BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2013

Prepared by: Peggy Brickweg

Village Auditor



Village Council Village of St. Bernard 110 Washington Avenue St. Bernard, Ohio 45217

We have reviewed the *Independent Auditor's Report* of the Village of St. Bernard, Hamilton County, prepared by Bastin & Company, LLC, for the audit period January 1, 2013 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of St. Bernard is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 21, 2014



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Bastin & Company, LLC

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

Village of St. Bernard Hamilton County 110 Washington Avenue St. Bernard, Ohio 45217

To the Members of Village Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of St. Bernard, Hamilton County, Ohio (the Village) as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparing and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Village, as of December 31, 2013, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3-11 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

Bastin & Company, LLC

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2014, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

Cincinnati, Ohio June 25, 2014

Management's Discussion and Analysis For the Year Ended December 31, 2013

Unaudited

The discussion and analysis of the Village of St. Bernard's financial performance provides an overall review of the Village's financial activities for the fiscal year ended December 31, 2013. The intent of this discussion and analysis is to look at the Village's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the Village's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for 2013 are as follows:

- □ Net Position decreased \$2,329,967, which represents an 10.1% decrease from 2013.
- □ General revenues accounted for \$11.1 million in revenue or 84% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$2.1 million or just less than 16% of total revenues of \$13.2 million.
- □ The Village had \$15.5 million in expenses related to governmental activities; only \$2.1 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$11.1 million and Net Position were adequate to provide for these programs.
- □ Among major funds, the General Fund had \$12.2 million in revenues and \$11.4 million in expenditures. The General Fund's fund balance increased \$104,946 million to \$2,497,162.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts – management's discussion and analysis and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the Village:

These statements are as follows:

- 1. <u>The Government-Wide Financial Statements</u> These statements provide both long-term and short-term information about the Village's overall financial status.
- 2. <u>The Fund Financial Statements</u> These statements focus on individual parts of the Village, reporting the Village's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Management's Discussion and Analysis For the Year Ended December 31, 2013

Unaudited

Government-Wide Financial Statements

The government-wide statements report information about the Village as a whole using accepted methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the Village's Net Position and how they have changed. Net Position (the difference between the Village's assets and liabilities) is one way to measure the Village's financial health or position.

- Over time, increases or decreases in the Village's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the Village you need to consider additional nonfinancial factors such as the Village's tax base and the condition of the Village's capital assets.

The government-wide financial statements of the Village reflect the following category of its activities:

• <u>Governmental Activities</u> – All of the Village's programs and services are reported here, including security of persons and property, public health and welfare services, leisure time activities, community environment, basic utility services, transportation, general government and other expenditures.

Fund Financial Statements

The fund financial statements provide more detailed information about the Village's most significant funds, not the Village as a whole. Funds are accounting devices that the Village uses to keep track of specific sources of funding and spending for particular purposes.

Governmental Funds – Most of the Village's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Village's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the Village's own programs. All of the Village's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position.

Management's Discussion and Analysis For the Year Ended December 31, 2013

Unaudited

FINANCIAL ANALYSIS OF THE VILLAGE AS A WHOLE

The following table provides a comparison of the Village's Net Position as of December 31, 2013 and 2012:

	Governmental Activities				
	2013	2012			
Current and other assets	\$17,958,505	\$11,697,904			
Capital assets, Net	26,832,495	23,797,805			
Total assets	44,791,000	35,495,709			
Long-term debt outstanding	22,508,462	5,881,058			
Other liabilities	855,710	5,838,625			
Total liabilities	23,364,172	11,719,683			
Deferred Inflows of Resources	726,401	745,632			
Net position					
Net investment in capital assets	18,166,614	20,048,707			
Restricted	1,456,543	2,015,342			
Unrestricted	1,077,270	966,345			
Total net position	\$20,700,427	\$23,030,394			

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Management's Discussion and Analysis For the Year Ended December 31, 2013

Unaudited

Changes in Net Position – The following table shows the changes in Net Position for the fiscal year 2013 and 2012:

	Governmental Activities		
	2013	2012	
Revenues			
Program revenues:			
Charges for Services and Sales	\$1,155,134	\$618,698	
Operating Grants and Contributions	205,089	578,566	
Capital Grants and Contributions	755,000	0	
General revenues:			
Municipal Income Taxes	9,262,607	10,218,148	
Property Taxes	976,548	1,274,663	
Grants and Entitlements not Restricted			
to Specific Programs	810,575	449,278	
Investment Earnings	19,607	67,080	
Miscellaneous	13,478	207,040	
Special Item: Gain on Sale of Capital Assets	0	2,245,475	
Total revenues	13,198,038	15,658,948	
Program Expenses			
Security of Persons and Property	4,696,824	4,499,190	
Public Health and Welfare Services	51,292	66,077	
Leisure Time Activities	509,681	528,057	
Community Environment	79,565	119,112	
Transportation	1,580,949	1,206,674	
General Government	5,493,504	7,164,345	
Other Expenditures	1,959,958	2,002,667	
Interest and Fiscal Charges	1,156,232	276,436	
Total expenses	15,528,005	15,862,558	
Total Change in Net Position	(2,329,967)	(203,610)	
Beginning Net Position	23,030,394	23,234,004	
Ending Net Position	\$20,700,427	\$23,030,394	

Governmental Activities

Net Position of the Village's governmental activities decreased \$2,329,967. This decrease can mostly be attributed to the decrease in revenues collected in 2013. Expenses remained virtually unchanged in 2013 versus 2012.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. In general, the overall revenue generated by the levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

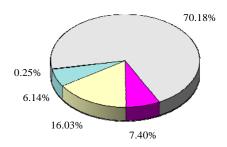
Management's Discussion and Analysis For the Year Ended December 31, 2013

Unaudited

The Village also receives an income tax. The income tax is based on 2.1% of all salaries, wages, commissions and other compensation and on net profits earned within the Village as well as on income of residents earned outside the Village.

Municipal income taxes and property taxes made up 70.18% and 7.40% respectively of revenues for governmental activities for the Village in fiscal year 2013. The Village's reliance upon tax revenues is demonstrated by the following graph:

		Percent
Revenue Sources	2013	of Total
Municipal Income Taxes	\$9,262,607	70.18%
Property Taxes	976,548	7.40%
Program Revenues	2,115,223	16.03%
Grants and Entitlements	810,575	6.14%
General Other	33,085	0.25%
Total Revenue	\$13,198,038	100.00%



FINANCIAL ANALYSIS OF THE VILLAGE'S FUNDS

The Village's governmental funds reported a combined fund balance of \$15,698,910, which is an increase from last year's balance of \$4,393,730. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2013 and 2012:

Fund Balance December 31, 2013		Fund Balance December 31, 2012	Increase (Decrease)
General	\$2,497,162	\$2,392,216	\$104,946
Community Improvement			
Corporation	(398,299)	55,108	(453,407)
General Bond Retirement	243,349	20,923	222,426
Master Plan			
Capital Improvement	567,982	1,214,609	(646,627)
Capital Improvement	11,885,838	(206,105)	12,091,943
Other Governmental	902,878	916,979	(14,101)
Total	\$15,698,910	\$4,393,730	\$11,305,180

Management's Discussion and Analysis For the Year Ended December 31, 2013

Unaudited

General Fund – The Village's General Fund balance increase is due to many factors. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

	2013	2012	Increase	
	Revenues	Revenues	(Decrease)	
Taxes	\$10,370,119	\$10,868,031	(\$497,912)	
Intergovernmental Revenues	818,492	386,205	432,287	
Charges for Services	214,347	199,474	14,873	
Licenses and Permits	98,723	62,841	35,882	
Investment Earnings	21,334	70,224	(48,890)	
Fines and Forfeitures	41,707	46,285	(4,578)	
All Other Revenue	610,608	207,040	403,568	
Total	\$12,175,330	\$11,840,100	\$335,230	

General Fund revenues in 2013 increased 2.8% compared to revenues in fiscal year 2012. This can mostly be attributed to increases in intergovernmental revenues and miscellaneous receipts.

