



Dave Yost • Auditor of State

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# Dave Yost · Auditor of State

# INDEPENDENT AUDITOR'S REPORT

Fulton County 152 South Fulton Street, Suite 165 Wauseon, Ohio 43567-1712

To the Board of Commissioners:

# Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information of Fulton County, Ohio (the County), as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fulton County, Ohio, as of December 31, 2013, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Motor Vehicle Gas Tax, County Board of Developmental Disabilities, and Emergency Medical Services Advanced and Basic Life Service Funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

## Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiring to management about the methods of preparing the information, and comparing the information for consistency with management's responses to our inquiries and to the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

# Supplementary and Other Information

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The Schedule of Federal Award Expenditures presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is also not a required part of the financial statements.

The Schedule of Federal Award Expenditures is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 16, 2014, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Fulton County Independent Auditor's Report Page 3

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Dave Yost Auditor of State

Columbus, Ohio

September 16, 2014

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## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

The management's discussion and analysis of Fulton County's (the "County") financial performance provides an overall review of the County's financial activities for the year ended December 31, 2013. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the County's financial performance.

#### **Financial Highlights**

Key financial highlights for 2013 are as follows:

- The total net position of the County increased \$369,402. Net position of governmental activities increased \$1,119,377, which represents a 1.46% increase from 2012. Net position of business-type activities decreased \$749,975 or 3.14% from 2012.
- General revenues accounted for \$17,855,998 or 50.53% of total governmental activities revenue. Program specific revenues accounted for \$17,480,331 or 49.47% of total governmental activities revenue of \$35,336,329.
- The County had \$34,068,952 in expenses related to governmental activities; \$17,480,331 of these expenses was offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$17,855,998 were adequate to provide for these programs.
- The general fund, the County's largest major fund, had revenues and other financing sources of \$12,184,999 in 2013. The expenditures and other financing uses of the general fund were \$11,465,797 in 2013. The general fund balance increased \$719,202 from 2012 to 2013.
- The motor vehicle and gas tax fund, a County major fund, had revenues of \$4,816,156 in 2013. The motor vehicle and gas tax fund had expenditures of \$4,947,386 in 2013. The motor vehicle and gas tax fund balance decreased \$131,230 from 2012 to 2013.
- The county board of developmental disabilities (the "county board of DD") fund, a County major fund, had revenues and other financing sources of \$5,138,890 in 2013. The county board of DD had expenditures of \$5,216,890 in 2013. The county board of DD fund balance decreased \$78,000 from 2012 to 2013.
- The emergency medical system advanced and basic ("EMS A&B") life services fund, a County major fund, had revenues of \$1,933,301 in 2013. The EMS advanced and basic life services fund had expenditures and other financing uses of \$2,272,846 in 2013. The EMS A&B life services fund balance decreased \$339,545 from 2012 to 2013.
- The County had two major proprietary funds. The net position for the water fund decreased in 2013 by \$560,469 or 3.18%. Net position for the sewer fund decreased in 2013 by \$209,277 or 3.37%.
- In the general fund, the actual revenues and other financing sources came in \$980,480 greater than they were originally budgeted and actual expenditures and other financing uses were \$853,404 less than the amount in the original budget. The positive variance in revenue is a result of the County's conservative budgeting process.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

#### Using this Basic Financial Statements (BFS)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the County as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column. In the case of the County, there are four major governmental funds. The general fund is the largest major fund.

#### **Reporting the County as a Whole**

## Statement of Net Position and the Statement of Activities

The statement of net position and the statement of activities answer the question, "How did we do financially during 2013?" These statements include all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the County's net position and changes in net position. This change in net position is important because it tells the reader that, for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions and other factors.

In the statement of net position and the statement of activities, the County is divided into two distinct kinds of activities:

Governmental activities - Most of the County's programs and services are reported here including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided.

## **Reporting the County's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's major governmental funds are the general, motor vehicle and gas tax, board of developmental disabilities (county board of DD), and EMS advanced and basic (EMS A&B) life services funds.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation.

#### **Proprietary Funds**

The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water, sewer, solid waste incinerator and recycling operations. The internal service funds used to accumulate and allocate costs intentionally for mapping services and information technology provided to other departments.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the governmentwide and fund financial statements.

#### **Government-Wide Financial Analysis**

Recall that the statement of net position provides the perspective of the County as a whole.

The table below provides a summary of the County's net position for 2013 and 2012.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

Net Position

	Governmental Activities 2013	Business-type Activities 2013	Governmental Activities 2012	Business-type Activities 2012	2013 Total	2012 Total
Assets:						
Current and other assets	\$ 41,103,943	\$ 3,094,514	\$ 40,344,312	\$ 4,098,884	\$ 44,198,457	\$ 44,443,196
Capital assets, net	47,281,261	22,682,702	47,160,325	23,246,161	69,963,963	70,406,486
Total assets	88,385,204	25,777,216	87,504,637	27,345,045	114,162,420	114,849,682
Liabilities:						
Long-term liabilities	2,282,120	2,558,842	2,710,011	3,286,708	4,840,962	5,996,719
Other liabilities	1,300,012	54,867	1,019,749	144,855	1,354,879	1,164,604
Total liabilities	3,582,132	2,613,709	3,729,760	3,431,563	6,195,841	7,161,323
Deferred inflows	7,135,362		7,226,544		7,135,362	7,226,544
Net position:						
Net investment in capital assets	45,907,914	20,348,001	45,557,303	20,287,494	66,255,915	65,844,797
Restricted	22,255,180	-	22,603,546	-	22,255,180	22,603,546
Unrestricted	9,504,616	2,815,506	8,387,484	3,625,988	12,320,122	12,013,472
Total net position	\$ 77,667,710	\$ 23,163,507	\$ 76,548,333	\$ 23,913,482	\$ 100,831,217	\$ 100,461,815

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2013, the County's assets exceeded liabilities and deferred inflows by \$100,831,217. This amounts to \$77,667,710 in governmental activities and \$23,163,507 in business-type activities. The County's finances remained strong during 2013.

Capital assets reported on the government-wide statements represent the largest portion of the County's net position. At year-end, capital assets represented 61.28% of total governmental and business-type assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles and infrastructure. The County's net investment in capital assets at December 31, 2013, was \$66,255,915. These capital assets are used to provide services to citizens and are not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

As of December 31, 2013, the County is able to report positive balances in all three categories of net position for the governmental activities and business-type activities.

A portion of the County's net position, \$22,255,180 or 22.08%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$12,320,122 may be used to meet the government's ongoing obligations to citizens and creditors.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

The table below shows the changes in net position for fiscal years 2013 and 2012.

	Change in Net Position					
	Governmental Activities 2013	Business-type Activities 2013	Governmental Activities 2012	Business-type Activities 2012	2013 Total	2012 Total
Revenues:						
Program revenues:	¢ 5 001 424	¢ 0.599.257	¢ 6026.971	¢ 2 270 780	¢ 9.490.791	¢ 0.406.660
Charges for services and sales Operating grants and contributions	\$ 5,901,424 10,554,416	\$ 2,588,357 250,000	\$ 6,026,871 9,904,843	\$ 3,379,789	\$ 8,489,781 10,804,416	\$ 9,406,660 9,904,843
Capital grants and contributions	1,024,491	570,451	9,904,843 714,099	1,327,620	1,594,942	2,041,719
Total program revenues	17,480,331	3,408,808	16,645,813	4,707,409	20,889,139	21,353,222
General revenues:						
Property taxes	6,883,369	-	6,920,872	-	6,883,369	6,920,872
Sales tax	7,120,482	-	6,989,568	-	7,120,482	6,989,568
Unrestricted grants	2,421,502	-	2,349,996	-	2,421,502	2,349,996
Investment earnings	192,111	-	372,362	-	192,111	372,362
Other	1,238,534	57,040	1,160,559	59,491	1,295,574	1,220,050
Total general revenues	17,855,998	57,040	17,793,357	59,491	17,913,038	17,852,848
Total revenues	35,336,329	3,465,848	34,439,170	4,766,900	38,802,177	39,206,070
Expenses:						
Program expenses:						
General government	7,588,338	-	7,172,018	-	7,588,338	7,172,018
Public safety	6,953,723	-	7,305,279	-	6,953,723	7,305,279
Public works	5,844,218	-	5,557,384	-	5,844,218	5,557,384
Health	6,704,496	-	6,441,908	-	6,704,496	6,441,908
Human services	5,112,554	-	5,184,693	-	5,112,554	5,184,693
Economic development	831,744	-	1,691,431	-	831,744	1,691,431
Other	134,598	-	3,934	-	134,598	3,934
Intergovernmental	871,152	-	828,623	-	871,152	828,623
Interest and fiscal charges	28,129	-	38,514	-	28,129	38,514
Water	-	3,573,354	-	3,258,418	3,573,354	3,258,418
Sewer	-	565,780	-	540,708	565,780	540,708
Solid waste incinerator		224,689		242,761	224,689	242,761
Total expenses	34,068,952	4,363,823	34,223,784	4,041,887	38,432,775	38,265,671
Transfers	(148,000)	148,000	(40,000)	40,000	-	-
Change in net position	1,119,377	(749,975)	175,386	765,013	369,402	940,399
Net position at beginning of year	76,548,333	23,913,482	76,372,947	23,148,469	100,461,815	99,521,416
Net position at end of year	\$ 77,667,710	\$ 23,163,507	<u>\$ 76,548,333</u>	\$ 23,913,482	<u>\$ 100,831,217</u>	<u>\$ 100,461,815</u>

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

#### **Governmental Activities**

Governmental net position increased by \$1,119,377 in 2013 from 2012.

General government represents activities related to the governing body as well as activities that directly support County programs. In 2013, general government expenses totaled \$7,588,338, or 22.28% of total governmental expenses. General government programs were supported by \$3,284,647 in direct charges to users and \$18,499 in operating grants and contributions.

The County's largest program was public safety, which primarily supports the operations of the sheriff's department, E-911, emergency medical services, and the EMS advanced & basic life services. The program accounted for \$6,953,723 or 20.41% of total governmental expenses. Public safety programs are primarily supported by revenues from charges to users of services, of \$1,155,668, and operating grants and contributions of \$425,514.

The next largest program is health, which accounted for \$6,704,496 of expenses, or 19.68% of total governmental expenses of the County during 2013. Health programs include the operation of the county board of DD, the senior center and the dog warden and kennel. These expenses were funded in part by \$480,293 in charges to users of services and \$1,631,519 in operating grants and contributions in 2013.

Another significant program is public works, which accounted for \$5,844,218 of expenses, or 17.15% of total governmental expenses of the County during 2013. Public works programs include the office of the County Engineer, which is accounted for in the motor vehicle and gas tax fund. These expenses were funded in part by \$199,463 in charges to users of services, \$3,953,024 in operating grants and contributions, and \$1,024,491 in capital grants and contributions in 2013.

The final significant program is human services, which accounted for \$5,112,554 of expenses, or 15.01% of total governmental expenses of the County during 2013. Human services programs include the operations of the public assistance, public assistance trust, child support enforcement agency and the children services board. These expenses were funded in part by \$762,991 in charges to users of services and \$3,393,177 in operating grants and contributions in 2013.

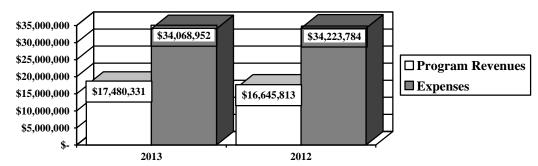
Operating grants and contributions were the largest type of program revenue. The State and federal government contributed revenues of \$10,554,416 in operating grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$3,393,177, or 32.15%, subsidized human services programs, \$3,953,024 or 37.45%, subsidized public works programs, and \$1,631,519, or 15.46%, subsidized health programs. Another type of program revenue is direct charges to users of governmental activities, made up \$5,901,424 or 16.70% of total governmental revenues. These charges for services and sales include fees for charges for services, licenses and permits, and fines and forfeitures related to judicial activities, and rental income.

General revenues totaled \$17,855,998, and amounted to 50.53% of total revenues. These revenues primarily consist of property and sales tax revenue of \$14,003,851, or 78.43% of total general revenues in 2013. Property taxes decreased by 0.55% during 2013. Sales tax revenue increased 1.88% in 2013. The other primary source of general revenues is grants and entitlements not restricted to specific programs which include local government revenue, homestead and rollback and tangible personal property tax reimbursement revenue. Interest earnings decreased during 2013 to \$192,111, or 1.08%, of total general revenues.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2013. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

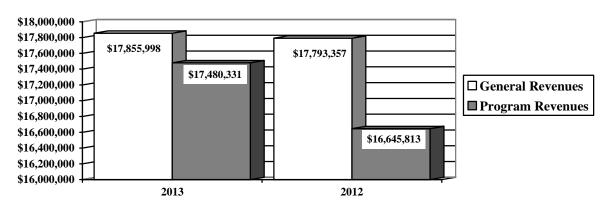
## Governmental Activities - Program Revenues vs. Total Expenses



**Governmental Activities** 

	T	otal Cost of Services 2013	]	Net Cost of Services 2013	T 	otal Cost of Services 2012	1	Net Cost of Services 2012
Program expenses:								
General government	\$	7,588,338	\$	4,285,192	\$	7,172,018	\$	3,868,321
Public safety		6,953,723		5,372,541		7,305,279		5,794,515
Public works		5,844,218		667,240		5,557,384		595,354
Health		6,704,496		4,592,684		6,441,908		4,472,362
Human services		5,112,554		956,386		5,184,693		1,022,131
Economic development and assistance		831,744		(319,301)		1,691,431		954,217
Other		134,598		134,598		3,934		3,934
Intergovernmental		871,152		871,152		828,623		828,623
Interest and fiscal charges		28,129		28,129		38,514		38,514
Total	\$	34,068,952	\$	16,588,621	\$	34,223,784	\$	17,577,971

The dependence upon general revenues for governmental activities is apparent; with 48.69% and 51.37% of expenses supported through taxes and other general revenues during 2013 and 2012, respectively.



#### **Governmental Activities - General and Program Revenues**

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

#### **Business-Type Activities**

The water and sewer funds are the County's two major proprietary funds. The business-type activities had revenues of \$3,465,848, expenses of \$4,363,823 and transfers in of \$148,000 for 2013. The net position of these programs decreased \$749,975 or 3.14% from 2012. During 2013, these programs received \$570,451 in capital grants and contributions.

#### Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available for spending at year-end.

The County's governmental funds reported a combined fund balance of \$28,364,768, which is \$199,272 more than last year's total of \$28,165,496. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2013 for all major and non-major governmental funds.

	_	und Balance ember 31, 2013	 nd Balance mber 31, 2012	Increase (Decrease)		
Major funds:						
General	\$	8,511,857	\$ 7,792,655	\$	719,202	
Motor vehicle and gas tax		2,637,919	2,769,149		(131,230)	
County board of DD		4,646,216	4,724,216		(78,000)	
EMS A & B life services		3,380,144	3,719,689		(339,545)	
Other nonmajor governmental funds		9,188,632	 9,159,787		28,845	
Total	\$	28,364,768	\$ 28,165,496	\$	199,272	

## **General Fund**

The general fund is the primary operating fund of the County. During 2013, the County's general fund balance increased \$719,202. The table that follows assists in illustrating the revenues of the general fund.

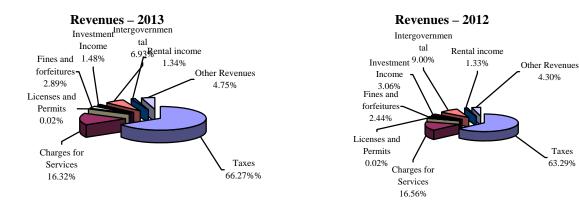
	2013		2012	Percentage
	Amount		Amount	Change
Revenues:				
Taxes	\$ 8,037,936	\$	8,013,297	0.31 %
Charges for services	1,980,083		2,097,035	(5.58) %
Licenses and permits	3,170		2,865	10.65 %
Fines and forfeitures	350,049		308,685	13.40 %
Intergovernmental	840,147		1,138,999	(26.24) %
Investment income	179,608		387,699	(53.67) %
Rental income	162,625		167,674	(3.01) %
Other	575,921		544,225	5.82 %
Total	\$ 12,129,539	\$	12,660,479	(4.19) %

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

Tax revenue represents 66.27% of all general fund revenue. Tax revenue increased by 0.31% from the prior year. This is due to increased sales tax revenue from the recovering economy. Charges for services revenue decreased 5.58% from 2012. This is primarily due to a decrease in charges received for EMS. The decrease in intergovernmental revenue is due to cuts made by the State of Ohio to the local governmental fund and the County's decision to record casino revenue in the capital improvement fund, a nonmajor governmental fund. Investment income decreased because several longterm investments matured during 2013. These investments were previously earning at high interest rate compared with the current interest rates. All other revenue remained comparable to 2012.

Taxes

63.29%

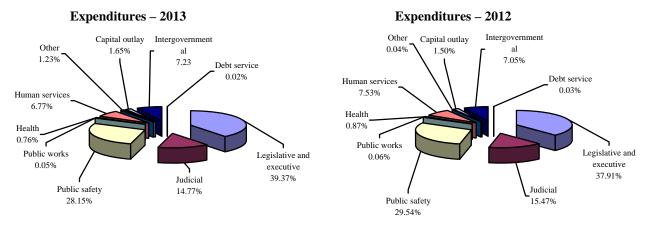


## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

The table that follows assists in illustrating the expenditures of the general fund.

