



Dave Yost • Auditor of State



CITY OF DOVER  
TUSCARAWAS COUNTY

TABLE OF CONTENTS

TITLE	PAGE
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	1
Schedule of Findings.....	3
Schedule of Prior Audit Findings.....	7

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Dover  
Tuscarawas County  
122 East Third Street  
Dover, Ohio 44622

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dover, Tuscarawas County, Ohio (the City), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated July 22, 2015.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying Schedule of Findings we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider Findings 2014-001 and 2014-002 described in the accompanying Schedule of Findings to be material weaknesses.

***Compliance and Other Matters***

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Entity's Response to Findings***

The City's responses to the Findings identified in our audit are described in the accompanying Schedule of Findings. We did not audit the City's responses and, accordingly, we express no opinion on them.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**Dave Yost**  
Auditor of State  
Columbus, Ohio

July 22, 2015

**CITY OF DOVER  
TUSCARAWAS COUNTY**

**SCHEDULE OF FINDINGS  
DECEMBER 31, 2014**

<b>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>
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**FINDING NUMBER 2014-001**

**Material Weakness**

The City should maintain an accounting system and accounting records sufficient to enable the City to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for the related assets, document compliance with finance-related legal and contractual requirements and prepare financial statements in accordance with generally accepted accounting principles.

As a result of audit procedures performed, errors were noted in the City's financial statements and GAAP conversion that required audit adjustments and reclassifications as follows:

- The City collected kilowatt-hour (kWh) taxes with Charges for Services in the Electric Fund and remitted this tax to either the State of Ohio or to the City's General Fund as required by Ohio Rev. Code § 5727.81. During 2014, \$712,312 of the kWh taxes collected were remitted to the City's General Fund in 2014 and classified as Intergovernmental Revenue. However, Auditor of State Bulletin 2001-011 determined that collections made by municipal electric system should be reported as Other Local Taxes;
- The City's available period for reporting revenue from governmental fund receivables on the modified accrual financial statements was 31 days. However, the City's financial statements were prepared with a 60 day available period. As a result, Income Tax revenue was overstated by \$357,147, \$152,338 and \$114,418 in the General Fund, Master Capital Fund, and Other Governmental Fund, respectively. Additionally, Deferred Inflows for Unavailable Amounts was understated by \$357,147, \$152,338 and \$114,418 in the General Fund, Master Capital Fund and Other Governmental Funds, respectively;
- The City incorrectly reported \$99,272 as an Operating Grant and Contribution for Public Health Services which was actually received as an Income Tax Levied for the Cemetery on the Statement of Activities;
- The City incorrectly allocated various Charges for Services, Operating Grants and Contributions and Capital Grants and Contributions. \$540,411, \$13,087 and \$9,995 in Charges for Services received for Basic Utility Services, Leisure Time Activities and Community Environment Expenses, respectively, were allocated to either Security of Persons and Property or General Government Expenses on the Statement of Activities;
- During 2014, the City refinanced debt in their Water and Electric Funds. The refinancing activity was excluded from reporting on the Budget versus Actual Statements and the Statement of Cash Flows. Additionally, Ohio Rev. Code § 5705.41(A) documents that the authorization of a bond issue shall be deemed to be an appropriation of the proceeds of the bond issue for the purpose for which such bonds were issued. However, appropriations were not presented for the use of the proceeds. The following differences were identified:

**CITY OF DOVER  
TUSCARAWAS COUNTY**

**SCHEDULE OF FINDINGS  
DECEMBER 31, 2014  
(Continued)**

<b>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)</b>
--

**FINDING NUMBER 2014-001 (Continued)**

**Material Weakness (Continued)**

- For the Water Fund, expenses and appropriations of \$85,567, \$75,356 and \$2,868,075 for Bond Issuance Costs, Interest and Fiscal Charges and Payment to Escrow Agent were not present on the Statement of Cash Flows or Budget versus Actual Statement as applicable. Also, for the Water Fund, revenue and estimated revenue of \$3,028,886 and \$112 were not presented on the Budget versus Actual Statement as applicable;
- For the Electric Fund, expenses and appropriations of \$80,197, \$100,949 and \$3,563,904 for Bond Issuance Costs, Interest and Fiscal Charges and Payment to Escrow Agent were not present on the Statement of Cash Flows or Budget versus Actual Statement as applicable. Also, for the Water Fund, revenue and estimated revenue of \$3,745,000 and \$50 were not presented on the Budget versus Actual Statement as applicable.

Sound financial reporting is the responsibility of the City Auditor and is essential to help ensure the information provided to the readers of the financial statements is complete and accurate.

To help ensure the City's financial statements are complete and accurate, the City should adopt policies and procedures to identify and correct errors and omissions in reporting.

The City's financial statements have been adjusted accordingly.

**Officials' Response:** The City Auditor is well aware of the need for sound financial reporting. We will continue to work closely with our conversion consultants and will implement new procedures to ensure the information in the financial statements is complete and accurate.

**FINDING NUMBER 2014-002**

**Material Weakness**

The City has implemented a policy over the reporting of capital assets and accumulated depreciation. This policy documents the threshold at which assets were considered capital assets, the useful lives of assets and the method for how depreciation was to be calculated. The City utilized Excel worksheets to track this information for financial reporting. Spreadsheets were maintained by department and including descriptions of the asset, its classification (building, improvement, machinery and equipment, furniture, vehicle, infrastructure or land), prior year accumulated depreciation, the calculation for the current year depreciation and the current year ending accumulated depreciation. We identified multiple errors in reporting and within the formulas used in calculating depreciation in Excel as follows:

- The City reported \$196,211 in current year additions to Water Fund construction in progress. However, records only supported an addition of \$78,717. The City's financial statements have been adjusted accordingly;
- The City reported \$78,181 in current year additions to Sewer Fund construction in progress. However, this addition related to a storm sewer project that was already reported within Governmental Activities;

**CITY OF DOVER  
TUSCARAWAS COUNTY**

**SCHEDULE OF FINDINGS  
DECEMBER 31, 2014  
(Continued)**

<b>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)</b>
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**FINDING NUMBER 2014-002 (Continued)**

**Material Weakness (Continued)**

- The City reported \$496,464 in additions and \$513,054 in deletions to the Electric Fund construction in progress; however, these were the same as the initial prior year reported activity and did not represent current year activity. Additionally, two projects were excluded from reporting which were a \$63,467 project to convert their hydraulic regulator system to a pneumatic steam seal regulator system and a \$345,616 project for a gas turbine project;
- A boiler totaling \$107,142 that was purchased and installed in 2015 was reported as an addition to capital assets in the Electric Fund;
- Certain assets were reported twice including equipment from operating leases, which should not be reported;
- Excel files used to report depreciation had multiple errors. Many enterprise assets purchased in 2013 were not updated to report a full year of depreciation in 2014 but were still formatted to report the pro-rated depreciation reported in 2013. Certain Governmental Activities equipment assets had incorrect formulas which led to one asset being depreciated by more than its cost among other errors;
- The City purchased \$780,727 in land for the Water Fund. While the land was properly reported, it was not included in the capital asset Excel files which could lead to reconciliation and depreciation errors in the future;
- The City completed a sidewalk and storm sewer project for \$260,675 in 2014. This was added to the reporting additions during the GAAP compilation process to capital asset classification improvements. However, \$53,184 related to the storm sewers was already reported as an addition under infrastructure. As a result, capital asset improvements were overstated by \$53,184;
- Additional items noted included reporting capital asset additions and deletions related to fully depreciated vehicles being transferred from the police department to two other departments reporting capital assets under Governmental Activities. When the vehicles were removed from the police department, their entire depreciation was removed. Then, the departments that received the vehicles reported current depreciation to fully depreciate the vehicles in 2014. As the assets should not have been removed or added to the Governmental Activities listing, this resulted in current year depreciation being overstated by \$41,790;
- The City utilized a useful life of 45 years for all buildings; though, the City policy required a useful life of 50 years. Also, a useful life of 15 years was used for Governmental Activities machinery and equipment though the policy required a useful life of 20 years. Additionally, a useful life of 20 years was used for certain Governmental Activities infrastructure though the policy required a useful life of 50 years.

**CITY OF DOVER  
TUSCARAWAS COUNTY**

**SCHEDULE OF FINDINGS  
DECEMBER 31, 2014  
(Continued)**

<b>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)</b>
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**FINDING NUMBER 2014-002 (Continued)**

**Material Weakness (Continued)**

As a result, there is an increased risk that capital assets on the City's financial statements could be significantly over or understated with differences increasing over time if Excel formulas are not corrected.

The City should review the formulas within the individual departmental capital asset listings to help ensure annual depreciation is correctly calculated. Additionally, the City should review current year additions to ensure that all actual additions of the City are properly reflected on their listings and are not reported twice or in error. Also, the City should consider utilizing a capital asset accounting system to help reduce the risk of capital asset errors. Lastly, the City should consider a re-evaluation of their capital assets. This will significantly increase the City's ability to accurately capture and report capital assets for financial reporting and insurance purposes.

**Officials' Response:** The City has contracted with CMI, the City's financial software provider, to implement a capital asset account system to help reduce the risk of errors. In addition, responsibilities and procedures have been adjusted within the City Auditor's office to ensure that accurate reporting of capital assets is achieved.

**CITY OF DOVER  
TUSCARAWAS COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
DECEMBER 31, 2014**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b><i>Explain</i></b>
2013-001	Financial Reporting – Numerous errors were identified on the financial statements.	No	Not Corrected, See Schedule of Findings 2014-001
2013-002	Ohio Rev. Code § 5705.41(D) – 24% of expenditures were not properly certified and blanket certificates not properly closed.	No	Partially Corrected, See Management Letter
2013-003	OMB Circular A-110 (§____.44) and 2 CFR § 215.44 – The City did not pass a Federal procurement policy.	Finding No Longer Valid	Finding No Longer Valid
2013-004	OMB Circular A-110 - Financial Reporting, 2 CFR § 215.52 (a) (1) (iv) – Various grant reporting errors were identified.	Finding No Longer Valid	Finding No Longer Valid

# Comprehensive *Annual Financial Report*



**THE CITY OF DOVER, OHIO**



**FOR THE YEAR ENDED DECEMBER 31, 2014**



Dedication Ceremony of the Dover Post Office - September 25, 1932.



THE CITY OF **DOVER, OHIO**  
*doverohio.com*

# Comprehensive *Annual Financial Report*

**FOR THE YEAR ENDED  
DECEMBER 31, 2014**



**Mr. and Mrs. J.E. Reeves in front of their home, 325 E. Iron Avenue, now a museum.**

**Prepared by the City of Dover Auditor's Office**

Nicole L. Stoldt - Dover City Auditor



**THE CITY OF DOVER, OHIO**  
*doverohio.com*

# Introductory *Section*

FOR THE YEAR ENDED  
DECEMBER 31, 2014



Dover Roosevelt High School - Oak Grove School 1915.



THE CITY OF **DOVER, OHIO**  
*doverohio.com*

**City of Dover, Ohio**  
*Comprehensive Annual Financial Report*  
*For the Year Ended December 31, 2014*  
*Table of Contents*

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	<u>Page</u>
<b>I. Introductory Section</b>	
Table of Contents .....	i
Letter of Transmittal.....	iv
GFOA Certificate of Achievement.....	xi
List of Principal Officials.....	xii
Organizational Chart .....	xiii
<b>II. Financial Section</b>	
Independent Auditor’s Report.....	1
Management’s Discussion and Analysis.....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position.....	15
Statement of Activities .....	16
Fund Financial Statements:	
Balance Sheet - Governmental Funds .....	18
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities .....	19
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds .....	20
Reconciliation of the Statement of Revenues, Expenditures and Changes In Fund Balances of Governmental Funds to the Statement of Activities .....	21
Statement of Revenues, Expenditures, and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund .....	22
Statement of Fund Net Position - Proprietary Funds.....	23
Statement of Revenues, Expenses and Changes in Fund Net Position - Proprietary Funds.....	24
Statement of Cash Flows - Proprietary Funds.....	26
Statement of Fiduciary Net Position - Fiduciary Fund.....	28
Statement of Changes in Fiduciary Net Position - Fiduciary Fund.....	29
Notes to the Basic Financial Statements .....	30

Combining and Individual Fund Statements and Schedules:

Combining Statements - Nonmajor Governmental Funds:

Fund Descriptions.....	60
Combining Balance Sheet - Nonmajor Governmental Funds .....	62
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds .....	63
Combining Balance Sheet - Nonmajor Special Revenue Funds .....	64
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds .....	66
Combining Balance Sheet – Nonmajor Capital Projects Funds .....	68
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Capital Projects Funds .....	69

Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes  
In Fund Balances/Equity - Budget (Non-GAAP Basis) and Actual:

Major Funds:

General Fund .....	71
Master Capital Fund .....	76
Sewer Fund.....	77
Electric Fund .....	79
Water Fund.....	81

Nonmajor Funds:

Street Maintenance and Repair Fund .....	83
State Highway Fund .....	84
Police and Fire Pension Fund.....	85
Ambulance Fund .....	86
Cemetery Fund .....	87
Revolving Loan Fund.....	88
Drug Law Enforcement Fund.....	89
Enforcement and Education Fund .....	90
Shade Tree Fund.....	91
Small Cities Block Grant Fund .....	92
CHIP Fund.....	93
Employee Health Insurance Fund .....	94
Cemetery Interment Fund.....	95

### III. Statistical Section

Statistical Section Table of Contents.....	S1
Net Position by Component - Last Ten Years.....	S2
Changes in Net Position - Last Ten Years.....	S4
Fund Balances, Governmental Funds - Last Ten Years .....	S10
Changes in Fund Balances, Governmental Funds - Last Ten Years .....	S12
Income Tax Rate, Revenue Base, and Collections – Last Ten Years.....	S14
Electric Sales (in MWH) and Number of Customers by Type – Last Ten Years.....	S16
Electric Rates (per Month) – Last Ten Years .....	S18
Principal Electric Customers – 2014 and 2006 .....	S20
Computation of Direct and Overlapping Debt Attributable to Governmental Activities.....	S21
Ratios of Outstanding Debt by Type – Last Ten Years.....	S22
Legal Debt Margin Information – Last Ten Years .....	S24
Pledged Revenue Coverage Mortgage Revenue Bonds – Water – Last Ten Years .....	S26
Pledged Revenue Coverage Mortgage Revenue Bonds – Electric – Last Ten Years.....	S27
Demographic and Economic Statistics – Last Ten Years.....	S28
Principal Employers – 2014 and 2005.....	S29
Full-Time Equivalent City Government Employees by Function/Program – Last Ten Years.....	S30
Operating Indicators by Function/Program – Last Ten Years.....	S32
Capital Assets Statistics by Function/Program – Last Ten Years .....	S36



# City Of Dover

## Auditor's Office

122 EAST THIRD STREET, DOVER, OHIO 44622

(330) 343-6385

**Nicole L. Stoldt, Auditor**  
E-mail: [nicole.stoldt@doverohio.com](mailto:nicole.stoldt@doverohio.com)

Fax (330) 343-2775

July 22, 2015

Dear Members of Council and  
Residents of the City of Dover:

It is our privilege to present to you the City of Dover's (the City) Comprehensive Annual Financial Report (CAFR). This CAFR represents the official report of the City's operations and financial position for the year ended December 31, 2014, and details the status of City finances to residents, elected officials, investment bankers, underwriters, rating agencies and all other interested parties. This report enables the City to comply with Ohio Administrative Code Section 117-2-03(B), which requires reporting on a Generally Accepted Accounting Principles (GAAP) basis, and Ohio Revised Code Section 117.38 which requires cities reporting on a GAAP basis to file an annual report with the Auditor of State within 150 days of fiscal year end.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free from any material misstatements.

The Auditor of the State of Ohio has issued an unmodified ("clean") opinion on the City of Dover's financial statements for the year ended December 31, 2014. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction to it.

### **City Profile**

Dover lies 80 miles south of Cleveland and Lake Erie and 100 miles west of Pittsburgh. Though originally called Dover, the prefix "canal" was added in 1807 by postal authorities to distinguish the City from the Village of Dover in Cuyahoga County. Canal Dover was an appropriate name at this particular time considering the town's first prosperity was stimulated by the construction of the Ohio and Erie Canal in the late 1820's. This "canal town" was incorporated as a village in 1842 and established as a city in early 1900's. By December 18, 1915, the City was officially changed to its original name of Dover.

Operating under the Mayor/Council form of government, the citizens of Dover elect a mayor, auditor, law director, treasurer and eight members of the council, including the president, three at-large council members and four ward council members. A safety director, service director, auditor, treasurer, and law director are responsible for various departments of City business. For financial reporting purposes, the City has considered all departments and organizations making up the City of Dover (the primary government).



TREE CITY USA

The City of Dover, as a governmental entity, is totally separate and distinct from the Dover City School District. Although the two entities share similar names, they are independent of each other in terms of governing bodies, financial resources and management. Because of the separate and independent nature of the school district, the school district's financial statements are not included in this report. The Community Improvement Corporation of Tuscarawas County, the Tuscarawas County Regional Planning Commission, and the Ohio Mid-Eastern Governments Association are reported as jointly governed organizations. The City is also associated with one joint venture, the Ohio Municipal Electric Generation Agency (JV2).

The City provides the full range of municipal services. These services include police, fire, health care, recreation programs (including parks), transportation programs (including streets), water treatment and distribution, water back flow prevention and cross connection control programs, electric and electric pollution discharge elimination and PCB elimination programs, sewer and sewer industrial pretreatment programs, planning and zoning and general administrative services.

The City adopts a temporary appropriation budget on or before January 1 of each year for the period January 1 through March 31. An annual appropriation budget is passed by April 1 of each year for the period January 1 through December 31. All disbursements and transfers of cash between funds require appropriation authority. Budgetary control is maintained at the object level by the encumbrance of estimated purchase amounts coupled with the manual auditing of each purchase order prior to its release to a vendor or prior to payment to ensure that financial information generated is both accurate and reliable. Those purchase orders which exceed the available appropriation are returned to the department head.

### **Local Economy**

Dover is located in northeastern Ohio, south of Cleveland and Canton in Tuscarawas County and is accessible from I-77. Dover covers an area of 5.71 square miles. This popular and expanding residential community is noted for its older elegant homes built on quiet tree-lined streets and newly developed areas. Dover is a desirable city to live in Tuscarawas County, as property values have outpaced inflation. The underlying strength of Dover's growing economy comes from its diversity. Dover does not depend on one firm for local employment; seven of our ten principal employers had more than 200 employees, lending to the City's diversification.

Six banks (Huntington National, Chase, First National Bank of Dennison, Citizens Bank, First Merit, First Federal Bank) are located in the City.

Residents of Dover receive information through various media. The New Philadelphia Times-Reporter, a daily morning newspaper, serves the City. In addition, the City is within the broadcast area of five television stations, and Time Warner Cable Company provides digital cable TV services. Three AM and two FM radio stations are located in the County.

Post-Secondary schooling is available through two-year and four-year colleges and universities, including the Kent State University, Tuscarawas Campus.

Union Hospital is a great asset to the City of Dover. Not only is it our City's largest employer, it is a nationally ranked and award winning hospital. In 2014, Union Hospital was recognized for various clinical quality achievements. In addition, on August 25, 2014, Union Hospital broke ground on the Hospital's new \$17.7 million dollar emergency center. The construction of the emergency center will take between 15-18 months and will be a 37,000 square foot two story addition to the current emergency room.

Another long standing Dover company started a major expansion project in 2014. Allied Machine & Engineering, one of Dover's largest companies, broke ground on their own expansion project at their West Third Street location. This project is a \$15 million expansion and renovation project. This will double the shipping capacity at this location and substantially increase the amount of warehouse space for inventory.

Allied Machine & Engineering is a global manufacturer of replaceable tip drilling systems established in Dover in 1941. Their specialty is systems comprised of carbide and coated high-speed steel holders and inserts to metal cutting industries. The local family owned company employed 408 employees in 2014.

In July of 2013, the Jerry McClain Company of Newark, Ohio broke ground for The Inn at Northwood Village, as senior assisted living residence facility that serves 100 residents and employs 60 staff members. The 54,700 square-foot facility offers 54 assisted suites, plus 23 special care suites with state-of-the-art communication and a licensed nurse onsite 24 hours a day. This is the 21<sup>st</sup> assisted living facility they have constructed. This opened for residency in 2014.

## **Major Initiatives**

### ***For the Year***

On September 17, 2012, Dover City Council passed an Ordinance to impose a three percent lodging tax for establishments offering sleeping accommodations to guests and in which there are five or more rooms, starting on January 1, 2013. Currently this tax affects three local motels. The monies are to be deposited into the general fund and will be used for the economic development and tourism in the City of Dover. Requests can be submitted by groups or organizations wanting funding for projects being completed in the City. The Dover Architectural Review Board reviews the requests and makes a recommendation to Council. As of the end of 2014, the City has awarded \$13,350.

The City of Dover's electric generating plant is one of four its size in Ohio. The construction of the electric plant was a hard fought battle by the City's administration more than 100 years ago. The plant was completed and opened its doors in 1910. The City's Mayor, Richard Homrighausen, is very active in all aspects of the plant, serving as president of the Ohio Municipal Electric Association for many years. The organization advocates the needs of the small generating plants in Ohio. He testifies before the United States Senate Sub Committee often to provide our legislators with the voice of the communities affected by pending legislation.

Our City light plant is an immeasurable asset to the City. Our electric system supplies reliable, affordable power to the entire City with the emphasis on reliable. In the past, when the weather has knocked out power to the area, our City's electric field division is on the streets restoring power as soon as safely possible. We are fortunate to have our power restored efficiently while others are waiting. Reliable power is an advantage to every business in the City, as well as, every power customer. Affordability is a direct result of a diversified power portfolio and our ability to generate power ourselves. The City is always looking for ways to save the citizens and be responsible in our choices.

2014 was a year for maintenance and upgrades to the City's largest asset. The Dover Light Plant continues to supply efficient and affordable electric to its residents and businesses for over 100 years. During the annual shut down much of the work is done to the plant. This year was no exception, the boiler, the turbine, the coal handling equipment, and various other equipment received yearly inspection, maintenance, and upgrades.

The City's Electric Field Division sees that the power is supplied to our consumers reliably and efficiently. Residentially 79 poles were replaced and maintenance on the existing lines was done throughout the City, making the system more reliable. Commercial and industrial growth was better than expected, adding an additional 13 commercial and two industrial business accounts. Three phase power was extended to several new welding shops supporting oil and gas production. The Division also completed a major upgrade to the 69,000 volt system replacing all the arms and insulators. To top off the Division's accomplishments, they installed 200 LED street lights mainly on North Wooster Avenue.

## ***Department Information***

The snow season starting in late 2013 and continuing into 2014 was rough on the Street Department. The entire salting season required 1,942 tons of salt, compared to 1,800 in the previous season.

Mowing of the City's right of ways is done by the general services division. There are 50 plus locations throughout the City that are maintained by mowing and weed eating. Mowing is done weekly, bi-weekly, and monthly as required.

The leaf season lasted about 39 working days. Leaves were picked up using our leaf machine and two truck mounted collection boxes. The loader and dump trucks were used to complete the removal. For the entire process, we used 1,312 man-hours.

The City of Dover's mini dump was used primarily as a collection area again this year for the brush, construction materials and cement that we collected. A vacant lot near our City's Light Plant was utilized as drop off area for Earth and Woods of North Canton. At no charge to the City, the company recycled the debris to make mulch. Construction materials were disposed of at Kimble's Landfill at a cost of \$4,500.

The street sweeper logged 127 days in 2014, the majority of the sweeping was done on Sunday nights. The painting program continued in 2014 with total supplies for the program consisting of 475 gallons of paint.

The general services division also maintains traffic control devices. There are 29 traffic light systems, 12 four way flasher/warning flashers, and 8 school speed limit light systems in the City of Dover. Signs are also a big part of our program. New signs are installed to replace old worn signs and stolen or damaged ones, while others are to keep in compliance with the Ohio Uniform Traffic Code.

Dover City Parks Department continues to be a great asset to the City. The department offers recreational men's, women's and co-ed leagues for softball, bocce, volleyball and basketball. Summer activities include youth basketball, football and baseball camps, tennis, golf, and swimming lessons. Summer youth baseball and softball continues to be very popular along with the pool and our disc golf course. In 2014, the parks department hosted the City's annual end of summer celebration which featured a day of music, car/motorcycle show and food. The evening was topped off by an impressive fireworks display, sponsored by two local businesses, Kimble Recycling and Disposal and Gales Recycle-it.

The City Park is always a busy place in the summer. The department operates two concession stands and is home to a state of the art playground donated in part to the City from a host of sponsors. Our picnic shelters had 60 reservations and the pool was rented 54 times. Memorial Hall is a rental for the City which consists of a dining hall, meeting rooms and a gym. The Parks received \$66,791 in rental, camp and league fees throughout 2014.

The parks department also is responsible for the shade tree program. In 2014, 194 trees were maintained, 37 trees were planted and 61 trees were removed. The City is proud to be a Tree City USA recipient for 33 consecutive years.

The City owns and operates three cemeteries. The department keeps busy year round by consistently maintaining and improving properties. We are very proud of our cemeteries. They are well-kept, beautifully landscaped properties providing the Dover citizens with a picturesque final resting place.

The Dover Police Department was kept busy in 2014. The department received 8,989 calls, investigated 402 traffic accidents, 48 of those involving injuries and with no fatalities. The department investigates all infractions of State law and City Ordinances.

The Police Department continued to provide services such as escorts for bank deposits, funeral escorts, and unlocking citizens' car doors and checking citizens' homes while they are away for an extended period. The department provides security for the festivals held in Dover and for traffic control for parades and the various runs that take place throughout the year. Investigation into private property vehicle accidents is also provided. The Department maintains 6 marked cruisers, 2 unmarked vehicles and a specially equipped Special Response Team van. The team consists of five officers specially trained to handle difficult situations.

The Police Department continued to support the residents of Dover with their yearly participation in community service programs such as the Fourth Grade Bicycle Safety Program, National Child Safety Program for grades K – 5, and Halloween Safety program for grades 1 – 6. The Department also participated in programs sponsored by the Tuscarawas Safe Kids Coalition, such as the TEEN Rodeo at the Tuscarawas County Fairgrounds involving students from all of the County's school districts. The Department is also involved with the Safe Kids/Healthy Kids day in May of 2014. All of the programs consist of officers working with others to provide information to the Dover school children promoting safety and good choices.

The Dover Fire Department also helped keep the community safe. The responded to 1,385 EMS calls, 87 Fire calls and completed over 1,500 training hours. The Fire Department hosts an annual open house to share their services with the community.

The City's Electric Field division received two awards from AMP in 2014. The first being a safety award for no time lost in 2013. The City continually offers safety training and supplies the employees with fire retardant arc flash related gear. This award shows how important safety training is for the City. The second award was for energy conservation; this award was achieved by replacing existing street lights with more energy efficient lighting. The electric field employees also provide year-long community service by installing banners and temporary wiring for all of the downtown events. The employees are responsible for decorating the downtown for the Christmas season and without their attention to detail, the City would never be able to light the downtown and surrounding areas all at once on the evening of our Christmas holiday parade.

Dover's Water/Wastewater Departments are working year-long to maintain and improve our systems. In 2014, 1,000 feet of new water main was installed at the new industrial park, repairs were made on 28 water main and water service leaks and 12 new water services were installed. In order to ensure fire protection for the City, the department replaced 11 fire hydrants and rebuilt 9 more.

The Water department annually prepares a Consumer Confidence Report which provides users with information about their drinking water. This report is available on the City website.

In 2014, the City of Dover Wastewater department worked on lift stations for 59 days, cleaned sewer lines on 143 occasions, conducted 18 sewer inspections, and responded to 54 sewer calls. Sewer lift station operations are checked upon daily by department employees.

We are very proud of the services provided to our City's residents and applaud the efforts of our departments in maintaining a progressive approach to management and continually upgrading their education and licenses as well as implementing new ideas to make the City services they provide to its citizens the best they can be.

## ***For the Future***

Dover continues to strive to improve upon its desirability as a place to reside, worship and conduct business in Tuscarawas County. Short term and long term goals are set yearly and every effort is made to realize each goal. It is a primary focus of the City's administration to prioritize and achieve these goals for the betterment of the citizens of the City of Dover.

The future for most municipalities like the City of Dover is one of economic uncertainty, however, the City of Dover will continue to use every asset and every economic tool available to maintain existing businesses and entice new business to the area.

A goal every year is to provide the citizens of Dover with the same or a better level of service than that of the previous year. We would like the Citizens of Dover to have a City to be proud of and that cares for their changing needs while maintaining a fiscally sound base.

## **Long Term Financial Planning**

The City ensures there are funding sources for all projects it undertakes. A portion of the City's income tax is allocated to the master capital fund to help provide considerable pay-as-you-go financing of governmental capital projects and capital assets. Traditionally, the City has funded projects for our enterprise funds by issuing mortgage revenue bonds and bond anticipation notes as necessary. In 2011, the City issued a general obligation bond to pay off all of its outstanding bond anticipation notes. The City does not plan to issue any debt in the near future, but did refund two bond issuances that saved the City a significant amount of money over the life of the debt. We plan to scrutinize every project and use the means available to us to complete any necessary improvements. Our wastewater treatment plant is funded by a low interest loan through the Ohio Water Development Authority (OWDA). A no interest loan was obtained through the Ohio Public Works Commission and was used as part of the financing for the Wills Avenue storm sewer project.

One project that continues to be a long term goal is the construction of a new City Hall. This project will take years to plan, design and build. The City is taking the necessary steps to secure the financing by informally setting aside income tax money for a down payment. The City leaders realize a new city hall requires careful planning before embarking on such a major undertaking. The commitment to the project is sincere as is the commitment to doing whatever it takes to keep the City in good financial standing for many years to come. Another long term goal is to have a north end fire station. The City has started a sinking fund to set aside funds for this future goal.

## **Relevant Financial Planning**

The financial planning for the City is based many times upon need. For example, in compliance with Ohio law, the City of Dover collects a kilowatt per hour tax; this tax revenue is to be receipted in the general fund in an effort to offset the general fund's loss of other revenues related to electric. The City has passed legislation that allows the transfer back to the electric fund based on need. Yearly, it is decided upon, by the administration and the finance committee of City Council, which fund will be the recipient of all or part of this revenue.

The split of our City's income tax revenue has been addressed elsewhere in the report; however, the practice of allocating a percent of our income tax revenue to the master capital fund continues to be a most valuable tool. In the time of financial downturn the percentage can be lowered to allow for additional yearly revenue for operating expense, but otherwise, 40 percent of income tax revenue is used to maintain and grow our City, providing infrastructure and enhancements to serve our citizens. In 2014, only 25 percent of income tax was allocated to the master capital fund, as operating funds benefited from the additional revenue.

The financial condition of the City is reviewed by the finance committee of City Council through reports from both the Auditor and Mayor. Recommendations are submitted and either acted upon by the committee or taken under advisement for the future.

The City of Dover's present operations, current financial condition, and the future are reviewed, executed and planned as a cooperative effort of dedicated elected officials and administrative staff with a single goal in mind, to make Dover citizens proud to call this City home.

### **Awards**

**GFOA Certificate of Achievement** The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Dover for its Comprehensive Annual Financial Report for the year ended December 31, 2013.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report which conforms to program standards. Such a report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to GFOA for review.

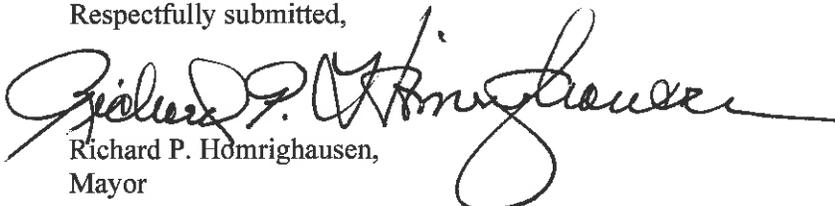
**Tree City USA** The City received its thirty-third Tree City USA Award for the year ended December 31, 2013. These prestigious awards recognize the City for its annual program of planting new trees and maintaining and removing old trees. Dover has been the second longest recipient of this award at the City level.

### **Acknowledgments**

The preparation of the Comprehensive Annual Financial Report requires a major effort. We would like to thank everyone who has been involved in this report either directly or indirectly. The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff of the City Auditor's office and the supervisors of other City departments, and both the Audit and the Local Government Services sections of the Auditor of State Dave Yost's office.

We are happy to report that the City's financial policies and management have enabled Dover to continue to provide a sound financial condition. Each year we renew our commitment to implement responsible and progressive changes in order to improve our responsiveness to the citizenry and to insure the financial stability of the community. We extend our appreciation to City Council for its support and commitment to responsible fiscal reporting.

Respectfully submitted,



Richard P. Homrighausen,  
Mayor



Nicole L. Stoldt  
Auditor



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Dover  
Ohio**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2013**

Executive Director/CEO

**City of Dover, Ohio**  
*Principal Officials*  
*December 31, 2014*

Mayor ..... Richard P. Homrighausen  
President of Council..... Shane N. Gunnoe  
Councilman – Ward I.....Gregory M. Bair  
Councilman – Ward II ..... John McFadden  
Councilman – Ward III ..... Sandra K. Moss  
Councilman – Ward IV ..... Robert A. Mueller  
Council-at-Large ..... John Correll  
Council-at-Large ..... Justin Perkowski  
Council-at-Large ..... Donald H. Maurer  
Clerk of Council..... Julie L. Leggett  
Law Director ..... Douglas J. O’Meara  
Building Inspector..... Jeffrey C. Beitzel  
Civil Service..... Mary J. Fox

Finance Department

Auditor ..... Nicole L. Stoldt  
Treasurer ..... Susan Solvey  
Income Tax Administrator ..... Cheryl J. Saylor

Safety Department

Safety/Human Resources Director..... Timothy N. Tarulli  
Fire Chief ..... Russell R. Volkert  
Police Chief..... Joseph M. Ball

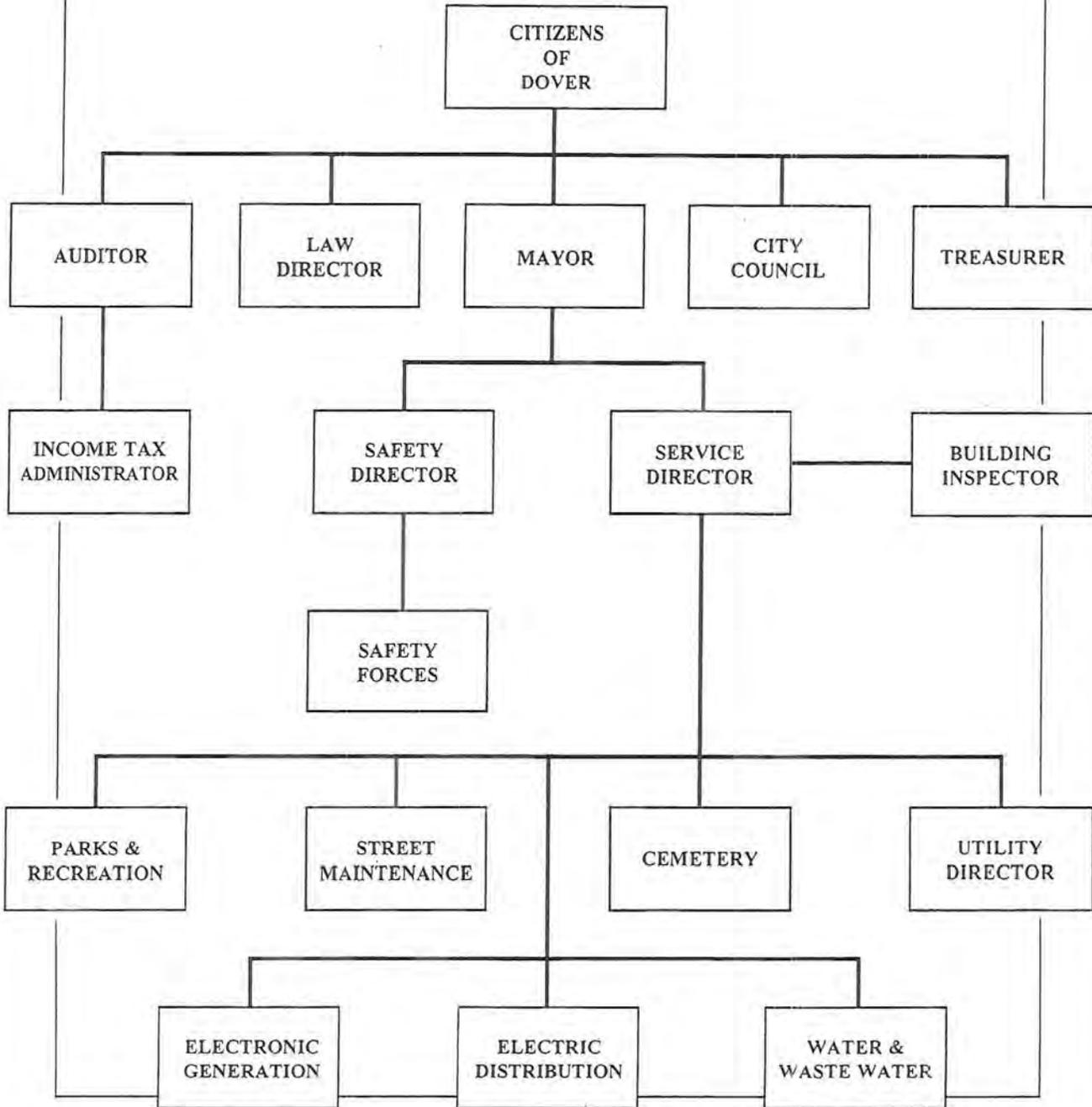
Service Department

Service Director ..... David F. Douglas  
Cemetery ..... Scott J. Harmon  
Electric Distribution..... Thomas M. Johnson  
Electric Plant ..... David A. Filippi  
General Services ..... Kenny Young  
Parks and Recreation..... Scott A. Jerles  
Utilities Office ..... Beth E. Jones  
Water and Sewer ..... Mark R. Keyser



# CITY OF DOVER, OHIO

Organization Chart



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# Financial *Section*

FOR THE YEAR ENDED  
DECEMBER 31, 2014



Grand Opening of Fienberg's Store in 1922.



THE CITY OF DOVER, OHIO  
*doverohio.com*



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

City of Dover  
Tuscarawas County  
122 East Third Street  
Dover, Ohio 44622

To the City Council:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dover, Tuscarawas County, Ohio (the City), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dover, Tuscarawas County, Ohio, as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, listed in the Table of Contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the City's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these statements and schedules to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling statements and schedules directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, these statements and schedules are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 22, 2015, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

July 22, 2015

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**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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The discussion and analysis for the City of Dover's financial statements provides an overall review of the financial activity of the City for the twelve months ended December 31, 2014. The intent of this discussion is to provide a narrative that describes the City's performance as a whole. To obtain a more detailed understanding, one should also review the transmittal letter and the basic financial statements.

**Financial Highlights**

Financial highlights for 2014 are as follows:

In 2014, the City administration continued to look forward to future planning for the City of Dover. Loans and bonds have been secured for all of the City debt after a refinance that saved the City substantial money. Knowing what the payments will be for several years allows the City to make some long range plans for capital purchases and expansion. A new north end fire station has been a goal of the City for a very long time and is still in the planning stages. We had large projects this year including traffic signalization and an ODOT sidewalk project that didn't allow for additional monies to be set aside for the fire station, but it is still on the radar. Each year we will continue to build up the balance of the master capital fund and will pay cash for as much of the costs of construction of City projects that we can.

As State funding is being cut at many levels, the City has found it necessary to change our practice of placing 40 percent of our income tax revenue into master capital fund. In 2014, we placed 25 percent of income tax collections into the fund for projects, leaving the additional 15 percent to be used for operating expenses.

Several departments benefited in 2014 from the master capital fund. The Parks Department received new stone dugouts on all the fields. This was partially funded through a Reeves grant. The Police Department received new bullet proof vests, updated air conditioning in their department, and new cruisers. The Cemetery Department updated their funeral equipment and was able to purchase a much needed new riding lawn mower while the Street Department added a new two ton dump truck and plow.

In September of 2012, the City passed an ordinance effective January 1, 2013, to enact a three percent lodging tax for any establishment which 5 rooms are provided for the accommodation of guests. The monies are to be deposited into the general fund and will be used for economic development and tourism in the City of Dover. Requests can be submitted by groups or organizations wanting funding for projects being completed in the City. The Dover Architectural Review Board reviews the requests and makes a recommendation to Council. As of the end of 2014, the City of Dover has distributed \$13,350 through this program.

**Using this Annual Financial Report**

This report is designed to allow the reader to look at the financial activities of the City of Dover as a whole and is intended to allow the reader to obtain a summary view or a more detailed view of the City operations, as they prefer.

The Statement of Net Position and the Statement of Changes in Net Position provide information from a summary perspective showing the effects of the operations for the year 2014 and how they affected the operations of the City as a whole.

**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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***Reporting the City of Dover as a Whole***

*Statement of Net Position and Statement of Activities*

The Statement of Net Position and the Statement of Activities provide summary information concerning the financial position and operations of the City as an entity. They provide a good resource for an overall evaluation of the City's financial performance "on one page." These statements include all non-fiduciary assets and liabilities using the accrual basis of accounting. This method takes into account all revenues when they are earned and all expenses when they are incurred. These transactions are booked when they occur and not when the actual cash is received for revenues or when invoices are paid for expenses.

These two statements report the City's net position and changes in that position. The change in net position is important since it is an indication of whether the financial position of the City is improving or declining. However, to properly evaluate the operation of the City, certain non-financial items should be taken into consideration. These items would include the current economic situation as a whole, the current tax base for the City and the age and condition of the City's buildings and infrastructure.

In the Statement of Net Position and the Statement of Activities, the City is divided into two major activities:

- **Governmental Activities** - Most of the City's programs and services are reported here, including general government, security of persons and property, transportation, public health services, community environment, basic utility services, and leisure time activities.
- **Business-Type Activities** - These services are provided on a fee basis to recover all of the expenses of the goods or services provided. The City's business-type activities are sewer, electric and water.

***Reporting on the Most Significant Funds of the City of Dover***

*Fund Financial Statements*

The analysis of the City's major funds begins on page 10. The fund financial reports give a detailed report of the activities within the funds. These funds are in existence to provide a multitude of services to the citizens of Dover. Each fund is in some ways an entity unto itself. Each fund has a designed revenue stream and specific uses for the monies within the fund.

In this report, the focus is on five major funds, the general fund, the master capital fund, the sewer fund, the electric fund, and the water fund. For purposes of this report, the sewer revenue and wastewater reserve are reported as the "sewer fund." Likewise, the electric revenue, guarantee deposit, electric replacement and improvement, electric system construction, electric system capital reserve, electric surplus, and the municipal electric improvement are all reported under the "electric fund" and the water revenue, water surplus, water construction and the water replacement and improvement are reported as the "water fund."

***Governmental Funds*** All of the City's major activities (excluding the Water, Sewer and Electric funds) are reported in the governmental funds. This report shows how monies flow into and out of these funds and also shows what balances are available for future expenditures. The accounting method used to report this activity is the modified accrual method. This method reports cash and like-cash items that can be converted into cash. This shows what level of financial resources is available or will be available to provide the services that the general government provides in the near future. These services include

**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

police and fire protection, as well as improving and maintaining the City's streets, parks, cemeteries, and City Hall. The relationship between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and the government funds is reconciled in the financial statements.

**Proprietary Funds** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match, except for the internal service fund allocations.

**The City of Dover as a Whole**

The Statement of Net Position provides an overall view of the City. Table 1 shows a summary of the City's net position for 2014 as they compare to 2013.

**Table 1**  
*Net Position*

	Governmental Activities		Business-Type Activities		Total	
	2014	2013	2014	2013	2014	2013
<b>Assets</b>						
Current and Other Assets	\$11,269,636	\$10,692,317	\$16,605,544	\$19,394,649	\$27,875,180	\$30,086,966
Capital Assets, Net	17,706,638	17,215,693	48,857,886	48,597,452	66,564,524	65,813,145
<b>Total Assets</b>	<b>28,976,274</b>	<b>27,908,010</b>	<b>65,463,430</b>	<b>67,992,101</b>	<b>94,439,704</b>	<b>95,900,111</b>
<b>Deferred Outflows of Resources</b>	<b>0</b>	<b>0</b>	<b>246,753</b>	<b>78,017</b>	<b>246,753</b>	<b>78,017</b>
<b>Liabilities</b>						
Current Liabilities	1,288,886	1,204,821	3,285,113	4,731,105	4,573,999	5,935,926
Long-Term Liabilities						
Due Within One Year	474,086	411,758	2,017,728	1,651,340	2,491,814	2,063,098
Due in More Than One Year	4,235,654	4,347,928	23,740,043	26,387,825	27,975,697	30,735,753
<b>Total Liabilities</b>	<b>5,998,626</b>	<b>5,964,507</b>	<b>29,042,884</b>	<b>32,770,270</b>	<b>35,041,510</b>	<b>38,734,777</b>
<b>Deferred Inflows of Resources</b>	<b>857,918</b>	<b>865,377</b>	<b>0</b>	<b>0</b>	<b>857,918</b>	<b>865,377</b>
<b>Net Position</b>						
Net Investment in Capital Assets	15,276,638	14,665,693	25,754,998	23,029,114	41,031,636	37,694,807
Restricted for:						
Cemetery	812,773	768,168	0	0	812,773	768,168
Street Maintenance and Repair	471,165	427,050	0	0	471,165	427,050
Police and Fire Pension	263,609	153,298	0	0	263,609	153,298
Revolving Loan Program	480,486	483,210	0	0	480,486	483,210
Law Enforcement and Education	41,387	40,543	0	0	41,387	40,543
Debt Service	0	0	0	1,489,847	0	1,489,847
Capital Projects	41,662	74,896	0	0	41,662	74,896
Unclaimed Monies	13,804	0	0	0	13,804	0
Replacement and Improvement	0	0	0	3,070,886	0	3,070,886
Unrestricted	4,718,206	4,465,268	10,912,301	7,710,001	15,630,507	12,175,269
<b>Total Net Position</b>	<b>\$22,119,730</b>	<b>\$21,078,126</b>	<b>\$36,667,299</b>	<b>\$35,299,848</b>	<b>\$58,787,029</b>	<b>\$56,377,974</b>

In total the City's net position showed increases for the year with the retirement of long-term debt being a significant factor in the increase.

The City of Dover makes a conscious effort to grow and maintain the City's services and assets while paying down debt and maintaining fund balances to help meet current needs.

**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

Table 2 shows the changes in net position for 2014 for both governmental and business-type activities.

**Table 2**  
*Change in Net Position*

	Governmental Activities		Business-Type Activities		Total	
	2014	2013	2014	2013	2014	2013
<b>Revenues</b>						
<b>Program Revenues</b>						
Charges for Services and Sales	\$1,356,318	\$1,490,264	\$27,992,689	\$28,522,913	\$29,349,007	\$30,013,177
Operating Grants and Contributions	722,972	621,876	0	0	722,972	621,876
Capital Grants and Contributions	197,621	736,681	0	0	197,621	736,681
<b>Total Program Revenues</b>	<b>2,276,911</b>	<b>2,848,821</b>	<b>27,992,689</b>	<b>28,522,913</b>	<b>30,269,600</b>	<b>31,371,734</b>
<b>General Revenues</b>						
Property Taxes	1,029,907	1,006,265	0	0	1,029,907	1,006,265
Income Taxes	8,958,047	8,206,501	0	0	8,958,047	8,206,501
Kilowatt per Hour Tax	712,312	0	0	0	712,312	0
Grants and Entitlements	401,495	1,352,561	0	0	401,495	1,352,561
Unrestricted Contributions	20,108	14,700	0	0	20,108	14,700
Investments	11,633	18,961	4,976	1,153	16,609	20,114
Miscellaneous	275,643	355,472	699,450	849,769	975,093	1,205,241
<b>Total General Revenues</b>	<b>11,409,145</b>	<b>10,954,460</b>	<b>704,426</b>	<b>850,922</b>	<b>12,113,571</b>	<b>11,805,382</b>
<b>Total Revenues</b>	<b>13,686,056</b>	<b>13,803,281</b>	<b>28,697,115</b>	<b>29,373,835</b>	<b>42,383,171</b>	<b>43,177,116</b>
<b>Program Expenses</b>						
General Government	1,912,267	2,313,710	0	0	1,912,267	2,313,710
Security of Persons and Property	5,190,764	5,082,413	0	0	5,190,764	5,082,413
Transportation	1,925,102	1,928,227	0	0	1,925,102	1,928,227
Public Health Services	1,481,578	762,721	0	0	1,481,578	762,721
Community Environment	130,344	268,923	0	0	130,344	268,923
Basic Utility Services	783,122	672,945	0	0	783,122	672,945
Leisure Time Activities	1,121,296	1,291,658	0	0	1,121,296	1,291,658
Interest and Fiscal Charges	99,979	113,423	0	0	99,979	113,423
<b>Enterprise Operations:</b>						
Sewer	0	0	3,107,960	3,727,710	3,107,960	3,727,710
Electric	0	0	22,381,043	23,723,046	22,381,043	23,723,046
Water	0	0	1,840,661	1,802,403	1,840,661	1,802,403
<b>Total Program Expenses</b>	<b>12,644,452</b>	<b>12,434,020</b>	<b>27,329,664</b>	<b>29,253,159</b>	<b>39,974,116</b>	<b>41,687,179</b>
<b>Increase (Decrease) in Net Position</b>	<b>1,041,604</b>	<b>1,369,261</b>	<b>1,367,451</b>	<b>120,676</b>	<b>2,409,055</b>	<b>1,489,937</b>
<b>Net Position Beginning of Year</b>	<b>21,078,126</b>	<b>19,708,865</b>	<b>35,299,848</b>	<b>35,179,172</b>	<b>56,377,974</b>	<b>54,888,037</b>
<b>Net Position End of Year</b>	<b>\$22,119,730</b>	<b>\$21,078,126</b>	<b>\$36,667,299</b>	<b>\$35,299,848</b>	<b>\$58,787,029</b>	<b>\$56,377,974</b>

**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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***Governmental Activities***

The funding for the governmental activities comes from several different sources, the most significant being the municipal income tax. Other prominent sources are property taxes, grants and entitlements, charges for services, and investment interest.

The City's income tax was established by ordinance to be effective January 1, 1970 at a rate of 1 percent. In the November election of 2006, the voters voted to increase the income tax rate by ½ percent. There is no restriction on how the additional ½ percent is to be used. The income tax accounted for revenues of \$8,958,047 in 2014. The increase from the prior year is due to the improving local economy. By City ordinance, income tax proceeds, after income tax department expenditures, are credited to the following funds: 40 percent of the net income tax to the master capital, capital projects fund and the remaining balance divided between the cemetery special revenue fund, the street maintenance and repair special revenue fund, the police and fire pension special revenue fund and the general fund. In 2010, the City changed the practice of putting 40 percent of income tax revenue to 20 percent into the master capital fund which was increased to 25 percent in 2012. The percentage remained at 25 percent for 2014. This practice continues to be an excellent tool in making capital improvements, maintaining City streets and purchasing equipment. The City has had to reduce the percentage to the master capital fund before to cover the expenses outpacing revenue in the operating funds. It is the plan to review this practice on a yearly basis in an effort to ensure good operating balances along with ample dollars for capital improvements.

Security of persons and property represent the largest expense of the governmental activities and includes the police and fire departments. The yearly expense slightly increased as compared to 2013. The City worked diligently to control expenses. Both of these departments are paid out of the general fund.

Our fire department employs 19 full time employees including the Chief. The City is committed to maintaining a very efficient department. Regular meetings, drills and training sessions are held. There is a strong emphasis on equipment with financial planning in place for replacement of worn equipment on a regular basis. The department's functions include firefighting, emergency medical service (including paramedic service), fire prevention education and investigation. The department also contracts with Dover Township to provide firefighting and emergency medical services. The revenues generated by this contract are reported under the charges for services area.

Our police department is a full-time, 24 hour a day, 365 days a year department with 23 officers, including a full time Chief.

Our street maintenance and repair and traffic department employs 13.5 full time employees who provide the City and its citizens many services that include public road salting, leaf and debris pickup, paint striping and alley profiling. Transportation expenses in 2014 remained consistent with 2013.

The City also maintains three cemeteries (public health services) and two parks (leisure time activities) within the City. Public health expenses increased in 2014 due to maintenance projects being done at the cemeteries.

**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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***Business-Type Activities***

The City also operates a Utility Department that consists of three utilities. The largest from an asset and revenue standpoint is the electric utility. This utility consists of a coal fired generation plant and distribution system that serves the City and surrounding area with reliable and competitively priced power. In 2014, the electric utility generated \$22,521,381 in charges for services revenue. In 2001, the City entered into a joint venture project with other municipalities and AMP (American Municipal Power) to ensure the availability and consistent pricing when purchasing peak power. The City is always looking for ways to generate and purchase the most affordable power to the Citizens of Dover. Our Mayor remains involved on a daily basis with other electric communities partnering and exploring all avenues of the electric industry to continue to provide this unique high quality service to Dover.

The water utility serviced 5,661 consumers with a minimum daily pumpage of 1.26 million gallons and a maximum daily pumpage of 3.6 million gallons in 2014. The water plant was put into service in 1998. The raw water is supplied through four wells currently in service into the plant where the water is treated with chlorine and filtered through green sand filters and distributed throughout the City. The City has three water towers.

The sewer facility processed an average of 1,544,438 gallons per day during 2014 and served 5,545 customers. The sewer plant expansion was a major project for the City. This \$13 million expansion broke ground in 2007. The City has paid for the engineering and design through the sewer fund and funded the remainder with a loan through the Ohio Water Development Authority for the construction phase of the project. The City began to repay the 20 year loan in June of 2009. The new sewer plant was tested throughout 2009. The 3 million gallon per day Membrane Bioreactor (MBR) Plant utilizes modern technology that requires trained and vigilant operators. The plant is manned 24 hours per day 7 days per week.

The revenues and expenses for all three of these utilities are reported under the business-type activities on Table 2. The majority of the City's revenues and expenses flow through the business-type activities. The revenues are generated primarily from charges for services. In 2014, charges for services accounted for approximately 97.5 percent of the revenues. The total expenses for the utilities decreased from 2013 due to decreases in purchased power. The City had an increase in net position for the business-type activities due to the decreased expenses.

***The City's Funds***

Information about the City's governmental funds begins on page 18. These funds are accounted for using the modified accrual method of accounting. The general fund had revenues of \$7,550,657 and expenditures of \$7,797,501, resulting in a deficiency of revenues under expenditures. As compared to 2013, revenues decreased while expenditures increased slightly from the prior year. The master capital fund had revenues of \$1,900,324 and expenditures of \$1,835,469, leaving an excess of revenues over expenditures. The income tax allocated to the master capital fund has always been the source of revenue for many projects such as the purchase of land and equipment and improvements to infrastructure. In 2014, the master capital fund received 25 percent of income tax collections, allowing many smaller projects to be funded and completed. It is a practice of the City to pay cash for items such as fire trucks. Sinking funds are only utilized when necessary. The City's funds are monitored consistently with adjustments made throughout the year in budgets to accommodate yearly revenues.

**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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The one fund that consistently exceeds our expense expectations is our employee health insurance fund. Our medical/surgical and dental benefit plans have been self-funded since 1988. An ordinance was passed in 2012 to increase the premium by \$100 monthly for family coverage and by \$50 for single coverage and allow for an additional \$500 per employee per month to be contributed to the fund on an as-needed basis and this has helped maintain the fund. In 2014, the fund had operating income of \$139,347. We are consistently negotiating with all our unions for plan modifications and increased employee contributions to help control plan costs.

Information about the proprietary funds starts on page 23. These funds are accounted for on an accrual basis. All three funds had lower expenses in 2014 than in 2013, thus increasing net position. The City consistently monitors these funds and takes the required actions to ensure strength in our enterprise funds. In 2008, the City found it necessary to pass along a 25 percent water rate increase effective in January of 2009. In an effort to avoid large percentage increases in the future, a 3 percent increase will be effective in January of every year to come. This increase will allow the City to properly maintain and grow the water system for the future.

***Budgeting Highlights***

The City's budget is prepared according to the laws of the State of Ohio and is based on accounting for certain transactions on a cash basis for receipts, expenditures, and encumbrances. The City of Dover is somewhat different than many other Ohio cities its size in that the general fund is not our most significant fund. Our budget is adopted at the object level within each department. Any budgetary modifications at that level may only be made by Council action.

For 2014, general fund appropriations were modified by Council several times. Final budgeted revenues and final appropriations were both higher than their respective original amounts due to revised estimates in all revenue categories and several expenditure categories. Actual revenues were higher than the final budgeted revenues due to higher income tax collections, intergovernmental revenues, and charges for services. Actual expenditures were lower than the final appropriations due to conservative budgeting.

All recommendations for appropriation changes come to Council from the City Auditor. The Finance Committee of Council reviews them, and they make their recommendation to the Council as a whole.

Strong emphasis is placed on fund balances. The City Auditor reviews fund balances on a daily basis. Special attention is paid to the operating funds, which are the general, street maintenance and repair, cemetery, electric, sewer, and water funds. Council also receives a monthly report showing beginning fund balance for all funds at the beginning of the year, the change in the balance thus far year to date, and the current fund balance.

Line item reports are reviewed regularly by the City Auditor to ensure spending is within the legal level. The managers and superintendents, as well as the Utility and Safety Service Directors, also monitor their appropriations and fund balances to ensure the entire operation of the City operates within the appropriations.

**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

**Capital Assets**

(Table 3)  
 Capital Assets at December 31  
 (Net of Accumulated Depreciation)

	Governmental Activities		Business-Type Activities		Total	
	2014	2013	2014	2013	2014	2013
Land	\$1,317,313	\$1,317,313	\$1,215,793	\$435,066	\$2,533,106	\$1,752,379
Construction in Progress	496,592	338,325	640,936	500,628	1,137,528	838,953
Buildings	1,902,395	1,966,781	20,179,538	20,829,706	22,081,933	22,796,487
Improvements other than Buildings	1,257,369	993,968	1,988,529	1,460,616	3,245,898	2,454,584
Equipment and Machinery	1,664,579	1,562,495	7,130,027	7,355,990	8,794,606	8,918,485
Furniture and Fixtures	7,602	8,826	47,027	50,904	54,629	59,730
Vehicles	921,008	798,594	588,640	519,233	1,509,648	1,317,827
Infrastructure	10,139,780	10,229,391	17,067,396	17,445,309	27,207,176	27,674,700
<b>Total Capital Assets</b>	<b>\$17,706,638</b>	<b>\$17,215,693</b>	<b>\$48,857,886</b>	<b>\$48,597,452</b>	<b>\$66,564,524</b>	<b>\$65,813,145</b>

Total capital assets for the City of Dover for the year ended December 31, 2014, increased as compared to 2013. This increase is due a purchase of land in the business-type activities, as well as a multitude of ongoing projects in both governmental and business-type activities. Capital asset activity for 2014 is provided in Note 10.

**Debt**

The outstanding debt for the City of Dover as of December 31, 2014, was as follows:

(Table 4)  
 Outstanding Long-term Obligations at Year End

	Governmental Activities		Business-Type Activities		Total	
	2014	2013	2014	2013	2014	2013
Police and Fire Pension	\$245,259	\$252,657	\$0	\$0	\$245,259	\$252,657
General Obligation Bonds	2,385,512	2,497,307	6,175,492	6,486,109	8,561,004	8,983,416
Revenue Bonds	0	0	7,110,000	8,619,848	7,110,000	8,619,848
State Infrastructure						
Bank Loan	570,416	674,657	0	0	570,416	674,657
OPWC Loan	75,000	85,000	0	0	75,000	85,000
OWDA Loan	0	0	10,159,641	10,641,507	10,159,641	10,641,507
AMPGS Payable	0	0	1,436,901	1,506,654	1,436,901	1,506,654
<b>Total</b>	<b>\$3,276,187</b>	<b>\$3,509,621</b>	<b>\$24,882,034</b>	<b>\$27,254,118</b>	<b>\$28,158,221</b>	<b>\$30,763,739</b>

This balance reflected a decrease from the previous year's balance. Debts were reduced as principal payments were made. In addition, revenue bonds in the business-type activities were refunded during 2014, significantly reducing this liability.

The utility department carries the vast majority of the debt, the largest debt being that of the electric utility. Utility debt includes revenue bonds, OWDA loan and general obligation bonds that were issued for major upgrades to the power plant.

**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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In 2004, the water utility refunded their 1994 waterworks system revenue bond. The new issue was scheduled to be paid off in 2022. In 2005, the electric utility refunded their 1995 municipal electric system revenue bonds, the 2005 bonds were scheduled for payoff in 2019. Both of these bond issues were refunded again during 2014. In 2009, the City began repayment of a 20 year loan from the Ohio Water Development Authority for the construction of the wastewater treatment plant.

Additional information on the City's long-term debt can be found in Note 14 of this report.

### **Current Financial Issues**

With the refinancing of the water and electric revenue bonds in 2014, the City will save a significant amount of money over the life of the bonds. This allowed the City to purchase land to further expand our water well footprint and save on our future yearly payments. This has made it possible to forecast debt payments more accurately. Knowing what we will be paying allows us to budget more effectively with the goal of accumulating money to complete capital projects in all funds.

We have been actively purchasing new equipment and vehicles, paving our streets, expanding and maintaining water and sewer lines, and making the necessary improvements to our electric system, without issuing any debt. For now the City is not planning any additional debt issuances.

A few large projects and purchases of the year involved the water fund. They purchased a new ½ ton pick-up truck and cleaned and purchased a new pump for the No. 12 Water Well. The large project however was the restoration of the four water treatment plant sand filters. This project was very involved with many stages to the process. Another project that enhanced the footprint of the water department was the extension of the water main at the South Industrial Park. This included more than 1,000 more feet of water main.

Two sources of funding continue to offer the City flexibility in controlling revenues to the general fund. One is the KWH tax collected by the electric fund. This tax was created by the State as part of the legislation passed for electric deregulation. The tax collected from power sold within City limits is to be receipted in the general fund. Legislation was passed by City Council to allow the tax to be returned to the electric fund. In an effort to keep rates low, it is the City's intent to use a portion of the money in the electric fund each year unless there are significant revenue shortfalls in the general fund. In 2014, 63 percent of the KWH tax revenue was returned to the electric fund to help maintain the fund balance. The other flexible source of funding is the split of the income tax. The standard practice is for 40 percent of tax collections to be allocated to the master capital fund for capital projects; however, in 2011 that amount was reduced to 20 percent and in 2012 changed to 25 percent. This remained at 25 percent in 2014. The percentage can be adjusted yearly by City Council to aid in keeping adequate operating balances.

In 2006, the citizens of Dover passed a ½ percent tax increase which was greatly needed; however, it wasn't long before the economic downturn affected the area leaving revenue estimates falling short. In 2012, the State of Ohio's biennial budget made significant cuts to the Local Government Fund subsidies to the City along with an accelerated phase out of the personal property tax reimbursement from the State. These measures reduced 2012 revenue expectations, which were only offset by an increase in income tax collections. This continues to be the case in 2014. The City continues to work short of prior year's staffing levels in a few departments in an effort to control costs.

**City of Dover, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2014*  
*Unaudited*

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With a fiber optic network already in place, allowing time for an extension to their location, businesses can be offered a reliable, affordable and efficient fiber connection through the City of Dover's network. The City has been testing the system with a few business customers, and providing a connection to the local schools, hospital and the City facilities.

The City of Dover prides itself on providing reliable, affordable utility services to all its residents and reviews each project with that mission as the top priority. An economic development electric rate as a tool to attract new business to the City is being used by a few qualifying customers. This discounted rate allows the business time to become financially stable and is conditionally offered to any business looking to locate within the City. The City continues to be involved with American Municipal Power (AMP) projects. The City, along with AMP, continues to research alternative methods of power generation, such as hydropower. The City's goal is to diversify our power sources, through purchased power and our own generation, to provide the most reliable power at the lowest cost to our citizens.

The strength of Dover continues to be the number of small businesses who provide the City of Dover diversity in its tax base. No one employer has more than 1,000 employees, the employer closest to that would be Union Hospital, which continues to expand its facilities and provide new services.

The plans for the future are always made keeping a careful watch on the financial condition of the City. The City of Dover has a firm commitment to its citizens and has continued to provide a high level of services in 2014. Our goal remains to grow and meet the needs of the future while maintaining fiscal soundness. City departments are adequately staffed and the City continues to replace equipment by necessity. We are proceeding with our yearly paving program, and extending our streets and utilities to new areas based on need.

The Council and the Administration work very hard to keep the City growing and providing our Citizens with consistent service and meeting their needs. We watch our funds closely and make sure monies are budgeted to provide for proper maintenance of our equipment and facilities. Our administration and department superintendents are all involved in our budget process. Our budget is developed from the bottom up with the emphasis on good stewardship of our ratepayers and taxpayers money.

#### **Contacting the City's Finance Department**

This report is intended to provide our citizens and anyone interested in the financial aspects of the City of Dover a general overview of our financial operation. If there are questions, please contact Auditor, Nicole Stoldt, City of Dover, 122 East Third Street, Dover, Ohio 44622, by telephone 330-343-6385 by website at [www.doverohio.com](http://www.doverohio.com) or by e-mail [nicole.stoldt@doverohio.com](mailto:nicole.stoldt@doverohio.com).

**City of Dover, Ohio**  
*Statement of Net Position*  
*December 31, 2014*

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$5,888,368	\$9,095,891	\$14,984,259
Cash and Cash Equivalents with Fiscal Agents	7,801	42,620	50,421
Materials and Supplies Inventory	158,459	1,125,934	1,284,393
Accrued Interest Receivable	355	0	355
Accounts Receivable	91,014	3,781,269	3,872,283
Internal Balances	186,758	(186,758)	0
Intergovernmental Receivable	516,941	7,571	524,512
Prepaid Items	79,836	270,663	350,499
Income Tax Receivable	3,418,761	0	3,418,761
Property Taxes Receivable	880,673	0	880,673
Loans Receivable	40,670	0	40,670
Regulated Asset	0	1,436,901	1,436,901
Investment in Joint Venture	0	1,031,453	1,031,453
Nondepreciable Capital Assets	1,813,905	1,856,729	3,670,634
Depreciable Capital Assets, Net	15,892,733	47,001,157	62,893,890
<i>Total Assets</i>	<u>28,976,274</u>	<u>65,463,430</u>	<u>94,439,704</u>
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	0	246,753	246,753
<b>Liabilities</b>			
Accounts Payable	116,579	95,277	211,856
Accrued Wages	219,420	165,493	384,913
Contracts Payable	145,707	2,430,000	2,575,707
Intergovernmental Payable	263,626	189,580	453,206
Accrued Interest Payable	5,737	26,531	32,268
Vacation Benefits Payable	296,545	238,190	534,735
Retainage Payable	7,801	42,620	50,421
Customer Deposits	0	97,422	97,422
Claims Payable	233,471	0	233,471
Long-Term Liabilities:			
Due Within One Year	474,086	2,017,728	2,491,814
Due In More Than One Year	4,235,654	23,740,043	27,975,697
<i>Total Liabilities</i>	<u>5,998,626</u>	<u>29,042,884</u>	<u>35,041,510</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	857,918	0	857,918
<b>Net Position</b>			
Net Investment in Capital Assets	15,276,638	25,754,998	41,031,636
Restricted for:			
Cemetery	812,773	0	812,773
Street Maintenance and Repair	471,165	0	471,165
Police and Fire Pension	263,609	0	263,609
Revolving Loan Program	480,486	0	480,486
Law Enforcement and Education	41,387	0	41,387
Capital Projects	41,662	0	41,662
Unclaimed Monies	13,804	0	13,804
Unrestricted	4,718,206	10,912,301	15,630,507
<i>Total Net Position</i>	<u>\$22,119,730</u>	<u>\$36,667,299</u>	<u>\$58,787,029</u>

See accompanying notes to the basic financial statements

**City of Dover, Ohio**  
*Statement of Activities*  
For the Year Ended December 31, 2014

	Expenses	Program Revenues		
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities:</b>				
General Government	\$1,912,267	\$341	\$0	\$0
Security of Persons and Property	5,190,764	125,303	17,424	0
Transportation	1,925,102	0	663,548	0
Public Health Services	1,481,578	462,782	0	0
Community Environment	130,344	24,165	42,000	197,621
Basic Utility Services	783,122	625,544	0	0
Leisure Time Activities	1,121,296	118,183	0	0
Interest and Fiscal Charges	99,979	0	0	0
<i>Total Governmental Activities</i>	<u>12,644,452</u>	<u>1,356,318</u>	<u>722,972</u>	<u>197,621</u>
<b>Business-Type Activities:</b>				
Sewer	3,107,960	3,357,098	0	0
Electric	22,381,043	22,521,381	0	0
Water	1,840,661	2,114,210	0	0
<i>Total Business-Type Activities</i>	<u>27,329,664</u>	<u>27,992,689</u>	<u>0</u>	<u>0</u>
<i>Total - Primary Government</i>	<u>\$39,974,116</u>	<u>\$29,349,007</u>	<u>\$722,972</u>	<u>\$197,621</u>

**General Revenues**

Property Taxes Levied for:  
    General Purposes  
    Police and Fire Pension  
Kilowatt per Hour Taxes Levied for  
    General Purposes  
Income Tax Levied for:  
    General Purposes  
    Street Maintenance and Repair  
    Cemetery  
    Police and Fire Pension  
    Capital Outlay  
Grants and Entitlements not Restricted  
to Specific Programs  
Unrestricted Contributions  
Investment Earnings  
Miscellaneous

*Total General Revenues*

Change in Net Position

*Net Position Beginning of Year*

*Net Position End of Year*

See accompanying notes to the basic financial statements

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-Type Activities	Total
(\$1,911,926)	\$0	(\$1,911,926)
(5,048,037)	0	(5,048,037)
(1,261,554)	0	(1,261,554)
(1,018,796)	0	(1,018,796)
133,442	0	133,442
(157,578)	0	(157,578)
(1,003,113)	0	(1,003,113)
(99,979)	0	(99,979)
<u>(10,367,541)</u>	<u>0</u>	<u>(10,367,541)</u>
0	249,138	249,138
0	140,338	140,338
<u>0</u>	<u>273,549</u>	<u>273,549</u>
0	663,025	663,025
<u>(10,367,541)</u>	<u>663,025</u>	<u>(9,704,516)</u>
897,494	0	897,494
132,413	0	132,413
712,312	0	712,312
5,131,043	0	5,131,043
677,859	0	677,859
392,274	0	392,274
569,628	0	569,628
2,187,243	0	2,187,243
401,495	0	401,495
20,108	0	20,108
11,633	4,976	16,609
<u>275,643</u>	<u>699,450</u>	<u>975,093</u>
<u>11,409,145</u>	<u>704,426</u>	<u>12,113,571</u>
1,041,604	1,367,451	2,409,055
<u>21,078,126</u>	<u>35,299,848</u>	<u>56,377,974</u>
<u>\$22,119,730</u>	<u>\$36,667,299</u>	<u>\$58,787,029</u>

**City of Dover, Ohio**

*Balance Sheet*

*Governmental Funds*

*December 31, 2014*

	<u>General</u>	<u>Master Capital</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$1,992,939	\$2,039,817	\$1,612,633	\$5,645,389
Restricted Assets:				
Cash and Cash Equivalents With Fiscal Agents	0	7,801	0	7,801
Equity in Pooled Cash and Cash Equivalents	13,804	0	0	13,804
Materials and Supplies Inventory	32,500	0	125,959	158,459
Accrued Interest Receivable	355	0	0	355
Accounts Receivable	10,093	0	77,897	87,990
Intergovernmental Receivable	201,882	0	315,059	516,941
Prepaid Items	63,253	0	16,583	79,836
Income Taxes Receivable	1,957,037	834,758	626,966	3,418,761
Property Taxes Receivable	756,150	0	124,523	880,673
Loans Receivable	0	0	40,670	40,670
<i>Total Assets</i>	<u>\$5,028,013</u>	<u>\$2,882,376</u>	<u>\$2,940,290</u>	<u>\$10,850,679</u>
<b>Liabilities</b>				
Accounts Payable	\$95,412	\$12,352	\$8,815	\$116,579
Accrued Wages	180,974	0	38,446	219,420
Contracts Payable	54,635	49,697	41,375	145,707
Intergovernmental Payable	146,719	0	116,907	263,626
Retainage Payable	0	7,801	0	7,801
<i>Total Liabilities</i>	<u>477,740</u>	<u>69,850</u>	<u>205,543</u>	<u>753,133</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	736,633	0	121,285	857,918
Unavailable Revenue	1,810,363	702,414	778,017	3,290,794
<i>Total Deferred Inflows of Resources</i>	<u>2,546,996</u>	<u>702,414</u>	<u>899,302</u>	<u>4,148,712</u>
<b>Fund Balances</b>				
Nonspendable	109,557	0	142,542	252,099
Restricted	0	0	1,564,315	1,564,315
Committed	0	2,110,112	169,788	2,279,900
Assigned	475,892	0	0	475,892
Unassigned (Deficit)	1,417,828	0	(41,200)	1,376,628
<i>Total Fund Balances</i>	<u>2,003,277</u>	<u>2,110,112</u>	<u>1,835,445</u>	<u>5,948,834</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$5,028,013</u>	<u>\$2,882,376</u>	<u>\$2,940,290</u>	<u>\$10,850,679</u>

See accompanying notes to the basic financial statements

**City of Dover, Ohio**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 December 31, 2014*

<b>Total Governmental Fund Balance</b>		\$5,948,834
 <i>Amounts reported for governmental activities in the statement of net position are different because</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		17,706,638
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds:		
Delinquent Property Taxes	22,755	
Income Tax	2,876,746	
Grants	361,251	
Charges for Services	30,042	
<b>Total</b>	<b>3,290,794</b>	3,290,794
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental-type activities in the statement of net position.		(1,272)
An internal balance is recorded in governmental activities to reflect underpayments to the internal service fund by the business-type activities.		186,758
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(5,737)
Vacation benefits payable is a contractually required benefit not expected to be paid with expendable available financial resources and therefore not reported in the funds.		(296,545)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Police and Fire Pension	(245,259)	
General Obligation Bonds	(2,385,512)	
State Infrastructure Bank Loan	(570,416)	
OPWC Loan	(75,000)	
Compensated Absences	(1,433,553)	
<b>Total</b>	<b>(4,709,740)</b>	<b>(4,709,740)</b>
 <i>Net Position of Governmental Activities</i>		 <b>\$22,119,730</b>

See accompanying notes to the basic financial statements

**City of Dover, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2014*

	General	Master Capital	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$902,124	\$0	\$132,555	\$1,034,679
Income Taxes	4,347,343	1,852,812	1,389,400	7,589,555
Kilowatt per Hour Tax	712,312	0	0	712,312
Intergovernmental	497,638	0	953,188	1,450,826
Interest	7,452	0	4,181	11,633
Fines, Licenses and Permits	31,959	0	844	32,803
Charges for Services	860,733	0	530,501	1,391,234
Contributions and Donations	20,108	0	0	20,108
Other	170,988	47,512	21,756	240,256
<i>Total Revenues</i>	<u>7,550,657</u>	<u>1,900,324</u>	<u>3,032,425</u>	<u>12,483,406</u>
<b>Expenditures</b>				
Current:				
General Government	1,840,339	0	0	1,840,339
Security of Persons and Property	4,064,927	0	609,265	4,674,192
Transportation	0	0	1,300,051	1,300,051
Public Health Services	8,657	0	985,796	994,453
Community Environment	127,164	0	0	127,164
Basic Utility Services	783,122	0	0	783,122
Leisure Time Activities	973,292	0	0	973,292
Capital Outlay	0	1,501,018	268,275	1,769,293
Debt Service:				
Principal Retirement	0	231,639	0	231,639
Interest and Fiscal Charges	0	102,812	0	102,812
<i>Total Expenditures</i>	<u>7,797,501</u>	<u>1,835,469</u>	<u>3,163,387</u>	<u>12,796,357</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(246,844)</u>	<u>64,855</u>	<u>(130,962)</u>	<u>(312,951)</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	0	24,000	24,000
Transfers Out	(24,000)	0	0	(24,000)
<i>Total Other Financing Sources (Uses)</i>	<u>(24,000)</u>	<u>0</u>	<u>24,000</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	<u>(270,844)</u>	<u>64,855</u>	<u>(106,962)</u>	<u>(312,951)</u>
<i>Fund Balances Beginning of Year</i>	<u>2,274,121</u>	<u>2,045,257</u>	<u>1,942,407</u>	<u>6,261,785</u>
<i>Fund Balances End of Year</i>	<u>\$2,003,277</u>	<u>\$2,110,112</u>	<u>\$1,835,445</u>	<u>\$5,948,834</u>

See accompanying notes to the basic financial statements

**City of Dover, Ohio**

*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2014*

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**Net Change in Fund Balances - Total Governmental Funds** (312,951)

*Amounts reported for governmental activities in the  
statement of activities are different because*

Governmental funds report capital outlays as expenditures.

However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.

Capital Outlay	1,594,350	
Current Year Depreciation	<u>(1,079,348)</u>	
Total		515,002

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. (24,057)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Property Taxes	(4,772)	
Income Tax	1,368,492	
Grants	(128,738)	
Charges for Services	<u>(512,015)</u>	
Total		722,967

Repayment of debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 231,639

In the statement of activities, interest is accrued on outstanding notes, whereas in governmental funds, an interest expenditure is reported when due.

Accrued Interest	1,038	
Amortization of Premium	<u>1,795</u>	
Total		2,833

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Compensated Absences	(183,488)	
Vacation Benefits Payable	<u>(1,043)</u>	
Total		(184,531)

The internal service funds used by management are not reported in the City-wide statement of activities. Governmental fund expenditures and related internal service fund revenue are eliminated. The net revenue (expense) of the internal service funds is allocated among the governmental activities.

Change in Net Position	139,347	
Change in Internal Balance	<u>(48,645)</u>	
Total		<u>90,702</u>

*Change in Net Position of Governmental Activities* \$1,041,604

See accompanying notes to the basic financial statements

**City of Dover, Ohio**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2014*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Property Taxes	\$868,923	\$875,480	\$896,157	\$20,677
Income Taxes	4,259,928	4,316,972	4,416,847	99,875
Kilowatt per Hour Tax	712,312	712,312	712,312	0
Intergovernmental	438,046	446,727	474,101	27,374
Interest	6,881	6,933	7,097	164
Fines, Licenses and Permits	32,620	32,866	33,642	776
Charges for Services	956,089	963,304	986,055	22,751
Contributions and Donations	19,497	19,644	20,108	464
Other	285,199	287,353	164,346	(123,007)
<i>Total Revenues</i>	7,579,495	7,661,591	7,710,665	49,074
<b>Expenditures</b>				
Current:				
General Government	2,579,738	2,659,498	1,913,672	745,826
Security of Persons and Property	4,128,735	4,186,914	4,031,330	155,584
Public Health Services	10,000	10,000	8,657	1,343
Community Environment	146,172	146,173	127,511	18,662
Basic Utility Services	700,000	785,567	783,122	2,445
Leisure Time Activities	1,074,500	981,074	951,227	29,847
<i>Total Expenditures</i>	8,639,145	8,769,226	7,815,519	953,707
<i>Excess of Revenues Over/(Under) Expenditures</i>	(1,059,650)	(1,107,635)	(104,854)	1,002,781
<b>Other Financing Sources (Uses)</b>				
Transfers Out	(40,847)	(131,943)	(24,000)	107,943
<i>Net Change in Fund Balance</i>	(1,100,497)	(1,239,578)	(128,854)	1,110,724
<i>Fund Balance Beginning of Year</i>	2,006,879	2,006,879	2,006,879	0
Prior Year Encumbrances Appropriated	48,096	48,096	48,096	0
<i>Fund Balance End of Year</i>	\$954,478	\$815,397	\$1,926,121	\$1,110,724

See accompanying notes to the basic financial statements

**City of Dover, Ohio**  
*Statement of Fund Net Position*  
*Proprietary Funds*  
*December 31, 2014*

	Business-Type Activities				Governmental Activities - Internal Service Fund
	Sewer	Electric	Water	Total	
<b>Assets</b>					
<i>Current Assets:</i>					
Equity in Pooled Cash and Cash Equivalents	\$3,937,438	\$3,771,917	\$1,289,114	\$8,998,469	\$229,175
Cash and Cash Equivalents					
With Fiscal Agents	0	42,620	0	42,620	0
<i>Restricted Assets:</i>					
Equity in Pooled Cash and Cash Equivalents	0	97,422	0	97,422	0
<i>Receivables:</i>					
Accounts	461,704	2,980,216	339,349	3,781,269	3,024
Intergovernmental	7,571	0	0	7,571	0
Regulated Asset	0	1,436,901	0	1,436,901	0
Materials and Supplies Inventory	13,979	975,224	136,731	1,125,934	0
Prepaid Items	52,049	194,792	23,822	270,663	0
<i>Total Current Assets</i>	<u>4,472,741</u>	<u>9,499,092</u>	<u>1,789,016</u>	<u>15,760,849</u>	<u>232,199</u>
<i>Non-Current Assets:</i>					
Investment in Joint Venture	0	1,031,453	0	1,031,453	0
Land and Construction in Progress	216,150	619,956	1,020,623	1,856,729	0
Depreciable Capital Assets, Net	19,912,030	18,581,260	8,507,867	47,001,157	0
<i>Total Non-Current Assets</i>	<u>20,128,180</u>	<u>20,232,669</u>	<u>9,528,490</u>	<u>49,889,339</u>	<u>0</u>
<i>Total Assets</i>	<u>24,600,921</u>	<u>29,731,761</u>	<u>11,317,506</u>	<u>65,650,188</u>	<u>232,199</u>
<b>Deferred Outflows of Resources</b>					
Deferred Charge on Refunding	0	145,991	100,762	246,753	0
<b>Liabilities</b>					
<i>Current Liabilities:</i>					
Accounts Payable	12,849	78,465	3,963	95,277	0
Accrued Wages	38,730	101,799	24,964	165,493	0
Contracts Payable	177	2,390,881	38,942	2,430,000	0
Intergovernmental Payable	41,703	118,636	29,241	189,580	0
Vacation Benefits Payable	59,469	136,826	41,895	238,190	0
Compensated Absences Payable	46,301	79,144	30,451	155,896	0
Accrued Interest Payable	0	20,309	6,222	26,531	0
Retainage Payable	0	42,620	0	42,620	0
Customer Deposits	0	97,422	0	97,422	0
AMPGS Payable	0	167,406	0	167,406	0
General Obligation Bonds Payable	0	315,000	0	315,000	0
Revenue Bonds Payable	0	665,000	425,000	1,090,000	0
OWDA Loans Payable	289,426	0	0	289,426	0
Claims Payable	0	0	0	0	233,471
<i>Total Current Liabilities</i>	<u>488,655</u>	<u>4,213,508</u>	<u>600,678</u>	<u>5,302,841</u>	<u>233,471</u>
<i>Long-Term Liabilities (net of current portion):</i>					
Compensated Absences Payable	207,903	343,686	168,252	719,841	0
AMPGS Payable	0	1,269,495	0	1,269,495	0
General Obligation Payable	0	5,860,492	0	5,860,492	0
Revenue Bonds Payable	0	2,785,000	3,235,000	6,020,000	0
OWDA Loans Payable	9,870,215	0	0	9,870,215	0
<i>Total Long-Term Liabilities (net of current portion)</i>	<u>10,078,118</u>	<u>10,258,673</u>	<u>3,403,252</u>	<u>23,740,043</u>	<u>0</u>
<i>Total Liabilities</i>	<u>10,566,773</u>	<u>14,472,181</u>	<u>4,003,930</u>	<u>29,042,884</u>	<u>233,471</u>
<b>Net Position</b>					
Net Investment in Capital Assets	9,968,539	9,817,207	5,969,252	25,754,998	0
Unrestricted (Deficit)	4,065,609	5,588,364	1,445,086	11,099,059	(1,272)
<i>Total Net Position (Deficit)</i>	<u>\$14,034,148</u>	<u>\$15,405,571</u>	<u>\$7,414,338</u>	<u>36,854,057</u>	<u>(\$1,272)</u>

Some amounts reported for business-type activities in the statement of net position are different because they include accumulated underpayments to the internal service fund.

Net position of business-type activities (186,758)  
\$36,667,299

See accompanying notes to the basic financial statements

**City of Dover, Ohio**  
*Statement of Revenues,  
Expenses and Changes in Fund Net Position  
Proprietary Funds  
For the Year Ended December 31, 2014*

	Business-Type	
	Sewer	Electric
<b>Operating Revenues</b>		
Charges for Services	\$3,357,098	\$22,521,381
Other	15,714	670,666
<i>Total Operating Revenues</i>	<u>3,372,812</u>	<u>23,192,047</u>
<b>Operating Expenses</b>		
Salaries and Wages	916,159	2,592,353
Fringe Benefits	560,289	1,426,792
Purchased Services	211,487	2,853,834
Materials and Supplies	73,188	3,260,496
Purchased Power	0	10,760,690
Depreciation	1,080,446	962,523
Claims	0	0
<i>Total Operating Expenses</i>	<u>2,841,569</u>	<u>21,856,688</u>
<i>Operating Income (Loss)</i>	<u>531,243</u>	<u>1,335,359</u>
<b>Non-Operating Revenues (Expenses)</b>		
Interest	72	630
Loss on Investment in Joint Venture	0	(158,090)
Interest and Fiscal Charges	(279,925)	(314,314)
Bond Issuance Costs	0	(80,197)
<i>Total Non-Operating Revenues (Expenses)</i>	<u>(279,853)</u>	<u>(551,971)</u>
<i>Change in Net Position</i>	251,390	783,388
<i>Net Position (Deficit) Beginning of Year</i>	<u>13,782,758</u>	<u>14,622,183</u>
<i>Net Position (Deficit) End of Year</i>	<u>\$14,034,148</u>	<u>\$15,405,571</u>

Some amounts reported for business-type activities in the statement of activities are different because a portion of the net expense of the internal service fund is reported with business-type activities.

