



Dave Yost • Auditor of State



**JACKSON CITY SCHOOL DISTRICT  
JACKSON COUNTY**

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Jackson City School District  
Jackson County  
450 Vaughn Street  
Jackson, Ohio 45640

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Jackson City School District, Jackson County, Ohio (the School District), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with the modified cash accounting basis Note 2 describes. This responsibility includes determining that the modified cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Jackson City School District, Washington County, Ohio, as of June 30, 2014, and the respective changes in modified cash financial position and the respective budgetary comparisons for the General Fund and Jones Trust Fund thereof, for the year then ended in accordance with the accounting basis described in Note 2.

### ***Accounting Basis***

Ohio Administrative Code § 117-2-03(B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### *Supplementary and Other Information*

Our audit was conducted to opine on the School District's basic financial statements taken as a whole. The Schedule of Federal Awards Receipts and Expenditures (the Schedule) presents additional analysis and is not a required part of the basic financial statements.

The Schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this Schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 28, 2015, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State

Columbus, Ohio

January 28, 2015

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**Jackson City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2014*  
*Unaudited*

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The discussion and analysis of the Jackson City School District's (the School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2014. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for the fiscal year 2014 are as follows:

- Net position of governmental activities increased \$2,157,779.
- General receipts accounted for \$21,708,963 in receipts or 76.6 percent of all receipts. Program specific cash receipts in the form of charges for services and sales, grants, contributions, and interest accounted for \$6,633,061 or 23.4 percent of total receipts of \$28,342,024.
- The School District had \$26,184,245 in disbursements related to governmental activities; only \$6,633,061 of these disbursements were offset by program specific charges for services and sales, grants, contributions, and interest. General receipts (primarily taxes and intergovernmental) of \$21,708,963 were adequate to cover the remaining disbursements.
- The School District's major funds were the General Fund and Jones Trust Special Revenue Fund. The General Fund and Jones Trust Fund experienced increases in fund balances.

### **Using this Annual Financial Report**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the School District's modified cash basis of accounting.

This discussion and analysis is intended to serve as an introduction to the School District's Modified Cash Financial Statements. The School District's financial statements are composed of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

### ***Government-Wide Financial Statements***

The government-wide financial statements are designed to provide readers with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *Statement of Net Position – Modified Cash Basis* presents information on all of School District's cash assets, presented as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the cash position of School District is improving or deteriorating.

The *Statement of Activities – Modified Cash Basis* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs.

**Jackson City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2014*  
*Unaudited*

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Both of the government-wide financial statements identify functions of School District that are principally supported by taxes and intergovernmental receipts (governmental activities). The governmental activities of the School District include general operations, food service, preschool, vocational, and student related activities.

In the statement of net position and the statement of activities, the School district is divided into two types of activities:

*Governmental Activities* – Most of the School District's basic services are reported here, including athletics and music. State and federal grants, state foundation receipts, and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid by the people receiving them.

*Component Units* – The School District's financial statements include financial data of the Center for Student Achievement. This component unit is described in the notes to the financial statements.

***Reporting the School District's Most Significant Funds***

*Fund Financial Statements*

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The School District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the School District can be divided into two categories: governmental funds and fiduciary funds.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the School District's operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance educational programs. The School District's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in a total in a single column. The School District's major funds are the General Fund and the Jones Trust Special Revenue Fund. The programs reported in the governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

***Fiduciary Funds*** Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the School District's programs. The School District has private purpose trust funds and an agency fund.

***Notes to the Financial Statements*** The notes provide additional information that is essential to a full understanding of the data provided on the government-wide and fund financial statements.

**Jackson City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2014*  
*Unaudited*

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**The School District as a Whole**

As noted earlier, net position – modified cash basis may serve over time as a useful indicator of a government’s financial position. The School District has chosen to report on an *Other Comprehensive Basis of Accounting* in a format similar to that required by Governmental Accounting Standard No. 34. This statement requires a comparative analysis of government-wide data in the Management Discussion and Analysis (MD&A) section.

Table 1 provides a summary of the School District’s net position – modified cash basis for 2014 compared to 2013:

Table 1  
 Net Position - Modified Cash Basis

	<u>2014</u>	<u>2013</u>	<u>Change</u>
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	<u>\$20,216,358</u>	<u>\$18,058,579</u>	<u>\$2,157,779</u>
<b>Net Position</b>			
Restricted for:			
Capital Projects	\$879,628	\$1,096,831	(\$217,203)
Debt Service	1,158,384	961,476	196,908
Endowments:			
Expendable	49,272	48,652	620
Nonexpendable	165,476	165,476	0
Other Purposes	7,336,781	7,344,738	(7,957)
Unrestricted	<u>10,626,817</u>	<u>8,441,406</u>	<u>2,185,411</u>
<i>Total Net Position</i>	<u>\$20,216,358</u>	<u>\$18,058,579</u>	<u>\$2,157,779</u>

As noted previously, net position of governmental activities increased \$2,157,779, which represents a 11.9 percent increase from 2013. The predominant factors for the increase in net position are the increase in state funding and Early Literacy dollars and the refinancing of House Bill 264 Energy Conservation Tax Anticipation Notes.

**Jackson City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2014*  
*Unaudited*

Table 2  
Changes in Net Position - Modified Cash Basis

<b>Receipts</b>	2014	2013	Change
Program Cash Receipts:			
Charges for Services and Sales	\$2,023,162	\$1,943,286	\$79,876
Operating Grants, Contributions and Interest	4,544,899	3,079,515	1,465,384
Capital Grants, Contributions and Interest	65,000	0	65,000
Total Program Cash Receipts	<u>6,633,061</u>	<u>5,022,801</u>	<u>1,545,260</u>
General Receipts:			
Property Taxes	6,382,634	6,395,021	(12,387)
Grants and Entitlements	14,357,940	14,971,033	(613,093)
Gifts and Contributions	84,165	81,806	2,359
Investment Earnings	110,190	91,185	19,005
Refunding Bonds Issued	648,000	6,504,992	(5,856,992)
Premium on Refunding Bonds Issued	0	866,013	(866,013)
Proceeds from Sale of Capital Assets	15,250	9,800	5,450
Insurance Recoveries	13,883	11,600	2,283
Miscellaneous	96,901	62,877	34,024
Total General Receipts	<u>21,708,963</u>	<u>28,994,327</u>	<u>(7,285,364)</u>
Total Receipts	<u>28,342,024</u>	<u>34,017,128</u>	<u>(5,740,104)</u>
<b>Program Disbursements</b>			
Instruction:			
Regular	10,126,516	9,955,994	170,522
Special	4,310,829	3,786,507	524,322
Support Services:			
Pupils	832,228	837,440	(5,212)
Instructional Staff	524,966	651,938	(126,972)
Board of Education	97,014	57,159	39,855
Administration	1,626,466	1,646,706	(20,240)
Fiscal	665,151	645,979	19,172
Business	30,222	28,123	2,099
Operation and Maintenance of Plant	2,219,142	2,315,620	(96,478)
Pupil Transportation	1,698,419	1,422,631	275,788
Central	76,356	57,436	18,920
Operation of Non-Instructional Services:			
Food Service Operations	1,157,358	1,107,654	49,704
Other	101,434	63,630	37,804
Extracurricular Activities	704,533	762,430	(57,897)
Capital Outlay	15,300	0	15,300
Debt Service:			
Principal Retirement	1,243,261	962,000	281,261
Payment to Refunded Bond Escrow Agent	0	7,386,833	(7,386,833)
Interest and Fiscal Charges	311,311	324,401	(13,090)
CAB Accretion	443,739	0	443,739
Total Disbursements	<u>26,184,245</u>	<u>32,012,481</u>	<u>(6,271,975)</u>
Changes in Net Position	<u>2,157,779</u>	<u>2,004,647</u>	<u>153,132</u>
Net Position Beginning of Year	<u>18,058,579</u>	<u>16,053,932</u>	<u>2,004,647</u>
Net Position End of Year	<u>\$20,216,358</u>	<u>\$18,058,579</u>	<u>\$2,157,779</u>

**Jackson City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2014*  
*Unaudited*

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***Governmental Activities***

Program receipts which are charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational requirements of a particular program, and interest earned on grants that is required to be used to support a particular program, accounted for 23.4 percent of total receipts for governmental activities in fiscal year 2014. Therefore, the programs offered by the School District are primarily financed through general receipts. General receipts are primarily composed of property taxes and grants and entitlements not restricted for a particular program.

The DeRolph III decision has not eliminated the School District's dependence on property taxes. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. As the result of legislation enacted in 1976, the overall receipts generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increases in value is comparable to other property owners) the effective tax rate would become 0.5 mills and the owner would still pay \$35.00. This legislation helps explain the sizable increase in the School District's taxable value accompanied by the relatively small increase, or even decreases in tax receipts. Property taxes made up 22.5 percent of receipts for governmental activities for Jackson City School District in 2014.

The primary sources of revenue for governmental activities are derived from property taxes and unrestricted grants and entitlements. These two receipt sources represent 73.2 percent of total receipts. Grants and entitlements, alone, represent 66.1 percent of general receipts. Charges for services and sales, restricted grants, investment earnings, gifts and donations, proceeds from sale of capital assets, insurance recoveries, refunding bonds issued, and miscellaneous receipts account for the remaining 26.8 percent of total receipts.

Though net position of the School District experienced an increase in fiscal year 2014, the continuing economic pressures placed upon the School District due to ever changing academic requirements will remain and should not be underestimated. Instructional services of \$14,437,345, and support services of \$7,769,964, accounted for 84.8 percent of total program disbursements. The remaining 15.2 percent of program disbursements are for other obligations of the School District such as non-instructional services, food service operations, extracurricular activities, and debt service.

