



Dave Yost • Auditor of State



**FINANCIAL CONDITION  
HARDIN COUNTY**

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Financial Condition  
Hardin County  
One Courthouse Square, Suite 250  
Kenton, Ohio 43326

To the Board of County Commissioners:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Hardin County, Ohio (the County), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We did not audit the financial statements of component units, HARCO Industries, Inc. which represents 26 and 33 percent, respectively, of the assets/net position and receipts of the component unit column, and Hardin County Housing Development, Inc. which represents 13 and 13 percent, respectively, of the assets/net position and receipts of the component unit column. Those statements, which were prepared in accordance with accounting principles generally accepted in the United States of America, were audited by another auditor whose reports have been furnished to us. We have applied audit procedures on the adjustments to the financial statements of those component units, which conform those financial statements to the cash accounting basis. Our opinion, insofar as it relates to the amounts included for these component units, prior to the adjustments, is based solely on the reports of the other auditor. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement. The other auditors audited the financial statements of HARCO Industries, Inc. in accordance with auditing standards generally accepted in the United States of America and not in accordance with *Government Auditing Standards*.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

### ***Opinion***

In our opinion, based on our report and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Hardin County, Ohio, as of December 31, 2014, and the respective changes in cash financial position for the year then ended in accordance with the accounting basis described in Note 2.

### ***Accounting Basis***

Ohio Administrative Code § 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

### ***Other Matters***

#### *Supplemental and Other Information*

We audited to opine on the County's financial statements that collectively comprise its basic financial statements.

The County presents budgetary comparison schedules for the General, Pike Repair, Job and Family Services, and the Hardin County Board of Developmental Disabilities funds. These schedules provide additional analysis and are not a required part of the basic financial statements.

The Schedule of Federal Award Expenditures (the Schedule) presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is also not a required part of the financial statements.

The budgetary comparison schedules and the Schedule are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected the budgetary comparison schedules and the Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the budgetary comparison schedules and the Schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and the Schedule are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We applied no procedures to the Management's Discussion & Analysis presented on pages 5-11 of the report, and accordingly, we express no opinion or any other assurance on it.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated August 11, 2015, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

August 11, 2015

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**FINANCIAL CONDITION  
HARDIN COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
UNAUDITED**

The discussion and analysis of Hardin County's (the County) financial performance provides an overview of the County's financial activities for the year ended December 31, 2014, within the limitations of the County's cash basis of accounting. Please read this in conjunction with the County's financial statements that begin on page 13.

**Financial Highlights**

Key financial highlights for 2014 are as follows:

Overall:

- Total net position decreased \$35,855 with Governmental Activities decreasing by \$75,197 and Business-Type Activities increasing by \$39,342.
- Total cash receipts were \$31,541,430 in 2014. Total cash disbursements were \$31,577,285 in 2014.

**Governmental Activities:**

- Total program cash receipts were \$16,667,984 in 2014, while program cash disbursements were \$26,874,277.
- Public Works and Human Services related programs had the largest cash disbursements totaling \$16,188,645 in 2014.

**Business-Type Activities:**

Program cash receipts were \$4,724,530 for Business Activities, while corresponding cash disbursements were \$4,703,008. Waste Transfer Station increase in Net Position of \$30,367 was the main reason for the increased in the business-type activities.

**Using this Basic Financial Report**

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's cash basis of accounting.

The *Statement of Net Position-cash basis* and *Statement of Activities-cash basis* provide information about the activities of the whole County, presenting an aggregate view of the County's cash basis finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. The fund financial statements also look at the County's most significant funds with all other non-major funds presented in total in one column.

**Reporting the County as a Whole**

**The County's Reporting Entity Presentation**

This annual report includes all activities for which the County is fiscally responsible. These activities, defined as the County's reporting entity, are operated within separate legal entities that make up the primary government.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
UNAUDITED  
(Continued)**

**Statement of Net Position and the Statement of Activities**

While this document contains the large number of funds used by the County to provide programs and activities, the view of the County as a whole looks at all cash basis financial transactions and asks the question, "How did we do financially during 2014?" The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include *only net position* using the *cash basis of accounting*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid. These two statements report the County's *net position* and changes in that position. This change in net position is important because it tells the reader whether, for the County as a whole, the *cash basis financial position* of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related receipts (such as accounts receivable and receipts for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the Statement of Net Position and the Statement of Activities, the County is divided into two distinct kinds of activities:

**Governmental Activities** - Most of the County's programs and services are reported here including general government, public safety, public works, health, human services, conservation and recreation, economic development and debt service.

**Business-Type Activities** - These services are provided on a charge for goods or services basis to recover all of the cash disbursements of the goods or services provided. The County's nursing home (Hardin Hills), the Waste Transfer Station, and operation of three sewer districts are all reported as business activities.

**Reporting the County's Most Significant Funds**

**Fund Financial Statements**

Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds.

The County's most significant funds that have been presented as major governmental funds are the General Fund, the Pike Repair Fund, the Job and Family Services Fund, and the Hardin County Board of Developmental Disabilities (HCBDD) Fund.

**Governmental Funds** - Most of the County's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
UNAUDITED  
(Continued)**

The governmental fund statements provide a detailed *view* of the County's general government operations and the basic services it provides.

Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various County programs.

**The County as a Whole**

Recall that the Statement of Net Position provides the perspective of the County as a whole. Table 1 provides a summary of the County's Net Position for 2014 compared to the prior year:

**Table 1  
Net Position**

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Totals</b>	
	<b>2014</b>	<b>2013</b>	<b>2014</b>	<b>2013</b>	<b>2014</b>	<b>2013</b>
<b>Assets:</b>						
Equity in Pooled Cash & Cash Equivalents	\$14,805,098	\$14,780,212	\$1,447,096	\$1,407,754	\$16,252,194	\$16,187,966
Cash & Cash Equivalents in Segregated Accounts	30,348	30,149			30,348	30,149
Cash With Fiscal Agent	711,373	811,655			711,373	811,655
<b>Total Assets</b>	<b>15,546,819</b>	<b>15,622,016</b>	<b>1,447,096</b>	<b>1,407,754</b>	<b>16,993,915</b>	<b>17,029,770</b>
<b>Net Cash Assets:</b>						
Restricted	11,771,810	12,079,389			11,771,810	12,079,389
Unrestricted	3,775,009	3,542,627	1,447,096	1,407,754	5,222,105	4,950,381
<b>Total Net Cash Assets</b>	<b>\$15,546,819</b>	<b>\$15,622,016</b>	<b>\$1,447,096</b>	<b>\$1,407,754</b>	<b>\$16,993,915</b>	<b>\$17,029,770</b>

Total assets decreased by \$35,855 with governmental assets decreasing by \$75,197 and Business-Type Assets increasing by \$39,342.

Table 2 shows the changes in cash net position for year 2014:

**Table 2  
Changes in Net Position**

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>2014</b>	<b>2013</b>
	<b>2014</b>	<b>2013</b>	<b>2014</b>	<b>2013</b>	<b>Total</b>	<b>Total</b>
<b>Cash Receipts:</b>						
<b>Program Cash Receipts:</b>						
Charges for Services	\$4,501,419	\$4,760,899	\$4,724,530	\$4,915,258	\$9,225,949	\$9,676,157
Operating Grants and Contributions	10,435,752	9,655,220			10,435,752	9,655,220
Capital Grants and Contributions	1,730,813	330,864			1,730,813	330,864
<b>Total Program Cash Receipts</b>	<b>16,667,984</b>	<b>14,746,983</b>	<b>4,724,530</b>	<b>4,915,258</b>	<b>21,392,514</b>	<b>19,662,241</b>

(Continued)

**FINANCIAL CONDITION  
HARDIN COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
UNAUDITED  
(Continued)**

**Table 2  
Changes in Net Position  
(Continued)**

	Governmental Activities		Business-Type Activities		2014 Total	2013 Total
	2014	2013	2014	2013		
<b>General Cash Receipts and Transfers:</b>						
<b>Property Taxes:</b>						
General Purpose	1,297,674	1,300,293			1,297,674	1,300,293
911-Public Safety	280,633	281,083			280,633	281,083
Developmental Disabilities	2,009,333	2,010,619			2,009,333	2,010,619
Sheriff Levy	412,597	413,111			412,597	413,111
Sales Taxes	4,049,044	3,962,797			4,049,044	3,962,797
Proceeds of Notes		50,700				50,700
Grants and Entitlements Not Restricted	1,137,244	1,108,542			1,137,244	1,108,542
Interest Receipts	115,986	91,004			115,986	91,004
Proceeds from Sale of Capital Assets	264,583	44,560			264,583	44,560
Miscellaneous	564,002	378,896	17,820	21,967	581,822	400,863
Transfers/Advances (Net)		(3,000)		3,000		
<b>Total General Cash Receipts and Transfers</b>	<b>10,131,096</b>	<b>9,638,605</b>	<b>17,820</b>	<b>24,967</b>	<b>10,148,916</b>	<b>9,663,572</b>
<b>Total Cash Receipt and Transfers</b>	<b>26,799,080</b>	<b>24,385,588</b>	<b>4,742,350</b>	<b>4,940,225</b>	<b>31,541,430</b>	<b>29,325,813</b>
<b>Cash Disbursements:</b>						
<b>Program Cash Disbursements:</b>						
<b>General Government:</b>						
Legislative and Executive	3,514,560	3,456,687			3,514,560	3,456,687
Judicial	2,195,980	2,131,621			2,195,980	2,131,621
Public Safety	3,536,408	3,218,535			3,536,408	3,218,535
Public Works	7,986,893	5,898,830			7,986,893	5,898,830
Health	339,161	145,321			339,161	145,321
Human Services	8,201,752	7,783,580			8,201,752	7,783,580
Conservation and Recreation	88,808	218,946			88,808	218,946
Economic Development	844,089	181,952			844,089	181,952
<b>Debt Service:</b>						
Principal Retirement	145,448	122,831			145,448	122,831
Interest and Fiscal Charges	21,178	24,767			21,178	24,767
Proprietary Funds			4,703,008	4,739,922	4,703,008	4,739,922
<b>Total Cash Disbursements</b>	<b>26,874,277</b>	<b>23,183,070</b>	<b>4,703,008</b>	<b>4,739,922</b>	<b>31,577,285</b>	<b>27,922,992</b>
<b>Net Increase (Decrease) in Net Cash Position</b>	<b>(75,197)</b>	<b>1,202,518</b>	<b>39,342</b>	<b>200,303</b>	<b>(35,855)</b>	<b>1,402,821</b>
<b>Net Cash Position at Beginning of Year</b>	<b>15,622,016</b>	<b>14,419,498</b>	<b>1,407,754</b>	<b>1,207,451</b>	<b>17,029,770</b>	<b>15,626,949</b>
<b>Net Cash Position at End of Year</b>	<b>\$15,546,819</b>	<b>\$15,622,016</b>	<b>\$1,447,096</b>	<b>\$1,407,754</b>	<b>\$16,993,915</b>	<b>\$17,029,770</b>

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall monies generated by a voted levy do not increase solely as a result of inflation. Thus, the County's dependence upon property taxes is hampered by a lack of tax growth and must return to voters to maintain a constant level of service. Property taxes and sales taxes made up 15 percent and 15 percent, respectively, of cash receipts for governmental activities for the County in fiscal year 2014. Operating grants and contributions made up 39 percent of cash receipts for governmental activities for the County.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
UNAUDITED  
(Continued)**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax receipts and unrestricted state entitlements. The dependence upon tax receipts and intergovernmental monies for governmental activities is apparent. Seventy-four percent of human services activities are supported through charges for services, and operating grants and contributions. General cash receipts provide approximately 38 percent of the support for the total governmental cash disbursements as shown in Table 2. The taxpayers and the State of Ohio, as a whole, provide the vast majority of resources for the County. Table 3 below shows the total and net cost of services (on a cash basis) for the County.

<b>Governmental Activities and Business-Type Activities</b>				
	<b>Total Costs of Services</b>		<b>Net Cost of Services</b>	
	<b>2014</b>	<b>2013</b>	<b>2014</b>	<b>2013</b>
<b>Cash Disbursements:</b>				
<b>Program Cash Disbursements:</b>				
Legislative and Executive	\$3,514,560	\$3,456,687	\$2,549,540	\$2,525,720
Judicial	2,195,980	2,131,621	773,088	746,978
Public Safety	3,536,408	3,218,535	3,009,050	2,695,259
Public Works	7,986,893	5,898,830	1,362,528	(28,323)
Health	339,161	145,321	123,488	(67,788)
Human Services	8,201,752	7,783,580	2,124,201	2,172,375
Conservation and Recreation	88,808	218,946	84,496	213,656
Economic Development	844,089	181,952	13,276	30,612
<b>Debt Service:</b>				
Principal Retirement	145,448	122,831	145,448	122,831
Interest and Fiscal Charges	21,178	24,767	21,178	24,767
Total Cash Disbursements - Governmental	<u>26,874,277</u>	<u>23,183,070</u>	<u>10,206,293</u>	<u>8,436,087</u>
<b>Business-Type Activities:</b>				
Proprietary Funds	<u>\$4,703,008</u>	<u>\$4,739,922</u>	<u>(\$21,522)</u>	<u>\$175,366</u>

**The County's Funds**

Financial statements for the County's major funds start on page 16. These funds are accounted for using the cash basis of accounting. All governmental funds had total cash receipts and other financing sources of \$29,413,993 and cash disbursements and other financing uses of \$29,489,190. The net change in the general fund balance for the year increased \$232,382 where the cash balance went from \$3,613,481 in 2013 to \$3,845,863 for 2014. The Pike Repair, Job and Family Service and Hardin County Board of Developmentally Disabilities Funds had increases (decreases) in net position of (\$194,318), (\$19,164), and \$156,200, respectively.

All enterprise funds had total operating cash receipts of \$4,742,350 and operating cash disbursements of \$4,703,008 resulting in an increase in net position of \$39,342.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
UNAUDITED  
(Continued)**

**General Fund Budgeting Highlights**

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

For the general fund, final actual cash basis receipts and other financing sources were \$9,170,931; final budget estimates were \$6,976,000. Of this \$2,194,931 positive variance, an increase in sales taxes of \$449,044 was the largest operating variance while advances and transfers in were not budgeted causing a large variance of \$1,202,994.

Total actual disbursements and other financing uses on the budget basis (cash outlays and encumbrances) were \$9,106,248, which is \$368,329 less than the final appropriations. This excludes advances and transfers out which are not appropriated.

**Capital Assets and Debt Administration**

**Capital Assets**

The County does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as part of the capital outlay disbursements.

**Debt**

Under the cash basis of accounting the County does not report bonds, long-term loans or short-term loans in the accompanying basis financial statements. However, in order to provide information to the readers of this report, we are providing the following detailed information about bonds and loans. At December 31, 2014 the County had \$597,492 in bonds and related long-term debt for Governmental Activities. Table 4 summarizes bonds and long-term notes outstanding for Governmental Activities for the past two years:

**Table 4  
Outstanding Debt at December 31  
Governmental Activities**

	<u>2014</u>	<u>2013</u>
<b>General Obligation/Special:</b>		
Assessment Bonds	\$322,599	\$392,300
OWDA Landfill Closure	0	66,160
OPWC Loan	129,455	139,032
Totals	<u>\$452,054</u>	<u>\$597,492</u>

**Current Financial Related Activities**

The County is stable financially at the present time. However, as the preceding information shows, the County heavily depends on its property taxpayers as well as intergovernmental monies. Since the property tax receipts do not grow at the same level as inflation, the County will be faced with significant challenges over the next several years to contain costs and ultimately determine what options are available to the County.

In addition, the County's system of budgeting and internal controls will be watched very closely as receipts becomes limited over the next few years. All of the County's financial abilities will be needed to meet the challenges of the future.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
UNAUDITED  
(Continued)**

**Contacting the County's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the County's cash basis finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information contact Michael T. Bacon, County Auditor at Hardin County, One Courthouse Square, Suite 250, Kenton, Ohio 43326-2389 or by e-mail at [hcaudit@co.hardin.oh.us](mailto:hcaudit@co.hardin.oh.us). Monthly financial reports for Hardin County are also available on the County's website at [www.co.hardin.oh.us](http://www.co.hardin.oh.us).

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**FINANCIAL CONDITION  
HARDIN COUNTY**

**STATEMENT OF NET POSITION - CASH BASIS  
DECEMBER 31, 2014**

	<b>Primary Government</b>			<b>Component Unit Totals</b>
	<b>Governmental Activities</b>	<b>Business - Type Activities</b>	<b>Total</b>	
<b>Assets:</b>				
Equity in Pooled Cash and Cash Equivalents	\$14,805,098	\$1,447,096	\$16,252,194	
Cash and Cash Equivalents in Segregated Accounts	30,348		30,348	\$240,692
Cash and Cash Equivalents with Fiscal Agent	711,373		711,373	
<b>Total Assets</b>	<b>\$15,546,819</b>	<b>\$1,447,096</b>	<b>\$16,993,915</b>	<b>\$240,692</b>
<b>Net Position:</b>				
<b>Restricted for:</b>				
Debt Service	\$19,857		\$19,857	
Capital Projects	667,053		667,053	
Other Purposes	11,084,900		11,084,900	
Unrestricted	3,775,009	1,447,096	5,222,105	240,692
<b>Total Net Position</b>	<b>\$15,546,819</b>	<b>\$1,447,096</b>	<b>\$16,993,915</b>	<b>\$240,692</b>

*See accompanying notes to the basic financial statements.*

**FINANCIAL CONDITION  
HARDIN COUNTY**

**STATEMENT OF ACTIVITIES - CASH BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<u>Program Cash Receipts</u>			
	<u>Cash Disbursements</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	
<b>Governmental Activities:</b>				
<b>General Government:</b>				
Legislative and Executive	\$3,514,560	\$932,074	\$32,946	
Judicial	2,195,980	757,571	665,321	
Public Safety	3,536,408	272,891	254,467	
Public Works	7,986,893	1,796,864	3,927,501	\$900,000
Health	339,161	120,673	95,000	
Human Services	8,201,752	621,346	5,456,205	
Conservation and Recreation	88,808		4,312	
Economic Development	844,089			830,813
<b>Debt Service:</b>				
Principal Retirement	145,448			
Interest and Fiscal Charges	21,178			
<b>Total Governmental Activities</b>	<u>26,874,277</u>	<u>4,501,419</u>	<u>10,435,752</u>	<u>1,730,813</u>
<b>Business Type Activities:</b>				
Hardin Hills	4,135,280	4,115,120		
Waste Transfer Station	523,875	554,242		
Sewers	43,853	55,168		
<b>Total Business Type Activities</b>	<u>4,703,008</u>	<u>4,724,530</u>	<u>0</u>	
<b>Total Primary Government</b>	<u>31,577,285</u>	<u>9,225,949</u>	<u>10,435,752</u>	<u>1,730,813</u>
<b>Component Units:</b>				
Airport	159,963	107,449	68,594	
Harco Industries	92,510	92,657		
Hardin Housing	32,889	41,230		
<b>Total Component Units</b>	<u>\$285,362</u>	<u>\$241,336</u>	<u>\$68,594</u>	

**General Cash Receipts and Transfers**

**Property Taxes Levied for:**

General Purpose  
 911 - Public Safety  
 Hardin County Board of Developmental Disabilities  
 Sheriff Levy  
 Sales Taxes  
 Proceeds from Sale of Capital Assets  
 Grants and Entitlements not Restricted for Specific Purposes  
 Contributions and Donations  
 Interest  
 Miscellaneous  
 Total General Receipts

Changes in Net Position

Net Cash Position Beginning of Year

Net Cash Position End of Year

*See Accompanying Notes to the Basic Financial Statements.*

**Net (Cash Disbursements) Cash Receipts  
and Changes in Net Cash Position**

<b>Primary Government</b>			<b>Component Units</b>
<b>Governmental Activities</b>	<b>Business Type Activities</b>	<b>Total</b>	
(\$2,549,540)		(\$2,549,540)	
(\$773,088)		(773,088)	
(3,009,050)		(3,009,050)	
(1,362,528)		(1,362,528)	
(123,488)		(123,488)	
(2,124,201)		(2,124,201)	
(84,496)		(84,496)	
(13,276)		(13,276)	
(145,448)		(145,448)	
(21,178)		(21,178)	
<u>(10,206,293)</u>		<u>(10,206,293)</u>	
	(\$20,160)	(20,160)	
	30,367	30,367	
	11,315	11,315	
	<u>21,522</u>	<u>21,522</u>	
<u>(\$10,206,293)</u>	<u>21,522</u>	<u>(10,184,771)</u>	
			\$16,080
			147
			8,341
			<u>24,568</u>
1,297,674		1,297,674	
280,633		280,633	
2,009,333		2,009,333	
412,597		412,597	
4,049,044		4,049,044	
264,583		264,583	
1,137,244		1,137,244	
		0	15,595
115,986		115,986	273
<u>564,002</u>	<u>17,820</u>	<u>581,822</u>	
10,131,096	17,820	10,148,916	15,868
(75,197)	39,342	(35,855)	40,436
<u>15,622,016</u>	<u>1,407,754</u>	<u>17,029,770</u>	<u>200,256</u>
<u>\$15,546,819</u>	<u>\$1,447,096</u>	<u>\$16,993,915</u>	<u>\$240,692</u>

**FINANCIAL CONDITION  
HARDIN COUNTY**

**STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES  
GOVERNMENTAL FUNDS  
December 31, 2014**

	<u>General</u>	<u>Pike Repair Fund</u>	<u>Job and Family Services Fund</u>	<u>HCBD Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Assets:</b>						
Equity in Pooled Cash and Cash Equivalents	\$3,845,863	\$1,378,420	\$138,727	\$3,712,086	\$5,730,002	\$14,805,098
Cash and Cash Equivalents in Segregated Accounts				30,348		30,348
Cash with Fiscal Agent				711,373		711,373
Total Cash Assets	<u>3,845,863</u>	<u>1,378,420</u>	<u>138,727</u>	<u>4,453,807</u>	<u>5,730,002</u>	<u>15,546,819</u>
<b>Fund Balances:</b>						
Non-spendable	59,854					59,854
Committed	11,000				221,672	232,672
Restricted		1,378,420	138,727	4,453,807	5,508,330	11,479,284
Assigned	164,953					164,953
Unassigned (Deficit)	3,610,056					3,610,056
Total Cash Fund Balances	<u>\$3,845,863</u>	<u>\$1,378,420</u>	<u>\$138,727</u>	<u>\$4,453,807</u>	<u>\$5,730,002</u>	<u>\$15,546,819</u>

*See accompanying notes to the basic financial statements.*

**FINANCIAL CONDITION  
HARDIN COUNTY**

**STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<b>General Fund</b>	<b>Pike Repair Fund</b>	<b>Job and Family Services</b>	<b>HCBD Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Cash Receipts:</b>						
Property Taxes	\$1,297,674			\$2,009,333	\$693,230	\$4,000,237
Intergovernmental	1,137,244	\$3,924,001	\$2,555,820	2,013,280	3,673,464	13,303,809
Investment Income	113,973	372			1,641	115,986
Licenses and Permits	1,730				152,627	154,357
Fines and Forfeitures	20,443	28,487			304,017	352,947
Special Assessments					956,966	956,966
Charges for Services	1,208,781	538,695	222,488	104,069	963,116	3,037,149
Sales Tax	4,049,044					4,049,044
Miscellaneous	91,372	76,894	619	130,998	264,119	564,002
Total Receipts	<u>7,920,261</u>	<u>4,568,449</u>	<u>2,778,927</u>	<u>4,257,680</u>	<u>7,009,180</u>	<u>26,534,497</u>
<b>Cash Disbursements:</b>						
<b>Current:</b>						
<b>General Government:</b>						
Legislative and Executive	3,191,242				323,318	3,514,560
Judicial	1,419,549				776,431	2,195,980
Public Safety	2,222,357				1,314,051	3,536,408
Public Works	29,074	4,778,408			3,179,411	7,986,893
Health					339,161	339,161
Human Services	217,941		2,798,091	4,101,480	1,084,240	8,201,752
Conservation and Recreation	68,671				20,137	88,808
Economic Development and Assistance					844,089	844,089
<b>Debt Service:</b>						
Principal Retirement					145,448	145,448
Interest and Fiscal Charges					21,178	21,178
Total Disbursements	<u>7,148,834</u>	<u>4,778,408</u>	<u>2,798,091</u>	<u>4,101,480</u>	<u>8,047,464</u>	<u>26,874,277</u>
Cash Receipts Over (Under) Cash Disbursements	<u>771,427</u>	<u>(209,959)</u>	<u>(19,164)</u>	<u>156,200</u>	<u>(1,038,284)</u>	<u>(339,780)</u>
<b>Other Financing Sources (Uses):</b>						
Proceeds from Sale of Capital Assets	230,164	25,229			9,190	264,583
Advances In	825,994				1,255,127	2,081,121
Advances Out	(1,204,127)				(876,994)	(2,081,121)
Transfers In					533,792	533,792
Transfers Out	(391,076)	(9,588)			(133,128)	(533,792)
Total Other Financing Sources (Uses)	<u>(539,045)</u>	<u>15,641</u>			<u>787,987</u>	<u>264,583</u>
Excess of Cash Receipts and Other Financing Sources Over/(Under) Cash Disbursements and Other Financing Uses	232,382	(194,318)	(19,164)	156,200	(250,297)	(75,197)
Cash Fund Balances - Beginning of Year	<u>3,613,481</u>	<u>1,572,738</u>	<u>157,891</u>	<u>4,297,607</u>	<u>5,980,299</u>	<u>15,622,016</u>
Cash Fund Balances - End of Year	<u>\$3,845,863</u>	<u>\$1,378,420</u>	<u>\$138,727</u>	<u>\$4,453,807</u>	<u>\$5,730,002</u>	<u>\$15,546,819</u>

See accompanying notes to the basic financial statements

**FINANCIAL CONDITION  
HARDIN COUNTY**

**STATEMENT OF NET POSITION - CASH BASIS  
PROPRIETARY FUNDS  
DECEMBER 31, 2014**

	<b>Enterprise Funds</b>		
	<b>Hardin Hills</b>	<b>Other Enterprise Funds</b>	<b>Total Enterprise Funds</b>
<b>Cash Assets:</b>			
Equity in Pooled Cash and Cash Equivalents	\$1,314,231	\$132,865	\$1,447,096
<b>Net Position:</b>			
Unrestricted	\$1,314,231	\$132,865	\$1,447,096

*See Accompanying Notes to the Basic Financial Statements.*

**FINANCIAL CONDITION  
HARDIN COUNTY**

**STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN  
NET POSITION-CASH BASIS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<b>Enterprise Funds</b>		
	<b>Hardin Hills</b>	<b>Other Enterprise Funds</b>	<b>Total Enterprise Funds</b>
<b>Operating Cash Receipts:</b>			
Charges for Services	\$4,115,120	\$609,410	\$4,724,530
Other Operating Receipts	17,820		17,820
Total Operating Cash Receipts	<u>4,132,940</u>	<u>609,410</u>	<u>4,742,350</u>
<b>Operating Cash Disbursements:</b>			
Personal Services	2,239,874	108,485	2,348,359
Fringe Benefits	683,750	50,282	734,032
Contractual Services	152,246	158,445	310,691
Materials and Supplies	497,132	71,177	568,309
Other Operating Expenses	537,780	179,339	717,119
Capital Outlay	24,498		24,498
Total Operating Cash Disbursements	<u>4,135,280</u>	<u>567,728</u>	<u>4,703,008</u>
Operating (Loss)	(2,340)	41,682	39,342
Changes in Net Position	(2,340)	41,682	39,342
Net Position - Beginning of Year	<u>1,316,571</u>	<u>91,183</u>	<u>1,407,754</u>
Net Position - End of Year	<u><u>\$1,314,231</u></u>	<u><u>\$132,865</u></u>	<u><u>\$1,447,096</u></u>

*See Accompanying Notes to the Basic Financial Statements.*

**FINANCIAL CONDITION  
HARDIN COUNTY**

**STATEMENT OF FIDUCIARY NET POSITION - CASH BASIS  
FIDUCIARY FUNDS  
DECEMBER 31, 2014**

	<b>Private Purpose Trust</b>	<b>Agency</b>
<b>Cash Assets:</b>		
Equity in Pooled Cash and Cash Equivalents	\$276,904	\$2,691,570
Cash and Cash Equivalents in Segregated Accounts		214,620
Total Cash Assets	276,904	2,906,190
<b>Net Position:</b>		
Retricted: Spendable	90,623	
Nonspendable	186,281	
Undistributed Assets		2,906,190
Total Net Position	\$276,904	\$2,906,190

*See Accompanying Notes to the Basic Financial Statements.*

**FINANCIAL CONDITION  
HARDIN COUNTY**

**STATEMENT OF CHANGE IN FIDUCIARY NET POSITION  
CASH BASIS  
FIDUCIARY FUND  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<u>Private Trust</u>
<b>Cash Additions:</b>	
Contributions	\$14,502
Investment Income	971
Total Cash Additions	<u>15,473</u>
<b>Cash Deductions:</b>	
Payments in Accordance with Trust Agreements	<u>17,572</u>
Total Cash Deductions	<u>17,572</u>
Change in Net Position	(2,099)
Net Position - Beginning of Year	<u>279,003</u>
Net Position - End of Year	<u><u>\$276,904</u></u>

*See Accompanying Notes to the Basic Financial Statements.*

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**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014**

**1. DESCRIPTION OF THE REPORTING ENTITY**

Hardin County (the "County") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County operates under the direction of a three member elected board of county commissioners. A county auditor and county treasurer are responsible for fiscal control of the resources of the County that are maintained in the funds described below. Services provided by the County include public protection (sheriff and courts); human services; repair, maintenance and construction of roads, ditches, and bridges; disposal transfer services; and developmental disabilities educational services.

The County's reporting entity has been defined in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, The Financial Reporting Entity, as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units", as amended by GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34". The combined financial statements include all funds, agencies, boards, and commissions for which the County and the County Commissioners are "accountable".

**A. Component Units**

**HARCO Industries, Inc.**

HARCO Industries, Inc. (the "Workshop") is a legally separate, nonprofit corporation, served by a self-appointing board of trustees. The Workshop, under a contractual agreement with the Hardin County Board of Developmental Disabilities (HCBDD), provides sheltered employment for adults with mental retardation or developmental disabilities in the County.

The Hardin County Board of Developmental Disabilities provides the Workshop staff, salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, and other funds as necessary for the operation of the Workshop. Based on the significant services and resources provided by the County to the Workshop and the Workshop's sole purpose of providing assistance to developmentally disabled adults of Hardin County, the Workshop is a component unit of the County.

Complete financial statements can be obtained from Kim Thomas, Executive Director of HARCO Industries, Inc., 705 Ida Street, Kenton, Ohio 43326.

HARCO Industries, Inc. has a fiscal year end of June 30<sup>th</sup>; however, the annualized amounts presented in the accompanying financial statements would not be significantly different from calendar year amounts.

**Hardin County Housing Development, Inc.**

Hardin County Housing Development, Inc. (HCHD) is a legally separate, nonprofit corporation, served by a self-appointing board of trustees. The HCHD, under a contractual agreement with the Hardin County Board Developmental Disabilities, provides capital facilities for mental hygiene services for adults with developmental disabilities in the County. The Hardin County Board of DD provides the staff salaries, transportation, equipment and other funds as necessary for the operation. Based on the significant services and resources provided by the County to the HCHD and HCHD's sole purpose of providing assistance to developmentally disabled adults of Hardin County, HCHD is a component unit of the County.

Complete financial statements can be obtained from Dean McCullough, Manager, at the administrative offices at 705 Ida Street, Kenton, Ohio.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**1. DESCRIPTION OF THE REPORTING ENTITY (Continued)**

**Hardin County Airport Authority**

The Hardin County Airport Authority provides air transportation and commercial travel for the general population and surrounding businesses of Hardin County. The Airport Board consists of seven members who are appointed by the Hardin County Commissioners. The airport land is owned by Hardin County as are all hangars except those owned by individuals. Based on the appointments and control and the significant services it provides, the Hardin County Airport Authority is a component unit of the County.

Complete financial statements can be obtained from Brenda Broseke, 1040 West Franklin Street, Kenton, Ohio.

**B. Jointly Governed Organizations**

**West Central Ohio Network**

The West Central Ohio Network (West CON) is a regional council of government. West CON is comprised of the boards of Developmental Disabilities (DD) of several counties, including, Auglaize, Darke, Logan, Mercer, Miami, Shelby, Union, and Hardin. The Board of Directors is made up of the Superintendents from each of these DD Boards, and the degree of control exercised by any participating government is limited to its representation on the Board. West CON is the administrator and fiscal agent of Supported Living funds for each of these Boards of Developmental Disabilities. Financial information can be obtained from Renee Place, Executive Director, 315 East Court, Sidney, Ohio 45365.

**Hardin Regional Planning Commission**

The Hardin Regional Planning Commission (the "Commission") is a joint venture between the County, the Municipalities, and the Townships within the County. The degree of control exercised by any participating government is limited to its representation on the Board. The Board is comprised of twenty-seven members, any of which may hold any other public office. The County is represented by three members.

The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environmental, social, economic, and governmental characteristics, functions, and services of the County. Each participating government may be required to contribute an assessment per capita, according to the latest federal census, in any calendar year in which the receipts is needed. Financial information can be obtained from Mark Doll, Director, One Courthouse Square, Suite 130, Kenton, Ohio 43326.

**Workforce Investment Act**

The Workforce Investment Act (WIA) of 1998 (Pub. L. No. 105-220) abolished the former Job Training and Partnership Act (JTPA) and merged services previously provided by both the Ohio Bureau of Employment Services (OBES) and the Ohio Department of Human Services (ODHS). As a result of this legislation, both State and County Departments of Human Services (DHS) are now the Departments of Job and Family Services (DJFS).

Objectives of the Workforce Investment Act are to increase the employment, retention, and earnings of participants in the program, and as a result improve the quality of the workforce, reduce welfare dependency, and enhance the productivity of the Nation.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**1. DESCRIPTION OF THE REPORTING ENTITY (Continued)**

Ohio is organized into seven local workforce investment areas. There are six “traditional” local areas and a seventh area known as the Ohio Option, which includes most of the State. Each traditional area has its own workforce investment board and acts as its own workforce investment system. The Ohio option is subdivided into local Workforce Development Areas (WDA), typically county or multi-county WDAs.

Each Workforce Investment or Policy Board is responsible for developing “one-stop” service delivery systems for the local area. The one-stop system is a network of required partners delivering training/employment services and activities defined in the law.

The federal WIA program is administered through the ODJFS and operates on a state fiscal year from July 1 to June 30. Effective July 1, 2002, the County participated in a multi-county WDA with Auglaize and Mercer Counties, with Mercer County auditor as fiscal agent. Financial information can be obtained from Randy Grapner, Mercer County Auditor, 101 North Main Street, Room 105, Celina, Ohio 45822-1794.

**Hardin County Family and Children First Council**

The Hardin County Family and Children First Council (FCFC) provide services to multi-need youth in the County. Members of the council include the Hardin County Board of Developmental Disabilities, Mental Health Board, Hardin County Child Support Enforcement Agency, Alcohol, Drug and Mental Health Service Board, Head Start, Kenton-Hardin County Board of Health, Kenton City Schools, Hardin County Human Services, Hardin County Educational Service Center and the Ohio Department of Youth Services. The operation of the council is controlled by an advisory committee, which consists of a representative from each agency. Funding comes mainly from the State of Ohio. Financial information can be obtained from Michael T. Bacon, Hardin County Auditor, One Courthouse Square, Suite 250, Kenton, Ohio 43326-2389.

**Logan County Juvenile Detention Center**

The Logan County Juvenile Detention Center (JDC), is a jointly established non-profit corporation whose general-purpose is to allow for the constitutional detention of juvenile persons.

The JDC is governed by a five-member board consisting of the Juvenile Judge and a County Commissioner from each participating county (Logan and Hardin). The Logan County Juvenile Judge shall be responsible for selecting the fifth member annually. Financial information can be obtained from the Logan County Auditor, Mike Yoder, Jail Office Complex, 100 South Madriver Street, Room 103, Bellefontaine, Ohio 43311

**C. Joint Ventures**

**Mental Health and Recovery Services of Allen, Auglaize, and Hardin Counties**

The Mental Health and Recovery Services (MHRS) of Allen, Auglaize, and Hardin Counties, is a tri-county non-profit corporation whose general-purpose is to provide leadership in planning for and supporting community-based alcohol, drug addiction and mental health services in cooperation with public and private resources with emphasis on the development of prevention and early intervention programming while respecting, protecting and advocating for the rights of persons as consumers of alcohol, drug addiction and mental health services.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**1. DESCRIPTION OF THE REPORTING ENTITY (Continued)**

The Board of Trustees consists of eighteen members. Four members are appointed by the Director of the Ohio Department of Mental Health, four members are appointed by the Director of the Ohio Department of Alcohol and Drug Addiction Services and the remaining ten members are appointed by the County Commissioners of Allen, Auglaize, and Hardin counties in the same proportion as the County's population bears to the total population of the three counties combined. The degree of control exercised by any participating government is limited to its representation on the Board. The MHRS Board is a joint venture since continued participation by the County is necessary for the continued existence.

Allen County acts as the fiscal agent for the MHRS Board. The Board receives tax receipts from the three Counties and receives federal and state funding through grant monies, which are applied for and received by the board of trustees.

The MHRS Board is not accumulating significant financial resources and is not experiencing fiscal distress that may cause an additional financial benefit to or burden on members in the future. The Board has sole budgetary authority and controls surpluses and deficits and the county is not legally or morally obligated for the Board's debt.

Complete financial statements can be obtained from the Allen County Auditor, Rhonda D. Eddy-Stienecker, 301 North Main Street, Room 103, P.O. Box 1243, Lima, Ohio 45802-1243.

**Marion Hardin Correctional Center**

The Marion Hardin Correctional Center, is a jointly established non-profit corporation whose general-purpose is to allow for the humane and constitutional detention of persons who cannot be released to less restrictive alternatives. Institutional programming will provide opportunities for rehabilitation for inmates while meeting all relevant correction standards, including the Minimum Standards for Jails, in Ohio; Full Service Facilities.

The Center is governed by a Joint County Corrections Commission. The Commission shall be a board composed of the following representatives: the President of the Board of County Commissioners, the Sheriff, and the Presiding Judge of the Court of Common Pleas or his designee from each member county. The Commission shall have an executive committee, construction committee, and operations committee who shall be responsible for the planning, construction, and day to day operating activities of the facility.

The Commission has no outstanding debt as of December 31, 2014. Financial information can be obtained from the Marion County Auditor, Joan M. Kasotis, 222 West Center Street, Marion, Ohio 43302.

**D. Risk Pools**

**County Risk Sharing Authority, Inc. (CORSA)**

CORSA is an Ohio nonprofit corporation established by forty-six counties in Ohio, for the purpose of establishing the CORSA Insurance/Self-Insurance Program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. This coverage includes comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**1. DESCRIPTION OF THE REPORTING ENTITY (Continued)**

Each member has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees.

**County Commissioner Association of Ohio Workers' Compensation Group Rating Plan**

The County is participating in a group-rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services, and general management fees, determining ongoing eligibility of each participant and performing any other acts and functions which may be delegated to it by the participating employers.

The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at a meeting held in the month of December each year. No participant can have more than one member on the group executive committee in any year, and each elected member shall be a County Commissioner.

**County Employee Benefit Consortium of Ohio, Inc.**

The County is participating in an insurance group purchasing pool for employee benefit plan costs, which was established under the authority granted by Section 9.833 of the Ohio Revised Code. The County Employee Benefit Consortium of Ohio, Inc. (CEBCO) was established to assist political subdivisions of the State of Ohio in controlling employee benefit plan costs.

CEBCO is responsible for obtaining and providing to members within 90 days after the last day of the fiscal year, a written report by a member of the American Academy of Actuaries concerning the benefit program.

This report shall certify whether the amounts reserved by CEBCO to cover potential cost of health care benefits for eligible officials, employees, and dependents are sufficient and are computed in accordance with accepted loss reserving standards. Each member political subdivision has a voting representative on the CEBCO Board.

**E. Related Organizations**

**Mary Lou Johnson Hardin County Public Library**

The Library Board is made up of seven members, four are appointed by the Commissioners of the County and three are appointed by the Common Pleas Court Judge of the County. The County is not involved in the budgeting process or operational management of the Library, nor does it subsidize or finance its operations. The County does pass through local government monies from the State of Ohio to the Library.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**1. DESCRIPTION OF THE REPORTING ENTITY (Continued)**

Financial information can be obtained from Shirley Barrett, Fiscal Officer, 325 East Columbus Street, Kenton, Ohio 43326.

**Hardin County Veterans Memorial Park District**

The Park District Board is made up of three members, all of which are appointed by the Probate Judge of the County. The County is not involved in the budgeting process or operational management of the Park District, nor does it subsidize or finance its operations. Financial information can be obtained from Michael T. Bacon, Hardin County Auditor, One Courthouse Square, Suite 250, Kenton, Ohio 43326-2389.

**F. Potential Component Units**

As counties are structured in Ohio, the County Auditor and County Treasurer, respectively, serve as fiscal officer and custodian of funds for various agencies, boards, and commissions. As fiscal officer, the Auditor certifies the availability of cash and appropriations prior to the processing of payments and purchases. As the custodian of all public funds, the Treasurer invests public monies held on deposit in the County Treasury.

In the case of the separate agencies, boards, and commissions listed below, the County serves as fiscal agent and custodian, but does not exercise primary oversight responsibility; accordingly the following districts and agencies are presented as agency funds within the County's financial statements:

**Kenton-Hardin County General Health District**

The eight member Board of Health is appointed by the District Advisory Council, which is comprised of Township Trustee Chairmen, Clerks and Mayors of participating municipalities. The Board adopts its own budget and operates autonomously from the County. Financial information can be obtained from Michael T. Bacon, Hardin County Auditor, One Courthouse Square, Suite 250, Kenton, Ohio 43326-2389.

**Soil and Water Conservation District**

The five members of the District are independently elected officials. They adopt their own budget and control their separate operations.

**Other Districts**

The Regional Planning Commission, Council on Aging, Hardin County Veterans Memorial Park District, and the Hardin County Family and Children First Council are also not a part of the County reporting entity although they are presented as agency funds within the County's financial statements.

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and reporting practices of the County conform to a comprehensive basis of accounting as applicable to governmental entities. The following is a summary of its significant accounting policies:

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**A. Basis of Accounting**

Although required by Ohio Administrative Code Section 117-2-3 (B) to prepare its annual financial report in accordance with generally accepted accounting principles, the County chooses to prepare its financial statements on another comprehensive basis of accounting (OCBOA). Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

**B. Basis of Presentation**

The County's financial statements are prepared using the GASB 34 format but on a cash basis, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The County's basic financial statements consist of government-wide statements, including a statement of net cash assets and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

**1. Government-wide Financial Statements**

The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government (except for fiduciary funds) and the discretely presented component units. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The statement of net position presents the cash basis financial condition of governmental activities, business-type activities, and component units of the County at year-end. The statement of activities presents a comparison between direct cash disbursements and program cash receipts for each program or function of the County's governmental activities, business-type activities, and component units. Direct cash disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest received on grant or other fund balances which is required to be used to support a particular program. Cash receipts which are not classified as program cash receipts are presented as general cash receipts of the County.

The comparison of direct cash disbursements with program cash receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general cash receipts of the County.

**2. Fund Financial Statements**

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level.

The focus of governmental and enterprise fund financial statements is on major funds rather than fund type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Proprietary fund statements distinguish operating transactions from non-operating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the fund's principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as non-operating.

**3. Fund Accounting**

The County uses funds to maintain its financial records during the year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific County functions or activities. The operation of each fund is accounted for within a separate set of self-balancing accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

**4. Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Cash receipts are assigned to the various governmental funds according to the purpose for which they may or must be used. Cash disbursements are assigned to the fund from which they are paid. The difference between governmental fund assets and cash disbursements is reported as cash fund balance. The following are the County's major governmental funds:

**General Fund** - The general fund is the general operating fund of the County and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Pike Repair Fund** - This fund accounts for monies received from state gasoline tax and motor vehicle registration fees designated for maintenance and repair of roads and bridges.

**Job and Family Services Fund** - This fund accounts for various federal and state grants that are used to provide public assistance to general relief recipients, pay their providers of medical assistance, and for certain public social services.

**Hardin County Board of Developmental Disabilities (HCBDD) Fund** - This fund accounts for various federal and state grants and a property tax levy used to provide assistance and training to developmentally disabled individuals.

The other governmental funds of the County account for grants and other resources whose use is restricted, committed, or assigned to a particular purpose.

**5. Proprietary Funds**

The proprietary funds are used to account for the County's ongoing activities, which are similar to those, found in the private sector. Proprietary funds are classified as either enterprise or internal service. The County did not have an internal service fund.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Enterprise Funds** - Enterprise funds may be used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing services to the general public on a continuing basis be financed or recovered through user charges. The following is the County's major Enterprise Fund:

**Hardin Hills** – This fund accounts for the daily operations of the County nursing home. Receipts are generated from resident fees and charges for services and are used to pay other agencies for services, to fund the daily costs of operations, and to provide services to the residents such as laundry, transportation, personal care items, and incidental medical supplies.

**6. Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into two classifications: private purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. The County's private-purpose trust funds are amounts held in trust for individuals served by Hardin Hills, and Veteran's Services. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

**7. Component Units**

Component units are either legally separate organizations for which the elected officials of the County are financially accountable, or are legally separate organizations for which the nature and significance of the relationship with the County is such that exclusion would cause the County's financial statements to be misleading or incomplete. The County's component units are reported separately, or discretely, to emphasize that they are legally separate from the County.

**C. Cash, Cash Equivalents, and Investments**

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund balance integrity is maintained through the County's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the "Statement of Cash Basis Assets and Fund Balances" for the governmental funds and the "Statement of Net Position-Cash Basis" for the proprietary funds.

Cash and cash equivalents that held separately within departments of the County or held by the Component units are recorded as "Cash and Cash Equivalents in Segregated Accounts".

Cash held by the West Central Ohio Network on behalf of the County is recorded as "Cash with Fiscal Agent".

During 2014, investments were limited to STAR Ohio, Federal Farm Credit Bank Notes, Federal Home Loan Bank Notes and Certificates of Deposit. The County records all its investments at cost.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The County has invested funds in the State Treasury Assets Reserve of Ohio (STAR Ohio) during 2014. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes.

STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2014.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest receipts credited to the general fund during 2014 amounted to \$113,973, which includes \$94,600 assigned from other County funds. For 2014, total interest receipts amounted to \$116,957 in which \$113,973 was recorded in the General Fund; \$372 was recorded in Pike Repair Fund; \$1,641 was recorded in other non-major Governmental Funds; and \$971 was recorded in the Private Purpose Trust Funds.

For presentation on the financial statements, funds included within the Treasurer's cash management pool and investments with original maturities of three months or less are considered to be cash and cash equivalents.

**D. Capital Assets and Depreciation**

Capital assets (fixed assets) acquired or constructed for the County are recorded as disbursements at the time of acquisition. However, under the cash basis of accounting, capital assets and the related depreciation are not reported separately on the financial statements.

**E. Compensated Absences**

Vacation and sick leave benefits are not accrued and reported under the cash basis of accounting as previously described. All leave will either be absorbed by time off from work, or within certain limitations, be paid to the employees.

**F. Employer Contributions to Cost-Sharing Pension Plans**

The County recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 10 and 11 the employer contributions include portions for pension benefits and for postretirement health care benefits.

**G. Interfund Receivables/Payables**

The County reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

**H. Health Care**

The Comprehensive Omnibus Budget Reconciliation Act (COBRA) of 1986 required the County to offer and provide terminated or retired employees continued participation in the County's employee health care benefits program, provided that the employees pay the rate established by the plan administrator.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**I. Intergovernmental Receipts**

Unrestricted intergovernmental receipts received on the basis of entitlement are recorded as receipts when the entitlement is received. Federal and State reimbursement type grants for the acquisition or construction of fixed assets in Proprietary funds are recorded as receipts when the grant is received.

The County's Department of Job and Family Services (JFS) distributes federal food stamps to entitled recipients within the County. The receipt and issuance of these stamps have the characteristics of federal "grants"; however, the JFS merely acts in an intermediary capacity. Therefore, the activity and inventory value of the stamps is not reflected in the accompanying financial statements. The County's JFS distributed approximately \$4,864,319 of federal food stamps during 2014.

**J. Long-Term Obligations**

Bonds, long-term loans, and capital leases are recorded as cash disbursements in the basic financial statements when paid.

**K. Fund Balance**

Fund Balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Non-spendable:** The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted:** Fund balance is reported as restricted when constraints placed in the use of resources are either externally imposed by creditors (from external resource providers), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (County resolutions).

Enabling legislation authorizes the County to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the County can be compelled by an external party—such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of County Commissioners. Those committed amounts cannot be used for any other purpose unless County Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purpose with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the County Commissioners, separate from the authorization to raise the underlying receipts; therefore, compliance with these constraints is not considered to be legally enforceable.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by County Commissioners or a County official delegated that authority by resolution or state statute, and the amount of subsequent years appropriations in excess of subsequent years estimated receipts.

**Unassigned:** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**L. Net Cash Position**

Net cash position consists of cash receipts and balances reduced by cash disbursements for the current year. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. Restricted for Other Purposes is comprised of net position restricted for maintenance and improvement of roads, for public assistance, disabled individuals, health services, and grants. The County did not have net position restricted by enabling legislation. The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available. In the Fiduciary Funds non-spendable net position represents the principal of trust funds that cannot be spent.

**M. Interfund Transactions**

In the government-wide financial statements transfers within governmental activities or within business-type activities are eliminated. Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as cash receipts in the seller fund and cash disbursements in the purchaser funds. Flows of cash from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financial sources/uses in governmental funds and after non-operating cash receipts/disbursements in the proprietary funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**3. ACCOUNTABILITY AND COMPLIANCE**

**Accountability and Compliance**

Ohio Administrative Code, Section 117-2-03 (B), requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The County can be fined and various other administrative remedies may be taken against the County.

**4. DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged to the County by the financial institution as security for repayment, by surety company bonds deposited with the County Treasurer by the financial institution, or by a collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Monies held by the County, which are not considered active, are classified as inactive. Inactive monies could be deposited or invested with certain limitations in the following securities:

1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States, or any book entry, zero coupon United States treasury security that is a direct obligation of the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days.
4. Bond and other obligations of the State of Ohio or its political sub-divisions, provided that such political subdivisions are located wholly or partly within the County;
5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**4. DEPOSITS AND INVESTMENTS (Continued)**

7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities described in division (1) or (2) or cash, or both cash and securities, equal value for equal value;
9. High grade commercial paper and bankers acceptances in an amount not to exceed up to twenty five percent of the County's total portfolio and corporate notes not to exceed up to fifteen percent of the County's total average portfolio; and

Reverse repurchase agreements and investment in derivatives and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days. Commercial paper and corporate notes must mature within 270 days. All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments may only be made through specified dealers and institutions. Payments for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At year-end, the County had \$800 in un-deposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents".

**A. Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, \$13,398,660 of the County's bank balance of \$14,393,628 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the County's name.

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Cash with fiscal agent cannot be disclosed by credit risk since it is commingled with other counties' money by the fiscal agent.

At the year-end, the bank deposits of the County's Component Units were covered by the Federal Deposit Insurance Corporation (FDIC) or the National Credit Union Administration (NCUA).

**B. Investments**

As of December 31, 2014, the County's investments were as follows:

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**4. DEPOSITS AND INVESTMENTS (Continued)**

<u>Description</u>	<u>Carrying Value</u>	<u>Investment Maturities (in (Years))</u>			<u>More than 5</u>
		<u>Fair Value</u>	<u>Less than 1</u>	<u>1-2</u>	
Federal Farm Credit Bank Notes	\$2,399,122	\$899,960	\$999,162	\$500,000	
Federal Home Loan Bank Notes	2,496,853	499,555	998,373	998,925	
STAR Ohio	327,225	327,225			
Total	<u>\$5,223,200</u>	<u>\$1,726,740</u>	<u>\$1,997,535</u>	<u>\$1,498,925</u>	<u>\$0</u>

The County's investment policy addresses interest rate risk by requiring that the County's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase.

The County has no investment policy dealing with investment credit risk beyond the requirement in state statutes. STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The County has no investment policy dealing with investment custodial risk beyond the requirements in ORC135.35 (J)(2) which states, "Payments for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee."

The County places no limit on the amount it may invest in any one issuer. As of December 31, 2014, the County's investments were allocated as follows:

<u>Description</u>	<u>Fair Value</u>	<u>Percentage of Portfolio</u>
Federal Farm Credit Bank Notes	\$2,399,122	45.93%
Federal Home Loan Bank Notes	2,496,853	47.80%
STAR Ohio	327,225	6.26%
Total	<u>\$5,223,200</u>	<u>100.00%</u>

**5. PROPERTY TAXES**

Property taxes include amounts levied against all real, public utility and public utility tangible personal property located in the County. Real property taxes and public utility taxes are levied after October 1 on the assessed value listed as of the prior January 1, the lien date. Real and public utility assessed values are established by state law at 35 percent of appraised market value. Public utility tangible personal property is currently assessed at varying percentages of true value. The County Auditor reappraises all real property every six years and in between with a triennial update. The last reappraisal was completed in 2011 for taxes payable in 2012.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**5. PROPERTY TAXES (Continued)**

The full tax rate for all County operations applied to real property for fiscal year ended December 31, 2014, was \$12.05 per \$1,000 of assessed valuation for real property classified as residential/agricultural and \$12.05 per \$1,000 of assessed valuation for all other real property. After adjustment of the rate for inflationary increases in property values, the effective tax rate was \$10.20 per \$1,000 of assessed valuation for real property classified as residential/agricultural and \$11.64 per \$1,000 of assessed valuation for all other real property. Real property owners' tax bills are further reduced by homestead and rollback deductions, when applicable. The amount of these homestead and rollback reductions is reimbursed to the County by the State of Ohio.

The assessed value upon which the 2014 taxes were collected was \$533,852,080.

Real Property - 2014 Valuation:	
Residential/Agricultural - 2013 Valuation	\$ 446,843,760
Commercial	38,926,200
Industrial	21,118,010
Public Utilities	420,650
Tangible Personal Property - 2013 Valuation	
Public Utilities	<u>26,543,460</u>
Total Valuation	<u>\$ 533,852,080</u>

Real property taxes for tax year 2014 are payable annually or semi-annually. If paid annually, payment is due February 12, 2014. If paid semi-annually, the first payment is due February 12, 2014 with the remainder payable by July 9, 2014. Under certain circumstances, state statute permits earlier or later payment dates to be established.

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Tax collections for and remittances to the taxing districts are accounted for in various agency funds of the County.

The eventual collection of significantly all real and public utility property taxes (both current and delinquent) is reasonably assured due to the County's ability to force foreclosure of the properties on which the taxes are levied.

**6. PERMISSIVE SALES AND USE TAX**

The County Commissioners by resolution have imposed a one and one half percent tax on retail sales made in the County effective January 1, 2005. Vendor collections of the tax are paid to the State Treasury by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the State Auditor the amount of the tax to be returned to the County. The Tax Commissioner's Certification must be made within forty-five days after the end of the month. The State then has five days in which to draw the warrant payable to the County. Sales and use tax receipts for 2014 amounted to \$4,049,044 and is recorded in the General Fund.

**7. SHORT TERM DEBT**

There is no new short-term debt in 2014.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**8. LEASE-PURCHASE AGREEMENTS**

All lease-purchase agreements were paid off in 2014. No lease-purchase agreements were entered into in 2014.

**9. LONG TERM DEBT**

The County's long-term debt at year-end consisted of special assessment bonds, and Ohio Water Development Authority (OWDA) and Ohio Public Works Commission (OPWC) Loans, which are shown below. At the present time there is no long-term debt in the enterprise funds.

A. The County's long term debt transactions for the year ended December 31, 2014, are summarized below:

	<b>Debt Principal Outstanding 01/01/2014</b>	<b>Debt Principal Issued</b>	<b>Debt Principal Retired</b>	<b>Debt Principal Outstanding 12/31/2014</b>
Special Assessment Bonds with Governmental Commitment	\$392,300		\$69,701	\$322,599
OWDA Landfill Closure	66,159		66,159	
OPWC Loans	139,033		9,588	129,445
<b>Total</b>	<b>\$597,492</b>	<b>\$0</b>	<b>\$145,448</b>	<b>\$452,044</b>

The Special Assessment ditch bonds were used to construct and improve ditches and will be retired through assessments against benefited property owners. Each appropriate bond indenture provides for principal and interest to be paid from assessment collections. If the property owners default on their special assessment obligations, the County is obligated to meet the debt service requirements from County funds.

The total amount borrowed by the County under the OWDA Loan was \$891,616. The loans are for the payment of costs associated with the closure of the County Landfill on County Road 143A when it ceased acceptance of solid waste on March 31, 1990. On March 11, 1991 the Ohio EPA conducted an inspection of the facility and documented that the County had failed to apply adequate final cover. The County is now in the final stage of completing the closure costs, which are made in accordance with an EPA, approved closure plan. The debt was being repaid from the Special Revenue Landfill Assessment Fund and was paid in full during 2014.

During 2009 the County completed a road project which was financed in the amount of \$191,768 with an OPWC loan to the County. The loan is scheduled for repayment over a twenty year period that began in July 2008.

In 2009, the County issued two Special Assessment taxable bonds. One was for the purpose of reimbursing the cost of construction improvements to a landfill slurry wall in the amount of \$500,000 and the other was for the purpose of paying the cost of constructing improvements to Maddy Ditch #1092 in the amount of \$11,600.

The \$500,000 Landfill Slurry Wall bonds are scheduled for repayment over a ten year period that began in April 2010.

In 2010, the County issued a Special Assessment taxable bond. It was for the purpose of paying the cost of constructing improvements to Marquart Ditch in the amount of \$3,300.

In 2011, the County issued a Special Assessment taxable bond. It was for the purpose of paying the cost of constructing improvements to Taylor Creek Ditch in the amount of \$17,800.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**9. LONG TERM DEBT (Continued)**

In 2013, the County issued Special Assessment taxable bonds. They were for the purpose of paying the cost of constructing improvements to Dulin Ditch in the amount of \$10,700 and Moore Ditch in the amount of \$40,000.

The following are descriptions of the bonds and loans that existed in 2014 and were outstanding as of December 31, 2014:

Description	Issue Date	Issue Rate %	Original Amount	2014 Amount	Outstanding Amount	Maturity Date
<b>Special Assessment Bonds:</b>						
Landfill Slurry Wall	2009	4.99%	\$500,000	\$48,300	\$280,300	2019
Maddy Ditch	2009	3.97%	11,600	1,600	-	2014
Marquart Ditch	2010	5.50%	3,300	501	499	2015
Taylor Creek	2011	5.50%	17,800	1,800	8,600	2019
Dulin Ditch	2013	4.60%	10,700	7,500	3,200	2018
Moore Ditch	2013	2.34%	40,000	10,000	30,000	2019
Total Special Assessment Bonds				69,701	322,599	
<b>Loans:</b>						
OWDA Loan	1997	4.56%	891,616	66,159		2014
OPWC Loan	2008	0.00%	191,768	9,588	129,445	2029
Total Loans				75,747	129,445	
Total Bonds and Loans				\$145,448	\$452,044	

B. The annual requirements to amortize all long-term bonded debt and loans outstanding as of December 31, 2014, including interest payments of \$46,820 are as follows:

	Special Assessment Bonds with Government Commitment		OWPC Loans
	Principal	Interest	Principal
2015	\$61,600	\$15,333	\$9,588
2016	63,600	12,452	9,588
2017	65,600	9,474	9,588
2018	68,500	6,394	9,588
2019	63,299	3,167	9,588
2020-2024			47,940
2025-2028			33,565
Total	\$322,599	\$46,820	\$129,445

**Net General Obligation Debt** - The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the County, less the same exempt debt, shall never exceed a sum equal to three percent of the first \$100,000,000, of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000.

The effects of the debt limitations described above at December 31, 2014 are an overall debt margin of \$11,414,115 and an un-voted debt margin of \$5,338,521.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**10. PENSION OBLIGATIONS**

**A. Ohio Public Employees Retirement System (OPERS)**

The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon. The Combined Plan is a cost-sharing multiple-employer defined benefit pension plan. Under the Combined Plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the Traditional Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the member-directed Plan.

OPERS provide retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Plan and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits.

Authority to establish and amend benefits is established by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by visiting <https://www.opers.org/investments/cafr.shtml>, writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, by calling (614) 222-5601 or 1-800-222-7377.

**Funding Policy** - The Ohio Revised Code provides statutory authority for member and employer contributions. For 2014, member and employer contribution rates were consistent across all three plans. While members may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan. The 2014 member contribution rates were 10.0 percent for members in state and local classifications. The 2014 employer contribution rate for state and local employers was 14.0 percent of covered payroll. For 2014, a portion of the County's contribution equal to 2 percent of covered payroll was allocated to fund the postemployment health care plan. The County's contributions for pension obligations to OPERS for the years ended December 31, 2014, 2013, and 2012, were \$1,391,233, \$1,115,965, and \$1,106,466, respectively; 100 percent has been contributed for all three years.

**B. State Teachers Retirement Systems**

**Plan Description** - Certified teachers, employed by the County for Developmental Disabilities, participate in the State Teachers Retirement System of Ohio (STRS Ohio), a cost sharing multiple employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888)227-7877, or by visiting the STRS Ohio Web site at [www.stroh.org](http://www.stroh.org).

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**10. PENSION OBLIGATIONS (Continued)**

New members have a choice of three retirement plan options. The DC Plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 9.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a life time monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Funding Policy** – For the fiscal year 2014, plan members were required to contribute 11 percent of their annual covered salaries. The County was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 14 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contribution for pension obligations for the fiscal years 2014, 2013, and 2012 was \$50,875, \$49,484 and \$42,733, respectively; 100.00 percent has been contributed for all three years.

STRS Ohio issues a stand-alone financial report. Copies of STRS Ohio 2014 Comprehensive Annual Financial Report will be available after December 2014. Additional information or copies of STRS Ohio's 2014 Comprehensive Annual Financial Report can be requested by writing to STRS Ohio, 275 E. Board St., Columbus, Ohio 43215-3771, by calling toll-free (888) 227-7877, or by visiting the STRS Ohio Web site at [www.strsoh.org](http://www.strsoh.org).

**C. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by a State Retirement System have an option to choose Social Security or the appropriate state system. As of December 31, 2014, none have elected Social Security.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**11. POSTEMPLOYMENT BENEFITS**

**A. Ohio Public Employees Retirement System (OPERS)**

**Plan Description** - OPERS administers three separate pension plans: The traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including post-employment health care coverage.

The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional and combined plans must have ten or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614)222-5601 or 800-222-7377 or by visiting <https://www.opers.org/investments/cafr.shtml>.

**Funding Policy** - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of postemployment health care. Employer contribution rates are expressed as percentage of the covered payroll of active members. In 2014, state and local employers contributed at a rate of 14.0 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.0 percent of covered payroll for state and local employer units. Active members do not make contributions to the OPEB plan.

The post-employment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, the OPERS retirement board determines the portion of the employer contribution rate that will be set aside for funding postemployment health care benefits. The portion of the employer contribution allocated to health care for members in the traditional plan was 2 percent during calendar year 2014.

The OPERS Board of Trustees is authorized to established rules for the retiree or their surviving beneficiaries to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The County's contribution allocated to fund postemployment health care benefits for the years ended December 31, 2014, 2013, and 2011 was \$231,872, \$446,386, \$442,587.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**11. POSTEMPLOYMENT BENEFITS (Continued)**

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 9, 2012, with a transition plan commencing on January 1, 2014. With the passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contribution toward the health care fund after the end of the transition period.

**B. State Teachers Retirement System**

**Plan Description** – The County contributes to the cost-sharing, multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888)227-7877.

**Funding Policy** – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2014, STRS allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The County's contributions for health care for the years 2014, 2013, and 2012 were \$3,634, \$3,535, and \$3,282, respectively; 100 percent has been contributed for all three years.

**12. REVOLVING LOANS**

The County makes special efforts to attract out-of area companies to the County to increase the number of firms and employees working in the County. Incentives are in the form of low interest revolving loans, deferred loan payments and interest and tax abatements which are offered to attract prospective firms. The revolving loans are secured by mortgages on the property.

Payments made during 2014 and balances outstanding at December 31, 2014 were as follows:

<u>Business:</u>	<u>Rate</u>	<u>Maturity Year</u>	<u>Beginning Principal 1/14/2014</u>	<u>Principal Paid 2014</u>	<u>Principal Outstanding 12/31/2014</u>
Plastic Systems	4.75%	2017	\$56,838		\$56,838
Dairy Barn	4.00%	2029	32,067	\$1,471	30,596
Laugh and Learn Day Care	5.00%	2022	51,589	5,083	46,506
Total Principal Paid and Outstanding			<u>\$140,494</u>	<u>\$6,554</u>	<u>\$133,940</u>

**13. RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts, theft, damage to or destruction of assets, errors and omissions, employee injuries, and natural disasters.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**13. RISK MANAGEMENT (Continued)**

The County is a member of County Risk Sharing Authority, Inc. (CORSA) which is a shared risk pool of seventy-one counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in -coverage of losses and pay all contributions necessary for the specified insurance coverage provided CORSA. This coverage includes comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance. Coverage provided is as follows:

General Liability - Each Occurrence	\$1,000,000
Law Enforcement Professional Liability	1,000,000
Automobile Liability	1,000,000
Errors and Omissions Liability	1,000,000
Cyber Liability	2,500
Privacy Response Expenses	250,000
Regulatory Proceedings and Penalties	50,000
Claims Expenses	2,500
Excess Liability	5,000,000
Building and Contents (Include Comprehensive Boiler and Machinery)	82,352,123
Business Income/Extra Expense	1,000,000
Crime	1,000,000
Equipment Breakdown - Service Interruption	100,000,000
Public Officials Liability	1,000,000
Ohio Stop Gap Employer' Liability	250,000
Uninsured/Underinsured Motorists	250,000
Medical Professional Liability	6,000,000
Foster Parents Coverage	500,000
Sewer Lines	500,000
Attorney Disciplinary Proceedings	25,000
Dog Warden Blanket Bond	2,000
Other Coverage	1,000,000
Extra Expenses - Business Interruption	100,000
EDP Media	1,000,000
Valuable Papers	100,000,000
Flood	100,000,000
Earthquake	100,000,000
Money and Securities	5,000,000
Automatic Acquisition	5,000,000
Property in Transit	100,000
Unintentional Omissions	250,000

The County continues to carry commercial insurance for all other risks of loss, including workers' compensation, dental, and prescription. Settled claims resulting from these risks have not exceeded CORSA's and commercial insurance coverage in any of the past three fiscal years.

Employees of the Hardin County Board of Developmental Disabilities (HCBDD) Board are covered by the County Boards Association (CBA) Benefit Services.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**14. INDIVIDUAL COMPONENT UNIT DISCLOSURE**

**Condensed Statement of Cash Receipts, Cash Disbursements and  
Changes in Net Cash Assets**

	<u>Airport Authority</u>	<u>HARCO Industries</u>	<u>Hardin Housing</u>	<u>Totals</u>
Program Cash Receipts	\$176,043	\$92,657	\$41,230	\$309,930
General Cash Receipts	114	15,729	25	15,868
Program Cash Disbursements	(159,963)	(92,510)	(32,889)	(285,362)
Changes in Net Cash Assets	16,194	15,876	8,366	40,436
Net Cash Assets Beginning of Year	131,037	46,880	22,339	200,256
Net Cash Assets End of Year	<u>\$147,231</u>	<u>\$62,756</u>	<u>\$30,705</u>	<u>\$240,692</u>

**A. Hardin County Airport Authority**

**Accounting Basis**

The financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Airport recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is required.

**Fund Accounting**

The Airport classifies its one fund as an enterprise fund. Enterprise funds account for operations that are similar to private business enterprises, where management intends to recover the significant of providing certain goods or services through user charges.

**Deposits and Investments**

The Airport maintained all money in a checking account which is valued at cost. The carrying amount of deposits at December 31 was \$147,231. Deposits are insured by the Federal Depository Insurance Corporation.

**Property, Plant, and Equipment**

The Airport records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

**B. HARCO Industries, Inc.**

**Accounting Basis**

The financial statements of HARCO Industries, Inc. have been prepared in conformity with accounting principles of generally accepted in the United States (GAAP) as applied to a governmental nonprofit organization. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The Basic financial statements are prepared using the accrual basis of accounting. For purposes of presentation within the County financial statements, cash activity has been presented.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**14. INDIVIDUAL COMPONENT UNIT DISCLOSURE (Continued)**

**Fund Accounting**

HARCO Industries, Inc. uses one fund to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain HARCO Industries, Inc. functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The one fund of HARCO Industries, Inc. is classified Proprietary Enterprise.

**Enterprise Funds** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services.

**Cash and Cash Equivalents**

For purposes of the Statement of Cash Flows all cash equivalents under 90 days maturity are included. The carrying value of cash and cash equivalents was \$62,756.

**Capital Assets**

Building and equipment are not recognized on HARCO Industries, Inc. books of account. All property is owned by the Hardin County DD.

**Tax-exempt Status**

The entity has been classified as a publicly supported organization that is not a private foundation under Section 509(a) of the Internal Revenue Code and is exempt from federal income tax under Section 501(c) (3).

**C. Hardin County Housing Development, Inc.**

**Accounting Basis**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Financial statements are prepared using the accrual basis of accounting. For purposes of presentation within the County financial statements, cash activity has been presented.

**Fund Accounting**

The one operating fund includes restricted resources for reporting income and expense and represents the portion of expendable funds that is available for the budgeted operations of the organization. There are no temporary restricted funds.

**Property and Equipment**

Property and equipment is listed at cost, net of accumulated depreciation, which is calculated using the straight-line method. Buildings are depreciated over a life of forty years, equipment over ten years and improvements over fifteen years. Assets of more than \$50 are capitalized. Items under \$50 are recorded in the expense account "Supplies".

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**14. INDIVIDUAL COMPONENT UNIT DISCLOSURE (Continued)**

**Cash**

Cash includes amounts in demand deposits. At year end the carrying amount of bank deposits was \$30,705. Of the bank balance, all was covered by federal depository insurance.

**Tax-exempt Status**

The Housing Authority is a not-for-profit organization that is exempt from income taxes under Section 501(c)(3) of the Internal Revenue Service Code and classified by the Internal Revenue Service as other than a private foundation.

The Housing Authority's Forms 990, Return of Organization Exempt from Income Tax, for the years ending 2012, 2013, and 2014 are subject to examination by the IRS, generally for three years after they are filed.

**15. RELATED PARTY TRANSACTIONS**

During 2014, the County provided facilities, certain equipment, transportation and salaries for administration, implementation and supervision of its programs to HARCO Industries, Inc. (workshop). HARCO Industries, Inc., which is one of the discretely presented component units of the County, reported the value of an In-Kind contribution that was determined in accordance with a formula developed by the Ohio Association of Adult Services. The In-Kind contribution from the Hardin County Board of Developmental Disabilities amounted to \$5,300.

During 2014, the County provided the staff salaries, transportation, equipment and other funds as necessary to the Hardin County Housing Development, Inc. (HCHD). HCHD recorded operating receipts and expenses at cost or fair market as applicable, to the extent the contribution is related to the operation of the housing. The In-Kind contribution from the Hardin County Board of Developmental Disabilities amounted to \$19,959.

**16. COMMITMENTS**

The County records all encumbrances and does not have a policy of what encumbrances are considered significant encumbrances. All encumbrances are classified as assigned fund balance in the General Fund and restricted in the major and non-major governmental funds.

Encumbrances as of yearend were:

<u>Fund</u>	<u>Assigned</u>	<u>Restricted</u>	<u>Total</u>
<b>Major Governmental Funds:</b>			
General	\$97,724		\$97,724
Pike Repair		\$32,848	32,848
Job and Family Services		26,930	26,930
Hardin County Board of DD		47,115	47,115
Non-Major Governmental Funds		<u>777,986</u>	<u>777,986</u>
Totals	<u>\$97,724</u>	<u>\$884,879</u>	<u>\$982,603</u>

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**17. CONTINGENT LIABILITIES**

**A. Grants**

The County receives significant financial assistance from numerous federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds.

However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the County at December 31, 2014.

**B. Litigation**

The County is involved in no litigation as either plaintiff or defendant.

**C. Landfill**

Each year the County engages a consultant to complete a study regarding post closure landfill costs (monitoring and maintenance of the site). This study is subject to review by the Ohio Environmental Protection Agency. Last year's study estimated that \$1,562,109 will be incurred over the remaining 11.5 of the 30 year monitoring period. Actual costs may differ due to inflation, changes in technology, or changes in regulations. The County obtained a promissory note for the face amount of the estimated post closure costs in the event fees or tax receipts would not be sufficient to cover the annual post closure costs. Presently a solid waste transfer station is operating and transfer fees and tax receipts are financing the post closure costs.

On April 1, 2009, the County issued Landfill Slurry Wall Special Assessment Taxable Bonds in the amount of \$500,000 for the purpose of reimbursing the cost of construction improvements to a landfill slurry wall in anticipation of the collection of special assessments levied for the said improvements. Principle and interest payments are due April 1 of each year for a period of 10 years, from 2010 through 2019, with interest at the rate of 4.99%.

**18. FUND BALANCES**

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on the fund balance for the major governmental funds and all other governmental funds are presented below:

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**18. FUND BALANCES (Continued)**

<b>Fund Balances</b>	<b>General</b>	<b>Pike Repair Fund</b>	<b>Job and Family Services Fund</b>	<b>HCBD Fund</b>	<b>Non-major Governmental Funds</b>	<b>Total</b>
<b>Non-spendable:</b>						
Unclaimed Monies	\$59,854					\$59,854
<b>Restricted for:</b>						
Road and Bridge Maintenance		\$1,378,420				1,378,420
Ditch Maintenance					\$1,348,272	1,348,272
Real Estate Assessment					453,514	453,514
Public Assistance			\$138,727			138,727
Education				\$4,453,807		4,453,807
Capital Improvements					445,381	445,381
Debt Service Payments					19,857	19,857
911 Services					366,819	366,819
Children Services					755,175	755,175
Other Purposes:					2,119,312	2,119,312
<b>Total Restricted</b>		<u>1,378,420</u>	<u>138,727</u>	<u>4,453,807</u>	<u>5,508,330</u>	<u>11,479,284</u>
<b>Committed:</b>						
Capital Improvements					221,672	221,672
Underground Storage	11,000					11,000
<b>Total Committed</b>	<u>11,000</u>				<u>221,672</u>	<u>232,672</u>
<b>Assigned To:</b>						
Other Purposes	164,953					164,953
Unassigned	3,610,056					3,610,056
<b>Total Fund Balances</b>	<u>\$3,845,863</u>	<u>\$1,378,420</u>	<u>\$138,727</u>	<u>\$4,453,807</u>	<u>\$5,730,002</u>	<u>\$15,546,819</u>

On January 24, 2013 the County Commissioners passed a Resolution (V90-107) to setup the Budget Stabilization fund under Ohio Revised Code § 5705.13(A). As of December 31, 2014, the current fund balance was \$742,000. There are currently no written rules for how the money will be used other than future projects that may come up.

**19. OPERATING TRANSFERS**

All of the County transfers are shown below which require a resolution by the County Commissioners in order for the County Auditor to make. Transfers from the Landfill Fund were used for debt retirement on the OWDA Landfill Note and Slurry Wall Bonds and for Waste Disposal operations. The transfers from the Pike Repair Fund were used for debt retirement on a road project. One of the County's resolutions requires monthly transfers from the General Fund to the GIS fund to finance GIS activities.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

**19. OPERATING TRANSFERS (Continued)**

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General		\$391,076
Pike Repair		9,588
 <b>Other Governmental Funds:</b>		
Recorders Technology	\$7,000	
Landfill		133,128
GIS	73,502	
Information Technology Dept	28,000	
Emergency Management Agency	21,990	
Keep Hardin Co. Beautiful	10,520	
Note Retirement-OWDA Landfill	68,431	
Slurry Wall Bond Note Retirement	64,697	
OPWC Debt Retirement	9,588	
Maddy Joint Ditch #1092	64	
Permanent Improvement	250,000	
Totals	<u>\$533,792</u>	<u>\$533,792</u>

**20. CONDUIT DEBT**

In October 2014, the County authorized the issuance of Economic Development Facilities Revenue Refunding Bonds Series 2014, in the amount of \$18,487,227 for the benefit of Ohio Northern University to refund and retire certain revenue financings.

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**FINANCIAL CONDITION  
HARDIN COUNTY**

**SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES  
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Receipts:</b>				
Property Taxes	\$1,278,000	\$1,278,000	\$1,297,674	\$19,674
Sales Tax	3,600,000	3,600,000	4,049,044	449,044
Charges for Services	892,000	892,000	1,033,096	141,096
Licenses and Permits	2,000	2,000	1,730	(270)
Fines and Forfeitures	22,000	22,000	20,443	(1,557)
Intergovernmental	1,037,700	1,037,700	1,137,244	99,544
Earnings of Investments	80,000	80,000	113,973	33,973
Other	59,300	59,300	84,569	25,269
Total Receipts	<u>6,971,000</u>	<u>6,971,000</u>	<u>7,737,773</u>	<u>766,773</u>
<b>Disbursements:</b>				
<b>Current:</b>				
<b>General Government:</b>				
Legislative and Executive	3,139,502	3,379,590	3,214,214	165,376
Judicial	1,396,193	1,529,463	1,369,232	160,231
Public Safety	2,107,300	2,253,799	2,225,357	28,442
Public Works	30,043	30,043	29,074	969
Human Services	234,189	237,189	227,497	9,692
Conservation and Recreation	59,290	72,290	68,671	3,619
Total Disbursements	<u>6,966,517</u>	<u>7,502,374</u>	<u>7,134,045</u>	<u>368,329</u>
Excess of Receipts Over (Under) Disbursements	<u>4,483</u>	<u>(531,374)</u>	<u>603,728</u>	<u>1,135,102</u>
<b>Other Financing Sources (Uses):</b>				
Sale of Fixed Assets	5,000	5,000	230,164	225,164
Advances In			825,994	825,994
Advances Out			(1,204,127)	(1,204,127)
Transfer In			377,000	377,000
Transfer Out	(100,000)	(777,000)	(768,076)	8,924
Total Other Financing Sources (Uses)	<u>(95,000)</u>	<u>(772,000)</u>	<u>(539,045)</u>	<u>232,955</u>
Net Change in Fund Balance	(90,517)	(1,303,374)	64,683	1,368,057
Fund Balances at Beginning of Year	2,995,282	2,995,282	2,995,282	
Prior Year Encumbrances Appropriated	<u>116,933</u>	<u>116,933</u>	<u>116,933</u>	
Unencumbered Fund Balances End of Year	<u>\$3,021,698</u>	<u>\$1,808,841</u>	<u>\$3,176,898</u>	<u>\$1,368,057</u>

See accompanying notes to the budgetary schedules.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES  
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS  
PIKE REPAIR FUND  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Receipts:</b>				
Intergovernmental	\$4,745,000	\$4,745,000	\$3,924,001	(\$820,999)
Fines and Forfeitures	35,000	35,000	28,487	(6,513)
Investment Income	5,000	5,000	372	(4,628)
Charges for Services	695,000	695,000	538,695	(156,305)
Miscellaneous	220,000	220,000	76,894	(143,106)
Total Receipts	<u>5,700,000</u>	<u>5,700,000</u>	<u>4,568,449</u>	<u>(1,131,551)</u>
<b>Expenditures:</b>				
<b>Current:</b>				
Public Works	5,589,000	5,685,522	4,811,256	874,266
Total Disbursements	<u>5,589,000</u>	<u>5,685,522</u>	<u>4,811,256</u>	<u>874,266</u>
Excess of Receipts Over (Under) Disbursements	<u>111,000</u>	<u>14,478</u>	<u>(242,807)</u>	<u>(257,285)</u>
<b>Other Financing Sources (Uses):</b>				
Sale of Fixed Assets	50,000	50,000	25,229	(24,771)
Transfers Out	(150,000)	(150,000)	(9,588)	140,412
Total Other Financing Sources (Uses)	<u>(100,000)</u>	<u>(100,000)</u>	<u>15,641</u>	<u>115,641</u>
Net Change in Fund Balance	11,000	(85,522)	(227,166)	(141,644)
Fund Balances at Beginning of Year	1,480,503	1,480,503	1,480,503	
Prior Year Encumbrances Appropriated	<u>92,234</u>	<u>92,234</u>	<u>92,234</u>	
Unencumbered Fund Balances End of Year	<u>\$1,583,737</u>	<u>\$1,487,215</u>	<u>\$1,345,571</u>	<u>(\$141,644)</u>

*See accompanying notes to the budgetary schedules.*

**FINANCIAL CONDITION  
HARDIN COUNTY**

**SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES  
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS  
JOB AND FAMILY SERVICES FUND  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Receipts:</b>				
Intergovernmental	\$2,244,218	\$2,744,218	\$2,555,820	(\$188,398)
Charges for Services	125,000	125,000	222,488	97,488
Miscellaneous	20,000	20,000	619	(19,381)
Total Receipts	<u>2,389,218</u>	<u>2,889,218</u>	<u>2,778,927</u>	<u>(110,291)</u>
<b>Disbursements:</b>				
<b>Current:</b>				
Human Services	2,012,680	2,954,216	2,825,021	129,195
Total Disbursements	<u>2,012,680</u>	<u>2,954,216</u>	<u>2,825,021</u>	<u>129,195</u>
Excess of Receipts Over (Under) Disbursements	<u>376,538</u>	<u>(64,998)</u>	<u>(46,094)</u>	<u>18,904</u>
Net Change in Fund Balance	376,538	(64,998)	(46,094)	18,904
Fund Balances at Beginning of Year	80,891	80,891	80,891	
Prior Year Encumbrances Appropriated	<u>77,000</u>	<u>77,000</u>	<u>77,000</u>	
Unencumbered Fund Balances End of Year	<u><u>\$534,429</u></u>	<u><u>\$92,893</u></u>	<u><u>\$111,797</u></u>	<u><u>\$18,904</u></u>

*See accompanying notes to the budgetary schedules.*

**FINANCIAL CONDITION  
HARDIN COUNTY**

**SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES  
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS  
HCBDD FUND  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Receipts:</b>				
Taxes	\$2,005,000	\$2,005,000	\$2,009,333	\$4,333
Intergovernmental	1,598,698	1,598,698	1,711,022	112,324
Charges for Services	67,000	67,000	104,069	37,069
Miscellaneous	85,483	85,483	130,799	45,316
Total Revenue	<u>3,756,181</u>	<u>3,756,181</u>	<u>3,955,223</u>	<u>199,042</u>
<b>Disbursements:</b>				
<b>Current:</b>				
Human Services	<u>3,985,183</u>	<u>4,055,415</u>	<u>3,746,055</u>	<u>309,360</u>
Total Expenditures	<u>3,985,183</u>	<u>4,055,415</u>	<u>3,746,055</u>	<u>309,360</u>
Excess of Receipts Over Disbursements	<u>(229,002)</u>	<u>(299,234)</u>	<u>209,168</u>	<u>508,402</u>
Fund Balances at Beginning of Year	3,443,622	3,443,622	3,443,622	
Prior Year Encumbrances Appropriated	<u>12,181</u>	<u>12,181</u>	<u>12,181</u>	
Unencumbered Fund Balances End of Year	<u><u>\$3,226,801</u></u>	<u><u>\$3,156,569</u></u>	<u><u>\$3,664,971</u></u>	<u><u>\$508,402</u></u>

*See accompanying notes to the budgetary schedules.*

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE SUPPLEMENTAL INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2014**

Budgetary presentations are included after the financial statement notes as supplementary information and report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved).

**BUDGETARY PROCESS**

**A. Budget**

In accordance with Section 5747.53 of the Ohio Revised Code, the County Budget Commission has provided for the apportionment of undivided local government funds under an alternative method that has been approved by governmental subdivisions within the County. Under this alternative method, the County Budget Commission has waived the requirement for the Taxing Authority of a subdivision to adopt a tax budget.

**B. Estimated Resources**

The County Budget Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official certificate of estimated resources that states the projected receipts of each fund. On or about January 1, this certificate is amended to include any unencumbered balances from the preceding year. Prior to December 31, the County must revise its budget so that the total contemplated disbursements from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. Budget receipts as shown in the accompanying financial statements do not include January 1 unencumbered fund balances. However, those fund balances are available for appropriations.

**C. Appropriations**

1. Following submission of requests by various offices and departments, the Board of County Commissioners holds budget hearings during the fall with respective officeholders and department heads.
2. Shortly before the beginning of the fiscal year, the County Commissioners pass an Appropriation Resolution that legally authorizes the expenditure of funds for respective officeholders and department heads.
3. Appropriations are provided in the amounts of approved grants by the Board of County Commissioners.
4. The revised budget figures reflected in the combined financial statements include the prior year appropriations carried over for liquidations against prior year encumbrances, and any amendments to the original Appropriation Resolution.
5. The Commissioners appropriate at the major account level within a division and fund. The appropriation level accounts for the County include personal services, fringe benefits, county share of the Public Employees Retirement System, unemployment compensation, materials and supplies, services and charges, grants, capital outlays, debt service, interfund transfers, and other expenses. For funds, which are directly appropriated by the Commissioners, transfers of appropriations at the major account level or between appropriation levels require a resolution signed by at least two Commissioners. Supplemental appropriations are made when needed, subject to approval by at least two Commissioners. Supplemental appropriations were made during 2014 and were considered routine.
6. Supplemental appropriations are made when needed, subject to approval by at least two Commissioners. Supplement appropriations were made during 2014 and were considered routine.

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE SUPPLEMENTAL INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

7. Unencumbered appropriations lapse at year-end. Contracts and purchase-type encumbrances outstanding at year-end carry their appropriations with them into the next year. Contracts and purchase-type encumbrances outstanding at year-end are recorded as expenditures on the budget basis of accounting.
8. The budgetary procedures described herein apply to all funds except the trust and agency funds.

**D. Encumbrances**

The County is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts and other commitments for the disbursement of funds are recorded in order to reserve the portion of the applicable appropriation, is employed as an extension of formal budgetary control in the appropriated governmental and proprietary funds. Encumbrances outstanding at year-end are reported as restricted or assigned fund balance for subsequent year expenditures on the cash basis of accounting, compared to encumbrances outstanding at year-end reported as expenditures on the budget basis of accounting. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be re-appropriated.

**E. Hardin County Board of Developmental Disabilities (HCBDD) Fund Budgetary Comparison Schedule-Actual Resources and Charges to Appropriations**

Activity of the West Central Ohio Network a jointly governed organization of the County, on behalf of the County is recorded as cash receipts and cash disbursements on the financial statements. However, this activity is not included in the County's annual budget and, therefore, is not reflected on the HCBDD Fund Budgetary Comparison Schedule.

**F. Budgetary Basis of Accounting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursement, and encumbrances. The Budgetary Comparison Schedule presented for the General Fund is prepared on the budget basis to provide a meaningful comparison of actual results with the budget. The difference between the budget basis and the cash basis is that outstanding encumbrances are treated as expenditures (budget basis) rather than as an assigned fund balance (cash basis).

The adjustment necessary to convert the results of operations for the year on the budget basis to the cash basis are as follows:

	<b>Net Changes in Fund Balances</b>			
	<b>General Fund</b>	<b>Pike Repair Fund</b>	<b>Job and Family Service Fund</b>	<b>HCBDD Fund</b>
Budget Basis	\$64,683	(\$227,166)	(\$46,094)	\$209,168
Activity with Fiscal Agent*				(100,083)
Adjustment for Encumbrances	97,724	32,848	26,930	47,115
Funds Budgeted Elsewhere**	69,975			
Cash Basis	<u>\$232,382</u>	<u>(\$194,318)</u>	<u>(\$19,164)</u>	<u>\$156,200</u>

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE SUPPLEMENTAL INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2014  
(Continued)**

\*Represents net changes in activity from West Con recorded on the cash financial statements at year-end.

\*\* As part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting", certain funds that are legally budgeted in separate funds are considered part of the General Fund on a cash basis. For the County this includes the Unclaimed Monies, Recorder's Equipment, Certificate of Title Administration, and Underground Storage Tank Funds.

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**FINANCIAL CONDITION  
HARDIN COUNTY**

**SCHEDULE OF FEDERAL AWARDS EXPENDITURES  
FOR THE YEAR ENDED DECEMBER 31, 2014**

<b>Federal Grantor Pass Through Grantor Program Title</b>	<b>Pass Through Entity Number</b>	<b>Federal CFDA Number</b>	<b>Disbursements</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>(Passed through Ohio Department Job and Family Services)</i>			
Supplemental Nutrition Assistance Program	G-1415-11-5367	10.561	\$178,253
Total United States Department of Agriculture			<u>178,253</u>
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>			
<i>(Passed through Ohio Department of Development)</i>			
Community Development Block Grant's / State's Program			
Community Development Program	B-F-12-1BD-1	14.228	32,603
Community Development Program	B-F-13-1BD-1	14.228	186,380
Community Development Program	B-C-12-1BD-1	14.228	131,877
Total Community Development Block Grant's / State's Program			<u>350,860</u>
Home Investment Partnerships Program	B-C-12-1BD-2	14.239	<u>299,526</u>
Total United States Department of Housing and Urban Development			<u>650,386</u>
<b>U.S. DEPARTMENT OF JUSTICE</b>			
<i>(Direct Program)</i>			
Drug Court Discretionary Grant Program	2010-DC-BX-0128	16.585	80,804
<i>(Passed through Ohio Criminal Justice Services)</i>			
Edward Byrne Memorial Justice Assistance Grant Program	2013-JG-D01-6272	16.738	21,306
Total United States Department of Justice			<u>102,110</u>
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<i>(Passed through Ohio Department of Education)</i>			
Special Education - Grants for Infants and Families	03310031HG0214	84.181	69,485
Total United States Department of Education			<u>69,485</u>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
<i>(Direct Program)</i>			
Substance Abuse and Mental Health Services	1H79T1020938-01	93.243	171,171
<i>(Passed through Ohio Department Job and Family Services)</i>			
Temporary Assistance for Needy Families (TANF) State Programs	G-1415-11-5367	93.558	908,035
Medical Assistance Program	G-1415-11-5367	93.778	487,072
<i>(Passed through Ohio Department of Developmental Disabilities)</i>			
Medical Assistance Program		93.778	97,239
Total Medical Assistance Program			<u>584,311</u>
<i>(Passed through Ohio Department Job and Family Services)</i>			
Adoption Assistance	G-1415-11-5367	93.659	14,155
Community Based Child Abuse Prevention Grant	G-1415-11-5367	93.590	3,000
Child Care and Development Block Grant	G-1415-11-5367	93.575	28,616
Social Services Block Grant	G-1415-11-5367	93.667	424,437
<i>(Passed through Ohio Department of Developmental Disabilities)</i>			
Social Services Block Grant		93.667	21,698
Total Social Services Block Grant			<u>446,135</u>

(Continued)

**FINANCIAL CONDITION  
HARDIN COUNTY**

**SCHEDULE OF FEDERAL AWARDS EXPENDITURES  
FOR THE YEAR ENDED DECEMBER 31, 2014**

<b>Federal Grantor Pass Through Grantor Program Title</b>	<b>Pass Through Entity Number</b>	<b>Federal CFDA Number</b>	<b>Disbursements</b>
<i>(Passed through Ohio Department of Job and Family Services)</i>			
Promoting Safe and Stable Families	G-1415-11-5367	93.556	41,638
Stephanie Tubbs Jones Child Welfare Services Program	G-1415-11-5367	93.645	37,964
Foster Care Title IV-E	G-1415-06-0207	93.658	47,849
Foster Care Title IV-E	G-1415-11-5367	93.658	13,967
Total - Foster Care Title IV-E			<u>61,816</u>
Child Support Enforcement	G-1415-11-5368	93.563	391,765
<i>(Passed through Ohio Secretary of State)</i>			
Voting Access for Individuals With Disabilities_Grants to States	N/A	93.617	1,060
Total United States Department of Health and Human Services			<u>2,689,666</u>
<b>U.S. ELECTIONS ASSISTANCE COMMISSION</b>			
<i>(Passed through Ohio Secretary of State)</i>			
Help America Vote Act Requirements Payments	N/A	90.401	1,524
Total United States Elections Assistance Commission			<u>1,524</u>
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>			
<i>(Passed through Ohio Emergency Management Agency)</i>			
Emergency Management Performance Grants	EMW-2014-EP-00064	97.042	7,886
Emergency Management Performance Grants	EMW-2013-EP-00060-S01	97.042	8,186
Total Emergency Management Performance Grants			<u>16,072</u>
Homeland Security Grant Program	EMW-201-SS-00070	97.067	6,286
Total United States Department of Homeland Security			<u>22,358</u>
Total Federal Awards Expenditures			<u><u>\$3,713,782</u></u>

*See accompanying notes to the schedule of federal awards expenditures.*

**FINANCIAL CONDITION  
HARDIN COUNTY**

**NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES  
FOR THE YEAR ENDED DECEMBER 31, 2014**

**NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes the activity of all federal award programs of the County. The County reporting entity is defined in Note 1 of the County's basic financial statements. All federal awards received directly from federal agencies as well as federal financial assistance passed through other governmental agencies are included in the schedule. The accompanying Schedule has been prepared on a basis of cash disbursements; consequently, expenditures are recognized when paid rather than when the obligation is incurred.

**NOTE 2 - COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS (CDBG)**

**Revolving Loan Program**

Hardin County has established a revolving loan program to provide low-interest loans to businesses to create jobs for persons from low to moderate income households and to eligible persons. The Federal Department of Housing and Urban Development (HUD) grants moneys for these loans to the County through the Ohio Department of Development. The initial loan of this money is recorded as a disbursement in the year loaned and loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on the schedule. These loans are collateralized by mortgages on the properties. The following represents the activity of the revolving loans, the amount of loans outstanding and the cash balance available for loan.

<b>Small Business Revolving Loans</b>	<b>Loan Activity and Balances</b>	<b>Cash Activity and Balances</b>
Beginning Balances January 1, 2014	\$140,494	\$122,538
Loan Principal Repayments / Cash Receipts	(6,554)	10,538
Loan and Grant Disbursements		(18,004)
Ending Balances December 31, 2014	<u>\$133,940</u>	<u>\$115,072</u>

See financial statement note 12 for additional loan activity details.

**NOTE 3 - MEDICAL ASSISTANCE PROGRAM SETTLEMENT**

During 2014, the Hardin County Board of Developmental Disabilities received a settlement for the 2009 Cost Report from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA #93.778) in the amount of \$43,474. The Cost Report settlement was for settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This settlement is not listed on the County's Schedule since the underlying expenses occurred in the prior reporting periods.

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Financial Condition  
Hardin County  
One Courthouse Square, Suite 250  
Kenton, Ohio 43326

To the Board of County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Hardin County, (the County) as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated August 11, 2015, wherein we noted the County uses a special purpose framework other than generally accepted accounting principles. Our report refers to other auditors who audited the financial statements of the component unit Hardin County Housing Development, Inc. as described in our report on the Hardin County financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that those auditors separately reported. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits from the Comptroller General of the United States' *Government Auditing Standards*. Other auditors audited the financial statements of the component unit HARCO Industries, Inc. as described in our report on the Hardin County financial statements. The financial statements of HARCO Industries, Inc. were not audited in accordance with *Government Auditing Standards*.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2014-001.

***Entity's Response to Findings***

The County's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the County's response and, accordingly, we express no opinion on it.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Entity's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**Dave Yost**  
Auditor of State  
Columbus, Ohio

August 11, 2015



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Financial Condition  
Hardin County  
One Courthouse Square, Suite 250  
Kenton, Ohio 43326

To the Board of County Commissioners:

### ***Report on Compliance for Each Major Federal Program***

We have audited Hardin County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the County's major federal programs for the year ended December 31, 2014. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the County's major federal programs.

### ***Management's Responsibility***

The County's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### ***Auditor's Responsibility***

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2014.

The results of our auditing procedures disclosed an instance of noncompliance which OMB Circular A-133 requires us to report, described in the accompanying schedule of findings as item 2014-002. This finding did not require us to modify our compliance opinion on the major federal program.

The County's response to our noncompliance finding is described in the accompanying schedule of findings. We did not audit the County's responses and, accordingly, we express no opinion on it.

### ***Report on Internal Control Over Compliance***

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a certain deficiency in internal control over compliance that we consider to be a significant deficiency, described in the accompanying schedule of findings as item 2014-002.

The County's response to the finding we identified is described in the accompanying schedule of findings. We did not audit the County's response and, accordingly, we express no opinion on it.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.



**Dave Yost**  
Auditor of State  
Columbus, Ohio

August 11, 2015

**FINANCIAL CONDITION  
HARDIN COUNTY**

**SCHEDULE OF FINDINGS  
OMB CIRCULAR A -133 § .505  
DECEMBER 31, 2014**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material control weaknesses reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any material internal control weaknesses reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	Yes
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under § .510(a)?</b>	Yes
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Community Development Block Grant's / State's Program - CFDA #14.228 Home Investment Partnerships Program – CFDA #14.239 Temporary Assistance for Needy Families (TANF) State Programs – CFDA #93.558 Medical Assistance Program – CFDA #93.778 - JFS and Non-JFS
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 300,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
 REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2014-001**

**Noncompliance Citation**

**Ohio Rev. Code § 117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code § 117-2-03 further clarifies the requirements of Ohio Rev. Code § 117.38.

**Ohio Adm. Code § 117-2-03 (B)** requires all counties to file annual financial reports in accordance with generally accepted accounting principles (GAAP). The County prepared its financial statements in accordance with the cash accounting basis. The accompanying financial statements omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Rev. Code §117.38 the County may be fined and subject to various other administrative remedies for its failure to file the required financial report.

The County should prepare its financial statements according to generally accepted accounting principles to provide the users with more meaningful and complete financial statements.

**OFFICIALS' RESPONSE:**

The County has passed a resolution on March 11, 2003, volume 70, page 131 stating that all annual reports beginning fiscal 2002 and thereafter will be on a cash basis. This decision was based on the cost of preparation, conversion and audit expense. The County has estimated that it has saved nearly \$25,000 to \$35,000 annually.

**3. FINDINGS FOR FEDERAL AWARDS**

<b>Finding Number</b>	2014-002
<b>CFDA Title and Number</b>	CFDA #14.228 – Community Development Block Grant/State’s Program
<b>Federal Award Number / Year</b>	B-F-12-1BD-1, B-F-13-1BD-1, and B-C-12-1BD-1
<b>Federal Agency</b>	U.S. Department of Housing and Urban Development
<b>Pass-Through Agency</b>	Ohio Department of Development

**Significant Deficiency and Noncompliance Citation – Procurement and Suspension and Debarment**

**2 C.F.R. 180.220** requires that when a non-federal entity enters into a covered transaction with an entity at a lower tier, the non-federal entity must verify that the entity is not suspended or debarred or otherwise excluded. This verification may be accomplished by:

- a) Checking the Excluded Parties List System (ELPS) maintained by the General Services Administration; or
- b) Collecting a certification from the entity; or
- c) Adding a clause or condition to the covered transaction with that person.

**FINDING NUMBER 2014-002  
(Continued)**

There was no evidence that the County completed this verification check for nine of the eleven tested contracts that were awarded to vendors for programs related to the Community Development Block Grants / State's Program. A search was subsequently performed during the audit which resulted in none of the tested vendors being identified as suspended or debarred.

The failure to obtain documentation could result in the County entering into a contract with a suspended or debarred vendor and may result in action being taken by the grantor agency.

Procedures should be implemented to provide that the County obtain and maintain documentation to support this requirement being met.

**OFFICIALS' RESPONSE:**

Hardin County will work to improve on this deficiency and area of non-compliance by making this verified documentation as part of the contract documents/files on all future CDBG/Home projects.

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**FINANCIAL CONDITION  
HARDIN COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
OMB CIRCULAR A -133 § .315 (b)  
DECEMBER 31, 2014**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain:</b>
2013-001	<b>Ohio Rev. Code § 117.38</b> and <b>Ohio Adm. Code § 117-2-03 (B)</b> – the County did not prepare financial statements in accordance with generally accepted accounting principles.	No	Repeated as Finding 2014-001

**FINANCIAL CONDITION  
HARDIN COUNTY**

**CORRECTIVE ACTION PLAN  
OMB CIRCULAR A -133 § .315 (c)  
DECEMBER 31, 2014**

<b>Finding Number</b>	<b>Planned Corrective Action</b>	<b>Anticipated Completion Date</b>	<b>Responsible Contact Person</b>
2014-002	Hardin County will work to improve on this deficiency and area of non-compliance by making this verified documentation as part of the contract documents/files on all future CDBG/HOME related projects.	July 28, 2015	Mark Doll, Hardin County Regional Planning Director



# Dave Yost • Auditor of State

## HARDIN COUNTY FINANCIAL CONDITION

### HARDIN COUNTY

#### CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

CLERK OF THE BUREAU

CERTIFIED  
SEPTEMBER 1, 2015