## WYANDOT COUNTY, OHIO

Basic Financial Statements – Cash Basis December 31, 2014 with Independent Auditors' Report





# Dave Yost • Auditor of State

Board of Commissioners Wyandot County 109 South Sandusky Avenue Upper Sandusky, Ohio

We have reviewed the *Independent Auditors' Report* of Wyandot County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2014 through December 31, 2014. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Wyandot County is responsible for compliance with these laws and regulations.

are yout

Dave Yost Auditor of State

October 1, 2014

88 East Broad Street, Fifth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioAuditorr.gov This page intentionally left blank.

### **Table of Contents**

	Page
Independent Auditors' Report	1-2
Management's Discussion and Analysis	3-8
Basic Financial Statements: Statement of Net Position – Cash Basis	9
Statement of Activities – Cash Basis	10
Statement of Assets and Fund Balances – Cash Basis – Governmental Funds	11
Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances – Governmental Funds	12
Statement of Fund Net Position – Cash Basis – Proprietary Funds	13
Statement of Cash Receipts, Disbursements and Changes in Fund Net Position – Cash Basis – Proprietary Funds	14
Statement of Fiduciary Net Position – Cash Basis	15
Notes to the Financial Statements	16-31
Supplementary Information: Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) – General Fund	32
Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) – Public Safety and Sales Tax Fund	33
Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) – Motor Vehicle and Gasoline Tax Fund	34
Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) – Angeline MRDD Fund	35
Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) – Jobs and Family Services Fund	36
Notes to the Supplementary Budgetary Information	
Schedule of Expenditures of Federal Awards	
Notes to the Schedule of Expenditures of Federal Awards	41
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	42-43
Independent Auditors' Report on Compliance with Requirements that Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133	44-45
Schedule of Findings and Questioned Costs	46-50
Schedule of Prior Audit Findings	51



#### **INDEPENDENT AUDITORS' REPORT**

Wyandot County, Ohio Board of County Commissioners 109 South Sandusky Avenue Upper Sandusky, Ohio

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, business type activities, each major fund and the aggregate remaining fund information of Wyandot County, Ohio (the County), as of and for the year ended December 31, 2014, and related notes to the financial statements. These financial statements collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash basis is acceptable for the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Wyandot County, Ohio, as of December 31, 2014, and the respective changes in cash financial position thereof for the year then ended in accordance with the accounting basis described in Note 2.

14 east main street, ste. 500 springfield, oh 45502

www.cshco.com p. 937.399.2000 f. 937.399.5433

#### **Emphasis of Matter**

#### Accounting Basis

Ohio Administrative Code § 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### **Other Matters**

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming our opinions on the financial statements that collectively comprise the County's basic financial statements. The Management Discussion and Analysis; the budgetary comparison schedules for the General, Public Safety Sales Tax, Motor Vehicle and Gasoline Tax, Angeline MRDD, and Jobs and Family Services Funds; and the Schedule of Expenditures of Federal Awards, as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations (Circular A-133) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The budgetary comparison schedules and the Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Management's Discussion and Analysis has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2015 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio June 30, 2015 The discussion and analysis of Wyandot County's (the County) financial performance provides an overview of the County's financial activities for the fiscal year ended December 31, 2014, within the limitations of the County's cash basis of accounting. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the County's financial performance.

#### **Financial Highlights**

Key financial highlights for the year ended December 31, 2014 are as follows:

- Total net cash position increased \$2,740,938 during 2014; Governmental Activities increased by \$2,061,760 and Business-Type Activities increased by \$679,178.
- Total cash receipts for 2014 were \$28.4 million which was approximately \$2.7 million more than cash receipts received in 2013. Total cash disbursements for the year were \$25.6 million or 6.2 percent more than cash disbursements of the previous year.
- Total Governmental Activities cash receipts for 2014 were \$23.2 million with \$12.6 million being classified as program cash receipts and the remaining \$10.6 million reported as general cash receipts. Total program cash disbursements reported in Governmental Activities were \$21.1 million for the same period.
- Total Business-Type Activities program cash receipts for 2014 were \$5.2 million with program cash disbursements totaling just over \$4.5 million.

#### **Using this Basic Financial Report**

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's cash basis of accounting.

The Statement of Net Position-Cash basis and Statement of Activities-Cash basis provide information about the activities of the County as a whole, presenting an aggregate view of the County's cash basis finances. The fund financial statements present the County's most significant funds (major funds) separate from the less significant funds (non-major funds) for both governmental and proprietary funds. Non-major funds are presented in one total column. In the case of Wyandot County, the major governmental funds are the General Fund, the Public Safety Sales Tax Fund, the Motor Vehicle and Gasoline Tax Fund, the Job and Family Services Fund, the Angeline MR/DD Fund, and the Courthouse Repair Fund. The Nursing Home Fund is the County's only enterprise fund as well as being classified as a major fund.

#### Reporting the County as a Whole

#### Statement of Net Position and Statement of Activities

While this document contains the large number of funds used by the County to provide programs and activities, the view of the County as a whole looks at all cash basis financial transactions and asks the question, "How did we do financially during 2014?" The Statement of Net Position and the Statement of Activities report information about the County as a whole and about its activities in a way that helps answer this question. These statements include only net position using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid. These two statements report the County's net position and changes in those assets. This change in net position is important because it tells the reader whether, for

the County as a whole, the cash basis financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the Statement of Net Position and the Statement of Activities, the County is divided into two distinct kinds of activities:

Governmental Activities – Most of the County's programs and services are reported here including general government, public safety, public works, health, human services, conservation and recreation, capital outlay, and debt service.

Business-Type Activities – These services are provided on a charge for goods or services basis to recover all of the cash disbursements of the goods or services provided. The County's nursing home is reported as a business activity.

#### **Reporting the County's Most Significant Funds**

#### Fund Financial Statements

Fund financial statements provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's most significant funds that have been presented as major governmental funds are the General Fund, the Public Safety Sales Tax Fund, the Motor Vehicle and Gasoline Tax Fund, the Job and Family Services Fund, the Angeline MR/DD Fund, the Courthouse Repair Fund and the Nursing Home Fund.

#### Governmental Funds

Most of the County's activities are reported in governmental funds, which are essentially the same functions reported as governmental activities in the government-wide financial statements. The fund financial statements focus on how money flows into and out of those funds and the balances left at yearend available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various County programs. A reconciliation of the governmental fund statements to the government-wide financial statements is presented to show the elimination of the activity of the internal service fund in the government-wide statement.

#### Proprietary Funds

The County uses proprietary funds to account for activities in which the user fees charged to customers is intended to cover the cost of operating the activity. The County reports two proprietary funds; the Nursing Home Fund is an enterprise fund and the Health Fund is an internal service fund.

#### Fiduciary Funds

The financial activity of custodial funds, for which the County acts as the fiscal agent, is reported separately. This financial activity is excluded from the County's other financial statements because the County cannot use these resources to finance its operations. The County is responsible for ensuring the assets reported in these funds are used for their intended purposes. The County has numerous agency funds including undivided tax receipts, the Wyandot County Board of Health, the Soil and Water Conservation District, the Family and Children First Council and the Law Library.

#### The County as a Whole

Recall that the Statement of Net Position provides the perspective of the County as a whole. Table 1 provides a summary of the County's Net Position for 2014 compared to the prior year:

NET CASH POSITION												
	Governmen	tal Activities	Business-Ty	pe Activities	To	tals						
Assets	<u>2014</u>	<u>2013</u>	<u>2014</u>	<u>2013</u>	<u>2014</u>	<u>2013</u>						
Cash and Cash Equivalents Total Assets	\$ 20,205,713 20,205,713	\$ 18,143,953 18,143,953	\$ 3,522,195 3,522,195	\$ 2,843,017 2,843,017	\$ 23,727,908 23,727,908	\$ 20,986,970 20,986,970						
Net Cash Assets												
Restricted	17,310,178	15,813,800	-	-	17,310,178	15,813,800						
Unrestricted	2,895,535	2,330,153	3,522,195	2,843,017	6,417,730	5,173,170						
Total Net Assets	\$ 20,205,713	\$ 18,143,953	\$ 3,522,195	\$ 2,843,017	\$ 23,727,908	\$ 20,986,970						

#### TABLE 1 NET CASH POSITION

Total cash position increased \$2,740,938 during 2014; governmental activities increased by \$2,061,760 and business-type activities increased by \$679,178. Restricted net cash position of the County increased over those reported at December 31, 2013 due to an increase in the fund balance of the Courthouse Repair Fund as bond proceeds exceeded capital outlay expenditures in that fund for the current year. Additionally, property tax receipts increased over 18.7 percent or \$444,930 due to the bond levy that was passed during November of 2013 and the revaluation of properties within the County effective for tax year 2013 which is paid in calendar year 2014.

Table 2 shows the changes in Net Position for 2014 compared with those reported for 2013. This statement provides information on why the net cash position reported in Table 1 changed during the year.

CHANGES IN NET CASH POSITION											
	Governmen	tal Activities	Business-Ty	pe Activities	То	tals					
	2014	2013	2014	2013	2014	2013					
<u>Cash Receipts:</u> Program Cash Receipts											
Charges for Services/ Sales	\$ 2,979,418	\$ 3,078,458	\$ 5,178,188	\$ 5,383,066	\$ 8,157,606	\$ 8,461,524					
Operating Grants/Contributions	9,637,516	8,109,033	-	-	9,637,516	8,109,033					
Capital Grants/Contributions	-	-	30,036	-	30,036	-					
Total Program Cash Receipts General Cash Receipts	12,616,934	11,187,491	5,208,224	5,383,066	17,825,158	16,570,557					
Property Taxes	2,820,578	2,375,648	-	-	2,820,578	2,375,648					
Sales Taxes	3,926,839	3,663,107	-	-	3,926,839	3,663,107					
Grants and Entitlements	800,744	698,195	-	-	800,744	698,195					
Interest	94,020	99,658	-	-	94,020	99,658					
Miscellaneous	600,746	1,048,529	-	-	600,746	1,048,529					
Bond Issuance	2,250,000	1,270,000	-	-	2,250,000	1,270,000					
Bond Premium	62,218	-		-	62,218	-					
Total General Cash Receipts	10,555,145	9,155,137	-	-	10,555,145	9,155,137					
Total Cash Receipts	23,172,079	20,342,628	5,208,224	5,383,066	28,380,303	25,725,694					
Cash Disbursements											
Program Cash Disbursements											
General Government:											
Legislative and Executive	2,289,974	2,186,206	-	-	2,289,974	2,186,206					
Judicial	1,168,829	1,073,069	-	-	1,168,829	1,073,069					
Public Safety	3,389,730	3,225,867	-	-	3,389,730	3,225,867					
Public Works	5,096,704	4,086,507	-	-	5,096,704	4,086,507					
Health	2,403,292	2,586,707	-	-	2,403,292	2,586,707					
Human Services	4,003,991	3,604,355	-	-	4,003,991	3,604,355					
Conservation and Recreation	1,003,287	517,948	-	-	1,003,287	517,948					
Other	628,964	396,641	-	-	628,964	396,641					
Capital Outlay	582,292	479,629	-	-	582,292	479,629					
Debt Service	543,256	1,457,185	-	-	543,256	1,457,185					
Nursing Home	-	-	4,529,046	4,535,109	4,529,046	4,535,109					
Total Cash Disbursements	21,110,319	19,614,114	4,529,046	4,535,109	25,639,365	24,149,223					
Increase in Net Cash Assets	2,061,760	728,514	679,178	847,957	2,740,938	1,576,471					
Beginning Net Cash Assets	18,143,953	17,415,439	2,843,017	1,995,060	20,986,970	19,410,499					
Ending Net Cash Assets	\$ 20,205,713	\$ 18,143,953	\$ 3,522,195	\$ 2,843,017	\$ 23,727,908	\$ 20,986,970					

#### TABLE 2 CHANGES IN NET CASH POSITION

#### Governmental Activities

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall monies generated by a voted levy do not increase solely as a result of inflation. Thus, County's dependence upon property taxes is hampered by a lack of tax growth and must return to the voters to maintain a constant level of service. Property tax receipts made up 12.2 percent and 11.7 percent, respectively, of the total cash receipts for governmental activities received in 2014 and 2013, respectively. Program cash receipts reported for governmental activities increased by over \$1.4 million in 2014 from those received in 2013 due to an increase federal and state funding related to additional health and human service programs administered throughout the County during the year. Total general cash receipts increased by \$1.4 million due an 18.7 percent increase in property tax receipts, 7.2 percent increase sale tax revenues and \$2.25 million in proceeds from the courthouse improvement bonds issued in 2014. Total cash disbursements for the governmental activities were \$21.1 million in

2014 compared with \$19.6 million reported in 2013, an increase of 7.6 percent. The disbursement amounts increased almost \$1.5 million primarily due to increased personnel costs and a significant increase in health insurance premiums during the year. Debt service costs decreased almost \$914,000 over the prior year due to the debt refunding that occurred in 2013. Other significant increases included public works and conservation expenses. The increase in public works expenses was due to additional costs associated with the various road improvement projects within the County. Conservation and recreation costs increased over the prior year due to equipment upgrades and improvements made within the County's recycling program facilities.

The change in public safety is associated with increases in wage and employee benefits for the various public safety employees. The decrease in health service activities is primarily due to decreased operating expenditures related the Angeline MR/DD School. Finally, the County's 11.1% increase in human services activities were also due to increases in wages and employee benefits costs. The decreases noted in the other categories were the result of the efforts by the County to control discretionary spending due the tight financial position it has dealt with for the past few years.

#### Business-Type Activity

The cash receipts of the County's Nursing Home (the County's only business-type activity) decreased by \$174,842 and expenditures decreased by \$6,063. The decrease in receipts can be attributed to the timing in which medical reimbursements are received. Expenditure levels fluctuate based on utilization rate of personnel, primarily nursing staff.

#### The County's Funds

All governmental funds had total cash receipts of \$20.6 million and cash disbursements of \$21.1 million for 2014. In total, the governmental funds ended the year with a \$20.0 million ending cash balance which was \$2.1 million more than the ending cash fund balance reported at the beginning of the year.

The General Fund reported an increase in cash fund balance of \$634,327 for the year resulting in an ending fund balance of \$2.9 million, due to increases in sales and property tax receipts. The ending cash fund balance represents 48.2 percent of the total disbursements reported in the General Fund for the year.

The Public Safety Sales Tax fund reported an increase in cash fund balance of \$28,815 for the year resulting in an ending fund balance of \$2.0 million due to an increase in permissive sales tax revenues.

The Motor Vehicle License and Gas Tax Fund decreased by \$819,291 during the year due to an increase expenditures related to various roads and bridges projects completed during the year.

The Angeline MRDD Fund reported a \$2.0 million ending cash fund balance for the year, a decrease of \$182,880 over 2013 as a result of a decrease in intergovernmental and property tax receipts reported for the year.

The Job and Family Services fund cash balance deceased over 45% compared to prior year, as total cash disbursements exceeded receipts by \$28,696. This decrease is due to a 7.9 percent increase in expenditures over 2013 is primarily due to increases in wages and benefits.

The Courthouse Repair fund cash balance increased from \$52,319 in 2013 to \$2.0 million due to the issuance of the 2014 Courthouse Improvement Bonds.

As the County's only enterprise fund is the Nursing Home Fund, the changes in the fund financial are the same as those described for the business-type activities.

#### **General Fund Budgeting Highlights**

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. For the General Fund, actual receipts totaled \$6.0 million which was \$1.1 million less that the final budget estimates as sales and property tax receipts received were less than anticipated. The decrease in intergovernmental receipts resulted from elimination of estate taxes in the State and the decrease in EMS fees collected for the year account for the decrease in charges for services. Total actual disbursements totaled \$5.7 million on the budget basis (cash outlays plus encumbrances) compared with original budget estimates of \$6.5 million and final budget estimates of \$7.5 million. The County's efforts to minimize increases in general fund expenditures over the years account for the variances with budgeted amounts. Overall, the cash balance of the General Fund on the budget basis ended the year at \$2.1 million, or an increase of \$480,207 from the balance reported at the beginning of 2014.

#### **Capital Assets and Debt Administration**

#### Capital Assets

The County does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as disbursements. The County reported capital outlay disbursements totaling \$582,292 for 2014.

#### **Debt Administration**

Under the cash basis of accounting the County does not report bonds, long-term notes, or short-term notes in the accompanying cash basis financial statements. However, in order to provide information to the readers of this report, we are providing the following detailed information about outstanding obligations of the County. At December 31, 2014, the County had \$3,291,211 in general obligation bonds outstanding, of which \$541,311 is due within one year.

The table below summarizes bonds outstanding for at December 31:

		2014	2013
General Obligation Bonds			
2008 - MRDD Capital Improvement Bonds	\$	176,211	\$ 215,800
2013 - Various Purpose Bonds		1,140,000	1,270,000
2014 - Courthouse Improvement Bonds	_	1,975,000	 -
Totals	\$	3,291,211	\$ 1,485,800

See Note 9 to the financial statements for additional information on the County's debt obligations.

#### **Contacting the County's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the County's cash basis finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information contact George W. Kitzler, County Auditor at Wyandot County, 109 S. Sandusky – Room 21, Upper Sandusky, Ohio 43351 or email at <u>auditor@co.wyandot.oh.us.</u>

#### Wyandot County, Ohio Statement of Net Position - Cash Basis December 31, 2014

			Prima	ry Government	
	Governmental			iness - Type	
Cook Assots	A	Activities		Activities	 Total
Cash Assets Equity in Pooled Cash					
and Cash Equivalents	\$	20,205,713	\$	3,522,195	\$ 23,727,908
	\$	20,205,713	\$	3,522,195	\$ 23,727,908
Net Position					
Restricted for:					
Road and Bridge	\$	5,438,827	\$	-	\$ 5,438,827
Developmental Disabilities		2,412,230		-	2,412,230
Conservation Programs		1,922,690		-	1,922,690
Public Safety		2,789,056		-	2,789,056
Human Services		743,307		-	743,307
Property Assessments		745,413		-	745,413
Judicial Programs		599,456		-	599,456
Capital Projects		2,337,597		-	2,337,597
Debt Service		259,021		-	259,021
Other Purposes		62,581		-	62,581
Unrestricted		2,895,535		3,522,195	 6,417,730
	\$	20,205,713	\$	3,522,195	\$ 23,727,908

#### Wyandot County, Ohio Statement of Activities - Cash Basis December 31, 2014

		Program Cash Receipts						isbursements) Re Changes in Net Po		
	Cash	Charges for Services	Operating Grants and		apital	Gov	Pi /ernmental	imary Governme Business-Type	nt	
	Disbursements	and Sales	Contributions		ributions		Activities	Activities		Total
Primary Government: Governmental Activities General Government:										
Legislative and Executive	\$ 2,289,974	\$ 872,249	\$ 186,488	\$	-	\$	(1,231,237)		\$	(1,231,237)
Judicial	1,168,829	392,810	169,775		-		(606,244)			(606,244)
Public Safety	3,389,730	517,794	275,783		-		(2,596,153)			(2,596,153)
Public Works	5,096,704	3,805	4,663,093		-		(429,806)			(429,806)
Health Human Services	2,403,292 4,003,991	90,739 112,718	1,212,381 2,922,439		-		(1,100,172) (968,834)			(1,100,172) (968,834)
Conservation and Recreation	1,003,287	785,110	2,922,439				(10,620)			(10,620)
Other	628,964	-	-		-		(628,964)			(628,964)
Capital Outlay Debt Service	582,292	204,193	-		-		(378,099)			(378,099)
Principal Payment	444,589	-	-		-		(444,589)			(444,589)
Interest and Fiscal Charges	55,440	-	-		-		(55,440)			(55,440)
Bond Issuance Costs	43,227				-		(43,227)			(43,227)
Total Governmental Activities	21,110,319	2,979,418	9,637,516		-		(8,493,385)		_	(8,493,385)
Business Type Activities Nursing Home	4,529,046	5,178,188			30,036			679,178	_	679,178
Total Business Type Activities	4,529,046	5,178,188	-		30,036			679,178		679,178
Total Primary Government	\$ 25,639,365	\$8,157,606	\$ 9,637,516	\$	30,036		(8,493,385)	679,178		(7,814,207)
	General Cash Reco Property Taxes Lev General Purpose	vied for:					1,431,401			1,431,401
	Developmental [						917,043	-		917,043
	Debt Service						472,134	-		472,134
	Sales Tax Levied for General Purpose						2,618,044	-		2,618,044
	Public Safety						1,308,795	-		1,308,795
	Grants and Entitler to Specific Progra		cted				800,744			800,744
	Bonds Issued	ams					2,250,000	-		2,250,000
	Premium on Bonds	Issued					62,218	-		62,218
	Interest	100000					94,020	-		94,020
	Miscellaneous						600,746	-		600,746
	Total General Rece	eipts					10,555,145	-		10,555,145
	Change in Net Cas	h Position					2,061,760	679,178		2,740,938
	Net Position - Begi	nning of Year					18,143,953	2,843,017		20,986,970
	Net Position - End	of Year				\$	20,205,713	\$ 3,522,195	\$	23,727,908

#### Wyandot County, Ohio Statement of Assets and Fund Balances - Cash Basis Governmental Funds December 31, 2014

	General	Public Safety Sales Tax Fund	Motor Vehicle and Gasoline Tax Fund	Angeline MR/DD Fund	Jobs and Family Services Fund	Courthouse Repair Fund	Other Governmental Funds	Total Governmental Funds
Cash Assets: Equity in Pooled Cash and Cash Equivalents Total Assets	\$ 2,922,869 \$ 2,922,869	<u>\$ 1,963,424</u> \$ 1,963,424	\$ 5,438,827 \$ 5,438,827	\$ 2,017,077 \$ 2,017,077	\$ <u>34,798</u> \$34,798	\$ 2,031,592 \$ 2,031,592	\$ 5,604,706 \$ 5,604,706	\$ 20,013,293 \$ 20,013,293
Cash Fund Balances: Non-Spendable for Unclaimed funds	19,361							19,361
Restricted for	10,001							
Roads and bridges	-	-	5,438,827		-	-		5,438,827
Developmental disabilities	-	-	-	2,017,077		-	395,153	2,412,230
Human services	-	-	-	-	34,798	-	708,509	743,307
Public safety	-	1,963,424	-	-	-		519,497	2,482,921
Capital projects	186,990	-	-	-	-	2,031,592	111,634	2,330,216
Debt service	-	-	-	-	-	-	259,021	259,021
Judicial programs	-	-	-	-	-	-	590,422	590,422
Property assessments	-	-	-	-	-	-	745,413	745,413
Conservation programs	-	-	-	-	-	-	43,931	43,931
Other purposes	-	-	-	-	-	-	34,208	34,208
Committed for		-						
Public safety	-	-	-	-	-	-	306,135	306,135
Conservation programs	-	-	-	-	-	-	1,878,759	1,878,759
Capital projects	-	-	-	-	-	-	7,381	7,381
Judicial programs	-	-	-	-	-	-	9,034	9,034
Other purposes	-	-	-	-	-	-	28,373	28,373
Assigned for								
Judicial programs	216,120	-	-	-	-	-	-	216,120
Capital projects	69,613	-	-	-	-	-	-	69,613
Public safety	42,352	-	-	-	-	-	-	42,352
General government	94,824	-	-	-	-	-	-	94,824
Subsequent appropriations	1,110,908	-	-	-	-	-	-	1,110,908
Unassigned	1,182,701	-	-	-	-	-	(32,764)	1,149,937
Total Cash Fund Balances	2,922,869	1,963,424	5,438,827	2,017,077	34,798	2,031,592	5,604,706	20,013,293

Reconcilation to Statement of Net Position:

Amounts reported for governmental activities in the statement of net position are different because:

Governmental activities in the statement of net position

include the cash assets of the internal service fund. In the fund statements these cash assets are reported in proprietary fund

statements.

Net Position of Governmental Activities

192,420 \$ 20,205,713

Wyandot County, Ohio

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances

Governmental Funds

For the Year Ended December 31, 2014

Receipts:	General	Public Safety Sales Tax Fund	Motor Vehicle and Gasoline Tax Fund	Angeline MR/DD Fund	Jobs and Family Services Fund	Courthouse Repair Fund	Other Governmental Funds	Total Governmental Funds
Local Taxes Intergovernmental Interest Licenses and Permits Fines and Forfeitures	\$ 4,049,445 826,361 94,020 301,176 157,546	\$ 1,308,795 - - - - -	\$- 4,219,548 - - 775	\$ 917,043 1,194,470 - - - -	\$- 1,747,348 - - -	\$- - - - -	\$ 472,134 2,450,533 - 953,012 15,760	\$ 6,747,417 10,438,260 94,020 1,254,188 174,081
Charges for Services Special Assessments Other	790,706 144,710 88,338		- - 56,875	8,605 - 10,182	- - -	-	607,131 - 160,631	1,406,442 144,710 316,026
Total Receipts	6,452,302	1,308,795	4,277,198	2,130,300	1,747,348		4,659,201	20,575,144
Disbursements: General Government: Legislative and Executive	2,034,128	-	-	-	-	-	254,405	2,288,533
Judicial Public Safety	978,153 1,807,703	- 1,279,980	-	-	-	-	189,822 299,627	1,167,975 3,387,310
Public Works	-	-	5,096,489	-	-	-	-	5,096,489
Health	42,365	-	-	2,264,054	-	-	96,764	2,403,183
Human Services	404,002	-	-	-	1,776,044	-	1,823,934	4,003,980
Conservation and Recreation	- 627,964	-	-	-	-	-	1,002,469	1,002,469
Other Capital Outlay Debt Service:	171,782	-	-	-	-	227,500	1,000 183,010	628,964 582,292
Principal Retirement	-	-	-	-	-	-	444,589	444,589
Interest and Fiscal Charges	-	-	-	-	-	-	55,440	55,440
Bond issuance costs						43,227		43,227
Total Disbursements	6,066,097	1,279,980	5,096,489	2,264,054	1,776,044	270,727	4,351,060	21,104,451
Excess (Deficiency) of Receipts over Disbursements	386,205	28,815	(819,291)	(133,754)	(28,696)	(270,727)	308,141	(529,307)
Other Financing Sources (Uses): Bonds Issued Premium on Bonds Issued	-	-	-	-	-	2,250,000	- 62,218	2,250,000 62,218
Other Sources	488,089	-	-	-	-	-	52,176	540,265
Other Uses	(196,257)	-	-	-	-	-	(59,291)	(255,548)
Transfers In Transfers Out	-	-	-	-	-	-	92,836	92,836
	(43,710)			(49,126)		-		(92,836)
Total Other Financing Sources (Uses)	248,122	-	-	(49,126)	-	2,250,000	147,939	2,596,935
Net Change in Fund Balances	634,327	28,815	(819,291)	(182,880)	(28,696)	1,979,273	456,080	2,067,628
Fund Balances Beginning of Year	2,288,542	1,934,609	6,258,118	2,199,957	63,494	52,319	5,148,626	
Fund Balances End of Year	\$ 2,922,869	\$ 1,963,424	\$ 5,438,827	\$ 2,017,077	\$ 34,798	\$ 2,031,592	\$ 5,604,706	

Reconcilation to Statement of Activities:

Amounts reported for governmental activities in the statement of activities are different because:

The internal service fund charge insurance costs to other funds. In the statement of activities, the expenditure by the governmental funds are eliminated as well as the corresponding internal service fund receipts. Governmental activities report allocated net internal service fund

receipts (disbursements).

