

Balestra, Harr & Scherer, CPAs, Inc.

Accounting, Auditing and Consulting Services for Federal, State and Local Governments <u>www.bhscpas.com</u>

EASTERN LOCAL SCHOOL DISTRICT PIKE COUNTY

SINGLE AUDIT

For the Year Ended June 30, 2013 Fiscal Year Audited Under GAGAS: 2013





Dave Yost • Auditor of State

Board of Education Eastern Local School District 1170 Tile Mill Road Beaver, Ohio 45613

We have reviewed the *Independent Auditor's Report* of the Eastern Local School District, Pike County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period July 1, 2012 through June 30, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Eastern Local School District is responsible for compliance with these laws and regulations.

Jare Yort

Dave Yost Auditor of State

February 26, 2014

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EASTERN LOCAL SCHOOL DISTRICT PIKE COUNTY

BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2013

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Independent Auditor's Report

Members of the Board of Education Eastern Local School District 1170 Tile Mill Road Beaver, Ohio 45613

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Eastern Local School District, Pike County, Ohio (the District), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Members of the Board of Education Eastern Local School District Independent Auditor's Report Page 2

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Eastern Local School District, Pike County, Ohio, as of June 30, 2013, and the respective changes in cash financial position and the respective budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting basis described in Note 2.

Accounting Basis

Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

Emphasis of Matter

As discussed in Note 16 to the financial statements, during the year ended June 30, 2013, the District adopted the provisions of Governmental Accounting Standards Board Statement (GASB) No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.* We did not modify our opinion regarding this matter.

Other Matters

Supplemental and Other Information

We audited to opine on the District's financial statements that collectively comprise its basic financial statements.

Management's Discussion & Analysis includes tables of net position, changes in net position, governmental activities and long-term debt. This information provides additional analysis and is not a required part of the basic financial statements.

The Schedule of Federal Award Receipts and Expenditures (the Schedule) also presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and is also not a required part of the basic financial statements.

These tables and the Schedule are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these tables and the Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling these tables and the Schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, these tables and the Schedule are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in Management's Discussion & Analysis, and we express no opinion or any other assurance on it.

Members of the Board of Education Eastern Local School District Independent Auditor's Report Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2013, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Balestra, Har & Schern, CPAs

Balestra, Harr & Scherer, CPAs, Inc. Piketon, Ohio December 13, 2013

Eastern Local School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

As management of Eastern Local School District, we offer the readers of the District's basic financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with the additional information that we have provided in the notes to the basic financial statements to enhance their understanding of the District's performance.

Financial Highlights

Net position of governmental activities decreased \$6,471.

General cash receipts accounted for \$7,097,252 or 75 percent of total receipts. Program specific cash receipts in the form of charges for services and sales, grants, and contributions accounted for \$2,378,741 or 25 percent of total cash receipts of \$9,475,993.

The District had \$9,482,464 in cash disbursements related to governmental activities; only \$2,378,741 of these cash disbursements were offset by program specific charges for services and sales, grants, and contributions. General cash receipts (primarily grants, entitlements, and property taxes) of \$7,097,252 and beginning net position were adequate to provide for these programs.

USING THE BASIC FINANCIAL STATEMENTS

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the District's cash basis of accounting.

REPORT COMPONENTS

The statement of net position and statement of activities provide information about the cash activities of the District as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the District as a way to segregate money whose use is restricted to a specific purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the basic financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the basic financial statements.

BASIS OF ACCOUNTING

The basis of accounting is a set of guidelines that determine when financial events are recorded. The District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting principles generally accepted in the United States of America. Under the District's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE DISTRICT AS A WHOLE

Statement of Net Position and Statement of Activities

The statement of net position and the statement of activities reflect how the District did financially during 2013, within the limitations of the cash basis of accounting. The statement of net position presents the cash balances of the governmental activities of the District at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the District's general receipts.

These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, you should also consider other nonfinancial factors as well such as the District's property tax base, the condition of the District's capital assets and infrastructure, the extent of the District's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net position and the statement of activities, the District has one type of activity: governmental.

Reporting the District's Most Significant Funds

Fund Financial Statements

Fund financial statements provide detailed information about the District's major funds – not the District as a whole. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and the bond retirement fund.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed short-term view of the District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the statement of net position and statement of activities) and governmental funds is reconciled in the financial statements.

Proprietary Funds Proprietary funds are used to account for the District's ongoing activities which are similar to those found in the private sector. The District's proprietary fund is an internal service fund used to account for insurance services provided to other departments or agencies of the District, or to other government units, on a cost reimbursement basis.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal net position) and do not involve measurement of results of operations. The District has one fiduciary fund: an agency fund used to account for student activity programs. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

THE DISTRICT AS A WHOLE

Recall that the statement of net position provides the perspective of the District as a whole. Table 1 provides a summary of the District's net position for 2013 and 2012.

 $(T_{-}1, 1, 1)$

	(Table 1) Net Position	
	Governmental A	Activities
	2013	2012
Assets		
Current and Other Assets	\$2,895,569	\$2,902,040
Total Assets	2,895,569	2,902,040
Net Position		
Restricted	864,916	875,234
Unrestricted	2,030,653	2,026,806
Total Net Position	\$2,895,569	\$2,902,040

Total net position decreased \$6,471 from 2012 to 2013 due to cash receipts in excess of cash disbursements.

Table 2 shows the highlights of the District's cash receipts and cash disbursements. These two main components are subtracted to yield the change in net position.

Cash receipts are further divided into two major components: program cash receipts and general cash receipts. Program cash receipts are defined as charges for services and sales, capital and operating grants, and contributions. General cash receipts include property taxes, unrestricted grants, such as State foundation support, unrestricted contributions, investment earnings and miscellaneous receipts.