	2013		2012	Percentage
		Amount	 Amount	Change
Expenditures				
General government				
Legislative and executive	\$	4,312,715	\$ 4,025,212	7.14 %
Judicial		1,617,916	1,642,484	(1.50) %
Public safety		3,083,597	3,135,844	(1.67) %
Public works		5,700	6,269	(9.08) %
Health		83,093	91,881	(9.56) %
Human services		741,063	799,151	(7.27) %
Other		134,598	3,934	3,321.40 %
Capital outlay		180,636	159,825	13.02 %
Intergovernmental		792,194	748,596	5.82 %
Debt service		2,664	2,939	(9.36) %
Total	\$	10,954,176	\$ 10,616,135	3.18 %

Overall general fund expenditures increased 3.18% from the prior year, which is mainly due to legislative and executive expenditures in 2013. Overall, expenditures remained consistent with the prior year.



Motor Vehicle and Gas Tax Fund

The motor vehicle and gas tax fund, a County major fund, had revenues of \$4,816,156 in 2013. The motor vehicle and gas tax fund had expenditures of \$4,947,386 in 2013. The motor vehicle and gas tax fund balance decreased \$131,230 from 2012 to 2013. The decrease is due to expenditures for public works projects being greater than revenues.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

#### County Board of Developmental Disabilities (County Board of DD)

The county board of DD, a County major fund, had revenues and other financing sources of \$5,138,890 in 2013. The county board of DD had expenditures of \$5,216,890 in 2013. The county board of DD fund balance decreased \$78,000 from 2012 to 2013. The decrease is due to decreasing expenditures remaining greater than revenues.

#### EMS Advanced and Basic Life Services Fund

The EMS A&B life services fund, a County major fund, had revenues of \$1,933,301. The EMS advanced and basic life services fund had expenditures and other financing uses of \$2,272,846. The EMS advanced and basic life services fund balance decreased \$339,545 from 2012 to 2013. This decrease is primarily due to decreasing continuing revenue sources, such as property taxes and charges for services.

## **Budgeting Highlights – General Fund**

The County's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the County's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

In the general fund, actual revenues and other financing sources of \$12,024,242 exceeded original and final budgeted revenues and other financing sources by \$980,480. The increase is due to the County's conservative approach to budgeting. Actual expenditures and other financing uses of \$11,210,606 were \$853,404 less than original budgeted appropriations and \$1,207,027 less than final budgeted appropriations, respectively.

## Proprietary Funds

The County's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, but in more detail.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of 2013, the County had \$69,963,963 (net of accumulated depreciation) invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles, and infrastructure. Of this total, \$47,281,261 was reported in governmental activities and \$22,682,702 was reported in business-type activities, see Note 10 to the basic financial statements for detail.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

The following table shows fiscal 2013 balances compared to 2012:

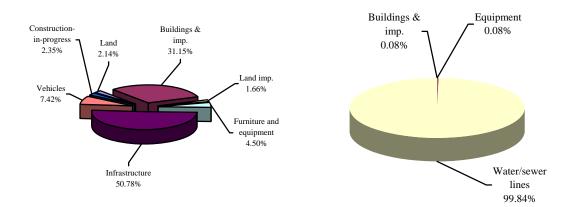
<b>Capital Assets at December 31</b>
(Net of Depreciation)

		Government	ernmental Activities			Business-Ty	Activities	Total				
		2013		2012		2013		2012		2013		2012
Land	\$	1,011,931	\$	1,011,931	\$	-	\$	-	\$	1,011,931	\$	1,011,931
Construction-in-progress		1,110,378		665,403		-		-		1,110,378		665,403
Land improvements		784,958		876,086		-		-		784,958		876,086
Building and improvements		14,727,618		14,786,441		17,355		19,090		14,744,973		14,805,531
Furniture and equipment		2,128,446		2,003,215		18,476		24,726		2,146,922		2,027,941
Vehicles		3,507,422		3,471,485		-		-		3,507,422		3,471,485
Infrastructure	2	24,010,508		24,345,764		-		-		24,010,508		24,345,764
Water/sewer lines		-		-		22,646,871		23,202,345		22,646,871		23,202,345
Total	\$ 4	47,281,261	\$	47,160,325	\$	22,682,702	\$	23,246,161	\$	69,963,963	\$	70,406,486

The following graphs show the breakdown of governmental and business-type activities capital assets by category for 2013 and 2012.

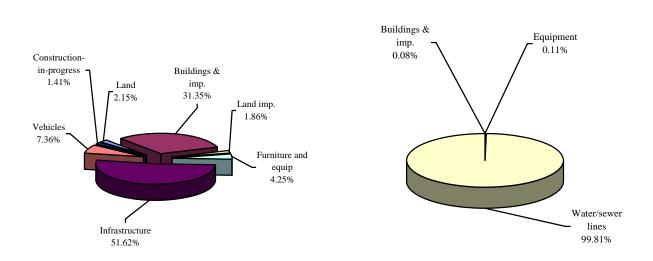
Capital Assets - Governmental Activities 2013

Capital Assets - Business-Type Activities 2013



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

Capital Assets - Business-Type Activities 2012



#### Capital Assets - Governmental Activities 2012

#### **Debt** Administration

The County had the following long-term obligations outstanding at December 31, 2013 and 2012:

	Governmental Activities 2013	Governmental Activities 2012	
OWDA loans Special assessment bonds General obligation notes General obligation bonds Landfill closure/postclosure Capital lease OPWC loans	\$	\$ 28,912 63,481 144,000 505,000 61,153 7,743 946,279	
Total long-term obligations	<u>\$ 1,410,599</u>	<u>\$ 1,756,568</u>	
	Business-Type Activities 2013	Business-Type Activities 2012	
OWDA loans Special assessment bonds Loan payable	\$ 2,035,027 304,975 181,970	\$ 2,697,976 361,685 197,025	
Total long-term obligations	\$ 2,521,972	\$ 3,256,686	

See Note 13 to the basic financial statements for additional disclosures and detail regarding the County's debt activity.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2013 (UNAUDITED)

#### **Economic Factors**

The County's Administration considered the impact of various economic factors when establishing the 2013 budget. Despite the uncertainty surrounding the economy, the County continues to carefully monitor its primary sources of revenue—real estate taxes, local sales taxes, local government funds and interest income. In order to stabilize the impact of the fluctuations in these revenue sources, the County continues to pursue economic development and job creation; and adoption of a budget designed to promote long-term fiscal stability. In order to meet the objectives of the 2013 budget, the County emphasized various efforts to continue to contain costs while pursuing new sources of revenue.

The average unemployment rate for Fulton County in 2013 was 8.2%, which reflects an increase from 2012. Fulton County ranks higher than the state average of 7.4%. Efforts in the area of economic development are predicted to have positive results in 2014 with the addition of jobs in Fulton County. The strongest growth area in 2014 is predicted to be in the area of commercial/retail opportunities, while the manufacturing base is remaining steady. Also, new housing growth is remaining steady in the County. The overall economy of the County is anticipated to improve slowly over the next year.

#### **Contacting the County's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Honorable Brett J. Kolb, Fulton County Auditor, Courthouse, 152 S. Fulton Street, Suite 165, Wauseon, Ohio 43567.

## STATEMENT OF NET POSITION DECEMBER 31, 2013

	Governmental Activities	Business-type Activities	Total
Assets:			
Equity in pooled cash and cash equivalents	\$ 26,745,251	\$ 2,358,958	\$ 29,104,209
Cash in segregated accounts.	39,944	2,403	42,347
Receivables:			
Sales taxes.	1,765,909	-	1,765,909
Property taxes	7,151,707	-	7,151,707
Accounts	461,043	216,636	677,679
Special assessments	582,442	512,952	1,095,394
Accrued interest	68,352	-	68,352
Due from other governments	3,801,958	-	3,801,958
Materials and supplies inventory	236,799	-	236,799
Prepayments	143,638	6,543	150,181
Loans receivable, net	103,922	-	103,922
Internal balance	2,978	(2,978)	-
Land and construction in progress	2,122,309	-	2,122,309
Depreciable capital assets, net	45,158,952	22,682,702	67,841,654
Total capital assets, net	47,281,261	22,682,702	69,963,963
Total assets	88,385,204	25,777,216	114,162,420
Liabilities:			
Accounts payable.	470,880	25,288	496,168
Accrued wages and benefits	558,497	12,695	571,192
Due to other governments	263,815	15,709	279,524
Accrued interest payable	6,820	1,175	7,995
Due within one year	870,873	142,492	1,013,365
Due in more than one year	1,411,247	2,416,350	3,827,597
Total liabilities	3,582,132	2,613,709	6,195,841
Deferred inflows of resources:			
Property taxes levied for the next fiscal year	7,135,362		7,135,362
Net position:			
Net investment in capital assets	45,907,914	20,348,001	66,255,915
Debt service	12,876	-	12,876
Capital projects	1,122,688	-	1,122,688
Real estate assessment.	579,317	-	579,317
Public safety programs	5,210,550	-	5,210,550
Public works	3,963,326	-	3,963,326
Health programs	5,708,758	-	5,708,758
County court special projects	624,632	-	624,632
Human services programs	2,777,777	-	2,777,777
Economic development programs	1,176,182	-	1,176,182
County court computer services	211,527	-	211,527
Other purposes.	867,547	-	867,547
Unrestricted	9,504,616	2,815,506	12,320,122
Total net position	\$ 77,667,710	\$ 23,163,507	\$ 100,831,217

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2013

				Prog	ram Revenues		
		С	harges for	Ope	rating Grants	Cap	oital Grants
	 Expenses	Servi	ices and Sales	and	<b>Contributions</b>	and (	Contributions
Governmental activities:							
General government:							
Legislative and executive	\$ 5,704,498	\$	1,970,498	\$	12,831	\$	-
Judicial	1,883,840		1,314,149		5,668		-
Public safety	6,953,723		1,155,668		425,514		-
Public works	5,844,218		199,463		3,953,024		1,024,491
Health	6,704,496		480,293		1,631,519		-
Human services	5,112,554		762,991		3,393,177		-
Economic development and assistance.	831,744		18,362		1,132,683		-
Intergovernmental	871,152		-		-		-
Other	134,598		-		-		-
Interest and fiscal charges	 28,129		-		-		-
Total governmental activities	 34,068,952		5,901,424		10,554,416		1,024,491
Business-type activities:							
Water.	3,573,354		2,181,942		250,000		570,451
Sewer	565,780		216,955		-		-
Other business-type activities:							
Solid waste incinerator	 224,689		189,460		-		-
Total business-type activities	 4,363,823		2,588,357		250,000		570,451
Totals	\$ 38,432,775	\$	8,489,781	\$	10,804,416	\$	1,594,942

## General revenues:

Property taxes levied for:
General purposes
Health - County Board of DD
Health - Senior Center
Public safety - EMS A & B life services
Public safety - EMS
Public safety - 911
Sales taxes levied for:
General purposes
Grants and entitlements not restricted
to specific programs.
Investment earnings
Miscellaneous
Total general revenues
Transfers
Change in net position
Net position at beginning of year
Net positon at end of year

Governmental Activities         Business-type Activities         Total           \$ (3,721,169)         \$ -         \$ (3,721,169)           (564,023)         -         (564,023)           (570,2541)         -         (5372,541)           (667,240)         -         (667,240)           (4,592,684)         -         (4,592,684)           (956,386)         -         (956,386)           319,301         -         319,301           (871,152)         -         (871,152)           (134,598)         -         (16,588,621)           -         (570,961)         (570,961)           (16,588,621)         -         (16,588,621)           -         (35,229)         (35,229)           -         (35,229)         (35,229)           -         (955,015)         (17,543,636)           1,476,539         -         1,476,539           2,668,252         -         2,668,252           760,059         -         505,387           7,120,482         -         7,120,482           2,421,502         -         2,421,502           192,111         -         192,111           1,238,534         57,040			l Changes in Net Posit	
ActivitiesActivitiesTotal\$ $(3,721,169)$ \$ -\$ $(3,721,169)$ $(564,023)$ - $(564,023)$ $(5,372,541)$ - $(5,372,541)$ $(667,240)$ - $(667,240)$ $(4,592,684)$ - $(4,592,684)$ $(956,386)$ - $(956,386)$ $319,301$ - $319,301$ $(871,152)$ - $(871,152)$ $(134,598)$ - $(134,598)$ $(28,129)$ - $(28,129)$ $(16,588,621)$ - $(16,588,621)$ - $(35,229)$ $(35,229)$ - $(955,015)$ $(955,015)$ $(16,588,621)$ (955,015) $(17,543,636)$ - $(26,252)$ - $2,668,252$ - $(2,668,252)$ - $760,059$ - $760,059$ $1,476,539$ - $1,476,539$ $2,668,252$ - $2,668,252$ $760,059$ - $760,059$ $1,267,253$ - $2,268,252$ $760,059$ - $760,059$ $1,267,253$ - $2,268,252$ $760,059$ - $205,879$ $505,387$ - $505,387$ $7,120,482$ - $7,120,482$ $2,421,502$ - $2,421,502$ $12,85,534$ $57,040$ $1,295,574$ $17,855,998$ $57,040$ $17,913,038$ $(148,000)$ $148,000$ - $1,119,377$ $(749,975)$ $369,402$ $76,548,333$ $23,913,482$ $100,461,815$	G			
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		Activities		 Total
$\begin{array}{cccccccccccccccccccccccccccccccccccc$				
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	\$	(3,721,169)	\$ -	\$ (3,721,169)
$\begin{array}{cccccccccccccccccccccccccccccccccccc$			-	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		(5,372,541)	-	(5,372,541)
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		(667,240)	-	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		(4,592,684)	-	(4,592,684)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		(956,386)	-	(956,386)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		319,301	-	319,301
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		(871,152)	-	(871,152)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		(134,598)	-	(134,598)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		(28,129)		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		(16,588,621)		 (16,588,621)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				
$\begin{array}{c ccccc} - & (35,229) & (35,229) \\ \hline & & (955,015) & (955,015) \\ \hline & (16,588,621) & (955,015) & (17,543,636) \\ \hline & & & \\ & & & & \\ & & & \\ & & & \\ & & & \\ & & & \\ & & & \\ & & & \\ & & & \\$		-		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		-	(348,825)	(348,825)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			(35,229)	 (35,229)
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		-	(955,015)	 (955,015)
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		(16,588,621)	(955,015)	(17,543,636)
$\begin{array}{cccccccccccccccccccccccccccccccccccc$				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		1,476,539	-	1,476,539
$\begin{array}{cccccccccccccccccccccccccccccccccccc$			-	2,668,252
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			-	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			-	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			-	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		505,387	-	505,387
192,111       -       192,111         1,238,534       57,040       1,295,574         17,855,998       57,040       17,913,038         (148,000)       148,000       -         1,119,377       (749,975)       369,402         76,548,333       23,913,482       100,461,815		7,120,482	-	7,120,482
1,238,534       57,040       1,295,574         17,855,998       57,040       17,913,038         (148,000)       148,000       -         1,119,377       (749,975)       369,402         76,548,333       23,913,482       100,461,815			-	
17,855,998         57,040         17,913,038           (148,000)         148,000         -           1,119,377         (749,975)         369,402           76,548,333         23,913,482         100,461,815			-	
(148,000)         148,000         -           1,119,377         (749,975)         369,402           76,548,333         23,913,482         100,461,815		1,238,534	57,040	 1,295,574
1,119,377       (749,975)       369,402         76,548,333       23,913,482       100,461,815		17,855,998	57,040	 17,913,038
76,548,333 23,913,482 100,461,815		(148,000)	148,000	 -
		1,119,377	(749,975)	369,402
<u>\$ 77,667,710</u> <u>\$ 23,163,507</u> <u>\$ 100,831,217</u>		76,548,333	23,913,482	 100,461,815
	\$	77,667,710	\$ 23,163,507	\$ 100,831,217

Net (Expense)	Revenue
and Changes in	Not Desition

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2013

	G	eneral	Motor ehicle and Gas Tax	Co	ounty Board of DD		MS A & B fe Services
Assets:							
Equity in pooled cash and investments Cash in segregated accounts	\$	7,081,634 34,387	\$ 2,001,788	\$	4,836,708	\$	3,367,602
Sales taxes		1,726,952	38,957		-		-
Property taxes.		1,508,447			2,706,185		1,403,207
		167,794	7,830		4,249		217,421
Special assessments		-	-				
Interfund loans.		6,519	-		-		-
Accrued interest		68,352	-		-		-
Due from other funds		26,159	-		-		-
Due from other governments.		359,941	1,980,592		268,951		87,765
Advances to other funds		317,473					-
Materials and supplies inventory.		63,131	123,663		7,237		-
Prepayments		59,549	1,005		20,009		-
Loans receivable, net.							-
Total assets	1	1,420,338	 4,153,835		7,843,339	. <u> </u>	5,075,995
Liabilities:							
Accounts payable	\$	90,856	\$ 46,493	\$	154,891	\$	19,961
Accrued wages and benefits payable		212,608	68,537		102,403		2,028
Compensated absences payable		6,804	-		-		-
Due to other governments		107,001	28,028		47,437		7,585
Interfund loans payable.		-	-		-		-
Advances from other funds		-	-		-		-
Due to other funds		49,206	29		-		173
Total liabilities		466,475	 143,087		304,731		29,747
Deferred inflows of resources:							
Property taxes levied for the next fiscal year		1,505,000	-		2,700,000		1,400,000
Delinquent property tax revenue not available		3,447	-		6,185		3,207
Accrued interest not available		24,107	-		-		-
Special assessments revenue not available		-	-		-		-
Sales tax revenue not available		648,803	-		-		-
Intergovernmental revenue not available Miscellaneous revenue not available		260,649	1,372,829		186,207		87,765 175,132
Total deferred inflows of resources		2,442,006	 1,372,829		2,892,392		1,666,104
Fund balances:		517 702	104 669		27.246		
Nonspendable		517,703	124,668		27,246		-
Restricted.		-	2,513,251		4,618,970		3,380,144
Committed		-	-		-		-
Assigned		863,362	-		-		-
Unassigned (deficit)		7,130,792	 -		-		-
Total fund balances		8,511,857	 2,637,919		4,646,216		3,380,144
i otar naunties, uciencu mnows							

	Nonmajor overnmental Funds	Total Governmental Funds
\$	9,329,781	\$ 26,617,513
Ψ	5,557	<sup>©</sup> 20,017,919 39,944
	5,557	55,544
	-	1,765,909
	1,533,868	7,151,707
	63,749	461,043
	582,442	582,442
	-	6,519
	-	68,352
	165,710	191,869
	1,104,709	3,801,958
	23,121	340,594
	42,615	236,646
	49,087	129,650
	103,922	103,922
	13,004,561	41,498,068
¢	159 (70	¢ 470.000
\$	158,679	\$ 470,880
	163,581	549,157
	10,206	17,010
	69,289	259,340
	6,519 340,594	6,519 340,594
	139,483	188,891
	888,351	1,832,391
	000,551	1,052,571
	1,530,362	7,135,362
	3,506	16,345
	-	24,107
	582,442	582,442
	-	648,803
	811,268	2,718,718
	-	175,132
	2,927,578	11,300,909
	01 702	7/1 010
	91,702	761,319
	8,394,406	18,906,771
	759,125	759,125
	1,075 (57,676)	864,437 7,073,116
	(37,070)	/,0/3,110
	9,188,632	28,364,768
\$	13,004,561	\$ 41,498,068

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2013

Total governmental fund balances			\$ 28,364,768
Amounts reported for governmental activities on the statement of net position are different because:			
Capital assets used in governmental activities (excluding internal service fund capital assets) are not financial resources and therefore are not reported in the funds.			47,268,692
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds. Sales taxes receivable Property taxes receivable Charges for service receivable Intergovernmental receivable Special assessments receivable Accrued interest receivable Total	16 175 2,718 582	,803 ,345 ,132 ,718 ,442 ,107	4,165,547
Internal service funds are used by management to charge the costs of geographic information systems, loss and information technology to individual funds. The assets and liabilities of the internal service funds are included in governmental activities on the statement of net position.			126,749
On the statement of net position interest is accrued on outstanding bonds and loans payable, whereas in the governmental funds, interest is accrued when due.			(6,820)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.			
Compensated absences Capital lease payable General obligation bonds General obligation notes Special assessment bonds OPWC loans Landfill closure/postclosure Total	4 410 117 32 840	,627 ,529 ,000 ,835 ,439 ,983 ,813	(2,251,226)
Net position of governmental activities			\$ 77,667,710

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## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

Revenues:       Property taxes.       \$ 1.480,115       \$ -       \$ 2.673,927       \$ 1.270,734         Sales taxes.       6.557,821       527,880       -       -       -         Charges for services.       1.980,083       61,866       178,788       473,845         Licenses and permits       3.170       -       -       -         Fines and forfeitures       350,049       67,556       -       -         Intergovernmental.       840,147       3.973,65       2,149,434       178,405         Special assessments.       -       -       -       -         Investment income.       162,625       -       -       -         Contributions and donations.       6,088       -       7,815       -         Current:       60,688       -       7,815       -       -         Other .       16,17,916       -       -       -         Judicial.       16,17,916       -       -       -         Judicial.       3,083,597       -       -       -         Judicial.       -       -       -       -         Public safety       3,083,597       -       -       -         Capital outuy<		General	Motor Vehicle and Gas Tax	County Board of DD	EMS A & B Life Services
Sales taxes.       6,557,821       527,880       -         Charges for services.       1.980,003       61,866       178,788       473,845         Licenses and permits       3,170       -       -       -         Fines and forfeitures       350,049       67,556       -       -       -         Intergovernmental.       840,147       3.973,765       2,149,434       178,405         Special assessments       -       -       -       -       -         Investment income.       179,608       3,238       -       -       -         Contributions and donations.       6,088       -       7,815       -       -         Other       -       569,833       181,851       83.926       10,317         Total revenues       -       12,129,539       4.816,156       5.093,890       1,933,301         Expenditures:       Current:       General government:       -       -       -       -         Legislative and executive       4,312,715       -       -       -       -       -         Judicial       1,617,916       -       -       -       -       -       -         Public works       .       7,700 <td></td> <td></td> <td></td> <td></td> <td></td>					
$\begin{array}{cccccccccccccccccccccccccccccccccccc$				\$ 2,673,927	\$ 1,270,734
Licemes and permits       3,170       -       -       -         Fines and forfeitures       350,049       67,556       -       -         Intergovernmental       3,973,765       2,149,434       178,405         Special assessments       -       -       -         Investment income       162,625       -       -         Contributions and donations       6,088       -       7,815       -         Other       -       569,833       181,851       83,926       10,317         Total revenues       12,129,539       4,816,156       5,093,890       1,933,301         Expenditures:       -       -       -       -         Current:       General government:       -       -       -         Legislative and executive       4,312,715       -       -       -         Judicial       .       1,617,916       -       -       -         Jublic works       5,700       4,640,501       -       -       -         Health       .       83,093       -       4,853,794       -       -         Economic development and assistance       -       -       -       -       -       -       -				-	-
Fines and forfeitures       350,049 $67,556$ -       -         Intergovernmental       3973,765 $2,149,434$ 178,405         Special assessments       -       -       -         Investment income       179,608 $3,238$ -         Rental income       162625       -       -         Contributions and donations $6,088$ -       7,815       -         Other       .       569,833       181,851       83,926       10,317         Total revenues       .       12,129,539 $4,816,156$ 5,009,890       1,933,301         Expenditures:       .       .       -       -       -         Current:       General government:       .       .       -       -         Legislative and executive       4,312,715       -       -       -       -         Public safety       .       .       .       .       -       -       -         Public safety       .       .       .       .       .       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       - </td <td></td> <td></td> <td>61,866</td> <td>178,788</td> <td>473,845</td>			61,866	178,788	473,845
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$			-	-	-
Special assessments       179,608       3,238       -         Investment income       162,625       -       -         Contributions and donations       6,088       -       7,815       -         Other       569,833       181,851       83,926       10,317         Total revenues       12,129,539       4,816,156       5,093,890       1,933,301         Expenditures:       Current:       General government:       -       -       -         Judicial       1,617,916       -       -       -       -         Public works       5,700       4,640,501       -       -       -         Human services       741,063       -       -       -       -       -         Capital outlay       180,636       201,589       363,096       -       -       -       -         Cher       134,598       - <td></td> <td></td> <td></td> <td>-</td> <td>-</td>				-	-
Investment income.       179,608 $3,238$ -       -         Rental income       162,625       -       -       -         Contributions and donations.       6,088       -       7,815       -         Other       569,833       181,851       83,926       10,317         Total revenues       12,129,539       4,816,156       5,093,890       1,933,301         Expenditures:       Current:       -       -       -         General government:       1,617,916       -       -       -         Judicial.       3,083,597       -       -       -       -         Public safety       3,083,597       -       -       -       -         Health       83,093       -       4,853,794       -       -         Human services.       741,063       -       -       -       -         Capital outlay       180,636       201,589       363,096       -       -       -         Intergovernmental       792,194       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       - <t< td=""><td></td><td>840,147</td><td>3,973,765</td><td>2,149,434</td><td>178,405</td></t<>		840,147	3,973,765	2,149,434	178,405
Rental income ,		-	-	-	-
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Investment income	179,608	3,238	-	-
Other         569,833         181,851         83,926         10,317           Total revenues         12,129,539 $4,816,156$ $5,093,890$ $1,933,301$ Expenditures:         Current:         General government:         1,617,916         -         -           Judicial         1,617,916         -         -         -         -         -           Public works         5,700         4,640,501         -         -         -         -           Health         83,093         -         4,853,794         -         -         -           Economic development and assistance         -         -         -         -         -         -           Other         180,636         201,589         363,096         -	Rental income	162,625	-	-	-
Total revenues       12,129,539       4,816,156       5,093,890       1,933,301         Expenditures:       Current:       General government:       -	Contributions and donations	6,088	-	7,815	-
Expenditures:         Current:         General government:         Legislative and executive	Other				
Current:       General government:         Legislative and executive .       4,312,715       -       -         Judicial .       1,617,916       -       -         Public safety .       3,083,597       -       2,228,846         Public works .       5,700       4,640,501       -       -         Health .       83,093       -       4,853,794       -         Human services.       741,063       -       -       -         Capital outlay .       186,636       201,589       363,096       -         Intergovernmental       792,194       -       -       -         Other .       134,598       -       -       -         Principal retirement.       2,205       105,296       -       -         Intergovernmental.       10,954,176       4,947,386       5,216,890       2,228,846         Excess (deficiency) of revenues       0ver (under) expenditures.       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       .       .       -       -       -         Sale of capital assets.       16,460       -       -       -       -         Transfers in .       39,000	Total revenues	12,129,539	4,816,156	5,093,890	1,933,301
General government:       4,312,715       -       -         Legislative and executive       1,617,916       -       -         Public safety       3,083,597       -       2,228,846         Public works       5,700       4,640,501       -       -         Health       83,093       -       4,853,794       -         Health       83,093       -       4,853,794       -         Human services.       741,063       -       -       -         Conomic development and assistance .       -       -       -       -         Capital outlay       180,636       201,589       363,096       -       -         Intergovernmental.       792,194       -       -       -       -         Other       134,598       -       -       -       -         Intergovernmental.       2,205       105,296       -       -       -         Interest and fiscal charges       459       -       -       -       -         Total expenditures       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       39,000       -       450,000       -       -	Expenditures:				
Legislative and executive       4,312,715       -       -       -         Judicial.       1,617,916       -       -       -         Public safety       3,083,597       -       -       2,228,846         Public works       5,700       4,640,501       -       -         Health       83,093       -       4,853,794       -         Human services       741,063       -       -       -         Capital outlay       180,636       201,589       363,096       -         Intergovernmental.       792,194       -       -       -         Other       134,598       -       -       -         Principal retirement.       2,205       105,296       -       -         Intergovernmental       10,954,176       4,947,386       5,216,890       2,228,846         Excess (deficiency) of revenues       0ver (under) expenditures.       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       -       -       -       -       -         Sale of capital assets.       16,460       -       -       -       -         Transfers in       39,000       -       45,000	Current:				
Judicial.       1,617,916       -       -       -         Public safety       3,083,597       -       -       2,228,846         Public works       5,700       4,640,501       -       -         Health       83,093       -       4,853,794       -         Human services.       741,063       -       -       -         Economic development and assistance       -       -       -       -         Capital outlay       180,636       201,589       363,096       -       -         Capital outlay       180,636       201,589       363,096       -       -         Other       134,598       -       -       -       -       -         Debt service:       -       134,598       -       -       -       -         Principal retirement.       2,205       105,296       -       -       -         Total expenditures.       10,954,176       4,947,386       5,216,890       2,228,846         Excess (deficiency) of revenues       -       -       -       -       -         over (under) expenditures.       16,460       -       -       -       -         Transfers in       39,000<	General government:				
Public safety $3,083,597$ -       -       2,228,846         Public works $5,700$ $4,640,501$ -       -         Health $83,093$ - $4,853,794$ -         Human services $741,063$ -       -       -         Capital outlay       180,636       201,589 $363,096$ -         Capital outlay       180,636       201,589 $363,096$ -         Intergovernmental       792,194       -       -       -         Other       134,598       -       -       -         Debt service:       -       -       -       -       -         Principal retirement.       2,205       105,296       -       -       -         Interest and fiscal charges       459       -       -       -       -         Total expenditures       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       -       -       -       -         Sale of capital assets       -       -       -       -         Transfers in       39,000       -       45,000       -         Transfers (out	Legislative and executive	4,312,715	-	-	-
Public works       5,700       4,640,501       -       -         Health       83,093       -       4,853,794       -         Human services       741,063       -       -       -         Economic development and assistance       -       -       -       -         Capital outlay       180,636       201,589       363,096       -         Intergovernmental       792,194       -       -       -         Other       134,598       -       -       -         Debt service:       -       -       -       -         Principal retirement.       2,205       105,296       -       -         Total expenditures       459       -       -       -         Total expenditures       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       -       -       -       -         Sale of capital assets       -       -       -       -       -         Transfers in       39,000       -       45,000       -       -       -         Transfers (out)       (511,621)       -       -       -       -       -       -	Judicial.	1,617,916	-	-	-
Health $83,093$ - $4,853,794$ -         Human services. $741,063$ -       -       -         Economic development and assistance .       -       -       -       -         Capital outlay .       180,636       201,589       363,096       -         Intergovernmental.       792,194       -       -       -         Other       134,598       -       -       -         Debt service:       -       -       -       -         Principal retirement.       2,205       105,296       -       -         Interest and fiscal charges       459       -       -       -         Total expenditures       10,954,176       4,947,386       5,216,890       2,228,846         Excess (deficiency) of revenues       0/eps,4176       4,947,386       5,216,890       2,228,846         Excess (deficiency) of revenues       0/eps,4176       -       -       -       -         over (under) expenditures       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       -       -       -       -       -         Sale of capital assets       -       - <t< td=""><td>Public safety</td><td>3,083,597</td><td>-</td><td>-</td><td>2,228,846</td></t<>	Public safety	3,083,597	-	-	2,228,846
Human services.       741,063       -       -       -         Economic development and assistance.       -<	Public works	5,700	4,640,501	-	-
Economic development and assistance .       -	Health	83,093	-	4,853,794	-
Capital outlay.       180,636       201,589       363,096       -         Intergovernmental.       792,194       -       -       -         Other       134,598       -       -       -         Debt service:       -       134,598       -       -       -         Principal retirement.       2,205       105,296       -       -       -         Interest and fiscal charges       459       -       -       -       -         Total expenditures       10,954,176       4,947,386       5,216,890       2,228,846         Excess (deficiency) of revenues       0ver (under) expenditures.       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       -       -       -       -       -         Sale of capital assets.       16,460       -       -       -       -         Transfers in       .       .       .       .       .       -       -         Transfers (out).       . <td< td=""><td>Human services.</td><td>741,063</td><td>-</td><td>-</td><td>-</td></td<>	Human services.	741,063	-	-	-
Capital outlay.       180,636       201,589       363,096       -         Intergovernmental.       792,194       -       -       -         Other       134,598       -       -       -         Debt service:       -       134,598       -       -       -         Principal retirement.       2,205       105,296       -       -       -         Interest and fiscal charges       459       -       -       -       -         Total expenditures       10,954,176       4,947,386       5,216,890       2,228,846         Excess (deficiency) of revenues       0ver (under) expenditures.       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       -       -       -       -       -         Sale of capital assets.       16,460       -       -       -       -         Transfers in       .       .       .       .       .       -       -         Transfers (out).       . <td< td=""><td>Economic development and assistance</td><td>-</td><td>-</td><td>-</td><td>-</td></td<>	Economic development and assistance	-	-	-	-
Intergovernmental.       792,194       -       -       -         Other       134,598       -       -       -         Debt service:       134,598       -       -       -         Principal retirement.       2,205       105,296       -       -         Interest and fiscal charges       459       -       -       -         Total expenditures       10,954,176       4,947,386       5,216,890       2,228,846         Excess (deficiency) of revenues       0ver (under) expenditures       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       16,460       -       -       -         Sale of capital assets       16,460       -       -       -         Transfers in       .       .       .       .       .         Total other financing sources (uses):       .       .       .       .       .         Sale of capital assets       .       .       .       .       .       .       .         Transfers (out)       .       .       .       .       .       .       .       .       .       .       .       .       .       .       .       . <td></td> <td>180,636</td> <td>201,589</td> <td>363,096</td> <td>-</td>		180,636	201,589	363,096	-
Debt service:       Principal retirement. $2,205$ $105,296$ $ -$ Interest and fiscal charges $459$ $   -$ Total expenditures $10,954,176$ $4,947,386$ $5,216,890$ $2,228,846$ Excess (deficiency) of revenues $0ver$ (under) expenditures. $1,175,363$ $(131,230)$ $(123,000)$ $(295,545)$ Other financing sources (uses):       Sale of capital assets. $16,460$ $  -$ Sale of capital assets. $16,460$ $    -$ Transfers in $39,000$ $ 45,000$ $  -$ Total other financing sources (uses). $(511,621)$ $  (44,000)$ $-$ Total other financing sources (uses). $(456,161)$ $  (44,000)$ Net change in fund balances $719,202$ $(131,230)$ $(78,000)$ $(339,545)$ Fund balances at beginning of year $7,792,655$ $2,769,149$ $4,724,216$ $3,719,689$		792,194	-	-	-
Debt service:       Principal retirement. $2,205$ $105,296$ $ -$ Interest and fiscal charges $459$ $   -$ Total expenditures $10,954,176$ $4,947,386$ $5,216,890$ $2,228,846$ Excess (deficiency) of revenues $0ver$ (under) expenditures. $1,175,363$ $(131,230)$ $(123,000)$ $(295,545)$ Other financing sources (uses):       Sale of capital assets. $16,460$ $  -$ Sale of capital assets. $16,460$ $    -$ Transfers in $39,000$ $ 45,000$ $  -$ Total other financing sources (uses). $(511,621)$ $  (44,000)$ $-$ Total other financing sources (uses). $(456,161)$ $  (44,000)$ Net change in fund balances $719,202$ $(131,230)$ $(78,000)$ $(339,545)$ Fund balances at beginning of year $7,792,655$ $2,769,149$ $4,724,216$ $3,719,689$	Other	134,598	-	-	-
Interest and fiscal charges $459$ $  -$ Total expenditures $10,954,176$ $4,947,386$ $5,216,890$ $2,228,846$ Excess (deficiency) of revenues over (under) expenditures $1,175,363$ $(131,230)$ $(123,000)$ $(295,545)$ Other financing sources (uses): Sale of capital assets $16,460$ $  -$ Transfers in $39,000$ $ 45,000$ $-$ Transfers (out) $(151,621)$ $  (44,000)$ Total other financing sources (uses) $(456,161)$ $ 45,000$ $(44,000)$ Net change in fund balances $719,202$ $(131,230)$ $(78,000)$ $(339,545)$ Fund balances at beginning of year $7,792,655$ $2,769,149$ $4,724,216$ $3,719,689$					
Total expenditures $10,954,176$ $4,947,386$ $5,216,890$ $2,228,846$ Excess (deficiency) of revenues over (under) expenditures. $1,175,363$ $(131,230)$ $(123,000)$ $(295,545)$ Other financing sources (uses): Sale of capital assets. $16,460$ $  -$ Transfers in $39,000$ $ 45,000$ $-$ Transfers (out). $(511,621)$ $  (44,000)$ Total other financing sources (uses). $(456,161)$ $ 45,000$ $(44,000)$ Net change in fund balances $719,202$ $(131,230)$ $(78,000)$ $(339,545)$ Fund balances at beginning of year $7,792,655$ $2,769,149$ $4,724,216$ $3,719,689$	Principal retirement	2,205	105,296	-	-
Excess (deficiency) of revenues over (under) expenditures.       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses): Sale of capital assets.       16,460       -       -       -         Transfers in .       16,460       -       -       -       -         Transfers in .       39,000       -       45,000       -         Transfers (out).       (511,621)       -       -       (44,000)         Total other financing sources (uses).       (456,161)       -       45,000       (44,000)         Net change in fund balances .       719,202       (131,230)       (78,000)       (339,545)         Fund balances at beginning of year .       7,792,655       2,769,149       4,724,216       3,719,689	Interest and fiscal charges		-		-
over (under) expenditures.       1,175,363       (131,230)       (123,000)       (295,545)         Other financing sources (uses):       Sale of capital assets.       16,460       -       -       -         Transfers in       19,000       -       45,000       -       -       -         Transfers (out).       (511,621)       -       -       (44,000)         Total other financing sources (uses).       (456,161)       -       45,000       (44,000)         Net change in fund balances       719,202       (131,230)       (78,000)       (339,545)         Fund balances at beginning of year       7,792,655       2,769,149       4,724,216       3,719,689	Total expenditures	10,954,176	4,947,386	5,216,890	2,228,846
Other financing sources (uses):         Sale of capital assets.         Transfers in         Transfers in         Transfers (out).         Total other financing sources (uses).         Met change in fund balances         Trund balances at beginning of year         Sale of capital assets.         Transfers (out).         Total other financing sources (uses).         Total other financing sources (uses).         Transfers (uses).         Total other financing sources (uses).         Total other f	Excess (deficiency) of revenues				
Sale of capital assets.       16,460       -       -       -         Transfers in       39,000       -       45,000       -         Transfers (out).       (511,621)       -       -       (44,000)         Total other financing sources (uses).       (456,161)       -       45,000       (44,000)         Net change in fund balances       719,202       (131,230)       (78,000)       (339,545)         Fund balances at beginning of year       7,792,655       2,769,149       4,724,216       3,719,689	over (under) expenditures	1,175,363	(131,230)	(123,000)	(295,545)
Sale of capital assets.       16,460       -       -       -         Transfers in       39,000       -       45,000       -         Transfers (out).       (511,621)       -       -       (44,000)         Total other financing sources (uses).       (456,161)       -       45,000       (44,000)         Net change in fund balances       719,202       (131,230)       (78,000)       (339,545)         Fund balances at beginning of year       7,792,655       2,769,149       4,724,216       3,719,689	Other financing sources (uses):				
Transfers in	Sale of capital assets.	16,460	-	-	-
Transfers (out).       (511,621)       -       -       (44,000)         Total other financing sources (uses).       (456,161)       -       45,000       (44,000)         Net change in fund balances .       719,202       (131,230)       (78,000)       (339,545)         Fund balances at beginning of year .       7,792,655       2,769,149       4,724,216       3,719,689			-	45,000	-
Total other financing sources (uses)       (456,161)       -       45,000       (44,000)         Net change in fund balances       719,202       (131,230)       (78,000)       (339,545)         Fund balances at beginning of year       7,792,655       2,769,149       4,724,216       3,719,689			-	-	(44,000)
Fund balances at beginning of year       7,792,655       2,769,149       4,724,216       3,719,689				45,000	
	Net change in fund balances	719,202	(131,230)	(78,000)	(339,545)
Fund balances at end of year         \$ 8,511,857         \$ 2,637,919         \$ 4,646,216         \$ 3,380,144	Fund balances at beginning of year	7,792,655	2,769,149	4,724,216	3,719,689
	Fund balances at end of year	\$ 8,511,857	\$ 2,637,919	\$ 4,646,216	\$ 3,380,144

Nonmajor Government Funds	Total al Governmental Funds
\$ 1,474,47	70 \$ 6,899,246
,,.	- 7,085,701
2,096,45	
200,34	
176,70	
6,189,21	-
350,75	
3.40	,
5,10	- 162,625
18,32	
488,25	
10,997,93	
10,777,75	<u>5 54,770,021</u>
1,029,12	28 5,341,843
444,72	2,062,637
1,483,95	6,796,394
285,89	
1,519,62	
4,262,19	, ,
931,21	
1,207,37	
1,207,07	- 792,194
	- 134,598
	15 1,590
182,12	28 289,629
29,47	
11,375,71	
(377,77	76) 247,812
	<u> </u>
	- 16,460
480,47	
(73,85	
406,62	
28,84	
0 150 79	7 70 165 100
9,159,78	
\$ 9,188,63	<u>\$ 28,364,768</u>

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2013

Net change in fund balances - total governmental funds		\$	199,272
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeds depreciation expense in the current period. Capital asset additions Current year depreciation Total	\$ 3,631,681 (3,374,501)		257,180
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.			(133,320)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Sales taxes Property taxes Intergovernmental revenues Special assessments Investment income Charges for services Total	 34,781 (15,877) 180,627 108,682 9,099 48,196		365,508
Repayment of bond, loan, note and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.			289,629
Governmental funds report capital outlay expenditures for improvements related to the landfill. However, on the statement of net position, capital outlays decrease the long-term liability for the closure and postclosure cost.			56,340
In the statement of activities, interest is accrued on outstanding bonds and loans, whereas in governmental funds, an interest expenditure is reported when due.			1,808
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.			68,723
The internal service funds used by management to charge the costs of GIS and IT to individual funds are not reported in the government-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal			
service funds are allocated among the governmental activities.		<u>۴</u>	14,237
Change in net position of governmental activities		\$	1,119,377

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgetee	l Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property taxes.	\$ 1,585,000	\$ 1,585,000	\$ 1,511,639	\$ (73,361)
Sales taxes	6,000,000	6,000,000	6,471,046	471,046
Charges for services.	1,732,780	1,732,780	1,739,170	6,390
Licenses and permits	1,900	1,900	3,195	1,295
Fines and forfeitures	234,500	234,500	341,617	107,117
Intergovernmental.	709,462	709,462	933,315	223,853
Investment income	300,620	300,620	262,905	(37,715)
Rental income	41,000	41,000	140,776	99,776
Contributions and donations	2,000	2,000	6,088	4,088
Other	426,500	426,500	557,031	130,531
Total revenues	11,033,762	11,033,762	11,966,782	933,020
Expenditures:				
Current:				
General government:				
Legislative and executive	4,348,446	4,575,371	4,291,674	283,697
Judicial	1,617,230	1,676,567	1,428,489	248,078
Public safety	3,610,188	3,474,517	3,137,472	337,045
Public works	6,000	6,000	5,771	229
Health	92,033	92,033	88,982	3,051
Human services.	928,220	938,428	738,752	199,676
Intergovernmental	950,443	892,257	777,216	115,041
Other	311,333	26,634	6,512	20,122
Capital outlay	200,117	187,399	187,311	88
Total expenditures	12,064,010	11,869,206	10,662,179	1,207,027
Excess (deficiency) of revenues				
over (under) expenditures	(1,030,248)	(835,444)	1,304,603	2,140,047
Other financing sources (uses):				
Sale of capital assets	10,000	10,000	16,460	6,460
Advances (out).	-	(6,519)	(6,519)	-
Transfers in	-	-	41,000	41,000
Transfers (out).		(541,908)	(541,908)	
Total other financing sources (uses)	10,000	(538,427)	(490,967)	47,460
Net change in fund balances	(1,020,248)	(1,373,871)	813,636	2,187,507
Fund balances at beginning of year	4,834,104	4,834,104	4,834,104	-
Prior year encumbrances appropriated	113,622	113,622	113,622	
Fund balance at end of year	\$ 3,927,478	\$ 3,573,855	\$ 5,761,362	\$ 2,187,507

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MOTOR VEHICLE AND GAS TAX FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Sales taxes	\$ 520,000	\$ 520,000	\$ 526,674	\$ 6,674
Charges for services	-	-	59,226	59,226
Fines and forfeitures	52,600	52,600	66,753	14,153
Intergovernmental	3,930,000	3,930,000	3,968,832	38,832
Investment income	4,000	4,000	3,238	(762)
Other	193,400	193,400	181,963	(11,437)
Total revenues	4,700,000	4,700,000	4,806,686	106,686
Expenditures:				
Current:				
Public works	4,535,100	6,035,100	4,854,626	1,180,474
Capital outlay	257,928	257,928	206,855	51,073
Debt service:				
Principal retirement.	110,000	110,000	105,296	4,704
Total expenditures	4,903,028	6,403,028	5,166,777	1,236,251
Net change in fund balances	(203,028)	(1,703,028)	(360,091)	1,342,937
Fund balances at beginning of year	1,847,880	1,847,880	1,847,880	-
Prior year encumbrances appropriated	202,829	202,829	202,829	-
Fund balance at end of year	\$ 1,847,681	\$ 347,681	\$ 1,690,618	\$ 1,342,937

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COUNTY BOARD OF DEVELOPMENTAL DISABILITIES FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts						Fir	riance with nal Budget Positive
	Original		Final		Actual		(Negative)	
Revenues:								
Property taxes.	\$ 2	,659,849	\$	2,659,849	\$	2,719,453	\$	59,604
Charges for services		52,000		52,000		186,647		134,647
Intergovernmental	1	,889,387		1,889,387		2,177,494		288,107
Contributions and donations		-		-		5,987		5,987
Other		38,000		38,000		90,653		52,653
Total revenues	4	,639,236		4,639,236		5,180,234		540,998
Expenditures:								
Current:								
Health	5	,554,652		5,508,112		4,973,106		535,006
Capital outlay		381,824		380,547		363,096		17,451
Total expenditures	5	,936,476		5,888,659		5,336,202		552,457
Excess of expenditures over revenues	(1	,297,240)		(1,249,423)		(155,968)		1,093,455
Other financing sources:								
Transfers in		45,000		45,000		45,000		-
Total other financing sources		45,000		45,000		45,000		-
Net change in fund balances	(1	,252,240)		(1,204,423)		(110,968)		1,093,455
Fund balances at beginning of year	4	,439,663		4,439,663		4,439,663		-
Prior year encumbrances appropriated		130,076		130,076		130,076		-
Fund balance at end of year	\$ 3	,317,499	\$	3,365,316	\$	4,458,771	\$	1,093,455

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EMS ADVANCED AND BASIC LIFE SERVICES FOR THE YEAR ENDED DECEMBER 31, 2013

	Budgeted Amounts						Variance with Final Budget Positive	
	Original		Final		Actual		(Negative)	
Revenues:								
Property taxes.	\$	1,500,000	\$	1,302,379	\$	1,302,379	\$	-
Charges for services		610,000		538,006		493,849		(44,157)
Intergovernmental		120,000		120,000		178,405		58,405
Other		1,000		1,000		10,318		9,318
Total revenues		2,231,000		1,961,385		1,984,951		23,566
Expenditures:								
Current:		2 7 50 0 62		0.000 115		2 2 2 2 2 2 2 2		<b>640 044</b>
Public safety		2,759,862		2,929,117		2,280,273		648,844
Total expenditures		2,759,862		2,929,117		2,280,273		648,844
Excess of expenditures over revenues		(528,862)		(967,732)		(295,322)		672,410
Other financing uses:								
Transfers (out).		-		(44,000)		(44,000)		-
Total other financing uses		-		(44,000)		(44,000)		-
Net change in fund balances		(528,862)		(1,011,732)		(339,322)		672,410
Fund balances at beginning of year		3,501,282		3,501,282		3,501,282		-
Prior year encumbrances appropriated		62,139		62,139		62,139		
Fund balance at end of year	\$	3,034,559	\$	2,551,689	\$	3,224,099	\$	672,410

# STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2013

	Bu	Governmental			
	Water	Sewer	Nonmajor Enterprise Funds	Total	Activities - Internal Service Funds
Assets:	Water	Sewei	Funus	10tai	Service Funds
Current assets:					
Equity in pooled cash and cash equivalents Cash with fiscal and escrow agents Receivables:	\$ 1,764,941 -	\$ 540,885	\$ 53,132 2,403	\$ 2,358,958 2,403	\$ 127,738
Accounts.	213,156	810	2,670	216,636	_
Special assessments	27,389	485,563		512,952	-
Materials and supplies inventory.		-	-	-	153
Prepayments	5,024	181	1,338	6,543	13,988
Total current assets	2,010,510	1,027,439	59,543	3,097,492	141,879
Noncurrent assets:					
Capital assets:	17 105 060	5 466 510	21 120	22 (02 702	10 500
Depreciable capital assets, net	17,195,062	5,466,512	21,128	22,682,702	12,569
Total capital assets, net	17,195,062	5,466,512	21,128	22,682,702	12,569
Total noncurrent assets	17,195,062	5,466,512	21,128	22,682,702	12,569
Total assets	19,205,572	6,493,951	80,671	25,780,194	154,448
Liabilities:					
Current liabilities:					
Accounts payable	9,277	7,113	8,898	25,288	-
Accrued wages and benefits		5,626	1,443	12,695	9,340
Due to other funds	1,654	1,206	118	2,978	-
Due to other governments	12,156	2,654	899	15,709	4,475
Accrued interest payable	83	1,092	-	1,175	-
Compensated absences payable - current	12,825	12,825	-	25,650	10,826
Special assessment bonds payable	20,502	41,568	-	62,070	-
OWDA loans payable	33,108	6,094	-	39,202	-
Other loans payable	<u>15,570</u> 110,801		- 11,358	<u> </u>	- 24,641
	110,001	/0,1/0	11,558	200,337	24,041
Long-term liabilities:					
Compensated absences payable	5,610	5,610	-	11,220	3,058
Special assessment bonds payable	11,159	231,746	-	242,905	-
OWDA loans payable	1,820,943	174,882	-	1,995,825	-
Other loans payable	166,400	-		166,400	-
Total long-term liabilities	2,004,112	412,238		2,416,350	3,058
Total liabilities	2,114,913	490,416	11,358	2,616,687	27,699
Net position:					
Net investment in capital assets	14,975,275	5,351,598	21,128	20,348,001	12,569
Unrestricted	2,115,384	651,937	48,185	2,815,506	114,180
Total net position	\$ 17,090,659	\$ 6,003,535	\$ 69,313	\$ 23,163,507	\$ 126,749

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	Bu	Governmental					
		Nonmajor					
		a	Enterprise		Internal		
	Water	Sewer	Funds	Total	Service Funds		
Operating revenues:	<b>A A I F C A A A</b>	¢ 010.010	ф <u>100</u> 4 <i>c</i> 0	<b>•</b> • • • • • • • • • • • • • • • • • •	<b>• • • • • • • • • •</b>		
Charges for services	\$ 2,176,999	\$ 212,013	\$ 189,460	\$ 2,578,472	\$ 398,556		
Tap-in fees.	4,943	4,942	-	9,885	-		
Other operating revenues	10,492	46,548	-	57,040	-		
Total operating revenues	2,192,434	263,503	189,460	2,645,397	398,556		
Operating expenses:							
Personal services	123,142	123,142	44,733	291,017	261,781		
Contract services.	2,802,127	224,219	170,634	3,196,980	2,250		
Materials and supplies.	8,820	12,770	2,668	24,258	126,586		
Administrative costs.	22,353	17,301	-	39,654	653		
Depreciation.	486,397	165,812	4,250	656,459	2,924		
Other	120,591	6,441	2,404	129,436	125		
Total operating expenses.	3,563,430	549,685	224,689	4,337,804	394,319		
Operating income (loss)	(1,370,996)	(286,182)	(35,229)	(1,692,407)	4,237		
Nonoperating revenues (expenses):							
Interest and fiscal charges	(9,924)	(16,095)	-	(26,019)	-		
Intergovernmental	250,000	-	-	250,000	-		
Total nonoperating revenues (expenses)	240,076	(16,095)	-	223,981	-		
Income (loss) before contributions and							
transfers	(1,130,920)	(302,277)	(35,229)	(1,468,426)	4,237		
Transfer in	-	-	55,000	55,000	10,000		
Capital contributions	570,451	93,000	-	663,451			
Change in net position	(560,469)	(209,277)	19,771	(749,975)	14,237		
Net position at beginning of year	17,651,128	6,212,812	49,542	23,913,482	112,512		
Net position at end of year	\$ 17,090,659	\$ 6,003,535	\$ 69,313	23,163,507	\$ 126,749		

