Financial Statements (Audited)

For The Years Ended December 31, 2013 and 2012



Village Council Village of Summitville 13705 State Route 644 Hanoverton, Ohio 44423

We have reviewed the *Independent Auditor's Report* of the Village of Summitville, Columbiana County, prepared by Julian & Grube, Inc., for the audit period January 1, 2012 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Summitville is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

September 15, 2014



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### Julian & Grube, Inc.

Serving Ohio Local Governments

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#### **Independent Auditor's Report**

Village of Summitville Columbiana County 13705 State Route 644 Hanoverton, Ohio 44423

To the Members of Council and Mayor:

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of the Village of Summitville, Columbiana County, Ohio, as of and for the years ended December 31, 2013 and 2012.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statements misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village of Summitville's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village of Summitville's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Village of Summitville prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

Members of Council and Mayor Village of Summitville Page Two

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village of Summitville as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Village of Summitville, Columbiana County, Ohio, as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

#### **Emphasis of Matters**

As discussed in Note 9 to the financial statements, the Village of Summitville had a prior period adjustment to its beginning January 1, 2012 fund balances in the general fund and agency fund. We did not modify our opinion regarding this matter.

The accompanying financial statements have been prepared assuming that the Village of Summitville will continue as a going concern. As described in Note 10 to the financial statements, the Village of Summitville has been suffering declining fund balances due to disbursements exceeding receipts, which raises substantial doubt about the Village of Summitville's ability to continue as a going concern. Management's plans in regard to these matters are also described in Note 10. The financial statements do not include any adjustments that might result from the outcome of this uncertainty. Our opinion is not modified with respect to this matter.

#### Other Reporting Required by Government Auditing Standards

Julian & Sube Enc

In accordance with *Government Auditing Standards*, we have also issued our report dated July 29, 2014, on our consideration of the Village of Summitville's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village of Summitville's internal control over financial reporting and compliance.

Julian & Grube, Inc. July 29, 2014

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

	Governmenta			
	General	Special Revenue	Total (Memorandum Only)	
Cash receipts:				
Property and local taxes	\$ 4,993	\$ 1,767	\$ 6,760	
Intergovernmental	16,027	3,255	19,282	
Miscellaneous	2,743	<u> </u>	2,743	
Total cash receipts	23,763	5,022	28,785	
Cash disbursements:				
Current:				
Security of persons and property	4,449	3,438	7,887	
Community environment	80	-	80	
Basic utility services	6,477	-	6,477	
Transportation	-	55	55	
General government	22,738	38	22,776	
Capital outlay	1,787	-	1,787	
Total cash disbursements	35,531	3,531	39,062	
Net change in fund cash balances	(11,768)	1,491	(10,277)	
Fund cash balances, January 1, 2013	6,515	10,920	17,435	
Fund cash balances, December 31, 2013				
Restricted	-	12,411	12,411	
Assigned	-	-	-	
Unassigned	(5,253)		(5,253)	
Fund cash balances, December 31, 2013	\$ (5,253)	\$ 12,411	\$ 7,158	

# STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) - FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2013

		uciary d Type
	A	gency
Nonoperating cash receipts/(disbursements):	_	
Other financing sources	\$	320
Other financing uses		(24)
Total nonoperating cash receipts/(disbursements)		296
Net income/(loss)		296
Fund cash balances, January 1, 2013		2,384
Fund cash balances, December 31, 2013	\$	2,680

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

	Governmenta		
Code marine	General	Special Revenue	Total (Memorandum Only)
Cash receipts:	¢ 5.47.6	Ф 1.020	¢ 7.414
Property and local taxes	\$ 5,476	\$ 1,938	\$ 7,414
Intergovernmental	21,967	5,205	27,172
Fines, licenses, and permits	11,915	-	11,915
Miscellaneous	71	<del>-</del>	71
Total cash receipts	39,429	7,143	46,572
Cash disbursements:			
Current:			
Security of persons and property	10,567	-	10,567
Leisure time activities	-	3,687	3,687
Community environment	2,820	-	2,820
Basic utility services	4,558	-	4,558
Transportation	-	5,509	5,509
General government	19,255	43	19,298
Capital outlay	-	6,476	6,476
Debt service:			
Principal retirement	1,141	-	1,141
Interest and fiscal charges	14	-	14
Total cash disbursements	38,355	15,715	54,070
Net change in fund cash balances	1,074	(8,572)	(7,498)
Fund cash balances, January 1, 2012 - (restated)	5,441	19,492	24,933
Fund cash balances, December 31, 2012			
Restricted	-	10,920	10,920
Unassigned	6,515		6,515
Fund cash balances, December 31, 2012	\$ 6,515	\$ 10,920	\$ 17,435