Cash disbursements are shown in programs that are easily identifiable utilizing the current Uniform School Accounting System (USAS) coding structure.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013

(Unaudited)

(Table 2) Changes in Net Position

	Governmental	Activities
	2013	2012*
Cash Receipts		
Program Cash Receipts		
Charges for Services and Sales	\$636,685	\$601,103
Operating Grants and Contributions	1,742,056	1,850,963
Total Program Cash Receipts	2,378,741	2,452,066
General Cash Receipts		
Property Taxes	1,140,354	1,080,037
Grants and Entitlements not Restricted	1,1-0,55-	1,000,057
to Specific Programs	5,892,076	5,836,177
Investment Earnings	8,367	12,813
Gifts and Donations	10,000	0
Miscellaneous	46,455	40,210
Total General Cash Receipts	7,097,252	6,969,237
Total Cash Receipts	9,475,993	9,421,303
Program Cash Disbursements		
Instruction:		
Regular	\$3,591,708	\$3,511,450
Special	836,060	593,057
Vocational	67,699	62,845
Other	1,006,918	1,117,443
Support Services:	267.054	244.071
Pupils	367,954	244,071
Instructional Staff	440,737	422,753
Board of Education	24,183	25,774
Administration	614,969	620,467
Fiscal	256,807	238,766
Operation and Maintenance of Plant	668,826	784,543
Pupil Transportation	772,466	745,311
Central	111,431	313,076
Operation of Non-Instructional Services	436,658	403,893
Extracurricular Activities	137,912	127,858
Capital Outlay Debt Service:	14,826	16,676
Principal	97,511	96,836
Interest and Fiscal Charges	35,799	
Total Cash Disbursements		42,605
i otai Casii Disouisements	9,482,464	9,367,424
Change in Net Position	(6,471)	53,879
Net Position, Beginning of Year	2,902,040	2,848,161
Net Position, End of Year	\$2,895,569	\$2,902,040
		. ,

*Certain reclassifications were made for consistency of reporting between years.

Total cash receipts increased by \$54,690 from 2012 to 2013 primarily due to increases in charges for services and sales and property taxes. This was partially offset by a decrease operating grants and contributions.

Total cash disbursements increased \$115,040 from 2012 to 2013. Regular instruction increased \$80,258. Special instruction increased \$243,003. Pupils support services increased \$123,883. Other instruction decreased \$110,525. Operation and maintenance of plant decreased \$115,717. Central support services decreased \$201,645.

Governmental Activities

Grants and entitlements not restricted to specific programs made up 62 percent of cash receipts for governmental activities of the District for fiscal year 2013. Property tax receipts made up 12 percent of the total cash receipts for governmental activities for a total of 74 percent of all cash receipts coming from property taxes and grants and entitlements not restricted to specific programs.

Regular instruction comprises 38 percent of governmental program cash disbursements. Support services disbursements make up 34 percent of governmental cash disbursements.

The statement of activities shows the cost of program services and the charges for services and sales, grants and contributions offsetting those services. In Table 3, the total cost of services column contains all costs related to the programs and the net cost column shows how much of the total amount is not covered by program cash receipts. Net costs are costs that must be covered by unrestricted state aid (state foundation) or local taxes. The difference in these two columns would represent charges for services, restricted grants, fees and donations.

Governmental Activities					
	Total Cost of Services 2013	Net Cost of Services 2013	Total Cost of Services 2012	Net Cost of Services 2012*	
Instruction	\$5,502,385	\$4,154,901	\$5,284,795	\$3,744,579	
Support Services	3,257,373	2,754,703	3,394,761	2,910,067	
Operation of Non-Instructional Services	436,658	(37,187)	403,893	26,935	
Extracurricular Activities	137,912	83,170	127,858	77,660	
Capital Outlay	14,826	14,826	16,676	16,676	
Principal	97,511	97,511	96,836	96,836	
Interest and Fiscal Charges	35,799	35,799	42,605	42,605	
Total Cash Disbursements	\$9,482,464	\$7,103,723	\$9,367,424	\$6,915,358	

(Table 3) Governmental Activities

*Certain reclassifications were made for consistency of reporting between years.

The District's Funds

The District's governmental funds are accounted for using the cash basis of accounting. All governmental funds had total cash receipts of \$9,475,993 and cash disbursements of \$9,469,248. The most significant change in fund balance was in the bond retirement fund.

For the general fund, receipts increased \$204,959, primarily due to an increase in tuition and fees. Disbursements increased \$464,826 due to an increase in regular and special instructional costs, which was partially offset by a decrease in other instruction.

Eastern Local School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 (Unaudited)

For the bond retirement fund, receipts and disbursements remained relatively consistent between years. Cash receipts exceeded cash disbursements resulting in the increase in fund balance in the amount of \$41,256.

General Fund - Budget Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund. During the course of fiscal year 2013, the District revised its budget several times.

For fiscal year 2013, the District filed an amended certificate of estimated resources. For the general fund, final estimated receipts were \$7,826,667, with original estimated receipts of \$7,812,790. Actual receipts were \$7,826,667, which was consistent with final estimated receipts.

At the end of fiscal year 2013, the District filed an amended appropriations resolution. This resulted in the general fund's final appropriations decreasing \$274,314 from the original appropriations. Actual disbursements were \$7,807,360, which was equal to final appropriations.

Capital Assets

The District does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as disbursements. The District had capital outlay disbursements of \$14,826 during fiscal year 2013.

Debt

Under the cash basis of accounting the District does not report bonds in the accompanying cash basis financial statements. However, in order to provide information to the readers of this report, we are providing the following detailed information about bonds. At June 30, 2013, the District had \$992,307 in general obligation bonds, including accretion on capital appreciation bonds of \$12,769. For additional information regarding debt, see Note 9 to the basic financial statements. Table 4 summarizes the outstanding debt:

(Table 4) Outstanding Debt, at Year End Governmental Activities

	2013	2012
1998 School Improvement General Obligation Bonds	\$145,000	\$210,000
2010 Energy Conservation Improvements Bonds	334,538	357,049
2011 School Improvement Refunding Bonds	512,769	517,752
Total	\$992,307	\$1,084,801

The School District's overall legal debt margin was \$4,957,391 with an unvoted debt margin of \$55,880 at June 30, 2013.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional information, contact Rodney Schilling, Treasurer at Eastern Local School District, 1170 Tile Mill Road, Beaver, Ohio 45613.

