



Dave Yost • Auditor of State



**ADAMS COUNTY**  
**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report .....	1
Management's Discussion and Analysis.....	5
Basic Financial Statements:	
Governmental-wide Financial Statements:	
Statement of Net Position – Cash Basis as of December 31, 2014 .....	13
Statement of Activities – Cash Basis For the Year Ended December 31, 2014.....	14
Fund Financial Statements:	
Statement of Cash Basis Assets and Fund Balances – Governmental Funds.....	15
Statement of Cash Receipts, Disbursements, and Changes in Cash Basis Fund Balance – Governmental Funds.....	16
Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Balance General Fund (budgetary basis) .....	17
Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Balance Ambulance & EMS Fund (budgetary basis) .....	18
Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Balance Children Services Levy (budgetary basis).....	19
Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Balance - ACBDD Fund(budgetary basis).....	20
Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Balance - Motor Vehicle Gas Tax Fund(budgetary basis).....	21
Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Balance - Job and Family Services Fund(budgetary basis).....	22
Statement of Cash Basis Assets and Net Position - Proprietary Funds .....	23
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Net Position Proprietary Fund.....	24
Statement of Fiduciary Net Position.....	25
Notes to Basic Financial Statements .....	27
Schedule of Federal Awards Expenditures.....	49
Notes to Schedule of Federal Awards Expenditures .....	51
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	53

ADAMS COUNTY

TABLE OF CONTENTS  
(Continued)

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and Internal Control Over Compliance in Accordance with OMB Circular A-133.....	55
Schedule of Findings.....	59
Corrective Action Plan.....	63
Schedule of Prior Audit Findings.....	65



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Adams County  
110 West Main Street  
West Union, Ohio 45693

To the Board of Commissioners:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Adams County, Ohio (the County), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Summary of Opinions**

<b>Opinion Unit</b>	<b>Type of Opinion</b>
Governmental Activities	Unmodified
Business- Type Activities	Adverse
Governmental Fund- General Fund	Unmodified
Governmental Fund- Ambulance and EMS	Unmodified
Governmental Fund- Board of Developmental Disabilities	Unmodified
Governmental Fund- Job and Family Services	Unmodified
Governmental Fund- Motor Vehicle and Gas Tax	Unmodified
Governmental Funds- Children Services	Unmodified
Enterprise Fund- Adams County Hospital	Adverse
Aggregate Remaining Fund Information	Unmodified

***Basis for Adverse Opinions on Business Type Activities and Enterprise Fund- Adams County Hospital***

Management has not included the Adams County Hospital in the County's financial statements as Business- Type Activities or as an enterprise fund. Accounting principles generally accepted in the United States of America require the Adams County Hospital Fund to be presented as a major enterprise fund and financial information to be part of the Business- Type Activities, thus increasing that activity's assets, liabilities, revenues, and expenses, and changing its net position. The amount by which this departure would affect the assets, fund balances, liabilities, net position, revenues and expenses of the business-type activities and the omitted major fund cannot reasonably be determined.

***Adverse Opinions***

In our opinion, because of the significance of the matter described in the *Basis for Adverse Opinions on Business- Type Activities and Enterprise Fund* paragraph, the financial statements referred to above do not present fairly, the cash financial position of the Adams County Hospital enterprise fund or the business- type activities of Adams County, Ohio, as of December 31, 2014, or the changes in cash financial position or cash flows thereof for the year ended in accordance with the basis of accounting note 2 describes.

***Unmodified Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund except the Adams County Hospital fund, discretely presented component unit, and the aggregate remaining fund information of Adams County, Ohio, as of December 31, 2014, and the respective changes in cash financial position and the respective budgetary comparison for the General, Ambulance & EMS, Board of Developmental Disabilities, Job and Family Services, Children Services, and Motor Vehicle Gasoline Tax funds, thereof for the year then ended in accordance with the accounting basis described in Note 2.

***Accounting Basis***

Ohio Administrative Code § 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

**Other Matters**

*Supplemental and Other Information*

We audited to opine on the County's financial statements that collectively comprise its basic financial statements. The Schedule of Federal Award Expenditures presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is also not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We applied no procedures to the Management's Discussion & Analysis presented on pages 4-11 of the report, and accordingly, we express no opinion or any other assurance on it.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated September 14, 2015, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



**Dave Yost**  
Auditor of State

Columbus, Ohio

September 14, 2015

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**Adams County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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The discussion and analysis of Adams County's financial performance provides an overview of the County's financial activities for the year ended December 31, 2014, within the limitations of the County's cash basis of accounting. Please read this in conjunction with the County's basic financial statements that begin on page 12.

**Financial Highlights**

Key financial highlights for 2014 are as follows:

*Overall:*

Total net position increased \$1,044,315 with governmental activities increasing by \$1,050,430 and business-type activities decreasing by \$6,115.

Total cash receipts were \$28,064,118 in 2014.

Total cash disbursements were \$27,019,803 in 2014.

*Governmental Activities:*

Total program cash receipts were \$17,465,237 in 2014, while program cash disbursements were \$27,004,736.

Program cash disbursements were primarily composed of Public Works, Human Services, Health, Public Safety, General Government-Judicial, and General Government-Legislative and Executive related cash disbursements which were \$4,933,418, \$7,267,383, \$4,056,473, \$3,482,691, \$1,707,339, and \$3,225,608, respectively, in 2014.

*Business-Type Activities:*

Program cash receipts were \$8,952 for business-type activities, while corresponding cash disbursements were \$15,067.

**Using this Basic Financial Report**

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's cash basis of accounting.

The *Statement of Net Position-cash basis* and *Statement of Activities-cash basis* provide information about the activities of the whole County, presenting an aggregate view of the County's cash basis finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed and what remains for future spending on the cash basis. The fund financial statements also look at the County's most significant funds with all other non-major funds presented in total in one column. In the case of the County, the General Fund, the Ambulance and EMS Fund, the Children Services Levy Fund, the Motor Vehicle Gas Tax Fund, the Job and Family Services Fund, and the ACBDD Fund are the most significant funds and have been presented as major funds.

***Reporting the County as a Whole***

***The County's Reporting Entity Presentation***

This annual report includes all activities for which the County is fiscally responsible. These activities, defined as the County's reporting entity, are operated within separate legal entities that make up the primary government and the other separate legal entity. The primary government consists of Adams County. The component unit presentation includes Venture Productions, Inc. on pages 12 and 13 presented on a cash basis. The Adams County Hospital is not presented in these financial statements as part of the primary government as they report on the accrual basis.

**Adams County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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*Statement of Net Position-cash basis and the Statement of Activities-cash basis*

While this document contains the large number of funds used by the County to provide programs and activities, the view of the County as a whole looks at all cash basis financial transactions and asks the question, "How did we do financially during 2014?" The Statement of Net Position-cash basis and the Statement of Activities-cash basis report information about the County as a whole and about its activities in a way that helps answer this question. These statements include *only net position* using the *cash basis of accounting*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid. These two statements report the County's *net position* and changes in that position. This change in net position is important because it tells the reader whether, for the County as a whole, the *cash basis financial position* of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the Statement of Net Position-cash basis and the Statement of Activities-cash basis, the County is divided into three distinct kinds of activities:

Governmental Activities – Most of the County's programs and services are reported here including general government, public safety, public works, health, human services, other, capital outlay, and debt service.

Business-Type Activities – These services are provided on a charge for goods or services basis to recover all of the cash disbursements of the goods or services provided. The County's wastewater treatment program and the airport are reported as business-type activities.

Component Unit Activities – Although Venture Productions, Inc. is a separate legal entity, the County includes their activities since the County is financially accountable for this entity. Adams County Hospital is also a separate legal entity; however, their financial statements are presented on the accrual basis of accounting. The financial statements of the Adams County Hospital are not included in this presentation.

***Reporting the County's Most Significant Funds***

*Fund Financial Statements*

The analysis of the County's major funds begins on page 9. Fund financial statements provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's most significant funds that have been presented as major governmental funds are the General Fund, the Ambulance and EMS Fund, the Children Services Levy Fund, the Motor Vehicle Gas Tax Fund, the Job and Family Services Fund, and the ACBDD Fund.

***Governmental Funds*** Most of the County's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various County programs. Since the County is reporting on the cash basis of accounting, there are no differences in the net position and cash basis fund balances or changes in net position and changes in cash basis fund balances. Therefore, no reconciliation is necessary between such financial statements. However, differences will be apparent when comparing gross receipts and disbursements on the fund financial statements to the Statement of Activities-cash basis due to transfers and advances netted on the Statement of Activities-cash basis. See Note 2 to the basic financial statements entitled *Government-Wide Financial Statements*.

**Adams County, Ohio**  
*Management's Discussion and Analysis*  
For the Year Ended December 31, 2014  
Unaudited

**Proprietary Funds** The County's proprietary funds use the same basis of accounting (cash basis) as business-type activities; therefore, these statements will essentially match the information provided in statements for the County as a whole.

**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The basis of accounting used for fiduciary funds is the cash basis of accounting. The County's only fiduciary funds are agency funds.

**The County as a Whole**

Recall that the Statement of Net Position-cash basis provides the perspective of the County as a whole. Table 1 provides a summary of the County's net position for 2014 as compared to 2013:

Table 1  
Net Position

	Governmental Activities		Business-Type Activities		Totals	
	2014	2013	2014	2013	2014	2013
<b>Assets</b>						
Equity in Pooled Cash and Cash Equivalents	\$12,534,572	\$11,378,400	\$1,144	\$7,259	\$12,535,716	\$11,385,659
Cash and Cash Equivalents with Fiscal Agents	144,678	250,420	0	0	144,678	250,420
<b>Total Assets</b>	<u>12,679,250</u>	<u>11,628,820</u>	<u>1,144</u>	<u>7,259</u>	<u>12,680,394</u>	<u>11,636,079</u>
<b>Net Position</b>						
Restricted	11,209,797	10,097,987	0	0	11,209,797	10,097,987
Unrestricted	1,469,453	1,530,833	1,144	7,259	1,470,597	1,538,092
<b>Total Net Position</b>	<u>\$12,679,250</u>	<u>\$11,628,820</u>	<u>\$1,144</u>	<u>\$7,259</u>	<u>\$12,680,394</u>	<u>\$11,636,079</u>

Total net position increased by \$1,044,315 due to cash receipts exceeding cash disbursements.

**Adams County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

Table 2 shows the changes in net position for 2014 as compared to 2013.

Table 2  
Changes in Net Position

	Governmental Activities		Business-Type Activities		Totals	
	2014	2013	2014	2013	2014	2013
<b>Cash Receipts</b>						
<i>Program Cash Receipts</i>						
Charges For Services	\$4,114,596	\$3,976,324	\$8,952	\$11,633	\$4,123,548	\$3,987,957
Operating Grants and Contributions	11,847,695	12,388,870	0	0	11,847,695	12,388,870
Capital Grants and Contributions	1,502,946	2,866,672	0	0	1,502,946	2,866,672
<b>Total Program Cash Receipts</b>	<b>17,465,237</b>	<b>19,231,866</b>	<b>8,952</b>	<b>11,633</b>	<b>17,474,189</b>	<b>19,243,499</b>
<i>General Cash Receipts and Transfers</i>						
Property Taxes	5,542,625	5,338,005	0	0	5,542,625	5,338,005
Sales Taxes	2,568,493	2,416,096	0	0	2,568,493	2,416,096
Grants and Entitlements Not						
Restricted to Specific Programs	1,172,454	1,247,453	0	0	1,172,454	1,247,453
Miscellaneous	433,561	754,234	0	0	433,561	754,234
Interest	60,127	55,362	0	0	60,127	55,362
Transfers	0	(3,400)	0	3,400	0	0
Proceeds from Sale of Capital Assets	0	109,858	0	0	0	109,858
Proceeds from Bonds	812,669	627,650	0	0	812,669	627,650
<b>Total General Cash Receipts and Transfers</b>	<b>10,589,929</b>	<b>10,545,258</b>	<b>0</b>	<b>3,400</b>	<b>10,589,929</b>	<b>10,548,658</b>
<b>Total Cash Receipts and Transfers</b>	<b>28,055,166</b>	<b>29,777,124</b>	<b>8,952</b>	<b>15,033</b>	<b>28,064,118</b>	<b>29,792,157</b>
<b>Cash Disbursements</b>						
<i>Program Cash Disbursements</i>						
<i>General Government</i>						
Legislative and Executive	3,225,608	2,828,257	0	0	3,225,608	2,828,257
Judicial	1,707,339	1,332,810	0	0	1,707,339	1,332,810
Public Safety	3,482,691	2,946,093	0	0	3,482,691	2,946,093
Public Works	4,933,418	4,777,697	0	0	4,933,418	4,777,697
Health	4,056,473	3,769,175	0	0	4,056,473	3,769,175
Human Services	7,267,383	7,283,059	0	0	7,267,383	7,283,059
Other	591,607	1,635,998	0	0	591,607	1,635,998
Capital Outlay	1,408,028	5,481,802	0	0	1,408,028	5,481,802
<i>Debt Service:</i>						
Principal Retirement	275,542	244,842	0	0	275,542	244,842
Interest and Fiscal Charges	56,647	59,080	0	0	56,647	59,080
Airport	0	0	13,074	12,710	13,074	12,710
Sewer	0	0	1,993	5,995	1,993	5,995
<b>Total Cash Disbursements</b>	<b>27,004,736</b>	<b>30,358,813</b>	<b>15,067</b>	<b>18,705</b>	<b>27,019,803</b>	<b>30,377,518</b>
Change in Net Position	1,050,430	(581,689)	(6,115)	(3,672)	1,044,315	(585,361)
Net Position at Beginning of Year	11,628,820	12,210,509	7,259	10,931	11,636,079	12,221,440
Net Position at End of Year	<b>\$12,679,250</b>	<b>\$11,628,820</b>	<b>\$1,144</b>	<b>\$7,259</b>	<b>\$12,680,394</b>	<b>\$11,636,079</b>

**Adams County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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Net position increased \$1,050,430 in governmental activities in 2014. Program cash receipts were composed of charges for services, operating grants and contributions and capital grants and contributions which were \$4,114,596, \$11,847,695, and \$1,502,946 respectively.