The Statement of Activities – Cash Basis shows the cost of program services and the charges for services and sales, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services. In other words, it identifies the cost of those services supported by tax receipts and unrestricted entitlements.

**Jackson City School District, Ohio**  
*Management's Discussion and Analysis*  
For the Fiscal Year Ended June 30, 2014  
Unaudited

Table 3  
Governmental Activities

	2014 Total Cost of Services	2014 Net Cost of Services	2013 Total Cost of Services	2013 Net Cost of Services
<b>Program Disbursements</b>				
Instruction:				
Regular	\$10,126,516	\$8,476,098	\$9,955,994	\$8,577,242
Special	4,310,829	1,324,157	3,786,507	2,313,796
Support Services:				
Pupil	832,228	753,412	837,440	837,440
Instructional Staff	524,966	365,551	651,938	607,926
Board of Education	97,014	97,014	57,159	(92,916)
Administration	1,626,466	1,626,466	1,646,706	1,646,706
Fiscal	665,151	621,964	645,979	579,574
Business	30,222	30,222	28,123	28,123
Operation and Maintenance of Plant	2,219,142	2,130,267	2,315,620	2,234,087
Pupil Transportation	1,698,419	1,693,343	1,422,631	1,413,719
Central	76,356	76,356	57,436	57,436
Operation of Non-Instructional Services:				
Food Service Operations	1,157,358	6,425	1,107,654	(162,088)
Other Non-Instructional Services	101,434	25,831	63,630	(124,506)
Extracurricular Activities	704,533	310,709	762,430	399,907
Capital Outlay	15,300	15,058	0	0
Debt Service:				
Principal Payment	1,243,261	1,243,261	962,000	962,000
Payment to Refunded Bond Escrow Agent	0	0	7,386,833	7,386,833
Interest and Fiscal Charges	311,311	311,311	324,401	324,401
CAB Accretion	443,739	443,739	0	0
Totals	<u>\$26,184,245</u>	<u>\$19,551,184</u>	<u>\$32,012,481</u>	<u>\$26,989,680</u>

The dependence upon tax revenues and state subsidies for governmental activities is apparent. For fiscal year 2014, 74.7 percent of all instructional activities are supported through taxes and other general receipts.

**The School District Funds**

The School District's major funds are accounted for using the cash basis of accounting. All governmental funds had total receipts of \$27,664,891 and disbursements of \$26,184,245. The General Fund had an increase in fund balance of \$2,120,411. The fund balance of the Jones Trust Fund increased \$52,264.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

**Jackson City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2014*  
*Unaudited*

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During the course of fiscal 2014, the School District amended its General Fund budget, but not significantly. The School District uses a modified site-based budgeting technique which is designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, budget basis receipts were the same as final estimates of \$21,694,337. Final estimated receipts were above original estimated receipts of \$20,864,013. Disbursements of \$20,185,547 were the same as the final appropriations. Final appropriations were above original estimates of \$19,345,118. The School District's ending unobligated General Fund balance was \$9,445,863.

**Debt Administration**

At June 30, 2014, the School District had the following debt outstanding:

Table 4  
 Outstanding Debt, at Fiscal Year End

	2014	2013
2001 Classroom Facilities Capital Appreciation Bonds:		
Capital Appreciation	\$73,063	\$119,324
Accretion on Capital Appreciation	1,202,671	1,030,680
2005 Classroom Facilities Refunding Bonds:		
Serial	275,000	405,000
Term	2,475,000	2,475,000
Capital Appreciation	415,000	415,000
Accretion on Capital Appreciation	912,910	747,277
2013 Classroom Facilities Refunding Bonds:		
Serial	6,200,000	6,255,000
Capital Appreciation	249,992	249,992
Accretion on Capital Appreciation	72,818	2,848
2004 Alumni Stadium Lease - Purchase Agreement	0	320,000
2011 Energy Conservation Notes	0	648,000
2013 Energy Conservation Refunding Bonds	604,000	0
Totals	\$12,480,454	\$12,668,121

For additional information on debt, see Note 17 to the basic financial statements.

**Jackson City School District, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2014*  
*Unaudited*

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**Current Issues**

The financial future of the School District is not without its challenges. These challenges are external and internal in nature. The internal challenges will continue to exist, as the School District must rely heavily on local property taxes to fund its operations. Due to slow economic growth, the School District does not foresee any sustainable growth in revenue from property taxes. Thus management must diligently plan expenses from the modest growth attained, staying carefully within its five-year forecast. Additional receipts from what was estimated must not be treated as a windfall to expand programs but as an opportunity to extend the time horizon of the five-year forecast.

Externally, the School District is largely dependent on State funding sources (67.4 percent of the School District's operating funds come from State foundation payments and other entitlements). State foundation revenue is fundamentally a function of student enrollment, a district's property tax wealth, median income, federal adjusted gross income, and state economic disadvantage percentage. The School District has seen a slight increase in student enrollment in recent years and while State revenue growth has shifted toward school districts with low property tax wealth, recent property tax revaluations has reduced the School District's funding from the State Foundation charge off supplement and has served to somewhat offset the other increases in State funding.

Although higher per-pupil funding has helped the School District lessen the impact of increased instructional expenses, much of the positive impact has been offset by other negative financial factors that occurred in the past year (higher insurance costs, increased personal service costs, and higher fuel costs).

As the preceding information shows, the School District depends upon its taxpayers. Although the Jackson City School District has continued to keep spending in line with receipts, and carefully watched financial planning, this must continue if the School District hopes to remain on firm financial footing.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Rachel King, Treasurer at Jackson City School District, 450 Vaughn Street, Jackson, Ohio 45640.

**Jackson City School District, Ohio**  
*Statement of Net Position - Modified Cash Basis*  
*June 30, 2014*

	Primary Government	Component Unit
	Governmental Activities	Center for Student Achievement
<b>Assets</b>		
Equity in Pooled Cash and Cash Equivalents	<u>\$20,216,358</u>	<u>\$215,948</u>
<b>Net Position</b>		
Restricted for:		
Capital Projects	\$879,628	\$0
Debt Service	1,158,384	0
Endowments:		
Expendable	49,272	0
Nonexpendable	165,476	0
Other Purposes	7,336,781	0
Unrestricted	<u>10,626,817</u>	<u>215,948</u>
<i>Total Net Position</i>	<u>\$20,216,358</u>	<u>\$215,948</u>

See accompanying notes to the basic financial statements.

**Jackson Local School District, Ohio**  
*Statement of Activities - Modified Cash Basis*  
*For the Fiscal Year Ended June 30, 2014*

	Program Cash Receipts				Net (Disbursements) Receipts and Changes in Net Position	
	Cash Disbursements	Charges for Services and Sales	Operating Grants, Contributions and Interest	Capital Grants, Contributions and Interest	Primary Government Governmental Activities	Component Unit Center for Student Achievement
<b>Governmental Activities</b>						
Instruction:						
Regular	\$10,126,516	\$1,169,798	\$480,620	\$0	(\$8,476,098)	\$0
Special	4,310,829	49,725	2,936,947	0	(1,324,157)	0
Support Services:						
Pupils	832,228	0	78,816	0	(753,412)	0
Instructional Staff	524,966	0	159,415	0	(365,551)	0
Board of Education	97,014	0	0	0	(97,014)	0
Administration	1,626,466	0	0	0	(1,626,466)	0
Fiscal	665,151	0	43,187	0	(621,964)	0
Business	30,222	0	0	0	(30,222)	0
Operation and Maintenance of Plant	2,219,142	73,513	15,362	0	(2,130,267)	0
Pupil Transportation	1,698,419	0	5,076	0	(1,693,343)	0
Central	76,356	0	0	0	(76,356)	0
Operation of Non-Instructional Services:						
Food Service Operations	1,157,358	385,131	765,802	0	(6,425)	0
Other Non-Instructional Services	101,434	23,765	51,838	0	(25,831)	0
Extracurricular Activities	704,533	321,230	7,594	65,000	(310,709)	0
Capital Outlay	15,300	0	242	0	(15,058)	0
Debt Service:						
Principal	1,243,261	0	0	0	(1,243,261)	0
Interest and Fiscal Charges	311,311	0	0	0	(311,311)	0
CAB Accretion	443,739	0	0	0	(443,739)	0
<i>Total Primary Government</i>	<u>\$26,184,245</u>	<u>\$2,023,162</u>	<u>\$4,544,899</u>	<u>\$65,000</u>	<u>(19,551,184)</u>	<u>0</u>
<b>Component Unit</b>						
Center for Student Achievement	<u>\$310,199</u>	<u>\$0</u>	<u>\$359,600</u>	<u>\$0</u>	<u>0</u>	<u>49,401</u>
<b>General Receipts</b>						
Property Taxes Levied for:						
General Purposes					4,771,504	0
Debt Service					1,040,225	0
Capital Outlay					570,905	0
Operating Grants and Entitlements not Restricted to Specific Programs					14,357,940	0
Gifts and Contributions not Restricted to Specific Programs					84,165	0
Investment Earnings					110,190	90
Refunding Bonds Issued					648,000	0
Proceeds from Sale of Capital Assets					15,250	0
Insurance Recoveries					13,883	0
Miscellaneous					96,901	10
<i>Total General Receipts</i>					<u>21,708,963</u>	<u>100</u>
<i>Change in Net Position</i>					2,157,779	49,501
<i>Net Position Beginning of Year</i>					<u>18,058,579</u>	<u>166,447</u>
<i>Net Position End of Year</i>					<u>\$20,216,358</u>	<u>\$215,948</u>

See accompanying notes to the basic financial statements.