Statement of Net Position - Cash Basis

As of June 30, 2013

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$2,895,569
Total Assets	2,895,569
Net Position	
Restricted for:	
Capital Projects	8,349
Debt Service	573,186
Other Purposes	283,381
Unrestricted	2,030,653
Total Net Position	\$2,895,569

Statement of Activities - Cash Basis

For the Fiscal Year Ended June 30, 2013

		Program Ca	sh Receipts	Net (Cash Disbursements) Cash Receipts and Changes in Net Position
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities				
Instruction:				
Regular	\$3,591,708	\$213,657	\$532,007	(\$2,846,044)
Special	836,060	58,647	385,570	(391,843)
Vocational	67,699	0	68,680	981
Other	1,006,918	69,474	19,449	(917,995)
Support Services:	-,,.	•,,,,		(
Pupils	367,954	41,356	2,861	(323,737)
Instructional Staff	440,737	18,739	162,713	(259,285)
Board of Education	24,183	1,696	0	(22,487)
Administration	614,969	40,814	57,169	(516,986)
Fiscal	256,807	17,571	0	(239,236)
Operation and Maintenance of Plant	668,826	44,890	29,448	(594,488)
Pupil Transportation	772,466	54,228	324	(717,914)
Central	111,431	6,084	24,777	(80,570)
Operation of Non-Instructional Services	436,658	17,312	456,533	37,187
Extracurricular Activities	137,912	52,217	2,525	(83,170)
		0	2,323	
Capital Outlay	14,826	0	0	(14,826)
Debt Service	07.511	0	0	(07, 511)
Principal	97,511	0	0	(97,511)
Interest and Fiscal Charges	35,799	0	0	(35,799)
Total Governmental Activities	\$9,482,464	\$636,685	\$1,742,056	(7,103,723)
	General Cash Rec Property Taxes Lev General Purposes	vied for:		1 000 696
	*	•		1,000,686
	Debt Service	tion Maintonanas		123,146
	Classroom Facilit		Tracifia Dracesso	16,522
		nents not Restricted to S	specific Programs	5,892,076
	Investment Earning			8,367
	Gifts and Donation	S		10,000
	Miscellaneous			46,455
	Total General Cash	h Receipts		7,097,252
	Change in Net Posi	ition		(6,471)
	Net Position Begini	ning of Year		2,902,040
	Net Position End of	f Year		\$2,895,569

Statement of Assets and Fund Balances - Cash Basis

Governmental Funds As of June 30, 2013

	General Fund	Bond Retirement Fund	All Other Governmental Funds	Total Governmental Funds
Assets Equity in Pooled Cash and Cash Equivalents	\$1,825,970	\$573,186	\$276,605	\$2,675,761
Equity in Fooled Cash and Cash Equivalents	\$1,823,970	\$373,180	\$270,003	\$2,075,701
Total Assets	\$1,825,970	\$573,186	\$276,605	\$2,675,761
Fund Balances				
Restricted for:				
Capital Improvements and Maintenance	\$0	\$0	\$83,259	\$83,259
Food Service	0	0	163,250	163,250
Other Purposes	0	0	3,560	3,560
Instructional Services	0	0	16,805	16,805
Extracurricular Activities	0	0	19,043	19,043
Debt Service	0	573,186	0	573,186
Committed for:				
Capital Improvements and Maintenance	75,318	0	0	75,318
Other Purposes	3,695	0	0	3,695
Assigned to:				
Other Purposes	7,690	0	0	7,690
Unassigned	1,739,267	0	(9,312)	1,729,955
Total Fund Balances	\$1,825,970	\$573,186	\$276,605	\$2,675,761

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities As of June 30, 2013

Total Governmental Fund Balances\$2,	675,761
Amounts reported for governmental activities in the statement of net position are different because:	
An internal service fund is used by management to charge the cost of insurance to individuals. The cash and cash equivalents of the internal service fund are	• • • • • • • •
included in governmental activities in the statement of net position.	219,808
Net Position of Governmental Activities \$2,	895,569

Statement of Cash Receipts, Disbursements and Changes in Fund Balances - Cash Basis

Governmental Funds

For the Fiscal Year Ended June 30, 2013

	General Fund	Bond Retirement Fund	All Other Governmental Funds	Total Governmental Funds
Cash Receipts				
Property Taxes	\$1,000,686	\$123,146	\$16,522	\$1,140,354
Intergovernmental	6,218,649	22,893	1,386,353	7,627,895
Interest	8,367	0	0	8,367
Tuition and Fees	535,742	0	0	535,742
Rent	8,100	0	0	8,100
Extracurricular Activities	12,353	0	53,058	65,411
Gifts and Donations	12,512	0	3,725	16,237
Customer Sales and Services	6,440	0	19,992	26,432
Miscellaneous	46,123	0	1,332	47,455
Total Cash Receipts	7,848,972	146,039	1,480,982	9,475,993
Cash Disbursements				
Current:				
Instruction:				
Regular	3,036,939	0	541,553	3,578,492
Special	836,060	0	0	836,060
Vocational	0	0	67,699	67,699
Other	990,394	0	16,524	1,006,918
Support Services:				
Pupils	367,254	0	700	367,954
Instructional Staff	267,144	0	173,593	440,737
Board of Education	24,183	0	0	24,183
Administration	559,508	0	55,461	614,969
Fiscal	250,490	5,588	729	256,807
Operation and Maintenance of Plant	584,931	0	83,895	668,826
Pupil Transportation	683,073	0	89,393	772,466
Central	86,725	0	24,706	111,431
Operation of Non-Instructional Services	0	0	436,658	436,658
Extracurricular Activities	89,823	0	48,089	137,912
Capital Outlay	14,826	0	0	14,826
Debt Service:				
Principal	22,511	75,000	0	97,511
Interest and Fiscal Charges	11,604	24,195	0	35,799
Total Cash Disbursements	7,825,465	104,783	1,539,000	9,469,248
Net Change in Fund Balances	23,507	41,256	(58,018)	6,745
Fund Balances at Beginning of Year	1,802,463	531,930	334,623	2,669,016
Fund Balances at End of Year	\$1,825,970	\$573,186	\$276,605	\$2,675,761

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2013

Net Change in Fund Balances - Total Governmental Funds	\$6,745
Amounts reported for governmental activities in the statement of activities are different because:	
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the government-wide statement of activities. Governmental fund disbursements and the related internal service fund receipts are eliminated. The net receipt (disbursement) of the internal service fund is allocated among the governmental activities.	(13,216)
Net Change in Net Position of Governmental Activities	(\$6,471)

Statement of Receipts, Disbursements and Change

in Fund Balance - Budget and Actual - Budget Basis

General Fund

For the Fiscal Year Ended June 30, 2013

	Original Budget	Final Budget	Actual	Variance with Final Budget
Receipts Property Taxes	\$999,024	\$1,000,686	\$1,000,686	\$0
Intergovernmental	6,295,788	6,218,649	6,218,649	50 0
Interest	11,000	8,367	8,367	0
Tuition and Fees	452,464	535,742	535,742	0
Rent	432,404 8,100	8,100	8,100	0
Gifts and Donations	8,100 0	10,000	10,000	0
Customer Sales and Services	0	10,000	10,000	0
Miscellaneous	46,414	45,123	45,123	0
Total Receipts	7,812,790	7,826,667	7,826,667	0
Disbursements				
Current:				
Instruction:				
Regular	3,097,918	3,039,604	3,039,604	0
Special	807,496	836,060	836,060	0
Other	1,126,500	990,394	990,394	0
Support Services:				
Pupils	338,093	348,485	348,485	0
Instructional Staff	268,383	267,144	267,144	0
Board of Education	161,471	24,183	24,183	0
Administration	570,964	560,008	560,008	0
Fiscal	255,922	250,490	250,490	0
Operation and Maintenance of Plant	609,261	584,931	584,931	0
Pupil Transportation	633,268	683,073	683,073	0
Central	93,643	86,725	86,725	0
Extracurricular Activities	84,640	87,322	87,322	0
Capital Outlay	0	14,826	14,826	0
Debt Service:				
Principal	22,510	22,511	22,511	0
Interest	11,605	11,604	11,604	0
Total Disbursements	8,081,674	7,807,360	7,807,360	0
Net Change in Fund Balances	(268,884)	19,307	19,307	0
Fund Balances at Beginning of Year	1,766,987	1,766,987	1,766,987	0
Prior Year Encumbrances Appropriated	28,291	28,291	28,291	0
Fund Balances at End of Year	\$1,526,394	\$1,814,585	\$1,814,585	\$0

Statement of Fund Net Position - Cash Basis Proprietary Fund As of June 30, 2013

	Governmental Activities - Internal Service Fund
Assets	
Equity in Pooled Cash and Cash Equivalents	\$219,808
Total Assets	219,808
Net Position	
Unrestricted	219,808
Total Net Position	\$219,808

Statement of Cash Receipts, Disbursements and Changes in Fund Net Position - Cash Basis
Proprietary Fund
For the Fiscal Year Ended June 30, 2013

	Governmental Activities - Internal Service Fund
Operating Cash Receipts Charges for Services	\$342,621
Total Operating Cash Receipts	342,621
Operating Cash Disbursements Purchased Services	355,837
Total Operating Cash Disbursements	355,837
Net Change in Net Position	(13,216)
Net Position at Beginning of Year	233,024
Net Position at End of Year	\$219,808

Statement of Fiduciary Net Position - Cash Basis Fiduciary Fund As of June 30, 2013

	Agency Fund
Assets Equity in Pooled Cash and Cash Equivalents	\$15,996
Total Assets	15,996
Net Position Unrestricted	15,996
Total Net Position	\$15,996

NOTE 1 - DESCRIPTION OF THE DISTRICT AND REPORTING ENTITY

Eastern Local School District (the District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by state statute and/or federal guidelines. The District was established in 1960 through the consolidation of existing land areas and school districts. The District serves an area of approximately 107 square miles. It is located in Pike County, and includes all of the Villages of Beaver and Stockdale and portions of Marion, Union, and East Jackson Townships in Pike County, Madison Township in Scioto County and Liberty Township in Jackson County. It is staffed by 32 noncertificated employees, 54 certificated full-time teaching personnel, and 6 administrators who provide services to 748 students and other community members. The District currently operates one instructional building which houses grades Kindergarten through 12.

Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Eastern Local School District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organizations governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District does not have any component units.

The following entities which perform activities within the District's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the District is not financially accountable for these entities nor are they fiscally dependent on the District.

- Village of Beaver
- Ross-Pike County Educational Service District

The District participates in two organizations, one of which is defined as a jointly governed organization, and one as a group purchasing pool. These organizations are the South Central Ohio Computer Association Council of Governments and the Ohio School Boards Association Workers' Compensation Group Rating Plan. These organizations are presented in Notes 10 and 11 to the basic financial statements.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis Of Presentation

The District uses the provisions of GASB 34 for financial reporting on a cash basis, which is a basis of accounting other than accounting principles generally accepted in the United States of America and GASB 38, for certain financial statement note disclosures. The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net position-cash basis presents the cash basis financial condition of the governmental activities of the District at year-end. The statement of activities-cash basis presents a comparison between direct cash disbursements and program cash receipts for each program or function of the District's governmental activities. Direct cash disbursements are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services offered by the program. Cash receipts which are not classified as program cash receipts are presented as general cash receipts of the District. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each governmental function is self-financing or draws from the general cash receipts of the District.

Fund Financial Statements

During the fiscal year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds used by the District can be classified using three categories: governmental, proprietary, and fiduciary.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Cash basis assets are assigned to the various governmental funds according to the purpose for which they may or must be used. On a cash basis, governmental fund assets equal fund balance. The following are the District's major governmental funds:

General Fund

The general fund is the general operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund. The general fund is available to the District for any purpose provided it is expended or transferred according to the school laws of Ohio.

Bond Retirement Fund

The bond retirement fund is a fund provided for the retirement of serial bonds and short term loans. All receipts derived from general or special levies, either within or exceeding the ten-mill limitation, which is levied for debt charges on bonds or loans, shall be paid into this fund.

The other governmental funds of the District account for grants and other resources, and capital projects, whose use is restricted to a particular purpose.

Proprietary Fund

Proprietary fund reporting focuses on the determination of operating cash receipts over/(under) cash disbursements, changes in net cash position, and cash basis financial position. Proprietary funds are classified as enterprise or internal service; the District has no enterprise funds and one internal service fund.

Internal Service Fund

The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the District on a cost reimbursement basis. The District's only internal service fund accounts for the self-insurance program for employee dental claims and to provide self-insurance for health care claims under \$5,000 for single coverage and \$10,000 for family coverage.

Fiduciary Fund

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal net position) and do not involve measurement of results of operations. The District has one fiduciary fund, an agency fund, used to account for student activity programs. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

C. Basis of Accounting

Although required by Ohio Administrative Code Section 117-2-03(B) to prepare its financial report in accordance with accounting principles generally accepted in the United States of America (GAAP), the District chooses to prepare its financial statements and notes in accordance with the cash basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved). These statements include adequate disclosure of material matters, in accordance with the basis of accounting described above.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid), and accrued expenses and liabilities are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

Cash Receipts – Exchange and Non-Exchange Transactions

Cash receipts resulting from exchange and non-exchange transactions, in which each party gives and receives essentially equal value, is recorded on the cash basis when the exchange takes place. On a cash basis, receipts are recorded in the fiscal year in which the resources are received.

Cash Disbursements

On the cash basis of accounting, disbursements are recognized at the time payments are made.

