

**CITY OF ASHLAND  
ASHLAND COUNTY, OHIO**

*SUPPLEMENTAL REPORT*

FOR THE YEAR ENDED  
DECEMBER 31, 2015

**LARRY PAXTON, DIRECTOR OF FINANCE**





# Dave Yost • Auditor of State

City Council  
City of Ashland  
206 Claremont Ave  
Ashland, OH 44805

We have reviewed the *Independent Auditor's Report* of the City of Ashland, Ashland County, prepared by Julian & Grube, Inc., for the audit period January 1, 2015 through December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Ashland is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost  
Auditor of State

September 14, 2016

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**CITY OF ASHLAND  
ASHLAND COUNTY, OHIO**

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## **Julian & Grube, Inc.**

*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

### **Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards***

City of Ashland  
Ashland County  
206 Claremont Avenue  
Ashland, Ohio 44805

To the Members of Council and Mayor:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ashland, Ashland County, Ohio, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City of Ashland's basic financial statements and have issued our report thereon dated June 15, 2016, wherein we noted as discussed in Note 2, the City of Ashland adopted Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27* and *No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement No.68*.

#### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the City of Ashland's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City of Ashland's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City of Ashland's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Members of Council and Mayor  
City of Ashland

***Compliance and Other Matters***

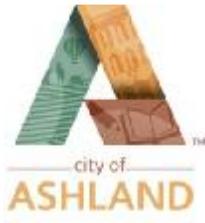
As part of reasonably assuring whether the City of Ashland's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City of Ashland's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City of Ashland's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Julian & Grube, Inc.  
June 15, 2016



CITY OF ASHLAND, OHIO  
Comprehensive Annual Financial Report  
For The Year Ended December 31, 2015



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# **City of Ashland, Ohio**

**Comprehensive Annual Financial Report  
For the Year Ended December 31, 2015**

**Prepared by:  
Larry D. Paxton, Director of Finance  
and Finance Department Staff**

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# Introductory Section



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*City of Ashland  
Comprehensive Annual Financial Report  
Year Ended December 31, 2015*

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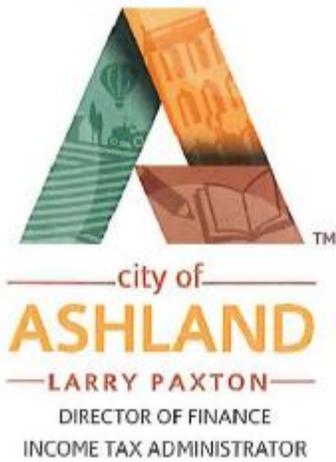
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206 CLAREMONT AVE.  
ASHLAND, OHIO 44805  
PHONE: 419.289.8170  
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**INCOME TAX DIVISION**  
218 LUTHER STREET  
ASHLAND, OHIO 44805  
PHONE: 419.289.0386  
FAX: 419.289.9225

## City of Ashland

June 15, 2016

Dear Fellow Citizens, City Council Members, Business Partners and Interested Parties;

### ***The Comprehensive Annual Financial Report***

Attached please find the City of Ashland's Comprehensive Annual Financial Report for the year ending December 31, 2015. As a part of our commitment to good government, and a requirement of the State of Ohio, we have prepared this report for your review and consideration. In conjunction with preparing this report we have filed our Basic Financial Statements with the Auditor of State's office within the one hundred and fifty (150) days year ending mandatory requirement. It is our hope that you find this report most informative of your community's activities and initiatives. This report has been prepared pursuant to Generally Accepted Accounting Principles (GAAP). These standards require the City to adhere to strict accounting standards and principles. Within the report you will find the City's financial statements, notes, statements of revenues and expenditures, fund balances, and informational statistical sections. We have diligently worked to prepare a complete and accurate representation of the information contained within this report. We also have included a section titled Management Discussion and Analysis (MD&A). This MD&A provides a narrative of our financial statements, as well as an introduction and overview of information contained within the report.

The annual audit for the City was performed in cooperation with the Honorable Auditor of State, Mr. David Yost, Columbus Regional Office. Mr. Yost's office and the City have contracted with the IPA firm Julian & Grube Inc., a Certified Public Accounting firm, to perform the annual audit of the City. The City also independently employees Rea & Associates, Inc., another Certified Public Accounting firm, to assist in the preparation of the Comprehensive Annual Financial Report (CAFR) and the Basic Financial Statements included within this report. At the conclusion of their work Julian & Grube, Inc. has issued an unmodified ("clean") opinion on the City of Ashland's financial statements for the year ended December 31, 2015. The independent auditor's report is located in the front of the financial section of this report.

## ***Profile of the Government***

The Village of Ashland, Ohio was first incorporated in 1884 and then on June 18, 1914 became a City. The City is located in the North Central part of the State of Ohio and encompasses 10.9976 square miles. Ashland is home to 20,362 citizens. Located in Ashland County, the City is the largest municipal government within the county. The Ashland County Government offices are located within the City. The City of Ashland is a municipal corporation formed under the laws of the State of Ohio and, as such, operates with its' own Charter. Since the Charter was first adopted it has undergone several amendments. The City's management team consists of an elected Mayor serving as the Chief Executive officer as well as the Chief Service & Safety Director. An elected Director of Law serving as chief legal advisor and prosecutor. An elected Director of Finance serving as chief financial and accounting officer. The elected Council President serves as the head of the legislative branch and presiding officer of the City Council meetings. The Council President is chosen from the five elected councilpersons and is appointed by the remaining four elected councilpersons. The citizens elect four individuals from their prospective wards to serve as their council representatives and one councilperson-at-large serving as the entire community representative. A Municipal Court Judge is also elected, but serves both the City and the County in matters other than Juvenile and Common Pleas Court actions. All of these elected officials serve the community as independently office holders. All officials are elected at staggered four year terms, except for the Judge who is elected to a six year term. The staggered terms provides consistency to the government by blending elected leaders with different levels of experience and knowledge.

The City provides a full range of services as directed by its' Charter. These services include Police & Fire protection, Law administration and enforcement, Health Care administration, Utility services, Recreational activities, Programing, Planning and Zoning, Right-of-Way development and maintenance, Sanitation Services, Tax collection and enforcement, Economic Development, and General Administrative services. The City includes within this report all funds, agencies, boards and commissions that are either controlled by or dependent on the City's budget adoption process, taxing authority, and / or the City's obligation to fund those activities.

Annual tax budgets are prepared for all funds and departments of the City and approved on or before July 15<sup>th</sup> of each year. Spending appropriations are prepared and adopted on or before March 31<sup>st</sup> for each year. Both the tax budget and the annual spending appropriations are approved by the legislative body. The spending appropriation builds upon the tax budget which establishes revenues streams. All budgets and appropriations are prepared by activity grouping levels of controls and projected five years into the future.

### ***Financial Management Initiatives***

The City utilizes accounting policies, and procedures that operate within the parameters of the Charter of the City of Ashland, the Ohio Revised Code or Administrative Code of the State of Ohio, any pertaining Federal laws and regulations, and Pronouncements made by the Government Accounting Standards Board (GASB). Best practice management processes are determined and implemented by each elected official for their respective areas of operation. They also determine their own procurement procedures for goods and services processes.

### ***Major Initiatives***

In 2015 the City completed the replacement of several storm sewer catch basins around the City, funded solely by the City's storm water surcharge. The City also completed approximately \$272,394 of street resurfacing projects. It continued to work with the Ohio Department of Transportation in the replacement of the State Route 96/42 out dated bridge with a new intersection. The current value of this project to date is approximately \$7,337,221.

### ***Internal Controls***

It is the management of the City that is fully responsible for the completeness and reliability of the information contained in this report. The City uses a comprehensive framework to ensure that this information is reliable and accurate. Because the cost of internal controls should not exceed the benefit derived from such controls, the objective of the framework of this report is to provide, with reasonable assurance, that this report is free from any material misstatements to the best of our knowledge and ability.

## ***Awards and Acknowledgements***

The Government Finance Officers Association of the United States and Canada (GFOA) has awarded a Certificate of Achievement for Excellence in financial Reporting to The City of Ashland for its Comprehensive Annual Financial Report for the calendar year ended December 31, 2014. This was the eighth consecutive year the City of Ashland has achieved this prestigious award for financial reporting. To achieve this award the City prepares and publishes an easily readable and efficiently organized comprehensive annual financial report. This report satisfies both general accepted accounting principles and all applicable legal requirements. The award is valid for a period of one year. The preparation of this report would not have been possible without the hard work and dedication of the Finance Division employees. We also would like to express our appreciation to the Mayor Glen P. Stewart, Law Director Richard P. Wolfe, Municipal Court Judge John L. Good and the members of City Council, Stephen Stuart, Ruth Detrow, Robert Valentine, Sandra Tunnell and Dwayne Fishpaw, for their gracious support of our goals and efforts to strive for excellence and continuous improvement in the finances of our government.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "Larry D. Paxton", with a long horizontal flourish extending to the right.

Larry D. Paxton  
Director of Finance  
/ Income Tax Administer

**City of Ashland, Ohio**  
Comprehensive Annual Financial Report

**City Officials**

As of December 31, 2015

**Mayor**

**Glen P. Stewart**

10/28/1981 – 9/30/1989 (Council)  
7/3/2002 – 12/31/2007 (Council President)  
Appointed / Elected 1/1/2008 – present (Mayor)

**Stephen L. Stuart - City Council President**

Retired Ashland University  
Appointed / Elected 2/5/2008 – 12-31-2015

**Duane Fishpaw – 1<sup>st</sup> Ward Representative**

9/3/1980 – 11/25/2011  
Retired City of Ashland Fire Chief  
Elected 1/01/2012 – present

**Robert M. Valentine 2<sup>nd</sup> Ward Representative**

Employed **seasonally**: 1974 (Laborer),  
1978 (Sewer), 1979 (Park)  
Retired Ohio Department of Transportation  
Elected 1/1/2006 – present

**Ruth G. Detrow 3<sup>rd</sup> Ward Representatives**

Elected 1/1/1982 – 12/31/1985  
Elected 9/20/2002 – present

**Sandra Hedlund Tunnell 4<sup>th</sup> Ward Representatives**

Executive Director of Ashland Main Street  
Elected 1/1/2010 - present

**Honorable John L. Good - Municipal Court Judge**

Private Attorney  
1/11/2008 – 12/31/2011 (Acting Judge)  
Elected 1/1/2012 – present

**Richard P. Wolfe II - Law Director**

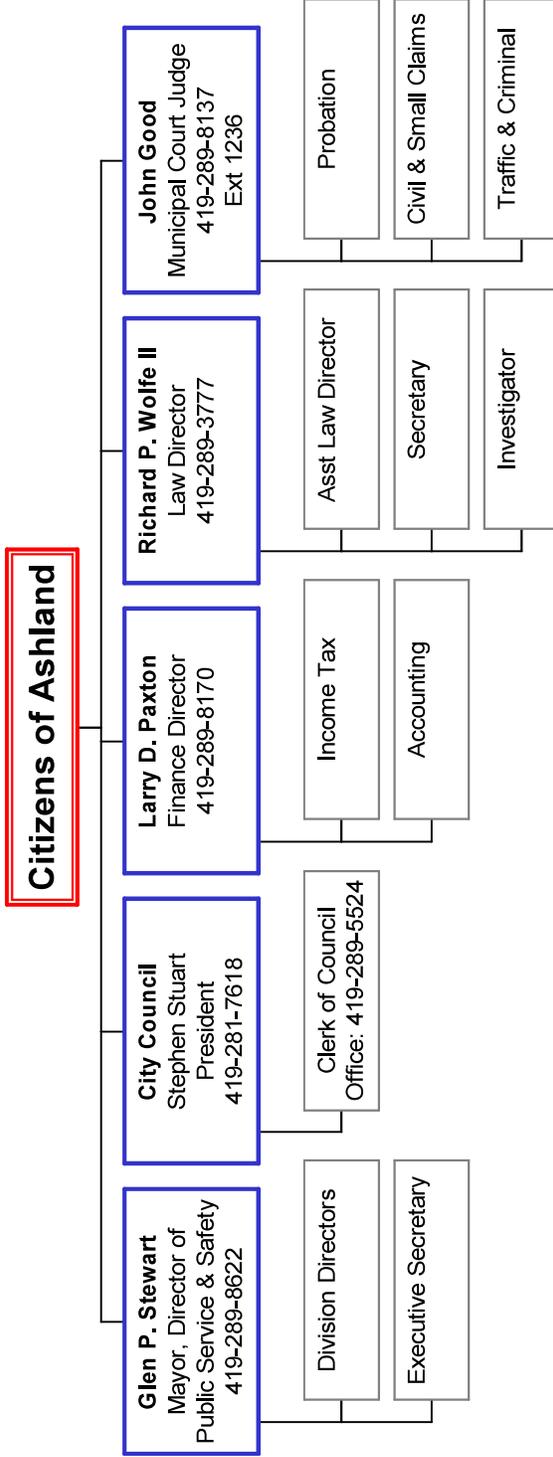
2/11/1974 – 12/31/1975 (Asst. Law Director)  
Elected 1/1/1976 – present

**Larry D. Paxton - Director of Finance**

5/1/2005 – 1/6/2007 (Assistant Director of Finance)  
Appointed / Elected 11/20/2009 – Present



# City of Ashland Elected Officials





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Ashland  
Ohio**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2014**

Executive Director/CEO

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# Financial Section



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## **Julian & Grube, Inc.**

*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

### Independent Auditor's Report

City of Ashland  
Ashland County  
206 Claremont Avenue  
Ashland, Ohio 44805

To the Members of Council and Mayor:

#### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ashland, Ashland County, Ohio, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City of Ashland's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of Ashland's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of Ashland's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Ashland  
Independent Auditor's Report

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ashland, Ashland County, Ohio, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General and Street Maintenance and Repair Funds, thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As discussed in Note 2 to the financial statements, during the year ended December 31, 2015, the City of Ashland adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and also GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No.68*. We did not modify our opinion regarding this matter.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and schedules of net pension assets, net pension liabilities, and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

***Supplementary and Other Information***

Our audit was conducted to opine on the City of Ashland's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and is not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these statements and schedules to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling statements and schedules directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, these statements and schedules are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

City of Ashland  
Independent Auditor's Report

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 15, 2016, on our consideration of the City of Ashland's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Ashland's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Julian & Grube, Inc.".

Julian & Grube, Inc.  
June 15, 2016

**City of Ashland**  
**Ashland County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2015*  
*(Unaudited)*

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The discussion and analysis of the City of Ashland's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2015. The intent of this discussion and analysis is to look at the City's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

***Financial Highlights***

Key financial highlights for 2015 are as follows:

- In total, net position increased \$7,299,476, which represents a 16 percent increase from 2014. Net position of governmental activities increased \$6,397,175. Net position of business-type activities increased \$902,301.
- Total capital assets increased \$4,032,311 in 2015. Capital assets of governmental activities increased \$5,054,160 and capital assets of business-type activities decreased \$1,021,849.
- Outstanding debt decreased from \$12,788,033 to \$11,639,765 due to principal payments made during the year.
- The City implemented GASB 68, which reduced beginning net position as previously reported by \$11,044,771 and \$1,973,795 for governmental and business-type activities, respectively.

***Using this Annual Financial Report***

This report is designed to allow the reader to look at the financial activities of the City of Ashland as a whole and is intended to allow the reader to obtain a summary view or a more detailed view of the City's operations, as they prefer.

The Statement of Net Position and the Statement of Activities provide information from a summary perspective showing the effects of the operations for the year 2015 and how they affected the operations of the City as a whole.

***Reporting the City of Ashland as a Whole***

*Statement of Net Position and the Statement of Activities*

The *Statement of Net Position and Statement of Activities* provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column. In the case of the City of Ashland, the general fund and street maintenance and repair fund are by far the most significant funds. Business-type funds consist of the water, sewer, sanitation, stormwater management, golf course and swimming pool funds.

**City of Ashland**  
**Ashland County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2015*  
*(Unaudited)*

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A question typically asked about the City's finances "How did we do financially during 2015?" The Statement of Net Position and the Statement of Activities answer this question. These statements include *all assets and deferred outflows of resources* and *liabilities and deferred inflows of resources* (excluding fiduciary funds) using the *accrual basis of accounting* similar to the accounting method used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's *net position* and *changes in net position*. This change in net position is important because it tells the reader that, for the City as a whole, the *financial position* of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, and other factors.

In the Statement of Net Position and the Statement of Activities, the City is divided into two distinct kinds of activities:

- **Governmental Activities** - Most of the City's programs and services are reported here, including general government, security of persons and property, public health, community and economic development, leisure time activities and transportation.
- **Business-Type Activities** - These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The City's water, sewer, sanitation, stormwater management, golf course and swimming pool funds are reported as business-type activities.

***Reporting the City of Ashland's Most Significant Funds***

***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been safeguarded for specific activities or objectives. The City uses many funds to account for financial transactions. However, these fund financial statements focus on the City's most significant funds. The City's major governmental funds are the general fund and the street maintenance and repair fund.

***Governmental Funds*** Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance future services. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Proprietary Funds*** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

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**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for the fiduciary funds is much like that used for proprietary funds.

**The City of Ashland as a Whole**

Recall that the Statement of Net Position provides the perspective of the City as a whole. Table 1 provides a summary of the City's net position for 2015 compared to 2014:

**Table 1**  
**Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2015	Restated 2014	2015	Restated 2014	2015	Restated 2014
<b>Assets</b>						
Current and Other Assets	\$ 9,389,016	\$ 8,674,024	\$ 10,034,862	\$ 9,208,064	\$ 19,423,878	\$ 17,882,088
Net Pension Asset	7,954	2,167	5,998	1,635	13,952	3,802
Capital Assets	24,143,080	19,088,920	35,766,451	36,788,300	59,909,531	55,877,220
<i>Total Assets</i>	<u>33,540,050</u>	<u>27,765,111</u>	<u>45,807,311</u>	<u>45,997,999</u>	<u>79,347,361</u>	<u>73,763,110</u>
<b>Deferred Outflows of Resources</b>						
Deferred Charges on Refunding	30,423	34,348	103,823	117,219	134,246	151,567
Pension	1,790,268	1,176,073	418,089	289,490	2,208,357	1,465,563
<i>Total Deferred Outflows of Resource.</i>	<u>1,820,691</u>	<u>1,210,421</u>	<u>521,912</u>	<u>406,709</u>	<u>2,342,603</u>	<u>1,617,130</u>
<b>Liabilities</b>						
Long-Term Liabilities:						
Due Within One Year	188,182	271,310	823,897	897,972	1,012,079	1,169,282
Due in More Than One Year						
Net Pension Liability	12,879,469	12,223,011	2,317,259	2,264,920	15,196,728	14,487,931
Other Amounts	1,972,007	2,112,407	9,504,389	10,352,350	11,476,396	12,464,757
Other Liabilities	421,494	980,082	147,753	298,381	569,247	1,278,463
<i>Total Liabilities</i>	<u>15,461,152</u>	<u>15,586,810</u>	<u>12,793,298</u>	<u>13,813,623</u>	<u>28,254,450</u>	<u>29,400,433</u>
<b>Deferred Inflows of Resources</b>						
Property Taxes and Other	1,078,490	1,021,199	0	0	1,078,490	1,021,199
Pension	56,401	0	42,539	0	98,940	0
<i>Total Deferred Inflows of Resources</i>	<u>1,134,891</u>	<u>1,021,199</u>	<u>42,539</u>	<u>0</u>	<u>1,177,430</u>	<u>1,021,199</u>
<b>Net Position</b>						
Net Investment in Capital Assets	22,716,236	17,422,128	25,687,775	25,785,110	48,404,011	43,207,238
Restricted	4,753,974	4,154,526	0	0	4,753,974	4,154,526
Unrestricted	(8,705,512)	(9,209,131)	7,805,611	6,805,975	(899,901)	(2,403,156)
<i>Total Net Position</i>	<u>\$ 18,764,698</u>	<u>\$ 12,367,523</u>	<u>\$ 33,493,386</u>	<u>\$ 32,591,085</u>	<u>\$ 52,258,084</u>	<u>\$ 44,958,608</u>

During 2015, the City adopted GASB Statement 68, *Accounting and Financial Reporting for Pensions— an Amendment of GASB Statement 27*, which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting the net pension asset and deferred outflows related to pension.

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Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension asset/liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension asset/liability equals the City's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension asset/liability not accounted for as deferred inflows/outflows of resources.

As a result of implementing GASB 68, the City is reporting a net pension asset/liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2014, from \$23,412,294 to \$12,367,523 for governmental activities and from \$34,564,880 to \$32,591,085 for business-type activities.

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At year end, capital assets represented 76 percent of total assets. Capital assets include land, buildings and improvements, equipment, vehicles, streets, bridges, street lighting, infrastructure and construction in progress. Net investment in capital assets was \$48,404,011 at December 31, 2015, with \$22,716,236 in governmental activities and \$25,687,775 in business-type activities. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, \$4,753,974 or 9 percent represents resources that are subject to external restrictions on how they may be used. The balance of unrestricted net position is a negative balance of \$899,901, which is primarily caused by the implementation of GASB 68 and 71.

Current assets of governmental activities increased \$714,992 due to an increase in receivables related to several CDBG grants as well as public transit grants. Other liabilities decreased \$558,588 mainly due to the reduction in accrued wages and contracts payables. The decrease in accrued wages is due to less number of days of wages in 2015 being accrued.

Long term liabilities of governmental activities increased \$432,930. This increase is mainly due to GASB 68.

Business type activities/enterprise funds saw an increase of \$826,798 in current assets. This increase is primarily due to increasing cash balances. Rate increases in recent years have allowed the City to accumulate money for major planned capital improvements. Long term liabilities decreased \$869,697 due to the payment of debt.

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Table 2 shows the changes in net position for fiscal year 2015 and 2014.

**Table 2**  
**Changes in Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
<b>Revenues</b>						
<i>Program Revenues:</i>						
Charges for Services	\$ 2,829,485	\$ 2,623,125	\$ 9,977,906	\$ 10,286,798	\$ 12,807,391	\$ 12,909,923
Operating Grants	2,281,600	1,787,826	251	0	2,281,851	1,787,826
Capital Grants	6,233,097	1,180,004	0	82,089	6,233,097	1,262,093
<i>General Revenues:</i>						
Property Taxes	990,421	1,085,428	0	0	990,421	1,085,428
Income Taxes	9,606,783	8,795,942	0	0	9,606,783	8,795,942
Other Taxes	6,925	6,157	0	0	6,925	6,157
Grants and Entitlements	434,638	442,197	0	0	434,638	442,197
Gain on Sale of Capital Assets	162,151	0	0	0	162,151	0
Investment Earnings	5,378	7,869	0	0	5,378	7,869
Miscellaneous	188,127	345,660	4,990	240,756	193,117	586,416
<i>Total Revenues</i>	<u>22,738,605</u>	<u>16,274,208</u>	<u>9,983,147</u>	<u>10,609,643</u>	<u>32,721,752</u>	<u>26,883,851</u>
<b>Program Expenses</b>						
General Government	4,100,811	4,551,037	0	0	4,100,811	4,551,037
Security of Persons and Property	7,968,424	7,529,505	0	0	7,968,424	7,529,505
Public Health	302,764	300,114	0	0	302,764	300,114
Leisure Time Services	868,634	939,238	0	0	868,634	939,238
Community Development	353,745	634,148	0	0	353,745	634,148
Transportation	2,527,069	2,322,553	0	0	2,527,069	2,322,553
Interest and Fiscal Charges	50,464	60,821	0	0	50,464	60,821
<i>Enterprise Operations:</i>						
Water	0	0	3,421,921	3,303,647	3,421,921	3,303,647
Sewer	0	0	2,965,673	3,082,994	2,965,673	3,082,994
Sanitation	0	0	1,588,917	1,522,213	1,588,917	1,522,213
Stormwater Management	0	0	593,830	322,162	593,830	322,162
Golf Course	0	0	590,723	562,131	590,723	562,131
Swimming Pool	0	0	89,301	76,797	89,301	76,797
<i>Total Program Expenses</i>	<u>16,171,911</u>	<u>16,337,416</u>	<u>9,250,365</u>	<u>8,869,944</u>	<u>25,422,276</u>	<u>25,207,360</u>
<i>Increase (Decrease) in Net Position</i>	6,566,694	(63,208)	732,782	1,739,699	7,299,476	1,676,491
Transfers	(169,519)	(180,399)	169,519	180,399	0	0
<i>Change in Net Position</i>	<u>\$ 6,397,175</u>	<u>\$ (243,607)</u>	<u>\$ 902,301</u>	<u>\$ 1,920,098</u>	<u>\$ 7,299,476</u>	<u>\$ 1,676,491</u>

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The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$1,465,563 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$1,552,048. Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

	Governmental Activities	Business-Type Activities	Total
Total 2015 program expenses under GASB 68	\$ 16,171,911	\$ 9,250,365	\$ 25,422,276
Pension expense under GASB 68	(1,296,051)	(255,997)	(1,552,048)
2015 contractually required contribution	1,203,174	294,081	1,497,255
Adjusted 2015 program expenses	16,079,034	9,288,449	25,367,483
Total 2014 program expenses under GASB 27	16,337,416	8,869,944	25,207,360
Increase (Decrease) in program expenses not related to pension	\$ (258,382)	\$ 418,505	\$ 160,123

**Governmental Activities**

The funding for the governmental activities comes from several different sources, the most significant being the municipal income tax. Other prominent sources are property taxes, grants and charges for services.

The City's income tax is at a rate of 1.5 percent. Both residents of the City and non-residents who work inside the City are subject to the income tax. However, if residents work in a locality that has a municipal income tax, the City provides 100 percent credit up to 1 percent for those who pay income tax to another city. City Council could by Ordinance, choose to vary that income tax credit and create additional revenues for the City.

Governmental revenue is comprised of program revenue and general revenue. General revenues include grants and entitlements, such as local government funds. Governmental activities are primarily funded with the combination of property tax, income tax and intergovernmental revenues. The City monitors its sources of revenues very closely for fluctuations.

The City saw a \$5,053,093 increase in capital grant revenue in 2015. This is largely due to an increase in grants from ODOT for the bridge removal at Route 42 and 250. Operating grants also increased due to additional money from CDBG and public transit grants.

Police and fire represent the largest expense of the governmental activities. This expense of \$7,968,424 represents 49 percent of the total governmental activities expenses. These two departments operate primarily out of the general fund.

The City's street maintenance and repair department provides the City and its citizens many services that include public road salting, leaf and debris pickup, paint striping and alley profiling. These expenses totaled \$2,527,069, representing 16 percent of total governmental activities expenses, during 2015.

The City also maintains a health department (public health) and a park (leisure time services) within the City. These areas had expenses of \$1,171,398 in 2015 equaling 7 percent of the total governmental activities expenses.

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**Business-Type Activities**

Business-type activities include water, sewer, sanitation, stormwater management, golf course and swimming pool operations. The revenues are generated primarily from charges for services. In 2015, charges for services of \$9,977,906 accounted for almost 100 percent of the business type revenues. The total expenses for the utilities were \$9,250,365 thus leaving an increase in net position of \$732,782 (before transfers) for the business-type activities.

***The City's Funds***

***Governmental Funds***

Information about the City's governmental funds begins on page 17. These funds are accounted for using the modified accrual method of accounting. All governmental funds had revenues of \$16,348,756 and expenditures of \$15,748,832. The funds are monitored consistently with adjustments made throughout the year in budgets to accommodate yearly revenues.

The general fund's net change in fund balance for year end 2015 was an increase of \$436,427.

The street maintenance and repair fund's net change in fund balance for year end 2015 was a decrease of \$153,682.

***Proprietary Funds***

The City's proprietary funds provide the same type of information found in the government-wide financial statements for the business-type activities, but in more detail.

Unrestricted net position of the water fund at the end of the year amounted to \$640,984, unrestricted net position of the sanitation fund was \$1,358,751 and the unrestricted net position of the sewer fund was \$5,347,254. The water fund showed a decrease in net position of \$110,257. The total growth in net position for sanitation and sewer funds was \$172,623 and \$973,953, respectively. Factors concerning the finances of these funds have already been addressed in the discussion of the business-type activities.

***General Fund Budgeting Highlights***

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of 2015, the City amended its general fund budget on various occasions. All recommendations for appropriation changes come to Council from the Director of Finance.

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For the general fund, the actual budget basis revenue was \$10,453,638, representing an increase of \$119,910 over the final budget estimate of \$10,333,728. Most of this difference was attributable to an underestimation of charges for services. The final budget revenues were \$783,000 higher than original budget revenues of \$9,550,728. Estimates were adjusted as income tax receipts were higher than originally anticipated.

Final expenditure appropriations of \$10,410,271 were \$461,347 higher than the actual expenditures of \$9,948,924 as cost savings were recognized for general government and security of persons and property throughout the year. Final expenditure appropriations were \$262,392 less than the original budget appropriations of \$10,147,879.

There were no significant variances to discuss within other financing sources and uses.

***Capital Assets and Debt Administration***

**Capital Assets**

At the end of year 2015, the City had \$59,909,531 invested in capital assets. A total of \$24,143,080 of this was for governmental activities and \$35,766,451 being attributable to business-type activities. Table 3 shows fiscal year 2015 balances compared with 2014.

**Table 3**  
**Capital Assets at December 31**  
**(Net of Depreciation)**

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
Land	\$ 7,000,545	\$ 7,079,045	\$ 3,615,141	\$ 3,630,627	\$ 10,615,686	\$ 10,709,672
Construction in Progress	7,337,221	1,137,503	0	0	7,337,221	1,137,503
Buildings and Improvement:	4,327,372	4,577,613	7,028,220	7,271,881	11,355,592	11,849,494
Equipment	799,209	860,813	1,197,745	1,394,916	1,996,954	2,255,729
Vehicles	1,494,197	1,700,588	920,256	784,692	2,414,453	2,485,280
Streets	1,933,609	2,353,009	0	0	1,933,609	2,353,009
Bridges	443,194	505,836	0	0	443,194	505,836
Street Lighting	807,733	874,513	0	0	807,733	874,513
Infrastructure	0	0	23,005,089	23,706,184	23,005,089	23,706,184
<i>Total</i>	<u>\$ 24,143,080</u>	<u>\$ 19,088,920</u>	<u>\$ 35,766,451</u>	<u>\$ 36,788,300</u>	<u>\$ 59,909,531</u>	<u>\$ 55,877,220</u>

The \$5,054,160 increase in capital assets of governmental activities was attributable to current year additional purchases exceeding depreciation and disposals exceeding additional purchases. The majority of the increase was in construction in progress due to the ODOT project for the removal of the Route 42 and 250 bridge. The \$1,021,849 decrease in capital assets of business-type activities is due to current year depreciation and disposals exceeding additional purchases. See Note 9 for additional information about the capital assets of the City.

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**Debt**

The outstanding debt for the City as of December 31, 2015 was \$11,639,765. See Note 14 for additional details. Table 4 summarizes outstanding debt.

**Table 4**  
**Outstanding Debt, at December 31**

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
General Obligation Bonds	\$ 1,445,000	\$ 1,610,000	\$ 10,025,000	\$ 10,910,000	\$ 11,470,000	\$ 12,520,000
Premium on Bonds	12,267	13,850	157,498	176,893	169,765	190,743
ODOT Loans	0	77,290	0	0	0	77,290
<i>Total</i>	<u>\$ 1,457,267</u>	<u>\$ 1,701,140</u>	<u>\$ 10,182,498</u>	<u>\$ 11,086,893</u>	<u>\$ 11,639,765</u>	<u>\$ 12,788,033</u>

***Economic Factors***

In 2015 the City of Ashland continued to see its local economy recover. Unemployment leveled off just below 5 percent. Property tax values increased slightly for 2016 by \$2,137,410 to a new total value of \$300,946,820.

Income tax collection increased in all categories over the previous year's collection period. Individual tax collection increased by 7.8 percent, Withholding tax collection increased by 4.5 percent, while business profit taxes collection increased by 32 percent. Overall income tax collection increased by \$810,841 over the previous year's collections and exceeded projections by 7 percent. The City anticipates enacted legislation by the state legislature will impacted this collect in 2017.

City's operations continue to be reviewed for productivity and efficiencies while experiencing increased demand for services. In 2015 the City placed a quarter percent income tax initiative for road repairs and maintenance before the voters for their consideration. That tax initiative was turned down by the voters. At the time of this writing the City is considering placing another income tax initiative before the voters for their consideration but no definitive action has been taken as of yet.

All other operating funds of the City continued to produce according to projections with modest gains in cash balances. During the year the City continued to retire debt in accordance with its schedules and commitments. This discipline allowed the City to retire several of its shorter term obligations. Annually the City retires approximately a million dollars in long-term debt. This program benefits the community by developing a strong and sound financial plan for debt retirement, while establishing a solid cash flow. The City continues to maintain an Aaa1 rating level and because of this strong rating the City continues to enjoy a substantial savings in interest cost.

The Government Accounting Standards Board (GASB) implemented rules concerning the accounting for and disclosure of public pensions by local governments. This rule identifies the financial condition of the state's pension funds but is not a representation of the City's actual Financial Condition. It is a requirement that this information be reported.

During the year the City replaced several storm sewer catch basins and culverts throughout the City.

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The City also continued to work with the Ohio Department of Transportation to complete a multi-million dollar replacement of the outdated U.S. Route 42, State Route 96, and U.S. Route 250 Bridge with a state of the art ground level intersection.

The City completed the installation of a new waterline at the Industrial Park to enhance service and water pressure to that area. The City continues to proactively enhance, develop and promote the Industrial Park. The Industrial Park has several well run and managed companies that provide reliable and solid jobs for our community. An example of this is that for the last eight years our community has supported the local United Way by helping it meet its goal of over a million dollars with the generous support of the community and our employers.

Looking to the future the City continues to be challenged to meet the needs of our community, our stakeholders and our employees while operating with the limited resources. We are thankful and blessed to have good leadership, employees, stakeholders and citizens who have faithfully supported and helped us over the years. Our task remains the same to provide the best possible services with the revenues we receive. We are determined to make the right choices with a disciplined but compassionate approach in controlling or reducing costs where possible, while exploring possible new sources of revenue.

***Contacting the City's Finance Department***

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Larry Paxton, Director of Finance, 206 Claremont Avenue, Ashland, Ohio 44805 or email [paxton.larry@ashland-ohio.com](mailto:paxton.larry@ashland-ohio.com)

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	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Equity in Pooled Cash and Investments	\$ 4,132,807	\$ 8,741,910	\$ 12,874,717
Cash and Investments in Segregated Accounts	0	1,131	1,131
Accounts Receivable	374,512	1,057,757	1,432,269
Intergovernmental Receivable	1,245,954	251	1,246,205
Taxes Receivable	3,302,464	0	3,302,464
Prepaid Items	137,256	55,422	192,678
Materials and Supplies Inventory	196,023	178,391	374,414
Net Pension Asset (See Note 11)	7,954	5,998	13,952
Non-Depreciable Capital Assets	14,337,766	3,615,141	17,952,907
Depreciable Capital Assets, Net	9,805,314	32,151,310	41,956,624
<i>Total Assets</i>	<u>33,540,050</u>	<u>45,807,311</u>	<u>79,347,361</u>
<b>Deferred Outflow of Resources</b>			
Deferred Charges on Refunding Pension	30,423	103,823	134,246
	1,790,268	418,089	2,208,357
<i>Total Deferred Outflow of Resources</i>	<u>1,820,691</u>	<u>521,912</u>	<u>2,342,603</u>
<b>Liabilities</b>			
Accounts Payable	92,996	34,325	127,321
Accrued Wages	108,071	36,667	144,738
Intergovernmental Payable	176,933	48,191	225,124
Accrued Interest Payable	3,377	28,570	31,947
Accrued Vacation Leave Payable	37,404	0	37,404
Matured Compensated Absences Payable	2,713	0	2,713
Long-Term Liabilities:			
Due Within One Year	188,182	823,897	1,012,079
Due in More Than One Year:			
Net Pension Liability (See Note 11)	12,879,469	2,317,259	15,196,728
Other Amonts Due in More Than One Year	1,972,007	9,504,389	11,476,396
<i>Total Liabilities</i>	<u>15,461,152</u>	<u>12,793,298</u>	<u>28,254,450</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes Levied for the Next Year	1,078,490	0	1,078,490
Pension	56,401	42,539	98,940
<i>Total Deferred Inflows of Resources</i>	<u>1,134,891</u>	<u>42,539</u>	<u>1,177,430</u>
<b>Net Position</b>			
Net Investment in Capital Assets	22,716,236	25,687,775	48,404,011
Restricted For:			
Debt Service	400,528	0	400,528
Capital Outlay	537,028	0	537,028
Roads and Bridges	1,243,324	0	1,243,324
Parks and Recreation	370,818	0	370,818
Police and Fire	305,337	0	305,337
Public Transportation	393,071	0	393,071
Municipal Court Programs	855,585	0	855,585
Community Development	459,683	0	459,683
Other Purposes	188,600	0	188,600
Unrestricted	(8,705,512)	7,805,611	(899,901)
<i>Total Net Position</i>	<u>\$ 18,764,698</u>	<u>\$ 33,493,386</u>	<u>\$ 52,258,084</u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Statement of Activities*  
For the Year Ended December 31, 2015

	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services and Sales	Operating Grants, Contributions and Interest	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Governmental Activities</b>							
General Government	\$ 4,100,811	\$ 828,098	\$ 492,832	\$ 0	\$ (2,779,881)	\$ 0	\$ (2,779,881)
Security of Persons and Property	7,968,424	1,743,374	221,650	33,379	(5,970,021)	0	(5,970,021)
Public Health	302,764	168,653	0	0	(134,111)	0	(134,111)
Leisure Time Services	868,634	68,246	20,064	0	(780,324)	0	(780,324)
Community Development	353,745	0	436,555	0	82,810	0	82,810
Transportation	2,527,069	21,114	1,110,499	6,199,718	4,804,262	0	4,804,262
Interest and Fiscal Charges	50,464	0	0	0	(50,464)	0	(50,464)
<i>Total Governmental Activities</i>	<u>16,171,911</u>	<u>2,829,485</u>	<u>2,281,600</u>	<u>6,233,097</u>	<u>(4,827,729)</u>	<u>0</u>	<u>(4,827,729)</u>
<b>Business-Type Activities</b>							
Water	3,421,921	3,313,754	0	0	0	(108,167)	(108,167)
Sewer	2,965,673	3,939,375	251	0	0	973,953	973,953
Sanitation	1,588,917	1,761,540	0	0	0	172,623	172,623
Stormwater Management	593,830	517,591	0	0	0	(76,239)	(76,239)
Golf Course	590,723	384,741	0	0	0	(205,982)	(205,982)
Swimming Pool	89,301	60,905	0	0	0	(28,396)	(28,396)
<i>Total Business-Type Activities</i>	<u>9,250,365</u>	<u>9,977,906</u>	<u>251</u>	<u>0</u>	<u>0</u>	<u>727,792</u>	<u>727,792</u>
<i>Total Primary Government</i>	<u>\$ 25,422,276</u>	<u>\$ 12,807,391</u>	<u>\$ 2,281,851</u>	<u>\$ 6,233,097</u>	<u>(4,827,729)</u>	<u>727,792</u>	<u>(4,099,937)</u>
<b>General Revenues:</b>							
Property Taxes Levied for:							
General Purposes					497,827	0	497,827
Police and Fire Pension					154,981	0	154,981
Park and Recreation					124,054	0	124,054
Debt Service					213,559	0	213,559
Income Taxes Levied for:							
General Purposes					8,412,684	0	8,412,684
Street Maintenance and Repair					574,086	0	574,086
Park and Recreation					620,013	0	620,013
Hotel Lodging Tax					6,925	0	6,925
Grants and Entitlements not Restricted to Specific Programs					434,638	0	434,638
Gain on Sale of Capital Assets					162,151	0	162,151
Investment Earnings					5,378	0	5,378
Miscellaneous					188,127	4,990	193,117
<i>Total General Revenues</i>					<u>11,394,423</u>	<u>4,990</u>	<u>11,399,413</u>
Transfers					(169,519)	169,519	0
<i>Change in Net Position</i>					<u>6,397,175</u>	<u>902,301</u>	<u>7,299,476</u>
<i>Net Position Beginning of Year Restated, See Note 2S</i>					<u>12,367,523</u>	<u>32,591,085</u>	<u>44,958,608</u>
<i>Net Position End of Year</i>					<u>\$ 18,764,698</u>	<u>\$ 33,493,386</u>	<u>\$ 52,258,084</u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*December 31, 2015*

	General	Street Maintenance and Repair	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 809,583	\$ 498,077	\$ 2,825,147	\$ 4,132,807
Accounts Receivable	305,804	0	68,708	374,512
Intergovernmental Receivable	183,299	378,294	684,361	1,245,954
Taxes Receivable	2,463,417	134,865	704,182	3,302,464
Prepaid Items	107,612	15,321	14,323	137,256
Materials and Supplies Inventory	0	196,023	0	196,023
<i>Total Assets</i>	<u>\$ 3,869,715</u>	<u>\$ 1,222,580</u>	<u>\$ 4,296,721</u>	<u>\$ 9,389,016</u>
<b>Liabilities</b>				
Accounts Payable	\$ 19,806	\$ 414	\$ 72,776	\$ 92,996
Accrued Wages	91,052	10,587	6,432	108,071
Intergovernmental Payable	152,764	13,704	10,465	176,933
Matured Compensated Absences Payable	2,713	0	0	2,713
<i>Total Liabilities</i>	<u>266,335</u>	<u>24,705</u>	<u>89,673</u>	<u>380,713</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes Levied for the Next Year	552,232	0	526,258	1,078,490
Unavailable Revenue	1,286,393	314,686	623,122	2,224,201
<i>Total Deferred Inflows of Resources</i>	<u>1,838,625</u>	<u>314,686</u>	<u>1,149,380</u>	<u>3,302,691</u>
<b>Fund Balances</b>				
Nonspendable	107,612	211,344	14,323	333,279
Restricted	0	671,845	2,323,015	2,994,860
Committed	0	0	720,330	720,330
Assigned	1,419,439	0	0	1,419,439
Unassigned	237,704	0	0	237,704
<i>Total Fund Balances</i>	<u>1,764,755</u>	<u>883,189</u>	<u>3,057,668</u>	<u>5,705,612</u>
<i>Total Liabilities, Deferred Inflows of of Resources and Fund Balances</i>	<u>\$ 3,869,715</u>	<u>\$ 1,222,580</u>	<u>\$ 4,296,721</u>	<u>\$ 9,389,016</u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Reconciliation of Total Governmental Fund Balances to*  
*Net Position of Governmental Activities*  
*December 31, 2015*

<b>Total Governmental Fund Balances</b>		\$ 5,705,612
 <i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		24,143,080
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds:		
Property Taxes	\$ 66,129	
Income Tax	1,089,453	
Intergovernmental	880,383	
Charges for Services	<u>188,236</u>	2,224,201
Accrued interest payable is not due and payable in the current period and therefore not reported in the funds.		(3,377)
Unamortized balances of bond related transactions are not recorded in the funds.		
Unamortized deferred charges on refundings		30,423
The net pension liability is not due and payable in the current period, and the net pension asset is not available for spending in the current period; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds.		
Net Pension Asset	7,954	
Deferred Outflows - Pension	1,790,268	
Deferred Inflows - Pension	(56,401)	
Net Pension Liability	<u>(12,879,469)</u>	(11,137,648)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds	(1,445,000)	
Unamortized Bond Premium	(12,267)	
Accrued Vacation Leave Payable	(37,404)	
Compensated Absences	<u>(702,922)</u>	<u>(2,197,593)</u>
 <i>Net Position of Governmental Activities</i>		 <u><u>\$ 18,764,698</u></u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2015*

	General	Street Maintenance and Repair	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$ 522,082	\$ 0	\$ 515,795	\$ 1,037,877
Income Taxes	8,368,232	570,892	616,564	9,555,688
Other Local Taxes	6,925	0	0	6,925
Special Assessments	0	0	358	358
Charges for Services	818,603	14,994	495,085	1,328,682
Licenses and Permits	54,541	0	0	54,541
Fines and Forfeitures	634,909	6,120	569,209	1,210,238
Intergovernmental	403,721	874,756	1,534,603	2,813,080
Interest	5,378	4,417	359	10,154
Rent	0	0	68,091	68,091
Contributions and Donations	789	0	74,206	74,995
Other	125,310	36,405	26,412	188,127
<i>Total Revenues</i>	<u>10,940,490</u>	<u>1,507,584</u>	<u>3,900,682</u>	<u>16,348,756</u>
<b>Expenditures</b>				
Current:				
General Government	3,224,577	0	695,326	3,919,903
Security of Persons and Property	6,313,468	0	1,191,118	7,504,586
Public Health	301,819	0	3,060	304,879
Leisure Time Services	0	0	775,495	775,495
Community Development	203,967	0	149,163	353,130
Transportation	0	1,650,331	173,289	1,823,620
Capital Outlay	13,148	10,935	751,090	775,173
Debt Service:				
Principal Retirement	0	0	242,290	242,290
Interest and Fiscal Charges	0	0	49,756	49,756
<i>Total Expenditures</i>	<u>10,056,979</u>	<u>1,661,266</u>	<u>4,030,587</u>	<u>15,748,832</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>883,511</u>	<u>(153,682)</u>	<u>(129,905)</u>	<u>599,924</u>
<b>Other Financing Sources (Uses)</b>				
Proceeds from Sale of Capital Assets	30,525	0	292,450	322,975
Transfers In	0	0	306,000	306,000
Transfers Out	(477,609)	0	0	(477,609)
<i>Total Other Financing Sources (Uses)</i>	<u>(447,084)</u>	<u>0</u>	<u>598,450</u>	<u>151,366</u>
<i>Net Change in Fund Balance</i>	436,427	(153,682)	468,545	751,290
<i>Fund Balance Beginning of Year</i>	<u>1,328,328</u>	<u>1,036,871</u>	<u>2,589,123</u>	<u>4,954,322</u>
<i>Fund Balance End of Year</i>	<u>\$ 1,764,755</u>	<u>\$ 883,189</u>	<u>\$ 3,057,668</u>	<u>\$ 5,705,612</u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2015*

<b>Net Change in Fund Balances - Total Governmental Funds</b>	\$	751,290
 <i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital Asset Additions	\$ 6,534,022	
Current Year Depreciation	<u>(1,319,038)</u>	5,214,984
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
		(160,824)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property Taxes	(47,457)	
Income Taxes	51,095	
Charges for Services	167,575	
Intergovernmental	<u>299,726</u>	470,939
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
General Obligation Bonds	165,000	
ODOT Loan	<u>77,290</u>	242,290
Premiums on bonds and deferred charges related to the refunding of bonds are amortized over the life of the issuance in the statement of activities.		
Premiums on Bonds	1,583	
Deferred Charges on Refundings	<u>(3,925)</u>	(2,342)
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
		1,203,174
Except for amount reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.		
		(1,296,051)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		
		1,634
Some expenses reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Accrued Vacation Leave Payable	(7,574)	
Compensated Absences	<u>(20,345)</u>	<u>(27,919)</u>
<i>Change in Net Position of Governmental Activities</i>	\$	<u><u>6,397,175</u></u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Statement of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2015*

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Property Taxes	\$ 524,674	\$ 524,674	\$ 522,082	\$ (2,592)
Income Taxes	6,977,400	7,760,400	7,810,910	50,510
Other Local Taxes	0	6,157	6,925	768
Charges for Services	706,850	706,850	886,629	179,779
Licenses and Permits	43,067	43,067	54,541	11,474
Fines and Forfeitures	679,221	679,221	628,855	(50,366)
Intergovernmental	419,096	412,939	407,352	(5,587)
Interest	8,500	8,500	5,378	(3,122)
Contributions and Donations	589	589	789	200
Other	191,331	191,331	130,177	(61,154)
<i>Total Revenues</i>	<u>9,550,728</u>	<u>10,333,728</u>	<u>10,453,638</u>	<u>119,910</u>
<b>Expenditures</b>				
Current:				
General Government	3,173,360	3,228,807	2,916,727	312,080
Security of Persons and Property	6,512,002	6,654,212	6,518,376	135,836
Public Health	301,684	317,865	308,722	9,143
Community Development	160,833	209,387	205,099	4,288
<i>Total Expenditures</i>	<u>10,147,879</u>	<u>10,410,271</u>	<u>9,948,924</u>	<u>461,347</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(597,151)</u>	<u>(76,543)</u>	<u>504,714</u>	<u>581,257</u>
<b>Other Financing Sources (Uses)</b>				
Proceeds from Sale of Capital Assets	0	0	30,525	30,525
Transfers Out	(141,000)	(487,609)	(487,609)	0
<i>Net Change in Fund Balance</i>	<u>(738,151)</u>	<u>(564,152)</u>	<u>47,630</u>	<u>611,782</u>
<i>Fund Balance Beginning of Year</i>	<u>761,954</u>	<u>761,954</u>	<u>761,954</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 23,803</u>	<u>\$ 197,802</u>	<u>\$ 809,584</u>	<u>\$ 611,782</u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Statement of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Street Maintenance and Repair Fund*  
*For the Year Ended December 31, 2015*

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Income Taxes	\$ 501,250	\$ 557,500	\$ 561,129	\$ 3,629
Charges for Services	21,692	21,692	22,582	890
Fines and Forfeitures	6,500	6,500	6,120	(380)
Intergovernmental	887,007	887,007	877,078	(9,929)
Interest	4,346	4,346	4,417	71
Other	46,500	46,500	36,405	(10,095)
<i>Total Revenues</i>	<u>1,467,295</u>	<u>1,523,545</u>	<u>1,507,731</u>	<u>(15,814)</u>
<b>Expenditures</b>				
Current:				
Transportation	2,123,778	2,131,903	1,720,513	411,390
<i>Net Change in Fund Balance</i>	(656,483)	(608,358)	(212,782)	395,576
<i>Fund Balance Beginning of Year</i>	<u>703,195</u>	<u>703,195</u>	<u>703,195</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 46,712</u>	<u>\$ 94,837</u>	<u>\$ 490,413</u>	<u>\$ 395,576</u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Statement of Fund Net Position*  
*Proprietary Funds*  
*December 31, 2015*

	Enterprise Funds				Total
	Water	Sewer	Sanitation	Nonmajor Enterprise Funds	
<b>Assets</b>					
<i>Current Assets:</i>					
Equity in Pooled Cash and Investments	\$ 985,424	\$ 5,497,373	\$ 1,639,483	\$ 619,630	\$ 8,741,910
Cash and Investments in Segregated Accounts	0	0	0	1,131	1,131
Accounts Receivable	455,950	564,389	30,053	7,365	1,057,757
Intergovernmental Receivable	0	251	0	0	251
Prepaid Items	21,806	22,377	11,239	0	55,422
Materials and Supplies Inventory	104,972	0	0	73,419	178,391
<i>Total Current Assets</i>	<u>1,568,152</u>	<u>6,084,390</u>	<u>1,680,775</u>	<u>701,545</u>	<u>10,034,862</u>
<i>Non-Current Assets:</i>					
Net Pension Asset (See Note 11)	2,472	1,973	873	680	5,998
Non-Depreciable Capital Assets	2,729,023	77,708	73,374	735,036	3,615,141
Depreciable Capital Assets, Net	10,995,467	17,715,515	442,220	2,998,108	32,151,310
<i>Total Non-Current Assets</i>	<u>13,726,962</u>	<u>17,795,196</u>	<u>516,467</u>	<u>3,733,824</u>	<u>35,772,449</u>
<i>Total Assets</i>	<u>15,295,114</u>	<u>23,879,586</u>	<u>2,197,242</u>	<u>4,435,369</u>	<u>45,807,311</u>
<b>Deferred Outflow of Resources</b>					
Deferred Charges on Refunding Pension	67,810	36,013	0	0	103,823
	172,296	137,505	60,868	47,420	418,089
<i>Total Deferred Outflow of Resources</i>	<u>240,106</u>	<u>173,518</u>	<u>60,868</u>	<u>47,420</u>	<u>521,912</u>
<b>Liabilities</b>					
<i>Current Liabilities:</i>					
Accounts Payable	7,846	11,604	14,875	0	34,325
Accrued Wages	15,468	12,014	5,890	3,295	36,667
Intergovernmental Payable	20,340	15,990	7,229	4,632	48,191
Accrued Interest Payable	8,935	19,635	0	0	28,570
Compensated Absences Payable	6,862	6,682	5,091	262	18,897
General Obligation Bonds Payable	450,000	355,000	0	0	805,000
<i>Total Current Liabilities</i>	<u>509,451</u>	<u>420,925</u>	<u>33,085</u>	<u>8,189</u>	<u>971,650</u>
<i>Long-Term Liabilities:</i>					
Compensated Absences Payable - Net of Current Portion	70,003	34,575	7,127	15,186	126,891
General Obligation Bonds Payable - Net of Current Portion	3,244,851	6,132,647	0	0	9,377,498
Net Pension Liability (See Note 11)	954,952	762,123	337,360	262,824	2,317,259
<i>Total Long-Term Liabilities</i>	<u>4,269,806</u>	<u>6,929,345</u>	<u>344,487</u>	<u>278,010</u>	<u>11,821,648</u>
<i>Total Liabilities</i>	<u>4,779,257</u>	<u>7,350,270</u>	<u>377,572</u>	<u>286,199</u>	<u>12,793,298</u>
<b>Deferred Inflows of Resources</b>					
Pension	17,531	13,991	6,193	4,824	42,539
<i>Total Deferred Inflows of Resources</i>	<u>17,531</u>	<u>13,991</u>	<u>6,193</u>	<u>4,824</u>	<u>42,539</u>
<b>Net Position</b>					
Net Investment in Capital Assets Unrestricted	10,097,448	11,341,589	515,594	3,733,144	25,687,775
	640,984	5,347,254	1,358,751	458,622	7,805,611
<i>Total Net Position</i>	<u>\$ 10,738,432</u>	<u>\$ 16,688,843</u>	<u>\$ 1,874,345</u>	<u>\$ 4,191,766</u>	<u>\$ 33,493,386</u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Proprietary Funds*  
*For the Year Ended December 31, 2015*

	Enterprise Funds				Total
	Water	Sewer	Sanitation	Nonmajor Enterprise Funds	
<b>Operating Revenues</b>					
Charges for Services	\$ 3,313,754	\$ 3,939,375	\$ 1,761,540	\$ 963,237	\$ 9,977,906
Other	0	0	0	4,990	4,990
<i>Total Operating Revenues</i>	<u>3,313,754</u>	<u>3,939,375</u>	<u>1,761,540</u>	<u>968,227</u>	<u>9,982,896</u>
<b>Operating Expenses</b>					
Personal Services	1,510,616	1,442,117	774,647	500,822	4,228,202
Contractual Services	185,166	60,409	558,377	52,905	856,857
Materials and Supplies	787,031	259,667	164,182	376,510	1,587,390
Utilities	253,662	218,871	13,252	32,549	518,334
Depreciation	546,953	743,310	78,459	114,683	1,483,405
Other	8,286	353	0	58,638	67,277
<i>Total Operating Expenses</i>	<u>3,291,714</u>	<u>2,724,727</u>	<u>1,588,917</u>	<u>1,136,107</u>	<u>8,741,465</u>
<i>Operating Income (Loss)</i>	<u>22,040</u>	<u>1,214,648</u>	<u>172,623</u>	<u>(167,880)</u>	<u>1,241,431</u>
<b>Non-Operating Revenues (Expense)</b>					
Intergovernmental	0	251	0	0	251
Loss on Sale of Capital Assets	(17,676)	0	0	(137,747)	(155,423)
Interest and Fiscal Charges	(114,621)	(240,946)	0	0	(355,567)
<i>Total Non-Operating Revenues (Expense)</i>	<u>(132,297)</u>	<u>(240,695)</u>	<u>0</u>	<u>(137,747)</u>	<u>(510,739)</u>
<i>Income (Loss) Before Transfers</i>	<u>(110,257)</u>	<u>973,953</u>	<u>172,623</u>	<u>(305,627)</u>	<u>730,692</u>
Transfers In	0	0	0	171,609	171,609
<i>Change in Net Position</i>	<u>(110,257)</u>	<u>973,953</u>	<u>172,623</u>	<u>(134,018)</u>	<u>902,301</u>
<i>Net Position Beginning of Year Restated, See Note 2S</i>	<u>10,848,689</u>	<u>15,714,890</u>	<u>1,701,722</u>	<u>4,325,784</u>	<u>32,591,085</u>
<i>Net Position End of Year</i>	<u>\$ 10,738,432</u>	<u>\$ 16,688,843</u>	<u>\$ 1,874,345</u>	<u>\$ 4,191,766</u>	<u>\$ 33,493,386</u>

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds*  
For the Year Ended December 31, 2015

	Enterprise Funds				Totals
	Water	Sewer	Sanitation	Nonmajor Enterprise Funds	
<b>Cash Flows from Operating Activities</b>					
Cash Received from Customers	\$ 3,328,341	\$ 3,948,893	\$ 1,751,979	\$ 961,980	\$ 9,991,193
Cash Received from Other Operating Receipts	0	0	0	4,990	4,990
Cash Payments to Suppliers for Goods and Services	(778,349)	(262,510)	(164,182)	(383,673)	(1,588,714)
Cash Payments to Employees for Services and Benefits	(1,574,813)	(1,510,274)	(800,267)	(515,967)	(4,401,321)
Cash Payments for Contractual Services	(435,980)	(278,760)	(563,124)	(85,454)	(1,363,318)
Other Cash Payments	(8,286)	(353)	0	(58,638)	(67,277)
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>530,913</u>	<u>1,896,996</u>	<u>224,406</u>	<u>(76,762)</u>	<u>2,575,553</u>
<b>Cash Flows from Noncapital Financing Activities</b>					
Transfers In	0	0	0	171,609	171,609
<b>Cash Flows from Capital and Related Financing Activities</b>					
Payment for Capital Acquisitions	(114,908)	(382,166)	(25,067)	(128,354)	(650,495)
Principal Payments on Debt	(435,000)	(450,000)	0	0	(885,000)
Interest Payments on Debt	(115,700)	(247,616)	0	0	(363,316)
<i>Net Cash (Used for) Capital and Related Financing Activities</i>	<u>(665,608)</u>	<u>(1,079,782)</u>	<u>(25,067)</u>	<u>(128,354)</u>	<u>(1,898,811)</u>
<i>Net Increase (Decrease) in Cash and Investments</i>	(134,695)	817,214	199,339	(33,507)	848,351
<i>Cash and Investments Beginning of Year</i>	<u>1,120,119</u>	<u>4,680,159</u>	<u>1,440,144</u>	<u>654,268</u>	<u>7,894,690</u>
<i>Cash and Investments End of Year</i>	<u>\$ 985,424</u>	<u>\$ 5,497,373</u>	<u>\$ 1,639,483</u>	<u>\$ 620,761</u>	<u>\$ 8,743,041</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities</b>					
Operating Income (Loss)	\$ 22,040	\$ 1,214,648	\$ 172,623	\$ (167,880)	\$ 1,241,431
Adjustments:					
Depreciation	546,953	743,310	78,459	114,683	1,483,405
(Increase) Decrease in Assets:					
Accounts Receivable	14,587	9,518	(9,561)	(1,257)	13,287
Prepaid Items	2,848	520	(1,504)	0	1,864
Net Pension Asset	(1,798)	(1,435)	(635)	(495)	(4,363)
Deferred Outflows - Pension	(52,996)	(42,295)	(18,722)	(14,586)	(128,599)
Materials and Supplies Inventory	12,139	0	0	(5,486)	6,653
Increase (Decrease) in Liabilities:					
Accounts Payable	(3,457)	(2,843)	10,009	(1,677)	2,032
Accrued Wages	(34,906)	(28,946)	(11,616)	(8,018)	(83,486)
Net Pension Liability	21,569	17,214	7,620	5,936	52,339
Deferred Inflows - Pension	17,531	13,991	6,193	4,824	42,539
Compensated Absences Payable	4,496	(14,151)	(3,981)	(4,005)	(17,641)
Intergovernmental Payable	(18,093)	(12,535)	(4,479)	1,199	(33,908)
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>\$ 530,913</u>	<u>\$ 1,896,996</u>	<u>\$ 224,406</u>	<u>\$ (76,762)</u>	<u>\$ 2,575,553</u>

**Noncash Capital Financing Activities:**

The water fund transfer capital assets to the governmental funds in the amount of \$2,090.

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Statement of Fiduciary Net Position*  
*Fiduciary Funds*  
*December 31, 2015*

	Private Purpose Trust	Agency Funds
<b>Assets</b>		
Equity in Pooled Cash and Investments	\$ 4,616	\$ 40,090
Cash and Investments in Segregated Accounts	0	96,336
<i>Total Assets</i>	4,616	\$ 136,426
<b>Liabilities</b>		
Undistributed Monies	0	\$ 136,426
<i>Total Liabilities</i>	0	\$ 136,426
<b>Net Position</b>		
Held in Trust for Private Purposes	\$ 4,616	

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Fiduciary Fund*  
*For the Year Ended December 31, 2015*

	Private Purpose Trust
<b>Additions</b>	
Interest	\$ 7
<b>Deductions</b>	
Payments in Accordance with Trust Agreements	500
<i>Change in Net Position</i>	(493)
<i>Net Position Beginning of Year</i>	5,109
<i>Net Position End of Year</i>	\$ 4,616

See accompanying notes to the basic financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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**NOTE 1: REPORTING ENTITY**

The City of Ashland (the “City”) is a municipal corporation, established under the laws of the State of Ohio. The City operates under a Council-Mayor form of government. The Mayor, five Council members, Finance Director, and Law Director are elected.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. A primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. The primary government of the City includes City departments and agencies that provide the following services: police and fire protection, emergency medical, public transportation, water, sewer and sanitation services, golf course, parks and recreation, planning, zoning, street maintenance and repair, and general administrative services. The operation of each of these activities is directly controlled by the Council through the budgetary process. None of these services are provided by a legally separate organization; therefore, these operations are included in the primary government.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization’s governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization’s resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the levying of taxes or the issuance of debt. The City does not have any component units.

The City is involved with the Wooster-Ashland Regional Council of Governments, the Ashland Community Improvement Corporation and the Ashland Area Council for Economic Development, which are defined as jointly governed organizations. Additional information concerning the jointly governed organizations is presented in Note 16.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the City's accounting policies are described below.

***A. Basis of Presentation***

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The effect of interfund services provided and used between activities are not eliminated on the statement of activities. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

***Fund Financial Statements*** During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

***B. Fund Accounting***

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

***General Fund*** – The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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***Street Maintenance and Repair Fund*** – The street maintenance and repair special revenue fund is used to account for the costs associated with maintaining the streets and public roads. The street maintenance and repair fund receives revenue from income taxes, interest, grants and other miscellaneous sources.

The other governmental funds of the City account for grants and other resources to which the City is bound to observe constraints imposed upon the use of the resources.

***Proprietary Fund Type*** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. The following is the City's proprietary fund type:

***Enterprise Funds*** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds.

***Water Fund*** – The water fund accounts for the provision of water service to the residents and commercial users located within the City.

***Sewer Fund*** – The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

***Sanitation Fund*** – The sanitation fund accounts for revenues generated from charges for sanitation services and the costs associated with providing those services.

The other enterprise funds of the City account for the operations of the storm water management, golf course and swimming pool.

***Fiduciary Funds*** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's trust fund is a private-purpose trust fund established to account for the funds used for the purpose of presenting free concerts at the Myers Memorial Bandshell. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's agency funds account for court collections that are distributed to various other City funds and the activity for performance bonds, the Brookside Golf Course gift certificates and employee deductions.

### ***C. Measurement Focus***

***Government-wide Financial Statements*** The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary fund activities. Trust funds also use the flow of economic resources focus. Agency funds do not report a measurement focus.

***D. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of the year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. (See Note 7.) Revenue from property taxes is recognized in the year for which the taxes are levied. (See Note 5.) Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements, and rentals.

***Deferred Inflows of Resources and Deferred Outflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding and for pension. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension are explained in Note 11.

In addition to liabilities, both the government-wide statements of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the City, deferred inflows of resources include property taxes, pension, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2015, but which were levied to finance 2016 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property and income taxes, intergovernmental grants and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 11)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***E. Cash and Investments***

To improve cash management, all cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and investments."

Investments are reported at fair value which is based on quoted market prices, with the exception of nonparticipating certificates of deposit and repurchase agreements, which are reported at cost.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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During 2015, investments were limited to certificates of deposit and interest in STAR Ohio (the State Treasury Asset Reserve of Ohio).

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2015.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2015 amounted to \$5,378, which includes \$5,309 assigned from other City funds.

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the City are presented on the financial statements as "equity in pooled cash and investments." Investments with an original maturity of more than three months that are not made from the pool are reported as "investments." See Note 4, Deposits and Investments.

***F. Prepaid Items***

Prepayments made to vendors for services that will benefit periods beyond December 31, 2015 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

***G. Materials and Supplies Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expensed when used. Inventories consist of expendable supplies.

***H. Capital Assets***

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000 for its capital assets. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

All reported capital assets, except for land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Buildings and Improvements	15 - 70 Years	15 - 70 Years
Equipment	3 - 20 Years	3 - 20 Years
Infrastructure	10 - 75 Years	10 - 80 Years
Vehicles	3 - 20 Years	3 - 20 Years

The City's infrastructure consists of streets, bridges, lighting systems, sewer systems, and water systems.

***I. Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at fiscal year end taking into consideration any limits specified in the City's termination policy. The City records a liability for all accumulated unused vacation time when earned for all employees. The City records a liability for accumulated unused sick leave for employees with seven or more years of accumulated service.

The entire compensated absence liability is reported on the government-wide financial statements.

In governmental funds, the liability for unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the funds from which the employee will be paid.

***J. Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and net pension liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds and long-term loans are recognized as a liability on the government fund financial statements when due.

***K. Pensions***

For purposes of measuring the net pension asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

***L. Net Position***

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions, enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. At December 31, 2015, none of the City's net position balances were restricted by enabling legislation.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***M. Fund Balance***

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the City classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

*Nonspendable* – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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*Committed* – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of City Council. Those committed amounts cannot be used for any other purpose unless Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the City. City Council has by resolution authorized the Finance Director to assign fund balance. City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***N. Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water, sewer and sanitation services, as well as charges related to the City’s storm water management, golf course, and swimming pool. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

***O. Interfund Activity***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Transfers between governmental funds and transfers between enterprise funds are eliminated on the government-wide financial statements. All transfers were in compliance with Ohio Revised Code Sections 5704.14, 5705.15 and 5706.16.

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Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are generally not presented on the financial statements.

***P. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the current year.

***Q. Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***R. Budgetary Data***

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object level (personal services and other) within each department in the general fund and at the object level (personal services and other) for all other funds. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time the final appropriations were enacted by Council.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

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**S. Implementation of New Accounting Principles and Restatement of Net Position**

For the year ended December 31, 2015, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68*.

GASB Statement No. 68 requires recognition of the entire net pension asset/liability and a more comprehensive measure of pension expense for defined benefit pensions and defined contribution pensions provided to the employees of state and local governmental employers through pension plans that are administered through trusts or equivalent arrangements. The implementation of GASB Statement No. 68 resulted in the inclusion of net pension asset/liability and pension expense components on the full-accrual financial statements. See below for the effect on net position as previously reported.

GASB Statement No. 71 amends paragraph 137 of GASB Statement No. 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension asset/liability. The provisions of this Statement are required to be applied simultaneously with the provisions of Statement 68. See below for the effect on net position as previously reported.

	Governmental Activities	Business-Type Activities				Total
		Water	Sewer	Sanitation	Nonmajor	
Net Position December 31, 2014	\$ 23,412,294	\$ 11,662,098	\$ 16,364,051	\$ 1,989,078	\$ 4,549,653	\$ 34,564,880
Adjustments:						
Net Pension Asset	2,167	674	538	238	185	1,635
Net Pension Liability	(12,223,011)	(933,383)	(744,909)	(329,740)	(256,888)	(2,264,920)
Deferred Outflow - Payments						
Subsequent to Measurement Date	1,176,073	119,300	95,210	42,146	32,834	289,490
Restated Net Position, January 1, 2015	<u>\$ 12,367,523</u>	<u>\$ 10,848,689</u>	<u>\$ 15,714,890</u>	<u>\$ 1,701,722</u>	<u>\$ 4,325,784</u>	<u>\$ 32,591,085</u>

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

**NOTE 3: BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

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The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the general fund and the street maintenance and repair fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditure/expenses (budget) rather than as assigned, committed or restricted fund balance (GAAP).
4. Some funds are included in the general fund, (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and the street maintenance and repair fund.

**Net Change in Fund Balance**

	General Fund	Street Maintenance and Repair Fund
GAAP Basis	\$ 436,427	\$ (153,682)
Revenue Accruals	(65,207)	147
Expenditure Accruals	(318,242)	(51,583)
Encumbrances	0	(7,664)
Funds Budgeted Elsewhere**	(5,348)	0
Budget Basis	\$ 47,630	\$ (212,782)

\*\* As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the City income tax fund.

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**NOTE 4: DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active monies are public deposits necessary to meet the demands on the treasury. Such monies must be maintained either as cash by the City, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies to be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above, provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and any other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio and STAR Plus).

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7. Certain bankers acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the purchase date in any amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and
8. Under limited circumstances, corporate debt interests noted in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

According to State law, public depositories must give security for all uninsured public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the City's name. During 2015, the City and public depositories complied with the provisions of these statutes.

**Deposits with Financial Institutions**

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as collateral against all of the uninsured public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the City.

At year-end, the carrying amount of the City's deposits was \$10,590,207, which includes \$5,090 cash on hand. Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosure*, as of December 31, 2015, \$9,866,123 of the City's bank balance of \$11,393,084 was exposed to custodial credit risk as discussed above, while \$1,526,961 was covered by Federal Deposit Insurance Corporation.

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**Investments**

As of December 31, 2015, the City had the following investment and maturity:

<u>Investment Type</u>	<u>Fair Value</u>	<u>6 Months or Less</u>	<u>Percent of Total</u>
STAR Ohio	\$ 2,426,683	\$ 2,426,683	100.00%

***Interest Rate Risk*** The City’s investment policy limits investment maturities to less than five years.

STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2015, is 49 days.

***Custodial Credit Risk:*** For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with investment custodial credit risk beyond the requirement in Ohio law that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

***Credit Risk*** Standard & Poor’s has assigned STAR Ohio an AAA rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

The City has no investment policy that would further limit its investment choices.

***Concentration of Credit Risk*** The City places no limit on the amount that may be invested in any one issuer. The percentage to total investment is listed in the table above.

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**NOTE 5: PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2015 for real and public utility property taxes represents collections of the 2014 taxes.

2015 real property taxes were levied after October 1, 2015 on the assessed value as of January 1, 2015, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2015 real property taxes are collected in and intended to finance 2016.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2015 public utility property taxes which became a lien December 31, 2014, are levied after October 1, 2015, and are collected in 2016 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2015 was \$3.90 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2015 property tax receipts were based are as follows:

<u>Category</u>	<u>Assessed Value</u>
Real Property	\$ 288,175,680
Public Utilities - Personal	12,771,140
Total Assessed Value	\$ 300,946,820

The County Treasurer collects property taxes on behalf of all taxing districts within the County, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2015, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2015 operations is offset to deferred inflows of resources – property taxes levied for the next year. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

**NOTE 6: RECEIVABLES**

Receivables at December 31, 2015 consisted of taxes, accounts (billed and unbilled user charged services), and intergovernmental receivables arising from grants, entitlements and shared revenues. All receivables are deemed collectible in full.

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**NOTE 7: INCOME TAX**

The City levies a municipal income tax of 1.5 percent on gross salaries, wages and other personal service compensation earned by residents of the City and on the earnings of nonresidents working within the City. This tax also applies to the net income of businesses operating within the City. Residents of the City are granted a credit up to 1.0 percent for taxes paid to other municipalities.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

Income tax revenues are distributed among the General Fund, Street Maintenance and Repair Special Revenue Fund and the Park and Recreation Special Revenue Fund. The distribution was determined by City ordinance.

**NOTE 8: CAPITAL ASSETS**

A summary of changes in capital assets during 2015 follows:

	Balance 1/1/2015	Additions	Transfers	Deletions	Balance 12/31/2015
<b>Governmental Activities:</b>					
<i>Capital Assets Not Being Depreciated:</i>					
Land	\$ 7,079,045	\$ 0	\$ 0	\$ (78,500)	\$ 7,000,545
Construction in Progress	1,137,503	6,199,718	0	0	7,337,221
<i>Total Capital Assets, Not Being Depreciated</i>	<u>8,216,548</u>	<u>6,199,718</u>	<u>0</u>	<u>(78,500)</u>	<u>14,337,766</u>
<i>Capital Assets, Being Depreciated:</i>					
Buildings and Improvements	9,444,596	0	0	(325,120)	9,119,476
Equipment	3,325,651	135,522	0	(316,090)	3,145,083
Vehicles	5,797,905	196,692	20,904	(391,743)	5,623,758
Streets	23,963,522	0	0	(140,105)	23,823,417
Bridges	2,526,671	0	0	0	2,526,671
Street Lighting	1,564,227	0	0	(47,589)	1,516,638
<i>Total Capital Assets, Being Depreciated</i>	<u>46,622,572</u>	<u>332,214</u>	<u>20,904</u>	<u>(1,220,647)</u>	<u>45,755,043</u>
<i>Less Accumulated Depreciation:</i>					
Buildings and Improvements	(4,866,983)	(200,746)	0	275,625	(4,792,104)
Equipment	(2,464,838)	(190,529)	0	309,493	(2,345,874)
Vehicles	(4,097,317)	(378,941)	(18,814)	365,511	(4,129,561)
Streets	(21,610,513)	(419,400)	0	140,105	(21,889,808)
Bridges	(2,020,835)	(62,642)	0	0	(2,083,477)
Street Lighting	(689,714)	(66,780)	0	47,589	(708,905)
<i>Total Accumulated Depreciation</i>	<u>(35,750,200)</u>	<u>(1,319,038) *</u>	<u>(18,814)</u>	<u>1,138,323</u>	<u>(35,949,729)</u>
<i>Total Capital Assets Being Depreciated, Net</i>	<u>10,872,372</u>	<u>(986,824)</u>	<u>2,090</u>	<u>(82,324)</u>	<u>9,805,314</u>
<i>Total Governmental Activity Capital Assets, Net</i>	<u>\$ 19,088,920</u>	<u>\$ 5,212,894</u>	<u>\$ 2,090</u>	<u>\$ (160,824)</u>	<u>\$ 24,143,080</u>

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\*Depreciation expense was charge to governmental functions as follows:

General Government	\$	201,967
Leisure Time Services		94,998
Community Development		1,262
Security of Persons and Property		311,654
Transportation		709,157
 Total	 \$	 <u>1,319,038</u>

	Balance 1/1/2015	Additions	Transfers	Deletions	Balance 12/31/2015
<b>Business-Type Activities:</b>					
<i>Capital Assets Not Being Depreciated:</i>					
Land	\$ 3,630,627	\$ 100	\$ 0	\$ (15,586)	\$ 3,615,141
 <i>Capital Assets, Being Depreciated:</i>					
Buildings and Improvements	13,595,375	10,600	0	0	13,605,975
Equipment	3,505,590	41,357	0	(21,749)	3,525,198
Vehicles	2,136,334	425,827	(20,904)	(215,615)	2,325,642
Infrastructure	41,503,182	139,095	0	(147,905)	41,494,372
<i>Total Capital Assets, Being Depreciated</i>	<u>60,740,481</u>	<u>616,879</u>	<u>(20,904)</u>	<u>(385,269)</u>	<u>60,951,187</u>
 <i>Less Accumulated Depreciation:</i>					
Buildings and Improvements	(6,323,494)	(254,261)	0	0	(6,577,755)
Equipment	(2,110,674)	(238,528)	0	21,749	(2,327,453)
Vehicles	(1,351,642)	(288,173)	18,814	215,615	(1,405,386)
Infrastructure	(17,796,998)	(702,443)	0	10,158	(18,489,283)
<i>Total Accumulated Depreciation</i>	<u>(27,582,808)</u>	<u>(1,483,405)</u>	<u>18,814</u>	<u>247,522</u>	<u>(28,799,877)</u>
 <i>Total Capital Assets Being Depreciated, Net</i>	 <u>33,157,673</u>	 <u>(866,526)</u>	 <u>(2,090)</u>	 <u>(137,747)</u>	 <u>32,151,310</u>
 <i>Total Business-Type Capital Assets, Net</i>	 <u>\$ 36,788,300</u>	 <u>\$ (866,426)</u>	 <u>\$ (2,090)</u>	 <u>\$ (153,333)</u>	 <u>\$ 35,766,451</u>

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**NOTE 9: RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City contracts with private carriers for property and fleet insurance, liability insurance and inland marine coverage. Coverage provided is as follows:

<u>Company</u>	<u>Type of Coverage</u>	<u>Period</u>
Westfield Insurance/The Buren Insurance Group, Inc.	Property	8/30/15-8/30/16
St. Paul Travelers/Boales Insurance	Commercial General Liability	8/30/15-8/30/16
	Law Enforcement Liability	8/30/15-8/30/16
	Automobile Liability	8/30/15-8/30/16
	Umbrella Policy	8/30/15-8/30/16
	Basic Errors and Omissions	8/30/15-8/30/16
Public Entities Pool of Ohio	Commercial General Liability	2/28/15-2/28/16

Settlement claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from last year.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

**NOTE 10: OTHER EMPLOYEE BENEFITS**

***A. Compensated Absences***

City employees generally earn vacation ranging from two to five weeks per year based on length of service. Accumulated vacation leave cannot be carried over from one year to another without express written authorization of the appointing authority. Sick leave is generally earned at the rate of 4.6 hours for every 80 hours worked and employees may accumulate on a continuing basis. Sick leave is fully vested when earned. 25 percent of unused sick leave, up to the following maximums for employees who complete ten years of service plus any accumulated vacation leave, is paid at retirement or death. Sick leave accumulates up to a maximum of 800 hours for members of the Northern Ohio Patrolmen's Benevolent Association, 894 hours for members of The International Association of Fire Fighters Local 1386, AFL-CIO, 688 hours for all non-union City employees and 520 hours for AFSCME employees. As of December 31, 2015, the total liability for unpaid compensated absences was \$848,710.

***B. Additional Insurance***

The City provides life insurance to all employees. The policy is in the amount of \$20,000. The City contracts with Medical Mutual Insurance Group to provide health insurance to employees. The City and the employees share the cost of the total monthly premiums of \$473.32 single health care, \$984.54 employee and spouse health care, \$781.51 employee and child health care and \$1,292.73 family health care. Premiums and co-payments are paid from the same funds that pay the employee's salaries.

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**NOTE 11: DEFINED BENEFIT PENSION PLANS**

*Net Pension Asset/Liability*

The net pension asset/liability reported on the statement of net position represents an asset/liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension asset/liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension asset/liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension asset/liability. Resulting adjustments to the net pension asset/liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension asset/liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional and combined plans; therefore, the following disclosure focuses on these two plans.

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OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

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Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.0 percent to the member's FAS for the first 30 years of service. A factor of 1.25 percent is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0 percent to the member's FAS and the first 35 years of service and a factor of 1.25 percent is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 3 percent COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
<b>2015 Statutory Maximum Contribution Rates</b>	
Employer	14.00 %
Employee	10.00 %
 <b>2015 Actual Contribution Rates</b>	
Employer:	
Pension	12.00 %
Post-employment Health Care Benefits	2.00
Total Employer	14.00 %
 Employee	 10.00 %

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$683,978 for 2015. Of this amount, \$70,421 is reported as an intergovernmental payable.

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***Plan Description – Ohio Police & Fire Pension Fund (OPF)***

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

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	Police	Firefighters
<b>2015 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.0 %
Employee:		
January 1, 2015 through July 1, 2015	11.50 %	11.50 %
July 2, 2015 through December 31, 2015	12.25 %	12.25 %
<b>2015 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee:		
January 1, 2015 through July 1, 2015	11.50 %	11.50 %
July 2, 2015 through December 31, 2015	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$813,277 for 2015. Of this amount \$74,779 is reported as an intergovernmental payable.

***Pension Assets/Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension asset/liability for OPERS was measured as of December 31, 2014, and the total pension liability used to calculate the net pension asset/liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2014, and was determined by rolling forward the total pension liability as of January 1, 2014, to December 31, 2014. The City's proportion of the net pension asset/liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS Traditional Plan	OPERS Combined Plan	OPF	Total
Proportionate Share of the Net Pension Asset	\$ 0	\$ 13,952	\$ 0	\$ 13,952
Proportionate Share of the Net Pension Liability	\$ 5,389,510	\$ 0	\$ 9,807,218	\$ 15,196,728
Proportion of the Net Pension Asset/Liability	0.04468500%	0.03623600%	0.18931330%	
Pension Expense	\$ 586,250	\$ 9,150	\$ 956,648	\$ 1,552,048

At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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	OPERS Traditional Plan	OPERS Combined Plan	OPF	Total
<b>Deferred Outflows of Resources</b>				
Net difference between projected and actual earnings on pension plan investments	\$ 287,568	\$ 852	\$ 422,682	\$ 711,102
City contributions subsequent to the measurement date	667,113	16,865	813,277	1,497,255
Total Deferred Outflows of Resources	<u>\$ 954,681</u>	<u>\$ 17,717</u>	<u>\$ 1,235,959</u>	<u>\$ 2,208,357</u>
<b>Deferred Inflows of Resources</b>				
Differences between expected and actual experience	<u>\$ 94,683</u>	<u>\$ 4,257</u>	<u>\$ 0</u>	<u>\$ 98,940</u>

\$1,497,255 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or addition of the net pension asset in the year ending December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS Traditional Plan	OPERS Combined Plan	OPF	Total
2016	\$ 28,205	\$ (293)	\$ 105,671	\$ 133,583
2017	28,205	(293)	105,671	133,583
2018	64,583	(293)	105,671	169,961
2019	71,892	(293)	105,669	177,268
2020	0	(506)	0	(506)
Thereafter	0	(1,727)	0	(1,727)
	<u>\$ 192,885</u>	<u>\$ (3,405)</u>	<u>\$ 422,682</u>	<u>\$ 612,162</u>

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

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<u>Actuarial Information</u>	<u>Traditional Pension Plan</u>	<u>Combined Pension Plan</u>
Wage Inflation	3.75 percent	3.75 percent
Future Salary Increases, including inflation	4.25 percent to 10.05 percent, including wage inflation	4.25 percent to 8.05 percent, including wage inflation
COLA or Ad Hoc COLA	3.00 percent, simple	3.00 percent
Investment Rate of Return	8.00 percent	8.00 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

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Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.31 %
Domestic Equities	19.90	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	19.10	7.40
Other Investments	18.00	4.59
<b>Total</b>	<b>100.00 %</b>	<b>5.28 %</b>

**Discount Rate** The discount rate used to measure the total pension asset/liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset/liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Asset/Liability to Changes in the Discount Rate** The following table presents the City's proportionate share of the net pension asset/liability calculated using the current period discount rate assumption of 8 percent, as well as what the City's proportionate share of the net pension asset/liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

City's proportionate share of the net pension (asset)/liability:	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
Traditional Plan	\$ 9,915,155	\$ 5,389,510	\$ 1,577,827
Combined Plan	1,812	(13,952)	(26,452)

**Actuarial Assumptions – OPF**

OPF's total pension liability as of December 31, 2014 is based on the results of an actuarial valuation date of January 1, 2014, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2014, are presented below:

Valuation Date	January 1, 2014
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.25 percent
Projected Salary Increases	4.25 percent to 11.00 percent
Payroll Increases	3.75 percent
Inflation Assumptions	3.25 percent
Cost of Living Adjustments	2.60 percent and 3.00 percent

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2014 are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Cash and Cash Equivalents	0.00 %	(0.25) %
Domestic Equity	16.00	4.47
Non-US Equity	16.00	4.47
Core Fixed Income*	20.00	1.62
Global Inflation Protected*	20.00	1.33
High Yield	15.00	3.39
Real Estate	12.00	3.93
Private Markets	8.00	6.98
Timber	5.00	4.92
Master Limited Partnerships	8.00	7.03
Total	120.00 %	

\* levered 2x

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OPF's Board of Trustees has incorporated the "risk parity" concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	1% Decrease (7.25%)	Current Discount Rate (8.25%)	1% Increase (9.25%)
City's proportionate share of the net pension liability:	\$ 13,564,867	\$ 9,807,218	\$ 6,625,633

**NOTE 12: POST-EMPLOYMENT BENEFITS**

**A. Ohio Public Employees Retirement System**

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains two cost-sharing multiple-employer defined benefit post-employment health care trusts, which fund multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

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In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2014 CAFR details.

The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible benefit recipients. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2015, State and Local employers contributed at a rate of 14.0 percent of earnable salary and Public Safety and Law Enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing, multiple-employer trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2015. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2016 remained at 2.0 percent for both plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for 2015 was 4.5 percent.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2015, 2014, and 2013 were \$113,996, \$116,135 and \$53,716, respectively. For 2015, 89.7 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2014 and 2013.

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***B. Ohio Police and Fire Pension Fund***

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OPF) sponsored health care program, a cost-sharing multiple-employer defined post-employment health care plan administered by OPF. OPF provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OPF provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit or is a spouse or eligible dependent child of such person. The health care coverage provided by OPF meets the definition of an Other Post-employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate, OPF to provide OPEB benefits. Authority for the OPF Board of Trustees to provide healthcare coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OPF issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OPF, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OPF's website at [www.op-f.org](http://www.op-f.org).

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OPF defined benefit pension plan. Participating employers are required Ohio Revised Code to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24.0 percent of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24.0 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OPF maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OPF Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contribution allocated to health care was 0.5 percent of covered payroll from January 1, 2015 through December 31, 2015. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OPF Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

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The City's contributions to OPF, which were allocated to fund post-employment health care benefits, for police and firefighters were \$8,828 and \$10,166 for the year ended December 31, 2015, \$17,425 and \$34,218 for the year ended December 31, 2014, and \$44,641 and \$47,437 for the year ended December 31, 2013. 90.9 percent has been contributed for police and 90.7 percent has been contributed for firefighters for 2015. The full amount has been contributed for 2014 and 2013.

**NOTE 13: LONG-TERM OBLIGATIONS**

Debt Issue	Interest Rate	Original Issue Amount	Date of Maturity
<b>Governmental Activities</b>			
2005 ODOT Loan - US Route 250	3.00%	\$ 462,010	11/28/2015
2013 General Obligation Refunding Bonds	Various	1,790,000	12/1/2023
<b>Business-Type Activities</b>			
General Obligation Bonds:			
2010 Various Sewer Projects Bonds	2.00 - 3.00%	485,000	12/1/2015
2010 EQ Basin Bonds	2.00 - 5.00%	5,380,000	12/1/2035
2010 New Water Projects Bonds	2.00 - 4.25%	770,000	12/1/2020
2013 General Obligation Refunding Bonds	Various	3,985,000	12/1/2023
2013 General Obligation Refunding Bonds	Various	2,115,000	12/1/2023

Changes in the long-term obligations of the City during 2015 were as follows:

	Restated Principal Balance 1/1/2015	Additions	(Reductions)	Principal Balance 12/31/2015	Due in One Year
<b>Governmental Activities:</b>					
ODOT Loan	\$ 77,290	\$ 0	\$ (77,290)	\$ 0	\$ 0
2013 General Obligation Refunding Bonds	1,610,000	0	(165,000)	1,445,000	165,000
Premium on 2013 General Obligation Refunding Bonds	13,850	0	(1,583)	12,267	0
<b>Total Governmental Activities Long-Term Debt</b>	<b>1,701,140</b>	<b>0</b>	<b>(243,873)</b>	<b>1,457,267</b>	<b>165,000</b>
Net Pension Liability:					
OPERS	3,002,859	69,392	0	3,072,251	0
OPF	9,220,152	587,066	0	9,807,218	0
<b>Total Net Pension Liabilities</b>	<b>12,223,011</b>	<b>656,458</b>	<b>0</b>	<b>12,879,469</b>	<b>0</b>
Other Long-Term Obligations:					
Compensated Absences	682,577	60,086	(39,741)	702,922	23,182
<b>Total Governmental Activities</b>	<b>\$ 14,606,728</b>	<b>\$ 716,544</b>	<b>\$ (283,614)</b>	<b>\$ 15,039,658</b>	<b>\$ 188,182</b>

**City of Ashland**  
**Ashland County, Ohio**  
**Notes To The Basic Financial Statements**  
**For the Year Ended December 31, 2015**

	Restated Principal Balance 1/1/2015	Additions	(Reductions)	Principal Balance 12/31/2015	Due in One Year
<b>Business-Type Activities:</b>					
2010 General Obligation Bonds	\$ 5,420,000	\$ 0	\$ (330,000)	\$ 5,090,000	\$ 235,000
Premium on 2010 General Obligation Bonds	129,869	0	(14,020)	115,849	0
2013 General Obligation Refunding Bonds	5,490,000	0	(555,000)	4,935,000	570,000
Premium on 2013 General Obligation Refunding Bonds	47,024	0	(5,375)	41,649	0
<b>Total Business-Type Activities Long-Term Debt</b>	<b>11,086,893</b>	<b>0</b>	<b>(904,395)</b>	<b>10,182,498</b>	<b>805,000</b>
<b>Net Pension Liability - OPERS:</b>					
Sewer	744,909	17,214	0	762,123	0
Water	933,383	21,569	0	954,952	0
Sanitation	329,740	7,620	0	337,360	0
Golf Course	178,547	4,126	0	182,673	0
Swimming Pool	32,501	751	0	33,252	0
Stormwater	45,840	1,059	0	46,899	0
<b>Total Net Pension Liabilities</b>	<b>2,264,920</b>	<b>52,339</b>	<b>0</b>	<b>2,317,259</b>	<b>0</b>
<b>Other Long-Term Obligations:</b>					
Compensated Absences	163,429	2,698	(20,339)	145,788	18,897
<b>Total Business-Type Activities</b>	<b>\$ 13,515,242</b>	<b>\$ 55,037</b>	<b>\$ (924,734)</b>	<b>\$ 12,645,545</b>	<b>\$ 823,897</b>

The general obligation bonds in the business-type activities will be paid from user charges of the water and sewer funds. The general obligation bonds in the governmental activities will be repaid with charges for services and grant revenues. Compensated absences will primarily be paid from the general, street maintenance and repair, park and recreation, municipal probation, community corrections, water, sewer, sanitation and stormwater funds.

General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment.

The City pays obligations related to employee compensation from the fund benefitting from their service.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

A summary of annual requirements to pay principal and interest on debt outstanding at December 31, 2015 is as follows:

	Governmental Activities	
	2013 General Obligation	
	Principal	Interest
2016	\$ 165,000	\$ 40,519
2017	170,000	37,219
2018	175,000	33,819
2019	175,000	33,819
2020	180,000	25,287
2021-2023	580,000	42,224
Totals	\$ 1,445,000	\$ 212,887

	Business-Type Activities					
	2013 General Obligation		2010 General Obligation Bonds		Total	
	Refunding Bonds					
2016	\$ 570,000	\$ 138,332	\$ 235,000	\$ 204,502	\$ 805,000	\$ 342,834
2017	575,000	126,932	245,000	195,104	820,000	322,036
2018	585,000	115,432	260,000	185,303	845,000	300,735
2019	605,000	100,806	265,000	174,902	870,000	275,708
2020	620,000	86,437	280,000	164,302	900,000	250,739
2021-2025	1,980,000	143,524	1,045,000	695,257	3,025,000	838,781
2026-2030	0	0	1,245,000	495,965	1,245,000	495,965
2031-2035	0	0	1,515,000	220,750	1,515,000	220,750
Totals	\$ 4,935,000	\$ 711,463	\$ 5,090,000	\$ 2,336,085	\$ 10,025,000	\$ 3,047,548

***2010 Various Purpose Improvement Bonds***

The \$7,470,000 bond issue consists of serial and term bonds. The serial bonds were issued with a varying interest rate of 2.00-4.30 percent. The term bonds that mature on December 1, 2022, with an interest rate of 3.25 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2021 in the amount of \$195,000 (and the balance of \$200,000 is to be paid at stated maturity on December 1, 2022), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2024, with an interest rate of 3.45 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2023 in the amount of \$210,000 (and the balance of \$215,000 is to be paid at stated maturity on December 1, 2024), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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The term bonds that mature on December 1, 2026, with an interest rate of 3.55 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2025 in the amount of \$225,000 (and the balance of \$230,000 is to be paid at stated maturity on December 1, 2026), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2028, with an interest rate of 3.75 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2027 in the amount of \$240,000 (and the balance of \$250,000 is to be paid at stated maturity on December 1, 2028), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2030, with an interest rate of 4.00 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2029 in the amount of \$255,000 (and the balance of \$270,000 is to be paid at stated maturity on December 1, 2030), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2032, with an interest rate of 4.25 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2031 in the amount of \$280,000 (and the balance of \$290,000 is to be paid at stated maturity on December 1, 2032), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

The term bonds that mature on December 1, 2035, with an interest rate of 5.00 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2034 in the amount of \$315,000 (and the balance of \$330,000 is to be paid at stated maturity on December 1, 2035), at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to redemption date.

Term bonds redeemed by other than mandatory redemption, or purchased for cancellation, may be credited against the applicable mandatory redemption requirement for the corresponding term bonds.

The bonds maturing on or after December 1, 2021 are subject to prior redemption, by and at the sole option of the City, in whole or in part as selected by the City (in whole multiples of \$5,000), on any date on or after December 1, 2020, at a redemption price equal to 100 percent of the principal amount redeemed, plus interest accrued to the redemption date.

The bonds were issued with a premium of \$185,957, which is reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of the premium for 2015 was \$14,020. The issuance costs of \$191,344 were expensed in 2010.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

**2013 Various Purpose Refunding Bonds**

On September 10, 2013, the City issued \$7,890,000 in voted general obligation bonds, which consisted of serial bonds with a varying interest rate of 2.00-4.00 percent. The final maturity of the serial bonds is December 1, 2023. The bonds advance refunded \$7,635,000 of outstanding 2003 Various Purpose General Obligation Bonds. The bonds were issued for a ten year period with final maturities at December 31, 2023.

At the date of refunding, \$7,808,219 (including premium and after underwriting fees and other issuance costs) was received to pay off old debt. As a result, \$7,635,000 of the 2003 Various Purpose General Obligation Bonds are considered to be defeased and the liability for those bonds has been removed from the 2013 financial statements. The advance refunding reduced cash flows required for debt service by \$613,613 over the next ten years and resulted in an economic gain of \$530,504. As of December 31, 2015, \$6,360,000 of the defeased bonds was outstanding.

The bonds were issued with a premium of \$69,569, which is reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of the premium for 2015 was \$5,375. The issuance costs of \$145,785 were expensed in 2013. The refunding resulted in a difference between the net carrying amount of the debt and the acquisition price of \$173,219. This difference, reported in the accompanying financial statements as a deferred outflow of resources - deferred charges on refunding, is being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of this difference for 2015 was \$17,321.

**NOTE 14: INTERFUND TRANSFERS**

Following is a summary of transfers in and out for all funds for 2015:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General	\$ 0	\$ 477,609
Non-Major Governmental Funds:		
Ashland Public Transportation	141,000	0
Capital Improvement	100,000	0
Police Donations	50,000	0
Municipal Probation	15,000	0
Total Non-Major Governmental Funds	<u>306,000</u>	<u>0</u>
Non-Major Enterprise Fund:		
Brookside Swimming Pool	63,609	<u>0</u>
Brookside Golf Course	<u>108,000</u>	<u>0</u>
Total Non-Major Enterprise Funds:	<u>171,609</u>	<u>0</u>
Total All Funds:	<u>\$ 477,609</u>	<u>\$ 477,609</u>

The transfers from the General Fund to the various other funds were to provide additional resources for current operations.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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Capital assets in the amount of \$2,090 were transferred from the water fund to governmental activities.

**NOTE 15: CONTINGENCIES**

***A. Grants***

The City received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on the overall financial position of the City at December 31, 2015.

***B. Litigation***

The City is a party to several legal proceedings. City management is of the opinion that ultimate disposition of these proceedings will not have a material effect, if any, on the financial condition of the City.

**NOTE 16: JOINTLY GOVERNED ORGANIZATIONS**

***A. Wooster-Ashland Regional Council of Governments (WARCOG)***

The City is a member of the Wooster-Ashland Regional Council of Governments (WARCOG). WARCOG is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. It was formed to plan for, create and operate a joint dispatching system for police, fire, emergency medical services (EMS), and other related public safety services within the WARCOG area and to provide a link between these dispatching systems and the State emergency management services platform. It is currently comprised of four members (the cities of Ashland, Orrville, Wooster and the Wooster Community Hospital). It is authorized to perform all functions necessary to improve, maintain and operate the dispatching services including entering into contractual arrangements for necessary services; to employ staff; purchase, lease or otherwise provide for supplies, materials and equipment and facilities; accept and raise public and private funding; and any and all other powers and authorities available pursuant to Chapter 167 of the Ohio Revised Code. Participating political subdivisions appoint three representatives to WARCOG, except in the case of Wooster Community Hospital who serves as a nonvoting member. A seventh member is appointed annually, with the appointment being alternated between the Cities of Ashland and Wooster. Each member is entitled to one vote. During 2015, the City made cash contributions of \$203,560 to WARCOG for the purchase of equipment. The City of Wooster serves as the fiscal agent. Financial information can be obtained by contacting Andrei Dordei, Treasurer of WARCOG, 538 North Market St., Wooster, OH 44691.

***B. Ashland Community Improvement Corporation***

The City participates in the Ashland Community Improvement Corporation (CIC), a 501(c)(3) not-for-profit-corporation established under Ohio Revised Code Section 1724.10. The CIC administers the CDBG revolving loan program in conjunction with the City's revolving loan fund.

**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

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The CIC board consists of thirty members, two-fifths of whom are required by the Ohio Revised Code to be from the participating governments. City of Ashland has one representative on the CIC board. Financial information can be obtained from the Ashland Community Improvement Corporation, 1123 State Route 96, Ashland, Ohio 44805.

***C. Ashland Area Council for Economic Development***

The Ashland Area Council for Economic Development (Council) is a jointly governed organization between the City and Ashland County. The Council was organized to undertake joint programs for economic development in the Ashland County area. The Council's board consists of a council member from the City of Ashland, a representative appointed by City Council, a member of the Board of County Commissioners, and a representative appointed by the Board of Commissioners. Each term is for three years. In 2015, the City contributed \$45,000 and in kind services in the amount of \$1,787 to the Council. Financial information can be obtained from the Ashland Area Council for Economic Development, 1399 Sandusky Street, Ashland, Ohio 44805.

**NOTE 17: COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Amount</u>
Street Maintenance and Repair Fund	<u>\$ 7,664</u>

**NOTE 18: SUBSEQUENT EVENT**

On March 19, 2016 the City of Ashland approved a BAN in the amount of \$500,000 for street maintenance and repair. The BAN was issued on May 17, 2016. The Bans have an interest rate of 1.2 percent and will mature May 18, 2017.

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**City of Ashland**  
**Ashland County, Ohio**  
*Notes To The Basic Financial Statements*  
*For the Year Ended December 31, 2015*

**NOTE 19: FUND BALANCE**

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and the nonmajor governmental funds are presented as follows:

	<u>General</u>	<u>Street Maintenance and Repair</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
Nonspendable for:				
Prepaid Items	\$ 107,612	\$ 15,321	\$ 14,323	\$ 137,256
Material and Supplies Inventory	0	196,023	0	196,023
Total Nonspendable	<u>107,612</u>	<u>211,344</u>	<u>14,323</u>	<u>333,279</u>
Restricted for:				
Roads and Bridges	0	671,845	74,111	745,956
Public Transportation	0	0	393,071	393,071
Municipal Court Programs	0	0	832,202	832,202
Police and Fire	0	0	6,917	6,917
Community Development	0	0	84,683	84,683
Debt Service	0	0	366,784	366,784
Capital Projects	0	0	537,028	537,028
Bandshell Improvements	0	0	28,219	28,219
Total Restricted	<u>0</u>	<u>671,845</u>	<u>2,323,015</u>	<u>2,994,860</u>
Committed for:				
Property Management	0	0	29,497	29,497
Fire/Rescue Equipment	0	0	223,896	223,896
Police	0	0	49,540	49,540
Mayor's Underprivileged Children	0	0	5,588	5,588
Industrial Park	0	0	74,378	74,378
Emergency Grounds Maintenance	0	0	29,367	29,367
Nature Preserve	0	0	7,222	7,222
Park and Recreation	0	0	300,842	300,842
Total Committed	<u>0</u>	<u>0</u>	<u>720,330</u>	<u>720,330</u>
Assigned for:				
Subsequent Year Appropriations	<u>1,419,439</u>	<u>0</u>	<u>0</u>	<u>1,419,439</u>
Unassigned	<u>237,704</u>	<u>0</u>	<u>0</u>	<u>237,704</u>
Total Fund Balance	<u>\$ 1,764,755</u>	<u>\$ 883,189</u>	<u>\$ 3,057,668</u>	<u>\$ 5,705,612</u>

# Required Supplementary Information



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**City of Ashland**  
**Ashland County, Ohio**  
*Required Supplementary Information*  
*Schedule of the City's Proportionate Share of the Net Pension Asset/Liability*  
*Last Two Years (1)*

	<u>2014</u>	<u>2013</u>
<b><i>Ohio Public Employees' Retirement System (OPERS) - Traditional Plan</i></b>		
City's Proportion of the Net Pension Liability (Asset)	0.0446850%	0.0446850%
City's Proportionate Share of the Net Pension Liability (Asset)	\$ 5,389,510	\$ 5,267,779
City's Covered-Employee Payroll	\$ 5,478,367	\$ 5,239,115
City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered-Employee Payroll	98.38%	100.55%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	86.45%	86.36%
<b><i>Ohio Public Employees' Retirement System (OPERS) - Combined Plan</i></b>		
City's Proportion of the Net Pension Liability (Asset)	0.0362360%	0.0362360%
City's Proportionate Share of the Net Pension Liability (Asset)	\$ (13,952)	\$ (3,802)
City's Covered-Employee Payroll	\$ 132,458	\$ 132,446
City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered-Employee Payroll	10.53%	2.87%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset	114.83%	104.56%
<b><i>Ohio Police and Fire Pension Fund (OPF)</i></b>		
City's Proportion of the Net Pension Liability (Asset)	0.1893133%	0.1893133%
City's Proportionate Share of the Net Pension Liability (Asset)	\$ 9,807,218	\$ 9,220,152
City's Covered-Employee Payroll	\$ 3,888,566	\$ 3,079,218
City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered-Employee Payroll	252.21%	299.43%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	72.20%	73.00%

(1) Information prior to 2013 is not available.

**City of Ashland**  
**Ashland County, Ohio**  
*Required Supplementary Information*  
*Schedule of City Contributions*  
*Last Ten Years*

	<u>2015</u>	<u>2014</u>	<u>2013</u>
<b><i>Ohio Public Employees' Retirement System (OPERS) - Traditional Plan</i></b>			
Contractually Required Contribution	\$ 667,113	\$ 657,404	\$ 681,085
Contributions in Relation to the Contractually Required Contribution	<u>(667,113)</u>	<u>(657,404)</u>	<u>(681,085)</u>
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's covered-employee payroll	\$ 5,559,275	\$ 5,478,367	\$ 5,239,115
Contributions as a percentage of covered-employee payroll	12.00%	12.00%	13.00%
<b><i>Ohio Public Employees' Retirement System (OPERS) - Combined Plan</i></b>			
Contractually Required Contribution	\$ 16,865	\$ 15,895	\$ 17,218
Contributions in Relation to the Contractually Required Contribution	<u>(16,865)</u>	<u>(15,895)</u>	<u>(17,218)</u>
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's covered-employee payroll	\$ 140,542	\$ 132,458	\$ 132,446
Contributions as a percentage of covered-employee payroll	12.00%	12.00%	13.00%
<b><i>Ohio Police and Fire Pension Fund (OPF)</i></b>			
Contractually Required Contribution	\$ 813,277	\$ 792,264	\$ 556,250
Contributions in relation to the contractually required contribution	<u>(813,277)</u>	<u>(792,264)</u>	<u>(556,250)</u>
Contribution deficiency (excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's covered-employee payroll	\$ 3,798,842	\$ 3,888,566	\$ 3,079,218
Contributions as a percentage of covered-employee payroll	21.41%	20.37%	18.06%

(n/a) Information prior to 2013 is not available.

<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
n/a						
n/a						
n/a						
n/a						
n/a						
n/a						
n/a						
n/a						
n/a						
n/a						
\$ 521,926	\$ 546,279	\$ 514,697	\$ 253,990	\$ 573,494	\$ 411,794	\$ 478,711
<u>(521,926)</u>	<u>(546,279)</u>	<u>(514,697)</u>	<u>(253,990)</u>	<u>(573,494)</u>	<u>(411,794)</u>	<u>(478,711)</u>
<u>\$ 0</u>						
\$ 3,443,960	\$ 3,598,624	\$ 3,388,968	\$ 1,620,455	\$ 3,831,991	\$ 2,730,688	\$ 3,333,597
15.15%	15.18%	15.19%	15.67%	14.97%	15.08%	14.36%



# Combining Statements for Nonmajor Governmental Funds



## CITY OF ASHLAND, OHIO

### Fund Descriptions – Nonmajor Governmental Funds

#### *Nonmajor Special Revenue Funds*

To account for revenues from specific sources which legally, or otherwise, are restricted to expenditures for specific purposes.

**State Highway** - To account for the portion of the state gasoline tax and motor vehicle registration fees designated for maintenance of State highways within the City.

**Permissive Tax** - To account for the additional motor vehicle registration fees designated for maintenance and repair of streets within the City that is collected by the County.

**City Permissive** - To account for the deposit, control and expenditure of additional vehicle License Tax.

**Bandshell Improvements** - To account for the deposit, control and expenditure of donated monies to be used for bandshell improvement.

**Park & Recreation** - To account for revenue from all sources to maintain and operate all areas of the park & recreation department.

**Nature Preserve** - To account for the deposit, control and expenditures of monies to be used for the maintenance and development of the nature preserve.

**Fire/Rescue Training** - To account for grants and donations and expenditures for EMS.

**Fire/Rescue Equipment** - To account for note proceeds and other revenues and expenditures for equipment purchases, and principal and interest on equipment purchases.

**Community Development Block Grant** - To account for grant revenue and expenditures for specific sewer, water treatment and landscaping projects.

**Ohio Regional Development Housing** - To account for the deposit control and expenditure of monies for the Ohio Regional Development Housing Program through habit for humanity, down payments and rehab assistance.

**Firemens Pension** - To account for accumulated property taxes levied for the payment of current employer contributions for Fire disability and pension benefits and the accrued liability.

**Policemens Pension** - To account for accumulated property taxes levied for the payment of current employer contributions for Police disability and pension benefits and the accrued liability.

## CITY OF ASHLAND, OHIO

### *Fund Descriptions – Nonmajor Governmental Funds (continued)*

***Property Management*** – To account for revenue from development and/or leasing of City owned property and expenditures related to the maintenance of the properties.

***Drug Law Enforcement*** - To account for revenue from fines and expenditures as stated in ORC 2925.03.

***Enforcement & Education*** - To account for the collection of revenue from fines and the expenditure as set forth in ORC 4511.99.

***Ashland Public Transportation*** - To account for Federal, State and Elderly grants and fare box revenue and for the expenditure of the total transit operation.

***Municipal Court Computer*** - To account for the deposit of revenue from fines and the expenditures for computers for the Municipal Court.

***Indigent Drivers*** - To account for the deposit and control of revenue from fines and the expenditures of ACCADA and alcohol treatment.

***Municipal Probation*** - To account for the deposit and control of revenue from fines and the expenditures for the operation of the Probation Department.

***Police Donations*** - To account for the deposit and control of revenue from donations and the expenditures for the purchase of equipment.

***Home Arrest*** - To account for the deposit and control of revenue from fines and the expenditures for monitoring services.

***Community Corrections*** - To account for the deposit and control of revenue from a CCA Grant and the expenditure for probation operations pursuant to ORC 2951.021.

***Municipal Court Special Program*** - To account for the deposit, control and expenditure of monies to be used for special projects as determined by the Municipal Court, including but not limited to, those purposes set forth in ORC 1901.26.

***CCA Monitoring*** - To account for the deposit, control and expenditure of monies from fees to be used for personal services and other expenditures.

***Mayor's Underprivileged Children*** - To account for the deposit, control and expenditure of monies from program income and interest to be used for miscellaneous expenditures related to this fund.

***Indigent Driver's Interlock*** - To account for the deposit, control of revenue and expenditure of monies for the purpose pursuant to ORC 4510.13.

## CITY OF ASHLAND, OHIO

### *Fund Descriptions – Nonmajor Governmental Funds (continued)*

***Continuing Education*** - To account for funds received for paying the cost of continuing professional training programs.

***Industrial Park***– To account for the deposit, control and expenditure of monies to be used for said purpose.

***Emergency Grounds Maintenance*** – To account for funds received for paying the costs of caring for vacant homes by the city and nuisance claims for negligent homeowners.

### ***Nonmajor Debt Service Fund***

***General Obligation Bond Retirement*** - To account for resources used for the payment of principal and interest and fiscal charges related to general obligation debt.

### ***Nonmajor Capital Projects Funds***

***Capital Improvement*** - To account for the deposit, control and expenditure of monies from assessments and interest income to pay for various capital improvement projects.

***East Main Improvement*** - To account for funds received for paying the costs of the improvement of the East Main Street corridor.

**City of Ashland**  
*Combining Balance Sheet*  
*Nonmajor Governmental Funds*  
*December 31, 2015*

	Nonmajor Special Revenue Funds	General Obligation Bond Retirement	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 1,886,417	\$ 366,784	\$ 571,946	\$ 2,825,147
Taxes Receivable	468,477	235,705	0	704,182
Accounts Receivable	68,708	0	0	68,708
Intergovernmental Receivable	660,858	23,503	0	684,361
Prepaid Items	14,323	0	0	14,323
<i>Total Assets</i>	<u>\$ 3,098,783</u>	<u>\$ 625,992</u>	<u>\$ 571,946</u>	<u>\$ 4,296,721</u>
<b>Liabilities</b>				
Accounts Payable	\$ 37,858	\$ 0	\$ 34,918	\$ 72,776
Accrued Wages	6,432	0	0	6,432
Intergovernmental Payable	10,465	0	0	10,465
<i>Total Liabilities</i>	<u>54,755</u>	<u>0</u>	<u>34,918</u>	<u>89,673</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes Levied for the Next Year	304,171	222,087	0	526,258
Unavailable Revenue	586,001	37,121	0	623,122
<i>Total Deferred Inflows of Resources</i>	<u>890,172</u>	<u>259,208</u>	<u>0</u>	<u>1,149,380</u>
<b>Fund Balances</b>				
Nonspendable	14,323	0	0	14,323
Restricted	1,419,203	366,784	537,028	2,323,015
Committed	720,330	0	0	720,330
<i>Total Fund Balances</i>	<u>2,153,856</u>	<u>366,784</u>	<u>537,028</u>	<u>3,057,668</u>
<i>Total Liabilities, Deferred Inflows of of Resources and Fund Balances</i>	<u>\$ 3,098,783</u>	<u>\$ 625,992</u>	<u>\$ 571,946</u>	<u>\$ 4,296,721</u>

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Governmental Funds*  
*December 31, 2015*

	Nonmajor Special Revenue Funds	General Obligation Bond Retirement	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Revenues</b>				
Property Taxes	\$ 292,407	\$ 223,388	\$ 0	\$ 515,795
Income Taxes	616,564	0	0	616,564
Special Assessments	358	0	0	358
Charges for Services	495,085	0	0	495,085
Fines and Forfeitures	569,209	0	0	569,209
Intergovernmental	1,062,169	29,475	442,959	1,534,603
Interest	359	0	0	359
Rent	68,091	0	0	68,091
Contributions and Donations	40,827	0	33,379	74,206
Other	26,412	0	0	26,412
<i>Total Revenues</i>	<u>3,171,481</u>	<u>252,863</u>	<u>476,338</u>	<u>3,900,682</u>
<b>Expenditures</b>				
Current:				
General Government	665,576	0	29,750	695,326
Security of Persons and Property	907,107	0	284,011	1,191,118
Public Health	3,060	0	0	3,060
Leisure Time Services	775,495	0	0	775,495
Community Development	149,163	0	0	149,163
Transportation	173,289	0	0	173,289
Capital Outlay	165,177	0	585,913	751,090
Debt Service:				
Principal Retirement	77,290	165,000	0	242,290
Interest and Fiscal Charges	5,418	44,338	0	49,756
<i>Total Expenditures</i>	<u>2,921,575</u>	<u>209,338</u>	<u>899,674</u>	<u>4,030,587</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>249,906</u>	<u>43,525</u>	<u>(423,336)</u>	<u>(129,905)</u>
<b>Other Financing Sources (Uses)</b>				
Proceeds from Sales of Capital Assets	0	0	292,450	292,450
Transfers In	206,000	0	100,000	306,000
<i>Total Other Financing Sources (Uses)</i>	<u>206,000</u>	<u>0</u>	<u>392,450</u>	<u>598,450</u>
<i>Net Change in Fund Balances</i>	455,906	43,525	(30,886)	468,545
<i>Fund Balances Beginning of Year</i>	<u>1,697,950</u>	<u>323,259</u>	<u>567,914</u>	<u>2,589,123</u>
<i>Fund Balances End of Year</i>	<u>\$ 2,153,856</u>	<u>\$ 366,784</u>	<u>\$ 537,028</u>	<u>\$ 3,057,668</u>

**City of Ashland**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds*  
*December 31, 2015*

	State Highway	Permissive Tax	City Permissive	Bandshell Improvements	Park & Recreation
<b>Assets</b>					
Equity and Pooled Cash and Investments	\$ 31,579	\$ 0	\$ 16,204	\$ 28,219	\$ 235,470
Taxes Receivable	0	0	0	0	292,141
Accounts Receivable	0	0	0	0	0
Intergovernmental Receivable	30,595	0	48,651	0	9,649
Prepaid Items	0	0	0	0	11,827
<i>Total Assets</i>	<u>\$ 62,174</u>	<u>\$ 0</u>	<u>\$ 64,855</u>	<u>\$ 28,219</u>	<u>\$ 549,087</u>
<b>Liabilities</b>					
Accounts Payable	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Accrued Wages	0	0	0	0	3,025
Intergovernmental Payable	0	0	0	0	4,236
<i>Total Liabilities</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>7,261</u>
<b>Deferred Inflows of Resources</b>					
Property Taxes Levied for the Next Year	0	0	0	0	138,023
Unavailable Revenue	19,946	0	32,972	0	91,134
<i>Total Deferred Inflows of Resources</i>	<u>19,946</u>	<u>0</u>	<u>32,972</u>	<u>0</u>	<u>229,157</u>
<b>Fund Balances</b>					
Nonspendable	0	0	0	0	11,827
Restricted	42,228	0	31,883	28,219	0
Committed	0	0	0	0	300,842
<i>Total Fund Balances</i>	<u>42,228</u>	<u>0</u>	<u>31,883</u>	<u>28,219</u>	<u>312,669</u>
<i>Total Liabilities, Deferred Inflows of of Resources and Fund Balances</i>	<u>\$ 62,174</u>	<u>\$ 0</u>	<u>\$ 64,855</u>	<u>\$ 28,219</u>	<u>\$ 549,087</u>

(continued)

	Nature Preserve	Fire/Rescue Training	Fire/Rescue Equipment	Community Development Block Grant	Ohio Regional Development Housing
<b>Assets</b>					
Equity and Pooled Cash and Investments	\$ 7,222	\$ 7,106	\$ 223,896	\$ 0	\$ 84,683
Taxes Receivable	0	0	0	0	0
Accounts Receivable	0	0	0	0	0
Intergovernmental Receivable	0	0	0	375,000	0
Prepaid Items	0	0	0	0	0
<i>Total Assets</i>	<u>\$ 7,222</u>	<u>\$ 7,106</u>	<u>\$ 223,896</u>	<u>\$ 375,000</u>	<u>\$ 84,683</u>
<b>Liabilities</b>					
Accounts Payable	\$ 0	\$ 189	\$ 0	\$ 0	\$ 0
Accrued Wages	0	0	0	0	0
Intergovernmental Payable	0	0	0	0	0
<i>Total Liabilities</i>	<u>0</u>	<u>189</u>	<u>0</u>	<u>0</u>	<u>0</u>
<b>Deferred Inflows of Resources</b>					
Property Taxes Levied for the Next Year	0	0	0	0	0
Unavailable Revenue	0	0	0	375,000	0
<i>Total Deferred Inflows of Resources</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>375,000</u>	<u>0</u>
<b>Fund Balances</b>					
Nonspendable	0	0	0	0	0
Restricted	0	6,917	0	0	84,683
Committed	7,222	0	223,896	0	0
<i>Total Fund Balances</i>	<u>7,222</u>	<u>6,917</u>	<u>223,896</u>	<u>0</u>	<u>84,683</u>
<i>Total Liabilities, Deferred Inflows of of Resources and Fund Balances</i>	<u>\$ 7,222</u>	<u>\$ 7,106</u>	<u>\$ 223,896</u>	<u>\$ 375,000</u>	<u>\$ 84,683</u>

(continued)

Firemens Pension	Policemens Pension	Property Management	Drug Law Enforcement	Enforcement & Education	Ashland Public Transportation	Municipal Court Computer	Indigent Drivers
\$ 0	\$ 0	\$ 29,497	\$ 23,793	\$ 19,984	\$ 298,969	\$ 182,693	\$ 39,332
88,168	88,168	0	0	0	0	0	0
0	0	0	0	0	3,679	11,504	1,068
7,398	7,398	0	0	0	126,894	0	0
0	0	0	0	0	0	0	0
<u>\$ 95,566</u>	<u>\$ 95,566</u>	<u>\$ 29,497</u>	<u>\$ 23,793</u>	<u>\$ 19,984</u>	<u>\$ 429,542</u>	<u>\$ 194,197</u>	<u>\$ 40,400</u>
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 35,551	\$ 0	\$ 0
0	0	0	0	0	480	0	0
0	0	0	0	0	440	59	0
0	0	0	0	0	36,471	59	0
83,074	83,074	0	0	0	0	0	0
12,492	12,492	0	0	0	0	0	0
<u>95,566</u>	<u>95,566</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
0	0	0	0	0	0	0	0
0	0	0	23,793	19,984	393,071	194,138	40,400
0	0	29,497	0	0	0	0	0
0	0	29,497	23,793	19,984	393,071	194,138	40,400
<u>\$ 95,566</u>	<u>\$ 95,566</u>	<u>\$ 29,497</u>	<u>\$ 23,793</u>	<u>\$ 19,984</u>	<u>\$ 429,542</u>	<u>\$ 194,197</u>	<u>\$ 40,400</u>

(continued)

	Municipal Probation	Police Donations	Home Arrest	Community Corrections	Municipal Court Special Program
<b>Assets</b>					
Equity and Pooled Cash and Investments	\$ 3,345	\$ 51,658	\$ 1,728	\$ 214	\$ 348,289
Taxes Receivable	0	0	0	0	0
Accounts Receivable	10,516	0	0	0	27,612
Intergovernmental Receivable	0	0	0	55,273	0
Prepaid Items	1,798	0	0	698	0
<i>Total Assets</i>	<u>\$ 15,659</u>	<u>\$ 51,658</u>	<u>\$ 1,728</u>	<u>\$ 56,185</u>	<u>\$ 375,901</u>
<b>Liabilities</b>					
Accounts Payable	\$ 0	\$ 2,118	\$ 0	\$ 0	\$ 0
Accrued Wages	1,946	0	0	944	0
Intergovernmental Payable	3,007	0	0	1,119	1,572
<i>Total Liabilities</i>	<u>4,953</u>	<u>2,118</u>	<u>0</u>	<u>2,063</u>	<u>1,572</u>
<b>Deferred Inflows of Resources</b>					
Property Taxes Levied for the Next Year	0	0	0	0	0
Unavailable Revenue	0	0	0	27,636	0
<i>Total Deferred Inflows of Resources</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>27,636</u>	<u>0</u>
<b>Fund Balances</b>					
Nonspendable	1,798	0	0	698	0
Restricted	8,908	0	1,728	25,788	374,329
Committed	0	49,540	0	0	0
<i>Total Fund Balances</i>	<u>10,706</u>	<u>49,540</u>	<u>1,728</u>	<u>26,486</u>	<u>374,329</u>
<i>Total Liabilities, Deferred Inflows of of Resources and Fund Balances</i>	<u>\$ 15,659</u>	<u>\$ 51,658</u>	<u>\$ 1,728</u>	<u>\$ 56,185</u>	<u>\$ 375,901</u>

(continued)

CCA Monitoring	Mayor's Underprivileged Children	Indigent Driver's Interlock	Continuing Education	Industrial Park	Emergency Grounds Maintenance	Total
\$ 1,183	\$ 5,588	\$ 138,045	\$ 3,975	\$ 74,378	\$ 29,367	\$ 1,886,417
0	0	0	0	0	0	468,477
0	0	0	0	0	14,329	68,708
0	0	0	0	0	0	660,858
0	0	0	0	0	0	14,323
<u>\$ 1,183</u>	<u>\$ 5,588</u>	<u>\$ 138,045</u>	<u>\$ 3,975</u>	<u>\$ 74,378</u>	<u>\$ 43,696</u>	<u>\$ 3,098,783</u>
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 37,858
37	0	0	0	0	0	6,432
32	0	0	0	0	0	10,465
69	0	0	0	0	0	54,755
0	0	0	0	0	0	304,171
0	0	0	0	0	14,329	586,001
0	0	0	0	0	14,329	890,172
0	0	0	0	0	0	14,323
1,114	0	138,045	3,975	0	0	1,419,203
0	5,588	0	0	74,378	29,367	720,330
1,114	5,588	138,045	3,975	74,378	29,367	2,153,856
<u>\$ 1,183</u>	<u>\$ 5,588</u>	<u>\$ 138,045</u>	<u>\$ 3,975</u>	<u>\$ 74,378</u>	<u>\$ 43,696</u>	<u>\$ 3,098,783</u>

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds*  
*December 31, 2015*

	State Highway	Permissive Tax	City Permissive	Bandshell Improvements	Park & Recreation
<b>Revenues</b>					
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 0	\$ 130,105
Income Taxes	0	0	0	0	616,564
Special Assessments	0	0	0	0	0
Charges for Services	0	0	0	0	66,447
Fines and Forfeitures	0	0	0	0	0
Intergovernmental	70,897	76,000	93,508	0	18,938
Interest	358	0	0	0	0
Rent	0	0	0	0	0
Contributions and Donations	0	0	0	0	1,200
Other	11,187	0	0	0	14,694
<i>Total Revenues</i>	<u>82,442</u>	<u>76,000</u>	<u>93,508</u>	<u>0</u>	<u>847,948</u>
<b>Expenditures</b>					
Current:					
General Government	0	0	0	0	0
Security of Persons and Property	0	0	0	0	0
Public Health	0	0	0	0	0
Leisure Time Services	0	0	0	6,269	759,705
Community Development	0	0	0	0	0
Transportation	0	76,000	97,289	0	0
Capital Outlay	0	0	0	0	23,768
Debt Service:					
Principal Retirement	77,290	0	0	0	0
Interest and Fiscal Charges	5,418	0	0	0	0
<i>Total Expenditures</i>	<u>82,708</u>	<u>76,000</u>	<u>97,289</u>	<u>6,269</u>	<u>783,473</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(266)</u>	<u>0</u>	<u>(3,781)</u>	<u>(6,269)</u>	<u>64,475</u>
<b>Other Financing Sources (Uses)</b>					
Transfers In	0	0	0	0	0
<i>Net Change in Fund Balances</i>	(266)	0	(3,781)	(6,269)	64,475
<i>Fund Balances Beginning of Year</i>	42,494	0	35,664	34,488	248,194
<i>Total Fund Balances</i>	<u>\$ 42,228</u>	<u>\$ 0</u>	<u>\$ 31,883</u>	<u>\$ 28,219</u>	<u>\$ 312,669</u>

(continued)

Nature Preserve	Fire/Rescue Training	Fire/Rescue Equipment	Community Development Block Grant	Ohio Regional Development Housing	Firemens Pension	Policemens Pension	Property Management
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 81,151	\$ 81,151	\$ 0
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
0	0	318,459	0	0	0	0	0
0	0	0	0	0	0	0	0
0	0	0	73,710	54,403	11,169	11,169	0
0	0	0	0	0	0	0	0
1,800	0	0	0	0	0	0	5,355
0	18,579	0	0	0	0	0	0
0	0	0	0	259	0	0	0
<u>1,800</u>	<u>18,579</u>	<u>318,459</u>	<u>73,710</u>	<u>54,662</u>	<u>92,320</u>	<u>92,320</u>	<u>5,355</u>
0	0	0	0	0	0	0	3,536
0	14,497	0	0	0	92,320	92,320	0
0	0	0	0	0	0	0	0
9,521	0	0	0	0	0	0	0
0	0	0	76,969	72,194	0	0	0
0	0	0	0	0	0	0	0
0	0	141,409	0	0	0	0	0
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
<u>9,521</u>	<u>14,497</u>	<u>141,409</u>	<u>76,969</u>	<u>72,194</u>	<u>92,320</u>	<u>92,320</u>	<u>3,536</u>
<u>(7,721)</u>	<u>4,082</u>	<u>177,050</u>	<u>(3,259)</u>	<u>(17,532)</u>	<u>0</u>	<u>0</u>	<u>1,819</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
(7,721)	4,082	177,050	(3,259)	(17,532)	0	0	1,819
<u>14,943</u>	<u>2,835</u>	<u>46,846</u>	<u>3,259</u>	<u>102,215</u>	<u>0</u>	<u>0</u>	<u>27,678</u>
<u>\$ 7,222</u>	<u>\$ 6,917</u>	<u>\$ 223,896</u>	<u>\$ 0</u>	<u>\$ 84,683</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 29,497</u>

(continued)

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (continued)*  
*December 31, 2015*

	Drug Law Enforcement	Enforcement & Education	Ashland Public Transportation	Municipal Court Computer	Indigent Drivers
<b>Revenues</b>					
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Income Taxes	0	0	0	0	0
Special Assessments	0	0	0	0	0
Charges for Services	0	0	110,179	0	0
Fines and Forfeitures	13,032	1,432	0	138,662	24,883
Intergovernmental	0	0	514,191	0	0
Interest	0	0	0	0	0
Rent	0	0	0	0	0
Contributions and Donations	0	0	0	0	0
Other	0	0	0	0	0
<i>Total Revenues</i>	<u>13,032</u>	<u>1,432</u>	<u>624,370</u>	<u>138,662</u>	<u>24,883</u>
<b>Expenditures</b>					
Current:					
General Government	0	0	614,845	0	0
Security of Persons and Property	9,365	0	0	173,580	19,308
Public Health	0	0	0	0	0
Leisure Time Services	0	0	0	0	0
Community Development	0	0	0	0	0
Transportation	0	0	0	0	0
Capital Outlay	0	0	0	0	0
Debt Service:					
Principal Retirement	0	0	0	0	0
Interest and Fiscal Charges	0	0	0	0	0
<i>Total Expenditures</i>	<u>9,365</u>	<u>0</u>	<u>614,845</u>	<u>173,580</u>	<u>19,308</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>3,667</u>	<u>1,432</u>	<u>9,525</u>	<u>(34,918)</u>	<u>5,575</u>
<b>Other Financing Sources (Uses)</b>					
Transfers In	0	0	141,000	0	0
<i>Net Change in Fund Balances</i>	3,667	1,432	150,525	(34,918)	5,575
<i>Fund Balances Beginning of Year</i>	<u>20,126</u>	<u>18,552</u>	<u>242,546</u>	<u>229,056</u>	<u>34,825</u>
<i>Total Fund Balances</i>	<u>\$ 23,793</u>	<u>\$ 19,984</u>	<u>\$ 393,071</u>	<u>\$ 194,138</u>	<u>\$ 40,400</u>

(continued)

Municipal Probation	Police Donations	Home Arrest	Community Corrections	Municipal Court Special Program	CCA Monitoring	Mayor's Underprivileged Children	Indigent Driver's Interlock
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
152,011	0	0	0	215,649	4,815	0	18,725
0	0	0	138,184	0	0	0	0
0	0	0	0	0	0	1	0
0	0	0	0	0	0	0	0
0	15,000	0	0	0	0	6,048	0
0	0	0	0	0	0	0	0
<u>152,011</u>	<u>15,000</u>	<u>0</u>	<u>138,184</u>	<u>215,649</u>	<u>4,815</u>	<u>6,049</u>	<u>18,725</u>
0	0	0	0	0	0	3,640	0
232,185	16,460	0	115,604	133,148	7,444	0	876
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0
<u>232,185</u>	<u>16,460</u>	<u>0</u>	<u>115,604</u>	<u>133,148</u>	<u>7,444</u>	<u>3,640</u>	<u>876</u>
<u>(80,174)</u>	<u>(1,460)</u>	<u>0</u>	<u>22,580</u>	<u>82,501</u>	<u>(2,629)</u>	<u>2,409</u>	<u>17,849</u>
<u>15,000</u>	<u>50,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>(65,174)</u>	<u>48,540</u>	<u>0</u>	<u>22,580</u>	<u>82,501</u>	<u>(2,629)</u>	<u>2,409</u>	<u>17,849</u>
<u>75,880</u>	<u>1,000</u>	<u>1,728</u>	<u>3,906</u>	<u>291,828</u>	<u>3,743</u>	<u>3,179</u>	<u>120,196</u>
<u>\$ 10,706</u>	<u>\$ 49,540</u>	<u>\$ 1,728</u>	<u>\$ 26,486</u>	<u>\$ 374,329</u>	<u>\$ 1,114</u>	<u>\$ 5,588</u>	<u>\$ 138,045</u>

(continued)

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (continued)*  
*December 31, 2015*

	Continuing Education	Industrial Park	Emergency Grounds Maintenance	Total
<b>Revenues</b>				
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 292,407
Income Taxes	0	0	0	616,564
Special Assessments	0	0	358	358
Charges for Services	0	0	0	495,085
Fines and Forfeitures	0	0	0	569,209
Intergovernmental	0	0	0	1,062,169
Interest	0	0	0	359
Rent	0	60,936	0	68,091
Contributions and Donations	0	0	0	40,827
Other	0	0	272	26,412
<i>Total Revenues</i>	<u>0</u>	<u>60,936</u>	<u>630</u>	<u>3,171,481</u>
<b>Expenditures</b>				
Current:				
General Government	0	43,555	0	665,576
Security of Persons and Property	0	0	0	907,107
Public Health	0	0	3,060	3,060
Leisure Time Services	0	0	0	775,495
Community Development	0	0	0	149,163
Transportation	0	0	0	173,289
Capital Outlay	0	0	0	165,177
Debt Service:				
Principal Retirement	0	0	0	77,290
Interest and Fiscal Charges	0	0	0	5,418
<i>Total Expenditures</i>	<u>0</u>	<u>43,555</u>	<u>3,060</u>	<u>2,921,575</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>0</u>	<u>17,381</u>	<u>(2,430)</u>	<u>249,906</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	0	0	206,000
<i>Net Change in Fund Balances</i>	0	17,381	(2,430)	455,906
<i>Fund Balances Beginning of Year</i>	3,975	56,997	31,797	1,697,950
<i>Total Fund Balances</i>	<u>\$ 3,975</u>	<u>\$ 74,378</u>	<u>\$ 29,367</u>	<u>\$ 2,153,856</u>

**City of Ashland**  
*Combining Balance Sheet*  
*Nonmajor Capital Projects Funds*  
*December 31, 2015*

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	<u>Capital Improvement</u>	<u>East Main Improvement</u>	<u>Total</u>
<b>Assets</b>			
Equity and Pooled Cash and Investments	<u>\$ 571,946</u>	<u>\$ 0</u>	<u>\$ 571,946</u>
<b>Liabilities</b>			
Accounts Payable	<u>\$ 34,918</u>	<u>\$ 0</u>	<u>\$ 34,918</u>
<b>Fund Balances</b>			
Restricted	<u>537,028</u>	<u>0</u>	<u>537,028</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$ 571,946</u>	<u>\$ 0</u>	<u>\$ 571,946</u>

**City of Ashland**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Capital Projects Funds*  
*December 31, 2015*

	Capital Improvement	East Main Improvement	Total
<b>Revenues</b>			
Intergovernmental	\$ 0	\$ 442,959	\$ 442,959
Contributions and Donations	33,379	0	33,379
<i>Total Revenues</i>	<u>33,379</u>	<u>442,959</u>	<u>476,338</u>
<b>Expenditures</b>			
Current:			
General Government	29,750	0	29,750
Security of Persons and Property	284,011	0	284,011
Capital Outlay	142,954	442,959	585,913
<i>Total Expenditures</i>	<u>456,715</u>	<u>442,959</u>	<u>899,674</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(423,336)</u>	<u>0</u>	<u>(423,336)</u>
<b>Other Financing Sources (Uses)</b>			
Proceeds from Sales of Capital Assets	292,450	0	292,450
Transfers In	100,000	0	100,000
<i>Total Other Financing Sources (Uses)</i>	<u>392,450</u>	<u>0</u>	<u>392,450</u>
<i>Net Change in Fund Balances</i>	(30,886)	0	(30,886)
<i>Fund Balances Beginning of Year</i>	<u>567,914</u>	<u>0</u>	<u>567,914</u>
<i>Total Fund Balances</i>	<u><u>\$ 537,028</u></u>	<u><u>\$ 0</u></u>	<u><u>\$ 537,028</u></u>

**Individual Fund Schedules of  
Revenues, Expenditures and Changes  
in Fund Balance – Budget (Non-GAAP  
Basis) and Actual Governmental  
Funds – Major and Nonmajor**

## **CITY OF ASHLAND, OHIO**

### **Fund Descriptions – Major Funds**

#### ***Major General Fund***

The general fund is the operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### ***Funds being reported as part of the General Fund***

The following funds are legally budgeted as separate special revenue funds but are being reported as part of the general fund for GAAP reporting purposes.

***City Income Tax Administration*** – To account for receipts from the assessment of a 1.50% income tax, which are used to cover the cost of operating the collection department and issuing refunds to taxpayers for overpayments.

#### ***Major Street Maintenance and Repair***

The street maintenance and repair fund is used to account for that portion of the income tax, grants, charges for services and fines designated for maintenance and repairs of streets within the City.

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 524,674	\$ 522,082	\$ (2,592)
Income Taxes	7,760,400	7,810,910	50,510
Other Local Taxes	6,157	6,925	768
Charges for Services	706,850	886,629	179,779
Licenses and Permits	43,067	54,541	11,474
Fines and Forfeitures	679,221	628,855	(50,366)
Intergovernmental	412,939	407,352	(5,587)
Interest	8,500	5,378	(3,122)
Contributions and Donations	589	789	200
Other	191,331	130,177	(61,154)
<i>Total Revenues</i>	<u>10,333,728</u>	<u>10,453,638</u>	<u>119,910</u>
<b>Expenditures</b>			
Current:			
General Government			
Mayor			
Personal Services	16,125	15,366	759
Other	10,629	8,064	2,565
Total Mayor	<u>26,754</u>	<u>23,430</u>	<u>3,324</u>
Director of Finance			
Personal Services	103,620	87,522	16,098
Other	121,267	107,633	13,634
Total Director of Finance	<u>224,887</u>	<u>195,155</u>	<u>29,732</u>
Director of Law			
Personal Services	93,208	85,798	7,410
Other	45,230	38,414	6,816
Total Director of Law	<u>138,438</u>	<u>124,212</u>	<u>14,226</u>
Department of Human Services			
Personal Services	64,061	58,429	5,632
Other	20,688	11,257	9,431
Total Department of Human Services	<u>84,749</u>	<u>69,686</u>	<u>15,063</u>
Council			
Personal Services	16,279	13,716	2,563
Other	438,011	435,963	2,048
Total Council	<u>454,290</u>	<u>449,679</u>	<u>4,611</u>

(Continued)

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund - (Continued)*  
*For the Year Ended December 31, 2014*

	Final Budget	Actual	Variance with Final Budget
Municipal Court Clerk			
Personal Services	1,168,169	1,073,601	94,568
Other	169,625	154,026	15,599
Total Municipal Court Clerk	1,337,794	1,227,627	110,167
Technical Services Department			
Personal Services	37,661	30,283	7,378
Other	62,857	56,898	5,959
Total Technical Services Department	100,518	87,181	13,337
Municipal Building Maintenance			
Personal Services	12,617	8,664	3,953
Other	73,873	52,695	21,178
Total Municipal Building Maintenance	86,490	61,359	25,131
Justice Center Maintenance			
Personal Services	54,589	50,994	3,595
Other	129,086	104,295	24,791
Total Justice Center Maintenance	183,675	155,289	28,386
Engineer			
Personal Services	48,407	42,574	5,833
Other	25,336	21,153	4,183
Total Engineer	73,743	63,727	10,016
General Miscellaneous			
Personal Services	85,830	85,829	1
Other	431,639	373,553	58,086
Total General Miscellaneous	517,469	459,382	58,087
Total General Government	3,228,807	2,916,727	312,080
Security of Persons and Property			
Police Department			
Personal Services	2,954,045	2,930,518	23,527
Other	258,002	214,277	43,725
Total Police Department	3,212,047	3,144,795	67,252
Fire Department			
Personal Services	3,016,801	2,976,031	40,770
Other	273,895	246,718	27,177
Total Fire Department	3,290,696	3,222,749	67,947

(Continued)

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund - (Continued)*  
*For the Year Ended December 31, 2014*

	Final Budget	Actual	Variance with Final Budget
Street Lighting			
Other	151,469	150,832	637
Total Security of Persons and Property	6,654,212	6,518,376	135,836
Public Health			
Health Department			
Personal Services	221,022	220,632	390
Other	96,843	88,090	8,753
Total Pubic Health	317,865	308,722	9,143
Community Development			
Building and Zoning			
Personal Services	155,137	153,545	1,592
Other	6,483	4,667	1,816
Total Building and Zoning	161,620	158,212	3,408
Planning Commission			
Other	279	100	179
Economic Development			
Personal Services	112	110	2
Other	47,376	46,677	699
Total Economic Development	47,488	46,787	701
Total Community Development	209,387	205,099	4,288
<i>Total Expenditures</i>	10,410,271	9,948,924	461,347
<i>Excess of Revenues Over (Under) Expenditures</i>	(76,543)	504,714	581,257
<b>Other Financing Sources (Uses)</b>			
Proceeds from Sales of Capital Assets	0	30,525	30,525
Transfers Out	(487,609)	(487,609)	0
<i>Total Other Financing Sources (Uses)</i>	(487,609)	(457,084)	30,525
<i>Net Change in Fund Balance</i>	(564,152)	47,630	611,782
<i>Fund Balance Beginning of Year</i>	761,954	761,954	0
<i>Fund Balance End of Year</i>	\$ 197,802	\$ 809,584	\$ 611,782

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*City Income Tax Administration Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Income Tax	\$ 580,000	\$ 421,412	\$ (158,588)
Other	0	233	233
<i>Total Revenues</i>	<u>580,000</u>	<u>421,645</u>	<u>(158,355)</u>
<b>Expenditures</b>			
Current:			
General Government			
City Income Tax			
Personal Services	226,832	203,722	23,110
Other	353,168	217,923	135,245
<i>Total Expenditures</i>	<u>580,000</u>	<u>421,645</u>	<u>158,355</u>
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Street Maintenance and Repair Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Income Taxes	\$ 557,500	\$ 561,129	\$ 3,629
Charges for Services	21,692	22,582	890
Fines and Forfeitures	6,500	6,120	(380)
Intergovernmental	887,007	877,078	(9,929)
Interest	4,346	4,417	71
Other	46,500	36,405	(10,095)
<i>Total Revenues</i>	<u>1,523,545</u>	<u>1,507,731</u>	<u>(15,814)</u>
<b>Expenditures</b>			
Current:			
Transportation			
Street Maintenance and Repair			
Personal Services	1,322,220	1,216,715	105,505
Other	809,683	503,798	305,885
Total Transportation	<u>2,131,903</u>	<u>1,720,513</u>	<u>411,390</u>
<i>Net Change in Fund Balance</i>	(608,358)	(212,782)	395,576
<i>Fund Balance Beginning of Year</i>	<u>703,195</u>	<u>703,195</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ 94,837</u></u>	<u><u>\$ 490,413</u></u>	<u><u>\$ 395,576</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*State Highway Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$ 61,919	\$ 71,114	\$ 9,195
Interest	348	358	10
Other	11,187	11,187	0
<i>Total Revenues</i>	<u>73,454</u>	<u>82,659</u>	<u>9,205</u>
<b>Expenditures</b>			
Debt Service:			
Principal Retirements	77,290	77,290	0
Interest and Fiscal Charges	5,420	5,418	2
<i>Total Expenditures</i>	<u>82,710</u>	<u>82,708</u>	<u>2</u>
<i>Net Change in Fund Balance</i>	(9,256)	(49)	9,207
<i>Fund Balance Beginning of Year</i>	<u>31,628</u>	<u>31,628</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 22,372</u>	<u>\$ 31,579</u>	<u>\$ 9,207</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Permissive Tax Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	<u>\$ 76,000</u>	<u>\$ 76,000</u>	<u>\$ 0</u>
<b>Expenditures</b>			
Capital Outlay			
Other	<u>76,000</u>	<u>76,000</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*City Permissive Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$ 75,000	\$ 91,204	\$ 16,204
<b>Expenditures</b>			
Capital Outlay			
Other	97,289	97,289	0
<i>Net Change in Fund Balance</i>	(22,289)	(6,085)	16,204
<i>Fund Balance Beginning of Year</i>	22,289	22,289	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 16,204	\$ 16,204

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Bandshell Improvements Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Expenditures</b>			
Current:			
Leisure Time Services			
Other	\$ 34,488	\$ 6,269	\$ 28,219
<i>Net Change in Fund Balance</i>	(34,488)	(6,269)	28,219
<i>Fund Balance Beginning of Year</i>	34,488	34,488	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 28,219	\$ 28,219

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Park and Recreation Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 136,000	\$ 130,105	\$ (5,895)
Income Taxes	602,100	606,019	3,919
Charges for Services	64,702	66,447	1,745
Intergovernmental	22,306	18,422	(3,884)
Contributions and Donations	1,500	1,200	(300)
Other	10,616	14,694	4,078
<i>Total Revenues</i>	<u>837,224</u>	<u>836,887</u>	<u>(337)</u>
<b>Expenditures</b>			
Current:			
Leisure Time Services			
Personal Services	403,124	365,838	37,286
Other	455,099	404,047	51,052
Total Leisure Time Services	<u>858,223</u>	<u>769,885</u>	<u>88,338</u>
Capital Outlay			
Leisure Time Services	25,000	23,768	1,232
<i>Total Expenditures</i>	<u>883,223</u>	<u>793,653</u>	<u>89,570</u>
<i>Net Change in Fund Balance</i>	(45,999)	43,234	89,233
<i>Fund Balance Beginning of Year</i>	<u>192,236</u>	<u>192,236</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 146,237</u>	<u>\$ 235,470</u>	<u>\$ 89,233</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Nature Preserve Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Rent	\$ 900	\$ 1,800	\$ 900
<b>Expenditures</b>			
Current:			
Leisure Time Services			
Other	15,843	9,521	6,322
<i>Net Change in Fund Balance</i>	(14,943)	(7,721)	(5,422)
<i>Fund Balance Beginning of Year</i>	14,943	14,943	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 7,222</u>	<u>\$ (5,422)</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Fire/Rescue Training Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Contributions and Donations	\$ 18,756	\$ 18,579	\$ (177)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	<u>21,591</u>	<u>14,308</u>	<u>7,283</u>
<i>Net Change in Fund Balance</i>	(2,835)	4,271	7,106
<i>Fund Balance Beginning of Year</i>	<u>2,835</u>	<u>2,835</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 7,106</u>	<u>\$ 7,106</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Fire/Rescue Equipment Fund  
For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Charges for Services	\$ 304,643	\$ 318,459	\$ 13,816
<b>Expenditures</b>			
Capital Outlay			
Other	351,489	141,409	210,080
<i>Net Change in Fund Balance</i>	(46,846)	177,050	223,896
<i>Fund Balance Beginning of Year</i>	46,846	46,846	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 223,896</u>	<u>\$ 223,896</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Community Development Block Grant Fund  
For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 75,000	\$ 73,710	\$ (1,290)
<b>Expenditures</b>			
Current:			
Community Development			
Other	78,258	76,968	1,290
<i>Net Change in Fund Balance</i>	(3,258)	(3,258)	0
<i>Fund Balance Beginning of Year</i>	3,258	3,258	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Ohio Regional Development Housing Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$ 109,485	\$ 61,929	\$ (47,556)
Other	0	259	259
<i>Total Revenues</i>	<u>109,485</u>	<u>62,188</u>	<u>(47,297)</u>
<b>Expenditures</b>			
Current:			
Community Development			
Other	241,397	140,410	100,987
<i>Net Change in Fund Balance</i>	(131,912)	(78,222)	53,690
<i>Fund Balance Beginning of Year</i>	<u>162,905</u>	<u>162,905</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 30,993</u>	<u>\$ 84,683</u>	<u>\$ 53,690</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Firemens Pension Fund  
For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 87,850	\$ 81,151	\$ (6,699)
Intergovernmental	12,150	11,169	(981)
<i>Total Revenues</i>	<u>100,000</u>	<u>92,320</u>	<u>(7,680)</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	<u>100,000</u>	<u>92,320</u>	<u>7,680</u>
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Policemens Pension Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 87,850	\$ 81,151	\$ (6,699)
Intergovernmental	12,150	11,169	(981)
<i>Total Revenues</i>	<u>100,000</u>	<u>92,320</u>	<u>(7,680)</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	<u>100,000</u>	<u>92,320</u>	<u>7,680</u>
<i>Net Change in Fund Balance</i>	0	0	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>	<u><u>\$ 0</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Property Management Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Rent	\$ 10,500	\$ 5,355	\$ (5,145)
<b>Expenditures</b>			
Current:			
General Government			
Other	29,900	3,536	26,364
<i>Excess of Revenues Over (Under) Expenditures</i>	(19,400)	1,819	21,219
<i>Fund Balance Beginning of Year</i>	27,678	27,678	0
<i>Fund Balance End of Year</i>	\$ 8,278	\$ 29,497	\$ 21,219

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Drug Law Enforcement Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 2,564	\$ 13,032	\$ 10,468
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	22,690	9,365	13,325
<i>Net Change in Fund Balance</i>	(20,126)	3,667	23,793
<i>Fund Balance Beginning of Year</i>	20,126	20,126	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 23,793</u>	<u>\$ 23,793</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Enforcement and Education Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 1,166	\$ 1,432	\$ 266
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	19,718	0	19,718
<i>Net Change in Fund Balance</i>	(18,552)	1,432	19,984
<i>Fund Balance Beginning of Year</i>	18,552	18,552	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 19,984</u>	<u>\$ 19,984</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Ashland Public Transportation Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Charges for Services	\$ 78,953	\$ 114,693	\$ 35,740
Intergovernmental	438,600	387,297	(51,303)
<i>Total Revenues</i>	<u>517,553</u>	<u>501,990</u>	<u>(15,563)</u>
<b>Expenditures</b>			
Current:			
General Government			
Public Transit			
Other	784,411	593,924	190,487
Coordination			
Personal Services	21,774	21,385	389
<i>Total Expenditures</i>	<u>806,185</u>	<u>615,309</u>	<u>190,876</u>
<i>Deficiency of Revenues Under Expenditures</i>	<u>(288,632)</u>	<u>(113,319)</u>	<u>175,313</u>
<b>Other Financing Sources</b>			
Transfers In	141,285	141,000	(285)
<i>Net Change in Fund Balance</i>	(147,347)	27,681	175,028
<i>Fund Balance Beginning of Year</i>	<u>271,288</u>	<u>271,288</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ 123,941</u></u>	<u><u>\$ 298,969</u></u>	<u><u>\$ 175,028</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Municipal Court Computer Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 139,461	\$ 137,926	\$ (1,535)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	6,710	6,571	139
Other	351,081	166,992	184,089
<i>Total Expenditures</i>	<u>357,791</u>	<u>173,563</u>	<u>184,228</u>
<i>Net Change in Fund Balance</i>	(218,330)	(35,637)	182,693
<i>Fund Balance Beginning of Year</i>	<u>218,330</u>	<u>218,330</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 182,693</u>	<u>\$ 182,693</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Indigent Drivers Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 38,067	\$ 25,459	\$ (12,608)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	71,248	19,308	51,940
<i>Net Change in Fund Balance</i>	(33,181)	6,151	39,332
<i>Fund Balance Beginning of Year</i>	33,181	33,181	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 39,332	\$ 39,332

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Municipal Probation Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	\$ 177,000	\$ 152,669	\$ (24,331)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	234,544	225,354	9,190
Other	17,289	13,803	3,486
<i>Total Expenditures</i>	<u>251,833</u>	<u>239,157</u>	<u>12,676</u>
<i>Excess of Revenues Over Expenditures</i>	<u>(74,833)</u>	<u>(86,488)</u>	<u>(11,655)</u>
<b>Other Financing Sources</b>			
Transfers In	<u>0</u>	<u>15,000</u>	<u>15,000</u>
<i>Net Change in Fund Balance</i>	<u>(74,833)</u>	<u>(71,488)</u>	<u>3,345</u>
<i>Fund Balance at Beginning of Year</i>	<u>74,833</u>	<u>74,833</u>	<u>0</u>
<i>Fund Balance at End of Year</i>	<u>\$ 0</u>	<u>\$ 3,345</u>	<u>\$ 3,345</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Police Donations Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Contributions and Donations	\$ 17,348	\$ 15,000	\$ (2,348)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	18,348	14,342	4,006
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(1,000)</u>	<u>658</u>	<u>1,658</u>
<b>Other Financing Sources</b>			
Transfers In	0	50,000	50,000
<i>Net Change in Fund Balance</i>	<u>(1,000)</u>	<u>50,658</u>	<u>51,658</u>
<i>Fund Balance Beginning of Year</i>	<u>1,000</u>	<u>1,000</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>51,658</u>	<u>\$ 51,658</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Home Arrest Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	\$ 1,728	\$ 0	\$ 1,728
<i>Net Change in Fund Balance</i>	(1,728)	0	1,728
<i>Fund Balance Beginning of Year</i>	<u>1,728</u>	<u>1,728</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 1,728</u>	<u>\$ 1,728</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Community Corrections Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 110,547	\$ 110,547	\$ 0
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Community Corrections			
Personal Services	79,569	79,545	24
Other	41,035	40,845	190
<i>Total Expenditures</i>	<u>120,604</u>	<u>120,390</u>	<u>214</u>
<i>Net Change in Fund Balance</i>	(10,057)	(9,843)	214
<i>Fund Balance Beginning of Year</i>	<u>10,057</u>	<u>10,057</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 214</u>	<u>\$ 214</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Municipal Court Special Program Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Fines and Forfeitures	\$ 202,468	\$ 200,579	\$ (1,889)
Other	11	0	(11)
<i>Total Revenues</i>	<u>202,479</u>	<u>200,579</u>	<u>(1,900)</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	158,569	119,616	38,953
Other	24,000	12,835	11,165
<i>Total Expenditures</i>	<u>182,569</u>	<u>132,451</u>	<u>50,118</u>
<i>Net Change in Fund Balance</i>	19,910	68,128	48,218
<i>Fund Balance Beginning of Year</i>	<u>280,161</u>	<u>280,161</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ 300,071</u></u>	<u><u>\$ 348,289</u></u>	<u><u>\$ 48,218</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*CCA Monitoring Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Other	\$ 7,404	\$ 4,815	\$ (2,589)
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Personal Services	5,135	2,868	2,267
Other	6,167	4,662	1,505
<i>Total Expenditures</i>	<u>11,302</u>	<u>7,530</u>	<u>3,772</u>
<i>Net Change in Fund Balance</i>	(3,898)	(2,715)	1,183
<i>Fund Balance Beginning of Year</i>	<u>3,898</u>	<u>3,898</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 1,183</u>	<u>\$ 1,183</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Mayor's Underprivileged Children Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Interest	\$ 0	\$ 1	\$ 1
Contributions and Donations	2,348	6,048	3,700
<i>Total Revenues</i>	2,348	6,049	3,701
<b>Expenditures</b>			
Current:			
General Government			
Other	5,527	3,640	1,887
<i>Net Change in Fund Balance</i>	(3,179)	2,409	5,588
<i>Fund Balance Beginning of Year</i>	3,179	3,179	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 5,588	\$ 5,588

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Indigent Driver's Interlock Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Fines and Forfeitures	<u>\$ 18,294</u>	<u>\$ 18,725</u>	<u>\$ 431</u>
<b>Expenditures</b>			
Current:			
Security of Persons and Property			
Other	<u>138,490</u>	<u>876</u>	<u>137,614</u>
<i>Net Change in Fund Balance</i>	(120,196)	17,849	138,045
<i>Fund Balance Beginning of Year</i>	<u>120,196</u>	<u>120,196</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$ 0</u></u>	<u><u>\$ 138,045</u></u>	<u><u>\$ 138,045</u></u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Continuing Education Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Intergovernmental	\$ 2,000	\$ 2,000	\$ 0
<b>Expenditures</b>			
Current:			
Security of Person and Property			
Other	3,975	0	3,975
<i>Net Change in Fund Balance</i>	(1,975)	2,000	3,975
<i>Fund Balance Beginning of Year</i>	1,975	1,975	0
<i>Fund Balance End of Year</i>	<u>\$ 0</u>	<u>\$ 3,975</u>	<u>\$ 3,975</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Industrial Park Fund*  
*For the Year Ended December 31, 2015*

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>			
Rent	\$ 60,658	\$ 60,936	\$ 278
<b>Expenditures</b>			
Current:			
General Government			
Other	234,354	209,909	24,445
<i>Net Change in Fund Balance</i>	(173,696)	(148,973)	24,723
<i>Fund Balance Beginning of Year</i>	223,351	223,351	0
<i>Fund Balance End of Year</i>	<u>\$ 49,655</u>	<u>\$ 74,378</u>	<u>\$ 24,723</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Emergency Grounds Maintenance Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Special Assessments	\$ 3,000	\$ 358	\$ (2,642)
Other	388	272	(116)
<i>Total Revenues</i>	<u>3,388</u>	<u>630</u>	<u>(2,758)</u>
<b>Expenditures</b>			
Current:			
Public Health			
Other	34,797	3,060	31,737
<i>Net Change in Fund Balance</i>	(31,409)	(2,430)	28,979
<i>Fund Balance Beginning of Year</i>	<u>31,797</u>	<u>31,797</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 388</u>	<u>\$ 29,367</u>	<u>\$ 28,979</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Obligation Bond Retirement Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Property Taxes	\$ 223,387	\$ 223,388	\$ 1
Intergovernmental	29,476	29,475	(1)
<i>Total Revenues</i>	<u>252,863</u>	<u>252,863</u>	<u>0</u>
<b>Expenditures</b>			
Debt Service			
Principal Retirements	165,000	165,000	0
Interest and Fiscal Charges	45,000	44,338	662
<i>Total Expenditures</i>	<u>210,000</u>	<u>209,338</u>	<u>662</u>
<i>Net Change in Fund Balance</i>	42,863	43,525	662
<i>Fund Balance Beginning of Year</i>	<u>323,259</u>	<u>323,259</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 366,122</u>	<u>\$ 366,784</u>	<u>\$ 662</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Capital Improvement Fund  
For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Contributions and Donations	\$ 0	\$ 33,379	\$ 33,379
Other	420,379	0	(420,379)
<i>Total Revenues</i>	<u>420,379</u>	<u>33,379</u>	<u>(387,000)</u>
<b>Expenditures</b>			
Current:			
General Government			
Other	30,000	29,750	250
Capital Outlay			
Other	438,379	426,965	11,414
<i>Total Expenditures</i>	<u>468,379</u>	<u>456,715</u>	<u>11,664</u>
<i>Deficiency of Revenues Under Expenditures</i>	<u>(48,000)</u>	<u>(423,336)</u>	<u>(375,336)</u>
<b>Other Financing Sources (Uses)</b>			
Transfers In	0	100,000	100,000
Proceeds from Sale of Capital asset	0	292,450	292,450
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>392,450</u>	<u>392,450</u>
<i>Net Change in Fund Balance</i>	(48,000)	(30,886)	17,114
<i>Fund Balance Beginning of Year</i>	<u>567,914</u>	<u>567,914</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$ 519,914</u>	<u>\$ 537,028</u>	<u>\$ 17,114</u>

**City of Ashland**  
*Schedule of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*East Main Improvement Fund*  
*For the Year Ended December 31, 2015*

	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental	\$ 0	\$ 442,959	\$ 442,959
<b>Expenditures</b>			
Capital Outlay			
Other	3,000,000	442,959	2,557,041
<i>Total Expenditures</i>	3,000,000	442,959	2,557,041
<i>Deficiency of Revenues Under Expenditures</i>	(3,000,000)	0	3,000,000
<b>Other Financing Sources</b>			
Bonds Issued	3,000,000	0	(3,000,000)
<i>Net Change in Fund Balance</i>	0	0	3,000,000
<i>Fund Balance Beginning of Year</i>	0	0	0
Prior Year Encumbrances Appropriated	0	0	0
<i>Fund Balance End of Year</i>	\$ 0	\$ 0	\$ 3,000,000

# **Combining Statements for Nonmajor Enterprise Funds**

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## CITY OF ASHLAND, OHIO

### *Fund Descriptions – Nonmajor Enterprise Funds*

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

***Stormwater Management Utility*** – To account for the deposit, control and expenses of moneys from sales and transfers to cover the operation of the managing stormwater.

***Brookside Swimming Pool*** - To account for the deposit, control and expenses of moneys from sales and transfers to cover the operation of the swimming pool.

***Brookside Golf Course*** - To account for the deposit, control and expenses of moneys from sales and transfers to cover the operation of the golf course.

**City of Ashland**  
*Combining Statement of Fund Net Position*  
*Nonmajor Enterprise Funds*  
*For the Year Ended December 31, 2015*

	Stormwater Management Utility	Brookside Swimming Pool	Brookside Golf Course	Total
<b>Assets</b>				
<i>Current Assets</i>				
Equity in Pooled Cash and Investments	\$ 434,735	\$ 39,615	\$ 145,280	\$ 619,630
Cash and Investments in Segregated Accounts	0	0	1,131	1,131
Materials and Supplies Inventory	0	0	73,419	73,419
Accounts Receivable	7,365	0	0	7,365
<i>Total Current Assets</i>	<u>442,100</u>	<u>39,615</u>	<u>219,830</u>	<u>701,545</u>
<i>Non-Current Assets</i>				
Net Pension Asset (See Note 11)	121	86	473	680
Non-Depreciable Capital Assets	2,050	37,120	695,866	735,036
Depreciable Capital Assets, Net	2,787,221	75,472	135,415	2,998,108
<i>Total Non-Current Assets</i>	<u>2,789,392</u>	<u>112,678</u>	<u>831,754</u>	<u>3,733,824</u>
<i>Total Assets</i>	<u>3,231,492</u>	<u>152,293</u>	<u>1,051,584</u>	<u>4,435,369</u>
<b>Deferred Outflows of Resources</b>				
Pension	8,462	5,999	32,959	47,420
<b>Liabilities</b>				
<i>Current Liabilities</i>				
Accrued Wages	923	0	2,372	3,295
Intergovernmental Payable	1,104	217	3,311	4,632
Compensated Absences Payable	0	0	262	262
<i>Total Current Liabilities</i>	<u>2,027</u>	<u>217</u>	<u>5,945</u>	<u>8,189</u>
<i>Long-Term Liabilities</i>				
Compensated Absences Payable - Net of Current Portion	0	0	15,186	15,186
Net Pension Liability (See Note 11)	46,899	33,252	182,673	262,824
<i>Total Long-Term Liabilities</i>	<u>46,899</u>	<u>33,252</u>	<u>197,859</u>	<u>278,010</u>
<i>Total Liabilities</i>	<u>48,926</u>	<u>33,469</u>	<u>203,804</u>	<u>286,199</u>
<b>Deferred Inflows of Resources</b>				
Pension	861	610	3,353	4,824
<b>Net Position</b>				
Net Investment in Capital Assets	2,789,271	112,592	831,281	3,733,144
Unrestricted	400,896	11,621	46,105	458,622
<i>Total Net Position</i>	<u>\$ 3,190,167</u>	<u>\$ 124,213</u>	<u>\$ 877,386</u>	<u>\$ 4,191,766</u>

**City of Ashland**  
*Combining Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Nonmajor Enterprise Funds*  
*For the Year Ended December 31, 2015*

	Stormwater Management Utility	Brookside Swimming Pool	Brookside Golf Course	Total
<b>Operating Revenues</b>				
Charges for Services	\$ 517,591	\$ 60,905	\$ 384,741	\$ 963,237
Other	4,460	0	530	4,990
<i>Total Operating Revenues</i>	<u>522,051</u>	<u>60,905</u>	<u>385,271</u>	<u>968,227</u>
<b>Operating Expenses</b>				
Personal Services	147,999	46,285	306,538	500,822
Contractual Services	0	0	52,905	52,905
Materials and Supplies	184,266	31,501	160,743	376,510
Utilities	0	8,536	24,013	32,549
Depreciation	68,135	2,979	43,569	114,683
Other	55,683	0	2,955	58,638
<i>Total Operating Expenses</i>	<u>456,083</u>	<u>89,301</u>	<u>590,723</u>	<u>1,136,107</u>
<i>Operating Income (Loss)</i>	<u>65,968</u>	<u>(28,396)</u>	<u>(205,452)</u>	<u>(167,880)</u>
<b>Non-Operating Revenues (Expenses)</b>				
Loss on Sale of Capital Assets	(137,747)	0	0	(137,747)
<i>Income (Loss) Before Transfers</i>	<u>(71,779)</u>	<u>(28,396)</u>	<u>(205,452)</u>	<u>(305,627)</u>
Transfers In	0	63,609	108,000	171,609
<i>Change in Net Position</i>	<u>(71,779)</u>	<u>35,213</u>	<u>(97,452)</u>	<u>(134,018)</u>
<i>Net Position at Beginning of Year (Restated, See Note 2S)</i>	<u>3,261,946</u>	<u>89,000</u>	<u>974,838</u>	<u>4,325,784</u>
<i>Net Position at End of Year</i>	<u>\$ 3,190,167</u>	<u>\$ 124,213</u>	<u>\$ 877,386</u>	<u>\$ 4,191,766</u>

**City of Ashland**  
*Combining Statement of Cash Flows*  
*Nonmajor Enterprise Funds*  
*For the Year Ended December 31, 2015*

	Stormwater Management Utility	Brookside Swimming Pool	Brookside Golf Course	Totals
<b>Cash Flows from Operating Activities</b>				
Cash Received from Customers	\$ 516,334	\$ 60,905	\$ 384,741	\$ 961,980
Other Operating Receipts	4,460	0	530	4,990
Cash Payments to Suppliers for Goods and Services	(185,943)	(31,501)	(166,229)	(383,673)
Cash Payments to Employees for Services and Benefits	(150,436)	(46,615)	(318,916)	(515,967)
Cash Payments for Contractual Services	0	(8,536)	(76,918)	(85,454)
Other Cash Payments	(55,683)	0	(2,955)	(58,638)
<i>Net Cash Provided By (Used for) Operating Activities</i>	<u>128,732</u>	<u>(25,747)</u>	<u>(179,747)</u>	<u>(76,762)</u>
<b>Cash Flows from Noncapital Financing Activities</b>				
Transfers In	<u>0</u>	<u>63,609</u>	<u>108,000</u>	<u>171,609</u>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Acquisition of Capital Assets	<u>(128,354)</u>	<u>0</u>	<u>0</u>	<u>(128,354)</u>
<i>Net Increase (Decrease) in Cash and Investments</i>	378	37,862	(71,747)	(33,507)
<i>Cash and Investments Beginning of Year</i>	<u>434,357</u>	<u>1,753</u>	<u>218,158</u>	<u>654,268</u>
<i>Cash and Investments End of Year</i>	<u>\$ 434,735</u>	<u>\$ 39,615</u>	<u>\$ 146,411</u>	<u>\$ 620,761</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>				
<i>Operating Income (Loss)</i>	\$ 65,968	\$ (28,396)	\$ (205,452)	\$ (167,880)
Adjustments:				
Depreciation	68,135	2,979	43,569	114,683
(Increase) Decrease in Assets:				
Accounts Receivable	(1,257)	0	0	(1,257)
Net Pension Asset	(88)	(63)	(344)	(495)
Deferred Outflows - Pension	(2,603)	(1,845)	(10,138)	(14,586)
Materials and Supplies Inventory	0	0	(5,486)	(5,486)
Increase (Decrease) in Liabilities:				
Accounts Payable	(1,677)	0	0	(1,677)
Accrued Wages	(1,936)	0	(6,082)	(8,018)
Net Pension Liability	1,059	751	4,126	5,936
Deferred Inflows - Pension	861	610	3,353	4,824
Compensated Absences Payable	0	0	(4,005)	(4,005)
Intergovernmental Payable	270	217	712	1,199
<i>Net Cash Provided By (Used for) Operating Activities</i>	<u>\$ 128,732</u>	<u>\$ (25,747)</u>	<u>\$ (179,747)</u>	<u>\$ (76,762)</u>

# **Combining Statements for Fiduciary Funds**

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## CITY OF ASHLAND, OHIO

### *Fund Descriptions - Fiduciary Funds*

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agency for individuals, private organizations, other governments, and/or funds. The following is the City's fiduciary fund type:

#### *Agency Funds*

Agency funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations.

***Municipal Court*** - To account for all municipal court receipts held prior to being disbursed to the various funds according to ordinance and state law.

***Performance Bonds*** - To account for revenue received from performance bonds on contract bids and the return of performance bonds.

***Brookside Golf Course Gift Certificates*** - To account for the deposit, control and expenditure of gift certificates offered by the golf course.

***Employee Deductions*** - To account for the funds from the employee share of health insurance deducted from their paychecks. This is paid with the city portion when the health insurance bill comes due.

***Section 125*** – To account for the deposit, control and expenditures of money to be used for section 125 (cafeteria plan).

**City of Ashland**  
*Combining Statement of Fiduciary Assets and Liabilities*  
*Agency Funds*  
*December 31, 2015*

	<u>Municipal Court</u>	<u>Performance Bonds</u>	<u>Brookside Golf Course Gift Certificates</u>	<u>Employee Deductions</u>	<u>Section 125</u>	<u>Total</u>
<b>Assets</b>						
Equity in Pooled Cash and Investments	\$ 0	\$ 1,300	\$ 12,270	\$ 17,942	\$ 8,578	\$ 40,090
Cash and Investments in Segregated Accounts	<u>96,336</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>96,336</u>
<i>Total Assets</i>	<u>\$ 96,336</u>	<u>\$ 1,300</u>	<u>\$ 12,270</u>	<u>\$ 17,942</u>	<u>\$ 8,578</u>	<u>\$ 136,426</u>
<b>Liabilities</b>						
Undistributed Monies	<u>\$ 96,336</u>	<u>\$ 1,300</u>	<u>\$ 12,270</u>	<u>\$ 17,942</u>	<u>\$ 8,578</u>	<u>\$ 136,426</u>

**City of Ashland**  
*Combining Statement of Changes in Assets and Liabilities*  
*All Agency Funds*  
*For the Year Ended December 31, 2015*

	Balance 12/31/2014	Additions	Reductions	Balance 12/31/2015
<b>Municipal Court</b>				
<b>Assets</b>				
Cash and Investments in Segregated Accounts	\$ 87,855	\$ 8,481	\$ 0	\$ 96,336
<b>Liabilities</b>				
Undistributed Monies	\$ 87,855	\$ 8,481	\$ 0	\$ 96,336
<b>Performance Bonds</b>				
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 300	\$ 1,000	\$ 0	\$ 1,300
<b>Liabilities</b>				
Undistributed Monies	\$ 300	\$ 1,000	\$ 0	\$ 1,300
<b>Brookside Golf Course Gift Certificates</b>				
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 11,436	\$ 6,498	\$ 5,664	\$ 12,270
<b>Liabilities</b>				
Undistributed Monies	\$ 11,436	\$ 6,498	\$ 5,664	\$ 12,270
<b>Employee Deductions</b>				
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 16,935	\$ 446,812	\$ 445,805	\$ 17,942
<b>Liabilities</b>				
Undistributed Monies	\$ 16,935	\$ 446,812	\$ 445,805	\$ 17,942
<b>Section 125</b>				
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 4,494	\$ 191,347	\$ 187,263	\$ 8,578
<b>Liabilities</b>				
Undistributed Monies	\$ 4,494	\$ 191,347	\$ 187,263	\$ 8,578
<b>All Agency Funds</b>				
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 33,165	\$ 645,657	\$ 638,732	\$ 40,090
Cash and Investments in Segregated Accounts	87,855	8,481	0	96,336
<i>Total Assets</i>	<u>\$ 121,020</u>	<u>\$ 654,138</u>	<u>\$ 638,732</u>	<u>\$ 136,426</u>
<b>Liabilities</b>				
Undistributed Monies	\$ 121,020	\$ 654,138	\$ 638,732	\$ 136,426

# City of Ashland, Ohio

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## Statistical Section

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# Statistical Section

This part of the City of Ashland, Ohio’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city’s overall financial health. These tables are presented in accordance with Governmental Accounting Standards Board (GASB) Statement 44, *Economic Condition Reporting: The Statistical Section*.

## Contents

## Tables

### **Revenue Capacity**

**S2-S8**

These schedules contain information to help the reader assess the city’s most significant local revenue source, the property tax, and the municipal income tax.

### **Debt Capacity**

**S9-S12**

These schedules present information to help the reader assess the affordability of the city’s current levels of outstanding debt and to help the city’s ability to issue additional debt in the future.

### **Demographic and Economic Information**

**S13-S14**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the city’s financial activities take place.

### **Financial Trends**

**S15-S21**

These schedules contain trend information to help the reader understand how the city’s financial performance and well-being have changed over time.

### **Operating Information**

**S22-S25**

These schedules contain service and infrastructure data to help the reader understand how the information in the city’s financial report relates to the services the city provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The city implemented GASB Statement 34 in 2003: schedules presenting government-wide information include information beginning in that year.

# CITY OF ASHLAND, OHIO

## Revenue Capacity

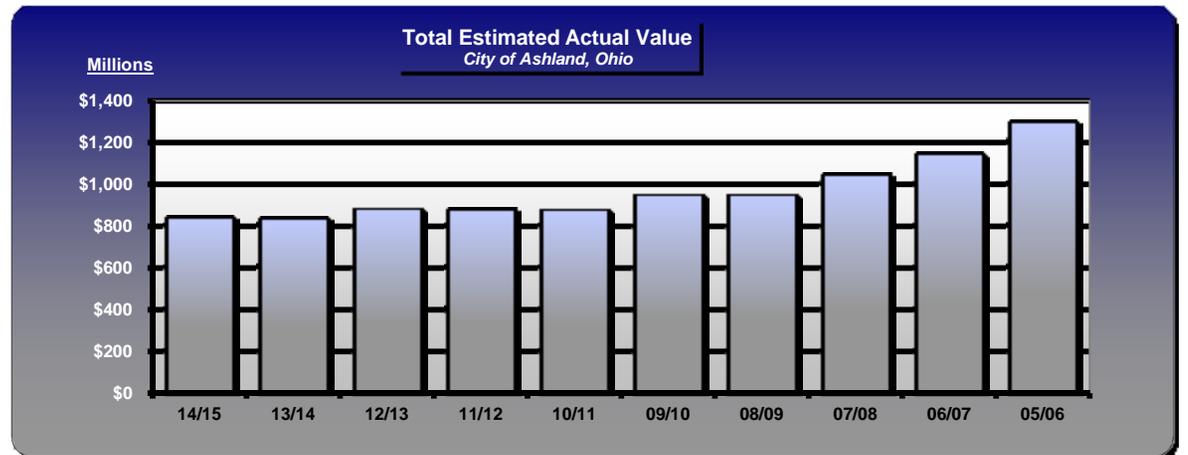
Assessed Value and Estimated Actual Value of Taxable Property

Last Ten Years

Tax Year/Collection Year	Real Property Assessed Values			Tangible Personal Property Assessed Values			Total		Ratio	Direct Tax Rate
	Residential/Agricultural	Other Real Property	Estimated Actual Value	Tangible Personal Property	Public Utilities	Estimated Actual Value	Assessed Values	Estimated Actual Value		
14/15	\$ 197,160,650	\$ 91,015,030	\$ 823,359,086	\$ 0	\$ 12,771,140	\$ 14,512,659	\$ 300,946,820	\$ 837,871,745	35.92%	3.90
13/14	196,866,320	90,132,510	819,996,657	0	11,810,580	13,421,114	298,809,410	833,417,771	35.85%	3.90
12/13	211,721,700	92,636,780	869,595,657	0	10,177,360	11,565,182	314,535,840	881,160,839	35.70%	3.90
11/12	211,790,810	92,639,290	869,800,286	0	9,315,660	10,585,977	313,745,760	880,386,263	35.64%	3.90
10/11	211,442,550	90,550,190	862,836,400	0	8,462,390	9,616,352	310,455,130	872,452,752	35.58%	3.90
09/10	231,041,550	97,065,350	937,448,286	249,600	8,110,370	11,213,130	336,466,870	948,661,415	35.47%	3.90
08/09	231,385,550	95,823,450	934,882,857	540,440	7,968,850	13,379,031	335,718,290	948,261,889	35.40%	3.90
07/08	231,461,610	91,522,560	922,811,914	14,399,868	7,739,260	123,993,558	345,123,298	1,046,805,472	32.97%	3.90
06/07	221,436,630	86,915,050	881,004,800	31,913,261	7,557,520	263,894,179	347,822,461	1,144,898,979	30.38%	3.90
05/06	218,161,440	78,330,240	847,119,086	54,780,177	9,106,840	448,590,098	360,378,697	1,295,709,184	27.81%	3.90

Real property is appraised every six years by the County Auditor with a triennial update. The assessed value of real property is 35 percent of estimated actual value. Personal property tax is assessed on all personal property used in business in Ohio. The assessed value of public utilities personal property is 88%. All other types of tangible personal property were assessed at 12.50% in 2006.

House Bill No.66 was signed into law on June 30,2005. House Bill No.66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property was eliminated in calendar year 2009, and the tax on telephone and telecommunications property was eliminated in calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaced the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2010, the City was fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.



Source: Ashland County, Ohio: County Auditor

# CITY OF ASHLAND, OHIO

## Revenue Capacity

Direct and Overlapping Property Tax Rates  
(Per \$1,000 of Assessed Valuation)  
Last Ten Collection Years

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>Inside Millage</b>										
Operating	2.00	2.00	2.00	2.00	2.00	2.30	2.00	2.10	2.43	2.43
Debt	0.80	0.80	0.80	0.80	0.80	0.50	0.80	0.70	0.37	0.37
Fire Pension	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
Police Pension	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
<b>Total Unvoted Millage</b>	<b>3.40</b>									
<b>Outside Millage</b>										
Recreation	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
<b>Total Voted Millage</b>	<b>0.50</b>									
<b>Total Millage</b>	<b>3.90</b>									
<b>Overlapping Rates by Taxing District</b>										
Ashland County	9.10	9.10	9.10	9.10	9.10	9.10	9.10	9.10	9.10	8.50
Ashland School District	66.05	66.25	66.85	65.95	62.25	62.25	62.25	62.25	62.25	62.25
Ashland County Vocational School	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10
Ashland Public Library	1.00	1.00	1.00	1.00	1.00	1.00	1.00	0.00	0.00	0.00
City of Ashland	3.90	3.90	3.90	3.90	3.90	3.90	3.90	3.90	3.90	3.90
<b>Total</b>	<b>84.15</b>	<b>84.35</b>	<b>84.95</b>	<b>84.05</b>	<b>80.35</b>	<b>80.35</b>	<b>80.35</b>	<b>79.35</b>	<b>79.35</b>	<b>78.75</b>

Source: Ashland County, Ohio: County Auditor



# CITY OF ASHLAND, OHIO

## Revenue Capacity

Principal Property Tax Payers  
2015 and 2007

January 1, 2014			January 1, 2006		
Taxpayer	Assessed Valuation	Total Assessed Valuation	Taxpayer	Assessed Valuation	Total Assessed Valuation
Ohio Edison Company	\$ 5,890,920	2.99%	Ohio Edison Company	\$ 4,093,110	1.85%
American Transmission	4,625,570	2.35%	Wal-Mart Real Estate	3,045,010	1.38%
Enterprise Parkway Leasing	3,434,950	1.74%	American Transmission	3,045,010	1.38%
Wal-Mart Real Estate	2,970,210	1.51%	Myers Pump Company	2,433,070	1.10%
WIL Reasearch Laboratories	2,964,750	1.50%	Samariton Regional Hospital	2,327,640	1.05%
Columbia Gas of Ohio Inc	2,279,190	1.16%	Home Depot U.S.A., Inc.	1,909,850	0.86%
Samariton Regional Hospital	2,131,900	1.08%	Baker Properties	1,603,090	0.72%
Eagleview Realty LLC	2,046,970	1.04%	Brethern Care, Inc.	1,445,140	0.65%
Kingston of Ashland LLC	1,957,830	0.99%	Ashland 250 Apartments	1,268,380	0.57%
Myers Pump Co	1,861,610	0.94%	Wurster Properties, Inc.	1,245,290	0.56%
	<u>\$ 30,163,900</u>	<u>15.30%</u>		<u>\$ 22,415,590</u>	<u>10.12%</u>
<b>Total Assessed Valuation</b>		<b>\$ 197,160,650</b>	<b>Total Assessed Valuation</b>		<b>\$ 221,436,630</b>

**Note:** Property is assessed at 35 percent of fair market value. Real property taxes paid in 2015 are based on January 1, 2014 values. Data for nine years ago is not available, therefore, 2007 data was presented as it was the oldest information available.

**Source:** Ashland County, Ohio: County Auditor

# CITY OF ASHLAND, OHIO

## *Revenue Capacity*

### Property Tax Levies and Collections

#### Last Ten Years

Collection Year	Real and Public Utility				Tangible Personal Property				Total		
	Billed	Taxes Collected	Percent Collected	Delinquent Tax Collections	Billed	Taxes Collected	Percent Collected	Delinquent Tax Collections	Billed	Taxes Collected	Percent Collected
2015	\$ 1,205,037	\$ 1,136,115	94%	\$ 68,922	\$ 50,373	\$ 9,121	18%	\$ 41,252	\$ 1,255,410	\$ 1,145,236	91.22%
2014	1,260,507	1,189,444	94%	71,063	66,471	25,219	38%	41,252	1,326,978	1,214,663	91.54%
2013	1,276,661	1,213,048	95%	63,613	66,481	25,229	38%	41,252	1,343,142	1,238,277	92.19%
2012	1,250,233	1,190,504	95%	59,729	75,677	32,658	43%	43,019	1,325,910	1,223,162	92.25%
2011	1,322,799	1,243,416	94%	79,383	107,097	60,745	57%	46,352	1,429,896	1,304,161	91.21%
2010	1,347,008	1,278,898	95%	68,110	263,637	188,354	71%	75,283	1,610,645	1,467,252	91.10%
2009	1,235,677	1,163,614	94%	72,063	232,359	189,211	81%	43,148	1,468,036	1,352,825	92.15%
2008	1,224,642	1,187,330	97%	37,312	135,293	133,408	99%	1,885	1,359,935	1,320,738	97.12%
2007	1,122,409	1,092,877	97%	29,532	264,854	197,855	75%	66,999	1,387,263	1,320,284	95.17%
2006	1,321,079	1,064,709	81%	24,930	119,459	53,918	45%	25,925	1,440,538	1,118,627	77.65%

**Note:** Special assessments are not included. The County information does not provide the applicable year when a delinquency is collected. Thus the "taxes collected" represent the total collections for the year instead of total collections of a particular tax year. As a result, "percent collected" can exceed 100% in any particular year.

**Source:** Ashland County, Ohio: County Auditor and County Treasurer

**Note:** Amounts include homestead and rollback.

# CITY OF ASHLAND, OHIO

## Revenue Capacity

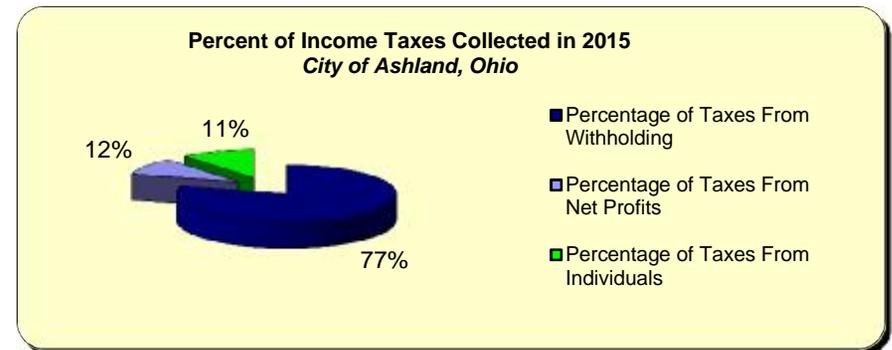
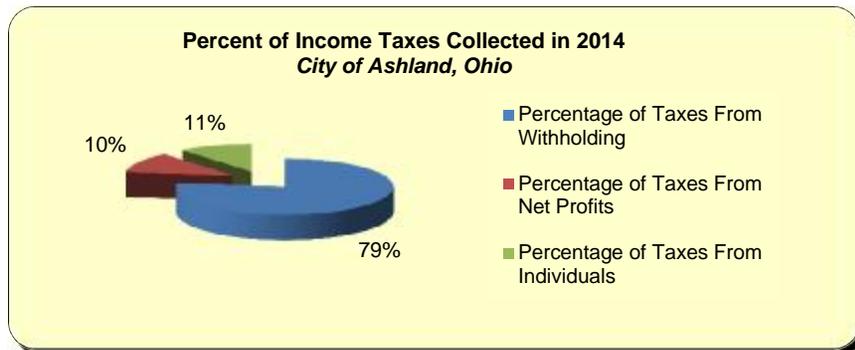
### Income Tax Revenue Base and Collections

Last Ten Years

Tax Year	Tax Rate	Total Tax Collected	Taxes From Withholding	Percentage of Taxes From Withholding	Taxes From Net Profits	Percentage of Taxes From Net Profits	Taxes From Individuals	Percentage of Taxes From Individuals
2015	1.50%	\$ 9,399,470	\$ 7,247,001	77.10%	\$ 1,124,402	11.96%	\$ 1,028,067	10.93%
2014	1.50%	8,736,909	6,933,190	79.36%	849,839	9.73%	953,880	10.91%
2013	1.50%	8,732,624	6,642,534	76.07%	1,170,615	13.41%	919,475	10.52%
2012	1.50%	8,287,703	6,653,686	80.28%	725,896	8.76%	908,121	10.95%
2011	1.50%	8,149,985	6,392,565	78.44%	895,581	10.99%	862,139	10.57%
2010	1.50%	7,790,359	6,100,321	78.31%	859,000	11.03%	831,033	10.66%
2009	1.50%	7,839,674	6,104,518	77.87%	840,097	10.72%	895,059	11.42%
2008	1.50%	8,400,872	6,509,919	77.49%	1,014,856	12.08%	876,097	10.43%
2007	1.50%	8,554,563	6,434,318	75.22%	1,226,463	14.34%	893,782	10.45%
2006	1.50%	8,542,453	6,350,938	74.35%	1,277,454	14.95%	914,061	10.70%

% Represents percent of total tax collected

Source: Income Tax Department, City of Ashland, Ohio



# CITY OF ASHLAND, OHIO

## Revenue Capacity

### Income Tax Statistics

Last Ten Years

Income Averages for City of Ashland Tax Years 2006-2015					
Tax Year	Income Range (Dollars)	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
2015	\$ 0-24,999	3,583	49%	\$ 38,306,161	14%
2015	25,000-49,999	1,906	26%	69,262,863	25%
2015	50,000-74,999	921	13%	55,874,100	20%
2015	75,000-99,999	456	6%	39,192,263	14%
2015	Over 100,000	501	7%	79,781,730	28%
<b>Total</b>		<b>7,367</b>		<b>\$ 282,417,117</b>	
2014	\$ 0-24,999	3,595	49%	\$ 38,154,346	14%
2014	25,000-49,999	1,864	26%	67,410,073	25%
2014	50,000-74,999	929	13%	56,344,290	21%
2014	75,000-99,999	436	6%	37,242,956	14%
2014	Over 100,000	484	7%	74,245,282	27%
<b>Total</b>		<b>7,308</b>		<b>\$ 273,396,947</b>	
2013	\$ 0-24,999	3,645	50%	\$ 38,308,650	14%
2013	25,000-49,999	1,804	25%	65,186,986	24%
2013	50,000-74,999	938	13%	57,207,439	21%
2013	75,000-99,999	441	6%	37,789,521	14%
2013	Over 100,000	<u>449</u>	6%	<u>69,802,861</u>	26%
<b>Total</b>		<b>7,277</b>		<b>\$ 268,295,457</b>	
2012	\$ 0-24,999	2,833	50%	\$ 28,828,448	14%
2012	25,000-49,999	1,416	25%	50,919,845	25%
2012	50,000-74,999	753	13%	46,197,828	22%
2012	75,000-99,999	316	6%	27,588,551	13%
2012	Over 100,000	349	6%	53,878,136	26%
<b>Total</b>		<b>5,667</b>		<b>\$ 207,412,808</b>	
2011	\$ 0-24,999	2,891	50%	\$ 29,761,998	13%
2011	25,000-49,999	1,413	25%	51,281,096	23%
2011	50,000-74,999	745	13%	45,499,287	21%
2011	75,000-99,999	345	6%	29,571,974	13%
2011	Over 100,000	<u>342</u>	6%	<u>65,605,458</u>	30%
<b>Total</b>		<b>5,736</b>		<b>\$ 221,719,813</b>	

(Continued)

# CITY OF ASHLAND, OHIO

## Revenue Capacity

### Income Tax Statistics

Last Ten Years

(Continued)

Income Averages for City of Ashland Tax Years 2006-2015					
Tax Year	Income Range (Dollars)	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
2010	\$ 0-24,999	5,177	58%	\$ 38,033,159	14%
2010	25,000-49,999	1,863	21%	67,485,742	26%
2010	50,000-74,999	952	11%	58,033,920	22%
2010	75,000-99,999	404	4%	34,869,996	13%
2010	Over 100,000	<u>534</u>	6%	<u>64,669,769</u>	25%
<i>Total</i>		8,930		\$ 263,092,586	
2009	\$ 0-24,999	3,033	51%	\$ 31,583,688	15%
2009	25,000-49,999	1,516	26%	54,889,979	26%
2009	50,000-74,999	722	12%	44,004,013	21%
2009	75,000-99,999	309	5%	26,633,712	13%
2009	Over 100,000	<u>332</u>	6%	<u>52,424,949</u>	25%
<i>Total</i>		5,912		\$ 209,536,341	
2008	\$ 0-24,999	3,684	51%	\$ 31,671,250	15%
2008	25,000-49,999	1,843	26%	54,521,265	26%
2008	50,000-74,999	874	12%	44,404,815	21%
2008	75,000-99,999	379	5%	26,572,982	13%
2008	Over 100,000	<u>399</u>	6%	<u>53,781,821</u>	25%
<i>Total</i>		7,179		\$ 210,952,133	
2007	\$ 0-24,999	4,043	52%	\$ 41,693,849	15%
2007	25,000-49,999	1,986	26%	71,818,388	27%
2007	50,000-74,999	969	12%	58,940,634	22%
2007	75,000-99,999	394	5%	33,915,792	13%
2007	Over 100,000	<u>389</u>	5%	<u>60,649,201</u>	23%
<i>Total</i>		7,781		\$ 267,017,864	
2006	\$ 0-24,999	4,066	51%	\$ 42,049,256	15%
2006	25,000-49,999	2,086	26%	75,122,885	26%
2006	50,000-74,999	1,009	13%	61,230,495	22%
2006	75,000-99,999	419	5%	36,038,282	13%
2006	Over 100,000	<u>393</u>	5%	<u>67,242,395</u>	24%
<i>Total</i>		7,973		\$ 281,683,313	

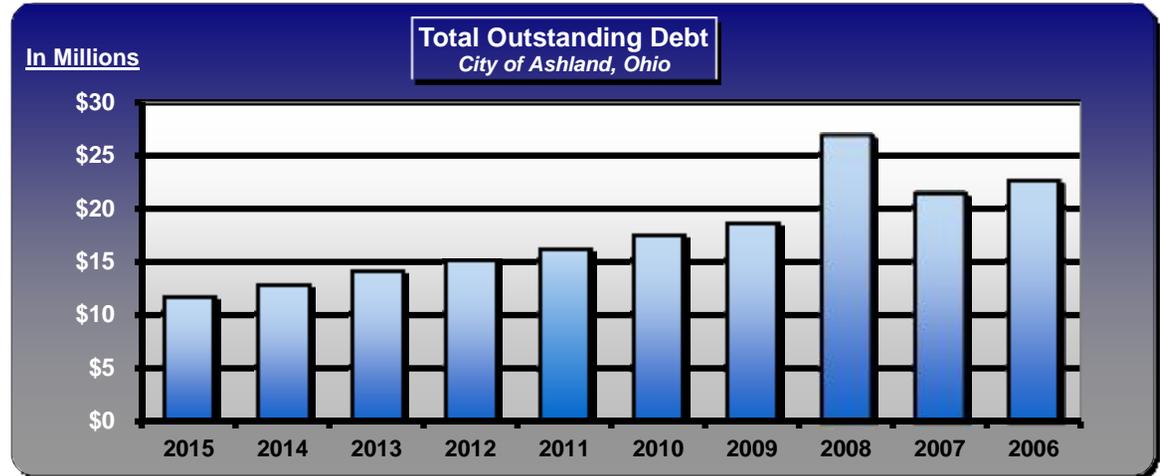
**Source:** Income Tax Department, City of Ashland, Ohio

# City of Ashland, Ohio

## Debt Capacity

Ratios of Outstanding Debt to Total Personal Income and Debt Per Capita  
Last Ten Years

Year	Governmental Activities					Business-Type Activities				Total Debt	Percentage of Personal Income	Per Capita
	General Obligation Bonds	ODOD Loan	ODOT Loan	Bond Anticipation Notes	OPWC Loan	General Obligation Bonds	Bond Anticipation Notes	OWDA Loan	OPWC Loan			
2015	\$ 1,457,267	\$ 0	\$ 0	\$ 0	\$ 0	\$ 10,182,498	\$ 0	\$ 0	\$ 0	\$ 11,639,765	2.86%	\$ 572
2014	1,623,850	0	77,290	0	0	11,086,893	0	0	0	12,788,033	3.18%	628
2013	1,985,435	0	141,454	0	0	11,981,289	0	0	0	14,108,178	3.46%	682
2012	2,266,000	0	203,736	0	0	12,581,913	0	0	0	15,051,649	3.75%	739
2011	2,597,000	0	267,702	0	0	13,354,935	0	0	0	16,219,637	4.04%	797
2010	2,959,000	0	329,791	0	0	14,071,957	0	0	100,816	17,461,564	5.12%	858
2009	2,247,000	0	390,060	555,000	0	7,673,000	7,145,000	476,793	107,244	18,594,097	5.22%	875
2008	2,367,000	0	412,603	1,376,000	22,017	8,083,000	13,800,000	775,547	40,356	26,876,523	7.55%	1,265
2007	2,484,000	0	475,974	997,000	31,027	8,481,000	7,850,000	1,059,906	5,163	21,384,070	6.00%	1,006
2006	2,598,177	379,500	462,010	947,000	40,037	8,871,823	8,065,000	1,196,905	5,957	22,566,409	6.34%	1,062



Source: Ashland City Finance Dept

Note: Personal income and Population based on 2000 and 2010 Census (See S13)

# City of Ashland, Ohio

## *Debt Capacity*

Ratios of Net General Bonded Debt Outstanding  
Last Ten Years

Year	Population (1)	Estimated Actual Value of Taxable Property (2)	Gross Bonded Debt (3)	Less: Amounts Available in Debt Service Fund (4)	Net General Bonded Debt	Percentage of Estimated Actual Value of Taxable Property	Net General Bonded Debt Per Capita
2015	20,362	\$ 837,871,745	\$ 11,639,765	\$ 366,784	\$ 11,272,981	1.35%	554
2014	20,362	833,417,771	12,710,743	323,259	12,387,484	1.49%	608
2013	20,362	881,160,839	13,966,724	264,491	13,702,233	1.56%	673
2012	20,362	880,386,263	14,847,913	199,846	14,648,067	1.66%	719
2011	20,362	872,452,752	15,951,935	151,652	15,800,283	1.81%	776
2010	20,362	948,661,415	17,030,957	190,480	16,840,477	1.78%	827
2009	21,249	948,261,889	17,620,000	60,721	17,559,279	1.85%	826
2008	21,249	1,046,805,472	25,626,000	0	25,626,000	2.45%	1,206
2007	21,249	1,144,898,979	19,812,000	13,783	19,798,217	1.73%	932
2006	21,249	1,295,709,184	20,482,000	102,746	20,379,254	1.57%	959

(1) U.S. Census Bureau

(2) Ashland County, Ohio: County Auditor

(3) General Obligation Bonds supported by property taxes.

(4) Amount available in the general obligation bond retirement fund.

# CITY OF ASHLAND, OHIO

## *Debt Capacity*

Direct and Overlapping Governmental Activities Debt

As of December 31, 2015

Jurisdiction	Total Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City of Ashland
<b>Direct - City of Ashland</b>			
General Obligation Bonds	\$1,457,267	100.00%	\$1,457,267
<i>City of Ashland</i>		<i>1,457,267</i>	<i>1,457,267</i>
<b>Overlapping</b>			
Ashland City School District			
General Obligation Bonds	28,564,728	67.14%	19,178,358
<i>Total Overlapping Debt</i>		<i>28,564,728</i>	<i>19,178,358</i>
<b>Total</b>		<b>\$30,021,995</b>	<b>\$20,635,625</b>

**Source:** Ashland County, Ohio: County Auditor

(1) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the city by its total valuation.

**City of Ashland, Ohio**

**Debt Capacity**

Legal Debt Margin Information

Last Ten Years

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>General Bonded Debt Outstanding:</b>										
General Obligation Bonds	\$ 11,639,765	\$ 12,710,743	\$ 13,966,724	\$ 14,847,913	\$ 15,951,935	\$ 17,030,957	\$ 9,920,000	\$ 10,450,000	\$ 10,965,000	\$ 11,470,000
Bond Anticipation Notes	0	0	0	0	0	0	7,700,000	15,176,000	8,847,000	9,012,000
<b>Total</b>	<b>\$ 11,639,765</b>	<b>\$ 12,710,743</b>	<b>\$ 13,966,724</b>	<b>\$ 14,847,913</b>	<b>\$ 15,951,935</b>	<b>\$ 17,030,957</b>	<b>\$ 17,620,000</b>	<b>\$ 25,626,000</b>	<b>\$ 19,812,000</b>	<b>\$ 20,482,000</b>
Percentage of Estimated Actual Property Value Assessed Property Value	1.39%	1.56%	1.59%	1.69%	1.83%	1.80%	1.86%	1.55%	1.73%	1.58%
	\$ 300,946,820	\$ 298,809,410	\$ 314,535,840	\$ 313,745,760	\$ 310,455,130	\$ 336,466,870	\$ 335,718,290	\$ 345,194,668	\$ 347,822,461	\$ 360,378,697
<b>Total Debt Per Capita</b>	<b>\$ 572</b>	<b>\$ 628</b>	<b>\$ 682</b>	<b>\$ 721</b>	<b>\$ 797</b>	<b>\$ 858</b>	<b>\$ 875</b>	<b>\$ 1,265</b>	<b>\$ 1,006</b>	<b>\$ 1,062</b>
Less:										
General Obligation Bonds- Business-Type Funds	\$ 10,182,498	\$ 11,086,893	\$ 11,981,289	\$ 12,581,913	\$ 13,354,935	\$ 14,071,957	\$ 7,673,000	\$ 8,083,000	\$ 8,481,000	\$ 8,871,823
Bond Anticipation Notes - Business-Type Funds	0	0	0	0	0	0	7,145,000	13,800,000	7,850,000	8,065,000
General Obligation Bond Retirement Fund Balance	366,784	323,259	264,491	199,846	151,652	190,480	60,722	0	13,783	102,746
<b>Total Net Debt Applicable to Limit</b>	<b>\$ 1,090,483</b>	<b>\$ 1,300,591</b>	<b>\$ 1,720,944</b>	<b>\$ 2,066,154</b>	<b>\$ 2,445,348</b>	<b>\$ 2,768,520</b>	<b>\$ 2,741,278</b>	<b>\$ 3,743,000</b>	<b>\$ 3,467,217</b>	<b>\$ 3,442,431</b>
<b>Overall Legal Debt Limit</b>										
10 1/2% of Assessed Valuation	\$ 31,599,416	\$ 31,374,988	\$ 33,026,263	\$ 32,943,305	\$ 32,597,789	\$ 35,329,021	\$ 35,250,420	\$ 36,245,440	\$ 36,521,358	\$ 37,839,763
Legal Debt Margin Within 10 1/2% Limitations	30,508,933	30,074,397	31,305,319	30,877,151	30,152,441	32,560,501	32,509,142	32,502,440	33,054,141	34,397,332
Legal Debt Margin as a Percentage of the Debt Limit	96.55%	95.85%	94.79%	93.73%	92.50%	92.16%	92.22%	89.67%	90.51%	90.90%
<b>Unvoted Debt Limitation</b>										
5 1/2% of Assessed Valuation	16,552,075	16,434,518	17,299,471	17,256,017	17,075,032	18,505,678	18,464,506	18,985,707	19,130,235	19,820,828
Total Net Debt Applicable to Limit	1,090,483	1,300,591	1,720,944	2,066,154	2,445,348	2,768,520	2,741,278	3,743,000	3,467,217	3,442,431
Net Debt Within 5 1/2% Limitations	\$ 15,461,592	\$ 15,133,927	\$ 15,578,527	\$ 15,189,863	\$ 14,629,684	\$ 15,737,158	\$ 15,723,228	\$ 15,242,707	\$ 15,663,018	\$ 16,378,397
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limitation	93.41%	92.09%	90.05%	88.03%	85.68%	85.04%	85.15%	80.29%	81.88%	82.63%

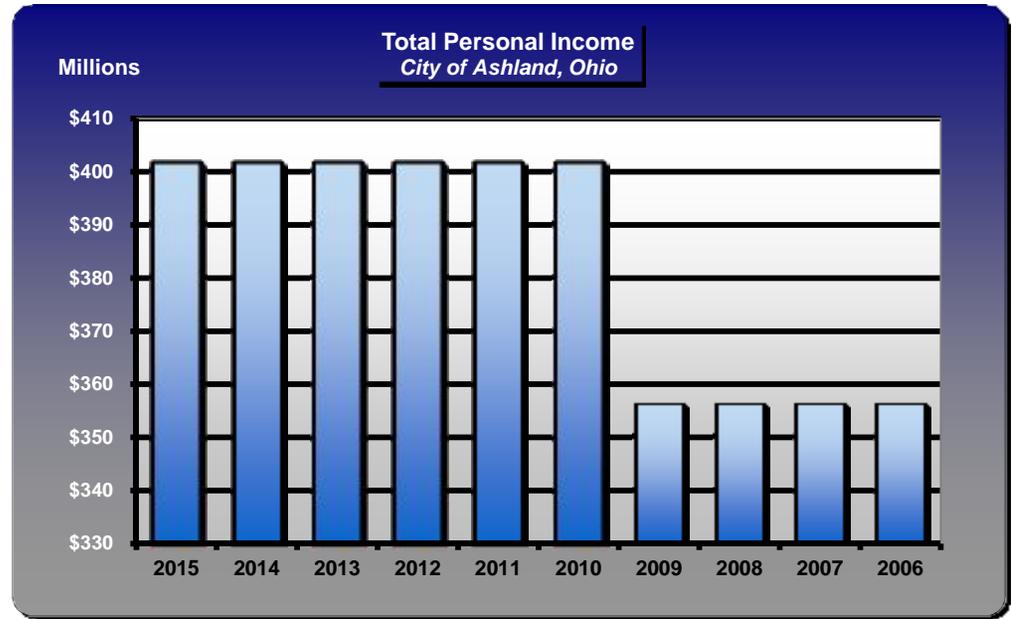
**Note:** Direct Debt Limitation is based on Section 133, The Uniform Bond Act of the Ohio Revised Code. Total debt limit should not exceed 10.5% of net assessed property value. Total unvoted debt limit should not exceed 5.5% of net assessed property value.

# CITY OF ASHLAND, OHIO

## Demographic and Economic Information Demographic and Economic Statistics Last Ten Years

Year	Population (1)	Total Personal Income	Per Capita Personal Income (1)	Median Household Income (1)	Median Age (1)	Bachelor's Degree or Higher (%) (1)	School Enrollment (1)	Unemployment Rate (1)	Total Assessed Property Value (2)
2015	20,362 b	\$ 401,640,450	\$ 19,725 b	\$ 37,776 b	36.1 b	25.9 b	6,064 b	7.2 b	\$ 300,946,820
2014	20,362 b	401,640,450	19,725 b	37,776 b	36.1 b	25.9 b	6,064 b	7.2 b	298,809,410
2013	20,362 b	401,640,450	19,725 b	37,776 b	36.1 b	25.9 b	6,064 b	7.2 b	314,535,840
2012	20,362 b	401,640,450	19,725 b	37,776 b	36.1 b	25.9 b	6,064 b	7.2 b	313,745,760
2011	20,362 b	401,640,450	19,725 b	37,776 b	36.1 b	25.9 b	6,064 b	7.2 b	310,455,130
2010	20,362 b	401,640,450	19,725 b	37,776 b	36.1 b	25.9 b	6,064 b	7.2 b	336,466,870
2009	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	335,718,290
2008	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	345,123,298
2007	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	360,378,697
2006	21,249 a	356,133,240	16,760 a	34,250 a	34.8 a	19.6 a	6,104 a	5.6 a	345,123,298

(1) Source: U.S. Census Bureau  
 (a) 2000 Federal Census Demographic Profile  
 (b) From 2010 Federal Census Demographic Profile  
 (2) Ashland County, Ohio: County Auditor



# CITY OF ASHLAND, OHIO

## Demographic and Economic Information

### Principal Employers

Current Year and Nine Years Ago

2015			2006		
Employer*	Employees	Percentage of Total City Employment	Employer*	Employees	Percentage of Total City Employment
Ashland University	2,267	8.83%	Ashland University	2,371	9.42%
Wil Research	721	2.81%	Spherion	744	2.96%
Samaritan Hospital	661	2.58%	Samaritan Hospital	727	2.89%
Ashland City Schools	585	2.28%	Pentair Flow Tech	682	2.71%
Ashland County Auditor	520	2.03%	Time Industrial	659	2.62%
Walmart	467	1.82%	Ashland City Schools	657	2.61%
ADP Totalsource	454	1.77%	Ashland County Auditor	534	2.12%
Brethren Care	403	1.57%	Hospira Inc	532	2.11%
Pentair Flow Tech	317	1.23%	WalMart Assoc	500	1.99%
City of Ashland	312	1.22%	Archway Cookies	332	1.32%
<b>Total</b>			<b>Total</b>		
	6,707	26.13%		7,738	30.74%
<b>Total City Employees</b>		25,669	<b>Total City Employees</b>		25,171

**Source:** Income Tax Department, City of Ashland, Ohio

\* Employers are listed by gross wages paid.

## City of Ashland, Ohio

### Financial Trends Information

Net Position by Component

Last Ten Years

(accrual basis of accounting)

	Restated									
Governmental Activities	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Net Investment in Capital Assets	\$22,716,236	\$17,422,128	\$16,588,886	\$16,986,579	\$17,429,633	\$16,855,976	\$17,480,892	\$17,364,157	\$17,464,839	\$15,878,702
Restricted	4,753,974	4,154,526	5,112,823	4,870,075	5,247,071	4,697,276	5,041,024	5,354,993	5,917,701	4,546,053
Unrestricted	(8,705,512)	(9,209,131)	1,954,192	2,201,835	2,667,214	2,865,621	2,541,609	1,405,084	2,943,854	2,718,074
<b>Total Governmental Activities Net Position</b>	<b>18,764,698</b>	<b>12,367,523</b>	<b>23,655,901</b>	<b>24,058,489</b>	<b>25,343,918</b>	<b>24,418,873</b>	<b>25,063,525</b>	<b>24,124,234</b>	<b>26,326,394</b>	<b>23,142,829</b>
<b>Business-Type Activities</b>										
Net Investment in Capital Assets	25,687,775	25,785,110	25,443,512	24,787,398	24,249,832	23,585,113	22,448,977	19,848,064	19,156,906	17,836,938
Unrestricted	7,805,611	6,805,975	7,201,270	6,262,735	5,382,269	4,551,881	4,134,822	6,181,991	6,250,563	6,838,306
<b>Total Business-Type Activities Net Position</b>	<b>33,493,386</b>	<b>32,591,085</b>	<b>32,644,782</b>	<b>31,050,133</b>	<b>29,632,101</b>	<b>28,136,994</b>	<b>26,583,799</b>	<b>26,030,055</b>	<b>25,407,469</b>	<b>24,675,244</b>
<b>Primary Government</b>										
Net Investment in Capital Assets	48,404,011	43,207,238	42,032,398	41,773,977	41,679,465	40,441,089	39,929,869	37,212,221	36,621,745	33,715,640
Restricted	4,753,974	4,154,526	5,112,823	4,870,075	5,247,071	4,697,276	5,041,024	5,354,993	5,917,701	4,546,053
Unrestricted	(899,901)	(2,403,156)	9,155,462	8,464,570	8,049,483	7,417,502	6,676,431	7,587,075	9,194,417	9,556,380
<b>Total Primary Government Net Position</b>	<b>\$52,258,084</b>	<b>\$44,958,608</b>	<b>\$56,300,683</b>	<b>\$55,108,622</b>	<b>\$54,976,019</b>	<b>\$52,555,867</b>	<b>\$51,647,324</b>	<b>\$50,154,289</b>	<b>\$51,733,863</b>	<b>\$47,818,073</b>

Note: 2014 balances were restated due to the implementation of GASB Statement No. 68.

**City of Ashland, Ohio**

*Financial Trends Information*

Changes in Net Position

Last Ten Years

*(accrual basis of accounting)*

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
<b>Program Revenues</b>										
Governmental Activities:										
Charges for Services:										
General Government	\$ 828,098	\$ 881,080	\$ 806,924	\$ 889,651	\$ 1,514,835	\$ 1,487,776	\$ 1,331,320	\$ 1,324,950	\$ 1,621,076	\$ 686,995
Security of Persons and Property	1,743,374	1,565,029	1,415,299	1,557,252	1,572,044	1,512,569	1,461,705	1,435,562	1,381,724	1,132,691
Public Health	168,653	68,751	174,157	238,699	216,045	241,702	399,078	67,220	62,497	282,529
Leisure Time Services	68,246	76,904	71,538	70,282	67,664	64,942	91,685	90,603	56,366	64,548
Transportation	21,114	31,361	24,044	249	305,695	319,728	364,678	222,551	315,859	7,132
Community Development	0	0	0	0	0	23,527	0	0	0	2,059
Operating Grants, Contributions and Interest	2,281,600	1,787,826	2,054,374	1,854,051	2,642,624	2,361,638	2,678,173	2,057,660	2,978,931	1,735,281
Capital Grants, Contributions and Interest	6,233,097	1,180,004	766,359	304,663	513,400	42,698	0	0	41,447	383,763
<b>Total Governmental Activities Program Revenues</b>	<b>11,344,182</b>	<b>5,590,955</b>	<b>5,312,695</b>	<b>4,914,847</b>	<b>6,832,307</b>	<b>6,054,580</b>	<b>6,326,639</b>	<b>5,198,546</b>	<b>6,457,900</b>	<b>4,294,998</b>
Business-Type Activities:										
Charges for Services:										
Water	3,313,754	3,595,280	3,640,755	3,298,482	3,571,678	3,540,445	3,616,111	3,520,505	3,520,855	3,490,314
Sewer	3,939,375	3,919,125	3,958,563	3,751,473	3,578,750	3,307,884	3,023,932	2,964,354	3,077,761	2,875,886
Sanitation	1,761,540	1,827,009	1,825,909	1,844,651	1,884,653	1,830,742	1,776,691	1,769,983	1,766,002	1,653,907
Other	963,237	945,384	965,428	1,015,271	959,143	1,026,093	1,047,545	530,781	507,956	605,911
Operating Grants, Contributions and Interest	251	0	0	0	0	0	2,128	371	258	233
Capital Grants, Contributions and Interest	0	82,089	290,546	297,557	295,005	453,322	317,918	708,451	702,950	0
<b>Total Business-Type Activities Program Revenues</b>	<b>9,978,157</b>	<b>10,368,887</b>	<b>10,681,201</b>	<b>10,207,434</b>	<b>10,289,229</b>	<b>10,158,486</b>	<b>9,784,325</b>	<b>9,494,445</b>	<b>9,575,782</b>	<b>8,626,251</b>
<b>Total Primary Government Program Revenues</b>	<b>21,322,339</b>	<b>15,959,842</b>	<b>15,993,896</b>	<b>15,122,281</b>	<b>17,121,536</b>	<b>16,213,066</b>	<b>16,110,964</b>	<b>14,692,991</b>	<b>16,033,682</b>	<b>12,921,249</b>
<b>Expenses</b>										
Governmental Activities:										
General Government	4,100,811	4,551,037	4,556,731	4,873,750	5,341,766	5,618,313	4,901,152	5,605,535	4,968,816	4,263,566
Security of Persons and Property	7,968,424	7,529,505	6,976,843	6,961,052	6,836,097	6,965,365	7,171,283	7,237,405	6,784,358	6,724,134
Public Health	302,764	300,114	296,042	297,364	315,944	325,085	307,075	278,645	278,792	286,343
Leisure Time Services	868,634	939,238	894,106	1,131,083	1,181,955	1,323,969	1,197,605	1,181,681	1,155,718	1,080,716
Transportation	2,527,069	2,322,553	2,947,541	2,446,458	2,785,525	2,601,886	2,294,355	3,075,759	2,145,360	2,481,334
Community Development	353,745	634,148	446,357	574,802	455,576	465,674	363,379	607,586	280,071	729,787
Interest and Fiscal Charges	50,464	60,821	73,794	112,685	127,022	141,477	217,392	143,350	203,089	162,169
Issuance Costs	0	0	33,073	0	0	0	33,243	0	0	0
<b>Total Governmental Activities Expenses</b>	<b>16,171,911</b>	<b>16,337,416</b>	<b>16,224,487</b>	<b>16,397,194</b>	<b>17,043,885</b>	<b>17,441,769</b>	<b>16,485,484</b>	<b>18,129,961</b>	<b>15,816,204</b>	<b>15,728,049</b>
Business-Type Activities:										
Water	3,421,921	3,303,647	3,656,554	3,372,372	3,470,157	3,546,848	3,750,067	3,564,277	3,220,773	2,876,249
Sewer	2,965,673	3,082,994	2,772,679	2,939,944	2,862,379	2,797,203	2,524,962	3,087,637	3,403,143	3,457,361
Sanitation	1,588,917	1,522,213	1,517,356	1,666,114	1,718,055	1,640,119	1,676,694	1,777,164	1,733,145	1,742,641
Other	1,273,854	961,090	1,036,704	978,837	887,047	816,880	1,353,645	831,373	669,767	654,844
<b>Total Business-Type Activities Expenses</b>	<b>9,250,365</b>	<b>8,869,944</b>	<b>8,983,293</b>	<b>8,957,267</b>	<b>8,937,638</b>	<b>8,801,050</b>	<b>9,305,368</b>	<b>9,260,451</b>	<b>9,026,828</b>	<b>8,731,095</b>
<b>Total Primary Government Expenses</b>	<b>25,422,276</b>	<b>25,207,360</b>	<b>25,207,780</b>	<b>25,354,461</b>	<b>25,981,523</b>	<b>26,242,819</b>	<b>25,790,852</b>	<b>27,390,412</b>	<b>24,843,032</b>	<b>24,459,144</b>

**City of Ashland, Ohio**

*Financial Trends Information*

Changes in Net Position

Last Ten Years

*(accrual basis of accounting)*

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
<b>Net (Expense)/Revenue</b>										
Governmental Activities	(4,827,729)	(10,746,461)	(10,911,792)	(11,482,347)	(10,211,578)	(11,387,189)	(10,158,845)	(12,931,415)	(9,358,304)	(11,433,051)
Business-Type Activities	<u>727,792</u>	<u>1,498,943</u>	<u>1,697,908</u>	<u>1,250,167</u>	<u>1,351,591</u>	<u>1,357,436</u>	<u>478,957</u>	<u>233,994</u>	<u>548,954</u>	<u>(104,844)</u>
<b>Total Primary Government Net Expense</b>	<b>\$ (4,099,937)</b>	<b>\$ (9,247,518)</b>	<b>\$ (9,213,884)</b>	<b>\$ (10,232,180)</b>	<b>\$ (8,859,987)</b>	<b>\$ (10,029,753)</b>	<b>\$ (9,679,888)</b>	<b>\$ (12,697,421)</b>	<b>\$ (8,809,350)</b>	<b>\$ (11,537,895)</b>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental Activities:										
Property Taxes	990,421	1,085,428	1,116,594	1,076,792	1,139,664	1,081,107	1,164,661	1,298,913	1,243,168	1,418,737
Income Taxes	9,606,783	8,795,942	8,591,625	8,420,635	8,287,362	7,927,209	8,117,515	8,265,781	8,493,569	8,500,884
Hotel Lodging Tax	6,925	6,157	0	0	0	0	0	0	0	0
Grants and Entitlements	434,638	442,197	692,572	718,298	1,513,673	1,424,438	1,050,112	940,906	1,512,283	1,015,634
Investment Earnings	5,378	7,869	7,443	14,052	53,567	111,566	273,954	367,013	641,645	467,275
Gain on Sale of Capital Assets	162,151	0	0	0	0	0	0	0	0	0
Miscellaneous	188,127	345,660	272,473	133,248	284,674	369,791	560,446	238,118	282,585	379,930
Transfers	<u>(169,519)</u>	<u>(180,399)</u>	<u>(143,793)</u>	<u>(166,107)</u>	<u>(135,213)</u>	<u>(171,574)</u>	<u>(68,552)</u>	<u>(381,476)</u>	<u>(179,214)</u>	<u>0</u>
<b>Total Governmental Activities</b>	<b>11,224,904</b>	<b>10,502,854</b>	<b>10,536,914</b>	<b>10,196,918</b>	<b>11,143,727</b>	<b>10,742,537</b>	<b>11,098,136</b>	<b>10,729,255</b>	<b>11,994,036</b>	<b>11,782,460</b>
Business-Type Activities:										
Miscellaneous	4,990	240,756	26	1,758	8,303	24,185	6,235	7,116	4,057	0
Transfers	<u>169,519</u>	<u>180,399</u>	<u>143,793</u>	<u>166,107</u>	<u>135,213</u>	<u>171,574</u>	<u>68,552</u>	<u>381,476</u>	<u>179,214</u>	<u>0</u>
<b>Total Business-Type Activities</b>	<b>174,509</b>	<b>421,155</b>	<b>143,819</b>	<b>167,865</b>	<b>143,516</b>	<b>195,759</b>	<b>74,787</b>	<b>388,592</b>	<b>183,271</b>	<b>0</b>
<b>Total Primary Government</b>	<b>11,399,413</b>	<b>10,924,009</b>	<b>10,680,733</b>	<b>10,364,783</b>	<b>11,287,243</b>	<b>10,938,296</b>	<b>11,172,923</b>	<b>11,117,847</b>	<b>12,177,307</b>	<b>11,782,460</b>
<b>Change in Net Position</b>										
Governmental Activities	6,397,175	(243,607)	(374,878)	(1,285,429)	932,149	(644,652)	939,291	(2,202,160)	2,635,732	349,409
Business-Type Activities	<u>902,301</u>	<u>1,920,098</u>	<u>1,841,727</u>	<u>1,418,032</u>	<u>1,495,107</u>	<u>1,553,195</u>	<u>553,744</u>	<u>622,586</u>	<u>732,225</u>	<u>(104,844)</u>
<b>Primary Government Change in Net Position</b>	<b>\$ 7,299,476</b>	<b>\$ 1,676,491</b>	<b>\$ 1,466,849</b>	<b>\$ 132,603</b>	<b>\$ 2,427,256</b>	<b>\$ 908,543</b>	<b>\$ 1,493,035</b>	<b>(\$1,579,574)</b>	<b>\$3,367,957</b>	<b>\$244,565</b>

Note: 2014 amounts were not adjusted to reflect the implementation of GASB Statement No. 68.

## City of Ashland, Ohio

### Financial Trends Information

Program Revenues by Function/Program

Last Ten Years

(accrual basis of accounting)

Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>Governmental Activities:</b>										
General Government	\$ 1,320,930	\$ 1,290,762	\$ 1,174,124	\$ 1,292,531	\$ 1,989,892	\$ 2,016,535	\$ 1,741,248	\$ 1,718,322	\$ 2,100,217	\$ 1,085,928
Security of Persons and Property	1,998,403	1,783,807	1,501,904	1,700,731	1,756,354	1,778,552	1,644,348	1,670,050	1,560,439	1,307,901
Public Health	168,653	68,751	174,157	238,699	216,045	241,702	399,078	67,220	62,497	282,529
Leisure Time Services	88,310	125,179	95,251	114,681	621,367	250,486	537,183	137,803	110,129	128,967
Community Development	436,555	789	419,439	132,963	568,170	276,327	393,603	72,701	645,823	27,405
Transportation	7,331,331	2,321,667	1,947,820	1,435,242	1,680,479	1,490,978	1,611,179	1,532,450	1,978,795	1,462,268
<b>Total Governmental Activities</b>	<b>11,344,182</b>	<b>5,590,955</b>	<b>5,312,695</b>	<b>4,914,847</b>	<b>6,832,307</b>	<b>6,054,580</b>	<b>6,326,639</b>	<b>5,198,546</b>	<b>6,457,900</b>	<b>4,294,998</b>
<b>Business-Type Activities:</b>										
Water	3,313,754	3,677,369	3,931,301	3,370,224	3,724,563	3,607,516	3,618,546	4,208,372	3,652,078	3,490,547
Sewer	3,939,626	3,919,125	3,958,563	3,977,288	3,657,377	3,694,135	3,341,164	2,984,938	3,649,488	2,875,886
Sanitation	1,761,540	1,827,009	1,825,909	1,844,651	1,884,653	1,830,742	1,776,691	1,769,983	1,766,002	1,653,907
Other	963,237	945,384	965,428	1,015,271	1,022,636	1,026,093	1,047,924	531,152	508,214	605,911
<b>Total Business-Type Activities</b>	<b>9,978,157</b>	<b>10,368,887</b>	<b>10,681,201</b>	<b>10,207,434</b>	<b>10,289,229</b>	<b>10,158,486</b>	<b>9,784,325</b>	<b>9,494,445</b>	<b>9,575,782</b>	<b>8,626,251</b>
<b>Total Primary Government</b>	<b>\$ 21,322,339</b>	<b>\$ 15,959,842</b>	<b>\$ 15,993,896</b>	<b>\$ 15,122,281</b>	<b>\$ 17,121,536</b>	<b>\$ 16,213,066</b>	<b>\$ 16,110,964</b>	<b>\$ 14,692,991</b>	<b>\$ 16,033,682</b>	<b>\$ 12,921,249</b>

**City of Ashland, Ohio**

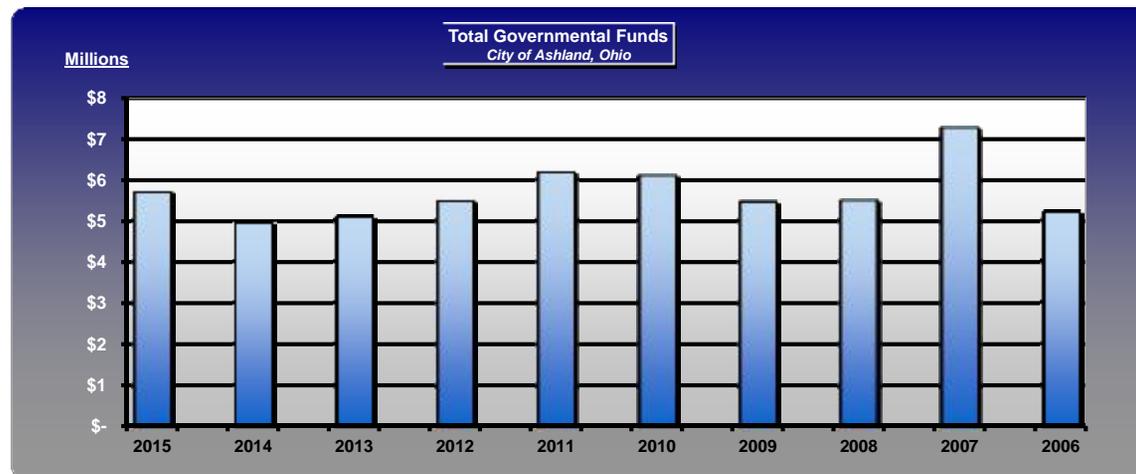
*Financial Trends Information*

Fund Balances, Governmental Funds

Last Ten Years

*(modified accrual basis of accounting)*

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>General Fund</b>										
Nondspendable	\$ 107,612	\$ 92,636	\$ 93,163	\$ 81,683	\$ 85,412	N/A	N/A	N/A	N/A	N/A
Committed	0	0	0	4,758	3,020	N/A	N/A	N/A	N/A	N/A
Assigned	1,419,439	738,152	1,291,982	1,360,086	129,698	N/A	N/A	N/A	N/A	N/A
Unassigned	237,704	497,540	(3,850)	(10,857)	1,874,507	N/A	N/A	N/A	N/A	N/A
Reserved	N/A	N/A	N/A	N/A	N/A	\$ 10,419	\$ 19,913	\$ 36,406	\$ 111,382	\$ 3,292
Unreserved	N/A	N/A	N/A	N/A	N/A	2,014,052	1,828,275	1,225,356	2,696,509	2,608,077
<b>Total General Fund</b>	<b>1,764,755</b>	<b>1,328,328</b>	<b>1,381,295</b>	<b>1,435,670</b>	<b>2,092,637</b>	<b>2,024,471</b>	<b>1,848,188</b>	<b>1,261,762</b>	<b>2,807,891</b>	<b>2,611,369</b>
<b>All Other Governmental Funds</b>										
Nondspendable	225,667	210,879	171,544	232,366	249,725	N/A	N/A	N/A	N/A	N/A
Restricted	2,994,860	2,998,800	3,511,353	3,348,469	3,369,915	N/A	N/A	N/A	N/A	N/A
Committed	720,330	416,315	549,195	500,714	480,217	N/A	N/A	N/A	N/A	N/A
Unassigned	0	0	(498,280)	(25,580)	(1,982)	N/A	N/A	N/A	N/A	N/A
Reserved	N/A	N/A	N/A	N/A	N/A	399,249	207,892	258,666	231,726	469,464
Unreserved, Reported in:										
Special Revenue Funds	N/A	N/A	N/A	N/A	N/A	2,531,803	2,252,686	2,809,493	3,355,117	1,494,180
Debt Service Funds	N/A	N/A	N/A	N/A	N/A	214,217	87,459	14,542	88,472	95,318
Capital Projects Funds	N/A	N/A	N/A	N/A	N/A	925,284	1,077,765	1,158,387	798,838	556,031
<b>Total All Other Governmental Funds</b>	<b>3,940,857</b>	<b>3,625,994</b>	<b>3,733,812</b>	<b>4,055,969</b>	<b>4,097,875</b>	<b>4,070,553</b>	<b>3,625,802</b>	<b>4,241,088</b>	<b>4,474,153</b>	<b>2,614,993</b>
<b>Total Governmental Funds</b>	<b>\$ 5,705,612</b>	<b>\$ 4,954,322</b>	<b>\$ 5,115,107</b>	<b>\$ 5,491,639</b>	<b>\$ 6,190,512</b>	<b>\$ 6,095,024</b>	<b>\$ 5,473,990</b>	<b>\$ 5,502,850</b>	<b>\$ 7,282,044</b>	<b>\$ 5,226,362</b>



Note: The City implemented GASB Statement No. 54 in 2011.

## City of Ashland, Ohio

### Financial Trends Information

Changes in Fund Balances, Governmental Funds

Last Ten Years

(modified accrual basis of accounting)

	2015	2014	2013	2012	2011	2010
<b>Revenues</b>						
Property Taxes	\$ 1,037,877	\$ 1,081,501	\$ 1,109,885	\$ 1,099,577	\$ 1,157,321	\$ 1,052,925
Income Taxes	9,555,688	8,658,845	8,692,865	8,312,982	8,166,672	7,927,130
Other Local Taxes	6,925	6,157	0	0	0	0
Charges for Services	1,328,682	1,313,538	1,098,153	1,489,025	2,543,025	2,440,271
Licenses and Permits	54,541	43,066	23,778	21,867	28,051	27,785
Fines and Forfeitures	1,210,238	1,238,736	1,302,343	1,179,434	1,063,998	1,067,750
Intergovernmental	2,813,080	4,367,505	3,032,039	3,055,646	4,123,298	3,966,281
Special Assessments	358	3,389	0	0	0	23,527
Rental Income	68,091	79,450	82,961	73,910	72,191	63,380
Interest	10,154	12,566	14,752	21,087	53,951	111,602
Contributions and Donations	74,995	12,947	10,189	36,317	259,920	47,668
Other	188,127	338,583	272,473	139,277	195,116	289,756
<b>Total Revenues</b>	<b>16,348,756</b>	<b>17,156,283</b>	<b>15,639,438</b>	<b>15,429,122</b>	<b>17,663,543</b>	<b>17,018,075</b>
<b>Expenditures</b>						
Current:						
General Government	3,919,903	4,338,231	4,396,524	4,673,945	5,119,520	5,455,386
Security of Persons and Property	7,504,586	7,180,490	6,674,863	6,676,321	6,510,302	6,707,997
Public Health	304,879	300,114	296,042	297,364	315,944	325,085
Leisure Time Services	775,495	837,813	802,092	997,974	1,056,252	1,213,926
Community Development	353,130	631,993	437,033	579,507	445,004	483,674
Transportation	1,823,620	1,579,847	2,209,772	1,736,326	1,957,277	1,833,595
Capital Outlay	775,173	1,950,716	563,219	506,080	1,561,427	861,743
Debt Service:						
Principal Retirements	242,290	424,164	418,282	394,966	424,089	183,269
Interest and Fiscal Charges	49,756	60,376	77,852	111,947	126,813	117,998
Issuance Costs	0	0	33,073	0	0	20,026
<b>Total Expenditures</b>	<b>15,748,832</b>	<b>17,303,744</b>	<b>15,908,752</b>	<b>15,974,430</b>	<b>17,516,628</b>	<b>17,202,699</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>599,924</b>	<b>(147,461)</b>	<b>(269,314)</b>	<b>(545,308)</b>	<b>146,915</b>	<b>(184,624)</b>
<b>Other Financing Sources (Uses)</b>						
Bond and Note Issuances	0	0	0	0	0	835,000
Issuance of Loans	0	0	0	0	0	0
Premium on Debt Issued	0	0	15,829	0	0	30,629
Refunding Bonds Issued	0	0	1,790,000	0	0	0
Proceeds from Sale of Capital Assets	322,975	9,182	0	0	90,890	48,486
Transfers In	306,000	193,528	123,185	197,378	773,806	542,449
Transfers Out	(477,609)	(216,034)	(266,978)	(350,943)	(909,019)	(650,906)
Payment to Refunded Bond Escrow Agent	0	0	(1,769,254)	0	0	0
Other	0	0	0	0	0	0
<b>Total Other Financing Sources (Uses)</b>	<b>151,366</b>	<b>(13,324)</b>	<b>(107,218)</b>	<b>(153,565)</b>	<b>(44,323)</b>	<b>805,658</b>
<b>Net Change in Fund Balances</b>	<b>\$751,290</b>	<b>(\$160,785)</b>	<b>(\$376,532)</b>	<b>(\$698,873)</b>	<b>\$102,592</b>	<b>\$621,034</b>
<b>Debt Service as a Percentage of Noncapital Expenditures</b>	<b>3.17%</b>	<b>3.13%</b>	<b>3.45%</b>	<b>3.28%</b>	<b>3.45%</b>	<b>1.85%</b>

	2009	2008	2007	2006
\$	1,158,112	\$ 1,285,673	\$ 1,317,357	\$ 1,309,090
	7,840,484	8,231,759	8,578,034	8,510,633
	0	0	0	0
	2,666,577	2,116,113	2,216,258	1,064,562
	53,418	34,102	40,911	23,127
	1,082,464	1,098,332	1,159,926	1,066,175
	3,259,390	3,745,252	3,806,575	3,593,929
	0	0	0	0
	52,643	367,013	641,645	467,275
	274,215	51,934	0	0
	98,519	47,290	71,661	91,617
	503,340	228,172	157,148	311,482
	<b>16,989,162</b>	<b>17,205,640</b>	<b>17,989,515</b>	<b>16,437,890</b>
	5,044,994	5,372,569	5,054,855	4,165,136
	7,026,459	6,980,721	6,658,923	6,711,420
	307,075	304,456	278,792	283,364
	1,058,094	1,051,707	1,037,444	1,321,117
	364,060	606,201	280,593	742,619
	1,480,092	2,169,051	2,236,464	2,608,188
	1,065,698	1,012,083	910,820	343,386
	414,560	1,186,381	614,001	99,150
	213,663	169,428	166,864	196,205
	33,243	0	0	0
	<b>17,007,938</b>	<b>18,852,597</b>	<b>17,238,756</b>	<b>16,470,585</b>
	<b>(18,776)</b>	<b>(1,646,957)</b>	<b>750,759</b>	<b>(32,695)</b>
	0	250,000	997,000	0
	0	0	13,964	0
	57,106	9,944	16,117	66,728
	0	0	0	0
	0	0	367,716	0
	725,959	846,829	142,340	1,001,162
	(793,149)	(1,239,010)	(232,214)	(1,043,355)
	0	0	0	0
	0	0	0	142,560
	<b>(10,084)</b>	<b>(132,237)</b>	<b>1,304,923</b>	<b>167,095</b>
	<b>(\$28,860)</b>	<b>(\$1,779,194)</b>	<b>\$2,055,682</b>	<b>\$134,400</b>
	<b>3.95%</b>	<b>7.60%</b>	<b>5.13%</b>	<b>1.95%</b>

# City of Ashland, Ohio

## Operating Information

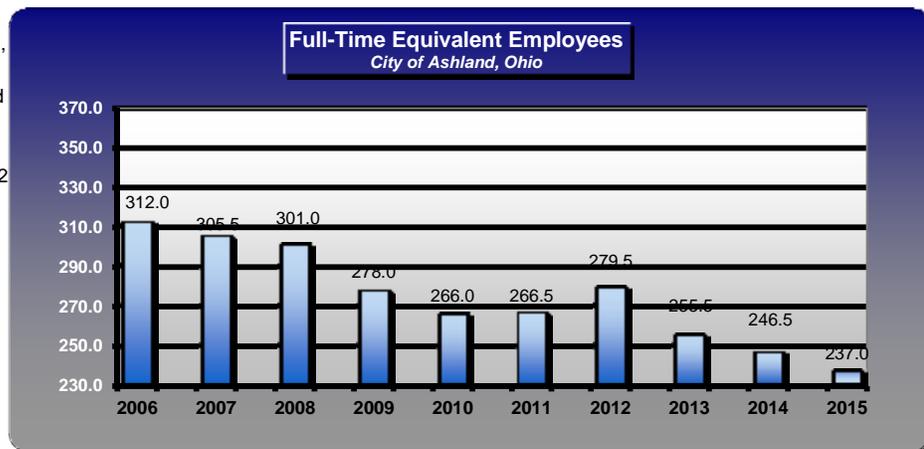
### Full-Time Equivalent City Government Employees by Function/Program Last Ten Years

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
<b>Function/Program</b>										
<b>General Government:</b>										
Council	3.5	3.5	3.5	3.5	3	3	3	3	3	3
Mayor	3	4	3	3	2.5	2.5	2.5	2.5	2.5	2
Finance	9	5	5.5	6	5	5	5	5	5	5
Law	4.5	4	5	4	5	4	4.5	4.5	5	5
Engineering	5.5	5.5	5	5	4	4	4	4	4	5
Building and Zoning	3	3.5	4	2.5	2	2	2	2	2.5	2.5
Human Resources	3	3	3	2.5	2	2	2	2	2	2
Income Tax	4	4	4	3.5	4	4	4	4	3	3
Municipal Court	29	29	34.5	35.5	30	41	39.5	34.5	34	27.5
Municipal Court Community Corrections	2	2	2	2	2	2	2	2	2	2
Municipal Court Probation	4	4	4	3	3	2	2	2	1	0
<b>Security of Persons and Property:</b>										
Police	42.5	42.5	44	38.5	40	36	32	34.5	33.5	35
Fire	38	40	39	37	35	36	35	37	34	36
<b>Recreation:</b>										
Golf Course	21	20.5	18	15	11	12.5	31.5	12.5	13	11
Park	33	31.5	26	23	16.5	19.5	19.5	16	14	12.5
Swimming Pool	9.5	8	8.5	10	10.5	9	10	10	10	10.5
<b>Service:</b>										
Building Maintenance	2	2	2	2	1	1	1	1	1	1
Economic Development	1	0	0	0	0	0	0	0	0	0
Justice Center Maintenance	1	1	1	1	1.5	1	1	1	1	1
Maintenance	1	1	1	1	1	1	1	0	0	0
Sanitation	24	20	18	14	18	14	13	11	10	9
Sewer	6	6	5	4	6	5	5	5	5	5
Street Maintenance	19	18	21	20	20	18	15	18	16	18
Technical Services	2	2	2	2	2	2	2	2	2	2
Water Distribution	14.5	14.5	15	12	13	13	12	14	13	15
Water Pollution	17	21	14	15	14	14	15	15	17	11
Water Treatment	10	10	13	13	14	13	16	13	13	13
<b>Total Number of Employees</b>	<b>312.0</b>	<b>305.5</b>	<b>301.0</b>	<b>278.0</b>	<b>266.0</b>	<b>266.5</b>	<b>279.5</b>	<b>255.5</b>	<b>246.5</b>	<b>237.0</b>

**Source:** Finance Division, City of Ashland.

**Method:** Using 1.0 for each full-time employee, and 0.50 for each part-time and seasonal employee. Count taken from W-2s.

Some employees have more than one W-2



# CITY OF ASHLAND, OHIO

## Operating Information

Operating Indicators by Function/Program

Last Ten Years

<u>Function/Program</u>	2015	2014	2013	2012	2011
<b>General Government</b>					
Construction Permits Issued (1)	7	8	15	9	6
Estimated Value of Construction (1) **	\$ 21,951,000	\$ 1,833,000	\$ 36,431,000	\$ 1,624,000	\$ 1,083,000
Total Cases Filed (2)	10,287	12,117	11,212	12,325	13,265
Fines Collected (2)	\$ 3,027,596	\$ 3,319,318	\$ 3,477,423	\$ 3,307,294	\$ 3,068,278
Economic Development Projects (3)	85	70	75	54	40
Purchase Orders Issued (4)	3,373	3,316	3,568	977	546
Number of W-2 Forms Issued (4)	321	317	322	326	332
<b>Police (5)</b>					
Total Incidents	14,050	15,182	15,240	16,660	16,554
Total Arrests	1,352	1,917	1,252	1,339	390
Hours of Training	255	519	394	530	785
Total Citations	680	714	879	1,086	935
Parking Tickets	317	383	285	250	305
Parking Ticket Fines Collected	\$ 6,135	\$ 7,345	\$ 5,550	\$ 4,905	\$ 7,220
<b>Fire (6)</b>					
Fire Calls	695	622	541	641	572
EMS Calls	3,288	3,091	2,897	3,058	3,230
Total People Reached (Fire Safety Classes)	1,660	1,321	732	767	601
Hours of Training	4,016	6,269	4,170	4,679	3,304
Fire Loss	\$ 837,095	\$ 867,945	\$ 1,286,837	\$ 572,215	\$ 5,952,090
<b>Public Service</b>					
Tons of snow melting salt used (7)	4,103	4,545	3,589	2,419	4,927
Leaves picked up (cubic yards) (7)	6,547	8,562	5,637	6,707	4,823
Diesel Fuel Used (gal.) (7)*	39,529	35,215	35,476	35,483	36,371
Unleaded Fuel Used (gal.) (7)*	59,949	56,995	59,409	58,964	56,164
Total Water Customers (8)	7,417	7,422	7,354	7,257	7,613
Water Receipts (8)	\$ 3,212,132	\$ 3,183,643	\$ 3,188,513	\$ 3,244,157	\$ 2,967,778
Sewer Receipts (8)	\$ 3,912,822	\$ 3,898,115	\$ 3,834,517	\$ 3,766,871	\$ 3,276,106
Refuse Receipts (8)	\$ 1,621,356	\$ 1,643,962	\$ 1,654,312	\$ 1,795,853	\$ 1,538,533
Number of trees removed (9)	470	611	217	272	302
Number of trees planted (9)	90	59	121	110	309
Transports (10)	30,573	35,360	34,741	32,116	34,012
Miles Transported (10)	154,024	155,901	159,207	162,417	138,830
<b>Recreation (11)</b>					
Number of Brookside Pool Memberships	124	123	118	166	159
Number of Parks	15	15	15	15	15
Size of Parks (Acres)	443	443	443	443	443
Number of Golf Courses	1	1	1	1	1

(Continued)

# CITY OF ASHLAND, OHIO

## Operating Information

Operating Indicators by Function/Program

Last Ten Years

(Continued)

Function/Program	2010	2009	2008	2007	2006
<b>General Government</b>					
Construction Permits Issued (1)	9	10	56	95	85
Estimated Value of Construction (1)	\$ 1,213,300	\$ 22,987,925	\$ 6,634,485	\$ 21,240,687	\$ 17,154,880
Total Cases Filed (2)	11,265	11,866	9,612	11,807	11,903
Fines Collected (2)	\$ 3,076,082	\$ 2,933,817	\$ 923,245	\$ 2,838,741	\$ 746,640
Economic Development Projects (3)	46	45	42	40	40
Purchase Orders Issued (4)	735	473	582	656	708
Number of W-2 Forms Issued (4)	336	346	375	382	388
<b>Police (5)</b>					
Total Incidents	16,939	18,704	21,028	14,699	14,256
Total Arrests	1,319	1,208	518	1,515	1,279
Hours of Training	1,592	549	2,305	1,167	514
Total Citations	1,264	1,082	671	1,180	1,093
Parking Tickets	378	379	518	1,452	1,015
Parking Ticket Fines Collected	\$ 7,235	\$ 7,863	\$ 10,098	\$ 1,170	\$ 6,290
<b>Fire (6)</b>					
Fire Calls	543	538	595	592	553
EMS Calls	2,988	3,016	3,021	3,336	3,041
Total People Reached (Fire Safety Classes)	386	1,678	1,134	2,018	4,100
Hours of Training	3,792	4,931	7,317	7,396	6,902
Fire Loss	\$ 902,210	\$ 919,800	\$ 1,298,840	\$ 398,950	\$ 1,291,520
<b>Public Service</b>					
Tons of snow melting salt used (7)	4,041	4,800	8,996	3,537	1,547
Leaves picked up (cubic yards) (7)	6,240	8,818	5,558	7,957	6,361
Diesel Fuel Used (gal.) (7)*	35,942	30,245	1,112	11,181	6,522
Unleaded Fuel Used (gal.) (7)*	53,594	49,236	4,548	6,794	6,202
Total Water Customers (8)	7,820	7,218	7,248	7,924	7,924
Water Receipts (8)	\$ 3,109,373	\$ 3,214,130	\$ 3,230,076	\$ 2,937,860	\$ 2,937,860
Sewer Receipts (8)	\$ 3,179,785	\$ 2,854,567	\$ 2,389,225	\$ 2,446,003	\$ 2,446,003
Refuse Receipts (8)	\$ 1,684,341	\$ 1,706,628	\$ 1,702,745	\$ 1,719,232	\$ 1,719,232
Number of trees removed (9)	176	185	315	228	228
Number of trees planted (9)	275	219	183	245	245
Transports (10)	33,899	27,158	28,430	24,334	24,334
Miles Transported (10)	130,611	129,990	155,565	176,677	176,677
<b>Recreation (11)</b>					
Number of Brookside Pool Memberships	129	147	201	212	212
Number of Parks	15	14	13	13	13
Size of Parks (Acres)	443	418	388	388	388
Number of Golf Courses	1	1	1	1	1

\* Fuel statistics are estimates.

\*\* Construction Estimate unavailable for one of the Commercial/Industrial sites.

**Sources:** (1) City of Ashland Building and Zoning Department  
 (2) City of Ashland Municipal Court  
 (3) City of Ashland Economic Development  
 (4) City of Ashland Finance Division  
 (5) City of Ashland Police Department

(6) City of Ashland Fire Department  
 (7) City of Ashland Street Department  
 (8) City of Ashland Water and Sanitation Division  
 (9) City of Ashland Arborist Division  
 (10) City of Ashland Transit Division  
 (11) City of Ashland Park Division

Note: Economic Development is not part of city as of 2006. Funded by city, county, & private investors.

**CITY OF ASHLAND, OHIO**

*Operating Information*

Capital Asset Statistics by Function/Program

Last Ten Years

Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>General Government</b>										
(1) Square Footage Occupied (Municipal Bld)	21,726	21,726	21,726	21,726	21,726	21,726	21,726	21,726	21,726	21,726
(3) Engineering Vehicles	2	2	2	1	2	2	2	2	5	4
(3) Other Departmental Vehicles	7	6	6	7	7	7	6	10	10	10
<b>Police</b>										
(1) Stations	1	1	1	1	1	1	1	1	1	1
(1) Square Footage of Building	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000
(3) Vehicles	22	22	23	21	19	23	20	31	31	31
<b>Fire Station</b>										
(1) Stations	1	1	1	1	1	1	1	1	1	1
(1) Square Footage of Building	15,377	15,377	15,377	15,377	15,377	15,377	15,377	15,377	15,377	15,377
(3) Vehicles	18	18	18	17	17	16	18	19	19	19
<b>Other Public Works</b>										
(4) Streets (miles)	91	115	115	115	115	115	97	97	95	93
* Streetlights	*	*	*	*	*	*	*	*	*	*
(4) Traffic Signals (includes flashing)	38	39	38	38	37	37	31	31	31	31
(3) Public Service Vehicles	86	87	82	79	80	85	89	130	130	95
<b>Recreation</b>										
(2) Number of Parks	15	15	15	15	15	15	14	13	13	13
(3) Vehicles	22	23	29	32	35	36	22	29	29	34
<b>Water</b>										
(1) Water mains (miles)	104	104	104	104	104	104	104	103	103	102
(1) Fire hydrants	921	921	921	921	920	920	920	916	910	900
<b>Wastewater</b>										
(1) Sanitary Sewers (miles)	100	100	100	100	100	100	100	97	96	95
(1) Storm Sewers (miles)	67	67	67	67	66	66	66	66	64	63
<b>Transit</b>										
(3) Vehicles	8	8	9	9	9	9	10	11	10	9

Source:

- (1) Ashland City Engineering Dept
- (2) Ashland City Park Dept
- (3) Ashland City Finance Dept - Asset Report
- (4) Street Dept (2011 - included flashing signals also)
- \* Streetlights are owned by the Electric Company

**CITY OF ASHLAND  
RESPONSES TO 2014 CAFR COMMENTS**

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**109 – Proprietary fund financial statements**

**Additional Comment:**

Page 23 – In the Sewer Fund and the nonmajor enterprise funds. Refer to the related disclosures on pages 42-43.

The transfer of capital assets from the enterprise funds to the general government should be reported as a nonoperating expense. [Q&A 7.74.4; GAAFR, page 52]

*Corrected in 2015*

**115 – Combining and individual fund information and other supplementary information**

**Checklist Question: 15.10**

The Certificate Program was informed that an annual budget was legally adopted for the East Main Improvement Capital Projects Fund. A budgetary comparison schedule should be presented for this fund in the supplementary section of the report.

The governmental fund subsection should provide budgetary comparison schedules for any annually (or biennially) budgeted capital projects funds that demonstrate compliance at the legal level of budgetary control [NCGA-110: 14; Q&A 7.91.1; GAAFR, page 599]

*Corrected in 2015*

**118 – Statistical section**

**Checklist Question: 18.1c**

Page S19.

The statistical section table on fund balance should include an explanation of the nature of the differences from the prior information. [GASB-S54: 36]

*Explanation included in 2015*

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# Dave Yost • Auditor of State

CITY OF ASHLAND

ASHLAND COUNTY

## CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

CLERK OF THE BUREAU

CERTIFIED  
SEPTEMBER 27, 2016