is computed using the straight-line method over the estimated useful life of the asset and is not allocated to the functional expenditure categories. Expenditures for construction in progress are capitalized as incurred. Interest expense related to construction is capitalized net of interest income earned on resources set aside for this purpose. Routine maintenance and repairs are charged to expenses as incurred. Certain assets purchased through capital leases have been capitalized and included as part of equipment in the accompanying financial statements.

**Deferred Inflows of Resources**

Deferred inflows of resources is comprised primarily of receipts relating to tuition and student fees in advance of the services to be provided and grant funds not earned as of June 30, 2013 and 2012.

**Operating Revenues**

All revenues from programmatic sources are considered to be operating revenues. Included in non-operating revenues are certain federal grants and contracts, state appropriations, investment income, and gifts. Gifts (pledges) that are received on an installment basis are recorded at net present value.

**Scholarships and Allowances and Student Aid**

Financial aid to students is reported in the financial statements under the alternative method as prescribed by the National Association of College and University Business Officers (NACUBO). Certain aid such as loans, funds provided to students as awarded by third parties, and Federal Direct Lending is accounted for as a third party payment (credited to the student's account as if the student made the payment). All other aid is reflected in the financial statements as operating expenses, or scholarship allowances, which reduce revenues. The amount reported as operating expense represents the portion of aid provided to the student in the form of cash. Scholarship allowances represent the portion of aid provided to the student in the form of reduced tuition.

**Pensions**

A pension cost provision is recorded when the related payroll is accrued and the obligation is incurred.

**Management Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the use of management estimates, primarily related to collectibility of receivables and compensated absences. Actual results could differ from those estimates.

**Southern State Community College  
Highland County**  
*Notes to the Basic Financial Statements  
For the Fiscal Years Ended June 30, 2013 and 2012*

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**Note 1 - Summary of Significant Accounting Policies (Continued)**

**Federal Financial Assistance Programs**

The College participates in federally funded Pell Grants, SEOG Grants, and Federal Direct Lending programs. Federal programs are audited in accordance with the Single Audit Act Amendments of 1996, the U.S. Office of Management and Budget Revised Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*, and the Compliance Supplement. During fiscal years 2013 and 2012, the College distributed \$9,238,797 and \$7,936,242, respectively, for direct lending through the U.S. Department of Education, which is not included as revenues and expenditures on the accompanying financial statements.

**Net Position**

Net position is classified according to external donor restrictions or availability of assets for satisfaction of College obligations. Capital assets, net of accumulated depreciation, reduced by related debt represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets. Nonexpendable restricted net position represents gifts that have been received for endowment purposes, the corpus of which cannot be expended. Expendable restricted net position represents funds that have been gifted for specific purposes. Unrestricted net position includes resources which can be used at the College's discretion.

Of the College's \$6,527,900 and \$4,097,493 in restricted net position at June 30, 2013 and 2012, respectively, none is restricted by enabling legislation.

**Reclassifications**

Certain reclassifications of the 2012 amounts have been made to conform with the 2013 presentation.

**Note 2 - Cash, Cash Equivalents and Investments**

Statement No. 3 of the Government Accounting Standards Board requires governmental entities to categorize deposits and investments to give an indication of the level of risk assumed by the entity at year-end. These categories of risk follow:

	Cash	Investments
Category 1	Deposits that are either insured or collateralized with securities held by the College or by its agent in the College's name.	Investments that are insured or registered, or securities held by the College or by its agent in the College's name.
Category 2	Deposits collateralized with securities held by the pledging financial institution's trust department or agent in the College's name.	Investments that are uninsured and registered, with securities held by the counterparty's trust department or agent in the College's name.
Category 3	Deposits that are uncollateralized (including any bank balance that is collateralized with securities held by the pledging financial institution, or by its trust department or agent, but not in the College's name).	Investments that are uninsured and unregistered, with securities held by the counterparty's trust department or agent but not held in the College's name.
Not Categorized		Investments in mutual funds, money markets and investment management funds are not categorized because they are not evidenced by securities that exist in physical or book entry form.

**Southern State Community College**  
**Highland County**  
*Notes to the Basic Financial Statements*  
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**Note 2 - Cash, Cash Equivalents and Investments (Continued)**

***Primary Government - College***

At June 30, 2013, the carrying amount of the College's cash deposits was \$4,117,778 and the bank balance was \$4,268,316. At June 30, 2013, \$504,826 of the bank balance was insured by the FDIC (Category 1); the remaining bank balances were Category 3.

The College held \$13,568,420 in STAR Ohio/STAR Plus investments, which are external investment pools and are considered cash equivalents under GASB Statement No. 9. Oversight of the pools is through the Treasurer of State. The fair values of the College's position in the pool are the same as the value of its pool shares. Such investments are not required to be categorized in accordance with Governmental Accounting Standards Board Statement No. 3. All other investments are Category 1. The following summarizes the market value of the College's investments:

Description	Value	Less than One Year
June 30, 2013		
STAR Ohio	\$6,056,281	\$6,056,281
STAR Plus	7,512,139	7,512,139
US Treasury Obligations	694,355	694,355
Total Investments	\$14,262,775	\$14,262,775

At June 30, 2012, the carrying amount of the College's cash deposits was \$4,272,895 and the bank balance was \$4,518,239. At June 30, 2012, \$250,000 of the bank balance was insured by the FDIC (Category 1); the remaining bank balances were Category 3.

The College held \$15,105,743 in STAR Ohio investments, which is an external investment pool and is considered a cash equivalent under GASB Statement No. 9. Oversight of the pool is through the Treasurer of State. The fair values of the College's position in the pool are the same as the value of its pool shares. Such investments are not required to be categorized in accordance with Governmental Accounting Standards Board Statement No. 3. All other investments are Category 1. The following summarizes the market value of the College's investments:

Description	Value	Less than One Year
June 30, 2012		
STAR Ohio	\$15,105,743	\$15,105,743
US Treasury Obligations	1,180,137	1,180,137
Total Investments	\$16,285,880	\$16,285,880

***Component Unit – Foundation***

At June 30, 2013, the carrying amount of the Foundation's cash deposits was \$0 and the bank balance was \$0.

At June 30, 2012, the carrying amount of the Foundation's cash deposits was \$0 and the bank balance was \$0.

**Southern State Community College  
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*Notes to the Basic Financial Statements  
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**Note 2 - Cash, Cash Equivalents and Investments (Continued)**

Description	Market Value	Investment Maturities (in years)		
		Less than 1	1-5	6-10
June 30, 2013:				
STAR Ohio	\$83,122	\$83,122	\$0	\$0
Money market funds	114,785	114,785	0	0
Alternative Strategies	109,192	109,192	0	0
Other Bonds	640,170	365,774	274,396	0
Pimco Bond Funds	36,435	36,435	0	0
Common Stock	146,598	146,598	0	0
Equity Funds	849,888	849,888	0	0
Total Cash Equivalents & Investments	<u>\$1,980,190</u>	<u>\$1,705,794</u>	<u>\$274,396</u>	<u>\$0</u>

Description	Market Value	Investment Maturities (in years)		
		Less than 1	1-5	6-10
June 30, 2012:				
Money market funds	\$144,495	\$144,495	\$0	\$0
Alternative Strategies	42,881	42,881	0	0
Other Bonds	703,418	410,017	281,494	11,907
Pimco Bond Funds	38,817	38,817	0	0
Common Stock	138,634	138,634	0	0
Equity Funds	769,510	769,510	0	0
Total Cash Equivalents & Investments	<u>\$1,837,755</u>	<u>\$1,544,354</u>	<u>\$281,494</u>	<u>\$11,907</u>

**Interest rate risk** – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

**Primary Government** - The College does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Component Unit** - As a means of limiting its exposure to fair value losses arising from rising interest rates, the Foundation's investment policy provides for management of the portfolio to minimize principal fluctuations with a long-term investment mix and with an initial target allocation of 40 percent of its assets to be invested in fixed income investments. Cash equivalents should represent maturities of one year or less at the time of purchase. Also, weighted average portfolio maturity may not exceed 10 years.

**Credit Risk** – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

**Primary Government** - The College has no investment policy that limits its investment choices. As of the fiscal years ended June 30, 2013 and 2012, the College's investments in STAR Ohio and US Treasury Obligations were rated AAAM by Standard & Poor's. STAR Plus was rated AAA by Standard & Poor's.

**Southern State Community College  
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*Notes to the Basic Financial Statements  
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**Note 2 - Cash, Cash Equivalents and Investments (Continued)**

Component Unit - The Foundation's investment policy limits investments to the following categories: Cash Equivalents, Fixed Income Assets, Equities Assets, and Mutual Funds. Fixed income assets are subject to several limitations including only corporate debt issues that meet or exceed a credit rating of "A" from S&P or "A2" or higher from Moody's. Preferred stocks should be rated "A" or better by Moody's or S&P at the time of purchase. Equities holdings should represent companies meeting a minimum capitalization requirement of two hundred and fifty million with high market liquidity. Standard & Poor's rated STAR Ohio AAAM, STAR Plus AAA, Goldman Sachs Financial Square Prime Obligations money market funds AAAM, and Fifth Third Banksafe Trust money market funds A-2. All other investments are unrated.

Concentration of credit risk – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

Primary Government - The College places no limit on the amount the College may invest in any one issuer. More than 5% of the College's investments are in STAR Ohio, STAR Plus, or US Treasury Obligations. These investments were 42%, 53%, and 5%, respectively, as of June 30, 2013 and 93%, 0%, and 7%, respectively, of the College's total investments as of June 30, 2012.

Component Unit - The Foundation's investment policy calls for initial targets of asset categories along with acceptable ranges in order to balance the risks as follows:

<u>Asset Category</u>	<u>Initial Target Allocation</u>	<u>Acceptable Range</u>
Cash	10%	1-10%
Fixed Income	40%	30-70%
Stocks	50%	30-70%

For the fiscal year ended June 30, 2013, more than 5 percent of the Foundation's investments are money market funds, common stock, equity funds, alternative strategies, and other bonds. These investments represent 6%, 7%, 43%, 5%, and 32% of the Foundation's total investments, respectively. For the fiscal year ended June 30, 2012, more than 5 percent of the Foundation's investments are in money market funds, common stock, equity funds, and other bonds. These investments represent 8%, 8%, 42%, and 38% of the Foundation's total investments, respectively.

Custodial credit risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. For deposits, custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it.

Primary Government - Deposits. The College does not have a policy for custodial credit risk. As of June 30, 2013, \$504,826 was insured by FDIC. The remaining balance of \$3,763,490 was collateralized with securities held by the pledging institutions but not in the College's name. As of June 30, 2012, \$250,000 was insured by FDIC. The remaining balance of \$4,268,239 was collateralized with securities held by the pledging institution but not in the College's name.

Component Unit - The Foundation's endowment investment policy provides that the investments will be made for the sole interest and exclusive purpose of providing benefits to the investment committee. All investments are held in the name of the Foundation.

**Southern State Community College  
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*Notes to the Basic Financial Statements  
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**Note 3 – Accounts Receivable**

Accounts receivable at June 30, 2013 was comprised of the following:

	Gross Receivables	Allowance For Doubtful Accounts	Net Receivables
Current Receivables:			
Students	\$2,436,827	(\$1,355,842)	\$1,080,985
Intergovernmental	166,902	0	166,902
Third Party	1,873,983	(212,518)	1,661,465
Other	82,738	(82,061)	677
Total Current Receivables	<u>\$4,560,450</u>	<u>(\$1,650,421)</u>	<u>\$2,910,029</u>

**Note 4 - Capital Assets**

Capital asset activity for the years ended June 30, 2013 and 2012 were as follows:

June 30, 2013	Beginning	Additions	Deductions	Ending
Land	\$4,017,468	\$0	\$0	\$4,017,468
Non-depreciable artwork	51,900	0	0	51,900
Construction in progress	0	490,985	0	490,985
Total cost of nondepreciable capital assets	4,069,368	490,985	0	4,560,353
Building and Improvements	29,193,682	530,254	0	29,723,936
Equipment	2,401,296	189,514	0	2,590,810
Library books	514,389	12,870	0	527,259
Vehicles	352,571	0	0	352,571
Total cost of depreciable capital assets	32,461,938	732,638	0	33,194,576
Total cost of capital assets	36,531,306	1,223,623	0	37,754,929
Less accumulated depreciation				
Buildings and Improvements	(11,233,144)	(784,510)	0	(12,017,654)
Equipment	(1,909,823)	(135,774)	0	(2,045,597)
Library books	(457,285)	(15,911)	0	(473,196)
Vehicles	(270,826)	(24,213)	0	(295,039)
Total accumulated depreciation	(13,871,078)	(960,408)	0	(14,831,486)
Net capital assets	<u>\$22,660,228</u>	<u>\$263,215</u>	<u>\$0</u>	<u>\$22,923,443</u>



**Southern State Community College  
Highland County**  
*Notes to the Basic Financial Statements  
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**Note 4 - Capital Assets (Continued)**

June 30, 2012	Beginning	Additions	Deductions	Ending
Land	\$767,441	\$3,250,027	\$0	\$4,017,468
Non-depreciable artwork	51,900	0	0	51,900
Total cost of nondepreciable capital assets	819,341	3,250,027	0	4,069,368
Building and Improvements	29,193,682	0	0	29,193,682
Equipment	2,083,553	317,743	0	2,401,296
Library books	498,945	15,444	0	514,389
Vehicles	352,571	0	0	352,571
Total cost of depreciable capital assets	32,128,751	333,187	0	32,461,938
Total cost of capital assets	32,948,092	3,583,214	0	36,531,306
Less accumulated depreciation				
Buildings and Improvements	(10,461,890)	(771,254)	0	(11,233,144)
Equipment	(1,781,628)	(128,195)	0	(1,909,823)
Library books	(441,068)	(16,217)	0	(457,285)
Vehicles	(242,679)	(28,147)	0	(270,826)
Total accumulated depreciation	(12,927,265)	(943,813)	0	(13,871,078)
Net capital assets	\$20,020,827	\$2,639,401	\$0	\$22,660,228

The following estimated useful lives are used to compute depreciation:

Buildings and Improvements	20 - 40 years
Library Books	7 years
Equipment and Vehicles	5 - 15 years

**Note 5 - State Support**

The College is a state-assisted institution of higher education and receives a student-based subsidy from the State of Ohio, as determined annually based upon a formula devised by the Ohio Board of Regents.

In addition to the student subsidies, the State of Ohio provides the funding for the construction of major plant facilities on the College's campus. The funding is obtained from the issuance of revenue bonds by the Ohio Public Facilities Commission (OPFC), which in turn causes the construction and subsequent lease of the facility by the Ohio Board of Regents. Upon completion of a facility, the Board of Regents turns over control to the College, which capitalizes the cost thereof. Neither the obligation for the revenue bonds issued by the Ohio Public Facilities Commission nor the annual debt service charges for principal and interest on the bonds are reflected in the College's financial statements. These are currently being funded through appropriations to the Board of Regents by the General Assembly.

**Southern State Community College**  
**Highland County**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Years Ended June 30, 2013 and 2012*

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**Note 5 - State Support (Continued)**

The facilities are not pledged as collateral for the revenue bonds. Instead, the bonds are supported by a pledge of monies in the Higher Education Bond Service Fund established in the custody of the Treasurer of State. If sufficient monies are not available from this fund, a pledge exists to assess a special student fee uniformly applicable to students in state assisted institutions of higher education throughout the State. As a result of the above-described financial assistance provided by the State of Ohio to the College, outstanding debt issued by the Ohio Public Facilities Commission is not included on the College's statement of net position.

**Note 6 - Capital Leases**

The College is obligated under certain leases accounted for as capital leases. The leased assets have a carrying value of approximately \$279,745. The related lease obligations are accounted for in the plant fund. The following is a schedule of future minimum lease payments under capital leases, together with the net present value of the minimum lease payments as of June 30, 2013:

<u>Years Ended June 30,</u>	<u>Amount</u>
2014	\$84,548
2015	78,132
2016	41,615
2017	<u>4,788</u>
Total minimum lease payments	209,083
Less: Amount representing interest	<u>(29,317)</u>
Present value of minimum lease payments	<u>\$179,766</u>

**Note 7 - Retirement Plans**

**Public Employees Retirement System (OPERS)**

The College's faculty is covered by the State Teachers Retirement Systems of Ohio (STRS). Substantially all other employees are covered by the Ohio Public Employees Retirement System (OPERS). This retirement program is a statewide cost-sharing multiple employer defined benefit pension plan. OPERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute. OPERS issues separate, publicly-available financial reports that include financial statements and required supplementary information. That report may be obtained by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642 or calling (614) 222-5601 or (800) 222-7377.

The Revised Code of Ohio (ORC) provides OPERS statutory authority for employee and employer contributions. The required contribution rates for plan members and employers at June 30, 2013 were 10% and 14% of covered payroll, respectively. Contributions made by the College, which represent 100% of the required contributions, for the years ended June 30, 2013, 2012, and 2011, were \$442,785, \$641,175, and \$602,269, respectively.

**State Teachers Retirement System (STRS)**

The College's faculty is covered under the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad Street, Columbus, Ohio 43215-3771 or calling (888) 227-7877.

**Southern State Community College  
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**Note 7 - Retirement Plans (Continued)**

**State Teachers Retirement System (STRS) (continued)**

Effective July 1, 2001, two new plan options were offered to selected members. New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's beneficiary is entitled to receive the member's account balance.

Effective July 1, 2003, the member contribution rate was increased to the statutory maximum of 10%. The College was required to contribute 14%. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. The College's required contributions for pension obligations for the fiscal years ended June 30, 2013, 2012, and 2011, were \$865,143, \$873,490, and \$881,271, respectively.

**Alternative Retirement Plan (ARP)**

Ohio Amended Substitute House Bill 586 (Ohio Revised Code 3305.2) became effective March 31, 1998, authorizing an alternative retirement system for academic and administrative college employees of public institutions of higher education, who are currently covered by the Ohio Public Employees Retirement System (OPERS) or State Teachers Retirement System (STRS). The College Board of Trustees adopted such plan effective March 31, 1999. This plan is a defined contribution plan under IRS Section 401(a).

Eligible employees (those who are full-time and salaried) have 120 days from their date of hire to make an irrevocable election to participate in the alternate retirement plan. Under this plan, employees who would have otherwise been required to be in OPERS or STRS and who elect to participate in the alternate retirement program must contribute the employee's share of retirement contributions (10% OPERS, 10% STRS) to one of eight private providers approved by the State Department of Insurance. The legislation mandates that the employer must contribute the first 3.5% of the 14% employer contribution to the State Teachers Retirement System (STRS) with the remaining balance being sent to the ARP vendor selected by the employee. The College's required contribution rate for OPERS is 14%. This entire balance is to be paid to the member's ARP account. Vesting of all contributions made by the College occurs after five (5) years of service. For the year ended June 30, 2013, the College had three employees participate in the ARP. These employees were eligible to participate in STRS. The total employer contributions to the alternative retirement plan for the year ended June 30, 2013 were \$45,916.

**Southern State Community College**  
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*Notes to the Basic Financial Statements*  
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**Note 8 - Other Postemployment Benefits**

**Public Employees Retirement System (OPERS)**

OPERS administers three separate pension plans: the Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an other postemployment benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing OPERS, Attention: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

The Ohio Revised Code provides statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2012, state employers contributed at a rate of 14% of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.0% of covered payroll for state employer units. Active members do not make contributions to the OPEB Plan.

OPERS' Post Employment Health Care Plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post employment health care benefits. For 2012, the employer contribution allocated to the health care plan was 4.0% for the Traditional Plan and 6.05% for the Combined Plan of covered payroll. Effective January 1, 2013, the portion of employer contributions allocated to healthcare was lowered to 1% for both plans as recommended by the OPERS Actuary. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The College's actual contributions for 2013, 2012, and 2011 which were used to fund OPEB were \$177,102, \$228,991, and \$215,096, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

**Southern State Community College**  
**Highland County**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Years Ended June 30, 2013 and 2012*

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**Note 8 - Other Postemployment Benefits (Continued)**

**State Teachers Retirement System (STRS)**

STRS Ohio administers a pension plan that is comprised of: a defined benefit plan; a self-directed defined contribution plan and a combined plan which is a hybrid of the defined benefit and defined contribution plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the defined benefit or combined plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums.

Pursuant to 3307 of the Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent *Comprehensive Annual Financial Report* by visiting [www.strsoh.org](http://www.strsoh.org) or by requesting a copy by calling toll-free 1-888-227-7877.

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14% employer contribution rate, 1% of covered payroll was allocated to post-employment health care for the years ended June 30, 2013, 2012, and 2011. The 14% employer contribution rate is the maximum rate established under Ohio law. For the fiscal years ended June 30, 2013, 2012, and 2011, the STRS Board allocated employer contributions equal to 1 percent of covered payroll to the Health Care Reserve Fund. For the College, these amounts equaled \$66,549, \$62,392, and \$62,948, respectively.

**Note 9 - Compensated Absences**

College faculty and support staff accrue vacation benefits; however, vacation carryover balances are limited to a maximum of 60 days. For all classes of employees, any earned but unused vacation benefit is payable upon termination. Sick leave may be accrued without limit. However, earned but unused sick leave benefits are payable only upon retirement from the College. The amount of sick leave benefit payable at retirement is one fourth of the value of the accrued but unused sick leave up to a maximum of 43 days.

The College accrues sick leave liability for those employees who are currently eligible to receive termination payments as well as other employees who are expected to become eligible to receive such payments. This liability is calculated using the "vesting method" which is set forth in Appendix C, Example 5 of GASB Statement No. 16, *Accounting for Compensated Absences*. Under the vesting method, the College calculates the probability factor that employees will meet retention and eligibility requirements.

The liability for the cost of vacation and sick leave benefits was approximately \$876,258 and \$1,169,850 as of June 30, 2013 and 2012, respectively.

**Note 10 - Bonds Payable**

During fiscal year ended June 30, 2004, the College issued General Receipts Bonds, Series 2003. During fiscal year ended June 30, 2008, the College issued General Receipts Bonds, Series 2008. During fiscal year ended June 30, 2012, the College issued General Receipts Bonds, Series 2011 and Series 2012. The following summarizes bonds payable as of June 30, 2013:

**Southern State Community College  
Highland County**  
*Notes to the Basic Financial Statements  
For the Fiscal Years Ended June 30, 2013 and 2012*

**Note 10 - Bonds Payable (Continued)**

Bonds	Interest Ranging From	Due Serially Through	Balance 6/30/12	Additions	Deletions	Balance 6/30/13	Current Portion
Series 2003	1.65-5.0%	2023	\$255,000	\$0	(\$125,000)	\$130,000	\$130,000
Series 2008	3.5-5.05%	2025	2,505,000	0	(100,000)	2,405,000	100,000
Series 2011	2.0-4.0%	2031	9,995,000	0	0	9,995,000	0
Series 2012	2.0-3.6%	2031	6,215,000	0	(35,000)	6,180,000	160,000
<b>Total</b>			<b>\$18,970,000</b>	<b>\$0</b>	<b>(\$260,000)</b>	<b>\$18,710,000</b>	<b>\$390,000</b>

Principal and interest amounts due within each of the next five years and thereafter on obligations outstanding at June 30, 2013, are as follows:

Year Ended June 30,	Series 2003		Series 2008		Series 2011		Series 2012	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2014	\$130,000	\$2,925	\$100,000	\$113,073	\$0	\$309,633	\$160,000	\$161,523
2015	0	0	105,000	108,823	440,000	309,633	360,000	156,323
2016	0	0	115,000	104,360	450,000	300,833	370,000	149,023
2017	0	0	120,000	99,185	460,000	291,833	375,000	141,573
2018	0	0	125,000	93,785	470,000	282,633	380,000	134,023
2019-2023	0	0	720,000	378,400	2,515,000	1,240,763	2,040,000	539,696
2024-2028	0	0	910,000	191,963	2,925,000	839,898	1,295,000	313,276
2029-2031	0	0	210,000	10,500	2,735,000	274,035	1,200,000	86,799
<b>Total</b>	<b>\$130,000</b>	<b>\$2,925</b>	<b>\$2,405,000</b>	<b>\$1,100,089</b>	<b>\$9,995,000</b>	<b>\$3,849,261</b>	<b>\$6,180,000</b>	<b>\$1,682,235</b>

In 2012, the College issued Series 2012 bonds, a portion of which was used to advance refund \$1,690,000 of the Series 2003 bonds, resulting in an economic gain of \$224,905. The refunded bonds portion of this bond issuance was placed in an escrow account to repay the bonds when callable on December 1, 2013. As a result, this portion of the Series 2003 bonds is considered defeased. As such, the assets and related liability for these bonds are not included in the College's financial statements. As of June 30, 2013, the outstanding amount of the refunded bonds was \$1,690,000.

Mandatory Redemption. The Series 2008 bonds are subject to mandatory sinking fund redemption on December 1 of the following years:

	Series 2008
2019	\$140,000
2020	145,000
2021	150,000
2022	155,000
2023	165,000
2024	175,000
2025	180,000
2026	190,000
2027	200,000
2028	210,000
	<b>\$1,710,000</b>

**Southern State Community College**  
**Highland County**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Years Ended June 30, 2013 and 2012*

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**Note 10 - Bonds Payable (Continued)**

In connection with the General Receipts Bonds, the College has pledged future general revenues of the main campus, net of certain specified receipts such as state appropriations and taxes, to repay these bonds. The bonds are payable, through their final maturities, from net revenues applicable to the main campus. Annual principal and interest payments on the bonds are expected to require less than 1.4 percent of net revenues. Total principal and interest remaining to be paid on these bonds is \$25,344,510. Interest paid for the current year and total general revenues were \$574,203 and \$11,597,274, respectively.

**Note 11 - Risk Management**

The College is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters, for which the College carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

**Note 12 - Changes in Accounting Principles**

For the year ended June 30, 2013, the College implemented Governmental Accounting Standard Board (GASB) Statement No. 60, "Accounting and Financial Reporting for Service Concession Arrangements", Statement No. 61, "The Financial Reporting Entity: Omnibus – an amendment of GASB Statements No. 14 and No. 34", Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements", and Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position".

GASB Statement No. 60 provides guidance on accounting and reporting for service concession arrangements (SCAs). This statement had no impact on the College's financial statements.

GASB Statement No. 61 provides guidance on information presented about the financial reporting entity and its component units. It also amends the criteria for blending in certain circumstances. This statement had no impact on the College's financial statements.

GASB Statement No. 62 incorporated into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the American Institute of Certified Public Accountants' (AICPA) Committee on Accounting Procedure issued on or before November 30, 1989 which does not conflict with or contradict GASB pronouncements. This statement had no impact on the College's financial statements.

GASB Statement No. 63 provides guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in a statement of financial position and related disclosures. GASB 63 standardizes the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's net position. This change was incorporated in the College's 2013 financial statements; however, there was no effect on beginning net position.

**Southern State Community College**  
**Highland County**  
*Schedule of Federal Awards Expenditures*  
*For the Fiscal Year Ended June 30, 2013*

Federal Grantor/Pass Through Grantor/Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
<b><u>United States Department of Education</u></b>			
<i>Direct from the Federal Agency</i>			
Student Financial Aid Cluster:			
Federal Supplemental Educational Opportunity Grants	N	84.007	\$204,880
Federal Direct Student Loans	N	84.268	9,238,797
Federal Work-Study Program	N	84.033	139,156
Federal Pell Grant Program	N	84.063	<u>7,280,767</u>
Total Student Financial Aid Cluster			16,863,600
<i>Passed through the Ohio Department of Education</i>			
Career and Technical Education - Basic Grants to States	N/A	84.048	<u>75,905</u>
<b>Total United States Department of Education</b>			<b>16,939,505</b>
<b><u>United States Department of Agriculture</u></b>			
<i>Passed through the Ohio Department of Agriculture</i>			
Child and Adult Care Food Program	135426-CCMN	10.558	18,856
Child and Adult Care Food Program	135426-LUCN	10.558	<u>1,304</u>
Total Child and Adult Care Food Program			<u>20,160</u>
<i>Direct from the Federal Agency</i>			
Rural Business Enterprise Grant	N	10.769	<u>51,516</u>
<b>Total United States Department of Agriculture</b>			<b><u>71,676</u></b>
<b>Total Federal Financial Assistance</b>			<b><u><u>\$17,011,181</u></u></b>

N/A - pass through entity number not available.

N - direct award.

The notes to the schedule of federal awards expenditures are an integral part of this statement.



**Southern State Community College**  
**Highland County**  
*Notes to the Schedule of Federal Awards Expenditures*  
*For the Fiscal Year Ended June 30, 2013*

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**Note 1 – Basis of Presentation**

The accompanying schedule of federal awards expenditures is a summary of the activity of the College's federal award programs. The schedule has been prepared on the cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

**Note 2 – Federal Direct Student Loans**

The College participates in the Federal Direct Student Loan Program. The dollar amounts listed in the schedule of federal awards expenditures represents new loans advanced during the fiscal year ended June 30, 2013. The College is a direct lender for these loan funds; however, they are not responsible for collecting these loans in future periods.

**Note 3 – Child Care Food Subsidy**

Non-monetary assistance is reported in the schedule of federal awards expenditures at the fair market value of the commodities received and disbursed. Monies are commingled with state grants. It is assumed that federal monies are expended first. At June 30, 2013, the College had no significant commodities in inventory.

**Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards***

Independent Auditor's Report

Board of Trustees  
Southern State Community College  
100 Hobart Drive  
Hillsboro, Ohio 45133

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and the discretely presented component unit of Southern State Community College, Highland County, (the College) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated October 9, 2013, wherein we noted the College adopted the provisions of Governmental Accounting Standards Board Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Natalie Millhuff-Stang, CPA  
President/Owner  
Millhuff-Stang, CPA, Inc.

October 9, 2013

**Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance  
Required by OMB Circular A-133**

Independent Auditor's Report

Board of Trustees  
Southern State Community College  
100 Hobart Drive  
Hillsboro, Ohio 45133

**Report on Compliance for Each Major Federal Program**

We have audited Southern State Community College's, Highland County, (the College) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on the College's major federal program for the year ended June 30, 2013. The College's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for the College's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the College's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the College's compliance.

**Opinion on Each Major Federal Program**

In our opinion, the College complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2013.

### **Report on Internal Control Over Compliance**

Management of the College is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the College's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the College's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.



Natalie Millhuff-Stang, CPA  
President/Owner  
Millhuff-Stang, CPA, Inc.

October 9, 2013

**Southern State Community College  
Highland County**  
*Schedule of Findings and Questioned Costs  
OMB Circular A-133 Section .505  
For the Fiscal Year Ended June 30, 2013*

**Section I – Summary of Auditor’s Results**

<i>Financial Statements</i>	
Type of financial statement opinion:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified that are not considered to be material weaknesses?	None reported
Noncompliance material to financial statements noted?	No
<i>Federal Awards</i>	
Internal control over major program(s):	
Material weakness(es) identified?	No
Significant deficiency(ies) identified that are not considered to be material weaknesses?	None reported
Type of auditor’s report issued on compliance for major programs:	Unmodified
Any auditing findings disclosed that are required to be reported in accordance with section 510(a) of OMB Circular A-133?	No
Identification of major program(s):	Student Financial Aid Cluster: Federal Supplemental Educational Opportunity Grants (CFDA 84.007), Federal Work-Study Program (CFDA 84.033), Federal Pell Grant Program (CFDA 84.063), Federal Direct Student Loans (CFDA (84.268)
Dollar threshold used to distinguish between type A and type B programs:	\$510,335
Auditee qualified as low-risk auditee?	Yes

**Section II – Financial Statement Findings**

None

**Section III – Federal Award Findings and Questioned Costs**

None



# Dave Yost • Auditor of State

**SOUTHERN STATE COMMUNITY COLLEGE**

**HIGHLAND COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
NOVEMBER 12, 2013**