D. Budgetary Process

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on disbursements plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education as the fund level; however, the District has chosen to report their budgetary financial statement for the general fund at the function level.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement are based on estimates made before the end of the prior fiscal year. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate in effect when final appropriations for the fiscal year were passed.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

E. Cash and Cash Equivalents

To improve cash management, all cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the general fund during fiscal year 2013 amounted to \$8,367.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents.

F. Capital Assets

Capital assets acquired or constructed for the District are recorded as disbursements at the time of acquisition. However, under the cash basis of accounting, capital assets and the related depreciation are not reported on the basic financial statements.

G. Interfund Activity

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements. Interfund transfers between governmental activities are eliminated in the statement of activities. Flows of cash from one fund to another with a requirement for repayment are reported as advances. Advances between governmental activities are eliminated in the statement of activities. The District did not transfer or advance between funds during fiscal year 2013.

H. Compensated Absences

Vacation and sick leave benefits are not accrued under the cash basis of accounting. All leave will either be absorbed by time off from work or, within certain limitations, be paid to the employees.

I. Long-Term Obligations

The District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

J. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans. The District reported no nonspendable fund balances at June 30, 2013.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – This fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District's Board of Education. Those committed amounts cannot be used for any other purpose unless the District's Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts would represent intended uses established by the District's Board of Education.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In the other governmental funds, the unassigned classification is used only to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

K. Net Position

Net position represents the cash basis assets held by the District at year end. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Restricted for other purposes is comprised of net position primarily restricted for grants. The District applies restricted resources when a cash disbursement is made for purposes for which both restricted and unrestricted net position is available.

At June 30, 2013, the District had \$864,916 in restricted net position; none of which was restricted by enabling legislation.

L. Operating Cash Receipts and Cash Disbursements

Operating cash receipts are those cash receipts that are generated directly from the primary activity of the proprietary fund. For the District, these cash receipts are charges for services for medical, life, and dental benefits provided to employees. Operating cash disbursements are necessary costs incurred to provide the service that is the primary activity of the fund.

NOTE 3 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current fiveyear period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies may be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or other obligations of or securities issued by the United States treasury or any other obligation guaranteed as to the payment of principal and interest by the United States;
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above, provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;

NOTE 3 - DEPOSITS AND INVESTMENTS (continued)

- 5. Time certificates of deposit or savings or deposit accountings including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time;
- 9. Linked deposits as authorized by ordinance adopted pursuant to section 135.80 of the Revised Code;
- 10. Commercial paper notes issued by any entity that is defined in division (D) of section 1705.01 of the Revised Code and has assets exceeding five hundred million dollars, and to which notes are rated at the time of purchase in the highest classification established by at least two standard rating services; the aggregate value of the notes does not exceed ten percent of the aggregate value of the outstanding commercial paper of the issuing corporation; the notes mature no later than one hundred eighty days after purchase; and
- 11. Bankers' acceptances of banks that are members of the federal deposit insurance corporation to which obligations both the following apply: obligations are eligible for purchase by the federal reserve system and the obligations mature no later than one hundred eighty days after purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits – Custodial credit risk for deposits is the risk that in the event of bank failure, the District's deposits will not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the Federal Deposit Insurance Corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. The District's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateralization of public funds.

As of June 30, 2013, the District's bank balance of \$3,110,877 is either covered by FDIC or collateralized by the financial institutions' public entity deposit pools in the manner described above.

NOTE 4 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

NOTE 4 - PROPERTY TAXES (continued)

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax receipts received in calendar year 2013 represents collections of calendar year 2012 taxes. Real property taxes received in calendar year 2013 were levied after April 1, 2012, on the assessed value listed as of January 1, 2012, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in calendar year 2013 represents collections of calendar year 2012 taxes. Public utility real and tangible personal property taxes received in calendar year 2013 became a lien on December 31, 2011, were levied after April 1, 2012, and are collected in 2013 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The District receives property taxes from Pike, Jackson, and Scioto Counties. The County Auditors periodically advance to the District its portion of the taxes collected. Second half real property tax payments collected by the Counties by June 30, 2013 are available to finance fiscal year 2013 operations. The amounts available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which fiscal year 2013 taxes were collected are:

	2012 Second-Half	Collections	2013 First-Half C	Collections
	Amount	Percent	Amount	Percent
Agriculture/Residential				
And Other Real Estate	\$51,474,480	91.80%	\$51,055,330	91.37%
Public Utility	4,598,140	8.20%	4,824,720	8.63%
Total Assessed Value	\$56,072,620	100.00%	\$55,880,050	100.00%
Tax rate per \$1,000 of Assessed valuation	\$22.04		\$22.16	

NOTE 5 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2013, the District contracted with Argonaut Insurance Company for property, fleet, and professional liability insurance coverage. Coverages provided are as follows:

Building and Contents (\$250 deductible)	\$27,621,000
Boiler and Machinery (\$250 deductible)	27,621,000
Personal Property (\$250 deductible)	3,600,000
Automobile Liability	1,000,000
Uninsured Motorists	1,000,000

During fiscal year 2013, the District contracted with Cincinnati Insurance Company and Western Surety Company for public official bonds as follows:

Treasurer/Superintendent (each)	\$20,000
Blanket bond (Assistant Treasurer and two cashiers)	5,000
Blanket bond (school organizations and board of education)-public employee dishonesty	50,000

NOTE 5 - RISK MANAGEMENT (continued)

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

For fiscal year 2013, the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), a group purchasing pool (Note 10). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "equity pooling fund". This equity pooling arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Comp Management provides administrative, cost control and actuarial services to the GRP.

The District is self-insured for employee dental insurance. The self-insurance fund pays covered claims to service providers. Interfund rates are charged based on claims approved by the claims administrator. A comparison of self-insurance fund cash to the estimated liability as of June 30 follows:

	2013	2012
Cash	\$219,808	\$233,024
Estimated Liabilities	61,485	61,952

NOTE 6 - DEFINED BENEFIT PENSION PLANS

A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability, and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained on SERS' website at www.ohsers.org under *Employers/Audit Resources*.

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The Retirement Board acting with the advice of the actuary, allocates the employer contribution rate among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund) of the System. For the fiscal year ending June 30, 2013, the allocation to pension and death benefits is 13.10 percent. The remaining 0.90 percent of the 14 percent employer contribution rate is allocated to the Health Care and Medicare B Funds. The District's contributions to SERS for the fiscal years ended June 30, 2013, 2012, and 2011 were \$162,433, \$151,224, and \$146,912, respectively, which equaled the required contributions each year.

B. State Teachers Retirement System

State Teachers Retirement System of Ohio (STRS Ohio) is a cost-sharing, multiple-employer public employee retirement system.

STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof.

NOTE 6 - DEFINED BENEFIT PENSION PLANS (continued)

Plan Options - New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5 percent of earned compensation among various investment choices. The Combined Plan offers features of the DC Plan and the DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund a defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and the Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members will transfer to the DB Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

DB Plan Benefits – Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2 percent multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31st year of earned Ohio service credit is calculated at 2.5 percent. An additional one-tenth of a percent is added to the calculation of every year of earned Ohio service over 31 years (2.6 percent for 32 years, 2.7 percent for 33 years and so on) until 100 percent of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5 percent under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

DC Plan Benefits – Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5 percent are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Combined Plan Benefits – Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1 percent of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by 3 percent of the original base amount for DB Plan participants.

The DB and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

NOTE 6 - DEFINED BENEFIT PENSION PLANS (continued)

A DB or Combined Plan member with five or more years' credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the DB Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers.

For the fiscal years ended June 30, 2013, 2012, and 2011, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2013, 2012, and 2011 were \$421,434, \$412,386, and \$435,322, respectively, which equaled the required contributions each year.

STRS Ohio issues a stand-alone financial report. Additional information or copies of STRS Ohio's Comprehensive Annual Financial Report can be requested by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling toll-free 1-888-227-7877, or by visiting the STRS Ohio website at <u>www.strsoh.org</u>.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2013, three members of the Board of Education had elected Social Security. The Board's liability is 6.2 percent of wages paid.

NOTE 7-POSTEMPLOYMENT BENEFITS

A. School Employees Retirement System

In addition to a cost-sharing, multiple-employer defined benefit pension plan, the School Employees Retirement System of Ohio (SERS) administers two post-employment benefit plans.

Medicare Part B Plan

The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2013 was \$104.90 for most participants, but could be as high as \$335.70 per month depending on their income. SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal years 2013, 2012, and 2011, the actuarially required allocations were 0.74 percent, 0.75 percent, and 0.76 percent, respectively. For the District, contributions for the years ended June 30, 2013, 2012, and 2011, were \$9,176, \$8,931, and \$9,454, respectively, which equaled the required contributions for those years.

NOTE 7-POSTEMPLOYMENT BENEFITS (continued)

Health Care Plan

Ohio Revised Code 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMOs, PPOs, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The Ohio Revised Code provides the statutory authority to fund SERS' post-employment benefits through employer contributions. Active members do not make contributions to the post-employment benefit plans.

The Health Care Fund was established under, and is administered in accordance with, Internal Revenue Code Section 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14 percent contribution to the Health Care Fund. For the years ended June 30, 2013, 2012, and 2011, the health care allocations were 0.16 percent, 0.55 percent, and 1.43 percent, respectively. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. State law provides that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2013, the minimum compensation level was established at \$20,525. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. District contributions assigned to health care for the years ended June 30, 2013, 2012, and 2011, were \$12,524, \$22,015, and \$37,469, respectively.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending upon the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its Comprehensive Annual Financial Report. The report can be obtained on SERS' website at www.ohsers.org under *Employers/Audit Resources*.

B. State Teachers Retirement System

STRS Ohio administers a pension plan that is comprised of: a Defined Benefit Plan; a self-directed Defined Contribution Plan; and a Combined Plan which is a hybrid of the Defined Benefit Plan and the Defined Contribution Plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. Pursuant to Section 3307 of the Ohio Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Financial Annual Report by visiting <u>www.strsoh.org</u> or by requesting a copy by calling toll-free 1-888-227-7877.

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14 percent employer contribution rate, 1 percent of covered payroll was allocated to post-employment health care for the years ended June 30, 2013, 2012, and 2011. The 14 percent employer contribution rate is the maximum rate established under Ohio law. For the District, these amounts equaled \$32,418, \$31,722, and \$33,486 for fiscal years 2013, 2012, and 2011, respectively, which is equal to the required amount for each year.

NOTE 8-EMPLOYEE BENEFITS

A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees and administrators earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers and administrators, with the exception of the Superintendent and Treasurer, do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 240 days for teachers and administrators and 220 days for classified employees. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit.

B. Insurance

The District provides life insurance and accidental death and dismemberment to all employees through CoreSource through May 31, 2013 and through American United Life Insurance Company effective June 1, 2013. The District has elected to provide employee medical/surgical benefits through The Ohio Plan. Prescription drug benefits are provided through ExpressScripts. The employees share the cost of the monthly premium with the Board. The premium is consistent among single rates and family rates with employees paying 15 percent and the District paying 85 percent.

C. Deferred Compensation

District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death, or an unforeseeable emergency.

NOTE 9 - LONG-TERM DEBT

Under the cash basis of accounting, the District does not record debt as a liability in the accompanying basic financial statements. However, in order to provide meaningful information regarding debt to readers of these basic financial statements, the District has elected to present the following information. The changes in the District's long-term debt during fiscal year 2013 were as follows:

	Debt Outstanding 6/30/12	Additions	Deductions	Debt Outstanding 6/30/13	Due in One Year
1998 School Improvement General Obligations	¢210.000	0.0	¢65,000	¢145.000	\$70,000
Bonds – 4.00% - 5.00% 2010 Energy Conservation Improvement Bonds –	\$210,000	\$0	\$65,000	\$145,000	\$70,000
3.25%	357,049	0	22,511	334,538	23,242
2011 School Improvement Refunding Bonds -					
Term – 2.00% - 3.30%	480,000	0	10,000	470,000	10,000
2011 School Improvement Refunding Bonds – Capital Appreciation	30,000	0	0	30,000	0
2011 School Improvement Refunding Bonds –	7 7 6 2	C 017	0	10 7(0	0
Capital Appreciation Accretion	7,752	5,017	0	12,769	0
Total	\$1,084,801	\$5,017	\$97,511	\$992,307	\$103,242

NOTE 9 - LONG-TERM DEBT (continued)

1998 School Improvement General Obligation Bonds - On June 4, 1998, the District issued \$1,423,000 in voted general obligation bonds for the purpose of building new school building facilities. The bonds were issued for a twenty-three year period with final maturity during fiscal year 2021. The bonds will be retired from the bond retirement fund.

2010 Energy Conservation Improvement Bonds - On February 16, 2010, the District issued \$400,000 in unvoted energy conservation improvement bonds for the purpose of installations, modifications and remodeling to reduce energy consumption by the District. The bonds were issued for a fifteen year period with final maturity during fiscal year 2025. The bonds will be retired from the general fund.