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

# STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) - FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2012

	iduciary ınd Type
	Agency
Nonoperating cash receipts/(disbursements):	 
Other financing sources	\$ 14,268
Other financing uses	 (11,884)
Total nonoperating cash receipts/(disbursements)	2,384
Net income/(loss)	2,384
Fund cash balances, January 1, 2012 - (restated)	 
Fund cash balances, December 31, 2012	\$ 2,384

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of Summitville, Columbiana County, (the "Village") as a body corporate and politic. A publicly-elected six-member Council directs the Village. The Village provides general governmental services, park operations, and police services. The Village contracts with the Franklin Township Volunteer Fire Department to receive fire protection services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### 2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

<u>Street Construction, Maintenance and Repair Fund</u> - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining, and repairing Village streets.

<u>Fire Levy Fund (2013)</u> - This fund receives tax levy monies for the Village's contracted fire services.

<u>Parks and Recreation Fund (2012)</u> - This fund receives donations for maintenance to the Village park.

#### 3. Fiduciary Funds

Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs. The Village has no trust funds.

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency fund accounts for Mayor's Court activity. The Village's Mayor's Court discontinued operations in 2013.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Village did not properly encumber all commitments required by Ohio law.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Nonspendable

The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### 3. Committed

Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

#### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### G. Property, Plant and Equipment

The Village records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### NOTE 2 - EQUITY IN POOLED DEPOSITS

The Village maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

 2013
 2012

 Demand Deposits
 \$ 9,838
 \$ 19,819

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation.

#### **NOTE 3 - BUDGETARY ACTIVITY**

Budgetary activity for the years ending December 31, 2013 and 2012 follows:

	2013 Budgeted	vs. Actual Receipts		
	Budgeted	Actual	_	
Fund Type	Receipts	Receipts	Variance	
General	\$ 36,891	\$ 23,763	\$ (13,128)	
Special Revenue	5,874	5,022	(852)	
Total	<u>\$ 42,765</u>	<u>\$ 28,785</u>	\$ (13,980)	
2	013 Budgeted vs.	Actual Expenditures		
	Appropriation	Budgetary		
Fund Type	Authority	Expenditures	Variance	
General	\$ -	\$ 35,531	\$ (35,531)	
Special Revenue		3,531	(3,531)	
Total	<u>\$</u> -	\$ 39,062	\$ (39,062)	
	2012 Budgeted	vs. Actual Receipts		
	Budgeted	Actual	_	
Fund Type	Receipts	Receipts	Variance	
General	\$ -	\$ 39,429	\$ 39,429	
Special Revenue	<u></u>	7,143	7,143	
Total	\$ -	\$ 46,572	\$ 46,572	
2	012 Budgeted vs.	Actual Expenditures		
	Appropriation	Budgetary		
	Authority	Expenditures	Variance	
Fund Type				
Fund Type General	\$ -	\$ 38,355	\$ (38,355)	
		\$ 38,355 15,715	\$ (38,355) (15,715)	

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 4 - PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### **NOTE 5 - DEBT**

During 2012, the Village paid off the balance of the Police Cruiser Loan.

#### **NOTE 6 - RETIREMENT SYSTEM**

The Village's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2013 and 2012, OPERS members contributed 10%, respectively, of their gross salaries and the Village contributed an amount equaling 14%, respectively, of participants' gross salaries.

#### **NOTE 7 - RISK MANAGEMENT**

The Village belongs to the Ohio Plan Risk Management, Inc. (OPRM) - formerly known as the Ohio Government Risk Management Plan, (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 7 - RISK MANAGEMENT - (Continued)**

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss, except OPRM retains 41.5% (effective November 1, 2011) of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Effective November 1, 2012 the plan increased its retention to 50% of the first \$250,000 casualty treaty. The Plan's property retention remained unchanged from prior years. This change was made to balance the reinsurance market conditions. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 767 and 765 members as of December 31, 2012 and 2011 respectively.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2012 and 2011 (the latest information available).