**Jackson City School District, Ohio**  
*Statement of Modified Cash Basis Assets and Fund Balances*  
*Governmental Funds*  
*June 30, 2014*

	General	Jones Trust	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$10,217,603	\$2,405,955	\$7,592,800	\$20,216,358
<b>Fund Balances</b>				
Nonspendable	\$0	\$0	\$165,476	\$165,476
Restricted	0	2,405,955	7,018,110	9,424,065
Committed	912,831	0	409,214	1,322,045
Assigned	1,008,472	0	0	1,008,472
Unassigned	8,296,300	0	0	8,296,300
<i>Total Fund Balances</i>	\$10,217,603	\$2,405,955	\$7,592,800	\$20,216,358

See accompanying notes to the basic financial statements.

**Jackson City School District, Ohio**  
*Statement of Cash Receipts, Cash Disbursements and Changes in Modified Cash Basis Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2014*

	General	Jones Trust	Other Governmental Funds	Total Governmental Funds
<b>Receipts</b>				
Taxes	\$4,771,504	\$0	\$1,611,130	\$6,382,634
Intergovernmental	15,530,295	0	3,104,711	18,635,006
Investment Earnings	93,411	18,986	32,445	144,842
Tuition and Fees	1,129,175	0	0	1,129,175
Extracurricular Activities	57,793	0	359,586	417,379
Charges for Services	53,593	0	385,131	438,724
Gifts and Contributions	0	203,386	178,960	382,346
Rent	34,339	0	3,545	37,884
Miscellaneous	88,769	0	8,132	96,901
<i>Total Receipts</i>	<u>21,758,879</u>	<u>222,372</u>	<u>5,683,640</u>	<u>27,664,891</u>
<b>Disbursements</b>				
Current:				
Instruction:				
Regular	9,498,792	120,263	507,461	10,126,516
Special	2,843,567	0	1,467,262	4,310,829
Support Services:				
Pupils	790,769	5	41,454	832,228
Instructional Staff	356,719	49,840	118,407	524,966
Board of Education	97,014	0		97,014
Administration	1,625,806	0	660	1,626,466
Fiscal	524,132	0	141,019	665,151
Business	23,544	0	6,678	30,222
Operation and Maintenance of Plant	1,928,365	0	290,777	2,219,142
Pupil Transportation	1,434,566	0	263,853	1,698,419
Central	76,356	0		76,356
Operation of Non-Instructional Services:				
Food Service	0	0	1,157,358	1,157,358
Other Non-Instructional Services	17,579	0	83,855	101,434
Extracurricular Activities	424,783	0	279,750	704,533
Capital Outlay	0	0	15,300	15,300
Debt Service:				
Principal Retirement	0	0	1,243,261	1,243,261
Interest and Fiscal Charges	0	0	311,311	311,311
CAB Accretion	0	0	443,739	443,739
<i>Total Disbursements</i>	<u>19,641,992</u>	<u>170,108</u>	<u>6,372,145</u>	<u>26,184,245</u>
<i>Excess of Receipts Over Disbursements</i>	<u>2,116,887</u>	<u>52,264</u>	<u>(688,505)</u>	<u>1,480,646</u>
<b>Other Financing Sources (Uses)</b>				
Refunding Bonds Issued	0	0	648,000	648,000
Proceeds from Sale of Capital Assets	2,750	0	12,500	15,250
Insurance Recoveries	13,883	0	0	13,883
Advances In	123,360	0	136,469	259,829
Advances Out	(136,469)	0	(123,360)	(259,829)
Transfers In	0	0	509,753	509,753
Transfers Out	0	0	(509,753)	(509,753)
<i>Total Other Financing Sources (Uses)</i>	<u>3,524</u>	<u>0</u>	<u>673,609</u>	<u>677,133</u>
<i>Net Change in Fund Balance</i>	2,120,411	52,264	(14,896)	2,157,779
<i>Fund Balances Beginning of Year</i>	<u>8,097,192</u>	<u>2,353,691</u>	<u>7,607,696</u>	<u>18,058,579</u>
<i>Fund Balances End of Year</i>	<u>\$10,217,603</u>	<u>\$2,405,955</u>	<u>\$7,592,800</u>	<u>\$20,216,358</u>

See accompanying notes to the financial statements.

**Jackson City School District, Ohio**  
*Statement of Cash Receipts, Cash Disbursements and Changes  
in Cash Basis Fund Balance - Budget and Actual (Budget Basis)  
General Fund  
For the Fiscal Year Ended June 30, 2014*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Receipts</b>				
Taxes	\$4,588,870	\$4,771,504	\$4,771,504	\$0
Intergovernmental	14,935,862	15,530,295	15,530,295	0
Investment Earnings	87,231	90,703	90,703	0
Tuition and Fees	1,057,710	1,099,761	1,099,761	0
Extracurricular Activities	24,402	25,373	25,373	0
Charges for Services	51,542	53,593	53,593	0
Rent	33,025	34,339	34,339	0
Miscellaneous	85,371	88,769	88,769	0
<i>Total Receipts</i>	<u>20,864,013</u>	<u>21,694,337</u>	<u>21,694,337</u>	<u>0</u>
<b>Disbursements</b>				
Current:				
Instruction:				
Regular	9,116,623	9,511,343	9,511,343	0
Special	2,737,826	2,857,166	2,857,166	0
Support Services:				
Pupils	811,553	846,770	846,770	0
Instructional Staff	349,067	363,983	363,983	0
Board of Education	101,853	106,273	106,273	0
Administration	1,562,468	1,630,268	1,630,268	0
Fiscal	520,143	542,715	542,715	0
Business	22,565	23,544	23,544	0
Operation and Maintenance of Plant	2,186,960	2,282,059	2,282,059	0
Pupil Transportation	1,446,576	1,509,597	1,509,597	0
Central	88,947	93,706	93,706	0
Operation of Non-Instructional Services	2,932	3,265	3,265	0
Extracurricular Activities	397,605	414,858	414,858	0
<i>Total Disbursements</i>	<u>19,345,118</u>	<u>20,185,547</u>	<u>20,185,547</u>	<u>0</u>
<i>Excess of Receipts Over Disbursements</i>	<u>1,518,895</u>	<u>1,508,790</u>	<u>1,508,790</u>	<u>0</u>
<b>Other Financing Sources (Uses)</b>				
Proceeds from Sale of Capital Assets	4,000	2,750	2,750	0
Insurance Recoveries	13,883	13,883	13,883	0
Transfers In	25,000	0	0	0
Transfers Out	(25,000)	0	0	0
Advances In	123,360	123,360	123,360	0
Advances Out	(125,000)	(136,469)	(136,469)	0
<i>Total Other Financing Sources (Uses)</i>	<u>16,243</u>	<u>3,524</u>	<u>3,524</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	1,535,138	1,512,314	1,512,314	0
<i>Fund Balance Beginning of Year</i>	7,602,144	7,602,144	7,602,144	0
Prior Year Encumbrances Appropriated	331,405	331,405	331,405	0
<i>Fund Balance End of Year</i>	<u>\$9,468,687</u>	<u>\$9,445,863</u>	<u>\$9,445,863</u>	<u>\$0</u>

See accompanying notes to the basic financial statements.

**Jackson City School District, Ohio**  
*Statement of Cash Receipts, Cash Disbursements and Changes  
in Cash Basis Fund Balance - Budget and Actual (Budget Basis)*  
*Jones Trust Fund*  
For the Fiscal Year Ended June 30, 2014

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Receipts</b>				
Investment Earnings	\$18,516	\$18,964	\$18,964	\$0
Gifts and Contributions	203,386	203,386	203,386	0
<i>Total Receipts</i>	<u>221,902</u>	<u>222,350</u>	<u>222,350</u>	<u>0</u>
<b>Disbursements</b>				
Current:				
Instruction:				
Regular	148,782	120,263	120,263	0
Support Services:				
Pupils	1,205	5	5	0
Instructional Staff	46,868	49,840	49,840	0
<i>Total Disbursements</i>	<u>196,855</u>	<u>170,108</u>	<u>170,108</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	25,047	52,242	52,242	0
<i>Fund Balance Beginning of Year</i>	<u>2,352,126</u>	<u>2,352,126</u>	<u>2,352,126</u>	<u>0</u>
Prior Year Encumbrances Appropriated	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$2,377,173</u></u>	<u><u>\$2,404,368</u></u>	<u><u>\$2,404,368</u></u>	<u><u>\$0</u></u>

See accompanying notes to the basic financial statements.

**Jackson City School District, Ohio**  
*Statement of Net Position - Modified Cash Basis*  
*Fiduciary Funds*  
*June 30, 2014*

	Private Purpose Trust	Agency
<b>Assets</b>		
Equity in Pooled Cash and Cash Equivalents	\$1,673,826	\$107,689
<b>Net Position</b>		
Restricted for Endowments	0	
Endowments	\$824,702	\$0
Held in Trust for Scholarships	849,124	0
Restricted for Students	0	107,639
Total Net Position	\$1,673,826	\$107,639

See accompanying notes to the basic financial statements.

**Jackson City School District, Ohio**  
*Statement of Changes in Net Position - Modified Cash Basis*  
*Private Purpose Trust Funds*  
*For the Fiscal Year Ended June 30, 2014*

	<u>Scholarships</u>
<b>Additions</b>	
Investment Earnings	\$13,237
Gifts and Contributions	1,810
Miscellaneous	150
<i>Total Additions</i>	15,197
<b>Deductions</b>	
Scholarships	16,375
<i>Change in Net Position</i>	(1,178)
<i>Net Position Beginning of Year</i>	1,675,004
<i>Net Position End of Year</i>	\$1,673,826

See accompanying notes to the basic financial statements.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 1 - Description of the School District and Reporting Entity**

The Jackson City School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State statute and federal agencies. This Board of Education controls the School District's six instructional/support facilities staffed by 90 classified employees and 175 certified teaching and administrative personnel who provide services to 2,364 students and other community members.

***Reporting Entity***

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Jackson City School District, this includes general operations, food service, preschool, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefit to, or impose specific financial burdens on, the primary government. The School District has one component unit, the Center for Student Achievement (The Center).

The component unit column on the statement of net position – cash basis and the statement of activities – cash basis identifies the financial data of the School District's component unit, the Center for Student Achievement (the Center). It is reported separately to emphasize that it is legally separate from the School District.

The Center is a legally separate entity created under Ohio Revised Code Chapter 3314 and incorporated under Chapter 1702. The Center is governed by a seven member Board of Directors appointed by the Superintendent of the Jackson City School District. The School District is able to impose its will on the Center.

The School District participates in the Metropolitan Education Council, the Gallia-Jackson-Vinton Joint Vocational School District, and the Coalition and Rural and Appalachian Schools which are defined as jointly governed organizations, and the Ohio School Boards Association Workers' Compensation Group Rating Plan, which is defined as an insurance purchasing pool. These organizations are presented in Notes 13 and 14.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 1 - Description of the School District and Reporting Entity (Continued)**

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the School District's accounting policies.

**Note 2 - Summary of Significant Accounting Policies**

**A. Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide Financial Statements** The statement of net position – cash basis and the statement of activities – cash basis display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements usually distinguish between those activities that are governmental (primarily supported by taxes and intergovernmental receipts) and those that are considered business-type activities (primarily supported by fees and charges). The School District, however, has no business-type activities.

The statement of net position – cash basis presents the cash balance of the governmental activities of the School District at fiscal year end. The statement of activities – cash basis compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the general receipts of the School District.

**Fund Financial Statements** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**B. Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain functions or activities. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The School District classifies each fund as either governmental, proprietary, or fiduciary.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

**Governmental Funds** The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following are the School District's major governmental funds:

**General Fund** The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose, provided it is expended and transferred according to the general laws of Ohio.

**Jones Trust Special Revenue Fund** The Jones Trust Special Revenue Fund is used to account for the proceeds of a gift bestowed upon the School District from Robert F. Jones. The endowment is maintained by and on deposit at PNC Bank, which makes all investment decisions on behalf of the School District. The interest and contributions can be used by the School District for educational related activities of the School District's elementary schools.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination the changes in net position and financial position. Proprietary funds are classified as enterprise or internal service; the School District has no proprietary funds.

**Fiduciary Fund Type** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's fiduciary funds include private-purpose trust funds, which account for student college scholarships, and an agency fund, which accounts for student activities.

**C. Basis of Accounting**

The School District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded in cash when cash is paid rather than when a liability is incurred. Any such modifications made by the School District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related receipts (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related disbursements (such as accounts payable and expenses for good and services received but not yet paid, and accrued disbursements and liabilities) are not recorded in these financial statements.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***D. Budgetary Process***

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level for all funds. Budgetary allocations at the function and object level within all funds are made by the Treasurer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

***E. Cash and Cash Equivalents and Investments***

To improve cash management, cash received by the School District is pooled and invested. Monies for all funds are maintained in this pool except the monies of the Columbus Foundation Fund. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

During 2014, investments were limited to STAR Ohio. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices.

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2014.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest is credited to the General Fund; the Food Service, Special Trust, Jones Trust, Columbus Foundation, and Classroom Maintenance Special Revenue Funds; the Bond Retirement Debt Service Fund; the Permanent Improvement Capital Projects Fund; and the Lloyd Trust and Eisnagle Memorial Music Trust Permanent Funds. Interest revenue credited to the General Fund during fiscal year 2014 amounted to \$93,411, which includes \$41,861 assigned from other School District funds.

***F. Inventory and Prepaid Items***

The School District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

***G. Capital Assets***

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

***H. Interfund Receivables/Payables***

The School District reports advances in and advances out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

***I. Accumulated Leave***

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the School District's cash basis of accounting.

***J. Employer Contributions to Cost-Sharing Pension Plans***

The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postretirement health care benefits.

***K. Long-term Obligations***

The School District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt and premiums are reported when cash is received and principal, interest payments, and issuance costs are reported when paid.

***L. Net Position***

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on their use either through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for food service operations, informal trusts fund agreements, music and athletic programs, and local, state and federal grants restricted to cash disbursements for specified purposes.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

The School District's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net position are available.

***M. Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or it is imposed by law through constitutional provisions.

**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education or a School District official delegated that authority by resolution or State Statute.

**Unassigned:** The unassigned fund balance is the residual classification for the General Fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report deficit balances.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications can be used.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***N. Interfund Transactions***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated. Internal allocations of overhead disbursements from one program to another or within the same program are eliminated on the Statement of Activities. Payments of interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/cash disbursements in proprietary funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

**Note 3 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2014

Fund Balances	General	Jones Trust	Other Governmental Funds	Total
<u>Nonspendable:</u>				
Endowments	\$0	\$0	\$165,476	\$165,476
<u>Restricted for:</u>				
Local Grant Expenditures	0	0	1,573,234	1,573,234
State Grant Expenditures	0	0	590,500	590,500
Federal Grant Expenditures	0	0	234,895	234,895
Race to the Top Expenditures	0	0	6,386	6,386
Title VI-B Expenditures	0	0	4,943	4,943
Title I Expenditures	0	0	40,029	40,029
Handicapped Preschool Expenditure	0	0	297	297
Title II-A	0	0	1,309	1,309
Food Service Operations	0	0	338,428	338,428
Music and Athletic Programs	0	0	89,884	89,884
Trust Fund Expenditures	0	2,405,955	1,194,748	3,600,703
Debt Service Payments	0	0	1,158,384	1,158,384
Capital Improvements	0	0	1,785,073	1,785,073
<i>Total Restricted</i>	<u>0</u>	<u>2,405,955</u>	<u>7,018,110</u>	<u>9,424,065</u>
<u>Committed to:</u>				
Employee Benefits	592,831	0	0	592,831
Severance	320,000	0	0	320,000
Sale of Manpower Site	0	0	344,214	344,214
Athletic Facility Equipment	0	0	65,000	65,000
<i>Total Restricted</i>	<u>912,831</u>	<u>0</u>	<u>409,214</u>	<u>1,322,045</u>
<u>Assigned to:</u>				
Encumbrances	570,455	0	0	570,455
All School Support	438,017	0	0	438,017
<i>Total Assigned</i>	<u>1,008,472</u>	<u>0</u>	<u>0</u>	<u>1,008,472</u>
Unassigned:	8,296,300	0	0	8,296,300
<i>Total Fund Balances</i>	<u>\$10,217,603</u>	<u>\$2,405,955</u>	<u>\$7,592,800</u>	<u>\$20,216,358</u>

**Note 4 - Budgetary Basis of Accounting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Cash Receipts, Cash Disbursements and Changes in Cash Basis Fund Balance – Budget and Actual (budget basis) presented for the General and Jones Trust Funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and cash basis are as follows:

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

**Note 4 - Budgetary Basis of Accounting (Continued)**

1. Encumbrances are treated as expenditures (budget basis) rather than as an assignment of fund balance (cash basis).
2. Unrecorded items are reported on the balance sheet (cash basis), but not on the budgetary basis.
3. Budgetary receipts and disbursements of the public school support fund and uniform school supplies fund are reclassified to the General Fund for reporting.

Net Change in Fund Balance

	General	Jones Trust
Cash Basis	\$2,120,411	\$52,264
Unreported Items:		
Beginning of Fiscal Year	14,854	1,565
End of Fiscal Year	(9,659)	(1,587)
To reclassify excess of receipts over disbursements into financial statement fund types	(23,343)	0
Encumbrances	(589,949)	0
Budget Basis	\$1,512,314	\$52,242

**Note 5 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 5 - Deposits and Investments (Continued)**

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above;
4. Bonds and other obligations of the State of Ohio or Ohio local governments;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) above;
7. The State Treasurer's investment pool (STAR Ohio).
8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

**Deposits** Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal year end, \$21,320,882 of the School District's bank balance of \$21,928,555 was exposed to custodial credit risk because it was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the School District to a successful claim by the FDIC.

The School has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 5 - Deposits and Investments (Continued)**

**Investments** As of June 30, 2014, the School District had an investment in STAR Ohio. The carrying and fair value of this investment was \$145, with an average maturity of 51.4 days. This investment is in an internal investment pool.

**Credit Risk** STAR Ohio carries a rating of AAAM by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that would further limit its investment choices.

**Interest Rate Risk** The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years, and allows for the withdrawal of funds from approved public depositories or sale of negotiable instruments prior to maturity. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

**Note 6 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First-half tax collections are received by the School District in the second half of the fiscal year. Second-half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2014 represents collections of calendar year 2013 taxes. Real property taxes received in calendar year 2014 were levied after April 1, 2013, on the assessed value listed as of January 1, 2013, the lien date. Assessed values for real property taxes are established by State statute at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2014 represents collections of calendar year 2013 taxes. Public utility real property taxes received in calendar year 2014 became a lien December 31, 2012, were levied after April 1, 2013, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Jackson County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2014, are available to finance fiscal year 2014 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

**Note 6 - Property Taxes (Continued)**

The assessed values upon which the fiscal year 2014 taxes were collected are:

	2013 Second- Half Collections		2014 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$189,137,670	72.15%	\$190,056,060	73.41%
Commerical/Industrial and Public Utility Real	59,392,980	22.66%	54,484,090	21.04%
Public Utility Personal	13,601,800	5.19%	14,370,570	5.55%
	\$262,132,450	100.00%	\$258,910,720	100.00%
Tax Rate per \$1,000 of assessed valuation		\$30.57		\$30.07

**Note 7 - Significant Commitments**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end, the amount of governmental fund encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

General Fund	\$591,424
Nonmajor Funds	497,705
Total	\$1,089,129

**Note 8 - Defined Benefit Pension Plans**

***A. School Employees Retirement System***

Plan Description – The School District participates in the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2014, the allocation to pension and death benefits was 13.10 percent. The remaining 0.90 percent of the 14 percent employer contribution rate is allocated to the Medicare B and Health Care funds.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 8 - Defined Benefit Pension Plans (Continued)**

The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2014, 2013, and 2012, were \$423,066, \$150,912, and \$396,630, respectively; 100 percent has been contributed for all three fiscal years.