2011 School Improvement Refunding Bonds - On March 24, 2011, the District issued \$525,000 in voted general obligation refunding bonds for the purpose of refunding a portion of the 1998 School Improvement General Obligations Bonds. The bonds issued include term and capital appreciation bonds in the amounts of \$495,000 and \$30,000, respectively. The capital appreciation bonds will mature in fiscal year 2017. The maturity amount of the bonds is \$85,000. The term and capital appreciation bonds will be repaid from the bond retirement fund.

The bonds due on December 1, 2015 are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2011 and on each December 1 thereafter at 100 percent of the principal amount therefore plus accrued interest to the date of redemption according to the following schedule:

Year	Amount
2012	\$10,000
2013	10,000
2014	10,000

Unless otherwise called for redemption, the remaining \$85,000 principal amount of the bonds due December 1, 2015 is to be paid at stated maturity.

The bonds due on December 1, 2018 are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2017 at 100 percent of the principal amount therefore plus accrued interest to the date of redemption according to the following schedule:

Unless otherwise called for redemption, the remaining \$90,000 principal amount of the bonds due December 1, 2018 is to be paid at stated maturity.

The bonds due on December 1, 2020 are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2019 at 100 percent of the principal amount therefore plus accrued interest to the date of redemption according to the following schedule:

Unless otherwise called for redemption, the remaining \$95,000 principal amount of the bonds due December 1, 2020 is to be paid at stated maturity.

NOTE 9 - LONG-TERM DEBT (continued)

Fiscal real			
Ending June 30,	Principal	Interest	Total
2014	\$103,242	\$30,819	\$134,061
2015	108,997	25,513	134,510
2016	109,777	21,533	131,310
2017	55,582	74,878	130,460
2018	111,414	17,814	129,228
2019-2023	425,517	38,905	464,422
2024-2025	65,009	3,188	68,197
Total	\$979,538	\$212,650	\$1,192,188

Principal and interest requirements to retire general obligation debt at June 30, 2013, are as follows:

The amortization above does not agree to the table on page 32 due to accretion.

Fiscal Vear

The District's overall legal debt margin was \$4,957,391 with an unvoted debt margin of \$55,880 at June 30, 2013.

NOTE 10 - GROUP PURCHASING POOL

Ohio School Boards Association Workers' Compensation Group Rating Plan - The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), a group purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

NOTE 11 - JOINTLY GOVERNED ORGANIZATION

South Central Ohio Computer Association Council of Governments - The District is a participant in the South Central Ohio Computer Association Council of Governments (SCOCA COG) which is an information technology center. SCOCA COG is a council of governments providing information technology services to 58 public education entities, 58 non-public education entities, and public libraries from 24 Ohio counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SCOCA COG consists of two representatives from each county elected by majority vote of all charter member school districts within each county, two treasurers elected by majority vote of all charter member school districts, and one representative from the fiscal agent. The District paid SCOCA \$135,349 for services provided during the year. Financial information can be obtained from Sandra Benson, Chief Financial Officer, 175 Beaver Creek Road, Suite C, Piketon, Ohio 45661.

NOTE 12 - SET-ASIDE CALCULATIONS AND FUND BALANCE RESTRICTIONS

The District is required by state statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition or construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year-end set-aside amounts for capital acquisition and bus purchases. Disclosure of this information is required by State statute.

NOTE 12 - SET-ASIDE CALCULATIONS AND FUND BALANCE RESTRICTIONS (continued)

	Capital Acquisition	Bus Purchases
Set-aside balance as of June 30, 2012	\$0	\$1,496
Current year set-aside requirement	132,791	0
Prior year carryover	(405,166)	0
Current year offsets	16,522	0
Qualifying disbursements	(115,579)	(1,496)
Total	(\$371,432)	\$0
Set-aside balance carried forward to future fiscal years	(\$371,432)	\$0
Set-aside balance as of June 30, 2013	\$0	\$0

The District had offsets and qualifying disbursements during the year that reduced the set-aside amount below zero in the capital acquisition set-aside. The carryover amount in the capital acquisition set-aside is limited to the balance of the offsets attributed to bond or tax levy proceeds, which was \$0 as of June 30, 2013. The District's Board additionally committed a portion of fund balance in the general fund for the purpose of capital disbursements. The additional amount committed at June 30, 2013 was \$32,676.

NOTE 13 - CONTINGENCIES

Grants

The District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2013.

Litigation

At June 30, 2013, the District is party to a lawsuit. The outcome of this lawsuit cannot be determined at this time; however, it is not expected to have a material adverse effect on the basic financial statements.

NOTE 14 – ACCOUNTABILITY AND COMPLIANCE

Although required by Ohio Administrative Code Section 117-2-03(B) to prepare its financial report in accordance with accounting principles generally accepted in the United States of America (GAAP), the District chooses to prepare its financial statements and notes in accordance with the cash basis of accounting. This is not in compliance with Ohio law.

NOTE 15- BUDGETARY BASIS FUND BALANCES

Differences between the budgetary basis fund balances and fund cash balances are due to encumbrances. In addition, as part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund for financial reporting purposes. This includes the public school support fund. Since this fund is budgeted separately, it is not included in the budgetary presentation for the general fund.

NOTE 15- BUDGETARY BASIS FUND BALANCES (continued)

The table below presents those differences for the District's general fund:

	General Fund
Budgetary basis fund balance	\$1,814,585
Encumbrances	5,572
Fund balance of funds combined with	
general fund for reporting purposes	5,813
Cash basis fund balance	\$1,825,970

NOTE 16- CHANGE IN ACCOUNTING PRINCIPLES

For the year ended June 30, 2013, the District implemented Governmental Accounting Standard Board (GASB) Statement No. 60, "Accounting and Financial Reporting for Service Concession Arrangements", Statement No. 61, "The Financial Reporting Entity: Omnibus – an amendment of GASB Statements No. 14 and No. 34", Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements", and Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position."

GASB Statement No. 60 provides guidance on accounting and reporting for service concession arrangements (SCAs). This statement had no impact on the District's financial statements.

GASB Statement No. 61 provides guidance on information presented about the financial reporting entity and its component units. It also amends the criteria for blending in certain circumstances. This statement had no impact on the District's financial statements.

GASB Statement No. 62 incorporates FASB, APB, and ARB pronouncements, not conflicting with GASB pronouncements, and issued on or before November 30, 1989, into the GASB authoritative literature. This statement had no impact on the District's financial statements.

GASB Statement No. 63 identifies net position, rather than net assets, as the residual of all other elements presented in a statement of financial position. This change was incorporated in the District's 2013 financial statements; however, there was no effect on beginning net position/fund balance.

Eastern Local School District Pike County

Schedule of Federal Awards Receipts and Expenditures For the Fiscal Year Ended June 30, 2013

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
United States Department of Agriculture						
Passed through Ohio Department of Education	_					
Nutrition Cluster:						
School Breakfast Program	3L70	10.553	\$ 205,013		\$ 205,013	
National School Lunch Program	3L60	10.555	307,815		307,815	16,635
Summer Food Service Program for Children	3L60	10.559	5,339	-	5,339	-
Total - Nutrition Cluster			518,167	16,635	518,167	16,635
Total United States Department of Agriculture			518,167	16,635	518,167	16,635
United States Department of Education						
Passed through Ohio Department of Education						
Special Education Cluster (IDEA):						
Special Education - Grants to States (IDEA, Part B)	3M20	84.027	170,667	-	182,080	-
Total Special Education Cluster			170,667	-	182,080	-
Title I, Part A Cluster:						
Title I Grants to Local Educational Agencies	3M00	84.010	403,678	-	397,907	-
Total Title I, Part A Cluster			403,678	-	397,907	-
Educational Technology State Grants Cluster:						
Educational Technology State Grants	3820	84.318	-	-	2,572	-
Total Educational Technology State Grants Cluster			-	-	2,572	-
Education Jobs Fund	3ET0	84.410	33,434		43,820	
Rural Education	3Y80	84.358	14,026		16,523	-
ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top, Recovery Act	3FD0	84.395	700		700	-
Improving Teacher Quality State Grants	3Y60	84.367	69,059	-	70,110	-
Total United States Department of Education			691,564	-	713,712	
Total Federal Financial Assistance			\$ 1,209,731	\$ 16,635	\$ 1,231,879	\$ 16,635

See Notes to the Schedule of Federal Awards Receipts and Expenditures.

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards receipts and expenditures is a summary of the activity of the School District's federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE B - FOOD DISTRIBUTIONS

Program regulations do not require the School District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value.

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.



Balestra, Harr & Scherer, CPAs, Inc.

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Members of the Board of Education Eastern Local School District 1170 Tile Mill Road Beaver, Ohio 45613

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Eastern Local School District, Pike County, Ohio (the District), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 13, 2013, wherein noted the District uses a special purpose framework other than generally accepted accounting principles and we noted the District implemented Governmental Accounting Standards Board (GASB) Statement No. 63.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Members of the Board of Education Eastern Local School District Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2013-001.

Entity's Response to Findings

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Balestra, Han & Schern, CPAs

Balestra, Harr & Scherer, CPAs, Inc. Piketon, Ohio December 13, 2013



Balestra, Harr & Scherer, CPAs, Inc.

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Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133

Members of the Board of Education Eastern Local School District 1170 Tile Mill Road Beaver, Ohio 45613

Report on Compliance for the Major Federal Program

We have audited the Eastern Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect the Eastern Local School District's major federal program for the year ended June 30, 2013. The *Summary of Audit Results* in the accompanying schedule of findings identifies the District's major federal program.

Management's Responsibility

The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

Opinion on the Major Federal Program

In our opinion, the Eastern Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2013.

Members of the Board of Education Eastern Local School District Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133 Page 2

Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on the major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

Balestra, Harr & Schern, CPAs

Balestra, Harr & Scherer, CPAs, Inc. Piketon, Ohio December 13, 2013

Eastern Local School District

Pike County, Ohio

Schedule of Findings OMB Circular A-133 Section §.505 June 30, 2013

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant internal control deficiencies reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under §.510(a)?	No
(d)(1)(vii)	Major Programs (list):	Title I, Part A Cluster: Title I Grants to Local Educational Agencies; CFDA# 84.010
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

Eastern Local School District

Pike County, Ohio

Schedule of Findings OMB Circular A-133 Section §.505 June 30, 2013

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2013-001

Material Noncompliance Citation

Ohio Revised Code § 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code § 117-2-03 further clarifies the requirements of Ohio Revised Code § 117.38.

Ohio Administrative Code § 117-2-03(B) requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. The District prepares its financial statements in accordance with the cash basis of accounting in a report format similar to the requirements of Governmental Accounting Standards Board Statement 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments.* This presentation differs from accounting principles generally accepted in the United States of America (GAAP). There would be variances on the financial statements between this accounting practice and GAAP that, while presumably material, cannot be reasonably determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

The District should take the necessary steps to ensure that the financial report is prepared in accordance with generally accepted accounting principles.

Client Response:

District officials do not believe preparing GAAP statements is cost beneficial for the District.

3. FINDINGS FOR FEDERAL AWARDS

None noted

EASTERN LOCAL SCHOOL DISTRICT PIKE COUNTY

SCHEDULE OF PRIOR AUDIT FINDINGS *OMB CIRCULAR A-133 §.315(b)* FOR THE FISCAL YEAR ENDED JUNE 30, 2013

			Not Corrected, Partially Corrected; Significantly Different Corrective
Finding	Finding	Fully	Action Taken; or Finding No
Number	Summary	Corrected?	Longer Valid; Explain:
2012-001	A noncompliance citation was Issued for Ohio Revised Code Section 117.38 and Ohio Admin. Code Section 117-2- 03 (B), for failing to prepare the School District's financial statements in accordance with generally accepted accounting principles.	No	Not Corrected: The School District's officials did not believe that preparing financial Statements in accordance with generally accepted accounting principles was cost beneficial. Reissued as Finding Number 2013-001.



Balestra, Harr & Scherer, CPAs, Inc.

Accounting, Auditing and Consulting Services for Federal, State and Local Governments www.bhscpas.com

Independent Auditor's Report on Applying Agreed-Upon Procedures

Eastern Local School District Pike County 1170 Tile Mill Road Beaver, Ohio 45613

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether Eastern Local School District (the School) has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board amended its anti-harassment policy at its meeting on June 11, 2012 to include prohibiting harassment, intimidation, or bullying of any student "on a school bus" or by an "electronic act."

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board, and is not intended to be and should not be used by anyone other than these specified parties.

Balestra, Harr & Schern, CPAs

Balestra, Harr & Scherer, CPAs, Inc. Piketon, Ohio December 13, 2013

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Dave Yost • Auditor of State

EASTERN LOCAL SCHOOL DISTRICT

PIKE COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED MARCH 11, 2014

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