Cash receipts for governmental activities decreased \$1,721,958 due to decreases in capital grants and contributions, miscellaneous receipts, and charges for services which were partially offset by increases in property taxes and proceeds from bonds. Capital grants and contributions decreased due to a decrease in ODOT and OPWC monies received in 2014. Miscellaneous receipts decreased due to a decrease in reimbursements in the Motor Vehicle and Gas Tax and Job and Family Services Funds. Property taxes increased due to an increase in general property tax receipts. Proceeds from bonds increased primarily due to the issuance of four additional bonds in 2014 totaling \$812,669.

Program cash disbursements decreased \$3,354,077 due to several factors, one of which was a decrease in capital outlay expenditures mainly due to the reduction of FEMA monies from 2013. Other disbursements decreased due to a reduction in the group and liability expense for the County as well as changes in functional classifications from 2013. Public safety increased due to additional salary costs related to the Sheriff and Adult Probation Departments and the reclassification of other disbursements. Legislative and executive disbursements increased as a direct result of increased expenses in the County Auditor and Treasurer Offices and the reclassification of other disbursements and judicial disbursements increased due to increased salary expenses in the Juvenile Court Department and the reclassification of other disbursements. Health disbursements increased as a result of increased services offered by the County Developmental Disabilities Office and the reclassification of other disbursements.

Property taxes, sales taxes and operating grants and contributions made up 19.8, 9.2, and 42.2 percent, respectively for governmental activities for the County in 2014.

The Statement of Activities-cash basis shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental and business-type activities, the total cost of services and the net cost of services (on the cash basis) for the County. That is, it identifies the cost of these services supported by tax receipts and unrestricted State entitlements. The dependence upon tax receipts and intergovernmental monies for governmental activities is apparent. Human services activities are mainly supported through charges for services and operating grants and contributions; for all governmental activities general cash receipts support is 39.1 percent as shown in Table 2. The taxpayers and the State of Ohio, as a whole, provide the vast majority of resources for Adams County.

**Adams County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

Table 3  
 Total Cost of Program Services  
 Governmental Activities and Business-Type Activities

	2014		2013	
	<u>Total Cost of Service</u>	<u>Net Cost of Service</u>	<u>Total Cost of Service</u>	<u>Net Cost of Service</u>
<b>Governmental Activities</b>				
<b>General Government</b>				
Legislative and Executive	\$3,225,608	\$2,252,844	\$2,828,257	\$1,982,901
Judicial	1,707,339	1,309,043	1,332,810	987,703
Public Safety	3,482,691	2,229,509	2,946,093	1,770,939
Public Works	4,933,418	975,232	4,777,697	936,434
Health	4,056,473	773,304	3,769,175	733,850
Human Services	7,267,383	1,426,110	7,283,059	1,569,916
Other	591,607	465,856	1,635,998	1,171,624
Capital Outlay	1,408,028	(224,588)	5,481,802	1,669,658
<b>Debt Service</b>				
Principal Retirement	275,542	275,542	244,842	244,842
Interest and Fiscal Charges	56,647	56,647	59,080	59,080
<b>Total Cash Disbursements - Governmental Activities</b>	<u><u>\$27,004,736</u></u>	<u><u>\$9,539,499</u></u>	<u><u>\$30,358,813</u></u>	<u><u>\$11,126,947</u></u>
<b>Business-Type Activities</b>				
Airport	\$13,074	\$5,478	\$12,710	\$2,154
Sewer	1,993	637	5,995	4,918
<b>Total Cash Disbursements - Business-Type Activities</b>	<u><u>\$15,067</u></u>	<u><u>\$6,115</u></u>	<u><u>\$18,705</u></u>	<u><u>\$7,072</u></u>

***Business-Type Activities***

Business-type activities include wastewater treatment services and the County airport. Program cash receipts did not support the business-type activities with program cash disbursements exceeding program cash receipts. Overall net position decreased \$6,115 from 2013 to 2014.

***The County's Funds***

Information about the County's major funds starts on page 14. These funds are accounted for using the cash basis of accounting. All governmental funds had total cash receipts and other financing sources of \$28,463,563 and cash disbursements and other financing uses of \$27,413,133. The net change in fund balance for the year was most significant in the ACBDD and the Children Services Levy Funds. The fund balance of the General Fund decreased \$61,380 due to a decrease in charges for services receipts and an increase in advances out. The fund balance in the ACBDD Fund decreased \$596,415 due to disbursements exceeding receipts. The fund balance of the Motor Vehicle Gas Tax Fund increased \$225,325. The fund balance in the Job and Family Services Fund increased \$91,251. The fund balance of the Children Services Levy Fund increased \$333,903. The fund balance in the Ambulance and EMS Fund increased \$267,338.

***General Fund Budgeting Highlights***

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund. For the General Fund, final budget basis receipts and other financing sources were \$7,885,397, above original budget estimates of \$7,750,001.

**Adams County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

Of this \$135,396 difference, final budgeted intergovernmental receipts were \$762,881 above original estimates, final budget tax receipts were \$800,276 below original estimates, and various other receipt categories made up the difference. Actual cash basis receipts and other financing sources were \$153,786 higher than final budgeted receipts which were primarily due to higher than expected tax, charges for services, other, and advances receipts which were partially offset by lower than anticipated intergovernmental receipts. Final budgeted appropriations and other financing uses were \$8,679,827, which were above original appropriations and other financing uses of \$8,061,161. Of the \$618,666 difference, final budgeted appropriations in the public safety and other expense accounts were \$280,995 and \$117,144 above original budgeted appropriations, respectively. Total actual disbursements and other financing uses on the budget basis (cash outlays plus encumbrances) were \$8,365,931, which was \$326,748 above cash receipts and other financing sources. The actual fund balance for the General Fund exceeded the final budgeted fund balance by \$467,682.

**Capital Assets and Debt Administration**

**Capital Assets**

The County does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as disbursements. The County had capital outlay disbursements of \$1,408,028 during 2014.

**Debt**

Under the cash basis of accounting, the County does not report bonds, long-term notes or short-term notes in the accompanying cash basis financial statements. However, in order to provide information to the readers of this report, we are providing the following detailed information about bonds, long-term notes and short-term notes. At December 31, 2014, the County had \$5,719,864, in bonds, leases, and related long-term debt for governmental activities. For additional information on debt, please see Note 9 and Note 10.

Table 4 summarizes bonds, loans and notes outstanding for Governmental Activities for the past two years:

Table 4  
 Outstanding Debt at December 31  
 Governmental Activities

	2014	2013
General Obligation Bonds	\$1,045,000	\$1,090,000
Special Assessment Bonds	241,028	247,575
OPWC Loans	1,574,557	1,648,051
OWDA Loan	1,893,651	1,969,188
USDA Bonds	0	15,000
Gradall XL4100 III	58,717	115,176
Vehicle Acquisition Bonds	500,000	0
Courthouse Security & Renovation Bonds	150,000	0
Veterans Commission Vehicle Bonds	19,164	0
West Fork Road Improvement Bonds	140,000	0
Capital Lease	97,747	0
Totals	\$5,719,864	\$5,084,990

**Current Financial Related Activities**

As the preceding information shows, the County heavily depends on its property taxpayers and sales taxpayers as well as intergovernmental monies. Since the property tax receipts do not grow at the same level as inflation and sales taxes are dependent upon the economy, the County will be faced with significant challenges over the next several years to contain costs and ultimately determine what options are available to the County to increase financial resources.

All of the County's financial abilities will be needed to meet the challenges of the future.

**Adams County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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**Contacting the County's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the County's cash basis finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact David Gifford, County Auditor of Adams County, 110 West Main Street, Room 104, West Union, Ohio 45693-1395, or email at [david.gifford@auditor.adamscountyoh.gov](mailto:david.gifford@auditor.adamscountyoh.gov).

**Adams County, Ohio**  
*Statement of Net Position - Cash Basis*  
*As of December 31, 2014*

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Venture Productions, Inc.
<b>ASSETS:</b>				
Equity in Pooled Cash and Cash Equivalents	\$12,534,572	\$1,144	\$12,535,716	\$0
Cash and Cash Equivalents with Fiscal Agents	144,678	0	144,678	0
Cash and Cash Equivalents	<u>0</u>	<u>0</u>	<u>0</u>	<u>333,426</u>
<i>Total Assets</i>	<u>12,679,250</u>	<u>1,144</u>	<u>12,680,394</u>	<u>333,426</u>
<b>NET POSITION:</b>				
Restricted for Debt Service	557,992	0	557,992	0
Restricted for Capital Outlay	446,009	0	446,009	0
Restricted for ACBDD	2,095,040	0	2,095,040	0
Restricted for Motor Vehicle Gas Tax	1,044,283	0	1,044,283	0
Restricted for Job and Family Services	793,983	0	793,983	0
Restricted for Ambulance and EMS	1,507,835	0	1,507,835	0
Restricted for Real Estate Assessment	1,237,906	0	1,237,906	0
Restricted for Ohio Transportation Project	271,898	0	271,898	0
Restricted for Child Support Enforcement	671,130	0	671,130	0
Restricted for Probation Services	139,394	0	139,394	0
Restricted for Children Services Levy	725,380	0	725,380	0
Restricted for FEMA Projects	129,201	0	129,201	0
Restricted for Other Purposes	1,589,746	0	1,589,746	0
Unrestricted	<u>1,469,453</u>	<u>1,144</u>	<u>1,470,597</u>	<u>333,426</u>
<i>Total Net Position</i>	<u>\$12,679,250</u>	<u>\$1,144</u>	<u>\$12,680,394</u>	<u>\$333,426</u>

The notes to the basic financial statements are an integral part of this statement.