	2012	2011
Assets	\$13,100,381	\$12,501,280
Liabilities	(6,687,193)	(5,328,761)
Members'		
Equity	\$6,413,188	\$7,172,519

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

#### **NOTE 8 - COMPLIANCE**

- A. The Village was unable to provide evidence of permanent appropriations for the years ended December 31, 2013 and 2012 in noncompliance with Ohio Revised Code Section 5705.38.
- B. The Village had expenditures in excess of appropriations in all funds for the years ended December 31, 2013 and 2012 and throughout the years in noncompliance with Ohio Revised Code Sections 5705.41(B) and 5705.40.
- C. The Village did not certify expenditures for the years ended December 31, 2013 and 2012 in noncompliance with Ohio Revised Code Section 5705.41(D).

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2013 AND 2012

#### **NOTE 8 - COMPLIANCE - (Continued)**

- D. The Village had a negative fund balance in its General fund at December 31, 2013 in noncompliance with Ohio Revised Code Section 5705.10.
- E. The Village did not submit timely federal withholding taxes and required reports in noncompliance with 26 USCS Sections 3102 and 3402.
- F. The Village did not withhold state tax and file returns timely in noncompliance with Ohio Revised Code Sections 5747.06 and 5747.07(B).
- G. The Village did not maintain accurate accounting records in noncompliance with Ohio Administrative Code Section 117-2-02(D).
- H. The Village did not maintain a docket or pay certain monies collected by the Mayor's Court to the Treasurer of State for the required fees in noncompliance with Ohio Revised Code Sections 1905.21 and 733.40.
- I. The Village records were not maintained in an orderly fashion and certain records were unable to be produced in noncompliance with Ohio Revised Code Section 149.011(G).

#### NOTE 9 - PRIOR PERIOD FUND BALANCE ADJUSTMENTS

Prior period adjustments to the Village's financial statements were made to reflect the correct fund balance as of 12/31/11. This adjustment is due to a prior period adjustment to reconcile to beginning bank/book balances.

	General Fund	Spec	ial Revenue Fund	 Agency Fund	Total
Balance as of December 31, 2011 Prior Period Adjustment	\$ 1,286 4,155	\$	19,492	\$ 5,543 (5,543)	\$ 26,321 (1,388)
Adjusted January 1, 2012 Cash Balance	\$ 5,441	\$	19,492	\$ =	\$ 24,933

#### **NOTE 10 - GOING CONCERN**

The Village had a decrease in governmental fund balances of \$10,277 and \$7,498 for the years ended December 31, 2013 and 2012, respectively. In assessing fiscal years 2014 and 2015, management is of the opinion that the trend of declining fund balances will continue. Management is considering putting on the ballot to dissolve the Village.



### Julian & Grube, Inc.

Serving Ohio Local Governments

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### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Village of Summitville Columbiana County 13705 State Route 644 Hanoverton, Ohio 44423

#### To the Members of Council and Mayor:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Village of Summitville, Columbiana County, Ohio, as of and for the years ended December 31, 2013 and 2012 and the related notes to the financial statements and have issued our report thereon dated July 29, 2014 wherein we noted the Village of Summitville followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. In addition, as discussed in Note 9 to the financial statements, the Village of Summitville had a prior period adjustment to its beginning January 1, 2012 fund balances in the general fund and agency fund. We further noted, as described in Note 10, the accompanying financial statements have been prepared assuming that the Village of Summitville will continue as a going concern.

#### Internal Control Over Financial Reporting

As part of our financial statements audit, we considered the Village of Summitville's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village of Summitville's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

Members of Council and Mayor Village of Summitville

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village of Summitville's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider findings 2013-VOS-001, 2013-VOS-002, 2013-VOS-003, 2013-VOS-004, 2013-VOS-006 and 2013-VOS-007 described in the accompanying schedule of findings and responses to be material weaknesses.

#### Compliance and Other Matters

As part of reasonably assuring whether the Village of Summitville's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statements amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards*, which are described in the accompanying schedule of findings and responses as items 2013-VOS-004, 2013-VOS-005, 2013-VOS-006, 2013-VOS-007, 2013-VOS-008, 2013-VOS-009, 2013-VOS-010, 2013-VOS-011, 2013-VOS-012 and 2013-VOS-013.

#### Entity's Response to Findings

The Village of Summitville's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the Village of Summitville's responses and, accordingly, we express no opinion on them.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village of Summitville's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village of Summitville's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube, the

July 29, 2014

### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2013 AND 2012

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS Finding Number 2013-VOS-001

#### Material Weakness - Budgetary Monitoring Controls

Entities require strong controls over the budgetary Ohio Revised Code compliance requirements. These internal controls should provide monitoring over compliance with applicable Ohio Revised Code Sections.

