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#### INDEPENDENT AUDITOR'S REPORT

Hoaglin Township Van Wert County 16487 Galvin Road Van Wert, Ohio 45891

To the Board of Trustees:

# Report on the Financial Statements

We have audited the accompanying financial statements and related notes of Hoaglin Township, Van Wert County, (the Township) as of and for the years ended December 31, 2013 and 2012.

# Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Hoaglin Township Van Wert County Independent Auditor's Report Page 2

# Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1B of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1B and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

# Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Hoaglin Township, Van Wert County as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1B.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 28, 2014, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

**Dave Yost** Auditor of State

Columbus, Ohio

March 28, 2014

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

	General	Special Revenue	Capital Projects	Permanent	Totals (Memorandum Only)
Cash Receipts:					
Property and Other Local Taxes	\$28,320	\$40,387			\$68,707
Licenses, Permits and Fees	1,577	500			2,077
Intergovernmental	18,522	110,361	\$427		129,310
Earnings on Investments	13	8			21
Miscellaneous	8,079	30,693	3,853		42,625
Total Cash Receipts	56,511	181,949	4,280		242,740
Cash Disbursements:					
Current: General Government	66,018	1,750			67,768
Public Safety	00,010	50,325			50,325
Public Works	2,159	122,735			124,894
Health	13,562	3,851			17,413
Capital Outlay	13,302	3,031	6,200		6,200
Total Cash Disbursements	81,739	178,661	6,200		266,600
Total Casti Disbuisements	01,739	170,001	0,200		200,000
Excess of Receipts Over (Under) Disbursements	(25,228)	3,288	(1,920)		(23,860)
Fund Cash Balances, January 1	108,014	108,960	4,142	\$658	221,774
Fund Cash Balances, December 31:					
Non-spendable				500	500
Restricted		101,410	2,222	158	103,790
Committed		10,838			10,838
Assigned					
Unassigned (Deficit)	82,786				82,786
Fund Cash Balances, December 31	\$82,786	\$112,248	\$2,222	\$658	\$197,914

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

	General	Special Revenue	Capital Projects	Permanent	Totals (Memorandum Only)
Cash Receipts:					
Property and Other Local Taxes	\$28,483	\$40,595			\$69,078
Licenses, Permits and Fees	530	2,150			2,680
Intergovernmental	113,680	111,777	\$414		225,871
Earnings on Investments	13	6			19
Miscellaneous	7,300	30,221	3,728		41,249
Total Cash Receipts	150,006	184,749	4,142		338,897
Cash Disbursements: Current:					
General Government	74,525				74,525
Public Safety	74,020	48,607			48,607
Public Works	2,304	117,352			119,656
Health	11,643	4,626			16,269
Capital Outlay	39,501	850			40,351
Total Cash Disbursements	127,973	171,435			299,408
	,	,			
Excess of Receipts Over (Under) Disbursements	22,033	13,314	4,142		39,489
Fund Cash Balances, January 1	85,981	95,646		658	182,285
Fund Cash Balances, December 31:					
Non-spendable				500	500
Restricted		96,680	4,142	158	100,980
Committed		12,280			12,280
Assigned					
Unassigned (Deficit)	108,014				108,014
Fund Cash Balances, December 31	\$108,014	\$108,960	\$4,142	\$658	\$221,774

The notes to the financial statements are an integral part of this statement.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Hoaglin Township, Van Wert County, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. Hoaglin Township contracts with the Village of Scott, Village of Grover Hill, Village of Middle Point, and the City of Van Wert to provide fire services, ambulance and emergency medical services to its residents and businesses.

The Township participates in a public entity risk pool. Note 6 to the financial statements provides additional information for this entity. This organization is the Ohio Plan Risk Management, Inc. (OPRM), formerly known as the Ohio Government Risk Management Plan, ("the Plan")

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

# C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

# D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

# 1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

### 2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Gasoline Tax Fund** - This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

**Fire District Fund** - This fund receives property tax money to provide fire services, ambulance and emergency medical services to its residents and businesses.

# 3. Capital Project Funds

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.. The Township had the following significant capital project fund:

**Brenneman TIF Fund** - The Township receives TIF monies (payments in lieu of taxes) to maintain township roads from the Brenneman Hog Farm collected by the Van Wert County auditor.

#### 4. Permanent Funds

These funds account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs (for the benefit of the government or its citizenry). The Township had the following significant permanent fund:

**Clara Harvey Cemetery Endowment Fund** – This fund receives interest earned on the nonexpendable corpus from a trust agreement. These earnings are used for the general maintenance and upkeep of the Township's cemetery.

### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

# 1. Non-spendable

The Township classifies assets as *non-spendable* when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

### 3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

# 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### G. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

### 2. EQUITY IN POOLED DEPOSITS AND INVESTMENTS

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2013	2012
Demand deposits	\$197,914	\$221,774

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation.

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2013 and 2012 follows:

2013 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$56,505	\$56,511	\$6
Special Revenue	183,857	181,949	(1,908)
Capital Projects	4,280	4,280	, ,
Total	\$244,642	\$242,740	(\$1,902)

2013 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$162,566	\$81,739	\$80,827
Special Revenue	289,875	178,661	111,214
Capital Projects	7,457	6,200	1,257
Total	\$459,898	\$266,600	\$193,298

2012 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$130,245	\$150,006	\$19,761
Special Revenue	182,014	184,749	2,735
Capital Projects	3,936	4,142	206
Total	\$316,195	\$338,897	\$22,702

2012 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$194,530	\$127,973	\$66,557
Special Revenue	272,007	171,435	100,572
Total	\$466,537	\$299,408	\$167,129

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. RETIREMENT SYSTEMS

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plans' benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2013 and 2012, OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2013.

#### 6. RISK MANAGEMENT

# **Risk Pool Membership**

The Township belongs to the Ohio Plan Risk Management, Inc. (OPRM), formerly known as the Ohio Government Risk Management Plan, ("the Plan"), a non-assessable unincorporated, non-profit association providing a formalized, jointly administered self-insurance program and other administrative services to Ohio governments, ("Members") The Plan is legally separated from the member governments

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors, and omissions, law enforcement, automobile, excess liability, crime, surety bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

OIPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform under writing criteria addressing the member's exposure to loss, except OPRM retains 41.5% (effective November 1,2011) of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Effective November 1, 2012, the plan increased its retention to 50% of the first \$250,000 casualty treaty. The Plan's retention remained unchanged from prior years. This change was made to balance the reinsurance market conditions. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 767 members and 765 as of December 31, 2012 and 2011 respectively.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

# 6. RISK MANAGEMENT (Continued)

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2012 and 2011 (the latest information available).

	2012	2011
Assets	\$13,100,381	\$12,501,280
Liabilities	(6,687,193)	(5,328,761)
Member's Equity	\$6,413,188	\$7,172,519

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Hoaglin Township Van Wert County 16487 Galvin Road Van Wert, Ohio 45891

### To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Hoaglin Township, Van Wert County, (the Township) as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements and have issued our report thereon dated March 28, 2014 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permit.

# Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings, we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2013-001 described in the accompanying schedule of findings to be a material weakness.

### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Hoaglin Township Van Wert County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

# Entity's Response to Findings

The Township's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Township's response and, accordingly, we express no opinion on it.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio

March 28, 2014

# SCHEDULE OF FINDINGS DECEMBER 31, 2013 AND 2012

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2013-001**

# Material Weakness - Classifying Cash Receipts

The Township posted all transactions to the cash journal and revenue/appropriation ledgers; however, not all transactions were posted to the correct account. The chart of accounts to be used for posting financial activity is outlined in the Uniform Accounting Network (UAN) Chart of Accounts. The following items were not posted according to the chart of accounts:

- During 2013, homestead and rollback for the payment in lieu of taxes was posted as other financing sources instead of intergovernmental revenue in the Brenneman TIF Fund. An audit reclassification adjustment was made and presented on the accompanying financial statements to present \$427 as intergovernmental revenue in the Brenneman TIF Fund.
- During 2012, homestead and rollback for the payment in lieu of taxes was posted to General (\$205), Road & Bridge (\$79) and Fire District Funds (\$130) instead of the Brenneman TIF Fund in the amount of \$414. An audit adjustment was made and presented on the accompanying financial statements to present \$414 as intergovernmental revenue in the Brenneman TIF Fund.
- During 2012, the fund balance for the Brenneman TIF Fund was presented as committed instead of restricted in the amount of \$4,142. An audit reclassification adjustment was made and presented on the accompanying financial statements to present \$4,142 as restricted fund balance in the Brenneman TIF Fund.
- During 2013 and 2012, the payments in lieu of taxes were posted as other financing sources instead of miscellaneous revenue in the amount of \$3,853 and \$3,728, respectively. An audit reclassification adjustment was made and presented on the accompanying financial statements to present \$3,853 and \$3,728, respectively as miscellaneous revenue in the Brenneman TIF Fund.
- During 2013 and 2012, the fund balance for the Road & Bridge Fund was presented as restricted instead of committed in the amount of \$10,838 and \$12,280, respectively. An audit reclassification adjustment was made and presented on the accompanying financial statements to present \$10,838 and \$12,280, respectively as committed fund balances in the Road and Bridge fund.

The failure to follow the UAN chart of accounts when coding financial activity could result in the material misstatement of the financial statement line items for reporting.

The Fiscal Officer should review the UAN chart of accounts when posting Township's financial activity to determine which account code best represents the transaction.

# Officials Response:

The Township will monitor the fund accounts more closely to make sure receipts are appropriately posted.





### **HOAGLIN TOWNSHIP**

**VAN WERT COUNTY** 

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED MAY 8, 2014**