**Adams County, Ohio**  
*Statement of Cash Basis Assets and Fund Balances*  
 Governmental Funds  
 As of December 31, 2014

	General	Ambulance & EMS	Children Services Levy	ACBDD	Motor Vehicle Gas Tax	Job and Family Services	All Other Governmental Funds	Total Governmental Funds
<b>ASSETS:</b>								
Equity in Pooled Cash and Cash Equivalents	\$1,469,453	\$1,507,835	\$725,380	\$1,950,362	\$1,044,283	\$793,983	\$5,043,276	\$12,534,572
Cash and Cash Equivalents with Fiscal Agents	<u>0</u>	<u>0</u>	<u>0</u>	<u>144,678</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>144,678</u>
<i>Total Assets</i>	<u>\$1,469,453</u>	<u>\$1,507,835</u>	<u>\$725,380</u>	<u>\$2,095,040</u>	<u>\$1,044,283</u>	<u>\$793,983</u>	<u>\$5,043,276</u>	<u>\$12,679,250</u>
<b>FUND BALANCES:</b>								
Nonspendable	\$38,486	\$0	\$0	\$0	\$0	\$0	\$0	\$38,486
Restricted	0	1,507,835	725,380	2,095,040	1,044,283	793,983	5,043,276	11,209,797
Assigned	844,316	0	0	0	0	0	0	844,316
Unassigned	<u>586,651</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>586,651</u>
<i>Total Fund Balances</i>	<u>\$1,469,453</u>	<u>\$1,507,835</u>	<u>\$725,380</u>	<u>\$2,095,040</u>	<u>\$1,044,283</u>	<u>\$793,983</u>	<u>\$5,043,276</u>	<u>\$12,679,250</u>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Cash Receipts, Cash Disbursements and Changes in Cash Basis Fund Balances*  
 Governmental Funds  
 For the Year Ended December 31, 2014

	General	Ambulance & EMS	Children Services Levy	ACBDD	Motor Vehicle Gas Tax	Job and Family Services	All Other Governmental Funds	Total Governmental Funds
<b>CASH RECEIPTS:</b>								
Taxes	\$4,972,740	\$1,116,225	\$1,013,764	\$718,031	\$0	\$0	\$290,358	\$8,111,118
Special Assessments	0	0	0	0	0	0	17,175	17,175
Charges for Services	1,401,630	371,546	585,703	21,402	30,745	172,346	1,209,796	3,793,168
Licenses and Permits	1,533	0	0	0	0	0	0	1,533
Fines and Forfeitures	152,568	0	0	0	24,122	0	135,048	311,738
Intergovernmental	1,172,454	170,659	1,212,910	1,115,871	3,578,855	3,683,746	3,554,837	14,489,332
Interest	45,956	0	0	0	14,171	0	0	60,127
Other	348,268	20,691	0	0	14,180	3,385	71,782	458,306
<i>Total Cash Receipts</i>	<u>8,095,149</u>	<u>1,679,121</u>	<u>2,812,377</u>	<u>1,855,304</u>	<u>3,662,073</u>	<u>3,859,477</u>	<u>5,278,996</u>	<u>27,242,497</u>
<b>CASH DISBURSEMENTS:</b>								
<b>Current:</b>								
<b>General Government:</b>								
Legislative and Executive	2,670,568	0	0	0	0	0	555,040	3,225,608
Judicial	1,596,250	0	0	0	0	0	111,089	1,707,339
Public Safety	2,565,501	0	0	0	0	0	917,190	3,482,691
Public Works	279,253	0	0	0	3,955,689	0	698,476	4,933,418
Health	130,830	1,411,783	0	2,432,439	0	0	81,421	4,056,473
Human Services	298,161	0	2,478,474	0	0	3,753,381	737,367	7,267,383
Other	572,327	0	0	19,280	0	0	0	591,607
Capital Outlay	0	0	0	0	0	0	1,408,028	1,408,028
<b>Debt Service:</b>								
Principal Retirement	3,505	0	0	0	116,453	0	155,584	275,542
Interest and Fiscal Charges	256	0	0	0	4,606	0	51,785	56,647
<i>Total Cash Disbursements</i>	<u>8,116,651</u>	<u>1,411,783</u>	<u>2,478,474</u>	<u>2,451,719</u>	<u>4,076,748</u>	<u>3,753,381</u>	<u>4,715,980</u>	<u>27,004,736</u>
<i>Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements</i>	<u>(21,502)</u>	<u>267,338</u>	<u>333,903</u>	<u>(596,415)</u>	<u>(414,675)</u>	<u>106,096</u>	<u>563,016</u>	<u>237,761</u>
<b>OTHER FINANCING SOURCES (USES):</b>								
Proceeds from Bonds	22,669	0	0	0	640,000	0	150,000	812,669
Transfers In	15,000	0	0	0	0	81,661	109,939	206,600
Advances In	109,672	0	0	0	0	0	92,125	201,797
Transfers Out	(95,094)	0	0	0	0	(96,506)	(15,000)	(206,600)
Advances Out	(92,125)	0	0	0	0	0	(109,672)	(201,797)
<i>Total Other Financing Sources (Uses)</i>	<u>(39,878)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>640,000</u>	<u>(14,845)</u>	<u>227,392</u>	<u>812,669</u>
<i>Net Change in Fund Cash Balances</i>	<u>(61,380)</u>	<u>267,338</u>	<u>333,903</u>	<u>(596,415)</u>	<u>225,325</u>	<u>91,251</u>	<u>790,408</u>	<u>1,050,430</u>
<i>Fund Cash Balances at Beginning of Year</i>	<u>1,530,833</u>	<u>1,240,497</u>	<u>391,477</u>	<u>2,691,455</u>	<u>818,958</u>	<u>702,732</u>	<u>4,252,868</u>	<u>11,628,820</u>
<i>Fund Cash Balances at End of Year</i>	<u>\$1,469,453</u>	<u>\$1,507,835</u>	<u>\$725,380</u>	<u>\$2,095,040</u>	<u>\$1,044,283</u>	<u>\$793,983</u>	<u>\$5,043,276</u>	<u>\$12,679,250</u>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Receipts, Disbursements,  
and Changes in Fund Balance - Budget and Actual (Budgetary Basis)  
For the Year Ended December 31, 2014*

	General Fund			Variance with Final Budget
	Original Budget	Final Budget	Actual	
<b>RECEIPTS:</b>				
Taxes	\$5,676,526	\$4,876,250	\$4,972,740	\$96,490
Charges for Services	907,831	1,031,638	1,220,359	188,721
Licenses and Permits	1,469	2,000	1,533	(467)
Fines and Forfeitures	146,171	141,200	152,568	11,368
Intergovernmental	776,581	1,539,462	1,172,454	(367,008)
Interest	0	30,000	45,956	15,956
Other	52,357	230,178	326,232	96,054
<i>Total Receipts</i>	<u>7,560,935</u>	<u>7,850,728</u>	<u>7,891,842</u>	<u>41,114</u>
<b>DISBURSEMENTS:</b>				
Current:				
General Government:				
Legislative and Executive	2,517,203	2,616,409	2,569,066	47,343
Judicial	1,706,103	1,751,017	1,634,451	116,566
Public Safety	2,430,923	2,711,918	2,635,957	75,961
Public Works	309,781	342,639	301,348	41,291
Health	145,428	148,620	131,802	16,818
Human Services	407,490	447,847	337,030	110,817
Other	484,233	601,377	569,058	32,319
<i>Total Disbursements</i>	<u>8,001,161</u>	<u>8,619,827</u>	<u>8,178,712</u>	<u>441,115</u>
<i>Deficiency of Receipts Under Disbursements</i>	<u>(440,226)</u>	<u>(769,099)</u>	<u>(286,870)</u>	<u>482,229</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Proceeds from Bonds	21,718	22,669	22,669	0
Transfers In	62,275	12,000	15,000	3,000
Transfers Out	(60,000)	(60,000)	(95,094)	(35,094)
Advances In	105,073	0	109,672	109,672
Advances Out	0	0	(92,125)	(92,125)
<i>Total Other Financing Sources (Uses)</i>	<u>129,066</u>	<u>(25,331)</u>	<u>(39,878)</u>	<u>(14,547)</u>
<i>Excess of Receipts and Other Financing Sources under Disbursements and Other Financing Uses</i>	<u>(311,160)</u>	<u>(794,430)</u>	<u>(326,748)</u>	<u>467,682</u>
<i>Fund Balance at Beginning of Year</i>	1,124,262	1,124,262	1,124,262	0
<i>Prior Year Encumbrances Appropriated</i>	<u>215,555</u>	<u>215,555</u>	<u>215,555</u>	<u>0</u>
<i>Fund Balance at End of Year</i>	<u>\$1,028,657</u>	<u>\$545,387</u>	<u>\$1,013,069</u>	<u>\$467,682</u>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Receipts, Disbursements,  
and Changes in Fund Balance - Budget and Actual (Budgetary Basis)  
For the Year Ended December 31, 2014*

	Ambulance & EMS Fund			Variance with Final Budget
	Original Budget	Final Budget	Actual	
<b>RECEIPTS:</b>				
Taxes	\$1,004,464	\$1,107,897	\$1,116,225	\$8,328
Charges for Services	334,345	351,212	371,546	20,334
Intergovernmental	153,572	173,500	170,659	(2,841)
Other	18,619	20,691	20,691	0
<i>Total Receipts</i>	<u>1,511,000</u>	<u>1,653,300</u>	<u>1,679,121</u>	<u>25,821</u>
<b>DISBURSEMENTS:</b>				
Current:				
Health	<u>1,980,550</u>	<u>2,011,260</u>	<u>1,546,680</u>	<u>464,580</u>
<i>Total Disbursements</i>	<u>1,980,550</u>	<u>2,011,260</u>	<u>1,546,680</u>	<u>464,580</u>
<i>Excess (Deficiency) of Receipts Over (Under) Disbursements</i>	<u>(469,550)</u>	<u>(357,960)</u>	<u>132,441</u>	<u>490,401</u>
<i>Fund Balance at Beginning of Year</i>	1,207,354	1,207,354	1,207,354	0
<i>Prior Year Encumbrances Appropriated</i>	<u>33,143</u>	<u>33,143</u>	<u>33,143</u>	<u>0</u>
<i>Fund Balance at End of Year</i>	<u><u>\$770,947</u></u>	<u><u>\$882,537</u></u>	<u><u>\$1,372,938</u></u>	<u><u>\$490,401</u></u>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Receipts, Disbursements,  
and Changes in Fund Balance - Budget and Actual (Budgetary Basis)  
For the Year Ended December 31, 2014*

	Children Services Levy			Variance with Final Budget
	Original Budget	Final Budget	Actual	
<b>RECEIPTS:</b>				
Taxes	\$862,742	\$955,000	\$1,013,764	\$58,764
Charges for Services	186,111	152,512	585,703	433,191
Intergovernmental	1,344,561	1,629,244	1,212,910	(416,334)
<i>Total Receipts</i>	<u>2,393,414</u>	<u>2,736,756</u>	<u>2,812,377</u>	<u>75,621</u>
<b>DISBURSEMENTS:</b>				
Current:				
Human Services	2,434,357	2,695,731	2,557,831	137,900
<i>Total Disbursements</i>	<u>2,434,357</u>	<u>2,695,731</u>	<u>2,557,831</u>	<u>137,900</u>
<i>Excess (Deficiency) of Receipts Over (Under) Disbursements</i>	<u>(40,943)</u>	<u>41,025</u>	<u>254,546</u>	<u>213,521</u>
<i>Fund Balance at Beginning of Year</i>	341,470	341,470	341,470	0
<i>Prior Year Encumbrances Appropriated</i>	<u>50,007</u>	<u>50,007</u>	<u>50,007</u>	<u>0</u>
<i>Fund Balance at End of Year</i>	<u><u>\$350,534</u></u>	<u><u>\$432,502</u></u>	<u><u>\$646,023</u></u>	<u><u>\$213,521</u></u>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Receipts, Disbursements,  
and Changes in Fund Balance - Budget and Actual (Budgetary Basis)  
For the Year Ended December 31, 2014*

	ACBDD Fund			Variance with Final Budget
	Original Budget	Final Budget	Actual	
<b>RECEIPTS:</b>				
Taxes	\$669,912	\$700,000	\$718,031	\$18,031
Charges for Services	19,968	22,500	21,402	(1,098)
Intergovernmental	1,028,499	1,119,308	1,115,871	(3,437)
<i>Total Receipts</i>	<u>1,718,379</u>	<u>1,841,808</u>	<u>1,855,304</u>	<u>13,496</u>
<b>DISBURSEMENTS:</b>				
Current:				
Health	3,347,337	3,532,868	2,672,447	860,421
<i>Total Disbursements</i>	<u>3,347,337</u>	<u>3,532,868</u>	<u>2,672,447</u>	<u>860,421</u>
<i>Deficiency of Receipts     Under Disbursements</i>	<u>(1,628,958)</u>	<u>(1,691,060)</u>	<u>(817,143)</u>	<u>873,917</u>
<i>Fund Balance at Beginning of Year</i>	2,560,944	2,560,944	2,560,944	0
<i>Prior Year Encumbrances Appropriated</i>	<u>130,511</u>	<u>130,511</u>	<u>130,511</u>	<u>0</u>
<i>Fund Balance at End of Year</i>	<u><u>\$1,062,497</u></u>	<u><u>\$1,000,395</u></u>	<u><u>\$1,874,312</u></u>	<u><u>\$873,917</u></u>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Receipts, Disbursements,  
and Changes in Fund Balance - Budget and Actual (Budgetary Basis)  
For the Year Ended December 31, 2014*