The Village lacks monitoring controls over completing the necessary paperwork annually to be in compliance with the applicable Ohio Revised Code compliance sections.

Lack of such internal controls facilitates the Village's noncompliance with certain rules and regulations and could facilitate over spending of available monies.

We recommend the Village consider implementing a 'due date' system that denotes significant budgetary filing requirements and their respective due dates. We further recommend the Village Council designate a council member to oversee the implementation and compliance with this system. This will help ensure all required documents are properly approved and submitted as required in a timely basis.

<u>Client Response:</u> The Village has had turnover in personnel. The Village has already implemented these internal controls for 2014.

Finding Number	2013-VOS-002
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#### Bank Reconciliations - Material Weakness

The Fiscal Officer is responsible for reconciling the Village's book (fund) balance to the total bank balance on a monthly basis.

The Village did not provide all bank statements or monthly bank reconciliations with supporting documentation.

Lack of monthly balanced bank statements and supporting documentation lead to misappropriations of assets and may decrease the Village's ability to identify any discrepancies and resolve in a timely manner.

The Fiscal Officer should maintain all bank statements and supporting documentation used to prepare the monthly cash reconciliations. Village Council should review and approve each reconciliation by signing and dating said reconciliation.

Client Response: The current Village Fiscal Officer has been reconciling monthly to the same amount.

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2013 AND 2012

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued) Finding Number 2013-VOS-003

#### Material Weakness - Financial Statement Presentation

The Village had receipts and disbursements that were posted incorrectly according to the Village Handbook and the Ohio Revised Code. Numerous adjustments were made to the financial statements, for the years ended December 31, 2013 and 2012, to properly state receipts and disbursements and fund balances for each year then ended.

The audited financial statements and Village records have been adjusted for the misstatements identified during the audit, including the prior period adjustment.

In general, an accounting and information system should be designed to provide management with accurate and timely information to enable well-informed business decisions to be made. The present system lacks fiscal oversight and approvals and fails to meet the above expectations.

We recommend the Village consult with their auditors, an accounting/consulting firm, the Village Handbook and the Ohio Municipal League and consider obtaining an overall review of the financial statements and notes prior to submitting to the auditor as an additional internal control to help ensure accurate financial reporting.

<u>Client Response</u>: The Fiscal Office continues to work to provide a sound fiscal environment for the Village and has implemented policies and procedures to help with financial statement presentation.

Finding Number	2013-VOS-004
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#### Accounting Records -Noncompliance/Material Weakness

Ohio Admin. Code Section 117-2-02(D) provides all local public offices may maintain accounting records in a manual or computerized format. The records used should be based on the nature of operations and services the public office provides, and should consider the degree of automation and other factors. Such records should include the following:

- 1. Cash journal, which typically contains the following information: The amount, date, receipt number, check number, account code, purchase order number, and any other information necessary to properly classify the transaction.
- 2. Receipts ledger, which typically assembles and classifies receipts into separate accounts for each type of receipt of each fund the public office uses. The amount, date, name of the payor, purpose, receipt number, and other information required for the transactions can be recorded on this ledger.

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2013 AND 2012

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number 2013-VOS-004 - (Continued)

3. Appropriation ledger, which may assemble and classify disbursements or expenditure/expenses into separate accounts for, at a minimum, each account listed in the appropriation resolution. The amount, fund, date, check number, purchase order number, encumbrance amount, unencumbered balance, amount of disbursement, and any other information required may be entered in the appropriate columns.

In addition, all local public offices should maintain or provide a report similar to the following accounting records:

- a. Payroll records including:
  - i. W-2's, W-4's and other withholding records and authorizations;
  - ii. Payroll journal that records, assembles and classifies by pay period the name of employee, social security number, hours worked, wage rates, pay date, withholdings by type, net pay and other compensation paid to an employee (such as a termination payment), and the fund and account charged for the payments;
- iii. Check register that includes, in numerical sequence, the check number, payee, net amount, and the date:
- iv. Information regarding nonmonetary benefits such as car usage and life insurance; and,
- v. Information, by employee, regarding leave balances and usage.

The Village did not maintain adequate accounting records. The Village does not have proper payroll records consisting of 941 and 944's. We also noted the Village failed to file some Federal, State, and OPERS payroll withholdings; and the Village failed to provide time sheets for its workers or records of attendance for its Council members. The Village did not maintain adequate Mayor's Court records, and various other records.

Lack of appropriate supporting documents could lead to a more costly audit and increases the risk for misappropriations.

We recommend that the Village maintain the proper accounting records.

<u>Client Response</u>: In 2014, the new Fiscal Officer is now current with all withholdings and forms required to be filed.

### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2013 AND 2012

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued) Finding Number 2013-VOS-005

Ohio Revised Code Section 5705.10 in part requires that on a cash basis, no fund shall have a negative fund balance during the fiscal year or at fiscal year end.

The Village had a negative fund balance at December 31, 2013 in the General fund in the amount of \$5,253.

By having a negative fund balance, these funds have spent other funds' balances. This could indicate insufficient monitoring of appropriations and related expenditures and continual review of cash management.

We recommend that the Village properly expend monies only after funds have been received and subsequent to proper appropriation. If funds are anticipated, but not yet received and expenditures are necessary, the Village should advance or transfer funds from the General Fund with proper Council approval. We recommend the Village utilize its accounting software program to its fullest and continually review relevant reports to assist in preventing negative fund balances.

Client Response: The Village will monitor negative balances and will advance from general if possible.

Finding Number	2013-VOS-006
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#### Noncompliance/Material Weakness - Mayors Court

Ohio Revised Code Section 733.40 relates to the disposition of fines and other monies paid into a Mayors Court. In addition, Ohio Revised Code Section 1905.21 provides that the mayor of a municipal corporation and a mayor's court magistrate shall keep a docket. Neither the mayor of a municipal corporation nor a mayor's court magistrate shall retain or receive for his own use any of the fines, forfeitures, fees or costs he/she collects. The mayor shall account for and dispose of all fines, forfeitures, fees and costs he collects as provided in section 733.40 of the Ohio Revised Code.

The Village did pay certain monies into the General fund of the Village; however, there was no evidence of monies being paid to the Treasurer of the State for the required fees.

We recommend the Village re-examine the 2012 and 2013 receipts for fines and determine if any amounts are due to the Treasurer of State and remit accordingly.

<u>Client Response</u>: The Village will attempt to provide a thorough review to determine amounts if any are due to the Treasurer of State for fines collected.

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2013 AND 2012

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued) Finding Number 2013-VOS-007

#### Noncompliance/Material Weakness - Public Documents/Meeting Minutes

Ohio Revised Code Section 149.011(G) defines a "record" for the public records law, as any document, device, or item, regardless of physical form or characteristic, created, received by, or coming under the jurisdiction of any public office which document the organization, functions, policies, decisions, procedures, operations, or other activities of the public office.

In accordance with Ohio Revised Code Section 121.22(C) all meetings of any public body (including community schools) are to be open to the public at all times. A member of a public body must be present in person at a meeting open to the public to be considered present or to vote and for determining whether a quorum is present. The minutes of a regular or special meeting of any such public body shall be promptly recorded and open to public inspection. The minutes need only reflect the general subject matter of discussions in executive sessions.

The Village records were not maintained in an orderly fashion, nor were all minutes maintained.

Lack of organized Village documents and or minutes opens the Village up to questions and potential loss of government assets.

We recommend the Village maintain in an orderly fashion all records of the Village.

<u>Client Response</u>: The current Fiscal Officer has many years experience and is currently maintaining the proper documents.

Finding Number	2013-VOS-008
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Ohio Revised Code Section 5705.41(D) requires that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The Village did not certify all disbursements and if there were purchase orders, they were not timely, and there was no evidence of Council approved appropriations.

Without certification, the Village may expend more funds than available in the Treasury, in the process of collection or the funds appropriated. It may also result in unnecessary purchases.

### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2013 AND 2012

# Finding Number Finding Number

We recommend that all orders or contracts involving the disbursement of money be timely certified to ensure all monies expended are lawfully appropriated and available in the treasury or in the process of collection. A policy and procedure statement adopted by the Council and distributed at least annually may be beneficial. The Village should consider using "Then" and "Now" certificates where applicable.

<u>Client Response:</u> The Village has had turnover in the Fiscal Officer and Council positions. We are actively seeking to resolve this. In addition, the Mayor is taking a more active role in the financials of the Village.