	2013	2012	Increase
	Expenditures	Expenditures	(Decrease)
Security of Persons and Property	\$4,680,442	\$4,663,131	\$17,311
Public Health and Welfare Services	51,292	66,077	(14,785)
Leisure Time Activities	141,765	160,821	(19,056)
Transportation	93,617	117,759	(24,142)
General Government	4,503,882	7,178,729	(2,674,847)
Other Expenditures	1,959,958	1,827,848	132,110
Debt Service:			
Interest and Fiscal Charges	0	2,241	(2,241)
Total	\$11,430,956	\$14,016,606	(\$2,585,650)

Management's Discussion and Analysis For the Year Ended December 31, 2013

Unaudited

General Fund expenditures decreased \$2,585,620 under the prior year due mainly to decreased costs associated with the Bank Avenue Litigation and settlement which occurred in 2012.

The Village's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2013 the Village amended its General Fund budget several times.

For the General Fund, actual budget basis revenues were higher than original and final estimates due primarily to unexpected inheritance tax revenues (intergovernmental revenues) and higher miscellaneous revenue collections. Final budgeted expenditures increased by \$4.2 million versus original budget to account for increased general government expenditures and transfers out. The General Fund had an adequate fund balance to cover expenditures.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal year 2013 the Village had \$26,832,495 net of accumulated depreciation invested in land, land improvements, buildings and improvements, infrastructure, and machinery and equipment. The following table shows fiscal year 2013 and 2012 balances:

	Governm	Increase		
_	Activit	ties	(Decrease)	
	2013	2012		
Land	\$8,465,495	\$7,944,470	\$521,025	
Land Improvements	4,823,804	4,814,804	9,000	
Buildings and Improvements	8,319,629	5,043,655	3,275,974	
Infrastructure	17,538,283	17,102,923	435,360	
Machinery and Equipment	5,951,154	5,917,520	33,634	
Less: Accumulated Depreciation	(18,265,870) (17,025,567)		(1,240,303)	
Totals	\$26,832,495	\$23,797,805	\$3,034,690	

The overall net change in capital assets is a result of additions to land, buildings and improvements and infrastructure. Additional information on the Village's capital assets can be found in Note 8.

Management's Discussion and Analysis For the Year Ended December 31, 2013

Unaudited

Debt

At December 31, 2013, the Village had \$20,551,049 in bonds outstanding, \$289,535 due within one year. The following table summarizes the Village's debt outstanding as of December 31, 2013 and 2012:

	2013	2012
Governmental Activities:		
General Obligation Bonds	\$20,551,049	\$1,625,000
Long Term Promissory Notes	0	2,100,000
Ohio Public Works Commission Loans	21,728	24,098
Police/Fire Accrued Pension	708,203	728,108
Compensated Absences	1,227,482	1,403,852
Total Governmental Activities	\$22,508,462	\$5,881,058

Additional information on the Village's long-term debt can be found in Note 13.

ECONOMIC FACTORS

The preceding financial information reflects that with the lower property taxes and the decline in local government funds the Village still remains heavily dependent on its local earnings tax and property taxes. In 2013 the Village's expenditures were higher than normal due to larger tax refunds, higher medical costs and the Bank Avenue Litigation. The Village is continuing to work with the Ohio EPA to address all issues and remains positive everything will be addressed.

During to 2013 the Village issued \$18.5 million in General Obligation Bonds to fund the construction of the Service Department Building, the Safety Center and the Vine St. Street Streetscape project. The proceeds also allowed the Village to pay off the Shopping Center and Imwallee Property Loans along with reimbursement for the Bank Avenue Litigation Costs.

The Village's goal is to continue to offer outstanding services to its residents and businesses while upgrading housing stock and moving forward with major projects. With careful planning and monitoring of the Village's finances, management is confident that current and future funding challenges can be overcome and quality services will continue to be provided to the people and businesses of St. Bernard.

Management's Discussion and Analysis For the Year Ended December 31, 2013

Unaudited

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Village's finances and to show the Village's accountability for the money it receives. If you have questions about this report or need additional financial information contact Peggy Brickweg, Village Auditor of the Village of St. Bernard.

Statement of Net Position December 31, 2013

	Governmental Activities		
Assets:			
Equity in Pooled Cash, Cash Equivalents and Investments	\$	15,083,388	
Cash and Cash Equivalents with Fiscal Agent		177,189	
Receivables:			
Taxes		1,969,319	
Accounts		169,935	
Intergovernmental		425,942	
Interest		8,691	
Other Assets		1,000	
Inventory of Supplies at Cost		75,841	
Prepaid Items		42,985	
Restricted Assets:			
Cash and Cash Equivalents		4,215	
Capital Assets:			
Capital Assets Not Being Depreciated		8,465,495	
Capital Assets Being Depreciated, Net		18,367,000	
Total Assets		44,791,000	
Liabilities:			
Accounts Payable		200,132	
Accrued Wages and Benefits		89,651	
Intergovernmental Payable		281,751	
Claims Payable		212,141	
Accrued Interest Payable		72,035	
Noncurrent liabilities:			
Due within one year		447,180	
Due in more than one year		22,061,282	
Total Liabilities		23,364,172	
Deferred Inflows of Resources:			
Property Tax Levy for Next Fiscal Year		726,401	
Net Position:			
Net Investment in Capital Assets		18,166,614	
Restricted For:			
Capital Projects		718,392	
Debt Service		179,990	
Other Purposes		558,161	
Unrestricted		1,077,270	
Total Net Position	\$	20,700,427	

Statement of Activities For the Year Ended December 31, 2013

								N	-4 (E)
									et (Expense) Levenue and
									Changes in
					Progr	am Revenues			Net Position
		Expenses		Charges for ices and Sales		rating Grants Contributions	al Grants and	G	overnmental Activities
Governmental Activities:		Ziipenses	5011	ees und suies	-	Commons		•	1101111100
Security of Persons and Property	\$	4,696,824	\$	135,002	\$	0	\$ 0	\$	(4,561,822)
Public Health and Welfare Services		51,292		0		0	0		(51,292)
Leisure Time Activities		509,681		71,922		0	140,000		(297,759)
Community Environment		79,565		166,867		0	0		87,302
Transportation		1,580,949		55,940		205,089	615,000		(704,920)
General Government		5,493,504		154,038		0	0		(5,339,466)
Other Expenditures		1,959,958		571,365		0	0		(1,388,593)
Interest and Fiscal Charges		1,156,232		0		0	0		(1,156,232)
Totals	\$	15,528,005	\$	1,155,134	\$	205,089	\$ 755,000		(13,412,782)
	Gen	eral Revenue	s						
	Mur	icipal Income T	axes						9,262,607
	Prop	erty Taxes							976,548
	Grai	nts and Entitlem	ents no	t Restricted to S	Specific	Programs			810,575
	Inve	stment Earnings	S		•				19,607
		cellaneous							13,478
		l General Reve	nuec						11,082,815
	100	ii General Keve	nues						11,002,013
	Cha	nge in Net Posit	tion						(2,329,967)
	Net	Position Beginn	ing of Y	Year					23,030,394
	Net	Position End of	Year					\$	20,700,427

Balance Sheet Governmental Funds December 31, 2013

	General	Im	ommunity provement orporation		neral Bond etirement		aster Plan Capital provement
Assets:		_		_		_	
Equity in Pooled Cash, Cash Equivalents and Investments	\$ 1,936,813	\$	75,701	\$	243,349	\$	208,741
Cash and Cash Equivalents with Fiscal Agent	0		0		0		0
Taxes	1,928,791		0		0		0
Accounts	167,257		0		0		2,678
Intergovernmental	101,427		0		0		218,140
Interest	8,691		0		0		0
Other Assets	0		1,000		0		0
Inventory of Supplies, at Cost	75,841		0		0		0
Prepaid Items	37,629		0		0		53
Restricted Assets:	4017		0		0		0
Cash and Cash Equivalents	4,215		0		0		0
Advance to Other Funds	 0		0		0		475,000
Total Assets	\$ 4,260,664	\$	76,701	\$	243,349	\$	904,612
Liabilities:							
Accounts Payable	\$ 72,524	\$	0	\$	0	\$	93,720
Accrued Wages and Benefits Payable	86,411		0		0		1,547
Intergovernmental Payable	180,194		0		0		99,559
Claims Payable	212,141		0		0		0
Advances from Other Funds	0		475,000		0		0
Total Liabilities	551,270		475,000		0		194,826
Deferred Inflows of Resources:							
Unavailable Amounts	524,469		0		0		141,804
Property Tax Levy for Next Fiscal Year	687,763		0		0		0
Total Deferred Inflows of Resources	1,212,232		0		0		141,804
Fund Balances:							
Nonspendable	113,470		0		0		53
Restricted	0		0		243,349		567,929
Committed	0		0		0		0
Assigned	289,873		0		0		0
Unassigned	2,093,819		(398,299)		0		0
Total Fund Balances	2,497,162		(398,299)		243,349		567,982
Total Liabilities, Deferred Inflows of	 -,.,,,,,,,		(2,0,2,7)		2.5,517		201,702
Resources and Fund Balances	\$ 4,260,664	\$	76,701	\$	243,349	\$	904,612

In	Capital Improvement		Other overnmental Funds	G	Total overnmental Funds
\$	11,906,896	\$	711,888	\$	15,083,388
Ψ	0	Ψ	177,189	Ψ	177,189
	0		40,528		1,969,319
	0		0		169,935
	29,661		76,714		425,942
	0		0		8,691
	0		0		1,000
	0		0		75,841
	5,303		0		42,985
	0		0		4,215
	0		0		475,000
\$	11,941,860	\$	1,006,319	\$	18,433,505
\$	26,361	\$	7,527	\$	200,132
Ψ	0	Ψ	1,693	Ψ	89,651
	0		1,998		281,751
	0		0		212,141
	0		0		475,000
	26,361		11,218		1,258,675
					, ,
	29,661		53,585		749,519
	0		38,638		726,401
	29,661		92,223		1,475,920
				<u> </u>	
	5,303		0		118,826
	11,880,535		835,374		13,527,187
	11,000,555		67,504		67,504
	0		0		289,873
	0		0		1,695,520
	11,885,838		902,878		15,698,910
_	11,003,030		702,070		13,070,710
\$	11,941,860	\$	1,006,319	\$	18,433,505

Reconciliation Of Total Governmental Fund Balances To Net Position Of Governmental Activities December 31, 2013

Total Governmental Fund Balances		\$ 15,698,910
Amounts reported for governmental activities in the statement of net position are different because		
Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.		26,832,495
Other long-term assets are not available to pay for current- period expenditures and therefore are reported as deferred inflows of resources in the funds.		749,519
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General Obligation Bonds Payable Ohio Public Works Commission Loans Payable Police/Fire Accrued Pension Liability Compensated Absences Payable Accrued Interest Payable	(20,551,049) (21,728) (708,203) (1,227,482) (72,035)	(22,580,497)
Net Position of Governmental Activities		\$ 20,700,427

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Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2013

		General	Imp	ommunity provement orporation		eneral Bond Letirement		aster Plan Capital provement
Revenues:	_				_		_	
Taxes	\$	10,370,119	\$	0	\$	0	\$	0
Intergovernmental Revenues		818,492		0		0		473,196
Charges for Services		214,347		3,782		0		163,085
Licenses and Permits		98,723		0		0		0
Investment Earnings		21,334		147		0		0
Fines and Forfeitures		41,707		0		0		0
All Other Revenue		610,608		0		0		0
Total Revenue		12,175,330		3,929		0		636,281
Expenditures:								
Current:								
Security of Persons and Property		4,680,442		0		0		0
Public Health and Welfare Services		51,292		0		0		0
Leisure Time Activities		141,765		0		0		0
Community Environment		0		79,565		0		0
Transportation		93,617		0		0		396,860
General Government		4,503,882		0		0		0
Other Expenditures		1,959,958		0		0		0
Capital Outlay		0		479,825		0		886,048
Debt Service:								
Principal Retirement		0		0		2,245,000		0
Interest & Fiscal Charges		0		0		1,118,811		0
Total Expenditures		11,430,956		559,390		3,363,811		1,282,908
Excess (Deficiency) of Revenues								
Over Expenditures		744,374		(555,461)		(3,363,811)		(646,627)
Other Financing Sources (Uses):								
Sale of Capital Assets		93,533		102,054		0		0
General Obligation Bonds Issued		283,240		0		1,828,264		0
Premiums on Debt Issuance		0		0		886,049		0
Transfers In		0		0		871,924		0
Transfers Out		(1,025,000)		0		0		0
Total Other Financing Sources (Uses)		(648,227)		102,054		3,586,237		0
Net Change in Fund Balances		96,147		(453,407)		222,426		(646,627)
Fund Balances (Deficits) at Beginning of Year		2,392,216		55,108		20,923		1,214,609
Increase in Inventory Reserve		8,799		0		0		0
Fund Balances (Deficits) End of Year	\$	2,497,162	\$	(398,299)	\$	243,349	\$	567,982

In	Capital Improvement		Other vernmental Funds	G	Total Governmental Funds		
¢.	0	ф	52.716	¢.	10 422 925		
\$	110.220	\$	53,716	\$	10,423,835		
	110,339		205,614		1,607,641		
	0		31,522		412,736		
	0		0 89		98,723 21,570		
	0		4,838		46,545		
	0		4,030		610,608		
	110,339	-	295,779		13,221,658		
	0		40.042		4 700 404		
	0		48,042		4,728,484		
	0		0		51,292		
	23,969		168,774		334,508		
	0		0 243,065		79,565 733,542		
	0		243,003		4,503,882		
	0		0		1,959,958		
	4,050,020		0		5,415,893		
	4,030,020		U		3,413,093		
	0		2,370		2,247,370		
	17,903		705		1,137,419		
	4,091,892		462,956		21,191,913		
	.,051,052				21,171,710		
	(3,981,553)		(167,177)		(7,970,255)		
	0		0		195,587		
	16,073,496		0		18,185,000		
	0		0		886,049		
	0		153,076		1,025,000		
	0		0		(1,025,000)		
	16,073,496		153,076		19,266,636		
	12,091,943		(14,101)		11,296,381		
	(206,105)		916,979		4,393,730		
	0		0		8,799		
\$	11,885,838	\$	902,878	\$	15,698,910		
Ψ_	11,000,000	Ψ	, , , , , , ,	Ψ	10,000,010		

Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For The Fiscal Year Ended December 31, 2013

Net Change in Fund Balances - Total Governmental Funds		\$ 11,296,381
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period. Capital Outlay Depreciation Expense	4,891,676 (1,262,965)	3,628,711
The net effect of various miscellaneous transactions involving capital assets (i.e. disposals) is to decrease net position.		(594,021)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(23,620)
The issuance of long-term debt provides current financial resources to governmental funds, but has no effect on net position.		(19,071,049)
Repayment of bond and loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
General Obligation Bond Principal Payment Ohio Public Works Commission Loan Principal Payment Long Term Note Payment Police/Fire Accrued Pension Payment	145,000 2,370 2,100,000 19,905	2,267,275
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(18,813)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		
Compensated Absences Change in Inventory	176,370 8,799	 185,169
Change in Net Position of Governmental Activities		\$ (2,329,967)

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2013

	Ori	ginal Budget	Fi	nal Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues:							
Taxes	\$	8,245,844	\$	8,835,234	\$ 10,348,504	\$	1,513,270
Intergovernmental Revenues		306,961		306,961	847,019		540,058
Charges for Services		171,575		171,575	239,896		68,321
Licenses and Permits		67,850		67,850	98,723		30,873
Investment Earnings		60,000		60,000	34,965		(25,035)
Fines and Forfeitures		45,580		45,580	43,607		(1,973)
All Other Revenues		276,752		412,445	518,582		106,137
Total Revenues		9,174,562		9,899,645	12,131,296		2,231,651
Expenditures:							
Current:							
Security of Persons and Property		4,776,502		4,925,478	4,797,471		128,007
Public Health and Welfare Services		55,979		57,864	50,411		7,453
Leisure Time Activities		146,507		152,407	140,723		11,684
Transportation		119,032		119,032	92,685		26,347
General Government		3,670,875		4,845,279	4,397,729		447,550
Other Expenditures		1,417,527		1,878,038	 1,866,041		11,997
Total Expenditures		10,186,422		11,978,098	11,345,060		633,038
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(1,011,860)		(2,078,453)	786,236		2,864,689
Other Financing Sources (Uses):							
Sale of Capital Assets		0		0	93,533		93,533
General Obligation Bonds Issued		0		0	283,240		283,240
Transfers In		1,462,138		1,462,138	1,325,699		(136,439)
Transfers Out		0		(2,402,899)	(2,402,899)		0
Total Other Financing Sources (Uses):		1,462,138		(940,761)	(700,427)		240,334
Net Change in Fund Balance		450,278		(3,019,214)	85,809		3,105,023
Fund Balance at Beginning of Year		1,119,781		1,119,781	1,119,781		0
Prior Year Encumbrances		433,089		433,089	433,089		0
Fund Balance at End of Year	\$	2,003,148	\$	(1,466,344)	\$ 1,638,679	\$	3,105,023

Statement of Assets and Liabilities Fiduciary Funds December 31, 2013

	Agency Funds	
Assets:		
Equity in Pooled Cash, Cash Equivalents and Investments	\$	14,679
Total Assets		14,679
Liabilities:		
Due to Others		14,679
Total Liabilities	\$	14,679

Statement of Changes in Net Position Fiduciary Funds December 31, 2013

	Private Purpose Trust Fund		
Additions:			
Contributions:			
Donations from the Village	\$	50,000	
Total Additions		50,000	
Deductions:			
Administrative Expenses		50,000	
Total Deductions		50,000	
Change in Net Assets		0	
Net Assets at Beginning of Year		0	
Net Assets End of Year	\$	0	

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The Village of St. Bernard, Ohio (the "Village") was incorporated as a village in 1878 and became a Village in 1912. The Village is a charter municipal corporation under the laws of the State of Ohio and operates under a Council-Mayor form of government.

The accompanying basic financial statements of the Village present the financial position of the various fund types, and the results of operations of the various fund types. The financial statements are presented as of December 31, 2013 and for the year then ended and have been prepared in conformity with generally accepted accounting principles (GAAP) applicable to local governments. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's Codification of Governmental Accounting and Financial Reporting Standards (GASB Codification).

The accompanying basic financial statements comply with the provisions of GASB Statement No. 14, "The Financial Reporting Entity," as amended by GASB Statement No. 61 "The Financial Reporting Entity: Omnibus; an amendment of GASB Statements No. 14 and No. 34," in that the financial statements include all organizations, activities, functions and component units for which the Village (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the Village's ability to impose its will over the organization or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the Village.

The Community Improvement Corporation of St. Bernard (CIC), a non-profit organization, is an eleven-member board comprised of one Village official, three elected officials, five community representatives and two non-resident business advisors. Although it is legally separate from the Village, the CIC is reported as if it were part of the primary government because the Village can impose its will on the CIC. The CIC is responsible for research and development of the Village, including the assurance that mortgage payments will be made to foster such development, the acquisition, construction, equipment and improvement of buildings, structures and other properties, the acquisition of sites for such development, the lease, sale and subdivision of such sites and incurring of debt in order to carry out such development, and to make loans to any individual or business entity in order to carry out such development purpose for the Village. Funding to finance the CIC comes from the sale of properties owned by the CIC and contributions from the Village and private sources.

The Village of St. Bernard Mayor's Court is included in the reporting entity because it is not legally separate.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation - Fund Accounting

The Village uses funds to report its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain Village functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The following fund types are used by the Village:

Governmental Funds

The governmental funds are those funds through which most governmental functions are typically financed. The acquisition, use and balances of the Village's expendable financial resources and the related current liabilities are accounted for through governmental funds. The measurement focus is upon determination of "Flow of Current Financial Resources." With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. The following are the Village's major governmental funds:

<u>General Fund</u> - This fund is used to account for all financial resources except those accounted for in another fund. The General Fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Community Improvement Corporation Fund</u> – This fund is used to account for the financial activities of the CIC of Saint Bernard.

<u>General Bond Retirement Fund</u> - This fund is used for the accumulation of resources for, and the payment of general obligation long-term debt principal and interest.

<u>Master Plan Capital Improvement Fund</u> - This fund is used to account for financial resources to be used for planning, developing, executing and maintaining major properties within the Village's Master Plan.

<u>Capital Improvement Fund</u> - This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation - Fund Accounting (Continued)

Fiduciary Funds

Fiduciary fund reporting focuses on Net Position and changes in Net Position. The fiduciary category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Fiduciary funds are used to account for assets the Village holds in a trustee capacity or as an agent for individuals, private organizations, other governments, and other funds. The Village's fiduciary funds are a Private-Purpose Trust Fund and agency funds. The Village's Private Purpose Trust Fund accounts for monies held in trust for retired employees of the Village. The Village's agency funds account for monies held for hall rentals, building permit fees, and the Mayor's Court. The agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

C. <u>Basis of Presentation – Financial Statements</u>

<u>Government-wide Financial Statements</u> – The statement of net position and the statement of activities display information about the Village as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the Village that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. The governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the Village's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Village, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Village.

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the Village. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Presentation – Financial Statements (Continued)

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

D. Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures in the accounts and reported in the financial statements, and relates to the timing of the measurements made. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term "measurable" means that the amount of the transaction can be determined. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the Village is considered to be 60 days after year-end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

The accrual basis of accounting is utilized for reporting purposes by the governmental activities and fiduciary funds. Revenues are recognized when they are earned and expenses are recognized when they are incurred.

Non-exchange transactions, in which the Village receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Village must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the Village on a reimbursement basis.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Basis of Accounting (Continued)

Revenue considered susceptible to accrual at year-end includes income taxes withheld by employers, property taxes, interest on investments and state levied locally shared taxes (including motor vehicle license fees and local government assistance). Other revenue, including licenses, permits, certain charges for services, income taxes other than those withheld by employers and miscellaneous revenues, is recorded as revenue when received in cash because generally this revenue is not measurable until received.

Property taxes measurable as of December 31, 2013, but not received within the available period are recorded as deferred inflows of resources as these resources are not intended to pay liabilities of the current period. Delinquent property taxes, whose availability is indeterminate, are recorded as deferred inflows of resources.

The Village reports deferred inflows of resources in its balance sheet. Deferred inflows of resources arise when a potential revenue does not meet both the measurable and available criteria for recognition in the current period. In the subsequent period, when both revenue recognition criteria are met, the liability for deferred inflows of resources is removed from the combined balance sheet and revenue is recognized.

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources as certified.

