# WASHINGTON TOWNSHIP MONTGOMERY COUNTY Regular Audit For the Year Ended December 31, 2012

**Perry and Associates**Certified Public Accountants, A.C.



Board of Trustees Washington Township 8200 McEwen Road Dayton, Ohio 45458

We have reviewed the *Independent Auditor's Report* of Washington Township, Montgomery County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2012 through December 31, 2012. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Washington Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

June 21, 2013



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### Perry & Associates

### Certified Public Accountants, A.C.

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### INDEPENDENT AUDITOR'S REPORT

May 22, 2013

Washington Township, Montgomery County 8200 McEwen Road Dayton, Ohio 45458

To the Board of Trustees:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of **Washington Township**, Montgomery County, Ohio (the Township), as of and for the year ended December 31, 2012 and the related notes to the financial statements, which collectively comprise the Township's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the modified cash accounting basis Note 2 describes. This responsibility includes determining that the modified cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Washington Township, Montgomery County, Ohio, as of December 31, 2012, and the respective changes in modified cash financial position and the respective budgetary comparison for the General, Road and Bridge, Police and Fire Funds, thereof for the year then ended in accordance with the accounting basis described in Note 2.

Washington Township Montgomery County Independent Auditor's Report Page 2

### Accounting Basis

We draw attention to Note 2 of the financial statements, which describes the accounting basis, which differs from generally accepted accounting principles. We did not modify our opinion regarding this matter.

### **Emphasis of Matter**

As described in Note 2, the Township adopted the provisions of Governmental Accounting Standards Board Statement No. 63, *Financial Reporting of Deferred Outflows of Resources*, *Deferred Inflows of Resources*, and *Net Position*. We did not modify our opinion regarding this matter.

### **Other Matters**

Supplemental and Other Information

We audited to opine on the Township's financial statements that collectively comprise its basic financial statements. *Management's Discussion & Analysis* includes tables of net position, changes in net position and governmental activities. These tables provide additional analysis and are not a required part of the basic financial statements.

These tables are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, these tables are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion & Analysis, and we express no opinion or any other assurance on it.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 22, 2013, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Respectfully Submitted,

**Perry and Associates** 

Certified Public Accountants, A.C.

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This discussion and analysis of Washington Township's financial performance provides an overall review of the Township's financial activities for the year ended December 31, 2012, within the limitations of the Township's modified cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

### **Highlights**

Key highlights for 2012 are as follows:

Net position of Township activities increased \$2,709,768 from the prior year. The two funds most affected by the increase in net position were the General Fund and the Road and Bridge Fund. The General Fund increased its net position by \$820,639. Even though overall revenues decreased from the prior year by \$1,041,987, estate tax revenue received was \$1,036,624 over the 2012 budgeted amount. The General Fund decreased expenses from the prior year by \$316,100. These decreases involved lower personnel costs through attrition and decreases in operating expense through the following actions: 1) moved all expenses related to the Visual Improvement Program to the Road and Bridge Fund, 2) decreased payments to Montgomery County for the Satellite Building Office by fifty percent, 3) reduced the Townships annual contributions to the Hithergreen Senior Center, Historical Society, Americana and Diversity Council by twenty five percent, 4) moved all expenses related to fire program memberships to the Fire Fund, 5) negotiated a lower rate for electrical usage and 6) reduced day to day supply usage. The Road & Bridge Fund's \$1,372,542 increase in net position was mainly due to decreases in capital outlay of \$1,545,566. This capital outlay decrease was primarily due to the timing and payment of projects performed in 2012 versus 2011.

The Township's general receipts are primarily property taxes. In 2012 the Township received \$15,194,280 in property and other local taxes. These receipts represent 62.54 percent of the total cash received for Township activities during the year. Compared to 2011, property tax receipts for 2012 decreased by 5.04 percent.

The Recreation Center, the Township's lone business-type activity, showed a \$291,097 gain or a 46 percent increase in net position. This increase was achieved by increasing program and general receipts while decreasing expenses from 2011.

The Township has a contract with GovDeals, Incorporated to dispose of surplus items via internet auctions. The total received in 2012 for auction sales was \$29,670. This is a \$26,740 decrease over the previous year.

In July 2012, the Township entered into an agreement with Med3000 to begin billing the Township a service fee of five percent of net revenue collected. Prior to July 1, 2012, the service fee was six percent of net revenue collected. In 2012, the Township saved \$7,463. It is estimated that this new agreement will save the Township \$12,200 in 2013.

In November 2011 the Township began charging all residents for fingerprinting. This had been provided free to Township residents since the program began in 2003. The total received in 2012 from fingerprinting charges was \$12,212. This is a \$1,488 increase over the previous year.

In March 2012 the Township passed a 5-year 1.85 mill Road & Bridge levy. This levy replaced an expiring 1.70 mill levy.

In December 2012, the Township approved a three percent hotel lodging tax effective March 1, 2013. It is estimated that this new tax will bring in up to \$125,000 a year in additional revenue to the General Fund.

Ohio tax law changes from the 2011 State bi-annual budget have had significant revenue implications for the Township. The State budget eliminated the tangible personal property and public utility deregulation reimbursements that were on track to be gradually eliminated by 2018. The local government fund was cut in half and the estate tax will be eliminated in 2013. By the end of 2018, the cumulative impact of the cuts will reach \$11.6 million.

The Township's tax base for 2012 decreased to \$1,663,875,060, which is a decrease of 3.74 percent over 2011.

### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's modified cash basis of accounting.

### **Report Components**

The statement of net position and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose or fund. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the Township-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

### Reporting the Township as a Whole

The statement of net position and the statement of activities reflect how well the Township financially performed during 2012, within the limitations of modified cash basis accounting. The statement of net position presents the pooled cash and investment balances of the governmental and business-type activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each Township program and business-type activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each Township function or business-type activity draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other nonfinancial factors as well, such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net assets and the statement of activities, we divide the Township into two types of activities:

Governmental activities. Most of the Township's basic services are reported here, including general government, police, fire, and public works. Property taxes and intergovernmental receipts finance most of these activities. Benefits provided through Township activities are not necessarily paid for by the people receiving them.

**Business-type activity.** The Township has one business-type activity, the Recreation Department. Business-type activities are financed by a fee charged to the customers receiving the service and by property taxes.

### **Reporting the Township's Most Significant Funds**

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money, that is restricted as to how it may be used, is being spent for the intended purpose. The funds of the Township are split into three categories: governmental, proprietary and fiduciary.

Governmental Funds - Most of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be used to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) are combined and presented in total in a single column. The Township's major funds are the General Fund, Road & Bridge Fund, Police Fund and Fire Fund. The Fire Fund services residents of the unincorporated Township as well as the City of Centerville. Therefore, both residents pay for the fire levies that support the fire fund. The Road & Bridge Fund and the Police Fund services residents of the unincorporated Township only. Only Township residents pay for the levies that support the Road & Bridge and Police Funds. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

**Proprietary Funds** – When the Township charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the general public, the activity is reported as an enterprise fund. The Township has one enterprise fund, the Recreation Department. Residents of both the unincorporated Township and City of Centerville pay for the recreation levy. When the services are provided to other departments of the Township, the service is reported as an internal service fund. The Township has one internal service fund, vehicle maintenance, to account for maintenance and repair of all Township vehicles.

**Fiduciary Funds** - Fiduciary funds are used to account for resources held for the benefit of parties outside the Township. Fiduciary funds are not reflected on the Township-wide financial statements because the resources of these funds are not available to support the Township's programs. The Township has two fiduciary funds, a cemetery bequest fund for the decoration of four graves in the Centerville Cemetery that is maintained by the Township and an agency fund for a flexible benefit account for Township employees.

### The Township as a Whole

Table 1 provides a summary of the Township's net position for 2012 compared to 2011 on a modified cash basis:

(Table 1) **Net Position** 

Government	tal Activities	Business-Ty	pe Activities	To	otal
2012	2011	2012	2011	2012	2011
\$ 13,793,226	\$ 18,881,850	\$ 920,280	\$ 629,183	\$ 14,713,506	\$ 19,511,033
14,670,135	7,162,840			14,670,135	7,162,840
28,463,361	26,044,690	920,280	629,183	29,383,641	26,673,873
17,829,437	16,278,882	-	-	17,829,437	16,278,882
-	-	920,280	629,183	920,280	629,183
10,633,924	9,765,808			10,633,924	9,765,808
\$ 28,463,361	\$ 26,044,690	\$ 920,280	\$ 629,183	\$ 29,383,641	\$ 26,673,873
	2012 \$ 13,793,226 14,670,135 28,463,361 17,829,437 - 10,633,924	\$ 13,793,226 \$ 18,881,850 14,670,135 7,162,840 28,463,361 26,044,690 17,829,437 16,278,882 10,633,924 9,765,808	2012     2011     2012       \$ 13,793,226     \$ 18,881,850     \$ 920,280       14,670,135     7,162,840     -       28,463,361     26,044,690     920,280       17,829,437     16,278,882     -       -     -     920,280       10,633,924     9,765,808     -	2012     2011     2012     2011       \$ 13,793,226     \$ 18,881,850     \$ 920,280     \$ 629,183       14,670,135     7,162,840     -     -       28,463,361     26,044,690     920,280     629,183       17,829,437     16,278,882     -     -       -     -     920,280     629,183       10,633,924     9,765,808     -     -     -	2012         2011         2012         2011         2012           \$ 13,793,226         \$ 18,881,850         \$ 920,280         \$ 629,183         \$ 14,713,506           14,670,135         7,162,840         -         -         -         14,670,135           28,463,361         26,044,690         920,280         629,183         29,383,641           17,829,437         -         -         920,280         629,183         920,280           10,633,924         9,765,808         -         -         10,633,924

As mentioned previously, net position of Township's activities increased \$2,709,768 or 10 percent during 2012. The primary reasons contributing to the overall increase in cash balances are as follows:

- The General Fund's net position increased \$820,639 due mainly to a reduction in personnel costs through attrition and a reduction in operating costs by reducing contributions to outside organizations, shifting appropriate costs to other funds, negotiating lower utility rates and an overall reduction in supply usage.
- The Road & Bridge Fund's net position increased \$1,372,542 due mainly to a decrease in capital Outlay. The Capital Outlay projects decrease in 2012 versus 2011 was due to the timing of the starting dates of road construction projects which delayed the payment of expenses.

Table 2 reflects the changes in net position on a modified cash basis for 2012 and 2011 for governmental activities, business type activities and total primary government.

## (Table 2) **Changes in Net Position**

	Governmental			Business Type							
	Activ	vities			vities				tal		
	2012		2011	2012		2011		2012		2011	
Receipts:	 										
Program Receipts:											
Charges for Services and Sales	\$ 1,993,693	\$	1,802,874	\$ 1,412,419	\$	1,337,017	\$	3,406,112	\$	3,139,891	
Operating Grants and Contributions	2,442,037		2,690,800	158,494		179,319		2,600,531		2,870,119	
Total Program Receipts	4,435,730		4,493,674	1,570,913		1,516,336		6,006,643		6,010,010	
General Receipts:											
Property and Other Local Taxes	14,199,495		14,942,236	994,785		1,059,008		15,194,280		16,001,244	
Grants and Entitlements Not Restricted											
to Specific Programs	2,007,269		2,948,252	-		-		2,007,269		2,948,252	
Sale of Capital Assets	28,571		47,799	1,100		8,646		29,671		56,445	
Interest	93,363		165,826	-		-		93,363		165,826	
Miscellaneous	169,908		319,464	129,045		131,034		298,953		450,498	
Total General Receipts	 16,498,606	•	18,423,577	1,124,930		1,198,688		17,623,536		19,622,265	
Total Receipts	20,934,336		22,917,251	2,695,843		2,715,024		23,630,179		25,632,275	
Disbursements:											
General Government	1,826,133		2,236,879	_		-		1,826,133		2,236,879	
Police	3,864,464		3,682,274	-		-		3,864,464		3,682,274	
Fire	7,381,388		6,995,014	-		-		7,381,388		6,995,014	
Public Works	2,602,166		3,502,554	-		-		2,602,166		3,502,554	
Health	200,982		200,125	-		-		200,982		200,125	
Conservation Recreation	201,926		206,777	-		-		201,926		206,777	
Capital Outlay	1,863,424		3,222,664	-		-		1,863,424		3,222,664	
Principal Retirement	530,000		525,000	-		-		530,000		525,000	
Interest and Fiscal Charges	45,182		63,981	-		-		45,182		63,981	
Recreation Center	-		-	2,404,746		2,490,863		2,404,746		2,490,863	
Total Disbursements	18,515,665		20,635,268	2,404,746		2,490,863		20,920,411		23,126,131	
Increase (Decrease) in Net Position	2,418,671		2,281,983	291,097		224,161	_	2,709,768		2,506,144	
Net Position, January 1	26,044,690		23,762,707	629,183		405,022		26,673,873		24,167,729	
Net Position, December 31	\$ 28,463,361	\$	26,044,690	\$ 920,280	\$	629,183	\$	29,383,641	\$	26,673,873	

Program receipts represent only 21 percent of total governmental activities' receipts and are primarily comprised of restricted intergovernmental receipts, such as motor vehicle license, permissive and gas tax money; building permits and inspection fees; EMS receipts for medic transports; and rollback and homestead exemption dollars received from the State for the Road and Bridge, Police, and Fire funds.

Program receipts for business-type activities equals 58 percent of the total business activity receipts and represents receipts collected at the Recreation Center for memberships, participation programs or classes, walk-in fees and rollback and homestead exemption dollars received from the State for the Recreation Fund.

General receipts represent 79 percent of the total governmental activities receipts and 42 percent of the business-type activities total receipts. Of these amounts, 86 percent represent property taxes for the governmental activities and 88 percent represent property taxes for the business-type activities. For the remainder of the governmental activities, the majority of general receipts include inheritance tax, franchise fees, interest, and local government funds, which are in the general fund and received from the State of Ohio.

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for other Township activities. These include the costs of the Board of Trustees, Fiscal Officer, administration department, finance department, zoning department and internal service fund. We try to limit these costs since they do not represent direct services to residents.

Police and Fire are the costs for providing these services; Public Works is the cost of maintaining roads; Health is the cost of running and maintaining six cemeteries; Conservation-Recreation is the support cost the Administration, Finance and Human Resource Departments provide to the Recreation Center; and Capital Outlay includes payments made in 2012 for street and sidewalk construction, drainage projects, the purchase of new vehicles, protective fire clothing, new office, machinery and computer equipment and the purchases of road right of ways. Principal Retirement includes the semi-annual payments on the notes issued for the building of two fire stations and a training tower and the Sterling Cove road project. The Sterling Cove road project is assessed to the property owners through their property taxes.

### **Governmental Activities**

If you look at the Statement of Activities (page 13), you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The three largest program disbursements for governmental activities are for Fire, Police and Public Works services which account for 40, 21, and 14 percent of all governmental disbursements, respectively. Capital Outlay and General Government purchases also represented a significant cost, about 10 and 10 percent respectively. The next three columns of the Statement entitled Program Cash Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The net (Disbursements) Receipts column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service, which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts, which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3 below.

	Ge	(Table		ivities				
	Total Cost of Services 2012		Net Cost of Services 2012		Total Cost of Services 2011		_	Net Cost f Services 2011
General Government	\$	1,826,133	\$	1,434,924	\$	2,236,879	\$	1,880,317
Police		3,864,464		3,267,225		3,682,274		3,080,817
Fire		7,381,388		5,032,162		6,995,014		4,679,568
Public Works		2,602,166		1,525,060		3,502,554		2,297,895
Health		200,982		180,032		200,125		184,575
Conservation-Recreation		201,926		201,926		206,777		206,777
Capital Outlay		1,863,424		1,863,424		3,222,664		3,222,664
Principal Retirement		530,000		530,000		525,000		525,000
Interest and Fiscal Charges		45,182		45,182		63,981		63,981
Total Expenses	\$	18,515,665	\$	14,079,935	\$	20,635,268	\$	16,141,594

The dependence upon property tax receipts is apparent as 76 percent of Township government activities are supported through general receipts.

### **Business-type Activities**

The Recreation Center operation of the Township routinely reports receipts and cash disbursements that are relatively equal. For the Recreation Center, 65 percent of these activities are covered by program receipts while 35 percent are covered by general receipts.

### **Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted funds are the General, Road and Bridge, Police and Fire funds.

During 2012, the Township amended its budget for the General, Road & Bridge, Police, Fire and Recreation funds, among others, to be in line with the Amended Certificate of Resources. Final budgeted receipts were below original budgeted receipts due to a decrease in estimated property tax revenue. The County only certifies 95% of the property tax they estimate the Township will receive. Actual receipts for the General, Road and Bridge, Police, and Fire funds were \$2,093,334 over final budgeted receipts or 11 percent.

Final disbursements for the four major funds were budgeted at \$43,290,683 while actual disbursements, including encumbrances, were \$20,414,529.

### **Debt Administration**

### **Debt**

At December 31, 2012, the Township's outstanding debt included \$500,000 in fire bonds for the construction of two fire stations and a training tower, and \$240,000 in Ohio Capital Asset Bonds for the Sterling Cove Road Project. For further information regarding the Township's debt, refer to Note 9 of the basic financial statements.

### **Current Issues**

The challenge for all Townships is to provide quality services to the public while staying within the restrictions imposed by limited and, in some cases, shrinking funding. We rely heavily on property taxes, so it is imperative that we continue to enhance our property tax base while maintaining an attractive mix of residential, commercial and green space property. The Township is primarily a residential community. The Township's tax base decreased by 3.74 percent in 2012.

The Township plans to place a 4.65 mill replacement levy for the Fire Fund on the May 7, 2013 ballot. This levy will replace the current 3.00 mill levy that is expiring at the end of 2013. The additional millage is needed due to State cutbacks, a decline in property values and a 168% increase in runs over the last 20 years.

The Township plans to place a 0.7 mill renewal levy for the Recreation Fund on the May 7, 2013 ballot. This levy will replace the current 0.7 mill levy that is expiring at the end of 2013. The levy is used for operations at the Recreation Center. Fees and other charges pay approximately 57% of Recreational Operations and the 0.7 mill levy pays for the remainder of the costs.

The Township was awarded a \$300,000 FEMA Grant through the Assistance to Firefighters Grant Program, for the purchase of a new fire engine which was received on February 1, 2013. The grant money was received on February 15, 2013.

In March 2013 the Township will begin collecting a 3% hotel lodging excise tax. It is estimated that the Township will receive up to \$125,000 a year in additional revenue for the General Fund.

The Township is in receipt of petitions for two new Lighting Districts. The developers of each lighting district have agreed to pay for all up-front installation costs of the lights and have deposited with the Township the estimated annual pole lease and usage charge cost for the first year.

### **Contacting the Township's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Michael A. Barlow, Finance Director, Washington Township, 8200 McEwen Road, Dayton, OH 45458.

Washington Township, Montgomery County Statement of Net Position - Modified Cash Basis December 31, 2012

	Governmental Activities	Business - Type Activities	Total
Assets Equity in Pooled Cash and Cash Equivalents	\$ 13,793,226	\$ 920,280	\$ 14,713,506
Investments	14,670,135		14,670,135
Total Assets	28,463,361	920,280	29,383,641
Net Position			
Restricted for:	10 222 414		10 222 414
Road & Bridge Projects Police	10,333,414 1,671,329	-	10,333,414 1,671,329
Fire	4,840,861	- -	4,840,861
Other Programs	983,833	_	983,833
Recreation	-	920,280	920,280
Unrestricted	10,633,924		10,633,924
Total Net Position	\$ 28,463,361	\$ 920,280	\$ 29,383,641

Washington Township, Montgomery County Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2012

		Program Cash Receipts			Net (Disbursements) Receipts and Changes in Net Position						
	Cash Disbursements	Charges for Services and Sales		ervices Contributions		Governmental Activities		Business-Type Activities			Total
Governmental Activities General Government	\$ 1,826,133	\$	391,209	\$	_	\$	(1,434,924)	\$	_	\$	(1,434,924)
Police	3,864,464	Ψ	43,192	Ψ	554,047	Ψ	(3,267,225)	Ψ	-	Ψ	(3,267,225)
Fire	7,381,388		1,457,756		891,470		(5,032,162)		-		(5,032,162)
Public Works	2,602,166		80,586		996,520		(1,525,060)		_		(1,525,060)
Health	200,982		20,950		-		(180,032)		-		(180,032)
Conservation-Recreation	201,926		-		-		(201,926)		-		(201,926)
Capital Outlay	1,863,424		-		-		(1,863,424)		-		(1,863,424)
Debt Service	575,182						(575,182)				(575,182)
Total Governmental Activities	18,515,665		1,993,693		2,442,037		(14,079,935)		-		(14,079,935)
Business Type Activity											
Recreation Center	2,404,746		1,412,419		158,494				(833,833)		(833,833)
Total	\$ 20,920,411	\$	3,406,112	\$	2,600,531	\$	(14,079,935)		(833,833)		(14,913,768)
	General Receipts										
	Property and Other Lo	cal Taxe	es Levied for:								
	General Purposes						994,805		_		994,805
	Road & Bridge						3,591,602		_		3,591,602
	Police						3,502,951		-		3,502,951
	Fire						6,110,137		-		6,110,137
	Recreation						-		994,785		994,785
	Grants and Entitlemen	ts not Re	estricted to Spe	cific Pr	ograms		2,007,269		-		2,007,269
	Sale of Capital Assets						28,571		1,100		29,671
	Interest						93,363		-		93,363
	Miscellaneous						169,908		129,045		298,953
	Total General Receipt	ts					16,498,606		1,124,930		17,623,536
	Change in Net Positio	n					2,418,671		291,097		2,709,768
	Net Position Beginnin	g of Yea	r				26,044,690		629,183		26,673,873
	Net Position End of Y	ear				\$	28,463,361	\$	920,280	\$	29,383,641

Washington Township, Montgomery County
Statement of Assets and Fund Balances - Modified Cash Basis
Governmental Funds
December 31, 2012

	General	Road & Bridge Fund	Police Fund	Fire Fund	Other Governmental Funds	Total Governmental Funds
Assets Equity in Pooled Cash and Cash Equivalents	\$ 5,104,568	\$ 4,994,053	\$ 807.739	\$ 2,339,548	\$ 475,478	\$ 13,721,386
Investments	5,457,517	5,339,361	863,590	2,501,313	508,354	14,670,135
Total Assets	10,562,085	10,333,414	1,671,329	4,840,861	983,832	28,391,521
Fund Balances					25,000	25,000
Nonspendable Restricted	-	-	1,671,329	4.840.861	35,900 935,493	35,900 7.447.683
Committed	-	10,333,414	1,071,329	4,040,001	12,439	10,345,853
Assigned	112,046	-	-	-	-	112,046
Unassigned	10,450,039					10,450,039
Total Fund Balances	\$ 10,562,085	\$ 10,333,414	\$ 1,671,329	\$ 4,840,861	\$ 983,832	\$ 28,391,521

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities - Modified Cash Basis December 31, 2012

<b>Total Governmental Fund Balances</b>	\$ 28,391,521
Amounts reported for governmental activities in the statement of net assets are different because	
Governmental activities' net assets include the internal service funds' cash and cash equivalents. The proprietary funds	
statement includes these assets.	 71,840
Net Position of Governmental Activities	\$ 28,463,361

Washington Township, Montgomery County
Statement of Receipts, Disbursements and Changes in Fund Balances - Modified Cash Basis
Governmental Funds
For the Year Ended December 31, 2012

	General	Road & Bridge Fund	Police Fund	Fire Fund	Other Governmental Funds	Total Governmental Funds
Receipts	¢ 004.905	£ 2.501.602	e 2.502.051	¢ (110.127	¢.	© 14.100.405
Property and Other Local Taxes	\$ 994,805	\$ 3,591,602	\$ 3,502,951	\$ 6,110,137	\$ -	\$ 14,199,495
Charges for Services	9,337	2.252	520	1,457,128	20.050	1,466,465
Licenses, Permits and Fees	381,509 42,663	2,353	529	628	20,950	405,969 42,663
Fines and Forfeitures	2,007,269	561,748	554,047	891,470	426,739	
Intergovernmental	2,007,269	301,746	334,047	691,470	78,233	4,441,273 78,596
Special Assessments	93,363	-	-	-	8,033	101,396
Interest	56,495	76,940	225	23,987	12,261	169,908
Other	30,493	70,940		23,987	12,201	109,908
Total Receipts	3,585,804	4,232,643	4,057,752	8,483,350	546,216	20,905,765
Disbursements						
Current:						
General Government	1,826,133	-	-	-	-	1,826,133
Police	16,449	-	3,848,015	-	-	3,864,464
Fire	265,748	-	-	7,139,379	-	7,405,127
Public Works	47,704	2,140,620	-	-	437,581	2,625,905
Health	176,326	-	-	-	24,656	200,982
Conservation-Recreation	201,926	-	-	-	-	201,926
Capital Outlay	244,701	729,240	144,659	735,581	9,243	1,863,424
Debt Service:						
Principal Retirement	-	-	-	500,000	30,000	530,000
Interest and Fiscal Charges				32,203	12,979	45,182
Total Disbursements	2,778,987	2,869,860	3,992,674	8,407,163	514,459	18,563,143
Excess of Receipts Over (Under) Disbursements	806,817	1,362,783	65,078	76,187	31,757	2,342,622
Other Financing Sources (Uses)						
Sale of Capital Assets	4,221	9,759	1,776	12,047	768	28,571
Advances In	9,601	-	-	-	-	9,601
Advances Out					(9,601)	(9,601)
Total Other Financing Sources (Uses)	13,822	9,759	1,776	12,047	(8,833)	28,571
Net Change in Fund Balances	820,639	1,372,542	66,854	88,234	22,924	2,371,193
Fund Balances Beginning of Year	9,741,446	8,960,872	1,604,475	4,752,627	960,908	26,020,328
Fund Balances End of Year	\$ 10,562,085	\$ 10,333,414	\$ 1,671,329	\$ 4,840,861	\$ 983,832	\$ 28,391,521

Reconciliation of the Statement of Receipts, Disbursements and Changes in Fund Balances - Governmental Funds to the Statement of Activities - Modified Cash Basis For the Fiscal Year Ended December 31, 2012

Net Change in Fund Balances - Total Governmental Funds	\$ 2,371,193
Amounts reported for governmental activities in the statement of activities are different because	
Internal service funds charge repair and maintenance costs to other funds.  The entity-wide statements eliminate governmental fund expenditures and related internal service fund charges. Governmental activities report allocated net internal service fund revenues (expenses).	 47,478
Change in Net Position of Governmental Activities	\$ 2,418,671

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2012

	Budgeted	Amounts			
- ·	Original	Final	Actual	Variance with Final Budget	
Receipts Property and Other Local Taxes Charges for Services	\$ 1,022,433 9,000	\$ 970,588 9,000	\$ 994,805 9,337	\$ 24,217 337	
Licenses, Permits and Fees Fines and Forfeitures	334,390 50,000	334,390 50,000	381,509 42,663	47,119 (7,337)	
Intergovernmental Special Assessments	930,521 6,600	930,521 6,600	2,007,269 363	1,076,748 (6,237)	
Interest Other	100,000 47,000	100,000 47,000	93,363 56,495	(6,637) 9,495	
Total receipts	2,499,944	2,448,099	3,585,804	1,137,705	
<b>Disbursements</b> Current:					
General Government Police	10,842,841 23,700	10,633,306 23,800	1,881,566 16,699	8,751,740 7,101	
Fire Public Works	220,693 56,995	290,843 57,995	265,748 50,143	25,095 7,852	
Health Conservation-Recreation	182,600 170,146	184,600 245,096	176,326 230,926	8,274 14,170	
Capital Outlay	870,853	753,778	269,626	484,152	
Total Disbursements	12,367,828	12,189,418	2,891,034	9,298,384	
Excess of Receipts Over (Under) Disbursements	(9,867,884)	(9,741,319)	694,770	10,436,089	
Other Financing Sources (Uses) Sale of Capital Assets Advances In	500	500	4,221 9,601	3,721 9,601	
Total Other Financing Sources (Uses)	500	500	13,822	13,322	
Net Change in Fund Balance	(9,867,384)	(9,740,819)	708,592	10,449,411	
Fund Balance Beginning of Year	9,570,200	9,570,200	9,570,200		
Prior Year Encumbrances Appropriated	171,246	171,246	171,246		
Fund Balance End of Year	\$ (125,938)	\$ 627	\$ 10,450,038	\$ 10,449,411	

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road & Bridge Fund For the Year Ended December 31, 2012

	Budgeted Amounts			
	Original	Final	Actual	Variance with Final Budget
Receipts Property and Other Local Taxes Licenses, Permits and Fees	\$ 3,622,805 500	\$ 3,394,393 500	\$ 3,591,602 2,353	\$ 197,209 1,853
Intergovernmental Other	509,557 10,000	509,557 10,000	561,748 76,940	52,191 66,940
Total receipts	4,142,862	3,914,450	4,232,643	318,193
<b>Disbursements</b> Current:				
Public Works Capital Outlay	4,299,525 8,800,324	4,345,775 8,539,544	3,353,077 1,683,597	992,698 6,855,947
Total Disbursements	13,099,849	12,885,319	5,036,674	7,848,645
Excess of Receipts Over (Under) Disbursements	(8,956,987)	(8,970,869)	(804,031)	8,166,838
Other Financing Sources (Uses) Sale of Capital Assets	10,000	10,000	9,759	(241)
Total Other Financing Sources (Uses)	10,000	10,000	9,759	(241)
Net Change in Fund Balance	(8,946,987)	(8,960,869)	(794,272)	8,166,597
Fund Balance Beginning of Year	8,362,758	8,362,758	8,362,758	
Prior Year Encumbrances Appropriated	598,113	598,113	598,113	
Fund Balance End of Year	\$ 13,884	\$ 2	\$ 8,166,599	\$ 8,166,597

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Police Fund For the Year Ended December 31, 2012

	Budgeted Amounts			
	Original	Final	Actual	Variance with Final Budget
Receipts				
Property and Other Local Taxes Licenses, Permits and Fees	\$ 3,527,141 100	\$ 3,311,484 100	\$ 3,502,951 529	\$ 191,467 429
Intergovernmental	491,209	491,209	554,047	62,838
Other	100,000	100,000	225	(99,775)
				(22,112)
Total receipts	4,118,450	3,902,793	4,057,752	154,959
Disbursements				
Current:				
Police	4,493,707	4,509,457	3,855,144	654,313
Capital Outlay	1,284,171	1,012,811	144,658	868,153
Total Disbursements	5,777,878	5,522,268	3,999,802	1,522,466
Excess of Receipts Over (Under) Disbursements	(1,659,428)	(1,619,475)	57,950	1,677,425
Other Financing Sources (Uses)				
Sale of Capital Assets	15,000	15,000	1,776	(13,224)
Total Other Financing Sources (Uses)	15,000	15,000	1,776	(13,224)
Net Change in Fund Balance	(1,644,428)	(1,604,475)	59,726	1,664,201
Fund Balance Beginning of Year	1,598,402	1,598,402	1,598,402	
Prior Year Encumbrances Appropriated	6,073	6,073	6,073	
Fund Balance End of Year	\$ (39,953)	\$ -	\$ 1,664,201	\$ 1,664,201

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Fire Fund For the Year Ended December 31, 2012

	Budgeted Amounts			Final Budget	
	Original	Final	Actual	Variance with Final Budget	
Receipts Property and Other Local Taxes	\$ 6,254,516	\$ 5,925,066	\$ 6,110,137	\$ 185,071	
Charges for Services	1,200,000	1,200,000	1,457,128	257,128	
Licenses, Permits and Fees	550	550	628	78	
Intergovernmental	873,257	873,257	891,470	18,213	
Other	2,000	2,000	23,987	21,987	
Total receipts	8,330,323	8,000,873	8,483,350	482,477	
Disbursements					
Current:					
Fire	8,019,899	8,261,149	7,215,522	1,045,627	
Capital Outlay	4,350,885	3,900,280	739,294	3,160,986	
Debt Service:	<b>500.000</b>	<b>5</b> 00,000	<b>5</b> 00,000		
Principal Retirement	500,000	500,000	500,000	- 47	
Interest and Fiscal Charges	32,250	32,250	32,203	47	
Total Disbursements	12,903,034	12,693,679	8,487,019	4,206,660	
Excess of Receipts Over (Under) Disbursements	(4,572,711)	(4,692,806)	(3,669)	4,689,137	
Other Financing Sources (Uses)					
Sale of Capital Assets	5,000	5,000	12,047	7,047	
Total Other Financing Sources (Uses)	5,000	5,000	12,047	7,047	
Net Change in Fund Balance	(4,567,711)	(4,687,806)	8,378	4,696,184	
Fund Balance Beginning of Year	4,646,563	4,646,563	4,646,563		
Prior Year Encumbrances Appropriated	106,064	106,064	106,064		
Fund Balance End of Year	\$ 184,916	\$ 64,821	\$ 4,761,005	\$ 4,696,184	

Washington Township, Montgomery County Statement of Fund Net Position - Modified Cash Basis Proprietary Funds December 31, 2012

	Business-Type Activities Recreation Total Enterprise Fund Enterprise Fund		Governmental Activity  Internal Service		
Assets Equity in Pooled Cash and Cash Equivalents Total Assets	\$	920,280 920,280	\$ 920,280 920,280	\$	71,840 71,840
Net Position Restricted for: Recreation Unrestricted Total Net Position	\$	920,280 - 920,280	\$ 920,280 - 920,280	\$	71,840 71,840

Washington Township, Montgomery County

Statement of Receipts, Disbursements and Changes in Net Position - Modified Cash Basis

Proprietary Funds

For the Year Ended December 31, 2012

	Business-Ty Recreation Enterprise Fund	Governmental Activity Internal Service	
Operating Receipts	\$ 1.412.419	¢ 1.412.410	¢ 622.410
Charges for Services	\$ 1,412,419 994,785	\$ 1,412,419 994,785	\$ 633,419
Property and Other Local Taxes Intergovernmental	994,785 158,494	994,785 158,494	-
Other Operating Receipts	129,045	129,045	-
Other Operating Receipts	129,043	129,043	
Total Operating Receipts	2,694,743	2,694,743	633,419
Operating Disbursements			
Salaries	1,277,888	1,277,888	281,224
Employee Fringe Benefits	350,326	350,326	137,029
Purchased Services	118,944	118,944	137,027
Materials and Supplies	92,977	92,977	84,290
Repairs and Maintenance	45,429	45,429	75,272
Communication, Printing and Advertising	119,930	119,930	-
Capital Outlay	42,977	42,977	4,293
Other	356,275	356,275	3,833
Total Operating Disbursements	2,404,746	2,404,746	585,941
Operating Income	289,997	289,997	47,478
Non-Operating Receipts			
Sale of Fixed Assets	1,100	1,100	
Total Non-Operating Receipts	1,100	1,100	
Change in Net Position	291,097	291,097	47,478
Net Position Beginning of Year	629,183	629,183	24,362
Net Position End of Year	\$ 920,280	\$ 920,280	\$ 71,840

Washington Township, Montgomery County Statement of Fiduciary Net Position - Modified Cash Basis Fiduciary Funds December 31, 2012

Agosto	Private Purpose Trust	Agency	
Assets Equity in Pooled Cash and Cash Equivalents Total Assets	\$ 3,349 3,349	\$ 14,987 14,987	
Net Assets Held in Trust for Cemetery Bequests: Nonexpendable Expendable Held on Behalf of Township Employees Total Net Position	3,300 49 - \$ 3,349	14,987 \$ 14,987	

## Statement of Changes in Fiduciary Net Position - Modified Cash Basis Fiduciary Funds For the Year Ended December 31, 2012

Additions	Private Purpose Trust		
Interest Total Additions	\$	23	
Deductions Payments in Accordance with Trust Agreements		34	
Total Deductions  Change in Net Position		(11)	
Net Position - Beginning of Year		3,360	
Net Position - End of Year	\$	3,349	

### Note 1 – Reporting Entity

Washington Township, Montgomery County, Ohio (the Township), is a body politic and corporate established in 1796 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected, three-member Board of Trustees. The Township also has an elected Fiscal Officer.

The Township's management staff believes these financial statements present all activities for which the Township is financially accountable.

### A. Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, maintenance of Township roads, fire protection, emergency medical services, recreational facilities and cemetery maintenance. The Township contracts with the Montgomery County Sheriff's Office for police protection.

### B. Component Units

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable for an organization if the Township appoints a voting majority of the organization's governing board and: (1) the Township is able to significantly influence the programs or services performed or provided by the organization; or (2) the Township is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Township is obligated for the debt of the organization. The Township is also financially accountable for any organizations that are fiscally dependent on the Township in that the Township approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Township, are accessible to the Township and are significant in amount to the Township. Washington Township has no component units.

### **Note 2 – Summary of Significant Accounting Policies**

As discussed further in Note 2.C, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. In the township-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The Township does not apply FASB statements issued after November 30, 1989, to its business-type activities and to its enterprise funds. Following are the more significant of the Township's accounting policies.

### Note 2 – Summary of Significant Accounting Policies (continued)

### A. Basis of Presentation

The Township's basic financial statements consist of township-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

### 1. Township-Wide Financial Statements

The statement of net position and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the Township that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net position presents the cash and investment balances of the governmental and business-type activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function or business-type activity is self-financing on a modified cash basis or draws from the Township's general receipts.

### 2. Fund Financial Statements

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

Proprietary fund statements distinguish operating transactions from non-operating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the funds' principal services. Operating disbursements include costs of services and administrative costs. The proprietary fund statements report all other receipts and disbursements as non-operating.

### Note 2 – Summary of Significant Accounting Policies (continued)

### B. Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Township are divided into three categories: Governmental, Proprietary and Fiduciary.

### 1. Governmental Funds

The Township classifies funds financed primarily from property taxes, intergovernmental receipts (e.g. rollback and homestead, Local Government Funds), and other non-exchange transactions as governmental funds. The Township's major governmental funds are: General, Road & Bridge, Police and Fire. The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio. The Road & Bridge Fund receives property taxes from two levies for the maintenance and repair of roads and streets, related drainage and right of way functions. The Police Fund receives property taxes from two operating levies in order to provide safety and policing functions. The Fire Fund receives property taxes from two operating levies and fees for ambulance service of residents and non-residents in order to provide fire-related functions plus ambulance and other emergency services.

The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

### 2. <u>Proprietary Funds</u>

The Township classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as either enterprise or internal service.

a. <u>Enterprise Funds</u> - Enterprise funds are used to account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user fees. The Township had the following significant Enterprise Fund:

Recreation Fund – This fund is used to account for the Recreation Center's activity. It receives funds primarily through user fees, facility rentals and property taxes.

b. <u>Internal Service Fund</u> - This fund is used to account for the financing of services provided by one department to other departments of the Township on a cost reimbursement basis. The Township had the following significant Internal Service Fund:

Vehicle Maintenance Fund – This fund receives revenues from other funds for routine maintenance and repairs performed on Township vehicles and buildings.

### Note 2 – Summary of Significant Accounting Policies (continued)

### 3. Fiduciary Funds

Fiduciary funds include pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held under a trust agreement for individuals, private organizations, or other governments that are not available to support the Township's own programs. The Township has the following Fiduciary Fund.

Cemetery Bequest Fund – This fund accounts for monies donated, to be maintained in perpetuity. Investment earnings are used for grave upkeep as specified by the donor.

### 4. Agency Funds

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations, or other governments. The Township had the following Agency Fund.

Flexible Benefit Fund – This fund accounts for monies withheld from employees to reimburse them for medical and child care expenses.

### C. Basis of Accounting

The Township's financial statements are prepared using the modified cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Township are described in the appropriate section in this note.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

### D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the certificate of estimated resources, and the appropriations resolution, both of which are prepared on the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations resolution is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the object level for all funds.

### Washington Township, Montgomery County Notes to the Basic Financial Statements For the Year Ended December 31, 2012

### Note 2 – Summary of Significant Accounting Policies (continued)

### D. Budgetary Process – (continued)

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

### E. Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts, respectively.

During 2012, the Township invested in nonnegotiable certificates of deposit, U.S. Agencies, and STAR Ohio. The nonnegotiable certificates of deposit and the U.S. Agencies are reported at cost.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2012.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2012 was \$93,363, which includes \$58,753 assigned from other Township funds.

### F. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

### G. Interfund Receivables / Payables

The Township reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

# Note 2 – Summary of Significant Accounting Policies (continued)

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's modified cash basis of accounting.

#### I. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for post-retirement health care benefits.

# J. Long-Term Obligations

The Township's modified cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received, and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither another financing source nor capital outlay expenditure is reported at inception. Lease payments are reported when paid.

#### K. Net Position

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Restricted net position includes resources restricted for the Police, Fire and Road & Bridge funds.

The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net position are available.

## L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

- 1. <u>Non-spendable:</u> The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.
- 2. <u>Restricted:</u> Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

# Note 2 – Summary of Significant Accounting Policies (continued)

#### L. Fund Balance – (continued)

- 3. <u>Committed:</u> The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of Township Trustees. Those committed amounts cannot be used for any other purpose unless the Township Trustees remove or change the specific use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- 4. <u>Assigned:</u> Amounts in the assigned fund balance classification are intended to be used by the Township for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution or by State Statute.
- 5. <u>Unassigned:</u> Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Note 3 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis presented for the General, Police, Fire and Road & Bridge funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the modified cash basis is that outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as restricted, committed or assigned fund balances (modified cash basis) and outstanding year end advances are treated as an other financing source or use (budgetary basis) rather than as an interfund receivable or payable (modified cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$112,046 for the General Fund, \$7,128 for the Police Fund, \$79,856 for the Fire Fund, and \$2,166,815 for the Road & Bridge Fund. There were no advances made from the General Fund in 2012. The Lighting Fund did pay back a portion (\$9,601) of its advance from the General Fund. The outstanding advances at year end amounted to \$35,900 for the General Fund.

#### Note 4 – Deposits and Investments

Monies held by the Township are classified by State Statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township's treasury. Active monies must be maintained either as cash in the Township's treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Fiscal Officer has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

- 1. U.S. Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts:
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

#### Note 4 – Deposits and Investments (continued)

Investments in stripped principal or interest obligations reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investment to the fiscal officer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Deposits

Deposits are either (1) insured by the Federal Depository Insurance Corporation, (2) collateralized by securities specifically pledged by the financial institution to the Township, or (3) collateralized by the financial institution's public entity deposit pool.

Custodial credit risk is the risk that, in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$5,507,658 of the Township's bank balance of \$14,988,820 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Township's name. The carrying amount of the Township's deposits amounted to \$14,731,842.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred and five percent of the deposits being secured.

#### B. Investments

As of December 31, 2012, the Township had the following investments:

	Carrying	Less Than			_	Concentration
	Value	One Year	1-2	3-4	5	of Credit Risk
Fannie Mae	\$3,720,282	756,390	765,307	2,198,585	-	25.36
FHLB	3,266,636	1,230,237	1,534,819	501,580	-	22.27
Freddie Mac	3,110,172	753,982	506,175	1,850,015	-	21.20
Fed Farm Cr.	1,956,764	718,779	502,985	735,000	-	13.34
STAR Ohio	2,582,878	2,582,878	-	-	-	17.60
Money Market	33,403	33,403	-	-	-	0.23
Total Portfolio	\$14,670,135	6,075,669	3,309,286	5,285,180	_	

#### Note 4 – Deposits and Investments (continued)

- 1. Interest Rate Risk: Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Township's investment policy addresses interest rate risk by requiring that the Township's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding the need to sell securities on the open market prior to maturity, limiting investment portfolio maturities to five years or less.
- 2. Credit Risk: Money Market Fund carries a rating of AAA by Standard and Poor's and STAR Ohio carries a rating of AAAm by Standard and Poor's. The Federal Home Loan Bank Notes, Federal Farm Credit Bank Notes, Federal Home Loan Mortgage Corp. (Freddie Mac) Notes and Federal National Mortgage Association (Fannie Mae) Notes carry a rating of AA+ by Standard and Poor's. The Township has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.
- 3. Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Township will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The repurchase agreement, Federal National Mortgage Association Notes, Federal Home Loan Mortgage Corporation Notes, Federal Farm Credit Bank Notes and the Federal Home Loan Bank Notes are exposed to custodial credit risk as they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the Township's name.
- 4. Concentration of Credit Risk: The Township places no limit on the amount it may invest with any one issuer.

Reconciliation of Cash and Investment to the Statements of Net Assets: The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statements of net assets as of December 31, 2012.

Cash and Investments per footnote	
Carrying amounts of deposits	\$14,731,842
Investments	14,670,135
Total	\$29,401,977
Cash and Investments per Statements of Net Assets	
Governmental activities	\$28,463,361
Business type activities	920,280
Agency funds	14,987
Private purpose trust funds	3,349
Total	\$29,401,977

#### Note 5 – Property Taxes

Property taxes include amounts levied against all real property and public utility real property located in the Township. Real property tax receipts received in 2012 represent the collection of 2011 taxes. Real property taxes received in 2012 were levied after October 1, 2011, on the assessed values as of January 1, 2012, the lien date. Assessed values for real property taxes are established by State Statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31st; if paid semi-annually, the first payment is due February 17th, with the remainder payable by July 13th. Under certain circumstances, State Statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2012 represent the collection of 2011 taxes. Public utility real property taxes received in 2012 became a lien on December 31, 2010 were levied after October 1, 2011, and were collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2012 represent the collection of delinquent taxes. Tangible personal property is assessed at zero percent for capital assets and inventory.

The full tax rate for all Township operations for the year ended December 31, 2012, was \$13.90 per \$1,000 of assessed value for unincorporated residents. The full tax rate for all operations, (County, School, Township, City, JVS, Library and Park District), was \$113.99 per \$1,000 of assessed value for unincorporated Township residents and \$108.34 per \$1,000 of assessed value for City of Centerville residents. The assessed values of real property and public utility personal property upon which 2012 property tax receipts were based are as follows:

#### **Real Property**

Residential/Agricultural	\$1,307,155,740
Commercial/Industrial/Mineral	331,716,090
<b>Public Utility Property</b>	
Real	
Personal	25,003,230
Total Assessed Value	\$1,663,875,060

#### Note 6 – Risk Management

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

# Note 6 – Risk Management (continued)

The Township pays the State Workers' Compensation System a premium based on a rate per \$100.00 of salaries. This rate is calculated based on accident history and administrative costs. The System administers and pays all claims.

The Township provides a health savings account plan (HSA) through Anthem for full-time employees and elected officials. Life insurance, through Standard Life Insurance Company, and dental, thru Superior Dental Care, are also provided to all full-time employees, elected officials and eligible part-time employees.

#### Note 7 – Defined Benefit Pension Plan

#### A. Ohio Public Employees Retirement System

Plan Description - The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans:

The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan.

The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and (vested) employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the combined plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the traditional pension plan benefit. Member contributions, the investment of which is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy of this report by visiting https://www.opers.org/investments/cafr.shtml, by writing to OPERS at the following: 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2012, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan. For the year ended December 31, 2012, OPERS members were required to contribute 10 percent of their annual covered salaries (11.5% for public safety and 12.1% for law enforcement). Effective January 1, 2013, the member contribution rates for public safety and law enforcement members increased to 12.0% and 12.6% respectively. The contribution rate for pension benefits for 2012 was 14 percent for state and local employer units and 18.1% for public safety and law enforcement employer units.

#### Note 7 – Defined Benefit Pension Plan (continued)

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2012, 2011, and 2010 were \$681,908, \$686,011 and \$701,696 respectively, equal to required contributions for each year.

In June 2012, the Government Accounting Standards Board (GASB) issued GASB Statement No. 68, Accounting and Financial Reporting for Pensions. This accounting standard replaces GASB Statement 27, and it is effective for employer fiscal years beginning after June 15, 2014. OPERS recommends employers begin a dialog with their external auditors to determine the impact this standard will have on employer financial statements.

# B. Ohio Police and Fire Pension Fund

Plan Description - The Township contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10 percent of their annual covered salary to fund pension obligations while the Township is required to contribute 24 percent for firefighters. Contributions are authorized by State Statute. The Township's contributions to the Fund for firefighters were \$413,191 for the year ended December 31, 2012, \$395,463 for the year ended December 31, 2011, and \$355,619 for the year ended December 31, 2010. The full amount has been contributed for 2012, 2011, and 2010.

#### **Note 8 - Post Employment Benefits**

#### A. Ohio Public Employees Retirement System

<u>Plan Description</u> – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member Directed Plan – a defined contribution plan; and the Combined Plan – a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-retirement health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in *GASB Statement 45*.

#### Note 8 - Post Employment Benefits (continued)

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/investments/cafr.shtml">https://www.opers.org/investments/cafr.shtml</a>, writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or calling (614) 222-5601 or 1-800-222-7377.

<u>Funding Policy</u> - The Ohio Revised Code provides the statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care coverage. Employer contribution rates are expressed as a percentage of the covered payroll of active members. The 2012 Township employer contribution rate was 14 percent of covered payroll (18.10 percent for public safety and law enforcement). These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active members do not make contributions to the OPEB Plan.

OPERS' Post Employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4.0% during calendar year 2012. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05% during calendar year 2012. Effective January 1, 2013, the portion of employer contributions allocated to healthcare was lowered to one percent for both plans, as recommended by the OPERS Actuary.

The OPERS Board of Trustees is also authorized to establish rules for the retiree, or their surviving beneficiaries, to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependants and the coverage selected.

The rates stated above are the contractually required contribution rates for OPERS. The Townships portion of the employer contributions that were used to fund post-employment benefits can be approximated by multiplying actual employer contributions for calendar year 2012 by 0.2857 for state and local employers (.2210 for law enforcement and public safety employers).

The Township contributions to fund post-employment health care benefits for the years ended December 31, 2012, 2011, and 2010 were \$194,821, \$195,993, and \$254,560, respectively.

Changes to the health care plan were adapted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing on January 1, 2014. With the recent passage of pending legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate four percent of the employer contributions toward the health care fund after the end of the transition period.

#### Note 8 - Post Employment Benefits (continued)

#### B. Ohio Police and Fire Pension Fund

<u>Plan Description</u> - Washington Township contributes to the OP&F sponsored health care program, a cost sharing, multiple-employer defined, post-employment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients, and their eligible dependents.

The Ohio Police and Fire Pension Fund (OP&F) provides access to post-retirement health care coverage to any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school; or under the age of 22, if attending school full-time or on a two-thirds basis. The health care coverage provided by OP&F meets the definition of Other Post-Employment Benefit (OPEB) as described in *GASB Statement 45*.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at http://www.op-f.org.

<u>Funding Policy</u> - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the Ohio Police & Fire Fund (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50% and 24.00% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of all covered police employers units and 24.00% of covered payroll for fire employers units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2012, the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

#### Note 8 - Post Employment Benefits (continued)

The Township's actual contributions to OP&F for the years ending December 31, 2012, 2011, and 2010 were \$413,191, \$395,463, and \$355,619 respectively. The amounts that were used to fund post-employment benefits for firefighters for the years ending December 31, 2012, 2011, and 2010 were \$116,107, \$111,125, and \$99,929, respectively.

#### Note 9 – Debt

The Township's long-term debt activity for the year ended December 31, 2012, was as follows:

	Interest Rate	D	Balance ecember 31, 2011	Addit	ions	F	Reductions	Balance December 31, 2012	Due Within One Year
Township Activities		-							
General Obligation Bonds:									
2009 Issue (\$320,000) Special Assessment Capital Asset	Varies	\$	270,000	\$	-	\$	30,000	\$ 240,000	\$ 30,000
2003 Issue (\$5,000,000) Fire Station & Equipment Bond	3.62%		1,000,000		-	. <u> </u>	500,000	500,000	500,000
Total		\$	1,270,000	\$		\$	530,000	<u>\$ 740,000</u>	\$ 530,000

The general obligation bonds are supported by the full faith and credit of the Township and are payable from un-voted property tax receipts to the extent that other resources are not available to meet annual principal and interest payments.

The following is a summary of the Township's future annual debt service requirements:

	G.O. I	G.O. Bonds			
Year	Principal	Interest			
2013	\$ 530,000	\$ 23,726			
2014	30,000	8,925			
2015	30,000	7,800			
2016	30,000	6,600			
2017	35,000	5,325			
2018	35,000	3,750			
2019	50,000	2,175			
	\$ 740,000	\$ 58,301			

The Ohio Revised Code provides that net general obligation debt of the Township, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed 5.5 percent of the tax valuation of the Township. The Revised Code further provides that total voted and unvoted net debt of the Township less the same exempt debt shall never exceed an amount equal to 10.5 percent of its tax valuation. The effects of the debt limitations at December 31, 2012, were an overall debt margin of \$174,706,881 and an un-voted debt margin of \$91,513,128.

#### Note 10 – Fund Balances

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Township is bound to observe constraints imposed upon the use of the resources in the government funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

		Road & Bridge	Police	Fire	Other Governmental	
Fund Balances	General	Fund	Fund	Fund	Funds	Total
Nonspendable:						
Advances	\$ -	\$ -	\$ -	\$ -	\$ 35,900	\$ 35,900
Total Nonspendable	-	-	-	-	35,900	35,900
Restricted for						
Road and Bridge	-	-	-	-	870,254	870,254
Police Services	-	-	1,671,329	-	-	1,671,329
Fire Services	-	-	-	4,840,861	-	4,840,861
Cemetery	-	-	-	-	65,093	65,093
Debt Service					146	146
Total Restricted	_		1,671,329	4,840,861	935,493	7,447,683
Committed to						
Road and Bridge	-	10,333,414	-	-	-	10,333,414
Lighting District					12,439	12,439
Total Committed		10,333,414			12,439	10,345,853
Assigned to						
<b>Unpaid Obligations</b>	112,046				<u>-</u>	112,046
Total Assigned	112,046		-	-		112,046
<b>Unassigned (Deficit)</b>	10,450,039					10,450,039
Total Fund Balances	\$10,562,085	\$10,333,414	\$ 1,671,329	\$ 4,840,861	\$ 983,832	\$ 28,391,521

## **Note 11 – Inter Fund Transfers and Inter Fund Receivables / Payables (Advances)**

During 2012 the following Inter Fund Advance was made:

Advance from the Lighting Assessment Fund to:	
General Fund	\$9,601
Total Advance from the Lighting Assessment Fund	<u>\$9,601</u>

This advance represents a payment from the Lighting Assessment Fund to the General Fund to partially pay back advances made to the Lighting Assessment Fund by the General Fund.

# Note 11 – Inter Fund Transfers and Inter Fund Receivables / Payables (Advances) (continued)

Inter fund balances as of December 31, 2012 consisted of the following individual fund receivables and payables:

#### **Due to General Fund from:**

Special Assessment Bond Retirement Fund	\$ 2,000
Lighting Assessment Fund	33,900
Total due General Fund:	\$ 35,900

The balance due to the General Fund includes loans made to cover the first year expenses for the Lighting Assessment Fund and a loan to the Special Assessment Bond Retirement Fund to cover delinquent taxes not paid in 2010 and 2011 for property tax assessment on the Sterling Cove Road Project. The amounts are expected to be repaid in the future.

# Note 12 – Contingent Liabilities

The Township is presently not a defendant in any lawsuits.

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor, principally the Federal Government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### **Note 13 – Subsequent Events**

On January 7<sup>th</sup>, the Township formalized an agreement with Dewey's Pizza regarding pedestrian and customer access on our Town Hall property.

On February 4<sup>th</sup>, the Township adopted two resolutions to place tax levies on the May 7, 2013 ballot. The first levy is a .7 mill, 5 year renewal levy for recreational services for the Recreation Fund. The second levy is a 4.65 mill, 5 year replacement levy for fire services for the Fire Fund.

On February 4<sup>th</sup>, the Township authorized payment to Montgomery County Engineers Office for the Austin Boulevard Part II agreement in the amount of \$136,501.

On February 11<sup>th</sup>, the Township appointed a new law director with the retirement of our current law director.

The Township has approved two new lighting districts. In both lighting districts, the developer has agreed to pay all of the up-front installation costs and the developer has deposited with the Township, the estimated annual pole lease and usage charge for the first year.

#### **Note 14 – Change in Accounting Principles**

For 2012, the Township implemented Government Accounting Standard Board (GASB) Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position," GASB Statement No. 63 identifies net position, rather than net assets, as the residual of all other elements presented in a statement of financial position. This change was incorporated in the Township's 2012 financial statements; however, there was no effect on beginning net position/fund balance.



# Perry & Associates

# Certified Public Accountants, A.C.

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

May 22, 2013

Washington Township, Montgomery County 8200 McEwen Road Dayton, Ohio 45458

To the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **Washington Township** (the Township), Montgomery County, Ohio, as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report dated May 22, 2013, wherein we noted the Township uses a special purpose framework other than generally accepted accounting principles and the Township has adopted Governmental Accounting Standards Board Statement No. 63.

#### **Internal Control Over Financial Reporting**

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Washington Township Montgomery County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### **Purpose of this Report**

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully Submitted,

**Perry and Associates** 

Certified Public Accountants, A.C.

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## **WASHINGTON TOWNSHIP**

#### **MONTGOMERY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 9, 2013