Finding Number	2013-VOS-009
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#### Federal Tax Withholdings - Noncompliance

26 USCS Sections 3102 and 3402 require the employing government to withhold federal and employment-related taxes (such as Medicare and Social Security) from each employee. Furthermore, these chapters hold employers liable for reporting and payment of these taxes.

The Village did not submit timely Federal withholding taxes to the IRS for 2012 and a portion of 2013.

Lack of filing timely reports and taxes due to the IRS may result in additional fines and penalties.

We recommend that the Village submit Federal withholding taxes to the IRS in a timely fashion.

<u>Client Response</u>: In 2014, the new Fiscal Officer is now current with all withholdings and forms required to be filed.

Finding Number	2013-VOS-010
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#### State Income Tax Withholdings - Noncompliance

Ohio Revised Code Section 5747.06 requires every employer, including political subdivisions, maintaining an office or transacting business within this state and making payment of any compensation to any employee who is a taxpayer shall deduct and withhold from such compensation for each payroll period a tax computed in such manner as to result, as far as practicable, in withholding from the employee's compensation during each calendar year an amount substantially equivalent to the tax reasonably estimated to be due from the employee under this chapter and Chapter 5748 of the Revised Code with respect to the amount of such compensation included in the employee's adjusted gross income during the calendar year.

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2013 AND 2012

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number 2013-VOS-010 - (Continued)

Ohio Revised Code Section 5747.07 (B) provides that, with certain exceptions, every employer is required to deduct and withhold any amount under Ohio Revised Code Section 5747.06 shall file a return and shall pay the amount required by law in accordance with guidelines provided by this section.

The Village did not regularly remit State income tax withholdings to the Treasurer of State in 2013 and 2012.

Lack of filing timely reports and taxes due to the Treasurer of State may result in additional fines and penalties.

We recommend that the Village submit State withholding taxes to the Treasurer of State in a timely fashion.

<u>Client Response</u>: In 2014, the new Fiscal Officer is now current with all withholdings and forms required to be filed.

Finding Number	2013-VOS-011
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Ohio Revised Code Section 5705.38 requires the annual appropriation measure to be passed on or about the first day of each fiscal year. Temporary appropriations may be adopted until April 1 if the taxing authority wishes to postpone the passage of the annual appropriation measure until the county budget commission sends out the amended certificate based on year end balances.

The Village could not provide evidence of any Council approved or certified permanent appropriations for 2013 and 2012.

While the Village did not spend more monies than actually available, the lack of evidence of appropriations may hinder its ability to effectively budget and monitor disbursements related to the budget.

We recommend that Council adopt procedures for approving the appropriation measures and include these procedures in an accounting policies and procedures manual. We recommend that the Clerk/Treasurer develop a tickler file including all significant due dates of the budgeting process. The temporary or permanent appropriation measures should be passed prior to incurring expenditures.

<u>Client Response:</u> The Village has had turnover in the Fiscal Officer and Council positions. We are actively seeking to resolve this. In addition, the Mayor is taking a more active role in the financials of the Village.

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2013 AND 2012

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number 2013-VOS-012

Ohio Revised Code Section 5705.40 outlines the requirements for amending and supplementing appropriations. This section requires that any amendments to an appropriation measure be made by Council resolution and comply with the same provisions of the law as used in making the original appropriations.

Expenditures exceeded appropriations in all funds during 2013 and 2012 due to the Village not timely or properly approve permanent appropriations.

By not timely and properly modifying the Village's appropriations, the Village is not adequately monitoring appropriations versus disbursements. With disbursements exceeding appropriations, overspending may occur which may result in a negative fund balance.

We recommend that the Village comply with Ohio Revised Code and Auditor of State Bulletin 97-010 by monitoring disbursements so they do not exceed lawful appropriations. This may be achieved by monitoring the budget more closely on a continual basis and making appropriation amendments as necessary.

<u>Client Response:</u> The Village has had turnover in the Fiscal Officer and Council positions. We are actively seeking to resolve this. In addition, the Mayor is taking a more active role in the financials of the Village.

Finding Number	2013-VOS-013

Ohio Revised Code Section 5705.41(B) requires that no subdivision is to expend money unless it has been appropriated.

The Village had disbursements exceeding appropriations in all funds during the years ended December 31, 2013 and 2012 due to not passing an appropriation measure.

With disbursements exceeding appropriations, the Village is expending monies that have not been appropriated and approved by the Village Council. This may result in unnecessary purchases or overspending which may lead to a fund deficit.

We recommend that the Village comply with the Ohio Revised Code and the Auditor of State Bulletin 97-010 by monitoring disbursements so they do not exceed lawful appropriations and amending the budget prior to year end. This may be achieved by monitoring the budget more closely on a continual basis.

<u>Client Response:</u> The Village has had turnover in the Fiscal Officer and Council positions. We are actively seeking to resolve this. In addition, the Mayor is taking a more active role in the financials of the Village.

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2013 AND 2012

Finding <u>Number</u>	Finding <u>Summary</u>	Fully <u>Corrected?</u>	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No <u>Longer Valid</u> ; <u>Explain</u> :
2011-01	Non-Payroll Disbursements - Noncompliance - Ohio Revised Code Section 5705.41(D) provides that no orders or contracts involving the expenditure of money are to be made unless a certificate signed by the fiscal office is attached. The Fiscal Officer must certify that the amount required for the order or contract has been lawfully appropriated and is in the process of collection to the credit of an appropriate fund free from any previous encumbrances.	No	Repeated as finding 2013-VOS-008
2011-02	Federal Tax Withholdings - Noncompliance - 26 USCS Sections 3102 and 3402 require the employing government to withhold federal and employment-related taxes (such and Medicare and Social Security) from each employee. Furthermore, these chapters hold employers liable for reporting and payment of these taxes.	No	Repeated as finding 2013-VOS-009
2011-03	State Income Tax Withholdings - Noncompliance - Ohio Revised Code Section 5747.06 requires every employer, including political subdivisions, maintaining an office or transacting business within this state and making payment of any compensation to any employee who is a taxpayer shall deduct and withhold from such compensation for each payroll period a tax computed in such manner as to result, as far as practicable, in withholding from the employee's compensation during each calendar year, an amount substantially equivalent to the tax reasonably estimated to be due from the employee under this chapter and Chapter 5748 of the Revised Code with respect to the amount of such compensation included in the employee's adjusted gross income during the calendar year.	No	Repeated as finding 2013-VOS-010

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2013 AND 2012

Finding <u>Number</u>	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2011-04	OPERS Withholdings - Noncompliance - Ohio Revised Code Section 145.01 provides in subsection (A) that a public employees retirement system is hereby created for the public employees of the sate and of the several local authorities mentioned in section 145.01 of the Revised Code.	Yes	N/A
2011-05	Accounting Records - Noncompliance/Material Weakness - Ohio Administrative Code Sections 117-2-02(D) provides all local public offices may maintain accounting records in a manual or computerized format. The Village did not maintain adequate accounting records.	No	Repeated as finding 2013-VOS-004
2011-06	Mayor's Court Records - Noncompliance/Material Weakness - Ohio Revised Code Section 149.351(A) provides that all records are the property of the public office concerned and shall not be removed, destroyed, mutilated, transferred, or otherwise damaged or disposed of, in whole or in part, except as provided by law or under the rules adopted by the records commission provided for under section 149.38 to 149.42 of the Revised Code. Such records shall be delivered by outgoing officials and employees to their successors and shall not be removed, transferred, or destroyed unlawfully.	Yes	N/A
2011-07	Mayor's Court Docket - Noncompliance/Material Weakness - Ohio Revised code Section 1905.21 provides that the mayor of a municipal corporation and a mayor's court magistrate shall keep a docket. Further, Ohio Revised Code Section 733.40 indicates the Mayor shall account for an dispose of all fines, forfeitures, fees and costs collected.	No	Repeated as finding 2013-VOS-006

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2013 AND 2012

Finding <u>Number</u>	Finding <u>Summary</u>	Fully <u>Corrected?</u>	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2011-08	Bank Reconciliations - Material Weakness -	No	Repeated as finding 2013-VOS-002
	The Fiscal Officer is responsible for reconciling the Village's book (fund) balance		
	to the total bank balance on a monthly basis.		
2011-09	Non-Payroll Disbursements - Material	Yes	N/A
	<u>Weakness</u> - Disbursements and various other issues related to disbursements were made		
	without sufficient supporting documentation.		
2011-10	Mayor's Court Receipts - Finding for	Yes	N/A
	Recovery - Ohio Revised Code Section		
	2921.41(A) provides that no public official		
	shall commit any theft offense, as defined in		
	division (K) of section 2913.01 of the Revised		
	Code.		



#### **VILLAGE OF SUMMITVILLE**

#### **COLUMBIANA COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 30, 2014