

HOLMES COUNTY, OHIO

BASIC FINANCIAL STATEMENTS
(Audited)

FOR THE YEAR ENDED
DECEMBER 31, 2014

JACKIE MCKEE, AUDITOR



Dave Yost • Auditor of State

Board of Commissioners
Holmes County
2 Court Street, Suite 14
Millersburg, Ohio 44654

We have reviewed the *Independent Auditor's Report* of Holmes County, prepared by Julian & Grube, Inc., for the audit period January 1, 2014 through December 31, 2014. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Holmes County is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost
Auditor of State

September 22, 2015

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HOLMES COUNTY

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Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report

Holmes County
2 Court Street, Suite 14
Millersburg, Ohio 44654

To the Board of Commissioners:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and the remaining fund information of Holmes County, Ohio, as of and for the year ended December 31, 2014 and the related notes to the financial statements, which collectively comprise Holmes County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We did not audit the financial statements of the Joel Pomerene Memorial Hospital, a major Enterprise Fund, which represents 72.10% of total assets, 82.15% of total net position and 96.79% of total revenue of the business-type activities. The financial statements of Joel Pomerene Memorial Hospital were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Joel Pomerene Memorial Hospital, is based on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to Holmes County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of Holmes County's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and the remaining fund information of Holmes County, Ohio, as of December 31, 2014, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, County Board of DD, and Motor Vehicle License and Gas Tax Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on Holmes County's basic financial statements taken as a whole.

The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by *U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 15, 2015, on our consideration of Holmes County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Holmes County's internal control over financial reporting and compliance.



Julian & Grube, Inc.
June 15, 2015

HOLMES COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2014

The management's discussion and analysis of Holmes County's (the "County") financial performance provides an overall review of the County's financial activities for the year ended December 31, 2014. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the notes to the basic financial statements and the basic financial statements to enhance their understanding of the County's financial performance.

Financial Highlights

Key financial highlights for 2014 are as follows:

- The total net position of the County increased \$4,246,883. Net position of governmental activities increased \$2,237,810, which represents a 5.78% increase over fiscal year 2013. Net position of business-type activities increased \$2,009,073 or 6.51% from fiscal year 2013.
- General revenues accounted for \$14,832,335 or 43.76% of total governmental activities revenue. Program specific revenues accounted for \$19,064,151 or 56.24% of total governmental activities revenue.
- The County had \$31,658,676 in governmental activities expenses; \$19,064,151, or 60.22%, of these expenses was offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$14,832,335 were adequate to provide for these programs.
- The general fund, the County's largest major governmental fund, had revenues and other financing sources of \$12,286,515 in 2014, an increase of \$818,018 or 7.13% from 2013. The general fund had expenditures and other financing uses of \$10,410,112 in 2014, a decrease of \$120,956 or 1.15% from 2013. The net changes in revenues and expenditures contributed to the general fund balance increase of \$1,876,403 or 44.21% from 2013 to 2014.
- The county board of developmental disabilities (DD) fund, a major governmental fund, had revenues and other financing sources of \$5,780,105 in 2014, a decrease of \$121,191 or 2.05% from 2013. The DD fund had expenditures and other financing uses of \$6,104,184 in 2014, an increase of \$114,657 or 1.91% from 2013. The net changes in revenues and expenditures contributed to the DD fund balance decrease of \$324,079 or 13.37% from 2013 to 2014.
- The motor vehicle license and gas tax fund, a major governmental fund, had revenues and other financing sources of \$4,940,661 in 2014, a decrease of \$107,631 or 2.13% from 2013. The motor vehicle license and gas tax fund had expenditures of \$5,416,650 in 2014, an increase of \$262,926 or 5.10% from 2013. The motor vehicle license and gas tax fund balance decreased \$475,989 or 25.70% from 2013 to 2014.
- Net position for the business-type activities, which is made up of the sewer district and Joel Pomerene Memorial Hospital enterprise funds, increased in 2014 by \$2,009,073 or 6.51%.

Using the Basic Financial Statements (BFS)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the County as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

HOLMES COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2014

The statement of net position and statement of activities provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds with all other non-major funds presented in total in one column. In the case of the County, there are three major governmental funds. The general fund is the largest major fund.

Reporting the County as a Whole

Statement of Net Position and the Statement of Activities

The statement of net position and the statement of activities answer the question, "How did we do financially during 2014?" These statements include *all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the County's net position and changes in net position. This change in net position is important because it tells the reader that, for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, and other factors.

In the statement of net position and the statement of activities, the County is divided into two distinct kinds of activities:

Governmental activities - most of the County's programs and services are reported here including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-type activities - these services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided.

The County's statement of net position and statement of activities can be found on pages 15-17 of this report.

Reporting the County's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds.

The County's major governmental funds are the general fund, county board of developmental disabilities (DD) and motor vehicle license and gas tax. The County's major enterprise funds are the sewer district and Joel Pomerene Memorial Hospital. The analysis of the County's major governmental and proprietary funds begins on page 10.

HOLMES COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2014

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report. The basic governmental fund financial statements can be found on pages 18-21 and the budgetary statements for the general and major special revenue funds can be found on pages 22-24 of this report.

Proprietary Funds

The County maintains only one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its sewer district and the Joel Pomerene Memorial Hospital operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County has no internal service funds. The basic proprietary fund financial statements can be found on pages 25-29 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the County's only fiduciary fund type. The basic fiduciary fund financial statement can be found on page 30 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 31-76 of this report.

Government-Wide Financial Analysis

The statement of net position provides the perspective of the County as a whole. The table on the following page provides a summary of the County's net position for 2014 and 2013.

HOLMES COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2014

Net Position

	Governmental Activities 2014	Business-type Activities 2014	Governmental Activities 2013	Business-type Activities 2013	2014 Total	2013 Total
<u>Assets</u>						
Current and other assets	\$ 31,356,446	\$ 19,769,026	\$ 28,667,980	\$ 17,019,181	\$ 51,125,472	\$ 45,687,161
Capital assets	<u>25,651,569</u>	<u>23,560,530</u>	<u>25,522,800</u>	<u>23,675,493</u>	<u>49,212,099</u>	<u>49,198,293</u>
Total assets	<u>57,008,015</u>	<u>43,329,556</u>	<u>54,190,780</u>	<u>40,694,674</u>	<u>100,337,571</u>	<u>94,885,454</u>
<u>Liabilities</u>						
Long-term liabilities outstanding	7,798,701	7,864,922	8,028,327	7,568,512	15,663,623	15,596,839
Other liabilities	<u>2,246,790</u>	<u>2,591,026</u>	<u>1,671,101</u>	<u>2,261,627</u>	<u>4,837,816</u>	<u>3,932,728</u>
Total liabilities	<u>10,045,491</u>	<u>10,455,948</u>	<u>9,699,428</u>	<u>9,830,139</u>	<u>20,501,439</u>	<u>19,529,567</u>
<u>Deferred inflows of resources</u>	<u>6,040,514</u>	-	<u>5,807,152</u>	-	<u>6,040,514</u>	<u>5,807,152</u>
<u>Net Position</u>						
Net investment in capital assets	23,644,071	15,699,577	23,370,536	16,109,477	39,343,648	39,480,013
Restricted	14,569,304	568,785	14,663,860	701,341	15,138,089	15,365,201
Unrestricted	<u>2,708,635</u>	<u>16,605,246</u>	<u>649,804</u>	<u>14,053,717</u>	<u>19,313,881</u>	<u>14,703,521</u>
Total net position	<u>\$ 40,922,010</u>	<u>\$ 32,873,608</u>	<u>\$ 38,684,200</u>	<u>\$ 30,864,535</u>	<u>\$ 73,795,618</u>	<u>\$ 69,548,735</u>

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2014, the County's assets exceeded liabilities and deferred inflows of resources by \$73,795,618. This amounts to \$40,922,010 in governmental activities and \$32,873,608 in business-type activities.

Capital assets reported on the government-wide statements represent the largest portion of the County's assets. At year-end, capital assets represented 49.05% of total governmental and business-type assets. Capital assets include land, land improvements, buildings and improvements, furniture, fixtures and equipment, vehicles, construction in progress and infrastructure. The net investment in capital assets at December 31, 2014, was \$39,343,638. These capital assets are used to provide services to citizens and are not available for future spending.

As of December 31, 2014, the County is able to report positive balances in all three categories of net position for both governmental activities and business-type activities. A portion of the County's governmental activities net position, \$14,569,304 or 35.60%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of governmental activities net position of \$2,708,635 is unrestricted.

Overall, total assets increased in 2014 while total liabilities increased slightly. Capital assets increased slightly for the governmental activities, as acquisitions exceeded net disposals and depreciation expense in 2014. The increase in current and other assets for the governmental activities is mostly due to an increase of about \$2 million in cash and cash equivalents. For the business-type activities, the increase is mostly related to an increase in cash in segregated accounts of \$1.7 million, accounts receivable for the Hospital of about \$0.7 million, and assets limited as to use of \$0.5 million.

HOLMES COUNTY, OHIO

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2014**

The table below shows the changes in net position for fiscal year 2014 and 2013.

	Change in Net Position					
	Governmental Activities 2014	Business-type Activities 2014	Governmental Activities 2013	Business-type Activities 2013	2014 Total	2013 Total
Revenues						
Program revenues:						
Charges for services and sales	\$ 6,580,624	\$ 33,588,121	\$ 6,534,033	\$ 31,686,794	\$ 40,168,745	\$ 38,220,827
Operating grants and contributions	11,909,956	-	11,373,461	-	11,909,956	11,373,461
Capital grants and contributions	<u>573,571</u>	<u>-</u>	<u>771,182</u>	<u>280,027</u>	<u>573,571</u>	<u>1,051,209</u>
Total program revenues	<u>19,064,151</u>	<u>33,588,121</u>	<u>18,678,676</u>	<u>31,966,821</u>	<u>52,652,272</u>	<u>50,645,497</u>
General revenues:						
Property taxes	6,123,078	-	5,952,868	-	6,123,078	5,952,868
Sales tax	6,599,709	-	6,085,036	-	6,599,709	6,085,036
Unrestricted grants	1,852,622	85,383	1,713,962	618,000	1,938,005	2,331,962
Investment earnings	141,922	64,457	129,729	43,966	206,379	173,695
Other	<u>115,004</u>	<u>2,312,778</u>	<u>148,798</u>	<u>2,447,730</u>	<u>2,427,782</u>	<u>2,596,528</u>
Total general revenues	<u>14,832,335</u>	<u>2,462,618</u>	<u>14,030,393</u>	<u>3,109,696</u>	<u>17,294,953</u>	<u>17,140,089</u>
Total revenues	<u>33,896,486</u>	<u>36,050,739</u>	<u>32,709,069</u>	<u>35,076,517</u>	<u>69,947,225</u>	<u>67,785,586</u>
Expenses						
Program Expenses:						
General government						
Legislative and executive	5,368,912	-	4,974,040	-	5,368,912	4,974,040
Judicial	2,221,541	-	1,939,960	-	2,221,541	1,939,960
Public safety	4,373,404	-	4,335,961	-	4,373,404	4,335,961
Public works	5,406,690	-	4,697,817	-	5,406,690	4,697,817
Health	225,302	-	269,966	-	225,302	269,966
Human services	13,557,125	-	13,172,710	-	13,557,125	13,172,710
Conservation and recreation	332,932	-	248,388	-	332,932	248,388
Interest and fiscal charges	172,770	-	172,625	-	172,770	172,625
Sewer District	-	1,462,820	-	1,826,201	1,462,820	1,826,201
Joel Pomerene Hospital	<u>-</u>	<u>32,578,846</u>	<u>-</u>	<u>31,524,665</u>	<u>32,578,846</u>	<u>31,524,665</u>
Total expenses	<u>31,658,676</u>	<u>34,041,666</u>	<u>29,811,467</u>	<u>33,350,866</u>	<u>65,700,342</u>	<u>63,162,333</u>
Change in net position	2,237,810	2,009,073	2,897,602	1,725,651	4,246,883	4,623,253
Net position at beginning of year	<u>38,684,200</u>	<u>30,864,535</u>	<u>35,786,598</u>	<u>29,138,884</u>	<u>69,548,735</u>	<u>64,925,482</u>
Net position at end of year	<u>\$ 40,922,010</u>	<u>\$ 32,873,608</u>	<u>\$ 38,684,200</u>	<u>\$ 30,864,535</u>	<u>\$ 73,795,618</u>	<u>\$ 69,548,735</u>

HOLMES COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2014

Governmental Activities

Governmental activities net position increased by \$2,237,810 in 2014 as total revenues once again exceeded expenses. Although capital grants and contributions decreased, which is primarily due to the completion of three Ohio Public Works Commission grant programs in 2013, total program revenues increased. The main reason for this increase is additional Federal grant revenue for the Job and Family Services Public Assistance program. The additional services provided in 2014 for this program and increased public work expenditures account for most of the increase in expenses.

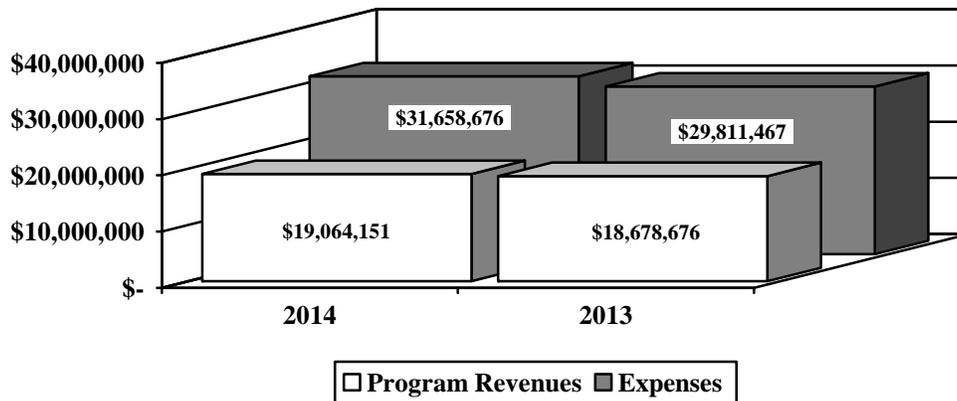
Human services, which support the operations of the county home, county board of DD, job and family services (public assistance), veteran services, and the children services board, accounted for \$13,557,125 of expenses, or 42.82% of total governmental expenses of the County. These expenses were funded by \$1,978,431 in charges to users of services, \$6,582,054 in operating grants and contributions and \$2,000 in capital grants and contributions in 2014. General government expenses, which include legislative and executive and judicial programs, accounted for \$7,590,453 or 23.98% of total governmental expenses. General government expenses were funded by \$3,324,828 of direct charges to users in 2014. Public works expenses, the County's third largest category of expenses, totaled \$5,406,690 in 2014 or 17.08% of total governmental expenses. The County's public works programs consist primarily of motor vehicle license and gas tax program, which funds road and other infrastructure repairs and improvements throughout the County.

Operating grants and contributions, which is mostly intergovernmental revenue from the State and Federal governments, totaled \$11,909,956 in 2014, compared to \$11,373,461 in 2013. These revenues are restricted to a particular program or purpose.

General revenues totaled \$14,832,335 and amounted to 43.76% of total revenues. These revenues primarily consist of property and sales tax revenue of \$12,722,787 or 85.78% of total general revenues in 2014. Revenues from property taxes increased 2.86% and sales taxes increased 8.46%. The other primary source of general revenues is grants and entitlements not restricted to specific programs, which makes up \$1,852,622 or 12.49% of the total. These revenues consist primarily of local government and local government revenue assistance.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2014 and 2013. That is, it identifies the cost of these services supported by general revenues (such as tax revenue and unrestricted State grants and entitlements). As can be seen in the graph below, the County is reliant upon general revenues to finance operations as program revenues are not sufficient to cover total expenses.

Governmental Activities - Program Revenues vs. Total Expenses



HOLMES COUNTY, OHIO

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2014**

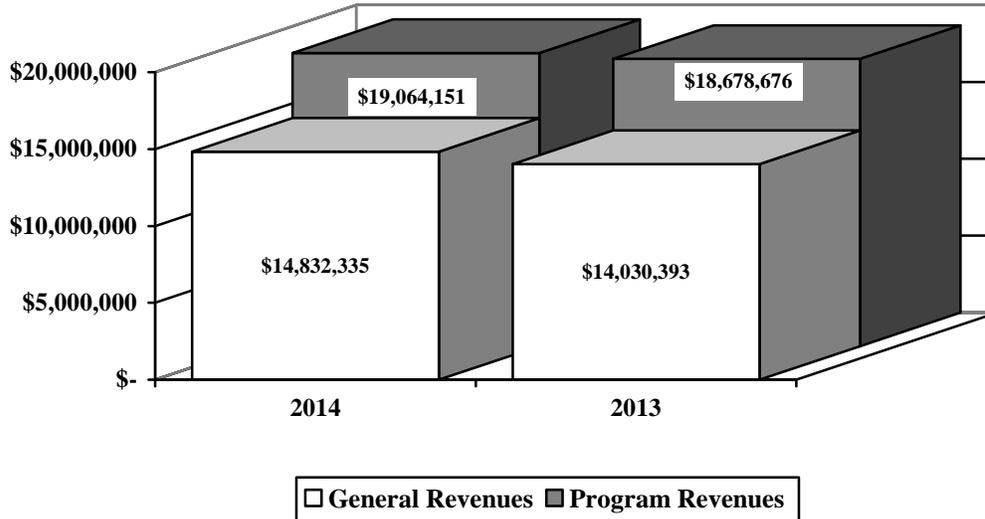
Governmental Activities

	Total Cost of Services 2014	Net Cost of Services 2014	Total Cost of Services 2013	Net Cost of Services 2013
Program Expenses:				
General government				
Legislative and executive	\$ 5,368,912	\$ 1,864,435	\$ 4,974,040	\$ 1,672,435
Judicial	2,221,541	1,678,462	1,939,960	1,440,895
Public safety	4,373,404	3,539,794	4,335,961	3,387,291
Public works	5,406,690	92,271	4,697,817	(393,570)
Health	225,302	41,237	269,966	101,299
Human services	13,557,125	4,994,640	13,172,710	4,788,669
Conservation and recreation	332,932	332,932	248,388	248,388
Interest and fiscal charges	<u>172,770</u>	<u>50,754</u>	<u>172,625</u>	<u>(112,616)</u>
Total	<u><u>\$ 31,658,676</u></u>	<u><u>\$ 12,594,525</u></u>	<u><u>\$ 29,811,467</u></u>	<u><u>\$ 11,132,791</u></u>

The dependence upon general revenues for governmental activities is apparent, with 39.78% of expenses supported through taxes and other general revenues during 2014.

The graph below compares the County's general and program revenues.

Governmental Activities - General and Program Revenues

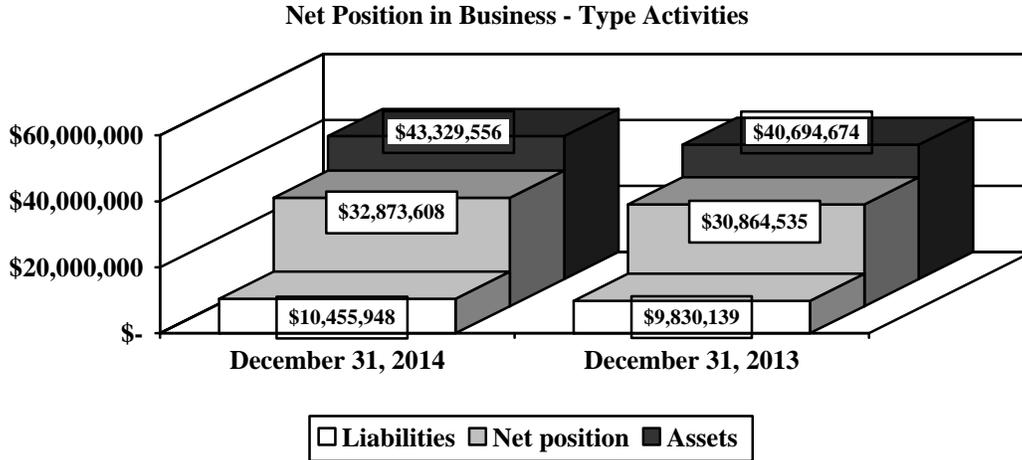


HOLMES COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2014

Business-Type Activities

The sewer district and Joel Pomerene Memorial Hospital are the County's enterprise funds. These operations had program revenues of \$33,588,121, general revenues of \$2,462,618, and expenses of \$34,041,666 for fiscal year 2014. The net position of the enterprise funds increased \$2,009,073 or 6.51% during 2014. The following graph illustrates the assets, liabilities and net position of the County's business-type activities at December 31, 2014 and 2013:



Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at year end.

The County's governmental funds (as reported on the balance sheet on page 18) reported a combined fund balance of \$19,182,201, which is \$1,666,419 higher than last year's total of \$17,515,782. The table on the following page shows the fund balance and the total change in fund balance as of December 31, 2014 for all major and non-major governmental funds.

HOLMES COUNTY, OHIO

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<u>Fund Balances</u> 12/31/14	<u>Fund Balances</u> 12/31/13	<u>Increase/ (Decrease)</u>
Major funds:			
General	\$ 6,120,986	\$ 4,244,583	\$ 1,876,403
County Board of DD	2,099,714	2,423,793	(324,079)
Motor Vehicle License and Gas Tax	1,376,191	1,852,180	(475,989)
Other nonmajor governmental funds	<u>9,585,310</u>	<u>8,995,226</u>	<u>590,084</u>
 Total	 <u>\$ 19,182,201</u>	 <u>\$ 17,515,782</u>	 <u>\$ 1,666,419</u>

General Fund

The County's general fund balance increased \$1,876,403. The tables that follow assist in illustrating the revenues and expenditures of the general fund.

	<u>2014</u> <u>Amount</u>	<u>2013</u> <u>Amount</u>	<u>Percentage</u> <u>Change</u>
<u>Revenues</u>			
Taxes	\$ 8,492,683	\$ 7,844,796	8.26 %
Charges for services	1,901,881	1,758,223	8.17 %
Licenses and permits	52,746	4,932	969.46 %
Fines and forfeitures	88,117	99,171	(11.15) %
Intergovernmental	1,442,008	1,448,211	(0.43) %
Investment income	141,915	129,729	9.39 %
Other	<u>115,147</u>	<u>180,138</u>	(36.08) %
 Total	 <u>\$ 12,234,497</u>	 <u>\$ 11,465,200</u>	 6.71 %

Taxes revenue, which includes primarily real property and sales taxes, represents 69.42% of all general fund revenues. Most of the increase in taxes revenue came from sales taxes revenue, which increased \$475,194 or 8.59%. Charges for services revenue increased slightly due to increases in transfer tax/conveyance fees, managed IT services, and various other charges for services. Licenses and permits increased due to an increase in accounts receivable in 2014. The decrease in fines and forfeitures is primarily due to a decrease in municipal court fines. Investment income increased due to an increase in the amount of depository and investment accounts. Other revenues decreased due primarily to decreases in Corsa premium reimbursements and other refunds and reimbursements.

HOLMES COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>2014</u>	<u>2013</u>	<u>Percentage</u>
	<u>Amount</u>	<u>Amount</u>	<u>Change</u>
<u>Expenditures</u>			
General government			
Legislative and executive	\$ 3,519,373	\$ 3,226,331	9.08 %
Judicial	1,765,659	1,721,567	2.56 %
Public safety	3,638,672	3,613,299	0.70 %
Health	82,394	81,951	0.54 %
Human services	534,520	494,083	8.18 %
Conservation and recreation	332,932	248,388	34.04 %
Capital outlay	-	25,406	(100.00) %
Debt service	<u>1,900</u>	<u>1,900</u>	-
Total	<u>\$ 9,875,450</u>	<u>\$ 9,412,925</u>	4.91 %

Total general fund expenditures increased slightly in 2014, as most general fund departments experienced increased costs for employee wages and benefits as well as increased costs for materials and supplies. The increase in conservation and recreation expenditures was a result of increased expenditures for soil and water conversation.

County Board of DD

The county board of developmental disabilities (DD) fund is a major governmental fund that accounts for the operation of a school and resident homes for the developmentally disabled. The DD fund had revenues and other financing sources of \$5,780,105 in 2014, a decrease of \$121,191 or 2.05% from 2013. The DD fund had expenditures and other financing uses of \$6,104,184 in 2014, an increase of \$114,657 or 1.91% from 2013. A decrease in the amount intergovernmental revenue is the primary reason for decreased revenues. The DD fund had increased expenditures due primarily to a new capital lease and related debt service charges in 2014. The net changes in revenues and expenditures contributed to the DD fund balance decrease of \$324,079 or 13.37% from 2013 to 2014.

Motor Vehicle License and Gas Tax Fund

The motor vehicle license and gas tax fund is a major governmental fund that accounts for road and bridge repair and maintenance programs throughout the County. The fund had revenues and other financing sources of \$4,940,661 in 2014, a decrease of \$107,631 or 2.13% from 2013. Most of the fund's revenues are intergovernmental revenues from the State for motor vehicles licenses and gasoline taxes. The motor vehicle license and gas tax fund had expenditures of \$5,416,650 in 2014, an increase of \$262,926 or 5.10% from 2013. The motor vehicle license and gas tax fund balance decreased \$475,989 or 25.70% from 2013 to 2014.

Budgeting Highlights - General Fund

The County's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the County's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund, county board of DD fund and motor vehicle license and gas tax fund.

HOLMES COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2014

In the general fund, original budgeted revenues and other financing sources of \$8,941,122 were increased to \$9,640,035 in the final budget. Actual revenues and other financing sources of \$11,649,450 were higher than final budgeted revenues by \$2,009,415 or 20.84%. Sales taxes revenue was \$1,597,955 higher than in the final budget; this is due to the County conservatively budgeting sales taxes at \$4,350,000 each year. Intergovernmental revenues were \$207,733 higher than the final budget; once again, this is mostly attributable to the County using conservative estimates for various charges for services revenue sources.

Original budgeted expenditures and other financing uses in the general fund were \$11,054,365. This was increased to \$11,339,694 in the final budget. Actual expenditures and other financing uses of \$9,990,657 were \$1,349,037 lower than final budgeted expenditures and financing uses. Most departments in the general fund had a positive budget variance, most of which were due to the County's conservative budget practices in budgeting for higher employee wages and benefits costs. The veteran's services department is accounted for under human services expenditures in the general fund. The positive variance of \$83,450 between the final budget and actual is a result of significantly lower than budgeted relief allowance expenditures.

Proprietary Funds

The County's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, but in more detail. The basic proprietary fund financial statements can be found on pages 25-29 of this report.

Capital Assets and Debt Administration

Capital Assets

At the end of 2014, the County had \$49,212,099 (net of accumulated depreciation) invested in land, land improvements, buildings and improvements, furniture, fixtures and equipment, vehicles, construction in progress, sewer mains and infrastructure. Of this total, \$25,651,569 was reported in governmental activities and \$23,560,530 was reported in business-type activities. The following table shows 2014 balances compared to 2013:

Capital Assets at December 31 (Net of Depreciation)

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	2014	2013	2014	2013	2014	2013
Land	\$ 1,037,408	\$ 1,037,408	\$ 730,490	\$ 700,423	\$ 1,767,898	\$ 1,737,831
Land improvements	82,778	61,308	81,677	277,411	164,455	338,719
Building and improvements	6,634,542	7,102,708	15,821,623	16,138,196	22,456,165	23,240,904
Furniture, fixtures and equipment	1,592,672	1,091,026	3,457,952	2,791,499	5,050,624	3,882,525
Vehicles	1,821,066	1,726,033	-	-	1,821,066	1,726,033
Infrastructure	14,202,599	14,504,317	-	-	14,202,599	14,504,317
Sewer/water lines	-	-	3,468,788	3,596,164	3,468,788	3,596,164
Construction in progress	280,504	-	-	171,800	280,504	171,800
Total	<u>\$ 25,651,569</u>	<u>\$ 25,522,800</u>	<u>\$ 23,560,530</u>	<u>\$ 23,675,493</u>	<u>\$ 49,212,099</u>	<u>\$ 49,198,293</u>

See Note 9 in the notes to the basic financial statements for detail on the County's capital assets.

HOLMES COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2014

The County's largest governmental activities capital asset category is infrastructure which includes roads, bridges and culverts. These items are immovable and of value only to the County, however, the annual cost of purchasing these items is quite significant. The net book value of the County's infrastructure (cost less accumulated depreciation) represents approximately 55.37% of the County's total governmental capital assets.

The County's second largest business-type capital asset category is sewer/water lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the County's sewer and water lines (cost less accumulated depreciation) represents approximately 14.72% of the County's total business-type capital assets.

Debt Administration

At December 31, 2014 the County had \$12,297,414 in general obligation bonds, capital lease obligations, loans and notes payable. Of this total, \$663,169 is due within one year and \$11,634,245 is due in more than one year. The following table summarizes the outstanding debt.

	Outstanding Debt, at Year End			
	Governmental Activities 2014	Business-Type Activities 2014	Governmental Activities 2013	Business-Type Activities 2013
Long-Term Obligations				
General obligation bonds	\$ 4,350,000	\$ 2,185,000	\$ 4,630,000	\$ 2,260,000
Capital lease obligations	84,247	213,770	2,677	333,360
USDA loan	-	2,485,000	-	2,521,000
Note payable	-	1,562,000	-	975,000
OPWC loans	-	1,417,397	-	1,478,971
Total	<u>\$ 4,434,247</u>	<u>\$ 7,863,167</u>	<u>\$ 4,632,677</u>	<u>\$ 7,568,331</u>

The County's total legal debt margin was \$15,508,076 at December 31, 2014 and the unvoted legal debt margin was \$4,239,804. See Note 12 in the notes to the basic financial statements for detail on governmental activities and business-type activities long-term obligations.

Economic Factors and Next Year's Budget

The County's population as of the 2010 census was 42,366, and the population estimate for 2014 is 43,898. At the end of 2014, the seasonally adjusted unemployment rate for the County was 3.1%, compared to the 5.1% State average and the 5.6% national average.

These economic factors were considered in preparing the County's budget for fiscal year 2015. Budgeted revenues and other financing sources in the general fund for 2015 were \$9,186,030. With the continuation of conservative budgeting practices, the County's financial position should remain strong in future years.

Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Honorable Jackie McKee, Holmes County Auditor, Clinton Street Office Building, 75 E. Clinton Street, Suite 107, Millersburg, Ohio 44654.

HOLMES COUNTY, OHIO

STATEMENT OF NET POSITION
DECEMBER 31, 2014

	Primary Government			Component Units		
	Governmental Activities	Business-type Activities	Total	Lynn Hope Industries, Inc.	Holmes County Airport Authority	Regional Planning Commission
Assets:						
Equity in pooled cash and cash equivalents . . .	\$ 18,078,890	\$ 811,365	\$ 18,890,255	\$ -	\$ -	\$ 85,177
Cash and cash equivalents						
in segregated accounts	432,840	6,016,237	6,449,077	185,684	141,294	-
Investments in segregated accounts	-	667,095	667,095	-	-	-
Receivables:						
Sales taxes	1,823,626	-	1,823,626	-	-	-
Real and other taxes	6,294,646	-	6,294,646	-	-	-
Accounts	254,377	4,782,716	5,037,093	14,107	379	500
Accrued interest	5,429	-	5,429	-	-	-
Due from other governments	3,648,664	-	3,648,664	-	52,578	-
Materials and supplies inventory	684,561	337,169	1,021,730	-	-	725
Prepayments	133,413	237,501	370,914	-	1,667	-
Other assets	-	43,673	43,673	451	-	-
Assets limited as to use	-	6,873,270	6,873,270	-	-	-
Capital assets:						
Land and construction in progress	1,317,912	730,490	2,048,402	-	4,778,564	-
Depreciable capital assets, net	24,333,657	22,830,040	47,163,697	27,840	285,267	-
Total capital assets, net	25,651,569	23,560,530	49,212,099	27,840	5,063,831	-
Total assets	57,008,015	43,329,556	100,337,571	228,082	5,259,749	86,402
Liabilities:						
Accounts payable	1,113,611	428,136	1,541,747	1,092	-	-
Retainage payable	-	-	-	-	354,236	-
Accrued wages and benefits payable	734,551	1,395,998	2,130,549	-	-	7,044
Due to other governments	384,689	2,100	386,789	-	-	2,402
Other accrued expenses	-	703,540	703,540	-	-	-
Accrued interest payable	13,939	61,252	75,191	1,033	-	-
Unearned revenue	-	-	-	-	9,264	-
Long-term liabilities:						
Due within one year	1,102,177	366,493	1,468,670	13,038	-	4,741
Due in more than one year	6,696,524	7,498,429	14,194,953	57,332	-	8,996
Total liabilities	10,045,491	10,455,948	20,501,439	72,495	363,500	23,183
Deferred inflows of resources:						
Property taxes levied for the next fiscal year . . .	6,040,514	-	6,040,514	-	-	-
Total deferred inflows of resources	6,040,514	-	6,040,514	-	-	-
Net position:						
Net investment in capital assets	23,644,071	15,699,577	39,343,648	-	4,709,595	-
Restricted for:						
Capital projects	2,130,023	-	2,130,023	-	-	-
Debt service	100,041	-	100,041	-	-	-
Public works projects	3,138,566	-	3,138,566	-	-	-
Public safety programs	1,018,218	-	1,018,218	-	-	-
Human services programs	6,569,237	-	6,569,237	-	-	-
Real estate assessment	1,053,192	-	1,053,192	-	-	-
Court special projects	127,185	-	127,185	-	-	-
Other purposes	432,842	568,785	1,001,627	-	-	-
Unrestricted	2,708,635	16,605,246	19,313,881	155,587	186,654	63,219
Total net position	\$ 40,922,010	\$ 32,873,608	\$ 73,795,618	\$ 155,587	\$ 4,896,249	\$ 63,219

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2014

	Expenses	Program Revenues		
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities:				
General government:				
Legislative and executive	\$ 5,368,912	\$ 2,917,309	\$ 340,588	\$ 246,580
Judicial.	2,221,541	407,519	135,560	-
Public safety	4,373,404	404,919	428,691	-
Public works	5,406,690	568,365	4,421,063	324,991
Health.	225,302	182,065	2,000	-
Human services	13,557,125	1,978,431	6,582,054	2,000
Conservation and recreation	332,932	-	-	-
Interest and fiscal charges	172,770	122,016	-	-
Total governmental activities.	<u>31,658,676</u>	<u>6,580,624</u>	<u>11,909,956</u>	<u>573,571</u>
Business-type activities:				
Sewer District.	1,462,820	1,071,491	-	-
Joel Pomerene Memorial Hospital	32,578,846	32,516,630	-	-
Total business-type activities	<u>34,041,666</u>	<u>33,588,121</u>	<u>-</u>	<u>-</u>
Total primary government	<u>\$ 65,700,342</u>	<u>\$ 40,168,745</u>	<u>\$ 11,909,956</u>	<u>\$ 573,571</u>
Component Units:				
Lynn Hope Industries, Inc.	\$ 534,742	\$ 153,712	\$ 422,035	\$ -
Holmes County Airport Authority	116,170	107,160	-	1,526,298
Regional Planning Commission.	186,037	88,851	125,000	-
Total component units	<u>\$ 836,949</u>	<u>\$ 349,723</u>	<u>\$ 547,035</u>	<u>\$ 1,526,298</u>

General revenues:

Property taxes levied for:

- General fund
- Human services - County Board of DD.
- Human services - County Home

Sales taxes

Grants and entitlements not restricted to specific programs

Investment earnings.

Miscellaneous.

Total general revenues.

Change in net position

Net position at beginning of year

Net position at end of year

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Net (Expense) Revenue and Changes in Net Position

Primary Government			Component Units		
Governmental Activities	Business-type Activities	Total	Lynn Hope Industries, Inc.	Holmes County Airport Authority	Regional Planning Commission
\$ (1,864,435)	\$ -	\$ (1,864,435)	\$ -	\$ -	\$ -
(1,678,462)	-	(1,678,462)	-	-	-
(3,539,794)	-	(3,539,794)	-	-	-
(92,271)	-	(92,271)	-	-	-
(41,237)	-	(41,237)	-	-	-
(4,994,640)	-	(4,994,640)	-	-	-
(332,932)	-	(332,932)	-	-	-
(50,754)	-	(50,754)	-	-	-
<u>(12,594,525)</u>	<u>-</u>	<u>(12,594,525)</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	(391,329)	(391,329)	-	-	-
-	(62,216)	(62,216)	-	-	-
-	(453,545)	(453,545)	-	-	-
<u>(12,594,525)</u>	<u>(453,545)</u>	<u>(13,048,070)</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	-	-	41,005	-	-
-	-	-	-	1,517,288	-
-	-	-	-	-	27,814
-	-	-	41,005	1,517,288	27,814
2,482,271	-	2,482,271	-	-	-
2,764,890	-	2,764,890	-	-	-
875,917	-	875,917	-	-	-
6,599,709	-	6,599,709	-	-	-
1,852,622	85,383	1,938,005	-	-	-
141,922	64,457	206,379	306	184	-
115,004	2,312,778	2,427,782	26,240	677	-
<u>14,832,335</u>	<u>2,462,618</u>	<u>17,294,953</u>	<u>26,546</u>	<u>861</u>	<u>-</u>
2,237,810	2,009,073	4,246,883	67,551	1,518,149	27,814
38,684,200	30,864,535	69,548,735	88,036	3,378,100	35,405
<u>\$ 40,922,010</u>	<u>\$ 32,873,608</u>	<u>\$ 73,795,618</u>	<u>\$ 155,587</u>	<u>\$ 4,896,249</u>	<u>\$ 63,219</u>

HOLMES COUNTY, OHIO

BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2014

	<u>General</u>	<u>County Board of DD</u>	<u>Motor Vehicle License and Gas Tax</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Assets:					
Equity in pooled cash and cash equivalents	\$ 5,637,881	\$ 2,024,972	\$ 838,748	\$ 9,577,289	\$ 18,078,890
Cash and cash equivalents in segregated accounts	-	414,985	-	17,855	432,840
Receivables (net of allowance for uncollectibles):					
Sales taxes	1,694,326	-	-	129,300	1,823,626
Real and other taxes	2,466,099	2,966,635	-	861,912	6,294,646
Accounts	124,227	18,992	2,014	109,144	254,377
Accrued interest	5,429	-	-	-	5,429
Due from other funds	1,711	-	-	-	1,711
Due from other governments	653,039	133,119	2,182,946	679,560	3,648,664
Prepayments	109,182	6,013	1,875	16,343	133,413
Materials and supplies inventory	56,927	10,836	590,951	25,847	684,561
Total assets	<u>\$ 10,748,821</u>	<u>\$ 5,575,552</u>	<u>\$ 3,616,534</u>	<u>\$ 11,417,250</u>	<u>\$ 31,358,157</u>
Liabilities:					
Accounts payable	\$ 180,143	\$ 61,915	\$ 356,158	\$ 515,395	\$ 1,113,611
Accrued wages and benefits payable	275,616	153,853	101,814	203,268	734,551
Compensated absences payable	12,723	-	-	-	12,723
Due to other funds	-	-	-	1,711	1,711
Due to other governments	103,581	159,787	31,152	90,169	384,689
Total liabilities	<u>572,063</u>	<u>375,555</u>	<u>489,124</u>	<u>810,543</u>	<u>2,247,285</u>
Deferred inflows of resources:					
Property taxes levied for the next fiscal year	2,400,000	2,809,014	-	831,500	6,040,514
Delinquent property tax revenue not available	66,099	157,621	-	30,412	254,132
Accrued interest not available	7	-	-	-	7
Sales tax revenue not available	1,106,607	-	-	86,201	1,192,808
Intergovernmental revenue not available	482,478	133,119	1,751,219	59,586	2,426,402
Other revenue not available	581	529	-	13,698	14,808
Total deferred inflows of resources	<u>4,055,772</u>	<u>3,100,283</u>	<u>1,751,219</u>	<u>1,021,397</u>	<u>9,928,671</u>
Fund balances:					
Nonspendable	234,399	16,849	592,826	42,190	886,264
Restricted	-	2,082,865	783,365	8,958,905	11,825,135
Committed	430,569	-	-	586,436	1,017,005
Assigned	2,566,230	-	-	-	2,566,230
Unassigned (deficit)	2,889,788	-	-	(2,221)	2,887,567
Total fund balances	<u>6,120,986</u>	<u>2,099,714</u>	<u>1,376,191</u>	<u>9,585,310</u>	<u>19,182,201</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 10,748,821</u>	<u>\$ 5,575,552</u>	<u>\$ 3,616,534</u>	<u>\$ 11,417,250</u>	<u>\$ 31,358,157</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO
NET POSITION OF GOVERNMENTAL ACTIVITIES
DECEMBER 31, 2014

Total governmental fund balances	\$	19,182,201
<i>Amounts reported for governmental activities on the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		25,651,569
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows of resources in the funds.		
Sales taxes receivable	\$ 1,192,808	
Real and other taxes receivable	254,132	
Intergovernmental receivable	2,426,402	
Accounts receivable	14,808	
Accrued interest receivable	7	
Total	3,888,157	3,888,157
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General obligation bonds payable	(4,350,000)	
Landfill closure and postclosure care liability	(2,111,845)	
Capital lease payable	(84,247)	
Compensated absences payable	(1,150,297)	
Accrued interest payable	(13,939)	
Total	(7,710,328)	(7,710,328)
Unamortized premiums on bond issuances are not recognized in the governmental funds.		(89,589)
Net position of governmental activities	\$	40,922,010

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>General</u>	<u>County Board of DD</u>	<u>Motor Vehicle License and Gas Tax</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:					
Sales taxes.	\$ 6,008,971	\$ -	\$ -	\$ 517,204	\$ 6,526,175
Real and other taxes.	2,483,712	2,768,218	-	876,585	6,128,515
Charges for services.	1,901,881	317,375	152,645	2,773,093	5,144,994
Licenses and permits	52,746	-	-	260,017	312,763
Fines and forfeitures	88,117	-	31,197	226,289	345,603
Intergovernmental.	1,442,008	2,415,991	4,548,171	5,462,774	13,868,944
Investment income.	141,915	714	1,575	80	144,284
Rental income	676	-	-	150,654	151,330
Contributions and donations.	-	4,258	91,645	3,885	99,788
Other	114,471	175,784	75,241	362,221	727,717
Total revenues	<u>12,234,497</u>	<u>5,682,340</u>	<u>4,900,474</u>	<u>10,632,802</u>	<u>33,450,113</u>
Expenditures:					
Current:					
General government:					
Legislative and executive	3,519,373	-	-	1,504,116	5,023,489
Judicial.	1,765,659	-	-	475,484	2,241,143
Public safety	3,638,672	-	-	565,256	4,203,928
Public works	-	-	5,416,650	176,787	5,593,437
Health	82,394	-	-	138,047	220,441
Human services.	534,520	5,584,371	-	7,134,258	13,253,149
Conservation and recreation	332,932	-	-	-	332,932
Capital outlay	-	97,765	-	533,763	631,528
Debt service:					
Principal retirement.	1,749	17,985	-	280,747	300,481
Interest and fiscal charges	151	4,063	-	173,208	177,422
Total expenditures	<u>9,875,450</u>	<u>5,704,184</u>	<u>5,416,650</u>	<u>10,981,666</u>	<u>31,977,950</u>
Excess (deficiency) of revenues over (under) expenditures	<u>2,359,047</u>	<u>(21,844)</u>	<u>(516,176)</u>	<u>(348,864)</u>	<u>1,472,163</u>
Other financing sources (uses):					
Sale of capital assets.	52,018	-	40,187	-	92,205
Capital lease transaction.	-	97,765	-	4,286	102,051
Transfers in	-	-	-	1,350,525	1,350,525
Transfers (out).	(534,662)	(400,000)	-	(415,863)	(1,350,525)
Total other financing sources (uses)	<u>(482,644)</u>	<u>(302,235)</u>	<u>40,187</u>	<u>938,948</u>	<u>194,256</u>
Net change in fund balances	1,876,403	(324,079)	(475,989)	590,084	1,666,419
Fund balances at beginning of year	<u>4,244,583</u>	<u>2,423,793</u>	<u>1,852,180</u>	<u>8,995,226</u>	<u>17,515,782</u>
Fund balances at end of year	<u>\$ 6,120,986</u>	<u>\$ 2,099,714</u>	<u>\$ 1,376,191</u>	<u>\$ 9,585,310</u>	<u>\$ 19,182,201</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2014

Net change in fund balances - total governmental funds	\$	1,666,419
 <i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.		
Capital asset additions	\$ 1,904,675	
Current year depreciation	(1,761,560)	
Total		143,115
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
		(14,346)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Sales taxes	73,534	
Real and other taxes	(5,437)	
Intergovernmental revenues	118,141	
Investment income	7	
Other revenues	13,548	
Total		199,793
Issuances of capital leases are recorded as other financing source in the governmental funds, however, in the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net position.		
		(102,051)
Repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.		
		300,481
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in decreased interest reported in the statement of activities:		
Decrease in accrued interest payable	480	
Amortization of bond premiums	4,172	
Total		4,652
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated absences payable	8,011	
Landfill closure and postclosure care liability	31,736	
Total		39,747
Change in net position of governmental activities	\$	2,237,810

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Sales taxes	\$ 4,350,000	\$ 4,350,000	\$ 5,947,955	\$ 1,597,955
Real and other taxes	2,310,500	2,310,500	2,483,310	172,810
Charges for services	1,043,600	1,193,748	1,401,481	207,733
Licenses and permits	3,650	3,650	4,746	1,096
Fines and forfeitures	91,000	91,000	87,560	(3,440)
Intergovernmental	940,572	1,437,402	1,428,092	(9,311)
Investment income	125,000	125,000	136,870	11,870
Rental income	800	800	706	(94)
Other	75,000	76,935	106,712	29,777
Total revenues	<u>8,940,122</u>	<u>9,589,035</u>	<u>11,597,432</u>	<u>2,008,397</u>
Expenditures:				
Current:				
General government:				
Legislative and executive	5,613,317	5,622,650	4,450,473	1,172,177
Judicial	1,483,252	1,481,173	1,417,424	63,749
Public safety	2,546,236	2,681,861	2,653,372	28,489
Health	82,450	82,900	82,496	404
Human services	392,748	392,748	309,298	83,450
Conservation and recreation	308,700	333,700	332,932	768
Total expenditures	<u>10,426,703</u>	<u>10,595,032</u>	<u>9,245,995</u>	<u>1,349,037</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,486,581)</u>	<u>(1,005,997)</u>	<u>2,351,437</u>	<u>3,357,434</u>
Other financing sources (uses):				
Sale of capital assets	1,000	51,000	52,018	1,018
Transfers (out)	<u>(627,662)</u>	<u>(744,662)</u>	<u>(744,662)</u>	<u>-</u>
Total other financing sources (uses)	<u>(626,662)</u>	<u>(693,662)</u>	<u>(692,644)</u>	<u>1,018</u>
Net change in fund balances	(2,113,243)	(1,699,659)	1,658,793	3,358,452
Fund balances at beginning of year . . .	3,121,016	3,121,016	3,121,016	-
Prior year encumbrances appropriated .	6,572	6,572	6,572	-
Fund balance at end of year	<u>\$ 1,014,345</u>	<u>\$ 1,427,929</u>	<u>\$ 4,786,381</u>	<u>\$ 3,358,452</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
 COUNTY BOARD OF DD
 FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Real and other taxes.	\$ 2,689,652	\$ 2,689,652	\$ 2,767,252	\$ 77,600
Charges for services.	291,158	291,158	311,596	20,438
Intergovernmental.	2,186,352	2,200,959	2,542,901	341,942
Investment income.	600	600	714	114
Contributions and donations.	4,300	4,300	4,258	(42)
Other	163,010	163,010	176,803	13,793
Total revenues	<u>5,335,072</u>	<u>5,349,679</u>	<u>5,803,524</u>	<u>453,845</u>
Expenditures:				
Current:				
Human services.	6,158,445	6,335,267	5,498,286	836,981
Total expenditures	<u>6,158,445</u>	<u>6,335,267</u>	<u>5,498,286</u>	<u>836,981</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(823,373)</u>	<u>(985,588)</u>	<u>305,238</u>	<u>1,290,826</u>
Other financing uses:				
Transfers (out)	(231,760)	(410,000)	(400,000)	10,000
Total other financing uses	<u>(231,760)</u>	<u>(410,000)</u>	<u>(400,000)</u>	<u>10,000</u>
Net change in fund balances.	(1,055,133)	(1,395,588)	(94,762)	1,300,826
Fund balances at beginning of year	<u>2,000,886</u>	<u>2,000,886</u>	<u>2,000,886</u>	<u>-</u>
Fund balance at end of year	<u>\$ 945,753</u>	<u>\$ 605,298</u>	<u>\$ 1,906,124</u>	<u>\$ 1,300,826</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
 MOTOR VEHICLE LICENSE AND GAS TAX
 FOR THE YEAR ENDED DECEMBER 31, 2014

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Charges for services	\$ 190,000	\$ 190,000	\$ 152,646	\$ (37,354)
Fines and forfeitures	25,000	25,000	34,006	9,006
Intergovernmental	4,044,000	4,554,572	4,424,272	(130,300)
Investment income	2,000	2,000	1,575	(425)
Contributions and donations	87,000	87,000	91,645	4,645
Other	26,000	26,000	75,241	49,241
Total revenues	<u>4,374,000</u>	<u>4,884,572</u>	<u>4,779,385</u>	<u>(105,187)</u>
Expenditures:				
Current:				
Public works	4,984,000	5,494,572	5,022,215	472,357
Total expenditures	<u>4,984,000</u>	<u>5,494,572</u>	<u>5,022,215</u>	<u>472,357</u>
Excess of expenditures over revenues	<u>(610,000)</u>	<u>(610,000)</u>	<u>(242,830)</u>	<u>367,170</u>
Other financing sources:				
Sale of capital assets	10,000	10,000	40,187	30,187
Total other financing sources	<u>10,000</u>	<u>10,000</u>	<u>40,187</u>	<u>30,187</u>
Net change in fund balances	(600,000)	(600,000)	(202,643)	397,357
Fund balances at beginning of year	1,041,391	1,041,391	1,041,391	-
Fund balance at end of year	<u>\$ 441,391</u>	<u>\$ 441,391</u>	<u>\$ 838,748</u>	<u>\$ 397,357</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2014

	Business-type Activities - Enterprise Funds		
	Sewer District	Joel Pomerene Memorial Hospital	Total
Assets:			
Current assets:			
Equity in pooled cash and cash equivalents	\$ 811,365	\$ -	\$ 811,365
Cash and cash equivalents in segregated accounts. . .	-	6,016,237	6,016,237
Investments in segregated accounts	-	667,095	667,095
Receivables (net of allowance for uncollectibles):			
Accounts.	79,160	4,703,556	4,782,716
Materials and supplies inventory.	533	336,636	337,169
Prepayments and other assets	-	237,501	237,501
Total current assets	<u>891,058</u>	<u>11,961,025</u>	<u>12,852,083</u>
Noncurrent assets:			
Other.	-	43,673	43,673
Assets limited as to use	-	6,873,270	6,873,270
Capital assets:			
Land and construction in progress	98,503	631,987	730,490
Depreciable capital assets, net.	11,100,320	11,729,720	22,830,040
Total capital assets, net.	<u>11,198,823</u>	<u>12,361,707</u>	<u>23,560,530</u>
Total noncurrent assets	<u>11,198,823</u>	<u>19,278,650</u>	<u>30,477,473</u>
Total assets.	<u>12,089,881</u>	<u>31,239,675</u>	<u>43,329,556</u>
Liabilities:			
Current liabilities:			
Accounts payable	65,030	363,106	428,136
Accrued wages and benefits payable.	4,086	1,391,912	1,395,998
Other accrued expenses	-	703,540	703,540
Due to other governments	2,100	-	2,100
Accrued interest payable	61,252	-	61,252
Current portion of compensated absences payable. . .	3,497	-	3,497
Current portion of notes payable	-	47,420	47,420
Current portion of general obligation bonds payable.	75,000	-	75,000
Current portion of OPWC loans payable.	61,576	-	61,576
Current portion of USDA loans payable	38,000	-	38,000
Current portion of capital lease obligation	-	141,000	141,000
Total current liabilities.	<u>310,541</u>	<u>2,646,978</u>	<u>2,957,519</u>
Long-term liabilities:			
Compensated absences payable.	472	-	472
Notes payable.	-	1,421,000	1,421,000
General obligation bonds payable	2,107,786	-	2,107,786
OPWC loans payable.	1,355,821	-	1,355,821
USDA loans payable	2,447,000	-	2,447,000
Capital lease obligation.	-	166,350	166,350
Total long-term liabilities	<u>5,911,079</u>	<u>1,587,350</u>	<u>7,498,429</u>
Total liabilities	<u>6,221,620</u>	<u>4,234,328</u>	<u>10,455,948</u>
Net position:			
Net investment in capital assets.	5,113,640	10,585,937	15,699,577
Restricted by donor for specific uses	-	568,785	568,785
Unrestricted	754,621	15,850,625	16,605,246
Total net position	<u>\$ 5,868,261</u>	<u>\$ 27,005,347</u>	<u>\$ 32,873,608</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2014

	Business-type Activities - Enterprise Funds		
	Sewer District	Joel Pomerene Memorial Hospital	Total
Operating revenues:			
Charges for services	\$ 1,071,491	\$ 32,516,630	\$ 33,588,121
Other operating revenues	1,579	2,311,199	2,312,778
Total operating revenues.	<u>1,073,070</u>	<u>34,827,829</u>	<u>35,900,899</u>
Operating expenses:			
Personal services	89,403	16,569,591	16,658,994
Contract services	798,232	-	798,232
Materials and supplies.	48,551	8,674,651	8,723,202
Depreciation.	378,126	1,298,038	1,676,164
Medical professional fees	-	5,959,155	5,959,155
Other	1,654	77,411	79,065
Total operating expenses.	<u>1,315,966</u>	<u>32,578,846</u>	<u>33,894,812</u>
Operating income (loss)	<u>(242,896)</u>	<u>2,248,983</u>	<u>2,006,087</u>
Nonoperating revenues (expenses):			
Interest revenue	297	64,160	64,457
Interest and fiscal charges	(146,854)	-	(146,854)
Intergovernmental grants.	85,383	-	85,383
Total nonoperating revenues (expenses)	<u>(61,174)</u>	<u>64,160</u>	<u>2,986</u>
Change in net position	(304,070)	2,313,143	2,009,073
Net position at beginning of year.	<u>6,172,331</u>	<u>24,692,204</u>	<u>30,864,535</u>
Net position at end of year	<u>\$ 5,868,261</u>	<u>\$ 27,005,347</u>	<u>\$ 32,873,608</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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HOLMES COUNTY, OHIO

STATEMENT OF CASH FLOWS
 PROPRIETARY FUNDS
 FOR THE YEAR ENDED DECEMBER 31, 2014

	Business-type Activities - Enterprise Funds		
	Sewer District	Joel Pomerene Memorial Hospital	Total
Cash flows from operating activities:			
Cash received from sales/charges for services	\$ 1,072,733	\$ 31,779,810	\$ 32,852,543
Cash received from other operations	1,579	2,311,199	2,312,778
Cash payments for personal services	(87,414)	(16,494,226)	(16,581,640)
Cash payments for contractual services	(782,738)	-	(782,738)
Cash payments for materials and supplies	(45,635)	(14,455,094)	(14,500,729)
Cash payments for other expenses	(1,654)	-	(1,654)
Net cash provided by operating activities	<u>156,871</u>	<u>3,141,689</u>	<u>3,298,560</u>
Cash flows from noncapital financing activities:			
Cash received from grants	<u>85,383</u>	<u>-</u>	<u>85,383</u>
Net cash provided by noncapital financing activities	<u>85,383</u>	<u>-</u>	<u>85,383</u>
Cash flows from capital and related financing activities:			
Acquisition of capital assets	(49,378)	(1,528,783)	(1,578,161)
Cash received from loans	-	637,000	637,000
Principal payments on capital lease obligations	-	(119,590)	(119,590)
Principal payments on bonds, notes and loans	(172,574)	(50,000)	(222,574)
Interest payments on bonds, notes and loans	<u>(147,635)</u>	<u>-</u>	<u>(147,635)</u>
Net cash used in capital and related financing activities	<u>(369,587)</u>	<u>(1,061,373)</u>	<u>(1,430,960)</u>
Cash flows from investing activities:			
Cash received from interest	297	32,762	33,059
Change in fair value of investments	-	31,398	31,398
Repayments from loans receivable	<u>6,572</u>	<u>-</u>	<u>6,572</u>
Net cash provided by investing activities	<u>6,869</u>	<u>64,160</u>	<u>71,029</u>
Net increase (decrease) in cash and cash equivalents	(120,464)	2,144,476	2,024,012
Cash and cash equivalents at beginning of year	<u>931,829</u>	<u>11,412,126</u>	<u>12,343,955</u>
Cash and cash equivalents at end of year	<u>\$ 811,365</u>	<u>\$ 13,556,602</u>	<u>\$ 14,367,967</u>
Cash and cash equivalents include the following:			
Cash and cash equivalents	\$ 811,365	\$ 6,016,237	\$ 6,827,602
Investment cash and cash equivalents	-	667,095	667,095
Assets limited as to use cash and cash equivalents:			
Board designated for future capital improvements	-	6,873,270	6,873,270
Total cash and cash equivalents	<u>\$ 811,365</u>	<u>\$ 13,556,602</u>	<u>\$ 14,367,967</u>

HOLMES COUNTY, OHIO

STATEMENT OF CASH FLOWS
 PROPRIETARY FUNDS (CONTINUED)
 FOR THE YEAR ENDED DECEMBER 31, 2014

	Business-type Activities - Enterprise Funds		
	Sewer District	Joel Pomerene Memorial Hospital	Total
Reconciliation of operating income (loss) to net cash provided by operating activities:			
Operating income (loss)	\$ (242,896)	\$ 2,248,983	\$ 2,006,087
Adjustments:			
Depreciation.	378,126	1,298,038	1,676,164
Changes in assets and liabilities:			
Decrease (increase) in accounts receivable.	1,242	(736,820)	(735,578)
(Increase) in materials and supplies inventory	(351)	(10,592)	(10,943)
Decrease in prepayments	-	14,116	14,116
Increase in accounts payable	18,041	38,108	56,149
Increase in accrued wages and benefits.	398	-	398
Increase in other accrued expenses	-	289,856	289,856
Increase in due to other governments	838	-	838
Increase in compensated absences payable	1,473	-	1,473
Net cash provided by operating activities	<u>\$ 156,871</u>	<u>\$ 3,141,689</u>	<u>\$ 3,298,560</u>

Non-cash transactions:

At December 31, 2014 and December 31, 2013, the Sewer District fund acquired \$9,924 and \$26,884, respectively, in capital assets on account.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

**STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
FIDUCIARY FUNDS
DECEMBER 31, 2014**

	<u>Agency</u>
Assets:	
Equity in pooled cash and cash equivalents	\$ 4,267,225
Cash and cash equivalents in segregated accounts.	734,220
Receivables:	
Real and other taxes.	30,516,742
Accounts	167,957
Due from other governments	<u>1,462,917</u>
Total assets.	<u>\$ 37,149,061</u>
Liabilities:	
Accounts payable.	\$ 8,590
Accrued wages and benefits	10,648
Due to other governments	743,998
Undistributed monies.	<u>36,385,825</u>
Total liabilities	<u>\$ 37,149,061</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 1 - DESCRIPTION OF THE COUNTY

Holmes County, Ohio (the "County"), was created in 1825. The County is governed by a Board of three commissioners elected by the voters of the County. The County Commissioners serve as the taxing authority, the contracting body and the chief administrators of public services for the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the County Auditor, Clerk of Courts, Treasurer, Prosecuting Attorney, Coroner, Engineer, Common Pleas Judge, Probate and Juvenile Judge, Municipal Court Judge, Sheriff and Recorder. Although these elected officials manage the internal operations of their respective department, the County Commissioners serve as the budget and taxing authority, contracting body and the chief administrators of public services for the County.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the County have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

The Joel Pomerene Memorial Hospital enterprise fund's financial information is presented in conformity with GAAP as applied to governmental hospitals and local governmental units.

The most significant of the County's accounting policies are described below.

A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's Governing Board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; or (3) the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the County has three component units which are discussed on the following page.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Joel Pomerene Memorial Hospital and Joel Pomerene Foundation (Hospital)

The Hospital's Board of Trustees is appointed by the County Commissioners and Judges. The Hospital is not legally separate from the County and, therefore, its financial activities are reflected as a department of the County. The operations of the Hospital are accounted for as a major enterprise fund.

Based on the foregoing criteria, the financial activities of the following component units have been reflected in the accompanying basic financial statements as:

DISCRETELY PRESENTED COMPONENT UNITS

Holmes County Regional Planning Commission (Commission)

The Commission is governed by an eleven member Board, of which seven are appointed by the County. The County provides ongoing financial support to the Commission resulting in the Commission imposing a financial burden on the County; therefore, the Commission has been included as a component unit of the County. Separate financial statements can be obtained from the Commission, 2 Court St. Suite 21, Millersburg, Ohio 44654.

Holmes County Airport Authority (Airport Authority)

The Airport Authority Board consists of seven members which are appointed by the County Commissioners of Holmes County. The County provides ongoing financial support to the Airport Authority resulting in the Airport Authority imposing a financial burden on the County; therefore, the Airport Authority has been included as a component unit of the County. Separate financial statements can be obtained from Holmes County Airport Authority, County Administration Building, Millersburg, Ohio 44654.

Lynn Hope Industries, Inc. (Workshop)

The Workshop is a legally separate, not-for-profit corporation, (organized under Section 501 (c) (3) of the Internal Revenue Code) served by a self-appointing Board of Trustees. The Workshop, under a contractual agreement with the Holmes County Board of Developmental Disabilities (DD), provides sheltered employment for handicapped adults in Holmes County. The Holmes County Board of DD provides the Workshop with some expenses and personnel for operation of the Workshop including staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, various financial reporting and other funds as necessary for the operation of the Workshop. Based on the significant services and resources provided by the County to the Workshop and the Workshop's sole purpose of providing assistance to the handicapped adults of Holmes County, the Workshop is reflected as a component unit of the County. Separately issued financial statements can be obtained from Lynn Hope Industries, Inc. of Holmes County, Holmesville, Ohio 44633.

Information in the following notes to the basic financial statements is applicable to the primary government. Information relative to the component units is identified in Notes 26, 27 and 28.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

POTENTIAL COMPONENT UNITS REPORTED AS AGENCY FUNDS

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of several separate agencies, boards and commissions, the County serves as fiscal agent, but the organizations are not considered part of Holmes County. Accordingly, the activities of the following entities are presented as agency funds within Holmes County's financial statements: District Board of Health and Soil and Water Conservation.

JOINT VENTURE WITHOUT EQUITY INTEREST

Mental Health & Recovery Board of Wayne and Holmes Counties (Board)

The Board, a joint venture of Wayne and Holmes County, has the responsibility for the development, funding, monitoring and evaluating of community based mental health programs. The Board is controlled by a joint Board of Trustees whose membership consists of five appointees of the State Board of Mental Health, eight appointees of the Wayne County Commissioners, and two appointees of the Holmes County Commissioners. The Board exercises total control of the operations of the Board, including budgeting, appropriating, contracting, and designating management. Continued existence of the Board is dependent on the County's continued participation; however, the County does not have an equity interest in the Board. The Board is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the County. A joint county property tax levy accounts for twenty-five percent of the Board's revenue. The County makes no additional contributions to the Board and has no approval authority over the tax levy. Complete financial statements for the Board can be obtained from the Board at 1985 Eagle Pass, Wooster, Ohio 44691.

JOINTLY GOVERNED ORGANIZATIONS

Holmes County Family and Children First Council (Council)

The mission of the Council is to promote and facilitate collaboration among community agencies serving children and their families and to unite the community in promoting the well-being of children and their families through leadership advocacy, and coordination of services. The Board of Trustees is made up of 18 individuals from various organizations including 5 from the County. The County paid \$5,000 to the Council during 2014.

Mid-Eastern Ohio Regional Council (MEORC)

MEORC is a jointly governed organization among eighteen counties in Ohio. MEORC provides services to the developmentally disabled residents in the participating counties. MEORC is governed by a Council made up of the superintendents of each county's Board of Developmental Disabilities. Revenues are generated by fees and State grants. The Council does not have any outstanding debt. Information can be obtained from 1 Avalon Road, Mount Vernon, Ohio 43050. For 2014, the County paid \$89,185 to MEORC for services provided.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

PUBLIC ENTITY RISK POOLS

County Risk Sharing Authority, Inc. (CORSA)

The County Risk Sharing Authority, Inc., is a public entity risk pool among sixty-one counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the Board. No county may have more than one representative on the Board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees.

CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. The County's payment for insurance to CORSA in 2014 was \$185,999.

Financial statements may be obtained by contacting the County Commissioners Association of Ohio in Columbus, Ohio.

County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

The County is participating in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association of Ohio Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool. A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at a meeting held in the month of December each year. No participant can have more than one member of the group executive committee in any year, and each elected member shall be a county commissioner.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

RELATED ORGANIZATIONS

Holmes County Public Library (Library)

The Library provides services aimed at enriching the lives of the citizens of the County through an informed and connected community. The County appoints the governing board of the Library; however, the County cannot influence the Library's operation nor does the Library represent a potential financial benefit or burden on the County. The County serves in a ministerial capacity as taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the County must place the levy on the ballot. The Library determines its own budget. The Library received \$25,000 from the County in 2014 for bookmobile support.

Holmes County Park District (District)

The District provides conservation and recreation programs for the benefit of the County's citizens. The three Park District Commissioners are appointed by the Probate Judge of the County. The District hires and fires its own staff, and does not rely on the County to finance deficits. The County is not financially accountable for the District. The District serves as its own taxing and debt issuance authority. The District receives .15 inside mills of real estate taxes for operation. During 2014, the County Commissioners received title to the James Crissey Memorial Pool. The County subsequently transferred the title to the District. The fair market value of \$246,580 is shown as a capital contribution on the Statement of Activities.

Northeast Ohio Outreach Network (Network)

The Network is controlled by three area hospitals, one of which is Joel Pomerene Memorial Hospital. The Network was established to receive federal grant monies from the U.S. Department of Housing and Urban Development (HUD). Funds are distributed to the Hospital directly from HUD as determined by the Network.

B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. Governmental fund assets less liabilities and deferred inflows of resources is reported as fund balance.

The following are the County's major governmental funds:

General fund - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

County Board of Developmental Disabilities (DD) - This fund accounts for the operation of a school and resident homes for the developmentally disabled. Revenue sources include a property tax levy and federal/State grants.

Motor vehicle license and gas tax - This fund accounts for revenues derived from motor vehicle licenses, and gasoline taxes. Expenditures are restricted by State law to County road and bridge repair and maintenance programs.

Other governmental funds of the County are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

Proprietary Funds - Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The County has no internal service funds.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The County has presented the following major enterprise funds:

Sewer district - This fund accounts for sanitary sewer services provided to individual and commercial users in the majority of the unincorporated areas of Holmes County. The costs of providing these services are financed primarily through user charges. The Sanitary Sewer District has its own facilities and rate structure.

Joel Pomerene Memorial Hospital - This fund accounts for the operations of the Hospital and the Joel Pomerene Foundation.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's only fiduciary funds are agency funds which account for monies held for other governments and undistributed assets related to such activity as the health department, payroll, soil and water conservation and gasoline and license tax.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

C. Basis of Presentation and Measurement Focus

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the County and for each function or program of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

Fund Financial Statements - Fund financial statements report detailed information about the County. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and deferred outflows of resources, and current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities and deferred inflows and outflows of resources associated with the operation of these funds are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the County's proprietary funds are charges for services and fees. Operating expenses for the enterprise fund include personnel and other expenses related to the operations of the enterprise activity. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. Government-wide financial statements are prepared using the full accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds use the full accrual basis of accounting. Differences in the full accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the full accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within thirty-one days of year end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On a full accrual basis, revenue from sales taxes is recognized in the year in which the sales are made. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from all other nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: sales tax (See Note 7.A.), interest, federal and State grants and subsidies, State-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

Deferred Inflows of Resources and Deferred Outflows of Resources - A deferred inflow of resources is an acquisition of net position by the County that is applicable to a future reporting period. A deferred outflow of resources is a consumption of net position by the County that is applicable to a future reporting period.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Property taxes for which there is an enforceable legal claim as of December 31, 2014, but which were levied to finance year 2015 operations, and other revenues received in advance of the year for which they were intended to finance, have been recorded as deferred inflows of resources. Sales taxes and other receivables not received within the available period, grants and entitlements received before the eligibility requirements are met, accrued interest not available and delinquent property taxes due at December 31, 2014, are recorded as deferred inflows of resources on the governmental fund financial statements.

Expense/Expenditures - On the full accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are required to be budgeted and appropriated. The primary level of budgetary control is at the object level within each department and fund.

Tax Budget - A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as secretary of the County Budget Commission, by July 15 of each year, for the period January 1 to December 31 of the following year. All funds, except agency funds, are legally required to be budgeted. The purpose of the Tax Budget is to reflect the need for existing (or increased) tax rates.

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized property tax rates and reviews revenue estimates. The Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official certificate of estimated resources, which states the projected revenue of each fund.

On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31. Further amendments may be made during the year if the County Auditor determines that revenue to be collected will be greater than or less than the prior estimates and the Budget Commission finds the revised estimates to be reasonable. The amounts set forth in the budgetary statements represent estimates from the original and final amended certificates issued during 2014.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Appropriations - A temporary appropriation resolution to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation resolution must be passed by April 1 of each year for the period January 1 to December 31. The appropriation resolution may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources. The County legally adopted several supplemental appropriations during the year. The original budget and all budgetary amendments and supplemental appropriations necessary during 2014 are included in the final budget amounts in the budget-to-actual comparisons.

Lapsing of Appropriations - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and is not reappropriated.

F. Cash, Cash Equivalents and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

The County has segregated bank accounts for monies held separately from the County's central bank account. These interest-bearing depository accounts and investments are presented on the financial statements as "cash and cash equivalents in segregated accounts" and "investments in segregated accounts" since they are not required to be deposited into the County treasury.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

During 2014, investments were limited to certificates of deposit, mutual funds, U.S. government obligations and common stock. The investments in mutual funds and common stock are reported at fair value. The common stock is not traded on a quoted market; therefore, the year end fair value is determined as the average of the high and low sales price for the last quarter of 2014. For the money market mutual fund, fair value is determined by the fund's shares price at December 31, 2014. Nonparticipating investment contracts, such as certificates of deposit, are reported at cost.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during year 2014 amounted to \$141,915 which includes \$111,240 assigned from other County funds.

An analysis of the County's investment account at year end is provided in Note 4.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

G. Patient Accounts Receivable and Revenue

The Hospital records a receivable and charges for services revenue when patient services are performed. Net charges for services are reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payers. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined. The Hospital estimates an allowance for doubtful accounts based on an evaluation of historical losses, current economic conditions and other factors unique to the Hospital.

In 2014, approximately 22 percent of the Hospital's total patient revenue was derived from Medicare payments while approximately 17 percent was derived from Medicaid payments. Additionally, approximately 14 percent of the Hospital's total patient revenue was derived from individual self-payments in 2014. The remaining revenue was derived primarily from commercial insurance payments.

H. Inventories of Materials and Supplies

On the government-wide and governmental and proprietary fund financial statements, purchased inventories are presented at the lower of cost or market. Inventories are recorded on a first-in, first-out basis and are expended/expensed when used. Inventories are accounted for using the consumption method.

On fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources.

Inventories of the Hospital consist of surgical, pharmaceutical and medical supplies and are presented at the lower of cost or market on a first-in first-out basis.

I. Capital Assets

Governmental capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. All reported capital assets are depreciated except for land and construction in process. Improvements are depreciated over the remaining useful lives of the related capital assets.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The Hospital reports its capital assets with the business-type activities; however, they maintain a capitalization threshold of \$500 and use different useful lives. Capital assets reported by the Hospital include land, construction in progress, land improvements, building and fixed equipment, moveable equipment, sub-specialty medical clinics, modular medical office building and OB/GYN clinic moveable equipment. The Hospital does not possess any infrastructure. Depreciation is computed using the straight-line method. Equipment under capital lease is amortized using the straight-line method over the shorter period of the lease term or the estimated useful life of the equipment.

The County maintains a capitalization threshold of \$5,000. The County’s infrastructure consists of roads, bridges, culverts and sanitary sewers. Useful lives for infrastructure were estimated based on the County’s historical records of necessary improvements and replacements. The County depreciates its capital assets using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>	<u>Business-Type Activities Estimated Lives</u>
Improvements other than buildings	10 - 20 years	10 - 20 years
Buildings and improvements	20 - 40 years	20 - 40 years
Furniture, fixtures, machinery and equipment	4 - 7 years	5 years
Vehicles	10 years	10 years
Sewer/water lines	-	40 years
Infrastructure	20 - 50 years	20 - 50 years

Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The County’s policy is to capitalize net interest on construction projects until substantial completion of the project. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project from the date of borrowing until completion of the project and the interest earned from temporary investment of the debt proceeds over the same period.

Capitalized interest is amortized on the straight-line method over the estimated useful life of the asset. For 2014, the net interest expense incurred on proprietary fund construction projects was not material.

J. Compensated Absences

Compensated absences of the County consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the County and the employee.

In accordance with the provisions of GASB Statement No. 16, “Accounting for Compensated Absences”, a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at December 31, 2014, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. Sick leave benefits are accrued using the “vesting” method. The County records a liability for accumulated unused sick leave for employees after 13 years of current service.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at December 31, 2014, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments.

County employees earn vacation at varying rates ranging from two to five weeks per year. Sick leave is accumulated at the rate of 4.60 hours per 80 hours worked. Vacation and sick leave are accumulated on an hours worked basis. Vacation pay is vested after one year and sick pay upon eligibility for retirement. Accumulated vacation cannot exceed the amount earned in one year plus 40 hours.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures in the fund financial statements to the extent payments come due each period upon the occurrence of employee resignations and retirements. The noncurrent portion of the liability is not reported in the governmental fund financial statements. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

K. Prepayments

Payments made to vendors for services that will benefit periods beyond December 31, 2014, are recorded as prepayments using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

M. Third-Party Settlements

The Hospital has agreements with Medicare and Medicaid that provide for reimbursement at amounts different from its established rates. Contractual adjustments under third-party reimbursement programs represent the difference between the Hospital's established rates for services and amounts reimbursed by third-party payers. The Hospital has reached final settlement with Medicare through 2011 and Medicaid through 2007.

N. Assets Limited as to Use

Assets limited as to use consist of invested funds designated by trustees for future capital improvements, funds invested in accordance with agreements with a third-party and donor restricted funds.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

O. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

During the normal course of operations, the County has numerous transactions between funds. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended and are recorded as other financing sources (uses) in governmental funds and as transfers in proprietary funds. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the County are treated similarly when involving other funds of the County.

Interfund balances reported as “due to/from other funds” are eliminated in the statement of net position, except for any residual balances outstanding between the governmental activities and business-type activities, which are reported in the government-wide financial statements as “internal balances”.

P. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

Restricted - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Commissioners (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Commissioners.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Q. Charity Care

The Hospital maintains a policy whereby care is provided to patients who meet certain criteria without charge or at amounts less than its established rates. Because the Hospital does not pursue collection of amounts determined to qualify as charity care, they are not reported as revenue.

R. Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

S. Net Position

Net position represents the difference between assets plus deferred outflows of resources less liabilities less deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt are also included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents amounts restricted for the dog and kennel program.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

T. Unamortized Bond Premiums and Discounts

Bond premiums and discounts are amortized over the term of the bonds using the straight line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds. Bond discounts are presented as a reduction to the face amount of the bonds.

On the governmental fund financial statements, bond premiums and discounts are recognized in the current period.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

U. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County Commissioners and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2014.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For 2014, the County has implemented GASB Statement No. 69, "Government Combinations and Disposals of Government Operations" and GASB Statement No. 70, "Accounting and Financial Reporting for Nonexchange Financial Guarantees".

GASB Statement No. 69 establishes accounting and financial reporting standards related to government combinations and disposals of government operations. The Statement improves the decision usefulness of financial reporting by requiring that disclosures be made by governments about combination arrangements in which they engage and for disposals of government operations. The implementation of GASB Statement No. 69 did not have an effect on the financial statements of the County.

GASB Statement No. 70 improves the recognition, measurement, and disclosures for state and local governments that have extended or received financial guarantees that are nonexchange transactions. The implementation of GASB Statement No. 70 did not have an effect on the financial statements of the County.

B. Deficit Fund Balance

The victim's advocacy nonmajor governmental fund had a deficit fund balance of \$1,979 at December 31, 2014. The general fund is liable for any deficits in this fund and provides transfers when cash is required, not when accruals occur.

NOTE 4 - DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not needed for immediate use are classified as interim. Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in items 1 or 2 above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (State Treasury Asset Reserve of Ohio);
7. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies;
8. High grade commercial paper for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the County's total average portfolio; and,
9. Bankers acceptances for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the County's total average portfolio.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the County Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer, by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

The Hospital may deposit funds not needed for immediate expenses in interest-bearing or non-interest-bearing accounts or invest in United States government obligations.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

A. Unrecorded Cash

At year end, the County had \$3,549 in unrecorded cash which is included on the financial statements as part of "equity in pooled cash and cash equivalents".

B. Cash on Hand

At year end, the County had \$122,599 in undeposited cash on hand which is included on the financial statements of the County as part of "equity in pooled cash and cash equivalents".

C. Deposits with Financial Institutions

At December 31, 2014, the carrying amount of all County deposits, including nonnegotiable certificates of deposit and cash in segregated accounts, was \$36,833,605. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2014, \$31,185,380 of the County's bank balance of \$37,226,028 was exposed to custodial risk as discussed below, while \$6,040,648 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the County's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the County. The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

D. Investments

The County had the following investments and maturities, all of which are held by the Hospital. This table also shows the percentage of each investment type held at December 31, 2014:

Moody's	S&P	Morning Star	Investment type	Fair Value	Investment Maturities		Percent of Total
					Less than 1 year	Less than 5 years	
N/A-1	N/A-1	N/A-1	Commercial Savings Bank common stock	\$ 188,672	N/A-3	N/A-3	18.74%
N/A-1	N/A-1	N/A-1	Killbuck Savings Bank common stock	172,530	N/A-3	N/A-3	17.14%
N/A-1	N/A-1	N/A-1	Newell-Rubbermaid common stock	5,409	N/A-3	N/A-3	0.54%
N/A-2	N/A-2	N/A-2	U.S. Treasury bonds	301,039	55,081	245,958	29.91%
		3 star rating	Federated mutual funds - equity	5,056	N/A-3	N/A-3	0.50%
		3 star rating	Fidelity mutual funds - equity	30,196	N/A-3	N/A-3	3.00%
		3 star rating	T. Rowe Price mutual funds - equity	110,121	N/A-3	N/A-3	10.94%
		3 star rating	Vanguard mutual funds - equity	193,543	N/A-3	N/A-3	19.23%
			Total	<u>\$ 1,006,566</u>	<u>\$ 55,081</u>	<u>\$ 245,958</u>	<u>100.00%</u>

N/A- 1: Common stock not publicly traded.

N/A- 2: Exempt from ratings since explicitly guaranteed by U.S. Government.

N/A- 3: Stock investments, no maturity period to report.

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the County's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: State law limits investments in commercial paper and corporate bonds to the top two ratings issued by the nationally recognized statistical rating organizations (NRSROs). It is the County's policy to limit its investments in these investment types to the top two ratings issued by NRSROs. The County had no investments on their books as of December 31, 2014. The above investments and related credit risks are those of the Hospital.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Auditor or qualified trustee.

Concentration of Credit Risk: The County places no limit on the amount that may be invested in any one issuer.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

E. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2014:

<u>Cash and investments per note</u>	
Carrying amount of deposits	\$ 36,833,605
Investments	1,006,566
Unrecorded cash	3,549
Cash on hand	<u>122,599</u>
Total	<u>\$ 37,966,319</u>

<u>Cash and investments per statement of net position</u>	
Governmental activities	\$ 18,511,730
Business-type activities	14,367,967
Component unit*	85,177
Agency	<u>5,001,445</u>
Total	<u>\$ 37,966,319</u>

*Cash and cash equivalents of the Holmes County Regional Planning Commission are pooled and invested by the County (See Note 26 for detail). Cash and cash equivalents of Lynn Hope Industries, Inc. and the Holmes County Airport Authority are held separate from the County (See Notes 27 and 28, respectively, for detail) and are reported on the financial statements as "cash and cash equivalents in segregated accounts."

NOTE 5 - INTERFUND TRANSACTIONS

A. Interfund transfers for the year ended December 31, 2014, consisted of the following, as reported on the fund financial statements:

<u>Transfers from general fund to:</u>	
Nonmajor governmental funds	\$ 534,662
<u>Transfers from county board of DD fund to:</u>	
Nonmajor governmental funds	400,000
<u>Transfers from nonmajor governmental funds to:</u>	
Nonmajor governmental funds	<u>415,863</u>
Total	<u>\$ 1,350,525</u>

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 5 - INTERFUND TRANSACTIONS - (Continued)

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and (4) to move monies set-aside for capital improvements.

The Board of DD transferred \$400,000 to the Board of DD capital projects fund (a nonmajor governmental fund) for the purpose of funding capital improvements. Transfers between nonmajor governmental funds included \$117,676 and \$132,035 from the public assistance fund to the child support enforcement fund and children's services fund, respectively, for the purpose of funding required local contributions, and \$166,152 from the solid waste district fund to the landfill closure debt service fund, to provide resources for a required debt payment.

All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

- B. Due to/from other funds at December 31, 2014, as reported on the fund financial statements, consisted of \$1,711 due from the victim's advocacy nonmajor governmental fund. This due to/from other funds represents amounts owed between funds to cover negative cash balances. Amounts due to/from other funds between governmental funds are eliminated for reporting on the statement of net position.

NOTE 6 - PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revalued every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2014 public utility property taxes became a lien December 31, 2013, are levied after October 1, 2014, and are collected in 2015 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 6 - PROPERTY TAXES - (Continued)

The County Auditor collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, tangible personal property taxes and outstanding delinquencies which are measurable as of December 31, 2014 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2015 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue.

The full tax rate for all County operations for the year ended December 31, 2014 was \$12.70 per \$1,000 of assessed value. The total assessed value of real property upon which 2014 property tax receipts were based was \$851,218,130.

NOTE 7 - RECEIVABLES

Receivables at December 31, 2014, consisted of taxes, interest, accounts (billings for user charged services and other fees), interfund receivables, and intergovernmental receivables arising from grants, entitlements and shared revenue. All intergovernmental receivables have been classified as “due from other governments” on the balance sheet and statement of net position and all interfund receivables have been classified as “due to/from other funds” on the balance sheet and statement of net position. Sewer loans receivable have been recorded as described in Note 7.D. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds.

A. Permissive Sales and Use Tax

In 1979, the County Commissioners by resolution imposed a one-half percent tax on all retail sales, made in the County, except sales of motor vehicles, and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies the amount of the tax to be returned to the County. The Tax Commissioner’s certification must be made within the forty-five days after the end of each month. The Office of Budget and Management then has five days in which to draw the warrant payable to the County.

Amounts that have been collected by the State and that are to be received within the available period are accrued as revenue on the fund financial statements. Each month, the sales tax revenue is allocated to County funds in accordance with the yearly Resolution adopted by the Commissioner. During 2014, sales tax revenue was allocated to the general fund and the following nonmajor governmental funds: the 911 fund, the solid waste district fund, the capital improvements fund and the general obligation debt service fund. Sales tax revenue for 2014 amounted to \$6,526,175 as reported on the fund financial statements.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 7 - RECEIVABLES - (Continued)

B. Intergovernmental

A summary of the principal items of “due from other governments” as reported on the fund financial statements follows:

<u>General fund</u>	<u>Amount</u>
Homestead and rollback	\$ 151,253
Local government	225,000
Casino taxes	255,502
Other	21,284
Total	<u>653,039</u>
<u>County Board of DD</u>	
Homestead and rollback	133,119
Total	<u>133,119</u>
<u>Motor vehicle license and gas tax</u>	
Gasoline excise and motor vehicle license tax	2,043,563
ODOT on behalf payments	135,783
Grants	3,600
Total	<u>2,182,946</u>
<u>Nonmajor governmental funds</u>	
Public assistance	237,301
Child support enforcement	171,519
911 wireless project	7,500
State victims assistance grants	2,688
County home	49,678
Moving Ohio forward	4,813
Disaster services	5,095
Children services	196,130
Youth services	4,836
Total	<u>679,560</u>
Total governmental funds	<u>\$ 3,648,664</u>
<u>Agency funds</u>	
County public library	\$ 524,896
Gasoline and license tax	733,119
Undivided local government	150,000
Park district	6,981
Travel and tourism	47,921
Total agency funds	<u>\$ 1,462,917</u>

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 7 - RECEIVABLES - (Continued)

C. Accounts Receivable - Enterprise Funds

Accounts receivable for the enterprise funds consist of billings for user charged services. A summary of the established allowances follows:

	<u>Gross Receivable</u>	<u>Contractual Adjustments</u>	<u>Uncollectible Adjustments</u>	<u>Net Receivable</u>
Sewer district	\$ 79,160	\$ -	\$ -	\$ 79,160
Joel Pomerene Hospital	<u>8,247,314</u>	<u>(2,245,258)</u>	<u>(1,298,500)</u>	<u>4,703,556</u>
Total enterprise funds	<u>\$ 8,326,474</u>	<u>\$ (2,245,258)</u>	<u>\$ (1,298,500)</u>	<u>\$ 4,782,716</u>

D. Sewer Loans Receivable

The sewer district financed access fees for the Berlin wastewater treatment facility. The amounts owed to the sewer district for these services are recorded as “loans receivable” on the financial statements. During 2014, the County received principal and interest payments of \$6,572 and \$297, respectively. As of December 31, 2014, there were no remaining loans receivable.

NOTE 8 - NET CHARGE FOR SERVICE REVENUE

The County receives charges for services revenue in the enterprise funds for services provided to customers. The Hospital enterprise fund provides services to certain patients by various third-party payer arrangements that provide for payments to the Hospital at amounts different from its established rates. Gross charges for services revenue and the allowance to reconcile to net charges for services are as follows:

	<u>Sewer District</u>	<u>Joel Pomerene Hospital</u>	<u>Charges for Services Total</u>
Gross charges for service revenue	\$ 1,071,491	\$ 62,048,846	\$ 63,120,337
Revenue deductions:			
Provision for contractual allowances	-	(27,546,735)	(27,546,735)
Bad debts	<u>-</u>	<u>(1,985,481)</u>	<u>(1,985,481)</u>
Net charges for services revenue	<u>\$ 1,071,491</u>	<u>\$ 32,516,630</u>	<u>\$ 33,588,121</u>

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 9 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2014, was as follows:

<u>Governmental activities:</u>	Balance 12/31/2013	Additions	Deductions	Balance 12/31/2014
<i>Capital assets, not being depreciated:</i>				
Land	\$ 1,037,408	\$ 280,504	\$ -	\$ 1,317,912
Total capital assets, not being depreciated	<u>1,037,408</u>	<u>280,504</u>	<u>-</u>	<u>1,317,912</u>
<i>Capital assets, being depreciated:</i>				
Buildings	17,855,681	-	-	17,855,681
Improvements other than buildings	159,133	26,647	-	185,780
Machinery and equipment	4,292,984	707,282	(70,735)	4,929,531
Vehicles	4,879,837	456,085	(210,896)	5,125,026
Infrastructure	28,996,294	434,157	-	29,430,451
Total capital assets, being depreciated	<u>56,183,929</u>	<u>1,624,171</u>	<u>(281,631)</u>	<u>57,526,469</u>
<i>Less: accumulated depreciation:</i>				
Buildings	(10,752,973)	(468,166)	-	(11,221,139)
Improvements other than buildings	(97,825)	(5,177)	-	(103,002)
Machinery and equipment	(3,201,958)	(200,636)	65,735	(3,336,859)
Vehicles	(3,153,804)	(351,706)	201,550	(3,303,960)
Infrastructure	(14,491,977)	(735,875)	-	(15,227,852)
Total accumulated depreciation	<u>(31,698,537)</u>	<u>(1,761,560)</u>	<u>267,285</u>	<u>(33,192,812)</u>
Total capital assets, being depreciated net	<u>24,485,392</u>	<u>(137,389)</u>	<u>(14,346)</u>	<u>24,333,657</u>
Governmental activities capital assets, net	<u>\$ 25,522,800</u>	<u>\$ 143,115</u>	<u>\$ (14,346)</u>	<u>\$ 25,651,569</u>

Depreciation expense was charged to functions/programs of the governmental activities as follows:

<u>Governmental activities:</u>	
Legislative and executive	\$ 112,067
Judicial	24,793
Public safety	212,261
Public works	1,010,099
Health	2,619
Human services	<u>399,721</u>
Total depreciation expense - governmental activities	<u>\$ 1,761,560</u>

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 9 - CAPITAL ASSETS - (Continued)

	Balance			Balance
<u>Business-type activities:</u>	<u>12/31/2013</u>	<u>Additions</u>	<u>Deductions</u>	<u>12/31/2014</u>
<i>Capital assets, not being depreciated:</i>				
Land	\$ 730,490	\$ -	\$ -	\$ 730,490
Construction in progress	171,800	-	(171,800)	-
Total capital assets, not being depreciated	<u>902,290</u>	<u>-</u>	<u>(171,800)</u>	<u>730,490</u>
<i>Capital assets, being depreciated:</i>				
Land improvement	805,961	-	-	805,961
Buildings and improvements	8,972,933	-	-	8,972,933
Equipment and machinery	938,714	32,418	-	971,132
Sewer/water lines	5,892,545	-	-	5,892,545
Building and fixed equipment	18,529,040	343,613	-	18,872,653
Moveable equipment	13,165,474	1,366,629	(51,196)	14,480,907
Sub-specialty medical clinic	214,198	-	-	214,198
Modular medical office building	560,323	-	-	560,323
OB/GYN clinic moveable equipment	17,000	-	-	17,000
Total capital assets, being depreciated	<u>49,096,188</u>	<u>1,742,660</u>	<u>(51,196)</u>	<u>50,787,652</u>
<i>Less: accumulated depreciation:</i>				
Land improvements	(698,591)	(25,693)	-	(724,284)
Buildings and improvements	(1,480,229)	(225,182)	-	(1,705,411)
Equipment and machinery	(581,554)	(25,568)	-	(607,122)
Sewer/water lines	(2,296,381)	(127,376)	-	(2,423,757)
Building and fixed equipment	(9,929,743)	(569,240)	-	(10,498,983)
Moveable inventory	(10,725,448)	(703,054)	41,537	(11,386,965)
Sub-specialty medical clinic	(144,200)	-	-	(144,200)
Modular medical office building	(449,839)	(51)	-	(449,890)
OB/GYN clinic moveable equipment	(17,000)	-	-	(17,000)
Total accumulated depreciation	<u>(26,322,985)</u>	<u>(1,676,164)</u>	<u>41,537</u>	<u>(27,957,612)</u>
Total capital assets, being depreciated net	<u>22,773,203</u>	<u>66,496</u>	<u>(9,659)</u>	<u>22,830,040</u>
Business-type activities capital assets, net	<u>\$ 23,675,493</u>	<u>\$ 66,496</u>	<u>\$ (181,459)</u>	<u>\$ 23,560,530</u>

At January 1, 2014, the Joel Pomerene Memorial Hospital reclassified certain assets to more accurately reflect their true classification. There was no effect on total net capital assets or net position.

Depreciation expense was charged to the business-type activities funds as follows:

<u>Business-type activities:</u>	
Sewer district	\$ 378,126
Joel Pomerene Memorial Hospital	<u>1,298,038</u>
Total depreciation expense - business-type activities	<u>\$ 1,676,164</u>

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 10 - CAPITAL LEASES - LESSEE DISCLOSURE

A. Governmental Activities

During 2014 the County entered into capital lease agreement for copier equipment. In a prior year the County entered into an additional capital lease agreement for copier equipment. Capital assets consisting of equipment have been capitalized in the amount of \$105,874. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of December 31, 2014 was \$13,426, leaving a current book value of \$92,448. A corresponding liability was recorded in the statement of net position. Principal payments in 2014 totaled \$20,481 paid by the County from the general fund, county board of DD fund, and delinquent real estate assessment fund.

Such agreements provide for minimum, annual lease payments as follows:

<u>Year Ended</u>	<u>Payment</u>
2015	\$ 23,925
2016	22,973
2017	22,973
2018	22,974
2019	<u>231</u>
Total minimum lease payments	93,076
Less: Amounts representing interest	<u>(8,829)</u>
Present value of minimum lease payments	<u>\$ 84,247</u>

B. Business-Type Activities

The Hospital has entered into various non-cancelable lease agreements for equipment. These capital leases are due in monthly installments including interest at rates ranging from 0 to 7.9 percent. They expire at various times through 2020 and are collateralized by the equipment leased. Capital assets consisting of equipment have been capitalized in the amount of \$622,949. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of December 31, 2014 was \$249,505, leaving a current book value of \$373,444. A corresponding liability was recorded in the statement of net position. Principal payments in 2014 totaled \$119,590 paid by the Hospital.

Such agreements provide for minimum, annual lease payments as follows:

<u>Year Ended</u>	<u>Hospital</u>
2015	\$ 48,595
2016	41,623
2017	33,333
2018	33,333
2019	33,333
2020	<u>25,000</u>
Total minimum lease payments	215,217
Less: Amounts representing interest	<u>(1,447)</u>
Present value of minimum lease payments	<u>\$ 213,770</u>

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 11 - OPERATING LEASES - LESSEE DISCLOSURE

The Hospital has entered into operating lease agreements for equipment which expired at various times through 2014. Equipment operating lease expense totaled \$493,741 in 2014.

Effective March 1, 2009, the Hospital signed a five-year lease agreement for office space from Family Properties, Ltd. The lease expired in February 2014. In addition, the Hospital signed five-year sub-lease agreements with various businesses in the area for this office space. The total amount of rentals to be received in the future under these sub-leases is \$28,057. Office lease expense totaled \$286,321 in 2014.

Effective April 27, 2004, the Hospital signed a ten-year lease agreement for a medical facility in Berlin, Ohio. The lease expired in 2014 and an addendum was signed in 2014 extending the option to lease for five years. Lease expense was \$58,563 in 2014.

Effective October 8, 2014, the Hospital signed a ten-year lease agreement for a medical facility in Berlin, Ohio. The lease expires in 2024 with the option to terminate the lease in five years. Office lease expense was \$7,997 in 2014.

NOTE 12 - LONG-TERM OBLIGATIONS

A. Long-Term Obligations

The following is a summary of the original issue date, interest rate, original issue amount and date of maturity for each of the County's bonds, notes and loans outstanding:

	<u>Interest Rate</u>	<u>Original Issue</u>	<u>Maturity Date</u>
<u>General obligation bonds:</u>			
2011 Landfill improvement	1.00-5.25%	2,600,000	12/1/2041
2011 Various purpose refunding	1.00-4.00%	2,770,000	12/1/2024
2012 Sewer system improvement refunding	1.10-4.25%	2,380,000	12/1/2036
2008 Note payable	0.00%	1,250,000	7/1/2018
2014 Note payable	0.00%	637,000	11/1/2021
USDA loan	3.25%	2,556,000	3/1/2050
<u>OPWC loans:</u>			
Sanitary sewer plant	0.00%	58,226	7/1/2022
Mt. Hope	0.00%	78,018	1/1/2021
Walnut Creek	0.00%	167,254	7/1/2026
Walnut Creek Upgrade	0.00%	1,000,000	1/1/2032
October Hills	0.00%	391,986	7/1/2042

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

B. Governmental Activities Long-Term Obligations

During 2014, the following activity occurred in the County's governmental long-term obligations:

	<u>Balance</u> <u>12/31/2013</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>12/31/2014</u>	<u>Amount</u> <u>Due in</u> <u>One Year</u>
<u>General obligation bonds:</u>					
Series 2011 landfill improvement bonds	\$ 2,495,000	\$ -	\$ (55,000)	\$ 2,440,000	\$ 55,000
Series 2011 various purpose refunding bonds	<u>2,135,000</u>	<u>-</u>	<u>(225,000)</u>	<u>1,910,000</u>	<u>225,000</u>
Total general obligation bonds	<u>\$ 4,630,000</u>	<u>\$ -</u>	<u>\$ (280,000)</u>	<u>\$ 4,350,000</u>	<u>\$ 280,000</u>
<u>Other long-term obligations:</u>					
Landfill closure and postclosure care liability	\$ 2,143,581	\$ -	\$ (31,736)	\$ 2,111,845	\$ 45,000
Capital lease obligation	2,677	102,051	(20,481)	84,247	20,173
Compensated absences	<u>1,158,308</u>	<u>786,223</u>	<u>(781,511)</u>	<u>1,163,020</u>	<u>757,004</u>
Total other long-term obligations	<u>\$ 3,304,566</u>	<u>\$ 888,274</u>	<u>\$ (833,728)</u>	<u>\$ 3,359,112</u>	<u>\$ 822,177</u>
Total governmental activities long-term obligations	<u>\$ 7,934,566</u>	<u>\$ 888,274</u>	<u>\$ (1,113,728)</u>	<u>\$ 7,709,112</u>	<u>\$ 1,102,177</u>
Add: unamortized premium on bonds				<u>89,589</u>	
Total on the statement of net position				<u>\$ 7,798,701</u>	

General Obligation Bonds: The general obligation bonds are supported by the full faith and credit of the County. The 2011 landfill improvement bonds were issued on December 14, 2011 in order to finance the costs of closing the County landfill and will be repaid with revenues collected from solid waste generation fees. The 2011 various purpose refunding bonds were issued on August 9, 2011 to currently refund the 1994 jail bond and the 1995 various purpose bond at a lower interest rate. These bonds will be repaid with sales tax revenues and also rental revenues of the human services building.

Capital Lease Obligation: The capital lease obligation will be paid from the general fund. See Note 10.A. for detail.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

Compensated Absences: Sick leave and vacation benefits will be paid from the fund from which the person is paid. The following funds are currently liable for sick leave and/or vacation benefits:

<u>Major Governmental Funds</u>	<u>Nonmajor Governmental Funds (continued)</u>
General	Child support enforcement
Motor vehicle license and gas tax	Real estate assesment
County board of DD	State victims assistance
<u>Major Enterprise Fund</u>	License bureau
Sewer district	County home
<u>Nonmajor Governmental Funds</u>	Disaster services
Dog and kennel	Youth services
Public assistance	Solid waste district
Tax map	Probate court

Future Debt Service Requirements: The following is a summary of the County's future annual debt service principal and interest requirements for general obligation bonds:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	\$ 280,000	\$ 167,263	\$ 447,263
2016	285,000	161,499	446,499
2017	295,000	155,634	450,634
2018	300,000	148,849	448,849
2019	310,000	140,868	450,868
2020 - 2024	1,050,000	576,894	1,626,894
2025 - 2029	390,000	426,862	816,862
2030 - 2034	500,000	321,313	821,313
2035 - 2039	635,000	182,600	817,600
2040 - 2041	305,000	24,150	329,150
Total	<u>\$ 4,350,000</u>	<u>\$ 2,305,932</u>	<u>\$ 6,655,932</u>

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

C. Business-Type Activities Long-term Obligations

During 2014, the following activity occurred in the County's business-type activities long-term obligations:

	<u>Balance</u> <u>12/31/2013</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>12/31/2014</u>	<u>Amounts</u> <u>Due in</u> <u>One Year</u>
<u>General obligation bonds:</u>					
Sewer system improvement refunding	\$ 2,260,000	\$ -	\$ (75,000)	\$ 2,185,000	\$ 75,000
<u>OPWC loans:</u>					
Sanitary sewer plant	24,746	-	(2,911)	21,835	2,912
Mt. Hope	27,307	-	(3,901)	23,406	3,901
Walnut Creek	104,532	-	(8,363)	96,169	8,363
Walnut Creek Upgrade	950,000	-	(33,333)	916,667	33,334
October Hills	372,386	-	(13,066)	359,320	13,066
Total OPWC loans	<u>1,478,971</u>	<u>-</u>	<u>(61,574)</u>	<u>1,417,397</u>	<u>61,576</u>
<u>Other long-term obligations:</u>					
USDA loan	2,521,000	-	(36,000)	2,485,000	38,000
Note payable	975,000	637,000	(50,000)	1,562,000	141,000
Capital leases-equipment	333,360	-	(119,590)	213,770	47,420
Compensated absences	2,496	3,497	(2,024)	3,969	3,497
Total other long-term obligations	<u>3,831,856</u>	<u>640,497</u>	<u>(207,614)</u>	<u>4,264,739</u>	<u>229,917</u>
Total business-type activities long-term obligations	<u>\$ 7,570,827</u>	<u>\$ 640,497</u>	<u>\$ (344,188)</u>	7,867,136	<u>\$ 366,493</u>
Less: unamortized discount on bonds				(2,214)	
Total on the statement of net position				<u>\$ 7,864,922</u>	

General Obligation Refunding Bonds: On September 11, 2012, the County issued \$2,380,000 in sewer system improvement refunding bonds to currently refund the callable portion of the 1997 sewer system improvement bonds (principal \$2,271,500). The refunded debt is considered defeased (in substance) and accordingly, has been removed from the statement of net position. The amount of defeased debt outstanding at December 31, 2014 was \$2,166,500. The refunding bond issue is comprised of term bonds with interest rates ranging from 1.10% to 4.25%. Principal and interest payments are made from the sewer district fund.

OPWC Loans: The Ohio Public Works Commission (OPWC) loans are general obligations of the County and will be repaid from the sewer district fund. The OPWC loans are interest free, providing repayment remains current.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

USDA Loan: The County entered into an agreement with the United States Department of Agriculture (USDA) for a loan in the amount of \$2,556,000 and a grant in the amount of \$2,007,000, for the purpose of improving and expanding the Walnut Creek Wastewater Treatment Plant. The County must draw on the loan before they can receive any portion of the grant. The loan bears an interest rate of 3.25%. The loan will be repaid from the sewer district fund.

Note Payable: The Hospital has obtained a \$1,250,000, unsecured, interest-free, loan from Aultman Health Foundation (Aultman), with monthly payments of \$4,167 through July 2033. Aultman has the option to call the loan in July 2018. A corresponding liability was recorded in the statement of net position. Principal payments in 2014 totaled \$50,000 paid by the Hospital.

In 2014, the Hospital obtained a \$637,000, unsecured interest-free, loan from Aultman, with equal quarterly principal only payments of \$22,750 through November, 2021.

A corresponding liability was recorded in the statement of net position.

The Hospital is required to meet certain covenants with respect to the Aultman note agreement, including minimum debt service coverage. The Hospital was in compliance with these covenants at December 31, 2014.

Capital Leases - Equipment: The capital lease obligation will be paid by the Hospital. See Note 10.B. for detail.

The following is a summary of the future debt service requirements of the bonds, loans and note:

Year Ended	General obligation bonds			OPWC	Note
	Principal	Interest	Total	Loans	Loans
	Principal	Interest	Total	Principal	Principal
2015	\$ 75,000	\$ 64,878	\$ 139,878	\$ 61,576	\$ 141,000
2016	75,000	64,053	139,053	61,573	141,000
2017	75,000	62,653	137,653	61,574	141,000
2018	80,000	61,253	141,253	61,576	866,000
2019	80,000	59,853	139,853	61,574	91,000
2020 - 2024	430,000	272,277	702,277	284,989	182,000
2025 - 2029	505,000	209,725	714,725	244,541	-
2030 - 2034	600,000	125,195	725,195	231,998	-
2035 - 2039	265,000	17,001	282,001	231,998	-
2040 - 2042	-	-	-	115,998	-
Total	<u>\$ 2,185,000</u>	<u>\$ 936,888</u>	<u>\$ 3,121,888</u>	<u>\$ 1,417,397</u>	<u>\$ 1,562,000</u>

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

Year Ended	USDA loan		
	Principal	Interest	Total
2015	\$ 38,000	\$ 80,763	\$ 118,763
2016	39,000	79,622	118,622
2017	40,000	78,325	118,325
2018	41,000	77,058	118,058
2019	42,000	75,790	117,790
2020 - 2024	233,000	357,904	590,904
2025 - 2029	276,000	316,729	592,729
2030 - 2034	322,000	269,403	591,403
2035 - 2039	378,000	213,268	591,268
2040 - 2044	443,000	147,629	590,629
2045 - 2049	519,000	70,665	589,665
2050	114,000	3,803	117,803
Total	<u>\$ 2,485,000</u>	<u>\$ 1,770,959</u>	<u>\$ 4,255,959</u>

- D.** The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County.

The Code further provides that the total voted and unvoted net debt of the County, less the same exempt debt, shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The assessed valuation used in determining the County's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the County's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. Based on this calculation, at December 31, 2014, the County's total legal debt margin was \$15,508,076 and the unvoted legal debt margin was \$4,239,804.

NOTE 13 - OTHER EMPLOYEE BENEFITS

A. Compensated Absences

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County.

Employees earn sick leave at a rate of 4.60 hours of sick leave for each completed 80 hours in active pay status. Sick leave accumulation is unlimited. Upon retirement or death, an employee can be paid twenty-five percent to a maximum of 30 days of accumulated, unused sick leave. As of December 31, 2014, the County's total liability for unpaid compensated absences was \$1,166,989.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 13 - OTHER EMPLOYEE BENEFITS - (Continued)

B. Health Insurance

The County provides health insurance to its employees through Aultcare of Ohio.

NOTE 14 - RISK MANAGEMENT

The County is exposed to various risks of loss related to torts, theft, damage to or destruction of assets, errors and omissions, employee injuries, and natural disasters.

The County is a member of County Risk Sharing Authority, Inc. (CORSA), which is a shared risk pool of 65 counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the CORSA are managed by an elected Board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any one time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees.

With the exception of health insurance and workers' compensation, all insurance is held with CORSA. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year. The County pays all elected officials' bonds by statute.

For 2014, the County participated in the County Commissioners Association of Ohio Workers' Compensation Group Rating Plan (Plan), an insurance purchasing pool. (See Note 2.A.). The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. In order to allocate the savings derived by formation of the Plan, and to maximize the number of participants in the Plan, the Plan's executive committee annually calculates the total savings percentage of the Plan. The Plan's executive committee then collects rate contributions from or pays rate equalization rebates to various participants. Participation in the Plan is limited to counties that can meet the Plan's selection criteria.

The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 14 - RISK MANAGEMENT - (Continued)

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any participant leaving the Plan allows the representatives of the Plan to access loss experience for three years following the last year of participation.

The Hospital is fully insured for employee health benefits through a commercial carrier. The Hospital pays a monthly premium for its employees' health insurance.

NOTE 15 - PENSION PLANS

A. Ohio Public Employees Retirement System

Plan Description - The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Pension Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the Member-Directed Plan. While members in the State and local divisions may participate in all three plans, law enforcement (generally sheriffs, deputy sheriffs and township police) and public safety divisions exist only within the Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report which may be obtained by visiting <https://www.opers.org/investments/cafr.shtml>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The Ohio Revised Code provides statutory authority for member and employer contributions. For 2014 member and employer contribution rates were consistent across all three plans. While members in the State and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Plan. The 2014 member contribution rates were 10.00% for members in State and local classifications. Public safety and law enforcement members contributed 12.00% and 13.00%, respectively. The County's contribution rate for 2014 was 14.00%, except for those plan members in law enforcement or public safety, for whom the County's contribution was 18.10% of covered payroll.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 15 - PENSION PLANS - (Continued)

The County's contribution rate for pension benefits for members in the Traditional Plan and Combined Plan for 2014 was 12.00%. For those plan members in law enforcement and public safety pension contributions were 16.10%. The County's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2014, 2013, and 2012 were \$1,626,935, \$1,664,146, and \$1,294,759, respectively; 100% has been contributed for all three years. Contributions to the Member-Directed Plan for 2014 were \$33,881 made by the County and \$24,200 made by the plan members.

The Hospital's contributions for pension obligations were approximately \$1,110,532, \$1,107,216 and \$1,094,315 for the years ended December 31, 2014, 2013 and 2012, respectively.

B. State Teachers Retirement System of Ohio

Plan Description - The County participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at www.strsoh.org, under "Publications".

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 9.50% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service credit; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 15 - PENSION PLANS - (Continued)

Funding Policy - For January 1, 2014 through June 30, 2014, plan members were required to contribute 11.00% of their annual covered salaries. For July 1, 2014 through December 31, 2014, plan members were required to contribute 12.00% of their annual covered salaries. The County was required to contribute 14.00%; 13.00% was the portion used to fund pension obligations for January 1, 2014 through June 30, 2014 and 14.00% was the portion used to fund pension obligations for July 1, 2014 through December 31, 2014. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 14.00% for members and 14.00% for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to STRS Ohio for the years ended December 31, 2014, 2013 and 2012 were \$59,651, \$64,521 and \$71,717, respectively; 100% has been contributed for all three years.

NOTE 16 - POSTRETIREMENT BENEFIT PLANS

A. Ohio Public Employees Retirement

Plan Description - OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more of qualifying Ohio service credit. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <https://www.opers.org/investments/cafr.shtml>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administrated in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2014 local government employers contributed 14.00% of covered payroll (18.10% for public safety and law enforcement). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan and Combined Plan for 2014 was 2.00%.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 16 - POSTEMPLOYMENT BENEFIT PLANS - (Continued)

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2014, 2013, and 2012 were \$261,412, \$168,204, and \$500,743, respectively; 100% has been contributed for all three years.

The Hospital's contributions to fund post-employment health care benefits were approximately \$444,182, \$442,855 and \$437,696 for the years ended December 31, 2014, 2013 and 2012, respectively.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00% of the employer contributions toward the health care fund after the end of the transition period.

B. State Teachers Retirement System of Ohio

Plan Description - The County contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org, under "*Publications*" or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. From January 1, 2014 through June 30, 2014, STRS Ohio allocated employer contributions equal to 1.00% of covered payroll to the Health Care Stabilization Fund. From July 1, 2014 through December 31, 2014, STRS Ohio did not allocate any percentage of employer contributions to the Health Care Stabilization Fund. The County's contributions for health care for the years ended December 31, 2014, 2013 and 2012 were \$4,589, \$4,963 and \$5,517, respectively; 100% has been contributed for all three years.

NOTE 17 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund, County Board of DD fund and motor vehicle license and gas tax fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 17 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and,
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

Net Change in Fund Balance

	<u>General fund</u>	<u>County Board of DD</u>	<u>Motor vehicle license and Gas tax</u>
Budget basis	\$ 1,658,793	\$ (94,762)	\$ (202,643)
Net adjustment for revenue accruals	160,046	(121,184)	121,089
Net adjustment for expenditure accruals	(278,944)	(205,898)	(394,435)
Net adjustment for other sources	210,000	97,765	-
Funds budgeted elsewhere	120,451	-	-
Adjustment for encumbrances	<u>6,057</u>	<u>-</u>	<u>-</u>
GAAP basis	<u>\$ 1,876,403</u>	<u>\$ (324,079)</u>	<u>\$ (475,989)</u>

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the IT computer fund, employee expended fund, recorder's equipment fund, certificate of title fund, unclaimed monies fund, forfeited lands fund, sheriff's policing rotary fund, jail kitchen fund and OPERS transfers fund.

NOTE 18 - CONTINGENCIES

A. Grants

The County received financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the County at December 31, 2014.

B. Litigation

The County is party to legal proceedings. The County's management is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material adverse effect, if any, on the financial condition of the County at December 31, 2014.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 19 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	General	County Board of DD	Motor Vehicle License and Gas Tax	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:					
Materials and supplies inventory	\$ 56,927	\$ 10,836	\$ 590,951	\$ 25,847	\$ 684,561
Prepayments	109,182	6,013	1,875	16,343	133,413
Unclaimed monies	68,290	-	-	-	68,290
Total nonspendable	<u>234,399</u>	<u>16,849</u>	<u>592,826</u>	<u>42,190</u>	<u>886,264</u>
Restricted:					
Capital projects	-	-	-	1,517,920	1,517,920
Debt service	-	-	-	77,623	77,623
Public works projects	-	-	-	173,681	173,681
Public safety programs	-	-	783,365	1,028,120	1,811,485
Human services programs	-	2,082,865	-	4,519,772	6,602,637
Real estate assessment	-	-	-	1,061,269	1,061,269
Court special projects	-	-	-	127,185	127,185
Other purposes	-	-	-	453,335	453,335
Total restricted	<u>-</u>	<u>2,082,865</u>	<u>783,365</u>	<u>8,958,905</u>	<u>11,825,135</u>
Committed:					
Capital projects	-	-	-	586,436	586,436
Jail kitchen	6,034	-	-	-	6,034
Compensated absences	290,888	-	-	-	290,888
Employee benefits	133,647	-	-	-	133,647
Total committed	<u>430,569</u>	<u>-</u>	<u>-</u>	<u>586,436</u>	<u>1,017,005</u>
Assigned:					
Subsequent year appropriations	2,359,245	-	-	-	2,359,245
Public safety programs	202,353	-	-	-	202,353
Other purposes	4,632	-	-	-	4,632
Total assigned	<u>2,566,230</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,566,230</u>
Unassigned (deficit)	<u>2,889,788</u>	<u>-</u>	<u>-</u>	<u>(2,221)</u>	<u>2,887,567</u>
Total fund balances	<u>\$ 6,120,986</u>	<u>\$ 2,099,714</u>	<u>\$ 1,376,191</u>	<u>\$ 9,585,310</u>	<u>\$ 19,182,201</u>

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 20 - OTHER COMMITMENTS

The County utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the County's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Year-End Encumbrances</u>
General	\$ 63,784
Board of DD	10,000
Nonmajor governmental	<u>85,880</u>
Total	<u>\$ 159,664</u>

NOTE 21 - LANDFILL CLOSURE AND POSTCLOSURE CARE COST

State and federal regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. The County closed the landfill during 2011, issuing bonds to help fund the cost of closure. The liability reported at December 31, 2014, of \$2,111,845 represents the estimated remaining postclosure care costs. This amount represents an estimate of what it would cost to perform all postclosure care at December 31, 2014. However, actual costs may be higher due to inflation, changes in technology, or changes in regulations.

NOTE 22 - CHARITY CARE

The Hospital provides medical care without charge, or at a reduced cost, to residents of its community, primarily through (1) services provided at no charge to the uninsured; (2) the difference between public programs' payments (primarily Medicare and Medicaid) and the related costs of providing such service; and (3) the services provided to patients expressing a willingness to pay, but who are determined to be unable to pay because of socioeconomic factors. The Hospital maintains records to identify and monitor the level of charity care it provides. These records include the amount of charges forgone for service and supplies furnished under its charity care policy. Charges forgone for services rendered under the Hospital's charity care policy were approximately \$440,674 in 2014.

NOTE 23 - MEDICAL MALPRACTICE CLAIMS

The Hospital has purchased occurrence-based insurance to protect itself against losses from medical malpractice claims. The policy covers claims resulting from incidents that occur during the policy term, regardless of when the claims are reported to the insurance carrier. The Hospital is not aware of any medical malpractice claims, either asserted or unasserted, that would exceed the policy limits of \$1,000,000 per individual claims and \$3,000,000 in annual aggregate.

The Hospital is not aware of any medical malpractice claims, either asserted or unasserted, that would exceed the policy limits. No claims have been settled during the past three years that have exceeded policy coverage limits. The cost of this insurance policy represents the Hospital's cost for such claims for the past three years, and it has been charged to operations as a current expense.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 24 - RELATED PARTY TRANSACTIONS

During 2014, Holmes County provided facilities, certain equipment, transportation and salaries for administration, implementation and supervision of programs to Lynn Hope Industries, Inc. Lynn Hope Industries, Inc., a discretely presented component unit of Holmes County, reported \$380,409 for in-kind contributions. Lynn Hope Industries recorded operating revenues and expenses at cost or fair value as applicable, to the extent the contribution is related to the vocational purpose of the Workshop.

The Holmes County Board of DD paid \$21,808 to Lynn Hope Industries, Inc. for services provided during 2014.

NOTE 25 - CONTRACTUAL COMMITMENTS

The Airport Authority has commenced a project for the construction of a new runway, and has entered into the following contracts related to the project:

Contractor	Contract Amount	Expended	Balance at 12/31/14
Fechko Excavating	\$ 2,768,693	\$ (1,705,045)	\$ 1,063,648
RF Scurlock	2,760,045	(1,390,537)	1,369,508
Perram electric	<u>322,468</u>	<u>(257,329)</u>	<u>65,139</u>
	<u>\$ 5,851,206</u>	<u>\$ (3,352,911)</u>	<u>\$ 2,498,295</u>

NOTE 26 - HOLMES COUNTY REGIONAL PLANNING COMMISSION

The Holmes County Regional Planning Commission (the “Commission”) is governed by an eleven member Board, of which seven are appointed by the County. The County provides ongoing financial support to the Commission; resulting in the Commission imposing a financial burden on the County. Therefore, the Commission has been included as a component unit of the County. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environmental, social, economical and governmental characteristics, functions and services of the County.

A. Basis of Accounting

For reporting on the government-wide financial statements, the Commission follows the accrual basis of accounting. Under this basis, revenues are recognized when earned and expenses are recognized when incurred. All assets and liabilities of the Commission are reported on the Statement of Net Position and financial transactions of the Commission are reflected in the Statement of Activities.

B. Deposits and Investments

The County acts as the custodian of the Commission’s funds. Cash and cash equivalents of the Commission are pooled and invested by the County. Information regarding the classification of the County’s deposits and investments per GASB Statement No. 40 may be found in Note 4.

C. Compensated Absences

The Commission records liabilities for vacation and sick leave accumulated by its employees at the same rate as the County (See Note 2.J.). At December 31, 2014, vacation and sick leave liability were \$4,741 and \$8,996, respectively. The entire compensated absences liability is reported on the government-wide financial statements.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 27 - LYNN HOPE INDUSTRIES, INC.

A. Summary of Significant Accounting Policies

Business Activity - Lynn Hope Industries, Inc. (the "Organization") is a sheltered workshop located in Holmesville, Ohio. The Organization offers a variety of goods and services for sale. The Organization extends credit to its customers, substantially all of whom are local businesses. The Organization, which contracts to provide services to the Holmes County Board of Developmental Disabilities, is reported as a discretely presented component unit in the County's financial statements.

Basis of Presentation - The Organization has adopted Financial Accounting Standards Board Statement of Accounting Standards (FAS) No. 117 (Financial Statements of Not-for-Profit Organizations) for presentation of its financial statements.

Property and Equipment - Property and equipment are carried at cost less accumulated depreciation. Depreciation is provided over the statutory lives of the related assets as allowed by the Internal Revenue Service. Maintenance and repairs are charged to operations when incurred. Renewals and betterments of a nature considered to materially extend the useful lives of the assets are capitalized. When assets are retired or otherwise disposed of, the assets and related allowances for depreciation are eliminated from the accounts and any resulting gain or loss is reflected in income.

Depreciation is based on the following policies:

<u>Description</u>	<u>Useful Life (In Years)</u>	<u>Method</u>
Equipment	3 - 10	Straight-line
Vehicles	5	Straight-line
Furniture and fixtures	7	Straight-line
Building improvements	20	Straight-line

Federal Income Tax - The Organization is tax exempt under Section 501(c)(3) of the Internal Revenue Code.

Designation of Contributions - Contributors to the Organization have the ability to designate the programs to be benefited by their contributions. During the year ended December 31, 2014, there were no restricted contributions to the Organization.

Cash Equivalents - For purposes of the statement of cash flows, the Organization considers all highly liquid debt instruments purchased with a maturity of three months or less to be cash equivalents.

Revenue recognition - The Organization recognizes revenue upon delivery of products to customers and service completion.

B. Non-Cash Transactions

The Organization received in-kind services and facilities for the year ended December 31, 2014 from the Holmes County Board of DD. The value of the in-kind contribution was determined to be \$380,409 and is recorded in operating grants and operating expenses as an equivalent amount.

HOLMES COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014

NOTE 27 - LYNN HOPE INDUSTRIES, INC. - (Continued)

C. Deposits and Investments

The carrying amount of the Organization's deposits at year end was \$185,684. The entire balance was covered by federal depository insurance. There are no significant statutory restrictions regarding the deposit and investment of funds by the not-for-profit corporation.

D. Related Parties

Total revenues from contracts to provide services to the Holmes County Board of DD were \$21,808 for the year ended December 31, 2014. The Organization had \$3,197 in accounts receivable from the Holmes County Board of DD at December 31, 2014.

E. Long-Term Liabilities

Note payable - bank - This note was issued for the purpose of constructing the workshop. Monthly payments of \$1,340 include interest at 5%. The final payment is due May 2020. The note is not collateralized.

Note payable	\$ 70,370
Less: current portion	<u>(13,038)</u>
Total	<u>\$ 57,332</u>

Principal amounts of note payable in the years ending December 31:

2015	\$ 13,038
2016	13,519
2017	14,211
2018	14,938
2019	<u>14,664</u>
Total	<u>\$ 70,370</u>

F. Capital Assets

A summary of capital assets at December 31, 2014 follows:

Equipment	\$ 76,730
Vehicles	89,177
Furniture and fixtures	3,804
Building improvements	<u>2,971</u>
Subtotal	172,682
Less: accumulated depreciation	<u>(144,842)</u>
Net capital assets	<u>\$ 27,840</u>

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 28 - HOLMES COUNTY AIRPORT AUTHORITY

The Holmes County Airport Authority (the "Airport Authority") Board consists of seven members who are appointed by the County Commissioners of Holmes County. The County provides ongoing financial support to the Airport Authority; resulting in the Airport Authority imposing a financial burden on the County. Based on this relationship, the Airport Authority is a component unit of Holmes County. Separately issued financial statements can be obtained from Holmes County Airport Authority of Holmes County.

A. Basis of Accounting

The Airport Authority follows the accrual basis of accounting, whereby revenues and expenses are recognized in the period earned or incurred. The measurement focus is on determination of net income, financial position and cash flows. All transactions are accounted for in a single enterprise fund.

The financial statements have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental and financial reporting principles.

Equipment and Depreciation - Property, plant, and equipment are stated at historical cost (or estimated historical cost) and are updated for the cost of additions and retirements during the year. Depreciation is provided on a straight-line basis over the following estimated useful lives:

<u>Description</u>	<u>Useful Live (In Years)</u>
Buildings and improvements	20 - 50
Equipment	10 - 30

A summary of capital assets at December 31, 2014, follows:

Land	\$ 54,357
Construction in progress	4,724,207
Buildings and improvements	581,743
Equipment	<u>137,264</u>
Subtotal	5,497,571
Less: accumulated depreciation	<u>(433,740)</u>
Net capital assets	<u>\$ 5,063,831</u>

B. Deposits with Financial Institutions

Monies held by the Airport Authority are held in separate accounts. The Airport Authority invests in a NOW checking account and a money market savings account.

HOLMES COUNTY, OHIO

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2014**

NOTE 28 - HOLMES COUNTY AIRPORT AUTHORITY - (Continued)

At December 31, 2014, the carrying amount and bank balance of the Airport Authority's deposits was \$141,294. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2014 the entire balance was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the Airport Authority's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Airport Authority.

SUPPLEMENTARY DATA

**HOLMES COUNTY, OHIO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2014**

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	PASS-THROUGH GRANT NUMBER	(A) CASH FEDERAL DISBURSEMENTS
U.S. DEPARTMENT OF AGRICULTURE PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION			
(B)(D) National School Lunch Program	10.555	2014	\$ 7,619
PASSED THROUGH THE OHIO DEPARTMENT OF JOBS AND FAMILY SERVICES			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	G-1415-11-5374	116,167
Total U.S. Department of Agriculture			<u>123,786</u>
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT PASSED THROUGH THE OHIO DEPARTMENT OF DEVELOPMENT			
Community Development Block Grants/State's Program	14.228	B-C-12-1B1-1	65,086
Community Development Block Grants/State's Program	14.228	B-F-13-1B1-1	94,399
Community Development Block Grants/State's Program	14.228	B-W-10-1B1-2	130,493
Total Community Development Block Grants/State's Programs			<u>289,978</u>
Home Investment Partnerships Program	14.239	B-C-12-1B1-2	178,188
Total Home Investment Partnerships Program			<u>178,188</u>
Total U.S. Department of Housing and Urban Development			<u>468,166</u>
U.S. DEPARTMENT OF JUSTICE PASSED THROUGH THE OFFICE OF CRIMINAL JUSTICE SERVICES			
Crime Victim Assistance	16.575	2014VAGENE274	38,908
Total U.S. Department of Justice			<u>38,908</u>
U.S. DEPARTMENT OF LABOR PASSED THROUGH OHIO DEPARTMENT OF JOBS AND FAMILY SERVICES AND AREA 7 WORKFORCE INVESTMENT BOARD			
(E) WIA Adult Program - Adult Administration	17.258	2013-7238-1/2014-7238-1	1,813
(E) WIA Adult Program	17.258	2013-7238-1/2014-7238-1	24,282
(E) WIA Adult Program - OMJ Branding	17.258	2013-7238-1/2014-7238-1	6,512
Total Workforce Investment Act - Adult			<u>32,607</u>
(E) WIA Youth Activities - Youth Administration	17.259	2013-7238-1/2014-7238-1	3,531
(E) WIA Youth Activities	17.259	2013-7238-1/2014-7238-1	67,955
Total Workforce Investment Act - Youth Activities			<u>71,486</u>
(E) Dislocated Workers Administration	17.278	2013-7238-1/2014-7238-1	221
(E) WIA Dislocated Worker	17.278	2013-7238-1/2014-7238-1	20,302
Total WIA Dislocated Worker			<u>20,523</u>
Total Workforce Investment Act (WIA) Cluster			<u>124,616</u>
Total U.S. Department of Labor			<u>124,616</u>
U.S. DEPARTMENT OF TRANSPORTATION FEDERAL AVIATION ADMINISTRATION (FAA) PASSED THROUGH THE NA			
Airport Improvement Program	20.106	N/A	1,376,750
PASSED THROUGH THE OHIO DEPARTMENT OF TRANSPORTATION			
Highway Planning and Construction	20.205	84860	61,836
Highway Planning and Construction	20.205	95225	132,277
Highway Planning and Construction	20.205	97070	37,349
Total Highway Planning and Construction			<u>231,462</u>
State and Community Highway Safety	20.600	HVEO-2014-38-00-000364	11,700
Total U.S. Department of Transportation			<u>1,619,912</u>

-Continued

**HOLMES COUNTY, OHIO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2014**

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	PASS-THROUGH GRANT NUMBER	(A) CASH FEDERAL DISBURSEMENTS
U.S. DEPARTMENT OF EDUCATION PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION			
(D) Special Education_Grants to States	84.027	2014	57,531
(D) Special Education-Grants for Infants and Families	84.181	2014	57,711
Total U.S. Department of Education			115,242
U.S. ELECTION ASSISTANCE COMMISSION PASSED THROUGH THE OHIO SECRETARY OF STATE			
(C) Help America Vote Act Requirements Payments	90.401	N/A	1,054
Total U.S. Election Assistance Commission			1,054
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES PASSED THROUGH THE OHIO DEPARTMENT OF JOBS AND FAMILY SERVICES			
Promoting Safe & Stable Families	93.556	G-1415-11-5374	63,857
Temporary Assistance for Needy Families (TANF) State Programs - Summer Youth	93.558	G-1415-11-5374	184,607
Temporary Assistance for Needy Families (TANF) State Programs - Administration	93.558	G-1415-11-5374	449,771
Temporary Assistance for Needy Families (TANF) State Programs	93.558	G-1415-11-5374	425,568
Total Temporary Assistance for Needy Families (TANF) State Programs			1,059,946
Child Support Enforcement	93.563	G-1415-11-5374	471,550
Child Support Enforcement Training	93.563	G-1415-11-5374	396
Total Child Support Enforcement			471,946
Child Care and Development Block Grant - Admin	93.575	G-1415-11-5374	18,613
Child Care and Development Block Grant	93.575	G-1415-11-5374	28,848
Total Child Care and Development Block Grant			47,461
Stephanie Tubbs Jones Child Welfare Services Program	93.645	G-1415-11-5374	51,892
Stephanie Tubbs Jones Child Welfare Services Program - Admin	93.645	G-1415-11-5374	5,642
Total Stephanie Tubbs Jones Child Welfare Services Program			57,534
Foster Care Title IV-E	93.658	G-1415-11-5374	296,394
Adoption Assistance	93.659	G-1415-11-5374	93,682
Chaffee Foster Care Independence Program	93.674	G-1415-11-5374	5,420
PASSED THROUGH THE OHIO DEPARTMENT OF DEVELOPMENTAL DISABILITIES			
(C)(F) Social Services Block Grant	93.667	N/A	463,833
(C) Social Services Block Grant	93.667	N/A	15,315
Total Social Services Block Grant			479,148
(C)(F) Medical Assistance Program	93.778	N/A	32,598
(C)(G) Medical Assistance Program	93.778	N/A	549,594
Total Medical Assistance Program			582,192
PASSED THROUGH THE ADMINISTRATION FOR COMMUNITY LIVING			
(C) Voting Access for Individuals with Disabilities_Grants to States	93.617	N/A	995
Total U.S. Department of Health and Human Services			3,158,575
U.S. DEPARTMENT OF HOMELAND SECURITY PASSED THROUGH THE OHIO DEPARTMENT OF PUBLIC SAFETY			
Emergency Management Performance Grants	97.042	EMW-2013-EP-00060	12,372
Emergency Management Performance Grants	97.042	EMW-2014-EP-00064	12,498
Total Emergency Management Performance Grants			24,870
(C) Pre Disaster Mitigation Comp Program	97.047	N/A	19,500
Homeland Security Grant Program	97.067	EMW-2011-SS-00070	29,452
Total U.S. Department of Homeland Security			73,822
Total Federal Financial Assistance			\$ 5,724,081

Notes to the Schedule of Expenditures of Federal Awards:

- (A) This schedule was prepared on the cash basis of accounting.
- (B) Program regulations do not require the County to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the schedule at the fair value of the commodities received. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.
- (C) Pass-through numbers were unable to be obtained for these grants.
- (D) OAKS did not assign pass through numbers.
- (E) Included as part of the "Workforce Investment Act Grant Cluster" in determining major programs.
- (F) This portion of the grant was passed through Ohio Department of Job and Family Services.
- (G) During the calendar year, the County Board of Developmental Disabilities received a settlement for the 2009 Cost Report from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA #93.778) in the amount of \$6,958. The Cost Report settlement was for settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This revenue is not listed on the County's Schedule of Expenditures of Federal Awards since the underlying expenses occurred in the prior reporting periods.

- Note 1** The County passes certain federal awards received from the Ohio Department of Job and Family Services and Holmes County to other governments or not-for-profit agencies (subrecipients). The County reports expenditures of Federal awards to subrecipients when paid in cash. As a subrecipient, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.
- Note 2** Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



Julian & Grube, Inc.
Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance
and Other Matters Required by *Government Auditing Standards***

Holmes County
2 Court Street, Suite 14
Millersburg, Ohio 44654

To the Board of Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component units and the remaining fund information of Holmes County, Ohio as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise Holmes County's basic financial statements and have issued our report thereon dated June 15, 2015. Our report refers to other auditors who audited the financial statements of the Joel Pomerene Hospital, a business-type activity and a major Enterprise Fund, as described in our report on Holmes County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that those auditors separately reported.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered Holmes County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of Holmes County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of Holmes County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Board of Commissioners
Holmes County

Compliance and Other Matters

As part of reasonably assuring whether Holmes County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of Holmes County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering Holmes County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Julian & Grube, Inc.".

Julian & Grube, Inc.
June 15, 2015



Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

**Independent Auditor's Report on Compliance With Requirements Applicable to
Each Major Federal Program and on Internal Control Over Compliance
Required by OMB Circular A-133**

Holmes County
2 Court Street, Suite 14
Millersburg, Ohio 44654

To the Board of Commissioners:

Report on Compliance for Each Major Federal Program

We have audited Holmes County's compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the Holmes County's major federal programs for the year ended December 31, 2014. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies Holmes County's major federal programs.

Management's Responsibility

Holmes County's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on Holmes County's compliance for each of Holmes County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about Holmes County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on Holmes County's major programs. However, our audit does not provide a legal determination of Holmes County's compliance.

Board of Commissioners
Holmes County

Opinion on Each Major Federal Program

In our opinion, Holmes County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2014.

Report on Internal Control Over Compliance

Holmes County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered Holmes County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of Holmes County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.



Julian & Grube, Inc.
June 15, 2015

HOLMES COUNTY
SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 § .505
DECEMBER 31, 2014

1. SUMMARY OF AUDITOR'S RESULTS		
<i>(d)(1)(i)</i>	<i>Type of Financial Statement Opinion</i>	Unmodified
<i>(d)(1)(ii)</i>	<i>Were there any material control weaknesses reported at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(ii)</i>	<i>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(iii)</i>	<i>Was there any reported material noncompliance at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any material internal control weaknesses reported for major federal programs?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any significant deficiencies in internal control reported for major federal programs?</i>	No
<i>(d)(1)(v)</i>	<i>Type of Major Programs' Compliance Opinion</i>	Unmodified
<i>(d)(1)(vi)</i>	<i>Are there any reportable findings under §.510(a)?</i>	No
<i>(d)(1)(vii)</i>	<i>Major Programs (listed):</i>	Airport Improvement Program, CFDA #20.106; Medical Assistance Program, CFDA #93.778
<i>(d)(1)(viii)</i>	<i>Dollar Threshold: Type A/B Programs</i>	Type A: >\$300,000 Type B: all others
<i>(d)(1)(ix)</i>	<i>Low Risk Auditee?</i>	Yes

2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS
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None



Dave Yost • Auditor of State

HOLMES COUNTY FINANCIAL CONDITION

HOLMES COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED
OCTOBER 8, 2015