Valley Township
Scioto County
Regular Audit
For the Years Ended December 31, 2013 and 2012



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Township Trustees Valley Township 384 Cook Road Lucasville, Ohio 45648

We have reviewed the *Independent Auditor's Report* of Valley Township, Scioto County, prepared by Millhuff-Stang, CPA, Inc., for the audit period January 1, 2012 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Valley Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

July 24, 2014



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# **Independent Auditor's Report**

Board of Trustees Valley Township 384 Cook Road Lucasville, Ohio 45648

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of Valley Township, Scioto County, (the Township) as of and for the years ended December 31, 2013 and 2012.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

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Valley Township Independent Auditor's Report Page 2

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Valley Township, Scioto County, as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 12, 2014, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Natalie Millhuff-Stang, CPA

President/Owner

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Millhuff-Stang, CPA, Inc.

May 12, 2014

Combined Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balances All Governmental Fund Types For the Year Ended December 31, 2013

	Governmental	Fund Types	
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			<u>, , , , , , , , , , , , , , , , , , , </u>
Property and Other Local Taxes	\$123,667	\$225,171	\$348,838
Charges for Services	0	28,805	28,805
Licenses, Permits, and Fees	24,097	22,100	46,197
Intergovernmental	150,779	166,371	317,150
Earnings on Investments	812	337	1,149
Miscellaneous	2,357	23,284	25,641
Total Cash Receipts	301,712	466,068	767,780
Cash Disbursements:			
Current:			
General Government	143,048	135	143,183
Public Safety	0	72,917	72,917
Public Works	12,335	162,229	174,564
Health	24,572	34,375	58,947
Capital Outlay	35,237	127,353	162,590
Debt Service:			
Redemption of Principal	0	29,754	29,754
Interest and Other Fiscal Charges	0	4,795	4,795
Total Cash Disbursements	215,192	431,558	646,750
Total Cash Receipts Over Cash Disbursements	86,520	34,510	121,030
Fund Cash Balances, January 1	207,450	772,529	979,979
Fund Cash Balances, December 31			
Restricted for:			
Cemetery	0	17,769	17,769
Emergency Medical Services	0	144,141	144,141
Fire Equipment Purchase	0	314	314
Fire Protection	0	140,758	140,758
Road and Bridge Maintenance and Repair	0	504,057	504,057
Unassigned	293,971	0	293,971
Fund Cash Balances, December 31	\$293,971	\$807,039	\$1,101,010

The notes to the financial statements are an integral part of this statement.

Combined Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balances All Governmental Fund Types For the Year Ended December 31, 2012

	Governmental	Fund Types	
		Special	Totals (Memorandum
	General	Revenue	Only)
Cash Receipts:			3/
Property and Other Local Taxes	\$122,537	\$222,375	\$344,912
Charges for Services	0	56,148	56,148
Licenses, Permits, and Fees	24,140	20,600	44,740
Intergovernmental	32,931	169,016	201,947
Earnings on Investments	892	200	1,092
Miscellaneous	4,310	4,151	8,461
Total Cash Receipts	184,810	472,490	657,300
Cash Disbursements:			
Current:			
General Government	136,761	141	136,902
Public Safety	0	92,533	92,533
Public Works	14,459	171,534	185,993
Health	24,581	23,139	47,720
Capital Outlay	7,600	4,804	12,404
Debt Service:			
Redemption of Principal	0	52,113	52,113
Interest and Other Fiscal Charges	0	7,713	7,713
Total Cash Disbursements	183,401	351,977	535,378
Total Cash Receipts Over Cash Disbursements	1,409	120,513	121,922
Fund Cash Balances, January 1	206,041	652,581	858,622
Restricted for:			
Cemetery	0	23,144	23,144
Emergency Medical Services	0	116,985	116,985
Fire Equipment Purchase	0	314	314
Fire Protection	0	109,373	109,373
Road and Bridge Maintenance and Repair	0	522,713	522,713
Unassigned	207,450	0	207,450
Fund Cash Balances, December 31	\$207,450	\$772,529	\$979,979

The notes to the financial statements are an integral part of this statement.

Notes to the Financial Statements For the Years Ended December 31, 2013 and 2012

### Note 1 – Summary of Significant Accounting Policies

#### **Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Valley Township, Scioto County, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, and fire protection.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# **Basis of Accounting**

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### **Fund Accounting**

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

Special Revenue Funds

These funds account for proceeds from specific sources (other than those from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

<u>Gasoline Tax Fund</u> – This fund received gasoline tax money for constructing, maintaining, and repairing Township roads.

<u>Road Special Levy Fund</u> – This fund received property tax monies for constructing, maintaining, and repairing Township roads.

<u>Fire Special Levy Fund</u> – This fund received property tax monies for fire protection.

Notes to the Financial Statements For the Years Ended December 31, 2013 and 2012

### Note 1 – Summary of Significant Accounting Policies (Continued)

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.

Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are cancelled and re-appropriated in the subsequent year.

A summary of the 2013 and 2012 budgetary activity appears in Note 3.

#### **Fund Balances**

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* – The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted – Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed – Trustees can commit amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned – Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the General Fund report all fund balances as assigned unless they are restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Township Trustees or a Township official delegated that authority by resolution, or by State statute.

