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#### INDEPENDENT AUDITOR'S REPORT

North Central Ambulance District Preble County 130 East Main Cross Street Eldorado, Ohio 45321

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of North Central Ambulance District, Preble County, (the District) as of and for the years ended December 31, 2013 and 2012.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

North Central Ambulance District Preble County Independent Auditor's Report Page 2

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances of North Central Ambulance District, Preble County as of December 31, 2013 and 2012, and its cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 7, 2014, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Dave Yost Auditor of State

Columbus, Ohio

May 7, 2014

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGE IN FUND CASH BALANCE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2013

Cash Receipts:           Property and Other Local Taxes         \$58,965           Charges for Services         68,200           Intergovernmental         8,674           Earnings on Investments         843           Donations         3,545           Miscellaneous         12,541           Total Cash Receipts         152,768           Cash Disbursements:           Current Disbursements:           Security of Persons and Property:           Salaries         12,564           Payroll Taxes         19,987           Insurance         11,268           Materials and Supplies         1,660           Maintanace         879           Education         1,978           Squad Runs         39,084           Fuel         4,939           Other         21,625           Total Cash Disbursements         113,984           Net Change in Fund Cash Balance         38,784           Fund Cash Balance, January 1         316,645		General
Charges for Services       68,200         Intergovernmental       8,674         Earnings on Investments       843         Donations       3,545         Miscellaneous       12,541         Total Cash Receipts       152,768         Cash Disbursements:         Current Disbursements:         Security of Persons and Property:         Salaries       12,564         Payroll Taxes       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Cash Receipts:	
Intergovernmental       8,674         Earnings on Investments       843         Donations       3,545         Miscellaneous       12,541         Total Cash Receipts       152,768         Cash Disbursements:         Current Disbursements:         Security of Persons and Property:         Salaries         Payroll Taxes       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Property and Other Local Taxes	\$58,965
Earnings on Investments       843         Donations       3,545         Miscellaneous       12,541         Total Cash Receipts       152,768         Cash Disbursements:         Current Disbursements:         Security of Persons and Property:         Salaries         Payroll Taxes         Insurance       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Charges for Services	68,200
Donations       3,545         Miscellaneous       12,541         Total Cash Receipts       152,768         Cash Disbursements:         Current Disbursements:         Security of Persons and Property:         Salaries         Payroll Taxes       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Intergovernmental	8,674
Miscellaneous       12,541         Total Cash Receipts       152,768         Cash Disbursements:         Current Disbursements:         Security of Persons and Property:         Salaries       12,564         Payroll Taxes       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Earnings on Investments	843
Cash Disbursements:         152,768           Current Disbursements:         2           Security of Persons and Property:         32,564           Payroll Taxes         19,987           Insurance         11,268           Materials and Supplies         1,660           Maintanace         879           Education         1,978           Squad Runs         39,084           Fuel         4,939           Other         21,625           Total Cash Disbursements         113,984           Net Change in Fund Cash Balance         38,784	Donations	3,545
Cash Disbursements:         Current Disbursements:         Security of Persons and Property:         Salaries       12,564         Payroll Taxes       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Miscellaneous	12,541
Current Disbursements:         Security of Persons and Property:         Salaries       12,564         Payroll Taxes       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Total Cash Receipts	152,768
Security of Persons and Property:         Salaries       12,564         Payroll Taxes       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Cash Disbursements:	
Salaries       12,564         Payroll Taxes       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Current Disbursements:	
Payroll Taxes       19,987         Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Security of Persons and Property:	
Insurance       11,268         Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Salaries	12,564
Materials and Supplies       1,660         Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Payroll Taxes	19,987
Maintanace       879         Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Insurance	11,268
Education       1,978         Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Materials and Supplies	1,660
Squad Runs       39,084         Fuel       4,939         Other       21,625         Total Cash Disbursements       113,984         Net Change in Fund Cash Balance       38,784	Maintanace	879
Fuel 4,939 Other 21,625 Total Cash Disbursements 113,984  Net Change in Fund Cash Balance 38,784	Education	1,978
Other 21,625 Total Cash Disbursements 113,984  Net Change in Fund Cash Balance 38,784	Squad Runs	39,084
Total Cash Disbursements 113,984  Net Change in Fund Cash Balance 38,784	Fuel	4,939
Net Change in Fund Cash Balance 38,784	Other	21,625
	Total Cash Disbursements	113,984
Fund Cash Balance, January 1 316,645	Net Change in Fund Cash Balance	38,784
	Fund Cash Balance, January 1	316,645
Fund Cash Balance, December 31:	Fund Cash Balance, December 31:	
Unassigned (Deficit) 355,429	Unassigned (Deficit)	355,429
Fund Cash Balance, December 31 \$355,429	Fund Cash Balance, December 31	\$355,429

The notes to the financial statements are an integral part of this statement.

# STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGE IN FUND CASH BALANCE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2012

	General
Cash Receipts:	
Property and Other Local Taxes	\$63,826
Charges for Services	86,674
Intergovernmental	1,165
Earnings on Investments	1,028
Donations	4,600
Miscellaneous	450
Total Cash Receipts	157,743
Cash Disbursements:	
Current Disbursements:	
Security of Persons and Property:	
Salaries	9,965
Payrol Taxes	22,436
Insurance	10,811
Materials and Supplies	3,464
Equipment	1,757
Maintanance	2,666
Education	6,225
Squad Runs	36,537
Fuel	5,299
Other	23,237
Total Cash Disbursements	122,397
Net Change in Fund Cash Balance	35,346
Fund Cash Balance, January 1	281,299
Fund Cash Balance, December 31:	
Unassigned (Deficit)	316,645
Fund Cash Balance, December 31	\$316,645

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the North Central Ambulance District, Preble County, (the District) as a body corporate and politic. A three-member Board of Trustees governs the District. Each political subdivision within the District appoints one member. Those subdivisions are the Village of West Manchester, the Village of Eldorado, and Monroe Township. The District provides ambulance services and by mutual aid agreement to areas outside the District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Cash and Deposits

The District values certificates of deposit at cost.

#### D. Fund Accounting

The District reports all financial activity in the General Fund.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the function level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts). The County Budget Commission must approve estimated resources.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Non-spendable

The District classifies assets as **non-spendable** when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### 3. Committed

Trustees can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.

#### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### 2. EQUITY IN POOLED DEPOSITS

The District maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2013	2012
Demand deposits	\$295,128	\$256,645
Certificates of deposit	60,301	60,000
Total deposits	355,429	316,645

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2013 and 2012 follows:

2013 Budgeted vs. Actual Receipts					
Fund Type	Budgeted Receipts	Actual Receipts	Variance		
Fund Type		_			
General	<u>\$146,400</u>	\$152,768	\$6,368		
2013 Budgeted vs. Actual Budgetary Basis Expenditures					
	Appropriation	Budgetary			
Fund Type	Authority	Expenditures	Variance		
General	\$284,000	\$113,984	\$170,016		
2012 Budgeted vs. Actual Receipts  Budgeted Actual					
Fund Type	Receipts	Receipts	Variance		
General	\$129,770	\$157,743	\$27,973		
2012 Budgeted vs. Actual Budgetary Basis Expenditures					
			·		
	Appropriation	Budgetary			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance		

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the District.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

#### 5. RETIREMENT SYSTEMS

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes these plans' benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2013 and 2012, OPERS members contributed 10% of their gross salaries and the District contributed an amount equaling 14%, respectively, of participants' gross salaries. The District has paid all contributions required through December 31, 2013.

#### 6. RISK MANAGEMENT

#### **Commercial Insurance**

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

North Central Ambulance District Preble County 130 East Main Cross Street Eldorado, Ohio 45321

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of North Central Ambulance District, Preble County, (the District) as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements, and have issued our report thereon dated May 7, 2014 wherein we noted the District followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permit.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

North Central Ambulance District
Preble County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
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#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio

May 7, 2014

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2013 AND 2012

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2011-01	Ohio Revised Code 5705.41(D)(1), failure to properly certify funds.	No	Not corrected – Reissued as Management Letter comment
2011-02	Ohio Revised Code 5705.39, appropriation shall not exceed estimated revenue	Yes	
2011-03	Failure to properly post estimated receipts	No	Not corrected – Reissued as Management Letter comment
2011-04	Failure to properly post revenues	No	Not corrected – Reissued as Management Letter comment





#### NORTH CENTRAL AMBULANCE DISTRICT

#### **PREBLE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JUNE 26, 2014