All funds other than agency funds are legally required to be budgeted and appropriated; however, only governmental funds are required to be reported. Since the Community Improvement Corporation is a legally separate entity it is not part of the Village's budget, therefore no budgetary statement is presented. The legal level of budgetary control for each fund is at the object level within each department. Budgetary modifications may only be made by ordinance of the Village Council.

1. Tax Budget

By July 15, the Village Finance Committee and Auditor submit an annual tax budget for the following fiscal year to Village Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year for the period January 1 to December 31 of the following year.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process

2. Estimated Resources

The County Budget Commission reviews estimated revenue and determines if the budget substantiates a need to levy all or part of previously authorized taxes. By October 1 of each year, the Village accepts by resolution the tax rates as determined by the Budget Commission. As part of the certification process, the Village receives an official certificate of estimated resources stating the projected receipts by fund. Prior to December 31, the Village must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year do not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2013.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

3. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 through December 31. The appropriation ordinance establishes spending controls at the fund, department and object level, and may be modified during the year by an ordinance of the Village Council. Total fund appropriations may not exceed the current estimated resources as certified by the County Budget Commission. Expenditures may not legally exceed budgeted appropriations at the object level. Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual" are provided on the budgetary basis to provide a comparison of actual results to the final budget, including all amendments and modifications.

4. Encumbrances

As part of formal budgetary control, purchase orders, contracts and other commitments for expenditures are encumbered and recorded as the equivalent of expenditures (budget basis) in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. However, on the GAAP basis of accounting, encumbrances do not constitute expenditures or liabilities.

5. <u>Lapsing of Appropriations</u>

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

6. Budgetary Basis of Accounting

The Village's budgetary process accounts for the Village's transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on the cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting. Encumbrances are recorded as the equivalent of expenditures (budgetary basis).

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

6. <u>Budgetary Basis of Accounting</u> (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual" for the General Fund:

Net Change in Fund Balance

Thet Change in I and Balance	
	General Fund
GAAP Basis (as reported)	\$96,147
Increase (Decrease):	
Accrued Revenues at	
December 31, 2013 received during 2014	(978,722)
Accrued Revenues at	
December 31, 2012 received during 2013	934,670
Accrued Expenditures at	
December 31, 2013 paid during 2014	551,270
Accrued Expenditures at	
December 31, 2012 paid during 2013	(520,402)
2013 Prepaids for 2014	(37,629)
2012 Prepaids for 2013	353,839
Outstanding Encumbrances	(313,364)
Budget Basis	\$85,809

F. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits and repurchase agreements. The repurchase agreements are considered cash equivalents because they are highly liquid investments with original maturity of three months of less.

The Village pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and cash equivalents represents the balance on hand as if each fund maintained its own cash and cash equivalent account.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution, the Ohio Revised Code and the Village Charter. The Village allocates interest among the various funds based upon applicable legal and administrative requirements. Interest revenue credited to the Village's funds was \$21,570 during calendar year 2013. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", the Village records all its investments at fair value except for nonparticipating investment contracts which are reported at cost, which approximates fair value. Certificates of deposit with a maturity of greater than three months from the time of purchase are classified as investments on the balance sheet. See Note 4, "Cash, Cash Equivalents and Investments".

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2013, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure is reported in the year in which services are consumed.

I. <u>Inventory</u>

Inventory is stated at cost (first-in, first-out) in the governmental funds. The costs of inventory items are recorded as expenditures in the governmental funds when purchased.

J. Capital Assets and Depreciation

Capital assets are defined by the Village as assets with an initial, individual cost of more than \$500.

1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are those not directly related to the business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost. The capital asset values were initially determined by assigning original acquisition costs when such information was available. In cases where information supporting original costs was not available, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition. Donated capital assets are capitalized at fair market value on the date donated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized. These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Position, but they are not reported in the Fund Financial Statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

J. Capital Assets and Depreciation (Continued)

2. Depreciation

All capital assets are depreciated, excluding land. Depreciation has been provided using the straight-line method over the following estimated useful lives:

Description	Estimated Lives (in years)
Land Improvements	20 - 40
Buildings and Improvements	10 - 45
Infrastructure	20 - 50
Machinery and Equipment	5 - 20

K. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

Obligation	Fund
Compensated Absences	General Fund Street Maintenance Fund Master Plan Capital Improvement Fund
General Obligation Bonds	General Bond Retirement Fund
Accrued Pension Liability	General Fund
Ohio Public Works Commission Loan	Storm Sewer Improvement Fund

L. Compensated Absences

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," vacation and compensatory time are accrued as liabilities when an employee's right to receive compensation is attributable to services already rendered and it is probable that the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Leave time that has been earned but is unavailable for use as paid time off or as some other form of compensation because an employee has not met the minimum service time requirement, is accrued to the extent that it is considered to be probable that the conditions for compensation will be met in the future.

Sick leave is accrued using the vesting method, whereby the liability is recorded on the basis of leave accumulated by employees who are eligible to receive termination payments as of the balance sheet date, and on 95% of the leave balances accumulated by employees who have ten years or more of service time with the Village. These employees are expected to become eligible in the future to receive such payments.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

L. Compensated Absences (Continued)

For governmental funds, that portion of unpaid compensated absences that is expected to be paid using expendable available financial resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." In the government wide statement of Net Position, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account.

M. Net Position

Net Position represents the difference between assets and liabilities. Net Position – net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net Position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Village or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The Village applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted Net Position are available.

N. Pensions

The provision for pension costs are recorded when the related payroll is accrued and the obligation is incurred.

O. Intergovernmental Revenues

In governmental funds, intergovernmental revenues, such as grants awarded on a non-reimbursement basis, and shared revenues are recorded as intergovernmental receivables and revenues when measurable and available. Reimbursable grants are recorded as intergovernmental receivables and revenues when the related expenditures are made.

P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Q. Interfund Assets/Liabilities

Receivables and payables arising between funds for goods provided or services rendered are classified as "Due From/To Other Funds" on the balance sheet. Short-term interfund loans are classified as "Interfund Receivables/Payables," while long-term interfund loans are classified as "Interfund Loan Receivable/Payable."

R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

S. Fund Balances

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Village is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally contractually required to be maintained intact.

Restricted – Restricted fund balance consists of amounts that have constraints placed on them either externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the Village to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

Committed – Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Village's highest level of decision making authority. For the Village, these constraints consist of ordinances and resolutions passed by Village Council. Committed amounts cannot be used for any other purpose unless the Village removes or changes the specified use by taking the same type of action (ordinance, resolution) it employed previously to commit those amounts.

Assigned – Assigned fund balance consists of amounts that are constrained by the Village's intent to be used for specific purposes, but are neither restricted nor committed.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

S. Fund Balances (Continued)

Unassigned – Unassigned fund balance consists of amounts that have not been restricted, committed or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted (committed, assigned and unassigned) resources as they are needed.

T. Deferred Inflows of Resources

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, unavailable amounts, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for delinquent property taxes, income taxes and state levied shared taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 2 – FUND BALANCE CLASSIFICATION

Fund balance is classified as nonspendable, restricted, committed, assigned, and unassigned based primarily on the extent to which the Village is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General Fund	Community Improvement Corporation Fund	General Bond Retirement Fund	Master Plan Capital Improvement Fund	Capital Improvement Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable:							
Supplies Inventory	\$75,841	\$0	\$0	\$0	\$0	\$0	\$75,841
Prepaid Items	37,629	0	0	53	5,303	0	42,985
Total Nonspendable	113,470	0	0	53	5,303	0	118,826
Restricted:							
Community Environment	0	0	0	0	0	312,215	312,215
Security of Persons	0	0	0	0	0	182,669	182,669
Court Improvements	0	0	0	0	0	5,254	5,254
Street Improvements	0	0	0	0	0	335,236	335,236
Debt Service	0	0	243,349	0	0	0	243,349
Capital Improvements	0	0	0	567,929	11,880,535	0	12,448,464
Total Restricted	0	0	243,349	567,929	11,880,535	835,374	13,527,187
Committed:							
Swimming Pool Operations	0	0	0	0	0	67,501	67,501
Capital Improvements	0	0	0	0	0	3	3
Total Committed	0	0	0	0	0	67,504	67,504
Assigned:							
Other Purposes	289,873	0	0	0	0	0	289,873
Unassigned (Deficits):	2,093,819	(398,299)	0	0	0	0	1,695,520
Total Fund Balances	\$2,497,162	(\$398,299)	\$243,349	\$567,982	\$11,885,838	\$902,878	\$15,698,910

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 3 – RECONCILITATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of Net Position

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and Net Position of governmental funds as reported in the government-wide statement of Net Position. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Other long-term assets not available to pay for current-period expenditures:

Deferred Tax Revenue	\$452,286
Deferred Investment Earnings	1,798
Intergovernmental Revenue Receivable	295,435
	\$749,519

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in Net Position of governmental activities as reported in the government – wide statement of activities. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Governmental revenues not reported in the funds:

Decrease in Deferred Tax Revenue	(\$184,680)
Decrease in Deferred Investment Earnings	(1,963)
Increase in Intergovernmental Revenue	163,023
	(\$23,620)

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 4 - CASH AND CASH EQUIVALENTS

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments.

Statutes require the classification of funds held by the Village into three categories. Category 1 consists of "active" funds - those funds required to be kept in a "cash" or "near cash" status for immediate use by the Village. Such funds must be maintained either as cash in the Village Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds which are not needed for immediate use but, which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio):

NOTE 4 - CASH AND CASH EQUIVALENTS (Continued)

A. Deposits

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned. Protection of Village cash and deposits is provided by the Federal Deposit Insurance Corporation as well as qualified securities pledged by the institution holding the assets. Ohio law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the Village places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

At year end the carrying amount of the Village's deposits was \$14,296,326 and the bank balance was \$15,584,417. Federal depository insurance covered \$250,000 of the bank balance and \$15,334,417 was uninsured. Of the remaining uninsured bank balance, the Village was exposed to custodial risk as follows:

Ralance

Dalance
\$15,334,417
\$15,334,417

B. Investments

The Village's investments at December 31, 2013 were as follows:

			Investment Maturities (in Years)	
	Fair Value	Credit Rating	1-3	3-5
FHLMC	\$494,075	AAA ¹ / Aaa ²	\$0	\$494,075
FNMA	489,070	AAA ¹ / Aaa ²	0	489,070
Total Investments	\$983,145		\$0	\$983,145

¹ Standard & Poor's

² Moody's Investor Service

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 4 - CASH AND CASH EQUIVALENTS (Continued)

B. <u>Investments</u> (Continued)

Interest Rate Risk – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date, the Village has no policy beyond what Ohio Revised Code requires.

Concentration of Credit Risk – The Village places no limit on the amount the Village may invest in one issuer. Of the Village's total investments 50.3% are FHLMC and 49.7% are FNMA.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the Village will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Village has no policy beyond what Ohio Revised Code requires for custodial credit risk.

NOTE 5 - TAXES

A. Property Taxes

Property taxes include amounts levied against all real estate and public utility property and located in the Village. Real property taxes (other than public utility) collected during 2013 were levied after October 1, 2012 on assessed values as of January 1, 2012, the lien date. Assessed values were established by the County Auditor at 35 percent of appraised market value. All property is required to be reappraised every six years and equalization adjustments made in the third year following reappraisal. The last reappraisal was completed in 2012. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable by June 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100 percent of its true value. Public utility property taxes are payable on the same dates as the real property taxes described previously.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 5 – TAXES (Continued)

A. Property Taxes (Continued)

The County Treasurer collects property taxes on behalf of all taxing districts in the County including the Village of St. Bernard. The County Auditor periodically remits to the Village its portion of the taxes collected.

The full tax rate for all Village operations for the year ended December 31, 2013 was \$11.28 per \$1,000 of assessed value. The assessed value on which the 2013 levy was based was \$82,547,130. This amount constitutes \$78,576,850 in real property assessed value and \$3,970,280 in public utility assessed value.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the Village's share is 1.128% (11.28 mills) of assessed value.

B. Income Tax

The Village levies a tax of 2.1% on all salaries, wages, commissions and other compensation and on net profits earned within the Village as well as on incomes of residents earned outside the Village. In the latter case, the Village allows a credit of up to 2.1% of the tax paid to another municipality.

Employers within the Village are required to withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

NOTE 6 - RECEIVABLES

Receivables at December 31, 2013, consisted of taxes, interest and accounts receivable, and intergovernmental receivables arising from shared revenues. All receivables are considered collectible in full. Those receivables that relate to amounts not intended to finance the current fiscal year are offset by deferred inflows of resources.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 7 – TRANSFERS AND ADVANCES

Following is a summary of transfers in and out for all funds for 2013:

Fund	Transfers In	Transfers Out
General Fund	\$0	\$1,025,000
General Bond Retirement Fund	871,924	0
Other Governmental Funds	153,076	0
Totals	\$1,025,000	\$1,025,000

Transfers are used to move revenues from the funds that statute or budget requires to collect them to the funds that statute or budget requires to expend them; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; to return money to the fund from which it was originally provided once a project is completed; and to transfer capital assets.

During the 2008 fiscal year the Master Plan Capital Improvement Fund advanced the Community Improvement Corporation \$475,000 to help subsidize the CIC's operations. The advance is to be repaid over future years.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 8 - CAPITAL ASSETS

Summary by category of changes in governmental activities capital assets at December 31, 2013:

Historical Cost:

	December 31,			December 31,
Class	2012	Additions	Deletions	2013
Capital assets not being depreciated:				
Land	\$7,944,470	\$659,952	(\$138,927)	\$8,465,495
Capital assets being depreciated:				
Land Improvements	4,814,804	9,000	0	4,823,804
Buildings and Improvements	5,043,655	3,750,030	(474,056)	8,319,629
Infrastructure	17,102,923	435,360	0	17,538,283
Machinery and Equipment	5,917,520	37,334	(3,700)	5,951,154
Total Cost	\$40,823,372	\$4,891,676	(\$616,683)	\$45,098,365
Accumulated Depreciation:				
-	December 31,			December 31,
Class	2012	Additions	Deletions	2013
Land Improvements	(\$2,842,286)	(\$186,335)	\$0	(\$3,028,621)
Buildings and Improvements	(2,216,874)	(210,684)	18,962	(2,408,596)
Infrastructure	(7,871,343)	(508,649)	0	(8,379,992)
Machinery and Equipment	(4,095,064)	(357,297)	3,700	(4,448,661)
Total Depreciation	(\$17,025,567)	(\$1,262,965) *	\$22,662	(\$18,265,870)
Net Value:	\$23,797,805			\$26,832,495

^{*} Depreciation expenses were charged to governmental functions as follows:

Security of Persons and Property	\$151,818
Leisure Time Activities	175,173
Transportation	847,407
General Government	88,567
Total Depreciation Expense	\$1,262,965

NOTE 9 – DEFINED BENEFIT PENSION PLANS

All of the Village's full-time employees participate in one of two separate retirement systems which are cost-sharing multiple employer defined benefit pension plans.

A. Ohio Public Employees Retirement System ("OPERS")

The following information was provided by OPERS to assist the Village in complying with GASB Statement No. 27, "Accounting for Pensions by State and Local Government Employers."

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

A. Ohio Public Employees Retirement System ("OPERS") (Continued)

All employees of the Village, except full-time uniformed police officers and full-time firefighters, participate in one of the three pension plans administered by OPERS: the Traditional Pension Plan (TP), the Member-Directed Plan (MD), and the Combined Plan (CO). The TP Plan is a cost-sharing multiple employer defined benefit pension plan. The MD Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the MD Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon. The CO Plan is a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. Under the CO Plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the TP Plan. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the MD Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the TP Plan and CO Plan. Members of the MD Plan do not qualify for ancillary benefits, including postemployment health care benefits. Chapter 145 of the Ohio Revised Code provides statutory authority to establish and amend benefits. The Ohio Public Employees Retirement System issues a stand-alone financial report that includes financial statements and required supplementary information for OPERS. Interested parties may obtain a copy by visiting https://www.opers.org/investments/cafr.shtml, by making a written request to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

The ORC provides statutory authority for employee and employer contributions. For 2013, employee and employer contribution rates were consistent across all three plans (TP, MD and CO). The employee contribution rate is 10.0%. The 2013 employer contribution rate for local government employer units was 14.00% of covered payroll, which is the maximum contribution rate set by State statutes. Employer contribution rates are actuarially determined. A portion of the Village's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. The portion of employer contributions allocated to pension obligations for members in the Traditional and Combined Plans was 13.0% for calendar year 2013. The contribution requirements of plan members and the Village are established and may be amended by the OPERS Board. The Village's contributions for pension obligations to OPERS for the years ending December 31, 2013, 2012, and 2011 were \$317,323, \$234,956 and \$284,261, respectively, which were equal to the required contributions for each year.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

B. Ohio Police and Fire Pension Fund ("OP&F")

All Village full-time police officers and full-time firefighters participate in OP&F, a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Contribution requirements and benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the ORC. The Ohio Police and Fire Pension Fund issues a stand-alone financial report that includes financial statements and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164, by calling (614) 228-2975, or by visiting www.op-f.org.

From January 1, 2013 through July 1, 2013, plan members were required to contribute 10.0% of their annual covered salary. From July 2, 2013 through December 31, 2013, plan members were required to contribute 10.75% of their annual covered salary. Throughout 2013, employers were required to contribute 19.5% and 24.0% respectively for police officers and firefighters. A portion of the Village's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. The portion of employer contributions used to fund pension obligations from January 1, 2013 through May 31, 2013 was 14.81% for police officers and 19.31% for firefighters. The portion of employer contributions used to fund pension obligations from June 1, 2013 through December 31, 2013 was 16.65% for police officers and 21.15% for firefighters. The Village's contributions for pension obligations to the OP&F Fund for the years ending December 31, 2013, 2012, and 2011 were \$235,074, \$152,780 and \$154,032 for police officers and \$492,444, \$339,780 and \$351,401 for firefighters, respectively, which were equal to the required contributions for each year.

NOTE 10 - POSTEMPLOYMENT BENEFITS

A. Ohio Public Employees Retirement System ("OPERS")

Plan Description – OPERS administers three separate pension plans: the Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug program and Medicare Part B Premium reimbursement, to qualifying member of both the Traditional Pension and the Combined Plans. Members of the Member Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 10 - POSTEMPLOYMENT BENEFITS (Continued)

A. Ohio Public Employees Retirement System ("OPERS") (Continued)

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the ORC.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/investments/cafr.shtml, by making a written request to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

Funding Policy – The ORC provides the statutory authority requiring public employers to fund post retirement health care coverage through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2013, local government employers contributed at a rate of 14.00% of covered payroll. The ORC currently limits the employer contribution to a rate not to exceed 14.0% of covered payroll for local government employers. Active members do not make contributions to the OPEB plan.

The OPERS Postemployment Health Care plan was established under, and is administered in accordance with Internal Revenue Code 401(h). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of postemployment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional and Combined Plans was 1.0% for calendar year 2013. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The Village's contributions for health care to the OPERS for the years ending December 31, 2013, 2012, and 2011 were \$24,409, \$93,983 and \$113,704, respectively, which were equal to the required contributions for each year.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contributions toward the health care fund after the end of the transition period.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 10 - POSTEMPLOYMENT BENEFITS (Continued)

B. Ohio Police and Fire Pension Fund ("OP&F")

Plan Description – The Village contributes to the OP&F sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OP&F to provide OPEB benefits. Authority to establish and amend benefits is provided in Chapter 742 of the ORC.

OP&F issues a stand-alone financial report that includes financial information and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at www.op-f.org.

Funding Policy – The ORC provides for contribution requirements of the participating employers and of plan members to the OP&F. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The ORC states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2013, the portion of employer contributions allocated to health care was 4.69% of covered payroll from January 1, 2013 through May 31, 2013 and 2.85% of covered payroll from June 1, 2013 through December 31, 2013 for both police officers and firefighters.

Notes to the Basic Financial Statements For the Year Ended December 31, 2013

NOTE 10 - POSTEMPLOYMENT BENEFITS (Continued)

B. Ohio Police and Fire Pension Fund ("OP&F") (Continued)

The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h). The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The Village's contributions for health care to the OP&F for the years ending December 31, 2013, 2012, and 2011 were \$53,527, \$80,833 and \$81,546 for police and \$87,375, \$142,806 and \$137,505 for firefighters, respectively, which were equal to the required contributions for each year.

NOTE 11- COMPENSATED ABSENCES

All full-time Village employees other than fire department employees earn vacation at varying rates based upon length of service. An employee's vacation must be used during the period in which it is earned unless the Department Supervisor allows the balance to be carried over to the following year. Upon separation from the Village, the employee (or their estate) is paid for his accumulated unused vacation leave balance.

All full-time Village employees other than fire department employees earn sick leave at the rate of 1.25 days per calendar month of active service. Upon retirement from the Village's service, an employee hired prior to December 21, 1985 receives one hour of monetary compensation for each one hour of unused sick leave up to a maximum of 1,800 hours. An employee hired after December 21, 1985 receives one hour of monetary compensation for each hour of unused sick leave up to a maximum of 1,000 hours. The monetary compensation is calculated at the hourly rate of compensation of the employee at the time of retirement.

Fire department employees earn sick leave at the rate of 16 hours per calendar month of active service. Upon retirement from Village service, fire department employees receive one hour of compensation for each one hour of unused sick leave up to a maximum of 105 tours. The monetary compensation is calculated at the hourly rate of compensation of the employee at the time of retirement.

As of December 31, 2013 the long-term portion of the compensated absences liability for the Village has decreased \$176,370 from a balance of \$1,403,852 to \$1,227,482. This amount is considered long-term since no payments are anticipated requiring the use of current available financial resources.

NOTE 12 - NOTES PAYABLE

The Ohio Revised Code provides that notes including renewal notes issued in anticipation of the issuance of general obligation bonds may be issued and outstanding from time to time up to a maximum period of 20 years from the date of issuance of the original notes. The maximum maturity for notes anticipating general obligation bonds payable from special assessments is five years. Any period in excess of five years must be deducted from the permitted maximum maturity of the bonds anticipated, and portions of the principal amount of notes outstanding for more than five years must be retired in amounts at least equal to and payable no later than those principal maturities that would have been required if the bonds had been issued at the expiration of the initial five year period. Bond anticipation notes may be retired at maturity from the proceeds of the sale of renewal notes or of the bonds anticipated by the notes, or from available funds of the Village or a combination of these sources.

	Balance			Balance
	December 31,			December 31,
	2012	Issued	(Retired)	2013
General Obligation Notes:		_		
1.75% Varous Purpose Notes	\$5,000,000	\$0	(\$5,000,000)	\$0

NOTE 13 - LONG-TERM OBLIGATIONS

Detail of the changes in the loans, bonds, pension liability and compensated absences of the Village for the year ended December 31, 2013, follows:

	Balance December 31,			Balance December 31,	Amount Due Within
	2012	Issued	(Retired)	2013	One Year
Governmental Activities:					
Ohio Public Works Commission Loan (OPWC):					
3.00% Andalus Avenue Improvements	\$24,098	\$0	(\$2,370)	\$21,728	\$2,442
Total OPWC Loan	24,098	0	(2,370)	21,728	2,442
Long Term Promissory Notes:					
4.00% St. Bernard Square Shopping Center	1,500,000	0	(1,500,000)	0	0
0.00% Imwalle Building	600,000	0	(600,000)	0	0
Total Long Term Promissory Notes	2,100,000	0	(2,100,000)	0	0
General Obligation Bonds:					
3.00% Swimming Pool Refunding Bonds	1,300,000	0	(85,000)	1,215,000	90,000
4.50% Fire Truck	325,000	0	(60,000)	265,000	60,000
2.00% Service Center Project	0	3,445,000	0	3,445,000	20,000
2.00% Streetscape Project	0	3,495,000	0	3,495,000	40,000
2.00% Public Safety Center	0	8,770,000	0	8,770,000	10,000
2.00% Bank Street Settlement	0	2,475,000	0	2,475,000	40,000
Premium on Bonds	0	886,049	0	886,049	29,535
Total General Obligation Bonds	1,625,000	19,071,049	(145,000)	20,551,049	289,535
Accrued Pension Liability	728,108	0	(19,905)	708,203	20,760
Compensated Absences	1,403,852	314,978	(491,348)	1,227,482	134,443
Total General Long-Term Debt and					
Other Long-Term Obligations	\$5,881,058	\$19,386,027	(\$2,758,623)	\$22,508,462	\$447,180

NOTE 13 - LONG-TERM OBLIGATIONS (Continued)

The Village's liability for past service costs relating to the Police and Firemen's Disability and Pension Fund at December 31, 2013 was \$1,144,388 in principal and interest payments through the year 2035. Only the principal amount due of \$708,203 is included in the Government-wide Statement of Net Position.

A. Principal and Interest Requirements

The Village's future long-term obligation funding requirements for the loan, bonds, promissory notes and accrued pension liability, including principal and interest payments as of December 31, 2013 follows:

Police/Fire

					r once/rire	
	OPWC	CLoan	General Obligation Bonds		Accrued Pension Liability	
Years	Principal	Interest	Principal	Interest	Principal	Interest
2014	\$2,442	\$634	\$260,000	\$760,306	\$20,760	\$34,452
2015	2,515	560	315,000	751,957	21,652	33,424
2016	2,591	484	675,000	742,294	22,582	32,352
2017	2,670	406	690,000	719,169	23,552	31,233
2018	5,584	567	645,000	690,344	24,564	30,067
2019-2023	5,926	224	3,650,000	3,040,188	139,579	131,008
2024-2028	0	0	3,810,000	2,310,106	172,243	93,346
2029-2033	0	0	3,830,000	1,677,375	212,549	46,869
2034-2039	0	0	2,585,000	1,127,232	70,722	3,434
2039-2043	0	0	3,205,000	496,250	0	0
Totals	\$21,728	\$2,875	\$19,665,000	\$12,315,221	\$708,203	\$436,185

NOTE 14 - INSURANCE AND RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters.

Insurance for property holds a \$1,000 deductible, general liability does not have a deductible. The Village carries a \$2,500 deductible for both police and professional liability insurance.

There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

The Village pays unemployment claims to the State of Ohio as incurred.

The Village pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The Village contracts with the Industrial Advisors Bureau to review all accidents claimed through Workers' Compensation.

NOTE 15 - EMPLOYEE MEDICAL BENEFITS

The Village has a group health self-insurance program for employees and their eligible dependents. Premiums are paid into the General Fund by all funds having compensated employees based on an analysis of historical claims experience, the desired fund balances and the number of active participating employees. The monies paid into the General Fund are available to pay claims and administrative costs. The Village currently maintains a health care account with a December 31, 2013 balance of \$72,462. The plan is administered by a third party administrator, Healthsmart, which monitors all claim payments. Excess loss coverage, carried through Standard Security, becomes effective after \$50,000 per year per specific claim.

The claims liability of \$212,141 reported in the General Fund at December 31, 2013 is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the fund's claims liability amount in 2013 and 2012 were:

	Beginning of	Current Year Claims		Balance at
	Fiscal Year	Changes in	Claims	Fiscal
Fiscal Year	Liability	Estimates	Payments	Year End
2012	\$98,061	\$1,800,308	(\$1,795,856)	\$102,513
2013	102,513	2,066,671	(1,957,043)	212,141

NOTE 16 - CONTINGENCIES

The Village is a party to various legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects. The Village's management is of the opinion that the ultimate disposition of most of the various claims and legal proceedings will not have a material effect on the financial condition of the Village.

NOTE 17 - COMPLIANCE AND ACCOUNTABILITY

A. Fund Deficit

The fund deficit at December 31, 2013 of \$398,299 in the Community Improvement Corporation Fund (special revenue fund) arises from the recognition of expenditures on the modified accrual that are greater than expenditures recognized on the budgetary basis. The deficit does not exist under the budgetary basis of accounting. Transfers are provided when cash is required, not when accruals occur.

B. Compliance

Contrary to Ohio Revised Code 5705.39 the Village's total appropriations exceeded the total estimated resources available during 2013 for the General Fund by \$1,466,344.

Bastin & Company, LLC

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of St. Bernard Hamilton County 110 Washington Avenue St. Bernard, Ohio 45217

To the Members of Village Council:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of St. Bernard, Ohio (the Village), as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated June 25, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2013-01 described in the accompanying schedule of findings to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2013-02.

Entity's Response to Findings

Bastin & Company, LLC

The Village's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Village's responses and accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cincinnati, Ohio June 25, 2014

VILLAGE OF ST. BERNARD HAMILTON COUNTY, OHIO SCHEDULE OF FINDINGS DECEMBER 31, 2013

FINDING NUMBER 2013-01

Material Weakness - Capital Asset Records, Audit Adjustment

The Village's capital asset records are maintained through a contractor that provides annual reports on balances, additions and deletions based on information provided by the Village. A review of the database disclosed various items that have been omitted or included in the database that were acquired or disposed of in prior years. In addition, certain assets on the database have been transferred to the Village's CIC but remain on the Village's database as of December 31, 2013. As a result, the capital asset records require adjustment to reflect audited balances. Furthermore, audit adjustments for capital asset additions of \$479,443 and capital asset deletions of \$138,927 were made to the financial statements that were initially presented for audit.

We recommend that the Village coordinate with the capital asset database contractor to ensure an updated database is maintained in order for the proper presentation of capital asset additions and deletions in the financial statements.

Village's Response

The Village is in the process of updating the database and intends to perform a complete inventory update in 2014.

FINDING NUMBER 2013-02

Noncompliance Citation - Budgetary

Ohio Revised Code Section 5705.39 prohibits appropriations in excess of estimated resources. The Village's General Fund had appropriations that exceeded estimated resources:

	Estimated		
<u>Fund</u>	Resources	Appropriations	<u>Variance</u>
General	\$12,914,653	\$14,380,997	(\$1,466,344)

We recommend that the Village implement procedures to ensure compliance with the requirements of the Ohio Revised Code.

Village's Response

The Village received an unexpected inheritance tax receipt in late 2013; however the Certificate of estimated resources was not revised. We would like to note that actual expenditures did not exceed actual resources available. In the future the Village will more closely monitor compliance with the requirements of the Ohio Revised Code to ensure compliance.

VILLAGE OF ST. BERNARD SCHEDULE OF PRIOR YEAR FINDINGS DECEMBER 31, 2013

There were no findings in the prior year audit report.



VILLAGE OF ST. BERNARD

HAMILTON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 02, 2014