Change in net position of business-type activities

See accompanying notes to the basic financial statements

Activities		Governmental Activities - Internal Service Fund
Water	Total	
\$2,114,210	\$27,992,689	\$2,677,457
13,070	699,450	35,387
<u>2,127,280</u>	<u>28,692,139</u>	<u>2,712,844</u>
657,899	4,166,411	0
352,972	2,340,053	0
124,082	3,189,403	273,724
83,306	3,416,990	0
0	10,760,690	0
441,685	2,484,654	0
<u>0</u>	<u>0</u>	<u>2,299,773</u>
<u>1,659,944</u>	<u>26,358,201</u>	<u>2,573,497</u>
<u>467,336</u>	<u>2,333,938</u>	<u>139,347</u>
4,274	4,976	0
0	(158,090)	0
(102,015)	(696,254)	0
<u>(85,567)</u>	<u>(165,764)</u>	<u>0</u>
<u>(183,308)</u>	<u>(1,015,132)</u>	<u>0</u>
284,028	1,318,806	139,347
<u>7,130,310</u>		<u>(140,619)</u>
<u>\$7,414,338</u>		<u>(\$1,272)</u>
	<u>48,645</u>	
	<u>\$1,367,451</u>	

**City of Dover, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds*  
For the Year Ended December 31, 2014

	Business-Type Activities				Governmental Activities - Internal Service Fund
	Sewer	Electric	Water	Total	
<b>Increase (Decrease) in Cash and Cash Equivalents</b>					
<b>Cash Flows from Operating Activities</b>					
Cash Received from Customers	\$3,386,037	\$23,586,323	\$2,182,059	\$29,154,419	\$0
Cash Received from Transactions with Other Funds	0	0	0	0	2,677,457
Other Cash Receipts	15,714	670,666	13,070	699,450	34,946
Electric Deposits Received	0	6,764	0	6,764	0
Cash Payments to Employees for Services	(1,454,169)	(3,886,339)	(974,067)	(6,314,575)	0
Cash Payments for Purchased Power	0	(12,049,214)	0	(12,049,214)	0
Cash Payments for Goods and Services	(336,238)	(6,269,374)	(167,792)	(6,773,404)	(273,724)
Cash Payments for Claims	0	0	0	0	(2,246,558)
<i>Net Cash Provided by (Used for) Operating Activities</i>	1,611,344	2,058,826	1,053,270	4,723,440	192,121
<b>Cash Flows from Capital and Related Financing Activities</b>					
Payment to Refunded Bond Escrow Agent	0	(5,122,223)	(3,708,154)	(8,830,377)	0
Proceeds from Issuance of Bonds	0	3,745,000	3,830,000	7,575,000	0
Principal Paid on Loans	(481,866)	0	0	(481,866)	0
Interest Paid on Loans	(279,925)	0	0	(279,925)	0
Principal Paid on Bonds	0	(600,000)	(170,000)	(770,000)	0
Interest Paid on Bonds	0	(309,300)	(99,734)	(409,034)	0
Payment for AMPGS Payable	0	(69,753)	0	(69,753)	0
Bond Issuance Costs	0	(80,197)	(85,567)	(165,764)	0
Payments for Capital Acquisitions	(219,431)	(765,715)	(1,759,942)	(2,745,088)	0
<i>Net Cash Provided by (Used in) Capital and Related Financing Activities</i>	(981,222)	(3,202,188)	(1,993,397)	(6,176,807)	0
<b>Cash Flows from Investing Activities</b>					
Interest on Investments	72	630	4,274	4,976	0
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	630,194	(1,142,732)	(935,853)	(1,448,391)	192,121
<i>Cash and Cash Equivalents Beginning of Year</i>	3,307,244	5,054,691	2,224,967	10,586,902	37,054
<i>Cash and Cash Equivalents End of Year</i>	\$3,937,438	\$3,911,959	\$1,289,114	\$9,138,511	\$229,175

(continued)

**City of Dover, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds (continued)*  
*For the Year Ended December 31, 2014*

	Business-Type Activities				Governmental Activities - Internal Service Fund
	Sewer	Electric	Water	Total	
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>					
Operating Income (Loss)	\$531,243	\$1,335,359	\$467,336	\$2,333,938	\$139,347
Adjustments:					
Depreciation	1,080,446	962,523	441,685	2,484,654	0
(Increase) Decrease in Assets:					
Accounts Receivable	30,601	995,189	67,849	1,093,639	(441)
Intergovernmental Receivable	(590)	0	0	(590)	0
Regulated Asset	0	69,753	0	69,753	0
Materials and Supplies Inventory	(1,755)	72,800	12,694	83,739	0
Prepaid Items	(2,058)	(12,779)	(435)	(15,272)	0
Increase (Decrease) in Liabilities:					
Accounts Payable	(34,760)	(187,384)	(1,241)	(223,385)	0
Accrued Wages	13,368	33,448	8,670	55,486	0
Contracts Payable	(12,377)	(1,316,816)	28,471	(1,300,722)	0
Intergovernmental Payable	3,671	5,904	3,807	13,382	0
Vacation Benefits Payable	(3,461)	11,401	3,563	11,503	0
Compensated Absences Payable	8,088	61,731	20,871	90,690	0
Retainage Payable	(1,072)	20,933	0	19,861	0
Customer Deposits	0	6,764	0	6,764	0
Claims Payable	0	0	0	0	53,215
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>\$1,611,344</u>	<u>\$2,058,826</u>	<u>\$1,053,270</u>	<u>\$4,723,440</u>	<u>\$192,121</u>

See accompanying notes to the basic financial statements

**City of Dover, Ohio**  
*Statement of Fiduciary Net Position*  
*Fiduciary Fund*  
*December 31, 2014*

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	Private Purpose Trust
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$228,435
	<hr/> <hr/>
<b>Net Position</b>	
Held in Trust for Cemetery	\$228,435
	<hr/> <hr/>

See accompanying notes to the basic financial statements

**City of Dover, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Fiduciary Fund*  
*For the Year Ended December 31, 2014*

	Private-Purpose Trust
<b>Additions</b>	
Deposits for Burial Expenses	\$18,875
Interest	80
<i>Total Additions</i>	18,955
<b>Deductions</b>	
Burial Expense	16,060
<i>Change in Net Position</i>	2,895
<i>Net Position Beginning of Year</i>	225,540
<i>Net Position End of Year</i>	\$228,435

See accompanying notes to the basic financial statements

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**Note 1 - Description of the City and Reporting Entity**

The City of Dover (the "City") is a municipal corporation established and operated under the laws of the State of Ohio. Originally called Dover, the prefix "Canal" was added in 1807 by postal authorities to distinguish it from the Village of Dover in Cuyahoga County. Canal Dover was an appropriate name at this particular time due to the significance of the canal to the City's economic growth. This "canal town" was incorporated in 1842 and established as a city in 1901. By 1915, the City was officially referred to by its original name of "Dover."

The City is organized as a Mayor/Council form of government. The Mayor, Council, Auditor, Treasurer and Law Director are elected.

***Reporting Entity***

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. The primary government provides the following services to its citizens: police and fire protection, parks and recreation, building inspection, street maintenance and repairs, cemetery maintenance, emergency medical services, water, electric, sewer and refuse collection. Council has direct responsibility for these activities.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organizations. Component units may also include organizations for which the City approves the budget, the issuance of debt, or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. There are no component units included as part of this report.

The City participates in the Community Improvement Corporation of Tuscarawas County, Tuscarawas County Regional Planning Commission and Ohio Mid-Eastern Governments Association (OMEGA) as jointly governed organizations and the Ohio Municipal Electric Generation Agency (JV2) joint venture. These organizations are presented in Notes 15 and 16 of the Basic Financial Statements.

The City's management believes these financial statements present all activities for which the City is financially accountable.

**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the City of Dover have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the City's accounting policies are described below.

***Basis of Presentation***

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**Government-wide Financial Statements** The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid “doubling up” revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City’s governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

**Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

**Governmental Funds** Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

**General Fund** The general fund accounts for and reports all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Master Capital Fund** The master capital fund accounts for and reports that portion of municipal income tax committed by Council for the purpose of improving, constructing, maintaining, and purchasing those items necessary to enhance the operation of the City.

The other governmental funds of the City account for and report grants and other resources whose use is restricted, committed, or assigned to a particular purpose.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Funds** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

**Sewer Fund** The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

**Electric Fund** The electric fund accounts for the provision of electric power service to the residents and commercial users located within the City.

**Water Fund** The water fund accounts for the provision of water treatment and distribution to the residents and commercial users located within the City.

**Internal Service Fund** Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's employee health insurance internal service fund reports on a self-insurance program for employee medical benefits.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's only trust fund is the cemetery internment private-purpose trust fund established to account for money held for individuals for their future burial costs.

**Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the Statement of Fund Net Position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Private purpose trust funds are reported using the economic resources measurement focus.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Nonexchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, the resources must also be available before they can be recorded as revenue. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines, interest, grants and rentals.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include a deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2014, but which were levied to finance 2015 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City unavailable revenue includes delinquent property taxes, income taxes, charges for services, and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Cash and Cash Equivalents***

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Interest in the pool is presented as “equity in pooled cash and cash equivalents”.

The City of Dover has invested in the State Treasury Asset Reserve of Ohio (STAROhio) during 2014. STAROhio is an investment pool managed by the State Treasurer’s Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio’s net asset value per share which is the price the investment could be sold at December 31, 2014.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest is distributed to the general fund, street maintenance and repair, cemetery and revolving loan special revenue funds, the cemetery interment private-purpose trust fund and the electric and water enterprise funds. Interest revenue credited to the general fund during 2014 amounted to \$7,452 which includes \$5,258 assigned from other City funds.

The City uses a fiscal agent to hold retainage on construction contracts. The balances in these accounts are presented on the financial statements as "cash and cash equivalents with fiscal agents" and represent deposits or short-term investments in certificates of deposit.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are presented on the financial statements as cash equivalents.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond December 31, 2014, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services are consumed.

***Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

***Restricted Assets***

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

Restricted assets in the general fund include unclaimed monies. Restricted assets in the capital improvement capital projects fund represents money set aside as retainage payable on construction projects. Electric customer deposits have also been restricted because the deposit remains the property of the customer. The restricted asset account is balanced by a customer deposits payable liability account.

***Capital Assets***

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of capital assets by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of one thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Buildings	50 years	50 years
Improvements other than Buildings	20 years	20-50 years
Equipment and Machinery	20 years	10-15 years
Furniture and Fixtures	20 years	20 years
Vehicles	6 years	6 years
Infrastructure	30-65 years	30-65 years

The City's infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, and water and sewer lines and includes infrastructure acquired prior to December 31, 1980.

***Interfund Balances***

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables." Interfund balance amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service. Since the City's policy limits the accrual of vacation time to the amount accrued in one year, the outstanding liability is recorded as "vacation benefits payable" on the statement of net position rather than as a long-term liability.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments.

***Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the governmental fund financial statements when due.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level formal action (ordinance or resolution, as both are equally legally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by City Council. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance, or by State Statute. State statute authorizes the City Auditor to assign fund balance for purchases on order, provided such amounts have been lawfully appropriated. City Council assigned fund balance to cover a gap between estimated revenue and appropriations in the 2015 appropriated budget.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Net Position***

Net position represents the difference between all other elements in the statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for electric, sewer, water services and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as nonoperating.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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***Bond Premiums and Discounts***

On the government-wide financial statements, bond premiums are deferred and amortized for the term of the bonds using the straight-line method. Bond premiums are presented as an increase of the face amount of the bonds payable. On governmental fund statements, bond premiums are received in the year the bonds are issued. On the government-wide financial statements, bond discounts are presented as a decrease of the face amount of the general obligation bonds payable. On governmental fund statements, bond discounts are expended in the year the bonds are issued.

***Interfund Activity***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***Deferred Charge on Refunding***

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

***Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Regulated Asset***

As determined by the City's Utility Board, electric rates are designed to recover the cost of providing electric service and it is reasonable to assume that those rates can be charged to and collected from electric customers. In 2013, the City incurred a share of the impaired costs related to the AMP Generating Station project (see Note 14). This specific amount will be included in future electric rates through an automatic rate adjustment clause in order for the City to recover these impaired costs from electric customers and therefore has been recorded as a regulated asset on the City's financial statements.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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***Budgetary Process***

All funds are legally required to be budgeted and appropriated. There was no budget adopted for the nonmajor law enforcement block grant special revenue fund in 2014 as there was no budgetary activity for 2014. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object level within each department. Any budgetary modifications at this level may only be made by resolution of City Council.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the City Auditor. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time original and final appropriations were passed by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

**Note 3 – Accountability and Compliance**

***Accountability***

The deficit in the small cities block grant capital projects fund of \$41,200 was caused by the recognition of expenditures on the modified basis of accounting. The general fund is liable for the deficit in this fund and provides transfers when cash is required, not when accruals occur.

At December 31, 2014, the employee health insurance internal service fund had deficit net position in the amount of \$1,272. Management is currently analyzing the operations of this fund to determine appropriate action to alleviate the deficit.

***Compliance***

Contrary to Ohio Revised Code 5705.39, the small cities block grant fund had original appropriations of \$56,000, and original estimated resources plus carryover balances of \$14,000, leaving an excess of \$42,000. Also contrary to Ohio Revised Code 5705.39, the small cities block grant fund had final appropriations of \$98,000, and final estimated resources plus carryover balances of \$14,000, leaving an excess of \$84,000. Management has indicated that appropriations will be closely monitored to ensure no further violations.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**Note 4 - Budgetary Basis of Accounting**

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than as restricted, committed, or assigned fund balance for the portion of outstanding encumbrances not already recognized as accounts payable. (GAAP).
4. Unrecorded cash represents amounts received but not reported by the City on the operating statements (budget), but which is reported on the GAAP basis operating statements.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

Net Change in Fund Balance	
GAAP Basis	(\$270,844)
Net Adjustment for Revenue Accruals	162,929
Unrecorded Cash	(2,921)
Net Adjustment for Expenditure Accruals	59,683
Encumbrances	<u>(77,701)</u>
Budget Basis	<u><u>(\$128,854)</u></u>

**Note 5 - Deposits and Investments**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 25 percent of the interim monies available for investment at any one time if training requirements have been met; and
8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$8,940,830 of the City's bank balance of \$10,190,830 was uninsured and uncollateralized. Although the securities were held by the pledging financial institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the Federal Deposit Insurance Corporation.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

**Investments**

Investments are reported at fair value. As of December 31, 2014, the City had investments in STAR Ohio in the amount of \$4,979,321 with an average maturity of 50.1 days.

**Interest Rate Risk** The City has no investment policy that addresses interest rate risk. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the City, and that an investment must be purchased with the expectation that it will be held to maturity.

**Credit Risk** STAROhio carries a rating of AAAM by Standard and Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The City has no investment policy that would further limit its investment choices.

**Concentration of Credit Risk** The City places no limit on the amount it may invest in any one issuer.

**Note 6 - Receivables**

Receivables at December 31, 2014, consisted primarily of municipal income taxes, property taxes, intergovernmental receivables arising from entitlements and shared revenues, accrued interest on investments and accounts (billings for utility service). Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year. All allowances for uncollectibles represent estimates of uncollectible receivables in the accounts receivable classification.

	Accounts Receivable	Allowance for Uncollectibles	Net Accounts Receivable
Governmental Type Activities	\$91,014	\$0	\$91,014
Business Type Activities	4,016,592	235,323	3,781,269

The community development block grant monies loaned to local businesses are reported as loans receivable and are also considered collectible in full. \$31,029 of the \$40,670 loans receivable are not scheduled to be collected within one year.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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***Property Taxes***

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2014 for real and public utility property taxes represents collections of the 2013 taxes.

2014 real property taxes are levied after October 1, 2014, on the assessed value as of January 1, 2014, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2014 real property taxes are collected in and intended to finance 2015.

Real property taxes are payable annually or semi-annually. If paid annually, the payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2014 public utility property taxes which became a lien December 31, 2013, are levied after October 1, 2014, and are collected in 2015 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2014, was \$6.60 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2014 property tax receipts were based are as follows:

Real Property	\$235,360,760
Public Utility Property	651,510
Total	<u>\$236,012,270</u>

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Dover. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which are measurable as of December 31, 2014 and for which there is an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2014 operations is offset to deferred inflows of resources — property taxes. On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on modified accrual basis the revenue has been reported as deferred inflows of resources — unavailable revenue.

***Income Taxes***

For 2014, the City levied a municipal income tax of 1.5 percent on substantially all earned income arising from employment, residency or business activities within the City. The City allows a credit of 100 percent for the income tax paid to another municipality, not to exceed one and a half percent of taxable income, to a maximum of the total amount assessed.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. By City ordinance, income tax proceeds, after income tax department expenditures, are credited to the following funds: Twenty-five percent to the master capital capital projects fund and the remaining balance divided between the cemetery special revenue fund, the street maintenance and repair special revenue fund, the police and fire pension special revenue fund and the general fund.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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***Intergovernmental Receivables***

A summary of intergovernmental receivables follows:

	<u>Amount</u>
<b>Governmental Activities</b>	
Gasoline Tax	\$251,795
Local Government	152,876
Motor Vehicle Tax	54,506
Homestead and Rollback	<u>57,764</u>
<i>Total Governmental Activities</i>	<u><u>\$516,941</u></u>
<b>Business-Type Activities</b>	
Sewer	<u><u>\$7,571</u></u>

**Note 7 - Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2014, the City contracted with The Travelers Company for boiler and machinery insurance. EMC covers the general liability and property insurance. Auto Owners covers electronic data processing, while police and professional liability are protected by Westfield/Scottsdale/Merchants Mutual with a \$1,000,000 limit and a \$10,000 deductible. An umbrella policy with Merchants Mutual covers a \$5,000,000 excess law enforcement liability. The City has a cyber insurance policy with Axis Insurance.

Boiler and machinery deductible levels vary by object. Vehicles are covered by Westfield Companies Insurance Company and hold a \$1,000 deductible for comprehensive and collision. Automobile liability has a \$1,000,000 combined single limit of liability.

There has not been a significant reduction in coverage from the prior year. Settled claims have not exceeded this commercial coverage in any of the past three years.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. The rate is calculated based on accident history and administrative costs.

The City has elected to provide employee medical/surgical benefits through a self-insured program. The City maintains a self-insurance internal service fund to account for and finance its uninsured risks of loss in this program. A third-party administrator, Aultcare, Inc. located in Canton, Ohio, reviews all claims which are then paid by the City. An excess coverage insurance policy covers claims in excess of \$150,000 per employee and an aggregate of \$2,721,225 per year. The City pays into the self-insurance internal service fund \$1,000 family coverage or \$500 individual coverage per employee per month which represents the entire premium required. This premium is paid by the fund that pays the salary of the employee and is based on historic cost information. In 2012, a resolution was adopted which allows an additional \$500 premium to be paid for each employee monthly on an as needed basis.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

The claims liability of \$233,471 reported in the fund at December 31, 2014, was estimated by a third-party administrator and is based on the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expense and does not include allocated or unallocated claims adjustment expenses. Changes in the fund's claims liability amount in 2013 and 2014 were:

	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2013	\$112,909	\$2,114,499	\$2,047,152	\$180,256
2014	180,256	2,299,773	2,246,558	233,471

**Note 8 – Other Employee Benefits**

*Compensated Absences*

Vacation and sick leave benefits are derived from negotiated agreements and State laws. Employees earn five to thirty days of vacation per year, depending upon length of service and bargaining unit agreement or City policy. Vacation accumulation is limited to the amount earned in one year. All accumulated unused vacation time is paid upon termination of employment. Outstanding unused vacation is reflected as vacation benefits payable on the statement of net position.

Employees earn sick leave at different rates depending upon type of employment. Sick leave accrual is continuous, without limit. Upon retirement or death, an employee can be paid a maximum of 960 hours of accumulated, unused sick leave, except fire department employees, who can receive a maximum of 1,542 hours.

*Life Insurance*

The City provides life insurance and accidental death and dismemberment insurance to its employees through Standard Insurance.

**Note 9 - Contingent Liabilities**

*Litigation*

The City management is of the opinion that the ultimate disposition of claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

*Federal and State Grants*

The City participates in several federally assisted programs. These programs are subject to financial and compliance audits by the grantor or their representative. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

**Note 10 - Capital Assets**

Capital asset activity for the year ended December 31, 2014, was as follows:

	Balance 12/31/13	Additions	Deductions	Balance 12/31/14
<b>Governmental Activities</b>				
Capital Assets, not being depreciated:				
Land	\$1,317,313	\$0	\$0	\$1,317,313
Construction in Progress	338,325	418,942	(260,675)	496,592
Total Capital Assets, not being Depreciated	<u>1,655,638</u>	<u>418,942</u>	<u>(260,675)</u>	<u>1,813,905</u>
Capital Assets, being Depreciated				
Buildings	3,080,021	0	0	3,080,021
Improvements Other Than Buildings	1,924,536	342,560	0	2,267,096
Equipment and Machinery	3,138,251	326,827	(43,209)	3,421,869
Furniture and Fixtures	56,967	0	(9,777)	47,190
Vehicles	3,459,714	461,584	(216,571)	3,704,727
Infrastructure	22,972,797	305,112	0	23,277,909
Total Capital Assets, being Depreciated	<u>34,632,286</u>	<u>1,436,083</u>	<u>(269,557)</u>	<u>35,798,812</u>
Less Accumulated Depreciation:				
Buildings	(1,113,240)	(64,386)	0	(1,177,626)
Improvements Other Than Buildings	(930,568)	(79,159)	0	(1,009,727)
Equipment and Machinery	(1,575,756)	(200,686)	19,152	(1,757,290)
Furniture and Fixtures	(48,141)	(1,224)	9,777	(39,588)
Vehicles	(2,661,120)	(339,170)	216,571	(2,783,719)
Infrastructure	(12,743,406)	(394,723)	0	(13,138,129)
Total Accumulated Depreciation	<u>(19,072,231)</u>	<u>(1,079,348)*</u>	<u>245,500</u>	<u>(19,906,079)</u>
Total Capital Assets, being Depreciated, net	<u>15,560,055</u>	<u>356,735</u>	<u>(24,057)</u>	<u>15,892,733</u>
Governmental Activities Capital Assets, Net	<u>\$17,215,693</u>	<u>\$775,677</u>	<u>(\$284,732)</u>	<u>\$17,706,638</u>

\* Depreciation expense was charged to the governmental activities as follows:

General Government	\$54,482
Security of Persons and Property	326,794
Transportation	525,132
Public Health Services	24,606
Leisure Time Activities	148,334
Total Governmental Depreciation Expense	<u>\$1,079,348</u>

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2014

	Balance 12/31/13	Additions	Deductions	Balance 12/31/14
<b>Business-Type Activities</b>				
Capital Assets, not being depreciated:				
Land	\$435,066	\$780,727	\$0	\$1,215,793
Construction in Progress	500,628	653,362	(513,054)	640,936
Total Capital Assets, not being Depreciated	<u>935,694</u>	<u>1,434,089</u>	<u>(513,054)</u>	<u>1,856,729</u>
Capital Assets, being Depreciated				
Buildings	29,746,595	0	0	29,746,595
Improvements Other Than Buildings	2,885,345	707,972	0	3,593,317
Equipment and Machinery	24,531,543	649,338	(153,052)	25,027,829
Furniture and Fixtures	159,129	0	(300)	158,829
Vehicles	1,954,140	207,043	(15,598)	2,145,585
Infrastructure	33,149,965	259,700	(15,371)	33,394,294
Total Capital Assets, being Depreciated	<u>92,426,717</u>	<u>1,824,053</u>	<u>(184,321)</u>	<u>94,066,449</u>
Less Accumulated Depreciation:				
Buildings	(8,916,889)	(650,168)	0	(9,567,057)
Improvements Other Than Buildings	(1,424,729)	(180,059)	0	(1,604,788)
Equipment and Machinery	(17,175,553)	(875,301)	153,052	(17,897,802)
Furniture and Fixtures	(108,225)	(3,877)	300	(111,802)
Vehicles	(1,434,907)	(137,636)	15,598	(1,556,945)
Infrastructure	(15,704,656)	(637,613)	15,371	(16,326,898)
Total Accumulated Depreciation	<u>(44,764,959)</u>	<u>(2,484,654)</u>	<u>184,321</u>	<u>(47,065,292)</u>
Total Capital Assets, being Depreciated, net	<u>47,661,758</u>	<u>(660,601)</u>	<u>0</u>	<u>47,001,157</u>
Business-Type Activities Capital Assets, Net	<u>\$48,597,452</u>	<u>\$773,488</u>	<u>(\$513,054)</u>	<u>\$48,857,886</u>

**Note 11 – Defined Benefit Pension Plans**

***Ohio Public Employees Retirement System***

Plan Description - The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the combined plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the traditional plan benefit. Member contributions, the investment of which is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by visiting <https://www.opers.org/investments/cafr.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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Funding Policy - The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for state and local employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 10 percent of covered payroll. For the year ended December 31, 2014, members in state and local classifications contributed 10 percent of covered payroll. For 2014, member and employer contribution rates were consistent across all three plans.

The City's 2014 contribution rate was 14 percent. The portion of the City's contribution used to fund pension benefits is net of postemployment health care benefits. The portion of the City's contribution allocated to health care for members in both the traditional and combined plans was 2 percent for 2014. Effective January 1, 2015, the portion of the employer contribution allocated to health care remained at 2 percent. Employer contribution rates are actuarially determined.

The City's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2014, 2013, and 2012 were \$772,027, \$795,633, and \$610,838, respectively. For 2014, 88.2 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2013 and 2012. There were no contributions to the member-directed plan for 2014.

***Ohio Police and Fire Pension Fund***

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report that may be obtained by visiting the OPF website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy - Employer and employee contribution rates are set by the Ohio Revised Code. From January 1, 2014, through July 1, 2014, plan members were required to contribute 10.75 percent of their annual covered salary. From July 2, 2014, through December 31, 2014, plan members were required to contribute 11.5 percent of their annual covered salary. Throughout 2014, employers were required to contribute 19.5 percent for police officers and 24 percent for firefighters.

The OPF pension fund is authorized by the Ohio Revised Code to allocate a portion of the employer contribution to retiree health care benefits. For 2014, the portion of the City's contribution used to fund pension benefits was 19 percent of covered payroll for police officers and 23.5 percent of covered payroll for firefighters. The City's contribution to OPF for police and firefighters pension was \$250,015 and \$312,342 for the year ended December 31, 2014, \$197,476 and \$250,871 for the year ended December 31, 2013, and \$158,636 and \$208,191 for the year ended December 31, 2012. For 2014, 85.29 percent has been contributed for police and 87.68 percent has been contributed for firefighters with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2013 and 2012.

In addition to current contributions, the City pays installments on the accrued liability incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2014, the unfunded liability of the City was \$245,259, payable in semi-annual payments through the year of 2035. This is an accounting liability of the City which will not vary.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**Note 12 – Postemployment Benefits**

***Ohio Public Employees Retirement System***

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment health care plan for qualifying members of both the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including postemployment health care coverage. The plan includes a medical plan, a prescription drug program, and Medicare Part B premium reimbursement.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional and combined plans must have ten or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by visiting <https://www.opers.org/investments/cafr.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The postemployment health care plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of postemployment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2014, state and local employers contributed 14 percent of covered payroll. This is the maximum employer contribution rate permitted by the Ohio Revised Code.

Each year, the OPERS retirement board determines the portion of the employer contribution rate that will be set aside for funding postemployment health care benefits. The portion of the employer contribution allocated to health care for members in both the traditional and combined plans was 2 percent for 2014. Effective January 1, 2015, the portion of the employer contribution allocated to health care remained at 2 percent for both plans as recommended by the OPERS actuary.

The OPERS retirement board is also authorized to establish rules for the payment of a portion of the health care benefits provided by the retiree or the retiree's surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the postemployment health care plan.

The City's contribution allocated to fund postemployment health care benefits for the years ended December 31, 2014, 2013, and 2012 were \$128,671, \$61,203, and \$244,335, respectively. For 2014, 88.2 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2013 and 2012.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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Changes to the health care plan were adopted by the OPERS Board of Trustees on September 9, 2012, with a transition plan commencing on January 1, 2014. With the passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contribution toward the health care fund after the end of the transition period.

***Ohio Police and Fire Pension Fund***

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OPF) sponsored healthcare program, a cost-sharing, multiple-employer defined postemployment healthcare plan administered by OPF. OPF provides health care benefits including coverage for medical, prescription drug, dental, vision, Medicare Part B Premium, and long-term care to retirees, qualifying benefit recipients, and their eligible dependents.

OPF provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check, or is a spouse or eligible dependent child of such person. The health care coverage provided by OPF meets the definition of an Other Postemployment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 45.

The Ohio Revised Code allows, but does not mandate, OPF to provide OPEB benefits. Authority for the OPF Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OPF issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OPF website at [www.opf.org](http://www.opf.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OPF defined benefit pension plan. Participating employers are required by the Ohio Revised Code to contribute to the pension plan at rates expressed as a percentage of payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and firefighters, respectively. Active members do not make contributions to the OPEB Plan.

OPF maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B premium reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan under the authority granted by the Ohio Revised Code to the OPF Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contribution made to the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2014, the employer contribution allocated to the health care plan was .5 percent of covered payroll. The amount of employer contribution allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OPF Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2014

The City's contribution to OPF which was allocated to fund postemployment health care benefits for police and firefighters was \$6,579 and \$6,646 for the year ended December 31, 2014, \$45,017 and \$44,561 for the year ended December 31, 2013, and \$83,984 and \$81,466 for the year ended December 31, 2012. For 2014, 85.29 percent has been contributed for police and 87.68 has been contributed for firefighters with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2013 and 2012.

**Note 13 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Master Capital	Other Governmental Funds	Total
<u>Nonspendable:</u>				
Inventory	\$32,500	\$0	\$125,959	\$158,459
Prepays	63,253	0	16,583	79,836
Unclaimed Monies	13,804	0	0	13,804
<i>Total Nonspendable</i>	<u>109,557</u>	<u>0</u>	<u>142,542</u>	<u>252,099</u>
<u>Restricted for:</u>				
Street Maintenance and Repair	0	0	147,567	147,567
Cemetery	0	0	788,019	788,019
Law Enforcement and Education	0	0	106,581	106,581
Revolving Loan Program	0	0	480,486	480,486
Capital Projects	0	0	41,662	41,662
<i>Total Restricted</i>	<u>0</u>	<u>0</u>	<u>1,564,315</u>	<u>1,564,315</u>
<u>Committed to:</u>				
Ambulance	0	0	167,051	167,051
Shade Tree	0	0	2,737	2,737
Capital Improvements	0	2,110,112	0	2,110,112
<i>Total Committed</i>	<u>0</u>	<u>2,110,112</u>	<u>169,788</u>	<u>2,279,900</u>
<u>Assigned to:</u>				
Purchases on Order for:				
City Administration	27,683	0	0	27,683
Safety	34,823	0	0	34,823
Parks and Recreation	4,969	0	0	4,969
2015 Appropriations	408,417	0	0	408,417
<i>Total Assigned</i>	<u>475,892</u>	<u>0</u>	<u>0</u>	<u>475,892</u>
Unassigned (Deficit)	1,417,828	0	(41,200)	1,376,628
<b>Total Fund Balances</b>	<u><u>\$2,003,277</u></u>	<u><u>\$2,110,112</u></u>	<u><u>\$1,835,445</u></u>	<u><u>\$5,948,834</u></u>

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

**Note 14 - Long-Term Debt**

Debt Issue	Interest Rate	Original Issue Amount	Date of Maturity
<b>Governmental Activities</b>			
Various Purpose General Obligation Bonds - 2011	2.0-3.625 %	\$2,670,000	December 1, 2031
State Infrastructure Bank Loan - 2010	3.00	902,165	September 22, 2019
OPWC Loan - 2011	0.00	100,000	December 31, 2021
<b>Business-Type Activities</b>			
Waterworks System Refunding Revenue Bonds - 2014	2.04	3,830,000	December 1, 2022
Municipal Electric System Refunding Revenue Bonds - 2014	1.35	3,745,000	December 1, 2019
Various Purpose General Obligation Bonds - 2011	2.0-3.25	6,975,000	December 1, 2031
OWDA Loan - 2006	3.25	13,292,114	January 1, 2029

A schedule of changes in bonds and other long-term obligations of the City during 2014 follows:

	Amount Outstanding 12/31/13	Additions	Deletions	Amount Outstanding 12/31/14	Amounts Due in One Year
<b>Governmental Activities</b>					
Police and Fire Pension	\$252,657	\$0	\$7,398	\$245,259	\$7,715
Various Purpose General Obligation Bonds	2,465,000	0	110,000	2,355,000	110,000
Premium on Various Purpose Bonds	32,307	0	1,795	30,512	0
State Infrastructure Bank Loan	674,657	0	104,241	570,416	107,392
OPWC Loan	85,000	0	10,000	75,000	10,000
Compensated Absences	1,250,065	266,081	82,593	1,433,553	238,979
Total Governmental Activities	<u>\$4,759,686</u>	<u>\$266,081</u>	<u>\$316,027</u>	<u>\$4,709,740</u>	<u>\$474,086</u>
<b>Business-Type Activities</b>					
<u>Revenue Bonds</u>					
Waterworks System Refunding	\$3,212,914	\$0	\$3,212,914	\$0	\$0
Discount	(15,798)	0	(15,798)	0	0
Municipal Electric System Refunding	4,865,000	0	4,865,000	0	0
Premium	110,646	0	110,646	0	0
Waterworks System Improvement	447,086	0	447,086	0	0
Waterworks System Refunding 2014	0	3,010,000	145,000	2,865,000	330,000
Waterworks Land Purchase Bonds	0	820,000	25,000	795,000	95,000
Municipal Electric System Refunding 2014	0	3,745,000	295,000	3,450,000	665,000
Total Revenue Bonds	8,619,848	7,575,000	9,084,848	7,110,000	1,090,000
Various Purpose General Obligation Bonds	6,385,000	0	305,000	6,080,000	315,000
Premium on Various Purpose Bonds	101,109	0	5,617	95,492	0
OWDA Loan Payable	10,641,507	0	481,866	10,159,641	289,426
AMPGS Payable	1,506,654	0	69,753	1,436,901	167,406
Compensated Absences	785,047	90,690	0	875,737	155,896
Total Business-Type Activities	<u>\$28,039,165</u>	<u>\$7,665,690</u>	<u>\$9,947,084</u>	<u>\$25,757,771</u>	<u>\$2,017,728</u>

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

The police and fire pension liability will be paid from taxes receipted in the police and fire pension special revenue fund. The governmental various purpose general obligation bonds, State Infrastructure Bank Loan and OPWC loan will be paid from taxes receipted in the master capital capital projects fund.

The revenue bonds and the enterprise general obligation bonds will be paid from charges for services revenue in the enterprise funds.

Compensated absences will be paid from the general fund, the street maintenance and repair and cemetery special revenue funds, and the sewer, electric and water enterprise funds.

***Revenue Bonds***

In 2003, the City issued \$805,000 in Waterworks System Improvement Revenue Bonds with interest rates varying from 2.0 percent to 4.5 percent. Proceeds were used to improve the municipal water system. The bonds were refunded in 2014.

In 2004, the City issued \$5,785,000 in Waterworks System Refunding Revenue Bonds with interest rates varying from 2.0 percent to 4.5 percent. Proceeds were used to current refund the \$5,215,000 current outstanding waterworks system revenue bonds and take advantage of lower interest rates. The refunded bonds were callable at 102 percent. The proceeds of the new bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. On December 31, 2014, \$2,455,000 of the defeased bonds are still outstanding. These bonds were refunded in 2014.

On August 27, 2014, the City issued \$3,830,000 of Waterworks System Revenue Improvement and Refunding Bonds for the purpose of purchasing land and of retiring the 2003 Waterworks System Improvement Revenue Bonds and the 2004 Waterworks System Refunding Revenue Bonds. The bonds were issued for a period of 8 years at an interest rate of 2.04 percent. Interest payments are payable on June 1 and December 1 of each year, until the principal amount is paid. The proceeds of the new bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. On December 31, 2014, \$3,515,000 of the defeased bonds are still outstanding.

The City decreased its total debt service payments by \$338,165 as a result of the refunding. The City also realized an economic gain (difference between the present values of the old and new debt service payments) of \$255,115, but also incurred an accounting loss of (\$63,952) (difference between amount paid to bond escrow agent and the refunding amount), which is shown in the following table:

	2003 Waterworks System Improvement Revenue Bonds
Serial Bonds	\$3,660,000
Discount on Bonds	(15,798)
Total 2003 Waterworks Bonds Outstanding	3,644,202
Amount Paid to Refunded Bond Escrow Agent	(3,708,154)
2014 Refunding Accounting Loss	<u>(63,952)</u>

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

The City has pledged future water revenues to repay the Waterworks System Refunding and Waterworks Land Purchase Bonds. The bonds are payable solely from net revenues and are payable through 2022. Net revenues include all revenues received by the water utility less all operating expenses other than depreciation expense. Annual principal payments on the loans are expected to require less than 22 percent of net revenues and less than 8 percent of total revenues. The total principal and interest remaining to be paid on the bonds is \$4,002,312. Principal and interest paid for the current year were \$269,734, net revenues were \$913,295 and total revenues were \$2,131,554.

In 2005, the City issued \$9,670,000 in Municipal Electric System Refunding Revenue Bonds with interest rates varying from 3.7 percent to 5.0 percent. Proceeds were used to refund the \$7,190,000 current outstanding waterworks system revenue bonds and \$2,200,000 in bond anticipation notes to take advantage of lower interest rates. The refunded bonds were callable at 101 percent. The proceeds of the new bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. On December 31, 2014, \$3,250,000 of the defeased bonds were still outstanding. The 2005 bonds were refunded in 2014.

On August 27, 2014, the City issued \$3,745,000 of Municipal Electric System Improvement Refunding Revenue Bonds for the purpose of retiring the 2005 Municipal Electric System Refunding Revenue Bonds. The bonds were issued for a period of 5 years at an interest rate of 1.35 percent. Interest payments are payable on June 1 and December 1 of each year, until the principal amount is paid. The proceeds of the new bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. On December 31, 2014, \$4,135,000 of the defeased bonds are still outstanding.

The City decreased its total debt service payments by \$119,100 as a result of the refunding. The City also realized an economic gain (difference between the present values of the old and new debt service payments) of \$66,229, but also incurred an accounting loss of (\$146,577) (difference between amount paid to bond escrow agent and the refunding amount), which is shown in the following table:

	2005 Municipal Electric System Refunding Revenue Bonds
Serial Bonds	\$4,865,000
Premium on Bonds	110,646
Total 2005 Electric Bonds Outstanding	4,975,646
Amount Paid to Refunded Bond Escrow Agent	(5,122,223)
2014 Refunding Accounting Loss	(\$146,577)

The City has pledged future electric revenues to repay the Municipal Electric System Refunding Revenue Bonds. The bonds are payable solely from net revenues and are payable through 2019. Net revenues include all revenues received by the water utility less all operating expenses other than depreciation expense. Annual principal payments on the loans are expected to require less than 27 percent of net revenues and less than 3 percent of total revenues. The total principal and interest remaining to be paid on the bonds is \$3,591,345. Principal and interest paid for the current year were \$909,300, net revenues were \$2,298,512 and total revenues were \$23,192,677.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2014

As of December 31, 2014, the City's overall legal debt margin (the ability to issue additional amounts of general obligation bonded debt) was \$16,271,288 and the unvoted legal debt margin was \$4,470,675. Principal and interest requirements to retire the City's long-term obligations outstanding at December 31, 2014 are as follows:

Year Ending December 31	Police and Fire Pension		Various Purpose General Obligation Bonds		State Infrastructure Bank Loan		OPWC Loan
	Principal	Interest	Principal	Interest	Principal	Interest	Principal
2015	\$7,715	\$10,330	\$110,000	\$74,750	\$107,392	\$16,313	\$10,000
2016	8,047	9,998	110,000	72,550	110,637	13,067	10,000
2017	8,392	9,653	115,000	69,250	113,983	9,723	10,000
2018	8,753	9,292	115,000	64,650	117,427	6,278	10,000
2019	9,129	8,916	120,000	58,900	120,977	2,729	10,000
2020-2024	51,872	38,353	650,000	252,125	0	0	25,000
2025-2029	64,012	26,213	780,000	143,813	0	0	0
2030-2034	78,991	11,234	355,000	19,175	0	0	0
2035	8,348	171	0	0	0	0	0
<b>Total</b>	<b>\$245,259</b>	<b>\$124,160</b>	<b>\$2,355,000</b>	<b>\$755,213</b>	<b>\$570,416</b>	<b>\$48,110</b>	<b>\$75,000</b>

Year Ending December 31	Waterworks System Revenue Bonds		Municipal Electric System Revenue Bonds		Electric General Obligation Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2015	\$425,000	\$74,664	\$665,000	\$46,575	\$315,000	\$191,231
2016	440,000	65,994	680,000	37,598	320,000	184,931
2017	455,000	57,018	690,000	28,417	325,000	175,331
2018	455,000	47,736	700,000	19,102	335,000	162,331
2019	460,000	38,454	715,000	9,653	340,000	145,581
2020-2024	1,425,000	58,446	0	0	1,855,000	595,032
2025-2029	0	0	0	0	1,845,000	310,838
2030-2031	0	0	0	0	745,000	40,325
<b>Total</b>	<b>\$3,660,000</b>	<b>\$342,312</b>	<b>\$3,450,000</b>	<b>\$141,345</b>	<b>\$6,080,000</b>	<b>\$1,805,600</b>

Year Ending December 31	OWDA Loan		AMPGS Payable
	Principal	Interest	Principal
2015	\$289,426	\$165,094	\$167,406
2016	593,038	316,002	167,406
2017	612,468	296,572	167,406
2018	632,535	276,506	167,406
2019	653,259	255,781	167,406
2020-2024	3,601,725	943,478	599,871
2025-2029	3,777,190	313,491	0
<b>Total</b>	<b>\$10,159,641</b>	<b>\$2,566,924</b>	<b>\$1,436,901</b>

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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***American Municipal Power Generating Station Project***

The City is a member of American Municipal Power (AMP) and has participated in the AMP Generating Station (AMPGS) Project. This project intended to develop a pulverized coal power plant in Meigs County, Ohio. The City's share was 21,000 kilowatts of a total 771,281 kilowatts, giving the City a 2.72 percent share. The AMPGS Project required participants to sign "take or pay" contracts with AMP. As such, the participants are obligated to pay any costs incurred for the project. In November 2009, the participants voted to terminate the AMPGS Project due to projected escalating costs. These costs were therefore deemed *impaired* and participants were obligated to pay costs already incurred. As a result of a March 2014 legal ruling, the AMP Board of Trustees on April 15, 2014 and the AMPGS participants on April 16, 2014, approved the collection of the impaired costs and provided the participants with an estimate of their liability. At the time of this initial notification, the City's estimated share of the impaired costs was \$3,638,459. The City received a credit of \$1,182,083 related to the City's participation in the AMP Freemont Energy Center (AFEC) Project, and another credit of \$949,722 related to the AMPGS costs deemed to have future benefit for the project participants, leaving an initial net impaired cost estimate of \$1,506,654 which was reported as an AMPGS Payable in the electric enterprise fund as of December 31, 2013. AMP financed these costs on its revolving line of credit. Any additional costs (including line-of-credit interest and legal fees) or amounts received related to the project will impact the City's liability. These amounts will be recorded as they become estimable. During 2014, the City reported payments of \$69,753 leaving a net impaired cost estimate of \$1,436,901 at December 31, 2014.

The City intends to recover these costs and repay AMP over the next nine years through a power cost adjustment, thus this incurred cost has been capitalized and reported as a regulated asset.

**Note 15 – Jointly Governed Organizations**

***Community Improvement Corporation of Tuscarawas County***

The City is associated with the Community Improvement Corporation of Tuscarawas County as a Jointly Governed Organization. The Corporation advances, encourages and promotes the industrial, economic, commercial, and civic development of all Tuscarawas County. The Corporation is operated by Tuscarawas County, New Philadelphia, Dover, Uhrichsville, Dennison, Strasburg, Sugarcreek and Gnadenhutten. It is controlled by fifty-five trustees consisting of the three County Commissioners, the mayor of each participating city and forty-five elected trustees. Each member's control over the operation of the Corporation is limited to its representation on the board. The board exercises total control over the operation of the corporation including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the board. In 2014, the City contributed \$9,450.

***Tuscarawas County Regional Planning Commission***

The City is associated with the Tuscarawas County Regional Planning Commission as a Jointly Governed Organization. The Commission is a statutorily created political subdivision of the State. The commission is jointly governed among Tuscarawas County, municipalities and townships. Of the 61 board members, the City appoints three. Each member's control over the operation of the Commission is limited to its representation on the board. The board exercises total control over the operation of the Commission including budgeting, appropriating, contracting, and designating management. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environmental, social, economic and governmental characteristics, functions and services of the County. In 2014, the City contributed \$2,452.

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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***Ohio Mid-Eastern Governments Association (OMEGA)***

The City is associated with the Ohio Mid-Eastern Governments Association (OMEGA), which is a ten county regional council of governments comprised of Belmont, Carroll, Coshocton, Columbiana, Guernsey, Harrison, Holmes, Jefferson, Muskingum and Tuscarawas counties. OMEGA was formed to aid and assist the participating counties and political subdivisions within the counties in the application for Appalachian Regional Commission and Economic Development grant monies. OMEGA is governed by a twenty-one member executive board comprised of members appointed from each participating county and cities within each county. City membership is voluntary. The mayor of the City of Dover serves as the City's representative on the board. Each member's control over the operation of the Association is limited to its representation on the board. The board has total control over the operation of OMEGA, including budgeting, personnel and financial matters. Each member currently pays a per capita membership fee based on the most recent United States census. During 2014, OMEGA received \$1,924 from the City of Dover for an annual fee. OMEGA has no outstanding debt.

**Note 16 – Joint Venture**

***Ohio Municipal Electric Generation Agency (JV2)***

The City of Dover is a Non-Financing Participant and an Owner Participant with an ownership percentage of 5.22 percent and shares participation with thirty-five other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency (OMEGA JV2). Owner Participants own undivided interests, as tenants in common, in the OMEGA JV2 Project in the amount of their respective Project Shares. Purchaser Participants agree to purchase the output associated with their respective Project shares, ownership of which is held in trust for such Purchaser Participants.

Pursuant to the OMEGA JV2 Agreement, the participants jointly undertook as either Financing Participants or Non-Financing Participants and as either Owner Participants or Purchaser Participants, the acquisition, construction, and equipping of OMEGA JV2, including such portions of OMEGA JV2 as have been acquired, constructed or equipped by AMP and to pay or incur the costs of the same in accordance with the JV2 Agreement.

OMEGA JV2 was created to provide additional sources of reliable, reasonably priced electric power and energy when prices are high or during times of generation shortages or transmission constraints, and to improve the reliability and economic status of the participants' respective municipal electric utility system. The Project consists of 138.65 MW of distributed generation of which 134.081 MW is the participants' entitlement and 4.569 MW are held in reserve. On dissolution of OMEGA JV2, the net position will be shared by the participants on a percentage of ownership basis. OMEGA JV2 is managed by AMP, which acts as the joint venture's agent. During 2001, AMP issued \$50,260,000 of 20 year fixed rate bonds on behalf of the Financing Participants of OMEGA JV2. The net proceeds of the bond issue of \$45,904,712 were contributed to OMEGA JV2. On January 3, 2011, AMP redeemed all of the \$31,110,000 OMEGA JV2 Project Distributive Generation Bonds then outstanding by borrowing on AMP's revolving credit facility. As such, the remaining outstanding bond principal of the OMEGA JV2 indebtedness was reduced to zero, with the remaining principal balance now residing on the AMP credit facility. As of December 31, 2014, the outstanding debt was \$11,938,283. The City's net investment and its share of operating results of OMEGA JV2 are reported in the City's electric fund (an enterprise fund). The City's net investment in OMEGA JV2 was \$1,031,453 at December 31, 2014. Complete financial statements for OMEGA JV2 may be obtained from AMP or from the State Auditor's website at [www.ohioauditor.gov](http://www.ohioauditor.gov).

**City of Dover, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2014*

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**Note 17 – Interfund Transfers**

During 2014, the City transferred \$24,000 from the general fund to the street maintenance and repair fund to support the operations of that fund.

**Note 18 – Significant Commitments**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General	\$77,701
Master Capital	376,412
Sewer	404,154
Electric	436,911
Water	105,210
Other Governmental Funds	<u>104,857</u>
Total	<u><u>\$1,505,245</u></u>

**Combining and Individual Fund  
Statements and Schedules**

## Fund Descriptions – Nonmajor Governmental Funds

### *Nonmajor Special Revenue Funds*

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

***Street Maintenance and Repair Fund*** - Required by the Ohio Revised Code to account for and report State gasoline tax and motor vehicle registration fees that are restricted for maintenance of streets within the City.

***State Highway Fund*** - Required by the Ohio Revised Code to account for and report State gasoline tax and motor vehicle registration fees that are restricted for maintenance of State highways within the City.

***Police and Fire Pension Fund*** - To account for and report property taxes levied and restricted for the payment of the current and accrued liability for police and firemen's disability and pension benefits.

***Ambulance Fund*** - To account for and report monies collected from the use of the ambulance by the citizens of Dover and Dover Township, which are committed to expenditures related to ambulance service.

***Cemetery Fund*** - To account for and report revenue from the sale of plots and interest restricted for the care and upkeep of the cemetery.

***Revolving Loan Fund*** - To account for and report initial loans made by the City to local businesses and subsequent repayment of these loans, which is restricted for future loans.

***Drug Law Enforcement Fund*** - To account for and report monies from mandatory fines for trafficking offenses restricted for the investigation and prosecution of drug cases.

***Law Enforcement Block Grant Fund*** - To account for and report grant monies restricted for upgrades to police computer systems. This fund has no budgetary activity for 2014.

***Enforcement and Education Fund*** - To account for and report monies received from convictions of alcohol related cases restricted for the education of the community at large.

***Shade Tree Fund*** – To account for and report donations from individuals or organizations committed for the purpose of planting trees.

(continued)

**Fund Descriptions – Nonmajor Governmental Funds (continued)**

***Nonmajor Capital Projects Fund***

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

***Small Cities Block Grant Fund*** - To account for and report monies received from the State government, distributed by the County, under the Community Development Block Grant program restricted for street repairs and replacements.

***Community Housing Improvement Program (CHIP) Fund*** - To account for and report monies received from the Ohio Regional Development restricted for low income renovations and down payments.

**City of Dover, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Governmental Funds*  
*December 31, 2014*

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$1,570,971	\$41,662	\$1,612,633
Materials and Supplies Inventory	125,959	0	125,959
Accounts Receivable	77,897	0	77,897
Intergovernmental Receivable	315,059	0	315,059
Prepaid Items	16,583	0	16,583
Income Tax Receivable	626,966	0	626,966
Property Taxes Receivable	124,523	0	124,523
Loans Receivable	40,670	0	40,670
<i>Total Assets</i>	<u>\$2,898,628</u>	<u>\$41,662</u>	<u>\$2,940,290</u>
<b>Liabilities</b>			
Accounts Payable	\$8,815	\$0	\$8,815
Accrued Wages	38,446	0	38,446
Contracts Payable	175	41,200	41,375
Intergovernmental Payable	116,907	0	116,907
<i>Total Liabilities</i>	<u>164,343</u>	<u>41,200</u>	<u>205,543</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	121,285	0	121,285
Unavailable Revenue	778,017	0	778,017
<i>Total Deferred Inflows of Resources</i>	<u>899,302</u>	<u>0</u>	<u>899,302</u>
<b>Fund Balances</b>			
Nonspendable	142,542	0	142,542
Restricted	1,522,653	41,662	1,564,315
Committed	169,788	0	169,788
Unassigned (Deficit)	0	(41,200)	(41,200)
<i>Total Fund Balances</i>	<u>1,834,983</u>	<u>462</u>	<u>1,835,445</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$2,898,628</u>	<u>\$41,662</u>	<u>\$2,940,290</u>

**City of Dover, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Governmental Funds*  
*For the Year Ended December 31, 2014*

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Revenues</b>			
Property Taxes	\$132,555	\$0	\$132,555
Income Taxes	1,389,400	0	1,389,400
Intergovernmental	713,567	239,621	953,188
Interest	4,181	0	4,181
Fines, Licenses and Permits	844	0	844
Charges for Services	530,501	0	530,501
Other	21,756	0	21,756
<i>Total Revenues</i>	<u>2,792,804</u>	<u>239,621</u>	<u>3,032,425</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property	609,265	0	609,265
Transportation	1,300,051	0	1,300,051
Public Health Services	985,796	0	985,796
Capital Outlay	0	268,275	268,275
<i>Total Expenditures</i>	<u>2,895,112</u>	<u>268,275</u>	<u>3,163,387</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(102,308)	(28,654)	(130,962)
<b>Other Financing Sources (Uses)</b>			
Transfers In	24,000	0	24,000
<i>Net Change in Fund Balances</i>	(78,308)	(28,654)	(106,962)
<i>Fund Balances Beginning of Year</i>	<u>1,913,291</u>	<u>29,116</u>	<u>1,942,407</u>
<i>Fund Balances End of Year</i>	<u><u>\$1,834,983</u></u>	<u><u>\$462</u></u>	<u><u>\$1,835,445</u></u>

**City of Dover, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds*  
*December 31, 2014*

	Street Maintenance and Repair	State Highway	Police and Fire Pension	Ambulance	Cemetery
<b>Assets</b>					
Equity in Pooled Cash and					
Cash Equivalents	\$44,878	\$19,689	\$106,061	\$125,498	\$790,905
Materials and Supplies Inventory	125,959	0	0	0	0
Accounts Receivable	0	0	0	77,897	0
Intergovernmental Receivable	283,221	23,080	8,758	0	0
Prepaid Items	11,399	53	0	887	4,244
Income Tax Receivable	254,774	0	221,543	0	150,649
Property Taxes Receivable	0	0	124,523	0	0
Loans Receivable	0	0	0	0	0
<i>Total Assets</i>	<u>\$720,231</u>	<u>\$42,822</u>	<u>\$460,885</u>	<u>\$204,282</u>	<u>\$945,798</u>
<b>Liabilities</b>					
Accounts Payable	\$6,595	\$0	\$0	\$1,280	\$940
Accrued Wages	21,345	0	0	4,350	12,751
Contracts Payable	175	0	0	0	0
Intergovernmental Payable	27,165	0	75,991	672	13,079
<i>Total Liabilities</i>	<u>55,280</u>	<u>0</u>	<u>75,991</u>	<u>6,302</u>	<u>26,770</u>
<b>Deferred Inflows of Resources</b>					
Property Taxes	0	0	121,285	0	0
Unavailable Revenue	407,057	15,738	198,415	30,042	126,765
<i>Total Deferred Inflows of Resources</i>	<u>407,057</u>	<u>15,738</u>	<u>319,700</u>	<u>30,042</u>	<u>126,765</u>
<b>Fund Balances</b>					
Nonspendable	137,358	53	0	887	4,244
Restricted	120,536	27,031	65,194	0	788,019
Committed	0	0	0	167,051	0
<i>Total Fund Balances</i>	<u>257,894</u>	<u>27,084</u>	<u>65,194</u>	<u>167,938</u>	<u>792,263</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$720,231</u>	<u>\$42,822</u>	<u>\$460,885</u>	<u>\$204,282</u>	<u>\$945,798</u>

Revolving Loan	Drug Law Enforcement	Law Enforcement Block Grant	Enforcement and Education	Shade Tree	Total Nonmajor Special Revenue Funds
\$439,816	\$10,765	\$427	\$30,195	\$2,737	\$1,570,971
0	0	0	0	0	125,959
0	0	0	0	0	77,897
0	0	0	0	0	315,059
0	0	0	0	0	16,583
0	0	0	0	0	626,966
0	0	0	0	0	124,523
40,670	0	0	0	0	40,670
<u>\$480,486</u>	<u>\$10,765</u>	<u>\$427</u>	<u>\$30,195</u>	<u>\$2,737</u>	<u>\$2,898,628</u>
\$0	\$0	\$0	\$0	\$0	\$8,815
0	0	0	0	0	38,446
0	0	0	0	0	175
0	0	0	0	0	116,907
0	0	0	0	0	164,343
0	0	0	0	0	121,285
0	0	0	0	0	778,017
0	0	0	0	0	899,302
0	0	0	0	0	142,542
480,486	10,765	427	30,195	0	1,522,653
0	0	0	0	2,737	169,788
480,486	10,765	427	30,195	2,737	1,834,983
<u>\$480,486</u>	<u>\$10,765</u>	<u>\$427</u>	<u>\$30,195</u>	<u>\$2,737</u>	<u>\$2,898,628</u>

**City of Dover, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds*  
*For the Year Ended December 31, 2014*

	Street Maintenance and Repair	State Highway	Police and Fire Pension	Ambulance	Cemetery
<b>Revenues</b>					
Property Taxes	\$0	\$0	\$132,555	\$0	\$0
Income Taxes	590,392	0	460,124	0	338,884
Intergovernmental	642,755	53,295	17,517	0	0
Interest	92	5	0	0	1,507
Fines, Licenses and Permits	0	0	0	0	0
Charges for Services	0	0	0	379,129	151,372
Other	14,649	0	111	0	6,996
<i>Total Revenues</i>	<u>1,247,888</u>	<u>53,300</u>	<u>610,307</u>	<u>379,129</u>	<u>498,759</u>
<b>Expenditures</b>					
Current:					
Security of Persons and Property	0	0	609,265	0	0
Transportation	1,244,625	50,125	0	0	0
Public Health Services	0	0	0	492,602	493,194
<i>Total Expenditures</i>	<u>1,244,625</u>	<u>50,125</u>	<u>609,265</u>	<u>492,602</u>	<u>493,194</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	3,263	3,175	1,042	(113,473)	5,565
<b>Other Financing Sources (Uses)</b>					
Transfers In	24,000	0	0	0	0
<i>Net Change in Fund Balances</i>	27,263	3,175	1,042	(113,473)	5,565
<i>Fund Balances Beginning of Year</i>	<u>230,631</u>	<u>23,909</u>	<u>64,152</u>	<u>281,411</u>	<u>786,698</u>
<i>Fund Balances End of Year</i>	<u>\$257,894</u>	<u>\$27,084</u>	<u>\$65,194</u>	<u>\$167,938</u>	<u>\$792,263</u>

Revolving Loan	Drug Law Enforcement	Law Enforcement Block Grant	Enforcement and Education	Shade Tree	Total Nonmajor Special Revenue Funds
\$0	\$0	\$0	\$0	\$0	\$132,555
0	0	0	0	0	1,389,400
0	0	0	0	0	713,567
2,577	0	0	0	0	4,181
0	0	0	844	0	844
0	0	0	0	0	530,501
0	0	0	0	0	21,756
2,577	0	0	844	0	2,792,804
0	0	0	0	0	609,265
5,301	0	0	0	0	1,300,051
0	0	0	0	0	985,796
5,301	0	0	0	0	2,895,112
(2,724)	0	0	844	0	(102,308)
0	0	0	0	0	24,000
(2,724)	0	0	844	0	(78,308)
483,210	10,765	427	29,351	2,737	1,913,291
\$480,486	\$10,765	\$427	\$30,195	\$2,737	\$1,834,983

**City of Dover, Ohio**  
*Combining Balance Sheet*  
*Nonmajor Capital Projects Funds*  
*For the Year Ended December 31, 2014*

	Small Cities Block Grant	CHIP	Total Nonmajor Capital Projects Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$0	\$41,662	\$41,662
<b>Liabilities</b>			
Contracts Payable	\$41,200	\$0	\$41,200
<b>Fund Balances</b>			
Restricted	0	41,662	41,662
Unassigned (Deficit)	(41,200)	0	(41,200)
<i>Total Fund Balances (Deficit)</i>	(41,200)	41,662	462
<i>Total Liabilities and Fund Balances</i>	\$0	\$41,662	\$41,662

**City of Dover, Ohio**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Capital Projects Funds*  
*For the Year Ended December 31, 2014*

	Small Cities Block Grant	CHIP	Total Nonmajor Capital Projects Funds
<b>Revenues</b>			
Intergovernmental	\$42,000	\$197,621	\$239,621
<b>Expenditures</b>			
Capital Outlay	37,420	230,855	268,275
<i>Net Change in Fund Balances</i>	4,580	(33,234)	(28,654)
<i>Fund Balances Beginning of Year</i>	(45,780)	74,896	29,116
<i>Fund Balances End of Year</i>	(\$41,200)	\$41,662	\$462

**Individual Fund Schedules of Revenues, Expenditures/Expenses  
and Changes in Fund Balances/Equity - Budget (Non-GAAP Basis) and Actual**

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2014*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Property Taxes	\$868,923	\$875,480	\$896,157	\$20,677
Income Taxes	4,259,928	4,316,972	4,416,847	99,875
Kilowatt per Hour Tax	712,312	712,312	712,312	0
Intergovernmental	438,046	446,727	474,101	27,374
Interest	6,881	6,933	7,097	164
Fines, Licenses and Permits	32,620	32,866	33,642	776
Charges for Services	956,089	963,304	986,055	22,751
Contributions and Donations	19,497	19,644	20,108	464
Other	285,199	287,353	164,346	(123,007)
<i>Total Revenues</i>	7,579,495	7,661,591	7,710,665	49,074
<b>Expenditures</b>				
Current:				
General Government:				
Mayor:				
Salaries and Wages	127,984	128,514	128,482	32
Fringe Benefits	101,025	101,863	93,396	8,467
Purchased Services	7,100	9,010	8,794	216
Materials and Supplies	6,500	6,186	5,897	289
Total Mayor	242,609	245,573	236,569	9,004
Auditor:				
Salaries and Wages	157,515	157,515	120,507	37,008
Fringe Benefits	95,040	93,690	89,035	4,655
Purchased Services	20,500	20,500	19,312	1,188
Materials and Supplies	5,000	7,075	7,051	24
Total Auditor	278,055	278,780	235,905	42,875
Treasurer:				
Salaries and Wages	14,900	14,900	14,599	301
Fringe Benefits	4,950	4,275	4,099	176
Purchased Services	1,000	3,970	3,614	356
Materials and Supplies	150	150	140	10
Total Treasurer	\$21,000	\$23,295	\$22,452	\$843

(continued)

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund (continued)*  
*For the Year Ended December 31, 2014*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Law Director:				
Salaries and Wages	\$72,767	\$72,767	\$72,766	\$1
Fringe Benefits	44,300	45,743	39,523	6,220
Purchased Services	90,000	92,000	90,503	1,497
Materials and Supplies	2,200	3,723	1,393	2,330
Total Law Director	209,267	214,233	204,185	10,048
Civil Service Commission:				
Salaries and Wages	3,000	3,000	2,550	450
Fringe Benefits	1,050	1,050	419	631
Purchased Services	16,100	16,100	9,975	6,125
Materials and Supplies	200	200	85	115
Total Civil Service Commission	20,350	20,350	13,029	7,321
Income Tax Department:				
Salaries and Wages	100,768	104,768	100,555	4,213
Fringe Benefits	62,462	60,962	55,669	5,293
Purchased Services	65,500	100,500	16,370	84,130
Materials and Supplies	7,100	8,600	8,038	562
Total Income Tax Department	235,830	274,830	180,632	94,198
Council:				
Salaries and Wages	50,601	50,601	49,600	1,001
Fringe Benefits	14,775	14,775	14,075	700
Purchased Services	23,000	23,000	14,314	8,686
Materials and Supplies	1,000	1,081	383	698
Total Council	89,376	89,457	78,372	11,085
Clerk of Council:				
Salaries and Wages	6,318	6,318	6,318	0
Fringe Benefits	2,700	2,700	1,778	922
Purchased Services	800	3,070	2,527	543
Materials and Supplies	550	550	56	494
Total Clerk of Council	\$10,368	\$12,638	\$10,679	\$1,959

(continued)

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund (continued)*  
*For the Year Ended December 31, 2014*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>Service Director:</b>				
Salaries and Wages	\$109,700	\$109,700	\$16,268	\$93,432
Fringe Benefits	97,769	94,769	91,734	3,035
Purchased Services	5,500	7,335	5,675	1,660
Materials and Supplies	7,125	11,257	5,518	5,739
<b>Total Service Director</b>	<b>220,094</b>	<b>223,061</b>	<b>119,195</b>	<b>103,866</b>
<b>Rubbish-Janitor-City Hall:</b>				
Salaries and Wages	37,000	37,000	35,936	1,064
Fringe Benefits	22,488	22,488	20,713	1,775
Purchased Services	51,000	51,688	50,406	1,282
Materials and Supplies	700	700	0	700
<b>Total Rubbish-Janitor-City Hall</b>	<b>111,188</b>	<b>111,876</b>	<b>107,055</b>	<b>4,821</b>
<b>Other:</b>				
Purchased Services	188,156	235,393	180,795	54,598
Materials and Supplies	12,000	12,000	10,747	1,253
Capital Outlay	843,447	860,014	500,011	360,003
Other	97,998	57,998	14,046	43,952
<b>Total Other</b>	<b>1,141,601</b>	<b>1,165,405</b>	<b>705,599</b>	<b>459,806</b>
<b>Total General Government</b>	<b>2,579,738</b>	<b>2,659,498</b>	<b>1,913,672</b>	<b>745,826</b>
<b>Security of Persons and Property:</b>				
<b>Police:</b>				
Salaries and Wages	1,446,318	1,446,317	1,412,889	33,428
Fringe Benefits	463,940	466,852	445,715	21,137
Purchased Services	71,600	88,997	80,387	8,610
Materials and Supplies	78,000	83,434	81,451	1,983
<b>Total Police</b>	<b>2,059,858</b>	<b>2,085,600</b>	<b>2,020,442</b>	<b>65,158</b>
<b>Traffic Safety:</b>				
Salaries and Wages	143,632	143,632	139,270	4,362
Fringe Benefits	86,150	86,150	83,524	2,626
Purchased Services	38,550	19,550	2,107	17,443
Materials and Supplies	42,000	37,000	23,717	13,283
<b>Total Traffic Safety</b>	<b>\$310,332</b>	<b>\$286,332</b>	<b>\$248,618</b>	<b>\$37,714</b>

(continued)

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund (continued)*  
*For the Year Ended December 31, 2014*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Fire Prevention:				
Salaries and Wages	\$1,155,250	\$1,194,328	\$1,175,818	\$18,510
Fringe Benefits	412,150	387,555	382,568	4,987
Purchased Services	70,500	85,618	75,411	10,207
Materials and Supplies	76,000	76,611	61,003	15,608
	1,713,900	1,744,112	1,694,800	49,312
Total Fire Prevention				
Director of Public Safety:				
Salaries and Wages	33,145	46,865	46,292	573
Fringe Benefits	9,500	22,005	19,766	2,239
Purchased Services	1,800	1,800	1,212	588
Materials and Supplies	200	200	200	0
	44,645	70,870	67,470	3,400
Total Director of Public Safety				
Total Security of Persons and Property	4,128,735	4,186,914	4,031,330	155,584
Public Health Services:				
County Health Services:				
Purchased Services	10,000	10,000	8,657	1,343
Community Environment:				
Demolition and Mowing:				
Purchased Services	32,702	32,702	23,084	9,618
Building Inspector:				
Salaries and Wages	63,920	63,920	63,918	2
Fringe Benefits	40,550	40,551	35,452	5,099
Purchased Services	6,700	6,700	3,766	2,934
Materials and Supplies	2,300	2,300	1,291	1,009
	113,470	113,471	104,427	9,044
Total Building Inspector				
Total Community Environment	\$146,172	\$146,173	\$127,511	\$18,662

(continued)

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund (continued)*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Basic Utility Services:				
Refuse Collections and Disposals:				
Purchased Services	\$700,000	\$785,567	\$783,122	\$2,445
Leisure Time Activities:				
Parks and Recreation:				
Personal Services	631,700	506,450	501,231	5,219
Fringe Benefits	239,500	266,500	246,098	20,402
Purchased Services	99,800	102,448	98,672	3,776
Materials and Supplies	103,500	105,676	105,226	450
Total Leisure Time Activities	1,074,500	981,074	951,227	29,847
<i>Total Expenditures</i>	8,639,145	8,769,226	7,815,519	953,707
<i>Excess of Revenues Over/(Under) Expenditures</i>	(1,059,650)	(1,107,635)	(104,854)	1,002,781
<b>Other Financing Sources (Uses)</b>				
Transfers Out	(40,847)	(131,943)	(24,000)	107,943
<i>Net Change in Fund Balance</i>	(1,100,497)	(1,239,578)	(128,854)	1,110,724
<i>Fund Balance Beginning of Year</i>	2,006,879	2,006,879	2,006,879	0
Prior Year Encumbrances Appropriated	48,096	48,096	48,096	0
<i>Fund Balance End of Year</i>	<u>\$954,478</u>	<u>\$815,397</u>	<u>\$1,926,121</u>	<u>\$1,110,724</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Master Capital Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Income Taxes	\$2,558,678	\$2,568,885	\$1,883,969	(\$684,916)
Other	48,322	48,515	35,580	(12,935)
<i>Total Revenues</i>	<u>2,607,000</u>	<u>2,617,400</u>	<u>1,919,549</u>	<u>(697,851)</u>
<b>Expenditures</b>				
Capital Outlay	4,018,185	4,277,800	1,916,544	2,361,256
Debt Service:				
Principal Retirement	231,639	231,639	231,639	0
Interest and Fiscal Charges	102,812	102,812	102,812	0
Total Debt Service	<u>334,451</u>	<u>334,451</u>	<u>334,451</u>	<u>0</u>
<i>Total Expenditures</i>	<u>4,352,636</u>	<u>4,612,251</u>	<u>2,250,995</u>	<u>2,361,256</u>
<i>Net Change in Fund Balance</i>	(1,745,636)	(1,994,851)	(331,446)	1,663,405
<i>Fund Balance Beginning of Year</i>	1,745,636	1,745,636	1,745,636	0
Prior Year Encumbrances Appropriated	<u>249,215</u>	<u>249,215</u>	<u>249,215</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$249,215</u>	<u>\$0</u>	<u>\$1,663,405</u>	<u>\$1,663,405</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*In Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Sewer Fund*  
*For the Year Ended December 31, 2014*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>Revenues</b>				
Charges for Services	\$3,373,089	\$3,373,089	\$3,387,841	\$14,752
Interest	72	72	72	0
Other	15,646	15,646	15,714	68
<i>Total Revenues</i>	<u>3,388,807</u>	<u>3,388,807</u>	<u>3,403,627</u>	<u>14,820</u>
<b>Expenses</b>				
Salaries and Wages:				
Sewer Office	95,000	95,000	56,977	38,023
Sewer Disposal Plant	848,000	856,000	841,187	14,813
Total Salaries and Wages	<u>943,000</u>	<u>951,000</u>	<u>898,164</u>	<u>52,836</u>
Fringe Benefits:				
Sewer Office	72,550	72,551	36,460	36,091
Sewer Disposal Plant	554,750	547,698	520,245	27,453
Total Fringe Benefits	<u>627,300</u>	<u>620,249</u>	<u>556,705</u>	<u>63,544</u>
Purchased Services:				
Sewer Office	82,500	84,214	71,186	13,028
Sewer Disposal Plant	302,800	335,248	300,421	34,827
Total Purchased Services	<u>385,300</u>	<u>419,462</u>	<u>371,607</u>	<u>47,855</u>
Materials and Supplies:				
Sewer Office	6,000	6,122	2,923	3,199
Sewer Disposal Plant	187,000	197,261	171,470	25,791
Total Materials and Supplies	<u>193,000</u>	<u>203,383</u>	<u>174,393</u>	<u>28,990</u>
Capital Outlay:				
Sewer Office	15,000	15,000	0	15,000
Sewer Disposal Plant	1,575,000	1,581,815	74,123	1,507,692
Wastewater Reserve	1,000,000	1,000,000	339,000	661,000
Total Capital Outlay	<u>2,590,000</u>	<u>2,596,815</u>	<u>413,123</u>	<u>2,183,692</u>
Debt Service:				
Principal Retirement	578,646	578,646	481,866	96,780
Interest and Fiscal Charges	359,754	359,854	279,925	79,929
Total Debt Service	<u>938,400</u>	<u>938,500</u>	<u>761,791</u>	<u>176,709</u>
<i>Total Expenses</i>	<u>\$5,677,000</u>	<u>\$5,729,409</u>	<u>\$3,175,783</u>	<u>\$2,553,626</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*In Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Sewer Fund (continued)*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<i>Net Change in Fund Equity</i>	(\$2,288,193)	(\$2,340,602)	\$227,844	\$2,568,446
<i>Fund Equity Beginning of Year</i>	3,239,297	3,239,297	3,239,297	0
<i>Prior Year Encumbrances Appropriated</i>	<u>52,309</u>	<u>52,309</u>	<u>52,309</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$1,003,413</u>	<u>\$951,004</u>	<u>\$3,519,450</u>	<u>\$2,568,446</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*In Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Electric Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Charges for Services	\$23,361,682	\$24,358,798	\$23,532,338	(\$826,460)
Electric Deposits Received	6,518	6,796	6,764	(32)
Refunding Bonds Issued	0	3,745,000	3,745,000	0
Interest	559	633	630	(3)
Other	646,241	673,824	670,666	(3,158)
<i>Total Revenues</i>	<u>24,015,000</u>	<u>28,785,051</u>	<u>27,955,398</u>	<u>(829,653)</u>
<b>Expenses</b>				
Salaries and Wages:				
Electric Office	74,000	74,000	68,245	5,755
Electric Distribution	1,060,877	1,010,877	923,759	87,118
Electric Plant	1,480,100	1,536,800	1,493,769	43,031
Total Salaries and Wages	<u>2,614,977</u>	<u>2,621,677</u>	<u>2,485,773</u>	<u>135,904</u>
Fringe Benefits:				
Electric Office	61,750	61,750	43,723	18,027
Electric Distribution	574,350	575,427	557,634	17,793
Electric Plant	806,000	820,264	810,057	10,207
Total Fringe Benefits	<u>1,442,100</u>	<u>1,457,441</u>	<u>1,411,414</u>	<u>46,027</u>
Purchased Services:				
Electric Office	117,000	121,036	105,367	15,669
Electric Distribution	446,500	514,413	416,685	97,728
Electric Plant	2,773,379	3,361,372	2,391,806	969,566
Total Purchased Services	<u>3,336,879</u>	<u>3,996,821</u>	<u>2,913,858</u>	<u>1,082,963</u>
Materials and Supplies:				
Electric Office	8,000	8,244	5,847	2,397
Electric Distribution	210,500	214,209	185,141	29,068
Electric Plant	3,070,000	3,096,627	3,080,158	16,469
Total Materials and Supplies	<u>3,288,500</u>	<u>3,319,080</u>	<u>3,271,146</u>	<u>47,934</u>
Purchased Power:				
Electric Plant	<u>\$11,300,000</u>	<u>\$12,049,300</u>	<u>\$12,049,214</u>	<u>\$86</u>

(continued)

**City of Dover, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*In Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Electric Fund (continued)*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Capital Outlay:				
Electric Capital Reserve	\$100,000	\$100,000	\$0	\$100,000
Electric Surplus	250,000	0	0	0
Electric Office	31,000	31,000	0	31,000
Municipal Electric Improvement	9,272	9,272	0	9,272
Electric Distribution	530,000	732,606	419,956	312,650
Electric Plant	<u>1,080,000</u>	<u>1,151,363</u>	<u>877,123</u>	<u>274,240</u>
Total Capital Outlay	<u>2,000,272</u>	<u>2,024,241</u>	<u>1,297,079</u>	<u>727,162</u>
Debt Service:				
Principal Retirement	660,465	915,128	669,753	245,375
Payment to Refunded Bond Escrow Agent	543,582	4,107,486	4,107,486	0
Interest and Fiscal Charges	160,953	327,238	307,634	19,604
Bond Issuance Costs	<u>0</u>	<u>80,197</u>	<u>80,197</u>	<u>0</u>
Total Debt Service	<u>1,365,000</u>	<u>5,430,049</u>	<u>5,165,070</u>	<u>264,979</u>
Electric Deposits Returned:				
Refunds	<u>40,000</u>	<u>40,000</u>	<u>0</u>	<u>40,000</u>
<i>Total Expenses</i>	<u>25,387,728</u>	<u>30,938,609</u>	<u>28,593,554</u>	<u>2,345,055</u>
<i>Net Change in Fund Equity</i>	(1,372,728)	(2,153,558)	(638,156)	1,515,402
<i>Fund Equity Beginning of Year</i>	3,138,096	3,138,096	3,138,096	0
Prior Year Encumbrances Appropriated	<u>775,430</u>	<u>775,430</u>	<u>775,430</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$2,540,798</u>	<u>\$1,759,968</u>	<u>\$3,275,370</u>	<u>\$1,515,402</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*In Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Water Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Charges for Services	\$1,424,273	\$1,966,672	\$2,182,337	\$215,665
Interest	2,716	3,863	4,274	411
Refunding Bonds Issued	518,296	3,749,540	3,830,000	80,460
Other	13,070	13,070	13,070	0
<i>Total Revenues</i>	<u>1,958,355</u>	<u>5,733,145</u>	<u>6,029,681</u>	<u>296,536</u>
<b>Expenses</b>				
Salaries and Wages:				
Water Office	56,090	56,090	53,171	2,919
Water Plant	570,500	575,500	571,624	3,876
Total Salaries and Wages	<u>626,590</u>	<u>631,590</u>	<u>624,795</u>	<u>6,795</u>
Fringe Benefits:				
Water Office	46,619	46,620	29,855	16,765
Water Plant	329,614	324,614	320,317	4,297
Total Fringe Benefits	<u>376,233</u>	<u>371,234</u>	<u>350,172</u>	<u>21,062</u>
Purchased Services:				
Water Office	89,864	89,864	72,688	17,176
Water Plant	168,885	168,885	126,621	42,264
Total Purchased Services	<u>258,749</u>	<u>258,749</u>	<u>199,309</u>	<u>59,440</u>
Materials and Supplies:				
Water Office	5,155	5,155	2,943	2,212
Water Plant	157,311	157,311	148,014	9,297
Total Materials and Supplies	<u>162,466</u>	<u>162,466</u>	<u>150,957</u>	<u>11,509</u>
Capital Outlay:				
Water Office	22,000	22,000	0	22,000
Water Plant	450,500	1,270,500	978,465	292,035
Water Surplus	841,314	841,314	703,314	138,000
Total Capital Outlay	<u>\$1,313,814</u>	<u>\$2,133,814</u>	<u>\$1,681,779</u>	<u>\$452,035</u>

(continued)

**City of Dover, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*In Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Water Fund (continued)*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Debt Service:				
Principal Retirement	\$170,040	\$170,040	\$170,000	\$40
Payment to Refunded Bond Escrow Agent	330,311	3,198,386	3,198,386	0
Interest and Fiscal Charges	41,149	116,505	97,457	19,048
Bond Issuance Costs	<u>0</u>	<u>85,567</u>	<u>85,567</u>	<u>0</u>
Total Debt Service	<u>541,500</u>	<u>3,570,498</u>	<u>3,551,410</u>	<u>19,088</u>
<i>Total Expenses</i>	<u>3,279,352</u>	<u>7,128,351</u>	<u>6,558,422</u>	<u>569,929</u>
<i>Net Change in Fund Equity</i>	(1,320,997)	(1,395,206)	(528,741)	866,465
<i>Fund Equity Beginning of Year</i>	1,093,595	1,093,595	1,093,595	0
Prior Year Encumbrances Appropriated	<u>610,093</u>	<u>610,093</u>	<u>610,093</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$382,691</u></u>	<u><u>\$308,482</u></u>	<u><u>\$1,174,947</u></u>	<u><u>\$866,465</u></u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Street Maintenance and Repair Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Income Taxes	\$566,652	\$575,000	\$575,000	\$0
Intergovernmental	564,389	600,706	596,608	(4,098)
Interest	87	93	92	(1)
Other	18,872	20,087	19,950	(137)
<i>Total Revenues</i>	<u>1,150,000</u>	<u>1,195,886</u>	<u>1,191,650</u>	<u>(4,236)</u>
<b>Expenditures</b>				
Current:				
Transportation:				
Street Construction and Reconstruction:				
Salaries and Wages	607,544	603,544	593,040	10,504
Fringe Benefits	341,950	383,149	379,720	3,429
Purchased Services	86,650	96,251	91,023	5,228
Materials and Supplies	175,500	213,469	207,564	5,905
Capital Outlay	14,000	14,000	10,808	3,192
<i>Total Expenditures</i>	<u>1,225,644</u>	<u>1,310,413</u>	<u>1,282,155</u>	<u>28,258</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(75,644)	(114,527)	(90,505)	24,022
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	28,114	24,000	(4,114)
<i>Net Change in Fund Balance</i>	(75,644)	(86,413)	(66,505)	19,908
<i>Fund Balance Beginning of Year</i>	76,649	76,649	76,649	0
Prior Year Encumbrances Appropriated	14,469	14,469	14,469	0
<i>Fund Balance End of Year</i>	<u>\$15,474</u>	<u>\$4,705</u>	<u>\$24,613</u>	<u>\$19,908</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*State Highway Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Intergovernmental	\$49,995	\$49,995	\$48,963	(\$1,032)
Interest	5	5	5	0
<i>Total Revenues</i>	50,000	50,000	48,968	(1,032)
<b>Expenditures</b>				
Current:				
Transportation:				
Street Construction and Reconstruction:				
Materials and Supplies	46,745	76,846	76,726	120
<i>Net Change in Fund Balance</i>	3,255	(26,846)	(27,758)	(912)
<i>Fund Balance Beginning of Year</i>	(3,254)	(3,254)	(3,254)	0
Prior Year Encumbrances Appropriated	30,101	30,101	30,101	0
<i>Fund Balance (Deficit) End of Year</i>	<u>\$30,102</u>	<u>\$1</u>	<u>(\$911)</u>	<u>(\$912)</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Police and Fire Pension Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Property Taxes	\$112,416	\$127,706	\$132,555	\$4,849
Income Taxes	424,034	481,711	500,000	18,289
Intergovernmental	14,856	16,876	17,517	641
Other	94	107	111	4
<i>Total Revenues</i>	<u>551,400</u>	<u>626,400</u>	<u>650,183</u>	<u>23,783</u>
<b>Expenditures</b>				
Current:				
Security of Persons and Property:				
Police Disability and Pension:				
Fringe Benefits	245,000	269,000	263,147	5,853
Fire Disability and Pension:				
Fringe Benefits	285,000	330,000	327,901	2,099
<i>Total Expenditures</i>	<u>530,000</u>	<u>599,000</u>	<u>591,048</u>	<u>7,952</u>
<i>Net Change in Fund Balance</i>	21,400	27,400	59,135	31,735
<i>Fund Balance Beginning of Year</i>	<u>46,926</u>	<u>46,926</u>	<u>46,926</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$68,326</u></u>	<u><u>\$74,326</u></u>	<u><u>\$106,061</u></u>	<u><u>\$31,735</u></u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Ambulance Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Charges for Services	<u>\$375,000</u>	<u>\$375,000</u>	<u>\$331,274</u>	<u>(\$43,726)</u>
<b>Expenditures</b>				
Current:				
Public Health Services:				
Ambulance:				
Salaries and Wages	175,000	175,000	155,731	19,269
Purchased Services	35,000	35,000	4,540	30,460
Materials and Supplies	150,000	154,626	148,542	6,084
Capital Outlay	<u>0</u>	<u>200,000</u>	<u>198,691</u>	<u>1,309</u>
<i>Total Expenditures</i>	<u>360,000</u>	<u>564,626</u>	<u>507,504</u>	<u>57,122</u>
<i>Net Change in Fund Balance</i>	15,000	(189,626)	(176,230)	13,396
<i>Fund Balance Beginning of Year</i>	76,294	76,294	76,294	0
Prior Year Encumbrances Appropriated	<u>204,626</u>	<u>204,626</u>	<u>204,626</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$295,920</u>	<u>\$91,294</u>	<u>\$104,690</u>	<u>\$13,396</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
**Cemetery Fund**  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Income Taxes	\$369,186	\$369,186	\$340,000	(\$29,186)
Interest	1,636	1,636	1,507	(129)
Charges for Services	164,366	164,366	151,372	(12,994)
Other	4,812	4,812	4,431	(381)
<i>Total Revenues</i>	<u>540,000</u>	<u>540,000</u>	<u>497,310</u>	<u>(42,690)</u>
<b>Expenditures</b>				
Current:				
Public Health Services:				
Cemetery:				
Salaries and Wages	278,946	280,946	277,911	3,035
Fringe Benefits	163,183	167,183	164,056	3,127
Purchased Services	12,150	16,096	12,591	3,505
Materials and Supplies	25,700	27,184	25,856	1,328
Capital Outlay	10,000	10,000	5,731	4,269
Other	24,999	24,998	1,503	23,495
<i>Total Expenditures</i>	<u>514,978</u>	<u>526,407</u>	<u>487,648</u>	<u>38,759</u>
<i>Net Change in Fund Balance</i>	25,022	13,593	9,662	(3,931)
<i>Fund Balance Beginning of Year</i>	778,681	778,681	778,681	0
Prior Year Encumbrances Appropriated	<u>579</u>	<u>579</u>	<u>579</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$804,282</u>	<u>\$792,853</u>	<u>\$788,922</u>	<u>(\$3,931)</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Revolving Loan Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Charges for Services	\$73,915	\$73,915	\$35,964	(\$37,951)
Interest	<u>2,585</u>	<u>2,585</u>	<u>2,577</u>	<u>(8)</u>
<i>Total Revenues</i>	76,500	76,500	38,541	(37,959)
<b>Expenditures</b>				
Current:				
Community Environment:				
Other Community Environment:				
Purchased Services	<u>250,000</u>	<u>250,000</u>	<u>0</u>	<u>250,000</u>
<i>Net Change in Fund Balance</i>	(173,500)	(173,500)	38,541	212,041
<i>Fund Balance Beginning of Year</i>	<u>401,284</u>	<u>401,284</u>	<u>401,284</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$227,784</u></u>	<u><u>\$227,784</u></u>	<u><u>\$439,825</u></u>	<u><u>\$212,041</u></u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Drug Law Enforcement Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>	\$0	\$0	\$0	\$0
<b>Expenditures</b>				
Current:				
Security of Persons and Property:				
Drug Law Enforcement:				
Materials and Supplies	<u>10,000</u>	<u>10,000</u>	<u>0</u>	<u>10,000</u>
<i>Net Change in Fund Balance</i>	(10,000)	(10,000)	0	10,000
<i>Fund Balance Beginning of Year</i>	<u>10,765</u>	<u>10,765</u>	<u>10,765</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$765</u></u>	<u><u>\$765</u></u>	<u><u>\$10,765</u></u>	<u><u>\$10,000</u></u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Enforcement and Education Fund*  
*For the Year Ended December 31, 2014*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Fines, Licenses and Permits	\$3,500	\$3,500	\$844	(\$2,656)
<b>Expenditures</b>				
Current:				
Security of Persons and Property:				
Enforcement and Education:				
Materials and Supplies	30,000	30,000	0	30,000
<i>Net Change in Fund Balance</i>	(26,500)	(26,500)	844	27,344
<i>Fund Balance Beginning of Year</i>	29,351	29,351	29,351	0
<i>Fund Balance End of Year</i>	<u>\$2,851</u>	<u>\$2,851</u>	<u>\$30,195</u>	<u>\$27,344</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Shade Tree Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>	\$0	\$0	\$0	\$0
<b>Expenditures</b>				
Current:				
General Government:				
Land Development:				
Purchased Services	<u>2,000</u>	<u>2,000</u>	<u>0</u>	<u>2,000</u>
<i>Net Change in Fund Balance</i>	(2,000)	(2,000)	0	2,000
<i>Fund Balance Beginning of Year</i>	<u>2,737</u>	<u>2,737</u>	<u>2,737</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$737</u></u>	<u><u>\$737</u></u>	<u><u>\$2,737</u></u>	<u><u>\$2,000</u></u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Small Cities Block Grant Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Intergovernmental	\$56,000	\$56,000	\$42,000	(\$14,000)
<b>Expenditures</b>				
Capital Outlay	<u>56,000</u>	<u>98,000</u>	<u>0</u>	<u>98,000</u>
<i>Net Change in Fund Balance</i>	0	(42,000)	42,000	84,000
<i>Fund Deficit Beginning of Year</i>	<u>(42,000)</u>	<u>(42,000)</u>	<u>(42,000)</u>	<u>0</u>
<i>Fund Balance (Deficit) End of Year</i>	<u>(\$42,000)</u>	<u>(\$84,000)</u>	<u>\$0</u>	<u>\$84,000</u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
**CHIP Fund**  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Intergovernmental	\$300,000	\$300,000	\$197,621	(\$102,379)
<b>Expenditures</b>				
Capital Outlay	<u>340,000</u>	<u>369,975</u>	<u>230,855</u>	<u>139,120</u>
<i>Net Change in Fund Balance</i>	(40,000)	(69,975)	(33,234)	36,741
<i>Fund Balance Beginning of Year</i>	44,921	44,921	44,921	0
Prior Year Encumbrances Appropriated	<u>29,975</u>	<u>29,975</u>	<u>29,975</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$34,896</u></u>	<u><u>\$4,921</u></u>	<u><u>\$41,662</u></u>	<u><u>\$36,741</u></u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*In Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Employee Health Insurance Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Charges for Services	\$1,974,232	\$2,495,430	\$2,677,457	\$182,027
Other	25,768	32,570	34,946	2,376
<i>Total Revenues</i>	<u>2,000,000</u>	<u>2,528,000</u>	<u>2,712,403</u>	<u>184,403</u>
<b>Expenses</b>				
Purchased Services	0	278,000	273,724	4,276
Claims	2,000,000	2,250,000	2,246,558	3,442
<i>Total Expenses</i>	<u>2,000,000</u>	<u>2,528,000</u>	<u>2,520,282</u>	<u>7,718</u>
<i>Net Change in Fund Equity</i>	0	0	192,121	192,121
<i>Fund Equity Beginning of Year</i>	<u>37,054</u>	<u>37,054</u>	<u>37,054</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$37,054</u></u>	<u><u>\$37,054</u></u>	<u><u>\$229,175</u></u>	<u><u>\$192,121</u></u>

**City of Dover, Ohio**  
*Schedule of Revenues, Expenses and Changes*  
*In Fund Equity - Budget (Non-GAAP Basis) and Actual*  
*Cemetery Interment Fund*  
*For the Year Ended December 31, 2014*

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Deposits for Burial Expenses	\$19,916	\$19,916	\$18,875	(\$1,041)
Interest	84	84	80	(4)
<i>Total Revenues</i>	20,000	20,000	18,955	(1,045)
<b>Expenses</b>				
Other	25,000	25,000	16,060	8,940
<i>Net Change in Fund Equity</i>	(5,000)	(5,000)	2,895	7,895
<i>Fund Equity Beginning of Year</i>	225,540	225,540	225,540	0
<i>Fund Equity End of Year</i>	<u>\$220,540</u>	<u>\$220,540</u>	<u>\$228,435</u>	<u>\$7,895</u>

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# Statistical *Section*

FOR THE YEAR ENDED  
DECEMBER 31, 2014



View of W. Third Street in the 1940's, taken from the tower of City Hall.



THE CITY OF **DOVER, OHIO**  
*doverohio.com*

# City of Dover, Ohio

## Statistical Section

This part of the City of Dover's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplemental information says about the City's overall health.

<u>Contents</u>	<u>Page</u>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	S2-S13
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the factors affecting the City's ability to generate its income taxes and electric revenues.	S14-20
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S21-S27
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.	S28-S29
<b>Operating Information</b> These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.	S30-S37
<b>Sources:</b> Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.	

**City of Dover, Ohio**  
*Net Position By Component*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2014	2013	2012	2011
<b>Governmental Activities</b>				
Net Investment in Capital Assets	\$15,276,638	\$14,665,693	\$14,711,043	\$14,781,422
Restricted	2,124,886	1,947,165	1,691,379	1,737,344
Unrestricted (Deficit)	4,718,206	4,465,268	3,306,443	3,398,807
<i>Total Governmental Activities Net Position</i>	<u>22,119,730</u>	<u>21,078,126</u>	<u>19,708,865</u>	<u>19,917,573</u>
<b>Business Type - Activities</b>				
Net Investment in Capital Assets	25,754,998	23,029,114	22,222,982	22,166,479
Restricted	0	4,560,733	4,135,673	4,002,175
Unrestricted	10,912,301	7,710,001	8,820,517	9,853,852
<i>Total Business-Type Activities Net Position</i>	<u>36,667,299</u>	<u>35,299,848</u>	<u>35,179,172</u>	<u>36,022,506</u>
<b>Primary Government</b>				
Net Investment in Capital Assets	41,031,636	37,694,807	36,934,025	36,947,901
Restricted	2,124,886	6,507,898	5,827,052	5,739,519
Unrestricted	15,630,507	12,175,269	12,126,960	13,252,659
<i>Total Primary Government Net Position</i>	<u>\$58,787,029</u>	<u>\$56,377,974</u>	<u>\$54,888,037</u>	<u>\$55,940,079</u>

2010	2009	2008	2007	2006	2005
\$14,068,739	\$14,563,145	\$14,733,397	\$13,272,279	\$13,573,055	\$13,189,789
2,230,639	3,060,273	3,852,663	3,946,056	2,311,499	2,689,957
1,060,512	(528,355)	170,354	281,189	12,369	199,864
17,359,890	17,095,063	18,756,414	17,499,524	15,896,923	16,079,610
22,616,181	22,607,499	20,850,882	17,417,960	19,479,944	15,227,727
3,941,464	3,960,033	4,024,091	4,188,957	3,967,516	3,812,435
9,925,626	7,656,769	8,125,965	8,802,130	7,476,271	9,078,102
36,483,271	34,224,301	33,000,938	30,409,047	30,923,731	28,118,264
36,684,920	37,170,644	35,584,279	30,690,239	33,052,999	28,417,516
6,172,103	7,020,306	7,876,754	8,135,013	6,279,015	6,502,392
10,986,138	7,128,414	8,296,319	9,083,319	7,488,640	9,277,966
<u>\$53,843,161</u>	<u>\$51,319,364</u>	<u>\$51,757,352</u>	<u>\$47,908,571</u>	<u>\$46,820,654</u>	<u>\$44,197,874</u>

**City of Dover, Ohio**  
*Changes in Net Position*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2014	2013	2012	2011
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services:				
General Government	\$341	\$378	\$0	\$0
Security of Persons and Property	125,303	128,140	60,609	55,291
Transportation	0	0	0	195
Public Health Services	462,782	461,183	467,755	802,036
Community Environment	24,165	24,705	0	0
Basic Utility Services	625,544	752,629	841,032	806,117
Leisure Time Activities	118,183	123,229	0	0
Subtotal - Charges for Services	<u>1,356,318</u>	<u>1,490,264</u>	<u>1,369,396</u>	<u>1,663,639</u>
Operating Grants and Contributions:				
Security of Persons and Property	17,424	17,519	8,357	8,930
Transportation	663,548	598,721	605,844	593,393
Public Health Services	0	0	0	0
Community Environment	42,000	5,636	48,000	94,400
Subtotal - Operating Grants and Contributions	<u>722,972</u>	<u>621,876</u>	<u>662,201</u>	<u>696,723</u>
Capital Grants and Contributions:				
Security of Persons and Property	0	423,951	0	0
Transportation	0	0	207,769	850,056
Community Environment	197,621	312,730	213,863	315,058
Leisure Time Activities	0	0	0	0
Subtotal - Capital Grants and Contributions	<u>197,621</u>	<u>736,681</u>	<u>421,632</u>	<u>1,165,114</u>
<i>Total Governmental Activities Program Revenues</i>	<u>2,276,911</u>	<u>2,848,821</u>	<u>2,453,229</u>	<u>3,525,476</u>
Business-Type Activities:				
Charges for Services:				
Sewer	3,357,098	3,352,604	3,147,970	3,055,858
Electric	22,521,381	23,065,550	21,496,934	20,123,656
Water	2,114,210	2,104,759	2,124,001	1,993,661
Subtotal - Charges for Services	<u>27,992,689</u>	<u>28,522,913</u>	<u>26,768,905</u>	<u>25,173,175</u>
Capital Grants and Contributions				
Sewer	0	0	0	0
Water	0	0	0	0
Subtotal - Capital Grants and Contributions	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Total Business-Type Activities Program Revenues</i>	<u>27,992,689</u>	<u>28,522,913</u>	<u>26,768,905</u>	<u>25,173,175</u>
<i>Total Primary Government Program Revenues</i>	<u>\$30,269,600</u>	<u>\$31,371,734</u>	<u>\$29,222,134</u>	<u>\$28,698,651</u>

2010	2009	2008	2007	2006	2005
\$0	\$0	\$0	\$0	\$24,207	\$24,025
53,280	39,557	58,882	55,318	82,473	100,455
12	132	24	0	0	6
355,597	419,193	285,747	339,393	319,218	341,713
0	0	0	0	23,796	20,524
813,825	785,970	732,707	496,765	515,941	426,042
0	0	0	144,707	78,897	84,998
1,222,714	1,244,852	1,077,360	1,036,183	1,044,532	997,763
18,328	9,928	0	0	10,847	8,978
681,292	548,731	814,109	715,192	806,875	780,801
0	0	0	0	0	65,538
0	276,833	83,171	0	0	0
699,620	835,492	897,280	715,192	817,722	855,317
0	0	0	0	0	0
32,174	0	0	0	0	0
305,251	0	0	257,835	404,216	640,088
0	0	236,422	78,600	0	0
337,425	0	236,422	336,435	404,216	640,088
2,259,759	2,080,344	2,211,062	2,087,810	2,266,470	2,493,168
3,160,156	3,187,337	3,223,641	3,132,570	2,889,367	2,720,284
20,680,073	18,748,969	20,080,589	20,145,313	18,299,853	15,559,521
2,021,476	1,962,129	1,902,828	1,701,213	1,785,102	1,757,607
25,861,705	23,898,435	25,207,058	24,979,096	22,974,322	20,037,412
0	0	0	0	0	132,955
0	0	0	0	0	179,644
0	0	0	0	0	312,599
25,861,705	23,898,435	25,207,058	24,979,096	22,974,322	20,350,011
\$28,121,464	\$25,978,779	\$27,418,120	\$27,066,906	\$25,240,792	\$22,843,179

(continued)

**City of Dover, Ohio**  
*Changes in Net Position (continued)*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2014	2013	2012	2011
<b>Expenses</b>				
<b>Governmental Activities:</b>				
General Government	\$1,912,267	\$2,313,710	\$1,809,857	\$1,284,689
Security of Persons and Property	5,190,764	5,082,413	5,094,116	4,647,659
Transportation	1,925,102	1,928,227	1,879,829	2,186,664
Public Health Services	1,481,578	762,721	808,220	788,705
Community Environment	130,344	268,923	188,273	115,729
Basic Utility Services	783,122	672,945	629,555	570,453
Leisure Time Activities	1,121,296	1,291,658	1,134,362	1,007,014
Interest and Fiscal Charges	99,979	113,423	164,403	40,903
<i>Total Governmental Activities Expenses</i>	<u>12,644,452</u>	<u>12,434,020</u>	<u>11,708,615</u>	<u>10,641,816</u>
<b>Business-Type Activities</b>				
Sewer	3,107,960	3,727,710	3,670,590	3,518,361
Electric	22,381,043	23,723,046	22,992,501	20,818,346
Water	1,840,661	1,802,403	1,854,651	1,931,539
<i>Total Business-Type Activities Expenses</i>	<u>27,329,664</u>	<u>29,253,159</u>	<u>28,517,742</u>	<u>26,268,246</u>
<i>Total Primary Government Expenses</i>	<u>39,974,116</u>	<u>41,687,179</u>	<u>40,226,357</u>	<u>36,910,062</u>
<b>Net (Expense)/Revenue</b>				
Governmental Activities	(10,367,541)	(9,585,199)	(9,255,386)	(7,116,340)
Business-Type Activities	663,025	(730,246)	(1,748,837)	(1,095,071)
<i>Total Primary Government Net (Expense)/Revenue</i>	<u>(\$9,704,516)</u>	<u>(\$10,315,445)</u>	<u>(\$11,004,223)</u>	<u>(\$8,211,411)</u>

2010	2009	2008	2007	2006	2005
\$1,396,691	\$1,394,202	\$1,378,583	\$1,421,425	\$1,098,324	\$1,053,903
4,566,373	4,637,683	4,732,202	4,114,123	3,845,604	3,799,383
842,745	3,666,602	2,019,895	1,886,315	1,355,383	1,539,960
1,078,392	757,168	672,959	734,164	616,158	685,021
106,332	108,259	195,913	406,736	454,646	462,327
610,467	532,610	463,671	578,515	433,167	423,012
2,474,704	1,010,371	1,223,705	861,788	666,868	647,646
9,673	73,248	31,636	1,468	164,594	33,675
<u>11,085,377</u>	<u>12,180,143</u>	<u>10,718,564</u>	<u>10,004,534</u>	<u>8,634,744</u>	<u>8,644,927</u>
2,886,179	2,839,223	2,421,889	2,321,173	2,112,304	2,005,511
19,311,806	18,429,586	18,448,428	21,582,963	18,228,596	17,121,282
2,047,070	1,715,425	2,277,084	2,326,837	1,517,568	1,881,816
<u>24,245,055</u>	<u>22,984,234</u>	<u>23,147,401</u>	<u>26,230,973</u>	<u>21,858,468</u>	<u>21,008,609</u>
<u>35,330,432</u>	<u>35,164,377</u>	<u>33,865,965</u>	<u>36,235,507</u>	<u>30,493,212</u>	<u>29,653,536</u>
(8,825,618)	(10,099,799)	(8,507,502)	(7,916,724)	(6,368,274)	(6,151,759)
<u>1,616,650</u>	<u>914,201</u>	<u>2,059,657</u>	<u>(1,251,877)</u>	<u>1,115,854</u>	<u>(658,598)</u>
<u>(\$7,208,968)</u>	<u>(\$9,185,598)</u>	<u>(\$6,447,845)</u>	<u>(\$9,168,601)</u>	<u>(\$5,252,420)</u>	<u>(\$6,810,357)</u>

(continued)

**City of Dover, Ohio**  
*Changes in Net Position (continued)*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2014	2013	2012	2011
<b>General Revenues</b>				
Governmental Activities				
Taxes:				
Property Taxes Levied For:				
General Purposes	\$897,494	\$875,654	\$748,044	\$756,066
Police and Fire Pension	132,413	130,611	135,398	143,431
Kilowatt per Hour Taxes Levied for				
General Purposes (1)	712,312	0	0	0
Income Taxes levied for:				
General Purposes	5,131,043	4,700,061	3,377,249	4,018,591
Street Maintenance and Repair	677,859	560,660	469,110	522,226
Cemetery	392,274	360,872	316,019	348,053
Police and Fire Pension	569,628	579,482	409,554	405,322
Capital Outlay	2,187,243	2,005,426	1,607,109	1,283,425
Grants and Entitlements not Restricted to				
Specific Programs	401,495	1,352,561	1,406,047	1,868,255
Unrestricted Contributions	20,108	14,700	0	0
Investment Income	11,633	18,961	29,144	61,496
Miscellaneous	275,643	355,472	549,004	267,158
<i>Total Governmental Activities</i>	<u>11,409,145</u>	<u>10,954,460</u>	<u>9,046,678</u>	<u>9,674,023</u>
Business-Type Activities				
Investment Income	4,976	1,153	913	975
Miscellaneous	699,450	849,769	904,590	633,331
<i>Total Business-Type Activities</i>	<u>704,426</u>	<u>850,922</u>	<u>905,503</u>	<u>634,306</u>
<i>Total Primary Government General Revenues</i>	<u>12,113,571</u>	<u>11,805,382</u>	<u>9,952,181</u>	<u>10,308,329</u>
<b>Transfers</b>				
Governmental Activities	0	0	0	0
Business-Type Activities	0	0	0	0
<b>Change in Net Position</b>				
Governmental Activities	1,041,604	1,369,261	(208,708)	2,557,683
Business-Type Activities	1,367,451	120,676	(843,334)	(460,765)
<i>Total Primary Government Change in Net Position</i>	<u>\$2,409,055</u>	<u>\$1,489,937</u>	<u>(\$1,052,042)</u>	<u>\$2,096,918</u>

(1) Prior to 2014, Kilowatt per Hour Tax was reported as Grants and Entitlements not Restricted to Specific Programs.

2010	2009	2008	2007	2006	2005
\$785,909	\$1,027,642	\$1,053,027	\$1,032,747	\$1,041,905	\$1,013,703
155,799	155,866	158,448	126,312	155,395	147,803
0	0	0	0	0	0
3,802,963	2,257,720	2,908,923	2,507,749	2,119,470	2,204,050
611,838	438,574	535,272	312,374	243,398	362,831
356,637	316,676	331,960	341,515	305,224	311,280
482,557	340,000	241,842	347,105	278,085	313,730
896,384	2,138,200	2,576,903	2,577,460	705,775	749,608
1,627,904	1,243,082	1,487,366	1,708,557	1,785,908	1,711,617
0	0	0	0	0	0
81,244	333,594	228,603	319,702	174,285	186,319
289,210	187,094	242,048	245,804	126,142	119,238
9,090,445	8,438,448	9,764,392	9,519,325	6,935,587	7,120,179
4,417	21,616	198,481	490,570	442,634	122,992
637,903	287,546	333,753	246,623	496,979	920,040
642,320	309,162	532,234	737,193	939,613	1,043,032
9,732,765	8,747,610	10,296,626	10,256,518	7,875,200	8,163,211
0	0	0	0	(650,000)	(600,000)
0	0	0	0	650,000	600,000
264,827	(1,661,351)	1,256,890	1,602,601	(82,687)	368,420
2,258,970	1,223,363	2,591,891	(514,684)	2,705,467	984,434
<u>\$2,523,797</u>	<u>(\$437,988)</u>	<u>\$3,848,781</u>	<u>\$1,087,917</u>	<u>\$2,622,780</u>	<u>\$1,352,854</u>

**City of Dover, Ohio**  
*Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	2014	2013	2012	2011
<b>General Fund</b>				
Nonspendable	\$109,557	\$115,155	\$103,704	\$76,178
Assigned	475,892	1,085,489	1,042,593	103,666
Unassigned	1,417,828	1,073,477	791,688	1,925,702
Reserved	N/A	N/A	N/A	N/A
Unreserved	N/A	N/A	N/A	N/A
<b>Total General Fund</b>	<u>2,003,277</u>	<u>2,274,121</u>	<u>1,937,985</u>	<u>2,105,546</u>
<b>All Other Governmental Funds</b>				
Nonspendable	\$142,542	\$131,692	\$164,478	\$169,337
Restricted	1,564,315	1,577,064	1,444,346	1,439,977
Committed	2,279,900	2,324,688	1,906,934	1,473,463
Unassigned (Deficit)	(41,200)	(45,780)	(75,785)	(123,350)
Reserved	N/A	N/A	N/A	N/A
Unreserved, Undesignated, Reported in:				
Special Revenue funds	N/A	N/A	N/A	N/A
Capital Projects funds (Deficit)	N/A	N/A	N/A	N/A
<b>Total All Other Governmental Funds</b>	<u>3,945,557</u>	<u>3,987,664</u>	<u>3,439,973</u>	<u>2,959,427</u>
<b>Total Governmental Funds</b>	<u><u>\$5,948,834</u></u>	<u><u>\$6,261,785</u></u>	<u><u>\$5,377,958</u></u>	<u><u>\$5,064,973</u></u>

2010	2009	2008	2007	2006	2005
\$105,973	N/A	N/A	N/A	N/A	N/A
90,960	N/A	N/A	N/A	N/A	N/A
963,133	N/A	N/A	N/A	N/A	N/A
N/A	\$0	\$0	\$42,249	\$22,292	\$29,998
N/A	573,465	1,161,245	759,758	277,213	213,625
1,160,066	573,465	1,161,245	802,007	299,505	243,623
\$137,508	N/A	N/A	N/A	N/A	N/A
1,262,129	N/A	N/A	N/A	N/A	N/A
1,039,249	N/A	N/A	N/A	N/A	N/A
(116,296)	N/A	N/A	N/A	N/A	N/A
N/A	625,665	427,335	688,582	967,528	562,989
N/A	1,175,161	1,173,059	1,112,140	955,905	836,398
N/A	846,252	1,569,386	1,023,428	(147,694)	807,721
2,322,590	2,647,078	3,169,780	2,824,150	1,775,739	2,207,108
\$3,482,656	\$3,220,543	\$4,331,025	\$3,626,157	\$2,075,244	\$2,450,731

**City of Dover, Ohio**  
*Changes in Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	2014	2013	2012	2011
<b>Revenues</b>				
Property Taxes	\$1,034,679	\$1,009,800	\$890,268	\$898,970
Income Taxes	7,589,555	7,626,454	6,609,398	6,416,265
Kilowatt per Hour Tax (1)	712,312	0	0	0
Intergovernmental	1,450,826	2,776,288	2,722,755	3,648,133
Interest	11,633	18,961	29,144	61,496
Fines, Licenses and Permits	32,803	35,640	60,609	55,486
Charges for Services	1,391,234	1,419,987	1,261,803	1,215,871
Contributions and Donations	20,108	14,700	0	2,740
Other	240,256	352,689	472,561	127,081
<i>Total Revenues</i>	<u>12,483,406</u>	<u>13,254,519</u>	<u>12,046,538</u>	<u>12,426,042</u>
<b>Expenditures</b>				
Current:				
General Government	1,840,339	2,124,429	1,717,237	1,115,260
Security of Persons and Property	4,674,192	4,272,192	4,396,320	4,331,070
Transportation	1,300,051	1,158,730	1,157,078	1,037,961
Public Health Services	994,453	735,189	751,935	707,902
Community Environment	127,164	259,771	190,316	111,227
Basic Utility Services	783,122	672,945	629,555	570,453
Leisure Time Activities	973,292	831,149	913,126	829,489
Capital Outlay	1,769,293	1,989,870	1,639,805	2,528,446
Debt Service:				
Principal Retirement	231,639	210,334	208,377	2,646,521
Interest and Fiscal Charges	102,812	116,083	129,804	63,678
Issuance Costs	0	0	0	36,229
<i>Total Expenditures</i>	<u>12,796,357</u>	<u>12,370,692</u>	<u>11,733,553</u>	<u>13,978,236</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(312,951)</u>	<u>883,827</u>	<u>312,985</u>	<u>(1,552,194)</u>
<b>Other Financing Sources (Uses)</b>				
General Obligation Bonds Issued	0	0	0	2,670,000
Notes Issued	0	0	0	0
Proceeds of Loan	0	0	0	428,614
Premium on Debt Issuance	0	0	0	35,897
Payment to Refund Notes	0	0	0	0
Transfers In	24,000	0	0	0
Transfers Out	(24,000)	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>3,134,511</u>
<i>Net Change in Fund Balances</i>	<u><u>(\$312,951)</u></u>	<u><u>\$883,827</u></u>	<u><u>\$312,985</u></u>	<u><u>\$1,582,317</u></u>
Debt Service as a Percentage of Noncapital Expenditures	3.0%	2.9%	3.2%	22.0%

Note: The large increase in debt service in 2011 is due to issuing general obligation bonds to retire notes.

(1) Prior to 2014, Kilowatt per Hour Tax was reported as Intergovernmental.

2010	2009	2008	2007	2006	2005
\$944,163	\$1,175,280	\$1,218,183	\$1,156,640	\$1,190,154	\$1,164,720
5,641,156	5,618,512	6,770,438	5,692,860	3,855,822	3,759,707
0	0	0	0	0	0
2,417,233	2,179,043	2,377,839	2,958,335	2,946,020	3,041,171
81,244	333,594	228,603	319,702	174,285	186,319
53,292	39,689	58,906	55,318	53,418	54,106
1,188,938	1,163,085	1,040,296	962,375	989,636	943,280
0	0	0	78,600	0	0
146,375	187,094	242,048	245,804	126,142	115,022
10,472,401	10,696,297	11,936,313	11,469,634	9,335,477	9,264,325
1,114,329	1,218,905	1,197,585	1,237,668	1,063,197	1,032,690
4,041,571	4,092,027	3,990,259	3,787,088	3,584,484	3,448,079
1,212,992	1,181,395	1,234,454	1,067,923	934,808	998,710
804,618	703,975	631,723	685,428	653,822	673,682
103,808	98,389	182,588	107,893	116,239	105,040
610,467	532,610	463,671	578,515	433,167	423,012
823,753	837,296	872,576	710,690	610,942	599,512
2,543,177	2,959,903	2,412,778	1,522,384	1,517,533	1,212,199
106,252	105,995	175,747	205,511	55,284	105,066
20,181	76,284	70,064	15,621	121,795	63,001
0	0	0	0	0	0
11,381,148	11,806,779	11,231,445	9,918,721	9,091,271	8,660,991
(908,747)	(1,110,482)	704,868	1,550,913	244,206	603,334
0	0	0	0	0	0
2,640,000	2,100,000	2,200,000	2,370,000	2,570,000	2,520,000
530,860	0	0	0	0	0
0	0	0	0	30,307	0
(2,000,000)	(2,100,000)	(2,200,000)	(2,370,000)	(2,570,000)	(2,520,000)
0	0	0	0	0	0
0	0	0	0	(650,000)	(600,000)
1,170,860	0	0	0	(619,693)	(600,000)
\$262,113	(\$1,110,482)	\$704,868	\$1,550,913	(\$375,487)	\$3,334
1.2%	1.6%	2.7%	2.4%	2.2%	2.0%

**City of Dover, Ohio**  
*Income Tax Rate, Revenue Base, and Collections*  
*Last Ten Years*

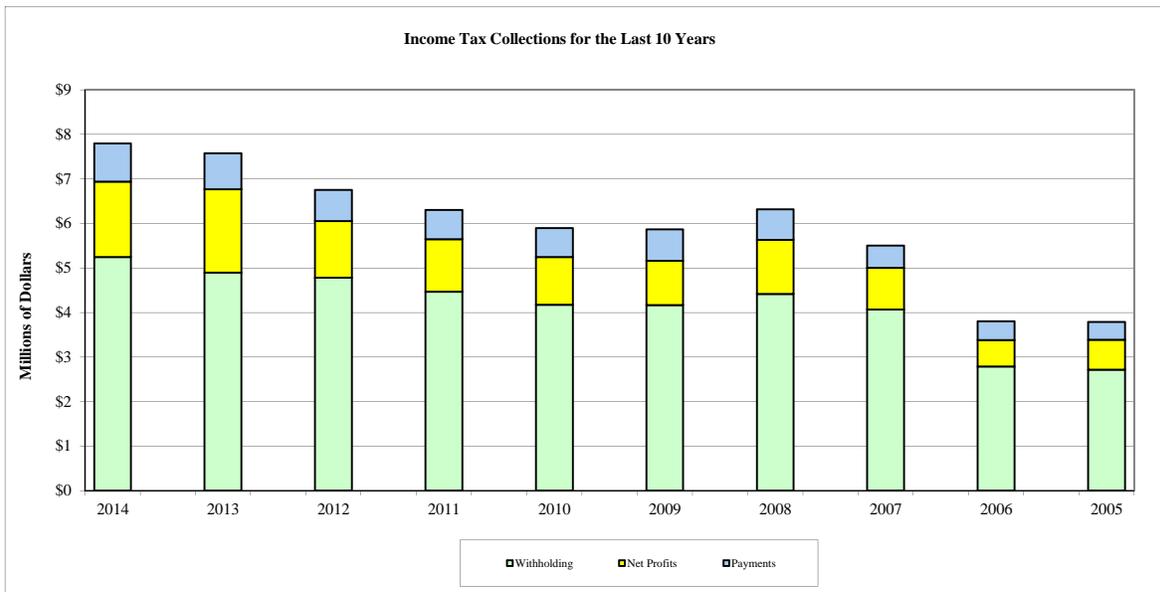
Tax Year	Tax Rate (1)	Total Tax Collected (2)	Taxes From Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	Percentage of Taxes from Net Profits	Taxes from Individual Payments	Percentage of Taxes from Individual Payments
2014	1.50%	\$7,795,811	\$5,248,140	67.32%	\$1,693,250	21.72%	\$854,421	10.96%
2013	1.50	7,571,745	4,894,478	64.64	1,869,111	24.69	808,156	10.67
2012	1.50	6,751,331	4,780,617	70.81	1,271,276	18.83	699,438	10.36
2011	1.50	6,304,720	4,464,372	70.81	1,178,983	18.70	661,365	10.49
2010	1.50	5,898,575	4,174,422	70.77	1,072,951	18.19	651,203	11.04
2009	1.50	5,865,095	4,164,217	71.00	997,066	17.00	703,811	12.00
2008	1.50	6,314,388	4,413,757	69.90	1,218,045	19.29	682,585	10.81
2007	1.50	5,500,103	4,065,676	73.92	938,318	17.06	496,109	9.02
2006	1.00	3,803,674	2,787,387	73.28	592,434	15.58	423,853	11.14
2005	1.00	3,790,428	2,717,521	71.69	669,197	17.65	403,710	10.66

Source: City Income Tax Department

(1) The City's basic income tax rate may only be increased by a majority vote of the City's residents.

(2) Gross Collections - Cash Basis of Accounting

Note: The City is statutorily prohibited from presenting individual taxpayer information.



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**City Of Dover, Ohio**  
*Electric Sales (in MWH) and Number of Customers by Type*  
*Last Ten Years*

	2014	2013	2012	2011
<b>Electric Sold (MWH) (000)</b>				
Residential	58,765	56,788	58,606	59,323
Commercial	31,189	30,044	30,049	30,758
Industrial	146,636	140,649	141,896	138,487
Total	<u>236,590</u>	<u>227,481</u>	<u>230,551</u>	<u>228,568</u>
 <b>Number of Customers</b>				
Residential	5,794	5,777	5,772	5,775
Commercial	871	871	862	848
Industrial	103	102	102	113
Total	<u>6,768</u>	<u>6,750</u>	<u>6,736</u>	<u>6,736</u>

Source: City Records

2010	2009	2008	2007	2006	2005
60,813	55,830	58,807	58,317	55,846	57,161
30,437	27,042	23,424	24,942	24,392	25,913
141,090	128,300	134,536	139,024	134,977	129,454
<u>232,340</u>	<u>211,172</u>	<u>216,767</u>	<u>222,283</u>	<u>215,215</u>	<u>212,528</u>
5,770	5,762	5,822	5,741	5,714	5,692
841	836	868	846	840	842
117	122	124	119	117	115
<u>6,728</u>	<u>6,720</u>	<u>6,814</u>	<u>6,706</u>	<u>6,671</u>	<u>6,649</u>

**City of Dover, Ohio**  
*Electric Rates (Per Month)*  
*Last Ten Years*

<b>Type of Customer:</b>	2014	2013	2012	2011
<b>Residential:</b>				
Customer Charge	\$6.71000	\$5.97000	\$5.97000	\$5.97000
First 800 KWH	0.12215	0.06107	0.06107	0.06107
Next 700 KWH - per KWH	0.11655	0.05609	0.05609	0.05609
All Over 1500 KWH - per KWH	0.10914	0.04950	0.04950	0.04950
<b>Commercial:</b>				
Customer Charge	6.37000	5.97000	5.97000	5.97000
First 50 KWH per KW of demand - per KWH	0.15640	0.09900	0.09900	0.09900
Next 150 KWH per KW of demnd - per KWH				
First 3,000 KWH per KWH	0.13609	0.07997	0.07997	0.07997
Over 3,000 KWH per KWH	0.11447	0.05970	0.05970	0.05970
For all remaining KWH per KWH	0.10093	0.04701	0.04701	0.04701
<b>Industrial (per KVA):</b>				
Minimum Charge - per KVA of demand	2.75000	2.75000	2.75000	2.75000
First 30 KWH, per KVA of demand - per KWH	0.17434	0.12189	0.12189	0.12189
Next 170 KWH per KVA of demand				
2,000 KWH - per KWH	0.13135	0.08010	0.08010	0.08010
8,000 KWH - per KWH	0.11855	0.06765	0.06765	0.06765
90,000 KWH - per KWH	0.10653	0.05597	0.05597	0.05597
Over 100,000 KWH - per KWH	0.09834	0.04801	0.04801	0.04801
Over 200 KWH per KVA of demand				
First 200,000 KWH - per KWH	0.08848	0.03842	0.03842	0.03842
All remaining KWH - per KWH	0.08273	0.03283	0.03283	0.03283

Source: City Records

Note: Rates can be changed with approval by City Council.

2010	2009	2008	2007	2006	2005
\$5.97000	\$5.97000	\$5.97000	\$5.97000	\$5.97000	\$5.97000
0.06107	0.06107	0.06107	0.06107	0.06107	0.05310
0.05609	0.05609	0.05609	0.05609	0.05609	0.04877
0.04950	0.04950	0.04950	0.04950	0.04950	0.04304
5.97000	5.97000	5.97000	5.97000	5.97000	5.97000
0.09900	0.09900	0.09990	0.09900	0.09900	0.08609
0.07997	0.07997	0.07997	0.07997	0.07997	0.06954
0.05970	0.05970	0.05970	0.05970	0.05970	0.05191
0.04701	0.04701	0.04701	0.04701	0.04701	0.04088
2.75000	2.75000	2.75000	2.75000	2.75000	2.75000
0.12189	0.12189	0.12189	0.12189	0.12189	0.10599
0.08010	0.08010	0.08010	0.08010	0.08010	0.06965
0.06765	0.06765	0.06765	0.06765	0.06765	0.05883
0.05597	0.05597	0.05597	0.05597	0.05597	0.04867
0.04801	0.04801	0.04801	0.04801	0.04801	0.04175
0.03842	0.03842	0.03842	0.03842	0.03842	0.03341
0.03283	0.03283	0.03283	0.03283	0.03283	0.02855

**City of Dover, Ohio**  
*Principal Electric Customers*  
 2014 and 2006 (1)

Customer	<i>2014</i>	
	MWH Sold	Percentage of Total MWH Sold
Arizona Chemical Corporation	22,424	9.48 %
Dover Chemical Corporation	21,635	9.14
Allied Machine and Engineering Corporation	11,253	4.76
Meteor Sealing Systems, LLC	10,343	4.37
Union Hospital	9,697	4.10
Deflecto Corporation	7,511	3.17
Zimmer Patient Care	4,973	2.10
Inca Presswood Pallets, Ltd	4,110	1.74
Buehlers Food Market, Incorporated	3,788	1.60
Giant Eagle, Incorporated	3,669	1.55
Totals	<u>99,403</u>	<u>42.01 %</u>
Total MWH Sold	<u>236,590</u>	

Customer	<i>2006</i>	
	MWH Sold	Percentage of Total MWH Sold
Arizona Chemical Corporation	24,280	11.28 %
Dover Chemical Corporation	19,307	8.97
Allied Machine and Engineering Corporation	8,742	4.06
Union Hospital	8,447	3.92
Meteor Sealing Systems, LLC	6,633	3.08
INCA Presswood Pallets, Ltd	6,021	2.80
Zimmer Patient Care	5,034	2.34
Buehlers Food Market, Incorporated	3,839	1.79
Bag-N-Save Foods, Incorporated	3,753	1.74
Rolite Plastics, Incorporated	2,950	1.38
Totals	<u>89,006</u>	<u>41.36 %</u>
Total MWH Sold	<u>215,215</u>	

Source: City Records

(1) Data from nine years ago is not available.

**City of Dover, Ohio**

*Computation of Direct and Overlapping Debt Attributable to Governmental Activities*

*December 31, 2014*

	Debt Attributable to Governmental Activities	Overlapping Percentage Applicable to Dover (1)	Amount of Direct and Overlapping Debt
<u>Direct:</u>			
City of Dover			
General Obligation Bonds	\$2,385,512	100.00 %	\$2,385,512
State Infrastructure Bank Loan	570,416	100.00	570,416
OPWC Loan	75,000	100.00	75,000
Total Direct Debt	<u>3,030,928</u>		<u>3,030,928</u>
<u>Overlapping Debt:</u>			
Payable from Property Taxes			
Dover City School District Bonds	1,360,000	70.04	952,544
Tuscarawas County General Obligation Bonds	2,769,945	16.17	447,900
Tuscarawas County Bond Anticipation Notes	659,000	16.17	106,560
Payable from Other Sources			
Dover City School District Capital Leases	67,600	70.04	47,347
Tuscarawas County Loans	9,681,884	16.17	1,565,561
Tuscarawas County Capital Leases	237,740	16.17	38,443
Total Overlapping Debt	<u>14,776,169</u>		<u>3,158,355</u>
Total	<u><u>\$17,807,097</u></u>		<u><u>\$6,189,283</u></u>

Source: Tuscarawas County, Ohio; County Auditor

(1) Overlapping percentages were calculated by dividing each overlapping subdivision's assessed valuation within the City by the subdivision's total assessed valuation.

**City of Dover, Ohio**  
*Ratios of Outstanding Debt by Type*  
*Last Ten Years*

Governmental Activities							
Year	General Obligation Bonds	Bond Anticipation Notes	Loans	Total	Actual Taxable Value of Property	Percentage of Actual Taxable Value of Property	Per Capita (1)
2014	\$2,385,512	\$0	\$645,416	\$3,030,928	\$674,320,771	0.45 %	235
2013	2,497,307	0	759,657	3,256,964	666,952,486	0.49	252
2012	2,604,102	0	857,898	3,462,000	668,288,486	0.52	268
2011	2,705,897	0	959,474	3,665,371	714,079,200	0.51	286
2010	0	2,640,000	530,860	3,170,860	729,445,967	0.43	247
2009	0	2,100,000	0	2,100,000	898,534,287	0.23	154
2008	0	2,470,000	0	2,470,000	841,281,475	0.29	183
2007	0	2,770,000	0	2,770,000	843,684,435	0.33	203
2006	0	2,970,000	0	2,970,000	841,547,469	0.35	219
2005	0	2,720,000	0	2,720,000	791,259,012	0.34	202
Business-Type Activities							
Year	General Obligation Bonds	OWDA Loans	Revenue Bonds	Bond Anticipation Notes	Total Debt (2)	Percentage of Personal Income (1)	Per Capita (1)
2014	\$6,175,492	\$10,159,641	\$7,110,000	\$0	\$26,476,061	9.51 %	\$2,052
2013	6,486,109	10,641,507	8,619,848	0	29,004,428	10.42	2,248
2012	6,796,726	11,206,348	9,666,534	0	31,131,608	11.18	2,413
2011	7,087,343	11,753,270	10,658,220	0	33,164,204	11.99	2,586
2010	0	12,282,841	11,723,698	6,900,000	34,077,399	12.32	2,657
2009	0	12,795,611	12,655,641	7,200,000	34,751,252	13.49	2,553
2008	0	12,511,688	13,562,586	7,800,000	36,344,274	14.19	2,687
2007	260,000	8,248,331	14,434,531	8,100,000	33,812,862	13.11	2,482
2006	455,000	0	15,276,476	8,750,000	27,451,476	10.68	2,021
2005	640,000	0	16,108,419	6,000,000	25,468,419	9.97	1,888

Source: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) See S28 for population and personal income data.

(2) Includes general bonded debt, other governmental debt and business-type activities debt, presented net.

Primary Government		
Total General Obligation Bonds	Percentage of Actual Taxable Value of Property	Per Capita (1)
\$8,561,004	1.27 %	663
8,983,416	1.35	696
9,400,828	1.41	729
9,793,240	1.37	764
0	0.00	0
0	0.00	0
0	0.00	0
260,000	0.03	19
455,000	0.05	33
640,000	0.08	47

**City of Dover, Ohio**  
*Legal Debt Margin Information*  
*Last Ten Years*

	2014	2013	2012	2011
Overall Legal Debt Limit (10.5% of Assessed Valuation)	\$24,781,288	\$24,510,504	\$24,559,602	\$24,559,602
Net Debt Applicable to Debt Limit	8,510,000	8,935,000	10,117,898	10,604,474
Overall Legal Debt Margin (10.5% of Assessed Valuation)	<u>\$16,271,288</u>	<u>\$15,575,504</u>	<u>\$14,441,704</u>	<u>\$13,955,128</u>
Legal Debt Margin as a Percentage of Debt Limit	65.66%	63.55%	58.80%	56.82%
Unvoted Legal Debt Limit (5.5% of Assessed Valuation)	\$12,980,675	\$12,838,835	\$12,864,553	\$12,864,553
Net Debt Applicable to Debt Limit	8,510,000	8,935,000	10,117,898	10,604,474
Unvoted Legal Debt Margin (5.5% of Assessed Valuation)	<u>\$4,470,675</u>	<u>\$3,903,835</u>	<u>\$2,746,655</u>	<u>\$2,260,079</u>
Legal Debt Margin as a Percentage of Debt Limit	34.44%	30.41%	21.35%	17.57%

**Legal Debt Margin Calculation for the Year Ended December 31, 2014**

	Overall Margin Within 10.5%	Unvoted Margin Within 5.5%
Assessed property value	<u>\$236,012,270</u>	<u>\$236,012,270</u>
Debt Limitation (percentage of assessed property value)	\$24,781,288	\$12,980,675
Gross Indebtedness	26,595,316	26,595,316
Less: Revenue Bonds	(7,110,000)	(7,110,000)
SIB Loan	(570,416)	(570,416)
OWDA Loan	(10,159,641)	(10,159,641)
Police and Fire Pension	<u>(245,259)</u>	<u>(245,259)</u>
Net Debt Applicable to Debt Limit	8,510,000	8,510,000
Legal Debt Margin Within Limitations	<u>\$16,271,288</u>	<u>\$4,470,675</u>

Note: Under State of Ohio finance law, the City of Dover's outstanding general obligation debt that is supported through real estate value should not exceed 10.5 percent of total assessed property value. In addition, the outstanding general obligation debt net of voted debt should not exceed 5.5 percent of total assessed property value. By law, the general obligation debt subject to the limitation is offset by amounts set aside for repaying general obligation bonds.

2010	2009	2008	2007	2006	2005
\$26,242,211	\$27,400,427	\$28,608,566	\$28,027,064	\$28,791,693	\$28,450,248
3,270,860	2,200,000	2,470,000	2,770,000	2,970,000	2,620,000
\$22,971,351	\$25,200,427	\$26,138,566	\$25,257,064	\$25,821,693	\$25,830,248
87.54%	91.97%	91.37%	90.12%	89.68%	90.79%
\$13,746,025	\$14,352,605	\$14,985,439	\$14,680,843	\$15,081,363	\$14,902,511
3,270,860	2,200,000	2,470,000	2,770,000	2,970,000	2,620,000
\$10,475,165	\$12,152,605	\$12,515,439	\$11,910,843	\$12,111,363	\$12,282,511
76.21%	84.67%	83.52%	81.13%	80.31%	82.42%

**City of Dover, Ohio**  
*Pledged Revenue Coverage*  
*Mortgage Revenue Bonds - Water*  
*Last Ten Years*

Year	Gross Revenues (1)	Direct Operating Expenses (2)	Net Revenue Available for Debt Service	Debt Service		Coverage
				Principal	Interest	
2014	\$2,131,554	\$1,218,259	\$913,295	\$170,000	\$99,734	3.39
2013	2,118,602	1,130,110	988,492	330,000	165,533	1.99
2012	2,256,604	1,226,020	1,030,584	320,000	137,183	2.25
2011	2,018,126	1,154,185	863,941	310,000	187,141	1.74
2010	2,045,222	1,329,484	715,738	300,000	201,361	1.43
2009	1,994,092	1,045,257	948,835	290,000	189,176	1.98
2008	1,949,190	1,423,748	525,442	285,000	181,906	1.13
2007	1,761,325	1,594,531	166,794	280,000	221,016	0.33
2006	1,924,178	1,020,335	903,843	275,000	142,993	2.16
2005	1,803,621	1,237,465	566,156	270,000	230,861	1.13

- (1) Gross revenues include operating revenues, transfers and interest income in accordance with bond indentures.
- (2) Direct operating expenses do not include depreciation and amortization expense.
- (3) Annual debt service requirements include principal and interest on revenue bonds only.

**City of Dover, Ohio**  
*Pledged Revenue Coverage*  
*Mortgage Revenue Bonds - Electric*  
*Last Ten Years*

Year	Gross Revenues (1)	Direct Operating Expenses (2)	Net Revenue Available for Debt Service	Debt Service		Coverage
				Principal	Interest	
2014	\$23,192,677	\$20,894,165	\$2,298,512	\$600,000	\$309,300	2.53
2013	23,880,871	22,250,673	1,630,198	700,000	236,897	1.74
2012	22,115,910	21,232,477	883,433	655,000	269,647	0.96
2011	20,637,660	19,126,461	1,511,199	630,000	294,847	1.63
2010	21,275,915	16,922,317	4,353,598	605,000	319,047	4.71
2009	18,953,012	17,290,371	1,662,641	590,000	362,835	1.74
2008	20,537,863	17,528,791	3,009,072	560,000	365,048	3.25
2007	20,774,394	19,761,146	1,013,248	610,000	431,448	0.97
2006	19,556,464	16,483,465	3,072,999	605,000	423,500	2.99
2005	16,897,572	15,451,875	1,445,697	330,000	286,815	2.34

- (1) Gross revenues include operating revenues, transfers and interest income in accordance with bond indentures.
- (2) Direct operating expenses do not include depreciation and amortization expense.
- (3) Annual debt service requirements include principal and interest on revenue bonds only.

**City of Dover, Ohio**  
*Demographic and Economic Statistics*  
*Last Ten Years*

<u>Year</u>	<u>Population (1)</u>	<u>Total Personal Income (2)</u>	<u>Personal Income Per Capita (3)</u>	<u>Median Household Income (3)</u>	<u>Unemployment Rate (4)</u>
2014	12,904	\$278,390,896	\$21,574	\$43,951	4.8%
2013	12,904	278,390,896	21,574	43,951	6.2
2012	12,904	278,390,896	21,574	43,951	7.5
2011	12,826	276,708,124	21,574	43,951	7.5
2010	12,826	276,708,124	21,574	43,951	10.5
2009	13,612	257,647,936	18,928	44,604	9.2
2008	13,528	256,057,984	18,928	44,604	6.4
2007	13,623	257,856,144	18,928	44,604	5.6
2006	13,585	257,136,880	18,928	44,604	5.1
2005	13,492	255,376,576	18,928	44,604	5.7

(1) Estimated by the City

(2) Computation of per capita personal income multiplied by population

(3) Source: 2005-2009 - 2000 U.S. Census; 2010-2014 - 2010 U.S. Census

(4) Ohio Department of Job and Family Services

**City of Dover, Ohio**  
*Principal Employers*  
 2014 and 2005

<b>2014</b>	
Employer	Employees
Union Hospital	856
Allied Machine and Engineering Corporation	408
Zimmer Patient Care Division	395
Dover City School District	279
Meteor Sealing Systems	285
Buehlers Food Market, Incorporated	228
Hennis Care Center, Incorporated	212
New Dawn Health Care	181
City of Dover	148
Marlite, Incorporated	142
<b>Total</b>	<b>3,134</b>
<b>Total Employment within the City</b>	<b>n/a</b>

<b>2005</b>	
Employer	Employees
Union Hospital	986
Allied Machine and Engineering Corporation	383
Zimmer Patient Care Division	305
Dover City School District	293
Marlite, Incorporated	204
Hennis Care Center, Incorporated	198
Buehlers Food Market, Incorporated	194
New Dawn Health Care	187
Meteor Sealing Systems	149
Arizona Chemical Company	135
<b>Total</b>	<b>3,034</b>
<b>Total Employment within the City</b>	<b>n/a</b>

Source: City Records  
 n/a - Information not available

**City of Dover, Ohio**  
*Full-Time Equivalent City Government Employees by Function/Program*  
*Last Ten Years*

Function/Program	2014	2013	2012	2011	2010
<b>General Government</b>					
Mayor and Council	11.0	11.0	11.0	11.0	11.0
Auditor	3.0	3.0	3.0	3.0	3.0
Treasurer	0.5	0.5	0.5	0.5	0.5
Law	1.0	1.0	1.0	1.0	1.0
Civil Service Commission	1.5	1.5	1.5	1.5	3.0
Income Tax Department	2.5	3.5	2.5	2.0	2.5
Service Director	2.0	2.0	2.0	2.0	2.5
Janitor	1.0	1.0	1.0	0.0	0.0
Shade Tree	0.0	0.0	0.0	0.0	0.0
<b>Security of Persons and Property</b>					
Police	23.0	23.0	22.0	22.0	20.0
Fire	19.0	18.0	18.0	17.0	19.0
Safety Director	1.0	0.5	0.5	0.5	0.5
Traffic Safety	8.0	6.5	7.5	7.0	11.0
<b>Transportation</b>					
Service/Street M&R	13.5	15.0	15.0	14.0	14.0
<b>Public Health Services</b>					
Cemetery	7.0	7.0	7.0	7.0	7.5
<b>Community Environment</b>					
Building	1.0	1.0	1.0	1.0	1.0
<b>Leisure Time Activities</b>					
Parks and Recreation	32.5	32.0	26.0	23.0	23.0
<b>Basic Utility Services</b>					
Sewer	18.5	19.5	19.5	17.0	18.0
Electric	41.0	42.0	39.0	41.0	44.0
Water	12.0	13.0	12.0	12.0	13.5
<b>Totals:</b>	<u>199.0</u>	<u>201.0</u>	<u>190.0</u>	<u>182.5</u>	<u>195.0</u>

Source: City of Dover, Ohio, Payroll Department

Method: Using 1.0 for each full-time employee and 0.50 for each part-time and seasonal employee employed at year-end.

<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>
11.0	11.0	11.0	11.0	11.0
3.0	3.0	3.0	3.0	3.0
0.5	0.5	0.5	0.5	0.5
1.0	1.0	1.0	1.0	1.0
3.0	1.5	3.0	3.0	3.0
2.5	2.5	2.0	2.0	2.0
2.5	2.5	2.5	2.5	2.5
1.0	1.0	1.0	1.0	1.0
0.0	0.0	0.0	0.0	0.5
22.0	22.0	23.0	23.0	23.0
18.0	19.0	18.0	16.0	16.0
0.5	0.5	0.5	0.5	0.5
9.0	8.0	8.5	9.5	10.5
14.0	15.0	16.0	14.5	14.5
7.5	7.5	7.5	8.5	7.5
1.0	1.0	1.0	1.0	1.0
23.5	27.0	21.5	21.0	20.0
17.0	17.0	16.0	17.5	17.0
47.5	41.0	39.5	42.5	42.0
14.0	13.0	14.5	14.0	14.5
<u>198.5</u>	<u>194.0</u>	<u>190.0</u>	<u>192.0</u>	<u>191.0</u>

**City of Dover, Ohio**  
*Operating Indicators by Function/Program*  
*Last Ten Years*

Function/Program	2014	2013	2012	2011
<b>General Government</b>				
<i>Council and Clerk</i>				
Number of Ordinances Passed	65	67	63	57
Number of Resolutions Passed	27	26	16	19
<i>Planning Commission</i>				
Number of Planning Commission docket items	28	25	15	25
<i>Finance Department</i>				
Number of checks/ vouchers issued	4,197	3,782	3,818	4,037
Amount of checks written	\$55,183,032	\$52,888,467	\$49,211,053	\$58,220,483
Interest earnings for fiscal year (cash basis)	\$9,152	\$14,515	\$21,504	\$51,834
Number of Receipts issued	555	564	540	557
General Fund Receipts (cash basis)	\$7,902,413	\$8,055,961	\$7,184,714	\$7,500,648
General Fund Expenditures (cash basis)	\$7,967,437	\$7,644,025	\$7,448,613	\$6,652,344
<i>Income Tax Department</i>				
Number of Business net profit forms processed	1,333	1,374	1,265	1,294
Number of Individual forms processed	2,902	4,817	4,394	2,557
Amount of Penalties and Interest Collected	\$51,179	\$45,894	\$32,544	\$38,627
<i>Civil Service</i>				
Number of police entry tests administered	0	1	1	0
Number of fire entry tests administered	1	0	0	1
Number of police promotional tests administered	0	1	0	0
Number of fire promotional tests administered	0	0	0	0
Number of hires of Police Officers from certified lists	0	0	0	3
Number of hires of Fire/Medics from certified lists	1	0	1	0
Number of promotions from police certified lists	0	1	0	3
Number of promotions from fire certified lists	0	0	0	0
<i>Building and Zoning</i>				
Estimated Value of Construction	\$19,135,419	\$12,799,960	\$20,454,790	\$8,490,640
Number of permits issued (all types)	223	275	280	240
Amount of Revenue generated from permits	\$11,800	\$8,884	\$9,730	\$13,595
Number of contractor licenses	267	295	319	261
Zoning Board of Appeals hearings	28	28	27	26

2010	2009	2008	2007	2006	2005
66	70	71	76	57	59
22	22	32	17	22	29
16	36	26	18	19	22
3,981	4,048	7,904	3,806	3,852	3,769
\$54,842,028	\$50,816,846	\$55,934,193	\$61,851,209	\$43,454,567	\$43,182,203
\$69,653	\$210,568	\$184,436	\$255,612	\$129,830	\$143,896
543	584	517	518	511	533
\$6,777,345	\$6,167,226	\$5,893,616	\$6,415,847	\$6,081,615	\$5,721,478
\$6,347,883	\$6,321,992	\$6,194,109	\$5,901,479	\$6,163,730	\$5,851,883
1,238	1,261	1,278	1,219	1,179	1,018
2,564	2,590	2,662	2,560	2,459	2,466
\$37,362	\$29,725	\$22,533	\$24,223	\$22,017	\$10,859
1	0	1	1	0	0
1	1	0	1	0	0
2	0	0	1	1	0
0	0	0	0	0	0
0	0	1	0	0	0
0	0	1	1	0	0
0	0	0	2	1	0
0	0	0	0	0	0
\$2,838,874	\$5,884,436	\$6,896,283	\$9,562,157	\$11,867,945	\$13,716,916
225	228	272	290	251	211
\$10,115	\$21,478	\$19,927	\$21,987	\$14,342	\$11,397
278	285	326	205	282	289
22	29	26	37	38	6

(continued)

**City of Dover, Ohio**  
*Operating Indicators by Function/Program (continued)*  
*Last Ten Years*

Function/Program	2014	2013	2012	2011
<b>Security of Persons and Property</b>				
<i>Police</i>				
Total Calls for Services	8,989	8,616	8,721	9,367
Number of traffic citations issued	483	450	559	694
Number of parking citations issued	91	79	52	111
Number of felony arrests	34	37	30	68
Number of misdemeanor arrests	383	512	497	504
Number of traffic accidents investigated	402	477	351	393
Number of injury accidents	48	56	44	32
Number of fatal accidents	0	0	0	1
Prisoners	101	97	120	95
Prisoner meal costs	\$7,105	\$6,765	\$9,130	\$6,400
Total miles driven	154,886	143,688	152,166	157,409
Total gasoline used	16,132	13,991	14,079	14,249
<i>Fire</i>				
EMS Calls	1,385	1,405	1,274	1,349
Fire Calls	87	84	91	86
Training hours	1,583	1,339	1,657	1,074
<b>Leisure Time Activities</b>				
<i>Recreation</i>				
Recreation League fees	\$19,909	\$22,040	\$22,225	\$18,910
<b>Transportation</b>				
Tons of asphalt	5,636	3,396	2,744	3,037
Tons of limestone	560	540	1,000	1,213
Paint Striping (gallons of paint)	475	475	430	430
Street sweeping (days)	127	109	127	138
Man hours of leaf pick-up	1,312	848	936	1,048
Tons of salt	1,942	1,800	748	2,027
<b>Water Department</b>				
Average residential gallons of water billed monthly	4,300	4,100	3,750	3,500
<b>Wastewater Department</b>				
Average residential gallons of sewer billed monthly	4,100	3,900	3,750	3,350

Source: City Records

2010	2009	2008	2007	2006	2005
10,443	10,802	10,148	11,007	11,866	12,270
851	887	1,043	929	1,243	1,270
154	183	379	293	389	267
27	79	81	39	83	260
447	590	476	427	540	372
366	343	396	375	391	441
68	50	62	94	84	112
1	0	1	1	1	1
64	88	59	44	56	63
\$3,650	\$5,600	\$4,000	\$2,600	\$3,645	\$5,130
161,908	162,104	147,554	139,049	154,186	154,883
14,892	14,438	13,242	13,025	13,928	14,179
1,316	1,238	1,338	1,165	1,182	1,128
105	131	117	118	119	101
1,674	1,338	1,891	1,178	1,325	1,632
\$15,550	\$21,475	\$19,986	\$11,915	\$6,044	\$10,280
6,500	4,593	7,582	3,930	4,052	7,137
1,149	1,357	1,167	1,255	1,217	1,500
475	375	410	575	445	710
145	144	117	123	111	134
992	1,120	1,200	1,328	1,284	1,284
2,125	1,575	2,353	1,361	976	n/a
3,240	4,599	4,875	4,913	5,100	5,100
3,392	4,599	4,868	4,913	5,010	5,010

**City of Dover, Ohio**  
*Capital Assets Statistics by Function/Program*  
*Last Ten Years*

Function/Program	2014	2013	2012	2011
<b>General Government</b>				
Square Footage Occupied	1,932	1,932	1,932	1,932
Vehicles	3	2	4	3
<b>Security of Persons and Property</b>				
<b>    Police</b>				
Stations	1	1	1	1
Square Footage of Building	6,468	6,468	6,468	6,468
Vehicles	9	9	9	10
<b>    Fire</b>				
Stations	1	1	1	1
Square Footage of Building	6,900	6,900	6,900	6,900
Fire Hydrants	636	634	634	633
Vehicles	15	14	13	12
<b>Leisure Time Activities</b>				
<b>    Recreation</b>				
Number of Parks	2	2	2	2
Number of Swimming Pools	2	2	2	2
Number of Tennis Courts	8	8	8	8
Number of Baseball Diamonds	10	10	10	10
<b>Transportation</b>				
<b>    Service</b>				
Streets (miles)	72	72	72	72
Street Lights	2,555	2,461	2,448	2,438
Storm Sewers (miles)	34	34	34	34
<b>Utility Services</b>				
Sanitary Sewers (miles)	67	67	67	67
Electric Lines (miles)	377	377	376	375
Water Lines (miles)	85	85	85	85

Source: City Records

2010	2009	2008	2007	2006	2005
1,932	1,932	1,932	1,932	1,932	1,932
3	3	3	3	1	1
1	1	1	1	1	1
6,468	6,468	6,468	6,468	6,468	6,468
10	13	11	10	9	9
1	1	1	1	1	1
6,900	6,900	6,900	6,900	6,900	6,900
633	633	633	614	582	582
12	12	12	12	15	15
2	2	2	2	2	2
2	2	2	2	2	2
8	8	8	8	8	8
10	10	10	10	9	9
71	71	70	70	70	70
2,437	2,397	2,387	2,380	2,369	2,352
33	33	33	33	33	33
67	67	67	66	66	66
359	357	357	354	354	355
85	85	84	84	84	84

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The American House Hotel, The Riverside Hotel, and Feil's Boat House along the Riverfront. Circa 1909.



THE CITY OF **DOVER, OHIO**  
*doverohio.com*



# Dave Yost • Auditor of State

**CITY OF DOVER**

**TUSCARAWAS COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
AUGUST 4, 2015**