# SUPPLEMENTAL REPORTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2015

MICHAEL RESAR, TREASURER/CFO



# Dave Yost • Auditor of State

Board of Education Keystone Local School District 531 Opportunity Way LaGrange, Ohio 44050

We have reviewed the *Independent Auditor's Report* of the Keystone Local School District, Lorain County, prepared by Julian & Grube, Inc., for the audit period July 1, 2014 through June 30, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Keystone Local School District is responsible for compliance with these laws and regulations.

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Dave Yost Auditor of State

March 16, 2016

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### KEYSTONE LOCAL SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

NUMBER 10.553 10.555 10.555	2015 2015 2015 2015	DISBURSEMENTS           \$         30,841
10.555	2015	\$ 30,841
10.555	2015	\$ 30,841
10.555	2015	\$ 30,841
10.555	2015	\$ 30,841
10.555	2015	\$ 30,841
10.555	2015	\$ 30,841
10.555	2015	181,594
		31,452 213,046
		213,046
		243,887
84.010	2014	28,775
84.010	2015	137,585
		166,360
84.027	2014	49,921
84.027	2015	309,307
		359,228
84.365	2015	175
84.367	2014	10,857
84.367	2015	43,465
		54,322
84.395A	2014	1,050
84.395A	2015	9,391
84.395A	2014	317
		10,758
		590,843
	84.027 84.365 84.367 84.367 84.395A 84.395A	84.010     2015       84.027     2014       84.027     2015       84.365     2015       84.367     2014       84.367     2015       84.395A     2014       84.395A     2015

### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS:

(A) This schedule was prepared on the cash basis of accounting.

(B) The Food Donation Program is a non-cash, in kind, federal grant. Commodities are reported at the entitlement value.

(C) Commingled with state and local revenue from sales of breakfast and lunches; assumed expenditures were made on a first-in, first-out basis.

(D) Included as part of "Child Nutrition Cluster" in determining major programs.

(E) OAKS did not assign pass-through numbers for fiscal year 2015



Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Keystone Local School District Lorain County 531 Opportunity Way LaGrange, Ohio 44050

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Keystone Local School District, Lorain County, Ohio, as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Keystone Local School District's basic financial statements and have issued our report thereon dated December 28, 2015, wherein we noted as discussed in Note 3, the Keystone Local School District adopted Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27* and No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an Amendment of GASB Statement No.* 68.

### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Keystone Local School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Keystone Local School District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Keystone Local School District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Board of Education Keystone Local School District

### **Compliance and Other Matters**

As part of reasonably assuring whether the Keystone Local School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Keystone Local School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Keystone Local School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Sube the?

Julian & Grube, Inc. December 28, 2015



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### Independent Auditor's Report on Compliance With Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by *OMB Circular A-133* and the Schedule of Expenditures of Federal Awards

Keystone Local School District Lorain County 531 Opportunity Way LaGrange, Ohio 44050

To the Board of Education:

### Report on Compliance for the Major Federal Program

We have audited the Keystone Local School District's compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect the Keystone Local School District's major federal program for the fiscal year ended June 30, 2015. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the Keystone Local School District's major federal program.

### Management's Responsibility

The Keystone Local School District's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to opine on the Keystone Local School District's compliance for the Keystone Local School District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Keystone Local School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the Keystone Local School District's major program. However, our audit does not provide a legal determination of the Keystone Local School District's compliance.

### **Opinion on the Major Federal Program**

In our opinion, the Keystone Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the fiscal year ended June 30, 2015.

### Board of Education Keystone Local School District

### **Report on Internal Control Over Compliance**

The Keystone Local School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Keystone Local School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Keystone Local School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance vith* a combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance vith* federal program's applicable compliance with federal program is a severe than a material weakness in internal control over compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

We have also audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Keystone Local School District as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Keystone Local School District's basic financial statements. We issued our unmodified report thereon dated December 28, 2015. Our opinion also explained that the Keystone Local School District adopted Governmental Accounting Standard No. 68 and 71 during the fiscal year. We conducted our audit to opine on the Keystone Local School District's basic financial statements. The accompanying schedule of expenditures of federal awards presents additional analysis required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

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Julian & Grube, Inc. December 28, 2015

### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 JUNE 30, 2015

1. SUMMARY OF AUDITOR'S RESULTS				
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified		
(d)(1)(ii) Were there any material control weaknesses reported at the financial statement level (GAGAS)?		No		
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No		
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No		
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No		
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No		
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unmodified		
(d)(1)(vi)	Are there any reportable findings under $\$.510(a)$ ?	No		
(d)(1)(vii)	Major Program (listed):	Special Education_Grants to States (CFDA #84.027)		
(d)(1)(viii)	Dollar Threshold, Ture A/D Drosser	Type A: >\$300,000		
	Dollar Threshold: Type A/B Programs	Type B: all others		
(d)(1)(ix)	Low Risk Auditee?	Yes		

### 2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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Keystone Local School District

# Comprehensive

# **Annual Financial Report**

For the Fiscal Year Ended June 30, 2015



Board of Education Keystone Local School District Lagrange, Ohio



Michael R. Resar Treasurer/CFO

Franco R. Gallo Superintendent

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# INTRODUCTORY SECTION

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### COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2015

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# KEYSTONE LOCAL SCHOOL DISTRICT

December 28, 2015

Board of Education Members and Residents of the Keystone Local School District:

As the Treasurer of the Keystone Local School District (the "District"), I am pleased to submit to you this Comprehensive Annual Financial Report (CAFR) issued by the District. The CAFR for the fiscal year ended June 30, 2015 is prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and in conformance with standards of financial reporting established by the Governmental Accounting Standards Board (GASB) using guidelines recommended by the Government Finance Officers Association (GFOA).

Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with management of the District. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds as well as the District as a whole. This report will provide the taxpayers of the District with comprehensive financial data in a format that will enable them to gain an understanding of the District's financial affairs. Copies will be made available to all interested parties.

The basic financial statements of the District for the fiscal year ended June 30, 2015, were audited by Julian & Grube, Inc. whose opinion thereon is included at the beginning of the Financial Section of this report.

In addition to the financial audit a single audit was performed as required by the Single Audit Act Amendments of 1996 and the provisions of OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations". The single audit report is not included in the CAFR.

This transmittal letter is designed to provide historical information about the District, as well as complement the required Management's Discussion and Analysis (MD&A, discussed below). Unless noted otherwise, the financial data in this transmittal letter is presented on the modified accrual basis of accounting. GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of MD&A.

MD&A immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

### Profile of the Keystone Local School District

### The District and its Facilities

The District is located in Lorain County, Ohio southwest of Cleveland. Encompassing 65 square miles, the District is made up of residents from communities within the townships of LaGrange, Penfield, Carlisle, New Russia, Pittsfield and Elyria, as well as the Village of LaGrange and the City of Elyria. The District is located primarily in residential and agricultural communities. The District's facilities are comprised of Keystone Elementary School built in 1891, Keystone Middle School built in 2013, and Keystone High School built in 2006. Both Keystone Middle School and Keystone High School were constructed under the Ohio School Facilities Expedited Local Partnership Program (ELPP). The District is currently constructing a new elementary school with the help of funds awarded by the Ohio Facilities Construction Commission (OFCC). This \$18,000,000 construction project is scheduled for completion in the fall of 2015. With the completion of the middle school, the District's share of the OFCC Master Plan was fulfilled, allowing the construction of the new elementary school to be completely financed by the State through the Classroom Facilities Assistance Program (CFAP). The District will achieve its vision of offering students a completely new academic campus before the end of calendar year 2015.

### Organizational Structure of the District

The District's Board of Education (the "Board") consists of five members as defined by Section 3313.02 of Ohio Revised Code. The Board serves as the taxing authority, contracting body and policy maker for the District. The Board adopts the annual operating budget and approves all expenditures of District monies.

The Superintendent is the chief administrative officer of the District, responsible for the leadership of both education and support operations. Mr. Franco Gallo has served as Superintendent of the District since January of 2015. The Treasurer/CFO is the chief financial officer of the District, responsible for maintaining records of all financial matters, issuing warrants in payment of liabilities incurred by the District, acting as custodian of all District funds and investing idle funds as specified by Ohio law. Mr. Michael Resar was hired as Treasurer/CFO of the District after fiscal year end.

### Educational Highlights & Strategy

The State has changed how it evaluates and communicates the academic performance of its schools. Schools no longer receive overall ratings such as "Excellent" or "Excellent with Distinction". In place of these overall ratings, schools now receive letter grades in nine different areas of evaluation. The letter grades, A-F, are similar to those received by students for their individual classes. The areas of evaluation include Overall Achievement, Gap Closing, Value Added, and Four-to-Five-Year Graduation Rate. When looking at the District's report card, strengths are found in the areas of Overall Achievement, an area in which the District met 87.5% of the tested indicators and received a B grade, and Value Added, an area in which the District received an A grade for both its entire student body and its special education population. As the Curriculum Director stated, "this is due to the hard work of the teachers and students in preparing for the OGT (Ohio Graduation Tests) State tests." In addition, over 49% of the District's fourth through tenth grade students scored Accelerated or Advanced on those same State tests. Another area of strength was in the Four-to-Five-Year Graduation Rate category. This category represents the percentage of students whom entered the ninth grade and then graduated four to five years later. The District graduated more than 92% of its students in four to five years, which is approximately 12% higher than the State average.

### **Economic Condition**

Of all school districts in Lorain County, the District has one of the lowest cost-per-pupil rates. The District's conservative financial record has given it the ability to operate successfully without new funding from District voters in 20 years. However, the loss of both State and local revenue over the last several years has made it necessary to seek additional operating funds from voters. Therefore, the District placed a 5.95 mill current expense levy on November 2014 ballot that was rejected by the voters. Subsequently, the District passed a 7.95 mill current expense levy on the May 2015 ballot. The District's five-year forecast is updated frequently for changes in State and local economic conditions.

### Long-Term Financial Planning

The District prepares a five-year financial forecast annually for use as a tool for long range planning. The five-year forecast contains projected State and local revenues, spending patterns within each area of the budget, and cash balances in the District's operating fund. The five-year forecast provides early warning signs of potential financial problems. The District's current five-year forecast reflects the District-established cash reserve threshold of \$2,500,000 being reached at the conclusion of fiscal year 2016. This cash reserve threshold was created in response to the District's expenditures overtaking revenues beginning in fiscal year 2012.

Long-term projections show total revenue will grow due to the passage of the additional operating funds passed by voters. Local tax valuations have declined due to a drop in home sale prices, thereby causing local property tax receipts to decline. Long-term projections for State funding are unpredictable due to a new State budget being adopted every two years (the State funding formula has changed in each of the last three State budgets). Even though District enrollment has declined in recent years, projected District enrollment over the next five years is expected to remain consistent due to the admission of students through open enrollment.

### **Major Initiatives**

The District continues to explore grant opportunities to carry on its upward trend in academic performance without sacrificing financial stability. The District has taken a leading role in utilizing grant funds to finance its Gateway to Technology program at Keystone Middle School. The District is also one of many school districts in the State receiving Race to the Top funding. The District's various initiatives indicate the District's commitment to proactively seek solutions to avoid financial pitfalls in the future.

### **Internal Accounting and Budgetary Control**

The District's accounting system is organized on a "fund" basis. Each fund is a distinct self-balancing accounting entity. Fund financial reports for general governmental operations are presented on the modified accrual basis whereby revenues are recognized when measurable and available, and expenditures are recognized when goods and services are received.

In developing the District's accounting system, much consideration was given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal accounting controls should not exceed the benefits expected to be derived from their implementation.

The District utilizes a fully automated accounting system as well as an automated system for payroll. These systems, coupled with the manual review of each invoice prior to payment and each receipt, ensure that the financial information generated is both accurate and reliable.

In addition to the internal control structure mentioned above, the District maintains budgetary controls. All disbursements and transfers of cash between funds require appropriation authority from the Board. Budgets are controlled by the Board at the fund level for all funds. Within the District's accounting system, a more stringent management budget is controlled at the object level within each function and fund. Budget transfers between and among budget accounts are approved by the Treasurer. All purchase order requests must be approved by the building principal, or another appropriate supervisor, and certified by the Treasurer. Necessary funds are then encumbered and purchase orders are released to vendors. Those requests that exceed the available appropriation are rejected until additional appropriations are secured.

The accounting system used by the District provides interim financial reports and transaction information that details year-to-date expenditures and encumbrances versus the original appropriation plus any supplemental appropriations passed to date. In addition to interim financial statements, each administrator and school principal is furnished daily reports showing the status of the budget accounts for which they are responsible.

As an additional safeguard, a blanket bond covers all employees, and a separate, higher limit bond covers certain individuals in policy-making roles.

The basis of accounting and the various funds utilized by the District are fully described in Note 2 of the financial statements. Additional information on the District's budgetary accounting can also be found in Note 2.

### **Financial Reporting**

The basic financial statements for reporting on the District's financial activities are as follows:

*Government-wide financial statements* - These statements are prepared on an accrual basis of accounting, which is similar to the basis of accounting followed by business enterprises. The government-wide statements include all financial activities of the primary government (as defined on the following page), except fiduciary funds.

*Fund financial statements* - These statements present information for individual major funds instead of presenting information by fund type. Nonmajor funds are presented in total in one column. Governmental funds use the modified accrual basis of accounting and include reconciliations to the governmental activities accrual information presented in the government-wide financial statements. Fiduciary funds use the accrual basis of accounting.

*Statement of budgetary comparisons* - These statements present comparisons of actual information to the legally adopted budget. The budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

### The Reporting Entity

The District has reviewed its reporting entity definition in order to ensure conformance with Governmental Accounting Standards Board Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by Governmental Accounting Standards Board Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and Governmental Accounting Standards Board Statement No. 61, "<u>The Financial Reporting Entity</u>. <u>Omnibus an Amendment of GASB Statements No. 14 and No. 34</u>". In evaluating how to define the District for financial reporting purposes, management has considered all agencies, departments and organizations making up the District (the primary government) and its potential component units. Based upon the application of these criteria, the District has no component units and is not itself a component unit. The basic financial statements of the reporting entity include only those of the District (the primary government).

The District participates in certain organizations that are defined as jointly governed organizations and public entity risk pools. These organizations include the Lorain County Joint Vocational School District (JVS), the North Coast Council (NCC), the Lake Erie Regional Council (LERC), the Ohio Schools Council Association (the "Council") and the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP). These organizations are presented in Note 2.A to the basic financial statements.

### Awards

GFOA Certificate of Achievement - The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Keystone Local School District for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2014. The Certificate of Achievement is the highest form of recognition in the area of governmental financial reporting. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report that conforms to program standards. Such a report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements and we are submitting it to GFOA.

### Acknowledgments

The publication of this report continues in the tradition of providing a high level of accountability of the District's finances to the taxpayers and other internal and external users. This accomplishment would not have been possible without the support and efforts of the entire staff of the Treasurer's office and various administrators and employees of the District. Assistance from the County Auditor's Office, surrounding community administrators and other outside agencies made possible the fair presentation of statistical data.

Special appreciation is expressed to the accounting firm of Julian & Grube, Inc., for their assistance in preparing this financial report. Finally, sincere appreciation is extended to the Board of Education for its interest in and support of this project.

Respectfully submitted,

Mr. Michael Resar Treasurer/CFO

### Keystone Local School District List of Principal Officials As of June 30, 2015

### **Board of Education**

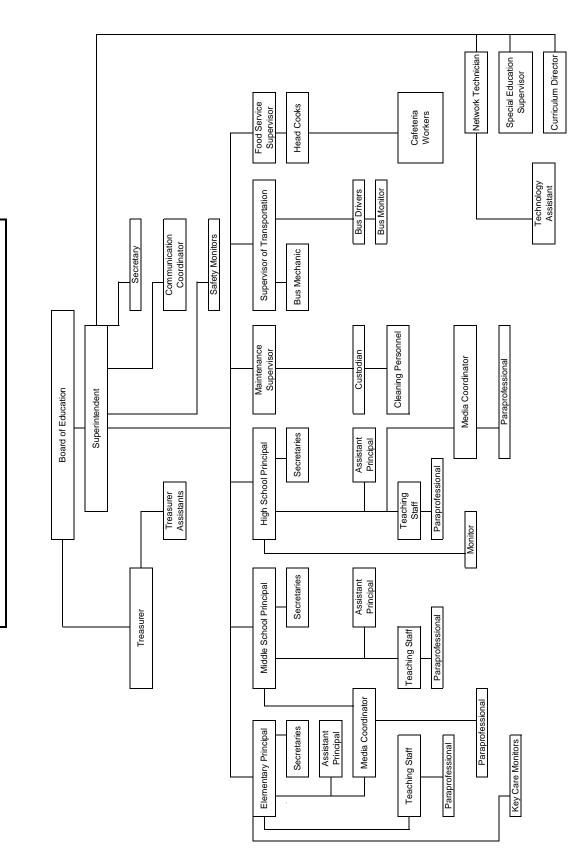
Ronald Sheldon Renee Mezera Dennis Walter Deborah Melda Patricia Wakefield President Vice-President Member Member Member

### Administration

Franco Gallo	Superintendent
David Kish	Director of Curriculum & Instruction
Taya Neuman	Supervisor of Special Education
Franco Gallo	High School Principal
James Kohler	High School Vice-Principal
Antonietta Filut	Middle School Principal
Jacob Alferio	Middle School Vice-Principal
Maura Neville	Elementary School Principal
Jacob Alferio	Elementary School Vice-Principal
Michael Smith	Maintenance Supervisor
Jody White	Supervisor of Food Services
Margaret Miller	Supervisor of Transportation Services

### Treasurer/CFO

Susan Bement



KEYSTONE LOCAL SCHOOL DISTRICT ORGANIZATIONAL CHART



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Keystone Local School District Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2014

**Executive Director/CEO** 

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# FINANCIAL SECTION

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Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report

Keystone Local School District Lorain County 531 Opportunity Way LaGrange, Ohio 44050

To the Board of Education:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Keystone Local School District, Lorain County, Ohio, as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Keystone Local School District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Keystone Local School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Keystone Local School District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Keystone Local School District, Lorain County, Ohio, as of June 30, 2015, and the respective changes in financial position thereof and the budgetary comparison for the General fund thereof for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 3 to the financial statements, during the fiscal year ended June 30, 2015, the Keystone Local School District adopted Governmental Accounting Standard No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27 and Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68. We did not modify our opinion regarding this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

### Supplementary and Other Information

Our audit was conducted to opine on the Keystone Local School District's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these statements and schedules to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling statements and schedules directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, these statements and schedules are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2015, on our consideration of the Keystone Local School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Keystone Local School District's internal control over financial reporting and compliance.

Julian & Sube the.

Julian & Grube, Inc. December 28, 2015

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

The discussion and analysis of the Keystone Local School District's ("the District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2015. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for fiscal year 2015 are as follows:

- During fiscal year 2015, net position of governmental activities increased \$741,815 from \$4,594,771 to \$5,336,586. This represents a 16.14% increase from fiscal year 2014.
- General revenues accounted for \$15,251,599 in revenue or 81.46% of total revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$3,472,199 in revenue or 18.54% of total revenues of \$18,723,798.
- The District had \$17,981,983 in expenses related to governmental activities; only \$3,472,199 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$15,251,599 were not adequate to provide for these programs.
- The District's major governmental funds are the general fund, the bond retirement fund and the classroom facilities fund. The general fund had \$14,059,252 in revenues and \$14,513,036 in expenditures. During fiscal year 2015, the general fund's fund balance decreased \$453,784 from \$1,567,756 to \$1,113,972.
- The bond retirement fund had \$1,623,395 in revenues and \$1,362,488 in expenditures. During fiscal year 2015, the bond retirement fund's fund balance increased \$260,907 from \$1,871,469 to \$2,132,376.
- The classroom facilities fund had \$2,160,668 in revenues and \$13,136,070 in expenditures. During fiscal year 2015, the classroom facilities fund's fund balance decreased \$10,975,402 from \$10,918,474 to a deficit of \$56,928.

### Using these Basic Financial Statements (BFS)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund, the bond retirement fund and the classroom facilities fund are by far the most significant funds, and the only governmental funds reported as major funds.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

### **Reporting the District as a Whole**

### Statement of Net Position and the Statement of Activities

While this document contains all funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did the District do financially during fiscal year 2015?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net position and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

The statement of net position and the statement of activities include the District's programs and services, including instruction, support services, extracurricular activities, food service operations and latchkey operations.

The District's statement of net position and statement of activities can be found on pages 27-28 of this report.

### **Reporting the District's Most Significant Funds**

### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 22. Fund financial statements provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and the classroom facilities fund. All other governmental funds are considered nonmajor.

### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 29-33 of this report.

### Reporting the District's Fiduciary Responsibilities

The District acts in a trustee capacity as an agent for individuals and/or other governments or organizations. These activities are reported in an agency fund. The District's fiduciary activities are reported in a separate statement of fiduciary assets and liabilities on page 34. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 35-75 of this report.

### **Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net pension liability. The required supplementary information can be found on pages 76-82 of this report.

### The District as a Whole

The statement of net position provides the perspective of the District as a whole.

The table below provides a summary of the District's net position at June 30, 2015 and June 30, 2014. The net position at June 30, 2014 has been restated as described in Note 3.A.

	Net Position				
			Restated		
	Governmental		Governmental		
	Activities			Activities	
	2015			2014	
Assets					
Current and other assets	\$	20,932,279	\$	28,895,419	
Capital assets, net		45,770,649		33,521,802	
Total assets		66,702,928		62,417,221	
Deferred Outflows of Resources		2,240,570		2,121,579	
<u>Liabilities</u>					
Current liabilities		6,111,900		3,190,929	
Long-term liabilities:					
Due within one year		693,520		780,770	
Due in more than one year:					
Net pension liability		19,946,026		23,703,258	
Other amounts		26,362,812		26,878,198	
Total liabilities		53,114,258		54,553,155	
Deferred Inflows of Resources		10,492,654		5,390,874	
Net Position					
Net investment in capital assets		15,980,229		6,260,303	
Restricted		10,513,353		19,303,893	
Unrestricted (deficit)		(21,156,996)		(20,969,425)	
Total net position	\$	5,336,586	\$	4,594,771	

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

During 2015, the District adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the District's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

As a result of implementing GASB 68, the District is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2014, from \$27,121,907 to \$4,594,771

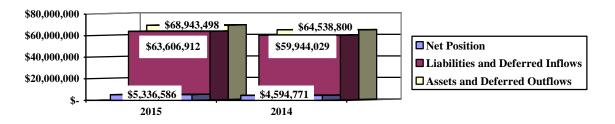
During fiscal year 2015, the District incurred expenses related to its agreement with the OFCC, which is intended to produce capital improvements of District facilities, including the construction of a new elementary school. These expenses were capitalized during the current fiscal year, resulting in an increase to the District's capital assets and net investment in capital assets. The OFCC project also resulted in the recognition of contracts payable and retainage payable at June 30, 2015 for work completed prior to fiscal year end that was not paid for by the District until fiscal year 2016.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2015, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$5,336,586.

At fiscal year-end, capital assets represented 68.62% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles. The District's net investment in capital assets at June 30, 2015 was \$15,980,229. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$10,513,353, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit of \$21,156,996.

The graph below illustrates the District's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at June 30, 2015 and June 30, 2014.



# **Governmental Activities**

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

The table below shows the changes in net position for governmental activities for fiscal years 2015 and 2014.

	Activities 2015		Activities 2014	Percentage _Change_	
Revenues		_			
Program revenues:					
Charges for services and sales	\$ 2,002,987	\$	1,970,730	1.64 %	
Operating grants and contributions	1,450,245		1,444,774	0.38 %	
Capital grants and contributions	18,967		82,717	(77.07) %	
General revenues:					
Property taxes	6,351,068		6,387,812	(0.58) %	
Grants and entitlements not restricted	7,112,230		7,279,900	(2.30) %	
Grants and entitlements restricted	1,447,644		-	100.00 %	
Investment earnings	50,430		44,318	13.79 %	
Miscellaneous	 290,227		285,758	1.56 %	
Total revenues	 18,723,798		17,496,009	7.02 %	

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

## **Change in Net Position**

	Governmental Activities 2015		G	overnmental Activities 2014	Percentage Change
Expenses					
Program expenses:					
Instruction:					
Regular	\$	7,480,329	\$	8,574,984	(12.77) %
Special		2,110,500		2,211,408	(4.56) %
Vocational		53,748		55,253	(2.72) %
Other		94,524		93,531	1.06 %
Support services:					
Pupil		884,804		1,000,941	(11.60) %
Instructional staff		525,268		450,809	16.52 %
Board of education		49,765		44,537	11.74 %
Administration		1,359,148		1,415,995	(4.01) %
Fiscal		569,229		470,323	21.03 %
Operations and maintenance		1,250,935		1,455,702	(14.07) %
Pupil transportation		975,122		1,006,710	(3.14) %
Central		262,348		345,561	(24.08) %
Operation of non-instructional services:					
Food service operations		562,684		579,067	(2.83) %
Latchkey operations		70,659		69,748	1.31 %
Other non-instructional services		54,400		56,790	(4.21) %
Extracurricular activities		469,386		463,359	1.30 %
Interest and fiscal charges		1,209,134		1,401,336	(13.72) %
Bond issuance costs		-		136,589	(100.00) %
Total expenses		17,981,983		19,832,643	(9.33) %
Change in net position		741,815		(2,336,634)	131.75 %
Net position at beginning of year		4,594,771		N/A	
Net position at end of year	\$	5,336,586	\$	4,594,771	16.14 %

#### **Governmental Activities**

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$1,176,122 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$841,825.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

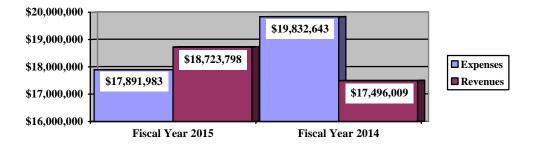
Total 2015 program expenses under GASB 68	\$ 17,981,983
Pension expense under GASB 68	(841,825)
2015 contractually required contributions	 1,171,725
Adjusted 2015 program expenses	18,311,883
Total 2014 program expenses under GASB 27	 19,832,643
Increase in program	
expenses not related to pension	\$ (1,520,760)

During fiscal year 2015, revenues increased \$1,227,789 or 7.02%. This increase is primarily due to the receipt of restricted grants and entitlements revenue from the Ohio Facilities Construction Commission related to the expedited local partnership program portion of the facilities project. The District's expenses decreased 9.33% due to the District's cost containment policies.

Net position of the District's governmental activities increased \$741,815. Total governmental expenses of \$17,981,983 were offset by program revenues of \$3,472,199 and general revenues of \$15,251,599. Program revenues supported 19.31% of the total governmental expenses. The primary sources of revenue for governmental activities are derived from property taxes and grants and entitlements. These revenue sources represent 79.64% of total governmental revenues.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$9,739,101 or 54.16% of total governmental expenses for fiscal year 2015.

The graph below presents the District's governmental activities revenues and expenses for fiscal years 2015 and 2014.



# **Governmental Activities - Revenues and Expenses**

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for fiscal years 2015 and 2014. That is, it identifies the cost of these services supported by tax revenue, unrestricted State grants and entitlements, and other general revenues of the District.

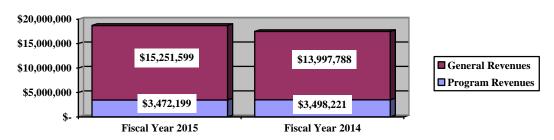
## **Governmental Activities**

-	Total Cost of Services 2015	Net Cost of Services 2015	Total Cost of Services 2014	Net Cost of Services 2014	
Program expenses					
Instruction:					
Regular	\$ 7,480,329	\$ 6,048,866	\$ 8,574,984	\$ 7,131,087	
Special	2,110,500	1,154,218	2,211,408	1,276,141	
Vocational	53,748	40,888	55,253	42,561	
Other	94,524	86,703	93,531	84,023	
Support services:					
Pupil	884,804	715,717	1,000,941	853,533	
Instructional staff	525,268	470,998	450,809	353,956	
Board of education	49,765	49,765	44,537	44,537	
Administration	1,359,148	1,359,148	1,415,995	1,415,995	
Fiscal	569,229	568,873	470,323	468,688	
Operations and maintenance	1,250,935	1,246,602	1,455,702	1,452,214	
Pupil transportation	975,122	911,425	1,006,710	939,523	
Central	262,348	256,948	345,561	338,875	
Operations of non-instructional services:					
Food service operations	562,684	11,359	579,067	21,080	
Latchkey operations	70,659	(18,040)	69,748	(1,626)	
Other non-instructional services	54,400	6,322	56,790	(9,387)	
Extracurricular activities	469,386	390,858	463,359	385,297	
Interest and fiscal charges	1,209,134	1,209,134	1,401,336	1,401,336	
Bond issuance costs			136,589	136,589	
Total expenses	\$ 17,981,983	<u>\$ 14,509,784</u>	\$ 19,832,643	\$ 16,334,422	

The dependence upon taxes and other general revenues for governmental activities is apparent, as 75.27% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 80.69%. The District's taxpayers and grants and entitlements from the State of Ohio, as a whole, are by far the primary support for the District's students.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

The graph below presents the District's governmental activities revenue for fiscal years 2015 and 2014.



# **Governmental Activities - General and Program Revenues**

### The District's Funds

The District's governmental funds reported a combined fund balance of \$5,262,439, which is \$10,172,933 less than last fiscal year's total balance of \$15,435,372. The table below indicates the fund balance and the total change in fund balance as of June 30, 2015 and June 30, 2014.

	Fun	d Balance				
	(.	Deficit)	Fu	Fund Balance		Increase/
	June	June 30, 2015		June 30, 2014		Decrease)
General	\$	1,113,972	\$	1,567,756	\$	(453,784)
Bond retirement		2,132,376		1,871,469		260,907
Classroom facilities		(56,928)		10,918,474		(10,975,402)
Nonmajor governmental		2,073,019		1,077,673		995,346
Total	\$	5,262,439	\$	15,435,372	\$	(10,172,933)

# **General Fund**

The District's general fund balance decreased \$453,784.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

The table that follows assists in illustrating the financial activities of the general fund.

	2015 Amount		2014 Amount		Increase/ (Decrease)		Percentage Change
<u>Revenues</u>							
Taxes	\$	4,949,213	\$	5,250,862	\$	(301,649)	(5.74) %
Tuition		1,400,718		1,406,341		(5,623)	(0.40) %
Earnings on investments		14,366		8,487		5,879	69.27 %
Change in fair value of investments		6,449		(2,694)		9,143	339.38 %
Intergovernmental		7,177,401		7,155,945		21,456	0.30 %
Other revenues		511,105		447,666		63,439	14.17 %
Total	\$	14,059,252	\$	14,266,607	\$	(207,355)	(1.45) %
<u>Expenditures</u>							
Instruction	\$	8,659,755	\$	9,582,050	\$	(922,295)	(9.63) %
Support services		5,338,552		5,550,997		(212,445)	(3.83) %
Operation of non-instructional services		70,659		77,408		(6,749)	(8.72) %
Extracurricular activities		289,290		261,371		27,919	10.68 %
Debt service		154,780		90,240		64,540	71.52 %
Total	\$	14,513,036	\$	15,562,066	\$	(1,049,030)	(6.74) %

Overall revenues of the general fund decreased \$207,355 or 1.45% during fiscal year 2015.

Tax revenue in the general fund decreased during the current year due to the property taxes available to advance at year-end, which fluctuates based on the timing of the tax bills.

The increase in earnings on investments and the related increase in fair value of investments is due to the increased performance of the District's investment accounts.

Overall expenditures of the general fund decreased \$1,049,030 or 6.74% during fiscal year 2015.

The increase in debt service expenditures was related to the District's principal and interest payments on copier equipment. The District enacted a reduction in force as well as additional budgetary cuts to bring revenues and expenditures into alignment in the general fund.

### **Bond Retirement Fund**

The bond retirement fund had \$1,623,395 in revenues and \$1,362,488 in expenditures. During fiscal year 2015, the bond retirement fund's fund balance increased \$260,907 from \$1,871,469 to \$2,132,376. The bond retirement fund is funded by property taxes and homestead and rollback revenue. In addition, the bond retirement fund receives investment earnings. The expenditures of the fund are principal and interest payments on the District's general obligation debt along with fiscal fees related to the property tax collection.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

## **Classroom Facilities Fund**

The classroom facilities fund had \$2,160,668 in revenues and \$13,136,070 in expenditures. During fiscal year 2015, the classroom facilities fund's fund balance decreased \$10,975,402 from \$10,918,474 to a deficit of \$56,928. The fund received intergovernmental revenue from the OFCC for the construction project and the expenses were for facilities acquisition and construction.

## General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, final budgeted revenues and other financing sources were \$14,321,288, which was more than the original budgeted revenues and other financing sources estimate of \$13,820,860. Actual revenues and other financing sources for fiscal year 2015 were \$14,324,923. This represents a \$3,635 increase from final budgeted amounts.

General fund final appropriations (appropriated expenditures plus other financing uses) were \$15,527,264, which was \$77,956 less than the original budgeted expenditures of \$15,605,220. The actual budget basis expenditures and other financing uses for fiscal year 2015 totaled \$14,945,202, which was \$582,062 less than the final budgeted amounts.

## **Capital Assets and Debt Administration**

### Capital Assets

At the end of fiscal year 2015, the District had \$45,770,649 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles.

The following table shows June 30, 2015 balances compared to June 30, 2014.

# Capital Assets at June 30 (Net of Depreciation)

		Governmental Activities				
	-	2015		2014		
Land	\$	521,816	\$	521,816		
Construction in progress		19,585,236		6,126,383		
Land improvements		2,141,917		2,309,837		
Buildings and improvements		22,964,019		23,894,921		
Furniture and equipment		311,474		437,877		
Vehicles		246,187		230,968		
Total	\$	45,770,649	\$	33,521,802		

The overall increase in capital assets of \$12,248,847 is due to capital asset additions of \$13,547,338 exceeding depreciation expense of \$1,298,491 during fiscal year 2015.

See Note 8 to the basic financial statements for detail on the District's capital assets.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

#### Debt Administration

At June 30, 2015, the District had \$24,446,321 in general obligation bonds, capital appreciation bonds and accreted interest obligations outstanding. The District also had \$44,086 and \$596,000 in capital lease obligations and lease-purchase agreement obligations outstanding, respectively. Of the total debt obligations outstanding at June 30, 2015, \$510,086 is due within one year and \$24,576,321 is due in more than one year.

The following table summarizes the bonds, accreted interest, capital lease obligations and lease-purchase agreement obligations outstanding at June 30, 2015 and June 30, 2014.

### **Outstanding Debt, at Year End**

	Governmental Activities 2015			Governmental Activities 2014		
General obligation bonds	\$ 23	3,520,000	\$	23,655,000		
Capital appreciation bonds		568,785		758,745		
Accreted interest		357,536		228,299		
Capital lease obligation		44,086		127,156		
Lease-purchase agreement		596,000		650,000		
Total	\$ 25	5,086,407	\$	25,419,200		

See Note 11 to the basic financial statements for detail on the District's debt administration.

## **Current Financial Related Activities**

During the current fiscal year, expenses exceeded revenues by \$364,287. However, the current and long-term financial outlook (fiscal years 2016-2020) will improve due to the May 2015 levy passage. Keystone Local School District is very appreciative of the community's support and is dedicated to maintaining a high standard of education for our students while being fiscally responsible.

The District relies heavily upon real estate taxes, personal property taxes and State funding as the major sources of revenue. The District obtains approximately 46% of its general fund revenue from the federal and State governments and 13% from other local sources. The District receives approximately 41% of its general fund revenue from local property taxes. Property taxes are driven by voted rates and property values. Local valuation growth is largely driven by a county auditor reappraisal/update conducted every three years. On average, this would yield a 12 - 14% increase in value for the District. However, continued market decline has resulted in the District experiencing an 11% decline in residential real estate values for its reappraisal in calendar year 2012. This has resulted in a loss of revenue to the District.

Revenue received through the State Formula for fiscal years 2015 will remain consist with the revenue received in fiscal year 2014. Furthermore, no increases are expected in fiscal years 2016 and 2017 due to the fact that the district is on the transitional aide guarantee. In fiscal year 2015, the funding formula and transitional aid guarantee provided \$ 6,156,453 to the District, which was \$6,269 more than the amount the District received in fiscal year 2014. The District is scheduled to receive \$6,156,453 in funding during fiscal year 2016.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED)

The District has been well supported by its community. In calendar year 2003, the community passed a \$17,500,000 bond issue to build a new high school. In calendar year 2010, the community again supported the District by passing a 2.19 "No New Tax" bond issue to finance the construction of its new middle school. The community passed a 7.95 mill continuous levy in May of 2015. The District has refunded over \$ 13,000,000 in bonds over the last three calendar years, saving taxpayers an estimated \$ 3,000,000.

The District will complete the final phase of its Master Facility Plan in fiscal year 2016. The District has undergone an extensive strategic planning initiative that involved the community in establishing a common vision and direction for the District. A Financial Advisory Committee meets quarterly for the purpose of providing guidance and counsel on matters of budget and finance. This will ultimately lead to a proactive interest in the District's funding, the future solvency of the District, and the continued curricular success of District students.

It is imperative the Board of Education and administration continue to monitor the District forecast and delineate measures to maintain a positive cash balance. At the same time, the District must consider the needs of every student as the most important stakeholder in the sound financial management of the District.

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Michael Resar, Treasurer/CFO, Keystone Local School District, 531 Opportunity Way, LaGrange, Ohio 44050, or e-mail at Michael.Resar@keystone.k12.oh.us.

#### STATEMENT OF NET POSITION JUNE 30, 2015

JUNE 50, 2015	
	Governmental Activities
Assets:	
Equity in pooled cash and investments	\$ 9,608,579
Cash with fiscal agent	61,479
Investments with fiscal agent	1,077,554
Receivables:	
Property taxes	7,904,076
Accounts	781
Accrued interest	7,853
Intergovernmental	2,241,294
Prepayments	18,334
Materials and supplies inventory	3,072
Inventory held for resale.	9,257
Capital assets:	
Nondepreciable capital assets	20,107,052
Depreciable capital assets, net	25,663,597
Capital assets, net	45,770,649
Total assets.	66,702,928
Deferred outflows of resources:	
Unamortized deferred charges on debt refunding	880,706
Pension - STRS	1,076,222
Pension - SERS	283,642
Total deferred outflows of resources	2,240,570
Liabilities:	
Accounts payable.	54,483
Contracts payable.	4,058,013
Retainage payable	499,841
Accrued wages and benefits payable	1,093,240
Intergovernmental payable	98,748
Pension and postemployment obligation payable.	223,221
Accrued interest payable	79,354
Matured bonds payable	5,000
Due within one year:	693,520
Net pension liability.	19,946,026
Other amounts due in more than one year .	
5	26,362,812
Total liabilities	53,114,258
Deferred inflows of resources:	< 001 <b>5</b> 00
Property taxes levied for the next fiscal year	6,881,580
Pension - STRS.	3,046,136
Pension - SERS.	564,938
Total deferred inflows of resources	10,492,654
Net position: Net investment in capital assets	15,980,229
Capital projects	8,165,463
Classroom facilities maintenance	265,709
Debt service.	1,779,306
Locally funded programs	
	11,921
State funded programs.	14,492
Federally funded programs	2,765
Student activities	5,121
Other purposes	268,576
Unrestricted (deficit)	(21,156,996)
Total net position	\$ 5,336,586

#### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2015

		FOR T	HE FISC	AL YEAR END	ED JUN	E 30, 2015					
	E-			Program Revenues Charges for Operating Grants Capital Grants Services and Sales and Contributions and Contributions					Net (Expense) Revenue and and Changes in Net Position Governmental		
Governmental activities:	E	rpenses	Servi	ces and Sales	and C	ontributions		ontributions		Activities	
Instruction:											
	\$	7,480,329	\$	1,384,027	\$	30,369	\$	17,067	\$	(6,048,866)	
Regular	Ф	2,110,500	Э	1,384,027	Ф	30,369 843,280	Ф	17,007	Э	(1,154,218)	
Special		2,110,300		115,002		12,860		-		(1,134,218) (40,888)	
		,		-		7,821		-		( ) /	
Other		94,524		-		7,821		-		(86,703)	
Support services:		884,804		24.014		125 072				(715 717)	
Pupil		,		34,014		135,073		-		(715,717)	
		525,268		-		54,270		-		(470,998)	
Board of education		49,765		-		-		-		(49,765)	
Administration.		1,359,148		-		-		-		(1,359,148)	
Fiscal		569,229		-		356		-		(568,873)	
Operations and maintenance		1,250,935		4,333		-		-		(1,246,602)	
Pupil transportation.		975,122		-		63,697		-		(911,425)	
Central		262,348		-		5,400		-		(256,948)	
Operation of non-instructional services:											
Food service operations		562,684		302,418		248,907		-		(11,359)	
Latchkey operations.		70,659		88,699		-		-		18,040	
Other non-instructional services		54,400		-		48,078		-		(6,322)	
Extracurricular activities		469,386		76,494		134		1,900		(390,858)	
Interest and fiscal charges		1,209,134		-		-		-		(1,209,134)	
Total governmental activities	\$	17,981,983	\$	2,002,987	\$	1,450,245	\$	18,967		(14,509,784)	

#### General revenues:

Property taxes levied for:	
General purposes	4,982,929
Debt service.	1,149,955
Capital outlay	86,053
Classroom facilities maintenance	132,131
Grants and entitlements restricted	
to capital projects	1,447,644
Grants and entitlements not restricted	
to specific programs	7,112,230
Investment earnings	50,430
Miscellaneous	 290,227
Total general revenues	 15,251,599
Change in net position	741,815
Net position at beginning of year (Restated)	 4,594,771
Net position at end of year	\$ 5,336,586

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2015

	JU	NE 30, 2015			
	General	Bond Retirement	Classroom Facilities	Nonmajor Governmental Funds	Total Governmental Funds
Assets:					
Equity in pooled cash and investments	\$ 2,132,315	\$ 882,137	\$ 4,479,577	\$ 2,114,550	\$ 9,608,579
Cash with fiscal agent.	-	61,479	-	-	61,479
Investments with fiscal agent	-	1,077,554	-	-	1,077,554
Property taxes.	6,274,278	1,263,009	-	366,789	7,904,076
Accounts	436	-	250	95	781
Accrued interest	2,989	4,864	-	-	7,853
Interfund loans	20,555	-	-	-	20,555
Intergovernmental.	35,252	-	2,149,688	56,354	2,241,294
Prepayments	18,334	-	-	3,072	18,334 3,072
Inventory held for resale.	-		-	9,257	9,257
Total assets	8,484,159	3,289,043	6,629,515	2,550,117	20,952,834
Liabilities:					
Accounts payable	45,438	-	5,937	3,108	54,483
Contracts payable.	-	-	4,030,931	27,082	4,058,013
Retainage payable	-	-	499,841	-	499,841
Accrued wages and benefits payable	1,045,933	-	-	47,307	1,093,240
Compensated absences payable	100,893	-	-	-	100,893
Early retirement incentive payable	37,779	-	-	-	37,779
Intergovernmental payable	91,499	-	46	7,203	98,748
Pension and postemployment obligation payable.		_		14,529	223,221
Interfund loans payable.	200,072	_	_	20,555	20,555
	-	5 000	-	20,335	<i>.</i>
Matured bonds payable.	1.520.024	5,000	4.526.755	110 704	5,000
Total liabilities	1,530,234	5,000	4,536,755	119,784	6,191,773
Deferred inflows of resources:					
Property taxes levied for the next fiscal year	5,482,095	1,067,847	-	331,638	6,881,580
Delinquent property tax revenue not available	321,751	78,956	-	14,877	415,584
Intergovernmental revenue not available	35,252	-	2,149,688	10,799	2,195,739
Accrued interest not available.	855	4,864	-	-	5,719
Total deferred inflows of resources	5,839,953	1,151,667	2,149,688	357,314	9,498,622
Fund balances:		· · · · ·		· · · · · · · · · · · · · · · · · · ·	
Nonspendable:				2.072	2.072
Materials and supplies inventory.	-	-	-	3,072	3,072
Prepaids	18,334	-	-	-	18,334
Debt service	-	2,132,376	-	-	2,132,376
Capital improvements	-	-	-	1,456,149	1,456,149
Classroom facilities maintenance	-	-	-	265,709	265,709
Food service operations	-	-	-	275,440	275,440
Non-public schools	-	-	-	14,492	14,492
Special education	-	-	-	2,765	2,765
Other purposes.	-	-	-	11,921	11,921
Extracurricular activities.	-	-	-	5,121	5,121
Committed:					
Capital improvements	-	-	-	43,823	43,823
Assigned: Student instruction	71,849				71,849
Student and staff support.	136,542	_	_	_	
Extracurricular activities	500	-	-	-	136,542
		-	-	-	500
Subsequent year's appropriations	326,138	-	-	-	326,138
Health and wellness.	28,139	-	-	-	28,139
Child care programs	63,691				63,691
Other purposes.	-	-	-	7,475	7,475
	468,779	-	(56,928)	(12,948)	398,903
Total fund balances	1,113,972	2,132,376	(56,928)	2,073,019	5,262,439
Total liabilities, deferred inflows and fund balances	\$ 8,484,159	\$ 3,289,043	\$ 6,629,515	\$ 2,550,117	\$ 20,952,834

### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES JUNE 30, 2015

Total governmental fund balances		\$ 5,262,439
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		45,770,649
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds. Property taxes receivable Accrued interest receivable Intergovernmental receivable Total	\$ 415,584 5,719 2,195,739	2,617,042
Unamortized premiums on bonds issued are not recognized in the funds.		(1,384,401)
Unamortized amounts on refundings are not recognized in the funds.		880,706
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(79,354)
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds. Deferred outflows - Pension Deferred Inflows - Pension Net pension liability Total	1,359,864 (3,611,074) (19,946,026)	(22,197,236)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. General obligation bonds Capital lease obligations Lease-purchase agreements Compensated absences Total	(24,446,321) (44,086) (596,000) (446,852)	(25,533,259)
Net position of governmental activities		\$ 5,336,586

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

Revenues:         From local sources:         Property taxes       \$         Tuition.       \$         Earnings on investments       \$         Earnings on investments       \$         Earnings on investments       \$         Charges for services       \$         Extracurricular.       \$         Classroom materials and fees       \$         Rental income       \$         Contributions and donations       \$         Contract services.       \$         Other local revenues       \$         Intergovernmental - intermediate       \$         Intergovernmental - state       \$         Intergovernmental - federal       \$         Total revenues       \$         Vocational       \$         Vocational       \$         Vocational       \$         Other       \$         Support services:       \$         Pupil       \$         Noard of education       \$         Administration       \$	General           4,949,213           1,400,718           14,366           6,449           100           33,914           91,236           4,333           1,426           2,596           377,500           -           7,156,495           20,906           14,059,252	<b>Retiremen</b> \$ 1,138,1 20,4 9,5	39 \$ - 46	- - - - - - - - - - - - - - - - - - -	Funds \$ 216,647 - 704 - 300,142 76,494 - 39,240	<b>Funds</b> \$ 6,303,999 1,400,718 51,833 15,958 300,242 110,408 91,236 4,333
Property taxes       \$         Tuition.	1,400,718 14,366 6,449 100 33,914 91,236 4,333 1,426 2,596 377,500 7,156,495 20,906	20,4 9,5	-	-	704 300,142 76,494	1,400,718 51,833 15,958 300,242 110,408 91,236
Tuition.         Earnings on investments.         Increase in fair market value of investments.         Charges for services.         Extracurricular.         Classroom materials and fees         Rental income         Contributions and donations         Contract services.         Other local revenues         Intergovernmental - intermediate         Intergovernmental - federal         Intergovernmental - federal         Total revenues         Current:         Instruction:         Regular.         Special         Other         Support services:         Pupil         Instructional staff	1,400,718 14,366 6,449 100 33,914 91,236 4,333 1,426 2,596 377,500 7,156,495 20,906	20,4 9,5	-	-	704 300,142 76,494	1,400,718 51,833 15,958 300,242 110,408 91,236
Earnings on investments.       Increase in fair market value of investments.         Increase in fair market value of investments.       Charges for services         Extracurricular.       Extracurricular.         Classroom materials and fees       Extracurricular.         Contributions and donations       Contributions and donations         Contract services.       Contract services.         Other local revenues       Intergovernmental - intermediate         Intergovernmental - intermediate       Intergovernmental - federal         Intergovernmental - federal       Intergovernmental - federal         Total revenues       Intergovernmental - federal         Votal revenues       Intergovernmental - federal         Votal revenues       Intergovernmental - federal         Votal revenues       Intergovernmental - federal         Vocational       Vocational         Vocational       Vocational         Vocational       Vocational         Vorational       Instructional staff         Instructional staff       Board of education	14,366 6,449 100 33,914 91,236 4,333 1,426 2,596 377,500 7,156,495 20,906	9,5		-	300,142 76,494	51,833 15,958 300,242 110,408 91,236
Increase in fair market value of investments         Charges for services	6,449 100 33,914 91,236 4,333 1,426 2,596 377,500 - 7,156,495 20,906	9,5		-	300,142 76,494	15,958 300,242 110,408 91,236
Charges for services         Extracurricular.         Classroom materials and fees         Rental income         Contributions and donations         Contributions and donations         Contract services.         Other local revenues         Intergovernmental - intermediate         Intergovernmental - state         Intergovernmental - federal         Total revenues         Total revenues         Expenditures:         Current:         Instruction:         Regular.         Special         Other         Support services:         Pupil         Instructional staff	100 33,914 91,236 4,333 1,426 2,596 377,500 7,156,495 20,906		)9 - - - - - -		76,494	300,242 110,408 91,236
Charges for services         Extracurricular.         Classroom materials and fees         Rental income         Contributions and donations         Contributions and donations         Contract services.         Other local revenues         Intergovernmental - intermediate         Intergovernmental - state         Intergovernmental - federal         Total revenues         Total revenues         Expenditures:         Current:         Instruction:         Regular.         Special         Other         Support services:         Pupil         Instructional staff	33,914 91,236 4,333 1,426 2,596 377,500 - 7,156,495 20,906	170,6	- - - - -		76,494	110,408 91,236
Classroom materials and fees	91,236 4,333 1,426 2,596 377,500 - 7,156,495 20,906	170,6	- - - -	750	-	91,236
Rental income	4,333 1,426 2,596 377,500 - 7,156,495 20,906	170,6	- - -	750	- - 39 240	
Contributions and donations	1,426 2,596 377,500 7,156,495 20,906	170,6	- - -	750	- 39 <i>24</i> 0	1 333
Contract services.	2,596 377,500 7,156,495 20,906	170,6	- -	750	39 240	4,555
Other local revenues	377,500 - 7,156,495 20,906	170,6	-	-	57,240	41,416
Intergovernmental - intermediate	7,156,495 20,906	170,6	-		-	2,596
Intergovernmental - state	20,906	170,6		-	4,876	382,376
Intergovernmental - federal	20,906	170,6	-	-	2,000	2,000
Total revenues			10 2	2,143,601	1,544,838	11,015,544
Expenditures:         Current:         Instruction:         Regular.         Special         Vocational         Other         Support services:         Pupil         Instructional staff         Board of education	14,059,252	284,6	91	-	772,157	1,077,754
Current: Instruction: Regular		1,623,3	05 2	2,160,668	2,957,098	20,800,413
Instruction:         Regular.         Special         Vocational         Vother         Other         Support services:         Pupil         Instructional staff         Board of education						
Regular.       Special         Special       Vocational         Vocational       Vocational         Other       Support services:         Pupil       Instructional staff         Board of education       Support						
Special       .         Vocational       .         Other       .         Support services:       .         Pupil       .         Instructional staff       .         Board of education       .						
Vocational	6,793,801		-	-	24,885	6,818,686
Other	1,722,975		-	-	373,126	2,096,101
Support services:         Pupil         Instructional staff         Board of education	54,021		-	-	-	54,021
Pupil	88,958		-	-	7,936	96,894
Instructional staff						
Board of education	727,443		-	-	150,097	877,540
	450,329		-	-	66,803	517,132
Administration	49,067		-	-	-	49,067
	1,351,835		-	-	-	1,351,835
Fiscal	530,842	28,3	)3	-	6,860	566,005
Operations and maintenance	1,185,562		-	-	36,660	1,222,222
Pupil transportation	838,012		-	-	80,675	918,687
Central	205,462		-	-	35,813	241,275
Operation of non-instructional services:						
Other non-instructional services	-		-	-	54,394	54,394
Latchkey operations	70,659					70,659
Food service operations	-		-	-	548,108	548,108
Extracurricular activities	289,290		-	-	102,992	392,282
Facilities acquisition and construction	-		- 13	3,136,070	391,459	13,527,529
Debt service:						
Principal retirement.	83,070	385,0		-	54,000	522,070
Interest and fiscal charges	71,710	949,1		-	27,944	1,048,839
Total expenditures	14,513,036	1,362,4	38 13	3,136,070	1,961,752	30,973,346
Excess (deficiency) of revenues over (under)						
expenditures	(453,784)	260,9	)7 (10	0,975,402)	995,346	(10,172,933)
Other financing sources (uses):						
Transfers in.	-		-	-	583,491	583,491
Transfers (out)	-		-	-	(583,491)	(583,491)
Total other financing sources (uses)			-	-		-
Net change in fund balances	(453,784)	260,9	)7 (10	0,975,402)	995,346	(10,172,933)
Fund balances at beginning of year		1,871,4				15 425 272
Fund balances at end of year	1,567,756		59 10	0,918,474	1,077,673	15,435,372

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2015

Net change in fund balances - total governmental funds		\$	(10,172,933)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.	â <u>10 5 / 5</u> 000		
Capital asset additions Current year depreciation Total	\$ 13,547,338 (1,298,491		12,248,847
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Property taxes Earnings on investments Intergovernmental Total	47,069 (340 (2,117,078	)	(2,070,349)
Repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position. Principal payments during the year were: Bonds Lease purchase agreements Capital leases Total	385,000 54,000 83,070		522,070
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows.			1,171,725
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.			(841,825)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in additional interest being reported in the statement of activities: Decrease in accrued interest payable Accreted interest on capital appreciation bonds Amortization of bond premiums Amortization of deferred charges Total	121 (189,277 93,612 (64,751	)	(160,295)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.			44,575
Change in net position of governmental activities		\$	741,815

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	 Budgeted	Amo	unts		Fina	ance with l Budget ositive
	Original		Final	Actual		egative)
Revenues:	 <u> </u>			 		8
From local sources:						
Property taxes	\$ 5,051,566	\$	5,236,127	\$ 5,235,803	\$	(324)
Tuition.	1,351,430		1,403,000	1,400,718		(2,282)
Earnings on investments	11,802		11,000	12,232		1,232
Classroom materials and fees	83,913		88,967	86,973		(1,994)
Rental income	4,181		4,585	4,333		(252)
Contributions and donations	1,376		1,480	1,426		(54)
Contract services.	5,058		3,825	5,242		1,417
Other local revenues	233,315		242,541	241,825		(716)
Intergovernmental - state	6,994,835		7,251,153	7,249,945		(1,208)
Intergovernmental - federal	20,170		21,000	20,906		(94)
Total revenues	 13,757,646		14,263,678	 14,259,403		(4,275)
Expenditures:						
Current:						
Instruction:						
Regular	7,145,932		7,058,107	6,944,327		113,780
Special.	1,887,365		1,869,509	1,757,355		112,154
Vocational.	60,544		58,302	54,223		4,079
Other	121,898		112,867	107,102		5,765
Support services:						
Pupil	680,799		686,724	684,817		1,907
Instructional staff	467,740		496,280	480,346		15,934
Board of education	50,375		54,500	49,468		5,032
Administration.	1,490,107		1,460,065	1,414,497		45,568
Fiscal	489,786		522,446	500,764		21,682
Operations and maintenance	1,362,861		1,364,305	1,260,166		104,139
Pupil transportation	907,947		905,750	844,492		61,258
Central.	320,248		316,600	250,657		65,943
Extracurricular activities.	288,852		336,809	291,433		45,376
Total expenditures	 15,274,453		15,242,264	 14,639,647		602,617
Excess (deficiency) of revenues over (under)						
expenditures	 (1,516,807)		(978,586)	 (380,244)		598,342
Other financing sources (uses):						
Refund of prior year's expenditures	51,000		53,000	52,861		(139)
Transfers in	8,568		-	8,880		8,880
Transfers (out)	(329,706)		(285,000)	(285,000)		-
Advances in	1,553		1,610	1,610		-
Advances (out)	(1,061)		-	(20,555)		(20,555)
Sale of capital assets	2,093		3,000	2,169		(831)
Total other financing sources (uses)	 (267,553)		(227,390)	 (240,035)		(12,645)
Net change in fund balance	(1,784,360)		(1,205,976)	(620,279)		585,697
Fund balance at beginning of year	2,045,517		2,045,517	2,045,517		-
Prior year encumbrances appropriated	302,000		302,000	302,000		-
Fund balance at end of year	\$ 563,157	\$	1,141,541	\$ 1,727,238	\$	585,697
-	 			 		

### STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUNDS JUNE 30, 2015

	Agency	
Assets:		
Current assets:		
Equity in pooled cash		
and cash equivalents	\$	47,445
Receivables:		
Accounts		14
Total assets.	\$	47,459
Liabilities:		
Accounts payable.	\$	694
Due to students.		46,713
Due to others		52
Total liabilities	\$	47,459

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

## NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Keystone Local School District, Lorain County, Ohio (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the Constitution and laws of the State of Ohio. The District operates under an elected Board of Education, consisting of five members and is responsible for the provision of public education to residents of the District.

The District is staffed by 80 non-certified and 101 certified personnel to provide services to approximately 1,585 students and other community members.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

## A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity</u>: <u>Omnibus an Amendment of GASB Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### JOINTLY GOVERNED ORGANIZATIONS

#### Lorain County Joint Vocational School District (JVS)

The Lorain County Joint Vocational School District (JVS) is a distinct subdivision of the State of Ohio operated under the direction of a Board, consisting of one representative from each participating school district's elected Board, which possesses its own budgeting and taxing authority. Accordingly, the JVS is not part of the District and its operations are not included as part of the reporting entity. Financial information can be obtained by contacting the Treasurer at the Lorain County Joint Vocational School District, 15181 State Route 58, Oberlin, Ohio, 44074.

#### North Coast Council (NCC)

Effective August 1, 2011, the Lake Erie Education Computer Association (LEECA) merged with the Lakeshore Northeast Ohio Computer Association (LNOCA) to form the North Coast Council (NCC). The merger resulted in Ohio's largest information technology center, with the NCC providing services to a six-county region in northeast Ohio, including two educational service centers, forty-five public school districts, ninety-nine non-public school districts, approximately twenty charter schools, and six other educational entities. The NCC was formed to provide internet services, web hosting, and software support for payroll, human resources, libraries, and student information systems that include parent access. The NCC is wholly owned by its member districts and is governed by a Board of Directors that consists of a chairperson, vice-chairperson, recording secretary, and six members from various NCC participating districts. Financial information can be obtained by contacting the Treasurer at the Educational Service Center of Lorain County, who serves as the fiscal agent, at 1885 Lake Avenue, Elyria, Ohio, 44035.

#### Lake Erie Regional Council (LERC)

The Lake Erie Regional Council (LERC) is a jointly governed organization comprised of fourteen school districts. The jointly governed organization was formed for the purpose of promoting cooperative agreements and activities among its members in dealing with problems of mutual concern such as media center, gas consumption, driver education, food service and insurance. Each member provides operating resources to the LERC on a per-pupil or actual usage charge. The LERC Assembly consists of a Superintendent or designated representative from each participating school district and the fiscal agent. The LERC is governed by a Board of Directors chosen from the general membership. The degree of control exercised by any participating school district is limited to its representation on the Board of Directors. During fiscal year 2015, the District paid \$1,615,690 to the LERC. Financial information can be obtained by contacting the Treasurer at the Educational Service Center of Lorain County, who serves as the fiscal agent, at 1885 Lake Avenue, Elyria, Ohio, 44035.

## Ohio Schools Council Association (the "Council")

The Ohio Schools Council Association (the "Council") is a jointly governed organization comprised of one hundred and fifty-seven member districts. The mission of the Council is to identify, plan and provide services to member districts that can be more effectively achieved by cooperative endeavors of member districts than by an individual district operating on its own. Each district supports the Council by paying an annual participation fee. The Council's Board consists of seven Superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. In fiscal year 2015, the District paid \$99,767 to the Council. Financial information can be obtained by contacting David Cottrell, the Executive Director of the Council, at 6133 Rockside Road, Suite 10, Independence, Ohio, 44131.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### INSURANCE PURCHASING POOL

#### Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP)

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP) was established through the Ohio School Boards Association (OSBA) as an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the GRP. Each year, the participants pay an enrollment fee to the GRP to cover the costs of administering the program.

### **B.** Fund Accounting

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types. The District has no proprietary funds.

# GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Classroom facilities fund</u> - The classroom facilities fund is used to account for financial resources and expenditures related to the District's school facilities construction project.

<u>Bond retirement fund</u> - The bond retirement fund is used to account for the accumulation of resources and payment of general obligation bond principal, interest and related costs.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: private-purpose trust funds, agency funds, pension trust funds and investment trust funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency funds account for Ohio High School Athletic Association (OHSAA) events and student activities.

### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the District are included on the statement of net position. The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Agency funds do not report a measurement focus as they do not report operations.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Deferred Outflows of Resources and Deferred Inflows of Resources</u> - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources have been reported for the following two items related the District's net pension liability: (1) the difference between expected and actual experience of the pension systems, and (2) the District's contributions to the pension systems subsequent to the measurement date. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2015, but which were levied to finance fiscal year 2016 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

The District also reports a deferred inflow of resources for the net difference between projected and actual earnings on pension plan investments related to the District's net pension liability. This deferred inflow of resources is only reported on the government-wide statement of net position.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the operating statement as an expense with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgets

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level for all funds. Although the legal level of budgetary statement comparisons at the fund and function level of expenditures. Any budgetary modifications at these levels may only be made by resolution of the Board of Education.

### Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the Lorain County Budget Commission for rate determination.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Estimated Resources:

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriations measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts in the original and final amended certificates of estimated resources issued during the fiscal year.

### Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriations resolution is enacted by the Board of Education. Prior to the passage of the annual appropriations measure, the Board may pass a temporary appropriations measure to meet the ordinary expenditures of the District. The appropriations resolution must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at the legal level of budgetary control. Any revisions that alter the fund level must be approved by the Board of Education.

The appropriations resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget amounts reflect the first appropriations for that fund that covered the entire fiscal year, including amounts automatically carried over from the prior year. The amounts reported as the original and final budgeted amounts represent the original and final appropriation amounts passed by the Board during the year.

### F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During fiscal year 2015, investments were limited to federal agency securities, negotiable certificates of deposit, non-negotiable certificates of deposit, U.S. Government money market funds, U.S. Treasury Notes (held by a fiscal agent), and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements and non-negotiable certificates of deposit, are reported at cost.

The District has invested funds in STAR Ohio during fiscal year 2015. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2015.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under existing Ohio statutes, interest earnings are allotted to the general fund unless the Board of Education has, by resolution, specified funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2015 amounted to \$14,366, which includes \$5,556 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment accounts at fiscal year-end is provided in Note 4.

#### G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed/expended when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance in the governmental funds, which indicates that it does not constitute available spendable resources even though it is a component of current assets.

Inventory consists of expendable supplies held for consumption, donated food, and purchased food.

#### H. Capital Assets

General capital assets are those assets specifically related to governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	20 - 25 years
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	8 years

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable" and "interfund loans payable". These amounts are eliminated in the governmental activities column on the statement of net position.

### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees with fifteen or more years of service with the District were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation leave and sick leave payments has been calculated using pay rates in effect at June 30, 2015 and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

The entire compensated absences liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the funds from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences and retirement incentive obligations that will be paid from governmental funds are reported as liabilities in the fund financial statements only to the extent that they are due for payment during the current year. Bonds payable, capital lease obligations and lease-purchase agreement obligations are recognized as liabilities in the fund financial statements when due.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes. The Treasurer is permitted by Board resolution to assign fund balance related to all District contracts that are not in excess of \$12,000.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### M. Net Position

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing or liabilities used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents amounts restricted for food service operations and special trust activity.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepayments in both government-wide and fund financial statements. These items are reported in the financial statements using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expense/expenditure is reported in the year in which services are consumed. At fiscal year-end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is considered nonspendable in an amount equal to the carrying value of the asset on the fund financial statements.

### **O.** Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenses/expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenses/expenditures to the funds that initially paid for them are not presented on the basic financial statements.

#### Q. Bond Issuance Costs/Unamortized Bond Premium and Discount/Accounting Gain or Loss

On the government-wide and fund financial statements, bond issuance costs are expensed/expended during the fiscal year in which they are incurred.

On the government-wide financial statements, bond premiums are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For bond refundings resulting in the defeasance of debt reported in the government-wide financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow of resources on the statement of net position.

On the governmental fund financial statements, bond premiums are recognized in the current period. A reconciliation between the bonds' face value and the amount reported on the statement of net position is presented in Note 11.

### **R.** Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

# S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2015.

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

## A. Change in Accounting Principles/Restatement of Net Position

For fiscal year 2015, the District has implemented GASB Statement No. 68, "<u>Accounting and</u> <u>Financial Reporting for Pensions - an Amendment of GASB Statement No. 27</u>", GASB Statement No. 69 "<u>Government Combinations and Disposals of Government Operations</u>", and GASB Statement No. 71, "<u>Pension Transition for Contributions Made Subsequent to the Measurement Date - an</u> <u>Amendment of GASB Statement No. 68</u>".

GASB Statement No. 69 establishes accounting and financial reporting standards related to government combinations and disposals of government operations. The Statement improves the decision usefulness of financial reporting by requiring that disclosures be made by governments about combination arrangements in which they engage and for disposals of government operations. The implementation of GASB Statement No. 69 did not have an effect on the financial statements of the District.

GASB Statement No. 68 improves the accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. The implementation of GASB Statement No. 68 affected the District's pension plan disclosures, as presented in Note 13 to the financial statements, and added required supplementary information which is presented following the notes to the basic financial statements.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 71 improves the accounting and financial reporting by addressing an issue in GASB Statement No. 68, concerning transition provisions related to certain pension contributions made to defined benefit pension plans prior to implementation of that Statement by employers and nonemployer contributing entities.

A net position restatement is required in order to implement GASB Statement No 68 and 71. The governmental activities at July 1, 2014 have been restated as follows:

	Governmental Activities
Net position as previously reported	\$ 27,121,907
Deferred outflows - payments	
subsequent to measurement date	1,176,122
Net pension liability	(23,703,258)
Restated net position at July 1, 2014	<u>\$ 4,594,771</u>

Other than employer contributions subsequent to the measurement date, the District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available. The restatement had no effect on fund balances.

#### **B.** Deficit Fund Balances

Fund balances at June 30, 2015 included the following individual fund deficits:

<u>Nonmajor funds</u>	Deficit	
Race to the top	\$ 5	
Title I	11,260	
Improving teacher quality	1,683	

The general fund is liable for any deficit in this fund and provides transfers when cash is required, not when accruals occur. The deficit fund balance resulted from adjustments for accrued liabilities.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

## **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## A. Cash with Fiscal Agents

At June 30, 2015, the District had \$5,000 held by a fiscal agent in a bond and coupon account related to matured bond and interest, and \$56,479 held by a fiscal agent in a cash account related to the District's sinking fund deposits (See Note 11.C). These amounts are not included in "deposits with financial institutions" below.

#### **B.** Investment with Fiscal Agent

At June 30, 2015, the District had \$216,518 in federal agency securities and \$861,036 in U.S. Treasury Notes held by a fiscal agent related to the District's sinking fund deposits (See Note 11.C). These amounts are reported as "investment with fiscal agent" on the basic financial statements.

### C. Cash on Hand

At June 30, 2015, the District had \$100 in cash on hand. This amount is reported as "equity in pooled cash and investments" on the basic financial statements.

### **D.** Deposits with Financial Institutions

At June 30, 2015, the carrying amount of all District deposits was \$7,687,133. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of June 30, 2015, \$1,140,212 of the District's bank balance of \$7,916,579 was exposed to custodial risk as discussed below, while \$6,776,367 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

# E. Investments

As of June 30, 2015, the District had the following investments and maturities:

		Investment Maturities				
		6 months or	7 to 12	13 to 18	19 to 24	Greater than
Investment type	Fair Value	less	months	months	months	24 months
US Government money						
market mutual funds	\$ 266,061	\$ 266,061	\$ -	\$ -	\$ -	\$ -
Negotiable CD's	1,426,695	249,120	679,690	-	248,846	249,039
FFCB	250,015	-	-	250,015	-	-
Star Ohio	26,020	26,020				
Total	\$ 1,968,791	\$ 541,201	\$ 679,690	\$ 250,015	\$ 248,846	\$ 249,039

The weighted average maturity of investments is 1.05 years.

*Interest Rate Risk:* Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* The District's investments in federal agency securities (some of which are held by a fiscal agent) and U.S. Treasury Notes held by a fiscal agent were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio and the U.S. Government money market mutual funds an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District's negotiable certificates of deposit are not rated. The District has no investment policy dealing with investment credit risk beyond the requirements in State statutes.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities and U.S Treasury securities are exposed to custodial credit risk in that they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

# NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2015:

Investment type	F	Fair Value	<u>% to Total</u>
US Government money			
market mutual funds	\$	266,061	13.51
Negotiable CD's		1,426,695	72.47
FFCB		250,015	12.70
Star Ohio	_	26,020	<u>1.32</u>
Total	\$	1,968,791	100.00

## F. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2015:

Cash and investments per note	
Carrying amount of deposits	\$ 7,687,133
Investments	1,968,791
Cash on hand	100
Cash with fiscal agents	61,479
Investment with fiscal agent	1,077,554
Total	\$10,795,057
Cash and investments per statement of net position	<u>l</u>
Governmental activities	\$10,747,612
Agency funds	47,445
Total	\$10,795,057

# **NOTE 5 - INTERFUND TRANSACTIONS**

Interfund transfers for the fiscal year ended June 30, 2015 consisted of the following, as reported on the fund financial statements:

Transfer from nonmajor governmental funds to:	Amount
Nonmajor governmental funds	\$ 583,491

## NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. The District transferred \$581,190 from the building fund (a nonmajor governmental fund), of this amount \$381,190 was transferred to the permanent improvement fund (a nonmajor governmental fund) and \$200,000 was transferred to the capital project stadium fund (a nonmajor governmental fund). The District also transferred \$2,301 from the permanent improvement fund (a nonmajor governmental fund) to the capital project stadium fund (a nonmajor governmental fund).

Interfund transfers between governmental funds are eliminated on the government-wide financial statements; therefore, no transfers are reported in the statement of activities.

All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

### NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2015 represent the collection of calendar year 2014 taxes. Real property taxes received in calendar year 2015 were levied after April 1, 2014, on the assessed values as of January 1, 2014, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2015 represent the collection of calendar year 2014 taxes. Public utility real and personal property taxes received in calendar year 2015 became a lien on December 31, 2013, were levied after April 1, 2014, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Lorain County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2015, are available to finance fiscal year 2015 operations. The amount available as an advance at June 30, 2015 was \$470,432 in the general fund, \$116,206 in the bond retirement fund and \$20,274 in the permanent improvement fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available as an advance at June 30, 2014 was \$757,022 in the general fund, \$177,934 in the bond retirement fund and \$37,516 in the permanent improvement fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2015 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### **NOTE 6 - PROPERTY TAXES - (Continued)**

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2015 taxes were collected are:

	2014 Secon	nd	2015 First				
	Half Collect	ions	Half Collections				
	 Amount	Percent	 Amount	Percent			
Agricultural/residential							
and other real estate	\$ 227,675,030	95.22	\$ 228,290,890	95.05			
Public utility personal	 11,427,140	4.78	 11,897,870	4.95			
Total	\$ 239,102,170	100.00	\$ 240,188,760	100.00			
Tax rate per \$1,000 of assessed valuation	\$ 49.87		\$ 50.24				

### **NOTE 7 - RECEIVABLES**

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Receivables at June 30, 2015 consisted of taxes, accounts (billings for user charged services and student fees), intergovernmental grants and entitlements, and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. A list of the principal items of receivables reported on the statement of net position follows:

Governmental activities:	
Taxes	\$ 7,904,076
Accounts	781
Intergovernmental	2,241,294
Accrued interest	7,853
Total receivables	\$ 10,154,004

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected in the subsequent year with the exception of the \$2,149,688 Ohio Facilities Construction Commission (OFCC) receivable, which is expected to be collected over the life of the project.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 8 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2015, was as follows:

	Balance July 1, 2014	Additions	Deductions	Balance June 30, 2015
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 521,816	\$ -	\$ -	\$ 521,816
Construction in progress	6,126,383	13,458,853		19,585,236
Total capital assets, not being depreciated	6,648,199	13,458,853		20,107,052
Capital assets, being depreciated:				
Land improvements	3,642,379	-	-	3,642,379
Buildings and improvements	31,737,700	-	-	31,737,700
Furniture and equipment	1,143,333	8,803	-	1,152,136
Vehicles	1,247,651	79,682		1,327,333
Total capital assets, being depreciated	37,771,063	88,485		37,859,548
Less: accumulated depreciation:				
Land improvements	(1,332,542)	(167,920)	-	(1,500,462)
Buildings and improvements	(7,842,779)	(930,902)	-	(8,773,681)
Furniture and equipment	(705,456)	(135,206)	-	(840,662)
Vehicles	(1,016,683)	(64,463)		(1,081,146)
Total accumulated depreciation	(10,897,460)	(1,298,491)		(12,195,951)
Governmental activities capital assets, net	\$ 33,521,802	\$ 12,248,847	<u>\$</u>	\$ 45,770,649

NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 8 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to governmental activities as follows:

Instruction:	
Regular	\$ 888,701
Special	51,168
Vocational	1,311
Support services:	
Pupil	21,337
Instructional staff	15,898
Board of education	1,191
Administration	46,805
Fiscal	16,065
Operations and maintenance	46,595
Pupil transportation	82,695
Central	22,199
Operation of non-instructional services:	
Food service operations	18,815
Other non-instructional services	1,320
Extracurricular activities	 84,391
Total depreciation expense	\$ 1,298,491

### **NOTE 9 - LEASE-PURCHASE AGREEMENT**

During a prior fiscal year, the District entered into a lease-purchase agreement with Columbus Regional Airport Authority. The lease meets the criteria of a lease-purchase as defined by accounting principles generally accepted in the United States of America, which defines a lease-purchase generally as one which transfers benefits and risks of ownership to the lessee. The lease was used to fund the District's capital improvement project, which was the construction of a new track. Capital assets acquired by the lease-purchase have been capitalized in the amount of \$890,000. Lease-purchase payments have been reflected as debt service expenditures in the permanent improvement fund (a nonmajor governmental fund). Principal payments on the lease-purchase totaled \$54,000 during fiscal year 2015.

The following is a schedule of the future minimum lease payments required under the lease-purchase agreement and the present value of the future minimum lease payments as of June 30, 2015:

Fiscal Year Ending June 30,	 Amount
2016	\$ 80,341
2017	80,877
2018	80,306
2019	79,649
2020	79,886
2021 - 2024	 316,520
Total minimum lease payments	717,579
Less: amount representing interest	 (121,579)
Total	\$ 596,000

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 10 - CAPITALIZED LEASES - LESSEE DISCLOSURE

During a prior fiscal year, the District entered into a capitalized lease for copier equipment. This lease agreement meets the criteria of a capital lease as defined by accounting principles generally accepted in the United States of America, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Capital assets consisting of copier equipment have been capitalized in the amount of \$372,368. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2015 for this equipment was \$335,132, leaving a current book value of \$37,236. A corresponding liability is recorded in the government-wide financial statements. Principal payments in fiscal year 2015 totaled \$83,070 paid by the general fund.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2015:

Fiscal Year Ending June 30.	A	mount
2016	\$	45,120
Total minimum lease payments		45,120
Less: amount representing interest		(1,034)
Total	\$	44,086

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 11 - LONG-TERM OBLIGATIONS

**A.** The long-term obligations have been restated as described in Note 3.A. During fiscal year 2015, the following changes occurred in governmental activities long-term obligations:

	Restated Balance July 1, 2014	Additions	Deductions	Balance June 30, 2015	Amounts Due in <u>One Year</u>
Governmental activities:					
General obligation bonds - series	s 2004				
Capital appreciation bonds	\$ 189,960		\$ (189,960)	\$ -	\$ -
Accreted interest	-	60,040	(60,040)	-	-
General obligation bonds - series	s 2010				
Current interest bonds	5,295,000	-	-	5,295,000	-
Capital appreciation bonds	399,987	-	-	399,987	-
Accreted interest	130,213	44,978	-	175,191	-
Refunding bonds - series 2012					
Current interest bonds	8,370,000	-	(60,000)	8,310,000	60,000
Capital appreciation bonds	94,726	-	-	94,726	-
Accreted interest	58,182	41,636	-	99,818	-
Refunding bonds - series 2013					
Current interest bonds	4,190,000	-	(65,000)	4,125,000	335,000
Capital appreciation bonds	69,094	-	-	69,094	-
Accreted interest	39,904	41,464	-	81,368	-
Refunding bonds - series 2014					
Current interest bonds	5,800,000	-	(10,000)	5,790,000	15,000
Capital appreciation bonds	4,978	-	-	4,978	-
Accreted interest		1,159		1,159	
Total general obligation bonds	24,642,044	189,277	(385,000)	24,446,321	410,000
Lease-purchase agreement	650,000	-	(54,000)	596,000	56,000
Capital lease obligation	127,156	-	(83,070)	44,086	44,086
Net pension liability	23,703,258	-	(3,757,232)	19,946,026	-
Retirement incentive	123,687	37,779	(123,687)	37,779	37,779
Compensated absences	638,068	104,730	(195,053)	547,745	145,655
Total governmental activities long-term liabilities	\$ 49,884,213	\$ 331,786	<u>\$ (4,598,042)</u>	45,617,957	\$ 693,520
Unamortized bond premiums				1,384,401	
Total on statement of net positio	n			\$ 47,002,358	

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

### Series 2004 School Improvement General Obligation Bonds

During fiscal year 2004, the District issued \$17,500,000 in general obligation bonds. The issue was comprised of both current interest bonds, par value \$17,225,000, and capital appreciation bonds, par value \$275,000. The proceeds of these bonds were used to provide long-term financing of the District's capital improvements for school facilities. During fiscal year 2012, a portion of the series 2004 general obligation bonds was refunded in the amount of \$8,555,000. Following a principal payment on the un-refunded current interest bonds in the amount of \$170,000 during fiscal year 2013, the remaining balance of the series 2004 current interest bonds was refunded in the amount of \$4,340,000. The remaining capital appreciation bonds matured on December 1, 2013 and December 1, 2014 and were paid out of the bond retirement fund.

### Series 2010 School Improvement General Obligation Bonds

During fiscal year 2011, the District issued \$11,499,987 in general obligation bonds. The issue was comprised of both current interest bonds, par value \$11,100,000, and capital appreciation bonds, par value \$399,987. The proceeds of these bonds were used for the purpose of improving school facilities. During fiscal year 2014, a portion of the series 2010 general obligation bonds was refunded in the amount of \$5,805,000. The remaining balance of series 2010 current interest bonds matures on December 1, 2028 at an interest rate of 6.75%. The capital appreciation bonds mature on December 1, 2029 (stated interest rate 5.93%), December 1, 2030 (stated interest rate 6.01%), December 1, 2031 (stated interest rate 6.25%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds is \$2,190,000. Total accreted interest of \$175,191 for series 2010 has been included on the statement of net position at June 30, 2015. Principal and interest payments are made from the bond retirement fund.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year.

### Series 2012 Refunding General Obligation Bonds

On June 6, 2012, the District issued general obligation bonds (series 2012 refunding bonds) to advance refund the callable portion of the series 2004 general obligation bonds. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

The refunding issue is comprised of both current interest bonds, par value \$8,460,000, and capital appreciation bonds, par value \$94,726. The interest rates on the current interest bonds range from 2.00%-4.00%. The capital appreciation bonds mature on December 1, 2019 (stated interest rate 25.60%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds maturing December 1, 2019 is \$575,000. Total accreted interest of \$99,818 for series 2012 has been included on the statement of net position at June 30, 2015. Principal and interest payments are made from the bond retirement fund.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2028.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

The reacquisition price exceeded the net carrying amount of the old debt by \$814,440. This amount is being netted against the new debt and amortized over the remaining life of the refunding debt, which is less than the remaining life of the refunded debt, as a deferred outflow of resources on the statement of net position.

### Series 2013 Refunding General Obligation Bonds

On January 3, 2013, the District issued general obligation bonds (series 2013 refunding bonds) to refund the remaining series 2004 general obligation current interest bonds in the amount of \$4,340,000. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

The refunding issue is comprised of both current interest bonds, par value \$4,270,000, and capital appreciation bonds, par value \$69,094. The interest rates on the current interest bonds range from 2.00%-2.50%. The capital appreciation bonds mature on December 1, 2018 (stated interest rate 35.00%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds maturing December 1, 2018 is \$465,000. Total accreted interest of \$81,368 for series 2013 has been included on the statement of net position at June 30, 2015. Principal and interest payments are made from the bond retirement fund.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2030.

The reacquisition price exceeded the net carrying amount of the old debt by \$309,432. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued, as a deferred outflow of resources on the statement of net position.

### Series 2014 Refunding General Obligation Bonds

On June 2, 2014, the District issued general obligation bonds (series 2014 refunding bonds) to refund a portion of the series 2010 general obligation current interest bonds in the amount of \$5,805,000. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

The refunding issue is comprised of both current interest bonds, par value \$5,800,000, and capital appreciation bonds, par value \$4,978. The interest rates on the current interest bonds range from 2.00%-4.50%. The capital appreciation bonds mature on December 1, 2031 (stated interest rate 22.10%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds maturing December 1, 2031 is \$195,000. Total accreted interest of \$1,159 for series 2014 has been included on the statement of net position at June 30, 2015. Principal and interest payments are made from the bond retirement fund.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2040.

The net carrying amount of the old debt exceeded the reacquisition price by \$49,833. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued, as a deferred outflow of resources on the statement of net position.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

### Lease-Purchase Agreement

See Note 9 for detail on the District's lease-purchase agreement. Principal and interest payments are made from the permanent improvement fund (a nonmajor governmental fund).

### Capital Lease Obligation

See Note 10 for detail on the District's capital lease obligation. Principal and interest payments are made from the general fund.

### Net Pension Liability

See Note 13 for detail on the District's net pension liability.

### **Retirement Incentive**

During fiscal year 2015, the District offered a retirement incentive for those certified employees who served five years with the District. The payment was calculated based on the retiring employees' unused sick leave and personal leave accumulated during the last year of employment. In addition to this retirement incentive, certified employees retiring with thirty years or less of service were also eligible for a cash payment of \$10,000 with an additional \$300 per year of service with the District. At June 30, 2015, the District's liability for this retirement incentive plan was \$37,779. The entire balance is recorded as retirement incentive payable in the general fund.

### **Compensated Absences**

Compensated absences will be paid from the fund from which the employee is paid which, for the District, is primarily the general fund.

**B.** The following tables summarize the District's future annual debt service requirements to maturity for bonds payable:

	Current Interest - Series 2010							Capital A	Appreciation - Ser	ries 2	2010
Fiscal Year		Principal		Interest		Total		Principal	Interest		Total
2016	\$	-	\$	357,412	\$	357,412	\$	-		\$	-
2017		-		357,413		357,413		-	-		-
2018		-		357,412		357,412		-	-		-
2019		-		357,413		357,413		-	-		-
2020		-		357,412		357,412		-	-		-
2021 - 2025		-		1,787,063		1,787,063		-	-		-
2026 - 2030		5,295,000		1,250,944		6,545,944		92,916	342,084		435,000
2031 - 2034		-		-		_		307,071	1,447,929		1,755,000
Total	\$	5,295,000	\$	4,825,069	\$	10,120,069	\$	399,987	\$ 1,790,013	\$	2,190,000

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

		Current In	terest - Refunding Series 2012				Capital Appreciation - Refunding Series 2012				ries 2012	
Fiscal Year		Principal		Interest		Total	P	rincipal		Interest		Total
2016	\$	60,000	\$	272,175	\$	332,175	\$	-	\$	-	\$	-
2017		60,000		270,975		330,975		-		-		-
2018		60,000		269,775		329,775		-		-		-
2019		65,000		268,525		333,525		-		-		-
2020		-		267,875		267,875		94,726		480,274		575,000
2021 - 2025		3,680,000		1,005,012		4,685,012		-		-		-
2026 - 2029		4,385,000		275,925		4,660,925				-		-
Total	\$	8,310,000	\$	2,630,262	\$	10,940,262	\$	94,726	\$	480,274	\$	575,000
		Current In	tere	st - Refunding	, Seri	es 2013	Ca	pital Appre	ciatic	n - Refundii	ng Se	ries 2013
Fiscal Year	_	Principal		Interest		Total	P	rincipal		Interest		Total
2016	\$	335,000	\$	93,900	\$	428,900	\$	-	\$	-	\$	-
2017		405,000		86,500		491,500		-		-		-
2018		435,000		78,100		513,100		-		-		-
2019		-		73,750		73,750		69,094		395,906		465,000
2020		-		73,750		73,750		-		-		-
2021 - 2025		-		368,750		368,750		-		-		-
2026 - 2030		1,440,000		350,750		1,790,750		-		-		-
2031		1,510,000		18,875		1,528,875						
Total	\$	4,125,000	\$	1,144,375	\$	5,269,375	\$	69,094	\$	395,906	\$	465,000

Current Interest - Refunding Series 2014						Ca	pital Appre	ciatio	on - Refundir	ng Se	ries 2014	
Fiscal Year		Principal	_	Interest		Total	<u>P</u> 1	rincipal		Interest		Total
2016	\$	15,000	\$	224,662	\$	239,662	\$	-	\$	-	\$	-
2017		15,000		224,363		239,363		-		-		-
2018		15,000		224,062		239,062		-		-		-
2019		15,000		223,763		238,763		-		-		-
2020		15,000		223,462		238,462		-		-		-
2021 - 2025		80,000		1,111,232		1,191,232		-		-		-
2026 - 2030		100,000		1,093,375		1,193,375		-		-		-
2031 - 2035		2,260,000		928,005		3,188,005		4,978		190,022		195,000
2036 - 2040		2,770,000		378,538		3,148,538		-		-		-
2041		505,000		10,100		515,100						
Total	\$	5,790,000	\$	4,641,562	\$	10,431,562	\$	4,978	\$	190,022	\$	195,000

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

**C.** The series 2010 general obligation school improvement bonds require the District to make mandatory sinking fund deposits beginning December 1, 2011. The sinking fund deposits will result in a balloon principal payment of \$5,295,000 made on December 1, 2028. Sinking fund deposits will be made on December 1, in the following fiscal years and in the following amounts:

	I	Amounts	A	Amounts
Fiscal Year		Due	D	eposited
2012	\$	215,000	\$	215,000
2013		290,000		290,000
2014		290,000		290,000
2015		300,000		300,000
2016		300,000		-
2017 - 2021		1,500,000		-
2022 - 2026		1,500,000		-
2027 - 2029		900,000		-
	\$	5,295,000	\$1	,095,000

**D.** The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The Code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The Code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006.

In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2014, are a voted debt margin of \$(399,421) (including available funds of \$2,132,376) and an unvoted debt margin of \$240,189. The District has been authorized by the Ohio Superintendent of Public Instruction to exceed its overall limitation because it has been designated as a "special needs" school district.

### NOTE 12 - RISK MANAGEMENT

### A. Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2015, the District contracted with Fitzgibbons, Arnold & Co. for insurance. General and professional liability has a \$2,000,000 aggregate limit for each. Automobile liability has a \$1,000,000 combined single limit of liability. Traveler's Surety & Insurance Co. of America maintains performance bonds of \$50,000 for the Superintendent and the Board President and a \$75,000 performance bond for the Treasurer.

Settled claims have not exceeded this commercial coverage in any of the past three years. There was no significant reduction of coverage from the prior year.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 12 - RISK MANAGEMENT - (Continued)

### **B.** Employee Health and Dental

The District purchased health, dental and vision coverage through the Lake Erie Regional Council of Governments (LERC), an insurance purchasing pool. The risk of loss transfers to the pool upon payment of the premium. Based upon applicable union contracts, the District pays 85% to 86.5% of the monthly insurance premium for single and family coverage for employees working thirty hours or more. Any employee who is scheduled to work between twenty and thirty hours per week is eligible for this coverage, but they are required to pay a higher premium. The premium is generally paid by the fund that pays the salary for the employee.

### C. Workers' Compensation Group Rating Plan

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (See Note 2.A). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP.

The workers' compensation experience of the participating districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. Participation in the GRP is limited to districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control and actuarial services to the GRP.

### NOTE 13 - DEFINED BENEFIT PENSION PLANS

### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees— of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *pension and postemployment obligation payable* on both the accrual and modified accrual bases of accounting.

### Plan Description - School Employees Retirement System (SERS)

Plan Description –District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2015, the allocation to pension, death benefits, and Medicare B was 13.18 percent. The remaining 0.82 percent of the 14 percent employer contribution rate was allocated to the Health Care Fund.

The District's contractually required contribution to SERS was \$254,017 for fiscal year 2015. Of this amount \$18,132 is reported as pension and postemployment obligation payable.

### Plan Description - State Teachers Retirement System (STRS)

Plan Description –District licensed teachers and other faculty members participate in STRS Ohio, a costsharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <u>www.strsoh.org</u>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was increased one percent July 1, 2014, and will be increased one percent each year until it reaches 14 percent on July 1, 2016. For the fiscal year ended June 30, 2015, plan members were required to contribute 12 percent of their annual covered salary. The District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2015 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$917,708 for fiscal year 2015. Of this amount, \$150,120 is reported as pension and postemployment obligation payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportionate share of the net			
pension liability	\$ 3,480,765	\$ 16,465,261	\$ 19,946,026
Proportion of the net pension			
liability	0.06877700%	0.06769292%	
Pension expense	\$ 203,127	\$ 638,698	\$ 841,825

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

At June 30, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred outflows of resources			
Differences between expected and actual experience	\$ 29,625	\$ 158,514	\$ 188,139
District contributions subsequent to the measurement date	254,017	917,708	1,171,725
Total deferred outflows of resources	\$ 283,642	\$ 1,076,222	\$ 1,359,864
<b>Deferred inflows of resources</b> Net difference between projected and			
actual earnings on pension plan investments	\$ 564,938	\$ 3,046,136	\$ 3,611,074

\$1,171,725 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

		SERS	ERS STRS			Total
Fiscal Year Ending June 30:						
2016	\$	(133,829)	\$	(721,905)	\$	(855,734)
2017		(133,829)		(721,905)		(855,734)
2018		(133,829)		(721,905)		(855,734)
2019		(133,826)		(721,907)		(855,733)
Total	\$	(535,313)	\$ (	2,887,622)	\$ (	(3,422,935)
	Ŷ	(000,010)	Ψ	(2,007,022)	Ŷ	(0,122,200)

### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2014, are presented below:

Wage Inflation	3.25 percent
Future Salary Increases, including inflation	4.00 percent to 22 percent
COLA or Ad Hoc COLA	3 percent
Investment Rate of Return	7.75 percent net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal

For post-retirement mortality, the table used in evaluating allowances to be paid is the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables are used for the period after disability retirement.

The most recent experience study was completed June 30, 2010.

The long-term return expectation for the Pension Plan Investments has been determined using a buildingblock approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.00 %
US Stocks	22.50	5.00
Non-US Stocks	22.50	5.50
Fixed Income	19.00	1.50
Private Equity	10.00	10.00
Real Assets	10.00	5.00
Multi-Asset Strategies	15.00	7.50
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.75 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.75 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount *Rate* Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.75 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75 percent), or one percentage point higher (8.75 percent) than the current rate.

	Current				
	19	% Decrease (6.75%)	Di	scount Rate (7.75%)	1% Increase (8.75%)
District's proportionate share of the net pension liability	\$	4,966,017	\$	3,480,765	\$ 2,231,539

### **Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 percent
Projected salary increases	2.75 percent at age 70 to 12.25 percent at age 20
Investment Rate of Return	7.75 percent, net of investment expenses
Cost-of-Living Adjustments	2 percent simple applied as follows: for members retiring before
(COLA)	August 1, 2013, 2 percent per year; for members retiring August 1, 2013,
	or later, 2 percent COLA paid on fifth anniversary of retirement date.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2014, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	1.00	3.00
<b>T</b> 1	100.00 0/	
Total	100.00 %	

**Discount Rate** The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2014. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2014. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2014.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount *Rate* The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(6.75%)	(7.75%)	(8.75%)	
District's proportionate share				
of the net pension liability	\$ 23,571,816	\$ 16,465,261	\$10,455,507	

### **NOTE 14 - POSTEMPLOYMENT BENEFITS**

### A. School Employees Retirement System

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 45 purposes, this plan is considered a cost-sharing, multiple-employer, defined benefit other postemployment benefit (OPEB) plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at at <u>www.ohsers.org</u> under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Health care is financed through a combination of employer contributions and retiree premiums, copays and deductibles on covered health care expenses, investment returns, and any funds received as a result of SERS' participation in Medicare programs. Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required basic benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. For fiscal year 2015, 0.82 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. For fiscal year 2015, this amount was \$20,450. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2015, the District's surcharge obligation was \$34,183.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### **NOTE 14 - POSTEMPLOYMENT BENEFITS - (Continued)**

The District's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$51,271, \$37,625, and \$33,408, respectively. For fiscal year 2015, 93.62 percent has been contributed, with the balance being reported as pension and postemployment obligation payable. The full amount has been contributed for fiscal years 2014 and 2013.

### **B.** State Teachers Retirement System

Plan Description – The District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2015, STRS did not allocate any employer contributions to post-employment health care. The District's contributions for health care for the fiscal years ended June 30, 2015, 2014, and 2013 were \$0, \$72,180, and \$71,082 respectively. The full amount has been contributed for fiscal years 2015, 2014 and 2013.

### NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

### Net Change in Fund Balance

	G	eneral fund
Budget basis	\$	(620,279)
Net adjustment for revenue accruals		(372,118)
Net adjustment for expenditure accruals		(112,093)
Net adjustment for other sources/uses		240,035
Funds budgeted elsewhere		154,677
Adjustment for encumbrances		255,994
GAAP basis	\$	(453,784)

Certain funds that are legally budgeted in separate fund classifications are considered part of the general fund on a GAAP basis. This includes the uniform school supplies fund, public school support fund, KeyCare fund, employee benefits fund and termination benefits fund.

### **NOTE 16 - CONTINGENCIES**

### A. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

### **B.** Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### NOTE 16 - CONTINGENCIES - (Continued)

### C. Foundation Funding

District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Effective for the 2014-2015 school year, traditional Districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the District, which can extend past the fiscal year-end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2015 Foundation funding for the District; therefore, the financial statement impact is not determinable at this time. ODE and management believe this will result in either a receivable to or liability of the District.

### **NOTE 17 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures and other applicable offsets exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash-basis information describes the change in the fiscal year end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	Capital	
	Improvements	
Set-aside balance June 30, 2014	\$	-
Current year set-aside requirement		289,946
Current year offsets	(2	273,289)
Prior year offset from bond proceeds		(16,657)
Total	\$	-
Balance carried forward to fiscal year 2016	\$	-
Set-aside balance June 30, 2015	\$	_

During fiscal years 2004 and 2011, the District issued \$28,999,987 in capital related school improvement bonds. These proceeds may be used to reduce the capital improvements set-aside amount for future years. The amount presented for prior year offset from bond proceeds is limited to an amount needed to reduce the capital improvements set-aside balance to \$0. The District is responsible for tracking the amount of bond proceeds that may be used as an offset in future periods, which was \$27,942,309 at June 30, 2015.

### NOTES TO BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### **NOTE 18 - CONTRACTUAL COMMITMENTS**

As a result of the construction project that was in progress at June 30, 2015, the District had the following outstanding contractual commitments at fiscal year-end:

	Contract		ontract Amount		Amount	
Vendor		Amount		Expended	O	utstanding
Bramhall Engineering	\$	8,200	\$	(7,000)	\$	1,200
Chagrin Valley Engineering		11,500		(9,968)		1,532
FMD Architects		1,641,253		(1,092,791)		548,462
Panzica		18,370,022		(17,480,136)		889,886
Stan and Associates		40,812		(22,503)		18,309
Timmerman		30,000		(19,909)		10,091
Village of LaGrange		79,256		(55,069)		24,187
Total Contractual Commitments	\$	20,181,043	\$	(18,687,376)	\$	1,493,667

### **NOTE 19 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

		Year End					
<u>Fund</u>	Encumbrances						
General fund	\$	172,653					
Classroom facilities fund		990,801					
Nonmajor governmental funds		150,238					
Total	\$	1,313,692					

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# REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST TWO FISCAL YEARS

		2014		2013
District's proportion of the net pension liability	(	).06877700%	C	0.06877700%
District's proportionate share of the net pension liability	\$	3,480,765	\$	4,089,947
District's covered-employee payroll	\$	1,998,528	\$	2,048,027
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll		174.17%		199.70%
Plan fiduciary net position as a percentage of the total pension liability		71.70%		65.52%

Note: Information prior to fiscal year 2013 was unavailable.

Amounts presented as of the Districts's measurement date which is the prior fiscal year end.

### SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST TWO FISCAL YEARS

	 2014		2013
District's proportion of the net pension liability	0.06769292%	(	0.06769292%
District's proportionate share of the net pension liability	\$ 16,465,261	\$	19,613,311
District's covered-employee payroll	\$ 6,916,354	\$	7,108,231
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	238.06%		275.92%
Plan fiduciary net position as a percentage of the total pension liability	74.70%		69.30%

Note: Information prior to fiscal year 2013 was unavailable.

Amounts presented as of the Districts's measurement date which is the prior fiscal year end.

### SCHEDULE OF DISTRICT CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST TEN FISCAL YEARS

	2015		2014		2013		2012	
Contractually required contribution	\$	254,017	\$	276,996	\$	283,447	\$	282,992
Contributions in relation to the contractually required contribution		(254,017)		(276,996)		(283,447)		(282,992)
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-
District's covered-employee payroll	\$	1,927,291	\$	1,998,528	\$	2,048,027	\$	2,104,030
Contributions as a percentage of covered-employee payroll		13.18%		13.86%		13.84%		13.45%

 2011	 2010	 2009	 2008	 2007	 2006
\$ 252,605	\$ 260,604	\$ 185,415	\$ 174,284	\$ 187,129	\$ 184,646
 (252,605)	 (260,604)	 (185,415)	 (174,284)	 (187,129)	 (184,646)
\$ -	\$ 	\$ 	\$ -	\$ -	\$ -
\$ 2,009,586	\$ 1,924,697	\$ 1,884,299	\$ 1,774,786	\$ 1,752,144	\$ 1,745,236
12.57%	13.54%	9.84%	9.82%	10.68%	10.58%

### SCHEDULE OF DISTRICT CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST TEN FISCAL YEARS

	2015		2014		2013		2012	
Contractually required contribution	\$	917,708	\$	899,126	\$	924,070	\$	904,448
Contributions in relation to the contractually required contribution		(917,708)		(899,126)		(924,070)		(904,448)
Contribution deficiency (excess)	\$		\$	_	\$		\$	
District's covered-employee payroll	\$	6,555,057	\$	6,916,354	\$	7,108,231	\$	6,957,292
Contributions as a percentage of covered-employee payroll		14.00%		13.00%		13.00%		13.00%

 2011	 2010		2009	2008		2008		2008 2007		2006	
\$ 891,185	\$ 855,326	\$	797,113	\$	779,379	\$	768,000	\$	806,101		
 (891,185)	 (855,326)	. <u> </u>	(797,113)		(779,379)	. <u> </u>	(768,000)		(806,101)		
\$ -	\$ _	\$	_	\$	-	\$	_	\$	_		
\$ 6,855,269	\$ 6,579,431	\$	6,131,638	\$	5,995,223	\$	5,907,692	\$	6,200,777		
13.00%	13.00%		13.00%		13.00%		13.00%		13.00%		

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2015

### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Information about factors that significantly affect trends in the amounts reported in the schedules should be presented as notes to the schedule.

Changes in benefit terms : There were no changes in benefit terms from the amounts reported for fiscal year 2014 and 2015.

*Changes in assumptions* : There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2014 and 2015. See the notes to the basic financials for the methods and assumptions in this calculation.

### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms : There were no changes in benefit terms from the amounts reported for fiscal year 2014 and 2015.

*Changes in assumptions* : There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2014 and 2015. See the notes to the basic financials for the methods and assumptions in this calculation.

## COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES

### **MAJOR FUNDS**

### **General Fund**

The general fund is used to account for resources traditionally associated with a school district that are not required legally or by sound financial management to be accounted for in another fund. These activities include, but are not limited to, general instruction, pupil services, operation and maintenance of facilities, student transportation, and administration.

Since there is only one general fund and the legal level of budgetary control is not greater than that presented in the basic financial statements, no additional financial statements are presented here.

### **Debt Service Fund**

This fund is used to account for bond levy proceeds that are accumulated for the future repayment of principal and interest on the general obligation debt of the District.

### **Classroom Facilities Fund**

The classroom facilities fund is used to account for financial resources and expenditures related to the school facilities construction project.

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Budş	geted Amounts Final	Actual	Variance with Final Budget- Over (Under)
Debt Service				
Total Revenues and Other Sources	\$	1,699,719	\$ 1,706,499	\$ 6,780
Total Expenditures and Other Uses		1,510,449	 1,366,278	 144,171
Net Change in Fund Balances		189,270	340,221	150,951
Fund Balance, July 1		1,684,457	 1,684,457	 -
Fund Balance, June 30	\$	1,873,727	\$ 2,024,678	\$ 150,951
Classroom Facilities				
Total Revenues and Other Sources	\$	7,015,700	\$ 2,160,418	\$ (4,855,282)
Total Expenditures and Other Uses		15,179,278	 15,166,719	 12,559
Net Change in Fund Balances		(8,163,578)	(13,006,301)	(4,842,723)
Fund Balance (Deficit), July 1 Prior Year Encumbrances Appropriated		(2,637,538) 15,095,701	 (2,637,538) 15,095,701	 -
Fund Balance (Deficit), June 30	\$	4,294,585	\$ (548,138)	\$ (4,842,723)

### KEYSTONE LOCAL SCHOOL DISTRICT COMBINING STATEMENTS - NONMAJOR FUNDS

### Nonmajor Special Revenue Funds

The special revenue funds are used to account for the proceeds of specific revenue sources (other than amounts relating to expendable trusts or major capital projects) that are restricted or committed to expenditure for specified purposes. The title of each special revenue fund is descriptive of the activities accounted for therein. The nonmajor special revenue funds are:

### Food Services Fund

This fund is used to record financial transactions related to food service operations.

### School Trusts Fund

This fund is used to account for trust agreements in which principal and income are used to support District programs.

### **Other Local Grants Fund**

This fund is used to account for the proceeds of specific revenue sources, except for State and federal grants that are legally restricted to expenditures for specified purposes.

### **Classroom Facilities Maintenance Fund**

This fund accounts for the accumulation of earmarked proceeds from an existing permanent improvement levy that are to be used for the maintenance of facilities.

### **Student Activity Fund**

A fund provided to account for those student activity programs which have student participation in the activity, but do not have student management of the programs. This fund includes the athletic programs and the drama program.

### **Auxiliary Services Fund**

A fund provided to account for monies that provide services and materials to pupils attending non-public schools within the District.

### **Data Communication Fund**

A fund provided to account for money for Ohio Educational Computer Network Connections.

### Race to the Top Fund

This fund is intended to establish a new program or expand an existing program aligned to an approved scope of work. An approved scope of work must support Race to the Top initiatives in the areas of Standards and Assessments, Using Data to Improve Instruction, Great Teachers and Leaders and/or Turning Around the Lowest-Achieving Schools.

### **Title VI-B Fund**

A fund that accounts for federal funds used in the identification of handicapped children, development of procedural safeguards, implementation of least-restrictive alternative service patterns, and provision of full educational opportunities to handicapped children at preschool, elementary, and secondary levels.

### **<u>Title III - Limited English Proficiency</u>**

This program is designed to help meet the educational needs of children of limited english proficiency.

### **Title I Fund**

To account for funds intended to: 1) establish or improve programs designed to meet the special needs of migratory agricultural workers or migratory fishers and 2) enable State education agencies to coordinate their migrant education programs and local projects with similar programs and projects in other states, including the transfer of school records or other information about migratory children.

## KEYSTONE LOCAL SCHOOL DISTRICT COMBINING STATEMENTS - NONMAJOR FUNDS

### Nonmajor Special Revenue Funds (Continued)

# **Title II-A Fund**

This fund accounts for a federal grant aimed at reducing class sizes throughout the District.

# The following funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis):

### Uniform School Supplies Fund

This fund accounts for the purchase and sale of school supplies for use in the District. Profits derived from such sales are used for purposes or activities connected with the District's various schools.

#### **Public School Support Fund**

A fund provided to account for special local revenue sources, other than taxes or expendable trusts (i.e., profits from vending machines), that are assigned to expenditures for specified purposes approved by Board of Education resolution. Such expenditures may include curricular and extracurricular related purchases.

### **KeyCare Fund**

This fund accounts for parental fees collected and expended in conjuncture with the District's before and after school child care program.

### **Employee Benefits Fund**

This fund accounts for internal activity related to the acquisition of the District's employee benefits.

### **Termination Benefits Fund**

This fund acquires and distributes monies for retirees and other qualifying individuals leaving the District in accordance with the District's severance policy.

#### Nonmajor Capital Projects Funds

Capital projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds). The nonmajor capital projects funds are:

#### Permanent Improvement Fund

To account for the acquisition, construction, or improvement of capital facilities.

#### **Building Fund**

improvements.

#### **Other Capital Projects Fund**

A fund provided to accumulate money for one or multiple capital projects.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2015

	Spec	onmajor ial Revenue Funds	Nonmajor Capital Projects Funds		Total Nonmajor Governmental Funds	
Assets:						
Equity in pooled cash and investments Receivables:	\$	605,270	\$	1,509,280	\$	2,114,550
Taxes		132,131 95		234,658		366,789 95
Intergovernmental		56,354 3,072		-		56,354 3,072
Inventory held for resale		9,257		-		9,257
Total assets.	\$	806,179	\$	1,743,938	\$	2,550,117
Liabilities:						
Accounts payable	\$	3,108	\$	-	\$	3,108
Contracts payable		-		27,082		27,082
Accrued wages and benefits		47,307		-		47,307
Pension and postemployment obligation payable		14,529		-		14,529
Intergovernmental payable		4,703		2,500		7,203
Interfund loans payable		20,555		-		20,555
Total liabilities.		90,202		29,582		119,784
Deferred inflows of resources:						
Property taxes levied for the next fiscal year		132,131		199,507		331,638
Delinquent property tax revenue not available		- , -		14,877		14,877
Intergovernmental revenue not available		10,799		14,077		10,799
Total deferred inflows of resources		142,930		214,384		357,314
Fund balances: Nonspendable:						
Materials and supplies inventory Restricted:		3,072		-		3,072
Capital improvements		-		1,456,149		1,456,149
Classroom facilities maintenance		265,709		-		265,709
Food service operations		275,440		-		275,440
Non-public schools		14,492		-		14,492
Special education		2,765		-		2,765
Extracurricular activities		5,121		-		5,121
Other purposes.		11,921		-		11,921
Committed:						
Capital improvements		-		43,823		43,823
Other purposes.		7,475		-		7,475
Unassigned (deficit)		(12,948)		-		(12,948)
Total fund balances		573,047		1,499,972		2,073,019
Total liabilities, deferred inflows of resources						
and fund balances	\$	806,179	\$	1,743,938	\$	2,550,117

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Spec	onmajor ial Revenue Funds	Nonmajor Capital Projects Funds			Total Ionmajor vernmental Funds
Revenues:						
From local sources:						
Taxes	\$	132,131	\$	84,516	\$	216,647
Charges for services		300,142		-		300,142
Earnings on investments		704		-		704
Extracurricular		76,494		-		76,494
Contributions and donations		37,340		1,900		39,240
Other local revenues		2,397		2,479		4,876
Intergovernmental - intermediate		2,000		-		2,000
Intergovernmental - state		57,794		1,487,044		1,544,838
Intergovernmental - federal		772,157		-		772,157
Total revenues		1,381,159		1,575,939		2,957,098
Expenditures:						
Current:						
Instruction:						
Regular		24,885		_		24,885
Special		373,126		_		373,126
Other		7,936		_		7,936
Support services:		1,550		_		1,750
Pupil		150,097		_		150,097
Instructional staff		66,803		_		66,803
Fiscal		168		6,692		6,860
Operations and maintenance		36,660		0,072		36,660
Pupil transportation		50,000		80,675		30,000 80,675
Central		5,400		30,413		35,813
Operation of non-instructional services:		5,400		50,415		55,615
Food service operations.		548,108		_		548,108
Other non-instructional services.		54,394		_		54,394
Extracurricular activities.		71,572		31,420		102,992
Facilities acquisition and construction		11,572		391,459		391,459
Debt service:		_		571,457		571,457
Principal retirement.		-		54,000		54,000
Interest and fiscal charges		-		27,944		27,944
Total expenditures		1,339,149		622,603		1,961,752
-		1,339,149		022,003		1,901,752
Excess (deficiency) of revenues over (under)						
expenditures		42,010		953,336		995,346
Other financing sources (uses):						
Transfers in.		-		583,491		583,491
Transfers (out)		-		(583,491)		(583,491)
Total other financing sources (uses)				-		
Net change in fund balances		42,010		953,336		995,346
Fund balances, July 1		531,037		546,636		1,077,673
Fund balances, June 30.	\$	573,047	\$	1,499,972	\$	2,073,019
~uuunces, oune cor + + + + + + + + + + + + + + + + + + +	Ψ	575,077	Ŷ	-,,	Ψ	2,073,017

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2015

	Food Services			School Trusts		Other Local Grants	Classroom Facilities Maintenance	
Assets:								
Equity in pooled cash and investments Receivables:	\$	297,509	\$	7,475	\$	11,921	\$	265,709
Taxes       Accounts.		- 95		-		-		132,131
Intergovernmental		-		-		-		-
Materials and supplies inventory		3,072		-		-		-
Inventory held for resale.	\$	9,257	¢		¢	-	<u>_</u>	- 207.940
Total assets.	\$	309,933	\$	7,475	\$	11,921	\$	397,840
Liabilities:								
Accounts payable	\$	-	\$	-	\$	-	\$	-
Accrued wages and benefits		19,334		-		-		-
Pension and postemployment obligation payable		11,246		-		-		-
Intergovernmental payable		841		-		-		-
Interfund loans payable.		-		-		-		-
Total liabilities		31,421		-		-		-
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		-		-		-		132,131
Intergovernmental revenue not available		-		-		-		-
Total deferred inflows of resources	. <u> </u>	-		-		-		132,131
Fund balances:								
Nonspendable:								
Materials and supplies inventory		3,072		-		-		-
Restricted:								
Classroom facilities maintenance		-		-		-		265,709
Food service operations		275,440		-		-		-
Non-public schools		-		-		-		-
Special education		-		-		-		-
Extracurricular activities		-		-		-		-
Other purposes		-		-		11,921		-
Other purposes		-		7,475		-		-
Unassigned (deficit)		-		-				-
Total fund balances		278,512		7,475		11,921		265,709
Total liabilities, deferred inflows of resources								
and fund balances.	\$	309,933	\$	7,475	\$	11,921	\$	397,840

	Student Activity		uxiliary ervices		Race to the Top		Title VI-B		Title I
\$	5,121	\$	14,745	\$	-	\$	-	\$	2,107
	-		-		-		-		-
	-		-		-		- 35,555		- 20,799
	-		-		-		-		-
\$	5,121	\$	14,745	\$	-	\$	35,555	\$	22,906
\$	-	\$	-	\$	-	\$	772	\$	-
	-		- 234		-		7,100 1,291		20,873
	-		234 19		- 5		3,072		1,758 736
	-		-		-		20,555		-
	-		253		5		32,790		23,367
	-		-		-		-		-
	-		-						10,799 10,799
									10,775
	-		-		-		-		-
	-		-		-		-		-
	-		-		-		-		-
	-		14,492		-		-		-
	-		-		-		2,765		-
	5,121		-		-		-		-
	-		-		-		-		-
	-		-		(5)		-		(11,260)
	5,121		14,492		(5)		2,765		(11,260)
<b>.</b>		<b>^</b>		<b>.</b>		<i>.</i>		¢.	
\$	5,121	\$	14,745	\$	-	\$	35,555	\$	22,906
									(Continued)

- (Continued)

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) JUNE 30, 2015

	T	itle II-A		Total onmajor ial Revenue Funds
Assets:				
Equity in pooled cash and investments	\$	683	\$	605,270
Receivables:				100 101
Taxes		-		132,131
Accounts		-		95 56,354
Intergovernmental		-		3,072
Inventory held for resale.		-		9,257
Total assets.	\$	683	\$	806,179
	<u> </u>			
Liabilities:				
Accounts payable	\$	2,336	\$	3,108
Accrued wages and benefits.		-		47,307
Pension and postemployment obligation payable.		-		14,529
Intergovernmental payable		30		4,703
Interfund loans payable.		-		20,555
Total liabilities.		2,366		90,202
<b>Deferred inflows of resources:</b> Property taxes levied for the next fiscal year Intergovernmental revenue not available Total deferred inflows of resources		-		132,131 10,799 142,930
Fund balances:				
Nonspendable:				
Materials and supplies inventory		-		3,072
Restricted:				5,072
Classroom facilities maintenance		-		265,709
Food service operations		-		275,440
Non-public schools		-		14,492
Special education		-		2,765
Extracurricular activities		-		5,121
Other purposes.		-		11,921
Assigned:				
Other purposes.		-		7,475
Unassigned (deficit).		(1,683)		(12,948)
Total fund balances		(1,683)		573,047
Total liabilities, deferred inflows of resources and fund balances.	\$	682	\$	806 170
	φ	683	φ	806,179

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## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Food Services	School Trusts	Other Local Grants	Classroom Facilities Maintenance	
Revenues:					
From local sources:					
Taxes	\$ -	\$ -	\$ -	\$ 132,131	
Charges for services	300,142	-	-	-	
Earnings on investments	651	-	-	-	
Extracurricular	-	-	-	-	
Contributions and donations	-	23,200	14,127	-	
Other local revenues	2,276	-	-	-	
Intergovernmental - intermediate	-	-	2,000	-	
Intergovernmental - state	4,369	-	-	-	
Intergovernmental - federal	243,887	-		-	
Total revenues	551,325	23,200	16,127	132,131	
Expenditures:					
Current:					
Instruction:					
Regular.	-	21,500	3,385	-	
Special	-	-	100	-	
Other	-	-	-	-	
Support services:					
Pupil	-	-	3,962	-	
Instructional staff	-	-	-	-	
Fiscal	-	-	168	-	
Operations and maintenance	-	-	-	36,660	
Central	-	-	-	-	
Operation of non-instructional services:					
Food service operations	548,108	-	-	-	
Other non-instructional services	-	-	-	-	
Extracurricular activities	-	-			
Total expenditures	548,108	21,500	7,615	36,660	
Net change in fund balances	3,217	1,700	8,512	95,471	
Fund balances, July 1	275,295	5,775	3,409	170,238	
Fund balances (deficit), June 30	\$ 278,512	\$ 7,475	\$ 11,921	\$ 265,709	

 Student Activity	Auxiliary Services		Data Communication		Race to the Top Title VI-B		Limite	le III- d English iciency	
\$ -	\$	-	\$ -	\$	-	\$	-	\$	-
-		- 53	-		-		-		-
- 76,494			-		-		-		-
13		-	-		-		-		-
121		-	-		-		-		-
-		-	-		-		-		-
-		48,025	5,400		-		-		-
 -		-	 -		10,438		324,307		175
 76,628		48,078	5,400		10,438		324,307		175
-		-	- -		-		218,118		- -
_		_	_		_		146,135		_
-		-	-		10,748		-		175
-		-	-				-		-
-		-	-		-		-		-
-		-	5,400		-		-		-
-		-	-		-		-		-
-		54,394	-		-		-		-
 71,572		-	 -		-		-		-
 71,572		54,394	 5,400		10,748		364,253		175
5,056		(6,316)	-		(310)		(39,946)		-
 65		20,808	 -		305		42,711		-
\$ 5,121	\$	14,492	\$ -	\$	(5)	\$	2,765	\$	-

- (Continued)

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Title I	Title II-A	Total Nonmajor Special Revenue Funds
Revenues:			
From local sources:			
Taxes	\$-	\$ -	\$ 132,131
Charges for services	-	-	300,142
Earnings on investments	-	-	704
Extracurricular.	-	-	76,494
Contributions and donations	-	-	37,340
Other local revenues	-	-	2,397
Intergovernmental - intermediate	-	-	2,000
Intergovernmental - state	-	-	57,794
Intergovernmental - federal	149,693	43,657	772,157
Total revenues	149,693	43,657	1,381,159
Expenditures:			
Current:			
Instruction:			
Regular	-	-	24,885
Special	154,908	-	373,126
Other	7,936	-	7,936
Support services:	*		
Pupil	-	-	150,097
Instructional staff	-	55,880	66,803
Fiscal	-	-	168
Operations and maintenance	-	-	36,660
Central	-	-	5,400
Operation of non-instructional services:			
Food service operations.	-	-	548,108
Other non-instructional services.	-	-	54,394
Extracurricular activities.	-	-	71,572
Total expenditures	162,844	55,880	1,339,149
Net change in fund balances	(13,151)	(12,223)	42,010
Fund balances, July 1	1,891	10,540	531,037
Fund balances (deficit), June 30	\$ (11,260)	\$ (1,683)	\$ 573,047

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	Budgeted Amounts Final Actual		Actual		Variance with Final Budget- Over (Under)	
Food Services						
Total Revenues and Other Sources	\$	522,591	\$	519,778	\$	(2,813)
Total Expenditures and Other Uses		595,539		515,331		80,208
Net Change in Fund Balances		(72,948)		4,447		77,395
Fund Balance, July 1 Prior Year Encumbrances Appropriated		293,002 60		293,002 60		-
Fund Balance, June 30	\$	220,114	\$	297,509	\$	77,395
School Trusts						
Total Revenues and Other Sources	\$	23,200	\$	23,200	\$	-
Total Expenditures and Other Uses		22,000		21,500		500
Net Change in Fund Balances		1,200		1,700		500
Fund Balance, July 1		5,775		5,775		-
Fund Balance, June 30	\$	6,975	\$	7,475	\$	500
Other Local Grants						
Total Revenues and Other Sources	\$	17,628	\$	17,628	\$	-
Total Expenditures and Other Uses		11,447		9,116		2,331
Net Change in Fund Balances		6,181		8,512		2,331
Fund Balance, July 1		3,409		3,409		-
Fund Balance, June 30	\$	9,590	\$	11,921	\$	2,331

	Budgeted Amounts Final		Actual		Variance with Final Budget- Over (Under)	
Classroom Facilities Maintenance						
Total Revenues and Other Sources	\$	132,131	\$	132,131	\$	-
Total Expenditures and Other Uses		52,960		47,460		5,500
Net Change in Fund Balances		79,171		84,671		5,500
Fund Balance, July 1		170,238		170,238		<u> </u>
Fund Balance, June 30	\$	249,409	\$	254,909	\$	5,500
Student Activity						
Total Revenues and Other Sources	\$	77,945	\$	76,628	\$	(1,317)
Total Expenditures and Other Uses		75,170		71,572		3,598
Net Change in Fund Balances		2,775		5,056		2,281
Fund Balance, July 1		65		65		
Fund Balance, June 30	\$	2,840	\$	5,121	\$	2,281
Auxiliary Services						
Total Revenues and Other Sources	\$	48,191	\$	48,078	\$	(113)
Total Expenditures and Other Uses		69,191		58,718		10,473
Net Change in Fund Balances		(21,000)		(10,640)		10,360
Fund Balance, July 1 Prior Year Encumbrances Appropriated		21,038 14		21,038 14		-
Fund Balance, June 30	\$	52	\$	10,412	\$	10,360

	 ted Amounts Final	 Actual	ariance with nal Budget- Over (Under)
Data Communication			
Total Revenues and Other Sources	\$ 5,400	\$ 5,400	\$ -
Total Expenditures and Other Uses	 5,400	 5,400	 
Net Change in Fund Balances	-	-	-
Fund Balance, July 1	 -	 -	 
Fund Balance, June 30	\$ -	\$ -	\$ 
Race to the Top			
Total Revenues and Other Sources	\$ 10,438	\$ 10,438	\$ -
Total Expenditures and Other Uses	 10,758	 10,758	 
Net Change in Fund Balances	(320)	(320)	-
Fund Balance, July 1 Prior Year Encumbrances Appropriated	 3 317	 3 317	 -
Fund Balance, June 30	\$ 	\$ 	\$ 
Title VI-B			
Total Revenues and Other Sources	\$ 353,916	\$ 333,937	\$ (19,979)
Total Expenditures and Other Uses	 379,208	 377,148	 2,060
Net Change in Fund Balances	(25,292)	(43,211)	(17,919)
Fund Balance (Deficit), July 1 Prior Year Encumbrances Appropriated	 (23,601) 48,893	 (23,601) 48,893	 -
Fund Balance (Deficit), June 30	\$ 	\$ (17,919)	\$ (17,919)

	Budgeted Amounts Final			Actual	Variance with Final Budget- Over (Under)	
Title III - Limited English Proficiency						
Total Revenues and Other Sources	\$	175	\$	175	\$	-
Total Expenditures and Other Uses		175		175	. <u> </u>	-
Net Change in Fund Balances		-		-		-
Fund Balance, July 1						-
Fund Balance, June 30	\$		\$	-	\$	-
Title I						
Total Revenues and Other Sources	\$	170,130	\$	149,331	\$	(20,799)
Total Expenditures and Other Uses		189,267		166,363		22,904
Net Change in Fund Balances		(19,137)		(17,032)		2,105
Fund Balance, July 1		19,139		19,139		-
Fund Balance, June 30	\$	2	\$	2,107	\$	2,105
Title II-A						
Total Revenues and Other Sources	\$	49,504	\$	49,459	\$	(45)
Total Expenditures and Other Uses		55,051		54,908		143
Net Change in Fund Balances		(5,547)		(5,449)		98
Fund Balance (Deficit), July 1 Prior Year Encumbrances Appropriated		(2,571) 8,117		(2,571) 8,117	<u>.</u>	-
Fund Balance (Deficit), June 30	\$	(1)	\$	97	\$	98

	 ed Amounts Final	 Actual	Variance with Final Budget- Over (Under)
Uniform School Supplies			
Total Revenues and Other Sources	\$ 4,690	\$ 4,520	\$ (170)
Total Expenditures and Other Uses	 14,581	 22,508	 (7,927)
Net Change in Fund Balances	(9,891)	(17,988)	(8,097)
Fund Balance, July 1	 17,989	 17,989	 -
Fund Balance, June 30	\$ 8,098	\$ 1	\$ (8,097)
Public School Support			
Total Revenues and Other Sources	\$ 78,351	\$ 78,634	\$ 283
Total Expenditures and Other Uses	 81,664	 72,049	 9,615
Net Change in Fund Balances	(3,313)	6,585	9,898
Fund Balance, July 1 Prior Year Encumbrances Appropriated	 8,421 22,907	 8,421 22,907	 -
Fund Balance, June 30	\$ 28,015	\$ 37,913	\$ 9,898
KeyCare			
Total Revenues and Other Sources	\$ 90,000	\$ 88,699	\$ (1,301)
Total Expenditures and Other Uses	 73,165	 70,573	 2,592
Net Change in Fund Balances	16,835	18,126	1,291
Fund Balance, July 1	 53,574	 53,574	 -
Fund Balance, June 30	\$ 70,409	\$ 71,700	\$ 1,291

	Budge	ted Amounts Final	Actual	riance with nal Budget- Over (Under)
Employee Benefits				
Total Revenues and Other Sources	\$	10,676	\$ 10,676	\$ -
Total Expenditures and Other Uses		9,400	 476	 8,924
Net Change in Fund Balances		1,276	10,200	8,924
Fund Balance, July 1		16,531	 16,531	 -
Fund Balance, June 30	\$	17,807	\$ 26,731	\$ 8,924
Termination Benefits				
Total Revenues and Other Sources	\$	285,000	\$ 285,000	\$ -
Total Expenditures and Other Uses		284,498	 284,493	 5
Net Change in Fund Balances		502	507	5
Fund Balance, July 1		72	 72	 -
Fund Balance, June 30	\$	574	\$ 579	\$ 5

# COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2015

	 ermanent provement	I	Building		er Capital Projects	Total Jonmajor ital Projects Funds
Assets:						
Equity in pooled cash and investments Receivables:	\$ 586,734	\$	866,454	\$	56,092	\$ 1,509,280
Taxes	 234,658		-		-	 234,658
Total assets.	\$ 821,392	\$	866,454	\$	56,092	\$ 1,743,938
Liabilities:						
Contracts payable	\$ 17,313	\$	-	\$	9,769	\$ 27,082
Intergovernmental payable	 -		-		2,500	 2,500
Total liabilities.	 17,313		-		12,269	 29,582
Deferred inflows of resources:						
Property taxes levied for the next fiscal year	199,507		-		-	199,507
Delinquent property tax revenue not available	 14,877				-	 14,877
Total deferred inflows of resources	 214,384			. <u> </u>		 214,384
Fund balances: Restricted:						
Capital improvements	589,695		866,454		-	1,456,149
Capital improvements	 -				43,823	 43,823
Total fund balances	 589,695		866,454		43,823	 1,499,972
Total liabilities, deferred inflows of resources						
and fund balances	\$ 821,392	\$	866,454	\$	56,092	\$ 1,743,938

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	rmanent provement	]	Building	ner Capital Projects	Total Nonmajor ital Projects Funds
Revenues:					
From local sources:					
Taxes	\$ 84,516	\$	-	\$ -	\$ 84,516
Contributions and donations	-		-	1,900	1,900
Other local revenues	2,479		-	-	2,479
Intergovernmental - state	39,400		1,447,644	-	1,487,044
Total revenues	 126,395		1,447,644	 1,900	 1,575,939
Expenditures:					
Current:					
Support services:					
Fiscal	6,692		-	-	6,692
Pupil transportation	80,675		-	-	80,675
Central	30,413		-	-	30,413
Extracurricular activities.	31,420		-	-	31,420
Facilities acquisition and construction	68,676		-	322,783	391,459
Debt service:					
Principal retirement	54,000		-	-	54,000
Interest and fiscal charges	27,944		-	-	27,944
Total expenditures	 299,820		-	 322,783	 622,603
Excess of expenditures over revenues	 (173,425)	. <u> </u>	1,447,644	 (320,883)	 953,336
Other financing sources:					
Transfers in	381,190		-	202,301	583,491
Transfers (out)	 (2,301)		(581,190)	 -	(583,491)
Total other financing sources	 378,889		(581,190)	 202,301	 -
Net change in fund balances	205,464		866,454	(118,582)	953,336
Fund balances, July 1	 384,231		-	 162,405	 546,636
Fund balances, June 30	\$ 589,695	\$	866,454	\$ 43,823	\$ 1,499,972

	Budg	eted Amounts Final	 Actual	Fir	riance with nal Budget- Over (Under)
Permanent Improvement					
Total Revenues and Other Sources	\$	506,971	\$ 506,277	\$	(694)
Total Expenditures and Other Uses		361,481	 360,589		892
Net Change in Fund Balances		145,490	145,688		198
Fund Balance, July 1 Prior Year Encumbrances Appropriated		303,777 43,229	 303,777 43,229		-
Fund Balance, June 30	\$	492,496	\$ 492,694	\$	198
Building					
Total Revenues and Other Sources	\$	1,447,644	\$ 1,447,644	\$	-
Total Expenditures and Other Uses		581,190	 581,190		-
Net Change in Fund Balances		866,454	866,454		-
Fund Balance, July 1		-	 -		-
Fund Balance, June 30	\$	866,454	\$ 866,454	\$	-
Other Capital Projects					
Total Revenues and Other Sources	\$	222,751	\$ 222,751	\$	-
Total Expenditures and Other Uses		385,155	 385,156		(1)
Net Change in Fund Balances		(162,404)	(162,405)		(1)
Fund Balance, July 1 Prior Year Encumbrances Appropriated		152,365 10,040	 152,365 10,040		-
Fund Balance, June 30	\$	1	\$ -	\$	(1)

# **KEYSTONE LOCAL SCHOOL DISTRICT COMBINING STATEMENTS - AGENCY FUNDS**

# **Agency Funds**

The agency funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds. The agency funds are:

# **District Agency Fund**

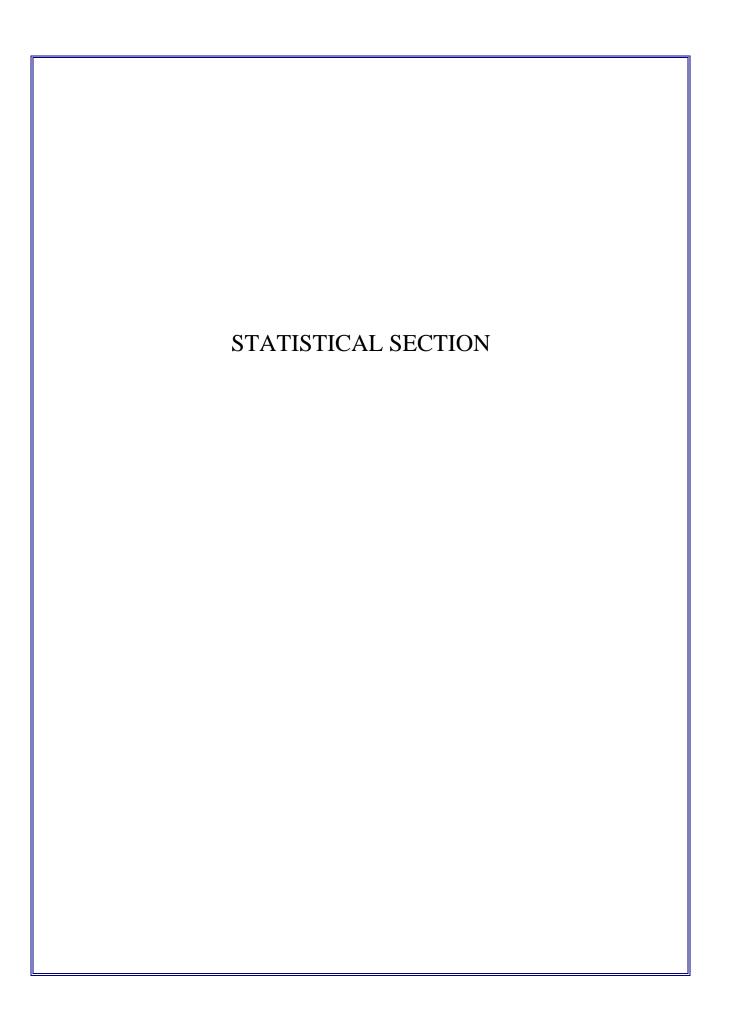
An agency fund provided to account for activity associated with the District's involvement in Ohio High School Athletic Association (OHSAA) sponsored events and tournaments.

# **Student Activity Fund**

An agency fund provided to account for those student activity programs which have student participation in the activity and have students involved in the management of the program. This fund typically includes those student activities which consist of a student body, student president, student treasurer and faculty advisor.

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	В	ginning alance y 1, 2014	A	lditions	D	eletions	В	Ending alance e 30, 2015
District Agency								
Assets: Equity in pooled cash								
and investments	\$	52	\$	5,482	\$	5,482	\$	52
Total assets.	\$	52	\$	5,482	\$	5,482	\$	52
Liabilities: Due to others	\$	52	\$	5,482	\$	5,482	\$	52
Total liabilities	\$	52	\$	5,482	\$	5,482	\$	52
Student Activity								
Assets: Equity in pooled cash								
and investments	\$	50,302	\$	67,428	\$	70,337	\$	47,393
Accounts		-		14		-		14
Total assets.	\$	50,302	\$	67,442	\$	70,337	\$	47,407
Liabilities:								
Accounts payable.		532	\$	694	\$	532	\$	694
Due to students		49,770	. <u> </u>	66,748		69,805	. <u> </u>	46,713
Total liabilities	\$	50,302	\$	67,442	\$	70,337	\$	47,407
Total Agency Funds								
Assets:								
Equity in pooled cash and investments	\$	50,354	\$	72,910	\$	75,819	\$	47,445
Accounts		-		14		-		14
Total assets.	\$	50,354	\$	72,924	\$	75,819	\$	47,459
Liabilities:								
Accounts payable.	\$	532	\$	694	\$	532	\$	694
Due to students		49,770 52		66,748 5,482		69,805 5,482		46,713 52
Total liabilities	\$	50,354	\$	72,924	\$	75,819	\$	47,459



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## STATISTICAL SECTION

This part of the Keystone Local School District's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

<u>Contents</u>	Page
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the District's financial performance and well- being have changed over time.	107-120
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the District's most significant local revenue source, the property tax.	121-126
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.	127-130
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.	131-132
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.	133-139

Sources: Sources are noted on the individual schedules.

# NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2015	2014 (b)	2013	2012 (a)
Governmental activities				
Net investment in capital assets	\$ 15,980,229	\$ 6,260,303	\$ 3,218,793	\$ 3,118,131
Restricted	10,513,353	19,303,893	23,173,283	2,671,345
Unrestricted	(21,156,996)	(20,969,425)	3,066,465	3,883,911
Total governmental activities net position	\$ 5,336,586	\$ 4,594,771	\$ 29,458,541	\$ 9,673,387

Source: School District financial records.

Note: (a) Amounts have been restated to reflect the implementation of GASB Statements 63 and 65 in fiscal year 2013.

(b) Amounts have been restated to reflect the implementation of GASB Statements 68 in fiscal year 2015.

 2011 (a)	 2010	 2009	 2008	 2007	 2006
\$ 3,636,413	\$ 3,748,240	\$ 3,597,575	\$ 4,160,612	\$ 3,949,750	\$ 7,120,595
2,733,109	2,547,989	2,640,004	2,455,662	2,225,265	3,421,604
3,734,145	3,731,747	4,012,688	4,690,946	3,398,899	5,796
\$ 10,103,667	\$ 10,027,976	\$ 10,250,267	\$ 11,307,220	\$ 9,573,914	\$ 10,547,995

### CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2015	2014	2013		2012 (a)
Expenses			 	-	
Governmental activities:					
Instruction:					
Regular	\$ 7,480,329	\$ 8,574,984	\$ 8,089,685	\$	7,812,891
Special	2,110,500	2,211,408	1,908,297		1,752,181
Vocational	53,748	55,253	73,140		106,481
Other	94,524	93,531	102,219		100,517
Support services:					
Pupil	884,804	1,000,941	982,553		1,018,365
Instructional staff	525,268	450,809	438,155		507,328
Board of education	49,765	44,537	31,080		51,535
Administration	1,359,148	1,415,995	1,328,357		1,170,114
Fiscal	569,229	470,323	486,395		497,950
Operations and maintenance	1,250,935	1,455,702	1,489,655		1,273,567
Pupil transportation	975,122	1,006,710	922,047		963,081
Central	262,348	345,561	347,854		478,171
Operation of non-instructional services:					
Food service operations	562,684	579,067	533,896		542,523
Latchkey operations	70,659	69,748	61,874		54,577
Other non-instructional services	54,400	56,790	121,521		62,265
Extracurricular activities	469,386	463,359	456,214		522,179
Interest and fiscal charges	1,209,134	1,401,336	1,292,291		1,363,542
Bond issuance costs	-	136,589	97,895		121,118
Total governmental activities expenses	 17,981,983	 19,832,643	 18,763,128		18,398,385

Source: School District financial records.

Note: (a) Amounts have been restated to reflect the implementation of GASB Statements 63 and 65 in fiscal year 2013.

	2011 (a)		2010		2009		2008		2007		2006
\$	7 996 675	\$	7 597 064	\$	7 571 070	\$	7 777 754	\$	6 599 507	\$	6,704,413
Ф	7,886,625	Ф	7,587,064	Ф	7,571,878	Э	7,727,254	Ф	6,588,597	Э	, ,
	1,705,354		1,626,780		1,416,017		1,242,249		1,233,663		1,161,680
	102,822		101,087		102,875		104,101		97,379		180,125
	91,730		114,886		89,080		75,094		67,102		111,245
	1,005,556		886,994		810,521		858,666		771,574		868,064
	473,860		532,728		443,050		468,744		478,054		348,743
	32,725		34,668		42,208		40,185		33,019		35,244
	1,216,788		1,238,876		1,139,342		1,162,659		1,009,418		1,175,011
	448,063		428,194		414,440		408,441		362,847		392,992
	1,173,432		1,326,992		1,436,266		1,186,268		1,333,631		1,122,995
	887,051		958,546		901,853		870,189		851,300		986,260
	373,804		374,039		465,653		238,823		219,552		120,958
	504,207		485,656		483,727		439,113		425,493		463,918
	49,485		55,778		59,162		55,825		45,876		51,215
	86,977		111,471		80,774		127,319		83,740		63,469
	454,751		463,680		368,793		375,208		328,720		324,673
	1,138,834		753,411		772,798		760,496		793,879		759,783
	225,915		-		-		-		-		-
	17,857,979		17,080,850		16,598,437		16,140,634		14,723,844		14,870,788

- (Continued)

## CHANGES IN NET POSITION - (Continued) LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

Program Revenues		2015		2014		2013		2012 (a)
Governmental activities:								
Charges for services and sales:								
Instruction:								
Regular	\$	1,384,027	\$	1,364,746	\$	1,134,614	\$	932,268
Special		113,002		122,879		78,169		72,099
Other		-		-		-		-
Support services:								
Pupil		34,014		19,725		13,264		16,096
Instructional staff		-		569		233		647
Operations and maintenance		4,333		3,488		5,222		7,817
Central		-		-		-		-
Operation of non-instructional services:								
Food service operations		302,418		310,241		304,011		342,533
Latchkey operations		88,699		71,374		69,584		66,420
Extracurricular activities		76,494		77,708		75,616		83,892
Operating grants and contributions:								
Instruction:								
Regular		30,369		2,000		8,432		31,040
Special		843,280		812,388		630,854		602,357
Vocational		12,860		12,692		12,863		12,863
Other		7,821		9,508		23,638		19,839
Support services:								
Pupil		135,073		127,683		101,992		133,264
Instructional staff		54,270		96,284		82,318		91,219
Administration		-		-		22,413		13,695
Fiscal		356		1,064		-		4,644
Operations and maintenance		-		-		-		-
Pupil transportation		63,697		63,579		62,690		64,427
Central		5,400		5,400		5,400		5,400
Operation of non-instructional services:								
Food service operations		248,907		247,746		234,298		240,032
Other non-instructional services		48,078		66,177		76,031		76,568
Extracurricular activities		134		253		834		4,053
Capital grants and contributions:								,
Instruction:								
Regular		17,067		77,151		148,917		5,625
Support services:		,		,		,		,
Fiscal		-		571		2,857		461
Operations and maintenance		-		-		791		2,845
Pupil transportation		-		3,608		-		8,154
Central		-		1,286		10,226		307
Extracurricular activities		1,900		101				-
Total governmental program revenues		3,472,199		3,498,221		3,105,267		2,838,565
Net (Expense)/Revenue								
Governmental activities	\$	(14,509,784)	\$	(16,334,422)	\$	(15,657,861)	\$	(15,559,820)
	Ψ	(1,00),101)	¥	(10,001,122)	Ψ	(10,007,001)	Ψ	(10,000,020)

Source: School District financial records.

Note: (a) Amounts have been restated to reflect the implementation of GASB Statements 63 and 65 in fiscal year 2013.

<b>2011</b> (a)		2010		 2009		2008	 2007	2006	
\$	671,489	\$	525,405	\$ 494,562	\$	367,690	\$ 513,216	\$	279,318
	3,072		3,305	-		-	-		-
	-		-	-		12,335	-		-
	8,032		22,915	30,376		41,347	-		50,427
	147		274	777		-	-		-
	5,826		6,269	8,238		11,061	-		-
	-		-	104		-	-		-
	350,391		353,457	381,544		355,508	345,163		329,548
	49,896		47,652	53,391		53,036	56,826		51,053
	82,936		68,147	75,971		89,123	82,298		77,710
	460,915		46,816	38,437		3,237	11,000		62,428
	821,977		417,214	632,930		636,432	167,819		133,340
	12,863		12,767	13,128		13,777	-		-
	17,130		34,579	-		-	-		-
	147,577		148,962	123,445		181,590	210,367		226,407
	144,152		84,735	64,803		87,972	162,313		230,151
	73,554		80,863	65,461		64,566	20,000		-
	131		5,000	8,952		-	6,010		-
	258,388		254,918	-		9,000	-		-
	55,002		101,401	60,045		51,872	50,000		-
	142,583		176,263	77		5,948	5,513		9,623
	180,203		154,812	138,247		114,059	113,106		127,727
	73,547		77,864	96,033		93,533	93,653		93,973
	1,401		6,732	6,070		100	-		-
	-		-	16,343		90,872	13,694		-
	-		-	-		-	3,000		- 12,000
	-		-	12,066		- 6,559	5,000		12,000
	-		-	12,000		0,339	-		-
	-		5,000	126,930		-	-		-
	3,561,212		2,635,350	 2,447,930		2,289,617	 1,853,978		1,683,705
	-,,		_,,	 _, , > 0 0			 -,0,,,,0		_,,
\$	(14,296,767)	\$	(14,445,500)	\$ (14,150,507)	\$	(13,851,017)	\$ (12,869,866)	\$	(13,187,083)

- (Continued)

## CHANGES IN NET POSITION - (Continued) LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

General Revenues and Other Changes in Net Posit	ion							
Governmental activities:		2015		2014		2013		2012 (a)
Property taxes levied for:								
General purposes	\$	4,982,929	\$	5,060,622	\$	5,095,630	\$	5,596,868
Debt service		1,149,955		1,106,042		1,154,297		1,388,241
Capital outlay		86,053		89,017		90,534		243,854
Special revenue		132,131		132,131		132,131		-
Grants and entitlements not restricted								
to specific programs		1,447,644		7,279,900		7,377,981		7,570,683
Grants and entitlements restricted for								
Ohio Facilities Construction Commission		7,112,230		-		21,293,978		-
Investment earnings		50,430		43,593		35,057		52,105
Increase (decrease) in fair value of investments		-		725		(35,232)		-
Miscellaneous		290,227		285,758		298,639		277,789
Total governmental activities		15,251,599		13,997,788		35,443,015		15,129,540
Special Item:								
Loss on sale of capital assets		-		-		-		-
Total special item		-		-		-		-
Change in Net Position								
Governmental activities	\$	741,815	\$	(2,336,634)	\$	19,785,154	\$	(430,280)

**Source:** School District financial records.

Note: (a) Amounts have been restated to reflect the implementation of GASB Statements 63 and 65 in fiscal year 2013.

 <b>2011</b> (a)		2010		2010 2009		2009	 2008	 2007	2006	
\$ 5,098,704	\$	4,849,409	\$	4,295,550	\$ 5,459,903	\$ 4,954,642	\$	4,833,720		
1,221,080 218,383		1,170,484 205,597 -		1,021,138 183,446	1,323,539 233,573	1,200,168 217,326		1,279,435 229,046		
7,498,166		7,709,810		7,695,009	7,525,555	7,726,248		7,529,775		
48,618		30,565		- 150,664	295,028	414,223		350,042		
- 287,507		- 257,344		- 394,083	- 241,290	- 35,647		280,123		
 14,372,458		14,223,209		13,739,890	 15,078,888	 14,548,254		14,502,141		
 			. <u> </u>	(646,336)	 	 <u> </u>		<u> </u>		
 				(0-0,550)	 	 				
\$ 75,691	\$	(222,291)	\$	(1,056,953)	\$ 1,227,871	\$ 1,678,388	\$	1,315,058		

## FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2015		 2014	 2013	2012		
General Fund:							
Nonspendable	\$	18,334	\$ 18,207	\$ 17,201	\$	15,660	
Committed		-	164,341	-		123,199	
Assigned		626,859	1,385,208	787,742		1,583,917	
Unassigned		468,779	-	2,100,172		2,426,172	
Reserved		-	-	-		-	
Unreserved		-	 -	 -	·	-	
Total general fund	\$	1,113,972	\$ 1,567,756	\$ 2,905,115	\$	4,148,948	
All Other Governmental Funds:							
Nonspendable	\$	3,072	\$ 13,858	\$ 29,406	\$	9,110	
Restricted		4,163,973	13,691,353	8,002,317		7,130,006	
Committed		43,823	162,405	125,427		7,392	
Assigned		7,475	-	-		-	
Unassigned (deficit)		(69,876)	-	(414)		(18,644)	
Reserved		-	-	-		-	
Unreserved (deficit), reported in:							
Special revenue funds		-	-	-		-	
Capital projects funds		-	-	-		-	
Debt service funds		-	 -	 -		-	
Total all other governmental funds		4,148,467	 13,867,616	 8,156,736		7,127,864	
Total governmental funds	\$	5,262,439	\$ 15,435,372	\$ 11,061,851	\$	11,276,812	

**Source:** School District financial records.

Note: The School District implemented GASB Statement 54 in fiscal year 2011.

 2011		2010		2009		2008		2007		2006	
\$ 14,186 20,000 1,656,896 2,755,500	\$	- 313,189 4,012,383	\$	- - 508,715 4,111,347	\$	- - 1,346,813 2,883,542	\$	- - 1,198,693 1,790,329	\$	- - 1,320,915 1,048,734	
\$ 4,446,582	\$	4,325,572	\$	4,620,062	\$	4,230,355	\$	2,989,022	\$	2,369,649	
\$ 11,084 13,224,957 5,000 (4,123) -	\$	- - 1,219,642 267,242 971,017	\$	- - 1,393,648 335,012 862,101	\$	- - - 1,565,481 245,496 778,960	\$	- - 1,582,474 116,567 644,198	\$	- - - 2,746,061 124,501 (303,100)	
 - 13,236,918		2,457,901		2,590,761		2,589,937		2,343,239		<u>951,937</u> 3,519,399	
\$ 17,683,500	\$	6,783,473	\$	7,210,823	\$	6,820,292	\$	5,332,261	\$	5,889,048	

# CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2015	2014	2013	2012
Revenues				
From local sources:				
Taxes	\$ 6,303,999	\$ 6,634,748	\$ 6,439,549	\$ 6,770,183
Tuition and fees	1,400,718	1,406,341	1,131,481	930,521
Charges for services	300,242	310,241	304,063	338,593
Earnings on investments	51,833	39,406	37,462	53,694
Increase (decrease) in fair value of investments	15,958	725	(35,232)	-
Extracurricular	110,408	98,002	89,061	98,937
Classroom materials and fees	91,236	76,813	76,865	69,433
Rental income	4,333	3,488	5,222	7,817
Contributions and donations	41,416	86,146	164,791	29,069
Contract services	2,596	4,471	4,437	3,911
Other local revenues	382,376	365,898	375,655	350,349
Intergovernmental	-	-	-	-
Intergovernmental - intermediate	2,000	5,945	10,072	40,007
Intergovernmental - state	11,015,544	18,135,373	13,622,903	7,480,036
Intergovernmental - federal	1,077,754	1,269,354	1,315,723	1,697,573
Total revenues	20,800,413	28,436,951	23,542,052	17,870,123
Expenditures				
Current:				
Instruction:	6.010.606	7 750 (00	7 405 700	7 105 (00
Regular	6,818,686	7,750,680	7,405,709	7,105,699
Special	2,096,101	2,163,747	1,907,667	1,751,605
Vocational	54,021	54,032	103,756	105,314
Other	96,894	93,301	102,449	100,517
Support services:				1 000 <b>0</b> / <b>-</b>
Pupil	877,540	974,684	1,017,645	1,009,267
Instructional staff	517,132	433,119	435,122	503,978
Board of education	49,067	43,390	31,246	51,535
Administration	1,351,835	1,405,049	1,337,377	1,159,162
Fiscal	566,005	456,726	480,505	497,353
Operations and maintenance	1,222,222	1,360,731	1,169,841	1,209,641
Pupil transportation	918,687	926,320	854,319	961,052
Central	241,275	322,824	337,655	471,051
Operation of non-instructional services:				
Food service operations	548,108	560,705	524,803	541,275
Latchkey operations	70,659	69,748	61,874	54,577
Other non-instructional services	54,394	55,454	121,604	62,265
Extracurricular activities	392,282	381,453	382,930	448,895
Facilities acquisition and construction	13,527,529	5,328,458	5,910,747	6,503,643
Capital outlay	-	-	-	-
Debt service:				
Principal retirement	522,070	493,703	325,825	258,397
Interest and fiscal charges	1,048,839	1,189,306	1,245,939	1,481,585
Bond issuance costs		136,589	97,895	121,118
Total expenditures	30,973,346	24,200,019	23,854,908	24,397,929
Excess (deficiency) of revenues over (under)				
expenditures	(10,172,933)	4,236,932	(312,856)	(6,527,806)
expenditures	(10,172,953)	4,230,932	(312,830)	(0,327,800)
Source: School District financial records				

**Source:** School District financial records.

	2011		2010		2009		2008		2007		2006
\$	6,811,405	\$	6,273,572	\$	5,403,970	\$	6,883,813	\$	6,295,184	\$	6,339,828
φ	603,722	φ	454,021	¢	419,581	φ	355,958	φ	377,456	φ	330,371
	343,880		341,006				355,508		334,798		309,497
					366,484						
	48,229		28,962		151,933		298,446		344,099		324,107
	89,324		72,030		77,507		77,007		87,732		97,513
	62,951		67,492		74,981		77,103		-		-
	5,826		6,269		6,613		11,061		-		-
	3,654		16,820		38,395		32,543		-		-
	7,888		7,197		-		-		-		-
	345,605		336,753		610,810		292,410		233,164		165,753
	-		-		-		-		8,582,723		8,424,561
	10,055		5,902		7,420		7,049		-		
	7,650,851		7,885,218		8,244,818		8,093,186		-		-
	1,890,678		1,361,162		694,053		728,894		-		-
	17,874,068		16,856,404		16,096,565		17,212,978		16,255,156		15,991,630
	7,355,952		7,021,672		6,935,336		6,733,121		6,784,944		6,782,001
	1,705,416		1,638,378		1,416,148		1,181,419		1,262,793		1,168,387
	102,179		100,478		102,032		97,689		99,547		180,861
	91,730		116,797		89,025		71,238		70,893		113,592
	1,001,149		882,916		805,837		824,645		804,530		932,756
	470,510		529,378		439,700		450,490		501,623		360,100
	32,725		34,668		42,208		39,158		33,019		35,244
	1,201,544		1,246,756		1,134,662		1,121,363		996,544		1,208,170
	455,803		417,531		413,401		391,455		380,471		413,774
	1,112,437		1,217,001		1,307,832		1,167,067		1,370,859		1,144,122
	842,862		1,034,244		933,691		838,352		842,977		957,829
	377,054		384,903		462,887		242,335		217,950		124,855
	493,375		481,473		480,562		451,830		428,268		471,346
	49,485		55,778		59,162		53,322		45,876		52,443
	86,977		111,471		80,774		118,962		83,740		63,469
	381,467		396,081		363,707		354,924		318,879		326,982
	786,805		147,450		1,721,517		244,543		510,079		520,982
	372,368		147,450		1,721,517		244,545		1,309,580		9,182,968
	572,508		-		-		-		1,309,380		9,182,908
	883,287		734,000		645,000		605,000		510,000		475,000
	1,044,231		734,586		754,830		738,034		749,450		760,575
	225,915	_	-		-	_	-	_	-		-
	19,073,271		17,285,561		18,188,311		15,724,947		16,811,943		24,754,474
	(1,199,203)		(429,157)		(2,091,746)		1,488,031		(556,787)		(8,762,844)
	(1,177,205)		(127,137)		(2,071,740)		1,700,001		(550,707)		(0, 702, 044)

- (Continued)

### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS - (Continued) LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2015		 2014	 2013	2012	
Other Financing Sources (Uses)						
Lease-purchase agreement	\$	-	\$ -	\$ -	\$	-
Sale of capital assets		-	-	-		-
Transfers in		583,491	41,900	28,100		41,800
Transfers (out)		(583,491)	(41,900)	(28,100)		(41,800)
Premium on refunding bonds		-	173,237	408,233		935,832
Sale of refunding bonds		-	5,804,978	4,339,094		8,554,726
Payment to refunded bond escrow agent		-	(5,841,626)	(4,649,432)		(9,369,440)
Premium on notes and bonds sold		-	-	-		-
Sale of bonds		-	-	-		-
Capital lease transaction		-	 -	 -		-
Total other financing sources (uses)		-	 136,589	 97,895		121,118
Special Item						
Sale of capital assets		-	-	-		-
Total special item		-	 -	 -		-
Net change in fund balances	\$	(10,172,933)	\$ 4,373,521	\$ (214,961)	\$	(6,406,688)
Capital expenditures	\$	13,547,338	\$ 5,316,946	\$ 5,662,247	\$	6,537,372
Debt service as a percentage of noncapital expenditures		9.01%	8.91%	8.64%		9.74%

Source: School District financial records.

 2011		2010		2009		2008	. <u> </u>	2007	 2006
\$ 17,096 (17,096)	\$	1,807 25,000 (25,000)	\$	890,000 10,030 1,017,061 (28,937)	\$	- 11,687 (11,687)	\$	- - -	\$ 589 2,507 (2,507)
-		-		-		-		-	-
-		-		-		-		-	-
226,875		-		-		-		-	-
11,499,987		-		-		-		-	-
 372,368 12,099,230		- 1,807		- 1,888,154					 - 589
 12,077,200				1,000,101					 
-		-		594,123		-		-	-
 -		-		594,123		-		-	 -
\$ 10,900,027	\$	(427,350)	\$	390,531	\$	1,488,031	\$	(556,787)	\$ (8,762,255)
\$ 1,163,719	\$	232,781	\$	1,717,822	\$	370,430	\$	1,972,910	\$ 9,156,879
10.76%		8.61%		8.50%		8.75%		8.49%	7.92%

# ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS

	Real Property (a)					Tan Personal P		Public Utility (c)				
Collection Year			Estimated Actual Value		Assessed Value		Estimated Actual Value		Assessed Value			Estimated Actual Value
2015	\$	228,293,890	\$	652,268,257	\$	-	\$	-	\$	11,894,870	\$	33,985,343
2014		227,675,030		650,500,086		-		-		11,427,140		32,648,971
2013		226,640,100		647,543,143		-		-		11,875,840		33,930,971
2012		252,957,500		722,735,714		-		-		11,305,270		32,300,771
2011		254,638,260		727,537,886		-		-		10,818,110		30,908,886
2010		252,011,520		720,032,914		721,700		2,886,800		8,515,930		24,331,229
2009		265,642,394		758,978,269		2,909,940		11,639,760		10,150,420		29,001,200
2008		261,007,180		745,734,800		2,233,899		8,935,596		10,066,060		28,760,171
2007		255,923,180		731,209,086		4,535,488		18,141,952		12,065,090		34,471,686
2006		223,290,830		637,973,800		6,102,357		24,409,428		11,594,330		33,126,657

Source: School District financial records.

#### Notes:

(a) The assessed value of real property is fixed at 35% of true value and is determined pursuant to the State Tax Commissioner.

(b) The rate at which tangible personal property used in business is assessed for purposes ad valorem property taxation is 25%, which was established in 1993. Tangible personal property tax was phased out entirely by 2011.

(c) Assumes public utilities are assessed at true value which is 35%.

		Total									
I	Total Direct ax Rate	Assessed Value			Estimated Actual Value	%					
\$	50.24	\$	240,188,760	\$	686,253,600	35.00%					
	49.87		239,102,170		683,149,057	35.00%					
	49.82		238,515,940		681,474,114	35.00%					
	50.10		264,262,770		755,036,486	35.00%					
	49.83		265,456,370		758,446,771	35.00%					
	49.90		261,249,150		747,250,943	34.96%					
	49.60		278,702,754		799,619,229	34.85%					
	49.75		273,307,139		783,430,567	34.89%					
	49.91		272,523,758		783,822,723	34.77%					
	50.21		240,987,517		695,509,885	34.65%					

### DIRECT AND OVERLAPPING PROPERTY TAX RATES (RATE PER \$1,000 OF ASSESSED VALUE) LAST TEN YEARS

Tax Year/ Collection Year	Lorain County	City of Elyria	Village of LaGrange	Township of Carlisle	Township of Elyria	Township of LaGrange	Township of New Russia	
2014/2015	\$ 14.48	\$ 6.10	\$ 8.20	\$ 7.25	\$ 8.78	\$ 7.21	\$ 4.55	
2013/2014	14.48	6.10	6.30	7.25	8.78	8.01	4.55	
2012/2013	13.66	6.10	6.30	7.25	8.78	8.01	4.55	
2011/2012	13.69	6.10	6.30	7.25	7.78	8.01	3.40	
2010/2011	13.69	6.10	6.23	7.28	7.78	8.08	4.59	
2009/2010	13.39	5.68	6.23	7.28	7.78	8.08	4.59	
2008/2009	13.39	4.78	6.23	7.28	7.78	7.28	4.59	
2007/2008	13.39	4.78	8.93	7.28	7.78	7.28	5.97	
2006/2007	13.49	4.78	8.93	7.28	7.78	7.28	5.97	
2005/2006	13.49	4.78	8.93	7.28	7.78	7.28	5.97	

Source: Lorain County Auditor's Office.

						Key Vote	cal School Dis	strict				
vnship of enfield	Township of Pittsfield		General		Bond		Permanent Improvement		Unvoted		Total	
\$ 10.28	\$	9.65	\$	37.98	\$	5.64	\$	2.00	\$	4.62	\$ 50.24	
10.28		9.65		37.98		5.27		2.00		4.62	49.87	
10.28		9.65		37.98		5.22		2.00		4.62	49.82	
10.28		8.50		37.98		5.50		2.00		4.62	50.10	
10.78		9.72		37.98		5.23		2.00		4.62	49.83	
10.78		9.72		37.98		5.30		2.00		4.62	49.90	
10.78		9.72		37.98		5.00		2.00		4.62	49.60	
10.78		11.10		37.98		5.15		2.00		4.62	49.75	
10.78		11.10		37.98		5.31		2.00		4.62	49.91	
11.78		11.10		37.98		5.61		2.00		4.62	50.21	

# PRINCIPAL PROPERTY TAX PAYERS DECEMBER 31, 2014 AND DECEMBER 31, 2005

	 De	14		
Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value	
Columbia Gas Transmission	\$ 4,344,670	1	1.81%	
Ohio Edison - FirstEnergy Company	3,086,630	2	1.29%	
Lorain-Medina Rural Electric Cooperative, Inc.	2,347,400	3	0.98%	
Gordon Farms Partnership, LLP.	1,202,740	4	0.50%	
Sentinel Square, LLC.	1,162,490	5	0.48%	
Durham Ridge Investments, LLC.	1,058,070	6	0.44%	
Greyhawk Land Holdings, LLC.	1,000,190	7	0.42%	
Twin Lake Homes, LTD.	997,100	8	0.42%	
Columbia Gas of Ohio, Inc.	870,760	9	0.36%	
Elyria Country Club	844,670	10	0.35%	
Total	\$ 16,914,720		7.03%	

	December 31							
Taxpayer		Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value				
Columbia Gas Transmission	\$	4,054,380	1	1.68%				
Ohio Edison - FirstEnergy Company		1,917,200	2	0.80%				
Alltel Ohio, Inc.		1,633,020	3	0.68%				
Elyria Country Club		1,466,840	4	0.61%				
Lorain-Medina Rural Electric Cooperative, Inc.		1,394,580	5	0.58%				
Kaltenbach Foods, Inc.		1,067,050	6	0.44%				
Gordon Farms Partnership, LLP.		971,240	7	0.40%				
Twin Lake Homes, LTD.		952,870	8	0.40%				
Columbia Gas of Ohio, Inc.		650,510	9	0.27%				
MCI WorldCom, Inc.		583,980	10	0.24%				
Total	\$	14,691,670		6.10%				

Source: Lorain County Auditor's Office.

# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Tax Year/ Collection Year	Current Levy		Current Collection		Percent of Current Levy Collected	Delinquent Collection (a)		Total Collection		Total Collection as a Percent of Total Levy
2014/2015	\$	7,318,014	\$	7,058,536	96.45%	\$	122,162	\$	7,180,698	98.12%
2013/2014		7,182,548		6,903,521	96.12%		134,258		7,037,779	97.98%
2012/2013		7,164,228		7,406,100	103.38%		236,907		7,643,007	106.68%
2011/2012		7,461,429		7,550,080	101.19%		337,127		7,887,207	105.71%
2010/2011		7,418,268		7,433,938	100.21%		264,604		7,698,542	103.78%
2009/2010		7,321,678		7,323,056	100.02%		268,712		7,591,768	103.69%
2008/2009		7,353,741		7,205,996	97.99%		275,376		7,481,372	101.74%
2007/2008		7,372,697		7,273,372	98.65%		251,484		7,524,856	102.06%
2006/2007		7,445,731		7,475,900	100.41%		262,844		7,738,744	103.94%
2005/2006		6,872,299		6,795,280	98.88%		285,145		7,080,425	103.03%

Source: Lorain County Auditor's Office.

#### Notes:

The Total Collection as a Percent of Total Levy column includes percentages in excess of 100% due to timing issues with the collection of property taxes.

(a) The Delinquent Collection amount for 2009/2010 was unavailable from Lorain County due to severe software problems. Therefore, the District used a four year average of 2005/2006 through 2008/2009 as an estimate for 2009/2010.

#### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	Go	overnmental Activit	ties				
Fiscal Year	General Obligation Bonds	Lease- Purchase Agreement	Capital Leases	(a) Total Primary Government	(b) Percentage of Personal Income	(b) Per Capita	(b) Per ADM
2015	\$ 25,830,722	\$ 596,000	\$ 44,086	\$ 26,470,808	1.27%	\$ 333	\$ 16,701
2014	26,120,057	650,000	127,156	26,897,213	1.30%	338	15,831
2013	26,236,737	702,000	203,859	27,142,596	1.39%	342	16,292
2012	26,036,550	752,000	274,684	27,063,234	1.39%	351	15,948
2011	25,354,422	800,000	340,081	26,494,503	1.03%	343	15,724
2010	14,399,488	846,000	-	15,245,488	0.58%	192	8,952
2009	15,068,794	890,000	-	15,958,794	0.62%	201	9,235
2008	15,694,213	-	-	15,694,213	0.61%	198	8,989
2007	16,275,491	-	-	16,275,491	0.63%	205	9,037
2006	16,740,000	-	-	16,740,000	0.92%	210	9,188

#### Sources:

(a) See notes to the financial statements regarding the District's outstanding debt information.(b) See schedule "Demographic and Economic Statistics, Last Ten Years" for personal income,

population and enrollment information.

# RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

		Genera	al Bon	ded Debt Outs	ng	( <b>c</b> )			
Fiscal Year	(a) General Obligation Bonds			ebt Service Available Net Position	1	Net Bonded Debt	Percentage of Actual Taxable Value of Property	(b) Net Bonded Debt Per Capita	
2015	\$	25,830,722	\$	1,779,306	\$	24,051,416	3.50%	\$	303
2014		26,120,057		1,634,556		24,485,501	3.58%		308
2013		26,236,737		1,538,510		24,698,227	3.62%		311
2012		26,036,550		1,325,294		24,711,256	3.27%		320
2011		25,354,422		868,452		24,485,970	3.23%		317
2010		14,399,488		1,158,641		13,240,847	1.77%		167
2009		15,068,794		1,216,201		13,852,593	1.73%		175
2008		15,694,213		1,405,964		14,288,249	1.82%		180
2007		16,275,491		1,281,099		14,994,392	1.91%		189
2006		16,740,000		1,214,171		15,525,829	2.23%		195

#### Sources:

(a) See notes to the financial statements regarding the District's outstanding debt information.

(b) See schedule "Demographic and Economic Statistics, Last Ten Years" for

population information.

(c) See schedule "Assessed Valuation and Estimated Actual Value of Taxable Property, Last Ten Years" for assessed valuation information.

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF JUNE 30, 2015

Governmental Unit		Debt Dutstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt		
Keystone Local School District	\$	26,470,808	100.00%	\$	26,470,808	
Overlapping debt:						
Lorain County		32,810,000	3.85%		1,263,185	
City of Elyria		30,515,000	0.19%		57,979	
Lorain County Joint Vocational School District		3,066,230	4.34%		133,074	
Total overlapping debt		66,391,230			1,454,238	
Total direct and overlapping debt	\$	92,862,038		\$	27,925,046	

Source: Ohio Municipal Advisory Council.

**Note:** Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the District by the total assessed valuation of the subdivision. The valuations used were for the 2014 collection year.

#### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

Fiscal Year	Voted Debt Limit		Total Debt Applicable to Limit (a)		Debt Service Available Balance		Net Debt Applicable to Limit		Voted Legal Debt Margin (b)		Total Net Debt Applicable to Limit as a Percentage of Debt Limit
2015	\$	21,616,988	\$	24,088,785	\$	2,132,376	\$	21,956,409	\$	(339,421)	101.57%
2014		21,519,195		24,650,658		1,871,469		22,779,189		(1,259,994)	105.86%
2013		21,466,435		24,740,130		1,644,833		23,095,297		(1,628,862)	107.59%
2012		23,783,649		24,827,619		1,313,200		23,514,419		269,230	98.87%
2011		23,636,620		25,080,563		964,028		24,116,535		(479,915)	102.03%
2010		23,447,471		14,273,964		1,142,605		13,131,359		10,316,112	56.00%
2009		24,811,556		14,957,125		1,193,326		13,763,799		11,047,757	55.47%
2008		24,379,249		15,621,155		1,402,119		14,219,036		10,160,213	58.32%
2007		24,527,138		16,254,763		1,305,862		14,948,901		9,578,237	60.95%
2006		21,688,877		16,781,245		1,255,416		15,525,829		6,163,048	71.58%

Source: School District financial records.

**Notes:** Ohio Bond Law sets a limit of 9% for voted debt and 1/10 of 1% for unvoted debt. House Bill 530 became effective on March 30, 2006, which excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations.

(a) Total Debt Applicable to Limit excludes accreted interest on capital appreciation bonds.

(b) The District has been authorized in certain years by the Ohio Superintendent of Public Instruction to exceed its overall limitation because it has been designated as a "special needs" school district.

### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Veer	Dopulation (a)	Pe	r Capita ersonal	al Personal		School	Unemployment Rates				
Year	Population (a)	Income (b)		<u> </u>	mcome	Enrollment (c)	Lorain	1 0	United		
							County	Ohio	States		
2015	79,466	\$	26.24	\$	2,085,188	1,585	4.8%	4.2%	4.8%		
2014	79,466		26.05		2,070,089	1,699	6.9%	5.3%	6.3%		
2013	79,451		24.62		1,956,084	1,666	8.2%	7.2%	7.6%		
2012	77,178		25.20		1,944,886	1,697	7.7%	7.2%	8.2%		
2011	77,348		33.12		2,561,766	1,685	8.2%	8.8%	9.2%		
2010	79,375		33.12		2,628,900	1,703	10.1%	10.5%	9.5%		
2009	79,375		32.35		2,567,781	1,728	9.7%	10.4%	9.6%		
2008	79,375		32.35		2,567,781	1,746	7.0%	6.7%	5.7%		
2007	79,343		32.35		2,566,746	1,801	6.2%	5.5%	4.7%		
2006	79,565		22.85		1,818,060	1,822	5.5%	5.9%	5.1%		

#### Sources:

(a) U.S. Census Bureau.

(b) Lorain County Auditor's Office.

(c) Enrollment figures are taken from District records.

Note: Per Capita Personal Income and Total Personal Income are in units of thousands.

#### PRINCIPAL EMPLOYERS CURRENT YEAR AND SIX YEARS AGO

	December 31	, 2014
Employer	Employees	Rank
Keystone Local School District	201	1
Keystone Pointe	146	2
West Roofing Systems, Inc.	76	3
Greyhawk Land Holdings, LLC.	50	4
Micron Manufacturing	49	5
SpaceBound, Inc.	47	6
Panel Master, LLC.	43	7
LaGrange IGA	40	8
Rural Lorain County Water Authority	35	9
Mader Machine, Inc.	28	10
Total	715	
	December 31	, 2008

Employer	Employees	Rank
Keystone Local School District	192	1
Keystone Pointe	160	2
Inservco Insurance Services, Inc.	85	3
West Roofing Systems, Inc.	50	4
Greyhawk Land Holdings, LLC.	40	5
Mader Machine, Inc.	31	6
Micron Manufacturing	30	7
SpaceBound, Inc.	27	8
Varbros, LLC.	23	9
Village of LaGrange	17	10
Total	655	

Source: Individual employers.

Note: Information was unavailable at December 31, 2004.

Information related to total employment within the District was unavailable at both December 31, 2013 and December 31, 2008. Therefore, the above totals by employer could not be expressed as a percentage of total employment.

# STAFFING STATISTICS FULL TIME EQUIVALENTS (FTE) BY TYPE AND FUNCTION LAST TEN FISCAL YEARS

Туре	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Office - administrative	13.00	12.50	11.20	10.25	12.02	11.86	12.02	11.99	12.05	15.25
Professional - educational	94.92	101.56	101.30	103.85	102.31	107.19	98.51	98.18	96.31	106.53
Professional - other	21.32	18.27	20.05	21.64	13.67	15.52	15.55	12.97	16.26	18.06
Technical	4.93	3.93	1.00	1.00	1.00	1.00	1.00			
Office - clerical	10.74	10.74	10.74	12.65	13.35	13.35	13.36	13.24	13.14	15.06
Craft and trade	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Service worker/laborer	37.81	37.39	37.64	39.50	34.72	35.65	35.35	32.46	33.22	33.82
Total	183.72	185.39	182.93	189.89	178.07	185.57	176.79	169.84	171.98	189.72
Function	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
	·		·			·				
Instruction:										
Regular	76.00	76.00	75.00	79.50	77.31	81.89	79.31	83.10	81.31	90.95
Special	13.85	17.56	17.49	14.54	14.00	14.30	12.20	11.58	11.50	12.50
Vocational	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	2.00
Other	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	3.72
Support services:										
Pupil	7.00	7.50	8.31	11.31	7.00	7.00	6.00	18.47	21.76	23.56
Instructional staff	21.32	18.70	17.55	19.14	17.53	19.38	19.55	4.00	4.00	4.72
Administration	22.74	22.24	20.94	21.90	19.65	19.49	16.53	13.24	13.14	14.34
Fiscal	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Operations and maintenance	11.50	12.63	12.13	12.13	12.00	12.60	12.00	11.00	12.00	11.00
Pupil transportation	13.09	13.79	13.75	13.51	13.36	13.69	13.91	13.66	13.95	14.20
Central	1.00	1.00	1.00	1.00	1.00	1.00	1.00	0.17	0.17	0.17
Operation of non-instructional										
services:										
Food service operations	8.25	8.04	8.70	9.21	8.76	8.76	8.69	8.17	7.83	7.89
Other non-instructional	4.97	3.93	4.06	3.65	3.46	3.46	3.60	2.45	2.32	3.67
Total	183.72	185.39	182.93	189.89	178.07	185.57	176.79	169.84	171.98	189.72

Source: District records.

#### OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

Function	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Instruction:										
Regular and special										
Enrollment (students)	1,585	1,699	1,666	1,697	1,685	1,703	1,750	1,780	1,836	1,874
Graduates	124	142	127	137	132	138	142	142	127	136
Support services:										
Board of education										
Regular meetings per year	22	22	23	22	19	22	23	22	22	24
Special meetings per year	10	3	-	4	6	6	2	2	-	3
Fiscal										
Nonpayroll checks										
issued	2,375	2,879	2,689	2,622	2,513	2,563	2,961	2,749	2,807	3,019
Operations and maintenance										
Square footage										
maintained	308,518	311,518	311,518	252,370	249,370	249,370	249,370	249,370	249,370	197,170
Pupil transportation										
Average students										
transported daily (a)	691	682	678	674	642	647	701	716	861	1,370
Food service operations										
Meals served to students	128,021	123,596	120,147	122,412	109,288	109,391	93,460	90,949	93,685	112,199
Number of students with										
free or reduced lunches	562	505	491	472	463	379	391	542	335	397

Source: District records.

#### Notes:

(a) Figure includes public and nonpublic riders.

# CAPITAL ASSET STATISTICS LAST TEN FISCAL YEARS

	2015		 2014		2013		2012
Land	\$	521,816	\$ 521,816	\$	521,816	\$	521,816
Construction in progress		19,585,236	6,126,383		891,987		6,988,082
Land improvements		2,141,917	2,309,837		2,477,758		2,645,679
Buildings and improvements		22,964,019	23,894,921		24,776,211		13,792,480
Furniture and equipment		311,474	437,877		576,162		520,826
Vehicles		246,187	230,968		270,613		339,719
Total governmental activities							
capital assets, net	\$	45,770,649	\$ 33,521,802	\$	29,514,547	\$	24,808,602

Source: School District financial records.

 2011	 2010	2009		2008		2007		2006	
\$ 521,816	\$ 521,816	\$	521,816	\$	521,816	\$	521,816	\$	521,816
695,396	-		1,364,921		-		-		16,744,797
2,704,100	2,856,413		1,632,370		1,682,140		1,760,200		234,994
14,292,785	14,803,729		15,358,091		16,987,163		17,441,843		3,359,812
634,566	326,363		305,854		335,266		268,566		175,455
 331,000	 375,919		284,523		259,227		232,816		347,426
\$ 19,179,663	\$ 18,884,240	\$	19,467,575	\$	19,785,612	\$	20,225,241	\$	21,384,300

# SCHOOL BUILDING INFORMATION LAST TEN FISCAL YEARS

	2015	2014	2013	2012
Keystone High School (2006)				
Square feet	106,884	106,884	106,884	106,884
Capacity (students)	625	625	625	625
Enrollment	532	585	574	579
Keystone Middle School (1964)				
Square feet	85,390	85,390	85,390	85,390
Capacity (students)	440	440	440	440
Enrollment	(a)	(a)	(a)	547
Keystone Middle School (2013)				
Square feet	59,148	59,148	59,148	(a)
Capacity (students)	370	370	370	(a)
Enrollment	392	397	400	(a)
Keystone Elementary School (1891)				
Square feet	57,096	57,096	57,096	57,096
Capacity (students)	381	381	381	381
Enrollment	661	717	692	571
Total enrollment by year	1,585	1,699	1,666	1,697

Source: District records.

Notes: Year of original construction is in parentheses.

In cases in which enrollment numbers are larger than capacity, the District has utilized portable classrooms, which are not included in the square footage amounts.

(a) The new Keystone Middle School was constructed during fiscal year 2013. However, as of June 30, 2013 the District began maintaining the old middle school building despite it having no student population.

2011	2010	2009	2008	2007	2006
106,884	106,884	106,884	106,884	106,884	106,884
625	625	625	625	625	625
578	588	599	609	623	615
85,390	85,390	85,390	85,390	85,390	85,390
440	440	440	440	440	440
559	544	540	552	582	597
(a)	(a)	(a)	(a)	(a)	(a)
(a)	(a)	(a)	(a)	(a)	(a)
(a)	(a)	(a)	(a)	(a)	(a)
57,096	57,096	57,096	57,096	57,096	57,096
381	381	381	381	381	381
548	571	589	585	596	610
1,685	1,703	1,728	1,746	1,801	1,822

### OPERATING STATISTICS LAST TEN FISCAL YEARS

	General Government		Governmental Activities					Pupil/
Fiscal		Cost Per		Cost Per	-	Percent	Teaching	Teacher
Year	Expenditures (a)	Pupil	Expenses (a)	Pupil	Enrollment (b)	Change	Staff	Ratio
2015	\$ 29,402,437	\$ 18,550	\$ 16,772,849	\$ 10,582	1,585	-6.71%	98	16.17
2014	22,380,421	13,173	18,294,718	10,768	1,699	1.98%	112	15.17
2013	22,185,249	13,316	17,372,942	10,428	1,666	-1.83%	111	15.01
2012	22,536,829	13,280	16,913,725	9,967	1,697	0.71%	108	15.71
2011	16,919,838	10,041	16,493,230	9,788	1,685	-1.06%	106	15.90
2010	15,816,975	9,288	16,327,439	9,587	1,703	-1.45%	109	15.62
2009	16,788,481	9,716	15,825,639	9,158	1,728	-1.03%	108	16.00
2008	14,381,913	8,237	15,380,138	8,809	1,746	-3.05%	101	17.29
2007	15,552,493	8,635	13,929,965	7,735	1,801	-1.15%	101	17.83
2006	23,518,899	12,908	14,111,005	7,745	1,822	0.72%	106	17.19

Source: School District financial records.

#### Notes:

(a) Debt Service totals have been excluded.

(b) Enrollment figures are taken from District records.



# Dave Yost • Auditor of State

# **KEYSTONE LOCAL SCHOOL DISTRICT**

LORAIN COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED MARCH 29, 2016

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