

# **City of Hudson, Ohio**

**Basic Financial Statements  
For the Year Ended December 31, 2015**





# Dave Yost • Auditor of State

Members of Council  
City of Hudson  
115 Executive Parkway  
Hudson, Ohio 44236

We have reviewed the *Independent Auditor's Report* of the City of Hudson, Summit County, prepared by Ciuni & Panichi, Inc., for the audit period January 1, 2015 through December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Hudson is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost  
Auditor of State

September 27, 2016



# City of Hudson, Ohio

For the Year Ended December 31, 2015

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For the Year Ended December 31, 2015

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## Independent Auditor's Report

Members of the City Council  
City of Hudson, Ohio

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Hudson, Ohio (the "City"), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Members of the City Council  
City of Hudson, Ohio

***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General and Street Construction Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As described in Note 3 to the basic financial statements, during 2015, the City adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*, and as a result restated their December 31, 2014 net position. Our opinion is not modified with respect to this matter.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 to 14 and the schedules of the City's proportionate share of the net pension liability and schedules of the City's contributions on pages 84 through 89 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2016 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Ciuni + Panichi, Inc.*

Cleveland, Ohio  
June 30, 2016

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited)

### For the Year Ended December 31, 2015

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The discussion and analysis of the City of Hudson's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2015. The intent of this discussion and analysis is to look at the City's financial performance as a whole; along with the review of the basic financial statements for the reader to enhance their understanding of the City's financial performance.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City as a financial whole.

The Statement of Net Position and Statement of Activities (referred collectively as the government-wide statements) provide information about the activities of the entire City and present a longer-term view of the City's finances. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column. The proprietary funds' statements are prepared on the same basis as the government-wide statements. The remaining statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

#### **Reporting the City of Hudson as a Whole**

##### *Statement of Net Position and the Statement of Activities*

These government-wide statements answer the question, "How did the City as a whole do financially during 2015?" They are prepared on the accrual basis of accounting, including all assets and deferred outflows of resources and liabilities and deferred inflows of resources, much the same way as for a private enterprise. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's net position and the changes in net position. This is important, as it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, nonfinancial information such as changes in the tax base will also need to be evaluated.

- *The Statement of Net Position.* This Statement (page 15) reports all assets and deferred outflows of resources and liabilities and deferred inflows of resources of the City as of December 31, 2015. The difference between all elements is reported as net position. Increases in net position generally indicate an improvement in financial position while decreases may indicate a deterioration of financial position.
- *The Statement of Activities.* This Statement (page 16) reports the results of all activities of the City for the year ended December 31, 2015. Changes in net position are recorded in the period in which the underlying event takes place, which may differ from the period in which cash is received or disbursed. The Statement of Activities displays the expense of the City's various programs net of related revenues, as well as the separate presentation of revenues available for general purposes.

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2015

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- In the Statement of Net Position and the Statement of Activities, we divide the City into two kinds of activities:
  - **Governmental activities** The reporting of services including public safety, administration and all departments, with the exception of the Water Fund, Wastewater Fund, Electric Fund, Storm Sewer Fund, and Golf Course Fund, which are reported as business-type activities.
  - **Business-type activities** The City reports the activity of services (Water, Wastewater, Electric, Storm Sewer, and Golf Course) where the City charges the user fees to recover the cost of providing the service as well as all capital expenses associated with the facilities.

### Reporting the City of Hudson's Most Significant Funds

#### *Fund Financial Statements*

These statements provide financial position and results of the City's major funds. A fund is an accounting entity created to account for a specific activity or purpose. The creation of some funds is mandated by law and others are created by management to demonstrate financial compliance with budgetary or legal requirements. Funds are classified into three broad categories: governmental funds, proprietary funds, and fiduciary funds.

- **Governmental Funds.** Governmental funds are used to account for "Government-Type" activities. Unlike the government-wide financial statements, governmental fund statements use a "flow of financial resources" measurement focus. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Increases in spendable resources are reported in the operating statement as "Revenues" or "Other Financing Sources". Decreases in spendable resources are reported as "Expenditures" or "Other Financing Uses". Income taxes, property taxes, charges for services and grants finance most of these activities.
- **Proprietary Funds.** There are two types of proprietary funds: enterprise funds and internal service funds.

Enterprise Funds – Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises for which either 1) the intent is that the costs (expenses, including depreciation) be recovered primarily through user charges, or 2) determination of net income is appropriate for management control, accountability or other purposes.

The City of Hudson's Water Fund, Wastewater Fund, Electric Fund, Storm Sewer Fund, and Golf Course Fund are all considered to be major funds and are displayed separately in the proprietary fund statements on pages 26 through 33.

Internal Service Funds – Often, governments wish to allocate the cost of providing certain centralized services (e.g., motor pools, garages, data processing) to the other departments of

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2015

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the government entity that use the services. An internal service fund is the appropriate accounting mechanism when it is the intent of the government to recover the full cost of providing the service through user charges to other departments.

The Equipment and Reserve and Fleet Maintenance Fund, Self-Insurance Fund, Flexible Benefits Fund, Information Services Fund and Medical Self-Insurance Fund are the City of Hudson's internal service funds.

- **Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the City government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

A Fiduciary Fund statement is on page 34 of this report.

### *Other Information*

#### *Notes to the Financial Statements*

The notes provide additional and explanatory data. They are an integral part of the basic financial statements.

#### **The City of Hudson as a Whole**

As noted earlier, net position may serve over time as a useful indicator of the City's financial position. In the case of the City of Hudson, assets and deferred outflows exceed liabilities by \$98,587,349 in governmental activities and \$34,268,243 in business-type activities as of December 31, 2015. The largest portion of net position reflects its investment in capital assets (i.e.; land, buildings, equipment and machinery, infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The next largest portion of the City's net position reflects its unrestricted portion. Table 1 provides a summary of the City's net position for 2015 compared to 2014 balances.

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2015

Table 1  
Net Position

	Governmental Activities		Business-Type Activities		Total	
	2015	Restated 2014	2015	Restated 2014	2015	Restated 2014
<b>Assets:</b>						
Current assets	\$ 31,705,000	\$ 34,834,918	\$ 21,142,600	\$ 20,717,392	\$ 52,847,600	\$ 55,552,310
Investment in joint venture	-	-	170,011	170,011	170,011	170,011
Capital assets, net	108,467,918	108,575,962	31,712,719	32,656,719	140,180,637	141,232,681
Net pension asset	44,865	12,227	19,219	5,238	64,084	17,465
Total assets	<u>140,217,783</u>	<u>143,423,107</u>	<u>53,044,549</u>	<u>53,549,360</u>	<u>193,262,332</u>	<u>196,972,467</u>
<b>Deferred outflows of resources:</b>						
Deferred changes on refunding	612,159	735,975	861,431	950,937	1,473,590	1,686,912
Pension	1,828,455	1,270,568	504,104	351,228	2,332,559	1,621,796
Total deferred outflows of resources	<u>2,440,614</u>	<u>2,006,543</u>	<u>1,365,535</u>	<u>1,302,165</u>	<u>3,806,149</u>	<u>3,308,708</u>
<b>Liabilities:</b>						
Current and other liabilities	1,353,570	1,516,781	2,397,355	2,789,380	3,750,925	4,306,161
Long-term liabilities						
Due within one year	4,801,883	4,496,571	2,278,811	2,492,362	7,080,694	6,988,933
Due in more than one year	21,543,342	24,871,683	12,735,805	14,226,615	34,279,147	39,098,298
Net pension liability	<u>11,546,829</u>	<u>11,088,558</u>	<u>2,676,978</u>	<u>2,616,516</u>	<u>14,223,807</u>	<u>13,705,074</u>
Total liabilities	<u>39,245,624</u>	<u>41,973,593</u>	<u>20,088,949</u>	<u>22,124,873</u>	<u>59,334,573</u>	<u>64,098,466</u>
<b>Deferred inflows of resources:</b>						
Property taxes	4,701,949	4,730,440	-	-	4,701,949	4,730,440
Pension	123,475	-	52,892	-	176,367	-
Total deferred inflows of resources	<u>4,825,424</u>	<u>4,730,440</u>	<u>52,892</u>	<u>-</u>	<u>4,878,316</u>	<u>4,730,440</u>
<b>Net position:</b>						
Net investment in capital assets	88,082,405	87,801,805	19,069,773	18,500,854	107,152,178	106,302,659
Restricted	1,808,266	1,806,303	-	-	1,808,266	1,806,303
Unrestricted	<u>8,696,678</u>	<u>9,117,509</u>	<u>15,198,470</u>	<u>14,225,798</u>	<u>23,895,148</u>	<u>23,343,307</u>
Total net position	\$ <u>98,587,349</u>	\$ <u>98,725,617</u>	\$ <u>34,268,243</u>	\$ <u>32,726,652</u>	\$ <u>132,855,592</u>	\$ <u>131,452,269</u>

During 2015, the City adopted GASB Statement 68, *Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement No. 27*, which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension and the net pension asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

## City of Hudson, Ohio

### Management's Discussion and Analysis (Unaudited) (continued)

#### For the Year Ended December 31, 2015

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1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the Statement of Net Position.

## City of Hudson, Ohio

### Management's Discussion and Analysis (Unaudited) (continued)

#### For the Year Ended December 31, 2015

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In accordance with GASB 68, the City's statements prepared on the accrual basis of accounting include an annual pension expense for their proportionate share of each plan's change in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the City is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2014, for government activities from \$108,531,380 to \$98,725,617 and business-type activities from \$34,986,702 to \$32,726,652.

An additional portion of the City's net position (1.4 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$23,895,148 may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report a positive balance for the government as a whole.

For governmental activities, there was a \$3,129,918 decrease in current assets. This was primarily due to a decrease in cash balances in the governmental funds.

For governmental activities, there was a \$163,211 decrease in current liabilities. This was primarily due to a decrease in accounts payable and retainage payable.

For governmental activities, there was also a decrease of \$3,328,341 in long-term liabilities due in more than one year primarily due to scheduled debt repayments.

For governmental activities, net investment in capital assets increased \$280,600 due to an increase in capital assets less related debt and accumulated depreciation on those items. The restricted net position decreased \$999,514 primarily due to increases in the fund balances of the restricted funds. The net result of the changes in net position was a decrease of \$138,268 in net position.

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2015

Within the business-type activities, total assets decreased \$504,811 primarily due to a decrease in capital assets less accumulated depreciation. Long-term liabilities due in more than one year decreased \$1,430,348 primarily due to the debt payments. Net investment in capital assets increased \$568,919 due to an increase in capital assets less related debt and accumulated depreciation on those items. The balance of the unrestricted net position increased \$972,672 as revenues continued to outpace expenses.

Table 2 below, indicates the changes in net position for the years ended December 31, 2015 and 2014.

Table 2  
Changes in Net Position

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>
Program Revenues:						
Charges for services and sales	\$ 1,500,332	\$ 1,391,630	\$ 26,518,084	\$ 24,769,396	\$ 28,018,416	\$ 26,161,026
Operating grants and contributions	100,036	139,609	-	-	100,036	139,609
Capital grants and contributions	50,000	1,193,166	-	-	50,000	1,193,166
General Revenues:						
Taxes	23,018,628	21,803,259	-	-	23,018,628	21,803,259
Grants and entitlements not restricted to specific programs	3,988,873	2,945,367	-	-	3,988,873	2,945,367
Investment income (loss)	210,506	595,416	(745)	(383,512)	209,761	211,904
Miscellaneous income	574,419	554,983	296,424	320,152	870,843	875,135
Transfers - in	-	-	<u>2,530,000</u>	<u>2,890,000</u>	<u>2,530,000</u>	<u>2,890,000</u>
Total revenues	<u>29,442,794</u>	<u>28,623,430</u>	<u>29,343,763</u>	<u>27,596,036</u>	<u>58,786,557</u>	<u>56,219,466</u>
Program Expenses:						
General government	7,934,462	6,833,125	-	-	7,934,462	6,833,125
Security of persons and property	7,181,755	6,753,119	-	-	7,181,755	6,753,119
Public health	983,533	1,061,610	-	-	983,533	1,061,610
Leisure time services	1,592,986	1,582,700	-	-	1,592,986	1,582,700
Community and economic development	1,350,074	1,320,960	-	-	1,350,074	1,320,960
Transportation	7,170,601	7,245,251	-	-	7,170,601	7,245,251
Interest and fiscal charges	837,651	974,481	-	-	837,651	974,481
Water system	-	-	1,572,100	1,461,719	1,572,100	1,461,719
Wastewater system	-	-	3,334,551	3,442,033	3,334,551	3,442,033
Electric system	-	-	20,483,507	19,914,317	20,483,507	19,914,317
Storm Sewer system	-	-	1,101,773	1,131,012	1,101,773	1,131,012
Golf Course	-	-	1,310,241	1,313,494	1,310,241	1,313,494
Transfers - out	<u>2,530,000</u>	<u>2,890,000</u>	<u>-</u>	<u>-</u>	<u>2,530,000</u>	<u>2,890,000</u>
Total program expenses	<u>29,581,062</u>	<u>28,661,246</u>	<u>27,802,172</u>	<u>27,262,575</u>	<u>57,383,234</u>	<u>55,923,821</u>
Change in net position	(138,268)	(37,816)	1,541,591	333,461	1,403,323	295,645
Net position, beginning of the year	<u>98,725,617</u>	n/a	<u>32,726,652</u>	n/a	<u>131,452,269</u>	n/a
Net position, end of the year	\$ <u>98,587,349</u>	\$ <u>98,725,617</u>	\$ <u>34,268,243</u>	\$ <u>32,726,652</u>	\$ <u>132,855,592</u>	\$ <u>131,452,269</u>

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2015

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#### *Effects of GASB 68*

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$1,270,568 in the governmental activities and \$351,228 in the business-type activities computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$1,255,177 in the governmental activities and \$306,596 in the business-type activities. Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

	<u>Governmental Activities</u>	<u>Business-type Activities</u>
Total 2015 program expenses under GASB 68	\$ 27,051,062	\$ 27,802,172
Pension expense under GASB 68	(1,255,177)	(306,596)
2015 Contractually required contribution	<u>1,263,956</u>	<u>360,097</u>
Adjusted 2015 program expenses	27,059,841	27,855,673
Total 2014 program expenses under GASB 27	<u>25,771,246</u>	<u>27,262,575</u>
Increase in program expenses not related to pension	\$ <u><u>1,288,595</u></u>	\$ <u><u>593,098</u></u>

#### ***Governmental Activities***

The City's income tax is the largest contributor of revenues sources in governmental activities accounting for 64.0 percent of total revenues. Property and other local taxes generate 14.2 percent and grants and entitlements generate 13.5 percent of total revenues.

Community and economic development expenses accounts for 5.0 percent of governmental expenses, general government accounts for 29.3 percent of governmental expenses, security of persons and property accounts for 26.5 percent of governmental expenses, and transportation costs represent 26.5 percent of governmental expenses, respectively.

Governmental activities decreased the City's net position by \$138,268. Total revenues increased \$819,364 primarily due to an increase in income and property tax revenues, which increased \$1,215,369.

#### ***Business-Type Activities***

The City's business-type activities are the Water, Wastewater, Electric, Storm Sewer, and Golf Course Funds. Charges for services generated 98.9 percent of all revenues in the business-type activities.

Business-type activities increased the City's net position by \$1,541,591. Charges for services and sales increased \$1,748,688 due to increased sales in water, wastewater and electric. Expenses increased \$539,597 due primarily to an increase in Electric Fund expenses.

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2015

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#### Individual Funds Summary and Analysis

As noted earlier, the City uses fund accounting to demonstrate and ensure compliance with finance related legal requirements.

#### *Governmental Funds*

The focus of the City's governmental funds is to provide information on near term outflows, inflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at the end of the year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$20,878,202, a decrease of \$2,637,379 in comparison with the prior year, primarily due to the spending down of bond proceeds.

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2015

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Approximately 56.2 percent of this total amount or \$11,736,521, which represents the *assigned* and *unassigned* classifications, is available for spending at the government's discretion. The remainder of fund balance, *nonspendable*, *restricted*, and *committed*, is reserved to indicate that it is not readily available for new spending since it has already been committed to liquidate contracts and purchase commitments, to pay debt service or for a variety of other restricted purposes.

The General Fund is the primary operating fund of the City of Hudson. At the end of the current year, the General Fund's unassigned balance was \$8,447,596, while the total fund balance was \$12,598,745. The fund balance for the General Fund decreased by \$185,211 or 1.4 percent from the prior year due to a combination of several items including a decrease in intergovernmental revenues and an increase in operating transfers out.

The other major governmental funds of the City are Street Construction and Street Sidewalk Construction.

The fund balance for the Street Construction Fund increased \$55,706. The increase is due to an increase in transfers in.

The fund balance of the Street Sidewalk Construction Fund decreased \$527,031. The decrease is due to an increase in expenditures.

#### *Proprietary Funds*

The City's proprietary funds provide the same type of information found in the government-wide and business-type activity financial statements, but in more detail. Net position in the Water, Wastewater, Electric, Storm Sewer, and Golf Course increased by \$578,401 or 11.5 percent, \$504,850 or 9.0 percent, \$330,222 or 1.7 percent, \$102,915 or 14.4 percent, and \$25,203 or 1.5 percent, respectively.

#### ***Budgetary Highlights***

As required by state statute, City Council (Council) adopts an annual appropriation (budget) resolution for all City funds.

In the General Fund, the final budgeted revenues as compared to the original budgeted revenue increased by approximately \$762,000. The increase was primarily in municipal income tax and intergovernmental revenues due to higher than expected collections.

Actual General Fund expenditures compared to the budget reflected approximately \$503,000 remaining in unencumbered funds as of December 31, 2015. The general government activity accounted for approximately \$164,000 of those unencumbered funds and security of persons and property accounted for approximately \$136,000.

The Police Department personnel costs and overall operating expenditures were less than budgeted. General government departments' actual costs were generally less than budgeted for personnel costs within several departments.

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2015

#### Capital Assets and Debt Administration

##### *Capital Assets*

The City's net book value of capital assets for its governmental and business-type activities as of December 31, 2015, amounts to \$140,180,637. This investment in capital assets includes land; buildings; land improvements; vehicles; furniture, fixtures and equipment; infrastructure; and construction in progress.

Table 3 shows fiscal 2015 balances of capital assets as compared to the 2014 balances:

Table 3  
Capital Assets at December 31

	Governmental Activities		Business-Type Activities		Total	
	2015	2014	2015	2014	2015	2014
Land	\$ 14,618,513	\$ 14,618,513	\$ 2,362,513	\$ 2,362,513	\$ 16,981,026	\$ 16,981,026
Construction in progress	4,238,808	5,216,885	920,578	1,428,756	5,159,386	6,645,641
Buildings	9,350,174	9,350,174	5,362,784	5,362,784	14,712,958	14,712,958
Land improvements	4,746,454	4,691,583	2,123,612	2,123,612	6,870,066	6,815,195
Vehicles	7,194,150	7,182,203	1,999,066	2,011,283	9,193,216	9,193,486
Equipment, furniture and fixtures	3,974,777	3,969,055	4,310,639	4,098,682	8,285,416	8,067,737
Infrastructure:						
Roads	136,076,074	130,530,182	-	-	136,076,074	130,530,182
Sidewalks	3,752,625	3,752,625	-	-	3,752,625	3,752,625
Traffic signals	2,960,234	2,960,234	-	-	2,960,234	2,960,234
Broadband	493,813	-	-	-	493,813	-
Water main lines	-	-	15,182,784	14,732,235	15,182,784	14,732,235
Sewer lines	-	-	10,493,122	10,254,649	10,493,122	10,254,649
Storm water lines	-	-	2,975,981	2,891,745	2,975,981	2,891,745
Electric	-	-	9,370,516	9,319,834	9,370,516	9,319,834
Less: accumulated depreciation	<u>(78,937,704)</u>	<u>(73,695,492)</u>	<u>(23,388,876)</u>	<u>(21,929,374)</u>	<u>(102,326,580)</u>	<u>(95,624,866)</u>
Total capital assets, net	\$ <u>108,467,918</u>	\$ <u>108,575,962</u>	\$ <u>31,712,719</u>	\$ <u>32,656,719</u>	\$ <u>140,180,637</u>	\$ <u>141,232,681</u>

Additional detailed information relating to the City's capital assets is contained in Note 11 of the notes to the basic financial statements.

# City of Hudson, Ohio

## Management's Discussion and Analysis (Unaudited) (continued)

### For the Year Ended December 31, 2015

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#### *Debt*

At December 31, 2015, the City had \$37,172,401 of long-term bonds, premium on those bonds, loans and other outstanding obligations, excluding AMP Ohio payable, capital leases, compensated absences, and net pension liability. Details of the individual obligations can be found in Note 13.

The general obligation indebtedness of the City is subject to two statutory debt limitations referred to as the direct debt limitation: (Section 133.05 of the Ohio Revised Code). Certain debt, with a repayment source other than general tax revenue is excluded from the definition of net indebtedness. Under that definition, the City has \$23,253,728 of net indebtedness as of December 31, 2015. The aggregate principal amount of unvoted net indebtedness may not exceed 5.5 percent of the assessed valuation for property tax purposes of all real and personal property located within the City. The legal unvoted debt margin was \$31,526,491 as of December 31, 2015. The total principal amount of voted and unvoted nonexempt net indebtedness of the City may not exceed 10.5 percent of its assessed value of real and personal property. Total net indebtedness for both voted and unvoted issues was \$20,319,157 leaving the City's overall legal debt margin at \$70,153,719 as of December 31, 2015.

#### **Future Funding Considerations**

Effective August 17, 2011, Standard & Poor's upgraded the City's rating to AAA. Additionally, the City maintained its bond rating of Aaa from Moody's Investors Service.

During 2014, the City completed its 2015-2019 Five Year Financial Plan that includes operating and capital cost projections for the City's operating funds. The plan identifies numerous capital expenditures including the reconstruction/resurfacing of streets, replacing various safety forces vehicles and equipment, along with several wastewater, storm sewer and electric system capital improvements.

#### **Contacting the City Finance Department**

This financial report is designed to provide our citizens, taxpayers, creditors, and investors with an overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional information, contact the City's Finance Department at 330-650-1799 or at 115 Executive Parkway, Suite 400, Hudson, Ohio 44236. Electronic copies of the City's 2016 Budget Book and 2016-2020 Five Year Financial Plan are available at the City's website – <http://www.hudson.oh.us>.

# City of Hudson, Ohio

## Statement of Net Position

**December 31, 2015**

	Governmental Activities	Business-Type Activities	Total
Assets:			
Current assets:			
Equity in pooled cash and cash equivalents	\$ 18,066,229	\$ 16,418,592	\$ 34,484,821
Investment in common stock	23,370	-	23,370
Investments in segregated accounts	2,987	-	2,987
Materials and supplies inventory	533,778	1,451,204	1,984,982
Accounts receivable	244,846	3,864,918	4,109,764
Accrued interest receivable	275,421	-	275,421
Internal balances	926,328	(926,328)	-
Intergovernmental receivable	983,649	-	983,649
Property taxes receivable	4,879,849	-	4,879,849
Municipal income taxes receivable	5,434,189	-	5,434,189
Special assessments receivable	334,354	18,734	353,088
Restricted assets:			
Cash in segregated accounts – customer deposits	-	315,480	315,480
Noncurrent assets:			
Investment in joint venture	-	170,011	170,011
Nondepreciable capital assets	18,857,321	3,283,091	22,140,412
Depreciable capital assets, net	89,610,597	28,429,628	118,040,225
Net pension asset	44,865	19,219	64,084
Total assets	<u>140,217,783</u>	<u>53,044,549</u>	<u>193,262,332</u>
Deferred outflows of resources:			
Deferred charges on refunding	612,159	861,431	1,473,590
Pension	1,828,455	504,104	2,332,559
Total deferred outflows of resources	<u>2,440,614</u>	<u>1,365,535</u>	<u>3,806,149</u>
Liabilities:			
Current liabilities:			
Accounts payable	681,407	1,805,708	2,487,115
Accrued wages and benefits	329,332	105,360	434,692
Intergovernmental payable	269,020	112,340	381,360
Accrued interest payable	52,127	58,467	110,594
Claims payable	21,684	-	21,684
Payable from restricted assets – customer deposits	-	315,480	315,480
Long-term liabilities:			
Due within one year	4,801,883	2,278,811	7,080,694
Due in more than one year			
Other amounts due in more than one year	21,543,342	12,735,805	34,279,147
Net pension liability	11,546,829	2,676,978	14,223,807
Total liabilities	<u>39,245,624</u>	<u>20,088,949</u>	<u>59,334,573</u>
Deferred inflows of resources:			
Property taxes	4,701,949	-	4,701,949
Pension	123,475	52,892	176,367
Total deferred inflows of resources	<u>4,825,424</u>	<u>52,892</u>	<u>4,878,316</u>
Net position:			
Net investment in capital assets	88,082,405	19,069,773	107,152,178
Restricted for:			
Capital projects	196,456	-	196,456
Debt service	829,849	-	829,849
Street improvements	518,813	-	518,813
Other purposes	256,675	-	256,675
Permanent fund	6,473	-	6,473
Unrestricted	8,696,678	15,198,470	23,895,148
Total net position	<u>\$ 98,587,349</u>	<u>\$ 34,268,243</u>	<u>\$ 132,855,592</u>

The accompanying notes are an integral part of the financial statements.

# City of Hudson, Ohio

## Statement of Activities

**For the Year Ended December 31, 2015**

	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services and Sales</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
Governmental activities:				
General government	\$ 7,934,462	\$ 529,788	\$ 96,130	\$ -
Security of persons and property	7,181,755	415,980	3,906	-
Public health	983,533	102,560	-	-
Leisure time services	1,592,986	333,481	-	-
Community and economic development	1,350,074	118,523	-	-
Transportation	7,170,601	-	-	50,000
Interest and fiscal charges	<u>837,651</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total governmental activities	<u>27,051,062</u>	<u>1,500,332</u>	<u>100,036</u>	<u>50,000</u>
Business-type activities:				
Water system	1,572,100	2,085,717	-	-
Wastewater system	3,334,551	2,538,620	-	-
Electric system	20,483,507	20,650,400	-	-
Storm Sewer system	1,101,773	4,688	-	-
Golf Course	<u>1,310,241</u>	<u>1,238,659</u>	<u>-</u>	<u>-</u>
Total business-type activities	<u>27,802,172</u>	<u>26,518,084</u>	<u>-</u>	<u>-</u>
Totals	\$ <u>54,853,234</u>	\$ <u>28,018,416</u>	\$ <u>100,036</u>	\$ <u>50,000</u>

General revenues:  
 Property and other local taxes  
 Municipal income tax  
 Grants and entitlements not restricted to specific programs  
 Investment income (loss)  
 Miscellaneous income  
 Transfers

Total general revenues and transfers

Change in net position

Net position, beginning of year – as restated (Note 3)

Net position, end of year

The accompanying notes are an integral part of the financial statements.

<u>Net (Expense) Revenue and Changes in Net Position</u>		
<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
\$ (7,308,544)	\$ -	\$ (7,308,544)
(6,761,869)	-	(6,761,869)
(880,973)	-	(880,973)
(1,259,505)	-	(1,259,505)
(1,231,551)	-	(1,231,551)
(7,120,601)	-	(7,120,601)
<u>(837,651)</u>	<u>-</u>	<u>(837,651)</u>
<u>(25,400,694)</u>	<u>-</u>	<u>(25,400,694)</u>
-	513,617	513,617
-	(795,931)	(795,931)
-	166,893	166,893
-	(1,097,085)	(1,097,085)
<u>-</u>	<u>(71,582)</u>	<u>(71,582)</u>
<u>-</u>	<u>(1,284,088)</u>	<u>(1,284,088)</u>
<u>(25,400,694)</u>	<u>(1,284,088)</u>	<u>(26,684,782)</u>
4,183,286	-	4,183,286
18,835,342	-	18,835,342
3,988,873	-	3,988,873
210,506	(745)	209,761
574,419	296,424	870,843
<u>(2,530,000)</u>	<u>2,530,000</u>	<u>-</u>
<u>25,262,426</u>	<u>2,825,679</u>	<u>28,088,105</u>
(138,268)	1,541,591	1,403,323
<u>98,725,617</u>	<u>32,726,652</u>	<u>131,452,269</u>
\$ <u>98,587,349</u>	\$ <u>34,268,243</u>	\$ <u>132,855,592</u>

# City of Hudson, Ohio

## Balance Sheet Governmental Funds

**December 31, 2015**

	<u>General</u>	<u>Street Construction</u>	<u>Street Sidewalk Construction</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Assets:					
Current assets:					
Equity in pooled cash and cash equivalents	\$ 8,194,820	\$ 213,808	\$ 679,358	\$ 8,070,213	\$ 17,158,199
Investment in common stock	-	-	-	23,370	23,370
Investments in segregated accounts	-	-	-	2,987	2,987
Materials and supplies inventory	34,061	248,934	-	31,666	314,661
Accounts receivable	27,218	-	-	217,628	244,846
Accrued interest receivable	233,415	-	-	41,900	275,315
Interfund receivable	2,319,060	-	-	-	2,319,060
Intergovernmental receivable	258,964	428,422	255,892	40,371	983,649
Property taxes receivable	2,785,918	-	-	2,093,931	4,879,849
Municipal income taxes receivable	4,297,817	-	-	1,136,372	5,434,189
Special assessments receivable	61,821	-	-	272,533	334,354
Noncurrent assets:					
Advances to other funds	<u>100,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>100,000</u>
 Total assets	 \$ <u>18,313,094</u>	 \$ <u>891,164</u>	 \$ <u>935,250</u>	 \$ <u>11,930,971</u>	 \$ <u>32,070,479</u>
Liabilities, deferred inflows of resources, and fund balances:					
Liabilities:					
Accounts payable	\$ 137,894	\$ 10,179	\$ 103,906	\$ 321,623	\$ 573,602
Accrued wages and benefits	227,835	32,543	-	58,995	319,373
Intergovernmental payable	177,294	20,882	-	59,494	257,670
Interfund payable	<u>-</u>	<u>32,594</u>	<u>155,000</u>	<u>1,360,301</u>	<u>1,547,895</u>
 Total liabilities	 <u>543,023</u>	 <u>96,198</u>	 <u>258,906</u>	 <u>1,800,413</u>	 <u>2,698,540</u>
Deferred inflows of resources:					
Property taxes	2,684,355	-	-	2,017,594	4,701,949
Unavailable revenue	<u>2,486,971</u>	<u>285,296</u>	<u>-</u>	<u>1,019,521</u>	<u>3,791,788</u>
 Total deferred inflows of resources	 <u>5,171,326</u>	 <u>285,296</u>	 <u>-</u>	 <u>3,037,115</u>	 <u>8,493,737</u>
Fund balances:					
Nonspendable	134,061	248,934	-	38,139	421,134
Restricted	-	260,736	-	1,096,190	1,356,926
Committed	-	-	676,344	6,687,277	7,363,621
Assigned	4,017,088	-	-	523,946	4,541,034
Unassigned (deficit)	<u>8,447,596</u>	<u>-</u>	<u>-</u>	<u>(1,252,109)</u>	<u>7,195,487</u>
 Total fund balances	 <u>12,598,745</u>	 <u>509,670</u>	 <u>676,344</u>	 <u>7,093,443</u>	 <u>20,878,202</u>
 Total liabilities, deferred inflows of resources, and fund balances	 \$ <u>18,313,094</u>	 \$ <u>891,164</u>	 \$ <u>935,250</u>	 \$ <u>11,930,971</u>	 \$ <u>32,070,479</u>

The accompanying notes are an integral part of the financial statements.

# City of Hudson, Ohio

## Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities

**December 31, 2015**

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Total governmental funds balances \$ 20,878,202

*Amounts reported for governmental activities in the Statement of Net Position are different because:*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds 106,784,280

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows of resources in the funds:

Taxes	\$ 2,635,993	
Special assessments	334,354	
Charges for services	96,834	
Interest	269,586	
Intergovernmental	<u>455,021</u>	
Total		3,791,788

In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. (52,127)

An internal service fund is used by management to charge the costs of insurance to individual funds, the assets and liabilities of the internal service fund are included in governmental activities in the statement of net position. 2,636,945

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds:

General obligation bonds	(23,253,728)	
Special assessment bonds	(466,513)	
Ohio Public Works Commission loan	(104,191)	
Deferred charges on refunding	612,159	
Compensated absences	<u>(2,442,482)</u>	
Total		(25,654,755)

The net pension liability/asset is not due and payable/receivable in the current period; therefore, the liability/asset and related deferred inflows/outflows are not reported in governmental funds.

Net pension asset	44,865	
Deferred outflows	1,828,455	
Net pension liability	(11,546,829)	
Deferred inflows	<u>(123,475)</u>	
Total		<u>(9,796,984)</u>

Net position of governmental activities \$ 98,587,349

The accompanying notes are an integral part of the financial statements.

# City of Hudson, Ohio

## Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds

### For the Year Ended December 31, 2015

	<u>General</u>	<u>Street Construction</u>	<u>Street Sidewalk Construction</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:					
Property and other local taxes	\$ 2,382,986	\$ -	\$ -	\$ 1,886,841	\$ 4,269,827
Municipal income tax	14,726,967	-	-	3,967,306	18,694,273
Intergovernmental	1,664,497	877,739	305,892	615,815	3,463,943
Charges for services	464,726	1,131	-	927,814	1,393,671
Fines and forfeitures	69,430	-	-	848	70,278
Special assessments	57,501	-	-	248,436	305,937
Interest	360,169	-	-	77,178	437,347
Other	<u>106,661</u>	<u>42,084</u>	<u>20,579</u>	<u>104,300</u>	<u>273,624</u>
Total revenues	<u>19,832,937</u>	<u>920,954</u>	<u>326,471</u>	<u>7,828,538</u>	<u>28,908,900</u>
Expenditures:					
Current:					
General government	4,971,025	-	-	330,402	5,301,427
Security of persons and property	4,104,858	-	-	2,593,493	6,698,351
Public health	807,501	-	-	210,379	1,017,880
Leisure time services	-	-	-	1,155,174	1,155,174
Community and economic development	1,417,198	-	-	58,329	1,475,527
Transportation	-	2,945,286	35,771	-	2,981,057
Capital outlay	204,657	10,928	2,600,031	3,693,795	6,509,411
Debt service:					
Principal retirement	-	-	-	3,190,244	3,190,244
Interest and fiscal charges	<u>-</u>	<u>-</u>	<u>-</u>	<u>779,870</u>	<u>779,870</u>
Total expenditures	<u>11,505,239</u>	<u>2,956,214</u>	<u>2,635,802</u>	<u>12,011,686</u>	<u>29,108,941</u>
Excess of revenues over (under) expenditures	<u>8,327,698</u>	<u>(2,035,260)</u>	<u>(2,309,331)</u>	<u>(4,183,148)</u>	<u>(200,041)</u>
Other financing sources (uses):					
Proceeds from sale of assets	5,679	25,466	-	61,517	92,662
Transfers - in	18,427	2,065,500	1,782,300	2,359,215	6,225,442
Transfers - out	<u>(8,537,015)</u>	<u>-</u>	<u>-</u>	<u>(218,427)</u>	<u>(8,755,442)</u>
Total other financing sources (uses)	<u>(8,512,909)</u>	<u>2,090,966</u>	<u>1,782,300</u>	<u>2,202,305</u>	<u>(2,437,338)</u>
Net change in fund balances	(185,211)	55,706	(527,031)	(1,980,843)	(2,637,379)
Fund balance at beginning of year	<u>12,783,956</u>	<u>453,964</u>	<u>1,203,375</u>	<u>9,074,286</u>	<u>23,515,581</u>
Fund balance at end of year	\$ <u>12,598,745</u>	\$ <u>509,670</u>	\$ <u>676,344</u>	\$ <u>7,093,443</u>	\$ <u>20,878,202</u>

The accompanying notes are an integral part of the financial statements.

# City of Hudson, Ohio

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

### For the Year Ended December 31, 2015

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Net change in fund balances - total governmental funds \$ (2,637,379)

*Amounts reported for governmental activities in the Statement of Activities are different because:*

Governmental funds report capital outlay as expenditures. However in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:

Capital outlay	\$ 5,354,507	
Depreciation	<u>(5,724,363)</u>	
Total		(369,856)

In the Statement of Activities, a gain or loss is reported for each disposal, whereas, the governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. (1,300)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds:

Property and other taxes	(86,541)	
Municipal income taxes	141,069	
Special assessments	(301,205)	
Charges for services	(76,510)	
Interest	(226,841)	
Intergovernmental	<u>78,488</u>	
Total		(471,540)

Repayment of long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position:

General obligation bonds	2,977,000	
Special assessment bonds	206,058	
Ohio Public Works Commission loan	7,186	
Compensated absences	<u>(211,562)</u>	
Total		2,978,682

(Continued)

The accompanying notes are an integral part of the financial statements.

# City of Hudson, Ohio

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities (Continued)

### For the Year Ended December 31, 2015

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Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Accretion on capital appreciation bonds	(62,532)	
Accrued interest on debt	4,862	
Amortization of loss on refunding	(123,816)	
Amortization of premiums	<u>123,705</u>	
Total		(57,781)

Internal service funds are used by management to charge costs of certain activities, such as insurance to individual funds. The net revenue (expense) of the internal service fund is reported with governmental activities.

412,127

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:

OPERS Traditional	790,461	
OPERS Combined	50,170	
OP&F	<u>423,325</u>	
Total		1,263,956

Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the Statement of Activities:

OPERS Traditional	(688,238)	
OPERS Combined	(27,493)	
OP&F	<u>(539,446)</u>	
Total		<u>(1,255,177)</u>

Change in net position of governmental activities

\$ (138,268)

The accompanying notes are an integral part of the financial statements.

# City of Hudson, Ohio

## Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual General Fund

**For the Year Ended December 31, 2015**

	Budgeted Amounts		Actual	Variance with final budget over (under)
	Original	Final		
Revenues:				
Property and other local taxes	\$ 2,352,742	\$ 2,352,742	\$ 2,382,986	\$ 30,244
Municipal income tax	14,350,571	14,575,571	14,575,431	(140)
Intergovernmental	1,380,460	1,695,528	1,665,085	(30,443)
Charges for services	413,214	466,210	462,699	(3,511)
Fines and forfeitures	67,269	92,776	92,777	1
Special assessment	41,692	57,502	57,501	(1)
Interest	246,543	352,795	340,028	(12,767)
Other	47,721	69,086	65,816	(3,270)
<b>Total revenues</b>	<b>18,900,212</b>	<b>19,662,210</b>	<b>19,642,323</b>	<b>(19,887)</b>
Expenditures:				
Current:				
General government	5,145,392	5,294,311	5,130,384	163,927
Security of persons and property	4,372,192	4,328,430	4,192,712	135,718
Public health	897,457	858,687	818,562	40,125
Community and economic development	1,780,704	1,656,154	1,571,832	84,322
Capital outlay	367,896	367,896	289,334	78,562
<b>Total expenditures</b>	<b>12,563,641</b>	<b>12,505,478</b>	<b>12,002,824</b>	<b>502,654</b>
Excess of revenues over expenditures	6,336,571	7,156,732	7,639,499	482,767
Other financing sources (uses):				
Proceeds from sale of capital assets	4,118	5,700	5,679	(21)
Transfers – in	18,427	18,427	18,427	-
Transfers – out	(8,001,515)	(8,560,015)	(8,560,015)	-
Advances – in	16,573	35,000	35,000	-
Advances – out	-	(82,054)	(82,054)	-
<b>Total other financing sources (uses)</b>	<b>(7,962,397)</b>	<b>(8,582,942)</b>	<b>(8,582,963)</b>	<b>(21)</b>
Net change in fund balance	(1,625,826)	(1,426,210)	(943,464)	482,746
Fund balance at beginning of fiscal year	9,273,627	9,273,627	9,273,627	-
Prior fiscal year encumbrances appropriated	584,396	584,396	584,396	-
<b>Fund balance at end of fiscal year</b>	<b>\$ 8,232,197</b>	<b>\$ 8,431,813</b>	<b>\$ 8,914,559</b>	<b>\$ 482,746</b>

The accompanying notes are an integral part of the financial statements.

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# City of Hudson, Ohio

## Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual Street Construction Fund

**For the Year Ended December 31, 2015**

	Budgeted Amounts		Actual	Variance with final budget over (under)
	Original	Final		
Revenues:				
Intergovernmental	\$ 797,389	\$ 881,005	\$ 881,000	\$ (5)
Charges for services	1,024	1,135	1,131	(4)
Other	<u>39,538</u>	<u>43,684</u>	<u>43,684</u>	<u>-</u>
Total revenues	<u>837,951</u>	<u>925,824</u>	<u>925,815</u>	<u>(9)</u>
Expenditures:				
Current:				
Transportation	2,872,536	3,221,058	3,102,545	118,513
Capital outlay	<u>16,321</u>	<u>16,321</u>	<u>15,914</u>	<u>407</u>
Total Expenditures	<u>2,888,857</u>	<u>3,237,379</u>	<u>3,118,459</u>	<u>118,920</u>
Excess of revenues over (under) expenditures	<u>(2,050,906)</u>	<u>(2,311,555)</u>	<u>(2,192,644)</u>	<u>118,911</u>
Other financing sources (uses):				
Proceeds from sale of capital assets	23,049	25,466	25,466	-
Transfers – in	<u>1,850,000</u>	<u>2,065,500</u>	<u>2,065,500</u>	<u>-</u>
Total other financing sources (uses)	<u>1,873,049</u>	<u>2,090,966</u>	<u>2,090,966</u>	<u>-</u>
Net change in fund balance	(177,857)	(220,589)	(101,678)	118,911
Fund balance at beginning of fiscal year	169,435	169,435	169,435	-
Prior fiscal year encumbrances appropriated	<u>61,918</u>	<u>61,918</u>	<u>61,918</u>	<u>-</u>
Fund balance at end of fiscal year	\$ <u>53,496</u>	\$ <u>10,764</u>	\$ <u>129,675</u>	\$ <u>118,911</u>

The accompanying notes are an integral part of the financial statements.

# City of Hudson, Ohio

## Statement of Fund Net Position Proprietary Funds

**December 31, 2015**

	<u>Water</u>	<u>Wastewater</u>	<u>Electric</u>
Assets:			
Current assets:			
Equity in pooled cash and cash equivalents	\$ 690,865	\$ 719,120	\$ 13,721,355
Materials and supplies inventory	271,522	6,913	1,104,229
Accounts receivable	428,889	393,889	3,042,091
Accrued interest receivable	-	-	-
Due from other funds	-	-	-
Special assessments receivable	18,734	-	-
Restricted assets:			
Cash in segregated accounts	-	-	315,480
Total current assets	<u>1,410,010</u>	<u>1,119,922</u>	<u>18,183,155</u>
Noncurrent assets:			
Investment in joint venture	-	-	170,011
Nondepreciable capital assets	304,679	623,312	258,591
Depreciable capital assets, net	8,419,149	8,760,635	7,217,673
Net pension asset	2,564	2,839	10,920
Total noncurrent assets	<u>8,726,392</u>	<u>9,386,786</u>	<u>7,657,195</u>
Total assets	<u>10,136,402</u>	<u>10,506,708</u>	<u>25,840,350</u>
Deferred outflows of resources:			
Deferred charges on refunding	252,536	141,785	130,359
Pension	67,236	74,465	286,426
Total deferred outflows of resources	<u>319,772</u>	<u>216,250</u>	<u>416,785</u>
Liabilities:			
Current liabilities:			
Accounts payable	27,844	273,620	1,419,161
Accrued wages and benefits	23,028	4,079	63,476
Intergovernmental payable	19,742	11,075	61,749
Interfund payable	10,036	-	55,681
Accrued interest payable	9,317	38,258	3,544
Claims payable	-	-	-
Payable from restricted assets – customer deposits	-	-	315,480
AMP Ohio payable	-	-	84,250
Compensated absences payable	284,392	11,176	215,949
OWDA loans payable	-	543,340	-
General obligation bonds payable	386,905	188,000	165,000
Total current liabilities	<u>761,264</u>	<u>1,069,548</u>	<u>2,384,290</u>
Long-term liabilities (net of current portion):			
Advances from other funds	-	100,000	-
Compensated absences payable	94,764	63,334	587,306
OWDA loans payable	-	1,154,103	-
General obligation bonds payable	3,637,215	1,834,889	1,732,391
Net pension liability	357,042	395,425	1,521,002
Total long-term liabilities	<u>4,089,021</u>	<u>3,547,751</u>	<u>3,840,699</u>
Total liabilities	<u>4,850,285</u>	<u>4,617,299</u>	<u>6,224,989</u>
Deferred inflows of resources:			
Pension	7,055	7,813	30,053
Net position:			
Net investment in capital assets	4,952,244	5,805,400	5,624,982
Unrestricted (deficit)	646,590	292,446	14,377,111
Total net position	<u>\$ 5,598,834</u>	<u>\$ 6,097,846</u>	<u>\$ 20,002,093</u>

The accompanying notes are an integral part of the financial statements.

	<u>Storm Sewer</u>	<u>Golf Course</u>	<u>Totals</u>	<u>Governmental Activities - Internal Service Funds</u>
\$	1,181,967	\$ 105,285	\$ 16,418,592	\$ 908,030
	48,154	20,386	1,451,204	219,117
	-	49	3,864,918	-
	-	-	-	106
	-	-	-	56,942
	-	-	18,734	-
	-	-	<u>315,480</u>	-
	<u>1,230,121</u>	<u>125,720</u>	<u>22,068,928</u>	<u>1,184,195</u>
	-	-	170,011	-
	88,284	2,008,225	3,283,091	11,967
	2,515,058	1,517,113	28,429,628	1,671,671
	<u>2,896</u>	<u>-</u>	<u>19,219</u>	<u>-</u>
	<u>2,606,238</u>	<u>3,525,338</u>	<u>31,901,949</u>	<u>1,683,638</u>
	<u>3,836,359</u>	<u>3,651,058</u>	<u>53,970,877</u>	<u>2,867,833</u>
	301,043	35,708	861,431	-
	<u>75,977</u>	<u>-</u>	<u>504,104</u>	<u>-</u>
	<u>377,020</u>	<u>35,708</u>	<u>1,365,535</u>	<u>-</u>
	33,647	51,436	1,805,708	107,805
	14,745	32	105,360	9,959
	10,618	9,156	112,340	11,350
	79,440	681,171	826,328	1,779
	5,407	1,941	58,467	-
	-	-	-	21,684
	-	-	315,480	-
	-	-	84,250	-
	40,928	88,871	641,316	67,872
	-	-	543,340	-
	<u>150,000</u>	<u>120,000</u>	<u>1,009,905</u>	<u>-</u>
	<u>334,785</u>	<u>952,607</u>	<u>5,502,494</u>	<u>220,449</u>
	-	-	100,000	-
	46,052	149,625	941,081	10,439
	-	-	1,154,103	-
	2,604,065	832,061	10,640,621	-
	<u>403,509</u>	<u>-</u>	<u>2,676,978</u>	<u>-</u>
	<u>3,053,626</u>	<u>981,686</u>	<u>15,512,783</u>	<u>10,439</u>
	<u>3,388,411</u>	<u>1,934,293</u>	<u>21,015,277</u>	<u>230,888</u>
	<u>7,971</u>	<u>-</u>	<u>52,892</u>	<u>-</u>
	78,162	2,608,985	19,069,773	1,683,638
	<u>738,835</u>	<u>(856,512)</u>	<u>15,198,470</u>	<u>953,307</u>
\$	<u><u>816,997</u></u>	\$ <u><u>1,752,473</u></u>	\$ <u><u>34,268,243</u></u>	\$ <u><u>2,636,945</u></u>

# City of Hudson, Ohio

## Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds

**For the Year Ended December 31, 2015**

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	<u>Water</u>	<u>Wastewater</u>	<u>Electric</u>
Operating revenues:			
Charges for services	\$ 2,085,717	\$ 2,538,620	\$ 20,650,400
Other	<u>64,784</u>	<u>1,526</u>	<u>163,329</u>
Total operating revenues	<u>2,150,501</u>	<u>2,540,146</u>	<u>20,813,729</u>
Operating expenses:			
Personal services	574,604	647,026	2,541,580
Materials and supplies	148,365	5,676	136,463
Contractual services	377,484	2,213,937	17,142,489
Claims	-	-	-
Other	406	-	40,012
Depreciation	<u>330,709</u>	<u>319,963</u>	<u>579,587</u>
Total operating expenses	<u>1,431,568</u>	<u>3,186,602</u>	<u>20,440,131</u>
Operating income (loss)	<u>718,933</u>	<u>(646,456)</u>	<u>373,598</u>
Non-operating (expenses) revenues:			
Investment (loss) income	-	(745)	-
Interest and fiscal charges	(142,292)	(149,099)	(54,489)
Gain on disposal of capital assets	<u>1,760</u>	<u>1,150</u>	<u>11,113</u>
Total non-operating (expenses) revenues	<u>(140,532)</u>	<u>(148,694)</u>	<u>(43,376)</u>
Income (loss) before transfers	578,401	(795,150)	330,222
Transfers – in	<u>-</u>	<u>1,300,000</u>	<u>-</u>
Change in net position	578,401	504,850	330,222
Net position at beginning of year – as restated (Note 3)	<u>5,020,433</u>	<u>5,592,996</u>	<u>19,671,871</u>
Net position at end of year	\$ <u>5,598,834</u>	\$ <u>6,097,846</u>	\$ <u>20,002,093</u>

The accompanying notes are an integral part of the financial statements.

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	<u>Storm Sewer</u>	<u>Golf Course</u>	<u>Totals</u>	<u>Governmental Activities – Internal Service Funds</u>
\$	4,688	\$ 1,238,659	\$ 26,518,084	\$ 2,306,560
	<u>-</u>	<u>66,785</u>	<u>296,424</u>	<u>205,208</u>
	<u>4,688</u>	<u>1,305,444</u>	<u>26,814,508</u>	<u>2,511,768</u>
	703,032	668,719	5,134,961	718,897
	53,916	333,583	678,003	461,984
	162,330	102,081	19,998,321	-
	-	-	-	594,441
	-	33,268	73,686	-
	<u>98,176</u>	<u>143,284</u>	<u>1,471,719</u>	<u>328,681</u>
	<u>1,017,454</u>	<u>1,280,935</u>	<u>27,356,690</u>	<u>2,104,003</u>
	<u>(1,012,766)</u>	<u>24,509</u>	<u>(542,182)</u>	<u>407,765</u>
	-	-	(745)	9
	(84,319)	(29,306)	(459,505)	-
	<u>-</u>	<u>-</u>	<u>14,023</u>	<u>4,353</u>
	<u>(84,319)</u>	<u>(29,306)</u>	<u>(446,227)</u>	<u>4,362</u>
	(1,097,085)	(4,797)	(988,409)	412,127
	<u>1,200,000</u>	<u>30,000</u>	<u>2,530,000</u>	<u>-</u>
	102,915	25,203	1,541,591	412,127
	<u>714,082</u>	<u>1,727,270</u>	<u>32,726,652</u>	<u>2,224,818</u>
\$	<u><u>816,997</u></u>	<u><u>1,752,473</u></u>	<u><u>34,268,243</u></u>	<u><u>2,636,945</u></u>

# City of Hudson, Ohio

## Statement of Cash Flows Proprietary Funds

**For the Year Ended December 31, 2015**

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	<u>Water</u>	<u>Wastewater</u>	<u>Electric</u>
Cash flows from operating activities:			
Cash received from customers	\$ 1,961,947	\$ 2,558,475	\$ 20,688,384
Cash received from interfund services provided	-	-	-
Cash payments to employees for services	(571,668)	(653,802)	(2,481,546)
Cash payments for goods and services	(661,490)	(2,596,920)	(17,173,934)
Cash payments for claims	-	-	-
Cash payments for interfund services used	-	-	-
Other operating revenues	70,664	1,596	136,996
Other operating expenses	(406)	-	(70,075)
Net cash provided by (used for) operating activities	<u>799,047</u>	<u>(690,651)</u>	<u>1,099,825</u>
Cash flows from noncapital financing activities:			
Transfers – in	-	1,300,000	-
Advances – in	-	-	-
Net cash provided by noncapital financing activities	<u>-</u>	<u>1,300,000</u>	<u>-</u>
Cash flows from capital and related financing activities:			
Acquisition of capital assets	(81,604)	(103,510)	(130,988)
Proceeds from sale of capital assets	1,760	1,150	11,113
Principal payments	(515,942)	(710,037)	(138,000)
Interest payments	(128,585)	(137,246)	(45,921)
Net cash used for capital and related financing activities	<u>(724,371)</u>	<u>(949,643)</u>	<u>(303,796)</u>
Cash flows from investing activities:			
Interest on investments	-	1,427	-
Net increase (decrease) cash and cash equivalents	74,676	(338,867)	796,029
Cash and cash equivalents at beginning of year	<u>616,189</u>	<u>1,057,987</u>	<u>13,240,806</u>
Cash and cash equivalents at end of year	\$ <u><u>690,865</u></u>	\$ <u><u>719,120</u></u>	\$ <u><u>14,036,835</u></u>

The accompanying notes are an integral part of the financial statements.

<u>Storm Sewer</u>	<u>Golf Course</u>	<u>Totals</u>	<u>Governmental Activities – Internal Service Funds</u>
\$ 4,688	\$ 1,238,659	\$ 26,452,153	\$ -
-	-	-	2,314,575
(707,072)	(679,700)	(5,093,788)	(705,963)
(211,335)	(394,413)	(21,038,092)	(509,298)
-	-	-	(590,502)
-	-	-	(25,595)
-	66,798	276,054	205,255
-	(32,942)	(103,423)	-
<u>(913,719)</u>	<u>198,402</u>	<u>492,904</u>	<u>688,472</u>
1,200,000	30,000	2,530,000	-
-	82,054	82,054	-
<u>1,200,000</u>	<u>112,054</u>	<u>2,612,054</u>	<u>-</u>
(100,952)	(110,665)	(527,719)	(591,793)
-	-	14,023	4,353
(152,000)	(103,000)	(1,618,979)	-
<u>(69,584)</u>	<u>(26,028)</u>	<u>(407,364)</u>	<u>-</u>
<u>(322,536)</u>	<u>(239,693)</u>	<u>(2,540,039)</u>	<u>(587,440)</u>
-	-	1,427	23
(36,255)	70,763	566,346	101,055
<u>1,218,222</u>	<u>34,522</u>	<u>16,167,726</u>	<u>806,975</u>
\$ <u>1,181,967</u>	\$ <u>105,285</u>	\$ <u>16,734,072</u>	\$ <u>908,030</u>

(Continued)

# City of Hudson, Ohio

## Statement of Cash Flows Proprietary Funds (continued)

**For the Year Ended December 31, 2015**

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	<u>Water</u>	<u>Wastewater</u>	<u>Electric</u>
Reconciliation of operating income (loss) to net cash from operating activities:			
Operating income (loss)	\$ 718,933	\$ (646,456)	\$ 373,598
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:			
Depreciation	330,709	319,963	579,587
(Increase) decrease in operating assets:			
Accounts receivable	(121,773)	19,925	101,974
Materials and supplies inventory	19,770	1,468	(25,968)
Due from other fund	-	-	-
Special assessments receivable	3,883	-	-
Increase (decrease) in operating liabilities:			
Accounts payable	(164,004)	240,270	119,725
Accrued wages and benefits	1,093	1,204	7,644
Intergovernmental payable	(4,324)	(625,214)	(22,544)
Due to other funds	9,057	-	49,565
Net pension asset	(1,865)	(2,065)	(7,944)
Deferred outflows – OPERS	(20,390)	(22,583)	(86,862)
Net pension liability	8,064	8,931	34,354
Deferred inflows – OPERS	7,055	7,813	30,053
Claims payable	-	-	-
Customer deposits	-	-	38,197
AMP Ohio Payable	-	-	(197,307)
Compensated absences payable	12,839	6,093	105,753
Total adjustments	<u>80,114</u>	<u>(44,195)</u>	<u>726,227</u>
Net cash provided by (used for) operating activities	\$ <u>799,047</u>	\$ <u>(690,651)</u>	\$ <u>1,099,825</u>
Non-cash capital financing activities:			
Amortization of premium on general obligation bonds	\$ (9,320)	\$ (5,711)	\$ (3,685)
Amortization of loss on refunding	24,652	28,520	12,480

The accompanying notes are an integral part of the financial statements.

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<u>Storm Sewer</u>	<u>Golf Course</u>	<u>Totals</u>	<u>Governmental Activities – Internal Service Funds</u>
\$ (1,012,766)	\$ 24,509	\$ (542,182)	\$ 407,765
98,176	143,284	1,471,719	328,681
-	13	139	47
1,698	(2,674)	(5,706)	21,157
-	-	-	(17,440)
-	-	3,883	-
3,593	43,935	243,519	(68,607)
2,657	(7,271)	5,327	1,102
(4,321)	(9,262)	(665,665)	(4,998)
(219)	193	58,596	-
(2,107)	-	(13,981)	-
(23,041)	-	(152,876)	-
9,113	-	60,462	-
7,971	-	52,892	-
-	-	-	3,939
-	-	38,197	-
-	-	(197,307)	-
<u>5,527</u>	<u>5,675</u>	<u>135,887</u>	<u>16,826</u>
<u>99,047</u>	<u>173,893</u>	<u>1,035,086</u>	<u>280,707</u>
\$ <u>(913,719)</u>	\$ <u>198,402</u>	\$ <u>492,904</u>	\$ <u>688,472</u>
\$ (2,720)	\$ (2,526)	\$ (23,962)	\$ -
17,846	6,008	89,506	-

# City of Hudson, Ohio

## Statement of Fiduciary Net Position Fiduciary Funds

**December 31, 2015**

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	<u>Agency</u>
Assets:	
Equity in pooled cash and cash equivalents	\$ 876,156
Property taxes receivable	2,013,372
Municipal income taxes receivable	<u>393,359</u>
Total assets	\$ <u>3,282,887</u>
Liabilities and deferred inflows of resources:	
Liabilities:	
Accounts payable	\$ 115,894
Intergovernmental payable	111,580
Undistributed monies	47,189
Deposits held and due to others	674,892
Deferred revenue	<u>393,359</u>
Total liabilities	1,342,914
Deferred inflows of resources:	
Property taxes	<u>1,939,973</u>
Total liabilities and deferred inflows of resources	\$ <u>3,282,887</u>

The accompanying notes are an integral part of the financial statements.

# City of Hudson, Ohio

## Notes to Basic Financial Statements

### For the Year Ended December 31, 2015

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#### **Note 1: Description of the City and Reporting Entity**

The City of Hudson, Ohio (the “City”) is a charter municipal corporation established and operating under the laws of the State of Ohio. The City was incorporated as a village in 1837, and became a city on March 20, 1991. The City merged with Hudson Township on January 1, 1994. The municipal government provided by the Charter is known as a Mayor – Council – Manager form of government. Legislative power is vested in a seven-member Council, each elected to a four-year term. The Mayor is also elected to a four-year term and is the official and ceremonial head of the municipal government. The City Manager is the chief executive officer and the head of the administrative agencies of the City. The City Manager appoints all department managers while Council appoints the Clerk of Council.

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the City are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Hudson, this includes police and fire protection, emergency medical, parks, planning, zoning, street maintenance and repair, and general administrative services. Overall, City activities are directly controlled by Council through the budgetary process.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization’s governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization’s resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes. The City has no component units.

The City is associated with a joint venture and a shared risk pool. The joint venture is the Ohio Municipal Electric Generation Agency Joint Venture 5. The Northern Ohio Risk Management Association (NORMA) is the shared risk pool. These organizations are presented in Notes 20 and 21, respectively.

#### **Note 2: Summary of Significant Accounting Policies**

The basic financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City’s accounting policies are described below.

##### **A. Basis of Presentation**

The City’s basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Politics (continued)

##### A. *Basis of Presentation (continued)*

**Government-Wide Financial Statements** The Statement of Net Position and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid “doubling up” revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The Statement of Net Position presents the financial condition of the governmental and business-type activities of the City at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the City’s governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

##### B. *Fund Accounting*

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used.

Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City’s major governmental funds:

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Policies (continued)

##### B. Fund Accounting (continued)

**General Fund** The General Fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Hudson and/or the general laws of Ohio.

**Street Construction Fund** The Street Construction Special Revenue Fund accounts for proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

**Street Sidewalk Construction Fund** The Street Sidewalk Construction Capital Projects Fund accounts for the costs of the City's annual street and sidewalk maintenance and construction program.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Funds** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

**Water Fund** The Water Fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

**Wastewater Fund** The Wastewater Fund accounts for the cost of operating the municipally-owned wastewater system and the related revenue from charges for services.

**Electric Fund** The Electric Fund accounts for the cost of operating the municipally-owned electric utility and the related revenue from charges for services.

**Storm Sewer Fund** The Storm Sewer Fund accounts for the cost of operating the City's storm sewer system.

**Golf Course Fund** The Golf Course Fund accounts for the cost of operating the City's golf course.

**Internal Service Funds** Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on equipment and reserve and fleet management, a self-insurance program for employee medical benefits, flexible benefits, and information services.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Policies (continued)

##### B. Fund Accounting (continued)

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. The agency funds account for contractor's deposits and bonds held by the City, property taxes levied by the City on behalf of Hudson Library and Historical Society and Hudson Schools, insurance proceeds held as deposits on fire claims as well as traffic fines and associated state costs that are distributed to the City's General Fund and the State of Ohio, as required. The City has no trust funds.

##### C. Measurement Focus

**Government-Wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position.

**Fund Financial Statements** All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources are generally included on the Balance Sheet.

The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

##### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows/outflows of resources and in the presentation of expenses versus expenditures.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Policies (continued)

##### D. Basis of Accounting (continued)

**Revenues – Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 8). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, interest, grants, fees, and rentals.

**Deferred Outflows/Inflows of Resources** In addition to assets, the Statements of Net Position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include a deferred charge on refunding and payments made related to pension (see Note 15), both of which are reported in the government-wide and proprietary fund Statements of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the Statements of Net Position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, unavailable revenue, and amounts for the pension (see Note 15). Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2015, but which were levied to finance year 2016 operations. These amounts have been recorded as a deferred inflow on both the government-wide Statement of Net Position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds Balance Sheet and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, special assessments, and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Policies (continued)

##### *D. Basis of Accounting (continued)*

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

##### *E. Budgetary Process*

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget (or the alternative tax budget, as permitted by law), the certificate of estimated resources, and the annual appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the annual appropriation ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the object level within each department. Any budgetary modifications at this level may only be made by resolution of the Council.

**Tax Budget** At the first Council meeting in July, the City Manager presents the annual tax budget for the following year to Council for consideration and passage. The adopted budget is submitted to the Fiscal Officer, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

**Estimated Resources** The County Budget Commission (“Commission”) determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews the estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation ordinance. On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statements reflect the amounts in the final amended official certificate of estimated resources issued during 2015.

**Appropriations** For management, a temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. The annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. Appropriations by fund must be within the estimated resources as certified by the Commission, and the total of expenditures and encumbrances may not exceed the appropriations at the legal level of control. Any revisions that alter the appropriations among departments within a fund must first be approved by Council.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### **Note 2: Summary of Significant Accounting Policies (continued)**

##### ***E. Budgetary Process (continued)***

Council may pass supplemental fund appropriations so long as the total appropriations by fund does not exceed the amounts set forth in the most recent certificate of estimated resources.

Formal budgetary integration is employed as a management control device during the year for all funds consistent with statutory provisions. Appropriation amounts are as originally adopted, or as amended by Council throughout the year by supplemental appropriations which either reallocate or increase the original appropriation amounts. During the year, supplemental appropriation measures were legally enacted; however, none of these amendments were significant. The budgetary figures which appear in the statements of budgetary comparisons, represent the final appropriation amounts, including all amendments and modifications.

***Encumbrances*** As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The Ohio Revised Code prohibits expenditures plus encumbrances from exceeding appropriations at the legal level of budgetary control.

***Lapsing of Appropriations*** At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and is not re-appropriated.

##### ***F. Cash and Cash Equivalents***

To improve cash management, cash received by the City is pooled. Monies for all funds, including the proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "Equity in pooled cash and cash equivalents" on the financial statements.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as overnight repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

Following Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during the year 2015 amounted to \$360,169, which includes \$104,795 assigned from other City funds.

The City has segregated bank accounts and investments for monies held separate from the City's central bank accounts. These accounts and investments are presented on the financial statements as "Cash in segregated accounts" and "Investments in segregated accounts" since they are not required to be deposited into the City treasury.

The City has donated stock. The account is presented on the financial statements as "Investment in common stock" since they are not required to be deposited into the City treasury. See Note 6, Deposits and Investments.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Policies (continued)

##### *F. Cash and Cash Equivalents (continued)*

Investments of the cash pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents.

##### *G. Interfund Balances*

On the fund financial statements, interfund loans are classified as “Interfund receivable/payable” on the Balance Sheet. Long-term interfund loans are classified as “Advances to/from other funds” on the Balance Sheet and are equally offset as part of nonspendable fund balance which indicates that they do not constitute available expendable resources. These amounts are eliminated in the governmental and business-type activities columns of the Statement of Net Position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

##### *H. Inventory*

Inventories of all funds are stated at cost which is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as expenditures in the governmental fund types and as expenses in the proprietary fund types when used.

##### *I. Capital Assets*

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide Statement of Net Position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000. The City’s infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, traffic signals, irrigation systems, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset’s life are not capitalized. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City’s historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Policies (continued)

##### I. Capital Assets (continued)

<u>Description</u>	Governmental Activities <u>Estimated Lives</u>	Business-Type Activities <u>Estimated Lives</u>
Buildings	50 years	50 years
Land improvements	15 to 50 years	15 to 50 years
Vehicles	5 to 8 years	5 to 8 years
Equipment, furniture and fixtures	5 to 30 years	5 to 30 years
Infrastructure	30 to 65 years	30 to 65 years

##### J. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all eligible employees with more than one year of service.

Sick leave benefits are reported as a liability using the vesting method. An accrual for sick leave is made for those employees who are currently eligible to receive termination payments, as well as other employees who are expected to become eligible in the future to receive such payments. The liability is an estimate based on the City's past experience of making termination payments. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

The entire compensated liability is reported on the government-wide financial statements.

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "Compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The non-current portion of the liability is not reported.

##### K. Payables, Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Policies (continued)

##### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (Council’s Resolutions).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party—such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of Council. Those committed amounts cannot be used for any other purpose unless the Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be re-deployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Council or a City official delegated that authority by the Council.

Council assigned fund balance to cover a gap between estimated revenue and appropriations in the 2016 appropriated budget.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Policies (continued)

##### **L. Fund Balance (continued)**

**Unassigned** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

##### **M. Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

##### **N. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water services, waste water treatment, electric services, storm sewer services, and self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as non-operating.

##### **O. Contributions of Capital**

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

##### **P. Interfund Activity**

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### **Note 2: Summary of Significant Accounting Policies (continued)**

##### ***P. Interfund Activity (continued)***

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

##### ***Q. Deferred Charge on Refunding***

The difference between the reacquisition price (funds required to refund the old debt) of various refunding bonds and the net carrying amount of the old debt, the deferred amount (loss) on refunding, is being amortized as a component of interest expense. This accounting loss is amortized over the remaining life of the old debt or the life of the new debt whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the Statement of Net Position.

##### ***R. Pensions***

For purposes of measuring the net pension liability, net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

##### ***S. Bond Premiums and Discounts***

On the government-wide financial statements, bond premiums and discounts are deferred and amortized over the term of the bonds using the straight line method. Bond premiums are presented as an increase of the face amount of the general obligation bonds payable. On fund financial statements, bond premiums are reported in the year the bonds are issued.

##### ***T. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2015.

##### ***U. Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

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#### Note 2: Summary of Significant Accounting Policies (continued)

##### V. *Reclassification*

Prior year data presented in the Management's Discussion and Analysis have been reclassified in order to be comparative and provide an understanding of the changes in financial position and operations.

#### Note 3: Changes in Accounting Principles

For the year ended December 31, 2015, the City implemented the Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. GASB 68 established standards for measuring and recognizing pension liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of these pronouncements had the following effect on net position as reported at December 31, 2014:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
Net position at December 31, 2014	\$ 108,531,380	\$ 34,986,702	\$ 143,518,082
Net pension asset	12,227	5,238	17,465
Deferred outflow – payments			
subsequent to measurement date	1,270,568	351,228	1,621,796
Net pension liability	<u>(11,088,558)</u>	<u>(2,616,516)</u>	<u>(13,705,074)</u>
Restated net position			
at December 31, 2014	\$ <u>98,725,617</u>	\$ <u>32,726,652</u>	\$ <u>131,452,269</u>

	<u>Water</u>	<u>Wastewater</u>	<u>Electric</u>
Net position at December 31, 2014, as previously reported	\$ 5,321,866	\$ 5,926,834	\$ 20,955,979
Net pension asset	699	774	2,976
Deferred outflow – payments			
subsequent to measurement date	46,846	51,882	199,564
Net pension liability	<u>(348,978)</u>	<u>(386,494)</u>	<u>(1,486,648)</u>
Restated net position			
at December 31, 2014	\$ <u>5,020,433</u>	\$ <u>5,592,996</u>	\$ <u>19,671,871</u>

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2015

#### Note 3: Changes in Accounting Principles (continued)

	<u>Storm Sewer</u>	<u>Golf</u>	<u>Enterprise Total</u>
Net position at December 31, 2014, as previously reported	\$ 1,054,753	\$ 1,727,270	\$ 34,986,702
Net pension asset	789	-	5,238
Deferred outflow – payments subsequent to measurement date	52,936	-	351,228
Net pension liability	<u>(394,396)</u>	<u>-</u>	<u>(2,616,516)</u>
Restated net position at December 31, 2014	\$ <u>714,082</u>	\$ <u>1,727,270</u>	\$ <u>32,726,652</u>

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

#### Note 4: Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law and described previously is based upon accounting for transactions on a basis of cash receipts, disbursements, appropriations, and encumbrances.

The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual presented for the General Fund and all major special revenue funds is presented on the budgetary basis to provide a relevant comparison of actual results with the budget and to demonstrate compliance with state statute.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund and Street Construction Fund:

	<u>Net Change In Fund Balance</u>	
	<u>General Fund</u>	<u>Street Construction</u>
GAAP basis	\$ (185,211)	\$ 55,706
Net adjustment for revenue accruals	(203,267)	4,861
Net fair market value adjustment	47,653	-
Net adjustment for expenditure accruals	(103,364)	(78,112)
Encumbrances	<u>(499,275)</u>	<u>(84,133)</u>
Budgetary basis	\$ <u>(943,464)</u>	\$ <u>(101,678)</u>

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 5: Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on a fund for the major governmental funds and all other governmental funds are presented below:

	General Fund	Street Construction	Street Sidewalk Construction	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:					
Inventory	\$ 34,061	\$ 248,934	\$ -	\$ 31,666	\$ 314,661
Interfund loan receivable	100,000	-	-	-	100,000
Principal trust	-	-	-	6,473	6,473
Total nonspendable	<u>134,061</u>	<u>248,934</u>	<u>-</u>	<u>38,139</u>	<u>421,134</u>
Restricted for:					
Streets and highways	-	260,736	-	67,869	328,605
Cemetery	-	-	-	139,741	139,741
Law enforcement and education	-	-	-	116,896	116,896
Debt service	-	-	-	575,228	575,228
Capital improvements	-	-	-	196,456	196,456
Total restricted	<u>-</u>	<u>260,736</u>	<u>-</u>	<u>1,096,190</u>	<u>1,356,926</u>
Committed to:					
Community and economic development	-	-	-	3,163,009	3,163,009
Fire District and EMS	-	-	-	2,554,029	2,554,029
Cemetery improvement	-	-	-	4,163	4,163
Storm sewer assessment	-	-	-	329,047	329,047
Tree trust	-	-	-	44,761	44,761
Playground trust	-	-	-	15,355	15,355
Poor endowment trust	-	-	-	35,867	35,867
Veterans memorial	-	-	-	17,148	17,148
Other purposes	-	-	-	8,043	8,043
Capital improvements	-	-	676,344	515,855	1,192,199
Total committed	<u>-</u>	<u>-</u>	<u>676,344</u>	<u>6,687,277</u>	<u>7,363,621</u>
Assigned to:					
2016 Appropriations	3,595,962	-	-	-	3,595,962
Other purposes	421,126	-	-	-	421,126
Bond retirement	-	-	-	523,946	523,946
Total assigned	<u>4,017,088</u>	<u>-</u>	<u>-</u>	<u>523,946</u>	<u>4,541,034</u>
Unassigned (deficit)	<u>8,447,596</u>	<u>-</u>	<u>-</u>	<u>(1,252,109)</u>	<u>7,195,487</u>
Total fund balances	<u>\$ 12,598,745</u>	<u>\$ 509,670</u>	<u>\$ 676,344</u>	<u>\$ 7,093,443</u>	<u>\$ 20,878,202</u>

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 6: Deposits and Investments**

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Council has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily;
4. Investment grade obligations of state and local governments, and public authorities;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
6. The State Treasurer's investment pool (STAROhio).

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 6: Deposits and Investments (continued)**

The City may also invest any monies not required to be used for a period of six months or more in the following:

1. Commercial paper notes issued by an entity that is defined in division (D) of Section 1705.01 of the Ohio Revised Code and that has assets exceeding five hundred million dollars, to which the notes are rated at the time of purchase in the highest classification established by at least two nationally recognized standard rating services; the aggregate value of the notes does not exceed ten percent of the aggregate value of the outstanding commercial paper of the issuing corporation; the notes mature no later than one hundred eighty days after purchase; and
2. Bankers acceptances of banks that are insured by the FDIC and to which the obligations are eligible for purchase by the Federal Reserve System and the obligations mature no later than one hundred eighty days after purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Deposits**

*Custodial credit risk* is the risk that in the event of bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the FDIC, by eligible securities pledged by the financial institution, by surety company bonds or by a single collateral pool established by the financial institution. In accordance with Chapter 135 of the Ohio Revised Code, any public depository receiving deposits pursuant to an award of City funds shall be required to pledge as security for repayment of all public moneys.

At year-end, the carrying amount of the City's deposits was \$24,208,648 and the bank balance was \$24,208,589. Of the bank balance \$12,101,479 was covered by FDIC and \$12,107,110 was uninsured and was collateralized with securities held by the pledging institution's agent in the City's name. At year-end, the City had \$1,400 in cash on hand.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 6: Deposits and Investments (continued)

##### Investments

Investments are reported at fair value. As of December 31, 2015, the City had the following investments:

	Fair Value	Maturities (in years)	
		Less than 1	1 - 4
Common Stock (donated)	\$ 23,370	\$ 23,370	\$ -
Federal Farm Credit Bank	3,032,823	-	3,032,823
Federal Home Loan Bank	1,001,560	502,405	499,155
Federal Home Loan Mortgage Corporation	2,655,153	498,460	2,156,693
Federal National Mortgage Association	4,757,761	499,865	4,257,896
Money Market	19,112	19,112	-
Series E Bonds	2,987	2,987	-
Total Portfolio	\$ <u>11,492,766</u>	\$ <u>1,546,199</u>	\$ <u>9,946,567</u>

*Interest Rate Risk* arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The City's investment policy also limits security purchases to those that mature not later than five years from purchase unless specifically matched to a specific cash flow. To date, no investments have been purchased with a life greater than five years.

*Custodial Risk* for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

*Credit Risk* is addressed by the City's investment policy by the requirements that all investments are authorized by Ohio Revised Code and that the portfolio be diversified both by types of investment and issuer. All investments of the City are registered and carry a rating AA+ by Standard & Poor's.

*Concentration of Credit Risk* is defined by the Governmental Accounting Standards Board as five percent or more in the securities of a single issuer. The City's investment policy requires diversification of the portfolio but does not indicate specific percentage allocations. The following is the City's allocation as of December 31, 2015:

Investment Issuer	Percentage of Investments
Common Stock (donated)	0.20%
Federal Farm Credit Bank	26.39
Federal Home Loan Bank	8.71
Federal Home Loan Mortgage Corporation	23.10
Federal National Mortgage Association	41.40
Money Market	0.17
Series E Bonds	0.03
Total	<u>100.00%</u>

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 7: Receivables**

Receivables at December 31, 2015, consisted of taxes, accounts (billings for user charged services, rents and royalties), interfund, special assessments and intergovernmental receivables arising from grants, entitlements, and shared revenues. All accounts, taxes, special assessments and intergovernmental receivables are deemed collectible in full.

#### **Note 8: Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the City. Real property taxes collected in 2015 are levied after October 1, 2014, on assessed value as of January 1, 2014, the lien date. Assessed values are established by state law at 35 percent of appraised market value. All property is required to be revalued every six years. Real property taxes collected in 2015 were intended to finance 2015 operations.

Public utility property taxes are assessed on tangible personal property, as well as land and improvements, at varying percentages of true value. Public utility property taxes paid in 2015 that became a lien on December 31, 2014, are levied after October 1, 2014, and are collected in 2015 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2015, was \$7.79 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2015 property tax receipts were based are as follows:

	<u>Total Assessed Value</u>
Real Property Valuation:	
Residential/Agriculture	\$ 747,376,170
Commercial/Industrial/Mineral	108,509,550
Public Utilities	155,580
Tangible Personal Property Valuation:	
Public Utilities	<u>5,605,140</u>
Total Valuation	<u>\$ 861,646,440</u>

Real Property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, state statute permits later payment dates to be established.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 9: Income Tax**

The City levies a municipal income tax of two percent on all gross salaries, wages, and other compensation, earned by the residents of the City and on the earnings of nonresidents working within the City. This tax also applies to the net income of businesses operating within the City. Residents of the City are granted 100 percent credit for taxes paid to other municipalities.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the Regional Income Tax Agency (RITA) either monthly or quarterly as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. By City ordinance, disbursement of the revenue received from income taxes is as follows: first, all expenses of collecting the tax and of administering and enforcing the income tax ordinance are paid. Then, the balance remaining after payment of the expenses is deposited in the General Fund for street construction, maintenance and repair, capital improvements, and general municipal operations, or such other fund or funds as Council may, from time to time, establish or designate. The City of Hudson voters approved an increase in the income tax rate from one percent to two percent effective January 1, 2005, with 15 percent of such additional one percent increase being designated for funding of the Fire Department; with nine percent of such additional one percent increase being designated for funding of Emergency Medical Services; with 15 percent of such additional one percent increase being designated for funding of the Park System; and with 13.5 percent of such additional one percent increase being designated for community learning centers in the City, in cooperation with the Hudson City School District. For 2015, municipal income tax revenue was \$18,835,342, which represents the City's portion net of amount due to Hudson City School District.

#### **Note 10: Special Assessments**

Special assessments include annually assessed service assessments. Service type special assessments are levied against all property owners who benefit from the provided service. Special assessments are payable by the time and in the manner stipulated in the assessing ordinance and are a lien from the date of the passage of the ordinance.

The City's special assessments include water main and storm sewer improvements, traffic signals, and sidewalks which are billed and collected by the County Fiscal Officer. The County Fiscal Officer periodically remits these collections to the City. Special assessments collected in one calendar year are levied and certified in the preceding calendar year.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 11: Capital Assets

	<u>Balance</u> <u>12/31/14</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance</u> <u>12/31/15</u>
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 14,618,513	\$ -	\$ -	\$ 14,618,513
Construction in progress	<u>5,216,885</u>	<u>3,771,985</u>	<u>(4,750,062)</u>	<u>4,238,808</u>
Total capital assets, not being depreciated	<u>19,835,398</u>	<u>3,771,985</u>	<u>(4,750,062)</u>	<u>18,857,321</u>
Capital assets, being depreciated:				
Buildings	9,350,174	-	-	9,350,174
Land improvements	4,691,583	54,871	-	4,746,454
Vehicles	7,182,203	652,885	(640,938)	7,194,150
Equipment, furniture and fixtures	3,969,055	176,916	(171,194)	3,974,777
Infrastructure				
Roads	130,530,182	5,545,892	-	136,076,074
Sidewalks	3,752,625	-	-	3,752,625
Traffic signals	2,960,234	-	-	2,960,234
Broadband	<u>-</u>	<u>493,813</u>	<u>-</u>	<u>493,813</u>
Total capital assets, being depreciated	<u>162,436,056</u>	<u>6,924,377</u>	<u>(812,132)</u>	<u>168,548,301</u>
Less accumulated depreciation:				
Buildings	(2,878,245)	(238,098)	-	(3,116,343)
Land improvements	(923,833)	(232,266)	-	(1,156,099)
Vehicles	(4,577,712)	(679,408)	639,638	(4,617,482)
Equipment, furniture and fixtures	(2,563,899)	(233,822)	171,194	(2,626,527)
Infrastructure				
Roads	(59,531,193)	(4,421,866)	-	(63,953,059)
Sidewalks	(1,446,132)	(118,620)	-	(1,564,752)
Traffic signals	(1,774,478)	(104,273)	-	(1,878,751)
Broadband	<u>-</u>	<u>(24,691)</u>	<u>-</u>	<u>(24,691)</u>
Total accumulated depreciation	<u>(73,695,492)</u>	<u>(6,053,044)</u>	<u>810,832</u>	<u>(78,937,704)</u>
Total capital assets, being depreciated, net	<u>88,740,564</u>	<u>871,333</u>	<u>(1,300)</u>	<u>89,610,597</u>
Governmental activities capital assets, net	\$ <u>108,575,962</u>	\$ <u>4,643,318</u>	\$ <u>(4,751,362)</u>	\$ <u>108,467,918</u>
Depreciation expense was charged to governmental functions as follows:				
General government	\$ 957,956			
Security of persons and property	496,741			
Public health	21,644			
Leisure time services	219,321			
Transportation	<u>4,357,382</u>			
Total	\$ <u>6,053,044</u>			

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 11: Capital Assets (continued)

	<u>Balance</u> <u>12/31/14</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance</u> <u>12/31/15</u>
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 2,362,513	\$ -	\$ -	\$ 2,362,513
Construction in progress	<u>1,428,756</u>	<u>34,331</u>	<u>(542,509)</u>	<u>920,578</u>
Total capital assets, not being depreciated	<u>3,791,269</u>	<u>34,331</u>	<u>(542,509)</u>	<u>3,283,091</u>
Capital assets being depreciated:				
Buildings	5,362,784	-	-	5,362,784
Land improvements	2,123,612	-	-	2,123,612
Vehicles	2,011,283	-	(12,217)	1,999,066
Equipment, furniture and fixtures	4,098,682	211,957	-	4,310,639
Infrastructure				
Water main lines	14,732,235	450,549	-	15,182,784
Sewer lines	10,254,649	238,473	-	10,493,122
Storm water lines	2,891,745	84,236	-	2,975,981
Electric	<u>9,319,834</u>	<u>50,682</u>	<u>-</u>	<u>9,370,516</u>
Total capital assets, being depreciated	<u>50,794,824</u>	<u>1,035,897</u>	<u>(12,217)</u>	<u>51,818,504</u>
Less accumulated depreciation:				
Buildings	(2,289,146)	(109,850)	-	(2,398,996)
Land improvements	(1,135,040)	(102,405)	-	(1,237,445)
Vehicles	(1,803,693)	(101,174)	12,217	(1,892,650)
Equipment, furniture and fixtures	(2,971,282)	(152,218)	-	(3,123,500)
Infrastructure				
Water main lines	(6,959,236)	(299,718)	-	(7,258,954)
Sewer lines	(3,594,160)	(213,017)	-	(3,807,177)
Storm sewer	(451,344)	(66,924)	-	(518,268)
Electric	<u>(2,725,473)</u>	<u>(426,413)</u>	<u>-</u>	<u>(3,151,886)</u>
Total accumulated depreciation	<u>(21,929,374)</u>	<u>(1,471,719)</u>	<u>12,217</u>	<u>(23,388,876)</u>
Total capital assets, being depreciated, net	<u>28,865,450</u>	<u>(435,822)</u>	<u>-</u>	<u>28,429,628</u>
Business-type activities capital assets, net	\$ <u>32,656,719</u>	\$ <u>(401,491)</u>	\$ <u>(542,509)</u>	\$ <u>31,712,719</u>

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### Note 12: Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City has joined together with other neighboring cities to form the Northern Ohio Risk Management Association (NORMA), a not-for-profit corporation, for the purpose of obtaining property, liability, and vehicle insurance and providing for a formalized, jointly administered self-insurance fund. The City pays an annual premium to NORMA for its insurance coverage. The agreement for formation of NORMA provides that NORMA will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of limits described in the agreement. This coverage is maintained through the General Fund. There has not been a significant reduction in coverage from the prior year and claims have not exceeded coverage provided by NORMA in any of the last three years.

During 2015, the City contracted its medical insurance through a fully insured plan offered by Summa.

In addition, the City has established a Health Care Self-Insurance Fund. The purpose of this fund is to pay dental and vision claims of the City's employees and their covered dependents in order to minimize the total cost of annual health care insurance. The City has contracted with a third-party administrator to direct this program.

The claims liability of \$21,684 reported in the fund at December 31, 2015, is based on the requirements of Governmental Accounting Standards Board (GASB) Statement No. 30, "Risk Financing Omnibus," which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims to be reported. The costs are to be based on the estimated ultimate cost of settling the claims using past experience adjusted for current trends, and any other factors that would modify past experience. The claims liability is based on an estimate supplied by the City's third-party administrator. A summary of the fund's claims liability follows:

<u>Year</u>	<u>Balance at Beginning of Year</u>	<u>Current Year Claims</u>	<u>Claims Payments</u>	<u>Balance at End of Year</u>
2014	\$ 15,959	\$ 275,391	\$ 273,605	\$ 17,745
2015	17,745	280,022	276,083	21,684

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 13: Long-term Obligations

The original issue date, interest rates, and original issuance amount for each of the City's bonds follows:

<u>Debt Issue</u>	<u>Original Issuance Year</u>	<u>Maturity Year</u>	<u>Interest Rate</u>	<u>Original Issuance Amount</u>
<b>Governmental Funds:</b>				
<b>General Obligation Bonds:</b>				
2002 Road Improvement G.O. Bonds	2002	2015	2.800% - 6.500%	\$ 1,200,000
2004 Milford/RT 91 Construction G.O. Bond	2004	2024	3.000% - 5.000%	4,200,000
2008 Park Improvement G.O. Bonds Refunded	2008	2018	3.250% - 5.000%	4,248,000
2008 Village South G.O. Bonds Refunded	2008	2019	3.250% - 5.000%	1,947,000
2008 Library Improvement G.O. Bonds Refunded	2008	2019	3.250% - 5.000%	5,580,000
2008 Park Improvement G.O. Bonds Refunded	2008	2019	3.000% - 4.000%	710,000
2008 Library Improvement C.A.B. Bonds Refunded	2008	2019	19.920%	95,000
2011 Park Improvement G.O. Bond Refunded	2011	2018	2.000%	510,000
2011 Community Center Expansion G.O. Bond Refunded	2011	2023	2.000%	175,000
2011 Police Facility Construction G.O. Bond Refunded	2011	2023	2.000%	2,120,000
2011 Road Improvement G.O. Bond Refunded	2011	2023	2.000%	640,000
2011 Street Improvement – Seasons Road G.O. Bond	2011	2031	1.250% - 4.000%	1,175,000
2011 Street Improvement – Atterbury Boulevard G.O. Bond	2011	2031	1.250% - 4.000%	3,770,000
2012 Police Facility Construction G.O. Bond Refunded	2012	2015	2.000%	463,000
2012 Community Center Expansion G.O. Bond Refunded	2012	2015	2.000%	36,000
2012 Milford/RT 91 Construction G.O. Bond Refunded	2012	2024	1.500% - 2.000%	2,305,000
2012 Capital Facilities G.O. Bond	2012	2032	1.500% - 2.500%	4,735,000
2013 Street Improvement G.O. Bond	2013	2023	2.000% - 3.000%	5,000,000
<b>Special Assessment Bonds:</b>				
1998 Executive Parkway S.A. Bonds	1998	2018	4.300% - 5.000%	1,060,000
1999 Water Main Construction S.A. Bonds	1999	2019	3.900% - 5.625%	420,000
2008 Sewer Improvements S.A. Bonds Refunded	2008	2016	3.000% - 3.750%	840,000
<b>OPWC Loan</b>	2009	2030	0.000%	143,714

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 13: Long-term Obligations (continued)

<u>Debt Issue</u>	<u>Original Issuance Year</u>	<u>Maturity Year</u>	<u>Interest Rate</u>	<u>Original Issuance Amount</u>
<b>Business Type Funds:</b>				
<b>General Obligation Bonds:</b>				
1998 Golf Course Improvement G.O. Bonds	1998	2019	4.300% - 5.000%	\$ 690,000
2004 Electric Issue G.O. Bonds	2004	2034	3.000% - 5.000%	1,000,000
2004 Sewer Improvement G.O. Bonds	2004	2034	3.000% - 5.000%	855,000
2005 Sewer Improvement G.O. Bonds	2005	2035	3.000% - 5.000%	1,230,000
2005 Storm Water Improvement G.O. Bond	2005	2035	3.000% - 5.000%	2,410,000
2005 Water System Improvement G.O. Bonds	2005	2035	3.000% - 5.000%	1,720,000
2008 Water System Improvement G.O. Bond Refunded	2008	2016	3.000% - 3.750%	1,240,000
2011 Golf Course Improvement G.O. Bond Refunded	2011	2023	2.000%	875,000
2011 Storm Water Improvement G.O. Bond Refunded	2011	2023	2.000%	580,000
2011 Substation Construction G.O. Bond Refunded	2011	2023	2.000%	1,190,000
2011 Water System Improvement G.O. Bond Refunded	2011	2033	2.000%	3,210,000
2012 Water System Improvement G.O. Bond Refunded	2012	2015	2.000%	237,000
2012 Substation Construction G.O. Bond Refunded	2012	2015	2.000%	192,000
2012 Storm Water Improvement G.O. Bond Refunded	2012	2015	2.000%	128,000
2012 Golf Course Improvement G.O. Bond Refunded	2012	2015	2.000%	139,000
2012 Water System Improvement G.O. Bond Refunded	2012	2015	1.500% - 3.000%	604,000
2012 Water System Improvement G.O. Bond	2012	2015	2.000%	280,000
2012 Sewer Improvement G.O. Bond Refunded	2012	2015	1.500% - 3.000%	623,000
2012 Sewer Improvement G.O. Bond Refunded	2012	2015	1.500% - 3.000%	1,114,000
2012 Sewer Improvement G.O. Bond	2012	2015	2.000%	605,000
2012 Electric Issue G.O. Bond Refunded	2012	2015	1.500% - 3.000%	722,000
2012 Storm Water Improvement G.O. Bond Refunded	2012	2015	1.500% - 3.000%	2,182,000
<b>OWDA Loan</b>	1999	2018	4.040%	8,266,307

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 13: Long-term Obligations (continued)

The changes in the City's long-term obligations during the year consist of the following:

	Balance 12/31/14	Additions	Retirements	Balance 12/31/15	Amount Due in One Year
<b>Governmental Activities:</b>					
<b>General Obligation Bonds:</b>					
2002 Road Improvement	\$ 60,000	\$ -	\$ (60,000)	\$ -	\$ -
2004 Milford/Rt. 91 Construction	635,000	-	(205,000)	430,000	210,000
2008 Park Acquisition Refunded	1,656,000	-	(469,714)	1,186,286	493,714
2008 Village South Refunded	759,000	-	(215,286)	543,714	226,286
2008 Park Improvement Refunded	400,000	-	(75,000)	325,000	80,000
2008 Library Construction Refunded	2,840,000	-	(665,000)	2,175,000	690,000
2011 Park Improvement Refunded	295,000	-	(75,000)	220,000	75,000
2011 Community Center Expansion Refunded	170,000	-	(5,000)	165,000	20,000
2011 Police Facility Construction Refunded	2,045,000	-	(25,000)	2,020,000	235,000
2011 Road Improvement Refunded	615,000	-	(10,000)	605,000	75,000
2011 Street Improvement – Seasons Road	1,030,000	-	(50,000)	980,000	50,000
2011 Street Improvement – Atterbury Boulevard	3,315,000	-	(160,000)	3,155,000	160,000
2012 Police Facility Construction Refunded	225,000	-	(225,000)	-	-
2012 Community Center Expansion Refunded	17,000	-	(17,000)	-	-
2012 Milford/Rt. 91 Construction Refunded	2,155,000	-	(45,000)	2,110,000	45,000
2012 Capital Improvement	4,330,000	-	(210,000)	4,120,000	210,000
2013 Street Improvement	4,545,000	-	(465,000)	4,080,000	475,000
2008 Library Construction Refunded					
Capital Appreciation Bonds	95,000	-	-	95,000	-
Appreciation on Bonds	392,562	62,532	-	455,094	-
Premium on General Obligation Bonds	710,917	-	(122,283)	588,634	-
Total General Obligation Bonds	<u>26,290,479</u>	<u>62,532</u>	<u>(3,099,283)</u>	<u>23,253,728</u>	<u>3,045,000</u>
<b>Special Assessment Bonds:</b>					
1998 Executive Parkway	295,000	-	(70,000)	225,000	70,000
1999 Water Main Construction	150,000	-	(25,000)	125,000	30,000
2008 Sewer Improvement Refunded	226,153	-	(111,058)	115,095	115,095
Premium on Special Assessment Bonds	2,840	-	(1,422)	1,418	-
Total Special Assessment Bonds	<u>673,993</u>	<u>-</u>	<u>(207,480)</u>	<u>466,513</u>	<u>215,095</u>
<b>Ohio Public Works Commission Loan:</b>					
2009 Atterbury Boulevard Renovations	111,377	-	(7,186)	104,191	7,186
<b>Other Long-Term Obligations:</b>					
Compensated absences	2,292,405	1,415,589	(1,187,201)	2,520,793	1,534,602
Net pension liability	<u>11,088,558</u>	<u>458,271</u>	<u>-</u>	<u>11,546,829</u>	<u>-</u>
Total Governmental Activities – Long-Term Obligations	<u>\$ 40,456,812</u>	<u>\$ 1,936,392</u>	<u>\$ (4,501,150)</u>	<u>\$ 37,892,054</u>	<u>\$ 4,801,883</u>

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 13: Long-term Obligations (continued)

	Balance <u>12/31/14</u>	<u>Additions</u>	<u>Retirements</u>	Balance <u>12/31/15</u>	Amount Due <u>in One Year</u>
<b>Business-Type Activities:</b>					
<b>General Obligation Bonds:</b>					
1998 Golf Course Improvement	\$ 135,000	\$ -	\$ (25,000)	\$ 110,000	\$ 25,000
2004 Electric Issue	80,000	-	(25,000)	55,000	25,000
2004 Sewer Improvement	65,000	-	(20,000)	45,000	20,000
2005 Storm Water Improvement	175,000	-	(55,000)	120,000	60,000
2005 Water System Improvement	175,000	-	(145,000)	30,000	15,000
2005 Sewer Improvement	90,000	-	(30,000)	60,000	30,000
2008 Water System Improvement Refunded	333,847	-	(163,942)	169,905	169,905
2011 Substation Construction Refunded	1,145,000	-	(15,000)	1,130,000	135,000
2011 Water System Improvement Refunded	3,125,000	-	(30,000)	3,095,000	140,000
2011 Storm Water Improvement Refunded	565,000	-	(10,000)	555,000	65,000
2011 Golf Course Improvement Refunded	845,000	-	(10,000)	835,000	95,000
2012 Water System Improvement Refunded	115,000	-	(115,000)	-	-
2012 Substation Construction Refunded	93,000	-	(93,000)	-	-
2012 Storm Water Improvement Refunded	62,000	-	(62,000)	-	-
2012 Golf Course Improvement Refunded	68,000	-	(68,000)	-	-
2012 Water System Improvement Refunded	578,000	-	(7,000)	571,000	7,000
2012 Water System Improvement	170,000	-	(55,000)	115,000	55,000
2012 Sewer Improvement Refunded	606,000	-	(5,000)	601,000	5,000
2012 Sewer Improvement Refunded	1,065,000	-	(13,000)	1,052,000	13,000
2012 Sewer Improvement	365,000	-	(120,000)	245,000	120,000
2012 Electric Issue Refunded	704,000	-	(5,000)	699,000	5,000
2012 Storm Water Improvement Refunded	2,087,000	-	(25,000)	2,062,000	25,000
Premium on General Obligation Bonds	<u>124,583</u>	<u>-</u>	<u>(23,962)</u>	<u>100,621</u>	<u>-</u>
Total General Obligation Bonds	<u>12,771,430</u>	<u>-</u>	<u>(1,120,904)</u>	<u>11,650,526</u>	<u>1,009,905</u>
<b>OWDA Loan:</b>					
OWDA loan	<u>2,219,480</u>	<u>-</u>	<u>(522,037)</u>	<u>1,697,443</u>	<u>543,340</u>
<b>Other Long-Term Obligations:</b>					
AMP Ohio payable	281,557	4,945	(202,252)	84,250	84,250
Compensated absences	1,446,510	518,966	(383,079)	1,582,397	641,316
Net pension liability	<u>2,616,516</u>	<u>60,462</u>	<u>-</u>	<u>2,676,978</u>	<u>-</u>
Total Business-Type Activities	\$ <u>19,335,493</u>	\$ <u>584,373</u>	\$ <u>(2,228,272)</u>	\$ <u>17,691,594</u>	\$ <u>2,278,811</u>

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 13: Long-term Obligations (continued)

The annual requirements to amortize all long-term debt outstanding as of December 31, 2015, including interest payments of \$7,168,919 are as follows:

#### Governmental Activities

Year ending December 31,	<u>General Obligation</u>		<u>Special Assessments</u>		<u>OPWC</u>
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>
2016	\$ 3,045,000	\$ 677,898	\$ 215,095	\$ 22,758	\$ 7,186
2017	3,150,000	523,048	105,000	13,019	7,186
2018	2,675,000	404,073	110,000	7,656	7,186
2019	1,750,000	1,015,478	35,000	1,969	7,186
2020	1,600,000	280,335	-	-	7,186
2021-2025	6,325,000	908,795	-	-	35,930
2026-2030	2,770,000	397,038	-	-	32,331
2031-2035	895,000	34,418	-	-	-
Total	\$ <u>22,210,000</u>	\$ <u>4,241,083</u>	\$ <u>465,095</u>	\$ <u>45,402</u>	\$ <u>104,191</u>

#### Business-Type Activities

Year ending December 31,	<u>General Obligation</u>		<u>OWDA Loan</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2016	\$ 1,009,905	\$ 290,155	\$ 543,340	\$ 63,143
2017	870,000	262,160	565,513	40,971
2018	665,000	239,235	588,590	17,894
2019	725,000	225,035	-	-
2020	695,000	210,780	-	-
2021-2025	3,075,000	840,585	-	-
2026-2030	2,365,000	525,778	-	-
2030-2035	2,145,000	166,698	-	-
Total	\$ <u>11,549,905</u>	\$ <u>2,760,426</u>	\$ <u>1,697,443</u>	\$ <u>122,008</u>

The business-type activities general obligation bonds will be paid with electric, wastewater, water service charges, and golf course revenues. The OWDA loan will be repaid with income tax monies and wastewater service charges from the Wastewater Enterprise Fund. The AMP Ohio payable will be paid from the Electric Fund, see Note 20. Governmental activities general obligation bonds will be paid from property taxes received in the debt service funds. The special assessments bonds will be paid from the proceeds of special assessments levied against benefited property owners. In the event that a property owner would fail to pay the assessment, payment would be made by the City. Compensated absences will be paid from the funds from which the employees' salaries are paid.

During 2009, the City entered into an agreement with Ohio Public Works Commission (OPWC) for a loan in the amount of \$143,714, payable in semi-annual payments of \$3,593 at zero percent interest for 20 years. The amounts are included in the amortization table above. This loan will repaid back from income tax monies.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### Note 14: Lease Obligations

The City entered into leases for certain equipment and office space. These leases do not meet the criteria of a capital lease in accordance with the "Leases" topic of Finance Accounting Standards Board (FASB) Accounting Standards Codification (ASC).

The following is a schedule of the future minimum lease payments required under operating leases at year-end:

<u>Year</u>	<u>Operating Leases</u> <u>Governmental</u> <u>Lease Payments</u>
2016	\$ <u>68,781</u>
Total minimum lease payments	68,781
Less: amount representing interest	<u>-</u>
Present value of minimum lease payments	\$ <u><u>68,781</u></u>

Rental expense related to operating leases for office space and equipment totaled \$350,133 for governmental funds for the year ended December 31, 2015.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 15: Defined Benefit Pension Plans**

##### **A. Net Pension Liability**

The net pension liability reported on the Statement of Net Position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payables on both the accrual and modified accrual bases of accounting.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### Note 15: Defined Benefit Pension Plans (continued)

##### B. Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### Note 15: Defined Benefit Pension Plans (continued)

##### B. Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>
<b>2015 Statutory Maximum Contribution Rates</b>	
Employer	14.0 %
Employee	10.0 %
<b>2015 Actual Contribution Rates</b>	
Employer:	
Pension	12.0 %
Post-employment Health Care Benefits	<u>2.0 %</u>
Total Employer	<u>14.0 %</u>
Employee	10.0 %

The City's 2015 contribution rate was 14 percent of earnable salary. In fiscal year 2015, the City's contractually required contribution for pension was \$1,200,728. Of this amount, \$137,552 is reported as intergovernmental payable at December 31, 2015.

##### C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - the City's full-time police participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 15: Defined Benefit Pension Plans (continued)**

##### **C. Plan Description – Ohio Police & Fire Pension Fund (OP&F) (continued)**

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### Note 15: Defined Benefit Pension Plans (continued)

##### C. Plan Description – Ohio Police & Fire Pension Fund (OP&F) (continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>Police</u>
<b>2015 Statutory Maximum Contribution Rates</b>	
Employer	19.50 %
Employee:	
January 1, 2015 through July 1, 2015	11.50 %
July 2, 2015 through December 31, 2015	12.25 %
<b>2015 Actual Contribution Rates</b>	
Employer:	
Pension	19.00 %
Post-employment Health Care Benefits	<u>0.50 %</u>
Total Employer	<u><u>19.50 %</u></u>
Employee:	
January 1, 2015 through July 1, 2015	11.50 %
July 2, 2015 through December 31, 2015	12.25 %

The City's 2015 contribution rate was 19.5 percent of earnable salary. In fiscal year 2015, the City's contractually required contribution for pension was \$423,325. Of this amount, \$49,875 is reported as intergovernmental payable at December 31, 2015.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 15: Defined Benefit Pension Plans (continued)

#### D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2014, and was determined by rolling forward the total pension liability as of January 1, 2014, to December 31, 2014. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS Traditional</u>	<u>OPERS Combined</u>	<u>OP&amp;F</u>	<u>Total</u>
Proportionate share of the net pension liability (asset)	\$ 8,926,121	\$ (64,084)	\$ 5,297,686	\$ 14,159,723
Proportion of the net pension liability (asset)	0.07400700%	0.16643700%	0.10226370%	
Pension expense	\$ 983,057	\$ 39,270	\$ 539,446	\$ 1,561,773

At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>OPERS Traditional</u>	<u>OPERS Combined</u>	<u>OP&amp;F</u>	<u>Total</u>
<b>Deferred outflow of resources</b>				
City contributions subsequent to the measurement date	\$ 1,129,068	\$ 71,660	\$ 423,325	\$ 1,624,053
Net difference between projected and actual earnings on pension plan investments	<u>476,268</u>	<u>3,913</u>	<u>228,325</u>	<u>708,506</u>
Total deferred outflow of resources	\$ <u>1,605,336</u>	\$ <u>75,573</u>	\$ <u>651,650</u>	\$ <u>2,332,559</u>
<b>Deferred inflow of resources</b>				
Differences between expected and actual experience	\$ <u>156,813</u>	\$ <u>19,554</u>	\$ -	\$ <u>176,367</u>
Total deferred inflow of resources	\$ <u>156,813</u>	\$ <u>19,554</u>	\$ -	\$ <u>176,367</u>

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 15: Defined Benefit Pension Plans (continued)

#### D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

The \$1,624,053 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending December 31:	OPERS		OP&F	Total
	Traditional	Combined		
2016	\$ 46,713	\$ (1,348)	\$ 57,081	\$ 102,446
2017	46,713	(1,348)	57,081	102,446
2018	106,962	(1,348)	57,081	162,695
2019	119,067	(1,348)	57,082	174,801
2020	-	(2,326)	-	(2,326)
2021-2024	-	(7,923)	-	(7,923)
	\$ <u>319,455</u>	\$ <u>(15,641)</u>	\$ <u>228,325</u>	\$ <u>532,139</u>

#### E. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	OPERS <u>Traditional Plan</u>	OPERS <u>Combined Plan</u>
Wage Inflation	3.75 percent	3.75 percent
Future Salary Increases, including inflation	4.25 to 10.05 percent	4.25 to 8.05 percent
COLA or Ad Hoc COLA	3 percent	3 percent
Investment Rate of Return	8 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### Note 15: Defined Benefit Pension Plans (continued)

##### E. Actuarial Assumptions – OPERS (continued)

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	23.00%	2.31%
Domestic Equities	19.90	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	19.10	7.40
Other Investments	18.00	4.59
Total	<u>100.00</u>	

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 15: Defined Benefit Pension Plans (continued)

##### E. Actuarial Assumptions – OPERS (continued)

**Discount Rate** The discount rate used to measure the total pension liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the City’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 8 percent, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

	1% Decrease (7%)	Discount Rate (8%)	1% Increase (9%)
City’s proportionate share of the net pension liability – Traditional	\$ 16,421,413	\$ 8,926,121	\$ 2,613,187
City’s proportionate share of the net pension liability (asset) – Combined	\$ 8,322	\$ (64,084)	\$ (121,499)

##### F. Actuarial Assumptions – OP&F

OP&F’s total pension liability as of December 31, 2014 is based on the results of an actuarial valuation date of January 1, 2014, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2014, are presented below:

Valuation Date	January 1, 2014
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.25 percent
Projected Salary Increases	4.25 percent to 11 percent
Payroll Increases	3.75 percent
Inflation Assumptions	3.25 percent
Cost of Living Adjustments	2.60 percent and 3.00 percent

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### Note 15: Defined Benefit Pension Plans (continued)

##### F. Actuarial Assumptions – OP&F (continued)

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2014 are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Cash and Cash Equivalents	0.00%	(0.25)%
Domestic Equity	16.00	4.47
Non-US Equity	16.00	4.47
Core Fixed Income *	20.00	1.62
Global Inflation Protected *	20.00	1.33
High Yield	15.00	3.39
Real Estate	12.00	3.93
Private Markets	8.00	6.98
Timber	5.00	4.92
Master Limited Partnerships	8.00	7.03
Total	<u>120.00%</u>	

\* Levered 2 times

OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### Note 15: Defined Benefit Pension Plans (continued)

##### F. Actuarial Assumptions – OP&F (continued)

###### *Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*

Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	1% Decrease <u>(7.25%)</u>	Discount Rate <u>(8.25%)</u>	1% Increase <u>(9.25%)</u>
City's proportionate share of the net pension liability	\$ 7,327,501	\$ 5,297,686	\$ 3,579,050

#### Note 16: Post-Employment Benefits

##### A. Ohio Public Employees Retirement System

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains two cost-sharing multiple-employer defined benefit post-employment health care trusts, which fund multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2014 CAFR for details.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml#CAFR>, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 16: Post-Employment Benefits (continued)**

##### **A. Ohio Public Employees Retirement System (continued)**

The Ohio Revised Code provides the statutory authority requiring public employers to fund health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2015, State and Local employers contributed at a rate of 14.0 percent of earnable salary. This is the maximum employer contribution rate permitted by the Ohio Revised Code. Active member contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing, multiple-employer trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2015. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2016 remained at 2.0 percent for both plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for 2015 was 4.5 percent.

The City's contributions for health care for the years ended December 31, 2015, 2014, and 2013 were \$202,064, \$192,972, and \$94,295, respectively. The full amount has been contributed for 2014 and 2013. For 2015, 92.46 percent has been contributed, with the remainder being reported as a liability in the accrued wages and benefits.

##### **B. Ohio Police and Fire Pension Fund**

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing, multiple-employer defined post-employment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement 45.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 16: Post-Employment Benefits (continued)**

##### **B. Ohio Police and Fire Pension Fund (continued)**

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits are codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 E. Town St., Columbus, Ohio 43215-5164. That report is also available on OP&F's website at [www.op-f.org](http://www.op-f.org).

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24 percent of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was 0.5% of covered payroll from January 1, 2015 thru December 31, 2015. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's police contributions to OP&F allocated to the health care plan for the years ended December 31, 2015, 2014, and 2013 were \$11,301, \$87,895, and \$138,368, respectively. The full amount has been contributed for 2014 and 2013. For 2015, 92.4 percent has been contributed, with the remainder being reported as a liability in the accrued wages and benefits.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 17: Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and state laws. Full-time employees earn and accumulate varying hours of vacation per year, depending upon length of service. Maximum vacation accumulations range from 240 to 360 hours, depending upon length of service. All accumulated unused vacation time is paid upon termination of employment.

Employees earn sick leave at the rate of 10 hours per each month of service. Sick leave may be accumulated to a maximum of 1,440 hours. After the maximum accumulation of 1,440 hours, each employee must elect, in writing each year, one of the following options for sick leave time accumulated in excess of the 1,440 hours:

1. In 40 sick leave hour increments, to have that time converted to vacation at the ratio of 40 hours of sick leave to eight hours of vacation; or
2. To be paid for the excess 40 hours accumulated at the employee's current rate of pay. This may be paid only once each year and no further sick leave will be accumulated during that year, unless the total number of hours accumulated is less than 1,440 hours.

Upon resignation, retirement or death, an employee with 10 or more years of service with the City is eligible for a severance payment for his/her accumulated but unused sick leave, but the maximum payment shall not exceed 1,440 hours. Such payment shall be based on the employee's rate of pay at the time of resignation, retirement or death. Individuals who were regular full-time employees as of December 31, 2000, accrue sick leave at a one-for-one cash-out rate up to the next 500, 1,000, or 1,440 hour level – based on their respective aggregate sick leave levels at December 31, 2000. All remaining sick leave hours will be accrued subject to one-for-three cash-out rate, up to an aggregate maximum of 1,440 hours. Employees who dip below their maximum one-for-one cash-out levels can replenish those one-for-one levels with earned sick leave. All regular full-time employees hired after January 1, 2001, will accrue all sick leave up to a maximum of 1,440 hours subject to a one-for-three cash-out rate.

As of December 31, 2015, the total liability for unpaid compensated absences was \$4,103,190.

#### **Note 18: Contingencies**

##### **A. Grants**

The City has received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2015.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### Note 18: Contingencies (continued)

##### *B. Litigation*

Claims and lawsuits are pending against the City. The amount of liability, if any, cannot be reasonably estimated at this time. However, in the opinion of management, any such claims and lawsuits will not have a material effect on the overall financial position of the City at December 31, 2015.

#### Note 19: Interfund Transactions

Interfund receivable/payable for the year ended December 31, 2015, consisted of the following:

	Receivable		
	General Fund	Internal Service Fund	Total
Payable:			
Street Construction	\$ -	\$ 32,594	\$ 32,594
Street Sidewalk Construction	155,000	-	155,000
Nonmajor Governmental	1,357,850	2,451	1,360,301
Water Fund	-	10,036	10,036
Electric Fund	43,820	11,861	55,681
Storm Water Fund	79,440	-	79,440
Golf Course Fund	681,171	-	681,171
Internal Service Fund	1,779	-	1,779
Total	\$ <u>2,319,060</u>	\$ <u>56,942</u>	\$ <u>2,376,002</u>

Long-term interfund loans are classified as “Advances to/from other funds” and consist of the following at December 31, 2015:

Receivable Fund	Payable Fund	Amount
General Fund	Wastewater	\$ <u>100,000</u>

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

#### Note 19: Interfund Transactions (continued)

As of December 31, 2015, interfund transfers were as follows:

	Transfers – Out			Total
	General	Street Sidewalk Construction	Nonmajor Governmental	
Transfers - In:				
General Fund	\$ -	\$ -	\$ 18,427	\$ 18,427
Street Construction	2,065,500	-	-	2,065,500
Street Sidewalk Construction	1,782,300	-	-	1,782,300
Nonmajor Governmental	2,159,215	-	200,000	2,359,215
Wastewater	1,300,000	-	-	1,300,000
Storm Sewer	1,200,000	-	-	1,200,000
Golf Course	30,000	-	-	30,000
Total	\$ 8,537,015	\$ -	\$ 218,427	\$ 8,755,442

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed. There were two transfers from the Nonmajor Governmental funds. The transfer from Nonmajor Governmental Funds for \$200,000 was a transfer from the Fire District Special Revenue Fund to the Fire Capital Replacement Capital Projects Fund, which was proper in accordance with Ohio Revised Code (ORC) 5705.13(C). The transfer from Nonmajor Governmental Funds for \$18,427 was a transfer from the Court Computer Fund to the General Fund, which was proper in accordance with ORC 5705.14(D).

#### Note 20: Joint Venture

##### *Ohio Municipal Electric Generation Agency Joint Venture 5 (JV5)*

The City of Hudson is a Financing Participant with an ownership percentage of 5.69%, and shares participation with forty-one other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency Joint Venture 5 (OMEGA JV5). Financing Participants own undivided interests, as tenants in common, without right of partition in the OMEGA JV5 Project.

Pursuant to the OMEGA Joint Venture JV5 Agreement (Agreement), the participants jointly undertook as Financing Participants, the acquisition, construction, and equipping of OMEGA JV5, including such portions of OMEGA JV5 as have been acquired, constructed or equipped by AMP.

OMEGA JV5 was created to construct a 42 Megawatt (MW) run-of-the-river hydroelectric plant (including 40MW of backup generation) and associated transmission facilities (on the Ohio River near the Bellville, West Virginia Locks and Dam) and sells electricity from its operations to OMEGA JV5 Participants.

Also pursuant to the Agreement, each participant has an obligation to pay its share of debt service on the Beneficial Interest Certificates (Certificates) from the revenues of its electric system, subject only to the prior payment of Operating & Maintenance Expenses (O&M) of each participant's System, and shall be on a parity with any outstanding and future senior electric system revenue bonds, notes or other indebtedness

## City of Hudson, Ohio

### Notes to Basic Financial Statements (continued)

#### For The Year Ended December 31, 2015

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##### Note 20: Joint Venture (continued)

##### *Ohio Municipal Electric Generation Agency Joint Venture 5 (JV5) (continued)*

payable from any revenues of the System. On dissolution of OMEGA JV5, the net assets will be shared by the financing participants on a percentage of ownership basis. Under the terms of the Agreement each participant is to fix, charge and collect rates, fees and charges at least sufficient in order to maintain a debt coverage ratio equal to 110% of the sum of OMEGA JV5 debt service and any other outstanding senior lien electric system revenue obligations. As of December 31, 2015 Hudson has met their debt coverage obligation.

The Agreement provides that the failure of any JV5 participant to make any payment due by the due date thereof constitutes a default. In the event of a default, OMEGA JV5 may take certain actions including the termination of a defaulting JV5 Participant's entitlement to Project Power. Each Participant may purchase a pro rata share of the defaulting JV5 Participant's entitlement to Project Power, which together with the share of the other non-defaulting JV5 Participants, is equal to the defaulting JV5 Participant's ownership share of the Project, in kilowatts ("Step Up Power") provided that the sum of any such increases shall not exceed, without consent of the non-defaulting JV5 Participant, an accumulated maximum kilowatts equal to 25% of such non-defaulting JV5 Participant's ownership share of the project prior to any such increases.

OMEGA JV5 is managed by AMP, which acts as the joint venture's agent. During 1993 and 2001 AMP issued \$153,415,000 and \$13,899,981 respectively of 30 year fixed rate Beneficial Interest Certificates (Certificates) on behalf of the Financing Participants of OMEGA JV5. The 2001 Certificates accrete to a value of \$56,125,000 on February 15, 2030. The net proceeds of the bond issues were used to construct the OMEGA JV5 Project. On February 17, 2004 the 1993 Certificates were refunded by issuing 2004 Beneficial Interest Refunding Certificates in the amount of \$116,910,000, which resulted in a savings to the membership of \$34,951,833 from the periods 2005 through 2024. On February 15, 2014, all of the 2004 BIRCs were redeemed from funds held under the trust agreement securing the 2004 BIRCs and the proceeds of a promissory note issued to AMP by OMEGA JV5. This was accomplished with a draw on AMP's revolving credit facility. The resulting balance was \$65,891,509 at February 28, 2014. Due to scheduled principal repayments, the resulting note receivable has been reduced at December 31, 2015 to \$49,803,187.\* AMP will continue to collect debt service from the OMEGA JV5 participants until the note is paid in full.

The City's net investment and its share of operating results of OMEGA JV5 are reported in the City's electric fund (an enterprise fund). The City's net investment to date in OMEGA JV5 was \$170,011 at December 31, 2015. Complete financial statements for OMEGA JV5 may be obtained from AMP or from the State Auditor's website at [www.auditor.state.oh.us](http://www.auditor.state.oh.us).

\* Subsequent to year-end, on January 19, 2016, OMEGA JV5 issued the Beneficial Interest Refunding Certificates, Series 2016 (the "2016 Certificates") in the amount of \$49,745,000 for the purpose of refunding the promissory note to AMP in full. The outstanding amount on the promissory note had been reduced to \$49,243,377 at the time of refunding.

## City of Hudson, Ohio

### Notes to Basic Financial Statements (continued)

#### For The Year Ended December 31, 2015

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##### **Note 20: Joint Venture (continued)**

##### *Ohio Municipal Electric Generation Agency Joint Venture 5 (JV5) (continued)*

The City is a member of American Municipal Power (AMP) and has participated in the AMP Generating Station (AMPGS) Project. This project intended to develop a pulverized coal power plant in Meigs County, Ohio. The City's share was 6,000 kilowatts of a total 771,281 kilowatts, giving the City a 0.78 percent share. The AMPGS Project required participants to sign "take or pay" contracts with AMP. As such, the participants are obligated to pay any costs incurred for the project. In November 2009, the participants voted to terminate the AMPGS Project due to projected escalating costs. These costs were therefore deemed *impaired* and participants were obligated to pay costs already incurred. In prior years, the payment of these costs was not considered probable due to AMP's pursuit of legal action to void them. As a result of a March 31, 2014 legal ruling, the AMP Board of Trustees on April 15, 2014 and the AMPGS participants on April 16, 2014 approved the collection of the impaired costs and provided the participants with an estimate of their liability. The City's estimated share at March 31, 2014 of the impaired costs was \$1,038,626. The City received a credit of \$378,804 related to their participation in the AMP Fremont Energy Center (AFEC) Project, and another credit of \$271,349 related to the AMPGS costs deemed to have future benefit for the project participants, leaving a net impaired cost estimate of \$388,473. Because payment is now probable and reasonably estimable, the City is reporting a payable to AMP in its business-type activities and in its electric enterprise fund for these impaired costs. AMP financed these costs on its revolving line of credit. Any additional costs (including line-of-credit interest and legal fees) or amounts received related to the project will impact the City's liability. These amounts will be recorded as they become estimable. Since March 31, 2014 the City has made payments of \$315,557 to AMP toward its net impaired cost estimate. Also since March 31, 2014, the City's allocation of additional costs incurred by the project is \$7,978 and interest expense incurred on AMP's line-of-credit of \$3,356, resulting in a net impaired cost estimate at December 31, 2015 of \$84,250.

The City intends to recover these costs and repay AMP over the next year through a power cost adjustment, thus this incurred cost has been capitalized and reported as a regulated asset, as allowed by GASB Codification Re10.

##### **Note 21: Shared Risk Pool**

The Northern Ohio Risk Management Association (NORMA) is a shared risk pool comprised of various cities. NORMA was formed to enable its members to obtain property and liability insurance, including vehicles, and provide for a formalized, jointly administered self-insurance fund. The members formed a not-for-profit corporation known as NORMA, Inc. to administer the pool. NORMA is governed by a Board of Trustees that consists of the mayor from each of the participating members.

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 21: Shared Risk Pool (continued)**

Each entity must remain a member for at least three years from their commencement date. After the initial three years, each City may extend its term in three-year increments. Each member provides operating resources to NORMA based on actuarially determined rates. In the event of losses, the first \$2,500 of any valid claim will be paid by the member. The next payment, generally a maximum of \$100,000 per occurrence, will come from the self-insurance pool with any excess paid from the stop-loss coverage carried by the pool. Any losses over these amounts would be the obligation of the individual member. If the aggregate claims paid by the pool exceed the available resources, the pool may require the members to make additional supplementary payments up to a maximum of the regular annual payment.

In 2015, the City paid \$183,492 for premiums. Financial information can be obtained by contacting the Fiscal Agent: City of University Heights, attention Larry Heiser, 2300 Warrensville Road, University Heights, OH 44118.

#### **Note 22: Accountability**

There were deficits in the following capital projects funds: Police Station Acquisitions Fund of \$25,000, the Youth Development Center Fund of \$456,696, and the Broadband Capital Fund of \$770,413. These deficits were caused by the application of accounting principles generally accepted in the United States of America to these funds. The General Fund is liable for any deficit in these funds and provides operating transfers when cash is required, not when accruals occur.

#### **Note 23: Significant Commitments**

##### **A. Contracts**

The City has the following outstanding contractual commitments for various construction projects at December 31, 2015:

<u>Contractor</u>	<u>Contract and Contingency</u>	<u>Amount Expended</u>	<u>Amount Remaining</u>
Black Horse Bride Construction, Inc.	\$ 332,048	\$ -	\$ 332,048
CATTS Construction	894,769	649,170	245,599
City of Stow	16,365	15,952	413
Hysong Paving Company	30,893	-	30,893
Insight Pipe Contracting, LP	147,026	134,303	12,723
Lockhart Construction Company	956,169	840,817	115,352
Mar-King Construction	124,188	109,337	14,851
Palmer & Son Excavating	26,993	-	26,993
Ronyak Paving, Inc.	3,356,490	2,958,911	397,579

# City of Hudson, Ohio

## Notes to Basic Financial Statements (continued)

### For The Year Ended December 31, 2015

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#### **Note 23: Significant Commitments (continued)**

##### ***B. Encumbrances***

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year-end, the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

Governmental funds:		
General	\$	421,126
Street Construction		74,899
Street Sidewalk Construction		535,463
Nonmajor Governmental		<u>499,159</u>
Total governmental	\$	<u><u>1,530,647</u></u>

#### **Note 24: Subsequent Event**

The City of Hudson transferred its sanitary sewer system to Summit County Department of Environmental Services (DOES) effective January 1, 2016. The transfer will provide lower sewer bills to Hudson residents and eventually eliminate the subsidy from the City's General Fund. As part of the agreement, the City will repay the remaining balance of the Ohio Water Development Authority (OWDA) loan, with the final payment due in 2018.

## City of Hudson, Ohio

Required Supplementary Information  
Schedule of the City's Proportionate Share of the Net Pension Liability  
Ohio Public Employee Retirement System – Traditional Plan

**For the Last Two Years (1)**

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	<u>2014</u>	<u>2013</u>
City's proportion of the net pension liability	0.074007%	0.074007%
City's proportionate share of the net pension liability	\$ 8,926,121	\$ 8,724,511
City's covered-employee payroll	\$ 9,174,175	\$ 8,946,448
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	97.30%	97.52%
Plan fiduciary net position as a percentage of the total pension liability	86.45%	86.36%

(1) Information prior to 2013 is not available.

## City of Hudson, Ohio

Required Supplementary Information  
Schedule of the City's Proportionate Share of the Net Pension Asset  
Ohio Public Employee Retirement System – Combined Plan

**For the Last Two Years (1)**

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	<u>2014</u>	<u>2013</u>
City's proportion of the net pension asset	0.166437%	0.166437%
City's proportionate share of the net pension asset	\$ 64,084	\$ 17,465
City's covered-employee payroll	\$ 585,375	\$ 570,840
City's proportionate share of the net pension asset as a percentage of its covered-employee payroll	10.95%	3.06%
Plan fiduciary net position as a percentage of the total pension asset	114.83%	n/a

(1) Information prior to 2013 is not available.

## City of Hudson, Ohio

Required Supplementary Information  
Schedule of the City's Proportionate Share of the Net Pension Liability  
Ohio Police and Fire Pension Fund

### For the Last Two Years (1)

	<u>2014</u>	<u>2013</u>
City's proportion of the net pension liability	0.1022637%	0.1022637%
City's proportionate share of the net pension liability	\$ 5,297,686	\$ 4,980,563
City's covered-employee payroll	\$ 2,371,831	\$ 2,162,499
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	223.36%	230.32%
Plan fiduciary net position as a percentage of the total pension liability	72.20%	n/a

(1) Information prior to 2013 is not available.

## City of Hudson, Ohio

Required Supplementary Information  
 Schedule of the City Contributions  
 Ohio Public Employee Retirement System – Traditional Plan

### For The Last Ten Years

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Contractually-required contribution	\$ 1,129,068	\$ 1,100,903	\$ 1,163,038	\$ 903,521	\$ 907,499
Contributions in relation to the contractually-required contribution	<u>(1,129,068)</u>	<u>(1,100,903)</u>	<u>(1,163,038)</u>	<u>(903,521)</u>	<u>(907,499)</u>
Contribution deficiency (excess)	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>
City covered-employee payroll	\$ 9,408,900	\$ 9,174,175	\$ 8,946,448	\$ 9,035,205	\$ 9,074,992
Contributions as a percentage of covered-employee payroll	12.00%	12.00%	13.00%	10.00%	10.00%
	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
Contractually-required contribution	\$ 823,073	\$ 712,621	\$ 597,171	\$ 666,526	\$ 722,302
Contributions in relation to the contractually-required contribution	<u>(823,073)</u>	<u>(712,621)</u>	<u>(597,171)</u>	<u>(666,526)</u>	<u>(722,302)</u>
Contribution deficiency (excess)	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>
City covered-employee payroll	\$ 9,145,257	\$ 8,383,782	\$ 8,531,017	\$ 7,982,348	\$ 7,851,112
Contributions as a percentage of covered-employee payroll	9.00%	8.50%	7.00%	8.35%	9.20%

## City of Hudson, Ohio

Required Supplementary Information  
 Schedule of the City Contributions  
 Ohio Public Employee Retirement System – Combined Plan

### For The Last Ten Years

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Contractually-required contribution	\$ 71,660	\$ 70,245	\$ 74,209	\$ 57,650	\$ 57,904
Contributions in relation to the contractually-required contribution	<u>(71,660)</u>	<u>(70,245)</u>	<u>(74,209)</u>	<u>(57,650)</u>	<u>(57,904)</u>
Contribution deficiency (excess)	\$ <u>-</u>				
City covered-employee payroll	\$ 597,167	\$ 585,375	\$ 570,840	\$ 576,504	\$ 579,042
Contributions as a percentage of covered-employee payroll	12.00%	12.00%	13.00%	10.00%	10.00%
	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
Contractually-required contribution	\$ 52,517	\$ 45,470	\$ 38,103	\$ 42,529	\$ 46,087
Contributions in relation to the contractually-required contribution	<u>(52,517)</u>	<u>(45,470)</u>	<u>(38,103)</u>	<u>(42,529)</u>	<u>(46,087)</u>
Contribution deficiency (excess)	\$ <u>-</u>				
City covered-employee payroll	\$ 583,526	\$ 534,939	\$ 544,333	\$ 509,325	\$ 500,951
Contributions as a percentage of covered-employee payroll	9.00%	8.50%	7.00%	8.35%	9.20%

## City of Hudson, Ohio

Required Supplementary Information  
 Schedule of the City Contributions  
 Ohio Police and Fire Pension Fund - Police

### For The Last Ten Years

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Contractually-required contribution	\$ 423,325	\$ 450,648	\$ 343,477	\$ 279,529	\$ 279,658
Contributions in relation to the contractually-required contribution	<u>(423,325)</u>	<u>(450,648)</u>	<u>(343,477)</u>	<u>(279,529)</u>	<u>(279,658)</u>
Contribution deficiency (excess)	\$ <u>-</u>				
City covered-employee payroll	\$ 2,228,026	\$ 2,371,831	\$ 2,162,499	\$ 2,192,384	\$ 2,193,396
Contributions as a percentage of covered-employee payroll	19.00%	19.00%	15.88%	12.75%	12.75%
	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
Contractually-required contribution	\$ 279,646	\$ 266,707	\$ 223,182	\$ 16,954	\$ 16,460
Contributions in relation to the contractually-required contribution	<u>(279,646)</u>	<u>(266,707)</u>	<u>(223,182)</u>	<u>(16,954)</u>	<u>(16,460)</u>
Contribution deficiency (excess)	\$ <u>-</u>				
City covered-employee payroll	\$ 2,193,302	\$ 2,091,820	\$ 1,750,447	\$ 132,973	\$ 140,085
Contributions as a percentage of covered-employee payroll	12.75%	12.75%	12.75%	12.75%	11.75%

**Independent Auditor's Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements Performed in  
Accordance with *Government Auditing Standards***

Members of the City Council  
Hudson, Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Hudson, Ohio (the "City") as of and for the year ended December 31, 2015 and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 30, 2016, wherein we noted the City implemented Government Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*, and as a result restated the December 31, 2014 net position, as disclosed in Note 3.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Members of the City Council  
Hudson, Ohio

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Ciuni + Panichi, Inc.*

Cleveland, Ohio  
June 30, 2016

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# Dave Yost • Auditor of State

**CITY OF HUDSON**

**SUMMIT COUNTY**

## **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
OCTOBER 11, 2016**