	Motor Vehicle Gas Tax Fund			Variance with Final Budget
	Original Budget	Final Budget	Actual	
<b>RECEIPTS:</b>				
Fines and Forfeitures	\$24,298	\$20,000	\$24,122	\$4,122
Charges for Services	19,064	5,000	30,745	25,745
Intergovernmental	2,828,429	3,534,800	3,578,855	44,055
Interest	11,200	0	14,171	14,171
Other	11,207	10,000	14,180	4,180
<i>Total Receipts</i>	<u>2,894,198</u>	<u>3,569,800</u>	<u>3,662,073</u>	<u>92,273</u>
<b>DISBURSEMENTS:</b>				
Current:				
Public Works	3,466,354	4,808,627	4,339,302	469,325
Debt Service:				
Principal Retirement	102,047	141,563	116,453	25,110
Interest and Fiscal Charges	4,036	5,599	4,606	993
<i>Total Disbursements</i>	<u>3,572,437</u>	<u>4,955,789</u>	<u>4,460,361</u>	<u>495,428</u>
<i>Excess of Receipts     Under Disbursements</i>	<u>(678,239)</u>	<u>(1,385,989)</u>	<u>(798,288)</u>	<u>587,701</u>
<b>OTHER FINANCING SOURCES:</b>				
Proceeds from Bonds and Loans	505,803	659,994	640,000	(19,994)
<i>Total Other Financing Sources</i>	<u>505,803</u>	<u>659,994</u>	<u>640,000</u>	<u>(19,994)</u>
<i>Excess of Receipts and Other Financing Sources under Disbursements</i>	(172,436)	(725,995)	(158,288)	567,707
<i>Fund Balance at Beginning of Year</i>	646,520	646,520	646,520	0
<i>Prior Year Encumbrances Appropriated</i>	172,438	172,438	172,438	0
<i>Fund Balance at End of Year</i>	<u>\$646,522</u>	<u>\$92,963</u>	<u>\$660,670</u>	<u>\$567,707</u>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Receipts, Disbursements,  
and Changes in Fund Balance - Budget and Actual (Budgetary Basis)  
For the Year Ended December 31, 2014*

	Job and Family Services Fund			Variance with Final Budget
	Original Budget	Final Budget	Actual	
RECEIPTS:				
Charges for Services	\$56,894	\$1,850	\$172,346	\$170,496
Intergovernmental	3,629,147	3,930,859	3,683,746	(247,113)
Other	3,169	980	3,385	2,405
<i>Total Receipts</i>	<u>3,689,210</u>	<u>3,933,689</u>	<u>3,859,477</u>	<u>(74,212)</u>
DISBURSEMENTS:				
Current:				
Human Services	3,905,502	4,185,205	3,938,356	246,849
<i>Total Disbursements</i>	<u>3,905,502</u>	<u>4,185,205</u>	<u>3,938,356</u>	<u>246,849</u>
<i>Excess (Deficiency) of Receipts Over (Under) Disbursements</i>	<u>(216,292)</u>	<u>(251,516)</u>	<u>(78,879)</u>	<u>172,637</u>
OTHER FINANCING USES:				
Transfers In	0	0	81,661	81,661
Transfers Out	0	0	(96,506)	(96,506)
<i>Total Other Financing Uses</i>	<u>0</u>	<u>0</u>	<u>(14,845)</u>	<u>(14,845)</u>
<i>Excess of Receipts under Disbursements and Other Financing Uses</i>	<u>(216,292)</u>	<u>(251,516)</u>	<u>(93,724)</u>	<u>157,792</u>
<i>Fund Balance at Beginning of Year</i>	618,362	618,362	618,362	0
<i>Prior Year Encumbrances Appropriated</i>	<u>84,370</u>	<u>84,370</u>	<u>84,370</u>	<u>0</u>
<i>Fund Balance at End of Year</i>	<u><u>\$486,440</u></u>	<u><u>\$451,216</u></u>	<u><u>\$609,008</u></u>	<u><u>\$157,792</u></u>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Cash Basis Assets and Net Position*  
*Proprietary Funds*  
*As of December 31, 2014*

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	<u>Enterprise Funds</u>
ASSETS:	
Equity in Pooled Cash and Cash Equivalents	<u>\$1,144</u>
NET POSITION:	
Unrestricted	<u>\$1,144</u>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Cash Receipts, Cash Disbursements and  
 Changes in Cash Basis Net Position  
 Proprietary Funds  
 For the Year Ended December 31, 2014*

	Enterprise Funds
<b>OPERATING CASH RECEIPTS:</b>	
Charges for Services	\$8,952
<i>Total Operating Cash Receipts</i>	<i>8,952</i>
<b>OPERATING CASH DISBURSEMENTS:</b>	
Contractual Services	1,993
Materials and Supplies	13,074
<i>Total Operating Cash Disbursements</i>	<i>15,067</i>
<i>Operating Cash Receipts Over (Under) Operating Cash Disbursements</i>	<i>(6,115)</i>
<i>Net Cash Position at Beginning of Year</i>	<i>7,259</i>
<i>Net Cash Position at End of Year</i>	<i>\$1,144</i>

The notes to the basic financial statements are an integral part of this statement.

**Adams County, Ohio**  
*Statement of Fiduciary Net Position*  
*Agency Funds*  
*As of December 31, 2014*

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	<u>Agency Funds</u>
ASSETS:	
Equity in Pooled Cash and Cash Equivalents	\$2,069,535
Cash and Cash Equivalents in Segregated Accounts	<u>389,937</u>
<i>Total Assets</i>	<u>2,459,472</u>
NET POSITION:	
Held on Behalf of Others	<u>2,459,472</u>
<i>Total Net Position</i>	<u><u>\$2,459,472</u></u>

The notes to the basic financial statements are an integral part of this statement.

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**NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY**

Adams County, Ohio (the County), is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County operates under the direction of a three-member elected Board of County Commissioners. The County Auditor and County Treasurer are responsible for fiscal control of the resources of the County which are maintained in the funds described below. Services provided by the County include: general government, public safety, public works, health, and human services.

**Reporting Entity**

The County utilizes the standards of Governmental Accounting Standards Board codification 2100, "Defining the Reporting Entity" for determining the reporting entity. The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the County are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For the County, this includes the Board of Developmental Disabilities and all departments and activities that are directly operated by the elected County officials.

Adams County Hospital (the Hospital) operates under Ohio Revised Code Section 339. The Hospital is served by a board of trustees appointed by the Adams County Commissioners and Adams County judges. The Hospital is not considered legally separate from the County. The Hospital prepares its financial statements in accordance with a basis of accounting which is different from that used by the County, and consequently, the Hospital's financial activity is not presented on the County's basic financial statements. Separately-issued financial statements can be obtained from Adams County Hospital, 230 Medical Center Drive, Seaman, Ohio 45679.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units also include organizations that are fiscally dependent on the County in that the County approves the organization's budget, the issuance of its debt, or levying of its taxes.

As the custodian of public funds, the County Treasurer invests all public monies on deposit in the County Treasury. In the case of separate agencies, boards, and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies is presented as agency funds within the County's financial statements: Soil and Water Conservation District, Adams County Health District, and Family and Children First Council.

The component unit column on the financial statements identifies the financial data of Venture Productions, Inc. The component unit is reported separately to emphasize that it is legally separate from the County. Information about Venture Productions, Inc. is presented with the County's disclosures.

Venture Productions, Inc. is a legally separate, not-for-profit corporation, served by a board of trustees appointed by the Adams County Board of Developmental Disabilities (ACBDD). The workshop, under contractual agreement with the Adams County Board of Developmental Disabilities, provides sheltered employment for mentally and/or physically handicapped adults in Adams County. The Adams County Board of Developmental Disabilities provides the workshop with staff salaries, transportation, equipment, staff to administer and supervise training programs, and other funds necessary for the operation of the workshop. Based on the significant services and resources provided by the County to the workshop and the workshop's sole purpose of providing assistance to the mentally and/or physically handicapped adults of Adams County, the workshop is considered a component unit of Adams County. Venture Productions, Inc.'s financial activity is included as part of this report. Separately issued financial statements can be obtained from Venture Productions, Inc., P.O. Box 86, Seaman, Ohio 45679.

**NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY (Continued)**

Entities for which the County provides services but are not included in this report are the Adams County Educational Service Center, Agricultural Society, and the Historical Society.

Adams County has several County departments that maintain segregated bank accounts for funds held in a custodial capacity. Elected or appointed departmental officials are responsible for the financial records. The County Auditor does not have any operating control over these monies. The financial activity related to these accounts is reported in the accompanying financial statements as agency funds.

The County is a member of the Southern Ohio Council of Governments, a jointly governed organization which is described in Note 11 to the basic financial statements.

Management believes the financial statements included in this report represent all of the funds for which the County is financially accountable.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Cash Deposits**

The County Treasurer invests all available funds of the County. County funds are invested in checking accounts with local commercial banks. The County pools its cash for investment purposes to capture the highest rate of return.

**Fund Accounting**

The County's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific County functions or activities. The operation of each fund is accounted for within a separate self-balancing set of accounts.

**Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Cash disbursements are assigned to the fund from which they are paid. Under the cash basis of reporting, there is no difference between governmental fund assets and fund balance. The following are the County's major governmental funds:

*General Fund*

This fund is the general operating fund of the County and is used to account for all financial resources not accounted for or reported in another fund. The General Fund is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Ambulance and EMS Special Revenue Fund*

This fund is used to provide ambulance and EMS services to the community of Adams County. The primary sources of revenues are monies received from various federal and state grants and a property tax levy.

*Children Services Levy Special Revenue Fund*

This fund is used to account for revenues derived from property taxes and state and federal funds. State law restricts the expenditure of these revenues to programs designed to aid homeless children or children from troubled families.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

*ACBDD Special Revenue Fund*

This fund is used to provide assistance and training to mentally retarded and developmentally disabled individuals. The primary sources of revenues are various federal and state grants and a property tax levy.

*Motor Vehicle Gas Tax Special Revenue Fund*

This fund is used for maintenance and repair of roads and bridges. The primary sources of revenues are monies received from state gasoline tax and motor vehicle registration fees designated

*Job and Family Services Special Revenue Fund*

This fund is used to provide public assistance to general relief recipients, pay their providers of medical assistance, and for certain public social services. The primary sources of revenue are various federal and state grants as well as transfers from the General Fund

The other governmental funds of the County account for grants and other resources, debt service, and capital projects, whose use is restricted to a particular purpose.

**Proprietary Funds**

The proprietary funds are used to account for the County's ongoing activities which are similar to those found in the private sector. Enterprise funds are the County's only proprietary fund type.

*Enterprise Funds*

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing services to the general public on a continuing basis be financed or recovered through user charges. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the fund. For the County, enterprise funds are the Sewer Fund, which is used to account for the activities related to wastewater treatment in the County, and the Airport Fuel Fund, which is used to account for fuel purchases and sales for the airport.

**Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. The County's only fiduciary funds are agency funds.

*Agency Funds*

Agency funds are custodial in nature (assets equal net position) and do not involve measurement of results of operations. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements. The County's agency funds account for assets held for political subdivisions in which the County acts as fiscal agent and for taxes, state-levied shared revenues, and fines and forfeitures that have been collected and which will be distributed to other political subdivisions.

**Basis of Presentation**

For 2014, the County has continued to follow the provisions of GASB 34 for financial reporting on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America, and GASB 38, for certain financial statement note disclosures. Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Following are the more significant of the County's accounting policies. The County's basic financial statements consist of government-wide statements, including a statement of net cash position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

**Government-wide Financial Statements**

The Statement of Net Position-Cash Basis and the Statement of Activities-Cash Basis display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The Statement of Net Position-Cash Basis presents the cash basis financial condition of governmental and business-type activities of the County at year-end. The Statement of Activities-Cash Basis presents a comparison between direct cash disbursements and program cash receipts for each program or function of the County's governmental and business-type activities. Direct cash disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Cash receipts which are not classified as program cash receipts are presented as general cash receipts of the County. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general cash receipts of the County.

The government-wide financial statements also display information regarding one of the legally separate entities or component units, for which the County is fiscally responsible. This component unit is Venture Productions, Inc. and is described further in Note 1 to the financial statements.

**Fund Financial Statements**

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

**Fund Balances**

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance classification includes amounts that cannot be spent because they are not in the spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by policies of the County Commissioners.

