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# Certified Public Accountants Serviced Public Accountants Serviced Public Accountants Acc

## WASHINGTON TOWNSHIP

### **HOCKING COUNTY**

### **Regular Audit**

### For the Years Ended December 31, 2014 and 2013

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# Dave Yost • Auditor of State

Board of Trustees Washington Township 17540 State Route 664 South Logan, Ohio 43138

We have reviewed the *Independent Auditor's Report* of Washington Township, Hocking County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2013 through December 31, 2014. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Washington Township is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

June 17, 2015

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#### WASHINGTON TOWNSHIP HOCKING COUNTY

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#### INDEPENDENT AUDITOR'S REPORT

April 10, 2015

Washington Township Hocking County 17540 State Route 664 South Logan, Ohio 43138

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of **Washington Township**, Hocking County, (the Township) as of and for the years ended December 31, 2014 and 2013.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

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#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1B of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy these requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1B and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis permitted is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2014 and 2013, or changes in financial position thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Washington Township, Hocking County as of December 31, 2014 and 2013, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1B.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 10, 2015, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Berry & amountes CAAJ A. C.

Perry & Associates Certified Public Accountants, A.C. *Marietta, Ohio* 

#### WASHINGTON TOWNSHIP HOCKING COUNTY

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts				
Property and Other Local Taxes	\$ 152,585	\$ 86,348	\$-	\$ 238,933
Intergovernmental	20,844	111,110	10,000	141,954
Earnings on Investments	369	67	-	436
Miscellaneous	532	1,326		1,858
Total Cash Receipts	174,330	198,851	10,000	383,181
Cash Disbursements				
Current:	o / 077			
General Government	91,677	86,175	-	177,852
Public Safety	3,625	16,417	-	20,042
Public Works	35,629	66,210	10,000	111,839
Health	5,757	-	-	5,757
Other	-	38	-	38
Capital Outlay	10,400	-	-	10,400
Debt Service:				
Principal Retirement	-	8,711	-	8,711
Interest and Fiscal Charges		294		294
Total Cash Disbursements	147,088	177,845	10,000	334,933
Net Change in Fund Cash Balances	27,242	21,006	-	48,248
Fund Cash Balances, January 1	98,996	147,876		246,872
Fund Cash Balances, December 31				
Restricted		168,882		168,882
	- 126,238	100,002	-	126,238
Unassigned	120,238			120,238
Fund Cash Balances, December 31	\$ 126,238	\$ 168,882	<u>\$-</u>	\$ 295,120

The notes to the financial statements are an integral part of this statement.

#### WASHINGTON TOWNSHIP HOCKING COUNTY

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts				
Property and Other Local Taxes	\$ 126,765	\$ 78,252	\$-	\$ 205,017
Intergovernmental	30,332	106,533	10,000	146,865
Earnings on Investments	376	88	-	464
Miscellaneous	293	13,224		13,517
Total Cash Receipts	157,766	198,097	10,000	365,863
Cash Disbursements				
Current:				
General Government	86,660	87,070	-	173,730
Public Safety	4,579	38,406	-	42,985
Public Works	39,568	83,261	10,000	132,829
Health	6,266	-	-	6,266
Other	-	372	-	372
Capital Outlay	30,000	-	-	30,000
Debt Service:				
Principal Retirement	-	8,793	-	8,793
Interest and Fiscal Charges	-	772		772
Total Cash Disbursements	167,073	218,674	10,000	395,747
Net Change in Fund Cash Balances	(9,307)	(20,577)	-	(29,884)
Fund Cash Balances, January 1	108,303	168,453		276,756
Fund Cash Balances, December 31				
Restricted	-	147,876	-	147,876
Unassigned	98,996			98,996
Fund Cash Balances, December 31	<u>\$ 98,996</u>	\$ 147,876	<u>\$-</u>	\$ 246,872

The notes to the financial statements are an integral part of this statement.