Notes to the Financial Statements For the Years Ended December 31, 2013 and 2012

### Note 1 – Summary of Significant Accounting Policies (Continued)

*Unassigned* – Unassigned fund balance is the residual classification for the General Fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# **Property, Plant, and Equipment**

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### **Accumulated Leave**

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

### Note 2 – Equity in Pooled Cash

The Township maintains a cash pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	2013	2012
Demand Deposits	\$1,101,010	\$979,979

*Deposits*: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

# Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2013 follows:

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$165,784	\$301,712	\$135,928
Special Revenue	379,750	466,068	86,318
Total	\$545,534	\$767,780	\$222,246

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$373,234	\$216,046	\$157,188
Special Revenue	1,127,280	559,458	567,822
Total	\$1,500,514	\$775,504	\$725,010

Notes to the Financial Statements For the Years Ended December 31, 2013 and 2012

# Note 3 – Budgetary Activity (Continued)

Budgetary activity for the year ending December 31, 2012 follows:

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$184,810	\$184,810	\$0
Special Revenue	472,490	472,490	0
Total	\$657,300	\$657,300	\$0

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$368,382	\$183,401	\$184,981
Special Revenue	1,062,207	351,977	710,230
Total	\$1,430,590	\$535,378	\$895,211

#### **Note 4 – Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts.

Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### Note 5 – Debt

Debt outstanding at December 31, 2013 was as follows:

		Interest	
	Principal	Rate	_
Loan for purchase of fire truck	\$94,747	4.25%	

The Township purchased a rescue squad through a third-party financing company to be used for public safety within the Township. The original amount of the loan was for \$90,217. Annual payments in the amount of \$25,339 were due throughout the term of the loan. The loan is secured by the rescue squad. This loan was fully repaid during 2012.

The Township purchased a fire truck through a third-party financing company to be used for public safety within the Township. The original amount of the loan was for \$205,000. Annual payments in the amount of \$34,549 are due throughout the term of the loan which concludes on August 20, 2016. The loan is secured by the fire truck.

Notes to the Financial Statements For the Years Ended December 31, 2013 and 2012

### Note 5 – Debt (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending	Loan
December 31:	Fire Truck
2014	\$34,549
2015	34,549
2016	34,549
Totals	\$103,647

#### **Note 6 – Retirement System**

The Township's employees and officials belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which includes postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2013 and 2012, OPERS members contributed 10% of their gross salaries, with the Township contributing an amount equal to 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2013.

#### Note 7 – Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides OTARMA with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2012, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2012 and 2011 (latest information available):

Notes to the Financial Statements
For the Years Ended December 31, 2013 and 2012

### Note 7 – Risk Management (Continued)

	2012	2011
Assets	\$34,771,270	\$35,086,165
Liabilities	(9,355,082)	(9,718,792)
Net Position	\$25,416,188	\$25,367,373

At December 31, 2012 and 2011, respectively, the liabilities above include approximately \$8.7 and \$9.1 million of estimated incurred claims payable. The assets above also include approximately \$7.96 and \$8.6 million of unpaid claims to be billed to approximately 944 member governments in the future, as of December 31, 2012 and 2011, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2012, the Township's share of these unpaid claims collectible in future years is approximately \$13,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

#### Contributions to OTARMA

_	2013	2012	2011
	\$21,196	\$21,703	\$21,072

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

### Note 8 – Contingent Liabilities

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

The Township is currently party to litigation. However, management is of the opinion that such litigation will not have a material adverse effect on the Township's cash financial position.

# Note 9 - Compliance

The Township had expenditures in excess of appropriations in 2012 and 2013, which is contrary to the Ohio Revised Code.



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditor's Report

Board of Trustees Valley Township 384 Cook Road Lucasville, Ohio 45648

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Valley Township, Scioto County, (the Township) as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements, and have issued our report thereon dated May 12, 2014, wherein we noted the Township followed the accounting basis the Auditor of State prescribes or permits, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Valley Township

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and responses as item 2013-1.

# Township's Response to Findings

The Township's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. The Township's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Natalie Millhuff-Stang, CPA

President/Owner Millhuff-Stang, CPA, Inc.

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May 12, 2014

Schedule of Findings and Responses
For the Years Ended December 31, 2013 and 2012

# Findings Related to the Financial Statements Required to be Reported in Accordance With GAGAS

### Finding Number 2013-1

#### **Material Noncompliance – Expenditures in Excess of Appropriations**

Ohio Revised Code Section 5705.41(B) prohibits a subdivision or taxing unit from expending money unless it is appropriated. The Township had expenditures in excess of appropriations in 2012 and 2013 due to expenditures made prior to adoption of permanent appropriations that exceeded the temporary appropriation amounts. Failure to properly monitor budgetary information subjects the Township to the risk of spending in excess of authorized limits. The Township should implement additional monitoring procedures to ensure the expenditures are within authorized appropriations.

### **Client Response:**

In the future we will increase the temporary appropriation measure to cover disbursements anticipated to be made prior to the permanent appropriation measure being passed.

# Valley Township Scioto County Schedule of Prior Audit Findings For the Years Ended December 31, 2013 and 2012

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
Finding 2011-1	Material Weakness – Financial Reporting	Yes	
Finding 2011-2	Noncompliance –ORC Section 5705.38(A) – Annual Appropriations Measure	Yes	
Finding 2011-3	Noncompliance –ORC Section 5705.41(B) – Expenditures in Excess of Appropriations	No	Reissued as Finding 2013-1





#### **VALLEY TOWNSHIP**

# **SCIOTO COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 5, 2014