***B. State Teachers Retirement System***

Plan Description – The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that can be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50. Benefits are established by Ohio Revised Code Chapter 3307.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon the recommendation of its consulting actuary, not to exceed statutory maximum rates of 11 percent for members and 14 percent for employers. The statutory maximum employee contribution rate was increased one percent July 1, 2013, and will be increased one percent each year until it reaches 14 percent on July 1, 2016. For the fiscal year ended June 30, 2014, plan members were required to contribute 11 percent of their annual covered salary. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations.

The School District's required contributions to STRS Ohio for the DB Plan and for the defined benefit portion of the Combined Plan were \$1,299,228 and \$15,013 for the fiscal year ended June 30, 2014, \$1,222,829 and \$13,845 for the fiscal year ended June 30, 2013, and \$1,271,026 and \$21,382 for the fiscal year ended June 30, 2012. For fiscal year 2014, 83.68 percent has been contributed for the DB plan and 98.24 percent has been contributed for the Combined Plan. The full amount has been contributed for fiscal years 2013 and 2012.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 8 - Defined Benefit Pension Plans (Continued)**

Contributions made to STRS Ohio for the DC Plan and for fiscal year 2014 were \$8,301 made by the School District and \$6,522 made by the plan members. In addition, member contributions of \$11,796 were made for fiscal year 2014 for the defined contribution portion of the Combined Plan.

**C. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Retirement System. As of June 30, 2014, four members of the Board of Education have elected Social Security. The contribution rate is 6.2 percent of wages.

**Note 9 - Postemployment Benefits**

**A. School Employees Retirement System**

Plan Description – The School District participates in two cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligation to contribute are established by SERS based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For fiscal year 2014, 0.14 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for fiscal year 2014, this amount was \$20,250.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility, and retirement status.

The School District's contributions for health care for the fiscal years ended June 30, 2014, 2013, and 2012, were \$56,167, \$45,168, and \$74,091, respectively; 8.05 percent had been contributed for 2014. The full amount has been contributed for fiscal years 2013 and 2012.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2013, this actuarially required allocation was 0.76 percent of covered payroll. The School District's contributions for Medicare Part B for the fiscal years ended June 30, 2014, 2013, and 2012, were \$24,544, \$7,888, and \$22,021, respectively; 100 percent has been contributed for all three fiscal years.

**Note 9 - Postemployment Benefits (Continued)**

***B. State Teachers Retirement System***

Plan Description – The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2014, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to post-employment health care. The School District's contributions for health care for the fiscal years ended June 30, 2014, 2013, and 2012, were \$101,734, \$96,082, and \$100,380, respectively; 83.68 percent has been contributed for fiscal year 2014 and 100 percent for fiscal years 2013 and 2012.

**Note 10 - Employee Benefits**

***A. Compensated Absences***

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn between ten and twenty days of vacation leave per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Teachers and administrators are limited to a total accumulation of 339 days; classified employees are limited to a total accumulation of 250 and 260 days. Upon retirement, payment is made to certificated employees at 25 percent up to a maximum of 84.75 days, and at 25 percent up to a maximum of 65 days for classified employees.

***B. Insurance Benefits***

The School District provides life insurance and accidental death and dismemberment insurance to classified and administrative employees in the amount of \$50,000.

Health insurance is provided by Anthem Blue Cross/Blue Shield. Monthly premiums for this coverage are \$1,510.69 for family plans and \$594.76 for single plans. The School District pays 95 percent for both family and single coverage premiums. Dental insurance is also provided by Anthem Blue Cross/Blue Shield. Monthly premiums for this coverage are \$57.43 for family plans and \$21.52 for single plans. The School District pays 100 percent of the dental premiums.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

**Note 11 - Termination Benefits**

The School District offers an early retirement incentive program, whereby any full-time certified employee who has completed or attained 30 years of service credit and is eligible for retirement under the State Teachers Retirement System are eligible to receive 33 percent of accumulated, unused sick leave up to a maximum of 112.9 days.

**Note 12 - Risk Management**

**A. Property and Liability**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For fiscal year 2014, the School District contracted with Reed and Baur Insurance Agency through Ohio Casualty Insurance for the following coverage:

Property	Limits of Coverage
Building and Contents - Replacement Cost (\$1,000 deductible)	\$106,653,705
General Liability	
Each Occurrence	1,000,000
Aggregate Limit	2,000,000
Products - Completed Operations Aggregate Limit	2,000,000
Personal and Advertising Injury Limit - Each Offense	1,000,000
Damage to Premises Rented	300,000
Earthquake (5% deductible)	5,000,000
Errors and Omissions (\$2,500 deductible)	
Each Occurrence	1,000,000
Aggregate Limit	1,000,000
Employers' Liability	
Each Occurrence	1,000,000
Disease - Each Employee	1,000,000
Disease - Policy Limit	1,000,000
Aggregate Limit	2,000,000
Employee Benefits Liability (\$1,000 deductible)	
Each Occurrence	1,000,000
Aggregate Limit	3,000,000
Automobile Insurance (\$1,000 Comprehensive/ \$1,000 Collision)	
Each Occurrence	1,000,000
Uninsured Motorists	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage from fiscal year 2013.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 12 - Risk Management (Continued)**

***B. Workers' Compensation***

For fiscal year 2014, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 14). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control, and actuarial services to the GRP.

**Note 13 - Jointly Governed Organizations**

***A. Metropolitan Education Council***

The Metropolitan Education Council (MEC) was created as a regional council of governments pursuant to State statutes. MEC is a computer consortium formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. MEC has 210 participants consisting of school districts, libraries, and related organizations. MEC is governed by a board consisting of one representative of each school district in Franklin County and one representative from each county other than Franklin which has MEC members. MEC possesses its own budgeting and taxing authority. The School District paid MEC \$66,577 for services provided during the fiscal year. To obtain financial information write to the Metropolitan Education Council, Sue K. Ward, Fiscal Officer, at 2100 City Gate Drive, Columbus, Ohio 43219.

***B. Gallia-Jackson-Vinton Joint Vocational School District***

The Gallia-Jackson-Vinton Joint Vocational School District is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of five representatives from the various City and County

Boards within Gallia, Jackson, and Vinton Counties. The Board possesses its own budgeting and taxing authority. To obtain financial information write to the Gallia-Jackson-Vinton Joint Vocational School District, Donalyn Smith who serves as Treasurer, 351 Buckeye Hills Road, Rio Grande, Ohio, 45674.

***C. Coalition of Rural and Appalachian Schools***

The Coalition of Rural and Appalachian Schools is a jointly governed organization composed of 136 school districts and other educational institutions in the 35-county region of Ohio designated as Appalachia. The Coalition is operated by a Board which is composed of seventeen members. One elected and one appointed from each of the seven regions into which the 35 Appalachian counties are divided; and three from Ohio University College of Education. The Coalition provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 13 - Jointly Governed Organizations (Continued)**

The Coalition is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Coalition. The School District's membership fee was \$325 for fiscal year 2014. The financial information for the Coalition can be obtained from the Executive Director, at McCracken Hall, Ohio University, Athens, Ohio 45701.

**Note 14 - Insurance Purchasing Pool**

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the plan. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the plan.

**Note 15 - Interfund Activity and Balances**

***A. Transfers***

Interfund transfers for the fiscal year ended June 30, 2014, consisted of the following:

	<u>Transfer In</u>	<u>Transfer Out</u>
Other Governmental Funds:		
Bond Retirement	\$390,362	\$0
Permanent Improvement	0	357,505
Special Trusts	0	152,248
Classroom Maintenance	119,391	0
Total All Funds	<u>\$509,753</u>	<u>\$509,753</u>

Transfers were made for debt payments and construction projects.

***B. Interfund Balances***

Unpaid interfund cash advances at June 30, 2014, were as follows:

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

**Note 15 - Interfund Activity and Balances (Continued)**

	Interfund Receivables	Interfund Payables
General Fund	\$136,469	\$0
Other Governmental Funds:		
Special Trust	0	13,086
Miscellaneous State Grants	0	75,838
Race to the Top	0	36,624
Title VI-B	0	469
Early Childhood	0	1,278
Title II-A	0	3,731
Miscellaneous Federal Grants	0	5,443
Total Governmental Funds	0	136,469
Total All Funds	\$136,469	\$136,469

The interfund balances result from the provision of cash flow resources from the General Fund until the receipt of grant monies by the grant funds.

**Note 16 - Contingencies**

***A. Grants***

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2014, if applicable, cannot be determined at this time.

***B. Litigation***

During the fiscal year, the School District was a party to legal proceedings. A judgment was made against the School District for \$95,000. The School District paid \$2,500 and \$92,500 was covered by insurance.

The School District is a party to another lawsuit. The outcome is not known at this time. The School District is of the opinion that ultimate disposition of claims will not have a material effect, if any, on the financial condition of the School District.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

**Note 17 - Long Term Obligations**

Changes in long-term obligations of the School District during fiscal year 2014 were as follows:

	Principal Outstanding 6/30/13	Additions	Reductions	Principal Outstanding 6/30/14	Amounts Due in One Year
<b>Governmental Activities:</b>					
2001 Classroom Facilities					
Capital Appreciation Bonds	\$119,324	\$0	\$46,261	\$73,063	\$39,085
Accretion on Capital Appreciation Bonds	1,030,680	615,730	443,739	1,202,671	460,915
2005 Classroom Facilities					
Refunding Bonds:					
Serial - 3.75%	405,000	0	130,000	275,000	135,000
Term - 4.25%	2,475,000	0	0	2,475,000	0
Capital Appreciation Accretion on Capital Appreciation Bonds	415,000	0	0	415,000	0
	747,277	165,633	0	912,910	0
2013 Classroom Facilities					
Refunding Bonds:					
Serial - .40%-3.20%	6,255,000	0	55,000	6,200,000	125,000
Capital Appreciation Accretion on Capital Appreciation Bonds	249,992	0	0	249,992	0
	2,848	69,970	0	72,818	0
2004 3.25% Alumni Stadium					
Lease-Purchase Agreement	320,000	0	320,000	0	0
2011 Energy Conservation Notes					
	648,000	0	648,000	0	0
2013 2.35% Energy Conservation					
Refunding Bonds	0	648,000	44,000	604,000	45,000
<b>Total Governmental Activities</b>					
Long-Term Obligations	<u>\$12,668,121</u>	<u>\$1,499,333</u>	<u>\$1,687,000</u>	<u>\$12,480,454</u>	<u>\$805,000</u>

**2001 Classroom Facilities General Obligation Bonds** On May 20, 2001, the School District issued \$13,384,058 in voted general obligation bonds to pay the local share of the school construction under the State of Ohio Classroom Facilities Assistance Program, as part of the Expedited Local Partnership Program. The bond issue included serial, term, and capital appreciation bonds in the amounts of \$6,510,000, \$6,700,000, and \$174,058, respectively. During fiscal year 2005, the School District advance refunded \$10,445,000 of the serial and term bonds. The remaining outstanding bonds are being retired from the Debt Service Fund.

As a requirement of the bonds, the School District was required to pass a 5.8 mill levy. 5.3 mills will be used to repay the debt issue which provided the matching funds required of the School District. The remaining .5 mills is used for facilities maintenance.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2014

**Note 17 - Long Term Obligations (Continued)**

Principal and interest requirements to retire the 2001 Classroom Facilities Bonds outstanding at June 30, 2014, are as follows:

Fiscal Year Ending June 30,	Capital Appreciation		
	Principal	Accretion	Total
2015	\$39,085	\$460,915	\$500,000
2016	33,978	491,022	525,000
	<u>\$73,063</u>	<u>\$951,937</u>	<u>\$1,025,000</u>

The capital appreciation bonds for the 2001 issue mature (matured) December 1, 2012, through December 1, 2015. These bonds were purchased at a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as a principal liability. The maturity amount of the remaining bonds is \$1,025,000. Accretion for fiscal year 2014 was \$615,730.

**2005 Classroom Facilities Refunding Bonds** On September 8, 2005, the School District issued \$10,445,000 of Classroom Facilities Refunding Bonds to partially retire the 2001 Classroom Facilities General Obligation Bonds. The bonds were issued for a 23 year period with final maturity at December 1, 2027. The bond issue included serial, term, and capital appreciation bonds in the amounts of \$7,555,000, \$2,475,000, and \$415,000, respectively. At the date of the refunding, \$11,312,028 (including premium, and after discount, underwriting fees, and other issuance costs) was deposited into an irrevocable trust to provide for all future debt service payments on the refunded 2001 Classroom Facilities General Obligation Bonds. As all the legal steps had been taken to refund the debt, the balance of the outstanding bonds refunded was removed from the School District's financial statements. The irrevocable trust made the final payment on the refunded 2001 Classroom Facilities General Obligation Bonds on June 1, 2011, and the account was closed.

The capital appreciation bonds for the 2005 issue mature December 1, 2016, through December 1, 2018. These bonds were purchased at a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as a principal liability. The maturity amount of the bonds is \$2,110,000. Accretion for fiscal year 2014 was \$165,633.

During fiscal year 2014, the serial bonds were partially refunded. Principal and interest requirements to retire the remaining 2005 Classroom Facilities Refunding Bonds outstanding at June 30, 2014, are as follows:

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2014

**Note 17 - Long Term Obligations (Continued)**

Fiscal Year Ending June 30,	Serial/Term		Capital Appreciation		Total	
	Principal	Interest	Principal	Accretion	Principal	Accretion/ Interest
2015	\$135,000	\$112,969	\$0	\$0	\$135,000	\$112,969
2016	140,000	107,813	150,000	530,000	290,000	637,813
2017	0	105,188	135,000	555,000	135,000	660,188
2018	0	105,188	130,000	610,000	130,000	715,188
2019	0	105,188	0	0	0	105,188
2020-2024	0	525,938	0	0	0	525,938
2025-2028	2,475,000	317,369	0	0	2,475,000	317,369
	<u>\$2,750,000</u>	<u>\$1,379,652</u>	<u>\$415,000</u>	<u>\$1,695,000</u>	<u>\$3,165,000</u>	<u>\$3,074,652</u>

The term bonds, issued at \$2,475,000, maturing on December 1, 2026, to December 1, 2027, are subject to mandatory sinking fund redemption at a redemption price of 100% of the principal amount to be redeemed plus accrued interest to the date of redemption, on December 1, in the years and in the respective principal amounts as follows:

Fiscal Year Ending June 30,	Amount
2027	\$1,195,000
2028	1,280,000
Total	<u>\$2,475,000</u>

**2013 Classroom Facilities Refunding Bonds** On May 16, 2013, the School District issued \$6,504,992 of Classroom Facilities Refunding Bonds to partially advance refund the 2005 Classroom Facilities General Obligation Bonds. The bonds were issued for a 13 year period with final maturity at December 1, 2025. The bond issue included serial and capital appreciation bonds in the amounts of \$6,255,000 and \$249,992, respectively. The issuance resulted in a difference (savings) between the cash flows required to service the old debt and the cash flows required to service the new debt of \$276,396. At the date of the refunding, \$7,386,833 (including underwriter fees and other issuance costs) was deposited in an irrevocable trust to provide for all future debt service payments on the refunded 2005 bonds. At June 30, 2014, \$6,942,143 remains in this trust.

The capital appreciation bonds for the 2013 issue mature December 1, 2019, through December 1, 2020. These bonds were purchased at a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as a principal liability. The maturity amount of the bonds is \$1,340,000. Accretion for fiscal year 2014 was \$69,970.

Principal and interest requirements to retire the 2013 Classroom Facilities Refunding Bonds outstanding at June 30, 2014, are as follows:

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2014

**Note 17 - Long Term Obligations (Continued)**

Fiscal Year Ending June 30,	Serial		Capital Appreciation		Total	
	Principal	Interest	Principal	Accretion	Principal	Accretion/ Interest
2015	\$125,000	\$159,826	\$0	\$0	\$125,000	\$159,826
2016	125,000	159,045	0	0	125,000	159,045
2017	130,000	157,990	0	0	130,000	157,990
2018	130,000	156,592	0	0	130,000	156,592
2019	130,000	154,838	0	0	130,000	154,838
2020-2024	3,345,000	0	249,992	1,090,008	3,594,992	1,090,008
2025-2026	2,215,000	0	0	0	2,215,000	0
	<u>\$6,200,000</u>	<u>\$788,291</u>	<u>\$249,992</u>	<u>\$1,090,008</u>	<u>\$6,449,992</u>	<u>\$1,878,299</u>

**Alumni Stadium Lease-Purchase Agreement** The School District authorized financing for new athletic facilities in the amount of \$3,200,000 through a lease-purchase agreement with Oak Hill Banks which will retain title to the facility during the lease term. The lease-purchase agreement was issued on March 1, 2004. The School District was required to make semiannual payments of interest and an annual payment of principal with final maturity on March 1, 2014.

**House Bill 264 Energy Conservation Tax Anticipation Notes** The School District issued House Bill Energy Conservation Tax Anticipation Notes in the amount of \$703,220 for the purpose of improving and reducing energy consumption in each of the School District's instructional facilities. The notes were issued on July 27, 2011, and are backed by the full faith and credit of the School District. The School District is required to make semiannual payments of interest and annual payment of principal with final maturity on December 1, 2026. These notes were refunded on July 15, 2013, with refunding bonds for a savings of \$80,175.

Principal and interest requirements to retire the Energy Conservation Tax Anticipation Bonds outstanding at June 30, 2014, are as follows:

Fiscal Year Ending June 30,	Principal	Interest	Total
2015	\$45,000	\$13,665	\$58,665
2016	45,000	12,608	57,608
2017	46,000	12,538	58,538
2018	48,000	10,434	58,434
2019	48,000	9,306	57,306
2020-2024	258,000	28,905	286,905
2025-2026	114,000	2,702	116,702
	<u>\$604,000</u>	<u>\$90,158</u>	<u>\$694,158</u>

The overall debt margin of the School District as of June 30, 2014, was \$14,768,719, with an unvoted debt margin of \$258,871.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

**Note 18 - Set-Aside Calculations**

The School District is required by State statute to annually set-aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years. In prior fiscal years, the School District was also required to set-aside money for textbooks.

The following cash basis information describes the change in the fiscal year end set-aside amounts for capital improvements. Disclosure of this information is required by State statute.

	Capital Improvements
Set-aside Balance as of June 30, 2013	\$0
Current Year Set-aside Requirement	424,289
Offsetting Credits	(570,905)
Qualifying Disbursements	(14,311)
Total	(\$160,927)
Set-aside Balance Carried Forward to Future Fiscal Years	\$0

The School District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount below zero. The excess in the capital maintenance set-aside may not be carried forward to reduce the set-aside requirement in future years.