#### 1. Summary of Significant Accounting Policies

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Washington Township, Hocking County, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

#### 2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

<u>Road and Bridge Fund</u> - This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

#### 1. Summary of Significant Accounting Policies (Continued)

#### D. Fund Accounting (Continued)

Fire District Fund - This fund receives property tax money to provide fire protection to the Township.

#### 3. Capital Project Funds

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project funds

<u>Capital Improvement Fund – This fund was established to account for funds</u> managed by the Hocking County Engineer for road projects.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2014 and 2013 budgetary activity appears in Note 3.

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

#### 1. Summary of Significant Accounting Policies (Continued)

#### F. Fund Balance (Continued)

#### 2. Restricted

Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### 1. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 2. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

#### 3. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### G. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### 2. Equity in Pooled Deposits and Investments

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits and investments at December 31 was as follows:

	2014		2013	
Demand deposits	\$	295,120	\$	246,872
Total deposits	\$	295,120	\$	246,872

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

#### 3. Budgetary Activity

Budgetary activity for the years ending December 31, 2014and 2013 follows:

2014 Budgeted vs. Actual Receipts						
	В	udgeted				
Fund Type	•		F	Receipts		ariance
General	\$	165,305	\$	174,330	\$	9,025
Special Revenue		191,792		198,851		7,059
Capital Projects		10,000		10,000		-
Total	\$	367,097	\$	383,181	\$	16,084

#### 2014 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		В	udgetary								
Fund Type	Authority		Authority		Authority		be Authority		Exp	penditures	V	'ariance
General	\$	226,280	\$	147,088	\$	79,192						
Special Revenue		329,758		177,845		151,913						
Capital Projects		10,000		10,000		-						
Total	\$	566,038	\$	334,933	\$	231,105						

2013 Budgeted vs. Actual Receipts						
	Budgeted Actual					
Fund Type	Receipts Receipts		Receipts		V	ariance
General	\$	123,360	\$	157,766	\$	34,406
Special Revenue		183,940		198,097		14,157
Capital Projects		10,000		10,000		-
Total	\$	317,300	\$	365,863	\$	48,563

#### 3. Budgetary Activity (Continued)

2013 Budgeted vs. Actual Budgetary Basis Expenditures						
	Appropriation Budgetary					
Fund Type	Authority Expenditures		Authority		V	'ariance
General	\$	231,628	\$	167,073	\$	64,555
Special Revenue		352,309		218,674		133,635
Capital Projects		10,000		10,000		-
Total	\$	593,937	\$	395,747	\$	198,190

#### 4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. Capital Lease

The Township obtained a capital lease agreement from Ohio Capital Association Leasing LLC, in 2004 for the construction of Dozer Fire Substation. The original lease agreement was for \$75,000 for ten years. The correct beginning balance of the lease as of December 31, 2012 wasn't \$18,019 as reported in the prior year agreed upon procedures report, the correct beginning balance was \$17,504. The Township disbursed lease payments of \$8,793 in 2013 and \$8,711 in 2014, paying off the lease during 2014.

#### 6. Retirement Systems

The Township's elected officials and employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS are cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes this plans' benefits, which includes postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2014 and 2013, OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2014.

#### 8. Risk Management

The Township has obtained commercial insurance for the following risks:

- General liability and casualty,
- Property;
- Vehicle; and
- Fire.

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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

April 10, 2015

fied Public Accountants, A.C.

Washington Township Hocking County 17540 State Route 664 South Logan, Ohio 43138

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of **Washington Township**, Hocking County, (the Township) as of and for the years ended December 31, 2014 and 2013, and the related notes to the financial statements and have issued our report thereon dated April 10, 2015, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Internal Control Over Financial Reporting**

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Government's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that we must report under *Government Auditing Standard*s.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Perry & Associates Certified Public Accountants, A.C. *Marietta, Ohio* 



# Dave Yost • Auditor of State

WASHINGTON TOWNSHIP

HOCKING COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED JUNE 30, 2015

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