Change in Net Position of Governmental Activities

(5,868) \$ 2,061,760

Wyandot County, Ohio Statement of Fund Net Position - Cash Basis Proprietary Funds December 31, 2014

	Business-Type Activities	Governmental Activity
	Nursing Home Fund	Internal Service Fund
		Service Fullu
Cash Assets Equity in Pooled Cash and Cash Equivalents Total Assets	\$ 3,522,195 \$ 3,522,195	\$ 192,420 \$ 192,420
Net Position Unrestricted	\$ 3,522,195	\$ 192,420

Wyandot County, Ohio Statement of Cash Receipts, Disbursements and Changes in Fund Net Position - Cash Basis Proprietary Funds For the Year Ended December 31, 2014

	 siness-Type Activities Nursing Iome Fund	 vernmental Activity Internal ervice Fund
Operating Receipts Charges for Services Interfund Charges	\$ 5,178,188 -	\$ - 2,552,998
Total Operating Receipts	 5,178,188	 2,552,998
Operating Disbursements Salaries and Benefits Purchased Services Materials and Supplies Medical Insurance Capital Outlay	 3,017,119 1,025,258 453,540 - 33,129	 - - 2,558,866 -
Total Operating Disbursements	 4,529,046	 2,558,866
Operating Income (Loss)	649,142	(5,868)
Non-Operating Receipts Intergovernmental	 30,036	 -
Change in Net Position	679,178	(5,868)
Net Position Beginning of Year	 2,843,017	 198,288
Net Position End of Year	\$ 3,522,195	\$ 192,420

Wyandot County, Ohio Statement of Fiduciary Net Position - Cash Basis December 31, 2014

	Agency Funds
Assets Equity in Pooled Cash and Cash Equivalents Total Assets	\$ 1,479,773 \$ 1,479,773
Net Position	\$ 1,479,773

#### 1. DESCRIPTION OF THE ENTITY AND REPORTING ENTITY

Wyandot County, Ohio (the County) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County is governed by a board of three Commissioners elected by the voters of the County. The County Auditor is responsible for the fiscal controls over the resources of the County that are maintained in the funds described below. The County Treasurer is the custodian of funds and the investment officer. Other officials elected by the voters of the County's operations are the Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, and a Common Pleas Court Judge. Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serving as the budget and taxing authority, contracting body and chief administrator of public services for the County, including each of these departments.

#### **Reporting Entity**

The County's reporting entity has been defined in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, as amended by GABS 61, *The Financial Reporting Entity: Omnibus – an amendment of GASB Statements No. 14 and No. 34.* The financial statements and notes include all funds, agencies, boards, and commissions, and component units for which Wyandot County and the County Commissioners are "accountable". Accountability was evaluated based on financial accountability, the nature and significance of the potential component unit's (PCU) relationship with the County and whether exclusion would cause the County's financial statements to be misleading or incomplete. Among the factors considered were separate legal standing; appointment of a voting majority of PCU's board; fiscal dependency and whether a benefit or burden relationship exists; imposition of will; and the nature and significance of the PCU's relationship with the County. Responsibility was evaluated on the basis of financial dependence and the manifestations of oversight exercised by the Commissioners. Among the factors considered were budget adoption, taxing authority, outstanding debt secured by revenues or general obligations of the County, obligation of the County to finance any deficits that may occur, reliance of the organization on continuing subsidies from the County, selection of governing authority, and designation of management.

Based on the foregoing criteria, the following entities have been evaluated and reflected in the accompanying financial statements and notes as follows:

#### Potential Component Units Reported as Agency Funds

The County Treasurer, as the custodian of public funds, invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissioners listed below, the County serves as fiscal agent but is not financially accountable for their operations. Accordingly, the activity of the following entities is presented as agency funds within the financial statements:

County General Health District Soil and Water Conservation District Family and Children First Council Law Library

The County is associated with certain organizations which are defined as Jointly Governed Organizations, a Shared Risk Pool, and an Insurance Purchasing Pool, as follows:

#### **Jointly Governed Organizations**

#### Angeline Industries, Inc.

Angeline Industries, Inc. (the Workshop) is a legally separate, not-for-profit corporation, governed by a self-appointing board of trustees. The Workshop, under a contractual agreement with the Wyandot County Board of Mental Retardation and Developmental Disabilities (MRDD), provides sheltered employment for mentally retarded or handicapped adults in the County. The MRDD provides the Workshop with some expenses and personnel for operation of the Workshop including staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services),

staff to administer and supervise training programs, various financial reporting services, and other funds as necessary for the operation of the Workshop.

Due to financial constraints, the Workshop does not have an independent audit conducted nor are annual financial statements prepared. The Workshop does complete and file IRS Form 990. "Return of Organization Exempt from Income Tax", which can be obtained by calling 419-294-4488.

#### Mental Health and Recovery Services

The Mental Health and Recovery Services (MHRS) is a joint venture between Seneca, Sandusky, and Wyandot counties. The headquarters for the MHRS Board is in Seneca County. The Board provides community services to mentally ill and emotionally disturbed persons. Statutorily created, the MHRS Board is made of 18 members, 10 of the members are appointed by the county commissioners of each respective county, 4 are appointed by the State Department of Mental Health, and 4 are appointed by the State of Ohio Department of Alcohol and Drug Addiction Services. Revenues to provide mental health services are generated through state and federal grants. The Mental Health Board adopts its own budget, hires and fires staff and does not rely on the County to finance deficits. Financial information can be obtained from the Seneca County Auditor, Seneca County Courthouse, Tiffin, Ohio 44883.

#### Shared Risk Pool

#### County Risk Sharing Authority, Inc. (CORSA)

The County Risk Sharing Authority, Inc. is a jointly governed organization among fifty counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees.

CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates.

Financial statements may be obtained by contacting the County Commissioners Association of Ohio in Columbus, Ohio.

#### **Insurance Purchasing Pool**

<u>County Commissioners Association of Ohio Workers' Compensation Group Rating Plan</u> The County is participating in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool. A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at a meeting held in the month of December each year. No participant can have more than one member of the group executive committee in any year, and each elected member shall be a County Commissioner.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Although required by Ohio Administrative Code Section 117-2-3(B) to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America, the County, choose to prepare its financial statements and notes in accordance with the cash basis of accounting. Under this basis of accounting, receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

By using the cash basis of accounting, the County does not report certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### A. Fund Accounting

The County uses funds to maintain its financial records during the year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain functions or activities. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The County classifies each fund as either governmental, proprietary or fiduciary.

#### **Governmental Funds**

The County classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants) and other nonexchange transactions as governmental funds. The following are the County's major governmental funds:

<u>General Fund</u> – The General Fund is the operating fund of the County and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Public Safety Sales Tax Fund</u> – This fund accounts for monies received from sale tax proceeds restricted for sheriff services in the County as well as emergency medical services.

<u>Motor Vehicle and Gasoline Tax Fund</u> – This fund accounts for monies received from state gasoline tax and motor vehicle registration fees restricted for maintenance and repair of roads and bridges.

<u>Angeline MR/DD Fund</u> – This fund accounts for the operation of a school for the mentally retarded and developmentally disabled. Revenue sources include a County-wide property tax levy and federal and state grants.

<u>Jobs and Family Services Fund</u> – This fund accounts for various federal and state grants used to provide public assistance to general relief recipients, pay their providers of medical assistance and certain public social services.

<u>Courthouse Repair Fund</u> – This fund accounts for financial resources to be used for rehabilitation and repair of the County courthouse with funding provided by bond proceeds and various donations.

The other governmental funds of the County account for grants and other resources whose use is restricted or committed to a particular purpose.

#### **Proprietary Funds**

Certain County funds operate similar to business enterprises, where user charges (i.e. charges for services) provide significant resources for the activity. The County classifies these as enterprise funds.

<u>Nursing Home Fund</u> – This fund accounts for the operations to provide care and treatment of elderly and disabled county residents at the Skilled Nursing and Rehabilitation Center.

<u>Internal Service Fund</u> – This fund is used to accumulate and allocate costs of health insurance internally among the County's other programs and activities

#### **Fiduciary Funds**

Fiduciary funds account for cash and investments where the County is acting as trustee or fiscal agent for other entities or individuals. The County's only fiduciary funds are agency funds. Agency funds are custodial in nature, where the County deposits and pays cash as directed by another entity, individual, or statute. The agency funds of the County included funds established to account for undivided tax receipts, the Board of Health, the Soil and Water Conservation District, the Family and Children First Council and the Law Library. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

#### B. Basis of Presentation

The County has implemented the provisions of GASB 34 for financial reporting on a cash basis, which is a basis of accounting other than accounting principles generally accepted in the United States of America and GASB 38, for certain financial statement note disclosures. The County's basic financial statements consist of government-wide statements, including a statement of net cash position and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

#### **Government-wide Financial Statements**

The statement of net cash position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position-cash basis presents the cash basis financial condition of governmental activities of the County at year-end. The statement of activities-cash basis presents a comparison between direct cash disbursements and program cash receipts for each program or function of the County's governmental activities. Direct cash disbursements are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Cash receipts which are not classified as program cash receipts are presented as general cash receipts of the County. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general cash receipts of the County.

#### **Fund Financial Statements**

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

#### C. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated.

Advances in and advances out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

#### D. Capital Assets and Depreciation

Capital assets acquired or constructed for the County are recorded as disbursements at the time of acquisition. However, under the cash basis of accounting, capital assets and the related depreciation are not reported separately on the financial statements.

#### E. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the County.

#### F. Long-term Obligations

These cash basis financial statements do not report liabilities for bonds and other long-term obligations. These statements report proceeds of debt when cash is received and debt service disbursements for debt obligations principal and interest payments.

#### G. Net Position

The statements report restricted net position when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on their use.

The County first applies restricted resources when incurring a disbursement for which it may use either restricted or unrestricted resources.

#### H. Cash and Investments

The County maintains a cash and investment pool which is available for all funds. Individual fund integrity is maintained through County records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements. All investments of the County had a maturity of five years or less. Investments are stated at cost. Investment earnings are allocated as authorized by State statute.

During 2014, the County investments included STAR Ohio. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2014.

#### I. Interfund Activity

The statements report exchange transactions between funds as receipts in the seller funds and as disbursements in the purchasing funds. Nonexchange flows of cash from one fund to another are reported as interfund transfers. Governmental funds report interfund transfers as other financing sources/uses; proprietary funds report transfers after nonoperating receipts and disbursements. The statements do not report repayments from funds responsible for particular disbursements to the funds initially paying the costs.

#### J. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance category includes amounts that cannot be spent because there are not in spendable form, or legally or contractually required to be maintained intact.

<u>Restricted</u> – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

<u>Committed</u> – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the County Commissioners.

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### K. Deficit Fund Balances

At December 31, 2014, the County Capital Improvement capital project fund reported a deficit in fund balance. The deficit of \$32,764 resulted from unexpected adjustments posted at year-end. The general fund is liable for the deficit in this fund and will provide transfers in 2015 to cover the deficit caused by the adjustments.

#### L. Pending Accounting Pronouncements

In June 2012, the GASB issued GASB Statement No. 68, Accounting and Financial Reporting for Pensions. Statement No. 68 requires governments providing defined benefit pensions to recognize their unfunded pension benefit obligation as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. The statement also enhances accountability and transparency through revised note disclosures and required supplementary information (RSI). The effects this statement may have on the County's financial statements are not fully known at this time.

#### 3. DEPOSITS AND INVESTMENTS

Statutes require the classification of monies held by the County into two categories. The first category consists of active deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County has identified as not required for current demands on the treasury. Inactive deposits may be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bond and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County;
- 5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in division (1) or (2) or cash or both securities and cash, equal value for equal value;
- 9. High grade commercial paper in an amount not to exceed five percent of the County's total average portfolio;
- 10. Bankers acceptances for a period not to exceed 270 days and in an amount not to exceed ten percent of the County's total average portfolio;

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's policy for deposits is any balance not covered by depository insurance will be collateralized by the financial institution with pledged securities. As of December 31, 2014, \$1,510,174 of the County's bank balance of \$9,012,630 was not covered by depository insurance. Of the uninsured amount, \$91,875 was collateralized by specific pledged securities or lines of credit by the financial institution to the County. The remaining \$1,418,299 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the County's name. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposite being secured.

#### Investments

Investment Type	Credit Rating	Fair Value	Less than One Year	One to Three Years	Greater than Three Years	% of Portfolio
Federal Farm Credit Bank	AA+	2,988,435	-	1,492,220	1,496,215	17.72%
Federal Home Loan Bank	AA+	998,700	-	-	998,700	5.92%
Federal Home Loan Mortgage Corp.	AA+	4,303,120	-	999,920	3,303,200	25.51%
Federal National Mortgage Association	AA+	1,001,840	-	-	1,001,840	5.94%
Municipal Bonds	AA	442,036	-	442,036	-	2.62%
Money Market	N/A	1,837,822	1,837,822	-	-	10.90%
Negotiable Certificates of Deposit	N/A	1,477,748	-	1,477,748	-	8.76%
STAR Ohio	AAAm	3,817,516	3,817,516	-	-	22.63%
		16,867,217	5,655,338	4,411,924	6,799,955	100.00%

At year-end, the County had the following investments:

*Interest Rate Risk* – The County's investment policy and the Ohio Revised Code state that the maximum maturity for any investment is limited to five years from the date of settlement unless the investment matches a specific obligation or debt. State statute limits investment in commercial paper to a maximum maturity of 270 days and banker acceptances to a maximum of 180 days from the date of purchase. Repurchase agreements are limited to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2% and be marked to market daily.

*Credit Risk* – The County's investments policy requires that they follow the investment guidelines in Section 135 of the Ohio Revised Code. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service and that commercial paper and corporate notes are limited to notes rated at the time of purchase to the highest classification established by two nationally recognized standard rating services. The negotiable certificates of deposits are part of the CDARs program and are fully insured by FDIC insurance coverage.

*Concentration of Credit Risk* – The County's investment policy does not place any limit on investments in any single issuer, however state statute limits investments in commercial paper and bankers acceptances to 25% of the interim monies available for investment at any one time.

#### 4. PROPERTY TAXES

Property taxes include amounts levied against all real, public utility and tangible personal property located in the County. Property tax revenue received during 2014 for real and public utility property taxes represents collections of the 2013 taxes. Property tax payments received during 2014 for tangible personal property (other than public utility property) is for 2013 taxes.

2013 real property taxes are levied after October 1, 2014, on the assessed value as of January 1, 2014, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2014 real property taxes collected in and intended to finance 2014.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2014 public utility property taxes became a lien December 31, 2013, are levied after October 1, 2014, and are collected in 2014 with real property taxes.

The full tax rate of for all County operations for the year ended December 31, 2014 was \$6.85 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2014 property tax receipts were based are as follows:

Real Property:	
Residental/Agricultural	\$ 444,179,960
Commercial/Industrial	53,539,870
Public Utilities	416,390
Tangible Personal Property:	
Public Utilities	15,892,560
Total Assessed Valuation	\$ 514,028,780

Real property taxes are payable annually or semi-annually. If paid annually, the payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property taxes paid by multi-county tax payers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30; with the remainder payable by September 20.

The Wyandot County Treasurer collects property taxes on behalf of all taxing districts within the County. The Wyandot County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collection of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County.

#### 5. RISK MANAGEMENT

The County is exposed to various risk of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters.

The County Risk Sharing Authority, Inc. (CORSA) is a risk sharing pool made up of sixty-two counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. The coverage provided include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time.

Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligation to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates.

The audited financial statements for CORSA reported the following at April 30, 2014: total assets of \$102.4 million, liabilities of \$33.5 million and net assets of \$68.9 million.

Insurance coverage stayed the same as in the prior year. Settled claims did not exceed the coverage amounts established in any of the past three years.

The County also participates in the County Commissioners Association of Ohio Workers' Compensation Group Rating Plan (the Plan), an insurance purchasing pool. The Plan is intended to achieve lower worker's compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate.

#### 6. PENSION PLANS

#### A. Ohio Public Employees Retirement System

The County participates in the Ohio Public Employees Retirement System (OPERS). OPER administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the member, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://opers.org/investments/cafr.shtml, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2014, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety officers participate in only the Traditional Pension Plan.

The 2014 member contribution rates were 10.00% of earnable salary for members in state and local classifications. Public safety and law enforcement members contributed 12.00% and 13.00%, respectively.

The 2014 employer contribution rate for state and local employers was 14.00% of earnable salary. The law enforcement and public safety division employer contribution rate was 18.10% of earnable salary. The County's total required contribution for pension obligations to OPERS for all employees for the years ended December 31, 2014, 2013 and 2012 were \$1,551,059, \$1,402,467 and \$1,402,689, respectively; 100% has been contributed for each year.

#### B. State Teachers Retirement System

Certified teachers employed by the school for the Mentally Retarded/Developmentally Disabled (MRDD) participate in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple-employer public employee retirement system. STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof.

**Plan Options** – New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 9.5% of earned compensation among various investment choices. The Combined Plan offers features of the DC Plan and the DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund a defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and the Combined Plan are credited to member accounts as employers submit their payroll information to STRS Ohio, generally on a biweekly basis. DC and Combined Plan members may transfer to a different STRS Ohio retirement plan during their fifth year of membership. Eligible member who do not make a choice during the reselection period will permanently remain in their current plan.

Plan Benefits - Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2% multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31<sup>st</sup> year of earned Ohio service credit is calculated at 2.5%. An additional onetenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5% instead of 2.2%. Under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

**DC Plan Benefits** – Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 9.5% are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts

are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Combined Plan Benefits** – For members who select the Combined Plan, 10% of the 11% member contribution rate is deposited into the member's defined contribution account and the remaining amount is applied to the DB Plan. Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1% of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service credit. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

Eligible faculty of Ohio's public colleges and universities may choose to enroll in either STRS Ohio or an alternative retirement plan (ARP) offered by their employer. Employees have 120 days from their employment date to select a retirement plan.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated. The DB and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed. A DB or Combined Plan member with five or more years' credited service who becomes disabled may gualify for a disability benefit. Eligible spouses and dependents of members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the DB Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 14% for members and 14% for employers.

Contribution requirements and the contributions actually made for the fiscal year ended June 30, 2014, were 11% of covered payroll for members and 14% for employers. The County's required contributions for pension obligations for the DB Plan for the years ended December 31, 2014, 2013, and 2012 were \$8,521, \$9,530 and \$14,797, respectively; 100% has been contributed for all years.

STRS Ohio issues a stand-alone financial report. Copies of STRS Ohio's 2014 Comprehensive Annual Financial Report will be available after December 31, 2014.

#### 7. POSTEMPLOYMENT BENEFITS

#### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans. The Traditional Pension Plan is a cost-sharing multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying benefit recipients of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described GASB Statement 45. OPERS' eligibility requirements for post-employment health care coverage changed for those retiring on and after January 1, 2015. Please see the Plan Statement in the OPERS 2013 CAFR for details.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible benefit recipients. Authority to establish and amend health care coverage is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/investments/cafr.shtml, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

The Ohio Revised Code provides statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2014, state and local employers contributed at a rate of 14.00% of earnable salary, and public safety and law enforcement employers contributed at 18.10%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active members do not fund the OPEB Plan.

OPERS' Post-employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0% during calendar year 2014. Effective January 1, 2015, the portion of employer contributions allocated to healthcare remains at 2.0% for both plans, as recommended OPERS' Actuary. The OPERS Board of Trustees is also authorized to establish rules for retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The portion of the County's total contributions that were used to fund post-employment benefits for the years ending December 31, 2014, 2013, and 2012 were \$221,491, \$100,176 and \$400,748, respectively; 100% has been contributed for all years.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00% of the employer contributions toward the health care fund after the end of the transition period.

#### B. State Teachers Retirement System

The County also provides comprehensive health care benefits to retired employees and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio). STRS administers a pension plan that is comprised of: a Defined Benefit Plan; a self-directed Defined Contribution Plan, and a Combined Plan that is a hybrid of the Defined Benefit Plan and the Defined Contribution Plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums.

Pursuant to Chapter 3307 of the Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting www.strsoh.org or by requesting a copy by calling toll-free 1-888-227-7877.

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14% employer contribution rate, 1% of covered payroll was allocated to post-employment health care for the fiscal years ended June 30, 2014, 2013 and 2012. Effective July 1, 2014, 0% of covered payroll was allocated to post-employment health care. The 14% employer contribution rate is the maximum rate established under Ohio law. The portion of the County's contributions that were used to fund post-employment benefits for the years ending December 31, 2014, 2013, and 2012 were \$291, \$681 and \$1,057, respectively; 100% has been contributed for all years.

#### 8. PERMISSIVE SALES AND USE TAX

The County Commissioners by resolution imposed a one percent tax on all retail sales made in the County, except sales of motor vehicles, and on the storage, use, or consumption of tangible personal property in the County, including motor vehicles not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the State Auditor the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. The State Auditor then has five days in which to draw the warrant payable to the County. Proceeds of the tax rate are credited to the general and public safety funds. Permissive sales tax revenue for 2014 amounted to \$2,618,044 in the general fund and \$1,308,795 the public safety fund.

#### 9. DEBT OBLIGATIONS

The County's outstanding debt at December 31, 2014 and 2013, was as follows:

	2014	2013
General Obligation Bonds		
2008 - MRDD Capital Improvement Bonds	\$ 176,211	215,800
2013 - Refunding Bonds	1,140,000	\$ 1,270,000
2014 - Courthouse Improvement Bonds	1,975,000	 -
Totals	\$ 3,291,211	\$ 1,485,800

In 2008, the County issued \$390,460 of general obligation capital facility bonds to finance the cost of improving the County's MRDD facility. These improvements included roof replacement and lighting and HVAC improvements. These bonds will be repaid from the Angeline bond retirement fund and mature in 2018.

In 2013, the County issued \$1,270,000 in General Obligation Refunding Bonds with interest rates ranging from 3.75 to 4.30%. The purpose of this issue was to advance refund the County's outstanding various purpose general obligation bonds, series 2003, which were issued to finance various projects throughout the County, including the construction and renovation of the offices used by Jobs and Family Services. These bonds will be repaid from the bond retirement fund and mature in 2023.

During 2014, the County issued \$2,250,000 of general obligation courthouse improvement bonds to finance the cost of renovating the County's courthouse. These improvements included roof replacement and cast metal repairs to the clock tower. These bonds will be repaid using a voted bond tax levy from the bond retirement fund and will mature in 2019.

The following represents the activity of the County's long-term debt obligations for 2014:

Governmental Activities:		Beginning Balance	Additions		Deletions	Ending Balance		Due within One Year
General Obligations:	-			• •			• •	
MRDD Capital Improvement Bonds								
Series 2008	\$	215,800	\$ -	\$	39,589	\$ 176,211	\$	41,311
Refunding Bonds								
Series 2013		1,270,000	-		130,000	1,140,000		115,000
Courthouse Improvement Bonds								
Series 2014	_	-	2,250,000		275,000	1,975,000		385,000
Totals	\$	1,485,800	\$ 2,250,000	\$	444,589	\$ 3,291,211	\$	541,311

The following is a summary of the County's future debt payments:

Year	 Principal	Interest	Total
2015	\$ 541,311 \$	67,506 \$	608,817
2016	553,109	59,846	612,955
2017	564,984	51,851	616,835
2018	571,807	41,603	613,410
2019	530,000	31,740	561,740
2020-2023	530,000	35,695	565,695
	\$ 3,291,211 \$	288,241 \$	3,579,452

#### **10. CONTINGENT LIABILITIES**

The County receives financial assistance from federal and state agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims through December 31, 2014 will not have a material adverse effect on the County.

There are claims and lawsuits involving the County which are pending. In the opinion of the County Prosecutor, any potential liability would not have a material effect on the County's financial statements.

#### **11. INTERFUND TRANSACTIONS**

The County reported the following transfers for the year ended December 31, 2014:

Transfer-Out Fund	Transfers-In Fund		Amount
General Fund:	Non-Major Governmental Funds:		
	Dog and Kennel Fund	\$	17,900
	Community Reinvestment Fund		810
	Bond Retirement Fund	_	25,000
			43,710
Angeline MR/DD Fund	Non-Major Governmental Funds: Angeline Bond Retirement Fund		49,126
	Total	\$	92,836

Transfers from the General Fund are used to move monies that are used to subsidize various programs into other governmental funds and for repayment of debt obligations. Angeline transferred monies to the non-major governmental funds required to pay the debt service payment on the MRDD debt obligation.

#### **12. COMPLIANCE**

Ohio Revised Code, § 5705.39, prohibits total appropriations from a fund to exceed the total estimated resources for that fund. During 2014, the County had three funds in which the total appropriations adopted for those funds were greater than the total estimated resources for those funds, respectively.

# Wyandot County, Ohio Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) General Fund For the Year Ended December 31, 2014

	Budgetec	Amounts		Variance	
	Original	Final	Actual	with Final Budget	
Cash Receipts:	0				
Local Taxes	\$ 4,213,600	\$ 4,830,500	\$ 4,049,445	\$ (781,055)	
Intergovernmental	816,900	936,500	785,058	(151,442)	
Interest	97,800	112,200	94,020	(18,180)	
Licenses and Permits	2,300	2,600	2,190	(410)	
Fines and Forfeitures	163,900	187,900	157,546	(30,354)	
Charges for Services	822,800	943,200	790,706	(152,494)	
Other	78,300	89,800	75,258	(14,542)	
Total Receipts	6,195,600	7,102,700	5,954,223	(1,148,477)	
Cash Disbursements					
General Government:					
Legislative and Executive	1,977,050	2,157,648	2,021,811	135,837	
Judicial	938,384	1,053,091	979,108	73,983	
Public Safety	2,930,631	3,422,686	1,901,110	1,521,576	
Public Works	10,000	11,187	-	11,187	
Health	42,865	42,865	42,365	500	
Human Services	356,556	459,874	404,002	55,872	
Other	290,887	368,290	376,075	(7,785)	
Total Disbursements	6,546,373	7,515,641	5,724,471	1,791,170	
Excess of Receipts Over(Under)					
Disbursements	(350,773)	(412,941)	229,752	642,693	
Other Financing Sources (Uses):					
Other Sources	502,606	576,180	483,024	(93,156)	
Other Uses	(189,162)	(189,162)	(188,859)	303	
Transfers In	(100,102)	(100,102)	(100,000)	(2)	
Transfers Out		(103,446)	(43,708)	59,738	
Total Other Financing Sources (Uses)	313,444	283,572	250,455	(33,117)	
Net Change in Fund Balance	(37,329)	(129,369)	480,207	609,576	
Fund Balance at Beginning of Year	1,573,881	1,573,881	1,573,881	-	
Prior Year Encumbrances Appropriated	18,977	18,977	18,977		
Fund Balance at End of Year	\$ 1,555,529	\$ 1,463,489	\$ 2,073,065	\$ 609,576	

## Wyandot County, Ohio Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) Public Safety and Sales Tax Fund For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance
	Original	Final	Actual	with Final Budget
Cash Receipts: Local Taxes	1,075,000	1,260,410	1,308,795	48,385
Total Receipts	1,075,000	1,260,410	1,308,795	48,385
Cash Disbursements				
Public Safety	1,939,980	1,939,980	1,279,980	660,000
Total Disbursements	1,939,980	1,939,980	1,279,980	660,000
Excess of Receipts Over(Under)				
Disbursements	(864,980)	(679,570)	28,815	708,385
Net Change in Fund Balance	(864,980)	(679,570)	28,815	708,385
Fund Balance at Beginning of Year	1,934,609	1,934,609	1,934,609	
Fund Balance at End of Year	\$ 1,069,629	\$ 1,255,039	\$ 1,963,424	\$ 708,385

# Wyandot County, Ohio

Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) Motor Vehicle and Gasoline Tax Fund For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance with Final	
	Original	Final	Actual	Budget	
Cash Receipts: Intergovernmental Fines and Forfeitures	\$   2,996,000 1,000	\$   2,996,000 1,000	\$   4,219,548 775	\$   1,223,548 (225)	
Other	18,000	18,000	56,875	38,875	
Total Receipts	3,015,000	3,015,000	4,277,198	1,262,198	
Cash Disbursements					
Public Works	4,490,491	5,264,374	5,096,489	167,885	
Total Disbursements	4,490,491	5,264,374	5,096,489	167,885	
Excess of Revenues Over(Under) Expenditures	(1,475,491)	(2,249,374)	(819,291)	1,430,083	
Other Financing Sources (Uses): Other Sources Transfers In	455,000 30,000	455,000 30,000	-	(455,000) (30,000)	
Total Other Financing Sources (Uses)	485,000	485,000		(485,000)	
Net Change in Fund Balance	(990,491)	(1,764,374)	(819,291)	945,083	
Fund Balance at Beginning of Year Prior Year Encumbrances Appropriated	5,893,371 364,747	5,893,371 364,747	5,893,371 364,747		
Fund Balance at End of Year	\$ 5,267,627	\$ 4,493,744	\$ 5,438,827	\$ 945,083	

# Wyandot County, Ohio Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) Angeline MRDD Fund For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance	
	Original	Final	Actual	with Final Budget	
Cash Receipts: Local Taxes Intergovernmental Charges for Services Other	\$ 878,000 1,104,000 8,000 10,000	\$ 878,000 1,104,000 8,000 10,000	\$917,043 1,194,470 8,605 10,182	\$ 39,043 90,470 605 182	
Total Receipts	2,000,000 2,000,000		2,130,300	130,300	
Cash Disbursements Health	2,518,250	2,468,201	2,264,054	204,147	
Total Disbursements	2,518,250	2,468,201	2,264,054	204,147	
Excess of Receipts Over(Under) Disbursements	(518,250)	(468,201)	(133,754)	334,447	
Other Financing Sources (Uses): Transfers Out		(99,216)	(49,126)	50,090	
Total Other Financing Sources (Uses)		(99,216)	(49,126)	50,090	
Net Change in Fund Balance	(518,250)	(567,417)	(182,880)	384,537	
Fund Balance at Beginning of Year	2,199,957	2,199,957	2,199,957		
Fund Balance at End of Year	\$ 1,681,707	\$ 1,632,540	\$ 2,017,077	\$ 384,537	

# Wyandot County, Ohio Schedule of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) Jobs and Family Services Fund For the Year Ended December 31, 2014

	Budgeted	Amounts		Variance
	Original	Final	Actual	with Final Budget
Cash Receipts: Intergovernmental	1,575,000	1,646,000	1,747,348	101,348
Total Receipts	1,575,000	1,646,000	1,747,348	101,348
Cash Disbursements Human Services	1,747,400	1,944,329	1,776,044	168,285
Total Disbursements	1,747,400	1,944,329	1,776,044	168,285
Excess of Receipts Over(Under) Disbursements	(172,400)	(298,329)	(28,696)	269,633
Net Change in Fund Balance	(172,400)	(298,329)	(28,696)	269,633
Fund Balance at Beginning of Year	63,494	63,494	63,494	
Fund Balance at End of Year	\$ (108,906)	\$ (234,835)	\$ 34,798	\$ 269,633

## **Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated.

Advances in and advances out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

## **Budget**

A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as secretary of the County Budget Commission, by July 20, for the period January 1 to December 31 of the following year.

#### **Estimated Resources**

The County Budget Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official certificate of estimated resources which states the projected receipts of each fund. On or about January 1 this certificate is amended to include any unencumbered balances from the preceding year. Prior to December 31 the County must revise its budget so that the total contemplated expenditures from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. Budget receipts as shown in the accompanying financial statements do not include January 1, 2014, unencumbered fund balances. However, those fund balances are available for appropriations.

## **Appropriations**

A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. The County's legal level of control set at the personal services, capital outlay and other expenditure categories within each department of a fund. Appropriations may not exceed estimated resources.

#### **Encumbrances**

The County is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve the portion of the applicable appropriation. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be re-appropriated.

## **Budgetary Basis Fund Balances**

Differences between the budgetary basis fund balances and the fund cash balances are due to year-end encumbrance amounts as well as funds included within the general fund for reporting purposes but are budgeted separately by the County. The table below presents the differences between the net changes in fund balance reported in the Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance – Cash Basis and the Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balance (Budgetary Basis) for the County's General and major special revenue funds:

	General Fund	Saf	Public ety Sales ax Fund	an	tor Vehicle d Gasoline Fax Fund	Angeline MRDD Fund	obs and Family vices Fund
Fund Basis - Cash Basis Encumbrances Funds legally budgeted seperately but	\$ 634,327 (94,824)	\$	28,815 -	\$	(819,291) -	\$ (182,880) -	\$ (28,696) -
reported with General Fund in fund statements	(59,296)						 
Budgetary Basis Fund Balance	\$ 480,207	\$	28,815	\$	(819,291)	<u>\$ (182,880)</u>	\$ (28,696)

Wyandot County, Ohio Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2014

Federal Grantor/Program Title	Federal CFDA Number	Pass Through Entity Number	Award Disbursements
U.S. DEPARTMENT OF AGRICULTURE			
Passed Through Ohio Department of Education			
National School Lunch Program	10.555	(1)	\$ 1,490
Passed Through Ohio Department of Job & Family Services State Administrative Matching Grant for SNAP	10.561	G-1011-11-5137	50,747
Total U.S. Department of Agriculture			52,237
U.S DEPARTMENT OF EDUCATION Passed through the Ohio Department of Education Special Education Cluster:			
Special Education Grants to States	84.027	(1)	12,172
Special Education Preschool Grants	84.173	(1)	8,072
Total Special Education Cluster			20,244
Total U.S. Department of Education			20,244
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Passed through the Ohio Department of Development			
Community Development Block Grant/State Program	14.228	BC-13-1DC-1	101,802
		BF-12-1DC-1	116,700
		BE-13-1DC-1	168,200
			386,702
Home Investment Partnership	14.239	BC-13-1DC-2	177,598
Total U.S. Department of Housing and Urban Development			564,300
<u>U.S. DEPARTMENT OF LABOR</u> Passed through the Ohio Department of Job & Family Services (Area 7 Board) Workforce Investment Act Cluster			
Workforce Investment Act - Adult	17.258	(1)	76,975
Workforce Investment Act - Youth	17.259	(1)	29,737
Workforce Investment Act - Dislocated Worker	17.278	(1)	13,272
Total Workforce Investment Act Cluster			119,984
Total U.S. Department of Labor			<u> </u>
U.S. DEPARTMENT OF HOMELAND SECURITY: Passed through the Ohio Emergency Management Agency			
Emergency Management Performance Grant	97.042	(1)	26,593
Passed through the Ohio Emergency Management Agency Homeland Security Grant Program	97.067	(1)	12,628
Total Department of Homeland Security			39,221
U.S. DEPARTMENT OF TRANSPORTATION: Passed through the Ohio Department of Transportation			
Highway Planning and Construction	20.205	PID 92339	666,647
Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	PNP 0088 009086	40,624
Total U.S. Department of Transportation			707,271
			(Continued)

(Continued)

See accompanying notes to the Schedule of Expenditures of Federal Awards.

#### Wyandot County, Ohio Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2014 (Continued)

Federal Grantor/Program Title	Federal CFDA Number	Pass Through Entity Number	Award Disbursements
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed through the Ohio Department of Mental Health			
Promoting Safe and Stable Families	93.556	5-AU-12-100-22-088	3,369
Passed Through Ohio Department of Job & Family Services			
Temporary Assistance for Needy Families (TANF)	93.558	G-1011-11-5137	410,233
Child Support Enforcement	93.563	G-1011-11-5137	234,849
Child Care Development Block Grant	93.575	G-1011-11-5137	8,531
Child Welfare Services - State Grants	93.645	G-1213-11-0137	15,199
Foster Care - Title IV-E	93.658	G-1213-11-0137	258,513
Title IV-E Admin and Training Adoption Asistance	93.659	G-1213-11-0137	74,356
Chafee Foster Care Independence Program	93.674	G-1213-11-0137	80
Community Based Child Abuse Prevention Grants	93.590	(1)	2,773
Passed Through Ohio Department of Job & Family Services			
Social Service Block Grant - Title XX	93.667	G-1011-11-5137	283,041
Passed through Ohio Department of Developmental Disabilities Social Service Block Grant - Title XX	93.667	(1)	18,142
			301,183
Passed Through Ohio Department of Job & Family Services Title XIX - Medical Assistance Program	93.778	G-1011-11-5137	272,622
Total U.S. Department of Health and Human Services			1,581,708
TOTAL FEDERAL AWARD EXPENDITURES			<u>\$ 3,084,965</u>

(1) Pass through number not available.

See accompanying notes to the Schedule of Expenditures of Federal Awards.

## WYANDOT COUNTY, OHIO NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2014

## A. Significant Accounting Policies

The accompanying Schedule of Expenditures of Federal Awards summarizes the activity of the County's federal award programs. The Schedule has been prepared on the cash basis of accounting.

#### B. Community Development Block Grant Revolving Loan Programs

The County has established a revolving loan program to provide low-interest loans to eligible persons and to rehabilitate homes. The Federal Development of Housing and Urban Development (HUD) grants money for these loans to the County passed through the Ohio Department of Development. The initial loan of this money is recorded as a disbursement on the accompanying Schedule of Expenditures of Federal Awards. Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on the Federal Schedule.

These loans are collateralized by mortgages on the property. At December 31, 2014, the gross amount of loans outstanding under this program was just over \$58,000.

## C. Matching Requirements

Certain federal programs require the County to contribute non-federal funds (matching funds) to support federally-funded programs. The expenditure of non-federal (matching) funds is not included on the Schedule of Expenditures of Federal Awards.



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Wyandot County, Ohio Board of County Commissioners 109 South Sandusky Avenue Upper Sandusky, Ohio

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States the financial statements of the governmental activities, business type activities, each major fund, and the aggregate remaining fund information of Wyandot County, Ohio (the County), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 30, 2014, wherein we noted the County reported on the cash basis of accounting.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified a deficiency in internal control that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe that a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2014-005 to be a material weakness.

14 east main street, ste. 500 springfield, oh 45502

www.cshco.com p. 937.399.2000 f. 937.399.5433

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as items 2014-001, 2014-002, 2014-003, and 2014-004.

## The County's Response to Findings

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio June 30, 2015



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Wyandot County, Ohio Board of County Commissioners 109 South Sandusky Avenue Upper Sandusky, Ohio

## **Report on Compliance for Each Major Federal Program**

We have audited Wyandot County, Ohio's (the County) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2014. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the County's compliance.

## **Opinion on Each Major Federal Program**

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2014.

14 east main street, ste. 500 springfield, oh 45502

www.cshco.com p. 937.399.2000 f. 937.399.5433

## **Other Matters**

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as items 2014-006 and 2014-007. Our opinion on each major federal program is not modified with respect to these matters.

The County's responses to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

## **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliances, as described in the accompanying schedule of findings and questioned costs as items 2014-006 and 2014-007 that we consider to be significant deficiencies.

The County's responses to the internal control over compliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio June 30, 2015

# Section I – Summary of Auditors' Results

# Financial Statements

Type of auditors' report issued: Internal control over financial reporting: • Material weakness(es) identified?	
Noncompliance material to financial statements noted?	Yes
Federal Awards	
<ul> <li>Internal control over major programs:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified not</li> </ul>	No
considered to be material weakness(es)?	Yes
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings that are required to be reported in accordance with 510(a) of Circular A-133?	Yes
Identification of major programs:	
CFDA 14.228: Community Development Block Grant (CDBG)	
CFDA 93.558: Temporarily Assistance for Needy Families	
CFDA 20.205: Highway Planning and Construction	
CFDA 93.778: Title XIX – Medical Assistance Program	
Dollar threshold to distinguish between Type A and Type B programs:	\$300,000
Auditee qualified as low-risk auditee?	No

## Section II – Financial Statement Findings

## Finding Number 2014-001:

Ohio Administrative Code Section 117-2-3(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America (GAAP). Wyandot County has elected to prepare and submit its annual financial report on the cash basis of accounting. The accompanying financial statements and notes omit material assets, liabilities, fund equities and disclosures required by GAAP.

<u>Management Response</u>: Wyandot County's finances continue to drive the decision to file under the cash basis. We believe that filing under GAAP would cost an additional \$30,000 per year with no appreciable benefit to the County.

## Finding Number 2014-002:

Ohio Rev. Code Section 5705.10 requires revenue from a source other than the general property tax and which the law prescribes, shall be used for a particular purpose is to be paid into a special fund for such purpose. In November 2013, the voters within the County approved a one mill property tax levy to pay the annual debt charges on the \$2,250,000 of general obligation bonds to be issued to finance improvements to the County Courthouse. Taxes on this bond levy were first collected and remitted to the County in 2014. The County posted the tax and related receipts to the Capital Improvement Fund instead of the Bond Retirement Fund. Adjustments were made to the accompanying financial statements to properly report the tax proceeds in the Bond Retirement Fund as required. In 2015, the County posted the necessary cash transfers from the Capital Improvement Fund to the Bond Retirement Fund to fully account for the tax and related receipts generated from the bond levy within the Bond Retirement Fund.

<u>Management Response</u>: The County made the necessary adjustments and transfers when notified about the improper posting issue.

## Finding Number 2014-003:

Ohio Rev. Code Section 5705.10(E) requires premium and accrued interest received from the sale of public obligations as defined in Ohio Rev. Code Section 133.01 is to be paid into the subdivision's sinking fund or the bond retirement fund. In 2014, the County paid the \$62,218 of bond premium, received in conjunction with the issuance of \$2,250,000 in general obligation bonds, to the credit of the Courthouse Repair Fund (a capital projects fund) instead of the bond retirement fund as required by State law. Adjustments were made to the accompanying financial statements to properly report the premium within the Bond Retirement Fund as required. In 2015, the County posted the necessary cash transfers from the Courthouse Repair Fund to the Bond Retirement Fund to move the bond premium cash received during 2014.

<u>Management Response</u>: The County made the necessary adjustments and transfers when notified about the improper posting issue.

## Finding Number 2014-004:

Guidelines pertaining to transfers are contained within Ohio Rev. Code sections 5705.14, 5705.15 and 5705.16. In addition, GASB Codification Section 1800.102 defines transfers as a "flow of assets (such as cash or goods) without equivalent flow of assets in return and without a requirement for repayment" from one fund to another. During 2014, the County Commission approved various transfers which were subsequently posted to the accounting records which did not meet the definition of a transfer as noted above. Transfers were approved which were actually budget amendments (transfer of appropriation authority), advances (allocation of money to another fund with the intention of repayment), and interfund reimbursements (repayment from the funds responsible for particular expenditures to the funds that initially paid for them). While none of these "transfers" approved by the County violated the restrictions on the use of monies from the particular funds involved, they did not meet the definition of a transfer. As such, adjustments were made to the financial statements to properly report these items. It should be noted the County has made efforts to correct transfer issues, however not all instances were addressed.

The County should continue its efforts to ensure all transactions recorded as transfers not only meet the definition of a transfer, but are also permitted by Ohio Rev. Code sections 5705.14, 5705.15 and 5705.16. Transfers should only be recorded if the requirements contained within the Ohio Rev. Code are met and if there is no intent of repayment of the money being transferred.

<u>Management Response</u>: We will continue our efforts to comply with the Ohio Revised Code as it relates to transfers.

#### Finding Number 2014-005:

During the 2014 audit, numerous audit adjustments or reclassifications were necessary to accurately report the cash receipts and disbursements on the financial statements. Audit adjustments are an indication that controls over financial reporting are deficient in design or not operating as intended. Audit adjustments were necessary to correct the following accounts in numerous funds within the financial statements:

- Intergovernmental receipts were recorded in various other revenue accounts including miscellaneous and charges for services.
- To report expenditures of a particular fund instead of having funds reported as transferred out and the expenditures reported by another fund.
- Several payments made on behalf of the County, through various ODOT grants, were not posted to the County's revenue and expenditure ledgers.

The County did not accurately record cash receipts received during the year by source within its general ledger according to its chart of accounts, which was is a significant reason for the number of audit adjustments required at fiscal year-end. Additionally, the manner in which receipts are posted to the general ledger makes it difficult to determine the detailed that each pay-in is comprised of. It should be noted the County has made efforts to correct improper posting issues during the year, however there were still a significant number of adjustments necessary as a result of audit procedures.

The audit process should not be viewed by management as part of the County's internal control process to detect and correct errors. The County should develop in-house procedures to examine the transactions posted to the financial system to ensure transactions are posted appropriately and any corrections are made on a timely basis.

<u>Management Response</u>: The County Auditor acknowledges the audit adjustments needed for 2014 and will continue to work towards ensuring such adjustments are not necessary for future years.

#### Section III – Federal Awards Findings and Questioned Costs

**Finding Number 2014-006: Noncompliance and Significant Deficiency – Cash Management** Program: Temporary Assistance for Needy Families (TANF) CFDA#: 93.558 Grant Year: 2014-2015 Federal Agency: U.S. Department of Health and Human Services Pass-through Agency: Ohio Department of Jobs and Family Services

- Condition: The County did not fully comply with the cash management requirements in which the County share of reimbursable TANF and Income Maintenance expenditures for State Fiscal Year 2015 totaled \$27,966, half of which was required to be paid in calendar year 2014. The County did not make the required mandated share payments totaling \$13,983 to the appropriate fund in fiscal year 2014.
- Criteria: In accordance with the methodology established in Ohio Rev. Code Section 5101.16 and Ohio Admin. Code Section 5101:9-6-31, the County share of reimbursable TANF and Income Maintenance expenditures for State Fiscal Year 2015 totaled \$27,966. Payments are to be made into the County's Job and Family Services fund to meet the mandated share cash management requirements.
- Cause: The County's internal controls failed to monitor the compliance with cash management requirements necessary to make the appropriate mandated share payments to participate in the TANF program.
- Effect: Failure to have procedures in place to monitor compliance with cash management requirements may result in ineligible costs being charged to federal programs.

The County should implement procedures to ensure that they are meeting the cash management requirements of the grants that have been awarded to them.

Response: The County made the necessary transfer of funds in 2015.

**Finding Number 2014-007: Noncompliance and Significant Deficiency – Cash Management** Program: Community Development Block Grant CFDA#: 14.228 Grant Year: 2012-2013 Federal Agency: U.S. Department of Housing and Urban Development Pass-through Agency: Ohio Department of Development

Condition: During the audit, we noted the County's Community Development Block Grant drawdowns were not always expended below the limited dollar threshold balance within the time frame set by federal grant regulations. As part of the audit, ten draws were selected and tested to ensure that the funds were being expended on a timely basis. Of the ten draws, five were not expended within fifteen days and at fiscal year end the balance in the CDBG fund exceeded \$5,000.

- Criteria: The OHCP Financial management Handbook, Section 3(f), states "The grantee must develop a cash management system to ensure compliance with the Fifteen Day Rule relating to the prompt disbursement of funds". This rule states that funds drawn should be limited to a balance of less than \$5,000.
- Cause: The County's internal controls failed to monitor the compliance with cash management requirements to ensure advances of CDBG funds are expended in a timely manner.
- Effect: Failure to properly expend advanced grant money in accordance with program requirements could result in loss of funding or other actions by the funder.

We recommend the County implement procedures to more accurately forecast cash requirements to ensure CDBG grant advanced moneys are expended timely to comply with federal regulations.

Response: The County acknowledges the issue but has difficulty in obtaining the necessary documentation needed for the disbursement in an appropriate timeframe. The County will continue its efforts to speed up the payment process.

Wyandot County, Ohio Schedule of Prior Audit Findings Year Ended December 31, 2014

Finding <u>Number</u>	Finding <u>Summary</u>	Fully Corrected?	Explanation of Correction
2013-001	ORC 117.38/OAC 117-2-3(B) requires counties to file GAAP basis reports.	No	Not corrected – repeated as Finding 2014-001
2013-002	ORC 5705.14, 5705.15 and 5705.16 – Transfers were not properly recorded and reported.	No	Not corrected – repeated as Finding 2014-002
2013-003	Audit adjustments and reclassifications were required to correct financial statements.	No	Not corrected – repeated as Finding 2014-003





At Clark Schaefer Hackett, we are the sum of our individuals. Each team member's training, experience and drive is well-suited to each client's needs and goals. We are committed to providing insightful and flexible service – from efficient compliance to sophisticated consulting – to help each client prosper today and plan for future success.

This page intentionally left blank.



Dave Yost • Auditor of State

WYANDOT COUNTY FINANCIAL CONDITION

WYANDOT COUNTY

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED OCTOBER 20, 2015

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov