SINGLE AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2013



Dave Yost • Auditor of State

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Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT

Jackson Township Franklin County 3756 Hoover Road Grove City, Ohio 43123

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements and related notes of Jackson Township, Franklin County, Ohio, (the Township) as of and for the year ended December 31, 2013.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy these requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2013, or changes in financial position thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Jackson Township, Franklin County as of December 31, 2013, and its combined cash receipts and disbursements for the year then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Other Matters

Our audit was conducted to opine on the financial statements taken as a whole.

The Schedule of Federal Award Expenditures presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the financial statements. We subjected this schedule to the auditing procedures we applied to the financial statements. We also applied certain additional procedures, including comparing and reconciling the schedule directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the financial statements taken as a whole.

Jackson Township Franklin County Independent Auditor's Report Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 1, 2014, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

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Dave Yost Auditor of State Columbus, Ohio

October 1, 2014

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JACKSON TOWNSHIP

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH-BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

| | Governmental Fund Types | | | | | | | |
|--|-------------------------|------------------------|----|------------------------------|----|---------------------|-----|--------------------------------|
| | | General | | Special Revenue | | Capital Projects | (Me | Totals emorandum Only) |
| Cash Receipts: | | | | | | | | 37 |
| Property and Other Local Taxes | \$ | 677,545 143,456 | \$ | 8,312,121 2,288,890 | \$ | - | \$ | 8,989,666 2,432,346 |
| Charges for Services | | - 302,638 13,943 | | 1,383,349 20,951 3,341 | | - | | 1,383,349 323,589 17,284 |
| Miscellaneous | | 66,870 | | 130,563 | | - | | 197,433 |
| Total Cash Receipts | | 1,204,452 | | 12,139,215 | | - | | 13,343,667 |
| Cash Disbursements: | | | | | | | | |
| Current: | | 1 000 050 | | | | | | 4 000 050 |
| General Government | | 1,669,252 470,384 | | - 10,897,560 | | - | | 1,669,252 11,367,944 |
| | | 25,393 | | 547,507 | | - | | 572.900 |
| Health | | 9,560 | | - 1,007 | | _ | | 9,560 |
| | | 75,231 | | 1,323,478 | | 1,956,478 | | 3,355,187 |
| Principal retirement | | 3,397 | | - | | - | | 3,397 |
| Total Cash Disbursements | | 2,253,217 | | 12,768,545 | | 1,956,478 | | 16,978,240 |
| Total Receipts (Under) Disbursements. | | (1,048,765) | | (629,330) | | (1,956,478) | | (3,634,573) |
| Other Financing Receipts/(Disbursements): | | | | | | | | |
| Advances In | | 122,328 | | - | | - | | 122,328 |
| Advances (Out) | | - | | (122,328) | | - | | (122,328) |
| Total Other Financing Receipts/(Disbursements) | | 122,328 | | (122,328) | | <u> </u> | | |
| Net Change in Fund Cash Balances | | (926,437) | | (751,658) | | (1,956,478) | | (3,634,573) |
| Fund Cash Balances, January 1 | | 3,452,525 | | 2,379,541 | | 2,542,033 | | 8,374,099 |
| Fund Cash Balances, December 31: | | | | | | | | |
| Restricted | | - | | 1,282,435 | | 585.555 | | 1,867,990 |
| Committed | | - | | 345,448 | | - | | 345,448 |
| Assigned | | 292,891 | | - | | - | | 292,891 |
| | | 2,233,197 | | - | | _ | | 2,233,197 |
| Total Fund Cash Balances, December 31 | \$ | 2.526.088 | \$ | 1.627.883 | \$ | 585.555 | \$ | 4.739.526 |
| | ¥ | _,020,000 | ¥ | 1,027,000 | Ψ | | Ψ | 1,100,020 |

SEE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH-BASIS) ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

| | oprietary nd Types | iduciary nd Types | | |
|---|-----------------------|-------------------------------|----|-----------------------------|
| | nternal Service | Agency | | Totals morandum Only) |
| Operating Cash Receipts: Charges for Services | \$ 572,141 | \$ | \$ | 572,141 |
| Total Operating Cash Receipts | 572,141 | - | | 572,141 |
| Operating Cash Disbursements: Current: | | | | |
| Employee Fringe Benefits. | 572,141 | - | | 572,141 |
| Total Operating Cash Disbursements | 572,141 | - | | 572,141 |
| Non-Operating Cash Receipts/(Disbursements): Miscellaneous | - - - | \$ 35,466 6 (38,345) | \$ | 35,466 6 (38,345) |
| Total Non-Operating Receipts/(Disbursements) | - | (2,873) | | (2,873) |
| Net Receipts Over/(Under) Disbursements | - | (2,873) | | (2,873) |
| Fund Cash Balances, January 1 | \$ - | \$ 23,576 20,703 | \$ | 23,576 20,703 |

SEE ACCOMPANYING NOTES TO THE FINANCIAL STATEMENTS

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Jackson Township, Franklin County, Ohio, (the "Township") as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the City of Grove City to provide police services.

The Township participates in one jointly governed organization and one public entity risk pool. Notes 7 and 8 to the financial statements provide additional information for these entities. These organizations are:

Jointly Governed Organization:

Solid Waste Authority of Central Ohio ("SWACO") serves Franklin County and neighboring areas with solutions for solid waste.

Public Entity Risk Pool:

Ohio Township Association Risk Management Authority ("OTARMA") is a risk-sharing pool available to Ohio townships which provides property and casualty coverage for its members.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively. Money market mutual funds (including Star Ohio) are recorded at share values the mutual funds report. The Township also held negotiable certificates of deposit during the fiscal year.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds account for and report the proceeds of specific sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

<u>Fire District Fund</u> - This fund receives tax money from a special fire levy for covering the cost of fire protection.

<u>EMS Billing Fund</u> - This fund accounts for money received for providing EMS service as well as for the expenses related to the EMS services.

3. Capital Projects Funds

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The township had the following significant Capital Projects Fund:

<u>*TIF Fund*</u> - This fund received funding through payments in lieu of taxes for the construction and maintenance of the Grove City fire station.

4. Internal Service Fund

This fund accounts for services provided by one department to other departments of the government unit on a cost reimbursement basis. The Township had the following Internal Service Fund:

<u>Medical Fund</u> – This fund receives insurance premium payments from other funds to pay medical claims of employees enrolled in the Township's health insurance plan.

5. Fiduciary Fund

Fiduciary funds include agency funds. Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Township disburses these funds as directed by the individual, organization or other government. The Township's agency fund accounts for the Township's Internal Revenue Code Section 125 Flexible Spending Account.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at yearend.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2013 budgetary activity appears in Note 3.

F. Fund Balance

For December 31, 2013, fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. The township had no nonspendable fund balances at December 31, 2013.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

F. Fund Balance (Continued)

3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant and Equipment

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The accompanying financial statements do not include a liability for unpaid leave.

I. Interfund Transactions

During the course of normal operations, the Township has transactions between funds. The most significant include advances of resources from one fund to another fund. Advances are temporary loans to other funds which will ultimately be repaid.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

NOTE 2 - DEPOSITS AND INVESTMENTS

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amounts of deposits and investments at December 31, 2013:

| | 2015 | | |
|--------------------------------|------|-----------|--|
| Demand deposits | \$ | 798,318 | |
| Total Deposits | | 798,318 | |
| Negotiable CD's | | 3,953,133 | |
| Money markets | | 8,778 | |
| Total Investments | | 3,961,911 | |
| Total deposits and investments | \$ | 4,760,229 | |

Deposits: Deposits are insured by the Federal Depository Insurance Corporation (FDIC) or collateralized by the financial institution's public entity deposit pool. At December 31, 2013, the carrying amount of demand deposits was \$798,318. Based on criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosure", as of December 31, 2013, \$664,193 of the Township's bank balance of \$1,043,825 was exposed to custodial risk, while \$379,632 was covered by FDIC.

Investments: At December 31, 2013, the Township's investments were limited to negotiable certificates of deposits. Negotiable certificates of deposit are reported at cost.

NOTE 3 - BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2013 follows:

| 2013 Budgeted vs. Actual Receipts | | | | |
|-----------------------------------|---|----------------------|------------------------|--|
| | Budgeted | Actual | | |
| Fund Type | Receipts | Receipts | Variance | |
| General | \$ 1,094,545 | \$ 1,204,452 | \$ 109,907 | |
| Special Revenue | 11,274,967 | 12,139,215 | 864,248 | |
| Internal Service | 572,141 | 572,141 | <u> </u> | |
| Total | <u>\$ 12.941.653</u> | <u>\$ 13,915,808</u> | <u>\$ 974,155</u> | |
| 2013 Budge | 2013 Budgeted vs. Actual Budgetary Basis Expenditures | | | |
| | Appropriation | Budgetary | | |
| Fund Type | Authority | Expenditures | Variance | |
| General | \$ 2,868,179 | \$ 2,546,108 | \$ 322,071 | |
| Special Revenue | 14,340,309 | 13,234,166 | 1,106,143 | |
| Capital Projects | 2,542,033 | 2,519,582 | 22,451 | |
| Internal Service | 572,141 | 572,141 | <u> </u> | |
| Total | <u>\$ 20,322,662</u> | <u>\$ 18,871,997</u> | <u>\$ 1,450,665</u> | |

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

NOTE 4 - PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

NOTE 5 - DEBT

Debt outstanding at December 31, 2013 was as follows:

| | Principal | | Interest Rate |
|--|-----------|---------|---------------|
| Ohio Public Works Commission (OPWC) Loan | \$ | 166,454 | 0% |

In 2012, the Township entered into a note agreement with the OPWC in connection with White Road Reconstruction - Phase II. This note was issued at an interest rate of 0% and matures in 2038. During 2013, the Township made principal loan payments totaling \$3,397.

Debt service payments on the OPWC loan are scheduled as follows:

| Years Ending | OPWC |
|--------------|-------------------|
| December 31, | Loan Payments |
| 2014 | \$ 6,794 |
| 2015 | 6,794 |
| 2016 | 6,794 |
| 2017 | 6,794 |
| 2018 | 6,794 |
| 2019 - 2022 | 33,970 |
| 2023 - 2028 | 33,970 |
| 2029 - 2033 | 33,970 |
| 2034 - 2038 | 30,574 |
| Total | <u>\$ 166,454</u> |

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

NOTE 6 - RETIREMENT SYSTEMS

The Township's certified Fire Fighters belong to the Police and Fire Pension Fund (OP&F). The Township's elected officials and other employees belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OP&F and OPERS are cost-sharing, multi-employer plans. The Ohio Revised Code prescribes these plans' benefits, which includes postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2013, OP&F participants contributed 10% of their wages. For 2013, the Township contributed to OP&F an amount equal to 24% of fill-time firefighter's wages. For 2013, OPERS members contributed 10% of their gross salaries, and the Township contributed an amount equal to 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2013.

NOTE 7 - RISK MANAGEMENT

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty and Property Coverage

APEEP provides OTARMA with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2012 (the latest information available), OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2013 and 2012:

| | 2013 | 2012 |
|-----------------------|------------------------------|------------------------------|
| Assets Liabilities | \$ 34,954,286 (8,486,363) | \$ 34,771,270 (9,355,082) |
| Net Position | \$ 26,467,923 | \$ 25,416,188 |

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

NOTE 7 - RISK MANAGEMENT - (Continued)

At December 31, 2012 and 2011 (the latest information available), respectively, the liabilities above include approximately \$8.7 and \$9.1 million of estimated incurred claims payable. The assets above also include approximately \$7.9 and \$8.6 million of unpaid claims to be billed to approximately 944 member governments in the future, as of December 31, 2012 and 2011 (the latest information available), respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2013, the Township's share of these unpaid claims collectible in future years is approximately \$56,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

| Contributions to OTARMA | | | |
|-------------------------|----------|--|--|
| 2013 2012 | | | |
| \$95,698 | \$88,032 | | |

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

Self Insurance

The Township provides health, vision, dental and life insurance to its employees. Dental, vision and life benefits are paid via traditional premium insurance. Medical benefits are provided through a benefits management agreement by and between the Township and Medical Mutual. The plan is funded by employee payroll deductions and township contributions. Actual claims are then processed and paid. During fiscal year 2011, the Township began a hybrid plan. Monthly premiums are paid in addition to funding a self insurance portion. The self insurance portion is funded by both the Township and the employee and is deposited into the self-insurance fund, from which claims are then paid.

Health Savings

The Township provides a health savings account that is funded solely through employee elected deductions. This activity is accounted for in the Township's agency fund.

NOTE 8 - JOINTLY GOVERNED ORGANIZATIONS

The Township appoints a trustee to serve as the Franklin County representative to the Solid Waste Authority of Central Ohio (SWACO).

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2013 (Continued)

NOTE 9 - INTERFUND TRANSACTIONS

During 2013, the Township made the following advance:

Advance to the General fund from:

FEMA special revenue fund

\$ 122,328

This advance was made in 2012 to temporarily fund capital outlay disbursements made by the Federal Emergency Management Agency special revenue fund and was repaid in 2013.

NOTE 10 - CHANGE IN ACCOUNTING PRINCIPLES

For fiscal year 2013, the Township has implemented GASB Statement No. 61, "<u>The Financial</u> <u>Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34</u>" and GASB Statement No. 66, "<u>Technical Corrections-2012</u>".

GASB Statement No. 61 modifies certain requirements for inclusion of component units in the financial reporting entity. The Statement amends the criteria for reporting component units as if they were part of the primary government in certain circumstances. Finally, the Statement also clarifies the reporting of equity interests in legally separate organizations. The implementation of GASB Statement No. 61 did not have an effect on the financial statements of the Township.

GASB Statement No. 66 enhances the usefulness of financial reports by resolving conflicting accounting and financial reporting guidance that could diminish the consistency of financial reporting. The implementation of GASB Statement No. 66 did not have an effect on the financial statements of the township.

NOTE 11 - CONTINGENT LIABILITY

The Township participates in OPWC State assisted grants that are subject to financial and compliance audits by grantor agencies or their representatives. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. The Township believes that disallowed claims, if any, will not have a material adverse effect on the Township's financial condition.

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SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2013 (CASH BASIS)

| FEDERAL GRANTOR Recipient Department Program Title | Pass Through Entity Number | Federal CFDA Number | Expenditures |
|--|-------------------------------|---------------------------|--------------|
| U.S. DEPARTMENT OF HOMELAND SECURITY | | | |
| Pass Through Ohio Department of Public Safety: ARRA - Emergency Management Performance Grants | EMW-2009-FC-03878R | 97.115 | \$ 1,136,235 |
| Total U.S. Department of Homeland Security | | | 1,136,235 |
| Total Federal Expenditures | | | \$ 1,136,235 |

NOTES TO THE FEDERAL AWARDS EXPENDITURE SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2013

NOTE A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying Federal Awards Expenditures Schedule (the Schedule) reports the Jackson Township's (the Township's) federal award programs' disbursements. The Schedule has been prepared on the cash basis of accounting.



Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Jackson Township Franklin County 3756 Hoover Road Grove City, Ohio 43123

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Jackson Township, Franklin County, Ohio, the Township) as of and for the year ended December 31, 2013 and the related notes to the financial statements, and have issued our report thereon dated October 1, 2014, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

88 East Broad Street, Tenth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-3402 or 800-443-9275 www.ohioauditor.gov Jackson Township Franklin County Independent Auditor's Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Required By *Government Auditing Standards*

Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

are Yost

Dave Yost Auditor of State Columbus, Ohio

October 1, 2014



Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Jackson Township Franklin County 3756 Hoover Road Grove City, Ohio 43123

To the Board of Trustees:

Report on Compliance for Each Major Federal Program

We have audited Jackson Township's Franklin County, Ohio, (the Township) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect the Township's major federal program for the year ended December 31, 2013. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the Township's major federal program.

Management's Responsibility

The Township's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal program.

Auditor's Responsibility

Our responsibility is to opine on the Township's compliance for the Township's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Township's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the Township's major program. However, our audit does not provide a legal determination of the Township's compliance.

Opinion on the Major Federal Program

In our opinion, the Township complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2013.

88 East Broad Street, Tenth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-3402 or 800-443-9275 www.ohioauditor.gov Jackson Township Franklin County Independent Auditor's Report On Compliance With Requirements Applicable To Each Major Federal Program And On Internal Control Over Compliance Required By OMB Circular A-133 Page 2

Report on Internal Control Over Compliance

The Township's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Township's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Township's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

are Yost

Dave Yost Auditor of State Columbus, Ohio

October 1, 2014

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 DECEMBER 31, 2013

1. SUMMARY OF AUDITOR'S RESULTS

| (d)(1)(i) | Type of Financial Statement Opinion | Unmodified |
|--------------|--|---|
| (d)(1)(ii) | Were there any material control weaknesses reported at the financial statement level (GAGAS)? | No |
| (d)(1)(ii) | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)? | No |
| (d)(1)(iii) | Was there any reported material noncompliance at the financial statement level (GAGAS)? | No |
| (d)(1)(iv) | Were there any material internal control weaknesses reported for major federal programs? | No |
| (d)(1)(iv) | Were there any significant deficiencies in internal control reported for major federal programs? | No |
| (d)(1)(v) | Type of Major Programs' Compliance Opinion | Unmodified |
| (d)(1)(vi) | Are there any reportable findings under § .510(a)? | No |
| (d)(1)(vii) | Major Programs (list): | ARRA – CFDA 97.115 Emergency Management Performance Grants |
| (d)(1)(viii) | Dollar Threshold: Type A\B Programs | Type A: > \$ 300,000 Type B: all others |
| (d)(1)(ix) | Low Risk Auditee? | No |

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2013

| Finding Number | Finding Summary | Fully Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain |
|-------------------|--|---------------------|---|
| 2012-01 | Failure to prepare accurate monthly reconciliations of bank balances to book balances. | Fully Corrected | Finding no longer valid issue was fully corrected. There were no issues with bank reconciliations. |
| 2012-02 | Budgetary Controls- Non- compliance with ORC 5705.39, 57905.41(B) and 5705.36(A) | Fully Corrected | Finding no longer valid issues was fully corrected. There were no issues with budgetary. |
| 2012-03 | Receipts were not posted correctly for homestead/rollback. | Fully Corrected | Finding no longer valid issue was fully corrected. There were no issues with posting receipts. |



Dave Yost • Auditor of State

JACKSON TOWNSHIP

FRANKLIN COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED NOVEMBER 18, 2014

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov