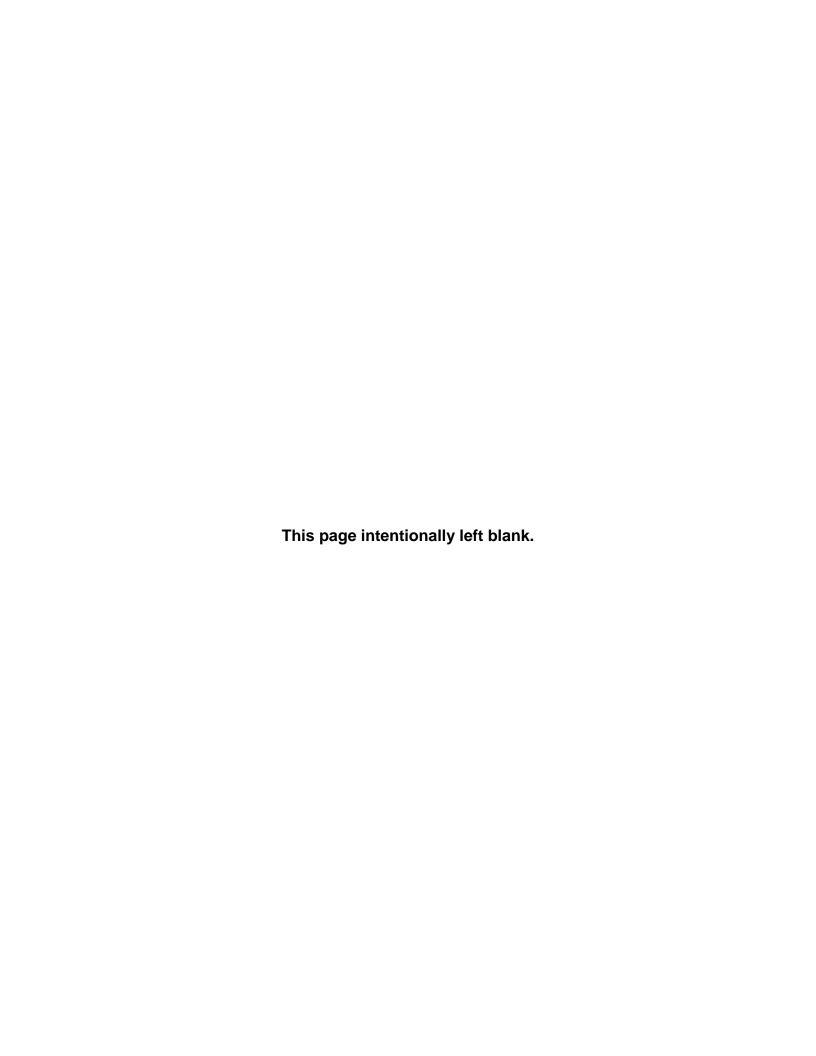


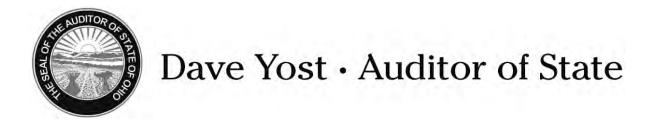


# ROLLING HILLS LOCAL SCHOOL DISTRICT GUERNSEY COUNTY

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#### INDEPENDENT AUDITOR'S REPORT

Rolling Hills Local School District **Guernsey County** P.O. Box 38 Byesville, Ohio 43723

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Rolling Hills Local School District, Guernsey County, Ohio (the School District), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' Government Auditing Standards. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Rolling Hills Local School District Guernsey County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Rolling Hills Local School District, Guernsey County, Ohio, as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 1 to the financial statements, the School District was placed in Fiscal Caution by the Ohio Department of Education on March 24, 2006 due to a projected General Fund deficit. Note 21 to the financial statements describes management's plans to address the projected General Fund deficit.

As discussed in Note 3 to the financial statements, during the year ended June 30, 2013, the School District adopted the provisions of Governmental Accounting Standard No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and No. 65, *Items Previously Reported as Assets and Liabilities*. We did not modify our opinion regarding this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary Information

Our audit was conducted to opine on the School District's basic financial statements taken as a whole.

The Schedule of Federal Award Receipts and Expenditures (the Schedule) presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is also not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this Schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this Schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Rolling Hills Local School District Guernsey County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 13, 2014, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Dave Yost

Auditor of State

Columbus, Ohio

March 13, 2014

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 Unaudited

The discussion and analysis of the Rolling Hills Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2013. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

#### **Financial Highlights**

Key financial highlights for the fiscal year 2013 are as follows:

- Net position of governmental activities increased \$633,716.
- General revenues accounted for \$15,659,378 in revenue or 76 percent of all revenues. Program specific revenues in the form of charges for services and operating and capital grants, contributions, and interest accounted for \$4,860,656, or 24 percent of total revenues of \$20,520,034.
- Total assets of the School District increased \$826,601 due primarily to increases in cash and cash equivalents, property taxes receivable, and capital assets which were offset by a decrease in intergovernmental receivables.
- The School District had \$19,886,318 in expenses related to governmental activities; only \$4,860,656 of these expenses were offset by program specific charges for services, grants, contributions, and interest. General revenues in the amount of \$15,659,378 were adequate to provide for these programs.
- Total governmental funds had revenues in the amount of \$20,100,864 and expenditures in the amount of \$19,760,253. Total fund balances, including other financing sources and uses, increased \$340,611.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's General Fund with all other nonmajor funds presented in total in one column.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 Unaudited

#### Reporting the School District as a Whole

#### Statement of Net Position and Statement of Activities

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2013?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and deferred outflows of resources and all liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into consideration all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, all of the School District's activities are reported as governmental including instruction, support services, operation of non-instructional services, extracurricular activities, and interest.

#### Reporting the School District's Most Significant Fund

#### Fund Financial Statements

The analysis of the School District's major fund begins on page 11. Fund financial reports provide detailed information about the School District's major fund. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant fund. The School District's only major governmental fund is the General Fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 Unaudited

#### Reporting the School District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship program. This activity is presented as a private purpose trust fund. The District also acts in a trustee capacity as an agent for individuals, private organizations, and other government units. These activities are reported in two agency funds. The District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### The School District as a Whole

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2013 compared to 2012.

Table 1
Net Position

## Governmental Activities

|                                  | 2013         | 2012         | Change    |
|----------------------------------|--------------|--------------|-----------|
| Assets                           |              |              |           |
| Current and Other Assets         | \$12,793,369 | \$12,197,755 | \$595,614 |
| Capital Assets                   | 12,619,829   | 12,388,842   | 230,987   |
| Total Assets                     | 25,413,198   | 24,586,597   | 826,601   |
| Liabilities                      |              |              |           |
| Long-Term Liabilities            | 1,453,500    | 1,704,452    | (250,952) |
| Other Liabilities                | 2,579,746    | 2,236,416    | 343,330   |
| Total Liabilities                | 4,033,246    | 3,940,868    | 92,378    |
| Deferred Inflows of Resources    |              |              |           |
| Property Taxes                   | 3,551,255    | 3,450,748    | 100,507   |
| Net Position                     |              |              |           |
| Net Investment in Capital Assets | 12,047,005   | 11,771,018   | 275,987   |
| Restricted                       | 772,981      | 992,273      | (219,292) |
| Unrestricted                     | 5,008,711    | 4,431,690    | 577,021   |
| Total Net Position               | \$17,828,697 | \$17,194,981 | \$633,716 |

Total assets increased \$826,601. The increase in current assets is primarily due to increases in cash and cash equivalents, property taxes receivable, and capital assets. Cash and cash equivalents increased as a result of the cash basis transactions of the School District. The primary fund, the General Fund, reflects an increase in its cash basis fund balance in the amount of \$170,253. This increase along with increases in other fund's cash basis balances demonstrates the School District's commitment to maintain cash basis expenditures in line with current receipts.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 Unaudited

Property taxes receivable increased by \$192,451 as a result of increased property tax valuations. See Note 7 for more information on the School District's property taxes. Capital assets increased during fiscal year 2013 as a result of capitalizations exceeding current year depreciation. Offsetting these increases in assets is a decrease in intergovernmental receivables in the amount of \$271,810. This decrease is due to federal requirements as to when federal grant monies can be requested and received.

Total liabilities increased \$92,378 which is approximately two percent of the prior year's amounts. Individually, however, long-term liabilities decreased in the amount of \$250,952, and other liabilities increased in the amount of \$343,330. Compensated absences, the largest component of long-term liabilities, decreased in the amount of \$153,076 due to current year severance payments for retirees. Other liabilities increased due to accrued wages and benefits and the associated intergovernmental payables. Timing of pay dates for salaries earned also contributed to the fluctuation of these liabilities.

As a result of the above, total net position increased by \$633,716. Each of the three components of net position, however, had significant changes. Federal grant guidelines require that the School District maintain a minimal balance of unspent monies, therefore reducing the amount of restricted cash and receivables associated with those grants. The liability accruals to these funds are then reported as unrestricted net position. Net investment in capital assets shows an increase as a result of current year capitalizations exceeding depreciation along with the retirement of capital related debt.

Table 2 shows the changes in net position for fiscal year 2013, and comparisons to fiscal year 2012.

Rolling Hills Local School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 Unaudited

## Table 2 **Change in Net Position**

|   | Governmental Activities |              |             |
|---|-------------------------|--------------|-------------|
| Revenues                                      | 2013                    | 2012         | Change      |
| Program Revenues                              |                         |              |             |
| Charges for Services                          | \$1,396,998             | \$1,073,787  | \$323,211   |
| Operating Grants, Contributions, and Interest | 2,827,736               | 3,965,887    | (1,138,151) |
| Capital Grants and Contributions              | 635,922                 | 190,884      | 445,038     |
| Total Program Revenues                        | 4,860,656               | 5,230,558    | (369,902)   |
| General Revenue                               |                         | ·            |             |
| Property Taxes                                | 5,766,679               | 4,505,524    | 1,261,155   |
| Grants and Entitlements                       | 9,846,520               | 10,117,912   | (271,392)   |
| Investment Earnings                           | 9,266                   | 7,289        | 1,977       |
| Miscellaneous                                 | 36,913                  | 26,743       | 10,170      |
| Total General Revenues                        | 15,659,378              | 14,657,468   | 1,001,910   |
| Total Revenues                                | 20,520,034              | 19,888,026   | 632,008     |
| Program Expenses                              |                         |              |             |
| Instruction:                                  |                         |              |             |
| Regular                                       | 7,872,080               | 7,320,035    | 552,045     |
| Special                                       | 2,346,269               | 2,145,607    | 200,662     |
| Vocational                                    | 219,018                 | 220,181      | (1,163)     |
| Intervention                                  | 1,461,856               | 1,696,956    | (235,100)   |
| Support Services:                             |                         |              |             |
| Pupils  | 536,739                 | 527,608      | 9,131       |
| Instructional Staff                           | 1,190,313               | 1,103,617    | 86,696      |
| Board of Education                            | 27,683                  | 27,802       | (119)       |
| Administration                                | 1,516,380               | 1,375,081    | 141,299     |
| Fiscal  | 624,905                 | 578,413      | 46,492      |
| Operation and Maintenance of Plant            | 1,597,033               | 1,600,870    | (3,837)     |
| Pupil Transportation                          | 900,883                 | 883,344      | 17,539      |
| Central                                       | 90,156                  | 79,250       | 10,906      |
| Operation of Non-Instructional Services:      |                         |              |             |
| Food Service Operations                       | 996,873                 | 968,437      | 28,436      |
| Other Non-Instructional Services              | 25,715                  | 7,490        | 18,225      |
| Extracurricular Activities                    | 429,348                 | 285,337      | 144,011     |
| Interest                                      | 51,067                  | 25,091       | 25,976      |
| Total Expenses                                | 19,886,318              | 18,845,119   | 1,041,199   |
| Change in Net Position                        | 633,716                 | 1,042,907    | (409,191)   |
| Net Position Beginning of Year                | 17,194,981              | 16,152,074   | 1,042,907   |
| Net Position End of Year                      | \$17,828,697            | \$17,194,981 | \$633,716   |

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 Unaudited

Property taxes comprise approximately 28 percent of revenues for governmental activities for Rolling Hills Local School District in fiscal year 2013. Property tax revenues increased \$1,261,155 from the prior fiscal year primarily due to the timing of property tax advances and also an increase in assessed valuations as a result of a triennial update.

Total program revenue decreased from the prior year primarily due to decreases in operating grants, contributions, and interest due to the ending of the federal Education Jobs program as well as other program specific federal monies.

Instructional programs comprise approximately 60 percent of total governmental program expenses, and reflected an increase of \$516,444 from the prior year. Regular instruction showed the largest change, an increase of \$552,045, as a result of the increase in salary related liabilities and severance payments. Decreases in student intervention services are the result of fewer students needing this type of program.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

|  | Total Cost of<br>Services<br>2013 | Net Cost of<br>Services<br>2013 | Total Cost of<br>Services<br>2012 | Net Cost of<br>Services<br>2012 |
|--|-----------------------------------|---------------------------------|-----------------------------------|---------------------------------|
| Instruction:                             |                                   |                                 |                                   |                                 |
| Regular                                  | \$7,872,080                       | \$6,499,522                     | \$7,320,035                       | \$5,731,836                     |
| Special                                  | 2,346,269                         | 1,789,901                       | 2,145,607                         | 1,189,711                       |
| Vocational                               | 219,018                           | 98,958                          | 220,181                           | 100,121                         |
| Intervention                             | 1,461,856                         | 1,461,856                       | 1,696,956                         | 1,441,552                       |
| Suport Services:                         |                                   |                                 |                                   |                                 |
| Pupils                                   | 536,739                           | 536,510                         | 527,608                           | 337,547                         |
| Instructional Staff                      | 1,190,313                         | 469,413                         | 1,103,617                         | 300,343                         |
| Board of Education                       | 27,683                            | 27,683                          | 27,802                            | 27,802                          |
| Administration                           | 1,516,380                         | 1,480,155                       | 1,375,081                         | 1,364,086                       |
| Fiscal                                   | 624,905                           | 621,808                         | 578,413                           | 578,413                         |
| Operation and Maintenance of Plant       | 1,597,033                         | 1,386,893                       | 1,600,870                         | 1,522,746                       |
| Pupil Transportation                     | 900,883                           | 894,788                         | 883,344                           | 857,194                         |
| Central                                  | 90,156                            | 90,156                          | 79,250                            | 79,250                          |
| Operation of Non-Instructional Services: |                                   |                                 |                                   |                                 |
| Food Service Operation                   | 996,873                           | 71,702                          | 968,437                           | (100,734)                       |
| Other Non-Instructional Services         | 25,715                            | 19,330                          | 7,490                             | (1,905)                         |
| Extracurricular Activities               | 429,348                           | (474,080)                       | 285,337                           | 161,508                         |
| Interest                                 | 51,067                            | 51,067                          | 25,091                            | 25,091                          |
| Total Expenses                           | \$19,886,318                      | \$15,025,662                    | \$18,845,119                      | \$13,614,561                    |

The dependence upon tax revenues and state subsidies for governmental activities is apparent, with 76 percent of the School District's activities being supported primarily through taxes and unrestricted intergovernmental revenues.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 Unaudited

#### The School District's Funds

The School District's governmental funds are accounted for modified accrual basis of accounting. The School District has one major fund, the General Fund. The General Fund had \$16,796,256 in revenues and \$16,280,269 in expenditures. The General Fund's balance, including other financing uses, increased \$332,020 due primarily to an increase in cash and cash equivalents offset by an increase in deferred inflows of resources.

### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2013, the School District amended its General Fund budget, but not significantly, and the budgetary statement reflects both original and final budgeted amounts. There was an \$836,656 variance between original and final budgeted amounts with regards to revenues, and the final budgeted amounts were \$450,824 higher than actual results. The estimate for property tax revenues was higher than actual results by \$270,765.

For expenditures, there was a \$916,050 difference between original and final budgeted amounts, however for final appropriations, there was a significant variance between budgeted and actual expenditures due to spending in almost all categories being less than budgeted amounts.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2013, the School District had \$12,619,829 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. See Note 9 for additional information regarding capital assets.

#### Debt

At June 30, 2013 the School District had \$617,409 outstanding in energy conservation notes, with \$50,000 due within one year. See Note 15 for more detailed information regarding the School District's debt.

#### **Economic Factors**

The School District ended fiscal year 2013 with an overall increase in net position. Based on the current financial situation, the School District will continue to be proactive in maintaining a balanced budget for fiscal year 2014. The athletic activities are being subsidized in part by donations and fees collected in a pay-to-participate program. However, these activities continue to rely on unrestricted General Fund resources in order to maintain a positive balance. The School District's emergency replacement levy was passed November 2011, and will generate approximately \$1,400,000 annually. Based on these factors, the Board of Education and Administration of the School District must maintain careful financial planning and prudent fiscal management in order to ensure the future financial stability of the School District.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2013 Unaudited

### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Kandi Fuller, Treasurer/CFO at Rolling Hills Local School District, P.O. Box 38, Byesville, Ohio 43723.

## Statement of Net Position June 30, 2013

|  | Governmental Activities |
|--|-------------------------|
| Assets   |                         |
| Equity in Pooled Cash and Cash Equivalents                   | \$5,079,239             |
| Accounts Receivable  | 192,865                 |
| Intergovernmental Receivable                                 | 721,350                 |
| Prepaid Items  | 37,206                  |
| Materials and Supplies Inventory                             | 108,102                 |
| Property Taxes Receivable                                    | 6,654,607               |
| Nondepreciable Capital Assets                                | 214,502                 |
| Depreciable Capital Assets, Net                              | 12,405,327              |
| Total Assets   | 25,413,198              |
| Liabilities  |                         |
| Accounts Payable   | 222,259                 |
| Accrued Wages and Benefits Payable                           | 1,412,423               |
| Intergovernmental Payable                                    | 550,364                 |
| Matured Compensated Absences Payable                         | 170,592                 |
| Accrued Interest Payable                                     | 908                     |
| Claims Payable   | 213,200                 |
| Early Retirement Incentive Payable                           | 10,000                  |
| Long-Term Liabilities:                                       |                         |
| Due Within One Year  | 115,972                 |
| Due In More Than One Year                                    | 1,337,528               |
| Total Liabilities  | 4,033,246               |
| Deferred Inflows of Resources                                |                         |
| Property Taxes not Levied to Finance Current Year Operations | 3,551,255               |
| Net Position   |                         |
| Net Investment in Capital Assets                             | 12,047,005              |
| Restricted for:  | 12,047,003              |
| Building Maintenance   | 223,998                 |
| Food Service Operation                                       | 75,020                  |
| Federal Programs   | 446,483                 |
| Other Purposes   | 19,577                  |
| Unclaimed Monies   | 7,903                   |
| Unrestricted   | 5,008,711               |
| Total Net Position   | \$17,828,697            |

Statement of Activities For the Fiscal Year Ended June 30, 2013

|  |                                       |                          | Program Revenues                                    |  | Net (Expense) Revenue<br>and Change<br>in Net Position |
|--|---------------------------------------|--------------------------|---|--|--|
|  | Expenses                              | Charges for Services     | Operating Grants,<br>Contributions,<br>and Interest | Capital Grants<br>and<br>Contributions | Governmental Activities                                |
| <b>Governmental Activities</b>           |                                       |                          |   |  |  |
| Instruction:                             |                                       |                          |   |  |  |
| Regular                                  | \$7,872,080                           | \$596,302                | \$776,256   | \$0                                    | (\$6,499,522)  |
| Special                                  | 2,346,269                             | 114,467                  | 441,901   | 0                                      | (1,789,901)  |
| Vocational                               | 219,018                               | 0                        | 120,060   | 0                                      | (98,958)   |
| Intervention                             | 1,461,856                             | 0                        | 0   | 0                                      | (1,461,856)  |
| Support Services:                        |                                       |                          |   |  |  |
| Pupils                                   | 536,739                               | 135                      | 94  | 0                                      | (536,510)  |
| Instructional Staff                      | 1,190,313                             | 0                        | 720,900   | 0                                      | (469,413)  |
| Board of Education                       | 27,683                                | 0                        | 0   | 0                                      | (27,683)   |
| Administration                           | 1,516,380                             | 0                        | 36,225  | 0                                      | (1,480,155)  |
| Fiscal                                   | 624,905                               | 0                        | 3,097   | 0                                      | (621,808)  |
| Operation and Maintenance of Plant       | 1,597,033                             | 191,973                  | 18,167  | 0                                      | (1,386,893)  |
| Pupil Transportation                     | 900,883                               | 3,541                    | 2,554   | 0                                      | (894,788)  |
| Central                                  | 90,156                                | 0                        | 0   | 0                                      | (90,156)   |
| Operation of Non-Instructional Services: |                                       |                          |   |  |  |
| Food Service Operations                  | 996,873                               | 223,074                  | 702,097   | 0                                      | (71,702)   |
| Other Non-Instructional Services         | 25,715                                | 0                        | 6,385   | 0                                      | (19,330)   |
| Extracurricular Activities               | 429,348                               | 267,506                  | 0   | 635,922                                | 474,080  |
| Interest                                 | 51,067                                | 0                        | 0   | 0                                      | (51,067)   |
| Total Governmental Activities            | \$19,886,318                          | \$1,396,998              | \$2,827,736   | \$635,922                              | (15,025,662)   |
|  | General Revenues Property Taxes Levie | ed for General Purpos    | e   |  | 5,716,284  |
|  | Property Taxes Levie                  |                          |   |  | 50,395   |
|  |                                       | ents not Restricted to S | Specific Programs                                   |  | 9,846,520  |
|  | Investment Earnings                   |                          |   |  | 9,266  |
|  | Miscellaneous                         |                          |   | -                                      | 36,913   |
|  | Total General Reven                   | ues                      |   |  | 15,659,378   |
|  | Change in Net Positi                  | on                       |   |  | 633,716  |
|  | Net Position Beginni                  | ng of Year               |   | -                                      | 17,194,981   |
|  | Net Position End of                   | Year                     |   | _                                      | \$17,828,697   |

Balance Sheet Governmental Funds June 30, 2013

|  |              | Other<br>Governmental | Total<br>Governmental |
|--|--------------|-----------------------|-----------------------|
|  | General      | Funds                 | Funds                 |
| Assets   |              |                       | _                     |
| Equity in Pooled Cash and Cash Equivalents                   | \$3,827,513  | \$477,573             | \$4,305,086           |
| Restricted Cash and Cash Equivalents                         | 7,903        | 0                     | 7,903                 |
| Accounts Receivable  | 10,371       | 171                   | 10,542                |
| Interfund Receivable   | 19,898       | 0                     | 19,898                |
| Intergovernmental Receivable                                 | 41,562       | 679,788               | 721,350               |
| Prepaid Items  | 37,206       | 0                     | 37,206                |
| Materials and Supplies Inventory                             | 98,267       | 9,835                 | 108,102               |
| Property Taxes Receivable                                    | 6,607,966    | 46,641                | 6,654,607             |
| Total Assets   | \$10,650,686 | \$1,214,008           | \$11,864,694          |
| Liabilities  |              |                       |                       |
| Matured Compensated Absences Payable                         | \$170,592    | \$0                   | \$170,592             |
| Early Retirement Incentive Payable                           | 10,000       | 0                     | 10,000                |
| Accounts Payable   | 135,536      | 86,723                | 222,259               |
| Accrued Wages and Benefits Payable                           | 1,227,476    | 184,947               | 1,412,423             |
| Interfund Payable  | 0            | 19,898                | 19,898                |
| Intergovernmental Payable                                    | 487,751      | 62,613                | 550,364               |
| Total Liabilities  | 2,031,355    | 354,181               | 2,385,536             |
| Deferred Inflows of Resources                                |              |                       |                       |
| Property Taxes not Levied to Finance Current Year Operations | 3,504,614    | 46,641                | 3,551,255             |
| Unavailable Revenue  | 1,167,601    | 436,990               | 1,604,591             |
| Total Deferred Inflows of Resources                          | 4,672,215    | 483,631               | 5,155,846             |
| F 1D 1 (D # 1)   |              |                       |                       |
| Fund Balances (Deficit) Nonspendable:                        |              |                       |                       |
| Inventories  | 98,267       | 9,835                 | 108,102               |
| Prepaid Items  | 37,206       | 9,833                 | 37,206                |
| Unclaimed Monies   | 7,903        | 0                     | 7,903                 |
| Restricted for:  | 1,503        | O                     | 7,703                 |
| Restricted for Debt Service                                  | 0            | 21,949                | 21,949                |
| Restricted for Food Service                                  | 0            | 93,326                | 93,326                |
| Restricted for Federal Programs                              | 0            | 23,996                | 23,996                |
| Restricted for Other Purposes                                | 0            | 19,577                | 19,577                |
| Restricted for Classroom Facilities Maintenance              | 0            | 223,998               | 223,998               |
| Committed to Encumbrances                                    | 7,730        | 0                     | 7,730                 |
| Assigned to:   | ,            |                       | ,                     |
| Purchases on Order   | 411,561      | 0                     | 411,561               |
| Other Purposes   | 93,793       | 0                     | 93,793                |
| Unassigned (Deficit)   | 3,290,656    | (16,485)              | 3,274,171             |
| Total Fund Balances  | 3,947,116    | 376,196               | 4,323,312             |
| Total Liabilities, Deferred Inflows of Resources,            |              |                       |                       |
| and Fund Balances  | \$10,650,686 | \$1,214,008           | \$11,864,694          |

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2013

| Total Governmental Fund Balances  |           | \$4,323,312  |
|---|-----------|--------------|
| Amounts reported for governmental activities in the statement of net position are different because:  |           |              |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.   |           | 12,619,829   |
| Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable revenue in the funds:                   |           |              |
| Property Taxes  | 1,157,230 |              |
| Grants  | 436,819   |              |
| Tuition and Fees  | 10,542    |              |
| Total   |           | 1,604,591    |
| An internal service fund is used by management to charge the costs  |           |              |
| of insurance to individual funds. The assets and liabilities of the internal  |           |              |
| service fund are included in governmental activities in the statement of net position.  |           | 735,373      |
| Long-term liabilities and accrued interest payable in the current period and not due and payable in the current period and therefore are not reported in the funds: |           |              |
| General Obligation Notes Serial/Term  | (545,000) |              |
| Capital Appreciation Notes  | (27,824)  |              |
| Accretion of Interest - Capital Appreciation Notes  | (16,153)  |              |
| Bond Premium  | (28,432)  |              |
| Compensated Absences  | (836,091) |              |
| Accrued Interest Payable  | (908)     |              |
| Total   |           | (1,454,408)  |
| Net Position of Governmental Activities   |           | \$17,828,697 |

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2013

|  | General     | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|-------------|--------------------------------|--------------------------------|
| Revenues                                     |             |                                |                                |
| Property Taxes                               | \$5,706,211 | \$50,395                       | \$5,756,606                    |
| Intergovernmental                            | 10,030,260  | 2,855,791                      | 12,886,051                     |
| Interest                                     | 9,251       | 0                              | 9,251                          |
| Tuition and Fees                             | 707,797     | 28,163                         | 735,960                        |
| Extracurricular Activities                   | 113,972     | 128,418                        | 242,390                        |
| Rentals                                      | 179,360     | 12,250                         | 191,610                        |
| Charges for Services                         | 0           | 222,903                        | 222,903                        |
| Contributions and Donations                  | 13,065      | 6,115                          | 19,180                         |
| Miscellaneous                                | 36,340      | 573                            | 36,913                         |
| Total Revenues                               | 16,796,256  | 3,304,608                      | 20,100,864                     |
| Expenditures                                 |             |                                |                                |
| Current:                                     |             |                                |                                |
| Instruction:                                 |             |                                |                                |
| Regular                                      | 7,062,280   | 808,241                        | 7,870,521                      |
| Special                                      | 1,785,628   | 549,702                        | 2,335,330                      |
| Vocational                                   | 219,235     | 0                              | 219,235                        |
| Intervention                                 | 1,461,856   | 0                              | 1,461,856                      |
| Support Services:                            | • •         |                                | , ,                            |
| Pupils                                       | 548,585     | 610                            | 549,195                        |
| Instructional Staff                          | 500,768     | 662,609                        | 1,163,377                      |
| Board of Education                           | 27,683      | 0                              | 27,683                         |
| Administration                               | 1,471,733   | 33,413                         | 1,505,146                      |
| Fiscal                                       | 638,523     | 2,603                          | 641,126                        |
| Operation and Maintenance of Plant           | 1,427,052   | 54,224                         | 1,481,276                      |
| Pupil Transportation                         | 844,669     | 25,758                         | 870,427                        |
| Central                                      | 88,420      | 0                              | 88,420                         |
| Operation of Non-Instructional Services:     | 00,120      | Ü                              | 00,120                         |
| Food Service Operations                      | 0           | 962,715                        | 962,715                        |
| Other Non-Instructional Services             | 1,566       | 24,149                         | 25,715                         |
| Extracurricular Activities                   | 61,639      | 291,420                        | 353,059                        |
| Capital Outlay                               | 140,632     | 0                              | 140,632                        |
| Debt Service:                                | 140,032     | Ü                              | 140,032                        |
| Principal Retirement                         | 0           | 45,000                         | 45,000                         |
| Interest and Fiscal Charges                  | 0           | 19.540                         | 19.540                         |
| interest and i iscar charges                 |             | 17,540                         | 17,540                         |
| Total Expenditures                           | 16,280,269  | 3,479,984                      | 19,760,253                     |
| Excess of Revenues Over (Under) Expenditures | 515,987     | (175,376)                      | 340,611                        |
| Other Financing Source (Use)                 |             |                                |                                |
| Transfers In                                 | 0           | 183,967                        | 183,967                        |
| Transfers Out                                | (183,967)   | 0                              | (183,967)                      |
|  | (===,==:)   |                                | (===,===)                      |
| Total Other Financing Source (Use)           | (183,967)   | 183,967                        | 0                              |
| Net Change in Fund Balances                  | 332,020     | 8,591                          | 340,611                        |
| Fund Balances Beginning of Year              | 3,615,096   | 367,605                        | 3,982,701                      |
| Fund Balances End of Year                    | \$3,947,116 | \$376,196                      | \$4,323,312                    |

Rolling Hills Local School District
Reconciliation of the Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2013

| Net Change in Fund Balances - Total Governmental Funds   |                              | \$340,611 |
|--|------------------------------|-----------|
| Amounts reported for governmental activities in the statement of activities are different because  |                              |           |
| Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays and capital contributions exceeded depreciation:  Capital Asset Additions - Capital Outlay  Depreciation Expense  Total         | 163,068<br>(564,541)         | (401,473) |
| Capital Contributions of assets that are not reported in the funds but are additions to the funds on the entity-wide statements  |                              | 635,922   |
| The cost of the capital assets is removed from the capital asset account on the statement of net position, resulting in a loss on disposal of capital assets on the statement of activities.   |                              | (3,462)   |
| Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in the funds:   |                              |           |
| Grants Property Taxes Tuition and Fees Total   | (230,975)<br>10,073<br>4,135 | (216,767) |
| Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.  |                              | 45,000    |
| Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of activities. Premiums and discounts are reported as revenues and expenditures when the debt is first issued; however, these amounts are deferred and amortized on the statement of activities:  Bond Premium  Annual Accretion Interest Payable | 2,585<br>(5,709)<br>(28,403) |           |
| Total  | (28,403)                     | (31,527)  |
| Some expenses reported on the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:  Early Retirement Incentive Payable Compensated Absences Payable Total   | 56,000<br>153,076            | 209,076   |
| The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net change of the internal service fund is reported with governmental activities.                              |                              | 56,336    |
| Change in Net Position of Governmental Activities  | =                            | \$633,716 |

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund

For the Fiscal Year Ended June 30, 2013

|  | Budgeted Amounts  |                   |                   | Variance with Final Budget Positive |  |
|--|-------------------|-------------------|-------------------|-------------------------------------|--|
|  | Original          | Final             | Actual            | (Negative)                          |  |
| Revenues                                     |                   |                   |                   |                                     |  |
| Property Taxes                               | \$5,494,672       | \$5,775,850       | \$5,624,340       | (\$151,510)                         |  |
| Intergovernmental                            | 9,819,619         | 10,322,115        | 10,051,350        | (270,765)                           |  |
| Interest                                     | 9,013             | 9,475             | 9,226             | (249)                               |  |
| Tuition and Fees                             | 691,479           | 726,864           | 707,797           | (19,067)                            |  |
| Extracurricular Activities                   | 111,344           | 117,042           | 113,972           | (3,070)                             |  |
| Rentals                                      | 175,225           | 184,192           | 179,360           | (4,832)                             |  |
| Contributions and Donations                  | 12,764            | 13,417            | 13,065            | (352)                               |  |
| Miscellaneous                                | 35,502            | 37,319            | 36,340            | (979)                               |  |
| Total Revenues                               | 16,349,618        | 17,186,274        | 16,735,450        | (450,824)                           |  |
| Expenditures                                 |                   |                   |                   |                                     |  |
| Current:                                     |                   |                   |                   |                                     |  |
| Instruction:                                 | - 404 04-         |                   |                   | *** <b>=</b> 0.0                    |  |
| Regular                                      | 7,181,047         | 7,582,205         | 6,966,413         | 615,792                             |  |
| Special                                      | 1,775,148         | 1,874,314         | 1,779,295         | 95,019                              |  |
| Vocational                                   | 185,297           | 195,649           | 228,331           | (32,682)                            |  |
| Intervention                                 | 1,504,491         | 1,588,537         | 1,461,608         | 126,929                             |  |
| Support Services:                            | 501 500           | 550 (5)           | 527.905           | 12.761                              |  |
| Pupils  Later of and Staff                   | 521,522           | 550,656           | 537,895           | 12,761                              |  |
| Instructional Staff Board of Education       | 462,799<br>28,680 | 488,653<br>30,282 | 467,737<br>27,840 | 20,916<br>2,442                     |  |
| Administration                               | 1,502,231         | 1,586,151         | 1,495,408         | 90,743                              |  |
| Fiscal                                       | 654,699           | 691,273           | 651,352           | 39,921                              |  |
| Operation and Maintenance of Plant           | 1,433,996         | 1,514,104         | 1,645,009         | (130,905)                           |  |
| Pupil Transportation                         | 873,656           | 922,461           | 871,603           | 50,858                              |  |
| Central                                      | 91,858            | 96,989            | 89,202            | 7,787                               |  |
| Operation of Non-Instructional Services:     | 71,050            | 70,707            | 07,202            | 7,707                               |  |
| Other Non-Instructional Services             | 197               | 208               | 1,566             | (1,358)                             |  |
| Extracurricular Activities                   | 37,279            | 39,362            | 37,411            | 1,951                               |  |
| Capital Outlay                               | 145,100           | 153,206           | 151,189           | 2,017                               |  |
| Total Expenditures                           | 16,398,000        | 17,314,050        | 16,411,859        | 902,191                             |  |
| Excess of Revenues Over (Under) Expenditures | (48,382)          | (127,776)         | 323,591           | 451,367                             |  |
| Other Financing Source (Use)                 | , , ,             | , , ,             |                   |                                     |  |
| Advances In                                  | 0                 | 0                 | 30,629            | 30,629                              |  |
| Transfers Out                                | (189,812)         | (200,416)         | (183,967)         | 16,449                              |  |
| Total Other Financing Source (Use)           | (189,812)         | (200,416)         | (153,338)         | 47,078                              |  |
| Total Other Financing Source (63c)           | (107,012)         | (200,410)         |                   | 47,070                              |  |
| Net Change in Fund Balance                   | (238,194)         | (328,192)         | 170,253           | 498,445                             |  |
| Fund Balance Beginning of Year               | 2,882,612         | 2,882,612         | 2,882,612         | 0                                   |  |
| Prior Year Encumbrances Appropriated         | 278,300           | 278,300           | 278,300           | 0                                   |  |
| Fund Balance End of Year                     | \$2,922,718       | \$2,832,720       | \$3,331,165       | \$498,445                           |  |

Statement of Fund Net Position Internal Service Fund June 30, 2013

|  | Medical-Dental-<br>Prescription<br>Self-Insurance |
|--|---|
| <b>Current Assets</b>                      |   |
| Equity in Pooled Cash and Cash Equivalents | \$766,250   |
| Accounts Receivable                        | 182,323   |
| Total Assets                               | 948,573   |
| Current Liabilities<br>Claims Payable      | 213,200   |
| Net Position<br>Unrestricted               | \$735,373   |

Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Fund For the Fiscal Year Ended June 30, 2013

|                                       | Medical-Dental-<br>Prescription<br>Self-Insurance |
|---------------------------------------|---|
| <b>Operating Revenues</b>             |   |
| Charges for Services                  | \$3,025,886                                       |
| Operating Expenses Purchased Services | 518,415   |
| Claims                                | 2,451,150   |
| Ciamis                                | 2,431,130   |
| Total Operating Expenses              | 2,969,565   |
| Operating Income                      | 56,321  |
| Non-Operating Revenue Interest Income | 15  |
| Change in Net Position                | 56,336  |
| Net Position at Beginning of Year     | 679,037   |
| Net Position at End of Year           | \$735,373   |

Statement of Cash Flows
Internal Service Fund
For the Fiscal Year Ended June 30, 2013

|  | Medical-Dental-<br>Prescription<br>Self-Insurance |
|--|---|
| Increase (Decrease) in Cash and Cash Equivalents                             |   |
| <b>Cash Flows from Operating Activities</b>                                  |   |
| Cash Received from Interfund Services Provided                               | \$3,025,886                                       |
| Cash Payments for Services   | (518,415)   |
| Cash Payments for Claims   | (2,622,406)                                       |
| Net Cash Used for Operating Activities                                       | (114,935)   |
| Cash Flows from Investing Activities Interest on Investments                 | 15  |
| Net Decrease in Cash and Cash Equivalents                                    | (114,920)   |
| Cash and Cash Equivalents Beginning of Year                                  | 881,170   |
| Cash and Cash Equivalents End of Year  | \$766,250   |
| Reconciliation of Operating Income to Net Cash Used for Operating Activities |   |
| Operating Income   | \$56,321  |
| Changes in Assets and Liabilities  |   |
| Increase in Accounts Receivable  | (87,656)  |
| Decrease in Claims Payable   | (83,600)  |
| Total Changes in Assets and Liabilities                                      | (171,256)   |
| Net Cash Used for Operating Activities                                       | (\$114,935)                                       |

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2013

|  | Private Purpose<br>Trust | Agency   |
|--|--------------------------|----------|
| Assets   |                          |          |
| Equity in Pooled Cash and Cash Equivalents       | \$9,848                  | \$40,466 |
| Cash and Cash Equivalents in Segragated Accounts | 0                        | 10,411   |
| Cash and Cash Equivalents with Fiscal Agents     | 980,787                  | 0        |
| Total Assets                                     | 990,635                  | \$50,877 |
| Liabilities                                      |                          |          |
| Undistributed Monies                             | 0                        | \$19,002 |
| Due to Students                                  | 0                        | 31,875   |
| Total Liabilities                                | 0                        | \$50,877 |
| Net Position                                     |                          |          |
| Held in Trust for Scholarships                   | \$990,635                |          |

## Statement of Changes in Fiduciary Net Position Fiduciary Fund

## For the Fiscal Year Ended June 30, 2013

|   | Private Purpose<br>Trust |
|---|--------------------------|
| Additions   |                          |
| Interest  | \$20,932                 |
| Increase in Fair Market Value                           | 89,866                   |
| Total Additions   | 110,798                  |
| Deductions Payments in Accordance with Trust Agreements | 20,000                   |
| Contractual Services                                    | 18,689                   |
| Contractual Scrvices                                    | 10,007                   |
| Total Deductions  | 38,689                   |
| Change in Net Position                                  | 72,109                   |
| Net Position Beginning of Year                          | 918,526                  |
| Net Position End of Year                                | \$990,635                |

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### Note 1 - Description of the School District and Reporting Entity

Rolling Hills Local School District (the "School District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five member Board of Education. The School District provides educational services as authorized by its charter and further mandated by state and federal agencies. This Board controls the School District's six instructional support facilities staffed by 114 classified employees and 141 certificated teaching employees and administrative personnel who provide services to 1,886 students.

The Superintendent of Public Instruction declared the Rolling Hills Local School District in a state of fiscal caution effective March 24, 2006. See Note 21 for more information.

#### Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to insure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burden on, the primary government. The School District has no component units.

The School District participates in five jointly governed organizations and two group insurance purchasing pools. These organizations are the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (OME-RESA), the Mid-East Career and Technology Centers, the Metropolitan Educational Council, the Coalition of Rural and Appalachian Schools, the Ohio Coalition for Equity and Adequacy of School Funding, the Ohio School Plan (OSP) and the Ohio School Boards Association Workers' Compensation Group Rating Plan. Additional information concerning these organizations is presented in Notes 16 and 17.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

#### A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. These statements usually distinguish between those activities of the School District that are governmental in nature (financed through taxes, intergovernmental receipts, or other nonexchange transactions) and those that are considered business-type activities (financed in whole or in part by fees charged to external parties for goods or services). The School District, however, has no business-type activities.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at fiscal year end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The General Fund is only major fund of the School District.

*General Fund* The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income/loss, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service; the School District has no enterprise funds.

Medical-Dental-Prescription Self-Insurance Internal Service Fund The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operation of the School District's self-insurance program for employee medical/surgical, dental, and prescription drug claims.

Fiduciary Fund Types Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's private purpose trust fund accounts for a college scholarship program for eligible students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency funds account for faculty directed activities, student managed activities, and payroll withholdings.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Like the government-wide statements, the proprietary fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the Statement of Fund Net Position. The Statement of Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The Statement of Cash Flows provides information about how the School District finances and meets the cash flow needs of its proprietary activity.

The private purpose trust fund is reported using the economic resources measurement focus.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees, and rentals.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2013, but which were levied to finance fiscal year 2014 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District unavailable revenue includes delinquent property taxes, intergovernmental grants, and receivables from tuition and fees. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

**Expenses/Expenditures** On the accrual basis, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

The School District has a segregated bank account for monies held separate from the School District's central bank account. This account maintains voluntary payroll deductions associated with the School District's flexible spending program. This interest bearing depository account is presented on the financial statements as "Cash and Cash Equivalents in Segregated Accounts" since it is not deposited into the School District treasury.

During fiscal year 2013, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 2013.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2013 amounted to \$9,251, which includes \$3,249 assigned from other School District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2013, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

#### G. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventories of governmental funds consist of expendable supplies held for consumption and donated and purchased food held for resale.

#### H. Capital Assets

All of the School District's capital assets are general capital assets. General capital assets are those assets not specifically related to activities reported in proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| Description                       | Estimated Lives |
|-----------------------------------|-----------------|
| Land Improvements                 | 10-20 years     |
| <b>Buildings and Improvements</b> | 5-50 years      |
| Furniture and Equipment           | 5-20 years      |
| Vehicles                          | 10 years        |

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans and unpaid amounts for interfund services are classified as "interfund receivables/payables". These amounts are eliminated on the Statement of Net Position.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### J. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other government or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the General Fund represent cash and cash equivalents required by State statute for unclaimed monies.

#### K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. A liability is recorded for vacation eligible employees after one year of service with the School District.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave after seventeen years of current service for all employees of the School District.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the funds from which these payments will be paid.

#### L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and retirement incentive benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. General obligation bonds are recognized as a liability on the governmental fund financial statements when due.

#### M. Bond/Note Premiums and Discounts

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Bond discounts on the capital appreciation bonds are deferred and accreted over the term of the bonds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

On the governmental fund financial statements, bond premiums and bond discounts are recognized in the period in which the debt is issued. The face amount of the debt issue is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses.

#### N. Internal Activity

Transfers within governmental activities are eliminated on the government-wide statements.

Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash. It also includes the long-term portion of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

<u>Committed:</u> The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Assigned: Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the School District Board of Education or a School District official delegated that authority by resolution or by State Statute. State statute authorizes the Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

<u>Unassigned:</u> Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### P. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for athletic and music expenditures.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

# Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting this definition are reported as non-operating.

#### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### S. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# T. Budgetary Data

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds of the School District. Any budgetary modifications at this level may only be made by resolution of the Board of Education. The Treasurer has been authorized to further allocate appropriations to the function and object level within each fund. Advances in/out are not required to be budgeted since they represent a temporary cash flow resource and are not intended to be repaid.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate of estimated resources in effect at the time the final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board of Education during the fiscal year.

## **Note 3 - Change in Accounting Principles**

For fiscal year 2013, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 60, "Accounting and Financial Reporting for Service Concession Arrangements", Statement No. 61, "The Financial Reporting Entity: Omnibus," Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989, FASB and AICPA Pronouncements", Statement No. 63, "Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position", Statement No. 65, "Items Previously Reported as Assets and Liabilities", and Statement No. 66, "Technical Corrections - 2012 - an amendment of GASB Statements No. 10 and No.62".

GASB Statement No. 60 improves financial reporting by addressing issues related to service concession arrangements, which are a type of public-private or public-public partnership. The implementation of this statement did not result in any change in the School District's financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

GASB Statement No. 61 modifies existing requirements for the assessment of potential component units in determining what should be included in the financial reporting entity, and financial reporting entity display and disclosure requirements. These changes were incorporated in the School District's fiscal year 2013 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 62 incorporates into GASB's authoritative literature certain FASB and AICPA pronouncements issued on or before November 30, 1989. The implementation of this statement did not result in any change in the School District's financial statements.

GASB Statement No. 63 provides guidance for reporting deferred outflows or resources, deferred inflows of resources, and net position in a statement of financial position and related note disclosures. These changes were incorporated in the School District's fiscal year 2013 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 65 properly classifies certain items that were previously reported as assets and liabilities as deferred outflows or resources or deferred inflows of resources or recognizes certain items that were previously reported as assets and liabilities as outflows of resources (expenses or expenditures) or inflows of resources (revenues). These changes were incorporated in the School District's fiscal year 2013 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 66 resolves conflicting accounting and financial reporting guidance that could diminish the consistency of financial reporting and thereby enhance the usefulness of the financial reports. The implementation of this statement did not result in any change in the School District's financial statements.

# Note 4 - Accountability and Compliance

The following funds had deficit fund balances as of June 30, 2013:

| Special Revenue Funds:     | Amount  |
|----------------------------|---------|
| Miscellaneous State Grants | \$2,153 |
| Title I                    | 14,332  |

These deficits were created by the application of generally accepted accounting principles. The General Fund provides transfers to cover deficit balances due to the timing of state and federal receipt; however, this is done when cash is needed than accruals occur.

# **Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or unassigned fund balance (GAAP basis).
- 4. Unrecorded cash represent amounts received but not included as revenue on the budget basis operating statement. These amounts are included as revenue on the GAAP basis operating statement.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund:

## Net Change in Fund Balance

|                                  | General   |
|----------------------------------|-----------|
| GAAP Basis                       | \$332,020 |
| Revenue Accurals                 | (60,781)  |
| Advances In                      | 30,629    |
| Fiscal Year 2013 Unrecorded Cash | (25)      |
| Fiscal Year 2012 Prepaid Items   | 36,773    |
| Fiscal Year 2013 Prepaid Items   | (37,206)  |
| Expenditure Accruals             | 387,688   |
| Encumbrances                     | (518,845) |
| Budget Basis                     | \$170,253 |

#### **Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in securities listed above;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of Ohio Revised Code Section 135.18;
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

**Deposits** Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$711,717 of the School District's bank balance of \$5,080,497 was uninsured and uncollaterialized. Although all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the School District to a successful claim by FDIC.

The School District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

*Investments* As of June 30, 2013, the School District had monies invested in STAR Ohio. The fair value of the investment in STAR Ohio is \$386,553 and the fund had an average maturity of 57.5 days at fiscal year end.

Interest Rate Risk. The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years, and allows for the withdrawal of funds from approved public depositories or permits the sale of negotiable instruments prior to maturity in accordance with the law. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment be purchased with the expectation that it will be held to maturity.

Credit Risk. STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy regarding credit risk.

At June 30, 2013, the School District's Private Purpose Trust Fund had an investment balance of \$980,787 held with The Foundation for Appalachian Ohio (FAO). The money is held by FAO in a pooled account which is representative of numerous entities and therefore cannot be classified by risk under GASB Statement 3. To obtain financial information regarding FAO, visit www.appalachianohio.org.

# **Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First-half tax collections are received by the School District in the second half of the fiscal year. Second-half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2013 represents collections of calendar year 2012 taxes. Real property taxes received in calendar year 2013 were levied after April 1, 2012, on the assessed value listed as of January 1, 2012, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2013 represents collections of calendar year 2012 taxes. Public utility real and tangible personal property taxes received in calendar year 2013 became a lien December 31, 2011, were levied after April 1, 2012, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Guernsey, Noble, and Muskingum Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2013, are available to finance fiscal year 2014 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Accrued property taxes receivable includes real property and public utility property taxes which were measurable as of June 30, 2013 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflow of resources for property taxes.

The amount available as an advance, and recognized as revenue at June 30, 2013, was \$1,946,122 in the General Fund. At June 30, 2012, \$1,864,251 was available as an advance in the General Fund.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources - unavailable revenue.

The assessed values upon which the fiscal year 2013 taxes were collected are:

|                         | 2012 Seco     | ond-             | 2013 First-   |         |
|-------------------------|---------------|------------------|---------------|---------|
|                         | Half Collec   | Half Collections |               | etions  |
|                         | Amount        | Percent          | Amount        | Percent |
|                         |               |                  |               |         |
| Real Estate             | \$171,849,120 | 73.66%           | \$175,995,870 | 70.61%  |
| Public Utility Personal | 61,461,890    | 26.34%           | 73,257,860    | 29.39%  |
| Total                   | \$233,311,010 | 100.00%          | \$249,253,730 | 100.00% |
|                         |               |                  |               |         |
| Tax Rate per \$1,000 of |               |                  |               |         |
| assessed valuation      | \$25.20       |                  | \$25.05       |         |

## **Note 8 - Receivables**

Receivables at June 30, 2013, consisted of property taxes, intergovernmental grants, interfund, and accounts receivable. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. Delinquent property taxes deemed collectible by the County Auditor and recorded as a receivable in the amount of \$1,157,230 may not be collected within one year. All other receivables are expected to be collected within one year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

A summary of the principal items of intergovernmental receivables follows:

|  | Amounts   |
|--|-----------|
| <b>Governmental Activities</b>         |           |
| Race to the Top Grant                  | \$128,485 |
| IDEA Part B Grant                      | 104,642   |
| Title I Grant                          | 313,768   |
| Ohio Teachers Initiative Fund Grant    | 68,689    |
| Title VI-B Grant                       | 4,075     |
| Title II-A Grant                       | 54,808    |
| Medicaid Reimbursement                 | 5,995     |
| Bureau of Workers' Compensation Refund | 40,888    |
| Total                                  | \$721,350 |

**Note 9 - Capital Assets** 

Capital asset activity for the fiscal year ended June 30, 2013, was as follows:

|                                     | Balance       |             |           | Balance       |
|-------------------------------------|---------------|-------------|-----------|---------------|
|                                     | June 30, 2012 | Additions   | Deletions | June 30, 2013 |
| Nondepreciable Capital Assets       | <u> </u>      |             |           |               |
| Land                                | \$214,502     | \$0         | \$0       | \$214,502     |
| Total Nondepreciable Capital Assets | 214,502       | 0           | 0         | 214,502       |
|                                     |               |             |           |               |
| <b>Depreciable Capital Assets</b>   |               |             |           |               |
| Land Improvements                   | 1,399,886     | 635,922     | 0         | 2,035,808     |
| Buildings and Improvements          | 19,010,392    | 9,600       | 0         | 19,019,992    |
| Furniture and Equipment             | 1,629,016     | 153,468     | (34,624)  | 1,747,860     |
| Vehicles                            | 1,403,391     | 0           | 0         | 1,403,391     |
| Total at Historical Cost            | 23,442,685    | 798,990     | (34,624)  | 24,207,051    |
|                                     |               |             |           |               |
| Less Accumulated Depreciation       |               |             |           |               |
| Land Improvements                   | (341,291)     | (105,108)   | 0         | (446,399)     |
| Buildings and Improvements          | (8,503,672)   | (386,347)   | 0         | (8,890,019)   |
| Furniture and Equipment             | (1,327,016)   | (35,188)    | 31,162    | (1,331,042)   |
| Vehicles                            | (1,096,366)   | (37,898)    | 0         | (1,134,264)   |
| Total Accumulated Depreciation      | (11,268,345)  | (564,541) * | 31,162    | (11,801,724)  |
| Depreciable Capital Assets, Net     |               |             |           |               |
| of Accumulated Depreciation         | 12,174,340    | 234,449     | (3,462)   | 12,405,327    |
| of Accumulated Depreciation         | 12,177,340    | 254,447     | (3,402)   | 12,403,321    |
| Governmental Activities Capital     |               |             |           |               |
| Assets, Net                         | \$12,388,842  | \$234,449   | (\$3,462) | \$12,619,829  |

During fiscal year 2013, the School District received \$635,922 in capital contributions for new turf for the football field.

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

| Instruction:                             |           |
|--|-----------|
| Regular                                  | \$166,524 |
| Special                                  | 39,343    |
| Support Services:                        |           |
| Pupils                                   | 17,142    |
| Instructional Staff                      | 35,829    |
| Administration                           | 36,633    |
| Fiscal                                   | 8,150     |
| Operation and Maintenance of Plant       | 103,921   |
| Pupil Transportation                     | 42,539    |
| Central                                  | 2,038     |
| Extracurricular                          | 76,676    |
| Operation of Non-Instructional Services: |           |
| Food Service Operations                  | 35,746    |
| Total Depreciation Expense               | \$564,541 |
|  |           |

## Note 10 - Transfers and Internal Balances

#### A. Transfers

During fiscal year 2013, the General Fund transferred \$157,228 and \$26,739 to the Miscellaneous Local and Miscellaneous State Grants Special Funds, respectively. These transfers were made to move unrestricted revenues collected in the General Fund to help finance various programs accounted for in these funds in accordance with budgetary authorization.

#### B. Internal Balances

The governmental balance sheet reflects interfund receivables and payables in the amount of \$19,898. The General Fund made a short-term loan to the Miscellaneous Local Grants Special Revenue Fund in the amount of \$5,279. This loan was made until local grant monies were received by this fund to support the program. In addition, the General Fund made a short-term loan to the Race to the Top Special Revenue Fund in the amount of \$14,619 to cover a cash deficit until the receipt of federal grant monies by this fund.

The above interfund balances are anticipated to be repaid within one fiscal year.

## Note 11 - Risk Management

# A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

The School District, along with other school districts in Ohio, participates in the Ohio School Plan (OSP), an insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The School District pays this annual premium to Hylant Administrative Services, LLC (see Note 17).

During fiscal year 2013, the School District contracted with the Ohio School Plan:

| Commercial Property Coverage Blanket | \$59,662,716 | \$1,000 deductible |
|--------------------------------------|--------------|--------------------|
| Commercial Crime Coverage            | \$25,000     | \$1,000 deductible |
| Fleet Insurance:                     |              |                    |
| Liability                            | \$3,000,000  | any one accident   |
| Auto Medical Payments                | \$5,000      | any one accident   |
| Uninsured Motorists                  | \$1,000,000  | any one accident   |
| Comprehensive                        | Cash Value   | \$250 deductible   |
| Collision                            | Cash Value   | \$500 deductible   |
| General Liability:                   |              |                    |
| Educational General Liability        | \$3,000,000  | each occurrence    |
| Personal and Advertising Injury      | \$3,000,000  | each offense       |
| Medical Expense                      | \$10,000     | each accident      |
| General Aggregate                    | \$5,000,000  |                    |
| Products Aggregate                   | \$3,000,000  |                    |
| Employee Benefits Liability          | \$3,000,000  | \$2,500 Deductible |
| Aggregate                            | \$5,000,000  |                    |
| Employers' Liability                 | \$3,000,000  |                    |
| Errors and Ommissions                | \$3,000,000  |                    |
| Aggregate                            | \$5,000,000  |                    |
| Employment Practices                 | \$3,000,000  |                    |
| Aggregate                            | \$5,000,000  |                    |

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage from coverage in fiscal year 2013.

# B. Workers' Compensation

For fiscal year 2013, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 17). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Comp Management provides administrative, cost control, and actuarial services to the GRP.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### C. Employee Medical Benefits

The School District has elected to provide employee medical/surgical, dental, and prescription drug benefits through a self-insured plan. Medical Benefits Administrators, Inc. serves as claims servicer for this coverage. The claims liability of \$213,200 reported in the internal service fund at June 30, 2013, is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30, which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the fund's claims liability amount in fiscal years 2012 and 2013 were:

|                              | Balance at         | Current Year  | Claims      | Balance at  |
|------------------------------|--------------------|---------------|-------------|-------------|
|                              | Beginning of Year  | Claims        | Payments    | End of Year |
| 2012                         | \$276,426          | \$2,418,453   | \$2,398,079 | \$296,800   |
| 2013                         | 296,800            | 2,538,806 (1) | 2,622,406   | 213,200     |
| (1) Claims Expense           |                    | \$2,451,150   |             |             |
| Increase in Stop Loss Reimbu | rsement Receivable | 87,656        |             |             |
| Current Year Claims          |                    | \$2,538,806   |             |             |
|                              |                    |               |             |             |

# **Note 12 - Employee Benefits**

# A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators who are contracted to work 260 days per year earn ten to thirty days of vacation per fiscal year, depending upon length of service. Vacation can be accumulated to one year's worth of accrual plus ten days. Accumulated, unused vacation time, is paid to classified employees and administrators upon termination of employment. Teachers and administrators who work less than an eleven or twelve month basis do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 265 days for classified employees and administrative personnel and 265 days for certified employees. Upon retirement, all employees receive payment for one-fourth of their total sick leave accumulation.

#### B. Insurance

The School District provides life insurance and accidental death and dismemberment insurance to all full-time employees through CoreSource, Inc. in the amount of \$50,000.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### C. Retirement Incentive

The School District offered a retirement incentive for any employee who retired in their first year of eligibility for fiscal years ending 2006, 2007, and 2008. Qualified employees would be paid \$40,000 in installments of \$8,000 over the following 5 years. The total cost of the retirement incentive was \$960,000. During fiscal year 2013, the remaining balance of \$56,000 was paid.

#### **Note 13 - Defined Benefit Pension Plans**

## A. School Employees Retirement System

Plan Description - The School District participates in the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability, and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered salary. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2013, the allocation to pension and death benefits was 13.10 percent. The remaining 0.90 percent of the 14 percent employer contribution rate is allocated to the Medicare B and Health Care funds. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2013, 2012, and 2011 were \$325,903, \$301,322, and \$214,320, respectively. For fiscal year 2013, 76.17 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2012 and 2011.

#### B. State Teachers Retirement System

Plan Description – The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that can be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50. Benefits are established by Ohio Revised Code Chapter 3307.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon the recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. The statutory maximum employee contribution rate will be increased one percent each year beginning July 1, 2013, until it reaches 14 percent on July 1, 2016. For the fiscal year ended June 30, 2013, plan members were required to contribute 10 percent of their annual covered salary. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations.

The School District's required contributions to STRS Ohio for the DB Plan and for the defined benefit portion of the Combined Plan were \$958,030 and \$21,608 for the fiscal year ended June 30, 2013, \$924,212 and \$18,747 for the fiscal year ended June 30, 2012, and \$859,880 and \$18,719 for the fiscal year ended June 30, 2011. For fiscal year 2013, 84.45 percent has been contributed for the DB plan and 84.45 percent has been contributed for the Combined Plan, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2012 and 2011. Contributions made to STRS Ohio for the DC Plan and for fiscal year 2013 were \$5,147 made by the School District and \$3,677 made by the plan members. In addition, member contributions of \$11,758 were made for fiscal year 2013 for the defined contribution portion of the Combined Plan.

## C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2013, one member of the Board of Education has elected Social Security. The contribution rate is 6.2 percent of wages.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### **Note 14 - Postemployment Benefits**

# A. School Employees Retirement System

Plan Description – The School District participates in two cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plans administrated by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligation to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For fiscal year 2013, 0.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for fiscal year 2013, this amount was \$20,525. During fiscal year 2013, the School District paid \$32,053 in surcharge.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2013, 2012, and 2011 were \$39,161, \$44,997, and \$76,411, respectively. For fiscal year 2013, 5.76 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2012 and 2011.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2013, this actuarially required allocation was 0.74 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2013, 2012, and 2011, were \$18,326, \$17,795, and \$14,811 respectively. For fiscal year 2013, 76.07 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2012 and 2011.

## B. State Teachers Retirement System

Plan Description – The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2013, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to post-employment health care. The School District's contributions for health care for the fiscal years ended June 30, 2013, 2012, and 2011 were \$75,357, \$72,535, and \$66,145 respectively. For fiscal year 2013, 82.59 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2012 and 2011.

# Note 15 - Long-Term Obligations

The changes in the School District's long-term obligations during the year consist of the following:

|                                      |             |           |            |             | Amounts    |
|--------------------------------------|-------------|-----------|------------|-------------|------------|
|                                      | Outstanding |           |            | Outstanding | Due Within |
|                                      | 6/30/2012   | Additions | Reductions | 6/30/2013   | One Year   |
| <b>Governmental Activities</b>       |             |           |            |             |            |
| 2010 Energy Conservation Notes       |             |           |            |             |            |
| Serial/Term Notes 2.0% - 4.15%       | \$590,000   | \$0       | \$45,000   | \$545,000   | \$50,000   |
| Capital Appreciation Notes 14.41%    | 27,824      | 0         | 0          | 27,824      | 0          |
| Capital Appreciation Notes-          |             |           |            |             |            |
| Accretion of Interest                | 10,444      | 5,709     | 0          | 16,153      | 0          |
| Premium                              | 31,017      | 0         | 2,585      | 28,432      | 0          |
|                                      |             |           |            |             |            |
| Total Energy Conservation Notes      | 659,285     | 5,709     | 47,585     | 617,409     | 50,000     |
|                                      |             |           |            |             |            |
| Retirement Incentive                 | 56,000      | 0         | 56,000     | 0           | 0          |
| Compensated Absences Payable         | 989,167     | 107,112   | 260,188    | 836,091     | 65,972     |
|                                      |             |           |            |             |            |
| <b>Total Governmental Activities</b> |             |           |            |             |            |
| Long-Term Liabilities                | \$1,704,452 | \$112,821 | \$363,773  | \$1,453,500 | \$115,972  |

2010 Energy Conservation Notes – On March 11, 2010, Rolling Hills Local School District issued \$707,824 of general obligation notes, pursuant to House Bill 264. The notes were issued to finance an energy conservation project. The notes were issued at 2.0 – 4.15 percent interest rate. The issuance of the notes included a \$38,772 premium that will be amortized over the life of the issue, with a final maturity at December 1, 2024. \$2,373 in issuance costs were expensed.

As part of the note issuance, the School District, pursuant to Section 3317.18, Ohio Revised Code, and Section 3301-8-01, Ohio Administrative Code, participated in the Ohio Credit Enhancement Program, and was assigned a rating of Aa3 from Moody's Investors Service for the note issuance. In the event the School District is unable to make sufficient debt service payments and the payment will not be made by a credit enhancement facility, the department of education will make the sufficient payment.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

The Current Interest Term Notes maturing on December 1, 2014, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1, 2013 in the amount of \$50,000.

The remaining principal amount of such Current Interest Term Notes (\$50,000) will be paid at stated maturity on December 1, 2014.

The Current Interest Term Notes maturing on December 1, 2017, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and the respective principal amounts as follows:

|      | Principal Amount |
|------|------------------|
| Date | to be Redeemed   |
| 2015 | \$45,000         |
| 2016 | 50,000           |

The remaining principal amount of such Current Interest Term Notes (\$50,000) will be paid at stated maturity on December 1, 2017.

The Current Interest Term Notes maturing on December 1, 2024, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and the respective principal amounts as follows:

|      | Principal Amount |  |
|------|------------------|--|
| Date | to be Redeemed   |  |
| 2020 | \$60,000         |  |
| 2021 | 60,000           |  |
| 2022 | 60,000           |  |
| 2023 | 60,000           |  |

The remaining principal amount of such Current Interest Term Notes (\$60,000) will be paid at stated maturity on December 1, 2024.

The Current Interest Notes maturing on or after December 1, 2020 are subject to redemption at the option of the School District, either in whole or in part, in such order as the School District shall determine, on any date on or after June 1, 2020, at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

The capital appreciation notes for the 2010 issue mature December 1, 2018 through December 1, 2019. At maturity all compounded interest is paid and the note holder receives the face value of the note. As the value of the note increases, the accretion is reflected as a liability. The maturity amount of the notes is \$100,000. Accretion during fiscal year 2013 amounted to \$5,709, leaving a total note liability of \$43,977.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

Principal and Interest requirements to retire the remaining outstanding notes for the 2010 Energy Conservation Notes outstanding at June 30, 2013 are as follows:

|             |            |                   |           |               | Tot       | tal        |
|-------------|------------|-------------------|-----------|---------------|-----------|------------|
| _           | Serial/Ter | Serial/Term Notes |           | ciation Notes |           | Accretion/ |
| Fiscal Year | Principal  | Interest          | Principal | Accretion     | Principal | Interest   |
| 2014        | \$50,000   | \$18,590          | \$0       | \$0           | \$50,000  | \$18,590   |
| 2015        | 50,000     | 17,590            | 0         | 0             | 50,000    | 17,590     |
| 2016        | 45,000     | 16,370            | 0         | 0             | 45,000    | 16,370     |
| 2017        | 50,000     | 14,850            | 0         | 0             | 50,000    | 14,850     |
| 2018        | 50,000     | 13,250            | 0         | 0             | 50,000    | 13,250     |
| 2019-2023   | 180,000    | 51,045            | 27,824    | 72,176        | 207,824   | 123,221    |
| 2024-2025   | 120,000    | 4,980             | 0         | 0             | 120,000   | 4,980      |
| Totals      | \$545,000  | \$136,675         | \$27,824  | \$72,176      | \$572,824 | \$208,851  |

Compensated absences will be paid from the General Fund and the Food Service Special Revenue Fund.

The overall debt margin of the School District as of June 30, 2013, was \$22,451,705, with an unvoted debt margin of \$249,220.

# **Note 16 - Jointly Governed Organizations**

# A. Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments

Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments - The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council). The Council has 12 participating counties consisting of Belmont, Carroll, Columbiana, Coshocton, Guernsey, Harrison, Holmes, Jefferson, Monroe, Muskingum, Noble, and Tuscarawas Counties. The Council was created as a separate regional council of governments pursuant to State Statutes. The Council operates under the direction of a Board comprised of a representative from each participating school district. The Board exercises total control over the operation of the Council including budgeting, appropriating, contracting, and designating management. Each participant's degree of control is limited to its representation on the Board. The Council provides information technology and internet access to member districts, as well as cooperative purchasing programs. During fiscal year 2013, the total amount paid to OME-RESA from the School District was \$56,629 for cooperative gas purchasing services, technology services, financial accounting services, and educational management information. The Jefferson County Educational Service Center serves as the fiscal agent. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

# B. Mid-East Career and Technology Centers

The Mid-East Career and Technology Centers (Center) is a jointly governed organization providing vocational services to its thirteen member school districts. The Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one member from each of the participating school district's boards. The Board exercises total control over the operations of Mid-East Career and Technology Centers including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. The continued existence of the Center is not dependent on the School District's continued participating and no equity interest exists. During fiscal year 2013, the School District made no payments to the Center. To obtain financial information write to the Mid-East Career and Technology Centers, Rick White, Treasurer, at 1965 Chandlersville Road, Zanesville, Ohio 43701.

# C. Metropolitan Educational Council

The School District participates in the Metropolitan Educational Council (MEC), a jointly governed organization. The organization is composed of over 193 members which includes school districts, joint vocational schools, educational service centers, and libraries covering 39 counties in Central Ohio. The MEC helps its members purchase services, insurances, supplies and other items at a discounted rate.

The governing board of MEC is composed of 44 members, either the superintendent, a designated representative, or a member of the board of education for each participating school district in Franklin County and one representative from each county. The board exercised total control over the operations of MEC including budgeting, appropriating, contracting, and designing management. Each participant's control is limited to its representation on the board. Each year, the participating school districts pay a membership fee to MEC to cover the costs of administering the program. During fiscal year 2013, the School District made a payment of \$764 to MEC for a membership fee. Financial information may be obtained from the Metropolitan Educational Council, Sue Ward, who serves as fiscal officer, at 2100 Citygate Drive, Columbus, OH 43219.

## D. Coalition of Rural and Appalachian Schools

Coalition of Rural and Appalachian Schools (CORAS) - The Coalition of Rural and Appalachian Schools (CORAS) is a jointly governed organization composed of over 130 school districts and other educational institutions in the 29-county region of Ohio designated as Appalachia. The Coalition is operated by a board which is composed of seventeen members. One elected and one appointed from each of the seven regions into which the 29 Appalachian counties are divided; and three from Ohio University College of Education. The board exercised total control over the operations of CORAS including budgeting, appropriating, contracting, and designing management. Each participant's control is limited to its representation on the board. The Council provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Council. The School District's membership fee was \$325 for fiscal year 2013. To obtain financial information write to the Coalition of Rural and Appalachian Schools, Mike Shoemaker, Executive Director, at McCraken Hall, Ohio University, Athens, Ohio 45701.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

#### E. The Ohio Coalition of Equity and Adequacy of School Funding

The Ohio Coalition of Equity and Adequacy of School Funding is organized as a council of governments pursuant to Chapter 167 of the Ohio Revised Code. The Coalition was organized in 1990 to challenge the constitutionally of the Ohio school funding system. The Coalition is governed by a Steering Committee of 90 school district representatives. Though most of the members are superintendents, some treasurers, board members, and administrators also serve. Several persons serve as ex officio members. The membership of the coalition includes over 500 school districts throughout the State of Ohio. The Committee exercises total control over budgeting, appropriating, contracting, and the designation of management. Member school districts and joint vocational schools pay dues of \$.05 per pupil. School districts and joint vocational schools may also pay supplemental dues in the amount of \$.50 per pupil for K-12 districts and educational service centers pay dues of \$.05 per pupil. The Coalition is not dependent on the continued participation of the School District and the School District does not maintain an equity interest or financial responsibility for the Coalition. During fiscal year 2013, the School District paid \$911 to the Coalition. To obtain financial information write to Ohio Coalition of Equity and Adequacy of School Funding at 100 South Third Street, Columbus, Ohio 43215.

# **Note 17 - Insurance Purchasing Pools**

#### A. Ohio School Plan

The School District participates in the Ohio School Plan (Plan), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. The Plan is an unincorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. The Plan's business and affairs are conducted by a fifteen member board consisting of superintendents, treasurers, the president of Harcum-Shuett Insurance Agency, Inc., and a member of the Hylant Group, Inc. The Hylant Group, Inc. is the Plan's administrator and is responsible for processing claims. Harcum-Shuett Insurance Agency serves as the sales and marketing representative which establishes agreements between the Plan and its members. Financial information can be obtained from Harcum-Shuett Insurance Agency, 246 East Sycamore Street, Columbus, Ohio 43206.

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

## **Note 18 - Contingencies**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2013, if applicable, cannot be determined at this time.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

## B. Litigation

The School District is currently not a party to any legal proceedings.

# Note 19 - Set Asides

The School District is required by State statute to annually set-aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

Pursuant to State statute, the Board of Education expended all of the amounts previously set-aside for the budget reserve.

Effective June 30, 2005, through Amended Substitute House Bill 66, School Districts that are declared to be in Fiscal Caution, may either reduce or eliminate the set-aside, provided that the Districts apply and receive approval from the Ohio Department of Education. The Rolling Hills Local School District remained in Fiscal Caution during fiscal year 2013, but did not request a waiver of the set-aside requirement for fiscal year 2013.

The following cash basis information describes the change in the fiscal year end set-aside amounts for capital improvements. Disclosure of this information is required by State statute.

|  | Capital      |
|--|--------------|
|  | Improvements |
| Set-aside Restricted Balance as of June 30, 2012 | \$0          |
| Current Year Set-aside Requirement               | 308,964      |
| Current Year Offsets                             | 0            |
| Current Year Qualifying Expneditures             | (348,627)    |
| Total  | (\$39,663)   |
| Balance Carried Forward to Future Fiscal Years   | \$0          |
| Set-aside Restricted Balance as of June 30, 2013 | \$0          |

The School District has capital expenditures from debt proceeds in connection with an energy conservation project that may be utilized to offset future set-aside requirements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2013

## **Note 20 - Significant Commitments**

Encumbrances are commitments to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

| Governmental Funds                |           |
|-----------------------------------|-----------|
| General Fund                      | \$518,845 |
| Other Nonmajor Governmental Funds | 257,454   |
|                                   |           |
| Total All Funds                   | \$776,299 |

# **Note 21 - Going Concern**

The School District was placed in Fiscal Caution on March 24, 2006, by the Ohio Department of Education. The School District submitted a proposal to the Ohio Department of Education on May 24, 2006, to avoid a potential deficit in future fiscal years. The Ohio Department of Education accepted the proposal on June 14, 2006.

The School District implemented an expenditure reduction plan during fiscal years 2006 and 2007 which included a reduction in force, retirements, and resignations. The School District reduced expenditures by eliminating bus routes, eliminating summer school, reducing supplies, and implementing pay to play for extracurricular activities. The School District also implemented a pay freeze, including no step increases for fiscal year 2006 for teachers and administrators.

In November, 2011, the School District passed a renewal of their General Emergency Levy. The collections for this levy began in calendar year 2013.

The five year forecast submitted to the Ohio Department of Education during October 2013, reflects a positive General Fund balance for fiscal year 2014, and deficit General Fund balances for fiscal years 2015 through 2018. The School District continues to be in "Fiscal Caution" and was being monitored by the Ohio Department of Education as of the date of the financial statements.

## Note 22 – Subsequent Event

The School District was removed from Fiscal Caution by the Ohio Department of Education on November 22, 2013.

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# ROLLING HILLS LOCAL SCHOOL DISTRICT GUERNSEY COUNTY

# FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2013

| FEDERAL GRANTOR/ Pass Through Grantor Program Title  | Grant<br>Year          | Federal<br>CFDA<br>Number | Receipts             | Disbursements        |
|--|------------------------|---------------------------|----------------------|----------------------|
| U.S. DEPARTMENT OF AGRICULTURE  Passed Through Ohio Department of Education:  Child Nutrition Cluster: |                        |                           |                      |                      |
| Non-Cash Assistance (Food Distribution): National School Lunch Program Cash Assistance:                | 2012/2013              | 10.555                    | \$ 43,676            | \$ 43,676            |
| School Breakfast Program National School Lunch Program   | 2012/2013<br>2012/2013 | 10.553<br>10.555          | 210,368<br>451,200   | 210,368<br>451,200   |
| Cash Assistance Subtotal   |                        |                           | 661,568              | 661,568              |
| Total U.S. Department of Agriculture   |                        |                           | 705,244<br>705,244   | 705,244<br>705,244   |
| Total U.S. Department of Agriculture   |                        |                           | 705,244              | 705,244              |
| U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Education:                             |                        |                           |                      |                      |
| Title 1 Cluster: Title 1 Grants to Local Educational Agencies  | 2012                   | 84.010                    | 120,929              | 136,459              |
| Total Title 1 Grants to Local Educational Agencies   | 2013                   |                           | 906,433<br>1,027,362 | 899,620<br>1,036,079 |
| ARRA - Title 1 Grants to Local Educational Agencies, Recovery Act                                      | 2012                   | 84.389                    | 5,628                | 3,328                |
| Total Title 1 Cluster  |                        |                           | 1,032,990            | 1,039,407            |
| Special Education Cluster:   |                        |                           |                      |                      |
| Special Education - Grants to States   | 2012<br>2013           | 84.027                    | 52,297<br>286,372    | 53,579<br>288,213    |
| Total Special Education - Grants to States   |                        |                           | 338,669              | 341,792              |
| Special Education - Preschool Grants   | 2013                   | 84.173                    | 14,983               | 14,983               |
| Total Special Education Cluster  |                        |                           | 353,652              | 356,775              |
| Educational Technology State Grants  | 2012                   | 84.318                    |                      | 32                   |
| Rural Education  | 2012<br>2013           | 84.358                    | 49,779<br>29,761     | 29,761               |
| Total Rural Education  | 2013                   |                           | 79,540               | 29,761               |
| Improving Teacher Quality State Grants   | 2012                   | 84.367                    | 22,758               | 23,308               |
| Total Improving Teacher Quality State Grants   | 2013                   |                           | 123,693<br>146,451   | 93,750<br>117,058    |
| Teacher Incentive Fund Cluster: ARRA - Stimulus Teacher Incentive Fund, Recovery Act                   | 2012                   | 84.385                    | 63,705               | 3,651                |
| Total ARRA - Teacher Incentive Fund, Recovery Act  | 2013                   |                           | 219,863<br>283,568   | 222,993<br>226,644   |
| Teacher Incentive Fund   | 2013                   | 84.374                    | 41,359               | 44,780               |
| Total Teacher Incentive Fund Cluster   |                        |                           | 324,927              | 271,424              |
| ARRA - Race-to-the-Top Incentive Grants, Recovery Act  |                        |                           |                      |                      |
| Race-to-the-Top  | 2012<br>2013           | 84.395                    | 18,445<br>68,481     | 14,022<br>83,060     |
| Ohio Appalachian Collaborative (OAC)   | 2012<br>2013           |                           | 43,725<br>57,854     | 57,895               |
| Ohio Resident Educator Program Total - ARRA - Race-to-the-Top Incentive Grants, Recovery Act           | 2013                   |                           | 1,050<br>189,555     | 1,050<br>156,027     |
| Education Jobs   | 2012                   | 84.410                    | 48,117               | 66,055               |
| Total U.S. Department of Education   |                        |                           | 2,175,232            | 2,036,539            |
| Total Federal Awards Receipts and Expenditures   |                        |                           | \$ 2,880,476         | \$ 2,741,783         |

The Notes to the Federal Awards Receipts and Expenditures Schedule is an integral part of the Schedule.

# ROLLING HILLS LOCAL SCHOOL DISTRICT GUERNSEY COUNTY

# NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2013

## **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the School District's federal award programs' receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

#### **NOTE B - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

## **NOTE C - FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at fair value. The School District allocated donated food commodities to the respective program that benefited from the use of those donated food commodities.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Rolling Hills Local School District Guernsey County P.O. Box 38 Byesville, Ohio 43723

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Rolling Hills Local School District, Guernsey County, Ohio (the School District), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated March 13, 2014, wherein we noted the School District was placed in Fiscal Caution by the Ohio Department of Education on March 24, 2006 due to a projected General Fund deficit. We also noted the School District adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and No. 65, *Items Previously Reported as Assets and Liabilities*.

## Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the School District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Rolling Hills Local School District Guernsey County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

# Compliance and Other Matters

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio

March 13, 2014

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Rolling Hills Local School District Guernsey County P.O. Box 38 Byesville, Ohio 43723

To the Board of Education:

## Report on Compliance for Each Major Federal Program

We have audited the Rolling Hills Local School District's, Guernsey County, Ohio (the School District), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the Rolling Hills Local School District's major federal programs for the year ended June 30, 2013. The *Summary of Audit Results* in the accompanying Schedule of Findings identifies the School District's major federal programs.

#### Management's Responsibility

The School District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to opine on the School District's compliance for each of the School District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the School District's major programs. However, our audit does not provide a legal determination of the School District's compliance.

Rolling Hills Local School District
Guernsey County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control
Over Compliance Required by OMB Circular A-133
Page 2

#### Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2013.

### Report on Internal Control Over Compliance

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

Dave Yost Auditor of State

Columbus, Ohio

March 13, 2014

# ROLLING HILLS LOCAL SCHOOL DISTRICT GUERNSEY COUNTY

# SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2013

# 1. SUMMARY OF AUDITOR'S RESULTS

| (d)(1)(i)    | Type of Financial Statement Opinion  | Unmodified                                |
|--------------|--|---|
| (d)(1)(ii)   | Were there any material control weaknesses reported at the financial statement level (GAGAS)?  | No  |
| (d)(1)(ii)   | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?   | No  |
| (d)(1)(iii)  | Was there any reported material noncompliance at the financial statement level (GAGAS)?  |   |
| (d)(1)(iv)   | Were there any material internal control weaknesses reported for major federal programs?   | No  |
| (d)(1)(iv)   | Were there any significant deficiencies in internal control reported for major federal programs?   | No  |
| (d)(1)(v)    | Type of Major Programs' Compliance Opinion Unmodified  |   |
| (d)(1)(vi)   | Are there any reportable findings under §.510(a)?  | No  |
| (d)(1)(vii)  | Major Programs (list):   |   |
|              | <ul> <li>Child Nutrition Cluster – CFDA #10.553 and #10.555</li> <li>Title I Cluster, CFDA #84.010 and #84.389</li> <li>Special Education Cluster, CFDA #84.027 and #84.173</li> </ul> |   |
| (d)(1)(viii) | Dollar Threshold: Type A/B Programs  | Type A: > \$300,000<br>Type B: all others |
| (d)(1)(ix)   | Low Risk Auditee?  | No  |

| 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  |  |
|--|--|
| REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS |  |

None.

| 3. FINDINGS FOR FEDERAL | AWADDS |
|-------------------------|--------|
| 3. FINDINGS FOR FEDERAL | AWARDS |

None.

# ROLLING HILLS LOCAL SCHOOLS DISTRICT GUERNSEY COUNTY

# SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 § .315(b) JUNE 30, 2013

| Finding<br>Number | Finding<br>Summary   | Fully<br>Corrected? | Not Corrected, Partially<br>Corrected; Significantly<br>Different Corrective<br>Action Taken; or Finding<br>No Longer Valid; <i>Explain</i> |
|-------------------|--|---------------------|---|
| 2012-001          | Noncompliance, Material Weakness, and Questioned Costs - 2 C.F.R. Part 225, Appendix B 8h(3)(4); Allowable costs/cost principles. Adequate time and effort documentation and semi-annual certifications were not maintained for Title I Cluster, Teacher Incentive Fund, and Race-to-the-Top major federal programs.   | Yes                 | N/A   |
| 2012-002          | Noncompliance and Material Weakness- 34 CFR 80.21(c): Grantees and subgrantees shall be paid in advance, provided they maintain or demonstrate the willingness and ability to maintain procedures to minimize the time elapsing between the transfer of the funds and their disbursement by the grantee or subgrantee. Funds were not spent within the period of time for which cash was requested for all major federal programs. | Yes                 | N/A   |

#### INDEPENDENT AUDITOR'S REPORT ON APPLYING AGREED-UPON PROCEDURE

Rolling Hills Local School District Guernsey County P.O. Box 38 Byesville, Ohio 43723

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether the Rolling Hills Local School District, Guernsey County, Ohio, has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board amended its anti-harassment policy at its meeting on October 18, 2012 to include prohibiting harassment, intimidation, or bullying of any student "on a school bus" or by an "electronic act".

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board of Education and is not intended to be and should not be used by anyone other than these specified parties.

Dave Yost Auditor of State

Columbus, Ohio

March 13, 2014





### **ROLLING HILLS LOCAL SCHOOL DISTRICT**

# **GUERNSEY COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 25, 2014