



Dave Yost • Auditor of State



**JEFFERSON COUNTY JOINT VOCATIONAL SCHOOL DISTRICT  
JEFFERSON COUNTY**

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Jefferson County Joint Vocational School District  
Jefferson County  
1509 County Highway 22A  
Bloomington, Ohio 43910

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jefferson County Joint Vocational School District, Jefferson County, Ohio (the District), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Jefferson County Joint Vocational School District, Jefferson County, Ohio, as of June 30, 2015, and the respective changes in financial position and where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note 3 to the financial statements, during the year ended June 30, 2015, the District adopted Governmental Accounting Standard Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and also GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. We did not modify our opinion regarding this matter.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated April 14, 2016, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



**Dave Yost**  
Auditor of State  
Columbus, Ohio

April 14, 2016

**Jefferson County Joint Vocational School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2015*

*Unaudited*

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The discussion and analysis of the Jefferson County Joint Vocational School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2015. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

**Financial Highlights**

Key financial highlights for the fiscal year 2015 are as follows:

- In total, net position increased \$844,917.
- General revenues accounted for \$5,215,621, in revenue or 82 percent of all revenues. Program specific revenues in the form of charges for services and sales, operating grants and contributions, and capital grants and contributions accounted for \$1,109,083 or 18 percent of total revenues of \$6,324,704.
- Total assets of governmental activities increased \$865,282. Current assets increased by \$280,743 due primarily to increased property tax receivable resulting from the first full year of collections from the passage of an additional one mill levy. Capital assets increased \$584,539 due primarily to additions for roof replacement which was offset slightly by depreciation expense.
- The School District had \$5,479,787 in expenses related to governmental activities; only \$1,109,083 of these expenses were offset by program specific charges for services, grants and contributions. General revenues of \$5,215,621 were adequate to provide for these programs.
- Total governmental funds had \$6,352,778 in revenues and \$6,195,102 in expenditures. The net change in governmental fund balances, including other financing sources (uses) was an increase of 157,676.

**Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Jefferson County Joint Vocational School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

**Jefferson County Joint Vocational School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2015*

*Unaudited*

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***Reporting the School District as a Whole***

*Statement of Net Position and Statement of Activities*

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2015?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader whether, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, all of the School District's activities are considered to be Governmental Activities including instruction, support services, food service operations and debt service operations.

***Reporting the School District's Most Significant Funds***

*Fund Financial Statements*

The analysis of the School District's funds begins on page 9. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund, and the Permanent Improvement capital projects fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Jefferson County Joint Vocational School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2015*  
*Unaudited*

**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2015 compared to 2014.

**Table 1**  
**Net Position**  
**Governmental Activities**

	<b>2015</b>	<b>2014</b>	<b>Change</b>
<b>Assets</b>			
Current and Other Assets	\$5,647,065	\$5,366,322	\$280,743
Capital Assets	3,034,990	2,450,451	584,539
<b>Total Assets</b>	<b>8,682,055</b>	<b>7,816,773</b>	<b>865,282</b>
<b>Deferred Outflow of Resources</b>			
Pension	389,129	316,527	72,602
<b>Liabilities</b>			
Current and Other Liabilities	703,578	592,906	110,672
Long-Term Liabilities:			
Due Within One Year	90,918	91,250	(332)
Due in More Than One Year:			
Net Pension Liability	5,402,622	6,421,496	(1,018,874)
Other Amounts	997,557	1,011,707	(14,150)
<b>Total Liabilities</b>	<b>7,194,675</b>	<b>8,117,359</b>	<b>(922,684)</b>
<b>Deferred Inflows of Resources</b>			
Property Taxes	2,518,849	2,482,960	35,889
Pension	979,762	0	979,762
<b>Total Deferred Inflows of Resources</b>	<b>3,498,611</b>	<b>2,482,960</b>	<b>1,015,651</b>
<b>Net Position (Deficit)</b>			
Net Investment in Capital Assets	2,196,778	1,635,202	561,576
Restricted	1,054,776	445,324	609,452
Unrestricted	(4,873,656)	(4,547,545)	(326,111)
<b>Total Net Position (Deficit)</b>	<b>(\$1,622,102)</b>	<b>(\$2,467,019)</b>	<b>\$844,917</b>

During 2015, the School District adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," and GASB No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB No. 68" which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for

**Jefferson County Joint Vocational School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2015*

*Unaudited*

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pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
2. Minus the plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State Statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State Statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the Statement of Net Position.

In accordance with GASB 68, the School District's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the School District is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2014, from \$3,637,950 to (\$2,467,019).

Total assets of governmental activities increased \$865,282. Current assets increased by \$280,743 due primarily to increased property tax receivable resulting from the first full year collections from the passage of an additional one mill levy being used for current operating expenses.

**Jefferson County Joint Vocational School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2015*

*Unaudited*

Capital assets increased \$584,539 due primarily to additions for roof repair which was offset slightly by depreciation expense.

Total liabilities decreased \$922,684 due primarily to a decrease in net pension liability as well as a decrease in long-term debt payments. Current liabilities increased \$110,672 primarily due to contract and retainage payable for a roof replacement project.

Table 2 shows the changes in net position for the fiscal years ended June 30, 2015 and 2014.

**Table 2**  
**Changes in Net Position**  
**Governmental Activities**

	<b>2015</b>	<b>2014</b>	<b>Change</b>
<b>Revenues</b>			
Program Revenues			
Charges for Services and Sales	\$234,317	\$256,412	(\$22,095)
Operating Grants and Contributions	874,766	848,888	25,878
Capital Grants and Contributions	0	7,000	(7,000)
<b>Total Program Revenues</b>	<b>1,109,083</b>	<b>1,112,300</b>	<b>(3,217)</b>
General Revenues			
Property Taxes	2,884,391	2,457,275	427,116
Grants and Entitlements not Restricted to Specific Programs	2,296,697	2,342,429	(45,732)
Investments	13,215	3,749	9,466
Other	21,318	22,540	(1,222)
<b>Total General Revenues</b>	<b>5,215,621</b>	<b>4,825,993</b>	<b>389,628</b>
<b>Total Revenues</b>	<b>6,324,704</b>	<b>5,938,293</b>	<b>386,411</b>
<b>Program Expenses</b>			
Instruction			
Regular	224,258	218,828	5,430
Special	271,216	282,071	(10,855)
Vocational	2,711,402	2,698,762	12,640
Adult/Continuing	9,155	10,279	(1,124)
Student Intervention Services	81,851	1,322	80,529
Support Services			
Pupil	194,653	243,687	(49,034)
Instructional Staff	301,460	320,018	(18,558)
Board of Education	70,211	60,614	9,597
Administration	244,464	343,414	(98,950)
Fiscal	283,383	367,545	(84,162)
Operation and Maintenance of Plant	842,938	779,905	63,033
Central	34,128	22,258	11,870
Food Service Operations	194,112	192,243	1,869
Interest and Fiscal Charges	16,556	17,990	(1,434)
<b>Total Expenses</b>	<b>5,479,787</b>	<b>5,558,936</b>	<b>(79,149)</b>
<b>Increase in Net Position</b>	<b>844,917</b>	<b>379,357</b>	<b>465,560</b>
Net Position Beginning of Year	(2,467,019)	N/A	
<b>Net Position End of Year</b>	<b>(\$1,622,102)</b>	<b>(\$2,467,019)</b>	<b>\$844,917</b>

**Jefferson County Joint Vocational School District**

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2015  
Unaudited*

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The information necessary to restate te 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$316,527 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$226,374. Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

Total 2015 program expenses under GASB 68	\$5,479,787
Pension expense under GASB 68	(226,374)
2015 contractually required contribution	<u>338,088</u>
Adjusted 2015 program expenses	5,591,501
Total 2014 program expenses under GASB 27	<u>5,558,936</u>
Increase in program expenses not related to pension	<u><u>\$32,565</u></u>

In 2015, 46 percent of the School District's revenues were from property taxes and 36 percent were from unrestricted grants and entitlements. Operating grants and contributions increased slightly while charges for services decreased slightly.

Instructional programs comprise approximately 60 percent of total governmental program expenses, an increase of \$86,620 from fiscal year 2014 due primarily to the employment of a full-time intervention specialist for fiscal year 2015. Overall, program expenses of the School District decreased by \$79,149.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services for 2015 and 2014. In other words, it identifies the cost of those services supported by tax revenue and unrestricted entitlements.

**Jefferson County Joint Vocational School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2015*

*Unaudited*

**Table 3  
Governmental Activities**

	<b>Total Cost of Services</b>		<b>Net Cost of Services</b>	
	<b>2015</b>	<b>2014</b>	<b>2015</b>	<b>2014</b>
Instruction				
Regular	\$224,258	\$218,828	\$192,897	\$188,783
Special	271,216	282,071	208,823	222,295
Vocational	2,711,402	2,698,762	1,936,693	1,944,588
Adult/Continuing	9,155	10,279	9,155	10,279
Student Intervention Services	81,851	1,322	81,851	1,322
Support Services				
Pupil	194,653	243,687	174,917	224,779
Instructional Staff	301,460	320,018	297,252	316,964
Board of Education	70,211	60,614	70,211	60,614
Administration	244,464	343,414	244,464	343,414
Fiscal	283,383	367,545	282,563	366,833
Operation and Maintenance of Plant	842,938	779,905	831,938	772,829
Central	34,128	22,258	25,814	8,616
Food Service Operations	194,112	192,243	(2,430)	(32,670)
Interest and Fiscal Charges	16,556	17,990	16,556	17,990
<b>Total Expenses</b>	<b>\$5,479,787</b>	<b>\$5,558,936</b>	<b>\$4,370,704</b>	<b>\$4,446,636</b>

The dependence upon tax revenues and state subsidies for governmental activities is apparent as approximately 80 percent of expenses are supported through taxes and other general revenues.

**The School District's Funds**

Information about the School District's major funds starts on page 15. These funds are accounted for using the modified accrual basis of accounting. The School District has two major funds, the General Fund, and the Permanent Improvement Capital Projects fund. The General Fund had \$5,547,138 in revenues and \$5,401,900 in expenditures, and the Permanent Improvement Fund had \$494,269 in revenues and \$337,192 in expenditures. Overall, including other financing sources (uses), the General Fund's balance decreased \$366,629, and the Permanent Improvement Fund's balance increased \$488,375.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal 2015 the School District amended its General Fund appropriations, and the budgetary statement reflects both the original and final appropriated amounts. The changes between the original and final appropriations reflect increases in almost all expenditure line-items. The changes between original and final estimated revenues reflect an increase in property taxes and intergovernmental revenues.

**Jefferson County Joint Vocational School District**

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2015  
Unaudited*

**Capital Assets and Debt Administration**

**Capital Assets**

At the end of fiscal year 2015, the School District had \$3,034,990 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles.

See Note 9 for more detailed information of the School District's capital assets.

**Table 4  
Capital Assets Net of Depreciation**

	Government Activities	
	2015	2014
Land	\$88,229	\$88,229
Construction in Progress	89,380	0
Land Improvements	81,002	41,956
Buildings and Improvements	2,434,577	2,126,057
Furniture and Equipment	305,935	155,685
Vehicles	35,867	38,524
Totals	<u>\$3,034,990</u>	<u>\$2,450,451</u>

**Debt**

At June 30, 2015, the School District had \$748,832 in bonds outstanding.

**Table 5  
Outstanding Debt at Year End**

	Governmental Activities	
	2015	2014
2010 Energy Conservation Qualified School Construction Serial Bonds	<u>\$748,832</u>	<u>\$815,249</u>

See Note 14 for more detailed information on the School District's long-term obligations, including compensated absences and net pension liability as a result of GASB 68.

**Economic Factors**

**Breezewood Manor Subdivision:**

The Breezewood Manor Subdivision project was fully implemented by 2003. Five parcels of land were subdivided and declared no longer needed for any School District purpose and authorized for sale at public auction in accordance with the provisions of O.R.C. 3313.41.

**Jefferson County Joint Vocational School District**

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2015  
Unaudited*

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A major expense to implement the project was the development of the subdivision. Completing the excavation and building a road to meet specifications for the township to assume responsibility for future upkeep and care, and installing county water and sewer lines, as well as providing electrical service that meets all development requirements established by the Planning Commission was approximately \$290,000. This debt was repaid in fiscal year 2008. This project was not designed to be "for profit" and was not in competition with construction trades.

At June 30, 2010 the senior carpentry instructor retired. The Board of Education decided not to fill this position for financial reasons. The junior carpentry instructor assumed the lead in the Breezewood Manor Subdivision. House six was auctioned on October 28, 2012. The Board of Education met on November 8, 2012 and accepted the bid of \$125,000, nearly \$50,000 less than anticipated when compared to the rest of the subdivision. The \$11,000 profit did not provide enough revenue to start house seven, resulting in the need to utilize the General Fund to cover the costs of start-up material. House seven, the last house to be constructed for the project was started in the spring of 2013 and it should be ready for auction by spring of 2016.

The Board of Education is considering whether or not this will be the final house in the sub division due to no more lots being available. The major area to consider is cost. In order to continue the sub division, the development would need to be extended into the area of land directly behind the School. Even though this was the original plan and was the reason the cul-de-sac was originally constructed, the estimated cost for extending the road is in excess of \$500,000. There would also be issues related to sanitary sewer. The Board of Education may choose to build modular homes to be pre-sold or auctioned; however, space to build as well as hauling is issues to be considered.

**HB 264 Energy Conservation Project:**

In prior years, the Board of Education completed building improvements in conjunction with a House Bill 264 project. As part of the project, the School District received approval from the Ohio Department of Education to participate in the State Credit Enhancement Program, created under Ohio Revised Code Section 3317.18 for \$1,078,690 of Qualified School Construction Bonds. These Energy Conservation Notes, Series 2010 have a fifteen year pay back schedule with a coupon rate of 2.170 percent. The estimated project benefits is estimated by Johnson Controls Inc. to be \$1,278,660 at the end of the fifteen year period and the total principal and interest payments are estimated to be \$1,261,621 at the end of the fifteen year period.

**Major Items:**

Fiscal Year 2015 was the first full year of collection of an additional 1 mill levy. Through monies generated from the levy, the School District is working to complete roof repair projects. In addition, other projects will include: updates to the welding lab, updates to the playground, and necessary technology purchases. During 2015, work has begun on a portion of the roof project that is estimated at \$1.01 million. The next phase of that project is slated to begin in fiscal year 2017 and is estimated at an additional cost of \$1.275 million.

The School District's most recently submitted five year forecast reflects expenditures exceeding revenue beginning with fiscal year 2017.

At this time the Superintendent and the Board of Education has not planned any new programs.

**Jefferson County Joint Vocational School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2015*

*Unaudited*

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**Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Karen Spoonmore, Treasurer/CFO at Jefferson County Joint Vocational School District, 1509 County Highway 22A, Bloomingdale, Ohio 43910.

**Jefferson County Joint Vocational School District**  
*Statement of Net Position*  
*June 30, 2015*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$1,101,505
Accounts Receivable	78,986
Intergovernmental Receivable	69,626
Materials and Supplies Inventory	10,888
Assets Held for Resale	113,303
Property Taxes Receivable	3,071,191
Cash and Cash Equivalents with Fiscal Agents	1,201,566
Non-Depreciable Capital Assets	177,609
Depreciable Capital Assets, Net	2,857,381
<i>Total Assets</i>	8,682,055
<b>Deferred Outflows of Resources</b>	
Pension	389,129
<b>Liabilities</b>	
Accounts Payable	20,740
Accrued Wages and Benefits Payable	364,895
Intergovernmental Payable	54,341
Contract Payable	81,608
Retainage Payable	7,772
Matured Severance Payable	6,870
Accrued Interest Payable	4,675
Claims Payable	162,677
Long-Term Liabilities:	
Due Within One Year	90,918
Due In More Than One Year:	
Net Pension Liability (See Note 11)	5,402,622
Other Amounts Due in More Than One Year	997,557
<i>Total Liabilities</i>	7,194,675
<b>Deferred Inflows of Resources</b>	
Property Taxes	2,518,849
Pension	979,762
<i>Total Deferred Inflows of Resources</i>	3,498,611
<b>Net Position (Deficit)</b>	
Net Investment in Capital Assets	2,196,778
Restricted for:	
Capital Projects	885,213
Food Service Operations	104,010
State Programs	2,053
Federal Programs	1,465
Budget Stabilization	17,604
Other Purposes	44,431
Unrestricted	(4,873,656)
<i>Total Net Position</i>	(\$1,622,102)

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2015

	Program Revenues		Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>				
Instruction:				
Regular	\$224,258	\$0	\$31,361	(\$192,897)
Special	271,216	0	62,393	(208,823)
Vocational	2,711,402	156,533	618,176	(1,936,693)
Adult/Continuing	9,155	0	0	(9,155)
Student Intervention Services	81,851	0	0	(81,851)
Support Services:				
Pupil	194,653	0	19,736	(174,917)
Instructional Staff	301,460	0	4,208	(297,252)
Board of Education	70,211	0	0	(70,211)
Administration	244,464	0	0	(244,464)
Fiscal	283,383	0	820	(282,563)
Operation and Maintenance of Plant	842,938	0	11,000	(831,938)
Central	34,128	0	8,314	(25,814)
Food Service Operations	194,112	77,784	118,758	2,430
Interest and Fiscal Charges	16,556	0	0	(16,556)
<i>Total Governmental Activities</i>	<u>\$5,479,787</u>	<u>\$234,317</u>	<u>\$874,766</u>	<u>(4,370,704)</u>
<b>General Revenues</b>				
Property Taxes Levied for General Purposes				2,413,642
Property Taxes Levied for Capital Projects				470,749
Grants and Entitlements not Restricted to Specific Programs				2,296,697
Gifts and Donations				3,600
Investment Earnings				13,215
Miscellaneous				17,718
<i>Total General Revenues</i>				<u>5,215,621</u>
Change in Net Position				844,917
<i>Net Position (Deficit) Beginning of Year - Restated (Note 3)</i>				<u>(2,467,019)</u>
<i>Net Position (Deficit) End of Year</i>				<u>(\$1,622,102)</u>

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2015*

	General	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$103,853	\$829,259	\$143,017	\$1,076,129
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	17,604	7,772	0	25,376
Receivables:				
Property Taxes	2,564,112	507,079	0	3,071,191
Intergovernmental	0	0	69,626	69,626
Interfund	56,830	0	0	56,830
Assets Held for Resale	113,303	0	0	113,303
Materials and Supplies Inventory	0	0	10,888	10,888
<i>Total Assets</i>	<u>\$2,855,702</u>	<u>\$1,344,110</u>	<u>\$223,531</u>	<u>\$4,423,343</u>
<b>Liabilities</b>				
Accounts Payable	\$15,284	\$5,456	\$0	\$20,740
Accrued Wages and Benefits Payable	354,735	0	10,160	364,895
Contracts Payable	0	81,608	0	81,608
Retainage Payable	0	7,772	0	7,772
Interfund Payable	0	0	56,830	56,830
Matured Severance Payable	6,870	0	0	6,870
Intergovernmental Payable	49,759	0	4,582	54,341
<i>Total Liabilities</i>	<u>426,648</u>	<u>94,836</u>	<u>71,572</u>	<u>593,056</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	2,065,408	453,441	0	2,518,849
Unavailable Revenue	181,496	38,131	1,409	221,036
<i>Total Deferred Inflows of Resources</i>	<u>2,246,904</u>	<u>491,572</u>	<u>1,409</u>	<u>2,739,885</u>
<b>Fund Balances</b>				
Nonspendable:				
Materials and Supplies Inventory	0	0	10,888	10,888
Assets Held for Resale	113,303	0	0	113,303
Restricted for:				
Capital Projects	0	757,702	0	757,702
Food Service Operations	0	0	93,122	93,122
Budget Stabilization	17,604	0	0	17,604
State Programs	0	0	644	644
Federal Programs	0	0	1,465	1,465
Other Purposes	0	0	44,431	44,431
Committed for Repairs and Building Maintenance	46,643	0	0	46,643
Assigned to:				
Purchases on Order	4,600	0	0	4,600
<i>Total Fund Balances</i>	<u>182,150</u>	<u>757,702</u>	<u>150,550</u>	<u>1,090,402</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$2,855,702</u>	<u>\$1,344,110</u>	<u>\$223,531</u>	<u>\$4,423,343</u>

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Reconciliation of Total Governmental Fund Balances  
to Net Position of Governmental Activities  
June 30, 2015*

**Total Governmental Fund Balances** \$1,090,402

*Amounts reported for governmental activities in the  
Statement of Net Position are different because*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 3,034,990

Other long-term assets are not available to pay for current period expenditures and are therefore reported as deferred inflows of resources in the funds.

Property Taxes	219,627	
Intergovernmental	1,409	

Total 221,036

An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the Statement of Net Position. 1,117,875

In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. (4,675)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:

General Obligation Bonds	748,832	
Compensated Absences	339,643	

Total (1,088,475)

The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in the governmental funds:

Deferred Outflows - Pension	389,129	
Net Pension Liability	(5,402,622)	
Deferred Inflows - Pension	(979,762)	

Total (5,993,255)

*Net Position of Governmental Activities* (\$1,622,102)

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2015*

	General	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$2,450,683	\$476,391	\$0	\$2,927,074
Intergovernmental	2,832,189	17,878	291,186	3,141,253
Interest	15	0	0	15
Tuition and Fees	141,829	0	0	141,829
Extracurricular Activities	14,704	0	0	14,704
Gifts and Donations	0	0	32,401	32,401
Charges for Services	0	0	77,784	77,784
Miscellaneous	17,718	0	0	17,718
<i>Total Revenues</i>	<u>5,457,138</u>	<u>494,269</u>	<u>401,371</u>	<u>6,352,778</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	227,800	0	0	227,800
Special	274,683	0	0	274,683
Vocational	2,589,379	83,967	165,489	2,838,835
Adult/Continuing	9,129	0	0	9,129
Student Intervention Services	77,104	0	0	77,104
Support Services:				
Pupil	210,720	0	0	210,720
Instructional Staff	285,635	0	5,692	291,327
Board of Education	69,740	0	0	69,740
Administration	249,893	0	0	249,893
Fiscal	273,824	11,372	0	285,196
Operation and Maintenance of Plant	1,108,301	152,473	0	1,260,774
Central	25,692	0	8,436	34,128
Food Service Operations	0	0	193,006	193,006
Capital Outlay	0	89,380	0	89,380
Debt Service:				
Principal Retirement	0	0	66,417	66,417
Interest and Fiscal Charges	0	0	16,970	16,970
<i>Total Expenditures</i>	<u>5,401,900</u>	<u>337,192</u>	<u>456,010</u>	<u>6,195,102</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>55,238</u>	<u>157,077</u>	<u>(54,639)</u>	<u>157,676</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	331,298	90,569	421,867
Transfers Out	(421,867)	0	0	(421,867)
Total Other Financing Sources (Uses)	<u>(421,867)</u>	<u>331,298</u>	<u>90,569</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	(366,629)	488,375	35,930	157,676
<i>Fund Balances Beginning of Year</i>	<u>548,779</u>	<u>269,327</u>	<u>114,620</u>	<u>932,726</u>
<i>Fund Balances End of Year</i>	<u>\$182,150</u>	<u>\$757,702</u>	<u>\$150,550</u>	<u>\$1,090,402</u>

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Reconciliation of the Changes in Fund Balances  
of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2015*

**Net Change in Fund Balances - Total Governmental Funds** \$157,676

*Amounts reported for governmental activities in the Statement of Activities are different because*

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeds depreciation in the current period.

Capital Asset Additions	850,322	
Depreciation	(259,012)	
Total	591,310	591,310

Capital Assets removed from the capital asset account on the Statement of Net Position results in a gain or loss on disposal of capital assets on the Statement of Activities (6,771)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenue in the funds:

Property Taxes	(42,683)	
Intergovernmental	1,409	
Total	(41,274)	(41,274)

Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

General Obligation Bonds 66,417

Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the Statement of Activities. 414

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Compensated Absences Payable (51,935)

Contractually required contributions are reported as expenditures in the governmental funds; however, the Statement of Net Position reports these amounts as deferred outflows. 338,088

Except for amounts reported as deferred inflows/outflows, changes in net pension liability are reported as pension expense in the Statement of Activities. (226,374)

The internal service fund used by management to charge the costs of insurance to individual funds is included in the Statement of Activities and not on the governmental fund statements. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among governmental activities.

17,366

*Change in Net Position of Governmental Activities* \$844,917

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2015*

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>Revenues</b>				
Property Taxes	\$2,298,845	\$2,348,927	\$2,348,927	\$0
Intergovernmental	2,771,863	2,832,189	2,832,189	0
Interest	15	15	15	0
Tuition and Fees	138,414	141,829	141,829	0
Extracurricular	14,704	14,704	14,704	0
Miscellaneous	17,720	17,720	17,720	0
<i>Total Revenues</i>	<u>5,241,561</u>	<u>5,355,384</u>	<u>5,355,384</u>	<u>0</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	219,803	224,318	225,714	(1,396)
Special	269,141	273,111	274,636	(1,525)
Vocational	2,610,186	2,589,539	2,606,218	(16,679)
Adult/Continuing	9,129	9,129	9,129	0
Student Intervention Services	40,699	64,671	65,021	(350)
Support Services:				
Pupil	209,449	209,302	210,697	(1,395)
Instructional Staff	274,724	284,877	286,621	(1,744)
Board of Education	69,686	71,016	71,366	(350)
Administration	243,802	250,755	252,498	(1,743)
Fiscal	285,685	274,338	276,082	(1,744)
Operation and Maintenance of Plant	1,120,620	1,158,393	1,166,064	(7,671)
Central	25,692	25,692	25,692	0
<i>Total Expenditures</i>	<u>5,378,616</u>	<u>5,435,141</u>	<u>5,469,738</u>	<u>(34,597)</u>
Excess of Revenues Under Expenditures	<u>(137,055)</u>	<u>(79,757)</u>	<u>(114,354)</u>	<u>(34,597)</u>
<b>Other Financing Sources (Uses)</b>				
Advances In	1,682	1,682	1,682	0
Advances Out	(59,289)	(59,289)	(59,289)	0
Transfers In	274,517	274,517	0	(274,517)
Transfers Out	(693,925)	(693,925)	(419,408)	274,517
<i>Total Other Financing Sources (Uses)</i>	<u>(477,015)</u>	<u>(477,015)</u>	<u>(477,015)</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	(614,070)	(556,772)	(591,369)	(34,597)
<i>Fund Balance Beginning of Year</i>	207,576	207,576	207,576	0
Prior Year Encumbrances Appropriated	<u>432,562</u>	<u>432,562</u>	<u>432,562</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$26,068</u>	<u>\$83,366</u>	<u>\$48,769</u>	<u>(\$34,597)</u>

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Statement of Fund Net Position*  
*Proprietary Fund*  
*June 30, 2015*

	Governmental Activity
	Internal Service Fund
<b>Current Assets</b>	
Cash and Cash Equivalents with Fiscal Agent	\$1,201,566
Accounts Receivable	78,986
<i>Total Assets</i>	<i>\$1,280,552</i>
<b>Current Liabilities</b>	
Claims Payable	162,677
<b>Net Position</b>	
Unrestricted	1,117,875
<i>Total Net Position</i>	<i>\$1,117,875</i>

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Proprietary Fund*  
*For the Fiscal Year Ended June 30, 2015*

	Governmental Activity
	Internal Service Fund
<b>Operating Revenues</b>	
Charges for Services	\$885,683
Other Operating Revenues	6,866
<i>Total Operating Revenues</i>	892,549
<b>Operating Expenses</b>	
Purchased Services	191,354
Claims	697,029
<i>Total Operating Expenses</i>	888,383
<i>Operating Income</i>	4,166
<b>Non-Operating Revenues</b>	
Interest	13,200
<i>Change in Net Position</i>	17,366
<i>Net Position Beginning of Year</i>	1,100,509
<i>Net Position End of Year</i>	\$1,117,875

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Statement of Cash Flows*  
*Proprietary Fund*  
*For the Fiscal Year Ended June 30, 2015*

	Governmental Activity
	Internal Service Fund
<b>Increase (Decrease) in Cash and Cash Equivalents</b>	
<b>Cash Flows from Operating Activities</b>	
Cash Received from Interfund Services	\$885,683
Cash Payments for Goods and Services	(191,354)
Cash Payments for Claims	(1,325,891)
Cash Received from Other Operating Revenue	759,171
	127,609
<i>Net Cash Provided by Operating Activities</i>	
<b>Cash Flows from Investing Activities</b>	
Interest	13,200
	13,200
<i>Net Cash Provided by Investing Activities</i>	
	140,809
<i>Net Increase in Cash and Cash Equivalents</i>	
	1,060,757
<i>Cash and Cash Equivalents Beginning of Year</i>	
	\$1,201,566
<b>Reconciliation of Operating Income to Net Cash Provided by Operating Activities</b>	
Operating Income	\$4,166
Decrease in Accounts Receivable	120,258
Increase in Claims Payable	3,185
	\$127,609
<i>Net Cash Provided by Operating Activities</i>	

See accompanying notes to the basic financial statements

**Jefferson County Joint Vocational School District**  
*Statement of Fiduciary Assets and Liabilities*  
*Fiduciary Fund*  
*June 30, 2015*

	<u>Agency</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	<u>\$31,671</u>
<i>Total Assets</i>	<u><u>\$31,671</u></u>
<b>Liabilities</b>	
Due to Students	<u>\$31,671</u>
<i>Total Liabilities</i>	<u><u>\$31,671</u></u>

See accompanying notes to the basic financial statements

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**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

Jefferson County Joint Vocational School District is a joint vocational school district as defined by Section 3311.18 of the Ohio Revised Code and is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A vocational school exposes students to job training leading to employment upon graduation from high school. The Jefferson County Joint Vocational School District includes five members' schools throughout Jefferson County and one member school from Carroll County.

The School District operates under a nine member Board of Education and is responsible for the provision of public education to residents of the school district. The Board of Education consists of three members of the Jefferson County Educational Resource Center, two members of the Steubenville City School District and one member of Toronto City, Indian Creek Local, Buckeye Local and Edison Local School Districts'.

The Jefferson County Board of Education was the sponsoring Board of Education initiating the Jefferson County Joint Vocational School District. The initial meeting of the Jefferson County Joint Vocational School District Board was held on May 6, 1970. Three levy attempts failed in 1970, 1971, and 1972. A special levy was placed on the ballot in July 1972 and passed.

Ground breaking occurred on January 26, 1974. September, 1975 the Jefferson County Joint Vocational School District opened with 375 students and 15 programs. The first senior class completed their programs in June of 1977. Currently, the District is staffed by 4 administrative employees, 19 non-certificated employees and 30 certificated personnel who provide services to 331 students and other community members.

*Reporting Entity:*

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the Jefferson County Joint Vocational School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations for which the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The School District has no component units.

The School District participated in the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council), and the Coalition of Rural and Appalachian Schools (CORAS), jointly governed organizations, the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP) and the Schools of Ohio Risk Sharing Authority (SORSA), insurance purchasing pools, and the Jefferson Health Plan Self-Insurance Plan, which is defined as a risk-sharing, claims servicing, and insurance purchasing pool. These organizations are presented in Notes 16 and 17.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Jefferson County Joint Vocational School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

**A. Basis of Presentation**

The School District's general purpose financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). The School District, however; has no business type activities. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

**B. Fund Accounting**

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which

## Jefferson County Joint Vocational School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** - The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Permanent Improvement Fund** – The Permanent Improvement Fund is used to account for a permanent improvement levy used to finance various capital projects at the School District.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as enterprise or internal service. The School District has no enterprise funds.

**Internal Service Fund** The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operation of the School District's self-insurance program for employee medical, prescription drug and dental claims.

**Fiduciary Fund Type** Fiduciary fund reporting focuses on net positions and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. The School District's fiduciary fund is an agency fund. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency fund accounts for student activities.

### **C. Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in the total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resource measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Net Position. The Statement of Changes in Fund Net Position presents increases (i.e., revenues) and

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

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decreases (i.e., expenses) in net total position. The Statement of Cash Flows provides information about how the School District finances and meets the cash flow needs of its proprietary activity.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of outflows/deferred inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of fiscal year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees, customer sales and rentals.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding and for pension. A deferred charge on refunding results from the difference in the carrying value of the refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension are explained in Note 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2015, but which were levied to finance 2016 operations. These amounts have been recorded as a deferred inflow on both the government-wide Statement of Net Position and the Governmental Fund Financial Statements. Unavailable revenue is reported only on the

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District unavailable revenue includes delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to the pension are reported on the government-wide statement of net position. (See Note 11) for more information.

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

**E. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair market value.

**F. Cash and Cash Equivalents**

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as “Equity in Pooled Cash and Cash Equivalents.”

The School District has cash with a fiscal agent held separate from the School District’s central bank account. This account is maintained by the District’s self-insurance third party administrator and is presented in the Statement of Net Position as “Cash and Cash Equivalents with Fiscal Agent”.

During fiscal year 2015, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer’s Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio’s net asset value per share which is the price the investment could be sold for at June 30, 2015.

Following Ohio statues, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2015 amounted to \$15 which includes \$1 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

**G. Restricted Assets**

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors,

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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grantors, or laws of other government or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the governmental funds represent unexpended revenues restricted for amounts withheld on construction contracts until the successful completion of the contract and amounts required by State Statute to be set aside to create a reserve for budget stabilization. See Note 18 for additional information regarding set-asides.

**H. Assets Held for Resale**

As an integral part of the instructional laboratory experience for the Construction Trades programs, houses are constructed on land owned by the School District for the purpose of being sold at public auction upon completion. Transactions are conducted through the School District's General Fund for reporting purposes.

During fiscal year 2004, the School District completed and sold one house, as well as completed the road and water and sewer assets that were given to the township and county respectively. During fiscal year 2005, the School District completed and sold a second house. The proceeds from the sale offset the building expenditures and asset held for resale on a modified accrual basis for the fiscal year 2005 activity. During fiscal year 2007, the School District completed and sold a third house. The proceeds from the sale offset the building expenditures and asset held for resale on a modified accrual basis for the fiscal year 2007 activity. During fiscal year 2008, the School District completed and sold a fourth house. The proceeds from the sale offset the building expenditures and asset held for resale on a modified accrual basis for the fiscal year 2008 activity. During fiscal year 2010, the School District completed and sold a fifth house. The proceeds from the sale offset the building expenditures and asset held for resale on a modified accrual basis for the fiscal year 2010 activity. During fiscal year 2013, the School District completed and sold a sixth house and began construction of a seventh house. The proceeds from the sale offset the building expenditures and asset held for resale on a modified accrual basis for the fiscal year 2013 activity. The value of the seventh home being constructed at June 30, 2015 is \$113,303 and is recorded as an asset held for resale at June 30, 2015.

**I. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2015, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

**J. Inventory**

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption and purchased and donated food held for resale.

**K. Capital Assets**

The only capital assets of the School District are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their fair market values as of the date received.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

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received. The School District maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land	N/A
Construction In Progress	N/A
Land Improvements	20 Years
Buildings and Improvements	10-50 Years
Furniture and Equipment	5-10 Years
Vehicles	5-20 Years

**L. Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated on the Statement of Net Position.

**M. Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for vacation eligible employees with more than one year service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

On the government fund financial statements, sick leave benefits are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured severance payable" in the fund from which the employees will be paid.

**N. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and pensions, which will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the governmental fund financial statements when due.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**O. Interfund Activity**

Transfers within governmental activities on the government-wide statements are reported in the same manner as general revenues.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

**P. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” includes items that are not expected to be converted to cash.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (School District resolutions).

Enabling legislation authorizes the School District to assess, levy, charge, or otherwise mandates payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the School District can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specific by the legislation.

**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the School District Board of Education, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. For fiscal year 2015, the School District has a committed fund balance of \$46,643 for repairs and building maintenance.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the School District Board of Education or a School District official delegated that authority by resolution or by State Statute. State Statute authorizes the School District Board of Education to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

**Unassigned:** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**Q. Net Position**

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include local receipts restricted for student programs. Of the restricted net position none has resulted from enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**R. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. Revenues and expenses not meeting this determination are reported as non-operating.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

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**S. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

**T. Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**U. Budgetary Data**

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds of the School District. Any budgetary modifications at this level may only be made by resolution of the Board of Education. The treasurer is given the authority to further allocate fund appropriations within all funds. Advances in/out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate in effect when the final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION**

For fiscal year 2015, the School District implemented the Governmental Accounting Standards Board (GASB) Statement No. 68, “Accounting and Financial Reporting for Pensions” and GASB Statement No. 71, “Pension Transition for Contributions Made Subsequent to the Measurement Date-an amendment of GASB Statement No. 68.” GASB 68 established standards for measuring and recognizing pension liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported June 30, 2014:

Net Position June 30, 2014	\$3,637,950
Adjustments:	
Deferred Outflow - Payments Subsequent to Measurement Date	316,527
Net Pension Liability	<u>(6,421,496)</u>
Restated Net Position June 30, 2014	<u><u>(\$2,467,019)</u></u>

Other than employer contributions subsequent to the measurement date, the School District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

**NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed, or unassigned fund balance (GAAP basis).
4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
5. Transfers in and transfers out are balance sheet transactions (GAAP basis) as opposed to operating transactions (budget basis).

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund:

Net Change in Fund Balance

	<u>General</u>
GAAP Basis	(\$366,629)
Revenue Accruals	(101,754)
Advances In	1,682
Expenditure Accruals	4,850
Transfers Out	2,459
Advance Out	(59,289)
Encumbrances	(72,688)
Budget Basis	<u><u>(\$591,369)</u></u>

**NOTE 5 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above;
4. Bonds and other obligations of the State of Ohio;

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2);
7. The State Treasurer's investment pool (STAR Ohio); and
8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

At June 30, 2015, the School District's internal service fund had a balance of \$1,201,566 with Jefferson Health Plan Self-Insurance Plan, a risk-sharing, claims servicing, and insurance purchasing pool (See Note 17). The balance is held by the claims administrator in a pooled account which is representative of numerous entities and therefore cannot be included in the risk disclosures reported by the School District. Disclosures for the Jefferson Health Plan Self-Insurance Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Jefferson Health Plan Self-Insurance Plan, Treasurer, Jefferson County ESC, Steubenville, Ohio 43952.

#### Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, the bank balance was \$1,214,122. Of the bank balance, \$250,000 was covered by Federal depository insurance and the remaining balance of \$964,122 was covered by pooled collateral with securities held by the pledging financial institution's trust department or agent. Although the securities were held by the pledging financial institution's trust department and all statutory requirements for the deposit of money had been followed, non-compliance with Federal requirements could potentially subject the School District to a successful claim by the Federal Deposit Insurance Corporation.

The School District has no policy for custodial risk for deposits beyond the requirements of State Statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### Investments

As of June 30, 2015, the School District had an investment in Star Ohio. The fair value of Star Ohio was \$28,458, and the investment has an average maturity of 53.4 days.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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**Interest Rate Risk.** The School District has no investment policy that addresses interest rate risk. State Statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

**Credit Risk.** STAR Ohio carries a rating of AAAM by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

**Custodial Credit Risk.** For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District has no investment policy dealing with investment custodial risk beyond the requirement in State Statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2015 represents collections of calendar year 2014 taxes. Real property taxes received in calendar year 2015 were levied after April 1, 2014, on the assessed value listed as of January 1, 2014, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State Statute permits alternate payment dates to be established.

The School District receives property taxes from Jefferson, Harrison, Carroll and Belmont Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2015, are available to finance fiscal year 2015 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents real property and public utility property taxes which were measurable as of June 30, 2015 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

The amount available as an advance at June 30, 2015 was \$317,208 in the General Fund and \$15,507 in the Permanent Improvement Capital Projects Fund. The amount available as an advance at June 30, 2014, was \$215,452 in the General Fund and \$10,168 in the Permanent Improvement Capital Projects Fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The assessed values upon which the fiscal year 2015 taxes were collected are:

	2014 Second Half Collections		2015 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential And Other Real Estate	\$922,007,140	76.36%	\$927,936,140	75.65%
Public Utility Personal	285,393,070	23.64%	298,705,590	24.35%
	<u>\$1,207,400,210</u>	<u>100.00%</u>	<u>\$1,226,641,730</u>	<u>100.00%</u>
Tax Rate per \$1,000 of assessed valuation	\$2.50		\$2.50	

**NOTE 7 - RECEIVABLES**

Receivables at June 30, 2015, consisted of property taxes, interfund, accounts, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. Delinquent property taxes deemed collectible by the County Auditor and recorded as a receivable in the amount of \$219,627 may not be collected within one year. All other receivables are expected to be collected within one year. A summary of the principal items of intergovernmental receivables follows:

<b><u>Governmental Activities</u></b>	<u>Amount</u>
Perkins Grant	\$54,239
High Schools that Work Grant	4,000
Federal Food Subsidy	11,387
Total Intergovernmental Receivables	<u>\$69,626</u>

**Jefferson County Joint Vocational School District**

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**NOTE 8 - INTERNAL BALANCES AND TRANSFERS**

Interfund balances at June 30, 2015 consisted of the following individual interfund receivables and payables:

	<u>Interfund Receivable</u>
	<u>General Fund</u>
<u>Interfund Payable</u>	
Other Nonmajor Governmental	<u>\$56,830</u>

The loan was made to the Perkins Grant and the Miscellaneous State Grant Special Revenue Funds. The loan was made to support the programs until grant monies are received to operate the programs.

Interfund transfers for the year ended June 30, 2015 consisted of the following:

	<u>Transfers to</u>		
	<u>Major Fund</u>		
	Permanent	Other Non-major	
	Improvement	Governmental	<u>Total</u>
<u>Transfers from</u>			
General Fund	<u>\$331,298</u>	<u>\$90,569</u>	<u>\$421,867</u>

Transfers from the General Fund were used to provide revenue to the Miscellaneous State Grants Special Revenue Fund to cover operating costs, to the Permanent Improvement Capital Projects Fund to cover capital costs for the roof, and to the Debt Service Fund to provide scheduled debt service payments of the 2010 Energy Conservation Qualified School Construction Bonds. In addition, a permanent transfer from the General Fund to the Perkins Grant Special Revenue Fund was made as all Federal revenue for the program has been received and expended.

**Jefferson County Joint Vocational School District**

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**NOTE 9 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2015, was as follows:

	Balance 6/30/14	Additions	Deletions	Balance 6/30/15
<b>Nondepreciable Capital Assets:</b>				
Land	\$88,229	\$0	\$0	\$88,229
Construction in Progress	0	89,380	0	89,380
<b>Total Nondepreciable Capital Assets</b>	<b>88,229</b>	<b>89,380</b>	<b>0</b>	<b>177,609</b>
<b>Depreciable Capital Assets:</b>				
Land Improvements	90,493	61,603	(6,771)	145,325
Buildings and Improvements	6,114,536	476,649	0	6,591,185
Furniture and Equipment	2,374,981	222,690	(9,945)	2,587,726
Vehicles	71,883	0	0	71,883
<b>Total Depreciable Capital Assets</b>	<b>8,651,893</b>	<b>760,942</b>	<b>(16,716)</b>	<b>9,396,119</b>
<b>Accumulated Depreciation:</b>				
Land Improvements	(48,537)	(15,786)	0	(64,323)
Buildings and Improvements	(3,988,479)	(168,129)	0	(4,156,608)
Furniture and Equipment	(2,219,296)	(72,440)	9,945	(2,281,791)
Vehicles	(33,359)	(2,657)	0	(36,016)
<b>Total Accumulated Depreciation</b>	<b>(6,289,671)</b>	<b>(259,012)</b>	<b>9,945</b>	<b>(6,538,738)</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>2,362,222</b>	<b>501,930</b>	<b>(6,771)</b>	<b>2,857,381</b>
<b>Governmental Capital Assets, Net</b>	<b>\$2,450,451</b>	<b>\$591,310</b>	<b>(\$6,771)</b>	<b>\$3,034,990</b>

Depreciation expense was charged to governmental activities as follows:

<b>Instruction:</b>	
Vocational	\$215,810
Adult/Continuing	226
<b>Support Services:</b>	
Administration	6,725
Fiscal	1,681
Operation of Maintenance and Plant	31,033
Food Service Operations	3,537
<b>Total Depreciation Expense</b>	<b>\$259,012</b>

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

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**NOTE 10 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2015 the School District contracted with Schools of Ohio Risk Sharing Authority (SORSA) (Note 17) for property, general liability, and auto insurance. Coverages provided are as follows:

**A. Property and Liability**

<i>Property - Including Inland Marine and Miscellaneous Equipment:</i>	
Building and Contents-replacement cost (no deductible)	\$21,233,202
<i>Crime Cover:</i>	
Employee Dishonesty	\$100,000
Forgery	\$100,000
Computer Fraud	\$100,000
Theft, Disappearance, and Destruction	\$100,000
<i>General Liability:</i>	
Each Occurance	15,000,000
Aggregated Limit	17,000,000
<i>Automobile Liability:</i>	
Owned/Leased Vehicles	15,000,000
Medical Payments - Occurance	10,000
Medical Payments - Aggregate	25,000
Uninsured Motorist - Occurance	1,000,000

Settled claims have not exceeded commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from last year.

In addition, insurance coverage through Westfield Insurance Company is provided for builders risk insurance for the housing division subdivision project at Breezewood Manor. It provides coverage for \$100,000 liability and \$1,000 inland marine with no deductibles.

**B. Worker's Compensation**

For fiscal year 2015, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 17). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Comp Management provides administrative, cost control and actuarial services to the GRP.

**C. Employee Benefits**

Medical/surgical, prescription drug, life and dental insurance are offered to employees through a self-insurance internal service fund. The School District is a member of the Jefferson Health Plan Self-Insurance Plan, a risk-sharing, claims servicing, and insurance purchasing pool, consisting of over one hundred members, in which monthly premiums are paid to the fiscal agent who in turn pays the claims on

**Jefferson County Joint Vocational School District**

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the School District's behalf. The medical/surgical coverage is based on a usual, customary, and reasonable claim plan. Premiums for this coverage are \$1,103.37 for individual coverage per month and \$2,161.66 for family coverage per month. The Board pays 93 percent of the total premium for the certified staff and 95 percent of the total premium for the classified staff. The premium is paid from the fund that pays the salary of the covered employee. Prescription drug coverage is included with the medical/surgical premium. Premiums for the dental coverage are \$108.16 per month for family coverage and \$48.82 per month for single coverage for all staff the Board's share of dental coverage premiums are 93 percent for the certified staff and 95 percent for the classified staff.

The claims liability of \$162,677 reported in the Internal Service Fund at June 30, 2015 is based on an estimate calculated by averaging the past three fiscal years claims payable amounts and the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in claims activity for the past two fiscal years are as follows:

<u>Program</u>	<u>Beginning Balance</u>	<u>Current Year Claims</u>	<u>Claims Payments</u>	<u>Ending Balance</u>
Self Insurance - Health				
2014	\$66,722	\$1,117,172	\$1,024,402	\$159,492
2015	159,492	776,015 (1)	772,830 (2)	162,677
(1) Claims Expense		\$697,029		
+Stop Loss Receivable		78,986		
Current Year Claims		<u>\$776,015</u>		
(2) Cash Payments for Claims			\$1,325,891	
- Stop Loss Received for 2015 Claims			<u>(553,061)</u>	
Claims Payments			<u>\$772,830</u>	

**NOTE 11 - DEFINED BENEFIT PENSION PLANS**

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions— between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
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Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of employer school district, because (1) they benefit from employee services; and (2) State Statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State Statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

***Plan Description – School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about the SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017*	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

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Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2015, the allocation to pension, death benefits, and Medicare B was 13.18 percent. The remaining 0.82 percent of the 14 percent employer contribution rate was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$66,450 for fiscal year 2015. The full amount has been contributed for fiscal year 2015.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 and five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore as included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before services retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was increased one percent July 1, 2014, and will be increased one percent each year until it reaches 14 percent on July 1, 2016. For the fiscal year ended June 30, 2015, plan members were required to contribute 12 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2015 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$271,638 for fiscal year 2015. Of this amount \$37,652 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability	\$869,723	\$4,532,899	\$5,402,622
Proportion of the Net Pension Liability	0.01718500%	0.01863591%	
Pension Expense	\$50,981	\$175,393	\$226,374

At June 30, 2015, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$7,402	\$43,639	\$51,041
School District contributions subsequent to measurement date	<u>66,450</u>	<u>271,638</u>	<u>338,088</u>
Total Deferred Outflows of Resources	<u><u>\$73,852</u></u>	<u><u>\$315,277</u></u>	<u><u>\$389,129</u></u>
<b>Deferred Inflows of Resources</b>			
Net difference between projected and actual earnings on pension plan investments	<u>\$141,159</u>	<u>\$838,603</u>	<u>\$979,762</u>

\$338,088 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2016	(\$33,421)	(\$198,741)	(\$232,162)
2017	(33,421)	(198,741)	(232,162)
2018	(33,421)	(198,741)	(232,162)
2019	<u>(33,494)</u>	<u>(198,741)</u>	<u>(232,235)</u>
Total	<u><u>(\$133,757)</u></u>	<u><u>(\$794,964)</u></u>	<u><u>(\$928,721)</u></u>

***Actuarial Assumption - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

**Jefferson County Joint Vocational School District**

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Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2014, are presented below:

Wage Inflation	3.25 percent
Future Salary Increases, including inflation	4 percent to 22 percent
COLA or ad hoc COLA	3 percent
Investment Rate of Return	7.75 percent net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal

For post-retirement mortality, the table used in evaluating allowances to be paid is the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables are used for the period after disability retirement.

The most recent experience study was completed June 30, 2010.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.00 %
US Stocks	22.50	5.00
Non-US Stocks	22.50	5.50
Fixed Income	19.00	1.50
Private Equity	10.00	10.00
Real Assets	10.00	5.00
Multi-Asset Strategies	15.00	7.50
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.75 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State Statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.75 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

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potential impact the following table presents the net pension liability calculated using the discount rate of 7.75 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75 percent), or one percentage point higher (8.75 percent) than the current rate.

	1% Decrease (6.75%)	Current Discount Rate (7.75%)	1% Increase (8.75%)
School District's proportionate share of the net pension liability	\$1,240,836	\$869,723	\$557,585

**Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 percent
Projected Salary Increases	2.75 percent at age 70 to 12.25 percent at age 20
Investment Rate of Return	7.75 percent, net of investment expenses
Cost-of-Living-Adjustments (COLA)	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013 or later, 2 percent COLA paid on fifth anniversary of retirement date.

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2014, valuation are based on the results of an actuarial experience study effective July 1, 2012.

The ten year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	1.00	3.00
<b>Total</b>	<b>100.00 %</b>	

**Jefferson County Joint Vocational School District**

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**Discount Rate** The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2014. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2014. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all period of projected benefit payment to determine the total pension liability as of June 30, 2014.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

	1% Decrease (6.75%)	Current Discount Rate (7.75%)	1% Increase (8.75%)
School District's proportionate share of the net pension liability	\$6,489,338	\$4,532,899	\$2,878,409

**C. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Retirement System. As of June 30, 2015, one member of the Board of Education has elected Social Security. The Board's liability is 6.2 percent of wages.

**NOTE 12 - POSTEMPLOYMENT BENEFITS**

**A. School Employee Retirement System**

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 45 purposes, this plan is considered a cost-sharing, multiple-employer, defined benefit other postemployment benefit (OPEB) plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Health care is financed through a combination of employer

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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contributions and retiree premiums, copays and deductibles on covered health care expenses, investment returns, and any funds received as a result of SERS' participation in Medicare programs. Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required basic benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. For fiscal year 2015, 0.82 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. For fiscal year 2015, this amount was \$20,450. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2015, the School District's surcharge obligation was \$7,346.

The School District's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$4,046, \$722, and \$763, respectively. For fiscal year 2015, 95.88 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2014 and 2013.

**B. State Teachers Retirement System**

Plan Description – The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2015, STRS did not allocate any employer contributions to post-employment health care. The School District's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$0, \$19,418, and \$18,596 respectively. The full amount has been contributed for fiscal years 2014 and 2013.

**NOTE 13 - OTHER EMPLOYEE BENEFITS**

**A. Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees who work 260 days per year earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers and administrators who work less than 260 days do not earn vacation time.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 240 days. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 50 days.

**B. Other Insurance Benefits**

The Board pays 100 percent of the premiums for life and vision coverage. Life insurance is provided through MetLife. Coverage is in the amount of \$45,000 for all certified teachers and classified employees at a total monthly premium of \$7.07 and coverage of \$50,000 for administrators at a total monthly premium of \$7.85. The School District provides vision insurance through Vision Service Plan at a cost of \$9.46 for single coverage and \$21.16 for family coverage per month.

**NOTE 14 - LONG - TERM OBLIGATIONS**

The changes in the School District’s long-term obligations during fiscal year 2015 were as follows:

	Outstanding 6/30/14	Additions	Deductions	Outstanding 6/30/15	Amounts Due Within One Year
<b><i>2010 Energy Conservation Qualified School Construction Bonds:</i></b>					
Serial Bonds, \$1,078,690 @ 2.170%	815,249	\$0	\$66,417	\$748,832	\$67,858
Total General Obligation Bonds	815,249	0	66,417	748,832	67,858
Net Pension Liability *	6,421,496	0	1,018,874	5,402,622	0
Compensated Absences	287,708	54,887	2,952	339,643	23,060
Total Long-Term Obligations	<u>\$7,524,453</u>	<u>\$54,887</u>	<u>\$1,088,243</u>	<u>\$6,491,097</u>	<u>\$90,918</u>

\* For additional information related to the net pension liability, see Note 11.

*2010 Energy Conservation Qualified School Construction Bonds* – On March 17, 2010, Jefferson Joint Vocational School District issued \$1,078,690 of general obligation bonds, in accordance with the American Recovery and Reinvestment Act (ARRA) of 2009 and House Bill 264. The bonds were issued to finance an energy conservation project. The bonds were issued at a 2.170 percent interest rate, for a period of fifteen years with a final maturity at September 15, 2024.

As part of the bond issuance, the School District, pursuant to Section 3317.18, Ohio Revised Code, and Section 3301-8-01, Ohio Administrative Code, participated in the Ohio Credit Enhancement Program, and was assigned a rating of AA/Negative from Standard & Poor’s for the bond issuance. In the event the School District is unable to make sufficient debt service payments and the payment will not be made by a credit enhancement facility, the department of education will make the sufficient payment.

Principal and Interest requirements to retire the remaining outstanding qualified school construction bonds for the 2010 Energy Conservation Bonds outstanding at June 30, 2015 are as follows:

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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Fiscal Year Ending June 30	Principal	Interest	Total
2016	\$67,858	\$15,514	\$83,372
2017	69,331	14,025	83,356
2018	70,835	12,504	83,339
2019	72,373	10,951	83,324
2020	73,943	9,363	83,306
2021-2025	394,492	21,767	416,259
Total	<u>\$748,832</u>	<u>\$84,124</u>	<u>\$832,956</u>

The School District's voted legal debt margin was \$109,648,924 with an unvoted debt margin of \$1,226,642, at June 30, 2015.

The School District pays obligations related to employee compensation from the fund benefitting from their service. Compensated absences will be paid from the General Fund.

**NOTE 15 - COMMITMENTS**

**A. Construction Commitments**

On February 18, 2015, the School District entered into an agreement with Boak and Sons, Inc., in the amount of \$940,247 for completion of a roof replacement project. As of June 30, 2015, the full value of the contract remains outstanding.

**B. Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

General	\$72,688
Permanent Improvement	837,030
Other Non-major Governmental Funds	<u>2,383</u>
Total	<u>\$912,101</u>

**NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS**

*Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council)* - The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council). The Council was created as a separate regional council of governments pursuant to State Statutes. The Council operates under the direction of a Board comprised of a representative from each participating school district. The Board exercised total control over the operations of the Council including budgeting, appropriating, contracting, and designating management. Each participant's control

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

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is limited to its representation on the Board. The Council provides information technology and internet access to member districts, as well as cooperative purchasing programs. The School District did not participate in the natural gas sales service program. During fiscal year 2015, the total amount paid to OME-RESA from the School District was \$10,137 for technology services and \$8,897 for financial accounting services and educational management information. The Jefferson County Educational Service Center serves as the fiscal agent. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952.

*Coalition of Rural and Appalachian Schools (CORAS)* – The Coalition of Rural and Appalachian Schools (CORAS) is a jointly governed organization including over 136 school districts in southeastern Ohio. The Coalition is operated by a Board which is comprised of fourteen members. The board members are comprised of one superintendent from each county elected by the school districts within that county. The Coalition provides various in-service for school district administrative personnel; gathers of data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Board exercise total control over the operations of the Coalition including budgeting, appropriating, contracting, and designating management. Each participant’s control is limited to its representation on the Board. The School District’s membership fee was \$325 for fiscal year 2015.

**NOTE 17 - PUBLIC ENTITY POOLS**

**A. Insurance Purchasing Pools**

*Ohio School Boards Association Workers’ Compensation Group Rating Plan (GRP)* - The School District participates in the Ohio School Boards Association Workers’ Compensation Group Rating Program, an insurance purchasing pool. The GRP’s business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program. The School District’s enrollment fee of \$570 for policy year 2015 was paid to CompManagement, Inc.

*Schools of Ohio Risk Sharing Authority (SORSA)* – The School District participates in the Schools of Ohio Risk Sharing Authority, a protected self-insurance purchasing pool under the authority of Ohio Revised Code 2744. One hundred eight school districts, educational service centers and joint vocational school districts participate in the SORSA. SORSA is governed by a board of trustees elected by members. Member school districts agree to jointly participated in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by SORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public official’s errors and omissions liability insurance.

**B. Risk Sharing, Claims Servicing, and Insurance Purchasing Pool**

*The Jefferson Health Plan Self-Insurance Plan* – The School District participates in the Jefferson Health Plan, formerly known as the Ohio Mid-Eastern Regional Educational Service Agency, Self-Insurance Plan, a risk-sharing, claims servicing, and insurance purchasing pool comprised of over one hundred members, including two insurance consortiums. Each participant appoints a member of the insurance plans’ assembly. The Plans’ business and affairs are conducted by a nine member Board of Directors elected from the assembly. The plan offers medical, dental and prescription drug coverage to the

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

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members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance coverage. The medical coverage plan provides each plan participant the opportunity to choose a self-insurance deductible limit which can range from \$35,000 to \$150,000 under which the individual member is responsible for all claims through the claims servicing pool. Plan participants also participate in a shared risk internal pool for individual claims between the self-insurance deductible limit and \$500,000, and all claims between the deductible and the \$500,000 are paid from the internal shared risk pool. The internal pool is not owned by the plan participants. All participants pay a premium rate that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. All participants pay an additional fee for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. For all individual claims exceeding \$500,000, stop loss coverage is purchased, as well as for an annual total plan aggregate claims amount. All plan participants also pay a monthly administrative fee for fiscal services and third party administrative services. The plan also purchases fully insured life insurance for plan participants provided by Met Life.

**NOTE 18 - SET-ASIDE CALCULATIONS AND FUND RESTRICTIONS**

The School District is required by State Statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

Effective April 10, 2001, through Amended Substitute Senate Bill 345, the requirement for school districts to establish and appropriate money for the budget stabilization was deleted from law. A school district may still establish reserve balance accounts consistent with Section 5705.13, Revised Code, if it so chooses; however, the requirement is no longer mandatory. In addition, any money on hand in a school district's budget reserve set-aside as of April 10, 2001, may at the discretion of the board be returned to the District's General Fund or may be left in the account and used by the board to offset any budget deficit the district may experience in future years. The bill placed special conditions on any Bureau of Workers' Compensation monies remaining in the budget reserve. During fiscal year 2004, the Board of Education passed a resolution to maintain only the refunds from the Bureau of Workers Compensation in the budget reserve pursuant to State Statute.

The following cash basis information describes the change in the year-end set-aside amounts for capital improvements, and budget stabilization. Disclosure of this information is required by State Statute.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2015*

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	<u>Capital Improvements</u>	<u>Budget Stabilization</u>
Set-aside Restricted Balance as of June 30, 2014	\$0	\$17,604
Current Year Set-aside Requirement	62,396	0
Current Year Offsets	<u>(488,930)</u>	<u>0</u>
Totals	<u>(\$426,534)</u>	<u>\$17,604</u>
Balance Carried Forward to Fiscal Year 2016	<u>\$0</u>	<u>\$17,604</u>
Set-aside Restricted Balance as of June 30, 2015	<u>\$0</u>	<u>\$17,604</u>

The School District had offsets during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside which may not be carried forward to future years. The School District also had prior year capital expenditures from note and bond proceeds that may be carried forward to offset future set-aside requirements, if needed. The total restricted balance for the set-asides at the end of the fiscal year was \$17,604.

**NOTE 19 - CONTINGENCIES**

**A. Grants**

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2015.

**B. Foundation**

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Effective for the 2014-2015 school year, traditional school districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the school district, which can extend past the fiscal year end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2015 Foundation funding for the school district; therefore, the financial statement impact is not fully determinable at this time. ODE and management believe this will result in either a receivable to or liability of the School District.

**C. Litigation**

The School District is currently not a party to any pending litigation.

**Jefferson County Joint Vocational School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2015*

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**D. Paid Up Oil and Gas Lease**

The Board of Education has entered into a “Paid-Up” Oil and Gas Lease effective October 12, 2011 and continuing for a period of five years with Hess Ohio Resources, LLC. In consideration of the execution of the leases, the School District received a bonus of \$445,540 during fiscal year 2012. The School District has a total of 89.108 acres subject to the lease provisions which call for payments or royalties to the School District (Lessor), in addition to the bonus. The royalties will be 18.75 percent of the gross price paid to Hess Ohio Resources, LLC (Lessee) for such gas oil, and other hydrocarbons so produced and marketed from the leased premises. The total carrying value of the land leased is \$87,355. As of the date of the financial statements, the value of any potential royalties cannot be determined, and the School District has not received any financial compensation beyond the bonus.

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**Required  
Supplementary  
Information**

**Jefferson County Joint Vocational School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Two Fiscal Years (1)(2)*

	<u>2014</u>	<u>2013</u>
School District's Proportion of the Net Pension Liability	0.017185%	0.017185%
School District's Proportionate Share of the Net Pension Liability	\$869,723	\$1,021,937
School District's Covered-Employee Payroll	\$500,996	\$476,847
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	173.60%	214.31%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.70%	65.52%

(1) Information prior to 2013 is not available.

(2) Amounts presented as of the School District's measurement date, which is the prior fiscal year end.

**Jefferson County Joint Vocational School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Two Fiscal Years (1)(2)*

	2014	2013
School District's Proportion of the Net Pension Liability	0.01863591%	0.01863591%
School District's Proportionate Share of the Net Pension Liability	\$4,532,899	\$5,399,559
School District's Covered-Employee Payroll	\$1,900,685	\$1,893,638
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	238.49%	285.14%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.70%	69.30%

(1) Information prior to 2013 is not available.

(2) Amounts presented as of the School District's measurement date, which is the prior fiscal year end.

**Jefferson County Joint Vocational School District**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Contractually Required Contribution	\$66,450	\$69,438	\$65,996	\$63,589
Contributions in Relation to the Contractually Required Contribution	<u>(66,450)</u>	<u>(69,438)</u>	<u>(65,996)</u>	<u>(63,589)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered-Employee Payroll	\$504,173	\$500,996	\$476,847	\$472,780
Contributions as a Percentage of Covered-Employee Payroll	13.18%	13.86%	13.84%	13.45%

<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
\$62,752	\$61,279	\$46,375	\$46,582	\$49,509	\$46,903
<u>(62,752)</u>	<u>(61,279)</u>	<u>(46,375)</u>	<u>(46,582)</u>	<u>(49,509)</u>	<u>(46,903)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$499,221	\$452,574	\$471,278	\$474,356	\$463,567	\$443,318
12.57%	13.54%	9.84%	9.82%	10.68%	10.58%

**Jefferson County Joint Vocational School District**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Contractually Required Contribution	\$271,638	\$247,089	\$246,173	\$265,545
Contributions in Relation to the Contractually Required Contribution	<u>(271,638)</u>	<u>(247,089)</u>	<u>(246,173)</u>	<u>(265,545)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered-Employee Payroll	\$1,940,271	\$1,900,685	\$1,893,638	\$2,042,651
Contributions as a Percentage of Covered-Employee Payroll	14.00%	13.00%	13.00%	13.00%

<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
\$287,921	\$280,017	\$275,466	\$269,748	\$269,478	\$260,059
<u>(287,921)</u>	<u>(280,017)</u>	<u>(275,466)</u>	<u>(269,748)</u>	<u>(269,478)</u>	<u>(260,059)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$2,214,776	\$2,153,669	\$2,118,969	\$2,074,987	\$2,072,908	\$2,000,454
13.00%	13.00%	13.00%	13.00%	13.00%	13.00%

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Jefferson County Joint Vocational School District  
Jefferson County  
1509 County Highway 22A  
Bloomington, Ohio 43910

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Jefferson County Joint Vocational School District, Jefferson County, (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated April 14, 2016. We also noted the District adopted new accounting guidance in Governmental Accounting Standards Board Statement (GASB) 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB 27* and GASB No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement No. 68*.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping initial "D".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

April 14, 2016



# Dave Yost • Auditor of State

**JEFFERSON COUNTY JOINT VOCATIONAL SCHOOL DISTRICT**

**JEFFERSON COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MAY 10, 2016**