**Unassigned** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**Basis of Accounting**

Although required by Ohio Administrative Code Section 117-2-03(B) to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America (GAAP), the County chooses to prepare its financial statements and notes in accordance with standards established by the Auditor of State for governmental entities that are not required to prepare annual financial reports in accordance with generally accepted accounting principles. This basis of accounting is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved). These statements include adequate disclosure of material matters, in accordance with the basis of accounting described above.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

For comparability purposes, Venture Productions, Inc.'s financial information has been presented on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP).

**Cash Receipts – Exchange and Non-exchange Transactions**

Cash receipts resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the cash basis when the exchange takes place. On the cash basis, receipts are recorded in the year in which the resources are received.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the cash basis, receipts from property taxes are recognized in the year in which the taxes are received. Receipts from grants, entitlements and donations are recognized in the year in which the monies have been received.

**Cash Disbursements**

On the cash basis of accounting, disbursements are recognized at the time payments are made.

**Budgetary Process**

**Budget**

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by the County Commissioners at the fund, department and object level for all funds.

**Estimated Resources**

The County Budget Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official certificate of estimated resources that states the projected receipts of each fund. On or about January 1, this certificate is amended to include any unencumbered balances from the preceding year. Prior to December 31, the County must revise its budget so that the total contemplated disbursements from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. Budgeted receipts as shown in the accompanying financial statements do not include January 1 unencumbered fund balances. However, those fund balances are available for appropriations. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts in the amended certificate of estimated resources in effect at the time the final appropriations were passed.

**Appropriations**

A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources. Advances are not appropriated.

The allocation of appropriations among departments and objects within a fund may be modified during the year only by a resolution of the County Commissioners. Several supplemental appropriation resolutions were legally enacted by the County Commissioners during the year. The amounts reported as the original budgeted amounts reflect the original budget approved by the County Commissioners.

The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Encumbrances**

The County is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts and other commitments for the disbursement of funds are recorded in order to reserve the portion of the applicable appropriation. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be re-appropriated.

**Cash and Cash Equivalents**

Cash and cash equivalents consist of the total of fund cash balances of all funds as of December 31, 2014. To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. County funds are maintained in several checking accounts as well as invested in certificates of deposit with terms of twelve to twenty-four months.

Individual fund balance integrity is maintained through the County's records. Balances of all funds are maintained in these accounts or are temporarily used to purchase certificates of deposit or investments. All interest receipts are reported in the General Fund except those specifically related to those funds deemed appropriate according to state statutes, grant requirements or debt related restrictions. For 2014, interest receipts credited to the General Fund and the Motor Vehicle Gas Tax Fund were \$45,956 and \$14,171, respectively.

**Capital Assets and Depreciation**

Capital assets (fixed assets) acquired or constructed for the County are recorded as disbursements at the time of acquisition. However, under the cash basis of accounting, capital assets and the related depreciation are not reported separately on the financial statements.

**Compensated Absences**

Vacation and sick leave benefits are not accrued under the cash basis of accounting as previously described. All leave will either be absorbed by time off from work or, within certain limitations, paid to the employees.

**Long-Term Debt Obligations and Short-Term Debt Obligations**

In general, bonds, long-term loans, capital leases, and short-term debt obligations are recorded as cash disbursements in the basic financial statements when paid.

**Net Position – Cash Basis**

Net position consists of cash receipts reduced by cash disbursements for the current year. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Restricted for other purposes is comprised of net position restricted for grants. The County applies restricted resources when a disbursement is made for purposes for which both restricted and unrestricted net position is available.

Of the County's \$11,209,797 of restricted net position, none is restricted by enabling legislation.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Interfund Transactions**

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements. The County reports advances-in and advances-out for interfund loans. In the government-wide financial statements transfers and advances within governmental activities or within business-type activities are eliminated.

**NOTE 3 – DEPOSITS AND INVESTMENTS**

**A. Primary Government**

State statutes classify monies held by the County into two categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County has identified as not required for use within the current five year period of designation of depositories.

Inactive monies may be deposited or invested in the following securities:

- A. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
- B. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- C. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- D. Bonds and other obligations of the State of Ohio or its political subdivisions;
- E. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;
- F. No-load money market mutual funds consisting exclusively of obligations described in division (A) or (B) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- G. The State Treasurer's investment pool (STAR Ohio);
- H. Commercial paper notes issued by any entity that is defined in division (D) of section 1705.01 of the Revised Code and has assets exceeding five hundred million dollars, and to which notes are rated at the time of purchase in the highest classification established by at least two standard rating services; the aggregate value of the notes does not exceed ten percent of the aggregate value of the outstanding commercial paper of the issuing corporation; the notes mature no later than two hundred seventy days after purchase; and

**NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)**

**A. Primary Government (Continued)**

- I. Bankers' acceptance for a period not to exceed one hundred and eighty days and in an amount not to exceed ten percent of the County's total average portfolio.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Cash on Hand:** At year-end, the County had \$3,000 in undeposited cash on hand which is included as part of net position.

Custodial credit risk is the risk that, in the event of a bank failure, the County's deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the federal deposit insurance corporation (FDIC) or by any other agency or instrumentality of the federal government. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the FDIC, or may pledge a pool of government securities valued at least 105% of the total value of public monies on deposit at the institution. The County's policy is to deposit money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

The County's bank balance of \$15,133,679 is either covered by FDIC or collateralized by the financial institutions' public entity deposit pools in the manner as described above.

\$144,678 was on hand with the Southern Ohio Council of Governments (the "Council"), as described in Note 11 to the financial statements. The Council, as fiscal agent, is responsible for obtaining adequate collateral for this money.

**B. Component Unit – Venture Productions, Inc.**

At December 31, 2014, the carrying amount of Venture Productions, Inc.'s deposits was \$333,426 and the bank balance was \$334,214. The total bank balance consists of a checking and a savings account and was covered by federal deposit insurance.

#### **NOTE 4- BUDGETARY BASIS FUND BALANCES**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balances – Budget and Actual – Budgetary Basis presented for the General Fund, Ambulance & EMS Fund, Children Services Levy Fund, ACBDD Fund, Motor Vehicle Gasoline Fund, and Job and Family Services Fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference(s) between the budgetary basis and the cash basis are outstanding year end encumbrances which are treated as cash disbursements (budgetary basis) rather than as a restriction, commitment or assignment of fund balance (cash basis). As part of the Governmental Accounting Standards Board Statement No. 54, “Fund Balance Reporting and Governmental Fund Type Definitions,” certain funds that were previously reported as an Agency or Special Revenue Fund are considered part of the General Fund on a cash basis.

These include the Unclaimed Monies Fund, Certificate of Title Fund, and Public Defender Fund. These funds were excluded from the budgetary presentation for the General Fund.

#### **NOTE 5 – TAXES**

##### **PERMISSIVE SALES AND USE TAX**

The County Commissioners, by resolution, imposed a 1 percent tax on all retail sales made in the County, except sales of motor vehicles, and on the storage, use, or consumption of tangible personal property in the County, including motor vehicles, not subject to the sales tax. In addition, the voters have authorized an additional 0.5 percent tax. The allocation of the sales tax is 1 percent to the County’s General Fund and 0.5 percent for Adams County Hospital. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies the amount of the tax to be returned to the County to the State Auditor. The Tax Commissioner’s certification must be made within forty-five days after the end of each month.

##### **PROPERTY TAX**

Property taxes include amounts levied against all real and public utility property located in the County. Property tax receipts received during 2014 for real and public utility property taxes represent collection of 2013 taxes. Property tax payments received during 2014 for tangible personal property (other than public utility property) are for 2013 taxes.

2014 real property taxes are levied after October 1, 2014 on the assessed value as of January 1, 2014, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2014 real property taxes are intended to finance 2015.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility property is assessed at 35 percent of true value. 2014 public utility property taxes became a lien December 31, 2013, are levied after October 1, 2014, and are collected in 2015 with real property taxes.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year proceeding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 88 percent of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The assessed value for the taxes levied in 2014 was \$659,941,100 of which real property represented 64 percent (\$424,151,690) of the total and public utility property represented 36 percent (\$235,789,410) of the total. The full tax rate for all County operations for taxes collected in 2014 was \$10.16 per \$1,000 of assessed valuation.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due by December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

**NOTE 5 – TAXES (Continued)**

The Adams County Treasurer collects property taxes on behalf of all taxing districts within the County. The Adams County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collection of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County.

**NOTE 6 - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The County Risk Sharing Authority, Inc. (CORSA) is a risk sharing pool made up of sixty-five counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. These coverage's include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote, on all matters requiring a vote, to be cast by a designated representative. The affairs of CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time.

Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates.

Insurance coverage stayed the same as in the prior year. Settlement amounts on claims have not exceeded insurance coverage in any of the past three years.

The Pool's audited financial statements conform with generally accepted accounting principles and reported the following assets, liabilities, and net position at April 30:

	2014	2013
Assets	\$102,433,967	\$93,784,168
Liabilities	33,489,859	28,635,450
Net Position	<u>\$68,944,108</u>	<u>\$65,148,718</u>

**NOTE 7 - DEFINED BENEFIT PENSION PLAN**

**Ohio Public Employees Retirement System (OPERS)**

- A. The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans as described below:
- 1) The Traditional Pension Plan – a cost-sharing multiple-employer defined benefit pension plan.
  - 2) The Member-Directed Plan – a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings.
  - 3) The Combined Plan – a cost-sharing multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

**NOTE 7 - DEFINED BENEFIT PENSION PLAN (Continued)**

- B. OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits.
- C. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.
- D. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/investments/cafr.shtml>, writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or calling (614) 222-5601 or 1-800-222-7377
- E. The Ohio Revised Code provides statutory authority for member and employer contributions. For 2014, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety officers participate in only the Traditional Pension Plan.

The member contribution rates were 10.0%, 10.0%, and 10.0% for 2014, 2013, and 2012, respectively, for the County. Public safety and law enforcement members contributed at a rate of 12.0% and 13.0%, 12.0% and 12.6%, and 11.5% and 12.1% for 2014, 2013, and 2012, respectively.

The employer contribution rates were 14.0%, 14.0%, and 14.0%, of covered payroll for 2014, 2013, and 2012, respectively, for the County. For both the law enforcement and public safety divisions, the employer contribution rates were 18.10%, 18.10%, and 18.10%, respectively.

The County's contributions to OPERS for the years ended December 31, 2014, 2013, and 2012 were \$1,388,551, \$1,362,913, and \$1,398,786, respectively, which were equal to the required contributions for those years.

**Social Security System**

Effective July 1, 1991, all employees not otherwise covered by a State Retirement System have an option to choose Social Security or the appropriate state system. As of December 31, 2014, none have elected Social Security.

**NOTE 8 - POSTEMPLOYMENT BENEFITS**

**Ohio Public Employees Retirement System (OPERS)**

- A. Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program, and Medicare Part B premium reimbursement, to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

**NOTE 8 - POSTEMPLOYMENT BENEFITS (Continued)**

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45. OPERS' eligibility requirements for post-employment health care coverage changed for those retiring on and after January 1, 2015. Please see the Plan Statement in the OPERS 2013 CAFR for details.

The Ohio Revised Code permits, but does not require, OPERS to provide OPEB benefits to its eligible benefit recipients. Authority to establish and amend health care coverage is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/investments/cafr.shtml>, writing OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or calling 614-222-5601 or 800-222-7377.

- B. The Ohio Revised Code provides the statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care.

Employer's contributions are expressed as a percentage of the earnable salary of active members. In 2014, the County contributed at 14.0% of earnable salary for local government employer units and 18.1% for public safety and law enforcement. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active members do not make contributions to the OPEB Plan.

OPERS' Post-employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of post employment health care. The portion of employer contributions allocated to health care for members in the Traditional and Combined Plans was 2.0% during calendar year 2014. The portion of employer contributions allocated to health care for members in the Traditional and Combined Plans was 1.0% during calendar year 2013. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4.0% during calendar year 2012. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05% during calendar year 2012. Effective January 1, 2015, the portion of employer contributions allocated to health care remains at 2.0% for both plans, as recommended by the OPERS' Actuary. The OPERS Board of Trustees is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

- C. The employer contributions that were used to fund post-employment benefits were \$198,285 for 2014, \$389,404 for 2013, and \$399,653 for 2012, which were equal to the required allocations for each year.
- D. Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.0% of the employer contributions toward the health care fund after the end of the transition period.

**Adams County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

**NOTE 9 - DEBT OBLIGATIONS**

Long-Term Debt Obligations:

Under the cash basis of accounting, debt obligations are not reported as a liability in the accompanying basic financial statements. However, information regarding the County's general long-term obligations during 2014 is as follows:

	Beginning Balance 1/1/2014	Additions	Payments	Ending Balance 12/31/2014	Due in One Year
General Obligation Bonds, 1.65% - 3.5%	\$1,090,000	\$0	\$45,000	\$1,045,000	\$45,000
Special Assessment Bonds, '3.25%	247,575	0	6,547	241,028	6,762
OPWC Loan #CO02H, 0%	59,800	0	5,200	54,600	5,200
OPWC Loan #CO09I, 0%	141,398	0	11,784	129,614	11,784
OPWC Loan #CO15L, 0%	364,500	0	13,500	351,000	13,500
OPWC Loan #CO05M, 0%	331,067	0	12,733	318,334	12,733
OPWC Loan #CO030, 0%	167,466	0	5,876	161,590	5,876
OPWC Loan #CO02P, 0%	390,000	0	13,000	377,000	13,000
OPWC Loan #CO14Q, 0%	193,820	0	11,401	182,419	11,401
OWDA Loan #4981, 1.00%	1,347,242	0	41,917	1,305,325	42,338
OWDA Loan #5956, 0%	621,946	0	33,620	588,326	0
USDA Police Cruiser Bonds 2009, 4.5%	15,000	0	15,000	0	0
Vehicle Acquisition Bonds, 2.60%	0	500,000	0	500,000	100,000
Courthouse Security & Renovation Bonds, 2.99%	0	150,000	0	150,000	30,000
Veterans Commission Vehicle Bonds, 2.99%	0	22,669	3,505	19,164	3,610
West Fork Rd. Improvement Bonds, 3.50%	0	140,000	0	140,000	14,000
Gradall XL 4100 III, 4.0%	115,176	0	56,459	58,717	58,717
	<u>\$5,084,990</u>	<u>\$812,669</u>	<u>\$275,542</u>	<u>\$5,622,117</u>	<u>\$373,921</u>

Outstanding special assessment bonds in the amount of \$320,163 were issued for the purpose of financing part of the cost of constructing a sanitary sewer line extension in the Peebles area. It is anticipated that the debt will be paid by the benefited property owners and not from the general funds of the County. However, County general funds are pledged for repayment. The bonds are payable over a period of thirty-nine years at 3.25% per annum, maturing June 1, 2039.

During 2005, the County entered into two grant/loan agreements with the Ohio Public Works Commission (OPWC). The first agreement, pertaining to the Pence Road and Church Road Bridge Replacements, included a grant in the amount of \$364,000 and a loan (Loan #CO02H) in the amount of \$104,000 at 0% interest, with semi-annual payments of \$2,600, maturing July 1, 2025. The second agreement, pertaining to the Buck Run Road Bridge Replacement, included a grant in the amount of \$100,000 and a loan (Loan #CO09I) in the amount of \$235,669 for 2005 represented in the amortization schedule at 0% interest, with semi-annual payments of \$5,892, maturing January 1, 2026. The OPWC loans are being repaid from the Motor Vehicle Gas Tax fund.

During 2008, the County entered into a loan agreement (Loan #4981) with OWDA for the purpose of obtaining funds in the amount of \$1,429,833 for phase one of the wastewater plant improvement project. This loan carries an interest rate of 1% and matures on January 1, 2042. This loan is being repaid from the debt service funds.

During 2009, the County entered into a grant/loan agreement with OPWC. The agreement, pertaining to Sproull Bridge Replacement, includes a grant of \$458,200 and a loan (Loan #CO05M) in the amount of \$382,000 at 0% interest. This loan is being paid in semi-annual installments of \$6,367, and matures on January 1, 2039. This loan is being repaid from the Motor Vehicle Gas Tax fund.

**Adams County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**NOTE 9 - DEBT OBLIGATIONS (Continued)**

During 2008, the County entered into a grant/loan agreement with OPWC. The agreement, pertaining to the Schools' Access and Sewage Project – Phase I, includes a grant of \$404,800 (CO14L), and a loan (CO15L) in the amount of \$405,000. This loan (CO15L) has a 0.00% interest rate. This loan is being paid back in semi-annual installments of \$6,750 from debt service funds. This loan has a final loan maturity of July 1, 2040.

During 2009, the County Commissioners issued \$75,000 in USDA bonds for the purpose of purchasing police cruisers. The bonds bear interest at 4.5% and mature in 2014. The bonds are being repaid from the Debt Retirement – Cruisers Fund.

During 2010, the County Commissioners entered into a loan agreement with National Bank of Adams County in the amount of \$271,831 to purchase a Gradall XL 4100 III for the Engineer's Office. This loan has a 4.0% interest rate and will mature in 2015. This loan is being repaid from the Motor Vehicle Gas Tax Fund.

During 2011, the County entered into a grant/loan agreement (Loan CO030) with OPWC Issue I Round 25 County, Townships and Village Road Improvements for the purpose of obtaining funds in the amount of \$176,280 for 30 years at 0% with semi-annual payments of \$2,938. The loan is being repaid from the Motor Vehicle Gas Tax Fund.

During 2012, the County entered into a grant/loan agreement (Grant CO01P) and (Loan CO02P) with OPWC. This agreement pertains to Beasley Fork Road Bridge Replacement, which included a grant in the amount of \$350,000 and a loan in the amount of \$390,000 at 0% interest, with semi-annual payments of \$6,500. The loan is being repaid from the Motor Vehicle Gas Tax Fund.

During 2011, the County entered into a grant/loan agreement with OWDA (#5956) and the American Reinvestment and Recovery Act (ARRA) for the purpose of obtaining \$2,282,938 for the Waste Water Treatment System. During 2014, principal payments of \$33,620 were made by the County; however, this loan is not complete and therefore no amortization schedule is provided.

During 2012, the County issued General Obligation Bonds in the amount of \$1,135,000. The General Obligation Bonds payments are being made annually and will mature in 2032. The bonds are being repaid from debt service funds.

During 2013, the County entered into a grant/loan agreement (Loan CO14Q) with OPWC, County, Townships, and Village Road Improvements, for the purpose of obtaining funds in the amount of \$193,820 for 17 years at 0% with semi-annual payments of \$5,701. The loan is being repaid from the Motor Vehicle Gas Tax Fund.

During 2014, the County Commissioners issued \$500,000 of Engineer's Office Vehicle Acquisition Bonds to purchase vehicles for the Engineer's Office. These bonds have a 2.6% interest rate and will mature in 2019. These bonds are being repaid from the Motor Vehicle Gas Tax Fund.

During 2014, the County Commissioners issued \$150,000 in Courthouse Security/Renovation bonds for the purpose of renovating the courthouse. The bonds bear interest at 2.99% and mature in 2019. The bonds are being repaid from the Courthouse Security Renovation Fund.

During 2014, the County Commissioners issued \$22,669 in Veterans Commission Vehicle bonds for the purpose of purchasing a vehicle for the County's Veterans Commission. The bonds bear interest at 2.99% and mature in 2019. The bonds are being repaid from the General Fund.

During 2014, the County Commissioners issued \$140,000 in West Fork Road Improvement bonds for the purpose of improving West Fork Road in the County. The bonds bear interest at 3.50% and mature in 2024. The bonds are being repaid from the Motor Vehicle Gas Tax Fund.

At December 31, 2014, the County's overall legal debt margin was \$9,278,664 with an unvoted debt margin of \$6,599,411.

**Adams County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

**NOTE 9 - DEBT OBLIGATIONS (Continued)**

Amortization of the above long-term debt obligations is as follows:

Special Assessment Bonds				OPWC Loans			
Due In	Principal	Interest	Total	Due In	Principal	Interest	Total
2015	\$6,762	\$7,779	\$14,541	2015	\$73,494	\$0	\$73,494
2016	6,984	7,557	14,541	2016	73,494	0	73,494
2017	7,212	7,329	14,541	2017	73,494	0	73,494
2018	7,448	7,092	14,540	2018	73,495	0	73,495
2019	7,692	6,848	14,540	2019	73,495	0	73,495
2020-2024	42,415	30,291	72,706	2020-2024	367,473	0	367,473
2025-2029	49,833	22,874	72,707	2025-2029	296,927	0	296,927
2030-2034	58,550	14,155	72,705	2030-2034	236,948	0	236,948
2035-2039	54,132	4,032	58,164	2035-2039	225,547	0	225,547
Total	<u>\$241,028</u>	<u>\$107,957</u>	<u>\$348,985</u>	2040-2043	80,190	0	80,190
				Total	<u>\$1,574,557</u>	<u>\$0</u>	<u>\$1,574,557</u>

Gradall XL 4100 III

Due In	Principal	Interest	Total
2015	58,717	2,349	61,066
Total	<u>\$58,717</u>	<u>\$2,349</u>	<u>\$61,066</u>

General Obligation Bonds				OWDA Loans			
Due In	Principal	Interest	Total	Due In	Principal	Interest	Total
2015	\$45,000	\$29,005	\$74,005	2015	\$42,338	\$12,948	\$55,286
2016	50,000	28,263	78,263	2016	42,762	12,523	55,285
2017	50,000	27,437	77,437	2017	43,191	12,094	55,285
2018	50,000	26,613	76,613	2018	43,624	11,661	55,285
2019	50,000	25,487	75,487	2019	44,062	11,224	55,286
2020-2024	270,000	109,063	379,063	2020-2024	227,020	49,406	276,426
2025-2029	315,000	68,525	383,525	2025-2029	238,631	37,796	276,427
2030-2034	215,000	15,225	230,225	2030-2034	250,833	25,593	276,426
Total	<u>\$1,045,000</u>	<u>\$329,618</u>	<u>\$1,374,618</u>	2035-2039	263,661	12,765	276,426
				2040-2041	109,203	1,369	110,572
				Total	<u>\$1,305,325</u>	<u>\$187,379</u>	<u>\$1,492,704</u>

**Adams County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

**NOTE 9 - DEBT OBLIGATIONS (Continued)**

Amortization of the above long-term debt obligations is as follows:

Vehicle Acquisition Bonds				Courthouse Security & Renovation Bonds			
Due In	Principal	Interest	Total	Due In	Principal	Interest	Total
2015	\$100,000	\$13,000	\$113,000	2015	\$30,000	\$4,103	\$34,103
2016	100,000	10,428	110,428	2016	30,000	3,374	33,374
2017	100,000	7,800	107,800	2017	30,000	2,469	32,469
2018	100,000	5,200	105,200	2018	30,000	1,572	31,572
2019	100,000	2,600	102,600	2019	30,000	674	30,674
Total	<u>\$500,000</u>	<u>\$39,028</u>	<u>\$539,028</u>	Total	<u>\$150,000</u>	<u>\$12,192</u>	<u>\$162,192</u>

  

Veterans Commission Vehicle Bonds				West Fork Road Improvement Bonds			
Due In	Principal	Interest	Total	Due In	Principal	Interest	Total
2015	\$3,610	\$573	\$4,183	2015	\$14,000	\$4,900	\$18,900
2016	3,718	465	4,183	2016	14,000	4,422	18,422
2017	3,830	354	4,184	2017	14,000	3,920	17,920
2018	3,944	239	4,183	2018	14,000	3,430	17,430
2019	4,062	122	4,184	2019	14,000	2,940	16,940
Total	<u>\$19,164</u>	<u>\$1,753</u>	<u>\$20,917</u>	2020-2024	70,000	7,358	77,358
				Total	<u>\$140,000</u>	<u>\$26,970</u>	<u>\$166,970</u>

**NOTE 10 - CAPITALIZED LEASES - LESSEE DISCLOSURE**

In fiscal year 2014, the County entered into a lease-purchase agreement for the Alert PSS Software System in the amount of \$97,747. The County is leasing the equipment from Alert Public Safety Solutions. This project was financed with American Financial Network, Inc. and the County will make annual lease payments each October. The interest rate is fixed at 2.87 percent and expires in fiscal year 2017.

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2014:

Fiscal Year Ending June 30,	Total Payments
2015	\$34,467
2016	34,467
2017	34,467
Total	103,401
Less: Amount Representing Interest	(5,654)
Present Value of Minimum Lease Payments	<u>\$97,747</u>

**NOTE 11 - JOINTLY GOVERNED ORGANIZATIONS**

The County is a member of the Southern Ohio Council of Governments (the “Council”), which is a jointly governed organization created under Ohio Revised Code Section 167.01. The governing body consists of a fifteen member board with each participating County represented by its Director of its Board of Developmental Disabilities. Member counties include: Adams, Athens, Brown, Clinton, Fayette, Gallia, Highland, Jackson, Lawrence, Meigs, Pickaway, Pike, Ross, Scioto, and Vinton Counties. The Council acts as fiscal agent for the Adams County Board of Developmental Disabilities’ supportive living program monies. The County had a \$144,678 balance on hand with the Council which includes investments at cost. Financial statements can be obtained by writing to the Southern Ohio Council of Governments, VA Medical Center, Building 8, 17273 State Route 104, Chillicothe, Ohio, 45601.

**NOTE 12 - PUBLIC ENTITY SHARED RISK POOLS**

**County Risk Sharing Authority, Inc.**

The County Risk Sharing Authority, Inc. (CORSA) is a jointly governed organization among sixty-five counties in Ohio. CORSA was formed as an Ohio not-for-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA.

Each member county has one vote, on all matters requiring a vote, to be cast by a designated representative. The affairs of CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the Board of Trustees.

No county may have more than one representative on the Board of Trustees at any time. Each member county’s control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees.

**County Commissioners Association of Ohio Workers’ Compensation Group Rating Plan**

The County is participating in a group rating plan for workers’ compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association of Ohio Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool. A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at the meeting held in the month of December each year. No participant can have more than one member of the group executive committee in any year and each elected member shall be a County Commissioner.

**NOTE 13 – HEALTH CARE BENEFITS**

The County provides life insurance and accidental death and dismemberment insurance to most employees with Consumer Life through Medical Mutual of Ohio. The County has elected to provide employee medical/surgical benefits and dental benefits through Medical Mutual. The employees share the cost of the monthly premium with the Board of Commissioners. The premium varies with employee depending on the terms of the union contract or personnel policy. Vision insurance is provided to employees by the County through Vision Plus of America.

**NOTE 14 - CONTINGENT LIABILITIES**

**A. Primary Government**

**Grants**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

**Litigation**

The County is party to legal proceedings. The County is of the opinion that ultimate disposition of claims will not have a material effect, if any, on the financial condition of the County.

**B. Component Unit – Venture Productions, Inc.**

As of December 31, 2014, there was no pending litigation against Venture Productions, Inc.

**NOTE 15 – INTERFUND TRANSACTIONS**

**Transfers**

	Transfers In	Transfers Out
<i>Major Funds:</i>		
General	\$15,000	\$95,094
Job and Family Services	81,661	96,506
Total Major funds	96,661	191,600
<i>Non-major Special Revenue Funds:</i>		
Dog & Kennel	13,000	0
HUD-CDBG-Revolving	135	0
Moving Ohio Forward	298	0
PA/Child Support Enforcement	96,506	0
Special Project	0	15,000
Total Non-major Special Revenue Funds	109,939	15,000
Total All Funds	\$206,600	\$206,600

Transfers are used to move revenues from the fund that collects them in accordance with statute or budget to the fund that is required to expend them in accordance with statute or budget and to provide resources for current operations. All transfers were done in accordance with the Ohio Revised Code. The Transfer in to the General fund was the result of a court order.

**Adams County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**NOTE 15 – INTERFUND TRANSACTIONS (Continued)**

**Advances**

	Advances In	Advances Out
<i>Major Fund:</i>		
General	\$109,672	\$92,125
<i>Non-major Special Revenue Funds:</i>		
Adult Community Corrections	9,363	9,363
Traffic Control	0	15,019
Justice Assistance Grant	22,837	25,365
Airport Grant	24,926	24,926
Safe Communities 2014	24,999	24,999
LGIF/Economic Development	10,000	10,000
Total Non-major Special Revenue Funds	92,215	109,672
Total All Funds	\$201,797	\$201,797

During the year, the County’s General Fund made advances to other funds in anticipation of intergovernmental grant revenue. Advances to the General Fund are for repayments of advances.

**NOTE 16 – COMPLIANCE**

The Ohio Administrative Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. Contrary to this requirement, the County has elected to prepare its annual financial report on a cash basis.

**NOTE 17 – ADAMS COUNTY REGIONAL MEDIAL CENTER (ACRMC)**

The Medical Center’s net position decreased \$1,271,813 in 2013 and increased \$132,476 in 2012 (the most recent information available), respectively. The Medical Center had an operating loss of \$1,053,406 in 2013 and operating income of \$657,361 in 2012 (the most recent information available).

These factors could be indicative of the Medical Center’s inability to continue as a going concern and the separately issued Medical Center’s audit opinion of December 31, 2013 (the most recent information available) reflected this going concern issue. Management is considering several alternatives for mitigating these conditions during the next year, including:

- Performing an overhaul of the Medical Center’s revenue cycle procedures and implementing a contract management review process
- Increasing volume through aggressive marketing, physician recruitment and relationship with affiliates.
- Continuing to reduce unnecessary expenditures and adhere to effective cost management
- Renegotiating terms of the current bond agreement

The Adams County Regional Medical Center’s financial statements can be obtained from the chief executive officer at 230 Medical Center Drive, Seaman, Ohio 45679.

**Adams County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

**NOTE 18 – NEW ACCOUNTING PRINCIPLES**

In June 2012, the GASB issued Statement No. 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement No. 27. Statement No. 68 requires governments providing defined benefit pensions to recognize their unfunded pension benefit obligation as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. The statement also enhances accountability and transparency through revised note disclosures and required supplemental information (RSI). The total pension liability will be computed on a different basis than the current actuarial accrued liability and the method of allocating this liability to each participating employer has not yet been determined; while the precise impact is not known, it is deemed likely that this pronouncement would have a material impact on governments who prepare their financial statements in accordance with accounting principles generally accepted in the United States of America. Since the District currently reports on the cash basis of accounting, there is not anticipated to be any effect on the financial statements; however, there will be additional disclosure requirements. The provisions of this statement are effective for the fiscal year ending December 31, 2015, and therefore will be adopted in the next fiscal year.

**NOTE 19 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on the fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Ambulance & EMS	Children Services Levy	ACBDD	Motor Vehicle Gas Tax	Job and Family Services	All Other Governmental Funds	Total Governmental Funds
<b>Nonspendable</b>								
Unclaimed Monies	\$38,486	\$0	\$0	\$0	\$0	\$0	\$0	\$38,486
<b>Restricted for</b>								
Ambulance & EMS	0	1,507,835	0	0	0	0	0	1,507,835
Other Purposes	0	0	0	0	0	0	2,672,168	2,672,168
Motor Vehicle Gas Tax	0	0	0	0	1,044,283	0	0	1,044,283
ACBDD	0	0	0	2,095,040	0	0	0	2,095,040
Real Estate Assessment	0	0	0	0	0	0	1,237,906	1,237,906
Job and Family Services	0	0	0	0	0	793,983	0	793,983
Children Services Levy	0	0	725,380	0	0	0	0	725,380
FEMA Projects	0	0	0	0	0	0	129,201	129,201
Capital Improvements	0	0	0	0	0	0	446,009	446,009
Debt Service	0	0	0	0	0	0	557,992	557,992
<b>Total Restricted</b>	<b>0</b>	<b>1,507,835</b>	<b>725,380</b>	<b>2,095,040</b>	<b>1,044,283</b>	<b>793,983</b>	<b>5,043,276</b>	<b>11,209,797</b>
<b>Assigned to</b>								
FY15 Appropriations in excess of Estimated Receipts	426,348	0	0	0	0	0	0	426,348
Other Purposes	417,968	0	0	0	0	0	0	417,968
<b>Total Assigned</b>	<b>844,316</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>844,316</b>
<b>Unassigned</b>	<b>586,651</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>586,651</b>
<b>Total Fund Balances</b>	<b>\$1,469,453</b>	<b>\$1,507,835</b>	<b>\$725,380</b>	<b>\$2,095,040</b>	<b>\$1,044,283</b>	<b>\$793,983</b>	<b>\$5,043,276</b>	<b>\$12,679,250</b>

**Adams County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**NOTE 20 – SIGNIFICANT COMMITMENTS**

**Contractual Commitments**

The County has entered into contracts for the following projects as of December 31, 2014:

<u>Project</u>	<u>Contract Amount</u>	<u>Amount Expended</u>	<u>Balance at 12/31/2014</u>
West Fork Rd. Slip Repair	\$140,957	\$0	\$140,957
Reappraisal Services	150,000	35,977	114,023
Courthouse Security Renovations	150,000	0	150,000
Totals	<u>\$440,957</u>	<u>\$35,977</u>	<u>\$404,980</u>

**Encumbrances**

At June 30, 2014, the County had a significant encumbrance commitment in following governmental fund:

<u>Fund</u>	<u>Amount</u>
Major Fund:	
Motor Vehicle Gas Tax	\$198,952
Total Encumbrances	<u>\$198,952</u>

**ADAMS COUNTY**  
**SCHEDULE OF FEDERAL AWARDS EXPENDITURES**  
**FOR THE YEAR ENDED DECEMBER 31, 2014**

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>Passed Through Ohio Dept. Job &amp; Family Services</i>			
State Admin. Matching Grants For Supplemental Nutrition Assistance Program	G-1415-11-5321	10.561	298,884
Total Supplemental Nutrition Assistance Program Cluster			<u>298,884</u>
<b>Total U.S. Department of Agriculture</b>			<b>298,884</b>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
<i>Passed Through Ohio Department of Developmental Disabilities:</i>			
Social Services Block Grant	N/A	93.667	18,947
<i>Passed Through Ohio Department of Job &amp; Family Services:</i>			
Social Services Block Grant	G-1415-11-5321	93.667	433,637
Total Social Services Block Grant			<u>452,584</u>
<i>Passed Through Ohio Department of Developmental Disabilities:</i>			
Medicaid Administration Claiming	N/A	93.778	35,423
<i>Passed Through Ohio Department of Job &amp; Family Services:</i>			
Medical Assistance Program	G-1415-11-5321	93.778	868,778
Medical Assistance Program-Child Welfare Related	G-1415-11-5322	93.778	4,260
Total Medical Assistance Program			<u>908,461</u>
<i>Passed Through Ohio Department of Health:</i>			
Promoting Safe & Stable Families	N/A	93.556	25,429
<i>Passed Through Ohio Department of Job &amp; Family Services:</i>			
Promoting Safe & Stable Families	G-1415-11-5322	93.556	27,120
Total Promoting Safe & Stable Families			<u>52,549</u>
Temporary Assistance for Needy Families	G-1415-11-5321	93.558	1,016,987
Child Support Enforcement	G-1415-11-5321	93.563	515,576
Child Abuse & Neglect Prevention	G-1415-11-5322	93.590	658
State Children's Health Insurance Program (SCHIP)	G-1415-11-5321	93.767	1,524
Child Care & Development Block Grant	G-1415-11-5321	93.575	51,267
Child Welfare Services - State Grants	G-1415-11-5322	93.645	84,628
Foster Care - Maintenance	G-1415-11-5322	93.658	612,913
Adoption Assistance - Administration	G-1415-11-5322	93.659	153,848
Chafee Foster Care Independence Program	G-1415-11-5322	93.674	<u>8,120</u>
<b>Total U.S. Department of Health and Human Services</b>			<b>3,859,115</b>
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>			
<i>Passed Through Ohio Department of Public Safety - Ohio Emergency Management Agency:</i>			
<b>Homeland Security Cluster</b>			
Emergency Management Performance Grant	EMW-2013-EP-00060-S01	97.042	21,326
State Homeland Security Program (SHSP)	2010-SS-T0-0012	97.067	24,341
Total Homeland Security Cluster			<u>45,667</u>
<i>Passed Through Ohio Department of Public Safety - Ohio Emergency Management Agency:</i>			
Disaster Grants - Public Assistance	FEMA-4002	97.036	153,732
<b>Total U.S. Department of Homeland Security</b>			<b>199,399</b>

**ADAMS COUNTY**  
**SCHEDULE OF FEDERAL AWARDS EXPENDITURES**  
**FOR THE YEAR ENDED DECEMBER 31, 2014**

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
<b><u>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</u></b>			
<i>Passed Through Ohio Development Services Agency:</i>			
<b>CDBG Cluster:</b>			
Community Development Block Grant - Formula FY13	B-F-13-1AA-1	14.228	20,108
Community Development Block Grant - FY12	B-C-12-1AA-1	14.228	166,945
CDBG-RPIG-Sunshine Ridge Waterline	B-W-12-1AA-1	14.228	24,348
Total Community Development Block Grant Cluster			<u>211,401</u>
Home Investment Partnerships Program	B-C-12-1AA-2	14.239	124,055
Total Home Investment Partnerships Program			<u>124,055</u>
<b>Total U.S. Department of Housing and Urban Development</b>			<b>335,456</b>
<b><u>U.S. ELECTION ASSISTANCE COMMISSION</u></b>			
<i>Passed Through Ohio Secretary of State:</i>			
Help America Vote Act	N/A	90.401	<b>1,244</b>
<b><u>U.S. DEPARTMENT OF EDUCATION</u></b>			
<i>Passed Through Ohio Department of Health:</i>			
Special Education Grants for Infants & Families w/Disabilities	01-1-002-1-HG-0514 and 0615	84.181	<b>47,329</b>
<b><u>U.S. DEPARTMENT OF TRANSPORTATION</u></b>			
<i>Passed Through Federal Aviation Administration:</i>			
Direct from the Federal Government			
Federal Aviation Administration-Airport Improvement Program	3-39-0112-0811	20.106	30,511
<i>Passed Through Ohio Department of Public Safety - Office of Criminal Justice Services:</i>			
State and Community Highway Safety	HVEO-2013-1-00-00-00349-00	20.600	12,759
State and Community Highway Safety	SC-2014-1-00-00-00475-00	20.600	23,089
Alcohol Impaired Driving Counter Measure Incentive Grants I	HVEO-2013-1-00-00-00349-00	20.601	672
Total			<u>36,520</u>
<i>Passed Through Ohio Department of Transportation:</i>			
Highway Planning and Construction	PID#92742	20.205	19,970
Highway Planning and Construction	PID#93896	20.205	18,068
Highway Planning and Construction	PID#88870	20.205	19,982
Highway Planning and Construction	PID#90189	20.205	19,994
Total Highway Planning and Construction			<u>78,014</u>
<b>Total U.S. Department of Transportation</b>			<b>145,045</b>
<b><u>U.S. DEPARTMENT OF JUSTICE</u></b>			
<i>Passed Through Ohio Department of Public Safety - Office of Criminal Justice Services:</i>			
Edward Byrne Memorial Justice Assistance Grant Program	2013-JG-D01-6875	16.738	23,751
Total Edward Byrne Memorial Justice Assist. Grants Cluster			<u>23,751</u>
<b>GRAND TOTAL</b>			<b><u>4,910,223</u></b>

*The accompanying notes to this schedule are an integral part of this schedule.*

**Adams County, Ohio**  
**Notes to the Schedule of Federal Awards Expenditures**  
**For the Year Ended December 31, 2014**

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NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards expenditures is a summary of the activity of the County’s federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE 2 – COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The County has established a revolving loan program to provide low-interest loans to businesses to create jobs for persons from low-moderate income households and to eligible persons and to rehabilitate homes. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the County, passed through the Ohio Development Services Agency. The initial loan of this money is recorded as a disbursement on the accompanying schedule of federal awards expenditures. Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD and are included as disbursements on the schedule.

Activity in the CDBG economic development loan funds during 2014 is as follows:

Beginning loans receivable balance as of January 01, 2014	\$40,026
Loans made	0
Loan principal repaid on loans issued	(4,398)
Ending loans receivable balance as of December 31, 2014	35,628
Cash balance on hand in the revolving loan fund as of December 31, 2014	\$11,678
Administrative costs expenditures during 2014	1,119

NOTE 3 – MATCHING REQUIREMENTS

Certain Federal programs require that the County contribute non-federal funds (matching funds) to support the Federally-funded programs. The County has complied with the matching requirements. The expenditure on non-federal matching funds is not included in the schedule.

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Adams County  
110 West Main Street  
West Union, Ohio 45693

To the Board of Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of Adams County, (the County) as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 14, 2015, wherein we noted the County uses a special purpose framework other than generally accepted accounting principles. We gave an adverse opinion on business type activities and related major enterprise fund because the County's cash basis financial statements do not include amounts related to Adams County Hospital.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2014-001.

***County's Response to Findings***

The County's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the County's response and, accordingly, we express no opinion on it.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**Dave Yost**  
Auditor of State

Columbus, Ohio

September 14, 2015



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Adams County  
110 West Main Street  
West Union, Ohio 45693

To the Board of Commissioners:

### ***Report on Compliance for Each Major Federal Program***

We have audited the Adams County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the Adams County's major federal programs for the year ended December 31, 2014. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the County's major federal programs.

### ***Management's Responsibility***

The County's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### ***Auditor's Responsibility***

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

### ***Basis for Qualified Opinion on Community Development Block Grant***

As described in finding 2014-002 in the accompanying schedule of findings, the County did not comply with requirements regarding cash management applicable to its Community Development Block Grant major federal program. Compliance with this requirement is necessary, in our opinion, for the County to comply with requirements applicable to this program.

### ***Qualified Opinion on Community Development Block Grant***

In our opinion, except for the noncompliance described in the *Basis for Qualified Opinion on Community Development Block Grant* paragraph, the County complied, in all material respects, with the requirements referred to above that could directly and materially affect its Community Development Block Grant for the year ended December 31, 2014.

### ***Unmodified Opinion on Each of the Other Major Federal Programs***

In our opinion, Adams County complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its other major federal programs identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings for the year ended December 31, 2014.

### ***Other Matters***

The County's response to our noncompliance finding is described in the accompanying schedule of findings and corrective action plan. We did not audit the County's response and, accordingly, we express no opinion on it.

### ***Report on Internal Control over Compliance***

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Therefore, we cannot assure we have identified all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program's compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies in internal control over compliance with a federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as item 2014-002 to be a material weakness.

The County's response to our internal control over compliance finding is described in the accompanying schedule of findings and corrective action plan. We did not audit the County's response and, accordingly, we express no opinion on it.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State

Columbus, Ohio

September 14, 2015

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**ADAMS COUNTY**  
**SCHEDULE OF FINDINGS**  
**OMB CIRCULAR A -133 § .505**  
**DECEMBER 31, 2014**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Adverse: Business Type Activity and Enterprise Fund Opinion Units Unmodified: All other opinion units
<b>(d)(1)(ii)</b>	<b>Were there any material control weaknesses reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any material internal control weaknesses reported for major federal programs?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified for all major programs except for CDBG which was qualified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under § .510(a)?</b>	Yes
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	14.228 CDBG 93.558 TANF 93.778 Medicaid 93.658 Foster Care
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 300,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2014-001**

**Noncompliance**

**Ohio Rev. Code, Section 117.38**, provides, in part, that each public office shall file a financial report for each fiscal year. The auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the auditor of state has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code 117-2-03 further clarifies the requirements of the Ohio Revised Code 117.38.

**Ohio Admin. Code Section 117-2-03(B)**, requires the County to prepare its annual financial report in accordance with generally accepted accounting principles.

The County did not prepare its annual financial report in accordance with generally accepted accounting principles as follows:

- The County prepared its financial statements in accordance with the cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, fund equities, and disclosures that, while presumably material, cannot be reasonably determined at this time.
- Governmental Accounting Standards Board Codification (GASB) Section 2100 requires the County to report its County-owned Hospital (Adams County Regional Medical Center) in the annual financial report as a major enterprise fund and as a business type activity in the entity-wide statements. Management has not included the Adams County Regional Medical Center financial statements in the Adams County annual financial report.

The County can be fined and various other administrative remedies may be taken against the County, as such, we recommend the County take the necessary steps to ensure that the financial report is prepared in accordance with generally accepted accounting principles.

**Officials' Response**

County officials have reviewed the cost of converting to GAAP and have concluded that such conversion would not be financially feasible. Therefore, the county will continue on the OCBOA basis of financial reporting.

**3. FINDINGS FOR FEDERAL AWARDS'**

<b>Finding Number</b>	2014-002
<b>CFDA Title and Number</b>	14.228 Community Development Block Grant
<b>Federal Award Number / Year</b>	2014
<b>Federal Agency</b>	US Department of Housing and Urban Development
<b>Pass-Through Agency</b>	Ohio Department of Development

**Noncompliance/Material Weakness**

**24 CFR 85.21** subsection(c) indicates grantees and subgrantees shall be paid in advance, provided they maintain or demonstrate the willingness and ability to maintain procedures to minimize the time elapsing between the transfer of funds and their disbursement by the grantee or subgrantee. As provided in subsection (i), except for interest earned on advances of funds exempt under the Intergovernmental Cooperation Act (31 U.S.C. 6501 it seq.) and the Indian Self-Determination Act (23 U.S.C. 450) grantees and subgrantees shall promptly, but at least quarterly, remit interest earned on advances to the Federal Agency. The grantee or subgrantee may keep interest amounts up to \$100 per year for administrative expenses.

**The State of Ohio Department of Development, Office of Housing and Community Partnership (OHCP) Financial Management Rules and Regulations Handbook, Section (A)(3)(f)**, requires the grantee to develop a cash management system to ensure compliance with the Fifteen Day Rule relating to prompt disbursement of funds. This rule states that funds drawn down should be limited to amounts that will enable the grantee to disburse the funds on hand to a balance of less than \$5,000 within fifteen days of receipt of any funds. Lump sum draw downs are not permitted.

**The State of Ohio Department of Development, OHCP Financial Management Rules and Regulations Handbook, Section (A)(3)(l)**, also requires the grantee to deposit federal funds received from OHCP in a non-interest bearing account. If the grantee deposits funds in an interest bearing account, the grantee must remit to OHCP, on at least a quarterly basis, credit any interest earned that totals more than \$100 per year. The check must be payable to the U.S. Department of Housing and Urban Development. In addition, the grantee must, on a monthly basis, credit any interest earned to the appropriate grant. The only exception is an escrow account for rehabilitation of private property.

CDBG funds were not expended within 15 days to a fund balance of less than \$5,000 for all drawdowns of CDBG grant funding received during the audit period. Fund balances ranged from \$17,400 to \$125,995. Also, the County did not have procedures in place to quarterly monitor whether interest earned on federal funds exceeded \$100 in a year. Interest earned on federal funds exceeding \$100 may be required to be returned to the grantor.

We recommend the grant coordinator develop a cash management system to ensure compliance with the 15-day rule and the monitoring of any interest earned on federal funds.

**FINDING NUMBER 2014-001  
(Continued)**

**Officials' Response**

Adams County recognizes the letter of recommendation. The funds noted in the finding were drawn down with the intent of dispersing them in a timely manner, to prevent this from happening in the future; we are working with County officials to advance funds from the county general account whenever feasible. In other cases, where the county cannot afford to advance funds, the county will make every attempt to draw down and disperse funds in a timely manner. Adams County is also going to check with additional counties on their fiscal procedures. The County will make all necessary procedure changes to comply with the code section whenever possible.

**ADAMS COUNTY**

**CORRECTIVE ACTION PLAN  
OMB CIRCULAR A -133 § .315 (c)  
DECEMBER 31, 2014**

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2014-002	<p><b>Fifteen Day Rule Compliance – Section (A)(3)(f) According to the OHCP Financial Management Rules and Regulations Handbook, the grantee must develop a cash management system to ensure compliance with the fifteen-day rule relating to the prompt disbursement of funds for all federal grants.</b></p> <p>Response: Adams County recognizes the letter of recommendation. The funds noted in the finding were drawn down with the intent of dispersing them in a timely manner, to prevent this from happening in the future; we are working with County officials to advance funds from the county general account whenever feasible. In other cases, where the county cannot afford to advance funds, the county will make every attempt to draw down and disperse funds in a timely manner. Adams County is also going to check with additional counties on their fiscal procedures. The County will make all necessary procedure changes to comply with the code section whenever possible.</p>	12/31/2015	Holly Johnson-Director, Adams County Economic & Community Development

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**ADAMS COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
OMB CIRCULAR A -133 § .315 (b)  
DECEMBER 31, 2014**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b><i>Explain</i></b>
2013-001	Ohio Admin Code Section 117-2-03(B) requires the county to prepare its annual financial report in accordance with generally accepted accounting principles. The County filed its report using the cash basis of accounting.	No	Not Corrected. Reissued as 2014-001
2013-002	24 CFR 85.21, cash management rules on CDBG	No	Not Corrected. Reissued as 2014-002

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# Dave Yost • Auditor of State

## ADAMS COUNTY FINANCIAL CONDITION

### ADAMS COUNTY

#### CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

CLERK OF THE BUREAU

CERTIFIED  
SEPTEMBER 29, 2015