

## Balestra, Harr & Scherer, CPAs, Inc.

Accounting, Auditing and Consulting Services for Federal, State and Local Governments <u>www.bhscpas.com</u>

### NORTH BALTIMORE LOCAL SCHOOL DISTRICT WOOD COUNTY

## SINGLE AUDIT

For the Year Ended June 30, 2013 Fiscal Year Audited Under GAGAS: 2013



# Dave Yost · Auditor of State

Board of Education North Baltimore Local School District 201 South Main Street North Baltimore, Ohio 45872

We have reviewed the *Independent Auditor's Report* of the North Baltimore Local School District, Wood County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period July 1, 2012 through June 30, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The North Baltimore Local School District is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

March 24, 2014

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Basic Financial Statements For the year ended June 30, 2013

#### Table of Contents

TITLE	PAGE
Independent Auditor's Report	1
Management's Discussion and Analysis	4
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	12
Statement of Activities	13
Fund Financial Statements:	
Balance Sheet – Governmental Funds	14
Reconciliation of Total Governmental Fund Balances To Net Position of Governmental Activities	15
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	16
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	17
Statement of Assets and Liabilities – Fiduciary Funds	18
Notes to the Basic Financial Statements	19
Required Supplementary Information:	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) – General Fund	46
Notes to Required Supplementary Information	47
Schedule of Federal Awards Receipts and Expenditures	48
Notes to the Schedule of Federal Awards Receipts and Expenditures	49
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Governmental Auditing Standards</i>	50
Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133	52
Schedule of Findings OMB Circular A-133 Section §.505	54
Schedule of Prior Audit Findings	56
Independent Auditor's Report on Applying Agreed Upon Procedure	57



## Balestra, Harr & Scherer, CPAs, Inc.

Accounting, Auditing and Consulting Services for Federal, State and Local Governments www.bhscpas.com

#### **Independent Auditor's Report**

Members of the Board of Education North Baltimore Local School District 201 South Main Street North Baltimore, Ohio 45872-1364

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the North Baltimore Local School District, Wood County, Ohio, (the District) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

bhs	Circleville	Piketon	Wheelersburg	Worthington

1

Members of the Board of Education North Baltimore Local School District Independent Auditor's Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the North Baltimore Local School District, Wood County, Ohio, as of June 30, 2013, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 18 to the financial statements, during the year ended June 30, 2013, the District adopted the provisions of Governmental Accounting Standards Board Statement (GASB) No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.* We did not modify our opinion regarding this matter.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* and the required budgetary comparison schedule for the General Fund, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Federal Awards Receipts and Expenditures (the Schedule) presents additional analysis required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected the Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the Schedule directly to the underlying accounting and other records used to prepare the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Members of the Board of Education North Baltimore Local School District Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 26, 2013, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Balestra, Harr & Schern, CPAs

Balestra, Harr & Scherer, CPAs, Inc. Piketon, Ohio December 26, 2013

#### NORTH BALTIMORE LOCAL SCHOOL DISTRICT WOOD COUNTY Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 Unaudited

This discussion and analysis provides key information from management highlighting the overall financial performance of the North Baltimore Local School District for the year ended June 30, 2013. This is meant to be an easily readable summary of the most important financial information regarding the accompanying basic financial statements. Please read it in conjunction with the School District's basic financial statements.

#### **Financial Highlights**

Major financial highlights for fiscal year 2013 are listed below:

- ✓ The assets of the School District exceeded its liabilities at year-end by \$19,959,953. Of this amount, \$3,004,345 is unrestricted.
- ✓ In total, net position decreased by \$123,969.
- ✓ The School District had \$9,786,228 in expenses related to governmental activities; only \$927,506 of these expenses were offset by program specific charges for services, grants or contributions. General revenue of \$8,734,753, made up primarily of property and income taxes, and State Foundation payments, provided the majority of funding for these programs.
- ✓ The General Fund balance increased by \$532,141 from \$2,940,287 at June 30, 2012 to \$3,472,428 at June 30, 2013.

#### OVERVIEW OF THE BASIC FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the School District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the School District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal years (e.g. uncollected taxes and earned but unused vacation leave). Both of the government-wide financial statements distinguish functions of the School District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the School District include instruction, support services, administration, operation and maintenance of plant, and extracurricular activities. The School District has no business-type activities.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the School District can be divided into two categories: governmental funds and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for government activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between government funds and governmental activities.

The School District accounts for its activities using many individual funds. The most significant funds are reported in separate columns in the governmental fund financial statements. These statements provide detailed information about the individual major funds – unlike the government-wide financial statements, which report on the School District as a whole. Some funds are required to be established by State law. Also, the School District may establish separate funds to show that it is meeting legal requirements for using grants or other money.

*Fiduciary funds.* Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the School District's own programs.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

#### A. Net position at year-end

The following table presents a condensed summary of the School District's overall financial position at June 30, 2013 and 2012:

	FY2013	Restated FY2012
Assets:		
Current and other assets	\$ 10,890,811	14,374,626
Capital assets, net	25,104,771	23,793,989
Total assets	35,995,582	38,168,615
Liabilities:		
Long-term liabilities	11,838,675	12,181,938
Other liabilities	4,196,954	5,902,755
Total liabilities	16,035,629	18,084,693
Net position:		
Net investment in capital assets	14,430,390	16,497,119
Restricted:		
For capital purposes	1,579,280	216,759
Other purposes	436,892	366,397
Debt service	509,046	507,809
Unrestricted	3,004,345	2,495,838
Total net position	\$ 19,959,953	20,083,922

The largest portion of the School District's net position reflects its investment in capital assets, less accumulated depreciation and related debt to acquire those assets that is still outstanding. The School District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Total assets decreased \$2.2 million during fiscal year 2013. Capital assets increased \$1.3 million due to completion of construction on the new middle/high school, athletic field house and Powell Elementary building, which was partially offset by depreciation expense of \$1.1 million. Current and other assets decreased by \$3.5 million primarily due to spending of project funds to complete the construction projects. The decrease in total liabilities of \$2 million was primarily due to paying down the liabilities associated with the construction projects.

The balance of unrestricted net position of \$3,004,345 may be used to meet the government's ongoing obligations to citizens and creditors.

#### B. Governmental Activities during fiscal year 2013

The following table presents a condensed summary of the School District's activities during fiscal year 2013 and 2012 and the resulting change in net position:

	FY2013	FY2012
Revenues:		
Program revenues:		
Charges for services and sales	\$ 351,699	452,859
Operating grants and contributions	575,807	801,757
Total program revenues	927,506	1,254,616
General revenues:		
Property and income taxes	3,937,781	3,482,426
Grants and entitlements	4,222,026	4,839,560
Revenue on behalf of District	-	382,816
Payment in lieu of taxes	413,736	291,240
Investment earnings	5,166	42,324
Miscellaneous	156,044	151,354
Total general revenues	8,734,753	9,189,720
Total revenues	9,662,259	10,444,336
Expenses:		
Instruction	5,709,019	4,841,555
Support services:		
Pupil	258,614	207,175
Instructional staff	578,671	240,091
Board of Education	162,568	171,670
Administration	494,910	638,433
Fiscal	336,921	357,041
Operation and maintenance of plant	939,294	671,879
Pupil transportation	286,189	333,737
Extracurricular activities	296,553	290,541
Interest and fiscal charges	445,910	431,636
Food services	277,579	289,788
Total expenses	9,786,228	8,473,546
Change in net position	\$ (123,969)	1,970,790

Of the total governmental activities revenues of \$9,662,259, 10% (\$927,506) is from program revenue. This means that the government relies on general revenues to fund the majority of the cost of services provided to the citizens. Of those general revenues, \$3,937,781 (45%) comes from property and income taxes and \$4,222,026 (48%) is from state funding. The School District's operations are reliant upon its property tax levy and the state's foundation program.

The School District's total revenue decreased by approximately \$782,000 during fiscal year 2013, due primarily to the School District drawing down the remaining classroom facilities project funds as construction wound up. Expenses increased by approximately \$1.3 million due to lifting the wage and step freeze that was in place during fiscal year 2012, experiencing an increase in insurance premiums, and recognition of depreciation expense on the newly completed construction projects.

#### Governmental Activities

The following table presents the total cost of each of the government's primary services, and the comparative net cost after deducting the revenues generated by each function. Approximately 9% of the cost of the general government programs was recouped in program revenues. Instruction costs were \$5,709,019 but program revenue contributed to fund 10% of those costs. Thus, general revenues of \$5,164,420 were needed to support of remainder of the instruction costs.

#### **Governmental Activities**

	Total Cost of Services	Program Revenue	Revenues as a % of <u>Total Costs</u>	Net Cost of Services
Instruction Support services Non-instructional services Interest and fiscal charges	\$ 5,709,019 3,057,167 574,132 445,910	544,599 32,587 350,320 -	10% 1% 61% 0%	5,164,420 3,024,580 223,812 445,910
Total	\$ 9,786,228	927,506	<u>9</u> %	8,858,722

#### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S INDIVIDUAL FUNDS

#### **Governmental funds**

The School District has three major governmental funds: the General Fund, Debt Service Fund, and the Classroom Facilities Project Fund. Assets of these three funds comprise \$9,271,088 (88%) of the total \$10,530,177 governmental funds assets.

*General Fund.* Fund balance at June 30, 2013 was \$3,472,428, with an unassigned fund balance of \$3,282,965. The fund balance increased by \$532,141. The unassigned fund balance represents approximately 45% of current-year general fund expenditures.

The School District experienced an increase in revenues of approximately \$209,000 due to an increase in the amount of taxes available with the County Auditor for advances and an increase in payments in lieu of taxes on increased property valuations with the improvements being made.

The School District also experienced an increase in expenditures of approximately \$492,000 primarily due to wage and insurance premiums increases previously discussed.

**Debt Service Fund.** This fund is used to accumulate resources to retire the School District's school improvement bonds. All required bond payments were made as scheduled during the current fiscal year.

*Classroom Facilities Project Fund*. This fund was used to account for state monies from the Ohio School Facilities Commission for the construction of a new middle/high school and renovation to the Powell Elementary building. During fiscal year 2013, the fund balance decreased by about \$1.8 million as the School District completed many of the outstanding projects.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The schedule comparing the School District's original and final budgets and actual results is included in the required supplementary information. The School District made only minor revisions between its original and final budgets during the fiscal year. The actual revenues came in 3% higher than budgeted, while actual expenditures were under budget by 3% due to conservative budgeting. Many of the variances between budgeted and actual expenditures at the function level were due to account coding changes prescribed by the State for their reporting requirements.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

**Capital assets.** At June 30, 2013, the School District had invested in a broad range of capital assets, including land, buildings, equipment and vehicles. The School District completed its construction projects that were in progress since fiscal year 2010. The decrease in the net capital assets was due to recognition of depreciation expense on these completed projects during the fiscal year. See Note 7 to the basic financial statements for more detail.

## Capital Assets at Year-End (Net of Depreciation)

		FY2013	Restated FY2012
Land	\$	1,070,024	1,070,024
Land improvements		816,605	191,803
Buildings and improvements		21,805,096	3,688,918
Equipment and furniture		1,219,363	65,819
Vehicles		44,668	42,356
Library books and materials		149,015	176,525
Construction in progress	-	-	18,558,544
Total	\$	25,104,771	23,793,989

#### Debt

During the year, the School District made its regularly scheduled payments on its Series 2009 classroom facilities improvement bonds. As of June 30, 2013, the School District's obligations for these bonds was \$10,674,381, which are payable over the next twenty-five years.

See Note 11 to the basic financial statements for more detail.

#### ECONOMIC FACTORS

There are many changes happening in the area of school finance and the poor economic climate itself: the cost of the No Child Left Behind Act, the depleting inventory tax, property devaluations, the unconstitutional state foundation formula, ADM counts, open-enrollment polices, community and charter schools options and the possible developments in growth to the town of North Baltimore, such as the CSX's Northwest Ohio Intermodal Rail Yard that was opened in 2010 to create a national gateway connecting the Mid-Atlantic region to the Midwest and beyond, to mention a few areas.

In March 2012, the School District's voters passed a 5-year 1% earned income tax renewal levy. The School District received approximately \$677,000 (cash basis) in fiscal year 2013.

The School District passed a 2 mill renewal Permanent Improvement Levy for a continuing period on the November 2007 Ballot. The 8 mill Five-Year Renewal Operating Levy passed in March 2008 and was renewed in May 2013. An 8.9 mill Continuing Replacement Levy was passed in May 2010 that helped keep the School District in a positive cash flow. If results occur as projected or get worse, the School District will need to look at passing new monies in Fiscal Year 2015 or gain new revenue in other ways or by making additional cuts. Finally, the School District passed a \$157,000 Ten-Year Renewal Emergency Levy in May 2011.

On May 5, 2010, the voters passed a 7.57 mill bond issue for the purpose of building a new middle school/high school, an athletic field house, and renovating Powell Elementary. This represents the School District's share of the project with the State contributing approximately \$12.5 million. A .25% income tax was also passed to pay for the School District's share of the OSFC project. Powell Elementary was opened to students during the 2010-2011 school year, the new middle school/high school was opened for the 2012-2013 school year and the athletic field house was dedicated on November 19, 2012.

#### **REQUESTS FOR ADDITIONAL INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer's office at the North Baltimore Local School District, 201 South Main Street, North Baltimore, Ohio 45872-1364.

Statement of Net Position June 30, 2013

		Governmental <u>Activities</u>
Assets:		
Equity in pooled cash and investments	\$	6,169,945
Receivables:		
Taxes		3,814,576
Accounts		23,417
Intergovernmental		485,462
Supplies inventory		8,370
Deferred charges		389,041
Nondepreciable capital assets		1,070,024
Depreciable capital assets, net		24,034,747
Total assets		35,995,582
Liabilities:		
Accounts payable		61,420
Accrued wages and benefits		654,555
Intergovernmental payable		114,394
Unearned revenue		3,270,062
Accrued interest payable		96,523
Noncurrent liabilities:		
Due within one year		451,733
Due in more than one year		11,386,942
Total liabilities		16,035,629
Net Position:		
Net investment in capital assets		14,430,390
Restricted for:		,,
Capital projects		1,579,280
Other purposes		436,892
Debt service		509,046
Unrestricted		3,004,345
Total net position	\$	19,959,953
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Statement of Activities

Fiscal Year Ended June 30, 2013

	-	<b>v</b>	Revenues	Net (Expense) Revenue and Changes in Net Position
		Charges for	Operating	0
	Expenses	Services and Sales	Grants and Contributions	Governmental Activities
Governmental Activities:	Lypenses		Contributions	Activities
Instruction:				
Regular \$	3,831,517	167,289	- \$	(3,664,228)
Special education	1,357,684	- , -	377,310	(980,374)
Other	519,818	-	-	(519,818)
Support services:				
Pupil	258,614	-	-	(258,614)
Instructional staff	578,671	-	32,587	(546,084)
Board of Education	162,568	-	-	(162,568)
Administration	494,910	-	-	(494,910)
Fiscal	336,921	-	-	(336,921)
Operation and maintenance of plant	939,294	-	-	(939,294)
Pupil transportation	286,189	-	-	(286,189)
Non-instructional services:				
Extracurricular activities	296,553	57,500	-	(239,053)
Food service	277,579	126,910	165,910	15,241
Interest and fiscal charges	445,910			(445,910)
Total Governmental Activities \$	9,786,228	351,699	575,807	(8,858,722)

#### **General Revenues:**

Property taxes, levied for general purposes		2,370,397
Property taxes, levied for debt services		602,085
Property taxes, levied for capital projects		97,826
Income taxes		867,473
Grants and entitlements not restricted to specific program	าร	4,222,026
Payment in lieu of taxes		413,736
Investment earnings		5,166
Miscellaneous		156,044
Total general revenues		8,734,753
Change in net position		(123,969)
Net position beginning of year, restated		20,083,922
Net position end of year	\$	19,959,953

### NORTH BALTIMORE LOCAL SCHOOL DISTRICT WOOD COUNTY Balance Sheet

Governmental Funds June 30, 2013

Assets:	General	Debt Service	Classroom Facilities Project	Other Governmental Funds	Total Governmental Funds
Equity in pooled cash					
and investments	\$ 3,577,978	593,948	943,632	1,054,387	6,169,945
Receivables:	+ -,,	,		.,	-,,
Taxes	2,964,385	731,322	-	118,869	3,814,576
Accounts	23,417	-	-	-	23,417
Intergovernmental	407,999	-	-	77,463	485,462
Materials and supplies inventory	-	-	-	8,370	8,370
Interfund receivable	28,407	-		-	28,407
Total assets	7,002,186	1,325,270	943,632	1,259,089	10,530,177
Liabilities:					
Accounts payable	21,603	-	31,048	8,769	61,420
Accrued wages and benefits	615,816	-	-	38,739	654,555
Intergovernmental payable	110,145	-	-	4,249	114,394
Interfund payable	-	-	-	28,407	28,407
Compensated absences payable	18,428	-	-	-	18,428
Deferred revenue	2,763,766	582,973	-	150,765	3,497,504
Total liabilities	3,529,758	582,973	31,048	230,929	4,374,708
Fund Balances:					
Nonspendable	_	_	_	8,370	8,370
Restricted	-	- 742.297	- 912,584	1,043,539	2,698,420
	100 462	142,291	912,304	1,043,559	
Assigned	189,463	-	-	-	189,463
Unassigned (Deficit)	3,282,965	-	-	(23,749)	3,259,216
Total fund balances	3,472,428	742,297	912,584	1,028,160	6,155,469
Total liabilities and fund balances	\$ <u>7,002,186</u>	1,325,270	943,632	1,259,089	10,530,177

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2013

Total Governmental Fund Balances	\$	6,155,469
Amounts reported for governmental activities in the statement of net position are different because:		
Deferred charges in governmental activities are not financial resources and therefore are not reported in the funds.		389,041
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		25,104,771
Other long-term assets are not available to pay for current-period expenditures and therefore are not reported in the funds.		227,442
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Bonds payable10,844,1Premium on bond issue389,1Accrued interest payable96,1Compensated absences586,1Total586,1	041 523	<u>(11,916,770</u> )
Net Position of Governmental Activities	\$	19,959,953

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Fiscal Year Ended June 30, 2013

	General	Debt Service	Classroom Facilities Project	Other Governmental Funds	Total Governmental Funds
Revenues:					
Taxes \$	3,070,588	765,836	-	115,182	3,951,606
Tuition and fees	167,289	-	-	-	167,289
Interest	1,249	-	2,510	1,407	5,166
Charges for services	-	-	-	126,910	126,910
Extracurricular activities	-	-	-	57,500	57,500
Intergovernmental	4,098,382	111,506	95,221	624,271	4,929,380
Payment in lieu of taxes	413,736	-	-	-	413,736
Contributions and donations	10,330	-	-	3,685	14,015
Other local revenues	98,556	-	-	43,473	142,029
Total revenues	7,860,130	877,342	97,731	972,428	9,807,631
Expenditures: Current:					
Instruction:					
Regular	2,926,662	-	-	12,877	2,939,539
Special education	996,647	-	-	361,037	1,357,684
Other instruction	519,818	-	-	-	519,818
Support services:					
Pupil	258,614	-	-	-	258,614
Instructional staff	363,200	-	-	31,031	394,231
Board of Education	162,568	-	-	-	162,568
Administration	487,195	-	-	-	487,195
Fiscal	325,184	10,511	-	1.226	336,921
Operation and maintenance of plant	786,127	- , -	-	43,561	829,688
Pupil transportation	273,876	-	-	-	273,876
Non-instructional services:	,				,
Extracurricular activities	224,588	-	-	63,238	287,826
Food service	-	-	-	263,388	263,388
Capital outlay	-	-	1,880,760	616,697	2,497,457
Debt Service:					
Principal	-	412,419	-	-	412,419
Interest and fiscal charges		385,020	-	-	385,020
Total expenditures	7,324,479	807,950	1,880,760	1,393,055	11,406,244
Excess of revenues over/					
(under) expenditures	535,651	69,392	(1,783,029)	(420,627)	(1,598,613)
Other financing sources (uses):					
Transfers in	-	-	-	39,585	39,585
Transfers out	(3,510)			(36,075)	(39,585)
Total other financing sources (uses):	(3,510)			3,510	
Net change in fund balance	532,141	69,392	(1,783,029)	(417,117)	(1,598,613)
Fund balance, beginning of year	2,940,287	672,905	2,695,613	1,445,277	7,754,082
Fund balance, end of year \$	3,472,428	742,297	912,584	1,028,160	6,155,469

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Fiscal Year Ended June 30, 2013

Net Change in Fund Balances - Total Governmental Funds		\$ (1,598,613)
Amounts reported for governmental activities in the statement of activ are different because:	ities	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital outlay	2,410,511	
Depreciation expense	<u>(1,099,729</u> )	1,310,782
Revenues in the statement of activities that do not provide current fina current financial resources are not reported as revenues in the funds		(145,372)
Some expenses reported in the statement of activities, such as composite absences do not require the use of current financial resources and the are not reported as expenditures in governmental funds.		(42,295)
Principal paid on long-term debt is recorded as an expenditure on the financial statements and recorded as a reduction of the long-term lia the government-wide statements. Premium amortization is not record fund financial statements, but is recorded as a reduction of the long-tin the government-wide financial statements.	bility in ded on the	412,419
In the statement of activites, interest is accrued on outstanding bonds in governmental funds, an interest expenditure is reported when due	-	(2,692)
Net accretion on capital appreciation bonds is recorded each year as in the statement of activities.	interest	(58,198)
Change in Net Position of Governmental Activities		\$ (65,771)

Statement of Assets and Liabilities Fiduciary Funds June 30, 2013

ASSETS	Agency Funds
Equity in pooled cash and investments Total assets	\$ <u>23,697</u> 23,697
	20,001
LIABILITIES Due to student groups	23,697
Total liabilities	\$ 23,697

## 1. **REPORTING ENTITY**

North Baltimore Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected atlarge for staggered four year terms. The School District provides educational services to approximately 790 students and community members as authorized by state statute and/or federal guidelines.

The reporting entity is comprised of the primary government. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, and student related activities.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The School District is associated with four organizations, two of which are defined as jointly governed organizations and two are insurance purchasing pools. These organizations include the Northwest Ohio Area Computer Services Cooperative, the Ohio Schools Council, the Ohio School Boards Association and Ohio Association of School Business Officials Workers' Compensation Group Rating Plan, and the Wood County Schools Benefit Plan. These organizations are presented in Notes 14 and 15 to the basic financial statements.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

#### **Basis of Presentation**

**Government-wide Financial Statements.** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the School District that are governmental and those that are considered business-type activities. The School District has no business-type activities.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

*Fund Financial Statements.* Fund financial statements report detailed information about the School District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financial resources.

The government-wide statements are prepared using the economic resources measurement focus, which differs from the manner in which the governmental fund financial statements are prepared. Therefore, the governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### Fund Accounting

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are grouped into the categories governmental and fiduciary.

**Governmental funds** focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Debt Service Fund** – This fund is used to accumulate resources to retire the School District's school improvement bonds.

**Classroom Facilities Project Fund** – This fund is used to account for financial resources to be used for the construction and improvements of buildings through the Ohio School Facilities Commission project.

*Fiduciary Funds* report on net position and changes in net position. The School District's fiduciary funds consist of agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only agency fund is used to account for student activities.

#### Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements and relates to the timing of the measurements made.

#### Basis of Accounting – continued

The modified accrual basis of accounting is used by the governmental funds. On a modified accrual basis, revenues are recorded when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the School District is sixty days after fiscal year end. Under the modified accrual basis, the following revenue sources are deemed both measurable and available: property taxes available for advance, income taxes, interest, tuition, student fees, and grants.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable except for unmatured principal and interest on general long-term debt which is recognized when due. Allocations of cost, such as depreciation, are not recognized in the governmental funds.

Government-wide financial statements are prepared using the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

**Revenues - Exchange and Non-exchange transactions.** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the School District receives value without directly giving value in return, include property and income taxes, grants, entitlements and donations. On an accrual basis, revenue from property and income taxes is recognized in the fiscal year for which the taxes were levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

**Deferred Revenue.** Deferred revenues arise when assets are recognized before revenue recognition criteria have been satisfied. Property taxes measurable as of June 30, 2013, which are intended to finance fiscal year 2014 operations, have been recorded as deferred revenue. On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### Cash and Investments

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool and individual fund integrity is maintained through the School District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the basic financial statements. The School District allocates interest earnings according to State statutes.

During fiscal year 2013, investments were limited to the State Treasury Asset Reserve of Ohio (STAROhio). Investments are reported at their fair value, which is based on quoted market prices and changes in the fair value are reported in the operating statement. At June 30, 2013, the fair value of investments approximates cost. STAROhio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on June 30, 2013.

#### Inventory

Inventories are stated at cost. Cost is determined on a first-in, first-out basis. Inventories consist of donated food, purchased food, and school supplies held for resale and are recorded as expenditures in the governmental fund types when used.

### Capital Assets

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. The School District defines capital assets as those with an individual cost of more than \$5,000 and an estimated useful life in excess of one year. All capital assets are capitalized at cost or estimated historical cost where no historical records exist. Donated capital assets are recorded at their estimated fair values as of the date received. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

When capital assets are purchased, they are capitalized and depreciated in the government-wide statements. Capital assets are reported as expenditures of the current period in the governmental fund financial statements.

#### Capital Assets – continued

All reported capital assets except land and construction in progress are depreciated. Depreciation is computed using the straight-line method over the following useful lives:

Land improvements	10 - 20 years
Building and improvements	20 - 40 years
Equipment and furniture	5 - 20 years
Vehicles	8 years
Library books and materials	7 years

#### Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination payment method. The liability is an estimate based on the School District's past experience of making termination payments. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end.

The entire compensated absence liability is reported on the government-wide financial statements. For governmental fund financial statements, a liability is recorded only for the portion of unpaid compensated absences that has matured, for example, as a result of employee resignations and retirements.

### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the governmentwide financial statements. Governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources with the exception of compensated absences as noted above.

#### Interfund Transactions

On fund financials, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column of the statement of activities.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** – The nonspendable fund balance category includes amounts that cannot be spent because they are not in a spendable form, or legally or contractually required to be maintained intact. The "not in a spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. The School District did not have any committed fund balances at year end.

**Assigned** – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the School District Board of Education. The Board of Education has authorized the Treasurer to assign fund balance for purchases on order provided those amounts have been lawfully appropriated.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

#### Fund Balance – continued

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that effect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### 3. DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

## 3. DEPOSITS AND INVESTMENTS – continued

Interim deposits are deposits of interim monies. Interim monies are those monies that are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies are permitted to be deposited or invested in the following securities:

- 1. United States Treasury notes, bills, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by the federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts; and
- 8. Commercial paper and bankers' acceptances, if training requirements are met.

## 3. DEPOSITS AND INVESTMENTS – continued

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, *Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements,* and amended by GASB Statement No. 40, *Deposit and Investment Risk Disclosures.* 

### **Deposits**

### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District's custodial credit risk policy requires that deposits be collateralized as required by ORC Chapter 135. At fiscal yearend, none of the School District's bank balance of \$4,828,450 was exposed to custodial credit risk since it was collateralized with pooled securities held by the pledging financial institution's trust department in the School District's name. ORC Chapter 135 authorizes pledging of pooled securities in lieu of specific securities.

The School District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured.

#### Investments

The School District's investment in STAROhio is not evidenced by securities that exist in physical or book entry form. Investments in STAR Ohio were rated AAAm by Standard & Poor's. The fair value of the School District's investment in STAROhio is \$1,574,553 at June 30, 2013.

### 4. **PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2013 represent the collection of calendar year 2012 taxes. Real property taxes received in calendar year 2013 were levied after April 1, 2012 on the assessed values listed as of the prior January 1, 2012, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2013 represent the collection of calendar year 2012 taxes. Public utility real and tangible personal property taxes received in calendar year 2013 became a lien on December 31, 2011, were levied after April 1, 2012, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Wood and Hancock Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2013 are available to finance fiscal year 2013 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property and public utility taxes that became measurable as of June 30, 2013 for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 is levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The receivable is therefore offset by a credit to deferred revenue for that portion not levied to finance current year operations. The amount available as an advance at June 30, 2013, \$392,505 in the General Fund and \$94,321 in the Debt Service Fund and \$16,109 in the Other Governmental Funds.

### 4. **PROPERTY TAXES – continued**

The assessed values upon which fiscal year 2013 taxes were collected are:

	2012 Second- Half Collections		2013 First- Half Collections	5
	Amount	Percent	Amount	Percent
Agricultural/Residential				
and Other Real Estate	\$ 65,288,470	92.99%	67,309,370	92.93%
Public Utility	4,923,570	7.01%	5,117,550	7.07%
Total Assessed Value	\$ 70,212,040	100.00%	72,426,920	100.00%
Tax rate per \$1,000 of assessed valuation	\$59.10		\$56.30	

## 5. INCOME TAXES

As approved by voters in May 2007 and renewed in March 2012, the School District levies a 1% school income tax on earned income of residents of the School District, continuing for a five-year period ending December 2017. An additional .25% income tax was approved by the voters on May 5, 2010 for the purpose of paying the School District's share of the OSFC project. The taxes are collected by the State Department of Taxation in the same manner as the state income tax. In the fiscal year ended June 30, 2013, the School District recorded income tax revenue of \$867,473 in the entity-wide financials and a receivable as of June 30, 2013 of \$332,711.

### 6. RISK MANAGEMENT

The School District maintains comprehensive insurance coverage with private carriers for real property, building contents, vehicles and general liability insurance. There was no decline in the level of coverage from the prior year. Settled claims have not exceeded coverage in any of the past three years.

The School District participates in the Ohio School Boards Association (OSBA) and the Ohio Association of School Business Officials (OASBO) Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 15). The intent of the GRP is to achieve the benefit of reduced premiums for the School District by virtue of its grouping and representation with other participants. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are calculated and each participant's individual performance is compared to the overall savings percentage of the GRP and the participant either receives money from or is required to contribute to the "Equity Pooling Fund".

#### 6. **RISK MANAGEMENT – continued**

This arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. CompManagement, Inc. provides administrative, cost control and actuarial services to the GRP.

The School District also participates in the Wood County Schools Benefit Plan, a group insurance purchasing pool (Note 15), in order to provide dental, life, medical, and disability benefits to employees, their dependents and designated beneficiaries. The Plan provides insurance policies in whole or in part through one or more group insurance policies.

## 7. CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2013 was as follows:

	Restated			
	Balance			Balance
	7/1/12	Additions	Disposals	6/30/13
Governmental Activities				
Nondepreciable:				
Land \$	1,070,024	-	-	1,070,024
Construction in progress	18,558,544	2,395,886	(20,954,430)	-
Depreciable:				
Land improvements	447,310	693,696	-	1,141,006
Buildings and improvements	6,711,828	18,849,675	-	25,561,503
Vehicles	405,160	14,625	-	419,785
Equipment and furniture	452,578	1,411,059	-	1,863,637
Library books and materials	765,895			765,895
Subtotal	8,782,771	20,969,055	-	29,751,826
Totals at historical cost	28,411,339	23,364,941	(20,954,430)	30,821,850
Less accumulated depreciation				
Land improvements	255,507	68,894	-	324,401
Buildings and improvements	3,022,910	733,497	-	3,756,407
Vehicles	362,804	12,313	-	375,117
Equipment and furniture	386,759	257,515	-	644,274
Library books and materials	589,370	27,510	-	616,880
Total accumulated depreciation	1 <u>4,617,350</u>	1,099,729	-	5,717,079
Capital assets, net \$	23,793,989	22,265,212	(20,954,430)	25,104,771

# 7. CAPITAL ASSETS – continued

Depreciation expense was charged to functions as follows:

Instruction:	
Regular	\$ 849,683
Support services:	
Instructional staff	184,440
Administration	7,715
Operation and maintenance of plant	22,660
Pupil transportation	12,313
Extracurricular activities	14,191
Food service	8,727
Total depreciation expense	\$ 1,099,729

# 8. PENSION PLANS

# **School Employees Retirement System**

The School District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability, and survivor benefits; annual cost-of-living adjustments; and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Plan members are required to contribute 10% of their annual covered salary and the School District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund) of the System. For the fiscal year ended June 30, 2013, the allocation to pension and death benefits was 13.10%. The remaining 0.90% of the 14% employer contribution rate is allocated to the Health Care and Medicare B Funds. The School District's required contributions to SERS for the fiscal years ended June 30, 2013, 2012, and 2011 were approximately as \$137,000, \$131,000, and \$131,000, respectively, which equaled the required contributions each year.

# 8. **PENSION PLANS** – *continued*

# State Teachers Retirement System

The School District contributes to the State Teachers Retirement System of Ohio (STRS Ohio), a state-wide, cost-sharing multiple-employer public employee retirement system for licensed teachers and other faculty members employed by the School District. STRS Ohio provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS Ohio issued a publicly available financial report that includes financial statements and required supplementary information for STRS. The report may be obtained by writing to the STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771.

New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5% of earned compensation among various investment choices. The Combined Plan offers features of the DC Plan and the DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund a defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and the Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members will transfer to the DB Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

DB Plan Benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2% multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31<sup>st</sup> year of earned Ohio service credit is calculated at 2.5%. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5% instead of 2.2%. Under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

# 8. **PENSION PLANS** – *continued*

DC Plan Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5% are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For Combined Plan Benefits, member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1% of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by 3% of the original base amount for DB Plan participants.

The DB and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

A DB or Combined Plan member with five or more years' credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the DB Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

# 8. **PENSION PLANS** – *continued*

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers.

Contribution requirements and the contributions actually made for fiscal year ended June 30, 2013 were 10% of covered payroll for members and 14% for employers. The School District's required contributions for the years ended June 30, 2013, 2012, and 2011, were approximately \$427,000, \$430,000, and \$438,000, respectively; 84% has been contributed for fiscal year 2013 and 100% for fiscal years 2012 and 2011. The unpaid contribution for fiscal year 2013 is recorded as a liability.

# 9. POSTEMPLOYMENT BENEFITS

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs, and reimbursement of Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by state statute.

STRS Ohio administers a pension plan that is comprised of: a Defined Benefit Plan; a self-directed Defined Contribution Plan and a Combined Plan that is a hybrid of the Defined Benefit Plan and the Defined Contribution Plan. Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fee, prescription drugs and reimbursement of monthly Medicare Part B premiums. Pursuant to 3307 of the Ohio Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14% employer contribution rate, 1% of covered payroll was allocated to post-employment health care for years ended June 30, 2013, 2012, and 2011. The 14% employer contribution rate is the maximum rate established under Ohio law. The School District's contributions to STRS Ohio allocated to post-employment health care for the years June 30, 2013, 2012, and 2011 were approximately \$31,000 for each year; 84% has been contributed for fiscal year 2013 and 100% for fiscal years 2012 and 2011.

# 9. **POSTEMPLOYMENT BENEFITS** – *continued*

SERS administers two postemployment benefit plans:

*Medicare B Plan* - The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2013 was \$104.90 for most participants, but could be as high as \$335.70 per month depending on their income. SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal year 2013, the actuarially required allocation was 0.74%. The School District contributions for the years ended June 30, 2013, 2012, and 2011 were \$7,000 for each year, which equaled the required contributions each year.

*Health Care Plan* - ORC 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The ORC provides the statutory authority to fund SERS' postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Health Care Fund was established under, and is administered in accordance with Internal Revenue Code 105(e). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14% contribution to the Health Care Fund. For the year ended June 30, 2013, the health care allocation was 0.16%. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge.

# 9. **POSTEMPLOYMENT BENEFITS** – *continued*

For fiscal year 2013, the minimum compensation level was established at \$20,525. The surcharge, added to the unallocated portion of the 14% contribution rate is the total amount assigned to the Health Care Fund. The School District's contributions for the years ended June 30, 2013, 2012, and 2011 were approximately \$5,000, \$5,000, and \$13,000, respectively, which equaled the required contributions each year.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

# 10. EMPLOYEE BENEFITS

# **Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators annually and upon termination of employment. Teachers do not earn vacation time. All employees earn sick leave at the rate of one and one-fourth days per month and sick leave may be accumulated up to 265 days. Upon retirement, payment is made for 26% of accrued, but unused sick leave.

# 11. LONG-TERM OBLIGATIONS

The changes in the School District's long-term obligations during fiscal year 2013 were as follows:

	Principal Outstanding 7/1/12	Additions	Reductions	Principal Outstanding 6/30/13	Amounts Due in One Year
Governmental Activities:					
2009 Classroom Facilities Improvement Bonds:					
General obligation bonds	\$ 1,885,000	-	(85,000)	1,800,000	95,000
Capital appreciation bonds	22,016	-	(4,545)	17,471	3,470
Accretion on CAB's	22,767	17,139	(5,455)	34,451	-
2009A School Facilities Improvement Bonds:					
General obligation bonds	7,485,000	-	(195,000)	7,290,000	200,000
Capital appreciation bonds	75,212	-	(17,874)	57,338	16,231
Accretion on CAB's	57,205	46,757	(17,126)	86,836	-
2009B School Facilities Improvement Bonds:					
General obligation bonds	1,560,000	-	(110,000)	1,450,000	115,000
Capital appreciation bonds	59,572	-	-	59,572	-
Accretion on CAB's	31,767	16,883	-	48,650	-
Premium on bond issues	411,014	-	(21,973)	389,041	-
Compensated absences	572,385	64,303	(31,372)	605,316	22,032
Total	\$ 12,181,938	145,082	(488,345)	11,838,675	451,733

On October 28, 2009, the School District issued \$1,994,992 in Series 2009 classroom facilities improvement bonds to finance a portion of the School District's share of constructing a new middle/high school building and renovating an existing elementary school building. The projects were undertaken in cooperation with the Ohio School Facilities Commission (OSFC) under the State of Ohio Classroom Facilities Assistance Program, where the OSFC agreed to pay approximately 59% of the project costs. The bonds were issued with interest rates between 1.67% to 4.81% and a final maturity at September 30, 2025.

Also on October 28, 2009, the School District issued \$7,985,212 in Series 2009A school facilities improvement bonds to pay for the costs of certain locally funded initiatives, including site acquisition for the new middle/high school building and building improvements for additional classroom space and facilities. The bonds were issued with interest rates between 1.29% to 5.25% and a final maturity at September 30, 2037.

On December 9, 2009, the School District issued \$1,669,572 in Series 2009B school facilities improvement bonds used to retire bond anticipation notes which had been used for renovating Powell Elementary School. The bonds were issued with interest rates between 2.00% to 4.10% and a final maturity at December 1, 2025.

# 11. LONG-TERM OBLIGATIONS – continued

All general obligation debt is supported by the full faith and credit of the School District. The bonds will be retired from the Debt Service Fund. Compensated absences will be paid from the fund from which the employees' salaries are paid, with the General Fund being the most significant fund.

Principal and interest requirements to retire general obligation bonds, inclusive of interest accretion on capital appreciation bonds in the interest column, at June 30, 2013 are:

Fiscal Year			
Ending June 30,	<b>Principal</b>	<u>Interest</u>	<u>Total</u>
2014	\$ 429,701	386,437	816,138
2015	433,934	380,439	814,373
2016	452,001	379,907	831,908
2017	459,441	374,369	833,810
2018	384,734	462,426	847,160
2019-2023	2,554,570	1,737,078	4,291,648
2024-2028	2,235,000	1,161,006	3,396,006
2029-2033	1,630,000	755,838	2,385,838
2034-2038	2,095,000	273,350	2,368,350
Total	\$ 10,674,381	5,910,850	16,585,231

The School District has been designated as an "approved special needs school district" by the Ohio Superintendent of Public Instruction. As a result, any portion of the otherwise non-exempt debt authorized by the School District's voters at an election on May 5, 2009 in excess of the 9% limitation is exempted from that limitation pursuant to Ohio Revised Code Section 133.06(D)(2).

# 12. FUND BALANCES

Fund balance is classified as nonspendable, restricted, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

		Debt	Classroom Facilities	Other	Total Governmental
Fund Balances	General	Service	Project	Funds	Funds
Nonspendable	 		,		
Inventory	\$ -	-	-	8,370	8,370
Restricted for					
Food Service Operations	-	-	-	67,809	67,809
Local Grant Programs	-	-	-	72,224	72,224
Classroom Maintenance	-	-	-	213,124	213,124
Athletics	-	-	-	26,310	26,310
State Grant Programs	-	-	-	1,050	1,050
Federal Grant Programs	-	-	-	-	-
Debt Service Payments	-	742,297	-	-	742,297
Capital Improvements			912,584	663,022	1,575,606
Total Restricted	-	742,297	912,584	1,043,539	2,698,420
Assigned to					
Public School Support	17,005	-	-	-	17,005
Encumbrances	172,458	-			172,458
Total Assigned	189,463	-	-	-	189,463
Unassigned (Deficit)	<u>3,282,965</u>			(23,749)	3,259,216
Total Fund Balance	\$ 3,472,428	742,297	912,584	1,028,160	6,155,469

At June 30, 2013, the following funds had a deficit fund balance:

Title I	\$ 19,030
Improving Teacher Quality	4,719

The deficit fund balances were created by the application of generally accepted accounting principles. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

# 13. INTERFUND TRANSACTIONS

Interfund transactions for the year ended June 30, 2013 consisted of the following interfund receivables/payables and transfers in/out:

	Interf	und	Transf	ers
	Receivable	Payable	In	Out
General Fund	\$ 28,407	-	-	3,510
Other Governmental Funds	_	28,407	39,585	36,075
	\$ 28,407	28,407	39,585	39,585

The interfund loans were made to provide operating capital. Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, or (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. The transfer out of Other Governmental Funds was from the Permanent Improvement Fund to the OSFC Project Maintenance Fund in accordance with the OSFC earmark pledge on July 28, 2009.

# 14. JOINTLY GOVERNED ORGANIZATIONS

The Northwest Ohio Area Computer Services Cooperative (NOACSC)

NOACSC is a jointly governed organization among forty-nine educational entities, primarily school districts located in the Ohio counties of Paulding, Van Wert, Mercer, Putnam, Allen, Hancock, Auglaize, Hardin and Wood. The general membership of the NOACSC consists of a representative from each member school and a representative from the fiscal agent. NOACSC is governed by a Governing Assembly of twelve elected members, two from each of the original six counties of Paulding, Van Wert, Mercer, Putnam, Allen and Hancock. NOACSC was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. The duties and obligations of the organization and members participating is set forth in a written agreement covering the program. Each of the participating educational entities support NOACSC based upon a per pupil charge dependent upon the software package(s) utilized. The degree of control exercised by any participant is limited to representation on the Governing Assembly but there is no ongoing financial interest or responsibility by the participating governments. Financial information for NOACSC can be obtained from their administrative offices at 645 South Main Street, Lima, Ohio 45804.

# 14. JOINTLY GOVERNED ORGANIZATIONS – continued

Ohio Schools Council (OSC)

OSC is a consortium of 157 school districts, educational service centers, joint vocational districts and Development Disabilities boards in 28 northern Ohio counties. OSC exists for the purpose of obtaining top quality products and services at the most competitive price through cooperative purchasing. OSC offers group purchasing programs in the areas of electricity, natural gas, insurance, commodities, and a host of other goods and services. Formed in 1986 under Ohio Revised Code Section 167 as a regional council of governments by 53 school districts, OSC is managed by a governing board of nine superintendents from member districts.

# 15. INSURANCE PURCHASING POOLS

Ohio School Boards Association and Ohio Association of School Business Officials Workers' Compensation Program

The School District participates in the Ohio School Boards Association and Ohio Association of School Business Officials Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

# Wood County Schools Benefit Plan

The Wood County Schools Benefit Plan (the Plan) is a public entity shared risk pool consisting of six local school districts, three city or exempted village school districts, one vocational school district, and an educational service center. The Plan is organized as a Voluntary Employee Benefit Association under Section 501(c)(9) of the Internal Revenue Code and provides medical, dental, and other benefits to the employees of the participating entities. Each participating entity's superintendent is appointed to an Administrative Committee, which advises the Trustee, Huntington Bank, concerning aspects of the Plan.

Each entity decides which plans offered by the Administrative Committee will be extended to its employees. Participation in the Plan is by written application subject to acceptance by the Administrative Committee and payment of monthly premiums. Financial information may be obtained from Huntington Bank, Dena Best, 236 South Main Street, Findlay, Ohio 45840.

# 16. CONTINGENCIES AND COMMITMENTS

# **Federal and State Funding**

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2013, if applicable, cannot be determined at this time.

# Litigation

There are currently no matters in litigation with the School District as a defendant.

# Encumbrances

The School District utilizes encumbrance accounting to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. The School District's outstanding encumbrance amounts at June 30, 2013 were:

General Fund	\$	190,965
Classroom Facilitites Project Fund		218,451
Other Governmental Funds	_	92,703
	\$	502,119

# 17. REQUIRED SET-ASIDES

The School District is required by State Statute to annually set aside in the general fund an amount based on the statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end. The following cash basis information describes the change in the year-end set aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	In	Capital provements
Set-aside reserve balance as of June 30, 2012 Current year set-aside requirement Current year offsets Total	\$ 	- 118,265 (118,265) -
Set-aside reserve balance as of June 30, 2013	\$	-

The School District had qualifying disbursements during the year that reduced the set aside amount for capital improvements to below zero. However, the excess qualifying disbursements of the capital improvement set-aside may not be used to reduce the capital improvement set aside requirement for future years.

# 18. CHANGE IN ACCOUNTING PRINCIPLES

The School District adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 61, *The Financial Reporting Entity: Omnibus and amendment of GASB Statements No. 14 and No. 34*, GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, and GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.* GASB Statement No. 61 modifies certain requirements for inclusion of component units in the financial reporting entity. GASB Statement No. 62 incorporates Financial Accounting Standards Board (FASB) and American Institute of Certified Public Accountants' (AICPA) accounting and financial reporting guidance issued on or before November 30, 1989 into GASB authoritative literature. GASB Statement No. 63 identifies net position, rather than net assets, as the residual of all other elements presented in a statement of financial position.

# **19. RESTATEMENT**

The School District restated its net position as of June 30, 2012 to correct capital assets based on an appraisal conducted during the fiscal year. The following shows the effect on Governmental Activities' net position:

	_	Governmental Activities
Net Position at June 30, 2012 Capital asset adjustments	\$	17,518,158 2,565,764
Restated Net Position at June 30, 2012	\$	20,083,922

# NORTH BALTIMORE LOCAL SCHOOL DISTRICT WOOD COUNTY

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) General Fund

Fiscal Year Ended June 30, 2013

riscal real Ended Julie 30, 2013					Variance
		Original	Final		With Final
		Budget	Budget	Actual	Budget
Revenues:					
Taxes	\$	2,910,111	2,965,957	2,919,528	(46,429)
Tuition and fees		259,430	177,901	157,641	(20,260)
Interest		895	895	1,249	354
Intergovernmental		3,936,130	3,936,130	4,101,166	165,036
Payment in lieu of taxes		291,240	291,240	413,736	122,496
Other local revenues		48,135	48,134	38,198	(9,936)
Total revenues		7,445,941	7,420,257	7,631,518	211,261
Expenditures:					
Current:					
Instruction:					
Regular		3,099,235	3,135,017	2,906,843	228,174
Special education		920,546	920,547	974,754	(54,207)
Other instruction		649,345	649,344	536,042	113,302
Support services:					
Pupil		211,613	211,613	251,971	(40,358)
Instructional staff		536,777	536,777	363,672	173,105
Board of Education		198,584	198,584	213,431	(14,847)
Administration		615,359	575,317	517,741	57,576
Fiscal		335,313	335,313	330,227	5,086
Operation and maintenance of plant		648,777	653,038	863,393	(210,355)
Pupil transportation		303,798	303,798	325,598	(21,800)
Non-instructional services:			400.074	400.004	10
Extracurricular activities		166,372	166,371	166,361	10
Total expenditures		7,685,719	7,685,719	7,450,033	235,686
Excess of revenues over (under) expendit	tures	(239,778)	(265,462)	181,485	446,947
Other financing sources (uses):					
Transfers in		22,000	22,000	31,991	9,991
Transfers out		(50,000)	(50,000)	(35,501)	14,499
Other sources		5,857	5,857	9,962	(4,105)
Total other financing sources (uses):		(22,143)	(22,143)	6,452	20,385
Net change in fund balance		(261,921)	(287,605)	187,937	467,332
Fund balance, beginning of year		3,109,033	3,109,033	3,109,033	
Prior year encumbrances appropriated		101,455	101,455	101,455	
Fund balance, end of year	\$	2,948,567	2,922,883	3,398,425	

See accompanying notes to required supplementary information.

# NORTH BALTIMORE LOCAL SCHOOL DISTRICT WOOD COUNTY

Notes to Required Supplementary Information Fiscal Year Ended June 30, 2013

# Note A Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

Certain funds accounted for as separate funds internally with legally adopted budgets (budget basis) do not meet the definition of special revenue funds under GASB Statement No. 54 and were reported with the General Fund (GAAP basis).

Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).

Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).

Encumbrances are treated as expenditures for all funds (budget basis) rather than as restricted, committed or assigned fund balance (GAAP basis).

The following tables summarize the adjustments necessary to reconcile the GAAP statements and the budgetary basis schedule:

		General
Net change in fund balance - GAAP Basis	\$	532,141
Increase / (decrease):		
Due to inclusion of Public School Support Func	l	9,266
Due to revenues		(237,878)
Due to expenditures		65,411
Due to other sources (uses)		9,962
Due to encumbrances		(190,965)
Net change in fund balance - Budget Basis	\$	187,937

#### NORTH BALTIMORE LOCAL SCHOOL DISTRICT, WOOD COUNTY Schedule of Federal Awards Receipts and Expenditures For the Fiscal Year Ended June 30, 2013

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
United States Department of Agriculture Passed through the Ohio Department of Education						
Child Nutrition Cluster:						
School Breakfast Program	3L70	10.553	\$ 24,480	<b>\$</b> -	\$ 24,480	<b>\$</b> -
National School Lunch Program	3L60	10.555	142,562	15,940	142,562	15,940
					,	
Total United States Department of Agriculture			167,042	15,940	167,042	15,940
Inited States Department of Education						
United States Department of Education Passed through the Ohio Department of Education						
I assed infolge the Onto Department of Education						
Special Education Cluster (IDEA):						
Special Education - Grants to States	3M20	84.027	181,012	-	181,012	-
Title I, Part A Cluster:						
Title I Grants to Local Educational Agencies	3M00	84.010	146,342	-	146,951	-
Education Taska along State Create	3820	84.318	1 220			
Education Technology State Grants Improving Teacher Quality State Grants	C2S1	84.318 84.367	1,230 35,832	-	34,799	-
State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, ARRA	GRF	84.307 84.395	23,383		20,913	-
Education Jobs Fund	3Y60	84.410	42.049		20,515	
	5100	04.410	42,047		20,377	
Total United States Department of Education			429,848	-	404,272	-
-						
Total Federal Financial Assistance			¢ 507.800	¢ 15.040	¢ 571-214	¢ 15.040
1 otar reuerar rinancial Assistance			\$ 596,890	\$ 15,940	\$ 571,314	\$ 15,940

See Accompanying Notes to the Schedule of Federal Awards Receipts and Expenditures

#### NORTH BALTIMORE LOCAL SCHOOL DISTRICT WOOD COUNTY

#### NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2013

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Receipts and Expenditures is a summary of the activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

#### NOTE B - FOOD DISTRIBUTIONS

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.



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#### Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Members of the Board of Education North Baltimore Local School District 201 South Main Street North Baltimore, Ohio 45872-1364

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the North Baltimore Local School District, Wood County, Ohio (the District) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 26, 2013, wherein we noted the District adopted the provisions of Governmental Accounting Standards Board Statement No. 63.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2013-001 described in the accompanying schedule of findings to be a material weakness.

Members of the Board of Education North Baltimore Local School District Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### **Entity's Response to Findings**

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Balestra, Han & Schern, CPAs

Balestra, Harr & Scherer, CPAs, Inc. Piketon, Ohio December 26, 2013



# Balestra, Harr & Scherer, CPAs, Inc.

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#### Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133

Members of the Board of Education North Baltimore Local School District 201 South Main Street North Baltimore, Ohio 45872-1364

#### **Report on Compliance for Each Major Federal Program**

We have audited the North Baltimore Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could directly and materially affect each of the North Baltimore Local School District's major federal programs for the year ended June 30, 2013. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal programs.

#### Management's Responsibility

The District's management is responsible for complying with the requirements of laws, regulations, contracts and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for each of the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the North Baltimore Local School District complied, in all material respects, with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2013.

Members of the Board of Education North Baltimore Local School District Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by OMB Circular A-133 Page 2

#### **Report on Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a federal program's applicable compliance with a federal program compliance compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

Balestra, Har & Schern, CPAs

Balestra, Harr & Scherer, CPAs, Inc. Piketon, Ohio December 26, 2013

#### NORTH BALTIMORE LOCAL SCHOOL DISTRICT WOOD COUNTY, OHIO

# **Schedule of Findings**

OMB Circular A-133 Section §.505 For the Year Ended June 30, 2013

# **1. SUMMARY OF AUDITOR'S RESULTS**

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under §.510(a)?	No
(d)(1)(vii)	Major Programs (list):	Title I Grants to Local Educational Agencies; CFDA #84.010 Special Education, Grants to
		States; CFDA #84.027
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$300,000 Type B: all other
(d)(1)(ix)	Low Risk Auditee?	No

#### NORTH BALTIMORE LOCAL SCHOOL DISTRICT WOOD COUNTY, OHIO

Schedule of Findings *OMB Circular A-133 Section §.505 (Continued)* For the Year Ended June 30, 2013

#### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### Finding 2013-001

#### **Material Weakness – Financial Statement Presentation**

Accurate financial reporting is an important part of the District's overall purpose. Financial reporting requires internal controls in place to help ensure accuracy of reporting.

The District had a prior adjustment due to having an outside firm perform a capital asset appraisal for fiscal year 2013. This resulted in a prior period adjustment which increased July 1, 2012 capital assets and net position balances by \$2,565,764. However approximately \$1.1 million of this adjustment could not easily be traced to supporting documentation in the District's records. Although this amount was immaterial to the basic financial statements, it still represents an issue regarding proper controls over the capital assets accounting and reporting for the District.

The primary reason for this adjustment is that certain capital assets had been acquired in prior years, but had not been properly recorded by the District on their equipment inventory system (EIS). The lack of proper monitoring of capital asset additions by management can result in errors or irregularities occurring and not being detected in a timely manner. The presentation of materially correct financial statements and related footnotes is the responsibility of management.

We recommend the District implement internal control procedures over their capital asset accounting and reporting process to ensure that all additions and disposals of capital assets are properly recorded in their EIS with appropriate supporting documentation being retained to support these additions and disposals.

#### **Client Response:**

One of the purposes of obtaining the appraisal was, as Treasurer, I wanted to be sure the records were complete with all of the project activity that the District had going on, and that it would be the District's base line going forward. We will assign an individual to monitor future capital asset activity to ensure that all additions and disposals of capital assets are properly recorded on the District's EIS.

#### **3. FINDINGS FOR FEDERAL AWARDS**

#### None Noted

# NORTH BALTIMORE LOCAL SCHOOL DISTRICT WOOD COUNTY, OHIO

# Schedule of Prior Audit Findings For the Year Ended June 30, 2013

			Not Corrected, Partially
			Corrected; Significantly
			Different Corrective
Finding		Fully	Action Taken; or Finding
Number	Finding Summary	Corrected?	No Longer Valid; Explain
2012-001	Finding for Recovery Repaid Under Audit	Yes	
2012-002	Material Weakness – Monitoring Financial	Yes	
	Reporting		



# Balestra, Harr & Scherer, CPAs, Inc.

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# Independent Auditor's Report on Applying Agreed-Upon Procedure

North Baltimore Local School District 201 South Main Street North Baltimore, Ohio 45872-1364

To the Members of the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether North Baltimore Local School District (the School) has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board amended its anti-harassment policy at its meeting on June 18, 2013 to include prohibiting harassment, intimidation, or bullying of any student "on a school bus" or by an "electronic act."

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board, and is not intended to be and should not be used by anyone other than these specified parties.

Balestra, Harr & Schern, CPAs

Balestra, Harr & Scherer, CPAs, Inc. Piketon, Ohio December 26, 2013



# Dave Yost • Auditor of State

# NORTH BALTIMORE LOCAL SCHOOL DISTRICT

### WOOD COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED APRIL 3, 2014

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