**Note 19 - Center for Student Achievement**

***A. Description of the School***

The Center for Student Achievement (the Center) is a nonprofit corporation established pursuant to Ohio Revised Code Chapters 3314 and 1702. The Center is an approved tax-exempt organization under Section 501(c)(3) of the Internal Revenue Code. Management is not aware of any course of action or series of events that have occurred that might adversely affect the Center's tax exempt status. The Center's mission is to serve K through 12 students who may be underperforming or are not optimally integrated in their present educational setting, or who seek a more challenging experience than is available in their present educational setting, and who for these or other reasons are interested in pursuing an alternative schooling option. The students will include, but will not be limited to, home schoolers, children with special physical and mental needs, students removed from the regular classroom for discipline concerns, students who need an alternative to the traditional classroom for various reasons, including religious reasons, transient students, and students with the Jackson City School District, the sponsor school district, that desire a specific course not currently offered but is available through long distance learning.

The Center was created on April 28, 2005, by entering a three year contract with the Jackson City School District (the Sponsor). A contract was entered into on June 24, 2008, which extended service through June 30, 2013. On May 7<sup>th</sup>, 2013, a new contract was entered into, which extends service through June 30, 2018. The Sponsor is responsible for evaluating the performance of the Center and has the authority to deny renewal of the contract at its expiration. The Sponsor is also the fiscal agent of the Center with the Treasurer of the Sponsor fulfilling the role of Treasurer for the Center.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 19 - Center for Student Achievement (Continued)**

The Center operates under the direction of a five-member Board of Directors made up of elected or appointed public officials or public sector employees who have a professional interest in furthering the establishment and operation of the Center and one or more parents and community civic leaders. The Sponsor appoints a majority of the Board and is able to impose its will on the Center. The Sponsor can suspend the Center's operations for any of the following reasons: 1.) The Center's failure to meet student performance requirements stated in its contract with the Sponsor, 2.) The Center's failure to meet generally accepted standards of fiscal management, 3.) The Center's violation of any provisions of the contract with the Sponsor or applicable State or Federal law, or 4.) Other good cause. The Board of Directors are responsible for carrying out the provisions of the contract which include, but are not limited to, helping create, approve, and monitor the annual budget, develop policies to guide operations, secure funding, and maintain a commitment to vision, mission, and belief statements of the Center and the children it serves.

***B. Summary of Significant Accounting Policies***

The financial statements of the Center are presented on a cash basis of accounting. The cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). General accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the Center's accounting policies.

***Basis of Presentation*** The Center's basic financial statements consist of a statement of net position; a statement of receipts, disbursements and changes in net position; and a statement of cash flows.

The Center uses a single enterprise presentation for its financial records. Enterprise reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows.

***Measurement Focus and Basis of Accounting*** The enterprise activity is accounted for using a flow of economic resources measurement focus. Except for modifications having substantial support, receipts are recorded in the Center's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded in cash when cash is paid rather than when a liability is incurred. Any such modifications made by the Center are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related receipts (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related disbursements (such as accounts payable and expenses for good and services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

***Budgetary Process*** Unlike other public schools located in the State of Ohio, community schools are not required to follow the budgetary provisions set forth in Ohio Revised Code Section 5705, unless specifically provided by the Center's contract with the Sponsor. The contract between the Center and its Sponsor prescribes the Center follow all budgetary provisions set forth in Ohio Revised Code Section 5705.

***Cash and Cash Equivalents*** Cash received by the Center is reflected as "equity in pooled cash and cash equivalents" on the statement of net position. The Center had no investments during the fiscal year ended June 30, 2014.

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 19 - Center for Student Achievement (Continued)**

**Capital Assets** Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the Center's financial statements.

**Net Position** Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the Center or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Center's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net position are available.

**Operating Receipts and Disbursements** Operating receipts are those receipts that are generated directly from the primary activity of the Center. Operating disbursements are necessary costs incurred to provide the service that is the primary activity of the Center. All receipts and disbursements not meeting this definition are reported as non-operating.

**C. Deposits**

Monies held by the Center are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Center treasury. Active monies must be maintained either as cash in the Center treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Center can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above;
4. Bonds and other obligations of the State of Ohio;

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

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**Note 19 - Center for Student Achievement (Continued)**

5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) above;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

**Deposits** Custodial credit risk for deposits is the risk that in the event of bank failure, the Center will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal year end, none of the Center's bank balance of \$215,956 was exposed to custodial credit risk because it was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the Center to a successful claim by the FDIC.

The Center has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Center or a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

***D. Purchased Services***

For the period July 1, 2013, through June 30, 2014, the Center had expenses of \$256,213 for professional and technical services.

***E. Related Party Transactions***

The five members of the Center's Board of Directors are appointed by the Superintendent of Jackson City School District, the Sponsor. The Center is reported as a component unit of the Sponsor.

***F. Risk Management***

The Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For fiscal year 2014, the Center contracted with the Ohio Casualty Insurance for the following coverage:

**Jackson City School District, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2014*

**Note 19 - Center for Student Achievement (Continued)**

Property	Deductible	Limits of Coverage
Business Property	\$1,000	\$53,853
General Liability:		
Each Occurrence	0	1,000,000
Aggregate Limit	0	2,000,000
Products - Completed Operations Aggregate Limit	0	2,000,000
Errors and Omissions:		
Each Occurrence	2,500	1,000,000
Aggregate Limit	2,500	1,000,000
Employers' Liability:		
Each Occurrence	0	1,000,000
Disease - Each Employee	0	1,000,000
Disease - Policy Limit	0	1,000,000
Aggregate Limit	0	2,000,000
Employee Benefits Liability:		
Each Occurrence	1,000	1,000,000
Aggregate Limit	1,000	3,000,000
Vehicles:		
Bodily Injury:		
Any Once Accident	0	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage from fiscal year 2013.

***G. Contingencies***

The Center received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with the terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the Center. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Center at June 30, 2014.

**JACKSON CITY SCHOOL DISTRICT  
JACKSON COUNTY**

**SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

<b>FEDERAL GRANTOR/ Pass Through Grantor Program Title</b>	Grant Year	Federal CFDA Number	Receipts	Disbursements
<b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>				
<i>Passed Through Ohio Department of Education:</i>				
Child Nutrition Cluster:				
Non-Cash Assistance (Food Distribution):				
National School Lunch Program	2013/2014	10.555	\$ 75,959	\$ 75,959
Cash Assistance:				
School Breakfast Program	2033/2014	10.553	156,155	156,155
National School Lunch Program	2033/2014	10.555	593,274	593,274
Cash Assistance Subtotal			<u>749,429</u>	<u>749,429</u>
Total Child Nutrition Cluster			<u>825,388</u>	<u>825,388</u>
Total U.S. Department of Agriculture			825,388	825,388
<b><u>U.S. DEPARTMENT OF EDUCATION</u></b>				
<i>Passed Through Ohio Department of Education:</i>				
Title I Grants to Local Educational Agencies	2013 2014	84.010	150,688 <u>875,856</u>	139,336 <u>836,472</u>
Total Title I Grants to Local Educational Agencies			1,026,544	975,808
Special Education Cluster:				
Special Education Grants to States	2013 2014	84.027	103,108 <u>452,133</u>	87,407 <u>447,937</u>
Total Special Education - Grants to States			555,241	535,344
Special Education Preschool Grants	2013 2014	84.173	8,077 <u>21,260</u>	6,932 <u>22,241</u>
Total Special Education - Preschool Grants			<u>29,337</u>	<u>29,173</u>
Total Special Education Cluster			584,578	564,517
Rural Education	2013 2014	84.358	21,741 <u>53,311</u>	1,997 <u>42,333</u>
Total Rural Education			75,052	44,330
Improving Teacher Quality State Grants	2013 2014	84.367	26,514 <u>114,913</u>	24,553 <u>117,857</u>
Total Improving Teacher Quality State Grants			141,427	142,410
ARRA - Race to the Top Incentive Grants	2013 2014	84.395	64,718 <u>63,042</u>	29,641 <u>93,281</u>
Total ARRA - Race to the Top Incentive Grants			<u>127,760</u>	<u>122,922</u>
Total U.S. Department of Education			<u>1,955,361</u>	<u>1,849,987</u>
<b>Total Federal Awards Receipts and Expenditures</b>			<b><u>\$ 2,780,749</u></b>	<b><u>\$ 2,675,375</u></b>

*The Notes to the Schedule of Federal Awards Receipts and Expenditures is an integral part of the Schedule.*

**JACKSON CITY SCHOOL DISTRICT  
JACKSON COUNTY**

**NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

**NOTE A – SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) reports the School District's federal award programs' receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

**NOTE B – CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE C – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at entitlement value. The School District allocated donated food commodities to the respective program that benefited from the use of those donated food commodities.

**NOTE D – CENTER FOR STUDENT ACHIEVEMENT**

The Center for Student Achievement (CSA), a component unit of the School District, was awarded various federal grants. The CSA is responsible for the compliance requirements related to the various grants, however, as the sponsor of the CSA, the School District is the fiscal agent for the grants. The CSA's grants are included in the School District's Schedule. The following amounts represent the Receipts and Disbursements related to the CSA:

<u>Program Title</u>	<u>Receipts</u>	<u>Disbursements</u>
Title 1 Grants to Local Educational Agencies	\$17,104	\$17,369
Special Education - Grants to States	18,697	17,024
Improving Teacher Quality	86	609
Total Federal Awards Receipts and Expenditures	<u>\$35,887</u>	<u>\$35,002</u>



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Jackson City School District  
Jackson County  
450 Vaughn Street  
Jackson, Ohio 45640

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Jackson City School District, Jackson County, Ohio (the School District), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated January 28, 2015, wherein we noted the School District uses a special purpose framework other than generally accepted accounting principles.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the School District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards*, which is described in the accompanying Schedule of Findings as item 2014-001.

***Entity's Response to Findings***

The School District's response to the finding identified in our audit is described in the accompanying Schedule of Findings. We did not audit the School District's response and, accordingly, we express no opinion on it.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**Dave Yost**  
Auditor of State

Columbus, Ohio

January 28, 2015



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Jackson City School District  
Jackson County  
450 Vaughn Street  
Jackson, Ohio 45640

To the Board of Education:

### ***Report on Compliance for Each Major Federal Program***

We have audited the Jackson City School District's, Jackson County, Ohio (the School District), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect the School District's major federal program for the year ended June 30, 2014. The *Summary of Audit Results* in the accompanying Schedule of Findings identifies the School District's major federal program.

### ***Management's Responsibility***

The School District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal program.

### ***Auditor's Responsibility***

Our responsibility is to opine on the School District's compliance for the School District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the School District's major program. However, our audit does not provide a legal determination of the School District's compliance.

### ***Opinion on the Major Federal Program***

In our opinion, the School District complied, in all material respects, with the requirements referred to above that could directly and materially affect its other major federal program identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings for the year ended June 30, 2014.

### ***Other Matters***

The results of our auditing procedures disclosed instances of noncompliance which OMB Circular A-133 requires us to report, described in the accompanying Schedule of Findings as items 2014-002 and 2014-003. These findings did not require us to modify our compliance opinion on the major federal program.

The School District's responses to our noncompliance findings are described in the accompanying Corrective Action Plan. We did not audit the School District's responses and, accordingly, we express no opinion on them.

### ***Report on Internal Control Over Compliance***

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Therefore, we cannot assure we have identified all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness and a deficiency we consider to be a significant deficiency.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program's compliance requirement will not be prevented, or timely detected and corrected. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings as item 2014-002 to be a material weakness.

*A significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies in internal control over compliance with a federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings as item 2014-003 to be a significant deficiency.

The School District's responses to our internal control over compliance findings are described in the accompanying Corrective Action Plan. We did not audit the School District's responses and, accordingly, we express no opinion on them.

This report only describes the scope of our tests of internal control over compliance and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State

Columbus, Ohio

January 28, 2015

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**JACKSON CITY SCHOOL DISTRICT  
JACKSON COUNTY**

**SCHEDULE OF FINDINGS  
OMB CIRCULAR A-133 § .505  
JUNE 30, 2014**

**1. SUMMARY OF AUDITOR'S RESULTS**

<i>(d)(1)(i)</i>	<b>Type of Financial Statement Opinion</b>	Unmodified
<i>(d)(1)(ii)</i>	<b>Were there any material control weakness conditions reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(ii)</i>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iii)</i>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<i>(d)(1)(iv)</i>	<b>Were there any material internal control weakness conditions reported for major federal programs?</b>	Yes
<i>(d)(1)(iv)</i>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	Yes
<i>(d)(1)(v)</i>	<b>Type of Major Program's Compliance Opinion</b>	Unmodified
<i>(d)(1)(vi)</i>	<b>Are there any reportable findings under §.510(a)?</b>	Yes
<i>(d)(1)(vii)</i>	<b>Major Program (list):</b> <ul style="list-style-type: none"> <li>• Title I Grants to Local Educational Agencies, CFDA # 84.010</li> </ul>	
<i>(d)(1)(viii)</i>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$300,000 Type B: all others
<i>(d)(1)(ix)</i>	<b>Low Risk Auditee?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2014-001**

**Noncompliance**

Ohio Rev. Code § 117.38 provides, in part, that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Admin. Code § 117-2-03 further clarifies the requirements of Ohio Rev. Code § 117.38.

Ohio Admin. Code § 117-2-03(B) requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. The School District filed financial statements with the Auditor of State, but those statements followed a cash and investments accounting basis rather than generally accepted accounting principles. The accompanying financial statements and notes omit material assets, liabilities, fund equities, and disclosures. The School District is subject to fines and various other administrative remedies.

We recommend the School District take the necessary steps to ensure that the annual financial report is prepared on a generally accepted accounting principles basis.

**JACKSON CITY SCHOOL DISTRICT  
JACKSON COUNTY**

**SCHEDULE OF FINDINGS  
OMB CIRCULAR A-133 § .505  
JUNE 30, 2014  
(Continued)**

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)**

**FINDING NUMBER 2014-001 (Continued)**

**Noncompliance – Ohio Rev. Code Section 117.38 (Continued)**

**Officials' Response:** Jackson City Schools has chosen to use the most cost-effective financial reporting system available. The additional cost associated with the GAAP financial statements would be a direct burden upon instructional resources.

**3. FINDINGS FOR FEDERAL AWARDS**

<b>Finding Number</b>	2014-002
<b>CFDA Title and Number</b>	Title I Grants to Local Educational Agencies, CFDA # 84.010
<b>Federal Award Number / Year</b>	2014
<b>Federal Agency</b>	U.S. Department of Education
<b>Pass-Through Agency</b>	Ohio Department of Education

**Noncompliance/Material Weakness - Adjustments to the Federal Schedule**

Office of Management and Budget (OMB) Circular A-133 § .300 includes the following auditee responsibilities.

- (a) Identify, in its accounts, all Federal awards received and expended and the Federal programs under which they were received. Federal program and award identification shall include, as applicable, the CFDA title and number, award number and year, name of the Federal agency, and name of the pass-through entity.
- (d) Prepare appropriate financial statements, including the Federal Awards Receipts and Expenditure Schedule in accordance with § .310.

Management is responsible for developing internal control procedures which provide reasonable assurance the School District's Schedule of Expenditures of Federal Awards (the Schedule) is complete and accurate. Sound internal controls require a review of the Schedule be performed and documented to verify the information reported is complete and accurate before finalizing the Schedule.

The School District omitted FY14 Title I receipts of \$859,350 and expenditures of \$819,322 from the Schedule. Management made the necessary adjustment to the Schedule.

**JACKSON CITY SCHOOL DISTRICT  
JACKSON COUNTY**

**SCHEDULE OF FINDINGS  
OMB CIRCULAR A-133 § .505  
JUNE 30, 2014  
(Continued)**

<b>3. FINDINGS FOR FEDERAL AWARDS (Continued)</b>
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**FINDING NUMBER 2014-002 (Continued)**

**Noncompliance/Material Weakness - Adjustments to the Federal Schedule (Continued)**

There were similar errors in the following non-major programs and management made the necessary adjustment to the Schedule:

- The School Breakfast Program's receipts and expenditures were both understated by \$42,357.
- The National School Lunch Program's receipts and expenditures were both understated by \$174,555.
- Carryover amounts from one grant year to the next, as approved by the Ohio Department of Education, were improperly reported as expenditures and receipts rather than as reductions to and increases in receipts in both the Title I and Special Education programs.

We recommend the School District develop policies and procedures to ensure the completeness and accuracy of the Schedule.

**Officials' Response:** Refer to the *Corrective Action Plan* at the end of this report.

<b>Finding Number</b>	2014-003
<b>CFDA Titles and Numbers</b>	Title I Grants to Local Educational Agencies, CFDA # 84.010
<b>Federal Award Number / Year</b>	2014
<b>Federal Agency</b>	U.S. Department of Education
<b>Pass-Through Agency</b>	Ohio Department of Education

**Noncompliance/Significant Deficiency**

42 U.S.C. § 1758(b)(1)(A) provides that the income guidelines for determining eligibility for free lunches shall be 130 percent of the applicable family size income levels contained in the nonfarm income poverty guidelines prescribed by the Office of Management and Budget, as adjusted annually in accordance with subparagraph (B). The income guidelines for determining eligibility for reduced price lunches for any school year shall be 185 percent of the applicable family size income levels contained in the nonfarm income poverty guidelines prescribed by the Office of Management and Budget, as adjusted annually in accordance with subparagraph (B). The Office of Management and Budget guidelines shall be revised at annual intervals, or at any shorter interval deemed feasible and desirable.

During testing, we noted the School District did not properly mark students as free or reduced according to the income eligibility guidelines for 4% of the applications tested.

We recommend the School District follow income eligibility guidelines when determining which students are eligible for free and reduced lunches.

**Officials' Response:** Refer to the *Corrective Action Plan* at the end of this report.

**JACKSON CITY SCHOOL DISTRICT  
JACKSON COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
OMB CIRCULAR A-133 § .315(b)  
JUNE 30, 2014**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b><i>Explain:</i></b>
2013-001	A material noncompliance citation was issued under Ohio Rev. Code § 117.38 and Ohio Admin. Code § 117-2-03(B) for not preparing the annual financial report pursuant to generally accepted accounting principles.	No	Not Corrected:  This item is repeated in the accompanying Schedule of Findings as Finding Number 2014-001.

**JACKSON CITY SCHOOL DISTRICT  
JACKSON COUNTY**

**CORRECTIVE ACTION PLAN  
OMB CIRCULAR A-133 § .315(c)  
JUNE 30, 2014**

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2014-002	After completing the federal funds schedule, the treasurer will have Director of Special Projects & Grants review the schedule for completeness and accuracy. It will then be reviewed by an Accountant II to verify accurate fund balances are reported.	Procedure already implemented. Review to take place upon completion of each schedule.	Rachel King, Treasurer
2014-003	Additional training on the income eligibility guidelines for determining which students are eligible for free and reduced lunches. Training on the updated software program was also conducted to ensure the correct data entry processes were followed.	December 31, 2014	Rachel King, Treasurer and Jackie Hughes, Food Service Director

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# Dave Yost • Auditor of State

**JACKSON CITY SCHOOL DISTRICT**

**JACKSON COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
FEBRUARY 10, 2015**