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2013

	Bu	Governmental			
			Nonmajor		Activities -
			Enterprise		Internal
	Water	Sewer	Funds	Total	Service Funds
Cash flows from operating activities:					
Cash received from tap-in fees	\$ 4,943	\$ 4,942	\$ -	\$ 9,885	\$ -
Cash received from charges for services	2,396,955	248,205	192,388	2,837,548	398,556
Cash received from other operations	8,700	46,548	5	55,253	-
Cash payments for personal services	(116,098)	(116,098)	(47,504)	(279,700)	(256,998)
Cash payments for contractual services	(2,835,112)	(229,274)	(174,632)	(3,239,018)	(3,090)
Cash payments for materials and supplies	(23,612)	(13,189)	(2,550)	(39,351)	(140,393)
Cash payments for administrative costs	(22,262)	(17,210)	-	(39,472)	(799)
Cash payments for other expenses	(121,808)	(6,526)	(2,404)	(130,738)	(125)
Net cash used in operating activities	(708,294)	(82,602)	(34,697)	(825,593)	(2,849)
Cash flows from noncapital financing activities:					
Cash received from grants and subsidies	250,000	-	-	250,000	-
Cash received from transfers in	-	-	55,000	55,000	10,000
Cash received from special assessments	18,963	166,768		185,731	
Net cash provided by noncapital					
financing activities	268,963	166,768	55,000	490,731	10,000
Cash flows from capital and related					
financing activities:					
Capital contributions	570,451	-	-	570,451	-
Principal retirement on bonds	(20,455)	(36,255)	-	(56,710)	-
Principal retirement on loans	(659,722)	(18,282)	-	(678,004)	-
Interest and fiscal charges	(35,116)	(16,239)		(51,355)	
Net cash used in capital and related					
financing activities	(144,842)	(70,776)		(215,618)	
Net increase (decrease) in cash and					
investments	(584,173)	13,390	20,303	(550,480)	7,151
Cash and investments at beginning of year .	2,349,114	527,495	35,232	2,911,841	120,587
Cash and investments at end of year	\$ 1,764,941	\$ 540,885	\$ 55,535	\$ 2,361,361	\$ 127,738
-		·			

- - Continued

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2013

	<b>Business-type Activities - Enterprise Funds</b>					Governmenta				
			Nonmajor Enterprise				Activities - Internal			
	W	ater		Sewer		Funds		Total	Serv	vice Funds
Reconciliation of operating income (loss) to net cash used in operating activities:										
Operating income (loss)	\$ (1,	370,996)	\$	(286,182)	\$	(35,229)	\$	(1,692,407)	\$	4,237
Adjustments:										
Depreciation.		486,397		165,812		4,250		656,459		2,924
Changes in assets and liabilities:										
Decrease in materials and supplies inventory		-		-		-		-		181
Decrease in accounts receivable		218,164		36,192		2,933		257,289		-
Decrease (increase) in prepayments		10,682		(52)		(1,163)		9,467		(13,988)
(Decrease) in accounts payable		(60,334)		(6,152)		(2,835)		(69,321)		(895)
Increase (decrease) in accrued wages										
and benefits.		2,516		2,516		(3,098)		1,934		921
Increase in intergovernmental payable		1,104		1,304		327		2,735		1,560
Increase in compensated absences payable		3,424		3,424		-		6,848		2,302
Increase (decrease) in due to other funds		749		536		118		1,403		(91)
Net cash used in operating activities	\$ (	708,294)	\$	(82,602)	\$	(34,697)	\$	(825,593)	\$	(2,849)

During 2013, the sewer fund received \$93,000 in capital contributions from governmental activities.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUNDS DECEMBER 31, 2013

	Agency		
Assets:			
Equity in pooled cash			
and cash equivalents	\$	4,850,382	
Cash in segregated accounts.		298,844	
Receivables:			
Real estate and other taxes		39,710,307	
Due from other governments		1,514,158	
Special assessments.		5,139,122	
Deferred special assessments		1,263,107	
Total assets	\$	52,775,920	
Liabilities:			
Deposits held and due to others	\$	5,149,226	
Due to other governments.		46,363,587	
Deferred loan payments		1,263,107	
Total liabilities	\$	52,775,920	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013

# NOTE 1 - DESCRIPTION OF THE COUNTY

Fulton County, Ohio (the "County") was created in 1850. The County is governed by a Board of three commissioners elected by the voters of the County. The County Commissioners serve as the taxing authority, the contracting body, and the chief administrators of public services for the County. Other officials elected by the voters of the County that manage various segments of the County's operations are: the county auditor, county treasurer, recorder, clerk of courts, coroner, engineer, prosecuting attorney, sheriff, common pleas court judge, a probate court judge and two county municipal court judges.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the County have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

The most significant of the County's accounting policies are described below.

### A. Reporting Entity

The County's reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity</u>: <u>Omnibus an Amendment of GASB Statements No. 14 and No. 34</u>". The basic financial statements include all funds, agencies, boards, commissions, and component units for which the County and the County Commissioners are "accountable". Accountability as defined in GASB Statement No. 14 was evaluated based on financial accountability, the nature and significance of the potential component unit's (PCU) relationship with the County and whether exclusion would cause the County's basic financial statements to be misleading or incomplete. Among the factors considered were separate legal standing; appointment of a voting majority of the PCU's board; fiscal dependency and whether a benefit or burden relationship exists; imposition of will; and the nature and significance of the PCU's relationship with the County.

Based on the foregoing criteria, the financial activities of the following PCU's have been reflected in the accompanying basic financial statements as:

# EXCLUDED POTENTIAL COMPONENT UNITS

As counties are structured in Ohio, the County Auditor and County Treasurer, respectively, serve as fiscal officer and custodian of funds for various agencies, boards, and commissions. As fiscal officer, the County Auditor certifies the availability of cash and appropriations prior to the processing of payments and purchases. As the custodian of all public funds, the County Treasurer invests public monies held on deposit in the County treasury.

In the case of the separate agencies, boards, and commissions listed below the County serves as fiscal agent and custodian, but is not accountable; therefore the operations of the following PCU's have been excluded from the County's BFS, but the funds held on behalf of these PCU's in the County treasury are included in the agency funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Fulton County Board of Health</u> - The five member Board of Health is appointed by the District Advisory Council, which is comprised of township trustee chairmen and clerks and mayors of participating municipalities. The Board of Health adopts its own budget and operates autonomously from the County.

<u>Soil and Water Conservation District</u> - The five members of the District are independently elected officials. They adopt their own budget and operate autonomously from the County.

# JOINTLY GOVERNED ORGANIZATIONS

<u>Maumee Valley Planning Organization</u> - The County is a member of the Maumee Valley Planning Organization (MVPO) which is a jointly governed organization between Defiance, Fulton, Henry, Paulding, and Williams Counties and the respective townships and municipalities in each of those counties. The purpose of MVPO is to act as a joint regional planning commission to write and administer Community Development Block Grants and help with housing rehabilitation in the area.

MVPO is governed by a Board consisting of fifteen members. The Board is made up of one County Commissioner from each member county as well as one township representative and one municipal representative for each of the five member counties. The main sources of revenue are fees charged by MVPO to administer Community Development Block Grants and a per capita amount from each county. In 2013, the County paid per capita charges of \$50,989 to MVPO.

<u>Defiance-Fulton-Henry Counties Council</u> - The County is a member of the Defiance-Fulton-Henry Counties Council (Council) which is a jointly governed organization between Defiance, Fulton and Henry Counties. The Council was formed under Ohio Revised Code Section 167.04 as a regional council of governments. The purpose of the Council is to foster cooperation among the three member counties in all areas of service.

The Council is governed by a Board consisting of one representative from each member county's Board of County Commissioners. The Council establishes cooperative programs which benefit member entities. Fulton County obtains employees health, dental and vision coverage through a program established by the Council.

<u>Regional Port Authority of Northwest Ohio</u> - The Regional Port Authority of Northwest Ohio (the "Authority") was created in June 2008 and is a jointly governed organization between Defiance, Henry, Paulding and Fulton Counties. The Authority was established pursuant to Ohio Revised Code Section 4582.21. The purpose of the Authority is to enhance, foster, aid, provide or promote transportation, economic development, housing, recreation, education, governmental operations, culture, research and the creation and preservation of jobs and employment opportunities.

The Authority is governed by a Board consisting of twelve appointed members. Each member county's Board of County Commissioners shall appoint three members. Each respective Board of County Commissioners shall appoint one member of the Board whose initial term expired December 31, 2012, one member of the Board whose initial term expired December 31, 2013 and one member of the Board whose initial term expires December 31, 2014. Upon the expiration of the initial terms, each subsequent member of the Board shall serve a four year term commencing on January 1 of each year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Any county may withdraw from the Authority by resolution of that county's Board of County Commissioners. Upon withdrawal, such county shall not be entitled to any distribution from the Authority and forfeits its rights to receive any funds it contributed to the Authority. The Authority may be dissolved by adoption of a resolution by all member counties' Board of County Commissioners. Upon dissolution and after paying all expenses, costs and debts of the Authority, any real or personal property given to the Authority shall be returned to the county from which it was received, and any balances remaining in the funds of the Authority, and remaining real or personal property of the Authority, shall be distributed to the counties equally.

During 2013, the County made no contributions to the Authority. Financial information of the Authority can be obtained by contacting Jerry J. Arkebauer, Executive Director, 1300 E. 2<sup>nd</sup> Street, Suite 200, Defiance, Ohio 43512.

# JOINT VENTURES WITHOUT EQUITY INTEREST

<u>Corrections Center of Northwest Ohio</u> - The County is a member of Northwest Ohio's Multicounty - Municipal Correctional Center (CCNO), which is a joint venture between Defiance, Fulton, Henry, Lucas and Williams counties and the City of Toledo. The purpose of the CCNO is to provide additional jail space for convicted criminals in the five counties and City of Toledo and to provide a correctional center for the inmates. The CCNO joint venture was created in 1986, construction was finished and occupancy was taken December 31, 1996.

The CCNO is governed by a commission team made up of 18 members. These members consist of one judge, one chief law enforcement officer, and one county commissioner or administrative official from each entity. Sources of revenue include operating costs and capital costs contributed by members and rental revenue. The County does not have explicit, measurable right to the net resources of the CCNO. Total expenditures made by the County to the CCNO in 2013 were \$1,192,382. Complete financial statements for the CCNO can be obtained from the CCNO's administrative office on County Road 24 in Stryker, Ohio.

<u>Regional Planning Commission</u> - The County, along with the townships, villages and cities within Fulton County, is a participant in the joint venture to operate the Fulton County Regional Planning Commission (the "Commission"). The Commission's duties are to make studies, maps, plans, recommendations and reports concerning the physical, environmental, social, economic and governmental characteristics, functions, services, and other aspects of the County.

The entities within the Commission pay an annual assessment to the Commission based on census figures. The County's assessments are a match to the total assessment on the members. The financial statements of the Commission can be reviewed at the Fulton County Courthouse, Wauseon.

<u>*Quadco Rehabilitation Center*</u> - The County is a participant with Henry, Defiance, and Williams Counties in a joint venture to operate Quadco Rehabilitation Center, Administrative Board (Quadco). Quadco, a nonprofit corporation, provides services and facilities for training physically and mentally disabled persons. Quadco is responsible for contracting with various agencies to obtain funding to operate the organization.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Quadco is governed by an eight member Board composed of two appointees made by each of the four County Boards of Developmental Disabilities (County Boards of DD). This Board in conjunction with the County Boards of DD assesses the need of the adult developmentally disabled residents in each County and sets priorities based on available funds. The County provides subsidies to Quadco based on units of service provided to it. For the year ended December 31, 2013 the County remitted \$295,342 to Quadco to supplement its operations.

The Board operates autonomously from the County and the County has no financial responsibility for the operations of the Board. On dissolution of Quadco, the property and equipment of the corporation would revert back to the four counties. This access to the net resources of the Board has not been explicitly defined, nor is it currently measurable. Complete financial statements for Quadco can be obtained from Quadco's administrative office at 427 N. Fulton Street, Stryker, Ohio.

<u>Four County Solid Waste District</u> - The County is a member of the Four County Solid Waste District (District), which is a joint venture between Fulton, Defiance, Paulding, and Williams counties. The purpose of the District is to make disposal of waste in the four-county area more comprehensive in terms of recycling, incinerating, and landfilling. The District was created in 1989.

The District is governed and operated through a twelve member Board of Directors, comprised of three commissioners from each county. Financial records are maintained by the Williams County Auditor in Bryan, Ohio. The District's sole revenue source is derived from a waste disposal fee for in-district and out-of-district waste.

The County has an ongoing financial interest in the District. The County Commissioners are able to influence the Board of Directors to use the District's surplus resources to undertake special projects of interest of the County's citizens. In the event that a county withdraws from the District, this access to the net resources has not been explicitly defined, nor is it currently measurable. The County has no ongoing financial responsibility for the District. No contributions were made by the County to the District in 2013. Grant monies received by the County from the District are reported in a special revenue fund.

<u>Community Improvement Corporation of Fulton County</u> - The County, along with the townships, villages and cities within Fulton County, is a participant in the joint venture to operate the Community Improvement Corporation (CIC) of Fulton County. The CIC's duties are to advance, encourage and promote the industrial, economic, commercial and civic development of the County and the surrounding territory.

The CIC is governed by a board of twenty-three trustees. Four of these trustees are elected and appointed officials of Fulton County, with the remaining trustees consisting of officials from the various municipalities, townships and villages represented, as well as four at-large members from local businesses which have an interest in economic development. The County's degree of control over the board is limited to its representation on the board.

<u>Northwest Ohio Juvenile Detention, Training, and Rehabilitation District</u> - The County is a participant with Defiance, Henry, and Williams Counties in a joint venture to operate the Northwest Juvenile Detention, Training, and Rehabilitation District (NWOJDD), established to operate both detention and training and rehabilitation facilities for juveniles.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

NWOJDD is governed and operated by a thirteen member board of trustees consisting of three trustees from each county and one at large member. Revenue sources are from member counties and rental revenue. The County has no ongoing financial responsibility for NWOJDD. The County remitted \$225,838 to NWOJDD in 2013.

*Four County Board of Alcohol, Drug Addiction and Mental Health Services* - The Four County Board of Alcohol, Drug Addiction and Mental Health Services (the "Board") is a joint venture between Fulton, Defiance, Henry, and Williams Counties. The purpose of this board is to provide alcohol, drug addiction, and mental health services to individuals in the four counties.

The Four County Board is governed by a Board consisting of eighteen members. The breakdown is as follows: four members are appointed by the Ohio Director of Alcohol and Drug Addiction Services and by the Ohio Department of Mental Health, three each are appointed by the Defiance and Fulton County Commissioners, and two each are appointed by the Henry and Williams County Commissioners.

The main sources of revenue of the Board are State and federal grants, and a property tax levy covering the entire four county areas. Outside agencies are contracted by the Board to provide services for the Board. The Board operates autonomously from the County and the County has no financial responsibility for the operations of the Board. The County does have indirect access to the net resources of the Board. In the event the County withdrew from the Board it would be entitled to a share of the state and federal grants that is currently being received by the Board. This access to net resources of the Board has not been explicitly defined, nor is it currently measurable. Complete financial statements for the Board can be obtained from the Board at its offices located at State Route 66 at State Route 34, Archbold, Ohio.

### **B.** Basis of Presentation

*Government-wide Financial Statements* - The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Fund Financial Statements** - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### C. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

*Governmental Funds* - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows is reported as fund balance. The following are the County's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Motor Vehicle and Gas Tax</u> - This fund accounts for revenues derived from motor vehicle licenses, and gasoline taxes. Expenditures are restricted by State law to County road and bridge repair and maintenance programs.

<u>County Board of Developmental Disabilities (County Board of DD)</u> - This fund accounts for the operation of a school and the costs of administering a workshop for the developmentally disabled. Revenue sources include a countywide property tax levy and federal and State grants.

<u>EMS Advanced and Basic Life Services</u> - This fund accounts for a property tax levy, charges for services and cost of services related to the emergency medical services provided by the County.

Other governmental funds of the County are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Enterprise Funds* - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The County has presented the following major enterprise funds:

<u>Sewer</u> - This fund accounts for sanitary sewer services provided to individual and commercial users in the majority of the unincorporated areas of the County. The costs of providing these services are financed primarily through user charges.

<u>Water</u> - This fund accounts for revenues and expenses associated with water services provided from the County to individual and commercial users. The costs of providing these services are financed primarily through user charges.

The other enterprise funds of the County are used to account for the solid waste incinerator and recycling activities. These funds are nonmajor funds whose activities have been aggregated and presented in a single column in the BFS.

*Internal Service Funds* - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service funds primarily account for geographic information systems services provided to various departments of the County and information technology services provided to various departments of the County.

*Fiduciary Funds* - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's only fiduciary funds are agency funds. The County's agency funds account for assets held by the County for political subdivisions in which the County acts as fiscal agent and for taxes, State-levied shared revenues, and fines and for forfeitures collected and distributed to other political subdivisions.

# **D.** Measurement Focus

*Government-wide Financial Statements* - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, all deferred outflows, all liabilities and all deferred inflows associated with the operation of the County are included on the statement of net position.

**Fund Financial Statements** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current deferred outflows, current liabilities and current deferred inflows generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows, liabilities and deferred inflows associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary funds.

Agency funds do not report a measurement focus as they do not report operations.

### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. Government-wide financial statements are prepared using the full accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds use the full accrual basis of accounting. Differences in the full accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the full accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of year end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On a full accrual basis, revenue from sales taxes is recognized in the year in which the sales are made. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from all other nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: sales tax (See Note 7), interest, federal and State grants and subsidies, State-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

**Deferred Inflows of Resources and Deferred Outflows of Resources** - A deferred inflow of resources is an acquisition of net position by the County that is applicable to a future reporting period. A deferred outflow of resources is a consumption of net position by the County that is applicable to a future reporting period.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Property taxes for which there is an enforceable legal claim as of December 31, 2013, but which were levied to finance year 2014 operations, and other revenues received in advance of the fiscal year for which they were intended to finance, have been recorded as a deferred inflow. Special assessments and sales taxes not received within the available period, grants and entitlements received before the eligibility requirements are met, and delinquent property taxes due at December 31, 2013, are recorded as a deferred inflow in the governmental funds.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as a deferred inflow.

*Expense/Expenditures* - On the full accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds and the OWDA debt service fund, are required to be budgeted and appropriated. The primary level of budgetary control is at the object level within each department. Budgetary modifications may only be made by resolution of the County Commissioners.

**Tax Budget** - A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. All funds, except agency funds and the OWDA debt service fund, are legally required to be budgeted. The purpose of the tax budget is to reflect the need for existing (or increased) tax rates.

*Estimated Resources* - The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized property tax rates and reviews revenue estimates. The County Budget Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official certificate of estimated resources, which states the projected revenue of each fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31. Further amendments may be made during the year if the County Auditor determines that revenue to be collected will be greater than or less than the prior estimates and the County Budget Commission finds the revised estimates to be reasonable. The amounts set forth in the budgetary statements represent estimates from the original and final amended certificate of estimated resources issued during 2013.

*Appropriations* - A temporary appropriation resolution to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation resolution must be passed by April 1 of each year for the period January 1 to December 31. The appropriation resolution may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources. The County legally adopted several supplemental appropriations during the year. The original budget and all budgetary amendments and supplemental appropriations necessary during 2013 are included in the original and final budget amounts in the budget-to-actual comparisons.

*Lapsing of Appropriations* - At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is not reappropriated.

### G. Cash and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During 2013, investments were limited to federal agency securities, corporate notes, municipal notes, nonnegotiable certificates of deposit and U.S. Government money market mutual funds.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposit are reported at cost.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2013 amounted to \$179,608 which includes \$144,800 assigned from other County funds.

The County has segregated bank accounts for monies held separately from the County's central bank account. These depository accounts are presented on the basic financial statements as "cash in segregated accounts" since they are not required to be deposited into the County treasury.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

An analysis of the County's investment account at year end is provided in Note 4.

### H. Inventories of Materials and Supplies

On the government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On fund financial statements, reported material and supplies inventory is equally offset by nonspendable balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

### I. Capital Assets

Governmental capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of \$2,500. The County's infrastructure consists of roads, bridges, culverts and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated except for land and construction in process. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacements. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Land improvements	10 - 20 years	-
Buildings and improvements	20 - 40 years	20 - 40 years
Machinery and equipment	5 - 20 years	5 - 20 years
Vehicles	8 - 20 years	5 years
Sewer lines/water lines	-	50 years
Infrastructure	20 - 50 years	20 - 50 years

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Interest is capitalized on proprietary fund capital assets acquired with tax-exempt debt. The County's policy is to capitalize net interest on construction projects until substantial completion of the project. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project from the date of borrowing until completion of the project and the interest earned from temporary investment of the debt proceeds over the same period.

Capitalized interest is amortized on the straight-line method over the estimated useful life of the asset. For 2013, the net interest expense incurred on proprietary fund construction projects was not material.

### J. Compensated Absences

Compensated absences of the County consist of vacation leave and sick leave to the extent that payment to the employee for these absences is attributable to services already rendered and is not contingent on a specific event that is outside the control of the County and the employee.

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at December 31, 2013, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. Sick leave benefits are accrued using the vesting method.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at December 31, 2013, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments.

County employees earn vacation at varying rates ranging from two to five weeks per year. Sick leave is accumulated at the rate of 4.6 hours per 80 hours worked. Vacation and sick leave are accumulated on an hours worked basis. Vacation pay is vested after one year and sick pay upon eligibility for retirement. Accumulated vacation cannot exceed three times the annual accumulation rate for an employee.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the accounts "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### K. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2012, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

### L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, notes, capital leases and long-term loans are recognized as a liability in the fund financial statements when due.

# M. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

During the normal course of operations, the County has numerous transactions between funds. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended and are recorded as other financing sources (uses) in governmental funds and as transfers in proprietary funds. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the County are treated similarly when involving other funds of the County.

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "advances to/from other funds" for long-term loans and "interfund loans receivable/payable" for loans expected to be repaid within one year. All other outstanding balances outstanding between funds are reported as "due to/from other funds." These amounts are eliminated in the statement of net position, except for any residual balances outstanding between the governmental activities and business-type activities, which are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the governmental fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Commissioners (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Commissioners.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **O.** Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activities of the proprietary funds. For the County, these revenues are charges for services for the water, sewer, solid waste incinerator, recycling and geographic information systems programs. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund.

# **P.** Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, or from grants or outside contributions of resources restricted to capital acquisition and construction. During 2013, the water and sewer funds received \$570,451 and \$93,000 in contributions, respectively.

# Q. Net Position

Net position represents the difference between assets plus deferred outflows less liabilities and deferred inflows. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. At December 31, 2013, there was no net position restricted by enabling legislation.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

### **R.** Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence. The County had no extraordinary or special items during 2013.

### S. Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2013, the County has implemented GASB Statement No. 61, "<u>The Financial Reporting</u> <u>Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34</u>" and GASB Statement No. 66, "<u>Technical Corrections-2012</u>".

GASB Statement No. 61 modifies certain requirements for inclusion of component units in the financial reporting entity. The Statement amends the criteria for reporting component units as if they were part of the primary government in certain circumstances. Finally, the Statement also clarifies the reporting of equity interests in legally separate organizations. The implementation of GASB Statement No. 61 did not have an effect on the financial statements of the County.

GASB Statement No. 66 enhances the usefulness of financial reports by resolving conflicting accounting and financial reporting guidance that could diminish the consistency of financial reporting. The implementation of GASB Statement No. 66 did not have an effect on the financial statements of the County.

# **B.** Deficit Fund Balances

Fund balances at December 31, 2013 included the following individual fund deficits:

Nonmajor governmental funds	Deficit
Ditch bond retirement	\$ 55,317
Landfill	2,359

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

# **NOTE 4 - DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time;
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.
- 9. High grade commercial paper for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the County's total average portfolio; and
- 10. Bankers acceptances for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the County's total average portfolio.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the County Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the County Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### A. Cash in Segregated Accounts

At year end, the County had \$341,191 cash and cash equivalents deposited separate from the County's internal investment pool. This amount is included in the amount of deposits with fiscal institutions below.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

#### **B.** Deposits with Financial Institutions

At December 31, 2013, the carrying amount of all County deposits was \$27,317,024. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2013, \$8,674,865 of the County's bank balance of \$27,269,891 was exposed to custodial risk as discussed below, while \$18,595,026 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the County's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the County. The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105% of the deposite being secured.

#### C. Investments

As of December 31, 2013, the County had the following investments and maturities:

			Investment maturities									
			6	months or		7 to 12		13 to 18		19 to 24	G	reater than
Investment type	_]	Fair value		less	_	months	_	months	_	months	2	4 months
FHLB	\$	1,000,970	\$	-	\$	-	\$	-	\$	1,000,970	\$	-
FFCB		3,455,515		-		-		-		1,501,815		1,953,700
GE corporate notes		500,095		500,095		-		-		-		-
Municipal notes		2,012,078		1,002,595		1,009,483		-		-		-
U.S. government												
money market		10,100		10,100		-		-		-		-
Total	\$	6,978,758	\$	1,512,790	\$	1,009,483	\$	-	\$	2,502,785	\$	1,953,700

The weighted average maturity of investments is 1.84 years.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the County's investment policy limits investment portfolio maturities to five years or less.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Credit Risk:* The U.S. Government money market funds carry a rating of AAAm by Standard & Poor's. The County's investments in federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. The County's investments in corporate notes were rated A1 by Moody's Investor Services. The County's investments in municipal notes were not rated.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities, GE corporate notes and municipal notes are exposed to custodial credit risk in that they are uninsured and unregistered. The County has no investment policy dealing with investments custodial risk beyond the requirement in State statute that prohibits payments for investments prior to the delivery of the securities representing such investments to the County Treasurer or qualified trustee.

*Concentration of Credit Risk:* The County places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the County at December 31, 2013:

Investment type	F	fair value	<u>% of total</u>
FHLB	\$	1,000,970	14.34%
FFCB		3,455,515	49.51%
GE corporate notes		500,095	7.17%
Municipal notes		2,012,078	28.83%
U.S. government			
money market		10,100	<u>0.15</u> %
Total	\$	6,978,758	100.00%

# D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2013:

Cash and investments per note	
Carrying amount of deposits	\$ 27,317,024
Investments	 6,978,758
Total	\$ 34,295,782
Cash and investments per statement of net position	
Governmental activities	\$ 26,785,195
Business-type activities	2,361,361
Agency funds	 5,149,226
Total	\$ 34,295,782

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Interfund transfers for the year ended December 31, 2013, consisted of the following, as reported on the fund financial statements:

Transfers to nonmajor governmental funds from:	
General fund	\$ 446,621
EMS A & B life services fund	5,000
Nonmajor governmental funds	28,852
Transfers to County Board of DD fund from:	
Nonmajor governmental funds	45,000
Transfers to general fund from:	
EMS A & B life services fund	39,000
Transfers to internal service funds from:	
General fund	10,000
Transfers to nonmajor enterprise funds from:	
General fund	 55,000
Total transfers	\$ 629,473

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers between governmental funds are eliminated on the statement of activities.

**B.** Long-term advances to and from other funds at December 31, 2013, consisted of the following, as reported on the fund financial statements:

Receivable fund	Payable fund	Amount
General fund	Nonmajor governmental funds	\$ 317,473
Nonmajor governmental funds	Nonmajor governmental funds	23,121
Total long-term advances		\$ 340,594

The balance in the general fund represents amounts due from other funds that are not expected to be repaid within the next fiscal year.

Long-term advances between governmental funds are eliminated on the statement of net position.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

**C.** Interfund loans receivable/payable at December 31, 2013, consisted of the following, as reported on the fund financial statements:

Receivable fund	Payable fund	Amount
General fund	Nonmajor governmental fund	\$ 6,519
Total interfund loans		\$ 6,519

The balance in the general fund and nonmajor governmental funds represents amounts due from other funds that are expected to be repaid within the next year.

Interfund loans between governmental funds are eliminated on the statement of net position.

**D.** Due to/from other funds consisted of the following at December 31, 2013, as reported on the fund financial statements:

Receivable fund	Payable fund	 Amount
General	Motor vehicle and gas tax	\$ 29
General	EMS A & B life services	173
General	Nonmajor governmental funds	22,979
General	Water	1,654
General	Sewer	1,206
General	Nonmajor enterprise funds	118
Nonmajor governmental funds	Nonmajor governmental funds	116,504
Nonmajor governmental funds	General	49,206
Total due to/from other funds		\$ 191,869

The balances resulted from the time lag between the dates that payments between the funds are made. Amounts due to/from between governmental funds are eliminated on the statement of net position.

# **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the County. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# **NOTE 6 - PROPERTY TAXES - (Continued)**

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2013 public utility property taxes became a lien December 31, 2012, are levied after October 1, 2013, and are collected in 2014 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2013 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow since the current taxes were not levied to finance 2013 operations and the collection of delinquent taxes has been offset by a deferred inflow since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is a deferred inflow.

The full tax rate for all County operations for the year ended December 31, 2013 was \$10.30 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2013 property tax receipts were based are as follows:

Real property	
Residential/agricultural	\$ 690,781,650
Commercial/industrial/mineral	144,391,480
Public utility	
Real	499,300
Personal	 39,733,560
Total assessed value	\$ 875,405,990

# NOTE 7 - PERMISSIVE SALES AND USE TAX

In 1983, the County Commissioners by resolution imposed a 0.5% tax on all retail sales made in the County, including sales of motor vehicles, and on storage, use, or consumption in the County of tangible personal property, including automobiles not subject to the sales tax. In 1987, the County Commissioners by resolution increased this tax by 0.5% to provide a total tax of 1.0%. In 2009, the County Commissioners by resolution increased this tax by 0.5% to provide a total tax of 1.5%.

Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Office of Budget and Management the amount of the taxes to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 7 - PERMISSIVE SALES AND USE TAX - (Continued)

Proceeds of the sales tax are credited to the general fund and the motor vehicle and gas tax fund and amounts that have been collected by the State and are to be received within the available period are accrued as revenue to the extent they are intended to finance the 2012 operations. Sales tax revenue for 2013 amounted to \$7,085,701.

#### **NOTE 8 - RECEIVABLES**

Receivables at December 31, 2013, consisted of taxes, special assessments, accounts (billings for user charged services), interest, and intergovernmental receivables arising from grants, entitlements and shared revenue. All intergovernmental receivables have been classified as "due from other governments" on the basic financial statements. Receivables have been recorded to the extent that they are measurable at December 31, 2013.

A summary of the principal items of receivables reported on the statement of net position follows:

Governmental activities:	
Sales taxes	\$ 1,765,909
Property taxes	7,151,707
Accounts	461,043
Due from other governments	3,801,958
Special assessments	582,442
Accrued interest	68,352
Business-type activities:	
Accounts	216,636
Special assessments	512,952

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year, with the exception of the special assessments which are collected over the life of the assessment.

#### **NOTE 9 - LOANS RECEIVABLE**

Loans receivable represents low interest loans made by the County for development projects and small businesses under the Federal Community Development Block Grant (CDBG) program. The loans bear interest at annual rates ranging between 3 and 5 percent. The loans are to be repaid over periods ranging from 5 to 10 years. A summary of the CDBG loan activity for 2013 is as follows:

	Balance at 12/31/2012		Issued/ Additions		Payments/ Reductions			Balance at 12/31/2013		
Revolving loans	\$	305,697	\$	-	\$	(64,740)	\$	240,957		
Allowance for doubtful accounts		(137,035)		-				(137,035)		
Revolving loans, net	\$	168,662	\$	-	\$	(64,740)	\$	103,922		

The loans are reported in the nonmajor governmental funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 10 - CAPITAL ASSETS

A. Capital asset activity for the fiscal year ended December 31, 2013, was as follows:

	Balance 12/31/12	Additions	<b>Deductions</b>	Balance 12/31/13
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 1,011,931	\$-	\$ -	\$ 1,011,931
Construction in progress	665,403	444,975		1,110,378
Total capital assets not being depreciated	1,677,334	444,975		2,122,309
Capital assets being depreciated:				
Land improvements	4,035,093	31,424	-	4,066,517
Buildings and improvements	23,752,092	578,063	-	24,330,155
Machinery and equipment	5,542,559	500,917	(165,624)	5,877,852
Vehicles	5,662,020	515,931	(345,238)	5,832,713
Infrastructure	48,486,606	1,560,371		50,046,977
Total capital assets being depreciated	87,478,370	3,186,706	(510,862)	90,154,214
Less: accumulated depreciation:				
Land improvements	(3,159,007)	(122,552)	-	(3,281,559)
Buildings and improvements	(8,965,651)	(636,886)	-	(9,602,537)
Machinery and equipment	(3,539,344)	(353,159)	143,097	(3,749,406)
Vehicles	(2,190,535)	(369,201)	234,445	(2,325,291)
Infrastructure	(24,140,842)	(1,895,627)		(26,036,469)
Total accumulated depreciation	(41,995,379)	(3,377,425)	377,542	(44,995,262)
Total capital assets being depreciated, net	45,482,991	(190,719)	(133,320)	45,158,952
Governmental activities capital assets, net	\$ 47,160,325	\$ 254,256	<u>\$ (133,320)</u>	\$ 47,281,261

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 10 - CAPITAL ASSETS - (Continued)

Capital assets of the business-type activities for the year ended December 31, 2013, was as follows:

	 Balance 12/31/12		Additions	<b>Deductions</b>		Balance 12/31/13
Business-type activities:						
Capital assets being depreciated:						
Buildings and improvements	\$ 69,416	\$	-	\$ -	\$	69,416
Machinery and equipment	228,946		-	-		228,946
Vehicles	20,989		-	-		20,989
Waterlines/sewerlines	 32,565,084		93,000			32,658,084
Total capital assets being depreciated	 32,884,435	_	93,000		_	32,977,435
Less: accumulated depreciation:						
Buildings and improvements	(50,326)		(1,735)	-		(52,061)
Machinery and equipment	(204,220)		(6,250)	-		(210,470)
Vehicles	(20,989)		-	-		(20,989)
Waterlines/sewerlines	 (9,362,739)	_	(648,474)	-		(10,011,213)
Total accumulated depreciation	 (9,638,274)		(656,459)			(10,294,733)
Total capital assets being depreciated, net	\$ 23,246,161	\$	(563,459)	\$-	\$	22,682,702

**B.** Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
Legislative and executive	\$ 336,274
Judicial	112,674
Public safety	235,482
Public works	2,207,205
Health	258,146
Human services	139,623
Economic development	6,139
Intergovernmental	78,958
Depreciation of internal service fund capital assets	 2,924
Total depreciation expense - governmental activities	\$ 3,377,425
Business-type activities:	
Water	\$ 486,397
Sewer	165,812
Nonmajor	 4,250
Total depreciation expense - business-type activities	\$ 656,459

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 11 - CAPITAL LEASES - LESSEE DISCLOSURE

In prior years, the County entered into capital lease agreements for the acquisition of copier equipment. These leases meet the criteria of a capital lease as defined by generally accepted accounting principles which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. At inception, capital lease transactions are accounted for as a capital outlay expenditure and other financing source in the appropriate fund.

Capital assets consisting of copier equipment have been capitalized in the amount of \$33,115. This amount represents the present value of minimum lease payments at the time of acquisition. Accumulated depreciation as of December 31, 2013 was \$27,274, leaving a current book value of \$5,841. A corresponding liability was recorded in the government-wide financial statements. Principal payments made in the 2013 totaled \$2,205 and \$1,009, paid by the general fund and the workforce investment act fund, a nonmajor governmental fund, respectively.

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2013:

Year Ending December 31,	A	mount
2014 2015	\$	2,664 2,220
Total future minimum lease payments		4,884
Less: amount representing interest		(355)
Present value of net minimum lease payments	\$	4,529

### **NOTE 12 - COMPENSATED ABSENCES**

Vacation leave is earned at rates which vary depending upon length of service and standard workweek. Current policies credit vacation leave on a pay period basis except for new employees who are required to complete one year of service prior to their accrual becoming available. Employees, per department policy, may also accrue compensatory time for hours worked in excess of regular work week. County employees are paid for earned, unused vacation leave upon termination of employment. Unused compensatory time may, depending on departmental policy, be paid at termination of service.

Upon retirement, all employees are paid their accumulated, unused sick leave per Ohio Revised Code Section 124.39(B). Each employee of the County with ten or more years of service with any Ohio local government or the State of Ohio is paid 25% of his or her accumulated unused sick leave, up to a maximum of 30 days upon retirement from the County, with the exception of the County Engineer Department highway workers who are paid 33% of the accumulated unused sick leave, up to maximum of 30 days upon retirement from the County.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# **NOTE 12 - COMPENSATED ABSENCES - (Continued)**

At December 31, 2013, vested benefits for vacation leave for governmental activities employees totaled \$570,147 and vested benefits for sick leave totaled \$103,201. These amounts represent the non-current portion of the vested benefits and are reported in the government-wide financial statements. A current liability of \$17,010 is reported for governmental activities sick leave at December 31, 2013. For business-type activities, vested benefits for vacation leave totaled \$25,650 and vested benefits for sick leave totaled \$0. These amounts represent the current and non-current portion of the vested benefits and are reported as a liability of the fund from which the employee is paid. In accordance with GASB Statement No. 16, an additional liability of \$181,163 for governmental activities employees and \$11,220 for business-type activities employees was accrued to record termination (severance) payments for employees expected to become eligible to retire in the future.

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 13 - LONG-TERM OBLIGATIONS

# A. Governmental Long-Term Obligations

During 2013, the following changes occurred in the County's governmental long-term obligations:

	Issue Date	Maturity Date	Balance 12/31/12	Additions	Reductions	Balance 12/31/13	Amount Due in One Year
Governmental activities:							
OWDA loans: Delta/Worthington Steel							
Waterlines - 6.36%	7/1/96	1/1/13	\$ 28,912	\$ -	<u>\$ (28,912)</u>	\$ -	\$ -
Total OWDA loans			28,912		(28,912)		
Special assessment bonds:							
Ditch Bond, Ditch #2105	10/15/09	12/1/14	63,481		(31,042)	32,439	32,439
Total special assessment bonds			63,481		(31,042)	32,439	32,439
General obligation notes:							
Fulton County							
solid waste building	1/10/03	12/1/17	144,000		(26,165)	117,835	27,420
Total general obligation notes			144,000		(26,165)	117,835	27,420
General obligation bonds:							
Various purposes	8/30/07	8/15/17	165,000	-	(30,000)	135,000	30,000
Various purposes	8/30/07	8/15/17	340,000		(65,000)	275,000	65,000
Total general obligation bonds			505,000		(95,000)	410,000	95,000
OPWC loans payable:							
Issue II Loan - Co Rd C Project	12/01/06	01/01/27	66,675	-	(4,762)	61,913	4,763
Issue II Loan - Co Rd 14 Project	12/01/06	01/01/27	57,869	-	(4,134)	53,735	4,133
Issue II Loan - Co Rd C Reconstruct.	1/1/07	1/1/28	18,750	-	(1,250)	17,500	1,250
Issue II Loan - Co Rd A Project	1/1/07	7/1/18	90,184	-	(16,397)	73,787	16,397
Issue II Loan - Rd 20 Resurfacing	12/1/09	7/1/19	88,150	-	(13,562)	74,588	13,561
Issue II Loan - County Rd B	10/22/10	1/1/21	223,242	-	(27,906)	195,336	27,905
Issue II Loan - Co Rd D Resurfacing	7/22/11	1/1/22	279,139	-	(31,015)	248,124	31,016
Issue II Loan - Bridge T64.9 replace	10/5/12	7/1/32	122,270		(6,270)	116,000	6,270
Total OPWC Loans			946,279		(105,296)	840,983	105,295
Other long-term obligations							
Landfill closure/postclosure costs			61,153	-	(56,340)	4,813	4,813
Capital lease obligations			7,743	-	(3,214)	4,529	2,388
Compensated absences			953,443	594,115	(676,037)	871,521	603,518
Total other long-term obligations			1,022,339	594,115	(735,591)	880,863	610,719
Total governmental activities							
long-term liabilities			\$ 2,710,011	\$ 594,115	\$ (1,022,006)	\$ 2,282,120	\$ 870,873

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

<u>Ohio Water Development Authority (OWDA) Loans</u>: The OWDA loans reported as governmental activities liabilities were issued in previous years by the County for waterline and sewer line projects. The loans are funded by tax increment financing service payments. Loan payments were made from nonmajor governmental funds. A portion of the waterline loan was reported in the water fund in Note 13.C.

<u>Special assessment bonds</u>: The special assessment bonds are supported by the full faith and credit of the County. Special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners from nonmajor governmental funds.

*Landfill closure/postclosure costs:* The County has recognized a liability for estimated closure and postclosure costs on the landfill. The liability is reduced as expenditures are made, which occur in a nonmajor governmental fund. The liability for landfill closure and postclosure costs is further described in Note 19.

<u>General obligation notes</u>: The County issued general obligation notes on January 10, 2003, for the purpose of acquiring and improving a facility to be used as a solid waste/recycling transfer station and acquiring equipment for operation. The notes have been issued in three series - the first series for \$91,000 had an interest rate of 4.40% and matured December 1, 2007; the second series for \$115,000 has an interest rate of 4.65% and matured on December 1, 2012; and the third series for \$144,000 has an interest rate of 4.80% and matures on December 1, 2017. Payments are made from nonmajor governmental funds.

<u>General obligation bonds</u>: On August 30, 2007 the County issued two general obligation bonds for various purposes in the amount of \$915,000. These bonds bear an interest rate of 4.05% and are supported by the full faith and credit of the County. Repayment will be made with tax levy revenues in the nonmajor governmental funds.

<u>OPWC loans payable</u>: The Ohio Public Works Commission (OPWC) loans were issued on December 1, 2006, January 1, 2007, July 24, 2008, June 22, 2009, October 22, 2010, July 22, 2011 and October 5, 2012 to provide for improvements to County Road C, County Road 14, County Road A, County Road 20, County Road B, County Road D and Bridge T64.9. These loans bear no interest rate as long as the County remains current on its payments. The OPWC loan proceeds are recorded in a nonmajor governmental fund and OPWC loan payments are recorded in the motor vehicle and gas tax fund.

<u>Capital lease obligation</u>: The County has entered into capital lease obligations for the purchase of copier equipment. Principal payments on these obligations are reported in the general fund and in nonmajor governmental funds. The capital lease obligation is further described in Note 11.

<u>Compensated absences:</u> Compensated absences represent amounts for which the County could potentially be liable on eligible employees. Compensated absences are presented net of actual increases and decreases because of the practicality of determining these values. The benefits will be paid from the funds from which the employees' salaries are paid, which are primarily the general, motor vehicle and gas tax, and County Board of DD funds. Compensated absences are further described in Note 12.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

The following is a summary of the County's future annual debt service principal and interest requirements for general obligation bonds, special assessment bonds and OWDA loans:

	_	Spec	ial As	sessment H	Bond	S						
Year Ending	P	rincipal	I	nterest		Total						
2014	\$	32,439	\$	1,459	\$	33,898						
Total	\$	32,439	\$	1,459	\$	33,898						
			OP	WC Loans						Obligation H	Bond	
Year Ending	<u>P</u>	rincipal	_]	nterest		Total	_ <u>I</u>	Principal	_]	Interest		Total
2014	\$	105,295	\$	-	\$	105,295	\$	95,000	\$	15,694	\$	110,694
2015		105,294		-		105,294		100,000		11,745		111,745
2016		105,298		-		105,298		105,000		7,695		112,695
2017		105,294		-		105,294		110,000		3,342		113,342
2018		97,098		-		97,098		-		-		-
2019 - 2023		237,719		-		237,719		-		-		-
2024 - 2028		63,039		-		63,039		-		-		-
2029 - 2032		21,946				21,946		-				
Total	\$	840,983	\$		\$	840,983	\$	410,000	\$	38,476	\$	448,476
		Gene	ral O	bligation N	lotes							
Year Ending	Р	rincipal_		nterest		Total						
2014	¢	27 420	¢	5 656	¢	22.076						

Year Ending	ŀ	<u>rincipal</u>	Interest		 Total
2014	\$	27,420	\$	5,656	\$ 33,076
2015		28,737		4,340	33,077
2016		30,116		2,961	33,077
2017		31,562		1,515	 33,077
Total	\$	117,835	\$	14,472	\$ 132,307

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

#### NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

**B.** The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County.

The Code further provides that the total voted and unvoted net debt of the County, less the same exempt debt, shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The assessed valuation used in determining the County's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the County's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. Based on this calculation, the County's voted legal debt margin was \$19,975,150 at December 31, 2013 and the unvoted legal debt margin was \$8,754,059 at December 31, 2013.

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#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

#### NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

#### C. Business-Type Activities

During 2013, the following changes occurred in the County's business-type long-term obligations:

	Issue Date	Maturity Date	 Balance 12/31/12	A	dditions_	<u>R</u>	eductions_	 Balance 12/31/13		nount Due <u>One Year</u>
Business-type activities:										
OWDA loans:										
Lucas County/North Star	1996	2013	\$ 367,741	\$	-	\$	(367,741)	\$ -	\$	-
Lucas County/North Star	1996	2013	177,602		-		(177,602)	-		-
NE Fulton County Water Supply	2010	2042	1,953,375		-		(99,324)	1,854,051		33,108
Riviera Mobile Home Court sewer	2011	2031	31,418		-		(2,547)	28,871		849
Wastewater collection/treatment	2007	2028	 167,840	. <u> </u>	-		(15,735)	 152,105		5,245
Total OWDA loans			 2,697,976		-		(662,949)	 2,035,027		39,202
Special assessment bonds:										
Pettisville waterline	9/1/97	12/1/14	40,000		-		(20,000)	20,000		20,000
Waterline extension assessment	6/15/06	6/15/26	12,116		-		(455)	11,661		502
Exit 3 sewer improvement	1/13/99	12/1/18	210,000		-		(30,000)	180,000		35,000
Industrial corridor sewer district	12/23/04	12/1/24	 99,569		-		(6,255)	 93,314		6,568
Total special assessment bonds			 361,685				(56,710)	 304,975		62,070
Other long-term obligations:										
Loan payable			197,025		_		(15,055)	181,970		15,570
Compensated absences			 30,022		16,326		(9,478)	 36,870	_	25,650
Total other long-term obligations			 227,047		16,326		(24,533)	 218,840		41,220
Total business-type activities long-term	liabilities		\$ 3,286,708	\$	16,326	\$	(744,192)	\$ 2,558,842	\$	142,492

<u>Ohio Water Development Authority Loans - 1996 Issues:</u> During 1996, Fulton County entered into various loan agreements with the Ohio Water Development Authority (OWDA) as incentives for the location of two steel mills. The loan agreements were for the construction of water and sewer lines. Repayment of these loans is funded through tax increment financing (TIF) service payments made by the two steel mills. Semi-annually the TIF service payments are made to the County and subsequently remitted to the OWDA. The loans are amortized over a period of fifteen years.

<u>Ohio Water Development Authority Loan - 2007 Issue:</u> During 2007, the County entered into a loan agreement with the OWDA for wastewater collection and treatment. Repayment of this loan is funded through user charges in the sewer fund. This loan is interest free with final maturity on July 1, 2028.

<u>Ohio Water Development Authority Loan - 2010 Issue:</u> During 2010, the County entered into a loan agreement with the OWDA for the Northeast Fulton County Water Supply project. Repayment of this loan is funded through user charges in the water fund. This loan is interest free with final maturity on January 1, 2042.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

## NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

<u>Ohio Water Development Authority Loan - 2011 Issue:</u> During 2011, the County entered into a loan agreement with the OWDA for the Riviera Mobile Home Court Sanitary Sewer. Repayment of this loan is funded through user charges in the sewer fund. This loan is interest free with final maturity on January 1, 2031. Since no capital assets were purchased with this loan, it is not included in the calculation of "net investment in capital assets" in the sewer fund.

<u>Special assessment bonds</u>: On June 15, 2006, the County issued special assessment bonds which retired the bond anticipation note issued in 2005 for the waterline extension project. On December 23, 2004, the County issued special assessment bonds for the industrial corridor sewer project in the amount of \$140,000. Other special assessments issued in prior years include the Pettisville waterline and Exit 3 sewer improvement projects. These bonds are supported by the full faith and credit of the County. Special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners in the sewer fund. A portion of the capital assets associated with the Exit 3 sewer improvement bond are no longer reported as capital assets of the County, therefore, 88% of the balance of this loan is excluded from the County's calculation of "net investment in capital assets" for the sewer fund.

*Loan payable:* During 2002, Fulton County entered into an agreement with the City of Wauseon as a subrecipient of an OWDA loan to construct the Tedrow waterline. Repayment of this loan will be funded by user charges collected by the County. The loan bears an interest rate of 3.39% and will mature on January 1, 2024.

The following is a summary of the future debt service requirements of the business-type special assessment bonds and loans:

		Spec	ial As	ssessment H	Bond	s		OW	/DA Loans		
Year Ended	I	Principal	<u>_</u>	nterest	_	Total	Principal		Interest	-	Total
2014	\$	62,070	\$	16,636	\$	78,706	\$ 39,202	\$	-	\$	39,202
2015		42,450		13,300		55,750	78,405		-		78,405
2016		42,852		11,009		53,861	78,404		-		78,404
2017		43,276		8,695		51,971	78,404		-		78,404
2018		48,724		6,339		55,063	78,405		-		78,405
2019 - 2023		51,331		17,944		69,275	392,021		-		392,021
2024 - 2028		14,272		2,577		16,849	392,022		-		392,022
2029 - 2033		-		-		-	335,327		-		335,327
2034 - 2038		-		-		-	331,081		-		331,081
2039 - 2042		-		-		-	 231,756		-		231,756
Total	\$	304,975	\$	76,500	\$	381,475	\$ 2,035,027	\$	_	\$	2,035,027

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

			Loai	n Payable		
Year Ended	<u>P</u>	rincipal	_]	Interest	_	Total
2014	\$	15,570	\$	6,038	\$	21,608
2015		16,102		5,506		21,608
2016		16,653		4,955		21,608
2017		17,222		4,386		21,608
2018		17,811		3,797		21,608
2019 - 2023		98,612		9,424		108,036
Total	\$	181,970	\$	34,106	\$	216,076

## NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

#### D. Deferred Loan Payable to the Ohio Sewer and Water Rotary Commission

The County has received an advance to meet the portion of the cost of extension of waterlines to be financed by assessments from which collections are deferred or exempt pursuant to division (B) of Section 6103.052 of the Ohio Revised Code. The Board of County Commissioners is responsible for collecting the assessments upon expiration of the maximum time for which the deferments were made or when the property no longer meets the exemption criteria. This money must be remitted to the Ohio Sewer and Water Rotary Commission within one year. If the money is not collected and remitted within one year, the County is responsible for paying interest from the general fund.

## NOTE 14 - RISK MANAGEMENT

#### A. County Risk Sharing Authority, Inc.

The County is exposed to various risks of loss related to torts, theft, damage to or destruction of assets, errors and omissions, employee injuries, and natural disasters.

The County is a member of the County Risk Sharing Authority Inc. (CORSA), which is a shared risk pool of sixty-one counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, law enforcement liability, crime and excess liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any one time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board.

The County continues to carry commercial insurance for all other risks of loss, including workers' compensation and employee health and accident insurance. The County obtains employee health, dental and vision coverage through a program sponsored by the Defiance-Fulton-Henry Counties Council (the "Council"). See Note 2.A. for further detail on the Council. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

## NOTE 14 - RISK MANAGEMENT - (Continued)

#### B. Fulton-Henry Counties Employee Insurance Benefits Program

The County participates in the Fulton-Henry Counties Employee Insurance Benefits Program (the "Program"), a public entity shared risk pool consisting of Fulton and Henry Counties. The purpose of the Program is for its members to pool funds or resources to purchase health and dental insurance products and enhance the wellness opportunities for employees.

Each member pays a monthly premium amount, which is established annually by the Council's Governing Board, to Reliance Financial Services ("Reliance"). Reliance is the fiscal agent for the Council and has a trust agreement with the Council to account for all Council finances and assets. The Program is governed by a board consisting of one representative from each member county's Board of County Commissioners.

The degree of control exercised by any participating member is limited to its representation on the board. Upon withdrawal from the Program, a program agreement shall govern the disposition of any contributions by the withdrawing member to each program of the Council in excess of that member's share of the costs of that program. In 2013, the County contributed a total of \$2,500,930 for this plan.

#### NOTE 15 - PENSION PLANS

#### A. Ohio Public Employees Retirement System

Plan Description - The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a costsharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Pension Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the Member-Directed Plan. While members in the State and local divisions may participate in all three plans, law enforcement (generally sheriffs, deputy sheriffs and township police) and public safety divisions exist only within the Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report which may be obtained by visiting <u>https://www.opers.org/investments/cafr.shtml</u>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

#### **NOTE 15 - PENSION PLANS - (Continued)**

Funding Policy - The Ohio Revised Code provides statutory authority for member and employer contributions. For 2013 member and contribution rates were consistent across all three plans. While members in the State and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Plan. The 2013 member contribution rates were 10.00% for members in State and local classifications. Public safety and law enforcement members contributed 12.00% and 12.60%, respectively. The County's contribution rate for 2013 was 14.00%, except for those plan members in law enforcement or public safety, for whom the County's contribution was 18.10% of covered payroll.

The County's contribution rate for pension benefits for members in the Traditional Plan for 2013 was 13.00%. The County's contribution rate for pension benefits for members in the Combined Plan was 13.00%. For those plan members in law enforcement and public safety pension contributions were 17.10%. The County's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2013, 2012, and 2011 were \$1,549,136, \$1,160,934, and \$1,179,266, respectively; 100% has been contributed for 2013, 2012 and 2011. Contributions to the member-directed plan for 2013 were \$28,315 made by the County and \$20,225 made by the plan members.

#### B. State Teachers Retirement System of Ohio

Plan Description - The County participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org, under "*Publications*".

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

#### NOTE 15 - PENSION PLANS - (Continued)

Funding Policy - For 2013, plan members were required to contribute 10 percent of their annual covered salaries. The County was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to STRS Ohio for the years ended December 31, 2013, 2012 and 2011 were \$31,203, \$30,744 and \$30,773, respectively; 100 percent has been contributed for 2013, 2012 and 2011.

## NOTE 16 - POSTRETIREMENT BENEFIT PLANS

#### A. Ohio Public Employees Retirement

Plan Description - OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more of qualifying Ohio service credit. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <u>https://www.opers.org/investments/cafr.shtml</u>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administrated in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2013 local government employers contributed 14.00% of covered payroll (18.10% for public safety and law enforcement). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan for 2013 was 1.00%. The portion of employer contributions allocated to fund post-employment healthcare for members in the Combined Plan for 2013 was 1.00%.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

## NOTE 16 - POSTRETIREMENT BENEFIT PLANS - (Continued)

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2013, 2012, and 2011 were \$115,968, \$452,581, and \$458,347, respectively; 100% has been contributed for 2013, 2012 and 2011.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contributions toward the health care fund after the end of the transition period.

#### **B.** State Teachers Retirement System of Ohio

Plan Description - The County contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org, under "*Publications*" or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2013, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The County's contributions for health care for the years ended December 31, 2013, 2012 and 2011 were \$2,400, \$2,365 and \$2,367, respectively; 100 percent has been contributed for 2013, 2012 and 2011.

#### NOTE 17 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund, motor vehicle and gas tax fund, County Board of DD fund and EMS A&B life services fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

## NOTE 17 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

	General fund		Motor Vehicle Gas Tax		County Board of DD		EMS A&B Life Services	
Budget basis	\$	813,636	\$	(360,091)	\$	(110,968)	\$	(339,322)
Net adjustment for revenue accruals		(141,088)		9,470		(86,344)		(51,650)
Net adjustment for expenditure accruals		(108,700)		(91,779)		(127,171)		(23,915)
Net adjustment for other sources/uses		6,519		-		-		-
Funds budgeted elsewhere		(7,551)		-		-		-
Adjustment for encumbrances		156,386		311,170		246,483		75,342
GAAP basis	\$	719,202	\$	(131,230)	\$	(78,000)	\$	(339,545)

#### Net Change in Fund Balance

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the budget stabilization fund, the unclaimed hospital bond fund, the self insurance fund, unclaimed monies fund, the age 26-28 dependent fund, the title administration fund, the recorder equipment fund and rural fire protection fund.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

## NOTE 18 - CONTINGENT LIABILITIES

#### A. Grants

The County has received federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the County Commissioners believe such disallowance, if any, will be immaterial.

#### B. Litigation

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecutor, no liability is anticipated in excess of insurance coverage.

#### **NOTE 19 - LANDFILL**

State laws and regulations require that the County perform certain maintenance and monitoring functions at the closed landfill site for thirty years after closure. The landfill was closed in 1983. The estimated liability for landfill postclosure care has a balance of \$4,813 as of December 31, 2013. The estimated cost of landfill postclosure care expenses is based on the amount that would be paid if all materials and services required to monitor and maintain the closed landfill were acquired as of December 31, 2013. However, the actual cost of postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations. The costs will be paid from current County revenues.

## NOTE 20 - CONDUIT DEBT OBLIGATIONS

To provide for the financing of certain expenditures at the Fulton County Health Center, the Health Center has issued special facility revenue bonds. These consist of \$5,200,000 in 1995 and \$7,000,000 in 1999, Fulton County, Ohio, Tax-Exempt Variable Rate Demand Bonds, with final maturity in 2021. In 2005, the special facility bonds were refunded and new bonds were issued in the amount of \$28,500,000. In 2011 the special facility bonds were refunded and new bonds were issued in the amount of \$28,755,000. These bonds do not constitute a debt or pledge of the faith and credit of the County and have not been reported in the accompanying financial statements. As of December 31, 2013, \$27,430,000 was still outstanding.

#### **NOTE 21 - FEDERAL TRANSACTIONS**

The Fulton County Department of Job and Family Services distributes federal food stamps to entitled recipients within Fulton County. The receipt and issuance of these stamps have the characteristics of federal grants. However, the Department of Human Services merely acts in an intermediary capacity. Therefore, the inventory value of the stamps is not reflected in the accompanying financial statements as the only economic interest related to the stamps rest with the ultimate recipient.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

## NOTE 22 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	General	Motor Vehicle Gas Tax	County Board of DD	EMS A&B Life Services	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:						
Materials and supplies inventory	\$ 63,131	\$ 123,663	\$ 7,237	\$ -	\$ 42,615	\$ 236,646
Prepaids	59,549	1,005	20,009	-	49,087	129,650
Advances to other funds	317,473	-	-	-	-	317,473
Unclaimed hospital bond	40,262	-	-	-	-	40,262
Unclaimed monies	37,288					37,288
Total nonspendable	517,703	124,668	27,246		91,702	761,319
Restricted:						
Debt service	-	-	-	-	7,271	7,271
Capital improvements	-	-	-	-	579,012	579,012
Public works	-	2,513,251	-	-	34,220	2,547,471
Real estate assessment	-	-	-	-	610,102	610,102
Economic development	-	-	-	-	765,768	765,768
Public safety	-	-	-	3,380,144	1,467,636	4,847,780
WIA	-	-	-	-	123,874	123,874
Health programs	-	-	4,618,970	-	1,031,649	5,650,619
Human service programs	-	-	-	-	2,544,324	2,544,324
County court computer services	-	-	-	-	211,527	211,527
County court special projects	-	-	-	-	624,632	624,632
Other purposes					394,391	394,391
Total restricted		2,513,251	4,618,970	3,380,144	8,394,406	18,906,771
Committed:						
Capital improvements					759,125	759,125
Total committed			-		759,125	759,125
Assigned:						
Debt service	-	-	-	-	90	90
Capital improvements	-	-	-	-	985	985
Legislative and executive	91,088	-	-	-	-	91,088
Subsequent year's appropriations	733,921	-	-	-	-	733,921
Other purposes	38,353					38,353
Total assigned	863,362				1,075	864,437
Unassigned (deficit)	7,130,792				(57,676)	7,073,116
Total fund balances	\$ 8,511,857	\$ 2,637,919	\$ 4,646,216	\$ 3,380,144	\$ 9,188,632	\$ 28,364,768

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

# NOTE 23 - OTHER COMMITMENTS

The County utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

	Y	ear-End			
<u>Fund</u>	Encumbrances				
General fund	\$	124,456			
Motor vehicle and gas tax		278,330			
County Board of DD		92,948			
EMS A&B life services		66,494			
Nonmajor governmental		1,021,224			
Total	\$	1,583,452			

#### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2013

FEDERAL GRANTOR Pass-through Grantor	Federal CFDA	Project	Disburse-
Program Files	Number	Number	ments
UNITED STATES DEPARTMENT OF HOUSING AND AND URBAN DEVELOPMENT			
Passed through Ohio Development Service Agency			
Community Development Block Grants			
Formula Grant	14.228	B-F-11-1AX-1	\$ 14,26
Formula Grant	14.228	B-F-12-1AX-1	32,75
Community Housing Improvement Program (CHIP)	14.228	B-C-12-1AX-01&02	231,05
Community Development Block Grant Revolving Loans	14.228		1,82
Total Community Development Block Grants			279,90
Neighborhood Stabilization Program	14.253	B-Z-08-024-01	22,87
Community Development Block Grant Special Project	14.254	B-10-SP-OH-0202	250,00
Total U.S. Department of Housing and Urban Development			552,77
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through Ohio Department of Job and Family Services			
Promoting Safe and Stable Families	93.556		17,11
Temporary Assistance for Needy Families	93.558		406,70
Child Support Enforcement	93.563		450,32
Child Care Cluster			
Child Care and Development Block Grant	93.575		36,16
Child Abuse and Neglect Prevention Month	93.590		1,58
Total Child Care Cluster			37,75
	00.045		05.40
Child Welfare Services	93.645		25,46
Foster Care (Title IV-E)	93.658		241,31
Adoption Assistance	93.659		62,47
Social Services Block Grant (Title XX)	93.667		341,94
Medicaid	93.778		312,82
Chafee Foster Care Independence Program	93.674		8,89
State Children's Health Insurance Program (SCHIP) (Title XXI) Total passed through Ohio Department of Job and Family Services	93.767		43 1,905,25
Passed through Ohio Secretary of State			· · · ·
Voting access for Individuals with Disabilities	93.617		3,04
Passed through Ohio Department of Developmental Disabilities			
Medicaid Assistance Program	93.778		59,43
Social Services Block Grant (Title XX)	93.667		28,38
Total passed through Ohio Department of Developmental Disabilities			87,82
Total Social Service Block Grant Program (CFDA 93.667)			370,32
Total Medicaid Assistance Program (CFDA 93.778)			372,25
Total U.S. Department of Health and Human Services			1,996,11
UNITED STATES DEPARTMENT OF LABOR			
Passed through Area 7, Workforce Investment Board (Montgomery County)			
Workforce Investment Act Cluster	47 050		400.00
Workforce Investment Act - Adult	17.258		102,96
Workforce Investment Act - Youth	17.259		63,80 122 12
Workforce Investment Act - Dislocated Worker	17.278		133,12
Total Workforce Investment Act Cluster	17.005		299,89
One Stop Resource Sharing Total U.S. Department of Labor	17.225		9,91 <b>309,81</b>
UNITED STATES DEPARTMENT OF HOMELAND SECURITY			
Passed through Ohio Emergency Management Agency			
Emergency Management Performance Grant-12	97.042		46,44
Emergency Management Performance Grant-12	97.042		40,44 23,18
Total passed through Ohio Emergency Management Agency	37.042		69,63
Descend Through Ohio Office of Descendin Descendence			
Passed Infolian Unio Uttice of Domestic Prenaregness			
Passed Through Ohio Office of Domestic Preparedness Homeland Security Grant Program	97.067		11.30
Homeland Security Grant Program Total U.S. Department of Homeland Security	97.067		11,30 80,94

#### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2013

FEDERAL GRANTOR Pass-through Grantor Program Files	Federal CFDA Number	Project Number	Disburse- ments
UNITED STATES DEPARTMENT OF AGRICULTURE FOOD AND NUTRITION SERVICE			
Passed through the Ohio Department of Job and Family Services			
State Administrative Match Grant for Supplemental Nutrition Assistance Program	10.561		195,415
UNITED STATES DEPARTMENT OF TRANSPORTATION			
Federal Aviation Administration Direct Assistance			
Airport Improvement Program - Vision 100	20.106	3-39-0087-1112	324,722
Passed through Ohio Department of Transportation			
Highway Planning and Construction			
FED/LBR - 2013	20.205	93896	38,175
FED/CSTP - 2013	20.205	93895	34,560
FED/CSTP - 2013	20.205	92219	131,803
Total passed through Ohio Department of Transportation			204,538
Total U.S. Department of Transportation			529,260
TOTAL FEDERAL AWARDS EXPENDITURES			\$ 3,664,313

THE ACCOMPANYING NOTES ARE A INTEGRAL PART OF THIS SCHEDULE

## NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2013

## **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Expenditures (the Schedule) reports Fulton County's (the County's) federal award programs' disbursements. The Schedule has been prepared on the cash basis of accounting.

## NOTE B - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The County has a revolving loan fund (RLF) program to provide low-interest loans to businesses to create jobs for low to moderate income persons and also to lend money to eligible persons to rehabilitate homes. The federal Department of Housing and Urban Development (HUD) grants money for these loans to the County, passed through the Ohio Development Services Agency. The initial loan of this money is recorded as a disbursement on the accompanying Schedule. Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans; and therefore are reported as federal expenditures in the year of disbursement. Prior year outstanding loan balances are reported in the schedule below.

These loans are collateralized by mortgages, personal guarantees, promissory notes and/or security agreements.

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The County estimates \$137,035 of the loans outstanding at December 31, 2013 to be uncollectible.

## **NOTE C - MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

## NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

## **NOTE D – MEDICAID SETTLEMENTS**

During 2013, the Fulton County Board of Developmental Disabilities received a settlement for the 2008 Cost Report from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA # 93.778) in the amount of \$4,776 The Cost Report (MAC) settlement was for the settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This revenue is not listed on the County's Schedule of Federal Awards Expenditures since the underlying expenses occurred in prior reporting periods.

During 2013, the Fulton County Board of Developmental Disabilities received a settlement for the 2008 Cost Report from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA # 93.778) in the amount of \$95,447. The Cost Report (CAFS) settlement was for the settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This revenue is not listed on the County's Schedule of Federal Awards Expenditures since the underlying expenses occurred in prior reporting periods.



Dave Yost · Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Fulton County 152 South Fulton Street, Suite 165 Wauseon, Ohio 43567-1712

To the Board of Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Fulton County, Ohio (the County) as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 16, 2014,

## Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

## **Compliance and Other Matters**

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

One Government Center, Suite 1420, Toledo, Ohio 43604-2246 Phone: 419-245-2811 or 800-443-9276 Fax: 419-245-2484 www.ohioauditor.gov Fulton County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standard* Page 2

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

thre Yost

Dave Yost Auditor of State

Columbus, Ohio

September 16, 2014



Dave Yost · Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Fulton County 152 S. Fulton Street Wauseon, Ohio 43567-1712

To the Board of Commissioners:

## Report on Compliance for Each Major Federal Program

We have audited Fulton County, Ohio's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of Fulton County's major federal programs for the year ended December 31, 2013. The *Summary of Audit Results* in the accompanying schedule of findings identifies the County's major federal programs.

## Management's Responsibility

The County's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

Fulton County Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Programs and On Internal Control Over Compliance in Accordance with *OMB Circular A-133* Page 2

#### **Opinion on each Major Federal Program**

In our opinion, Fulton County, Ohio (the County) complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2013.

#### **Report on Internal Control Over Compliance**

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

Dave Yost Auditor of State

Columbus, Ohio

September 16, 2014

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2013

## 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	No
(d)(1)(vii)	Major Programs (list):	Community
		Development Block Grant – CFDA #14.228
		Temporary Assistance for Needy Families– CFDA #93.558
		Foster Care – CFDA #93.658
		Child Support Enforcement – CFDA #93.563
		Supplemental Nutrition Assistance Program CFDA #10.561
		Airport Improvement Program– CFDA #20.106
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

Fulton County Schedule of Findings Page 2

# 3. FINDINGS FOR FEDERAL AWARDS

None

## SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b) DECEMBER 31, 2013

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain</b>
2012-001	Failure to comply with 15 day rule for disbursement of CDBG Funds.	Yes	

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# Dave Yost • Auditor of State

FULTON COUNTY FINANCIAL CONDITION

**FULTON COUNTY** 

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED OCTOBER 2, 2014

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov