# **CITY OF HURON**

# ERIE COUNTY, OHIO

# AUDIT REPORT

For the Year Ended December 31, 2013





# Dave Yost • Auditor of State

City Council City of Huron 417 Main Street Huron, Ohio 44839

We have reviewed the *Independent Auditors' Report* of the City of Huron, Erie County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2013 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Huron is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

September 30, 2014

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## CITY OF HURON ERIE COUNTY AUDIT REPORT For the Year Ending December 31, 2013

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### **INDEPENDENT AUDITORS' REPORT**

City of Huron Erie County 417 Main Street Huron, Ohio 44839

To the City Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Huron, Erie County, Ohio (the City), as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Huron, Erie County Independent Auditors' Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Huron, Erie County, Ohio, as of December 31, 2013, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General and Fire Levy Funds, thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 26, 2014, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

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Charles E. Harris & Associates, Inc. August 26, 2014

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

The discussion and analysis of the City of Huron's (the City) financial performance provides an overall review of the City's financial activities for the year ended December 31, 2013. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers are advised to review the basic financial statements and the notes to enhance their understanding of the City's financial performance.

## **Financial Highlights**

Key financial highlights for 2013 are as follows:

- For governmental activities, net position increased \$1,410,870, which represents a significant increase of 9.9 percent from 2012.
- Net position of business-type related activities increased \$257,593 or 4.0 percent from 2012.
- General revenues, for governmental activities, accounted for \$3,768,918 or 41.6 percent of total governmental activities revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$5,293,756 or 58.4 percent of total governmental revenues of \$9,062,674.
- For business-type activities, total expenses were \$1,784,558; all of these expenses were offset by program specific charges for services and sales.
- The loss from the demolition of the Con Agra building is recorded as a special item in the deficit amount of \$1,032,398 on the Statement of Activities.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government wide financial statements, 2) fund financial statements and 3) notes to the basic financial statements.

*Government Wide Financial Statements.* The government wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private sector businesses. The statement of net position and statement of activities provide information about the activities of the City taken as a whole. These statements present both an aggregate view of the City's finances and a longer term view of those related assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government wide financial statements distinguish functions for the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business type activities). The governmental activities of the City include general government, security of persons and property, public works, transportation, community environment, interest and fiscal charges, and leisure time activities. The business activities include the water and electric enterprise funds.

The government wide financial statements can be found starting on page 15 of this report.

*Fund financial statements* A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Huron, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

*Governmental Funds* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government wide financial statements. However, unlike the government wide financial statements, governmental funds financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Since the focus of governmental funds is narrower than that of the government wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government wide financial statements. By doing so, readers may better understand the long term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

The City maintains 31 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances, for the general fund, fire levy special revenue fund, general obligation bond retirement debt service fund and the capital improvement capital project fund which are considered to be major funds. Data from the other 27 governmental funds are combined into single aggregate presentation.

The City adopts an annual appropriated budget for each of its funds. A budgetary comparison statement (non-GAAP basis) has been provided for general fund and the fire levy fund to demonstrate budgetary compliance.

**Proprietary Funds** The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions as business type activities in the government wide financial statements. The City uses an enterprise fund to account for its water operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains such a fund for its self insurance of health related benefits offered to all full time employees and some participating part time employees as well as those who are continuing benefits through COBRA. Since health insurance predominately benefits governmental rather than business functions, it has been included within governmental activities in the government wide financial statements.

Proprietary funds provide the same type of information as the government wide financial statements only in more detail. The water and electric funds are considered major funds. The proprietary fund financial statements can be found on pages 24 through 26 of this report.

*Fiduciary Funds* Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the City's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds. The agency funds represent unclaimed monies fund and the state patrol fund.

*Notes to the Basic Financial Statements* The notes provide additional information that is essential for a full understanding of the data provided in the government wide and fund financial statements. The notes to the basic financial statements can be found beginning on page 29 of this report.

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

### **Government-Wide Financial Analysis**

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and answers the question, "How did we do financially during 2013?" The statement of net position and statement of activities answers this question, as stated earlier. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by a private business.

The basis for this accounting considers all of the current year revenues and expenses regardless of when the cash was received or paid. These two statements report the City's net position and the changes in this position. The change in position is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or declined. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of City capital assets will also need to be evaluated.

#### The City of Huron as a Whole

Recall that the Statement of Net Position looks at the City as a whole. Table 1 provides a summary of the City's net position for 2013 compared to 2012:

| Net Position                |               |                |              |               |               |               |  |  |  |  |  |  |
|-----------------------------|---------------|----------------|--------------|---------------|---------------|---------------|--|--|--|--|--|--|
|                             | Government    | tal Activities | Business-Ty  | pe Activities | <u>Tc</u>     | o <u>tal</u>  |  |  |  |  |  |  |
|                             | 2013          | 2012           | 2013         | 2012          | <u>2013</u>   | 2012          |  |  |  |  |  |  |
| Assets:                     |               |                |              |               |               |               |  |  |  |  |  |  |
| Current and other assets    | \$ 5,474,741  | \$ 5,701,951   | \$ 2,264,928 | \$ 2,440,173  | \$ 7,739,669  | \$ 8,142,124  |  |  |  |  |  |  |
| Capital assets              | 14,457,513    | 12,916,820     | 6,806,069    | 6,744,540     | 21,263,582    | 19,661,360    |  |  |  |  |  |  |
| Total assets                | 19,932,254    | 18,618,771     | 9,070,997    | 9,184,713     | 29,003,251    | 27,803,484    |  |  |  |  |  |  |
| Liabilities:                |               |                |              |               |               |               |  |  |  |  |  |  |
| Current liabilities         | 571,237       | 881,764        | 83,767       | 78,425        | 655,004       | 960,189       |  |  |  |  |  |  |
| Long-term liabilities:      |               |                |              |               |               |               |  |  |  |  |  |  |
| Due within one year         | 1,028,583     | 496,888        | 414,697      | 410,745       | 1,443,280     | 907,633       |  |  |  |  |  |  |
| Due in more than one year   | 2,038,255     | 2,317,321      | 1,857,900    | 2,238,444     | 3,896,155     | 4,555,765     |  |  |  |  |  |  |
| Total liabilities           | 3,638,075     | 3,695,973      | 2,356,364    | 2,727,614     | 5,994,439     | 6,423,587     |  |  |  |  |  |  |
| Deferred inflows of resourc | es:           |                |              |               |               |               |  |  |  |  |  |  |
| Property taxes              | 677,958       | 717,447        |              |               | 677,958       | 717,447       |  |  |  |  |  |  |
| Net Position:               |               |                |              |               |               |               |  |  |  |  |  |  |
| Net investment in capital   |               |                |              |               |               |               |  |  |  |  |  |  |
| assets                      | 11,868,673    | 10,554,046     | 4,612,062    | 4,192,512     | 16,480,735    | 14,746,558    |  |  |  |  |  |  |
| Restricted net position     | 2,357,299     | 2,390,645      | -            | -             | 2,357,299     | 2,390,645     |  |  |  |  |  |  |
| Unrestricted net position   | 1,390,249     | 1,260,660      | 2,102,630    | 2,264,587     | 3,492,879     | 3,525,247     |  |  |  |  |  |  |
| Total net position          | \$ 15,616,221 | \$ 14,205,351  | \$ 6,714,692 | \$ 6,457,099  | \$ 22,330,913 | \$ 20,662,450 |  |  |  |  |  |  |

Table 1 Net Position

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the City, total assets exceed total liabilities by \$22,330,913 at the close of the most recent year. This amounts to \$15,616,221 in governmental activities and \$6,714,692 in business-type activities.

Capital assets reported on the government-wide statements represent the largest portion of the City's assets. At year-end, capital assets represented 73.3 percent of total governmental and business-type assets. Capital assets include land, construction in progress, land and land improvements, land use rights, land improvements, buildings and improvements, equipment and furniture and infrastructure. Capital assets, net of related debt to acquire the assets at December 31, 2013, were \$16,480,735. These capital assets are used to provide services to citizens and are not available for future spending.

Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities. As of December 31, 2013, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

A portion of the City's governmental net position, \$2,357,299 or 15.1 percent, represent resources that are subject to external restrictions on how they may be used. Of the total restricted net position, \$529,933 is restricted for capital projects, \$57,806 is restricted for debt service, \$32,073 is restricted for leisure, \$533,352 is restricted for transportation, \$549,264 is restricted for security persons and property and \$654,871 is restricted for other purposes. The governmental activities unrestricted net position of \$1,390,249 may be used to meet the government's ongoing obligations to citizens and creditors.

Table 2 below shows the changes in net position for governmental and business-type activities for year 2013 compared to 2012:

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

#### Changes in Net Position **Governmental Activities Business-type Activities** Total 2013 2013 2012 2013 2012 2012 Revenues Program revenues: Charges for services and sales \$ 2,330,330 \$ 2,594,383 \$ 2,006,164 \$ 2,551,392 \$ 4,336,494 \$ 5,145,775 Operating grants and contributions 1,551,009 1,077,446 1,551,009 1,077,446 \_ Capital grants 43,987 and contributions 1,412,417 769,352 1,456,404 769,352 \_ General revenues: Income taxes 2,423,422 2,261,531 2,423,422 2,261,531 Property taxes 819,067 693,381 819,067 693,381 Payment in lieu of tax 779 779 Intergovernmental 385,581 485.076 385,581 485.076 Interest 7,547 9,049 7,547 9,049 Miscellaneous 132,522 59,417 132,522 59,417 7,949,635 2,050,151 2,551,392 11,112,825 10,501,027 Total revenues 9,062,674 **Program Expenses** Governmental Activities: General government 1,061,220 1,087,862 1,061,220 1,087,862 Security of persons and property: Police 1,586,249 1,544,177 1,544,177 1,586,249 Fire 1,692,744 1,648,294 1,692,744 1,648,294 Other 115,079 108,714 115,079 108,714 Economic development and assistance 26,832 248,225 26,832 248,225 Refuse 709,985 694,290 709,985 694,290 Leisure time activities 680,543 599,211 680,543 599,211 Transportation 739,678 687,467 739,678 687,467 Interest and fiscal charges 57,148 72,841 57,148 72,841 Issuance costs 67,114 67,114 . Business-type Activities: Water 1,667,833 1,936,426 1,667,833 1,936,426 \_ Electric 116,725 114,366 114,366 116,725 Total program expenses 6,627,406 6,800,267 1,784,558 2,050,792 8,411,964 8,851,059 Change in net position before transfers and special item 265,593 500,600 2,700,861 2,435,268 1,149,368 1,649,968 Transfers 8,000 (8,000)Special item - building demolition (1,032,398)(1,032,398)-Change in net position 1,410,870 1,149,368 257,593 500,600 1,668,463 1,649,968 Net position beginning of year 14,205,351 13,055,983 6,457,099 5,956,499 20,662,450 19,012,482 \$ 6,457,099 \$ 20,662,450 Net position end of year \$ 15,616,221 \$ 14,205,351 \$ 6,714,692 22,330,913

Table 2

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

### Governmental Activities

Security of persons and property, which primarily supports the operations of the City's police, fire and emergency medical services, accounts for \$3,352,000 of expenses, or 50.6 percent of total governmental expenses of the City. These expenses were funded by \$1,030,422 in charges to users of services and operating grants. General government expenses, which primarily include support departments of the mayor, council, finance, engineering, law and other adjunct support services not specifically related to a specific function or activity; totaled \$1,061,220 or 16 percent of total governmental expenses. General government expenses were fully covered by \$2,710,523 of direct charges to users and operating and capital grants.

General revenues totaled \$3,768,918, and amounted to 41.6 percent of total revenues. These revenues primarily consist of property and income tax revenue of \$3,242,489, or 86 percent of total general revenues. The other primary source of general revenues is intergovernmental that are not restricted to specific programs, with a majority of the revenue being local government and local government revenue assistance. For 2013, these revenues totaled \$385,581 or 10.2 percent of the total general revenues.

Net position increased due partly to an increase in charges for services and operating and capital grants.

The net position for the internal service fund increased \$111,090. This increase was mainly attributable to a decrease in claims.

## Business-type Activities

The water and electric funds represent the City's business-type activities. These programs have program revenues of \$2,050,151, and expenses of \$1,784,558, respectively, for the year ended 2013. Business-type activities had an increase in net position of \$257,593. For this year, the increase in net position was attributed to operating activities.

All of the business-type activities program revenue was charges for services. The majority of the receipts were used to fund the water operations.

### **Program Expenses**

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government-wide activities, the total cost of services and the net cost of services for 2013 compared to 2012. That is, it identifies the cost of these services supported by general revenues.

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

| Program Expenses                    |              |                |              |                |              |              |  |  |  |  |  |
|-------------------------------------|--------------|----------------|--------------|----------------|--------------|--------------|--|--|--|--|--|
|                                     | <u>2</u> (   | 013            | <u>20</u>    | <u>)12</u>     | Net C        | hange        |  |  |  |  |  |
|                                     | Total Cost   | Net Cost       | Total Cost   | Net Cost       | Total Cost   | Net Cost     |  |  |  |  |  |
|                                     | of Services  | of Services    | of Services  | of Services    | of Services  | of Services  |  |  |  |  |  |
| Governmental Activities:            |              |                |              |                |              |              |  |  |  |  |  |
| General government                  | \$ 1,061,220 | \$ 1,649,303   | \$ 1,087,862 | \$ 536,146     | \$ (26,642)  | \$ 1,113,157 |  |  |  |  |  |
| Security of persons<br>and property |              |                |              |                |              |              |  |  |  |  |  |
| Police                              | 1,544,177    | (1,439,272)    | 1,586,249    | (1,449,194)    | (42,072)     | 9,922        |  |  |  |  |  |
| Fire                                | 1,692,744    | (771,040)      | 1,648,294    | (616,459)      | 44,450       | (154,581)    |  |  |  |  |  |
| Other                               | 115,079      | (111,266)      | 108,714      | (108,714)      | 6,365        | (2,552)      |  |  |  |  |  |
| Economic development                |              |                |              |                |              |              |  |  |  |  |  |
| and assistance                      | 26,832       | (26,032)       | 248,225      | (248,175)      | (221,393)    | 222,143      |  |  |  |  |  |
| Refuse                              | 709,985      | (77,533)       | 694,290      | (57,779)       | 15,695       | (19,754)     |  |  |  |  |  |
| Leisure time activities             | 680,543      | (266,205)      | 599,211      | (93,528)       | 81,332       | (172,677)    |  |  |  |  |  |
| Transportation                      | 739,678      | (234,457)      | 687,467      | (181,428)      | 52,211       | (53,029)     |  |  |  |  |  |
| Interest and                        |              |                |              |                |              |              |  |  |  |  |  |
| fiscal charges                      | 57,148       | (57,148)       | 69,917       | (69,917)       | (12,769)     | 12,769       |  |  |  |  |  |
| Issuance costs                      | -            | -              | 67,114       | (67,114)       | (67,114)     | 67,114       |  |  |  |  |  |
| Current refunding                   | -            | -              | 2,924        | (2,924)        | (2,924)      | 2,924        |  |  |  |  |  |
| Business-Type Activities:           |              |                |              |                |              |              |  |  |  |  |  |
| Water                               | 1,667,833    | 241,323        | 1,936,426    | 486,113        | (268,593)    | (244,790)    |  |  |  |  |  |
| Electric                            | 116,725      | 24,270         | 114,366      | 14,487         | 2,359        | 9,783        |  |  |  |  |  |
| Total expenses                      | \$ 8,411,964 | \$ (1,068,057) | \$ 8,851,059 | \$ (1,858,486) | \$ (439,095) | \$ 790,429   |  |  |  |  |  |

#### Table 3 Program Expenses

## **Financial Analysis of City Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

*Governmental Funds* – the focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the year.

As of December 31, 2013, the City's governmental funds reported a combined ending fund balance of \$3,396,190, an increase of \$103,337 in comparison with the prior year. \$1,112,540 of the ending combined fund balance for 2013 constitutes assigned and unassigned fund balance combined, which is available for spending at the government's discretion. The remainder of fund balance is nonspendable, restricted, or committed to indicate that it is not available for new spending because it is not in spendable form or it has already been restricted or committed by external or internal constraints. A large portion of the fund balance, \$2,022,283, or 59.5 percent is restricted. These restricted amounts lead to restricted net position on the Statement of Net Position due to expenditure restrictions mandated by the source of the resource, such as the state or federal government.

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

The general fund is the primary operating fund of the City. At the end of 2013, unassigned fund balance was \$1,106,737 while total fund balance was \$1,127,938. As a measure of the general fund's liquidity it may be useful to compare both, unassigned fund balance and total fund balance to total fund expenditures. The fund balance of the City's general fund decreased, by \$81,618 during 2013. This decrease was caused not by any specific event.

Table 4 below reports year 2013 balances compared to 2012:

Table 4 Change in Fund Balance

|                                    |      | Fund E      |    |             |    |           |         |
|------------------------------------|------|-------------|----|-------------|----|-----------|---------|
|                                    | De   | ecember 31, | D  | ecember 31, |    | Increase  | Percent |
|                                    | 2013 |             |    | 2012        | (] | Decrease) | Change  |
| General                            | \$   | 1,127,938   | \$ | 1,209,556   | \$ | (81,618)  | -6.7%   |
| Fire levy                          |      | 310,983     |    | 319,212     |    | (8,229)   | -2.6%   |
| General obligation bond retirement |      | 70,213      |    | 52,923      |    | 17,290    | 32.7%   |
| Capital improvements               |      | 336,928     |    | (243,320)   |    | 580,248   | 238.5%  |
| Other governmental funds           |      | 1,550,128   |    | 1,954,482   |    | (404,354) | -20.7%  |
|                                    | \$   | 3,396,190   | \$ | 3,292,853   | \$ | 103,337   |         |

Table 5 below assists in illustrating the financial activities for the general fund of year 2013 balances compared to 2012:

|                                   | D  | ecember 31,<br><u>2013</u> | De | ecember 31,<br><u>2012</u> |    | Increase<br>Decrease) |
|-----------------------------------|----|----------------------------|----|----------------------------|----|-----------------------|
| Revenues:                         |    |                            |    |                            |    |                       |
| Income tax                        | \$ | 2,020,058                  | \$ | 1,800,368                  | \$ | 219,690               |
| Property and other taxes          |    | 236,754                    |    | 171,087                    |    | 65,667                |
| Charges for services              |    | 660,463                    |    | 669,283                    |    | (8,820)               |
| Licenses and permits              |    | 136,699                    |    | 128,058                    |    | 8,641                 |
| Fines and forfeitures             |    | 367,633                    |    | 329,963                    |    | 37,670                |
| Intergovernmental                 |    | 435,339                    |    | 467,932                    |    | (32,593)              |
| Investment income                 |    | 7,547                      |    | 7,551                      |    | (4)                   |
| Other                             |    | 127,015                    |    | 154,249                    |    | (27,234)              |
| Total revenue                     | \$ | 3,991,508                  | \$ | 3,728,491                  | \$ | 263,017               |
| Expenditures:                     |    |                            |    |                            |    |                       |
| Current:                          |    |                            |    |                            |    |                       |
| General government                |    | 992,350                    |    | 935,543                    |    | 56,807                |
| Security of persons and property: |    |                            |    |                            |    |                       |
| Police                            |    | 1,244,960                  |    | 1,334,057                  |    | (89,097)              |
| Refuse                            |    | 709,985                    |    | 694,290                    |    | 15,695                |
| Capital outlay                    |    | 10,788                     |    | -                          |    | 10,788                |
| Total expenditures                | \$ | 2,958,083                  | \$ | 2,963,890                  | \$ | (5,807)               |

 Table 5

 Change in Financial Activities for the General Fund

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

*Proprietary Funds* – The City maintains two different types of proprietary funds. Enterprise funds are used to report functions presented as a business-type activities on the government-wide financial statements. As noted earlier, the City uses enterprise funds to account for water and electric operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's other programs and activities. The City uses an internal service fund to account for the self-insurance program and employee benefits.

As of December 31, 2013, net position for the City's enterprise funds were \$6,714,692. Of that total, \$2,102,630 represents unrestricted net position that are available for spending at the City's discretion. As of December 31, 2013, unrestricted net position in the self-insurance program were \$155,204.

### **Budgetary Highlights**

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund. During the course of 2013 the City amended its general fund budget on various occasions. All recommendations for budget changes come to the Finance Committee of City Council for review before going to the whole Council for ordinance enactment on the change. The City allows small interdepartmental budget changes that modify line items within departments within the same fund. The general fund supports many of the City's major activities such as the Police Department and the Fire Department as well as most legislative and executive activities. The general fund is monitored closely, looking for possible revenue shortfalls or overspending by individual departments.

The general fund original budgeted revenue was increased by \$459,109 during the year due to anticipated additional revenues being received later in the year. The actual revenue received during the year was \$70,328 or 1.5 percent less than the final estimate.

The general fund original budgeted expenditures were less than the final budgeted expenditures by \$145,786. There were no individually significant events that led to these differences. Actual expenditures, plus encumbrances for the year were \$123,806 less than the final budgeted amounts.

### **Capital Assets and Debt Administration**

*Capital Assets* - At the end of 2013, the City had \$21,263,582 (net of accumulated depreciation) invested in land, land and land improvements, land use rights, land improvements, buildings, equipment and furniture, vehicles, infrastructure and construction in progress. Of this total \$14,457,513 was reported in governmental activities and \$6,806,069 was reported in business-type activities. Table 4 shows fiscal year 2013 balances compared to 2012.

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

#### Table 6 Capital Assets, at December 31 (Net of Depreciation)

|                            | <u>G</u>     | Governmental Activities |    |             |    | Business-Ty | Activities | Total       |                  |    |             |
|----------------------------|--------------|-------------------------|----|-------------|----|-------------|------------|-------------|------------------|----|-------------|
|                            | 2            | 2013                    |    | <u>2012</u> |    | <u>2013</u> |            | <u>2012</u> | <u>2013</u>      |    | <u>2012</u> |
| Land and land improvements | \$ 6         | 5,135,544               | \$ | 6,097,388   | \$ | 30,000      | \$         | 30,000      | \$<br>6,165,544  | \$ | 6,127,388   |
| Land use rights            |              | 49,687                  |    | 49,687      |    | -           |            | -           | 49,687           |    | 49,687      |
| Construction in progress   | 1            | ,313,099                |    | 434,381     |    | 32,186      |            | 33,506      | 1,345,285        |    | 467,887     |
| Land improvements          | 2            | 2,660,864               |    | 2,405,279   |    | 50,034      |            | 57,566      | 2,710,898        |    | 2,462,845   |
| Buildings and improvements | 2            | 2,103,763               |    | 2,119,849   |    | 1,750,226   |            | 1,807,431   | 3,853,989        |    | 3,927,280   |
| Equipment and furniture    |              | 340,547                 |    | 319,557     |    | 1,222,551   |            | 1,221,758   | 1,563,098        |    | 1,541,315   |
| Vehicles                   |              | 563,493                 |    | 641,253     |    | 32,103      |            | 18,917      | 595,596          |    | 660,170     |
| Infrastructure             | 1            | ,290,516                |    | 849,426     |    | 3,688,969   |            | 3,575,362   | <br>4,979,485    |    | 4,424,788   |
| Total                      | <u>\$ 14</u> | 4,457,513               | \$ | 12,916,820  | \$ | 6,806,069   | \$         | 6,744,540   | \$<br>21,263,582 | \$ | 19,661,360  |

For governmental activities capital additions were offset by \$467,641 of accumulated depreciation. Depreciation expense for business-type activities was \$204,444.

Additional information concerning the City's capital assets can be found in Note 7 of the basic financial statements.

*Long-Term Debt* - At December 31, 2013 the City had total long-term debt outstanding of \$4,782,847. Of this total, \$1,256,298 is due within one year and \$3,526,549 is due in more than one year. Table 5 below summarizes the bonds and loans outstanding:

| Table 7                          |
|----------------------------------|
| Outstanding Debt, at December 31 |

|                          | Governmental Activities |           |    |           |    | Business-Ty | Activities |           | Total |           |    |           |
|--------------------------|-------------------------|-----------|----|-----------|----|-------------|------------|-----------|-------|-----------|----|-----------|
|                          |                         | 2013      |    | 2012      |    | 2013        |            | 2012      |       | 2013      |    | 2012      |
| General obligation bonds | \$                      | 1,705,063 | \$ | 1,927,395 | \$ | 1,081,696   | \$         | 1,203,153 | \$    | 2,786,759 | \$ | 3,130,548 |
| Notes                    |                         | 525,000   |    | -         |    | -           |            | -         |       | 525,000   |    | -         |
| OWDA loan                |                         | -         |    | -         |    | 792,740     |            | 968,797   |       | 792,740   |    | 968,797   |
| Capital leases           |                         | 358,777   |    | 435,379   |    | 319,571     |            | 380,078   |       | 678,348   |    | 815,457   |
| Total                    | \$                      | 2,588,840 | \$ | 2,362,774 | \$ | 2,194,007   | \$         | 2,552,028 | \$    | 4,782,847 | \$ | 4,914,802 |

Additional information concerning the City's capital leases and debt can be found in Notes 9, 10 and 11 of the basic financial statements.

Management's Discussion and Analysis For the Year Ended December 31, 2013 Unaudited

### **Economic Factors**

The City is financially strong. The City is continuing its economic priority by aggressively pursuing new businesses to move to its community as well as people who represent investment capital. The City has implemented a zoning program, and groups such as the Huron Economic Development Committee and Chamber of Commerce have supported the reservation of industrial tracts. Also, with the creation of the Huron Joint Port Authority has helped to ensure that the local harbor facilities can be developed to there maximum potential. The Port Authority continues working to create additional uses of the harbor in an effort to stimulate commerce in the community.

### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Pamela Snell, Financial Director, 417 Main Street, Huron, Ohio 44839.

# City of Huron, Ohio Statement of Net Position

December 31, 2013

|   | Go | vernmental         | Bu | siness-Type     |    |                      |
|---|----|--------------------|----|-----------------|----|----------------------|
|   |    | Activities         |    | Activities      |    | Total                |
| Assets:   |    |                    |    |                 |    |                      |
| Equity in pooled cash and cash equivalents                  | \$ | 2,945,421          | \$ | 1,545,620       | \$ | 4,491,041            |
| Cash and cash equivalents in segregated accounts            | Ŧ  | 300,059            | Ŧ  |                 | т  | 300,059              |
| Receivables:  |    | ,                  |    |                 |    | ,                    |
| Income tax  |    | 528,544            |    | -               |    | 528,544              |
| Property and other taxes                                    |    | 854,151            |    | -               |    | 854,151              |
| Accounts  |    | 237,787            |    | 528,162         |    | 765,949              |
| Special assessments   |    | 20,209             |    | 39,478          |    | 59,687               |
| Accrued interest  |    | 3,843              |    | -               |    | 3,843                |
| Intergovernmental   |    | 388,510            |    | -               |    | 388,510              |
| Materials and supplies inventory                            |    | 5,067              |    | 138,187         |    | 143,254              |
| Land held for resale  |    | 161,140            |    | -               |    | 161,140              |
| Prepaid items   |    | 30,010             |    | 13,481          |    | 43,491               |
| Nondepreciable capital assets                               |    | 7,498,330          |    | 62,186          |    | 7,560,516            |
| Depreciable capital assets, net                             |    | 6,959,183          |    | 6,743,883       |    | 13,703,066           |
| Total assets  |    | 19,932,254         |    | 9,070,997       |    | 29,003,251           |
| T 1-1-11/1  |    |                    |    |                 |    |                      |
| Liabilities:  |    | 170 407            |    | 57 029          |    | 227 245              |
| Accounts payable  |    | 179,407            |    | 57,938          |    | 237,345              |
| Contracts payable   |    | 13,904<br>70,500   |    | -               |    | 13,904               |
| Accrued wages and benefits<br>Pension obligation payable    |    | 70,509<br>13,543   |    | 13,252<br>1,855 |    | 83,761<br>15,398     |
| Due to other governments                                    |    | 42,863             |    | 1,833<br>8,698  |    | 13,398<br>51,561     |
| Income tax refunds payable                                  |    | 42,803             |    | 0,090           |    | 23,785               |
| Accrued interest payable                                    |    | 12,407             |    | 1,965           |    | 23,783<br>14,372     |
| Claims payable  |    | 53,679             |    | 1,905           |    | 53,679               |
| Notes payable   |    | 161,140            |    |                 |    | 161,140              |
| Long-term liabilities:                                      |    | 101,140            |    |                 |    | 101,140              |
| Due within one year   |    | 1,028,583          |    | 414,697         |    | 1,443,280            |
| Due in more than one year                                   |    | 2,038,255          |    | 1,857,900       |    | 3,896,155            |
| •   |    |                    |    |                 |    |                      |
| Total liabilities   |    | 3,638,075          |    | 2,356,305       |    | 5,994,380            |
| Deferred inflows of resources:                              |    |                    |    |                 |    |                      |
| Property taxes  |    | 677,958            |    |                 |    | 677,958              |
| Net position:   |    | 11.070 770         |    | 4 (10 0 (0      |    | 16 400 525           |
| Net investment in capital assets                            |    | 11,868,673         |    | 4,612,062       |    | 16,480,735           |
| Restricted for:   |    | 520 022            |    |                 |    | 520.022              |
| Capital projects  |    | 529,933            |    | -               |    | 529,933              |
| Debt service<br>Transportation                              |    | 57,806<br>533 352  |    | -               |    | 57,806<br>533 352    |
| Transportation<br>Security of persons and property          |    | 533,352<br>540,264 |    | -               |    | 533,352<br>540,264   |
| Security of persons and property<br>Leisure time activities |    | 549,264<br>32,073  |    | -               |    | 549,264<br>32.073    |
|   |    | 52,075<br>654,871  |    | -               |    | 32,073<br>654,871    |
| Other purposes<br>Unrestricted                              |    | 1,390,249          |    | 2,102,630       |    | 034,871<br>3,492,879 |
| omosuloud   |    | 1,370,249          |    | 2,102,030       |    | 3,492,019            |
| Total net position  | \$ | 15,616,221         | \$ | 6,714,692       | \$ | 22,330,913           |

# *City of Huron, Ohio* Statement of Activities For the Year Ended December 31, 2013

|                                     |          |           | Program Revenues |                             |    |   |    |                               |  |  |  |  |
|-------------------------------------|----------|-----------|------------------|-----------------------------|----|---|----|-------------------------------|--|--|--|--|
|                                     | Expenses |           |                  | harges for<br>ces and Sales | Со | ating Grants,<br>ntributions<br>ad Interest |    | pital Grants<br>Contributions |  |  |  |  |
| Governmental Activities:            |          |           |                  |                             |    |   |    |                               |  |  |  |  |
| General government                  | \$       | 1,061,220 | \$               | 591,375                     | \$ | 706,731                                     | \$ | 1,412,417                     |  |  |  |  |
| Security of persons and property    |          |           |                  |                             |    |   |    |                               |  |  |  |  |
| Police                              |          | 1,544,178 |                  | 27,522                      |    | 77,383                                      |    | -                             |  |  |  |  |
| Fire                                |          | 1,692,743 |                  | 739,397                     |    | 182,307                                     |    | -                             |  |  |  |  |
| Other                               |          | 115,079   |                  | 3,813                       |    | -   |    | -                             |  |  |  |  |
| Leisure time activities             |          | 680,543   |                  | 334,480                     |    | 79,858                                      |    | -                             |  |  |  |  |
| Economic development and assistance |          | 26,832    |                  | -                           |    | 800   |    | -                             |  |  |  |  |
| Transportation                      |          | 739,678   |                  | 1,291                       |    | 503,930                                     |    | -                             |  |  |  |  |
| Refuse                              |          | 709,985   |                  | 632,452                     |    | -   |    | -                             |  |  |  |  |
| Interest and fiscal charges         |          | 57,148    |                  | -                           |    | -   |    | -                             |  |  |  |  |
| Total governmental activities       |          | 6,627,406 |                  | 2,330,330                   |    | 1,551,009                                   |    | 1,412,417                     |  |  |  |  |
| Business-Type Activities:           |          |           |                  |                             |    |   |    |                               |  |  |  |  |
| Water                               |          | 1,667,833 |                  | 1,865,169                   |    | -   |    | 43,987                        |  |  |  |  |
| Electric                            |          | 116,725   |                  | 140,995                     |    | -   |    | -                             |  |  |  |  |
| Total business-type activities      |          | 1,784,558 |                  | 2,006,164                   |    |   |    | 43,987                        |  |  |  |  |
| Total primary government            | \$       | 8,411,964 | \$               | 4,336,494                   | \$ | 1,551,009                                   | \$ | 1,456,404                     |  |  |  |  |

General revenues:

Property taxes levied for:

- General purposes
- Police and fire
- Municipal income tax levied for:
- General purposes
- Capital improvements
- Debt services
- Payment in lieu of tax

Grants and entitlements not restricted to specific programs

Investment earnings

Other

Transfers Special item - building demolition

Total general revenues, transfers and special item

Change in net position

Net position, beginning of year Net position, end of year

|    | Net (Expense)             | ie and Cha<br>ry Governi | -    | n Net F | Position           |  |  |  |
|----|---------------------------|--------------------------|------|---------|--------------------|--|--|--|
| G  | overnmental<br>Activities | siness-Typ<br>Activities | )e   |         | Total              |  |  |  |
| \$ | 1,649,303                 | \$                       | -    | \$      | 1,649,303          |  |  |  |
|    | (1,439,273)               |                          | _    |         | (1,439,273)        |  |  |  |
|    | (771,039)                 |                          | _    |         | (771,039)          |  |  |  |
|    | (111,266)                 |                          | -    |         | (111,266)          |  |  |  |
|    | (266,205)                 |                          | -    |         | (266,205)          |  |  |  |
|    | (26,032)                  |                          | -    |         | (26,032)           |  |  |  |
|    | (234,457)                 |                          | -    |         | (234,457)          |  |  |  |
|    | (77,533)                  |                          | -    |         | (77,533)           |  |  |  |
|    | (57,148)                  |                          | -    |         | (57,148)           |  |  |  |
|    | (1,333,650)               |                          | _    |         | (1,333,650)        |  |  |  |
|    |                           |                          |      |         |                    |  |  |  |
|    | -                         | 241,                     | 323  |         | 241,323            |  |  |  |
|    | -                         | 24,2                     |      |         | 24,270             |  |  |  |
|    | -                         | <br>265,                 |      |         | 265,593            |  |  |  |
|    | (1,333,650)               | <br>265,                 | 593  |         | (1,068,057)        |  |  |  |
|    | 241,717<br>577,350        |                          | -    |         | 241,717<br>577,350 |  |  |  |
|    |                           |                          |      |         |                    |  |  |  |
|    | 1,983,393                 |                          | -    |         | 1,983,393          |  |  |  |
|    | 185,029                   |                          | -    |         | 185,029            |  |  |  |
|    | 255,000                   |                          | -    |         | 255,000            |  |  |  |
|    | 779                       |                          | -    |         | 779                |  |  |  |
|    | 385,581                   |                          | -    |         | 385,581            |  |  |  |
|    | 7,547                     |                          | -    |         | 7,547              |  |  |  |
|    | 132,522                   |                          | -    |         | 132,522            |  |  |  |
|    | 8,000                     | (8,0                     | (000 |         | -                  |  |  |  |
|    | (1,032,398)               | (2)                      | -    |         | (1,032,398)        |  |  |  |
|    | 2,744,520                 | (8,0                     | 000) |         | 2,736,520          |  |  |  |
|    | 1,410,870                 | 257,                     | 593  |         | 1,668,463          |  |  |  |
|    | 14,205,351                | <br>6,457,0              | 099  |         | 20,662,450         |  |  |  |
| \$ | 15,616,221                | \$<br>6,714,0            | 592  | \$      | 22,330,913         |  |  |  |

# *City of Huron, Ohio* Balance Sheet Governmental Funds December 31, 2013

|                                     | General      |            | Fire<br>Levy | Oblig | General<br>gation Bond<br>etirement |    | Capital provements | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|-------------------------------------|--------------|------------|--------------|-------|-------------------------------------|----|--------------------|--------------------------------|--------------------------------|
| Assets:                             |              |            |              |       |                                     |    |                    |                                |                                |
| Equity in pooled cash               |              |            |              |       |                                     |    |                    |                                |                                |
| and cash equivalents                | \$ 870,677   | \$         | 191,366      | \$    | 70,213                              | \$ | 396,809            | \$ 1,394,705                   | \$ 2,923,770                   |
| Cash and cash equivalents:          |              |            |              |       |                                     |    |                    |                                |                                |
| In segregated accounts              | -            |            | -            |       | -                                   |    | -                  | 109,991                        | 109,991                        |
| Receivables:                        |              |            |              |       |                                     |    |                    |                                |                                |
| Income tax                          | 528,544      |            | -            |       | -                                   |    | -                  | -                              | 528,544                        |
| Property and other taxes            | 252,952      |            | 510,859      |       | -                                   |    | -                  | 90,340                         | 854,151                        |
| Accounts                            | 29,721       |            | 208,066      |       | -                                   |    | -                  | -                              | 237,787                        |
| Special assessments                 | -            |            | -            |       | -                                   |    | -                  | 20,209                         | 20,209                         |
| Accrued interest                    | 3,343        |            | -            |       | -                                   |    | -                  | 500                            | 3,843                          |
| Intergovernmental                   | 81,723       |            | 37,790       |       | -                                   |    | -                  | 268,997                        | 388,510                        |
| Materials and supplies inventory    | -            |            | -            |       | -                                   |    | -                  | 5,067                          | 5,067                          |
| Prepaid items                       | 8,168        |            | 12,009       |       | -                                   |    | -                  | 9,833                          | 30,010                         |
| Land held for resale                | -            | . <u> </u> | -            |       | -                                   |    | -                  | 161,140                        | 161,140                        |
| Total assets                        | \$ 1,775,128 | \$         | 960,090      | \$    | 70,213                              | \$ | 396,809            | \$ 2,060,782                   | \$ 5,263,022                   |
| Liabilities and fund balances       |              |            |              |       |                                     |    |                    |                                |                                |
| Liabilities:                        |              |            |              |       |                                     |    |                    |                                |                                |
| Accounts payable                    | \$ 83,021    | \$         | 6,148        | \$    | -                                   | \$ | 45,977             | \$ 41,425                      | \$ 176,571                     |
| Contracts payable                   | -            |            | -            |       | -                                   |    | 13,904             | -                              | 13,904                         |
| Accrued wages and benefits          | 38,802       |            | 19,859       |       | -                                   |    | -                  | 11,848                         | 70,509                         |
| Pension obligation payable          | 6,854        |            | 4,766        |       | -                                   |    | -                  | 1,923                          | 13,543                         |
| Due to other governments            | 20,051       |            | 13,800       |       | -                                   |    | -                  | 9,012                          | 42,863                         |
| Income tax refunds payable          | 23,785       |            | -            |       | -                                   |    | -                  | -                              | 23,785                         |
| Notes payable                       |              |            | -            |       | -                                   |    | -                  | 161,140                        | 161,140                        |
| Total liabilities                   | 172,513      |            | 44,573       |       |                                     |    | 59,881             | 225,348                        | 502,315                        |
| Deferred inflows of resources:      |              |            |              |       |                                     |    |                    |                                |                                |
| Property taxes                      | 200,249      |            | 406,190      |       | -                                   |    | -                  | 71,519                         | 677,958                        |
| Unavailable revenue                 | 251,882      |            | 155,167      |       | -                                   |    | -                  | 205,736                        | 612,785                        |
| Unavailable revenue -               |              |            |              |       |                                     |    |                    |                                |                                |
| delinquent property taxes           | 22,546       |            | 43,177       |       | -                                   |    | -                  | 8,051                          | 73,774                         |
| Total deferred inflows of resources | 474,677      |            | 604,534      |       | -                                   |    | -                  | 285,306                        | 1,364,517                      |
| Fund balances:                      |              |            |              |       |                                     |    |                    |                                |                                |
| Nonspendable                        | 8,168        |            | 12,009       |       | _                                   |    | _                  | 14,900                         | 35,077                         |
| Restricted                          |              |            | 298,974      |       | 70,213                              |    | 336,928            | 1,316,168                      | 2,022,283                      |
| Committed                           | -            |            |              |       |                                     |    |                    | 226,290                        | 226,290                        |
| Assigned                            | 13,033       |            | -            |       | -                                   |    | -                  |                                | 13,033                         |
| Unassigned (deficit)                | 1,106,737    |            | -            |       | -                                   |    | -                  | (7,230)                        | 1,099,507                      |
| Total fund balances                 | 1,127,938    | ·          | 310,983      |       | 70,213                              |    | 336,928            | 1,550,128                      | 3,396,190                      |
| Total liabilities, deferred inflows |              |            |              |       |                                     |    |                    |                                |                                |
| of resources and fund balances      | \$ 1,775,128 | \$         | 960,090      | \$    | 70,213                              | \$ | 396,809            | \$ 2,060,782                   | \$ 5,263,022                   |
| or resources and rund balances      | ψ 1,773,120  | Ψ          | 700,070      | Ψ     | 70,213                              | Ψ  | 570,007            | ψ 2,000,702                    | ψ 5,205,022                    |

# Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2013

| Total governmental fund balances                                |                | \$ 3,396,190   |
|---|----------------|----------------|
| Amounts reported for governmental activities in the             |                |                |
| statement of net position are different because:                |                |                |
|   |                |                |
| Capital assets used in governmental activities are not financi  | al             |                |
| resources and therefore are not reported in funds.              |                | 14,457,513     |
| An internal service fund is used by management to charge th     | e              |                |
| costs of insurance to individual funds. The assets and li       |                |                |
| of the internal service fund are included in governmenta        | 1              |                |
| activities in the statement of net position.                    |                | 155,204        |
|   |                |                |
| Other long-term assets are not available to pay for current-pe  | eriod          |                |
| expenditures and therefore are deferred in the funds:           |                |                |
| Property and other taxes  | \$ 73,774      |                |
| Income taxes  | 192,335        |                |
| Payment in lieu of tax  | 20,209         |                |
| Intergovernmental   | 276,886        |                |
| Charges for services  | 117,377        |                |
| Other   | 5,978          |                |
| Total   |                | 686,559        |
| A compadintenest percepts is not due and percepts in the summer | at             |                |
| Accrued interest payable is not due and payable in the currer   | nt             | (12,407)       |
| period and therefore is not reported in the funds.              |                | (12,407)       |
| Long-term liabilities are not due and payable in the current    |                |                |
| period and therefore are not reported in the funds:             |                |                |
| General obligation bonds  | \$ (2,192,000) |                |
| Unamortized premium on bonds                                    | (38,063)       |                |
| Capital lease payable   | (358,777)      |                |
| Compensated absences  | (477,998)      |                |
| Total   | (177,550)      | (3,066,838)    |
| 10tui   |                | (3,000,030)    |
| Net position of governmental activities                         |                | \$ 15,616,221  |
|   |                | ÷; • • • • ; 1 |

# **Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds**

For the Year Ended December 31, 2013

|  | General      | Fire<br>Levy | General<br>Obligation Bond<br>Retirement | Capital<br>Improvements | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|--------------|--------------|--|-------------------------|--------------------------------|--------------------------------|
| Revenues:                              |              |              |  |                         |                                |                                |
| Income tax                             | \$ 2,020,058 | \$ -         | \$ 255,000                               | \$ 185,029              | \$ -                           | \$ 2,460,087                   |
| Property and other taxes               | 236,754      | 483,907      | -  | -                       | 84,441                         | 805,102                        |
| Charges for services                   | 660,463      | 747,349      | -  | -                       | 289,599                        | 1,697,411                      |
| Licenses and permits                   | 136,699      | -            | -  | 583                     | -                              | 137,282                        |
| Fines and forfeitures                  | 367,633      | -            | -  | -                       | 87,912                         | 455,545                        |
| Intergovernmental                      | 435,339      | 166,709      | -  | 2,118,653               | 628,669                        | 3,349,370                      |
| Special assessments                    | -            | -            | -  | -                       | 3,813                          | 3,813                          |
| Investment income                      | 7,547        | -            | -  | -                       | 3,130                          | 10,677                         |
| Payment in lieu of tax                 | -            | -            | -  | -                       | 20,988                         | 20,988                         |
| Other                                  | 127,015      |              |  |                         | 76,699                         | 203,714                        |
| Total revenue                          | 3,991,508    | 1,397,965    | 255,000                                  | 2,304,265               | 1,195,251                      | 9,143,989                      |
| Expenditures:                          |              |              |  |                         |                                |                                |
| Current:                               |              |              |  |                         |                                |                                |
| General government                     | 992,350      | -            | -  | 15,776                  | 77,174                         | 1,085,300                      |
| Security of persons and property:      |              |              |  |                         |                                |                                |
| Police                                 | 1,244,960    | -            | -  | -                       | 249,722                        | 1,494,682                      |
| Fire                                   | -            | 1,533,694    | -  | 11,814                  | 38,209                         | 1,583,717                      |
| Other                                  | -            | -            | -  | -                       | 115,485                        | 115,485                        |
| Transportation                         | -            | -            | -  | 92,539                  | 464,980                        | 557,519                        |
| Refuse                                 | 709,985      | -            | -  | -                       | -                              | 709,985                        |
| Leisure time activities                | -            | -            | -  | 22,356                  | 591,268                        | 613,624                        |
| Economic development                   |              |              |  |                         |                                |                                |
| and assistance                         | -            | -            | -  | -                       | 26,832                         | 26,832                         |
| Capital outlay                         | 10,788       | -            | -  | 2,630,099               | 391,845                        | 3,032,732                      |
| Debt service:                          |              |              |  |                         |                                |                                |
| Principal retirement                   | -            | -            | 213,600                                  | 115,762                 | 18,362                         | 347,724                        |
| Interest and fiscal charges            | -            | -            | 39,110                                   | 14,774                  | 3,118                          | 57,002                         |
| Total expenditures                     | 2,958,083    | 1,533,694    | 252,710                                  | 2,903,120               | 1,976,995                      | 9,624,602                      |
| Excess of revenues over                |              |              |  |                         |                                |                                |
| (under) expenditures                   | 1,033,425    | (135,729)    | 2,290                                    | (598,855)               | (781,744)                      | (480,613)                      |
| Other financing sources (uses):        |              |              |  |                         |                                |                                |
| Notes issued                           | -            | -            | -  | 525,000                 | -                              | 525,000                        |
| Inception of capital lease             | -            | -            | -  | 57,522                  | -                              | 57,522                         |
| Premium on debt issued                 | -            | -            | -  | 1,428                   | -                              | 1,428                          |
| Transfers - in                         | -            | 200,000      | 15,000                                   | 595,153                 | 393,890                        | 1,204,043                      |
| Transfers - out                        | (1,115,043)  | (72,500)     |  | -                       | (16,500)                       | (1,204,043)                    |
| Total other financing                  |              |              |  |                         |                                |                                |
| sources (uses)                         | (1,115,043)  | 127,500      | 15,000                                   | 1,179,103               | 377,390                        | 583,950                        |
| Net change in fund balance             | (81,618)     | (8,229)      | 17,290                                   | 580,248                 | (404,354)                      | 103,337                        |
| -                                      | . ,          | . ,          |  |                         | ,                              |                                |
| Fund balances (deficit) at             | 1 200 557    | 210 212      | 50.000                                   | (242 220)               | 1 054 492                      | 2 202 952                      |
| beginning of year                      | 1,209,556    | 319,212      | 52,923                                   | (243,320)               | 1,954,482                      | 3,292,853                      |
| Fund balances (deficit) at end of year | \$ 1,127,938 | \$ 310,983   | \$ 70,213                                | \$ 336,928              | \$ 1,550,128                   | \$ 3,396,190                   |

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2013

| Net change in fund balances - Total governmental funds   |                                | \$ | 103,337     |
|--|--------------------------------|----|-------------|
| Amounts reported for governmental activities in the statement of activities are different because:   |                                |    |             |
| Governmental funds report capital outlays as expenditures. However, in the st the cost of capital assets is allocated over their estimated useful lives as de  |                                |    |             |
| In the current period, these amounts are:<br>Capital outlay \$<br>Capital assets transferred   | 3,032,732<br>8,000             |    |             |
| Depreciation expense<br>Excess of capital outlay<br>over depreciation expense  | (467,641)                      |    | 2,573,091   |
| Governmental funds only report the disposal of capital assets to the extent pro-<br>from the sale. This is recorded as a special item in the statement of activit  |                                |    | (1,032,398) |
| Revenues in the statement of activities that do not provide current financial res<br>reported as revenues in the funds. These activities consist of:   | ources are not                 |    |             |
| Property and other taxes \$<br>Income taxes<br>Payment in lieu of taxes  | 13,965<br>(36,665)<br>(20,209) |    |             |
| Intergovernmental<br>Charges for services<br>Other   | (34,606)<br>(9,307)<br>5,507   |    |             |
| Net change in deferred inflows of resources during the year<br>Some items reported in the statement of activities do not require the use of cur  | rent financial                 |    | (81,315)    |
| resources and therefore are not reported as expenditures in governmental f<br>activities consist of:   | unds. These                    |    |             |
| Increase in compensated absences \$ Increase in accrued interest Total additional expenditures   | (26,563)<br>(10,306)           |    | (36,869)    |
| The internal service fund used by management to charge the costs of dental and<br>claims to individual funds are not reported in the statement of activities. C<br>fund expenditures and related internal service fund revenues are eliminated | Governmental                   |    | 111,090     |
| Repayment of bond and note principal is an expenditure in the governmental for repayment reduces long-term liabilities in the statement of net position.   |                                |    | 213,600     |
| Payment of capital lease principal is an expenditure in the governmental funds repayment reduces long-term liabilities in the statement of net position.   | , but the                      |    | 134,124     |
| Some capital additions were financed through capital leases. In governmental lease arrangement is considered a source of financing, but in the statement the lease obligation is reported as a liability.                                      | -                              |    | (57,522)    |
| The issuance of notes resulted in expenditures and other financing sources and funds, but these transactions are reflected in the statement of net assets as   | •                              | l  | (525,000)   |
| The amortization of bond premium is reflected as an expense in the statement of activities.  | of                             |    | 8,732       |
| Change in net position of governmental activities  |                                | \$ | 1,410,870   |
| See accompanying notes to the basic financial statements.  |                                |    |             |

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2013

|                                      | Budgeted     | Amounts      |              | Variance with<br>Final Budget<br>Positive<br>(Negative) |  |  |
|--------------------------------------|--------------|--------------|--------------|---|--|--|
|                                      | Original     | Final        | Actual       |   |  |  |
| <u>Revenues:</u>                     |              |              |              |   |  |  |
| Income tax                           | \$ 2,467,053 | \$ 2,467,053 | \$ 2,446,185 | \$ (20,868)   |  |  |
| Property and other taxes             | 254,017      | 238,835      | 235,846      | (2,989)   |  |  |
| Charges for services                 | 675,000      | 675,000      | 660,463      | (14,537)  |  |  |
| Licenses and permits                 | 147,200      | 147,200      | 135,391      | (11,809)  |  |  |
| Fines and forfeitures                | 330,000      | 372,000      | 367,633      | (4,367)   |  |  |
| Intergovernmental                    | 168,009      | 562,772      | 570,078      | 7,306   |  |  |
| Investment income                    | 10,000       | 10,000       | 11,564       | 1,564   |  |  |
| Other                                | 125,500      | 163,028      | 138,400      | (24,628)  |  |  |
| Total revenue                        | 4,176,779    | 4,635,888    | 4,565,560    | (70,328)  |  |  |
| Expenditures:<br>Current:            |              |              |              |   |  |  |
| General government                   | 981,762      | 1,073,698    | 1,024,288    | 49,410  |  |  |
| Security of persons and property:    | ,            | , ,          |              | ,   |  |  |
| Police                               | 1,313,015    | 1,327,165    | 1,253,406    | 73,759  |  |  |
| Basic utility services               | 679,000      | 718,700      | 718,063      | 637   |  |  |
| Total expenditures                   | 2,973,777    | 3,119,563    | 2,995,757    | 123,806   |  |  |
| Excess of revenues over expenditures | 1,203,002    | 1,516,325    | 1,569,803    | 53,478  |  |  |
| Other financing uses:                |              |              |              |   |  |  |
| Transfers - out                      | (1,114,717)  | (1,570,072)  | (1,570,072)  |   |  |  |
| Net change in fund balance           | 88,285       | (53,747)     | (269)        | 53,478  |  |  |
| Fund balance at beginning of year    | 828,987      | 828,987      | 828,987      | -   |  |  |
| Prior year encumbrances appropriated | 13,360       | 13,360       | 13,360       |   |  |  |
| Fund balance at end of year          | \$ 930,632   | \$ 788,600   | \$ 842,078   | \$ 53,478   |  |  |

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Levy Fund For the Year Ended December 31, 2013

|  | Budgeted                                     | Amounts                                       |   | Variance with                           |
|--|--|---|---|---|
|  | Original                                     | Final<br>Budget                               | Actual  | Final Budget<br>Positive<br>(Negative)  |
| <u>Revenues:</u><br>Property and other taxes<br>Charges for services<br>Intergovernmental<br>Total revenue | \$ 475,339<br>760,200<br>67,733<br>1,303,272 | \$ 485,759<br>760,200<br>166,709<br>1,412,668 | \$ 481,982<br>743,329<br>166,709<br>1,392,020 | \$ (3,777)<br>(16,871)<br>-<br>(20,648) |
| Expenditures:<br>Current:<br>Security of persons and property:<br>Fire                                     | 1,342,136                                    | 1,392,419                                     | 1,344,246                                     | 48,173                                  |
| Excess of revenues over expenditures   | (38,864)                                     | 20,249  | 47,774  | 27,525                                  |
| Other financing sources (uses):<br>Transfers - in<br>Transfers - out                                       | 200,000<br>(167,500)                         | 200,000<br>(281,000)                          | 200,000<br>(281,000)                          | -<br>                                   |
| Total other financing sources (uses)   | 32,500                                       | (81,000)                                      | (81,000)                                      |   |
| Net change in fund balance   | (6,364)                                      | (60,751)                                      | (33,226)                                      | 27,525                                  |
| Fund balance at beginning of year  | 202,009                                      | 202,009                                       | 202,009                                       | -                                       |
| Prior year encumbrances appropriated<br>Fund balance at end of year  | 9,544<br>\$ 205,189                          | 9,544<br>\$ 150,802                           | 9,544<br>\$ 178,327                           | \$ 27,525                               |

Statement of Fund Net Position Proprietary Funds December 31, 2013

|  | Business-Type Activities - Enterprise Funds |           |    |                   |    | Governmental |    |                          |
|--|---|-----------|----|-------------------|----|--------------|----|--------------------------|
|  |   | Water     | ]  | Electric          |    | Total        |    | ctivities<br>mal Service |
| Assets:  |   |           |    |                   |    |              |    |                          |
| Current assets:  |   |           |    |                   |    |              |    |                          |
| Equity in pooled cash and cash equivalents<br>Cash and cash equivalents: | \$  | 1,358,852 | \$ | 186,768           | \$ | 1,545,620    | \$ | 21,651                   |
| In segregated accounts   |   | -         |    | -                 |    | -            |    | 190,068                  |
| Receivables:   |   |           |    |                   |    |              |    |                          |
| Accounts   |   | 527,912   |    | 250               |    | 528,162      |    | -                        |
| Special assessments  |   | 39,478    |    | -                 |    | 39,478       |    | -                        |
| Materials and supplies inventory   |   | 138,187   |    | -                 |    | 138,187      |    | -                        |
| Prepaid items  |   | 13,481    |    | _                 |    | 13,481       |    | -                        |
| Total current assets   |   | 2,077,910 |    | 187,018           |    | 2,264,928    |    | 211,719                  |
| Noncurrent assets:<br>Capital assets:                                    |   |           |    |                   |    |              |    |                          |
| Nondepreciable capital assets  |   | 62,186    |    |                   |    | 62,186       |    |                          |
| Depreciable capital assets, net  |   | 6,657,647 |    | 86,236            |    | 6,743,883    |    | -                        |
|  |   | , ,       |    |                   |    |              |    |                          |
| Total noncurrent assets  |   | 6,719,833 |    | 86,236            |    | 6,806,069    |    |                          |
| Total assets   |   | 8,797,743 |    | 273,254           |    | 9,070,997    | \$ | 211,719                  |
| Liabilities:   |   |           |    |                   |    |              |    |                          |
| Current liabilities:   |   |           |    |                   |    |              |    |                          |
| Accounts payable   |   | 41,965    |    | 15,973            |    | 57,938       |    | 2,836                    |
| Accrued wages and benefits   |   | 13,055    |    | 197               |    | 13,252       |    | -                        |
| Accrued pension  |   | 1,827     |    | 28                |    | 1,855        |    | -                        |
| Due to other governments   |   | 8,617     |    | 81                |    | 8,698        |    | -                        |
| Compensated absences payable   |   | 27,045    |    | 59                |    | 27,104       |    | -                        |
| Accrued interest payable   |   | 1,965     |    | -                 |    | 1,965        |    | -                        |
| Claims payable   |   | -         |    | -                 |    | -            |    | 53,679                   |
| Capital lease payable  |   | 84,600    |    | -                 |    | 84,600       |    | -                        |
| OWDA loans payable   |   | 184,393   |    | -                 |    | 184,393      |    | -                        |
| General obligation bonds payable   |   | 118,600   |    | -                 | _  | 118,600      |    | -                        |
| Total current liabilities  |   | 482,067   |    | 16,338            |    | 498,405      |    | 56,515                   |
| Long-term liabilities:   |   |           |    |                   |    |              |    |                          |
| Compensated absences payable   |   | 51,486    |    | -                 |    | 51,486       |    | -                        |
| Capital leases payable, net of current portion                           |   | 234,971   |    | -                 |    | 234,971      |    | -                        |
| OWDA loans payable, net of current portion                               |   | 608,347   |    | -                 |    | 608,347      |    | -                        |
| General obligation bonds payable, net of current portion                 |   | 963,096   |    | -                 |    | 963,096      |    | -                        |
| Total long-term liabilities  |   | 1,857,900 |    |                   |    | 1,857,900    |    |                          |
| Total liabilities  |   | 2,339,967 |    | 16,338            |    | 2,356,305    |    | 56,515                   |
| Net position:  |   |           |    |                   |    |              |    |                          |
| Net investment in capital assets   |   | 4,525,826 |    | 86,236            |    | 4,612,062    |    |                          |
| Unrestricted   |   |           |    | 80,230<br>170,680 |    |              |    | -                        |
|  |   | 1,931,950 |    |                   |    | 2,102,630    |    | 155,204                  |
| Total net position   | \$  | 6,457,776 | \$ | 256,916           | \$ | 6,714,692    | \$ | 155,204                  |

# Statement of Revenues, Expenses and Changes in Fund Net Position

**Proprietary Funds** 

For the Year Ended December 31, 2013

|  | Business-Type Activities - Enterprise Funds |           |          |         |       |           | Governmental                   |         |
|--|---|-----------|----------|---------|-------|-----------|--------------------------------|---------|
|  |   | Water     | Electric |         | Total |           | Activities<br>Internal Service |         |
| Operating revenues:                    |   |           |          |         |       |           |                                |         |
| Charges for services                   | \$  | 1,833,609 | \$       | 140,995 | \$    | 1,974,604 | \$                             | 941,293 |
| Other                                  |   | 31,560    |          | -       |       | 31,560    |                                | -       |
| Total operating revenue                |   | 1,865,169 |          | 140,995 |       | 2,006,164 |                                | 941,293 |
| Operating expenses:                    |   |           |          |         |       |           |                                |         |
| Personal services                      |   | 562,695   |          | 3,381   |       | 566,076   |                                | -       |
| Fringe benefits                        |   | 242,450   |          | 2,616   |       | 245,066   |                                | -       |
| Contractual services                   |   | 391,257   |          | 107,389 |       | 498,646   |                                | 312,439 |
| Supplies and materials                 |   | 190,353   |          | -       |       | 190,353   |                                | -       |
| Claims                                 |   | -         |          | -       |       | -         |                                | 517,764 |
| Other operating costs                  |   | 2,880     |          | -       |       | 2,880     |                                | -       |
| Depreciation                           |   | 201,105   |          | 3,339   |       | 204,444   |                                | _       |
| Total operating expenses               |   | 1,590,740 |          | 116,725 |       | 1,707,465 |                                | 830,203 |
| Operating income                       |   | 274,429   |          | 24,270  |       | 298,699   |                                | 111,090 |
| Nonoperating revenues (expenses):      |   |           |          |         |       |           |                                |         |
| Special assessments                    |   | 43,987    |          | -       |       | 43,987    |                                | -       |
| Interest and fiscal charges            |   | (77,093)  |          | -       |       | (77,093)  |                                | -       |
| Loss on disposal of capital assets     |   | (8,000)   |          | _       |       | (8,000)   |                                | _       |
| Total nonoperating revenues (expenses) |   | (41,106)  |          |         |       | (41,106)  |                                |         |
| Change in net position                 |   | 233,323   |          | 24,270  |       | 257,593   |                                | 111,090 |
| Net position at beginning of year      |   | 6,224,453 |          | 232,646 |       | 6,457,099 |                                | 44,114  |
| Net position at end of year            | \$  | 6,457,776 | \$       | 256,916 | \$    | 6,714,692 | \$                             | 155,204 |

# *City of Huron, Ohio* Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2013

|   | Business-Type Activities - Enterprise Funds |  |    |                                     |    |  |    | Governmental                                |  |  |
|---|---|--|----|-------------------------------------|----|--|----|---|--|--|
|   |   | Water  | ]  | Electric                            |    | Total  |    | Activities                                  |  |  |
| Cash flows from operating activities:<br>Cash received from customers<br>Cash payments for personal services<br>Cash payments for contractual services<br>Cash payments to suppliers for goods and services<br>Cash payments for claims | \$  | 2,176,358<br>(832,009)<br>(322,538)<br>(233,984) | \$ | 141,001<br>(8,726)<br>(99,770)<br>- | \$ | 2,317,359<br>(840,735)<br>(422,308)<br>(233,984) | \$ | 941,293<br>-<br>(313,998)<br>-<br>(531,789) |  |  |
| Net cash provided by operating activities   |   | 787,827  |    | 32,505                              |    | 820,332  |    | 95,506                                      |  |  |
| Cash flows from capital and related financing activities:<br>Cash received from special assessments<br>Interest paid on bonds, loans and leases<br>Principal payment on bonds, loans and leases<br>Acquisition of capital assets        |   | 4,509<br>(81,422)<br>(375,548)<br>(251,835)      |    | -<br>-<br>-                         |    | 4,509<br>(81,422)<br>(375,548)<br>(251,835)      |    | -<br>-<br>-                                 |  |  |
| Net cash used for capital and related financing activities  |   | (704,296)  |    | -                                   |    | (704,296)  |    | -   |  |  |
| Net increase in cash and cash equivalents   |   | 83,531   |    | 32,505                              |    | 116,036  |    | 95,506                                      |  |  |
| Cash and cash equivalents at beginning of year  |   | 1,275,321  |    | 154,263                             |    | 1,429,584  |    | 116,213                                     |  |  |
| Cash and cash equivalents at end of year  | \$  | 1,358,852  | \$ | 186,768                             | \$ | 1,545,620  | \$ | 211,719                                     |  |  |
| Reconciliation of operating income to net cash provided by operating activities:  |   |  |    |                                     |    |  |    |   |  |  |
| Operating income<br>Adjustments to reconcile operating income to net<br>cash provided by operating activities:  | \$  | 274,429  | \$ | 24,270                              | \$ | 298,699  | \$ | 111,090                                     |  |  |
| Depreciation<br>Change in assets and liabilities:<br>(Increase) decrease in assets:   |   | 201,105  |    | 3,339                               |    | 204,444  |    | -   |  |  |
| Accounts receivable   |   | 311,189  |    | 6                                   |    | 311,195  |    | -   |  |  |
| Materials and supplies inventory<br>Prepaid items   |   | 20,308   |    | -                                   |    | 20,308   |    | -   |  |  |
| Prepaid items<br>Increase (decrease) in liabilities:<br>Accounts payable  |   | (744)<br>8,264                                   |    | -<br>7,619                          |    | (744)<br>15,883                                  |    | - (1,559)                                   |  |  |
| Claims payable  |   | - 0,204  |    |                                     |    |  |    | (1,339)<br>(14,025)                         |  |  |
| Accrued pension   |   | (5,295)  |    | (347)                               |    | (5,642)  |    | -   |  |  |
| Accrued wages and benefits  |   | 4,012  |    | (2,483)                             |    | 1,529  |    | -   |  |  |
| Compensated absences<br>Due to other governments  |   | (18,630)<br>(6,811)                              |    | 59<br>42                            |    | (18,571)<br>(6,769)                              |    | -   |  |  |
| Net cash provided by operating activities   | \$  | 787,827  | \$ | 32,505                              | \$ | 820,332  | \$ | 95,506                                      |  |  |
| Noncash capital and related financing activities:<br>Capital assets acquired by a capital lease   | \$  | 22,138   | \$ | -                                   | \$ | 22,138   | \$ | _   |  |  |

# *City of Huron, Ohio* Statement of Fiduciary Net Position Agency Funds December 31, 2013

|  | <br>Agency            |
|--|-----------------------|
| <u>Assets:</u><br>Equity in pooled cash and cash equivalents<br>Cash and cash equivalents in segregated accounts | \$<br>42,351<br>7,608 |
| Total assets   | \$<br>49,959          |
|  |                       |
| Liabilities:   |                       |
| Accounts payable   | \$<br>4,386           |
| Due to other governments   | 7,608                 |
| Undistributed monies   | 37,965                |
| Total liabilities  | \$<br>49,959          |

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### NOTE 1 – Summary of Significant Accounting Policies

The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standard Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The most significant of the City's accounting policies are described below.

## A. Reporting Entity

The City of Huron (the "City") is a home rule municipal corporation, established under the laws of the State of Ohio and operated under its own charter. The City operates under a part-time council and full-time City Manager form of government. The Mayor and Council are elected.

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading.

The City provides various services including police protection, fire fighting and prevention, health, parks and recreation, street maintenance, planning and zoning, water services, municipal court and general administrative services. The operation of each of these activities is directly controlled by the Council through the budgetary process. None of these services are provided by a legally separate organization; therefore, these operations are included in the primary government.

Component units are legally separate organizations for which the City, as the primary government, is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and 1) the City is able to significantly influence the programs or services performed or provided by the organization; or 2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt, or the levying of taxes. The City doesn't have any component units.

### **B.** Basis of Presentation

The City's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

*Government-wide Financial Statements* – The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and businesstype activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the single business-type activity of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues, which are not classified as program revenue, are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

*Fund Financial Statements* – During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The enterprise funds are presented in one column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

## C. Fund Accounting

The City is organized and operated on the basis of funds. The operation of each fund is accounted for within a set of self-balancing accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. Funds are classified into three categories: governmental, proprietary, and fiduciary.

**Governmental Funds** – Governmental funds are those through which most governmental functions typically are financed. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. The following are the City's major governmental funds:

*General Fund* This fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Fire Levy Fund* This fund is used to account for financial resources to be used for Fire department.

*General Obligation Debt Fund* This fund is used for transfers from the general fund income tax revenue restricted to pay for general obligation bond debt.

*Capital Improvement Fund* This fund is used for the purpose of improving, constructing, maintaining and purchasing those items necessary to enhance the operation of the City.

**Proprietary Funds** – Proprietary funds are used to account for the City's ongoing organizations and activities which are similar to those found in the private sector. All proprietary funds are accounted for on a flow of economic resources measurement focus. With this approach, the focus is upon the determination of net income, financial position and cash flows. Proprietary funds are classified either enterprise or internal service:

*Enterprise Funds* The enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges. The water and electric funds are the City's major proprietary funds. These fund accounts for the revenues and expenses of the City owned water system and electricity provided by the City to an industrial park.

*Internal Service Fund* The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The health care fund accounts for the employees' health care benefits.

*Fiduciary Funds* – Fiduciary funds reporting focuses on net position and changes in net position. The fiduciary fund category is spilt into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement if results of operations. The City's agency funds account for highway patrol and unclaimed money.

#### **D. Measurement Focus**

*Government-wide Financial Statements* – The government-wide financial statements are prepared using the economic resources measurement focus. All assets, all liabilities, deferred outflows of resources and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

**Fund Financial Statements** – All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the resources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increase (i.e., revenues) and decrease (i.e., expenses) in net total assets. The statement of cash flows provides information about the City finances and meets the cash flow needs of its proprietary activities.

Agency funds do not report a measurement focus as they do not report operations.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

**Revenue – Exchange and Nonexchange Transaction** – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year end.

Nonexchange transactions are transactions in which the City receives value without directly giving equal value in return, including income taxes, estate taxes, motel-hotel taxes, property taxes, estate taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes, estate taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (Note 5). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from the nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, interest, federal and state grants and subsidies, state-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statements of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The City does not have any deferred outflows of resources at December 31, 2013.

In addition to liabilities, the statements of net position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenues. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2013, but which were levied to finance year 2014 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, franchise taxes, intergovernmental grants, special assessments, and charges for services. These amounts are deferred and recognized as inflows of resources in the period the amounts become available.

*Expense/Expenditures* – On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that the appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are required to be budgetary modifications may only be made by resolution of the City Council at the legal level of control.

*Tax Budget* – During the first Council meeting in July, the Mayor presents the annual operating budget for the following fiscal year to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

*Estimated Resources* – The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by October 1. As part of this certification the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include unencumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statement reflect the amounts in the first and final amended official certificate of estimated resources issued during 2013.

*Appropriations* – A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund, department, and object level for all funds. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The allocation of appropriations among departments and objects within each fund may be modified during the year by an ordinance of Council. During the year, several supplemental appropriation measures were passed. The budget figures which appear in the statement of budgetary comparisons represent the first and final appropriation amounts, including all amendments and modifications.

*Lapsing of Appropriations* - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and is not re-appropriated.

*Encumbrances* – As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The Ohio Revised Code prohibits expenditures plus encumbrances from exceeding appropriations at the legal level of control.

## G. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the balance sheet. The City has segregated bank accounts for monies held separate from the City's central bank account. These interest-bearing depository accounts are presented on the statement of net position as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the City's treasury. A portion of the cash of the healthcare, Huron Rescue Squad, and indigent alcohol treatment funds are included in this line item as well as the entire balance of the municipal courts.

For purpose of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an original maturity of more than three months that were not purchased from the pool are reported as investments.

## H. Materials and Supplies Inventory

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. The cost of inventory items are recorded as expenditures in the governmental fund types when purchased and as expenses in the proprietary fund types when used.

#### I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. In cases where information supporting original costs was not practicably determinable, estimated historical costs were developed. For certain capital assets, the estimates were calculated by indexing estimated current costs back to the estimated year of acquisition. Donated capital assets are recorded at their fair market values as of the date received. The City's infrastructure, was phased in, and consists of roads, guardrails, bridges, water lines, sewer lines and storm water drainage. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also capitalized. The City maintains a capitalization threshold of \$5,000.

All reported capital assets are depreciated except for land and construction in progress Depreciation of water lines, equipment, and vehicles in the proprietary fund type is computed using the straight-line method over an estimated useful life. Improvements to proprietary fund type fixed assets are depreciated over the remaining useful lives of the related proprietary fund type fixed assets. The estimated useful lives are as follows:

|                                   | Governmental    | Business-Type   |
|-----------------------------------|-----------------|-----------------|
|                                   | Activities      | Activities      |
| Description                       | Estimated Lives | Estimated Lives |
| Buildings and improvements        | 10-20 years     | 10-20 years     |
| Equipment, furniture and vehicles | 5-10 years      | 5-10 years      |
| Land improvements                 | 10-20 years     | 10-20 years     |
| Infrastructure                    | 40 years        | 40 years        |

Interest is capitalized on capital assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period. Capitalized interest is amortized on the straight-line basis over the estimated useful life of the asset. For 2013, interest costs incurred on construction projects were not material.

#### J. Compensated Absences

Compensated absences of the City consist of vacation leave and sick leave to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In accordance with the provision of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if 1) employees' rights to receive compensation are attributable to services already rendered; and 2) it is probable that the City will compensate the employees for the benefits through paid time off or some other means. A liability for sick leave is based on the sick leave accumulated at December 31, 2013. Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those employees the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at year end, taking into consideration any limits specified in the City's termination policy.

The entire compensated absences liability is reported on the government-wide statements. For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported. For enterprise funds, the entire amount of compensated absences is reported as a fund liability.

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability in the fund financial statements when due.

#### L. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

During the normal course of operations, the City has numerous transactions between funds. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended and are recorded as other financing sources (uses) in the governmental funds and as transfers in proprietary funds. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the City are treated similarly when involving other funds of the City.

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivable/interfund payable" for the current portion of interfund loans or advances to/from other funds for the noncurrent portion of interfund loans. These amounts are eliminated in the Statement of Net Position, except for any residual balances outstanding between the governmental activities and business-type activities, which are reported in the government-wide financial statements as "internal balances".

Long-term advances between funds, as reported in the governmental fund financial statements, are often offset by a nonspendable fund balance in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

#### M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

Restricted fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances). Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance or resolution) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance, or by State Statute.

Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## **O. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for the water, and self-insurance program. Operating expenses are necessary costs incurred to provide the goods and services that is the primary activity of the fund.

#### P. Special Items

Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence.

#### Q. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment of capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### **R.** Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### S. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2013, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the in the year in which it was consumed.

#### NOTE 2 – Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget (Non-GAAP) and Actual presented for the general fund and fire levy fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget and to demonstrate compliance with state statute. The major differences between the budget basis and the GAAP are:

- Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- Encumbrances are treated as expenditures/expenses for all funds (budget) rather than an assigned fund balance for governmental fund types (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis financial statements to the budgetary basis financial statements for the general and fire levy funds.

| Net Change | in | Fund | Balances |
|------------|----|------|----------|
|------------|----|------|----------|

|                             | <br>General<br>Fund | Fire Levy<br>Fund |          |  |
|-----------------------------|---------------------|-------------------|----------|--|
| GAAP basis                  | \$<br>(81,618)      | \$                | (8,229)  |  |
| Revenue accruals            | 574,052             |                   | (5,945)  |  |
| Expense accruals            | (456,971)           |                   | (6,013)  |  |
| Encumbrances (budget basis) |                     |                   |          |  |
| outstanding at year end     | <br>(35,732)        |                   | (13,039) |  |
| Budget basis                | \$<br>(269)         | \$                | (33,226) |  |

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

## **NOTE 3 – Fund Balance**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

| Fund Balances          | General     | Fire<br>Levy | General<br>Obligation<br>Bond<br>Retirement | Capital<br>Improvements | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|------------------------|-------------|--------------|---|-------------------------|--------------------------------|--------------------------------|
| Nonspendable           |             |              |   |                         |                                |                                |
| Materials and supplies |             |              |   |                         |                                |                                |
| inventory              | \$-         | \$-          | \$-   | \$ -                    | \$ 5,067                       | \$ 5,067                       |
| Prepaids               | 8,168       | 12,009       | -   | -                       | 9,833                          | 30,010                         |
| Total nonspendable     | 8,168       | 12,009       |   |                         | 14,900                         | 35,077                         |
| Restricted for         |             |              |   |                         |                                |                                |
| Streets and highways   | -           | -            | -   | -                       | 372,514                        | 372,514                        |
| Economic development   | -           | -            | -   | -                       | 200,401                        | 200,401                        |
| Recreation             | -           | -            | -   | -                       | 32,073                         | 32,073                         |
| Fire and EMS services  | -           | 298,974      | -   | -                       | 97,641                         | 396,615                        |
| Capital improvements   | -           | -            | -   | 336,928                 | 172,796                        | 509,724                        |
| Marine patrol          | -           | -            | -   | -                       | 5,134                          | 5,134                          |
| Debt service payments  | -           | -            | 70,213                                      | -                       | -                              | 70,213                         |
| Court activities       | -           | -            | -   | -                       | 395,493                        | 395,493                        |
| Shade tree             | -           | -            | -   | -                       | 725                            | 725                            |
| Police services        |             |              |   |                         | 39,391                         | 39,391                         |
| Total restricted       |             | 298,974      | 70,213                                      | 336,928                 | 1,316,168                      | 2,022,283                      |
| Committed              |             |              |   |                         |                                |                                |
| Recreation             | -           | -            | -   | -                       | 142,525                        | 142,525                        |
| Employee retirements   |             |              |   |                         | 83,765                         | 83,765                         |
| Total committed        |             |              |   |                         | 226,290                        | 226,290                        |
| Assigned               |             |              |   |                         |                                |                                |
| Encumbrances           | 13,033      |              |   |                         |                                | 13,033                         |
| Unassigned (deficit)   | 1,106,737   |              |   |                         | (7,230)                        | 1,099,507                      |
| Total fund balances    | \$1,127,938 | \$310,983    | \$ 70,213                                   | \$ 336,928              | <u>\$ 1,550,128</u>            | \$ 3,396,190                   |

#### **NOTE 4 – Deposits and Investments**

Monies held by the City are classified by State Statute into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. U.S. treasury notes, bills, bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest.
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency services shall be direct issuances of federal government agencies or instrumentalities.
- 3. Written repurchase and reverse repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days.
- 4. Bonds and other obligations of the State of Ohio.
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- 6. The State Treasurer's investment pool (STAR Ohio)

An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of the City's deposits is provided by the federal deposit insurance corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

During 2013, investments were limited to certificates of deposit.

#### A. Undeposited Cash

At year-end, the City had \$3,135 in undeposited cash on hand which is included as part of "equity in pooled cash and cash equivalents."

#### **B.** Deposits

*Custodial credit risk* is the risk that, in the event of a bank failure, the City's deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the federal deposit insurance corporation (FDIC) or by any other agency or instrumentality of the federal government.

These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The City's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

As of December 31, the carrying amount of the City's deposits was \$3,179,054 and the bank balance was \$3,383,772. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2013, none of the City's bank balance was exposed to custodial credit risk as described above.

#### C. Investments

As of December 31, the City had the following investments:

|                                    | Fair            |               | Maturity      |    |           |                    |
|------------------------------------|-----------------|---------------|---------------|----|-----------|--------------------|
| Investment Type                    | <br>Value       | <br>< 1 year  | <br>< 2 years | <  | 3-5 years | Rating             |
| Negotiable certificates of deposit | \$<br>1,658,870 | \$<br>438,569 | \$<br>547,862 | \$ | 672,439   | N/A <sup>(1)</sup> |

(1) All negotiable CDs were fully insured by FDIC.

All of the City's negotiable certificates of deposit are registered securities and covered in full by FDIC insurance. The City's policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

*Interest rate risk* is the possibility that changes in interest rates will adversely affect the fair value of an investment. The City's investment policy does not address limits on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of credit risk* is the possibility of loss attributed to the magnitude of the City's investment in a single issuer. More than 5% of the City's investments are in fully insured negotiable CDs making up 100% of all investments. The City's policy places no limit on the amount that may be invested in any one issuer.

Following Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2013 amounted to \$7,547, which includes \$6,601 assigned from other City funds.

#### **NOTE 5 – Taxes**

#### A. Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue received during 2013 for real and public utility property taxes represents collections of the 2012 taxes. Property tax payments received during 2013 for tangible personal property (other than public utility property) is for 2013 taxes.

2013 real property taxes are levied after October 1, 2013, on the assessed value as of January 1, 2013, the lien date. Assessed values are established by State law at 35% of appraised market value. 2013 real property taxes are collected in and intended to finance 2014.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35% of true value. 2013 public utility property taxes became a lien December 31, 2012, are levied after October 1, 2013, and are collected in 2014 with real property taxes.

The Erie County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Huron. The Erie County Auditor periodically remits to the City its portion of the taxes collected.

The full tax rate for all City operations for the year ended December 31, 2013 was \$4.9 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2013 property tax receipts were based are as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

| Property Category            | Assessed Value Percent |
|------------------------------|------------------------|
| Real property                |                        |
| Residential and agricultural | \$ 167,534,350 86.9%   |
| Commercial and industrial    | 22,028,500 11.4%       |
| Public Utilities             | 207,750 0.1%           |
| Tangible personal property   |                        |
| Public Utilities             | 3,061,850 1.6%         |
| Total                        | \$ 192,832,450 100.0%  |

#### **B. Income Taxes**

The City levies a municipal income tax of one percent on substantially all income earned within the City: in addition, residents are required to pay tax on income earned outside of the City. The City allows a credit of fifty percent for income tax paid to another municipality. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual tax payers are required to pay their estimated tax quarterly and file a declaration annually. Income tax proceeds are to be used for the purpose of general municipal operations, maintenance, new equipment, extension, and enlargement of municipal services and facilities and capital improvements of the City. In 2013, the proceeds were allocated to the general, general obligation bond retirement and capital improvement funds.

#### **NOTE 6 – Receivables**

Receivables at December 31, 2013 consisted of taxes, accounts (billing for user charged services), due from other governments (intergovernmental), special assessments and interest on investments. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes. A summary of the principal items due from other governments (intergovernmental) follows:

| Due from other governments: |          | vernmental<br>activities |
|-----------------------------|----------|--------------------------|
| Local government funding    | \$       | 57,771                   |
| Homestead and Rollbacks     | Ψ        | 61,724                   |
| Gas and motor vehicle taxes |          | 250,805                  |
| Grants                      |          | 11,894                   |
| Other                       |          | 6,316                    |
|                             | <u>ф</u> |                          |
| Total                       | \$       | 388,510                  |

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

## NOTE 7 – Capital Assets

*Governmental Activities* A summary of the governmental activities' capital asset activity as of December 31, 2013 are as follows:

| Governmental activities                     |       | ginning<br><u>alance</u> | Increases    | <u>Decreases</u>      | Ending<br>Balance |
|---|-------|--------------------------|--------------|-----------------------|-------------------|
| Capital assets, not being depreciated:      |       |                          |              |                       |                   |
| Land and land improvements                  | \$ 6  | 5,097,388                | \$ 1,070,554 | \$ (1,032,398)        | \$<br>6,135,544   |
| Land use rights                             |       | 49,687                   | -            | -                     | 49,687            |
| Construction in progress                    |       | 434,381                  | 1,656,884    | (778,166)             | <br>1,313,099     |
| Total capital assets, not being depreciated | 6     | 5,581,456                | 2,727,438    | (1,810,564)           | <br>7,498,330     |
| Capital assets, being depreciated:          |       |                          |              |                       |                   |
| Land improvements                           | 4     | 4,312,255                | 418,981      | -                     | 4,731,236         |
| Buildings and improvements                  | 3     | 3,203,804                | 52,898       | -                     | 3,256,702         |
| Equipment and furniture                     | 1     | 1,211,617                | 95,458       | -                     | 1,307,075         |
| Vehicles                                    | 1     | 1,894,255                | 67,022       | (157,333)             | 1,803,944         |
| Infrastructure                              |       | 893,584                  | 457,101      |                       | <br>1,350,685     |
| Total capital assets, being depreciated     | 11    | 1,515,515                | 1,091,460    | (157,333)             | <br>12,449,642    |
| Less accumulated depreciation:              |       |                          |              |                       |                   |
| Land improvements                           | (1    | ,906,976)                | (163,396)    | -                     | (2,070,372)       |
| Buildings and improvements                  | (1    | 1,083,955)               | (68,984)     | -                     | (1,152,939)       |
| Equipment and furniture                     |       | (892,060)                | (74,468)     | -                     | (966,528)         |
| Vehicles                                    | (1    | ,253,002)                | (144,782)    | 157,333               | (1,240,451)       |
| Infrastructure                              |       | (44,158)                 | (16,011)     |                       | <br>(60,169)      |
| Total accumulated depreciation              | (5    | 5,180,151)               | (467,641)    | 157,333               | <br>(5,490,459)   |
| Total capital assets being depreciated, net |       | 5,335,364                | 623,819      |                       | <br>6,959,183     |
| Governmental activities capital assets, net | \$ 12 | 2,916,820                | \$ 3,351,257 | <u>\$ (1,810,564)</u> | \$<br>14,457,513  |

*Depreciation Expense* Depreciation expense charged to governmental functions for the year ending December 31, 2013 is as follows:

|  | :  | Amount  |
|--|----|---------|
| General government                                 | \$ | 41,026  |
| Security of persons and property:                  |    |         |
| Police   |    | 78,122  |
| Fire   |    | 82,901  |
| Leisure time activities                            |    | 69,246  |
| Transportation                                     |    | 196,346 |
| Total governmental activities depreciation expense | \$ | 467,641 |

*Business-Type Activities* A summary of the business-type activities' capital assets as of December 31, 2013 are as follows:

| Business-type activities<br>Capital assets, not being depreciated: | Beginning<br><u>Balance</u>   | Increases    | Decreases      | Ending<br>Balance  |
|--|-------------------------------|--------------|----------------|--------------------|
| Land   | \$ 30,000                     | \$ -         | \$ -           | \$ 30,000          |
| Construction in progress   | <sup>©</sup> 30,000<br>33,506 | φ<br>211,255 | ф<br>(212,575) | φ 30,000<br>32,186 |
|  | ·                             |              |                |                    |
| Total capital assets, not being depreciated                        | 63,506                        | 211,255      | (212,575)      | 62,186             |
| Capital assets, being depreciated:                                 |                               |              |                |                    |
| Land improvements  | 106,714                       | -            | -              | 106,714            |
| Buildings and improvements   | 2,721,096                     | -            | -              | 2,721,096          |
| Equipment and furniture  | 1,379,365                     | 40,580       | (8,000)        | 1,411,945          |
| Vehicles   | 305,673                       | 22,138       | -              | 327,811            |
| Infrastructure   |                               |              |                |                    |
| Water  | 4,771,820                     | 212,575      | -              | 4,984,395          |
| Electric   | 100,173                       |              |                | 100,173            |
| Total capital assets, being depreciated                            | 9,384,841                     | 275,293      | (8,000)        | 9,652,134          |
| Less accumulated depreciation:                                     |                               |              |                |                    |
| Land improvements  | (49,148)                      | (7,532)      | -              | (56,680)           |
| Buildings and improvements   | (913,665)                     | (57,205)     | -              | (970,870)          |
| Equipment and furniture  | (157,607)                     | (31,787)     | -              | (189,394)          |
| Vehicles   | (286,756)                     | (8,952)      | -              | (295,708)          |
| Infrastructure   |                               |              |                |                    |
| Water  | (1,286,033)                   | (95,629)     | -              | (1,381,662)        |
| Electric   | (10,598)                      | (3,339)      |                | (13,937)           |
| Total accumulated depreciation                                     | (2,703,807)                   | (204,444)    |                | (2,908,251)        |
| Total capital assets being depreciated, net                        | 6,681,034                     | 70,849       | (8,000)        | 6,743,883          |
| Business-type activities capital assets, net                       | \$ 6,744,540                  | \$ 282,104   | \$ (220,575)   | \$ 6,806,069       |

The electric fund's depreciation expense is all reported within infrastructure. The remaining depreciation is reported within the water fund.

#### **NOTE 8 – Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Vacation leave is earned at rates that vary depending upon length of service and standard workweek. Vacation accumulation is limited to a maximum of one hundred sixty days. All accumulated unused vacation time is paid upon termination of employment.

Employees earn sick leave at the rate of 1.25 workdays with pay for each month of completed service. Sick leave is paid upon retirement based on accumulated hours with the restriction of a maximum of 1,750 hours.

The current portion of unpaid compensated absences is recorded as a current liability on the fund financial statements in the fund from which the employees who have accumulated unpaid leave are paid. On the government-wide statements, the entire amount of compensated absences is reported as a liability.

As of December 31, 2013 the liability for long-term unpaid compensated absences was \$477,998 for the governmental activities, which would be paid from the general fund, and parks, recreation, boat basin, street maintenance and state highway, special fire levy, police grants and employee benefit special revenue funds; and liability for long-term unpaid compensated absences for business-type activities was \$78,590, which would be paid from water fund.

#### **NOTE 9 – Long-term Obligations**

*Governmental Activities* A summary of the governmental activities' debt and other long-term obligations as of December 31, 2013 are as follows:

| Governmental Activities:   | Beginning<br><u>Balance</u> | Additions         | Deletions    | Ending<br><u>Balance</u> | Due within<br>One Year     |
|--|-----------------------------|-------------------|--------------|--------------------------|----------------------------|
| <u>General obligation bonds</u><br>2012 Various purpose refunding,<br>2.00% - 2.10%, maturing 2023 | \$ 1,880,600                | \$ -              | \$ (213,600) | \$ 1,667,000             | \$ 216.400                 |
| Premium on bonds   | 46,795                      | φ<br>             | (8,732)      | 38,063                   | φ 210, <del>4</del> 00<br> |
| Total general obligation bonds   | 1,927,395                   |                   | (222,332)    | 1,705,063                | 216,400                    |
| Long-term notes<br>2013 Various Purpose Notes  |                             | 525,000           |              | 525,000                  | 525,000                    |
| Other obligations  |                             |                   |              |                          |                            |
| Capital leases   | 435,379                     | 57,522            | (134,124)    | 358,777                  | 127,305                    |
| Compensated absences   | 451,435                     | 196,212           | (169,649)    | 477,998                  | 159,878                    |
| Total governmental activities  | \$ 2,814,209                | <u>\$ 778,734</u> | \$ (526,105) | \$ 3,066,838             | \$1,028,583                |

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

*Business-type Activities* A summary of the business-type activities' debt and other long-term obligations as of December 31, 2013 are as follows:

| <u>Business-type activities</u><br><u>General obligation bonds</u><br>2012 Various purpose refunding,  | Beginning<br><u>Balance</u>              | Additions        | <u>Deletions</u>                              | Ending<br><u>Balance</u>                        | Amount<br>Due in<br><u>One Year</u>   |
|--|--|------------------|---|---|---------------------------------------|
| 2.00% - 2.10%, maturing 2023   | \$ 1,174,400                             | \$ -             | \$ (116,400)                                  | \$ 1,058,000                                    | \$ 118,600                            |
| Premium on bonds   | 28,753                                   |                  | (5,057)                                       | 23,696  |                                       |
| Total general obligation bonds   | 1,203,153                                |                  | (121,457)                                     | 1,081,696                                       | 118,600                               |
| <u>Loans</u><br>Ohio Water Development Authority:<br>Chaska Beach, 6.63%, due 2017<br>Industrial Park, 3.00%, due 2016<br>Water projects, 5.66%, due 2019<br>Total loans | 230,044<br>306,621<br>432,132<br>968,797 | -<br>-<br>       | (45,873)<br>(73,266)<br>(56,918)<br>(176,057) | 184,171<br>233,355<br><u>375,214</u><br>792,740 | 48,773<br>75,481<br>60,139<br>184,393 |
| Capital lease<br>Compensated absences  | 380,078<br>97,161                        | 22,584<br>22,724 | (83,091)<br>(41,295)                          | 319,571<br>78,590                               | 84,600<br>27,104                      |
| Total business-type activities   | \$ 2,649,189                             | \$ 45,308        | <u>\$ (421,900)</u>                           | \$ 2,272,597                                    | \$ 414,697                            |

2012 Various Purpose Refunding Bonds: During September 2012, the City issued \$3,180,000 in refunding general obligation bonds with interest rates from 2.0% to 2.1% in order to refund \$3,590,000 of various bonds and a note outstanding. In addition to the proceeds of the new bonds the City paid an additional \$495,676, which was reported as a debt service expenditure in the general obligation bond retirement fund and a reduction of a liability in the water fund. The net proceeds of \$3,163,344 (after payment of \$106,573 in underwriting fees, insurance, and other issuance costs) was deposited into an irrevocable trust with an escrow agent to provide for debt service payments of the bonds refunded. As a result of this issue, the old bonds were called for redemption in December 2012 and subsequently repaid.

The City refunded the old bonds to reduce its total debt service payments over the following 11 years by \$304,225 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$275,232.

General obligation bonds will be paid from money transferred to the debt service fund as well as user charges from the appropriate enterprise fund. The Ohio Water Development Authority (OWDA) loans will be paid partly with special assessments levied against the benefited property owners, as well as user charges from the appropriate enterprise fund. In the event that a property owner would fail to pay the assessment, payment would be made by the City. The various purpose long term notes will be paid from the capital improvement fund.

Compensated absences will be paid from the fund from which the employees' salaries are paid as explained above.

In prior years, the City entered into contractual agreements for new construction loans from OWDA. Under the terms of these agreements, OWDA reimbursed, advanced or directly paid the construction costs of the approved projects. OWDA will capitalize administrative costs and construction interest and add them to the total amounts of the final loans. A line of credit has been established for various projects.

Governmental activities principal and interest requirements to retire long-term obligations outstanding at December 31, 2013 are as follows:

|           | 2012 Various Purpose<br><u>Refunding Bonds</u> |                    |    |         |  |  |  |  |
|-----------|--|--------------------|----|---------|--|--|--|--|
|           |  | Principal Interest |    |         |  |  |  |  |
| 2014      | \$   | 216,400            | \$ | 33,454  |  |  |  |  |
| 2015      |  | 216,400            |    | 29,126  |  |  |  |  |
| 2016      |  | 211,400            |    | 24,798  |  |  |  |  |
| 2017      |  | 174,200            |    | 20,570  |  |  |  |  |
| 2018      |  | 168,600            |    | 17,086  |  |  |  |  |
| 2019-2023 |  | 680,000            |    | 40,050  |  |  |  |  |
|           | \$   | 1,667,000          | \$ | 165,084 |  |  |  |  |

Business-type activities principal and interest requirements to retire long-term obligations outstanding at December 31, 2013 are as follows:

|                 |    | 2012 Vario | ous Pi     | urpose   |    |         |    |          |
|-----------------|----|------------|------------|----------|----|---------|----|----------|
| Refunding Bonds |    |            | OWDA Loans |          |    |         |    |          |
|                 |    | Principal  |            | Interest | Pr | incipal |    | Interest |
| 2014            | \$ | 118,600    | \$         | 21,256   | \$ | 184,392 | \$ | 39,315   |
| 2015            |    | 118,600    |            | 18,884   |    | 193,160 |    | 30,548   |
| 2016            |    | 118,600    |            | 16,512   |    | 202,384 |    | 21,323   |
| 2017            |    | 120,800    |            | 14,140   |    | 99,349  |    | 12,233   |
| 2018            |    | 116,400    |            | 11,724   |    | 74,955  |    | 6,421    |
| 2019-2023       |    | 465,000    |            | 28,500   |    | 38,500  |    | 2,191    |
|                 | \$ | 1,058,000  | \$         | 111,016  | \$ | 792,740 | \$ | 112,031  |

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

#### NOTE 10 – Note Debt

The City's short-term notes at year-end and a schedule of current year activity is as follows:

|   | eginning<br><u>Balance</u> | A  | Additions | Reduction | <u>ns</u> | Ending<br>Balance |
|---|----------------------------|----|-----------|-----------|-----------|-------------------|
| <u>Governmental activities</u><br>Industrial Park | \$<br>161,140              | \$ | -         | \$        | -         | \$<br>161,140     |

The City issued a promissory note to partially fund the purchase of land for the development of an industrial park. The note has no stated maturity and principal is to be repaid directly to the former landowners from closing proceeds in the amount \$9,500 per acre as the City sells development sites to purchasers. Interest on the note is payable in quarterly installments. The underlying property and the full resources of the City's revolving loan special revenue fund secure the note.

## NOTE 11 – Capital Lease

During 2013, the City entered into several new capital leases. Governmental activities acquired two vehicles for the police department. These assets were capitalized and reported as additions to capital assets in the amount of \$57,522. In addition, assets acquired in previous years are being reported with a value of \$551,392 and depreciated over their estimated useful lives. Business-type activities acquired a vehicle valued at \$22,584, during 2013, and equipment acquired in prior years is valued at \$422,004 from capital lease financing. These capital assets are being depreciated over their estimated useful lives. The lease agreements qualify as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future lease payments as of the inception date.

The following is a schedule of future minimum lease payments under this capital lease and the present value of the net minimum lease payments at December 31, 2013:

| Year                                    |    | se Payments<br>overnmental<br><u>Activities</u> | Lease Payments<br>Business-type<br><u>Activities</u> |          |  |
|---|----|---|--|----------|--|
| 2014                                    | \$ | 142,964   | \$   | 94,662   |  |
| 2015                                    |    | 132,812   |  | 94,662   |  |
| 2016                                    |    | 112,327   |  | 112,954  |  |
| 2017                                    |    | -   |  | 39,368   |  |
| Total minimum lease payments            |    | 388,103   |  | 341,646  |  |
| Less: amount representing interest      |    | (29,326)  |  | (22,075) |  |
| Present value of minimum lease payments |    | 358,777   | \$   | 319,571  |  |

## *City of Huron, Ohio* Notes to the Basic Financial Statements For the Year Ended December 31, 2013

#### NOTE 12 – Defined Benefit Pension Plan

#### Ohio Public Employees Retirement System

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. 1.) The Traditional Pension Plan (TP) - a cost-sharing, multiple-employer defined benefit pension plan. 2.) The Member-Directed Plan (MD) - a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Members accumulate retirement assets equal to the value of the member and (vested) employer contributions, plus any investment earnings thereon. 3.) The Combined Plan (CP) - a cost-sharing, multiple-employer defined benefit pension plan. Employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the MD.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, Attention: Finance Director, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or 800-222-7377 or by visiting https://www.opers.org/investments/cafr.shtml.

Member and employer contributions rates were consistent across all three plans (TP, MD and CP). For the year ended December 31, 2013, City employees were required to contribute 10% of their annual covered salary. The City's contribution rate for 2013 was 14%. The Ohio Revised Code provides statutory authority for member and employer contributions.

The City's required contributions for pension obligations to the traditional plan for the years ended December 31, 2013, 2012 and 2011 were \$202,324, \$124,063 and \$141,699 respectively; 97.6% has been contributed for 2013 and 100% for 2012 and 2011. \$4,778 representing the unpaid contribution for fiscal year 2013 is recorded as an intergovernmental payable.

#### Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multipleemployer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164. From January 1, 2013 through July 1, 2013, plan members are required to contribute 10 percent of their annual covered salary. From July 2, 2013 through December 31, 2013, plan members are required to contribute 10.75 percent of their annual covered salary. Throughout 2013, the City is required to contribute 19.5 percent for police officers. Contributions are authorized by State statute. The City's contributions to the Fund for the years ended December 31, 2013, 2012 and 2011 were \$321,112, \$249,116 and \$239,011 respectively, equal to the required contributions for each year. The full amount has been contributed for 2012 and 2011. 97.4% has been contributed for 2013 with the remainder being reported as a liability. \$8,286 representing the unpaid contribution for fiscal year 2013 is recorded as an intergovernmental payable.

#### **NOTE 13 – Post Employment Benefits**

#### Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional plan (TP) – a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan (MD) – a defined contribution plan; and the combined plan (CO) – a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the traditional pension and the combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including postemployment health care coverage.

In order to qualify for post-retirement health care coverage, age and service retirees under the traditional pension and combined plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and qualified survivor recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

The Ohio Revised Code provides statutory authority requiring employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2013, the City contributed at a rate of 14% of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14% of covered payroll for state and local employer units. Active members do not make contributions to the OPEB plan.

OPERS' Post Employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 1 percent during calendar year 2013. The portion of employer contributions allocated to health care for members in the Combined Plan was 1 percent during calendar year 2013. Effective January 1, 2014, the portion of employer contributions allocated to 2 percent for both plans, as recommended by the OPERS Actuary. The OPERS Board of Trustees is also authorized to establish rules for the retiree, or their surviving beneficiaries, to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Actual employer contributions which were used to fund postemployment benefits for the years ended December 31, 2013, 2012 and 2011 were \$15,563, \$94,413 and \$78,722 respectively; 97.6% has been contributed for 2013 and 100% for 2012 and 2011. \$368 representing the unpaid contribution for fiscal year 2013 is recorded as an intergovernmental payable. The actual contribution and the actuarially required contribution amounts are the same.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contributions toward the health care fund after the end of the transition period.

#### Ohio Police and Firemen's Disability and Pension Fund

The City of Huron contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

The Ohio Revised Code provides for contribution requirements of the participating employers and of the plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 % and 24% of covered payroll for police and fire employers, respectively. The Ohio revised Code states that the employer contribution may not exceed 19.5% of the covered payroll for police employer units and 24% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was 4.69 percent of covered payroll from January 1, 2013 thru May 31, 2013 and 2.85 percent of covered payroll from June 1, 2013 thru December 31, 2013. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's actual contributions for 2013, 2012 and 2011 that were used to fund postemployment benefits were \$32,123, \$51,677 and \$54,061 for police and \$34,864, \$59,284 and \$53,568 for firefighters. 96.8% and 97.9% for police and firefighters, respectively has been contributed, for 2013 with the remainder being reported as a liability. \$1,023 and \$749 for police and fire, respectively, representing the unpaid contribution for fiscal year 2013 is recorded as an intergovernmental payable.

#### NOTE 14 – Risk Management

The City of Huron is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disaster. During 2013, the City contracted with several companies for various types of insurance as follows:

The City participates with other cities in the Buckeye Ohio Risk Management Association, Inc. (BORMA) in a jointly funded risk financing programs administered by Arthur J. Allagher & Co., which include two separate pools which provide separate and distinct coverages. The City participates in the pool in the following areas of risks: Property (Building and Contents), Commercial Automobile Liability, automobile Physical Damage, Comprehensive General Liability, Crime and Property Liability, and Public Officials Liability. This program includes the following municipalities: Bowling Green, Defiance, Huron, Napoleon, Sandusky, and Willard. A third party administrator, reviews all claims, which are then paid by the Pool. Member contributions are calculated to annually produce a sufficient sum of money within the pool to fund administrative expenses and to create reserves for claims. As of December 31, 2013, the Pool has cash reserves, which in the opinion of BORMA management, is adequate for any claims against the Pool. The City contributed \$44,094 towards the reserve, premium and administration costs of the Pool and \$-0- towards claims for which the City is directly liable. Settled claims have not exceeded this coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

Workers' compensation coverage is provided by the State. The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

The City is self-insured for health and dental benefits. The health and dental programs are administrated by Anthem Benefit Administrators, Inc., which provides claims review and processing services. Because the City is self-insured for its health and dental programs, it has a potential liability for incurred but not yet reported claims (IBNR). IBNR claims are claims for insured events that have occurred but were not reported to the third party administrator as of December 31, 2013. These claims include known loss events that are expected to be represented as claims, unknown loss events that are expected to become claims, and expected future developments on claims already reported. The City accounts for claims activity in the internal service fund.

|      | Ba       | alance at | Current       |                 |    |            |
|------|----------|-----------|---------------|-----------------|----|------------|
|      | Be       | eginning  | Year          | Claim           | I  | Balance at |
| Year | <u>c</u> | of Year   | <u>Claims</u> | Payments        | E  | nd of Year |
| 2012 | \$       | 66,037    | \$<br>905,671 | \$<br>(904,004) | \$ | 67,704     |
| 2013 |          | 67,704    | 517,764       | (531,789)       |    | 53,679     |

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

#### **NOTE 15 – Interfund Transfers**

Interfund transfers for the year ended December 31, 2013 consisted of the following:

| Transfers from general fund to:                |            |
|--|------------|
| Fire levy fund                                 | \$ 200,000 |
| Capital improvement fund                       | 595,153    |
| Nonmajor governmental funds                    | 319,890    |
|  | 1,115,043  |
| Transfers from fire levy fund to:              |            |
| Nonmajor governmental funds                    | 72,500     |
| Transfers from nonmajor governmental funds to: |            |
| General obligation bond retirement fund        | 15,000     |
| Other nonmajor governmental funds              | 1,500      |
|  | \$ 16,500  |

Transfers are used to (1) move revenues from the fund that statue or budget requires to collect them to the fund that statue or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

The above mentioned transfers from/to were used to move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers were made from a capital projects fund to make debt payments out of the debt service fund. More specifically, transfers were made to account for insurance reimbursements, pension contributions, severance payments and debt payments.

## **NOTE 16 – Accountability**

The following funds had a deficit fund balance or deficit net position as of December 31, 2013.

| Fund                        | Amount |       |  |  |
|-----------------------------|--------|-------|--|--|
| Nonmajor governmental fund: |        |       |  |  |
| Police grants               | \$     | 7,230 |  |  |

This deficit is largely the result of the recognition of liabilities in accordance with general accepted accounting principles.

#### **NOTE 17 – Contingency**

The City of Huron is a party to legal proceedings seeking damages or injunctive relief generally incidental to its operations and pending projects. The City management is of the opinion that ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

#### **NOTE 18 – Related Party Transactions**

The City Mayor's family is an owner of a title company that processed title settlement for the purchase of land and provided surveyor services for the City. The City paid \$11,541 for these transactions in 2013.

A City Councilman's wife provides graphic design services to the City and was paid \$2,351 in 2013. Another Council member owned a car repair shop and provided repair services to the City. The City paid \$511 for services in 2013.

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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Huron Erie County 417 Main Street Huron, Ohio 44839

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Huron, Erie County, (the City) as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 26, 2014.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

#### Compliance and Other Matters

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

City of Huron Erie County Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

We did note certain matters not requiring inclusion in this report that we reported to the City's management in a separate letter dated August 26, 2014.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charles Having Association

Charles E. Harris & Associates, Inc. Augusts 26, 2013

## CITY OF HURON ERIE COUNTY

## SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2013

The prior audit report, for the year ending December 31, 2012, reported no material citations or recommendations.

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# Dave Yost • Auditor of State

**CITY OF HURON** 

ERIE COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED OCTOBER 14, 2014

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